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ORIGINAL

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 07 _____ -EI
IN RE: TAMPA ELECTRIC'S
PETITION TO DETERMINE NEED FOR
POLK POWER PLANT UNIT 6

TESTIMONY AND EXHIBIT
OF
JOANN T. WEHLE

DOCUMENT NUMBER-DATE

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FPSC-COMMISSION CLERK

ORIGINAL

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

JOANN T. WEHLE

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5
6 Q. Please state your name, business address, occupation and
7 employer.

8
9 A. My name is Joann T. Wehle. My business address is 702
10 North Franklin Street, Tampa, Florida 33602. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") as the Director of Wholesale Marketing &
13 Fuels.

14
15 Q. Please provide a brief outline of your educational
16 background and business experience.

17
18 A. I received a Bachelor of Business Administration in
19 Accounting in 1985 from St. Mary's College, South Bend,
20 Indiana. I am a CPA in the state of Florida and worked
21 in several accounting positions prior to joining Tampa
22 Electric. I began my career with Tampa Electric in 1990
23 as an auditor in the Audit Services Department. I became
24 Senior Contracts Administrator, Fuels in 1995. In 1999,
25 I was promoted to Director, Audit Services and

DOCUMENT NUMBER-DATE

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1 subsequently rejoined the Fuels Department as Director
2 in April 2001. I became Director, Wholesale Marketing
3 and Fuels in August 2002. I am responsible for managing
4 Tampa Electric's wholesale energy marketing and fuel-
5 related activities.

6
7 **Q.** What is the purpose of your testimony?

8
9 **A.** The purpose of my testimony is to provide Tampa
10 Electric's fuel procurement and delivery strategy for
11 Polk Power Plant Unit 6 ("Polk Unit 6"). I sponsor the
12 fuel forecast that supports the need for Polk Unit 6,
13 and I describe how the addition of this integrated
14 gasification combined cycle ("IGCC") unit establishes a
15 more diversified fuel portfolio that in turn will
16 enhance the reliability of Tampa Electric's power supply
17 and help reduce fuel price volatility in customers'
18 bills.

19
20 I will also describe Tampa Electric's efforts to assess
21 opportunities to purchase reliable, cost-effective
22 wholesale power in lieu of building Polk Unit 6. I will
23 describe the Request for Proposals ("RFP") Tampa
24 Electric issued seeking bids for wholesale power that
25 could meet Tampa Electric's need while providing similar

1 fuel diversity and reliability benefits. Finally, I will
2 describe the results of the RFP.

3
4 **Q.** Have you prepared an exhibit to support your testimony?

5
6 **A.** Yes, Exhibit No. _____ (JTW-1) was prepared under my
7 direction and supervision. It consists of the following
8 documents:

9 Document No. 1 Fuels Burned at Polk Unit 1
10 Document No. 2 Eastern U.S. Coal Sources
11 Document No. 3 Generation and Fuel Source Mix
12 Document No. 4 Comparison of Historical Fuel Prices
13 Document No. 5 Interstate Pipelines Serving Florida
14 Document No. 6 Coal Reserves by World Region
15 Document No. 7 Cost Differential of Delivered Solid
16 Fuel and Natural Gas
17 Document No. 8 High and Low Fuel Price Variation

18
19 **Q.** Are you sponsoring any sections of Tampa Electric's
20 Determination of Need Study for Electrical Power: Polk
21 Unit 6 ("Need Study")?

22
23 **A.** Yes. I sponsor sections of the Need Study regarding the
24 fuel price forecasts. Specifically, I sponsor sections
25 III.A.5. "Tampa Electric's Current Energy Mix by Fuel

1 Type," III.C "Fuel Forecast," IV.A.1. "Firm Purchased
2 Power Agreements," VIII.A. "Approach," and VIII.B.1.
3 "Fuel Sensitivity".
4

5 **Fuel Supply for Polk Unit 6**

6 **Q.** What type of fuel will be utilized to supply Polk Unit
7 6?
8

9 **A.** One of the many advantages of Polk Unit 6 is its fuel
10 flexibility. The unit's solid fuel design
11 specifications are shown in Table 9, Fuel
12 Specifications, in the Need Study. Polk Unit 6 will
13 operate effectively on a wide variety of coals,
14 petroleum coke ("pet coke"), natural gas and biomass.
15 Polk Unit 6 is expected to burn high or low sulfur coals
16 from many regions, including Illinois Basin, Central
17 Appalachia, Northern Appalachia and international
18 sources. It will utilize natural gas as its backup
19 fuel. Polk Unit 6 will also be capable of gasifying
20 renewable biomass as a portion of the fuel feedstock.
21

22 **Q.** Does Tampa Electric have experience supplying fuel for
23 an IGCC unit similar to Polk Unit 6?
24

25 **A.** Yes, Tampa Electric has been supplying fuel to Polk Unit

1 1, the company's existing IGCC unit, since 1996.

2

3 Q. What types of solid fuel has Tampa Electric been able to
4 utilize effectively in Polk Unit 1?

5

6 A. Over its ten years of operation, Polk Unit 1 has burned
7 over 20 types of coal and pet coke in various
8 combinations. Tampa Electric also has experience with
9 gasifying biomass in Polk Unit 1. Polk Unit 1
10 illustrates the fuel flexibility of an IGCC unit.
11 Document No. 1 of my Exhibit No. ____ (JTW-1) lists the
12 coals that have been successfully burned in Polk Unit 1.
13 The only substantive difference in fuel supply between
14 Polk Unit 1 and Polk Unit 6 are the backup fuels. Polk
15 Unit 1 uses No. 2 oil as its backup fuel, while Polk
16 Unit 6 will use natural gas as the backup fuel.

17

18 Q. From where do you expect Polk Unit 6's fuel to be
19 sourced?

20

21 A. Polk Unit 6 fuel will come from a variety of locations.
22 Document No. 2 of my Exhibit No. ____ (JTW-1) is a map
23 showing the primary coal regions of the eastern United
24 States. As seen from the map, Illinois Basin and
25 Central and Northern Appalachian coals have natural

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waterborne delivery paths to the Tampa Electric area and rail access.

In order to qualify for the federal tax credits described in the testimony of witness Chrys A. Remmers, the gasifiers at Polk Unit 6 must burn more than 50 percent bituminous coal and at least 75 percent coal for the first five years of operations. However, after the first five years, pet coke is likely to be a primary fuel for Polk Unit 6 due to its typically low cost and high Btu/lb content. Many refineries that produce pet coke are located along the U.S. Gulf Coast and in the Caribbean, so it is likely that most of the pet coke will be transported via waterborne methods.

In summary, Tampa Electric expects to have a variety of solid fuel sources and transportation methods available for use in Polk Unit 6. Ultimately, the solid fuels chosen for Polk Unit 6 will be based on the lowest delivered cost for reliable supply that meet the plant's operating specifications.

Q. How will solid fuel be transported to Polk Unit 6?

A. As mentioned above, Polk Unit 6 will have several solid

1 fuel transportation delivery options. Most solid fuel
2 will be delivered via rail, or a combination of rail and
3 water. The facility design includes a rail unloading
4 facility and on-site solid fuel storage. The company
5 will also maintain the trucking delivery system for Polk
6 Unit 1. The diversity of these choices will provide
7 cost-effective transportation options for Polk Unit 6.

8
9 **Fuel Diversity**

10 **Q.** Please describe any relevant state policies regarding
11 fuel diversity.

12
13 **A.** There are several policy actions that encourage fuel
14 diversity in Florida. Most recently, House Bill 549 was
15 signed into law by Governor Crist on June 12, 2007. The
16 bill provides for advanced cost recovery of certain
17 costs incurred to build a nuclear or IGCC power plant.
18 The bill was designed to promote utility investment in
19 such plants because they enhance the reliability of
20 electric power production in Florida by improving fuel
21 diversity and reducing Florida's dependence on fuel oil
22 and natural gas.

23
24 In 2006, the Florida legislature required the Commission
25 to explicitly consider "the need for fuel diversity and

1 supply reliability" when making a determination of need
2 for new electric generating capacity by amending the
3 Florida Power Plant Siting Act, Section 403.519, Florida
4 Statutes. Also, Florida's Energy Plan issued on January
5 17, 2006, addresses the importance of fuel diversity and
6 avoidance of a reliance on any single fuel.
7

8 **Q.** Please describe Tampa Electric's strategy for fuel
9 supply and fuel diversity.
10

11 **A.** Tampa Electric's strategy for fuel procurement considers
12 two key elements: cost-effectiveness and reliability.
13 Tampa Electric tries to maximize fuel diversity,
14 delivery options and reliability enhancements that are
15 consistent with the respective fuel specifications of
16 each unit. A recent example of fuel diversification is
17 the company's expansion of interstate pipeline receipt
18 points and qualified suppliers to diversify natural gas
19 supply. Similarly, coal delivery options were enhanced
20 by the addition of coal blending facilities at Big Bend
21 Station. Tampa Electric's utilization of coal stored at
22 the power plants combined with coal stored in Davant,
23 Louisiana continues to provide enhanced coal supply
24 reliability since a hurricane in any one location should
25 not materially interfere with access to coal stored at

1 another location.

2

3 **Q.** How does Polk Unit 6 fit into Tampa Electric's fuel
4 supply strategy?

5

6 **A.** Polk Unit 6 enhances Tampa Electric's overall fuel
7 strategy. The unit will improve the company's fuel
8 diversity, and has attractive fuel flexibility and
9 delivery options. The unit's combination of solid fuel
10 flexibility with natural gas backup makes Polk Unit 6
11 very reliable from a fuel standpoint.

12

13 Tampa Electric's purchased power is typically supplied
14 from natural gas fired units. With the addition of Polk
15 Unit 6, the percentage of solid fuel as a fuel source to
16 meet system energy requirements will increase from 49
17 percent in 2007 to 64 percent in 2013. In contrast, if
18 the next baseload unit was a natural gas fired unit, the
19 solid fuel percentage in 2013 would drop to an estimated
20 47 percent. Document No. 3 of my Exhibit No. _____ (JTW-
21 1) illustrates Tampa Electric's expected energy mix by
22 fuel type to meet system energy requirements.

23

24 **Q.** What other fuel-related benefits will Polk Unit 6 add as
25 a new generating resource on Tampa Electric's system?

1 **A.** Polk Unit 6 adds four primary fuel-related benefits to
2 Tampa Electric's system. Those benefits are 1) ability
3 to burn lower cost, solid fuel with stable pricing; 2)
4 flexibility in types of fuel stock, including biomass,
5 for the unit; 3) ability to use natural gas as backup
6 fuel and 4) diversity of energy mix by fuel type for the
7 company's system.

8
9 As a solid fuel fired unit, Polk Unit 6 will burn
10 historically lower cost, less volatile priced fuels such
11 as coal and pet coke. Coal and pet coke are both
12 readily available fuels, domestically and
13 internationally.

14
15 The fuel flexibility of IGCC technology will allow Polk
16 Unit 6 to utilize a variety of solid fuels in varying
17 blends to maximize the economic benefit of the unit.
18 Polk Unit 6 will also have the capability of gasifying
19 renewable biomass as a portion of the fuel feedstock.
20 Additionally, Polk Unit 6 will have the capability to
21 burn natural gas as a backup fuel, which improves
22 reliability for Tampa Electric's customers. As a
23 component of Tampa Electric's generation fleet, Polk
24 Unit 6 will improve system wide fuel diversity.

25

1 As previously stated Tampa Electric is leveraging its
2 fuel and operating experiences of Polk Unit 1 for Polk
3 Unit 6. Polk Unit 1 has successfully burned over 20
4 different types of fuel since 1996. Tampa Electric
5 expects to achieve similar fuel flexibility success at
6 Polk Unit 6.

7
8 **Q.** Has the company tested the use of renewable biomass at
9 Polk Unit 1?

10
11 **A.** Yes. Tampa Electric conducted two test burns of biomass
12 materials at Polk Unit 1, utilizing eucalyptus and Bahia
13 grass. The tests demonstrated that, although relatively
14 expensive, gasification of biomass is technically
15 feasible in an IGCC unit, and they showed that the
16 biomass did not adversely affect emissions from Polk
17 Unit 1. Therefore, Tampa Electric expects Polk Unit 6
18 to be able to gasify biomass. The company will continue
19 to evaluate fuel handling requirements and biomass
20 availability for Polk Unit 6. The testimony of witness
21 Mark J. Hornick provides additional information about
22 the biomass test burns and potential use at Polk Unit 6.

23
24 **Q.** Please explain the relationship between fuel diversity
25 and reliability.

1 **A.** Fuel diversity helps to mitigate the effects of delivery
2 disruptions or price spikes of any one fuel whether due
3 to geopolitical disturbances, acts of terrorism, natural
4 disasters or simply long-term market forces. In the
5 unlikely event that a fuel disruption lasted for many
6 months, Polk Unit 6's fuel flexibility would allow Tampa
7 Electric to secure and deliver alternate fuel supplies
8 such as alternate solid fuel or natural gas. The
9 ability to store solid fuels, in large quantities, makes
10 fuel supply less susceptible to potential supply
11 disruptions and thus enhances the reliability of the
12 electrical system. The ability to store fuel on-site is
13 a significant reliability advantage of coal and pet coke
14 as compared to natural gas. Storage will not only exist
15 on-site but will also be available at Big Bend Station
16 or other terminal locations. Similarly, if solid fuel
17 delivery becomes temporarily constrained, then Polk Unit
18 6 can utilize natural gas. Thus the fuel flexibility of
19 Polk Unit 6 enhances its reliability of fuel supply and
20 ultimately, generation to meet customers' energy needs.
21 Witness Hornick's testimony elaborates on Polk Unit 6's
22 expected reliability and unit availability.

23
24 **Q.** If Tampa Electric were to build a natural gas fired
25 combined cycle unit instead of Polk Unit 6, what

1 additional issues would have to be considered?
2

3 **A.** Unlike coal, on-site storage of natural gas at Polk
4 Power Station is impractical. However, securing natural
5 gas storage in the gas supply area would be prudent.
6 For a baseload natural gas unit, Tampa Electric would
7 contract for approximately 30 days of storage, and the
8 reservation cost for the storage capacity would be
9 approximately \$5.3 million annually. Although this
10 would help address natural gas storage concerns, it
11 would not relieve the concern of adequate gas pipeline
12 capacity or other potential transportation disruptions.
13 So, while receipt area storage in or around Mobile Bay
14 would improve reliability of natural gas supply, it is
15 not equivalent to the reliability benefits of on-site
16 inventory of solid fuel.

17
18 **Q.** How does fuel diversity reduce price volatility?
19

20 **A.** Fuel diversity helps reduce price volatility by diluting
21 the impact of price spikes that occur in a single fuel
22 source. For example, natural gas prices have been
23 significantly more volatile over the past decade than
24 coal prices. As shown in Document No. 4 of my Exhibit
25 No. _____ (JTW-1), during the past five years, the

1 monthly price of natural gas has varied by as much as
2 \$11.27 per MMBtu while the monthly price of spot coal
3 has varied by only \$0.80 per MMBtu. A generation fleet
4 that relies primarily on natural gas will be affected by
5 its price volatility.

6
7 In 2004 and 2005, Hurricanes Ivan, Katrina, and Rita
8 significantly disrupted natural gas and oil production,
9 and some oil refining facilities along the Gulf Coast.
10 These events significantly impacted both fuel supply and
11 raised the price of natural gas and oil on a short-term
12 basis. Polk Unit 6 will provide fuel diversity, improve
13 reliability, and reduce fuel price volatility, since an
14 event that disrupts oil and natural gas production may
15 not impact solid fuel to the same degree.

16
17 **Fuel Price Forecast**

18 **Q.** How did Tampa Electric prepare fuel price forecasts for
19 the analysis of Polk Unit 6?

20
21 **A.** Tampa Electric utilized fuel price forecasts prepared by
22 well respected, independent energy consultants. These
23 forecasts are thorough and unbiased. Market analysis
24 and projections from PIRA Energy Consultants are the
25 basis of the forecasts for oil and natural gas. Tampa

1 Electric utilized Hill & Associates' projections as the
2 basis of the solid fuel price forecasts, including
3 domestic coal, imported coal and pet coke. Where
4 necessary, appropriate refinements were made to align
5 these forecasts to the specific physical delivery
6 requirements of Tampa Electric. For example, most
7 natural gas forecasts are based on the Henry Hub, a
8 recognized market center for trading natural gas. Since
9 Tampa Electric purchases much of its natural gas
10 delivered into Zone 3 of the Florida Gas Transmission
11 ("FGT") pipeline, Tampa Electric's natural gas price
12 reflects the typical price difference between Henry Hub
13 and FGT Zone 3.

14
15 **Q.** Please describe the drivers and assumptions that you
16 believe will influence coal commodity prices during the
17 next 30 years.

18
19 **A.** The dynamics of coal pricing have changed recently and
20 are expected to continue to evolve. Between 2003 and
21 2005, three issues pushed low sulfur coal and, to a
22 lesser extent, all coals to unusually high historic
23 prices. The first influence was a seemingly insatiable
24 appetite for cement, steel, coal and oil by China and
25 India which directly affected mining costs, coal supply

1 and the price of coal. The second influence was
2 transportation delays due to joint line infrastructure
3 issues on western railroads. This forced many utilities
4 that burned Powder River Basin coal to search for other
5 low sulfur coals. Finally, high energy prices "pulled"
6 coal prices higher through the interaction between power
7 prices, emission costs, oil prices and natural gas
8 prices. Demand for coal-fired power grew, driving the
9 price up of the underlying commodity.

10
11 Potential future carbon capture and sequestration
12 requirements and increased foreign coal production may
13 mitigate or even result in reduced future coal prices.
14 Natural gas resource development may also favorably
15 affect coal prices. Environmental legislation such as
16 the Clean Air Interstate Rule is causing utilities to
17 review compliance strategies. Many existing plants plan
18 to install flue gas desulphurization or other pollution
19 control equipment. Some experts suggest that as more
20 plants install this type of technology the margin
21 between low sulfur coal and high sulfur coal will
22 diminish. Columbia, Venezuela and other countries are
23 producing increased quantities of coal for export.
24 Thus, demand for coal is increasing while supply is also
25 increasing. These events will continue to influence coal

1 pricing in the future.

2
3 **Q.** Please describe the drivers and assumptions that you
4 believe will influence natural gas commodity prices
5 during the next 30 years.

6
7 **A.** Natural gas has experienced dramatic swings in pricing
8 since 1999. This volatility is indicative of the
9 tightening balance between supply and usage of natural
10 gas. Since 2000, U.S. utilities have predominantly
11 built natural gas fired generation to meet customer
12 needs. This has placed a significant demand on natural
13 gas resources, and over time, production of natural gas
14 from the Gulf of Mexico is expected to diminish. To
15 meet the growing demand for natural gas and offset the
16 diminishing supply from existing production areas,
17 producers are using more expensive sources. From a
18 supply perspective, the large incremental increases of
19 liquefied natural gas ("LNG") expected to be delivered
20 to the U.S. will influence natural gas prices over the
21 next 30 years. On a shorter term basis, natural gas
22 prices react immediately to weather events such as
23 hurricanes and geopolitical instability. As utilities
24 continue to add significant amounts of natural gas
25 generation to their fleets, this will continue to put

1 pressure on natural gas supply and price. In the longer
2 term, CO₂ regulations could increase demand for natural
3 gas and increase prices.

4

5 **Q.** What major factors did Tampa Electric consider regarding
6 transportation needs for Polk Unit 6?

7

8 **A.** Consistent with Polk Unit 6's varied fuel sourcing
9 options are its varied transportation methods, including
10 direct rail, or waterborne with truck or short haul
11 rail. Tampa Electric expects its transportation options
12 to yield competitive transportation pricing for Polk
13 Unit 6. Polk Station is located approximately 35 miles
14 east of Tampa Bay. Currently Tampa Electric stores and
15 blends coal for Polk Station at Big Bend Station and
16 trucks the fuel to Polk Station. The design of Polk
17 Unit 6 includes rail facilities and a yard to hold solid
18 fuel inventory.

19

20 For all solid fuels, transportation costs were modeled
21 consistent with current transportation costs. Tampa
22 Electric expects that sufficient waterborne
23 transportation carriers, rail carriers and trucking
24 carriers will exist to meet the fuel delivery needs of
25 Polk Unit 6 at costs similar to the current market.

1 With respect to natural gas, Tampa Electric and the
2 entire state of Florida are dependent upon the FGT,
3 Gulfstream Natural Gas Company ("Gulfstream") and SONAT
4 interstate pipelines to deliver gas to Florida
5 utilities, with FGT and Gulfstream being the two primary
6 pipelines serving the state. Document No. 5 of my
7 Exhibit No. ____ (JTW-1) is a map of the interstate
8 natural gas pipelines that serve the Florida market.
9 Despite the maturing of the interstate pipeline system
10 in Florida, it is still a constrained system. FGT and
11 Gulfstream are expected to be fully subscribed by 2009.
12 Therefore, any additional natural gas demand will
13 require pipeline expansions. If Tampa Electric's
14 proposed unit were a natural gas combined cycle unit,
15 the company would have to acquire incremental pipeline
16 capacity to serve its additional natural gas demand.

17
18 **Q.** Do you believe sufficient fuel supply will be available
19 to support Polk Unit 6 during the units expected life?
20

21 **A.** Yes. Polk Unit 6 is expected to burn over 1.8 million
22 tons of solid fuel per year. The Energy Information
23 Administration indicates there are well over 200 years
24 of coal reserves in the United States alone. Beyond the
25 U.S., Russia, Australia, Columbia, Indonesia, China and

1 Canada all have large coal reserves. Document No. 6 of
2 my Exhibit No. ____ (JTW-1) provides a summary of coal
3 reserves by major geographic areas of the world.
4

5 With respect to pet coke, many refiners are adding
6 cokers. Cokers are added to the oil refining process to
7 allow refineries to process a lower grade of crude oil
8 and to increase production of the lighter, higher margin
9 products such as gasoline and diesel. Several new
10 coking projects in the Gulf coast and Caribbean have
11 been announced. Thus, the supply of pet coke is expected
12 to increase over the next decade and beyond.
13

14 Similarly, significant amounts of natural gas are
15 expected to be available to the U.S. energy market.
16 Based on statistics from the Energy Information
17 Administration on proven reserves and current demand, as
18 much as 40 to 50 years of natural gas reserves exist in
19 the U.S. Beyond the U.S., significant quantities of
20 natural gas exist in Russia, Australia, North Africa,
21 the Middle East and Indonesia. The quickly evolving LNG
22 supply chain will make these natural gas volumes
23 available to the world market.
24

25 Q. How did Tampa Electric develop the fuel price forecasts

1 used in the analysis that demonstrates the need for Polk
2 Unit 6?

3
4 **A.** As previously described, Tampa Electric's fuel price
5 forecasts are based on sound, industry-respected
6 forecasts. The best available forecasts were used in
7 2006 for the Polk Unit 6 screening analysis as described
8 in the testimony of witness William A. Smotherman, and
9 an updated forecast that reflects current market
10 conditions was used to form the 2007 analysis to verify
11 continued feasibility of the project.

12
13 **Q.** Please describe the expected differential between solid
14 fuel prices and natural gas prices.

15
16 **A.** In 2013, Tampa Electric's average cost of delivered
17 natural gas is projected to be approximately \$5.50 per
18 MMBtu more than the price of delivered imported coal.
19 This differential is projected to increase to about
20 \$13.02 per MMBtu by 2037. Over the 30 year period, the
21 average natural gas to coal price differential is
22 estimated to be \$8.27 per MMBtu. Document No. 7 of my
23 Exhibit No. ____ (JTW-1) provides a summary of the
24 differential between the prices for delivered natural
25 gas and delivered solid fuels.

1 Q. Are Tampa Electric's fuel price forecasts reasonable for
2 planning purposes and as a basis for committing to
3 proceed with Polk Unit 6?
4

5 A. Yes. Tampa Electric's approach of using commercially
6 available forecasts from well-respected industry experts
7 is a very reasonable approach. These industry
8 consultants utilize robust models that simulate demand,
9 supply and market dynamics to project prices based on
10 power demand, existing and future generation facilities,
11 production, cash costs, productivity growth and
12 environmental rules. Tampa Electric believes that the
13 price forecasts are reasonable for planning purposes and
14 as a basis for committing to proceed with Polk Unit 6.
15

16 Q. Did Tampa Electric consider fuel price uncertainty in
17 its fuel price forecasts?
18

19 A. Yes. To evaluate price fluctuations, Tampa Electric
20 prepared high and low price forecasts for natural gas,
21 oil and coal. The price ranges for the high and low
22 price scenarios are derived from the level of change in
23 annualized prices of each commodity during the past five
24 years. In the case of solid fuel, the same percentage
25 change was utilized for all solid fuel types. Document

1 No. 8 of my exhibit describes the high and low price
2 variations used for each commodity and the historic
3 pricing from which those percentages were derived. The
4 high case for natural gas commodity is 42 percent higher
5 than the base case and the low case is 49 percent lower
6 than the base case. The price for No. 2 oil commodity
7 is 56 percent higher and 46 percent lower than the base
8 case for the high and low scenarios, respectively. Coal
9 commodity is 17 percent higher and 22 percent lower than
10 the base case, respectively.

11
12 **Request for Proposals**

13 **Q.** Did Tampa Electric test the power market for other
14 baseload power opportunities in lieu of building Polk
15 Unit 6?
16

17 **A.** Yes. As required, Tampa Electric published an RFP on
18 February 7, 2007. The company hired Alan S. Taylor of
19 Sedway Consulting to assist with the drafting of the RFP
20 document. Mr. Taylor has a vast amount of experience
21 with need determinations and in conducting power RFP in
22 the United States, including Florida. He provided
23 guidance to Tampa Electric so that the RFP was as open
24 and inviting to potential bidders as possible. Mr.
25 Taylor has filed testimony on behalf of Tampa Electric

1 in the current docket, which describes his role in the
2 RFP process.

3

4 **Q.** What information did the RFP include?

5

6 **A.** Tampa Electric provided information about its self build
7 option. The RFP provided a detailed description of the
8 Polk Unit 6 site, fuel types and costs, estimated costs
9 of the proposed project and other major financial
10 assumptions. The minimum requirements, such as the
11 requirement for firm capacity and firm energy, were
12 clearly listed in the document. The RFP also described
13 the company's intention to maintain a balanced
14 generation and energy mix by fuel type.

15

16 **Q.** How did Tampa Electric solicit responses to the RFP?

17

18 **A.** In order to alert the market to this RFP, the company
19 published notices in the Wall Street Journal, the Tampa
20 Tribune and other energy industry publications. Two
21 informational meetings were held at our headquarters in
22 Tampa to describe the RFP and its process and to
23 encourage offers and proposals in response to the RFP.
24 The first meeting was held on January 31, 2007 prior to
25 the release of the RFP to discuss the process including

1 how potential bidders could obtain a copy of the RFP and
2 its attachments and how questions would be responded to
3 by the company. The second meeting was held two weeks
4 after the RFP was released on February 21, 2007 to
5 provide a more in-depth review of the RFP and to answer
6 questions. Both meetings allowed potential bidders to
7 participate either in person or via telephone conference
8 call. Lastly, Tampa Electric established a web site
9 that granted access to the RFP documents and allowed
10 potential bidders to ask questions and see responses to
11 other questions asked. The questions and answers were
12 posted on the web site in a timely manner.

13
14 **Q.** Did Tampa Electric receive any bids in response to the
15 RFP?

16
17 **A.** No. Although there were inquires about the RFP during
18 the process, Tampa Electric did not receive any bids in
19 response to the RFP.

20
21 **Q.** Did Tampa Electric discuss with any electric utilities
22 ownership of a portion of Polk Unit 6 or wholesale
23 transaction opportunities related to the unit?

24
25 **A.** Yes. Tampa Electric discussed the project with several

1 entities who have expressed informal interest in a
2 partial interest in the ownership or the output of Polk
3 Unit 6.
4

5 **Q.** Please summarize your testimony.
6

7 **A.** Tampa Electric seeks to maintain a balance of fuel types
8 for the generating sources on its system as a way to
9 manage fuel price stability and maintain fuel supply
10 reliability. The company determined that additional
11 baseload coal generation is needed and will accomplish
12 these goals. To test the market for other baseload
13 alternatives, Tampa Electric issued a comprehensive RFP.
14 Although there was interest in the RFP, no bids were
15 received. Tampa Electric selected an IGCC unit which
16 will help leverage the potential fuel flexibility of the
17 technology for fuel savings. The company will utilize
18 its operational experience gained in operating Polk Unit
19 1 for the successful, reliable and fuel diverse
20 operation of Polk Unit 6.
21

22 Polk Unit 6 adds four primary fuel-related benefits to
23 Tampa Electric's system. Those benefits are 1) ability
24 to burn lower cost, solid fuel with stable pricing; 2)
25 flexibility in types of fuel stock, including biomass,

1 for the unit; 3) ability to use natural gas as backup
2 fuel and 4) diversity of energy mix by fuel type for the
3 company's system. The company has utilized high-
4 quality, independent, publicly available price forecasts
5 as the basis of the Polk Unit 6 need determination
6 analysis. The forecasts demonstrate that solid fuels
7 are low cost, reliable and abundant fuel resources with
8 stable pricing. Polk Unit 6 will provide Tampa
9 Electric with fuel flexibility and system fuel diversity
10 that results in reliability and cost advantages that
11 benefit customers.

12
13 **Q.** Does this conclude your testimony?

14
15 **A.** Yes, it does.
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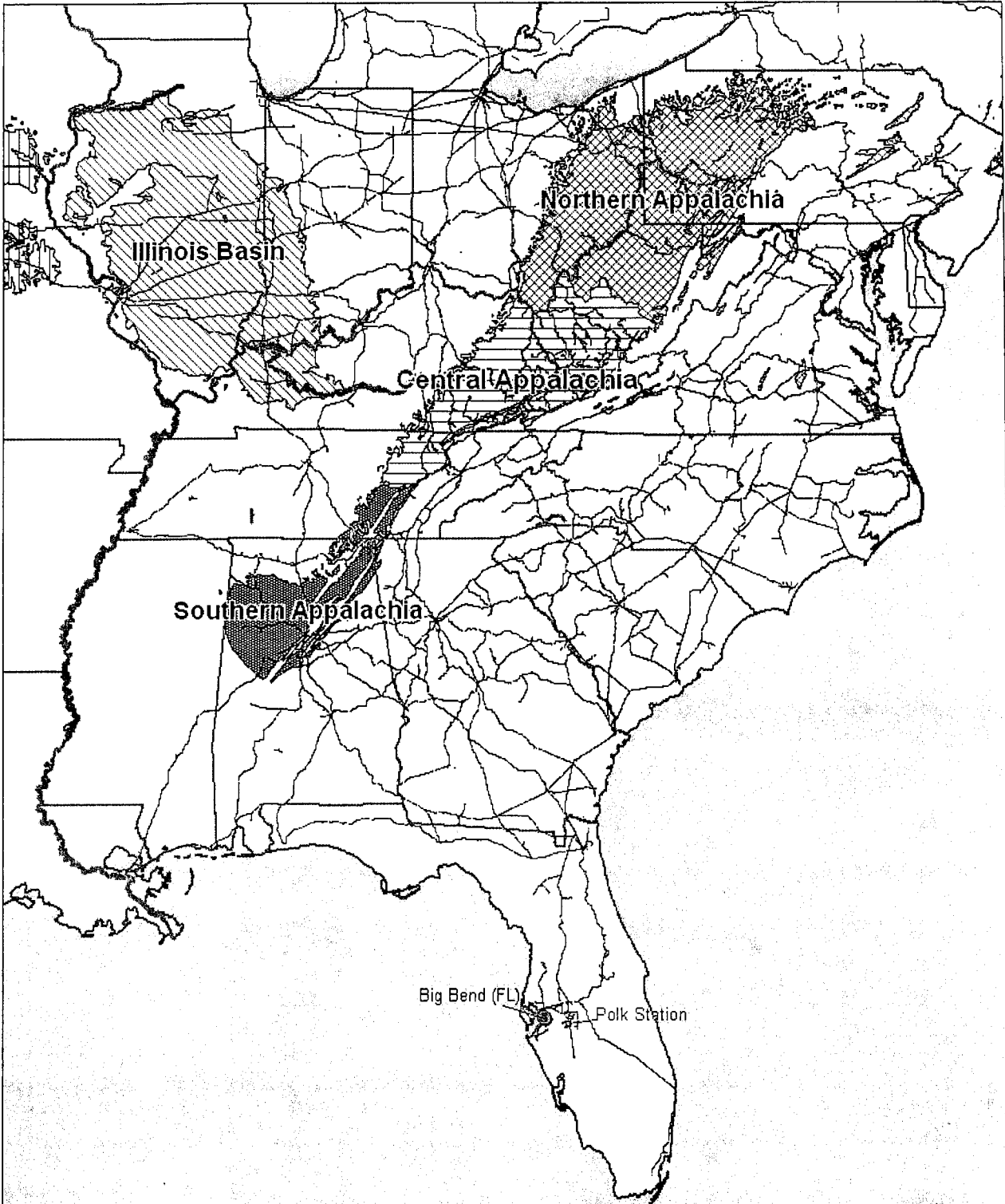
Fuels Burned at Polk Unit 1

Coal		
Supplier	Mine	Coal Seam
American Coal Company	Powhatan #6	Pittsburgh #8
Bell Mining Company Inc.	Williams #4	Pittsburgh #8
Consolidation Coal Company	Humphrey	Pittsburgh #8
Consolidation Coal Company	Loveridge	Pittsburgh #8
Consolidation Coal Company	Blacksville	Pittsburgh #8
RAG Cumberland Resources, LP	Cumberland	Pittsburgh #8
American Coal Company	Maple Creek	Pittsburgh #8
AEI Resources, Inc.	Old Ben No. 11	Illinois #6
Sugar Camp Coal, LLC	Wildcat	Illinois #6
Consolidation Coal Company	Ohio No. 11	West Kentucky #11
Peabody CoalSales, Inc.	Camp	Kentucky #9
Peabody CoalSales, Inc.	Patriot	Kentucky #9
Black Beauty Coal Company	Somerville	Indiana #5 & #6
American Coal Company	Galatia	Herrin #5
Alliance Coal Company	Gibson County	Indiana #5
PT Adaro Indonesia	Paringin/Tutpan	Indonesian
Peabody CoalTrade, Inc.	Mina Norte	Guasare Basin
Glencore Ltd.	La Jagua	Columbian
Coal Marketing Co (CMC)	El Cerrjeon	Columbian

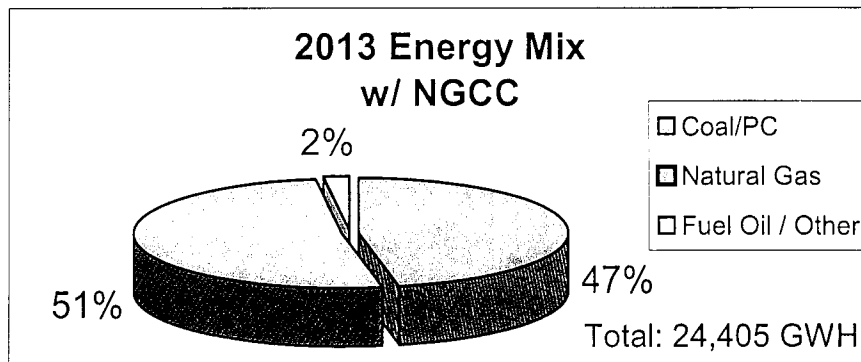
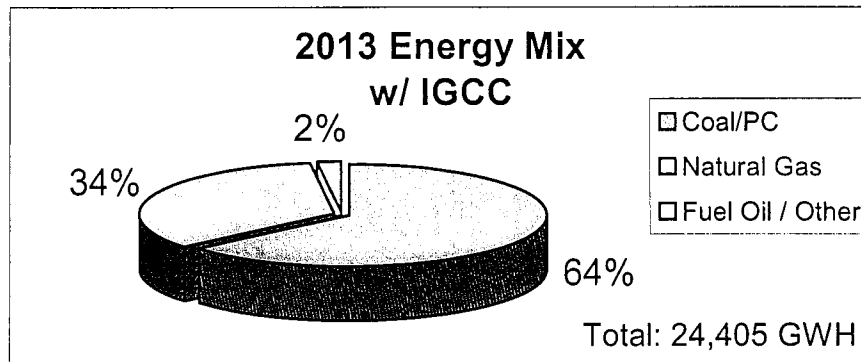
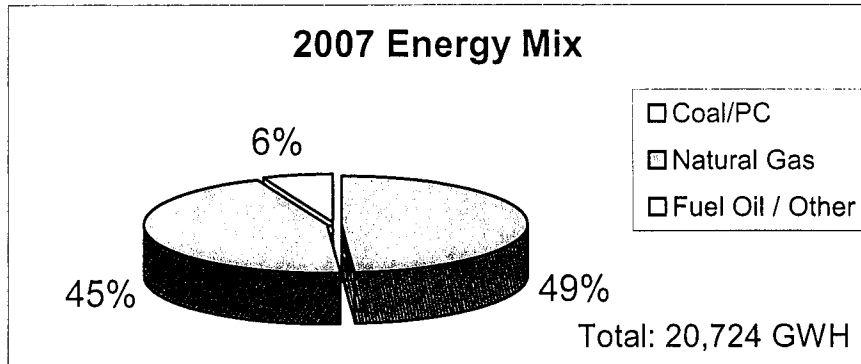
Petroleum Coke	
Supplier	Refinery
Exxon/Mobil	Chalmette
Exxon/Mobil	Baton Rouge
Orion/Valero	St. Charles
Marathon	Garyville

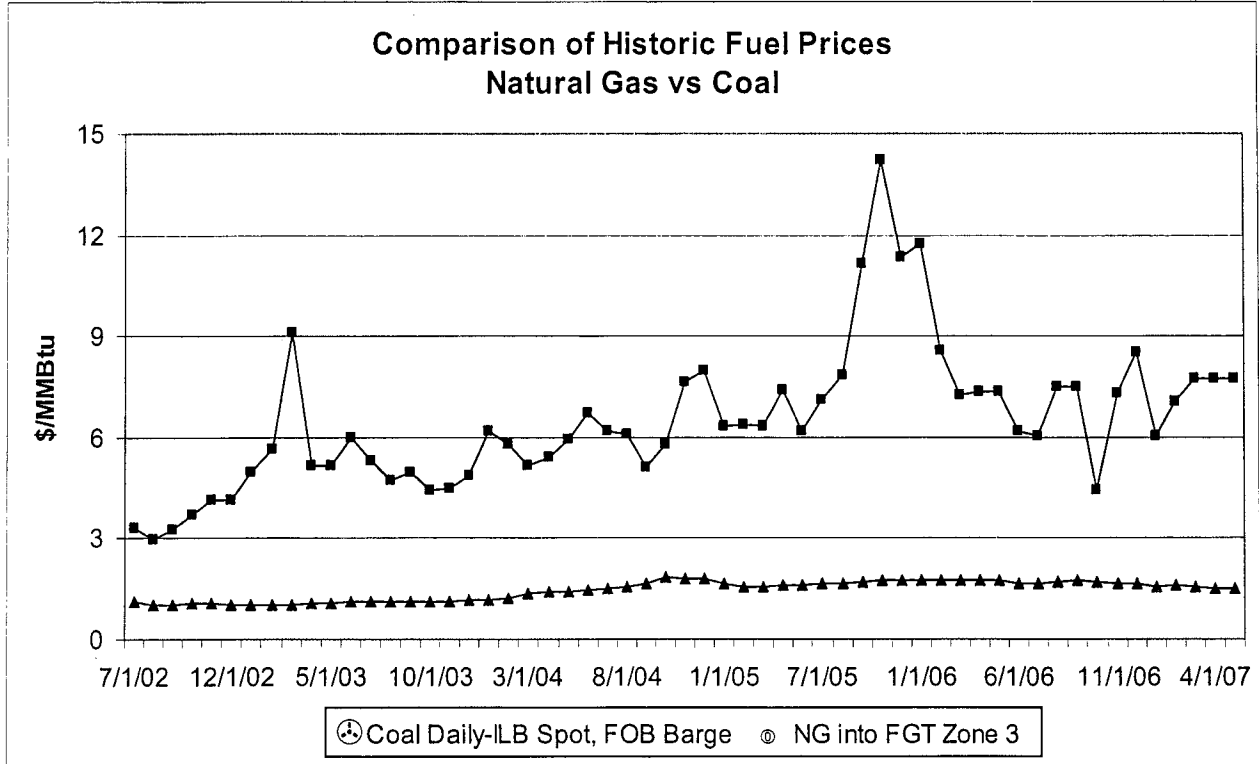
Other Fuel
Biomass (Eucalyptus)
Biomass (Bahia grass)

Eastern U.S. Coal Sources

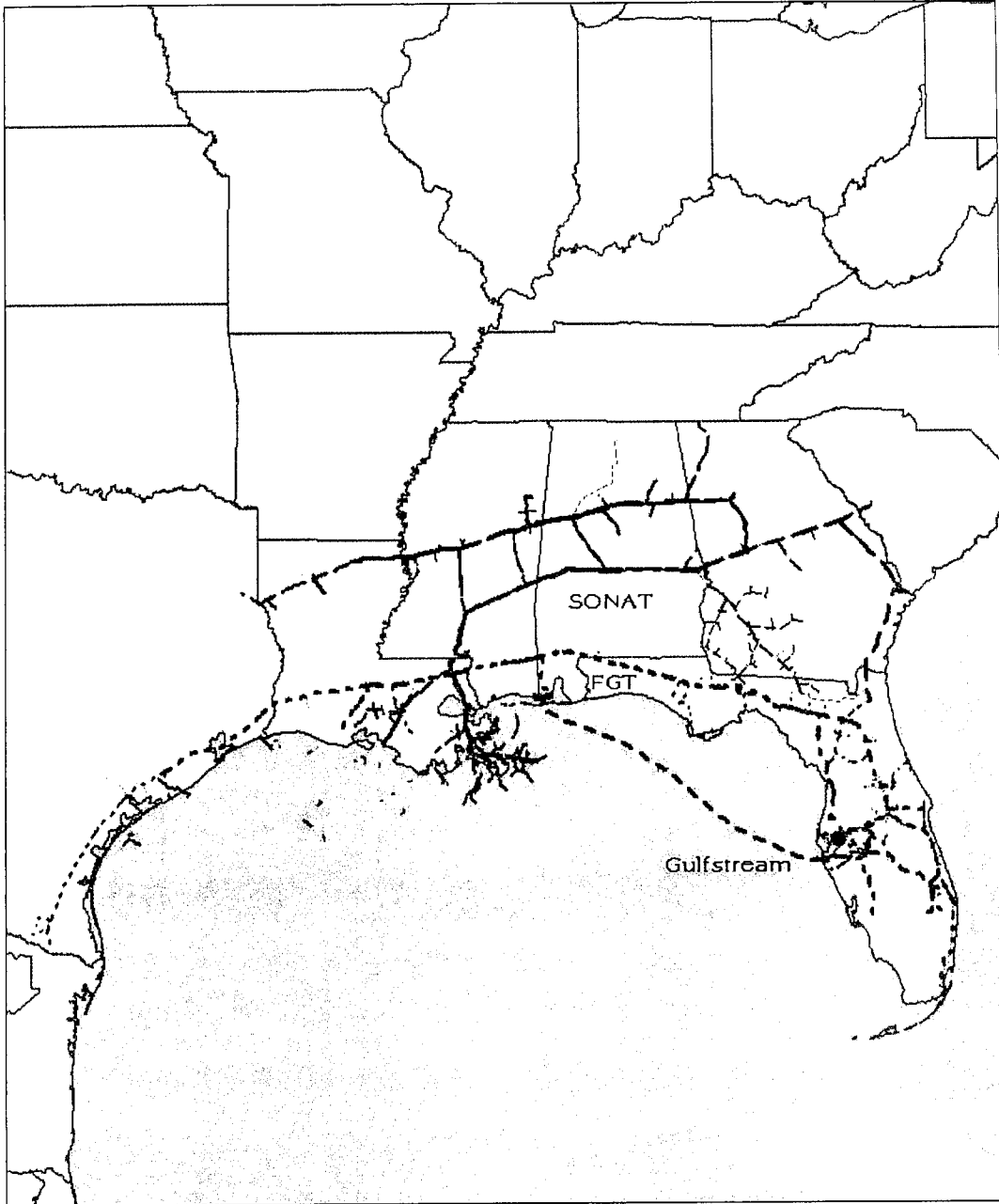


Energy Mix by Fuel Type





Interstate Pipelines Serving Florida



Coal Reserves by World Region

World Estimated Recoverable Coal (Million Short Tons)				
Region/Country	Recoverable Anthracite and Bituminous	Recoverable Lignite and Subbituminous	Total Recoverable Coal	
North America	130,186	149,320	279,506	28%
Central & South America	8,489	13,439	21,928	2%
Western Europe	1,571	34,918	36,489	4%
Eastern Europe & Former U.S.S.R.	122,170	157,607	279,778	28%
Middle East	462	0	462	0%
Africa	55,294	192	55,486	6%
Asia & Oceania	212,265	114,999	327,264	33%
World Total	530,438	470,475	1,000,912	100%

Source: Energy Information Administration, June 13, 2005

Cost Differential of Delivered Solid Fuel vs. Natural Gas

Differential in cost between Natural Gas and Coal				
	NG - ILB	NG - Import	NG - Blend¹	
2007	\$ 5.62	\$ 5.87	\$	5.83
2008	\$ 6.06	\$ 6.42	\$	6.48
2009	\$ 5.66	\$ 6.19	\$	6.19
2010	\$ 5.39	\$ 5.89	\$	5.94
2011	\$ 4.76	\$ 5.43	\$	5.46
2012	\$ 4.72	\$ 5.39	\$	5.42
2013	\$ 4.89	\$ 5.50	\$	5.54
2014	\$ 5.14	\$ 5.86	\$	5.90
2015	\$ 5.50	\$ 6.26	\$	6.29
2016	\$ 5.65	\$ 6.46	\$	6.49
2017	\$ 5.77	\$ 6.59	\$	6.62
2018	\$ 5.89	\$ 6.69	\$	6.83
2019	\$ 6.21	\$ 7.02	\$	7.18
2020	\$ 6.52	\$ 7.36	\$	7.54
2021	\$ 6.72	\$ 7.56	\$	7.77
2022	\$ 6.91	\$ 7.75	\$	7.97
2023	\$ 7.08	\$ 7.90	\$	8.22
2024	\$ 7.21	\$ 8.10	\$	8.51
2025	\$ 7.48	\$ 8.50	\$	8.84
2026	\$ 7.75	\$ 8.82	\$	9.17
2027	\$ 8.04	\$ 9.12	\$	9.47
2028	\$ 8.33	\$ 9.46	\$	9.82
2029	\$ 8.62	\$ 9.80	\$	10.17
2030	\$ 8.92	\$ 10.17	\$	10.54
2031	\$ 9.24	\$ 10.54	\$	10.93
2032	\$ 9.58	\$ 10.89	\$	11.30
2033	\$ 9.93	\$ 11.30	\$	11.71
2034	\$ 10.28	\$ 11.73	\$	12.15
2035	\$ 10.65	\$ 12.16	\$	12.60
2036	\$ 11.03	\$ 12.62	\$	13.06
2037	\$ 11.42	\$ 13.02	\$	13.48
Average	\$ 7.32	\$ 8.27	\$	8.50

¹ Note: 2007 through 2017: 80 percent import coal / 20 percent pet coke.
 2018 through 2037: 20 percent import coal / 80 percent pet coke.

High and Low Fuel Price Variation

	Coal \$/Ton (1)	No. 2 Oil ¢/Gallon (2)	Natural Gas \$/MMBtu (3)
2002	\$ 23.23	67.65	\$ 3.21
2003	\$ 22.50	81.98	\$ 5.41
2004	\$ 30.79	111.73	\$ 6.17
2005	\$ 33.71	168.58	\$ 8.86
2006	\$ 33.78	194.10	\$ 7.48
Average 2002 - 2006	\$ 28.80	124.81	\$ 6.23
Maximum 2002 - 2006	\$ 33.78	194.10	\$ 8.86
% Over Average	17%	56%	42%
Minimum 2002 - 2006	\$ 22.50	67.65	\$ 3.21
% Under Average	-22%	-46%	-49%

Notes:

- 1) Illinois Basin Coal, 11,200 Btu/lb, 4.5% Sulfur
- 2) U.S. Gulf Coast No 2 Diesel Low Sulfur Spot Price FOB (Cents per Gallon) from EIA
- 3) Average of monthly prices for natural gas posted in Inside FERC Gas Market Report for Florida Gas Transmission, Zone 3