

**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**In re: Nuclear Cost Recovery  
Clause**

**DOCKET NO. 090009  
Submitted for filing:  
March 2, 2009**

**DIRECT TESTIMONY OF GARY R. DOUGHTY  
IN SUPPORT OF ACTUAL COSTS**

**ON BEHALF OF  
PROGRESS ENERGY FLORIDA**

**DOCUMENT NUMBER - DATE**

**01641 MAR-28**

**FPSC-COMMISSION CLERK**

**IN RE: NUCLEAR COST RECOVERY CLAUSE**

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**DIRECT TESTIMONY OF GARY R. DOUGHTY**

1 **I. INTRODUCTION AND EXPERIENCE**

2 **Q. Please state your name, occupation, and address.**

3 A. My name is Gary R. Doughty. I am President of Janus Management  
4 Associates, Inc. My business address is 412 White Columns Way,  
5 Wilmington, North Carolina 28411.  
6

7 **Q. What is the purpose of your testimony in this proceeding?**

8 A. Janus Management Associates, Inc. (Janus) was retained by Progress  
9 Energy – Florida (PEF) to review the reasonableness and prudence of  
10 project management and project control systems in place to manage the  
11 Levy Nuclear Project (LNP). PEF is a subsidiary of Progress Energy, Inc.  
12 (PGN). PEF is in the process of seeking a combined operating license  
13 and siting approval for two AP1000 Advanced Passive nuclear power  
14 plants in Levy County, Florida and the necessary electrical baseload  
15 transmission facilities.  
16

17 **Q. Do you have any exhibits to your testimony?**

1 A. Yes. I have prepared or assembled the following exhibits to my direct  
2 testimony:

- 3 • Exhibit No. \_\_\_\_ (GRD-1), Janus Management technical consulting firm  
4 services;
- 5 • Exhibit No. \_\_\_\_ (GRD-2), resume of Gary R. Doughty;
- 6 • Exhibit No. \_\_\_\_ (GRD-3), testimony experience in management prudence  
7 reviews;
- 8 • Exhibit No. \_\_\_\_ (GRD-4), outage and major capital project experience;
- 9 • Exhibit No. \_\_\_\_ (GRD-5), Key LNP documents reviewed and approved by  
10 the Senior Management Committee (SMC); and
- 11 • Exhibit No. \_\_\_\_ (GRD-6), Example contractor oversight reports to  
12 management.

13 These exhibits are true and correct.

14

15 **Q. Please state your professional experience and education.**

16 A. Janus is a management and technical consulting firm providing services to  
17 the electric utility industry. See Exhibit No. \_\_\_\_ (GRD-1). As president of  
18 Janus, I have provided technical support to nuclear utilities through  
19 analyses of specific nuclear plant capital construction projects and nuclear  
20 plant outage schedule issues. See Exhibit No. \_\_\_\_ (GRD-2). I have led  
21 teams that provided support to nuclear utilities in decision analyses for

1 nuclear plant management, nuclear business strategy development, and  
2 economic analyses of nuclear plant continued operation versus License  
3 Renewal for an additional 20 years of operation or early retirement.

4 I have also served on independent review teams for utility boards of  
5 directors, including: (1) Ameren regarding Callaway Nuclear Power Plant  
6 performance issues; and (2) Northeast Utilities (NU) as a member of the  
7 Fundamental Cause Assessment Team to determine the reason for the  
8 decline of Millstone 1, 2, and 3 performance. I was also a member of the  
9 Mixed Oxide Fuel Fabrication Facility Independent Review Team for the  
10 Shaw / Areva Board of Governors to review project management, project  
11 controls and procurement activities of critical materials for the \$4.8 billion  
12 facility at the Department of Energy's (DOE) Savannah River Site in South  
13 Carolina.

14 Since 1987, I have led comprehensive prudence reviews of nuclear  
15 power plant project management, electric transmission project  
16 management, corporate decision-making, capital program management,  
17 and nuclear plant outage management. I have also performed several  
18 focused strategic studies for utility senior management and the Electric  
19 Power Research Institute.

20 During late 1986 through 1987, I served as Manager of Industry  
21 Relations for the Institute of Nuclear Power Operations (INPO), a private  
22 organization dedicated to promoting excellence within the nuclear  
23 industry. In this position, I was responsible for administration of INPO's

1 communications, technical policy and informational programs to utility  
2 members, suppliers and international participants, related organizations  
3 and government agencies.

4 I have extensive experience in the field of nuclear power plant  
5 construction and project management. In 1975 to 1977, I was a startup  
6 engineer for the owner utility, Northeast Utilities (NU), of the Millstone 2  
7 nuclear power plant in Waterford, CT. I was responsible for system  
8 testing and acceptance during the construction completion phase for  
9 several nuclear safety systems, fire protection systems, auxiliary  
10 equipment, and balance-of-plant components. During initial plant startup,  
11 I was a shift test engineer for the initial criticality, low-power testing and  
12 full-power operational certification.

13 From 1984 to 1986, I was project manager for NU of the Millstone 3  
14 nuclear power plant prudence audit ordered by the Connecticut  
15 Department of Public Utility Control. The prudence audit reviewed all  
16 aspects of the management, engineering, procurement, construction,  
17 startup, project controls, regulatory performance and \$4 billion costs of the  
18 1150 megawatt (MW) unit.

19 While with NU, I was also Manager of Generation Projects for  
20 Millstone 2's program for major capital projects, major repairs and  
21 initiatives to respond to new regulatory requirements. During a major  
22 outage, I was responsible for management of more than \$100 million of  
23 capital and maintenance projects, including removal of the nuclear thermal

1 shield from the reactor and tube sleeving of the steam generators, both  
2 first-time projects for the utility. I managed the overall efforts to prolong  
3 the life of the Millstone 2 steam generators. I was responsible for  
4 developing annual budgets and schedules for capital and major expense  
5 projects to meet operational and regulatory commitments, and I served on  
6 the Millstone 2 Nuclear Review Board to review safety-related issues.

7 I served as a U.S. Navy Officer in the nuclear submarine force. As  
8 an officer in the U.S. Navy nuclear submarine force, I was trained in  
9 nuclear reactor engineering concepts and qualified to operate and  
10 maintain two naval reactor plants.

11 I have a Bachelor of Engineering degree in Electrical Engineering  
12 from Vanderbilt University, and received a MBA from the University of  
13 New Haven.

14  
15 **Q. Do you have direct experience related to management prudence**  
16 **evaluations?**

17 **A.** Yes. I have performed more than 14 independent reviews regarding the  
18 prudence of utility management with respect to nuclear power plant and  
19 electric transmission project management and project controls. I have  
20 submitted testimony related to some of these independent reviews to nine  
21 state public utility commissions. These are identified in Exhibit No. \_\_\_\_  
22 (GRD-3) to my testimony.

1 I have also performed prudence evaluations of new nuclear power  
2 plants, major capital projects at nuclear power plants and fossil-fired  
3 plants, and construction of electric transmission facilities. The new  
4 nuclear power plants for which prudence evaluations were performed  
5 include: Comanche Peak in Texas for the Texas Public Service  
6 Commission and Millstone 3 in Connecticut for the Connecticut  
7 Department of Public Utility Control. The operating nuclear power plants  
8 for which Janus performed independent evaluations of major capital  
9 projects and long outages are presented in Exhibit No. \_\_\_ (GRD-4).  
10 These evaluations do not include the plants already listed in Exhibit No.  
11 \_\_\_ (GRD-3).

12 From 2005 to early 2009, Janus performed independent  
13 evaluations of Northeast Utilities \$3 billion electric transmission  
14 infrastructure upgrade. Janus evaluated the siting, design, and  
15 construction of electric transmission facilities in Connecticut and  
16 Massachusetts. These projects include construction of new 345-kiloVolt  
17 (kV) transmission lines in southwest Connecticut, the construction of  
18 underground 115-kV and 345-kV lines in southwest Connecticut, the  
19 replacement of submarine cables under Long Island Sound, and the siting  
20 of transmission lines in Connecticut and Massachusetts.

21  
22 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

23 **Q. Please describe the nature of your testimony in these proceedings.**

1 A. This testimony presents my expert opinion with respect to the  
2 reasonableness and prudence of PEF's management decision processes  
3 and project management and controls as they relate to the LNP.  
4

5 **Q. How have you proceeded?**

6 A. I started with the reasonableness or prudence standard which is accepted  
7 and utilized throughout the electric utility industry. Next, I reviewed PEF's  
8 decisions and processes as they relate to the LNP in terms of the  
9 processes used and the knowledge reasonably available to PEF  
10 managers. The areas that I reviewed were: (1) Project oversight by the  
11 PEF parent board of directors (BOD) and senior management; (2) Project  
12 concept and contract strategy; (3) Project management; (4) Project  
13 controls; (5) Risk management; (6) Policies and procedures; and (7)  
14 Project assessment. I then measured the decisions and processes  
15 against the appropriate standard of reasonableness and prudence and  
16 arrived at an opinion concerning the reasonableness and prudence of  
17 PEF's decisions and processes for the management and control of the  
18 LNP.  
19

20 **Q. What methods did you use to review PEF's decisions and**  
21 **processes?**

1 A. I reviewed the LNP documents such as its policies, procedures,  
2 schedules, cost estimates, contracts, progress reports, BOD minutes, risk  
3 analyses, management oversight reports, regulatory information, audit  
4 reports, benchmarking reports, independent assessments, and quality  
5 assurance reports. I reviewed other appropriate PEF and industry  
6 information. Finally, I interviewed key personnel involved in the LNP work,  
7 including the baseload transmission project, internal audit, project  
8 controls, and management.

9  
10 **Q. What standard of reasonableness and prudence did you use in your**  
11 **assessment?**

12 A. In my experience in the electric utility industry, the general standard of  
13 reasonableness or prudence is as follows: Prudence is that standard of  
14 care which a reasonable utility manager would be expected to exercise  
15 under the same circumstances encountered by utility management at the  
16 time decisions had to be made. Importantly, in determining whether a  
17 judgment was prudently made, only those facts available at the time the  
18 judgment was exercised can be considered. Hindsight review is  
19 impermissible. Further, one's own judgment should not be substituted for  
20 that of management; the prudence standard recognizes that reasonable  
21 persons can have honest differences of opinion and there may be more  
22 than one prudent decision under the circumstances.

23

1 **Q. How did you apply this prudence standard to the management and**  
2 **project controls for the LNP?**

3 A. I applied the prudence standard to an industry-recognized set of general  
4 evaluative criteria for a project of the size and complexity of the LNP.  
5 These general evaluative criteria for prudent decisions and project  
6 controls are: (1) PEF senior management and the BOD should maintain  
7 appropriate involvement, have in place information channels and maintain  
8 sufficient oversight to make ongoing critical project decisions; (2) the LNP  
9 project concept and contract strategy should provide the degree of control  
10 necessary to protect PEF's investment and be consistent with the  
11 magnitude of the project; (3) the implementation of the decision to build  
12 the LNP should be reasonably planned, organized and controlled by PEF  
13 to be able to meet project goals for scope, schedule, budget, regulatory,  
14 safety, and quality requirements; (4) the roles and responsibilities of the  
15 project team members and the interfaces among the Levy plant and the  
16 Levy transmission project team, other PEF functional organizations, the  
17 Owner's Engineers and other contractors, and the EPC should be  
18 documented and applied; (5) the LNP risk management process should  
19 identify risks, track identified risks, and provide management with a logical  
20 and coherent framework to evaluate, prioritize, and develop courses of  
21 action to mitigate or avoid the major project risks; (6) the LNP should have  
22 in place information systems to report costs, schedule progress, and  
23 contractor performance; and to detect threats to meeting project scope,

1 budget or schedule; (7) the LNP should have in place policies and  
2 procedures that define expectations and accountability for work products,  
3 identify responsibilities, and serve as training tools for new staff; and (8)  
4 the LNP should have appropriate assessment processes to ensure that  
5 regulations, procedures, quality standards, and contractual obligations are  
6 met.

7  
8 **Q. Please provide a summary of your testimony.**

9 A. In my opinion PEF's LNP project management and project controls are  
10 reasonable and prudent. PEF has the requisite processes and  
11 organization to manage a project of this magnitude and complexity. PEF  
12 has reasonable and effective management practices for this project.  
13 Senior management oversight is extensive and the BOD is thoroughly  
14 informed and engaged in the project. The project governance policy  
15 provides a comprehensive guide for the project with coordinated  
16 independent oversight and management.

17 The LNP also has a reasonable project management organization  
18 and is appropriately transitioning to the new NPD organization with the  
19 execution of the Engineering, Procurement, and Construction Agreement  
20 (EPC) with Westinghouse Electric Corporation (WEC) and Shaw, Stone, &  
21 Webster (SSW). The EPC contract met the BOD criteria of firm design  
22 and clear visibility to costs and it is a reasonable contract that balances

1 risk and PEF control using a combination of fixed price, firm price, target  
2 price, and time and materials arrangements.

3 The LNP further has a sophisticated risk management process  
4 consistent with industry best practices. There are reasonable project  
5 controls in place to develop estimates, monitor schedules, and control  
6 contractors. There is reasonable reporting and performance monitoring  
7 and the planned expansion of performance indicators will enhance  
8 performance monitoring further. Additionally, there is an effective and  
9 comprehensive set of existing project management and execution policies  
10 and procedures that, following EPC execution, are being supplemented  
11 with specific LNP procedures. Finally, there are extensive project reviews,  
12 internal audits, benchmarking, self assessments, and quality assessment  
13 (QA). All of this demonstrates that the LNP project management and  
14 project controls are reasonable and prudent.

15  
16 **III. ASSESSMENT OF PEF'S MANAGEMENT PROCESSES AND**  
17 **PROJECT CONTROLS FOR THE LNP.**

18 **Q. Please describe the status of the LNP at the time of your**  
19 **assessment.**

20 **A.** On August 12, 2008, the FL Public Service Commission (FPSC) issued a  
21 Determination of Need for the LNP. The LNP is in the permitting phase  
22 with the docketing of the Levy Combined Operating License Application

1 (COLA) with the Nuclear Regulatory Commission (NRC) and the Site  
2 Certification Application (SCA) with the Florida Department of  
3 Environmental Protection (FDEP). The LNP is being managed as two  
4 major projects. The nuclear portion of the LNP is being managed by the  
5 Nuclear Plant Development (NPD) department. The NPD department  
6 reports to the PEF chief executive officer. The Levy baseload  
7 transmission project is being managed by the PGN Generation and  
8 Transmission Construction Department (G&TC). The Levy Integrated  
9 Nuclear Committee (LINC), which is chaired by the PEF CEO, currently  
10 oversees the entire LNP and all support organizations.

11 The LNP submitted the COLA with the NRC on June 30, 2008, and  
12 it was docketed October 6, 2008. The SCA was submitted to the FDEP  
13 on June 2, 2008. The FDEP Agency Report was completed on January  
14 12, 2009, and site certification hearings are currently being held.

15 The LNP is now starting the transition to the site preparation and  
16 licensing phase. PEF signed the EPC on December 31, 2008. Owner  
17 engineer firms have been engaged for both the Levy nuclear project and  
18 the baseload transmission project. The Levy baseload transmission  
19 project has begun engineering and design work and is in the process of  
20 engaging an acquisition program manager to handle the real estate and  
21 right of way activities. The baseload transmission scope is comprised of  
22 some 67 sub-projects including lines and substations.

23

1 **Q. How is Senior Management involved in oversight and direction of**  
2 **LNP?**

3 A. I determined that senior management involvement is extensive. The  
4 levels of senior management have had extensive involvement in planning  
5 and managing the LNP. The BOD receives regular updates of key LNP  
6 milestones and issues. The BOD will continue to be involved through the  
7 formation of an *ad hoc* committee to function as the primary point of  
8 contact for BOD oversight. The BOD is therefore informed and provides  
9 oversight and direction with respect to LNP matters.

10 Senior management has LNP oversight through several methods  
11 including the regular corporate processes of setting the corporate strategy,  
12 establishing budgets, and reviewing performance. The SMC reviews and  
13 approves the annual project plan, reviews weekly status reports, and  
14 conducts the Monthly Business Review process. Senior management  
15 also directed the participation in the NuStart Energy Development utility  
16 group and formed the Baseload Steering Committee to provide overall  
17 project coordination and oversight of new baseload generation projects.  
18 Finally, senior management provided oversight of the EPC negotiations  
19 and established the Levy Integrated Nuclear Committee (LINC).

20 With the signing of the EPC agreement, an *ad hoc* committee of the  
21 BOD was announced to focus on new nuclear construction projects. This  
22 committee functions as the primary point of contact for BOD oversight of  
23 the projects and includes at least three independent members of the BOD.

1 Among the duties of the committee are to review construction status,  
2 schedule adherence and regulatory compliance and reports, recommend  
3 BOD approval of major milestones and commitments when necessary,  
4 review changing business conditions and emerging issues of potential  
5 significant impact, review project leadership, governance, execution and  
6 controls for adequacy and effectiveness, conduct or authorize  
7 investigations or studies if necessary, and establish a Nuclear Project  
8 Advisory Committee comprised of industry experts to advise the  
9 Committee on the execution of its functions.

10 The Baseload Steering Committee was established as an  
11 appropriate vehicle to coordinate the development of options and  
12 necessary steps to consider before construction of baseload generation.  
13 The Baseload Steering Committee was led by five members of senior  
14 management, including the PEF President, with a supporting team  
15 representing key areas of investigation. The Baseload Steering  
16 Committee role was to pursue initial project design and implementation,  
17 transmission, legal and regulatory approvals, legislative initiatives,  
18 financing and communications. The Baseload Steering Committee work  
19 culminated in a recommendation to the Board to preserve the option to  
20 build nuclear generation and identified Levy County as the preferred site  
21 for Florida.

22 The SMC also includes the PEF President and is also involved in  
23 LNP management review. The SMC holds Monthly Business Reviews to

1 review project progress and address issues if necessary. It includes multi-  
2 functional Company representation to ensure appropriate senior  
3 management involvement in the LNP. The SMC reviewed and approved  
4 the key LNP documents identified in Exhibit No. \_\_\_ (GRD-5).

5 The LINC was established in early 2008 to enable full coordination  
6 of planning and pre-construction execution of the LNP. LINC is chaired by  
7 the PEF President and CEO and is comprised of cross functional senior  
8 leaders in PEF. LINC was established as a single point for management  
9 coordination and oversight that supplements direct line organization  
10 accountability. LINC's responsibilities include (1) review and approval of  
11 all initiatives to implement the LNP; (2) monitoring and assessing ongoing  
12 initiatives; (3) assessing risks; (4) allocating resources; (5) documenting  
13 key decisions in accordance with project assurance policies and  
14 procedures; and (6) reporting to the SMC and Boards as required. LINC  
15 is expected to adjust its role as the LNP enters the more complex  
16 execution and construction phase when the need is identified.

17  
18 **Q. Is the senior management and BOD involvement in the LNP prudent?**

19 **A.** Yes. In my opinion senior management and the BOD maintain a high  
20 level of involvement regarding the LNP that is consistent with the  
21 magnitude, complexity and importance of the LNP. Senior management  
22 has kept the BOD informed of the project status, risk factors, costs, project  
23 management, and regulatory processes. The BOD is appropriately

1 involved in approving key decisions. Indeed, a specific subcommittee was  
2 established by the BOD to focus on nuclear plant construction. The SMC  
3 and the LINC also provide comprehensive oversight of the LNP and  
4 ensure management coordination and oversight that supplements direct  
5 line organization accountability. Senior management further has  
6 reasonably implemented an organizational change to establish the NPD  
7 department, which reports directly to the PEF President and provides  
8 even more direct senior management oversight of the LNP and realigns  
9 the Nuclear Generation Group so that it can focus on the operating  
10 nuclear units.

11  
12 **IV. ASSESSMENT OF PROJECT CONCEPT AND CONTRACT**  
13 **STRATEGY.**

14 **Q. Does the LNP project concept and contract strategy provide a**  
15 **prudent degree of control consistent with the magnitude of the LNP?**

16 **A.** Yes. The LNP project concept establishes a formal organization with the  
17 responsibility to carry out a major corporate mission through the use of  
18 available resources and outside firms. This approach has been in place  
19 since the project was conceived in 2005 and is the model for the Nuclear  
20 Plant Development department and the Levy Baseload Transmission  
21 Project.

22

1 **Q. Please explain the project concept and contract strategy for the Levy**  
2 **Nuclear Plant.**

3 A. The initial planning and permitting phase project concept involved the  
4 formation of a new department, Nuclear Plant Development and License  
5 Renewal (NPD&LR), within the Nuclear Generation Group to develop and  
6 obtain federal and state regulatory approval for selected sites. The team  
7 included Progress personnel supported by an outside engineering team  
8 and specialized consultants. The NPD&LR team managed the regulatory  
9 interfaces with state and federal agencies, monitored the performance of  
10 supporting engineering firms, reviewed the technical and engineering  
11 products, and set the plant selection criteria. The NPD&LR department  
12 was led by an experienced nuclear manager with new plant startup  
13 experience. It included engineering, licensing and project controls  
14 personnel to manage the supporting engineering firms and interface with  
15 the NRC, FDEP, and other agencies.

16 The NPD&LR project team developed the Project Plan for New  
17 Nuclear Baseload Generation – COL Phase to govern the project. The  
18 team assisted in the preparation of the Business Analysis Packages (BAP)  
19 and Integrated Project Plan (IPP). The NPD&LR project team managed  
20 contractors for the preparation of the COLA, SCA and other federal and  
21 state permits through work authorizations and reviewed technical and cost  
22 parameters to approve contractor estimates. The NPD&LR department

1 controlled work through contractor reporting requirements, technical  
2 reviews, cost reviews and audits.

3 The project concept for the LNP site preparation phase is set by the  
4 formation of the NPD and by the EPC agreement. The EPC has elements  
5 of fixed price scope, firm price scope, some target price arrangements and  
6 some time and materials work. The NPD adds management resources  
7 devoted to plant construction oversight, contract administration, and  
8 project controls. The primary contract management function is  
9 management of the Levy EPC contract. The LNP team selected an owner  
10 engineer to provide the engineering function and to assist in technical  
11 reviews. The owner engineer is the team of Sargent & Lundy (S&L) and  
12 WorleyParsons, which are members of the joint venture that supported the  
13 LNP COLA.

14 The primary contract for the LNP is the EPC contract. PEF senior  
15 management and the BOD established criteria to select a firm design with  
16 clear visibility to costs. The selection of WEC / SSW was designed to  
17 achieve the lowest reasonable price with maximum amount of risk sharing  
18 and mitigation under prevailing circumstances. Additionally, PEF wanted  
19 to provide adequate owner control with visibility into construction and risk  
20 management and align WEC / SSW incentives and penalties with the  
21 Company's interests.

22 The EPC contract includes various performance incentives,  
23 penalties, warranties, liquidated damage provisions and parent

1 guarantees, designed to incent the contractor to perform efficiently. Over  
2 half of the contract price is fixed price or firm price with agreed-upon  
3 escalation factors. Contract costs are subject to adjustment for change  
4 orders.

5 The contract strategies with the Owner's Engineers for the Levy  
6 nuclear plant and the Levy Baseload Transmission Project are similar.  
7 Both contracts were competitively bid. The contract management  
8 approach engages Owners' Engineers and uses a task order approach  
9 wherein work is authorized based on a specific scope that is estimated by  
10 the owner engineer and reviewed by the respective PEF project team for  
11 technical adequacy and cost. Once released for implementation, the work  
12 is monitored by PEF technical personnel and administered by the PEF  
13 designated contract representative. The owner engineer is required to  
14 provide detailed reports of its performance of the work monthly.

15  
16 **Q. What is the project concept and contracting strategy for the Levy**  
17 **Baseload Transmission Project?**

18 A. The project concept for the Levy Baseload Transmission Project is similar  
19 to the NPD focused approach. The initial transmission planning for the  
20 LNP generation addition to the PEF transmission system was performed  
21 by the TOPD as part of the normal system planning function. PEF  
22 recognized the magnitude of the Levy Baseload Transmission Project and  
23 formed the project team under the Vice President - G&TC to manage the

1 baseload transmission requirements. The team engaged consultants to  
2 assist with the scope definition, identification of the transmission line  
3 corridors, the location of substations, project procurement strategy, and  
4 major materials market assessment.

5 The Levy baseload transmission team was enlarged to incorporate  
6 the additional functions that are necessary for design reviews, project  
7 controls, and real estate acquisition. An owner engineer firm was selected  
8 to perform engineering and technical reviews. The plan is to engage an  
9 acquisition program manager for the substation and transmission line real  
10 estate functions including surveying, purchasing the land / rights of way,  
11 and legal work. The contracting strategy is under review at this early  
12 stage of the project to maximize PEF's control of PEF and balance the risk  
13 of an EPC approach, a design-bid-build approach, or a program  
14 management approach.

15  
16 **Q. What is your opinion with respect to the LNP project concept and**  
17 **contract strategy?**

18 A. In my opinion PEF has established a reasonable and prudent project  
19 concept and contract strategy. The LNP project concept is a prudent  
20 approach to managing a project of this nature. It utilizes a full-time project  
21 team that manages contracts. In my opinion this project concept provides  
22 reasonable control necessary to protect the Company's investment and is

1 consistent with the magnitude of the LNP complexity, cost, duration, and  
2 regulatory significance.

3  
4 **V. ASSESSMENT OF PROJECT MANAGEMENT.**

5 **Q. In your opinion, is the LNP project management prudent?**

6 A. Yes. In my opinion PEF Project Management is appropriately organized  
7 and has reasonably fulfilled its project management responsibilities in both  
8 the Levy plant project and the Levy baseload transmission project. The  
9 LNP Project Management has documented roles and responsibilities for  
10 LNP team members and there are appropriate interfaces between LNP  
11 and G&TC project teams and other functional organizations, owners'  
12 engineers, and contractors. The LNP Project Management is consistent  
13 with electric utility best practices and standards for nuclear and other  
14 major construction projects of this size and scope.

15  
16 **Q. Please explain the project management for the Levy Nuclear Plants.**

17 A. The project organization for the NPD&LR was established in the "Project  
18 Plan for New Nuclear Baseload Generation" in December 2006. The  
19 organization included Managers of Engineering and Licensing and a  
20 Supervisor of Project Controls under the direction of a General Manager.  
21 The full team included discipline engineers for the nuclear steam supply  
22 design, the balance of plant, electrical design, instrumentation and control

1 design, digital systems, civil / geological engineering construction  
2 planning, and procurement. The licensing support included supervisors  
3 for license renewal of the existing nuclear plants as well as licensing staff  
4 for operations, environmental and quality assurance.

5 The NPD&LR department was a reasonable mix of personnel  
6 supplemented by contractor personnel on some functions. This  
7 organization has been sufficient to direct the contractors through the  
8 COLA and SCA process and the planning, permitting, and disposition of  
9 questions arising from the NRC's review of AP1000 design. During this  
10 period the NPD&LR organization's emphasis has properly been to  
11 complete the COLA and SCA. The organization met their target goals  
12 with the SCA filing with the FDEP in June, 2008, and the Levy COLA and  
13 Limited Work Authorization (LWA) request filing with the NRC in July  
14 2008.

15 As I previously described, with the recent signing of the EPC, the  
16 LNP entered a new phase of site preparation, detailed design, and  
17 construction planning leading to construction. The Nuclear Plant  
18 Development department was formed reporting directly to the PEF  
19 President and CEO. This move reflects senior management's appropriate  
20 recognition of the need to align the organization to focus support on Levy.

21 With the signing of the EPC contract, the project organizations for  
22 both the plant and baseload transmission are also appropriately  
23 transitioning into the detailed engineering, site preparation, and

1 construction phases. The new organization will be headed by a senior  
2 executive with overall accountability for both the plant and the associated  
3 baseload transmission, supported by a dedicated staff with strong project  
4 management experience.

5  
6 **Q. Can you please explain the Company's Baseload Transmission**  
7 **Project Management?**

8 A. Yes. The engineering, design, and construction of the transmission  
9 system associated with the addition of the Levy Nuclear Plant is being  
10 managed by a dedicated Baseload Transmission Projects group in the  
11 G&TC Department. The GT&C Department and the Baseload  
12 Transmission Projects group were separated from the existing  
13 Transmission Operations and Planning Department in late 2007. A new  
14 Vice President was named to head the G&TC Department, and the  
15 baseload transmission program was headed by managers in land  
16 acquisition, engineering, transmission lines and substations.

17 In my opinion, the G&TC baseload transmission group was  
18 effective in managing the necessary planning, study and siting work  
19 associated with developing the Levy baseload transmission project  
20 required to adequately interconnect the Levy Nuclear Plant into the  
21 transmission system and deliver the incremental power to the grid  
22 consistent with pertinent criteria. Their work in 2007 and 2008 included

1 conducting studies to evaluate route and design options, feasibility and  
2 solutions, supporting the SCA and COLA, and developing the IPP.

3 The baseload transmission group developed the criteria for  
4 selecting favored technically feasible alternates. These criteria reasonably  
5 included, consistent with industry standards, the (1) total estimated cost,  
6 including that associated with the underlying grid as a result of adding the  
7 Levy generation; (2) reliability bases on performance for a comprehensive  
8 set of contingency scenarios measured against existing NERC Reliability  
9 Standards; (3) flexibility to have maximum achievable longevity for  
10 undefined demands and new generation additions, when tested against  
11 the NERC Reliability Standards; and (4) likelihood of success in  
12 overcoming difficulties in licensing, permitting, land acquisition and  
13 constructability.

14 The team initiated an extensive and appropriate set of studies to  
15 support the recommended baseload transmission solution. To perform  
16 the studies the baseload transmission engaged several firms with the  
17 expertise to conduct the work. These firms and the studies focused on the  
18 high level transmission options, the conceptual feasibility study for  
19 converting portions of transmission system to operate at higher voltages,  
20 fine tuning the 500-kV option, evaluating and comparing potential  
21 transmission line corridors based on factors such as land use,  
22 environmental, long range planning, and construction and maintenance  
23 costs, and evaluating underlying grid impacts.

1 In early 2009, the Levy Baseload Transmission Project group  
2 added a General Manager supported by an existing organization with  
3 active recruitment for additional members of the baseload transmission  
4 teams. The Levy Baseload Transmission group has identified some 67  
5 transmission sub-projects that will comprise the baseload transmission  
6 program for Levy. Baseload Transmission management has reasonably  
7 anticipated that each of the sub-projects will benefit from assigning a  
8 project manager to provide overall direction.

9  
10 **VI. ASSESSMENT OF PROJECT CONTROLS**

11 **Q. Does the LNP have in place prudent project controls?**

12 **A.** Yes. PEF has established and implemented reasonable and prudent  
13 project control processes to report costs, work progress, and schedule  
14 performance consistent with the current status of the project and industry  
15 standards. Further, PEF has established a reasonable and prudent  
16 process to identify, develop, and implement enhancements and  
17 improvements in the project controls process as the project transitions into  
18 the site preparation and construction phases of EPC implementation for  
19 the Levy plant and continues engineering and land acquisition activities for  
20 the Levy Baseload Transmission Project.

21 PEF management has made project controls a key and visible  
22 element of its management and project implementation process. PEF has

1 utilized a structured process for project scope development and for senior  
2 management review, capital authorization and project phase initiation  
3 through the BAP process and the IPP. PEF developed and validated  
4 project estimates consistent with available information and with  
5 appropriate input from contractors, vendors, consultants, other PEF  
6 business units, industry and other professional sources.

7 As the LNP transitions into the site preparation and construction  
8 phases, PEF is developing the LNP Integrated Master Plan and the Levy  
9 Baseload Transmission Schedule to meet management goals and project  
10 milestones. These schedules are being developed consistent with  
11 appropriate input from contractors, vendors, consultants, and other  
12 business units.

13 With the signing of the EPC, PEF is developing appropriate project  
14 based policies, procedures, and processes to supplement the existing  
15 corporate, group, and departmental policies, procedures and processes.  
16 PEF is further enhancing the contract management process with a focus  
17 on cost, schedule, contract administration, performance monitoring, and  
18 reporting.

19 PEF management has made cost, schedule, and performance  
20 monitoring a key element in both its project implementation and oversight  
21 process via regular status and assessment meetings and reporting. PEF  
22 is appropriately incorporating "lessons learned," industry and professional  
23 "best practices," and other industry guidelines into its project control

1 process. Further, PEF has in place appropriate contract management  
2 processes and procedures to administer the obligations of contractors  
3 providing services to LNP.

4  
5 **Q. How is budget performance monitored?**

6 A. The budget for LNP work provides a detailed breakdown of responsibility  
7 and of accountability. Widely distributed monthly reports tie scope to  
8 identified responsible managers and track budgets, actuals and variances.  
9 The costs for contractor performed work is reviewed and controlled  
10 through the contract administration process.

11 At the PEF Vice President level there is also a monthly budget  
12 variance report prepared with input and analysis from the project team.  
13 Overall budgets are reviewed by senior management through the Monthly  
14 Business Review process. LINC currently monitors the overall LNP  
15 budget.

16  
17 **Q. How has management made cost and project controls a key and  
18 visible element of the project management and implementation  
19 process?**

20 A. PEF has emphasized quality, cost, schedule, and project management as  
21 the continuing theme of its management processes. This emphasis  
22 directly communicates and reinforces the importance of the project

1 controls function. Management attention is observed throughout the  
2 management and project documents from the executive level down to the  
3 contract management and weekly project team meeting level.

4 Management expectations are clearly stated and communicated.

5 PEF management has reasonably and prudently integrated the  
6 project controls function into the top levels of the LNP organization in both  
7 the Levy Plant and the Levy Baseload Transmission projects. For NPD  
8 the Supervisor of Project Controls reports directly to the General Manager  
9 (GM) of the NPD&LR department. Similarly, the project controls function  
10 on the Levy Baseload Transmission Project reports directly to the VP-  
11 G&TC via the Business and Management and Compliance Unit. Through  
12 this direct reporting, the project controls function provides organizational  
13 visibility and participation, thereby emphasizing the importance attached  
14 by management to that role.

15  
16 **Q. What are the Levy Nuclear Plant Project controls?**

17 A. The Project Controls include: (1) Project Plans; (2) Financial controls  
18 (including contract earned value evaluations); (3) BAPs ( and later the  
19 IPP) and coordinated budget planning; (4) Project financial cash flow  
20 analysis; (5) Schedules (engineering, contractor, and licensing); (6)  
21 Nuclear records management and document control; (7) Nuclear training  
22 coordination; (8) Risk Management Plans; (9) Nuclear quality  
23 assessments; (10) Project performance Indicators; and (11) Vendor

1 performance monitoring (cost, schedule, and performance). These  
2 Project Controls are consistent with industry best practices and standards.

3 The Project Controls group assures the project team performs  
4 Project Controls effectively. During 2008, project control and contract  
5 administration needs increased in anticipation of the transition to site  
6 preparation and implementation of the EPC.

7 Project Controls performs contract management. Contractors are  
8 required by the contract to meet specific performance, staffing and  
9 reporting requirements consistent with industry standards. Contractor  
10 project status reports address, when necessary, issues requiring  
11 management attention, quality issues, health and safety issues, teamwork  
12 and accountability issues, project budget and invoicing information, scope  
13 revisions, budget and schedule performance, monthly cash flow, requests  
14 for information, the project schedule, documentation submittals, and work  
15 accomplished during the month. These are the types of issues I expect to  
16 see in contractor status reports on projects of this size and scope  
17 consistent with industry practice and standards.

18 As a monthly summary of the project, the Supervisor of Project  
19 Controls prepares a monthly Nuclear Plant Development Performance  
20 Report. This report typically covers such topics as (1) safety, cost,  
21 schedule issues and activities, including identifying any key issues and  
22 providing a look-ahead overview; (2) performance data, including key  
23 performance indicators (KPI), integrated cost performance, contract

1 status, contractor cost and schedule performance, scope changes, high  
2 risk or critical issues, organization, and staffing; (3) significant project  
3 decisions; (4) self-evaluation results; (5) engineering updates; (6) licensing  
4 updates; (7) COLA and AP1000 status; and (8) public and media  
5 interaction information. Again, these topics are consistent with industry-  
6 accepted practices for project reports on projects of this size and scope.

7  
8 **Q. What are the Levy Baseload Transmission Project controls?**

9 A. The Project Controls function for the Levy Baseload Transmission Project  
10 is provided by the G&TC Business Management and Compliance (BM&C)  
11 unit. The BM&C director reports directly to the Vice President – G&TC as  
12 does the Levy Baseload Transmission Project GM. This direct link to the  
13 responsible executive emphasizes the importance and visibility of the  
14 project controls function. This approach also allows dedicated and  
15 matrixed project controls personnel to be assigned to the Levy Baseload  
16 Transmission team with managerial direction and supplemental support as  
17 needed. Managers for project controls and for financial and business  
18 services, as well as a supervisor, all report to the director of BM&C.

19 The key responsibilities for the Baseload Transmission Project  
20 Controls group include (1) real-time schedule and critical path analysis; (2)  
21 cashflow development / assessment with contractor provided data; (3) key  
22 performance indicator development; (4) change order management; (5)  
23 estimate development and estimate reviews; (6) contractor auditing and

1 claims review; (7) contract administration; (8) contractor schedule and cost  
2 interface; (9) cost issue assessment; (10) management of on-site project  
3 cost contractors; and (11) lead routine contractor review sessions. This  
4 group is supported by a financial and business service group with primary  
5 responsibilities for cost management and reporting, interface with project  
6 controls, financial analysis, budget development and analysis, and project  
7 set-up and analysis. Cost estimating and other support functions have  
8 been provided by BM&C as needed. These Project Control  
9 responsibilities and supportive financial and business services are  
10 consistent with our industry experience and industry standards.

11 To date, contract administration on the Levy Baseload  
12 Transmission Project has been a coordinated process. The overall  
13 approach to contract administration on the project is currently and  
14 appropriately being assessed with the execution of the EPC, the recent  
15 addition of the Owner's Engineer, the possible use of a real estate  
16 acquisition manager, and the ultimate need to manage some 67  
17 construction projects.

18 The BM&C unit prepares monthly reports summarizing the  
19 schedule and financial status of the transmission project for senior G&TC  
20 management. Typical reports address, when necessary, (1) actual,  
21 budget and projected expenditures; (2) actual and projected total costs by  
22 year - line, substation, and AFUDC; (3) milestone cost history; (4)  
23 schedule dates and key events; (5) required third party approvals; (6)

1 issues their impacts, and responses; and (7) the project risk matrix with  
2 the likelihood and consequences of identified risk items. Also, detailed  
3 month-by month graphs and tables showing individual project actual,  
4 budget, variance, and projected costs are produced.

5 At the project level, the Levy Baseload Transmission project  
6 conducts two monthly reviews: (1) the Monthly Executive Program  
7 Review, which provides G&TC management (including the VP- G&TC)  
8 with program status, cost and schedule updates, near-term activities,  
9 program risks and challenges; and (2) the Stakeholders Monthly Program  
10 Review, which provides information, integration, and coordination  
11 meetings between the Project Team and involved PEF Departments. The  
12 Levy Baseload Transmission team also developed a more detailed  
13 monthly report to provide more information on performance, cost,  
14 schedule, compliance, risks and other project elements. Weekly status  
15 reports are also developed by the Levy Baseload Transmission team  
16 showing overall trends, financial information, risks, 90-day look-ahead  
17 schedules, percent complete, staffing levels and actions/ issues. These  
18 levels of reviews and reports are consistent with best practices in the  
19 electric utility industry for projects of similar size and scope.

20  
21 **Q. Is the LNP cost estimation process prudent?**

22 **A.** Yes. The cost estimating process for the LNP is reasonable and prudent.  
23 The estimate is the result of substantial effort by the Levy Plant Project

1 and the Levy Baseload Transmission Project. PEF has identified the full  
2 scope of the project, including all activities to secure permits,  
3 authorizations, and approvals; the cost of land and rights of way; the  
4 owner-managed project costs; the initial fuel loads; the staffing for startup  
5 and commissioning; fees and insurance; escalation and contingencies;  
6 and the financing cost. The cost estimates were developed with the input  
7 of engineering firms that had similar project knowledge. The estimates  
8 were independently reviewed to validate the documentation supporting the  
9 costs and to provide an independent assessment of the cost estimate.  
10 This process includes the elements of a sound estimating process that is  
11 consistent with industry standards.

12  
13 **Q. Did PEF validate the project estimates?**

14 A. Yes. PEF conducted an internal audit of the documentation supporting  
15 the prices presented by WEC / SSW for the EPC agreement, engaged  
16 and independent firm to review the WEC / SSW estimate and schedule  
17 information to construct the AP1000 units and the Levy site specific work,  
18 and commissioned its transmission owner engineer to provide an  
19 independent source of cost information of the transmission project.

20 PEF contracted Burns and Roe to perform an independent  
21 evaluation review and validation of the AP1000 cost and schedule  
22 "package." Burns and Roe is a worldwide engineering and construction  
23 firm with expertise in nuclear power plant costs. The firm is currently the

1 owner's engineer for Entergy's next generation nuclear plant and is the  
2 architect / engineer partner for several combined COLAs. Burns and Roe  
3 is in the process of preparing its final report.

4 PEF also audited the LNP EPC Contractor Price Book to verify  
5 proper documentation of the WEC / SSW Price Books. A PGN Senior  
6 Auditor was assigned to verify that there is sufficient detail in the cost  
7 estimate from the EPC WEC / SSW team to fully support the total price.  
8 As part of the review, the auditor advised the EPC team of areas where  
9 there was insufficient detail and then monitored improvements until full  
10 necessary detail was present in the Price Book.

11  
12 **Q. Did PEF validate the Baseload Transmission Project cost estimate?**

13 **A.** Yes. PEF tasked Patrick Energy Services Inc. (Patrick Engineers), as the  
14 Owner Engineer, to provide an independent estimate of four elements of  
15 the proposed baseload transmission project including: (1) Kathleen to  
16 Lake Tarpon - 230-kV Transmission Line (50 miles); (2) Central Florida  
17 South - 500-kV Transmission Line (60 miles); (3) Kathleen Substation –  
18 230-kV; and the (4) Central Florida South Substation – 500-kV/230-kV.  
19 Patrick Engineers also provided PEF with a detailed estimate for each of  
20 the two substations and a higher level estimate for each of the two lines.  
21 PEF's estimating staff compared the PEF estimate based on the prior  
22 Power Engineering estimate with the Patrick Engineers estimate after  
23 accounting for items Patrick Engineers did not include, such as real

1 estate, wetlands mitigation, PEF pre-construction cost, and the difference  
2 in escalation and contingency philosophy, and, after incorporating these  
3 adjustments, PEF determined the PEF and the Patrick Engineers  
4 estimated costs for substations were essentially the same. Transmission  
5 and Project Controls management made the reasonable decision to defer  
6 any additional cost comparisons pending the completion of additional  
7 engineering and the planned development of a new project estimate within  
8 the next few months.

9  
10 **Q. What is PEF's approach to scheduling the LNP?**

11 A. The overall approach to scheduling the LNP is to utilize an Integrated  
12 Master Plan (IMP) process to ensure that project activities support the key  
13 project goals and milestones established by management. The IMP is  
14 summarized as a one page barchart schedule showing major projects or  
15 other activities and the supporting milestones. The summary IMP is  
16 reviewed and approved by the Project General Manager.

17 The IMP scheduling database includes all activities required from  
18 COLA development and NRC review, engineering, procurement,  
19 fabrication, construction, staffing, training, and startup activities leading to  
20 commercial operation. It is being developed directly from the detailed  
21 project schedules required for individual Levy Project contractors including  
22 WEC / SSW. It also contains schedule information from various other

1 sources including the various PEF business units. Currently, the IMP  
2 scheduling database contains nearly 90,000 individual activities.

3 This schedule database is also used to generate reports to allow  
4 management to monitor and plan the overall project and to analyze  
5 individual contractor schedule performance. Such reports include (1)  
6 monthly contractor status against baseline, (2) strategic planning schedule  
7 to ensure milestone coordination, (3) critical path analysis by work break  
8 down structure (WBS), (4) float variance reports, (5) look-ahead reports,  
9 (6) weekly milestone reports, (7) project end-game reports for  
10 achievement of milestones, and (8) as-built schedule for completed  
11 projects.

12 For the Levy Baseload Transmission, PEF is developing an overall  
13 project schedule to serve as a baseline to assess schedule performance  
14 against project milestones and to manage and monitor the work of the  
15 Owner's Engineer, the real estate acquisition contractor, and, ultimately  
16 the construction program. It will also be used to monitor and coordinate  
17 the work of the various participating PE business units and other project  
18 participants.

19 This approach is consistent with my experience and industry  
20 standards for project schedules for projects of similar size and scope.  
21 Also, PEF is using industry accepted scheduling tools and processes for  
22 the incorporation of appropriate data into the schedules.  
23

1 **Q. How is PEF implementing this approach for The Levy Nuclear**  
2 **Plants?**

3 A. In order to implement the development of the IMP for the Levy Plant, PEF  
4 added an experienced project nuclear project controls and scheduling  
5 specialist to the Project Controls Staff. This individual brought over thirty  
6 years experience at nuclear plants in startup, operations and outage  
7 management. Initial efforts to develop an IMP focused on corporate  
8 milestones and, in collaboration with S&L, the Owner's Engineer, the  
9 development of an appropriate WBS and interface with SSW and WEC's  
10 detailed schedules. By March 2008, this was accomplished with Rev. 2 of  
11 the IMP which was approved by the Project GM and issued.

12 The IMP development continued using Primavera scheduling  
13 software, a generally recognized and accepted electric utility scheduling  
14 tool. The IMP schedule linked to data from the WEC and SSW that  
15 contains approximately ten individual schedules with over 88,000  
16 schedule items. In addition, schedule information from other contractors  
17 such as S&L was also imported. Finally, templates for the AP1000,  
18 Toshiba schedule, four procurement schedules, and three construction  
19 schedules were established. One source of template information is the  
20 New Plant Deployment Program Model. This Model provided a combined  
21 licensing and deployment model schedule for prospective and actual new  
22 licensing plant licensing applicants and is detailed in a 2008 Electric  
23 Power Research Institute report.

1 With the execution of the EPC at the end of 2008, NPD anticipates  
2 that Rev. 3 of the IMP schedule will be issued shortly and that a baseline  
3 IMP schedule will also be developed. Information from the Levy Baseload  
4 Transmission Program Schedule prepared by G&TC will also be  
5 incorporated.

6  
7 **Q. How is PEF implementing the project schedule approach for the Levy**  
8 **Baseload Transmission?**

9 A. When the Levy Baseload Transmission project was authorized preliminary  
10 schedules with focus on the near-term objectives were developed based  
11 upon assumed scope of work. Following submittal of the SCA and the  
12 selection of a routing option, a more detailed (Level 3) project schedule  
13 was developed with a dedicated scheduler with extensive experience on  
14 large projects worldwide. The Level 3 schedule was also developed  
15 using the industry standard Primavera scheduling software with input from  
16 Levy Baseload Transmission team members, the Levy Plant team,  
17 supporting consultants, and others, such as the PEF transmission and  
18 Crystal River power station operators. The draft schedule provided a  
19 logical sequence for completing the 67 sub-projects that comprised the  
20 Levy Baseload Transmission project.

21 This draft schedule was peer reviewed and it was determined that  
22 the draft schedule provided a logical sequence to achieve the objectives of  
23 ensuring all key substations would have a continuous supply of power as

1 construction progressed. It also provided the necessary critical path  
2 sequence to be able to supply backfeed power to support the system  
3 startup and commissioning of Levy Unit 1 and to complete the Levy  
4 Baseload Transmission to support Levy 1 and Levy 2 operation. Further,  
5 it appropriately provided schedule windows for work performed by others,  
6 such as the Owner's Engineer, the land acquisition team, and by the  
7 individual construction contractors. The project cost estimate was also  
8 loaded into the schedule to obtain an updated project cash flow.

9 Patrick Engineers is using the schedule to plan the remaining  
10 transmission design work. Rev. 0 of this schedule will be issued during  
11 the first quarter of 2009 to serve as the baseline for future schedule  
12 updates and to monitor schedule progress against established milestones.

13  
14 **Q. How will PEF manage LNP contractor performance?**

15 **A.** Oversight of contractors is accomplished by direct engagement of LNP  
16 technical, management, and project controls staff. This engagement  
17 includes face-to-face, e-mail, telephone, and formal and informal  
18 meetings. In addition, the quality program and internal audits provide  
19 independent reviews of contractor performance. PEF also requires  
20 contractors to provide monthly reports on their accomplishments and their  
21 performance under the contract relative to safety, quality, scope, budget,  
22 invoicing, schedule, and future work. Management reviews are conducted  
23 monthly.

1           Typically, work is assigned under a task order process where an  
2 assignment is made and an estimate is developed by the contractor to  
3 complete the work scope. The Company reviews the technical scope for  
4 responsiveness and the cost for reasonableness. Once approved, the  
5 contractor may proceed and report progress against the scope, cost and  
6 schedule requirements. Changes in work require similar review and  
7 analysis. Changes are evaluated by technical personnel providing  
8 oversight of the work and management. An impact evaluation is prepared  
9 to document the change and management approval.

10           This contract management process to monitor contractor  
11 performance is consistent with best practices and industry standards.

12  
13 **Q.   How has PEF provided oversight so far of contractors working on**  
14 **the LNP?**

15 **A.**   PEF management was kept appropriately informed of progress through  
16 face-to-face meetings and reports, from both internal organizations and  
17 from contractors. The monthly contractor reports were an effective  
18 mechanism and therefore prudent way to monitor progress at this stage of  
19 the LNP to identify any areas requiring management action on major  
20 contract work activities. These external reports covered progress in the  
21 areas identified in Exhibit No. \_\_\_\_ (GRD-6) to my testimony.

22

1 **VII. RISK MANAGEMENT**

2 **Q. Does PEF have a reasonable and prudent LNP risk management**  
3 **process?**

4 A. Yes. The LNP risk management process incorporates the PEF corporate  
5 risk management policy and implements the risk management program for  
6 both the Levy nuclear project and the Levy baseload transmission project.  
7 This risk management process actively identifies and tracks risk and  
8 provides PEF management with a logical and coherent framework to  
9 evaluate, prioritize, and develop courses of action to mitigate or avoid  
10 major project risks. The LNP risk management process is consistent with  
11 best practices for risk management in the industry and consistent with  
12 what I have observed on well-managed projects, including nuclear  
13 construction projects, of a similar scope and size to the LNP.

14 The LNP risk management policy was consistent with Project  
15 Management Body of Knowledge (PMBOK) issued by the Project  
16 Management Institute (PMI), and standard risk management practices  
17 utilized by the United States Department of Defense and the DOE. The  
18 2004 edition of the PMBOK guide identifies six processes as the main  
19 elements in a risk management process: (1) Risk Management Planning,  
20 (2) Risk Identification, (3) Qualitative Risk Analysis, (4) Quantitative Risk  
21 Analysis, (5) Risk Response Planning, and (6) Risk Monitoring and  
22 Control. These criteria were embodied in the Levy nuclear project and  
23 Levy baseload transmission risk management processes and documented

1 in two current process documents and the new Project Management  
2 Center of Excellence (PMCoE) standard. These documents are the  
3 "Nuclear Plant Development Process Document for Risk Management"  
4 NPD-PD-05 and the G&TC "Project Risk Planning Guideline" CON-GTCX-  
5 00008.

6 The PMCoE was established in 2008 to provide guidance across  
7 the entire organization regarding the standards endorsed by management  
8 which exhibit excellence in project management. In March 2009, the  
9 PMCoE will issue a new risk management standard, "Project Risk  
10 Management" PJM-SUBS-00008, which will be the new corporate  
11 standard and will be applicable to all projects. This standard builds upon  
12 best practices consistent with the industry standards that I have identified  
13 and that have been incorporated in the LNP risk management process.

14  
15 **Q. How did PEF implement risk management for the LNP?**

16 **A.** Beginning with the COLA phase, PEF has employed risk management  
17 techniques to manage risks and opportunities on an ongoing basis. The  
18 project team identified risks and prepared a Risk Register to track them.  
19 Each risk was evaluated by the originator and then submitted for  
20 management review and risk response determination. Action plans or  
21 contingency plans were developed to mitigate the high priority risks. LNP  
22 management incorporated discussions of new, high priority, or changing  
23 risks in monthly execution review meetings as a permanent subject.

1 As the transmission project was formulated, the G&TC risk  
2 management policy was applied to the baseload transmission project.  
3 Joint risk identification sessions were conducted between the NPD&LR  
4 and the Levy Baseload Transmission teams.

5 As presented in the LNP IPP, thirteen common and specific risks to  
6 the generation and transmission projects were identified and the potential  
7 impacts and responses were delineated.

8  
9 **Q. Can you provide us with examples of the application of PEF's risk  
10 management strategy to the LNP?**

11 **A.** Yes. PEF incorporated risk management in each LNP major decision.  
12 PEF management established an overall philosophy to preserve the  
13 option for deploying new nuclear power plants to meet the growing need  
14 for baseload generation and limit the financial risk while maximizing the  
15 Company's control. This philosophy was demonstrated in several risk  
16 mitigation strategies.

- 17 • Project scope control – The selected nuclear reactor technology  
18 is an NRC certified design which reduces the potential for scope  
19 changes. The construction methods will use modularization  
20 techniques which have resulted in shorter construction times.
- 21 • Collaboration with other utilities – PEF joined with other utilities  
22 that selected the AP1000 to use a reference COLA. The

1 Company also helped form a joint owners group of utilities  
2 constructing AP1000 plants.

- 3 • Independent validation of estimates – The WEC / SSW cost  
4 information for the AP1000 was independently reviewed before  
5 entering into the EPC agreement. The Internal Audit  
6 Department reviewed the cost documentation. Burns and Roe,  
7 an architect engineering firm with expertise in nuclear plant  
8 costs, was hired to perform an independent validation of the  
9 AP1000 cost and schedule estimates. Also, the baseload  
10 transmission cost model was independently reviewed by  
11 Internal Audit, and comparative estimates developed by the  
12 owner engineer were used to validate the reasonableness of the  
13 initial estimate.
- 14 • EPC contract terms and conditions review – PEF engaged Price  
15 Waterhouse Coopers to perform an independent review of the  
16 contract terms and conditions of the EPC contract and advise  
17 PEF management of their observations and make  
18 recommendations.
- 19 • EPC contract strategy – To achieve a level of price certainty,  
20 PEF negotiated performance incentives, penalties, warranties,  
21 liquidated damage provisions and parent guarantees, designed  
22 to incent the contractor to perform efficiently. Over half of the

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contract price is fixed price or firm price with agreed-upon escalation factors.

- Benchmarking and Lessons Learned – PEF benchmarked the LNP construction schedule with international projects completed in late 1990s and early 2000s. Lessons learned will be used from the Haiyang, China Nuclear Power Station where six AP1000 units are being constructed. NPD&LR participated with INPO in a benchmarking visit to Japan to gain an understanding of the experience of Japanese utilities. The Levy Baseload Transmission Project benchmarked other utilities constructing major transmission projects. These utilities included American Electric Power, Allegheny Power, and Northeast Utilities.
- Research on materials pricing and supply – The Baseload Transmission Project team engaged an industry supply chain expert firm to research the availability of transmission commodities, suppliers and materials pricing.
- Additional Risk Management Techniques - As the project transitions to the Site Preparation and Construction phase, a consulting firm has been engaged to evaluate and provide recommendations to make the NPD risk management process more robust.

1 **Q. What is your opinion with respect to PEF's LNP risk management**  
2 **strategy?**

3 A. In my opinion PEF has established a sophisticated risk management  
4 process. The LNP risk management process is a prudent approach to  
5 managing a project of this nature and one that is consistent with best  
6 practices in the industry for projects of this scope and size. Risks have  
7 been identified and assessed and responses have been developed.  
8 There is awareness of the risk management strategy apparent at the PEF  
9 senior management level, and the project and support organizations.

10

11 **VIII. POLICIES AND PROCEDURES.**

12 **Q. Does PEF have in place prudent LNP policies and procedures?**

13 A. Yes. PEF has comprehensive policies and procedures for each function  
14 to be accomplished either directly or in support of the LNP. Policies and  
15 procedures are in place for resource planning and budgeting, cost  
16 management, establishing a capital project, business analysis, funding  
17 authorization, project management and procurement, and contract  
18 administration. In addition, the NPD&LR and the new NPD are governed  
19 by applicable PGN Nuclear Generation Group procedures and quality  
20 requirements. The Levy Baseload Transmission Project is also governed  
21 by G&TC Department procedures.

1 PEF policies are summary level documents that communicate  
2 broad management principles or philosophy and provide direction for  
3 corporate decision making. Policies often require other documentation  
4 (such as implementing procedures and forms) to support goals and  
5 directives established by the policies.

6 PEF procedures include specific statements, directives,  
7 instructions, processes, and supporting documentation used by PEF  
8 personnel to perform specific work processes, conduct programs, or  
9 implement policies. Procedures also include training documents,  
10 catalogs, or instructional guides or manuals. The procedures identify the  
11 purpose of the procedure, the applicable references including other  
12 procedures that are integral to the procedure, the responsibility of various  
13 participants for carrying out the procedure, and the specific steps to carry  
14 out the procedure.

15 PEF's policies and procedures define expectations and  
16 accountability for work product, identify responsibilities, serve as training  
17 tools for staff, and provide a program for review and updates as the LNP  
18 matures. PEF's policies and procedures are, accordingly, consistent with  
19 best practices and industry standards.

20  
21 **Q. Do the NPD and GT&C organizations have in place the procedures**  
22 **necessary to support effective project management of the Levy**  
23 **Nuclear Project and the associated Baseload Transmission system?**

1 A. Yes. The underlying basis for managing the Levy Plant and Baseload  
2 Transmission projects is the extensive existing procedural hierarchy by  
3 which both organizations have traditionally managed plant and line  
4 projects. In addition, PEF has established an overall governance policy to  
5 guide the construction of the projects. Further, a set of Levy-specific  
6 procedures is currently under development to address specific conditions  
7 encountered in executing this project.

8 The LNP governance policy is a comprehensive guide for project  
9 execution. It establishes roles and responsibilities based on using internal  
10 departmental practices and procedures. This governance approach  
11 provides coordinated LNP oversight and management and ensures  
12 independent oversight of line organization activities with accountability  
13 remaining with the line organizations. Specific governance policy goals  
14 include independent oversight, appropriate management reviews  
15 reconciliation with internal practices and procedures, creation of a  
16 framework for project controls, the provision for effective cost  
17 management, and timely management reporting.

18 The governance policy recognizes the significance of early  
19 detection of cost and schedule variances and commits to the continued  
20 use of performance criteria such as Cost Performance Indicators (CPIs),  
21 Schedule Performance Indicators (SPIs), and COLA performance  
22 monitoring. Other Key Performance Indicators (KPIs) will be developed as  
23 detailed design begins and construction activity is planned. The policy

1 addresses integrated change control as an essential management  
2 function to encourage sound decision making and alternative  
3 consideration. A specific change control process, using Passport or  
4 similar software, will be developed to control changes based on a project  
5 Work Breakdown Structure.

6 The basis for the development of Levy project-specific procedures  
7 is the existing NGG Project Management Program Manual (the Manual).  
8 This document provides an appropriate set of guidelines, processes and  
9 methods for project planning, execution and control to achieve effective  
10 project management for the Levy COLA development and planning phase.  
11 This Manual and the specific implementing procedures of the executing  
12 organizations also provide a reasonable set of underlying procedures to  
13 guide the project going forward.

14 The Levy project team expects these procedures will be evaluated  
15 and revised or supplemented as needed to ensure adequate guidance as  
16 the project proceeds through the more complex detailed engineering and  
17 construction phase. NPD specifically anticipates that more advanced and  
18 defined processes for cost engineering, schedule integration and quality  
19 for large scale nuclear construction will be developed during the  
20 construction process. The Manual includes direction for these project  
21 management tasks and for project management control of the execution of  
22 the work. The Manual also addresses project completion activities,

1 including functional testing, startup and integration, lessons learned  
2 development and paperwork closeout.

3 NPD has also created the "Levy EPC Implementing Procedure  
4 Development Plan," which identifies 33 specific new policies and  
5 procedures for development, specifies timelines for completion, and notes  
6 any triggering condition or need for specific listed policies or procedures.

7 For transmission activities, the G&TC guideline, Execution of Large  
8 Construction Projects and Programs (the Guideline), provides an  
9 appropriate set of directives for the baseload transmission program team  
10 assigned to the construction group. This procedure includes project  
11 management, engineering, environmental support, right-of-way  
12 acquisition, project controls and business management support. The  
13 Guideline describes the overall process flow, responsibilities, organization  
14 and interfaces for planning, executing, monitoring, controlling and closing  
15 G&TC projects, and specifically the Levy baseload transmission projects.  
16 The Guideline project management sections address project management  
17 action. The G&TC department plans future or revised policies, procedures  
18 and controls to address specific Levy Transmission Project areas.

19  
20 **Q. Are PEF's policies and procedures prudent?**

21 **A.** In my opinion PEF has reasonable and prudent policies and procedures  
22 that are comprehensive, integrated, and enforced. The policies and

1 procedures are what I would expect to see for projects of this size and  
2 scope and are consistent with industry best practices.

3  
4 **VIII. PROJECT ASSESSMENT**

5 **Q. Does PEF have in place prudent project assessment mechanisms**  
6 **and processes?**

7 A. Yes. PEF has in place a reasonable and prudent system of audits,  
8 independent reviews, benchmarking initiatives, and self assessments to  
9 ensure that procedures, standards, objectives, and contractual obligations  
10 are met. Several organizations provide assurance that PEF line  
11 organizations and contractors meet the standards required by regulatory  
12 agencies and good business practices. These organizations include:  
13 Internal Audit, Nuclear Quality Assurance (QA), Project Assurance, and  
14 Self Assessments. As part of the QA program, the NPD&LR was  
15 reviewed by a Performance Evaluation Support (PES) team. In addition,  
16 PEF sought input from industry organizations and vendors through  
17 benchmarking its performance in comparison to other projects. These  
18 LNP project assessment mechanisms and processes ensure that LNP  
19 performance is reviewed, LNP procedures are followed, quality is  
20 maintained and contractual obligations are met.

21  
22 **Q. Please describe the Internal Audit Project Assessment process.**

1 A. The Internal Audit Services Department reports directly to the PGN BOD  
2 via the Audit and Corporate Performance Committee. The Audit Services  
3 Department develops an annual audit strategy for major construction  
4 projects like LNP by assessing the project's current and/or near-term  
5 lifecycle phase and then identifying the categories of high risk exposure  
6 confronting each project. These may include Business and Regulatory  
7 Environment, Schedule, Procurement and Contracts, and Cost  
8 Management. The high-risk categories are then emphasized in the annual  
9 Audit Plan, which is reviewed by the Audit and Corporate Performance  
10 Committee. The Audit Services Department also administers the  
11 Company's Ethics Program.

12 Guided by this audit planning process, the Audit Services  
13 Department has conducted the following internal audits on the LNP: (1)  
14 Levy Nuclear Financial and Regulatory Team Review; (2) Plant and  
15 Transmission Cost Models; (3) Compliance with the Florida Nuclear Plant  
16 Cost Recovery Rule; (4) COLA Licensing for New Nuclear Plants; and (5)  
17 Documentation supporting the EPC "Price Books." Audit reports were  
18 provided to the appropriate Vice Presidents and Directors of the audited  
19 departments, with an overall opinion and specific observations and  
20 recommendations. In consultation with the audited department's  
21 management team, each observation and recommendation issue was  
22 assigned an action plan. Each action plan identified an owner and a  
23 completion date. The audits performed on LNP were appropriately

1 responded to and recommendations were acted upon or are scheduled to  
2 be completed in 2009.

3  
4 **Q. Can you please explain the Nuclear Quality Assurance Assessment?**

5 A. The NPD&LR assigned Quality Assurance (QA) analyst from the Nuclear  
6 QA organization ensures the nuclear project satisfies the requirements of  
7 the QA program. Audits were regularly performed of internal NPD&LR  
8 functions, such as following project plan commitments as well as  
9 evaluating the QA performance of contractors. For example, decisive  
10 action was taken by QA on two contractor firms with the issuance of "Stop  
11 Work" orders for deficiencies that did not meet QA requirements. Follow  
12 up audits were performed to verify that all deficiencies were corrected.  
13 These examples demonstrate that the Quality Assessment project  
14 assessment process works as intended. The NPD will also come under  
15 Nuclear QA oversight to ensure adherence to the PGN Nuclear QA  
16 Program.

17 The PES assessment concluded that the NPD&LR department was  
18 effectively meeting its performance objectives for each of the four  
19 elements of the NGG Self Evaluation Program: (1) self-assessment use,  
20 (2) corrective action effectiveness, (3) operating experience utilization, and  
21 (4) benchmarking activity. Specifically, NPD&LR's active participation in  
22 nuclear industry organizations such as NuStart, the AP1000 Builder's  
23 Group, the Design Centered Working Group, and the New Plants Working

1 Group ensures that the organization remains aware of new or critical  
2 industry issues. The PES assessment also commended the NPD&LR  
3 department for their efforts in utilizing lessons learned from other utilities in  
4 the industry. Specifics included COLA submittal, ESP submittal, Limited  
5 Work Authorization applications, and plans for further benchmarking of  
6 major equipment fabrication planning and other long lead time activities.

7  
8 **Q. Please explain the project assurance for the LNP.**

9 A. In 2007, PGN created the Project Assurance organization to optimize  
10 institutional and project-specific understanding and awareness that  
11 decisions for which cost recovery will be sought be just, reasonable, and  
12 prudent based on the information reasonably available at the time the  
13 decision was made. The Project Assurance organization supports the  
14 LNP to ensure that documentation of key project decisions is adequate to  
15 explain the basis for, and reasonableness and prudence of, the decision.  
16 An electronic library has been established to collect significant documents,  
17 reports, and files that may have relevance to cost recovery for the LNP.

18  
19 **Q. What is the Self Assessment Project Assurance process?**

20 A. The LNP management has performed self-assessments of its activities  
21 over the course of the COLA preparation effort. LNP staff performed self-  
22 assessments of (1) financial charging practices, (2) the COLA preparation

1 and review process, (3) the effectiveness of NPD contract administration  
2 and its interfaces with multiple vendors, and (4) the effectiveness of  
3 NPD&LR project implementation and quality controls. Planned 2009 LNP  
4 self assessments include (1) document control and records management  
5 to determine overall performance improvement from a 2008 QA focused  
6 assessment, (2) design and license basis control, (3) oversight of design  
7 finalization to ensure regulatory compliance, and (4) contractor security  
8 requirements.

9  
10 **Q. What benchmarking for the LNP has been performed?**

11 A. PEF has worked closely within the industry to improve its effectiveness by  
12 participating in shared activities to support nuclear generation. This peer  
13 collaboration effort includes active membership in NuStart, which resulted  
14 in cost savings for engineering and licensing associated with COLA  
15 development and design finalization of the AP1000 design. Also, in  
16 August 2007, PEF entered into an operating agreement with other utilities  
17 planning to utilize the AP1000 reactor technology and established the  
18 AP1000 Owners Group (APOG). This peer effort is allows for  
19 collaborative sharing of common technical, engineering and support  
20 service costs associated with construction of an AP1000 reactor.

21 NPD&LR participated with INPO in a benchmarking visit to Japan to  
22 gain an understanding of the experience of Japanese utilities and reactor  
23 manufacturers in constructing nuclear power plants during the late 1990s

1 and early 2000s. NPD&LR also made a site visit to the Haiyang, China  
2 Nuclear Power Station where six AP1000 units are being constructed.

3 The Levy Transmission Baseload Project used benchmarking with  
4 several other utilities engaged in major transmission projects including  
5 American Electric Power, Allegheny Power, and Northeast Utilities. The  
6 project also engaged Power Advocate Inc. to perform an independent  
7 review of contract strategy and assess the transmission materials market.

8  
9 **IX. CONCLUSION: LNP PROJECT MANAGEMENT AND PROJECT**  
10 **CONTROLS ARE REASONABLE AND PRUDENT.**

11 **Q. Are the LNP project management and project controls reasonable**  
12 **and prudent?**

13 **A.** Yes. In my opinion PEF has in place the requisite processes and  
14 organization to manage a project that has the magnitude and complexity  
15 of the LNP. PEF has undertaken the LNP using reasonable and effective  
16 management practices that demonstrate the LNP has been reasonably  
17 planned, organized, and controlled by PEF to meet LNP goals for scope,  
18 schedule, budget, regulatory, safety, and quality requirements.

19 Senior management oversight is extensive. Effective coordination  
20 of the supporting departments exists. The project governance policy  
21 further provides a comprehensive guide for the LNP with coordinated  
22 independent oversight and management. The LNP had a reasonable

1 project management organization and is appropriately transitioning to the  
2 new NPD organization with EPC execution. The EPC contract is a  
3 reasonable contract that balances risk and PEF control using a  
4 combination of fixed price, firm price, target price, and time and materials  
5 arrangements. Further, the LNP has a sophisticated risk management  
6 process consistent with industry best practices. There are reasonable  
7 project controls in place to develop estimates, monitor schedules and  
8 control contractors, there is reasonable reporting and performance  
9 monitoring, and the planned expansion of performance indicators will  
10 enhance performance monitoring further. There is an effective and  
11 comprehensive set of existing project management and execution policies  
12 and procedures that are being supplemented with specific LNP  
13 procedures. There is extensive use of project reviews, internal audits,  
14 benchmarking, self assessments, and QA. As a result, the LNP project  
15 management and project controls are reasonable and prudent.

16  
17 **Q. Does this complete your testimony?**

18 **A. Yes.**

## JANUS PERSONNEL

Janus team members have performed 14 prudence evaluations of the construction of new nuclear power plants, the costs associated with nuclear stations that underwent long outages, and the expenditures from trust funds for decommissioning shutdown units.

Janus personnel have submitted expert testimony regarding utility management prudence before the following public utilities commissions:

- Arkansas re: Arkansas Nuclear One Unit 2 Steam Generator Replacement
- California re: San Onofre 2 & 3 Steam Generator Replacement Project
- Connecticut re: Millstone 3 new construction 1986; Millstone 1 decommissioning 2000
- Florida re: Crystal River 3 1996-1997 outage
- Georgia re: Vogtle 1 & 2 new construction
- Indiana re: D. C. Cook 1 & 2 1997 – 1999 outage
- Louisiana re: Waterford 3 Steam Generator Replacement Project
- Maryland re: Calvert Cliffs 1 & 2 1989-1991 outage; 2002 – 2003 Steam Generator Replacement Projects
- Massachusetts: Pilgrim 1986 – 1990 outage
- Michigan: D. C. Cook 1 & 2 1997 – 1999 outage
- New Hampshire re: Seabrook 1 new construction
- Ohio: Perry new construction
- Texas: South Texas Project and Comanche Peak new construction

In addition, Janus has submitted expert reports for U.S. District Court cases (re: the Peach Bottom 2 & 3 NRC-ordered shutdown and the Cooper power contract dispute) and testified before the Miami, Florida arbitration board re: Turkey Point 3 & 4 1990 – 1991 Dual Unit Outage.

**Gary R. Doughty, President**, has 35 years of experience in the nuclear industry with specific focus on the prudence of nuclear power plant capital project management and technical safety issues management. Mr. Doughty has led assessment teams performing management prudence assessments, economic analyses, and litigation support. He has also been a member of independent review teams for utility boards of directors: Ameren (Callaway Nuclear Power Plant performance issues); and Northeast Utilities (NU) as a member of the

Fundamental Cause Assessment Team (Millstone 1, 2, and 3 performance issues and recovery).

Mr. Doughty has performed comprehensive management prudence assessments of new nuclear plant construction, nuclear plant recovery programs from long duration outages and Nuclear Regulatory Commission "watch list" situations.

- Project manager for NU of the Connecticut Department of Public Utility Control's prudence audit of the \$4 billion Millstone 3 nuclear power plant
- Project manager of the independent prudence review team of the 32-month outage of Pilgrim to address NRC concerns, upgrade management, and make plant safety modifications
- Team director of an independent assessment team examining the costs and recovery schedule of Peach Bottom 2 & 3 from the NRC-ordered shutdown in 1987-1989 for the plant joint owners in U. S. District Court litigation.
- Project manager of independent management prudence review team of the Calvert Cliffs 1 & 2 outage to upgrade nuclear programs and repair the pressurizer in 1988-1990 while on the NRC "watch list."
- Project manager of the independent management prudence review team of the Crystal River 3 1996-1997 outage.

Mr. Doughty has also managed strategic economic studies of the continued operation of nuclear plants for MidAmerican Energy (Cooper Nuclear Plant), IES Utilities (Duane Arnold Energy Center), and Baltimore Gas & Electric Company (Calvert Cliffs 1 & 2). He directed assessments of the Steam Generator Replacement Projects for Entergy Operations, Inc. (ANO Unit 2) and for Florida Power & Light Company (St. Lucie 1). Mr. Doughty authored three strategic nuclear asset management reports for the Electric Power Research Institute on key economic issues facing nuclear utilities under competitive market conditions.

Mr. Doughty has provided testimony as an expert witness before the Arkansas, Connecticut, Florida, Indiana, Massachusetts, Maryland and Michigan state utility commissions and a Miami Arbitration Association panel concerning Arkansas Nuclear One Unit 2, Millstone 1, 2 & 3, Crystal River 3, D. C. Cook 1 & 2, Pilgrim, Calvert Cliffs 1 & 2, and Turkey Point 3 & 4 nuclear stations, respectively.

**Stephen J. Marmaroff, Vice President**, has thirty seven years experience in the electric utility industry with management expertise in the areas of nuclear plant construction management, nuclear regulatory issues, capital program planning, and project management. Mr. Marmaroff has performed prudence assessments of utility management decision-making and has analyzed the economics of

continued nuclear plant operation. He has testified as an expert witness on nuclear plant project management and outage management before the state regulatory commissions in Connecticut, Ohio, Massachusetts, Maryland, and Texas.

Mr. Marmaroff managed plant litigation support activities for Northeast Utilities concerning the Millstone 1, 2, and 3 recovery outages. He testified before the Massachusetts and Maryland public service commissions with regard to independent management prudence assessments of long nuclear plant outages for Boston Edison Company (Pilgrim Station) and Baltimore Gas & Electric Company (Calvert Cliffs 1 & 2). He has been involved in nuclear plant strategic asset management studies for MidAmerican Energy (Cooper Nuclear Plant) and IES Utilities (Duane Arnold Energy Center) and assisted Baltimore Gas & Electric Company (Calvert Cliffs 1 & 2) and the Electric Power Research Institute develop strategic plans for license renewal.

Mr. Marmaroff was a senior consultant in prudence assessments of the construction of the Comanche Peak 1 & 2, Millstone 3, Perry, Seabrook, and Vogtle 1 & 2 nuclear plants. His utility experience includes nineteen years with American Electric Power, where he was Assistant Vice President and Projects Division head. In this position he was responsible for project management and control functions on the design and construction of fourteen generating units (including D. C. Cook Nuclear Plant) and various air pollution control retrofit projects and transmission system additions.

**Bradford E. Butt, P.E., Vice President**, Brad has over 30 years of broad-based construction industry experience. Mr. Butt served as assistant project manager for the Clinton and Beaver Valley construction projects where he managed the cost and schedule units and responded to utility commission prudence audits. Brad has extensive experience in performing major project risk evaluations. He also has assisted companies with construction contract claims analysis and litigation.

Mr. Butt played a key role in Janus' litigation support work for Northeast Utilities throughout the 1996-2000 Millstone Units' regulatory shutdowns as well as in Janus' litigation support for the Federal Energy Regulatory Commission (FERC) proceedings related to the reasonableness of management to decommission Connecticut Yankee early. He performs and supervises management and technical evaluations of complex engineering, construction and contract claims issues.

Mr. Butt's experience also includes overall project management for a wide variety of clients in both the public and private sectors. He has managed large

development projects where he had responsibility for all feasibility analysis, planning, project cost, schedule control, procurement, design and construction.

Brad's relevant experience includes:

- Northeast Utilities (NU) - Project Quality Assurance and Risk Management services for NU's \$2 Billion Transmission System Infrastructure Upgrade Capital Program and NU's Yankee Gas Services Company \$100 Million Liquefied Natural Gas Facility Construction Project.
- Baltimore Gas & Electric (BG&E) - analyzed technical and management issues and developed expert testimony in two Maryland Public Service Commission hearings regarding the Calvert Cliffs 1 & 2 outage to upgrade nuclear programs and repair the pressurizer in 1988-1990.
- PSE&G, Atlantic City Electric, and DELMARVA - provided analysis in the development of a Cost and Schedule Damages Expert Report regarding the recovery of Peach Bottom 2 & 3 from the NRC-ordered shutdown in 1987-1989.
- Central Artery Tunnel project (Big Dig), Boston - performed management reviews of negotiated settlements by the project with contractors on contract modifications to determine adherence to project policies and procedures, sufficiency of documentation and reasonableness of the settlement. Also represented the Massachusetts Bay Transportation Authority (MBTA) in mediation proceedings concerning construction of an underground subway station constructed in conjunction with the main underground highway tunnel.
- Lloyds of London insurance syndicates - performed risk assessments on large, complex projects to establish insurability. Analyzed the risks associated with completing construction of the state-of-the-art Land Level Transfer ship building facility at Bath Iron Works, in Bath, Maine as condition of providing professional liability coverage to the design and construction team. Analyzed the risks associated with construction program to expand Route 3, the major north-south traffic carrier connecting Boston and New Hampshire, as a condition of providing insurance as part of the program's contingency fund.
- New York City Law Department - managed several major cases providing issue analysis, litigation support, expert testimony, and settlement negotiations. Representative projects include defense of a \$12 million claim by a contractor reconstructing water shafts in the Manhattan underground water system and affirmative litigation by the City against the lessee of the Bronx Terminal Market concerning repair, upkeep and financial viability of the facility.

**Dennis Meilhede, P.E.**, Senior Associate, possesses a broad background in construction project cost and schedule management. He has extensive

experience in the analysis of nuclear plant technical issues and nuclear regulatory issues for management prudence evaluations of nuclear plant outages and new construction projects. Mr. Meilhede was a lead consultant in five nuclear plant prudence audits and evaluated management decisions with respect to project controls for new construction plants, outage scope control, schedule delays/extensions, and cost control. He has prepared testimony for rate cases before state regulatory commissions in Connecticut, Florida, Massachusetts, Maryland, and Illinois. Mr. Meilhede developed analyses for litigation before the federal courts and the Miami, Florida Arbitration Association.

Mr. Meilhede participated in the Cooper Power Contract Extension Study and prudence reviews of long outages at Calvert Cliffs 1 & 2, and Pilgrim; and new construction of Millstone 3, Vogtle 1 & 2, and Clinton. He was lead consultant for outage delay schedule reviews in the Turkey Point 3 & 4 Dual Unit Outage arbitration and the Peach Bottom 2 & 3 NRC-ordered shutdown litigation.

Mr. Meilhede has been involved in litigation support for technical issues on nuclear outages at Millstone 1, 2, & 3 and Connecticut Yankee. He performed detailed analysis of the Crystal River 3 shutdown and assisted in testimony development. Mr. Meilhede assisted Baltimore Gas & Electric Company and the Electric Power Research Institute develop the Calvert Cliffs Nuclear Power Plant asset management strategy.

**Frank C. Rothen, Executive Construction Consultant**, has more than 30 years of construction experience including managing construction of new power plants and major maintenance and modifications of operating plants. He recently served as an independent monitor to Yankee Gas Services Company supporting the construction of a \$100 million liquefied natural gas facility. He has provided independent project monitoring services for PSEG Power of its Bethlehem Energy Center (793 MW), Lawrenceburg Generating Station (1096 MW) and Linden Generating Station (1220MW).

Mr. Rothen has also provided Dominion Power with independent consulting regarding project management, construction implementation and labor relations. He was a member of the Janus independent assessment team that performed an in-depth evaluation of the PSEG project management organization to evaluate its capability to manage an \$800 million capital project program.

Mr. Rothen is retired Vice President Work Services of the Northeast Utilities System in charge of the construction support organization for five power plants. Mr. Rothen began his career in 1961 as a licensed electrician. He was a general foreman/field supervisor on major Connecticut projects including the Pfizer Research Laboratory, the Land Level Submarine Launch Facility (Trident

Program) and the renovation of Trumbull Airport. In 1975, Rothen became the general superintendent of the Baldwin Stewart Electric Company, a division of Fischbach and Moore. In 1980, Mr. Rothen became a project manager in the Fischbach Power Division, managing refuel outages at Maine Yankee, Pilgrim Station and Millstone Units 1 and 2.

Mr. Rothen was chairman of the Labor Relations Subcommittee of Edison Electric Institute (EEI) and an Executive Board member of EEI's Construction Committee.

**Matthew D. Doughty, Associate**, has 6 years experience in project scheduling, project risk management and consulting assignments. He is a certified Project Management Professional. He has performed research and analyses for independent evaluations and legal disputes of utility plant projects. He performed project risk evaluations and project scheduling for an \$800 million Department of Defense project.

Mr. Doughty is currently working with Public Service of New Hampshire (PSNH) in a review of the schedule performance of the most complex outage ever undergone at PSNH's Merrimack Unit 2 coal-fired power plant. He has assisted in the preparation of testimony related to cost and schedule performance for hearings before the California, Connecticut, and Louisiana public utility commissions. He also assisted in preparing the expert report for a case before the U.S. District Court in Nebraska involving a power plant joint-owner lawsuit concerning the costs associated with capital projects.

As a senior consultant for Booz Allen Hamilton, Mr. Doughty implemented and managed the risk management process for the U.S. Army's implementation of the Defense Integrated Military Human Resource System (DIMHRS) in the Program Operations Branch of the Army DIMHRS Program Office. Mr. Doughty supported the Program Operations efforts on the Army Integrated Master Schedule, including coordinating updates and analyzing the information captured within the schedule.

**Robert V. Fairbank, Jr., Executive Engineering Consultant**, has more than 35 years of electric power industry experience, including 16 years as a senior manager in design and engineering. Mr. Fairbank's areas of expertise include engineering, regulatory strategy and compliance, quality assurance, project management, and business management. He has served as a senior consultant for seven years; providing technical support, event investigation, performance assessment and improvement, independent reviews for executive management and governance boards.

Mr. Fairbank served as Engineering Manager at Boston Edison Company responsible for over 100 engineers of all disciplines. He provided home office engineering and field technical support to power stations and for many major plant modifications, overseeing design, procurement, construction, testing and turnover. Mr. Fairbank has managed numerous engineering programs to enhance reliability and safety of production facility operation.

As a project manager, Mr. Fairbank reduced operating costs and improved plant production by completing complex capital and regulatory improvement projects on time and on budget. He applied strong project management fundamentals in managing projects through all phases of the life cycle.

Mr. Fairbank was part of the Janus independent review team for PSEG that conducted a review of the project management organization and processes to perform \$800 million of capital improvements. The team reviewed technical issues, the quality of engineering documents to meet design basis and configuration management requirements, the performance by field construction forces and their work practices.

Mr. Fairbank also served as a member of an independent review team of senior utility managers for the construction of the U.S. Department of Energy's \$4.8 billion Mixed Oxide Fuel Fabrication Facility at Savannah River. He has provided independent assessments of plant performance for Commonwealth Edison and Boston Edison, where he assessed key functional areas as part of a team of senior-level industry experts. The team used a standardized methodology to achieve consistent levels of excellence.

## RESUME OF GARY R. DOUGHTY

### KNOWLEDGE, BACKGROUND AND EXPERIENCE IN NUCLEAR POWER FACILITIES

#### I. POSITIONS AND EMPLOYMENT HELD IN THE FIELD OF NUCLEAR POWER FACILITIES

**1992 – Current      President of Janus Management Associates, Inc.**

Janus Management Associates, Inc. is a nuclear power plant consulting firm that provides evaluation of safety, management and technical issues associated with nuclear power plants. As president, Gary Doughty has performed individually or with teams several independent management and operational assessments of operating and decommissioned nuclear power plants. Key areas of experience include:

**Independent Reviews of Nuclear Safety, Management and Technical Issues**

- Process, Organization, and Management Prudence Reviews
- Nuclear Engineering, Licensing and Project Management Evaluations
- Analysis of Technical Issues and Resolution of Employee Safety Concerns

**Nuclear Power Plant Strategic Decision Analysis**

- Nuclear Plant Strategic Asset Management and Capital Reinvestment Analyses (e.g., Steam Generator Replacements, Power Uprates)
- Nuclear Plant Asset Valuations, Economic Assessments, and Due Diligence Reviews to Provide Basis for Continued Operation, License Renewal, or Acquisition

**1987 – 1992      Senior Vice President of the Nielsen-Wurster Group, Inc**

The Nielsen-Wurster Group, Inc. was a construction management and project management consulting firm that provides services associated with nuclear power plants to public service commissions, utilities, and engineering / construction firms. As Senior Vice President at the Nielsen-Wurster Group, Inc., Gary Doughty performed independent management reviews of many nuclear power plants including a newly constructed plant and several operating plants that had experienced long duration outages.

**1986 – 1987      Manager of Industry Relations for the Institute of Nuclear Power Operations**

The Institute of Nuclear Power Operations is the nuclear power industry's safety organization. This position was responsible for publishing and distributing safety event analyses and industry good practices to industry members.

**1975 – 1986 Nuclear Management and Plant Staff Positions with  
Northeast Utilities Service Company and Northeast Nuclear Energy  
Company**

- Manager of Millstone 2 Capital and Large Expense Projects - responsible to evaluate, plan, estimate, schedule and install capital and maintenance projects.
- Member of the Millstone 2 Nuclear Safety Review Board
- Project Manager of the Millstone 3 Nuclear Plant Construction Prudence Audit by the Connecticut Department of Public Utility Control
- Manager of Nuclear Information and liaison to the Governor of Connecticut for Nuclear Issues
- Start-up Engineer for Millstone 2 nuclear safety systems and Shift Test Engineer for Initial Start-up and Power Ascension Testing

**1970 – 1975 Officer, United States Navy Nuclear Submarine  
Program**

- Served in U.S.S. Sturgeon (SSN637), a nuclear fast attack submarine, as division officer for the Auxiliary Division and Sonar Division. Also served as Damage Control assistant, Ship Diving Officer, Nuclear Weapons Security Officer, and Communications Security Officer. Qualified for ship watch positions as Engineering Officer of the Watch, Officer of the Deck, Diving Officer and In-port Duty Officer.

**II. TECHNICAL EXPERIENCE IN THE FIELD OF NUCLEAR POWER  
FACILITIES**

**NUCLEAR POWER ASSIGNMENTS PERFORMED AS PRESIDENT  
OF JANUS MANAGEMENT ASSOCIATES, INC.**

- 2007 – 2008 - Member of the Independent Review Team (IRT) for the U.S. Department of Energy Mixed Oxide Fuel Fabrication Facility for the MOX Facility Board of Governors. The IRT was selected to review project methods and activities for key actions in the design and construction of the \$4.8 billion facility at the DOE's Savannah River Site in South Carolina.
- 2005 – 2009 – Janus is currently providing assistance to Northeast Utilities management and its legal department to implement more than \$3 billion worth of capital projects including major underground 345,000 Volt transmission lines, replacement of underwater cables across Long Island Sound, construction of a 1.2 billion cubic foot liquefied natural gas storage tank, and the conversion of a coal-fired plant to wood-fired. The assistance includes documentation of major project decisions; preparation of project history workbooks; and training in prudent management principles.

- 2004 - 2006 – Member of the Callaway Nuclear Plant Independent Review Team established by the Ameren Board of Directors. The team performed an independent review of the causes of Callaway's performance decline and developed recommendations for improvement regarding management organization, leadership, planning, training, standards, engineering effectiveness, and safety culture.
- 2004 – 2005 - Provided expert testimony to support Southern California Edison Company (SCE) before the California Public Utility Commission (CPUC) rebutting assertions made by The Utility Reform Network that the Pacific Gas & Electric Company should pursue legal remedies against the steam generator manufacturer, Westinghouse Electric Corporation, to pay for replacement steam generators. The CPUC ruled in favor of SCE.
- 2004 – Performed an independent review of several million dollars worth of contractor claims for Xcel Energy / Northern States Power Company associated with the steam generator replacement project installation contract for the Prairie Island Nuclear Station in Minnesota.
- 2004 – For PSEG Nuclear performed an independent review of the Salem 1 and 2 / Hope Creek Nuclear Station of the work management system for the plant maintenance program. Also performed independent reviews of employee concerns reported to the U.S. Nuclear Regulatory Commission related to mechanical maintenance, the safety tagging program, spare parts, and problem identification process.
- 2003 - 2004 – Connecticut Yankee Decommissioning Project review of major management decisions, planning, scheduling, cost, and decommissioning activities for the safe decontamination and dismantlement of the plant.
- 2003 - Salem 1 and 2 and Hope Creek review of project management organization and processes to perform \$800 million of capital improvements to replace Salem 1 steam generators, increase rated power of Hope Creek, build an ISFSI, and replace Salem 1 and 2 main turbines. Member of a team that reviewed licensing and technical issues, quality of engineering documents to meet design basis and configuration management requirements, the performance by field construction forces and work practices with safety-related equipment.
- 2003 – Yankee Rowe Decommissioning Project review of major management decisions for the safe handling and transfer of spent fuel from the spent fuel pool to the independent spent fuel storage installation.
- 2002 – 2003 - Cooper Nuclear Power Plant analysis of major capital and maintenance projects to assess their justification for continued plant

operation, contribution to nuclear safety and requirement to meet nuclear regulatory regulations.

- 2001 – Independent cost management review of the decommissioning activities of Unit 1 at the San Onofre Nuclear Generating Station for Southern California Edison Company.
- 2000 - Independent steam generator operating experience review of the Calvert Cliffs 1 & 2 steam generators, plant operating and maintenance practices for steam generators and water chemistry control improvements to enhance the integrity of the steam generators for Baltimore Gas and Electric Company. Submitted testimony to the Maryland Public Service Commission regarding the industry's experience with steam generator tube corrosion, the various industry actions taken to arrest or limit corrosion and the justification and reasonableness of replacing the Calvert Cliffs 1 & 2 steam generators.
- 1996 – 2002 – Member of the Millstone Fundamental Cause Assessment Team to investigate the causes of the decline in performance of the Northeast Utilities nuclear program. Monitored the Millstone Recovery including the design basis reverification effort, the improvements made to the safety analysis and 10CFR50.59 processes, the response to Nuclear Regulatory Commission violations and restart commitments, and the efforts to establish a Safety Conscious Work Environment.
- 1997 – 2002 - Millstone 1 Decommissioning review of major management decisions for the safe shutdown activities and initial decommissioning projects to establish a spent fuel island and to separate the plant from the operating units, Millstone 2 and 3. The electrical separation project involved complex electrical issues and unreviewed safety questions concerning safe shutdown requirements per Appendix R and installation of electrical cables near safety-related equipment while plant was at full power.
- 1996 - 1999 – Analysis of several operational safety issues at Connecticut Yankee that occurred during 1996. Performed an independent review of the management decision to prematurely shut down Connecticut Yankee, participated in a review to validate the decommissioning cost estimate, and performed an analysis of nuclear fuel failure events in the plant's operating history.
- 1998 – 1999 - Led a team to conduct an independent analysis of the technical and safety issues associated with the 1997 – 1999 D. C. Cook 1 & 2 outages. The outages were related to design basis information and nuclear accident performance of the safety-related ice condensers and containment sump design.

- 1998 – 1999 – Independent steam generator operating experience review of the Arkansas Nuclear One – Unit 2 (ANO-2) steam generators, plant operating and maintenance practices for steam generators and water chemistry control improvements to enhance the integrity of the steam generators for Entergy Nuclear – Operations. Submitted testimony to the Arkansas Public Service Commission regarding the industry’s experience with steam generator tube corrosion, the various industry actions taken to arrest or limit corrosion, and the justification and reasonableness of replacing the ANO-2 steam generators.
- 1996 – 1997 - Led a team to conduct an independent analysis of the technical and safety issues associated with the 1996 – 1997 Crystal River 3 outage. Several “unreviewed safety questions” were investigated associated with Technical Specification limits for safety equipment electrical loading of the Emergency Diesel Generators and potential net positive suction head problems of the Emergency Feedwater Pumps during postulated nuclear accident conditions.
- 1995 – Independent review of the performance of the Millstone 2 engineering staff with respect to a modification of the Engineered Safeguards Actuation System (ESAS). The ESAS review included examination of project planning, equipment procurement, system installation and testing, regulatory and design requirements, and configuration management.
- 1994 – 1996 – Assisted the Calvert Cliffs 1 & 2 Nuclear Power Plant License Renewal and Steam Generator Replacement Decision Analysis efforts. Participated in Baltimore Gas and Electric Company’s evaluation of the risks and benefits, and the requirements necessary to become the first plant approved by the Nuclear Regulatory Commission for license renewal. Assisted the Calvert Cliffs Steam Generator Integrity Team analyze repair and replacement options and requirements of the steam generators. Prepared two reports documenting these efforts for the Electric Power Research Institute.
- 1993 - 1994 – Assisted the owner utility, IES Utilities, prepare the Duane Arnold Life Expectancy Study which analyzed the economics of continued operation of the plant and estimated the future regulatory requirements and safety enhancements necessary to achieve full license life and license renewal.
- 1992, 1995 and 1997 – Performed periodic independent assessments of the St. Lucie 1 Steam Generator Replacement Project over the life of the project. The assessments included a review of the engineering – construction contract bid submittals; a comprehensive review of the planning, licensing, and engineering for the project; and a readiness assessment just prior to the steam generator replacement outage.

- 1992 – 1994 – Led a team to perform an independent review of the 1989-1991 Calvert Cliffs 1 & 2 outage. The review focused on the prudence of management decisions and the plant activities required to repair a breach of the nuclear steam supply pressure boundary from leakage discovered in the pressurizer heater inserts.

### III. NUCLEAR POWER ASSIGNMENTS PERFORMED BY GARY R. DOUGHTY AT THE NIELSEN-WURSTER GROUP, INC.

- 1992 – Independent assessment of several refueling outages for the Turkey Point Power Plant Units 3 & 4 regarding the technical issues and nuclear safety-related equipment modifications to meet regulatory requirements and to upgrade plant systems. Provided expert testimony before a Miami, Florida Arbitration Panel on behalf of Florida Power & Light Company (FPL) regarding the Dual Unit Outage and FPL's engineering, construction, testing, and outage management performance.
- 1991 – Led a team to perform an independent assessment of the 1990 – 1991 Turkey Point 3 & 4 Dual Unit Outage. Both units underwent a year-long outage to install major nuclear safety-related electrical system upgrades and make security system modifications. The assessment evaluated the plant's safety culture; the plant organization's efforts to preplan the safety modifications, and the engineering organization's design activities, regulatory communications, and equipment testing program.
- 1991 – 1992 – Led an independent team to evaluate the Peach Bottom 2 & 3 recovery from the Nuclear Regulatory Commission's (NRC's) Shutdown Order. The team performed a detailed investigation of the NRC's evaluations, reviews and inspections, the Peach Bottom "Commitment to Excellence Program," the plant Restart Plan and the Restart Testing Programs. The evaluation was conducted on behalf of the plant's joint owners.
- 1990 – 1991 – Led a team of three consulting firms to evaluate the risks and benefits of extending the Cooper Nuclear Station power contract from 2004 to 2014. The Cooper Contract Extension Study team prepared projections of future Cooper O&M costs, capital additions, and fuel costs; assessments of the plant's material condition; evaluations of the regulatory compliance record and standing; and the implications of decommissioning expenses and nuclear waste disposal issues and costs. Other study areas addressed alternative generation supply options, the anticipated impact of the Clean Air Act Amendments of 1990 and financial issues.
- 1989 – 1992 - Led a team to perform an independent review of the 1989-1991 Calvert Cliffs 1 & 2 outage. The review focused on the prudence of

management decisions and the plant activities required to repair a breach of the nuclear steam supply pressure boundary from leakage discovered in the pressurizer heater inserts. The review also included detailed analyses of engineering and design controls and maintenance of several safety-related components and systems (motor-operated valves, service water, instrument air, and emergency diesel generators).

- 1987 – 1992 – Participated in multidiscipline teams that examined the construction completion costs and utility management prudence associated with nuclear power plants under construction for public utility commissions, joint owners and engineer / constructors. These facilities included Comanche Peak, South Texas Project 1 & 2, and Nine Mile 2.
- 1987 – 1991 – Led an independent team to perform several evaluations related to the 1986 – 1990 Pilgrim outage. The team evaluated company decisions and actions to recover from the outage. The team also performed a detailed analysis of the processes, procedures, and management control systems in place to engineer and implement major maintenance and capital projects. Specific projects reviewed included the Hydrogen-Water Chemistry system, the Plant Simulator, replacement of Safety Injection System motor-operated valves and installation the Station "blackout" diesel generator.

#### **IV. NUCLEAR POWER ASSIGNMENTS PERFORMED AT THE INSTITUTE OF NUCLEAR POWER OPERATIONS (INPO)**

- 1986 - 1987 – Participated in plant evaluations of Oconee 1, 2, & 3 and D. C. Cook 1 and 2. Responsible as Manager of Industry Relations to communicate INPO information and positions to industry members and governmental and technical organizations. Responsible for the publication and distribution of industry "good practices" and nuclear plant significant operating events, and safety performance indicators.

#### **V. NUCLEAR POWER ASSIGNMENTS PERFORMED AT THE NORTHEAST UTILITIES SERVICE COMPANY AND NORTHEAST NUCLEAR ENERGY COMPANY**

- 1982 –1986 – Manager of Generation Projects for Millstone 2 Nuclear Generating Unit. Responsible for the overall project evaluation, planning, estimating, scheduling and installing capital and maintenance projects with an overall budget of more than \$100 million. Plant projects included responding to NRC regulatory requirements such as Appendix "R" Fire Protection, Generic Letters associated with the Three Mile Island Accident, and upgrades to safety-related systems. Major projects included removal of the reactor thermal shield and a steam generator

integrity program that comprised several tube sleeving campaigns, channel head chemical decontamination and corrosion product removal efforts.

- 1984 – 1985 – Temporary assignment as manager of schedule integration for Millstone 3 construction completion and plant start-up activities and as Northeast Utilities' Project Manager of the Millstone 3 Nuclear Plant Construction Prudence Audit by the Connecticut Department of Public Utility Control.
- 1977 – 1982 - Manager of Nuclear Information - responsible for informing the Governor of Connecticut's office, the media and the public about nuclear plant operations for Millstone 1, 2, and 3 and Connecticut Yankee Atomic Power Plant. Developed the emergency and nuclear incident communications program in response to the Three Mile Island Accident in 1979.
- 1975 – 1976 - Start-up Engineer for Millstone 2 nuclear safety systems and Shift Test Engineer for Initial Start-up and Power Ascension Testing. Wrote, conducted and certified the acceptability of plant systems from the engineering-construction firm.

## VI. NUCLEAR POWER ASSIGNMENTS PERFORMED IN THE UNITED STATES NAVY

- Training in Navy Nuclear Power School located in California, and Nuclear Prototype in Idaho. Division Officer (Ensign to Lieutenant) aboard nuclear attack submarine, U. S. S. Sturgeon (SSN 637). Also served as SUBSAFE Officer and Nuclear Weapons Security Officer aboard Sturgeon. Qualified to operate and maintain navy nuclear reactors as Engineering Officer of the Watch for the S1W Prototype and the S5W U. S. S. Sturgeon nuclear reactors.

## VII. EDUCATION

- Bachelor of Engineering in Electrical Engineering, Vanderbilt University
- Master of Business Administration, University of New Haven
- Senior Professional Certificate – Finance, University of New Haven

State Commission	Management Prudence Subject
Arkansas	Reasonableness of replacing Arkansas Nuclear One Unit 2 steam generators
California	San Onofre 2 & 3 Steam Generator Replacement Project reasonableness of pursuing legal remedies against the steam generator manufacturer
Connecticut	Millstone 2 and 3 reasonableness of capital expenditures prior to the sale to Dominion Power and Millstone 1 decommissioning work
Florida	Crystal River 3 1996-1997 outage cause and duration reasonableness
Indiana and Michigan	D. C. Cook 1 & 2 1997 – 1999 reasonableness of outage cause and management of maintenance activities
Louisiana	Reasonableness of project management and controls for the replacement of Waterford 3 steam generators, reactor vessel closure head and control element drive mechanisms
Maryland	1.) Calvert Cliffs 1 & 2 1989-1991 outage prudence review 2.) Replacement of Calvert Cliffs 1 & 2 Steam Generators
Massachusetts	Pilgrim 1986 – 1990 reasonableness of outage management and project management

Nuclear Power Plant	Assignment
Connecticut Yankee - Connecticut	Evaluate reasonableness of management of decommissioning activities and costs
Cooper – Nebraska	Evaluate reasonableness of outage management, capital projects and costs
Millstone 1, 2, & 3 - Connecticut	Evaluate reasonableness of management decisions related to shutdown of all units due to steam leak.
Millstone 2 - Connecticut	Evaluate reasonableness of outage management of 1995 outage extension to deal with emergency safeguards actuation system and service water piping replacement.
Peachbottom 2 & 3 – Pennsylvania	Evaluate reasonableness of outage management, capital projects and costs
St. Lucie 1 – Florida	<p>Periodic independent assessments of the steam generator replacement project.</p> <p>1.) 1992 - independent review of the selection process for the engineering – construction contractor.</p> <p>2.) 1995 - comprehensive review of the planning, licensing, engineering, and construction planning.</p> <p>3.) 1997 – project readiness assessment of the engineer-constructor installation team and the St. Lucie 1 outage management team.</p>
Salem 1 & 2 and Hope Creek – New Jersey	Evaluate Salem and Hope Creek project management organization and processes to perform \$800 million of capital improvements to replace Salem 2 steam generators, increase rated power of Hope Creek, build an independent spent fuel storage installation, and replace Salem 1 & 2 main turbines.
San Onofre Unit 1 - California	Independent cost management and documentation review of the decommissioning activities
Rowe - Massachusetts	Evaluate reasonableness of management of decommissioning activities and costs
Turkey Point 3 & 4 - Florida	Independent assessment of the 1990 – 1991 Turkey Point 3 & 4 Dual Unit Outage to install major nuclear safety-related electrical system upgrades and make security system modifications.

**Key LNP Management Documents Reviewed and  
Approved by the SMC.**

- (1) New Nuclear Plant Business Analysis Package (BAP) Rev. 0, March 2006, for the study phase for two new nuclear plants, including development of the Combined Operating License Application (COLA), a meteorological tower and land acquisition
- (2) BAP Rev. 1, August 2007, for continued COLA development, increased land acquisition costs, FEMA fees and Site Certification Application (SCA) development for two nuclear plants
- (3) Levy Baseload Transmission BAP, January 2007, and the "Bridge" IPP, June 2008
- (4) BAP Rev. 2, April 2008, for added COLA scope, detailed design of permanent structures on site, and the Letter of Intent with WEC / SSW and associated payments for long lead purchases
- (5) Levy Nuclear Project Integrated Project Plan, September 2008, for both the Plant and Baseload Transmission

**External Contractor Oversight Reports for Management.**

- (1) COLA work by the Sargent & Lundy-CH2M Hill-WorleyParsons joint venture documented progress, costs and schedule on the 15 tasks approved for work. The COLA Phase II work included responses to NRC Requests for Additional Information, monitoring ACRS meetings, resolving DSER and DEIS open items, and support for hearings.
- (2) SSW work in support of the SCA and Limited Work Authorization submittals. The monthly report documented progress, costs and schedules on all approved work activities.
- (3) The Owner's Engineer report from S&L – WorleyParsons covering progress on the SCA, approval of the "Little ERP" by FDEP in support of February 2009 construction start for the barge slip, heavy haul road and the Roller Compacted Concrete test pad.
- (4) The WEC report on placement of vendor purchase orders for Reactor Vessel, Steam Generator, Reactor Coolant Pumps, Pressurizer, Passive RHR Heat Exchanger, Accumulator Tanks piping, Reactor Internals, and Containment Vessel. This report also included both schedule and cost information.
- (5) Progress by NuStart Energy Development, LLC on standard design COLAs and NRC issues for both AP1000 and ESBWR nuclear plant designs at active and planned locations. The NuStart AP1000 design standardization technical areas are each "owned" for review by an engineer from a member utility, e.g., the digital instrumentation and control, control room, and human factors areas are currently

"owned" by PEF engineering. PEF engineers were also leads on primary and secondary side systems, on civil, structural and seismic issues, on the review of WEC design products, and on the interface with the licensing team.

- (6) In November 2008, Patrick Engineers was engaged to provide Owner's Engineer services for the Levy County Baseload Transmission Program. Their contract requires periodic reports as requested by PEF. Present plans include a task-ordered summary of progress and an executive summary with each monthly report.