

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition for Rate Increase by  
Tampa Electric Company

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Docket No. 080317-EI  
Filed: November 26, 2008

**DIRECT TESTIMONY**

**OF**

**HELMUTH W. SCHULTZ, III**

**On behalf of the Citizens of the State of Florida**

Respectfully submitted,

J.R. Kelly  
Public Counsel

Office of the Public Counsel  
c/o The Florida Legislature  
111 West Madison Street  
Room 812  
Tallahassee, FL 32399-1400

Attorney for the Citizens  
of the State of Florida

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1 DIRECT TESTIMONY OF HELMUTH W. SCHULTZ, III  
2 ON BEHALF OF THE CITIZENS OF FLORIDA  
3 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION  
4 TAMPA ELECTRIC COMPANY  
5 DOCKET NO. 080317-EI  
6

7 I. INTRODUCTION

8 Q. WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS?

9 A. My name is Helmuth W. Schultz, III. I am a Certified Public Accountant  
10 licensed in the States of Michigan and Florida and the senior partner of  
11 the firm of Larkin & Associates, PLLC, Certified Public Accountants, with  
12 offices at 15728 Farmington Road, Livonia, Michigan 48154.

13  
14 Q. PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, PLLC.

15 A. Larkin & Associates, PLLC, is a Certified Public Accounting and  
16 Regulatory Consulting Firm. The firm performs independent regulatory  
17 consulting primarily for public service/utility commission staffs and  
18 consumer interest groups (public counsels, public advocates, consumer  
19 counsels, attorney general, etc.). Larkin & Associates, PLLC, has  
20 extensive experience in the utility regulatory field as expert witnesses in  
21 over 800 regulatory proceedings including numerous electric, water and  
22 sewer, gas and telephone utilities.

1 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE FLORIDA PUBLIC  
2 COMMISSION?

3 A. Yes. I have testified before the Florida Public Service Commission on a  
4 number of occasions.

5

6 Q. HAVE YOU PREPARED AN APPENDIX WHICH DESCRIBES YOUR  
7 QUALIFICATIONS AND EXPERIENCE?

8 A. Yes. I have attached Appendix I which is a summary of my regulatory  
9 qualifications and experience.

10

11 Q. BY WHOM WERE YOU RETAINED?

12 A. Larkin & Associates, PLLC was retained by the Florida Office of Public  
13 Counsel ("OPC"). Accordingly, I am appearing on behalf of the Citizens of  
14 Florida ("Citizens").

15

16 II. PURPOSE OF TESTIMONY

17 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

18 A. Our firm was asked by the Public Counsel to analyze the requested rate  
19 increase requested by Tampa Electric and provide our analysis of what  
20 rate increase is justified.

21

22 Q. WHAT ARE THE RESULTS OF YOUR ANALYSIS OF THE REQUESTED  
23 INCREASE FOR TAMPA ELECTRIC?

1 A. We are recommending that the Commission adjust various expenses  
2 requested by Tampa Electric, because the Company's requested expense  
3 levels were not justified. My testimony addresses operating expense  
4 issues related to payroll and employee benefits, directors and officers  
5 insurance expense, storm hardening activities such as tree trimming,  
6 inspections and maintenance, rate case expense and office supplies  
7 expense. I also address capital structure issues related to deferred income  
8 taxes and investment tax credits

9

10 Q. DO YOU HAVE ANY EXHIBITS ATTACHED TO YOUR TESTIMONY?

11 A. Yes. I have attached Exhibit HWS-1, which consists of Schedules C-4  
12 through C-12, which support my adjustments. Hugh Larkin's Exhibit HL-1  
13 contains Schedules A, B and C-1 through C-3. My adjustments have  
14 been reflected in the exhibit of Mr. Hugh Larkin, Jr.

15

16 III. PAYROLL

17 Q. ARE THERE CONCERNS WITH THE COMPANY'S PAYROLL  
18 REQUEST FOR THE PROJECTED TEST YEAR?

19 A. Yes. I have three concerns with the Company's requested payroll: 1) the  
20 overtime dollars included in the filing have not been identified or tracked  
21 by the Company; 2) the Company has requested 151 additional  
22 employees above the 2007 levels; and 3) the Company's requested  
23 incentive compensation plan is problematic.

1

2 Q. WHAT IS THE PROBLEM WITH THE OVERTIME DOLLARS IN THE  
3 PROJECTED TEST YEAR?

4 A. The problem with the Company's proposed overtime dollars is that we  
5 have no idea what amount is included in the test year. The response to  
6 OPC Interrogatory No. 35 states that the Company's budget system does  
7 not have a detail breakout of overtime and other pay for 2008 and 2009. It  
8 is astonishing that a company the size of Tampa Electric does not have a  
9 budgeting system sophisticated enough to be able to identify the overtime  
10 included in its budget. That raises serious concerns as to how the  
11 Company can measure performance when an important component of  
12 payroll is not tracked and/or monitored.

13

14 Q. WHY IS THERE A CONCERN WITH THE COMPANY'S PROPOSED  
15 ADDITION OF 151 EMPLOYEES?

16 A. There is no justification provided in Tampa Electric's filing for an increase  
17 in the employee complement of this magnitude. Based on the response to  
18 OPC Interrogatory No. 56, the Company has decreased its employee  
19 complement in 11 of the last 15 years (since 1992). Only in 2006 and  
20 2007 did Tampa Electric have consecutive increases in its employees.  
21 However, any additional employee increase beyond 2007 does not appear  
22 to be justified. According to the Company's testimony, this filing is driven  
23 by the following: 1) customer growth that is projected at an annual rate of

1 2.1% over the next ten years; 2) increased customer demand; 3)  
2 maintenance on an aging infrastructure; 4) increases in materials costs;  
3 and 5) weather and regulatory compliance. The increase in materials  
4 costs, customer demand and weather do not have any impact on the  
5 number of employees. The annual customer growth of 2.1% is less than  
6 the 2.8% annual customer growth experienced over the last 16 years  
7 where Tampa Electric has reduced the number of required employees by  
8 approximately 24%. While increased maintenance and regulatory  
9 compliance may require a minimal addition to the employee complement,  
10 it does not justify the 151 positions the Company has reflected in the filing.

11  
12 Q. WHAT CHANGES HAVE OCCURRED IN 2008 WITH THE EMPLOYEE  
13 COMPLEMENT?

14 A. The Company had 2,531 employees as of December 31, 2007. While the  
15 employee compliment has fluctuated monthly in 2008, as of September  
16 30, 2008, the employee count was 2,531. Based on my analysis, I believe  
17 that the Company's employee complement of 2,638 for the projected test  
18 year is overstated.

19  
20 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING TO THE  
21 EMPLOYEE COMPLEMENT?

22 A. The Company's request should be reduced by 90 positions to a  
23 complement of 2,548. This is 17 positions more than year end 2007 and

1 the September 30, 2008, level, and 61 positions more than the average for  
2 the historical test year 2007. As shown on Exhibit HWS-1, Schedule C-4,  
3 the reduction of 90 positions reduces O&M expense by \$3,676,382 to a  
4 more reasonable expense level of \$104,082,450. This is a reduction of  
5 \$3,568,109 on a jurisdictional basis.

6

7 **IV. INCENTIVE COMPENSATION**

8 Q. HAVE YOU REVIEWED THE COMPANY'S REQUEST FOR INCENTIVE  
9 COMPENSATION?

10 A. Yes. The Company is requesting recovery of \$11,574,843 for incentive  
11 compensation. The Company has opined that the incentive compensation  
12 is required to attract, retain and motivate high performing goal-oriented  
13 team members and is "at risk" pay because it is based on meeting  
14 performance goals. However, the description of the plans objectives is  
15 misleading from a ratemaking perspective, in that the plan heavily favors  
16 shareholder oriented objectives/goals. There are significant doubts as to  
17 whether this incentive pay is truly "at risk" based on the target setting.  
18 Moreover, ratepayers are being requested to pay more than their fair  
19 share of the incentive plan, even assuming that this type of incentive plan  
20 is reasonable.

21

22 Q. ARE YOU RECOMMENDING THAT AN ADJUSTMENT TO THE  
23 COMPANY'S REQUEST BE MADE?



1 A. Yes. The entire cost of the plan should be excluded from rates. The  
2 Company has failed to document the need to add incentive pay above  
3 employee salaries to retain or motivate its employees. The Company can  
4 continue the plan; however, shareholders should be responsible for the  
5 entire cost of the plan. Even if the Company could demonstrate some  
6 ratepayer benefit from this type of incentive plan, the ratepayers and the  
7 shareholders should share the target level cost of the plan equally.

8

9 Q. DOES THE PLAN ACTUALLY CREATE PERFORMANCE INCENTIVES  
10 THAT PLACE EMPLOYEE PAY "AT RISK" BASED ON MEETING  
11 MEANINGFUL TARGETS?

12 A. No. A review of the goals and achievements of goals for the period of  
13 2003-2007 raised a number of concerns. First, the goals set by the  
14 Company and the determination of eligibility payments under the plan is  
15 seriously flawed, particularly from a ratemaking and ratepayer prospective.  
16 I cite several troubling examples of the Company setting targets and goals  
17 so that the employees are not required to improve performance in order to  
18 receive incentive pay which I found in my review of the plan.

19

20 For example in 2003, the Company had a target goal for customer  
21 satisfaction of 94% and the Company achieved a 95% customer  
22 satisfaction rate that year. The following year in 2004, the Company  
23 should have raised its target to at least 95%, but instead kept the target

1 level at 94%. The Company met its 2004 goal with a 96% customer  
2 satisfaction rating. Again in the next year, 2005, the Company failed to  
3 raise the target level to the actual 2004 customer satisfaction rating of  
4 96%, instead the target was set at 95%. The target has remained at 95%  
5 since 2005. As one can see from this example, employees were not  
6 required to improve their performance to receive incentive pay, but could  
7 have, in fact, decreased their performance from the previous year and  
8 receive incentive pay.

9  
10 Another example is the 2006 SAIDI target. The 2006 SAIDI target was set  
11 at a no more than 90 minute average annual outage time that was  
12 achieved with an actual of 83.22 minutes. The 2007 target goal was  
13 reduced, not to the 2006 achievement level, but to 85 minutes. Thus, all  
14 the Company employees had to do is continue to perform at the same or  
15 lower level and they would accomplish the goal without improving  
16 reliability. You can not call this an incentive plan if the goals are not  
17 increased to a level that provides incentives to improve the actual  
18 performance year to year.

19  
20 Q. ARE THERE OTHER CONCERNS WITH THE GOALS THAT THE  
21 COMPANY SET DURING THE PERIOD OF YOUR REVIEW?

22 A. Yes. In 2005, the Company failed to meet the Success Sharing goals for  
23 safety. Instead of maintaining the goals at the 2005 level, the Company

1 changed its goals for 2006 to allow for more preventable accidents and an  
2 increased incident rate. This has two down sides. First, it suggests that  
3 safety is not a priority if you were willing to accept more accidents.  
4 Second, it suggests that this plan is being designed to assure that  
5 payments will be made.

6

7 Next, the Company did not meet reliability goals for SAIDI in 2003, 2004  
8 or 2005. In 2006, the target for SAIDI minutes was increased from "no  
9 more than" 67 minutes for average annual outage time to 90 minutes for  
10 an average annual outage time. It is not appropriate for the Company to  
11 lower its standards to make them easier to achieve so that incentive  
12 compensation can be paid out. The Company has sent the wrong signal  
13 to its employees by lowering targets and suggesting that a lower level of  
14 performance is acceptable.

15

16 Q. WHAT DID YOUR REVIEW INDICATE WITH RESPECT TO THE  
17 RESULTS OF THOSE GOALS?

18 A. Based on the response to OPC Interrogatory No. 30, the Company failed  
19 to achieve its target for five of the seven Success Sharing goals in 2003.  
20 In 2004, two of seven goals were not achieved. In 2005, five of seven  
21 goals were not achieved. In 2006, two of seven goals were not achieved  
22 and in 2007, two of seven goals were not achieved. Yet despite the fact  
23 that goals were not achieved in each of the five years, the Company still

1 expensed and paid 18%-49% more than the target level of incentive  
2 compensation budgeted during the years 2004-2007.

3  
4 More astounding is that the 2005 Success Sharing results showed that the  
5 Company failed to meet five of seven targets (the safety target, the  
6 environmental target, the SAIDI target, its cost recovery clause target and  
7 Tampa Electric's net income target). Even after missing five of the  
8 targets, Tampa Electric still had an expense for incentive compensation  
9 that was more than 49% above the target incentive amount. This payout is  
10 troubling since the Company stated in response to OPC Interrogatory No.  
11 54 that if goals are not achieved, no Success Sharing payout is made.

12  
13 Q. DID YOU INQUIRE AS TO HOW THIS COULD OCCUR?

14 A. Yes, the Company was requested in OPC Interrogatory No. 98 to explain  
15 how incentive pay can be in excess of target when goals were not  
16 achieved. Tampa Electric indicated in its response that because some  
17 goals may have been achieved above the target level that those better  
18 than expected results could offset the below target results. In describing  
19 the goals, Tampa Electric's response stated that the corporate and  
20 operating financial goals are quantitative and the individual goals are  
21 qualitative. However, this response is very broad and generic and it did  
22 not answer the question asked. Specifically, the response did not explain

1           how the 2004-2007 incentive costs were above target when approximately  
2           half of the goals in each of the respective years were not achieved.

3

4           Given the fact that the Success Sharing is the major component of the  
5           incentive compensation expense, this response suggests that the majority  
6           of the weighting is on the two shareholder financial goals with less  
7           weighting on the five non-financial goals that deal with customer concerns.

8           Since the financial goals are shareholder related, shareholders should be  
9           responsible for the cost of the incentive compensation plan. It is not  
10          appropriate for ratepayers to pay for incentive compensation that places  
11          shareholder benefits above customer benefits.

12

13    Q.    WHY DID YOU STATE THAT THE OBJECTIVES OF THE PLAN ARE  
14          MISLEADING?

15    A.    There is no evidence that the payment of incentive compensation is  
16          required to attract and retain employees. While incentive compensation is  
17          offered by many companies, there also is no evidence that it has to be  
18          included in rates to attract and retain employees. Moreover, the Company  
19          has conducted no studies that demonstrate the compensation levels prior  
20          to adding the incentive compensation are not adequate in and of  
21          themselves to attract and retain employees.

22

1 Q. HOW HAS THE COMPANY PERFORMED OVER THE YEARS THAT  
2 YOU REVIEWED?

3 A. While the shareholders financial results were favorable (i.e. generally  
4 above target), the environmental achievement was not favorable and the  
5 reliability and safety achievement was less than favorable (less than the  
6 target level). Based on the response to OPC Interrogatory No. 31, the  
7 financial goals are what are emphasized the most and the financial goals  
8 are more shareholder oriented.

9

10 Q. WHAT DID YOU MEAN THAT THERE ARE SERIOUS CONCERNS  
11 ABOUT THE GOALS AND THE DETERMINATION OF THE PAYMENT  
12 TO ELIGIBLE PARTICIPANTS OF THE PLAN?

13 A. As discussed above, the major concern with the goal setting is that they  
14 do not provide sufficient incentive to perform at a level that would result in  
15 improvements in operations and customer service. The ratepayer benefit  
16 does not exist. The concern with the determination of payments to eligible  
17 participants of plan is that in each of the years 2004-2007 the incentive  
18 payout exceeded the target even though there were goals that were not  
19 achieved. To add to that concern, the Company's response to OPC  
20 Interrogatory No. 53 indicates that during the time period 2004-2007, the  
21 only year an eligible employee did not receive an award was 2004. And in  
22 2004, there was only one eligible employee that did not receive an award  
23 of the 2,435 employees that were eligible. Based on these results there

1 does not appear to be any pay that is "at risk." Incentive compensation is  
2 extra compensation that is added to base compensation.

3

4 Q. ARE THERE ANY OTHER PROBLEMS WITH THE COMPANY'S  
5 INCENTIVE COMPENSATION REQUEST?

6 A. Yes. The incentive compensation amount is based on the employees pay.  
7 Some employee pay is capitalized, yet 100% of incentive compensation is  
8 expensed. Generally accepted accounting principles and FERC  
9 accounting requires that costs directly related to payroll be capitalized.  
10 The Company's costs for medical insurance, pensions and payroll taxes  
11 are subject to capitalization and so should incentive compensation.

12

13 Q. DID YOU INQUIRE AS TO WHETHER THE INCENTIVE  
14 COMPENSATION WAS CAPITALIZED OR NOT?

15 A. Yes. The Company was asked in OPC Interrogatory No. 100 about  
16 capitalization. In its response, the Company stated that "Incentive  
17 compensation is allocated based on the internal labor charges to expense,  
18 capital and other activities" which is in direct contradiction to the  
19 information the Company supplied in response to OPC Interrogatory No.  
20 29 and OPC Interrogatory No. 35. The response to OPC Interrogatory No.  
21 35 identified the incentive compensation in 2007 included in gross pay to  
22 be \$12,762,948. The response to OPC Interrogatory No. 29 specifically  
23 indicated that the 2007 actual expensed incentive compensation was

1           \$12,762,948. Based on the responses to OPC Interrogatory No. 29 and  
2           OPC Interrogatory No. 35, the incentive compensation is 100% expensed.

3

4   Q.    WHAT IS YOUR RECOMMENDATION ON THE COMPANY'S REQUEST  
5    FOR INCENTIVE COMPENSATION?

6   A.    The entire \$11,574,843 (\$11,233,952 on a jurisdictional basis) should be  
7    disallowed because the Company's goals are not sufficiently established  
8    to require improvements that will provide either a cost benefit or safer and  
9    more reliable service to customers. If the Commission were to conclude  
10   that some expense is justified, the Commission should first limit the  
11   amount to the same expense percentage used for base payroll and  
12   overtime, and then limit the amount expensed to ratepayers to no more  
13   than 50% of the amount presumed to be justified. Because shareholders  
14   and ratepayers would conceptually benefit from a true incentive plan, the  
15   cost of that plan should be shared equally.

16

17        **V. EMPLOYEE BENEFITS**

18   Q.    WHAT IS THE COMPANY REQUESTING FOR EMPLOYEE BENEFITS  
19    IN 2009?

20   A.    The Company's request for 2009 includes \$73,804,000 for employee  
21    benefits and according to the response to OPC Interrogatory No. 43 the  
22    amount expensed is \$44,030,377.

23



1 Q. ARE THERE PROBLEMS WITH THE COMPANY'S REQUEST?

2 A. Yes. The first concern is that the amount requested is overstated. As  
3 noted earlier in this testimony, the Company has requested the addition of  
4 151 positions that are not justified by the filing. Second, there are  
5 problems with the Company's increase in 401(k) matching that took effect  
6 in April of 2007. Finally, the level of employee sharing in health care is  
7 also a concern because they may not include a proper amount of  
8 employee contribution. However, the Company failed to provide sufficient  
9 documentation to recommend an adjustment at this time.

10

11 Q. WHAT IS THE PROBLEM WITH THE COMPANY'S 401(K) MATCHING?

12 A. Effective April 2007, the fixed match was increased from .30 to .50. The  
13 problem with the Company's increase is that the economy has forced a lot  
14 of changes on individuals and companies alike, as discussed below, yet  
15 Tampa Electric seems to be ignoring these changes. For example, some  
16 utilities have gone from a defined benefit retirement plan to a cash plan  
17 and others have ended the enrollment of employees in the defined benefit  
18 plans opting for cash plans or enhanced 401(k) plans. It is not appropriate  
19 for the Company to increase the contribution to its employee's second  
20 retirement plan when some ratepayers do not even have one retirement  
21 plan, especially in today's economy. It also ignores the changes that other  
22 companies have been making in their attempt to reduce costs.

23

1 Q. WHAT ABOUT THE STUDIES THAT COMPANY WITNESS MERRILL  
2 REFERS TO?

3 A. Those studies are based only on companies that participate in surveys  
4 and reflect a limited sample. What is not reflected in those surveys are all  
5 the small companies that offer limited health care and/or retirement plans  
6 or do not offer any health care or retirement plans. The employees of  
7 those very companies may be customers of Tampa Electric.

8

9 Q. ARE YOU RECOMMENDING ANY ADJUSTMENT TO THE 401(K)  
10 EXPENSE?

11 A. Yes. The Company 401(k) amount should be reduced to reflect a  
12 contribution rate of .30 instead of .50 or a reduction of 40%.

13

14 Q. WOULD A REDUCTION OF 40% REDUCE THE 401(K) AMOUNT  
15 BELOW HISTORICAL COSTS?

16 A. Yes. But the historical costs are not comparable because they include  
17 another special add on available to employees that is called the  
18 performance match. This performance match is based on the Company  
19 exceeding net income targets and the filing presumably does not assume  
20 the Company exceeding the net income target.

21

1 Q. WOULD A 40% REDUCTION BE COMPARABLE TO THE EFFECTIVE  
2 CONTRIBUTION MADE IN PRIOR YEARS WHEN THE .30  
3 CONTRIBUTION RATE WAS IN EFFECT?

4 A. It is in the range of reasonableness. For example in 2006, the cost  
5 included a fixed match of .30 and a performance match of .15 for a total of  
6 .45. The cost for the year was \$3.789 million and 66.67% (.30/.45) of that  
7 is \$2.526 million. The \$2.526 million estimated fixed match is 1.5% of the  
8 total 2006 compensation of \$168.885 million. The 2009 cost per the  
9 Company is \$4.977 million and reducing that 40% results in a cost of  
10 \$2.986 million. The \$2.986 million is also 1.5% of the total compensation  
11 for the year 2009 of \$205.133 million. The other years estimated 401(k)  
12 expense varies from estimated 1.4% to 2.0%. Thus, reducing the fixed  
13 401(k) contribution by 40% yields a result in the range of reasonableness  
14 when compared to past results.

15

16 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING?

17 A. The 2009 401(k) cost (Retirement Savings Plan) should be reduced  
18 \$1.991 million reducing the total employee benefits for 2009 to \$71.813  
19 million.

20

21 Q. WHAT IS THE CONCERN WITH MEDICAL COSTS?

1 A. The costs shown in the filing may not reflect a proper level of employee  
2 contributions. However, the Company did not make available sufficient  
3 information to evaluate the employee sharing.

4  
5 Q. WAS A REQUEST MADE FOR THE EMPLOYEE'S SHARE OF MEDICAL  
6 COSTS?

7 A. Yes. The Company was requested to "Provide for each of the years 2003-  
8 2007 the active employees and retired employees share of medical  
9 benefits, respectively." The response to OPC Interrogatory No. 57  
10 provided the Company's share of active employees and retired  
11 employee's medical benefits. Since the response was not sufficient, no  
12 recommendation can be made at this time.

13

14 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING TO EMPLOYEE  
15 BENEFITS?

16 A. As shown on Exhibit HWS-1, Schedule C-5, the employee benefits  
17 expense should be reduced \$1,461,650. The jurisdictional adjustment is  
18 \$1,420,208.

19

20

21 VI. DIRECTORS & OFFICERS LIABILITY INSURANCE

22 Q. WHAT HAS THE COMPANY INCLUDED IN 2009 FOR DIRECTORS  
23 AND OFFICERS LIABILITY INSURANCE?

1 A. The response to OPC Interrogatory No. 101 indicates the Directors and  
2 Officers Liability Insurance (DOL) cost allocated to Tampa Electric for  
3 2009 is \$1,700,908.

4

5 Q. IS THE COST OF THIS INSURANCE AN APPROPRIATE COST TO  
6 INCLUDE IN RATES?

7 A. No. In 2003 the amount of DOL insurance expensed was \$654,392. In  
8 2007 the expense allocated to Tampa Electric was \$1,763,351. That  
9 represents an increase of 169.5%. The increase began to occur after  
10 2002 as the result of the claims against officers and directors. This  
11 insurance protects officers and directors from claims that are made  
12 because of decisions that plaintiffs and agencies believed to be  
13 inappropriate.

14

15 Q. WHY SHOULDN'T THIS INSURANCE BE ALLOWED WHEN THE COST  
16 OF OTHER INSURANCE IS?

17 A. As was previously stated, this insurance initially protects officers and  
18 directors when decisions that they have made are challenged and/or  
19 determined to be bad business decisions. The extra factor with DOL  
20 insurance is that the primary plaintiffs are shareholders. In effect the DOL  
21 insurance provides shareholders protection against their own decisions  
22 such as the hiring of the Board of Directors who, in turn hire the officers of  
23 the Company. The benefit from settlements from this insurance flows

1 through to shareholders. Therefore, shareholders should be responsible  
2 for the cost of this insurance.

3

4 Q. IS THERE ANY BENEFIT TO RATEPAYERS?

5 A. No. In other proceedings where I have testified, companies have claimed  
6 that ratepayers benefit because the insurance is necessary to attract and  
7 retain competent directors and officers. However, there has not been any  
8 evidence presented that showed that the companies were unable to  
9 attract and/or retain officers and directors when shareholders were  
10 required to pay the cost of the coverage. Ratepayers do not receive any  
11 of the proceeds from decisions and/or settlements in directors and officer  
12 litigation, so ratepayers should not be responsible for the cost of protecting  
13 shareholders from their own decisions.

14

15 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING?

16 A. The entire \$1,700,908 for DOL insurance should be removed from rates.  
17 On a jurisdictional basis the adjustment is \$1,650,815.

18

19 Q. WHAT IF THE COMMISSION DECIDES THAT SOME BENEFIT MAY  
20 FLOW THROUGH TO RATEPAYERS?

21 A. If the Commission can identify a benefit that ratepayers receive then I  
22 would recommend that the Company's request be limited to the 2003  
23 expense of \$654,392 reducing the 2009 rate year request \$1,046,516.

1

2 VII. TREE TRIMMING

3 Q. WOULD YOU EXPLAIN THE COMPANY'S REQUEST FOR TREE  
4 TRIMMING?

5 A. The Company is asking for \$16,073,444 for distribution tree trimming and  
6 \$1,797,519 for transmission vegetative management. The transmission  
7 request appears reasonable but the distribution tree trimming request of  
8 \$16,073,044 is excessive.

9

10 Q. WHAT IS THE REASON THE COMPANY IS REQUESTING THE \$16  
11 MILLION FOR DISTRIBUTION TREE TRIMMING?

12 A. The Company's witness Haines stated that the increase in tree trimming is  
13 because the Company has to be on a three-year tree trimming cycle and  
14 that the increase is driven by increases in contractor rates "mainly caused  
15 by escalating fuel costs." The Company testimony also states that  
16 beginning in 2005, the Company has ramped up its vegetation  
17 management program so it could continue to progress to a three-year tree  
18 trim cycle by 2010.

19

20 Q. WHAT IS YOUR CONCERN WITH THE COMPANY'S REQUEST?

21 A. My concern is how the Company has managed its tree trimming over the  
22 years. Back in Docket No. 920324-EI, the Company requested funding for  
23 a two-year trimming cycle. Yet sixteen years later the Company is

1 progressing towards a three-year trim cycle. Based on the response to  
2 OPC Interrogatory No.109, the Company has approximately 6,121 miles  
3 of overhead distribution facilities, but the Company cannot identify how  
4 many miles of distribution requires trimming. A key problem the Company  
5 has with moving to a three year cycle is that it does not know how many  
6 miles on the system actually requires trimming per year.

7

8 Q. WHY WOULDN'T YOU BASE THE TRIMMING ON THE 6,121 MILES?

9 A. Not all of the system miles have trees along them that require trimming,  
10 therefore the number of miles could be 5,000 or it could be 4,500. Either  
11 way it is imperative for the Company to know how many miles per year  
12 require trimming before they make a request for funding that would  
13 support a three-year cycle.

14

15 Q. WHAT OTHER CONCERNS ARE THERE WITH THE COMPANY'S  
16 REQUEST?

17 A. The response to OPC Interrogatory No. 67 provided the number of miles  
18 trimmed from 1998 through 2007. The Company appears to have been  
19 close to an estimated three-year trim cycle from 1998 to 2000 when they  
20 trimmed a combined 5,382 miles. Then beginning in 2001, the annual  
21 number of miles trimmed began to decline until it reached a low of 786  
22 miles in 2003. The cost of trimming is impacted by the frequency of the  
23 trim cycle without question. The longer you wait, the more growth occurs



1           which increases the cost for trimming. Had the Company continued at the  
2           rate that they were on in the period 1998-2000, the cost for trimming  
3           would be less for a comparable number of miles. It was the Company's  
4           decision to reduce the trim cycle in 2001. Because there is a rate case  
5           and they can ask for increased costs from ratepayers, they want to make  
6           up for their previous decision to defer trimming from 2001 through 2007.  
7           This is not appropriate and should not be allowed.

8

9           Another concern is Mr. Haines stated that the increase in contractor costs  
10          was mainly caused by the escalating fuel costs. That being said, the  
11          contractors costs must now be revisited given the significant reduction in  
12          fuel costs that has occurred.

13

14    Q.    WHAT ARE YOU RECOMMENDING FOR TREE TRIMMING?

15    A.    As shown on Exhibit HWS-1, Schedule C-5, the Company should be  
16          allowed \$12,084,876 for tree trimming. That reduces the Company's  
17          request for distribution tree trimming of \$16,073,444 by \$3,988,568.

18

19    Q.    HOW DID YOU DETERMINE YOUR RECOMMENDED COSTS?

20    A.    The estimated cost is based on 1,530 trim miles at the same \$7,897 rate  
21          that the Company paid in 2007. This provides for an increase in miles and  
22          takes into consideration the fact that the escalating fuel costs are now  
23          back to 2005 levels. With that change in fuel rates, an aggressive position

1 would take the 2005 cost per mile and escalate that using the Company  
2 indices on Schedule C-40 resulting in a \$5,993 ( $\$5,024 \times$   
3  $(2.35243/1.97212)$ ) rate per mile. My recommendation is more than  
4 reasonable given today's economic conditions and the volatility in cost per  
5 mile over the past ten years.

6

7 Q. ARE THERE ANY OTHER RECOMMENDATIONS WITH RESPECT TO  
8 TREE TRIMMING THAT YOU WOULD LIKE TO MAKE?

9 A. Yes. Given the history of the Company and how the two-year cycle  
10 discussed in 1993 never materialized and the fact that trimming has been  
11 curtailed since 2000, I would recommend that the Commission require the  
12 Company to meet the allowed trim budget. If they fail to do so that they  
13 establish a regulatory liability for any unexpended funds and utilize that in  
14 subsequent years.

15

16 VIII. POLE INSPECTIONS

17 Q. WHAT ARE YOU RECOMMENDING WITH REGARD TO THE  
18 COMPANY'S REQUEST FOR POLE INSPECTIONS?

19 A. As shown on Exhibit HWS-1, Schedule C-7, the Company's request for  
20 \$1,573,778 should be reduced \$236,013 to \$1,337,765. Again historically  
21 the Company has not attempted to inspect a high number of poles in any  
22 one year. Now that the Commission has approved a pole inspection  
23 program, the Company has an eight-year inspection cycle. The eight-year

1 inspection cycle requires an inspection of 40,750 poles per year. Indexing  
2 the 2007 average cost per pole of \$30.63, results in a 2009 average cost  
3 per pole of \$32.83. The \$32.83 multiplied by the annual inspection  
4 requirement of 40,750 poles equals a cost of \$1,337,765.

5

6 Q. WHY IS THE 2007 COST PER POLE A REASONABLE AMOUNT TO BE  
7 INDEXED?

8 A. It represents the most recent annual actual rate available and is just  
9 slightly above the average of the previous four years that fluctuated from  
10 year to year.

11

## 12 IX. TRANSMISSION INSPECTIONS

13 Q. WHY ARE YOU RECOMMENDING AN ADJUSTMENT TO THE  
14 COMPANY'S TRANSMISSION INSPECTION COST REQUEST?

15 A. The Company's request for \$642,773 is more than twice the five year  
16 average of \$277,760 expended for transmission inspections. The  
17 significant increase has not been justified. Tampa Electric provided no  
18 documentation that supports doubling of the costs from 2007 historic costs  
19 to the projected 2009 test year.

20

21 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING?

22 A. As shown on Exhibit HWS-1, Schedule C-8, the Company's request for  
23 \$642,773 should be reduced \$318,846 (\$268,233 on a jurisdictional basis)

1 to \$323,927. The recommended expense level of \$323,927 was  
2 determined by indexing the 2007 expense of \$302,195.

3

4

5 X. SUBSTATION PREVENTIVE MAINTENANCE

6 Q. ARE YOU RECOMMENDING AN ADJUSTMENT TO THE COMPANY'S  
7 REQUEST FOR SUBSTATION PREVENTIVE MAINTENANCE OF  
8 \$2,256,610?

9 A. Yes. Based on information supplied in response to discovery, the  
10 Company is asking for a significant increase in preventive maintenance on  
11 substation infrastructure due to aging. The problem is as shown on  
12 Exhibit HWS-1, Schedule C-9, the Company spent on average \$761,581  
13 for preventive maintenance over the five years 2003-2007. Now with an  
14 increase in rates being requested, the Company increased the required  
15 annual expense to \$2,256,610, almost three times the average spent over  
16 the last five years and more than two times the amount expensed in 2007.  
17 Despite the suggested urgent need, the Company planned to spend  
18 approximately 69% of the 2009 requested amount in the interim year  
19 2008.

20

21 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING TO THE  
22 COMPANY'S REQUEST FOR PREVENTIVE MAINTENANCE?

1 A. As shown on Exhibit HWS-1, Schedule C-9, the Company's request for  
2 \$2,256,610 should be reduced to \$1,199,425, a reduction of \$1,057,185  
3 (\$973,201 on a jurisdictional basis). The recommended spending for 2009  
4 is based on an indexed 2007 expense of \$1,118,958. Tampa Electric  
5 should have been spending the needed amount on maintenance to  
6 provide safe and reliable service. It is not appropriate for a Company to  
7 limit maintenance expenditures over the years and then when a rate case  
8 is filed simply claim that a significant increase in spending is required.  
9 The Company should have to prove that it is spending what is needed to  
10 provide safe and reliable service and then with an establish effort shown,  
11 they will have justified the needed increase.

12

13 XI. GENERATION MAINTENANCE

14 Q. DID YOU INQUIRE ABOUT THE COMPANY'S REQUEST TO  
15 INCREASE MAINTENANCE ON ITS GENERATION FACILITIES?

16 A. The Company has indicated that cost increases have incurred and that the  
17 planned maintenance forecasted for 2009 is typical of the past and  
18 expected to continue in the future. To evaluate the historic changes in  
19 cost and the Company's significant increase in 2009 expense (not typical  
20 of the past), the Company was requested to provide historical information  
21 and a detailed listing of the maintenance projects for 2008 and 2009.  
22 Although there is no dispute that prices have increased for materials and  
23 services over the years, the historical expenditures as provided in

1 response to OPC Interrogatory No. 48 do not provide any justification for a  
2 significant increase in 2009 costs. Moreover, the response to OPC  
3 Interrogatory No. 82 did not provide sufficient detail to justify the projected  
4 increases for 2008 and 2009. Thus, Tampa Electric did not provide  
5 documentation to support the need for the increase over and above an  
6 indexed increase in historical costs.

7  
8 Q. HOW DID YOU MAKE THIS DETERMINATION?

9 A. Specific maintenance accounts were identified and a request was made  
10 for detail on accounts 511, 512, 513 and 554<sup>1</sup>. The accounts were  
11 selected based on the significant increases projected. As shown on  
12 Exhibit HWS-1, Schedule C-10, the Company has averaged from 2003-  
13 2007, \$49.475 million in maintenance expense recorded in accounts 511,  
14 512 and 513. Next as shown on Exhibit HWS-1, Schedule C-10, line 9,  
15 the indexed average expense was determined to be \$59.291 million for  
16 accounts 511, 512 and 513 for the time period 2003-2007. The  
17 Company is requesting for the three respective accounts, in 2009, a sum  
18 of \$69.151 million. An increase of approximately \$10 million over the 2009  
19 indexed historical average.

20  

---

<sup>1</sup> Account 554 was excluded because it was determined that this account was requested in error  
and the expense was less than \$1 million

1 To determine the reasonableness of the Company's projection, a  
2 comparison was made of the historical costs, the historical indexed costs,  
3 and the Company's request. Also considered was the detailed listing of  
4 maintenance projects provided in response to OPC Interrogatory No. 82.  
5 The detail provided in response to OPC Interrogatory No. 82 listed  
6 maintenance for the Big Bend Units for 2008 and 2009. Using the  
7 response to OPC Interrogatory No. 48, it was determined that the  
8 difference between the 2009 costs and the 2007 actual project costs was  
9 \$6.88 million. Adding this \$6.88 million increase for 2009 to the indexed  
10 2007 cost of \$53.791 million resulted in an estimated cost for 2009 of  
11 \$60.671 million. Since the \$60.671 million was greater than the historic  
12 indexed average of \$59.291 million, I used the \$60.671 million, which was  
13 the more generous, substantiated cost. Utilizing the calculated estimate  
14 for 2009 (which factors in price increases and the Company's detailed  
15 project information) the Company's request of \$69.151 million has been  
16 overstated by \$8.48 million. As shown on Exhibit HWS-1, Schedule C-10,  
17 an adjustment of \$8.48 million should be made to reflect an increased  
18 level of spending that is considered more reasonable. The adjustment on  
19 a jurisdictional basis would be \$8.173 million.

20  
21

1 XII. RATE CASE EXPENSE

2 Q. IS THERE A CONCERN WITH THE COMPANY'S REQUESTED RATE  
3 CASE EXPENSE?

4 A. Yes. The Company's total projected amount requested is considered  
5 excessive and the amortization period is too short.

6  
7 Q. WHY DO YOU BELIEVE THAT THE AMOUNT PROJECTED IS  
8 EXCESSIVE?

9 A. The Company is not a small company with limited human resources that  
10 would require significant assistance in assembling a rate filing. However,  
11 they have projected contracted services other than legal of \$2.123 million  
12 for this proceeding. Including the legal fees, the Company has projected a  
13 total of \$3.153 million of expense for this rate case. The Company is well  
14 aware of its requirements and it is of great concern that the Company is  
15 compelled to hire an outside contractor to oversee its rate request. This  
16 concern is heightened because cost for Huron Consulting Services, L.L.C  
17 included in the filing is \$1.31 million, yet the contract provided in response  
18 to OPC POD No. 111 shows a revised contract amount of only \$468,000.  
19 Contributing to the high cost is the excessive average hourly rate that the  
20 Company has agreed to pay. The Company, in response to OPC  
21 Interrogatory No. 121, explained that the difference between the contract  
22 amount and the amount included in the filing is what the Company  
23 projects will ultimately be incurred. Apparently contract amendments and



1 cost are not a concern. In addition, the Company has included in its  
2 request \$116,000 for J. M. Cannell, who as of the date of the response to  
3 OPC Interrogatory No. 86 had not yet been retained.

4

5 Q. HOW DID YOU DETERMINE WHAT SERVICES THAT HURON  
6 CONSULTING SERVICES, L.L.C. WAS PROVIDING?

7 A. In an attempt to understand why a Company the size of Tampa Electric  
8 would require someone to oversee a rate filing, the Company was asked  
9 to "explain in detail why the Company required the services of Huron  
10 Consulting Services, L.L.C." The response to OPC Interrogatory No. 86  
11 states that "Huron Consulting Group assisted Tampa Electric in MFR  
12 review and quality control, expert testimony on tax matters and assistance  
13 in the discovery process." In reviewing the contract provided in response  
14 to OPC POD No. 111, the tasks included MFR Review, Tax Analysis and  
15 Support, Pro Forma Review/Revenue Requirements and Data Request  
16 Responses. Generally, in a rate case the company's employees will  
17 respond to discovery and the lawyers will review the responses. In this  
18 case it appears that the Company has an extra layer of review inserted,  
19 adding extra costs above and beyond what may really be necessary.

20

21 Q. WHY IS THE AMORTIZATION PERIOD TOO SHORT?

22 A. The Company has not filed for a rate increase for years. If they were  
23 allowed to amortize the cost over a three year period and were fortunate

1 enough to stay out half as long as they did since the last filing, they would  
2 continue to recover rate case expense when no expense is being incurred.  
3 Even the recommendation of a five year amortization period is short given  
4 Tampa Electric's history of long time periods between rate cases.

5

6 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING TO RATE CASE  
7 EXPENSE AND RATE BASE?

8 A. First, I recommended that the J.M. Cannell cost for \$116,000 be removed  
9 since Tampa Electric has not entered into a contract for his services, there  
10 is no justification for including these costs. Next, it is recommended that  
11 the \$1.31 million for Huron Consulting Services, L.L.C. be reduced to the  
12 contracted amount of \$468,000 as identified in the response to OPC POD  
13 No. 111. As shown on Exhibit HWS-1, Schedule C-11, after reducing the  
14 projected costs from \$3.153 million to \$2.196 million the amortization was  
15 calculated using five years instead of three. The result is a reduction to  
16 amortization expense of \$612,000 and a reduction of \$652,000 to the  
17 amount included in rate base for unamortized rate case expense.

18

19 XIII. OFFICE SUPPLIES AND EXPENSE

20 Q. ARE THERE CONCERNS WITH THE COMPANY'S REQUEST FOR  
21 OFFICE SUPPLIES AND EXPENSE IN ACCOUNT 921?

22 A. Yes. The Company was requested in OPC Interrogatory No. 86 to provide  
23 a detailed analysis that shows how the projected test year amount was

1 determined. The response did not provide an analysis' or documentation  
2 to support the increased cost. It simply stated that the projected test year  
3 amount was based primarily on historical spending adjusted for  
4 contractual agreements, additions for new activities, and removal of  
5 activities no longer applicable. The response went on to say that the  
6 primary drivers for the increase was increased training, higher information  
7 technology costs, building maintenance and miscellaneous expenses.  
8 The response to OPC Interrogatory No. 116 provided some added detail,  
9 but again the response was quite general.

10  
11 Q. WHAT ADJUSTMENT ARE YOU RECOMMENDING TO THE  
12 PROJECTED OFFICE SUPPLIES AND EXPENSE?

13 A. The Company's request of \$11.181 million should be reduced \$2.363  
14 million to \$8.818 million. The calculation of this adjustment is shown on  
15 Exhibit HWS-1, Schedule C-12. On a jurisdictional basis the expense  
16 should be reduced \$2.295 million. This adjustment is required because  
17 the Company failed to provide sufficient justification for the increase of  
18 39% over the 2007 test year expense of \$8.067 million.

19  
20  
21 **XIV. DEFERRED INCOME TAXES**

22 Q. ARE THERE SOME CONCERNS WITH THE COMPANY'S POSITION  
23 ON INCOME TAXES?

1 A. Yes. The Company has proposed changes in accounting for income  
2 taxes based on the recommendation of Mr. Felsenthal which are not  
3 warranted. Mr. Felsenthal's recommendations rely on letter rulings for  
4 other companies that are not applicable to anyone but the company  
5 requesting the ruling. Second, the Company has consistently accounted  
6 for deferred taxes and investment tax credits for years under the method  
7 that Mr. Felsenthal now claims is incorrect, despite repetitive audits where  
8 no errors were found by the Internal Revenue Service (IRS). Further, Mr.  
9 Felesenthal bases his position on the incorrect assumption that the  
10 projected costs for 2009 are in reality part historic and part projected.

11

12 Q. WHAT DO YOU MEAN THAT THE PRIVATE LETTER RULING IS ONLY  
13 APPLICABLE TO THE COMPANY REQUESTING THE RULING?

14 A. Every private letter ruling specifically states that the ruling is only directed  
15 to the taxpayer that requested it and states that a private letter ruling may  
16 not be used or cited as precedent (emphasis added). The limitation on the  
17 use or citing should apply in a rate proceeding just as it applies under IRS  
18 regulations.

19

20 Q. WHAT IF THE COMMISSION ELECTS TO PLACE SOME RELIANCE ON  
21 THE PRIVATE LETTER RULINGS?

22 A. If the Commission chooses to place any reliance on the private letter  
23 rulings they have to realize that the facts addressed by each letter ruling

1 are specific to each company. The letter rulings that Mr. Felsenthal  
2 provided in response to OPC POD No. 109 do not reveal all the important  
3 facts that must be known if any credence should be placed on the ruling  
4 themselves.

5

6 Q. WHAT DO YOU MEAN THE FACTS ARE NOT REVEALED?

7 A. A letter ruling is issued in reply to a request made by a company. The  
8 information supplied by Mr. Felsenthal does not include the letter request  
9 that provides the background information. Next, two of the three letter  
10 rulings that Mr. Felsenthal has relied on do not identify the period used so  
11 again facts are missing. Finally, the letter ruling 9029040 states that no  
12 where in the IRS Regulations do they explain what is meant by historical  
13 and future (Bates 22195). Further, while there is no dispute that all the  
14 rulings supplied by Mr. Felsenthal use the same definition of historic and  
15 future, the IRS could apply a different definition in a subsequent letter  
16 ruling since each letter ruling only applies to an individual company.

17

18 The letter ruling 9029040, as stated earlier does not identify the periods  
19 which is important because if that ruling is based on an end of period rate  
20 base, the facts are definitely different from the facts in this case. The  
21 letter rulings for 9202029 and 9313008 do discuss an average rate base.  
22 But this average rate base appears to be an average determined using the  
23 beginning of the period balance and the end of the period balance (Bates

1 22213 and 22216), not a 13-month average balance. Finally, the letter  
2 rulings each make reference to the fact that the ruling is based the  
3 taxpayers representations and/or solely on the information provided by a  
4 specific company. Further, those representations are not all known and  
5 may very well be different from the facts that would apply to Tampa  
6 Electric.

7

8 Q. WHAT DO THE IRS REGULATIONS SAY?

9 A. In response to OPC POD No. 109, Mr. Felsenthal provided the IRS  
10 Regulation 1.167(l)-1(h)(6) on which he is relying. Within the regulations,  
11 are examples of how to prorate the deferred tax balances. Examples 2  
12 and 3, both state that you are to assume the facts that are in example 1  
13 "except for." The "except for" in examples 2 and 3 did not change the  
14 example 1 fact that the rate base is an end of the year rate base. The  
15 regulations state that the reserve for deferred taxes used in setting rates is  
16 not to exceed the reserve that existed through out the year. The reserve  
17 for deferred taxes is to be the amount at the beginning of the period and  
18 the pro rata portion of any projected increases during the year. A thirteen  
19 month average reflects the deferred tax balance at the beginning of a year  
20 and the pro rata portion of each month added during the year. The  
21 regulations do specify that the pro rata calculation is done based on days  
22 so the determination that must be made is whether the calculation based  
23 on days is materially different to require a change in rate making across

1 the country that has utilized a pro-ratio based on months. The letter  
2 rulings that Mr. Felsenthal has provided do not provide any insight as to  
3 whether the use of a thirteen month issue was addressed. To make a  
4 determination the facts and circumstance of a specific company have to  
5 be evaluated on a stand alone basis.

6

7 Q. WHAT IF MR. FELSENTHAL'S POSITION IS ADOPTED?

8 A. If Mr. Felsenthal's position is adopted that would mean the Company has  
9 been in violation of normalization requirements at least since rates were  
10 set in February 1993. And based on the fact that the letter ruling 9029040  
11 was issued April 23, 1990, the Company cannot claim that clarification did  
12 not exist during the 1992 rate proceeding. If the Company believes that  
13 this proposal is correct, I recommend that the Company be required to  
14 request a letter ruling of its own, but until that happens the Company  
15 should be required to calculate the deferred tax balance on a consistent  
16 basis with the methodology employed for at least the last sixteen years.

17

18 XV. AMORTIZATION OF ITC

19 Q. THE RESPONSE TO OPC INTERROGATORY NO. 36 INDICATES THAT  
20 THE COMPANY HAS MADE AN ADJUSTMENT TO THE  
21 AMORTIZATION OF ITC INCREASING THE REVENUE REQUIREMENT,  
22 HOW DID YOU BECOME AWARE OF THIS ADJUSTMENT?

1 A. The adjustment was identified in the response to OPC Interrogatory No.  
2 36. The question pertained to adjustments proposed by Mr. Felsenthal in  
3 his pre-filed testimony and this was not one that was specifically detailed  
4 by Mr. Felsenthal. The Company's response, OPC Interrogatory No. 103,  
5 did not provide any additional information as to how the change was  
6 reflected in the filing, only that the Company now amortizes the ITC over a  
7 different period of time. Absent the appropriate detail the adjustment  
8 identified is questionable. As indicated by Mr. Larkin an adjustment to  
9 reverse the ITC amortization change identified by Mr. Felsenthal should  
10 be made. However, since we do not have the detail to identify how the  
11 adjustment was reflected in the filing, we are unable to make an  
12 adjustment as part of our recommended cost of service at this time.

13

14 Q DOES THIS COMPLETE YOUR TESTIMONY?

15 A. Yes, it does at this time. There are still outstanding discovery requests  
16 which may affect my adjustment or require additional adjustments.

17

18



**CERTIFICATE OF SERVICE**  
**DOCKET NO. 080317-EI**

I HEREBY CERTIFY that a true and correct copy of the foregoing Direct Testimony of Helmuth W. Schultz, III has been furnished by hand delivery or U.S. Mail to the following parties on this 26<sup>th</sup> day of November, 2008.


James Beasley/Lee Willis  
Ausley Law Firm  
P.O. Box 391  
Tallahassee, FL 32302

Jean Hartman/Jennifer Brubaker  
Keino Young/ Martha Brown  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399-0850

Vicki Kaufman/Jon Moyle  
Florida Industrial Power Users Group  
Anchors Law Firm  
118 N. Gadsden Street  
Tallahassee, FL 32301

R. Scheffel Wright  
Young Law Firm  
225 S. Adams Street, Ste. 200  
Tallahassee, FL 32308

Paula Brown  
Tampa Electric Company  
P.O. Box 111  
Tampa, FL 33602

  
Patricia A. Christensen  
Associate Public Counsel

**APPENDIX 1**

**QUALIFICATIONS OF  
HELMUTH W. SCHULTZ, III**

APPENDIX I  
QUALIFICATIONS OF HELMUTH W. SCHULTZ, III

Mr. Schultz received a Bachelor of Science in Accounting from Ferris State College in 1975. He maintains extensive continuing professional education in accounting, auditing, and taxation. Mr. Schultz is a member of the Michigan Association of Certified Public Accountants

Mr. Schultz was employed with the firm of Larkin, Chapski & Co., C.P.A.s, as a Junior Accountant, in 1975. He was promoted to Senior Accountant in 1976. As such, he assisted in the supervision and performance of audits and accounting duties of various types of businesses. He has assisted in the implementation and revision of accounting systems for various businesses, including manufacturing, service and sales companies, credit unions and railroads.

In 1978, Mr. Schultz became the audit manager for Larkin, Chapski & Co. His duties included supervision of all audit work done by the firm. Mr. Schultz also represents clients before various state and IRS auditors. He has advised clients on the sale of their businesses and has analyzed the profitability of product lines and made recommendations based upon his analysis. Mr. Schultz has supervised the audit procedures performed in connection with a wide variety of inventories, including railroads, a publications distributor and warehouse for Ford and GM, and various retail establishments.

Mr. Schultz has performed work in the field of utility regulation on behalf of public service commission staffs, state attorney generals and consumer groups concerning regulatory matters before regulatory agencies in Alaska, Arizona, California, Connecticut, Delaware, Florida, Georgia, Kentucky, Kansas, Michigan, Minnesota, Mississippi, Missouri, New Jersey, New York, Nevada, North Dakota, Ohio, Pennsylvania, Rhode Island, Texas, Utah, Vermont and Virginia. He has presented expert testimony in regulatory hearings on behalf of utility commission staffs and intervenors on numerous occasions.

Partial list of utility cases participated in:

U-5331

Consumers Power Co.  
Michigan Public Service Commission

Docket No. 770491-TP	Winter Park Telephone Co. Florida Public Service Commission
Case Nos. U-5125 and U-5125(R)	Michigan Bell Telephone Co. Michigan Public Service Commission
Case No. 77-554-EL-AIR	Ohio Edison Company Public Utility Commission of Ohio
Case No. 79-231-EL-FAC	Cleveland Electric Illuminating Public Utility Commission of Ohio
Case No. U-6794	Michigan Consolidated Gas Refunds Michigan Public Service Commission
Docket No. 820294-TP	Southern Bell Telephone and Telegraph Co. Florida Public Service Commission
Case No. 8738	Columbia Gas of Kentucky, Inc. Kentucky Public Service Commission
82-165-EL-EFC	Toledo Edison Company Public Utility Commission of Ohio
Case No. 82-168-EL-EFC	Cleveland Electric Illuminating Company, Public Utility Commission of Ohio
Case No. U-6794	Michigan Consolidated Gas Company Phase II, Michigan Public Service Commission
Docket No. 830012-EU	Tampa Electric Company, Florida Public Service Commission
Case No. ER-83-206	Arkansas Power & Light Company, Missouri Public Service Commission
Case No. U-4758	The Detroit Edison Company - (Refunds), Michigan Public Service Commission

Case No. 8836	Kentucky American Water Company, Kentucky Public Service Commission
Case No. 8839	Western Kentucky Gas Company, Kentucky Public Service Commission
Case No. U-7650	Consumers Power Company - Partial and Immediate Michigan Public Service Commission
Case No. U-7650	Consumers Power Company - Final Michigan Public Service Commission
U-4620	Mississippi Power & Light Company Mississippi Public Service Commission
Docket No. R-850021	Duquesne Light Company Pennsylvania Public Utility Commission
Docket No. R-860378	Duquesne Light Company Pennsylvania Public Utility Commission
Docket No. 87-01-03	Connecticut Natural Gas State of Connecticut Department of Public Utility Control
Docket No. 87-01-02	Southern New England Telephone State of Connecticut Department of Public Utility Control
Docket No. 3673-U	Georgia Power Company Georgia Public Service Commission
Docket No. U-8747	Anchorage Water and Wastewater Utility Alaska Public Utilities Commission
Docket No. 8363	El Paso Electric Company The Public Utility Commission of Texas

Docket No. 881167-EI	Gulf Power Company Florida Public Service Commission
Docket No. R-891364	Philadelphia Electric Company Pennsylvania Office of the Consumer Advocate
Docket No. 89-08-11	The United Illuminating Company The Office of Consumer Counsel and the Attorney General of the State of Connecticut
Docket No. 9165	El Paso Electric Company The Public Utility Commission of Texas
Case No. U-9372	Consumers Power Company Before the Michigan Public Service Commission
Docket No. 891345-EI	Gulf Power Company Florida Public Service Commission
ER89110912J	Jersey Central Power & Light Company Board of Public Utilities Commissioners
Docket No. 890509-WU	Florida Cities Water Company, Golden Gate Division Florida Public Service Commission
Case No. 90-041	Union Light, Heat and Power Company Kentucky Public Service Commission
Docket No. R-901595	Equitable Gas Company Pennsylvania Consumer Counsel
Docket No. 5428	Green Mountain Power Corporation Vermont Department of Public Service
Docket No. 90-10	Artesian Water Company Delaware Public Service Commission

Docket No. 900329-WS	Southern States Utilities, Inc. Florida Public Service Commission
Case No. PUE900034	Commonwealth Gas Services, Inc. Virginia Public Service Commission
Docket No. 90-1037* (DEAA Phase)	Nevada Power Company - Fuel Public Service Commission of Nevada
Docket No. 5491**	Central Vermont Public Service Corporation Vermont Department of Public Service
Docket No. U-1551-89-102	Southwest Gas Corporation - Fuel Before the Arizona Corporation Commission  Southwest Gas Corporation - Audit of Gas Procurement Practices and Purchased Gas Costs
Docket No. U-1551-90-322	Southwest Gas Corporation Before the Arizona Corporation Commission
Docket No. 176-717-U	United Cities Gas Company Kansas Corporation Commission
Docket No. 5532	Green Mountain Power Corporation Vermont Department of Public Service
Docket No. 910890-EI	Florida Power Corporation Florida Public Service Commission
Docket No. 920324-EI	Tampa Electric Company Florida Public Service Commission
Docket No. 92-06-05	United Illuminating Company The Office of Consumer Counsel and the Attorney General of the State of Connecticut

Docket No. C-913540	Philadelphia Electric Co. Before the Pennsylvania Public Utility Commission
Docket No. 92-47	The Diamond State Telephone Company Before the Public Service Commission of the State of Delaware
Docket No. 92-11-11	Connecticut Light & Power Company State of Connecticut Department of Public Utility Control
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Docket No. 93-02-04	Connecticut Natural Gas Corporation (Supplemental) State of Connecticut Department of Public Utility Control
Docket No. 93-08-06	SNET America, Inc. State of Connecticut Department of Public Utility Control
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Docket No. 2216	Narragansett Bay Commission On Behalf of the Division of Public Utilities and Carriers, Before the Rhode Island Public Utilities Commission
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Docket No. U-1933-95-317	Tucson Electric Power Before the Arizona Corporation Commission

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\* Certain issues stipulated, portion of testimony withdrawn.

\*\* Case settled.

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Payroll Adjustment

<u>Line No.</u>	<u>Description</u>	<u>Amount</u>	<u>Reference</u>
1	Gross Payroll	205,133,178	b
2	Incentive Pay	<u>(11,574,843)</u>	b
3	Base Pay, Overtime, Other	<u>193,558,335</u>	L.1-L.2
4	Projected Employees	2,638	a
5	Average Pay per Employee (1)	73,373	L.3/L.4
6	Expensed	119,333,675	b
7	Incentive Pay	<u>(11,574,843)</u>	b
8	Base Pay, Overtime, Other	<u>107,758,832</u>	L.6-L.7
9	Expense Percentage	55.67%	L.8/L.3
10	Average Expensed Pay Per Employee	40,849	L.5 x L.9
11	Employee Reduction ( 2,548 - 2,638)	<u>(90)</u>	Testimony
12	Payroll Expense Adjustment	(3,676,382)	L.10 x L.11
13	Jurisdictional Factor	<u>0.970549</u>	c
14	Jurisdictional Adjustment	<u>(3,568,109)</u>	L.13 x L.14
15	Payroll Expense Recommended	104,082,450	L.8-L.12

Source: (a) Company MFR Schedule C-35.  
(b) Company response to OPC Interrogatory 35.  
(c) Company MFR Schedule C-1.



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Employee Benefit Adjustment

<u>Line No.</u>	<u>Description</u>	<u>Amount</u>	<u>Reference</u>
1	Benefits Per Company	73,804,000	a
2	401(k) Adjustment	<u>(1,991,000)</u>	Testimony
3	Base Pay, Overtime, Other	<u>71,813,000</u>	L.1-L.2
4	Projected Employees	2,638	a
5	Average Benefit Cost Per Employee (1)	27,223	L.3/L.4
6	Expensed Per Company	44,030,377	c
7	Expense Percentage	59.66%	L.6/L.1
8	Average Expensed Benefit Cost Per Employee	16,241	L.5 x L.7
9	Employee Reduction ( 2,548 - 2,638)	<u>(90)</u>	Testimony
10	Benefit Expense Adjustment	(1,461,650)	L.8 x L.9
11	Jurisdictional Factor	<u>0.971647</u>	b
12	Jurisdictional Adjustment	<u><u>(1,420,208)</u></u>	L.10 x L.11

Source: (a) Company MFR Schedule C-35.  
(b) Company MFR Schedule C-4, Account 926.  
(c) Company Response to OPC Interrogatory 43.

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Tree Trimming Adjustment

Line No.	Year	Distribution Trimming	Miles Trimmed	Cost Per Mile	Increase Per Mile	Reference
1	1998	5,776,757	1,940	2,978		a
2	1999	5,573,926	1,444	3,860	29.63%	a
3	2000	6,014,931	1,998	3,010	-22.01%	a
4	2001	6,085,703	1,383	4,400	46.17%	a
5	2002	6,119,991	1,326	4,615	4.89%	a
6	2003	4,578,433	786	5,825	26.21%	a
7	2004	4,832,179	941	5,135	-11.84%	a
8	2005	5,345,414	1,064	5,024	-2.17%	a
9	2006	9,216,147	1,108	8,318	65.57%	a
10	2007	10,321,799	1,307	7,897	-5.06%	a
11	2008	9,996,936				b
12	2009	16,073,444				b
					2009 Estimate	
13	Per OPC		1,530	7,897	12,084,876	
14	Per Company				16,073,444	
15	Distribution Tree Trimming Adjustment				(3,988,568)	

Source: (a) Company response to OPC Interrogatory 67.  
 (b) Company response to OPC Interrogatory 71.

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Pole Inspection Adjustment

<u>Line No.</u>	<u>Year</u>	<u>Pole Inspections</u>	<u>Pole Inspection Cost</u>	<u>Average Cost</u>	<u>Reference</u>	
1	2003	3,803	124,098	32.63	a	
2	2004	19,803	531,046	26.82	a	
3	2005	13,534	333,316	24.63	a	
4	2006	17,761	661,842	37.26	a	
5	2007	53,532	1,639,481	30.63	a	
6	2008		1,486,535		b	
7	2009		1,573,778		b	
8	Per OPC	<u>326,000</u>	<u>40,750</u>	1,337,765	32.83	Testimony
9	Per Company		<u>1,573,778</u>		b	
10	Pole Inspection Adjustment		<u><u>(236,013)</u></u>			

Source: (a) Company response to OPC Interrogatory 68.  
 (b) Company response to OPC Interrogatory 71.

Transmission Inspection Adjustment

<u>Line No.</u>	<u>Year</u>	<u>Five-Year Average</u>	<u>Transmission Structure Inspection</u>	<u>Reference</u>
1	2003		137,778	a
2	2004		265,264	a
3	2005		303,959	a
4	2006		379,603	a
5	2007	277,760	302,195	a
6	2008		368,743	b
7	2009		642,773	b
8	Per OPC		323,927	c
9	Per Company		<u>642,773</u>	b
10	Transmission Inspection Adjustment		(318,846)	L. 8-L. 9
11	Jurisdictional Factor		<u>0.84126</u>	d
12	Jurisdictional Adjustment		<u>(268,233)</u>	L.10 x L.11

Source: (a) Company response to OPC Interrogatory 69.  
 (b) Company response to OPC Interrogatory 71.  
 (c) Actual 2007 inflated using 2008 & 2009 indices Company MFR Schedule C-40.  
 (d) Company MFR Schedule C-4, Account 570.

Substation Preventive Maintenance Adjustment

<u>Line No.</u>	<u>Year</u>	<u>Five-Year Average</u>	<u>Substation Preventive Maintenance</u>	<u>Reference</u>
1	2003		278,416	a
2	2004		632,671	a
3	2005		633,471	a
4	2006		1,144,387	a
5	2007	761,581	1,118,958	a
6	2008		1,554,908	b
7	2009		2,256,610	b
8	Per OPC		1,199,425	c
9	Per Company		<u>2,256,610</u>	
10	Substation Preventive Maintenance Adjustment		(1,057,185)	
11	Jurisdictional Factor		<u>0.9205585</u>	d
12	Jurisdictional Adjustment		<u>(973,201)</u>	L.10 x L.11

Source: (a) Company response to OPC Interrogatory 112.  
 (b) Company response to OPC Interrogatory 71.  
 (c) Actual 2007 inflated using 2008 & 2009 indices Company MFR Schedule C-40.  
 (d) Company MFR Schedule C-4, Account 562 and 582.

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Generation Maintenance Adjustment  
 (000's)

Line No.	Year	Account 511	Account 512	Account 513	Total Cost	Indexed	Reference
1	2003	7,753	40,580	7,271	55,604	74,002	a,b
2	2004	6,247	35,102	4,508	45,857	58,037	a,b
3	2005	2,977	33,827	7,219	44,023	52,513	a,b
4	2006	5,674	37,551	8,484	51,709	58,112	a,b
5	2007	5,216	36,807	8,159	50,182	53,791	a,b
6	2008	5,595	35,496	6,766	47,857	49,442	a,b
7	2009	12,832	45,822	10,497	69,151	69,151	a,b
8	Actual Average 2003-2007				49,475		
9	Indexed Average 2003-2007					59,291	
10	Per OPC				60,671		
11	Per Company				<u>69,151</u>		
12	Maintenance Adjustment				(8,480)		L.10-L.11
13	Jurisdictional Factor				<u>0.963733</u>		c
14	Jurisdictional Adjustment				<u>(8,173)</u>		L.12 x L.13

Source: (a) Company MFR Schedule C-6, Page 2.  
 (b) Company indices on MFR Schedule C-40.  
 (c) Company MFR Schedule C-4, Page 1.

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Rate Case Expense Adjustment  
 (000's)

<u>Line No.</u>	<u>Description</u>	<u>Per OPC</u>	<u>Per Company</u>	<u>Recommended Adjustment</u>	<u>Company Reference</u>
1	Dr. Murray	69	69	0	a
2	J.M. Cannell	0	116	(116)	a
3	Huron Consulting	468	1,310	(842)	a
4	New Harbor, Inc.	290	290	0	a
5	ABSG, Inc.	202	202	0	a
6	Wm. Slusser, Jr.	137	137	0	a
7	Legal	<u>1,030</u>	<u>1,030</u>	<u>0</u>	a
8	Total	2,196	3,153	(958)	
9	Amortization	<u>439</u>	<u>1,051</u>	<u>(612)</u>	
10	End of Year 2009	<u>1,757</u>	<u>2,102</u>	<u>(346)</u>	
11	Average Balance	<u>1,976</u>	<u>2,628</u>	<u>(652)</u>	

Source: (a) Company MFR Schedule C-10.

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Office Supplies & Expense Adjustment  
 (000's)

<u>Line No.</u>	<u>Year</u>	<u>Total Cost</u>	<u>Indexed</u>	<u>Reference</u>
1	2003	6,935	9,230	a,b
2	2004	6,979	8,833	a,b
3	2005	7,470	8,911	a,b
4	2006	7,538	8,471	a,b
5	2007	8,067	8,647	a,b
6	2008	12,825	13,250	a,b
7	2009	11,181	11,181	a,b
8	Actual Average 2003-2007	7,398		
9	Indexed Average 2003-2007		8,818	
10	Per OPC	8,818		Line 9
11	Per Company	<u>11,181</u>		a
12	Office Supplies & Expense Adjustment	(2,363)		L.10-L.11
13	Jurisdictional Factor	<u>0.97114</u>		c
14	Jurisdictional Adjustment	<u><u>(2,295)</u></u>		L.12 x L.13

Source: (a) Company MFR Schedule C-6, Page 5.  
 (b) Company indices on MFR Schedule C-40.  
 (c) Company MFR Schedule C-4, Page 4.