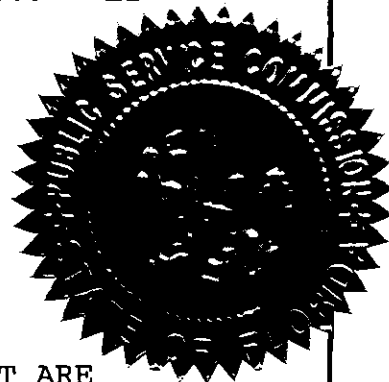


BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 080317-EI

In the Matter of:

PETITION FOR RATE INCREASE BY TAMPA
ELECTRIC COMPANY.



VOLUME 10

Pages 1398 through 1544

ELECTRONIC VERSIONS OF THIS TRANSCRIPT ARE
A CONVENIENCE COPY ONLY AND ARE NOT
THE OFFICIAL TRANSCRIPT OF THE HEARING,
THE .PDF VERSION INCLUDES PREFILED TESTIMONY.

PROCEEDINGS: HEARING

BEFORE: CHAIRMAN MATTHEW M. CARTER, II
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER KATRINA J. McMURRIAN
COMMISSIONER NANCY ARGENZIANO
COMMISSIONER NATHAN A. SKOP

DATE: Wednesday, January 28, 2009

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: LINDA BOLES, RPR, CRR
Official FPSC Reporter
(850) 413-6734

APPEARANCES: (As heretofore noted.)

DOCUMENT NUMBER-DATE

FLORIDA PUBLIC SERVICE COMMISSION

00714 JAN 29 2009

FPSC-COMMISSION CLERK

INDEX

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

NAME:

PAGE NO.

JEFFREY S. CHRONISTER

Direct Examination by Mr. Wahlen	1401
Prefiled Direct Testimony Inserted	1405
Prefiled Rebuttal Testimony Inserted	1452
Cross Examination by Mr. Rehwinkel	1511

CERTIFICATE OF REPORTER

1544

EXHIBITS

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

NUMBER:	ID.	ADMTD
25	1404	
109 (Late-Filed) Actual Expenses of all Witnesses to Date by Witness	1511	

P R O C E E D I N G S

(Transcript continues in sequence from Volume 9.)

CHAIRMAN CARTER: Call your next witness.

MR. WAHLEN: Tampa Electric Company calls Jeffrey S. Chronister.

CHAIRMAN CARTER: While he's coming, Commissioner Argenziano, I think this is the -- okay. Okay.

JEFFREY S. CHRONISTER

was called as a witness on behalf of Tampa Electric Company and, having been duly sworn, testified as follows:

DIRECT EXAMINATION

BY MR. WAHLEN:

Q Would you please state your name, occupation, business address and employer.

A My name is Jeff Chronister. My business address is 702 North Franklin Street, Tampa, Florida, and I'm the Assistant Controller for Tampa Electric Company.

Q Mr. Chronister, did you prepare and caused to be prefiled in this proceeding on August 11th, 2008, prepared direct testimony consisting of 47 pages?

A Yes, I did.

Q And on October 3rd, 2008, did you cause to be filed in this docket revised pages 37 through 40 of your prepared direct testimony?

A Yes, sir.

1 Q Are there any changes to your prepared direct
2 testimony other than those reflected on revised pages 37
3 through 40?

4 A No, there are not.

5 Q If I were to ask you the questions contained in your
6 prepared direct testimony as revised today, would your answers
7 be the same?

8 A Yes, they would.

9 MR. WAHLEN: Mr. Chairman, we would ask that
10 Mr. Chronister's prepared direct testimony as revised on
11 October 3rd be entered into the record as though read.

12 CHAIRMAN CARTER: The revised prepared prefiled
13 testimony of the witness will be entered into the record as
14 though read.

15 BY MR. WAHLEN:

16 Q Mr. Chronister, attached to your direct testimony did
17 you include a composite exhibit premarked as Exhibit JSC-1 and
18 hearing Exhibit Number 25 consisting of 16 documents?

19 A Yes, I did.

20 Q And was Document 1 of that exhibit a list of MFR
21 schedules that you sponsor?

22 A Yes, it was.

23 Q And did you file revisions to MFR Schedules D-2 and
24 D-9 on October 3rd, 2008?

25 A Yes, I did.

1 Q And have you also made revisions to the answers to
2 OPC's Interrogatories Number 87 and 134?

3 A Yes.

4 Q And also made revisions to staff's interrogatories
5 Number 1, 2 and 14, which are now reflected in staff's
6 composite Exhibit 13?

7 A Yes.

8 Q Are there any other changes to your exhibit?

9 A No, there are not.

10 Q Okay. Did you also prepare and caused to be prefiled
11 in this proceeding on December 17th, 2008, prepared rebuttal
12 testimony consisting of 52 pages?

13 A Yes, I did.

14 Q Are there any changes or corrections to your prepared
15 rebuttal testimony?

16 A No, there are not.

17 Q If I were to ask you the questions contained in your
18 prepared rebuttal testimony today, would your answers be the
19 same?

20 A Yes, they would.

21 MR. WAHLEN: Mr. Chair, we would ask that the
22 prepared rebuttal testimony of Mr. Chronister be inserted into
23 the record as though read.

24 CHAIRMAN CARTER: The prefiled testimony of the
25 witness will be entered into the record as though read.

1 BY MR. WAHLEN:

2 Q Mr. Chronister, was there an exhibit to your rebuttal
3 testimony?

4 A Yes, there was.

5 Q There was? Are you sure?

6 A I'm sorry. To my rebuttal?

7 Q Rebuttal.

8 A I'm sorry. I thought you said deposition. No, there
9 was not.

10 (Exhibit 25 marked for identification.)

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **JEFFREY S. CHRONISTER**

5
6 **Q.** Please state your name, address, occupation and
7 employer.

8
9 **A.** My name is Jeffrey S. Chronister. My business address
10 is 702 North Franklin Street, Tampa, Florida 33602. I
11 am the Assistant Controller for Tampa Electric Company
12 ("Tampa Electric" or "company").

13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.

16
17 **A.** I graduated from Stetson University in 1982 with a
18 Bachelor of Business Administration degree in
19 Accounting. Upon graduation I joined Coopers & Lybrand,
20 an independent public accounting firm, where I worked
21 for four years before joining the company in 1986. I
22 started in Tampa Electric's Accounting department, moved
23 to TECO Energy's Internal Audit department in 1987, and
24 returned to the Accounting department in 1991. I am a
25 Certified Public Accountant in the State of Florida, and

1 a member of the American Institute of Certified Public
2 Accountants ("AICPA") and the Florida Institute of
3 Certified Public Accountants. I have served in my
4 current position as Assistant Controller of Tampa
5 Electric since September 2003.
6

7 **Q.** Please describe your duties as Assistant Controller.
8

9 **A.** I am responsible for maintaining the financial books and
10 records of the company and for the determination and
11 implementation of accounting policies and practices for
12 Tampa Electric. I am also responsible for budgeting
13 activities within the company.
14

15 **INTRODUCTION**

16 **Q.** What is the purpose of your direct testimony in this
17 proceeding?
18

19 **A.** My direct testimony presents the calculation of Tampa
20 Electric's revenue requirement request for the 2009
21 projected test year. I will describe how the company
22 prepared the budget used to calculate the revenue
23 requirement, explain key components of the company's
24 budgeted financial statements, show the company's
25 performance against the Commission's operations and

1 maintenance ("O&M") expense benchmark, discuss details
2 of the revenue requirement calculation such as
3 regulatory and pro forma adjustments, and present the
4 company's proposed regulatory treatment for a
5 transmission base rate adjustment ("TBRA").
6

7 **Q.** Have you prepared an exhibit to support your direct
8 testimony?
9

10 **A.** Yes, I am sponsoring Exhibit No. ____ (JSC-1) entitled
11 "Exhibit of Jeffrey S. Chronister" consisting of 16
12 documents, prepared under my direction and supervision.
13 These consist of:

14 Document No. 1 List Of Minimum Filing Requirement
15 Schedules Sponsored Or Co-Sponsored
16 By Jeffrey S. Chronister

17 Document No. 2 MFR Schedule A-1 Full Revenue
18 Requirements Increase Requested

19 Document No. 3 MFR Schedule F-5 Forecasting Models
20 MFR Schedule F-8 Assumptions

21 Document No. 4 Income Statement Twelve Months Ended
22 December 31, 2009

23 Document No. 5 Income Statement Twelve Months Ended
24 December 31, 2009 Budget Methodology

25 Document No. 6 Forecasted Income Statement Twelve

1		Months Ended December 31, 2008
2	Document No. 7	Actual Income Statement Twelve
3		Months Ended December 31, 2007
4	Document No. 8	Monthly Balance Sheet 2009
5	Document No. 9	13-Month Average Balance Sheet As Of
6		December 31, 2009
7	Document No. 10	13-Month Average Balance Sheet As Of
8		December 31, 2009 Budget Methodology
9	Document No. 11	Forecasted 13-Month Average Balance
10		Sheet As Of December 31, 2008
11	Document No. 12	Actual 13-Month Average Balance
12		Sheet As Of December 31, 2007
13	Document No. 13	Statement Of Cash Flows For The
14		Period Ended December 31, 2009
15	Document No. 14	MFR Schedule C-37 O&M Benchmark
16		Comparison By Function
17	Document No. 15	MFR Schedule C-3 Jurisdictional Net
18		Operating Income Adjustments
19		MFR Schedule C-4 Jurisdictional
20		Separation Factors - Net Operating
21		Income
22		MFR Schedule C-5 Operating Revenues
23		Detail
24	Document No. 16	MFR Schedule B-4 Two Year Historical
25		Balance Sheet

1 MFR Schedule B-5 Detail Of Changes
2 In Rate Base
3 MFR Schedule B-6 Jurisdictional
4 Separation Factors - Rate Base
5

6 **Q.** Are you sponsoring any sections of Tampa Electric's
7 Minimum Filing Requirements ("MFRs")?
8

9 **A.** Yes. I am sponsoring or co-sponsoring the MFRs listed
10 in Document No. 1 of my exhibit.
11

12 **Q.** What is the source of the data contained in your direct
13 testimony and exhibit you sponsor in this proceeding?
14

15 **A.** The historical data presented in my direct testimony and
16 exhibit is based on the books and records of the
17 company. These books and records are maintained under
18 my supervision and are kept in the regular course of
19 business in accordance with generally accepted
20 accounting principles and the Uniform System of Accounts
21 as prescribed by the Florida Public Service Commission
22 ("FPSC" or "Commission") and the Federal Energy
23 Regulatory Commission ("FERC").
24

25 The company's books and records are audited annually by

1 PricewaterhouseCoopers, the company's independent
2 auditors. These annual financial statement audits, in
3 conjunction with internal control testing required by
4 Sarbanes-Oxley legislation, have shown a consistent,
5 reliable system of internal controls over the company's
6 accounting and financial reporting. The company's
7 continuous internal control compliance gives financial
8 statement users assurance of the quality and reliability
9 of the information contained in the company's books and
10 records as well as all Tampa Electric financial reports.

11
12 In addition, the company is audited on a regular basis
13 by the FPSC and the Internal Revenue Service ("IRS"),
14 and, from time to time, by a number of other
15 governmental agencies, including FERC. The company
16 makes regular monthly, quarterly and annual reports to
17 the FPSC and FERC and periodic, quarterly and annual
18 reports to the Securities and Exchange Commission.

19
20 The budgeted data presented in my direct testimony and
21 exhibit are derived from the company's comprehensive
22 budget process, which I will discuss in detail later.

23
24 **Q.** Please summarize the rate relief Tampa Electric is
25 requesting.

1 **A.** Tampa Electric seeks a permanent base rate increase of
2 \$228,167,000 as shown in MFR Schedule A-1, Full Revenue
3 Requirements Increase, as Document No. 2 of my exhibit.
4 This increase will afford the company an opportunity to
5 recover all of its prudently incurred costs to provide
6 cost-effective and reliable service to its customers
7 including the opportunity to earn a 12.00 percent return
8 on common equity ("ROE") and an overall rate of return
9 of 8.82 percent on its 2009 average jurisdictional rate
10 base of \$3,656,800,000.

11
12 **Q.** What is meant by "opportunity to earn a 12.00 percent
13 ROE"?

14
15 **A.** While Tampa Electric is requesting an ROE of 12.00
16 percent, this request only affords the company the
17 opportunity to earn at that level but does not guarantee
18 the return. As investments and operating costs change
19 over time, the base rates approved by the Commission in
20 this proceeding will remain the same. If a
21 corresponding change in the volume of sales does not
22 materialize, revenue growth may lag behind the growth of
23 the costs to serve Tampa Electric's customers. If this
24 occurs, the company's ROE could fall below the ROE
25 percentage used to set rates in this proceeding.

1 Q. What test year did the company use to determine its
2 revenue requirement in this proceeding?

3
4 A. Tampa Electric's requested rate increase is based on a
5 2009 projected test year. The test year is appropriate
6 because it reflects the conditions under which Tampa
7 Electric will operate in the future and the company's
8 anticipated capital and operating costs when new rates
9 go into effect. Projected test year 2009 is also
10 appropriate because it will best show the required level
11 of revenues necessary to recover the projected cost of
12 service, including an appropriate return on the related
13 level of investment necessary to provide customers with
14 reliable service when the company's new prices are in
15 effect.

16
17 Q. What would be the resulting ROE for the 2009 projected
18 test year absent the requested rate relief?

19
20 A. Without the requested rate relief, the earned 2009 ROE
21 would be 4.38 percent, far below the fair and reasonable
22 ROE of 12.00 percent supported in the direct testimony
23 of Tampa Electric witness Donald A. Murry, Ph.D. The
24 4.38 percent projected earned ROE for 2009 reflects a
25 significant decline in return that will continue

1 unabated without rate relief. Slowing customer growth
2 combined with increasing costs to serve customers
3 reliably are driving returns below levels needed to
4 maintain Tampa Electric's financial integrity,
5 necessitating the need for rate relief. The need to
6 maintain financial integrity is discussed in more detail
7 in the direct testimonies of Tampa Electric witnesses
8 Gordon L. Gillette and Susan D. Abbott.

9
10 **BUDGET PROCESS**

11 **Q.** Please describe the process that Tampa Electric used to
12 prepare the 2009 test year budget.

13
14 **A.** The 2009 budget was prepared using an integrated process
15 that combined the goals and objectives of the company
16 with economic and financial conditions. Based on the
17 company's obligation to serve and expectations of the
18 requirements and challenges associated with that
19 obligation, plans were developed for projects and
20 activities. These plans for projects and activities
21 were developed within each department, and then
22 consolidated into company projections. Each department
23 quantified its projects and activities into specific
24 resource requirements in its respective budgets. This
25 process is described in more detail in Document No. 3 of

1 my exhibit.

2

3 **Q.** What primary economic and financial conditions were
4 considered in developing the test year budget?

5

6 **A.** The primary economic and financial conditions considered
7 when Tampa Electric prepared the 2009 budget were
8 customer growth, which includes number of customers and
9 usage per customer, and inflation or cost increases.
10 The company's Customer, Demand and Energy forecasts are
11 explained in the direct testimony of Tampa Electric
12 witness Lorraine L. Cifuentes. The company used a
13 variety of indices to estimate the effect of cost
14 increases in the 2009 budget.

15

16 The company used specific indices or price trends for
17 certain fundamental raw materials (e.g. concrete and
18 steel), equipment and property. The Handy-Whitman Index
19 was used to estimate price increases for certain
20 utility-specific property items. The Handy-Whitman
21 Index provides the level of costs for different types of
22 utility construction. It is used by utilities, service
23 companies, valuation engineers and equipment industries.
24 Handy-Whitman Index numbers are widely used to trend
25 earlier valuations and original cost at prices

1 prevailing at a certain date.

2

3 When specific indices were not available for certain
4 cost categories, the company used the CPI-U, an index to
5 estimate price increases for general goods and services.
6 The Commission has approved the use of CPI-U for this
7 purpose in the past and the CPI-U used in this
8 proceeding is shown in MFR Schedule C-33. Payroll cost
9 assumptions are based on appropriate compensation levels
10 given expected conditions on the job market.

11

12 **Q.** How is the budget created?

13

14 **A.** The generation of the budget is an integrated process
15 that results in a complete set of budgeted financial
16 statements: income statement, balance sheet, and
17 statement of cash flows. The income statement is
18 constructed using various sources to determine revenues
19 and expenses. The balance sheet is budgeted by starting
20 with beginning balances. Then accounts on the balance
21 sheet are budgeted by either forecasting monthly
22 balances for the remainder of the year or forecasting
23 monthly activity in the account for the remainder of the
24 year, depending on the type of account. Once the
25 balance sheet and income statement have been

1 constructed, a resulting statement of cash flows is
2 generated. This then determines the capital structure
3 needs of the company and the required debt and equity
4 transactions needed during the budget year.

5
6 **Q.** Please describe the most material components of the 2009
7 budgeted Balance Sheet and Income Statement.

8
9 **A.** The largest component of the 2009 budgeted Balance Sheet
10 is net plant-in-service. In-service balances reflect
11 the capital expenditures for property, plant and
12 equipment investments over time as well as the
13 construction cost contained in the near-term capital
14 budget. With the exception of the fuel and interchange
15 expenses, which are recovered through the fuel and
16 purchased power and capacity cost recovery clauses and
17 are not a subject in this proceeding, the largest cost
18 component of the 2009 budgeted income statement is O&M
19 expense.

20
21 **Q.** What other key elements are used to develop the budgeted
22 financial statements?

23
24 **A.** In addition to the O&M and capital expenditure budgets,
25 other fundamental elements utilized in the development

1 of the budgeted financial statements include the
2 Customer, Demand and Energy forecasts, the revenue
3 budget, the generation/outage schedule, and the Fuel and
4 Interchange budget.

5
6 **Q.** Please discuss the Customer, Demand and Energy forecasts
7 and the revenue budget.

8
9 **A.** The Load Research and Forecasting section of the
10 Regulatory Affairs department produces the Customer,
11 Demand and Energy forecasts, which reflect customer
12 growth projections as well as load and consumption
13 projections. Witness Cifuentes is responsible for this
14 function and discusses key assumptions used to develop
15 the forecasts in more detail in her direct testimony.
16 The revenue budget is derived by applying tariff rates
17 to electricity sales contained in the Customer, Demand
18 and Energy forecasts by customer rate class. Detailed
19 revenue data by month is generated and provided for
20 inclusion in the Income Statement.

21
22 **Q.** Please describe the company's overall O&M and capital
23 budgeting process.

24
25 **A.** Considering forecasted demand, Tampa Electric determines

1 the required capital investment necessary to serve the
2 load reliably as well as the O&M needed to provide the
3 high quality of service customers have come to expect.
4 The company also considers factors such as environmental
5 and regulatory compliance, reserve requirements and
6 other items. Once the required projects and activities
7 have been determined, the company estimates the costs
8 associated with those projects and activities. The
9 costs are determined by analyzing the resources to be
10 utilized and the price of those resources.

11
12 Different tools are used to determine the costs of the
13 resources needed, depending on the type of resource.
14 For example, as described in the direct testimony of
15 Tampa Electric witness Dianne S. Merrill, compensation
16 amounts are driven by conditions in the job market. As
17 described in the direct testimony of Tampa Electric
18 witnesses Mark J. Hornick and Regan B. Haines, materials
19 and equipment are projected taking into account market
20 conditions and cost trends that are relevant to each
21 specific item.

22
23 **Q.** How are the detailed O&M and capital budgets developed?
24

25 **A.** Each operating department within the company develops

1 detailed resource budgets for O&M and capital, by month
2 and by FERC account. Operating departments distinguish
3 between O&M and capital based on the nature of the
4 activity involved with consideration of the company's
5 accounting policies and practices. Each operating
6 department budgets according to its individual needs,
7 weighing its options regarding how to perform O&M and
8 capital work in the most cost-effective manner. Each
9 detailed operating department budget is then entered
10 into the budget system.

11
12 All of the previously discussed factors are combined to
13 produce a total projected amount of O&M and capital
14 expenditures for the company. The activities and
15 projects that are necessary to provide safe and reliable
16 service to customers are planned by the departments that
17 perform them and the costs are developed using
18 consistent assumptions. The officers of the company
19 examine these totals for reasonableness and consistency.
20 The president of Tampa Electric is ultimately
21 accountable for managing the budget once it has received
22 Board of Director approval.

23
24 Q. Was the company's 2009 test year budget prepared
25 consistently with the company's normal annual budget

1 process?

2

3 **A.** Yes. The process was the same; however, due to the
4 timing of filing the company's petition for a base rate
5 increase, the timing of the process was different.
6 First, the steps needed to create the budget, as well as
7 the finalization of the budget itself, were done earlier
8 in the calendar year than usual. In addition, certain
9 steps were performed concurrently rather than in
10 sequence. For example, demand and outage projections
11 were performed simultaneously with initial O&M and
12 capital projections. However, despite changes in the
13 time frames involved, the process for generating the
14 2009 budget contained the same steps and oversight as
15 the company's normal annual budget process.

16

17 **Q.** Has Tampa Electric's budget process proven to be
18 reliable in the past?

19

20 **A.** Yes. Actual results have historically tracked to
21 budgeted amounts. The budgets are used for investor
22 presentations, business planning and key decision-
23 making. Monthly budget-versus-actual analyses are
24 performed and these monthly variance analyses are part
25 of the internal control system that has facilitated the

1 company's compliance with Sarbanes-Oxley.

2

3 **Q.** What other factors impact the reliability of the
4 company's budget process?

5

6 **A.** Tampa Electric uses a process that incorporates the
7 AICPA guidelines for preparing financial forecasts. The
8 company's process reflects all of the guidelines,
9 including those related to quality, consistency,
10 documentation, the use of appropriate accounting
11 principles and assumptions, the adequacy of review and
12 approval, and the regular comparison of financial
13 forecasts with attained results.

14

15 **Q.** In your opinion, does Tampa Electric's 2009 budget
16 process result in a fair and reasonable projection of
17 amounts necessary for the company to provide safe and
18 reliable service?

19

20 **A.** Yes. I believe Tampa Electric used a reasonable,
21 reliable and time-proven process to produce its 2009
22 company budget.

23

24 **BUDGETED INCOME STATEMENT**

25 **Q.** How was Tampa Electric's 2009 budgeted Income Statement

1 developed?

2

3 **A.** The 2009 budgeted Income Statement was prepared by the
4 Accounting department under my direction and
5 supervision. The Accounting Department assembled
6 forecasted data prepared by numerous team members who
7 specialize in different areas of the company's
8 operations. The same accounting principles, methods and
9 practices, which the company employs for historical
10 data, were applied to the forecasted data to arrive at
11 the budgeted Income Statement. Approval of the Income
12 Statement budget was then obtained after a thorough
13 review by senior management, including final review and
14 approval by the president of Tampa Electric and the
15 Board of Directors.

16

17 The income statement is developed using all forecasted
18 revenues and other types of income, largely base
19 revenues and the revenues from the four cost recovery
20 clauses. The income statement also contains projections
21 for off-system sales and other operating revenues such
22 as rent revenues and miscellaneous service revenues.

23

24 To complete the income statement, all operating expenses
25 are accumulated including O&M expense, which I discuss

1 later, depreciation expense and property taxes.
2 Interest expense and interest income, as well as all
3 below-the-line items are also considered. Once all pre-
4 tax components are determined, income taxes are
5 calculated to determine final net income.
6

7 **Q.** Were the depreciation rates used in the 2009 budget
8 those most recently approved by the Commission?
9

10 **A.** Yes. The depreciation expense in the 2009 budget
11 reflects the rates approved in the company's 2007
12 Depreciation Study in Docket No. 070284-EI in Commission
13 Order No. PSC-08-0014-PAA-EI issued on January 4, 2008.
14

15 **Q.** Please describe the documents in your exhibit that
16 relate to the budgeted Income Statement.
17

18 **A.** Document No. 4 of my exhibit entitled "Income Statement
19 Twelve Months Ended December 31, 2009" shows the
20 expected results of operations for Tampa Electric under
21 current rates. Document No. 5 of my exhibit entitled
22 "Income Statement Twelve Months Ended December 31, 2009
23 Budget Methodology" sets forth line-by-line the source
24 or budget methodology for each item included in the 2009
25 budgeted Income Statement. Document Nos. 6 and 7 of my

1 exhibit provide the same information for forecasted 2008
2 and actual 2007, in the same format as Document 4 of my
3 exhibit.

4
5 **Q.** What were the underlying methods and assumptions used to
6 develop Tampa Electric's 2009 Income Statement budget?

7
8 **A.** A summary of the methods is provided on MFR Schedules F-
9 5 and F-8, which are included in Document No. 3 of my
10 exhibit. Projects and activities are developed and
11 appropriate cost assumptions are applied. As I stated
12 earlier, inputs into the income statement budgeting
13 process are supplied by various personnel who specialize
14 in specific areas of the company's operations.

15
16 **Q.** In your opinion, does Tampa Electric's 2009 budgeted
17 Income Statement fairly and reasonably reflect the
18 revenues and expenses expected for the company in 2009?

19
20 **A.** Yes. The 2009 budgeted Income Statement is based on
21 supportable levels of revenues and expenses, with
22 expenditures reflecting appropriate and necessary
23 projects and activities at reasonable and prudent cost
24 levels.

25

1 **BUDGETED BALANCE SHEET**

2 **Q.** How was Tampa Electric's 2009 budgeted Balance Sheet
3 developed?

4
5 **A.** The 2009 budgeted Balance Sheet was prepared by the
6 Accounting Department under my direction and
7 supervision. Certain data used in the process were
8 provided by various other departments. Each line item
9 was developed using the same accounting principles,
10 methods and practices used in accounting for historical
11 data. Approval of the budgeted Balance Sheet was then
12 obtained after a thorough review by senior management,
13 including final review and approval by the president of
14 Tampa Electric and the Board of Directors.

15
16 The balance sheet is a continuous representation of
17 account balances through time. Therefore, the
18 development of any balance sheet starts with
19 establishing the beginning balances. The 2009 Balance
20 Sheet was derived from the forecasted 2008 Balance
21 Sheet. The 2008 budgeted Balance Sheet was originally
22 prepared as part of the company's annual budget process
23 in late 2007, with an estimated 2007 year-end Balance
24 Sheet. In January 2008, the company then produced the
25 final 2008 budget using actual 2007 year-end balances as

1 the starting point. The 2009 budget was completed in
2 June 2008. At that time, the company reforecasted
3 budgeted 2008 balances to reflect the most current
4 information as a basis for beginning the company's 2009
5 Balance Sheet.

6
7 For certain accounts, the monthly balances were
8 projected for the remainder of the year. For all other
9 accounts, the change or activity in the account was
10 forecasted and then applied to the previous balance in
11 sequence each month to produce monthly balances. For
12 instance, plant, property and equipment balances were
13 budgeted using the projected timing of expenditures
14 included in the capital budget and projected timing of
15 in-service dates for assets. Some balance sheet
16 accounts, such as accrued interest and deferred clause
17 balances, were driven by the activity reflected in the
18 income statement. Because activity was applied in
19 sequence, budgeted balance sheet data for each month of
20 the year was prepared (as reflected in Document No. 8 of
21 my exhibit) and used to compute the 13-month average
22 Balance Sheet. Document No. 9 of my exhibit reflects
23 the result of that averaging process.

24
25 Q. How was Tampa Electric's 2009 budgeted statement of cash

1 flows developed?

2

3 **A.** The budgeted cash flows were a function of the overall
4 change in all items included in the budgeted balance
5 sheet for the company. Cash needs dictated the extent
6 of debt and equity necessary to operate the business,
7 given the timing of cash inflows and outflows. Long-
8 term debt issuances and equity infusions were projected.
9 Then short-term debt was forecasted to reflect the
10 expected balance of cash needs for each month.

11

12 **Q.** Please describe the documents in your exhibit that
13 relate to the budgeted Balance Sheet and budgeted
14 Statement of Cash Flows.

15

16 **A.** Document No. 8 of my exhibit is the budgeted Balance
17 Sheet for 2009. Document No. 9 of my exhibit, entitled
18 "13-Month Average Balance Sheet As Of December 31,
19 2009", presents the 13-month average per books Balance
20 Sheet. Document No. 10 of my exhibit consists of four
21 pages and is entitled "13-Month Average Balance Sheet As
22 Of December 31, 2009 Budget Methodology". This document
23 provides line-by-line the source or budget methodology
24 for each item included in the 2009 budgeted Balance
25 Sheet. Document Nos. 11 and 12 of my exhibit provide

1 the same information for forecasted 2008 and actual
2 2007, in the same format as Document No. 9 of my
3 exhibit. Document No. 13 of my exhibit presents the
4 Statement of Cash Flows for the period ended December
5 31, 2009.

6
7 **Q.** In your opinion, does Tampa Electric's 2009 budgeted
8 Balance Sheet fairly and reasonably reflect the account
9 balances expected for the company in 2009?

10
11 **A.** Yes, it does. It is based on supportable levels of
12 capital structure, plant in service and working capital,
13 with expenditures reflecting appropriate and necessary
14 projects and activities at reasonable and prudent cost
15 levels.

16
17 **FPSC O&M BENCHMARK**

18 **Q.** Please explain what the Commission's O&M benchmark is
19 and how it is used.

20
21 **A.** Since the early 1980s, the Commission has compared
22 companies' O&M costs to a benchmark computed by
23 escalating a base year to the year being reviewed. For
24 production O&M, the base year allowed costs are
25 escalated by inflation as measured by the CPI-U plus

1 costs related to additional capacity additions since the
2 base year. All non-production costs are escalated by
3 inflation as measured by the CPI-U compounded by
4 customer growth. Costs that are greater than this
5 calculated benchmark require justification before being
6 considered a prudent cost of service.

7
8 **Q.** How did you calculate the O&M benchmark for 2009?

9
10 **A.** The O&M benchmark for 2009 was calculated by applying
11 the appropriate Commission-established multiplier to the
12 1991 actual O&M amounts from the last base rate
13 proceeding. A compound multiplier was calculated using
14 historical CPI-U and customer growth amounts plus
15 estimates for the 2008 and 2009 periods based on Tampa
16 Electric's customer, demand and energy forecasts. The
17 compound multiplier of customer growth and CPI-U
18 inflation was applied to transmission, distribution,
19 customer accounts, customer service and information
20 systems, sales expenses, and administrative and general.
21 For production accounts, only CPI-U was applied and then
22 adjustments were made for additions and retirements of
23 generating units from 1991 through 2009.

24
25 **Q.** What is the company's overall performance relative to

1 the benchmark expected to be for the 2009 test year?

2

3 **A.** As shown on MFR Schedule C-37, Document No. 14 of my
4 exhibit, the company's total 2009 O&M costs are expected
5 to be under the benchmark by \$23,955,000. This is
6 despite the many challenges the company has faced since
7 its last rate case and it demonstrates that the
8 company's cost control efforts have been able to offset
9 increasing cost pressure over time. Cost control is one
10 of the many factors that have allowed the company to
11 continue meeting the needs of its customers for the past
12 16 years without seeking base rate relief.

13

14 **Q.** Although the company's total O&M expense is below the
15 benchmark, are there specific categories of 2009 expense
16 that exceed the benchmark?

17

18 **A.** Yes, there are. Budgeted expenses for Distribution and
19 Sales Expenses were above the benchmark. Distribution
20 expense, which is \$657,000 above the benchmark, is
21 discussed in witness Haines' direct testimony.
22 Additionally, Sales Expense (FERC accounts 911 to 916)
23 in 2009 totaled \$2,459,000 compared to the benchmark
24 amount of \$641,000 due to a change in the classification
25 of expenses. Included in the Sales Expense total is

1 \$901,000 for economic development (reflected in FERC
2 account 912 - Demonstration and Selling Expenses); in
3 1991, these expenses were mainly posted to FERC accounts
4 908 and 921. The change to using account 912 for
5 economic development expenses was prescribed by the
6 Commission in 1995 in Order No. PSC-95-0583-NOR-PU,
7 Docket No. 930165-PU. Also included in the 2009 Sales
8 Expense total is \$1,182,000 for wholesale sales and
9 marketing (reflected in FERC account 912); in 1991,
10 these expenses were posted to FERC account 561 - Load
11 Dispatching. The change to using account 912 for
12 wholesale sales and marketing expenses was prescribed by
13 FERC in 1996 in FERC Order No. 888. Excluding these
14 reclassifications of expense items that were previously
15 included in other FERC account groupings, the 2009 Sales
16 Expense amount is under the benchmark amount.

17
18 **Q.** Is a historical prior year the only starting point used
19 by the Commission in prior proceedings for benchmark
20 calculations?

21
22 **A.** No. Although there is Commission precedent for using a
23 historical prior year, projected test year data from the
24 last rate case has also been used in determining the O&M
25 benchmark.

1 Q. If Tampa Electric had made benchmark calculations on the
2 1993 and 1994 test year O&M used by the Commission to
3 calculate the revenue requirements in the company's last
4 rate case, what would the resulting performance have
5 been in comparing the benchmark to 2009 expenses?
6

7 A. The results would show the 2009 O&M expenses are well
8 below the benchmark. Tampa Electric's 2009 O&M expense
9 is \$33 million below a benchmark based on 1993 test year
10 O&M and \$39 million below a benchmark based on 1994 test
11 year O&M.
12

13 Q. Are there any major expense items in the company's 2009
14 O&M total that were not present in 1991? If so, how
15 does this impact the benchmark results?
16

17 A. Yes. In 1994, after the company's last rate proceeding,
18 the Commission approved the accrual of a \$4 million
19 annual storm damage expense in Docket No. 930987-EI in
20 Order No. PSC-94-0337-FOF-EI. The amount of storm
21 damage expense included in Tampa Electric's requested
22 O&M is \$20 million for 2009. As stated earlier, 2009
23 O&M is \$24 million below the Commission benchmark. If
24 this new storm accrual expense, which was zero in 1991,
25 was added to the benchmark amount, Tampa Electric's 2009

1 O&M would be \$44 million below the benchmark.

2

3 **REVENUE REQUIREMENT**

4 **Q.** Please describe the calculation of the company's revenue
5 requirement for 2009.

6

7 **A.** Tampa Electric's 2009 Budgeted Income Statement and 13-
8 Month Average Balance Sheet are the starting points for
9 calculating the revenue requirement. Tampa Electric's
10 2009 budgeted Income Statement and Balance Sheet are the
11 basis for the per books 13-month average rate base, net
12 operating income and capital structure calculations.
13 Certain regulatory adjustments are then applied. The
14 regulatory adjustments fall into two categories: those
15 that are necessary to comply with FPSC directives,
16 policies and decisions (adjustments) and those that are
17 necessary to produce a test year that is indicative of
18 on-going revenues and expenditure levels (pro forma
19 adjustments). Jurisdictional separation factors,
20 supported in the direct testimony of Tampa Electric
21 witness William R. Ashburn, are then utilized to derive
22 the jurisdictional amounts upon which the revenue
23 requirement is calculated.

24

25 As shown on MFR Schedule A-1, the 8.82 percent required

1 cost of capital is first applied to the jurisdictional
2 adjusted average rate base of \$3,656,800,000 resulting
3 in a required jurisdictional net operating income of
4 \$322,530,000. Comparing the required jurisdictional net
5 operating income to the jurisdictional net operating
6 income based on the company's 2009 projected test year
7 of \$182,970,000, the net operating income deficiency is
8 \$139,560,000. After adjusting for taxes, there is a
9 jurisdictional revenue deficiency for 2009 of
10 \$228,167,000.
11

12 **Q.** What Commission adjustments were made to the company's
13 2009 budget for the purpose of calculating the revenue
14 requirement?
15

16 **A.** The Commission adjustments to the 2009 test year Income
17 Statement and a description of the jurisdictional amount
18 and the impact on the revenue requirement of each
19 adjustment are shown in Document No. 15 of my exhibit,
20 which is a compilation of MFR Schedules C-3, C-4 and C-
21 5. The rate base adjustments and the jurisdictional
22 amount of each adjustment are presented in Document No.
23 16 of my exhibit, which includes MFR Schedules B-4, B-5
24 and B-6.
25

1 Q. Please list the Commission adjustments made to Net
2 Operating Income as shown in Document No. 15 of your
3 exhibit.

4
5 A. The Commission adjustments described in Document No. 15
6 of my exhibit reflect Commission directives, policies
7 and decisions from previous rate proceedings.
8 Specifically, these adjustments are: 1) remove from base
9 rates the revenues and expenses which are recoverable
10 through the four cost recovery clauses, 2) remove
11 franchise fee revenues and expenses, 3) remove gross
12 receipts tax revenues and expenses, 4) remove revenues
13 and expenses related to interruptible rate optional
14 provision, 5) remove job order revenues and costs
15 related to work performed for individual customers, and
16 6) remove expenses that have been deemed non-utility or
17 non-recoverable through retail base rates such as
18 industry association dues, civic club meals, stockholder
19 relations expenses, charitable contributions and the
20 portion of TECO Plaza lease expense associated with the
21 Solaris and the atrium waterfall, which were disallowed
22 in Docket No. 830012-EU in Order No. 12663.

23
24 Q. Please describe the Commission adjustments to rate base
25 as shown in your Document No. 16 of your exhibit.

1 **A.** The Commission adjustments to rate base as shown in
2 Document No. 16 of my exhibit reflects Commission
3 directives, policies and decisions from previous rate
4 proceedings. Specifically, these adjustments are: 1)
5 remove from net plant-in-service the effect of items
6 recoverable through the environmental cost recovery
7 clause, 2) remove from net plant-in-service construction
8 work in progress ("CWIP") balances that earn allowance
9 for funds used during construction ("AFUDC"), 3) remove
10 from working capital the effect of items for which a
11 return is provided elsewhere, including deferred debits
12 for clause-related under-recovery balances, 4) remove
13 from working capital the effect of items which are part
14 of capital structure (dividends declared) for ratemaking
15 purposes, 5) adjust working capital for work orders
16 related to jobs performed for individual customers (job
17 order receivables) and 6) remove from rate base items
18 that have been deemed non-utility or non-recoverable
19 through retail base rates, such as acquisition
20 adjustments.

21

22 **Q.** Did the company make any company pro forma adjustments
23 to its 2009 revenue requirement?

24

25 **A.** Yes. After the company prepared its 2009 budget, it was

1 then necessary to make pro forma adjustments to identify
2 circumstances during the test year that impact the on-
3 going expenditures or revenues of the company. The only
4 pro forma adjustments that the company made were
5 material changes that were generally known and
6 measurable and are needed to produce a test year that is
7 representative of conditions that are expected when the
8 new rates go into effect.

9
10 **Q.** Please list the company pro forma adjustments made to
11 the 2009 test year.

12
13 **A.** The pro forma adjustments made to the 2009 revenue
14 requirement are: 1) annualization of five simple cycle
15 units to be placed in service in 2009, 2) annualization
16 of rail facilities to be placed in service in 2009, 3)
17 amortization of channel dredging expenses, 4) increase
18 in annual storm reserve accrual, 5) amortization of rate
19 case expenses, 6) inclusion of Customer Information
20 System ("CIS") expenditures associated with required
21 rate case modifications, 7) adjustment of revenues due
22 to the expiration of a Commercial/Industrial Service
23 Rider ("CISR") contract, 8) elimination of the
24 \$36,171,000 of CWIP in rate base that was authorized in
25 the company's last rate proceeding, 9) adjustment to

1 common equity to offset the off balance sheet debt
2 obligation of purchased power agreements and 10) IRS
3 prescribed deferred income tax adjustment.

4
5 **Q.** After applying these adjustments, what is the total for
6 the 13-month average rate base?

7
8 **A.** The jurisdictional adjusted 13-month average rate base
9 considering all of the adjustments after applying the
10 jurisdictional separation factors provided by witness
11 Ashburn is \$3,656,800,000.

12
13 **Q.** Please describe the capital structure adjustments made
14 in the revenue requirement calculation.

15
16 **A.** Capital structure adjustments reflect Commission
17 precedent for most items, such as the specific
18 adjustment that shows dividends declared as common
19 equity. The traditional pro rata treatment was used for
20 many of the adjustments, such as the removal of CWIP and
21 rate base items associated with the Environmental Cost
22 Recovery Clause. For the under-recovery balance related
23 to the Fuel and Purchased Power Cost Recovery Clause
24 ("fuel clause"), the under-recovery of \$64,304,000 was
25 removed from short-term debt and deferred taxes because

1 these are the components of the capital structure that
2 are impacted by the shortfall between the clause expense
3 incurred and the clause revenues collected.

4
5 For certain adjustments, such as the annualization of
6 the five simple cycle units and the rail facilities, any
7 applicable deferred tax and investment tax credit
8 impacts were identified and adjusted first, then the
9 remaining adjustment was prorated over all other sources
10 of capital. These adjustments are discussed in more
11 detail later in my direct testimony.

12
13 **Q.** What other adjustments were made to net operating
14 income?

15
16 **A.** After all of these adjustments were made, income tax
17 expense was adjusted to reflect the appropriate amount
18 of interest expense based on the amount and cost of debt
19 in the capital structure that was synchronized to the
20 rate base.

21
22 **Q.** Did the company properly reflect in its 2009 revenue
23 requirement calculation the impact of accounting
24 pronouncements that were issued since the company's last
25 rate case?

1 **A.** Yes. Financial Accounting Standards Board Statements of
2 Financial Accounting Standards ("FAS") and other
3 accounting guidance have been properly reflected,
4 including the impact of FAS No. 133, Accounting for
5 Derivative Instruments and Hedging Activities, FAS No.
6 143, Accounting for Asset Retirement Obligations, and
7 FAS No. 158, Employers' Accounting for Defined Benefit
8 Pension and Other Postretirement Plans. Accounting
9 treatments reflect the Commission's instructions, as
10 delineated in Docket No. 011605-EI in Order No. PSC-02-
11 1484-FOF-EI, Docket No. 030304-PU in Order No. PSC-03-
12 0906-FOF-PU, Docket No. 060733-EI in Order No. PSC-06-
13 1040-PAA-EI, as well as other communications from the
14 Commission and its Staff.

15
16 **Q.** Please describe the nature and rationale for the pro
17 forma adjustment related to annualization of five simple
18 cycle units to be placed in service in 2009.

19
20 **A.** As described in the direct testimony of witness Hornick,
21 five simple cycle combustion turbines are to be placed
22 in service in 2009. Two will go in service in May 2009
23 and three in September 2009. Because these units will
24 be generating electricity for customers for the period
25 of time covered by new rates, it is appropriate for the

REVISED: 10/03/2008

1 revenue requirement requested to reflect the significant
2 investment and operating costs associated with these
3 assets. The pro forma adjustment includes an impact on
4 operating expenses as well as an impact on net plant-in-
5 service to bring the company's total cost profile to an
6 amount that reflects a full year of operation for these
7 units. The jurisdictional net operating income
8 adjustments are decreases of \$2,352,000 for the May
9 units and \$4,864,000 for the September units. The
10 jurisdictional rate base adjustments are increases of
11 \$36,125,000 for the May units and \$94,562,000 for the
12 September units.

13

14 **Q.** Please describe the nature and rationale for the pro
15 forma adjustment related to annualization of rail
16 facilities to be placed in service in 2009.

17

18 **A.** As described in the direct testimony of witness Hornick,
19 Tampa Electric, in 2007, issued a request for proposal
20 for solid fuel transportation because its existing
21 contract will expire on December 31, 2008. Based upon
22 final contract negotiations, the company has contracted
23 for bimodal transportation: water and rail. Since there
24 are no operable rail facilities at Big Bend Power
25 Station, they must be constructed in 2008 and 2009 for

REVISED: 10/03/2008

1 deliveries to begin by January 1, 2010. The pro forma
2 adjustment includes an impact on operating expenses as
3 well as an impact on net plant-in-service to bring the
4 company's total cost profile to an amount that reflects
5 a full year of operation for these units. The
6 jurisdictional net operating income adjustment is a
7 decrease of \$1,195,000. The jurisdictional rate base
8 adjustment is an increase of \$44,754,000.

9
10 **Q.** Please describe the nature and rationale for the pro
11 forma adjustment related to amortization of the channel
12 dredging expense.

13
14 **A.** As described in the direct testimony of Tampa Electric
15 witness Hornick, the company included in its 2009 budget
16 an expense of \$6.9 million to dredge the Big Bend Power
17 Station channel, an event that occurs every five years.
18 The dredging is necessary to provide appropriate passage
19 for vessels to deliver solid fuel for use at the
20 company's generating facilities. Since this expense is
21 only incurred every five years, it is appropriate for
22 the revenue requirement requested to reflect an
23 adjustment to operating and investment costs to amortize
24 the impact of this expenditure over five years. The
25 jurisdictional net operating income adjustment is

REVISED: 10/03/2008

1 an increase of \$3,267,000. The jurisdictional rate base
2 adjustment is an increase of \$2,657,000.

3

4 **Q.** Please describe the nature and rationale for the pro
5 forma adjustment related to the increase in annual storm
6 reserve accrual.

7

8 **A.** Based upon the storm study results and direct testimony
9 of Tampa Electric witnesses Steven P. Harris and Edsel
10 L. Carlson, Jr., it is appropriate to adjust the
11 company's annual accrual from \$4 million to \$20 million.
12 Accordingly, \$16 million of expense was added to the O&M
13 expense for calculating the 2009 revenue requirement.
14 The jurisdictional net operating income adjustment is a
15 decrease of \$9,828,000. The jurisdictional rate base
16 adjustment for working capital is a reduction of
17 \$8,000,000.

18

19 **Q.** Please describe the nature and rationale for the pro
20 forma adjustment related to amortization of rate case
21 expenses.

22

23 **A.** The company did not include rate case expense in its
24 2008 and 2009 budget, so an adjustment is necessary to
25 include the estimated expense in the test year. The

1 incremental expense associated with this rate case will
2 be incurred in 2008 and 2009 but deferred to better
3 match a longer period of time that new rates will be in
4 effect. The company estimates rate case expense to be
5 \$3,153,000 and is proposing to amortize the expense over
6 a three-year period beginning in 2009. The
7 jurisdictional net operating income adjustment is a
8 decrease of \$645,000. The jurisdictional rate base
9 adjustment for working capital to reflect the
10 unamortized balance is an increase of \$2,628,000.

11

12 **Q.** Please describe the nature and rationale for the pro
13 forma adjustment related to amortization of CIS costs
14 associated with required rate case modifications.

15

16 **A.** The company did not include capital expenditures in its
17 2008 or 2009 budgets associated with the numerous and
18 necessary modifications to update CIS. The incremental
19 expenditures are projected to be \$2,792,000. It is
20 appropriate to depreciate these expenditures over a
21 five-year period. The jurisdictional net operating
22 income adjustment is a decrease of \$342,000. The
23 jurisdictional rate base adjustment is an increase of
24 \$2,445,000.

25

1 Q. Please describe the nature and rationale for the pro
2 forma adjustment related to additional revenues due to
3 the expiration of a CISR contract.

4
5 A. In 1998, this Commission approved a pilot program that
6 enabled the company to enter into negotiated contracts
7 with potential customers whose load was "at risk" of
8 being relocated or located outside of Tampa Electric's
9 service territory. The company was permitted to
10 negotiate a discount on the base energy and/or base
11 demand charges with commercial and industrial customers
12 who could show they had viable alternatives to taking
13 electric service from Tampa Electric. The company
14 entered into one such contract that will expire in 2009.
15 The customer will transfer from that CISR rate to the
16 appropriate commercial rate. The proposed pro forma
17 eliminates the discount and reduces the revenue
18 requirement to account for the difference between the
19 CISR rate and applicable tariff rate. The requested
20 jurisdictional net operating income adjustment is an
21 increase of \$893,000.

22
23 Q. Please describe the nature and rationale for the pro
24 forma adjustment to remove CWIP from rate base.

25

1 **A.** In the company's last rate proceeding, the revenue
2 requirement calculation included \$36,171,000 of CWIP
3 normally eligible for AFUDC in rate base. This was done
4 to maintain specific financial integrity levels given
5 the capital spending plan the company faced in 1992.
6 Given Tampa Electric's current capital spending plan,
7 financial integrity is again important for the company
8 in this rate proceeding. However, the company is not
9 requesting additional CWIP in rate base in this
10 proceeding as discussed in the direct testimony of
11 witness Gillette. For the budgeted test year 2009, this
12 amount was included in rate base but was removed in the
13 2009 revenue requirement calculation through a pro forma
14 adjustment and has no effect on the current petition for
15 rate relief. Had this amount of CWIP been included in
16 rate base, the revenue requirement would have been
17 higher by \$4,316,000.

18
19 **Q.** Please describe the nature and rationale for the pro
20 forma adjustment related to adjusting common equity to
21 offset purchased power debt imputation.

22
23 **A.** As described in the direct testimony of witness
24 Gillette, it is appropriate to make an adjustment to
25 common equity to reflect the debt imputation made by the

1 rating agencies associated with off balance sheet
2 obligations for purchased power agreements.
3 Accordingly, common equity was increased by \$77,000,000
4 for this adjustment.

5
6 **Q.** Were there any other pro forma adjustments?

7
8 **A.** Yes. A further pro forma adjustment was made to comply
9 with IRS normalization requirements as discussed in
10 Tampa Electric witness Alan D. Felsenthal's direct
11 testimony.

12
13 **Q.** In your opinion, do Tampa Electric's MFRs fairly present
14 the company's financial condition and requested revenue
15 increase based on the projected results for the 2009
16 test year?

17
18 **A.** Yes, they do. The MFRs accurately represent historical,
19 current and projected activities and associated
20 expenditures and assumptions.

21
22 **TRANSMISSION BASE RATE ADJUSTMENT**

23 **Q.** What is the purpose of Tampa Electric's proposed
24 Transmission Base Rate Adjustment or TBRA?

25

1 **A.** As described in the direct testimony of witness Haines,
2 Tampa Electric is expecting to make significant
3 investments in transmission projects for peninsular
4 Florida that will ultimately benefit retail customers.
5 Due to the uncertainty of cost and timing, the company
6 is proposing a TBRA. The TBRA would allow Tampa
7 Electric to timely recover its transmission costs for
8 230 kV and above transmission projects submitted for
9 Florida Reliability Coordinating Council ("FRCC")
10 review.

11
12 **Q.** What is the company's proposed regulatory treatment for
13 these capital expenditures?

14
15 **A.** Similar to the Generation Base Rate Adjustment clause
16 approved by the Commission in Docket Nos. 050045-EI and
17 050078-EI, the TBRA is established to recover the costs
18 of 230 kV transmission additions required pursuant to
19 FRCC transmission need studies, which are not already
20 being recovered through base rates or a cost recovery
21 clause. Specifically, the company would be entitled to
22 receive the annualized base revenue requirement for the
23 first 12 months of operation, reflecting the actual
24 costs incurred once the asset is placed in service. The
25 TBRA will be calculated utilizing the ROE and capital

1 structure determined in this proceeding. Tampa Electric
2 will calculate and submit for Commission confirmation
3 the amount of the TBRA using a methodology similar to
4 that used in calculating the Capacity Cost Recovery
5 Clause.

6
7 **Q.** What is the company's proposed regulatory approval and
8 cost recovery process that would take place as new
9 transmission investments are placed into service?

10
11 **A.** Once transmission projects and associated costs have
12 been identified by the FRCC in its regional planning
13 process, the company will provide to the Commission its
14 specific construction plans, estimated construction
15 costs and its expected in-service date. In the year the
16 transmission project is expected to be substantially
17 complete, Tampa Electric will file for cost recovery
18 using a methodology similar to the Capacity Cost
19 Recovery Clause projection filing. In the event that
20 the actual capital costs of transmission projects are
21 higher or lower than projected, the difference will be
22 flowed back via a true-up to the Capacity Cost Recovery
23 Clause.

24
25 **SUMMARY**

1 Q. Please summarize your direct testimony.

2

3 A. I present and discuss the calculation of the revenue
4 requirement supporting the rate increase of \$228,167,000
5 requested by Tampa Electric. This is the level of
6 revenue required to recover reasonable, prudent and
7 necessary operating expenses and provide a fair return
8 on the level of investment supporting the company's rate
9 base.

10

11 I address the budgeted financial statements of Tampa
12 Electric for 2009, which I believe provide the best
13 estimate at this time of the most probable financial
14 position, results of operations and changes in financial
15 position for the projected period. The 2009 test year
16 represents the appropriate period for this Commission to
17 determine Tampa Electric's revenue requirement.

18

19 My direct testimony includes support of the proposed
20 expenditures, which should be included in cost of
21 service, representing reasonable and prudent levels for
22 Tampa Electric in the test year. This is emphasized by
23 the fact that the company's O&M is significantly under
24 the Commission's benchmark despite extreme cost pressure
25 and new operating requirements and challenges. I also

1 present and discuss accounting and ratemaking issues
2 which adjust the 2009 budgeted financial statements to
3 reflect the appropriate rate base, capital structure,
4 rate of return, net operating income, proposed
5 adjustments and the resulting revenue requirement.

6
7 I also discuss the procedures for calculating a TBRA
8 which is an appropriate cost recovery mechanism given
9 the need and nature of transmission investment beyond
10 the test year. I believe that the MFRs fairly present
11 Tampa Electric's financial condition and requested
12 revenue increase based on the projected results for the
13 2009 test year.

14
15 **Q.** Does this conclude your direct testimony?

16
17 **A.** Yes, it does.
18
19
20
21
22
23
24
25

1 behalf of the Florida Industrial Power Users Group, Mr.
2 Stephen Stewart, testifying on behalf of AARP, and Mr.
3 Kevin O'Donnell, testifying on behalf of the Florida
4 Retail Federation.

5
6 **Q.** Please summarize the key concerns and disagreements you
7 have regarding the substance of the testimonies of
8 Messrs. Larkin, Schultz, Pollock, Stewart and O'Donnell.

9
10 **A.** My key concerns and disagreements relate to the following
11 rate base, operating expenses and other topics:

- 12
- 13 • Annualization of Combustion Turbines and Rail
- 14 Facilities
- 15 • Plant In Service Projections
- 16 • Customer Information System Upgrades
- 17 • Plant Held for Future Use
- 18 • Construction Work in Progress
- 19 • Working Capital Adjustments
- 20 • Storm Damage Accrual
- 21 • Bad Debt Expense
- 22 • Dredging Expense
- 23 • Payroll and Incentive Compensation
- 24 • Directors and Officers' Liability Insurance Expense
- 25 • Rate Case Expense

- 1 • Office Supplies and Expense
- 2 • Fuel Under-recovery
- 3 • Transmission Base Rate Adjustment

4

5 **ANNUALIZATION OF COMBUSTION TURBINES AND RAIL FACILITIES**

6 **Q.** Mr. Larkin argues that the company's requested
7 annualization of the five combustion turbines ("CTs") and
8 Big Bend Station rail facilities that will be placed in
9 service in 2009 is a violation of the basic ratemaking
10 principle of matching costs with benefits and that "the
11 cost of the new plant would be put in rates without
12 accounting for the new customer growth that would
13 otherwise support those costs." Do you agree with his
14 arguments?

15

16 **A.** No. The company's proposed annualization adjustments are
17 proper and should be accepted by the Commission. Tampa
18 Electric's proposal does not violate the matching
19 principle and the new plant is not being put in rates
20 without accounting for new customer growth. As Tampa
21 Electric witness Mark Hornick describes in his rebuttal
22 testimony, the five CTs and the rail facilities are being
23 placed in service to address issues other than customer
24 growth and increased sales. The five CTs are primarily
25 needed to ensure the reliability of the system, not to

1 increase the sales of electricity. These peaking units
2 will serve the demand of customers at peak periods of
3 time. The energy sales revenue from these machines will
4 be relatively small and has been included in the test
5 year projections for energy revenue. The CTs are also
6 being installed for improved reliability since some of
7 the CTs will be engineered to provide black start and
8 quick start capability.

9
10 The Big Bend Station rail facilities are needed to cost
11 effectively and reliably transport solid fuel by rail as
12 described in Tampa Electric witness Joann Wehle's
13 rebuttal testimony. The reduction in fuel costs would
14 have very little, if any, impact on the sales of energy.
15 The facilities are not being constructed to enhance
16 electric sales; they are being constructed to help ensure
17 the lowest delivered cost for coal and petroleum coke.
18 Such benefits will be reflected through the fuel and
19 purchased power adjustment clause.

20
21 **Q.** Mr. Larkin claims there are cost savings associated with
22 the CTs that are not reflected in the annualization of
23 the units. Is this correct?

24
25 **A.** No. As Mr. Hornick describes in his rebuttal testimony,

1 the benefits he referred to in his direct testimony come
2 to customers by way of fuel savings, which are not the
3 subject of this proceeding. These savings are made
4 possible by enabling the company to more efficiently
5 operate its overall generating system by keeping large
6 units running. There are no O&M savings to capture in
7 2009 projections as Mr. Larkin suggests.

8
9 **Q.** Is it possible to precisely match significant revenue
10 producing plant in service with corresponding revenues as
11 suggested by Mr. Larkin?

12
13 **A.** No. Mr. Larkin's approach ignores the "lumpiness" of
14 making large electric utility investments. There can
15 never be an exact match between new investment and
16 corresponding revenues.

17
18 **Q.** Mr. Larkin states, "The end result in setting rates
19 should be an appropriate matching of the period used for
20 forecasting generally coinciding with the period in which
21 rates would become effective, there would be a matching
22 of investment and operating revenues and expenses." Do
23 you agree with his statement?

24
25 **A.** Yes I do. Tampa Electric annualized the CTs and rail

1 facility for this exact reason. These substantial
 2 investments are known and measurable. Failure to
 3 recognize these investments in their entirety by
 4 prorating them over the forecasted test year would result
 5 in a mismatch on a go-forward basis and would deprive the
 6 company of an opportunity to earn a fair rate of return
 7 on property that will be used and useful during the
 8 period when the proposed rates will be in effect. All of
 9 the benefits of these investments, including enhanced
 10 reliability and decreased fuel costs, will likewise be
 11 available to customers during the period proposed rates
 12 will be in effect. The company's recommended adjustments
 13 to annualize the five CTs and rail facility appropriately
 14 account for the investment in rate base.

15
 16 **Q.** Has the Commission previously approved the annualization
 17 of assets being placed in service during a projected test
 18 year?

19
 20 **A.** Yes. In Docket Nos. 830470-EI and 910890-EI, the
 21 Commission accepted adjustments Progress Energy (formerly
 22 Florida Power Corporation) made to its projected test
 23 years to annualize the impacts of new units being placed
 24 into service. Also, in the most recent base rate
 25 proceeding for Florida Public Utilities Company in Docket

1 No. 070300-EI, the Commission determined that it was
2 appropriate to include the full 13-month average amount
3 of a new asset and associated accumulated depreciation
4 and depreciation expense in the test year for ratemaking
5 purposes because it was representative of the future.
6 Similarly, it is appropriate to annualize the CTs and
7 rail facility in 2009.

8
9 **PLANT IN SERVICE PROJECTIONS**

10 **Q.** Is Mr. Larkin's proposal to reduce Plant In Service for
11 the projected test year 2009 by \$53,958,000 justified?

12
13 **A.** No. Mr. Larkin bases his proposal on an analysis that is
14 simplistic, flawed, and unsubstantiated. Mr. Larkin
15 first incorrectly assumes that differences between
16 projected and actual plant in service balances for the
17 months January through September of 2008 are relevant to
18 the projected test year. He states, "The 13-month
19 average for plant in service balance for the test year
20 ended December 31, 2009, starts out with the same balance
21 for December resulting from the projections for the prior
22 year ended December 31, 2008. Any inaccuracies in 2008
23 are carried forward into the 2009 test year because the
24 December 31, 2008, balance becomes the first month in the
25 13-month future test year average, and the same

1 projection methodology is used." Simply stating his
2 assumption does not prove it.

3
4 In fact, Mr. Larkin's own exhibit does not support his
5 statement. In Exhibit No. ___HL-1, Schedule B-3, page 1
6 of 1, line 9, the September 2008 projected Plant In
7 Service of \$5,472,308,000 is only \$625,000 higher than
8 the actual Plant In Service of \$5,471,683,000 on
9 September 30, 2008, a difference of only one one-
10 hundredth of one percent. Even if his assumption is
11 correct, which the company disputes, Mr. Larkin's own
12 exhibit shows that an adjustment for a carry forward to
13 2009 would produce a reduction of only \$625,000, not
14 \$53,958,000. In any event, no adjustment is warranted.
15 The company's 2009 projected Plant In Service is
16 appropriate.

17
18 **Q.** Are there other flaws in Mr. Larkin's methodology?
19

20 **A.** Yes. His methodology has a basic flaw in that he
21 incorrectly assumes that variances from budget in a
22 particular prior month or year automatically carry
23 forward to all future periods. Many capital projects
24 catch up from delays and some projects can ultimately
25 cost more than projected. It is incorrect to assume that

1 temporary variances are permanent differences or are
2 indicative of the future. The 2009 projections are
3 appropriate and Mr. Larkin presents no factual evidence
4 that Tampa Electric's projected capital expenditures will
5 not be incurred as projected.

6
7 Another major flaw in Mr. Larkin's proposal is his
8 simplistic comparison of differences between projected
9 and actual Total System Plant In Service. His proposal
10 ignores that a part of the Total System Plant In Service
11 is adjusted out of jurisdictional rate base for Plant In
12 Service that has a return provided for through the
13 Environmental Cost Recovery Clause ("ECRC") and the
14 Conservation Cost Recovery Clause. This analysis should
15 only be performed using jurisdictional balances that are
16 recovered through base rates.

17
18 For example, the company had an ECRC project, the Big
19 Bend Unit 3 selective catalytic reduction equipment
20 installation, expected to go in service in May 2008 for
21 \$76,780,773. This ECRC project actually went in service
22 in July 2008 for \$78,635,423. The ECRC timing variance
23 has a significantly large impact for the May and June
24 balance differential amounts but not to the test year
25 rate base used to calculate base rates.

1 Mr. Larkin's calculation for the percentage difference
2 over actual on Exhibit HL-1, Schedule B-3 is incorrect.
3 He inappropriately calculates the difference amount
4 divided by the actual balance. The appropriate
5 calculation should be the difference amount divided by
6 the projected balance. After comparing the two versions
7 of the calculation, Mr. Larkin's adjustment is
8 overstated.

9
10 If Mr. Larkin's approach is used, which the company
11 disputes, the ECRC asset removal alone applied to his
12 methodology results in actual balances and revised
13 calculations that are \$16 million lower, not the \$54
14 million proposed by Mr. Larkin.

15
16 **Q.** Is Mr. Larkin's proposal to reduce the accumulated
17 reserve and depreciation expense for the projected test
18 year 2009 by \$8.5 million justified?

19
20 **A.** No. Mr. Larkin should not have performed this
21 calculation modeled after the proposed Plant In Service
22 balance adjustment and this calculation contains the same
23 errors as described above with respect to ECRC removal
24 and difference percentages. His proposed changes to
25 Plant In Service balances multiplied by the 3.5 percent

1 composite rate of depreciation yields the effective
2 accumulated reserve and depreciation expense adjustments.
3 Based on the corrections to his proposed Plant In Service
4 adjustment discussed above, this adjustment should be
5 $(\$35,671,000) \times 3.5\% = (\$1,248,485)$ in depreciation
6 expense reductions and a corresponding accumulated
7 reserve offset in the amount of \$1,248,485. However, as
8 with his adjustment to Plant In Service, this "fall out"
9 adjustment is completely inappropriate and depends on his
10 inappropriate adjustment to Plant in Service discussed
11 above. Moreover, if any adjustment were made using Mr.
12 Larkin's faulty logic, it would be inaccurately
13 calculated.

14
15 **CUSTOMER INFORMATION SYSTEM UPGRADES**

16 **Q.** Do you agree with Mr. Larkin's assertion that the
17 Customer Information System ("CIS") upgrade includes
18 costs that would be incurred in the normal course of
19 business in any year base rates or fuel rate changes are
20 made and does not justify a separate adjustment?

21
22 **A.** No. The CIS modifications are necessary to reflect
23 proposed changes in the company's base rate filing. Many
24 of the customer rate schedules will be designed
25 differently as a result of this proceeding and the CIS

1 and its sub-systems must be programmed in advance to
2 ensure accurate billings upon Commission approval of the
3 company's proposed rate design in April 2009. The
4 modifications include, but are not limited to: inverted
5 energy rates for residential customers, demand rate
6 changes, new service charges, new lighting schedules, and
7 changes to interruptible customer rate schedules. These
8 rate design changes are substantial.

9
10 The company began making the modifications to CIS in the
11 second quarter of 2008 and expects to complete the
12 modifications in early 2009. To make these changes, the
13 project needed to be properly scoped, resources secured,
14 requirements identified and outlined, changes programmed
15 and tested, and Customer Service Professionals and other
16 company team members trained. The changes are extensive
17 and the company has estimated it will require about
18 40,000 hours of resources. Because the modifications are
19 dependent on Commission approval in April 2009, the
20 company could not have completed the changes prior to the
21 projected test year.

22
23 The CIS modifications are not the types of changes that
24 are typically made in the normal course of business as
25 Mr. Larkin implies. The cost has not been included in

1 base projections and normal budgets of the past.

2
3 **Q.** Do you agree with Mr. Larkin's proposal to disallow
4 \$2,445,000 of rate base and reduce amortization expense
5 \$558,000?

6
7 **A.** No. The cost of this very significant modification to
8 CIS functionality is solely due to changes proposed in
9 this proceeding and is appropriately recovered as a cost
10 of service. Alternatively, if this cost was not
11 considered as a rate base adjustment, Plant In Service
12 should be increased by \$2,445,000 and depreciation
13 expense should be increased by \$558,000 since these
14 modifications are properly charged as a capital project.
15 Either approach has the same end result for revenue
16 requirements.

17
18 **PLANT HELD FOR FUTURE USE**

19 **Q.** Do you agree with Mr. Larkin's assertion that "it is
20 obvious that the Company did not project monthly
21 additions and uses during either the projected prior year
22 ending December 31, 2008 or the projected test year ended
23 December 31, 2009" and that if the company "had projected
24 monthly, the PHFU balance would not have remained the
25 same for each month except for December of each of the

1 years."?

2

3 **A.** No. The company did project the monthly expenditures for
4 land acquisition requirements - in Account 107,
5 Construction Work In Progress. The annual budgeted
6 expenditures are forecasted to close from Account 107 to
7 Account 105, Property Held for Future Use, in December for
8 2008 and 2009. Land acquisitions, like construction, take
9 a period of time as work in progress until the purchase is
10 finalized at closing. The balances noted by Mr. Larkin
11 are simply the result of reflecting a normal Account 107
12 to Account 105 transfer process.

13

14 **Q.** Is Mr. Larkin's proposal to decrease the investment in
15 Plant Held for Future Use by \$2,328,354 justified?

16

17 **A.** No. The adjustments related to Plant Held for Future Use
18 would be offset by a corresponding increase in Electric
19 Plant In Service resulting in no change to total system
20 rate base since both Property Held for Future Use and
21 Electric Plant In Service are components of rate base.
22 The transfer of costs from Property Held for Future Use
23 to Electric Plant In Service is simply a balance sheet
24 transfer or reclassification with no impact to total
25 system rate base. Mr. Larkin's proposal to reduce

1 Property Held for Future Use incorrectly reflects only
2 the credit side of the two-sided journal entry.

3
4 **CONSTRUCTION WORK IN PROGRESS**

5 **Q.** Do you agree with Mr. Larkin's proposed increase in
6 jurisdictional Construction Work In Progress of
7 \$2,608,000?

8
9 **A.** No. Despite this proposal being an increase to
10 jurisdiction rate base, I would echo the same objections
11 discussed related to Plant In Service. Mr. Larkin
12 repeats his errors related to variance extrapolation,
13 lack of ECRC removal and incorrect calculations.

14
15 **WORKING CAPITAL ADJUSTMENTS**

16 **Q.** Mr. Larkin proposes a working capital jurisdictional
17 adjustment of \$10,959,000 for Account 143 - Other
18 Accounts Receivable because he alleges the company has
19 not shown that these accounts are related to utility
20 service. Is this an appropriate adjustment?

21
22 **A.** No. All of the balances contained in Account 143, except
23 for the previously identified Commission adjustment for
24 job orders, reflect activities related to utility service
25 for jurisdictional customers. They include receivables

1 for off-system sales, pole attachment revenue, rent
2 revenue from fiber optic, by-product sales, and residual
3 revenues. All revenues for these balances are properly
4 reflected in net operating income.

5
6 **Q.** Mr. Larkin is proposing a working capital jurisdictional
7 adjustment of \$6,309,000 for Account 146 - Accounts
8 Receivable from Associated Companies contending that the
9 utility should be required to show that the entire balance
10 is a necessary working capital requirement for ratepayers
11 to bear and is directly related to provisions of utility
12 services. Is this an appropriate adjustment?

13
14 **A.** No it is not. The balance includes \$5,919,000 for
15 services Tampa Electric provides to its utility affiliate,
16 Peoples Gas System ("Peoples Gas") and is directly related
17 to the provision of utility services. The company
18 provides information technology support, facility
19 management services, and payroll and accounts payable
20 services. The associated revenues and expenses are
21 appropriately included in test year projections.
22 Therefore, it is appropriate for these transactions to
23 remain in working capital. Correspondingly, Peoples Gas'
24 balance for intercompany payables is appropriately
25 included in working capital as well. The remaining

1 jurisdictional balance of \$390,000 is for non-utility
2 intercompany receivables
3

4 **Q.** Is Mr. Larkin's proposed working capital adjustment to
5 reduce fuel stock appropriate?
6

7 **A.** No. Mr. Larkin makes an arbitrary 10 percent reduction
8 to fuel inventory citing recent market price changes. In
9 her rebuttal testimony, Tampa Electric witness Joann
10 Wehle demonstrates that market price changes have not
11 affected fuel inventory amounts largely because much of
12 the fuel inventory is coal, the prices for which have
13 remained relatively stable. Consequently, such an
14 adjustment is not warranted.
15

16 **Q.** Are Mr. Larkin's proposed working capital adjustments
17 associated with other parts of his testimony appropriate?
18

19 **A.** No. Mr. Larkin has proposed inappropriate working
20 capital adjustments associated with storm damage accrual,
21 dredging amortization, and rate case expense. I will
22 discuss these adjustments in the operating expense
23 section of my rebuttal testimony.
24

25 **STORM DAMAGE ACCRUAL**

1 Q. Do you agree with Mr. Larkin's statement "that the
2 current level of \$4 million of storm damage accrual is
3 adequate given the Company's past history and the current
4 guarantee by the Commission that costs incurred over the
5 storm damage accrual would be reimbursed to the Company
6 through future surcharges on ratepayers"?

7
8 A. No. The company's past history does not support his
9 claim of adequacy. The storm damage reserve balance in
10 2004 was more than the charges ultimately posted against
11 it only as the result of a stipulation with OPC and other
12 interested parties. If the current Commission rule had
13 been applied to the 2004 storm costs incurred by Tampa
14 Electric, the reserve would have been millions of dollars
15 below the costs properly chargeable to it. Also, there
16 is no surcharge "guarantee" provided by the Commission as
17 suggested by Mr. Larkin.

18
19 Q. Please describe the impact of the 2004 storm costs on the
20 company's storm damage reserve.

21
22 A. As indicated in Order No. PSC-05-0675-PAA-EI issued June
23 20, 2005, Tampa Electric had accumulated \$42.3 million in
24 its property damage reserve prior to the 2004 storms.
25 Initially, total storm damage costs of \$74.6 million were

1 charged to the reserve. To avoid a surcharge to account
2 for costs and to restore the storm reserve balance, the
3 company negotiated a creative settlement with OPC and
4 other interested parties. By proposing to remove \$38.9
5 million from the storm reserve and capitalize asset
6 additions and removal costs, the storm reserve was
7 restored with a positive balance. If the company had
8 followed the accounting subsequently prescribed by
9 Commission Rule 25-6.0143 after the settlement was
10 approved, then only the normal capital costs of \$14.1
11 million would have been capitalized; the storm reserve
12 would have been deficient by \$18.2 million.

13
14 **Q.** But Mr. Larkin states, "While I do agree that the value
15 of the Company's transmission and distribution system has
16 increased since 1994, it is clear that the reserve was
17 adequate in the year 2004 to cover the higher value of
18 assets damaged by the storms which struck in that year."
19 Do you agree?

20
21 **A.** No. Again, the reserve was not adequate in 2004. The
22 company avoided a negative reserve balance and a customer
23 surcharge only through a stipulation that allowed costs
24 normally charged to the reserve to be charged to capital.
25 Tampa Electric's request to change the target reserve

1 from \$55 million to \$120 million is, in fact, partly
2 predicated on the growth in the value of the company's
3 transmission and distribution ("T&D") system. In 1994,
4 the system had a gross investment value of \$1.045 billion
5 and a net book value of \$730 million; the amounts
6 projected for 2009 are \$2.375 billion and \$1.488 billion,
7 representing increases of \$1.330 billion and \$758
8 million, respectively. The requested accrual increase,
9 as well as the requested target itself, is very
10 reasonable given the increased system value and the
11 projected hurricane cycles identified by Tampa Electric
12 witness Stephen Harris. The good fortune of past storm
13 seasons is not a reasonable basis on which to ignore real
14 probabilities for future storm costs.

15
16 **Q.** Do you agree with Mr. Larkin's statement, "The Commission
17 should continue with that [\$4 million] level of storm
18 accrual and when, and if, a storm occurs which is in
19 excess of the reserve the Commission should then deal
20 with that through a surcharge on rates."?

21
22 **A.** No. Tampa Electric serves an area that is vulnerable to
23 tropical and hurricane force storms. By approving a
24 reserve and annual accrual in 1994, the Commission has
25 recognized the appropriateness of recovering the expected

1 costs of storm damage on a levelized basis similar to
2 paying an insurance premium. That fundamental policy
3 remains as sound today as it was when first adopted by
4 the Commission.

5
6 Mr. Larkin's proposed approach is actually contrary to
7 the interests of the customers he is representing,
8 because it substantially increases the likelihood that
9 they will be faced with a storm damage surcharge sometime
10 in the future at a time when the effects of a storm on
11 other parts of their lives may make paying a surcharge
12 undesirable. The Commission and Tampa Electric's
13 longstanding approach has supported the use of a
14 provision for storm damage that levelizes the cost over
15 time and mitigates the need for "one-time" impacts to
16 customers. While surcharges were granted to other
17 utilities after the impacts from the 2004 storm season,
18 the associated proceedings in no way "guaranteed"
19 recovery as Messrs. Larkin and Stewart imply. In fact,
20 OPC and other intervenors vehemently opposed the proposed
21 surcharges and argued that accounting for storm damage
22 expense is a base rate item.

23
24 Mr. Larkin's position relies on surcharges as the
25 preferred method to provide cost recovery, apparently

1 based on an unrealistic assumption that they will never
2 be necessary or, if necessary, will be someone else's
3 problem. The recommended reliance on surcharges poses
4 numerous problems for the Commission, its Staff, the
5 company, and, most importantly, customers. The impact of
6 surcharges, on top of the impact of a catastrophic storm,
7 far exceeds the impact of a reasonable allowance in
8 rates.

9
10 **Q.** Do you agree with Mr. Stewart's statement that "the
11 Securitization legislation guarantees the recovery of all
12 reasonable and prudent expenses for storm damage."?

13
14 **A.** First of all, neither surcharges nor securitization
15 "guarantee" cost recovery. Like with any type of cost
16 recovery, there are differing opinions on the appropriate
17 mechanism for recovery and I would not expect recovery of
18 storm costs to be any different. This is evidenced by
19 the duration of the Commission's hearings and rulemaking
20 workshops associated with 2004 statewide hurricane
21 activity.

22
23 While in theory securitization is an option available to
24 utilities and may be an effective recovery mechanism,
25 there are fixed and administrative costs associated with

1 this financing alternative that undermine the cost-
2 effectiveness of securitization for a company the size of
3 Tampa Electric. Tampa Electric witness Gordon Gillette
4 describes this in more detail in his rebuttal testimony.

5
6 **Q.** Do you agree with Mr. Stewart's concerns regarding the
7 Commission's ability to review storm damage costs?

8
9 **A.** No. Mr. Stewart states, "A large storm damage reserve
10 will allow a utility to charge larger storm-related
11 losses against the reserve without having to prove the
12 expenses were reasonable and prudent." This is
13 inaccurate. In fact, the Commission rule states: "All
14 costs charged to Account 228.1 are subject to review for
15 prudence and reasonableness by the Commission." Thus,
16 Mr. Stewart is incorrect in his position that a lower
17 reserve level increases "the likelihood for closer
18 scrutiny." The Commission maintains the ability to
19 scrutinize any storm charge as it sees fit. This is
20 supported by this statement from the Commission's rule:
21 "The records supporting the entries to this [storm
22 reserve] account shall be so kept that the utility can
23 furnish full information as to each storm event included
24 in this account." The Commission's monitoring
25 capabilities are further enhanced by this statement from

1 the rule: "The utility shall notify the Director of the
2 Commission's Division of Economic Regulation in writing
3 for each incident expected to exceed \$10 million."
4 Clearly, the size of each utility's reserve is not
5 relevant to the Commission's ability to examine storm
6 costs charged to it.

7
8 **Q.** Do you have other concerns regarding Mr. Stewart's
9 testimony regarding the Commission's ability to review
10 storm charges?

11
12 **A.** Yes. Mr. Stewart states, "Forcing a hearing for all but
13 the most minimal storm damage occurrences guarantees a
14 more thorough review and the reduced likelihood that
15 inappropriate expenditures will be charged to the
16 reserve." This is precisely the type of inefficient use
17 of Commission and company resources that the Commission
18 was trying to avoid by establishing the storm cost rule,
19 with thresholds and defined allowable charges that it
20 approved in 2007.

21
22 **Q.** Is Mr. Larkin's portrayal of an unfunded storm damage
23 reserve appropriate?

24
25 **A.** Not entirely. He states that since Tampa Electric has an

1 unfunded storm reserve this means that the company will
2 not have the funds on hand when needed. He is correct
3 that with an unfunded reserve, the funds are not set
4 aside in a dedicated fund. However, he is not correct in
5 stating that funds will not be available. Tampa
6 Electric's credit lines are more than sufficient to
7 provide immediate access to cash equal to the proposed
8 \$120 million reserve. In effect, the cash received from
9 customers over time associated with the storm accrual
10 reduces the amount Tampa Electric would otherwise need to
11 borrow in the normal course of business, and thus frees
12 up credit capacity. It is also important to note that
13 because an unfunded reserve does not result in a rate
14 base increase, it has a lower revenue requirement than a
15 funded reserve.

16
17 **Q.** Are Messrs. Larkin and Stewart's positions beneficial to
18 customers?

19
20 **A.** No. There are several advantages to customers to have a
21 reasonable storm reserve: costs are spread over a longer
22 period of time, overall costs are lower in the long term,
23 and rate shock is mitigated or avoided when a storm does
24 hit. Tampa Electric's proposed annual accrual and target
25 for storm damage costs are appropriate and no adjustment

1 is warranted.

2

3 **BAD DEBT EXPENSE**

4 **Q.** Do you agree with Mr. Larkin's assertion that for 2008
5 and 2009, "the company also included as sales subject to
6 bad debt write-off account 447 - Sales for Resale,
7 Account 456 - Unbilled Revenues and Accounts - 407.3 and
8 407.4 - Deferred Clause Revenues"?

9

10 **A.** No, he is incorrect. The revenues used to calculate
11 uncollectible expense did not include Account 447 - Sales
12 for Resale, Account 456 - Unbilled Revenues, and Accounts
13 407.3 and 407.4 - Deferred Clause Revenues. The company
14 properly used Accounts 440 through 446 - Retail Revenues
15 Billed and Account 451 - Miscellaneous Service to
16 calculate uncollectible expenses.

17

18 **Q.** How did Mr. Larkin reach this incorrect conclusion?

19

20 **A.** It appears that Mr. Larkin is pointing out a discrepancy
21 that only exists on MFR C-11 and that MFR does not impact
22 the projection of bad debt expense contained in the 2009
23 test year. The only impact that MFR C-11 has is on the
24 Bad Debt Factor that is used for calculating the ultimate
25 revenue requirement.

1 Q. If the discrepancy on MFR C-11 were corrected, what would
2 be the impact to the company's revenue requirement?

3
4 A. The correction, which would change the factor by less
5 than one one-hundredth of one percent, would cause the
6 revenue requirement to increase by \$7,000. The company
7 is not proposing to make this adjustment due to its lack
8 of materiality.

9
10 Q. Do you agree with Mr. Larkin's recommendation to decrease
11 uncollectible expenses by \$2,409,000?

12
13 A. No. This is not an appropriate adjustment due to several
14 factors. First, the proposed adjustment ignores reality.
15 The present economic downturn is not a theoretical
16 concept. More customers are, in fact, not paying their
17 bills. As a result, the actual bad debt write-offs are
18 increasing rapidly despite the company's numerous efforts
19 to manage the increase. Second, Mr. Larkin bases his
20 position simply on the observation that the projected
21 2009 bad debt expense is higher than it has been in
22 previous years. He is correct it is higher than in the
23 past and for good reason.

24
25 Q. Please elaborate.

1 **A.** Bad debt expense first peaked in 2007. It peaked again
2 in 2008, and is expected to be at its highest level ever
3 in 2009. However, Mr. Larkin's contention that a peaking
4 expense should be disallowed unilaterally is not
5 appropriate. He ignores a broader view that all expenses
6 are either increasing or decreasing. Blindly cutting an
7 increasing expense in isolation, without considering
8 whether other expenses should be increased if they are
9 well below previous high points, is one-sided and unfair.

10
11 **Q.** Do you have examples where the company is recommending a
12 lower expense for 2009 than recent years?

13
14 **A.** Yes. In 2001, FAS 112 expense peaked at \$8.6 million,
15 but the company is only proposing a 2009 expense of \$5.4
16 million. Although FAS 106 expense peaked in 2003 at
17 \$15.1 million, the company is only proposing a 2009
18 expense of \$13.1 million. Finally, although injuries and
19 damages expenses peaked in 2004 at \$10.2 million, the
20 company is only proposing 2009 expenses of \$7.2 million.

21
22 **Q.** How does this relate to Mr. Larkin's bad debt adjustment?

23
24 **A.** The ultimate adjustment that Mr. Larkin proposes for bad
25 debt simply causes the 2009 amount to revert back to a

1 number based on historical averages. If 2009 expenses
2 should be adjusted to match historical averages, then, in
3 order to be fair, Mr. Larkin needs to make similar
4 adjustments for expenses like FAS 106 and 112 and
5 injuries and damages expenses. This targeted isolated
6 approach is obviously unfair and imbalanced and should
7 not be the basis for an adjustment to revenue
8 requirements. Bad debt expense, as well as the other
9 expenses I have discussed, should not be adjusted. The
10 expenses in question are based on reasonable and prudent
11 cost projections based on the facts and circumstances
12 that are expected to exist in the 2009 test year.

13
14 **DREDGING EXPENSE**

15 **Q.** Mr. Larkin states that based on the company's past
16 sharing arrangements with other entities for dredging the
17 Big Bend Station channel, "at most only half the
18 requested dredging cost should have been included in the
19 request or \$665,000 (jurisdictional expense \$1,330,000/2
20 = \$665,000). Additionally, he claims that this amount
21 "should be amortized over five years and only \$133,000
22 included in the test year." Are these calculations
23 accurate?

24
25 **A.** No. Mr. Larkin's calculations contain two errors.

1 First, the 50/50 sharing assumption is not based on fact.
2 Mr. Hornick states in his rebuttal testimony that there
3 are currently two users of the channel and many, but not
4 all, of the costs are expected to be shared. However,
5 only the company's portion of dredging costs is reflected
6 in its 2009 projections. Therefore, dividing the expense
7 in half is not appropriate.

8
9 Additionally, the \$1,330,000 Mr. Larkin uses to make his
10 adjustment is an amount that is already the result of a
11 five-year amortization. Mr. Larkin erroneously performs
12 a second five-year amortization, thus producing a 25-year
13 amortization. By combining the division and the double
14 amortization, Mr. Larkin's suggested test year amount of
15 \$133,000 is 1/50th of the projected dredging cost.

16
17 **Q.** Mr. Larkin states, "I have removed from the rate base the
18 Company's deferred dredging cost balance of \$2,657,000
19 (jurisdictional) and I have also removed from operating
20 expenses the remaining amount which the Company did not
21 remove of \$1,330,000." Is this appropriate?

22
23 **A.** No. Although there is historical variation in the timing
24 and amount for dredging expense, it is certain that
25 dredging must be done and that costs will be incurred in

1 2009 that should support five years of shipping
2 requirements. As Mr. Hornick describes in his rebuttal
3 testimony, the dredging costs are both prudent and
4 necessary. Accepting Mr. Larkin's recommendation would
5 effectively deny recovery for 100 percent of these costs.
6

7 **PAYROLL AND INCENTIVE COMPENSATION**

8 **Q.** Mr. Schultz expresses concern with the company's
9 requested payroll because "the overtime dollars included
10 in the filing have not been identified or tracked by the
11 company." Is this a valid concern?
12

13 **A.** No. Overtime dollars are most certainly tracked by the
14 company in its actual accounting records. Tampa
15 Electric's general ledger, along with its internal
16 control systems, contains time data and payroll
17 transactions with a well-documented audit trail. The
18 same level of detail is not generated for budget purposes
19 because it is not necessary to perform a simulated time
20 entry process. This approach is not the result of an
21 "unsophisticated" budget system as Mr. Schultz suggests,
22 but rather it is the result of a practical and efficient
23 budget process. Overtime is properly estimated and
24 included in projected expense based on the expertise and
25 experience of the departments creating their budgets.

1 Contrary to Mr. Schultz's assertion, the company can and
2 does "measure performance" by comparing both actual
3 overtime and total payroll to budgeted amounts.
4

5 **Q.** Is Mr. Schultz correct that "100% of incentive
6 compensation is expensed" and therefore, a portion of it
7 should be adjusted from revenue requirements?
8

9 **A.** No. Incentive compensation is allocated to expense,
10 capital and other activities based on the company's
11 normal labor distribution. It appears that Mr. Schultz
12 failed to consider that total expense reflects
13 transactions posted to all expense accounts. It is true
14 that incentive compensation is initially charged to as an
15 expense but it is then allocated to capital and other
16 accounts based on internal labor charges. Total expense
17 reflects the net expense after allocations. Only about
18 \$7 million of the \$11.6 million of projected incentive
19 compensation is included in O&M for 2009. Mr. Schultz's
20 recommended disallowance is not appropriate and it is not
21 even calculated correctly.
22

23 **Q.** Mr. Pollock recommends 100 percent disallowance of
24 officer and key employee short-term incentive plan
25 expense because "those payments are contingent upon TECO

1 Energy achieving a specific level of net income." Is he
2 correct and is his recommendation appropriate?

3
4 **A.** No. He is not correct and the recommendation is not
5 appropriate. While officers' payout is contingent upon
6 TECO Energy achieving certain financial results, key
7 employee payout is not and the overall focus of all
8 programs remains on Tampa Electric's operational and
9 financial results. Incentive goals for officers, key
10 employees and general employees are focused on
11 performance that benefits Tampa Electric customers.

12
13 All incentive compensation is appropriate and, even if a
14 portion were deemed inappropriate, it is not as Mr.
15 Pollock suggests. Twenty percent of Tampa Electric
16 officers' and 15 percent of key employees' short-term
17 incentives are based on TECO Energy financial targets.
18 For total projected incentive compensation, only five
19 percent is attributable to officers' incentive
20 compensation and 20 percent is for key employees with the
21 remaining 75 percent being attributable to general
22 employees' Success Sharing.

23
24 **Q.** Based on this, how would Mr. Pollock's disallowance
25 recommendation change?

1 **A.** First, the amount to be adjusted would be based on total
2 projected compensation of \$11.6 million, not the 2007
3 amount of \$12.9 million that Mr. Pollock erroneously
4 uses. Second, only \$7 million of the \$11.6 million is in
5 2009 operating expenses as I noted above. Of the \$7
6 million, only a portion is attributable to TECO Energy
7 financial results. Since the payout for officers is
8 contingent upon the parent company's financial results,
9 up to 100 percent could be disallowed according to Mr.
10 Pollock's approach. However, it is not a trigger for a
11 key employee payout and only 15 percent of their
12 incentive compensation is tied to TECO Energy results.
13 Following Mr. Pollock's logic, only five percent (5% x
14 100% for officers) and three percent (20% x 15% for key
15 employees) of total projected incentive compensation
16 expense, or \$560,000, would be subject to disallowance.
17 While no disallowance is appropriate, it is certainly
18 nowhere near the \$6.45 million Mr. Pollock recommends.

19
20 **Q.** In her rebuttal testimony, Tampa Electric witness Dianne
21 Merrill discusses the Success Sharing program and she
22 notes that the financial goals, which make up 7 of the 12
23 percent (58 percent of the "at-risk" amount), are "self-
24 funding." What does that mean?

25

1 **A.** "Self-funding" means that a payout for achieving
2 financial goals only occurs when net income targets are
3 exceeded, not met, to account for the actual expense
4 associated with achieving the goals. The company does
5 not budget for a potential payout and, accordingly, there
6 is no amount related to Success Sharing financial goals
7 included in its 2009 test year expenses.

8
9 **Q.** Does this explain the differences that Mr. Schultz raised
10 that "in each of the years 2004-2007 the incentive payout
11 exceeded the target even though there were goals that
12 were not achieved."?

13
14 **A.** Yes, it appears so. In her rebuttal testimony, Ms.
15 Merrill clarifies the actual annual payout percentages
16 compared to potential maximum payout percentages. Mr.
17 Schultz erroneously compares the "target", or budgeted,
18 payout dollars to the actual incentive expenditures
19 without recognizing that the company budgets for
20 potential achievement of operational goals only. In
21 other words, even though Success Sharing currently has a
22 maximum payout potential of 12 percent, only the five
23 percent tied to operational goals is budgeted. Again,
24 the incentive expense included in the test year is
25 reasonable and prudent.

DIRECTORS AND OFFICERS LIABILITY INSURANCE

1
2 **Q.** Do you agree with Mr. Schultz's assertion that the cost
3 of directors and officers liability insurance ("D&O
4 insurance") is inappropriate because the 2007 expense is
5 higher than the 2003 expense?
6

7 **A.** No. The D&O insurance expense requested by the company
8 is reasonable and prudent based on expected 2009 costs.
9

10 **Q.** Do you agree with Mr. Shultz's statement, "The increase
11 began to occur after 2002 as a result of the claims
12 against officers and directors."?
13

14 **A.** No. D&O insurance premiums fluctuate as a result of the
15 same market forces that impact property, liability,
16 workers' compensation, and other insurance policies. The
17 D&O insurance market rapidly shifted from a very "soft"
18 pricing environment in the late 1990's into a difficult
19 or "hard" market in the early 2000's. The primary
20 drivers for the significant change in market conditions
21 included the very negative claim experience of D&O
22 insurance underwriters resulting from the Dot-com stock
23 market bubble, the negative influence of the 9/11
24 terrorist event on the entire insurance market,
25 increasing and significant claim activity related to

1 energy companies such as Enron and a general increase in
2 attention and scrutiny surrounding corporate governance,
3 including the passage of Sarbanes-Oxley legislation. A
4 significant contraction in the availability and pricing
5 for D&O coverage is directly attributed to these factors.

6
7 Since 2007, Tampa Electric's premiums have stabilized to
8 a point that represents the current "market" pricing
9 level for D&O insurance. The company anticipates that
10 the sustainability of pricing at or near the 2009 budget
11 forecast will be challenging in the future due to the
12 negative insurance market influences that are expected
13 given the current financial market distress.

14
15 **Q.** Do you agree with Mr. Schultz's position that D&O
16 insurance should be treated differently than other
17 insurance?

18
19 **A.** No. D&O insurance is a cost of doing business that is
20 every bit as essential as traditional property and
21 liability insurance. It is a necessary and prudent cost
22 of providing electric service to customers and is
23 appropriately included in the company's revenue
24 requirement in this case.

25

1 Q. In Mr. Schultz's testimony he states, "In other
2 proceedings where I have testified, companies have
3 claimed that ratepayers benefit because the insurance is
4 necessary to attract and retain competent directors and
5 officers." Do you agree?
6

7 A. Yes. D&O insurance is clearly a necessary part of
8 conducting business for any large corporation. In light
9 of the growing risk exposures related to corporate
10 governance, it would be impossible to attract and retain
11 competent directors and officers without the protections
12 afforded by a D&O insurance program. Corporate surveys
13 indicate that virtually all public entities maintain D&O
14 insurance, and the company is not aware of any investor-
15 owned electric utilities that do not maintain D&O
16 insurance.
17

18 Q. Do you agree with Mr. Schultz's assertion that D&O
19 insurance provides no benefit to ratepayers?
20

21 A. No. To the contrary, D&O insurance enables the company
22 to assemble an effective team of directors and officers
23 to manage and oversee the conduct of the electric
24 business. Furthermore, D&O insurance provides a
25 significant source of balance sheet protection from

1 losses due to lawsuits, thereby safeguarding the utility
2 from financial stress and preserving capital for uses
3 that ensure the efficient delivery of electric service to
4 ratepayers.

5
6 **Q.** Please comment on Mr. Schultz's final statement, "If the
7 Commission can identify a benefit that ratepayers receive
8 then I would recommend that the Company's request be
9 limited to the 2003 expense."

10
11 **A.** This is totally inappropriate. Mr. Schultz has
12 arbitrarily chosen a year, this time six years prior to
13 the test year, that reflects an amount lower than the
14 requested amount. Interestingly, he neglects to point
15 out that the test year expense is actually lower than
16 each of the previous four years' amounts. The requested
17 amount of \$1,700,908 is the lowest of the five-year
18 period 2005 through 2009, including 2006 when the expense
19 peaked at \$2,115,321. The requested amount is reasonable
20 and prudent, not because of its relationship to
21 historical levels that happen to be favorable, but rather
22 because it is a well-supported projection of the cost of
23 this type of insurance based on the expected market
24 conditions.

25

1 **RATE CASE EXPENSE**

2 **Q.** Mr. Schultz asserts that Tampa Electric's rate case
3 expense is excessive. He argues that since the company
4 is not small, it should not need consultants to assist in
5 assembling a rate filing. Do you agree?
6

7 **A.** No. At this stage in the rate proceeding, I doubt the
8 Commission Staff or any interested party would disagree
9 that assembling such a filing requires resources that are
10 incremental to day-to-day business operations. Much like
11 the intervenors have hired resources to assist in
12 preparing their case, Tampa Electric has hired
13 consultants to assist in case preparation and to serve as
14 expert witnesses. The company is staffed to handle
15 ongoing, day-to-day responsibilities and the additional
16 workload of the rate filings requires supplementing the
17 existing team. To do otherwise would be costly to
18 customers.
19

20 **Q.** Mr. Schultz is especially critical of the services Huron
21 Consulting Services ("Huron") is providing. He argues
22 that their contract is only for \$468,000, yet the company
23 has included \$1.31 million in its rate case expense.
24 Please explain.
25

1 **A.** Tampa Electric's contract with Huron includes numerous
2 tasks to be performed including MFR review, tax analysis
3 and support, testimony preparation, review of pro forma
4 adjustments and revenue requirement components, and
5 responding to discovery requests. In order to manage the
6 consultant's time and scope of work, the company divided
7 the tasks into groups and Huron is not authorized to
8 proceed with certain tasks until specifically approved by
9 Tampa Electric. The first grouping of tasks was for
10 services estimated to cost \$468,000. Since then,
11 additional tasks have been authorized and the company's
12 estimate of \$1.31 million for Huron's services for the
13 remainder of this proceeding remains appropriate.

14
15 **Q.** Both Mr. Schultz and Mr. O'Donnell argue that rate case
16 costs for J.M. Cannell for \$116,000 should be removed
17 since the company has not entered into a contract for her
18 services. Please comment on this.

19
20 **A.** Tampa Electric erroneously included rate case expenses
21 for Ms. Cannell's services because it was not until
22 intervenor testimony was filed on November 26 that it
23 became clear her services were not needed.

24
25 **Q.** Mr. Pollock believes that "TECO should be required to

1 provide actual rate case expenditures, with the actual
2 expenditures being used to set the level of rate case
3 expense to be recovered from customers." Is that
4 practical?

5
6 **A.** No, it is not. As with all other costs of service, Tampa
7 Electric has provided its best estimate for rate case
8 expense based on the best available cost support. His
9 recommendation is not reasonable.

10
11 **Q.** Messrs. Schultz and Pollock recommend that rate case
12 expense should be amortized over five years rather than
13 three. Do you agree?

14
15 **A.** No. While it is difficult to predict when Tampa Electric
16 will file its next base rate case, I am relatively
17 certain it will be sooner than five years. With the
18 rapidly increasing costs associated with infrastructure
19 investment and overall energy policies that suggest more
20 investment, it is likely the company will need to file on
21 a more frequent basis. Three years is an appropriate
22 amortization period for rate case expense and no
23 adjustment should be made.

24

25 **OFFICE SUPPLIES AND EXPENSE**

1 Q. Do you agree with Mr. Schultz's statement, "the Company
2 failed to provide sufficient justification for the
3 increase" in office supplies and expense?
4

5 A. No. The company provided a detailed breakdown of the
6 \$3.1 million increase in this expense in OPC's Sixth Set
7 of Interrogatories No. 116. Along with other details,
8 the company explained how there was a \$216,000 increase
9 in expense for security associated with its facilities, a
10 \$979,000 increase in information technology costs, a
11 \$461,000 increase in building maintenance expenses, and a
12 \$530,000 increase in training and development costs.
13

14 Q. Do you agree with Mr. Schultz's proposed \$2.363 million
15 reduction to expense because the test year amount is an
16 "increase of 39% over the 2007" expense?
17

18 A. No. Again, it is inappropriate for Mr. Schultz to pick
19 and choose certain expenses that may be higher than in a
20 selected previous year and call for their reduction,
21 while ignoring many other expenses that are lower than
22 previous years. For example, he calls for a disallowance
23 of Account 921 expenses because the 2009 amount is \$11.2
24 million and the 2007 amount was \$8.1 million. He fails
25 to point out that pension expense is \$6.8 million in 2009

1 but was \$10.6 million in 2007. Following his logic, he
2 should recommend an adjustment to increase expense by
3 \$3.8 million as a result of these facts.
4

5 **Q.** Is it still appropriate for the Commission to review the
6 company's expenses in an isolated and detailed fashion?
7

8 **A.** Yes, of course. However, it should be done in a fair and
9 balanced way. While some costs have increased,
10 examination of individual expenses should also include
11 recognition that the company has achieved reductions in
12 costs over the years through efficiencies and other cost
13 savings efforts. Although no single expense is justified
14 or rejected based on the Commission's benchmark analysis,
15 it is still helpful to put expense changes in the context
16 of the company's entire cost profile. As I state in my
17 direct testimony, total O&M expense for 2009 is \$24
18 million below a benchmark based on 1991 actual O&M. The
19 2009 expense is also \$33 million and \$39 million below
20 benchmarks based on the 1993 and 1994 O&M amounts,
21 respectively.
22

23 **Q.** Are the company's proposed office supplies and expenses
24 reasonable and prudent?
25

1 **A.** Yes. All of the projected costs included in Account 921
2 are necessary and appropriate for providing reliable
3 electric service to customers in a safe, efficient
4 manner. Therefore, Mr. Schultz's suggested disallowance
5 is not appropriate.

6
7 **FUEL UNDER-RECOVERY**

8 **Q.** Mr. Larkin asserts that to reflect the rate base
9 exclusion of fuel under-recoveries in the company's
10 capital structure is a "gimmick." Do you agree?

11
12 **A.** No. Mr. Larkin appears to reach his conclusion simply
13 because the adjustment results in an increase to the
14 overall cost of capital. The company made this
15 adjustment to more accurately reflect that the fuel
16 under-recovery is primarily financed through deferred
17 taxes and short-term debt. The company's proposal does
18 so.

19
20 **Q.** Mr. Larkin states that the company's proposed treatment
21 of fuel under-recovery is inappropriate and that it is
22 not consistent with the Commission's treatment of fuel
23 under-recoveries. Please explain the Commission's
24 approach.

25

1 **A.** The Commission's treatment is to remove the under-
2 recovery amount from working capital and, in order to
3 reconcile capital structure to rate base, prorate the
4 amount over all sources of capital. My understanding is
5 that this approach is meant to "incent" companies to
6 project fuel costs as accurately as possible and to avoid
7 fuel under-recoveries. The "incentive" is that prorating
8 under-recoveries over all sources of capital has a
9 punitive impact.

10

11 **Q.** What about the adjustment is punitive?

12

13 **A.** Because the interest rate applied to the under-recovery
14 in the fuel clause is based on commercial paper, it is
15 much lower than the overall cost of capital. The effect
16 of the difference in rates results in a disallowance
17 ("below-the-line" adjustment) which has a punitive
18 impact.

19

20 **Q.** Why is the company proposing a different adjustment?

21

22 **A.** When the Commission adopted its treatment, fuel was a
23 much smaller and more predictable component of Tampa
24 Electric's overall costs. Since then, fuel prices have
25 been extremely volatile especially since natural gas has

1 become a large percentage of the company's overall fuel
2 expense. What was a modest impact is now significant.
3 For example, under the Commission's historic treatment
4 and using the company's 13-month average fuel under-
5 recovery of \$65 million, the amount effectively results
6 in a "below-the-line" impact of approximately \$7 million.
7 While I have an appreciation for what the Commission is
8 trying to incent, I am not sure how putting a permanent
9 disallowance of the company's capital costs provides an
10 incentive to avoid fuel under-recoveries.

11
12 **Q.** Please explain the company's proposed treatment for
13 under-recovered fuel expense.

14
15 **A.** The company is proposing that its fuel under-recovery
16 continue to be excluded from working capital, but its
17 treatment in the capital structure should be changed.
18 Since fuel under-recoveries result in a deferred tax
19 timing related item, the company is recommending that
20 this deferred tax amount be removed from the capital
21 structure and short-term debt be adjusted. By not making
22 this deferred tax adjustment, the Commission would be
23 setting rates based on a deferred tax amount that will
24 not exist once the under-recovery is recovered. However,
25 by adjusting the short-term debt balance, it is more

1 reflective of the most likely source of capital to
2 finance the under-recovery.

3
4 **Q.** Is this proposed treatment consistent with the
5 Commission's goal to "incent" companies to project fuel
6 costs as accurately as possible and to avoid fuel under-
7 recoveries?

8
9 **A.** Yes. The company is still motivated to avoid fuel under-
10 recoveries primarily because it is still very likely that
11 the cost of funding the under-recovery will be higher
12 than the commercial paper rate earned in the fuel clause.
13 While short-term debt is the most likely source, the
14 company typically would not use short-term debt to fund
15 the entire amount over the entire timeframe that the
16 under-recovery exists. Since the company attempts to
17 keep its credit lines free for hurricanes and other
18 unexpected events, long-term debt issuances and equity
19 infusions that were planned for future permanent
20 financings are, in many cases, advanced to draw down
21 short-term debt. This effectively funds the under-
22 recovery with a higher cost of capital. Under this
23 approach, the company is still incented to manage its
24 fuel expenses to avoid an associated "below-the-line"
25 adjustment.

TRANSMISSION BASE RATE ADJUSTMENT

1
2 **Q.** Is Mr. Larkin's characterization of the Transmission Base
3 Rate Adjustment ("TBRA") as an "automatic adjustment
4 clause" appropriate?

5
6 **A.** No. As I stated on page 44 of my direct testimony, the
7 TBRA would be similar to the Generation Base Rate
8 Adjustment clause approved by the Commission in Docket
9 Nos. 050045-EI and 050078-EI. Recovery of costs would be
10 based on prudent, required investments approved by the
11 Commission, and would certainly not be "automatic". The
12 company would expect a thorough review by the Commission
13 as it does with all cost recovery clauses. There are no
14 "automatic adjustment clauses" in Florida.

15
16 **Q.** Mr. Larkin points out differences between the TBRA and
17 existing cost recovery clauses. Are there also
18 similarities?

19
20 **A.** Yes. There are similarities to all of the clauses but
21 especially with the ECRC. The Federal Energy Regulatory
22 Commission, North American Electric Reliability
23 Corporation and the Florida Reliability Coordinating
24 Council's increased requirements associated with
25 reliability and transmission planning are analogous to

1 mandates similar to environmental compliance
2 requirements. Just as it is difficult to manage required
3 environmental investments, the company will not be able
4 to entirely manage the need and timing of transmission
5 investments to coincide with rate cases as suggested by
6 Mr. Larkin. However, the Commission will maintain the
7 capability to judge and monitor the prudence of
8 expenditures associated with these large-scale
9 transmission projects, just as it does with ECRC
10 projects.

11
12 **Q.** What similarities are there with other cost recovery
13 clauses?

14
15 **A.** There are also parallels with the Capacity Cost Recovery
16 Clause. Mr. Larkin defends the Capacity Cost Recovery
17 Clause because "capacity costs related to Purchased Power
18 are difficult to predict and control on a long-term basis
19 and cannot be accurately anticipated". Similarly, the
20 new transmission requirements help ensure this same
21 capacity can be delivered.

22
23 **Q.** Mr. Pollock argues that: "costs that are subject to
24 recovery outside of a general rate case should be
25 *material, volatile, and beyond the utility's control."*

1 Do you agree with him?

2

3 **A.** Yes I do. Based upon the new requirements and the way
4 costs will be allocated on a regional basis as described
5 in Tampa Electric witness Regan Haines' direct and
6 rebuttal testimony, transmission investment is likely to
7 be "material, volatile, and beyond the utility's
8 control".

9

10 **Q.** Are Mr. Larkin's comments regarding customer benefits
11 contradictory?

12

13 **A.** Yes. Mr. Larkin defends other clauses on the basis that
14 they "provide benefit to ratepayers through the reduction
15 of costs." However, the projects that will be eligible
16 for cost recovery via the TBRA will lower costs by
17 facilitating coordinated and cost-effective means of
18 planning and constructing transmission for the entire
19 peninsular Florida region. Moreover, these investments
20 will result in improved reliability and lower fuel costs
21 by enhancing dispatch for the entire region.

22

23 **SUMMARY OF REBUTTAL TESTIMONY**

24 **Q.** Please summarize your rebuttal testimony.

25

1 **A.** I have delineated the concerns and disagreements I have
2 regarding the substance of the testimonies of witnesses
3 Larkin, Schultz, Pollock, Stewart and O'Donnell. Their
4 assertions contain a variety of points that are not
5 accurate, not logical, not appropriate and/or not in
6 agreement with the Commission's handling of various
7 topics. I have presented facts and information that
8 support the company's petition, the reasonableness and
9 prudence of amounts and positions presented by Tampa
10 Electric, and the appropriateness of the revenue
11 requirement contained in its filing.

12
13 **Q.** Does this conclude your rebuttal testimony?

14
15 **A.** Yes, it does.
16
17
18
19
20
21
22
23
24
25

1 BY MR. WAHLEN:

2 Q Okay. Thank you. Very well. Would you please
3 summarize your prepared direct and rebuttal testimony.

4 A Sure. Good morning, Commissioners. My direct
5 testimony supports the calculation of the \$228 million revenue
6 requirement for the test year 2009 contained in our company's
7 filing in this proceeding. I support our projected rate base,
8 net operating income and capital structure. I also support the
9 proposed adjustments to those items, both company adjustments
10 and Commission adjustments.

11 Commission adjustments reflect decisions made by the
12 Commission in prior proceedings. Company adjustments reflect
13 the revenue requirements associated with known and measurable
14 circumstances that will exist at the time our proposed rates go
15 into effect.

16 I support the budgeted balance sheet income statement
17 and cash flows, as well as the process used to generate the
18 budget. This budget process is the same consistent, reliable
19 process used by our company over time.

20 I believe the operating costs and investment amounts
21 contained in our case are reasonable and prudent and represent
22 the operating and financial circumstances that will exist for
23 our company during the time our proposed rates are in effect.

24 As you've heard from our witnesses, we've explained
25 cost increases and slowing revenue growth which has caused a

1 decline in our rate of return. We've worked hard to control
2 our costs, as evidenced by our expenses being significantly
3 below the benchmark and the fact that we have not been in for a
4 price increase in 16 years. But recent return on equity
5 declines create the need for this request. Without the rate
6 relief we seek in this case, ROE in 2009 will be 4.4 percent.
7 The calculations I support will allow the company an
8 opportunity to earn a fair rate of return and provide reliable
9 electric service at an appropriate price.

10 My rebuttal testimony addresses improper conclusions
11 and adjustments submitted in the direct testimonies of the
12 Intervenors. I support the appropriate calculations and
13 treatments for the company's pro forma adjustments, rate base
14 and net operating income. This concludes my summary.

15 MR. WAHLEN: The witness is tendered for
16 cross-examination.

17 CHAIRMAN CARTER: Thank you.

18 Commissioner Argenziano.

19 COMMISSIONER ARGENZIANO: Thank you. Good morning.

20 THE WITNESS: Good morning.

21 COMMISSIONER ARGENZIANO: I have a few questions
22 right now and I'm sure I'll have some later that you might be
23 able to help me with.

24 THE WITNESS: Okay.

25 COMMISSIONER ARGENZIANO: I want to go back to

1 something I asked yesterday. And, Chuck, again, nothing
2 personal. I'm just trying to figure out how TECO pays for its
3 lobbyists and the State Government Affairs Officer.

4 THE WITNESS: Yes.

5 COMMISSIONER ARGENZIANO: And I know it's a small
6 amount, but I'm trying to separate the two.

7 THE WITNESS: Sure. Sure. No. That makes sense.

8 COMMISSIONER ARGENZIANO: And find out if they are
9 two separate positions.

10 THE WITNESS: Sure. There is a federal position and
11 there is a state position. They're both lobbying positions,
12 and every dollar of lobbying is below the line. It's not
13 included in the ratemaking process, so ratepayers don't pay a
14 penny for that.

15 COMMISSIONER ARGENZIANO: So then there is a separate
16 component for the lobbyist. So Mr. Hinson would work for you
17 at two different, two different positions.

18 THE WITNESS: Yes. Exactly.

19 COMMISSIONER EDGAR: So the one at State Government
20 Affairs that does get, the ratepayers do have, they do pay for
21 is separated. Are the duties different?

22 THE WITNESS: Well, I guess what I would say is that
23 anything that Mr. Hinson does that's lobbying related would be
24 excluded from the operating costs that we use for ratemaking
25 purposes. So there may be a few activities that he does a

1 small percentage of his time that's just normal operations and
2 that would be in the, in the regulatory equation. But all the
3 rest of his costs would be out. Ratepayers wouldn't bear it.

4 COMMISSIONER ARGENZIANO: Okay. And then moving on
5 to -- I guess the questions I have and I had asked for
6 Mr. Felsenthal also were -- he was paid \$1,310,000 or his
7 company was paid.

8 THE WITNESS: Yes.

9 COMMISSIONER EDGAR: And that is for his consulting
10 review, analysis and testimony?

11 THE WITNESS: Yes.

12 COMMISSIONER ARGENZIANO: Is there -- is any of this
13 kind of work done in, you know, staff that you have? Isn't,
14 aren't taxes worked on every year in staff?

15 THE WITNESS: Well, yes, they are. But there are
16 additional analyses that have to be performed for the rate case
17 specifically. As well, we did have our Director of Taxes on a
18 medical leave during the time of the rate case, so.

19 COMMISSIONER ARGENZIANO: Okay. And could you
20 explain to me what the other category encompasses?

21 THE WITNESS: The idea is that the fee that's
22 originally contracted had a scope of services, and there can be
23 activities that are beyond the scope identified in the
24 contractual fee. And to that extent we projected the costs
25 associated with those additional activities that were beyond

1 the scope of the core fee.

2 COMMISSIONER ARGENZIANO: I figured they were
3 additional activities. I was trying to figure out what kind of
4 additional activities. Is there any kind of a breakdown of --
5 because I guess in this case it's \$210,000 more of additional
6 activities.

7 THE WITNESS: Yeah. I don't have that information
8 with me, but I --

9 COMMISSIONER ARGENZIANO: Okay. And travel expenses,
10 am I correct they are \$50,000 added on top of the \$210,000 and
11 the \$1.3 million?

12 THE WITNESS: Yes.

13 COMMISSIONER ARGENZIANO: How do -- I'm going to ask
14 this as simply as I can. How do I as a Commissioner determine
15 whether those were prudent, that money was prudently spent?

16 THE WITNESS: Right.

17 COMMISSIONER ARGENZIANO: I mean, how do I know?

18 THE WITNESS: I think the judgment is in comparison
19 to the marketplace, and I think that it's, it's normal for
20 companies to need assistance during a rate case preparation and
21 they're going to call on contracted services. And then it
22 would be a comparison of those contracted services to the
23 market.

24 COMMISSIONER ARGENZIANO: That's what I'm having a
25 hard time with, trying to figure out how comparable they are,

1 how many people out there can do the same thing, and I think
2 I've asked staff to try to help me on some of that.

3 But, I mean, even on -- and I know it sounds like a
4 small amount when you're talking about a million here, a
5 million there, but \$50,000 for travel, I'm just trying to
6 figure out how does a Commissioner know if that was, you know,
7 spent wisely? I mean, was anybody housed up in a penthouse in
8 a hotel? Or, you know, I don't know.

9 THE WITNESS: No. You know, I think part of the
10 process, you know, you have an audit that's performed, and
11 there was an audit performed extensively by the staff's
12 auditors and they didn't have any findings. And I think that's
13 part of the process is to examine those costs, those invoices
14 that come in and make sure that those expenses are proper. I
15 think that's part of what you can rely on.

16 COMMISSIONER ARGENZIANO: And then I guess with --
17 let me go down the line here. So it would be the same thing
18 for all of these salaries that I'm looking at, the \$202,000 for
19 Mr. Harris and the \$32,000 for other would just be other
20 extended services.

21 THE WITNESS: Yes.

22 COMMISSIONER ARGENZIANO: Which I have no clue on
23 what they are, so I don't know how I'm asked to find out if
24 they're prudently spent if I don't know what they are. And I
25 guess that's the dilemma I have sitting here right now. And if

1 someone could shed some light on how I determine those things,
2 that would be most helpful. Can anyone?

3 MR. YOUNG: Madam Commissioner, what we'd like to do
4 to aid you in the process and aid the Commission in the process
5 is to ask TECO to provide a breakdown of the additional fees
6 for Mr. Felsenthal.

7 COMMISSIONER ARGENZIANO: Okay. Well, that would
8 give me some kind of an idea of what the money was spent on.
9 And I know it may just be ordinarily things that are done in
10 the ordinary practice of the services that were asked.

11 THE WITNESS: Sure.

12 COMMISSIONER ARGENZIANO: But it would just give me
13 some type of better idea and a little comfort level.

14 CHAIRMAN CARTER: Okay. Commissioner, that will be
15 Late-Filed 109.

16 Staff, give me a title, please.

17 MR. YOUNG: Mr. Chairman, if I can add a caveat to
18 that, to that late-filed, it will be Number 109. It's all
19 actual expenses of all witnesses to date by witnesses, by each
20 witness.

21 CHAIRMAN CARTER: I think that, that's what
22 Commissioner Argenziano was asking.

23 THE WITNESS: Outside witnesses?

24 MR. YOUNG: Yes, sir.

25 Well, let me ask, Madam Commissioner, do you want all

1 witnesses, inside, internal and external witnesses for the
2 company; correct?

3 COMMISSIONER ARGENZIANO: Yes. Yes.

4 MR. YOUNG: Yes.

5 THE WITNESS: Okay.

6 CHAIRMAN CARTER: So it would be all witnesses.

7 COMMISSIONER ARGENZIANO: That would be most helpful
8 and I appreciate that. And I think I'll, I'll just save the
9 other questions for later, if I have any. They may get
10 answered along the way.

11 THE WITNESS: I might add that the rate case expenses
12 that we've been talking about are only external expenses. All
13 of the internal costs are just part of our normal operating
14 costs.

15 COMMISSIONER ARGENZIANO: Okay. Thank you.

16 MR. WAHLEN: And that's Late-Filed 109?

17 CHAIRMAN CARTER: 109.

18 MR. WAHLEN: Very well.

19 (Late-Filed Exhibit 109 identified for the record.)

20 CHAIRMAN CARTER: Okay. Thank you. Anything further
21 from the bench?

22 Okay. Mr. Rehwinkel, good morning to you.

23 MR. REHWINKEL: Good morning, Mr. Chairman. Thank
24 you.

25 CROSS EXAMINATION

1 BY MR. REHWINKEL:

2 Q Good morning, Mr. Chronister. My name is Charles
3 Rehwinkel with the Office of Public Counsel.

4 A Good morning.

5 Q Let me start off a little bit differently than I had
6 planned, then follow up on Commissioner Argenziano's question.
7 I wanted to ask you a few questions about specifically Huron.
8 Can you state to the Commission today whether Huron Consulting
9 is an affiliated or an unaffiliated company relative to Tampa
10 Electric Company?

11 A They're not an affiliated company.

12 Q Does Huron share any common directors?

13 A Yes.

14 Q With Tampa -- TECO Energy?

15 A Yes.

16 Q Okay. But you don't, they don't consider them to be
17 affiliated?

18 A No. We don't have any ownership or affiliation with
19 them corporately.

20 Q But you have common directorship; correct?

21 A Yes.

22 Q Okay. Do you have your MFR Schedule C-31 with you?

23 A Yes.

24 Q Actually -- yeah.

25 A C-31?

1 Q Yes. In MFR Schedule C-31 do you disclose to the
2 Commission the affiliations of your officers and directors?

3 A Yes, we do.

4 Q Do you also disclose therein which officers and
5 directors have business contracts with the company?

6 A Yes, we do. I would point out that these particular
7 documents are for the years 2005 through 2007.

8 Q Okay. I understand that. But my question is as to
9 today.

10 A Uh-huh.

11 Q On Page 24 of C-31, Item 35, the transactions with
12 the Ausley & McMullen law firm are disclosed as an affiliated
13 transaction; correct?

14 A That's correct.

15 Q Okay. For the year, the calendar year 2007.

16 A Right. And let me be clear, it's business contracts
17 with officers, directors and affiliates, so there's a little
18 bit of a difference between an affiliated company and someone
19 who shares a director.

20 Q Okay. So if this same question was asked of the
21 company, i.e., what is in the form that is in, that makes up
22 C-31 for calendar year 2008, and I assume that has not become
23 due to be filed yet with the Commission --

24 A Right.

25 Q -- would Huron Consulting be listed in here?

1 A For -- if this -- for 2008, yes, they would be listed
2 on here.

3 Q Okay.

4 A Yes.

5 Q Can you tell me what hourly rate Mr. Felsenthal has
6 billed?

7 A I don't know the answer to that question.

8 Q Would you accept, subject to check, that it's \$425 an
9 hour?

10 A Subject to check, yes.

11 Q Okay. Didn't the company assume internally
12 responsibility for assembling and overseeing the majority of
13 its last base rate filing; i.e. the 1992/93 timeframe case?

14 A Can you repeat the question?

15 Q Didn't the company internally assume responsibility
16 for assembling and overseeing the majority of its last base
17 rate filing?

18 A I'm not aware of the amount of involvement of
19 outsiders in the last rate case.

20 Q Was Huron Consulting hired in the last case?

21 A And, again, I'm not sure, so, you know, this is
22 subject to check, but principal members of Huron have been
23 helping Tampa Electric with rate cases for years, and that's
24 really one of the reasons why we asked Huron to help in this
25 particular case was their familiarity with TECO. And so

1 they've actually, principal members of Huron have assisted us
2 even back into the '80s.

3 Q But it wasn't as Huron Consulting; is that correct?

4 A Correct.

5 Q In fact, Mr. Felsenthal used to be with Arthur
6 Andersen?

7 A Yes, that's correct.

8 Q Okay. And that was the role in which he worked for
9 Tampa Electric Company?

10 A Yes. Arthur Andersen helped out in previous rate
11 cases.

12 Q Okay. And would you agree, subject to check, that at
13 the end of 2007 Tampa Electric had 2,487 employees, give or
14 take a couple?

15 A Subject to check, sure.

16 Q Okay. And I think there's a discovery request that
17 has that information in it.

18 Is it your opinion that the company employees are not
19 capable of handling a rate case filing?

20 A No, that's not my opinion.

21 Q Okay. And the company employees did do substantial
22 work in preparation of the filing in this case; is that right?

23 A Yes, they did.

24 Q Okay. Who prepared the MFRs that were filed in this
25 case?

1 A The MFRs were prepared by a number of individuals
2 within the company.

3 Q Did Huron Consulting have a role in the preparation
4 of the MFRs?

5 A They had a role in it, yes.

6 Q Was it a significant role?

7 A It's, it's difficult to describe it as a particular
8 word. You know, they reviewed and checked and, and advised us
9 on all of the MFRs. So that would be significant if you looked
10 at every MFR.

11 Q Okay. I'm leaving that line of questioning, Mr.
12 Chairman.

13 You're identified in the prehearing officer (sic.) --
14 I want to ask you a little bit about the Big Bend Station rail
15 facility.

16 A Yes.

17 Q And you're identified in the prehearing officer
18 (sic.) as a witness on Issues 6 and 7; correct?

19 A Yes.

20 Q And in your direct and rebuttal testimony you provide
21 testimony about the appropriate treatment of that facility in
22 this rate case; is that right?

23 A Yes.

24 Q And in the rate case filing you have included
25 \$46,937,000 on MFR Schedule B-11 as a pro forma adjustment to

1 the test year rate base; is that correct?

2 A You said B-11?

3 Q I think so.

4 A Yes. Did you say 46,468?

5 Q Well, I said 46,937. But I have to wear glasses to
6 read that kind of print, so.

7 A Yeah. So do I.

8 Q Okay. I may be looking at -- has this schedule been
9 revised?

10 A No.

11 Q I'm looking in Column 4, Line 13, \$46,937,000.

12 A Yes. Hang on just a sec. I was looking at the
13 adjustment summary on B-2, so let me get to B-11.

14 Q Okay. It's Page 102 Bate stamp.

15 A What line are you on?

16 Q I'm looking on Line 13 in Column 4.

17 A Yes. That's the, that's the capital additions
18 number.

19 Q Okay. And if the company's proposed accounting
20 treatment for that facility is adopted by the Commission, the
21 company's ratepayers would pay for that through rates through a
22 return on that investment, depreciation expense and certain
23 related tax expense; is that correct?

24 A Yes, that's correct.

25 Q And you contend, do you not, in your testimony that

1 this facility will go into service sometime in December of
2 2009?

3 A Yes, that's correct.

4 Q Okay. If hypothetically it went into service in
5 January of 2010, say 30 or so days later than you expect, would
6 you still be proposing the same treatment?

7 A I would still propose the same treatment because our
8 expectation is it has a December in-service date and is still
9 representative of an asset that's going to be in place during
10 the time our proposed rates are in effect.

11 Q But if the, if the in-service date slipped 30 days,
12 would that affect how you request the Commission to treat it in
13 this rate case?

14 A I guess what, what I would say is the hypothetical
15 that you're presenting doesn't, doesn't make sense to me
16 because what we did is we looked at the 2009 test year and said
17 what major items exist that will exist during the time that our
18 new rates are in effect, and we, those were the ones that we
19 proposed for annualization. So I still believe in, in the
20 appropriateness of the adjustment.

21 Q But my question was if it went into service in
22 January of 2010, what would your proposed treatment be?

23 A The same.

24 Q Okay. The depreciation period for this facility is
25 20 years; is that correct?

1 A That's correct.

2 Q Okay. On Page, on your rebuttal testimony on
3 Page 5 and 6 you state that this investment in addition to the
4 five CT plants are included appropriately because they are
5 known and measurable; isn't that right?

6 A That's correct.

7 Q Okay. Tampa Electric Company and TECO Energy utilize
8 a type of document called a Capital Leadership Review Team
9 Project Review in order to seek and obtain executive or board
10 approval for large capital projects; is that right?

11 A Yes.

12 Q You're familiar with these documents, are you not?

13 A Yes.

14 MR. REHWINKEL: Mr. Chairman, I'd like to pass out an
15 exhibit for cross-examination purposes.

16 CHAIRMAN CARTER: Okay.

17 MR. REHWINKEL: And this is, it is a POD response
18 that the Public Counsel received from the company. It's called
19 Capital Leadership Team Project Review Big Bend Station
20 Rail/Coal Unloading System and it's dated July 23rd, 2008.

21 CHAIRMAN CARTER: Okay. You may proceed.

22 BY MR. REHWINKEL:

23 Q Mr. Chronister, are you -- has your attorney gotten
24 the document? Are you familiar with this document?

25 A I would note that you had asked me am I aware of this

1 process. I am aware of the process. I'm not a member of the
2 Capital Leadership Team and I haven't seen these documents.

3 Q You've never seen this document before?

4 A No.

5 Q Would this document -- in that you are familiar with
6 the process --

7 A Yes.

8 Q -- and if this document is the one that was provided
9 for approval of this project, is this a document that the board
10 and/or the executive team would use to approve the project that
11 you're testifying about?

12 A I think the executive team would use this. Yes.

13 Q Okay. This document under the project description
14 describes the total costs of the project at \$64 million; is
15 that correct? And that's on page, the first page of the
16 document under project description.

17 A That's how it reads. Yes.

18 Q Okay. I'd like to ask you on the second page of the
19 document, and I'll use for convenience Bate stamp page 41052 at
20 the bottom. Do you see that?

21 A Yes.

22 Q On the third full paragraph of that page there is a
23 contingency amount of 10.6 percent. Do you see that?

24 A Yes.

25 Q Is this a standard contingency amount for capital

1 budgeting purposes within Tampa Electric Company?

2 A No. We don't have a standard contingency amount.

3 Q So this would have been project specific?

4 A Yes.

5 Q Can you tell me, if you know, under the paragraph
6 entitled Contribution of Project Corporate Objectives what the
7 reference to Guatemalan operations is there?

8 A No, I don't, I don't know what that reference is to.

9 Q Are Guatemalan operations a regulated operation of
10 the, of Tampa Electric Company?

11 A No.

12 Q All right. Under the paragraph of availability of
13 capital, this discusses, about halfway through that paragraph
14 there's a sentence that reads, "Tampa Electric proposes that
15 the CSXT discount would first be used to fund the additional
16 \$15 million of project costs, and once the deficit has been met
17 (approximately two years or 5 million tons), the remaining
18 \$30 million of discounts would be flowed through to customers
19 through the fuel clause." Do you see that sentence?

20 A Yes, I do.

21 Q Does that represent your understanding of the
22 proposed treatment of this plant?

23 A Yes.

24 Q Okay. Do you have, do you have any reason to
25 disagree with this assessment that it would take two years for

1 the CSXT discount to offset the, the amount above, the capital
2 outlay above the \$46 million included in this case?

3 A That's probably a better question for Witness Wehle.
4 But I think she testified to that yesterday or last night.

5 Q But you have no reason to, to disbelieve this number
6 that was presented to the board.

7 A Correct.

8 Q Okay. And just again so I understand what the
9 company is proposing in this case, the -- you're proposing for
10 rate setting purposes in this base rates case that the
11 \$46 million investment cost and some amounts of O&M be included
12 in the rate setting process and that in May or so of 2009
13 customers would start paying for that investment and those O&M
14 expenses.

15 A Yes. Except there's no O&M expenses that we included
16 in the pro forma adjustment for the rail.

17 Q Okay. So, so absent the O&M part of my question, you
18 agree with the rest of it.

19 A Yes.

20 Q Okay. Are you familiar with the concept of
21 contributions in aid of construction or CIAC?

22 A Yes.

23 Q Would you agree that the FERC USOA, the Federal
24 Energy Regulatory Commission USOA that the Commission has
25 adopted specifies that any contributed capital should be

1 recorded as a reduction to the plant account which the
2 contribution relates?

3 A Well, this isn't CIAC because it's not --

4 Q I'm just asking about FERC accounting right now.

5 A Okay. FERC accounting for CIAC? Yes.

6 Q Okay. Would you agree that the CSX amounts -- well,
7 let me start again and ask did you hear the testimony of Joann
8 Wehle yesterday?

9 A Some of it, yes.

10 Q Okay. Do you agree with her assessment that this is
11 not a discount to fuel expense or fuel transportation expense
12 but is instead a capital contribution, this meaning the CSXT,
13 what has been described as a rebate? Do you agree that that is
14 a capital contribution?

15 A I agree that it's a construction reimbursement. Yes.

16 Q Okay. Would you also agree that that is -- let me
17 ask you this question. Are you familiar with the property tax
18 accounting of the company?

19 A No. That's not an area of expertise for me.

20 Q Okay. Do you have any idea how this plant would be
21 shown on the property tax returns of the county in which it
22 resides once all the CSX contributions are received?

23 A No. I don't know the answer to that.

24 Q Okay. Fair enough.

25 Is your understanding of the proposed accounting

1 treatment that is, is proposed by the company that the -- well,
2 let me strike that, Mr. Chairman, and ask the question a
3 different way.

4 Did CSX agree to provide contributions in the form of
5 rebates over the life of the, of the solid fuel transportation
6 contract for the amount, the entire amount of the rail facility
7 cost above what's included in the rate case?

8 A I want to be real careful here. I heard enough of
9 Witness Wehle's testimony to know there's a lot of confidential
10 information associated with this and I really don't feel
11 comfortable, you know, talking about what amounts are in
12 reference to your question.

13 Q Well, I'm not using a dollar amount. I asked for the
14 entire amount above what -- you've included \$46 million in the
15 case; correct?

16 A That's correct.

17 Q 46.9.

18 A Yes.

19 Q And it's not confidential that the total cost of the
20 plant is now projected by the company to be \$64 million;
21 correct?

22 A Correct.

23 Q Okay. So somewhere between \$46 million and
24 \$64 million is around 18 million or so dollars.

25 A Yes.

1 Q Of costs applicable to the plant that you are not
2 asking for recovery in this base rate case; right?

3 A That's correct. That's correct.

4 Q And we also have testimony that when the funds are
5 received from CSX, that the first, that first those funds will
6 be used to pay for the amount that is not included, the capital
7 amount that is not included in the rate case; is that right?

8 A That's correct.

9 Q Would it be fair to say that those capital costs to
10 which these, the CSX contributions would first be applied are
11 the same dollars that CSX would not agree to fund through the,
12 through the contribution?

13 A I need you to repeat that question.

14 Q Okay. The 18 million or so dollars.

15 A Right.

16 Q Okay. CSX agreed to fund the \$46 million at least,
17 is that correct, through --

18 A I mean, again, I want to be real careful because I'm
19 not an attorney and I don't want to mistakenly say something
20 that's confidential. There has been discussions of the fact
21 that CSX is making a construction reimbursement.

22 Q Okay. All right. Let's just go back to the exhibit
23 I passed out, the capital, the leadership team project review.

24 A And can I ask a question on this?

25 Q Yes.

1 A There are some dollar amounts in this exhibit that
2 talk about commitments from CSX, and I think that's that red
3 folder type of stuff.

4 Q Well --

5 A So I want to, I want to be careful because I don't
6 want to say something I'm not supposed to.

7 Q My understanding --

8 MR. WAHLEN: Can I jump in here for just a second?
9 The numbers that are in this document are preliminary,
10 tentative. They were not agreed to, they were just ideas,
11 discussions. They are not what was agreed to. All of what was
12 agreed to was discussed yesterday in the red folder.

13 THE WITNESS: Okay.

14 MR. REHWINKEL: I have proceeded under the assumption
15 that these are estimates in here and none of these numbers
16 represent a number that is part of a contracted amount that is
17 confidential. Am I correct?

18 MR. WAHLEN: Yes.

19 MR. REHWINKEL: Okay.

20 THE WITNESS: So I can talk about the numbers that
21 are in here?

22 MR. WAHLEN: Yes. With the understanding that these
23 are not the actual numbers. These are preliminary discussion
24 items.

25 THE WITNESS: Okay. Very good.

1 BY MR. REHWINKEL:

2 Q So let me ask my question again. What I'm trying to
3 get at is, is under project description on Page, on Bate stamp
4 41051, in the second full paragraph it states there that in
5 recognition that deliveries by rail would require -- well, let
6 me step back and say this document is dated July 23rd, 2008;
7 right?

8 A Yes.

9 Q And the contract was actually signed on October 1st,
10 2008. Would you agree with that, subject to check?

11 A Subject to check.

12 Q Okay. And I think Ms. Wehle confirmed that
13 yesterday. So, again, this is prior to that contract.

14 A Okay.

15 Q And I'm just trying to get at that the, that this
16 document reflects that more or less the entire \$46 million
17 that's included in this rate case was -- is -- would be covered
18 by the amount that CSXT at the time here during negotiations
19 agreed to provide a credit for; is that right?

20 A No. My view of it is that there's \$64 million that
21 we expect. If there was a reimbursement of 45, you'd still
22 have roughly \$20 million that wasn't reimbursed. And so really
23 you're kind of talking about \$60 million and what you should do
24 for ratemaking purposes. And what our proposal is is that you
25 have \$45 million in rate base. And then to the extent that the

1 reimbursement exceeds, you know, the amount necessary to take
2 you to \$45 million, that that would flow through the fuel
3 clause and be a benefit to our customers. So to answer your
4 question, if you started with 64 and you got a \$45 million
5 reimbursement, you'd be looking at, you know, about \$20 million
6 of benefit to our customers through the fuel clause.

7 Q But CSXT originally agreed to contribute up to a
8 certain amount and the excess above that was something they did
9 not agree to provide a funding mechanism for; isn't that
10 correct?

11 A Yes. And I'm not sure how much CSX was aware of what
12 we ultimately projected the project to be.

13 Q There was an initial assessment by a firm whose name
14 escapes me, but I think it was Williams Shaeffer (phonetic).
15 Are you familiar with that?

16 A No.

17 Q No?

18 A I'm sorry.

19 Q But in any event, they did not agree to the full, to
20 reimburse Tampa Electric for the full amount, correct, for the
21 full projected amount of the project?

22 A I'm not familiar with that.

23 Q Okay.

24 MS. HELTON: Madam Chairman?

25 COMMISSIONER EDGAR: Ms. Helton.

1 MS. HELTON: I'm just wondering, it seems to me we're
2 spending a lot of time on one small area where it seems like
3 the witness might not have that much knowledge about it, and
4 I'm just wondering whether it would be appropriate to move on
5 in light of what we still have to cover.

6 MR. REHWINKEL: This is a, this is a multimillion
7 dollar issue. It's not a small issue whatsoever. And this
8 witness is -- he started off his testimony saying his testimony
9 supports the rate base and adjustments that the company is
10 requesting, and this is a \$46 million adjustment that the
11 company's requesting.

12 COMMISSIONER EDGAR: Mr. Rehwinkel, about how many
13 more questions do you have along this line?

14 MR. REHWINKEL: It was actually my last one. I had
15 already concluded.

16 COMMISSIONER EDGAR: All right. Well, then let's
17 finish up and move along.

18 MR. REHWINKEL: I just don't, I don't agree that this
19 is a small issue whatsoever.

20 BY MR. REHWINKEL:

21 Q Okay. Let's turn now to working capital. It may be
22 an easier subject to discuss. And I want to talk about Account
23 143, other accounts receivable.

24 A Okay.

25 Q Okay. That account includes receivables related to

1 the sale of electricity to other utilities; is that right?

2 A Yes.

3 Q Okay. And in your test year working capital
4 calculation, would you agree that the majority of this account
5 is made up of sales to other utilities?

6 A Yes.

7 Q And the sales of utilities to other, of electricity
8 to other utilities are not included in the sales or revenue
9 categories for which rates are based upon by the Florida PSC;
10 would you agree with that?

11 A That's correct. But from a working capital
12 perspective both fuel inventory and receivables from off-system
13 sales have always been included in rate base for ratemaking
14 purposes. In other words, there's not a lot of volatility and
15 therefore those receivable amounts are just standard
16 ratemaking. They're not included in the fuel clause or in the
17 off-system sales calculations.

18 Q And on MFR Schedule B-6, Line 3 of 9 -- Page 3 of 9,
19 Line 23, the company has through the application of a
20 jurisdictional factor excluded \$427,000 of the balance in this
21 other accounts receivable account; is that right?

22 A Yes. What page were you on?

23 Q This would be Page 3 of 9 in the schedule MFR B-6.

24 A Uh-huh.

25 Q On Line 23.

1 A Line 23. Yes.

2 Q Okay. Through the application of a jurisdictional
3 factor \$427,000 or so dollars is excluded. Would you agree
4 with that, subject to check, that that's how the factor hits
5 the account balance?

6 A Yes.

7 Q Okay. And you would also agree that annual sales to
8 other utilities amounts to significantly more than \$427,000?

9 A Yes.

10 Q Wouldn't you also agree that if \$427,000 is all that
11 is excluded, then the retail customers of Tampa Electric would
12 pay a return on substantially all the revenues related to these
13 nonjurisdictional, on all of the receivables related to these
14 nonjurisdictional revenues?

15 A The answer to your question is yes. However, when
16 you think about it, the receivable is an appropriate asset, so
17 there has to be a return provided on an appropriate asset. If
18 you don't provide the return in rate base, you know, like we're
19 proposing, you would then shift it over to the fuel clause and
20 then that asset would be recovered through the fuel clause,
21 which is not traditionally what the Commission has done.

22 Q Okay. Thank you.

23 Let me turn to Account 146. Okay. And you're
24 familiar with that account.

25 A Yes, sir.

1 Q Would you agree that that account includes
2 receivables from associated companies for services such as
3 accounting and tax services?

4 A Yes.

5 Q And are the associated companies -- does the
6 associated companies that relate to this account include TECO
7 Peoples Gas?

8 A Yes, it does.

9 Q Would you agree that that's primarily the accounting
10 and tax services that are provided and for which receivables
11 relate in this account?

12 A Primarily, yes. I mean, there's others.

13 Q Okay. And by proposing to include these receivables
14 in working capital and thus in the regulated rates of Tampa
15 Electric Company customers in the Tampa Bay region you are
16 effectively requesting that these ratepayers, that the
17 ratepayers of Peoples Gas subsidize these affiliated companies;
18 is that right?

19 A No.

20 Q I said that -- let me strike that question and ask it
21 a different way.

22 By proposing to include these receivables in the
23 working capital calculation and thus in the regulated rates of
24 Tampa Electric customers in the Tampa Bay region, you are
25 requesting that these Tampa Bay area, Tampa Electric customers

1 subsidize the costs of Peoples Gas customers.

2 A No, I would not call it a subsidization. I think
3 what it is is a balance. If you think about it this way, you
4 have rate base for Tampa Electric and it has a receivable in
5 it. You have rate base for Peoples Gas and it has a payable in
6 it. Their payable reduces rate base, ours increases it. When
7 you set rates for the two companies, you come out with, with,
8 really it nets to zero and it works the same way in the
9 opposite direction. So I think it's appropriate, if you're
10 talking about two regulated affiliates, that any accounts
11 receivable and accounts payable makes sense to be in rate base.

12 Q Okay. Would you agree, subject to check, or maybe
13 you even know as a fact that Peoples Gas has customers in
14 Daytona Beach, Eustis, Orlando, Palm Beach, Southwest Florida,
15 Dade and Broward Counties, St. Petersburg, Lakeland, Avon Park,
16 Sarasota, Jacksonville, Panama City and Ocala?

17 A Yes.

18 Q Okay. And they do have customers in Tampa. But all
19 those other areas that I mentioned are not Tampa Electric
20 service areas?

21 A Yes.

22 Q I want to talk about payroll now and ask you to -- on
23 Page 31 of your rebuttal testimony, if you could turn there.

24 CHAIRMAN CARTER: I thought you said that was your
25 last question 20 questions ago.

1 MR. REHWINKEL: It was my last question on that area.

2 CHAIRMAN CARTER: That's not what you said though.

3 MR. REHWINKEL: That's what I intended, Mr. Chairman,
4 in all seriousness.

5 CHAIRMAN CARTER: Okay. All right. Let's move along
6 now. Let's move along. Let's make some progress today.

7 MR. REHWINKEL: Mr. Chairman, Mr. Chronister is the
8 primary accounting witness.

9 CHAIRMAN CARTER: Ask your questions.

10 MR. REHWINKEL: This is the meat and potatoes.

11 CHAIRMAN CARTER: Ask your questions. Ask your
12 questions, just ask them one time.

13 BY MR. REHWINKEL:

14 Q On Page 31 of your rebuttal testimony, isn't it
15 correct that you contend that Mr. Schultz is wrong about the
16 overtime dollars included in his filing not being identified or
17 tracked by the company?

18 A Specifically what I say is that we do not track it
19 during our budgeting process. We track it during our actual
20 activities.

21 Q Do you have Public Counsel Interrogatory Number 35 in
22 front of you?

23 A I can get --

24 Q I can pass -- I have an exhibit, Mr. Chairman, that I
25 can pass out for ease.

1 A It would probably be easier.

2 CHAIRMAN CARTER: Let's do that for ease.

3 MR. REHWINKEL: Okay. Mr. Chairman, I'm passing out
4 a hand-numbered 12-page exhibit comprising of portions of
5 interrogatories and late-filed deposition exhibits that are
6 part of the composite exhibits identified and admitted at the
7 beginning of this hearing.

8 CHAIRMAN CARTER: You may proceed.

9 BY MR. REHWINKEL:

10 Q Okay. Interrogatory number -- I've hand-numbered
11 these at the bottom. Page 7 of this exhibit I think contains
12 Interrogatory Number 35. Mr. Chronister, do you have that?

13 A Page 7. Yes.

14 Q Yes. Can you identify using that interrogatory the
15 amount of overtime that is listed for 2009?

16 A No. Well, it shows zero.

17 Q Okay. And that's not because there is no overtime,
18 it's because it's not separately identified; is that right?

19 A That's correct. What we do is we budget for the
20 labor dollars, not -- we don't simulate a time submission
21 process in the budgeting process.

22 Q Okay. In the Footnote 1 down there says that the
23 company's budget system does not have a detailed breakdown,
24 breakout of overtime and other pay; is that right?

25 A That's right.

1 Q Okay. Now on Page 31 of your rebuttal testimony
2 there is a question that is asked of you, and in quotes, the
3 quote contained there is, is directly taken from a concern
4 identified in Mr. Schultz's testimony; is that right?

5 A That's correct.

6 Q Okay. And in Mr. Schultz's testimony, if you could
7 look on Page 4.

8 A Is that in this package you handed me?

9 Q It is not. Do you have his testimony with you? I
10 can give you a copy of it.

11 A I do way back.

12 MR. REHWINKEL: Okay. If I may approach the witness.

13 CHAIRMAN CARTER: You may.

14 THE WITNESS: Okay. Okay.

15 BY MR. REHWINKEL:

16 Q Can you read the question on Line 2 of that, of
17 Mr. Schultz's testimony?

18 A "What is the problem with overtime dollars in the
19 projected test year?"

20 Q Okay. And Mr. Schultz's testimony, isn't it true,
21 expresses a concern that the 2009 projected overtime dollars
22 are not identified; is that right?

23 A That's right.

24 Q Okay. Now in your response to Mr. Schultz in your
25 rebuttal on Page 31 on Lines 13 through 17 your response

1 addresses the actual accounting for overtime and not the
2 budgeted overtime dollars identified by Mr. Schultz; is that
3 right?

4 A That's correct for Lines 13 through 17. But if you
5 look at my entire answer, I do address Mr. Schultz's concern.

6 Q Okay. And you, and therein you state that the level
7 of overtime detail for budget purposes is not generated; is
8 that right?

9 A Which line are you on?

10 Q Well, on Line 17 through 19.

11 A Yes. On 17 through 19 that's correct. I mean, on
12 Line 23 I state, "Overtime is properly estimated and included
13 in projected expense based on the expertise and experience of
14 the departments creating their budgets."

15 Q My point here is there's nothing in here that details
16 or identifies for the Commission to see what the overtime
17 projection is so that they compare it to prior periods over
18 time; is that right?

19 A That's correct. That's not contained in my answer
20 because it doesn't exist.

21 Q Okay. All right. Can you -- I wanted to turn to
22 incentive compensation for a moment. Can you refer on your, in
23 your rebuttal testimony to Page 32?

24 A Yes.

25 Q Okay. And therein you contend that Mr. Schultz is

1 incorrect that 100 percent of the incentive compensation is
2 expense; is that right?

3 A That's correct.

4 Q Okay. And in that same handout that I, that I passed
5 out, on Page 1 can you, can you read the question and answer
6 and tell me what the actual expensed amount is for 2007?

7 A Sure. "Incentive compensation, provide for each of
8 the years 2003 to 2007 the target incentive compensation and
9 the actual paid and actual expensed."

10 Answer, "The target incentive compensation and the
11 actual amount paid and the actual amount expensed for each year
12 from 2003 through 2007 are provided below." And then in the
13 last line, "Actual expense 2007, \$12,762,948."

14 Q Okay. And on Page 7 of the handout the amount for
15 incentive compensation for 2007 incentive pay, there is that
16 same 12,000 -- \$12,762,948; is that right?

17 A Yes.

18 Q Okay. And for 2009 it's \$11,574,843; is that right?

19 A Yes.

20 Q Okay. And that's the same \$11,574,843 that
21 Mr. Schultz references in his direct testimony; is that right?

22 A Yes, it is. And really to be clear, this is gross
23 payroll, which is the total labor dollars we incur. And then
24 what happens is the labor dollars are charged into expense,
25 they're charged into capital, they're charged into other

1 accounts. We have a fringe allocation process that takes
2 fringe costs such as incentive costs and it has them allocated
3 into the same accounts that the labor dollars go to.

4 So what we presented in this was a depiction of the
5 whole payroll and also the whole expense back on your Page 1,
6 which represents the original booking of the incentive expense.
7 Subsequently there are journal entries that take dollars out of
8 that expense bucket and post them to all these accounts where
9 labor is charged to. So it doesn't stay in expense. It starts
10 there and then it's allocated out to O&M, capital and other
11 accounts.

12 Q Okay. That process is not reflected discretely
13 anywhere in the MFRs. You're saying that it's a, that these
14 post allocation expenses are the ones that are recorded in the,
15 in the income statements that are reflected in the MFRs?

16 A Right. Post allocation, and that's both our actual
17 and budget process.

18 Q Okay. But there's, there's nothing to show the
19 Commission that you removed approximately \$4.6 million from
20 the, the expense amounts on the basis shown in these discovery
21 exhibits in order to come up with the expense amounts that are
22 in the MFRs; is that right?

23 A That's correct. But you kind of mentioned two
24 things. The MFRs, the structure of the MFRs don't really
25 present an opportunity to talk about this fringe allocation

1 process but it is proper accounting. And then as far as the
2 interrogatory responses go, we really thought that the
3 questions were being asked to find out all incentive pay rather
4 than send you an answer that was just the incentive piece that
5 stayed in O&M. So we were trying to be more complete with our
6 answer.

7 Q Okay. Let's move to Page 35 of your rebuttal
8 testimony.

9 Is it true therein that you state that the 2009 test
10 year expense has no amount related to financial goals?

11 A What line are you on? Are you up around Line 5?

12 Q Yes.

13 A Near the top?

14 Q Yes.

15 A That's only -- this is an answer to a question about
16 the self-funding goals, not all the goals, but just the
17 self-funding piece. And the idea is that those are not
18 budgeted for in, in any budget that we put together. I think
19 Ms. Merrill explained that self-funding process.

20 But the idea is that we only pay those out if we
21 exceed certain targets. And obviously since they're paid to
22 our employees, that comes out of the pocket of the
23 shareholders.

24 Q Okay. I want to move on to directors and officers
25 liability insurance. On Page 36 of your rebuttal --

1 CHAIRMAN CARTER: One second. Mr. Rehwinkel, when I
2 interrupted you earlier, did I disrupt your flow? Did you have
3 another question on that line when I interrupted you? I want
4 to make sure that you get an opportunity to complete your
5 questions.

6 MR. REHWINKEL: No. No. I asked every question I
7 wanted.

8 CHAIRMAN CARTER: Okay. You may proceed. I don't
9 want you to lose your train of thought or anything like that.

10 MR. REHWINKEL: Thank you.

11 CHAIRMAN CARTER: You may proceed.

12 BY MR. REHWINKEL:

13 Q On Page 36 of your rebuttal testimony isn't it
14 correct that you disagree with Mr. Schultz's testimony that
15 increases in the cost of directors and officers liability
16 insurance began to occur after 2002?

17 A Help me see that.

18 Q I'm sorry. On Line 10 through 12 there's the
19 question that's asked there. And Mr. Schultz contended that
20 after 2002 is when these, these premium increases began to
21 occur, and I'm asking you if you disagree with that.

22 A Yes. I disagreed with Mr. Schultz's statement.

23 Q Okay. But you also go on to explain that in the
24 early 2000, 2000s market conditions changed as a result of the
25 dot.com market bubble, Enron and corporate governance issues;

1 isn't that right?

2 A No, not completely. On Line 18 right above it you'll
3 see I mentioned the late '90s as well.

4 Q Okay. Mr. Schultz is not recommending that the
5 company not obtain D&O insurance coverage, is he?

6 A I don't know the answer to that question.

7 Q Well, he's only recommending that the shareholders
8 and not the customers pay for the increases there.

9 A I know he's recommending that. Yes.

10 Q Okay. But there's nothing in his testimony where
11 he's, he's recommending that the company not get this
12 insurance, is there, is he?

13 A No.

14 Q Okay. The shareholders appoint the board of
15 directors of the company; isn't that right?

16 A Yes.

17 Q Okay. And the board of directors approved the hiring
18 designation of officers within the company; isn't that right?

19 A Yes.

20 Q Okay. Aren't the shareholders also the primary
21 parties who file claims that are covered by D&O insurance?

22 A Generally, but I'm not really a D&O insurance expert.

23 MR. REHWINKEL: Okay. All right. Mr. Chairman, I'm
24 going to move to plant budgeting, and I'd like to pass out my
25 final exhibit and wrap this thing up.

1 CHAIRMAN CARTER: No. I want you -- you know, we've
2 got the lunch at 11:30, but I still want you to be able to
3 complete your line of questioning with this witness.

4 MR. REHWINKEL: Yes, sir.

5 CHAIRMAN CARTER: Because we are, we're down to this
6 witness. I think you mentioned earlier --

7 MR. REHWINKEL: I shouldn't take too much longer.

8 CHAIRMAN CARTER: Someone mentioned to me, I think it
9 may have been Mr. Twomey or you, about some information that
10 you wanted from this witness, so I do want to give you ample
11 opportunity to get your questions asked.

12 MR. REHWINKEL: I'm about to wrap this up.

13 (Transcript continues in sequence with Volume 11.)

14

15

16

17

18

19

20

21

22

23

24

25

1 STATE OF FLORIDA)
 : CERTIFICATE OF REPORTER
 2 COUNTY OF LEON)

3

4 I, LINDA BOLES, RPR, CRR, Official Commission
 Reporter, do hereby certify that the foregoing proceeding was
 5 heard at the time and place herein stated.

6 IT IS FURTHER CERTIFIED that I stenographically
 reported the said proceedings; that the same has been
 7 transcribed under my direct supervision; and that this
 transcript constitutes a true transcription of my notes of said
 8 proceedings.

9 I FURTHER CERTIFY that I am not a relative, employee,
 attorney or counsel of any of the parties, nor am I a relative
 10 or employee of any of the parties' attorneys or counsel
 connected with the action, nor am I financially interested in
 11 the action.

12 DATED THIS 27th day of January,
 13 2009.

14

15

16

17

18

19

20

21

22

23

24

25

Linda Boles
 LINDA BOLES, RPR, CRR
 FPSC Official Commission Reporter
 (850) 413-6734