DOCUMENT NUMBER - DATE





Voice Data Internet Wireless Entertainment

February 27, 2007

**Embarq Corporation** Mailstop: FLTLH00102 1313 Blair Stone Rd. Tallahassee, FL 32301 EMBARQ.com

Division of the Commission Clerk & Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Ms. Blanca S. Bayó, Director

Re:

Dear Ms. Bayó:

Enclosed for filing on behalf of Embarq Florida, Inc. (Embarq), is the original and fifteen copies of Embarq's redacted Petition for expedited Review of NXX-X Code Denial, which we ask that you file in the captioned new docket.

Copies are being served on the parties in this docket pursuant to the attached certificate of service.

If you have any questions regarding this electronic filing, please do not hesitate to call me at 850-599-1560.

Sincerely,

Swas. notuit

Susan S. Masterton Counsel

Enclosure

RECEIVED & FILED

Susan S. Masterton

LAW AND EXTERNAL AFFAIRS- REGULATORY (850) 599-1560

(850) 878-0777

COUNSEL

# CERTIFICATE OF SERVICE DOCKET NO. \_\_\_\_

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by U.S. Mail this 27<sup>th</sup> day of February, 2007 to the following:

Staff Counsel Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

NANPA Tom Foley, Relief Planner Eastern Region 820 Riverbend Blvd. Longwood, FL 32779-2327

Swan S. Masterton



### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth Code Denials by the North American Numbering

Plan Administration for the Fort Myers Exchange

Docket No. 070129-72

Date Filed: February 27, 2007

### PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

Embarq Florida, Inc. (Embarq), pursuant to 47 C.F.R § 52.15(g)(iv), Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1973-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of Embarg's requests for additional numbering resources in the Fort Myers Exchange. In support of this petition, Embarq states:

### **PARTIES**

- 1. Embarq is an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R § 52.20(d)

### **JURISDICTION**

3. The Commission has jurisdiction of this matter pursuant to the Industry Numbering Committee's (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

DODUMENT NUMBER-DATE

61838 FEB 27 5

### **BACKGROUND AND REQUEST FOR RELIEF**

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- Among other things, FCC 00-104 adopted a revised standard for assessing a 5. carrier's need for numbering resources by requiring rate center based utilization rates to be reported to NANPA. FCC Order at § 105. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-toexhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was unable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. Id. At ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶ 183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3 (c) [THOUSANDS-BLOCK NUMBER (NXX-X) POOLING ADMINISTRATION GUIDELINES (TBPAG) dated May 20, 2005] and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. Embarq has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, Embarq is required in this instance to petition the Commission for relief.
- 9. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carriers experience in attempting to challenge a denial by NANPA. As a result of BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the

- commission issued Order No. PSC-01-1973-PCO-TL setting forth an expedited code denial process. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.
- 10. The Fort Myers Exchange consists of eight (8) central offices and eight (8) switching entities that utilizes numbering resources: Alva (ALBAFLXARS1), Cypress Lake (CYLKFLXADS0), Regional Airport (CYLKFLXBRS0), Fort Myers (FTMYFLXADS0), East Fort Myers (FLTYFLXBRS0), South Fort Myers (FTMYFLXCDS2), Cypress Lake Iona/Punta Rassa (IONAFLXARS0), Cypress Lake San Carlos Park (SCPKFLXARS0)...
- 11. On February 8, 2007 Embarq Florida requested additional numbering resources from NeuStar for the Fort Myers exchange. See Attachment 1. Specifically, in order to meet the telephone number needs of one of its customers, Embarq requested 1,000 new DID numbers in the South Ft. Myers (FTMYFLXCDS2) wire center. The customer has requested 1,000 numbers and have indicated they need a block which begins with a 1, 2 or 5. Embarq cannot currently meet this request given the inventory of numbers available at this time in this switch.
- 12. At the time of the code request, the Fort Myers exchange had a MTE of much longer than six (6) months and a utilization of 75.9%. On a switch basis, the South Ft. Myers Switch (FTMYFLXCD2) has an MTE of 88.76 months and utilization of 79%. There are no blocks of un-assigned numbers large enough to meet the request of this customer in this switch.

- 13. On February 9, 2007, NeuStar denied Embarq's request for additional numbering resources because Embarq had not met the utilization criteria, notwithstanding the fact that Embarq's South Ft. Myers switch is at 79% utilization and does not have available blocks of numbers in sufficient quantity to meet the customer's requirements. See Attachment 1.
- 14. Embarq's request for additional numbering resources to meet this customer's requirement in the Fort Myers Exchange would not materially impact exhaustion of available numbers in the 239 area code.
- 15. As discussed above, both the FCC Order and INC guidelines provided hat state regulatory authorities have the power and authority to review NANPA's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 11.1(c).
- 16. Under earlier procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar and NANPA look at the MTE criteria and utilization threshold for the rate center and allow exceptions. The current process is arbitrary and may result in (1) decisions contrary to the public interest and welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.
- 17. Embarq's inability to provide this customer with the requested blocks of numbers prevents Embarq from providing the quality of service this customer desires and expects.

18. This Commission has previously received similar requests from numerous carriers, both ILECs and CLECS in which the carriers have asked the PSC to overrule a decision of NANPA and NeuStar. The Commission has granted

these requests.

19. Embarq requests that the Commission reverse NeuStar's decision to

withhold numbering resources from Embarq on the following grounds:

(a.) NeuStar's denial of numbering resources to Embarq interferes with

Embarq's ability to service its customers within the State of Florida.

(b.) As a result of NeuStar's denial of Embarq's request for additional

numbering resources, Embarq will be unable to provide

telecommunications services to its customers as required under Florida

law.

WHEREFORE, Embarq Florida, Inc. requests:

1. The Commission review the decision of NeuStar to deny

Embarq's request for additional numbering resources for the Fort

Myers exchange, and

2. The Commission directs NeuStar to provide the requested

numbering resources for the Fort Myers exchange as discussed

above.

Respectfully submitted this 27<sup>h</sup> day of February, 2007.

Susan S. Masterton

Counsel for Embarg Florida, Inc.

P.O. Box 2214

Tallahassee, FL 32316-2214

850-599-1560

Po	oling Administ	ration System	
வீjohn.king@embarq.com (SP)			Sign Out
	Part 1A		
Type of Application :	New Takes Stag	piler mana	
1.1 Contact Information :	1 t Dienz Lieber ins	fr.)	
	Note: I	f any of the contact info is incorrec	t edit vour userprofile.
Block Applicant :	250.000.000	any of the contact the to mooned	a, cont your addr promot in
		UNITED 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.	A 1841 EM <b>705</b>
	Overland Park	The first of the second of the second	
State:		たい、特置 Topologicae	
Zip:	66211	.va 4 .va	
Contact Name	Mr John B King	skiron i me galatikang	
Contact Address	555 Lake Border Dr. 🗀	na na an an 1916 garan bakh ka 1	
City	Apopka	1 1 to 11 to 16	State FL
Zip	32703	10 x	
Telephone	(407) 889-6643	· Continue State	<sub>Fax</sub> (407) 889- 1595
E-mail	john.king@embarq.com		
Pooling Administrator <sup>i</sup> :		,	
· · · · · · · · · · · · · · · · · · ·	Ms Dara Sodano	•	
Contact Address	1800 Sutter St. Ste. 780	· · · · · · · · · · · · · · · · · · ·	0.00
City	Concord		State CA
Zip	94520		
Telaphone	(925) 363-8730	•	Fax (925) 363- 7697
E-mali	dara.sodano@neustar.t	<b>jiz</b> — <sup>Met</sup> er dala elektrola a	. 5 . 5 . 6
1.2 General Information	ol Oprio Indone	lien	
LRN Needed 1	No .	History State	
NPA	239	· / 18 LATA • 939	
OCN Illa	, 0341-EMBARQ FLORIDA, INC. UNITED	i vije i i i i kina ana kina i i i i Indahari kina i i i i	. ; <del>;</del>
Parent Company OCN 1	0341		
Number of Thousands-Blocks Requested			
Switch Identification (Switching Identity/POI)	FTMYFLXCDS2	City or Wire Center South	Ft. Myers
Rate Center \	FORT MYERS	Rate Center Sub Zone 02	
1.3 Dates	Nan de		Accessed to the control of the contr
Date of Application <sup>v</sup>	Wednesday, February	14, 2007	
	17 ▼ Mar ▼ 2007 ▼		
	111111111111111111111111111111111111111		

Screen One - PAS

ck Francisco (ILEC)	
arrier (ILEC)	
Delete	
vill be keeping (the N/A	
and the second	
Surger Const.	
eren Maria (M	
s true and accurate to the best of my knowledged.  cel  under "Block Applicant" the company name,	
SIN	Delete  If be keeping (the N/A  true and accurate to the best of my knowled ds-Block (NXX-X) Pooling Administration

**MTE** 

### **Pooling Administration System**



Sign Out

Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued)

You have requested more blocks than you will exhaust in six months.

### Select One Option and Submit

- Return to the Months To Exhaust Form
- Discard all the information provided for the request and start with a fresh Part 1A
- State Waiver Option



### Appendix 3 - Modified August 6, 2001

## MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORKSHEET – TN Level <sup>1</sup> (Thousands-Block Number Pooling Growth Block Request)

e Center: _Ft Myers, Fl- South Ft Myers Switch FTMYFLXC ne of Block Applicant:EMBARQ_ all Codes NPA(s)-NXXs and BlocksNPA(s)-NXX-X(s):239-27							
						-	
all Codes NPA(s)-NXXs and BlocksNPA(s)-NXX-X/s) 239-23		Signature:					<del>.</del>
di codes in A(s) invos una biodisin A(s) invo-A(s)205-21	74, 275, 277, 2	278, <b>41</b> 8, 931, 936	6, 938(7BLOCKS)	939	·		
e:	Telephone	No.:		FAX	No.:		
Nail							
Available Numbers:							
Assigned Numbers:							
Total Numbering Resources:							
Quantity of numbers activated in the past 90 days and excluded List excluded Code(s) or Block(s):	from the Utiliz	zation calculation:					
Large County to the Alabeth of Month / Month / Month #2 / #3	Month #4	Month Month #5 #6 *	Month Month	Month ∉9	Month #10	Monih #11	Month #12
Growth History ~ Previous 6 qmonths <sup>2</sup>			•				
Forecast Next 12 months <sup>3</sup>							
Average Moninty Forecast (Sum of months #1-6 (Part F above) divided by 6):							
	<u>e for Assignment</u> ge Monthly Fored	to Customers (A) ast (G)	=	_0 (zero)_	•		
Utilization 5 Assigned Numbers (E Total Numbering Resource			* 100 =	_78.9%_			
planation:		Customer Needs	1K block that beg	ins with 1,	2 or 5. Ca	annot use	any others w
<u>ling plan and we do not have blocks in that criteria. Please proce</u>	ed with Waiw	er process when I	Neustar denies inil	ial request	PLEASE	EXPE	ATTE

<sup>1</sup> A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

<sup>2</sup> Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

<sup>3</sup> Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

<sup>4</sup> To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, § 52.15 (g) (3) (iii)).

<sup>&</sup>lt;sup>5</sup> Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(iii))

### Appendix 3 - Modified August 6, 2001

## MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORKSHEET – TN Level <sup>1</sup> (Thousands-Block Number Pooling Growth Block Request)

Da	te:02/08/2007OCN: 0341_	_Compa <b>n</b> y	Name: _	EMBARQ									
Ra	te Center: _Fort Myers, FI _THIS 1	K BLOCK N	IEEDS TO	BE ASS	IGNED TO	SWITCH	I FTMYF!	LXCDS2 (	South Ft N	Myers swit	ch)		
Name of Block Applicant:EMBARQ Signature:									-				
Lis	t all	Codes		NPΑ(	s)-NXXs		and		Blo	ocksNPA(s	s)-NXX-XI	( <b>s</b> ):	_239-
22	5,226,267,274,275,277,278,332,334	4,335,336,3	37,338,33	9,343,344	4,346,415,4	418,432,4	33 <b>,437</b> ,45	4,46 <b>1,4</b> 66	,476,477,	479,481,4	82,489,56	51,590,690	0,693,694,728,
74	5,768,931,936,938,939,985_												
Tit	le:				Telephone	e No.;				FAX	No.:	·	
E:J	Mail		·	<del>_</del>									
A.	Available Numbers:			-									
В.	Assigned Numbers:												
C.	Total Numbering Resources: _												
D. Quantity of numbers activated in the past 90 days and excluded from the Utilization calculation: List excluded Code(s) or Block(s):													
		Month #1	Month #2	Month: #3	Month #4	Month #5	Month #6	Month #7	Montin #8	Monta ≉9	Month #10	Month #11	Month #12
E.	Growth History – Previous 6 months <sup>2</sup>												
F.	Forecast – Next 12 months <sup>3</sup>												
G.	Average Monthly Forecast (Sum of mont	hs #1-8 (Par.	F above) dīv	ided by 6): <sup>1</sup>									
H.	Months to Exhaust <sup>4</sup>		Numbe		for Assignme Monthly For		mers (A)		=	297_			
1.	Utilization <sup>5</sup>	Tot			- Excluded N s (C) - Exclud	led Numbe	າຣ (D)	* 100	=	75.9%_	_		
	ustomer: an and we do not have blocks in tha	t criteria. P	lease prod	eed with	Cu Waiver pro	istomer N cess whe	leeds 1K b en Neustar	olock that t denies ini	oegins wit itial reque	th 1,2 or 5 est.	i. Cannot	use any of	thers with dialing

<sup>1</sup> A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

<sup>2</sup> Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

<sup>3</sup> Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

<sup>4</sup> To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, § 52.15 (g) (3) (ii)).

<sup>&</sup>lt;sup>5</sup> Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))