

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 060658-EI

In the Matter of:

PETITION ON BEHALF OF CITIZENS OF THE
STATE OF FLORIDA TO REQUIRE PROGRESS
ENERGY FLORIDA, INC. TO REFUND CUSTOMERS
\$143 MILLION.



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VOLUME 5

Pages 587 through 696

PROCEEDINGS: HEARING
BEFORE: CHAIRMAN LISA POLAK EDGAR
COMMISSIONER MATTHEW M. CARTER, II
COMMISSIONER KATRINA J. MCMURRIAN
DATE: Tuesday, April 3, 2007
TIME: Commenced at 2:00 p.m.
Concluded at 5:55 p.m.
PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida
REPORTED BY: JANE FAUROT, RPR
Official FPSC Reporter
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APPEARANCES: (As heretofore noted.)

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P R O C E E D I N G S

(Transcript follows in sequence from Volume 4.)

CHAIRMAN EDGAR: We will go back on the record. And I believe when we left off, we were going to call Witness Hatt.

Before we go into that, are there any other matters that we need to address? The exhibit?

MS. HOLLEY: Oh, yes. We just wanted to note for the record that we received Exhibit 221, formerly Late-Filed 221, from Progress, which was the resume of Al Pitcher, so that's, obviously, no longer late-field. And if it wasn't already, we would request that it be entered into the record.

CHAIRMAN EDGAR: Okay. So the one page that has been passed around that is headed list of officer positions held by Al Pitcher will be Exhibit Number 221, and that will be entered into the record now today.

(Exhibit 221 admitted into evidence.)

CHAIRMAN EDGAR: Okay. Mr. Burnett, your witness.

MS. HOLLEY: Excuse me.

CHAIRMAN EDGAR: Whoops, I'm sorry.

MS. HOLLEY: I believe Mr. Twomey also had an issue.

MR. TWOMEY: Madam Chair, very briefly. I have spoken to staff and the other parties. If the Commission would be agreeable if Mr. Stewart could come after lunch sometime tomorrow and be worked in when it is convenient for the other parties and the Commission, we would be appreciative. I think

1 only the company has questions of him, and they will probably
2 tend to be brief given the nature of his testimony, so just --

3 CHAIRMAN EDGAR: Mr. Burnett, are you fine with that?

4 MR. BURNETT: Yes, ma'am, no objection.

5 CHAIRMAN EDGAR: Okay. So we will plan to take up
6 Witness Stewart tomorrow afternoon.

7 MR. TWOMEY: At your convenience.

8 CHAIRMAN EDGAR: Okay. Thank you, Mr. Twomey.

9 MR. TWOMEY: Thank you.

10 CHAIRMAN EDGAR: We will work with you to accommodate
11 that.

12 MR. TWOMEY: Appreciate it.

13 CHAIRMAN EDGAR: Okay. Anything else?

14 Mr. Burnett, your witness.

15 MR. BURNETT: Thank you.

16 ROD HATT

17 was called as a witness on behalf of Progress Energy Florida,
18 and having been duly sworn, testified as follows:

19 DIRECT EXAMINATION

20 BY MR. BURNETT:

21 Q Mr. Hatt, would you please introduce yourself to the
22 Commission and provide your address.

23 A Yes. I am Rod Hatt, and I live and work at 114 South
24 Main Street in Versailles, Kentucky.

25 Q Have you already been sworn as a witness in this

1 matter?

2 A Yes, I have.

3 Q And who do you work for and what is your position?

4 A Coal Combustion, Incorporated. I am the President
5 and Chief Technical Officer.

6 Q Have you filed prefiled direct testimony and exhibits
7 in this proceeding?

8 A Yes, sir.

9 Q And do you have them with you?

10 A Yes, sir.

11 Q And do you have any changes to make to your prefiled
12 testimony and exhibits?

13 A No.

14 Q If I asked you the same questions in your prefiled
15 testimony today, would you give me the same answers that are in
16 your prefiled testimony?

17 A Yes, sir.

18 MR. BURNETT: Madam Chairman, we request that
19 Mr. Hatt's prefiled testimony be entered into the record as if
20 read here today.

21 CHAIRMAN EDGAR: The prefiled testimony will be
22 entered into the record as though read.

23

24

25

**IN RE: PETITION ON BEHALF OF CITIZENS OF THE
STATE OF FLORIDA TO REQUIRE PROGRESS ENERGY
FLORIDA, INC. TO REFUND CUSTOMERS \$143 MILLION**

FPSC DOCKET NO. 060658

DIRECT TESTIMONY OF

ROD HATT

I. INTRODUCTION AND QUALIFICATIONS

1

2 **Q. Please state your name and business address.**

3 **A.** My name is Rod Hatt, and my business address is 114 South Main Street, Versailles,
4 Kentucky, 40383.

5

6 **Q. By whom are you employed and in what capacity?**

7 **A.** I am the President and Chief Technical Officer of Coal Combustion Inc.

8

9 **Q. What do you do?**

10 **A.** I have experience in most aspects of how coal quality impacts the operation and
11 performance of utility coal-fired steam plants. My services include teaching and
12 consulting with utilities regarding the issues of switching types of fuel, including
13 switching from bituminous coal to Powder River Basin ("PRB"), sub-bituminous
14 coal. I also organize and participate in a number of classes, workshops, and
15 conferences regarding coal quality issues.

16

17 **Q. What is the purpose of your testimony?**

1 A. The purpose of my testimony is to address the decision, from an operational and
2 safety perspective, to consider a fuel switch at Crystal River Units 4 and 5 ("CR4"
3 and "CR5") from bituminous coals to a blend of bituminous and sub-bituminous
4 coals, in particular the PRB sub-bituminous coals. My testimony quantifies and
5 summarizes the financial impacts, again from an operational and safety perspective,
6 that burning such a coal mixture at CR4 and CR5 would have and the time required to
7 evaluate and accomplish any such fuel switch. In so doing, I will also respond to the
8 Office of Public Counsel's ("OPC") assertions that Progress Energy Florida ("PEF")
9 should have been using an equal mixture of bituminous coal and sub-bituminous coal
10 from the Powder River Basin at Crystal River Units 4 and 5 from 1995 to present day.

11

12 **Q. Please describe your education background and professional experience.**

13 A. I have a Bachelor of Sciences in Chemistry from Michigan Technical University.
14 From 2001 to 2006, I served on the Board of Directors of the PRB Users' Group,
15 which is a group formed to promote the safe use of PRB coal by generating
16 companies. Prior to starting Coal Combustion Inc., I worked from 1994 to 2002 as
17 the head of the Fuel Utilization Services section of Commercial Testing &
18 Engineering Co. ("CTE"). This company is the largest coal testing laboratory
19 company in the nation and specializes in providing customers with an understanding
20 of the impacts of coal quality on power plant performance and cost. From 1995 to
21 2001, I organized, conducted, and presented at CT&E's PRB Technical Coal
22 Conference, held in Gillette, Wyoming. From 1986 to 1994, I served as the Director
23 of Technical Services for Island Creek Coal Corporation. While in this position, I
24 specialized in test burns and fuel switching, and I helped develop and implement the

1 use of coal quality impact models. Before that, I served as a Combustion Engineer
2 with the Northern Indiana Public Service Company from 1980-1986. While there, I
3 evaluated potential fuels to predict operational effects and costs, conducted test burns
4 of various coals, and solved various opacity and deposit formation issues at different
5 units. I was also responsible for boiler and precipitator performance testing, fly ash
6 sampling, and resistivity measurements of various coals.

7

8 **Q. Are you sponsoring any exhibits with your testimony?**

9 **A.** Yes, I am sponsoring the following exhibits with my testimony:

- 10 • Exhibit No. __ (RH-1), which is a composite exhibit of two aerial photographs
11 of the Crystal River Energy Complex;
- 12 • Exhibit No. __ (RH-2), which is a Material Data Sheet regarding PRB sub-
13 bituminous coal;
- 14 • Exhibit No. __ (RH-3), which is a composite exhibit of a paper on PRB Coal
15 Degradation – Causes and Concerns and a picture of dusty PRB coal;
- 16 • Exhibit No. __ (RH-4), which is a chart reflecting the number of fires and
17 explosions at power plants;
- 18 • Exhibit No. __ (RH-5), which is a comparison of the basic coal qualities of
19 bituminous and PRB sub-bituminous coals;
- 20 • Exhibit No. __ (RH-6), which is a composite exhibit of examples of various
21 PRB mine fires;
- 22 • Exhibit No. __ (RH-7), which is an April 2006 article regarding PRB rail
23 derailments;

- 1 • Exhibit No. __ (RH-8), which is a summary detailing the capital costs and
- 2 ongoing operation and maintenance costs necessary to upgrade the Crystal
- 3 River site to accommodate a PRB coal blend;
- 4 • Exhibit No. __ (RH-9), which is a composite exhibit of examples of various
- 5 fires caused by PRB coal dust;
- 6 • Exhibit No. __ (RH-10), which is a description of fire protection guidelines
- 7 for handling and storing PRB coal that were developed by the PRB Coal
- 8 Users' Group;
- 9 • Exhibit No. __ (RH-11), which is a picture of a broken roller along a conveyor
- 10 belt at Crystal River;
- 11 • Exhibit No. __ (RH-12), which is a power point presentation regarding the
- 12 May 2002 conveyor belt fire at the Nanticoke Generating Station;
- 13 • Exhibit No. __ (RH-13), which is a composite exhibit of pictures taken along
- 14 the conveyor belts at Crystal River;
- 15 • Exhibit No. __ (RH-14), which is a composite exhibit of pictures of the belts
- 16 leading to the tripper floor;
- 17 • Exhibit No. __ (RH-15), which is a composite exhibit of a presentation
- 18 regarding stacker reclaimer fires at the Nanticoke Generating Station and
- 19 examples of other PRB coal yard fires;
- 20 • Exhibit No. __ (RH-16), which is a picture taken of the bituminous coal piles
- 21 at Crystal River;
- 22 • Exhibit No. __ (RH-17), which is a picture of a stacker reclaimer at Crystal
- 23 River;

- 1 • Exhibit No. __ (RH-18), which is a composite exhibit of various diagrams of
2 the coal yard conveyor belt system at Crystal River;
- 3 • Exhibit No. __ (RH-19), which is a composite exhibit of pictures of the north
4 coal yard at Crystal River;
- 5 • Exhibit No. __ (RH-20), which is a picture of a conveyor belt at Crystal River
6 with an empty space;
- 7 • Exhibit No. __ (RH-21), which is a composite exhibit of a picture of the
8 square tripper dust collector at Crystal River and pictures of the coal dust that
9 is characteristically on the tripper floor at CR4 and CR5;
- 10 • Exhibit No. __ (RH-22), which is a composite exhibit of a CD containing a
11 video of an explosion that occurred in a square dust collector at a power plant
12 and pictures showing that explosion;
- 13 • Exhibit No. __ (RH-23), which is a composite exhibit of pictures of the
14 damage caused by the J.P. Pulliam tripper floor PRB coal explosion;
- 15 • Exhibit No. __ (RH-24), which is a composite exhibit of a picture and article
16 regarding the PRB coal explosion at the State Line Power Plant;
- 17 • Exhibit No. __ (RH-25), which is a composite exhibit of examples of PRB
18 coal fires occurring in silos;
- 19 • Exhibit No. __ (RH-26), which is the test report from the 2004 test burn
20 conducted at CR4;

21 These exhibits are true and correct.

22

23 **Q. Please summarize your testimony.**

1 A. To properly evaluate whether PEF could and should have been using any blend of
2 PRB sub-bituminous coal at Crystal River Units 4 and 5 (hereinafter referred to
3 collectively as "Units 4&5"), one must perform what I call a "seam to stack" analysis
4 that addresses operational and safety issues associated with PRB sub-bituminous coal
5 starting at the seam where the coal is actually removed from the earth and ending in
6 the smoke stack at the plant where the coal is ultimately burned. This "seam to stack"
7 analysis is standard utility practice for utilities considering a shift in the type of fuel
8 procured and burned in a coal-fired generating plant and one I have performed for
9 other utilities trying to make similar decisions. I have performed such an analysis for
10 Units 4&5 and have come to the conclusion, to a reasonable degree of certainty in the
11 electric utility industry, that burning a "50/50 blend" of PRB coal at Crystal River, as
12 OPC suggests, would require a significant incremental, one-time capital expenditure
13 in the amount of approximately \$61.2 million, with ongoing incremental operational
14 and maintenance expenses of approximately \$2 million per year.

15 I have also concluded, to a reasonable degree of certainty, that if PEF had
16 burned a 50/50 blend of PRB coal as OPC suggests, PEF would have lost an
17 estimated 124 megawatts of energy production each year from Units 4&5 compared
18 to the energy that historically and currently is being produced by Units 4&5. Finally,
19 in the course of my "seam to stack" analysis, I have also identified certain
20 problematic issues raised by purchasing and using PRB coal that cannot be readily
21 quantified on a "monetary impact" basis. Thus, while such issues are not included in
22 the financial cost of deciding to switch the types of coal burned at CR4 and CR5, they
23 are still important factors that a potential user of PRB coal should consider.

1 PRB coal that OPC suggests PEF should have been burning all these years -- has a
2 significantly lower BTU content than the bituminous coal that PEF has been using. A
3 BTU, or British Thermal Unit, is the amount of heat that a given fuel source generates
4 when it is burned. Said simply, the higher the BTU content, the better and more
5 efficient the fuel source. The sub-bituminous PRB coal that OPC contends PEF
6 should have been using typically has a BTU value in the 8,500 BTU range. The
7 bituminous coal that PEF has historically used generally has a BTU value in the
8 12,000 to 13,000 BTU range. This has allowed PEF to burn about 50% less coal to
9 get the same amount of heating energy when compared to a straight PRB coal.

10

11 **Q. Are there any other differences between bituminous and sub-bituminous coal?**

12 **A.** Yes, several, but here, I will focus on the other major differences that are most
13 relevant to this case. Because of its chemical composition and physical nature, PRB
14 sub-bituminous coal is much more volatile and dangerous compared to the
15 bituminous coal that PEF has historically used. Unlike bituminous coal, PRB coal
16 has a tendency to "self ignite" or spontaneously combust once it is removed from the
17 ground. In fact, PRB coal is classified as explosive by the U.S. Bureau of Mines.
18 Therefore, as reflected in Exhibit No. __ (RH-2), the Material Data Sheet regarding
19 PRB sub-bituminous coal, great care must be taken when dealing with PRB coal.

20 Similarly, PRB coal, as shown in Exhibit No. __ (RH-3), is a much less
21 physically stable coal and will break up and dust much more than bituminous coal.
22 PRB coal dust is not only problematic from an operational level, it is also flammable
23 and can cause explosions, equipment fires, and airborne "dust fireballs" if not
24 properly cared for. Indeed, as shown in the attached Exhibit No. __ (RH-4), the

1 number of fires and explosions at power plants has increased since the 1970s. One
2 cause of this trend could be the increased use of PRB coal at utilities.

3 PRB coal also has a tendency to retain more moisture than bituminous coal.
4 Its chemical composition, and the fact that it breaks into pieces more easily than
5 bituminous coal, make it more susceptible to gaining and holding moisture.

6 Finally, PRB coal has higher calcium and sodium, and lower sulfur contents,
7 as compared to bituminous coal, and these properties present operational issues such
8 as slagging, fouling, and boiler and precipitator performance issues, which I will
9 explain later in my testimony. To illustrate these chemical and physical differences, I
10 attach Exhibit No. __ (RH-5), which compares the basic coal qualities of bituminous
11 and PRB sub-bituminous coals.

12

13 **Q. Earlier, you described the "seam to stack" analysis that you performed in this**
14 **case. Before beginning that analysis, please describe briefly from where PRB**
15 **coal comes and how it would make its way to the plant.**

16 **A.** PRB coal is mined in Montana and Wyoming. For use at the Crystal River facility,
17 the PRB coal can be shipped either by train and barge, or exclusively by train. If
18 arriving by barge, the coal is offloaded by a large piece of equipment that takes
19 scoops of coal from the barge, moves along a line, and drops the scoop of coal into a
20 hopper. A hopper is a temporary holding compartment. From there the coal falls
21 onto a conveyor belt and is transported either to a temporary storage pile just south of
22 the barge offloader, or it is transported along the conveyor belt through various
23 transfer points. A transfer point is an area along the conveyor belt system at which
24 the coal can either be transferred to a different conveyor belt or sent into a different

1 direction. One particular transfer point turns the coal 90 degrees, so that instead of
2 heading in an easterly direction, the coal begins to travel north, to where Units 4&5
3 are.

4 If the PRB coal were to come in by rail, each rail car in the train would be set
5 over a hopper, and the bottom would drop out of the car, allowing the coal to fall into
6 the hopper. If any coal remained, the car would be shaken. From there the coal
7 travels along conveyor belts and meets up with the conveyor belts coming from the
8 barge.

9 Once on the conveyor belt, the coal can either be loaded, or "bunkered,"
10 directly into the units, or it can be offloaded to one of the stacker reclaimers. A
11 stacker reclaimer is a piece of machinery used to stack coal onto the ground and then
12 pick it up from the ground to return it to the conveyor belt.

13 If the coal is headed to the plant, it must pass through a crusher and over
14 scales before proceeding by a conveyor belt to the tripper floor inside the plant, about
15 14 stories high. The crusher breaks the coal into smaller pieces. The tripper floor
16 contains devices to allow the coal to be taken off the belt and delivered to silos. Silos
17 are large storage containers inside the plant that feed the coal to the pulverizers. The
18 pulverizers dry and grind the coal into a fine talcum powder. This powder is then
19 blown into the boiler through tubes connected to the boiler, where it is ignited and the
20 flame is used to heat the water and create steam. The steam is further heated into a
21 superheated condition in the convection pass area of the boiler. The steam is pushed
22 through turbines, which create electricity when spinning. Once the coal dust is
23 burned, the un-burnable ash material is collected in a variety of locations in the unit.
24 The majority of the ash is collected by the electrostatic precipitator ("ESP"), which

1 controls pollution emissions by electrically charging the ash particles and pulling
2 them to be trapped on the ESP plates.

3

4 **Q. Can you also please explain how you have estimated the various capital and**
5 **ongoing costs associated with bringing PRB coal on site and through the plant?**

6 **A.** For PEF to safely and effectively transport, handle, and blend PRB coal at Crystal
7 River, several upgrades are necessary. In many instances there are one-time capital
8 charges, as well as additional on-going operating and maintenance expenses. To the
9 extent I can identify the specific changes that are needed, I have estimated those
10 costs. For the capital upgrades, I have contacted equipment vendors and other PRB
11 users in the industry to obtain a high-level estimate of what those upgrades would
12 cost. Where additional personnel are needed, on an on-going basis, I have received
13 information from PEF as to the fully-loaded annual cost of that particular kind of
14 employee. In some instances, though there is not an actual cost that can be
15 quantified, I have identified it as an issue that should nevertheless be considered by a
16 utility when deciding whether to switch to PRB coal. In addition, some capital
17 upgrades, like dust collection devices, should be installed on several areas, like the
18 barge offloader, the conveyor belts, and the tripper floor. In such instances, the cost I
19 provide is a complete cost that encompasses all the devices that should be upgraded
20 throughout the site. Finally, I have tried to be conservative in my estimates of the
21 additional costs that would be necessary to upgrade Crystal River for PRB coal. A
22 summary of all the capital costs and on-going maintenance expenses that I have
23 estimated for PEF to burn a PRB coal blend at CR4 and CR5 is provided in the
24 attached Exhibit No. __ (RH-8).

1

2 **Q. Now, starting with mining, or the "seam," how does mining PRB coal compare**
3 **to bituminous coal?**

4 **A.** PRB is a younger coal, geologically speaking. This contributes to the PRB coal
5 having properties associated with increased reactivity, which causes concern for
6 increased fires and flammable coal dust. The more the coal is exposed to air, the
7 more likely the coal dust and the coal itself will ignite. So the moment PRB coal is
8 removed from the coal seam, there are potential problems with flammable dust and
9 coal fires. Anyone mining PRB coal has to account for these factors and take
10 measures to deal with them when mining the coal and placing it in silos for shipment.
11 For example, as seen in the attached Exhibit No. __ (RH-6), there have been several
12 reports dealing with mine fires at PRB coal mines.

13

14 **Q. What issues are associated with loading PRB coal into silos at the mines?**

15 **A.** The first issue is the potential for fires in the coal silo. Those mining PRB coal, and
16 ultimately those purchasing it, have to be cognizant of and factor in PRB coals'
17 increased volatility.

18 Second, because it is a younger, less stable coal, PRB tends to lose its BTU
19 content faster than bituminous coals once the coal is removed from the earth.
20 Because of this fact, PRB mines are usually adamant that they will measure coal BTU
21 specifications at the mine and not where the coal is ultimately delivered. This means
22 the potential purchaser likely will not get the amount of BTUs that it is actually
23 paying for.

1 A third, and somewhat related issue at the coal silo, is the fact that the ASTM
2 methodology for measuring coal BTU content is not effectively designed for PRB
3 coal, thereby raising a concern with the accuracy of testing. The ASTM (American
4 Society of Testing and Materials) is a voluntary standards development system that
5 develops methods to test various materials, including coals. The accuracy of the BTU
6 value is decreased because of the high moisture content nature of the sub-bituminous
7 coal. The precision of testing the BTU value of PRB sub-bituminous coal does not
8 measure up to that of the testing of bituminous coals, primarily because of how the
9 labs handle the higher moisture PRB sub-bituminous coals, especially when drying
10 the coals. This causes further concern as to whether a PRB purchaser will actually
11 get the amount of BTUs it is actually paying for.

12

13 **Q. What happens after the silos are loaded?**

14 **A.** Once PRB coal is loaded into silos, it is stored there for a comparatively short amount
15 of time until it can be loaded onto trains. Unlike the bituminous coal that PEF has
16 historically used, PRB coal cannot be safely stored or stacked in unconsolidated piles.
17 Imagine a stack of bituminous coal being like a stack of golf balls where the physical
18 aspects of the balls allow space between each ball and prevent heat from
19 concentrating in the pile. In layperson's terms, a pile of bituminous coal tends to act
20 more like a pile of dirt with respect to volatility. However, PRB coal's unstable
21 properties prevent such an effect, and if left in an unconsolidated cone pile for more
22 than three or four days, PRB coal piles will begin to heat up and will catch fire due to
23 "hot spots" that will develop in the pile. These facts have to be considered when
24 storing PRB coal for loading.

1 Over a week, which is about the time from getting the coal from the mine to
2 loading, PRB coal can lose between 100-150 Btu's. If the coal is exposed to the
3 elements while waiting to load, and the PRB coal gets wet, water makes the oxidation
4 and degradation process in PRB coal work faster. This counter-intuitive concept is
5 known as the "heat of wetting." When PRB gets wet, its moisture content increases
6 and the higher moisture content exacerbates BTU loss. There are three causes for this
7 loss of Btu's. First, because there is more water, there is less coal to be burned as
8 Btu's. Second, the wetter the coal is, the more it lowers the efficiency of the boiler,
9 because more water is lost through the stack. So it takes more tons to get the same
10 amount of electricity. Finally, water speeds up the oxidation of the coal. The process
11 of oxidation is a slow burn, so during oxidation the coal is consumed and there is less
12 of it, thus decreasing the Btu's.

13 To illustrate how water speeds up the oxidation of coal, consider the impact of
14 water on the oxidation of iron or the formation of rust. Rust is a slow oxidation of
15 iron. Adding water to iron speeds up the oxidation process, and increases the amount
16 of rust.

17 Once PRB coal is ready for loading onto a train, the number of options
18 available for transporting PRB coal is lower because the risk of dust and spontaneous
19 combustion is a deterrent for transporters of coal. In fact, some purchasers of PRB
20 coal have received train cars or barges of PRB coal that are actually on fire when they
21 are delivered. In such cases, purchasers have few options except to let the train or
22 barge burn out because using water on a PRB coal fire can actually make the fire
23 worse by further breaking up and heating the coal.

24

1 **Q. Why should a utility be concerned with these handling issues before it gets to**
2 **their facilities?**

3 **A.** A utility, when deciding what kind of fuel to purchase for use in its coal-fired
4 generating unit, must consider whether the source of coal it is considering will be able
5 to supply an adequate amount of coal to the unit. The dusty nature of the coal can
6 affect the transportation, and ultimately the supply. Indeed, this occurred in 2005,
7 when an accumulation of coal dust under railroad track beds prevented water from
8 draining and backed up train supplies out of the PRB region. See Exhibit No. ___
9 (RH-7). While the effect of this cannot be readily quantified, it must be a factor. In
10 addition, anything that affects the Btu content, like moisture content, must also be
11 considered, because it will take more coal to get the same heat output.

12

13 **Q. What are the options for delivery of PRB coal into Crystal River?**

14 **A.** PRB coal can either be transported directly to Crystal River by train, or it can be
15 loaded onto barges at the Mississippi River and barged into Crystal River.

16

17 **Q. Let's start with delivery of PRB coal by barge directly into Crystal River. Are**
18 **there any particular issues associated with barge deliveries of PRB coal?**

19 **A.** Yes, there are specific problems with offloading PRB coal from barges, as compared
20 to offloading bituminous coal. Currently, the system at Crystal River is inadequate to
21 accommodate PRB deliveries by barge. Several upgrades would be needed.

22

23 **Q. What upgrades would you recommend to permit the safe offloading of PRB coal**
24 **by barge?**

1 **A.** The Crystal River barge unloading site does not have the equipment needed for
2 controlling the dust that PRB coal would create. The barge unloader would need dust
3 suppression and sprayers, which are considerable upgrades. Dust suppression and
4 sprayers spray water or chemicals to knock dust out of the air. The sprays and
5 misting agents from the sprayer systems are especially necessary when the barge
6 unloader dumps the coal into the hopper system, as this is when the most dust is
7 released. Increased daily maintenance and cleaning would also be required to deal
8 with PRB dust accumulation at the barge unloader site. Examples of the daily
9 maintenance and cleaning include wash-downs of the area with water and ensuring
10 that all dust is removed from the floor and crevices.

11

12 **Q.** **Why are you concerned with the PRB coal dust?**

13 **A.** The main reason to be concerned about PRB coal dust is that it accumulates and self-
14 ignites. Unfortunately, there are numerous examples within the industry of coal dust
15 catching on fire in various parts of a plant's coal handling system or unit. For
16 example, PRB coal dust that accumulated underneath conveyor belts was blamed for
17 an explosion at the State Line Energy Power Plant in July 1998 that severely injured a
18 worker at the plant. The worker sued the utility for negligence and the case settled
19 for \$13 million. At another plant, the Sooner Power Plant owned by OG&E, a PRB
20 coal explosion occurred, creating a fireball that extended some 200 feet into the air.
21 The likely cause of the explosion was the combination of a damaged conveyor belt
22 and coal dust. These and similar examples of fires caused by PRB coal dust can be
23 found in composite Exhibit No. __ (RH-9). Therefore it is essential to control and
24 minimize the PRB dust. To control the dust, PEF should utilize improved conveyor

1 belt design and covering, improved chute design, new dust collection systems, and
2 chemical dust suppression. Because even all of these measures are not 100%
3 effective at controlling the dust, PEF must also install a water wash down system to
4 remove any PRB dust that does accumulate. The final layer of attack is to add the fire
5 protection and detection devices to further minimize the risk of fire from the PRB
6 coal dust. The fire protection would include a specially-trained fire brigade to deal
7 with PRB coal fires and the special characteristics of PRB coal dust. My cost
8 estimates for these capital upgrades and increased operation and maintenance
9 expenses are included in the entries on lines 1, 3, 4, 14, 16, and 17 of Exhibit No. ___
10 (RH-8) to my testimony.

11

12 **Q. Even if PEF were to install the dust suppression and sprayer systems to control**
13 **the PRB dust during barge offloading, would these mechanisms be guaranteed**
14 **to completely eliminate the coal dust from escaping into the air?**

15 **A.** No, there are no guaranties that all of the PRB coal dust will be eliminated by use of
16 these dust suppression devices. What I recommend is the best currently-available
17 technology in the industry for the suppression and collection of PRB coal dust. But
18 there is no foolproof method. Although I cannot quantify the amount of dust that will
19 remain, there will certainly be some amount. That is why I recommend additional
20 maintenance and housekeeping to clean the areas around which the PRB coal is
21 present.

22

23 **Q. Are there any other issues with offloading PRB coal at the barge?**

24 **A.** Yes, there is also a possibility that the coal will either arrive on fire or hot, or that it

1 will catch on fire as it is offloaded and put onto the conveyor belt system.

2

3 **Q. What should the utility do to manage or reduce the risk of hot or flaming PRB**
4 **coal?**

5 **A.** The utility should incorporate additional fire prevention procedures. Because of the
6 nature of the PRB coal, the utility will need extra maintenance and preventive actions
7 to control any potential ignition sources. These would include fire detection devices.
8 For example, PEF should install devices that can detect heat and carbon monoxide.
9 The heat is an indication of a fire, and carbon monoxide indicates combustion.
10 Because the PRB coal can spontaneously combust, the carbon monoxide detection is
11 most important. These fire detection devices should be installed along the entire
12 system, from the barge unloader, along the conveyor belts, in the transfer points, up to
13 and including the tripper floor, silos, and pulverizers in CR4 and CR5.

14 In addition, PEF should install fire protection equipment. These would
15 include sprinklers and water deluge systems. Although Crystal River currently has a
16 sprinkler system, this system in my opinion is not sufficient to handle the increased
17 risk associated with the PRB coal. The sprinkler and water deluge system should be
18 capable of automatically extinguishing the fire. PEF's current sprinkler system does
19 not have such capability; this means that much of Crystal River's fire fighting would
20 be done manually. PEF should also maintain a fire brigade that is specifically trained
21 in the nature and concerns of PRB coal. For example, the special brigade must have
22 knowledge as to what a straight stream of water can do to a PRB coal fire. At one
23 power plant, a worker sprayed straight water onto a fire. This caused the PRB coal
24 dust to extend into the air and create a second explosion. A description of fire

1 protection guidelines for handling and storing PRB coal that were developed by the
2 PRB Coal Users' Group is attached as Exhibit No. __ (RH-10) to my testimony.

3

4 **Q. What other steps should a utility take to protect from the risk of PRB coal**
5 **catching on fire?**

6 **A.** To start a fire, there must be fuel, oxygen, and an ignition source. With PRB coal, the
7 fuel is the coal itself, the oxygen is provided from the air, and the coal itself has the
8 propensity to self-ignite. So any pile of PRB coal has everything it needs to catch on
9 fire. In addition, any heat or ignition source would more readily light a PRB coal pile
10 than a bituminous coal pile. Given this added risk, utilities must focus their efforts on
11 controlling ignition and heat sources. For example, the conveyor belts that are used
12 in the offloading process are supported by hundreds of rollers that turn constantly to
13 keep the belts moving. If a roller on the belt system is "squeaky", that means there is
14 friction and thus a potential heat source could occur. To avoid this ignition source
15 with PRB coal, utilities must incorporate more diligent preventative maintenance
16 procedures. Such maintenance would include greasing and changing out the rollers
17 on the conveyor belts whether or not they are squeaking.

18 During my site visit to the Crystal River complex, I observed about 30
19 "squeakers" and several missing or broken rollers on the belt system that moves coal
20 from the unloading point to the coal pile. See Exhibit No. __ (RH-11). With the
21 bituminous coal that PEF uses, this is not a problem. The plant does not have to
22 immediately prevent squeaky wheels when transporting bituminous coal. Rather, it
23 can wait until the plant is down for scheduled maintenance to grease and align them.
24 Transporting PRB coal, however, requires enhanced and immediate maintenance.

1 The same "squeaky" wheels that I observed would need to be taken out of service and
2 dealt with immediately if PEF uses PRB coal blends.

3 Another possible ignition source is when welders perform maintenance or
4 work on any equipment in the vicinity of the coal offloading area. Even small sparks
5 can cause smoldering and eventually fires in the coal. For example, a PRB coal fire
6 broke out on a conveyor belt at a chute head at the Nantikoke Generating Station in
7 May 2002. Just hours before the fire started "hot work," or a welding job, had been
8 completed in the vicinity of the coal fire. See Exhibit No. __ (RH-12). Controlling
9 this risk requires a change in the utility's work rules. For example, a prudent practice
10 would be to implement a 24 hour fire watch after any welding job (or any similar job)
11 is completed. This means that every hour, someone goes to inspect the work area for
12 fires. This requires increased manpower. These additional maintenance and fire
13 watch activities would require at least one additional maintenance employee. My
14 cost estimates for the capital upgrades and increased operation and maintenance
15 expenses for fire protection and detection are included in the entries on lines 4 and 16
16 of Exhibit No. __ (RH-8) to my testimony.

17
18 **Q. Are there any issues with transporting PRB coal from the barge offloader area**
19 **to the coal pile, or to the units themselves?**

20 **A.** Yes, I see several areas of concern which would require changes to the existing
21 conveyor system at Crystal River. First, a significant dust collection system, much
22 like a giant vacuum cleaner, would need to be installed along all the belts, and in the
23 transfer chutes and towers, that move coal from the unloading site to the coal pile and
24 from the coal pile to the plants. Also, a dust suppression system that sprays water or

1 chemicals to knock dust out of the air would need to be installed along all of those
2 same belts.

3 In addition to these changes, PEF will need to implement measures to deal
4 with dropped coal piles along conveyor belts because such piles of PRB coal can
5 spontaneously combust. On my site visit to Crystal River, I observed several small
6 piles of bituminous coal along PEF's conveyor belt system that were caused by coal
7 falling off the conveyor belts while it was being moved. See Exhibit No. __ (RH-13).
8 With bituminous coal, this is not a problem and PEF can leave these piles in place or
9 clean them up at PEF's leisure because they do not present an immediate safety issue.
10 With PRB coal, however, these piles would need to be removed daily. Another
11 option would be for PEF to install a skirting system along its conveyor belts to
12 prevent spillage. Such measures would be critical because if the belts that move coal
13 into the plants are disabled or burned down by a PRB fire, Units 4&5 would have to
14 be taken offline while the fire was controlled and the conveyor belt system was
15 rebuilt.

16 Finally, all conveyor belts located at Crystal River, from the barge all the way
17 to the actual units, will require increased maintenance if PRB coal is used at the site.
18 As the conveyor belts at Crystal River move closer to the plant, they get higher in the
19 air, reaching a maximum height of 137 feet (about as high as a 14 story-building) near
20 the tripper floors of Units 4&5. A picture of the belts taken from the tripper floor is
21 attached as Exhibit No. __ (RH-14). This, of course, makes the higher belts less
22 accessible and more difficult to fight fires and to repair and/or replace. These belts
23 are essential to putting coal into the units to produce electricity. The loss of these
24 belts would be financially catastrophic.

1

2 **Q. Now let's discuss delivery of PRB coal by rail directly into Crystal River. Are**
3 **there any particular issues associated with offloading the coal from the trains?**

4 **A.** Yes. First, there have been instances where train cars filled with PRB coal have
5 arrived on fire before the offloading even begins. When this occurs, the utility may
6 choose to not dump it because of the risk that the coal will ruin equipment, or worse,
7 spread the fire to other parts of the facility. The additional fire protection and
8 detection upgrades that I refer to when discussing the conveyor belt system will be
9 necessary for the rail offloading facility as well.

10

11 **Q. Are there any other additional measures that would need to be taken to deal**
12 **with PRB coal at the offloading rail site?**

13 **A.** Yes, when PRB coal is removed from a train car, there is a serious problem with
14 dusting for the reasons that I have previously discussed. To help prevent this volatile
15 PRB dust from spreading to other areas of the Crystal River facility and from causing
16 a fire hazard at the offloading site, I recommend that PEF install dust suppression
17 systems and dust cleaning equipment at its train offloading facility before using any
18 significant quantities of PRB blends. I also recommend that PEF create and initiate
19 daily maintenance and cleaning procedures at the train offloading site.

20

21 **Q. You have previously discussed the movement of PRB coal from the unloading**
22 **barge point to the coal pile via Crystal River's conveyor belt system. Are the**
23 **same issues present in moving PRB coal from the rail unloading point to the coal**
24 **pile?**

1 A. Yes they are.

2

3 **Q. When the PRB coal gets to the coal pile from the conveyor belts either from the**
4 **rail or barge delivery points, are there any issues at the coal pile?**

5 A. Absolutely. The first issue is that the equipment that is used to transport and pile the
6 coal must be washed down after every use. This wash down is necessary to remove
7 the additional coal dust that handling PRB coal produces. The coal dust is settling on
8 the hot portions of the bulldozer and could catch on fire. One such example occurred
9 at the Nanticoke Generating Station. The power plant has had several small fires
10 break out on or near its stacker reclaimers, which is a type of equipment used to
11 handle coal. A particularly bad fire occurred in December 2003 and caused serious
12 damage to the plant's stacker reclaimer. The direct cause of the fire was the
13 accumulation of PRB coal dust on the stacker reclaimer. The plant had not
14 consistently and regularly washed down the stacker reclaimers after use. The fire
15 caused significant damage to the conveyor belts and the electrical components of the
16 stacker reclaimer, and it took five months to repair the stacker reclaimer. See
17 composite Exhibit No. __ (RH-15) for this fire as well as other fires occurring in or
18 near coal yards.

19

20 **Q. Do you have any other concerns about PRB coal piles?**

21 A. It depends on whether a utility is going to use that coal within 1-3 days. If so, the
22 coal can generally be kept in unconsolidated cone piles. But, if the coal is stored on
23 the pile any longer, there is a risk of combustion. At 5-7 days, the coal may already
24 be on fire, so after 3 days, it needs to be well compacted.

1 On my visits to the Crystal River site, I noticed that practically all of PEF's
2 active coal was kept in unconsolidated cone piles. Exhibit No. __ (RH-16) is attached
3 to my testimony and reflects a picture of Crystal River's bituminous coal pile. This
4 procedure is fine for the bituminous coal that PEF uses, but with PRB coal blends,
5 this procedure would not be acceptable. Also, the current Crystal River coal piles
6 have large areas of runoff left by large ravines of water from rain which cause ridges
7 in the pile. This is acceptable for bituminous coal, which is less volatile and can
8 basically be treated like dirt. However, this is completely unacceptable with PRB
9 coal as a fire will start along a 6-12 inch ridge. This means that re-leveling must be
10 done daily whenever a PRB coal pile is changed due to use or elemental influences.

11

12 **Q. Can other problems occur with the coal piles of PRB?**

13 **A.** While stored in a pile, PRB coal will continue to lose its BTU content at a faster rate
14 than that of the bituminous coal that PEF uses. With PRB coal, there is also
15 degradation in size and wet coal handling problems, which impacts the ability of the
16 power plant to effectively utilize PRB coal. Fine and wet PRB coal that has been
17 stored on a coal pile plugs chutes, hoppers, feeders, and belts. Also, since PRB coal
18 retains much more water than the bituminous coal that PEF uses, wet coal handling
19 problems create a limitation on the pulverizers' ability to dry coal for use in the
20 boiler. So, wet PRB coal issues created in the coal pile cause problems in the power
21 plant because the pulverizers are adversely affected.

22 Regarding storing PRB coal in coal piles, there is also the issue of the
23 increased number of tons of PRB coal that will be needed to maintain inventory as
24 compared to the bituminous coal that PEF uses. Utilities maintain an inventory of

1 stored coal based on the number of days of burn for the units. Crystal River currently
2 maintains approximately 40-50 days of burn time in its inventory for Units 4 and 5.
3 PEF will have to buy more tons of PRB coal to get the same BTU value that it
4 currently receives from the higher quality bituminous coal it uses. The additional
5 tonnage requirements for PRB means that the stockpiles at Crystal River will
6 necessarily get bigger, which in turn increases the amount of equipment, personnel,
7 and space needed to maintain the pile. For example, Crystal River currently maintains
8 about 500,000 tons of bituminous coal (which is 12,500 Btu). To blend PRB coal, the
9 site would need about another 100,000 tons of coal, which is additional PRB sub-
10 bituminous coal.

11 Finally, if PEF maintains PRB coal piles at Crystal River, PEF will need to
12 install dust suppression systems, which are essentially sprinklers, around the coal
13 piles to address the dust issues that I have previously discussed.

14

15 **Q. You have discussed the movement of coal from the mines, into Crystal River,**
16 **and to the coal pile. Do you have any concerns with blending PRB coal with**
17 **bituminous coal at the Crystal River site?**

18 **A.** Yes. The only equipment that Crystal River currently has for blending are two
19 “stacker reclaimers” that are capable of performing a crude form of blending various
20 types of bituminous coal. Stacker reclaimers are used to put coal on the ground and
21 to “reclaim” it from the ground back to a conveyor belt, but they are not used to blend
22 precisely. A picture of a stacker reclaimer at Crystal River can be seen in the
23 attached Exhibit No. ___ (RH-17). These stacker reclaimers do not do a good job of
24 blending coal because they are basically metal buckets attached to a spinner wheel

1 that picks up coal at variable speeds and dumps it in a pile with other coal. Because
2 stacker reclaimers are crude devices with high margins for blending errors, they could
3 not be effectively used to create PRB coal blends at Crystal River from an operational
4 perspective notwithstanding the safety concerns that I have with such a process.

5 From a safety perspective, PEF should not use its current stacker reclaimers to
6 blend PRB coal because the equipment: (1) is not equipped with dust and fire
7 suppression systems; (2) cannot be effectively and efficiently cleaned and maintained
8 on a daily basis to prevent fire- causing dust accumulation; and (3) has the potential
9 to cause spark fires in a PRB pile due to its metal buckets scraping against other
10 objects. Based on these operational and safety problems, PEF should use a "reclaim
11 hopper system" if PEF were going to attempt to blend PRB coal at the Crystal River
12 site. A reclaim hopper system is a system that takes metered amounts of coal from
13 independent belt feeding systems which allow exact blends of coal to be fed into and
14 mixed in a centralized hopper. Such a system is also fitted with online computer
15 systems that analyze coal mixtures and adjust feeder speeds to ensure proper blending
16 percentages. Detroit Edison's Monroe Plant blends PRB and bituminous coals, and it
17 uses this type of system. Finally, PRB-capable reclaim hopper systems are equipped
18 with dust and fire suppression equipment and do not have the "metal-on-metal"
19 sparking potential like stacker reclaimers.

20
21 **Q. What other concerns, if any, do you have with PEF blending PRB coal at Crystal
22 River?**

23 **A.** Given the current coal delivery system at Crystal River, I have some concerns as to
24 whether PEF would be able to blend the PRB coal fast enough to maintain full

1 operation of Units 4&5 and be able to perform necessary maintenance. To illustrate
2 the issues, various diagrams of the coal handling system at Crystal River are attached
3 to my testimony as composite Exhibit No. __ (RH-18). There are approximately six
4 miles of conveyor belts at Crystal River. If PEF were to blend PRB coal with
5 bituminous coal, the blending would be done at the north coal yard, which is near
6 Units 4&5 (see Exhibit No. __ (RH-19)). There is currently only one conveyor belt
7 that takes coal from the barge and rail up to the north yard, from transfer point 25
8 north to transfer point 28. Currently, when a train is being offloaded to the north
9 yard, a barge cannot be offloaded at the same time because of the sole conveyor belt.
10 When a barge and train arrive at the same time, the barge coal must be offloaded to a
11 temporary coal pile located south of the barge offloader, at stacker reclaimer one, SR-
12 1. Then, once the train has been offloaded, the coal at SR-1 is then picked up off the
13 ground and sent to the north yard.

14 In addition to this double handling issue of barge coal, there are limitations to
15 the time it takes to load or bunker the units. It currently takes about 18 hours each
16 day to load approximately 12,000 tons of coal into the two units. This leaves about 6
17 hours a day for maintenance on the belts and in the yard. Each of the belts going
18 from transfer point 28 to the units is designed to convey coal at 800 tons per hour (for
19 a total of 1600 tons per hour). But these belts are only working at less than 700 tons
20 per hour. Because burning a PRB blend means that more coal must be burned to get
21 the same heating output, this means that even more time will be needed to bunker the
22 units. In fact, so much additional coal would be necessary, under the current
23 conditions, that loading the plant would not leave adequate time to perform
24 maintenance.

1 In addition, currently, to increase efficiency, the coal coming from the barge
2 and train is sent straight to the plant as often as possible. In other words, the coal is
3 not double handled. But if PEF were to blend the PRB and bituminous coals, with
4 100% PRB coming from the barge and bituminous from the train, the coal could not
5 be directly loaded into the units. This would also slow down the bunkering of the
6 plants.

7 Given these limitations, in addition to the reclaim hopper system described
8 above, PEF should upgrade the belts that go from the north yard to the units. The
9 Company would also need an additional bulldozer and front loader to maintain the
10 coal piles and handle the additional tonnage effectively. The additional handling will
11 also require two more operators to pack the coal and ensure that the piles do not catch
12 on fire.

13
14 **Q. Do you agree with Mr. Sansom's assertions that PEF can blend on-site because it**
15 **was designed to do so?**

16 **A.** No. There is a difference between what was designed and what was actually built at
17 Crystal River. The coal yard and the conveyor belt system are not currently able to
18 accommodate blending of PRB coal. An analysis of the system, however, reveals that
19 the system may have been designed to have an additional conveyor belt running
20 alongside the existing belt from transfer point 24 to transfer point 25, and from
21 transfer point 25 going north. As reflected in the attached Exhibit No. __ (RH-20),
22 there appears to be an empty space in the tunnel next to the existing conveyor belt. It
23 appears that another conveyor belt was planned, but never actually built. Similar
24 space can be seen as the conveyor belt travels to the north coal yard.

1

2 **Q. If you were to estimate PEF's cost of blending PRB coal with bituminous coal at**
3 **Crystal River, what capital costs and ongoing costs would you include in your**
4 **analysis?**

5 **A.** Before PEF can even bring PRB coal onto the Crystal River site, it must make the
6 changes to its conveyor belt and coal handling systems that I have described.
7 Specifically, these systems need installation of dust suppression, dust collection, and
8 fire protection and detection devices. Added to these costs would be the upgrades
9 needed to blend, including the reclaim hopper system, the belt upgrades, and the on-
10 line computer analyzer system. So any blending cost for blending at Crystal River
11 would have to include capital costs of \$38.7 million and ongoing O&M costs of \$1.5
12 million. The specific break-down of the cost estimates for the capital upgrades and
13 increased operation and maintenance expenses for blending are included in the entries
14 on lines 1, 3, 4, 5, 9-12, 14, and 16-18 of Exhibit No. ___ (RH-8) to my testimony.

15

16 **Q. After the PRB coal is blended, what is the next step in its movement?**

17 **A.** Next the blended coal moves by conveyor belt to the tripper floor, which is where the
18 coal is taken from the belt and put into the hopper. When using PRB coal blends, a
19 dust collection system is required at the tripper floor to deal with the increased
20 dusting caused by PRB coal. The tripper floor at Crystal River does contain a dust
21 collection system, but it is not operational and, even if it were working, it is a poor
22 design for suppressing PRB coal dust. Experience over the years has shown that a
23 dust collection structure should be round, rather than the square shape used at Crystal
24 River, because PRB dust can get caught in the corners of a square structure and then

1 catch on fire. See Exhibit No. __ (RH-21) for a composite exhibit of a picture of the
2 square tripper dust collector at Crystal River and pictures of the coal dust that is
3 characteristically on the tripper floor at CR4 and CR5. Such dust would be
4 unacceptable when burning a PRB coal blend. Modern PRB tripper floor areas are
5 also painted white so that the dust can be seen and removed during daily cleaning.
6 The daily cleaning consists of water washdowns, which require upgrades to the
7 tripper floor electrical systems, so that nothing but "white walls" are seen at the end
8 of each day.

9
10 **Q. Have other utilities with dust collection housings like Units 4&5 experienced**
11 **problems with transporting PRB coal through the tripper floor?**

12 **A.** Yes, there have been documented cases of tripper floors exploding due to PRB coal
13 dust in the high beams. Having problems with the tripper floor is a huge risk for a
14 power plant, because when the tripper floor is not operational, the utility cannot put
15 coal into the power plant thereby resulting in an outage. Exhibit No. __ (RH-22),
16 attached to my testimony, contains footage of PRB explosions in a square dust
17 collector similar to the ones used at Crystal River, as well as pictures depicting those
18 explosions.

19 Also, when fighting a PRB tripper house fire, there is potential for secondary
20 explosions because any sort of shock (like a little pop from the fire) could dislodge
21 flammable dust in rafters and corners, resulting in a large airborne dust fireball. This
22 occurred at the J.P. Pulliam Generating Station in June 1991. PRB dust within the
23 tripper floor was ignited by a minor explosion in the bunker, which caused a massive
24 explosion that blew out the tripper floor walls. See Exhibit No. __ (RH-23). In

1 another incident, the tripper and tower exploded at the State Line Power Plant as a
2 result of accumulated PRB coal dust. This accident resulted in serious injuries to
3 several employees, including one worker who received a \$13.7 million settlement
4 from a lawsuit against the power company. See Exhibit No. __ (RH-24). This is
5 why proper tripper house design, operation, and daily cleaning are so important when
6 using PRB coal blends.

7
8 **Q. When the coal leaves the tripper floor and goes to the silo, what issues, if any, do**
9 **you see with using PRB coal?**

10 **A.** The silo is a large storage container from which coal is put into the pulverizers. As
11 discussed previously, when using PRB coal, there are constraints as to how long the
12 coal can be kept in the silo. Just as I explained with the coal compacted on the
13 storage piles, PRB coal will start to smolder and burn at five days. So, for example, if
14 there is a problem with the pulverizers that causes the unit to be shut down for five
15 days or longer, the utility will need to remove all the PRB coal sitting in the silo to
16 avoid fires. Also, to use PRB blends, PEF would need to make available fire fighting
17 equipment inside the silo to “dig” into the coal to put a mixture of water and
18 “Chemical F500” in the middle and at the bottom of the coal that is stored into the
19 silo. PEF would also need to add additional monitors into the silo to determine the
20 level of carbon monoxide to provide an indication when and if the coal was about to
21 spontaneously combust.

22 In addition to this equipment, PEF will need to change its current silo designs
23 to properly have the PRB coal flow from the silo into the pulverizer so there will be
24 no “dead storage” in the silo where the coal is not moving. The importance of the

1 rotation of coal in the silo can be seen in the attached composite Exhibit No. __ (RH-
2 25). Several fires have occurred in silos holding PRB coal, most notably a large fire
3 at Plant Scherer that went on for four days before plant personnel were aware of the
4 fire.

5 There are two basic means by which coal is taken from the hopper for use in
6 the pulverizers. One is mass flow, whereby the first coal that goes into the hopper is
7 the first coal taken out. The other is known as funnel flow, where the first coal into
8 the hopper is the last out of the hopper, which means that the coal at the bottom of the
9 hopper sits in the hopper for the longest period of time. Funnel flow is bad for PRB
10 coal because the older coal gets too hot and can spontaneously combust. With a
11 funnel flow system, personnel are needed to make sure coal goes down once every
12 three days to ensure proper rotation of the coal. But such a practice of decreasing the
13 level of coal in the hopper increases the time to bunker the coal, slowing the
14 bunkering process. This increases the risk of not getting a full load of coal into the
15 bunker. Currently Crystal River has silos that may have funnel flow method, or at
16 least characteristics of funnel flow method, which is not proper for PRB coal. My
17 cost estimate for the capital upgrades for the silo modifications is included in the
18 entry on line 2 of Exhibit No. __ (RH-8) to my testimony.

19 Finally, I noticed on my site inspection of Crystal River that although CR 4
20 and 5 were designed to include an additional silo, feeder, and pulverizer unit at each
21 plant, these additional structures were never built. So the design features needed to
22 burn a 50/50 blend of PRB and bituminous coal that Mr. Sansom speaks of in his
23 testimony are missing very critical pieces of equipment. Building and operating these
24 additional structures would be inherently necessary to burn a 50/50 blend under Mr.

1 Sansom's theory, which depends on the design basis of the units. My cost estimates
2 for the capital upgrades and increased operation and maintenance expenses for the
3 additional pulverizers are included in the entries on lines 6 and 15 of Exhibit No. ___
4 (RH-8) to my testimony.

5
6 **Q. Once the PRB coal is fed into the pulverizers do you have any concerns with the**
7 **pulverizer handling it?**

8 **A.** Yes, there are several issues with the pulverizers being ready to handle a PRB coal
9 blend.

10 First, there are the wet coal handling problems that I touched on earlier in my
11 testimony. Before grinding coal into a fine powder, pulverizers work to dry surface
12 moisture off the coal by running mills with hot air blowing into it which creates a
13 proper coal outlet temperature. For bituminous coal, this outlet temperature is around
14 150-160 degrees. Because of the reactive nature of PRB coal, however, this outlet
15 temperature needs to be lowered to around 125-140 degrees. By lowering this
16 temperature, the risk of an explosion of the PRB coal is minimized. The pulverizers,
17 however, also lose drying capacity. The irony is that due to the significantly higher
18 surface moisture present in the PRB coal, the pulverizers need more drying capacity
19 than they would need to dry bituminous coal. To make matters worse, additional
20 pulverizer drying capacity is also needed due to the 20-25% increase in tons of coal
21 that must be dried by the pulverizers because PRB coal has lower BTUs. These two
22 factors, which significantly decrease the capacity of the pulverizers, are major
23 constraints to maintain desired load at the plants.

24 Because the plant must put in more tons of PRB coal per year to account for

1 its lower BTU content, I am also concerned that the pulverizers at Units 4&5 may be
 2 limited as to how much blended coal can be passed through them at the capacity
 3 needed to maintain designed load at the plants. Over the years, experience has shown
 4 that plants can use larger particles with pure 100% PRB coal to maintain higher
 5 pulverizer capacity to account for increased amounts of PRB coal. Said simply,
 6 because PRB coal does not have to be ground as fine as bituminous coal, a plant can
 7 run more coal through the pulverizers faster. With a 50/50 blend, however, the
 8 pulverizer must work at a lower capacity to grind the 50% bituminous coal to a finer
 9 grade, thereby eliminating the pulverizers' ability to deal with the increased amounts
 10 of PRB coal at higher speeds. In my opinion, this will necessarily slow the fueling
 11 process at Units 4&5, which will lead to power production derates.

12

13 **Q. Once the coal is processed in the pulverizers, what happens next?**

14 **A.** The pulverizers shoot the ground coal dust into the boiler.

15

16 **Q. Are there any concerns with use of PRB coal in the boiler?**

17 **A.** Yes, I have several concerns. First is a problem called slagging. There are 2 parts of
 18 coal: components that burn and those that do not burn. Those that do not burn are
 19 mostly minerals, rocks and dirt. Slagging is a process by which those non-burning
 20 particles stick to the boiler walls, which causes deposits to form on the walls that are
 21 hard to remove.

22 These deposits build on boiler walls, insulate boiler tubes, and basically form
 23 a blanket of hot lava that impedes the radiation heat in the boiler from going into the
 24 boiler tubes to heat up the water in the boiler. This molten material also goes to the

1 superheater and reheater part of the tubes and starts building deposits there. This is a
2 concern because it can impede heat transfer from flue gas to steam, which impairs
3 unit efficiency and the amount of load a unit can produce. The deposits can also
4 impede flue gas and can fall from the walls and tubes causing damage at the bottom
5 of the boiler.

6 PRB coal produces more substantially more slagging than the bituminous coal
7 normally burned at CR4 and CR5, due to the mineral components of the PRB coal.
8 PRB coal deposits act like a "slushy snowball" in the boiler which can act like a glue
9 on the boiler walls and pipes thereby causing slag to build up much faster. Also, the
10 higher a unit runs with respect to megawatts produced, the more slagging take place
11 with PRB coal. Using a 50/50 blend of bituminous and sub-bituminous coal can also
12 be particularly troublesome with respect to slagging because solid non-burning
13 bituminous ash particles that normally would not stick to boiler walls and tubes
14 become trapped in the "slushy" PRB slag deposits.

15
16 **Q. Are there any solutions to slagging?**

17 **A.** Yes, slagging can be limited in a couple of ways. One solution for slagging is
18 sootblowing, which is a process where air or steam is blasted into the boiler to
19 remove the slag deposits from the walls. While the original boilers in Units 4&5 may
20 have been nominally designed for a 50/50 blend, the older sootblowers in those units
21 may not be suitable to effectively deal with PRB slagging, as we have learned over
22 time since those units were designed. So over time, the utility may find that it needs
23 to add upgraded sootblowers to deal with a 50/50 blend of coal.

24 Also during my site inspection at Crystal River, I learned that some of the

1 current soot blowers in units 4&5 are not functioning. This fact is acceptable with the
2 bituminous coal that PEF used because little soot blowing is required with low
3 slagging bituminous coal. Therefore, PEF would have to repair and maintain all
4 presently installed soot blowers in Units 4&5 before any PRB blend could be used on
5 a long-term basis.

6 One problematic issue with sootblowing, however, is that because the air or
7 steam is blasted into the boiler at high velocities, the boiler tubes that heat the water
8 in the boiler start to get polished down and thin. This wearing process will lead to
9 cracks and leaks in the tubes. Such problems with tubes are a significant cause of
10 outages and derates in these types of units. Thus the increased soot blowing needed
11 to deal the PRB coal blends will necessarily cause boiler components and tubes to
12 wear down faster than they would with bituminous coal.

13 Increased PRB slagging can also be helped by installing water cannons which
14 spray water into the boiler to remove the deposits. This is highly recommended if a
15 utility uses PRB coal, but, like soot blowing, this process damages the boiler tubes
16 because comparatively cold water is put onto the hot boiler tubes, and this causes tube
17 leaks and cracks. So again, both solutions are needed to help reduce PRB slagging,
18 but both of them will eventually lead to increased tube leaks and outages. I have not
19 attempted to quantify the cost of increased repairs and outages caused by the boiler
20 damage that I have discussed above but note that those unknown increased costs must
21 be considered in evaluating the use of PRB coal blends. My cost estimates for the
22 capital upgrades and increased operation and maintenance expenses for the water
23 cannons and sootblowers are included in the entries on lines 8 and 19 of Exhibit No.
24 __ (RH-8) to my testimony.

1 In addition, there is a particular problem with slagging when burning a 50/50
2 blend, or some intermediate range, of PRB coal with bituminous coal. This is
3 because these blends cause a liquid slag due to the formation of eutechtics. Eutechtics
4 are the formation of low-melting ash material formed when blending coals. To
5 illustrate eutechtics, consider the impact that salt has on the melting point of ice. Ice
6 usually melts at 32 degrees. When salt is added to ice, however, the ice will melt at a
7 lower temperature. The more salt you put in, the lower the melting temperature.
8 Utility experience has indicated that these eutechtics are hard to predict, but they
9 usually occur somewhere between 20 and 80% PRB coal blend. As a result, utility
10 experience has shown that, to minimize slag, it is better to burn either 100% PRB coal
11 or a small percentage blend, i.e. less than 20% PRB coal blend.

12
13 **Q. Does burning PRB coal blends have any other effects in the boiler?**

14 **A.** Yes, burning PRB coal also increases fouling. To explain, PRB coal has internal
15 oxygen, which can make the coal act like a water softener resin. The PRB coal
16 attracts sodium and calcium causing calcium that was once part of groundwater to
17 attach to the coal. When the coal burns, this causes individual atoms of calcium and
18 sodium in the boiler flue gas to be present in a very excited state. Then, at about 2000
19 degrees, the sodium and silica fly ash react to form sticky particles. And the calcium
20 and sulfur atoms come together between 1600-1800 degrees, and the two gaseous
21 parts combine to become solid particles. Those solid particles attach to the steam
22 tubes and entrap fly ash causing the deposits to grow and impede heat transfer to the
23 steam tubes. This process happens in the convection part of the boiler where the
24 superheater and reheaters are and will eventually impede heat flow and temperature in

1 the boiler.

2 Bituminous coals can slag, but generally do not foul. This is due to the low
3 sodium and calcium levels of the bituminous coal. With PRB coal, fouling is present
4 in addition to the slag. Fouling is also somewhat different from slagging because
5 fouling is more gradual and gradually impacts efficiency and load. This, in turn,
6 results in a need to limit load in the affected unit. Fouling can also completely clog
7 the boiler tubes causing long outages.

8 When Units 4&5 were designed, no one properly understood the chemistry of
9 fouling or slagging with PRB coal. Therefore, the simple sootblowers currently
10 installed on Units 4&5 are not enough to effectively prevent PRB coal fouling. If
11 PEF were going to use PRB coal blends in Units 4&5 on a long-term basis, I could
12 foresee the need to modify the boilers in Units 4&5. Types of modifications that may
13 be necessary could include superheater and reheater tube banks spacing father apart.
14 Such a modification would allow Units 4&5 to effectively deal with the substantially
15 increased fouling caused by PRB coal. My cost estimate for the boiler modifications
16 is included in the entry on line 7 of Exhibit No. __ (RH-8) to my testimony. Note that
17 the estimate for this modification is particularly conservative.

18

19 **Q. Given what the industry knew about PRB coal when Units 4&5 were designed,**
20 **could those units have been designed then to effectively deal with the fouling**
21 **issues caused by PRB coal?**

22 **A.** No, because, as I mentioned previously, designers at the time did not understand and
23 appreciate the way that PRB coal would actually react in the boiler. Also, the same
24 PRB coal that is available today was not available when the boilers in Units 4&5

1 were designed. The types of PRB coals that were available when the boilers in Units
2 4&5 were designed resulted in higher slagging and lower fouling. Today, however,
3 the PRB coals that are sold on the market are higher fouling. In fact, Mr. Sansom, in
4 his testimony at page 13, lines 4-15, acknowledges the differences between the types
5 of PRB coal available during these different time periods. Thus, the boiler
6 manufacturer for Units 4&5 could not have addressed the higher calcium fouling
7 potential of PRB coals, because they simply did not exist in the market place at the
8 time that Units 4&5 were designed.

9

10 **Q. Are there any other concerns with the boiler when using PRB coal blends?**

11 **A.** Yes. Burning PRB coal also causes fouling and dust accumulation in the economizer,
12 which is located just past the steam tubes but still in the convection pass. PRB coal
13 also makes the air heater susceptible to additional pluggages. The pluggages result
14 from fouling and slagging particles coming back into the boiler from the sootblowers.
15 This causes restricted air flow into the boiler, and is a very common derate problem.
16 Even as designed with all the sootblowers operating, the air heaters in Units 4&5
17 would still have these problems when burning the PRB coal. This would cause more
18 unit down time for boiler repair.

19

20 **Q. Are there any impacts to boiler efficiency that result from the use of PRB coal?**

21 **A.** Yes. Boiler efficiency goes down with increased use of PRB coal. This means that it
22 takes more Btu's to produce the same amount of electricity. This is due to higher
23 moisture levels in the flue gas leaving the stack. These higher levels are produced
24 from the higher moisture levels in the coal, and the combustion of hydrogen. Boiler

1 efficiency calculations reveal a drop in boiler efficiency from 1-2% when utilizing a
2 50/50 PRB coal blend. To illustrate the significance of the annual cost of this
3 penalty, with any loss of boiler efficiency percentage, a corresponding increase in fuel
4 costs will result. In other words, if boiler efficiency goes down 1%, the annual fuel
5 bill will go up 1% because additional coal must be purchased. For example, using the
6 present year's fuel bill of approximately \$291 million, this boiler inefficiency results
7 in an additional \$2.9 million of costs per year.

8
9 **Q. What is the next step in burning PRB coal blends and what issues, if any, are**
10 **encountered?**

11 **A.** The next area of concern would be in the pollution control device, called the
12 electrostatic precipitator ("ESP"). The ESP controls pollution emissions by
13 electrically charging the ash particles and pulling them to be trapped on the ESP
14 plates. The ESP is affected by a number of factors, including the amount of ash, what
15 the ash is made of (aluminum silicate, calcium, etc.), and whether sulfuric acid is able
16 to condense on the particles to allow them to conduct electricity.

17 Units 4&5 have what are known as cold precipitators. When burning PRB
18 coal, as compared to bituminous coal, the lower level of the PRB coal makes it
19 difficult for the ash particles to get the necessary electric charges so that they will be
20 trapped in the ESP. This is because there is not enough sulfur in PRB coal to create
21 sulfuric acid which condenses onto the fly ash and creates a conduction. Ash with
22 good conduction collects well in the ESP. Ashes that do not conduct well, meaning
23 they have high resistivity, do not perform as well in the ESP. With PRB coal,
24 therefore, fly ash resistivity will be high because of the lower sulfur content. In other

1 words, the PRB fly ash is more resistant to being attached to the ESP. This "sulfur"
2 problem is exacerbated by the increased calcium found in PRB coal which "sucks up"
3 sulfur and creates solid calcium sulfate. This calcium sulfate solid creates fouling-
4 like characteristics and depositing problems within the ESP. In addition, the sulfate
5 also acts like an antacid to remove what sulfuric acid there is in the ESP.

6 To deal with these problems, PEF would need to install a sulfuric acid
7 conditioning system on its ESP system. This system burns supplementally added
8 sulfur and converts it to sulfuric acid using a catalytic converter, which then blows
9 the acid into the ESP to increase conductivity. My cost estimates for the capital
10 upgrades and increased operation and maintenance expenses for these changes are
11 included in the entries on lines 13 and 20 of Exhibit No. __ (RH-8) to my testimony.

12

13 **Q. Why is it important that the ESP work properly when burning PRB coal?**

14 **A.** If the ESP does not work properly, the plants would have to limit their loads due to
15 high particulate emissions, or as measured, higher opacity, which is the amount of
16 smoke permitted to come from the smoke stack. There are environmental regulations
17 that limit the level of opacity permitted by each unit. If the ESP does not remove the
18 requisite amount of particles, full loads cannot be maintained.

19

20 **Q. Are there any other problems when using PRB coal blends?**

21 **A.** Yes. When using PRB coal blends, the plants would have to clean the ESP more
22 frequently. This requires that the plant be taken offline. The ESP must be cleaned
23 with a grit blast device. Water cannot be used with the PRB coal residue because that
24 makes a type of "plaster of paris" on the ESP when it mixes with the calcium sulfate.

1

2 **Q. Were the effects on the ESP you just described known when Units 4&5 were**
3 **designed?**

4 **A.** No, because at the time the units were designed, manufacturers did not appreciate or
5 know about the chemical process I just described. The effect of PRB coal emissions
6 and particulate matters has only more recently come to light. What is clear now,
7 though, is that ESPs are extremely sensitive to changes in coal type, especially
8 changes to PRB coal.

9

10 **Q. What effect, if any, does burning PRB coal have on the fly ash that is collected**
11 **by the ESP?**

12 **A.** The fly ash that is collected by the ESP at CR4 and CR5, upon the burning of
13 bituminous coal, is Class F, which means it has more iron than calcium. Burning a
14 PRB coal blend produces a fly ash that is known as Class C. Class C fly ash contains
15 more calcium than iron. PEF currently sells its Class F fly ash to concrete companies,
16 rather than disposing of the fly ash in a landfill. This change in fly ash may impact
17 PEF's ability to sell the fly ash. Because the Company sells the fly ash and uses the
18 proceeds to offset O&M, this is an important consideration that requires further
19 analysis before a switch in coal types is made.

20

21 **III. UTILITY'S ACTIONS IN SWITCHING FROM BITUMINOUS COAL**
22 **TO PRB COAL BLEND.**

23

1 **Q. Considering all the issues you note above regarding the use of PRB coal, do you**
2 **recommend that utilities take lightly the decision to make a switch to burning**
3 **PRB coal?**

4 **A.** Absolutely not. Switching to a blend of PRB coal requires thorough evaluation.
5 Simply choosing PRB coal based on a delivered price is imprudent.

6

7 **Q. What steps would you recommend that a utility take when evaluating whether to**
8 **make a change to burn PRB coal?**

9 **A.** Usually a utility will begin to consider PRB coal if they get a price signal that PRB
10 coal, on a delivered price basis, may be more economical. Upon receiving this initial
11 signal, the first step is to use some sort of modeling to roughly approximate the
12 effects of the PRB coal on the unit.

13

14 **Q. What type of modeling would you suggest be used to initially evaluate PRB coal?**

15 **A.** There are several types of models. One in particular is the EPRI CQIM model. This
16 is a fairly sophisticated model that takes inputs regarding coal specifications and
17 calculates the expected impact of that particular coal in the unit.

18

19 **Q. Does the EPRI CQIM model have any limitations?**

20 **A.** Yes, there are several limitations. It is very hard to predict, using any model, how a
21 unit will react to a new type of coal. In particular, the following three areas are
22 difficult to approximate using models: (1) handling and combustion problems; (2)
23 slagging and fouling tendencies; and (3) opacity/ESP performance/particulate matter.
24 The CQIM model is a "best guess model." I also liken it to a "paper test burn."

1 Another limitation relates to the fact that the coal specifications that are
2 inputted into the model come from RFP responses received from coal companies.
3 The specifications provided in response to these RFPs may not be exactly what the
4 specifications of the coal actually received will be. A change in such things as
5 moisture, heating value, ash, calcium, and multitudes of other specifications, could
6 alter the output of the CQIM model.

7 In addition, the model is also only as good as the experience of the plant.
8 According to Black and Veatch, the model can and should be adjusted to account for
9 various experiences by the plant. But if the plant has never burned PRB coal (as PEF
10 has not), it will not have anything to add to the model.

11

12 **Q. Given these limitations, how should utilities use this sort of model?**

13 **A.** I recommend that utilities use this model to provide a busbar analysis to compare the
14 new PRB coal to the specifications of the coal already being burned in the unit. In
15 other words, the model can provide an evaluated number by which to compare the
16 PRB coal to the coal already burned in the unit. After running the model, if the PRB
17 coal continues to look good, I recommend that the utility consider having the
18 handling and coal systems evaluated for the risks involved with dust, fires, and
19 explosions. After this evaluation, the utility must decide whether the risk posed by
20 the short-term test are high enough to warrant the changes being made before the test
21 coal is brought onto the site and making any necessary changes. Then the utility
22 should conduct a short term test burn. Both short-term and long-term test burns are
23 necessary, however, because the model does not provide the utilization cost, it only
24 provides an estimate.

1

2 **Q. If the modeling outputs continued to make PRB coal look like a viable option,**
3 **what should a utility do next?**

4 **A.** Next, the utility should consider either short-term test burns and/or bring in
5 recognized authorities to assist in evaluating the specific effects of PRB coal on the
6 unit.

7

8 **Q. Taking the evaluation by a recognized authority first, please explain what such**
9 **an analysis entails.**

10 **A.** The utility, when evaluating the use of PRB coal with a high-level report, can engage
11 a consulting firm, usually an engineering firm, to review various aspects of the units
12 and analyze whether the units could burn a blend of the PRB coal. Considerations
13 can include design of the units, potential capital upgrades needed to accommodate
14 PRB coal, and expected effects on load loss and efficiency.

15

16 **Q. If the high-level study indicates that conversion to PRB coal is still a viable**
17 **choice for the unit, should the utility rely solely on that and start burning PRB**
18 **coal?**

19 **A.** No, again, no model or high-level study is going to accurately predict how a PRB
20 coal blend will react in any particular unit. No prudent utility would make a fuel
21 switch unless and until it has completed actual test burns of the blends. It would be
22 well worthwhile to bring in additional experts in the various areas impacted by the
23 use of PRB coal. And a utility should not do long-term test burns without making the
24 necessary changes to its coal handling systems.

1

2 **Q. What sort of test burns do you recommend that a utility perform?**

3 A. First, I suggest a short-term test burn, which is usually about 60 hours. This trial burn
4 provides insight into whether a unit will have any major short-term issues with the
5 PRB coal blend. In particular, the short-term test burn is helpful to assess the effects
6 of the blend on pulverizer and boiler efficiencies. The utility can also see any initial
7 changes in slagging, fouling, and ESP performance. In addition, the short-term test
8 burn will provide an indication as to the level of dust in the coal yard, which can be
9 affected by the weather experienced during the test burn period.

10

11 **Q. Do you recommend anything else to assess burning a PRB coal blend?**

12 A. If the unit responds well to the short-term test burn, then the utility should consider
13 whether a long-term trial burn of the PRB coal should be done. A long-term test burn
14 is usually done by burning the PRB coal blend in the unit for 3-6 months. A long-
15 term burn, however, should only be undertaken if the utility is committed to expend
16 capital dollars to make any upgrades necessary to effectively and safely handle and
17 burn the PRB coal. For example, if PEF were to decide to do a long-term test burn,
18 the capital improvements I described above, including dust suppression and collection
19 systems, improved coal blending facilities, and the additional hopper and pulverizer,
20 would have to be made before the test burn could commence.

21

22 **Q. What benefits does a long-term test burn provide that a short-term one does not
23 provide?**

24 A. Only burning a PRB coal blend for about 60 hours is not sufficient to accurately

1 assess the effects that slagging, fouling, and potential ESP issues will have on the
2 unit's performance. As described above, because those characteristics of PRB coal
3 involve the build-up of ash deposits, it takes a longer-term test burn to allow for the
4 ash deposits to accumulate and then assess whether that build-up will adversely
5 impact the unit. In addition, the longer-term test burn will help the coal handling
6 personnel assess the handling characteristics of the blend under a variety of weather
7 conditions.

8 **Q. Turning to the steps PEF has taken to evaluate PRB coal for use at CR 4 and 5,**
9 **are you aware of what PEF has done?**

10 **A.** Yes, I understand that PEF routinely utilized the CQIM model to obtain an
11 evaluated" or "busbar" number. Based on this number, PEF conducted a short-term
12 test burn of approximately 22% PRB coal in 2004, which was halted due to
13 environmental permitting issues. I further understand that PEF then conducted
14 another short-term burn, of about 18% PRB coal, in 2006, for approximately 60
15 hours. Then PEF engaged the engineering firm Sargent & Lundy to provide a high-
16 level analysis of converting to PRB coal. Based on the results of the burn and the
17 report, PEF is currently considering whether to perform a long-term test burn of a
18 small blend of PRB coal with bituminous coal.

19

20 **Q. In your expert opinion, were PEF's actions in evaluating PRB coal prudent and**
21 **reasonable?**

22 **A.** Yes, PEF basically followed the procedure I described above, first by modeling the
23 PRB coal to obtain the "paper test burn," followed by the requisite actual short-term
24 test burn and high-level analysis.

1

2

IV. POTENTIAL FOR MEGAWATT LOSS DERATES AT UNITS 4&5

3

USING PRB COAL BLENDS.

4

5 **Q.**

Based on the operational issues related to PRB coal at Units 4&5, do you have an opinion as to whether these units would suffer a derate using a 50/50 blend of PRB coal?

6

7 **A.**

Yes, I do, but first I must note that even if Units 4&5 were perfectly capable of burning a 50/50 blend today with no derate to their design production capability of 665 megawatts, PEF would still lose megawatts by switching to a 50/50 blend.

8

9

10

11

12 **Q.**

What do you mean?

13 **A.**

In his testimony, Mr. Sansom opines that Units 4&5 can operate using a 50/50 blend and each achieve the 665 megawatts of energy production per unit that they were designed for. What Mr. Sansom fails to recognize, however, is that for over the past decade, PEF's use of high BTU bituminous coal has allowed units 4&5 to consistently run at "over pressure" capacity. As described in detail in Mr. Toms' and Mr. Crisp's testimony, PEF has been able to regularly obtain a gross number of 750 to 770 megawatts of energy production per unit by using high BTU bituminous coal. I further understand that, for planning purposes, the Company expects 722 and 732 MW from Units 4 & 5 in the winter. Therefore, even if Mr. Sansom was completely correct that units 4&5 could achieve a combined 1,330 megawatts with a 50/50 blend, PEF's operations with bituminous coal has allowed for the Company to plan on a production of 1,454 megawatts which would result in a 124 megawatt loss.

14

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2 **Q. Do you have an opinion as to whether PEF could maintain the over-pressure**
3 **load it has historically enjoyed with bituminous coal if it switched to a 50/50**
4 **blend of PRB coal?**

5 **A.** In my opinion, PEF could not maintain its over-pressure load when burning a 50/50
6 blend of PRB coal. Keep in mind that when PEF did its first test burn of PRB coal
7 blends in 2004, records show that PEF used a blend of only 22% PRB coal and 78%
8 bituminous coal. See Exhibit No. __ (RH-26). Even with this low blend, records
9 show that PEF lost around 30 megawatts of load in the unit tested. Id. While the test
10 burn and the subsequent 2006 test burn using a similar percentage blend were too
11 short to be conclusive on the issue of potential load loss, I find it important to note
12 that these production problems occurred with a very low PRB blend.

13 Keeping in mind all the design and operational problems and constraints at
14 Crystal River that I have previously discussed, my opinion is that PEF simply could
15 not process and burn the necessary increased quantities of a 50/50 blend fast enough
16 to maintain the historic over pressure load it has enjoyed through the years. At best,
17 PEF may be able to achieve the rated production of 665 megawatts per unit with a
18 50/50 blend as Mr. Sansom suggests, but that would assume that PEF makes all the
19 needed upgrades and modifications that I recommend in my testimony.

20

1 **V. POINTS REGARDING MR. SANSOM'S TESTIMONY**

2

3 **Q. Are you familiar with the Sargent & Lundy report regarding PRB coal use that**
4 **Mr. Sansom discusses in his testimony?**

5 **A. Yes, I have read the report. The October 14, 2005 Sargent & Lundy Report**
6 (bereinafter "Report") was a "high-level" coal conversion study that PEF asked
7 Sargent & Lundy to perform regarding the possibility of using various blends of PRB
8 coal at Units 4&5.

9

10 **Q. Do you agree or disagree with the conclusions in that report?**

11 **A. I agree with many of the findings in that report and disagree with others. For the**
12 purposes of my testimony, however, I have only focused on and discussed issues that
13 are directly relevant to the issues in this case.

14

15 **Q. What are your thoughts regarding those issues?**

16 **A. First, I should make clear the fact that PEF asked Sargent & Lundy to perform a "first**
17 cut," "high level" evaluation of PRB use at Units 4&5. This fact is set forth several
18 times within the Report itself. Therefore, my thoughts on these issues take into
19 account the fact that Sargent & Lundy was not asked to perform an extensive and
20 detailed analysis. I should also note that the fact that PEF asked Sargent & Lundy to
21 do this analysis was prudent and reasonable, as I explain above in my description of
22 the steps that a utility should take when deciding whether to make a fuel change.

23

24 With that said, I agree with the Report's conclusion that blends of PRB coal in
 excess of 30% tend to act like 100% PRB coal from an operational and safety

1 perspective (Report at page 2). I also agree with many of the performance and safety
2 upgrades that the Report recommends on pages 2 through 4, with the caveat that those
3 upgrades, where not the same as those detailed in my testimony, would be
4 incremental and in addition to the changes that I recommend. I also agree with the
5 Report's ultimate conclusion that a 50/50 blend of PRB coal should not be used in
6 Units 4&5. Additionally, I agree with the finding on page 11 that a greater quantity
7 of coal will have to be used and handled if PEF switches to a PRB blend, and that
8 PRB coal has "poor handling characteristics."

9
10 **Q. Do you disagree with any major relevant findings in the Report?**

11 **A.** Again, focusing only on major issues in the Report that are relevant here, I disagree
12 with the conclusion at page 7 that it is "probable" that full overpressure load can be
13 achieved with PRB blends less than 30%. While it is "possible" that such loads could
14 be maintained, the only two actual test burns in Units 4&5 to date with blends less
15 than 30% proved to be inconclusive, and the only way to reliably say whether or not
16 full overpressure load can be maintained on a long term basis is to conduct a long
17 term test burn with those blends.

18 I also disagree with the finding on page 7 that a seventh mill will be required
19 at each unit for blends of PRB at 70% and above to the extent that the Report is
20 intending to say that the seventh mill would not also be needed for blends between
21 50% and 69%. As the Report goes on to say on page 7, the boiler and mills at Units
22 4&5 were designed for a 50/50 blend with seven mills, and not just the six mills that
23 are present today. Therefore, to logically obtain the design basis of a 50/50 blend, the
24 originally designed required equipment would be needed.

1 In addition, the Report indicates that certain capital upgrades are only
2 necessary for higher percentages of PRB coal blends, but those same upgrades would
3 not be necessary for a 30% blend. I would recommend that most, if not all, of the
4 suggested upgrades for a 70% blend, like water cannons, fire protection and detection
5 systems, dust suppression at the barge unloader, and carbon monoxide detection in
6 the silos, would also be needed for a 30% blend. These changes are necessary to
7 minimize the risks associated with bringing PRB coal onsite, as explained in detail
8 above.

9
10 **Q. Please explain why the differences between the numbers you estimate for the
11 capital and maintenance costs, and those provided in the Report.**

12 **A.** The main difference between my numbers and those in the Report is that the capital
13 improvements and O&M costs provided in the Report do not include the costs to
14 blend on-site. Indeed, page 1 of the Report clearly indicates that on-site blending was
15 not considered. I have included costs to account for the capital upgrades and
16 additional maintenance necessary to do on-site blending, as Mr. Sansom alleges PEF
17 should have been doing.

18
19 **Q. Are there any other sections of Mr. Sansom's report that you would like to
20 address?**

21 **A.** Yes, there are several. I will address them in the order that they appear in Mr.
22 Sansom's report.

23
24 **Q. Please proceed.**

1 A. On pages 6 and 7 of Mr. Sansom's report, he provides an ultra-simplistic explanation
2 of the differences between handling and using PRB coal from an operational and
3 safety perspective. Specifically, when asked to describe the differences between units
4 that are designed to burn PRB coal and units that are designed to burn sub-bituminous
5 coal, Mr. Sansom, in a single sentence, simply states that PRB units have larger
6 equipment and upgraded dust controls. On page 7, he goes on to describe the
7 differing operation and maintenance protocols, again in a single sentence, by stating
8 in cursory terms that "more care" is taken with handling and storing PRB coal. As
9 can be seen in my testimony here and the exhibits hereto, Mr. Sansom's testimony on
10 these issues is, at best, simplistic and incomplete, and his testimony misleads the
11 reader into thinking that there are not substantial and critical differences between
12 units that do and units that do not use PRB coal.

13
14 **Q. What is the next point you would like to address from Mr. Sansom's report?**

15 A. On pages 7 and 8, Mr. Sansom contends that Units 4&5 were "designed" to burn a
16 50/50 blend of PRB coal. First, I reiterate the fact that even if these units were
17 designed to burn a 50/50 blend, they were designed at a time when the industry knew
18 comparatively little about PRB coal and, as I also mentioned before, at a time when
19 many of the PRB coals used today were not yet discovered. Additionally, the only
20 portions of Units 4&5 that were even arguably "designed" to burn a 50/50 blend are
21 the boilers and the pulverizers, and even with that equipment, two of the design-
22 required pulverizers on the units were never built into Units 4&5.

23

1 **Q. On page 9 of his report, Mr. Sansom discuss two plants that he calls "sister**
2 **units" to Units 4&5. What are your thoughts on this?**

3 **A.** There are no such things as sister units in reality. There are only units that are
4 similarly designed. In comparing the units, only one small area may be similar, like
5 the boiler. For example, the coal yard situations at these so-called "sister units" are
6 completely different from that at Crystal River. In addition, just because the units are
7 the same model does not mean they will operate the same way. To illustrate, consider
8 two cars of the same make and model. Sometimes even the exact same Chevy
9 Impala, with the same motor and drive train, could have performance and
10 maintenance differences. This is why some cars are lemons, and there are Lemon
11 Laws to address them. The same is true for so-called "sister units."

12

13 **Q. Starting on page 15 of his testimony, Mr. Sansom discusses several non-PEF**
14 **generating units that have burned some percentage of PRB coal. Do you have**
15 **any comments regarding these units?**

16 **A.** Yes I do. It is difficult and not helpful to compare specific plants to other plants. For
17 example, TECO's Gannon plant was designed for high-slugging coal. It is very
18 difficult to find such coal, with low sulfur, in the East. This explains the premium
19 prices TECO paid for Blue Gem-type coal from Kentucky. Given this narrow coal
20 specification that was required for Gannon, TECO was more inclined to consider
21 other options, including PRB coal.

22

23 **Q. What is your next point regarding Mr. Sansom's testimony?**

24 **A.** On pages 43-45 of his testimony, Mr. Sansom draws several conclusions regarding

1 the short term PRB blend test burns that PEF conducted in 2004 and 2006. On page
2 44, Mr. Sansom suggests that the 60-hour test burn that PEF conducted in 2006 is
3 conclusive that PEF can successfully burn a 30% blend of PRB coal. First, I note that
4 Mr. Sansom's testimony is factually incorrect. At page 44, lines 16 and 17, he states
5 that "It cannot be surprising that Crystal River 5, designed to burn 50/50 PRB/CAPP
6 coal, was successful in burning a 30/70% PRB blend." As can be seen in Exhibit No.
7 ___ (SAW-16) to Sasha Weintraub's testimony (portions of which are confidential),
8 the 2006 test burn at Crystal River 5 consisted of an 18/82% PRB blend, which is, of
9 course, substantially lower than the 30/70% blend that Mr. Sansom suggests.

10 Additionally, even if Unit 5 was able to maintain full load with an 18/82%
11 blend of PRB in a 60-hour test burn, such a short burn is completely inadequate to
12 determine whether or not a unit will be able to sustain load over time, and only a
13 long-term blend of at least six months will provide meaningful data in this regard. As
14 I mentioned previously in my testimony, records show that PEF used a 22/78% PRB
15 blend in its 2004 test burn and lost around 30 megawatts of load in the unit tested, but
16 this test burn was also too short to be conclusive. Finally, I note that even if PEF
17 were able to show through proper long-term test burns that Units 4&5 could burn a
18 30/70% blend of PRB coal as Mr. Sansom suggests they could (which PEF has not
19 yet done), that fact would mean absolutely nothing because Mr. Sansom's theory is
20 that PEF should have been burning a 50/50% blend for the past decade and not a
21 30/70% blend.

22
23 **Q. Do you have any other points regarding Mr. Sansom's testimony?**

24 **A.** Yes, on page 53, lines 6-11, Mr. Sansom suggests that he has "mooted" any issue or

1 contention that a 50/50 blend of PRB coal would cause operational problems or
2 derates at Units 4&5 because the units have a "50/50 design basis." As I have
3 previously discussed, this statement is either intentionally misleading or shows a
4 complete lack of understanding and experience with issues related to operational and
5 safety issues associated with PRB coal use.

6

7

VII. CONCLUSION

8

9 **Q. Does this conclude your testimony?**

10 **A. Yes, it does.**

11

1 BY MR. BURNETT:

2 Q Do you have a summary of your prefiled testimony, Mr.
3 Hatt?

4 A Yes, I do.

5 Q Can you please give it now?

6 A Yes.

7 My name is Rod Hatt, and I am the President and Chief
8 Technical Officer of Coal Combustion, Inc. As part of my job,
9 I teach and consult with utilities regarding the issues of
10 switching types of fuel, including switching from bituminous to
11 PRB subbituminous coal. I have experience in most aspects of
12 how coal quality impacts the operation and performance of
13 utility coal-fired steam plants. I have also served as a
14 combustion engineer, and I have evaluated coals to predict
15 operational effects, and I have used test burns to solve
16 various opacity deposit information and deposit information
17 issues.

18 I'm here to tell you that if PEF wants to make a fuel
19 switch to burn any significant amount of PRB subbituminous coal
20 at Crystal River, it must make some changes to its current site
21 and units. As designed and constructed, CR4 and 5 are just not
22 ready to safely, efficiently, and effectively handle, blend,
23 and burn the vastly different PRB coal. Specifically, PRB coal
24 is dustier, it has a higher spontaneous combustion potential,
25 and it causes ash deposit problems like slagging and fouling

1 when burned, among other issues that I have detailed in my
2 testimony.

3 Now, I'm not implying that utilities should never
4 burn PRB coal in their units. What I'm saying is that it is
5 foolish and dangerous to start burning this coal even in a
6 blend on a long-term basis without ensuring that the entire
7 site from the unloading systems all the way through the smoke
8 stacks have been properly upgraded to safely handle this PRB
9 coal. I have been consulting and advising utilities for years
10 on how to accommodate PRB coal, and years of experience in the
11 industry have proven that fires and serious damage can occur if
12 this coal is not properly handled.

13 To illustrate, here are Pages 3 and 4 of 11 of
14 Exhibit RH-6. This is a fire that occurred at a coal mine on
15 one of the conveyor belts. And here is a similar picture of a
16 similar type of disaster that both occurred on Powder River
17 Basin type coals. And they show the extensive damage done to
18 the conveyor belts. These conveyor belts are similar to the
19 ones used at utilities, including those at the Crystal River
20 site.

21 Next are Pages 56 and 57 of 83 of my Exhibit RH-9,
22 again, showing fires and resulting damage. These pictures show
23 a conveyor belt at the Monticello plant in Texas. This belt
24 was severely damaged by a PRB coal fire that happened in 2003
25 after the plant started blending and burning PRB coal without

1 making the necessary safety upgrades like dust collection and
2 fire protection.

3 So you can see that the PRB coal, while it can be
4 safely handled and used, must be handled with proper care and
5 respect for its high volatile characteristics. For PEF and its
6 Crystal River Units 4 and 5, these concerns must be especially
7 weighted given the proximity of a nuclear unit.

8 After two visits to the Crystal River site, extensive
9 discussions with plant personnel, review of documents and
10 information, and discussions with other persons in the utility
11 industry, I was able to identify and price a number of capital
12 upgrades and increases in maintenance that would be necessary
13 for PEF to safely and efficiently use a 50/50 PRB coal blend at
14 CR4 and CR5. Such upgrades include, among others, dust
15 suppression, dust collection, devices throughout the site, fire
16 protection devices, a reclaim hopper system for blending, and
17 improved water cannons for boiler performance. These changes
18 are detailed in my testimony, and I estimate that these changes
19 require a one-time capital expenditure of approximately \$61.2
20 million and ongoing operational and maintenance expenses of
21 approximately \$2 million per year.

22 While others may disagree how safe a utility should
23 be, I contend that the safety of employees in these base-load
24 generating plants is priceless. I should also note that while
25 OPC witnesses allege that PEF was designed to blend PRB coal

1 on-site, in my opinion blending cannot be done without major
2 changes. Given the layout of the conveyor belts and the speeds
3 of those belts, the plant would not be able to get enough coal
4 blended and transported into the units. Additionally, no one
5 disagrees that the silos at CR4 and 5 are only designed with
6 the ability to store about eight hours' worth of coal. And so
7 no matter how fast various belts can move in the coal yard, the
8 real choke point is with the silos and the pulverizers and
9 their ability to process the needed tons per hour.

10 Because of the major difference between PRB and
11 bituminous coal, switching to PRB coal is a major fuel switch
12 that PEF nor any utility should undertake lightly. It requires
13 several layers of evaluation, from using a paper test burn on
14 how to get a rough idea on how the new coal will perform in the
15 units, to performing high level engineering analyses, and then
16 on to doing both short and long-term test burns. PEF, since it
17 has started evaluating the use of PRB coal at CR4 and 5, has
18 followed this analysis, and in my opinion, has acted
19 responsibly and prudently in this evaluation.

20 Another major factor to consider is that if PEF were
21 to burn a 50/50 PRB coal blend suggested by OPC witnesses, PEF
22 would have lost an estimated 124 megawatts of energy production
23 each year from Units 4 and 5, compared to the historical energy
24 and currently produced by these units.

25 My review of the relevant design documents shows that

1 the only arguable guarantee made by the unit manufacturer
2 beyond unit efficiency is for a steam output which produces
3 665 megawatts, or the nameplate rating of the units. The unit
4 guarantees were based on a 50/50 subbituminous coal design
5 blend.

6 As I understand from plant personnel and my personal
7 observations of the units in action, because PEF has been using
8 a high quality, high Btu bituminous coal at CR4 and 5, it has
9 been able to operate at overpressure and produce gross 750 to
10 770 megawatts, or net that would be 722 and 732 megawatts of
11 energy.

12 Given my experience with PRB coal, and for all the
13 reasons outlined in my testimony, I can say that PEF would be
14 lucky to get the 665 megawatts of energy output with the 50/50
15 coal blend. Certainly, there is no way that PEF could obtain
16 the 722 or 732 net megawatts that it has been producing. This
17 expected derate is a serious consideration for PEF to consider
18 in deciding whether to switch to a 50/50 PRB coal blend.
19 Another PEF witness values those lost megawatts during this
20 time period, but I understand it is quite costly to replace
21 that many megawatts over such a long period of time.

22 Another problem with relying on the original design
23 of these units is we did not know then what we now know about
24 the best ways to deal with PRB coal characteristics. Learning
25 how to best handle and burn PRB coals has been an ongoing

1 process as utilities learn from each other's experiences.

2 CR4 and 5 were designed without the benefit of
3 today's knowledge, and this fact necessarily causes operational
4 and safety concerns. There are also several components which
5 are part of the design of CR4 and CR5 which were never actually
6 built. Most notably is an additional pulverizer, feeder, and
7 the silo at each unit. At the very least, these additional
8 components would be needed to achieve the guaranteed 665 with a
9 50/50 blend and proper pulverized coal sizing. But, again, PEF
10 would not be capable of achieving the overpressure output of
11 gross 750 and 770 megawatts if it burned the lower Btu 50/50
12 PRB coal blend that is suggested by OPC's witnesses, even with
13 the changes that I suggest in my testimony.

14 Thank you.

15 MR. BURNETT: We tender Mr. Hatt for
16 cross-examination.

17 CHAIRMAN EDGAR: Thank you.

18 Mr. McGlothlin.

19 CROSS EXAMINATION

20 BY MR. MCGLOTHLIN:

21 Q Mr. Hatt, let's begin with your RH-4.

22 A Yes, sir.

23 Q This is captioned Number of Fire/Explosion Events,
24 but it is not limited to Powder River Basin or subbituminous
25 coal events, is it?

1 A This chart is for the entire U.S. electric utility
2 industry. And after discussions with the author of the paper,
3 his feeling, and my feeling also, is that the increase in the
4 fire and explosions over this time frame corresponds pretty
5 closely with the Powder River Basin. In fact, unfortunately,
6 the author of this paper had a death or a fatality at his plant
7 because of some of his equipment that is associated with prior
8 old type designs before the new one. And so, one of his
9 reasons for preparing this chart is to show that the utilities'
10 experience with fires and explosions does correlate with the
11 increase use of the Powder River Basin coal.

12 Q And with respect to the increase, do I read this
13 correctly to say that between 1990 and 1999 fires increased
14 from 10 to 13, is that correct?

15 A Yes. It looks like 13 or 14 there.

16 Q And explosions increased from 5 to 6?

17 A Yes. These are explosions that the author was able
18 to find. Not all of these get reported, and what is not listed
19 here are the injuries, fatalities, also the liabilities
20 incurred with lawsuits afterwards if people get hurt, and also
21 the monetary damages.

22 Q And --

23 A So -- go ahead.

24 Q You indicated -- are you through with your answer?

25 A I could just indicate that although these numbers

1 appear small, when it happens to your plant, the significance
2 can be extremely big, particularly concerning the fact that
3 Units 4 and 5 are large base-loaded units and very important to
4 the electric generation in Florida.

5 Q Now, you did say that there was a correlation between
6 the increase here and the increased use of Powder River Basin
7 coal, did you not?

8 A That is my belief, yes.

9 Q Were you here yesterday?

10 A Yes.

11 Q Did you see the bar chart, the exhibit from
12 Mr. Sansom's testimony that was displayed during the opening
13 statement?

14 A Yes, that is what I'm saying looks so similar to this
15 chart here.

16 Q Yes. And would you accept, subject to check, that
17 between 1992 and 1999 that showed an increase of from
18 200 million tons per year to more than 350 million tons per
19 year?

20 A Yes. We have definitely increased the amount of PRB
21 coal being utilized.

22 Q And that is the increase to which this should be
23 correlated, correct?

24 A That is why this is in the chart, or in my testimony.

25 Q Mr. Hatt, you do not have an engineering degree, do

1 you, sir?

2 A I have a Bachelor of Science or a BS degree in
3 chemistry.

4 Q And you have never designed a boiler, have you?

5 A No, but I have worked as a performance engineer at a
6 boiler trying to operate. In fact, almost all of my experience
7 is with operating units and trying to overcome some of the
8 design deficiencies that the original designs of the units were
9 incorporated in.

10 Q And you have never designed a precipitator for the
11 boiler, have you?

12 A No, I have never designed a piece of equipment for a
13 power plant, but I have tried to get them to work properly.
14 And because of the nature of coal, it's physical and chemical
15 in its nature, it is really the mineralogy of the coal, and the
16 fact that it is a fossilized swamp material, basically, has --
17 or my chemistry background has allowed me to more completely
18 understand the impacts of coal types on power plant performance
19 and cost.

20 Q Would you agree with me that a cycling unit, and by
21 that I mean one that goes to the high load in the day and low
22 load at night, is better able to handle a slagging coal than a
23 unit that is not cycled?

24 A Slag, which is the molten material is --

25 Q If you could answer that question first.

1 A Okay. Cycling a unit does help remove slag, which is
2 the molten material in a unit. Fouling deposits, which are
3 more predominant with the Powder River Basin coal, are not
4 removed by cycling units.

5 Q My question went to slagging, sir. At Page 8 of your
6 testimony.

7 A Yes, sir.

8 Q You refer to the Btu content of the bituminous coal
9 at Lines 6 and 7. Then you say this has allowed PEF to burn
10 about 50 percent less coal to get the same amount of heating
11 energy when compared to a straight PRB coal. By straight PRB
12 coal, do you mean 100 percent PRB?

13 A Yes. That's referring to the tonnage level handled
14 when I say 50 percent less coal. So, yes, that is compared to
15 a straight PRB coal. With a 50/50 blend, it would work out to
16 be about 25 percent less coal.

17 Q And you understand that is the proposal or the
18 position of our office with respect to the fuel that we contend
19 should have been burned over time, that is a 50/50 blend and
20 not the 100 percent PRB?

21 A Through the entire time frame this unit was operated,
22 is that -- why don't you ask that question again, maybe I will
23 better understand it.

24 Q I asked if you are aware that our position, our
25 office's position in this case is that between 1996 forward the

1 utility should have been burning a blend consisting of
2 50 percent PRB coal and 50 percent bituminous coal?

3 A My understanding is that is your position.

4 Q If you will turn to RH-8, Mr. Hatt.

5 A Yes, sir.

6 Q This exhibit lists those additional facilities and
7 additional O&M expenses that you contend would be necessary to
8 burn the 50/50 blend, is that correct?

9 A Yes.

10 MR. McGLOTHLIN: I'm going to ask Mr. Poucher to
11 distribute a document.

12 CHAIRMAN EDGAR: Mr. McGlothlin, do we need to mark
13 and label?

14 MR. McGLOTHLIN: Yes, please.

15 CHAIRMAN EDGAR: Okay. I'm on 222. Title?

16 MR. McGLOTHLIN: Hatt's Notes is sufficient, I think.

17 (Exhibit 222 marked for identification.)

18 BY MR. McGLOTHLIN:

19 Q Do you have Exhibit 222 in front of you, Mr. Hatt?

20 A Yes, sir.

21 Q Would you agree that this constitutes the work papers
22 underlying your analysis of the items and expenses listed on
23 RH -- Hatt, that were provided to us during discovery?

24 A Yes, these are the notes that I took during sometimes
25 lengthy conversations with individuals that are either familiar

1 with the CR4 and 5, familiar with these types of systems that
2 I'm suggesting, and/or familiar with the costs associated with
3 those in addition to people operating units CR4 and 5 today.

4 Q Now, one of the -- let me back up.

5 MR. McGLOTHLIN: I apologize, may I have a couple of
6 minutes in place?

7 (Pause.)

8 MR. McGLOTHLIN: I'm going to pass that question
9 until I can find the note that relates to it.

10 BY MR. McGLOTHLIN:

11 Q Mr. Hatt, do I understand correctly that in opining
12 that when burning the 50/50 blend, Crystal River Units 4 and
13 5 would not be capable of operating at overpressure
14 sufficiently to generate the same 750 megawatts it has
15 generated over time you rely in part on the fact that during
16 the 2004 test burn the units realized what was called a Btu
17 runback?

18 A Primarily, my opinion on whether the units can reach
19 the overpressure load on a 50/50 blend is from the way the unit
20 operates today. The test burn '04 showed some indication of
21 that, but the particular situations, you know, of that
22 particular runback or something like that, certainly seemed to
23 have derated the units. Some things can be fixed over time,
24 but I'm here to tell you that the equipment that I saw
25 operating at the power plant in the condition that it is in

1 right now would not allow that unit to operate anywhere near
2 the full load condition, even the 665, yet alone this
3 overpressure load on a 50/50 blend of PRB coal.

4 Q Do you know whether during the 2004 test burn the
5 unit achieved a maximum continuous rating?

6 A I'm going to say that it got close to that, but that
7 percentage was how much, like 15 percent PRB coal, so it is not
8 anywhere near a 50/50 blend.

9 Q And do you know whether the decrease in megawatt
10 output -- do you know what analysts attributed that decrease in
11 megawatt output to during their evaluation of the test burn?

12 A The question is the decrease of the output during the
13 test burn was caused by some sort of feeder or control runback
14 is my understanding.

15 Q Yes. And do you know more precisely what the problem
16 was?

17 A I'm going to suggest that it is in the nature of the
18 feeders which feed the coal to the pulverizers, and the control
19 system that controls those, and some logic associated with
20 that.

21 Q Would it be fair to say that the settings were fixed
22 in such a way that the feeders were not able to adjust the
23 quantities of coal to match the needs of the unit at MCR?

24 A At that particular time that appears to be the case,
25 but I'm here to tell you that no way at the 50/50 level can we

1 get that. So maybe at 15 percent with adjustments of the power
2 plant on a very short-term they were able to achieve that.

3 Q All right.

4 A But long-term and/or with the 50/50 blend, I do not
5 believe they will get those megawatts.

6 Q And what else do you base your opinion on?

7 A Observations of the units and extensive discussions
8 with Mr. Wayne Toms, who operates the units presently.

9 Q What did you observe about the unit that leads you to
10 conclude that it is not capable of the output?

11 A I noticed that they were operating at near maximum
12 pulverizer capacity with six pulverizers operating on the
13 12,000 to 12,500 Btu coals that were presently being burned at
14 the times I was there, and so there did not appear to be much
15 room for either Btu degradation on these pulverizers.

16 Q What indicated to you that they were near maximum
17 pulverizer capacity?

18 A The speeds of the feeders and the amps and the air
19 flows and the temperatures associated with those pulverizers
20 with the bituminous type coals. When we go to subbituminous
21 coals -- and, remember, I'm suggesting that they should not
22 bring any more Powder River Basin coal onto the site until they
23 make these coal handling and safety changes. I think what you
24 will find is that the pulverizers need to be lower in
25 temperature, which decreases their drying capacity, and that

1 and in conjunction with the lower Btu is going to limit the
2 amount of coal that can go into these power plants. In
3 addition, the bituminous coal, the low sulfur bituminous coal
4 is extremely low slagging and low fouling. And I'm going to
5 suggest that my experience in working over 25 years of dealing
6 with slagging and fouling problems with units, is when you
7 start putting in the mineralogy associated with Powder River
8 Basin coals, you are going to get additional problems there.
9 And there is even more problems that we can discuss further on
10 into this that could restrict load like opacity and operations
11 of the electrostatic precipitator.

12 Q Yes. And with respect to the precipitator, isn't it
13 true that you believe that more should be known about the
14 actual operation of the unit before you can conclude that the
15 upgrades to the precipitator would be required?

16 A I have worked extensively with precipitators across
17 the nation burning this type of coal, and over and over and
18 over again we have had to put in additional sulfuric acid or
19 SO₃ to get these precipitators to operate properly, no matter
20 what size they are. In addition, there was a little note or a
21 little paragraph in the test burn report indicating that the
22 opacity seemed to be trending up towards the end of the test.
23 So if your question is, is do I feel that they need to put some
24 coal in there to test it, I'm going to say that that will be
25 the final answer, the actual answer to this. But you are going

1 to have to spend quite a bit of upfront money to be able to
2 bring that coal onto site in terms of the safety and the
3 handling characteristics of it.

4 Q You spoke of an uptrend in the opacity, are you
5 speaking now of the 2004 test burn?

6 A It would be -- I think the 2004 when the percentage
7 increased from the 15 up to the 22 percent level, they did have
8 a little subnote there that they seemed to see that the opacity
9 was increasing. And my experience with people test burning
10 Powder River Basin coals is that this is true and necessary. I
11 also don't believe that there is not too many people that are
12 going to disagree with me on that.

13 Q If you know, to what did the analyst's post-test burn
14 attribute the increase in opacity at the time?

15 A I don't know that he specified anything, or I am
16 unaware of what he exactly specified.

17 Q Okay. Before you prepared your testimony, sir, did
18 you review the design criteria applicable to the pulverizers
19 for this unit?

20 A I have reviewed a lot of documents before this, and
21 that included the original design documents for Unit 4, I
22 believe it was.

23 Q Would you agree that based upon the design capacity
24 of the pulverizers, that the units are designed to be able to
25 achieve the 5 percent overpressure condition with even one of

1 the six pulverizers out of Commission?

2 A Absolutely not.

3 Q You don't agree that the design --

4 A No, that design document clearly shows that you have
5 to make performance changes on those pulverizers that would
6 completely destroy the combustion process, cause all sorts of
7 problems in the combustion process, which leads to additional
8 slag. And so the design numbers associated on that paper
9 referred to the pulverized coal outlet sizing, and they make
10 the size much bigger than I or anyone in the combustion
11 industry would ever recommend. And so it was kind of like a
12 sliding something underneath to let people believe that they
13 could do this.

14 But if we want to review those documents, I will be
15 able to point out exactly what I am talking about and describe
16 some of the concerns associated with the slag, the increased
17 carbon, and the deterioration of the electrostatic
18 precipitators that would occur if you made those changes. So
19 I'm going to disagree that those units were ever designed to
20 efficiently and properly operate anywhere near six or five
21 mills at that overpressure condition on the 50/50 blend.

22 Q What is the capacity of each pulverizer, if you know?

23 A It would vary on many things, including outlet
24 temperature of the pulverizer, the properties, the tonnage. I
25 guess your question is what is the tonnage limit of the

1 pulverizers?

2 Q Yes.

3 A It's going to vary on the operation conditions of
4 those pulverizers, including the outlet particle sizing. And
5 I'm also going to suggest that my experience in working with
6 pulverizers is these design numbers are convenient to start
7 with, but they do not necessarily represent actual operating
8 experience, and that is most of what my background exists in.

9 Q Mr. Hatt, looking again at RH-8?

10 A Okay.

11 Q You have an item called reclaimed hopper system, and
12 it is shown to be a range of 15 to \$20 million in your
13 estimate. Is the reclaimed hopper system the term that
14 describes your proposed blending mechanism?

15 A Yes. This does several things for a utility to
16 replace the existing stacker reclaimer type devices that are
17 there now. It significantly reduces the dust. In other words,
18 if you understand the stacker reclaimer, it is a big wheel that
19 is going to dig off of a pile. And when that digging occurs,
20 it creates dust. With Powder River Basin coal you don't want
21 that.

22 With the hopper reclaim system you are feeding out
23 from the bottom, and you can better control the blending with
24 this, and do it more safely, particularly in concerns of dust
25 in that. And I received that number from somebody that

1 actually was very familiar with the CR4 and 5, and this is the
2 type of equipment that he was recommending based on his
3 experience with Powder River Basin coal as a coal handling
4 designing engineer.

5 Q My question really goes to this. In your testimony
6 you say that the blending changes that you recommend would cost
7 \$38.1 million. I'm trying to square that with the 15 to
8 20 shown here.

9 A Okay. Well, I'm going to suggest, or I'm going to
10 tell you that that 38 million -- and maybe we should turn to
11 what you are specifically referring to here. In my testimony,
12 I believe, is what you are saying.

13 Q Yes.

14 A I can help you. It's Page 29.

15 Q Yes. The reference to the \$38.7 million, how does it
16 square with what is on your RH-8?

17 A Okay. Well, I'm suggesting that the dust
18 suppression, dust collection, fire protection and detection
19 devices are all part of this system.

20 Q All right.

21 A So you include the cost of those with the 15 to
22 \$20 million, and that is where that number comes from, along
23 with some operation and maintenance costs of about one and a
24 half million dollars per year.

25 MR. McGLOTHLIN: Those are all my questions.

1 CHAIRMAN EDGAR: Mr. McWhirter.

2 MR. McWHIRTER: I have no questions.

3 CHAIRMAN EDGAR: Mr. Twomey.

4 MR. TWOMEY: Yes, ma'am.

5 CROSS EXAMINATION

6 BY MR. TWOMEY:

7 Q Good afternoon, Mr. Hatt.

8 A Hello.

9 Q Mr. Hatt, on Page 8 of your prefiled testimony,
10 Line 17, you say, in fact, PRB coal is classified as explosive
11 by the U.S. Bureau of Mines, is that correct?

12 A I make that statement to help support the dangerous
13 characteristics associated with the subbituminous Powder River
14 Basin type coal.

15 Q Okay. It is not classified -- just to be clear, it's
16 not classified as an explosive, is it?

17 A No. I would say it has explosive properties if not
18 treated properly.

19 Q Right. In fact, when we refer to your page -- your
20 Exhibit RH-2, which you say -- is that a classification by the
21 U.S. Bureau of Mines that appears on RH-2?

22 A No. This is a material safety data sheet for people
23 at the power plant that want to try to understand the
24 characteristics of any chemical or material that is at the
25 power plant. These sheets are made available to people there

1 so they can understand the hazards and risks. So whether it is
2 sulfuric acid or coal, that is what this sheet here is for.

3 Q Okay. Would you turn to that page, please?

4 A Yes.

5 Q Page 1 of 2.

6 A Yes.

7 Q So the product we're referring to here is coal
8 subbituminous, correct?

9 A Yes, sir.

10 Q Chemical name. And what are the synonyms or
11 cross-references listed, anthracite, bituminous, subbituminous,
12 lignite, peat, those are the --

13 A Those are different types of solid fuels or coals
14 maybe.

15 Q Now, in Section 2, which is where I assume you took
16 the phrase or the word explosive, is that correct?

17 A This is one of the things, but I take the explosive
18 nature of PRB coal from discussions and experiences with the
19 electric utilities and coal mining people. Okay, we have blown
20 up things in the industry because we haven't been careful.

21 Q Pardon me?

22 A We have blown up things in the industry because we
23 haven't carefully treated the nature of this coal. So this is
24 one of the things that would lead me to believe that it is
25 explosive, but it does list it as the nature of the hazard here

1 on this sheet as explosive.

2 Q Right. And what they are talking about, if I
3 understand this, is that there are hazardous ingredients
4 contained in this coal that include cold dust, methane, and
5 CO2, correct?

6 A The explosive materials are cold dust, methane and
7 CO. CO2 is there again as a potential thing that --

8 Q Hazardous?

9 A -- is a hazardous ingredient in there, but CO2 in
10 itself is not an explosive.

11 Q It would be an asphyxiant, right?

12 A Yes.

13 Q So this document that you put in as your exhibit to
14 your testimony --

15 A Yes.

16 Q -- lists the hazardous ingredients and then describes
17 the nature of hazards, which includes irritant, explosive and
18 asphyxiant, right?

19 A Yes.

20 Q Now, I want to ask you, if you know, because as I
21 understand your testimony, you know about bituminous coals as
22 well as subbituminous, is that correct?

23 A Yes.

24 Q There presumably is an identification of product
25 sheet for bituminous coal that describes its hazardous natures,

1 as well, right?

2 A Yes.

3 Q Okay. Would it include, if you know, for hazardous
4 ingredients would bituminous coal list the material as coal
5 dust?

6 A Yes.

7 Q And methane?

8 A Actually, I'm going to suggest that it would,
9 although I don't have one of these in front of me, so I can
10 only infer. But, yes, all coals have coal dust, methane, and
11 CO as potential hazardous ingredients. The point of this
12 particular document in here, more than anything, is some
13 modifications made to it by a group that I was on the board of
14 the directors with, the Powder River Basin Users Group. And
15 the important part on this particular sheet, I would say, is
16 where it says that, try not to use water to put out the fire
17 because it makes it worse, because the coal dust is also an
18 explosive material.

19 Q Yes, sir.

20 A Although --

21 Q I'm sorry.

22 Sir, are you saying that that was your addition to
23 this document?

24 A No, I'm saying that this document, this particular
25 document here, I pulled off the Powder River Basin Coal Users

1 Group, and I remember when we were deciding on what to put in
2 or how to modify this document from a bituminous type coal
3 document that we wanted to include the fact that if you have
4 smoldering coal, that putting water on it makes it worse than
5 spreading it out and letting it burn.

6 So there are some other parts of this document that
7 were specifically listed, or the changes that the Powder River
8 Basin user group, as a group, made to this particular document
9 so that utilities could recognize that if you have some
10 smoldering coal not to go put water on it to try to extinguish
11 it.

12 Q Yes, sir. That sounds like good advice. But,
13 first -- again, I want to be clear. This document that is your
14 RH-2 is industry, Bureau of Mines information and cautions as
15 modified by your users group, is that what you are saying?

16 A No, I don't believe that this material safety data
17 sheet is from the Bureau of Mines. It's actually pulled off
18 from the Fisher Scientific Company, but I do not specifically
19 know the history of this document, where it comes from.

20 Q Okay.

21 A It's useful for people that work with the coal to
22 recognize the hazards.

23 Q Yes, sir. And to your point about the use of water,
24 the appropriate use of water in a fire situation, that would
25 also be true, that caution would be true with respect to

1 bituminous coal fires, as well, would it not?

2 A No. Our experience has been that the bituminous
3 coals tend to behave better than the subbituminous coals in
4 that particular aspect. They also don't have the spontaneous
5 combustion potential, and so the smoldering coal issue is not
6 nearly as bad, particularly on this CAPP coal, the Central
7 Appalachian coal that we are referring to as the coal that is
8 presently burned. That coal is relatively inert and more like
9 dirt. And so when people switch to the Powder River Basin type
10 coals they don't recognize this as a hazard. And part of my
11 job, and the Powder River Basin Users Group, was to help
12 educate people going through this process, because people that
13 work at power plants typically know their coal very well, but
14 they are somewhat unfamiliar with the characteristics of new
15 fuels.

16 Q Okay. Now, let me be clear, though, are you saying
17 that on your use of water caution, are you saying that you
18 would advise using water in bituminous coal fires --

19 A No.

20 Q Let me finish my question, please -- or that you
21 would advise that it be used with caution, but it is not as
22 important a cautionary measure as with subbituminous?

23 A I am suggesting that when you obtain smoldering coal
24 that is subbituminous not to put water on it, that is
25 specifically what I'm saying. Bituminous coal, particularly

1 CAPP coal, does not suffer from some of these same problems to
2 near the degree, and it acts much more like dirt or an inert
3 material, and that is the type of coals that CR4 and 5 use
4 today.

5 Q I see. Now you mentioned just a second ago that the
6 bituminous coals weren't subject to the tendency to self-ignite
7 or spontaneously combust, and that, in fact, is what you say at
8 Page 8, Line 15 of your prefiled testimony, right?

9 A I'm sorry. Now, let's go back to that.

10 Q Page 8, Line 15, where you were shown the saying
11 unlike bituminous coal, PRB coal has a tendency to self-ignite
12 or spontaneously combust once it is removed from the ground.

13 A I'm not finding that, but as soon as I do, I'll --
14 what page and number?

15 Q Page 8.

16 A Okay. That's my problem.

17 Q Page 8 and Line 15, if I've got Rod Hatt.

18 A I say because of its chemical composition and
19 physical nature, PRB coal, subbituminous coal, is much more
20 volatile and dangerous compared to the bituminous coal that PEF
21 has historically used. That's what I have tried to say several
22 times now.

23 Q Yes, sir. My point is you go on to say, do you not,
24 at the end of that sentence, unlike bituminous coal, PRB coal
25 has a tendency to self-ignite or spontaneously combust once it

1 is removed from the ground?

2 A Yes.

3 Q And that is not exactly true, is it, Mr. Hatt?

4 A No, I believe that is true.

5 Q You do?

6 A Yes. Do you want to explore it?

7 Q Yes. Let's look at Page 3 of 11 of your Exhibit
8 RH-3. Are you there?

9 A Yes.

10 Q In the middle of the page there is the title
11 self-heating characteristics, and I will read it. It says
12 spontaneous combustion of coal is a well-known phenomenon,
13 especially with PRB coal. Do you see that?

14 A Yes.

15 Q So spontaneous -- is it or is it not true that
16 spontaneous combustion of coal is a well-known phenomenon to
17 include bituminous coal?

18 A Yes, sir. I am going to say that bituminous coal can
19 spontaneously combust, particularly -- and keep in mind there
20 are several different types of bituminous coal. There is high
21 grade and low grade bituminous coals. An Illinois Basin coal
22 would be an example of a bituminous coal because of its higher
23 oxygen content. And, again, the Bureau of Mines based its
24 spontaneous combustion index on the oxygen content of a coal.
25 The higher oxygen content of the Illinois coal versus the CAPP

1 coal would lead one to believe, and experience has shown, that
2 high sulfur Illinois Basin coal does have some more spontaneous
3 combustion, even though it is a bituminous coal, than the CAPP
4 coal, even though it's a bituminous coal.

5 So, yes, we have had problems with spontaneous
6 combustion with coals, but the potential associated with Powder
7 River Basin coal is significantly different than bituminous
8 coal. And it is particularly significantly different than CAPP
9 coal.

10 Q Yes, sir. And that's fine, but going back to Page
11 8 of your testimony, Line 15, you say unlike bituminous coal,
12 PRB coal has a tendency to self-ignite or spontaneously combust
13 once it is removed from the ground. And I took that to mean,
14 when I first read it, that you are suggesting that bituminous
15 coal has no tendency to self-ignite or spontaneously combust.

16 A Well, let me say that it has a much lower tendency.
17 This is all about risk management and the behavior of these
18 various coals and those sort of things. So unlike bituminous
19 coal, and particularly in this part of the document I'm
20 probably -- or I am referring to the CAPP type coal that Units
21 C and 4 -- 4 and 5, I'm sorry -- use. The CAPP coal has a very
22 low tendency to spontaneously combust. And so when you use
23 CAPP coal and you switch to Powder River Basin coal, it's a
24 much more drastic problem there.

25 Q Okay. Just to sum up, then, if I may, you're saying

1 that all coals will self-ignite, and it is a greater problem
2 for subbituminous coal?

3 A Okay. So please ask that question again, and I'll
4 try to answer it without interrupting.

5 Q Yes, sir. If I could try and sum up your position on
6 this, you tell me whether I am right or wrong, you concede that
7 spontaneous combustion is a problem for all coals. In fact,
8 you say as the co-author of RH-3, which you are a co-author,
9 right?

10 A Yes, I am.

11 Q You say as the co-author of RH-3 that spontaneous
12 combustion is a well-known phenomena of all coals, but you are
13 saying here that it is a greater problem with subbituminous
14 coal, is that right?

15 A With what coal?

16 Q The --

17 A Subbituminous?

18 Q Subbituminous.

19 A Yes. Subbituminous coal has a much higher tendency
20 to self-ignite than most other coals.

21 Q Okay. Now, on the same page of RH-3, you concede, do
22 you not, apparently that for bituminous coals that bunker fires
23 are not uncommon, right?

24 MR. BURNETT: Mike, where are you reading from?

25 MR. TWOMEY: The last sentence on Page 3 of 11 of

1 RH-3.

2 BY MR. TWOMEY:

3 Q While fires prior to this were not uncommon with
4 bituminous coal in the bunker, this was the first serious dust
5 explosion.

6 A I'm going to say that that is referring to the fact
7 that we have had fires in bunkers before. It is a known
8 phenomena, particularly with the high sulfur Illinois type
9 basin bituminous coals. That is not clearly identified here,
10 but that's the intent, is that we have had problems with some
11 spontaneous combustion with high sulfur Illinois coals. But
12 the dusty nature of the PRB coal makes it a much more difficult
13 material to handle.

14 Q Okay. Now, help me understand something in my own
15 experience. On the occasion, years ago, I think visited one of
16 this company's coal mines or maybe TECO's, but I was told that
17 one of the reasons for having a high level of ventilation in
18 the -- this was an underground mine.

19 A Yes, sir.

20 Q One of the reasons for having a high level of
21 ventilation, in addition for respiratory purposes of the
22 miners, was to reduce the risk of a coal dust explosion. Was I
23 told correctly?

24 A I am going to suggest that in underground coal mining
25 methane is released when you do that. And so the ventilation

1 is primarily to remove the explosive methane gas, although coal
2 dust is explosive in the proper conditions.

3 Q Okay. Thank you. Now, I want to briefly clarify. I
4 want to be clear on what you told Mr. McGlothlin with respect
5 to your exhibit on RH-4, so if you would turn there for a
6 second. This will just take a second.

7 A Okay.

8 Q You acknowledged to Mr. McGlothlin, did you not, that
9 from the period 1990 to 1999, that the increase in the number
10 of fire events was either three or four, is that correct?

11 A If we are looking at this chart on my Exhibit Number
12 4, the increase from 1970 to '79 --

13 Q That's what I meant, yes, sir.

14 A -- to 1990, '99, it looks like it's more like about
15 ten.

16 Q Right. But, I mean -- I think he asked you, I made a
17 note on it, from -- I gave you the wrong dates. From 1979/80
18 to 1990, if you look at the red columns there, it goes from
19 10 to 13 or 14, right?

20 A Yes.

21 Q And for the explosive events, it was an increase of
22 one event?

23 A These are the reported incidences that we were able
24 to find using this as an educational tool to help people
25 understand that the industry has been experiencing more

1 trouble, and that the increased use of Powder River Basin coal
2 is one of the primary things with this. And further evidence
3 that is in my exhibits in here I talk about fires and
4 explosions since 1999 that have caused significant problems.
5 So this problem has not gone away.

6 Q Right. And what I want to be clear on is I thought
7 you -- I thought in response to Mr. McGlothlin's questions that
8 you acknowledged that you didn't know that the increase in the
9 number of fires and explosions from 1979/80 to 1990 period that
10 changed there were, in fact, due specifically to fires and/or
11 explosions associated with facilities using the PBR -- PRB?

12 A Okay. On this particular chart I have not clearly
13 identified which explosions are from which things, or the
14 author of this paper did not clearly identify that. But the
15 author of this paper had a fatality using Powder River Basin
16 coal, and so this is part of his attempt to educate the
17 industry of some of the hazards associated with Powder River
18 Basin coal. And if you want to say that, well, only an
19 increase of three is bad, what if that three was at your plant,
20 or at Crystal River 4 and 5, and the unit was shut down for
21 weeks or months, or both of those units were shut down for
22 weeks or months.

23 So this particular chart here is trying to illustrate
24 that the industry has experienced more problems, and it is
25 correct to say that we have not identified whether these are

1 Powder River Basin coal explosions. But my experience in
2 working in the utility industry is that the Powder River Basin
3 coals do increase the risk of fire and explosion. Because when
4 we see people convert to the Powder River Basin coal for years
5 they operate without potentially big significant problems. And
6 now they are coming out and telling us that after they've
7 switched over to the Powder River Basin coal they have had
8 these problems, and so they have to take capital expenditures
9 and procedures, modifications, to be able to minimize the risk
10 associated with the Powder River Basin coal.

11 Q Yes, sir. But, you acknowledge, do you not, and I'm
12 not sure I am getting a clear answer on this. You acknowledge,
13 do you not, that the increases -- the increases in the fires
14 and the explosions shown on your Exhibit RH-4, you don't know
15 what they were related to except that they were in the coal
16 industry, and don't, in fact, know that they were directly
17 related to bituminous coal fires and explosions or to
18 subbituminous --

19 A These are from the utility industry, and I do not
20 know whether the specific incidences are Powder River Basin or
21 bituminous.

22 Q Thank you. Okay. I am about finished. You live in
23 Kentucky you said, is that correct?

24 A Yes, sir.

25 Q Which coal region do you live in?

1 A I live in the Blue Grass region. We are known for
2 stud horses.

3 Q Good. Okay. Lastly, I want to ask you -- I assume,
4 that you are being compensated for your testimony here, and I
5 wanted to ask you what your hourly rate was and what you expect
6 your total projected compensation to be?

7 A I have two rates, one is 187.50 an hour for
8 preparation, and then it is a 50 percent higher rate for actual
9 testimony. And my total expenditures I don't have in front of
10 me, but I would estimate them to be over \$20,000.

11 MR. TWOMEY: Thank you, Mr. Hatt.

12 CHAIRMAN EDGAR: Mr. Brew.

13 MR. BREW: May I have one moment?

14 CHAIRMAN EDGAR: Sure.

15 CROSS EXAMINATION

16 BY MR. BREW:

17 Q Good afternoon, Mr. Hatt.

18 A Hi.

19 Q Referring to your Exhibit RH-4 again.

20 A Okay.

21 Q With respect to the explosions in 1990 and 1999, do
22 you know if any of them were unrelated to coal? Gas
23 explosions, for example.

24 A No, I have not clearly identified whether these are
25 associated with coal or gas. These are industry. And,

1 remember, that this paper was not prepared by me. This is an
2 exhibit I pulled from a paper from a gentleman that had a
3 fatality at his plant due to PRB coal, and this is part of his
4 way of communicating to us as an industry that the risks appear
5 to be increasing.

6 Q But you have no idea as to the causative events of
7 the explosions that are listed or charted?

8 A Right. These are just utility industry events.

9 MR. BREW: Thank you. That's all I have.

10 CHAIRMAN EDGAR: Ms. Bradley. No questions.

11 Are there questions from staff?

12 MS. BENNETT: A few.

13 CROSS EXAMINATION

14 BY MS. BENNETT:

15 Q Mr. Hatt, you stated you assist utilities in
16 switching coals, is that correct?

17 A I'm sorry. Could you more clearly define that?

18 Q Part of your testimony was that you assist or help
19 utilities evaluate switching coals, types of coals?

20 A Yes.

21 Q Do you also assist utilities in evaluating different
22 coal types?

23 A Yes.

24 Q In evaluating coal types, isn't it true that a
25 utility must consider the mine from which the coal is removed?

1 A The exact characteristics of a coal are very
2 important, and they can vary from mine to mine or even within a
3 mine.

4 MS. BENNETT: That's all the questions I have.

5 CHAIRMAN EDGAR: Commissioner Carter.

6 COMMISSIONER CARTER: Thank you, Madam Chairman.
7 Just one itty-bitty question.

8 Mr. Hatt, is it cost prohibitive, or did I mishear
9 you? Is it cost prohibitive to utilize the PBR (sic) coal at
10 CR4 and CR5, is that what -- is that your testimony? Is that
11 what you are saying?

12 THE WITNESS: No, I'm suggesting that you want to
13 spend some upfront money that might be significant or is
14 significant before you should do that conversion. But, you
15 know, you have to spend that money upfront because -- and then
16 the risk is, is that the coal prices don't shake out how you
17 might believe them to be. So you spend money upfront in hopes
18 of utilizing a fuel, but you can't necessarily predict fuel
19 price changes. So it's tough to sometimes justify spending
20 millions of dollars to that. But I'm not suggesting that it is
21 not, you know, it's not feasible.

22 COMMISSIONER CARTER: Follow-up.

23 CHAIRMAN EDGAR: Yes, sir.

24 COMMISSIONER CARTER: And as I understand it, you
25 said it costs about \$38 million upfront capital to retrofit or

1 equip the plant?

2 THE WITNESS: To get the coal handling system safe.
3 I truly believe that I want every employee at a power plant to
4 go home to his family. And when we make economic decisions
5 because something is cheaper, and then we forget about the
6 safety of the employees, I'm suggesting that that number is to
7 be able to safely handle this coal. Then once you get it into
8 the boiler and you start experiencing maybe some of the
9 problems that most other people have experienced, you may have
10 to spend, or I'm predicting that you will spend these
11 additional dollars. And most of my numbers are relatively
12 conservative to solve some of the other problems to get you
13 back to the operation and performance that maybe you were at if
14 you were using some sort of high quality coal before.

15 COMMISSIONER CARTER: And that's the roughly
16 2 million a year is what you're saying.

17 THE WITNESS: The two million a year was just the
18 changes in operating costs. The difference between the
19 38 million and the 61 million are the potential upgrades in the
20 boiler and the inside of the plant to get you back to where you
21 want to be. And I'm not even sure if we do that at CR4 and 5
22 if we get that luxury of going back up to the 750 and
23 770 megawatts at a continuous output.

24 COMMISSIONER CARTER: Thank you, Madam Chairman, for
25 your patience.

1 CHAIRMAN EDGAR: Okay.

2 COMMISSIONER CARTER: I'm just trying to get a -- so
3 you are saying it's roughly, for CR4 and CR5 it's roughly
4 60 million, then?

5 THE WITNESS: Total cost to convert to a 50/50 blend
6 of PRB coal is in the neighborhood of about \$60 million is my
7 conservative estimate as to what you would get to get you back
8 up so you can run at 665 or the nameplate rating on this unit.
9 The fact that they have used these high Btu coals in the past
10 have given them this luxury. Most people don't get that luxury
11 of being able to produce and run at consistent overpressure.
12 So they get this 770 or -- they get the higher megawatts
13 because of the high Btu coals. What the \$60 million does is
14 kind of get you back to the 665 number in my estimate.

15 COMMISSIONER CARTER: And that's not -- in your view,
16 that's not totally optimal.

17 THE WITNESS: No, not at CR4 and 5. The optimum to
18 me appears to be utilizing the Powder River -- or, I mean, the
19 bituminous type coals that have very -- these are some of the
20 premium fuels in terms of the slagging and characteristics,
21 burning characteristics that allow you the luxury of being able
22 to do things with your units that you might not be able to do
23 or you probably won't be able to do with lower quality coals.

24 COMMISSIONER CARTER: So just by way of wrapping up,
25 Madam Chairman, thank you. So 60 million for the conversion of

1 the facilities and then about two million a year.

2 THE WITNESS: Ongoing.

3 COMMISSIONER CARTER: Ongoing. Thank you.

4 CHAIRMAN EDGAR: Commissioner McMurrin.

5 COMMISSIONER McMURRIAN: Thank you.

6 My question relates to the safety of the workers. I
7 will start by saying, unlike Mr. Twomey, I haven't visited a
8 coal mine, but I have visited a few coal plants. And one thing
9 they have in common, and I don't mean to offend any plant
10 operators in the room, is that they are all dusty. And I want
11 to get a better handle on what are the dangers to the workers
12 or visitors of a plant from just simply walking around a plant
13 if you were to use PRB coal, for instance? And I guess the
14 second part of that would be -- and, perhaps, that's if the
15 proper housekeeping isn't done. I know that was a term used
16 earlier. And exactly what kind of activities are included in
17 that housekeeping? And if it helps to refer to your Exhibit
18 RH-8, then that may be helpful, as well.

19 THE WITNESS: Okay. And I heard a lot of questions
20 there, but the first one was if you don't do some things and
21 you switch over to Powder River Basin coal, okay, you get dust
22 accumulations. And those dust accumulations have the potential
23 to catch on fire just sitting there. And maybe you have heard
24 of that same phenomena with grass clippings or oily rags, but
25 things like that, there are some things that spontaneously

1 combust. And, unfortunately, for Powder River Basin coal that
2 occurs at about room temperature. With bituminous coals it's
3 much higher temperatures, like 150, 200 degrees, and those
4 types of neighborhood of temperatures. Okay?

5 So at room temperature, Powder River Basin coal can
6 spontaneously combust. And it's usually piles of dust that
7 have accumulated. And what happens is when someone goes to
8 fight that fire, so now we are going to put out the fire, if
9 you hit it with a dose of water, you tend to make a puff. And
10 then, and some of my exhibits show the dust buildup in some
11 places. When you knock that dust off the pipes and the beams
12 and the rafters, then you have an explosion. So, the concern
13 is there.

14 So one of the differences that you would see like in
15 a power plant that I feel has done a good job at minimizing
16 risk, for example, is we paint everything in the coal handling
17 system white, so we can clearly see whether there is any dust
18 or not. And so that would be one of the criteria that I would
19 see someone minimizing the risk with Powder River Basin coal is
20 you would see white when you walked in as opposed to dark and
21 steel-colored. So that was -- I think one of the questions was
22 what is just some of the hazards associated with that. So, you
23 know, those -- not that just someone walking around would fight
24 a fire, but those are some of the concerns that we see and some
25 of the experiences that people have had with the Powder River

1 Basin coal.

2 If we go inside the plant, like to the pulverizers,
3 the pulverizers are the big machines that grind the coal. If
4 they continue operating those pulverizers at the temperatures
5 that you can operate it with bituminous coals, the explosion
6 potential of those pulverizers go up. And, indeed, the
7 industry has had fires and explosions in those pulverizers.
8 And so if you were taking a tour of a Powder River Basin plant
9 that had recently converted and not adjusted temperatures on
10 the pulverizers, I would recommend that you walk briskly past
11 that equipment.

12 Now, you had another question referring to my Exhibit
13 8, and maybe you should ask it again or --

14 COMMISSIONER McMURRIAN: I was just saying -- I
15 actually asked about the housekeeping activities.

16 THE WITNESS: Okay.

17 COMMISSIONER McMURRIAN: And I think that might have
18 even been referenced in another witness' testimony, but what
19 kind of housekeeping activities would need to be done in order
20 to protect, I guess, just even workers and visitors from just
21 walking around the plant. What kind of activities, and if it
22 would be helpful to refer to RH-8 in answering that.

23 THE WITNESS: Okay. Dust collection, which is like a
24 giant vacuum cleaner, and one of the concerns that I saw with
25 the present dust collection systems, besides them not

1 necessarily being operational, is that they are square in
2 nature, and that's -- the Powder River Basin Users Group, we
3 blew one up on purpose to show you what a dust collector --
4 what happens when one blows up. And they blow up typically
5 when someone goes and opens the door inside of them. And that
6 is how one of the fatalities occurred was someone opening up
7 the door of a dust collector. So this concerned us.

8 So what happens is the dust builds up in the corners
9 of the square one. So round ones tend to be better. So even
10 the manufacturers of the square ones now make round ones based
11 on experience. So the dust collection system, I believe, is
12 important. Dust suppression is where we spray chemicals, or
13 water, or foams, or things like that to try to knock down any
14 dust that isn't getting collected. The wash down system is the
15 system that includes the ability to use water to clean all the
16 dust off of everywhere in the whole coal handling system.

17 So the fire protection system and detection system is
18 there in case a fire does -- after all of these things you have
19 done, all you have done is minimize risk. And so because this
20 equipment and people's safety is so important, we would also
21 like to see a fire protection system. In other words, some
22 sort of automatic system that you can fight fires with without
23 sending people there. An example of a mistake that was made in
24 the design of a unit was they put the valves to open up the
25 fire protection system inside the coal handling system. Well,

1 if it is on fire, you don't go in there to open those valves.
2 So now we recommend you take the valves out of the coal
3 handling system, so that you can turn on a fire system even --
4 or even better, it turns on automatically without that.

5 Those are the things, at least these first four
6 things here which are the type of things that would really help
7 minimize the risk associated with those. The reclaim hopper
8 system helps not only to better be able to handle the coal, but
9 it also minimizes airborne dust. When you operate these
10 stacker reclaimers, we get additional dust generated from them.

11 And then most of these other ones here, other than
12 maybe the upgrades to the conveyors belts, see Number 9, the 8
13 to \$10 million, again, we can have a chute that just plops down
14 on the belt. And what happens, when that coal hits the belt,
15 it makes a cloud of dust. So now we would try to make these
16 chutes very gradual, so that they almost lay the coal onto the
17 belt. And that would be a chute modification.

18 There are belts now that if you can imagine an air
19 hockey table, well, instead of all the rollers that we
20 typically have on belts now where every time that coal goes
21 over one of those rollers, it creates a little puff of dust.
22 We would now suggest that you explore the ability to put in, at
23 least in dusty situations, where the belt runs on like an air
24 hockey table, and so it doesn't have the bumps to do that. And
25 so that's the Number 9.

1 So, 1, 2, 3, 4, and 9 are there to address those
2 types of things. The reclaim hopper system, 5, is also there.
3 And then the pulverizers, boiler, and the precipitators are the
4 types of things that once we get the coal in the boiler, you
5 know, we are now into the trying to make electricity side of
6 the plant. Does that help you?

7 COMMISSIONER McMURRIAN: One follow-up that you
8 reminded me. We have heard evidence that Crystal River 4 and
9 5 were designed to handle the Powder River Basin coal. Are
10 your modifications that you suggest would be necessary as we
11 have gone through, are you saying that these are things that,
12 based on experience since the design of this plant, that the
13 industry has suggested need to be done because of the nature of
14 PRB coal, or is it that it really wasn't designed to handle PRB
15 to begin with?

16 THE WITNESS: There are a few design characteristics
17 of the boiler that appear to me to be incorporated to try to
18 handle some Powder River Basin coals. But the nature of the
19 Powder River Basin coals in the '70s and early '80s is
20 different than this 8800 Btu coal that we are suggesting to be
21 used now that was developed more in the '90s. So there are
22 still some characteristics with the boiler that might be a
23 concern.

24 There's a lot of things that suggest that the unit
25 was constructed with the knowledge that it was going to be

1 primarily using bituminous coal. And, you know, the paperwork
2 is relatively sketchy from that era, so I don't know exactly
3 what happened in that thing. But I certainly think that many
4 of the things or most of these things that I'm saying here are
5 attributed to the fact that we have learned.

6 Like, for example, water cannons we really didn't use
7 those in the '70s and '80s. We used steam and air to remove
8 the slag and deposits. And now we have learned that those
9 aren't as effective as water. The water not only cools and
10 shocks the material, but it has more physical force to remove
11 it. So those have been developed through the process of
12 learning about the Powder River Basin coals, as is most of
13 these dust and wash down and painting white and those types of
14 things. Those are things that we have learned since that time.

15 And the Powder River Basin Users Group, which I am an
16 advocate of, is primarily put together because the designers
17 didn't appreciate the nature of this coal. So, yes, they could
18 build a unit. Now, I can't always blame the designers because,
19 remember, the utilities don't want to spend a lot of money. So
20 if you say, well, I want, you know, the lowest cost things.
21 Let's cut some, you know, cut that out or cut this out, maybe
22 they didn't appreciate what they were doing. And so the Powder
23 River Basin Users Group is trying to say, hey, just because it
24 was maybe designed, or put together, or constructed this way,
25 there might be some modifications to make your life safer, more

1 reliable or easier. Does that help?

2 CHAIRMAN EDGAR: Commissioner Carter.

3 COMMISSIONER CARTER: Thank you, Madam Chairman.

4 Just a follow-up. And based upon your review of CR4
5 and CR5, still, notwithstanding what they may have built it for
6 in the -- prior to where we are now, in order to get it to the
7 status to where it could actually safely handle PRB coal, you
8 still would have to spend the 60 million in upgrade and the two
9 million annually, right? Is that what you're saying?

10 THE WITNESS: Yes.

11 COMMISSIONER CARTER: Okay. Thank you.

12 CHAIRMAN EDGAR: Mr. Burnett.

13 MR. BURNETT: No questions, ma'am, and I would move
14 Exhibits 99 through 124 into evidence.

15 CHAIRMAN EDGAR: Exhibits 99 through 124 will be
16 moved in.

17 (Exhibits 99 through 124 admitted into evidence.)

18 MR. MCGLOTHLIN: I move 222.

19 CHAIRMAN EDGAR: Hold on, let me get there.

20 Mr. McGlothlin, the document that we marked 222, did
21 you use this?

22 MR. MCGLOTHLIN: I had him identify it as his work
23 papers underlying his analysis, yes.

24 CHAIRMAN EDGAR: I'm sorry, I didn't catch that.

25 MR. MCGLOTHLIN: I had the witness identify this

1 exhibit as the work papers underlying his analysis of
2 recommended additions and O&M expenses.

3 MR. BURNETT: I would be happy for the Commission to
4 consider them.

5 CHAIRMAN EDGAR: Okay. Then the exhibit marked
6 222 will be entered into the record.

7 (Exhibit 222 admitted into evidence.)

8 CHAIRMAN EDGAR: The witness is excused.

9 MR. BURNETT: May he be dismissed from the
10 proceeding, and may I go to the bathroom? (Laughter.)

11 CHAIRMAN EDGAR: The witness is dismissed from the
12 rest of the proceeding, and we will take a break for us all to
13 have a stretch and come back about ten minutes till.

14 MR. BURNETT: Thank you.

15 (Recess.)

16 (Transcript continues in sequence with Volume 6.)

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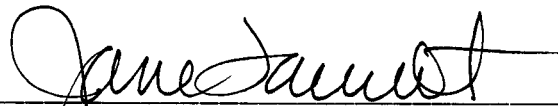
COUNTY OF LEON)

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 12th day of April, 2007.



JANE FAUROT, RPR
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