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c/o THE FLORIDA LEGISLATURE DEC 18 PM 3: 51 111 WEST MADISON ST. ROOM 812 TALLAHASSEE, FLORIDA 32399-1400 850-488-9330

EMAIL: <u>OPC_WEBSITE@LEG.STATE.FL.US</u> WWW.FLORIDAOPC.GOV **RAY SANSOM** Speaker of the House of Representatives



December 18, 2008

Ms. Ann Cole, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0870

RE: Docket No. 080318-GU, In re: Petition for rate increase by Peoples Gas Company

Dear Ms. Cole:

Please find enclosed for filing, on behalf of the Citizens of the State of Florida, an original and 15 copies of the Testimonies of Dr. J. Randall Woolridge and Helmuth W. Schultz, III in Docket No. 080318-GU.

Please indicate the time and date of receipt on the enclosed duplicate of this letter and return it to our office.

Sincerely,

Patricia A. Christensen Associate Public Counsel

Enclosures PAC:ppg cc: Parties of Record

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CERTIFICATE OF SERVICE DOCKET_NO. 080318-GU

I HEREBY CERTIFY that a true and correct copy of the Direct Testimony of Helmuth W. Schultz, III, and Dr. J. Randall Woolridge has been furnished by hand delivery or U.S. Mail to the following parties on this 18th day of December, 2008.

Caroline Klancke Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

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Patricia A. Christensen Associate Public Counsel

RE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for rate increase by Peoples Gas

DOCKET NO. 080318-GU

FILED: DECEMBER 18, 2008

DIRECT TESTIMONY

OF

DR. J. RANDALL WOOLRIDGE

On Behalf of the Citizens of the State of Florida

J.R. Kelly Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 West Madison Street Room 812 Tallahassee, FL 32399-1400

Attorney for the Citizens Of the State of Florida

OCCUMENT NUMBER-DATE

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for rate increase by Peoples Gas

/

DOCKET NO. 080318-GU

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APPENDIX A - Qualifications of Dr. J. Randall Woolridge

LIST OF EXHIBITS

<u>Title</u>

- JRW-1 Weighted Average Cost of Capital
- JRW-2 Interest Rates

<u>Exhibit</u>

- JRW-3 Summary Financial Statistics for Gas Proxy Group
- JRW-4 Capital Structure Ratios and Debt Cost Rate
- JRW-5 S&P 500 Price CV/Bear Stearns Bond Price Index CV
- JRW-6 The Relationship Between Estimated ROE and Market-to-Book Ratios
- JRW-7 Public Utility Capital Cost Indicators
- JRW-8 Industry Average Betas
- JRW-9 Three-Stage DCF Model
- JRW-10 DCF Study
- JRW-11 CAPM Study
- JRW-12 Summary of Dr. Murry's Results
- JRW-13 Analysis' Long-Term Forecasted EPS Growth Rates
- JRW-14 Value Line 3-5 year EPS Growth Rate Forecasts
- JRW-15 Historical Risk Premium Evaluation
- JRW-16 CFO's Equity Risk Premium

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1 **O**. PLEASE **STATE** YOUR FULL NAME. ADDRESS, AND 2 **OCCUPATION.** 3 4 A. My name is J. Randall Woolridge, and my business address is 120 Haymaker 5 Circle, State College, PA 16801. I am a Professor of Finance and the 6 Goldman, Sachs & Co. and Frank P. Smeal Endowed University Fellow in 7 Business Administration at the University Park Campus of the Pennsylvania 8 State University. I am also the Director of the Smeal College Trading Room 9 and President of the Nittany Lion Fund, LLC. A summary of my educational 10 background, research, and related business experience is provided in Appendix A. 11 12 13 I. SUBJECT OF TESTIMONY AND SUMMARY OF 14 RECOMMENDATIONS 15 16 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS **PROCEEDING?** 17 18 I have been asked by the Florida Office of Public Counsel ("OPC") to provide 19 A. an opinion as to the overall fair rate of return or cost of capital for the Peoples 20 Gas System ("Peoples" or "Company") and to evaluate Peoples' rate of return 21 22 testimony in this proceeding. 23 **Q**. HOW IS YOUR TESTIMONY ORGANIZED? 24 First I will review my cost of capital recommendation for Peoples, and review 25 A. 26 the primary areas of contention between Peoples' rate of return position and OPC's rate of return position. Second, I provide an assessment of capital costs 27

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1in today's capital markets. Third, I discuss my proxy group of electric utility2companies for estimating the cost of capital for Peoples. Fourth, I present my3recommendations for the Company's capital structure and debt cost rate. Fifth, I4discuss the concept of the cost of equity capital, and then estimate the equity cost5rate for Peoples. Finally, I critique Company's rate of return analysis and6testimony. I have a table of contents just after the title page for a more detailed7outline.

- 8Q.PLEASE REVIEW YOUR RECOMMENDATIONS REGARDING THE9APPROPRIATE RATE OF RETURN FOR PEOPLES.10
- 11 I am using the Company's proposed capital structure and debt cost rate. I A. 12 have applied the Discounted Cash Flow Model ("DCF") and the Capital Asset Pricing Model ("CAPM") to a proxy group of publicly-held gas distribution 13 companies ("Gas Proxy Group"). My analysis indicates an equity cost rate in 14 the range of 7.8%-9.5% for Peoples. I have used an equity cost rate at the 15 upper end of the range, 9.25%, in recognition of the volatile capital market 16 conditions. However, I reserve the right to update my equity cost rate 17 recommendations prior to hearings. This is because, in my opinion, the 18 19 current market conditions are in disequilibrium as investors attempt to sort out the economic consequences of the collapse of the financial sector and the 20 unprecedented bail out by the U.S. government. In addition, certain financial 21 data have not been updated to reflect the current economic situation. Using 22 the above capital structure and debt and equity cost rates, I am recommending 23

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an overall rate of return of 7.77% for the gas distribution operations of Peoples. These findings are summarized in Exhibit JRW-1.

Q. PLEASE SUMMARIZE THE PRIMARY ISSUES REGARGING RATE OF RETURN IN THIS PROCEEDING.

6 A. Mr. Gordon L. Gillette provides the Company's proposed capital structure and 7 debt cost rates and Dr. Donald A. Murry provides Peoples' proposed common 8 equity cost rate. My analysis suggests that the Company's recommended 9 capital structure with a common equity ratio of 54.7% is equity-heavy when 10 compared to the capitalizations of gas distribution companies. Nonetheless, I 11 am employing the Company's proposed capital structure and debt cost rates. 12 As such, the primary area of contention in this case is the proposed equity cost rate for Peoples. I have adjusted the Company's proposed short-term debt cost 13 14 rate to reflect market interest rates.

Dr. Murry's equity cost rate estimate is 11.5%, whereas my analysis indicates an equity cost rate of 9.25% is appropriate for Peoples. We have both used DCF and CAPM approaches to estimating an equity cost rate for the Company. Dr. Murry has applied these approaches to a proxy group of gas distribution companies.

In terms of the DCF approaches, the two major areas of disagreement are (1) the relevance of DCF equity cost rate results and (2) the estimation of the expected growth rate. With respect to (1), Dr Murry has ignored the vast majority of his own DCF results for the proxy group in estimating a DCF

1 equity cost rate range for the Company. In this regard, he argues that he uses the high end of his DCF range to account for flotation costs and market 2 3 pressure. I demonstrate that this represents an erroneous adjustment since 4 these costs are undocumented and unnecessary. With respect to (2), Dr. Murry 5 has relied exclusively on the forecasted earnings per share growth rates of 6 Wall Street analysts and Value Line in estimating a DCF equity cost rate. I 7 have used both historic and projected growth rate measures, and have evaluated growth in dividends, book value, and earnings per share. A very 8 9 significant factor that I consider and highlight is the upwardly-biased expected 10 earnings growth rates of Wall Street analysts and Value Line.

The CAPM approach requires an estimate of the risk-free interest rate. 11 beta, and the equity risk premium. Whereas there is general agreement on the 12 beta and risk-free interest rate, we have significantly different views on the 13 alternative approaches to measuring the equity risk premium as well as the 14 magnitude of equity risk premium. I provide evidence that risk premiums 15 based on historic returns series are subject to a myriad of empirical flaws and, 16 as a result, are upwardly biased measures of expected risk premiums. As I 17 highlight in my testimony, there are three procedures for estimating an equity 18 risk premium - historic returns, surveys, and expected return models. Dr. 19 20 Murry relies solely on historic measures of the equity risk premium and has used equity risk premiums of 7.10% and 8.50% in his two versions of the 21 CAPM. I provide evidence that risk premiums based on historic returns series 22 are upwardly biased measures of expected risk premiums. I have used an 23

equity risk premium of 4.78% which (1) uses all three approaches to estimating an equity premium and (2) employs the results of many studies of the equity risk premium. As I note, my equity risk premium is consistent with the equity risk premiums (1) discovered in recent academic studies by leading finance scholars, (2) employed by leading investment banks and management consulting firms, and (3) found in surveys of financial forecasters and corporate CFOs.

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8 Dr. Murry and I also disagree on the need for a size premium 9 adjustment to the CAPM. The size premium is based on historical stock returns and, as discussed in my testimony, there are a number of errors in 10 using historical market returns to compute risk premiums. In addition, I argue 11 that any equity cost rate adjustment based on the relative size of a public 12 utility is inappropriate. One study noted in my testimony tested for a size 13 14 premium in utilities and concluded that, unlike industrial stocks, utility stocks do not exhibit a significant size premium. The primary reason that a size 15 premium is not required for utilities is that utilities are regulated closely by state 16 17 and federal agencies and commissions and hence their financial performance is monitored on an on-going basis by agencies of both the state and federal 18 governments. 19

In the end, the most significant areas of disagreement between Dr. Murry and me with respect to the cost of equity are (1) the relevance of the DCF model and its results in determining an equity cost rate for the Company, and (2) the measurement and magnitude of the equity risk premium.

II. CAPITAL COSTS IN TODAY'S MARKETS

Q.

PLEASE DISCUSS CAPITAL COSTS IN TODAY'S MARKETS.

A. Long-term capital cost rates for U.S. corporations are currently at their lowest levels in more than four decades. Corporate capital cost rates are determined by the level of interest rates and the risk premium demanded by investors to buy the debt and equity capital of corporate issuers. The base level of long-term interest rates in the U.S. economy is indicated by the rates on ten-year U.S. Treasury bonds. The rates are provided in Exhibit JRW-2 from 1953 to the present. As indicated, prior to the decline in rates that began in the year 2000, the 10-year Treasury yield had not consistently been in the 4-5 percent range over an extended period of time since the 1960s.

The second base component of the corporate capital cost rates is the risk premium. The risk premium is the return premium required by investors to purchase riskier securities. The equity risk premium is the return premium required to purchase stocks as opposed to bonds. Since the equity risk premium is not readily observable in the markets (as are bond risk premiums), and there are alternative approaches to estimating the equity premium, it is the subject of much debate. One way to estimate the equity risk premium is to compare the mean returns on bonds and stocks over long historical periods. Measured in this manner, the equity risk premium has been in the 5-7 percent

1	range. But recent studies by leading academics indicate the forward-looking
2	equity risk premium is in the 3-4 percent range. These authors indicate that
3	historical equity risk premiums are upwardly biased measures of expected
4	equity risk premiums. Jeremy Siegel, a Wharton finance professor and author
5	of the book Stocks for the Long Term, published a study entitled "The
6	Shrinking Equity Risk Premium." ¹ He concludes:
7 8 9 10 11 12 13 14 15 16	The degree of the equity risk premium calculated from data estimated from 1926 is unlikely to persist in the future. The real return on fixed-income assets is likely to be significantly higher than estimated on earlier data. This is confirmed by the yields available on Treasury index-linked securities, which currently exceed 4%. Furthermore, despite the acceleration in earnings growth, the return on equities is likely to fall from its historical level due to the very high level of equity prices relative to fundamentals.
17	Alan Greenspan, the former Chairman of the Federal Reserve Board,
18	indicated in an October 14, 1999, speech on financial risk that the fact that
19	equity risk premiums declined during 1990s is "not in dispute." His
20	assessment focused on the relationship between information availability and
21	equity risk premiums.
22 23 24 25 26 27 28	There can be little doubt that the dramatic improvements in information technology in recent years have altered our approach to risk. Some analysts perceive that information technology has permanently lowered equity premiums and, hence, permanently raised the prices of the collateral that underlies all financial assets.
29 30	The reason, of course, is that information is critical to the evaluation of risk. The less that is known about the

¹ Jeremy J. Siegel, "The Shrinking Equity Risk Premium," *The Journal of Portfolio Management* (Fall, 1999), p. 15.

1 2 3		current state of a market or a venture, the less the ability to project future outcomes and, hence, the more those potential outcomes will be discounted.
4 5 6 7 8 9 10 11 12 13 14 15		The rise in the availability of real-time information has reduced the uncertainties and thereby lowered the variances that we employ to guide portfolio decisions. At least part of the observed fall in equity premiums in our economy and others over the past five years does not appear to be the result of ephemeral changes in perceptions. It is presumably the result of a permanent technology-driven increase in information availability, which by definition reduces uncertainty and therefore risk premiums. This decline is most evident in equity risk premiums. It is less clear in the corporate bond market, where relative supplies of corporate and
16 17 18		Treasury bonds and other factors we cannot easily identify have outweighed the effects of more readily available information about borrowers. ²
19		In sum, the relatively low interest rates in today's markets as well as
20		the lower risk premiums required by investors indicate that capital costs for
21		U.S. companies are the lowest in decades.
22		
23 24 25 26	Q.	FINALLY, PLEASE DISCUSS THE IMPACT OF RECENT CAPITAL MARKET VOLATILITY CONDITIONS ON THE EQUITY RISK PREMIUM AND THE EQUITY COST RATE.
27	A.	The mortgage, subprime, and credit crises on Wall Street has led to increased
28		market volatility and the unprecedented actions by the U.S. government to
29		resolve the financial crisis. To assess the impact of recent capital market
30		volatility on the equity risk premium and the equity cost rate, one must look at
31		the volatility of stocks relative to bonds. I have performed such an analysis

² Alan Greenspan, "Measuring Financial Risk in the Twenty-First Century," Office of the Comptroller of the Currency Conference, October 14, 1999.

below. To compare the volatility of stock and bonds, one must standardize the volatility measure. This is normally done by dividing the volatility measure, the standard deviation, by the mean. This standardized volatility measure is known as the Coefficient of Variation ("CV").

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Q. GIVEN THESE OBSERVATIONS, PLEASE PROVIDE YOUR ASSESSMENT OF THE IMPACT OF RECENT CAPITAL MARKET CONDITIONS ON THE EQUITY COST RATE.

10 A. I have performed an analysis of the volatility of stocks relative to bonds since 11 1997. I have used the S&P 500 and the Bear Stearns Bond Price Index 12 ("BSBPI") and computed the CV using a 200-day mean and standard deviation. In Exhibit JRW-5, I have graphed the ratio of the CV(Stock 13 CV)/CV(Bond CV). Hence, this graph shows the standardized volatility of 14 stocks relative to bonds. Higher levels of this ratio represent time periods 15 16 when stock volatility is high relative to bond volatility, and low levels of this ratio occur during time periods when stock volatility is low relative to bonds. 17 18 During the last two quarters of 2007, the volatility of bonds increased relative to stocks due to the subprime mortgage crisis. Through October of this year, 19 stocks have increased in volatility relative to bonds. On the relative CV 20 measure, stocks reached a five-year high in terms of relative volatility. As 21 22 such, current market conditions suggest that stock volatility is high relative to bond volatility. 23

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III. PROXY GROUP SELECTION

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Q. PLEASE DESCRIBE YOUR APPROACH TO DEVELOPING A FAIR RATE OF RETURN RECOMMENDATION FOR PEOPLES.

 A. To develop a fair rate of return recommendation for Peoples, I have evaluated the return requirements of investors on the common stock of a proxy group of publicly-held gas distribution companies.

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Q.

PLEASE DESCRIBE YOUR PROXY GROUP OF GAS DISTRIBUTION COMPANIES.

My Gas Proxy Group proxy group consists of nine natural gas distribution 11 A. companies. These companies met the following selection criteria: (1) listed as a 12 Natural gas Distribution, Transmission, and/or Integrated Gas Company in AUS 13 Utility Reports; (2) listed as a Natural Gas Utility in the Standard Edition of the 14 Value Line Investment Survey; (3) at least 50% regulated gas revenues; and (4) 15 16 an investment grade bond rating by Moody's and Standard & Poor's. The companies meeting these criteria include AGL Resource, Atmos Energy, 17 Laclede Group, Nicor, Inc., Northwest Natural Gas Company, Piedmont Natural 18 Gas Company, South Jersey Industries, Southwest Gas, and WGL Holdings. 19 20 Summary financial statistics for the proxy group are listed in Exhibit JRW-3. The average operating revenues and net plant for the Gas Proxy Group are 21 \$2,637.3M and \$2,341.5M, respectively. On average, the group receives 72% of 22 revenues from regulated gas operations, has a 'Baa1' Moody's bond rating, a 23 current common equity ratio of 53%, and an earned return on common equity of 24 10.7%. 25

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2		IV. CAPITAL STRUCTURE RATIOS AND DEBT COST RATES
3 4	Q.	WHAT IS THE RECOMMENDED CAPITAL STRUCTURE OF THE COMPANY?
5 6	А.	The Company's recommended capital structure is shown in Panel A of page 1
7		of Exhibit JRW-4. The Company is requesting a capital structure consisting of
8		0.69% short-term debt, 44.57% long-term debt, and a 54.74% common equity.
9		This is a 2009 test-year capital structure average and includes a number of
10		adjustments.
11 12 13	Q.	IS THE COMPANY'S RECOMMENDED CAPITAL STRUCTURE APPROPRIATE FOR PEOPLES?
14	А.	Yes, but with a caveat. Panel B of Exhibit JRW-4 shows the average capital
15		structure ratios for the Company over the past three years. The average
16		common equity ratio over this time period is 58.74%. Panel C of Exhibit
17		JRW-4 shows the average capital structure ratios for the Gas Proxy Group in
18		2008. The average common equity for the first eleven months of 2008 for the
19		group is 49.9%. Therefore, Peoples' proposed capital structure includes a
20		higher common equity ratio than the average of the Gas Proxy Group
21		Therefore, the caveat is that in making an equity cost rate recommendation, I
22		will recognize that the Company's capitalization includes a higher common

equity ratio, and therefore lesser financial risk, than the average of the Gas Proxy Group.

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Q. WHAT SHORT-TERM DEBT COST RATE ARE YOU USING IN THE COST OF CAPITAL FOR PEOPLES?

7 A. The Company's short-term debt cost rate is based on a short-term debt rate 8 assumption of 4.5%. This rate, in turn, is based on the historic London 9 Interbank Offered Rate ("LIBOR") between 1991-2008 of 4.37% plus a 10 program financing fee. This has very little to do with current LIBOR rates. Page 5 of Exhibit JRW-4 shows LIBOR rates over the past five years. During 11 2008, LIBOR rates declined to the 2.75% range early in the summer in 12 response to Federal Reserve actions to lower interest rates. These rates 13 14 increased dramatically to the 4.75% range in September in response to the 15 spreading credit crisis. However, the intervention of the Federal Reserve, the Treasury Department, and U.S. government has resulted in a significant 16 17 decline in the LIBOR rate. As of December 17, 2008, the three-month LIBOR rate was 1.58%. Including the financing program fee of 18 basis 18 points, I will use a short-term debt cost rate of 1.76% (1.58% + 0.18% =19 20 1.76%).

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Q. WHAT LONG-TERM DEBT COST RATE ARE YOU USING IN THE COST OF CAPITAL FOR PEOPLES?

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A.

I will use the Company's long-term debt cost rate for rate year 2009 of 7.20%.

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2 3 4	Q.	ARE YOU ADOPTING THE COMPANY'S SHORT-TERM AND LONG-TERM DEBT COST RATES OF 4.5% AND 5.30%?
5	А.	Yes. Not included
6		
7		V. THE COST OF COMMON EQUITY CAPITAL
8	А.	Overview
9 10	Q.	WHY MUST AN OVERALL COST OF CAPITAL OR FAIR RATE OF RETURN BE ESTABLISHED FOR A PUBLIC UTILITY?
11 12	А.	In a competitive industry, the return on a firm's common equity capital is
13		determined through the competitive market for its goods and services. Due to
14		the capital requirements needed to provide utility services, however and to the
15		economic benefit to society from avoiding duplication of these services, some
16		public utilities are monopolies. It is not appropriate to permit monopoly
17		utilities to set their own prices because of the lack of competition and the
18		essential nature of the services. Thus, regulation seeks to establish prices that
19		are fair to consumers and at the same time are sufficient to meet the operating
20		and capital costs of the utility (i.e., provide an adequate return on capital to
21		attract investors).
22	Q.	PLEASE PROVIDE AN OVERVIEW OF THE COST OF CAPITAL IN

THE CONTEXT OF THE THEORY OF THE FIRM.

A. The total cost of operating a business includes the cost of capital. The cost of common equity capital is the expected return on a firm's common stock that the marginal investor would deem sufficient to compensate for risk and the time value of money. In equilibrium, the expected and required rates of return on a company's common stock are equal.

Normative economic models of the firm, developed under very 6 7 restrictive assumptions, provide insight into the relationship between firm performance or profitability, capital costs, and the value of the firm. Under 8 the economist's ideal model of perfect competition where entry and exit is 9 10 costless, products are undifferentiated, and there are increasing marginal costs of production, firms produce up to the point where price equals marginal cost. 11 Over time, a long-run equilibrium is established where price equals average 12 13 cost, including the firm's capital costs. In equilibrium, total revenues equal total costs, and because capital costs represent investors' required return on 14 the firm's capital, actual returns equal required returns and the market value 15 and the book value of the firm's securities must be equal. 16

In the real world, firms can achieve competitive advantage due to product market imperfections. Most notably, companies can gain competitive advantage through product differentiation (adding real or perceived value to products) and by achieving economies of scale (decreasing marginal costs of production). Competitive advantage allows firms to price products above average cost and thereby earn accounting profits greater than those required to cover capital costs. When these profits are in excess of that required by

1	investors, or when a firm earns a return on equity in excess of its cost of
2	equity, investors respond by valuing the firm's equity in excess of its book
3	value.
4	James M. McTaggart, founder of the international management
5	consulting firm Marakon Associates, has described this essential relationship
6	between the return on equity, the cost of equity, and the market-to-book ratio
7	in the following manner: ³
8 9 10 11 12 13 14 15 16 17 18 19 20	Fundamentally, the value of a company is determined by the cash flow it generates over time for its owners, and the minimum acceptable rate of return required by capital investors. This "cost of equity capital" is used to discount the expected equity cash flow, converting it to a present value. The cash flow is, in turn, produced by the interaction of a company's return on equity and the annual rate of equity growth. High return on equity (ROE) companies in low-growth markets, such as Kellogg, are prodigious generators of cash flow, while low ROE companies in high-growth markets, such as Texas Instruments, barely generate enough cash flow to finance growth.
21 22 23 24 25 26 27 28 29 30	A company's ROE over time, relative to its cost of equity, also determines whether it is worth more or less than its book value. If its ROE is consistently greater than the cost of equity capital (the investor's minimum acceptable return), the business is economically profitable and its market value will exceed book value. If, however, the business earns an ROE consistently less than its cost of equity, it is economically unprofitable and its market value will be less than book value.
31	As such, the relationship between a firm's return on equity, cost of
32	equity, and market-to-book ratio is relatively straightforward. A firm that

³ James M. McTaggart, "The Ultimate Poison Pill: Closing the Value Gap," Commentary (Spring 1988), p. 2.

1		earns a return on equity above its cost of equity will see its common stock sell
2		at a price above its book value. Conversely, a firm that earns a return on
3		equity below its cost of equity will see its common stock sell at a price below
4		its book value.
5 6 7	Q.	PLEASE PROVIDE ADDITIONAL INSIGHTS INTO THE RELATIONSHIP BETWEEN RETURN ON EQUITY AND MARKET- TO-BOOK RATIOS.
8 9	А.	This relationship is discussed in a classic Harvard Business School case study
10		entitled "A Note on Value Drivers." On page 2 of that case study, the author
11		describes the relationship very succinctly: ⁴
12 13 14 15 16		For a given industry, more profitable firms – those able to generate higher returns per dollar of equity – should have higher market-to-book ratios. Conversely, firms which are unable to generate returns in excess of their cost of equity should sell for less than book value.
17 18 19 20		ProfitabilityValueIf ROE > Kthen Market/Book > 1If ROE = Kthen Market/Book = 1If ROE < K
21		To assess the relationship by industry, as suggested above, I have
22		performed a regression study between estimated return on equity and market-
23		to-book ratios using natural gas distribution, electric utility and water utility
24		companies. I used all companies in these three industries which are covered
25		by Value Line and who have estimated return on equity and market-to-book
26		ratio data. The results are presented in Panels A-C of Exhibit JRW-6. The

⁴ Benjamin Esty, "A Note on Value Drivers," Harvard Business School, Case No. 9-297-082, April 7, 1997.

average R-squares for the electric, gas, and water companies are 0.65, 0.60, and 0.92.⁵ This demonstrates the strong positive relationship between ROEs and market-to-book ratios for public utilities.

4 Q. WHAT ECONOMIC FACTORS HAVE AFFECTED THE COST OF 5 EQUITY CAPITAL FOR PUBLIC UTILITIES?

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Exhibit JRW-7 provides indicators of public utility equity cost rates over the 7 A. 8 past decade. Page 1 shows the yields on 10-year 'A' rated public utility 9 bonds. These yields peaked in the 1990s at 8.5%, then declined and again hit 10 the 8.0 percent range in the year 2000. They subsequently declined, hovering 11 in the 4.5 to 5.0 percent range between 2003 and 2005. They increased to 12 6.0% in June, of 2006, declined and then once again increased to over 6.0% in the summer of 2007. They retreated to the 5.50% range by the end of 2007. 13 14 Page 2 provides the dividend yields for the fifteen utilities in the Dow Jones 15 Utilities Average over the past decade. These yields peaked in 1994 at 7.2% and have gradually declined over the past decade. As of 2007 these yields 16 were 3.35%. 17

18Average earned returns on common equity and market-to-book ratios19are given on page 3 of Exhibit JRW-7. Over the past decade, earned returns20on common equity have consistently been in the 11.0%-13.0% range. The21average ROE peaked at 13.45% in 2001 and subsequently declined through

⁵ R-square measures the percent of variation in one variable (e.g., market-to-book ratios) explained by another variable (e.g., expected return on equity). R-squares vary between zero and 1.0, with values closer to 1.0 indicating a higher relationship between two variables.

the year 2006 before recovering in 2007. Over the past decade, market-to book ratios for this group have increased gradually but with several ups and
 downs. The market-to-book average was 1.83 as of 2001, declined to 1.50 in
 2003 and increased to 2.2 as of 2007.

5 The indicators in Exhibit JRW-7, coupled with the overall decrease in 6 interest rates, suggest that capital costs for the Dow Jones Utilities have 7 decreased over the past decade.

8 Q. WHAT FACTORS DETERMINE INVESTORS' EXPECTED OR 9 REQUIRED RATE OF RETURN ON EQUITY?

10 The expected or required rate of return on common stock is a function of 11 A. market-wide, as well as company-specific, factors. The most important 12 market factor is the time value of money as indicated by the level of interest 13 Common stock investor requirements generally rates in the economy. 14 15 increase and decrease with like changes in interest rates. The perceived risk of a firm is the predominant factor that influences investor return requirements 16 on a company-specific basis. A firm's investment risk is often separated into 17 business and financial risk. Business risk encompasses all factors that affect a 18 19 firm's operating revenues and expenses. Financial risk results from incurring fixed obligations in the form of debt in financing its assets. 20

21Q.HOW DOES THE INVESTMENT RISK OF PUBLIC UTILITY22COMPANIES COMPARE WITH THAT OF OTHER INDUSTRIES?

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A. Due to the essential nature of their service as well as their regulated status, public utilities are exposed to a lesser degree of business risk than other, nonregulated businesses. The relatively low level of business risk allows public utilities to meet much of their capital requirements through borrowing in the financial markets, thereby incurring greater than average financial risk. Nonetheless, the overall investment risk of public utilities is below most other industries.

8 Exhibit JRW-8 provides an assessment of investment risk for 100 industries as measured by beta, which according to modern capital market 9 theory is the only relevant measure of investment risk. These betas come 10 from the Value Line Investment Survey and are compiled by Aswath 11 Damodoran of New York University.⁶ The study shows that the investment 12 risk of public utilities is relatively low. The average beta for gas distribution 13 companies is 0.78. This figure put gas companies in the bottom ten percent of 14 15 all industries and well below the Value Line average of 1.24. As such, the cost of equity for the gas distribution industry is among the lowest of all 16 17 industries in the U.S.

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Q. HOW CAN THE EXPECTED OR REQUIRED RATE OF RETURN ON COMMON EQUITY CAPITAL BE DETERMINED?

A. The costs of debt and preferred stock are normally based on historical or book
values and can be determined with a great degree of accuracy. The cost of

⁶ They may be found on the Internet at http:// www.stern.nyu.edu/~adamodar.

common equity capital, however, cannot be determined precisely and must instead be estimated from market data and informed judgment. This return to the stockholder should be commensurate with returns on investments in other enterprises having comparable risks.

According to valuation principles, the present value of an asset equals the discounted value of its expected future cash flows. Investors discount these expected cash flows at their required rate of return that, as noted above, reflects the time value of money and the perceived riskiness of the expected future cash flows. As such, the cost of common equity is the rate at which investors discount expected cash flows associated with common stock ownership.

Models have been developed to ascertain the cost of common equity 12 capital for a firm. Each model, however, has been developed using restrictive 13 economic assumptions. Consequently, judgment is required in selecting 14 appropriate financial valuation models to estimate a firm's cost of common 15 16 equity capital, in determining the data inputs for these models, and in interpreting the models' results. All of these decisions must take into 17 consideration the firm involved as well as current conditions in the economy 18 19 and the financial markets.

20Q.HOW DO YOU PLAN TO ESTIMATE THE COST OF EQUITY21CAPITAL FOR THE COMPANY?

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1 A. I rely primarily on the DCF model to estimate the cost of equity capital. 2 Given the investment valuation process and the relative stability of the utility 3 business, I believe that the DCF model provides the best measure of equity 4 cost rates for public utilities. It is my experience that this Commission has 5 traditionally relied on the DCF method. I have also performed a CAPM 6 study, but I give these results less weight because I believe that risk premium 7 studies, of which the CAPM is one form, provide a less reliable indication of 8 equity cost rates for public utilities.

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B. Discounted Cash Flow Analysis

10Q.DESCRIBE THE THEORY BEHIND THE TRADITIONAL DCF11MODEL.

13 A. According to the DCF model, the current stock price is equal to the discounted 14 value of all future dividends that investors expect to receive from investment 15 in the firm. As such, stockholders' returns ultimately result from current as 16 well as future dividends. As owners of a corporation, common stockholders 17 are entitled to a pro-rata share of the firm's earnings. The DCF model presumes that earnings that are not paid out in the form of dividends are 18 reinvested in the firm so as to provide for future growth in earnings and 19 20 The rate at which investors discount future dividends, which dividends. 21 reflects the timing and riskiness of the expected cash flows, is interpreted as 22 the market's expected or required return on the common stock. Therefore, this

1		discount rate represents the cost	of common equity.	Algebraically, the DCF
2		model can be expressed as:		
3		D ₁	D ₂	D _n
4 5		$P = + (1+k)^{1}$	$(1+k)^2$	$(1+k)^n$
6				1. 11. 1
7		where P is the current stock pric	e, D_n is the dividen	id in year n, and k is the
8		cost of common equity.		
9 10	Q.	IS THE DCF MODEL TECHNIQUES EMPLOYED B		WITH VALUATION FIRMS?
11 12	А.	Yes. Virtually all investment fit	rms use some form	of the DCF model as a
13		valuation technique. One comme	on application for i	nvestment firms is called
14		the three-stage DCF or dividend	discount model ("I	DDM"). The stages in a
15		three-stage DCF model are preser	nted in Exhibit JRW	-9. This model presumes
16		that a company's dividend payou	t progresses initially	y through a growth stage,
17		then proceeds through a transition	on stage, and finall	y assumes a steady-state
18		stage. The dividend-payment stag	ge of a firm depends	on the profitability of its
19		internal investments, which, in th	urn, is largely a fun	ction of the life cycle of
20		the product or service.		
21		1. Growth stage: Character	ized by rapidly exp	anding sales, high profit
22		margins, and abnormally high a	growth in earnings	per share. Because of
23		highly profitable expected invest	tment opportunities,	, the payout ratio is low.
24		Competitors are attracted by the	unusually high earn	ings, leading to a decline
25		in the growth rate.		

Transition stage: In later years increased competition reduces profit
 margins and earnings growth slows. With fewer new investment
 opportunities, the company begins to pay out a larger percentage of earnings.

Maturity (steady-state) stage: Eventually the company reaches a
position where its new investment opportunities offer, on average, only
slightly attractive returns on equity. At that time its earnings growth rate,
payout ratio, and return on equity stabilize for the remainder of its life. The
constant-growth DCF model is appropriate when a firm is in the maturity stage
of the life cycle.

10 In using this model to estimate a firm's cost of equity capital, 11 dividends are projected into the future using the different growth rates in the 12 alternative stages, and then the equity cost rate is the discount rate that equates 13 the present value of the future dividends to the current stock price.

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15Q.HOW DO YOU ESTIMATE STOCKHOLDERS' EXPECTED OR16REQUIRED RATE OF RETURN USING THE DCF MODEL?

A. Under certain assumptions, including a constant and infinite expected growth
 rate, and constant dividend/earnings and price/earnings ratios, the DCF model
 can be simplified to the following:

$$\begin{array}{ccc}
21 & & & D_1 \\
22 & P & = & ----- \\
23 & & & k - g
\end{array}$$

where D_1 represents the expected dividend over the coming year and g is the expected growth rate of dividends. This is known as the constant-growth version of the DCF model. To use the constant-growth DCF model to estimate a firm's cost of equity, one solves for k in the above expression to obtain the following:

$$k = ---- + g$$

10Q.IN YOUR OPINION, IS THE CONSTANT-GROWTH DCF MODEL11APPROPRIATE FOR PUBLIC UTILITIES?

Yes. The economics of the public utility business indicate that the industry is A. in the steady-state or constant-growth stage of a three-stage DCF. The economics include the relative stability of the utility business, the maturity of the demand for public utility services, and the regulated status of public utilities (especially the fact that their returns on investment are effectively set through the ratemaking process). The DCF valuation procedure for companies in this stage is the constant-growth DCF. In the constant-growth version of the DCF model, the current dividend payment and stock price are directly observable. However, the primary problem and controversy in applying the DCF model to estimate equity cost rates entails estimating investors' expected dividend growth rate.

1Q.WHAT FACTORS SHOULD ONE CONSIDER WHEN APPLYING2THE DCF METHODOLOGY?

4 A. One should be sensitive to several factors when using the DCF model to 5 estimate a firm's cost of equity capital. In general, one must recognize the 6 assumptions under which the DCF model was developed in estimating its 7 components (the dividend yield and expected growth rate). The dividend 8 yield can be measured precisely at any point in time, but tends to vary 9 somewhat over time. Estimation of expected growth is considerably more 10 difficult. One must consider recent firm performance, in conjunction with 11 current economic developments and other information available to investors, 12 to accurately estimate investors' expectations.

13 Q. PLEASE DISCUSS EXHIBIT JRW-10.

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A. My DCF analysis is provided in Exhibit JRW-10. The DCF summary is on page 1 of this Exhibit, and the supporting data and analysis for the dividend yield and expected growth rate are provided on the following pages of the Exhibit.

18 Q. WHAT DIVIDEND YIELDS ARE YOU EMPLOYING IN YOUR DCF 19 ANALYSIS FOR THE PROXY GROUP?

A. The dividend yields on the common stock for the companies in the proxy group are provided on page 2 of Exhibit JRW-10 for the six-month period ending December 2008. For the DCF dividend yields for the group, I am using

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the average of the six month and December 2008 dividend yields, which is 4.1%.

Q. PLEASE DISCUSS THE APPROPRIATE ADJUSTMENT TO THE SPOT DIVIDEND YIELD.

6 A. According to the traditional DCF model, the dividend yield term relates to the 7 dividend yield over the coming period. As indicated by Professor Myron 8 Gordon, who is commonly associated with the development of the DCF model 9 for popular use, this is obtained by: (1) multiplying the expected dividend 10 over the coming quarter by 4 and (2) dividing this dividend by the current 11 stock price to determine the appropriate dividend yield for a firm, that pays 12 dividends on a quarterly basis.⁷

In applying the DCF model, some analysts adjust the current dividend for growth over the coming year as opposed to the coming quarter. This can be complicated because firms tend to announce changes in dividends at different times during the year. As such, the dividend yield computed based on presumed growth over the coming quarter as opposed to the coming year can be quite different. Consequently, it is common for analysts to adjust the dividend yield by some fraction of the long-term expected growth rate.

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21Q.GIVEN THIS DISCUSSION, WHAT ADJUSTMENT FACTOR WILL22YOU USE FOR YOUR DIVIDEND YIELD?

⁷ Petition for Modification of Prescribed Rate of Return, Federal Communications Commission, Docket No. 79-05, Direct Testimony of Myron J. Gordon and Lawrence I. Gould at 62 (April 1980).

A. I will adjust the dividend yield by one-half (1/2) the expected growth so as to
reflect growth over the coming year.

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Q. PLEASE DISCUSS THE GROWTH RATE COMPONENT OF THE DCF MODEL.

A. There is much debate as to the proper methodology to employ in estimating the growth component of the DCF model. By definition, this component is investors' expectation of the long-term dividend growth rate. Presumably, investors use some combination of historical and/or projected growth rates for earnings and dividends per share and for internal or book value growth to assess long-term potential.

Q. WHAT GROWTH DATA HAVE YOU REVIEWED FOR THE PROXY GROUP?

16 A. I have analyzed a number of measures of growth for companies in the proxy 17 group. I have reviewed Value Line's historical and projected growth rate estimates for earnings per share ("EPS"), dividends per share ("DPS"), and 18 19 book value per share ("BVPS"). In addition, I have utilized the average EPS 20 growth rate forecasts of Wall Street analysts as provided by Bloomberg and 21 Zacks. These services solicit five-year earnings growth rate projections from 22 securities analysts and compile and publish the means and medians of these 23 forecasts. Finally, I have also assessed prospective growth as measured by 24 prospective earnings retention rates and earned returns on common equity.

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Q. PLEASE DISCUSS HISTORICAL GROWTH IN EARNINGS AND DIVIDENDS AS WELL AS INTERNAL GROWTH.

Historical growth rates for EPS, DPS, and BVPS are readily available to 4 A. 5 virtually all investors and presumably an important ingredient in forming expectations concerning future growth. However, one must use historical 6 growth numbers as measures of investors' expectations with caution. In some 7 8 cases, past growth may not reflect future growth potential. Also, employing a 9 single growth rate number (for example, for five or ten years), is unlikely to accurately measure investors' expectations due to the sensitivity of a single 10 growth rate figure to fluctuations in individual firm performance as well as 11 12 overall economic fluctuations (i.e., business cycles). However, one must appraise the context in which the growth rate is being employed. According 13 to the conventional DCF model, the expected return on a security is equal to 14 the sum of the dividend yield and the expected long-term growth in dividends. 15 Therefore, to best estimate the cost of common equity capital using the 16 conventional DCF model, one must look to long-term growth rate 17 18 expectations.

19Internally generated growth is a function of the percentage of earnings20retained within the firm (the earnings retention rate) and the rate of return21earned on those earnings (the return on equity). The internal growth rate is22computed as the retention rate times the return on equity. Internal growth is23significant in determining long-run earnings and therefore, dividends.24Investors recognize the importance of internally generated growth and pay

premiums for stocks of companies that retain earnings and earn high returns on internal investments.

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Q. WHY ARE YOU NOT RELYING EXCLUSIVELY ON THE EPS FORECASTS OF WALL STREET ANALYSTS IN ARRIVING AT A DCF GROWTH RATE FOR THE PROXY GROUP?

- 9 There are several issues with using the EPS growth rate forecasts of Wall A. Street analysts as DCF growth rates. First, the appropriate growth rate in the 10 DCF model is the dividend growth rate, not the earnings growth rate. 11 Nonetheless, over the very long-term, dividend and earnings will have to grow 12 at a similar growth rate. Therefore, in my opinion, consideration must be 13 given to other indicators of growth, including prospective dividend growth, 14 15 internal growth, as well as projected earnings growth. Second, and most significantly, it is well-known that the EPS growth rate forecasts of Wall 16 Street securities analysts are overly optimistic and upwardly biased. Hence, 17 18 using these growth rates as a DCF growth rate will provide an overstated equity cost rate. This issue is discussed at length in the rebuttal section of this 19 testimony. 20
- 21Q.PLEASE DISCUSS THE HISTORICAL GROWTH OF THE22COMPANIES IN THE GROUP AS PROVIDED IN THE VALUE LINE23INVESTMENT SURVEY.
- A. Historic growth rates for the companies in the group, as published in the *Value Line Investment Survey*, are provided on page 3 of Exhibit JRW-10. Due to

1 the presence of outliers among the historic growth rate figures, both the mean and medians are used in the analysis.⁸ The historical growth measures in EPS. 2 3 DPS, and BVPS for the Gas Proxy Group, as measured by the means and 4 medians, range from 1.5% to 7.4%, with an average of 4.2%. 5 PLEASE SUMMARIZE VALUE LINE'S PROJECTED GROWTH 6 Q. 7 **RATES FOR THE COMPANIES IN THE PROXY GROUP.** 8 9 Value Line's projections of EPS, DPS, and BVPS growth for the companies in A. 10 the proxy group are shown on page 4 of Exhibit JRW-10. As above, due to 11 the presence of outliers, both the mean and medians are used in the analysis. 12 For the Gas Proxy Group, the central tendency measures range from 3.3% to 5.3%, with an average of 4.3%. 13 Also provided on page 4 of Exhibit JRW-10 is prospective internal 14 growth for the proxy group as measured by Value Line's average projected 15 retention rate and return on shareholders' equity. As noted above, internal 16 growth is significant in a primary driver of long-run earnings growth. For the 17 18 Gas Proxy Group, the average prospective internal growth rate is 5.5%. 19 PLEASE ASSESS GROWTH FOR THE PROXY GROUP AS Q. **MEASURED BY ANALYSTS' FORECASTS OF EXPECTED 5-YEAR** 20 **EPS GROWTH.** 21

⁸ Outliers are observations that are much larger or smaller than the majority of the observations that are being evaluated.

1 A	4.	Zacks, and Bloomberg collect, summarize, and publish Wall Street analysts'
2		five-year EPS growth rate forecasts for the companies in the proxy group.
3		These forecasts are provided for the companies in the proxy group on page 5
4		of Exhibit JRW-10. The median of analysts' projected EPS growth rates for
5		the Gas Proxy Group is 5.31%. ⁹
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8	Q.	PLEASE SUMMARIZE YOUR ANALYSIS OF THE HISTORICAL AND PROSPECTIVE GROWTH OF THE PROXY GROUP.
9 10 A	4.	Page 6 of Exhibit JRW-10 shows the summary DCF growth rate indicators for
11		the proxy group. The average of the growth rate indicators for the Gas Proxy
12		Group is 4.83%. Giving greater weight to prospective retention growth and
13		the projected growth rate indicators, an expected DCF growth rate in the
14		5.0%-5.5% range appears reasonable for the group. I will use the midpoint of
15		this range, 5.25%, as the expected growth rate for the Gas Proxy Group.
16 (Э.	BASED ON THE ABOVE ANALYSIS, WHAT ARE YOUR

INDICATED COMMON EQUITY COST RATES FROM THE DCF MODEL FOR THE GROUP?

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2021A.My DCF-derived equity cost rate for the group is summarized on page 1 of22Exhibit JRW-10.

⁹ Since there is considerable overlap in analyst coverage between the three services, and not all of the companies have forecasts from the different services, I have averaged the expected five-year EPS growth rates from the three services for each company to arrive at an expected EPS growth rate by company.

1 2 D 3 DCF Equity Cost Rate (k) = +g 4 Р 5 DCF Equity Cost Rate (k) 4.1% + 5.25% = 9.5% = 6 7 **C**. **Capital Asset Pricing Model Results** 8 PLEASE DISCUSS THE CAPITAL ASSET PRICING MODEL **Q**. 9 ("CAPM"). 10 11 A. The CAPM is a risk premium approach to gauging a firm's cost of equity capital. According to the risk premium approach, the cost of equity is the sum 12 13 of the interest rate on a risk-free bond (R_f) and a risk premium (RP), as in the 14 following: 15 k R_{f} RP +16 17 The yield on long-term Treasury securities is normally used as R_f. Risk 18 premiums are measured in different ways. The CAPM is a theory of the risk 19 and expected returns of common stocks. In the CAPM, two types of risk are 20 associated with a stock: firm-specific risk or unsystematic risk, and market or 21 systematic risk, which is measured by a firm's beta. The only risk that 22 investors receive a return for bearing is systematic risk. 23 According to the CAPM, the expected return on a company's stock, 24 which is also the equity cost rate (K), is equal to:

1		$K = (R_f) + \beta * [E(R_m) - (R_f)]$
2		Where:
3		• <i>K</i> represents the estimated rate of return on the stock;
4 5		• $E(R_m)$ represents the expected return on the overall stock market. Frequently, the 'market' refers to the S&P 500;
6		• (R_f) represents the risk-free rate of interest;
7 8 9		• $[E(R_m) - (R_f)]$ represents the expected equity or market risk premium— the excess return that an investor expects to receive above the risk-free rate for investing in risky stocks; and
10		• Beta— (β) is a measure of the systematic risk of an asset.
11 12		To estimate the required return or cost of equity using the CAPM
13		requires three inputs: the risk-free rate of interest (R_f) , the beta (β) , and the
14		expected equity or market risk premium $[E(R_m) - (R_f)]$. R_f is the easiest of the
15		inputs to measure - it is the yield on long-term Treasury bonds. ß, the
16		measure of systematic risk, is a little more difficult to measure because there
17		are different opinions about what adjustments, if any, should be made to
18		historical betas due to their tendency to regress to 1.0 over time. And finally,
19		an even more difficult input to measure is the expected equity or market risk
20		premium $(E(R_m) - (R_f))$. I will discuss each of these inputs below.
21	Q.	PLEASE DISCUSS EXHIBIT JRW-11.
22	А.	Exhibit JRW-11 provides the summary results for my CAPM study. Page 1
23		shows the results, and the following pages contain the supporting data.

24 Q. PLEASE DISCUSS THE RISK-FREE INTEREST RATE.

1 A. The yield on long-term U.S. Treasury bonds has usually been viewed as the 2 risk-free rate of interest in the CAPM. The yield on long-term U.S. Treasury 3 bonds, in turn, has been considered to be the yield on U.S. Treasury bonds 4 with 30-year maturities. However, when the Treasury's issuance of 30-year 5 bonds was interrupted for a period of time in recent years, the yield on 10-year 6 U.S. Treasury bonds replaced the yield on 30-year U.S. Treasury bonds as the 7 benchmark long-term Treasury rate. The 10-year U.S. Treasury yields over 8 the past five years are shown on page 2 of Exhibit JRW-11. These rates hit a 9 60-year low in the summer of 2003 at 3.33%. They increased with the 10 rebounding economy and fluctuated in the 4.0-4.50 percent range in recent 11 years until advancing to 5.0% in early 2006 in response to a strong economy 12 and increases in energy, commodity, and consumer prices. In late 2006, long-13 term interest rates retreated to the 4.5 percent area as commodity and energy 14 prices declined and inflationary pressures subsided. These rates rebounded to 15 the 5.0% level in the first half of 2007. However, ten-year Treasury yields 16 have again fall below 4.0 percent due to the housing and sub-prime mortgage 17 crises and its affect on the economy and financial markets.

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20Q.WHAT RISK-FREE INTEREST RATE ARE YOU USING IN YOUR21CAPM?

A. The U.S. Treasury began to issue the 30-year bond in the early 2000s as the
U.S. budget deficit increased. As such, the market has once again focused on

1 its yield as the benchmark for long-term capital costs in the U.S. As noted 2 above, the yields on the 10- and 30- year U.S. Treasuries decreased to below 3 5.0% in 2007 and have remained at these lower levels. In 2008 Treasury yields 4 have been pushed even lower as a result of the mortgage and sub-prime market 5 credit crisis, the turmoil in the financial sector, the uncertainty associated with 6 the length of the economic recession, and the government bailout of financial 7 institutions. In total, these developments have led to a flight to quality in the 8 bond market which has driven Treasury yields to historic low levels. As of 9 December 17, 2008, as shown on page 2 of Exhibit JRW-11, the rates on 10- and 30- U.S. Treasury Bonds were 2.09% and 2.62%, respectively. However, these 10 11 yields have been highly volatile over the past three months. Given this recent range and volatility, along with the prospect of higher rates, I believe that a 12 13 long-term Treasury rate in the 3.0%-4.0% is reasonable for the near future. I will use the midpoint of this range, 3.5%, as the risk-free rate, or R_f , in my 14 CAPM. 15

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Q. WHAT BETAS ARE YOU EMPLOYING IN YOUR CAPM?

A. Beta (B) is a measure of the systematic risk of a stock. The market, usually taken to be the S&P 500, has a beta of 1.0. The beta of a stock with the same price movement as the market also has a beta of 1.0. A stock whose price movement is greater than that of the market, such as a technology stock, is riskier than the market and has a beta greater than 1.0. A stock with below average price movement, such as that of a regulated public utility, is less risky

than the market and has a beta less than 1.0. Estimating a stock's beta involves 1 2 running a linear regression of a stock's return on the market return. 3 4 As shown on page 3 of Exhibit JRW-11, the slope of the regression 5 line is the stock's β . A steeper line indicates the stock is more sensitive to the 6 return on the overall market. This means that the stock has a higher β and 7 greater than average market risk. A less steep line indicates a lower ß and less 8 market risk. 9 Numerous online investment information services, such as Yahoo! and 10 Reuters, provide estimates of stock betas. Usually these services report 11 different betas for the same stock. The differences are usually due to: (1) the 12 time period over which the β is measured and (2) any adjustments that are 13 made to reflect the fact that betas tend to regress to 1.0 over time. In 14 estimating an equity cost rate for the proxy group, I am using the betas for the 15 companies as provided in the Value Line Investment Survey. As shown on 16 page 3 of Exhibit JRW-11, the average beta for the companies in Gas Proxy 17 Group is 0.82.

18 Q. PLEASE DISCUSS THE OPPOSING VIEWS REGARDING THE 19 EQUITY RISK PREMIUM.

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A. The equity or market risk premium - $(E(R_m) - R_f)$ - is equal to the expected return on the stock market (e.g., the expected return on the S&P 500 (E(R_m)) minus the risk-free rate of interest (R_f). The equity premium is the difference in

the expected total return between investing in equities and investing in "safe" fixed-income assets, such as long-term government bonds. However, while the equity risk premium is easy to define conceptually, it is difficult to measure because it requires an estimate of the expected return on the market.

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5Q.PLEASE DISCUSS THE ALTERNATIVE APPROACHES TO6ESTIMATING THE EQUITY RISK PREMIUM.

Page 4 of Exhibit JRW-11 highlights the primary approaches to, and issues in, 8 A. estimating the expected equity risk premium. The traditional way to measure 9 the equity risk premium was to use the difference between historical average 10 11 stock and bond returns. In this case, historical stock and bond returns, also called ex post returns, were used as the measures of the market's expected 12 return (known as the ex ante or forward-looking expected return). This type 13 of historical evaluation of stock and bond returns is often called the "Ibbotson 14 approach" after Professor Roger Ibbotson who popularized this method of 15 using historical financial market returns as measures of expected returns. 16 Most historical assessments of the equity risk premium suggest an equity risk 17 premium of 5-7 percent above the rate on long-term U.S. Treasury bonds. 18 However, this can be a problem because: (1) ex post returns are not the same 19 as ex ante expectations, (2) market risk premiums can change over time; 20 21 increasing when investors become more risk-averse and decreasing when investors become less risk-averse, and (3) market conditions can change such 22 that expost historical returns are poor estimates of ex ante expectations. 23

The use of historical returns as market expectations has been criticized 1 in numerous academic studies.¹⁰ The general theme of these studies is that the 2 large equity risk premium discovered in historical stock and bond returns 3 4 cannot be justified by the fundamental data. These studies, which fall under the category "Ex Ante Models and Market Data," compute ex ante expected 5 6 returns using market data to arrive at an expected equity risk premium. These studies have also been called "Puzzle Research" after the famous study by 7 8 Mehra and Prescott in which the authors first questioned the magnitude of historical equity risk premiums relative to fundamentals.¹¹ 9

10Q.PLEASE SUMMARIZE SOME OF THE ACADEMIC STUDIES THAT11DEVELOP EX ANTE EQUITY RISK PREMIUMS.

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Two of the most prominent studies of ex ante expected equity risk premiums 13 A. 14 were by Eugene Fama and Ken French (2002) and James Claus and Jacob Thomas (2001). The primary debate in these studies revolves around two 15 related issues: (1) the size of expected equity risk premium, which is the 16 return equity investors require above the yield on bonds and (2) the fact that 17 estimates of the ex ante expected equity risk premium using fundamental firm 18 data (earnings and dividends) are much lower than estimates using historical 19 20 stock and bond return data.

¹⁰ The problems with using ex post historical returns as measures of ex ante expectations will be discussed at length later in my testimony.

¹¹ R. Mehra and Edward Prescott, "The Equity Premium: A Puzzle," Journal of Monetary Economics (1985).

1 Fama and French (2002), two of the most preeminent scholars in 2 finance, use dividend and earnings growth models to estimate expected stock returns and ex ante expected equity risk premiums.¹² They compare these 3 results to actual stock returns over the period 1951-2000. Fama and French 4 5 estimate that the expected equity risk premium from DCF models using dividend and earnings growth to be between 2.55% and 4.32%. These figures 6 7 are much lower than the expost historical equity risk premium produced from the average stock and bond return over the same period, which is 7.40%. 8 Fama and French conclude that the ex ante equity risk premium estimates 9 using DCF models and fundamental data are superior to those using ex post 10 11 historical stock returns for three reasons: (1) the estimates are more precise (a lower standard error); (2) the Sharpe ratio, which is measured as the 12 [(expected stock return - risk-free rate)/standard deviation], is constant over 13 time for the DCF models but varies considerably over time and more than 14 doubles for the average stock-bond return model; and (3) valuation theory 15 specifies relationships between the market-to-book ratio, return on investment, 16 17 and cost of equity capital that favor estimates from fundamentals. They also conclude that the high average stock returns over the past 50 years were the 18 result of low expected returns and that the average equity risk premium has 19 20 been in the 3-4 percent range.

¹² Eugene F. Fama and Kenneth R. French, "The Equity Premium," *The Journal of Finance*, (April 2002).

1 The study by Claus and Thomas of Columbia University provides direct support for the findings of Fama and French.¹³ These authors compute 2 ex ante expected equity risk premiums over the 1985-1998 period by: (1) 3 4 computing the discount rate that equates market values with the present value 5 of expected future cash flows and (2) then subtracting the risk-free interest The expected cash flows are developed using analysts' earnings 6 rate. 7 forecasts. The authors conclude that over this period, the ex ante expected equity risk premium is in the range of 3.0%. Claus and Thomas note that, 8 9 over this period, ex post historical stock returns overstate the ex ante expected 10 equity risk premium because, as the expected equity risk premium has 11 declined, stock prices have risen. In other words, from a valuation perspective, the present value of expected future returns increase when the 12 required rate of return decreases. The higher stock prices have produced stock 13 returns that have exceeded investors' expectations, and therefore, ex post 14 historical equity risk premium estimates are biased upwards as measures of ex 15 16 ante expected equity risk premiums.

17Q.PLEASE PROVIDE A SUMMARY OF THE EQUITY RISK PREMIUM18STUDIES.

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20A.Derrig and Orr (2003), Fernandez (2007), and Song (2007) have completed21the most comprehensive reviews to date of the research on the equity risk

¹³ James Claus and Jacob Thomas, "Equity Risk Premia as Low as Three Percent? Empirical Evidence from Analysts' Earnings Forecasts for Domestic and International Stock Market," *Journal of Finance*, (October 2001).

premium.¹⁴ Derrig and Orr's study evaluated the various approaches to 1 2 estimating equity risk premiums as well as the issues with the alternative 3 approaches and summarized the findings of the published research on the 4 equity risk premium. Fernandez examined four alternative measures of the 5 equity risk premium – historical, expected, required, and implied. He also 6 reviewed the major studies of the equity risk premium and presented the summary equity risk premium results. Song provides an annotated 7 bibliography and highlights the alternative approaches to estimating the equity 8 9 risk summary.

10 Page 5 of Exhibit JRW-11 provides a summary of the results of the primary risk premium studies reviewed by Derrig and Orr, Fernandez, and 11 Song. In developing page 5 of Exhibit JRW-11, I have categorized the studies 12 13 as discussed on page 4 of Exhibit JRW-11. I have also included the results of the "Building Blocks" approach to estimating the equity risk premium, 14 including a study I performed, which is presented below. The Building Blocks 15 approach is a hybrid approach employing elements of both historic and ex 16 ante models. 17

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Q. PLEASE DISCUSS YOUR DEVELOPMENT OF AN EQUITY RISK PREMIUM COMPUTED USING THE BUILDING BLOCKS METHODOLOGY.

¹⁴ Richard Derrig and Elisha Orr, "Equity Risk Premium: Expectations Great and Small," Working Paper (version 3.0), Automobile Insurers Bureau of Massachusetts, (August 28, 2003), Pablo Fernandez, "Equity Premium: Historical, Expected, Required, and Implied," IESE Business School Working Paper, (2007), and Zhiyi Song, "The Equity Risk Premium: An Annotated Bibliography," CFA Institute, (2007).

1 Ibbotson and Chen (2003) evaluate the ex post historical mean stock and bond A. returns in what is called the Building Blocks approach.¹⁵ They use 75 years of 2 3 data and relate the compounded historical returns to the different fundamental 4 variables employed by different researchers in building ex ante expected 5 equity risk premiums. Among the variables included were inflation, real EPS 6 and DPS growth, ROE and book value growth, and price-earnings ("P/E") 7 ratios. By relating the fundamental factors to the expost historical returns, the 8 methodology bridges the gap between the ex post and ex ante equity risk 9 premiums. Ilmanen (2003) illustrates this approach using the geometric 10 returns and five fundamental variables - inflation ("CPI"), dividend yield ("D/P"), real earnings growth ("RG"), repricing gains ("PEGAIN") and return 11 interaction/reinvestment ("INT").¹⁶ This is shown on page 6 of Exhibit JRW-12 13 11. The first column breaks the 1926-2000 geometric mean stock return of 14 10.7% into the different return components demanded by investors: the historical U.S. Treasury bond return (5.2%), the excess equity return (5.2%), 15 and a small interaction term (0.3%). This 10.7% annual stock return over the 16 1926-2000 period can then be broken down into the following fundamental 17 elements: inflation (3.1%), dividend yield (4.3%), real earnings growth 18 19 (1.8%), repricing gains (1.3%) associated with higher P/E ratios, and a small 20 interaction term (0.2%).

¹⁵ Roger Ibbotson and Peng Chen, "Long Run Returns: Participating in the Real Economy," *Financial Analysts Journal*, (January 2003).

¹⁶ Antti Ilmanen, Expected Returns on Stocks and Bonds," Journal of Portfolio Management, (Winter 2003), p. 11.

1Q.HOW ARE YOU USING THIS METHODOLOGY TO DERIVE AN EX2ANTE EXPECTED EQUITY RISK PREMIUM?

4 A. The third column in the graph shows current inputs to estimate an ex ante 5 expected market return. These inputs include the following:

3

6 <u>CPI</u> – To assess expected inflation, I have employed expectations of the short-7 term and long-term inflation rate. Page 7 of Exhibit JRW-11 shows the 8 expected annual inflation rate according to consumers, as measured by the 9 CPI, over the coming year. This survey is published monthly by the 10 University of Michigan Survey Research Center. In the most recent report, 11 the expected one-year inflation rate was 3.9%.

12 Longer term inflation forecasts are available in the Federal Reserve 13 Bank of Philadelphia's publication entitled Survey of Professional Forecasters.¹⁷ This survey of professional economists has been published for 14 15 almost 50 years. While this survey is published quarterly, only the first 16 quarter survey includes long-term forecasts of gross domestic product 17 ("GDP") growth, inflation, and market returns. In the first quarter 2008 survey, published on February 12, 2008, the median long-term (10-year) 18 19 expected inflation rate as measured by the CPI was 2.5% (see page 8 of 20 Exhibit JRW-11).

¹⁷Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters*, (February 12, 2008). The *Survey of Professional Forecasters* was formerly conducted by the American Statistical Association ("ASA") and the National Bureau of Economic Research ("NBER") and was known as the ASA/NBER survey. The survey, which began in 1968, is conducted each quarter. The Federal Reserve Bank of Philadelphia, in cooperation with the NBER, assumed responsibility for the survey in June 1990.

1 Given these results, I will use the average of the surveys of the 2 University of Michigan and Federal Reserve Bank of Philadelphia (3.9% and 3 2.5%), or 3.2%.

<u>D/P</u> – As shown on page 9 of Exhibit JRW-11, the dividend yield on the S&P
5 500 has decreased gradually over the past decade. Today, it is far below its
average of 4.3% over the 1926-2000 time period. Whereas the S&P dividend
yield bottomed out at less than 1.4% in 2000, it is currently at 2.85% which I
use in the ex ante risk premium analysis.

9 \underline{RG} – To measure expected real growth in earnings, I use: (1) the historical 10 real earnings growth rate for the S&P 500 and (2) expected real GDP growth. 11 The S&P 500 was created in 1960. It includes 500 companies which come 12 from ten different sectors of the economy. Over the 1960-2007 period, nominal growth in EPS for the S&P 500 was 7.36%. On page 10 of Exhibit 13 14 JRW-11, real EPS growth is computed using the CPI as a measure of 15 inflation. As indicated by Ibbotson and Chen, real earnings growth over the 16 1926-2000 period was 1.8%. The real growth figure over 1960-2007 period for the S&P 500 is 3.0 %. 17

18The second input for expected real earnings growth is expected real19GDP growth. The rationale is that over the long-term, corporate profits have20averaged a relatively consistent 5.50% of U.S. GDP.¹⁸ Real GDP growth,21according to McKinsey, has averaged 3.5% over the past 80 years. Expected

¹⁸Marc. H. Goedhart, et al, "The Real Cost of Equity," McKinsey on Finance, (Autumn 2002), p.14.

1 GDP growth, according to the Federal Reserve Bank of Philadelphia's Survey 2 of Professional Forecasters, is 2.75% (see page 8 of Exhibit JRW-11). 3 Given these results, I will use the average of the historical S&P EPS 4 real growth and the projected real GDP growth (as reported by the Federal Reserve Bank of Philadelphia Survey) -- 3.0% and 2.75% -- or 2.85%, for 5 6 real earnings growth. 7 PEGAIN – PEGAIN is the repricing gain associated with an increase in the 8 It accounted for 1.3% of the 10.7% annual stock return in the P/E ratio. 9 1926-2000 period. In estimating an ex ante expected stock market return, one 10 issue is whether investors expect P/E ratios to increase from their current 11 levels. The P/E ratios for the S&P 500 over the past 25 years are shown on 12 page 9 of Exhibit JRW-11. The run-up and eventual peak in P/Es is most notable in the chart. The relatively low P/E ratios (in the range of 10) over 13 14 two decades ago are also quite notable. As of October 31, 2008, the P/E for the S&P 500 was 18.86. ¹⁹ 15 16 Given the current economic and capital markets environment, I do not

believe that investors expect even higher P/E ratios. Therefore, a PEGAIN would not be appropriate in estimating an ex ante expected stock market return. There are two primary reasons for this. First, the average historical S&P 500 P/E ratio is 15.74 – thus the current P/E exceeds this figure. Second, as previously noted, interest rates are at a cyclical low not seen in almost 50

¹⁹ Source: www.standardandpoors.com.

1		years. This is a primary reason for the high current P/Es. Given the current
2		market environment with relatively high P/E ratios and low relative interest
3		rates, investors are not likely to expect to get stock market gains from lower
4		interest rates and higher P/E ratios.
5		
6 7	Q.	GIVEN THIS DISCUSSION, WHAT IS YOUR EX ANTE EXPECTED MARKET RETURN AND EQUITY RISK PREMIUM USING THE
8		"BUILDING BLOCKS METHODOLOGY"?
8 9		
	A.	
9	A.	"BUILDING BLOCKS METHODOLOGY"?
9 10	A.	"BUILDING BLOCKS METHODOLOGY"? My expected market return is represented by the last column on the right in

14 2.85% dividend yield, and 2.85% real earnings growth rate.

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Q. GIVEN THAT THE HISTORICAL COMPOUNDED ANNUAL MARKET RETURN IS IN EXCESS OF 10%, WHY DO YOU BELIEVE THAT YOUR EXPECTED MARKET RETURN OF 8.90% IS REASONABLE?

A. As discussed above, in the development of the expected market return, stock prices are relatively high at the present time in relation to earnings and dividends, and interest rates are relatively low. Hence, it is unlikely that investors are going to experience high stock market returns due to higher P/E ratios and/or lower interest rates. In addition, as shown in the decomposition of equity market returns, whereas the dividend portion of the return was

1		historically 4.3%, the current dividend yield is only 2.85%. Due to these
2		reasons, lower market returns are expected for the future.
3 4	Q.	IS YOUR EXPECTED MARKET RETURN OF 8.90% CONSISTENT WITH THE FORECASTS OF MARKET PROFESSIONALS?
5 6	А.	Yes. In the first quarter 2008 Survey of Financial Forecasters, published on
7		February 12, 2008 by the Federal Reserve Bank of Philadelphia, the mean
8		long-term expected return on the S&P 500 was 6.8% (see page 4 of Exhibit
9		JRW-7).
10 11 12	Q.	IS YOUR EXPECTED MARKET RETURN CONSISTENT WITH THE EXPECTED MARKET RETURNS OF CORPORATE CHIEF FINANCIAL OFFICERS (CFOs)?
13 14	A.	Yes. John Graham and Campbell Harvey of Duke University conduct a
15		quarterly survey of corporate CFOs. The survey is a joint project of Duke
16		University and CFO Magazine. In the third quarter 2008 survey, the mean
17		expected return on the S&P 500 over the next ten years was 7.79% . ²⁰
18 19 20	Q.	GIVEN THIS EXPECTED MARKET RETURN, WHAT IS YOUR EX ANTE EQUITY RISK PREMIUM USING THE BUILDING BLOCKS METHODOLOGY?
21 22	А.	As shown on page 2 of Exhibit JRW-11, the current 30-year U.S. Treasury
23		yield is 2.62%. My ex ante equity risk premium is simply the expected
24		market return from the Building Blocks methodology minus this risk-free rate:

²⁰ The survey results are available at www.cfosurvey.org.

1		
2		Ex Ante Equity Risk Premium = 8.90% - 2.62% = 6.28%
3		
4 5	Q.	GIVEN THIS DISCUSSION, HOW ARE YOU MEASURING AN EXPECTED EQUITY RISK PREMIUM IN THIS PROCEEDING?
6 7	Α.	As discussed above, page 5 of Exhibit JRW-11 provides a summary of the
8		results of the equity risk premium studies that I have reviewed. These include
9		the results of: (1) the various studies of the historical risk premium, (2) ex ante
10		equity risk premium studies, (3) equity risk premium surveys of CFOs,
11		Financial Forecasters, and academics, and (4) the Building Block approaches
12		to the equity risk premium. There are results reported for over thirty studies,
13		and the average equity risk premium is 4.78%, which I will use as the equity
14		risk premium in my CAPM study.
15 16 17	Q.	IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH THE EQUITY RISK PREMIUMS OF LEADING INVESTMENT FIRMS?
18 19	А.	Yes. One of the first studies in this area was by Stephen Einhorn, one of Wall
20		Street's leading investment strategists. ²¹ His study showed that the market or
21		equity risk premium had declined to the 2.0 - 3.0 percent range by the early
22		1990s. Among the evidence he provided in support of a lower equity risk

²¹ Steven G. Einhorn, "The Perplexing Issue of Valuation: Will the Real Value Please Stand Up?" *Financial Analysts Journal*, (July-August 1990), pp. 11-16.

premium is the inverse relationship between real interest rates (observed interest rates minus inflation) and stock prices. He noted that the decline in the market risk premium has led to a significant change in the relationship between interest rates and stock prices. One implication of this development was that stock prices had increased higher than would be suggested by the historical relationship between valuation levels and interest rates.

7 The equity risk premiums of some of the other leading investment 8 firms today support the result of the academic studies. An article in *The* 9 *Economist* indicated that some other firms like J.P. Morgan are estimating an 10 equity risk premium for an average risk stock in the 2.0 - 3.0 percent range 11 above the interest rate on U.S. Treasury Bonds.²²

12Q.IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH13THE EQUITY RISK PREMIUMS USED BY CFOS?

A. Yes. In the previously referenced third quarter 2008 CFO survey conducted
by *CFO Magazine* and Duke University, the expected 10-year equity risk
premium was 3.99%.

18Q.IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH19THE EX ANTE EQUITY RISK PREMIUMS OF PROFESSIONAL20FORECASTERS?

21

²² For example, see "Welcome to Bull Country," *The Economist* (July 18, 1998), pp. 21-3, and "Choosing the Right Mixture," *The Economist*, (February 27, 1999), pp. 71-2.

1	А.	Yes. The financial forecasters in the previously referenced Federal Reserve
2		Bank of Philadelphia survey project both stock and bond returns. As shown on
3		page 8 of Exhibit JRW-11, the mean long-term expected stock and bond
4		returns were 6.80% and 4.84%, respectively. This provides an ex ante equity
5		risk premium of 1.96%.
6 7 8	Q.	IS YOUR EX ANTE EQUITY RISK PREMIUM CONSISTENT WITH THE EQUITY RISK PREMIUMS USED BY THE LEADING CONSULTING FIRMS?
9 10	А.	Yes. McKinsey & Co. is widely recognized as the leading management
11		consulting firm in the world. It published a study entitled "The Real Cost of
12		Equity" in which the McKinsey authors developed an ex ante equity risk
13		premium for the U.S. In reference to the decline in the equity risk premium,
14		as well as what is the appropriate equity risk premium to employ for corporate
15		valuation purposes, the McKinsey authors concluded the following:
16 17 18 19 20 21 22 23 24		We attribute this decline not to equities becoming less risky (the inflation-adjusted cost of equity has not changed) but to investors demanding higher returns in real terms on government bonds after the inflation shocks of the late 1970s and early 1980s. We believe that using an equity risk premium of 3.5 to 4 percent in the current environment better reflects the true long- term opportunity cost of equity capital and hence will yield more accurate valuations for companies. ²³
25 26	Q.	WHAT EQUITY COST RATES ARE INDICATED BY YOUR CAPM ANALYSIS?

²³ Marc H. Goedhart, et al, "The Real Cost of Equity," McKinsey on Finance, (Autumn 2002), p. 15.

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The results of my CAPM study for the proxy group are provided below:

A.

 $K = (R_{f}) + \beta * [E(R_{m}) - (R_{f})]$ K = 3.5% + 0.82 * 4.78%K = 7.4%

VI. EQUITY COST RATE SUMMARY

9 Q. PLEASE SUMMARIZE YOUR EQUITY COST RATE STUDY.

10A.The results for my DCF and CAPM analyses for the proxy group of gas11distribution companies indicate equity cost rates of 9.5% and 7.4%,12respectively.

13Q.GIVEN THESE RESULTS, WHAT IS YOUR ESTIMATED EQUITY14COST RATE FOR THE GROUP?

16 Given these results, I conclude that the appropriate equity cost rate for the Gas A. Proxy Group is in the 7.4%-9.5% range. However, due to the current volatile 17 18 market conditions which were discussed above, I am using the upper end of the range as the equity cost rate. Therefore, I am recommending an equity 19 cost rate of 9.25% for Peoples. This seems especially fair to the Company 20 given the Peoples' higher common equity ratio and therefore lower degree of 21 lower financial risk. In addition, due to the uncertain market conditions, I 22 23 reserve the right to update my study prior to hearings.

1Q.ISN'T YOUR EQUITY COST RATE RECOMMENDATION LOW BY2HISTORICAL STANDARDS?

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- A. Yes, it is and appropriately so. My rate of return is low by historical standards
 for two reasons. First, as discussed above, current capital costs are low by
 historical standards, with interest rates at a cyclical low not seen since the
 1960s. And second, as previously discussed, the equity or market risk
 premium has declined.
- 9Q.HOW DO YOU TEST THE REASONABLENESS OF YOUR COST OF10EQUITY AND OVERALL RATE OF RETURN11RECOMMENDATION?
- A. To test the reasonableness of my equity cost rate recommendation, I examine
 the relationship between the return on common equity and the market-to-book
 ratios for the companies in the Gas Proxy Group.

16Q.WHAT DO THE RETURNS ON COMMON EQUITY AND MARKET-17TO-BOOK RATIOS FOR THE PROXY GROUP INDICATE ABOUT18THE REASONABLENESS OF YOUR RECOMMENDATION?

A. Exhibit JRW-3 provides financial performance and market valuation statistics for companies in the proxy group. The mean current return on equity and market-to-book ratio for the group are 10.7% and 1.66, respectively. These results indicate that, on average, these companies are earning returns on equity above their equity cost rates. As such, this observation provides evidence that my recommended equity cost rate is reasonable and fully consistent with the

1		financial performance and market valuation of the proxy group of gas
2		distribution companies.
3		
4		VII. <u>CRITIQUE OF PEOPLES' RATE OF RETURN TESTIMONY</u>
5 6 7 8	Q.	PLEASE EVALUATE THE COMPANY'S RATE OF RETURN POSITION.
9 10	А.	The Company's proposed rate of return is inflated due to overstated debt and
11		equity cost rates. The debt cost rates were previously discussed. I will now
12		discuss Dr. Murry's equity cost rate analysis.
13		
14 15	Q.	PLEASE REVIEW DR. MURRY'S EQUITY COST RATE APPROACHES.
16 17	A.	Dr. Murry uses a proxy group of gas distribution companies as well as TECO
18		Energy and employs CAPM and DCF equity cost rate approaches.
19		
20 21 22	Q.	PLEASE SUMMARIZE DR. MURRY'S EQUITY COST RATE RESULTS.
23	А.	Dr. Murry's equity cost rate estimates for Peoples are summarized in Panel A of
24		Exhibit JRW-12. Based on these figures, he concludes that the appropriate
25		equity cost rate for the Company is 11.5%.
26 27 28		
29 30 31	Q.	PLEASE DISCUSS YOUR ISSUES WITH DR. MURRY'S RECOMMENDED EQUITY COST RATE.

1	А.	Dr. Murry's proposed return on common equity is too high primarily due to: (1)
2		an excessive adjustment to the dividend yield and an inflated growth rate in his
3		DCF approach; (2) his use of the higher end of his DCF results to compensate
4		for flotation costs, market pressure, and market value - book value adjustment;
5		and (3) overstated equity risk premium estimates, as well as the inclusion of a
6		size premium, in his CAPM approaches.
7 8		A. <u>DCF Approach</u>
9		
10	Q.	PLEASE SUMMARIZE DR. MURRY'S DCF ESTIMATES.
11	А.	On pages 23-42 of his testimony and in Exhibits DAM-13 - DAM-19, Dr.
12		Murry develops an equity cost rate by applying a DCF model to TECO Energy
13		and his group of comparable companies. In the traditional DCF approach, the
14		equity cost rate is the sum of the dividend yield and expected growth. For
15		TECO Energy and the comparable group, he performs two DCF analyses - a
16		52-week DCF using stock prices over the past year, and a Current DCF using
17		stock prices over the past two weeks. For each of these DCFs, he computes
18		equity cost rates using (1) projected DPS growth rates, (2) Value Line
19		projected EPS over the 2002-04 to the 20011-13 time period, and (3)
20		projected EPS growth rates estimates from Value Line (from 2006-07 to
21		20011-13) and from analysts as compiled by Yahoo!. Dr. Murry's DCF
22		results are provided in Panel B of Exhibit JRW-12. Based on these figures,

1Dr. Murry claims that the relevant DCF results for Peoples are in the range of210.04% to 11.02%.

Q. PLEASE EXPRESS YOUR CONCERNS WITH DR. MURRY'S DCF STUDY.

7 I have several major concerns with Dr. Murry's DCF analyses. These are: (1) A. 8 he has ignored results using projected DPS growth rates for both TECO Energy and the comparable gas company group; (2) he has totally ignored the 9 10 DCF results for TECO Energy and relied on highly selected results of his 11 comparable group of gas companies; (3) his selected DCF results rely on the upwardly biased EPS growth rates estimates from Value Line and from Wall 12 13 Street analysts as compiled by Yahoo!; and (4) he has erroneously relied on 14 the upper end of the DCF results to account for undocumented flotation costs 15 and market pressure.

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Q. PLEASE ADDRESS YOUR FIRST ISSUE.

A. Dr. Murry has ignored the DCF results for both TECO Energy and the comparable group using projected DCF growth rates. In the DCF model, the cash flows that investors receive are in the form of dividends. The average projected DPS growth for TECO Energy and the comparable gas group are in the 2.0% and 3.0% range, respectively. Ignoring the DCF results which use projected DPS growth rates leads to an upwardly biased estimate of a DCF equity cost rate.

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Q. YOU CLAIM THAT DR. MURRY HAS ALSO IGNORED THE VAST MAJORITY OF HIS DCF RESULTS. PLEASE EXPLAIN.

5 Dr. Murry's summary results are provided in Schedule DAM-23. On page 48 A. 6 of his testimony, Dr. Murry claims that the relevant DCF results are from 7 10.04% to 11.02%. However, these are the high-end of the range of DCF 8 figures for the comparison group using: (1) 2000-02 to 2009-11 EPS growth rates; and (2) analysts' projected EPS growth rates from Value Line and Wall 9 Street analysts as compiled by Yahoo!. This relevant range simply represents 10 11 the high end of the range using these two growth rate measures. As such, he 12 has totally ignored the DCF results for TECO Energy as well as the majority 13 of the DCF results for his comparable group of gas distribution companies. By ignoring these results, he is recommending a DCF equity cost rate using 14 the results for the company which is 200-300 basis points higher than that of his 15 comparable gas company group. 16

17

18 19

20 21 Q.

PLEASE REVIEW DR. MURRY'S EXCESSIVE RELIANCE THE PROJECTED EPS GROWTH RATE ESTIMATES OF WALL STREET ANALYSTS' AND VALUE LINE.

22 . A. It seems highly unlikely that investors today would rely excessively on the 23 forecasts of securities analysts and ignore historical growth in arriving at 24 expected growth. It is well known in the academic world that the EPS forecasts 25 of securities analysts are overly optimistic and biased upwards. In addition, as I 26 show below, *Value Line*'s EPS forecasts are excessive and unrealistic.

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Q. PLEASE REVIEW THE BIAS IN ANALYSTS' GROWTH RATE FORECASTS.

A. Analysts' growth rate forecasts are collected and published by Bloomberg,
 Zacks, First Call, I/B/E/S, and Reuters. These services retrieve and compile EPS
 forecasts from Wall Street analysts. These analysts come from both the sell side
 (Merrill Lynch, Paine Webber) and the buy side (Prudential Insurance, Fidelity).

9 The problem with using these forecasts to estimate a DCF growth rate is that the objectivity of Wall Street research has been challenged, and many 10 have argued that analysts' EPS forecasts are overly optimistic and biased 11 12 upwards. To evaluate the accuracy of analysts' EPS forecasts, I have 13 compared actual 3-5 year EPS growth rates with forecasted EPS growth rates on a quarterly basis over the past 20 years for all companies covered by the 14 I/B/E/S data base. In Panel A of Exhibit JRW-13, I show the average 15 analysts' forecasted 3-5 year EPS growth rate with the average actual 3-5 year 16 EPS growth rate. Because of the necessary 3-5 year follow-up period to 17 measure actual growth, the analysis in this graph only: (1) covers forecasted 18 19 and actual EPS growth rates through 1999 and (2) includes only companies that have 3-5 years of actual EPS data following the forecast period. 20

The following example shows how the results can be interpreted. For the 3-5-year period prior to the first quarter of 1999, analysts had projected an EPS growth rate of 15.13%, but companies only generated an average annual EPS growth rate over the 3-5 years of 9.37%. This projected EPS growth rate

1 figure represented the average projected growth rate for over 1,510 2 companies, with an average of 4.88 analysts' forecasts per company. For the 3 entire twenty-year period of the study, for each quarter there were on average 5.60 analysts' EPS projections for 1,281 companies. Overall, my findings 4 5 indicate that forecast errors for long-term estimates are predominantly 6 positive, which indicates an upward bias in growth rate estimates. The mean 7 and median forecast errors over the observation period are 143.06% and 8 75.08%, respectively. The forecast errors are negative for only eleven of the 9 eighty quarterly time periods: five consecutive quarters starting at the end of 10 1995 and six consecutive quarters starting in 2006. As shown in JRW-13, the 11 quarters with negative forecast errors were for the 3-5 year periods following earnings declines associated with the 1991 and 2001 economic recessions in 12 13 the U.S. overall. Thus, there is evidence of a persistent upward bias in long-14 term EPS growth forecasts.

15 The post-1999 period has seen the boom and then the bust in the stock 16 market, an economic recession, 9/11, and the Iraq war. Furthermore, and 17 highly significant in the context of this study, we have also had the New York 18 State investigation of Wall Street firms and the subsequent Global Securities 19 Settlement in which nine major brokerage firms paid a fine of \$1.5B for their 20 biased investment research.

To evaluate the impact of these events on analysts' forecasts, the average 3-5-year EPS growth rate projections for all companies provided in the I/B/E/S database on a quarterly basis from 1988 to 2006 are shown in

Panel B of Exhibit JRW-13. In this graph no comparison to actual EPS 1 growth rates is made, and hence, there is no follow-up period. Therefore, 3-5 2 year growth rate forecasts are shown until 2006, and since companies are not 3 4 lost due to a lack of follow-up EPS data, these results are for a larger sample of firms. Analysts' forecasts for EPS growth were higher for this larger 5 sample of firms, with a more pronounced run-up and then decline around the 6 7 stock market peak in 2000. The average projected growth rate hovered in the 14.5%-17.5% range until 1995 and then increased dramatically over the next 8 five years to 23.3% in the fourth quarter of the year 2000. Forecasted EPS 9 10 growth has since declined to the 15.0% range.

11 12

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Q. WHAT IMPACT HAVE RECENT REGULATORY DEVELOPMENTS HAD ON ANALYSTS' EPS GROWTH RATE FORECASTS?

Analysts' EPS growth rate forecasts have subsided somewhat since the stock 14 A. 15 market peak of 2000. In addition, the apparent conflict of interest within 16 investment firms with investment banking and analysts' operations was 17 addressed in the Global Analysts Research Settlements ("GARS"). GARS, as 18 agreed upon on April 23, 2003 between the SEC, NASD, NYSE and ten of the 19 largest U.S. investment firms, includes a number of regulations that were 20 introduced to prevent investment bankers from pressuring analysts to provide 21 favorable projections. Nonetheless, despite the new regulations, analysts' 22 EPS growth rate forecasts have not significantly changed and continue to be 23 overly-optimistic. Analysts' long-term EPS growth rate forecasts before and after the GARS, are about two times the level of historic GDP growth. 24

1		Furthermore, historic growth in GDP and corporate earnings has been in the
2		7% range.
3		Finally, these observations are supported by a Wall Street Journal
4		article entitled "Analysts Still Coming Up Rosy – Over-Optimism on Growth
5		Rates is Rampant – and the Estimates Help to Buoy the Market's Valuation."
6		The following quote provides insight into the continuing bias in analysts'
7		forecasts:
8 9 10 11 12		Hope springs eternal, says Mark Donovan, who manages Boston Partners Large Cap Value Fund. "You would have thought that, given what happened in the last three years, people would have given up the ghost. But in large measure they have not."
13 14 15 16 17 18		These overly optimistic growth estimates also show that, even with all the regulatory focus on too-bullish analysts allegedly influenced by their firms' investment- banking relationships, a lot of things haven't changed: Research remains rosy and many believe it always will. ²⁴
19		
20 21 22	Q.	IS THE BIAS IN ANALYSTS' GROWTH RATE FORECASTS GENERALLY KNOWN IN THE MARKETS?
23	А.	Yes. Page 2 of Exhibit JRW-13 provides a recent article published in the Wall
24		Street Journal that discusses the upward bias in analysts' EPS growth rate
25		forecasts.
26 27 28 29 30	Q.	ARE ANALYSTS' EPS GROWTH RATE FORECASTS ALSO UPWARDLY BIASED FOR NATURAL GAS DISTRIBUTION COMPANIES?

 ²⁴ Ken Brown, "Analysts Still Coming Up Rosy – Over-Optimism on Growth Rates is Rampant – and the Estimates Help to Buoy the Market's Valuation." *Wall Street Journal*, (January 27, 2003), p. C1.

1	А.	Yes. To evaluate whether analysts' EPS growth rate forecasts are upwardly
2		biased for natural gas distribution companies, I conducted a study similar to
3		the one described above using a group of gas companies. The results are
4		shown in Panel C of Exhibit JRW-13. The projected EPS growth rates have
5		declined from about six percent in the 1990s to about five percent in the
6		2000s. As shown, the achieved EPS growth rates have been volatile. Overall,
7		the upward bias in EPS growth rate projections is not as pronounced for gas
8		distribution companies it is for all companies. Over the entire period, the
9		average quarterly 3-5 year projected and actual EPS growth rates are 5.15%
10		and 4.53%, respectively. The results here are consistent with the results for
11		companies in general analysts' projected EPS growth rate forecasts are
12		upwardly-biased for utility companies.

Q. ARE VALUE LINE'S GROWTH RATE FORECASTS SIMILARILY UPWARDLY BIASED?

Value Line has a decidedly positive bias to its earnings growth rate 18 A. Yes. forecasts as well. To assess Value Line's earnings growth rate forecasts, I used 19 the Value Line Investment Analyzer. The results are summarized in Panel A of 20 Exhibit JRW-14. I initially filtered the database and found that Value Line has 21 3-5 year EPS growth rate forecasts for 2,453 firms. The average projected EPS 22 growth rate was 14.6%. This is high given that the average historical EPS 23 growth rate in the U.S. is about 7%. A major factor seems to be that Value Line 24 only predicts negative EPS growth for 47 companies. This is less than two 25

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1		percent of the companies covered by Value Line. Given the ups and downs of
2		corporate earnings, this is unreasonable.
3		To put this figure in perspective, I screened the Value Line companies to
4		see what percent of companies covered by Value Line had experienced negative
5		EPS growth rates over the past five years. Value Line reported a five-year
6		historic growth rate for 2,371 companies. The results are shown in Panel B of
7		Exhibit JRW-14 and indicate that the average 5-year historic growth rate was
8		12.9%, and Value Line reported negative historic growth for 476 firms which
9		represents 20.1% of these companies. It should be noted that the past five years
10		have been a period of rapidly rising corporate earnings growth as the economy
11		and businesses have rebounded from the recession of 2001.
12		These results indicate that Value Line's EPS forecasts are excessive and
13		unrealistic. It appears that the analysts at Value Line are similar to their Wall
14		Street brethren in that they are reluctant to forecast negative earnings growth.
15		
16 17 18	Q.	PLEASE SUMMARIZE YOUR ASSESSMENT OF DR. MURRY'S DCF GROWTH RATE.
19	А.	Dr. Murry's DCF equity cost rate is overstated because he has: (1) selectively
20		picked the high end of the range of his DCF equity cost rate estimates; and (2)
21		relied exclusively on the upwardly biased EPS growth rate forecasts of Wall
22		Street analysts and Value Line.
23		

24Q.ON PAGES 28-30 OF HIS TESTIMONY, DR. MURRY HAS ARGUED25THAT HE HAS FOCUSED ON THE HIGHER DCF RESULTS AS AN

ALTERNATIVE TO MAKING AN ADJUSTMENT FOR FLOTATION COSTS OR MARKET PRESSURE. PLEASE RESPOND.

A. Dr. Murry's argument for using the higher end DCF results to account for
flotation costs or market pressure is in error. There is no need for such an
adjustment. Usually it is argued that a flotation cost adjustment is necessary to
prevent the dilution of the existing shareholders. Such an adjustment is
commonly justified by reference to bonds and the manner in which issuance
costs are recovered by including the amortization of bond flotation costs in
annual financing costs. However, this is incorrect for several reasons:

(1) If an equity flotation cost adjustment is similar to a debt flotation cost 11 12 adjustment, the fact that the market-to-book ratios for gas distribution companies are nearly 2.0 actually suggests that there should be a flotation cost 13 reduction (and not increase) to the equity cost rate. This is because when (a) a 14 15 bond is issued at a price in excess of face or book value, and (b) the difference 16 between market price and the book value is greater than the flotation or 17 issuance costs, the cost of that debt lower than the coupon rate of the debt. 18 The amount by which market values of gas distribution companies are in excess of book values is much greater than flotation costs. Hence, if common 19 20 stock flotation costs were exactly like bond flotation costs, and one was making an explicit flotation cost adjustment to the cost of common equity, the 21 22 adjustment would be downward;

1 (2) It is commonly argued that a flotation cost adjustment is needed to prevent dilution of existing stockholders' investment. However, the reduction of the 2 book value of stockholder investment associated with flotation costs can occur 3 4 only when a company's stock is selling at a market price at/or below its book 5 value. As noted above, gas distribution companies are selling at market prices well in excess of book value. Hence, when new shares are sold, existing 6 7 shareholders realize an increase in the book value per share of their 8 investment, not a decrease;

9

10 (3) Flotation costs consist primarily of the underwriting spread or fee and not out-of-pocket expenses. On a per share basis, the underwriting spread is the 11 difference between the price the investment banker receives from investors 12 13 and the price the investment banker pays to the company. Hence, these are not expenses that must be recovered through the regulatory process. 14 Furthermore, the underwriting spread is known to the investors who are 15 buying the new issue of stock, who are well aware of the difference between 16 the price they are paying to buy the stock and the price that the Company is 17 receiving. The offering price which they pay is what matters when investors 18 decide to buy a stock based on its expected return and risk prospects. 19 20 Therefore, the company is not entitled to an adjustment to the allowed return to account for those costs; and 21

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(4) Flotation costs, in the form of the underwriting spread, are a form of a

1 transaction cost in the market. They represent the difference between the 2 price paid by investors and the amount received by the issuing company. Whereas Dr. Murry believes that the Company should be compensated for 3 these transactions costs by using the high-end DCF results, neither he or I 4 5 have accounted for other market transaction costs in determining a cost of 6 equity for the Company. Most notably, brokerage fees that investors pay 7 when they buy shares in the open market are another market transaction cost. 8 Brokerage fees increase the effective stock price paid by investors to buy 9 shares. If Dr. Murry and I had included these brokerage fees or transaction 10 costs in our DCF analyses, the higher effective stock prices paid for stocks 11 would lead to lower dividend yields and equity cost rates. To be fair then, if 12 Dr. Murry is to make an upward adjustment for transaction costs in the form 13 of using the high-end DCF results, he also should have made a downward adjustment for transaction costs in the form of brokerage fees. 14 15

B. CAPM Analysis

18 **Q.**

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PLEASE DISCUSS DR. MURRY'S CAPM.

A. On pages 33-39, in Schedules DAM-24 and DAM-25, Dr. Murry applies the CAPM to TECO Energy and the comparison group of gas companies. The first CAPM, which he calls the size-adjusted CAPM, is a traditional CAPM with an incremental 0.92%-1.65% adjustment to account for the relative size of TECO Energy and the comparable gas companies. The second CAPM,

1		which Dr. Murry calls a historical CAPM, is based strictly on historical stock
2		and bond returns. Dr. Murry's historical CAPM is very untraditional in three
3		ways: (1) the market total return is the average of the historical returns for
4		large and small stocks as reported by Ibbotson Associates, (2) the historic
5		bond return of 6.20% is for long-term corporate bonds, and (3) the risk-free
6		rate Dr. Murry uses is the historic Aaa corporate bond return. The results of
7		Dr. Murry's CAPM analyses are summarized in Panel C of Exhibit JRW-12.
8		
9 10 11	Q.	PLEASE SUMMARIZE YOUR ASSESSMENT OF DR. MURRY'S CAPM ANALYSES.
11	Α.	There are two primary flaws with Dr. Murry's CAPM analyses: (1) his
13		explicit size adjustment of 0.92% for TECO Energy and 1.65% for the
14		comparison gas group in his size-adjusted CAPM and an implicit size
15		premium in his historical CAPM; and (2) most significantly, his equity risk
16		premium of 7.10% in his size-adjusted CAPM and his risk premium of 8.50%
17		in his historical CAPM.
18		
19	Q.	PLEASE DISCUSS DR. MURRY'S EXPLICIT AND IMPLICIT SIZE
20		ADJUSTMENTS.
21	А.	As noted above, Dr. Murry uses explicit size adjustment of 0.92% for TECO
22		Energy and 1.65% for the comparison gas group in his size-adjusted CAPM
23		and uses an implicit size premium in his historical CAPM. The implicit size
24		premium in his historical CAPM results from the fact that his market total

return of 14.70% is the average of the arithmetic mean stock returns for large
 stocks and for small stocks from Ibbotson Associates. Dr. Murry supports the
 need for a size premium by citing the work of Ibbotson Associates.

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There are several flaws in this analysis. First, as discussed later in my testimony, there are a number of errors in using historical market returns to compute risk premiums. Second, the Ibbotson study used for the explicit size premium is based on the stock returns for companies in the 10th decile. However, a review of the Ibbotson document indicates that these companies have betas that are much larger than the betas of gas distribution companies. Hence, these size premiums are not associated with the gas distribution industry.

Finally, and most importantly, any equity cost rate adjustment based 12 on the relative size of a public utility is inappropriate. Professor Annie Wong 13 has tested for a size premium in utilities and concluded that, unlike industrial 14 stocks, utility stocks do not exhibit a significant size premium.²⁵ As explained 15 by Professor Wong, there are several reasons why such a size premium would 16 not be attributable to utilities. Utilities are regulated closely by state and 17 federal agencies and commissions and hence their financial performance is 18 monitored on an on-going basis by both the state and federal governments. In 19 20 addition, public utilities must gain approval from government entities for 21 common financial transactions such as the sale of securities. Furthermore,

²⁵ Annie Wong, "Utility Stocks and the Size Effect: An Empirical Analysis", *Journal of the Midwest Finance Association*, 1993, PP. 95-101.

unlike their industrial counterparts, accounting standards and reporting are
fairly standardized for public utilities. Finally, a utility's earnings are
predetermined to a certain degree through the ratemaking process in which
performance is reviewed by state commissions and other interested parties.
Overall, in terms of regulation, government oversight, performance review,
accounting standards, and information disclose, utilities are much different
than industrials which could account for the lack of a size premium.

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Q. PLEASE REVIEW THE ERRORS IN DR. MURRY'S EQUITY OR RISK PREMIUM IN HIS TWO CAPM APPROACHES.

The primary problem with Dr. Murry's two CAPM analyses is the size of the 12 A. 13 market or equity risk premium. Dr. Murry uses a risk premium of 7.10% in 14 his size-adjusted CAPM. This is the arithmetic average risk premium of the 1926-2007 results from the Ibbotson study. He uses a risk premium of 8.50% 15 16 in his historical CAPM which is the difference between his historic market 17 return of 14.70% (the average of the arithmetic mean stock returns for large 18 stocks of 12.3% and for small stocks of 17.1%) and 6.20% which is the 19 historic long-term corporate bond return. Both of these risk premiums are 20 based solely on the difference in the arithmetic mean stock and bond returns 21 over the 1926-2007 period.

22

Q. PLEASE ADDRESS THE ISSUES INVOLVED IN USING HISTORICAL STOCK AND BOND RETURNS TO COMPUTE A FORWARD LOOKING OR EX ANTE RISK PREMIUM.

1	А.	Using the historical relationship between stock and bond returns to measure					
2		an ex ante equity risk premium is erroneous and especially in this case,					
3		overstates the true market equity risk premium. The equity risk premium is					
4		based on expectations of the future and when past market conditions vary					
5		significantly from the present, historic data does not provide a realistic or					
6		accurate barometer of expectations of the future. At the present time, using					
7		historical returns to measure the ex ante equity risk premium ignores current					
8		market conditions and masks the dramatic change in the risk and return					
9		relationship between stocks and bonds. This change suggests that the equity					
10		risk premium has declined.					
11							
12 13	Q.	PLEASE DISCUSS THE ERRORS IN USING HISTORIC STOCK AND BOND RETURNS TO ESTIMATE AN EOUITY RISK PREMIUM.					
13 14	-	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM.					
13 14 15	Q. A.	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM. There are a number of flaws in using historic returns over long time periods to					
13 14	-	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM.					
13 14 15	-	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM. There are a number of flaws in using historic returns over long time periods to					
13 14 15 16	-	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM. There are a number of flaws in using historic returns over long time periods to estimate expected equity risk premiums. These issues include:					
13 14 15 16 17	-	 BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM. There are a number of flaws in using historic returns over long time periods to estimate expected equity risk premiums. These issues include: (A) Biased historical bond returns; 					
13 14 15 16 17 18	-	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM.There are a number of flaws in using historic returns over long time periods toestimate expected equity risk premiums. These issues include:(A)Biased historical bond returns;(B)The arithmetic versus the geometric mean return;					
13 14 15 16 17 18 19	-	BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM.There are a number of flaws in using historic returns over long time periods toestimate expected equity risk premiums. These issues include:(A)Biased historical bond returns;(B)The arithmetic versus the geometric mean return;(C)The large error in measuring the equity risk premium using historical					
13 14 15 16 17 18 19 20	-	 BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM. There are a number of flaws in using historic returns over long time periods to estimate expected equity risk premiums. These issues include: (A) Biased historical bond returns; (B) The arithmetic versus the geometric mean return; (C) The large error in measuring the equity risk premium using historical historic					
13 14 15 16 17 18 19 20 21	-	 BOND RETURNS TO ESTIMATE AN EQUITY RISK PREMIUM. There are a number of flaws in using historic returns over long time periods to estimate expected equity risk premiums. These issues include: (A) Biased historical bond returns; (B) The arithmetic versus the geometric mean return; (C) The large error in measuring the equity risk premium using historical historical stock returns and transactions costs; 					

1		(H) Changes in risk and return in the markets.
2		These issues will be addressed in order.
3		
4		Biased Historical Bond Returns
5		
6	Q.	HOW ARE HISTORICAL BOND RETURNS BIASED?
7	A.	An essential assumption of these studies is that over long periods of time
8		investors' expectations are realized. However, the experienced returns of
9		bondholders in the past violate this critical assumption. Historic bond returns are
10		biased downward as a measure of expectancy because of capital losses suffered
11		by bondholders in the past. As such, risk premiums derived from this data are
12		biased upwards.
13		
14		The Arithmetic versus the Geometric Mean Return
15		
16 17 18 19	Q.	PLEASE DISCUSS THE ISSUE RELATING TO THE USE OF THE ARITHMETIC VERSUS THE GEOMETRIC MEAN RETURNS IN THE IBBOTSON METHODOLOGY.
20	А.	The measure of investment return has a significant effect on the interpretation
21		of the risk premium results. When analyzing a single security price series
22		over time (i.e., a time series), the best measure of investment performance is
23		the geometric mean return. Using the arithmetic mean overstates the return
24		experienced by investors. In a study entitled "Risk and Return on Equity: The
25		Use and Misuse of Historical Estimates," Carleton and Lakonishok make the

1 following observation: "The geometric mean measures the changes in wealth 2 over more than one period on a buy and hold (with dividends invested) 3 strategy."²⁶ Since Dr. Murry's study covers more than one period (and he 4 assumes that dividends are reinvested), he should be employing the geometric 5 mean and not the arithmetic mean.

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Q.

PLEASE PROVIDE AN EXAMPLE DEMONSTRATING THE PROBLEM WITH USING THE ARITHMETIC MEAN RETURN.

10 A. To demonstrate the upward bias of the arithmetic mean, consider the 11 following example. Assume that you have a stock (that pays no dividend) that 12 is selling for \$100 today, increases to \$200 in one year, and then falls back to 13 \$100 in two years. The table below shows the prices and returns.

Time Period	Stock Price	Annual Return	
0	\$100		
1	\$200	100%	
2	\$100	-50%	

14 15	The arithmetic mean return is simply $(100\% + (-50\%))/2 = 25\%$ per year. The
16	geometric mean return is $((2 * .50)^{(1/2)}) - 1 = 0\%$ per year. Therefore, the
17	arithmetic mean return suggests that your stock has appreciated at an annual
18	rate of 25%, while the geometric mean return indicates an annual return of
19	0%. Since after two years, your stock is still only worth \$100, the geometric
20	mean return is the appropriate return measure. For this reason, when stock
21	returns and earnings growth rates are reported in the financial press, they are

²⁶ Willard T. Carleton and Josef Lakonishok, "Risk and Return on Equity: The Use and Misuse of Historical Estimates," *Financial Analysts Journal*, (January-February, 1985), pp. 38-47.

1		generally reported using the geometric mean. This is because of the upward
2		bias of the arithmetic mean. As further evidence of the appropriate mean
3		return measure, the U.S. Securities and Exchange Commission requires equity
4		mutual funds to report historic return performance using geometric mean and
5		not arithmetic mean returns. ²⁷ Therefore, Dr. Murry's arithmetic mean return
6		measures are upwardly biased and should be disregarded.
7		
8 9 10		The Large Error in Measuring Equity Risk Premiums with Historic Data
11 12 13	Q.	PLEASE DISCUSS THE LARGE ERROR IN MEASURING THE EQUITY RISK PREMIUM USING HISTORICAL STOCK AND BOND RETURNS.
14 15	A.	Measuring the equity risk premium using historical stock and bond return is
16		subject to a very large amount of forecasting error. For example, the long-term
17		equity risk premium of 6.5% has a standard deviation of 20.6%. This may be
18		interpreted in the following way with respect to the historical distribution of the
19		long-term equity risk premium using a standard normal distribution and a 95%,
20		+/- two standard deviation confidence interval: We can say, with a 95% degree
21		of confidence, that the true equity risk premium is between -34.7% and +47.7%.
22		As such, the historical equity risk premium is measured with a large degree of
23		error.
24 25 26		Biased Historic Stock Returns and Transactions Costs

²⁷ U.S. Securities and Exchange Commission, Form N-1A.

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Q.

YOU NOTE THAT HISTORIC STOCK RETURNS ARE BIASED USING THE IBBOTSON METHODOLOGY. PLEASE ELABORATE.

5 Returns developed using Ibbotson's methodology are computed on stock indexes A. 6 and therefore (1) cannot be reflective of expectations because these returns are unattainable to investors and (2) produce biased results. This methodology 7 8 assumes: (a) monthly portfolio rebalancing and (b) reinvestment of interest and dividends. Monthly portfolio rebalancing presumes that investors rebalance 9 10 their portfolios at the end of each month in order to have an equal dollar amount invested in each security at the beginning of each month. The assumption would 11 12 obviously generate extremely high transaction costs and thereby render these 13 returns unattainable to investors. In addition an academic study demonstrates 14 that the monthly portfolio rebalancing assumption produces biased estimates of stock returns.²⁸ 15

16 Transaction costs themselves provide another bias in historic versus expected returns. The observed stock returns of the past were not the realized 17 returns of investors due to the much higher transaction costs of previous 18 19 decades. These higher transaction costs are reflected through the higher 20 commissions on stock trades and the lack of low cost mutual funds like index 21 funds. Jeremy Siegel estimates that the transactions costs associated with 22 replicating a market portfolio with reinvested dividends would subtract 100-23 200 basis points from the stock holder returns. In other words, the actual

²⁸ See Richard Roll, "On Computing Mean Returns and the Small Firm Premium," Journal of Financial Economics (1983), pp. 371-86.

- realized equity returns were probably 100-200 basis points below those
 calculated from historic data.²⁹
 - Company Survivorship Bias

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Q. HOW DOES COMPANY SURVIVORSHIP BIAS AFFECT DR. MURRY'S HISTORIC EQUITY RISK PREMIUM?

- Using historic data to estimate an equity risk premium suffers from company 10 A. Company survivorship bias results when using returns 11 survivorship bias. from indexes like the S&P 500. The S&P 500 includes only companies that 12 have survived. The fact that returns of firms that did not perform so well were 13 14 dropped from these indexes is not reflected. Therefore, these stock returns are upwardly biased because they only reflect the returns from more successful 15 16 companies.
 - The "Peso Problem" U.S. Stock Market Survivorship Bias

20Q.WHAT IS THE "PESO PROBLEM," AND HOW DOES IT RELATE21TO SURVIVORSHIP BIAS IN U. S. STOCK MARKET RETURNS?

A. Dr. Murry's use of historic return data also suffers from the so-called "Peso Problem," which is also known as U.S. stock market survivorship bias. The "Peso Problem" issue was first highlighted by the Nobel laureate, Milton

²⁹Jeremy J. Siegel, "Perspectives on the Equity Risk Premium," *Financial Analysts Journal* (November/December 2005), p. 65.

Friedman, and gets its name from conditions related to the Mexican peso 1 2 market in the early 1970s. This issue involves the fact that past stock market returns were higher than were expected at the time because despite war, 3 depression, and other social, political, and economic events, the U.S. economy 4 5 survived and did not suffer hyperinflation, invasion, and/or the calamities of 6 other countries. As such, highly improbable events, which may or may not occur in the future, are factored into stock prices, leading to seemingly low 7 8 valuations. Higher than expected stock returns are then earned when these events do not subsequently occur. Therefore, the "Peso Problem" indicates 9 that historic stock returns are overstated as measures of expected returns 10 because the U.S. markets have not experienced the disruptions of other major 11 markets around the world. 12

Market Conditions Today are Significantly Different than in the Past

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Q. FROM AN EQUITY RISK PREMIUM PERSPECTIVE, PLEASE DISCUSS HOW MARKET CONDITIONS ARE DIFFERENT TODAY.

A. The equity risk premium is based on expectations of the future. When past market conditions vary significantly from the present, historic data does not provide a realistic or accurate barometer of expectations of the future. As noted previously, stock valuations (as measured by P/E) are relatively high and interest rates are relatively low, on a historic basis. Therefore, given the high stock prices and low interest rates, expected returns are likely to be lower on a going forward basis.

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2		Changes in Risk and Return in the Markets
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4 5 6 7	Q.	PLEASE DISCUSS THE NOTION THAT HISTORIC EQUITY RISK PREMIUM STUDIES DO NOT REFLECT THE CHANGE IN RISK AND RETURN IN TODAY'S FINANCIAL MARKETS.
8	А.	The historic equity risk premium methodology is unrealistic in that it makes the
9		explicit assumption that risk premiums do not change over time based on market
10		conditions such as inflation, interest rates, and expected economic growth.
11		Furthermore, using historic returns to measure the equity risk premium masks
12		the dramatic change in the risk and return relationship between stocks and
13		bonds. The nature of the change, as I will discuss below, is that bonds have
14		increased in risk relative to stocks. This change suggests that the equity risk
15		premium has declined in recent years.
16		Page 1 of Exhibit JRW-15 provides the yields on long-term U.S.
17		Treasury bonds from 1926 to 2007. One very obvious observation from this
18		graph is that interest rates increase dramatically from the mid-1960s until the
19		early 1980s and have since returned to their 1960 levels. The annual market
20		risk premiums for the 1926 to 2007 period are provided on page 2 of Exhibit
21		JRW-15. The annual market risk premium is defined as the return on
22		common stock minus the return on long-term U.S. Treasury Bonds. There is
23		considerable variability in this series and a clear decline in recent decades.
24		The high was 54% in 1933, and the low was -38% in 1931. Evidence of a
25		change in the relative riskiness of bonds and stocks is provided on page 3 of

1 Exhibit JRW-15, which plots the standard deviation of monthly stock and bond returns since 1930. The plot shows that, whereas stock returns were 2 much more volatile than bond returns from the 1930s to the 1970s, bond 3 returns became more variable than stock returns during the 1980s. In recent 4 5 years stocks and bonds have become much more similar in terms of volatility, 6 but stocks are still a little more volatile. The decrease in the volatility of stocks relative to bonds over time has been attributed to several stock related 7 factors: (1) the impact of technology on productivity and the new economy; 8 (2) the role of information (see former Federal Reserve Chairman Greenspan's 9 comments on pages 8-9 in this testimony) on the economy and markets; (3) 10 better cost and risk management by businesses; (4) several bond related 11 factors; (5) deregulation of the financial system; (6) inflation fears and interest 12 rates: and (7) the increase in the use of debt financing. Further evidence of the 13 greater relative riskiness of bonds is shown on page 4 of Exhibit JRW-15, 14 which plots real interest rates (the nominal interest rate minus inflation) from 15 1926 to 2007. Real rates have been well above historic norms during the past 16 10-15 years. These high real interest rates reflect the fact that investors view 17 bonds as riskier investments. 18

19 The net effect of the change in risk and return has been a significant 20 decrease in the return premium that stock investors require over bond yields. In 21 short, the equity or market risk premium has declined in recent years. This 22 decline has been discovered in studies by leading academic scholars and 23 investment firms, and has been acknowledged by government regulators. As

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1		such, using a historic equity risk premium analysis is simply outdated and not
2		reflective of current investor expectations and investment fundamentals.
3		
4 5 6 7	Q.	DO YOU HAVE ANY OTHER THOUGHTS ON THE USE OF HISTORICAL RETURN DATA TO ESTIMATE AN EQUITY RISK PREMIUM?
8	А.	Yes. Jay Ritter, a Professor of Finance at the University of Florida, identified
9		the use of historical stock and bond return data to estimate a forward-looking
10		equity risk premium as one of the "Biggest Mistakes" taught by the finance
11		profession. ³⁰ His argument is based on the theory behind the equity risk
12		premium, the excessive results produced by historical returns, and the
13		previously-discussed errors such as survivorship bias in historical data.
14		
15 16	Q.	PLEASE PROVIDE A SUMMARY ASSESSMENT OF DR. MURRY'S HISTORICAL EQUITY RISK PREMIUMS.
17 18	А.	Dr. Murry's equity risk premiums of 7.1% and 8.5% are derived from a
19		historical stock and bond returns is not reflective of market expectations. As
20		noted above, equity risk premiums estimated from historical returns are
21		subject to a myriad of empirical problems that prevent them from being
22		measures of market expectations. Perhaps reflective of these empirical issues,
23		Dr. Murry's equity risk premiums are well in excess of the equity risk
24		premium estimates discovered in recent studies by leading finance scholars.
25		They are also especially out of touch with the real world of finance. Investment

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³⁰ Jay Ritter, "The Biggest Mistakes We Teach," *Journal of Financial Research*, (Summer 2002).

1 banks, consulting firms, and CFOs use the equity risk premium concept every 2 day in making financing, investment, and valuation decisions. On this issue, the 3 opinions of CFOs are especially relevant. CFOs deal with capital markets on 4 an ongoing basis since they must continually assess and evaluate capital costs 5 for their companies. Furthermore, as is the case with any student of finance, they are well aware of the historical equity risk premium results as published 6 7 by Morningstar/Ibbotson Associates. Exhibit JRW-16 shows the equity risk premium results from the Duke University - CFO Magazine survey on a 8 guarterly basis from 2000 to 2008. The CFOs in the survey indicate that the 9 10 appropriate equity risk premium at the present time is in the 4.0% range and certainly not in the 7.1%-8.5% range 11

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Q. DOES THIS CONCLUDE YOUR TESTIMONY?

14 A. Yes.

APPENDIX 1

QUALIFICTIONS OF DR. J. RANDALL WOOLRIDGE

Appendix A Educational Background, Research, and Related Business Experience J. Randall Woolridge

J. Randall Woolridge is a Professor of Finance and the Goldman, Sachs & Co. and Frank P. Smeal Endowed Faculty Fellow in Business Administration in the College of Business Administration of the Pennsylvania State University in University Park, PA. In addition, Professor Woolridge is Director of the Smeal College Trading Room and President and CEO of the Nittany Lion Fund, LLC.

Professor Woolridge received a Bachelor of Arts degree in Economics from the University of North Carolina, a Master of Business Administration degree from the Pennsylvania State University, and a Doctor of Philosophy degree in Business Administration (major area-finance, minor area-statistics) from the University of Iowa. At Iowa he received a Graduate Fellowship and was awarded membership in Beta Gamma Sigma, a national business honorary society. He has taught Finance courses at the University of Iowa, Cornell College, and the University of Pittsburgh, as well as the Pennsylvania State University. These courses include corporation finance, commercial and investment banking, and investments at the undergraduate, graduate, and executive MBA levels.

Professor Woolridge's research has centered on the theoretical and empirical foundations of corporation finance and financial markets and institutions. He has published over 35 articles in the best academic and professional journals in the field, including the Journal of Finance, the Journal of Financial Economics, and the Harvard Business Review. His research has been cited extensively in the business press. His work has been featured in the New York Times, Forbes, Fortune, The Economist, Financial World, Barron's, Wall Street Journal, Business Week, Washington Post, Investors' Business Daily, Worth Magazine, USA Today, and other publications. In addition, Dr. Woolridge has appeared as a guest to discuss the implications of his research on CNN's Money Line, CNBC's Morning Call and Business Today, and Bloomberg Televisions' Morning Call.

Professor Woolridge's popular stock valuation book, *The StreetSmart Guide to Valuing a Stock* (McGraw-Hill, 2003), was released in its second edition. He has also co-authored *Spinoffs and Equity Carve-Outs: Achieving Faster Growth and Better Performance* (Financial Executives Research Foundation, 1999) as well as a new textbook entitled *Applied Principles of Finance* (Kendall Hunt, 2006). Dr. Woolridge is a founder and a managing director of <u>www.valuepro.net</u> - a stock valuation website.

Professor Woolridge has also consulted with and prepared research reports for major corporations, financial institutions, and investment banking firms, and government agencies. In addition, he has directed and participated in over 500 university- and company- sponsored professional development programs for executives in 25 countries in North and South America, Europe, Asia, and Africa.

Dr. Woolridge has prepared testimony and/or provided consultation services in the following cases:

Pennsylvania: Dr. Woolridge has prepared testimony on behalf of the Pennsylvania Office of Consumer Advocate in the following cases before the Pennsylvania Public Utility Commission; Bell Telephone Company (R-811819), Peoples Natural Gas Company (R-832315), Pennsylvania Power Company (R-832409), Western Pennsylvania Water Company (R-832381), Pennsylvania Power Company (R-842740), Pennsylvania Gas and Water Company (R-850178), Metropolitan Edison Company (R-860384), Pennsylvania Electric Company (R-860413), North Penn Gas Company (R-860535), Philadelphia Electric Company (R-870629), Western Pennsylvania Water Company (R-870825), York Water Company (R-870749), Pennsylvania-American Water Company (R-880916), Equitable Gas Company (R-880971), the Bloomsburg Water Co. (R-891494), Columbia Gas of Pennsylvania, Inc. (R-891468), Pennsylvania-American Water Company (R-90562), Breezewood Telephone Company (R-901666), York Water Company (R-901813), Columbia Gas of Pennsylvania, Inc. (R-901873), National Fuel Gas Corporation (R-911912), Pennsylvania-American Water Company (R-911909), Borough of Media Water Fund (R-912150), UGI Utilities, Inc. - Electric Utility Division (R-922195), Dauphin Consolidated Water Supply Company - General Waterworks of Pennsylvania, Inc, (R-932604), National Fuel Gas Corporation (R-932548), Commonwealth Telephone Company (I-

Appendix A Educational Background, Research, and Related Business Experience J. Randall Woolridge

920020), Conestoga Telephone and Telegraph Company (I-920015), Peoples Natural Gas Company (R-932866), Blue Mountain Consolidated Water Company (R-932873), National Fuel Gas Corporation (R-942991), UGI - Gas Division (R-953297), UGI - Electric Division (R-953534), Pennsylvania-American Water Company (R-973944), Pennsylvania-American Water Company (R-994638), Philadelphia Suburban Water Company (R-994868;R-994877;R-994878; R-9948790), Philadelphia Suburban Water Company (R-994868), Wellsboro Electric Company (R-00016356), Philadelphia Suburban Water Company (R-00016750), National Fuel Gas Corporation (R-00038168), Pennsylvania-American Water Company (R-00038304), York Water Company (R-00049165), Valley Energy Company (R-00049345), Wellsboro Electric Company (R-00049313), National Fuel Gas Corporation (R-00049656), T.W. Phillips Gas and Oil Co. (R-00051178), PG Energy (R-00061365), City of Dubois Water Company (Docket No. R-00050671), R-00049165), York Water Company (R-00061322), Emporium Water Company (R-00061297), Pennsylvania-American Water Company (R-00072229),

New Jersey: Dr. Woolridge prepared testimony for the New Jersey Department of the Public Advocate, Division of Rate Counsel: New Jersey-American Water Company (R-91081399J), New Jersey-American Water Company (R-92090908J), and Environmental Disposal Corp. (R-94070319).

Alaska: Dr. Woolridge prepared testimony for Attorney General's Office of Alaska: Golden Heart Utilities, Inc. and College Utilities Corp. (Water Public Utility Service TA-29-118 and Sewer Public Utility Service TA-82-97), Anchorage Water and Wastewater Utility (TA-106-122).

Arizona: Dr. Woolridge prepared testimony for Utility Division staff of the Arizona Corporation Commission, Arizona Public Service Company (Docket No. E-01345A-06-0009).

Hawaii: Dr. Woolridge prepared testimony for the Hawaii Office of the Consumer Advocate: East Honolulu Community Services, Inc. (Docket No. 7718).

Delaware: Dr. Woolridge prepared testimony for the Delaware Division of Public Advocate: Artesian Water Company (R-00-649). Dr. Woolridge prepared testimony for the staff of the Public Service Commission: Artesian Water Company (R-06-158).

Ohio: Dr. Woolridge prepared testimony for the Ohio Office of Consumers' Council: SBC Ohio (Case No. 02-1280-TP-UNC R-00-649), and Cincinnati Gas & Electric Company (Case No. 05-0059-EL-AIR).

Texas: Dr. Woolridge prepared testimony for the Atmos Cities Steering Committee: Mid-Texas Division of Atmos Energy Corp. (Docket No. 9670).

New York: Dr. Woolridge prepared testimony for the County of Nassau in New York State: Long Island Lighting Company (PSC Case No. 942354).

Florida: Dr. Woolridge prepared testimony for the Office of Public Counsel in Florida: Florida Power & Light Co. (Docket No. 050045-EL).

Indiana: Dr. Woolridge prepared testimony for the Indiana Office of Utility Consumer Counsel (OUCC) in the following cases: Southern Indiana Gas and Electric Company (IURC Cause No. 43111 and IURC Cause No. 43112).

Oklahoma: Dr. Woolridge prepared testimony for the Oklahoma Industrial Energy Companies (OIEC) in the following cases: Public Service Company of Oklahoma (Cause No. PUD 200600285), Oklahoma Gas & Electric Company (Cause No. PUD 200700012

Appendix A Educational Background, Research, and Related Business Experience J. Randall Woolridge

Connecticut: Dr. Woolridge prepared testimony for the Office of Consumer Counsel in Connecticut: United Illuminating (Docket No. 96-03-29), Yankee Gas Company (Docket No. 04-06-01), Southern Connecticut Gas Company (Docket No. 03-03-17), the United Illuminating Company (Docket No. 05-06-04), Connecticut Light and Power Company (Docket No. 05-07-18), Birmingham Utilities, Inc. (Docket No. 06-05-10), Connecticut Water Company (Docket No. 06-07-08), Connecticut Natural Gas Corp. (Docket No. 06-03-04), Aquarion Water Company (Docket No. 07-05-09), Yankee Gas Company (Docket No. 06-12-02), and Connecticut Light and Power Company (Docket No. 07-07-01).

California: Dr. Woolridge prepared testimony for the Office of Ratepayer Advocate in California: San Gabriel Valley Water Company (Docket No. 05-08-021), Pacific Gas & Electric (Docket No. 07-05-008), San Diego Gas & Electric (Docket No. 07-05-007), and Southern California Edison (Docket No. 07-05-003).

South Carolina: Dr. Woolridge prepared testimony for the Office of Regulatory Staff in South Carolina: South Carolina Electric and Gas Company (Docket No. 2005-113-G), Carolina Water Service Co. (Docket No. 2006-87-WS), Tega Cay Water Company (Docket No. 2006-97-WS), United Utilities Companies, Inc. (Docket No. 2006-107-WS).

Missouri: Dr. Woolridge prepared testimony for the Department of Energy in Missouri: Kansas City Power & Light Company (CASE NO. ER-2006-0314). Dr. Woolridge prepared testimony for the Office of Attorney General of Missouri: Union Electric Company (CASE NO. ER-2007-0002).

Kentucky: Dr. Woolridge prepared testimony for the Office of Attorney General in Kentucky: Kentucky-American Water Company (Case No. 2004-00103), Union Heat, Light, and Power Company (Case No. 2004-00042), Kentucky Power Company (Case No. 2005-00341), Union Heat, Light, and Power Company (Case No. 2006-00172), Atmos Energy Corp. (Case No. 2006-00464), Columbia Gas Company (Case No. 2007-00088), Delta Natural Gas Company (Case No. 2007-00089), Kentucky-American Water Company (Case No. 2007-00143).

Washington, D.C.: Dr. Woolridge prepared testimony for the Office of the People's Counsel in the District of Columbia: Potomac Electric Power Company (Formal Case No. 939).

Washington: Dr. Woolridge consulted with trial staff of the Washington Utilities and Transportation Commission on the following cases: Puget Energy Corp. (Docket Nos. UE-011570 and UG-011571); and Avista Corporation (Docket No. UE-011514).

Kansas: Dr. Woolridge prepared testimony on behalf of the Kansas Citizens' Utility Ratepayer Board in the following cases: Western Resources Inc. (Docket No. 01-WSRE-949-GIE), UtiliCorp (Docket No. 02-UTCG701-CIG), and Westar Energy, Inc. (Docket No. 05-WSEE-981-RTS).

FERC: Dr. Woolridge has prepared testimony on behalf of the Pennsylvania Office of Consumer Advocate in the following cases before the Federal Energy Regulatory Commission: National Fuel Gas Supply Corporation (RP-92-73-000) and Columbia Gulf Transmission Company (RP97-52-000).

Vermont: Dr. Woolridge prepared testimony for the Department of Public Service in the Central Vermont Public Service (Docket No. 6988) and Vermont Gas Systems, Inc. (Docket No. 7160).

Peoples Gas System Cost of Capital

Weighted Average Cost of Capital - Regulatory Capital Structure

Capital Source	Capital	Capitalization Ratio	Cost Rate	Weighted Cost Rate
COMMON EQUITY	273,561,565	48.54%	9.25%	4.49%
LONG TERM DEBT	222,773,987	39.53%	7.20%	2.85%
SHORT TERM DEBT	3,456,397	0.61%	1.76%	0.01%
CUSTOMER DEPOSITS - RES	9,338,641	1.66%	6.00%	0.10%
CUSTOMER DEPOSITS - COMM	26,309,935	4.67%	7.00%	0.33%
INACTIVE DEPOSITS	480,368	0.09%	0.00%	0.00%
DEFERRED TAXES	27,670,682	4.91%	0.00%	0.00%
TAX CREDIT	7,862	0.00%	0.00%	0.00%
	563,599,437	100.00%		7.77%

Weighted Average Cost of Capital - Conventional Capital Structure

Capital Source	Capital	Capitalization Ratio	Cost Rate	Weighted Cost Rate
Common Equity	273,561,565	54.74%	9.25%	5.06%
Long-Term Debt	222,773,987	44.57%	7.20%	3.21%
Short-Term Debt	3,456,397	0.69%	1.76%	0.01%
Total \$	499,791,950	100.00%	L	8.28%

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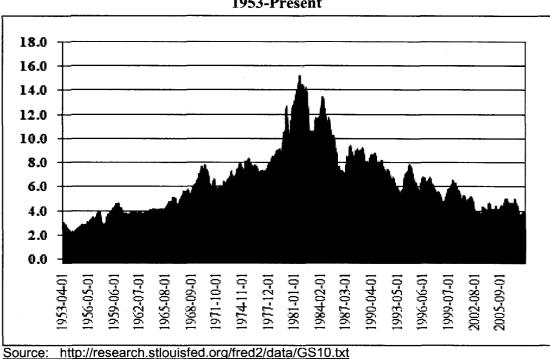


Exhibit JRW-2 Ten-Year Treasury Yields 1953-Present

Exhibit JRW-3 Peoples Gas System Summary Financial Statistics for Gas Proxy Group

	Operating	Percent		Moody's	1	Pre-Tax	1		T	Market
Company	Revenue (\$mil)	Gas Revenue	Net Plant (\$mil)	Bond Rating	S&P Bond Rating	Interest Coverage	Primary Service Area	Common Equity Ratio	Return on Equity	to Book
AGL Resources Inc. (NYSE-ATG)	2,510.0	68%	3,663.0	A3	A-	3.0	GA,VA	44	8.3%	1.27
Atmos Energy Corporation (NYSE-ATO)	6,782.7	52%	4,012.9	Baa3	BBB	2.8	LA,KY,TX, CO,KS	49	8.4%	0.93
Laclede Group, Inc. (NYSE-LG)	2,117.8	53%	813.1	A3	A	3.0	MO	57	13.2%	2.14
NICOR Inc. (NYSE-GAS)	3,580.2	84%	2,780.2	A1	AA	5.9	IL	66	15.7%	1.94
Northwest Natural Gas Co. (NYSE-NWN)	1,034.8	98%	1,517.1	A2	AA-	4.0	OR,WA	52	11.4%	1.93
Piedmont Natural Gas Co., Inc. (NYSE-PNY)	2,055.4	82%	2,231.1	A3	A	4.0	NC.SC.TN	48	12.6%	2.47
South Jersey Industries, Inc. (NYSE-SJI)	900.2	65%	963.3	Baa1	A	3.3	NJ	52	7.6%	1.94
Southwest Gas Corporation (NYSE-SWX)	2,192.7	84%	2,912.1	Baa3	BBB-	2.3	AZ,NV,CA	46	8.1%	1.05
WGL Holdings, Inc. (NYSE-WGL)	2,562.0	59%	2,180.6	A2	AA-	5.7	DC,MD,VA	60	10.9%	1.24
Mean	2,637.3	72%	2,341.5	Baa1		3.8	· · · · · · · · · · · · · · · · · · ·	53	10.7%	1.66

Data Source: AUS Utility Reports, November, 2008; Service Area, and Pre-Tax Interest Coverage is from Value Line Investment Survey, 2008.

Exhibit JRW-4 Peoples Gas System <u>Capital Structure Ratios</u>

Panel A - Peoples' Recommended Capitalization Ratios - Investor Provided Capital

Capital	Capitalization Amount	Capitalization Ratios
Short-Term Debt	3,456,397	0.69%
Long-Term Debt	222,773,988	44.57%
Common Equity	273,561,566	54.74%
Total Capital	499,791,951	100.00%

Source: Testimony of Dr. Murry

Panel B - Peoples's Average Capitalization Ratios - 2005-2007

	2005	2006	2007	Average
Short-Term Debt	37.78%	36.57%	37.69%	37.35%
Long-Term Debt	2.81%	4.20%	4.74%	3.92%
Common Equity*	59.42%	59.22%	57.57%	58.74%
Total	100.00%	100.00%	100.00%	100.00%

Source: Page 2 of Exhibit JRW-4

Panel C - Average Common Equity Ratio of Electric Proxy Group - 2008

	2008	_
Average Common Equity Ratio	49.9	
Source: Dage 3 of Exhibit IDW 4		-

Source: Page 3 of Exhibit JRW-4

Panel D - Peoples Capital Structure

Source	2007	2008	2009	Average
COMMON EQUITY	49.66%	48.33%	48.54%	48.84%
LONG TERM DEBT	34.69%	38.53%	39.53%	37.58%
SHORT TERM DEBT	3.85%	1.84%	0.61%	2.10%
CUST. DEPOSITS RESID.	1.87%	1.72%	1.66%	1.75%
CUST. DEPOSITS COMM'L.	4.86%	4.74%	4.67%	4.75%
INACTIVE DEPOSITS	0.06%	0.08%	0.09%	0.07%
DEFERRED INCOME TAXES	4.99%	4.76%	4.91%	4.89%
TAX CREDITS	<u>0.02%</u>	<u>0.01%</u>	<u>0.00%</u>	0.01%
TOTAL	100.00%	100.00%	100.00%	100.00%

Capital Structure Investor Sources Only:

Source	2007	2008	2009	Average
COMMON EQUITY	56.30%	54.49%	54.74%	55.18%
LONG TERM DEBT	39.33%	43.44%	44.57%	42.45%
SHORT TERM DEBT	4.36%	2.07%	0.69%	2.38%
TOTAL	100.00%	100.00%	100.00%	100.00%
Source: MED D-10				

Source: MFR D-1a

Panel E - OPC Recommended Capital Structure Ratios

	Capitalization	Capitalization
Source	Amount	Ratios
COMMON EQUITY	273,561,565	48.54%
LONG TERM DEBT	222,773,987	39.53%
SHORT TERM DEBT	3,456,397	0.61%
CUSTOMER DEPOSITS - RES	9,338,641	1.66%
CUSTOMER DEPOSITS - COMM	26,309,935	4.67%
INACTIVE DEPOSITS	480,368	0.09%
DEFERRED TAXES	27,670,682	4.91%
TAX CREDIT	7,862	0.00%
TOTAL	563,599,437	100.00%

Capital Structure Investor Sources Only:

Long Term Debt	54.74%
Short Term Debt	44.57%
Common Equity	0.69%
Total	100.00%

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	2005								200	5			
		Mar		June		Sept		Dec	Mar	June	Sept	Dec	Average
Long-term Debt	\$	167,938	\$	167,304	\$	165,434	\$	164,142	38.18%	38.08%	37.64%	37.20%	37.78%
Short-term Debt	\$	10,154	\$	10,241	\$	13,189	\$	15,828	2.31%	2.33%	3.00%	3.59%	2.81%
Common Equity	_ \$	261,742	\$	261,784	\$	260,923	\$	261,242	59.51%	59.59%	59.36%	59.21%	59.42%
Total	_ \$	439,834	\$	439,329	\$	439,546	\$	441,212	100.00%	100.00%	100.00%	100.00%	100.00%
				2006						200	6		
		Mar		June		Sept		Dec	Mar	June	Sept	Dec	Average
Long-term Debt	\$	162,738	\$	161,613	\$	160,029	\$	158,751	36.96%	36.70%	36.38%	36.25%	36.57%
Short-term Debt	\$	16,099	\$	18,244	\$	19,848	\$	19,680	3.66%	4.14%	4.51%	4.49%	4.20%
Common Equity	\$	261,462	\$	260,461	\$	259,988	\$	259,492	59.38%	59.15%	59.11%	59.26%	59.22%
Total	\$	440,299	\$	440,318	\$	439,865	\$	437,923	100.00%	100.00%	100.00%	100.00%	100.00%
				20	07					200	7		
		Mar		June		Sept		Dec	Mar	June	Sept	Dec	Average
Long-term Debt		157272	\$	163,853	\$	172,987	\$	177,963	35.87%	36.95%	38.60%	39.33%	37.69%
Short-term Debt		22767	\$	23,774	\$	18,058	\$	19,736	5.19%	5.36%	4.03%	4.36%	4.74%
Common Equity		258382	\$	255,776	\$	257,072	\$	254,743	58.93%	57.68%	57.37%	56.30%	57.57%
Total		438421		443403		448117		452442	100.00%	100.00%	100.00%	100.00%	100.00%

Peoples Gas System Thirteen Month Jurisdictional Capital Structure

Source: Tampa response to OPC POD 3-90.

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Exhibit JRW-3 Peoples Gas System <u>Capital Structure Ratios</u>

Gas Proxy Group

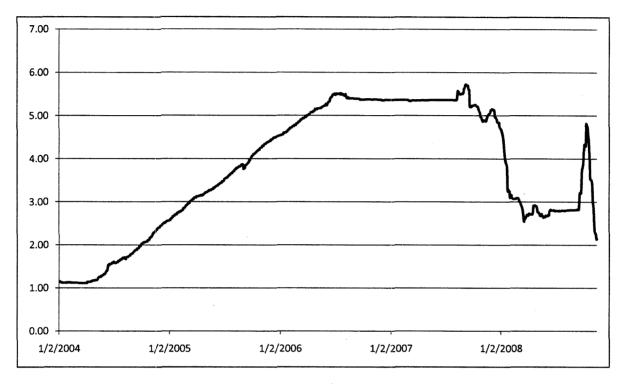
Company	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct	Nov	Mean
AGL Resources Inc. (NYSE-ATG)	43.0	43.0	42.0	42.0	42.0	47.0	47.0	47.0	44.0	44.0	44.0	44.1
Atmos Energy Corporation (NYSE-ATO)	46.0	46.0	47.0	47.0	47.0	50.0	50.0	50.0	49.0	49.0	49.0	48.2
Laclede Group, Inc. (NYSE-LG)	41.0	41.0	40.0	40.0	40.0	40.0	48.0	48.0	57.0	57.0	57.0	46.3
NICOR Inc. (NYSE-GAS)	58.0	58.0	58.0	52.0	52.0	65.0	65.0	65.0	65.0	66.0	66.0	60.9
Northwest Natural Gas Co. (NYSE-NWN)	48.0	48.0	48.0	47.0	47.0	52.0	52.0	52.0	52.0	52.0	52.0	50.0
Piedmont Natural Gas Co., Inc. (NYSE-PNY)	48.0	46.0	46.0	45.0	45.0	45.0	51.0	51.0	51.0	48.0	48.0	47.6
South Jersey Industries, Inc. (NYSE-SJI)	48.0	48.0	48.0	50.0	50.0	56.0	56.0	56.0	56.0	52.0	52.0	52.0
Southwest Gas Corporation (NYSE-SWX)	43.0	43.0	43.0	43.0	43.0	46.0	46.0	46.0	46.0	46.0	46.0	44.6
WGL Holdings, Inc. (NYSE-WGL)	54.0	54.0	51.0	51.0	51.0	58.0	58.0	58.0	58.0	60.0	60.0	55.7
Mean	47.7	47.4	47.0	46.3	46.3	51.0	52.6	52.6	53.1	52.7	52.7	49.9

Data Source: AUS Utility Reports.

Docket No. 080318-GU Exhibit JRW-4 Capital Structure Ratios and Debt Cost Rate Page 4 of 4

Tampa Electric Company Short-Term Debt Cost Rate

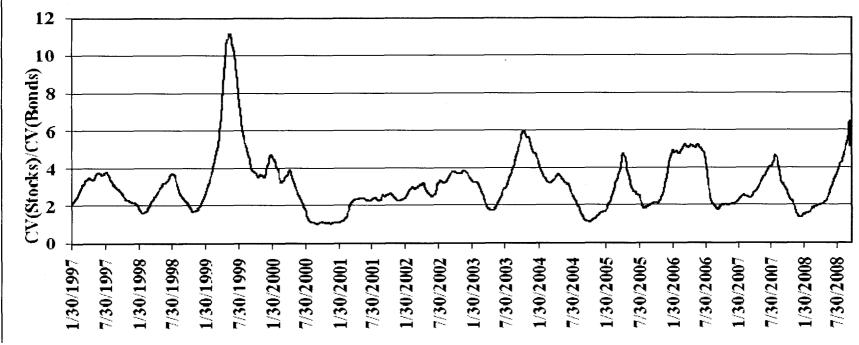




Current Three-Month LIBOR	R Rate
Key Dates	
Key Rates	
	CURRENT
FEDERAL RESERVE	.25
PRIME RATE	3.25
1-MONTH LIBOR 3-MONTH LIBOR	.58 1.58
5-YEAR AAA BANKING & FINANCE	5.41
10-YEAR AAA BANKING & FINANCE	6.17

Source: Bloomberg

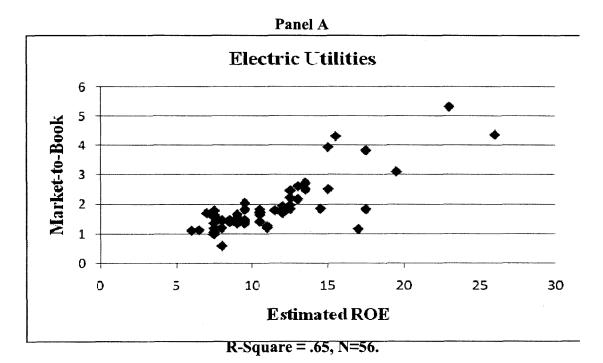
Coefficient of Variation S&P 500 Price CV/Bear Stearns Bond Price Index CV



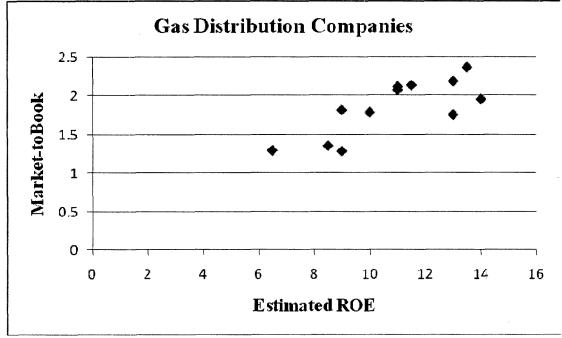
Data Source: Bloomberg

Docket No. 080318-GU Exhibit JRW-6 The Relationship Between Estimated ROE and Market-to-Book Ratios Page 1 of 2

Exhibit JRW-6



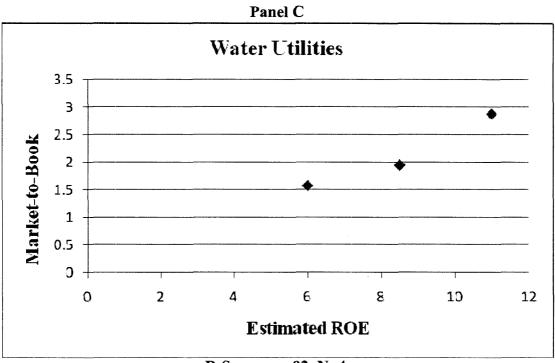
Panel B

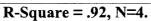


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Exhibit JRW-6

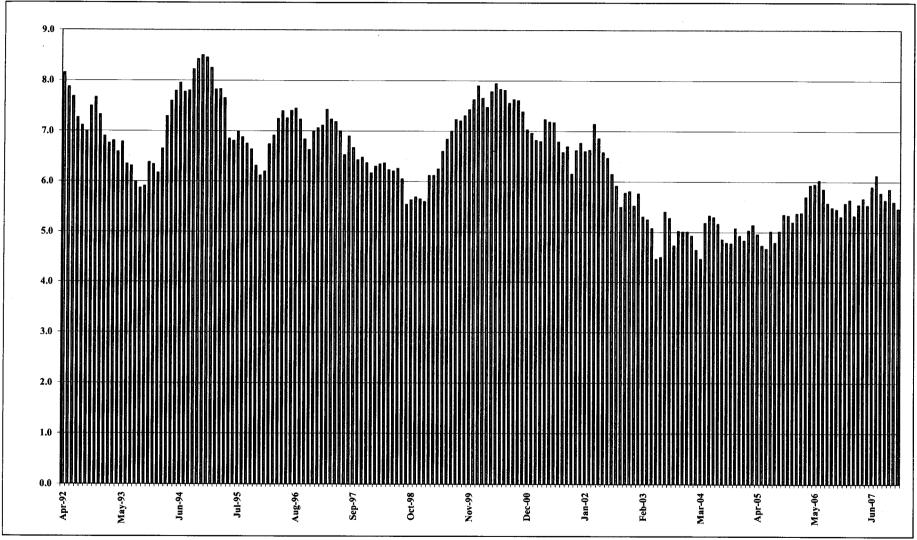




Docket No. 080318-GU Exhibit JRW-7 Public Utility Capital Cost Indicators Page 1 of 3

Exhibit JRW-7

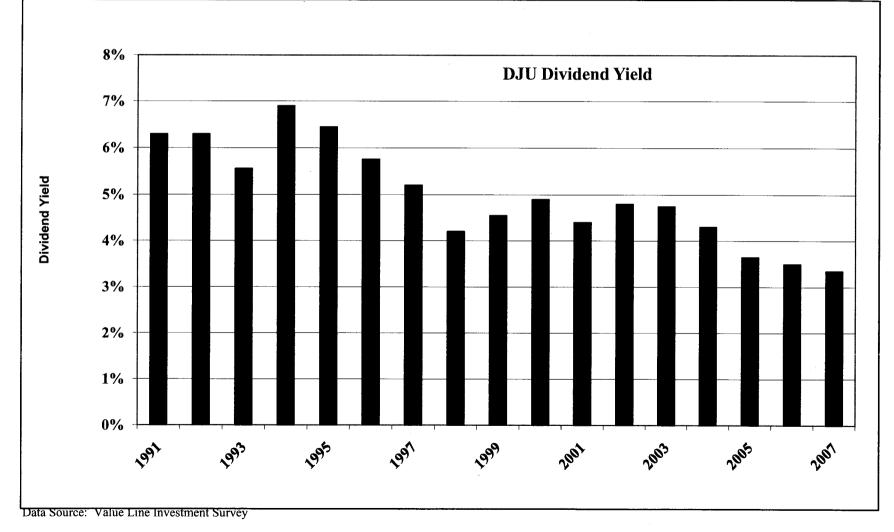
Long-Term 'A' Rated Public Utility Bonds



Data Source: Bloomberg (FMCI Function).

Docket No. 080318-GU Exhibit JRW-7 Public Utility Capital Cost Indicators Page 2 of 3

Exhibit JRW-4 Dow Jones Utilities Dividend Yield



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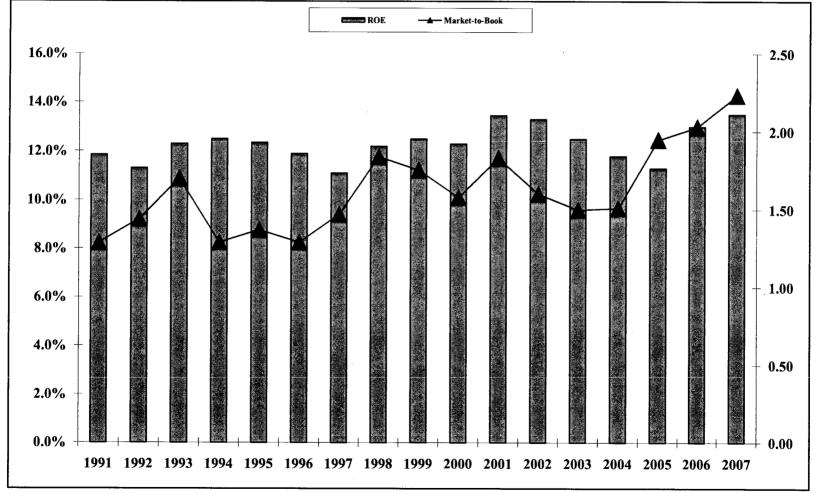
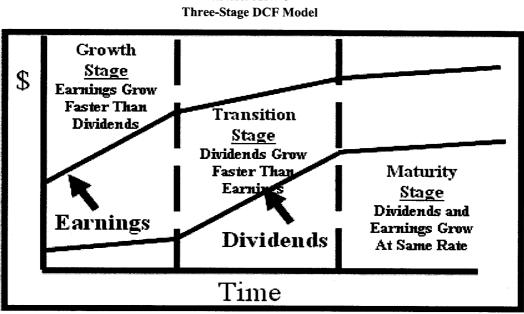


Exhibit JRW-7 Dow Jones Utilities - Market to Book and ROE

Data Source: Value Line Investment Survey

Industry Average Betas

	Number			Number			Number	
Industry Name	of Firms	Beta	Industry Name	of Firms	Beta	Industry Name	of Firms	Beta
Semiconductor	138	2.59	Telecom. Services	152	1.34	Utility (Foreign)	6	1.01
Semiconductor Equip	16	2.51	Electronics	179	1.32	Petroleum (Producing)	186	1.00
Wireless Networking	74	2.20	Investment Co.(Foreign)	15	1.31	Environmental	89	1.00
E-Commerce	56		Educational Services	39	1.27	Grocery	15	0.99
Entertainment Tech	38	2.06	Retail (Special Lines)	164	1.26	Home Appliance	11	0.95
Telecom. Equipment	124	1.98	Hotel/Gaming	75	1.25	Insurance (Life)	40	0.94
Steel (Integrated)	14	1.97	Heavy Construction	12	1.25	Electric Util. (Central)	25	0.93
Internet	266	1.97	Retail Building Supply	9	1.23	Paper/Forest Products	39	0.93
Manuf. Housing/RV	18	1.92	Railroad	16	1.23	Restaurant	75	0.93
Power	58	1.87	Industrial Services	196	1.22	Natural Gas (Div.)	31	0.93
Computers/Peripherals	144	1.86	Newspaper	18	1.21	Healthcare Information	38	0.91
Drug	368	1.78	Aerospace/Defense	69	1.19	Property Management	12	0.91
Coal	18	1.71	Metal Fabricating	37	1.19	R.E.I.T.	147	0.90
Steel (General)	26	1.71	Machinery	126	1.19	Household Products	28	0.89
Securities Brokerage	31	1.66	Chemical (Diversified)	37	1.16	Insurance (Prop/Cas.)	87	0.89
Precision Instrument	103	1.66	Financial Svcs. (Div.)	294	1.14	Beverage	44	0.89
Homebuilding	36	1.64	Office Equip/Supplies	25	1.13	Electric Utility (West)	17	0.88
Advertising	40	1.60	Packaging & Container	35	1.12	Maritime	52	0.87
Retail Automotive	16	1.58	Precious Metals	84	1.11	Apparel	57	0.87
Cable TV	23	1.56	Retail Store	42	1.11	Bank (Midwest)	38	0.85
Computer Software/Svcs	376	1.56	Furn/Home Furnishings	39	1.10	Toiletries/Cosmetics	21	0.85
Auto & Truck	28	1.54	Oilfield Svcs/Equip.	113	1.10	Electric Utility (East)	27	0.84
Recreation	73	1.54	Medical Services	178	1.10	Canadian Energy	13	0.80
Entertainment	93	1.53	Foreign Electronics	10	1.08	Food Wholesalers	19	0.79
Chemical (Basic)	19	1.52	Building Materials	49	1.07	Water Utility	16	0.78
Biotechnology	103	1.51	Pharmacy Services	19	1.07	Natural Gas Utility	26	0.78
Shoe	20	1.47	Chemical (Specialty)	90	1.06	Food Processing	123	0.77
Auto Parts	56	1.45	Metals & Mining (Div.)	78	1.05	Oil/Gas Distribution	15	0.72
Medical Supplies	274	1.43	Information Services	38	1.05	Investment Co.	18	0.71
Air Transport	49	1.40	Trucking	32	1.04	Tobacco	11	0.70
Human Resources	35	1.38	Diversified Co.	107	1.03	Bank (Canadian)	8	0.67
Publishing	40	1.35	Petroleum (Integrated)	26	1.02	Bank	504	0.63
Electrical Equipment	86	1.35	Reinsurance	11	1.01	Thrift	234	0.59
Data Source: http://pages.ster.					1 1.01	Total/Average	7364	1.24



Source: William F. Sharpe, Gordon J. Alexander, and Jeffrey V. Bailey, Investments (Prentice-Hall, 1995), pp. 590-91.

Peoples Gas System Discounted Cash Flow Analysis

Gas Proxy Group

Dividend Yield*	4.1%
Adjustment Factor	<u>1.02625</u>
Adjusted Dividend Yield	4.2%
Growth Rate**	5.25%
Equity Cost Rate	9.5%

* Page 2 of Exhibit JRW-10

** Based on data provided on pages 3, 4, and 5 of Exhibit JRW-10

Docket No. 080318-GU Exhibit JRW-10 DCF Study Page 2 of 6

Exhibit JRW-10

Peoples Gas System Monthly Dividend Yields July-December 2008

Gas Proxy Group

Company	July	Aug	Sep	Oct	Nov	Dec	Mean
AGL Resources Inc. (NYSE-ATG)	4.9%	5.0%	5.1%	5.0%	6.0%	6.0%	5.3%
Atmos Energy Corporation (NYSE-ATO)	4.8%	5.1%	4.7%	4.6%	5.9%	6.0%	5.2%
Laclede Group, Inc. (NYSE-LG)	3.7%	3.9%	3.2%	3.0%	3.1%	3.1%	3.3%
NICOR Inc. (NYSE-GAS)	4.3%	4.8%	4.2%	3.7%	4.4%	4.4%	4.3%
Northwest Natural Gas Co. (NYSE-NWN)	3.2%	3.4%	3.1%	2.8%	3.5%	3.5%	3.2%
Piedmont Natural Gas Co., Inc. (NYSE-PNY)	3.8%	4.2%	3.7%	3.1%	3.4%	3.4%	3.6%
South Jersey Industries, Inc. (NYSE-SJI)	2.8%	2.9%	3.1%	2.8%	3.4%	3.4%	3.1%
Southwest Gas Corporation (NYSE-SWX)	2.9%	3.2%	3.0%	2.8%	3.6%	3.6%	3.2%
WGL Holdings, Inc. (NYSE-WGL)	4.0%	4.2%	4.3%	4.0%	5.3%	5.3%	4.5%
Mean	3.8%	4.1%	3.8%	3.5%	4.3%	4.3%	4.0%

Data Source: AUS Utility Reports, monthly issues.

Peoples Gas System DCF Equity Cost Growth Rate Measures *Value Line* Historic Growth Rates

	Value Line Historic Growth										
Company	I	Past 10 Year	'S	Past 5 Years							
	Earnings	Dividends	Book Value	Earnings	Dividends	Book Value					
AGL Resources Inc. (NYSE-ATG)	7.0%	2.5%	6.5%	15.0%	4.0%	10.5%					
Atmos Energy Corporation (NYSE-ATO)	3.5%	2.5%	7.0%	7.5%	1.5%	9.0%					
Laclede Group, Inc. (NYSE-LG)	3.0%	1.0%	3.0%	9.5%	1.0%	4.5%					
NICOR Inc. (NYSE-GAS)	1.5%	3.5%	3.0%	-1.5%	1.0%	4.0%					
Northwest Natural Gas Co. (NYSE-NWN)	3.0%	1.5%	3.5%	6.5%	2.0%	3.5%					
Piedmont Natural Gas Co., Inc. (NYSE-PNY)	5.0%	5.0%	6.0%	6.0%	4.5%	6.5%					
South Jersey Industries, Inc. (NYSE-SJI)	9.5%	2.5%	7.5%	12.5%	4.5%	12.5%					
Southwest Gas Corporation (NYSE-SWX)	12.0%	0.0%	3.0%	6.0%	0.0%	3.5%					
WGL Holdings, Inc. (NYSE-WGL)	2.0%	1.5%	4.0%	5.0%	1.5%	3.5%					
Mean	5.2%	2.2%	4.8%	7.4%	2.2%	6.4%					
Median	3.5%	2.5%	4.0%	6.5%	1.5%	4.5%					
Data Source: Value Line Investment Survey, 2008.	Average of	of Mean and	Median	F 4.2%	•						

Gas Proxy Group

Peoples Gas System DCF Equity Cost Growth Rate Measures Value Line Projected Growth Rates

Gas Proxy Group											
	Value Line Projected Growth Est'd. '05-'07 to '11-'13			Value Line Internal Growth							
Company				Return on	Retention	Internal					
	Earnings	Dividends	Book Value	Equity	Rate	Growth					
AGL Resources Inc. (NYSE-ATG)	3.0%	4.0%	1.5%	14.0%	41.0%	5.7%					
Atmos Energy Corporation (NYSE-ATO)	4.5%	2.0%	3.5%	9.5%	42.0%	4.0%					
Laclede Group, Inc. (NYSE-LG)	4.5%	2.5%	5.5%	11.5%	44.0%	5.1%					
NICOR Inc. (NYSE-GAS)	5.0%	0.0%	5.0%	14.0%	49.0%	6.9%					
Northwest Natural Gas Co. (NYSE-NWN)	7.0%	5.5%	3.5%	11.0%	44.0%	4.8%					
Piedmont Natural Gas Co., Inc. (NYSE-PNY)	7.0%	4.0%	4.0%	13.0%	40.0%	5.2%					
South Jersey Industries, Inc. (NYSE-SJI)	6.0%	5.5%	3.5%	16.5%	58.0%	9.6%					
Southwest Gas Corporation (NYSE-SWX)	7.5%	4.0%	4.0%	9.5%	69.0%	6.6%					
WGL Holdings, Inc. (NYSE-WGL)	3.5%	2.5%	5.0%	10.5%	39.0%	4.1%					
Mean	5.3%	3.3%	3.9%	12.2%	47.3%	5.8%					
Median	5.0%	4.0%	4.0%	11.5%	44.0%	5.2%					
Average of Mean and Median Figures =		4.3%	-		Average =	5.5%					

Gas Proxy Group

Data Source: Value Line Investment Survey, 2008.

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Exhibit JRW-10

DCF Equity Cost Growth Rate Measures Analysts Projected EPS Growth Rate Estimates

Gas Proxy Group								
Company	Sym	Zacks		Bloomberg				
		# Estimates	Mean	# Estimates	Mean	St. Dev	Average	
AGL Resources	ATG	4	4.75%	5	4.00%	11.20%	4.38%	
Atmos Energy	ΑΤΟ	7	5.43%	6	4.83%	0.41%	5.13%	
Lacleded Group	LG	1	10.00%	0	-	-	10.00%	
Nicor Inc.	GAS	4	5.75%	4	4.38%	1.11%	5.06%	
Northwest Natural Gas Company	NWN	4	6.50%	4	4.13%	1.75%	5.31%	
Piedmont Natural Gas, Inc.	PNY	5	5.60%	1	5.00%	-	5.30%	
South Jersey Industries	SJI	4	7.75%	3	7.33%	2.52%	7.54%	
Southwest Gas	SWX	2	8.00%	3	5.33%	1.16%	6.67%	
WGL Holdings, Inc.	WGL	2	7.50%	1	4.00%	-	5.75%	
Median				-		• · · · · · · · · · · · · · · · · · · ·	5.31%	

Data Sources: Bloomberg, November, 2008

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Exhibit JRW-10

Peoples Gas System DCF Growth Rate Indicators

Gas Proxy Group

Growth Rate Indicator	
Historic Value Line Growth	
in EPS, DPS, and BVPS	4.20%
Projected Value Line Growth	
in EPS, DPS, and BVPS	4.30%
Internal Growth	
ROE * Retention Rate	5.50%
Projected EPS Growth from	
Bloomberg and Zacks	5.31%

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Exhibit JRW-11

Capital Asset Pricing Model

Gas Proxy Group

3.50%
0.82
<u>4.78%</u>
7.4%

* See page 2 of Exhibit JRW-11

** See page 3 of Exhibit JRW-11

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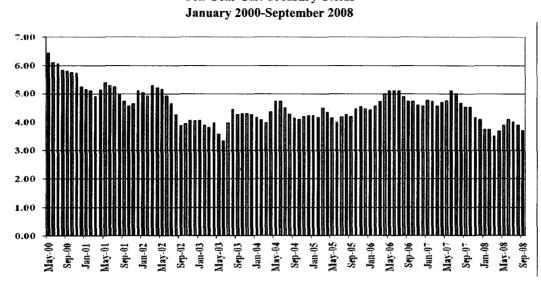


Exhibit JRW-11 Ten-Year U.S. Treasury Yields January 2000 Sontembor 2008

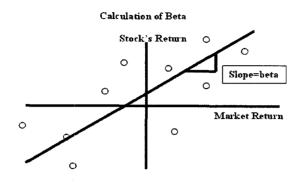
http://research.stlouisfed.org/fred2/series/GS10?cid=115

U.S. Treasurv Yields U.S. Treasuries						
3-MONTH	0.000	03/19/2009	0.01/.01			
6-MONTH	0.000	06/18/2009	0.18 / .18			
12-MONTH	0.000	12/17/2009	0.4/.41			
2-YEAR	1.250	11/30/2010	101-06+/.63			
3-YEAR	1.125	12/15/2011	100-24+/.86			
5-YEAR	2.000	11/30/2013	103-25+ / 1.20			
10-YEAR	3.750	11/15/2018	114-24½ / 2.09			
30-YEAR	4.500	05/15/2038	138-14 / 2.62			

Source: www.bloomberg.com

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Exhibit JRW-11



Company	Beta
AGL Resources Inc. (NYSE-ATG)	0.85
Atmos Energy Corporation (NYSE-ATO)	0.80
Laclede Group, Inc. (NYSE-LG)	0.80
NICOR Inc. (NYSE-GAS)	0.90
Northwest Natural Gas Co. (NYSE-NWN)	0.75
Piedmont Natural Gas Co., Inc. (NYSE-PNY)	0.80
South Jersey Industries, Inc. (NYSE-SJI)	0.80
Southwest Gas Corporation (NYSE-SWX)	0.80
WGL Holdings, Inc. (NYSE-WGL)	0.85
Mean	0.82

Data Source: Value Line Investment Survey, 2008.

Exhibit JRW-11

Peoples Gas System

Risk Premium Approaches

U. 11. 1997	Historical Ex Post Excess Returns	Surveys	Ex Ante Models and Market Data
Means of Assessing the Equity-Bond Risk Premium	Historical average is a popular proxy for the ex ante premium - but likely to be misleading	Investor and experi surveys can provide direct estimates of prevailing expected returns/premiums	Current financial market prices (single valuation ratios or DCF- based measures) can give most objective estimates of feasible ex ante equity-bond risk premium
Problems/Debated Issues	Time variation in required returns and systematic selection and other biases have	Limited survey histories and questions of survey representativeness.	Assumptions needed for DCF inputs, notably the trend earnings growth rate, make even these models' outputs subjective.
	boosted valuations over time, and have exaggerated realized excess equity returns compared with ex ante expected premiums	Surveys may tell more about hoped for expected returns than about objective required premiums due to irrational biases such as extrapolation.	The range of views on the growth rate, as well as the debate on the relevant stock and bond yields, leads to a range of premium estimates.

Source: Antti Ilmanen, Expected Returns on Stocks and Bonds," Journal of Portfolio Management, (Winter 2003).

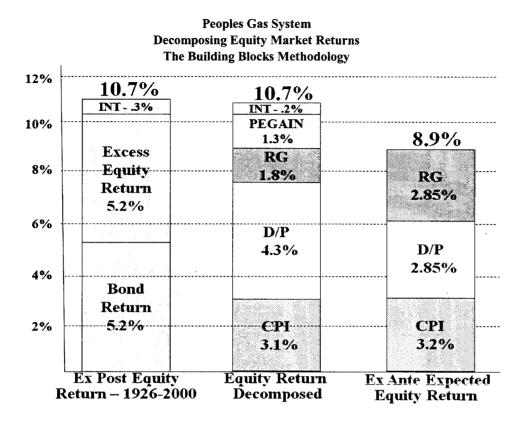
Exhibit JRW-11

Peoples Gas System Capital Asset Pricing Model Equity Risk Premium

		Publication	Time Period	4	Return	Ra	nge	Midpoint		Averag
Category	Study Authors	Date	Of Study	Methodology	Measure	Low	High	of Range	Mean	Ľ_
listorical Ris	sk Premium									
	Ibbotson	2008	1926-2007	Historical Stock Returns - Bond Returns	Arithmetic				6.50%	
					Geometric				4.90%	1.1
	Bate	2008	1900-2007	Historical Stock Returns - Bond Returns	Geometric				4.50%	
	Shiller	2006	1926-2005	Historical Stock Returns - Bond Returns	Arithmetic				7.00%	
					Geometric				5.50%	
	Damodoran	2006	1926-2005	Historical Stock Returns - Bond Returns	Arithmetic				6.70%	
	Dunodorun	2000	1720-2005	Thistorical Stock Routins - Dond Returns	Geometric				5.10%	
	Sieget	2005	1926-2005	Historical Stock Returns - Bond Returns	Arithmetic				6.10%	
	Sieger	2005	1920-2005	HIStorical Stock Returns - Bond Returns						
	Dimagn March and Staunter	2007	1000 2005	Winter in 1 Starts Data and Data and	Geometric				4.60%	
	Dimson, Marsh, and Staunton	2006	1900-2005	Historical Stock Returns - Bond Returns	Arithmetic				5.50%	
		2007	1052 2004							
	Goyal & Welch	2006	1872-2004	Historical Stock Returns - Bond Returns					4.77%	
	AVERAGE									5.56
	ala (Burnda Dasaarrah)									
A ALLE NIOD	els (Puzzle Research)	2001	1006 1000	Abus med Forcings Made)					2.004/	
	Claus Thomas		1985-1998	Abnormal Earnings Model					3.00%	
	Arnott and Bernstein	2002	1810-2001	Fundamentals - Div Yld + Growth					2.40%	
	Constantinides	2002	1872-2000	Historical Returns & Fundamentals - P/D & P/E					6.90%	
	Cornell	1999	1926-1997	Historical Returns & Fundamental GDP/Earnings		3.50%	5.50%	4.50%	4.50%	
	Easton, Taylor, et al	2002	1981-1998	Residual Income Model					5.30%	
	Fama French	2002	1951-2000	Fundamental DCF with EPS and DPS Growth		2.55%	4.32%		3.44%	
	Harris & Marston	2001	1982-1998	Fundamental DCF with Analysts' EPS Growth					7.14%	
	Best & Byrne	2001								
	McKinsey	2002	1962-2002	Fundamental (P/E, D/P, & Earnings Growth)		3.50%	4.00%		3.75%	
	Siegel	2005	1802-2001	Historical Earnings Yield	Geometric				2.50%	-
	Grabowski	2006	1926-2005	Historical and Projected		3.50%	6.00%	4,75%	4.75%	
	Maheu & McCurdy	2006	1885-2003	Historical Excess Returns, Structural Breaks,			5.10%	4.56%	4.56%	
	Bostock	2004	1960-2002	Bond Yields, Credit Risk, and Income Volatility		3.90%		2.60%	2.60%	
	Bakshi & Chen	2004	1982-1998	Fundamentals - Interest Rates		5.9076	1.30/0	2.0076	2.00% 7.31%	
	Donaldson, Kamstra, & Kramer	2005	1982-1998	Fundamental, Dividend yld., Returns,, & Volatility		3.00%	4.000/	3.50%	3.50%	
	Campbell	2008	1932-2004					3.30%		
				Historical & Projections (D/P & Earnings Growth)		4.10%	5.40%		4.75%	
	Best & Byrne	2001	Projection	Fundamentals - Div Yld + Growth					2.00%	
	Fernandez	2007	Projection	Required Equity Risk Premium					4.00%	
	DeLong & Magin	2008	Projection	Earnings Yield - TIPS					3.22%	
	Damodoran	2008	Projection	Fundamentals - Implied from FCF to Equity Model					4.37%	
	Social Security									
	Office of Chief Actuary		1900-1995							
	John Campbell	2001	1860-2000	Historical & Projections (D/P & Earnings Growth)	Arithmetic	3.00%	4.00%	3.50%	3.50%	
			Projected for 75 Years		Geometric	1.50%	2.50%	2.00%	2.00%	
	Peter Diamond	2001	Projected for 75 Years	Fundamentals (D/P, GDP Growth)		3.00%	4.80%	3.90%	3.90%	
	John Shoven	2001	Projected for 75 Years	Fundamentals (D/P, P/E, GDP Growth)		3.00%	3.50%	3.25%	3.25%	
	AVERAGE									4.03
urveys										
	Survey of Financial Forecasters	2008	10-Year Projection	About 50 Financial Forecastsers					1.96%	
	Duke - CFO Magazine Survey	2008	10-Year Projection	Approximately 500 CFOs					3.99%	
	Welch - Academics	2008	30-Year Projection	Random Academics		5.00%	5.74%		5.37%	
	AVERAGE									3.7
uilding Bloc		·····		· · · ·						
	Ibbotson and Chen	2008	1926-2007	Historical Supply Model (D/P & Earnings Growth)	Arithmetic			6.23%	5.24%	
		_300			Geometric			4.24%	J.2 T/V	
	Woolridge		2008	Current Supply Model (D/P & Earnings Growth)	Geometric			7.27/0	6.28%	
	AVERAGE		2000	Carten Suppry Moder (DAT & Lamings Growill)				·····	0.2070	5.7
	ITTERNOL									4.7

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Exhibit JRW-11



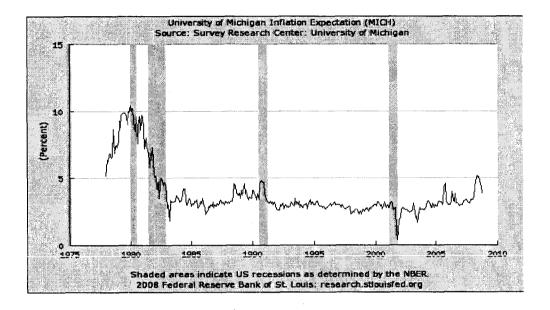
Source: Antti Ilmanen, Expected Returns on Stocks and Bonds," Journal of Portfolio Management, (Winter 2003).

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Exhibit JRW-11

Peoples Gas System Decomposing Equity Market Returns The Building Blocks Methodology

Expected Inflation Rate University of Michigan Consumer Research



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Exhibit JRW-11

Peoples Gas System

Survey of Professional Forecasters Philadelphia Federal Reserve Bank Long-Term Forecasts

Table SevenLONG-TERM (10 YEAR) FORECASTS

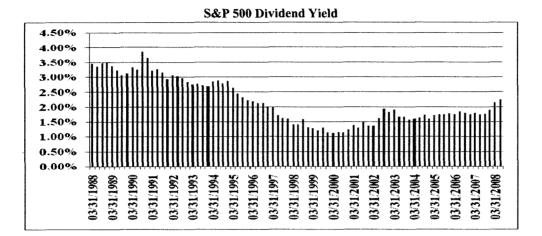
SERIES: CPI INFLATION RATE	SERIES: REAL GDP GROWTH RATE	
STATISTIC		STATISTIC
MINIMUM	1.600	MINIMUM 2.20
LOWER QUARTILE	2.200	LOWER QUARTILE 2.50
MEDIAN	2.500	MEDIAN 2.75
UPPER QUARTILE	2.750	UPPER QUARTILE 2.80
MAXIMUM	4.200	MAXIMUM 3.10
MEAN	2.520	MEAN 2.70
STD. DEV.	0.520	STD. DEV. 0.23
N	45	N 4
MISSING	5	MISSING
SERIES: PRODUCTIVITY GROW	TH	SERIES: STOCK RETURNS (S&P 500)
STATISTIC		STATISTIC
MINIMUM	0.900	MINIMUM 2.70
LOWER QUARTILE	1.800	LOWER QUARTILE 6.00
MEDIAN	2.000	MEDIAN 6.50
UPPER QUARTILE	2.200	UPPER QUARTILE 8.00
MAXIMUM	3.000	MAXIMUM 9.00
MEAN	2.000	MEAN 6.80
STD. DEV.	0.390	STD. DEV. 1.30
N	39	N 3
MISSING	11	MISSING 1
SERIES: BOND RETURNS (10-YE	(AR)	SERIES: BILL RETURNS (3-MONTH)
STATISTIC		STATISTIC
MINIMUM	3.200	MINIMUM 2.40
LOWER QUARTILE	4.500	LOWER QUARTILE 3.00
MEDIAN	5.000	MEDIAN 4.00
UPPER QUARTILE	5.200	UPPER QUARTILE 4.25
MAXIMUM	5.800	MAXIMUM 5.30
MEAN	4.840	MEAN 3.84
STD. DEV.	0.590	STD. DEV. 0.68
N	38	N 33
MISSING	12	MISSING 12

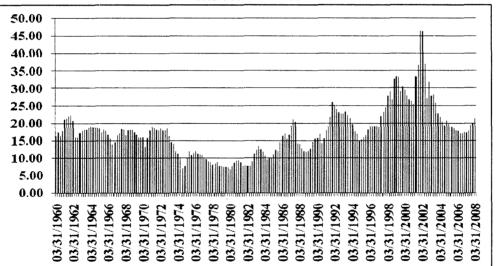
Source: Philadelphia Federal Researve Bank, Survey of Professional Forecasters, February 12, 2008. http://www.phil.frb.org/files/spf/spfg107.pdf

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Exhibit JRW-11

Peoples Gas System Decomposing Equity Market Returns The Building Blocks Methodology





S&P 500 PE Ratios

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Exhibit JRW-11

Peoples Gas System CAPM

Real S&P 500 EPS Growth Rate

			Inflation	Real	
	S&P 500	Annual Inflation	Adjustment	S&P 500	
Year	EPS	CPI	Factor	EPS	
1960	3.10	1.48		3.10	T
1961	3.37	0.07	1.01	3.35	1
1962	3.67	1.22	1.02	3.59	1
1963	4.13	1.65	1.04	3.99	1
1964	4.76	1.19	1.05	4.55	1
1965	5.30	1.92	1.07	4.97	1
1966	5.41	3.35	1.10	4.90	1
1967	5.46	3.04	1.14	4.80	1
1968	5.72	4.72	1.19	4.81	1
1969	6.10	6.11	1.26	4.83	10-Year
1970	5.51	5.49	1.34	4.13	2.89%
1971	5.57	3.36	1.38	4.04	
1972	6.17	3.41	1.43	4.33	1 1
1973	7.96	8.80	1.55	5.13	1
1974	9.35	12.20	1.74	5.37	4
1975	7.71	7.01	1.86	4.14	-
1976	9.75	4.81	1.95	4.99	
1977	10.87	6.77	2.08	5.22	-
1978	11.64	9.03	2.08	5.13	-
1979	14.55	13.31	2.27	5.66	<u>10-Year</u>
1979	14.99	12.40	2.89	5.18	2.30%
1980	14.99	8.94	3.15	4.82	2.30%
1981	13.82	3.87	3.13	4.82	-
1982	13.82	3.80	3.40	3.91	
1985	16.84	3.95	3.53	4.77	-
	15.68				-
1985		3.77	3.66	4.28	-
1986	14.43	1.13	3.70	3.90	-
1987	16.04	4.41	3.87	4.15	-
1988	22.77	4.42	4.04	5.64	
1989	24.03	4.65	4.22	5.69	<u>10-Year</u>
1990	21.73	6.11	4.48	4.85	-0.65%
1991	19.10	3.06	4.62	4.14	-
1992	18.13	2.90	4.75	3.81	-
1993	19.82	2.75	4.88	4.06	-
1994	27.05	2.67	5.01	5.40	4
1995	35.35	2.54	5.14	6.88	
1996	35.78	3.32	5.31	6.74	-
1997	39.56	1.70	5.40	7.33	-
1998	38.23	1.61	5.48	6.97	4
1999	45.17	2.68	5.63	8.02	<u>10-Year</u>
2000	52.00	3.39	5.82	8.93	6.29%
2001	44.23	1.55	5.92	7.48	4
2002	47.24	2.38	6.06	7.80	4
2003	54.15	1.88	6.17	8.77	
2004	67.01	3.26	6.37	10.51	<u>5-Year</u>
2005	68.32	3.42	6.60	10.35	3.00%
2006	81.96	2.54	6.77	12.11	
2007	87.51	4.08	7.04	12.43	
Data So	urce: http://pa	ges.stern.nyu.edu/~ad	lamodar/	Real EPS Growth	3.0%

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Panel A
Summary of Dr. Murry's Equity Cost Rate Approaches and Results

•	TECO Energ	y, Inc.	Comparable Gas Companies		
Approach	Low	Low High		High	
CAPM	12.27%	13.65%	12.46%	13.01%	
Earnings Growth DCF	10.08%	11.90%	9.72%	11.02%	
Projected Growth DCF	8.21%	11.40%	7.04%	10.04%	

Panel B Summary of Dr. Murry's DCF Results

	TECO Energ	y, Inc.	Comparable G	Comparable Gas Companies		
Approach	Low	High	Low	High		
52 Week DCF						
Using DPS Growth	2.19%	4.00%	6.41%	7.72%		
Using VL EPS Growth	10.08%	11.90%	9.72%	11.02%		
Using VL-Yahoo Growth	8.21%	11.40%	7.04%	10.04%		
Current DCF						
Using DPS Growth	2.32%	2.44%	6.87%	6.94%		
Using VL EPS Growth	10.22%	10.34%	10.18%	10.24%		
Using VL- Yahoo Growth	8.34%	9.84%	7.50%	9.26%		

Panel C			
Summary of Dr. Murry's CAPM Results			

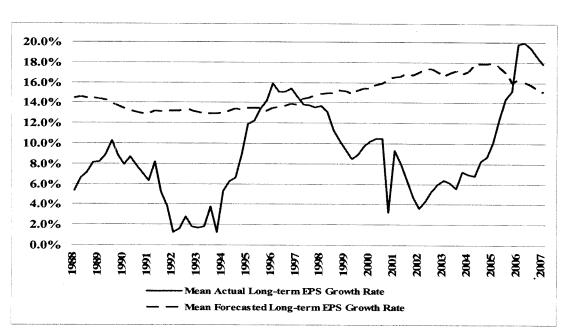
Size Adjusted CAPM

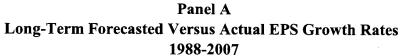
	TECO Energy	Comparable Gas Companies
Risk-Free Rate	4.60%	4.60%
Beta	0.95	0.88
Equity Risk Premium	7.10%	7.10%
CAPM Equity Cost Rate	11.35%	10.81%
Size Adjustment Premium	0.92%	1.65%
CAPM Equity Cost Rate	12.27%	12.46%

Historical CAPM

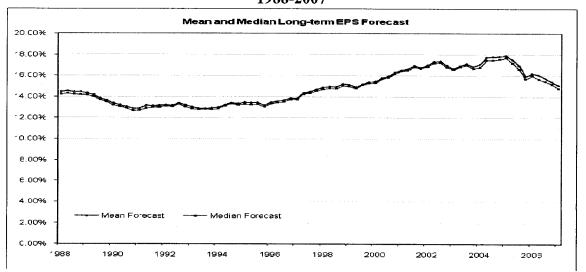
	TECO Energy	Comparable Gas Companies
Market Return	14.70%	14.70%
L-T Bond Return	6.20%	6.20%
Risk Premium	8.50%	8.50%
Weighting	0.95	0.88
Adjusted Risk Premium	8.08%	7.44%
Aaa Corporate Bond Return	5.57%	5.57%
CAPM Equity Cost Rate	13.65%	13.01%

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Panel B Long-Term Forecasted EPS Growth Rates 1988-2007



Source: Patrick J. Cusatis and J. Randall Woolridge, "The Accuracy of Analysts' Long-Term Earnings Per Share Growth Rate Forecasts," (July, 2008).

THE WALL STREET JOURNAL.

Study Suggests Bias in Analysts' Rosy Forecasts

By ANDREW EDWARDS

March 21, 2008; Page C6

Despite an economy teetering on the brink of a recession -- if not already in one -analysts are still painting a rosy picture of earnings growth, according to a study done by Penn State's Smeal College of Business.

The report questions analysts' impartiality five years after then-New York Attorney General Eliot Spitzer forced analysts to pay \$1.5 billion in damages after finding evidence of bias.

"Wall Street analysts basically do two things: recommend stocks to buy and forecast earnings," said J. Randall Woolridge, professor of finance. "Previous studies suggest their stock recommendations do not perform well, and now we show that their longterm earnings-per-share growth-rate forecasts are excessive and upwardly biased."

The report, which examined analysts' long-term (three to five years) and one-year pershare earnings expectations from 1984 through 2006 found that companies' long-term earnings growth surpassed analysts' expectations in only two instances, and those came right after recessions.

Over the entire time period, analysts' long-term forecast earnings-per-share growth averaged 14.7%, compared with actual growth of 9.1%. One-year per-share earnings expectations were slightly more accurate: The average forecast was for 13.8% growth and the average actual growth rate was 9.8%.

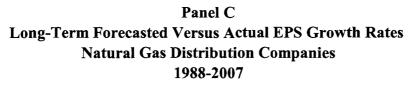
"A significant factor in the upward bias in long-term earnings-rate forecasts is the reluctance of analysts to forecast" profit declines, Mr. Woolridge said. The study found that nearly one-third of all companies experienced profit drops over successive three-to-five-year periods, but analysts projected drops less than 1% of the time.

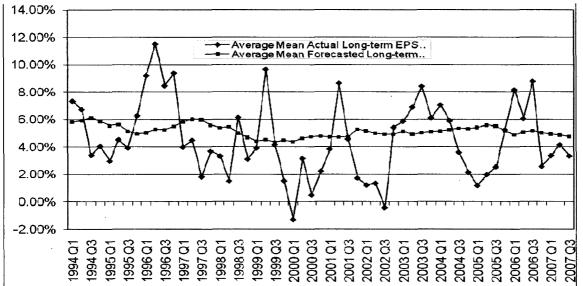
The study's authors said, "Analysts are rewarded for biased forecasts by their employers, who want them to hype stocks so that the brokerage house can garner trading commissions and win underwriting deals."

They also concluded that analysts are under pressure to hype stocks to generate trading commissions, and they often don't follow stocks they don't like.

Write to Andrew Edwards at andrew.edwards@dowjones.com

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20.10%

P	an	el	Α

	Average	Number of Negative	Percent of Negative	
	Projected EPS	EPS Growth	EPS Growth	
	Growth rate	Projections	Projections	
2,453 Companies	14.60%	47	1.90%	

** • •		-	-	~	-	-
Value	Line 3-	5 vear	EPS	Growth	Kate	Forecasts

Panel B			
Historical Five-Year EPS Growth Rates for Value Line Companies			
	Average	Number with Negative	Percent with
	Historical EPS	Historical EPS Growth	Negative Historical
	Growth rate		EPS Growth

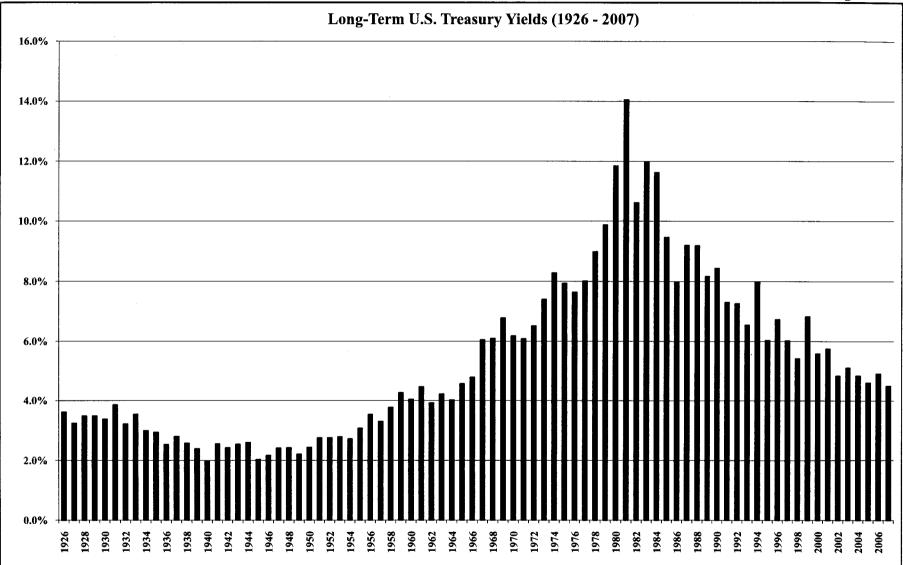
12.90%

476

2,371 Companies

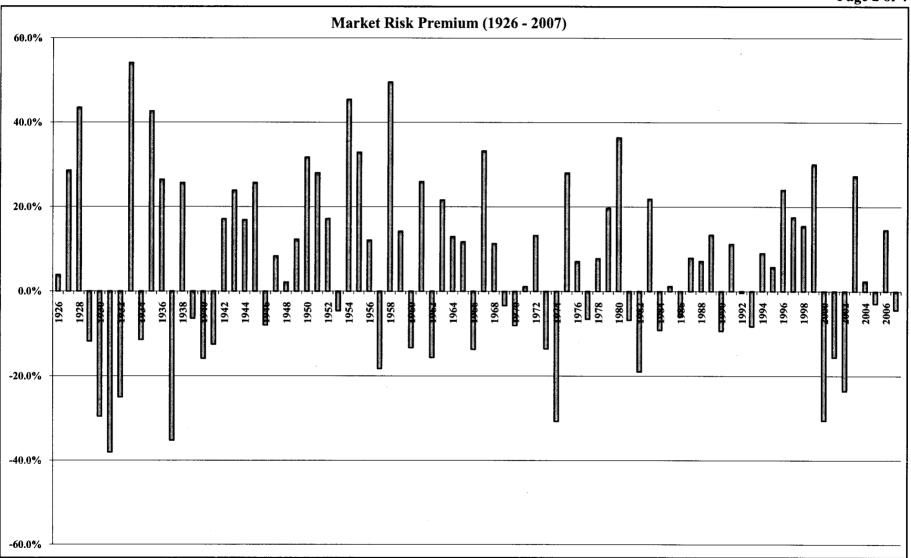
Docket No. 080318-GU Exhibit JRW-15 Historical Risk Premium Evaluation

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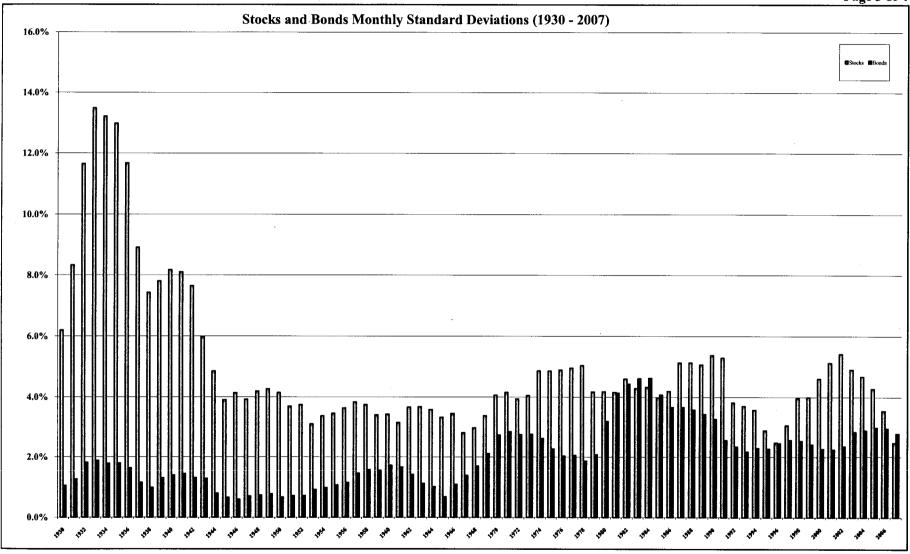


Data Source: Morningstar, SBBI Yearbook, 2008.

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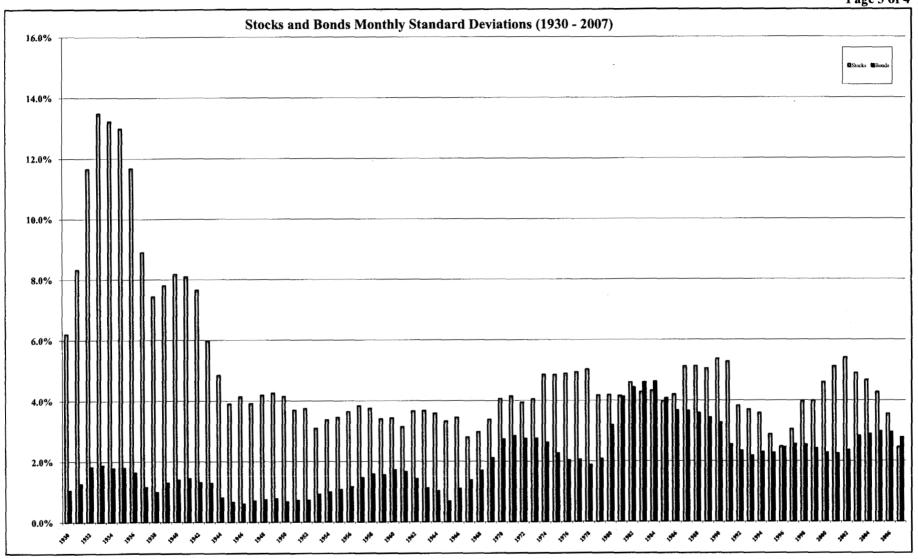


Data Source: Morningstar, SBBI Yearbook, 2008.



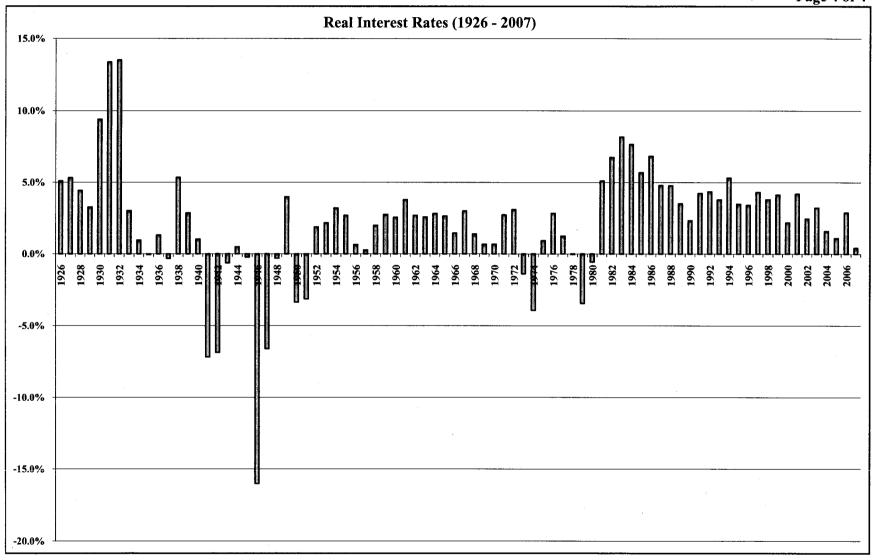
Data Source: Morningstar, SBBI Yearbook, 2008.

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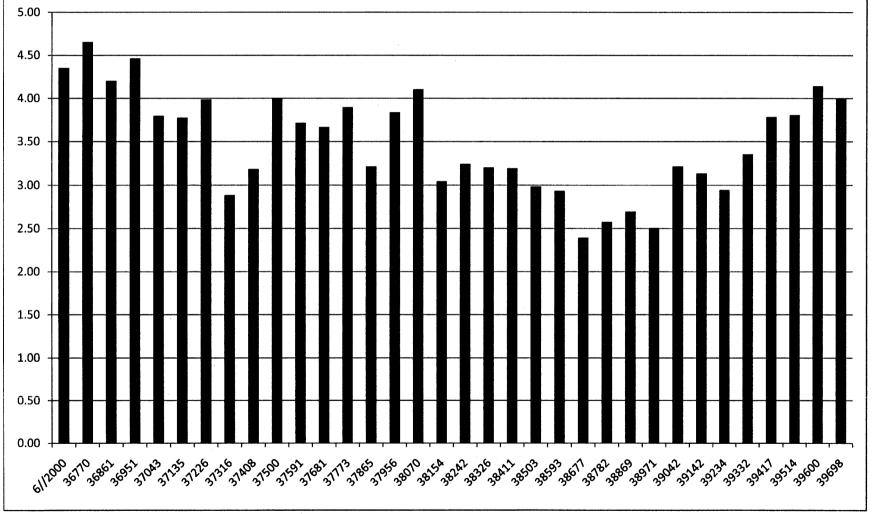
Data Source: Morningstar, SBBI Yearbook, 2008.

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Data Source: Morningstar, SBBI Yearbook, 2008.

Docket No. 080318-GU Exhibit JRW-16 CFO's Equity Risk Premium Page 1 of 1



CFO's Equity Risk Premium 2000-2008

Data Source: John Graham and Campbell Harvey, "The Equity Risk Premium in 2008: Evidence from the Global CFO Outlook Survey."

CERTIFICATE OF SERVICE DOCKET NO. 080318-GU

I HEREBY CERTIFY that a true and correct copy of the Direct Testimony of Dr. J. Randall Woolridge, has been furnished by hand delivery or U.S. Mail to the following parties on this 18th day of December, 2008.

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