

# ORIGINAL

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CERTIFICATION OF

PUBLIC SERVICE COMMISSION ADMINISTRATIVE RULES

COMMISSION  
CLERK

FILED WITH THE

DEPARTMENT OF STATE

I do hereby certify:

/x/ (1) That all statutory rulemaking requirements of Chapter 120, F.S., have been complied with; and

/x/ (2) There is no administrative determination under subsection 120.56(2), F.S., pending on any rule covered by this certification; and

/x/ (3) All rules covered by this certification are filed within the prescribed time limitations of paragraph 120.54(3)(e), F.S. They are filed not less than 28 days after the notice required by paragraph 120.54(3)(a), F.S., and;

// (a) Are filed not more than 90 days after the notice; or

// (b) Are filed not more than 90 days after the notice not including days an administrative determination was pending; or

/x/ (c) Are filed more than 90 days after the notice, but not less than 21 days nor more than 45 days from the date of publication of the notice of change; or

// (d) Are filed more than 90 days after the notice, but not less than 14 nor more than 45 days after the adjournment of the final public hearing on the rule; or

// (e) Are filed more than 90 days after the notice, but within 21 days after the date of receipt of all material authorized to be submitted at the hearing; or

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// (f) Are filed more than 90 days after the notice, but within 21 days after the date the transcript was received by this agency; or

// (g) Are filed not more than 90 days after the notice, not including days the adoption of the rule was postponed following notification from the Joint Administrative Procedures Committee that an objection to the rule was being considered; or

// (h) Are filed more than 90 days after the notice, but within 21 days after a good faith written proposal for a lower cost regulatory alternative to a proposed rule is submitted which substantially accomplishes the objectives of the law being implemented; or

// (i) Are filed more than 90 days after the notice, but within 21 days after a regulatory alternative is offered by the small business ombudsman.

Attached are the original and two copies of each rule covered by this certification. The rules are hereby adopted by the undersigned agency by and upon their filing with the Department of State.

Rule Nos.

25-17.200

25-17.210

25-17.220

25-17.230

25-17.240

25-17.250

25-17.260

25-17.270

25-17.280

25-17.290


25-17.300

25-17.310

25-17.0832

Under the provision of subparagraph 120.54(3)(e)6., F.S., the rules take effect 20 days from the date filed with the Department of State or a later date as set out below:

Effective: \_\_\_\_\_  
(month) (day) (year)

  
\_\_\_\_\_  
BLANCA S. BAYO, Director  
Division of the Commission Clerk  
and Administrative Services

\_\_\_\_\_  
Number of Pages Certified



LDH

1 PART IV UTILITIES' OBLIGATIONS WITH REGARD TO RENEWABLE

2 GENERATING FACILITIES

3 25-17.200 Application and Scope. The purpose of these rules is to promote the  
4 development of renewable energy; protect the economic viability of Florida's existing  
5 renewable energy facilities; diversify the types of fuel used to generate electricity in Florida;  
6 lessen Florida's dependence on natural gas and fuel oil for the production of electricity;  
7 minimize the volatility of fuel costs; encourage investment within the state; improve  
8 environmental conditions; and, at the same time, minimize the costs of power supply to  
9 electric utilities and their customers. Unless otherwise stated, these rules apply to all investor-  
10 owned utilities.

11 Specific Authority: 350.127(2), 366.05(1), F.S.

12 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

13 History—New .

14  
15 25-17.210 Definitions.

16 For purposes of these rules:

17 (1) "Renewable Generating Facility" means an electrical generating unit or group of  
18 units at a single site, interconnected for synchronous operation and delivery of electricity to an  
19 electric utility, where the primary energy in British Thermal Units (BTUs) used for the  
20 production of electricity is from one or more of the following sources: hydrogen produced  
21 from sources other than fossil fuels, biomass, solar energy, geothermal energy, wind energy,  
22 ocean energy, hydroelectric power, or waste heat from a commercial or industrial  
23 manufacturing process.

24 (2) "Biomass" means a fuel source that is comprised of, but not limited to,  
25 combustible residues or gases from forest products manufacturing, agricultural and orchard

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1 crops, waste products from livestock and poultry operations and food processing, urban wood  
2 waste, municipal solid waste, municipal liquid waste treatment operations, and landfill gas.

3 (3) "Full Avoided Costs," as defined in 366.051, Florida Statutes, means the  
4 incremental costs to the purchasing utility of the electric energy or capacity, or both, which,  
5 but for the purchase from a renewable generating facility, such utility would generate itself or  
6 purchase from another source.

7 (4) "Investor-owned utility" shall have the same meaning as Section 366.02(1),  
8 Florida Statutes.

9 (5) "Electric utility" shall have the same meaning as Section 366.02(2), Florida  
10 Statutes.

11 Specific Authority: 350.127(2), 366.05(1), F.S.

12 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

13 History—New \_\_\_\_\_.

14  
15 25-17.220 Qualifying Criteria.

16 For purposes of these rules, a renewable generating facility shall be deemed a  
17 qualifying facility pursuant to Rule 25-17.080(1), F.A.C., and shall have all the rights,  
18 privileges, and responsibilities specified in Rules 25-17.082 through 25-17.091, F.A.C.

19 Specific Authority: 350.127(2), 366.05(1), F.S.

20 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

21 History—New \_\_\_\_\_.

22  
23 25-17.230 The Utility's Obligation to Purchase and Sell.

24 (1) Each investor-owned utility shall purchase electricity produced and sold by  
25 renewable generating facilities at rates that have been agreed upon by the utility and

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1 renewable generating facility or at the utility's published tariff. Each investor-owned utility  
2 shall file a tariff or tariffs and a standard offer contract or contracts for the purchase of energy  
3 or capacity, or both, from renewable generating facilities that reflects the provisions set forth  
4 in these rules.

5 (2) Each investor-owned utility's tariff or standard offer contract shall specify the  
6 metering requirements for billing purposes in accordance with Rule 25-17.082 (2) and (3),  
7 F.A.C.

8 (3) Each investor-owned utility shall interconnect with any renewable generating  
9 facility in accordance with Rule 25-17.087, F.A.C.

10 (4) Each investor-owned utility shall sell energy to renewable generating facilities in  
11 accordance with Rule 25-17.084, F.A.C.

12 (5) Each investor-owned utility shall provide, upon request by a renewable generating  
13 facility, transmission service to wheel as-available energy or firm energy and capacity  
14 produced by the renewable generating facility from the renewable generating facility to  
15 another electric utility in accordance with Rule 25-17.0889, F.A.C.

16 Specific Authority: 350.127(2), 366.05(1), F.S.

17 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

18 History–New \_\_\_\_\_.

19  
20 25-17.240 Negotiated Contracts.

21 (1) Investor-owned utilities and renewable generating facilities are encouraged to  
22 negotiate contracts for the purchase of firm capacity and energy to avoid or defer construction  
23 of planned utility generating units and provide fuel diversity, fuel price stability, and energy  
24 security.

25 (2) Negotiated contracts will be considered prudent for cost recovery purposes if it is

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1 demonstrated by the investor-owned utility that the purchase of firm capacity and energy from  
2 the renewable generating facility pursuant to the rates, terms, and other conditions of the  
3 contract can reasonably be expected to contribute towards the deferral or avoidance of  
4 additional capacity construction or other capacity-related costs by the purchasing utility and  
5 provide fuel diversity, fuel price stability, and energy security at a cost to the utility's  
6 ratepayers which does not exceed full avoided costs, giving consideration to the characteristics  
7 of the capacity and energy to be delivered by the renewable generating facility under the  
8 contract.

9 Specific Authority: 350.127(2), 366.05(1), F.S.

10 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

11 History--New \_\_\_\_\_.

12

13 25-17.250 Standard Offer Contracts.

14 (1) Standard Offer Contract. In addition to the requirements contained in Rules 25-  
15 17.082 through 25-17.091, F.A.C., each investor owned utility shall, by April 1 of each year,  
16 file with the Commission a standard offer contract or contracts for the purchase of firm  
17 capacity and energy from renewable generating facilities and small qualifying facilities with a  
18 design capacity of 100 kW or less. A separate standard offer contract shall be based on the  
19 next avoidable fossil fueled generating unit of each technology type identified in the utility's  
20 Ten-Year Site Plan filed pursuant to Rule 25-22.071, F.A.C. Each standard offer contract  
21 based on each of the utility's avoidable units shall be consistent with the requirements of Rule  
22 25-17.0832(4), (5), and (6), F.A.C., except as modified by this rule. Each investor-owned  
23 utility with no planned generating unit identified in its Ten-Year Site Plan shall submit a  
24 standard offer based on avoiding or deferring a planned purchase.

25 (2) Continuous Offers.

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1           (a) In order to ensure that each utility continuously offers a purchase contract to  
2 producers of renewable energy, each standard offer contract shall remain open until:

3           1. A request for proposals (RFP) pursuant to Rule 25-22.082, F.A.C., is issued for the  
4 utility's planned generating unit; or

5           2. The utility files a petition for a need determination or commences construction for  
6 generating units not subject to Rule 25-22.082, F.A.C.

7           3. The generating unit upon which the standard offer contract was based is no longer  
8 part of the utility's generation plan, as evidenced by a petition to that effect filed with the  
9 Commission or by the utility's most recent Ten Year Site Plan.

10           (b) Before a standard contract offering is closed, the utility shall file a petition for  
11 approval of a new standard offer contract based on the next unit of the same generating  
12 technology, if any, in its Ten-Year Site Plan. If no generating unit of the same technology is  
13 in the utility's Ten-Year Site Plan, the utility shall notify the Director of the Division of  
14 Economic Regulation prior to closing a standard offer.

15           (3) Term. At the election of the renewable generating facility, the term of each  
16 standard offer contract shall be for a minimum of 10 years from the in-service date of the  
17 avoided unit up to a maximum of the life of the avoided unit.

18           (4) Capacity Payments Options. In addition to the capacity payment options  
19 contained in Rule 25-17.0832(4)(g), F.A.C., and subject to the provisions of Rule 25-  
20 17.0832(3)(a) through (d), F.A.C., a renewable generating facility may elect a payment stream  
21 for the capital component of the utility's avoided unit, including front-end loaded capacity  
22 payments, that best meets the financing requirements of the renewable generating facility.  
23 Early capacity payments consisting of the capital component of the avoided unit may, at the  
24 election of the renewable generating facility, commence any time after the actual in-service  
25 date of the renewable generating facility and before the anticipated in-service date of the

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1 utility's avoided unit. Regardless of the payment stream elected by the renewable generating  
2 facility, the cumulative present value of capital cost payments made to the renewable  
3 generating facility over the term of the contract shall not exceed the cumulative present value  
4 of the capital cost payments which would have been made to the renewable generating facility  
5 had such payments been made pursuant to Rule 25-17.0832(4)(g)(1), F.A.C. Fixed operation  
6 and maintenance expense shall be calculated in conformance with Rule 25-17.0832(6), F.A.C.

7 (5) Content. Unless otherwise modified by these rules, the contents of each standard  
8 offer contract shall be in accordance with Rule 25-17.0832(4), F.A.C.

9 (6) Fixed Energy Payments. In order to facilitate third-party financing of renewable  
10 generating facilities and provide fuel price stability to electric ratepayers, upon request by a  
11 renewable generating facility, each investor-owned utility shall provide for the following fixed  
12 energy payment options:

13 (a) As-available energy payments. As-available energy payments made prior to the  
14 in-service date of the avoided unit shall be based on the utility's year-by-year projection of  
15 system incremental fuel costs, prior to hourly economy energy sales to other utilities, based on  
16 normal weather and fuel market conditions plus a fuel market volatility risk premium mutually  
17 agreed upon by the utility and the renewable generating facility.

18 (b) Firm energy payments. Subsequent to the determination of full avoided cost and  
19 subject to the provisions of Rule 25-17.0832(3)(a) through (d), F.A.C., a portion of the base  
20 energy costs associated with the avoided unit, mutually agreed upon by the utility and  
21 renewable energy generator, shall be fixed and amortized on a present value basis over the  
22 term of the contract starting, at the election of the renewable generating facility, as early as the  
23 in-service date of the renewable generating facility. "Base energy costs associated with the  
24 avoided unit" means the energy costs of the avoided unit to the extent the unit would have  
25 been operated.

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1 Specific Authority: 350.127(2), 366.05(1), F.S.

2 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

3 History–New \_\_\_\_\_.

4  
5 25-17.260 Subscription Limits.

6 There shall be no preset subscription limits for the purchase of capacity and energy  
7 from renewable generating facilities. To the extent that the purchase of capacity and energy  
8 from a renewable generating facility is not needed for reliability or will increase costs to the  
9 general body of ratepayers above full avoided cost, the utility shall petition the Commission  
10 for relief. In any such proceeding, the Commission shall determine the need for power and the  
11 utility’s full avoided cost, including strategic benefits such as fuel diversity and energy  
12 security, that are in the best interests of the general body of ratepayers.

13 Specific Authority: 350.127(2), 366.05(1), F.S.

14 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

15 History–New \_\_\_\_\_.

16  
17 25-17.270 Changes in Environmental and Governmental Regulations.

18 All contracts for the purchase of capacity and energy from a renewable generating  
19 facility shall include a provision to reopen the contract, at the election of either party, limited  
20 to changes affecting the utility’s full avoided costs of the unit on which the contract is based as  
21 a result of new environmental and other regulatory requirements enacted during the term of  
22 the contract.

23 Specific Authority: 350.127(2), 366.05(1), F.S.

24 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

25 History–New \_\_\_\_\_.

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1  
2 25-17.280 Tradable Renewable Energy Credits (TRECs).

3 Tradable renewable energy credits and tax credits shall remain the exclusive property  
4 of the renewable generating facility. A utility shall not reduce its payment of full avoided  
5 costs or place any other conditions upon such government incentives in a negotiated or  
6 standard offer contract, unless agreed to by the renewable generating facility.

7 Specific Authority: 350.127(2), 366.05(1), F.S.

8 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

9 History–New \_\_\_\_\_.

10  
11 25-17.290 Imputed Debt Equivalent Adjustments.

12 An investor-owned utility shall not impose any imputed debt equivalent adjustments  
13 (equity adjustments) to reduce the avoided costs paid to a renewable generating facility unless  
14 the utility has demonstrated the need for the adjustment and obtained the prior approval of the  
15 Commission.

16 Specific Authority: 350.127(2), 366.05(1), F.S.

17 Law Implemented: 366.051, 366.81, 366.91, 366.92, F.S.

18 History–New \_\_\_\_\_.

19  
20 25-17.300 Reporting. Each electric utility shall report, by April first of each year, the  
21 following information, actual and projected:

22 (1) The total megawatts and percentage of each utility's total capacity mix comprised  
23 of renewable generating capacity.

24 (2) The total megawatt-hours and percentage of each utility's net energy for load and  
25 fuel mix of energy purchased from renewable generation.

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1           (3) The total megawatts and megawatt-hours of self-service generation by renewable  
2 generation.

3 Specific Authority: 350.127(2), 366.05(1), F.S.

4 Law Implemented: 366.04(5), 366.05(7), F.S.

5 History–New \_\_\_\_\_.

6  
7 25-17.310 Dispute Resolution

8           (1) The purpose of this rule is to establish an expedited process for resolution of  
9 disputes between renewable generating facilities and investor-owned utilities.

10           (2) To be considered for an expedited proceeding, the companies involved in the  
11 dispute must have attempted to resolve their dispute either through negotiation or by seeking  
12 mediation from an independent third party or Commission staff.

13           (3) Subject to subsection (2) of this rule, any party negotiating an agreement under  
14 this Part may, at any point in the negotiation, petition the Commission to resolve any  
15 differences arising in the course of the negotiation. The petition shall contain, at a minimum:

16           (a) an overview of the issues discussed and resolved by the parties;

17           (b) the unresolved issues;

18           (c) the position of each of the parties with respect to each unresolved issue;

19           (d) all relevant documentation concerning each unresolved issue.

20           (4) A party petitioning the Commission under subsection (1) shall provide a copy of  
21 the petition and any other documentation accompanying the petition to the other party or  
22 parties not later than the day on which the petition is filed with the Commission. A non-  
23 petitioning party may respond to the petition and provide additional information within 30  
24 days after the petition is filed with the Commission.

25           (5) The Commission will require the petitioning party and the responding party to

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1 provide additional information if it determines the additional information is necessary for the  
2 Commission to reach a decision on the unresolved issues. If any party refuses or fails to  
3 respond on a timely basis to any request from the Commission, then the Commission shall  
4 proceed on the basis of the best information available to it from whatever source derived.

5 (6) The Commission will resolve each issue set forth in the petition and the response,  
6 if any, in an expedited manner, normally within 90 days unless waived by the parties or on the  
7 Commission's own motion. The Commission shall base its decision on whether the provision  
8 in dispute will encourage the development of renewable generation in the State and is in the  
9 best interests of the purchasing utility's general body of ratepayers pursuant to the provisions  
10 of this Part.

11 Specific Authority: 350.127(2), 366.05(1), F.S.

12 Law Implemented: 366.051, 366.076, 366.81, 366.91, 366.92, F.S.

13 History—New \_\_\_\_\_.

14  
15 PART III UTILITIES' OBLIGATIONS WITH REGARD TO COGENERATORS AND  
16 SMALL POWER PRODUCERS

17 25-17.0832 Firm Capacity and Energy Contracts.

18 (1) Firm capacity and energy are capacity and energy produced and sold by a  
19 qualifying facility and purchased by a utility pursuant to a negotiated contract or a standard  
20 offer contract subject to certain contractual provisions as to the quantity, time, and reliability  
21 of delivery.

22 (a) Within one working day of the execution of a negotiated contract or the receipt of a  
23 signed standard offer contract, the utility shall notify the Director of the Division of Economic  
24 Regulation and provide the amount of committed capacity and the type of generating unit, if  
25 any, which the contracted capacity is intended to avoid or defer.

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1 (b) Within 10 working days of the execution of a negotiated contract or receipt of a  
2 signed standard offer contract for the purchase of firm capacity and energy, the purchasing  
3 utility shall file with the Commission a copy of the signed contract and a summary of its terms  
4 and conditions. At a minimum, the summary shall include:

5 1. The name of the utility and the owner and operator of the qualifying facility, who  
6 are signatories of the contract;

7 2. The amount of committed capacity specified in the contract, the size of the facility,  
8 the type of facility, its location, and its interconnection and transmission requirements;

9 3. The amount of annual and on-peak and off-peak energy expected to be delivered to  
10 the utility;

11 4. The type of unit being avoided, its size, and its in-service year;

12 5. The in-service date of the qualifying facility; and

13 6. The date by which the delivery of firm capacity and energy is expected to  
14 commence.

15 (2) Negotiated Contracts. Utilities and qualifying facilities are encouraged to negotiate  
16 contracts for the purchase of firm capacity and energy to avoid or defer the construction of all  
17 planned utility generating units which are not subject to the requirements of Rule 25-22.082,  
18 F.A.C. If a utility is required to issue a Request for Proposals (RFP) pursuant to Rule 25-  
19 22.082, F.A.C., negotiations with qualifying facilities shall be governed by the utility's RFP  
20 process. Negotiated contracts will be considered prudent for cost recovery purposes if it is  
21 demonstrated by the utility that the purchase of firm capacity and energy from the qualifying  
22 facility pursuant to the rates, terms, and other conditions of the contract can reasonably be  
23 expected to contribute towards the deferral or avoidance of additional capacity construction or  
24 other capacity-related costs by the purchasing utility at a cost to the utility's ratepayers which  
25 does not exceed full avoided costs, giving consideration to the characteristics of the capacity

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1 and energy to be delivered by the qualifying facility under the contract. Negotiated contracts  
2 shall not be counted towards the subscription limit of the avoided unit in a standard offer  
3 contract, thus preserving the standard offer for small qualifying facilities as described in  
4 subsection (4).

5 (3) Cost Recovery for Negotiated Contracts. In reviewing negotiated firm capacity and  
6 energy contracts for the purpose of cost recovery, the Commission shall consider factors  
7 relating to the contract that would impact the utility's general body of retail and wholesale  
8 customers including:

9 (a) Whether additional firm capacity and energy is needed by the purchasing utility and  
10 by Florida utilities from a statewide perspective;

11 (b) Whether the cumulative present worth of firm capacity and energy payments made  
12 to the qualifying facility over the term of the contract are projected to be no greater than:

13 1. The cumulative present worth of the value of a year-by-year deferral of the  
14 construction and operation of generation or parts thereof by the purchasing utility over the  
15 term of the contract, calculated in accordance with subsection (5) and paragraph (6)(a) of this  
16 rule, provided that the contract is designed to contribute towards the deferral or avoidance of  
17 such capacity; or

18 2. The cumulative present worth of other capacity and energy related costs that the  
19 contract is designed to avoid such as fuel, operation, and maintenance expenses or alternative  
20 purchases of capacity, provided that the contract is designed to avoid such costs;

21 (c) To the extent that annual firm capacity and energy payments made to the qualifying  
22 facility in any year exceed that year's annual value of deferring the construction and operation  
23 of generation by the purchasing utility or other capacity and energy related costs, whether the  
24 contract contains provisions to ensure repayment of such payments exceeding that year's  
25 value of deferring that capacity in the event that the qualifying facility fails to deliver firm

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1 capacity and energy pursuant to the terms and conditions of the contract, provided, however,  
2 that provisions to ensure repayment may be based on forecasted data; and

3 (d) Considering the technical reliability, viability, and financial stability of the  
4 qualifying facility, whether the contract contains provisions to protect the purchasing utility's  
5 ratepayers in the event the qualifying facility fails to deliver firm capacity and energy in the  
6 amount and times specified in the contract.

7 (4) Standard Offer Contracts.

8 (a) Upon petition by a utility or pursuant to a Commission action, each public utility  
9 shall submit for Commission approval a tariff or tariffs and a standard offer contract or  
10 contracts for the purchase of firm capacity and energy from small qualifying facilities. In lieu  
11 of a separately negotiated contract, standard offer contracts are available to qualifying  
12 facilities, as defined by subsection 25-17.080(3), F.A.C., with a design capacity of 100 kW or  
13 less. the following types of qualifying facilities:

- 14 ~~1. A small power producer or other qualifying facility using renewable or non fossil fuel~~  
15 ~~where the primary energy source in British Thermal Units (BTUs) is at least 75 percent~~  
16 ~~biomass, waste, solar or other renewable resource;~~  
17 ~~2. A qualifying facility, as defined by subsection 25-17.080(3), F.A.C., with a design capacity~~  
18 ~~of 100 kW or less; or~~  
19 ~~3. A municipal solid waste facility as defined by Rule 25-17.091, F.A.C.~~

20 (b) The rates, terms, and other conditions contained in each utility's standard offer  
21 contract or contracts shall be based on the need for and equal to the avoided cost of deferring  
22 or avoiding the construction of additional generation capacity or parts thereof by the  
23 purchasing utility. Rates for payment of capacity sold by a qualifying facility shall be  
24 specified in the contract for the duration of the contract. In reviewing a utility's standard offer  
25 contract or contracts, the Commission shall consider the criteria specified in paragraphs (3)(a)  
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1 through (3)(d) of this rule, as well as any other information relating to the determination of the  
2 utility's full avoided costs.

3 (c) The utility shall evaluate, select, and enter into standard offer contracts with  
4 eligible qualifying facilities based on the benefits to the ratepayers. Within 60 days of receipt  
5 of a signed standard offer contract, the utility shall either:

6 1. Accept and sign the contract and return it within five days to the qualifying facility;

7 or

8 2. Petition the Commission not to accept the contract and provide justification for the  
9 refusal. Such petitions may be based on:

10 a. A reasonable allegation by the utility that acceptance of the standard offer will  
11 exceed the subscription limit of the avoided unit or units; or

12 b. Material evidence showing that because the qualifying facility is not financially or  
13 technically viable, it is unlikely that the committed capacity and energy would be made  
14 available to the utility by the date specified in the standard offer.

15 (d) A standard offer contract which has been accepted by a qualifying facility shall  
16 apply towards the subscription limit of the unit designated in the contract effective the date the  
17 utility receives the accepted contract. If the contract is not accepted by the utility, its effect  
18 shall be removed from the subscription limit effective the date of the Commission order  
19 granting the utility's petition.

20 (e) Minimum Specifications. Each standard offer contract shall, at minimum, specify:

21 1. The avoided unit or units on which the contract is based;

22 2. The total amount of committed capacity, in megawatts, needed to fully subscribe the  
23 avoided unit specified in the contract;

24 3. The payment options available to the qualifying facility including all financial and  
25 economic assumptions necessary to calculate the firm capacity payments available under each

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1 payment option and an illustrative calculation of firm capacity payments for a minimum five  
2 year term contract commencing with the in-service date of the avoided unit for each payment  
3 option;

4 4. The date on which the standard contract offer expires;

5 5. A reasonable open solicitation period during which time the utility will accept  
6 proposals for standard offer contracts. Prior to the issuance of timely notice of a Request for  
7 Proposals (RFP) pursuant to subsection 25-22.082(3), F.A.C., the utility shall end the open  
8 solicitation period;

9 6. The date by which firm capacity and energy deliveries from the qualifying facility to  
10 the utility shall commence. This date shall be no later than the anticipated in-service date of  
11 the avoided unit specified in the contract;

12 7. The period of time over which firm capacity and energy shall be delivered from the  
13 qualifying facility to the utility. Firm capacity and energy shall be delivered, at a minimum,  
14 for a period of five years, commencing with the anticipated in-service date of the avoided unit  
15 specified in the contract. At a maximum, firm capacity and energy shall be delivered for a  
16 period of time equal to the anticipated plant life of the avoided unit, commencing with the  
17 anticipated in-service date of the avoided unit;

18 8. The minimum performance standards for the delivery of firm capacity and energy  
19 by the qualifying facility during the utility's daily seasonal peak and off-peak periods. These  
20 performance standards shall approximate the anticipated peak and off-peak availability and  
21 capacity factor of the utility's avoided unit over the term of the contract;

22 9. The description of the proposed facility including the location, steam host,  
23 generation technology, and fuel sources;

24 10. Provisions to ensure repayment of payments to the extent that annual firm capacity  
25 and energy payments made to the qualifying facility in any year exceed that year's annual

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1 value of deferring the avoided unit specified in the contract in the event that the qualifying  
2 facility fails to perform pursuant to the terms and conditions of the contract. Such provisions  
3 may be in the form of a surety bond or equivalent assurance of repayment of payments  
4 exceeding the year-by-year value of deferring the avoided unit specified in the contract.

5 (f) The utility may include the following provisions:

6 1. Provisions to protect the purchasing utility's ratepayers in the event the qualifying  
7 facility fails to deliver firm capacity and energy in the amount and times specified in the  
8 contract which may be in the form of an up-front payment, surety bond, or equivalent  
9 assurance of payment. Payment or surety shall be refunded upon completion of the facility  
10 and demonstration that the facility can deliver the amount of capacity and energy specified in  
11 the contract; and

12 2. A listing of the parameters, including any impact on electric power transfer  
13 capability, associated with the qualifying facility as compared to the avoided unit necessary  
14 for the calculation of the avoided cost.

15 3. Provisions that allow for revisions to the contract based upon changes to the  
16 purchasing utility's avoided costs.

17 (g) Firm Capacity Payment Options. Each standard offer contract shall also contain, at  
18 a minimum, the following options for the payment of firm capacity delivered by the qualifying  
19 facility:

20 1. Value of deferral capacity payments. Value of deferral capacity payments shall  
21 commence on the anticipated in-service date of the avoided unit. Capacity payments under  
22 this option shall consist of monthly payments escalating annually of the avoided capital and  
23 fixed operation and maintenance expense associated with the avoided unit and shall be equal  
24 to the value of a year-by-year deferral of the avoided unit, calculated in accordance with  
25 paragraph (6)(a) of this rule.

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1           2. Early capacity payments. Each standard offer contract shall specify the earliest date  
2 prior to the anticipated in-service date of the avoided unit when early capacity payments may  
3 commence. The early capacity payment date shall be an approximation of the lead time  
4 required to site and construct the avoided unit. Early capacity payments shall consist of  
5 monthly payments escalating annually of the avoided capital and fixed operation and  
6 maintenance expense associated with the avoided unit, calculated in conformance with  
7 paragraph (6)(b) of the rule. At the option of the qualifying facility, early capacity payments  
8 may commence at any time after the specified early capacity payment date and before the  
9 anticipated in-service date of the avoided unit provided that the qualifying facility is delivering  
10 firm capacity and energy to the utility. Where early capacity payments are elected, the  
11 cumulative present value of the capacity payments made to the qualifying facility over the  
12 term of the contract shall not exceed the cumulative present value of the capacity payments  
13 which would have been made to the qualifying facility had such payments been made pursuant  
14 to subparagraph (4)(g)1. of this rule.

15           3. Levelized capacity payments. Levelized capacity payments shall commence on the  
16 anticipated in-service date of the avoided unit. The capital portion of capacity payments under  
17 this option shall consist of equal monthly payments over the term of the contract, calculated in  
18 conformance with paragraph (6)(c) of this rule. The fixed operation and maintenance portion  
19 of capacity payments shall be equal to the value of the year-by-year deferral of fixed operation  
20 and maintenance expense associated with the avoided unit calculated in conformance with  
21 paragraph (6)(a) of this rule. Where levelized capacity payments are elected, the cumulative  
22 present value of the levelized capacity payments made to the qualifying facility over the term  
23 of the contract shall not exceed the cumulative present value of capacity payments which  
24 would have been made to the qualifying facility had such payments been made pursuant to  
25 subparagraph (4)(g)1. of this rule, value of deferral capacity payments.

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1           4. Early levelized capacity payments. Each standard offer contract shall specify the  
2 earliest date prior to the anticipated in-service date of the avoided unit when early levelized  
3 capacity payments may commence. The early capacity payment date shall be an  
4 approximation of the lead time required to site and construct the avoided unit. The capital  
5 portion of capacity payments under this option shall consist of equal monthly payments over  
6 the term of the contract, calculated in conformance with paragraph (6)(c) of this rule. The  
7 fixed operation and maintenance expense shall be calculated in conformance with paragraph  
8 (6)(b) of this rule. At the option of the qualifying facility, early levelized capacity payments  
9 shall commence at any time after the specified early capacity date and before the anticipated  
10 in-service date of the avoided unit provided that the qualifying facility is delivering firm  
11 capacity and energy to the utility. Where early levelized capacity payments are elected, the  
12 cumulative present value of the capacity payments made to the qualifying facility over the  
13 term of the contract shall not exceed the cumulative present value of the capacity payments  
14 which would have been made to the qualifying facility had such payments been made pursuant  
15 to subparagraph (4)(g)1. of this rule.

16           (5) Avoided Energy Payments for Standard Offer Contracts.

17           (a) For the purpose of this rule, avoided energy costs associated with firm energy sold  
18 to a utility by a qualifying facility pursuant to a utility's standard offer contract shall  
19 commence with the in-service date of the avoided unit specified in the contract. Prior to the  
20 in-service date of the avoided unit, the qualifying facility may sell as-available energy to any  
21 utility pursuant to Rule 25-17.0825, F.A.C.

22           (b) To the extent that the avoided unit would have been operated, had that unit been  
23 installed, avoided energy costs associated with firm energy shall be the energy cost of this  
24 unit. To the extent that the avoided unit would not have been operated, the avoided energy  
25 costs shall be the as-available avoided energy cost of the purchasing utility. During the

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1 periods that the avoided unit would not have been operated, firm energy purchased from  
2 qualifying facilities shall be treated as as-available energy for the purposes of determining the  
3 megawatt block size in paragraph 25-17.0825(2)(a), F.A.C.

4 (c) The energy cost of the avoided unit specified in the contract shall be defined as the  
5 cost of fuel, in cents per kilowatt-hour, which would have been burned at the avoided unit plus  
6 variable operation and maintenance expense plus avoided line losses. The cost of fuel shall be  
7 calculated as the average market price of fuel, in cents per million Btu, associated with the  
8 avoided unit multiplied by the average heat rate associated with the avoided unit. The variable  
9 operating and maintenance expense shall be estimated based on the unit fuel type and  
10 technology of the avoided unit.

11 (6) Calculation of standard offer contract firm capacity payment options.

12 (a) Calculation of year-by-year value of deferral. The year-by-year value of deferral of  
13 an avoided unit shall be the difference in revenue requirements associated with deferring the  
14 avoided unit one year and shall be calculated as follows:

$$15 \quad VAC_m = 1/12[KI_n (1 - R)/(1 - R^L) + O_n]$$

16 Where, for a one year deferral:

17  $VAC_m$  = utility's monthly value of avoided capacity, in dollars per kilowatt per  
month, for each month of year n;

18  $K$  = present value of carrying charges for one dollar of investment over L years  
with carrying charges computed using average annual rate base and assumed to be paid at the  
19 middle of each year and present value to the middle of the first year;

$R$  =  $(1 + ip)/(1 + r)$ ;

20  $I_n$  = total direct and indirect cost, in mid-year dollars per kilowatt including  
AFUDC but excluding CWIP, of the avoided unit with an in-service date of year n, including  
21 all identifiable and quantifiable costs relating to the construction of the avoided unit that  
would have been paid had the avoided unit been constructed;

22  $O_n$  = total fixed operation and maintenance expense for the year n, in mid-year  
dollars per kilowatt per year, of the avoided unit;

23  $i_p$  = annual escalation rate associated with the plant cost of the avoided unit(s);

24  $i_o$  = annual escalation rate associated with the operation and maintenance  
expense of the avoided unit(s);

25  $r$  = annual discount rate, defined as the utility's incremental after tax cost of  
capital;

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1 L = expected life of the avoided unit; and  
2 n = year for which the avoided unit is deferred starting with its original  
3 anticipated in-service date and ending with the termination of the contract for the purchase of  
4 firm energy and capacity.

5 (b) Calculation of early capacity payments. Monthly early capacity payments shall be  
6 calculated as follows:

$$A_m = [A_c (1 + i_p)^{(m-1)} + A_o (1 + i_o)^{(m-1)}] / 12 \text{ for } m = 1 \text{ to } t$$

7 Where:  $A_m$  = monthly early capacity payments to be made to the qualifying facility  
8 for each month of the contract year  $n$ , in dollars per kilowatt per month;  
9  $i_p$  = annual escalation rate associated with the plant cost of the avoided unit;  
10  $i_o$  = annual escalation note associated with the operation and maintenance  
11 expense of the avoided unit(s);  
12  $m$  = year for which early capacity payments to a qualifying facility are  
13 made, starting in year one and ending in the year  $t$ ;

14  $t$  = the term, in years, of the contract for the purchase of firm capacity;  
15  $A_c = F[(1 - R)/(1 - R^t)]$   
16 Where:  $F$  = the cumulative present value in the year that the contractual payments  
17 will begin, of the avoided capital cost component of capacity payments which would have  
18 been made had capacity payments commenced with the anticipated in-service date of the  
19 avoided unit(s);  
20  $R = (1 + i_p)/(1 + r)$ ; and  
21  $r$  = annual discount rate, defined as the utility's incremental after tax cost of  
22 capital; and

23  $A_o = G[(1 - R)/(1 - R^t)]$   
24 Where:  $G$  = The cumulative present value in the year that the contractual payments  
25 will begin, of the avoided fixed operation and maintenance expense component of capacity  
26 payments which would have been made had capacity payments commenced with the  
27 anticipated in-service date of the avoided unit; and

28  $R = (1 + i_o)/(1 + r)$

29 (c) Levelized and early levelized capacity payments. Monthly levelized and early  
30 levelized capacity payments shall be calculated as follows:

$$P_L = F/12 \{r/[1 - (1 + r)^{-t}]\} + O$$

31 Where:  $P_L$  = the monthly levelized capacity payment, starting on or prior to the in-  
32 service date of the avoided unit;  
33  $F$  = the cumulative present value, in the year that the contractual payments  
34 will begin, of the avoided capital cost component of the capacity payments which would have  
35 been made had the capacity payments not been levelized;  
36  $r$  = the annual discount rate, defined as the utility's incremental after tax  
37 cost of capital; and  
38  $t$  = the term, in years, of the contract for the purchase of firm capacity.

1           O       =       the monthly fixed operation and maintenance component of the capacity  
2 payments, calculated in accordance with paragraph (5)(a) for levelized capacity payments or  
with paragraph (5)(b) for early levelized capacity payments

3           (7) Upon request by a qualifying facility or any interested person, each utility shall  
4 provide within 30 days its most current projections of its future generation mix including type  
5 and timing of anticipated generation additions, and at least a 20-year projection of fuel  
6 forecasts, as well as any other information reasonably required by the qualifying facility to  
7 project future avoided cost prices. The utility may charge an appropriate fee, not to exceed the  
8 actual cost of production and copying, for providing such information.

9           (8)(a) Firm energy and capacity payments made to a qualifying facility pursuant to a  
10 separately negotiated contract shall be recoverable by a utility through the Commission's  
11 periodic review of fuel and purchased power costs if the contract is found to be prudent in  
12 accordance with subsection (2) of this rule.

13           (b) Upon acceptance of the contract by both parties, firm energy and capacity  
14 payments made to a qualifying facility pursuant to a standard offer contract shall be  
15 recoverable by a utility through the Commission's periodic review of fuel and purchased  
16 power costs.

17           (c) Firm energy and capacity payments made pursuant to a standard offer contract  
18 signed by the qualifying facility, for which the utility has petitioned the Commission to reject,  
19 is recoverable through the Commission's periodic review of fuel and purchased power costs if  
20 the Commission requires the utility to accept the contract because it satisfies subsection (4) of  
21 this rule.

22 Specific Authority: 350.127, 366.05(1), F.S.

23 Law Implemented: 366.051, 366.81, F.S.

24 History--New 10-25-90, Amended 1-7-97, 5-18-03,

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Rule Nos. 25-17.200, 25-17.210, 25-17.220, 25-17.230,  
25-17.240, 25-17.250, 25-17.260, 25-17.270, 25-17.280,  
25-17.290, 25-17.300, 25-17.310, 25-17.0832  
Docket No. 060555-EI

## SUMMARY OF RULE

The proposed amendments implement Section 366.91, F.S., to encourage the development of renewable generation in Florida. The proposed amendments will expand standardized contracts available to renewable generators as well as extending the minimum term of a contract from 5 to 10 years and allowing a renewable generator to select from a portfolio of standardized contracts with varying terms, conditions, operating characteristics and pricing.

## SUMMARY OF HEARINGS ON THE RULE

A hearing was held November 9, 2006. At the hearing, the Commission heard from a number of interested persons, including representatives of the investor-owned utilities, renewable generators, and environmental groups. As a result of the hearing, and at the request of the renewable generator participants, the Commission voted to adopt the proposed amendments to Rule 25-17.0832 as new rules 25-17.200 – 25-17.310, F.A.C., as well as a number of other changes to the rule as proposed.

## FACTS AND CIRCUMSTANCES JUSTIFYING THE RULE

The Commission directed its staff to initiate rulemaking related to the implementation of Section 366.91, F.S., by Order No. PSC-06-0486-TRF-EQ, issued June 6, 2006. Section 366.91, F.S., requires investor-owned electric utilities to continuously offer to purchase capacity and energy from renewable generators. The intent of Section 366.91, F.S., is to encourage the development of renewable generation in Florida. In recent history, under the current rules, utilities have not signed significant standard offer contracts with renewable generators. The proposed rule amendments will encourage renewable generation by expanding the terms to be included in standardized contracts offered to these generators. Under the Unit Type Portfolio approach, renewable generators may choose among a portfolio of standardized contracts with various pricing, timing and operating characteristics. The Commission has encouraged Florida's electric utilities to maintain a balanced fuel supply. If utilities sign contracts with renewable generators as a result of the rule, utilities and ratepayers will benefit due to enhanced fuel diversity and reliability. The Commission will monitor whether the revised rules result in the utilities purchasing more capacity and energy from renewable generators.