

**BEFORE THE FLORIDA
PUBLIC SERVICE COMMISSION**

**DOCKET NO. 080677-EI
FLORIDA POWER & LIGHT COMPANY**

**IN RE: PETITION FOR RATE INCREASE BY
FLORIDA POWER & LIGHT COMPANY**

REBUTTAL TESTIMONY OF:

RICHARD MEISCHEID

DOCUMENT NUMBER-DATE

08137 AUG-68

FPSC-COMMISSION CLERK.

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **REBUTTAL TESTIMONY OF RICHARD F. MEISCHEID**

4 **DOCKET NO. 080677-EI**

5 **AUGUST 6, 2009**

6

7 **Q. Please state your name and business address.**

8 A. My name is Richard Meisheid. My business address is Towers Perrin at
9 Centre Square East, 1500 Market Street, Philadelphia, PA 19102.

10 **Q. Did you previously submit direct testimony in this proceeding?**

11 A. No.

12 **Q. By whom are you employed and what is your position?**

13 A. I am employed by Towers Perrin as Managing Principal.

14 **Q. Please describe your duties and responsibilities in that position.**

15 A. I am responsible for managing the firm's compensation practice in the east
16 region and leading Towers Perrin's Energy Services compensation practice.

17 **Q. Please describe your educational background and professional
18 experience.**

19 A. I graduated from St. Francis College and received an MBA from the Wharton
20 School of the University of Pennsylvania. I have been with Towers Perrin for
21 over 30 years, and during that time have held a variety of positions with the
22 firm.

DOCUMENT NUMBER-DATE

08137 AUG-6 8

FPSC-COMMISSION CLERK

1 **Q. Please provide a brief overview of Towers Perrin.**

2 A. Towers Perrin is one of the world's largest management and human resources
3 consulting firms, helping organizations manage their investment in people to
4 achieve measurable performance improvements. The firm has approximately
5 6,500 employees in more than 70 offices worldwide. Towers Perrin's
6 compensation practice is one of the largest in the world with over 400
7 consultants. Towers Perrin has dedicated energy and utility industry
8 practitioners specializing in compensation, human resources, and benefits.

9 **Q. Are you sponsoring any rebuttal exhibits in this case?**

10 A. No.

11 **Q. Please summarize what Towers Perrin was retained to do.**

12 A. Towers Perrin was asked to provide competitive practice information on the
13 subject of annual and long-term incentives in the utility industry in response to
14 issues raised by Office of Public Counsel (OPC) witness Brown's direct
15 testimony. Towers Perrin was also asked to compare FPL's 2009 base salary
16 budget increase to market practices of other utilities.

17 **Q. What specific tasks did Towers Perrin perform?**

18 A. We performed the following work: 1) assessed the prevalence of annual
19 incentive programs in the utility industry, 2) assessed the prevalence of long-
20 term incentive programs in the utility industry, and 3) analyzed FPL's 2009
21 salary merit budget increase compared to other large utilities.

22 **Q. What was the purpose of your analysis of annual and long-term incentive**
23 **prevalence?**

1 A. The purpose of the analysis was to discern how widespread the use of annual
2 incentives has become in the utility industry and therefore the degree to which
3 these incentives have become a standard part of the typical compensation
4 package offered to employees today.

5 **Q. On what sources of compensation data did you rely?**

6 A. Competitive compensation information was collected from the following
7 sources:

8 1) Towers Perrin's 2008 Energy Services Executive Compensation
9 Database

10 2) Towers Perrin's 2008 Energy Services Middle Management and
11 Professional Compensation Database

12 3) EAPDIS's 2008 Energy Technical Craft Clerical Survey.

13 **Q. Are these the most current survey sources available?**

14 A. Yes. The Towers Perrin databases reflect compensation in effect as of March
15 1, 2008. The EAPDIS Energy Technical Craft Clerical Survey reflects
16 compensation effective as of April 1, 2008.

17 **Q. Are these the most comprehensive surveys of utility industry positions?**

18 A. Yes. The Towers Perrin databases reflect the practices of approximately 65
19 utilities and include both staff (e.g., human resources, information technology,
20 finance, etc.) and line (e.g., nuclear, generation, transmission and distribution,
21 etc.) positions. The executive compensation database provides data covering
22 107 positions common among utilities and the middle management database
23 includes data for 1,949 exempt positions. EAPDIS's database reflects the
24 practices of 76 utilities covering 96 non-exempt positions.

1 **Q. For the purpose of assessing the prevalence of incentives, how was the**
2 **competitive market defined?**

3 A. For this study, Towers Perrin analyzed market data relative to two market
4 reference points:

5 1) FPL's peer group of utilities developed by the company for purposes of
6 determining the appropriateness of its pay. Specifically, FPL's peer group
7 consists of the following companies: Allegheny Energy, American Electric
8 Power Company, Consolidated Edison, Constellation Energy Group,
9 Dominion Resources, Duke Energy Corporation, Edison International,
10 Entergy Corporation, Exelon Corporation, FirstEnergy Corporation, PG&E
11 Corporation, Progress Energy, Public Service Enterprise Group, Sempra
12 Energy, The Southern Company, and Xcel Energy. 2) Towers Perrin also
13 reviewed the use of incentives within the broader utility industry by analyzing
14 the practices of approximately 65 utilities in Towers Perrin's databases.

15 **Q. What were your findings on annual incentive prevalence in the utility**
16 **industry?**

17 A. Since practices vary based on the type of positions analyzed, Towers Perrin
18 provides market practices based on the following employee populations:
19 executive, non-executive exempt and non-exempt positions.

20

21 We found that all 16 utilities (100 percent) in FPL's peer group and 100
22 percent of the utilities in the broader utility sample maintain formal annual
23 incentive plans for their executive populations. All of the companies in FPL's
24 peer group and 98 percent of utilities in the broader utility sample also

1 maintain formal annual incentive plans for their non-executive exempt
2 populations. Lastly, 78 percent of the utilities in FPL's peer group and 68
3 percent of the broader utility sample pay annual incentives to non-exempt
4 employees.

5 **Q. How broadly do utility companies use annual incentives?**

6 A. To assess how broadly annual incentives are used within these organizations,
7 Towers Perrin analyzed eligibility on a position-by-position basis among all of
8 the benchmark positions included in Towers Perrin's databases and EAPDIS's
9 database. We found that the majority of positions surveyed for all three types
10 of employees – executive, exempt and non-exempt – are eligible for annual
11 incentives. For executive positions, we found that 100 percent of executives at
12 FPL's peer group companies and 99 percent of executive positions from the
13 broader utility company sample are eligible for annual incentives. For non-
14 executive exempt positions, our findings were that 99 percent of exempt
15 positions at FPL's peer group companies and 95 percent of exempt positions
16 from the broader utility company sample are eligible for annual incentives.
17 For non-exempt positions, we found that 76 percent of non-exempt positions
18 at FPL's peer group companies and 63 percent of non-exempt positions from
19 the broader utility company sample receive annual incentives.

20 **Q. What were your findings on long-term incentive prevalence in the utility
21 industry?**

22 A. For this analysis, Towers Perrin focused on executive positions only, since
23 most non-executive exempt and non-exempt positions are typically not
24 eligible for this type of award. The analysis revealed that the use of long-term

1 incentive plans for executives is a very common practice in the utility
2 industry. Specifically, all 16 utilities (100 percent) in FPL's peer group and
3 98 percent of the utilities in the broader utility sample maintain formal long-
4 term incentive plans for their executive populations.

5 **Q. How broadly do utility companies use long-term incentives?**

6 A. To assess how broadly annual incentives are used within these organizations,
7 Towers Perrin analyzed eligibility on a position-by-position basis among all of
8 the 107 benchmark positions included in Towers Perrin's executive
9 compensation database. We found that the majority of executive positions
10 surveyed are eligible for long-term incentives. Specifically, we found that 97
11 percent of executive positions at FPL's peer group companies and 96 percent
12 of executive positions from the broader utility company sample are eligible
13 for long-term incentives.

14 **Q. Does FPL need to offer incentive opportunities in order to provide a**
15 **competitive compensation package?**

16 A. Yes. To attract and retain talented employees in today's highly competitive
17 market, companies, including FPL, must offer a competitive total rewards
18 program, including compensation, a retirement program, health and welfare
19 benefits, and learning and development opportunities. As the prevalence data
20 provided above shows, annual incentives are used widely in the utility
21 industry and are a standard component of the compensation package provided
22 to employees. Long-term incentives are also widely used among utilities in
23 compensating executive positions and are a critical component of pay for
24 these positions. Thus, incentive compensation is not "additional" or "optional"

1 compensation that FPL provides to employees, but a required element in the
2 compensation program and a necessary cost of doing business.

3
4 Multiple groups (e.g., customers, employees, community groups,
5 shareholders, etc.) have a vested interest in utilities' operations and
6 performance. Incentives play a critical role in focusing employees on key
7 organizational, business unit and individual goals. The use of both financial
8 and non-financial goals is common practice among utilities. Non-financial
9 measures are designed to focus employees on achieving superior operational,
10 safety, and customer service results, while financial measures help focus
11 employees on achieving those results in an efficient and cost effective manner.
12 Additionally, financially strong companies have greater access to credit
13 markets and a lower cost of capital, which benefits rate payers through a lower
14 cost structure and ultimately lower rates. FPL's approach of using both
15 financial and non-financial measures is consistent with sound compensation
16 practice and helps provide balance so that excellence in one area is not
17 achieved at the expense of other areas.

18 **Q. What was the purpose of your analysis comparing FPL's 2009 salary**
19 **merit increase to market practices?**

20 A. The purpose was to determine whether FPL's 2009 merit increase of 2% was
21 consistent with competitive practices of other companies.

22 **Q. On what sources of compensation data did you rely?**

23 A. Towers Perrin analyzed data from WorldatWork's 2009/2010 Salary Budget
24 Survey which is based on submissions from 2,644 U.S. companies from the

1 broader general industry. A separate utility sample was not available at the
2 time of my testimony.

3 **Q. How did FPL's 2009 salary merit increases compare to market practices?**

4 A. Similar to FPL, many companies significantly reduced the level of salary
5 increases in 2009 from practices in prior years. Towers Perrin found that
6 FPL's 2009 salary merit increase was consistent with market practices. FPL's
7 2% salary budget increase compares to average salary budget increases that
8 ranged from 2.0% to 2.3% among the broader general industry companies.

9 **Q. Based on the results of your analysis, what is your recommendation with
10 respect to the Company's request in this rate proceeding?**

11 A. Based on the information provided by Company witnesses, the overall cost of
12 FPL's total rewards program is reasonable. This being the case, allowing the
13 Company to determine the allocation between the different components of the
14 total rewards program is critical to the Company's ability to manage the
15 business to the benefit of its customers, shareholders and employees. The
16 Company's track record over the past several years in managing the total cost
17 in a prudent, thoughtful manner demonstrates both the importance and success
18 of this approach.

19
20 If recovery for all or a portion of the costs of its annual and long-term
21 incentive plans were denied, the Company would be faced with basing
22 decisions on allocations of its total rewards programs not on sound business
23 judgments but on an allocation that maximizes their ability to recover their
24 costs. In the extreme, this would lead to eliminating all annual and long-term

1 incentives in favor of a base salary only program. Not only would this result
2 in a higher level of fixed cost, but paying compensation solely in salary would
3 remove incentives for employees to provide superior service to customers and
4 the other constituencies that FPL serves. Incentives ensure that individuals
5 have an element of “at risk” compensation that allows FPL to align pay with
6 performance. Further, long-term incentives serve to ensure that the Company
7 is well-stewarded and remains a reliable service provider in the long-term.

8 **Q. Does this conclude your rebuttal testimony?**

9 **A. Yes.**