

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of DOCKET NO. 060001-EI

FUEL AND PURCHASED POWER
COST RECOVERY CLAUSE WITH
GENERATING PERFORMANCE INCENTIVE
FACTOR.

PETITION TO RECOVER NATURAL GAS DOCKET NO. 060362-EI
STORAGE PROJECT COSTS THROUGH
FUEL COST RECOVERY CLAUSE, BY
FLORIDA POWER & LIGHT COMPANY.

PETITION FOR AUTHORITY TO DOCKET NO. 041291-EI
RECOVER PRUDENTLY INCURRED
STORM RESTORATION COSTS RELATED
TO 2004 STORM SEASON THAT
EXCEED STORM RESERVE BALANCE, BY
FLORIDA POWER & LIGHT COMPANY.

ELECTRONIC VERSIONS OF THIS TRANSCRIPT ARE
A CONVENIENCE COPY ONLY AND ARE NOT
THE OFFICIAL TRANSCRIPT OF THE HEARING,
THE .PDF VERSION INCLUDES PREFILED TESTIMONY.

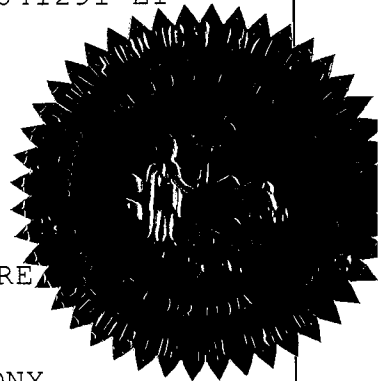
VOLUME 2
Pages 188 through 406

PROCEEDINGS: HEARING

BEFORE: CHAIRMAN LISA POLAK EDGAR
COMMISSIONER J. TERRY DEASON
COMMISSIONER ISILIO ARRIAGA
COMMISSIONER MATTHEW M. CARTER, II
COMMISSIONER KATRINA J. TEW

DATE: Monday, November 6, 2006

TIME: Commenced at 9:30 a.m.
Adjourned at 5:08 p.m.



DOCUMENT NUMBER-DATE

FLORIDA PUBLIC SERVICE COMMISSION

10320 NOV-8 8

FPSC-COMMISSION CLERK

1 PLACE: Betty Easley Conference Center
 2 Room 148
 3 4075 Esplanade Way
 Tallahassee, Florida

4 REPORTED BY: MARY ALLEN NEEL, RPR, FPR

6 PARTICIPATING: (As heretofore noted.)

9 * * *

12 I N D E X

13 WITNESSES

14 NAME	PAGE
15 GERARD J. YUPP	
16 Continued Cross-Examination by Mr. McWhirter	192
16 Cross-Examination by Ms. Bennett	217
17 Redirect Examination by Mr. Butler	219
18 W. E. GWINN	
19 Prefiled Testimony Inserted	224
20 PAMELA SONNELITTER	
21 Prefiled Testimony of 4/3/06 Inserted	237
21 Prefiled Testimony of 9/1/06 Inserted	251
22 GEORGE BACHMAN	
23 Direct Examination by Mr. Horton	256
24 Prefiled Testimony Inserted	259
25	

CONTINUED INDEX

	NAME	PAGE
1		
2		
3		
4	ROBERT CAMFIELD	
5	Direct Examination by Mr. Horton	263
6	Prefiled Testimony Inserted	268
7	Cross-Examination by Ms. Bennett	295
8		
9	MARK CUTSHAW	
10	Direct Examination by Mr. Horton	302
11	Prefiled Testimony Inserted	305
12	Cross-Examination by Ms. Bennett	308
13		
14	CHERYL MARTIN	
15	Direct Examination by Mr. Horton	310
16	Prefiled Testimony of 2/26/06 Inserted	313
17	Prefiled Testimony of 8/8/06 Inserted	315
18	Prefiled Testimony of 10/26/06 Inserted	317
19		
20	R. H. BALL	
21	Direct Examination by Mr. Badders	322
22	Prefiled Testimony of 3/1/06 Inserted	326
23	Prefiled Testimony of 8/8/06 Inserted	336
24	Prefiled Testimony of 9/1/06 Inserted	347
25	Cross-Examination by Ms. Christensen	357
26	Cross-Examination by Mr. McWhirter	358
27	Cross-Examination by Mr. Butler	368
28		
29	RHONDA J. MARTIN	
30	Prefiled Testimony of 8/8/06 Inserted	372
31	Prefiled Testimony of 9/1/06 Inserted	375
32		
33	L. S. NOACK	
34	Prefiled Testimony of 4/3/06 Inserted	385
35	Prefiled Testimony of 9/1/06 Inserted	393
36		
37	TERRY A. DAVIS	
38	Prefiled Testimony of Terry A. Davis Inserted	399
39		
40	CERTIFICATE OF REPORTER	406

EXHIBITS

	NUMBER	I. D.	ADMTD.
1			
2			
3			
4	11		221
5	12		221
6	13		221
7	14		221
8	15		223
9	17		223
10	20		321
11	21		321
12	22		321
13	23		370
14	24		370
15	25		371
16	26		371
17	27		371
18	28		384
19	29		384
20			
21			
22			
23			
24			
25			

1 (Transcript follows in sequence from
2 Volume 1.)

3 Thereupon,

4 GERARD J. YUPP

5 called as a witness on behalf of Florida Power & Light
6 Company, continues his sworn testimony as follows:

7 CONTINUED CROSS-EXAMINATION

8 BY MR. McWHIRTER:

9 Q. A swap is a financial transaction; is that
10 correct?

11 A. That's right.

12 Q. And a collar is a financial transaction?

13 A. Yes, it can be, yes.

14 Q. And when you engage in the hedging, do you do
15 it in one of the commodity exchanges, or do you do it
16 over the counter?

17 A. Predominantly over the counter.

18 Q. Do you deal over the counter with any
19 affiliated companies of Florida Power & Light?

20 A. No, we do not.

21 Q. If the Commission had the duty to determine
22 whether a hedging program was prudent or imprudent, give
23 me an example of some kind of hedge that you would deem
24 to be imprudent.

25 A. From a utility perspective, I think hedges

1 that would be put in place purely at, let's say, trying
2 to save the customer money, and as I explained in my
3 summary, trying to outguess the market to return savings
4 to the customers, those would be in my opinion imprudent
5 hedging transactions.

6 The bottom line is, we don't know where the
7 market is going to go. And in order to execute a
8 prudent hedging program, you need to be well
9 disciplined, you need to follow the plan, so to speak,
10 and it does have to be independently controlled. But I
11 think "well disciplined" is the right term.

12 And there may be indications that the market
13 is heading in a different direction, and it's fine to
14 take that into account, and I think your hedging program
15 can be adjusted to take that into account with different
16 types of instruments to limit your exposure.

17 But to see the market moving in a different
18 direction and all of a sudden change your strategy I
19 think could be, in reference to your question,
20 Mr. McWhirter, deemed to be not prudent, because we
21 cannot guess where the market is going to go. It could
22 change tomorrow and start going back up again. So it's
23 the transactions that are speculative in nature that I
24 would say are not prudent.

25 Q. How do you determine whether a transaction was

1 speculative or not speculative?

2 **A.** Well, I guess that's the difficult part. But
3 I think probably -- and from what we file each year, I
4 think you can see a certain pattern with our results
5 where we weren't in and out of transactions on a
6 frequent basis, in other words, changing the percentages
7 of what we hedged. I mean, we develop our plan in the
8 beginning of -- generally in the beginning of the
9 previous year, and we execute that hedge program
10 throughout the year to get to our desired percentages,
11 and we don't vary a lot from that. Again, we're well
12 disciplined in our approach.

13 And so it would be difficult to see -- I think
14 it would be difficult to determine whether somebody was
15 in the market purely speculating, but I think you would
16 see a lot more swings in their percentages, maybe a lot
17 more volume traded in their percentages as they try to
18 beat the market. But again, it's probably difficult to
19 determine that.

20 **Q.** Under your hedging program, do you have
21 minimum and maximum percentages that you hedge at
22 different times of the year for, say, delivery -- if
23 you're hedging in August for delivery next June, do you
24 have a specified minimum or maximum percentage you use
25 in August 2006 for June 2007 acquisitions?

1 **A.** We generally will have a target percentage of
2 what we determined through management approval and
3 everything. We have a target percentage that we're
4 looking at for the next recovery period. We generally
5 will shape that.

6 Obviously, there are more volatile times than
7 others, such as the winter period versus summer period,
8 although with recent hurricane events and everything,
9 summer has become very volatile also. But, yes, we do
10 have target percentages that we're looking at and
11 tolerance bands around those target percentages to where
12 it's acceptable to be -- you are considered to be in
13 line with what the plan was if you are within that
14 tolerance band.

15 And the other point I'll make on that is -- or
16 other note I'll make on that is that we do engage in
17 rebalancing our hedge positions on a fairly frequent
18 basis. Depending on where fuel prices are moving, we
19 will look not necessarily to change percentages or to
20 change what our plan is, but to rebalance our positions
21 around where fuel prices are going and what our
22 projections or new projections would be from a move in
23 fuel price. And by projections, I mean fuel
24 requirements.

25 **Q.** Would you look at Appendix 1 to your

1 testimony, page 3? This is your September testimony.

2 **A.** Yes. Page 3?

3 **Q.** Yes, sir.

4 **A.** Yes.

5 **Q.** About --

6 **MR. BUTLER:** I'm sorry, Mr. McWhirter. Just
7 to be clear, for me at least, you're referring to the
8 page that begins, "FPL projected dispatch costs and
9 projected availability of natural gas"?

10 **MR. McWHIRTER:** That is correct, January
11 through December.

12 **BY MR. McWHIRTER:**

13 **Q.** Look at natural gas dispatch price. What does
14 that mean?

15 **A.** That is the dispatch price of natural gas that
16 we project. And by dispatch price, we meant it is the
17 commodity cost with variable transport rolled into that.
18 We do not dispatch our system with a fixed component of
19 transportation included, so our dispatch price for
20 natural gas includes commodity plus a variable transport
21 component to the burner tube.

22 **Q.** What are the -- you don't hedge in your
23 transportation costs, do you, or do you?

24 **A.** I'm not sure what I follow by hedging --

25 **Q.** Well, the NYMEX quotes prices at Henry Hub,

1 and you have a cost to transport the gas from Henry Hub
2 to wherever your generator is located, at the gateway.

3 **A.** Right.

4 **Q.** I call that the transportation price. What do
5 you call it? Basis?

6 **A.** No. You are correct. That is the
7 transportation cost. No, we do not hedge
8 transportation.

9 And there are two types of transportation.
10 There is obviously the fixed demand charge, which is a
11 sunk cost, which is what we will pay the transporter or
12 gas pipeline regardless of whether we use it or not.
13 That is our firm transportation. And then there's a
14 variable component of moving gas under firm
15 transportation.

16 **Q.** Looking at those four lines for your different
17 interstate pipelines, January through December, how do
18 those numbers that you have in your testimony compare to
19 the Henry Hub prices for the same periods? Are they
20 more or less?

21 **A.** How do they compare to the Henry Hub price
22 that was used to generate these prices?

23 **Q.** Yes, sir.

24 **A.** Or the NYMEX price, I should say.

25 **Q.** Well, you've got a commodity price and a

1 transportation price, and I want to know how -- say your
2 price for March is \$11.25 on FGT per MM/Btu. How does
3 that compare to the NYMEX plus your fixed transportation
4 cost? Is that more or less?

5 **A.** That 11.25 would be more than the NYMEX
6 commodity price. How much more I don't know off the top
7 of my head here, but it would be more. Now, the other
8 thing to keep in mind, these projected dispatch costs do
9 not include the firm transportation demand charge, only
10 the variable component.

11 **Q.** I see. I'm sorry, but I have to ask you to
12 explain again the differential between the firm
13 transportation and the variable component.

14 **A.** Well, as part of our firm transportation
15 arrangements with either pipeline, FGT or Gulf Stream in
16 our case, we pay a demand charge, which is a fixed fee
17 for the amount of volume that we have as firm capacity
18 on either pipeline. And then to move gas under firm
19 transportation, there is variable transportation rates,
20 which is commodity and fuel.

21 And so in this particular table here, what you
22 see in firm FGT would be the commodity price, or our
23 NYMEX price, with a variable component added to it,
24 which would be our dispatch price. Now, under nonfirm
25 FGT, there would be an additional transport component

1 which we would consider interruptible transport.

2 So to the extent that I use all of the firm
3 transportation capacity that I have on either pipeline
4 to meet my requirements, my system requirements, we do
5 project that there is interruptible transport that may
6 be available on a day-to-day basis, and that's where you
7 see higher prices. As compared in the example that you
8 gave of 11.25 in March for firm FGT, dollar per MM/Btu,
9 you can see that nonfirm is at 11.68.

10 So that would be a case where there's an
11 interruptible transport rate that we're estimating what
12 that would be, and we put that into our model to say,
13 "Okay. Even given that extra interruptible transport
14 rate, would the system dispatch economically," and take
15 that additional gas.

16 **Q.** Do you use this number to lock in your hedge
17 percentages?

18 **A.** We do not use -- well, let me ask for a
19 clarification. Do we use what number to lock in our
20 hedge percentages?

21 **Q.** Well, let's take the 11.25 for March of 2007.
22 How do you use that number in connection with your
23 hedging operations?

24 **A.** Well, basically, that number -- and as a
25 footnote, this particular table was developed from

1 August 7th forward curve prices, which was the curve
2 that went into our September 1st filing.

3 But where this number would be used is, as it
4 would on a week-to-week basis, we develop projections on
5 a week-to-week basis, given updated forward curve
6 prices. And so these prices would go into developing
7 our fuel requirements, natural gas and fuel oil, for the
8 subsequent period or for the period that we're in. We
9 continually rebalance. And that is then the main driver
10 of our hedge percentage, so to speak. So as we update
11 our fuel burn requirements on a weekly basis, our hedge
12 percentages and whether we're in tolerance to what was
13 approved by management as the hedge plan is based on
14 those new requirements.

15 So I guess the long story, these prices are
16 used to develop fuel burn projections, which then is
17 what we are hedging based upon those fuel burn
18 projections.

19 **Q.** So you use the 11.25 number as what you would
20 go out into the over-the-counter market to buy --

21 **A.** No. We would -- I guess to clarify it better,
22 assuming 11.25 was put in the model to dispatch our
23 system and that resulted in a gas burn of 100,000
24 MM/Btu, if our hedge program bottom line intent for this
25 period of time was to be 50 percent hedged, then in this

1 case, the 100,000 MM/Btu that was generated by using
2 this fuel price would result in a hedge program
3 guideline of 50,000 MM/Btu, let's say, for March of the
4 period. And so we would hedging up to the 50,000 MM/Btu
5 to be within tolerance of our hedge program.

6 It has nothing to do with the price that is
7 shown here. We hedge based on what the prices generate
8 as our fuel requirements and what our agreed-upon hedge
9 percentages are.

10 Q. But you would use that price to determine what
11 you would pay -- if you were in the 50 percent criteria,
12 what you would pay -- what you would look for to
13 purchase gas in the futures market; is that correct?

14 A. Well, at that particular point in time, that
15 may be the price that -- if we were to rebalance, or
16 even were in the process of getting up to the original
17 hedge percentages, that may in fact be the price that we
18 would be hedging at. But it does take some time to
19 rebalance and to actually get to the appropriate level
20 of hedges for whatever the agreed-upon percentages were
21 for us.

22 So price does change on a day-to-day basis,
23 and it may not necessarily be at, in this case, whatever
24 the commodity underlying 11.25 was. It may not be that
25 price at the time that we execute the hedge.

1 But that's where we're not -- we are not price
2 guessing or speculating. We have a target percentage to
3 meet, and we are going to meet that. And depending on
4 what the outcome or revised fuel burn projections are
5 based on latest prices, we are going to go hedge to the
6 right percentage given those requirements.

7 **Q.** And each month as you approach the consumption
8 date, I would imagine each month your hedging percentage
9 increases to a maximum?

10 **A.** When we are originally hedging -- and we can
11 take 2006, for example, for 2007. Our original hedge
12 program in the '06 period probably begins sometime in
13 March, and we hedge across a pretty significant period,
14 let's say an eight-month period through October, if that
15 is in fact eight months. But once we agree on our
16 target hedges for '07 period, then we would begin in
17 early 2006, and we would begin hedging over a period of
18 time to get ourselves to the appropriate level.

19 **Q.** Is the appropriate level confidential
20 information, or can you give us some idea of what the
21 percentages are?

22 **A.** All of our hedge percentages we do keep
23 confidential.

24 **Q.** All right. You indicated on page 19 of your
25 September 1 testimony at line 10 that through the month

1 of July, you had realized losses of approximately
2 \$186 million to that point in time. Can you give us an
3 update as to the realized losses to this point in time
4 in 2006?

5 **A.** Yes. I do have an update through September.
6 I do not have the final October numbers yet, but through
7 September, we were at \$262 million realized losses.

8 **Q.** And if you wanted to determine the impact on
9 the customers, you would divide 262 million by what you
10 -- 109 million megawatt-hour sales that you make each
11 year, so your hedging losses would amount to -- well,
12 I've got my calculator here.

13 **MR. BUTLER:** I would ask Mr. McWhirter to
14 identify the source he's referring to for his
15 kilowatt-hour sales.

16 **BY MR. McWHIRTER:**

17 **Q.** On E1 that Ms. Dubin talked about earlier, I
18 believe your anticipated annual retail sales is in the
19 area of 109 million megawatt-hours, is that correct?

20 **A.** (Examining document.)

21 **Q.** Look at page 38. There are a lot of -- the
22 numbering system starts, but it's Schedule E1 on
23 Appendix 2.

24 **A.** Appendix 2, Schedule E1?

25 **Q.** Yes. And on line 24, you anticipate system

1 megawatt-hour sales to be 108.1 million megawatt-hours?

2 **A.** Yes, that is the number that is there.

3 **Q.** And so -- a megawatt-hour is the same as 1,000
4 kilowatt-hours?

5 **A.** Yes, sir.

6 **Q.** So if you divided \$262 million by 108,
7 according to my calculations, subject to check, for
8 every thousand kilowatt-hours of consumption, it would
9 cost \$2.43 more because you hedged in 2006 than if you
10 had not hedged; is that correct?

11 **A.** I'm not 100 percent sure about your
12 calculation, but what I can say is, yes, with losses,
13 with realized losses, it will cost more than it would
14 have cost had we not hedged if you were buying purely at
15 the spot price, yes.

16 **Q.** And that happens when the prices are going
17 down, and when the prices go up, you achieve savings; is
18 that correct?

19 **A.** That is correct. In fact, I think 2002
20 through 2005, we had realized savings associated with
21 our hedge program of \$926 million. So, yes. And that's
22 what I alluded to in the beginning, is that we realize
23 there are going to be gains and losses on a year-to-year
24 basis associated with hedging, because we are trying to
25 reduce the volatility associated with fuel prices.

1 **Q.** I saw that in your testimony. And the
2 Commission didn't approve the risk management concept
3 until October of 2002, so I presume that you had been
4 hedging before the Commission approval came in place; is
5 that correct?

6 **A.** We had been engaged in very minimal type
7 hedging prior to the order coming out. The order
8 addressed expanded hedging programs, and that is surely
9 what we did after the order came out. But prior to the
10 order, we did engage in some minimal type hedging.

11 **Q.** Did you have long-term fixed contracts for the
12 purchase of gas and coal prior to 2002?

13 **A.** For natural gas, I believe actually in 2002,
14 one of the first years I can recall, we did have a small
15 contract in place for fixed price natural gas, physical
16 side. Of course, we began utilizing natural gas storage
17 as a hedging tool back in late 2000 on an interruptible
18 basis, so we had been utilizing that, but again, very
19 minimal prior to that. Now, coal, I believe we do have
20 fixed price contracts, but that would be subject to
21 check.

22 **Q.** At the present time, what is the maximum
23 length of a hedging contract, a futures contract you
24 enter into for natural gas?

25 **A.** Right now, currently, for natural gas, we are

1 really up to one year out. We have not gone farther
2 than that in our hedging program. We have stayed within
3 the next recovery period.

4 Q. Enron would go 10 and 12 years out. Would you
5 deem that to be imprudent?

6 MR. BUTLER: I object to that as calling for a
7 legal conclusion.

8 BY MR. McWHIRTER:

9 Q. Is there a point beyond which you would think
10 that the hedging would be imprudent for a number of
11 years out into the future?

12 MR. BUTLER: Same objection.

13 MR. McWHIRTER: Would you state the rationale
14 for your objection, please?

15 MR. BUTLER: You seem to be asking him to
16 reach a legal conclusion about imprudence.

17 MR. McWHIRTER: What I'm -- his testimony is
18 to demonstrate the success of the program, and it's
19 also, I would presume, to determine whether the risk
20 management -- what the parameters of prudence are. And
21 he's the expert, and I would think that he would be
22 aware of what the parameters of prudence are in hedging,
23 so I don't understand what your objection would be.

24 MR. BUTLER: The objection is to the legal
25 conclusion regarding prudence. I would not object to a

1 question about reasonableness, although I'm not sure
2 what the reasonableness of Enron's program has to do
3 with FPL's practices.

4 MR. McWHIRTER: All right. I'll scratch
5 Enron.

6 BY MR. McWHIRTER:

7 Q. But I would presume -- you are obviously the
8 expert in the field, far more so than probably anyone in
9 the room.

10 Well, I take that back. There are probably a
11 lot more experts. But irrespective of that, do you know
12 what is reasonable and what you would deem to be
13 unreasonable with respect to time periods beyond which
14 you should not hedge?

15 A. I would say that from that perspective, I'm
16 not sure what would be unreasonable to hedge. I think
17 that's all dependent upon the company, what they're
18 hedging for, what their risk profile may or may not be.
19 So it's difficult to make a conclusion that hedging 20
20 years out in advance is imprudent. I don't know that to
21 be the case.

22 I know for Florida Power & Light that as of
23 right now, we do hedge up to the next recovery period,
24 which is a year out, and that's what we feel comfortable
25 with at this point in time.

1 **Q.** And would it be fair to say that if over a
2 period of time, some years you have losses and some
3 years you have gains, but over a period of time, if your
4 hedging program tracks the spot market that it has been
5 a success?

6 **A.** I'm not sure I follow. If --

7 **Q.** Well, how do you define success in your
8 hedging program?

9 **A.** Well, I think success really is in a reduction
10 of volatility and greater price certainty. I think
11 there's really no better way to show that than really to
12 look at marked-to-market values of our hedge positions
13 at any given point in time. And I can go back to 2005,
14 December of 2005, and look at -- the marked-to-market
15 position of our '06 portfolio was at \$1.2 billion
16 positive.

17 So, you know, we talk about fuel prices having
18 come down throughout 2006, but there was a time shortly
19 prior to that year where without our hedges, we were
20 looking at \$1.2 billion more in cost, and now that has
21 obviously come down, as evidenced by the number I gave
22 you of the \$262 million realized.

23 But the success of the program is in sticking
24 to what we agree upon, you know, is the intent of the
25 program, which is to reduce volatility. And the only

1 way you can do that is to develop what you believe your
2 percentages should be, how much you should hedge, what
3 types of instrument, and stick with it, and not
4 speculate on where the market is going and adjust your
5 plan according to that, because I think in the long run,
6 that produces more volatility, because I have no better
7 idea of where the market is going than you may or
8 anybody else.

9 So, you know, the success of the program is in
10 the volatility reduction. And I think we have seen that
11 since its inception. You look at the savings that we
12 generated up through 2005, and now obviously we're on
13 the other side of that. And that is what we have said
14 all along can happen with hedging. If you are going to
15 hedge to reduce volatility, you will have gains, and you
16 will have losses. There is no doubt about it. That is
17 the only way that you can deliver greater price
18 certainty. And so our program has done that since its
19 inception.

20 Q. Your program is not designed to improve
21 reliability, is it?

22 A. Reliability? From a reliability standpoint,
23 the hedging that is done with option premiums, with
24 swaps, with fixed price components, because
25 predominantly it is financial, no. I will say that the

1 physical aspect of our program, and that revolves around
2 our natural gas storage, yes, that is designed to
3 increase reliability.

4 Q. We're going to get to that later. But
5 principally, hedging avoids volatility?

6 A. Yes, sir.

7 Q. And it does not -- from your viewpoint, it
8 would be speculative if you're trying to save money on
9 gas, because that way you would be trying to track --
10 speculatively track the market; is that correct?

11 A. That is correct.

12 Q. Wouldn't it be fair to say that if you bought
13 gas at \$5 above the NYMEX for the next year that you
14 could guarantee that you're going to have no volatility?
15 Isn't that correct?

16 A. I'm not sure you could guarantee that you
17 would have no volatility if you bought it right now at
18 \$5 above the NYMEX. I'm not sure why you would do that.
19 You know, we buy our gas at the NYMEX, so to speak, when
20 we are putting hedge transactions on, so we are not, you
21 know, above or below, so to speak. We are buying at the
22 NYMEX.

23 Q. Okay. So when the NYMEX falls, do you try to
24 balance out your account so that you more closely
25 approach what the NYMEX is for, say, six months down the

1 road?

2 **A.** Well, depending on how far along into the
3 hedge program or into -- how close you are to your
4 ultimate goal, your ultimate hedge percentage, to the
5 extent the market falls and you are continuing to hedge,
6 yes, your average hedge price will come down.

7 But to the extent that we have met our goal,
8 so to speak, or our percentage goal for hedging, do we
9 unwind positions because the market has come down? No,
10 we do not do that. We stick with the positions that we
11 have.

12 **Q.** But you're going to buy a greater percentage,
13 so you buy more MM/Btu at a lower price, so that would
14 tend to levelize your cost.

15 **A.** It would tend to average down our weighted
16 average cost of hedges, yes.

17 **Q.** Ms. Dubin has projected that your fuel costs
18 for the year 2007 will be \$6.1 billion, so the fuel
19 factor will be set on the basis of \$6.1 billion. In
20 order to have a mid-course correction under the
21 Commission's procedure, as I understand it, your fuel
22 costs would have to exceed your estimate by some
23 \$600 million.

24 Is there anything that you see on the horizon
25 that would lead you to believe there's a possibility

1 that gas prices will go up -- which is what? Fifty
2 percent of your consumption of gas?

3 A. Uh-huh.

4 Q. That it will go up so much as to increase your
5 overall fuel costs more than \$600 million?

6 A. I think right now the level of uncertainty
7 really would make me answer "I don't know." And I think
8 that was a lot of the discussion prior to refileing and
9 trying to determine was the current market and the drop
10 in fuel prices, was it going to be a good indicator of
11 what ultimately fuel prices would end up to be in 2007.

12 And as of right now, we have not gone through
13 the winter period. We don't know what winter weather is
14 going to bring. We have not been through next year's
15 hurricane season. We don't know what that will bring.
16 We don't know what will occur in the Middle East from a
17 geopolitical stability type driver of fuel prices. So
18 it's very difficult to predict.

19 Sitting here right now, the information is
20 great. We are at all-time record levels of natural gas
21 storage. There's a lot of reports out that winter
22 weather is going to be fairly mild again, which is one
23 of the drivers that started the decline in prices in
24 2006. So there's a lot of positives out there.

25 But to sit here and tell you that it could not

1 change the other way wouldn't be prudent on my part,
2 because I don't know. There is still a lot of
3 uncertainty. There's a lot of unknowns that could
4 change this market tomorrow. And given the amount of
5 natural gas that Florida Power & Light burns and the
6 amount of heavy fuel oil that it burns, it can change
7 very quickly. Dollars can mount up when you talk about
8 10 percent of 6.1 billion.

9 And I'll go back to our marked-to-market
10 positions, as I described before, where in early
11 December we were at \$1.2 billion positive. By January,
12 after the weather was somewhat mild for that 30-day
13 period, we were down to 700 million. So we swung
14 \$520 million in a 30-day period, and that was on the
15 downside. That can happen on the upside, and it has.

16 So there is no level of certainty there. But
17 at this time, the information that is in the market,
18 it's reasonable, and we'll just really have to wait and
19 see, but it can change.

20 **Q.** The price was gone down \$520 million, but you
21 only reduced your fuel factor or your fuel cost estimate
22 by \$300 million; is that correct?

23 **A.** Actually, what I'm describing was for the '06
24 period. For '07 -- and I don't recall the numbers off
25 the top of my head, but you would be correct in what

1 you're saying. Given the fact that there are hedge
2 positions on now, we are done, our hedging for 2007.
3 Yes, you cannot -- you will not experience the full
4 decline in the spot market, so to speak, or in the
5 forward price market to the extent that you have hedges
6 in place that are locking in a price that is higher than
7 that.

8 Now, as I said before, there are ways to
9 mitigate that, and that may be to use more call options,
10 but there's a cost associated with that, cost premiums,
11 and that costs the customer money. However, it allows
12 you to take advantage of a downturn in the market when
13 those options would technically expire worthless. But
14 you're buying fuel at a lower spot market cost or a
15 lower prior to the month cost. So -- I've lost my train
16 of thought. I apologize.

17 **Q.** Well, that's all right. Final question.

18 **A.** I was going somewhere with that.

19 **Q.** Well, it sounded very good before it went.

20 But anyway, final question. Irrespective of
21 whether you hedge or totally ignore hedging and follow
22 the spot market for your natural gas prices, it has no
23 adverse impact on Florida Power & Light, because the
24 costs are fully guaranteed by the Commission's
25 procedures with respect to fuel cost recovery; is that

1 correct?

2 MR. BUTLER: I'll object to the form of the
3 question, and in particular object to the
4 characterization that the cost is guaranteed.

5 MR. McWHIRTER: I'm going to restate the form
6 of the question.

7 BY MR. McWHIRTER:

8 Q. Mr. Yupp, when your fuel costs are not fully
9 recovered, under Florida Public Service Commission
10 procedures, does that cost go to the shareholders of
11 company to pick up, or is it recovered through your
12 true-up procedures from customers?

13 A. When we do not recover fully what our fuel
14 costs are in a certain recovery period?

15 Q. Yes, sir.

16 A. That is a cost that goes to the customers,
17 with the caveat that as long as those cost were
18 prudently incurred.

19 Q. And in addition to recovery of your fuel
20 costs, you also recover interest on that from the
21 customers; is that correct?

22 A. Yes, and likewise, the other way if we've
23 overrecovered, give interest back.

24 Q. And when the company hedges its fuel
25 purchases, the costs, the premium costs and the gains

1 and losses on hedging, 100 percent of that cost is
2 passed through to the customers through your fuel cost,
3 is that correct, your fuel cost recovery clause?

4 **A.** If they are deemed to have occurred prudently,
5 yes.

6 **Q.** Can you tell me a circumstance under which the
7 company would be responsible without the opportunity to
8 recover its fuel costs from customers, presuming that
9 the purchase was prudent and the hedge was prudent?

10 **A.** No. Not as long as we were prudent in the
11 actions we took, no, I cannot think of one.

12 **Q.** So in summary then, would it be fair to say
13 that hedging is to avoid -- primarily to avoid
14 volatility, it does not, should not be designed to
15 speculatively safe on fuel costs, and hedging with
16 financial institutions does not improve reliability?

17 **A.** That's true.

18 **Q.** Does the company receive any rewards or
19 incentives under the Commission's hedging program as it
20 is presently structured?

21 **A.** No, we do not.

22 MR. McWHIRTER: I tender the witness.

23 CHAIRMAN EDGAR: Are there any other parties
24 with cross for this witness?

25 Seeing none, are there questions from staff?

1 MS. BENNETT: Yes, Madam Chair, I have a few.

2 CROSS-EXAMINATION

3 BY MS. BENNETT:

4 Q. Regarding the Southeast Supply Header pipeline
5 project -- and if you want to take a minute to turn
6 to -- I think it's on page 33 and 32 of your testimony.

7 MR. BUTLER: I'm sorry. Which one?

8 MS. BENNETT: The September 1st projection
9 testimony.

10 MR. BUTLER: Thank you.

11 THE WITNESS: Okay. I'm there.

12 BY MS. BENNETT:

13 Q. FPL's participation in the SESH pipeline will
14 result in additional gas transportation costs to get gas
15 to the Mobile Bay area. That's what you said in your
16 testimony; is that correct?

17 A. That is correct.

18 Q. And on page 32 of your testimony, you refer to
19 the current premium of Mobile Bay prices above the
20 NYMEX. I realize this can be somewhat difficult to
21 quantify, but in general, what is that premium?

22 A. Generally, if we were to just look at on
23 average, 2006 to date, the premium for FGT Zone 3
24 deliveries above the Henry Hub was on average around 32
25 cents in MM/Btu.

1 **Q.** Is there a range of prices?

2 **A.** There can be a pretty significant range. I've
3 seen everything from being flat to -- during hurricane
4 periods, as we experienced in 2005 with Hurricane
5 Katrina in particular, that basis was as high -- I
6 believe it was, subject to check, over \$5 premium for
7 FGT Zone 3 above the Henry Hub.

8 **Q.** The normal range I think you've testified to
9 before was approximately 20 cents to up to 85 cents; is
10 that correct? Is that the normal range?

11 **A.** Yes. I think we've seen that typically on a
12 day-to-day basis, barring any severe weather events or
13 events such as that.

14 **Q.** You believe that lower price gas from the
15 Perryville area and more supply into the Mobile area
16 allows for the possibility of savings that will offset
17 the additional transportation costs; is that correct?

18 **A.** Yes, that is correct. We believe that we will
19 be able to procure natural gas in the Perryville area at
20 such price to offset the firm transportation that we are
21 proposing to acquire on the Southeast Supply Header
22 pipeline.

23 **Q.** As an alternative to the Southeast Supply
24 Header project, isn't it true that you considered
25 liquefied natural gas?

1 **A.** Yes, we did evaluate liquefied natural gas
2 proposals as far back as 2004 when issued an RFP for
3 liquefied natural gas. And also, as we answered in our
4 interrogatory responses, we did look at four particular
5 LNG facilities that were proposed in the Gulf Coast as
6 alternatives, as well as two additional pipelines
7 similar to Southeast Supply Header. We did also
8 evaluate those as alternatives.

9 **Q.** And you began evaluating those in 2004; is
10 that correct?

11 **A.** LNG was being evaluated in 2004 as a potential
12 supply alternative. The Southeast Supply Header
13 pipeline as well as the two alternate pipelines and the
14 LNG facilities on the Gulf Coast I believe were sometime
15 early in 2006 or late 2005, but that would be subject to
16 check. I'm not 100 percent sure on that.

17 MS. BENNETT: I have no further questions of
18 this witness.

19 CHAIRMAN EDGAR: Mr. Butler?

20 MR. BUTLER: Thank you. Just a couple of
21 redirect questions, Madam Chair.

22 REDIRECT EXAMINATION

23 BY MR. BUTLER:

24 **Q.** Mr. Yupp, does FPL file with the Commission
25 each year a report on its hedging program and the

1 results of the program?

2 **A.** Yes, we do.

3 **Q.** Would you just briefly explain what is
4 contained in that report?

5 **A.** In the yearly filing that we make, generally
6 around April 1st, we provide a recap of all our hedging
7 activity for the prior period or prior year. We list
8 out of all the instrument types that we used and the
9 volumes associated with those instrument types for
10 natural gas, heavy fuel oil, and for power, as well as
11 the dollar values for savings or -- gains or losses
12 associated with each instrument. We do that by month,
13 and then, obviously, it's rolled up into an aggregate
14 total for the year.

15 **Q.** Thank you. You discussed this at some length
16 with Mr. McWhirter, but would you just summarize
17 succinctly what you consider the goal of FPL's hedging
18 program to be?

19 **A.** Yes. The goal of our hedging program since
20 day one has been to reduce volatility, to not engage in
21 speculative trading, which I believe would increase
22 volatility. Trying to outguess the market, I don't
23 think any of us can do that. There are sometimes
24 drivers of the market that are hard to understand. The
25 market moves a certain direction when maybe the

1 information says it really shouldn't move in that
2 direction.

3 So again, we are going to execute a well
4 disciplined, independently controlled program. We're
5 going to continue to try to reduce volatility for our
6 customers.

7 You know, the one thing that we do every year
8 is, we do look at market trends. We can take them into
9 account. We can modify the types of hedges that we use,
10 the types of instruments we use to mitigate some of the
11 potential movement in the market. But in a nutshell, we
12 are trying to reduce volatility, is the bottom line.

13 Q. Given that goal, would you consider FPL's
14 hedging program to have been successful to date?

15 A. Yes, I would.

16 MR. BUTLER: Thank you. That's all the
17 redirect that I have.

18 CHAIRMAN EDGAR: Do we need to do exhibits?

19 MR. BUTLER: Yes. No Commission questions, I
20 assume. Yes, I would move Exhibits 11, 12, 13, and 14.

21 CHAIRMAN EDGAR: Those exhibits will be moved
22 into the record.

23 (Florida Power & Light Company Exhibits Number
24 11, 12, 13, and 14 were admitted into evidence.)

25 CHAIRMAN EDGAR: Commissioners, were there

1 questions that I didn't see? No.

2 Okay. Then the witness is excused. Thank you
3 very much.

4 MR. BUTLER: Thank you.

5 CHAIRMAN EDGAR: Let's take about seven
6 minutes. I need to stretch. We will go on a very short
7 break.

8 (Short recess.)

9 CHAIRMAN EDGAR: We are going to begin again.
10 Mr. Butler.

11 MR. BUTLER: Madam Chairman, I believe that
12 FPL's next two witnesses, first of all, Mr. Gwinn was
13 previously excused, and that Ms. Sonnelitter's testimony
14 concerning the subjects that would come up at this
15 point, which are just the targets and results for GPIF,
16 have been stipulated.

17 And if that is correct, we would move the
18 admission of their testimony. And Ms. Sonnelitter has
19 exhibits that I will also refer to for admission into
20 the record. It would be her Exhibit PS-1 and her
21 Exhibit PS-3, which are 15 and 17.

22 CHAIRMAN EDGAR: Okay. Ms. Bennett, don't we
23 need to move -- although Witness Gwinn was excused,
24 don't we need to move that testimony and --

25 MS. BENNETT: Yes.

1 CHAIRMAN EDGAR: -- exhibits into the record
2 as well?

3 MR. BUTLER: He has no exhibits, so I just
4 moved his testimony. But he does not have any exhibits.

5 CHAIRMAN EDGAR: Okay. So the prefiled
6 testimony of Witness Gwinn is entered into the record as
7 though read, and the prefiled testimony and exhibits of
8 Witness Sonnelitter will also be entered into the
9 record.

10 (Florida Power and Light Company Exhibits
11 Number 15 and 17 were admitted into evidence.)

12 MR. BUTLER: And just for clarification, I
13 should probably note that's her April 3, 2006, and
14 September 1, 2006, testimony. She does have August 22,
15 2006 testimony that we'll get to when we do the GPIF
16 policy issues later.

17 CHAIRMAN EDGAR: So she will be called and
18 available for questions later in the proceeding.

19 MR. BUTLER: That's right.

20 CHAIRMAN EDGAR: Okay.

21 MR. BUTLER: Thank you.

22 CHAIRMAN EDGAR: Thank you.

23

24

25

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**FLORIDA POWER & LIGHT COMPANY****TESTIMONY OF W.E. GWINN****DOCKET NO. 060001-EI****September 1, 2006**

1 **Q. Please state your name and address.**

2 A. My name is Walter E. Gwinn. My business address is 700 Universe
3 Boulevard, Juno Beach, Florida 33408.

4

5 **Q. By whom are you employed and what is your position?**

6 A. I am employed by Florida Power & Light Company (FPL) as a
7 Manager of Nuclear Finance in the Nuclear Business Unit.

8

9 **Q. Have you testified in predecessors to this docket?**

10 A. Yes.

11

12 **Q. What is the purpose of your testimony?**

13 A. My testimony presents and explains FPL's projections of nuclear fuel
14 costs for the thermal energy (MMBTU) to be produced by our nuclear
15 units, the costs of disposal of spent nuclear fuel, and the costs of

1 decontamination and decommissioning (D&D). I am also updating the
2 status of certain litigation that affects FPL's nuclear fuel costs; plant
3 security costs and new NRC security initiatives; outage events; and
4 the inspections and repairs to the reactor pressure vessel heads since
5 the issuance of NRC Bulletin (IEB) 2002-02. Both nuclear fuel and
6 disposal of spent nuclear fuel costs were input values to POWERSYM
7 used to calculate the costs to be included in the proposed fuel cost
8 recovery factors for the period January 2007 through December 2007.

9

10 **Nuclear Fuel Costs**

11

12 **Q. What is the basis for FPL's projections of nuclear fuel costs?**

13 A. FPL's nuclear fuel cost projections are developed using projected
14 energy production at our nuclear units and their operating schedules,
15 for the period January 2007 through December 2007.

16

17 **Spent Nuclear Fuel Disposal Costs**

18

19 **Q. Please provide FPL's projection for nuclear fuel unit costs and**
20 **energy for the period January 2007 through December 2007.**

1 A. FPL projects the nuclear units will produce 253,892,102 MMBTU of
2 energy at a cost of \$0.3611 per MMBTU, excluding spent fuel
3 disposal costs, for the period January 2007 through December 2007.
4 Projections by nuclear unit and by month are in Appendix II, on
5 Schedule E-4, starting on page 16 of the Appendix II.

6

7 **Q. Please provide FPL's projections for spent nuclear fuel disposal**
8 **costs for the period January 2007 through December 2007 and**
9 **explain the basis for FPL's projections.**

10 A. FPL's projections for spent nuclear fuel disposal costs of
11 approximately \$21.2 million are provided in Appendix II, on Schedule
12 E-2, starting on page 10a of the Appendix. These projections are
13 based on FPL's contract with the U.S. Department of Energy (DOE),
14 which sets the spent fuel disposal fee at 0.9312 mills per net kWh
15 generated, including transmission and distribution line losses.

16

17 **Decontamination and Decommissioning Costs**

18

19 **Q. Please provide FPL's projection for DOE Decontamination and**
20 **Decommissioning (D&D) costs to be paid in the period January**

1 **2007 through December 2007 and explain the basis for FPL's**
2 **projection.**

3 A. Based on the Energy Policy Act of 1992 (EPACT) requirements, FPL's
4 final payment for these costs will be made in 2006. There are no
5 projected D&D costs for 2007.

6

7 **Litigation Status Update**

8

9 Q. **Is there currently an unresolved dispute under FPL's nuclear fuel**
10 **contracts?**

11 A. Yes.

12

13 Spent Fuel Disposal Dispute. This dispute arose under FPL's
14 contract with the Department of Energy (DOE) for final disposal of
15 spent nuclear fuel. In 1995 FPL, along with a number of electric
16 utilities, states, and state regulatory agencies filed suit against DOE
17 over its obligation to accept spent nuclear fuel beginning in 1998. On
18 July 23, 1996, the U.S. Court of Appeals for the District of Columbia
19 Circuit (D.C. Circuit) held that DOE is required by the Nuclear Waste
20 Policy Act (NWPA) to take title to and dispose of spent nuclear fuel
21 from nuclear power plants beginning on January 31, 1998.

22

1 On January 11, 2002, based on the D.C. Circuit's ruling, the Court of
2 Federal Claims granted FPL's motion for partial summary judgment in
3 favor of FPL on contract liability. There is no trial date scheduled at
4 this time for the FPL damages claim.

5
6 The Court of Federal Claims ruled on May 21, 2004 that another
7 nuclear plant owner, Indiana Michigan Power Company, was not
8 entitled to any damages arising out of the Government's failure to
9 begin disposal of spent nuclear fuel by January 31, 1998. On appeal,
10 the U.S. Court of Appeals for the Federal Circuit upheld the Court of
11 Federal Claims decision. This decision could impact FPL's claims
12 against the Government. The impact on FPL's claims is unknown at
13 this time.

14

15 **Nuclear Plant Security Costs**

16

17 **Q. Please provide an update of the nuclear plant security costs to**
18 **comply with NRC's requirements.**

19 **A. As mentioned in prior testimony, FPL expected to complete its initial**
20 **Design Basis Threat (DBT) related modifications in 2005. However, a**
21 **portion of the DBT modifications have been delayed. These delays**

1 resulted partially from discovering issues with the as-found material
2 condition and configuration of the Intrusion Detection System panels
3 and camera poles, as well as from unrelated plant events such as the
4 Turkey Point main transformer fire and recovery from Hurricane
5 Wilma. Additionally, shortfalls were discovered with the vendor
6 design of the new security computer concerning its ability to integrate
7 with and test the existing system. Resolution of this issue delayed the
8 start of the installation of the new system to March 2006. FPL now
9 expects to complete all initial DBT modifications by the Fall of 2006.

10

11 **Q. What is FPL's projection of the incremental security costs for the**
12 **period January 2007 through December 2007?**

13 A. FPL presently projects that it will incur \$26.5 in incremental nuclear
14 power plant security costs in 2007.

15

16 **Q. Please provide a brief description of the items included in this**
17 **projection.**

18 A. The projection includes adding security personnel as a result of
19 implementing NRC's Order EA03-038, which limits the number of
20 hours security personnel may work in a week; additional personnel
21 training; cyber security, which assesses the communication

1 vulnerabilities of nuclear systems and identifies appropriate risk
2 reduction measures; additional regulatory initiatives for fires, aircraft
3 threat strategy; protection of spent fuel pools and containments; and
4 the purchase of new security search equipment for Turkey Point.

5

6 **Q. Please provide a brief description of the new Turkey Point**
7 **security search equipment.**

8 A. FPL will replace the existing metal and explosive detection devices
9 and X-ray machines with new enhanced technology to comply with
10 evolving NRC threat-detection requirements.

11

12 **Q. What is the projected cost for this equipment?**

13 A. FPL projects an estimated cost of \$4.8 million to replace the security
14 search equipment.

15

16 **Q. Was the cost of this new equipment included in the 2006 MFRs**
17 **filed in Docket No. 050045-EI?**

18 A. No, none of this security search equipment was included. FPL was
19 not aware of the need to replace the equipment at the time it prepared
20 the MFRs.

21

1 **Q. Why is the estimated cost to replace the security search**
2 **equipment at St. Lucie not included in the 2007 projection?**

3 A. As a result of Hurricane Wilma, St. Lucie sustained substantial
4 damage to its security search equipment. FPL has filed an insurance
5 claim for the cost of the search equipment and anticipates it will be
6 covered by insurance. However, in the event the entire cost is not
7 reimbursed by insurance, FPL will request recovery of the uninsured
8 amount in the Capacity Clause in a subsequent filing.

9

10 **Q. Is there a possibility of further NRC security-related initiatives in**
11 **2007 and beyond, in addition to those included in FPL's**
12 **projection?**

13 A. Yes. As FPL has explained in prior testimony to the Commission, FPL
14 is aware of new NRC regulatory initiatives to revise requirements
15 regarding fires, propose aircraft-threat strategy revisions, make
16 potentially significant changes in requirements for protection of spent
17 fuel pools, conduct a study in conjunction with The Department of
18 Homeland Security to evaluate potential threats to nuclear facilities
19 from land, sea and air attacks, and conduct a study of buffer zones
20 around nuclear sites.

21

1 In addition, there is a new NRC initiative to review and update the
2 Enhanced Adversary Characteristics (EAC) of the Design Basis
3 Threat (DBT). The DBT is the measure that all nuclear stations
4 are designed to defend against. Some of these EAC/DBT
5 enhancements would require extensive engineering support and
6 significant modifications to station security defensive positions.
7 Depending on the extent of the EAC/DBT enhancement, additional
8 security personnel may be necessary in addition to upgrades to
9 security hardware and/or equipment. While FPL cannot predict
10 what future EAC/DBT enhancements might be, based on past
11 experience it is reasonable to expect that they will come. If so, this
12 would require a response from FPL in the form of security program
13 upgrades.

14

15 It is not feasible for FPL to estimate at this time the future costs that
16 will be required to comply with these various developing regulatory
17 requirements, but the Commission should be aware that nuclear
18 security costs could increase significantly based on the issues
19 mentioned above.

20

21 **Outage Events**

1

2 **Q. Please provide a brief description of the cause of the**
3 **Condenser Tube leak at St. Lucie Unit 2 that caused an outage**
4 **in January 2006.**

5 A. The tube leak resulted from the failure of a tube in the 2B2 waterbox.
6 The tube split lengthwise, resulting in an approximately five inch long
7 crack.

8

9 **Q. What was the duration of the St. Lucie Unit 2 outage related to**
10 **this issue?**

11 A. The outage duration was approximately 4 days.

12

13 **Q. What corrective actions did FPL initiate to avoid this problem**
14 **in the future?**

15 A. FPL performed Eddy Current Testing (ECT) to detect tube defects on
16 100% of the condenser tubes during the refueling outage in April
17 2006. Condenser tubes with defects were plugged to prevent future
18 tube leaks. Periodic condenser tube ECT is conducted to monitor
19 tube degradation and plug affected tubes prior to failure.

20

1 **Q. Please provide a brief description of the cause for the outage**
2 **extension at Turkey Point Unit 3 in March and April of 2006.**

3 A. As part of a series of tests and inspections being conducted to ensure
4 that equipment was operating properly prior to plant heat-up and
5 restart, FPL personnel identified a small drilled hole in the pressurizer
6 piping.

7
8 Special teams from FPL corporate security, the NRC and the FBI went
9 to Turkey Point to review and evaluate the circumstances concerning
10 the damage. The NRC and FBI are conducting investigations into this
11 potential tampering event. The NRC Augmented Inspection Team
12 issued a report on this incident with no findings in April, 2006.

13
14 The affected pressurizer piping was repaired and the plant was
15 restarted on April 10, 2006 without further incident.

16
17 **Q. What was the duration of the Turkey Point Unit 3 outage**
18 **extension related to this issue?**

19 A. The outage extension duration was approximately 5 days.

20

21 **Reactor Pressure Vessel Head Inspection Status**

1

2 **Q. What is the status of the reactor heads for the St. Lucie and**
3 **Turkey Point Units?**

4 A. As FPL has explained in prior testimony to the Commission, the NRC
5 issued IEB 2002-02 on August 9, 2002 to address concerns related to
6 visual inspections of the reactor heads. This NRC Bulletin resulted in
7 all four FPL units being categorized as high susceptibility, requiring
8 ultrasonic testing in addition to visual inspections until the reactor
9 heads are replaced.

10

11 St. Lucie Unit 1 replaced the reactor vessel head during the refueling
12 outage beginning on October 17, 2005.

13

14 St. Lucie Unit 2 performed ultrasonic inspections during the refueling
15 outage beginning on April 23, 2006. No indications were detected on
16 the reactor vessel head and no repairs were needed. The total cost of
17 the inspections was approximately \$5 million. The St. Lucie Unit 2
18 reactor vessel head will be replaced in the Fall of 2007 at the same
19 time the Unit 2 steam generators are replaced.

20

1 The Turkey Point Unit 3 and 4 reactor vessel heads were replaced
2 during the refueling outages beginning on September 26, 2004 and
3 April 10, 2005 respectively.

4

5 **Does this conclude your testimony?**

6 A. Yes it does.

1 **BEFORE THE PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF PAMELA SONNELITTER**

4 **DOCKET NO. 060001-EI**

5 **APRIL 3, 2006**

6

7 **Q. Please state your name and business address.**

8 **A. My name is Pamela Sonnelitter, and my business address is**
9 700 Universe Boulevard, Juno Beach, Florida 33408.

10

11 **Q. Would you please state your present position with Florida**
12 **Power and Light Company (FPL).**

13 **A. I am the General Manager of Business Services in the Power**
14 **Generation Division of FPL**

15

16 **Q. Have you previously testified in the predecessor to this**
17 **Docket?**

18 **A. Yes, I have**

19

20 **Q. What is the purpose of your testimony?**

21 **A. The purpose of my testimony is to report the actual**
22 **performance relative to the Equivalent Availability Factor (EAF)**

1 and Average Net Operating Heat Rate (ANOHR) for the
2 thirteen (13) generating units used to determine the Generating
3 Performance Incentive Factor (GPIF). I have compared the
4 actual performance of each unit to the targets that were
5 approved in Commission Order No. PSC-04-1276-FOF-EI
6 issued December 23, 2004, for the period January through
7 December 2005, and I have performed the reward/penalty
8 calculations prescribed by the GPIF Manual based on this
9 comparison. My testimony presents the result of my
10 calculations, which is an incentive reward for the period.

11

12 **Q. Have you prepared, or caused to have prepared under your**
13 **direction, supervision or control, an exhibit in this**
14 **proceeding?**

15 A. Yes, I have. It consists of one document, PS -1.

16 Page 1 of the document is an index to the contents of the
17 document.

18

19 **Q. What is the incentive amount you have calculated for the**
20 **period January through December, 2005?**

21 A. I have calculated a GPIF incentive reward of \$8,478,098.

22

1 **Q. Please explain how the GPIF reward amount is calculated.**

2 **A.** The steps involved in making this calculation are provided in
3 my Document PS-1. Page 2 of Document PS-1 provides the
4 GPIF Reward/Penalty Table (Actual), which shows an overall
5 GPIF performance point value of +3.23 corresponding to a
6 GPIF reward of \$8,478,098. Page 3 provides the calculation of
7 the maximum allowed incentive dollars. The calculation of the
8 system actual GPIF performance points is shown on page 4.
9 This page lists each GPIF unit, the unit's performance
10 indicators (ANOHR and EAF), the weighting factors and the
11 associated GPIF points.

12
13 Page 5 is the actual EAF and adjustments summary. This page
14 lists each of the thirteen (13) units, the actual outage factors
15 and the actual EAF, in columns 1 through 5. Column 6 is the
16 adjustment for planned outage variation. Column 7 is the
17 adjusted actual EAF, which is calculated on page 6. Column 8
18 is the target EAF. Column 9 contains the Generating
19 Performance Incentive Points for availability as determined by
20 interpolating from the tables shown on pages 8 through 20.
21 These tables are based on the targets and target ranges

1 submitted to, and approved by, the Commission prior to the
2 start of the period.

3
4 Page 7 shows the adjustments to ANOHR. For each of the
5 thirteen (13) units, it shows, in columns 2 through 4, the target
6 heat rate formula, the actual Net Output Factor (NOF) and the
7 actual ANOHR. Since heat rate varies with NOF, it is
8 necessary to determine both the target and actual heat rates at
9 the same NOF. This adjustment is to provide a common basis
10 for comparison purposes and is shown numerically for each
11 GPIF unit in columns 5 through 8. Column 9 contains the
12 Generating Performance Incentive Points as determined by
13 interpolating from the tables shown on pages 8 through 20.
14 These tables are based on the targets and target ranges
15 submitted to, and approved by, the Commission prior to the
16 start of the period.

17

18 **Q. Has FPL made any adjustments to the actual equivalent**
19 **availability factor (EAF) of the GPIF units as a result of the**
20 **hurricanes that hit FPL's service territory during 2005?**

21 **A.** Yes. The GPIF Manual, Section 3, Paragraph 4.3.1, states:

1 "Adjustments to the equivalent availability performance
2 indicator will be considered by the Commission on a case by
3 case basis. Generally, adjustments to the equivalent
4 availability performance indicator which will be considered by
5 the Commission are categorized as follows:

- 6 - Natural or externally caused disaster.
- 7 - Unforeseen shutdown or continued operation of a unit
8 pursuant to the actions of a Regulatory agency.
- 9 - Rescheduling of planned maintenance into or out of the
10 review period.
- 11 - An identifiable and justifiable change in the work scope
12 of a planned outage affecting total outage time.
- 13 - A difference between actual and forecast reserve
14 shutdown hours, if reserve shutdown hours are used as
15 part of the equivalent availability target setting
16 methodology"

17 Consistent with the provision of the GPIF Manual to adjust for
18 "natural or externally caused disaster," FPL proposes to adjust
19 the actual EAF of St. Lucie Units 1 and 2 and Turkey Point
20 Units 3 and 4 to remove the impact of the shutdowns of these
21 units that resulted from hurricane Wilma.

22

1 **Q. Please describe the effect of hurricane Wilma on St. Lucie**
2 **Units 1 and 2.**

3 **A. Unit 1 was already offline for a planned refueling outage when**
4 **Hurricane Wilma first threatened the plant site on October 24,**
5 **2005. This threat required FPL to demobilize plant equipment**
6 **and materials staged for outage support, in order to secure the**
7 **unit before the storm made landfall. For example, large cranes**
8 **were dismantled and heavy equipment was moved and**
9 **secured. Numerous site personnel were involved in completing**
10 **these tasks in the short time frame before the storm arrived.**

11 **This demobilization and subsequent remobilization of**
12 **equipment and material resulted in the unforeseen extension of**
13 **St. Lucie Unit 1 refueling outage by just over six days. No**
14 **other delays were experienced at Unit 1 due to hurricane**
15 **Wilma.**

16
17 **As required by St. Lucie's procedures, Unit 2 was brought**
18 **offline on October 24, shortly before the site began**
19 **experiencing hurricane-force winds from hurricane Wilma. It**
20 **began normal power ascension on October 27.**

21

1 **Q. Please explain why St. Lucie Unit 2 remained shut down**
2 **for several days as a result of hurricane Wilma.**

3 **A.** A series of factors contributed to the amount of time St. Lucie
4 Unit 2 remained shutdown. The unit was shut down at 00:01 on
5 October 24, before hurricane-force winds were first
6 experienced on Hutchinson Island. The last hurricane force
7 winds passed the island later that afternoon, after which both
8 onsite and offsite damage assessments commenced. FPL
9 must have the NRC's and FEMA's approval after the offsite
10 emergency preparedness is able to properly and timely carry
11 out a public protective action (such as an evacuation) of the
12 areas surrounding the St. Lucie plant before FPL is allowed to
13 restart the units following a natural disaster. On October 26,
14 FEMA completed its post disaster review and advised the NRC
15 that it could give reasonable assurance for the restart of Unit 2.
16 The NRC then gave FPL authorization to restart Unit 2. FPL
17 began normal power ascension for Unit 2 on October 27 at
18 22:40 hours after the appropriate personnel shift was in place
19 and made sure plant equipment was lined up to support start
20 up procedures,

21

1 **Q. Please describe the shutdown of Turkey Point Units 3 and**
2 **4 due to hurricane Wilma.**

3 **A. As required by Turkey Point's procedures, Units 3 and 4 were**
4 brought offline in the early hours of October 24, before the site
5 began experiencing hurricane-force winds. Unit 3 began normal
6 power ascension on October 27 at 17:39 hours after
7 undergoing the same sort of post-hurricane restart process as
8 St. Lucie Unit 2.

9
10 Unit 4 was also taken offline due to hurricane Wilma in the
11 early hours of October 24, but it did not return to service until
12 November 13. FPL was ready to begin normal power
13 ascension for Unit 4 on October 28 at 04:18 hours but
14 experienced additional restart delays. The additional restart
15 delay beyond October 28 was due to electric grid instability
16 issues, loss of offsite power, grass intrusion into secondary
17 plant systems, and salt water intrusion due to a tube sheet plug
18 failure. FPL is not treating the time between October 28 and
19 November 13 as hurricane-related, and thus is not including
20 that time in Unit 4's EAF adjustment for "natural or externally
21 caused disasters".

22

1 **Q. Please explain the regulatory requirements for the restart**
2 **of a nuclear unit following a natural disaster.**

3 **A.** The criteria for restarting the nuclear units following a hurricane
4 are based on reviews performed by the NRC and the Federal
5 Emergency Management Agency (FEMA) regarding the ability
6 of FPL, the State of Florida, and local governments to
7 effectively implement their emergency plans. The standard
8 used by the NRC and FEMA to evaluate the ability to restart
9 the plant following an event such as a hurricane is whether
10 there is reasonable assurance that both FPL and the state and
11 local government can protect the health and welfare of the
12 public in the event of a nuclear power plant accident.

13

14 **Q. What specific adjustments to the actual EAF for St. Lucie**
15 **Units 1 and 2 has FPL made to remove the effects of**
16 **hurricane Wilma?**

17 **A.** The unforeseen outage extension of St. Lucie Unit 1 and
18 shutdown of St. Lucie Unit 2 due to hurricane Wilma resulted in
19 increments to the forced outage factors of St. Lucie Units 1 and
20 2 of 1.75% and 1.15%, respectively. FPL has removed those
21 increments from the 2005 EAF calculation.

22

1 **Q. What specific adjustments to the actual EAF for Turkey**
2 **Point Units 3 and 4 has FPL made to remove the effects of**
3 **hurricane Wilma?**

4 **A. The unforeseen shutdowns of Turkey Point Units 3 and 4 due**
5 to hurricane Wilma resulted in increments to the forced outage
6 factors of 1.35% and 1.19%, respectively. FPL has removed
7 those increments from the 2005 EAF calculation for Units 3
8 and 4.

9
10 **Q. Are there any changes to the targets approved through**
11 **Commission Order No. PSC-04-1276-FOF-EI?**

12 **A. No, the approved targets have not changed.**

13
14 **Q. Please explain the primary reason or reasons why FPL will**
15 **be rewarded under the GPIF for the January through**
16 **December, 2005 period.**

17 **A. The primary reason that FPL will receive a reward for the**
18 period was that Scherer 4, St. Lucie Nuclear Units 1 & 2, and
19 Turkey Point Nuclear Unit 3 adjusted availability was better
20 than targeted.

21

1 **Q. Please summarize the effect of FPL's nuclear unit**
2 **availability on the GPIF reward.**

3 A. Turkey Point Unit 3 operated at an adjusted actual EAF of
4 94.7% compared to its target of 93.6%. This results in a +3.67
5 point reward, which corresponds to a GPIF reward of
6 \$1,196,275.

7
8 Turkey Point Unit 4 operated at an adjusted actual EAF of
9 69.6% compared to its target of 75.8%. This results in a -10.00
10 point penalty, which corresponds to a GPIF penalty of
11 \$2,742,693.

12
13 St. Lucie Unit 1 operated at an adjusted actual EAF of 83.5%
14 compared to its target of 77.2%. This results in a +10.0 point
15 reward, which corresponds to a GPIF reward of \$3,264,941.

16
17 St. Lucie Unit 2 operated at an adjusted actual EAF of 98.7%
18 compared to its target of 93.6%. This results in a +10.0 point
19 reward, which corresponds to a GPIF reward of \$3,357,867.

20
21 **Q. Please summarize each nuclear unit's performance as it**
22 **relates to the ANOHR of the units.**

1 A. Turkey Point Unit 3 operated with an adjusted actual ANOHR
2 of 11,029 Btu/kWh. This ANOHR is within the ± 75 Btu/kWh
3 deadband around the projected target; therefore, there is no
4 GPIF reward or penalty.

5
6 Turkey Point Unit 4 operated with an adjusted actual ANOHR
7 of 10,947 Btu/kWh. This results in a +4.16 point reward, which
8 corresponds to a GPIF reward of \$403,643.

9
10 St. Lucie Unit 1 operated with an adjusted actual ANOHR of
11 10,876 Btu/kWh. This ANOHR is within the ± 75 Btu/kWh
12 deadband around the projected target; therefore, there is no
13 GPIF reward or penalty.

14
15 St. Lucie Unit 2 operated with an adjusted actual ANOHR of
16 10,991 Btu/kWh. This results in a -10.0 point penalty, which
17 corresponds to a GPIF penalty of \$9,219.

18
19 In total, the nuclear units' heat rate performance results in a
20 GPIF reward of \$394,424.

21

1 **Q. What is the total GPIF incentive reward for FPL's nuclear**
2 **units?**

3 **A. \$5,470,814**

4

5 **Q. Ms. Sonnelitter, would you summarize the performance of**
6 **FPL's fossil units?**

7 **A. Yes. Regarding EAF performance, eight (8) of the nine (9)**
8 **fossil generating units performed better than or equal to their**
9 **availability targets, while the remaining unit performed worse**
10 **than its target. The combined fossil units' availability**
11 **performance results in a GPIF reward of \$1,978,201.**

12

13 **Regarding ANOHR, three (3) out of the nine (9) fossil units**
14 **were below the \pm 75 Btu/kWh deadband around their projected**
15 **targets, resulting in a reward. One (1) unit out of the nine (9)**
16 **fossil units operated with an ANOHR that was above the \pm 75**
17 **Btu/kWh deadband resulting in a penalty. The remaining five**
18 **(5) units operated with ANOHRs that were within the \pm 75**
19 **Btu/kWh deadband, and they will receive no incentive reward**
20 **or penalty. The combined fossil units' heat rate performance**
21 **results in a GPIF reward of \$1,029,083.**

22

1 **Q. What is the total GPIF incentive reward for FPL's fossil**
2 **units?**

3 **A. \$3,007,284**

4

5 **Q. Does this conclude your testimony?**

6 **A. Yes, it does.**

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**FLORIDA POWER & LIGHT COMPANY****TESTIMONY OF P. SONNELITTER****DOCKET NO. 060001-EI****SEPTEMBER 1, 2006**

1 **Q. Please state your name and business address.**

2 A. My name is Pamela Sonnelitter and my business address is 700
3 Universe Boulevard, Juno Beach, Florida 33408.

4

5 **Q. Would you please state your present position with Florida Power
6 and Light Company (FPL).**

7 A. I am the Manager of Business Services in the Power Generation
8 Division of FPL.

9

10 **Q. Have you previously submitted testimony in this docket?**

11 A. Yes, I have.

12

13 **Q. What is the purpose of your testimony?**

14 A. The purpose of my testimony is to present the target unit equivalent
15 availability factors (EAF) and the target unit average net operating
16 heat rates (ANOHR) for the period of January through December,

1 2007, for use in determining the Generating Performance Incentive
2 Factor (GPIF).

3

4 **Q. Have you prepared, or caused to have prepared under your**
5 **direction, supervision, or control, an exhibit in this proceeding?**

6 A. Yes, I have. It consists of one document, PS-3. The first page of this
7 document is an index to the contents of the document. All other
8 pages are numbered according to the GPIF Manual as approved by
9 the Commission.

10

11 **Q. Please summarize the 2007 system targets for EAF and ANOHR**
12 **for the units to be considered in establishing the GPIF for FPL.**

13 A. For the period of January through December, 2007, FPL projects a
14 weighted system equivalent planned outage factor of 7.8% and a
15 weighted system equivalent unplanned outage factor of 7.0%, which
16 yield a weighted system equivalent availability target of 85.2%. The
17 targets for this period reflect planned refueling outages for three
18 nuclear units. FPL also projects a weighted system average net
19 operating heat rate target of 9,010 Btu/kWh for the period January
20 through December, 2007. As discussed later in this testimony, these
21 targets represent fair and reasonable values when compared to
22 historical data. Therefore, FPL requests that the targets for these
23 performance indicators be approved by the Commission.

1

2 **Q. Have you established target levels of performance for the units**
3 **to be considered in establishing the GPIF for FPL?**

4 A. Yes, I have. Exhibit PS-3, pages 6 and 7, contains the information
5 summarizing the targets and ranges for EAF and ANOHR for the 13
6 generating units which FPL proposes to be considered as GPIF units
7 for the period of January through December, 2007. All of these
8 targets have been derived utilizing the methodologies adopted in the
9 GPIF Manual.

10

11 **Q. Please summarize FPL's methodology for determining**
12 **equivalent availability targets.**

13 A. The GPIF Manual requires that the EAF target for each unit be
14 determined as the difference between 100% and the sum of the
15 equivalent planned outage factor (EPOF) and the equivalent
16 unplanned outage factor (EUOF). The EPOF for each unit is
17 determined by the length of the planned outage, if any, scheduled for
18 the projected period. The EUOF is determined by the sum of the
19 historical average equivalent forced outage factor (EFOF) and the
20 equivalent maintenance outage factor (EMOF). The EUOF is then
21 adjusted to reflect recent unit performance and known unit
22 modifications or equipment changes.

23

1 **Q. Please summarize FPL's methodology for determining ANOHR**
2 **targets.**

3 **A.** To develop the ANOHR targets, historic ANOHR vs. unit net output
4 factor curves are developed for each GPIF unit. The historic data is
5 analyzed for any unusual operating conditions and changes in
6 equipment that will materially affect the predicted heat rate. A
7 regression equation that best fits the data is calculated and a
8 statistical analysis of the historic ANOHR variance with respect to the
9 best fit curve is also performed to identify unusual observations. The
10 resulting equation is used to project ANOHR for the unit using the net
11 output factor from the POWERSYM model. This projected ANOHR
12 value is then used in the GPIF tables and in the calculations to
13 determine the possible fuel savings or losses due to improvements or
14 degradations in heat rate performance. This process is consistent
15 with the GPIF Manual.

16
17 **Q. How did you select the units to be considered when establishing**
18 **the GPIF for FPL?**

19 **A.** The GPIF units were selected in accordance with the GPIF Manual
20 using the estimated net generation for each unit taken from the
21 production costing simulation program, POWERSYM, which forms the
22 basis for the projected levelized fuel cost recovery factor for the
23 period. The 13 units which FPL proposes to use for the period of

1 January through December 2007 represent the top 82.2% of the total
2 forecasted system net generation for this period excluding three
3 units: Martin Unit 8, Manatee Unit 3, and Turkey Point Unit 5. These
4 three units were excluded from the GPIF calculation because there is
5 insufficient historical data to include them yet. The conversion of
6 Martin Unit 8 to combined cycle in 2005 constitutes a major design
7 change affecting both the generation capacity and the performance
8 of this unit. As a result, its future performance will not be comparable
9 to its historical performance. Manatee Unit 3 and Turkey Point Unit 5
10 are new units for 2005 and 2007 respectively. Consistent with the
11 GPIF Manual, the above mentioned units will be excluded from the
12 GPIF calculations until we have enough operating history to use in
13 projecting future performance.

14

15 **Q. Do FPL's EAF and ANOHR performance targets represent a**
16 **reasonable level of generation efficiency?**

17 A. Yes, they do.

18

19 **Q. Does this conclude your testimony?**

20 A. Yes, it does.

1 CHAIRMAN EDGAR: Mr. Horton.

2 MR. HORTON: Yes, ma'am. Florida Public
3 Utilities would call Mr. George Bachman. And, Madam
4 Chairman, all four of the FPUC witnesses have been
5 sworn.
6 Thereupon,

7 GEORGE BACHMAN
8 was called as a witness on behalf of Florida Public
9 Utilities Company, and, having been first duly sworn,
10 was examined and testified as follows:

11 DIRECT EXAMINATION

12 BY MR. HORTON:

13 Q. Would you state your name and address for the
14 record, please, sir.

15 A. Yes. George Bachman, 401 South Dixie Highway,
16 West Palm Beach, Florida.

17 Q. And by whom are you employed, Mr. Bachman?

18 A. Florida Public Utilities Company.

19 Q. Have you prepared and prefiled direct
20 testimony in this docket consisting of three pages?

21 A. Yes, I have.

22 Q. Do you have any changes or corrections to make
23 to that testimony?

24 A. No.

25 Q. If I asked you the questions contained in that

1 testimony today, would your answers be the same?

2 **A.** Yes, they would.

3 MR. HORTON: Madam Chairman, I would request
4 that Mr. Bachman's testimony be inserted in the record
5 as though read.

6 CHAIRMAN EDGAR: The prefiled testimony will
7 be inserted into the record as though read.

8 BY MR. HORTON:

9 **Q.** And you had no exhibits, did you, Mr. Bachman?

10 **A.** No, I did not.

11 **Q.** Do you have a brief summary to present at this
12 time?

13 **A.** Sure. Florida Public Utilities has two
14 divisions that we serve electricity. We distribute
15 electricity in northern Florida, our Northwest Division,
16 which serves Marianna, and Northeast Division, which
17 serves Fernandina Beach. We have purchased power
18 contracts to purchase the electricity, two of the
19 contracts, one for each of those divisions. Those
20 contracts expire at the end of 2007.

21 Back in 2005, anticipating these contracts and
22 their expiration, we went out and decided to hire a
23 consultant. We did that for two reasons: (1) The
24 contract would be expiring; and (2) because of the
25 complex nature of fuel contracts, we needed an expert in

1 that field.

2 We hired Christensen & Associates -- Robert
3 Camfield is here today -- to do the analysis for us.
4 Also, they handled the RFP process. They handled the
5 negotiations and came up with final recommendations for
6 awarding the contracts.

7 We have concluded this process for our
8 Northeast Division, which serves again Fernandina Beach.
9 We have entered into an amended contract with JEA to
10 provide that power beginning in 2007. That new pricing
11 has been put into our fuel projections.

12 That concludes my summary.

13

14

15

16

17

18

19

20

21

22

23

24

25

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 060001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES

Direct Testimony of
George M Bachman
On Behalf of
Florida Public Utilities Company

- 1 Q. Please state your name and business address.
- 2 A. George M Bachman, 401 South Dixie Highway, West Palm Beach, FL
3 33401.
- 4 Q. By whom are you employed?
- 5 A. I am employed by Florida Public Utilities Company.
- 6 Q. Have you previously testified in this Docket?
- 7 A. Yes.
- 8 Q. What is the purpose of your testimony at this time?
- 9 A. To briefly explain our process to procure new fuel contracts for
10 the purchase of electricity in our two electric divisions.
- 11 Q. When do the current contracts expire for purchase of electricity?
- 12 A. The current contracts for the purchase of electricity in our
13 Northwest and Northeast divisions both expire December 31, 2007.
- 14 Q. When did the company begin the process to obtain new contracts?
- 15 A. The company began the process to obtain new fuel contracts during
16 the first quarter of 2005 by hiring the consulting firm of
17 Christensen Associates.
- 18 Q. When did the Company finalize the fuel contracts?
- 19 A. We anticipate a final contract for the purchase of electricity in
20 our Northeast division, effective January 1, 2007 sometime in
21 September 2006 prior to the fuel hearing in November 2006. We
22 anticipate a final contract for the purchase of electricity in our

1 Northwest division effective January 1, 2008 before the end of
2 2006.

3 Q. What was the nature of the engagement with the consulting firm,
4 Christensen Associates and one of their employees Robert Camfield?

5 A. The company obtained a firm with the proper expertise to handle
6 the entire process of obtaining fuel contracts, from the initial
7 Request for Proposals (RFP), to the final contracts for the purchase of electricity.
8 Robert Camfield is the primary consultant in charge of this
9 project for the consulting firm.

10 Q. Why did the Company engage a consulting firm to procure new fuel
11 contracts?

12 A. Due to the size of our Company we did not have the expertise
13 necessary in house to procure fuel contracts. We prudently engaged
14 a Consulting firm, Christensen Associates, to procure our new fuel
15 contracts. They have the necessary expertise to assist us in this
16 endeavor.

17 Q. What role did the Company play in the process to obtain new fuel
18 contracts?

19 A. The Company worked along with the consulting firm and reviewed,
20 discussed and approved measures taken within the process from the
21 initial RFP process to the final contract terms.

22 Q. Does the Company feel that the appropriate measures were taken to
23 prudently obtain fuel contracts?

24 A. Yes the Company feels that we took the necessary steps to obtain
25 prudent fuel contracts for the procurement of future electricity.

26 Q. Did the Company review the necessity to obtain a new fuel contract
27 effective January 1, 2007 in our Fernandina Beach (Northeast
28 division)?

1 A. Yes the Company concurs with our expert consultant, Christensen
2 Associates, that a new fuel contract in our Northeast division was
3 necessary January 1, 2007 to obtain the most favorable option for
4 the procurement of fuel. See Robert Camfield's testimony for
5 additional details in support of our fuel procurement process.

6 Q. Does this conclude your testimony?

7 A. Yes.

1 MR. HORTON: Mr. Bachman is available.

2 CHAIRMAN EDGAR: Ms. Christensen.

3 MS. CHRISTENSEN: No questions.

4 MR. McWHIRTER: No questions.

5 CAPTAIN WILLIAMS: No questions.

6 CHAIRMAN EDGAR: Are there questions on cross

7 for this witness by any other parties? No?

8 Are there questions from staff?

9 MS. BENNETT: No questions of this witness.

10 CHAIRMAN EDGAR: Commissioners, any questions?

11 All right.

12 MR. HORTON: May Mr. Bachman be excused?

13 CHAIRMAN EDGAR: He may.

14 MR. HORTON: I don't think I have any redirect
15 for him.

16 CHAIRMAN EDGAR: Thank you, Mr. Bachman.

17 THE WITNESS: Thank you.

18 MR. HORTON: We would call Mr. Robert

19 Camfield.

20 Thereupon,

21 ROBERT CAMFIELD

22 was called as a witness on behalf of Florida Public

23 Utilities Company and, having been first duly sworn, was

24 examined and testified as follows:

25

DIRECT EXAMINATION

1
2 BY MR. HORTON:

3 Q. Would you state your name and address for the
4 record, please, sir.

5 A. My name is Robert J. Camfield, and my business
6 address is 4610 University Avenue, Madison, Wisconsin.

7 Q. And by whom are you employed, Mr. Camfield?

8 A. Christensen Associates Energy Consulting.

9 Q. Mr. Camfield, did you prepare and prefile in
10 this docket direct testimony consisting of 27 pages?

11 A. I did.

12 Q. Do you have any changes or corrections to make
13 to that testimony?

14 A. There are no changes or corrections.

15 Q. If I asked you the questions contained in that
16 testimony today, would your answers be the same?

17 A. They would.

18 MR. HORTON: Madam Chairman, may I have
19 Mr. Camfield's direct testimony inserted in the record
20 as though read?

21 CHAIRMAN EDGAR: The prefiled direct testimony
22 will be entered into the record as though read.

23 BY MR. HORTON:

24 Q. Mr. Camfield, you had no exhibits attached to
25 your testimony either, did you?

1 **A.** There are no exhibits.

2 **Q.** Do you have a summary of your testimony at
3 this time?

4 **A.** Yes. As Mr. Bachman mentioned, Florida Public
5 Utilities has current separate contracts for power
6 supply for its Northeast and Northwest Divisions. Those
7 contracts terminate in 2007, year-end, and thus the
8 company decided, with our advice, to enter into an open
9 solicitation for power supply and to initiate that power
10 supply solicitation in midyear 2005.

11 We did that in the form of an April request
12 for power supply proposal, an RFP, and we solicited
13 letters of intent from a number of parties that provide
14 power supply in the Southeast region. We obtained
15 letters of intent to provide offers for power supply
16 offer packages from nine entities, and we took offer
17 packages, submitted offer packages in May of 2005 from
18 seven entities, potential power suppliers.

19 So that essentially kicked off our 2005 RFP
20 process that subsequently gave rise to an evaluation of
21 the offers that we had in front of us for both the
22 Northeast and Northwest Divisions.

23 We then conducted a quasi-auction for what we
24 refer to as qualified offer packages for qualified
25 bidders, and through a three-round auction came up with

1 a set of offers that were really overall, considering
2 all factors, fairly close and competitive.

3 We thus conducted a second iteration of
4 evaluation of the final offer packages and provided
5 recommendations on those packages to Florida Public
6 Utilities using known criteria for evaluation. And the
7 company then decided on the winning bidder to its RFP
8 solicitation process. It was Southern Company. More
9 specifically, Southern Power Company was the winning
10 bidder to the Northeast Division, and Gulf Power Company
11 was the winning bidder to the Northwest.

12 The difficulty, of course, with bidders to the
13 north of FPU is that the transmission interface can get
14 congestion that's problematic along the Georgia-Florida
15 interface. And as a result of that, we in the process
16 of the solicitation, knowing that a number of the
17 bidders were from the north, engaged in two different
18 power transport -- should I say transmission supply
19 strategies, one of which was the consideration of a
20 separate radial line to link Fernandina Beach, the
21 Northeast Division, to the Southeast Reliability
22 Council, known as the SERC.

23 So the effect of that potentially would have
24 been, should it succeed as a transmission strategy, was
25 to remove the Northeast Division from the FRCC region,

1 the benefit being that the benchmark wholesale prices to
2 the north of Florida, the Florida peninsula, because of
3 the transmission constraint, are lower substantially
4 from that of the FRCC. So that long-term strategy was
5 part of the alternative power supply arrangements that
6 were being considered at the time.

7 Because of the asset concentration, the
8 investment requirements for the radial line, the
9 uncertainty associated with the completion of the line
10 in the time frame required to get the permits and build
11 and construct the line, plus reliability issues with a
12 dual circuit line -- we simultaneously knew these
13 things, of course, ahead of time and proceeded to
14 consider an alternative transmission strategy, which was
15 to obtain access to the transmission network,
16 specifically the interface itself, through the OATT of
17 JEA.

18 The constraints are well known on the
19 Georgia-Florida interface and, of course, because of the
20 constraints and so forth, firm service was not available
21 to us, and thus we were essentially precluded from
22 completing the power supply arrangement for the winning
23 bidder, Southern Power Company, and thus have proceeded
24 to negotiate a power supply contract with JEA, who was
25 the incumbent supplier for the Northeast Division.

1 And it is that power supply contract, as
2 Mr. Bachman mentioned, that is determining the prices
3 for the 2007 time frame. Those prices are, as I state
4 in my testimony, overall, for both generation and
5 transmission services, at \$45 per megawatt-hour under
6 the amended contract, the current contract with its
7 amendments.

8 The commercial terms give rise to increases in
9 the prices for power supply over the 2008 and 2009 time
10 frame, with the prices for 2008 at \$59 per
11 megawatt-hour, including transmission, and at \$73, which
12 is the full price level at cost of service, cost of
13 service based prices for power supply, given JEA's
14 embedded cost for generation services. And that price
15 beginning in 2009 forward is at \$73, but will escalate
16 over the future years of the contract, which run through
17 the year 2017.

18 And that concludes my summary.
19
20
21
22
23
24
25

**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 060001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES
DIRECT TESTIMONY
OF
ROBERT J. CAMFIELD
ON BEHALF OF
FLORIDA PUBLIC UTILITIES COMPANY**

1 **Q. PLEASE STATE YOUR NAME, ADDRESS.**

2 A. My name is Robert J. Camfield, and my business address is 4610 University
3 Avenue, Madison, Wisconsin 53705.

4
5 **Q. WITH WHOM ARE YOU EMPLOYED AND WHAT IS YOUR
6 POSITION?**

7 A. I am employed with Christensen Associates Energy Consulting, LLC, where I
8 serve in the position of Vice President.

9
10 **Q. WOULD YOU BRIEFLY DESCRIBE YOUR BACKGROUND AND
11 PROFESSIONAL EXPERIENCE?**

12 A. Yes. I joined the Michigan Public Service Commission in 1976 as a staff
13 economist. During my tenure with the Michigan Commission, I was involved
14 in several retail electricity and natural gas pricing issues, and I testified in rate

1 case proceedings regarding cost of capital and retail gas tariff design. I joined
2 the New Hampshire Public Service Commission in 1979 as the senior
3 economist, and held the position of chief economist beginning in 1981. As
4 Chief Economist, I was responsible for the administration of the economics
5 department of the Commission staff. I oversaw the analysis of regulatory
6 issues, the coordination and guidance of staff participation in regulatory
7 proceedings, the preparation and development of testimony, and I provided
8 policy advice to the Commission on a variety of issues such as construction
9 work in progress, financial planning, and the determination of PURPA Section
10 133 rates. I joined Southern Company in 1983, and held positions in several
11 departments including Pricing and Economic Analysis at Georgia Power
12 Company, Costing Analysis of Southern Company Services, and Southern
13 Company's Strategic Planning Group. In 1994, I joined Laurits R. Christensen
14 Associates, Inc. ("Christensen Associates") as a senior economist, and currently
15 hold the position of Vice President with Christensen Associates Energy
16 Consulting LLC., a subsidiary consulting group of Christensen Associates.

17 My experience covers a gamut of issues facing regulated industries. I have been
18 involved in the negotiation of power supply contracts and the terms of franchise
19 licenses. My overseas assignments are several, and I have managed a large
20 market restructuring project in Central Europe. I have served on national and
21 regional advisory panels, and I have advised integrated electric utilities,
22 independent power producers, transmission and distribution companies, utility
23 associations, offices of consumer advocate, and regulatory agencies on

1 numerous policy and technical issues. Innovations include two-part tariffs for
2 transmission services, web-based self-designing retail electric products,
3 marginal cost-based cost-of-service methods, and principles for efficient pricing
4 of distribution services. I have published chapters in technical books, reports,
5 and articles in noted journals such as *The Electricity Journal*, *IEEE*
6 *Transactions on Power Systems*, and *CIGRE*. Currently, I serve as Program
7 Director of the Edison Electric Institute's Market Design and Transmission
8 Pricing School.

9
10 **Q. HAVE YOU PREVIOUSLY TESTIFIED IN REGULATORY**
11 **PROCEEDINGS?**

12 A. I have represented regulatory staff organizations, consumer advocates,
13 independent generation companies, distribution companies, transmission
14 companies, integrated utilities, and utility associations in proceedings before a
15 number of regulatory agencies regarding a host of issues including cost of
16 capital, performance assessment and benchmarking, electricity forecasting,
17 retail rates, cost-of-service allocation, generation expansion planning, and
18 transmission issues.

19
20 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

21 A. For the consideration of the Florida Public Service Commission, the testimony
22 reviews Florida Public Utilities Company's ("FPUC" or "Company") long-term

1 arrangements for wholesale power supply beginning in 2007 and extending
2 through 2017. These contractual arrangements are new, and succeed FPUC's
3 current power supply agreements. The testimony discusses the wholesale
4 market context and situation of FPUC particularly as regards to transmission
5 services, FPUC's procurement process, and the results of that process including
6 the implications for retail electricity consumers.

7
8 The process of power procurement for Florida Public Utilities Company has
9 proved to be unusually arduous for service for the Northeast Division. The
10 electrical flow constraints attending the Georgia-Florida Interface facilities,
11 when coupled with key interpretations of market rules regarding transmission
12 access, severely limit Florida Public Utilities Company's options for power
13 supply from the regional pool of relatively plentiful generation resources
14 situated to the north of the Florida Peninsula. As a consequence, the Company
15 is unable to take delivery of power supply from the selected and winning bidder
16 to its 2005 Request for Proposal (RFP) process for service to the Northeast
17 Division. Transmission service limitations thus constitute a serious
18 complication, and have forced the Company to engage in a cost-based supply
19 arrangement with the incumbent supplier to the Northeast Division.

20 Fortunately, the commercial terms of the Company's new contract for service
21 beginning in 2007 with its incumbent supplier are favorable and generally
22 comparable to the offer prices obtained through the competitive solicitation
23 process initiated through the Company's 2005 RFP.

1 **Q. COULD YOU DESCRIBE THE ELECTRIC SERVICE TERRITORY OF**
2 **FLORIDA PUBLIC UTILITIES COMPANY?**

3 A. Florida Public Utilities Company is a small diversified distribution utility
4 providing electricity, natural gas, and propane services in the State of Florida.
5 The Company's electric operations consist of two divisions in northern Florida,
6 referred to as the Northeast and Northwest Divisions. These two divisions
7 provide bundled retail services to residential, commercial, and industrial
8 consumers in two non-contiguous service territories. During 2005, the
9 Northeast Division, also known as Fernandina Beach, served 15,099 customers
10 with gross electricity sales of 495,370 MWh, while the Northwest Division, also
11 known as Marianna, served 15,147 customers with gross electricity sales of
12 356,704 MWh. The Northeast Division is interconnected with the JEA
13 (previously referred to as Jacksonville Electric Authority) transmission network
14 at one delivery point with 150 MVA of transformer capability and 138 kV
15 primary feeders. The Northwest Division interconnects with Southern
16 Company's (Gulf Power Company) transmission network at six delivery points
17 with a total of 130 MVA of capability and 12.5 kV primary feeders.

18
19 **Q. DOES FPUC GENERATE ANY OF THE POWER WHICH IT SELLS TO**
20 **RETAIL CUSTOMERS IN THESE TWO SERVICE DIVISIONS?**

21 A. No. The Company is a distribution utility, and purchases all generation and
22 transmission services from regional wholesale service providers.

1 **Q. WHAT ARE THE COMPANY'S CURRENT ARRANGEMENTS FOR**
2 **POWER SUPPLY AND PLANS FOR THE FUTURE?**

3 A. The Company purchases bundled generation and transmission services under
4 long-term supply contracts that date from 1997 and are scheduled to expire on
5 December 31 of 2007. More specifically, the Company's Northeast Division is
6 served by the JEA, and the Northwest Division is served by Gulf Power
7 Company, where both contracts provide full requirements services including
8 energy and reserve services, and also cover transmission services. As a
9 consequence of the current contractual arrangements nearing expiration, the
10 Company is in the process of finalizing contracts for power supply for both
11 electric divisions over the ensuing years.

12
13 **Q. WHAT ARE THE POWER PROCUREMENT OBJECTIVES OF**
14 **FLORIDA PUBLIC UTILITIES COMPANY?**

15 A. The Company's power supply objectives align with the Company's
16 longstanding goal of providing, over the long term, high quality service at the
17 favorable prices to its retail customers. Stated more explicitly, the Company's
18 underlying power procurement objectives are to obtain long-term power supply
19 at favorable terms and prices, while assuming an acceptable level of risk. To
20 this end and as I have documented elsewhere before this Commission, Florida
21 Public Utilities Company is currently a low-priced service provider within the
22 region, with very favorable retail electricity prices. The Company's costs of
23 generation and transmission services, as provided under the Company's current

1 wholesale supply contracts, are very low with reference to wholesale power
2 prices within the region. In addition, the Company provides comparatively low-
3 cost distribution services and, although of small scale, the Company has
4 realized substantial gains in productivity in distribution services over recent
5 years.

6

7 **Q. WHAT POWER PROCUREMENT STRATEGIES DID THE COMPANY**
8 **PURSUE FOR POWER SUPPLY BEYOND 2007?**

9 A. In view of the pending expiration of the Company's current supply contracts,
10 Florida Public Utilities Company engaged in a deliberate process that began by
11 exploring alternative procurement approaches. The Company then initiated an
12 open solicitation for power supply, referred to as a Request for Proposal, during
13 2005. Specifically, the Company released a formal *Request for Proposals to*
14 *Provide Wholesale Power Supply* on April 21, 2005 ("2005 RFP").

15

16 An open solicitation for supply is one of several procurement formats that are
17 potentially available to the Company. Alternative formats were initially
18 explored by the Company including sequential short-term purchases that could
19 involve contract laddering, as well as self-supply where FPUC owns and
20 operates generation resources. Because power generation resources are sizable
21 facilities involving large investment in specialized capital, self-supply would
22 likely involve a jointly owned facility. In addition, the Company could engage
23 in several forms of bilateral contracts including, for example, a tolling

1 agreement with a power generation entity where the Company would purchase
2 primary fuels that would then be transformed to electricity and transmitted to
3 the Company's designated delivery points (points of withdrawal of power from
4 transmission networks). The contractual arrangements for power supply under a
5 tolling agreement would involve three separate contracts covering primary fuel
6 inputs, power transformation, and transmission services.

7
8 The solicitation of power supply by others can be approached in a variety of
9 ways, and several formats are possible. As mentioned, FPUC currently takes
10 power under two bundled power supply contracts covering full requirements
11 generation services (energy and reserves) and transmission services.

12 Alternative solicitation formats include the two general categories of sealed bid
13 and auction procedures. In the case of a so-called sealed bid solicitation, the
14 solicitation—which can be as simple as a one- to two-page letter requesting
15 power services or a formal RFP that is highly specific as regards to information
16 requirements, process including pre-qualifying, engagement rules, and
17 timetable—can involve a limited number of pre-identified potential suppliers, or
18 can be an open invitation seeking offers from interested parties.

19
20 Auctions for electric power supply first appeared, at least in recent years, within
21 the unbundled wholesale markets of California (CAISO), PJM, and New York
22 (NYISO). Auctions are, literally, markets that operate under highly specific
23 rules. For electricity, auctions can be organized as short-term sequential or

1 simultaneous market procedures involving related services such as energy and
2 reserves which are provided over same-day and day-ahead timeframes. These
3 short-term auctions can include pay-as-bid and uniform-price auction formats.
4 Because these auctions are repeated with high levels of frequency, they are
5 organized electronically as a matter of necessity. Long-term auctions for
6 standard offer service ("SOS") have recently been organized in the Eastern and
7 the Midwest regions of the U.S. (e.g., New Jersey, Maryland, Ohio, and
8 Illinois). In these auctions, pre-qualified candidate bidders provide offers to
9 serve load shape shares. A type of auction recently implemented in wholesale
10 electricity markets is referred to as a declining clock auction, where the market
11 price follows a schedule of pre-defined decrement steps at periodic intervals
12 (rounds) over the course of the auction. Electricity auctions usually cover very
13 large loads, enjoy wide participation by many candidate suppliers, and can
14 involve numerous auction rounds (i.e., 50 iterations or more).

15

16 **Q. PLEASE DESCRIBE THE COMPANY'S APPROACH AND POWER**
17 **PROCUREMENT FORMAT?**

18 Of the various alternative procurement formats that are potentially available, the
19 Company settled on the open solicitation format, where bidders are free to
20 propose a variety of service arrangements and terms. The open solicitation
21 format, manifest as the 2005 RFP, was designed in a manner to facilitate
22 participation in order to increase the level of contestability and supply options
23 available to the Company.

1 **Q. DID THE POWER PROCUREMENT STRATEGY OF THE COMPANY**
2 **CONSIDER DIVERSIFICATION OF CONTRACTS?**

3 A. Yes. The Company's 2005 RFP provided bidders with options to submit offer
4 packages with multiple offers covering full requirements, partial requirements,
5 and energy only services. Energy offers could be submitted for a variety of
6 timeframes such as, for example, specific hours of weekdays of defined seasons
7 for individual years. The Company sought offers for a five-year term, although
8 offers of shorter duration would also have been considered. In addition, the
9 Company's 2005 RFP requested ten-year offers as options. Finally, the 2005
10 RFP provided bidders with considerable flexibility regarding the proposed
11 commercial terms; bidders could submit offers with fixed charges, demand
12 charges, energy charges, or energy charges indexed to primary fuel prices and
13 wholesale electricity prices.

14
15 The approach taken, the open solicitation format, provides two main
16 advantages. First, multiple offers covering a variety of forms provide a basis
17 for the Company to potentially build a portfolio of supply including laddered
18 contracts to hedge risks. Second, by allowing for a broad range of potential
19 services and structure of terms, the 2005 RFP design to the extent possible held
20 to a minimum the level of constraints and impediments to participation by
21 serious, potential bidders. As a result, participation by bidders, at least
22 conceptually, is enhanced thus increasing the potential level of competition and
23 contestability, all in the interest of obtaining the lowest possible prices.

1 **Q. WOULD YOU DESCRIBE THE IMPLEMENTATION OF THE**
2 **PROCUREMENT PROCESS?**

3 A. The Company's 2005 procurement process began with the identification of
4 power suppliers and power marketing entities operating within the Southeast
5 and Midwest regions. Selected potential suppliers situated toward the west
6 were also identified. Potential suppliers were then surveyed in order to gauge
7 their interest in taking receipt of the Company's formal RFP. The 2005 RFP
8 was released on April 21 to suppliers that expressed interest in participation.
9 The RFP explicitly defines several procedural steps, and the necessary
10 information and data to be included in the offer packages submitted by bidders.

11

12 **Q. CAN YOU BRIEFLY DISCUSS THE POWER SUPPLY SERVICES**
13 **ASSOCIATED WITH THE RFP?**

14 A. Yes. As a result of the unbundling of wholesale markets into separable
15 transmission and generation services beginning in 1996, the Company's 2005
16 RFP process involves generation services including energy and certain ancillary
17 services. Bidders were free to offer various bundles of services within offer
18 packages. The implication is that, for example, a selected bidder could provide
19 a service bundle including energy and load following service, such that the
20 Company would be required to self-supply or contract for transmission and
21 other ancillary services not covered under the bundle provided by the energy
22 service provider (winning bidder).

1 Transmission services would be provided under separate contracts between the
2 selected generation service provider (on behalf of the Company) and the
3 relevant control areas, or between the Company and the control areas directly.

4
5 **Q. BRIEFLY REVIEW THE DATA AND INFORMATION INCLUDED IN**
6 **THE OFFER PACKAGES OF BIDDERS RESPONDING TO FPUC'S**
7 **RFP FOR POWER SUPPLY.**

8 A. In addition to the commercial terms and defined services, several information
9 items were requested to be included in offer packages submitted by bidders.
10 First, bidders were requested to provide a summary statement or business
11 overview with a focus on the bidder's activities in wholesale markets and the
12 generation technologies available to them. A business overview provides a
13 means to gauge the full range and extent of the business activities of bidders, as
14 bidders are often subsidiary organizations within the diversified business
15 activities of very large firms—for example, a commodity group of an
16 investment banking firm, a merchant supply business unit of an independent
17 power producer, or an energy company involved in oil and gas exploration.
18 Where relevant, bidders were requested to list their wholesale market
19 certification.

20
21 The RFP requested bidders to provide statements of financial condition and
22 credit worthiness and identified financial surety in the form of letters of credit.

1 The 2005 RFP also imposed non-disclosure obligations on bidders including
2 confidentiality agreements and signed submission agreements.

3

4 **Q. PLEASE DESCRIBE THE RFP PROCESS.**

5 A. The RFP identified specific procedural steps with an accompanying schedule, as
6 follows. First, *Response Window for Inquiries and Questions* (April 22 – May
7 16) provided candidate bidders with the opportunity to obtain additional
8 information to assist them in deciding whether to prepare an offer package and
9 in the preparation of such packages. Responses to questions were circulated to
10 all candidate bidders. Bidders were requested to indicate their *Intent to Submit*
11 *Offer Packages* on May 17, and *Offer Packages Were Due* on June 2. The
12 Company conducted an *Initial Screen of Offers* and provided *Notice of Status* to
13 bidders on June 22. Specifically, offer packages of bidders were reviewed for
14 completeness and conformance with the delineated information requested
15 within the 2005 RFP. Bidders were advised of non-conforming conditions of
16 offer packages, and were provided one week to correct or provide additional
17 information as identified. Under the original schedule of the 2005 RFP process,
18 the Company then conducted an initial assessment of offer packages, identified
19 qualifying bids, and noticed qualifying bidders by July 29 of their status. The
20 Company then proceeded to interview qualifying bidders during early
21 September 2005.

1 Q. HOW WERE BIDS SOLICITED AND HOW MANY RESPONSES
2 WERE OBTAINED?

3 A. The Company contacted numerous potential suppliers, and thirty-five entities
4 expressed interest in taking receipt of the 2005 RFP. Nine entities provided
5 Letters of Intent to submit offer packages following the release of the RFP.
6 Seven offer packages were submitted.

7
8 Q. WITH RESPECT TO THE SUBMISSIONS RECEIVED, WERE THE
9 OFFERS BY BIDDERS TO SERVE ONE OR BOTH DIVISIONS?

10 A. Three bidders provided offers to serve either or both electric divisions of the
11 Company. Other offer packages focused on one of the two divisions.

12
13 Q. OF THE OFFER PACKAGES RECEIVED, WERE ANY PACKAGES
14 SUBMITTED BY ENTITIES AFFILIATED WITH FPUC?

15 A. No entities providing offer packages, or for that matter participating in the RFP
16 process, are affiliated with FPUC in any way.

17
18 Q. ONCE THE RESPONSES WERE RECEIVED AND QUALIFIED
19 BIDDERS IDENTIFIED, WHAT WERE THE NEXT STEPS?

20 A. At the time that the RFP was released, the schedule would have placed the
21 Company in the position of selecting bidders during August and subsequently
22 negotiating contracts during the September-October timeframe. However, the
23 overall level of participation was greater than anticipated, and several viable

1 bidders for both the Northeast and the Northwest Divisions were identified.

2 Also, it became evident that, at least potentially, the Company could induce
3 lower prices through an auction-style market procedure. Thus, the Company's
4 2005 RFP concluded with a quasi-auction involving three rounds, where bidders
5 were invited to provide revisions to the price terms of offers. The relative
6 standings of the offers of bidders were noticed to bidders following the first and
7 second rounds.

8
9 **Q. WHAT FACTORS WERE INCLUDED IN THE EVALUATION?**

10 A. The criteria for evaluation of offers of bidders, as stated within the Company's
11 2005 RFP, included overall price level, counterparty risk, environmental quality
12 of the underlying resources used to provide services, and delivery risks. To the
13 extent possible, the analyses involve quantitative assessment and utilize multi-
14 criteria analysis methods. Particular attention was given to the implied level of
15 price risks, as some of the terms of the offer packages of bidders contained
16 variable price terms. In fact, one specific offer package with highly favorable
17 terms stated on an expected value basis, would involve a contract for differences
18 with a major financial institution in order to hedge much of the inherent price
19 risk associated with the commercial terms of the offer, should the offer be
20 selected.

1 **Q. HOW WAS THE EVALUATION CONDUCTED?**

2 A. The evaluation was conducted independent of the Company by Christensen
3 Associates Energy Consulting, and the results of the evaluation were presented
4 to the Company as an outside study result. The evaluation included unit-
5 specific and total bills criteria, where the commercial (price) terms are
6 converted to an equivalent price basis, stated as net present value over the term
7 of the potential contract.

8

9 An evaluation of the final terms of the offers, as obtained during the third round,
10 was conducted during late 2005. The evaluation of terms, when combined with
11 the assessment of non-price factors, provided the basis for the recommendations
12 provided to the Company. The Company selected the winning bidder and
13 bidders were advised of the outcome during late January 2006.

14

15 **Q. PLEASE IDENTIFY THE SERVICE PROVIDERS SELECTED**
16 **THROUGH THE 2005 RFP PROCESS.**

17 A. Through the 2005 RFP process, the Company selected Southern Company as its
18 prospective service provider, including Southern Power Company (“Southern
19 Power”) to serve the Northeast Division over the 2008 – 2017 period, and Gulf
20 Power Company to serve the Northwest Division from 2008 through 2012.

1 **Q. IS IT YOUR PROFESSIONAL VIEW, THAT AS A RESULT OF THE**
2 **2005 RFP PROCESS, THE SELECTION OF SOUTHERN COMPANY**
3 **TO SERVE BOTH THE NORTHEAST AND NORTHWEST DIVISIONS**
4 **WOULD BE IN THE BEST INTEREST OF RETAIL CUSTOMERS.**

5 A. Yes, given the offer packages and potential suppliers available to the Company
6 through the 2005 RFP process, and providing that a satisfactory resolution to
7 the transmission delivery issue with respect to the Northeast Division could be
8 reached. As I will discuss, the Company encountered and continues to
9 encounter technical and institutional obstacles that, as a practical matter,
10 preclude the delivery of service by Southern Power for the Northeast Division.

11

12 Southern Company is a well recognized, established electricity service provider
13 with attending low levels of counterparty risks. Through conservative resource
14 management and a focus on the markets that it serves, Southern Company
15 provides very high levels of customer satisfaction to electricity consumers
16 through high service quality and innovative products at favorable prices. These
17 attributes were tested over the course of the Company's 2005 RFP.

1 Q. AT THE OUTSET OF YOUR TESTIMONY, YOU MENTION THE
2 LIMITATIONS OF TRANSMISSION CAPABILITY, AND THE
3 COMPLICATIONS THAT TRANSMISSION HAS PRESENTED FOR
4 POWER DELIVERY TO THE COMPANY'S NORTHEAST DIVISION.
5 PLEASE ELABORATE.

6 A. In the case of the Company's Northwest Division, the Company is recognized
7 as an entity serving native loads and is thus entitled, as a matter of the market
8 rules regarding transmission access rights, to Network Integration Transmission
9 Service. Essentially, the Company over many years has drawn upon system-
10 wide generation resources situated at various locations across the network.
11 Because of its longstanding status as native load, the Company is entitled to
12 continued access to the network transmission resources of its service provider,
13 Southern Company (Gulf Power Company). For its new contract with Gulf
14 Power for generation services, the Company *rolls over* (continues) the
15 transmission service provided under the current agreement with Gulf Power.
16 Going forward, however, the Company assumes the position of a direct
17 transmission customer of Southern Company and, under the transmission
18 service agreement with Southern Company, will pay transmission charges
19 monthly, where the level of those charges are set by the Federal Energy
20 Regulatory Commission (FERC).

21

22 The Company's Northeast Division resides within the JEA control area. The
23 initial selection of Southern Power for service for the Northeast Division

1 involved two control areas, JEA and Georgia Transmission Company (“GTC”).
2 The implementation of a power contract between the Company and Southern
3 Power—or other bidders with generation resources situated north of Florida—
4 implied pancaked transmission charges for the transmission services provided
5 by JEA and GTC (on behalf of members), *if* the Company were to schedule
6 power delivery from Southern Power’s resources in the north across the
7 Georgia-Florida Interface to the delivery point for the Northeast Division. The
8 scheduling of firm power across the interface involves a key issue: the
9 Company’s transmission access rights, as native load, where the designated
10 resources have changed from the generation plants within the JEA control area
11 to generators within the Southern Company/GTC territory and under the control
12 of Southern Power.

13
14 At the outset, the Company’s status regarding transmission service for the
15 Northeast Division was unclear, and thus the Company engaged in two
16 alternative transmission strategies in support of potential contracts with bidders
17 to the north. First, the Company pursued transmission service with JEA/GTC
18 involving network flows over the George-Florida interface. Second, the
19 Company pursued the development of a radial transmission service line that
20 would interconnect the Northeast Division with the Southern Company/GTC
21 control area. This second alternative removes the Northeast Division from the
22 FRCC region and the JEA control area such that, prospectively, the Company’s
23 generation supply and resource options are benchmarked to the sharply lower

1 wholesale electricity market prices within the Southeast region, with respect to
2 wholesale prices in the Florida Peninsula.

3

4 **Q. WHERE ARE MATTERS CURRENTLY AND WHAT ARE THE**
5 **RESULTS OF THE PROCUREMENT PROCESS?**

6 A. At this point, it appears that the Company may not obtain transmission access
7 rights with the designation of redirected resources. The Company and its legal
8 team are reviewing this situation currently. Further exploration of the second
9 transmission alternative, the radial interconnection to SERC, requires additional
10 power flow analysis—initial studies were sponsored by Southern Power
11 Company and carried out by Southern Company Services—an engineering
12 assessment, facility siting and permitting, arrangements for facility financing,
13 and construction.

14

15 Both transmission alternatives involve considerable expenditure of resources
16 and time and, in view of the upcoming 2007 expiration of the current contract
17 and precisely because of transmission limits, the Company is forestalled from
18 implementing a power supply agreement with Southern Power for service for
19 the Northeast. In addition, the expiration of the current contracts and the power
20 procurement process are taking place within an unusually difficult and
21 challenging timeframe. Currently, primary fuel supplies at the national level are
22 unusually tight, a direct consequence of high worldwide demands for fuels and
23 fairly high levels of uncertainty in several dimensions including random

1 weather-induced supply disruptions (e.g., natural gas, oil, and Powder River
2 Basin coal supplies). Accordingly, wholesale electric prices reside at fairly high
3 levels and remain sensitive to unplanned events.

4
5 Together, these factors caused the Company to pursue additional supply options
6 within the Florida Peninsula for the Northeast Division. These discussions
7 developed outside of the 2005 RFP process, and involved expressions of interest
8 as well as in-depth negotiations of two options with JEA, the incumbent
9 supplier. Indeed, the new arrangement with JEA is a long-term power supply
10 contract for service for the Northeast Division beginning January of 2007 and
11 ending in December 2017.

12
13 As a result of the enormous gap (with corresponding economic losses for JEA)
14 between the commercial terms of the Company's current power supply contract
15 with JEA (about \$31/MWh including transmission service, ancillary services,
16 and reserve services), and contemporary regional wholesale electricity prices
17 (\$87/MWh since June 2005 and \$72/MWh since January 2006 absent
18 transmission, ancillary services, or reserves), JEA offers the embedded cost-
19 based service option with a start date of January 1, 2007 only.

20
21 With the exception of voltage control and reactive power, the services provided
22 under the new contract with JEA include energy and the full complement of

1 ancillary services, as defined by the Open Access Tariff (OATT) first
2 established by Order 888 of the FERC.

3

4 **Q. FOR THE NORTHEAST DIVISION, WHAT ARE THE TERMS OF THE**
5 **POWER SUPPLY CONTRACT WITH JEA?**

6 A. As mentioned, the commercial terms of the new contract are based upon JEA's
7 embedded costs of generation resources. The commercial terms include three
8 elements: a non-fuel energy charge (\$/MWh), a fuel charge (\$/MWh), and a
9 demand charge (\$/kW-month). The non-fuel price terms will be based on the
10 results of prospective cost of service allocation studies. The fuel charge of the
11 new contract is set at a price equal to the fuel charge within JEA's retail tariff.
12 All price terms vary periodically over the course of the contract term, and are
13 subject to the review and approval of the JEA Board.

14

15 The Company will engage in a separate transmission service agreement with
16 JEA for Network Integration Transmission Service (NITS). JEA's transmission
17 tariff largely follows the OATT established by the FERC, and the invoice
18 amounts for transmission services are based on \$/kW-month charges. Demands
19 are measured on an annual coincident peak load basis.

1 **Q. FOR THE NORTHEAST DIVISION, HOW DO THE NEW CONTRACT**
2 **PRICES COMPARE TO THE PRICES RESULTING FROM THE RFP**
3 **PROCESS?**

4 The expected all-in prices for power supply are \$45.16, \$59.47, and \$73.17 for
5 2007, 2008, and 2009, respectively. These prices include transmission charges
6 of \$3.17, stated on a \$/MWh basis, for 2008 and 2009. For purposes of
7 comparison, it is useful to gauge the new contract prices with reference to the
8 average of the 2008 and 2009 offer prices resulting from the Company's 2005
9 RFP process. Specifically, the offer prices average \$79.94/MWh for these years
10 including transmission charges, although the final offer price of the winning
11 bidder selected by the Company is somewhat below this near-\$80/MWh price
12 level. Thus, the price level of the new JEA contract is favorably positioned
13 when viewed from the perspective of long-term wholesale prices, where the
14 2005 RFP serves to provide a benchmark for the costs of long-term supply.
15 Market context is important, and the low levels of market liquidity for the
16 Florida region limit the long-term supply options available to the Company.

17
18 In addition to the embedded cost-based 10-year contract option, the Company
19 also negotiated a 2-year incremental-cost based option with JEA. The all-in
20 prices of this second option, stated with the inclusion of transmission charges,
21 are \$79.79/MWh and \$82.09/MWh for 2008 and 2009, respectively.

1 **Q. WILL CUSTOMERS IN THE NORTHWEST DIVISION EXPERIENCE**
2 **ANY CHANGES IN 2007, AS A RESULT OF THE NEW CONTRACT?**

3 A. No. Retail customers of the Company's Northwest Division will experience no
4 change in the level of customer bills during 2007 as a result of the pending
5 contract with Gulf Power Company. However, the overall contract prices for
6 the Northwest may change slightly as a result of small changes in the price
7 terms of the current contract, and changes in the billing determinants from 2006
8 levels.

9
10 **Q. HOW WILL THE FUEL COSTS PAID BY CUSTOMERS IN THE TWO**
11 **DIVISIONS COMPARE, FOR 2007?**

12 A. Historically, the overall retail price level for the Northeast Division has been
13 below the corresponding prices of the Northwest Division because of the
14 differences in the commercial terms of the power supply contracts for the
15 Northeast and Northwest Divisions. The contract price difference is about
16 \$9/MWh currently. The new power supply contract for the Northeast will bring
17 the overall cost of generation and transmission services for the Northeast
18 Division to a level somewhat above that of the Northwest Division during 2007.

19

20

1 **Q. PLEASE SUMMARIZE THE STATUS OF THE POWER SUPPLY**
2 **CONTRACTS FOR THE NORTHWEST AND NORTHEAST**
3 **DIVISIONS FOR 2007.**

4 A. The pending new contract for power supply for the Northwest Division with
5 Gulf Power Company is under negotiation; the contract will become effective in
6 January 2008 and extend through 2017. The new Northwest Division contract
7 will have no impact on the retail prices of the Company's Northwest Division
8 during 2007, as mentioned above.

9
10 The 10-year embedded cost-based option of the new contract for the Northeast
11 Division is effective January 1, 2007 and will cause retail electricity prices
12 (excluding GSLD1) during 2007 to increase to a level that approaches that of
13 the Northwest Division.

14
15 **Q. IN YOUR PROFESSIONAL OPINION, IS THE COMPANY'S**
16 **SELECTION OF THE EMBEDDED COST-BASED OPTION WITH JEA**
17 **FOR THE NORTHEAST DIVISION THE MOST PRUDENT**
18 **ARRANGMENT FOR RETAIL CUSTOMERS OVER THE SHORT-**
19 **AND LONG-TERM?**

20 A. Yes, when the limits of transmission delivery, low levels of market liquidity,
21 and underlying levels of uncertainty are accounted for, the embedded cost-based
22 contract with JEA, the incumbent supplier, for service for the Northeast

1 Division, is the best long-term least cost power supply option and choice
2 available to the Company and its retail consumers at this time.

3
4 The commercial terms of the new contract with JEA are based on embedded
5 costs and, while the prices will be adjusted from time to time, such prices are
6 likely to demonstrate high levels of stability. The outlook for the overall level
7 of the contract prices are favorable though it is possible that future wholesale
8 electricity prices within the region may be somewhat below (or somewhat
9 above) the terms of the new contract with JEA. JEA is a well known and
10 established municipal electricity service provider. Like Southern Company,
11 JEA has obtained high levels of credit worthiness and provides good service
12 quality. JEA's generation supply mix is well balanced and draws upon a
13 substantial amount of coal-fired resources that utilize petroleum coke fuel
14 supply and fluidized bed technologies, which are complemented by combined
15 cycle gas generators.

16
17 It is perhaps useful to mention that the design features of wholesale electricity
18 markets matter a lot. Alternative market arrangements in the Southeast can
19 potentially realize much higher levels of transparency at all levels that, in turn,
20 can give rise to improved market liquidity, higher levels of exchange, and
21 expanded opportunities for trade. As it is, particularly for Florida, transmission
22 constraints, generation resource limits, and institutional and market design
23 impediments of various dimensions limit power supply options and availability.

1

2 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

3 **A. Yes, it does.**

1 MR. HORTON: Mr. Camfield is available.

2 CHAIRMAN EDGAR: Are there questions on cross?

3 MS. CHRISTENSEN: No questions.

4 MR. McWHIRTER: No questions.

5 CAPTAIN WILLIAMS: No questions.

6 CHAIRMAN EDGAR: Okay. Are there questions on

7 cross for this witness from any of the other parties?

8 Seeing none, are there questions from staff?

9 MS. BENNETT: Yes, Madam Chair.

10 CROSS-EXAMINATION

11 BY MS. BENNETT:

12 Q. I think I understood you to say that for the
13 Northeast Division, FPUC could not contract with the
14 winner of the 2005 RFP process because of transmission
15 constraints; is that correct?

16 A. That's correct.

17 Q. For the Northeast Division, isn't it true that
18 the existing power supply contract with JEA expires at
19 the end of 2007?

20 A. That's correct.

21 Q. And would you agree that FPUC is proposing to
22 forgo the last year of its power supply arrangements
23 with JEA so that FPUC can obtain the proposed long-term
24 contract with JEA?

25 A. That's correct.

1 **Q.** In your direct testimony on page 23, you talk
2 about the Northeast Division and the new power supply
3 contract with JEA which result in higher prices for
4 customers in 2007, 2008, and 2009, and I believe I heard
5 you testify to those numbers. They will be increasing
6 each year; is that correct?

7 **A.** That's correct.

8 **Q.** On page 23 again of your testimony, on line 9,
9 you note the average offer price of \$79.94 based on the
10 RFP process. Is that a correct number?

11 **A.** That's correct.

12 **Q.** Is it your belief that the new contract with
13 JEA has favorable price terms compared to the request
14 for proposal process that you previously described?

15 **A.** That is my expectation. Over the longer term
16 forward period, as well as the current time frame here
17 that we're talking about, 2007 and 2009, I feel that
18 these embedded cost based contract prices with JEA are
19 very favorable with regards to both the offer prices as
20 received in response to the 2005 RFP of Florida Public
21 Utilities, as well as projections of long-term wholesale
22 prices in their region.

23 MS. BENNETT: Madam Chair, I have no further
24 questions of this witness.

25 CHAIRMAN EDGAR: Commissioner Arriaga.

1 COMMISSIONER ARRIAGA: Sir, you mentioned the
2 Georgia-Florida interface constraints as one of the
3 reasons for going the route of contracting with JEA at
4 higher rates. Could you explain that a little bit,
5 because there have been times here that we have spoken
6 about these interface constraints. I think the
7 Department of Energy has pointed out some issues
8 regarding that interface constraint.

9 What moved you to accept this contract versus
10 considering a potential solution, or is there no
11 solution to that Georgia-Florida interface constraint?

12 THE WITNESS: Well, as I discussed in the
13 testimony, Commissioner, the interface constraints are
14 well known. And the two issues that Florida Public
15 Utilities faces with regards to transmission is, number
16 one, can it obtain access rights for transmission under
17 JEA's open access transmission tariff, which is modeled
18 after the FERC OATT first established in 1996. And that
19 tariff has two main transmission service types, network
20 service and point-to-point service.

21 For the most part, wholesale power
22 transactions over the interface to the peninsula of
23 Florida service providers are point-to-point service
24 arrangements utilizing the tariff and priced at the
25 posted tariff prices of the JEA OATT.

1 The other transmission service type is known
2 as network integration transmission service, and that
3 service is for incumbent service providers like Florida
4 Public Utilities that would utilize multiple generation
5 resources within the control area, in this case, JEA.

6 So the issue as far as transmission access is
7 concerned is whether or not FPU would be entitled to
8 access rights of the interface facilities because it is
9 an incumbent service provider, an incumbent customer of
10 FPU, where under the rollover provision, and thus giving
11 you access rights, you can redesignate the generation
12 resources to the new supplier, in this case, Southern
13 Power Company.

14 Southern Power resources, of course, are to
15 the north of JEA, and thus we would need to have that
16 access right, those transmission access rights in order
17 to obtain the power over the interface. And that's the
18 key interpretation issue as far as access, transmission
19 access rights are concerned.

20 And as I discussed, the other transmission
21 option available to FPU, at least potentially, would be
22 the construction of a radial line in both options. The
23 use of the existing transmission interface, should we
24 be -- should I say should we obtain transmission access
25 rights, as well as the radial line, were considered in

1 the -- or should I say along with and parallel to the
2 2005 RFP process.

3 My apologies for that long-winded answer.

4 COMMISSIONER ARRIAGA: No, that's fine.

5 I think I am as concerned as you are about the
6 transmission interface.

7 THE WITNESS: Oh, yes.

8 COMMISSIONER ARRIAGA: I've been talking to
9 staff about it, and --

10 THE WITNESS: It's a serious issue.

11 COMMISSIONER ARRIAGA: It is a serious issue.

12 Your contract, I understand, with JEA is for
13 three years. I'm sorry, ten years, 2017. But I see
14 right here for the next three years only. What is it
15 going to be in 2017?

16 THE WITNESS: The prices, should I say the
17 commercial terms of the current contract amendment for
18 the period 2008 and 2009 and all forward years will be
19 determined by cost of service allocation. And
20 specifically with the amendment are cost of service
21 principles that define the methodology in general terms
22 under which JEA will conduct a cost of service
23 allocation study and determine essentially the share of
24 total embedded cost of generation resources of JEA that
25 would be allocated to FPU as a wholesale customer of

1 JEA. And that cost of service process will determine
2 the nonfuel-related costs for the -- of the commercial
3 terms of the contract amendment for all forward years,
4 2008 forward.

5 COMMISSIONER ARRIAGA: Just one last
6 statement. I guess what I'm concerned about, and
7 probably you are too, and the company is also, that you
8 will find yourselves eventually with one supplier and
9 being slowly choked. Do you have any other alternative
10 to continuously having to negotiate a contract that is
11 going to be higher and higher and higher as the years go
12 by because you have no other source of supply?

13 THE WITNESS: Well, the company -- if the
14 contract prices, the resulting contract prices, the
15 commercial terms themselves of the amendment were not
16 favorable, that would be a major concern. In fact, the
17 contract amendment allowed Florida Public Utilities
18 Company to elect one of two options.

19 The shorter term option was an incremental
20 cost based option. It was a set of commercial terms
21 known as Option A, where those terms were determined on
22 the basis of incremental costs, the internal incremental
23 costs of JEA to provide resources. Of course, I've had
24 a chance to look in detail at the underlying costs of
25 both Option A and Option B, the longer term embedded

1 cost option selected by FPU. I've had a chance to
2 review the financial forecasts of JEA and the fuel costs
3 and the way it does things.

4 And so taken as a whole, Commissioner -- and,
5 frankly, I share your concerns. But taken as a whole, I
6 think it's quite favorable, and I don't feel that there
7 is great danger for a price escalation that would put
8 FPU in a position of having, or paying, should we say,
9 noncompetitive wholesale prices for generation and
10 transmission services.

11 COMMISSIONER ARRIAGA: All right. Thank you
12 very much.

13 THE WITNESS: Yes, sir.

14 CHAIRMAN EDGAR: Mr. Horton.

15 MR. HORTON: No redirect. May Mr. Camfield be
16 excused?

17 COMMISSIONER CARTER: The witness may be
18 excused. Thank you.

19 THE WITNESS: Thank you.

20 MR. HORTON: And I would call Mr. Cutshaw.
21 Thereupon,

22 MARK CUTSHAW

23 was called as a witness on behalf of Florida Public
24 Utilities Company and, having been first duly sworn, was
25 examined and testified as follows:

DIRECT EXAMINATION

1
2 BY MR. HORTON:

3 Q. Would you state your name and address for the
4 record, please, sir.

5 A. My name is Mark Cutshaw, Florida Public
6 Utilities Company. My address is 911 South Eighth
7 Street, Fernandina Beach, Florida, 32034.

8 Q. What is your position with Florida Public
9 Utilities?

10 A. I am the general manager for the Northeast
11 Florida Division.

12 Q. Did you prepare and prefile in this docket
13 direct testimony consisting of three pages?

14 A. Yes, I did.

15 Q. Do you have any changes or corrections to make
16 to that testimony?

17 A. No, I don't.

18 Q. If I were to ask you the questions contained
19 in that testimony today, would your answers be the same?

20 A. Yes, they would.

21 MR. HORTON: Madam Chairman, I would ask that
22 his prefiled direct testimony be inserted into the
23 record as though read.

24 CHAIRMAN EDGAR: The prefiled testimony of the
25 witness will be inserted into the record as though read.

1 BY MR. HORTON:

2 Q. And you had no exhibits to your testimony
3 either, did you?

4 A. No, I didn't.

5 Q. Do you have a summary to present at this time?

6 A. Yes, I do. During 2005, we realized that the
7 impact on our customers beginning in what we had thought
8 at the time to be 2008 would be significant. We began
9 to explore different alternatives to try to mitigate
10 this significant rate increase that would occur at that
11 time. We looked at alternatives.

12 We filed formal proceedings that, although
13 they were not approved, did allow public hearings to
14 occur. It did bring information to this venue to go out
15 to the public. We had media releases in the communities
16 during 2005 that informed them things would change going
17 forward. They were used to very, very favorable
18 pricing, and that would come to an end.

19 As I mentioned, those alternatives were not
20 approved. However, in 2006, as we moved through the
21 process of getting a new power contract, we also
22 retained a firm that worked with us to provide
23 additional communications to our customers to inform
24 them that, yes, prices would increase. We also provided
25 them with information on conservation techniques that

1 they could use when the prices went up to help avoid
2 significant cost to them.

3 So we have been continuing. We will continue
4 after the results of this docket are closed in informing
5 our customers exactly what to expect going forward and
6 will do whatever we can to assist them in making
7 preparations to do so.

8 That concludes my summary.

9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 060001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES

Direct Testimony of
Mark Cutshaw
On Behalf of
Florida Public Utilities Company

- 1 Q. Please state your name and business address.
- 2 A. Mark Cutshaw, 911 South 8th Street, Fernandina Beach, FL 32034.
- 3 Q. By whom are you employed?
- 4 A. I am employed by Florida Public Utilities Company.
- 5 Q. Have you previously testified in this Docket?
- 6 A. No.
- 7 Q. What is the purpose of your testimony relating to the fuel docket?
- 8 A. I am here to explain the measures we have taken and plan to take
- 9 with respect to educating our customers on the upcoming expected
- 10 fuel increases.
- 11 Q. What is the company going to do to alert and prepare customers of
- 12 the expected rate impact?
- 13 A. The following is a list of past events that have informed
- 14 customers of what will occur going forward regarding electricity
- 15 cost, plus other items that are planned.
- 16 1. On May 6, 2005, FPU filed a petition (Docket #050317-EI) to
- 17 begin gradually increasing prices in preparation for the
- 18 increased cost of wholesale power.
- 19 2. During September 2005 public notices were published concerning
- 20 the petition, projected prices and customer hearings to be held
- 21 in both divisions.
- 22 3. During October 2005 customer hearings were held in both
- 23 divisions in which customers were provided information

1 regarding planned future increases and customer comments were
2 taken. Media coverage of these meetings was published in
3 newspaper in each division.

- 4 4. At the November 2005 FPSC agenda conference, company and
5 customer testimony was presented to the commission in this
6 matter. The Public Service Commission denied the rate request.
- 7 5. In January 2006 the company contracted for public relations
8 assistance with Curley & Pynn, Maitland, Florida. Curley &
9 Pynn has vast experience within the power industry and has
10 provided assistance with developing a plan for communicating
11 this issue to our customers.
- 12 6. During May and June 2006, a customer survey of electric
13 customers in both divisions was completed. One of the areas
14 included in the survey was how customers would prefer to see an
15 increase occur (i.e. gradually or all at once). The survey
16 also included a more detailed survey of specific community
17 leaders in each division.
- 18 7. Media releases have occurred during the first half of 2006
19 regarding energy usage and how customers can reduce their power
20 costs.
- 21 8. A communication strategy has been developed to provide more
22 detailed information to customers prior to the increase in
23 electric costs. The strategy will be finalized after
24 confirmation of the extent and timing of the rate increases.
- 25 9. The communication strategy will include finalizing the internal
26 infrastructure to provide needed information to customers,
27 educating employees to accurately communicate information to
28 customers, communicating with community leaders and

1 organizations, and utilizing the media to communicate to
2 customers. A customer outreach program that will involve other
3 entities in the community is also being considered.

4 Q. What was your involvement with the procurement process on the new
5 fuel contracts?

6 A. I was involved on the team that reviewed and made the fuel
7 decision with the assistance of an outside Consulting firm for our
8 new fuel contracts.

9 Q. Does that conclude your testimony?

10 A. Yes.

1 MR. HORTON: Mr. Cutshaw is available.

2 CHAIRMAN EDGAR: Ms. Christensen.

3 MS. CHRISTENSEN: No questions.

4 MR. McWHIRTER: No questions.

5 CAPTAIN WILLIAMS: No questions.

6 CHAIRMAN EDGAR: Okay. Questions on cross

7 from any other parties for this witness?

8 Seeing none, questions from staff?

9 MS. BENNETT: Yes, Madam Chair.

10 CROSS-EXAMINATION

11 BY MS. BENNETT:

12 Q. Mr. Cutshaw, I understand you've begun to
13 provide notice to your customers about the increased
14 rates. If the Commission were to approved your
15 company's proposed cost recovery related to the power
16 supply contract with JEA, can you describe briefly what
17 the company will do to notify your customers of the
18 Northeast Division of the proposed increases for 2008
19 and 2009?

20 A. Given that the prices would go into effect
21 beginning in January, we have already begun informing
22 the customers that prices will increase. We have -- we
23 were kind of in the middle of, "Do we tell them what we
24 think will occur, or do we tell them nothing until it's
25 approved?" We made the choice to go ahead and tell the

1 customers that we anticipate approval.

2 We've talked to large commercial customers.
3 We've talked to the industrial customers. We've sent
4 bill inserts to residential customers. We've provided
5 conversation tips to all the customers. So we have
6 informed them that we anticipate, based on approval
7 today, that their prices will increase, and that will
8 continue up through January.

9 MS. BENNETT: That answers the questions I
10 have for this witness. Thank you.

11 CHAIRMAN EDGAR: Commissioners, any questions?
12 No?

13 Mr. Horton.

14 MR. HORTON: No questions. May Mr. Cutshaw be
15 excused?

16 CHAIRMAN EDGAR: The witness may be excused.
17 Thank you.

18 THE WITNESS: Thank you.

19 MR. HORTON: And I would call Cheryl Martin.
20 Thereupon,

21 CHERYL MARTIN
22 was called as a witness on behalf of Florida Public
23 Utilities Company and, having been first duly sworn, was
24 examined and testified as follows:

25

DIRECT EXAMINATION

1
2 BY MR. HORTON:

3 Q. Would you state your name and address for the
4 record, please, ma'am?

5 A. Cheryl Martin, 401 South Dixie Highway, West
6 Palm Beach, Florida.

7 Q. And by whom are you employed?

8 A. Florida Public Utilities Company.

9 Q. And did you cause to be prepared and prefiled
10 in this docket direct testimony dated February 26th
11 consisting of two pages?

12 A. Yes.

13 Q. August 8th, consisting of two pages, and
14 revised direct testimony on October 26th consisting of
15 four pages?

16 A. Yes.

17 Q. Do you have any changes or corrections to make
18 to that testimony?

19 A. No, I do not.

20 Q. If I were to ask you the questions contained
21 in that testimony today, would your answers be the same?

22 A. Yes, they would.

23 MR. HORTON: I would ask that Ms. Martin's
24 direct testimony dated February 26th, August 8th, and
25 the revised direct dated October 26th be inserted into

1 the record as though read.

2 CHAIRMAN EDGAR: The prefiled testimony will
3 be inserted into the record as though read.

4 BY MR. HORTON:

5 Q. Ms. Martin, did you also prepare exhibits that
6 have been identified CMM-1, CMM-2, and CMM-3, which are
7 identified as Exhibits 20, 21, and 22?

8 A. Yes, I did.

9 Q. And did you submit a revised a schedule CMM-3
10 on October 26th with respect to Fernandina Beach?

11 A. Yes, I did.

12 Q. And those were prepared by you or under your
13 supervision?

14 A. Yes, they were.

15 Q. Do you have a summary of your testimony to
16 present at this time?

17 A. Yes. My testimony and the related exhibits
18 provide the computations for the proposed fuel factors
19 for 2007 for both our Northeast and Northwest Divisions.
20 I've also included testimony and related exhibits
21 relating to the true-up contained in those same 2007
22 projections. I summarized the various fuel factors by
23 rate class, the true-up amounts, and the impacts to the
24 residential customers that are using 1,000 kWh. I've
25 also incorporated the impact of the new fuel contract in

1 our Northeast Division into our 2007 fuel projections.
2 I revised the original projections filed in September
3 2006 for the Northeast Division on October 27, 2006, and
4 included the related testimony and exhibits for those
5 revisions.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Docket No. 060001-EI
Fuel and Purchased Power Cost Recovery Clause

Direct Testimony of
Cheryl M. Martin
on behalf of
Florida Public Utilities Company

1 Q. Please state your name and business address.

2 A. Cheryl M. Martin, 401 South Dixie Highway, West Palm Beach, Florida 33401.

3 Q. By whom are you employed?

4 A. I am employed by Florida Public Utilities Company.

5 Q. Could you give a brief description of your background and business experience?

6 A. I graduated from Florida State University in 1984 with a BS degree in Accounting
7 and I am a Certified Public Accountant in the state of Florida. I have been employed
8 by FPU since 1985 and performed numerous accounting functions until I was
9 promoted to Corporate Accounting Manager in 1995 with responsibilities for
10 managing the Corporate Accounting Department including regulatory accounting
11 (Fuel, PGA, conservation, rate cases, Surveillance reports, reporting), tax accounting,
12 external reports and special projects. In January 2002 I was promoted to my current
13 position of Controller where my responsibilities are the same as above with additional
14 responsibilities in the purchasing and general accounting areas and Security and
15 Exchange Commission (SEC) filings.

16 Q. What is the purpose of your testimony?

17 A. The purpose of my testimony is to present the calculation of the final remaining true-
18 up amounts for the period Jan. 2005 through Dec. 2005.

- 1 Q. Have you prepared any exhibits to support your testimony?
- 2 A. Yes. Exhibit _____ (CMM-1) consists of Schedules M1 and F1 for the Marianna
3 and Fernandina Beach Divisions. These schedules were prepared from the records of
4 the company.
- 5 Q. What has FPUC calculated as the final remaining true-up amounts for the period Jan. -
6 Dec. 2005?
- 7 A. For Marianna the final remaining true-up amount is an under recovery of \$53,882. For
8 Fernandina Beach the calculation is an under recovery of \$153,867.
- 9 Q. How were these amounts calculated?
- 10 A. They are the difference between the actual end of period true-up amounts for the Jan. -
11 Dec. 2005 period and the total true-up amounts to be collected or refunded during the
12 Jan. - Dec. 2006 period.
- 13 Q. What was the actual end of period true-up amount for Jan. - Dec. 2005?
- 14 A. For Marianna it was \$742,173 under recovery and for Fernandina Beach it was
15 \$283,221 over recovery.
- 16 Q. What have you calculated to be the total true-up amount to be collected or refunded
17 during the Jan. - Dec. 2006 period?
- 18 A. Using six months actual and six months estimated amounts, we calculated an under
19 recovery for Marianna of \$688,291 and an over recovery of \$437,088 for Fernandina
20 Beach. (Ref. CMM-1, revised schedule EI-B of 1st true-up filing and testimony)
- 21 Q. Does this conclude your direct testimony?
- 22 A. Yes, it does.

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 060001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES

Direct Testimony of
Cheryl M. Martin
On Behalf of
Florida Public Utilities Company

- 1 Q. Please state your name and business address.
- 2 A. Cheryl M. Martin, 401 South Dixie Highway, West Palm Beach, FL
3 33401.
- 4 Q. By whom are you employed?
- 5 A. I am employed by Florida Public Utilities.
- 6 Q. Have you previously testified in this Docket?
- 7 A. Yes.
- 8 Q. What is the purpose of your testimony at this time?
- 9 A. I will briefly describe the basis for our computations that were
10 made in preparations of the various schedules that we have
11 submitted to support our calculation of the levelized fuel
12 adjustment factor for January 2007 - December 2007.
- 13 Q. Were the schedules filed by your Company completed under your
14 direction?
- 15 A. Yes
- 16 Q. Which of the Staff's set of schedules has your company completed
17 and filed?
- 18 A. We have filed Schedules E1-A, E1-B, and E1-B1 for Marianna and E1-
19 A, E1-B, and E1-B1 for Fernandina Beach. They are included in
20 Composite Prehearing Identification Number CMM-2. Schedule E1-B
21 shows the Calculation of Purchased Power Costs and Calculation of
22 True-Up and Interest Provision for the period January 2006 -
23 December 2006 based on 6 Months Actual and 6 Months Estimated data.
- 24 Q. Please address the calculations of the total true-up amount to be

1 collected or refunded during January 2007 - December 2007.

2 A. We have determined that at the end of December 2006 based on six
3 months actual and six months estimated, we will under-recover
4 \$316,591 in purchased power costs in our Marianna division. In
5 Fernandina Beach we will have under-recovered \$892,682 in purchased
6 power costs.

7 Q. What are the final remaining true-up amounts for the period January
8 2005 - December 2005 for both divisions?

9 A. In Marianna, the final remaining true-up amount was an under-
10 recovery of \$53,882. The final remaining true-up amount for
11 Fernandina Beach was an under-recovery of \$153,867.

12 Q. What are the estimated true-up amounts for the period January 2006
13 - December 2006?

14 A. In Marianna, there is an estimated under-recovery of \$262,709.
15 Fernandina Beach has an estimated under-recovery of \$738,815.

16 Q. Does this conclude your testimony?

17 A. Yes.

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 060001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES

Direct Testimony of
Cheryl M. Martin
On Behalf of
Florida Public Utilities Company

- 1 Q. Please state your name and business address.
- 2 A. Cheryl M. Martin, 401 South Dixie Highway, West Palm Beach, FL
3 33401.
- 4 Q. By whom are you employed?
- 5 A. I am employed by Florida Public Utilities Company.
- 6 Q. Have you previously testified in this Docket?
- 7 A. Yes.
- 8 Q. What is the purpose of your testimony at this time?
- 9 A. I will briefly describe the basis for the computations that were
10 made in the preparation of the various Schedules that we have
11 submitted in support of the January 2007 - December 2007 fuel cost
12 recovery adjustments for our two electric divisions. In addition,
13 I will advise the Commission of the projected differences between
14 the revenues collected under the levelized fuel adjustment and the
15 purchased power costs allowed in developing the levelized fuel
16 adjustment for the period January 2006 - December 2006 and to
17 establish a "true-up" amount to be collected or refunded during
18 January 2007 - December 2007.
- 19 Q. Were the schedules filed by your Company completed under your
20 direction?
- 21 A. Yes.
- 22 Q. Which of the Staff's set of schedules has your company completed
23 and filed?
- 24 A. We have filed Schedules E1, E1A, E2, E7, and E10 for Marianna

1 (Northwest division) and E1, E1A, E2, E7, E8, and E10 for
2 Fernandina Beach (Northeast division). They are included in
3 Composite Prehearing Identification Number CMM-3. Schedule E1-B and
4 E1-B1 for both Marianna (Northwest) and Fernandina Beach
5 (Northeast) were filed last month in Composite Prehearing
6 Identification Number CMM-2.

7 These schedules support the calculation of the levelized fuel
8 adjustment factor for January 2007 - December 2007. Schedule E1-B
9 shows the Calculation of Purchased Power Costs and Calculation of
10 True-Up and Interest Provision for the period January 2006 -
11 December 2006 based on 6 Months Actual and 6 Months Estimated data.

12 Q. In derivation of the projected cost factor for the January 2007 -
13 December 2007 period, did you follow the same procedures that were
14 used in the prior period filings?

15 A. Yes.

16 Q. Have there been any changes to the fuel contracts used to purchase
17 electricity.

18 A. Yes, we will have a new contract in our Fernandina Beach (Northeast
19 division) for the purchase of fuel beginning January 1, 2007. The
20 contract for our Marianna (Northwest division) does not expire
21 until December 31, 2007.

22 Q. Do the projections for fuel in the Fernandina Beach (Northeast
23 division) reflect the anticipated prices of this new fuel contract?

24 A. Yes, the projections for Fernandina Beach (Northeast division) have
25 utilized anticipated fuel costs in our fuel factors from our
26 anticipated new fuel contract. See additional testimony from Robert
27 Camfield and George Bachman regarding the new fuel contracts.

28 Q. Why has the GSLD1 rate class for Fernandina Beach (Northeast
29 division) been excluded from these computations?

1 A. Demand and other purchased power costs are assigned to the GSLD1
2 rate class directly based on their actual CP KW and their actual
3 KWH consumption. That procedure for the GSLD1 class has been in
4 use for several years and has not been changed herein. Costs to be
5 recovered from all other classes are determined after deducting
6 from total purchased power costs those costs directly assigned to
7 GSLD1.

8 Q. How will the demand cost recovery factors for the other rate
9 classes be used?

10 A. The demand cost recovery factors for each of the RS, GS, GSD, GSLD,
11 GSLD1 and OL-SL rate classes will become one element of the total
12 cost recovery factor for those classes. All other costs of
13 purchased power will be recovered by the use of the levelized
14 factor that is the same for all those rate classes. Thus the total
15 factor for each class will be the sum of the respective demand cost
16 factor and the levelized factor for all other costs.

17 Q. Please address the calculation of the total true-up amount to be
18 collected or refunded during the January 2007 - December 2007.

19 A. We have determined that at the end of December 2006 based on six
20 months actual and six months estimated, we will have under-
21 recovered \$316,591 in purchased power costs in our Marianna
22 (Northwest division). Based on estimated sales for the period
23 January 2007 - December 2007, it will be necessary to add .09464¢
24 per KWH to collect this under-recovery.

25 In Fernandina Beach (Northeast division) we will have under-
26 recovered \$892,682 in purchased power costs. This amount will be
27 collected at .25633¢ per KWH during the January 2007 - December
28 2007 period (excludes GSLD1 customers). Page 3 and 10 of Composite
29 Prehearing Identification Number CMM-3 provides a detail of the

- 1 calculation of the true-up amounts.
- 2 Q. What are the final remaining true-up amounts for the period January
3 2005 - December 2005 for both divisions?
- 4 A. In Marianna (Northwest division) the final remaining true-up amount
5 was an under-recovery of \$53,882. The final remaining true-up
6 amount for Fernandina Beach (Northeast division) was under-recovery
7 of \$153,867.
- 8 Q. What are the estimated true-up amounts for the period of January
9 2006 - December 2006?
- 10 A. In Marianna (Northwest division), there is an estimated under-
11 recovery of \$262,709. Fernandina Beach (Northeast division) has an
12 estimated under-recovery of \$738,815.
- 13 Q. What will the total fuel adjustment factor, excluding demand cost
14 recovery, be for both divisions for the period?
- 15 A. In Marianna (Northwest division) the total fuel adjustment factor
16 as shown on Line 33, Schedule E1, is 2.709¢ per KWH. In Fernandina
17 Beach (Northwest division) the total fuel adjustment factor for
18 "other classes", as shown on Line 43, Schedule E1, amounts to
19 3.412¢ per KWH.
- 20 Q. Please advise what a residential customer using 1,000 KWH will pay
21 for the period January 2007 - December 2007 including base rates,
22 conservation cost recovery factors, and fuel adjustment factor and
23 after application of a line loss multiplier.
- 24 A. In Marianna (Northwest division) a residential customer using 1,000
25 KWH will pay \$70.14, a decrease of \$1.12 from the previous period.
26 In Fernandina Beach (Northeast division) a customer will pay
27 \$77.47, an increase of \$18.95 from the previous period.
- 28 Q. Does this conclude your testimony?
- 29 A. Yes.

1 MR. HORTON: Ms. Martin is available.

2 CHAIRMAN EDGAR: Questions on cross?

3 MS. CHRISTENSEN: No questions.

4 MR. McWHIRTER: No questions.

5 CAPTAIN WILLIAMS: No questions.

6 CHAIRMAN EDGAR: Questions on cross for this
7 witness from any other party?

8 Seeing none, questions from staff?

9 MS. BENNETT: Staff has no question for this
10 witness.

11 CHAIRMAN EDGAR: Commissioners? No?

12 Mr. Horton.

13 MR. HORTON: I would move entry of Exhibits
14 20, 21, and 22.

15 CHAIRMAN EDGAR: The exhibits will be moved
16 into the record.

17 (Florida Public Utilities Exhibits Number 20,
18 21, and 22 were admitted into evidence.)

19 MR. HORTON: Thank you. And may Ms. Martin be
20 excused?

21 CHAIRMAN EDGAR: The witness may be excused.
22 Thank you.

23 MR. HORTON: That concludes Florida Public
24 Utilities.

25 CHAIRMAN EDGAR: Mr. Badders.

1 MR. BADDERS: We would call Rusty Ball to the
2 stand.

3 Thereupon,

4 H. R. BALL

5 was called as a witness on behalf of Gulf Power Company
6 and, having been first duly sworn, was examined and
7 testified as follows:

8 DIRECT EXAMINATION

9 BY MR. BADDERS:

10 **Q.** Mr. Ball, were you present this morning when
11 the witnesses were sworn in?

12 **A.** Yes, I was.

13 **Q.** Could you please state your name and your
14 business address for the record?

15 **A.** My name is Herbert R. Ball. My business
16 address is One Energy Place, Pensacola, Florida, 32520.

17 **Q.** By whom are you employed, and in what
18 position?

19 **A.** I'm employed by Southern Company Services,
20 Inc. as fuel manager for Gulf Power Company.

21 **Q.** Are you the same H. R. Ball who prefiled
22 direct testimony on March 1, 2006, consisting of ten
23 pages, August 8, 2006, consisting of 11 pages, and on
24 September 1, 2006, consisting of ten pages?

25 **A.** Yes, I am.

1 **Q.** Do you have any changes or corrections to that
2 testimony?

3 **A.** Yes, I do have one change. On page 5, line 7
4 of my March 1st testimony, I need to change the word
5 "increase" to "decrease."

6 **Q.** With that correction, if I were to ask you the
7 same questions today, to your answers be the same?

8 **A.** Yes, they would.

9 MR. BADDERS: We would ask that the prefiled
10 direct testimony of Mr. Ball be inserted into the record
11 as though read.

12 CHAIRMAN EDGAR: Excuse me. The prefiled
13 testimony of this witness will be inserted into the
14 record as though read with the correction as noted by
15 the witness.

16 MR. BADDERS: Thank you.

17 BY MR. BADDERS:

18 **Q.** Mr. Ball, did you also have two exhibits
19 attached to that testimony?

20 **A.** That's correct.

21 **Q.** And those are labeled HRB-1. And we need to
22 make a correction to the second one. It is incorrectly
23 listed as HRB-1, but it's HRB-2, and that would be to
24 the September 1 testimony. And with that correction, do
25 you have any other changes or corrections to your

1 exhibits?

2 **A.** No, I did not.

3 MR. BADDERS: We ask that that exhibit be
4 identified. I believe they were preidentified as 23 and
5 24.

6 COMMISSIONER CARTER: So noted.

7 MR. BADDERS: Thank you.

8 BY MR. BADDERS:

9 **Q.** Mr. Ball, please summarize your testimony.

10 **A.** Yes. My responsibility at Gulf Power is to
11 manage the fuel program in a manner that assures a
12 reliable supply of fuel at the lowest practical cost to
13 Gulf's customers over time.

14 Gulf's primary source of fuel for generation
15 of electricity is coal. Gulf purchases coal using a
16 combination of short- and long-term supply agreements.
17 The short-term agreements are priced at market, and the
18 price is fixed over the term of the agreement.
19 Long-term agreements are priced using a competitive bid
20 process, and the price-certain nature of these
21 agreements provide a physical cost hedge to protect
22 against large increases in market prices.

23 Natural gas is a secondary fuel for Gulf, but
24 represents a significant cost or a significant
25 percentage of the cost of the fuel program to Gulf's

1 customers. Gulf's strategy for the procurement of gas
2 is to contract for supply using long-term agreements at
3 market price. The goal is to provide gas suppliers
4 market price to assure supply during normal supply
5 periods and to rely on natural gas storage to provide
6 supply during supply disruptions.

7 Gas hedges -- Gulf hedges the price of a
8 percentage of these of purchase agreements using
9 financial hedges. These financial hedges accomplish the
10 same objective as the physical price hedge of Gulf's
11 long-term coal supply agreements by protecting against
12 large increases in the market price of natural gas and
13 providing price certainty for a portion of Gulf's gas
14 purchases.

15 We believe that these coordinated coal and gas
16 procurement strategies prudently deliver the primary
17 objectives of Gulf's fuel program.

18 And that concludes my summary.
19
20
21
22
23
24
25

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony and Exhibit of

4 H. R. Ball

5 Docket No. 060001-EI

6 Date of Filing: March 1, 2006

7 Q. Please state your name, business address and occupation.

8 A. My name is H. R. Ball. My business address is One Energy Place,
9 Pensacola, Florida 32520-0780. I am the Fuel Manager for Gulf Power
10 Company.11 Q. Please briefly describe your educational background and business
12 experience.13 A. I graduated from the University of Southern Mississippi in Hattiesburg,
14 Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
15 graduated from the University of Southern Mississippi in Long Beach,
16 Mississippi in 1988 with a Masters of Business Administration. My
17 employment with the Southern Company began in 1978 at Mississippi
18 Power's (MPC) Plant Daniel as a Plant Chemist. In 1982, I transferred to
19 MPC's Fuel Department as a Fuel Business Analyst. I was promoted in
20 1987 to Supervisor of Chemistry and Regulatory Compliance at Plant
21 Daniel. In 1988, I assumed the role of Supervisor of Coal Logistics with
22 Southern Company Fuel Services in Birmingham, Alabama. My
23 responsibilities included administering coal supply and transportation
24 agreements and managing the coal inventory program for the Southern
25 Electric System. I transferred to my current position as Fuel Manager for
Gulf Power Company in 2003.

1 Q. What are your duties as Fuel Manager for Gulf Power Company?

2 A. My responsibilities include the management of the Company's fuel
3 procurement, inventory, transportation, budgeting, contract administration,
4 and quality assurance programs to ensure that the generating plants
5 operated by Gulf Power are supplied with an adequate quantity of fuel in a
6 timely manner and at the lowest practical cost. I also have responsibility
7 for the administration of Gulf's Intercompany Interchange Contract (IIC).

8
9 Q. What is the purpose of your testimony in this docket?

10 A. The purpose of my testimony is to summarize Gulf Power Company's fuel
11 expenses, net power transaction expense, and purchased power capacity
12 cost, and to certify that these expenses were properly incurred during the
13 period January 1, 2005 through December 31, 2005. Also, it is my intent
14 to be available to answer questions that may arise among the parties to
15 this docket concerning Gulf Power Company's fuel expenses.

16
17 Q. Have you prepared an exhibit that contains information to which you will
18 refer in your testimony?

19 A. Yes, I have.

20 Counsel: We ask that Mr. Ball's Exhibit consisting of two schedules be
21 marked as Exhibit No. _____(HRB-1).

22
23 Q. During the period January, 2005 through December, 2005 how did Gulf
24 Power Company's recoverable total fuel and net power transaction
25 expenses compare with the projected expenses?

1 A. Gulf's recoverable total fuel cost and net power transaction expense was
2 \$352,566,865 or 12.60% above the projected amount of \$313,107,510.
3 Actual net energy was 12,307,374,624 KWH compared to the projected
4 net energy of 12,205,476,000 KWH or 0.83% above projections. The
5 resulting actual average cost of 2.8647 cents per KWH was 11.67%
6 above the projected cost of 2.5653 cents per KWH. The higher total fuel
7 and net power transaction expense is attributed to higher market fuel
8 prices on all fuel types for the period and a greater amount of purchased
9 power at higher cost than projected for the period. The higher fuel cost is
10 reflected in both the fuel cost of generation and the cost of purchased
11 power. This information is from Schedule A-1, period to date, of the
12 Monthly Fuel Filing for the month of December, 2005.

13
14 Q. During the period January, 2005 through December, 2005 how did Gulf
15 Power Company's recoverable fuel expenses compare with the projected
16 expenses?

17 A. Gulf's recoverable fuel cost of net generation was \$432,955,311 or 1.54%
18 above the projected amount of \$426,383,424. Actual generation was
19 15,024,296 MWH compared to the projected generation of 16,049,720
20 MWH or 6.39% below projections. The resulting actual average fuel cost
21 of 2.8817 cents per KWH was 8.47% above the projected cost of 2.6566
22 cents per KWH. The higher total fuel expense is attributed to the higher
23 market fuel prices on all fuel types for the period. Fuel costs for coal on a
24 \$/ton basis were 6.70% higher than forecasted. Fuel cost for gas on a
25 \$/MCF basis was 23.48% higher than forecasted. The higher average per

1 KWH fuel cost is attributed to higher than projected fuel costs. This
2 information is from Schedule A-3 of the Monthly Fuel Filing for the month
3 of December, 2005.

4
5 Q. How much spot coal did Gulf Power Company purchase during the
6 period?

7 A. Excluding Plant Scherer Unit 3, Gulf purchased 2,686,488 tons of coal or
8 50% of its total coal purchased on the spot market. Schedule 1 of my
9 exhibit consists of a list of contract and spot coal purchases for the period.

10
11 Q. How did the total projected cost of coal purchased compare with the
12 actual cost?

13 A. The total actual cost of coal purchased was \$281,750,159 (sum of lines
14 17 & 30 period to date on the December 2005, Schedule A-5) compared
15 to the projected cost of \$268,277,899 or 5.02% above projected. The
16 higher cost was due to a higher per unit cost (\$/ton) of coal purchases
17 than projected for the period. The higher per unit cost of coal is attributed
18 to higher than anticipated coal prices for spot coal purchases.

19
20 Q. How did the total projected cost of coal burned compared to the actual
21 cost?

22 A. The total cost of coal burned was \$273,891,971 (the sum of lines 21 and
23 34 period to date on the December 2005, Schedule A-5). This is 6.92%
24 higher than our projection of \$260,026,321. On a fuel cost per MMBTU
25 basis, the actual cost of coal plus boiler lighter fuel was \$2.04 per MMBTU

1 which is 6.25% greater than the projected cost of \$1.92 per MMBTU.

2
3 Q. How did the total projected cost of natural gas burned compare to the
4 actual cost?

5 A. The total cost of natural gas burned for generation was \$156,367,744 (line
6 47 period to date on the December 2005, Schedule A-5). This is 4.30%
7 below our projection of \$163,386,306. The ~~increase~~^{decrease} can be attributed to
8 lower than forecasted generation on gas fired units. On a natural gas cost
9 per unit basis, the actual burn cost was \$10.22 per MMBTU which is
10 17.61% higher than the projected burn cost of \$8.69 per MMBTU.

11
12 Q. For the period in question, what volume of natural gas was actually
13 hedged using a fixed price contract or instrument?

14 A. Gulf Power hedged 9,270,000 MMBTU of natural gas in 2005 using fixed
15 price financial swaps.

16
17 Q. What types of hedging instruments were used by Gulf Power Company
18 and what type and volume of fuel was hedged by each type of
19 instrument?

20 A. Natural gas was hedged using financial swaps that fixed the price of gas
21 to a certain price. These swaps settled against either a NYMEX Last Day
22 price or Gas Daily price. The entire amount (9,270,000 MMBTU) of gas
23 hedged was hedged using these financial instruments as reflected on
24 Schedule 2 of my exhibit.

25

1 Q. What was the actual total cost (e.g., fees, commissions, option premiums,
2 futures gains and losses, swap settlements) associated with each type of
3 hedging instrument?

4 A. Schedule 2 of my exhibit consists of a table of all natural gas hedge
5 transactions and associated costs. No fees, commissions, or option
6 premiums were paid. Gulf's 2005 hedging program resulted in a net
7 financial gain of \$22,528,337 (settlement gains less support costs from
8 lines 2 and 3 of Schedule A-1 December period-to-date).

9
10 Q. Did fuel procurement activity during the period in question follow Gulf
11 Power's Risk Management Plan for Fuel Procurement filed with the
12 Florida Public Service Commission on April 1, 2005?

13 A. Yes, Gulf Power's fuel strategy in 2005 complied with the Risk
14 Management Plan, and the actual results achieved compared favorably
15 with the projected results in the plan. Supply of all fuel types and
16 associated transportation to Gulf's generating plants are secured through
17 a combination of long term contracts and spot purchase orders as
18 specified in the plan. The result was that Gulf's generating plants had an
19 adequate supply of fuel available at all times to meet the electric
20 generation demands of its customers. Fuel cost volatility was mitigated by
21 compliance with the Risk Management Plan. In 2005, Gulf's average cost
22 of fuel consumed was \$2.88 per MMBTU. This was 5.11% higher than
23 the original projection of \$2.74 per MMBTU. However, the actual cost of
24 fuel was reduced to \$2.73 per MMBTU when gas hedging and other fuel
25 cost credits are considered. Gulf was able to hold per unit fuel costs to

1 very reasonable levels for its customers during a period of volatile market
2 fuel prices by following its Fuel Risk Management Plan.

3
4 Q. Were there any other significant developments in Gulf's fuel procurement
5 program during the period?

6 A. No.

7
8 Q. Should Gulf's fuel purchases for the period be accepted as reasonable
9 and prudent?

10 A. Yes, Gulf's coal supply program is based on a mixture of long term
11 contracts and spot purchases at market prices. Coal suppliers are
12 selected using procedures that assure reliable coal supply, consistent
13 quality, and competitive delivered pricing. The terms and conditions of
14 coal supply agreements have been administered appropriately. Natural
15 gas is purchased using agreements that tie price to published market
16 index schedules and is transported using a combination of firm and
17 interruptible gas transportation agreements. Natural gas storage is
18 utilized to assure that supply is available during times when gas supply is
19 otherwise curtailed or unavailable. Gulf's fuel oil purchases were made
20 from qualified vendors using an open bid process to assure competitive
21 pricing and reliable supply.

22
23 Q. During the period January 2005 through December 2005, how did Gulf's
24 actual net purchased power capacity cost compare with the net projected
25 cost?

1 A. The actual net capacity cost for the January 2005 through December
2 2005 recovery period, shown on line 5 of Schedule CCA-2, was
3 \$23,700,121. Gulf's projected net purchased power capacity cost for the
4 same period was \$24,009,955, as indicated on Line 4 of Schedule CCE-1
5 filed September 9, 2004. The difference between the actual net capacity
6 cost and the projected net capacity cost for the recovery period is
7 \$309,834, or a decrease of 1.3%.

8
9 Q. Please explain the reason for the decrease in Gulf's capacity cost.

10 A. The capacity cost decrease for the 2005 recovery period is due to Gulf's
11 lower IIC reserve sharing cost of \$23,667,221 that is shown on Line 36 of
12 Schedule CCA-4 in Witness Davis' testimony exhibit and higher actual
13 transmission revenues. Gulf's actual IIC reserve sharing cost was
14 \$198,504 less than the \$23,865,725 projected amount due to a greater
15 decrease in owned capacity of other SES operating companies as
16 compared to Gulf's owned capacity. This caused other SES operating
17 companies to purchase a greater share of SES reserves and Gulf's IIC
18 reserve sharing capacity cost was reduced. Also, Gulf's transmission
19 revenues associated with energy sales were \$100,008 above the
20 projected amount for this period. Together, these increased transmission
21 revenues and Gulf's lower IIC reserve sharing cost resulted in Gulf's
22 overall lower capacity cost for the January 2005 through December 2005
23 cost recovery period.

1 Q. Was Gulf's actual 2005 IIC capacity cost prudently incurred and properly
2 allocated to Gulf?

3 A. Yes. Gulf's capacity costs were incurred in accordance with the reserve
4 sharing provisions of the IIC, a Federal Energy Regulatory Commission
5 approved contract in which Gulf has been a participant for many years.
6 Gulf's participation in the integrated SES that is governed by the IIC has
7 produced substantial benefits for Gulf's territorial customers and has been
8 recognized as being prudent by the Florida Public Service Commission in
9 previous proceedings and reviews.

10 Per contractual agreement, Gulf and the other SES operating
11 companies are obligated to provide for the continued operation of its
12 electric facilities in the most economical manner that achieves the highest
13 possible service reliability. The coordinated planning of future SES
14 generation resource additions that produce adequate reserve margins for
15 the benefit of all SES operating companies' customers facilitates this
16 "continued operation" in the most economical manner.

17 Furthermore, the IIC provides for mechanisms to facilitate the
18 equitable sharing of the costs associated with the operation of facilities
19 that exist for the mutual benefit of all the operating companies. In 2005,
20 Gulf's reserve sharing cost represents the equitable sharing of the costs
21 that the SES operating companies incurred to ensure that adequate
22 generation reserve levels are available to provide reliable electric service
23 to territorial customers. This cost has been properly allocated to Gulf per
24 the terms of the IIC.

25

1 Q. Mr. Ball, does this complete your testimony?

2 A. Yes.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony of

4 H. R. Ball

5 Docket No. 060001-EI

6 Date of Filing: August 8, 2006

7 Q. Please state your name and business address.

8 A. My name is H. R. Ball. My business address is One Energy Place,
9 Pensacola, Florida 32520-0335. I am the Fuel Manager for Gulf Power
10 Company.

11
12 Q. Please briefly describe your educational background and business
13 experience.

14 A. I graduated from the University of Southern Mississippi in Hattiesburg,
15 Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
16 graduated from the University of Southern Mississippi in Long Beach,
17 Mississippi in 1988 with a Masters of Business Administration. My
18 employment with the Southern Company began in 1978 at Mississippi
19 Power's (MPC) Plant Daniel as a Plant Chemist. In 1982, I transferred to
20 MPC's Fuel Department as a Fuel Business Analyst. I was promoted in
21 1987 to Supervisor of Chemistry and Regulatory Compliance at Plant
22 Daniel. I was promoted to Supervisor of Coal Logistics with Southern
23 Company Fuel Services in Birmingham, Alabama in 1998. My
24 responsibilities included administering coal supply and transportation
25 agreements and managing the coal inventory program for the Southern

1 Electric System. I transferred to my current position as Fuel Manager for
2 Gulf Power Company in 2003.

3
4 Q. What are your duties as Fuel Manager for Gulf Power Company?

5 A. I manage the Company's fuel procurement, inventory, transportation,
6 budgeting, contract administration, and quality assurance programs to
7 ensure that the generating plants operated by Gulf Power are supplied
8 with an adequate quantity of fuel in a timely manner and at the lowest
9 practical cost. I also have responsibility for the administration of Gulf's
10 Intercompany Interchange Contract (IIC).

11
12 Q. What is the purpose of your testimony in this docket?

13 A. The purpose of my testimony is to compare Gulf Power Company's
14 original projected fuel and net power transaction expense and purchased
15 power capacity costs with current estimated/actual costs for the period
16 January, 2006 through December, 2006 and to summarize any
17 noteworthy developments at Gulf in these areas. The current
18 estimated/actual costs consist of actual expenses for the period January,
19 2006 through June, 2006 and newly projected fuel and net power
20 transaction costs for July, 2006 through December, 2006. Projected
21 capacity costs for July through December remain as originally filed. It is
22 also my intent to be available to answer questions that may arise among
23 the parties to this docket concerning Gulf Power Company's fuel and net
24 power transaction expenses and purchased power capacity costs.

25

1 Q. During the period January, 2006 through December, 2006 how will Gulf
2 Power Company's recoverable total fuel and net power transactions cost
3 compare with the original cost projection?

4 A. Gulf's currently projected recoverable total fuel and net power transactions
5 cost for the period is \$363,343,100 which is \$16,090,874 or 4.63% above
6 the original projected amount of \$347,252,226. The resulting average fuel
7 cost is projected to be 2.9298 cents per KWH or 5.17% above the original
8 projected amount of 2.7859 cents per KWH. The higher total fuel expense
9 and average per unit fuel cost is attributed to higher than projected coal
10 prices for the period which are reflected in the fuel cost of generation. Gulf
11 also is projecting that a greater portion of its energy needs will come from
12 higher cost purchased power and less from lower cost system net
13 generation. This current projection of fuel and net purchased power
14 transaction cost is captured in the exhibit to Witness Martin's testimony,
15 Schedule E-1 B-1, Line 20.

16
17 Q. During the period January, 2006 through December, 2006 how will Gulf
18 Power Company's recoverable fuel cost of system net generation compare
19 with the original projection of fuel cost?

20 A. Gulf's currently projected recoverable fuel cost of system net generation for
21 the period is \$487,758,630 which is 35,305,084 or 6.75% below the original
22 projected amount of \$523,063,714. Total net system generation is
23 expected to be 16,465,574 MWH compared to the original projected
24 generation of 17,810,860 MWH or 7.55% below projections. The resulting
25 average fuel cost is expected to be 2.9623 cents per KWH or 0.87% above

1 the original projected amount of 2.9368 cents per KWH. This current
2 projection of fuel cost of system net generation is captured in the exhibit to
3 Witness Martin's testimony, Schedule E-1 B-1, Line 1.

4
5 Q. What are the reasons for the difference between Gulf's original projection of
6 the fuel cost of system net generation and the current projection?

7 A. The lower total fuel expense is due to lower than projected generation for
8 the period. The higher average per unit fuel cost is attributed to higher than
9 projected delivered coal prices for the period.

10
11 Q How did the total projected fuel cost of system net generation compare to
12 the actual cost for the first six months of 2006?

13 A. The total fuel cost of system net generation was \$231,486,616 which is
14 \$7,408,830 or 3.10% lower than the projection of \$238,895,446. On a fuel
15 cost per KWH basis, the actual cost was 2.9506 cents per KWH, which is
16 2.93% higher than the projection of 2.8666 cents per KWH. This higher
17 cost of system generation on a cent per KWH basis is due to fuel cost in
18 \$/MMBTU being 1.73% higher than projected and heat rate (BTU/KWH) of
19 the generating units operating being 1.47% higher than projected. This
20 information is found on Schedule A-1, Period to Date and Schedule A-3 of
21 the June, 2006 Monthly Fuel Filing.

22
23 Q. How did the total projected cost of coal burned compare to the actual cost
24 for the first six months of 2006?

25 A. The total cost of coal burned (including boiler lighter) was \$175,197,137

1 which is \$22,269,196 or 14.56% greater than our projection of
2 \$152,927,941. On a fuel cost per KWH basis, the actual cost was 2.498
3 cents per KWH which is 18.33% greater than the projected cost of 2.111
4 cents per KWH. The higher than projected cost of coal burned and cost of
5 coal fired generation is due to coal prices being 17.65% higher than
6 projected on a \$/MMBTU basis. This information is found on Schedule A-3
7 of the June, 2006 Monthly Fuel Filing.

8

9 Q. How did the total projected cost of natural gas burned compare to the actual
10 cost during the first six months of 2006?

11 A. The total cost of natural gas burned for generation was \$56,227,702 which
12 is \$29,739,803 or 34.59% lower than our projection of \$85,967,505. On a
13 cost per unit basis, the actual cost was 6.77 cents per KWH which is
14 14.30% lower than the projected cost of 7.90 cents per KWH. The total
15 cost of natural gas burned for generation is lower than projected due to
16 lower than projected net generation from gas fired units and lower gas
17 prices. The cost per KWH for gas fired generation is lower than projected
18 due to lower natural gas prices. Natural gas prices were 15.38% lower than
19 projected on a \$/MMBTU basis. This information is found on Schedule A-3
20 of the June, 2006 Monthly Fuel Filing.

21

22 Q. For the period in question, what volume of natural gas was actually hedged
23 using a fixed price contract or instrument?

24 A. Gulf Power hedged 3,600,000 MMBTU of natural gas for the period
25 January, 2006 through June, 2006 using fixed price financial swaps.

1

2 Q. What types of hedging instruments were used by Gulf Power Company
3 and what type and volume of fuel was hedged by each type of
4 instrument?

5 A. Natural gas was hedged using financial swaps that fixed the price of gas
6 to a certain price. These swaps settled against either a NYMEX Last Day
7 price or Gas Daily price. The entire amount (3,600,000 MMBTU) of gas
8 hedged was hedged using these financial instruments.

9

10 Q. What was the actual total cost (e.g., fees, commission, option premiums,
11 futures gains and losses, swap settlements) associated with each type of
12 hedging instrument?

13 A. No fees, commission, or option premiums were paid. Gulf's gas hedging
14 program has resulted in a net financial loss of \$7,521,292 for the period
15 January through June, 2006 (hedging settlement excluding support costs).

16

17 Q. Are Gulf Power's actual and projected operation and maintenance
18 expenses for its financial hedging programs to mitigate fuel and
19 purchased power price volatility reasonable for cost recovery purposes?

20 A. Yes, the O&M costs associated with managing the fuel hedging programs
21 are a small percentage of the total benefit received from these programs.
22 As an example, the actual recoverable O&M cost of managing the gas
23 hedging program for the last twelve month period (July, 2005 through
24 June, 2006) was \$80,552 while the total financial gain credited to fuel
25 expense from the gas hedging program for this period was \$13,905,732.

1

2 Q. During the period January, 2006 through December, 2006 how will Gulf
3 Power Company's recoverable fuel cost of power sold compare with the
4 original cost projection?

5 A. Gulf's currently projected recoverable fuel cost of power sold for the period
6 is (\$166,396,834) or 17.39% below the original projected amount of
7 \$(201,426,000). Total megawatt hours of power sales is expected to be
8 5,110,002 MWH compared to the original projection of 5,878,653 MWH or
9 13.08% below projections. The resulting average fuel cost of power sold is
10 expected to be 3.2563 cents per KWH or 4.96% below the original
11 projected amount of 3.4264 cents per KWH. This current projection of fuel
12 cost of power sold is captured in the exhibit to Witness Martin's testimony,
13 Schedule E-1 B-1, Line 18.

14

15 Q. What are the reasons for the difference between Gulf's original projection of
16 the fuel cost of power sold and the current projection?

17 A. The lower total credit to fuel expense from power sales is attributed to lower
18 replacement fuel costs than originally projected. Lower market prices for
19 natural gas during the period reduced the fuel reimbursement rate (\$/MWH)
20 for power sales. Also, there is a decrease in the number of MWH being
21 sold due to the less favorable economic position of Gulf's generating
22 resources in Southern Company's power pool dispatch.

23

24 Q. How did the total projected fuel cost of power sold compare to the actual
25 cost for the first six months of 2006?

1 A. The total fuel cost of power sold was (\$81,213,834) which is \$4,687,166 or
2 5.46% less than our projection of (\$85,901,000). On a fuel cost per KWH
3 basis, the actual cost was 3.0931 cents per KWH which is 5.11% below the
4 projected cost of 3.2596 cents per KWH. This information is found on
5 Schedule A-1, Period to Date of the June, 2006 Monthly Fuel Filing.

6

7 Q. During the period January, 2006 through December, 2006 how will Gulf
8 Power Company's recoverable fuel cost of purchased power compare with
9 the original cost projection?

10 A. Gulf's currently projected recoverable fuel cost of purchased power for the
11 period is \$32,355,700 or 37.33% above the original projected amount of
12 \$23,561,000. Total megawatt hours of purchased power is expected to be
13 970,606 MWH compared to the original projection of 464,921 MWH or
14 108.77% above projections. The resulting average fuel cost of purchased
15 power is expected to be 3.3336 cents per KWH or 34.22% below the
16 original projected amount of 5.0677 cents per KWH. This current
17 projection of fuel cost of purchased power is captured in the exhibit to
18 Witness Martin's testimony, Schedule E-1 B-1, Line 12.

19

20 Q. What are the reasons for the difference between Gulf's original projection of
21 the fuel cost of purchased power and the current projection?

22 A. The higher total fuel cost of purchased power is attributed to Gulf
23 purchasing a greater amount of MWH to supplement its own generation to
24 meet load demands. However, replacement fuel costs are lower than
25 projected as a result of lower natural gas market prices for the period.

1 These lower fuel prices have decreased the fuel reimbursement rate for
2 purchased power.

3
4 Q. How did the total projected fuel cost of purchased power compare to the
5 actual cost for the first six months of 2006?

6 A. The total fuel cost of purchased power was \$18,564,700 which is
7 \$6,724,700 or 56.80% greater than our projection of \$11,840,000. On a
8 fuel cost per KWH basis, the actual cost was 2.7001 cents per KWH which
9 is 37.48% lower than the projected cost of 4.3187 cents per KWH. The
10 higher than anticipated purchased power expense is due to actual KWH
11 purchases being 150.8% above the projected amount during the first six
12 months of the year. This information is found on Schedule A-1, Period to
13 Date of the June, 2006 Monthly Fuel Filing.

14
15 Q. Were there any other significant developments in Gulf's fuel procurement
16 program during the period?

17 A. No.

18
19 Q. Were Gulf Power's actions through June 30, 2006 to mitigate fuel and
20 purchased power price volatility through implementation of its financial
21 and/or physical hedging programs prudent?

22 A. Yes, Gulf's physical and financial fuel hedging programs have resulted in
23 more stable fuel prices. Over the long term, Gulf anticipates lower fuel
24 costs than would have otherwise occurred if these programs had not been
25 utilized.

1

2 Q. Should Gulf's fuel and net power transactions cost for the period be
3 accepted as reasonable and prudent?

4 A. Yes, Gulf's coal supply program is based on a mixture of long term
5 contracts and spot purchases at market prices. Coal suppliers are
6 selected using procedures that assure reliable coal supply, consistent
7 quality, and competitive delivered pricing. The terms and conditions of
8 coal supply agreements have been administered appropriately. Natural
9 gas is purchased using agreements that tie price to published market
10 index schedules and is transported using a combination of firm and
11 interruptible gas transportation agreements. Natural gas storage is
12 utilized to assure that supply is available during times when gas supply is
13 curtailed or unavailable. Gulf's fuel oil purchases were made from
14 qualified vendors using an open bid process to assure competitive pricing
15 and reliable supply. Gulf makes sales of power when available and gets
16 reimbursed at the marginal cost of replacement fuel. This fuel
17 reimbursement is credited back to the fuel cost recovery account so that
18 lower cost fuel purchases made on behalf of Gulf's customers remain to
19 the benefit of those customers. Gulf purchases power when necessary to
20 meet customer load requirements and when the cost of purchased power
21 is expected to be less than the cost of system generation. The fuel cost
22 of purchased power is the lowest cost available in the market at the time
23 of purchase to meet Gulf's load requirements.

24 Q. During the period January 2006 through December 2006, what is Gulf's
25 projection of actual / estimated net purchased power capacity transactions

1 and how does it compare with the company's original projection of net
2 capacity transactions?

3 A. As shown on Line 3 of Schedule CCE-1b in the exhibit to Witness
4 Martin's testimony, Gulf's total current net capacity payment projection for
5 the January 2006 through December 2006 recovery period is
6 \$29,403,149. Gulf's original projection for the period was \$29,458,820
7 and is shown on Line 3 of Schedule CCE-1 filed in September, 2005. The
8 difference between these projections is \$55,671, or less than 1% lower
9 than the original projection of net capacity payments and represents the
10 difference between actual capacity payments year to date June 2006 and
11 the original projection for this period.

12
13 Q. Mr. Ball, does this complete your testimony?

14 A. Yes.
15
16
17
18
19
20
21
22
23
24
25

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony and Exhibit of

4 H. R. Ball

5 Docket No. 060001-EI

6 Date of Filing: September 1, 2006

7 Q. Please state your name and business address.

8 A. My name is H. R. Ball. My business address is One Energy Place,
9 Pensacola, Florida 32520-0335. I am the Fuel Manager for Gulf Power
10 Company.11
12 Q. Please briefly describe your educational background and business
13 experience.14 A. I graduated from the University of Southern Mississippi in Hattiesburg,
15 Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
16 graduated from the University of Southern Mississippi in Long Beach,
17 Mississippi in 1988 with a Masters of Business Administration. My
18 employment with the Southern Company began in 1978 at Mississippi
19 Power's (MPC) Plant Daniel as a Plant Chemist. In 1982, I transferred to
20 MPC's Fuel Department as a Fuel Business Analyst. I was promoted in
21 1987 to Supervisor of Chemistry and Regulatory Compliance at Plant
22 Daniel. In 1988, I assumed the role of Supervisor of Coal Logistics with
23 Southern Company Fuel Services in Birmingham, Alabama. My
24 responsibilities included administering coal supply and transportation
25 agreements and managing the coal inventory program for the Southern

1 Electric System. I transferred to my current position as Fuel Manager for
2 Gulf Power Company in 2003.

3
4 Q. What are your duties as Fuel Manager for Gulf Power Company?

5 A. My responsibilities include the management of the Company's fuel
6 procurement, inventory, transportation, budgeting, contract administration,
7 and quality assurance programs to ensure that the generating plants
8 operated by Gulf Power are supplied with an adequate quantity of fuel in a
9 timely manner and at the lowest practical cost. I also have responsibility
10 for the administration of Gulf's Intercompany Interchange Contract (IIC).

11
12 Q. What is the purpose of your testimony in this docket?

13 A. The purpose of my testimony is to support Gulf Power Company's
14 projection of fuel expenses, net power transaction expense, and
15 purchased power capacity costs for the period January 1, 2007 through
16 December 31, 2007. It is also my intent to be available to answer
17 questions that may arise among the parties to this docket concerning Gulf
18 Power Company's fuel and net power transaction expenses and
19 purchased power capacity costs.

20
21 Q. Have you prepared an exhibit that contains information to which you will
22 refer in your testimony?

23 A. Yes, I have prepared an exhibit that compares actual and projected fuel
24 cost of net generation for the past ten years. The purpose of this exhibit
25 is to indicate the accuracy of Gulf's short term fuel expense projections.

1 Counsel: We ask that Mr. Ball's Exhibit, consisting of one schedule,
2 be marked as Exhibit No. _____ (HRB-1).

3
4 Q. Has Gulf Power Company made any significant changes to its methods
5 for projecting fuel expenses, net power transaction expense, and
6 purchased power capacity costs for this period?

7 A. No. Gulf has been consistent in how it projects annual fuel expenses, net
8 power transactions, and capacity costs.

9
10 Q. What is Gulf's projected recoverable total fuel and net power transactions
11 cost for the January, 2007 – December, 2007 recovery period?

12 A. Gulf's projected total fuel and net power transaction cost for the period is
13 \$422,437,201. This projected amount is captured in the exhibit to
14 Witness Martin's testimony, Schedule E-1, Line 21.

15
16 Q. How does the total projected fuel and net power transactions cost for the
17 2007 period compare to the projected fuel cost for the same period in
18 2006?

19 A. The total updated cost of fuel and net power transactions for 2006,
20 reflected on revised Schedule E-1B of Witness Martin's testimony, is
21 projected to be \$372,802,084. The cost for 2007 is an increase of
22 \$49,635,117 or 13.31% over 2006. On a fuel cost per KWH basis, the
23 2006 projected cost is 2.9909 cents per KWH and the 2007 projected fuel
24 cost is 3.3241 cents per KWH. This represents an increase of 0.3332
25 cents per KWH or 11.14%.

1 Q. What is Gulf's projected recoverable fuel cost of net generation for the
2 2007 period?

3 A. The projected total cost of fuel to meet system net generation needs in
4 2007 is \$584,363,414. The projection of fuel cost of system net
5 generation for 2007 is captured in the exhibit to Witness Martin's
6 testimony, Schedule E-1, Line 1.

7
8 Q. How does the total projected fuel cost of net generation for the 2007
9 period compare to the projected fuel cost for the same period in 2006?

10 A. The total updated cost of fuel to meet 2006 system net generation needs,
11 reflected on revised Schedule E-1B of Witness Martin's testimony, is
12 projected to be \$485,972,965. The projected total cost of fuel to meet
13 system net generation needs in 2007 represents an increase of
14 \$98,390,449 or 20.25%. Total system net generation in 2007 is projected
15 to be 17,529,530 MWH which is 1,169,257 MWH or 7.15% higher than is
16 currently projected for 2006. On a fuel cost per KWH basis, the 2006
17 projected cost is 2.9704 cents per KWH and the 2007 projected fuel cost
18 is 3.3336 cents per KWH. This is an increase of 0.3632 cents per KWH
19 or 12.23%. This higher projected total fuel expense and average per unit
20 fuel cost reflects a continued trend of increases in the forecasted price of
21 coal and natural gas to fuel Gulf's generating units.

22
23 Q. Does the 2007 projection of fuel cost of net generation reflect any major
24 changes in Gulf's fuel procurement program for this period?

25 A. Yes. Gulf was contracted to receive 1.9 million tons of coal under an

1 existing coal supply agreement with a particular coal vendor. Gulf also
2 had an associated agreement for the supply of 0.6 million tons of coal
3 under a market price based purchase order. The vendor is claiming *force*
4 *majeure* and is no longer shipping the contracted amount of coal. Gulf
5 contends that the vendor is in default of its obligations and is pursuing a
6 claim for damages through the courts on behalf of the ratepayers. Gulf
7 does not expect any coal shipments under these agreements in 2007. In
8 order to replace this coal supply, Gulf has purchased 1.5 million tons of
9 coal under an agreement with Interocean Coal Sales, LDC, 0.8 million
10 tons of coal under an agreement with Glencore, LTD, and 1.0 million tons
11 of coal under an agreement with American Coal Co. for delivery in 2007 to
12 Plants Crist and Smith at market price. These replacement coal
13 purchases are at higher prices than the base contract price for the 1.9
14 million ton shipment obligation of the vendor Gulf contends is in default.
15 As in the past, Gulf's remaining coal requirements, if any, will be
16 purchased in the market through the Request for Proposal (RFP) process
17 that has been used for many years by Southern Company Services - Fuel
18 Services as agent for Gulf. Coal will be delivered under existing coal
19 transportation contracts. Natural gas requirements will be purchased from
20 various suppliers using firm quantity agreements with market pricing for
21 base needs and on the daily spot market when necessary. Natural gas
22 transportation will be secured using a combination of firm and spot
23 transportation agreements.

1 Q. What fuel price hedging programs will be utilized by Gulf to protect the
2 customer from fuel price spikes?

3 A. Natural gas prices will be hedged financially using instruments that
4 conform to Gulf's established guidelines for hedging activity. Coal supply
5 and transportation prices will be hedged physically using term agreements
6 with either fixed pricing or term pricing with escalation terms tied to
7 various published market price indexes.

8

9 Q. Has Gulf adequately mitigated the price risk of natural gas and purchased
10 power for 2005 through 2007?

11 A. Gulf had adequate gas hedges in place for 2005 to mitigate price risk and
12 the net result was a reduction in recoverable fuel cost of \$22,528,337
13 (Schedule A1, December 2005 Period to Date, lines 2 & 3). Gulf
14 currently has gas and purchased power hedges in place for 2006 and
15 2007 and continues to look for opportunities to enter into financial hedges
16 that we believe will be of benefit to the customer.

17

18 Q. Should recent changes in the market price for natural gas impact the
19 percentage of Gulf's natural gas requirements that Gulf plans to hedge?

20 A. Gulf has a disciplined process in place to evaluate the benefits of gas
21 hedging transactions prior to entering into financial hedges that considers
22 both market price and anticipated burn. The focus of this process is to
23 mitigate the price volatility and risk of natural gas purchases for the
24 customer and not to attempt to speculate in the natural gas market. Gulf's
25 current strategy is to have gas hedges in place that do not exceed the

1 anticipated gas burn at its Smith Unit 3 combined cycle plant. Gas burn
2 requirements change as the market price of natural gas changes due to
3 the economic dispatch process utilized by the Southern System
4 generation pool in accordance with the Intercompany Interchange
5 Contract. Typically, as gas prices increase, anticipated gas burn
6 decreases and the percentage of gas requirements that are currently
7 hedged financially increases. Gulf will continue to evaluate the
8 performance of this hedging strategy and will make adjustments within the
9 guidelines of the currently approved hedging program when needed.

10
11 Q. What actions does Gulf take to procure natural gas and natural gas
12 transportation for its units at competitive prices for both long term and
13 short term deliveries?

14 A. Gulf procures natural gas using both long and short term agreements for
15 supply at market based prices. Gulf secures gas transportation for non-
16 peaking units using long term agreements for firm transportation capacity
17 and for peaking units using interruptible transportation, released seasonal
18 firm transportation, or delivered natural gas agreements. Details of Gulf's
19 natural gas procurement strategy are included in the "Risk Management
20 Plan for Fuel Procurement" on file in this docket.

21
22 Q. What is Gulf's projected recoverable fuel cost of power sold for the 2007
23 period?

- 1 A. Gulf's projected recoverable fuel cost of power sold is (\$197,895,521).
2 This projected amount is captured in the exhibit to Witness Martin's
3 testimony, Schedule E-1, Line 19.
4
- 5 Q. How does the total projected recoverable fuel cost of power sold for the
6 2007 period compare to the projected recoverable fuel cost of power sold
7 for the same period in 2006?
- 8 A. The total projected recoverable fuel cost of power sold, reflected on
9 revised Schedule E-1B of Witness Martin's testimony, is projected to be
10 (\$158,431,673). The projected recoverable fuel cost of power sold in
11 2007 represents an increased credit of (\$39,463,848) or 24.91%. Total
12 power sales in 2007 are projected to be 5,509,506 MWH. This is 498,993
13 MWH or 9.96% higher than is currently projected for 2006. On a fuel cost
14 per KWH basis, the 2006 projected cost is 3.1620 cents per KWH and the
15 2007 projected fuel cost is 3.5919 cents per KWH. This is an increase of
16 0.4299 cents per KWH or 13.60%. This higher total credit to fuel expense
17 from power sales is attributed to higher replacement fuel costs as a result
18 of the forecasted higher market prices for coal and natural gas increasing
19 the fuel reimbursement rate (\$/MWH) for power sales.
20
- 21 Q. What is Gulf's projected purchased power recoverable cost for energy
22 purchased for the 2007 period?
- 23 A. Gulf's projected recoverable cost for energy purchases is \$31,564,000.
24 This projected amount is captured in the exhibit to Witness Martin's
25 testimony, Schedule E-1, Line 13.

1 Q. How does the total projected purchased power cost for the 2007 period
2 compare to the projected purchased power cost for the same period in
3 2006?

4 A. The total updated cost of purchased power to meet 2006 system needs,
5 reflected on revised Schedule E-1B1 of Witness Martin's testimony, is
6 projected to be \$32,910,297. The projected cost of purchased power to
7 meet system needs in 2007 represents a decrease of \$1,346,297 or
8 4.09%. Total purchased power in 2007 is projected to be 575,829 MWH
9 which is 468,206 MWH or 44.85% lower than is currently projected for
10 2006. On a fuel cost per KWH basis, the 2006 projected cost is 3.1522
11 cents per KWH and the 2007 projected fuel cost is 5.4815 cents per
12 KWH. This is an increase of 2.3293 cents per KWH or 73.89%. This
13 higher projected purchased power average per unit cost reflects a
14 continued trend of increases in replacement fuel costs as a result of the
15 forecasted increases in the market price of coal and natural gas.

16
17 Q. What is Gulf's projected recoverable capacity cost for the 2007 period?

18 A. The total recoverable capacity cost for the period is \$32,623,193. This
19 amount is captured in Witness Martin's testimony on Line 3 of Schedule
20 CCE-1. Schedule CCE-4 of Witness Martin's testimony lists the long
21 term power contracts that are included for capacity cost recovery, their
22 associated capacity amount in megawatts, and the resulting capacity
23 dollar amounts. Also included on Schedule CCE-4 is a total of the
24 revenues produced by several market based service agreements between
25 the Southern Electric System operating companies and entities outside

1 the system that are included in Gulf's 2007 projection. The total capacity
2 cost shown on Schedule CCE-4 is included on Line 1 of Schedule CCE-1.

3
4 Q. What are the other projected revenues that Gulf has included in its
5 capacity cost recovery clause for the period?

6 A. Gulf has included an estimate of transmission revenues in the amount of
7 \$275,000 in its capacity cost recovery projection. This amount is captured
8 in Witness Martin's testimony on Line 2 of Schedule CCE-1.

9
10 Q. How does the total projected net capacity cost for the 2007 period
11 compare to the projected net capacity cost for the same period in 2006?

12 A. Gulf's 2007 Projected Jurisdictional Capacity Payments (Schedule CCE-1,
13 line 5) are projected to be \$31,529,897 or 9.51% higher than the current
14 estimate of \$28,790,826 for 2006 captured in Witness Martin's testimony
15 on Line 5 of Schedule CCE-1b. This increase is a result of Gulf's
16 increased need for capacity reserves under the provisions of the
17 Intercompany Interchange Contract. Gulf projects an increase in
18 customer load responsibility for the 2007 period over the prior year while
19 its owned capacity remains relatively unchanged. Therefore, this will
20 require the purchase of more system capacity reserves in order to provide
21 the level of reserve margin needed to reliably serve Gulf's customer load
22 requirements.

23
24 Q. Mr. Ball, does this complete your testimony?

25 A. Yes, it does.

1 MR. BADDERS: Thank you. This witness is
2 available for cross-examination.

3 CHAIRMAN EDGAR: Thank you. Questions on
4 cross?

5 MS. CHRISTENSEN: Yes.

6 CROSS-EXAMINATION

7 BY MS. CHRISTENSEN:

8 Q. Good afternoon, Mr. Ball. I have a few
9 questions about Gulf's gas storage. Would you agree
10 that Gulf obtained its natural gas storage for Plant
11 Crist approximately September 1st, 1997?

12 A. Yes, I agree with that.

13 Q. And would you also agree that the carrying
14 costs applicable to any fuel kept in storage should be
15 recovered through base rates, not through the fuel
16 clause?

17 A. That's correct. Natural gas storage costs or
18 carrying costs were included in base rates in our last
19 rate proceeding.

20 Q. Okay. And your last rate proceeding had a
21 test year of May 31st, 2003, and that would have been in
22 Docket 010949E; is that correct?

23 A. That's correct.

24 Q. Okay. And is it correct to say that your
25 inventory balance of natural gas storage was included in

1 your working capital calculation in your last rate case?

2 A. That's correct.

3 Q. And that was for the projected test year,
4 which ended May 31st, 2003; correct?

5 A. Correct.

6 MS. CHRISTENSEN: I have no further questions.

7 CHAIRMAN EDGAR: Mr. McWhirter.

8 MR. McWHIRTER: Yes, ma'am.

9 CROSS-EXAMINATION

10 BY MR. McWHIRTER:

11 Q. Mr. Ball, you were deposed on October 23rd,
12 and you were asked if you had not hedged in 2006, your
13 fuel costs would be lower, but you didn't specify how
14 much lower they would have been for this year. Can you
15 give us -- can you tell us what your hedging losses will
16 be in 2006?

17 A. Our current estimate of hedging losses in 2006
18 amount to \$17.4 million.

19 Q. Your total fuel costs are \$454.7 million for
20 2007?

21 A. Yes.

22 Q. Have you projected whether you're going to
23 have gains or losses in 2007?

24 A. Based on the current market price of gas, we
25 have projected that we are going to pay to the bank

1 approximately \$2 million in 2007 for the settlement of
2 our financial hedges.

3 Q. You are a subsidiary of the Southern Company,
4 and Southern Company is deeply involved in the futures
5 market, as I understand it. Is that correct?

6 A. Well, I guess, yes, I would agree with that to
7 some degree. Yes, specifically in natural gas hedging,
8 which I'm familiar with, Southern Company -- all of the
9 operating companies within Southern Company do
10 financially hedge natural gas purchases; that's correct.

11 Q. Do you deal with and pay commissions to the
12 Southern Company for hedging transactions?

13 A. No. Gulf Power does not pay any commissions
14 to Southern Company for hedging gas transaction.

15 Q. In your opinion, would it be appropriate to
16 pay commissions on hedging to affiliated companies?

17 A. It's -- I guess since we don't pay any
18 commission and we don't have a program that involves
19 commissions, we don't anticipate ever having that
20 situation come up.

21 Q. You indicated that you had long-term coal
22 contracts, coal purchase contracts. Do you consider
23 those long-term contracts to be hedges, and do you
24 include them in your hedging program?

25 A. We consider long-term contracts that are for a

1 specific quantity of fuel at specific prices to be
2 physical hedges of fuel prices; that's correct. And I
3 guess in a way, that is a part of our fuel procurement
4 strategy, and it is a part of our filing that we make
5 with the Commission that details our procurement
6 strategy, yes.

7 Q. And how long have you been engaged in
8 long-term purchases and your coal supply contracts?

9 A. Southern Company as a whole has been involved
10 in the long-term coal procurement process for many
11 years. I would hesitate to say how far back, but
12 certainly longer than I've been associated with Southern
13 Company.

14 Q. So although those are classified as physical
15 hedges currently, they've been in -- that operation was
16 in existence long before the Commission's order
17 approving hedging programs in 2002; is that correct?

18 A. That is correct. But I would state that
19 Southern Company, and particularly Gulf Power Company,
20 is not a significant and has not been a significant
21 utilizer of natural gas for fuel. We are primarily a
22 coal-fired utility, and Gulf Power is and in the past
23 was much more of a coal-fired utility.

24 Q. When you engage in hedging transactions, what
25 percentage are financial hedges as opposed to physical

1 hedges for gas?

2 **A.** For gas, we are 100 percent financially
3 hedged, at least all of our hedging is financially
4 hedged. We do not enter into physical price hedges on
5 our gas agreements.

6 **Q.** Your gas storage gives you additional
7 reliability. In your opinion, do you obtain additional
8 reliability for your gas supply through financial
9 hedging?

10 **A.** There's no connection between gas storage and
11 financial hedging. We employ gas storage primarily for
12 reliability of supply and for operational reasons, to
13 balance gas flows in and out of the pipelines.

14 **Q.** Did you hear Mr. Yupp's testimony? Were you
15 in the room when he talked about hedging?

16 **A.** Yes, I was here.

17 **Q.** Do you agree with his concept that it is not
18 the purpose of hedging to save fuel costs or to lower
19 fuel costs or to speculate, but rather only to avoid
20 volatility?

21 **A.** Gulf Power certainly is involved in the gas
22 hedging process in an attempt to reduce volatility of
23 fuel prices. Also, primarily, it's to protect the
24 customers against large increases in fuel prices.

25 As far as the speculative nature of the

1 program, we have certain percentages that we will hedge
2 up to to prevent us from becoming more of a speculative
3 program, so we would never hedge more than 100 percent
4 of our forecasted burn in any case.

5 Q. That's good.

6 A. Doing more than you're -- hedging more than
7 you burn would certainly put you into a speculative
8 position.

9 Q. Do you have limits on your hedging now that is
10 not confidential?

11 A. We don't consider our hedging limits
12 confidential. We have a specific strategy that we
13 employ. We update that strategy each month. Typically
14 our strategy is that we will hedge between 40 and
15 60 percent of our forecasted gas burn for the next year,
16 and we hedge up to 42 months in advance.

17 Q. As you get closer to the burn date, do you
18 hedge a larger percentage and then a smaller percentage
19 as you're further away? Is that the way the program
20 works?

21 A. No, not necessarily. Our hedge program is
22 typically built around watching the market and making
23 strategic decisions about when to hedge and when not to
24 hedge. We don't set time limits on when we need to
25 hedge. We don't try to hedge more as we approach the

1 burn date.

2 Actually, what we're looking for is -- we're
3 looking at the marketplace, and if we see that there's a
4 dip in gas prices that provide an opportunity to hedge,
5 we'll take that opportunity and do so at that time.

6 So in some cases, we will have our gas hedges
7 in place several years before the actual gas burn
8 occurs. In other cases, we may see an opportunity to
9 hedge prices in a few months before the gas burn occurs,
10 and if we think that that is an advantageous time to
11 hedge prices, we'll enter the market and do so.

12 **Q.** Does your 2007 fuel cost recovery application
13 include any O&M costs that relate to your hedging
14 program, O&M as opposed to commissions and --

15 **A.** Yes, we do.

16 **Q.** And what is that amount of money?

17 **A.** I believe for the '07 forecast, it's
18 approximately \$98,000.

19 **Q.** The stipulation we entered into back in
20 October -- or August of 2002 that was approved by the
21 Commission in October limited the time period with which
22 you could recover these costs to end at December 31,
23 2006. Were you aware of that?

24 MR. BADDERS: I would like to make an
25 objection. He's reading from an order that the witness

1 does not have in front of him. If he would like to make
2 that available to the witness, I think that would be
3 more appropriate.

4 CHAIRMAN EDGAR: Mr. McWhirter?

5 MR. McWHIRTER: I will do that, yes. All I
6 have to do is find it.

7 BY MR. McWHIRTER:

8 Q. This is my solitary copy of Commission Order
9 021484 that I hand you to refresh your recollection.
10 The operative paragraph is number 4 in the stipulation
11 that I've yellow marked. Would you read that into the
12 record?

13 A. May I read the entire paragraph, sir?

14 Q. Well, the yellow marked part.

15 A. Well, there's -- okay. I'll read that, but if
16 you don't mind, I will read a little bit further to
17 clarify this.

18 Q. Please do.

19 A. Thank you.

20 Q. Read whatever makes you comfortable to
21 accurately portray what the stipulation says.

22 A. Thank you, sir. "Each investor-owned electric
23 utility may recover through the fuel and purchased power
24 cost recovery clause prudently incurred incremental
25 operating and maintenance expenses incurred for the

1 purpose of initiating and/or maintaining a new or
2 expanded nonspeculative financial and/or physical
3 hedging program designed to mitigate fuel and purchased
4 power price volatility for its retail customers each
5 year until December 31, 2006, or the time of the
6 utility's next rate proceeding, whichever comes first."

7 Q. All right. Did you have a rate proceeding in
8 which the Commission approved incremental hedging as a
9 fuel cost recovery as --

10 A. It's my understanding --

11 Q. -- opposed to base rates?

12 A. I'm sorry. It's my understanding that Gulf's
13 rate proceeding occurred prior to the hedging order, so
14 our next rate proceeding will be at a later date.

15 Q. Now, in fairness to you, Gulf did not sign
16 that stipulation, and you'll see from the order that
17 Gulf came along later. And I'm not sure I understand
18 the circumstances of that. Do you know the basis upon
19 which you recover your O&M costs through the fuel clause
20 for 2007?

21 A. It's my understanding that we have the
22 opportunity to recover our O&M costs up until the point
23 that we have our next rate proceeding.

24 Q. Is that what you think that order says?

25 A. That's my interpretation, yes, sir.

1 **Q.** All right, sir. Thank you very much for that.

2 How do you determine internally when a hedging
3 program is, quote, successful?

4 **A.** The overall objective of the hedging program,
5 of course, is to save the customer money. We should not
6 involve ourselves in any hedging program that is not to
7 the benefit of the customer. So over the long term --
8 that's not just looking at one year or one month, but
9 over a long period of time, the customer should see
10 tangible benefits from a hedging program.

11 Now, we believe that the hedging program is a
12 benefit, because over the time period that we've been
13 involved in the hedging program, we have shown tangible
14 benefits in dollars and cents to our customers. This
15 program is out there to protect the customer against
16 large increases in gas prices.

17 Who knows what the future may hold? But
18 certainly if you look at past history, you will see that
19 we've had many occasions where gas prices have increased
20 dramatically, and there's certainly no assurance that
21 that will not happen in the future. The gas hedging
22 program is out there to protect the customers against
23 those occurrences. If we determine that the gas hedging
24 program does not accomplish that feat, then certainly
25 the gas hedging program should not be continued.

1 **Q.** The gas hedging programming entails
2 commissions and other fees. What fees do you pay for
3 the privilege of engaging in hedging?

4 **A.** Gulf Power Company does not pay any
5 commissions or fees associated with its gas hedging
6 program.

7 **Q.** Do you deal over the counter, or do you deal
8 with a commodity exchange?

9 **A.** We deal strictly with financial institutions
10 that are creditworthy based on analyses that are made by
11 our risk management group. Our hedges are primarily and
12 for the most part financial swaps.

13 **Q.** Do you pay option premiums?

14 **A.** No, we do not.

15 **Q.** What do you mean by a financial swap?

16 **A.** A financial swap is where you take a position
17 on a firm quantity of gas at a firm price, and then at
18 the settlement date of that agreement, you settle either
19 against a last-day NYMEX price, Henry Hub basis, or you
20 can swap that for a gas daily price and settle those
21 agreements each day as you -- in this case, in our case,
22 we consider -- as we're burning the gas, we may elect to
23 swap this month-end price to a gas daily settlement
24 price and settle as we burn the gas.

25 **Q.** And when you deal with a financial

1 institution, you don't pay any fee or premium to the
2 institution other than specified price for the commodity
3 you're purchasing?

4 **A.** In the transactions that we're involved in,
5 that is true.

6 **Q.** Can you name some of your counterparties, or
7 is that privileged information?

8 **A.** No, I wouldn't consider it privileged
9 information, but organizations like the Bank of America,
10 Mitsui Corporation, to name a few. If you would like a
11 more extensive list, I can get that for you.

12 **MR. McWHIRTER:** That's all right. I have no
13 further questions and tender the witness.

14 **CHAIRMAN EDGAR:** Thank you. Does any other
15 party have questions on cross for this witness?

16 **MR. BUTLER:** Madam Chairman, I have a couple
17 of questions, if I may.

18 **CROSS-EXAMINATION**

19 **BY MR. BUTLER:**

20 **Q.** Good afternoon, Mr. Ball. My name is John
21 Butler with Florida Power & Light Company. I just have
22 a couple of questions for you.

23 There was a reference early in the examination
24 of you this afternoon to MFRs that were prepared for a
25 test year that ended in -- well, I think it ended May

1 31, 2003, is that right, your most recent rate
2 proceeding?

3 **A.** That is correct.

4 **Q.** So it was a one-year period ending May 31,
5 2003?

6 **A.** That's correct.

7 **Q.** Okay. And to state the obvious, therefore, it
8 began in May of 2002; correct?

9 **A.** That is correct.

10 **Q.** Okay. Do you know when the MFRs were prepared
11 or that set of MFRs were prepared for the test year
12 running from May 2002 to May 2003?

13 **A.** No, I do not.

14 **Q.** But it would have been sometime before the
15 May 2002 point; correct?

16 **A.** I would assume so. I was not in this role at
17 that time.

18 **Q.** Okay. In any event, a date before May 2002
19 would have been before the Commission had entered its
20 hedging order approving the hedging resolution; is that
21 correct?

22 **A.** That's correct.

23 **MR. BUTLER:** Thank you. That's all that I
24 have.

25 **CHAIRMAN EDGAR:** Any other party with

1 questions on cross?

2 Seeing none, questions from staff?

3 MS. BENNETT: Staff has no questions.

4 Commissioners.

5 CHAIRMAN EDGAR: Mr. Badders.

6 MR. BADDERS: No redirect. And we would like
7 to move Exhibits 23 and 24.

8 CHAIRMAN EDGAR: The exhibits will be moved
9 into the record.

10 (Gulf Power Company Exhibits Number 23 and 24
11 were admitted into evidence.)

12 CHAIRMAN EDGAR: And the witness may be
13 excused.

14 MR. BADDERS: The next two witnesses I believe
15 may be subject to being stipulated. We can take them
16 one at a time if you prefer.

17 CHAIRMAN EDGAR: Ms. Bennett?

18 MS. BENNETT: I believe that Ms. Martin, all
19 of the issues for Gulf have been stipulated, and if that
20 is the case and no party objects, then we can stipulate
21 the testimony and exhibits into the record.

22 MS. CHRISTENSEN: No objection.

23 CHAIRMAN EDGAR: Seeing no other objection,
24 okay. Then the prefiled testimony of Ms. Martin will be
25 entered into the record as though read.

1 MR. BADDERS: And Exhibits 25 through 27.

2 CHAIRMAN EDGAR: And Exhibits 25 through 27.

3 (Gulf Power Company Exhibits Number 25, 26,
4 and 27 were admitted into evidence.)

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony and Exhibit of

4 Rhonda J. Martin

5 Docket No. 060001-EI

6 Date of Filing: August 8, 2006

7

8 Q. Please state your name, business address and occupation.

9 A. My name is Rhonda Martin. My business address is One Energy Place,
10 Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
11 Regulatory Matters at Gulf Power Company.

12

13 Q. Please briefly describe your educational background and business
14 experience.15 A. I graduated from the University of West Florida in Pensacola, Florida in
16 1994 with a Bachelor of Arts Degree in Accounting. I am also a licensed
17 Certified Public Accountant and a member of the Florida Institute of
18 Certified Public Accountants. I joined Gulf Power in 1994 as an
19 Accountant. Prior to assuming my current position, I have held various
20 positions of increasing responsibility with Gulf as an accountant in the
21 Accounting Services, Financial Reporting, and Corporate Accounting
22 Departments and as Supervisor of Financial Planning. In April 2006, I
23 joined the Rates and Regulatory Matters area.24 My responsibilities include supervision of: tariff administration, cost
25 of service activities, calculation of cost recovery factors, and the regulatory
filing function of the Rates and Regulatory Matters Department.

26

1 Q. Have you prepared an exhibit that contains information to which you will
2 refer in your testimony?

3 A. Yes, I have.

4 Counsel: We ask that Ms. Martin's Exhibit consisting of
5 fourteen schedules be marked as Exhibit No. _____ (RJM-2).

6

7 Q. Are you familiar with the Fuel and Purchased Power (Energy) estimated
8 true-up calculations for the period of January 2006 through December
9 2006 and the Purchased Power Capacity Cost estimated true-up
10 calculations for the period of January 2006 through December 2006 set
11 forth in your exhibit?

12 A. Yes, these documents were prepared under my supervision.

13

14 Q. Have you verified that to the best of your knowledge and belief, the
15 information contained in these documents is correct?

16 A. Yes, I have.

17

18 Q. How were the estimated true-ups for the current period calculated for both
19 fuel and purchased power capacity?

20 A. In each case, the estimated true-up calculations include six months of
21 actual data and six months of estimated data.

22

23 Q. Ms. Martin, what has Gulf calculated as the fuel cost recovery true-up to
24 be applied in the period January 2007 through December 2007?

25 A. The fuel cost recovery true-up for this period is an increase of .3331¢/kwh.

1 As shown on Schedule E-1A, this includes an estimated under-recovery
2 for the January through December 2006 period of \$18,242,487, plus a
3 final under-recovery for the January through December 2005 period of
4 \$20,174,117 (see Schedule 1 of Exhibit TAD-1 in this docket filed on
5 March 1, 2006). The resulting total under-recovery of \$38,416,604 will be
6 included for recovery during 2007.

7
8 Q. Ms. Martin, you stated earlier that you are responsible for the Purchased
9 Power Capacity Cost true-up calculation. Which schedules of your exhibit
10 relate to the calculation of these factors?

11 A. Schedules CCE-1a, CCE-1b and CCE-4 of my exhibit relate to the
12 Purchased Power Capacity Cost true-up calculation to be applied in the
13 January 2007 through December 2007 period.

14
15 Q. What has Gulf calculated as the purchased power capacity factor true-up
16 to be applied in the period January 2007 through December 2007?

17 A. The true-up for this period is a decrease of .0012¢/kwh as shown on
18 Schedule CCE-1a. This includes an estimated over-recovery of \$24,639
19 for January 2006 through December 2006. It also includes a final over-
20 recovery of \$112,632 for the period of January 2005 through December
21 2005 (see Schedule CCA-1 of Exhibit TAD-1 in this docket filed March 1,
22 2006). The resulting total over-recovery of \$137,271 will be refunded to
23 customers during 2007.

24
25 Q. Ms. Martin, does this conclude your testimony?

26 A. Yes.

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony and Exhibit of

4 Rhonda J. Martin

5 Docket No. 060001-EI

6 Date of Filing: September 1, 2006

7

8 Q. Please state your name, business address and occupation.

9

10 A. My name is Rhonda Martin. My business address is One Energy Place,

11

12 Pensacola, Florida 32520-0780. I am the Supervisor of Rates and

13

14 Regulatory Matters at Gulf Power Company.

15

16 Q. Please briefly describe your educational background and business

17

18 experience.

19

20 A. I graduated from the University of West Florida in Pensacola, Florida in

21

22 1994 with a Bachelor of Arts Degree in Accounting. I am also a licensed

23

24 Certified Public Accountant and a member of the Florida Institute of

25

26 Certified Public Accountants. I joined Gulf Power in 1994 as an

27

28 Accountant. Prior to assuming my current position, I have held various

29

30 positions of increasing responsibility with Gulf as an accountant in the

31

32 Accounting Services, Financial Reporting, and Corporate Accounting

33

34 Departments and as Supervisor of Financial Planning. In April 2006, I

35

36 joined the Rates and Regulatory Matters area.

37

38 My responsibilities include supervision of: tariff administration, cost

39

40 of service activities, calculation of cost recovery factors, and the regulatory

41

42 filing function of the Rates and Regulatory Matters Department.

1 Q. Have you previously filed testimony before this Commission in this on-going
2 docket?

3 A. Yes.

4

5 Q. What is the purpose of your testimony?

6 A. The purpose of my testimony is to discuss the calculation of Gulf Power's fuel
7 cost recovery factors for the period January 2007 through December 2007. I
8 will also discuss the calculation of the purchased power capacity cost recovery
9 factors for the period January 2007 through December 2007.

10

11 Q. Have you prepared an exhibit that contains information to which you will refer
12 in your testimony?

13 A. Yes. My exhibit consists of 15 schedules, each of which was prepared under
14 my direction, supervision, or review.

15 Counsel: We ask that Ms. Martin's Exhibit
16 consisting of 15 schedules,
17 be marked as Exhibit No. _____(RJM-3).

18

19 Q. Ms. Martin, what is the levelized projected fuel factor for the period January
20 2007 through December 2007?

21 A. Gulf has proposed a levelized fuel factor of 3.939¢/kwh. This factor is based
22 on projected fuel and purchased power energy expenses for January 2007
23 through December 2007 and projected kwh sales for the same period, and
24 includes the true-up and GPIF amounts. This levelized fuel factor has not
25 been adjusted for line losses.

1 Q. How does the levelized fuel factor for the projection period compare with the
2 levelized fuel factor for the current period?

3 A. The projected levelized fuel factor for 2007 is .863 ¢/kwh more or 28 percent
4 higher than the levelized fuel factor for 2006 upon which current fuel factors
5 are based.

6

7 Q. Please explain the calculation of the true-up amount included in the levelized
8 fuel factor for the period January 2007 through December 2007.

9 A. As shown on Schedule E-1A of my exhibit, the true-up amount of \$46,679,464
10 to be collected during 2007 includes an estimated under-recovery for the
11 January through December 2006 period of \$26,505,347, plus a final under-
12 recovery for the January through December 2005 period of \$20,174,117. The
13 estimated under-recovery for the January through December 2006 period has
14 been revised to include 7 months of actual data and 5 months of estimated
15 data as reflected on my revised Schedule E-1B.

16

17 Q. What has been included in this filing to reflect the GPIF reward/penalty for the
18 period of January 2005 through December 2005?

19 A. The GPIF result is shown on Line 33 of Schedule E-1 as a decrease of
20 .0073¢/kwh, thereby penalizing Gulf \$842,874.

21

22 Q. What is the appropriate revenue tax factor to be applied in calculating the
23 levelized fuel factor?

24 A. A revenue tax factor of 1.00072 has been applied to all jurisdictional fuel costs
25 as shown on Line 31 of Schedule E-1.

1 Q. Ms. Martin, how were the line loss multipliers used on Schedule E-1E
2 calculated?

3 A. The line loss multipliers were calculated in accordance with procedures
4 approved in prior filings and were based on Gulf's latest mwh Load Flow
5 Allocators.

6

7 Q. Ms. Martin, what fuel factor does Gulf propose for its largest group of
8 customers (Group A), those on Rate Schedules RS, GS, GSD, and OSIII?

9 A. Gulf proposes a standard fuel factor, adjusted for line losses, of 3.960¢/kwh
10 for Group A. Fuel factors for Groups A, B, C, and D are shown on Schedule
11 E-1E. These factors have all been adjusted for line losses.

12

13 Q. Ms. Martin, how were the time-of-use fuel factors calculated?

14 A. The time-of-use fuel factors were calculated based on projected loads and
15 system lambdas for the period January 2007 through December 2007. These
16 factors included the GPIF and true-up, and were adjusted for line losses.
17 These time-of-use fuel factors are also shown on Schedule E-1E.

18

19 Q. How does the proposed fuel factor for Rate Schedule RS compare with the
20 factor applicable to December 2006 and how would the change affect the cost
21 of 1,000 kwh on Gulf's residential rate RS?

22 A. The current fuel factor for Rate Schedule RS applicable through December
23 2006 is 3.092¢/kwh compared with the proposed factor of 3.960¢/kwh. For a
24 residential customer who uses 1,000 kwh in January 2007, the fuel
25 portion of the bill would increase from \$30.92 to \$39.60.

1 Q. Has Gulf updated its estimates of the as-available avoided energy costs to be
2 shown on COG1 as required by Order No. 13247 issued May 1, 1984, in
3 Docket No. 830377-EI and Order No. 19548 issued June 21, 1988, in Docket
4 No. 880001-EI?

5 A. Yes. A tabulation of these costs is set forth in Schedule E-11 of my exhibit.
6 These costs represent the estimated averages for the period from January
7 2007 through December 2008.

8
9 Q. What amount have you calculated to be the appropriate benchmark level for
10 calendar year 2007 gains on non-separated wholesale energy sales eligible
11 for a shareholder incentive?

12 A. In accordance with Order No. PSC-00-1744-AAA-EI, a benchmark level of
13 \$3,092,606 has been calculated for 2007. The actual gains for 2004, 2005,
14 and the estimated gains for 2006 on all non-separated sales have been
15 averaged to determine the minimum projected threshold for 2007 that must be
16 achieved before shareholders may receive any incentive. As demonstrated
17 on Schedule E-6, page 2 of 2, Gulf's projection reflects a credit to customers
18 of 100 percent of the gains on non-separated sales for 2007 for the months
19 January through October. In November, the estimated benchmark of
20 \$3,092,606 is expected to be met. Therefore, based on Order No. PSC-00-
21 1744-PAA-EI, issued September 26, 2000, Gulf has calculated the gains
22 above the threshold for November and December and applied the 80%/20%
23 split between ratepayers and shareholders, respectively.

24
25

1 Q. You stated earlier that you are responsible for the calculation of the purchased
2 power capacity cost (PPCC) recovery factors. Which schedules of your
3 exhibit relate to the calculation of these factors?

4 A. Schedule CCE-1, including CCE-1a and CCE-1b, Schedule CCE-2, and
5 Schedule CCE-4 of my exhibit relate to the calculation of the PPCC recovery
6 factors for the period January 2007 through December 2007.

7

8 Q. Please describe Schedule CCE-1 of your exhibit.

9 A. Schedule CCE-1 shows the calculation of the amount of capacity payments to
10 be recovered through the PPCC Recovery Clause. Mr. Ball has provided me
11 with Gulf's projected purchased power capacity transactions. Gulf's total
12 projected net capacity expense which includes a credit for transmission
13 revenue for the period January 2007 through December 2007 is \$32,623,193.
14 The jurisdictional amount is \$31,529,897. This amount is added to the total
15 true-up amount to determine the total purchased power capacity transactions
16 that would be recovered in the period.

17

18 Q. Has there been any change that would affect the capacity clause estimated
19 true-up for 2006 filed by Gulf on August 8, 2006?

20 A. Yes. The estimated true-up for 2006 now includes actual information through
21 July.

22

23 Q. What methodology was used to allocate the capacity payments to rate class?

24 A. As required by Commission Order No. 25773 in Docket No. 910794-EQ, the
25 revenue requirements have been allocated using the cost of service

1 methodology used in Gulf's last rate case and approved by the Commission in
2 Order No. PSC-02-0787-FOF-EI issued June 10, 2002, in Docket No. 010949-
3 EI. For purposes of the PPCC Recovery Clause, Gulf has allocated the net
4 purchased power capacity costs to rate class with 12/13th on demand and
5 1/13th on energy. This allocation is consistent with the treatment accorded to
6 production plant in the cost of service study used in Gulf's last rate case.

7
8 Q. How were the allocation factors calculated for use in the PPCC Recovery
9 Clause?

10 A. The allocation factors used in the PPCC Recovery Clause have been
11 calculated using the 2003 load data filed with the Commission in accordance
12 with FPSC Rule 25-6.0437. The calculations of the allocation factors are
13 shown in columns A through I on Page 1 of Schedule CCE-2.

14
15 Q. Please describe the calculation of the cents/kwh factors by rate class used to
16 recover purchased power capacity costs.

17 A. As shown in columns A through D on page 2 of Schedule CCE-2, 12/13th of
18 the jurisdictional capacity cost to be recovered is allocated to rate class based
19 on the demand allocator. The remaining 1/13th is allocated based on energy.
20 The total revenue requirement assigned to each rate class shown in column E
21 is then divided by that class's projected kwh sales for the twelve-month period
22 to calculate the PPCC recovery factor. This factor would be applied to each
23 customer's total kwh to calculate the amount to be billed each month.

24
25

1 Q. What is the amount related to purchased power capacity costs recovered
2 through this factor that will be included on a residential customer's bill for
3 1,000 kwh?

4 A. The purchased power capacity costs recovered through the clause for a
5 residential customer who uses 1,000 kwh will be \$3.11.

6

7 Q. When does Gulf propose to collect these new fuel charges and purchased
8 power capacity charges?

9 A. The fuel and capacity factors will be effective beginning with Cycle 1 billings in
10 January 2007 and continuing through the last billing cycle of December 2007.

11

12 Q. Ms. Martin, does this conclude your testimony?

13 A. Yes.

14

15

16

17

18

19

20

21

22

23

24

25

1 MR. BADDERS: The next witness is Witness
2 Noack. I believe the same is also true with regard to
3 her projections and target filing testimony, which would
4 include both Exhibits 27 and 28.

5 CHAIRMAN EDGAR: Is there any objection to
6 entering the prefiled testimony of Witness Noack into
7 the record?

8 MS. CHRISTENSEN: No objection.

9 MR. McWHIRTER: No objection.

10 CHAIRMAN EDGAR: Then the prefiled testimony
11 of Ms. Noack and her -- excuse me, of Witness Noack and
12 Exhibits 27 and 28 will be entered into the record.

13 MS. BENNETT: Can I clarify just a moment,
14 Madam Chair?

15 CHAIRMAN EDGAR: You may, Ms. Bennett.

16 MS. BENNETT: First, Ms. Noack will appear
17 later on the dead band issue, so we will be entering
18 just the testimony for April and --

19 MR. BADDERS: That is correct. We would enter
20 just the April and September testimony. The August
21 testimony would still be outstanding.

22 CHAIRMAN EDGAR: Okay. For clarification, the
23 April and September prefiled testimony is entered into
24 the record, and the August testimony we will take up
25 later in this proceeding.

1 MR. BADDERS: Right. And I do believe I
2 misspoke on the exhibits. I believe for Witness Martin
3 it's 25 through 27, and for Noack, it's 28 and 29.

4 CHAIRMAN EDGAR: So noted.

5 (Gulf Power Company Exhibits Number 28 and 29
6 were admitted into evidence.)

7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 L. S. Noack
5 Docket No. 060001-EI
6 Date of Filing April 3, 2006

7 Q. Please state your name, address, and occupation.

8 A. My name is Lonzelle S. Noack. My business address is
9 One Energy Place, Pensacola, Florida 32520-0335. My
10 current job position is Power Generation Specialist,
11 Senior for Gulf Power Company.

12 Q. Please describe your educational and business
13 background.

14 A. I received my Bachelor of Science degree in
15 Environmental Engineering from the University of
16 Florida in 1995 and received my Master of Business
17 Administration degree from the University of West
18 Florida in 2000. I joined Gulf Power in 1995 as an
19 Environmental Engineer and served in that role with
20 increasing levels of responsibility for over six years.
21 Major responsibilities included coordination of federal
22 and state air-related compliance testing for all Gulf
23 Power generating units, management of the Continuous
24 Emission Monitoring (CEM) System program at each of the
25 Company's generating facilities, and coordination of

1 Counsel: We ask that Ms. Noack's exhibit,
2 consisting of five schedules, be marked for
3 identification as Exhibit__ (LSN-1).
4

5 Q. Are there any issues related to the GPIF targets for
6 this period that were filed with the Commission on
7 September 9, 2004, in Docket No. 040001-EI that may
8 affect the validity of those targets for this period?

9 A. Yes. Plant Daniel Units 1 and 2, which had been
10 burning a high-Btu bituminous coal for several years,
11 switched to a blend of approximately 60% high-Btu
12 bituminous coal and 40% low-Btu sub-bituminous coal in
13 March of 2004. This change in fuel mix was due to
14 economic conditions and results in lower costs to
15 customers than if the units continued burning the high-
16 Btu coal only. However, this change in fuel also
17 results in an increase in the heat rates of these units
18 above the targets set for this period. This increase
19 is not an indication of a change in unit efficiency but
20 is more a reflection of the change in heat content and
21 properties of the new fuel mix being burned.

22 Because the heat rate targets for this period were
23 set according to the GPIF Implementation Manual, which
24 required the targets to be set based on the historical
25 high-Btu coal burn for Daniel Units 1 and 2, the heat

1 rate targets for this period are only valid for these
2 units when burning high-Btu coal. Consequently, there
3 is no reasonable way to determine what portion of the
4 actual unit heat rates are due to unit performance and
5 what portion is due to the lower-Btu fuel mix. The
6 GPIF process was not established to reward or penalize
7 units for fuel switching; therefore, the heat rate
8 targets set for this period for Daniel Units 1 and 2
9 are not applicable during the months when the units
10 burned the low-Btu fuel mix.

11
12 Q. Please describe how this change in fuel mix is being
13 addressed in this filing.

14 A. In accordance with past Commission Orders, including
15 Commission Orders PSC-04-1276-FOF-EI and PSC-05-1252-
16 FOF-EI, Plant Daniel Units 1 and 2 are excluded from
17 the GPIF heat rate calculations for the months when the
18 low-Btu fuel mix was burned. This was accomplished by
19 setting the units' Adjusted Actual Heat Rates equal to
20 their respective Target Heat Rates indicated on lines 1
21 and 5 of Pages 16 and 17 of Schedule 3 for each month
22 beginning with January through December 2005. This
23 results in producing neither a reward nor a penalty for
24 heat rate for these two units for these months when the
25 units were burning the low-Btu fuel mix.

1
2 It should be noted that the Btu/lb independent
3 variable that was stipulated and approved in Commission
4 Order PSC-99-2512-FOF-EI was added to the target heat
5 rate equations for Daniel Units 1 and 2 beginning with
6 the 2006 GPIF Target Filing that was approved in
7 Commission Order PSC-05-1252-FOF-EI. This process will
8 account for the change in fuel mix for these units in
9 the next Results Filing to be filed in Spring of 2007.

10
11 Q. Is there any other information that has been supplied
12 to the Commission pertaining to this GPIF period that
13 requires amendment?

14 A. Yes. Some corrections have been made to the actual
15 unit performance data, which was submitted monthly to
16 the Commission during this time period. These
17 corrections are based on discoveries made during the
18 final data review to ensure the accuracy of the
19 information reported in this filing. The actual unit
20 performance data tables on Pages 16 through 31 of
21 Schedule 5 of Exhibit_(LSN-1) incorporate these
22 changes. The data contained in these tables is the
23 data upon which the GPIF calculations were made.

24
25 Q. Would you now review the Company's equivalent

1 availability results for the period?

2 A. Actual equivalent availability and adjusted actual
3 equivalent availability figures for each of the
4 Company's GPIF units are shown on Page 15 of Schedule
5 5. Pages 3 through 10 of Schedule 2 contain the
6 calculations for the adjusted actual equivalent
7 availabilities.

8 A calculation of GPIF availability points based on
9 these availabilities and the targets established by
10 Commission Order PSC-04-1276-FOF-EI is on Page 11 of
11 Schedule 2. The results are: Crist 4, -10.00 points;
12 Crist 5, -10.00 points; Crist 6, +10.00 points; Crist
13 7, -10.00 points; Smith 1, +10.00 points; Smith 2,
14 +10.00 points; Daniel 1, -10.00 points; and Daniel 2, -
15 6.47 points.

16

17 Q. What were the heat rate results for the period?

18 A. The detailed calculations of the actual average net
19 operating heat rates for the Company's GPIF units are
20 on Pages 2 through 9 of Schedule 3.

21 As was done for the prior GPIF periods, and as
22 indicated on Pages 10 through 17 of Schedule 3, the
23 target equations were used to adjust actual results to
24 the target bases. These equations, submitted in
25 September 2004, are shown on Page 20 of Schedule 3.

1 As calculated on Page 21 of Schedule 3, the
2 adjusted actual average net operating heat rates
3 correspond to the following GPIF unit heat rate points:
4 -6.87 for Crist 4, -4.40 for Crist 5, -4.60 for Crist
5 6, -8.09 for Crist 7, 0.00 for Smith 1, -5.84 for Smith
6 2, 0.00 for Daniel 1, and 0.00 for Daniel 2.

7
8 Q. What number of Company points was achieved during the
9 period, and what reward or penalty is indicated by
10 these points according to the GPIF procedure?

11 A. Using the unit equivalent availability and heat rate
12 points previously mentioned, along with the appropriate
13 weighting factors, the number of Company points
14 achieved is -3.59, as indicated on Page 2 of Schedule
15 4. This calculated to a penalty in the amount of
16 \$842,874.

17
18 Q. Would you please summarize your testimony?

19 A. Yes. In view of the adjusted actual equivalent
20 availabilities, as shown on Page 11 of Schedule 2, and
21 the adjusted actual average net operating heat rates
22 achieved, as shown on Page 21 of Schedule 3, evidencing
23 the Company's performance for the period, Gulf
24 calculates a penalty in the amount of \$842,874 as
25 provided for by the GPIF plan.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

Q. Does this conclude your testimony?

A. Yes.

1 **GULF POWER COMPANY**

2 **Before the Florida Public Service Commission**

3 **Direct Testimony of**

4 **L. S. Noack**

5 **Docket No. 060001-EI**

6 **Date of Filing: September 1, 2006**

7

8 Q. Please state your name, address, and occupation.

9 A. My name is Lonzelle S. Noack. My business address is One Energy Place,
10 Pensacola, Florida 32520-0335. My current job position is Power Generation
11 Specialist, Senior for Gulf Power Company.

12

13 Q. Please describe your educational and business background.

14 A. I received my Bachelor of Science degree in Environmental Engineering from the
15 University of Florida in 1995 and received my Master of Business Administration
16 degree from the University of West Florida in 2000. I joined Gulf Power in 1995
17 as an Environmental Engineer and served in that role with increasing levels of
18 responsibility for over six years. Major responsibilities included coordination of
19 federal and state air-related compliance testing for all Gulf Power generating units,
20 management of the Continuous Emission Monitoring (CEM) System program at
21 each of the Company's generating facilities, and coordination of the Company's air
22 compliance reporting to state and federal regulatory agencies. I was also
23 responsible for serving as Gulf's Environmental Subject Matter Expert on
24 Company and system-wide compliance teams. As previously mentioned in my
25 testimony, my current job position is Power Generation Specialist, Senior at Gulf

1 Power Company. In this position, I am responsible for preparing all GPIF filings
2 as well as other generating plant reliability and heat rate performance reporting.

3

4 Q. What is the purpose of your testimony in this proceeding?

5 A. The purpose of my testimony is to present GPIF targets for Gulf Power Company for the
6 period of January 1, 2007 through December 31, 2007.

7

8 Q. Have you prepared an exhibit that contains information to which you will refer in
9 your testimony?

10 A. Yes. I have prepared one exhibit consisting of three schedules.

11

12 Q. Was this exhibit prepared by you or under your direction and supervision?

13 A. Yes, it was.

14

15 Counsel: We ask that Ms. Noack's exhibit be marked for identification as
16 Exhibit_(LSN-2).

17

18 Q. Which units does Gulf propose to include under the GPIF for the subject period?

19 A. We propose that Crist Units 4, 5, 6, and 7, Smith Units 1 and 2, and Daniel Units 1
20 and 2, continue to be the Company's GPIF units. The projected net generation
21 from these units, which represent all of Gulf's qualifying base and intermediate
22 load units for GPIF, is approximately 86.39% of Gulf's projected net generation
23 for 2007.

24

25 Q. What are the target heat rates Gulf proposes to use in the GPIF for these units for

1 the performance period January 1, 2007 through December 31, 2007?

2 A. I would like to refer you to Page 45 of Schedule 1 of my Exhibit_(LSN-2) where
3 these targets are listed.

4

5 Q. How were these proposed target heat rates determined?

6 A. They were determined according to the GPIF Implementation Manual procedures
7 for Gulf. For Daniel Units 1 and 2, the Btu/lb independent variable that was
8 stipulated and approved in Commission Order PSC-99-2512-FOF-EI and
9 referenced in the 2005 GPIF Target Filing, Docket No. 040001-EI, was added to
10 the regression.

11

12 Q. Describe how the targets were determined for Gulf's proposed GPIF units.

13 A. Page 2 of Schedule 1 of Exhibit_(LSN-2) shows the target average net operating
14 heat rate equations for the proposed GPIF units, and Pages 4 through 41 of
15 Schedule 1 contain the weekly historical data used for the statistical development
16 of these equations. Pages 42 through 44 of Schedule 1 present the calculations that
17 provide the unit target heat rates from the target equations. For Daniel Units 1 and
18 2, the estimates of the monthly Btu/lb for 2007 used to determine the heat rate
19 targets for these units are included on Page 44 of Schedule 1.

20

21 Q. Were the maximum and minimum attainable heat rates for each proposed GPIF
22 unit, indicated on Page 45 of Schedule 1 of Exhibit_(LSN-2), calculated according
23 to the appropriate GPIF Implementation Manual procedures?

24 A. Yes.

25

- 1 Q. What are the proposed target, maximum, and minimum equivalent availabilities for
2 Gulf's units?
- 3 A. The target, maximum, and minimum equivalent availabilities are listed on Page 4
4 of Schedule 2 of Exhibit_(LSN-2).
5
- 6 Q. How were the target equivalent availabilities determined?
- 7 A. The target equivalent availabilities were determined according to the standard
8 GPIF Implementation Manual procedures for Gulf and are presented on Page 2 of
9 Schedule 2 of Exhibit_(LSN-2).
10
- 11 Q. How were the maximum and minimum attainable equivalent availabilities
12 determined for each unit?
- 13 A. The maximum and minimum attainable equivalent availabilities, which are
14 presented along with their respective target availabilities on Page 4 of Schedule 2
15 of Exhibit_(LSN-2), were determined per GPIF Implementation Manual
16 procedures for Gulf.
17
- 18 Q. Ms. Noack, has Gulf completed the GPIF minimum filing requirements data
19 package?
- 20 A. Yes, we have completed the minimum filing requirements data package. Schedule
21 3 of Exhibit_(LSN-2) contains this information.
22
- 23 Q. Ms. Noack, would you please summarize your testimony?
- 24 A. Yes. Gulf asks that the Commission accept:
25

- 1 1. Crist Units 4, 5, 6 and 7, Smith Units 1 and 2, and Daniel Units 1 and 2 for
2 inclusion under the GPIF for the period of January 1, 2007 through
3 December 31, 2007.
- 4
- 5 2. The target, maximum attainable, and minimum attainable average net
6 operating heat rates, as proposed by the Company and as shown on Page
7 45 of Schedule 1 and also on Page 5 of Schedule 3 of Exhibit_(LSN-2).
- 8
- 9 3. The target, maximum attainable, and minimum attainable equivalent
10 availabilities, as proposed by the Company and as shown on Page 4 of
11 Schedule 2 and also on Page 5 of Schedule 3 of Exhibit_(LSN-2).
- 12
- 13 4. The weekly average net operating heat rate least squares regression
14 equations, shown on Page 2 of Schedule 1 and also on Pages 20 through
15 35 of Schedule 3 of Exhibit_(LSN-2), for use in adjusting the annual
16 actual unit heat rates to target conditions.

17

18 Q. Ms. Noack, does this conclude your testimony?

19 A. Yes.

20

21

22

23

24

25

1 MS. HELTON: Madam Chairman, this is --

2 CHAIRMAN EDGAR: Ms. Helton, yes.

3 MS. HELTON: Just for purposes of
4 clarification of the record -- and I apologize. This is
5 probably something I should have checked out before
6 mentioning it, but do we need to mention on the record
7 that Ms. Martin is adopting the prefiled testimony of
8 Terry A. Davis, or is that already made clear enough?

9 MR. BADDERS: I believe we made that clear at
10 the prehearing, and I believe it appears in the
11 prehearing order, but at the Commission's pleasure, we
12 can do that.

13 MR. HORTON: I just think stating it on the
14 record is probably good enough.

15 CHAIRMAN EDGAR: Okay. Then once again, for
16 the record, Witness Martin has also adopted the prefiled
17 testimony and exhibits of Witness Davis.

18

19

20

21

22

23

24

25

GULF POWER COMPANY

Before the Florida Public Service Commission
Prepared Direct Testimony and Exhibit of
Terry A. Davis
Docket No. 060001-EI
Fuel and Purchased Power Capacity Cost Recovery
Date of Filing: March 1, 2006

1
2
3
4
5
6
7 Q. Please state your name, business address and occupation.

8 A. My name is Terry Davis. My business address is One
9 Energy Place, Pensacola, Florida 32520-0780. I am the
10 Supervisor of Treasury and Regulatory Matters at Gulf
11 Power Company.

12
13 Q. Please briefly describe your educational background and
14 business experience.

15 A. I graduated in 1979 from Mississippi College in Clinton,
16 Mississippi with a Bachelor of Science Degree in
17 Business Administration and a major in Accounting.
18 Prior to joining Gulf Power, I was an accountant for
19 Geophysical Field Surveys, a seismic survey firm in
20 Jackson, Mississippi. In that capacity, my
21 responsibilities included accounts receivable, accounts
22 payable, sales, use, and fuel tax returns, and various
23 other accounting activities. In 1986, I joined Gulf
24 Power as an Associate Accountant in the Plant Accounting
25 Department. Since then, I have held various positions

1 of increasing responsibility with Gulf Power in Accounts
2 Payable, Financial Reporting, and Cost Accounting. In
3 1993, I joined the Rates and Regulatory Matters area,
4 where I have participated with increasing responsibility
5 in activities related to the cost recovery clauses, the
6 rate case, budgeting, and other regulatory functions.
7 In 2003, I was promoted to my current position.

8 My responsibilities now include supervision of:
9 tariff administration, cost of service activities,
10 calculation of cost recovery factors, the regulatory
11 filing function of the Rates and Regulatory Matters
12 Department, and various treasury activities.

13

14 Q. Have you prepared an exhibit that contains information
15 to which you will refer in your testimony?

16 A. Yes, I have.

17 Counsel: We ask that Ms. Davis' Exhibit
18 consisting of five schedules be
19 marked as Exhibit No. _____ (TAD-1).

20

21 Q. Are you familiar with the Fuel and Purchased Power
22 (Energy) true-up calculations for the period of January
23 2005 through December 2005 and the Purchased Power
24 Capacity Cost true-up calculations for the period of

25

1 January 2005 through December 2005 set forth in your
2 exhibit?

3 A. Yes. These documents were prepared under my direction.

4

5 Q. Have you verified that to the best of your knowledge and
6 belief, the information contained in these documents is
7 correct?

8 A. Yes, I have.

9

10 Q. What is the amount to be refunded or collected through
11 the fuel cost recovery factors in the period January
12 2007 through December 2007?

13 A. A net amount to be collected of \$20,174,117 was
14 calculated as shown on Schedule 1 of my exhibit.

15

16 Q. How was this amount calculated?

17 A. The \$20,174,117 was calculated by taking the difference
18 in the estimated January 2005 through December 2005
19 under-recovery of \$30,102,348 and the actual under-
20 recovery of \$50,276,465, which is the sum of the Period-
21 to-Date amounts on lines 7 and 8 shown on Schedule A-2,
22 page 2, of the monthly filing for December 2005. The
23 estimated true-up amount for this period was approved in
24 Order No. PSC-05-1252-FOF-EI dated December 23, 2005.
25 Additional details supporting the approved estimated

1 true-up amount are included on revised Schedule E1-A
2 filed September 16, 2005.

3

4 Q. Ms. Davis has the estimated benchmark level for gains on
5 non-separated wholesale energy sales eligible for a
6 shareholder incentive been updated for 2006?

7 A. Yes, it has.

8

9 Q. What is the actual threshold for 2006?

10 A. Based on actual data for 2003, 2004, and now 2005, the
11 threshold is calculated to be \$3,546,453.

12

13 Q. The Commission approved Gulf's hedging program in
14 October 2002. What incremental hedging support costs
15 related to administering Gulf's approved hedging program
16 is Gulf seeking to recover for 2005?

17 A. Gulf has included \$43,640 as shown on the December 2005
18 Period-to-Date Schedule A-1 for incremental hedging
19 support costs related to administering the approved
20 hedging program during the 2005 recovery period.

21

22 Q. Is Gulf seeking to recover any gains or losses from
23 hedging settlements in the 2005 recovery period?

24 A. Yes. On the December 2005 Fuel Schedule A-1, Period to
25 Date, Gulf has recorded a net gain of \$22,571,977
26 related to hedging activities in 2005. Mr. Ball will

1 address the details of those hedging activities in his
2 testimony.

3

4 Q. Ms. Davis, you stated earlier that you are responsible
5 for the Purchased Power Capacity Cost Recovery true-up
6 calculation. Which schedules of your exhibit relate to
7 the calculation of these factors?

8 A. Schedules CCA-1, CCA-2, CCA-3 and CCA-4 of my exhibit
9 relate to the Purchased Power Capacity Cost Recovery
10 true-up calculation for the period January 2005 through
11 December 2005.

12

13 Q. What is the amount to be refunded or collected in the
14 period January 2007 through December 2007?

15 A. An amount to be refunded of \$112,632 was calculated as
16 shown in Schedule CCA-1, of my exhibit.

17

18 Q. How was this amount calculated?

19 A. The \$112,632 was calculated by taking the difference in
20 the estimated January 2005 through December 2005 over-
21 recovery of \$913,842 and the actual over-recovery of
22 \$1,026,474, which is the sum of lines 11 and 12 under
23 the total column of Schedule CCA-2. The estimated true-
24 up amount for this period was approved in Order No. PSC-
25 05-1252-FOF-EI dated December 23, 2005. Additional

1 details supporting the approved estimated true-up amount
2 are included on Schedule CCE-1A filed September 16,
3 2005.

4

5 Q. Please describe Schedules CCA-2 and CCA-3 of your
6 exhibit.

7 A. Schedule CCA-2 shows the calculation of the actual over-
8 recovery of purchased power capacity costs for the
9 period January 2005 through December 2005. Schedule
10 CCA-3 of my exhibit is the calculation of the interest
11 provision on the over-recovery for the period January
12 2005 through December 2005. This is the same method of
13 calculating interest that is used in the Fuel and
14 Purchased Power (Energy) Cost Recovery Clause and the
15 Environmental Cost Recovery Clause.

16

17 Q. Please describe Schedule CCA-4 of your exhibit.

18 A. Schedule CCA-4 provides additional details related to
19 Lines 1 and 2 of Scheduled CCA-2. This information is
20 provided as a result of Staff's request.

21

22 Q. Ms. Davis, does this complete your testimony?

23 A. Yes, it does.

24

25

1 MR. BADDERS: Thank you. I believe that
2 concludes the Gulf witnesses for this section.

3 CHAIRMAN EDGAR: That is my understanding.
4 And it looks like that's a good time for us to break, so
5 we will do that here in a few moments.

6 Are there any questions, comments, concerns
7 that we should address before we go on break to resume
8 again in the morning?

9 Okay. Seeing none, then we are on break until
10 9:30 tomorrow morning, and we will begin with Witness
11 Portuondo.

12 (Proceedings adjourned at 5:08 p.m.)
13
14
15
16
17
18
19
20
21
22
23
24
25

