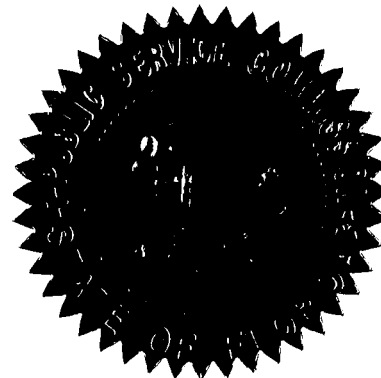


BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 070650-EI

In the Matter of:

PETITION TO DETERMINE NEED FOR TURKEY
POINT NUCLEAR UNITS 6 AND 7 ELECTRICAL
POWER PLANT, BY FLORIDA POWER & LIGHT
COMPANY.



VOLUME 2

Pages 77 through 214

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PROCEEDINGS: HEARING

BEFORE: CHAIRMAN MATTHEW M. CARTER, II
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER KATRINA J. McMURRIAN
COMMISSIONER NANCY ARGENZIANO
COMMISSIONER NATHAN A. SKOP

DATE: Wednesday, January 30, 2008

TIME: Commenced at 9:30 a.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR
Official FPSC Reporter
(850) 413-6732

APPEARANCES: (As heretofore noted.)

DOCUMENT NUMBER DATE

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P R O C E E D I N G S

1
2 CHAIRMAN CARTER: Good afternoon. Can you guys hear
3 me? I can't hear me. It's not because my hearing aid is not
4 working, because I left it at home today.

5 We are now into our witness portion of the program,
6 and I say program, process. I feel like I'm at church. The
7 witness portion of our process here. And I suppose what we
8 probably need to do is swear the witness in, is that right?

9 MR. LITCHFIELD: Yes, Mr. Chairman. And we have a
10 second witness here who can be sworn at the same time, if you
11 prefer to do that. Mr. Silva is seated in the gallery, as
12 well.

13 CHAIRMAN CARTER: Mr. Litchfield, that's an excellent
14 idea. We have both witnesses. Would you please stand and
15 raise your right hand.

16 (Witnesses sworn.)

17 CHAIRMAN CARTER: You may be seated.

18 Mr. Litchfield, you're recognized.

19 MR. LITCHFIELD: Thank you, Mr. Chairman.

20 ARMANDO J. OLIVERA

21 was called as a witness on behalf of FPL, and having been duly
22 sworn, testified as follows:

23 DIRECT EXAMINATION

24 BY MR. LITCHFIELD:

25 Q Mr. Olivera, would you please state your name and

1 business address for us.

2 A Armando Olivera, 700 Universe Boulevard, Juno Beach,
3 Florida.

4 Q And by whom are you employed and in what capacity?

5 A I am employed by Florida Power and Light as president
6 of the company.

7 Q And have you prepared and caused to be filed 27 pages
8 of prefiled direct testimony in this proceeding on
9 October 16th, 2007?

10 A I have.

11 Q Do you have any changes or revisions to that
12 testimony?

13 A No, I do not.

14 Q If I were to ask you the same questions today as are
15 reflected in your direct testimony, would your answers be the
16 same?

17 A Yes, they would.

18 MR. LITCHFIELD: Chairman Carter, FPL requests that
19 the prefiled direct testimony of Mr. Olivera be inserted into
20 the record as though read.

21 CHAIRMAN CARTER: The prefiled testimony will be
22 accepted into the record as though read.

23 BY MR. LITCHFIELD:

24 Q Now, Mr. Olivera, you're sponsoring one exhibit to
25 your testimony?

1 A I am.

2 Q Consisting of one page?

3 A Yes.

4 MR. LITCHFIELD: Mr. Chairman, that has been
5 premarked for identification as Hearing Exhibit 16, I believe.

6 CHAIRMAN CARTER: Okay, thank you.

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **DIRECT TESTIMONY OF ARMANDO J. OLIVERA**

4 **DOCKET NO. 07____-EI**

5 **OCTOBER 16, 2007**

6

7 **Q. Please state your name and business address.**

8 A. My name is Armando J. Olivera. My business address is 700 Universe
9 Boulevard, Juno Beach, Florida 33408.

10 **Q. By whom are you employed and what is your position?**

11 A. I am the President of Florida Power & Light Company (FPL or the Company).

12 **Q. Please describe your duties and responsibilities in that position.**

13 A. I have overall responsibility for the operations of the Company.

14 **Q. Please describe your educational background and professional experience.**

15 A. I have a Bachelor of Science degree in Electrical Engineering from Cornell
16 University and a Master of Business Administration from the University of
17 Miami. I am also a graduate of the Professional Management Development
18 program of the Harvard Business School. I was named President of FPL in 2003.
19 My professional background is described in more detail in Exhibit AJO-1.

20 **Q. Are you sponsoring an exhibit in this case?**

21 A. Yes. I am sponsoring Exhibit AJO-1, which is attached to my direct testimony.

1 **Q. What is the purpose of your testimony?**

2 A. FPL is proposing to develop, as an important electric generation option for our
3 customers, new nuclear generation to be added to FPL's system at the Turkey
4 Point facility near Homestead, Florida, located in Miami-Dade County. FPL is
5 seeking a determination of need for this project. My testimony provides an
6 overview of FPL's request, and briefly addresses some of the key considerations
7 underlying this project. Such considerations include: the importance of this
8 project in achieving meaningful reductions in CO₂ and other "greenhouse gas"
9 (GHG) emissions; the significant challenges we face in meeting the growing
10 demand for electricity in the state of Florida; the need for system fuel diversity;
11 the economic uncertainties and other risks associated with this project compared
12 to other types of projects; how these considerations should affect the selection of
13 the best resource options to meet Florida's expanding energy and capacity needs;
14 and the critical importance of continued government and regulatory support for
15 the development of new nuclear generation in this state.

16 **Q. Please summarize FPL's request in this case.**

17 A. This filing is the first step that must be taken in order to preserve new nuclear
18 generation as a potential resource option for the period beginning in 2018.
19 Between 2011 and 2020, FPL will need about 8,350 MW of firm capacity
20 resources to continue to meet its reliability criteria. This large capacity need
21 supports new nuclear power generation of between 2,200 MW to 3,040 MW, in
22 combination with other generation, including as much renewable capacity,
23 conservation and load control programs as are optimistically foreseeable. FPL is

1 requesting approval to pursue the option of constructing up to 3,040 MW of new
2 nuclear generation, with the actual generating capacity of the units and the plant
3 to be determined by FPL and approved by the Commission through the annual
4 project and prudence review process, as project development continues, and as the
5 most advantageous technology and size of units are determined. These units are
6 proposed to be constructed at the existing Turkey Point site near Homestead,
7 Florida and are referred to in FPL's Petition for a Determination of Need and
8 supporting materials as FPL Turkey Point Nuclear Units 6 & 7 (Turkey Point 6 &
9 7 or the Project). To preserve the potential for 2018-2020 in-service dates for the
10 Project, the earliest practical deployment schedule, substantial advance payments
11 for long-lead procurement items will be required beginning in 2008. In
12 connection with this determination of need, FPL is also requesting Commission
13 confirmation that these advance payments made prior to the completion of the
14 Project's site clearing work are reasonable, that they are properly characterized as
15 "pre-construction costs," and will be recovered pursuant to the mechanism
16 provided in the Commission's Nuclear Power Plant Cost Recovery Rule, Rule 25-
17 06.0423, F.A.C.

18 **Q. Please summarize the reasons that favor approval of FPL's request for a**
19 **determination of need.**

20 A. As discussed by witnesses on behalf of FPL, Turkey Point 6 & 7 will offer several
21 important benefits, including the following:

- 22 ● Providing the best available alternative for promoting fuel diversity within
23 FPL's generation portfolio for the relevant period (Silva, Sim);

- 1 • Providing greater system reliability (Silva, Yupp);
- 2 • Mitigating the effect of volatility in natural gas prices (Silva, Yupp);
- 3 • Representing an important and significant step toward achieving greater
- 4 U.S. energy independence from reliance on fuel sources in the Middle
- 5 East and other volatile regions (Yupp);
- 6 • Reducing FPL's emissions per megawatt, including CO₂, for FPL's system
- 7 on an average megawatt basis, playing a large and indispensable role in
- 8 achieving meaningful reductions in GHG emissions (Sim, Kosky, Silva,
- 9 Reed);
- 10 • Providing what is currently projected to be the best economic choice to
- 11 meet future capacity needs (Sim).

12 **Q. Have Florida policy makers recognized the need to encourage fuel diversity?**

13 A. Yes. Actions have been taken recently at the state government level to endorse

14 and encourage the development of a more diverse mix of fuel sources and

15 technologies to be used in Florida's energy future. Two such major actions are as

16 follows:

- 17 • Florida's Energy Plan, issued on January 17, 2006, emphasizes the
- 18 importance of fuel diversity and avoiding reliance on any one fuel type
- 19 such as natural gas.
- 20 • The Florida Legislature, as part of the 2006 Florida Energy Act (FEAct
- 21 2006), amended Section 403.519, Florida Statutes, to explicitly require the
- 22 Commission to consider "the need for fuel diversity and supply reliability"

1 when making its determination of need for new electricity generating
2 capacity.

3 While the Commission has always taken fuel diversity into account in approving
4 new generation in the state of Florida, these recent actions have underscored the
5 importance of fuel diversity and the increased emphasis on this subject as a matter
6 of public policy.

7 **Q. Have Florida policy makers recognized new nuclear power as an important**
8 **component in an effort to maintain, if not improve, fuel diversity?**

9 A. Yes. Also as part of the FEAct 2006, the Florida Legislature made significant
10 changes to the siting process for a nuclear-fueled power plant with a view to
11 facilitating the construction of new nuclear generation in the state. The legislation
12 also added specific provisions to provide greater assurance with respect to the
13 recovery of costs. These actions recognize the importance of nuclear generation
14 for fuel diversity and system reliability and were designed to encourage utility
15 investment in new nuclear power plants in Florida.

16
17 Likewise, this Commission has encouraged the development of nuclear generation
18 in adopting the Nuclear Power Plant Cost Recovery Rule.

19
20 Further, this Commission expressed strong interest in new nuclear generation
21 during the course of its deliberations over the FPL Glades Power Park advanced,
22 clean-coal technology project, strongly suggesting the importance of finding

1 alternate resources to bridge to the point at which new nuclear capacity can be
2 brought on line.

3 **Q. Have Florida policy makers also recognized new nuclear power as an**
4 **important element in the effort to reduce GHG emissions, particularly CO₂?**

5 A. Yes. Governor Charlie Crist recently signed Executive Order No. 07-127,
6 targeting significant reductions in the levels of GHG. Regardless of the specifics
7 of any such program or regulation that may be instituted in Florida, it is clear that
8 Florida utilities will need enormous amounts of non-GHG emitting generating
9 capacity in order to keep pace with Florida's growth, while at the same time
10 achieving any significant reduction in GHG emissions such as CO₂. As discussed
11 by several FPL witnesses in this proceeding, including Messrs. Silva, Sim, and
12 Reed, nuclear generation is the single most important resource option in achieving
13 these two objectives in parallel.

14

15 Governor Crist and his administration have acknowledged the significant role of
16 nuclear power in Florida's energy future. In discussing renewable energy at the
17 July 2007 Summit on Global Climate Change in Miami, Governor Crist identified
18 solar, wind, and nuclear power as resource options that he believes should be part
19 of an overall program to achieve meaningful GHG reductions. Specifically, with
20 respect to nuclear power, he stated, "I think it's just as important....It's clean, it
21 produces a lot of juice." *Crist's Nuclear Bolt Sends Flutters*, St. Petersburg
22 Times, July 15, 2007, at 1A. Mike Sole, Secretary of Florida's Department of
23 Environmental Protection, has reiterated the governor's position on nuclear

1 power, stating: “Nuclear is without question a great solution to powering Florida
2 without creating greenhouse gas emissions.” Id. More recently, Mr. Sole was
3 quoted as saying “Nuclear is a fantastic fuel source to reduce air emissions.”
4 *Florida must overcome obstacles on way to a cleaner, greener future*, South
5 Florida Sun-Sentinel, September 30, 2007, at p.1 of the South Florida Local
6 Section.

7 **Q. Does FPL support policy makers’ objectives for fuel diversity as well as the**
8 **Governor’s desire to reduce GHG emission reductions?**

9 A. Yes. FPL fully supports the Governor and policy makers in Florida with respect
10 to their desire for fuel diversity and to reduce GHG emissions. Further, as I
11 indicated, and as explained by other witnesses, FPL also agrees that nuclear
12 generation is absolutely essential as a resource option if any meaningful
13 reductions in GHG emissions are to be achieved. Approval of FPL’s petition is
14 an important first step toward achieving these objectives.

15 **Q. Does nuclear generation provide an advantage over fossil-fueled generation**
16 **from the standpoint of the industry moving towards a “carbon-constrained”**
17 **environment?**

18 A. Yes. As FPL witness Kosky notes in his testimony, in the U.S. to date there has
19 not yet been a cost formally assigned in the market or through regulation for
20 emission of CO₂. Various forms of legislation have been proposed before
21 Congress which would have the effect of pricing carbon emissions for at least
22 portions of the economy, including power generation. Effectively, to the extent
23 the costs of CO₂ and other GHG emissions are explicitly required to be factored

1 into resource planning decisions, and as other fossil-fuel generation options begin
2 to bear those costs, nuclear generation will compare more favorably to those other
3 generation options. Thus, while the extent of CO₂ costs and the influence on
4 natural gas price is unknown, the costs associated with any regulation of CO₂
5 emissions and the resulting increase in natural gas costs improve the relative
6 economics of Turkey Point 6 & 7.

7 **Q. Have other states indicated strong support for the development of new**
8 **nuclear generation?**

9 A. Yes. A number of states have expressed their support for nuclear power and the
10 construction of nuclear power plants. This support is broad based. States, such as
11 South Carolina, South Dakota, and Louisiana have publicly supported nuclear
12 generation through passing resolutions that call for additional research,
13 development, and construction of nuclear power plants. Additionally, the Kansas
14 House of Representatives has passed a bill approving property tax exemptions as
15 an incentive to encourage construction or expansion of nuclear generating
16 facilities. Calvert County, Maryland has authorized property tax credit incentives
17 for Constellation Generation group to encourage the construction of a new nuclear
18 reactor. The Georgia State Senate is urging electric utilities to consider building
19 new nuclear power plants in Georgia because they “produce electricity at a stable
20 price at high levels of safety and reliability, while emitting no greenhouse or acid
21 rain gases.” More recently, the North Carolina Public Service Commission
22 concluded that it was appropriate for Duke Power Company (Duke) to incur up to
23 \$125 million in pursuing preliminary siting, design and licensing of a proposed

1 nuclear station to ensure that nuclear generation remains an available resource
2 option for Duke's customers. I expect we will see many more such initiatives
3 around the country as the need and competition for new nuclear plants becomes
4 more pronounced.

5 **Q. Is Florida's public policy in support of new nuclear consistent with public**
6 **policy on the federal level?**

7 A. Yes. As FPL witness Scroggs indicates in his testimony, the Federal Energy
8 Policy Act of 2005 provided strong signals of increasing national support for the
9 development of new nuclear generation as an important resource option and
10 necessary part of planning for the country's energy future. More recently, the
11 Department of Energy (DOE) and the Nuclear Regulatory Commission (NRC)
12 expanded cooperation for President Bush's Global Nuclear Energy Partnership
13 (GNEP) through a Memorandum of Understanding to increase cooperation
14 between the two agencies on nuclear engineering studies and technological
15 research. GNEP's mandate is to expand the use of clean, affordable nuclear
16 power to meet the growing worldwide demand for energy.

17 **Q. In addition to public policy support on both the state and federal levels, is**
18 **there strong public support for the construction of new nuclear generation?**

19 A. Yes. Public support is aligned with governmental support at all levels.
20 Rasmussen Reports, an independent public opinion polling firm, conducted a
21 survey in September 2006 and determined that, given a choice, "55% prefers
22 building new nuclear power plants rather than relying on oil from the Middle
23 East. Only 14% would reject the nuclear plants and opt to continue foreign oil

1 dependency.” This survey also found that 73% of Americans indicate that it is
2 “very important” that the United States become less dependent on oil imports.

3
4 Fully 81% of the public believe that nuclear energy will play an important role in
5 meeting future electricity needs, according to a survey conducted in September
6 2006 for the Nuclear Energy Institute by Bisconti Research, Inc. In fact, three out
7 of four people surveyed (76%) agree that electric utilities should prepare now so
8 that new nuclear power plants could be built if needed in the next decade, and
9 63% favor definitely building new nuclear power plants in the future. Finally,
10 68% of the general public favors “the use of nuclear energy as one of the ways to
11 provide electricity in the United States.” Those in favor outnumber those opposed
12 by 2.5 to 1. In the same survey, Bisconti Research, Inc. found that “[n]early
13 seven in 10 Americans would support building a new reactor at existing nuclear
14 power plant sites.” A similar survey conducted in July – August 2007 by Bisconti
15 Research, Inc. found that 71% of the persons living within a 10 mile radius of a
16 nuclear power plant site said that it would be acceptable to add a new reactor at
17 the site of the nearest nuclear plant.

18
19 These survey results indicate very strong public support for new nuclear
20 generation in this country.

1 **Q. Please describe some of the challenges FPL faces in planning for and**
2 **constructing new generation in the state of Florida.**

3 A. Florida, one of the most populous states in the nation, also continues to be one of
4 the fastest growing. Over the past decade, FPL added an average of about 86,000
5 new customers each year. FPL is projecting an annual average increase of
6 approximately 85,000 new customers for the next fourteen years. In addition,
7 electric usage per FPL customer has increased by approximately 30% over the
8 past 20 years. As FPL witness Green explains in his testimony, FPL also projects
9 continued significant growth in energy usage per customer over the next decade.
10 Despite administering one of the most successful energy conservation programs in
11 the country, and a focus on developing renewable energy, this growth in demand
12 for electricity has necessitated and will continue to necessitate that, on average,
13 FPL build one large (i.e., 650 MW) power plant, or purchase an equivalent
14 amount of power every year, along with constructing the transmission and
15 distribution infrastructure needed to deliver the power to customers. This effort
16 requires a massive commitment of financial and other resources.

17
18 Additionally, siting electric infrastructure is a continuing challenge. Very early
19 on in our planning and siting process FPL makes considerable effort to listen to
20 the concerns of members of the community regarding the location of electric
21 infrastructure and explore alternative locations. Siting new plants is a complex
22 process involving the study of a significant amount of information and selecting
23 the site that, all things considered, makes the most sense for FPL customers.

1 Working through this process is very difficult, especially in such a high growth
2 environment as Florida, with development occurring throughout much of the state
3 and with fewer and fewer sites and corridors from which to serve that growth.

4

5 Similarly, many people continue to have concerns about the impact of power
6 plant emissions, despite the fact that FPL has invested billions of dollars in clean
7 sources of energy such as natural gas and in power plant emissions control
8 equipment, resulting in emissions rates of CO₂, NO_x and SO₂ that are among the
9 lowest in the electric utility industry.

10

11 Florida, of course, has no available native fossil fuel resources for the production
12 of electricity, which further exacerbates the challenges described above, because
13 it necessitates the development or expansion of fuel delivery systems into the
14 state.

15

16 I know of no utility in the country that must plan for the rate and scale of growth
17 we have in Florida under such challenging circumstances.

18 **Q. Have these factors affected FPL's fuel mix?**

19 A. Yes. As indicated by FPL witness Silva, in 2006 FPL's fuel mix was as follows:
20 natural gas (50%); nuclear (21%); coal (18%); fuel oil (9%); and other sources
21 (2%). Proportionately, the two largest contributors in FPL's generating fleet are
22 natural gas and nuclear generation. For several years, natural gas has been the
23 fuel of choice for both peak and new base load power generation projects in the

1 U.S. The fuel itself is clean and has been readily available; the power generation
2 technology is well understood, proven reliable and thermodynamically efficient;
3 and the typical combined cycle plant has relatively short development and
4 construction times, allowing for flexibility in planning and the ability to meet
5 changing demand forecasts. Thus, for many years, highly efficient natural gas-
6 fired combined cycle plants dominated all others in economic comparisons.
7 Nuclear power, a safe, emission-free source of electric power with low operating
8 costs, also has been an important part of FPL's fuel mix, today accounting for
9 about one-fifth of the power FPL generates. But that percentage will continue to
10 decline without the addition of new nuclear generation.

11 **Q. Please describe the need for fuel diversity, particularly as it relates to FPL's**
12 **fuel mix.**

13 A. Until fairly recently, natural gas was a relatively inexpensive fuel. Unfortunately,
14 the relative price of natural gas has increased significantly over the last several
15 years, and, as FPL witness. Yupp indicates, the fundamentals of supply and
16 demand suggest that it is likely to increase further and that price volatility will
17 continue to be a strong characteristic of this market. More specifically, FPL
18 witnesses Yupp and Silva will testify:

- 19 • In light of the Commission's decision regarding the FPL Glades Power Park
20 project, by 2021, the proportion of natural gas-fired produced electricity could
21 be as high as 75% of total electricity delivered to FPL's customers, while the
22 contribution of nuclear could decrease to 16%. (Silva)

- 1 • Natural gas is currently delivered into Florida from the U.S. Gulf Coast on-
- 2 shore and off-shore regions via the Florida Gas Transmission (FGT) and
- 3 Gulfstream Natural Gas System (Gulfstream) pipelines and from the
- 4 regasification of imported liquefied natural gas (LNG) at the Elba Island,
- 5 Georgia terminal via the Cypress pipeline. While the FGT and Gulfstream
- 6 infrastructure has provided a high level of reliability over the years, the
- 7 demands on both pipelines have continued to grow. FGT is currently fully
- 8 subscribed and by mid-2009 Gulfstream will be fully subscribed. Even with
- 9 the planned expansions of the Cypress pipeline, the addition of incremental
- 10 natural gas-fired generation will likely require an expansion of the gas
- 11 transportation infrastructure in the state. (Yupp)
- 12 • Expansion of the existing pipelines to meet additional demand will not help
- 13 reduce the vulnerability to production curtailments due to natural disasters
- 14 such as hurricanes. (Yupp)
- 15 • As more natural gas-fueled generation is added, the need to consider
- 16 alternatives to maintain reliability of the gas supply will become imperative.
- 17 These alternatives could include the addition of a new interstate pipeline,
- 18 additional underground natural gas storage, on-site LNG storage facilities, and
- 19 identifying alternate supply sources, including access to new producing
- 20 regions as well as the addition of LNG. LNG imports are projected to
- 21 increase to meet U.S. natural gas demand growth from approximately 1.6
- 22 billion cubic feet (BCF) per day in 2006 to approximately 14.3 BCF per day
- 23 by 2020. By 2020, as demand for natural gas grows, it is projected that LNG

1 will account for approximately 20% of the total U.S. natural gas supply.
2 However, it is important to note that to the extent LNG supply imported from
3 the oil producing regions of the middle east or other volatile regions becomes
4 a greater percentage of total U.S. natural gas supply in the future, the risks
5 associated with foreign supply fuel sources will become more prevalent in the
6 overall U.S. natural gas picture. (Yupp)

- 7 • Although it is impossible to predict future fuel prices with certainty, based on
8 current fuel price forecasts the exclusive addition of natural gas-fueled
9 generation in the future would likely result in more volatile and higher fuel
10 costs over time. (Yupp, Silva)

11 **Q. How will Turkey Point 6 & 7 help with fuel diversity?**

12 A. Nuclear power is an important part of a fuel-diverse resource mix. This is
13 particularly evident if coal-fired generation is not viewed as an acceptable
14 resource option at this time in the state of Florida, because nuclear power is the
15 only potentially viable solid-fuel option to natural gas-fired units. As FPL
16 witnesses Yupp and Silva testify, Turkey Point 6 & 7 can play an important role
17 in reducing FPL's and its customers' exposure to natural gas price volatility and
18 to potential interruptions in the availability of natural gas supply, which might
19 otherwise lead to temporary power curtailments.

20 **Q. FPL has indicated its public support for various efforts to address climate**
21 **change and curb GHG emissions. Are these actions consistent with FPL's**
22 **proposal to construct Turkey Point 6 & 7?**

1 A. Yes. FPL's central view on this matter is that it is time for this nation to move
2 forward with a mandatory, economy-wide, market-based GHG emission reduction
3 program. At FPL, we have built a generation portfolio that includes substantial
4 amounts of low and non-GHG emitting generation. In fact, FPL and its parent
5 company, FPL Group, Inc., have been recognized as environmental leaders in the
6 utility industry, with emissions rates for NO_x, SO₂ and CO₂ among the lowest of
7 their peer companies nationwide. This places FPL in a better position to face
8 stricter environmental requirements. New nuclear generation is simply an
9 extension of this philosophy. As I noted above, nuclear power will be a necessary
10 part of any plan that seeks to reduce GHG emissions.

11 **Q. Please discuss the importance of nuclear generation to the objective of**
12 **reducing GHG emissions in Florida.**

13 A. Clean energy will be an important part of Florida's and FPL's energy future,
14 particularly with the prospect of significant regulation of GHG emissions,
15 including potential CO₂ reduction requirements. While some renewable
16 generating sources have zero emissions, others do not. And, as noted by FPL
17 witness Reed and others, none of the renewable resources available today or in the
18 foreseeable future can be considered to provide baseload capacity on a
19 sufficiently large scale to avoid the need that would be met by Turkey Point 6 &
20 7. Indeed, nuclear energy is the only baseload generation technology available in
21 Florida with zero GHG emissions. As shown by FPL witnesses Kosky and Sim,
22 the addition of Turkey Point 6 & 7 will reduce FPL's already low CO₂ emissions
23 by about 7 million tons (10%) as compared to adding combined cycle units, and

1 by about 17.5 million tons (21%) as compared to adding integrated gasification
2 combined cycle (IGCC) units. Therefore, as FPL and other utilities across this
3 high growth state face the need to add baseload generating units to meet
4 customers' needs, nuclear energy in general, and the addition of Turkey Point 6 &
5 7 in particular, will be essential if meaningful reductions in CO₂ or other GHG
6 emissions are to be achieved.

7 **Q. Please summarize FPL's position on renewable energy sources, its experience**
8 **in serving customers with renewable energy and the Company's current**
9 **efforts to procure and develop new renewable sources.**

10 A. FPL supports serving customers with energy from renewable resources to the
11 maximum extent feasible. FPL began serving customers with renewable energy
12 in 1980. Today, FPL purchases more than 300 MW of power from renewable
13 resources yearly and has asked for proposals to add more. In addition to serving
14 customers with purchased renewable energy, FPL is actively working on
15 developing wind, solar and other renewable energy sources in the state of Florida.
16 FPL witness McBee discusses FPL's efforts in greater detail, including the
17 Company's recent announcement of a major solar energy initiative in Florida
18 which is expected to result in installation of up to 300 MW of solar thermal
19 generation capacity at one of its existing power plant sites.

20
21 Also, as discussed in more detail by FPL witness Silva, during 2007, FPL
22 conducted a renewable energy request for proposals that contained flexible terms
23 and no restriction on price or quantity. The request attracted national interest

1 from potential bidders. As a result, FPL received proposals from five bidders
2 totaling 144 MW of firm capacity, plus a proposal for supply of 100 MW of non-
3 firm capacity from technology under development based on harnessing ocean
4 current energy. FPL is working to add these newly proposed renewable resources
5 to the portfolio serving FPL's customers.

6 **Q. Does FPL's support for the expansion of its nuclear generating capacity**
7 **displace its support for the development of new and improved sources of**
8 **renewable generation?**

9 A. No. As FPL witnesses Silva, Sim and Reed indicate, there is ample room within
10 FPL's supply portfolio for all of the viable renewable energy ideas that can be
11 brought forward to meet the growing needs of our customers. But these resources
12 will not displace the need for a large addition of baseload capacity in the
13 referenced time frame.

14 **Q. Please briefly summarize FPL's record of nuclear operations in the state of**
15 **Florida.**

16 A. As FPL witness Stall discusses more extensively in his testimony, the
17 performance of FPL's nuclear operations has been excellent, ranking among the
18 best in the United States in both safety and reliability. All four of the Company's
19 units have received license extensions from the NRC. In short, we have the
20 capabilities and expertise to operate new nuclear units that will produce
21 significant benefits for our customers.

1 **Q. What are some of the benefits to FPL customers that have resulted from**
2 **FPL's nuclear units?**

3 A. FPL customers have derived significant benefits as a result of FPL's effective
4 operations of its nuclear units. As FPL witness Silva indicates, power from the
5 nuclear units have the lowest energy cost on FPL's system. This means that
6 whenever nuclear energy is available to serve customers, it displaces more
7 expensive fossil fuels energy costs and air emissions. The high availability rate of
8 FPL's nuclear units means that they represent a substantial percentage of baseload
9 capacity in FPL's system. In fact, as FPL witness Yupp testifies, over the period
10 from January 2000 through July 2007, FPL's nuclear units have saved customers
11 \$8.7 billion in fuel costs compared to natural gas and oil. Additionally, FPL's
12 total system fuel costs experienced less volatility as a result of a portion of these
13 total system fuel costs coming from stable, low-cost nuclear generation.

14 **Q. What tangible environmental benefits has FPL's use of nuclear generation**
15 **produced?**

16 A. As a "non-emitting" technology, nuclear generation on FPL's system has avoided
17 large quantities of emissions over the years. In fact, as shown by FPL witness
18 Kosky in his testimony, FPL's nuclear units in 2006 have avoided 20,400 tons of
19 NO_x, 20,100 tons of SO₂ and 15,282,100 tons of CO₂ compared to what otherwise
20 would have been emitted using fossil fuels, an overall air emissions reduction of
21 about 30%.

1 **Q. You referred earlier to significant challenges in constructing a nuclear power**
2 **plant. Please elaborate on those challenges.**

3 A. Although FPL strongly recommends moving forward with this Project to add
4 nuclear generation in the 2018 – 2020 time frame, it is imperative that the
5 Commission and all constituents in this process understand that this endeavor will
6 be an enormous undertaking, with significant hurdles and challenges, some of
7 which cannot even be anticipated at this time. Such risks will reside in almost
8 every aspect of this Project, including licensing, contracting and procurement,
9 labor, construction, financing, as well as in the economic factors that underlie the
10 actual decision to proceed. Such economic factors, as described by FPL witnesses
11 Silva, Sim, Yupp and Kosky, include fuel costs, the cost of alternative forms of
12 generation, and GHG regulation.

13

14 In this regard, we, and certainly our investors, are mindful of the challenges and
15 experiences of the last round of nuclear construction in this country, largely
16 driven by the regulatory and industry response to Three Mile Island, the legacy of
17 which is monumental. It is noteworthy that at the time of Three Mile Island, 116
18 units were under construction. Sixty-six of those units were subsequently
19 cancelled. The other 50 were completed but with an average delay of 6.3 years.
20 Most significantly, no new plants have been ordered since 1978.

21

22 FPL witness Reed discusses the electric utility industry and, in particular, the
23 regulatory experience at some length in his testimony. In addition to what Mr.

1 Reed describes, I will note two specific aspects of that experience as it relates to
2 the cost increases that were experienced almost universally across the industry as
3 utilities completed the construction of nuclear units. First, in the post-Three Mile
4 Island world, companies were required to make significant design changes
5 deemed necessary by the NRC and other regulatory bodies. These imposed
6 significant incremental costs and delays on projects. Further, utilities faced much
7 higher than anticipated escalation charges due to unexpectedly higher rates of
8 inflation and cost of capital as well as to the extended construction schedules.

9
10 Also, while there is strong public and governmental support for moving forward
11 with developing a new generation of nuclear units, at the same time, developing a
12 new generation of nuclear units will almost certainly engender substantial, intense
13 opposition from various quarters that remain resolutely opposed to nuclear power,
14 regardless of the significant GHG-reducing and fuel diversity benefits it offers. It
15 is no secret that as a tactical matter opponents of nuclear generation are likely to
16 seek to cause as many delays as possible in all aspects of the process, with the
17 eventual goal that projects will be dropped, due to a loss of governmental,
18 company and/or investor support. Such delays will result in uncertainty as to
19 schedule, cost and other dimensions of developing new nuclear units.
20 Unfortunately, litigation and litigation costs will be a part of the process and cost
21 of constructing new nuclear generation.

1 In summary, the combination of significant Project risks, the industry and
2 regulatory experiences during the last round of nuclear construction, and the
3 almost certain and intense opposition to nuclear-powered generation that will be
4 presented by certain groups in this country certainly are significant challenges for
5 any utility considering whether to pursue the addition of new nuclear generation.

6 **Q. Given all of the challenges, why does FPL recommend moving forward with**
7 **the Project?**

8 A. While it is important to recognize the challenges that the Project will face, I also
9 want to underscore FPL's support for moving forward as a means to preserve the
10 option to add nuclear generation in the 2018 – 2020 time frame, and to realize all
11 of the associated benefits for customers. Based on everything that we know
12 today, it is the best resource option to provide needed baseload generating
13 capacity, improve fuel diversity, reduce Florida's dependence on fuel oil and
14 natural gas, and contribute toward meaningful reductions in GHG emissions.
15 Other FPL witnesses in this case, including Messrs. Scroggs, Diaz, Silva and
16 Reed, address these issues in detail, but I have listed below a few key factors that
17 allow FPL to recommend proceeding with the development of this Project at this
18 time:

- 19 ● Non emitting characteristic of nuclear generation as a baseload resource
20 addition in a CO₂-constrained environment;
- 21 ● FPL's economic evaluation of the cost-effectiveness of nuclear as a
22 resource option;
- 23 ● Improved NRC approval processes;

- 1 ● General expectation that we will not see a confluence of the same kinds of
- 2 factors that led to the extreme cost increases in during the last round of
- 3 nuclear construction;
- 4 ● Step-wise approach that will permit annual reviews of the projected costs
- 5 and system economics for such a plant pursuant to the Nuclear Power
- 6 Plant Cost Recovery Rule;
- 7 ● General support of political leadership;
- 8 ● Initial indications through legislation and administrative rulemaking of
- 9 governmental and regulatory support for the expansion of nuclear
- 10 generating capacity; and
- 11 ● Expectations that the Nuclear Power Plant Cost Recovery Rule will be
- 12 applied appropriately.

13 The failure of any one of these factors at any time during the process could
14 significantly shift the perspective of FPL and its investors regarding the merits of
15 proceeding with the Project. Frankly, active and consistent governmental and
16 regulatory support will be imperative to maintain the course of the Project and to
17 help bridge any challenges that undoubtedly will arise along the way. Of course,
18 the Commission itself also will have the right to review and revisit the viability of
19 the Project on an annual basis through the annual review process instituted under
20 the Nuclear Power Plant Cost Recovery Rule.

1 **Q. What governmental and regulatory support will be required for this project**
2 **to be completed?**

3 A. Any utility that undertakes to construct new nuclear generating facilities will
4 require active and ongoing regulatory and other governmental support for such a
5 project. FPL witness Reed addresses this in some detail in his testimony.

6
7 A fundamental consideration underlying this and many other regulatory matters
8 that will be heard by the Commission over the next few years is that the cost to
9 provide electric service is increasing. We are living in a world with (i) increasing
10 energy demands compared to relatively static pools of fossil fuel resources --
11 resources that are not natively available in the state of Florida; (ii) increased
12 competition for labor, major equipment, and all of the other parts and raw
13 materials that are needed to construct generating units; and (iii) a heightened
14 concern and focus regarding the prospect of global warming and the need for
15 reductions in CO₂ and other GHG emissions leading to, among other things, the
16 introduction of more high cost renewable resources into the energy production
17 mix. Of course, any one of these factors alone puts upward pressure on the cost
18 of electric service. But these are the realities we face at the same time we at FPL
19 must continue to build the necessary infrastructure to meet the growing demands
20 for electricity in the state of Florida, whose population and economy are
21 expanding at levels well above the national average.

1 Taking steps now to preserve the option of nuclear generation as a potentially
2 important resource addition for FPL's customers and Florida's energy future will
3 entail significant risks and will involve substantial costs. Therefore, to the extent
4 that utilities and their investors are willing to make such large investments in
5 these resource options, it is predicated only upon the expectation that government
6 in general, and regulators in particular, recognize current market imperatives, and
7 the reality of price increases for utilities to continue to provide adequate electric
8 power to meet the needs of a growing economy while also achieving significant
9 reductions in GHG emissions. It will be very important during this process that
10 government and regulators begin to educate customers regarding the price
11 increases that will be required to support important resource options, including
12 both nuclear and renewables, necessary to secure Florida's energy future. It will
13 be equally important that we are able to work collaboratively with the
14 Commission and other stakeholders to realize the benefits available through the
15 addition of new nuclear generation.

16
17 As a general proposition, if utilities and investors perceive any abnormal or
18 unexpected regulatory risk associated with these significant, long-lived
19 investments, such as a regulator failing to apply or otherwise misapplying the
20 concept of prudence, including the use of hindsight in assessing decisions,
21 misinterpreting cost recovery rules, or if the process becomes overly adversarial
22 in nature, few if any nuclear projects will be completed. This would result in a
23 loss of the associated benefits of fuel diversity, lower system reliability, and

1 higher CO₂ and other GHG emissions. The investment and the associated risk
2 simply will be perceived by utilities and their investors as too great to warrant
3 moving forward. If the Commission has any reasonable doubts about the wisdom
4 of proceeding with the Project as proposed, taking into account the risks and costs
5 involved, it would be far preferable to have that communicated now and for the
6 Commission to deny the request for a determination of need. While such a result
7 is contrary to FPL's recommendation, I feel obliged to make this point in order to
8 clearly underscore the importance of governmental and regulatory support on a
9 project of this size and complexity.

10 **Q. Should the Commission grant FPL's request for a determination of need for**
11 **Turkey Point 6 & 7?**

12 A. Yes. Granting the determination of need under the provisions of Section 403.519,
13 F.S., and Rule 25-22.081, F.A.C., applicable to new nuclear plants will represent
14 the first, crucial step in a process that will maintain the possibility of new nuclear
15 capacity being added to the FPL generating fleet starting in 2018. FPL will retain
16 substantial flexibility to adjust the actual development and construction path in
17 light of additional information likely to be learned in future years; further, the
18 Commission will retain the ability to review and evaluate future decisions
19 contemporaneously, thus ensuring that the final result is prudent and in
20 customers' long-term best interests.

21
22 While it is impossible for any single technological solution to be economically
23 preferred in all situations, FPL's economic analysis shows a wide range of

1 scenarios in which the addition of new nuclear capacity will provide large direct
2 economic benefits to customers, as well as maintaining fuel diversity and system
3 reliability for our customers for the period beginning 2018, and achieving
4 meaningful reductions in GHG emissions. The Commission should approve
5 FPL's request for a determination of need and, in so doing, indicate its strong
6 support for this Project.

7 **Q. Are you asking for the Commission to do more than simply grant a**
8 **determination of need in this case?**

9 A. Yes. If the Commission decides to grant a determination of need in this case, FPL
10 is requesting that the order reflect strong support for the Project, affirming the
11 importance of taking steps now to preserve nuclear as a resource option to meet
12 needs as early as 2018, acknowledging the risks and costs associated with a
13 project of such magnitude, and clearly indicating the importance of, and
14 Commission's intent to provide, continued regulatory support throughout the
15 process. In this regard, FPL also has explicitly requested that the Commission
16 confirm the appropriateness of FPL incurring obligations and making advance
17 payments for long-lead procurement items that are reasonably necessary to
18 preserve the earliest practical deployment schedule for the Project. Further, we
19 are asking that the Commission confirm that such payments are properly
20 characterized as "pre-construction costs," to be recovered pursuant to the Nuclear
21 Power Plant Cost Recovery Rule.

22 **Q. Does this conclude your direct testimony?**

23 A. Yes.

1 BY MR. LITCHFIELD:

2 Q Mr. Olivera, have you prepared a summary of your
3 testimony today?

4 A I have.

5 Q Would you provide that to the Commission?

6 A I will; thank you.

7 Chairman Carter, Commissioners, thank you for the
8 opportunity to address you today. Our projections by the year
9 2020 show an overall system demand for electricity that it will
10 grow by about 40 percent, and that equates to more than
11 8,000 megawatts. We will meet that need with a combination of
12 fossil generation, renewable energy, conservation, and load
13 control programs. And subject to your approval, nuclear
14 generation up to a little bit over 3,000 megawatts of new
15 nuclear generation.

16 There are several reasons why nuclear is the right
17 option for our customers and for our state. It reduces our
18 emissions rate significantly, and it is an integral part of our
19 strategy to reduce greenhouse gases. It provides badly needed
20 fuel diversity in a system that is already more than 50 percent
21 dependent on natural gas. Today we only have two options for
22 base load capacity; more combined cycle natural gas plants or
23 new nuclear plants. And of the two, only nuclear will help us
24 mitigate the price volatility of natural gas. It will also
25 enhance our overall system reliability by not increasing our

1 dependency on the two natural gas pipelines that come into the
2 state.

3 Nuclear will also reduce our country's dependence on
4 fuel sources from the Middle East and other volatile regions in
5 the world. I want to reassure this Commission that pursuing
6 this strategy does not, in any way, detract from our focus from
7 developing more renewable technologies and aggressively
8 pursuing energy conservation and load management programs.
9 These will all be a significant and growing part of our energy
10 mix in the future. But these efforts are not enough to meet
11 all of our customers' needs, so we also need to pursue nuclear
12 generation.

13 The strategy does have greater risks than any other
14 proposal that we have brought to this Commission in recent
15 times. There are significant hurdles and challenges in almost
16 every aspect of project development and construction, but we
17 will have an opportunity to review annually with you the
18 projected cost and system economics, an approach that you
19 developed pursuant to the nuclear power plant cost-recovery
20 rule, and one that has given us much comfort in moving ahead
21 with this project.

22 Given all the uncertainty that we face in developing
23 and constructing this plant, we are asking not just for your
24 approval for need determination, but your acknowledgment that
25 we are taking the right steps, that there are significant risks

1 and costs associated with a project of such magnitude, and your
2 intention to provide --

3 CHAIRMAN CARTER: One moment, please. We're having
4 some technical difficulties.

5 (Off the record.)

6 THE WITNESS: Continue?

7 CHAIRMAN CARTER: Yes, sir.

8 THE WITNESS: I'll just -- you know, given all the
9 uncertainty that we face in developing and constructing this
10 plant, we are asking --

11 CHAIRMAN CARTER: Excuse me. Just kind of for the
12 flow, you said there were two options, two things that you were
13 asking the Commission, would you just start there. One was the
14 approval of the -- does that help you with your train of
15 thought?

16 THE WITNESS: It's not a problem. This is when I
17 started to talk about --

18 CHAIRMAN CARTER: What you are asking the Commission
19 for. You said one was approval of this.

20 THE WITNESS: Yes. We're asking not just for
21 approval for the need determination, but really your
22 acknowledgment that we are taking the right steps, that there
23 are significant risks and costs associated with a project of
24 this magnitude, and your intent to provide continued regulatory
25 support for what is likely to be a ten-year effort. In effect,

1 first time I have ever cross-examined a witness.

2 CHAIRMAN CARTER: Excuse me. Could you just bring
3 your mike a little bit closer to you?

4 MRS. KRASOWSKI: Sure.

5 CHAIRMAN CARTER: There we go, that's much better.

6 MRS. KRASOWSKI: Thank you.

7 BY MRS. KRASOWSKI:

8 Q On Page 2, Line 19 of your testimony, what are your
9 claims of firm capacity need based upon?

10 A They are based on our forecast of demand. And Mr.
11 Silva, who will follow me as a witness, will be able to go into
12 a lot of detail about how that forecast is derived.

13 Q What is the date of the forecast? Like, when was the
14 forecast made?

15 A I can't give you an exact date off the top of my
16 head. I believe the forecast we filed in -- it would be
17 probably early '07, but I can't give you with certainty. And I
18 would defer the specific date to Mr. Silva.

19 Q Thank you. On Page 3, Lines 1 through 7, do you have
20 an update on the megawatt size of the plant that you are
21 proposing?

22 A The size of the megawatts that we are proposing will
23 ultimately depend on the technology that is chosen. And I
24 believe we've talked about the Westinghouse technology which is
25 roughly 1,100 megawatts per unit versus GE technology, and

1 there are two sizes for that. So that is when we talk about in
2 the filing the size of the units, we really bracket it with the
3 two technologies that we have been looking at very closely.

4 Q So you have not come to a decision on which kind of
5 plant you are going to be using?

6 A We have not made a decision with regards to the
7 specific design that we are going to be using which affects the
8 size of the unit.

9 Q Okay. Let's see just a minute. Let me back up here.

10 It is my understanding that in -- is that Issue 9?

11 In one of the issues, Issue 7, FPL is requesting that
12 preconstruction costs -- no? Excuse me. Sorry.

13 Issue 10, now. Sorry. That preconstruction costs be
14 permitted to buy two vessels, or be permitted to get in the
15 queue to buy two vessels in Japan to be used in the nuclear
16 power plant, and that they were for a Westinghouse --

17 CHAIRMAN CARTER: I think that's Issue 5.

18 MRS. KRASOWSKI: Thank you very much.

19 CHAIRMAN CARTER: No problem. No, Issue 9.

20 MRS. KRASOWSKI: Issue 9. I was right to begin with.

21 BY MRS. KRASOWSKI:

22 Q That they are asking for preconstruction costs to be
23 collected for two vessels that would be used in a Westinghouse
24 1,001 megawatt plant in the AP 1000?

25 MR. LITCHFIELD: Mr. Chairman, may I ask that the

1 witness be allowed to read the statement of Issue 9 before he
2 answers the question?

3 CHAIRMAN CARTER: That will be fine. Do you have a
4 copy?

5 MR. LITCHFIELD: I do.

6 CHAIRMAN CARTER: Okay. Just one moment.

7 THE WITNESS: I have a copy. Issue 9. I haven't
8 read it, but I have a copy.

9 CHAIRMAN CARTER: Okay. Do you feel comfortable
10 answering the question? Or, Mrs. Krasowski, had you finished
11 your question?

12 BY MRS. KRASOWSKI:

13 Q Well, my question was, I guess, have you seen Issue
14 9?

15 A I'm familiar with the issue, yes. But I can't always
16 correlate the number to the issue off the top of my head. It
17 happens after 50.

18 Q But, as you said before, is it true that you have not
19 made a decision on what kind of design plant you were going to
20 use?

21 A We have not made a final decision with regard to the
22 technology.

23 Q Thank you. Okay. Thank you.

24 All right. On Page 5, Lines 17 through 18, where you
25 say that, likewise, this Commission, which is the PSC, has

1 encouraged the development of nuclear generation adopting the
2 nuclear power plant cost-recovery rule.

3 Was this adoption of the NPPCR rule required by
4 Florida Statutes?

5 A I'm sorry, could you repeat your question?

6 Q Okay. Was the adoption of the Nuclear Power Plant
7 Cost-Recovery rule required by Florida Statutes; was it
8 required that the PSC adopt those?

9 A I'm sorry, I'm having trouble with your question.

10 CHAIRMAN CARTER: Let me see if I can help out.

11 MRS. KRASOWSKI: I'll rephrase.

12 CHAIRMAN CARTER: Okay. Good.

13 BY MR. KRASOWSKI:

14 Q Page 6 at Line 5, where you state that the question
15 was have Florida policymakers also recognized new nuclear power
16 as an important element in the effort to reduce greenhouse
17 emissions, particularly carbon dioxide? And you say, yes,
18 Governor Charlie Crist recently signed Executive Order Number
19 07-127 targeting significant reductions in levels of greenhouse
20 gases.

21 Does this executive order pertain to more than the
22 departments under his control, do you know?

23 A I think you are asking me a legal question whether
24 the order, if I interpret your question, is does the order --
25 I'm not sure, you are going to have to restate the question.

1 MRS. KRASOWSKI: Well, I'll drop that one for now,
2 then.

3 BY MRS. KRASOWSKI:

4 Q On Page 7, Lines 9 through 14, how do you propose to
5 reduce the carbon dioxide levels before the nuclear plant is
6 on-line, if it is, indeed, built?

7 A Today, we have a very clean fleet. When you look at
8 our emissions profile, we have one of the cleanest emission
9 profiles of not just Florida, but anywhere in the United
10 States. So how much action we have to take will depend on how
11 the rules are drafted. If the rules recognize it has to be
12 some percentage of where we are today, then that means we would
13 have to reduce further, although I have often made the analogy
14 that it is a little bit like going to the skinny person and
15 asking them to lose, you know, 10 percent of their weight, as
16 opposed to a fat person, meaning utilities that today have a
17 lot of emissions. And for them to reduce their emissions by 10
18 percent it's a lot easier than a company like ours that is
19 already very efficient.

20 So, first, it is premised on that. We have modeled
21 internally some of the implications of the climate change
22 orders, and we believe we can meet them largely by staying on
23 course, the things we are already planning on doing. More
24 energy efficiency, more conservation, greater use of
25 renewables.

1 Our fleet has continued to get better in emissions
2 through all the natural gas combined cycle plants that we have
3 added. We added Turkey Point 5, we have West County 1 and 2
4 under construction, so we have had, really, for a long time a
5 program that has been upgrading our fleet, and at the same time
6 improving the efficiency of our plants.

7 So we feel good about the plan we have. I think the
8 things that we have executed put us on a good glide path toward
9 achieving those goals. And, certainly, the first goal whether
10 it is 2017 or a 2020 goal relative to the 2000 levels, which
11 is, I think, the specific part of the order that you are
12 referring to, we think that those actions will get us very
13 close to those targets.

14 Now, the wild card is going to be what happens in
15 federal legislation. And, frankly, I think it's anybody's
16 guess how that is going play out right now.

17 Q Thank you. That was going to be my next question.

18 On Page 10, Lines 14 through 17, you mention a
19 Bisconti Research survey, and you said a survey conducted in
20 July through August of 2007. Are you sure that that was
21 conducted in July through August 2007? I have a U.S. Public
22 Opinion on Nuclear Energy Bisconti Research that was published
23 in October of 2007, and I'm wondering if it might be the same
24 that you are speaking about?

25 A I don't know which one, specifically, you are

1 referring to, but the survey that I referenced in my testimony,
2 it's entitled U.S. Public Opinion about Nuclear Energy, it is
3 dated September 2006 by Bisconti Research, Incorporated. It
4 was conducted for the Nuclear Energy Institute, and I would be
5 happy to put this as an exhibit or share that with you if you
6 would like.

7 Q On Page 10, on Line 14, it says a similar survey
8 conducted in July through August 2007 by Bisconti Research, and
9 then it goes on to say that 71 percent of persons -- and I
10 won't finish reading that. But could we show you the Bisconti
11 Research Public Opinion on Nuclear Energy 2007 that we have
12 that was produced by Bisconti Research to see if that is,
13 indeed, the survey?

14 CHAIRMAN CARTER: Do you plan on asking him questions
15 about the survey?

16 MRS. KRASOWSKI: Yes.

17 CHAIRMAN CARTER: Okay. We'll have to be careful
18 here. I mean, he is referring -- you're going to ask him
19 whether or not he referred to it, and I don't have any
20 information on that, but we'll just be careful, okay.

21 MRS. KRASOWSKI: Commissioner Carter --

22 CHAIRMAN CARTER: You can show it to him.

23 MRS. KRASOWSKI: First, we would just like to
24 determine that this is the survey that he is talking about.

25 CHAIRMAN CARTER: One moment, and let his attorney

1 look at it, as well.

2 MR. LITCHFIELD: And, Commissioner Carter --

3 CHAIRMAN CARTER: Mr. Litchfield.

4 MR. LITCHFIELD: -- we have a copy of the survey that
5 is referenced in his testimony.

6 CHAIRMAN CARTER: Why don't we do this, then. Why
7 don't we just pull a copy of the survey that Mr. Olivera refers
8 to in his testimony, and maybe that will kind of shorten the
9 process, and then you will know exactly what he talked about.
10 So, Mr. Litchfield, Mr. Butler, why don't we just do that?
11 That will help the process move along a little smoother. Do
12 you have more than one? Maybe we can have one for the witness
13 and one for the Krasowskis, as well. Is it the same?

14 THE WITNESS: I'm sorry, I can't tell right off the
15 top.

16 CHAIRMAN CARTER: Why don't you use the one that your
17 lawyers gave you and that way you will have the one that you
18 referred to. And then we can kind of move from there. And,
19 Mr. Butler and Mr. Litchfield, do you have another copy that
20 you can share with the Krasowskis of that report?

21 MR. LITCHFIELD: Well, I believe we may, because Mr.
22 Olivera may already have a copy, in which case we would have
23 two.

24 CHAIRMAN CARTER: Let's verify that. Let's just take
25 a moment.

1 THE WITNESS: I apologize, Mr. Chairman, a lot of
2 different surveys and a lot of data.

3 CHAIRMAN CARTER: Okay. Before she gets going again,
4 let me ask you, Mr. Butler, is that the same document so we
5 don't have to --

6 MR. BUTLER: The Krasowskis now have a copy of what
7 Mr. Olivera referred to in his testimony. It doesn't look like
8 that is the same thing that they handed out a minute ago, and
9 that was kind of what we were trying to confirm.

10 CHAIRMAN CARTER: Mrs. Krasowski, the document that
11 he refers to in his testimony is what they just provided you
12 and you can ask him questions based upon that document.

13 MRS. KRASOWSKI: We are seeing if the questions match
14 up, are the same.

15 (Pause.)

16 MRS. KRASOWSKI: All right. So, the survey which Mr.
17 Olivera refers to is different than the recent survey that we
18 have. So we won't ask any more questions on it.

19 CHAIRMAN CARTER: Okay. That's fine.

20 MRS. KRASOWSKI: Thank you.

21 BY MRS. KRASOWSKI:

22 Q On Page 13, and I believe it is Lines 7 through 8.

23 A I'm sorry, did you say 13?

24 Q Yes. Page 13, Lines 7 through 8. You state that
25 nuclear power, a safe, emission free source of electric power

1 with low operating costs, also has been an important part of
2 FPL's fuel mix. Mr. Olivera, when you say emission free
3 source, can you explain that, what you mean by that?

4 A I am referring to nuclear power, because nuclear has
5 zero emissions. So it has been an important part of our mix.
6 Certainly our customers have benefited greatly from the lower
7 variable costs associated with nuclear power.

8 Q Mr. Olivera, when you say nuclear power, are you also
9 including the nuclear fuel cycle in that or are you just
10 including the plant operations and what comes out of as far as
11 greenhouse gases and CO2 that comes out of the plant?

12 A There are no greenhouse gases or carbon dioxide that
13 is emitted by a nuclear plant.

14 Q Would you agree, though, that there is carbon dioxide
15 and other greenhouse gases that are emitted in the nuclear fuel
16 cycle which includes the milling, the mining, and enrichment of
17 uranium that is used in the plant?

18 A I'm sure there are some emissions during part of that
19 process, but it is a very small piece of the equation. I think
20 all of us today driving here emitted some CO2, so whenever you
21 have human beings involved in the process, I guarantee you you
22 can make an argument that there is going to be some CO2
23 emitted.

24 Q Would you admit that during the nuclear fuel cycle,
25 which does include the mining, milling, and enrichment of

1 uranium, that there are almost -- well, there are as much
2 carbon dioxide and greenhouse gases emitted as in a small gas
3 plant?

4 A I would not agree to that. I think I would want to
5 see your analysis and data.

6 Q Okay. Another question on emission free source.
7 What other kinds of emissions, not counting greenhouse gases
8 and carbon dioxide, which is a greenhouse gas, are emitted in
9 the operation of a nuclear power plant?

10 A I think I believe that I said earlier that when a
11 nuclear plant is in operation there are virtually no greenhouse
12 gases emitted. It is a zero emissions environment.

13 Q When I am asking this question, I'm not asking about
14 greenhouse gases. Now I am asking about the fission gases and
15 the nuclides and other things that are released in a nuclear
16 power plant in their emissions. Can you comment on those? Do
17 you know what those are?

18 A When you say emissions, are you asking -- are you
19 implying that these are emissions that are made into the
20 environment?

21 Q Yes.

22 A They are almost negligible, and I am certainly not an
23 expert on the nuclear chemical reaction, and I think we have
24 witnesses that are far more qualified than I am to talk about
25 that. Mr. Stall and Mr. Diaz. But there are virtually no

1 emissions that go into the atmosphere or the environment if
2 that is the question, and I'm not completely clear if that is
3 your question.

4 Q Well, in your statement on Page 13 on Line 7 you say
5 that nuclear power, a safe, emission free source of electric
6 power, and that is not the case. Okay. Well, I guess they
7 call the emissions effluent in a nuclear power plant, is that
8 correct? All right. Well, if you don't know exactly what is
9 emitted from a nuclear power plant, then how can you say that
10 it is emission free?

11 A I didn't say that I didn't know, I said that there
12 were no greenhouse gas emissions coming out of a power plant.
13 I believe that is what I said.

14 Q Yes, you did. Well, do you admit there are
15 effluents, and fission gases, and activation gases, and
16 iodines, and other gases, Nobel gases that are released from a
17 nuclear power plant?

18 A I think I believe I said -- I think you are mixing
19 what is going on inside the reactor with what is getting
20 admitted into the environment, and I said that there is
21 virtually nothing emitted into the environment. And I think
22 some of the things that you are mentioning, and I am about to
23 cross my level of knowledge in the nuclear chemical reaction,
24 but some of the things you are mentioning are inside the
25 containment and they are part of the nuclear chemical process

1 and not anything that gets emitted into the environment that
2 affects people outside the plant.

3 Q Mr. Olivera, what is a ground level release, do you
4 know?

5 A Conceptually, I do. It is basically when there is
6 something that the plant for whatever reason gets into the
7 ground.

8 Q Does it include the surface of the --

9 MR. LITCHFIELD: Mr. Chairman, may I impose an
10 objection here?

11 CHAIRMAN CARTER: I'm going to sustain the objection.

12 Mrs. Krasowski, we have given you great latitude on
13 this. Let's move on.

14 Sustained.

15 MRS. KRASOWSKI: May I submit this to Mr. Olivera?
16 It is from the Nuclear Regulatory Commission.

17 CHAIRMAN CARTER: No, ma'am. You will have to go
18 through a process, and his attorney is entitled to make
19 objections. And the document that we gave you leeway on is the
20 document that Mr. Olivera himself referred to. You can use
21 that, but extraneous -- and I think that there are some other
22 experts here that are on the process that you can talk about
23 that. And not to insult Mr. Olivera's intelligence or anything
24 like that, but there are some people here in engineering.

25 THE WITNESS: And I am certainly far from a nuclear

1 expert. And I think you will have a great opportunity with
2 Doctor Diaz in particular, who has been the Chairman of the
3 Nuclear Regulatory Commission, who is one of the expert
4 witnesses that will be coming on later either today or
5 tomorrow.

6 MRS. KRASOWSKI: Thank you. I respect your
7 knowledge.

8 BY MRS. KRASOWSKI:

9 Q I have one more question about Lines 7 and 8, and
10 that is the low operating cost of a nuclear power plant. Does
11 that include the waste storage and the waste that, spent waste
12 that comes from the plant?

13 A It includes all the variable costs associated with
14 the plant. So, when we talk about a low operating cost, it is
15 really the fuel and the cost of operating that plant.

16 Q What is the life-cycle of the management of the spent
17 fuel that is included in the cost of maintenance and operation?

18 A I'm not sure what you mean by the life-cycle cost of
19 the fuel. You are talking about from the mine, from the time
20 it gets mined until it is spent fuel?

21 Q No. Actually I am talking about when it is spent
22 fuel and when it needs to be stored and then restored in casks
23 and things like that.

24 MR. LITCHFIELD: Again, Mr. Chairman, I'm sure Mr.
25 Olivera can answer many of these questions at a high level, but

1 we do have witnesses whose will follow Mr. Olivera who would be
2 absolutely able to address the questions at the level of detail
3 that Mrs. Krasowski apparently wants to explore.

4 MRS. KRASOWSKI: Good enough. Thank you.

5 CHAIRMAN CARTER: Let's do that. And, as I said, we
6 gave you great latitude, but I do think that we have the
7 experts here that can do that.

8 MRS. KRASOWSKI: All right. Thank you.

9 BY MRS. KRASOWSKI:

10 Q On Page 16, on Line 20, you say, "Indeed, nuclear
11 energy is the only baseload generation technology available in
12 Florida with zero greenhouse gas emissions." And perhaps right
13 now it is. I have a question, though. Oh, okay. I have a
14 question. Are you familiar with Ausra Solar Company?

15 A With who?

16 Q Ausra, A-U-S-R-A.

17 A It is Ausra. Yes, I am generally familiar with
18 Ausra.

19 Q And Solel, which is an Israeli company?

20 A I'm not as familiar with them.

21 Q Yes. I read that FPL Incorporated has some contracts
22 with them out in California. Have you seen their abstracts
23 about baseload solar thermal capabilities that they are
24 planning on bringing on-line in like three to five years?

25 A I am familiar with the Ausra technology. It is one

1 of the parties that we have been under discussion with to bring
2 solar into the state of Florida, and I believe we have stated
3 publicly that our goal is to have a ten megawatt demonstration
4 project that will be based on the Ausra technology, although we
5 have not been able to agree to commercial terms with Ausra.
6 But there has been active discussion with them for sometime,
7 and we have also stated publicly that our goal would be if we
8 are successful with that or a competing technology to increase
9 that up to a 300-megawatt facility.

10 Q What is your understanding of Ausra's ability to
11 provide baseload solar thermal energy through steam storage?

12 A I'm not a technology expert, but I will tell you that
13 conceptually it is almost very difficult to talk about it
14 without getting into a discussion about the technology and how
15 it works. We are intrigued by the technology because it would
16 augment effectively the generation of steam in a combined cycle
17 plant. We are probably less optimistic about the storage
18 technology associated with that. I don't know where you are
19 going, but that is --

20 Q Well, I just want your opinion, basically. Okay,
21 let's see.

22 On Page 20, on Lines 7 through 8, where you speak
23 about -- you speak about significant challenges in constructing
24 a nuclear power plant, and you say that there are some
25 challenges. There are challenges, some of which cannot be

1 anticipated at this time. What would you consider something
2 that cannot be anticipated?

3 A If I could anticipate it, it wouldn't be
4 unanticipated, would it?

5 Q Okay. All right. Down further on the same page in
6 Lines 16 and 17, would you consider Three Mile Island an
7 unanticipated event?

8 A That is a good question for you to ask Mr. Diaz. I
9 will give you because he is much more knowledgeable about all
10 the events around Three Mile Island, but I certainly would say
11 that the nuclear industry at that point did not anticipate that
12 event, but I'm sure that Doctor Diaz will have his own opinion.

13 Q Page 21, and that is basically Lines 10 through 21,
14 you speak about public participation -- you speak about public
15 participation and opponents of nuclear generation using
16 tactical matters to seek to cause as many delays as possible in
17 the process. Do you support public participation?

18 A I absolutely support public participation. You
19 cannot build a nuclear plant unless you believe that you have
20 sufficient political support and sufficient public support,
21 which is why in my testimony I highlighted the Nuclear Energy
22 Institute survey, because it shows that the majority of
23 Americans support nuclear power. We would not be here today if
24 we didn't believe that we enjoyed sufficient political and
25 public support to go forward. No company can undertake a

1 project of this magnitude without feeling that they have this
2 level of support. It would be crazy on our part.

3 Q In your testimony on Page 21, Line 15, like, what do
4 you mean by tactical matter?

5 A Generally, I am referring when we talk about --
6 generally, I am referring to litigation. The biggest threat we
7 face in this nuclear plant are delays, because when you kind of
8 go through the numbers, what caused the great overruns after
9 Three Mile Island were the huge delays. And you are sitting
10 there with a construction loan and you are incurring a lot of
11 interest costs, and a lot of rework costs, and that is what
12 really signified or amplified the costs associated with these
13 plants.

14 If you look at the economic analysis of our plant, it
15 is over a billion dollars of interest costs, and so if the
16 plant gets delayed by a few years, it grows exponentially. So
17 one of the things that we are concerned when we look at a
18 nuclear plant is where are the opportunities for the delays and
19 how long are those delays. How long will it take to work
20 through those kinds of issues. So any entity that wants to
21 stop the development of a nuclear plant will try to go through
22 a litigious route and file as many complaints and as many
23 lawsuits as they can to slow the development of the plant.

24 Q Might not those complaints and concerns that would
25 require litigation be appropriate in light of your previous

1 statement that there are challenges that cannot be anticipated
2 in this?

3 A I think there is a time and a place for a full airing
4 of all the complaints and all the concerns and all the issues
5 associated with a nuclear plant, and I think we are going
6 through that process today. And we welcome one and all to
7 weigh in. It is really important. It affects all of our
8 lives, and so as a company, we think the more robust the
9 process the better off.

10 But once a decision is made by the appropriate
11 bodies, by you, by the state and the cabinet, by the Nuclear
12 Regulatory Commission, once all of those arguments have been
13 made and decisions have been made, then I think it is important
14 that we move forward and that the ability to litigate those
15 plants has to be curtailed, severely curtailed, and the case
16 only reopened up if there is really something completely
17 unanticipated that goes on.

18 We support the dialogue. We think it is very
19 important, and we think it is very important that people in
20 Florida and the people in this country weigh in. But once the
21 approvals are obtained, the decisions have been made based on
22 all the evidence that has been put forward, we need to move on.

23 Q Well, thank you, Mr. Olivera. I appreciate that you
24 want the public to participate and are interested in that. One
25 more question. On Page 23, Lines 17 through 18, where you

1 say -- well, actually it starts on Line 15 here. Do you have
2 it there?

3 A Yes.

4 Q "Frankly, active and consistent governmental and
5 regulatory support will be imperative to maintain the course of
6 the project and to help bridge any challenges that undoubtedly
7 will arise along the way." When you say to help bridge any
8 challenges, are you suggesting that governmental bodies give up
9 their regulatory positions?

10 A No, I'm not suggesting that any regulatory body give
11 up their legal charter or legal requirement. But I'm saying
12 that once -- again, go back to my earlier comment, that once we
13 have gone through the process, once the approvals have been
14 obtained, then we shouldn't reopen those processes up again for
15 what in the past in some cases has been fairly frivolous
16 claims.

17 MRS. KRASOWSKI: Thank you very much.

18 THE WITNESS: Thank you.

19 CHAIRMAN CARTER: Thank you very kindly.

20 Before we come back to you, Mr. Litchfield, Staff, do
21 you have any questions?

22 MS. BRUBAKER: Yes, please.

23 CHAIRMAN CARTER: You are recognized.

24 CROSS EXAMINATION

25

1 BY MS. BRUBAKER:

2 Q Hello, Mr. Olivera. I appreciate your indulgence.
3 Just a few questions, if I may. Jennifer Brubaker for Legal
4 staff.

5 Were you present this morning during the public
6 testimony portion of the hearing?

7 A I heard part of it. I'm not sure if I heard it all.

8 Q Were you present when there was a comment made about
9 Germany decommissioning its nuclear plants, or have you heard
10 about it?

11 A Was this Commissioner Argenziano's question?

12 Q That is correct.

13 A Yes.

14 Q Do you have any knowledge about that statement and
15 would you agree with that statement?

16 A I would disagree, and we have to get you a little
17 more detail. What I have read about Germany is that they
18 have -- the government has been at the very least suggesting
19 that they do not decommission these plants because it is the
20 only way that they are going to be able to meet the Kyoto
21 Protocol greenhouse emission targets. And we are trying to
22 research to make sure that -- and I have heard, I have read
23 about Prime Minister Merkel saying that, you know, it is her
24 desire to roll back and not decommission these plants. So, I
25 think Mr. Scroggs is kind of making sure we can provide to you

1 sort of a definitive government position, but that is certainly
2 what the political leadership in Germany has been saying. And
3 I would also encourage you in addition to looking at -- which I
4 think is a very fair question, that you also look at countries
5 that have made a national policy of going nuclear. France is a
6 great example where over 80 percent -- I mean, France has a
7 policy of building essentially all nuclear plants. Over
8 80 percent of their energy needs are met with nuclear energy.
9 It has been an incredibly successful program.

10 I would also encourage you to look at Japan. While
11 we stopped building nuclear plants in this country, Japan
12 continued to build nuclear plants. There are a series of
13 example in Asia in particular where a number of the Asian
14 countries, because they have fast growing economies, have also
15 made a commitment to nuclear.

16 So, I frankly believe that if we are going to make
17 significant -- on a worldwide basis, if we are going to make
18 significant reductions in greenhouse gases, nuclear has to be
19 part of the mix.

20 Q And, Mr. Olivera, you indicated that Witness Scroggs
21 would also possibly be able to speak to that issue?

22 A Yes, I think he is. He is trying to research now to
23 see if we can provide you with a specific German government
24 position. I have given you sort of my recollection from
25 reading about what the government leaders have said.

1 Q Now, early during Mrs. Krasowski's line of
2 questioning you had mentioned that there is actually two
3 designs that FPL is looking at with respect to the Turkey Point
4 Units 6 & 7 project, correct?

5 A Basically, two. There are several designs out there.
6 Basically, there are four designs out there, but in earnest we
7 have been looking at two.

8 Q And FPL has not completed that selection process
9 between those two designs, is that correct?

10 A That is correct, we have not.

11 Q Do you know when that selection process might take
12 place?

13 A We would like to complete that process sometime this
14 year. The issue in selection is not so much the technology
15 that is the key. The key is also being able to get commercial
16 terms that are sort of appropriate and really the best
17 commercial terms that we can get for our customers and for the
18 project. And at this time we are in heavy discussions with
19 both entities trying to figure out how much of that price, for
20 example, can be a fixed price and how much of it is going to be
21 a variable price. And it is a very complicated negotiations
22 process, and I think we want to keep talking to two entities
23 until we feel that we have gotten to the point that we have the
24 best commercial terms that we can get.

25 Q Am I correct that the Commission is scheduled to

1 render its decision in this need petition docket prior to FPL
2 making that selection process finalized?

3 A Yes, I think that is a very reasonable assumption.

4 Q Is FPL requesting in this docket that the Commission
5 indicate a preference or to select a design technology with
6 regard to the need?

7 A I would request that the Commission not box us into a
8 technology selection at this point. You will have an
9 opportunity when we reach commercial terms to look at those
10 terms and get comfortable with it. But we have the most
11 leverage in negotiations right now if we are allowed to reserve
12 a couple of options. This is the proverbial -- you know, if
13 you are negotiating with two parties it is better than
14 negotiating with one when you have to have a specific outcome.
15 So we think we are better off right now to negotiate with two.
16 We will have the best leverage in the negotiations if we take
17 that path.

18 Q If the Commission were not to express a preference
19 for one technology over another in this need determination, in
20 what forum would the selection, the finalized selection be
21 addressed?

22 A When we come in through the annual cost-recovery
23 hearings, we would go through with you what the technology
24 selection is and we would explain our rationale and go through
25 the terms of that agreement. We almost certainly will have to

1 make that decision before we could file for the commercial
2 operating license, so there is kind of a specific timeline that
3 you are going to have to meet. And I think in that
4 cost-recovery forum we could kind of lay out for you the
5 technology and the rationale for the technology selection and
6 the commercial terms that we feel are the best that we can get.

7 Q Now, the cost-recovery process you talked about, that
8 process contemplates that FPL would seek recovery for those
9 items which are found to be prudent in that process, correct?

10 A Correct.

11 Q And is it your belief that holding off on the
12 selection process, finalizing the terms, the things you have
13 described here, that the ultimate outcome would be a selection
14 that is the most prudent?

15 A I believe that, and we would try to make sure that
16 any contract that we entered would be really subject to your
17 approval of prudence.

18 MS. BRUBAKER: Thank you. I have no other questions.

19 CHAIRMAN CARTER: Commissioner Edgar.

20 COMMISSIONER EDGAR: Thank you.

21 Mr. Olivera, on Page 3 of your prefiled testimony,
22 this is a very general statement, but I will be glad to let you
23 get there if you want. About halfway, roughly, down the page
24 you make the statement that says in connection with this
25 determination of need, FPL is also requesting Commission

1 confirmation that advanced payments would be reasonable. Do
2 you see where I'm at? It's around Line 11, I'm sorry.

3 THE WITNESS: I'm sorry, what page?

4 COMMISSIONER EDGAR: Page 3 around Line 11.

5 THE WITNESS: Yes, I have it.

6 COMMISSIONER EDGAR: Okay. So my reading of that is
7 that FPL is asking that certain advanced payments to be made in
8 2008 would be deemed as reasonable preconstruction costs. So
9 my first question is are there other preconstruction costs that
10 will be made in 2008 by FPL for this proposed project?

11 THE WITNESS: Not that we can anticipate today. I
12 think that the reference that we have here is basically what I
13 think of as a reservation fee for the castings, and that is
14 driven by Japan Steelworks having a virtual monopoly with the
15 vendor. You have to get Japan Steelworks to do the castings
16 for these reactors, and you are basically being asked to pay a
17 reservation fee and get a place in line.

18 COMMISSIONER EDGAR: And I don't mean to interrupt, I
19 understand, but my question that I'm trying to get to is those
20 are the only payments preconstruction -- and payments may not
21 be the right word. The only costs, let me use that, costs that
22 FPL will incur for this project in 2008?

23 THE WITNESS: We will also be occurring costs
24 developing the project. We will be incurring costs as we gear
25 up for the development of the application. And we estimate.

1 that -- you know, we already have hired a fair amount of
2 people, and ultimately we may have as many as 100 people
3 working on the application. So there will be some costs that
4 will be incurred as part of that process, but we are not asking
5 for recovery of those today.

6 COMMISSIONER EDGAR: And my expectation would be that
7 there would be costs, other costs. I mean, I would expect a
8 variety of consultants and siting work and attorneys fees and a
9 variety.

10 THE WITNESS: Yes. The need process and the COL are
11 probably the two biggest cost drivers.

12 COMMISSIONER EDGAR: Okay. So those other costs,
13 preconstruction costs that FPL will be incurring, do you
14 believe that those would be fair and prudent management
15 decisions in pursuit of the project?

16 THE WITNESS: I do.

17 COMMISSIONER EDGAR: But yet, as you stated, you are
18 not asking for this Commission to make a determination of
19 reasonableness?

20 THE WITNESS: Correct. We would come back to those
21 in the next year's process.

22 COMMISSIONER EDGAR: If this Commission were to
23 determine that the advance reserves, \$16 million payments were
24 to be reasonable, do you see that as being, then, also prudent?

25 THE WITNESS: Yes. I think I would ask you to also

1 weigh in on that that is a prudent decision for us to make.
2 That making the reservation fee effectively, paying for that
3 reservation and making that reservation fee is a prudent
4 decision on our part in order to allow the project to stay in a
5 reasonable timeline.

6 COMMISSIONER EDGAR: Thank you.

7 CHAIRMAN CARTER: Commissioners.

8 Commissioner Skop, you are recognized.

9 COMMISSIONER SKOP: Thank you, Mr. Chairman. Just a
10 point of clarification.

11 With respect to preconstruction costs that I think
12 Mr. Olivera's prefiled testimony may have been filed well in
13 advance of the prehearing, but the issue came up with respect
14 to a determination by the Commission with respect to things
15 being properly characterized as preconstruction costs, and
16 during the prehearing I excluded that issue. So the only
17 remaining issue would be Issue 9 as stated in the docketed
18 issues list currently. So, just as a point of information I
19 wanted to mention that. Thank you.

20 COMMISSIONER EDGAR: Mr. Chairman.

21 CHAIRMAN CARTER: Commissioner Edgar.

22 COMMISSIONER EDGAR: Commissioner Skop, I am well
23 aware of what is in the prehearing order, and I was asking Mr.
24 Olivera as a witness as to his opinion. And I do not need you
25 to clarify his testimony to answering my question for me.

1 Thank you.

2 CHAIRMAN CARTER: Mr. Litchfield, before we do the
3 redirect, why don't we just take a five minute break.

4 MR. LITCHFIELD: And I have no redirect.

5 CHAIRMAN CARTER: Thank you, Mr. Olivera. Have a
6 great day. Let's take about a five-minute break. I am looking
7 at 1:45 on my clock here. We will come back at about 1:55.
8 Okay. We are on recess.

9 (Off the record.)

10 CHAIRMAN CARTER: Okay. We are back on the record.
11 And, Mr. Litchfield, you can call your next witness.

12 MR. LITCHFIELD: Thank you. But before I do that, I
13 neglected to ask to have Mr. Olivera's single exhibit entered
14 into the record, and that would have been Hearing Exhibit
15 Number 16.

16 CHAIRMAN CARTER: Exhibit Number 16. Without
17 objection, show it done. Okay.

18 (Exhibit 16 admitted into the record.)

19 MR. LITCHFIELD: FPL's next witness is Mr. Rene
20 Silva.

21 CHAIRMAN CARTER: One second. Mr. Rene Silva.

22 MR. LITCHFIELD: And I believe he was present in the
23 room when you swore Mr. Olivera.

24 CHAIRMAN CARTER: Good.

25

1 RENE SILVA

2 was called as a witness on behalf of Florida Power and Light
3 Company, and having been duly sworn, testified as follows:

4 DIRECT EXAMINATION

5 BY MR. LITCHFIELD:

6 Q Mr. Silva, would you please state your name and
7 business address?

8 A My name is Rene Silva, my address is 9250 West
9 Flagler Street, Miami, 33174.

10 Q And by whom are you employed and in what capacity?

11 A By Florida Power and Light Company as Director of
12 Resource Planning.

13 Q And have you prepared and caused to be filed 51 pages
14 of prefiled direct testimony in this proceeding on
15 October 16th, 2007?

16 A Yes.

17 Q Did you also cause to be filed errata to your
18 testimony on January 25th, 2008?

19 A Yes, that is correct.

20 Q Do you have any further changes or revisions to your
21 prefiled direct testimony other than the errata sheet that you
22 just referenced?

23 A No, I do not.

24 Q If I were to ask you the questions contained in your
25 prefiled direct testimony, would your answers be the same as

1 revised by the errata?

2 A Yes.

3 MR. LITCHFIELD: Chairman Carter, FPL requests that
4 the prefiled direct testimony and errata of Mr. Silva be
5 inserted into the record as though read.

6 CHAIRMAN CARTER: The prefiled testimony and the
7 errata will be read into the record -- entered into the record
8 as though read. How about that, is that better?

9 MR. LITCHFIELD: Perfect. Thank you.

10 CHAIRMAN CARTER: Excellent.

11 BY MR. LITCHFIELD:

12 Q Mr. Silva, are you sponsoring any exhibits with your
13 prefiled testimony?

14 A Yes, I am sponsoring Exhibits RS-1 through RS-4.

15 Q Consisting of one page each?

16 A Yes.

17 MR. LITCHFIELD: Chairman Carter, these exhibits have
18 been premarked for identification as Hearing Exhibits 17
19 through 20 respectively.

20 CHAIRMAN CARTER: Okay. Exhibits Number 17 through
21 20 on the exhibit list, Commissioners, are marked for
22 identification.

23 MR. LITCHFIELD: Thank you, Chairman.

24

25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**
2 **FLORIDA POWER & LIGHT COMPANY**
3 **DIRECT TESTIMONY OF RENE SILVA**
4 **DOCKET NO. 07 _____-EI**
5 **OCTOBER 16, 2007**

6
7 **INTRODUCTION AND CREDENTIALS**

8
9 **Q. Please state your name and business address.**

10 A. My name is Rene Silva. My business address is 9250 West Flagler Street,
11 Miami, Florida 33174.

12 **Q. By whom are you employed and what is your position?**

13 A. I am employed by Florida Power & Light Company (FPL or the Company) as
14 Senior Director, Resource Assessment and Planning (RAP).

15 **Q. Please describe your duties and responsibilities in that position.**

16 A. I manage the RAP group, the department that is responsible for developing
17 FPL's integrated resource plan (IRP) and other related activities, such as
18 developing system production cost projections for various generation capacity
19 alternatives, analyzing demand side management (DSM) programs, and
20 negotiating and administering wholesale power purchase agreements (PPAs).

21 **Q. Please describe your educational background business experience.**

22 A. I graduated from the University of Michigan with a Bachelor of Science
23 Degree in Engineering Science in 1974. From 1974 until 1978, I was
24 employed by the Nuclear Energy Division of the General Electric Company in

1 the area of nuclear fuel design. While employed by General Electric, I earned
2 a Masters Degree in Mechanical Engineering from San Jose State University
3 in 1978.

4
5 I joined the Fuel Resources Department of FPL in 1978, as a fuel engineer,
6 responsible for purchasing nuclear fuel. While employed by FPL, I earned a
7 Masters Degree in Business Administration from the University of Miami in
8 1986. In 1987 I became Manager of Fossil Fuel, responsible for FPL's
9 purchases of fuel oil, natural gas and coal. In 1990, I assumed the position of
10 Director, Fuel Resources Department, and in 1991 became Manager of Fuel
11 Services, responsible for coordinating the development and implementation of
12 FPL's fossil fuel procurement strategy. In 1998, I was named Manager of
13 Business Services in the Power Generation Division (PGD). In that capacity,
14 I managed the group that is responsible for coordinating (a) the development
15 of PGD's long-term plan for the effective and efficient construction, operation
16 and maintenance of FPL's fossil generating plants, (b) the preparation of PGD
17 annual budgets and tracking of expenditures, and (c) the preparation of reports
18 related to fossil generating plant performance. On May 1, 2002, I was
19 appointed to my current position.

20 **Q. Are you sponsoring any exhibits in this case?**

21 A. Yes. I am sponsoring an Exhibits RS-1 through RS-4, which are attached to
22 my direct testimony.

23 Exhibit RS-1 FPL's actual energy mix in 2006

1 license, develop and construct these critical new nuclear baseload facilities
2 with the aim of placing them into commercial operation by June 2018 and
3 June 2020, respectively. Specifically, I explain why the addition of the
4 proposed Turkey Point 6 & 7 nuclear units to FPL's generation portfolio is the
5 best alternative available for FPL to: continue to provide reliable electric
6 service at a reasonable cost; contribute to a balanced, fuel-diverse generation
7 portfolio; and maintain an adequate reserve margin to meet its customers'
8 projected electricity demand beginning in 2018. I also explain why the
9 Project is a critical component of any plan to reduce emissions of carbon
10 dioxide (CO₂), a key greenhouse gas (GHG), at the same time FPL continues
11 to meet its customers' growing electricity needs.

12 **Q. How is your testimony organized?**

13 **A.** My testimony consists of 8 sections.

- 14 • Section 1 introduces FPL's witnesses and FPL's Need Study and
15 Appendices.
- 16 • Section 2 outlines FPL's request for an affirmative determination of
17 need and summarizes FPL's need for generation capacity through
18 2020.
- 19 • Section 3 discusses the value of fuel diversity to FPL's customers and
20 how the Project provides fuel diversity benefits.
- 21 • Section 4 outlines the resource plan FPL utilized in its analysis of
22 Turkey Point 6 & 7, and describes the role of Turkey Point 6 & 7 in
23 that plan.

- 1 • Section 5 summarizes the results of the economic evaluation, and
2 explains why the addition of Turkey Point 6 & 7 is the best alternative
3 available for FPL to continue to provide reliable electric service at a
4 reasonable price by maintaining a balanced, fuel-diverse generation
5 portfolio, and maintaining an adequate reserve margin to meet its
6 customers' future electricity demand.
- 7 • Section 6 describes the many benefits of adding Turkey Point 6 & 7 to
8 FPL's generation portfolio, including the fact that this nuclear addition
9 is an essential part of any plan to reduce GHG emissions while it
10 continues to meet its customers' growing electricity needs.
- 11 • Section 7 presents a summary of the benefits already provided to our
12 customers by FPL's existing nuclear units.
- 13 • Section 8 presents the significant adverse consequences FPL and its
14 customers would face if FPL's petition is not granted.

15

16 **SECTION 1 - FPL's WITNESSES AND NEED STUDY DOCUMENT**

17

18 **Q. How many witnesses are supporting FPL's petition through direct pre-**
19 **filed testimony?**

20 A. Fifteen witnesses are submitting direct testimony. In addition to the various
21 exhibits included with the testimony of these witnesses, many of FPL's
22 witnesses sponsor or co-sponsor a portion of FPL's Need Study and
23 Appendices.

1 **Q. Please summarize the topics addressed in the testimony of each of these**
2 **witnesses.**

3 A. As President of FPL, Mr. Armando Olivera discusses the overall support for
4 the development of new nuclear generation, presents an overview of the need
5 for Turkey Point 6 & 7, describes the magnitude of this project from the
6 perspective of FPL and its investors, and discusses a few of the key reasons in
7 support of FPL's petition in this proceeding.

8

9 Mr. Art Stall, President of FPL Group's Nuclear Energy Division, describes
10 FPL Group's successful record of operating nuclear plants.

11

12 Mr. Steven Scroggs describes the steps FPL proposes to take in the licensing
13 and deployment process for Turkey Point 6 & 7, discusses the site selection
14 process, outlines the reactor design choices under consideration for this
15 nuclear generation addition and provides the estimated cost range for the
16 Project.

17

18 Dr. Leonardo Green presents FPL's load forecasting process, discusses the
19 methodologies and assumptions used in that process, and presents the
20 resulting load forecast, which was used in FPL's integrated resource planning
21 process, and in the analysis performed related to the addition of Turkey Point
22 6 & 7.

1 Dr. Steve Sim describes FPL's integrated planning process, presents the need
2 for new resources to meet customers' demand for electricity in 2007 through
3 2020, explains why DSM alone cannot meet this need and explains the
4 analysis FPL performed to evaluate the addition of Turkey Point 6 & 7. Dr.
5 Sim also presents the results of this analysis, explains his conclusion that
6 based on FPL's evaluation, adding Turkey Point 6 & 7 in 2018 and 2020 is the
7 best choice for FPL's customers, and discusses the adverse consequences of
8 not adding Turkey Point 6 & 7 in 2018 and 2020, respectively.

9
10 Mr. Dennis Brandt presents FPL's DSM goals and achievements and FPL's
11 DSM plan. In addition, Mr. Brandt discusses FPL's ongoing DSM-related
12 activities and describes FPL's view regarding the potential contribution that
13 DSM can make to help meet FPL's resource needs through 2020.

14
15 Ms. Henrietta McBee describes FPL's strong record in the development and
16 use of renewables in its resource mix, and describes FPL's plans to pursue
17 such resources, and the anticipated timing and magnitude of additions.

18
19 Mr. John Reed (Concentric Energy Advisors, Inc.) addresses the magnitude of
20 the projected availability of renewable resources and demand side
21 management that could contribute to meet FPL's future resource needs and
22 explains why these resources will not be adequate to defer the need for Turkey
23 Point 6 & 7. Mr. Reed also discusses the need for regulatory policies and

1 processes that can effectively support the development of new baseload
2 nuclear generation.

3

4 Dr. Nils Diaz presents an overview of the current state of federal nuclear
5 regulation, and explains how it has been modified to provide for a more
6 efficient licensing process. He also describes the importance of nuclear
7 generation as a part of the nation's generating portfolio and explains why new
8 nuclear units can be built and operated safely and reliably.

9

10 Mr. Hector Sanchez discusses the transmission interconnection and
11 integration requirements related to the addition of Turkey Point 6 & 7.

12

13 Mr. Gerard Yupp discusses the benefits of fuel diversity in FPL's system
14 resulting from the addition of Turkey Point 6 & 7. He explains the basis for,
15 and inherent uncertainty in, the various fossil fuel price forecasts used in
16 FPL's economic analyses and discusses why such uncertainty requires the use
17 of scenario analysis.

18

19 Mr. Claude Villard presents the nuclear fuel price forecast used in FPL's
20 analysis, explains why FPL projects that nuclear fuel supplies will be readily
21 available in the future, and discusses how delivery schedules for nuclear fuel
22 and operating flexibility of nuclear units contribute to system reliability in a
23 way that other technologies cannot match.

1 Mr. Ken Kosky testifies that the environmental compliance cost scenarios for
2 sulfur dioxide (SO₂), nitrogen oxide (NO_x), mercury (Hg), and CO₂
3 considered by FPL as part of its analysis of Turkey Point 6 & 7 effectively
4 address the appropriate range of those potential future costs. In addition, Mr.
5 Kosky discusses the historical contributions of FPL's nuclear generation to
6 lower CO₂ and other GHG emissions, and presents the magnitude of future
7 reductions in emissions that will be realized through the addition of Turkey
8 Point 6 & 7.

9
10 Ms. Kim Ousdahl describes how FPL will comply with the Commission's
11 Nuclear Cost Recovery Rule as it applies to Turkey Point 6 & 7.

12

13 **SECTION 2 – THE NEED FOR TURKEY POINT 6 & 7**

14

15 **Q. Please summarize FPL's request in this proceeding**

16 A. FPL seeks from the Commission an affirmative determination of need for the
17 addition to its generation portfolio of Turkey Point 6 & 7, two nuclear fuel
18 generating units, each nominally with a net summer capacity rating of up to
19 approximately 1,520 MW, currently projected to be placed in commercial
20 operation by June 1, 2018 and June 1, 2020, respectively. FPL's request for a
21 determination of need also includes the associated electric transmission
22 facilities described in its petition, the need study, and the testimony of Mr.
23 Sanchez.

1 As explained in greater detail by Mr. Scroggs, FPL's petition also requests
2 that, in connection with granting a determination of need for Turkey Point 6 &
3 7, the Commission affirmatively determine that (1) FPL would be prudent to
4 make payments for those long-lead procurement items that are reasonably
5 necessary to preserve the potential for 2018-2020 in-service dates for the
6 Project; and (2) when such payments are made prior to the completion of the
7 Project's site clearing work, they are properly characterized as "pre-
8 construction costs," to be recovered pursuant to the mechanism provided in
9 the Commission's Rule 25-6.0423.

10 **Q. Why is the addition of Turkey Point 6 & 7 needed?**

11 A. The large addition of new nuclear baseload capacity provided by Turkey Point
12 6 & 7 is needed to maintain system reliability and provide fuel diversity at a
13 reasonable cost for its customers. Specifically, this addition is needed to
14 preserve a balanced, fuel diverse generation portfolio for FPL customers, as
15 well as to maintain an adequate level of generation reserve margin through
16 2020. The addition of new baseload nuclear generation, as a component of
17 FPL's fuel mix, is even more important given the high likelihood of
18 significant GHG regulation in the near future, including the potential for either
19 federal or state targeted or mandated reductions in emissions being imposed
20 for the relevant planning horizon. The construction of new nuclear generation
21 is necessarily a critical component of any plan to reduce system GHG,
22 including CO₂, emissions.

1 In summary, Turkey Point 6 & 7 will provide needed baseload generating
2 capacity, improve fuel diversity, reduce Florida's dependence on fuel oil and
3 natural gas, reduce air emissions compliance costs, and contribute to the long-
4 term reliability of the electric grid, and, based on FPL's analysis, will meet
5 these criteria in a cost-effective manner.

6 **Q. What is FPL's current fuel mix and how is it projected to change in the**
7 **future?**

8 A. In 2006, FPL's fuel mix consisted of natural gas (50%), nuclear generation
9 (21%), coal (18%), fuel oil (9%), and other sources (about 2%). This fuel mix
10 is presented in Exhibit RS-1. If only natural gas-fueled generation were to be
11 added to FPL's system to provide its needs through 2020, the contribution of
12 natural gas would increase to about 75% of total electricity delivered to FPL's
13 customers by 2021, while that of nuclear fuel would decrease to about 16%.
14 As will be discussed in Section 3, having such a high degree of dependence on
15 natural gas would make FPL's system more susceptible to interruptions in the
16 delivery of natural gas and to the type of gas price spikes that have become
17 frequent in recent years.

18
19 Alternately, with the proposed addition of Turkey Point 6 & 7, and assuming
20 that the size of each new nuclear unit is 1,100 MW, the share of electricity
21 produced by natural gas would be about 65% in 2021, while that of nuclear
22 generation would be about 27%. These fuel mix projections, both with and
23 without the addition of Turkey Point 6 & 7, are shown in Exhibit RS-2. This

1 comparison shows how the addition of Turkey Point 6 & 7 begins to remedy
2 what would otherwise be a dramatic long-term imbalance in FPL's fuel mix.

3 **Q. What quantity of firm resources will FPL need by 2020 and what are**
4 **some of the ways in which those needs may be met taking into account the**
5 **proposed addition of Turkey Point 6 & 7?**

6 A. In 2011 through 2020, FPL will need about 8,350 MW of total additional firm
7 resources, including approximately 1,610 MW to replace expiring purchase
8 power agreements (PPA), to continue to meet its reliability criteria. FPL
9 estimates that it can offset approximately 1,490 MW of this resource need
10 through energy efficiency and demand side management gains between 2011
11 and 2020. FPL also projects that about 290 MW of the remaining resource
12 need will be provided from specific renewable resources through new power
13 purchase agreements with existing renewable suppliers that replace expiring
14 contracts, as well as new contracts with all the bidders who proposed firm
15 capacity in response to FPL's April 2007 request for proposals (RFP) for
16 renewable resources. Planned capacity uprates at FPL's four existing nuclear
17 units will contribute about 414 MW. This combination of resources, even if
18 fully achieved, but without the addition of Turkey Point 6 & 7, would only
19 reduce the capacity needed to maintain FPL's 20% reserve margin through
20 2020 to the 6,156 MW shown on Dr. Sim's Exhibit SRS-1.

21
22 The Commission's approval of the proposed Turkey Point 6 & 7 facilities
23 would provide between 2,200 MW and 3,040 MW of nuclear generation,

1 leaving a remaining capacity need of yet another 3,120 MW to 3,960 MW
2 through 2020. FPL has not yet specified what resources will be implemented
3 in the future to meet this remaining need, and it is anticipated that such need
4 could be met by a combination of future renewable resources, energy
5 efficiency increases, new gas-fueled generation capacity, and other resources,
6 depending on the future availability and the cost-effectiveness of these
7 resources. If actual growth in demand were to be lower than projected, FPL's
8 plan would be adjusted to reduce the amount of new gas-fueled generation to
9 be added. However, neither the opportunity to accommodate additional cost-
10 effective DSM and renewable resources, nor the need for Turkey Point 6 & 7
11 would be affected. Exhibit RS-3 demonstrates this point graphically, i.e., that
12 with even a lower-than-projected rate of growth in FPL's service territory,
13 there will be more than ample opportunity to continue to pursue additional
14 DSM and renewable resources as part of FPL's energy portfolio, in addition to
15 Turkey Point 6 & 7.

16
17 However, based on what we know today, it is anticipated that a significant
18 portion of the 3,120 MW to 3,960 MW remaining resource need would have
19 to be met with new natural gas-fueled generation added by FPL or obtained
20 under power purchase agreements. Furthermore, if the addition of Turkey
21 Point 6 & 7 were not approved, even more natural gas-fueled generation
22 would be the only practical substitute. At present, FPL knows of no other
23 alternative that can cost-effectively, provide the reliable baseload capacity to

1 meet FPL's customers' future resource needs that would be provided by
2 Turkey Point 6 & 7.

3
4 In short, even with the addition of Turkey Point 6 & 7, FPL projects an
5 additional need of at least 3,120 MW to 3,960 MW of capacity, which could
6 accommodate even the more aggressive projections of available DSM and
7 renewable resources, discussed more fully by John Reed in his testimony. Any
8 such additional renewable generation capacity and DSM would reduce the
9 need for even more new natural gas-fueled generation, not the need for
10 Turkey Point 6 & 7. In other words, without Commission approval for
11 Turkey Point 6 & 7 it will not be possible to reduce dependence on natural gas
12 in Florida regardless of whether additional renewable generation capacity or
13 DSM is achieved.

14 **Q. Please describe the extent to which FPL's plan reflects how additional**
15 **future DSM programs will help avoid some of the need for new**
16 **generation capacity that you have identified above.**

17 A. As Dr. Sim explains, FPL's generation capacity need projections already
18 reflect all of the cost-effective DSM currently known to FPL, including not
19 only FPL's current DSM Goals, but also significant amounts of additional
20 DSM that FPL has identified since the DSM Goals were approved. It is
21 important to note that, as presented by Mr. Brandt, through 2005 FPL's DSM
22 programs have enabled FPL to avoid the need for more than 4,200 MW of
23 generation capacity, equivalent to about 20% of FPL's 2006 peak load.

1 Between 2005 and 2011, FPL projects that an additional 710 MW of demand
2 reduction will be achieved through DSM increases. Between 2011 and 2020,
3 FPL currently projects that another 1,490 MW of capacity equivalent DSM
4 demand reduction will have been added for a total cumulative capacity
5 avoidance due to DSM of more than 6,400 MW. To underscore the
6 magnitude of this accomplishment, the avoided capacity achieved through
7 FPL's DSM programs is between two and three times the size of Turkey Point
8 6 & 7. All the projected DSM additions have been reflected in FPL's current
9 resource plan.

10

11 FPL will continue to consider and aggressively pursue new DSM programs to
12 reduce the need for new capacity, and reduce GHG emissions. However, as
13 stated by Dr. Sim and Mr. Brandt, the potential for additional cost-effective
14 DSM is not nearly sufficient to reduce or defer the need for the proposed new
15 baseload nuclear facilities, Turkey Point 6 & 7.

16 **Q. Does FPL's resource plan reflect all currently known potential future**
17 **contributions from renewable resource alternatives?**

18 **A.** Yes. FPL's resource plan already reflects contributions from all currently
19 available renewable resources, as well as new renewable resources that have
20 indicated they plan to provide firm generation capacity during this period.
21 These projected contributions include resources that FPL plans to obtain
22 through new power purchase agreement with existing renewable power
23 suppliers to replace expiring contracts, as well as with all bidders that

1 proposed firm generation capacity using renewable resources in response to
2 FPL's April 2007 RFP. FPL has already initiated discussions with these
3 suppliers.

4
5 As shown on Exhibit RS-3, to the extent that additional cost-effective
6 renewable resource alternatives become available in the future, they could be
7 applied to reduce the sizable remaining capacity need described above
8 (between 3,120 MW and 3,960 MW) and incorporated into FPL's resource
9 plan. Unfortunately, the magnitude and timing of additional renewable
10 resources is highly uncertain; thus, their contribution cannot be counted on
11 when considering the need for Turkey Point 6 & 7. Mr. Reed also addresses
12 this in his testimony. But it is important to emphasize that renewable
13 resources will continue to be an important potential resource option to meet
14 FPL's significant needs even beyond those met by the addition of Turkey
15 Point 6 & 7. The potential for future contributions from other renewable
16 resources is discussed further in Section 4 of my testimony.

17 **Q. What would the reserve margin be without the addition of Turkey Point 6**
18 **& 7 in 2018 and 2020?**

19 A. First, it is important to understand that if no generation capacity is added
20 between 2011 and 2017, FPL's reserve margin would be about 1%, effectively
21 no reserve margin, by 2018. However, if we start with the premise that FPL
22 will have added sufficient resources to meet its 20% reserve margin reliability
23 criterion through 2017, without the addition of Turkey Point 6 & 7 in 2018

1 and 2020, FPL's reserve margin would fall to 17.5% in 2018, 15.1% in 2019
2 and 12.6% in 2020, far less than the reserve margin requirement that FPL and
3 the Commission have agreed is necessary to ensure system reliability. Also, it
4 should be noted that without Turkey Point 6 & 7 a very significant portion of
5 the reserve margin in those years would be provided by DSM rather than
6 generation resources, rendering FPL's system less reliable. Furthermore,
7 without the addition of Turkey Point 6 & 7 in 2018 and 2020, FPL's capacity
8 need would exceed 2,700 MW by 2021, and continue to grow thereafter. For
9 these reasons, pursuing the potential addition of Turkey Point 6 & 7 as FPL
10 has proposed is a critical part of FPL's overall resource plan to maintain
11 system reliability and ensure FPL meets its capacity needs through 2020 and
12 beyond.

13 **Q. Did FPL consider other large baseload alternatives to meet its generation**
14 **capacity need in 2018 and 2020?**

15 A. Yes. FPL evaluated coal-fired Integrated Gasification Combined Cycle
16 (IGCC) and gas-fired combined cycle (CC) generation in 2018 and 2020 as
17 baseload alternatives to Turkey Point 6 & 7. The results of FPL's evaluation
18 are discussed in detail by Dr. Sim and summarized in Section 5 of my
19 testimony. These results, combined with the advantages provided by the
20 addition of Turkey Point 6 & 7 discussed in Section 6, demonstrate that the
21 addition of Turkey Point 6 & 7 is the best, cost-effective and technically
22 feasible alternative to meet FPL's needs in 2018 and 2020.

1 **Q. Does the addition of Turkey Point 6 & 7 also help reduce system GHG**
2 **emissions?**

3 A. Yes. Turkey Point 6 & 7 will add up to 3,040 MW of non-GHG emitting
4 generation. Further, because these units will operate at very high capacity
5 factors, FPL's least efficient generating units that emit GHG will operate less
6 and overall system GHG emissions will be significantly reduced. Mr. Kosky
7 and Dr. Sim address this in more detail in their testimonies.

8
9 In summary, it is clear that without the addition of Turkey Point 6 & 7 in 2018
10 and 2020, FPL's customers would be served by a far less fuel-diverse, less
11 reliable system with greater fuel cost volatility and significantly higher GHG
12 emissions. The addition of Turkey Point 6 & 7 is needed to provide adequate
13 electricity at a reasonable cost to FPL's customers.

14
15 It is also important to recognize that granting a determination of need is not an
16 irreversible commitment to a specific resource development path. Rather, the
17 determination of need for Turkey Point 6 & 7 is a first, crucial step in a
18 process that, as Mr. Scroggs describes in detail, is equivalent to purchasing an
19 option to maintain the possibility of adding new nuclear generation capacity to
20 FPL's portfolio in 2018 and 2020. FPL will retain substantial flexibility to
21 adjust the future development and construction process in light of additional
22 information that will become available in future years; and the Commission
23 will retain the ability to review and evaluate future decisions regarding the

1 Project contemporaneously, thus ensuring that the final result is prudent and in
2 FPL customers' long-term best interest.

3

4

SECTION 3 – VALUE OF FUEL DIVERSITY

5

6 **Q. What are the benefits of maintaining fuel diversity in FPL's system?**

7 A. The primary benefits of fuel diversity are greater system reliability and
8 reduced fuel price volatility. An electric system that relies on a single fuel
9 and a single technology to generate all the electricity needed to meet its
10 customers' demand, all else equal, is less reliable than a system that uses a
11 more balanced, fuel-diverse generation portfolio. In addition, greater fuel
12 diversity mitigates the impact of wide or sudden swings in the price of one
13 fuel, as we have witnessed in natural gas markets over the last several years.

14 **Q. Please explain how fuel diversity enhances system reliability.**

15 A. An electric system that relies exclusively on one fuel is inherently more
16 susceptible to events that cause delays or interruptions in the supply of that
17 fuel. Such a system cannot rely on alternative generation facilities that use
18 other fuels to make up for reductions in the constrained fuel.

19

20 A generation portfolio that relies upon a fuel-diverse system with adequate
21 generation reserve margin is capable of producing electricity using a number
22 of different fuels and has sufficient redundancy in generation capacity. Such

1 a system retains the flexibility to offset the reduced availability of one
2 constrained fuel by generating sufficient electricity using other fuels.

3 **Q. Does diversity related to the process of fuel transportation and delivery**
4 **also improve system reliability?**

5 A. Yes. The ability of a generating system that relies on only one fuel
6 transportation and delivery process to serve its customers can be severely
7 impaired by interruptions in the transportation and delivery of that single fuel
8 to the generating plants. This is particularly true when the generating plants
9 use natural gas, because the reliable operation of these plants depends on
10 uninterrupted, hour by hour delivery of natural gas to the plants. Diversity in
11 fuel transportation and delivery processes enables a utility to mitigate the
12 effects of any such fuel delivery interruptions by limiting the amount of
13 generation that is affected by a single event and makes replacement of
14 unavailable generating capacity more attainable.

15

16 Because different fuels usually originate from different geographical areas and
17 are transported and delivered via different processes, having a fuel diverse
18 generation system helps mitigate the effect of interruptions in fuel
19 transportation and delivery, as well as production.

20 **Q. Does diversity, not only in fuel type but in generation technology, also**
21 **improve reliability?**

22 A. Yes. Occasionally, equipment design or manufacturing problems manifest
23 themselves in the form of systematic failure of the same part in a number of

1 generating plants that utilize the same part design, or those plants that use
2 parts produced in the same production batch. Having diversity in generation
3 technology is also important because if a generic equipment problem occurs, it
4 would affect a smaller portion of a utility's generation portfolio, making it
5 easier for the utility to mitigate the effect of that problem without adversely
6 affecting service to its customers. Because generating units that use different
7 fuels usually also use different technologies, a fuel diverse system also helps
8 mitigate the effect of equipment problems that affect one specific type of
9 generation technology, such as for example, gas turbines.

10 **Q. Which of the reliability benefits attributed to fuel diversity that you have**
11 **discussed are applicable to the proposed addition of Turkey Point 6 & 7?**

12 A. All of the benefits I have described above are applicable to the addition of
13 Turkey Point 6 & 7. Adding up to 3,040 MW of nuclear baseload generation
14 to FPL's system would significantly reduce FPL's reliance on natural gas and
15 will enable FPL to more effectively address and offset decreases in natural gas
16 supply. The factors that could affect gas production and transportation would
17 not affect nuclear fuel. In his testimony, Mr. Villard describes how the
18 production, transportation and delivery of nuclear fuel is completely different
19 from the process of production, transportation and delivery of natural gas that
20 is described by Mr. Yupp. Therefore, any events that would affect gas
21 production, transportation and delivery would not similarly affect Turkey
22 Point 6 & 7. Also, the technology to be used in Turkey Point 6 & 7 will be

1 different from that used in all of FPL's gas-fueled units, so technical problems
2 that may affect the gas units will not affect Turkey Point 6 & 7.

3 **Q. Does Turkey Point 6 & 7 provide additional reliability benefits?**

4 A. Yes. Nuclear generating facilities typically have sufficient fuel in the core to
5 operate at full power for approximately eighteen months without the need for
6 additional fuel. A natural gas-fired generating facility, however, requires that
7 natural gas be delivered through an interstate pipeline to the plant site
8 continuously in order to continue to operate. As explained by Mr. Villard, this
9 is a fuel advantage over natural gas because it provides certainty that the
10 nuclear units will not be affected by future fuel supply interruptions or delays.
11 In addition, nuclear fuel is typically delivered to Turkey Point 6 & 7 at least
12 two months prior to the time the fuel is needed to conduct the refueling of
13 each unit. In effect, at any point in time a nuclear unit has at least sixty days
14 of full power fuel inventory, and as much as twenty months of inventory,
15 compared to natural gas-fueled generation which cannot cost-effectively
16 provide similar on-site fuel inventory capability. In other words, nuclear
17 generation adds significant additional reliability value related to fuel supply
18 and transportation.

19

20 In addition, as discussed by Mr. Villard in his testimony, because reserves of
21 uranium in North America are so large, nuclear fuel supply from secure
22 sources is assured for the entire operating life of the plant.

1 **Q. Does fuel diversity offer value other than increased reliability?**

2 A. Yes. This point is also discussed by Mr. Yupp. Fuel diversity helps mitigate
3 the effects of price volatility in one or two fuels on the price of electricity.
4 For example, if a utility relies solely on natural gas to produce all the
5 electricity needed by its customers, any increase or decrease in the market
6 price of natural gas would translate into a direct and comparable increase or
7 decrease in the cost of electricity. Because natural gas prices are projected to
8 be volatile in the future, electricity customers would be subject to significant
9 volatility in the future cost of electricity. Recent history has demonstrated
10 just how volatile natural gas prices can be. Also, as Mssrs. Villard and Yupp
11 testify, the prices of nuclear fuel are low and stable relative to other fuels, and
12 changes in the price of nuclear fuel are not directly linked to changes in the
13 prices of natural gas and fuel oil. Therefore, having a fuel diverse portfolio
14 that includes significant contributions from nuclear fuel would necessarily
15 help dampen the effect of volatility in natural gas prices.

16

17 **SECTION 4 – RESOURCE PLANS UTILIZED IN ANALYSIS**

18

19 **Q. What resource plans were used by FPL in the economic analysis of**
20 **Turkey Point 6 & 7?**

21 A. FPL utilized three resource plans in its analysis of Turkey Point 6 & 7. The
22 three plans are presented in Exhibit SRS-4 attached to Dr. Sim's testimony.
23 The three plans are (1) the Plan with Nuclear, that includes Turkey Point 6 &

1 7 in 2018 and 2020, respectively, and further assumes that the size of each
2 nuclear unit is 1,100 MW, (2) the Plan without Nuclear- CC, that includes the
3 construction of two gas-fueled baseload combined cycle units in 2018 and
4 2020, respectively, instead of nuclear units, and (3) the Plan without Nuclear-
5 IGCC, that includes the construction of two baseload IGCC units in 2018 and
6 2020, respectively, instead of nuclear units. All plans include an identical set
7 of new resources through 2017, and the plans differ only slightly after 2020.
8 The objective of the economic analysis is to isolate the addition of Turkey
9 Point 6 & 7 in 2018 and 2020, respectively, and compare it to the effect of
10 adding gas-fueled combined cycle generation instead of nuclear generation, or
11 IGCC generation instead of nuclear generation, in those years.

12 **Q. Is it possible that the other resource additions reflected in the resource**
13 **plans between 2011 and 2017 would change in the future?**

14 A. Yes. A utility's resource plan is not, and cannot be, static. The objective of
15 the generation additions reflected for the period 2011-2017 and those shown
16 after 2021 in the resource plans presented by Dr. Sim is to provide a
17 reasonable, neutral backdrop against which the proposed addition of Turkey
18 Point 6 & 7 can be fairly compared to other available generation capacity
19 alternatives that FPL could use to meet its future capacity needs in 2018
20 through 2020 in place of Turkey Point 6 & 7. At this time, FPL is only
21 committed to pursuing those resources that have been specifically outlined in
22 my testimony: that is, the projected DSM increases, the nuclear uprates, the
23 purchase of capacity from renewable resources, and Turkey Point 6 & 7.

1 Therefore, as the projected need for new resources in the future changes, and
2 as other resource alternatives become available, and as factors that affect some
3 or all of the resource alternatives change, FPL's resource plan would be
4 modified. Nevertheless, these resource plans reflect reasonable choices for
5 meeting FPL's needs between 2011 and 2017, and after 2020, based on what
6 is known today. In summary, they provide appropriate frames of reference
7 within which to assess the need for and viability of Turkey Point 6 & 7.

8 **Q. How many megawatts of new and replacement resources does FPL**
9 **project it will need for the period 2011 through 2020?**

10 A. As stated previously in my testimony, FPL projects it will need to add
11 approximately 8,350 MW of new and replacement resources from 2011
12 through 2020. FPL estimates that the equivalent of 1,490 MW, or almost 18%
13 of these needed resources, will be provided by increases in DSM during this
14 period. These resource plans also include 414 MW of additional nuclear
15 generation resulting from uprates of FPL's existing nuclear units and
16 approximately 290 MW of renewable resources. The proposed facility at
17 Turkey Point 6 & 7 will provide between 2,200 MW and 3,040 MW. Natural
18 gas-fueled advanced combined cycle units are included in the plan to provide
19 the remaining 3,120 MW to 3,960 MW of new resources required in this
20 period. As discussed earlier in this testimony, FPL has not committed to these
21 natural gas-fueled additions although, at present, we do not know to what
22 extent other resource alternatives could be developed and implemented to
23 meet this need. Nevertheless, FPL will continue to pursue and encourage

1 development of such alternatives and would welcome any that could cost-
2 effectively and reliably reduce gas dependence.

3 **Q. What is FPL doing to promote greater renewable development from non-**
4 **affiliated generators?**

5 A. FPL is committed to promoting greater renewable investment in Florida by
6 working with existing and potential renewable generators and offering for
7 negotiation contract terms that enable developers of renewable resources to
8 choose, from a diverse portfolio of avoided units, the payment profile that is
9 most suitable for their projects while protecting the interest of our customers.
10 In addition, FPL has filed a new standard offer contract for renewable
11 generation consistent with the Commission's new rule on renewable energy.

12 FPL also issued in April 2007 a request for proposals to provide to FPL
13 electric capacity and/or energy produced from renewable resources. On July
14 2, 2007 FPL received five proposals. Two proposals (combined) offered 100
15 MW of capacity using biomass. One proposal offered 44 MW from municipal
16 solid waste. One proposal offered 876,000 MWh of annual energy (but no
17 capacity). One proposal expressed interest in developing and implements
18 rooftop photovoltaic technology. FPL is currently evaluating these proposals
19 and will seek to enter into contracts that will benefit FPL's customers, with all
20 bidders that proposed to sell capacity and energy from renewable resources.

21 **Q. Has FPL reflected in its resource plan all of the renewable contract**
22 **extension opportunities and renewable proposals submitted in response**
23 **to FPL's request for proposals?**

1 A. Yes. FPL has assumed that all expiring contracts with renewable generators
2 that provide firm capacity will be extended and has counted that capacity as
3 part of its resource plan. FPL also has assumed that all proposals submitted in
4 response to the request for proposals that offered firm capacity from
5 renewable resources will result in contracts and has reflected that capacity in
6 its resource plan. Thus, from the standpoint of the resource plan, FPL has
7 already optimistically assumed that it will be able to contract for all of these
8 renewable projects.

9 **Q. What are FPL's plans regarding the development of additional renewable**
10 **resources?**

11 A. As noted by Ms. McBee in her testimony, in June 2007 FPL announced the St.
12 Lucie Wind Project, a 3 to 4.5 MW wind generation project that FPL proposes
13 to site near its St. Lucie nuclear generating plant. FPL is currently pursuing
14 the necessary permits, as well as conducting the review of all aspects of this
15 project. FPL will continue to consider additional wind generation
16 opportunities to add to its renewable portfolio. FPL is also developing the 250
17 kW solar photovoltaic facility in Sarasota that is part of FPL's Sunshine
18 Energy Program and will continue to consider additional solar generation
19 opportunities to add to its portfolio. Additionally, FPL recently announced a
20 major solar energy initiative in Florida which is expected to result in
21 installation of up to 300 MW of solar generation capacity based on a
22 technology that, although unproven, is very promising. As Ms. McBee
23 explains, this initiative will begin with installation of about 10 MW of

1 capacity, subject to business due diligence and any necessary regulatory
2 approvals. These proposed renewable resource development efforts have not
3 been reflected in the analysis performed by FPL. However, the results would
4 not have been different because the effect of these renewable resources would
5 have been reflected equally in all three resource plans considered in FPL's
6 analyses, in the form reduced use of natural gas and fuel oil to produce
7 electricity. Further, as I explain below, significant amounts of additional
8 renewable resources, were they to become available, could be incorporated
9 into FPL's resource plan without reducing the need for Turkey Point 6 & 7 in
10 2018 and 2020, respectively.

11

12 FPL is also actively involved with Florida Atlantic University's Center of
13 Excellence for Ocean Energy Technology in its effort to develop this non-
14 emitting renewable technology.

15 **Q. Can renewable resources eliminate or defer the need for Turkey Point 6**
16 **& 7 in 2018 and 2020?**

17 A. No. The need for Turkey Point 6 & 7, as identified in Dr. Sim's testimony, is
18 in addition to the available renewable resources. Further, as I noted at the
19 outset of my testimony, in addition to Turkey Point 6 & 7, FPL estimates that
20 it will need between 3,120 MW and 3,960 MW of new generation capacity
21 between 2011 and 2020, of which more than 1,600 MW would replace
22 expiring PPAs. Moreover, it is projected that new capacity will be needed to
23 meet additional demand growth beyond 2020.

1 As Ms. McBee indicates in her testimony, FPL is actively pursuing additional
2 renewable resources. The technology of many of these renewable options is
3 still developing and will not be commercially available in significant
4 quantities during this period, and some of these options (such as wind
5 generation) cannot be counted on to reliably operate during the system peak
6 hours. However, it is not necessary to select between renewable technology
7 and new nuclear generation because to the extent that new reliable, cost-
8 effective renewable resources become available they could be incorporated
9 into FPL's resource plan in place of the uncommitted new generation that
10 would otherwise use natural gas, without affecting the need for Turkey Point 6
11 & 7.

12
13 For these reasons, I believe it would be unreasonable for the Commission to
14 deny a need determination for Turkey Point 6 & 7, based on an assumption
15 that other technologies which, at least in Florida, have not yet demonstrated
16 their ability to provide sufficient firm capacity to meet demand growth or
17 generate large quantities of electricity cost-effectively, may become available
18 in sufficient quantities and may be economically competitive in the future.

19 **Q. Would your answer change if a significant Renewable Portfolio Standard**
20 **is adopted?**

21 A. No. Turkey Point 6 & 7 will still be needed even if a Renewable Portfolio
22 Standard (RPS) is adopted at the state or federal level. Although FPL will
23 continue to pursue power from both traditional renewable resources such as

1 wind, solar, biomass, landfill gas, and municipal solid waste, and emerging
2 technologies such as ocean current, with or without an RPS, these sources will
3 not be sufficient to provide all the generation capacity needed to meet the 20%
4 reserve margin reliability criterion through 2017, let alone defer the need for
5 Turkey Point 6 & 7 in 2018 and 2020.

6

7 In addition, FPL believes that growing concern with global warming will
8 likely require FPL to significantly reduce its future GHG emissions while
9 continuing to serve growing customer demand. Because new nuclear
10 generation is the most effective means of meeting growing demand while
11 adding no GHG emissions to the atmosphere, the construction of new
12 baseload nuclear generating facilities at Turkey Point 6 & 7 is an essential part
13 of any successful plan to reduce GHG emissions in the future.

14 **Q. How would FPL accommodate additional increases in DSM and/or future**
15 **renewable resource generation facilities that may be developed in the**
16 **future?**

17 A. Proceeding with the addition of Turkey Point 6 & 7 will provide the baseload
18 capacity addition necessary to ensure that FPL's customers will continue to
19 receive reliable electric service at reasonable cost, while FPL maintains the
20 flexibility to utilize additional cost-effective renewable resources as they are
21 developed and to facilitate increased customer participation in additional cost-
22 effective DSM programs. As indicated earlier in my testimony and as shown
23 in Exhibit RS-3, the extent these measures are successful, all the incremental

1 cost-effective DSM that could be implemented and all other renewable
2 generation that could be obtained could be easily incorporated into FPL's
3 resource plan without reducing the need for Turkey Point 6 & 7 in 2018 and
4 2020.

5
6 The only way one could conclude that there is no need for Turkey Point 6 & 7
7 in 2018 and 2020 would be to assume that the magnitude of additional
8 customer participation in DSM programs and renewable resources available
9 by 2020, above the levels already projected by FPL, would be sufficient to
10 eliminate the need for not only the entire 3,120 MW - 3,960 MW of need that,
11 in the analysis performed for this filing, are assumed to be met by natural gas
12 generation, but also the capacity (between 2,200 MW and 3,040 MW) that
13 Turkey Point 6 & 7 will provide. It would not be prudent to base FPL's
14 resource planning decisions on such a far fetched theory.

15 **Q. What other alternatives exist to new nuclear generation?**

16 A. As a practical matter, at present the only reliable alternative to nuclear
17 generation for meeting FPL's projected capacity need is to add more gas-
18 fueled combined cycle generation. The Commission's recent rejection of the
19 FPL Glades Power Park project shows that FPL cannot expect to add
20 pulverized coal generation. The results of FPL's economic analysis presented
21 as part of this testimony and that of Dr. Sim show that the total cost of IGCC,
22 even without carbon capture and sequestration (CCS), would be significantly
23 greater than both FPL's estimated cost range for new nuclear generation and

1 new gas-fueled generation. Furthermore, until CCS technology can be
2 effectively implemented, adding IGCC generation would be inconsistent with
3 FPL's objective of reducing GHG emissions in the future. Lastly, the
4 magnitude of FPL's projected future capacity need is so large compared to
5 even the more optimistic reasonable expectations for additional cost-effective
6 DSM and renewable resources, that any increased development in these areas
7 – over and above the aggressive goals already reflected in FPL's resource plan
8 – would only help reduce the need for additional gas-fueled generation.

9
10 Furthermore, even in an extremely unrealistic scenario in which much greater
11 amounts of cost-effective DSM and renewable resources than currently
12 estimated were to become available and demand growth were to be much
13 lower than projected, such that such reduced demand could be met by DSM
14 and renewable resources, it would be possible for FPL to adjust the pace of
15 development of Turkey Point 6 & 7 to match the timing of the need. On the
16 other hand, failure to initiate full development of this option, which would be
17 the consequence of the Commission not granting FPL's petition, would
18 irrevocably close off the possibility of new nuclear generation in 2018 and
19 very likely in 2020 as well. The prudent course of action is to grant the
20 determination of need sought in FPL's petition to preserve the option of
21 adding Turkey Point 6 & 7 in 2018 and 2020.

SECTION 5 – RESULTS OF FPL’S EVALUATION

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Q. Did FPL perform an economic analysis to compare the cost to customers that would result from adding Turkey Point 6 & 7 by 2018 and 2020, respectively, versus that resulting from adding other forms of generation?

A. Yes. Dr. Sim describes the analysis process in his testimony. FPL calculated the estimated cost, in cumulative net present value revenue requirements (CPVRR), associated with each of the resource plans under 9 different scenarios or combinations of future natural gas and fuel oil price forecasts and environmental compliance cost projections. For each of these scenarios FPL then calculated the capital cost for Turkey Point 6 & 7 that would make the resulting CPVRR for the Plan with Nuclear equal to the CPVRR for the Plan with Gas, and the Plan with Coal, respectively. In other words, this analysis produced a breakeven capital cost for Turkey Point 6 & 7 versus each of the alternate plans was calculated under each of the 9 scenarios. These breakeven capital costs were then compared to FPL’s estimated capital cost range for the Project presented by Mr. Scroggs.

To the extent that in any scenario the breakeven capital cost obtained from the analysis is higher than FPL’s estimated capital cost range for the Project, the addition of Turkey Point 6 & 7 would result in a lower cost than adding gas-fueled generation or coal-fueled generation.

1 **Q. What were the results of the economic analysis comparing Turkey Point 6**
2 **& 7 with other baseload generating resources (IGCC or gas-fired**
3 **combined cycle generation)?**

4 A. In almost all the scenarios, the breakeven capital costs calculated in FPL's
5 analysis, expressed in dollars per kW in 2007 dollars, are greater than the
6 entire estimated cost range for Turkey Point 6 & 7. Specifically, as shown on
7 my Exhibit RS-4, as well as on Exhibit SRS-8, attached to Dr. Sim's
8 testimony, when the Plan with Nuclear is compared to the Plan without
9 Nuclear-CC, in 8 of 9 scenarios the breakeven capital cost is higher than the
10 entire estimated nuclear cost range; while in the other one scenario the
11 breakeven cost falls within the estimated nuclear cost range. When the Plan
12 with Nuclear is compared to the Plan without Nuclear-IGCC, the breakeven
13 capital cost is higher than the entire estimated nuclear cost range in all 9
14 scenarios.

15
16 In other words, the results of FPL's economic analysis show, based on FPL's
17 estimated capital cost range for the Project, that the addition of Turkey Point 6
18 & 7 in 2018 and 2020 can reasonably be expected to provide to FPL's
19 customers the many benefits of nuclear generation at a cost that is lower than
20 the cost of adding gas-fueled generation under almost all scenarios, and lower
21 than the cost of adding IGCC under all 9 scenarios.

1 Moreover, the one scenario in which the cost of adding gas-fueled generation
2 is comparable to that of adding new nuclear generation consists of medium or
3 low gas prices and low CO₂-related costs. If these conditions were to occur,
4 because even with the addition of Turkey Point 6 & 7 natural gas would
5 contribute a significant portion of FPL's electricity, the cost of electricity
6 would be the lowest of all scenarios, so FPL's customers would preserve the
7 benefit of the low gas price and low CO₂-related costs. However, this
8 scenario represents a very small part of the range of possible future market
9 outcomes and, primarily because of the heightened concern regarding GHG
10 emissions it is less likely to occur. On the other hand, under conditions in
11 which FPL's customers would be more vulnerable due to higher natural gas
12 prices and higher CO₂-related costs, the addition of Turkey Point 6 & 7 would
13 result in significant cost savings. Therefore, in order to reject Turkey Point 6
14 & 7 one would have to be certain that both natural gas prices and CO₂-related
15 costs will be low in the future, and that fuel diversity has very little value.

16 **Q. Will this be the final economic analysis opportunity for the Commission**
17 **to assess the cost-effectiveness of Turkey Point 6 & 7?**

18 A. No. As discussed by Mr. Scroggs and Ms. Ousdahl, additional analyses will
19 be performed in connection with the annual review process established
20 pursuant to Commission Rule 25-6.0423, the Nuclear Power Plant Cost
21 Recovery Rule. This approach will enable FPL, the Commission and other
22 interested parties additional opportunities to periodically evaluate, at regular
23 intervals throughout the licensing, design and construction process, the

1 Project's costs and the continuing feasibility of completing the Project based
2 on updated information. If a future analysis demonstrates that continuing the
3 Project would no longer be in the best interests of FPL's customers, the
4 Project could be terminated, postponed or modified with only the costs
5 incurred or irreversibly committed up to that time subject to recovery. Thus,
6 a determination of need in this case will not be the Commission's final word
7 regarding the Project.

8 **Q. Do these analysis results reflect all the benefits of adding new nuclear**
9 **generation to FPL's portfolio?**

10 A. No. The results of the scenario analysis reflect the economic benefit of adding
11 new nuclear generation under varying natural gas and fuel oil prices and
12 environmental compliance costs, but the analysis does not explicitly factor in
13 any benefit for the nuclear alternative relative to two of the statutory criteria
14 for granting a determination of need: improving fuel diversity and reducing
15 Florida's dependence on natural gas and fuel oil. Accordingly, even in the
16 one scenario where the results of FPL's economic analysis shows rough
17 equality between adding new nuclear generation and adding new gas-fueled
18 generation, it is evident that application of the requirements of sections
19 366.92(1) and 403.519(4), Florida Statutes, compels selection of Turkey Point
20 6 & 7 as the preferred alternative.

1 **Q. How would the addition of Turkey Point 6 & 7 in 2018 and 2020,**
2 **respectively, affect FPL's customers' bills, compared to the effect of**
3 **adding natural-gas fueled combined cycle units in those years in place of**
4 **the new nuclear units?**

5 A. In the years preceding the in-service dates of Turkey Point 6 & 7, monthly
6 bills are projected to be higher than with the addition of combined cycle units
7 because, as explained by Mr. Scroggs and Ms. Ousdahl, costs related to the
8 nuclear additions would be recovered during the period of nuclear plant
9 licensing, development and construction, while the fuel and environmental
10 compliance cost benefits would not occur until after the nuclear units are
11 placed in service. However, it should be noted that the ongoing cost recovery
12 process is very effective in mitigating a sudden rate increase when Turkey
13 Point 6 & 7 are placed in service. Moreover, within a relatively short time
14 after the nuclear units have been placed in service it is anticipated that these
15 fuel and environmental compliance benefits will, under almost all future
16 conditions, result in lower monthly bills than with the addition of combined
17 cycle units .

18
19 As explained in Dr. Sim's testimony the approximate bill difference has been
20 estimated for the scenario with the Medium Gas Cost and the Environmental
21 Compliance Cost Forecast "ENV II" by dividing the difference in that year's
22 revenue requirement between the Plan with Nuclear and the Plan Without
23 Nuclear-CC by the projected total electricity sales for that year, and

1 multiplying the result by 1,000 kWh. For the purpose of this calculation it
2 was assumed that the capital cost of Turkey Point 6 & 7 would be \$3,800 per
3 kW, about the middle of the estimated overnight capital cost range presented
4 by Mr. Scroggs. The results of this calculation are presented in Dr. Sim's
5 Exhibit SRS-09.

6
7 As can be seen from the result presented by Dr. Sim, in 2021, the first full
8 year in which both Turkey Point 6 & 7 are in operation, the effect of adding
9 Turkey Point 6 & 7 is an average cost of electricity that is lower by
10 \$0.36/1,000 kWh, compared to adding gas-fueled generation. This benefit
11 will increase in later years.

12

13 **SECTION 6 - BENEFITS PROVIDED BY TURKEY POINT 6 & 7**

14

15 **Q. Will the addition of Turkey Point 6 & 7 help FPL achieve the benefits of**
16 **fuel diversity described in Section 3?**

17 A. Yes. The addition of these new baseload nuclear units will contribute
18 significantly to fuel diversity in FPL's system compared to adding combined
19 cycle units, and will therefore have a very beneficial effect on system
20 reliability. In addition, the nuclear additions will rely on a different, more
21 stable fuel supply than that of natural gas, and on a different and separate fuel
22 transportation and delivery process that is less susceptible to interruptions than
23 either a gas-fueled addition or an IGCC addition.

1 **Q. Will the addition of Turkey Point 6 & 7 also provide benefits regarding**
2 **lower fuel cost and greater fuel cost stability?**

3 A. Yes. Turkey Point 6 & 7 will result in lower system fuel costs and greater
4 fuel cost stability for FPL and its customers, because it will use nuclear fuel
5 which has historically had, and is projected to have in the future, a very low
6 cost, as well as far less volatility than any fossil fuel. As Mssrs. Villard and
7 Yupp state, it is projected that the price of nuclear fuel will continue to be low
8 and stable relative to other fuels. In addition, because Turkey Point 6 & 7 is
9 projected to operate at capacity factors above 90% and will therefore reduce
10 generation from more costly generating units, the addition of these nuclear
11 units will help reduce the volatility in the overall system cost of fuel.

12 **Q. Will the addition of Turkey Point 6 & 7 significantly reduce FPL's use of**
13 **natural gas?**

14 A. Yes. The electricity that will be produced from nuclear fuel at Turkey Point 6
15 & 7 will primarily displace natural gas that otherwise would be burned if
16 FPL's generation capacity need beginning in 2018 were to be satisfied by
17 adding natural gas-fired generation. For example, as explained by Mr. Yupp,
18 over the first 19 full years of operation of both new Turkey Point nuclear
19 units, assuming that the size of each nuclear unit is 1,100 MW, FPL will
20 reduce the use of natural gas by almost 2.2 billion MMBtu compared to the
21 amount of natural gas it would use without these nuclear additions. This
22 decrease in natural gas use, which is a measure of the reduction in FPL's
23 reliance on natural gas achieved by the new Turkey Point nuclear units is

1 equivalent to the total quantity of natural gas FPL used during the last 7 years
2 (2000 through 2006).

3 **Q. How will new nuclear generation at Turkey Point 6 & 7 help reduce GHG**
4 **emissions?**

5 A. Unlike IGCC and natural gas-fueled generation, nuclear generation does not
6 produce any GHG emissions, including CO₂ emissions. This fact, combined
7 with the large size of the proposed Turkey Point nuclear units and the
8 anticipated high capacity factor of nuclear generation makes Turkey Point 6 &
9 7 the most effective method of reducing future GHG emissions.

10

11 For example, FPL projects that between 2017 (prior to the first nuclear
12 addition) and 2021 (after both nuclear units have been added) annual system
13 GHG emissions will decrease by 1.1 million tons, or almost 2%, despite the
14 fact that total electricity consumption will increase by 16,276 Gigawatt hours
15 (GWh) or 10.3%. If gas-fueled combined cycle generation were to be added
16 in place of Turkey Point 6 & 7, GHG emissions would instead increase by 5.8
17 million tons, or almost 9%. As Dr. Sim explains, with Turkey Point 6 & 7
18 GHG emissions will be almost 7 million tons lower in 2021 alone than they
19 would be with gas-fueled additions. These results demonstrate that the
20 addition of Turkey Point 6 & 7 is an integral and necessary part of FPL's plan
21 to achieve GHG emission reductions in the future.

1 This is a critical consideration, particularly in light of growing concerns with
2 global warming and the expectation that GHG emissions are likely to be
3 regulated in the near future. Reducing future GHG emissions, while
4 continuing to provide reliable electric service to a growing customer base at a
5 reasonable cost, will prove to be an extremely difficult challenge. If all of
6 these important and urgent public policy objectives are to be achieved, it is
7 essential that the construction of new nuclear generation be pursued
8 immediately and diligently. The most significant way for FPL to ensure lower
9 GHG emissions in the current regulatory environment is for the Commission
10 to grant an affirmative determination of need for Turkey Point 6 & 7.

11 **Q. Can generation from renewable resources also help reduce GHG**
12 **emissions?**

13 A. Only some forms of renewables are non-GHG emitting. Furthermore, as Mr.
14 Reed indicates, despite FPL's continued commitment to renewable generation
15 discussed in my testimony and that of Ms. McBee, there is no credible
16 evidence that would lead a reasonable person to conclude that there will be
17 sufficient new generation from non-emitting renewable resources to reliably
18 meet more than a fraction of the projected growth in electricity demand in
19 Florida, let alone replace any existing generation that emits GHG, especially
20 because other non-emitting renewable resources like wind and solar are
21 intermittent and cannot be counted upon to provide firm generation capacity.
22 Therefore, while FPL agrees that it is important that the role of cost-effective
23 renewable resources be increased, and has sought additional renewable

1 resources in the market, it is equally important to emphasize that load growth
2 in Florida is such that there will be more than enough “room” for the most
3 optimistic of estimates regarding the future contribution of renewable
4 resources, even with the addition of new nuclear generation. In short, FPL’s
5 effort to obtain or develop additional renewable resources does not reduce the
6 importance of adding Turkey Point 6 & 7 to FPL’s system. There is an
7 important role for both in meeting the future electricity needs of Floridians.

8 **Q. How does nuclear generation compare with solar generation and wind
9 generation regarding their effectiveness in reducing GHG emissions?**

10 A. If we compare the effect on system GHG emissions of adding the same
11 number of megawatts, nuclear generation would be much more effective in
12 reducing system GHG emissions than either solar or wind generation. This is
13 because the nuclear facility would operate at a very high capacity factor, while
14 the solar plant and the wind turbine would operate at relatively modest
15 capacity factors.

16

17 Consider if FPL added 2,200 MW of new nuclear baseload generation and
18 that facility operates at 90% capacity factor, it will generate about 17,345
19 GWh of electricity per year. Comparably sized solar or wind facilities
20 operating at a maximum capacity factor 20% in Florida would generate only
21 about 3,854 GWh, about 13,490 GWh less than the new nuclear units. Based
22 on these capacity factors, new nuclear baseload generation would reduce
23 about 4.5 times the amount of GHG reduced by addition of the same

1 megawatts of solar or wind generation. Stated another way, one would have
2 to add solar or wind generation that is 4.5 times the size of nuclear generation,
3 at a much greater total cost, in order to achieve the same reduction in GHG
4 emissions. Thus, of the types of non-emitting generation, new nuclear
5 generation is by far the most important option in helping to achieve a
6 meaningful reduction in GHG emissions on a capacity (MW) basis.

7
8 Alternately, if compared on an energy (MWh) basis, nuclear generation
9 provides the same GHG reduction benefit as solar and wind generation, but
10 much more economically and more reliably.

11 **Q. Is the addition of Turkey Point 6 & 7 needed, and is it the best alternative
12 to be added in 2018 and 2020, to maintain system reliability?**

13 A. Yes. Turkey Point 6 & 7 is needed to provide system reliability by helping
14 FPL preserve fuel diversity, as well as maintain an adequate level of
15 generation capacity reserve margin in 2018 and 2020. The addition of Turkey
16 Point 6 & 7 was selected to meet FPL's needs in 2018 and 2020 because it
17 was determined to be the best available resource option. Adding Turkey Point
18 6 & 7 provides the best means of maintaining fuel diversity in FPL's system.
19 In addition, Turkey Point 6 & 7 is much more effective in reducing all system
20 air emissions, including GHG emissions, than all other generation alternatives,
21 including renewable resources. Moreover, FPL found that the addition of
22 Turkey Point 6 & 7 can provide to FPL's customers all these benefits at a
23 competitive cost, that its reliability would be as good as that of a combined

1 cycle unit and far better than that of IGCC, and that it has by far the lowest
2 and most stable fuel costs of any generation technology. Based on these
3 findings, FPL has concluded that Turkey Point 6 & 7 is by far the best choice
4 to meet the resource needs of its customers in 2018 and 2020.

5

6 **SECTION 7 – SUMMARY OF BENEFITS PROVIDED BY FPL’S EXISTING**
7 **NUCLEAR UNITS**

8

9 **Q. Please summarize FPL’s experience operating nuclear units.**

10 A. As Mr. Stall testifies, FPL has successfully and safely operated four nuclear
11 units at two nuclear generating stations beginning with the in-service date of
12 Turkey Point Unit 3 in 1972. During that time, FPL’s four nuclear units have
13 produced more than 593 million MWh of electricity, which is equivalent to
14 the energy used by all of FPL’s four million-plus customers for more than five
15 years.

16 **Q. What fossil fuel savings have FPL’s four nuclear units achieved?**

17 A. FPL’s use of nuclear generation has economically displaced significant
18 quantities of fuel oil and natural gas. As Mr. Yupp explains, because nuclear
19 fuel costs so much less than fuel oil and natural gas, between January 2000
20 and July 2007 alone, FPL’s nuclear generation has saved FPL’s customers
21 approximately \$8.7 billion in fuel costs.

22 **Q. What environmental benefits have been provided by FPL’s nuclear**
23 **units?**

1 A. FPL's nuclear units produce zero emissions of SO₂, NO_x, particulate matter,
2 mercury and CO₂ during operation. Therefore, as Mr. Kosky explains,
3 compared to the emissions that would have occurred if FPL's nuclear units
4 had been replaced with generation produced by natural gas, the cleanest of the
5 fossil fuels, in 2006 alone FPL's nuclear units have prevented the emission of
6 20,100 tons of SO₂, 20,400 tons of NO_x, and 15,282,100 tons of CO₂. Thus,
7 the enormous cost savings and reliability benefits of nuclear generation have
8 been achieved with no adverse emissions impact. In fact, in 2006 FPL's
9 nuclear units reduced overall emissions by 27%.

10

11 In summary, FPL's nuclear generating units have had the lowest fuel cost and
12 best environmental performance of all of FPL's generating units, an excellent
13 record which FPL will continue and expand with the addition of Turkey Point
14 6 & 7.

15

16 SECTION 8 – ADVERSE CONSEQUENCES

17

18 **Q. Would there be any adverse consequences to FPL and its customers if the**
19 **Commission were not to grant an affirmative determination of need for**
20 **Turkey Point 6 & 7 in this proceeding?**

21 A. Yes. If a determination of need for Turkey Point 6 & 7 were not granted in
22 this proceeding, FPL would be effectively prevented from pursuing the
23 development of new nuclear baseload generation for the next decade. Taken

1 together with the Commission's recent decision to deny FPL's application to
2 construct new coal-fired baseload units in FPSC Docket No.070098, FPL's
3 customers would face significant adverse consequences related primarily to
4 the reduced system reliability due to significantly lower fuel diversity for the
5 foreseeable future. As indicated in Exhibit RS-2, without the addition of new
6 nuclear generation at Turkey Point 6 & 7, FPL's growing reliance on natural
7 gas would rise to 75% in 2021. This would make it much more difficult to
8 mitigate the effect of any significant interruption in natural gas supplies on
9 FPL's ability to meet the growing electricity needs of its customers. Also, if a
10 determination of need for Turkey Point 6 & 7 is not granted, other Florida
11 utilities may be less likely to pursue any new nuclear generation. As a
12 consequence, not only FPL but the entire state of Florida would become over
13 dependent on natural gas for the majority of its future generation of electricity.
14 In this situation, a gas supply interruption would severely affect electric
15 service reliability throughout Florida.

16

17 Such denial of FPL's petition would also eliminate the best, most cost-
18 effective means of reducing GHG emissions in the future, while continuing to
19 meet the future electricity needs of FPL's customers. In fact, denial of FPL's
20 petition would not be in FPL's customers' best interests.

21 **Q. Why would FPL have to increase natural gas use if nuclear generation is**
22 **not added?**

1 A. As the Commission is well aware, FPL's recent plan to add new baseload coal
2 generation was not approved. Significant uncertainty exists as to whether any
3 other projects that use coal as a fuel, even with IGCC technology, will be
4 approved for the foreseeable future. In any event, the likelihood that
5 significant reductions in GHG emissions will be required in the future raises
6 questions regarding the practical feasibility of coal-fueled additions in Florida
7 until carbon capture and sequestration becomes readily applicable in Florida.
8 Although FPL will actively continue to pursue cost-effective DSM increases
9 and additional generation from renewable resources, currently available
10 information indicates that that these alternatives will make only a modest
11 contribution compared to the projected need for new resources to meet growth
12 in electricity demand based largely on population growth and to replace
13 expiring power purchases from coal generation. Without nuclear generation,
14 the only alternative that can be counted on to provide sufficient new
15 generation capacity to ensure reliable electric service through 2020 is
16 additional natural gas generation.

17 **Q. What is the economic consequence of not approving new nuclear facilities**
18 **at Turkey Point 6 & 7?**

19 A. From an economic perspective, greater reliance on natural gas is expected to
20 result in higher electricity costs and greater volatility in the cost of electricity.
21 FPL believes that the effort to avoid GHG emissions will result in greater
22 utilization of natural gas throughout the United States and that this general
23 increase in gas utilization will contribute to higher natural gas prices. Without

1 additional nuclear generation, because a greater portion of electricity would be
2 generated using natural gas, the price of electricity would be more directly
3 affected by the rising price of natural gas. Similarly, any volatility in natural
4 gas prices will translate very directly in volatility in the price of electricity.

5
6 If, on the other hand, if Turkey Point 6 & 7 is added to FPL's system, the
7 effect of rising gas prices would be mitigated. If there are any periods of low
8 natural gas prices in the future, because FPL would continue to utilize very
9 large quantities of natural gas, FPL's customers would still benefit greatly
10 from such possible temporary gas price decreases. In other words, there will
11 be more than sufficient natural gas generation in FPL's portfolio even after the
12 addition of Turkey Point 6 & 7 to capture most of the benefit of a possible
13 decrease in natural gas prices in the future; but without the addition of Turkey
14 Point 6 & 7 there would be little protection for FPL's customers when, as is
15 expected, the price of natural gas increases. It is clear from the perspective of
16 both reliability and price volatility that the risks of not adding Turkey Point 6
17 & 7 to FPL's generation portfolio are enormous.

18

19

SUMMARY

20

21 **Q. Please summarize your testimony.**

22 A. FPL believes that the addition of Turkey Point 6 & 7 is needed to provide
23 reliable service at reasonable cost in the future. This new nuclear generation

1 project is the only available cost-effective alternative that can contribute to
2 fuel diversity while enabling FPL to maintain an adequate resource reserve
3 margin to meet FPL's customers' projected electricity demand in 2018 and
4 later years, and is in fact the only alternative that can help reduce GHG
5 emissions in FPL's system while continuing to serve a growing customer
6 demand for electricity that will require FPL add 8,350 MW of new resources
7 between 2011 and 2020. In short, this new nuclear generation addition is the
8 most viable and effective resource option that can contribute to achieving
9 recent legislative objectives codified in sections 366.92(1) and 403.519(4),
10 Florida Statutes.

11
12 Fuel diversity contributes to greater system reliability because it helps offset
13 reduced availability of one fuel, be it due to supply constraints or
14 transportation interruptions, and helps mitigate the effect of equipment
15 problems that affect one type of generation technology. With the addition of
16 Turkey Point 6 & 7, nuclear generation would be used to produce 26% of the
17 electricity delivered to FPL's customers in 2021. Conversely, without new
18 nuclear generation, by 2021 nuclear fuel would contribute only 16% while
19 natural gas would contribute 75%. The addition of Turkey Point 6 & 7 also
20 contributes to system reliability by maintaining an on-site fuel inventory of 60
21 days, as a minimum.

1 Fuel diversity also helps mitigate the effects of price volatility in one or two
2 fuels on the price of electricity. In FPL's system the addition of Turkey Point
3 6 & 7 provides an effective price hedge against anticipated increases in the
4 price of natural gas.

5
6 Although FPL has included renewable resources and DSM as a significant
7 part of its resource mix, and will continue to encourage future renewable
8 development and participation in cost-effective DSM programs, these
9 alternatives cannot by themselves help FPL maintain a balanced, fuel-diverse
10 system nor can they meet the future resource needs of FPL's customers.
11 Furthermore, one would have to add more than 4.5 times the amount of solar
12 or wind generation capacity, at a much greater cost, to achieve the same GHG
13 reduction that will be achieved by the addition of Turkey Point 6 & 7.

14
15 Moreover, FPL's analyses show that the addition of Turkey Point 6 & 7 can
16 provide to FPL's customers all these benefits at a cost that is most likely to be
17 lower than that of adding additional gas-fueled generation under almost all
18 conditions, and lower than adding IGCC, and that its reliability would be as
19 good as that of combined cycle generation and far better than that of IGCC.

20
21 It is important to note that an affirmative determination of need for Turkey
22 Point 6 & 7 is a first step, not an irreversible decision because FPL and the
23 Commission will periodically review the Project's benefits on behalf of FPL's

1 customers in light of new information that may be developed over time.
2 However, granting this petition enables FPL to move forward and maintain
3 the ability to bring the benefits of new nuclear generation to its customers in
4 the 2018-2020 time frame – an extremely valuable option given the analysis
5 results obtained for a wide range of future fuel and environmental scenarios –
6 through a commitment of a comparatively modest level of resources. In
7 contrast, denial of FPL’s petition will preclude that option.

8
9 For these reasons, FPL believes that it is in the interest of its customers that
10 the Commission grant an affirmative determination of need for the addition of
11 Turkey Point 6 & 7, including the associated electric transmission facilities,
12 with target in-service dates of June 2018 and June 2020, respectively, as well
13 as affirmatively determine that FPL would be prudent to make payments for
14 certain long-lead procurement items, and to characterize such payments made
15 prior to completion of the Project’s site clearing work as “pre-construction
16 costs.”

17 **Q. Does this conclude your direct testimony?**

18 **A. Yes.**

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Florida Power & Light Company's)
 Petition to Determine Need for Determine Need for)
 Turkey Point Nuclear Units 6 and 7)
Electrical Power Plant)

Docket No: 070650-EI

Filed: January 25, 2008

ERRATA SHEET

DIRECT TESTIMONY OF RENE SILVA

<u>PAGE #</u>	<u>LINE #</u>	<u>CORRECTION</u>
15	1	change the word "demand" to "capacity"
	17	change the words "from renewable" to "from purchased renewable"
	22	change the word "agreement" to "agreements"
26	17	change the word "implements" to "implementing"
30	23	insert the word "to" in front of "the extent"
32	13	change the words "such reduced" to "the reduced"
35	2	delete the words "medium or"
45	6	change numbers "20,100" to "22,300", "20,400" to "14,000" and "15,282,100" to "14,369,000"
Exhibit RS-3		change numbers on bar graph from "6 & 9" to "6 & 7"

1 BY MR. LITCHFIELD:

2 Q Mr. Silva, would you please summarize your direct
3 testimony for the Commissioners?

4 A Certainly. Good afternoon, Chairman Carter,
5 Commissioners. Thank you for this opportunity to address you.
6 FPL seeks from the Commission an affirmative determination of
7 need for Turkey Point Units 6 & 7, two nuclear generating units
8 each with a net generating capacity of up to 1,520 megawatts.
9 These units are currently projected to be placed in service by
10 June of 2018 and June of 2020, respectively.

11 These new baseload generating units are needed to
12 maintain system reliability to serve FPL's customers. In
13 addition, because of their very high projected capacity
14 factors, these units are the only alternative that can
15 significantly contribute to fuel diversity, reduce dependence
16 on natural gas, as well as reduce greenhouse gas emissions
17 while at the same time enable FPL to serve its customers'
18 growing demands in the future.

19 In considering FPL's petition, I believe that the
20 question before the Commission is not whether FPL should add
21 new nuclear generation or instead add more demand-side
22 management or more renewable generation. FPL must and will
23 continue to pursue all three alternatives because each needs to
24 contribute to reliability, fuel diversity, and emission
25 reductions.

1 As we focus on that question, it is important to
2 recognize that even with Turkey Point 6 & 7 and the already
3 projected resource additions in the form of new demand-side
4 management, new renewable purchases, and nuclear updates that
5 are included in our filing, FPL still will need as much as
6 4,000 megawatts of additional resources in this time frame.
7 Our most optimistic expectation of the future availability of
8 cost-effective DSM and renewable resources suggests that they
9 could only make a modest contribution to these 4,000 megawatts
10 of need. Therefore, we believe that even with Turkey Point 6 &
11 7, some natural gas fuel generation will also have to be added
12 to the system. But without Turkey Point 6 & 7, we would have
13 to add much, much more gas generation.

14 Therefore, the real choice as we see it for our
15 customers is not between nuclear generation on one side and DSM
16 plus renewables on the other, but rather between a broad
17 combination of Turkey Point 6 & 7, plus additional
18 cost-effective DSM, plus renewable resources, plus some
19 efficient natural gas generation on one side, and an uncertain
20 approach that would consist of perhaps hoping that there would
21 be much more cost-effective DSM and renewables in the future,
22 but, in fact, relying almost exclusively on more and more
23 natural gas generation on the other side.

24 Clearly, the only sound choice is to proceed with a
25 broad combination of resources that includes Turkey Point 6 & 7

1 as well as the other alternatives because this strategy will
2 result in greater fuel diversity, lower gas dependence, lower
3 fuel cost volatility, greater system reliability, and reduced
4 greenhouse gas emissions. And, because these benefits of
5 nuclear generation can be achieved at very competitive cost as
6 shown in our analysis.

7 Only an affirmative determination of need will enable
8 FPL to maintain the ability to bring the benefits of new
9 nuclear generation to its customers by 2018 and 2020. For
10 these reasons, FPL believes it is in the customers' best
11 interest that the Commission grant an affirmative determination
12 of need for Turkey Point 6 & 7 as specified by FPL in its
13 petition. Thank you very much.

14 CHAIRMAN CARTER: Thank you.

15 MR. LITCHFIELD: Mr. Silva is available for
16 cross-examination.

17 CHAIRMAN CARTER: Mr. Beck.

18 MR. BECK: No questions.

19 CHAIRMAN CARTER: Mrs. Krasowski.

20 CROSS EXAMINATION

21 BY MRS. KRASOWSKI:

22 Q Hello, Mr. Silva.

23 A Good afternoon, Mrs. Krasowski.

24 Q Good afternoon. I guess I will start in with the
25 pages. On Page 15, Line 18, are you familiar with the Ausra

1 Solar Company?

2 A I have heard of them, and generally of FPL's plans in
3 discussing possible generation with Ausra, but I'm not directly
4 involved in those discussions.

5 Q All right. Thank you. So, with Ausra have you done
6 any studying about their steam storage capacity for solar
7 thermal?

8 A No, I have not. The discussions that have taken
9 place with Ausra in general could probably be best addressed by
10 Ms. McBee.

11 Q Thank you. On Page 19, Lines 8 through 11.

12 A I'm there.

13 Q Where would distributive energy fit into a fuel
14 diverse portfolio?

15 A To the extent that distributed generation is
16 available and reliable, it would contribute to fuel diversity.

17 Q Were you here when this was introduced in the public
18 by Mr. Gordon Hanson (phonetic) in the public testimony
19 portion?

20 A No, I was not in the room.

21 Q Okay.

22 A I might add that in terms of the fuel diversity, the
23 distributed generation or whatever type of alternate generation
24 would have to actually produce significant amounts of energy in
25 order to contribute to diversity in our system or in any

1 system. In our system, because it is so large, it would
2 require a great deal of production of megawatt hours in order
3 to make a significant contribution. But in principle if it is
4 available, and if it runs and generates electricity, and if it
5 doesn't rely on the same fuels that we are otherwise using in
6 our central units, like natural gas, then it could contribute
7 to fuel diversity.

8 Q Thank you. On Page 20, let's see here, Lines
9 8 through 10, you speak of fuel transportation and natural gas,
10 and you say that the delivery of a single fuel might be
11 impaired by interruptions and things. And this is particularly
12 true when the generating plants use natural gas because
13 reliable operation of these plants depends on uninterrupted
14 hour-by-hour delivery of natural gas to the plants.

15 Doesn't a nuclear plant depend on an uninterrupted
16 hour-by-hour delivery of water?

17 A I'm sure that nuclear -- yes, nuclear generation,
18 like other forms of generation, and I can't think of too many
19 forms, perhaps, other than wind turbines that would not require
20 water. But, what I'm trying to address here is the situation
21 of a challenge to reliability from resources that come from
22 afar that have to be transported through long distance
23 pipelines that are subject to issues like hurricanes and other
24 sources of interruptions. Whereas, water is definitely an
25 issue with every type of generation, and it has been

1 successfully resolved, but it has never to my knowledge been an
2 issue that affected the reliable operation of any of our
3 plants, including our existing nuclear plants.

4 Q Mr. Silva, do you have any information on where FPL
5 is planning on drawing the water for the plant from in Miami at
6 the Miami County Commission?

7 MR. LITCHFIELD: Mr. Chairman, may I interpose an
8 objection here? I think this far exceeds Mr. Silva's
9 testimony, and there are witnesses, I think, who are prepared
10 to testify, and, in fact, have testified in deposition on
11 precisely the water issue. And that would be Mr. Scroggs.

12 MRS. KRASOWSKI: Thank you.

13 BY MRS. KRASOWSKI:

14 Q Mr. Silva, can you tell me what kind of energy are
15 the spent fuel cooling pools run off of at the plant?

16 MR. LITCHFIELD: Same comment, same objection.

17 MRS. KRASOWSKI: Thank you.

18 CHAIRMAN CARTER: Just so we can kind of help the
19 process along, I notice that on the water --

20 MR. LITCHFIELD: I would suggest either Mr. Stall or
21 Mr. Scroggs. Mr. Stall is up next, perhaps she could try Mr.
22 Stall.

23 CHAIRMAN CARTER: Okay. Thank you.

24 MRS. KRASOWSKI: Okay.

25 BY MRS. KRASOWSKI:

1 Q Let's see. On Page 22, Line 20, you mention that
2 Mr. Villard in his testimony speaks of reserves, uranium
3 reserves in North America being so large that it is a secure
4 source for fuel. Can you comment on that? Like, can you
5 comment on the grade of the uranium that is found in North
6 America now, or shall I ask Mr. Villard?

7 A It would be better to ask Mr. Villard about that
8 level of detail.

9 Q On Page 25, Line 8, the question posed to you is how
10 many megawatts of new and replacement resources does FPL
11 project it will need for the period 2011 through 2020. And you
12 stated previously in your testimony there on Line 10 that FPL
13 projects it will need to add approximately 8,350 megawatts of
14 new replacement sources. Do you still project a 8,350 megawatt
15 need seeing that the state of Florida's growth has slowed?

16 A Yes, I think that that is an adequate forecast. The
17 information regarding the alleged slowdown in the growth in the
18 state of Florida is not to my knowledge in any way sustained.
19 We have to place this in the context that we are talking in
20 2008 about a period between 2011 and 2020. What we have done
21 is that we have looked at what the average growth over several
22 cycles of growth in the state have been. And, Doctor Green in
23 particular, who will also testify later, looked at what is a
24 reasonable long-term forecast for growth in Florida.

25 There may be a month, three months, even perhaps a

1 year in which growth may not be at the level of the average,
2 but on the other hand there is many other periods in which
3 growth has historically exceeded that. We have to plan for
4 this very long-term, so we have to look at the long run of this
5 forecast. And for this reason, the forecast that we developed
6 only slightly over a year ago does not in our opinion require
7 any adjustment at this time for this planning purpose.

8 Q Thank you. So, for your demand forecast, did you use
9 the 2006 BEBE (phonetic) Report for the demand forecast?

10 A I don't know the name, the date of the report.
11 Doctor Green can clearly specify that, but I know that the
12 forecast would have been developed and finalized in the latter
13 part of 2006.

14 Q Thank you. On Page 32, Line 3.

15 A Did you say Page 32?

16 Q Yes, please. Line 3. When did Florida Power and
17 Light arrive at the objective of reducing greenhouse gas
18 emissions in the future?

19 A I don't know that I know a specific date on which I
20 could say we said the objective. We have been addressing the
21 issue, the question of greenhouse gas emissions at least that I
22 can remember since about 2005, and I'm sure not as publicly as
23 has occurred within the last year, but at least from my
24 perspective in the planning basis we were taking into
25 consideration what might be the cost of greenhouse gas

1 emissions and how to mitigate that cost and that impact since
2 at least 2005.

3 Q During the Glades County coal plant hearing, did FPL
4 have an objective of reducing greenhouse gas emissions at that
5 time?

6 A Yes. During the hearing, we cannot take -- at least
7 FPL does not take these individual need petitions individually
8 devoid of everything else that is happening before and after.
9 When we were presenting our case for the FGPP case, we were
10 planning and we indicated in testimony that part of our
11 long-term plan was to add the coal units followed by nuclear
12 units, and that the combination of coal units that were very
13 clean with all the natural gas that we were adding, and the
14 renewables, and DSM, and the nuclear would follow would, in
15 fact, effectively address and mitigate the impact of greenhouse
16 gas emissions. So we were thinking about that and it was all
17 part of the overall plan.

18 Q Can you refresh my memory of what part of the needs
19 determination that was in the Glades County plant needs
20 determination petition?

21 A In the analysis that we prepared -- on the economic
22 analysis that we prepared that reflected the impact, the
23 economic impact of greenhouse gases, we ran our cases with the
24 assumption, with the projection that nuclear units would be
25 added to the system in 2018 and 2020. So we incorporated that.

1 And back then, this effort to add nuclear generation to our
2 system dates back a number of years. It was being done in
3 parallel with the coal project and the concept that we
4 presented to the Commission in testimony to explain our
5 position and a strategy with respect to emissions and
6 greenhouse gases was incorporating the entire overall plan. We
7 said we are doing well with natural gas, we are going to add
8 the coal, and as part of the entire plan long-term, we are
9 going to also add nuclear. Obviously, the focus of the need
10 determination was on FGPP at the time and on the impact of
11 FGPP, but we were addressing the concept longer term including
12 the nuclear unit in later years.

13 Q Thank you. As an intervenor in that case, I do not
14 recall that being in the needs determination petition.

15 A I did not say that it was in the petition. I said
16 that it was presented in testimony and in response, I believe,
17 to cross-examination, but certainly in testimony.

18 Q Thank you. Let's see. On Page 32, again, Lines
19 10 through 18. Doesn't having Turkey Point Reactors 6 and
20 7 and the investment that is going to be required to put into
21 them stifle the development of other energy producing options?

22 A No. As we have indicated, we are pursuing
23 demand-side management alternatives and we are pursuing
24 renewable generation, so one is not really affecting adversely
25 the other efforts.

1 Q Would Florida Power and Light consider some sort of
2 cost-recovery for developing alternative and distributive
3 energy?

4 MR. LITCHFIELD: May I ask to have the question
5 restated?

6 MRS. KRASOWSKI: Okay. Let's see. Would Florida
7 Power and Light promote a program that is similar to the
8 cost-recovery of nuclear power plants for distributive energy
9 and development of clean renewable energies similar to the one
10 that we have for nuclear?

11 MR. LITCHFIELD: I'm not sure that this question is
12 going to elicit anything that is within the scope of this
13 proceeding.

14 CHAIRMAN CARTER: Okay. Let's move to another issue.
15 I think we are getting far afield here.

16 MRS. KRASOWSKI: Okay.

17 BY MRS. KRASOWSKI:

18 Q On Page 34, Lines 16 through 20, where does the cost
19 of long-term waste disposal and handling come into the
20 cost-effectiveness of this program, of this proposal?

21 A The costs that were incorporated into the economic
22 analysis include the cost of waste handling, spent fuel storage
23 and disposal. However, for the level of detail, if you want a
24 breakdown of how much each contributes to the total cost, I
25 would suggest you ask the question of Mr. Steve Scroggs.

1 Q Okay. Thank you. On Page 42, Lines 17 through 21.
2 Has FPL ever investigated medium-sized solar plants distributed
3 throughout its service area to cover the -- let's see, excuse
4 me -- for baseload capacity?

5 CHAIRMAN CARTER: Do you want to restate your
6 question?

7 MRS. KRASOWSKI: Yes.

8 BY MRS. KRASOWSKI:

9 Q Has Florida Power and Light ever investigated
10 medium-sized solar plants distributed throughout its service
11 area as a means of providing baseload capacity?

12 A We have investigated solar generation in various
13 forms. Photo voltaic, thermal, and are in current discussions
14 with Ausra and other entities for the development of
15 generation, as Mr. Olivera indicated. We have not become
16 convinced that the capability is there to make that a baseload
17 type of generation, especially in Florida.

18 We are aware of the benefits of solar generation.
19 FPL Group runs the largest, I believe, solar facility in the
20 world in California. It is in the Mojave Desert, and it runs
21 continuously. In Florida, we know that there is intermittent
22 solar incidence on solar generation, so we are not sure that
23 the facilities have been developed, specifically storage that
24 was discussed earlier that would unable a solar plant to run
25 for baseload.

1 We are continuing to explore the possibility of
2 solar, but until the baseload capability of that technology is
3 demonstrated, we can't exactly count on it and essentially put
4 our faith in that it will meet the needs of our customers,
5 because it would not be prudent to do so.

6 Q Thank you. One of your options for providing nuclear
7 power is the Westinghouse AP 1000. Are you aware that the
8 Westinghouse AP 1000 has never been tested with actual nuclear
9 fuel?

10 MR. LITCHFIELD: Assumes facts not in evidence. And,
11 moreover, I think this is the wrong witness for this question.
12 I am happy to suggest more appropriate witnesses at any point
13 if that would help move things along.

14 MRS. KRASOWSKI: Okay. Thank you.

15 BY MRS. KRASOWSKI:

16 Q On Page 43, Line 4, you describe nuclear power as a
17 non-emitting generation, and I would like to ask where this
18 term -- exactly what this term non-emitting means, and where
19 did this term non-emitting come from?

20 A Well --

21 Q Excuse me, what does it mean to you and I will leave
22 it at that?

23 A As I use it in my testimony, and I am thinking of air
24 emissions, differentiating the impact or the effect that
25 nuclear generation has compared to gas generation, coal

1 generation, et cetera. And in my sense here is that it does
2 not emit sulfur dioxide, it does not emit nitrous oxide, it
3 does not emit particulates, and it does not emit CO2. So, from
4 the perspective of the reference point that I was using as to
5 how it improves the emission profile of our system, it is
6 essentially a non-emitting facility. That was the way that my
7 statement is meant here.

8 Q Thank you. Do you know anything about the nuclear
9 fuel cycle and what kind of sulfur dioxide, nitrogen oxide, and
10 CO2, and particulates are emitted during the nuclear fuel cycle
11 and the mining, milling, and enrichment of uranium?

12 MR. LITCHFIELD: Again, Mr. Chairman, I think we have
13 the wrong witness for this line of questioning. I would
14 suggest Mr. Scroggs.

15 CHAIRMAN CARTER: Okay. Thank you.

16 MRS. KRASOWSKI: Okay.

17 BY MRS. KRASOWSKI:

18 Q And the last question I have is on -- well, maybe not
19 my last question. The last question I have written down. On
20 Page 44, 43 through 44, and that is Lines 22 through Line 3.

21 How much less water does a combined cycle gas plant
22 use compared to nuclear, do you know?

23 A No, I do not.

24 CHAIRMAN CARTER: I think that is Mr. Scroggs. We
25 talked about that. I think he would be the one to ask that.

1 Is that right, Mr. Litchfield?

2 MR. LITCHFIELD: I think so.

3 MRS. KRASOWSKI: Thank you, Mr. Silva.

4 THE WITNESS: Thank you.

5 CHAIRMAN CARTER: Thank you. Let me see.

6 Staff.

7 MS. FLEMING: No questions.

8 CHAIRMAN CARTER: Commissioner Skop, you are
9 recognized.

10 COMMISSIONER SKOP: Thank you, Mr. Chairman. Just a
11 quick question for Mr. Silva.

12 And, again, I have trouble oftentimes hearing down
13 this far, so I may have misheard what you said. But you did
14 mention that I believe it is FPL Energy has the largest solar
15 array in the United States. I believe that is the SEGS
16 Facility. But I thought I heard you say that that runs
17 continuously, and I was just wanting to make sure that that was
18 your understanding or accurate.

19 THE WITNESS: That was my understanding, that
20 relative to the intermittent nature of what I anticipate a
21 solar facility would run in Florida, the location of the SEGS
22 Facility runs at a much higher capacity factor. I did state
23 continuously, and I apologize, that is in error.

24 COMMISSIONER SKOP: Thank you. And, again, it may
25 have been me mishearing that, but, again, thank you for that

1 clarification.

2 CHAIRMAN CARTER: Okay. Commissioners.

3 Mr. Litchfield.

4 MR. LITCHFIELD: No redirect.

5 CHAIRMAN CARTER: Thank you so kindly. Thank you,
6 Mr. Silva. You are excused.

7 THE WITNESS: Thank you, Mr. Chairman.

8 MR. LITCHFIELD: And we would move Exhibits 17, 18,
9 19, and 20.

10 CHAIRMAN CARTER: Commissioners, on your list,
11 Exhibits 17, 18, 19, and 20. Any objections? Without
12 objection, show it done.

13 (Exhibit Numbers 17 through 20 admitted into the
14 record.)

15 CHAIRMAN CARTER: Call your next witness.

16 MR. LITCHFIELD: Mr. Ross will be presenting our next
17 witness, Mr. Stall.

18 CHAIRMAN CARTER: Let's take a second to get changed
19 out with the new line-up here, and our next witness will be Mr.
20 Stall in one second.

21 Since we are at a breaking point, Mr. Stall, not
22 because of you, we are just going -- the clock says something
23 different dependent on what side of my face I look at, so when
24 the clock on my left says a quarter of we will reconvene. So
25 we are on recess.

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(Recess.)
(Transcript continues in sequence with Volume 3.)

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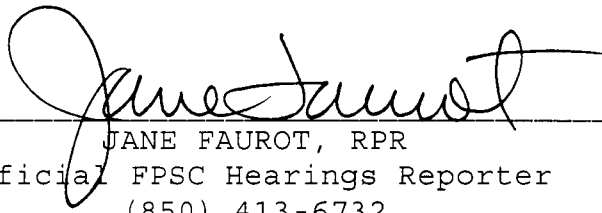
CERTIFICATE OF REPORTER

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 31st day of January, 2008.



JANE FAUROT, RPR
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