

BEFORE THE

FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 080001-EI

IN RE: FUEL & PURCHASED POWER COST RECOVERY

AND

CAPACITY COST RECOVERY

PROJECTIONS

JANUARY 2009 THROUGH DECEMBER 2009

TESTIMONY AND EXHIBIT

OF

JOANN T. WEHLE

REDACTED

DOCUMENT NUMBER-DATE

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 1 PREPARED DIRECT TESTIMONY 2 OF 3 JOANN T. WEHLE 4 5 Please state your name, address, occupation and employer. 6 7 My name is Joann T. Wehle. My business address is 702 N. 8 Franklin Street, Tampa, Florida 33602. 9 I am employed by 10 Tampa Electric Company ("Tampa Electric" or "company") as 11 Director, Wholesale Marketing & Fuels. 12 Please provide a brief outline of your educational background 13 14 and business experience. 15 I received a Bachelor of Business Administration Degree in 16 17 Accounting in 1985 from St. Mary's College in Notre Dame, Indiana. I am a CPA in the State of Florida and worked in 18 19 several accounting positions prior to joining Tampa Electric. I began my career with Tampa Electric in 1990 as an auditor 20 in the Audit Services Department. I became Senior Contracts 21 22 Administrator, Fuels in 1995. In 1999, I was promoted to Director, Audit Services and subsequently rejoined the Fuels 23 24 Department as Director in April 2001. I became Director,

Wholesale Marketing and Fuels in August 2002.

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responsible for managing Tampa Electric's wholesale energy marketing and fuel-related activities.

Q. Please state the purpose of your testimony.

A. The purpose of my testimony is to discuss Tampa Electric's fuel mix, fuel price forecasts, potential impacts to fuel prices, and the company's fuel procurement strategies. I will address steps Tampa Electric takes to manage fuel supply reliability and price volatility and describe projected hedging activities. I sponsor Tampa Electric's 2008 risk management plan submitted concurrently in this docket. I also present the calculation of waterborne transportation costs submitted for recovery. Finally, I describe the solid fuel transportation plan that will replace the contract that expires at the end of this year.

Q. Have you previously testified before this Commission?

A. Yes. I have testified or filed testimony before this Commission in several dockets, including Docket No. 011605-EI and 031033-EI as well as the annual fuel and purchased cost recovery dockets from 2001 through 2007. I recently filed testimony in Docket No. 080317-EI regarding Tampa Electric's request for an increase in base rates and service charges. My

testimony in these dockets described the appropriateness and prudence of Tampa Electric's fuel procurement activities, fuel supply risk management, fuel price volatility hedging activities, and fuel transportation costs.

Q. Have you prepared an exhibit in support of your testimony?

A. Yes. Exhibit No. ____ (JTW-2) describes the calculation of the 2007 waterborne transportation costs disallowance.

2009 Fuel Mix and Procurement Strategies

Q. What fuels will Tampa Electric's generating stations use in 2009?

A. In 2009, Tampa Electric expects its fuel mix to be comparable to 2008. In 2009, natural gas-fired and coal-fired generation is expected to be 43 percent and 57 percent of total generation, respectively. Generation from No. 2 oil and No. 6 oil is less than one percent of the total expected generation.

Q. How does Tampa Electric's natural gas procurement and transportation strategy achieve competitive natural gas purchase prices for long- and short-term deliveries?

Tampa Electric uses a portfolio approach to natural gas procurement. The company's portfolio consists of a blend of load, pre-arranged base intermediate and swing supply complemented with daily spot purchases. The contracts have various time lengths to help secure needed supply at competitive prices and maintain the ability to take advantage of favorable natural gas price movements. Tampa Electric purchases its physical natural gas supply from many approved counterparties, enhancing liquidity and diversification of its natural gas supply portfolio. The natural gas prices are based on monthly and daily price indices, further increasing portfolio pricing diversification.

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Tampa Electric has improved the reliability of the physical delivery of natural gas to its power plants by diversifying its pipeline transportation assets, including receipt points, and utilizing pipeline and storage tools to enhance access to natural gas supply during hurricanes or other events that constrain supply. On a daily basis, Tampa Electric strives to obtain reliable supplies of natural gas at favorable in order to minimize costs to its customers. Additionally, Tampa Electric's risk management activities improve the company's natural gas procurement activities by reducing natural gas price volatility.

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Q. Please describe Tampa Electric's diversified natural gas transportation arrangements.

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Manatee County.

Electric's system.

Tampa Electric historically has received its natural gas at 4 Α. its plants via the Florida Gas Transmission ("FGT") pipeline. 5 The enhanced its natural 6 company qas transportation 7 reliability through the acquisition of pipeline capacity on R Gulfstream Natural Gas System, LLC ("Gulfstream") and the 9 Bayside Lateral. The Bayside Lateral is a 28-mile pipeline

that directly connects Bayside Station to Gulfstream in

Tampa Electric began receiving natural gas

- on the Bayside Lateral in June 2008. The ability to deliver natural gas directly from two pipelines enhances the fuel delivery reliability of the largest natural gas unit on Tampa
 - Q. What actions does Tampa Electric take to enhance the reliability of its natural gas supply?
 - A. Tampa Electric has maintained natural gas storage capacity with Bay Gas Storage near Mobile, Alabama since 2005. Currently the company reserves 850,000 mmBtu of storage capacity, which enhances access to natural gas in the case of severe weather or other events that disrupt supply. Tampa Electric's storage capacity at Bay Gas Storage increases to

1,250,000 mmBtu when the fourth cavern is completed in 2010.

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In addition to storage, Tampa Electric maintains diversified natural gas supply receipt points in FGT Zones 1, 2 and 3. Diverse receipt points reduce the company's vulnerability to hurricane impacts in FGT Zone 3 and provide access to lower priced gas supply. Recently, Tampa Electric participated in the Southeast Supply Header ("SESH") project. SESH connects the receipt points of FGT and other Mobile Bay area pipelines with natural gas supply in the mid-continent. Mid-continent natural gas production has grown and continues to increase through non-conventional shale gas and the Rockies Express. Thus, SESH gives Tampa Electric access to secure on-shore gas supply for a small portion of its portfolio. beneficial because mid-continent gas supply is typically priced lower than gas supply around Mobile Bay.

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Q. What is Tampa Electric's coal procurement strategy?

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A. Tampa Electric's two coal-fired plants are Big Bend Station and Polk Station. Big Bend Station is a fully scrubbed plant whose design fuel is high-sulfur Illinois Basin coal. Polk Station is an integrated gasification combined cycle plant currently burning a mix of petroleum coke and low sulfur coal. The plants have varying operational and environmental

restrictions and require fuel with custom quality characteristics such as ash, fusion temperature and sulfur, heat and chlorine content. Since coal is not a homogenous product, fuel selection is based these unique on characteristics, along with price, availability, and creditworthiness of the supplier.

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Tampa Electric maintains a portfolio of bilateral, intermediate-, and short-term contracts for coal Tampa Electric monitors the market to obtain the most favorable prices from sources that meet the needs of the generating stations. The use of daily and publications, independent research analyses from industry experts, discussions with suppliers, and coal solicitations aid the company in monitoring the coal market and shaping the company's coal procurement strategy to reflect current market conditions. This allows for stable supply sources while providing flexibility to take advantage of favorable spot market opportunities. The company's efforts to obtain the most favorable coal prices directly benefit its customers.

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Q. Has Tampa Electric entered into coal and natural gas supply transactions for 2009 delivery?

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A. Yes, Tampa Electric has contracted for a significant portion

of its expected coal needs through bilateral agreements with coal suppliers to mitigate price volatility and ensure reliability of supply. Over three quarters of the company's expected 2009 coal requirements are already under contract. Tampa Electric is also in the process of soliciting suppliers for about one-half of the company's expected natural gas needs for the winter of 2008 and through 2009.

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Q. Has Tampa Electric reasonably managed its fuel procurement practices for the benefit of its retail customers?

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Tampa Electric diligently manages its mix of long-, intermediate-, and short-term purchases of fuel in a manner designed to reduce overall fuel costs while maintaining electric service reliability. The company's fuel activities and transactions are reviewed and audited on a recurring basis by the Commission. In addition, the company monitors its rights under contracts with fuel suppliers to detect and prevent any breach of those rights. Tampa Electric continually strives to improve its knowledge of fuel markets and to take advantage of opportunities to minimize the costs of fuel.

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Projected 2009 Fuel Prices

Q. How does Tampa Electric project fuel prices?

Tampa Electric reviews fuel price forecasts from sources widely used in the industry, including PIRA Energy Group ("PIRA"), Wood Mackenzie (formerly Hill & Associates), the Energy Information Administration, the New York Mercantile and other energy ("NYMEX") Exchange market information Futures prices for energy commodities as traded on sources. the NYMEX, blended with current PIRA price forecasts, form the basis of the natural gas, No. 6 oil and No. 2 oil market commodity price forecasts. The commodity price projections are then adjusted to incorporate expected transportation costs and location differences.

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Coal prices and coal transportation prices are projected using contracted pricing and information from industry-recognized consultants and are specific to the particular quality and mined location of coal utilized by Tampa Electric's Big Bend Station and Polk Unit 1. Final as-burned prices are derived using expected commodity prices and associated transportation costs.

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Q. How do the 2009 projected fuel prices compare to the fuel prices projected for 2008?

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A. The entire industry, including Tampa Electric, has experienced dramatic increases in fuel prices in 2008, and

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projected fuel prices for 2009 are expected to remain near these escalated levels. The global economy and the increasing industrialization of countries like China have affected the global balance of energy resources such as natural gas, oil, In particular, crude oil prices have soared to levels over \$145 per barrel, due to factors such as the weakened U.S. dollar, the turmoil in the Middle East, fears of declining production and growth in demand refined products. Currently, the projected price of crude oil on NYMEX is around \$115 per barrel for all of Additionally, transportation costs for the delivery of commodities have increased as the fuel used in transportation increased in price.

- Q. What are the market drivers of the expected 2009 price of natural gas?
 - In addition to price pressures from crude oil, the market drivers for natural include increased demand gas from natural-gas fired generation, declining natural gas production in Canada and off-shore Gulf of Mexico, global competition for liquefied natural gas, and concerns about production losses due to tropical storm activity. Fortunately, higher than expected production of nonconventional gas supply from shale in and around Ft. Worth,

Texas has mitigated some of the price pressure.

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Q. What are the market drivers of the increase in the price of coal?

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During early 2008, published price curves for 2009 delivery of Illinois Basin coal increased over 50 percent. several factors driving this dramatic increase. First, many northeast utilities are replacing lower sulfur Northern or Central Appalachian coal that has been diverted into the export market with Illinois Basin coal. Demand for Illinois Basin coal has also increased as many utilities that historically burned lower sulfur coals are installing environmental equipment which allows them to burn Illinois Additionally, several producers in the Illinois Basin continue to experience significant geologic issues reducing available production.

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Coal prices correlate with the prices of other fuels since coal mining utilizes petroleum products, steel, and lumber in its production processes; therefore, coal prices have increased in conjunction with increases in the prices of these commodities and other fuels. The industry as a whole has experienced a severe labor shortage. Coal companies have had to increase compensation packages to attract or keep

their work forces, adding to the escalating mining costs.

Thus, Tampa Electric expects higher coal prices to continue through 2009.

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Q. Did Tampa Electric consider the impact of higher than expected or lower than expected fuel prices?

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Tampa Electric prepared a scenario in which forecasted fuel prices were 26 percent and 31 percent higher for natural gas and No. 2 oil, respectively. Tampa Electric prepared a scenario in which the forecasted fuel prices were 23 percent and 41 percent lower for natural gas and No. 2 oil, respectively. These percentages were derived from the actual price variation of these fuels during five years. The causes of potential price turmoil, uncertainty include weather, political global economics, commodity demand production, and and transportation issues.

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Risk Management Activities

Q. Please describe Tampa Electric's risk management activities.

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A. Tampa Electric complies with its risk management plan as approved by the company's Risk Authorizing Committee. Tampa Electric's plan is described in detail in the Risk Management

plan filed simultaneously in this docket.

Q. Does Tampa Electric's risk management strategy help to mitigate natural gas price risk?

Electric's plan allows for purchases of over-the-counter natural gas swaps, options and collars. A swap is a financial derivative that provides a "fixed for floating" position. Tampa Electric, the buyer, pays a fixed price for the natural gas contract, compared to a floating value that settles in a future month when the gas supply is needed. Swaps allow Tampa Electric to lock in known natural gas prices and reduce price volatility and uncertainty. The transaction costs of swaps are embedded in the price of the commodity.

Options give Tampa Electric the right, but not the obligation, to buy (call) or sell (put) natural gas at a predetermined price for a given future month. Tampa Electric pays a premium at the time of the option purchase for this right.

Collars are combinations of call options (caps) and put options (floors) that limit prices within a certain range.

With a collar, the company knows that its future price will remain within predetermined boundaries.

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Q. Has Tampa Electric used financial hedging in an effort to help mitigate the price volatility of its 2008 and 2009 natural gas requirements?

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Tampa Electric has hedged a significant portion of its 2008 natural gas supply needs and a portion of its expected 2009 natural gas supply needs. Tampa Electric will continue to take advantage of available natural qas hedging opportunities in an effort to benefit its customers, while complying with the company's approved Risk Management Plan. current market position for natural gas provided in the Risk Management Plan.

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Q. Are the company's strategies adequate for mitigating price risk for Tampa Electric's 2008 and 2009 natural gas purchases?

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A. Yes, the company's strategies are adequate for mitigating price risk for Tampa Electric's natural gas purchases. Tampa Electric's strategies balance the desire for reduced price volatility and reasonable cost with the uncertainty of natural gas volumes. These strategies are described in

detail in Tampa Electric's Risk Management Plan filed concurrently in this docket.

Q. How does Tampa Electric determine the volume of natural gas it plans to hedge?

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A. First, Tampa Electric projects the quantity or volume of natural gas expected to be consumed in its power plants. The volume hedged is driven primarily by the projected total gas levels by month and the time until that natural gas is needed. Based on those two parameters, the amount hedged is maintained within a range authorized by the company's Risk Authorizing Committee. The market price of natural gas does not affect the percentage of natural gas requirements that the company hedges since the objective is price volatility reduction, not price speculation.

Next, Tampa Electric considers the quantity of natural gas that it is responsible to supply under a purchased power agreement ("PPA"). Tampa Electric has two agreements where the company is responsible for the fuel supply. Since these PPA's are recent additions to its portfolio, Tampa Electric is not currently including these volumes in its hedging portfolio. Once Tampa Electric has more experience with the PPA's, it will reassess whether to add the natural gas

volumes to the consumed natural gas volumes.

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Q. Were Tampa Electric's efforts through July 31, 2008 to mitigate price volatility through its non-speculative hedging program prudent?

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Tampa Electric has executed hedges according to the risk management plan filed with this Commission, which was approved by the company's Risk Authorizing Committee. April 1, 2008, the company filed its 2007 hedging results as part of the final true-up process. Additionally, Order No. PSC-08-0316-PAA-EI. issued May 14, 2008, requires the utilities to file a Hedging Information Report showing the results of hedging activities from January through July of the current year. The Hedging Information Report facilitates prudence reviews through July 31 of the current year and allows for the Commission's prudence determination at fuel hearing. Tampa Electric filed its Hedging annual Information Report showing the results of its prudent hedging activities from January through July 2008 in this docket on August 15, 2008.

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Coal Transportation Costs

Q. Did Tampa Electric calculate the waterborne transportation costs submitted for cost recovery in accordance with the

Commission's Order No. PSC-04-0999-FOF-EI ("Order No. 04-0999"), issued in Docket No. 031033-EI on October 12, 2004?

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A. Yes. The waterborne transportation costs that Tampa Electric is seeking to recover are the adjusted river rates per ton for each upriver terminal as well as the adjusted ocean barge transportation rate per ton. The company calculates the adjusted rates as described in Order No. 04-0999. The river rate is adjusted using the following formula:

(Weighted average rate per ton for all upriver terminals - \$1/ton) x Contract rate for specific Weighted average rate per ton for all upriver terminals upriver terminal

The ocean rate is reduced by \$2.41 per ton for shipments from the Davant, Louisiana terminal and \$4.08 per ton for petroleum coke shipments from Texas, as prescribed by the Commission order.

For 2007, Tampa Electric's adjustment to its total waterborne transportation costs totaled \$15,142,720. The total 2007 adjustment recorded in Tampa Electric's final true-up filing, submitted in this docket on March 1, 2008, was calculated using the actual tons of coal and petroleum coke shipped in 2007 and the methodology required by Order No. 04-9999. These calculations are shown in Exhibit No. (JTW-2).

Therefore, Tampa Electric's 2007 adjusted coal transportation costs are appropriate for recovery through the Fuel and Purchased Power Cost Recovery Clause.

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Likewise, the expected 2008 waterborne transportation costs have been adjusted using this same methodology according to Order No. 04-0999 and will be revised to reflect the actual tons shipped and associated calculated disallowances as part of the normal true-up process. Accordingly, it is also appropriate for Tampa Electric to recover its allowable 2008 projected transportation expenses included in the fuel clause for coal transportation.

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transportation contract and the recovery adjustment period will expire on December 31, 2008. Tampa Electric has complied with Order No. 04-0999 by adjusting the amount of the waterborne coal transportation contract costs recovered through the fuel clause for the entire period that contract is in effect, from January 1, 2004 through December 31, 2008. The company has consistently followed prescribed methodology in Order No. 04-0999 in calculating disallowance amount for both the river transportation contract rates. A final adjustment will be to true up the actual tons shipped in 2008 associated calculated disallowances as part of the final 2008

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Q. Did Tampa Electric enter into a new contract for coal transportation for 2009 and beyond?

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Yes, Tampa Electric has selected three contracts to replace expiring solid fuel transportation contract. Electric signed a six-year contract with United Marine Group ("UMG") for waterborne transportation and delivery of up to tons of coal per year to Big Bend Station. contract also provides the flexibility to increase UMG's waterborne transportation deliveries by tons per year. UMG will begin delivery under the new contract on Tampa Electric is in the process of January 1, 2009. negotiating a second contract with CSX railroad. CSX will deliver approximately tons of coal per year to Station once Biq Bend construction of rail unloading facilities at Big Bend Station is completed in early 2010. The company is also negotiating with AEP Memco, LLC for river barging services beginning in 2009. This contract will be for transportation of up to tons from locations on the Mississippi River to New Orleans.

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Q. Please describe the RFP process that resulted in the selection of the transportation providers.

The RFP process was comprehensive, open and fair. the process, Tampa Electric's objective was to develop a comprehensive strategy to provide cost-effective solid fuel and transportation services for the benefit of its customers. Prior to and concurrent with the bid, site visits meetings were held with various potential respondents. The RFP was published in several solid fuel industry publications and was sent to 41 potential bidders. The RFP was downloaded by 23 different transportation providers. The company hosted a post-release bid meeting on October 24, 2007 in Tampa to invite participation in the RFP and share information about Tampa Electric's need for solid fuel transportation services. The developed company а website for distribution information to bidders, including the RFP process timeline, answers to frequently asked questions, and the bid documents. Tampa Electric utilized an independent consultant, Energy

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Ventures Analysis, Inc. ("EVA"), to monitor the RFP process for effectiveness and review the selection results. Dr. Robert Sansom and Mr. Seth Schwartz of EVA collectively have over 40 years of experience in the coal and transportation consulting business. They are leaders in their field, and their firm has a variety of clients including utilities, coal companies, transportation providers, banks, and governmental and regulatory agencies. Dr. Sansom and Schwartz

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provided the company with key data regarding the coal and transportation markets and assisted the company with strategic analysis of comprehensive solid fuel delivery packages for the next five years.

Concurrent with the RFP for transportation, Tampa Electric issued an RFP for coal supply. The company evaluated the delivered costs of the combined transportation and coal offers. Each transportation segment included coal commodity costs, oil forecast and other price factors to evaluate prices over the term of the contracts. Collectively, these steps assured an open, fair and comprehensive solid fuel transportation selection process.

Q. Did Tampa Electric make any other efforts to ensure the RFP process was open and fair?

A. Yes, Tampa Electric provided a steady flow of information to the FPSC staff and docket parties throughout the process. The company met with Staff and parties to determine a proxy methodology early in the process in spring 2007. During fall 2007, Tampa Electric provided draft RFP documents for review and informed all parties of plans for external bidder meetings, updates to the website and other communications. The company provided updates regarding preliminary RFP

results in April and June 2008, and the final decisions will be discussed with Staff and all parties at a meeting scheduled for September 3, 2008.

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Q. How did the winning bids compare to other proposals?

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A. The winning bids are the most cost-effective packages offered by the bidders that provide low cost, reliable solid fuel transportation. The selected bids also provide the ability to access a diverse supply of solid fuels in new supply basins. The winning packages of transportation provide strategic value for the company and its customers.

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Q. How do the 2009 transportation costs compare to costs under the previous contract in 2008?

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The solid fuel transportation rates under the three new Α. contracts are expected to be higher than the rates under the expiring solid fuel transportation contract. On a total basis, 2009 transportation costs expected are be approximately \$14 million greater than costs in 2008. increase is driven by increases in fuel costs, particularly diesel, and also by the high level of demand for shipping in general. However, Tampa Electric believes dual transportation modes for solid fuel to Big Bend Station will

provide ongoing supply reliability enhancements, competitive transportation supply and cost savings opportunities that benefit customers.

Q. What is your recommendation regarding the RFP process, analysis and selection of the winning providers?

A. The process was comprehensive, fair and reasonable. Tampa Electric analyzed the bids and selected the most costeffective options. Under the new contracts, Tampa Electric will accept solid fuel shipments at Big Bend Station by rail and water routes. The company's ability to ship fuel directly to the station by two different modes beginning in 2010 will enhance supply reliability and provide long-term cost advantages. Tampa Electric requests that the Commission recognize the overall value of the winning contracts and authorize the company to recover those costs.

Q. Does this conclude your testimony?

A. Yes, it does.

DOCKET NO. 080001-EI

FAC 2009 PROJECTION FILING
EXHIBIT NO. ____ (JTW-2)

EXHIBIT TO THE TESTIMONY OF JOANN T. WEHLE

WATERBORNE TRANSPORTATION COSTS DISALLOWANCE

JANUARY 2007 - DECEMBER 2007

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REDACTED	(A)	(B) Adjusted \$/Ton (2)	(C) Disallowance \$/Ton	(D)	(A*D) Contract		(B*D) Adjusted		(C*D)	
January - December 2007	Contract			Total Tons						
	\$/Ton (1) (3)					Total		Total		Total
Inland River Docks										
Pet Coke Refinery (M.P. 127)					\$	948,678	\$	821,188	\$	127,490
Chester Dock					·	2,558,146	•	2,209,170	•	348,976
Overland/Camp								-		040,570
Hamilton						-		-		_
Empire Dock						-		-		_
Cora, Non-Zeigler						2,864,500		2,474,252		390,248
Yankeetown					I	-				-
Mount Vernon						2,669,943		2,305,859		364,083
Cook					ļ	283,433		245,041		38,391
Henderson River Port						-				-
Rigsby & Barnard (Arclar)						-		_		_
Patriot						-		_		_
Owensboro						-		-		_
New Hope						-		_		_
Dekoven						4,716,390		4,073,563		642,826
Jefferson						-		-		042,020
Powhatan						_				_
Caseyville						659,675		569,631		90,045
S. Indiana/Evansville						-		-		50,540
Pyramio						_				_
Ken Mine						_				_
GRT						_				_
Kentucky Lakes Dock								_		_
Calvert City						2,659,597		2,298,907		360,6!
Sebree						2,734,548		2,362,100		372,4 ⁴
Arnon						2,715,978		2,345,755		370,2:
Shawneetown						6,215,289		5,366,505		848,71
Total River					\$	29,026,175	\$	25,071,971	\$	3,954,20
Ocean										-,, <u>-</u> -
Coal			\$ 2.41			37,047,453		25,858,937		11,188,5 [.]
Petcoke from Texas			\$ 2.41 \$ 4.08			-		20,000,007		11,100,0
Total Ocean					\$	37,047,453	\$	25,858,937	\$	11,188,5
							Total		¢	15 142 7
							· Otal			15,142,7;

¹ Contract rate per contract signed with TECO Transport.

Adjusted rate based on methodology set forth in Order No. PSC-04-0999-FOF-EI, which takes the weighted average rate for all upriver terminals minus \$1 and divides it by the weighted average rate of all upriver terminals multiplied by the contract rate for that specific upriver terminal. Ocean rate based on the aforementioned Order.

³ Contract rate subject to quarterly escalation provisions in the contract. Therefore, ratio between total contract amount and adjustment will change moving forward.