| 1      | BEFORE THE<br>FLORIDA PUBLIC SERVICE COMMISSION   |   |  |  |  |  |  |
|--------|---|---|--|--|--|--|--|
| 2      |   |   |  |  |  |  |  |
| 3      | In the Matter of:   |   |  |  |  |  |  |
| 4<br>5 | REVIEW OF 2007 ELECTRIC INFRASTRUCTURE DOCKET NO. 070300-EI STORM HARDENING PLAN FILED PURSUANT TO RULE 25-6.0342, F.A.C., SUBMITTED BY FLORIDA PUBLIC UTILITIES COMPANY. |   |  |  |  |  |  |
|        |   |   |  |  |  |  |  |
| 6      |   |   |  |  |  |  |  |
| 7      | PETITION FOR RATE INCREASE BY FLORIDA DOCKET NO. 070304-EI PUBLIC UTILITIES COMPANY.  |   |  |  |  |  |  |
| 8      |   | Sally light Garage  |  |  |  |  |  |
| 9      |   |   |  |  |  |  |  |
| 10     |   |   |  |  |  |  |  |
| 11     | PROCEEDINGS:  | AGENDA CONFERENCE ITEM NO. 7                                    |  |  |  |  |  |
| 12     | BEFORE:   | CHAIRMAN MATTHEW M. CARTER, II                                  |  |  |  |  |  |
| 13     |   | COMMISSIONER LISA POLAK EDGAR COMMISSIONER KATRINA J. McMURRIAN |  |  |  |  |  |
| 14     |   | COMMISSIONER NANCY ARGENZIANO COMMISSIONER NATHAN A. SKOP       |  |  |  |  |  |
| 15     | DATE:   | Tuesday, April 22, 2008   |  |  |  |  |  |
| 16     |   |   |  |  |  |  |  |
| 17     | PLACE:  | Betty Easley Conference Center<br>Room 148                      |  |  |  |  |  |
| 18     |   | 4075 Esplanade Way<br>Tallahassee, Florida                      |  |  |  |  |  |
| 19     | REPORTED BY:  | LINDA BOLES, RPR, CRR   |  |  |  |  |  |
| 20     |   | JANE FAUROT, RPR Official Commission Reporters                  |  |  |  |  |  |
| 21     |   | (850) 413-6734/(850) 413-6732                                   |  |  |  |  |  |
| 22     |   |   |  |  |  |  |  |
|        |   |   |  |  |  |  |  |
| 23     |   |   |  |  |  |  |  |
| 24     |   |   |  |  |  |  |  |
| 25     |   |   |  |  |  |  |  |

DOCUMENT NUMBER -DATE

FLORIDA PUBLIC SERVICE COMMISG 164 APR 29 8

| DΔ  | RTI | $^{-}$ CT | $D\Delta$ | רד. | NG |  |
|-----|-----|-----------|-----------|-----|----|--|
| ת ב |     |           | $\Gamma$  |     |    |  |

MARTHA BROWN, ESQUIRE, JOHN SLEMKEWICZ, KATHY KAPROTH and ANDREW MAUREY, representing the Florida Public Service Commission Staff.

## PROCEEDINGS

CHAIRMAN CARTER: We are back on the record in the Agenda Conference and we are moving now, Commissioners, to

Item 7. Give staff an opportunity to, to present the issues.

Staff, you're recognized

MR. SLEMKEWICZ: I'm John Slemkewicz with the staff.

Item 7 is Docket Number 070300-EI, Review of 2007 Electric

Infrastructure Storm Hardening Plan Filed Pursuant to Rule

25-6.0342, F.A.C, Submitted by Florida Public Utilities

Company, and Docket Number 070304-EI, Petition for Rate

Increase by Florida Public Utilities Company.

At this time staff would like to make an oral modification to several issues in the rate proceeding.

The first issue is, is Issue 43. Staff inadvertently overlooked an adjustment to correct an error in the company's MFR filing. The adjustment decreases the 2008 balance for accumulated depreciation by \$162,633. This adjustment has a fallout effect on Issues 61, 117, 118, 120 and 126.

And the issue recommendations need to be modified as follows: For Issue 43, "No. The appropriate level of accumulated depreciation for plant-in-service and common plant is \$37,078,382 for 2008."

For Issue 61, the recommendation is, "No. The appropriate amount of rate base for the projected test year is \$40,209,549."

Issue 117 is, "Yes. FPUC's requested current income tax expense of negative \$1,360,960 should be increased by a total of" 33,000 -- "\$333,754, to reflect an adjusted test year expense of negative \$1,027,206. FPUC's requested deferred income tax expense of \$581,498 should be increased by \$25,769 to reflect an adjusted test year expense of \$607,267. And FPUC's net investment tax credit should be a negative \$27,935."

Issue 118 should read, the recommendation should read, "No. The appropriate net operating income for the December 2000 projected test year is \$645,897."

Issue 120, the recommendation should read, "No. The appropriate annual operating revenue increase for the December 2008 projected test year is \$3,711,037."

And the last issue is Issue 126, and the recommendation should read, "The appropriate energy charges are shown below. Residential service, 1.929 cents per kWh.

General service non-demand, 1.894 cents per kWh. General service demand, .328 cents per kilowatt hour. And general service large demand, .130 cents per kWh."

And that completes the modifications that staff needs to make. And now we can either, you know, proceed in the order of the issues and vote on them as we go or discuss specific issues first and then go back.

CHAIRMAN CARTER: Let me do this, let me do this,

Commissioners. Staff, thank you.

Let me put us in a posture because there may, there may be some just questions that we may have. But let me, for the record let me put us in the posture so we can get to our questions. And if we don't have a question on an issue, we don't really have to deal with it. We can just vote it up in toto. But let me just kind of, for the record let me do this, Commissioners.

First of all, some stipulated issues we don't have to deal with: Issues 1 through 9 and 12, Issue 14, Issues 16 through 18, 21 and 25, Issue 24 was dropped, Issues 29 and 30, Issue 31, Issues 35 through 47, 40 through 41, 44, 47, 49 through 52, 56, 60. Issues 32, 34, 39 and 45 were dropped. Issue 64 was stipulated to. Issue 66 was dropped. A lot of these issues, because of the sequence of the case we just left those in. Stipulated Issue 64. Issue 66 was dropped. Stipulated Issues 72 through 73, 79 through 85, 87, 92 through 95, Issue 100, 103, 106, 108, 110. Issues 96, 102, 105, 112 were dropped. Stipulated Issues 121 through 124, 127 through 128 and 130 through 133 were stipulated. Issues stipulated, 135 through 136.

So what I would like to do, Commissioners, is get us in a posture to deal with, you know, the meat of the issue in terms of what's important to us in terms of discussion. So at this point in time, Commissioners, now we're into our question

phase. Commissioners. 1 Okay. Commissioner Argenziano, you're recognized. 2 COMMISSIONER ARGENZIANO: Question on Issue 62. Let 3 4 me, let me pull up that page. Okay. "What is the appropriate return on common equity for the projected test year," and the 5 recommendation of staff is 10.25. OPC wants to drop down to 6 7 9.15 and FPUC wants to move up to 11.50. The question I have, 8 and I want to make sure I'm right, currently the rate of return 9 is 11.05 for FPUC? MR. MAUREY: It's 11.50. 10 COMMISSIONER ARGENZIANO: It's 11.50, not --11 MR. MAUREY: That's correct. 12 COMMISSIONER ARGENZIANO: That's currently. 13 MR. MAUREY: Correct. 14 COMMISSIONER ARGENZIANO: And that's where you wish 15 to remain. 16 MR. MAUREY: That's where FPUC has recommended 17 remaining. 18 COMMISSIONER ARGENZIANO: And I would like to ask 19 staff why they bumped down to 10.25. Staff. 20 MR. MAUREY: Okay. As you've read in the 21 recommendation, two witnesses filed testimony on --22 23 COMMISSIONER ARGENZIANO: Excuse me. 24 MS. BROWN: Mr. Maurey is a staff member and he can 25 answer the question.

1 COMMISSIONER ARGENZIANO: Okay. Very good.

MR. MAUREY: Oh, sorry. Andrew Maurey, Commission staff.

COMMISSIONER ARGENZIANO: Thank you. I thought you were FPUC. I've never seen you before. That's okay.

MR. MAUREY: Something about struck by lightening, so I'm out here on my own.

(Laughter.)

1.4

Two witnesses filed testimony on cost of equity in this proceeding. As you just summarized, the company witness recommended 11.5, which also happens to be the currently authorized return on equity. Office of Public Counsel sponsored a witness. They testified it was 9.15. So based on the evidence in the record the Commission has a range, if you would, 9.1 to 11.5.

Staff reviewed the testimony, we looked at the assumptions that went into the models, and based on staff's assessment of the record we recommended 10.25. There's authorized ROEs in the country that are in the nines. We weren't -- staff wasn't comfortable recommending a return that low at this point in time. We believe capital costs have come down. We believe the models indicate returns in the tens are reasonable and that's where we, we came to. We believe capital costs have come down since 11.5 was set and that's how we got to 10.25.

COMMISSIONER ARGENZIANO: And just a comment at this point.

CHAIRMAN CARTER: You're recognized.

2.2

at this company and it seems that they have really been, proven to me that they've been very efficient and kept rates very low and I'd hate to see that change, and I maybe at the proper time may offer to keep them where they are right now at 11.50. So but I guess I move to deny staff on Issue 62 and maintain the current 11.50 that the company has because I think they have done such an outstanding job, not only of showing efficiencies, but providing low rates to their consumer, which I've got to appreciate that. And that's my motion.

CHAIRMAN CARTER: Okay. We'll do that. I'll try my best to keep notes on, on this.

COMMISSIONER ARGENZIANO: Okay.

CHAIRMAN CARTER: Commissioner Skop, you're recognized.

COMMISSIONER SKOP: Thank you, Mr. Chairman.

And, again, I had the same concern that Commissioner Argenziano raised. I adamantly disagree with the proposed return on equity recommended by staff. I recognize that that's a legitimate independent judgment on what the return on equity appropriate amount should be. Having reviewed all the evidence and through the staff recommendation, I guess the staff

recommendation of the 10.25 that was recommended, kind of flew through the calculations and subsequently I asked staff to prepare a sensitivity analysis on what the rate impacts would be, and I think that's been distributed to my colleagues. But I also support and would favorably second Commissioner Argenziano's proposed motion to keep the return on equity at the current rate of 11.5 percent.

I think it's important to signal to the capital markets and to the investors as a whole that it's necessary for FPUC to attract capital and continue to offer low rates to the customer and for -- it's very important at least for me for Florida to have that stable regulatory environment and show that our utilities are performing well, and that they should be appropriately recognized for that in terms of being able to earn a reasonable rate of return on funds invested.

CHAIRMAN CARTER: Commissioners, any further questions on any further issues?

COMMISSIONER ARGENZIANO: Further issues.

CHAIRMAN CARTER: Further issues? Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: On Issue 99 staff recommended yes to raising the executive salaries of FPUC. And I know we had comparisons the last time, and I want to ask the question, I want to make sure I'm correct. The last raises for the executive salaries were in 2004, and was it a 21-percent

increase?

Edgar.

MS. KAPROTH: The executive increase for their raises was 11 percent for 2005 and 11 percent for 2006.

COMMISSIONER ARGENZIANO: So it was '05 and '06.

Okay. And, Mr. Chair, I personally don't think at this time that that should occur. I, on Issue 99 I say no to staff's recommendation. I think that the company can give executives salaries. If I'm correct -- if I'm incorrect, please advise. So I think the company can give executives higher salaries if they want to on the shareholders' side and get the raises maybe to the linemen and the guys that are out there working at the lower level. So given -- because of the recent salary adjustments, and I realize they're not tremendously high, but I would say no to the executive salaries at this point and keep them the way they are. And that's just my recommendation.

CHAIRMAN CARTER: Thank you. Commissioners, on

Issue 99 any further, any other, any other discussion on Issue

99?

I'm going to come back, Commissioner, to Issue 62 and 99. I don't -- I wanted to make sure -- let's do this. Let me just take Issue 62 first and then we'll come back to Issue 99. Commissioners, we had a motion and a second on Issue --

COMMISSIONER EDGAR: Mr. Chairman. Mr. Chairman.

CHAIRMAN CARTER: You're recognized, Commissioner

COMMISSIONER EDGAR: Thank you. I apologize. I did not realize, quite frankly, that we were going to move to voting so soon after the lengthy discussion we've had on some other items, so I would like a couple of minutes to think through --

CHAIRMAN CARTER: Okay. Well, why don't we do this then. Why don't I continue and find out -- and, Commissioners, we'll come back to that. We'll use "Carter's Rules of Order" and come back to Issue 62 at the appropriate time.

COMMISSIONER EDGAR: Thank you.

CHAIRMAN CARTER: But any other further discussion on Issue 99? Commissioner Argenziano has moved to deny staff's recommendation on Issue 99.

Commissioner McMurrian, you're recognized.

COMMISSIONER McMURRIAN: I just wanted to make sure I was understanding this chart right on Page 122, so I guess I'd ask staff about that. And I think this was put together from the late-filed exhibit or was this the earlier exhibit that we looked at during the hearing on the salaries of the similar companies' executives?

MS. KAPROTH: Right. This, this chart was based on the Late-Filed Exhibit 94 that was requested at the end of the hearing.

COMMISSIONER McMURRIAN: And so in the first line there with the average of six companies, those six companies

would be in the same ballpark with the number of employees and 1 2 number of customers? In fact, under that number of customers 3 line that first number should be, I'm quessing, 72,168. 4 think there's a period there, but --5 MS. KAPROTH: Yeah. That's a comma. Excuse me. 6 COMMISSIONER McMURRIAN: Okay. So those six, those 7 six companies that are averaged together would be somewhat 8 similar in number of employees, number of customers, gross 9 plant-in-service assets. But their CEO compensation, it looks 10 like the average of those six companies is a good \$200,000 11 higher than FPUC's or at least FPUC's -- the \$294,986 is the 12 proposed CEO compensation for 2008; right? 13 MS. KAPROTH: Yes. 14 (Speaker not on microphone.) 15 COMMISSIONER McMURRIAN: I'm sorry. 122, Page 122. I guess -- I'm sorry. 16 17 CHAIRMAN CARTER: Excuse me, Commissioner. 18 second, Commissioners. Hang on one second. 19 Could you just take our mikes up maybe one notch so we could kind of hear a little better? Thank you. Each one of 20 them. 21 22 Commissioner Argenziano, you were asking a question? 23 COMMISSIONER ARGENZIANO: No, I've got it. 24 CHAIRMAN CARTER: You got it? Okay. 25 Commissioner McMurrian.

COMMISSIONER McMURRIAN: I'll just add a comment.

I'm concerned that, given this information here that FPUC, given the good job that they've done for their consumers and they've kept rates pretty low and I think that they've been fairly frugal as we look through this recommendation on several areas -- now I do think that they have proposed some things that I disagree with and staff has disagreed with, too, in the rec, and I'm sure we'll talk about some of those other things later. But it looks to me like FPUC's executive salaries are very low compared to others in the industry. So I guess I have concerns with voting against the executive salary adjustments.

So I'll just --

CHAIRMAN CARTER: Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: On this graph, tell me -CEO compensation for 2008, it says, "The average of six
companies is \$500,941." Is that correct?

MS. KAPROTH: That's correct.

COMMISSIONER ARGENZIANO: And then FPUC is, they have \$294,986 is what the average CEO, and then JEA and Seminole are not currently available. So where did you come up with the \$500,941? I'd like to see other CEOs' actual salaries in comparison. And I understand your concerns because I think the company has done a great job. I just don't want to see the rates go up for the consumers, and I don't think that at this

point since they just got the 22 percent increase in 2005 and 2006, I think it's time for maybe the, the lower level worker, the guy who's out there on the line and everything to maybe get a salary increase. And I'd rather see that on the backs of the consumer, and maybe the corporate shareholders could give the executive employees a little bit of, of a raise. Because they are low and I agree with that, but it is Marianna and they did just get a raise. So perhaps maybe if we held back on their executive salaries, maybe the guys out there on the line and the women out there on the line, maybe they can get paid a little better. And that's just my real concern there. Because I know that area very well, and I think the company is great and I do agree with you, Commissioner McMurrian, that they are low. But according to this chart, I don't see where -- if it's not currently available, what, what, what other companies am I looking at and what other CEOs are getting paid?

CHAIRMAN CARTER: Staff.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. BROWN: Just a minute, please.

CHAIRMAN CARTER: Okay. Let's take a minute then.

Commissioners, if you could hold your questions for a moment here, we'll --

COMMISSIONER ARGENZIANO: If I can just ask Commissioner McMurrian a question.

CHAIRMAN CARTER: Commissioner Argenziano.

COMMISSIONER ARGENZIANO: Do you see what I mean on

| 1  | the chart? It doesn't give me CEO, other CEOs' salaries, so I  |  |  |  |  |
|----|--|--|--|--|--|
| 2  | don't, I have nothing to compare. It just says, "Average of    |  |  |  |  |
| 3  | six companies," but then it says "not currently available."    |  |  |  |  |
| 4  | CHAIRMAN CARTER: This is on Page we're on Page                 |  |  |  |  |
| 5  | 122. Page 122.   |  |  |  |  |
| 6  | MR. SLEMKEWICZ: The we do not have JEA and                     |  |  |  |  |
| 7  | Seminole Electric. They are not included in that average of    |  |  |  |  |
| 8  | six companies.   |  |  |  |  |
| 9  | COMMISSIONER ARGENZIANO: So then what did you base             |  |  |  |  |
| 10 | your average on?   |  |  |  |  |
| 11 | MR. SLEMKEWICZ: It was on there, there were six                |  |  |  |  |
| 12 | other companies.   |  |  |  |  |
| 13 | COMMISSIONER ARGENZIANO: But why would you use the             |  |  |  |  |
| 14 | companies that you don't have the average on because they're   |  |  |  |  |
| 15 | closer in size but you don't have the CEOs' average instead of |  |  |  |  |
| 16 | using the ones that you did base it on? Are they not similar   |  |  |  |  |
| 17 | then? Are they larger companies, different geographic          |  |  |  |  |
| 18 | MR. SLEMKEWICZ: No. We don't have the information              |  |  |  |  |
| 19 | for JEA and Seminole Electric, so they cannot be included in,  |  |  |  |  |
| 20 | you know, what the CEO compensation was for 2008. We did have  |  |  |  |  |
| 21 | it for six other companies. And this is                        |  |  |  |  |
| 22 | COMMISSIONER ARGENZIANO: I'm sorry.                            |  |  |  |  |
| 23 | CHAIRMAN CARTER: You're recognized.                            |  |  |  |  |
| 24 | COMMISSIONER ARGENZIANO: That's what I mean. That's            |  |  |  |  |
| 25 | what I would need to see in front of me.                       |  |  |  |  |

1 MR. SLEMKEWICZ: Okay.

COMMISSIONER ARGENZIANO: The comparisons -- you gave me the comparisons for JEA and Seminole but without currently the CEO compensation. So logically in my mind if you're going to compare, I would want to see the compensation for those CEOs rather than the ones you couldn't give me.

CHAIRMAN CARTER: Do you have the name, do you have the name of the six companies? Let me -- is that what you're asking?

results -- if we're going to use this chart as a basis, then give me a basis. What you're telling me is that JEA and Seminole were similar in revenues, similar in number of employees, number of customers, but you don't have the data. So now where did you get the data from and are they similar? Because that would mean to me -- that's how I'd base it. You know, I'd need that information to make that conclusion.

CHAIRMAN CARTER: Let's, Commissioners, let's take five, give staff a minute to get the paperwork together, and let's see if we can round up that information.

COMMISSIONER ARGENZIANO: Okay.

CHAIRMAN CARTER: Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman. I just, I have one question I wanted to ask and I'm just thinking that maybe staff could work at it at the same time, if it's

okay to just put that out there.

CHAIRMAN CARTER: Okay. Yeah. While they're working on that.

COMMISSIONER EDGAR: We've been talking about the impact on consumers of rates, which is important to everyone. And so my question is the adjustment that is recommended in Issue 99, if that were to be denied, what would be the impact on rates? And then also I want to try to put that in context related to what would be the impact on rates to customers if the ROE recommendation were to be changed. And if staff could maybe think that through also, and we can discuss it when we come back from break, Mr. Chairman.

CHAIRMAN CARTER: Commissioner Argenziano.

COMMISSIONER ARGENZIANO: And I would like also the staff, the adjustment on the -- if -- excuse me. If Issue 99 were approved, I would like to know the impact to the consumer if the, if the rate, if the raises are for the executives to go up, what will that impact be on the consumer? And I think that would be pertinent, also.

CHAIRMAN CARTER: Okay. Anymore before we take a break? Commissioner Skop.

COMMISSIONER SKOP: Thank you, Mr. Chair.

I think, and staff might be able to clarify this, but perhaps that supplemental sheet and the sensitivities that they passed out I think may encompass the impact of the salary

increase from Issue 99. Because the only thing that changed was the ROE sensitivity on there. So that might already be reflected in the rates.

I think the corollary to what Commissioner Argenziano and maybe the question that's not answered is what would the impact be, and I think Commissioner Edgar asked this, what the impact would be if the salary increase were to be stripped out or the rate reduction, so.

CHAIRMAN CARTER: Hang on a second, boys and girls.

Let's do this. Let's get everything straight. Staff, we're going to take five minutes, let you guys get -- you've heard the questions from the Commissioners. Get all the facts together, get your paperwork together, and so when we come back on we can deal with that. Okay? So let's take -- we're on recess.

(Recess taken.)

We are back on the record. In our last episode we had the train coming -- oh, that was a different show, wasn't it? Staff, you're recognized.

MR. SLEMKEWICZ: Okay. I'll start off with what the adjustment would be. We would reduce expenses by \$41,225. And that, the rate impact of that on a residential --

CHAIRMAN CARTER: Hang on a second. Let's get in our proper procedure here now. You are addressing Issue --

MR. SLEMKEWICZ: 99. I'm sorry.

CHAIRMAN CARTER: Okay. All right. Let's go. Okay. 1 So we're all on the same page. 2 MR. SLEMKEWICZ: And the adjustment would reduce 3 operating expenses by \$41,225 if we eliminated the executive 4 salary increase, and that would have the effect of 5 6 approximately an 8-cent per kilowatt hour or on the -- an 8-cent decrease in the total monthly bill for the residential 7 8 customer. Commissioners? Commissioners? 9 10 Commissioner Edgar, you're recognized. 11 CHAIRMAN EDGAR: Thank you. And I had asked the 12 question also about the impact on customers similarly for a 13 proposed ROE increase. 14 MR. SLEMKEWICZ: If the --CHAIRMAN CARTER: And that would be Issue 62. 15 MR. SLEMKEWICZ: That's Issue 62. And the difference 16 17 would be the, based on the staff recommendation the dollar increase in the customer's bill would be \$6.29 if you, at 18 10.25 percent ROE. If you made the ROE 11.5 percent, that 19 20 would increase to \$6.94. COMMISSIONER ARGENZIANO: Mr. Chair. 21 CHAIRMAN CARTER: Commissioner Argenziano. 22 COMMISSIONER ARGENZIANO: That is the current rate, 23 the 11.5. 24 25 MR. SLEMKEWICZ: The 11.5. Yes, ma'am.

COMMISSIONER ARGENZIANO: Right. And the rates are kept relatively low for that company; am I correct?

MR. SLEMKEWICZ: Yes.

COMMISSIONER ARGENZIANO: Okay. Thank you.

CHAIRMAN CARTER: Commissioner Edgar, you're recognized.

COMMISSIONER EDGAR: And I'm not sure who to pose this to, but is it the shareholders that receive, that generally make the decisions that impact the rate, impact rates or senior executives?

MR. SLEMKEWICZ: Senior executives and the board of directors. You know, the board of directors are elected by the shareholders, but it's the board of directors and the senior management.

CHAIRMAN EDGAR: Thank you. And I guess that's, that's why I'm kind of struggling with these two issues, and I do see them as being very related. You know, realizing that an 11.5 ROE gives a range in basis points of 10.5 to 12.5, which does seem to me to be a little bit high, realizing the current state of the cost of capital and capital markets, but more importantly that retaining it at the current level versus the staff recommendation would be a benefit, as I understand it, to shareholders. And it's, it's that impact on shareholders versus impact on consumers is what I'm kind of grappling with. And 8 cents a month just doesn't really give me pause, so thank

you.

CHAIRMAN CARTER: All right. Commissioner
Argenziano, then we will go to Commissioner McMurrian.

Commissioner Argenziano.

COMMISSIONER ARGENZIANO: And I guess the history of the company, I need to ask you, has been probably very low bills, some of the lowest in the whole state. And in order to keep the company doing business and keeping a low monthly bill the company has to be healthy also. Is that, is that true? Is that how we do things?

MR. SLEMKEWICZ: I mean, you have to keep the company healthy.

COMMISSIONER ARGENZIANO: The company has to be able to -- and --

MR. SLEMKEWICZ: But part of the low bill was they had very low purchased power expense, which has now, you know, increased dramatically. The, I think the regular operations of the company have always been, you know --

COMMISSIONER ARGENZIANO: They've been very efficient.

MR. SLEMKEWICZ: -- they've been fairly frugal in operating and efficient in operating their company.

COMMISSIONER ARGENZIANO: Uh-huh. Uh-huh. And that's something I think is to be commended. I think that's a great thing because prices, electric prices around the state

are so high.

2.3

But going back to the compensation for executives, that can be done. The way we're proposing it, even though it's a small, and I'm glad to see that because now I have something in front of me that tells me about the CEOs' comparable salaries in different companies, and it is relatively low on a monthly bill for a consumer. It can also be very low to the shareholder and it can be an expense that the, that comes out through the ROE or some place else. Is that not correct?

MR. SLEMKEWICZ: Well, whatever expenses we don't allow and they still incur that are paid for by the stockholders.

COMMISSIONER ARGENZIANO: Uh-huh. So it's really just a different approach that maybe my fellow Commissioner may have that I have, but it can be done that way instead of through the rate base.

MR. SLEMKEWICZ: That's correct. But, again, you know, the company doesn't receive any compensation for that.

COMMISSIONER ARGENZIANO: Right. And sometimes -- it gets to the point I guess maybe, and this is just my comment, that how much is enough for a CEO's compensation? And that's just my personal opinion. It's just gotten kind of out of touch. This company has been a good company. And it's probably true that their salaries are low, but they can also remedy that in a different fashion, and that was my point.

| Ţ  | CHAIRMAN CARTER: Okay. Thank you, Commissioner.                |
|----|--|
| 2  | Before I go to Commissioner McMurrian, Commissioners,          |
| 3  | I sometimes the best laid plans                                |
| 4  | COMMISSIONER ARGENZIANO: Chairman?                             |
| 5  | CHAIRMAN CARTER: Yes, ma'am.                                   |
| 6  | COMMISSIONER ARGENZIANO: Can I ask Roberta if she              |
| 7  | has a problem? Because I noticed several times, Roberta, that  |
| 8  | you've made very strange expressions when I or another         |
| 9  | Commissioner have made comments. And I just want to ask you    |
| 10 | right out front, do you have a problem?                        |
| 11 | MS. BASS: Absolutely not, Commissioner.                        |
| 12 | COMMISSIONER ARGENZIANO: Okay.                                 |
| 13 | MS. BASS: You know, everyone approaches it in a                |
| 14 | different fashion.   |
| 15 | COMMISSIONER ARGENZIANO: Great. I just noticed                 |
| 16 | really strange expressions on your face after I make comments  |
| 17 | and I just wanted to make sure that you didn't have a problem. |
| 18 | MS. BASS: Absolutely not.                                      |
| 19 | COMMISSIONER ARGENZIANO: Okay. Very good.                      |
| 20 | COMMISSIONER EDGAR: I would note that I've seen many           |
| 21 | strange comments at agenda over the course of the last few     |
| 22 | years.   |
| 23 | COMMISSIONER ARGENZIANO: Is this yours?                        |
| 24 | CHAIRMAN CARTER: No.   |
| 25 | COMMISSIONER ARGENZIANO: Somebody left a phone in my           |

chair.

1.0

CHAIRMAN CARTER: Hey, maybe, maybe somebody is bugging you. You know, it's like, what is it, it's the FBI, the DHS. Who's the people that bug you? You know what I'm saying? They plant bugs. Not the bugs that crawl, but you know what I'm saying, the listening device. Help me out somebody.

Anyway, okay, let's bring this back around here, boys and girls. Here's -- Commissioners, what I thought we would do when I kind of delineated a lot of the issues that have been stipulated to and I thought we'd kind of bring things in and just kind of deal with the couple that were there. But let's, let's do this. Let's continue, go through and find out what issues there are questions or concerns about, and then we'll come back at the end and deal with the motions and things of that nature. Okay?

So with that, Commissioner McMurrian, you're recognized.

COMMISSIONER McMURRIAN: Thank you. I had another follow-up question on the executive salaries.

CHAIRMAN CARTER: We left that one. Just kidding.

COMMISSIONER McMURRIAN: Oh, did we leave that one?

(Laughter.)

With respect to the executive salary for FPUC, and I think we talked about this in the meeting we had, but I just

want to make sure it was right. The executives for this company, where are they located?

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MS. BROWN: They're located in West Palm, I think.

COMMISSIONER McMURRIAN: Okay. I just wanted to --Commissioner Argenziano, I agree that that salary is kind of high for Marianna. But when we, when we had our meeting, and I know it's not in the rec here, but we talked about, you know, some of these salaries being somewhat high for that, for that area. But for West Palm I think that that's probably not that high. And, again, I kind of go back to looking at the average of those six companies and now we've got the breakdown, and there's some, of course, that are a little bit lower. I think I only see one out of those six companies though that's lower, and I think that one company is a little bit smaller, maybe a good bit smaller than FPUC. So it seems reasonable to me in comparing to this average of six companies and then seeing the breakdown that we have before us now, so I guess I believe that we should have a salary adjustment.

And the other thing I wanted to mention was on Issue 98, on Issue 98 there was an adjustment, I believe, and I wanted to get clarification from staff, but an adjustment to the salaries and employee benefits for the other employees.

And I realize there's a reduction there to what was in the MFRs, but isn't, isn't there still an increase in the salary adjustments for the other employees?

| 1  | MS. KAPROTH: Yes, there is.                                     |
|----|---|
| 2  | COMMISSIONER McMURRIAN: And how does it compare                 |
| 3  | to it seems like, I think in Issue 99 it was somewhere there    |
| 4  | was a comparison of how much the salaries were going to be      |
| 5  | increased for the executives versus the rank and file, I think, |
| 6  | is how it's stated. It is at the bottom of 121.                 |
| 7  | MS. KAPROTH: Right. That's correct. The executive               |
| 8  | salaries were increased by \$51,530 and the rank and file       |
| 9  | employees' salaries were increased by \$49,980.                 |
| 10 | COMMISSIONER McMURRIAN: And those employees I'm                 |
| 11 | sorry, Chair. Is it okay if I                                   |
| 12 | CHAIRMAN CARTER: You're recognized.                             |
| 13 | COMMISSIONER McMURRIAN: Okay. And those employees,              |
| 14 | some of those employees would be in Marianna and Fernandina     |
| 15 | Beach and some might even be in West Palm as far as the rank    |
| 16 | and file that's   |
| 17 | MS. KAPROTH: Yes. It's in all divisions.                        |
| 18 | COMMISSIONER McMURRIAN: Okay.                                   |
| 19 | MS. KAPROTH: And also the salary survey is and                  |
| 20 | it's in the record that this brings the rank and file salaries  |
| 21 | up to market.   |
| 22 | CHAIRMAN CARTER: Commissioner Argenziano.                       |
| 23 | COMMISSIONER ARGENZIANO: Well, to that point, if                |
| 24 | you're reducing their medical benefits by, what was the         |

percentage, there's a \$4,161 reduction to medical benefits,

what does that then pan out? Then the increase to the employees, then you have to kind of offset that. That's how I've always watched that in the legislative process. We'd do the same thing. You take away a benefit and then give a cost of increase and it really didn't add up. So I really don't know what the benefit is to, what the actual percentage is to the, to the rank and file, the guys out there. It reflects as a 5 percent not reducing the health benefit. And, of course, I know it's different categories but it's still a reduction. I don't know that the employee is actually getting ahead that much.

But on the other issue, too, I guess over the past three years -- I'm not sure. I did this quick calculation.

It's a 34 percent increase for the executive salaries. And,

Commissioner McMurrian, I agree with you, I think they are low in comparison. But at what point -- I mean, these executive salaries are what's contributing in many cases in the larger areas too to the higher rates for consumers, and at what point is enough enough? And I guess that's my own personal view, even though I do agree they're low in comparison. But -- and I guess the 34 percent increase for the executive salaries in the past three years, two years plus this year would be 34 percent. And to the employees, I really don't know what the increase is.

We're saying 5 percent now, and, of course, there's so many more employees given the \$49,000 increase -- I think it was

\$4,900 increase or \$49,000 increase? I'm sorry.

MS. KAPROTH: The increase for the rank and file employees was \$49,980.

COMMISSIONER ARGENZIANO: Okay. And that does not reflect the reduction, I mean, in the healthcare benefit. I mean, what we're really giving them is an increase. And do we know offhand when the employees got the last increase without any other kind of reduction, if you know offhand? If not --

MS. KAPROTH: I would have to check into that and get back to you.

COMMISSIONER ARGENZIANO: Okay. Okay. But in effect over the past three years given this increase to the executive salaries, even though I grant they are low, it's a 34 percent increase versus a less than probably 5 percent increase to the rank and file.

MS. BROWN: Commissioner, and staff can correct me if I'm wrong, but I think the rationale for that was that the executives needed to go that far to get to market and the rank and file employees were already receiving salaries that were at market. So that's the rationale for that percentage.

COMMISSIONER ARGENZIANO: Right, and I understand that. And that's why I said my personal opinion probably was that there comes a point that, you know, the consumer winds up paying for those very high CEO salaries. And I know market and all that stuff, but in the real world where I choose to live

it's very difficult for consumers to keep footing the bills for 1 2 CEOs, even though I know there has to be, you know, some kind 3 of comparison. Just at this point I think that I prefer not to see the CEOs get an increase, and that's just my opinion which 4 I am entitled to. Thank you though. I appreciate your 5 6 answers. 7 MR. SLEMKEWICZ: I just want to point out on 8 Issue 98, that adjustment is for a correction for, it appears 9 that the salaries were over-projected. So we're just taking 10 out the effect on salary and benefits because of the over-projection. It's not that we're taking anything away. 11 12 COMMISSIONER ARGENZIANO: It's still a reduction in what they're receiving now; right? 13 14 MR. SLEMKEWICZ: Right. 15 COMMISSIONER ARGENZIANO: Okay. CHAIRMAN CARTER: That, that goes to what I was 16 17 inartfully explaining earlier, Commissioners. CHAIRMAN EDGAR: Mr. Chairman, I'm sorry. 18 CHAIRMAN CARTER: One second. Hang on a second. 19 COMMISSIONER EDGAR: I apologize. I don't think that 20 was the right answer. 21 22 CHAIRMAN CARTER: Hang on a second. Hang on a 23 second. We'll get to that in a second.

Here's, here's what I was inartfully saying earlier, while staff is getting ready to give you a response to your

24

25

question, is that in a lot of these issues there are fallouts.

Let's say for an example when we had the modification initially, staff gave a recommendation on change on Issue 43.

On that the implications hit Issues 61, 117, 120, 126, 118. So a lot of -- you know, when we do this, it kind of has all kinds of implications and all like that. So we're just kind of -- I just want to kind of let us be thinking about that as we go through this. And, staff, you're recognized. Commissioner Edgar's question.

COMMISSIONER EDGAR: Excuse me. Could you clarify on 98 the increases? Because with the discussion of the adjustment and not and to current and to -- I just got a little confused.

MS. KAPROTH: The difference of the \$4,161 is not a decrease to any medical expenses. The difference is between, as the recommendation says on Page 120, the difference between the two numbers of \$32,089 and the \$27,927, and this is based on Exhibit 85 which I do not have.

COMMISSIONER EDGAR: Thank you.

CHAIRMAN CARTER: Thank you. Commissioner Skop, you're recognized.

COMMISSIONER SKOP: Thank you, Mr. Chair. I've been listening to the discussions. I guess it's probably appropriate to kind of chime in. I guess I would agree with, with both what Commissioner Argenziano has said and

Commissioner McMurrian to the extent that I do believe that the executive salaries are below market for the executive compensation.

The question on how you bring somebody back up to market has very different interpretations. You know, you can do it in large increments, as I think we've seen by 11 percent increases on an annual basis. You can do it in smaller increments. But I put that in contrast also to the discussion that Commissioner, the point Commissioner Argenziano raised, which is also reflected in the staff recommendation about the discussion about, you know, who's giving -- on a proportionality basis are you rewarding the executives to the detriment of the rank and file? I think that's important because, again, the rank and file members are the ones that bring efficiency to the company also.

I guess where I'm at on this is the board sets executive compensation, and to the extent here we're just basically allowing the company to recover what is fair and reasonable. I mean, the board could choose to pay the executives much higher salaries if they wanted to. It's just a question of whether they can pass muster coming through the Commission.

But I would also note that with respect to the return on equity, you know, that drives the weighted average cost of capital and the overall return and, you know, that gives the

board discretion to do various things. I'm not opposed to supporting the staff recommendation on Issue 99. I do think it's important to bring executives up to market parity.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

My only concern, I think, would be, as Commissioner Argenziano properly raised, would be, you know, the disproportionality of are you rewarding the executives over and above the rank and file who may be not getting any increases in the current business environment that we're in today for most companies? But also to the percentage increase because you can -- it's one thing to recognize that you're below market and you have a plan to bring people to market. It's another to recover the quantum leaps to kind of get there. I mean, the board can set that executive compensation to any amount it deems appropriate. But, again, from a recovery perspective I think it's a tradeoff whether you just allow the pass-through or you say, no, we're going to do it over a longer period of time, which, again, as Commissioner Edgar has pointed out, there's negligible rate impact on the, on the consumers as a result of absorbing that.

But, again, I think the inequity argument raised by Commissioner Argenziano is certainly valid to the extent that we want the company as a whole to perform well, and that depends on the backs of its employees that ought to be, you know, treated appropriately, so.

CHAIRMAN CARTER: Thank you.

 Commissioners, we have been discussing at length

Issues 62 and 99. And then before going to another issue I

want to make sure that we've all had an opportunity to be heard

on that issue, on those issues.

Commissioner Skop, you're recognized.

COMMISSIONER SKOP: Thank you. And, again, I think it's old age because I tend to lose my train of thought, but the one thing I would point out, too, and note for the discussion based on the sample survey that, that staff provided is that the FPUC could be distinguished in some regard from the sample to the extent that they only provide distribution function as opposed to some of the others that are in the sample that actually provide transmission or, or whatever. So I guess it's a hodgepodge. But it is good to have reference data, and I do think that there is some support for the suggestion that the salary lags market, but it's just a question of how you seek recovery of that.

CHAIRMAN CARTER: Thank you, Commissioner.

Also an oversight, Commissioner McMurrian had mentioned Issue 98. I didn't want to gloss over that if there are any discussions further on Issue 98.

Commissioner McMurrian, you're recognized.

COMMISSIONER McMURRIAN: I have one more because the earlier discussion just confused me. Let me ask it this way.

Are the rank and file employees as a result of this rate case,

if what the company has asked for is approved even with a reduction of \$4,161, are the rank and file employees going to be getting an increase in salary?

MS. KAPROTH: Yes. And it's, it's depending on their position and it is within a range.

COMMISSIONER McMURRIAN: Okay. Follow-up, Mr. Chair?
CHAIRMAN CARTER: Yes, ma'am.

COMMISSIONER McMURRIAN: I think somewhat, it's somewhat confusing because it looks like the timing of the salary survey, maybe it came in after we started down the rate case and then there's some -- anyway I'm just trying to go back and forth here and trying to figure out what question I have.

The \$4,161 is the, I can see it's the difference between \$32,089 and \$27,927. What was filed -- what was the number that was filed in the MFRs? What was the number for the salary increases that was, that was filed? This is on Page 120 in that next to the last paragraph. Because I'm trying to get at what actually is going to be the increase for the rank and file employees. I kind of hate calling them rank and file employees, but that's what's in here. And if we need to come back, Mr. Chairman --

CHAIRMAN CARTER: What does that mean anyway, rank and file? What is that? That's kind of like disgruntled employee.

COMMISSIONER McMURRIAN: I don't mean it to be

derogatory, but it is in here.

CHAIRMAN CARTER: Why is it disgruntled? You know, when a guy is disgruntled, he's the one that, you know, he's the bad -- but this means anti, so it should be like a happy guy, right, a happy camper?

No problem.

COMMISSIONER McMURRIAN: If they need some more time and we come back to that later, that's fine. I'm just confused.

CHAIRMAN CARTER: Okay. If we can kind of get their attention for a second.

Staff. Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: Just while they're getting the data that Commissioner McMurrian asked for, I would also like to know, I guess, just so I finalize it in my mind, and not given the market where they are and market salaries or anything else, just what is the percentage of increase for the executive salaries and what is the percentage of increase for the employees' salaries? And they may need some time for that, so.

CHAIRMAN CARTER: Okay. You guys can -- can we, can we press on to some other stuff while you guys are working on that? Is that all right? Okay. All right.

Commissioners, why don't we do this. Give staff an opportunity to kind of collect their thoughts on issues that

fall out from Issues 98, 99, 62. We'll come back to, I believe right now it's -- let's see if there are other issues that we have questions on and we can kind of come back around on that.

Commissioners, any further questions? Any further questions on any further issues? We're in question, we're in our question phase. Any further questions?

Okay. All right. Then hearing none, then I assume that we don't have any questions on any of the other issues aside from Issues 62, 98 and 99.

Okay. Let's do this. Let's give staff -Commissioners, let's do this, Commissioners. I see -- we call
it ciphering in South Georgia, but, you know, some people may
use an abacus. What do you call those things where you -- a
calculator, yeah, whatever, calculator is the modern deal, but,
you know, I've run out of fingers and toes. So why don't we do
this. Let's give staff an opportunity to do this and get
things together.

Commissioners, this, this may be a good breaking point for us. Why don't we do this. And, staff, I think that you've heard the questionings from Commissioners and based upon your response to me, Commissioners, in regard to any of the other issues in this case, we're dealing primarily with Issues 62, 98, and 99 and whatever the fallout issues may be from those. But if that is the case, Commissioners, why don't we just go ahead on now, this seems like a good breaking point,

we'll take lunch, give staff an opportunity to collect their thoughts and collect their paperwork and do some ciphering.

And we'll come back -- let's do this. Ordinarily I'd take an hour for lunch, but I'd like for staff to have lunch, too. So, so why don't we do this. Help me out here. What time?

COMMISSIONER SKOP: It's 11:30. 1:00.

CHAIRMAN CARTER: 1:00. Thank you very much. We are on lunch. 1:00. Thank you.

(Recess taken.)

CHAIRMAN CARTER: We are back on the record, and we are back on Item 7.

And when we last left we were in a discussion,

Commissioners, just to kind of bring us back in for a landing here, we had distilled it down to three issues, Issues 62,

99, and 98. And at that point when we left we were giving staff an opportunity to put together some information regarding -- I believe it was Issue 98. And if everybody is comfortable with that, we'll have staff to go ahead on and bring us back around on Issue 98.

Staff, you're recognized.

MR. SLEMKEWICZ: Okay. On Issue 98, staff has passed out a sheet of paper that has an explanation of what Issue 98 is really about. And it says in the MFRs the company included approximately a 5-1/2 percent raise for rank and file employees. Again, 5-1/2 percent for both 2007 and 2008. To

that amount the company added an additional \$32,089 based on its salary survey study. And what we are doing with our adjustment is simply reducing the amount of that salary study adjustment from \$32,089 down to \$27,928. And to do that it is just reducing that overprojection by \$4,161. And that was even suggested by, you know, the company witness that we should make that reduction. So it's not reducing employee salaries, it's really reducing the overprojection of those salaries.

CHAIRMAN CARTER: Commissioners, we are into questions. We are into questions. Any questions, Commissioners?

1.2

Commissioner McMurrian, you're recognized.

COMMISSIONER McMURRIAN: Just one. So the 5-1/2 percent was already -- there was a 5-1/2 percent increase already built into the MFRs, and then they added to that another 32,000, and we have adjusted that down by 4,161 for an overprojection.

MR. SLEMKEWICZ: That's correct.

COMMISSIONER McMURRIAN: So whatever the 5-1/2 percent number would be, you would add, I guess, 27,928.

MR. SLEMKEWICZ: Right. And that would just be for selected employees to bring them within what they thought the range was. So it's not spread among all their employees, the rank and file, it would just be among a few.

COMMISSIONER McMURRIAN: Okay. So is the 5-1/2

percent spread across all their employees?

MR. SLEMKEWICZ: In the way it is in the MFRs, yes, it is.

commissioner McMurrian: So if there were a percentage it would be something larger, and I realize there's a caveat that the 32,000 isn't spread over all of them, and maybe the 5-1/2 percent is not entirely everyone, either. It probably doesn't include the executives, but it will be something larger than 5-1/2 percent, basically.

MR. SLEMKEWICZ: For some employees, yes.

COMMISSIONER McMURRIAN: For some employees. Okay. Thank you.

CHAIRMAN CARTER: Commissioners?

Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: Yes. Thank you for the information, but could you explain to me what OPC's objection was, as you understand it?

MS. KAPROTH: OPC had a couple of objections and the first objection was the fact that the salary survey set ranges for particular employees of which the salary should be within that range. And they said, OPC said that they thought that the salaries should be for specific employees and a specific raise. Oh, yes, and also the salaries did not go over a whole year, that it would be a partial year salary increase. Which that concern we addressed in a number of the other issues. OPC

believes that the test year is a set picture in time and that a full year salary should not be included because of that.

COMMISSIONER ARGENZIANO: Okay. Thank you.

CHAIRMAN CARTER: Commissioners, we are into questions. Commissioners -- on either 62, 98, or 99.

Commissioner Edgar, you're recognized.

COMMISSIONER EDGAR: Thank you.

I do have a question going back to Issue 62. Okay. And I guess I'm going to, Mr. Maurey, look to you to start with anyway. When staff briefed me on this, and you and I and others discussed it prior to agenda, one of the points that we discussed and that you laid out as my understanding of part of the analysis and towards your recommendation was the fact that this company is a T&D company and does not have generation and does not have, to my knowledge, the need or proposals requiring a large insurgence of capital in the next few years. And so I guess what I would like you to do is -- well, tell me if I have described that accurately, and then maybe elaborate on those points.

MR. MAUREY: Yes. This is a transmission and distribution-only utility. It does not have to build generation. You're right, it gets its power through purchased power agreements. There will be some capex expenditures for storm strengthening/storm hardening programs, but those are captured or addressed here in these stipulations. But that was

the point that this was different from some of the other utilities in the state that do have very large capex programs coming up in the next five to ten years.

COMMISSIONER EDGAR: Thank you. And if I may just elaborate.

CHAIRMAN CARTER: You're recognized.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

Commissioners, one of my concerns is, and I realize this would be for discussion, and actually I would be very appreciative of your thoughts, each of you on this point or this question that I'm trying to think through, which is realizing that the other IOUs that do have generation and do have large capital requirements projects over the next few years may be coming in at some point with settlement agreements and stipulations ending, and all of that, if we were to set the ROE for this company at 11.5 on a go-forward basis, would that be a precedent, or how would that interact with our decisions in the future, realizing that we will have these other companies that do have, in my mind, much riskier projects by virtue of the future need and simply by the virtue of the way they are formed. And so that is one of the points I'm trying to think through, and I really would appreciate your thoughts.

CHAIRMAN CARTER: Commissioners?

Commissioner Skop, you're recognized.

COMMISSIONER SKOP: Thank you, Mr. Chairman.

I think each individual rate case stands on its own merits, I think, from a policy perspective. Some of the arguments have been raised today. It's very important, I think, as my colleagues would agree, for Florida to have a stable regulatory environment.

One of the concerns that I raised and also expressed with staff was the fact that they are just a distribution, as opposed to a full generating utility, and that would weigh, you know, perhaps towards less risk. The fact that they are a smaller undercapitalized raised against more increased risk, so you can do pro/con on a whole bunch of different things.

With respect to how additional rate cases may be treated or other utilities that may be coming in in the future, I would be apprehensive to get into that too much, and maybe I would look to the legal staff, because I would hesitate against giving an advisory opinion on how we might rule on something that is not yet before us.

But just generally speaking, I think it is very important, you know, to reflect upon the fact that the decisions we make in rate cases will have a substantial impact on the creditworthiness and credit quality of the utility and also their ability to attract capital. And at least in my concern on Issue 62, and that's why I asked staff to do the sensitivity analysis that they distributed, because, again, just by exercising their independent judgment, which I respect,

because certainly they are in the range of what the evidence before the Commission supports in that regard.

But in looking at my analysis, based on the evidence, and looking at the CAPM model, and the sensitivities, there is a lot of discretion in all the models that go into that, but at the end of the day if the utility has performed well, although perhaps trends nationally may be trending down in terms of return on equity, the flip side of that is that interest rates have been pretty low, and in our recessionary environment that could change in a heartbeat, like based on what we say in the late '80s, early '90s where you had hyperinflation. Suddenly, you know, you are faced with a situation where the return on equity that you set is insufficient to support what the required returns would be, and it falls outside of the basis-point analysis, which would predicate the utility coming back in for an interim adjustment and/or a different rate case. And that is an expenses to the consumer, also.

So I think when I ran those numbers with staff in terms of what the cost of this rate case would be, it was about \$600,000. If you look at the cost of the revenue requirement associated with the ROE reduction, and moving that back up, that is only 315,000. So, again, there is not a whole lot of impact. The impact of coming back in for a rate case for undersetting the return on equity would also be felt by the consumer with increased or additional rate case costs.

So at least on my analysis, I'm pretty comfortable, based on the CAPM and the justification provided by the company, you know, and the motion, I think, on the table which I was willing to second from Commissioner Argenziano was to leave it basic and stable at the current ROE of 11.5. And I recognize there could be some suggestion to reduce that slightly, but if I were to look in that, you know, it would be a de minimis basis-point adjustment if I were to do so at all. I'm pretty set on the 11.5, but I would emphasize that's based on the merits of this case alone, and I wouldn't read anything into it in terms of risk.

I recognize that full service utilities that generate and are undertaking large capital investments may have additional risk over and above what this company has, but, again, those are issues that are not before us today, and I don't think too much one way or another should be read into that, or I would be apprehensive as I previously stated about giving an advisory opinion.

CHAIRMAN CARTER: Commissioner McMurrian.

COMMISSIONER McMURRIAN: Commissioner Edgar, I definitely appreciate the question, and I'm having some of the same concerns. And, I guess, when we talk about whether it could be a precedent, I think not because I think it is based on the record we have before us. But at the same time, I know that we have said that in the past and even attempts in our

orders to say this has no precedential effect, it does, and we have got a lot of people sitting in the room probably that proves that.

So I think that it's a reality that there's some precedent there and that it may impact even some kind of settlement negotiations. I think that we will be seeing some kind of rate case dockets before us with respect to some other utilities, and whether or not those, you know, take the form of a settlement, and perhaps this decision could have some impact on those talks, and I think that I would be incorrect to say that it didn't. But I do think that the record supports the range that Andrew mentioned between 9.1 and 11.5, and I will say that my initial reaction when I read the recommendation was that it seemed like a large basis-point reduction in an industry that I see as more risky than less.

I really think that it's a riskier industry today than it was just a few years ago, and I think that that's for a whole lot of reasons. So I guess my initial reaction was 10.25 seemed low, and Andrew and I talked about this a little bit. I didn't know what exactly that right number was, and as Commissioner Skop mentioned the interest rates, I'm a little concerned -- well, I'm hopeful that interest rates will be higher again soon and that the market will be doing better. And perhaps at that point, if we set something too low, FPUC might need to come back too soon.

exactly what the right number is, but that just sort of shares my thinking. And I have also thought about that there is less risk because they're just a T&D utility and they don't do generation. And as you have mentioned that some of the others may have more risk in that area, but they are also smaller and they have had a lot of rate increases lately which, I think, has made their jobs a lot riskier, too.

So, anyway, that's just my thinking. I'm not really sure what the answer is, but I hope that helps.

CHAIRMAN CARTER: Commissioner Argenziano.

COMMISSIONER ARGENZIANO: I think that when I look it over and look at the question of the other IOUs in the future, I just see a such big difference with this company as far as it having very low rates to begin with and great customer satisfaction, too. I think that goes a long way.

What I'm worried about is that it could be -- you know, we have to make sure that you do satisfy the fair rate of return, and I think the other numbers were too low, and I just don't see it, I don't see the necessity to change that 11.50 at this time.

CHAIRMAN CARTER: Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman.

And I appreciate those thoughts from each of you, and comments, and I like to be in this position. I think I agree

with pretty much all of it. I did feel, as well, that 10.25 when I first looked at it, and I appreciated the different scenarios that were laid out for us as part of the background information we were given, and I also appreciate our staff taking, quite frankly, my words, a conservative eye in their analysis. I appreciate that. So it is not a criticism at all, but 11.5 just seems a little high to me recognizing some of the other factors that we have discussed.

And, you know, I love it when we go to customer meetings and we hear that there are satisfied customers, and that's certainly from our regulatory role what we want to try in our own narrow rule to further. But yet realizing all of the changes in fuel costs, some of that customer satisfaction may be impacted a little bit as fuel costs continue to go up.

My point there being that customer satisfaction as we all know is so directly related to rates and costs and those monthly bills. So I think it has been a fantastic discussion, and, Mr. Chair, of course, I will look to your lead as to whether we wrap it up here soon or continue it. I don't know, I realize that a motion and a second has been made and is pending. Candidly, that motion and second was made before I had the opportunity to ask some questions and for us to have some further discussion, so I don't know if my colleagues would be open to maybe trying to move that number a little bit.

I'm supportive of doing something above the 10.25.

The 11.5, again, I recognize that that would be a range of 10.5 to 12.5, so I don't know if you would consider sliding.

And I don't know what the magic number is. I don't have one in mind. I do believe that there is information in the record that could support any of these scenarios that have been laid out.

And I also, Commissioner Skop, concur and appreciate your comments about, you know, each case being on the record before us and each case being taken on an individual basis. I do also think, though, that every decision that we make sets some precedent. And we talk about regulatory certainty, and I do think that the number that we choose on this particular specific item may, indeed, have some impact down the road in some other future cases, perhaps in some intangible way.

So, again, the motion and the second was made before I had the chance to ask some questions. We have had a lot of good discussion since then, so I don't know if there would be the possibility of reopening that number, and I would just put that out there for any further discussion or not as the Chair sees fit.

CHAIRMAN CARTER: Well, let's continue our discussion. Because, I mean, that's where we started, and if we can answer whatever questions there are, I mean, for any and all Commissioners on that, and then we can kind of move forward, from that point forward. But I want to make sure that

all Commissioners have an opportunity to have whatever questions that you have, have them answered. And I know that, you know, you have had an opportunity, and obviously staff is here for whatever other questions that any other Commissioner may want.

1.4

1.8

Let me recognize first Commissioner Argenziano, and then I will come back, Commissioner Edgar, for some other questions that you may have. Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: Thank you, Mr. Chair.

In mentioning the company having the low rates and the good customer satisfaction, the purpose of that was that, as Commissioner Skop had mentioned, that there would be -- that we will be doing the same thing in a case-by-case looking to the same issues, working it the same way in a case-by-case that came before us in the future. So I think that all of those things fit in together.

And just as Commission Skop had mentioned, that is what we would be doing in the future. And, of course, because I'm not inclined to, I guess, up the salaries for the executives of the company, since we have already in the last couple of years, and that would be my decision, I looked at the rate of return at that rate enabling the company then to make a decision because of that rate of return to maybe be able to up the salaries a different way and not necessarily have to be on

the consumers' back. So that is why I am sticking with that.

But, of course, it is the will of the Commission as a whole.

So if anybody comes up with a suggestion that we, you know, could entertain, that would be fine.

CHAIRMAN CARTER: We are in discussion, Commissioner.

And I think that as we say in the country, it is six of one,

half a dozen of the other. And so, I mean, there is no perfect

system yet. We won't be on this plain when we are in the

perfect system. But, again, Commissioners, we are in

discussion on Issue 62.

Commissioner Edgar, and then, Commissioner Skop, I will come back to you. Commissioner Edgar.

COMMISSIONER EDGAR: Thank you. And, Commissioner
Argenziano, I appreciate those comments and the willingness to
continue to think it through a little bit.

On the salary issue, with Issue 99, you know, I could easily be portrayed, perhaps, as being on the fence, which is not normally where I'm comfortable. I can see points both ways. Certainly, it makes everybody happy to get a raise. I love it when I can give raises, I like to get raises, which I haven't had in quite a while, by the way. But yet, you know, we also do send strong signals when we are looking at executive salaries versus salaries up and down and across and every which way within any organization.

I see some value to perhaps deferring to the decision

of the board of directors, but, yet, ultimately this is an item that is before us and that we need to rule on. So with that one, again, I can see the arguments both ways, and, you know, could comfortably go with the decision that was suggested different from staff recommendation on Issue 99.

On Issue 62, again, 11.55 just seems a little high to me, recognizing some of the things that we have discussed. And Commissioner Skop has done an excellent job of laying out some of the factors both ways, and realizing that there is no magic number. You know, 11 is what kind of feels a little more comfortable to me. And part of that reason is that high end of the range; 12.5 just, quite frankly, for this company, albeit well run and service provided in an effective manner, that 12.5 just gives me some pause still. So I would maybe suggest 11, but, again, I welcome additional thoughts.

Thank you, Mr. Chairman.

CHAIRMAN CARTER: Commissioner Skop, you're recognized, sir.

COMMISSIONER SKOP: Thank you, Mr. Chair.

And I guess the discussion is good, and I recognize that procedurally there may not have been adequate opportunity to voice concerns about the return on equity. I guess, you know, subject to your discretion and how you would want to proceed, I mean, we do have a motion and we do have a second. I'm willing to vote the issue, and if it fails, then we could

go forward from there, but I guess there has been good discussion.

CHAIRMAN CARTER: Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: Mr. Chair, since I made the motion, and there has been good discussion on it, and I appreciate that, I can amend the motion and ask for a second if we withdraw the original motion, and amend the motion to reflect the 11 rather than the 11-1/2. I could live with that. I think that's fair. So if I could get a second to that.

CHAIRMAN CARTER: Commissioner Argenziano is willing to withdraw her motion. Who seconded that? Was that --

COMMISSIONER EDGAR: I'll second it. Oh, I'm sorry.

CHAIRMAN CARTER: Are you willing to withdraw your second to the prior motion, Commissioner?

COMMISSIONER SKOP: I seconded the prior motion, and I don't think that I could support the 11, so I would not -- I think that there are good policy reasons based on the individual merits of this case, the evidence proffered by the utilities, as well as OPC. But at least in my mind, the 11 percent would be, as Commissioner McMurrian pointed out, even getting into too much of a basis-point reduction in my mind.

Again, I do think a de minimis reduction, if that were to factor into play. Again, I think there is -- you know,

certainly being a distribution-only company weighs against, you know, a higher return because of the risk profile as compared to a full generating utility, but there are other mitigating factors, such as the smaller size which weighs towards increased risk, as I think has been pointed out additional rate case, plus the cost and expense that would be associated if we set the rates too low, to the extent that they were in an underearning posture and we had to go through the whole rate case, or approval process of an interim adjustment.

But to me, I think that 11.5 is a fair and adequate number. May it be just, you know, a basis point or two too high, maybe. But, again, I think the utility has performed well, as Commissioner Argenziano has duly pointed out, they have kept the rates low, they offer good high quality of service, and I think that at least my understanding, it's one of the discretionary factors that Commission has in setting rates and return on equity is to balance those intangibles and reward those when appropriate to do so in terms of its rate-setting ability.

And, again, I'm happy with the performance. I look to other cases that may come before us on their individual merits under the same criteria. But, in this case, the company has performed well, it's debatable on what mitigating factors should be considered or weighed over others, but I'm comfortable with 11.5, and I didn't think I can support the

second on the 11.

CHAIRMAN CARTER: I want to go to Commissioner
McMurrian first, and then I will come back.

Commissioner McMurrian, you're recognized.

COMMISSIONER McMURRIAN: I guess I would say that probably in my mind, what I was thinking I would feel comfortable with was probably or 11 or 11.25. And so I would support a motion changing the staff recommendation to 11. I mean, consistent with what I said earlier, I felt like 10.25 was too low of a basis-point reduction. I guess 11 feels like I can be there. And, of course, Andrew and I have talked a lot about how subjective this is, and I think it is somewhat. Unfortunately, I'm admitting somewhat of a gut feel in going from 10.25 to 11. But, again, when I came in after lunch I felt like I would be comfortable with 11 or 11.25, so I would support an 11 ROE.

CHAIRMAN CARTER: Commissioner Argenziano, you're recognized.

COMMISSIONER ARGENZIANO: I felt the same way. The company has been a good company, but there are legitimate concerns expressed, and I thought in fairness that I would try to accommodate that and try to move in the middle. And I appreciate that. But that doesn't diminish what Commissioner Skop had said about the company, what I think we all feel about the company. They have done a great job. But I think that at

least puts us a far distance from the 10.25, which really I think made everybody feel a little uncomfortable. So I appreciate that.

CHAIRMAN CARTER: So, Commissioners, we are on the motion by Commissioner Argenziano and seconded by Commissioner Edgar is 11, is that correct, 11 percent?

We have a motion and a second. We're in debate.

We're in debate. Any further debate? Hearing none, all in favor of the motion let it be known by the sign of aye. Aye.

COMMISSIONER McMURRIAN: Aye.

COMMISSIONER EDGAR: Aye.

COMMISSIONER ARGENZIANO: Aye.

CHAIRMAN CARTER: All those opposed, like sign.

COMMISSIONER SKOP: Aye.

CHAIRMAN CARTER: Show it done.

Commissioners, we are now on Issue 98.

Commissioner McMurrian, you're recognized.

concerns about the staff recommendation on 98 other than just trying to make sure we were clear about whether or not it was an increase to what we have lovingly called rank and file employees throughout this discussion. So I can move staff on Issue 98, the staff recommendation as is. Just having that clarification, though, was very helpful to see that they were getting an increase of the 5-1/2 percent that was already

included in the MFRs, and there was also an additional 32,000 proposed that was adjusted by staff to 4,161. That was a decrease, but still there was a significant adjustment, I believe, in the salaries for the rank and file consistent with the salary study that was done.

CHAIRMAN CARTER: Commissioners, we have got a motion.

COMMISSIONER EDGAR: Second.

CHAIRMAN CARTER: We have a motion and a second on Issue 98 to adopt staff recommendation. Commissioners, we're in debate. We're in debate.

Commissioner Argenziano, you're recognized.

much expressed what I feel about it, but just to get it on the record again, is that I just think it is the wrong time. I understand that the comparisons are quite different than other companies, but it's just the wrong time. And I think that the increase for the -- I don't know if I want to call them rank and file anymore. I'm trying to think of another name. The workers other than the executive offices that are out there making the system work on a daily basis, I don't know, I guess I just look at the differences between the executive pay and the workers' pay.

And I understand there are differences, but I think it is the wrong time given that there were already two and this

would be the third for the executives to try to get up to where other companies are. And I'm not trying to punish the company. My personal feeling is that there has to be some type of a limit, I think, at some point because it all comes down to what is put on the ratepayer, and part of the reason that our rates are going up so high is because so many CEO salaries are just way, way, way above what I can consider reasonable for the customer to have to keep funding.

And as I mentioned before, the reason to keep the rate of return at least at 11 was that it would give the opportunity for the company then to take care of its executive pay raises, if that's what they chose to do. And I would much rather see that get done sometimes by the shareholders than the customer who just can't seem to afford to pay these large, large CEO salaries anymore. So that's just my opinion.

CHAIRMAN CARTER: Thank you, Commissioner.

Commissioner Edgar, you're recognized.

COMMISSIONER EDGAR: Thank you. Well, once again, I'm in the most enviable position of agreeing with pretty much everything that I have just heard. When I seconded the motion, and I want to make sure that I'm hearing right, it was my understanding that Commissioner McMurrian was making a motion in favor of Issue 98. And, Commissioner Argenziano, my hearing of the comments that you have made apply more to Issue 99, and that I agree with, too.

| 1  | COMMISSIONER ARGENZIANO: (Inaudible. Microphone                 |
|----|---|
| 2  | off.)   |
| 3  | COMMISSIONER EDGAR: So if, indeed, Commissioner                 |
| 4  | McMurrian, you were discussing Issue 98, then my second         |
| 5  | absolutely stands and we can move on.                           |
| 6  | CHAIRMAN CARTER: I think 98 is dealing with what we             |
| 7  | have been calling rank and file, but it's really the            |
| 8  | nonexecutive.   |
| 9  | COMMISSIONER EDGAR: And I have it right in front of             |
| 10 | me.   |
| 11 | CHAIRMAN CARTER: That's okay, Commissioner.                     |
| 12 | COMMISSIONER ARGENZIANO: But now you know how I feel            |
| 13 | on 99.  |
| 14 | CHAIRMAN CARTER: We have got a motion and a second              |
| 15 | on Issue 98. Commissioners, we're in debate. We're in debate.   |
| 16 | Hearing none, all in favor of the motion let it be known by the |
| 17 | sign of aye. Aye.   |
| 18 | COMMISSIONER EDGAR: Aye.  |
| 19 | COMMISSIONER McMURRIAN: Aye.                                    |
| 20 | COMMISSIONER SKOP: Aye.   |
| 21 | CHAIRMAN CARTER: All those opposed, like sign.                  |
| 22 | COMMISSIONER ARGENZIANO: Aye.                                   |
| 23 | CHAIRMAN CARTER: Show it done.                                  |
| 24 | We are now on Issue 99.   |
| 25 | Commissioner Skop, you're recognized.                           |

| 1  | COMMISSIONER SKOP: Thank you, sir. And I hate to do           |
|----|---|
| 2  | this, but and, like I say, it will probably fail for lack of  |
| 3  | a second, but I would like to move to reconsider Issue 62 and |
| 4  | the 11 percent to return on equity that we just considered.   |
| 5  | Again, a 50-basis reduction                                   |
| 6  | CHAIRMAN CARTER: I'm sorry, Commissioner, I can't             |
| 7  | recognize you. You were not on the prevailing side.           |
| 8  | COMMISSIONER SKOP: Thank you.                                 |
| 9  | CHAIRMAN CARTER: We're on Issue 99. Who did I                 |
| 10 | recognize on Issue 99?  |
| 11 | Commissioner Edgar.   |
| 12 | COMMISSIONER EDGAR: You picked me. (Laughter.)                |
| 13 | Much in keeping with some of the thoughts that                |
| 14 | Commissioner Argenziano just expressed to us, I would make a  |
| 15 | motion on Issue 99 to not adopt the staff recommendation.     |
| 16 | Yes, to not adopt the staff recommendation such that          |
| 17 | we would not approve the salary adjustment for the            |
| 18 | three executive positions.                                    |
| 19 | CHAIRMAN CARTER: We have got a motion. Is there a             |
| 20 | second?   |
| 21 | COMMISSIONER ARGENZIANO: Second.                              |
| 22 | CHAIRMAN CARTER: Commissioner Argenziano, this is             |
| 23 | the issue about the executive                                 |
| 24 | COMMISSIONER ARGENZIANO: I've got it, Mr. Chair.              |
| 25 | ITING got it  |

1 CHAIRMAN CARTER: We have got a motion and a second. 2 Commissioners, we're in debate. We're in debate. Hearing 3 none, all those in favor let it be known by the sign of aye. 4 Aye. 5 COMMISSIONER EDGAR: Aye. 6 COMMISSIONER ARGENZIANO: Aye. CHAIRMAN CARTER: All those opposed, like sign. 7 8 COMMISSIONER SKOP: Aye. 9 COMMISSIONER McMURRIAN: CHAIRMAN CARTER: Commissioners, now we are on the 10 remaining issues. Commissioner Edgar, you are recognized for a 11 12 motion. 13 COMMISSIONER EDGAR: Thank you, Mr. Chairman. 14 I would make a motion that we approve all of the 15 remaining items as recommended in our staff recommendation 16 before us, taking into account the adjustments that were made 17 through oral modification, and asking our staff to make any 18 adjustments that need to be made as followed issues from the 19 decisions that we have made up to this point. 20 CHAIRMAN CARTER: We have got a motion. Is there a 21 second? 22 COMMISSIONER McMURRIAN: I will second it, but Mr. 23 Slemkewicz looks like he needs to clarify something. 24 MR. SLEMKEWICZ: I just wanted to point out which

ones were the fallout issues; Issues 69, 113, 117, 118, 120,

25

and 126, I believe those were all the fallout issues. 1 2 CHAIRMAN CARTER: Okay. We're confident that you can handle the fallout issues based upon our actions today. 3 Commissioner Skop, you're recognized, sir. 4 5 COMMISSIONER SKOP: Thank you, Mr. Chair. And I 6 quess we have a motion and it has been properly seconded, but just before we vote the issue I would just like to commend 7 staff on the recommendation on Issue 33. I didn't discuss that 8 in detail, but I thought that that was a very reasonable 9 10 approach to resolving the differences of the parties. And 11 having been in that exact same experience, I can relate to it. 12 But I'm happy that the transmission problem, or the replacement 13 transformer got successfully resolved. 14 CHAIRMAN CARTER: Commissioners, we've got the motion. We're in debate. We're in debate on the motion and 15 the second. We're in debate. Any further debate? Any further 16 discussion? Hearing none, all those in favor let it be known 17 by the sign of aye. 18 (Unanimous affirmative vote.) 19 CHAIRMAN CARTER: All those opposed, like sign. 20 Show it done. 21 22 23

24

25

1 2 STATE OF FLORIDA 3 CERTIFICATE OF REPORTERS 4 COUNTY OF LEON 5 WE, JANE FAUROT, RPR, and LINDA BOLES, RPR, CRR, Official Commission Reporters, do hereby certify that the 6 foregoing proceeding was heard at the time and place herein stated. 7 IT IS FURTHER CERTIFIED that we stenographically 8 reported the said proceedings; that the same has been transcribed under our direct supervision; and that this 9 transcript constitutes a true transcription of our notes of said proceedings. 10 WE FURTHER CERTIFY that we are not a relative, 11 employee, attorney or counsel of any of the parties, nor are we a relative or employee of any of the parties' attorneys or 12 counsel connected with the action, nor are we financially interested in the action. 13 14 DATED THIS 29th day of April, 2008. 15 16 JANE FAUROT, RPR LINDA BOLES, RPR, 17 FPSC Official Commission FP\$C Official Commission Reporter Reporter (850) 413-6732 18 (850) 413-6734 19 2.0 21 22 23 24

25

FPUC Rate Case Docket No. 070304-EI 4/22/08 Handrut, Stem 7
April 22, 2008
Agenda Conference
070300-E1
070304-E1

## Issue 98

In the company's MFRs, it included raises for rank and file employees of approximately 5.5% for both 2007 and 2008. To this amount, the company added an additional \$32,089 based on its salary study.

Staff has reduced the company's salary study adjustment of \$32,089 by \$4,161 to correct an over projection in the salary study as suggested by company witness Martin.

| Amount include in MFRs to increase wages for the salary study:<br>Correct salary study salaries provided by FPUC | \$32,089<br>\$27,928             |  |  |
|--|----------------------------------|--|--|
| Staff Adjustment   | <u>\$ 4,161</u>                  |  |  |
| The corrected salary study calculation:  |                                  |  |  |
| Total Allocated Salaries \$27,706 x 40 percent Direct Salary Assignment (100%) Total Corrected Salary Amount     | \$11,082<br>\$16,845<br>\$27,927 |  |  |
| Total Corrected Salary Timount   | <u> </u>                         |  |  |