1	FLORIDA PUE	BEFORE THE BLIC SERVICE COMMISSION	
2			
3	In the Matter of:		
4	PETITION FOR INCREAD BY FLORIDA POWER & :	SE IN RATES DOCKET NO. 080677-EI LIGHT COMPANY.	
5			
6	2009 DEPRECIATION A		
7	DISMANTLEMENT STUDY BY FLORIDA DOCKET NO. 090130-EI POWER & LIGHT COMPANY.		
8			
9	Dog	VOLUME 8	
10	_	es 898 through 945	
11		RSIONS OF THIS TRANSCRIPT ARE	
12	1)	TRANSCRIPT OF THE HEARING. N INCLUDES PREFILED TESTIMONY.	
13			
14	PROCEEDINGS:	HEARING	
15	COMMISSIONERS PARTICIPATING	CHAIRMAN MATTHEW M. CARTER, II	
		COMMISSIONER LISA POLAK EDGAR	
16		COMMISSIONER KATRINA J. McMURRIAN COMMISSIONER NANCY ARGENZIANO	
17		COMMISSIONER NATHAN A. SKOP	
18	DATE:	Wednesday, August 26, 2009	
19		Wednesday, August 26, 2009 Commenced at 6:00 p.m. Concluded at 7:00 p.m. Betty Easley Conference Center Room 148	
20	1	concluded at 7.00 p.m.	
21		Betty Easley Conference Center Room 148	
22	1	4075 Esplanade Way Tallahassee, Florida	
23		CLARA C. ROTRUCK ORIGINAL	
		Court Reporter	
24		(850) 222-5491	
25	PARTICIPATING:	(As heretofore noted.)	
	FOR THE RECORD REPO	RTING TALLAHASSEE FLORIDA 850.222.5491	

1	INDEX	
2	WITNESS	
3	NAME:	PAGE NO.
4	J.A. STALL	
5	Cross-Examination by Mr. Young	914
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

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4		Poached 2007 t	FPL employ to May 2009	rees,	89	8	
5							
6 7							
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11							
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15							
16 17							
18							
19							
20							
21							
22							
23							
24							
25							
	FOR TH	E RECORD	REPORTING	TALLAHASSEE	FLORIDA	850	.222.5491

PROCEEDINGS

' II

(Transcript follows in sequence from Volume 7.)

CHAIRMAN CARTER: Commissioners, for the record, this will be a placeholder for late-filed No. 404.

Short title, Mr. Young?

MR. YOUNG: Poached, 2007 to 2009, 2007 to year-to-date, May, of FPL employees.

(Exhibit No. 404 marked for identification.)

THE WITNESS: Mr. Chairman, may I add one other thought?

CHAIRMAN CARTER: Yes, sir.

THE WITNESS: I think, also, that one of the other things that is quite germane to this issue, and Witness Slattery I believe will be able to speak to this, you have the poaching issue which we have been discussing, but the salary benchmarking that our Department of Human Resources does in the nuclear industry I think shows very clearly the results of the poaching; in other words, what the going rate has been and how it's been escalating over time. So I think that that also helps to clarify, you know, and add some credence to the issue around the poaching is legitimate and it is reflected in the salary

benchmarking data.

CHAIRMAN CARTER: This is what Mr. Moyle was talking about, is that you get down the slippery slope -- I'm not putting words in your mouth, Mr. Moyle, but I'm saying that's what I understood your objection to be, is that once you do that, then the camel's nose is under the tent and -- I'm about to run out of metaphors.

Commissioner Skop?

COMMISSIONER SKOP: Thank you, Mr. Chairman.

I just wanted to go briefly to Mr. Moyle's point and correct the record.

My nuclear experience is limited to five years of building nuclear submarines for the United States Navy at General Dynamics, and I'm very familiar with FPL's nuclear operations, but I have never personally worked for FPL's nuclear division.

MR. MOYLE: I'm sorry, I knew you had nuclear experience, didn't know the specifics of it.

Mr. Chairman, I had one other minor matter in which I would ask --

CHAIRMAN CARTER: Now is a good time.

MR. MOYLE: -- your indulgence.

Staff -- we've had some conversations with staff about the process of entering things into the FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

record, and I think at one point there was discussion 1 2 about staff maybe going before the parties, but in any event, I -- there's one interrogatory that I 3 would ask to be able to ask just a couple of limited 4 5 questions about that has been provided of the 6 witness. To this witness here? 7 CHAIRMAN CARTER: 8 MR. MOYLE: Yes, sir. 9 CHAIRMAN CARTER: Which interrogatory are 1.0 you --11 MR. MOYLE: I'll tell you what I want to ask. 12 It's the interrogatory number 234. 13 CHAIRMAN CARTER: Mr. Young, was that one of 14 the interrogatories listed in the grouping that you 15 gave us initially? Yes, sir. 16 MR. YOUNG: MR. MOYLE: It's staff's set of 17 interrogatories, and the question is, "Please explain 18 19 whether FPL's collections made to assure the 20 availability of adequate decommissioning funds for 21 each nuclear unit exceed the NRC minimum 22 requirements; if so, please indicate by how much the 23 fund for each unit currently exceeds the NRC minimum 24 amount." 25 And then the answer shows, in effect,

overcollection to the tune of about \$600 million, and
I want to inquire as to whether that overcollection
is such that it could be refunded back to ratepayers.

MR. ROSS: Mr. Chairman, could I be heard on Mr. Moyle's request?

CHAIRMAN CARTER: Yes, sir, you're recognized.

MR. ROSS: I object to Mr. Moyle being able to ask any questions about this document. This document has been available to the parties. It was identified in the staff's exhibit list. Mr. Moyle could have cross-examined Mr. Stall about it, and he has finished his cross-examination so he's not entitled to ask any questions about it. If we open it up to him we're going to have to open it up to the rest of the parties as well.

CHAIRMAN CARTER: That's not going to happen.

Ms. Helton?

Do you want to take a moment?

I want you guys to notice how I've been trying to use this word all day, but it would be inappropriate if I was going to talk about the fluidity of our court reporter change. You guys didn't even notice that, did you? See how seamless that was?

Let's take a moment and let Ms. Helton confer with staff on this. We're going to go off the record, but we're not leaving, we're just off the record.

(Brief pause.)

CHAIRMAN CARTER: We're back on the record.

Ms. Helton, you're recognized.

MS. HELTON: First, if we could just step back a minute and think about staff's role in this proceeding.

Staff, in my mind, and I think that the case law supports, is not an adversarial party in a rate case proceeding. We're sitting here as a -- and you're performing a quasi-judicial role, but you're also performing a quasi-legislative role, because it's my understanding that ratemaking is a legislative process.

And part of staff's role is to make sure that the record is complete. We have historically attempted to do that by asking quite a bit of discovery questions prior to a case, and then staff goes through that discovery and looks at it and tries to think about what should be in the record for it to be complete. And we have always attempted to get the parties to stipulate to that to make the process

shorter so that we don't have to go through everything in front of you.

The parties have objected to that kind of mass stipulation into the record, which is their right to do so, so we have tried to work out processes, it's my understanding, with the parties to make things go as smoothly as possible, but give everybody their due process rights.

So it's my understanding that Mr. Young this morning discussed with all the parties stipulating the discovery exhibits into the record that he listed a little while ago, and the parties have had those documents in hand since this morning, and that all of the parties agreed to do so. So Mr. Moyle had that document in hand and knew that staff was going to enter it into the record when Mr. Moyle conducted his cross-examination, so I do not think that it's appropriate for Mr. Moyle to go back now and conduct any cross-examination for an exhibit that he believed -- or that he knew staff was going to be entering into the record pursuant to its stipulation with all the parties.

CHAIRMAN CARTER: Overruled, Mr. Moyle.

Let's proceed.

MR. MOYLE: The question I want to ask is -FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

CHAIRMAN CARTER: It's overruled.

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MR. MOYLE: Right, so I can ask the question.

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can ask the witness a question. Mr. Stall --

The objection was made, so you have overruled and I

5

4

I'm sorry, hang on a CHAIRMAN CARTER:

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second. I must have had a brain cramp. The

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objection was sustained. I was listening to Ms.

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Helton, I'm sorry, I had one of those brain cramps.

9

What I meant was, that's consistent with your

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recommendation, so the objection was sustained.

MR. MOYLE: With your indulgence and

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sorry, Mr. Moyle, that was my mistake.

12

13 permission, I think part of the problem, and we're

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going to, I guess, get into this, is that I have a

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different understanding of the role of the parties

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here. I mean, my understanding of it is that there

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is a petitioner who has filed a rate case and says, I want over a billion dollars from the ratepayers, and

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it's their obligation to put on evidence and proof as

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to why they are entitled to it, and it's our right to

I don't understand, in an adjudicatory

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cross-examine that and raise issues about it.

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process, you know, the judge or Division of

23 24

Administrative Hearings hearing officer, that the

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judicial assistant is putting records and evidence

into the record. So that's kind of a fundamental

point I think where we were having a disagreement.

And I apologize that it has taken some time to kind

of work through it, but that's one point.

What -- the other point, I just want to make a proffer with respect to the questions that I would have asked, had I been permitted, in exercise of your discretion, relates to the interrogatory, staff's twelfth set of interrogatories, interrogatory number 234. Y'all are charged with deciding the facts and making judgments on the facts, and the question relates to --

CHAIRMAN CARTER: Let me respond to your first statement about -- staff is not the equivalent of a law clerk. We are a separate entity set up by statute, a creature of the Legislature. We have quasi-judicial functions we have that are delegated to us in the ratemaking process and legislative functions, and staff is an impartial, professional group of people to provide assistance to the Commission, as well as sometimes administrative in the process of gathering the data and all like that. So I think that your characterization is way off base on that point, but to your issue --

MR. MOYLE: Yes, sir.

1	CHAIRMAN CARTER: whenever someone attacks
2	the process, I take umbrage with that.
3	MR. MOYLE: Please understand, it's not an
4	attack in any kind of personal, <i>ad hominem</i>
5	CHAIRMAN CARTER: No, it's not personal, but
6	it's a process. The Legislature set the PSC up, we
7	started in you don't want to hear the lecture back
8	to 1881, do you? Anyway, just know you've been
9	practicing law long enough to know that there's
10	different functions for a court of law versus a DOAH
11	hearing, things of that nature.
12	You said you wanted to proffer some
13	information. Is that what you want to do?
14	MR. MOYLE: Yes, sir.
15	CHAIRMAN CARTER: Okay, we can do that.
16	MR. MOYLE: The proffer would be with respect
17	to the interrogatory 234 and the
18	CHAIRMAN CARTER: Let me do this Ms.
19	Helton, you're recognized.
20	MS. HELTON: Mr. Chairman, before Mr. Moyle
21	makes his proffer, if I could do one more thing to
22	clear up the record with respect to staff's role?
23	And then I'll be quiet on the subject.
24	CHAIRMAN CARTER: You are recognized.
25	MS. HELTON: The Supreme Court has addressed

staff's role in a ratemaking proceeding in the South Florida Natural Gas Company vs. Florida Public Service Commission, 534 So. 2nd 695. In that case, the utility was questioning staff's role in that proceeding, and the Court said -- if you'll give me the indulgence to read this into the record?

CHAIRMAN CARTER: You're recognized.

MS. HELTON: "We find that the Commission is clearly authorized to utilize its staff to test the validity, credibility and competence of the evidence presented in support of an increase. Without its staff, it would be impossible for the Commission to," quote, "investigate and determine the actual legitimate cost of the property of each utility company actually used in the public service," end quote.

CHAIRMAN CARTER: That was the point I was making, Mr. Moyle.

Ms. Bradley, yes, ma'am?

MS. BRADLEY: I don't mean to attack the process or anything, but I think it was just troubling, the words that were used about completing the record, in line of Florida Power & Light's burden of proof in this case, and --

FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

CHAIRMAN CARTER: I think they have the

burden and I don't think anybody up here would venture a guess that they don't have. It's a rate case, they have the burden of proof and I think that that's clear and I don't think the Supreme Court's case says anything otherwise.

MS. BRADLEY: It was just kind of troubling,
I guess it was just a bad choice of words, but the
concept of staff completing something that Florida
Power & Light has failed to put into the record is -kind of sounds troubling. It may be picky, but it's
troubling.

CHAIRMAN CARTER: It was a bad choice of words, and I will accept the fault for that as my own. That would be my fault as a bad choice of words.

MS. BRADLEY: I'm not trying to place blame.

CHAIRMAN CARTER: No, I'll do that as

chairman, that will be my responsibility, and I'll
take the blame.

MR. MOYLE: If I could finish my proffer?

CHAIRMAN CARTER: Before you do that, did you want to proffer or are you yielding to Mr. Moyle on this matter here?

MS. BRADLEY: Certainly.

CHAIRMAN CARTER: Okay. Mr. Moyle, you're

FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

recognized.

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MR. MOYLE: In interrogatory 234, so the record is clear, "Please explain whether FPL's collections made to assure the availability of adequate decommissioning funds for each nuclear unit exceed the NRC minimum requirements; if so, please indicate by how much the fund for each unit currently exceeds the NRC minimum amount."

The answer: "FPL's decommissioning funds exceed the NRC minimum balance. Summarized below are the decommissioning trust fund balances and corresponding NRC minimum amounts as of December 31, 2008, for the St. Lucie and Turkey Point nuclear units." The overfunded numbers for St. Lucie Unit 1, 185 million; St. Lucie Unit 2, 135 million; Turkey Point Unit 3, 115 million; Turkey Point 4, 174. My total is approximately 600 million.

If permitted, the questions would have been, is there an overrecovery of nuclear decommissioning cost currently going on, is it projected to go on in the future, would any of this money have been appropriate to apply against the moneys sought by Florida Power & Light in this rate case.

So, thank you, Mr. Chairman, for allowing me --

CHAIRMAN CARTER: No problem. Before you go further, let's make sure that she has it on the record the areas, just in case, so make sure that we have the exact area that you were quoting into the record. I want to make sure that the court reporter --

MR. MOYLE: Sure. It's Florida Power & Light Company, the rate case, staff's twelfth set of interrogatories, interrogatory number 234, page 1 of 1, and I think I articulated the numbers. Did you get them okay?

THE COURT REPORTER: Yes, sir.

MR. MOYLE: Thank you, Mr. Chairman.

CHAIRMAN CARTER: Thank you, Mr. Moyle.

MR. ROSS: Could I just add one item to complete the record in the event that Mr. Moyle's client take this up on appeal?

CHAIRMAN CARTER: You are recognized.

MR. ROSS: The response to the interrogatory question --

CHAIRMAN CARTER: We've been throwing a lot of jargon around here today, but for the court reporter just say, "I'm referring to," so she can have it in the record. That way when you guys get ready for your appeal, you know where it is.

MR. ROSS: Okay. With respect to Mr. Moyle's proffer, I'm referring to FPL's response to staff's twelfth set of interrogatories, interrogatory number 234. That interrogatory response was served on the parties, including Mr. Moyle, on August 12th. He has had this document for two weeks, so he cannot claim surprise or undue prejudice by the fact that he chose not to cross-examine the witness on the document.

And the second point is that the decommissioning issue is not identified as a litigated issue in this case, it's not relevant to any issue in this case. Thank you very much.

CHAIRMAN CARTER: Thank you.

Mr. Young? Things get squirrely close to closing time. You're recognized.

CROSS EXAMINATION

BY MR. YOUNG:

Q Quickly, Mr. Stall, I want to ask you a series of questions as relates to the -- still keeping with the employees.

Could you tell me what percentage of employee turnover for 2006 for the nuclear business unit was a result of poaching, do you know that, by other peer organizations?

A I do not have that information available to FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

1	me.		
2	Q 2007, do you have that information?		
3	A I do not.		
4	Q What about 2008?		
5	A I do not.		
6	Q Based on percentage. We're looking at a		
7	percentage.		
8	You mentioned that you mentioned earlier		
9	that you were informed about certain employees being		
10	poached. How many times were you informed this year		
11	of employees being poached?		
12	A Multiple times. I can tell you, you know,		
13	not just this year, but going back the last several		
14	years		
15	MR. MOYLE: Object on hearsay grounds.		
16	CHAIRMAN CARTER: You may proceed.		
17	BY MR. YOUNG:		
18	Q Can you give me a number, a guesstimate		
19	A Dozens of times.		
20	MR. MOYLE: Objection on hearsay grounds.		
21	CHAIRMAN CARTER: So you're		
22	MR. MOYLE: He's trying to put on the record		
23	the number of poached employees, which we don't think		
24	is proper, he's asking to put it in, and it's		
25	hearsay, somebody told me the number was, can't form		

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the basis for a finding of fact in and of itself. Just want to make sure I've made that objection.

I thought you had the CHAIRMAN CARTER: objection, Mr. Moyle, when we dealt with Exhibit No. 404, late-filed, pending introduction.

MR. MOYLE: But he's asking now about statements made to him out of court with respect to the number of employees who have been poached.

CHAIRMAN CARTER: Here's how I was looking at that, the reason that I went on, is that I was looking at 404 because that line related to it as a composite. Particularly he asked about -- this says about the numbers from '07 to present. He asked about the percentages, and it seems to me that it's all related, and then particularly this would give an opportunity for all of the parties to look at this information prior to going forward. That's why I did that.

If you want me to go and deal with the objection back and forth now, we can do that, but I was just trying to put it in the posture, since it's related to 404, for ease of operation for all of the parties. And as I said to you, we will preserve your objection for that, as well as Ms. Bradley's objection to this.

MR. MOYLE: I guess I didn't understand that this question was tied to 404, that it was the same issue.

CHAIRMAN CARTER: Well, no. I said I read it that way because, one, he's talked about the numbers, that's what 404 says, poached 2007 year-to-date FPL employees. Then he asked a question about the percentage of employees that were poached. Then he asked about the number of times that people have approached him about being poached. And I was looking at it in a global sense, but if it works for you that way, we can break it down, but I was just looking at it from that way. If we're going to deal with an exhibit dealing with poached employees, we can just deal with it that way. But if you prefer --

MR. MOYLE: I'd prefer we just deal with it later when we have the exhibit rather than this line.

CHAIRMAN CARTER: That's fine, we can do that.

Ms. Bradley, are you cool with that?
MS. BRADLEY: Yes, sir.

CHAIRMAN CARTER: Okay. Absolutely.

THE WITNESS: I would just also say, and I didn't have a chance to complete my thought, though, that I think we're missing a fundamental point here

regarding this whole discussion on poaching.

poached, but the broader point here is that putting these retention programs in place are all designed to prevent poaching. Had we not had those programs, the magnitude of successful poaching would have been much larger than what the numbers are going to show.

archives and look at how many people have been

We can certainly go back and dig through the

So we don't want to put ourselves in a position, when we know there's a critical shortage of talent, of waiting for the shoe to drop that says, why didn't we do something, and then they have already left. We need to take action today to keep them on the payroll.

CHAIRMAN CARTER: As I said, I will withhold ruling on that when it gets to that.

Mr. Young, are there any other questions relating to poaching so that when we get to 404 we have one document that everyone can look at and they can have the cross-examination? Because I think this witness will be available for rebuttal, is that correct?

MR. YOUNG: Yes, sir.

CHAIRMAN CARTER: And also there was another witness, Slattery, is that right?

COMMISSIONER ARGENZIANO: Mr. Chair? 1 CHAIRMAN CARTER: Commissioner Argenziano. 2 COMMISSIONER ARGENZIANO: Yes, and if we get 3 to that point, I think the other question that I 4 asked, as it is a two-way street, is I would like to 5 know how many they poached from other companies. 6 like to have all that information if we're going to 7 have it on record. 8 9 CHAIRMAN CARTER: That makes sense on a composite for 404. And this is the reverse poaching 10 11 clause. I think that for all the parties involved, as 12 well as for the Bench, is that we will have one 13 document dealing with that particular issue and it 14 15 will give us an opportunity to look it over and then subject it to a cross-examination, and, as I said, I 16 will withhold any ruling on the objection, but your 17 objections will be preserved until we get this 18 19 document, because it may not be what it's purported 20 to be when we get it, and I think that's what Ms. 21 Bradley is concerned about. Am I right? 22 MS. BRADLEY: Yes. 23 CHAIRMAN CARTER: Mr. Young? 24 BY MR. YOUNG: 25 Mr. Stall, earlier you talked -- your

discussions with Mr. Moyle, you talked about the spent fuel -- the spent fuel settlement agreement with the Department of Energy. Do you remember that conversation?

A I do.

Q And correct me if I'm wrong, you have settled a certain part of that case with the Department of Energy, correct?

A Yes.

Q And can you elaborate further on that, briefly elaborate on that briefly?

A Well, as we discussed earlier, we were a party to a lawsuit with DOE for specific performance on that particular contract, which they were obligated to pick up spent fuel beginning in 1998. We reached a settlement the spring of this year, I think it was, where we essentially recovered costs, capital and O&M associated with costs, if you will, that we would not have otherwise incurred had they met their obligation. And we have received some cash payments, which we have described in our 10-Qs regarding the settlement.

The second piece of the settlement regards future expenditures, and we have an element of this agreement that allows us to recover ongoing costs

associated with managing the spent fuel that we have been discussing until such time that they would begin to pick this fuel up as per the contract, and I think it's on an annual basis we would go into the DOE and submit our claims and they would review those claims and, hopefully, at that point in time make the payment to us. Now, turning to -- during the course of your

Q Now, turning to -- during the course of your deposition, you discussed the second set of -- OPC's -- FPL's response to the second set of interrogatories from OPC, correct, number 134? Do you remember that discussion?

A I do. I'm trying to find the particular document in this package that you gave me. Can you refer me to where that is?

I found it.

Q Okay. And while you have that document in front of you, if I can turn your attention, because I want to do both at the same time for efficiency, starting on page 16 of your deposition and it's beginning with the Q. Do you see the first Q on that page, the only Q?

A I see that. Now, we're still on interrogatory 237?

Q Yes.

1	A Okay.		
2	Q Would you agree and looking at number 134,		
3	would you agree that the projected savings before		
4	amortization and income tax of 4.93 million for 2010		
5	and 3.65 million for 2011 should be included in the		
6	calculation of the company's revenue requirements?		
7	A I think I'm out of sync here.		
8	MR. ROSS: Mr. Young, I think you referred		
9	him to page 16 of his deposition, which talks		
10	which he's asked about		
11	BY MR. YOUNG:		
12	Q I'm sorry, it's page 20, beginning on page 20		
13	on your deposition.		
14	A Where would you like me to		
15	Q Page 20 at the bottom, the last Q, line 25.		
16	A I see it.		
17	Q And your interrogatory number 34. Do you see		
18	that discussion?		
19	A And that has to do with the NAMS, not the		
20	spent fuel settlement.		
21	Q Yes, we're passed the spent fuel settlement.		
22	A All right.		
23	Q All right, so let me repeat the question.		
24	Referring to OPC's second set of		
25	interrogatories, number 134, would you agree that the		

projected savings before amortization and income tax 1 of 4.93 million for 2010 and 3.65 million for 2011 should be included in the calculation of the 3 company's revenue requirements? 4 The question is, again? I see that. 5 Do you agree they should be included in the 6 7 company's --I think that when we had the deposition, I 8 think that either I misunderstood the question or it 9 was not clear to me. The savings in 2010 and 2011 10 are the 4.93 and the 3.65 million as represented in 11 the interrogatory; however, those savings are offset 12 by the depreciation, not only for those two years, 13 but for the first five years or so of the project. 14 So the net effect is that there is no direct savings 15 that accrue to the customers or the company during 16 that period of time. However, after that initial 17 five-year period, then these savings are real and 18 19 legitimate and will begin to manifest themselves. MR. YOUNG: Mr. Chairman, if I could have one 20 21 minute? 22 CHAIRMAN CARTER: Yes, sir, you can have a 23 moment. 24 (Brief pause.) 11111 25

2

BY MR. YOUNG:

Q If you can look on page 20, the -- line 20 on page 20?

A Okay.

Q Do you see the question, "All right, we're back. I just have some clarifying questions, Mr. Stall. On your clarified response to questions we asked about the projected savings before amortization and taxes," do you remember that discussion?

A I do.

Q Okay. And what was your response to that?

And for ease of reference, we can just look at the continuous -- if you want to take a second to look at page 21.

A Okay, let me read that. (Examining document.)

I think my answer is the same as I just gave a moment ago. I think that the savings that we have identified in 2010 and 2011, respectively the 4.93 million and the 3.65 million, are legitimate.

However, those savings are, again, offset by the depreciation that we're going to have on this package as it's being depreciated over a five-year period of time, so for the first five years, those savings do not translate through to direct O&M reduction.

1	Q But looking at before amortization and before
2	income taxes, would you agree that they should be
3	included in the company's revenue requirements?
4	A I'm not in a position to speak to what should
5	be included in the revenue requirements or not. I
6	think that would be better addressed by Witness
7	Ousdahl. All I can tell you is that the savings we
8	worked hard to identify, then they are legitimate and
9	they do form a basis of a business case for this NAMS
10	project; however, those savings, again, are offset by
11	the depreciation of the software during the first
12	five years.
13	Q But you're not at liberty to speak on should
14	they be included before amortization and before
15	income tax in the company revenue requirement, is
16	that your statement, correct?
17	A My statement is I'm not qualified
18	Q You are not qualified to speak on it, right?
19	A That's correct.
20	MR. YOUNG: Okay. With that, I have no
21	further questions.
22	CHAIRMAN CARTER: Commissioner McMurrian?
23	COMMISSIONER McMURRIAN: Thank you, Mr.
24	Chairman.
25	I think I was listening pretty closely

earlier, Mr. Stall, when you were crossed by Mr. Moyle, and I think I heard you say with respect to the federal government's obligation to remove waste starting in 1998, I think I heard you say one time that the federal government had not been able to perform, and I guess my question is, is that your final answer?

THE WITNESS: I hope that it's not the final, final answer, but as we sit here today, the government has clearly not met their obligations to pick up and dispose of this spent nuclear fuel, and we, as operators of these nuclear plants in the industry, are left with no choice but to take alternative measures to make sure that we can continue to operate these plants safely and reliably.

So I see no -- and my personal view is I see no way that they're going to open up Yucca Mountain and that it's going to be real. As you probably are aware, they have given the license to the Nuclear Regulatory Commission, but they're being starved of the resources to even review the license, so it's clearly going nowhere.

COMMISSIONER McMURRIAN: And I guess what I
was suggesting was, is it your belief that the
federal government is unable or has been unable to
FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

perform that obligation? 1 THE WITNESS: I think that they lack the 2 I think political will to make it happen. 3 technically there is no reason that this fuel could 4 not have been sent to Yucca Mountain. I've been 5 there, I've seen it, I have studied it. I know that 6 it's a -- I believe it's a suitable location for 7 underground storage of spent nuclear fuel. It's just 8 a lack of political will, in my opinion. 9 Thank you. COMMISSIONER McMURRIAN: 10 That was all I needed, Mr. Chairman. 11 CHAIRMAN CARTER: Commissioners, anything 12 further from the bench? Redirect? 13 MR. ROSS: No redirect. 14 CHAIRMAN CARTER: Exhibits? 15 MR. ROSS: FPL moves admission of Exhibits 85 16 through 94. 17 CHAIRMAN CARTER: Are there any objections? 18 Without objection, show it done. 85 through 19 94, is that right? 20 (Exhibit Nos. 85 through 94 admitted into the 21 record.) 22 CHAIRMAN CARTER: All right. Now we have --23 where -- oh, there you are. I was looking around. 24 25 No. 403.

MS. SPINA: No. 402, I believe, I would like 1 to move the admission of 402 on behalf of SFHHA. 2 CHAIRMAN CARTER: 402 is yours? 3 MS. SPINA: Yes. 4 A VOICE: Mr. Chairman, I have 402 as the 5 exhibit we identified for, actually, Ms. Slattery, 6 concerning the --7 CHAIRMAN CARTER: That's right. Ms. Slattery 8 is 402. 9 MS. SPINA: Okay, well, then, I guess I'm 10 11 403, so move the admission of 403. CHAIRMAN CARTER: Any there any objections? 12 Without objection, show it done. 13 (Exhibit No. 403 admitted into the record.) 14 CHAIRMAN CARTER: Anything further for this 15 16 witness? We're not going to touch 404. Now, remember 17 18 though, guys, when we get 404, we want the poached 2007 year-to-date FPL employees, we want the number, 19 want the percentage, want the numbers spoken to on 20 this witness, is that correct? And Commissioner 21 Argenziano wanted to find out about the number of 22 reverse -- I call it reverse poaching, but the number 23 24 of employees that FPL has poached. 25 Is that right, did I capture everything?

MR. YOUNG: Yes, Mr. Chairman, I think you did. But we have the discussion as relates to the deposition transcript of Mr. Stall. Earlier --

CHAIRMAN CARTER: Let me -- I'm in one of my -- let me finish this first.

Now, did I cover everything for 404? Mr.

Moyle and Ms. Bradley have pending objections. We're not going to rule on those. We're going to look at the documents first and we'll deal with it at that point in time. I want to be clear on 404 first.

Does that meet everyone's -- are we all on the same page on that? Okay.

MR. MOYLE: I mean, my objection has been made and I guess you're taking it under advisement.

CHAIRMAN CARTER: Yeah, we're -- everything is pending on this 404 and I want to make sure that it's preserved for that and Ms. Bradley's objection to it, because she and I had this discussion about documents coming in late-filed and it's not what it's purported to be, and so we don't want that to happen. That's my language, I use that. So we will do it at that point in time.

Mr. Young?

MR. YOUNG: Mr. Chairman, thank you. Mr. Chairman, although staff will not be seeking to admit FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

item number 77, which is part of staff's Composite Exhibit No. 35, and it's item number 77, which is the deposition transcript of Art Stall from its staff composite exhibit list into the record until the end of the proceeding, staff would like to go ahead and address any objections to the entry of this item at this time and to have a ruling on the admissibility of this document.

CHAIRMAN CARTER: Any objections?

Mr. McGlothlin?

MR. McGLOTHLIN: Yes, I believe I and perhaps others indicated to the staff that we would object to this and other transcripts.

At the outset, of course, I am objecting based on my capacity today as representing OPC, but I also have the perspective of somebody who spent eight and a half years as a PSC staff lawyer, doing the job that staff is doing now.

And at the outset, I want to say that I agree with everything that was said by the Chairman and Ms. Helton with the respect to the capacity and role of the staff and the fact that they're not aligned with any party, and I understand that very well.

We're dealing at the moment with the transcript of the deposition of Mr. Stall, and if FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

this were an exceptional, stand-alone issue, our position might be different, even though Mr. Stall is not standing at the moment, but this is one of several transcripts of depositions --

CHAIRMAN CARTER: Hang on a second. We don't need the witness for any of this that we're discussing now, do we?

MR. McGLOTHLIN: No, sir.

CHAIRMAN CARTER: Mr. Stall, you're on recess. We'll see you later.

Go ahead, Mr. McGlothlin.

MR. McGLOTHLIN: We see the notion of using transcripts of depositions on something of a broad, wholesale basis as problematic. For one thing, Mr. Stall is here, he can be questioned now, and so the -- it's not necessary to have the transcript as an exhibit. And had staff posed the questions to him that they were interested in eliciting, we probably would have spent less time crossing him than talking about the transcript. That's partly because his testimony, relatively speaking, is not broad in scope, he has a relatively narrow role in this case.

One problem with the idea of introducing transcripts, complete transcripts of depositions, is that it changes the nature of the discovery process.

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I know that I regard the deposition as an opportunity to develop discovery; I'm sure the other parties do, too. And I don't approach it from the standpoint of I have to be on guard against the possibility that this transcript is going to become supplemental direct testimony.

The principal use of a deposition transcript is to impeach departures from what the witness said under oath at an earlier point in time. There are exceptions to that that are acknowledged by the rule, but there is one aspect of the rule under 1.330, sub (c), that sheds, I think, some light on the subject. It says, "A party does not make a person the party's own witness for any purpose by taking that person's The introduction into evidence of a deposition. deposition or any part of it for any purpose other than that of contradicting or impeaching the deponent makes the deponent the witness of the party introducing the deposition." And then there's a "But this shall not apply to the use by an adverse party of a deposition under subdivision (a)(2) of this rule, "(a)(2) referring to that portion of the rule that says you can require the adverse party to identify a corporate representative. So that's an exception that isn't really at work

here.

"At the trial or hearing, any party may rebut any relevant evidence contained in a deposition, whether introduced by that party or by any other party." And so there are built into the rules some limitations and some provisions for mechanics in the event that a deposition is used for purposes other than impeachment.

If the Commission were to adopt the practice of using transcripts of depositions in lieu of cross-examination, either because it would save time or for whatever reason, a party would have to ask himself questions such as, do I have the resources and can I incur the cost to attend depositions that I might have foregone because it's a discovery deposition? During the deposition, a party would have to focus less on developing facts and more on, what do I object to in the course of the deposition.

And so I think for those reasons and for the reason that, by and large, the witnesses are here to be questioned, the better practice is to limit the use of depositions unless exceptional circumstances warrant the broadening of their use.

I'd like to add one more thought, and I will use counsel for FPL's recent objection as an

illustration.

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To Mr. Moyle, he said, you had your chance, your cross is closed, and now if staff introduces something, you're precluded from questioning it. Well, think about the potential for prejudice in that situation. As I readily agreed, staff is not aligned with any party, but during cross-examination, if one party adverse -- in this instance, to FPL -- sponsors a cross-examination exhibit, it's very unlikely that's going to be prejudicial to the others who are aligned with that party. If staff, in its neutral role, offers something that it believes is pertinent and useful and -- but the party sitting here thinks, well, the answer from the witness doesn't tell the whole story and if I had an opportunity, I could make that point, the ruling should not be, you've had your chance, because that would say, to Mr. Moyle in this example, you've got staff's composite list, you knew they were interested, you should have anticipated the possibility and hauled out an exhibit that you would never have sponsored in the first place so that you can preempt that development.

So I would suggest that there should be no hard and fast practice to the idea that a party would never have an opportunity to cross based upon

something that staff did, that perhaps the rule 1 should be you have to show good cause for that, you 2 have to show why a particular line of inquiry would 3 harm your interest if you were not permitted to get 4 5 back in. Thanks for allowing me to wax on to that 6 7 extent. CHAIRMAN CARTER: I always enjoy our legal 8 discussions, Mr. McGlothlin. 9 10 Yes, sir? MR. WISEMAN: Thank you. I just want to add 11 12 one additional thought. COMMISSIONER ARGENZIANO: Who's speaking? 13 MR. WISEMAN: This is Ken Wiseman for the 14 South Florida Hospital and Healthcare Association. 15 COMMISSIONER ARGENZIANO: Okay, thank you. 16 17 MR. WISEMAN: The entire mechanics of a deposition are --18 Get a little closer. 19 CHAIRMAN CARTER: The entire mechanics of a 20 MR. WISEMAN: deposition are performed in such a way that they 21 don't lend themselves to simply taking the deposition 22 23 wholesale and putting it in into the record. 24 Specifically what I'm talking about is in most 25 depositions that I have ever participated in, and FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

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every deposition, to my knowledge, that has taken place in this specific proceeding, objections are preserved to all questions, except to -- as form -except to objection as to form. So questions may be asked that are improper for many different reasons during a deposition with the full understanding of the parties, both the party asking the questions and the party -- the parties who are participating on other bases, that they're not waiving their objections to the questions, they're not agreeing that the question is appropriate, they're not agreeing that the answer to the question is appropriate. All of that is preserved for a later point in time so that during the hearing or trial, as the case may be, the deposition -- if someone wants to use a deposition to attempt to impeach a witness, then at that point in time it's appropriate to raise any valid objections to a question that was asked.

If a deposition, though -- if a deposition now is permitted to come into the record wholesale without -- simply take it and put it into the record, then the parties will have effectively waived all of the objections that they preserved in the first place. They'll never have been given an opportunity to point out to you, to discuss with you why those

objections were proper, why those questions were improper, and the result being that evidence is admitted into the record which nobody has had an opportunity to determine in advance was appropriately admitted or not. It would modify in its entirety the way depositions would have to be taken, and it would draw them out. They would -- instead of taking an hour or two hours, they may take full days or three days or however many. So I think that's an additional reason why it's inappropriate to simply take a deposition and put it in the record in this circumstance.

CHAIRMAN CARTER: Okay. I'll hear from the company before I go to Ms. Helton.

MR. MOYLE: I just would also like to join in the objection on behalf of FIPUG for the reasons articulated by Mr. McGlothlin and by the South Florida Hospital Association, and make one other point, which is, you know, ultimately there's a lot of information as we have already seen that's being put forward, and ultimately the decisions that need to be made are your decisions, and to the extent that evidence comes in through witnesses and discussion back and forth, then it serves to fully inform.

Some of these depositions are this thick.

recommendation, it may be a matter that was never talked about or discussed, and I think as a matter of policy, it's better practice to have the facts come in at the hearing with live witnesses. I'll be quiet now.

CHAIRMAN CARTER: Ms. Bradley?

They come in, a finding is based on them and a

MS. BRADLEY: Just briefly, we would join in the objection. I don't think the rules contemplate the introduction of wholesale depositions under these circumstances. In depositions you ask a lot of questions that really don't go anywhere and they're not very probative and I think this unduly burdens the record when we just let in a whole-scale deposition.

CHAIRMAN CARTER: Mr. Wright?

MR. WRIGHT: Thank you, Mr. Chairman. I and the Florida Retail Federation would join in the objections as articulated by other counsel.

Depositions are inherently discovery. You ask the witness questions so you'll know what they say when you ask them the question at the trial or the hearing. The whole transcript is just not appropriate. We don't use them for that purpose. We want to find out the answer that the witness is going

to give when they appear at the hearing. We then ask them questions, and if they testify inconsistently with their deposition transcript, we use the deposition transcript as provided for by the rules and normal practice for impeachment. We join the objection. Thank you.

CHAIRMAN CARTER: Thank you. Let's hear from federal agencies.

MS. SPINA: The Federal Executive Agencies would also like to join this objection.

CHAIRMAN CARTER: Thank you. We'll hear from the company before I go to Ms. Helton. Mr. Butler?

MR. BUTLER: Thank you.

FPL doesn't object to the staff practice of stipulating into the record deposition transcripts. We recognize that it sort of elevates the taking of the deposition to something a little bit more formal than it might be if it were being used purely for fact-finding sort of discovery purposes. But the rules certainly have provisions contemplating the use at a trial or a hearing such as this of depositions of party witnesses, including officers of the party, which certainly Mr. Stall is, and as many of our other witnesses are. It also has provisions for use of expert witness depositions at a hearing or a

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But beyond that, I mean, the view that we really are looking to is the practical one, which is that there's a lot of information, a lot that gets covered in these depositions. We all try to keep these hearings as streamlined as possible. It seems like it's a way particularly that has been used to limit the necessary scope of the live hearing. people have troubles with anything that's said in the deposition, it's certainly something I think is fair game for them to bring up, ask, dispute what the witness said during the deposition. If they raised objections during the deposition, which you are supposed to do if you want to preserve them, certainly the party would be entitled to ask for rulings on those objections at the time that the transcript is being offered into the record.

But it's a very useful, effective efficiency mechanism, and as such, I think it doesn't detract from the fairness or the due process of a proceeding, and we wouldn't object to them being used for that purpose.

CHAIRMAN CARTER: Before I go to Ms. Helton, Commissioner Skop?

COMMISSIONER SKOP: Thank you, Mr. Chairman.

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I just wanted to go back to Mr. McGlothlin briefly to make sure I fully understood the objection.

As I understood it, the objection to admitting the deposition as a whole is because there is adequate opportunity to hear direct testimony and cross-examine the actual witness, and that entering the deposition without stipulation by all parties effectively denies the intervenors the opportunity to conduct cross-examination with respect to all the testimony provided at the deposition. Is that correct?

MR. McGLOTHLIN: That's a good summary, yes, sir.

CHAIRMAN CARTER: Commissioner Argenziano? COMMISSIONER ARGENZIANO: At this point I just want to make an opinion. I think I've been persuaded by what I just heard from OPC. I think they deserve the opportunity, and if the individuals are there to testify, that's the best thing to do, in just my opinion.

CHAIRMAN CARTER: Thank you, Commissioner.

Ms. Bradley?

MS. BRADLEY: I just want to respond to one thing Mr. Butler said. He was talking about exceptions for party witnesses. The exception

involves introduction by an adverse party, and in this case, staff is not supposed to be an adverse party to these proceedings, so they would not be permitted to introduce an entire deposition under that rule.

CHAIRMAN CARTER: Okay. Mr. Wright?

MR. WRIGHT: Very briefly, just want to respond to two things.

One, the request was made that we stipulate to the exhibit -- to the deposition transcript coming in. If we stipulated, we wouldn't have a problem.

We don't, it's that simple, as regards Mr. Butler's use of the word stipulation.

Secondly, he refers to streamlining the proceeding. What you've got, if you allow the wholesale admission of deposition transcripts, is you're trading off some hearing time for the addition of, in the case of Mr. Stall, it's 40 pages or something, it's not a real long transcript, but in the case of some of these other witnesses, it's hundreds of pages. So you're trading off some saving of time, which we, using a deposition, would say, "Mr. Stall, isn't it true that," and he says no; "Well, didn't you testify," and so on. But you're trading off some saving of hearing time for a vastly

expanded, un-streamlined paper record. Thank you.

CHAIRMAN CARTER: Okay. Finally, Ms. Helton, let's hear from you.

MS. HELTON: This has all been very thoughtprovoking. I appreciate Mr. McGlothlin's perspective
especially, because I know that he was a respected
member of the staff when he was here, he has worked
in private practice and he's now representing the
citizens of the state. So he has given me some food
for thought. And I appreciate Mr. Wiseman's
perspective, too, and I agree with him, actually.

There's -- in David v. City of Jacksonville, 534 So.2d 784, and I'm just reading the case note, "Failure to object to questions and answers during discovery deposition does not amount to waiver of right to make objections thereto at trial except on errors and irregularities and manner of taking deposition."

So it's making me ponder how we can make our process accommodate those types of objections. But I also know that -- or believe that in Rule 1.330 of the Rules of Civil Procedure, in (a)(3) it states, "The deposition of a witness, whether or not a party, may be used by any party for any purpose if the court finds," and the last part of that is in f., "the FOR THE RECORD REPORTING TALLAHASSEE FLORIDA 850.222.5491

witness is an expert or skilled witness." And the Third DCA, in Robinson v. Fain, 525 So.2d 903, has -- agrees with what has always been my interpretation, that you can admit a deposition of an expert witness into a proceeding wholesale. And so what I would really like to do, Mr. Chairman, if I could, could I think about this overnight and give you my recommendation in the morning? CHAIRMAN CARTER: Let's sleep on it. Y'all go home and have a good dinner. 9:30 tomorrow. (Hearing adjourned at 7:00 p.m.) (The transcript continues in sequence with Volume 9.)

1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA)
3	COUNTY OF LEON)
4	I, CLARA C. ROTRUCK, do hereby certify that I
5	was authorized to and did stenographically report the
6	foregoing proceedings at the time and place herein
7	stated.
8	IT IS FURTHER CERTIFIED that the foregoing
9	transcript is a true record of my stenographic notes.
10	I FURTHER CERTIFY that I am not a relative,
11	employee, attorney, or counsel of any of the parties,
12	nor am I a relative or employee of any of the
13	parties' attorney or counsel connected with the
14	action, nor am I financially interested in the
15	action.
16	DATED this 31st day of August, 2009, at
17	Tallahassee, Leon County, Florida.
18	
19	
20	A
21	Clara C. Rotreck
22	
23	CLARA C. ROTRUCK

Docket No. 080677-EI (FPL Rate Case)

Exhibit No. 3 26 -

Witness: Olivera/Barrett

Description: Proposed Versus Approved 2010 and 2011 Capital Expenditure

Budgets

(Barrett Deposition: Late Filed Exhibit Number 4)

Offered into Evidence by: FIPUG

DOCKET NO. 080677-EI PROPOSED VERSUS APPROVED 2010 AND 2011 CAPITAL EXPENDITURES BUDGETS ROBERT E. BARRETT LATE FILED EXHIBIT NO. 4, PAGE 1 OF 1

Capital Expenditure Reductions Excludes New England Division (Smillions)

	Notes	Pr	2010 oposed udget	Ар	2010 proved udget	Inc	010 rease crease)
Power Generation		\$	449	\$	410	\$	(39)
Nuclear			67 9		682		3
Transmission			397		314		(83)
Distribution			669		491		(178)
Customer Service			171		181		10
Engineering & Construction and							
Project Development (E&C/PD)							
GBRA, pipeline and clauses	(1)		859		983		124
Other E&C/PD			55		72		17
Other	(2)		115		170		55
Total		\$	3,394	\$	3,303	\$	(91)
		:	2011		2011	2	011
		Proposed <u>Budget</u>		Approved <u>Budget</u>		Increase (Decrease)	
Power Generation		\$	474	\$	428	\$	(46)
Nuclear			427		484		57
Transmission							
I Tanşınıssion			389		339		(50)
Distribution			389 721		538		(50) (183)
			389				, ,
Distribution			389 721		538		(183)
Distribution Customer Service Engineering & Construction and Project Development (E&C/PD)			389 721 216		538 170		(183) (46)
Distribution Customer Service Engineering & Construction and Project Development (E&C/PD) GBRA, pipeline and clauses	(1)		389 721 216 771		538 170 1,007		(183) (46) 236
Distribution Customer Service Engineering & Construction and Project Development (E&C/PD) GBRA, pipeline and clauses Other E&C/PD	` '		389 721 216 771 52		538 170 1,007 48		(183) (46) 236 (4)
Distribution Customer Service Engineering & Construction and Project Development (E&C/PD) GBRA, pipeline and clauses	(1) (2)		389 721 216 771	\$	538 170 1,007		(183) (46) 236

Notes

⁽¹⁾ Includes solar projects recoverable through the environmental clause, new nuclear expenditures through the nuclear rule, and the EnergySecure pipeline, which will be CWIP earning AFUDC.

None of these projects impacts ratebase during the test years 2010 and 2011.

⁽²⁾ Primarily Information Management projects, AFUDC and capitalized overheads.

H. L. De

Florida Power & Light Company Docket No. 080677-El Staff's Twelfth Set of Interrogatories Interrogatory No. 234 Page 1 of 1

Q.

Please explain whether FPL's collections made to assure the availability of adequate decommissioning funds for each nuclear unit exceed the NRC minimum requirements. If so, please indicate by how much the fund for each unit currently exceeds the NRC minimum amount.

A.

FPL's decommissioning funds exceed the NRC minimum amount. Summarized below are the decommissioning trust fund balances and corresponding NRC minimum amounts as of December 31, 2008 for the St. Lucie and Turkey Point nuclear units:

Total Decommissioning Funds							
•							
NRC Minimum - Required at shut down							
Over/(Under)							

	St. Lucie Unit 2	Turkey Point	Turkey Point
St. Lude Unit 1	(FPL)	Unit 3	Unit 4
(\$000)	(\$000)	(\$000)	(\$000)
561,887	456,316	479,204	538,000
376,730	320,903	360,563	363,303
185,157	135,323	115,901	174,697

