

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. UNDOCKETED

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

In the Matter of
INFORMATIONAL WORKSHOP ON
RENEWABLE GENERATION.



ELECTRONIC VERSIONS OF THIS TRANSCRIPT ARE
A CONVENIENCE COPY ONLY AND ARE NOT
THE OFFICIAL TRANSCRIPT OF THE HEARING,
THE .PDF VERSION INCLUDES PREFILED TESTIMONY.

VOLUME 1

Pages 1 through 126

PROCEEDINGS: WORKSHOP

BEFORE: CHAIRMAN LISA POLAK EDGAR
 COMMISSIONER MATTHEW M. CARTER, II
 COMMISSIONER KATRINA J. TEW

DATE: Friday, January 19, 2007

TIME: Commenced at 9:30 a.m.

PLACE: Betty Easley Conference Center
 Room 148
 4075 Esplanade Way
 Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR
 Official Commission Reporter
 (850) 413-6732

	PAGE
1	
2	PRESENTATIONS BY:
3	JAY LEVENSTEIN 6
4	SUSAN GLICKMAN 17
5	ALLAN GUYET 35
6	DR. JAMES M. FENTON 42
7	DR. ANN WILKIE 56
8	JOE TRESHLER 70
9	MARC BRUNER 79
10	STEVE DAVIS 91
11	DAVID HILL 98
12	DAVID DEWIS 107
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

P R O C E E D I N G S

1
2 CHAIRMAN EDGAR: Good morning. We are going to get
3 started here in just a minute. Briefly, before we start, a
4 housekeeping detail or details. I understand that in the back
5 in that direction, that there is a sign-up sheet, and we are so
6 grateful for everybody's interest and we would love to have
7 your contact information. So if you haven't, at some point
8 during the day put yourself and your information down on the
9 sign-up sheet.

10 I also understand that there are copies of
11 presentations that have come in to us prior to this meeting for
12 the discussion that we are going to have today. And
13 presentations will be available on the website, Kathy?

14 MS. LEWIS: Yes, ma'am. They should be on the
15 website by tomorrow, or certainly by Monday.

16 CHAIRMAN EDGAR: So please go to our ever wonderfully
17 current website and you can download the presentations here
18 very soon.

19 Welcome, everybody. We are so glad for your interest
20 and for your willingness to participate in our discussions and
21 in our processes. Your expertise is a very, very important
22 part of what we are hoping that we can do and contribute to,
23 which is dialogue, discussion, and action for the state of
24 Florida. Beginning past months, a big thing for us today and,
25 of course, trying to map out actions and plans and strategies

1 for the next months and the next years. We know here at the
2 Commission that it is essential that Florida maintain a
3 reliable and secure supply of electricity. That is part of our
4 charge and our mandate here at the Public Service Commission.
5 We also know and we fully support the position that greater use
6 and development of renewable energy sources needs to be a part
7 of Florida's energy mix.

8 At our agenda conference last week, the Commission
9 approved a rule to facilitate an increase in the use of
10 renewable energy to help meet the future energy needs of our
11 growing state. This rule is the culmination of a great deal of
12 effort and cooperation on the part of many, many interested
13 parties. Our staff, all Commissioners were very, very
14 involved, and I am very proud of the product that we were able
15 to pass within the last, oh, a week or two ago, I believe it
16 was.

17 I also think that the process that we were able to go
18 through to get us to that product is a very good prelude for
19 where we are now, which is everybody working together, putting
20 forth concerns, putting forth suggestions, putting forth
21 language, and letting us all come to the table, have open and
22 transparent discussions, and keep the discussion and the agenda
23 moving forward. I do firmly believe that the rule that we
24 passed two years ago will provide financial inducement to
25 renewable providers and that is an important step. But there

1 are many other steps to be taken and many other things that we
2 think that as a Commission we can contribute to, and that is
3 where we are asking, again, for your expertise and for your
4 assistance both with suggestions, with big ideas, and also
5 helping us with the details.

6 Today we're here to begin to lay a sound foundation
7 for our further efforts to encourage renewable generation. We
8 have chosen three items to focus on today. The first, without
9 financing and cost-recovery constraints, how much renewable
10 energy can be available for electric power generation in the
11 next one to five years. In other words, what is the potential
12 for renewable energy in Florida. We want to look at the
13 requirements for financing renewable energy projects from the
14 perspective of the financial community and from the perspective
15 of the renewable developers.

16 And the third point, what is required from the public
17 and from the private sectors to accelerate and to increase the
18 deployment of renewable energy in Florida. We do have a full
19 agenda. We have a full day, but it is going to be a very
20 interesting day. I do ask that all of the speakers and
21 presenters today be mindful of the time, and that we do have
22 other presenters. We want to hear from everybody, so please
23 try to keep to the time constraints that we have laid out. We
24 want to hear from everyone, and we don't want to be here till
25 midnight to do it, quite frankly.

1 So this is the beginning. We will have other steps.
2 We will have other opportunities during the next year. This
3 will be a focus for me and for the Commission and we look
4 forward to further dialogue after today, as well.

5 Commissioners, I encourage questions, as well, so
6 jump right in. And we are going to go on and get started. And
7 our first speaker -- and I'm going to apologize in advance if I
8 pronounce any names wrong, because some of you I have had the
9 opportunity to meet, and some of you will be new friends. So
10 our first speaker is Jay Levenstein, Deputy Commissioner with
11 the Florida Department of Agriculture.

12 Mr. Levenstein, please.

13 MR. LEVENSTEIN: Thank you, Chairman and
14 Commissioners.

15 It is indeed a pleasure to be here. And I think just
16 the fact that I'm here representing the Department of
17 Agriculture sends a sign or a signal as far as the importance
18 of this, because I think second to efficiency, what agriculture
19 and America's farms and forests and agriculture community can
20 do for renewable energy, we are second only to efficiency in
21 what we can provide. So I think it is important and we
22 certainly appreciate the opportunity to be here.

23 You will notice in your packets, and I think it was
24 reprinted, there is quite a lengthy presentation that I have,
25 which has been -- and I have been instructed a number of times,

1 it has already been pared down, and even more so for the
2 presentation. I will try to rip through it so we can get
3 ourselves kicked off, but I invite you to look at the
4 information in there. And certainly if there is anything in
5 there that piques your interest, to contact us and we will be
6 certainly happy to answer any questions or discuss it further.

7 And on behalf of Commissioner Bronson, he certainly
8 would have loved to have been here himself, but his schedule
9 prevented him from doing so, so I'll go to bat for him.

10 Just quick, and I'm not going to talk about it, you
11 all know these figures as far as energy supply in the United
12 States. The important thing to note here is the focus there on
13 fossil fuels, the great amount that comes from that and the
14 very small amount from renewable energy. Bringing that home,
15 the same thing. Again, you have seen this, and this comes out
16 of Florida's energy plan. Again, as far as generating capacity
17 in Florida, even smaller than the national figure of 6 percent
18 renewable energy. Only one percent here in Florida. And key,
19 and I know you all are familiar with the energy plan, there was
20 to be growth in natural gas, growth in coal. Oil, the good
21 thing there is the decrease, but the projection was that in the
22 next seven years renewables was to remain flat, and that is
23 something obviously that we need to seek to change.

24 There is a lot going on in recent initiatives, all
25 the way from Congress down here to the state level. Without

1 going into a lot of detail, you all are familiar with the
2 Energy Policy Act of 2005, a lot of which had to do with
3 transportation fuels, a big area that we are working on as far
4 as ethanol and biodiesel production in the state. But we will
5 limit our comments to electricity today. The President's
6 Advanced Energy Initiative did the same thing, focused a lot on
7 cellulosic ethanol, which has great promise here in Florida.

8 The Renewable Energy Technologies Act, Allan Guyet,
9 you will hear from him later and he will go into detail. And I
10 might make some enemies by throwing this up there, but I think
11 it is worthy of discussion. And I got a little education from
12 some of my friends in the utility industry last year about net
13 metering, but I think it's something that needs to be on the
14 table that we need to discuss. In particular, a situation that
15 exists across the country with dairies in taking their waste
16 and turning it into energy, they do that successfully, and with
17 the help of net metering in those cases. So I think you will
18 hear more about that later.

19 The Florida Legislature has made great strides. In
20 particular, last year Speaker Rubio embarked upon his
21 initiative of 100 ideas for Florida. I think there is about
22 five or six that are devoted to energy. One in particular that
23 we are focused on in working with members of the House and
24 Senate, and that is looking for more alternative energy
25 sources, and in particular, ethanol production.

1 The other thing the House did was create an energy
2 committee which was new for them, separate from the old
3 communications and -- telecommunications and utilities
4 committee, so that is good and we look forward to working with
5 them. This is key. If you haven't heard of 25 X '25, that has
6 really sparked us in the last year as far as what we have been
7 doing in our office. 25 X '25 started in 2004 with some
8 grassroots agricultural leaders, Ag Energy Work Group is what
9 they call themselves, and the first charge was to come up with
10 a vision as far as how agriculture can contribute to the
11 nation's future energy needs. And the vision was very simple,
12 and that is what you see there. By the year 2025, 25 percent
13 of our energy can come from the nation's forests and farms and
14 ag lands. In addition, of course, to continuing to produce
15 safe and affordable food and fiber supply for us. And that is
16 a huge initiative that's going on.

17 Just so we can put it in perspective, as far as our
18 current consumption and needs, you can see there actual
19 production versus consumption. You can see the gap of the 29
20 quads that we are not making that we consume, most of which can
21 be attributed to petroleum needs. The forecast for the year
22 2025 shows that gap widening even more.

23 And here with respect to the 25 X '25 vision, you can
24 see the current amount of power or energy in the nation of our
25 total coming from renewables versus where we need to be to make

1 that 25 X '25 vision come true.

2 As I said, it started a couple or so years ago as far
3 as coming up with a vision. It has grown by leaps and bounds.
4 There are over -- they are fast approaching 400 organizations
5 that have endorsed this vision. There is currently joint
6 resolutions running through Congress. Several state
7 legislatures have endorsed. Our own Florida cabinet endorsed
8 the vision last year. They first created this vision and now
9 they are working on an alliance which includes state level
10 alliances which we are engaged in in trying to create here in
11 Florida.

12 The big thing they are doing now is an implementation
13 strategy. They have got groups meeting all over the country to
14 talk about, okay, we have got our goal, we have got our vision,
15 what kind of policies do we need to have here in the country
16 and among the states to be able to achieve that vision. And
17 that is something that they are working on and we expect that
18 strategy to come out probably next month.

19 As far as meeting that goal, how will we do it. You
20 can see here all the different ways. Florida can probably do
21 everything on that list except harness a lot of wind energy, I
22 think, which we can all pretty much agree upon. But the other
23 things, those resources are readily available here in Florida
24 to be able to tackle that.

25 And that is just, again, talking about the policies.

1 And everybody asks can we do this, and the simple answer is
2 yes. In fact, there has been a couple of recent studies
3 commissioned to actually look at this vision, look at the
4 resources in this country, and determine whether or not that is
5 achievable. And one was a RAND Corp. study that was done that
6 affirmed that statement, said we can do it. Another one was a
7 study recently released by the University of Tennessee that not
8 only concluded that we could meet that vision but, as you can
9 see, they identified the ways we can do it in terms of gallons
10 of ethanol, gallons of biodiesel, how much electricity and the
11 quads of energy that we can produce in this country. And all
12 of this comes in addition, or without changing -- major changes
13 to our current agriculture and forestry practices and land use
14 in this country.

15 Now, the farm-to-fuel fuel initiative. Learning
16 about the 25 X '25 kind of sparked Commissioner Bronson as far
17 as wanting to do something here in the state, and that's what
18 created our farm-to-fuel initiative. We went to the
19 legislature last year, we had them put language in the statute
20 that identified this initiative and said that we were going to
21 look for ways to produce and promote alternative energy or
22 renewable energy and renewable fuels here in the state of
23 Florida, which is exactly what we are doing.

24 One of the big things we have done this past year is
25 back in August we had the first of its kind here in the state,

1 we had our farm-to-fuel summit, which attracted nearly
2 350 participants. Although that one focused mainly on
3 transportation fuels, ethanol and biodiesel, we are looking at
4 doing another conference hopefully sometime this summer where
5 we are going to broaden our scope.

6 Now, what are the resources for our renewable energy?
7 You can see there on the chart -- well, ignore for the moment
8 biodiesel and ethanol, but for purposes of electricity you can
9 see that left-hand column is all the places that we can get
10 resources here, nationwide, and again in the state of Florida.
11 We can produce all of those things, some more than others. We
12 have got great potential. Obviously not so much from the
13 residues of corn and wheat. We don't grow a lot of those crops
14 here in the state, but dedicated energy crops shows a lot of
15 promise here in Florida.

16 Cattle. Well, not just cattle, but cattle and
17 poultry manure, anaerobic digestion has great promise. Not a
18 producer of a large amount of electricity or energy, but
19 with all the other benefits associated with it, it is certainly
20 something that shows a lot of promise that we need to explore
21 here in Florida, and we certainly have the ability to do that
22 in our dairy industry. In the forestry industry, we have quite
23 a large one in Florida. Mill wastes and forest residues can
24 particularly help out.

25 I won't go through all of this. You might have heard

1 about it. If not, it's very interesting reading as far as the
2 Billion Ton Study because there was a study commissioned by
3 Congress several years ago that looked at how we can replace
4 30 percent of our transportation fuel, or have 30 percent of it
5 made up from biomass in 30 years. They did a study, and they
6 basically said, yes, we can do this, and they identified the
7 fact that within 30 years we can produce 1.3 billion tons of
8 biomass in this country just from agriculture residues and from
9 forestry resources.

10 Bringing that home to Florida. Where are our sources
11 of biomass? You can see the figures there. Over 40,000 farms
12 and ranches, millions and millions of acres of cropland and
13 timberland and pastureland. Marginal land is something that
14 needs to be explored. It shows a great deal of promise as far
15 as where you can't grow a food crop or something else you might
16 be able to plant an energy crop and make good use of that. And
17 in particular, when you talk about the things that are on
18 those, you are growing, you know, we have got all the woody
19 biomass. In fact, a recent study shows Florida as being one of
20 the nations top producer of biomass and all of that can be
21 converted to energy of some sort or another.

22 One other thing just to throw out there, and this is
23 something that is very, kind of near and dear to Commissioner
24 Bronson is we have a tremendous opportunity to use this as a
25 way to tackle our ever increasing problem of invasive species

1 in the state of Florida. And if we could find a way to --
2 while we are removing those also convert them to energy,
3 melaleuca, all the other invasives that are in the state, that
4 shows, again, potential that we can tackle.

5 And you can see the list there. Not only can
6 agriculture produce a great number of benefits to our energy
7 needs, but likewise lots of benefits to agriculture. Because
8 especially for us and Commissioner Bronson, we need to keep our
9 producers producing, we need to give them alternatives that
10 they can grow to keep them in business. We need to keep
11 Florida's green space green. Thank you very much.

12 CHAIRMAN EDGAR: That was a lot of information very
13 fast. Thank you. Let me ask this question, and I truly don't
14 know the answer, so, in order to work towards Florida's
15 contribution to hitting that national goal that has been set
16 out, is the department or working with the legislature are you
17 planning to come up with more specific goals between now and
18 that 2025 year, or is it still a little too early for that, or
19 can you just talk a little bit about how we are looking to get
20 from here to there a little bit?

21 MR. LEVENSTEIN: Certainly. And we are working on
22 this as we speak. We plan on working very aggressively this
23 legislative session. We're already talking to some of the
24 members and talking to Representative Allen or Chairman Allen
25 of the Energy Committee as far as some proposals we have to try

1 to prompt this.

2 I will tell you this: There is a lot of discussion
3 out there, and I know that there will be some more today as far
4 as mandates. As a matter of -- we generally don't believe in
5 mandates. We think the way we need to do it here in Florida is
6 we need to provide appropriate incentives for those folks that
7 would either produce our renewable energy resources or actually
8 take those resources and make energy out of those. So
9 mandates, per se, is not something we are looking at. But we
10 have some ideas. We are working on them as far as appropriate
11 incentives to do just that.

12 CHAIRMAN EDGAR: Thank you. I'm interested to learn
13 more also about the conference or workshop that you are doing
14 this summer and hope that we can participate to some degree
15 with our staff, as well.

16 MR. LEVENSTEIN: We will certainly make sure you are
17 informed. Thank you.

18 CHAIRMAN EDGAR: Thank you.

19 Commissioner Carter.

20 COMMISSIONER CARTER: I just wanted to ask, how have
21 you found the forestry and farming community to be receptive to
22 this? I know that it's probably one of Florida's stories about
23 the tremendous contribution agriculture makes to our economy,
24 but how have you found the farmers and the forestry producers
25 to be responsive to this idea?

1 MR. LEVENSTEIN: Thank you, Commissioner. And that
2 is an excellent question.

3 We have found them to be very receptive. In fact,
4 since we embarked upon this, we consider ourselves equal
5 partners with Florida Farm Bureau, who is working very closely
6 with us, the University of Florida IFAS, among others. And,
7 the truth of the matter is we are really kind of new to this.
8 In fact, coming here today I was thinking I don't know that
9 anybody in the Department of Agriculture has ever been before
10 the PSC. So it's kind of new ground for us. We have got new
11 partnerships, we have worked more closely with DEP and the
12 Energy Office than we had before. But as far as the ag
13 community, they have really embraced this. They are really
14 excited about it as far as, you know, as far as the
15 opportunities that exist for them.

16 And, in particular, the forests and our forest
17 resources here in Florida, which are great. In particular in
18 North Florida there is tremendous opportunity. And I should
19 note that they have already for years been doing things that
20 they don't get credit for. And I think not only do we need to
21 go and we need to find ways that we can further capitalize on
22 their resources and what they can provide, but also recognize
23 them for their past achievements, because they are already
24 there, and they have been there for years doing exactly some of
25 the things we are talking about doing today.

1 CHAIRMAN EDGAR: And I love to hear stories about
2 cross-agency collaboration, so I think it is wonderful. Thank
3 you, Jay. Thank you so much.

4 MR. LEVENSTEIN: Thank you, Chairman.

5 CHAIRMAN EDGAR: Susan. Susan Glickman with the
6 Natural Resource Defense Council.

7 MS. GLICKMAN: Good morning Commissioner Edgar, and
8 Commissioner Tew and Carter. Thank you very much for having me
9 here today.

10 Today's discussion is another important step in
11 advancing Florida to a clean energy future. Clean energy
12 policies present the state with a range of possibilities and
13 enormous economic and environmental benefits if we are bold
14 enough to embrace the renewable energy technologies that will
15 be presented here today. Being bold means moving beyond the
16 policies of the past which have stunted, unfortunately, the
17 growth of renewable energy in Florida. What the policies of
18 the past have gotten us is that less than one percent of
19 Florida's energy comes from renewable resources and herein lies
20 our challenge.

21 It is important to understand that with energy there
22 is no silver bullet. There is no single technology that is the
23 solution. However, each technology has the ability to reduce
24 our environmental footprint with a unique contribution. And I
25 want to commend the Commission and the Commission staff,

1 particularly Bob Graniere, for bringing such a diverse group of
2 speakers here today.

3 It's vital to note that a discussion of renewable
4 energy technology is not complete without incorporating into
5 that dialogue the untapped opportunities of energy efficiency.
6 If we don't adequately address the need to reduce demand with
7 energy efficiency then we are forever relegating renewable
8 energy as to be a small fraction of the market. Energy
9 efficiency measures are the least costly method of acquiring
10 additional generating capacity and directly complement a
11 successful renewable energy policy. It is an understatement,
12 to say the least, that there has been a recent flood of
13 interest in, well, what are the steps that we must take to
14 achieve a real paradigm shift which moves us to a clean energy
15 future.

16 For example, and Jay mentioned this, the Florida
17 Energy Commission formed last year by the legislature and
18 directed by statute to develop a comprehensive state climate
19 action plan with greenhouse gas reduction is moving forcefully
20 forward in that quest. And on Tuesday, the Century Commission
21 for a Sustainable Florida released its first annual report, and
22 I have given a copy of that to each of you through the staff.
23 They have released their first annual report to the governor
24 and the legislature for meeting the challenges of the 21st
25 century.

1 The Commission stated in its very first
2 recommendation that, and I quote, "There may be no more
3 pressing issue in our state than the impact of our country's
4 current level of use of fossil fuels on the state and the
5 global environment. The relationship between our energy
6 sources and our security, economy, and environment demand a
7 bold vision. And of all the states, Florida has the most at
8 stake and must take a leadership role."

9 The good news is that a clean energy plan is in the
10 best economic interest of Florida. Eighty cents of every
11 dollar that we spend on energy leaves the state of Florida. In
12 2005 alone, Florida exported \$10 billion for fuel. Coal,
13 natural gas, oil, purchases that are all used in power
14 generation. Therefore, it is an imperative that we must use
15 abundant homegrown resources to meet our energy needs. The
16 increased use of renewable energy sources and the
17 implementation of energy efficiency measures will increase the
18 state's energy security, protect Florida's fragile environment,
19 and create jobs right here at home.

20 And certainly we already have the intellectual
21 infrastructure and resources in place ready to create jobs in a
22 clean energy future. For instance, we have the Florida Solar
23 Energy Center which, of course, is one of the top solar
24 research facilities in the country, and, of course, you are
25 going to be hearing from the director, Doctor James Fenton,

1 later this morning.

2 And as you just heard from Jay Levenstein, we have
3 the agriculture community poised to provide biofuels to power
4 Florida's future. Biofuels have taken on even greater
5 importance as the nation and the state work to reduce our
6 dependence on oil. And Commissioner Bronson is providing
7 exemplary leadership not only here in Florida, but also on the
8 national level as a board member with the group 25 X '25, which
9 you just heard about.

10 We will also be hearing from Doctor Ann Wilkie from
11 the University of Florida about the conversion of waste to
12 renewable energy, probably more accurately described as from
13 poop to power, you are going to hear more about that today, and
14 there is obvious environmental benefits to livestock
15 operations. Converting dairy waste helps with things as simple
16 as odor reduction, and it holds the potential to meet the
17 energy needs of dairy farmers themselves by providing a heat
18 source that they can use for hot water to deal with their
19 sanitation issues.

20 But in order to make this work, we must dispense of
21 the policies of the past and make net metering available. Net
22 metering is a low cost easily administered method of
23 encouraging customer investment in renewable energy
24 technologies. It enables customers to use their own generation
25 to offset their consumption over a billing period by allowing

1 their electric meters to essentially turn backwards when they
2 generate electricity in excess of their demand, and I'm going
3 to talk a little bit more about net metering later.

4 Another renewable resource poised for development is
5 Florida had produced 10 percent of its power consumed in 2003
6 from biomass. The agriculture and forestry sectors would have
7 retained a billion dollars of the fuel dollars that currently
8 leave the state. Florida would need 2,500 megawatts of
9 capacity to meet the 10 percent requirement. That is
10 1.7 million acres would be needed to get to that particular
11 goal. And Jay just told you, Florida has 28 million acres that
12 is classified as agriculture and forestry, and what a perfect
13 way that is to augment our generating capacity. Biomass power
14 has virtually no sulfur, no mercury, it is CO2 neutral. It
15 does have some NOX emissions, but when we add to that the
16 advanced power of the gasification technologies, then we can
17 even further reduce those emissions.

18 We also have a host of untapped energy efficiency
19 measures to complement our state's renewable resources, and you
20 are going to learn more today from Dave Dewis from Elliot
21 Energy Systems about the benefits of combined heat and power,
22 CHP, which can increase operational efficiency and decrease
23 energy costs.

24 But in order for CHP and other forms of distributed
25 generation to thrive, another policy of the past will have to

1 go by the wayside. We need a standardized interconnection rule
2 as one of the several tools to increase the amount of clean
3 distributed generation in the state. Standardized
4 interconnection rules establish clear and uniform processes and
5 technical requirements for connecting distributed generation
6 systems to the electric utility grid. These rules are a vital
7 mechanism for improving the market conditions for clean
8 distributed interconnection. Barriers to interconnection must
9 be abandoned.

10 And one speaker you are going to hear from later
11 today, Grady Pridgen, is someone who is just pulling it all
12 together in a way that can only be described as a benchmark for
13 sustainable development. He is creating the nation's first
14 zero carbon, sustainable, mass transit available, urban infill,
15 mixed use, brownfield, redevelopment project with workforce
16 housing, so talk about doing it all in one place. The ultimate
17 goal of his project is to reduce electricity, water, sewer, and
18 waste demand by 75 percent. And the result of all of that is
19 lower costs and a cleaner, safer environment, and what is not
20 to like about that.

21 Florida has much to gain on the environmental front
22 from a clean energy plan. As we move to renewable sources of
23 energy and energy efficiency measures, we begin to reduce
24 carbon dioxide emissions, CO₂, the main global warming
25 pollutant. It has been well documented by the International

1 Panel on Climate Change, the National Academy of Sciences, and
2 others in the scientific community that CO2 emissions are
3 changing our climate, and Florida is more at risk than any
4 other state in the nation. Global warming is expected to raise
5 sea levels at least three feet and possibly much more than that
6 within three generations. This poses a clear and present
7 danger to Florida's low lying coastline and coastal
8 development.

9 Recent MIT and Georgia Tech studies concluded that
10 global warming is intensifying hurricanes. And with a special
11 session underway just across town, we all know that in the last
12 few years hurricane-related damage has plunged the state into a
13 homeowner's insurance crisis. Global warming also threatens
14 our agriculture industry by exacerbating droughts and
15 facilitating the migration of tropical pests northward. Warmer
16 ocean waters are already bleaching our coral reefs in South
17 Florida, reefs which generate over \$3 billion for the state in
18 fishing and diving-related activities.

19 Needless to say, what we are doing here and the
20 leadership that you all are providing couldn't be any more
21 important. Clean energy policies such as what you are
22 exploring today will act as the catalyst to jump-start
23 investment in Florida renewable resources and efficiency
24 measures. The state's encouragement of the renewable energy
25 technologies and efficiency measures described today will

1 ultimately hedge the risk of energy interruption by
2 diversifying into nontraditional energy sources. It will
3 create jobs, it will reduce our dependence on oil, and it will
4 reduce CO2 emissions laying the groundwork for a sustainable
5 future for the next generation of Floridians.

6 In the absence of federal CO2 emission limits in the
7 last few years, the primary policy responses have occurred at
8 the state level. Twenty-two states and the District of
9 Columbia have adopted renewable portfolio standards partly in
10 response to global warming, and many now have adopted policies
11 directly intended to limit greenhouse gas emissions. Several
12 northeastern states and mid-Atlantic states have moved ahead
13 with their own regional cap and trade systems, called the
14 Regional Greenhouse Gas Initiative, that will impose mandatory
15 limits on CO2 emissions from the power sector.

16 New Hampshire, Washington, and Oregon have already
17 passed laws limiting power plant CO2 emissions or requiring
18 them to purchase offsets. And Washington, Oregon, and
19 California have combined to form the West Coast Governors
20 Global Warming Initiative, and that involves a whole variety of
21 steps to reduce greenhouse gas emissions from those states.

22 CO2 reduction plans and a renewable portfolio
23 standard which mandates a percentage of electricity be produced
24 by renewable sources by a certain date, they foster the
25 development of renewable resources within the state. These

1 programs are an excellent catalyst for investment in renewable
2 energy and efficiency measures because an RPS creates certainty
3 and Florida cannot afford to be left behind as other states
4 direct their utilities to invest in renewable energy.

5 An RPS is the most effective way to ensure that we
6 continue to invest appropriately in new sources of clean
7 energy. Adopting an RPS also sends an important signal to
8 clean energy developers that a strong market is a certainty in
9 Florida for their products.

10 Ultimately, though, our goal must be to strike the
11 right balance between the operational needs of the utilities
12 and the cost concerns of customers and the state's desire to
13 develop a renewable energy infrastructure. The technologies
14 available to our state today include -- we have already talked
15 about biofuels and the farm to fuel initiative, and not only
16 will that lessen the state's dependence on oil, but it is also
17 going to protect green space in Florida, which as we grow and
18 grow and grow apparently, which we are, that we are going to
19 continue to allow green space and allow farmers the option to
20 plant other profitable crops.

21 And, of course, there's solar. Photovoltaic
22 technology, PVs, were initially developed for the space program
23 over 30 years ago. They rely upon chemical reactions to
24 generate electricity. PV cells are small square shaped
25 semi-conductors manufactured in thin film layers from silicone

1 and other conductive materials. And when sunlight strikes the
2 PV cell, chemical reactions release electrons, and that's what
3 generates the electric current.

4 California recently announced the largest solar
5 program of its kind in any state in the country, the California
6 Solar Initiative. It is a ten-year \$2.9 billion program
7 designed to help California move toward a cleaner energy future
8 and help bring the cost of solar electricity down for
9 California consumers. The goal of the program is to increase
10 the amount of installed solar capacity on rooftops in the state
11 by 3,000 megawatts by 2017. One of your speakers later, Gwen
12 Rose, is here all the way from California with an organization
13 called Vote Solar, and she is going to help us understand how
14 we get to 3,000 megawatts of distributed solar generated power
15 here in Florida.

16 That kind of commitment would eliminate the need for
17 two large coal-fired power plants, and it would provide
18 hundreds of thousands of residents power during times of
19 outages, such as hurricanes. I myself purchased a solar hot
20 water heater this year and a solar-powered attic fan, so I'm
21 ready for the next hurricane, because I'm going to be the only
22 one on my street that has hot water. Gwen is going to share
23 with us why even though solar photovoltaics are currently the
24 fastest growing energy industry in the world, they have had a
25 60 percent annual growth over the last few years, but to date

1 market penetration has just scratched the surface of its
2 potential and we need to change that.

3 Next is biomass. And man has used energy from plants
4 and plant derived materials since people began burning wood to
5 cook food and keep warm. Wood is still the largest biomass
6 energy resource today, but other sources of biomass can also be
7 used. Food crops, grassy and wood plants, residues from
8 agriculture or forestry, and the organic component of municipal
9 and industrial waste. Even the fumes from landfills, which are
10 methane and natural gas, can be used as a biomass energy
11 source.

12 The cleanest burning types of biomass include
13 nonhazardous cellulosic or agricultural waste materials that is
14 segregated from other waste materials. In states with
15 renewable energy portfolios, this type of biomass is encouraged
16 and designated as a Class 1 renewable, along with solar and
17 wind. And utilities are given a more heavily weighted credit
18 towards reaching their renewable goals by using a Class 1
19 renewable.

20 And I've already mentioned combined heat and power,
21 CHP, and it's often described as district heat and cooling.
22 The process recovers the heat that is usually wasted in the
23 generation of electricity, and heat can then be used to heat or
24 cool other buildings.

25 And that leads us to the importance of efficiency

1 measures. If it is a state's goal to increase our use of
2 renewable energy resources as a percentage of the total
3 electricity generated, then it naturally follows that we must
4 implement efficiency. And while I will not discuss it today,
5 we also need to implement conservation measures to control
6 overall electricity demand. For instance, the state of
7 California has found that for every megawatt of load reduction
8 that reduces the renewable portfolio standard obligations by
9 33 percent, so these two notions work together.

10 The goal of the California RPS is to get 20 percent
11 of electricity from renewable resources by 2010. Efficiency
12 measures will have the co-benefit of keeping consumer prices
13 flat or reducing them as renewable technologies come on-line.
14 The American Council for an Energy Efficient Economy will be
15 releasing a Florida assessment on February 5th that will
16 present data on the potential for both renewable energy as well
17 as efficiency measures that can slash demand-side pressure.

18 It is important to consider them together. Because
19 in order for renewables to ultimately make a dent in the
20 market, or as our legislators like to say, to change the pie
21 charts, then reducing demand has to go hand-in-hand with the
22 development of renewables. And I would just like to offer a
23 little sneak peak of some of the ACEEE's recommendation. The
24 first is a utility sector energy efficiency program, and
25 perhaps what I have come to know as the mother of all policies

1 of the past, and that is simply put Florida needs to transition
2 from the rate impact measure test to the total resources cost
3 test, and here is why.

4 Florida utilities operate programs to help manage
5 customer loads, but most of the emphasis is on load management,
6 meaning shifting loads from peak to off-peak periods, and much
7 less emphasis is on energy efficiency. But in an analysis of
8 2004 data on energy efficiency by state, Florida ranks
9 somewhere in the middle of the pack, 19 out of 50 states.
10 However, energy efficiency savings achieved in 2003 were
11 actually higher than what was achieved in 2004.

12 Utility efficiency measures are wearing thin. While
13 in states like Vermont, California, and Connecticut, energy
14 savings are growing by about one percent of sales each year.
15 The reason is that the RIM test is a fairness test, it is not
16 an efficiency test. Under the RIM test, DSM program costs are
17 added to rates. That increment includes the portion of fixed
18 costs no longer recovered when DSM pares down energy sales and
19 utility revenues fall as a result. These fixed costs elevate
20 the per unit cost of furnishing electricity, which boosts rates
21 and drives up the bills of customers that do not participate in
22 the DSM programs.

23 These adverse rate efforts are typically captured by
24 the rate impact measure. But because the RIM test counts lost
25 revenues from decreased utility sales as a cost, DSM that

1 produces high energy savings can have an unfavorable RIM score.
2 The RIM test thus eliminates proven energy saving measures from
3 consideration. The RIM test reliance marks a large step
4 backwards in the planning evolution of the utility industry.
5 By ignoring DSM's long-term potential to defer or displace
6 future capacity needs at costs well below those of new
7 construction, utilities will bear higher costs in the long run
8 when additional capacity is needed, and then that leads to
9 higher rates.

10 The ACEEE recommends that the Florida PSC use the TRC
11 test as the primary vehicle for assessing energy efficiency
12 programs. The TRC test compares the costs of a program to
13 customers in the utility to the marginal benefits of needing a
14 little less power. If this test were used, many more programs
15 would be found to be cost-effective and much more energy could
16 be saved.

17 Next, we need a public benefit fund. There are
18 various approaches used today to provide a public policy
19 context for utility energy efficiency efforts. One such method
20 includes an assisted benefit fund or a public benefit fund
21 where the legislature, or you, the PSC, establishes a long-term
22 level of funding for energy efficiency programs, and the
23 utility plans a set of programs to optimize savings achieved
24 within this budget. Typically, funding levels are set in terms
25 of a cent per kilowatt of sales. This approach is now being

1 used by almost 20 states.

2 We also need appliance and equipment standards, and
3 typically these standards eliminate the least efficient
4 products from the market and sometimes mid-efficiency products,
5 as well, while being careful to leave consumers a wide variety
6 of projects from which to choose.

7 Efficiency standards are now available for more than
8 40 products. In addition to federally regulated products,
9 there are a range of others that states are starting to
10 regulate, and this includes walk-in refrigerators and freezers
11 used in restaurants, bottle type water dispensers, DVD players
12 and recorders, hot tubs, and two more items that would
13 definitely reduce demand in Florida if they were more
14 efficient, and that's pool heaters and residential pool pumps.
15 Florida DEP prepared charts last year on what Florida's energy
16 usage was, and as you all know, 51 percent of our energy use is
17 residential, and of the residential use of the 51 percent
18 20 percent goes to swimming pool heaters and pool pumps. And I
19 am convinced we can do better than that.

20 We need more efficient building codes. Florida
21 recently updated its building code to reflect new commercial
22 building and lighting limits and to incorporate the new federal
23 residential air conditioner efficiency standards. But the next
24 opportunity to upgrade the Florida code will be around 2010.
25 The Florida code should start to address residential and

1 appliance energy use, perhaps building on what California has
2 done with their new home code.

3 You're going to hear from Doctor Fenton, who is going
4 to present an example of how Florida can radically alter its
5 2014 energy use projection by aggressively pursuing residential
6 building energy efficiency improvements and aggressively
7 increasing the use of proven renewable energy sources. Results
8 show that significant electric savings in Florida homes are
9 both possible and also practical. If the IRS tax credits are
10 augmented by the state of Florida rebates, electrical energy
11 savings exceeding 40 percent of the total home energy use are
12 cost-effectively achieved for the customer. We really need to
13 develop an advanced building program, because new homes --

14 CHAIRMAN EDGAR: Susan, I'm sorry, I'm going to have
15 to break in.

16 MS. GLICKMAN: Sure.

17 CHAIRMAN EDGAR: Let me go back for just a moment and
18 ask you a question. You talked a little bit about the RIM test
19 and the TRC test, and I do strongly believe that the state of
20 Florida, both public sector and the utilities have been leaders
21 in DSM and other conservation measures when you look across the
22 country. But are there other states that are applying a TRC
23 type test instead of a RIM test?

24 MS. GLICKMAN: Well, what I can tell you, other
25 states are no longer using the RIM test, and Georgia got rid of

1 it a year ago. So I don't know the data, and I, of course, get
2 you that information. And, when the American Council for an
3 Energy Efficient Economy is here in Tallahassee, I would love
4 to have that opportunity to have Neil Elliot, who is doing the
5 study, you know, really sit with you and spend some time.

6 But my understanding is that no other state uses the
7 RIM test, and Georgia got rid of it last year. And my
8 understanding is it's sort of a hopelessly outdated way of
9 looking at things. And the way it adds the savings into the
10 cost of the product, you know, compact fluorescent light bulbs
11 are not considered cost-effective, so that just doesn't make
12 sense. I think it might have made sense in the past, but I
13 think obviously there's a different landscape and there are
14 different interests that the state has, and the Public Service
15 Commission has to let us do more. So it's something that you
16 really need to look at.

17 CHAIRMAN EDGAR: As I stated earlier, and as I know
18 you know, we are trying to reach out and tap into varying
19 expertise and to reach out beyond just our own qualified, but
20 beyond our own walls, so we look forward to having our staff
21 work with people that you suggest to us.

22 And I'm going to have to ask you to move along.

23 MS. GLICKMAN: Sure, absolutely. The last two things
24 that they will be recommending is that we really look at a
25 significant public awareness campaign, because the public has

1 to be involved in understanding whether they're reducing demand
2 or purchasing renewable opportunities. That's part of the mix.
3 And then, lastly, to expand our research and our development
4 and our demonstration efforts as they have done. New York
5 established a state energy research fund with an annual budget
6 of about \$17 million, and the ACEEE would recommend that
7 Florida do something significantly similar.

8 And to conclude, to reach a clean energy future we
9 can no longer conduct business as usual. And it's too
10 important. Energy efficiency measures are going to stabilize
11 demand and keep consumer costs low as the renewable energy
12 develops. The main point to understand is that energy
13 efficiency measures are very immediate, they are short-term,
14 and if we can help meet demand that way then we can allow the
15 mid-term goals, which is sort of what renewable energy
16 long-term, because it will take some period of time to develop
17 that.

18 I appreciate your attention today. I have tried to
19 provide sort of an overview. Obviously there is a lot of
20 information to give. We have a lot of talent here, and I just
21 hope that we don't leave those opportunities on the table. I
22 look forward to working with you all as these ideas are
23 developed over time. Thank you.

24 CHAIRMAN EDGAR: Thank you, Susan. We are going to
25 move to our next speaker and we are going to go a little out of

1 order. Next I'm going to call upon Allan Guyet, who is the
2 director of the Florida Energy Office with the Florida
3 Department of Environmental Protection.

4 And, Commissioners, that is Tab 19 in your materials.
5 And, Mike and Kathy, Tab 19 in our materials, if you can help
6 make sure we have got the right slide presentation.

7 Allan, great to see you again. Welcome.

8 MR. GUYET: Well, thank you, Chair. It is a pleasure
9 to be here. And thank you, Commissioners.

10 I just wanted to start today and talk a little bit
11 about where we have been and where we are going in Florida. As
12 you know, last year we passed the Florida Energy Act that has
13 several components to it which I will talk about today, which I
14 think are very helpful as we move forward with some energy
15 policy this next year, and as you hear from some great speakers
16 today that provide you with some great alternatives for
17 production of energy in the state of Florida.

18 One of the great programs that we have is the grant
19 program. The grant program consists of both renewable energy
20 grant program and the bioenergy grant program. This is a great
21 tool in the state of Florida for us to look at technologies
22 that are in the marketplace that are very close to development
23 and help give them that push to move over the edge and become
24 commercialized in the state so we can start tapping into new
25 renewable sources in the state of Florida.

1 We got a great significant response with over 183
2 unique proposals seeking nearly \$215 million in grant funding
3 and providing up to 505 million in cost share, so obviously the
4 technologies that came forth have a significant skin in the
5 game to really move forward and bring us into a new future in
6 Florida with renewable energy.

7 We have a number of different criterion listed here
8 that we use to score the grants, and we will be moving forward
9 over the course of this month to score the grant program
10 applications and move forward towards the end of this month and
11 into the beginning of February to award these grant programs.
12 We will enter into negotiations to actually have the agreement
13 laid out with the different applicants that win the awards and
14 move forward with funding these projects. So I think it is a
15 great opportunity for the state of Florida. I hope next year I
16 will have the opportunity to come back and talk to the
17 Commission about some of the good work that has come from these
18 grants.

19 Another good opportunity for the state of Florida is
20 our renewable energy corporate tax programs. We have two
21 taxes. This slide here talks about the sales tax. What this
22 does is enables renewable energy companies that have clean
23 fuels, and I will define clean fuels for this forum as being
24 hydrogen, biodiesel, or ethanol, to apply for different types
25 of technologies, different types of capital improvements, and

1 to not have to pay the sales tax on them to really stimulate
2 that in-state capital investment in technologies. And, again,
3 here is the investment side tax credit. They are eligible for
4 75 percent of their capital cost investment in the state of
5 Florida.

6 Jay Levenstein spoke earlier about agriculture, and
7 agriculture plays a very fundamental role in the state of
8 Florida's energy future especially as it pertains to fuel grade
9 ethanol. And there is a great opportunity, if you were to come
10 into the state of Florida and develop an ethanol plant, for you
11 to take advantage of these funds to help build that type of
12 plant. So, again, the state has provided some economic
13 stimulus for different companies to come in and help the state
14 of Florida and to bring other technologies to market so they
15 are available for the Florida consumer.

16 The rebate program, and Doctor Fenton will talk, I'm
17 sure, in more detail about different types of solar
18 technologies. But one important thing that we can do is help
19 to get consumers aware of the use of their energy and also to
20 make good decisions and look for alternatives to just turning
21 on the light switch. The rebate program that is administered
22 by my office has now issued over 693 rebates in excess of
23 \$410,000. There is \$2.5 million available for these rebates,
24 both for solar photovoltaic, solar thermal, and pool heaters.
25 And I hope that as we move through the rest of the year that

1 more people will become aware of this information and more
2 people will take advantage of this opportunity, because it can
3 draw down significantly the cost of a solar PV system at \$4 per
4 watt rebate for a PV system, it significantly draws down that
5 cost. So as we move forward, I hope more people will take
6 advantage of it. And based on our calculations from the types
7 of rebates that we have issued, we have deferred 9.3 million
8 kilowatt hours of energy in the state of Florida.

9 The Leadership by Example Report was a good
10 opportunity for us to really take a benchmark, to look at
11 ourselves and look at really three opportunities in the state
12 of Florida for increased use of renewables. We have our energy
13 efficiency and conservation state buildings. What are we doing
14 in our state buildings and how can we do better. Also, in our
15 fleet. Currently our fleet is between 9 and 10 percent
16 comprised of alternative fuels, and then, of course, look at
17 other opportunities such as an energy efficient product rebate
18 program for consumers in the state of Florida.

19 Now, this is something that I know that the committee
20 is familiar with, both the Power Plant and Transmission Line
21 Siting Acts. This past year we looked at some different
22 alternatives to streamline these two acts, and are right now in
23 the process of drafting our rules. Power plant siting is about
24 95 percent complete, transmission line siting is about
25 40 percent complete. Once we complete both of those draft

1 rules, we will hold public hearings both here in Tallahassee
2 and also in Orlando to get public input on the draft rules that
3 we have come up with and then go before the Joint
4 Administrative Procedures Committee for approval of those
5 rules.

6 And here is another important topic, and it says
7 energy efficiency sales tax holiday on the slide, but what it
8 doesn't say is education, education, education. And I think
9 you will hear a lot about that today. It's getting consumers
10 to think about their energy consumption and their habits. The
11 sales tax holiday provided a sales tax free savings from
12 October 5th through the 11th of 2006, and it was a great
13 opportunity for people not only to save money and not have to
14 pay sales tax on energy efficient appliances, but it was also a
15 good opportunity for the state to promote energy efficiency and
16 to get people thinking about how they actually consume their
17 energy in their homes, in their vehicles, and just overall. So
18 this was another great opportunity for us to do that.

19 And the last thing I will just mention today is the
20 Energy Commission, which was established by Senate Bill 888,
21 which I have been describing to you today. This is another
22 great opportunity. I think it is another great forum to bring
23 people just as you are doing today together to talk about how
24 we can move forward in this state. So I look forward to
25 working with Commissioner Burroughs (phonetic) and all of his

1 staff as we move forward, and I know that you have been invited
2 as the PSC to work with them, as well. So I think it is just
3 another opportunity.

4 I certainly commend the PSC for having this forum
5 today. I'm not going to take up much more time because there
6 are some great speakers. If you look at the agenda, I think
7 each one of them, and I spoke to many of them at different
8 occasions, have some very outstanding ideas to bring to this
9 committee for you to consider as we move forward and really
10 start to draft more energy policy for the state. So thank you
11 for your time. I would be happy to answer any questions you
12 may have.

13 CHAIRMAN EDGAR: Allan, thank you. Questions?
14 Commissioner Carter.

15 COMMISSIONER CARTER: Just a comment. As I am
16 sitting here -- and thank you, Madam Chairman, for your
17 leadership in organizing this -- is that we look at this from
18 the standpoint of can the lion lay down with the lamb in peace.
19 And in this process a lot of times here we see where in order
20 for me to win, you have to lose. And I think what we are
21 trying to communicate, and hopefully to both those that are in
22 the environmental community, those in the industry, as well as
23 those in academia, and our governmental agencies will recognize
24 that what we are trying to do is to use our best and brightest,
25 you know, in all areas to come together on a common perspective

1 to provide efficient, economical, and environmentally friendly
2 services for our state here in Florida.

3 So, Madam Chairman, I thank you for this process, and
4 I'm already excited. I look forward to the rest of our
5 speakers. Allan, thank you so much for your presentation. We
6 have some great speakers, some great things happening here, and
7 I'm really looking forward to getting beyond the dialogue and
8 starting to get the wheels moving. Thank you, Madam Chair.

9 CHAIRMAN EDGAR: Absolutely. Thank you,
10 Commissioner. Thank you, Allan. Hold on a minute.

11 Commissioner Tew.

12 COMMISSIONER TEW: Thank you, Allan. A couple of
13 quick questions. One was about the solar rebates to Florida
14 residents, 693. Do you remember if that is available to
15 businesses and residential, or is it just residential customers
16 on the rebates for solar?

17 MR. GUYET: It's primarily residential customers, but
18 we have also received some solar thermal applications from
19 businesses, as well. But it's a mix that we have received.

20 COMMISSIONER TEW: And, selfishly, I need new
21 appliances, and I'm wondering are we hearing anything about the
22 prospects for another sales tax holiday on the energy efficient
23 appliances this year?

24 MR. GUYET: I know there has been some bills
25 introduced to create another sales tax holiday, and I think

1 that there will certainly be a lot of interest this year as we
2 go forward.

3 COMMISSIONER TEW: Thank you.

4 CHAIRMAN EDGAR: I know I am, and we all are, looking
5 forward to seeing what the 215 million in grants that the state
6 has provided for this year when those awardees are announced
7 later to see what kind of great projects are coming out of
8 that, and see together how we can work with your program as
9 well and with the secretary. Allan, thank you so much.

10 MR. GUYET: Thank you, Commissioners.

11 CHAIRMAN EDGAR: Our next speaker is Doctor James
12 Fenton, Director of the Florida Solar Energy Center.

13 DR. FENTON: Good morning.

14 CHAIRMAN EDGAR: Good morning.

15 DR. FENTON: I appreciate the opportunity to be here
16 in front of all of you. I am James Fenton. I'm the Director
17 of the University of Central Florida's Florida Solar Energy
18 Center, and it is my pleasure to present to you "Taking Charge
19 of Our Energy Future." We can do much better, and I'm very
20 optimistic that we will.

21 Florida ranks fifth nationally in the amount of
22 energy consumed per capita, and third in total energy use.
23 These are not good rankings. Currently more than \$20 billion
24 leaves Florida's economy as fuel payments to other states and
25 nations. If these dollars stayed in Florida's economy, they

1 would generate 40 to \$60 billion in economic activity for the
2 state.

3 To stem the flow of cash and the resulting jobs that
4 go with it from Florida, we must implement a nonfossil-based
5 fuel economy using our plentiful sun and biomass. While many
6 high tech jobs may be moving overseas, the local production of
7 indigenous fuels that will achieve Florida's energy
8 independence cannot be outsourced. Now is the time for action.
9 We need a vision, a vision of energy independence for Florida
10 where the sunshine state provides its own fuel from our
11 plentiful sun.

12 The jobs that implement the technologies that use our
13 renewable Florida fuel are Florida jobs and the companies that
14 make this happen are born in Florida. This vision of energy
15 independence for Florida can start with our new homes. Our new
16 homes in Florida, and we build 160,000 of them a year, should
17 be approaching net zero energy homes. These are homes then
18 that would be designed and built more energy efficient. Hot
19 water would be provided by solar thermal energy and electricity
20 is generated from the sun through the photovoltaics and stored
21 in the electric grid during the day and the grid provides the
22 power at night.

23 To get to this vision, we must expand on the rebates.
24 And as Allan mentioned to you, we have made some significant
25 progress in having these rebates, and create new incentives for

1 energy efficiency. The Florida Solar Energy Center hopes to
2 help drive this vision for Florida. We have 150 staff at FSEC
3 that think about energy 24 hours, seven days a week. We are
4 ready to provide the research, development, deployment,
5 information, and assistance so that the sunshine state is
6 indeed energy independent.

7 As was mentioned, through the Public Service
8 Committee, the 2004 future generation, our projection -- this
9 was done in 2004 to 2014 -- calls for Florida utilities to
10 produce an additional 75 billion-kilowatt hours, more energy
11 than we produced in 2004. It's a 32 percent increase in the
12 energy use over the decade. And as this shows, 72 percent of
13 that electricity would be generated from what we now realize is
14 very expensive natural gas that we import from off our shores,
15 and 28 percent would be from coal.

16 As was mentioned, 50 percent of the electric energy
17 use that we use today is for residential buildings. We have a
18 unique opportunity. We are somewhat unique in Florida in that
19 we use a lot of electricity in our residences. As they say,
20 the south will rise again. It was the invention of the air
21 conditioner.

22 If Florida is to minimize its use of electric
23 consumption, it starts with us, the homeowners. We, the
24 homeowners, can stop the flow of cash, at least for the
25 purchase our fossil fuels, by making our houses more efficient

1 and use the sun to make our electricity and our hot water.

2 Well, okay, why not change the new generation? Based
3 on the concerns of building new power plants based on this
4 expensive natural gas, and then the time lag it would take to
5 get to the coal plants, Governor Jeb Bush at that time in
6 November of 2005 signed an executive order to develop a
7 statewide comprehensive energy plan. Last year I had the
8 opportunity to present in front of the Florida Senate Committee
9 on Communications and Public Utilities the positive message on
10 how we can leverage the federal tax credits, okay, for
11 renewable energy and energy efficiency. In effect, trying to
12 change the pie. And that study was done a year ago, and that
13 website that is up here lists that information for that study.

14 There is a new opportunity, and it was mentioned
15 earlier today, not only should we be using fluorescent light
16 bulbs and ENERGY STAR® appliances as you brought up in your
17 homes, but our new homes should be ENERGY STAR® homes. ENERGY
18 STAR® homes, national brand recognition, we can reduce our
19 total home energy use by about 15 percent based on our 2006 new
20 code standards and save owners money every month. The pay back
21 is your first monthly mortgage check. Monthly energy
22 efficiency savings are greater than their cost when paid
23 through this 30-year mortgage. You can save Florida citizens
24 about 2,000 kilowatts per year, about 1.5 tons of CO2 emissions
25 per home each year.

1 What does it take to be ENERGY STAR®? Well, you
2 start with today's standard minimum code building features.
3 You add some ENERGY STAR® windows, a refrigerator and a
4 dishwasher, three ENERGY STAR® lighting fixtures, and a
5 substantially leak free duct system, and a high SEER air
6 conditioner. So incrementally above and beyond the normal
7 pieces of equipment you might have bought for your own home.
8 So a 2,000 square foot home in Florida can be EPA ENERGY STAR®
9 rated for just an additional \$1,600. This leads to
10 2,000 kilowatts in annual energy savings.

11 And as Susan had mentioned, based on the levelized
12 cost study that is on-going right now, this calculation of this
13 \$1,600 invested in a typical new home built here in Florida is
14 equivalent to paying six cents a kilowatt hour for your
15 electricity. I remind you, we pay about 12 cents a kilowatt
16 hour today right out of the wall.

17 Where does Florida stand as far as these EPA new
18 energy homes? Well, we build the most homes in the United
19 States, 160,000 new ones a year. Unfortunately we only build
20 2,500 of them that were EPA ENERGY STAR® homes. Seven states
21 have greater than 15 percent EPA ENERGY STAR® homes.
22 Unfortunately, Florida stands dead last. We can change that,
23 though. We're upbeat. I'll give you an example, the art of
24 the possible. The first zero energy home was built here in
25 Florida, in Lakeland. We can build these new energy homes or

1 net zero energy homes in Florida. We can do this. The control
2 home that you see in the upper top here is the same footprint
3 as what at that time was called the PV res home. This is a net
4 zero energy home that we built with a developer in Lakeland,
5 Florida. You notice the footprints are the same.

6 You will notice that the lower building has a white
7 roof, a big improvement as far as reflecting the sunlight from
8 our air conditioning load. You will also notice that the lower
9 building has larger overhangs, providing more shade over the
10 windows. There were more efficient insulation put in, some
11 better windows, a better air conditioner. You will also notice
12 that there were photovoltaic panels added. The large
13 rectangular box in the center there is a PV panel. That is
14 facing south. There was also some western facing PV. This is
15 to the left. And then in the right, the small rectangle there
16 is a solar thermal piece of equipment.

17 Okay. Here is the results, right? These are two
18 exact homes facing the same profile, same building lay out
19 design, so on and so forth. They tend to be a little bit on
20 the high end side of homes. This is a 2,700 square foot home.
21 It is not the average 2,000 square foot home that we would
22 speak of here in Florida. But as you can see here, the
23 standard home uses over 20,000-kilowatt hours of electricity.
24 The PV res home with only the solar thermal and then all the
25 efficiency measures only uses around 7,000 kilowatts. And at

1 12 cents a kilowatt hour, it's a savings of \$1,800 a year.

2 Now, if you allow me to put the PV panels on the
3 roof, I only use 8 percent of the electricity that was used of
4 the standard control home, and you can see there the savings
5 then is \$2,400 a year on an existing home. And by the way,
6 that home sold first. It sold for \$30,000 more than the
7 previous house, and today it is worth \$80,000 more than the
8 control home.

9 Next slide. We have made some progress here in
10 Florida. As I mentioned before, we didn't have rebates in PV.
11 We do now, thanks to the legislation that was passed last year.
12 This is a bar chart here of the final consumer cost. As Allan
13 Guyet had mentioned, the current rebate program right now
14 provides a \$4 per watt initial cost to the customer, right. A
15 typical system runs around \$16,000 if you are putting two kW up
16 on your roof, okay. With a \$2,000 federal tax credit, which is
17 all we had in place last year, now with the \$4 we are roughly
18 at about 50 percent of the cost of the PV, gets paid for by the
19 rebate, 50 percent by the consumer. We have moved forward
20 quite a bit.

21 I want to spend some time with this plot. This is a
22 plot of the 30-year cost per kilowatt, okay, of various sources
23 of energy as a function of the date and year. All right. You
24 will notice if you look at the two stars down there that I've
25 got, okay, that we started out in 2000 paying about 8 cents a

1 kilowatt hour out of the wall. Starting in January of 2006, we
2 are paying 12 cents a kilowatt hour. Now you can draw a line
3 through two points, all right, and you can see that I have done
4 that with the dotted red line. Of course, you might speculate
5 with the fact that the price of natural gas has gone up by a
6 factor of four since 1999, that maybe I should be drawing an
7 exponential curve through those two points.

8 So what is electricity cost for the future? It is a
9 good question. Let's go back to the PV curves. Thirty-two
10 cents a kilowatt hour. It seems like a lot of money. It's a
11 lot more than the 12 I'm paying out of the wall today. Let's
12 go back to those 20 states that have the public benefits fund
13 that were mentioned, right? They have been offering the
14 50 percent rebate combined with the government and federal
15 taxes associated with those PV panels. Florida is also
16 instrumental in that program. Unfortunately we are only at
17 \$2.5 million today, and as Susan Glickman had mentioned,
18 California puts about a billion in it a year. But it's a
19 start. We're making progress.

20 So if you buy in that we are going to have a rebate
21 of 50 percent associated with the PV panels on your roof, and
22 that data point for 32 cents a kilowatt hour is based on DOE
23 data in 2005, so we move from that blue curve with the
24 50 percent rebate down to the 16 cents a kilowatt hour. Well,
25 that's not so bad. Now, because a lot of those same states

1 also have portfolio standards, okay, you can trade your
2 renewable energy credits on the Chicago Mercantile Exchange
3 today at about 4 cents a kilowatt hour. 32 cents to 16 to 12.
4 I pay 12 out of the wall today. How come I don't have a PV
5 panel on my roof? That's the purpose of why we are having this
6 meeting, okay.

7 Now, let me look at another thing on my little curve.
8 Look at the upper curve. In 2020, we go from 32 cents to 9
9 cents a kilowatt hour. Now, whether you believe DOE
10 projections or not, that's cheaper than what I'm paying out of
11 the wall today. Let me give you another little thought to
12 think about. Suppose you all decided you wanted a nuclear
13 power plant in your backyard tomorrow. I'm speculating it
14 would take 13 years before you got the first kilowatt hour if
15 you turned it on. It would take 13 years before we probably
16 turned it on. Maybe we can site plan and do a little bit
17 quicker and so forth, and I hope we do, and clearly we need
18 nuclear power plant and more base load generation for the other
19 49 percent of the electricity the state of Florida consumes
20 outside of our residence. I'm not disputing that we need base
21 load power. But think about it. Do you think that nuclear
22 power plant turned on 13 years from now is going to sell me
23 electricity at the same cost I got today or some higher number?
24 PV is 9 cents.

25 Let's go to the next slide. I mentioned to you we

1 were looking at changing the pie. As Susan Glickman had
2 mentioned, there is a new study that is being done today that
3 we are looking at some similar alternatives to this. These are
4 last year's numbers that we worked through, and so we took
5 160,000 new homes in Florida, assumed 15 percent of them were
6 federal tax credit homes provided the efficiencies associated
7 with them to improve those. Assume that we put 15 percent
8 solar hot water heaters on those homes. Took the 6.2 million
9 existing Florida homes and made some improvements. And my
10 15 percent there should, of course, be 10 percent, so I
11 apologize about the typo error there. And then added 9,000 PV
12 systems alone at 2 kilowatts apiece. And based on that alone
13 we were able to save by 2014 25-terawatt hours of energy.

14 This next plot is rather interesting. This is an
15 actual plot based on one of those energy credit, tax credit
16 homes where we had a PV panel on it, two kW, right. We also
17 had solar thermal energy applied to it, as well. This is a
18 2,000 square foot home. This is a plot for the home that we
19 used as a model home in Tampa, Florida. We did this study
20 based on Tallahassee and Miami climates, as well. And the
21 interesting thing you will note here is look what happens to
22 the electric demand curve. We lower the peak. In addition to
23 actually having a curve much lower, it does a lot associated
24 with lowering the peak. So clearly you can load management by
25 putting in a more energy efficient home.

1 These are some of the benefits that were done based
2 on that study. As I mentioned, we saved 25 terawatt hours over
3 a ten-year time period when that study was done, and you can
4 see what some of the costs are. Clearly we are avoiding quite
5 a substantial amount of CO2, and we are generating \$420 million
6 of tradable renewable energy credits.

7 This next study is the study that -- the next slide
8 is the study that Susan Glickman had referred to, the American
9 Council for Energy Efficiency is putting together this Florida
10 potential study. We at the Florida Solar Energy Center are
11 providing the data and the information for that study, but this
12 expands on the 2000 Florida's energy future study that the
13 Department of Environmental Protection had put out. And it
14 goes through a detailed analysis of all energy efficiency
15 measures and renewable energy potentials for the state of
16 Florida, and puts costs data on every single feature. The
17 preliminary results which will be publicly available at the
18 beginning of February show that we have significant savings
19 potential for both new and existing buildings. And the final
20 report for this will be available this early March.

21 With that I would like to end with the California
22 example, okay. If you look at this plot, this is a plot of the
23 per capita electricity used per person. You'll notice in the
24 first Arab oil embargo, the real energy crisis -- we are just
25 in a price crisis now -- the first one, right, the nation went

1 up. California stayed flat. If you look at today, you will
2 see here that based on the energy difference per person in the
3 state of Florida, that consumption compared to that person in
4 California, okay, if we're paying 12 cents a kilowatt hour,
5 that is \$600 per person we are paying per year in Florida that
6 they don't pay in California because our homes aren't energy
7 efficient. You multiply that by the 17 million people we have
8 in Florida, it's over \$10 billion a year. It's simple. Build
9 better homes, okay. It is efficiency, efficiency, efficiency.

10 Solar thermal hot water, by the way, is only eight
11 cents a kilowatt hour. You should all have one of those on
12 your roof right now. PV, still too expensive at 32 cents a
13 kilowatt hour. If the state chooses to provide rebates, we can
14 get those down to where that is cost-effective today. It's a
15 choice we can all make. Thank you very much.

16 CHAIRMAN EDGAR: Thank you.

17 Commissioner Carter.

18 COMMISSIONER CARTER: Thank you very much for your
19 presentation, Mr. Fenton. Do you know on average what it would
20 cost to retrofit -- I know that we are building a tremendous
21 number of houses in Florida, but we also have a number of
22 houses that are currently here. What is the cost, or do you
23 know, to retrofit the houses as they currently exist to put on
24 the solar and the photovoltaic?

25 DR. FENTON: Of course, there's lots of things that

1 you can do in your home. And to answer that question, of
2 course, if you are going to spend an incremental extra dollar
3 to make an improvement on your home, I would strongly encourage
4 you to make that investment on the most cost-effective thing to
5 do, okay. And fluorescent light bulbs is a big one. Go for
6 it, okay.

7 Now, maybe you have changed all of those out. And I
8 will remind you, thanks to the tax holiday we passed around, if
9 you had gone into the Big Box stores seven months ago before
10 that tax holiday, you would not have been able to find
11 fluorescent light bulb fixtures for ceiling lights, and various
12 other, recessed lights, and so on and so forth. You only found
13 a little helical job, okay, because customers weren't buying
14 them. Whammo, the tax incentive. All the Big Box stores had
15 every single possible fluorescent light fixture you can do. We
16 going change the behavior.

17 To answer your questions more specifically, the
18 problem that we have with a lot of efficiency measures, or the
19 problems that we have with the renewable energy measures that I
20 talk about which tend to fit into the distributed generation
21 mode, it is an up-front cost for the consumer, okay. And so
22 everything I'm going to tell you is an up-front cost, right.

23 As an example, the solar thermal hot water heater
24 example, all right. Levelized over a 30-year period of time as
25 I mentioned, and I like to use that because quite often when we

1 either buy new homes or buy an existing home, I get a 30-year
2 mortgage, and the advantage of having a 30-year mortgage is I
3 got my 30-year mortgage plus my electric bill. I, as a
4 consumer, want the sum of those two numbers to be lower. Maybe
5 you raised your mortgage a little bit and your utility bill
6 really drops down, so that is the overall goal. So I prefer to
7 do my cost basis on the cents per kilowatt hour savings. But
8 up-front cost, it's a big problem.

9 So in the case of solar thermal, typically maybe
10 \$3,500 for the hot water system to be put on your roof. I
11 remind you, you can go to Home Depot and buy an electric hot
12 water heater for 200 bucks. So it is an up-front cost. Now,
13 we already have a federal tax credit that will give you about
14 \$1,200 back on that, with the rebates that Allan had mentioned
15 to you, it comes back that way.

16 If you are going to look at a payback that tends to
17 be on the order of about five years for your payback. If you
18 finance it through a 30-year mortgage, your payback is the
19 first month payment. So it's a difficult question to answer
20 completely. This study that will be published in March will
21 have detailed analysis on every single efficiency measure you
22 can make and will tell you those exact numbers for typical
23 homes in Florida. Obviously, depending on what you have in
24 your own home, it may change a little bit.

25 COMMISSIONER CARTER: Thank you.

1 CHAIRMAN EDGAR: Thank you, Doctor Fenton.

2 Our next speaker is Doctor Ann Wilkie with IFAS at
3 the University of Florida.

4 DR. WILKIE: Good morning. This is going to be
5 difficult for me because I was always taught to look at
6 somebody when I was speaking to them, so excuse me for
7 addressing the three people on the stage. It certainly is my
8 pleasure to be here today to talk to you about biogas potential
9 for Florida.

10 Susan mentioned earlier, you know, the poop word, and
11 I think I would like to say that because of this humor attached
12 to it, sometimes people don't take it as seriously as they
13 should. So I want to basically say that biogas energy is
14 beyond energy in the sense that it is renewable and it also
15 gives us a tremendous amount of environmental benefits. Giving
16 us energy, ecology, and it is also eternal because of the
17 sustainable nature of that.

18 Anyway, biogas is a biological process. It's
19 obtained from the degradation of organic matter, and that
20 organic matter can be residues, or even purposefully grown
21 energy crops. The gas can be converted, used directly as a gas
22 or converted into electricity. The underlying process to
23 produce the biogas is a biological one. It occurs in the
24 absence of oxygen and it produces the end product which has
25 methane as its main constituent, and methane is the primary

1 component of natural gas. So the biogas that is produced from
2 this process is basically a substitute natural gas.

3 Complex organic matter, also known as biomass. In
4 this case some of us may like to refer to it as biomass, but
5 anyway, this material is broken down by bacteria. We generate
6 some simple components, simple metabolites, and those
7 metabolites then go on to give you methane as an energy source.
8 And, again, we also get waste treatment at the same time. And
9 the thing to remember is that today as we treat our waste
10 products or biowastes in Florida, we actually expand energy to
11 treat those wastes. So here we have a bifunctional process.

12 What are the feed stocks that we could use here in
13 Florida? We could use animal manures. As Jay and Susan
14 mentioned earlier, that we could use poultry and dairy. We are
15 a large dairy state. We also are a fairly decent-sized poultry
16 state. Aquaculture. We have very little swine. But one of
17 the Commissioners asked earlier this morning to Jay, how are
18 the farmers responding to that. I continually get calls from
19 farmers and producers that are interested in looking at the
20 opportunities, how much is it going to cost. They are excited
21 that it will help the environment, but the question is if they
22 generate energy from their waste and they try to sell that
23 energy, will they be compensated at a fair price. These are
24 the issues, equity for independent power producers.

25 But, Susan, the story goes beyond manure, and we also

1 produce some waste ourselves, industrial wastewaters. Flip
2 back, please. Sorry. Municipal wastewaters and municipal
3 solid waste. We also can use the process for making energy
4 from purposefully grown energy crops. And by that I mean in
5 the same way that we propose to grow crops to produce biodiesel
6 and also bioethanol, we can also grow crops and harvest them
7 for the purpose of producing renewable natural gas.

8 A number of benefits, again. Renewable energy, waste
9 treatment, odor reduction. All of our waste tend to cause some
10 odor problems at times. There is also an element of ecology in
11 terms of public health pathogen reduction, nutrient
12 conservation. This is very important from this process because
13 our whole society is based on solar energy. We are all solar
14 powered beings in the sense that we feed on what is produced by
15 the sun through photosynthesis, therefore, the food that is
16 produced we do need to have fertilizer. Either use organic
17 fertilizer or we use chemical fertilizer. Today we are very
18 heavily dependent on chemical fertilizer. Chemical fertilizer
19 is produced by natural gas, therefore, by being able to produce
20 a gaseous end product from our waste streams and be able to use
21 that, we are also conserving our deployment of natural gas to
22 make chemical fertilizer, because we are conserving the
23 nutrients. And also we are conserving greenhouse gas
24 emissions.

25 Any waste product as it tends to store, tends to

1 decompose and one gets gaseous emissions depending on the
2 length of storage and also the temperature. What could we use
3 this biogas for? As I mentioned earlier, methane is the main
4 constituent which is also the main constituent of natural gas.
5 Biogas is a flexible energy vector and it can have multiple
6 uses. One of them is direct use, basic heating, steam
7 production. Secondly, converted to bioelectricity. I call it
8 bioelectricity because it is from biomass. It is renewable.
9 It is sustainable. Any CN system, in today's world would be a
10 combined heat and power system, also referred to as
11 cogeneration, where the thermal byproduct is also deployed and
12 not wasted.

13 The product can be purified and upgraded and injected
14 into the natural gas pipelines. We have a number of gas
15 pipelines in the state. A number of our homes are piped for
16 gas. Vehicular fuel gas can be compressed and used as a
17 vehicular fuel, and also biogas -- basically, natural gas can
18 be converted into methanol. In fact, natural gas is the
19 world's largest raw feed stock for methanol production, and
20 methanol is going to be needed in the state of Florida. Why?
21 Because we are proposing to grow crops and produce biodiesel.
22 Methanol is one of those ingredients. Therefore, I'm trying to
23 emphasize the synergy between our desire to grow crops for
24 bioenergy biofuels and our ability to take biowastes and use
25 them to provide supplemental fuels to power our other biofuels

1 forage production.

2 Biogas can be used as just cooking. A watched kettle
3 never boils. In the background you will see there that that is
4 just a silver bag and that actually might be called swill gas
5 because it actually biogas from pigs. At the University of
6 Florida we produce what we call gator gas from our dairy cows.
7 Maybe we should call it swamp gas. But, anyway, we are
8 actually -- this is a residential water heater 90-gallon unit,
9 199, 100 Btu. Taking biogas from a facility, taking biogas
10 from hog manure and using that to displace our propane use.

11 So at its very simplistic level, we can use it for
12 cooking, we can use it for hot water heating, and then there
13 are additional uses, as well. Again, as I said, it could be
14 used as a vehicular fuel. Sweden, for example, has a number of
15 bus fleets and cars operating on biogas produced from these
16 biowastes. And, in fact, it actually has a train. And I'm
17 sure that we in the great state of Florida can do as well as
18 the Swedes any day.

19 It also is one of the lowest in terms of emissions,
20 natural gas. Secondly, this is the main components of a biogas
21 plant, and this is the question: Is the technology available;
22 how soon is it available? We certainly know that we have the
23 waste. There is no question. Do we have any questions about
24 that? No, we do not. The question is do we have the
25 technology and how sophisticated is the technology and is it

1 being used other places. It is being used other places, so
2 certainly a technology transfer opportunity can bring that to
3 bear within the state.

4 Here I would just point out that it is a biological
5 process and there are -- that biogas can be converted to
6 electricity, and that electricity can then be put back into the
7 plant to make the system more energy efficient. Taking energy
8 from waste and using that energy to provide any process
9 conditions that are needed for optimization.

10 Secondly, again, at the bottom I want to emphasize
11 biofertilizer, because growing food, growing crops takes
12 fertilizer, and we currently use natural gas for that chemical
13 fertilizer production. And the thing to remember is natural
14 gas is great, but natural gas is finite. Thinking fossil fuel
15 is fossil thinking.

16 So we talked about all the waste streams, although,
17 you know, sometimes it is -- people don't understand how much
18 energy is left there, but here I would like to show this energy
19 as Jay mentioned with the Commissioner of Agriculture as we
20 move forward to looking at green space in Florida, growing
21 energy crops, biofuels. Ethanol and biodiesel are going to
22 come hopefully, and here I would like to point out that as you
23 look at ethanol production here in this diagram you will see
24 there is a byproduct from that, too, yes.

25 Ethanol, I think, always give us a byproduct,

1 wouldn't we all agree, but here the byproduct can be converted
2 to energy. And there is a national debate going on about what
3 is the net energy balance of bioethanol. The simple answer to
4 that would be the net energy balance of fossil fuels has rarely
5 been discussed and what we can do here is at least we can
6 reduce the net energy balance by taking the waste product and
7 putting it back into the process.

8 Current numbers from Brazil would suggest that
9 12 percent of the actual ethanol leaving an ethanol facility is
10 actually conserved in the wastewater product. Think about
11 that. Sorry, 12 percent -- excuse me, 12 percent of the total
12 energy in the plant, the biomass is contained in the spillage
13 and 25 percent -- that is equivalent to 25 percent the Btu
14 leaving the plant in terms of the ethanol.

15 As we move to biodiesel, as well, we also have the
16 same opportunity to take some byproducts from biodiesel
17 production and also produce biogas. Also, there is the idea
18 that we can -- not the idea, there is the opportunity, you
19 know, maybe a little bit longer time frame to move to growing
20 energy crops. In other words, we would have energy plantations
21 in the state to grow or to produce gas.

22 I would like to refer to this as green gas to green
23 gas. And, again, I emphasize the fact that not only are we
24 getting an energy product, we are also getting the
25 biofertilizer. Again, the idea of synergy between the systems.

1 So, what does it all mean? How much energy is there
2 in waste? What does it mean in terms of energy generation? It
3 is very difficult to come up with an estimate of the potential
4 in the state for total biogas. So, what I have done is I have
5 taken a few waste streams that there are some definitive
6 numbers on and made some estimates. The first one is municipal
7 wastewater. We are all familiar with that. We have, like,
8 18 million people in the state. We have also calculated in
9 this the number of visitors that stay here. According to the
10 Florida visitor website, 5.9 days per year. So taking the
11 municipal wastewater in the state and looking at our ability to
12 convert that material into energy turns out to be the
13 63 megawatts.

14 In addition, I would like to point out that currently
15 when we treat those waste products, we actually use an energy
16 intensive aeration system and this is where the opportunity for
17 conservation comes in. Not only by making the transition to
18 treat our human wastewater by this method will we generate this
19 amount of renewable energy, but on top of that we will save the
20 existing energy that we are expending on an energy intensive
21 aeration process, which is not needed and we can do it a better
22 way.

23 Dairy manure. That's based on about 140,000 standing
24 herd in the state, and looking at some average numbers that
25 turns out to be 34 megawatts. Poultry manure, as well. That

1 includes layers and broilers, and that turns out to be 31
2 megawatts. Secondly, municipal solid waste. These are based
3 on the P numbers from the municipal solid waste that are
4 actually collected and that is documented in taking the paper
5 yard and the food waste component of that and looking at the
6 megawatt generation for that. You will see there the number is
7 314. And then making an estimate of if 10 percent of the land
8 area in Florida were used to grow crops, in this case it would
9 be succulent crops, that would be easily degradable and we
10 could produce the 1,908 number.

11 If you total them up, what it actually means, if you
12 look at the energy of the natural gas used by electrical
13 generating utilities in the state, those numbers alone without
14 considering some of the other waste streams of which there are
15 many, and I alluded to, constitute about 50 percent of that
16 number.

17 In summary, biogas is a sustainable energy solution
18 that is renewable as we have seen. It is available from all
19 the waste products. We can grow crops particularly for that.
20 It is carbon dioxide neutral because everything is through
21 photosynthesis initially. This is not from the earth. It's
22 not fossil fuel. It's locally based. You know, we all produce
23 waste; thereby protecting the environment, creating jobs, and
24 strengthening local economies. Keep the waste local, keep the
25 energy local, decentralize, have peace of mind and security.

1 Biogas provides energy independence. It is a
2 renewable natural gas. As I mentioned earlier, we have the
3 natural gas pipeline which eventually will have no fossil
4 resource to put into it. We can leverage that infrastructure.
5 And, again, as I mentioned, most of our homes, a lot of our
6 homes are piped for natural gas directly to. And, secondly,
7 energy reliability, it is on locally based feed stocks. When
8 you take biowaste that do not compete in the marketplace, we're
9 not talking about corn versus some other commodity, we are
10 talking about wastes that are normally seen as an environmental
11 issue. And there is normally a cost involved. This is a way
12 for us to take process and efficiency, take these wastes and
13 generate useful products from them.

14 Now, the final slide would be implementation issues.
15 What are the impediments to independent renewable power
16 producers to produce this source of fuel in the state? The
17 first thing I would say almost is what Allan Guyet said earlier
18 from the Florida Energy Office through their rebate program is
19 awareness, education. Do people really know that these
20 opportunities exist? I really don't think they do, and I think
21 that we are flooded by what we see in the media. We all have
22 heard, in other words, biodiesel, we have all heard the words
23 bioethanol, and, of course, then we have already heard the
24 words moonshine before that. So the thing to remember is that
25 sometimes it is all in what you call a particular process. And

1 I've learned in my life that perception is more than reality
2 and, therefore, I think that I would urge the Commission to
3 seriously consider biogas as an option. Take the time to stand
4 and stare. Do a Google search. Look what other people in the
5 world are doing, and realize that we will be left behind if we
6 don't make that transition.

7 But, after all the philosophy, what do we have to do
8 to make this happen? Let me talk about the institutional
9 barriers. Jay mentioned net metering. I thought he might say
10 more, but I will say more. When you produce renewable energy,
11 that material has got to be sold at the moment. We need net
12 metering laws in the state so that when an independent power
13 producer has surplus energy to sell that they will get a decent
14 price for that. Currently they will get paid the wholesale
15 rate, not the retail rate. This has been an issue all over the
16 country in all different states. New York and Pennsylvania
17 have probably the best net metering laws where the meter runs
18 backward, and one is not penalized for buying or selling.

19 Secondly, there is what they call the rider service
20 or service agreements, and that is if an independent power
21 producer decides to make his own energy and sell it onto the
22 grid, normally he would want to have the utility on standby.
23 That is what we refer to as a standby charge. Unfortunately,
24 that standby charge can be much higher than the retail price,
25 so the natural fact that some projects are held back by the

1 this standby impediment.

2 The third thing is what I think Susan referred to as
3 the interconnect standardization. The whole idea of the
4 engineering, the installation, and the maintenance of that
5 connection to the grid. Up until a number of years ago it was
6 almost impossible even to find any utility who would have the
7 form to know how to proceed on this type of a situation. So, I
8 think that net metering and equitable net metering is necessary
9 to make this happen, because the reality is fossil fuel is
10 limited, we need renewable fuel, we need to encourage people to
11 produce this renewable fuel not penalize it, because we may be
12 the people -- there is only a certain amount of renewable we
13 will ever be able to produce, so we have to be sure we don't
14 squander it, like perhaps we have squandered fossil fuels. I
15 will close and be happy to answer, or try to answer any
16 questions. And thank you for the opportunity to speak.

17 CHAIRMAN EDGAR: Commissioner Carter.

18 COMMISSIONER CARTER: Thank you, Madam Chairman. As
19 I'm sitting here thinking about the necessary coordination.
20 Assuming that we were able to overcome the situation with the
21 interconnection agreements as well as the net metering, how
22 soon or is it possible -- well, let me just say, how soon would
23 it be possible to generate this 2,300 megawatts of energy from
24 biomass as you have designed it here? Biogas.

25 DR. WILKIE: I would say that we are in the range

1 there of five to ten years. I think that we are -- biogas from
2 energy crops is in the same time frame as bioethanol from
3 cellulosic biomass. And let me try and explain to you why. Is
4 that when biomass is grown it has to be broken down from large
5 molecules to small molecules and from there you make ethanol.
6 The impediment at the moment is getting that biomass to the
7 liquid form. If the biomass can be brought to a liquid form,
8 we can make ethanol or we can make methane, it makes to
9 difference. But we have the opportunity at the moment to take
10 some, perhaps crop residues, fruits and vegetables mixed with
11 municipal wastewater so the biowaste opportunity is available
12 as soon as we moved, make that change in how we want to handle
13 our waste.

14 COMMISSIONER CARTER: If I may follow up, Madam
15 Chair.

16 So basically what you are saying is that the total
17 panoply it would be available within a ten-year time frame, but
18 the biowaste could possibly be done within the next -- well,
19 basically immediately?

20 DR. WILKIE: Well, yes. I mean, the thing is the
21 waste situation is -- and, again, I would be happy to talk at
22 length with the Commission before. I mean, this is not pie in
23 the sky. I am talking facts, not fantasy. Is that other
24 countries are doing it, and even actually as we speak in
25 Germany, and a little bit in Hungary, there are a number of

1 producers, agricultural producers growing crops, maize, so that
2 is an energy crop, right, and they are using that and they are
3 making renewable energy from that at the moment. So the
4 technology is there from that.

5 The question is for Florida, we would have to define
6 what are the best crops and what conditions. Certainly we
7 don't want to do what the midwest has done, I don't think. We
8 do not want to go for a monoculture in Florida. We want to
9 maintain some diversity, and I think that takes time because we
10 have started so late, so to speak. But I think there is a lot
11 that has been done in other parts of the world that we can
12 springboard from.

13 But the German government pays, it is like 20 cents a
14 kilowatt, it is like two or three times higher than the normal
15 electricity, fossil fuel electricity kW and, therefore, it has
16 just provided an incentive. There are people going out there
17 building plants to produce biogas because it is economical.

18 COMMISSIONER CARTER: Thank you, Madam Chair.

19 CHAIRMAN EDGAR: Thank you, Doctor Wilkie. And I
20 hope you will work with our staff as we continue our
21 discussions on all of this.

22 We are going to take a very brief break. And we joke
23 sometimes about Commission time, but this is a brief break just
24 to stretch. Let the court reporter and others have a little
25 stretch and we will come back in approximately six minutes, and

1 our next speaker will be Mr. Treshler.

2 (Recess.)

3 CHAIRMAN EDGAR: And our next speaker at this point
4 is Joe Treshler with Covanta Energy.

5 MR. TRESHLER: I guess we need to wait for our
6 moderator to come back?

7 CHAIRMAN EDGAR: We have got backup help.

8 DR. WILKIE: Backup, that's great.

9 Thank you, Commissioners. I appreciate the
10 opportunity to come and spend a few minutes with you. I will
11 try to be brief since we are running a little behind schedule,
12 I see, with the first five.

13 I just wanted to state the purpose of being here
14 today is just to put things into perspective a little bit.
15 Based on what you asked about is, you know, what does waste to
16 energy contribute to the state's energy production, what
17 additional capacity can waste to energy provide, and then
18 basically recommendations on what can be done to help generate
19 and develop new Florida-based renewable energy sources,
20 including waste to energy, and not all by itself.

21 Can I have the next slide. Just to put things in
22 perspective a little bit here, you know, 9 percent of the total
23 energy, electrical energy generated in the United States is
24 renewable, 7 percent of that total is hydro, so we are really
25 not going see that as a growth issue here in Florida. The

1 other two percent of the total includes solar at one percent,
2 wind at 16, geothermal at 16, and biomass. And I don't think
3 geothermal and wind are where we can focus things. I think
4 there is a lot of potential for the solar end, but -- can you
5 flip slides here, please -- but when you look at it, when you
6 look at the biomass side, 34 percent of the biomass energy
7 being generated right now is by waste to energy in the United
8 States.

9 And Covanta is a company that is basically a
10 renewable energy company. We currently generate a base load of
11 7,800 gigawatts from wood, waste to energy, and biogas.
12 Nationally, we have 31 waste to energy facilities that process
13 approximately 7 percent of the nation's waste and generate
14 1,200 megawatts of renewable energy. In Florida we operate
15 four facilities, three owned by the counties that we operate
16 for, Pasco, Hillsborough, and Lee County. In Lake County we
17 own the facility and operate it selling power to anywhere from
18 Progress Energy to Seminole Electric to TECO as companies.

19 The next slide, please. This slide probably should
20 be renamed based on what we talked about. It should say energy
21 from waste, not waste to energy power. And it tries to just
22 give you an idea of the role that waste to energy plays in the
23 state today. And these are basically general numbers, not
24 completely site-specific, but every ton of municipal solid
25 waste is a barrel of oil, or ten MCF of natural gas. And

1 depending on the fuel mix can save up to 630 pounds of CO2 in
2 comparative energy generation.

3 We are the largest and most proven source of
4 renewable energy in the state at present at 506 megawatts
5 through 12 facilities running here in the state and with the
6 capability of handling 6.5 million tons of municipal solid
7 waste at present. But, you know, when you look at it, the
8 facilities that were generated and built in the state, they are
9 a result of legislative actions in the late '70s where the
10 legislature stepped forward and said we have to do something
11 about the solid waste problem to protect the land, to protect
12 the ground water, to protect the air. They weren't built to
13 generate electricity.

14 It is a side benefit that we are now seeing the real
15 benefits of in the fact that these facilities were developed,
16 and were developed to handle the waste, highly concentrated
17 waste from the large population centers. Among fossil fuels,
18 we are the second most cleanest fuel at present. EPA has
19 certified that. Natural gas is the only cleaner fuel for
20 producing electricity.

21 Can we go to the next slide. Are things being done?
22 Yes. There's more being done at present. But these facilities
23 that are shown here, and I reported this to the House committee
24 on energy last year, were being done because of solid waste
25 problems, with management problems needing to not grow. In Lee

1 County already exceeding the capacity of their waste to energy
2 facility and having a mandate to minimize the amount of raw
3 municipal waste that was being landfilled between Lee and
4 Hendry Counties. Hillsborough County is the same way. Trying
5 to save landfill space or limit it. I can be glad to tell you
6 the Lee County facility will be coming on-line this summer,
7 adding another 20 megawatts into the grid. The Hillsborough
8 County facility got its notice to proceed in late December, so
9 we are off and running on those two.

10 Mark Bruner is here, he can report on where Palm
11 Beach is in their planning. And Pasco County right now is in
12 their evaluation stages. So easily by 2010 we can be adding
13 another 85 megawatts into the grid while handling less than
14 25 percent of the municipal solid waste that's available here
15 in the state.

16 But there is a lot more that can be done. Even with
17 a 30 percent recycling rate and 12 waste to energy facilities,
18 there are still over 18 million tons of municipal solid waste
19 that are being landfilled here in the state of Florida. And I
20 have a handicap. I'm an engineer, so I always fail on the more
21 conservative side. So when I wrote this slide, I basically
22 took and I looked at the eight largest generators in the state.
23 Just to give you an idea. Between those eight counties there
24 is 6 million tons, highly concentrated. Just like we faced in
25 the '70s when we were looking -- when we only had 7 million

1 people in the state. If only half of this was converted, it's
2 another 186 megawatts. But if you actually were able to
3 capture the 18 million tons that are there, that could replace
4 three 500 megawatt base loaded coal-fired plants just from the
5 existing landfilled municipal solid waste right now that is
6 going into the ground.

7 Well, you wonder why isn't this happening. Well,
8 when the legislature put together mandates to do this from the
9 environmental side there were also energy contracts that
10 basically fairly paid the communities for it. There were
11 financial incentives. There was a good avoided cost value
12 based against -- the avoided cost unit at the time was a coal
13 unit, and it allowed them to be able to pay for the financing
14 and to run these projects fairly.

15 In about the mid-'90s that changed, and what it came
16 down to was payment for avoidable costs. And you can look at
17 it nationwide, the further development of waste to energy
18 basically came to a standstill in 1995. No new facilities were
19 built. The next facility expansion was Lee County, which broke
20 ground about a year and a half ago, and it was based on an
21 environmental need, not an energy need, okay.

22 Could I go to the next slide, please. The current
23 situation, what we need to do is encourage renewables. You
24 have heard it by two previous speakers. We are still heavily
25 dependent on oil and natural gas. The future of what we are

1 looking at is still about 80 percent of Florida's additional
2 capacity is going to come from either oil or natural gas and
3 coal. So we have to encourage the renewables. We need to be
4 able to base the payment that is received for renewable energy,
5 not just waste to energy, but all renewable energy on the most
6 expensive fossil fuel.

7 But it is not just the avoided costs, there has to be
8 an incentive for people to make the investment. They can't be
9 put in the position, you know, that they are only getting peak
10 power for a short period of time. Now, I know there have been
11 some improvements in the rules, but there is still a ways to go
12 on what needs to happen to provide further encouragement to
13 make sure that there is fair payment for the energy and people
14 can take these risks both on a community basis or on a private
15 basis, okay.

16 We still believe that one of the most important
17 things is to have a Florida renewable standard offer contract
18 that really addresses avoided unit or avoided costs now. And I
19 am more are less talking about the idea of an avoided coal unit
20 being available now, not eight years from now or ten years from
21 now, but something now that would simulate the growth in these
22 communities. The life-cycle to do a waste to energy facility
23 from the decision to make it to having it on-line can be as
24 short as four years, and permitting being one of the biggest
25 pieces of that. Five years would probably be the outside limit

1 if everything fell into place and was a financeable product.

2 So what we really need to do is be able to encourage
3 these things, provide the incentives to develop these capital
4 intensive projects, be able to match those capital outlays with
5 a profile that matches with the renewable energy and allow them
6 to have a greater certainty in the revenue streams. It can't
7 be, as you said, you know, you pay and get the avoided cost at
8 the moment. There needs to be a more stable energy cost base.
9 Like I said, we know that there have been some improvements,
10 things have moved forward on the rule a little bit, but we
11 don't think we are quite there yet.

12 We see this as one way to really reduce the reliance
13 on fossil fuels, including natural gas. A waste to energy
14 facility is a base loaded facility. It doesn't ramp up and
15 ramp down. The waste is delivered every day. The primary
16 responsibility is deal with the waste in an environmentally
17 responsible mode. It's not that we turn it on when the rate
18 goes up or when the peak comes, and turn it off when there is
19 no peak. The waste is delivered every day.

20 Could I have the next slide, please. Still, there is
21 a threshold question out there, and I think it is still there,
22 is do all the operating provisions of the SOCs fairly support
23 what is in FS 366.19. And we need your help to make sure that
24 happens such that we properly promote the development and
25 utilization of renewable fuels. And does it also match what

1 Florida DEP has in their energy plan. And we think, yes. That
2 is what we really need to see happen.

3 Could I have the next slide. The current SOC still
4 have many issues. We know that they have now said that they
5 would be treated as if they were a QF, but QF status should not
6 be even an issue anymore for renewables. This is something
7 that we need. We still think there are some confusions on what
8 is intended by 366.191 in some people's minds and to make sure
9 that everything is (inaudible). And there are still onerous
10 conditions, unreasonable availability, and performance
11 requirements are still --

12 CHAIRMAN EDGAR: Excuse me just a moment.

13 Commissioner Carter.

14 COMMISSIONER CARTER: Aren't we getting dangerously
15 close to a docket that we have open on this issue?

16 CHAIRMAN EDGAR: Let me look to our staff. Do we
17 need to --

18 MS. HOLLEY: I think the discussion today is
19 appropriate. We do have the open rulemaking docket. That rule
20 was recently adopted by the Commission and is moving along on
21 its own separate track.

22 COMMISSIONER CARTER: (Inaudible. Microphone off.)

23 MS. HOLLEY: No, sir.

24 MR. TRESHLER: My approach was certainly not to
25 (inaudible), and I apologize to the Commissioners if there is

1 any misunderstanding there. It was just to try to respond to
2 the request of the workshop.

3 CHAIRMAN EDGAR: Absolutely. Commissioner Carter.

4 COMMISSIONER CARTER: I just, you know, didn't want
5 that to -- you know, we have heard a lot of these same
6 discussions before, and I would rather us stay focused on the
7 workshop and not on what we --

8 MR. TRESHLER: Okay. Well, let's pass to the next
9 slide. I think the points are there that you can see. As far
10 key issues, we would like to see the support of a statewide
11 coal avoided cost unit in future developments. We like the
12 idea of the longer contracts. It is not available. Most
13 communities when they look at these facilities, look to them as
14 a 20-year financing at least, and we really do believe to
15 establish renewable generation goals as high as 25 percent are
16 appropriate here to drive this marketplace. And under a fair
17 pricing to these facilities and to this community this is all
18 possible. We could easily remove the need to build at least
19 two 500 megawatt coal-fired units in the state over the next
20 five to seven years.

21 So, again, I agree with the idea of a paradigm shift.
22 The old regime we didn't have any development. It says five
23 years. We didn't really have anything happen for over ten
24 years, and it certainly wasn't driven by the standard offer
25 (phonetic) contract, it was given by environmental needs. So

1 with that, I would like to thank you all for giving us a moment
2 to speak on this subject, and thank you, Commissioners, for the
3 consideration.

4 CHAIRMAN EDGAR: Mr. Treshler, thank you so much.
5 Commissioners, any questions? No. Thank you.

6 MR. TRESHLER: Thank you.

7 CHAIRMAN EDGAR: And our next presenter is Mr. Mark
8 Bruner with the Solid Waste Authority of Palm Beach County.

9 MR. BRUNER: Good morning, Commissioners. I have
10 three goals this morning. The first is to talk about a global
11 issue and a specific issue. The second is to do it under ten
12 minutes. And the third is to do it without a PowerPoint
13 presentation.

14 So that is where we are going today, and I guess the
15 general issue that I want to talk about first is sort of my
16 observation on the renewable energy field in Florida on a
17 global basis. And as I look at the technology, I sort of see
18 three states of being, or three states of the technology. We
19 have seen that there are resources available in Florida, but
20 the technology is not mature enough to utilize those resources,
21 and that is where we get into situations with tidal energy or
22 wave energy or the Gulf Stream. The resource is there but the
23 technology is just not available to utilize it.

24 There is a second set of technologies where the
25 technology, in fact, may be mature, but there are resource

1 limitations that don't let us fully develop it. In that
2 situation we may have wind, where the wind is just too
3 intermittent in Florida to allow a full large scale development
4 of wind energy. One other resource limitation may be in the
5 situation in solar. As I think Doctor Fenton pointed out,
6 there may be limitations in the amount of money that the person
7 can actually afford to spend to replace their water heater. So
8 there are technologies there, but there is some resource that
9 is, in fact, limiting the implementation of those technologies.

10 And there is a third set of technologies that are, in
11 fact, mature and the resources are available and we can go
12 forward and start implementing those. Most of those
13 technologies are the combustion based renewables. The ones we
14 have talked about earlier today in some ways. The biomass, the
15 waste to energy, biofuels, and landfill gas, which is the one
16 I'm going to speak about this morning. So I believe that in
17 the near term the combustion based renewables and biofuels may
18 be the best opportunity for development that we have. But,
19 again, the noncombustion based renewables that we have heard
20 about also certainly need to play a role in Florida, but
21 probably in the longer term.

22 But, again, one of the questions is what can we
23 implement in five years or less. What can we perhaps implement
24 in five to ten years? And that is really the global issue as I
25 see it. In terms of the specific issues, and the issues

1 regarding the implementation and development of renewables from
2 our perspective as a local government service provider, we are,
3 again, involved in the production of renewable energy in
4 three different aspects at this moment. Today as we speak we
5 are producing three different renewable energy sources. We
6 operate a waste to energy facility, as Mr. Treshler indicated.
7 We are looking at expanding that or perhaps building a separate
8 facility, a new stand-alone facility, so we operate on that
9 basis. We produce biomass fuel today. We deliver it to the
10 biomass generating facility in the western part of Palm Beach
11 County. So we are producing that fuel today. And we produce
12 landfill gas at two of our existing landfills.

13 And this morning I'm going to talk about landfill
14 gas, which is perhaps the most underutilized and perhaps the
15 quickest to exploit resource in Florida for the production of
16 renewable energy. Landfill gas is actively being collected
17 today and managed today at every major landfill in Florida and
18 will be during their active life and periods of closure. Now,
19 that time period may extend for 30 to 40 years for some of
20 these larger landfills, so that resource is there and available
21 today. Right now, a substantial amount of it is being flared.
22 And if you drive through certain parts of large counties you
23 will see it. If you go by in the evening, you will see the big
24 blue and orange flame.

25 Why is that gas being burned and not used to generate

1 electricity? Because at the simplest terms, the amount of
2 money that we can be paid for the power that we would generate
3 doesn't cover the capital and operating cost of the generating
4 equipment. So the situation would be that if we put in a
5 generating facility the amount of money that we got paid for
6 the electricity wouldn't offset all of our full operating and
7 capital costs.

8 One of our local environmentalists one time came to
9 me and said, "Well, you should do it anyway. That's a resource
10 and you should utilize it even if you lose money." My response
11 at that point was that as a local government we may do a lot of
12 things to provide service to the public, but operating an
13 electrical generating facility at a loss is not one of them.
14 That would effectively be subsidizing the electric utility
15 system with local taxpayer dollars and it's not something that
16 we can really recommend to our governing board, the Board of
17 County Commissioners.

18 Given that situation, somebody might say, well, that
19 is fine, if you can't make the numbers work then don't do the
20 projects. I mean, if the contract prices, if the money you can
21 get paid for the electricity just isn't worth it, then flare
22 the gas or find some other use for it, and you shouldn't be
23 producing power. But I think that with the action of the
24 Florida Legislature, with everything that's happening in the
25 renewable energy market, I think I can say this with a certain

1 degree of confidence that the electricity generated by landfill
2 gas, or by biomass, or waste to energy, the combustion based
3 renewables will reduce Florida's dependence on natural gas.
4 They will offset CO2 and global warming issues.

5 Landfill gas is global warming neutral because it
6 comes from organic material, and at the end of the day it is
7 highly unlikely that there would ever be a fuel adjustment
8 charge because the price of landfill gas went up, or the price
9 of biomass went up, or the price of municipal solid waste went
10 up. Those are not cost fuels. There would not be price
11 increases associated with the cost of those fuel management.

12 Specifically, we have been managing landfill gas at
13 three different landfill sites for almost 20 years, so we have
14 had 20 years of experience in collecting and managing this
15 landfill gas. Our two oldest facilities had landfill gas
16 systems installed when they closed. There has been a
17 substantial change in the regulations that now require those
18 collection systems to be in place during the operational life
19 of the facility. Those rules came into place in the early
20 1990s. Our two earlier facilities, when we closed we put the
21 collection system in. And we have been flaring that gas ever
22 since then, because basically no economically viable project
23 could be developed for power production or direct utilization
24 using the gas directly to produce heat or some other kind of
25 use.

1 And, in case people think that that is because we as
2 local government officials can't necessarily figure out a good
3 deal, we at one point, in fact, signed the gas rights to these
4 two closed facilities over to a private sector developer and
5 said, "If you can make a project work you can have the gas."
6 They came back to us in about eight months and said, "We can't
7 make a deal with it." And we have been flaring the gas ever
8 since.

9 CHAIRMAN EDGAR: Commissioner Carter.

10 COMMISSIONER CARTER: Thank you. You know, sometimes
11 I have my over 50 moments, so while I'm thinking about this I
12 just wanted to ask it now.

13 In the process of going through that, what were some
14 of the reasons why it was economically feasible for them?

15 MR. BRUNER: For those two facilities there was a
16 question about the gas production curve, how long the gas would
17 be produced. And because those two were sort of older
18 facilities where they had already been closed, the gas
19 production curve is probably going to be fairly short. And I
20 think that was one of the concerns, again, because you have got
21 to amortize the cost of your equipment over the production
22 life. So in those two specific situations I think that was one
23 of the issues, when you factor that in against the price.

24 Now, with the newer landfill facilities, the bigger
25 landfill facilities, and we saw a list of them that Joe put up

1 there, they are putting substantial tons in the ground or on
2 the ground, they're collecting that gas now. They're going to
3 be operating for 20 or 30 years continuing to collect the gas
4 and the gas will probably come out for another 20 or 30 years
5 past that. So I think that may be one of the issues that may
6 have gotten better over the past few years. But, really that
7 has been the biggest issue.

8 One project that came in was going to try and pipe it
9 to a local utility, and just trying to route the pipeline
10 became cost prohibitive. We had another entity that wanted to
11 in and try and utilize it directly in some kind of a greenhouse
12 operation, and the first thing they wanted was 50 acres of
13 vacant land from us which we didn't have. So there are all
14 kinds of limitations on some of the direct utilization projects
15 or on some of the power generating projects. Some of them had
16 to do with the production curve at the time for those projects.

17 And actually the issue is that the landfill that we
18 have today, the landfill that we are operating today, we are
19 producing gas now and we are actively flaring it. And this
20 facility is actually collocated with our existing waste to
21 energy facility, so it's on the same site. And we, in fact,
22 approached the utility with a power purchase agreement, and
23 made this offer to them. We said that we would install the
24 power production facility to produce power from the landfill
25 gas and that power would effectively offset our house power.

1 We consume two or three or four megawatts on-site with the
2 waste to energy facility and all of our on-site infrastructure.
3 And tie that into our existing power transmission facilities to
4 the utility, and then we would basically just increase the
5 amount of capacity we were selling to the utilities and that
6 would actually have been within the capacity limitations of our
7 power purchase agreement.

8 At the time the utility was not interested, and we
9 didn't pursue the project. Our response was that we believed
10 that we could, in fact, do it. That within the existing
11 capacity limitations of the contract we could potentially do
12 that. Their response then was that they were concerned that we
13 could not, and they may, in fact, consider us in breach of our
14 contract if we went forward with the project, and there were
15 substantial negative consequences to that and, again, we didn't
16 pursue the project.

17 But I believe that with the number of large landfills
18 in Florida, and we saw again from Joe's table of all of those
19 counties that are not doing waste to energy facilities, you saw
20 the substantial tonnages that are going into landfills right
21 now. And if they are not going to do waste to energy
22 facilities, they should certainly be capturing the landfill gas
23 and converting that landfill gas to energy. And the collection
24 infrastructure is already in place on the ground. That gas is
25 already being collected, routed to a certain point, and it's

1 being flared instead of being used to generate electricity.

2 When you talk about timing and the time at which
3 resources and new generating resources can be put in place, I
4 believe that there are somewhere between six and ten projects
5 that could probably be implemented in Florida within the next
6 five to seven years. I believe that that could be anywhere
7 from 25 to 50 megawatts of power. The opportunity is, in fact,
8 there. The question is whether the economic situation with,
9 again, the production curves, with the price of the energy we
10 would get versus the cost of the capital equipment for putting
11 in probably reciprocating engines. The way you would typically
12 generate this power would be to run a reciprocating engine. It
13 looks like a big diesel engine. Either that or in some cases
14 they might use turbines, but, the ability to do that, to get
15 paid a fair price to put in that infrastructure, generate that
16 power, put it onto the grid and be able to offset your capital
17 and operating expenses is the limitation that we see today. It
18 is an economic limitation, not a technological limitation.

19 And we believe that if we can move forward to look at
20 how we are going to pay for some of this renewable energy, what
21 we are paid for it, and how we can create some economic
22 incentives to develop that renewable energy, I think that that
23 landfill gas energy can be the first spike you see in the
24 production of renewable energy in Florida.

25 Thank you.

1 CHAIRMAN EDGAR: Thank you. Any further --
2 Commissioner Carter.

3 COMMISSIONER CARTER: You heard my comments earlier
4 about the lion laying down with the lamb. In some of our
5 discussions, and we have held extensive discussion as well as
6 our workshops and rules and things of that nature, we have
7 looked at the cost, what the real costs are. And then in the
8 context of those costs, how those costs are paid, that there is
9 a societal cost. And the question is how much is that worth?

10 In a practical sense, I was taking notes as you were
11 saying about the capital costs, is that the capital costs -- it
12 is a good idea, but what's it going to cost us to convert it
13 from a good idea to actually producing the energy. And in that
14 capital cost we need to recapture what it costs us to put the
15 plant up, what it costs us to operate, have the employees
16 there, what it cost us to have the life-cycle of the plant and
17 what have you. But is there -- and I'm pleased to have you
18 here from local government, by the way, because you guys are on
19 the front line of this. Is there a perspective on the county
20 commission in terms of looking at the societal cost and
21 factoring that in in how we deal with renewables?

22 MR. BRUNER: The answer, and I think I kind of
23 alluded to it earlier, I think the answer is yes. I think that
24 when you look at -- and, again, I think Joe's earlier
25 presentation talked about it from a local government

1 perspective. The decision to do waste to energy is based on
2 societal costs, not necessarily -- you know, energy is a
3 benefit, but you don't build a waste to energy plant to produce
4 energy, you build a waste to energy plant to produce solid
5 waste.

6 And the same kind of paradigm works with landfill
7 gas. First of all, the reason we are collecting the gas is to
8 lower a societal cost in terms of methane emissions, which are
9 greenhouse gas emissions, odors, other kinds of issues. So
10 there is a societal solution on the front end to a totally
11 separate problem other than energy production, and there is a
12 cost associated with that, and that we have to absorb as an
13 environmental cost.

14 On the back end, again, we look at those kind of
15 issues. How much is it going to cost us to put in the
16 generating facility. What is the benefit of putting in the
17 generating facility, again. But at the end of the day, we, as
18 an agency, have to operate as an enterprise. We have to
19 basically make economic decisions that make overall economic
20 sense. One of the restrictions in our bond covenants is that
21 we have to operate in a business-like manner. And so when we
22 get to the end of the day, if we are looking at a project and
23 we say, well, it would be nice to do this project, but it's
24 going to cost our ratepayers X number of dollars a year extra,
25 then our county commissioners have to look at that. And

1 sometimes they will weigh that. Again, recycling at a certain
2 level, particularly in the collection side, costs us money.
3 But there is a societal benefit to recycling, so it is done.
4 That is our core business.

5 When you look at energy production, which is not
6 necessarily our core business, I mean, it is a big part of --
7 it is certainly one of our biggest sidelines. When you look at
8 energy production, we have to perhaps look at that in a little
9 bit more business-like fashion than recycling, which is one of
10 our mandates. And it would be hard for us, again, to go
11 forward with a project that is not one of our core businesses
12 potentially having it be a negative drain on our budget, but
13 saying, well, the societal benefits of producing the
14 electricity outweigh the costs of doing it at a loss.

15 So that is probably the perspective and probably too
16 much time on how our Commissioners would probably look at the
17 situation. It has got to really be a balancing of all kinds of
18 factors, whether it is a mainline business or a secondary
19 business. And, again, how it fits into our operation as an
20 enterprise where we have to cover what we do by the rates we
21 charge the consumer.

22 CHAIRMAN EDGAR: And I know everyone in this room
23 understands competing mandates. Okay. We are going to move on
24 to our next speaker, which is Steve Davis with Mosaic
25 Fertilizer.

1 MR. DAVIS: Thank you, Commissioners.

2 Common themes here with what Mr. Bruner and
3 Dr. Wilkie also mentioned was concerns about the value of power
4 that we export to the grid. You are going to hear a little bit
5 more of that. The good news is that all of my presentation is
6 on a single slide, and hopefully I can be done in less than ten
7 minutes. But what I basically want to talk about is the
8 obstacles that we are facing right now that may be inhibiting
9 us from developing some additional renewable energy assets in
10 Florida. And a lot of these obstacles are the same ones that
11 we are currently facing with our existing renewable energy
12 assets.

13 I want to briefly talk about what our process is to
14 produce renewable energy, and then I'm going to mention what
15 these hurdles are that we are trying to overcome. And then at
16 the end, and you can see a sort of preview of it on the slide
17 there, talk about the some of the areas that we may be able to
18 turn to to try to get some regulatory relief.

19 The process of making phosphate based fertilizer in
20 Florida basically involves reacting sulfur with oxygen to
21 produce sulfuric acid. Sulfuric acid, that process is at our
22 concentrate facilities, and then we react that with phosphate
23 from our minerals operation that is also located in Florida,
24 and that produces phosphoric acid, and then the phosphoric acid
25 is the primary ingredient in our fertilizer products.

1 Well, one of the first steps that we go through is
2 this reacting sulfur with oxygen. That is an exothermic
3 process that releases a lot of waste heat. What Mosaic and
4 other fertilizer manufacturers have done is to install waste
5 heat boilers to capture that energy from that exothermic
6 process and to produce steam. That steam is first routed to
7 meet the industrial process needs that we have for making our
8 fertilizer products. After that, whatever is remaining from
9 the steam gets routed to turbogenerators to produce
10 electricity. And it is worthy of noting that this production
11 of energy is recognized as a renewable asset and there are no
12 fossil fuels burned to produce the electricity, and there is
13 also no greenhouse gas emissions associated with its
14 production.

15 Right now in Florida there is about 400 megawatts
16 currently operating of fertilizer-based production capacity.
17 That's renewable energy. We believe that there is the
18 potential for around 100 to 150 megawatts of additional
19 capacity that could be put into operation to also produce more.
20 And, in fact, Mosaic is currently reviewing the economics of
21 moving forward with the project that could go into the ground
22 as early as next year of around 15 megawatts with an ability to
23 expand that to around 30 megawatts.

24 Now, the next question -- and what I'm doing is sort
25 of painting sort of a unique picture that we face as a large

1 industrial customer in Florida. What really is a net consumer
2 of electricity as opposed to someone who is just in the
3 business to make electricity. We and other fertilizer
4 manufacturers are net importers and we are interruptible
5 customers typically, which means that we get a discount on the
6 demand charges that we pay for the power that we purchase in
7 exchange for being a customer that is subject to being
8 interrupted should there be a power curtailment where capacity
9 is tight in the state or with our native utility.

10 Well, even with the discount that we get, typically
11 the price that we get paid for our cogeneration production is a
12 lower level price compared to what we are simultaneously paying
13 for power that we are purchasing. So we have got a delta to
14 deal with. So, you know, you're faced with two ideas here.
15 You can either export the power to the grid and basically get a
16 lower value for it, or you can try to consume the power
17 internally in order to maximize the value of the energy that
18 you're producing. And what we have basically done is after we
19 satisfy our internal need for power at the concentrate facility
20 where this manufacturing process is ongoing, we have then, we
21 being Mosaic, have constructed four separate 69,000-volt
22 transmission lines that we own and we pay the capital expense
23 of installing these assets, to connect our concentrate
24 facilities to our minerals operations that are large consumers
25 of electricity.

1 Basically, what you have ended up doing at that point
2 in time, you have converted the concentrate facility from
3 looking on the grid like a generation resource that would be
4 exporting power to the grid, net export, so it's hooked now to
5 a minerals complex and the two together are now really normally
6 in a situation where they are a net importer of power. The
7 power comes through the concentrate facility to feed down to
8 the minerals facility.

9 That introduces a lot of operational complexity to
10 our operations where, you know, in the past if you don't have
11 these -- tie lines is what we refer to them as -- if you don't
12 have the tie lines you basically have a situation where your
13 minerals facility manager is able to operate pretty much
14 autonomously from the activities at the concentrate plant.

15 Well, now once you introduce these tie lines, which
16 we are doing to try to capture the maximum value for our
17 renewable energy production, now they are joined at the hip, so
18 to speak. So you get into situations where you have to
19 coordinate repair days, down time events. There is a bunch of
20 maintenance expenses that we are paying for basically owning
21 and maintaining and operating this 69,000-volt transmission
22 line. It's really right beside of the utility company's
23 transmission line. It's the classic example of what I consider
24 to be an unnecessary duplication of services.

25 And another situation that we can face, one of these

1 other operational issues, is that if there is a situation where
2 there is a capacity constraint, now we have set up an
3 environment where if there is the potential for a curtailment,
4 the concentrate facility that was viewed as a generation
5 resource is now viewed as a drain on the system, which means
6 that that concentrate facility is now subject to being
7 interrupted. Where if it wasn't hooked to that tie line, it
8 would be a net exporter. It would be there helping to provide
9 voltage support, frequency support, things like that. And
10 obviously the utility company would not want to interrupt that
11 because it is a generation source as opposed to something that
12 is pulling power.

13 There's problems from a operational standpoint. If
14 we do lose power at our concentrate facility, sometimes the
15 materials that we are processing can settle in our process
16 equipment. And it may not be that we can flush this material
17 out after the power is restored. And so what we can basically
18 be faced with is a situation where we may have to go for as
19 long as two years up until we get to the next major outage at
20 that concentrate facility in order to shut everything down, put
21 people in those pieces of equipment to clean them out so that
22 we can get back to full efficiency that we had prior to the
23 interruption and full capacity that we had prior to the
24 interruption. So there is a lot of tradeoffs here. It is not
25 just a capital investment thing that I'm talking about. It is

1 also an operational obstacle for us to overcome when we have
2 these company-owned transmission lines.

3 And that basically leads me into the bottom series of
4 bullets on the slide, which is well, okay, that's where we are,
5 what do we do about it. And I don't really have the final
6 answer on that, but I do have some basic ideas for areas that
7 we could look in for possibly getting some regulatory relief.
8 One of those ideas, you see the first sub-bullet there, is the
9 value of the as-available energy. Like I think I mentioned to
10 you before, what we typically do is we use the left-over steam
11 after we satisfy our process needs to run that into our
12 turbogenerators to produce electricity. Even though we have a
13 very, very high reliability factor for our turbogenerators, the
14 availability of steam is not there on a steady basis where we
15 know that, for example, we would put out 30 megawatts out of a
16 specific unit. It might be capable of doing it, but it
17 wouldn't have the steam to necessarily do that all the time.

18 So we have an issue where what we would like to think
19 of is to eliminate that incentive for operating those tie lines
20 and keeping them in service. One way to do that is if the
21 power that was being exported to the grid was priced out to
22 where it was equivalent to the price of the power that we are
23 buying at the minerals facility, that would level things out
24 and the economic drivers for having that transmission system
25 that is owned by Mosaic to continue to be in operation would

1 evaporate at that point in time.

2 You know, what ends up happening in these, like I
3 said, we have already built four of the transmission lines. We
4 end up building those transmission lines and sinking in
5 millions of dollars and compromising the efficiencies of our
6 operations. The net impact is the same as if this was allowed
7 from a regulatory standpoint, if you understand what I am
8 saying. And then the other idea is really right along the same
9 type of theme is to allow some sort of a net metering where you
10 could potentially net out the concentrate facility with the
11 minerals facility and have like a common bill where we would
12 pay the net power imported between those two and eliminate the
13 physical connection between them.

14 And then the third one, which is an idea that I felt
15 compelled to put on there, but there is definitely some issues
16 with it, is self-service wheeling. And like what I mentioned
17 to you before about the steam being what is left after we meet
18 our industrial process needs, we don't have a nice level
19 production of renewable energy coming out the door netted out.
20 So it's difficult for us to balance it and do a transmission
21 schedule that we know that we can live by without going outside
22 of the parameters for balancing, which would mean that we would
23 have to effectively, like, buy power off the grid or sell it
24 as-available anyway because we are either over-delivering or
25 under-delivering compared to what we scheduled. And the same

1 type of thing for doing like a firm contract, you can't really
2 hit a number that you know you are going to be sitting there
3 at.

4 So there it is. We think we have the potential to
5 put in some additional capacity as early as maybe next year.
6 We are struggling with the economics on it right now. Thank
7 you.

8 CHAIRMAN EDGAR: As are we.

9 Commissioners, any questions for Mr. Davis? No.

10 You have raised a number of interesting points, and
11 I've got the wheels turning. So I look forward to hearing more
12 from you and working with your organization, as well. Thank
13 you.

14 MR. DAVIS: Thank you.

15 CHAIRMAN EDGAR: And our next speaker is Mr. David
16 Hill.

17 MR. HILL: Good afternoon. Thanks for inviting me.
18 My name is Ted Hill. Everybody calls me Ted, my friends. My
19 given name is David, but since I tend to challenge those who in
20 my definition are enthusiastically neutral, a lot of people
21 still call me David.

22 CHAIRMAN EDGAR: Well, we are going to start with Ted
23 and go from there.

24 MR. HILL: That will work. Amongst other things, I
25 run a power plant in Telogia, which is about 50 miles southwest

1 of Tallahassee. This guy is an old timer, 20 years plus old.
2 It has changed hands seven times. I have managed to work for
3 four of the people that owned it. Five times it changed hands
4 as a cash positive asset. The last two, regrettably, as a
5 distressed asset.

6 We burn up to nine or ten fuels in combination at the
7 plant really to basically balance out the amount we pay for
8 fuel. That has become the single critical issue. The current
9 mix of materials is 10 percent alternate fuel, and that is
10 materials that we take under a tipping fee arrangement as
11 opposed to the biomass fuel that we purchase. So our high
12 number, average, on biomass fuel is we pay \$12 and our tipping
13 fees range from 5 to \$15, so there is an avoided cost there
14 that we benefit from.

15 Case one, basically, is where we burn a huge mix of
16 fuels. Under that scenario it takes 2.2 tons of fuel to
17 produce one megawatt hour of electricity. Case 2 is when we go
18 to pure biomass and eliminate the low-end fuels. We can cut
19 that number from 2.2 down to 1.75. So the average fuel cost in
20 Case Number 1 are 8.50 per ton, meaning that we pay 18.70 to
21 produce a megawatt. Case Number 2 goes to 12, and under that
22 scenario we are at 21.

23 Now, the interesting part is that right now our cost
24 of buying fuel and our cost of operating and maintaining the
25 plant are almost 50/50. So if you look at that scenario, you

1 find out how important the fuel number is. Actually as the
2 fuel cost goes up, our cost of running the plant remains about
3 the same. So, we are in a very delicate balance. At this
4 juncture I would say on my bottom point, managing the business
5 of the operation has become more critical than managing the
6 operation of the business.

7 It's an odd scenario. And just a case in point, the
8 City of Gainesville recently put out a letter of interest
9 solicitation for managing a biomass operation, and the RC&D
10 Council thought they might be interested in becoming the fuel
11 supplier, and so they caucused the fuel suppliers in the area
12 and the numbers that they got back were between \$20 a ton
13 delivered and \$30. Four dollars a million Btu. Renewable
14 energy doesn't work at that number because it means you would
15 have to be 60 to \$70 a megawatt hour to develop a plant.
16 That's a tough number. I don't get that at my plant.

17 As we speak right now, it costs us \$41.06 to make a
18 megawatt. My current PPA that was signed several years back,
19 is at 43. You see the spark gap is extremely tight. So the
20 way I make more profit is to systematically reduce the cost of
21 the fuel. The operations number, that fixed and variable cost,
22 really doesn't fluctuate at all, other than by CPI. But the
23 very interesting part is in March of this year my number for
24 fuel was at \$3.30, because I got lots and lots of tipping fee
25 revenue, and that worked.

1 Now, in the last several months we have seen
2 increased activity in the Asian and the South American markets
3 of buying what used to be nonrecyclable fibers. So the net of
4 that is whereas in March I was at 30 percent of my fuel being
5 from tipping fee, as we speak today, 10 percent. So it is a
6 very interesting dynamic. It keeps my hair white.

7 If you would, Kathy. Pros and cons. As Joe Treshler
8 said, not much activity in the last decade in Florida on the
9 renewable side. And like he, I am a waste to energy guy, as
10 well. So, as I would say it, a lot of pioneers, but very few
11 new settlers. I mean, our plant has been running 21 years,
12 Jefferson Power about the same number of years. But, name one
13 in the last ten? I can't.

14 So, obviously, we need more incentives. But even the
15 recent tax credits and laws, they do encourage new technology
16 and new projects, but us old-timer guys, they don't sustain us.
17 I only get one tax credit at this juncture, thank goodness, and
18 that keeps us in operation. Otherwise we would be a loss
19 leader without question. Yet with all the good things that are
20 said, yes, we are carbon neutral, we are this, that, and the
21 other, we burn 200,000 tons a year of stuff that otherwise
22 would end up in a landfill. Those are all great. But as I see
23 the PSC, I think of you guys as a facilitator. There is not a
24 lot of interagency activity right now that becomes a positive
25 benefit. There is a lot of push and tug. That's not so good.

1 So, I mean, as I enjoy life in Telogia, very good, we don't get
2 all of the biomass fuel that is available. I mean, we compete
3 with Smurfitt Stone (phonetic) and Jefferson Power, and others,
4 but, still and all, to this juncture, 75 percent of the biomass
5 product none of us see. Not just me. It goes to a landfill.
6 Is that a great idea? Not really. The City of Tallahassee,
7 Leon County sends 15,000 tons a year of biomass to the
8 landfill, and at a number that is higher than what I would get
9 it for.

10 Those are the melancholy facts. You know, most
11 people -- when Katrina and Ivan came through, FEMA never listed
12 our plant as an outlet. It has been there 20 years. How could
13 it be so far under the radar would the great question. As I
14 see it right now, one of the critical concerns now that after
15 20 years we have become an overnight success, if we built all
16 of the plants that the last grant application sponsored, you
17 could see to Jacksonville because there would be no trees left.
18 There is a real issue here about outpacing the fuel shed.

19 At this juncture, Matt McConnell (phonetic) and I are
20 working together on some interesting incentives, but there are
21 70 megawatts of biomass power proposed in Tallahassee alone.
22 So with Jefferson Power, myself, and those two projects, the
23 consumption would be over a million tons of biomass fuel a
24 year. That market is not sustainable. That is the truth. I
25 mean, as we speak right now, when production pulls off at a

1 paper mill, the chain reaction to me is I don't see fuel in the
2 amounts I did when they were in full production. It is the
3 truth.

4 So, you know, what do we do? First of all, under
5 your guidance, provide bankable power purchase agreements. I
6 agree with Joe, they have to be at a special level and they
7 have to have considerations placed and they are not of the
8 norm. If you look at the truth of this matter, the power
9 purchase agreement is the main sponsor of such a facility.
10 Unlike waste to energy where you get paid at both ends, paid to
11 take the fuel, and then paid to supply the electricity, biomass
12 plants generally don't get paid to take fuel. Service
13 companies do. Tree businesses. If we closed a loop and bought
14 a tree company, or bought a chip mill and provided our own fuel
15 product, oh, yes, sure. But, of course, strapping those things
16 together in the right region is also a challenge.

17 So, at this juncture, we really need you guys to step
18 in and place guidance on -- like the DEP. As Joe said, it
19 takes years, not months, years, to get through the regulatory
20 maze. And, if you are not willing to plunk down a million
21 dollars to develop one of these plants and stand the risk of
22 losing it, don't start. It is not for the faint of heart. And
23 being a waste-to-energy guy as well, it is not for thin-skinned
24 people. I mean, one lady said to me, "As I stand here today,
25 watching your plant spew carcinogens over an unsuspecting

1 population, I realize my New Year's dream didn't come true."
2 And I said, "Well, likewise, as I am standing here talking to
3 you, my New Year's dream didn't come true, either."

4 It really is very hard to do. We need more
5 flexibility in the regulatory process. We certainly need to be
6 viewed as part of the solution, not as part of the problem.
7 Because as we stand now in Florida, not much stuff that is
8 treated wood, and I'm not talking about chromated copper
9 arsenate or pentachlorophenol, but even the benign or the more
10 benign stuff like creosote, it doesn't get disposed of here.
11 It goes to Alabama or it goes to the Carolinas. A lot of it
12 drives right by me on I-10, so my position is we can't have a
13 mentality that says keep Florida clean, dump your treated wood
14 in Alabama. That's not a plan.

15 So, Mack and I are working with the forestry service
16 now trying to get some incentives there. I'm one and a half
17 miles from the northern end of the Apalachicola National
18 Forest, and I will give you a guess as to how much fuel I get
19 from there under the Green Forest Program. None. How could
20 that be? The forestry service says, "Well, we don't have
21 enough people. We don't have enough money, ergo, we don't have
22 enough interest. You come and get it." I said, "Then I would
23 have to buy a logging company. How do I do that?"

24 One of the things that is true here is that we are a
25 function of the economy, literally. As I said, if the pulp and

1 paper mill is on low production and doesn't need chips, or is
2 not buying chips at the right money, the chip mills don't work
3 and I don't get bark. We shut down at Christmas and came back
4 on-line the first week in January because we had no fuel.

5 So, yes, am I going to do an energy crop? Yes, I
6 think I am. We have a 125-acre campus and that's on the map
7 for us. I have expanded our menu to go after wood that is
8 problematic for people that make poles and posts. When they
9 cut the top off and the bottom off, that stuff is useless to
10 them. They pay \$400 an hour for a guy to come in with a tub
11 grinder to grind it up for fuel they sell for \$5. Not really.
12 So I'm going over and saying give that stuff to me. I bought a
13 new shredding line, I put that in, and we are banging down
14 knots, shaves, butt ends into fuel. Stuff that I would not
15 have looked at a year ago.

16 But the dynamic of this business is there are
17 challenges. There is a literal end to the fuel shed. If I go
18 out past 100 miles and pay too much windshield time and money,
19 because the fuel itself is worth 3 to \$5, and when I'm paying
20 18 to get it there, the world has gone upside down for me. But
21 I am encouraged that the PSC is taking note of this. You guys
22 have the ability to change this scenario rapidly, and I hope
23 you do so.

24 And I thank you very much for your time.

25 CHAIRMAN EDGAR: Thank you, Ted. One question, if

1 you would.

2 Commissioner Carter.

3 COMMISSIONER CARTER: As I was listening to you, it
4 seems to me what you're saying is that incentives as they
5 currently exist work to get a renewable entity into the
6 business, but the incentives don't continue such that you can
7 maintain the operation. Is that what you're saying?

8 MR. HILL: Yes. I mean, the ones now at the fed
9 level are still under a five-year window. What happens after
10 the five?

11 COMMISSIONER CARTER: So, basically, they are setting
12 you up to fail is what you're saying.

13 MR. HILL: There is a little bit of that.
14 Commissioner, honestly speaking, the business of the operation
15 has become more critical than the operation of the business.
16 The moment you let the status quo go to your head, and think I
17 am there, you took the first step on the pathway to failure.
18 That's really what this is. It has become a business, not an
19 operation. And it used to be an operation, not a business.

20 COMMISSIONER CARTER: Well, I just want to say how
21 much we appreciate you coming and giving it to us from the
22 man-on-the-street's perspective. Because, really, if the
23 incentives only work to get you in the business, but then after
24 the business is up and going there are no incentives there to
25 continue it, because from practically everything that we have

1 heard so far today and what we have heard beforehand, the
2 bottom line really is the bottom line, is what does it cost. I
3 think your colleague from Palm Beach County was talking about
4 that, the professors that were here this morning, the bottom
5 line seems to be the bottom line. So we are hopeful at the
6 Commission that in this discourse that we can get some ideas,
7 in particular those areas that we have jurisdiction on that we
8 can move those forward; and those that we don't, we can pass
9 them on to our bosses at the legislature and they can take a
10 closer look at this. So, thank you for coming today.

11 MR. HILL: Thank you. And, by the way, we are not
12 very far away. If you ever wanted to come down and visit, we
13 would welcome the opportunity to show you. Thanks.

14 CHAIRMAN EDGAR: Thank you. And our next presenter
15 is David Dewis with Elliot Energy Systems.

16 MR. DEWIS: Well, this probably won't be as
17 entertaining as the last one.

18 CHAIRMAN EDGAR: Well, the last before lunch.

19 MR. DEWIS: That's right. It is an envious spot, I
20 guess.

21 My name is Dave Dewis. I am with Elliot
22 Microturbines in Stuart, Florida. And I guess the message that
23 I have to bring today is about CHP, or combined heat and power.
24 And I was just sitting next to Ted Bronson. We are colleagues
25 at actually the U.S. CHPA, and we had a little discussion about

1 what does CHP mean. And I was at a conference at the Florida
2 Manufacturers Association just a few months ago, and there was
3 maybe 50 people in the room, and I asked who knows what CHP is.
4 And there was two people in the audience of 50, and the subject
5 was power. It was conservation of power and water, and only
6 two people out of 50 knew what CHP was.

7 And Ted was telling me that really that's not too bad
8 considering that some of the people in the energy game don't
9 really understand what CHP is, because they call it
10 cogeneration. And certainly we have a very tough time getting
11 the message across about CHP. And I think you have heard
12 through all the speakers this morning, they have all spoken
13 about efficiency, how efficiency is important. And CHP is one
14 way of getting that efficiency, or cogeneration is one way of
15 getting that efficiency. But probably more people in this room
16 are more familiar with the terms of clean coal or hydrogen
17 highway and yet they don't know about CHP, or combined heat and
18 power. And that's one thing that our segment of the industry
19 is struggling with is getting the message across. So, I am
20 thankful for the opportunity to try and explain it a little
21 bit.

22 And if you have got any suggestions on what we should
23 call ourselves and not use CHP, I'm up for it. So, if you go
24 back to the first slide. I wanted to make sure that on the
25 first slide I said what the message was supposed to be got from

1 this presentation, because you have so much in terms of
2 information thrown at you in these events. And certainly I
3 have learned a lot of new things today, and some of the people
4 before me, I would like to sit down and talk a little bit,
5 because obviously we have a lot in common. But we try and
6 preserve our own little territories, and at the same time don't
7 look for opportunities. Where if we work together, there are
8 some tremendous opportunities throughout.

9 And if I had a source of gas, free gas, and I can't
10 turn that into, you know, a viable source of energy, then I
11 should probably quit my job because I'm making a device that
12 takes natural gas and produces energy. And I will tell you, it
13 is not free. The gas that people use to put in my device is
14 not free. So I think anybody that has got a free stream of
15 natural gas and cannot turn that into a viable source of
16 energy, when we talk about the demand from outside fuel and the
17 pressures on the economy, there's something missing there.

18 But what I want to get from this presentation is to
19 understand what CHP is. What is CHP? Understand how it can
20 help. Understand that he was talking that things that are
21 available now. It is available now. It even was available
22 right at the very beginning. And the one thing that I want you
23 not to understand is why it's not more widely used. Why are we
24 not using more CHP.

25 Next slide. Efficiency is a common theme. It

1 doesn't matter whether it's a renewable energy or whether it is
2 a consumable energy source, whether it be coal or whether it be
3 gas. If we don't use it to its fullest efficiency, we are
4 letting ourselves down.

5 I found this to be -- this slide here is one that I
6 found absolutely staggering. I only came across it two years
7 ago, and I'm sure the people in my industry have understood it
8 from the beginning. But when Thomas Edison first put the grid
9 together, he did it around about something called district
10 heating which actually used the waste heat from the power
11 generation.

12 Any time we have any kind of electrical generation or
13 any kind of process that has inefficiency, the inefficiency of
14 that process is turned into heat, and we typically don't use
15 it. But when Thomas Edison put his first grid in in the U.S.,
16 he did use that heat, and in 1910 the utilization of the fuel
17 he put in was at 65 percent. Today the grid, when we go to the
18 sockets in our home, is 33 percent. So today, 100 years later
19 we are burning twice as much fuel to get the same amount of
20 energy, albeit not in exactly the same format, because it is a
21 combination of electricity and heat. But I find it staggering
22 that we can be talking about, you know, an energy crisis and we
23 are not making the full use of the energy that we use.

24 And, part of the problem is that, yes, technology has
25 evolved. The electrical generation efficiency today is much

1 better, but who wants a big plant in their backyard? Nobody
2 wants a big power plant to be sited right next to a power
3 plant. So we put them way out away from the centers of
4 population and then we have to put transmission lines in, and
5 even then we talk about let's bury the transmission lines
6 because we don't like the poles. And, you know, that has gone
7 in our community, as well, and I would like to see them buried
8 by the way.

9 So here we are where we see these giant stacks
10 spewing steam where not only are we wasting energy, but we are
11 actually wasting water. I think, like, 39 percent of the fresh
12 water consumption in the U.S. is for central power plants. So
13 67 percent of the input energy in a central power plant
14 actually goes away as waste.

15 Another staggering fact when you think about it, but
16 I'm not sure of the details behind this, because it's something
17 I don't need to go into. But over the last 40 years, the
18 efficiency at the sockets in our house have not changed. It's
19 about 32 percent. Now, I know that technologies have changed.
20 In fact, in some of the most efficient plants today pure
21 electrical efficiency can be as high as 60 percent. So I know
22 that the technologies have advanced, but yet the average
23 efficiency to our homes, as delivered, is 32 percent.

24 So, again, this is a number that I find staggering,
25 that in over 40 years it has not improved. And, again, part of

1 it is the fact that we don't want the power generation in our
2 backyard. We want it further and further away. And that is
3 why distributed generation has been a big push with both the
4 EPA and the DOE. And it centers on CHP, combined heat and
5 power. And as you can see from the little diagram there,
6 basically, if you use electricity that has been generated from
7 a central power plant and you have a thermal need, whether it
8 be hot water or steam or something else for your process,
9 whether it be in the house or whether it be industrial, then
10 you use 180 equivalent units. But if you had a process, or a
11 combined heat and power plant that not only produced the
12 electricity, but with the waste heat that was generated in that
13 inefficient process, you capture that and used it for your
14 process, you only need 100 units of energy going in. So,
15 therefore, we can talk about CHP processes with efficiencies
16 over 80 percent.

17 Now, we talk about fuel cells and the advent of, you
18 know, hybrid technologies, fuel cells with 60 percent
19 electrical efficiency utilization, and these are technologies
20 that are way, way out in the future. I mean, the hybrid
21 technologies not only demand fuel cell technologies, but they
22 also have to integrate them with the devices, or the gas
23 turbines or the such like, which are very, very complex
24 systems. And yet CHP, which has been around since the late
25 1800s, and even then when it first introduced was generating at

1 35 percent. You know, this is a technology that is available
2 now.

3 If we look at it on an international perspective, the
4 U.S. has got about 7-1/2 percent of CHP in power generation,
5 and a lot of this is deployed in universities, institutions,
6 hospitals, and large chemical industries. These are people
7 that understand the benefits of it. In fact, at UF they have a
8 very large CHP plant. And most of the hospitals have CHP for
9 the laundry, because what better use of waste heat than to make
10 hot water for all the laundry needs. But we can see, we have
11 only got about 7-1/2 percent penetration. And yet we look to
12 the other countries such as Finland, Denmark, and the
13 Netherlands, with as high as 40 percent utilization. In fact,
14 when I was doing some research, there is a new plant, I think
15 it is in Copenhagen, it is certainly somewhere in that
16 peninsular, a power plant, a central power plant with an
17 efficiency of 90 percent. It's huge. It's very close to the
18 central population, obviously, but there is some tremendous
19 advances that can be made in CHP.

20 Recognizing this need for conservation or energy
21 efficiency, I mean, there are some tremendous allies out there
22 that are trying to push for distributed generation and CHP.
23 There's a road map, there's a national road map that is looking
24 to get to 92 gigawatts of electrical generation by CHP by 2010,
25 but at the moment it is stalling. A lot of the low-hanging

1 fruit has been utilized. And there are so many barriers to
2 small scale CHP that it is just not -- it is just failing in
3 the impetus. But the DOE and the EPA have put tremendous
4 assets behind trying to stimulate the growth. And, in fact,
5 the DOE has looked upon its activities which were basically
6 there to stimulate the technology, and guess what, it has been
7 unsuccessful. They spent millions of dollars trying to
8 stimulate it, and they realized it was the wrong thing.

9 The technology is there today. It is not the
10 technology, it is the barriers. The money today is better
11 spent on outreach type programs to educate people about the
12 barriers and where we can -- we talk about laying down with the
13 lions -- where we can get to a win/win. We have to get to a
14 win/win, and it just seems so stupid to me that we could throw
15 away so much energy when there is such high demand, whether it
16 be from natural gas, coal, or whatever. You know, we are going
17 to end up going towards a nuclear society because there is
18 going to be such a gap. It is the only way forward. And
19 nuclear is fairly clean, but who wants to live with a 200-year
20 legacy of that nuclear.

21 So I think that when we talk about all of the push
22 for clean energy and to stimy the production of some of these
23 other technologies, what we are going to see is the void has to
24 be replaced with nuclear. Now, in the UK there was a study
25 done by Greenpeace, it was a very good study, looking at

1 London, and they determined that just by deploying CHP in
2 London they could actually defer the nuclear deployment. To me
3 that seems -- I can't see how we as a nation could do that, but
4 certainly CHP plays a part. And if we can offset one nuclear
5 power plant by pushing CHP, I think it would be good.

6 Next slide, please. In the National Energy Policy --
7 and this was signed into effect and presented to the president
8 by Dick Cheney -- it talks about CHP achieving efficiencies of
9 80 percent. Of course, with Dick Cheney, I think that he
10 thought the H in CHP was hydrogen, but --

11 And then, of course, we have got Florida's Energy
12 Plan. And as I was reading through it we talk about energy
13 efficiency in many, many places. It is obvious we have to make
14 efficient use of the energy that we have in natural resources.
15 And in there, there are two factors that I pulled out to
16 identify that I thought would really help the cause of CHP and
17 distributed generation. One was that it identified the
18 barriers, the interconnection barriers that we really need to
19 do something about, and then the other was about how CHP can
20 address the efficiency by making use of that waste heat.

21 And on the interconnection, let me just tell you a
22 little story. At my plant we produce microturbines. They are
23 100 kilowatts each, and they produce 172 kilowatts of thermal
24 energy. And at any time I can be testing eight of these on my
25 facility. I do have a QF facility, so I have one unit that is

1 putting out to the grid, and I get my four cents for doing
2 that, but I have eight. And I have offered to give them the
3 energy free, right? I don't need it. I have to put them on
4 test. So I have eight units, 800 kilowatts just burning away.
5 And I have to take the energy out of it and stick it into a
6 load bank and just add to the temperature in Florida.

7 I have offered to Florida Power and Light, take it
8 free, I don't need it. If I can just go onto the grid and let
9 you have it, it would be great with me because I wouldn't have
10 to have these noisy load banks there. But, even that, having
11 free energy put back, it seems such a problem. So even when
12 you want to give it to them free, they won't take it because
13 there is just this adverse feeling about combined heat and
14 power.

15 So the thing about -- we are talking about CHP, but
16 one thing I need to tell you, CHP is neutral. Any technology
17 or any device that produces electricity can produce waste heat.
18 And where that waste heat can be applied, then you have a
19 combined heat and power system. So the product I'm interested
20 in is microturbines, but equally turbines or even reciprocating
21 engines, or better known as internal combustion engines, all
22 add or play into the CHP game, as do even fuel cells.

23 Now, what differentiates these technologies is the
24 amount or the relationship of the electrical generation to the
25 thermal generation. With my product it's 100 kilowatts to

1 172 kilowatts of thermal, so 100 kilowatts electric,
2 172 thermal. How that changes depends upon the technology.

3 Now we can see here is a list of some commercial
4 institutional buildings, and you can see the electric to
5 thermal load ratio. So there the electric to thermal starting
6 at the top in education is 5.67, and the department buildings
7 where we look at the water heating at .8, that is about the
8 ideal ratio for, you know, my type of product. But in some of
9 these areas you can see some have a fairly heavy load of
10 thermal, others do not.

11 And this one is more on the industrial application,
12 as you can see again. And I just put this in just for detail.
13 But it does show that a lot of these industries, they do have a
14 thermal load and the thermal load does tie in with their
15 electrical load, so there is some ratios here that we can play
16 with, and dependent upon the ratio of that thermal to electric
17 load, it would really depend on what kind of technology plays
18 to that application.

19 The product I produce is a microturbine. As I said
20 before, it produces 100 kilowatts of electricity and it gives
21 172 kilowatts of heat. It is a fairly complex piece of
22 equipment, it has all kinds of certifications, and the
23 resistance to sales in this country is impressive. That's all
24 I can say. It is really impressive. I have no problem selling
25 it in Russia, I have no problem in Italy, I have no problem in

1 many places. But in America, I have a lot of problems. In
2 fact, I probably couldn't -- it wouldn't even be viable in
3 Florida. It might be at one of those free gas facilities, but
4 apart from that, not.

5 But where it does pay in America, and where things
6 are changing, we are starting to hear about some of the
7 regulations and some of the states changing, and some of the
8 requirements of the some of the states changing. New York is
9 where this product can work. And why it works in New York,
10 they can't get enough electricity into the center of that city.
11 So our product works in that. It doesn't have anything to do
12 with the renewable play, but there are applications in America
13 that are now starting to come to the forefront. I think we are
14 going to see other areas where they can come because it does
15 run on natural gas, but it also runs on renewable biogas, as
16 well. And we even have a couple of units that have been sold
17 to a company that are working on biodiesel applications up in
18 the Philadelphia area.

19 So it is a simple box. We have got all kinds of
20 certifications. Safety features you wouldn't believe. And
21 this is actually one place that we have been successful in
22 America was at a Marine base, and I think probably it was
23 something to do with the DOE push to try and get distributed
24 generation into their facilities. But there is 15 of these in
25 South Carolina at a Marine base, and the 15 units produce

1 1.5 megawatts of electricity, and then, you know, a tremendous
2 amount of thermal load, as well. On the thermal load, they
3 only use about five at a time to satisfy the demand of the
4 base. They really wanted the 1.5 to offset some demand
5 charges, which was something like \$15 a kilowatt, I think, for
6 the base.

7 The other thing that was interesting about that
8 application was they had propane. They have interruptible
9 natural gas, so it is a federal facility with an interruptible
10 gas, which I thought was kind of strange. But they have these
11 propane tanks and we have to switch over to propane once a
12 month so that if the natural gas is shut off, that we can still
13 generate the electricity off the propane.

14 And then there is another facility there. That one
15 is actually in Japan. And why I put that one up there was to
16 show that not only can -- when we talk about combined heat and
17 power, there is another phrase, CCHP, where it is combined
18 cool, heat, and power, because we are actually using that heat.
19 You can actually get cooling, as well, which is pretty
20 important in Florida. Because in the summer who wants the
21 heat, but the cooling is pretty good.

22 In fact, at our facility we use this kind of a set up
23 to lower the temperature in our test cells because we have to
24 run -- on gas turbines we talk about an ISO standard day, which
25 is a 59-degree day. Well, how many 59-degree days do we get in

1 Florida? At least down in the Stuart area near West Palm
2 Beach. So I need that cooling to push my air temperature down
3 so I can run my systems at design point.

4 I know we are kind of about 15 minutes late, but I am
5 impressed that we are only 15 minutes late after the start. I
6 think you are doing a great job. So, if we look at CHP
7 solution in the national perspective, there is a lot of issues
8 that it addresses. Some are economic, some are just societal
9 benefits that we have heard a lot about. But in terms of
10 supply, you know, there's 210 gigawatts of capacity of CHP in
11 the U.S. available. In fact, somebody mentioned, I think it
12 was Susan mentioned a study that was coming out by Neil Elliot
13 of the ACEEE to identify some of the benefits or some of the
14 renewable portfolios in Florida. One of those, one number he
15 gave me when I saw him just the other day was that they have
16 identified 11 gigawatts of CHP potential in Florida,
17 11 gigawatts. However, with today's barriers, only 4.5 percent
18 of that would be applicable today. So 11 gigawatts are
19 available, but only 45 percent would be available given today's
20 barriers.

21 So, I don't need to go through this list, because I
22 have kind of summarized it on the next slide, and that is if we
23 just look at the simple message what CHP brings, it reduces the
24 fuel consumption, easing the reliance on foreign fuel, and you
25 must be able to see that. Because by taking that waste heat

1 and applying it to a thermal process, it has to do that. By
2 using less fuel to derive that energy, CO2 emissions are
3 directly proportional to the amount of fuel consumed. They are
4 a function purely of efficiency. The only way to lower CO2
5 emissions, unless you want to sequester it and pump it into the
6 ground, which I think is another stellar idea, is to increase
7 the efficiency. So, again, CHP can now lower those greenhouse
8 gas emissions. And if we talk about a three-foot rise in the
9 water, you know, my house is going to be -- at least my lots
10 are going to be submerged and I won't be able to build. So, I
11 don't really want that three-foot water rise.

12 And then the other thing that we talk about with CHP
13 and distributed generation, is the increase grid security. And
14 certainly there is a lot of people, we hear a lot of instances
15 where hospitals, in particular, that had CHP facilities after
16 Katrina, and certainly one hospital that was pretty famous that
17 it ran for 52 hours independently after everything else was in
18 the blackout. They actually used that as an emergency staging
19 area. They ran for 52 hours. It was a CHP facility after
20 Katrina went through.

21 So, certainly here in Florida, I think distributed
22 generation and certainly CHP has a big part to play. I think
23 CHP has a big part to play in our industry here because we have
24 a lot of tourists, hotels are big. CHP is good in hotels
25 because of the water need. So, I think it certainly has a way

1 of stabilizing the situation in times of hurricanes and other
2 turbulent times.

3 But I want to go back to that one last slide, because
4 of the message at the bottom. Why aren't we building CHP
5 today, right now? I don't understand. The technology is
6 there, it's just not happening. The reason is there is
7 barriers and that is the next slide.

8 So there are barriers to CHP. In fact, two years ago
9 I was up at a meeting up in Washington, D.C., and we went to
10 the Senate, and we talk in our message, giving our message to
11 some of the senators, and they looked at us and said, "But if
12 it is so good, what the hell do you need my help for?" And,
13 you know, it is true. Why do we need your help? Well, the
14 answer is we need help because if we have a technology today,
15 and it's not just a technology, it's a suite of technologies
16 that can conserve fuel, help the environment and stiffen up the
17 grid, whether it be from, you know, a national disaster or a
18 nonnatural disaster, why aren't we doing more with it today.
19 So this is where we really need your help.

20 We talked about interconnection. There's also a
21 suite of other things that are required. And ACEEE and the
22 other people here are probably much better at explaining it
23 than I, but there is a whole suite of tools available to see
24 how we can lie down with the lion and do something useful.
25 Because I think this is something we should all -- we owe

1 ourselves. Whether it be a natural resource that we are
2 consuming that is being depleted, or whether it is renewable,
3 we still owe it to ourselves to make the most efficient use of
4 it.

5 So I just want to end up and say that Florida's
6 Energy Plan, I thought, laid a very good foundation for CHP.
7 There are some very clear messages on energy efficiency, and I
8 look forward to seeing those implemented. And then the last
9 thing is that CHP has been around from day one. It was around,
10 it was actually used in the very first electrical utility in
11 the U.S., and it generated at 65 percent fuel utilization in
12 1910. So I say that CHP offers tomorrow's energy efficiency
13 dream today, now. So if you want to know what you can do now,
14 CHP.

15 Thank you.

16 CHAIRMAN EDGAR: Thank you, Mr. Dewis. And I am one
17 of those people who might not have known what CHP was at the
18 beginning of the morning, but I do now.

19 MR. DEWIS: I'll check my box.

20 CHAIRMAN EDGAR: Commissioner Carter.

21 COMMISSIONER CARTER: Not a question, Madam Chairman,
22 but a comment to you. Nearly a year ago I asked the question
23 of one or several of the utilities about the percentage of
24 waste loss in the transmission, and they looked at me like I
25 was speaking Greek. So, I mean, this is a powerful -- to me

1 what you said is very, very powerful, because I asked that
2 question, and I now see that 65 percent of it --

3 MR. DEWIS: Well, actually transmission is about
4 7 percent. I mean, most of it is going up in waste heat.

5 COMMISSIONER CARTER: The waste heat is where most of
6 it is going. So it seems to me that -- and I'm so happy, Madam
7 Chairman, that you decided to hold this. Because now a lot of
8 the questions that we asked we only get a tertiary answer, so
9 this is really -- I'm being educated today. And I think, Dave,
10 you are my guy. We need to talk to you again.

11 MR. DEWIS: I'm the lamb. But I must say, you know,
12 I'm actually an engineer. I know there was another engineer up
13 here before me, and I'm an engineer. And I always thought if
14 we built the best widget, you know, a widget that would work,
15 hey, it would sell. And now I'm president of the company and
16 I've got to try to make it sell. But I don't understand, and
17 that is why I am here today. That is why I am getting involved
18 with some of these other people, because I didn't know that
19 about the electrical until two years ago.

20 I have been doing this specifically on microturbines
21 for nearly ten years. But I wasn't looking at the other side.
22 I wasn't looking at the whole picture. And when you look at
23 the whole picture it is really sad. You know, I could
24 guarantee that you could probably take that message about the
25 65 percent back in 1910, people probably wouldn't believe you.

1 But it's true, and it is sad. And I only learned that two
2 years ago, and I just thought it was so powerful. And I
3 couldn't understand how come, I, who are in this industry,
4 didn't understand that before.

5 COMMISSIONER CARTER: Thank you, Madam Chairman.

6 CHAIRMAN EDGAR: Thank you. We are a little bit
7 behind schedule, but I agree that we are doing quite well. And
8 I am very pleased.

9 We are going to take a lunch break. I hope you all
10 take advantage of the opportunity to get acquainted, as well,
11 and to get some nourishment. And we will come back, we will
12 begin at 2:00 o'clock. Our next presenter will be David
13 Perlman, and we will begin at 2:00 o'clock by the clock on the
14 wall. Thank you.

15 (Lunch recess.)

16 (Transcript continues with Volume 2.)

17

18

19

20

21

22

23

24

25

1 STATE OF FLORIDA)

2 : CERTIFICATE OF REPORTER

3 COUNTY OF LEON)

4

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services
5 Section, FPSC Division of Commission Clerk and Administrative
6 Services, do hereby certify that the foregoing proceeding was
heard at the time and place herein stated.

7

IT IS FURTHER CERTIFIED that I stenographically
8 reported the said proceedings; that the same has been
transcribed under my direct supervision; and that this
9 transcript constitutes a true transcription of my notes of said
proceedings.

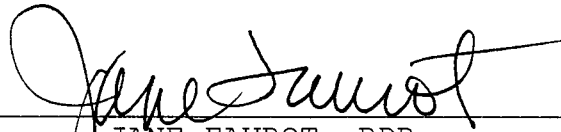
10

I FURTHER CERTIFY that I am not a relative, employee,
11 attorney or counsel of any of the parties, nor am I a relative
or employee of any of the parties' attorney or counsel
12 connected with the action, nor am I financially interested in
the action.

13

DATED THIS 24th day of January, 2007.

14



15

JANE FAUROT, RPR

16

Official FPSC Hearings Reporter
17 FPSC Division of Commission Clerk and
Administrative Services
18 (850) 413-6732

18

19

20

21

22

23

24

25