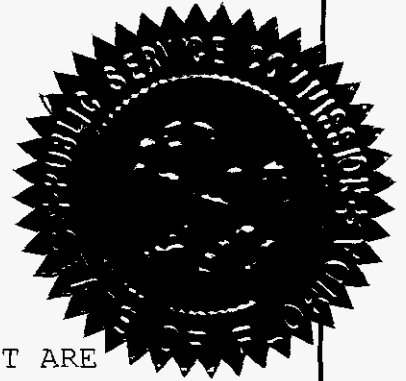


BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

PETITION FOR INCREASE IN RATES DOCKET NO. 080677-EI
BY FLORIDA POWER & LIGHT COMPANY.

2009 DEPRECIATION AND DISMANTLEMENT DOCKET NO. 090130-EI
STUDY BY FLORIDA POWER & LIGHT
COMPANY.



VOLUME 37
Pages 5000 through 5136

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PROCEEDINGS: HEARING

COMMISSIONERS
PARTICIPATING: CHAIRMAN MATTHEW M. CARTER
COMMISSIONER LISA POLAK EDGAR
COMMISSIONER KATRINA J. McMURRIAN
COMMISSIONER NANCY ARGENZIANO
COMMISSIONER NATHAN A. SKOP

DATE: Thursday, September 17, 2009

TIME: Commenced at 9:42 a.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: LINDA BOLES, RPR, CRR
Official FPSC Reporter
(850) 413-6734

APPEARANCES: (As heretofore noted.)

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I N D E X

WITNESSES

NAME:

PAGE NO.

ARMANDO PIMENTEL

Cross Examination by Mr. Mendiola

5016

CERTIFICATE OF REPORTER

5136

EXHIBITS

NUMBER:		ID.	ADMTD.
502	WCEC3 Transmission Integration Cost	5011	
503	Fitch Ratings 12/22/08	5048	
504	FPL Investor Presentation April 2009	5064	
505	FPL Response to FRF 2nd Rog. #20	5084	
506	S&P Ratings Direct 1/17/08	5086	
507	S&P Ratings Direct 2/12/09	5090	
508	Fitch Ratings 2/12/08	5093	
509	Moody's August '09	5109	

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P R O C E E D I N G S

1
2 (Transcript continues in sequence from Volume
3 36.)

4 **CHAIRMAN CARTER:** Okay. We are back on the
5 record. And last night when we left we were just
6 getting ready for cross-examination. But before that,
7 preliminary matters.

8 Commissioner Skop, you first, and then I've
9 got some parties that have some preliminary matters.
10 We'll go there.

11 Commissioner Skop, you're recognized, sir.

12 **COMMISSIONER SKOP:** Thank you, Mr. Chairman.
13 Just a brief correction to a misstatement that I made
14 late in the evening with respect to one of the items.
15 IAD was actually Dulles International, and I think that
16 I referred to it as IAH, which was Houston. So, subject
17 to check, I've corrected myself.

18 Also, too, I guess -- I tried to spend some
19 time yesterday identifying some concerns. I tried to
20 limit that because in the big picture that's not where
21 the real value in this rate case is. Certainly it's
22 significant expense that would be incurred by the
23 ratepayers, but there are far bigger picture items that
24 the Commission is facing with in this case. I don't
25 want to lose sight of the big picture and spend a lot of

1 time on this issue if it can be avoided. And equally
2 it's, the burden is on the company to prove that its
3 cost allocations and expenses are prudently incurred.

4 So as part of perhaps a solution which would
5 mitigate the majority of the concerns I expressed
6 yesterday, I would like to just offer to Mr. Butler, you
7 don't have to answer this now, it's something maybe you
8 can go back and think about from the company's
9 perspective, maybe get with the Intervenors. Maybe it
10 would address their concerns. I don't know. But it
11 occurred to me that the central focus of what I was
12 trying to identify is, is the cost accounting issues,
13 the burdening issues, and whether costs were being
14 reasonably incurred and burdened to the ratepayers of
15 Florida Power & Light. And, again, that all centers
16 around internal controls and accounting practices.

17 So I guess what I would propose is two-fold.
18 Perhaps the company might be willing to have its
19 independent auditor and audit committee jointly certify
20 that proper internal controls are in place for
21 aviation-related expenses to ensure that those costs are
22 appropriately collected, accounted for and burdened.
23 And I think that would address the majority of the
24 concerns.

25 And also in conjunction with that review, it

1 might be appropriate to equally certify for the same
2 period in question, 2006 to present, that no member of
3 the Commission or Commission employee has ever flown on
4 jets, just to alleviate (phonetic) any, you know, public
5 misperception that might arise out of comments. But
6 just if the company could take that under advisement.

7 And I don't require a response, but, again,
8 instead of dwelling on something that may have a
9 reasonable explanation behind the scenes that's not
10 transparent, I think it's a reasonable inference, based
11 upon the flight log seemed to suggest that the initial
12 checkoff is to burden it to companies that obviously I
13 expressed my concerns about.

14 And I think that if there are additional
15 controls in place that are not transparent, you know, I
16 think that as long as that's certified and bought off
17 on, that would go a long way in terms of mitigating my
18 concerns and avoid any potential disallowance, so.

19 **MR. BUTLER:** Thank you, Commissioner Skop. We
20 will check into that.

21 **COMMISSIONER ARGENZIANO:** Mr. Chairman?

22 **CHAIRMAN CARTER:** Commissioner Argenziano.

23 **COMMISSIONER ARGENZIANO:** Well, I sat through,
24 as you all did, we all did last night, a very long,
25 lengthy period of discussion on the flight logs. I

1 still want information on those flight logs. It's a
2 rate case. We haven't had one in a long time. And not
3 to focus on one issue, but I probably have some
4 particular questions to those flight logs. So I'm not
5 so sure I'll just sign off on them. Of course I want to
6 know if there's some type of control or mechanism that
7 the company has.

8 But after sitting there and listening to all
9 that last night, it brings questions up. And I'm not
10 just concerned, you know, with the Commission, of course
11 Commission -- Commissioner Skop makes a good point, to
12 make sure that no Commissioners were on or whatever the
13 case is. But, you know, I heard yesterday repeatedly
14 that, from Mr. Avera, that political influence could be
15 a negative thing. Well, as I said yesterday, it works
16 both ways. So I'm still interested in who else was
17 sitting on those planes and what cost to the consumer
18 there was.

19 So I'm not sure what, Commissioner Skop, if
20 you're backing off or what you're really saying today.
21 But my opinion is I still have questions and I, that I
22 may want to ask. So I'm not so sure I'm signing off on
23 one, okay, we audit it and that's good enough. It may
24 not be good enough for me.

25 **CHAIRMAN CARTER:** Okay. Commissioner Skop?

1 **COMMISSIONER SKOP:** Thank you, Mr. Chair.

2 And to Commissioner Argenziano, no, I'm not
3 backing off at all. I guess what I was saying is that
4 obviously I've expressed my concern and cast a
5 significant shadow on the cost accounting mechanism in
6 relation to the numerous flights that I mentioned.
7 Again, it's very important to me to make sure that the
8 ratepayers of Florida Power & Light are not being
9 allocated costs that are not prudently incurred.

10 So, again, I wholeheartedly endorse any
11 questions that you or my colleagues may ask or the
12 Intervenors may ask. I'm just merely -- what I don't
13 have transparency and visibility on, and I could spend
14 hours questioning a witness and still scratch my head at
15 the end of the day, it would be good to have an
16 independent auditor and the audit committee of the board
17 of directors sign off on the fact that there are
18 appropriate controls.

19 That would give me a little bit more
20 assurance. It still would not cause me not to question
21 some of the expenses that have been incurred to date to
22 the extent that, again, I have a lot of question marks,
23 as I expressed yesterday. But --

24 **COMMISSIONER ARGENZIANO:** Yes.

25 **COMMISSIONER SKOP:** Thank you.

1 **COMMISSIONER ARGENZIANO:** And I, and I
2 understand that.

3 Mr. Chair, if you don't mind. I understand
4 that and I understand trying to get to the nut of the
5 matter with anything. I'm not just picking on the logs
6 or anything. But you brought up a lot of issues. And
7 in looking at the logs, they bring up issues. And I
8 guess we're in a rate case, that means everything is to
9 be looked at. So if it's still fuzzy, then we still
10 have a right to ask questions. I just want to make sure
11 of that.

12 And I'm not so sure, I mean, when we talk of
13 the board of directors, I'm not so sure that that's the
14 right place to go. I'm not sure that, you know, if it's
15 paid by the ratepayer, that the board of directors
16 really is the right place to get that, that, I guess
17 that feel good audit or whatever they -- not a feel good
18 audit. You know what I mean. An audit from them -- I'm
19 not sure that's the right place. They can maybe help
20 and assist us, and I'm sure maybe the company has very
21 logical and good explanations for everything on the log.

22 But after we, you know, sat through quite a
23 long time, a lengthy time, and then really focusing on
24 some of the other log sheets, log sheets, there just may
25 be remaining questions and the company needs to answer.

1 And I don't think they have a problem, they've been
2 answering the questions. I think that would be perfect.

3 **COMMISSIONER SKOP:** Right. And, Commissioner,
4 just so you know, and I know sometimes the
5 telecommunications is not the best in the world, but it
6 wasn't just the board, because I would, I would have the
7 same concern if it was just the board's audit committee.
8 What I asked for or proposed would be that the
9 independent auditor, being the external auditor, which I
10 believe is Deloitte & Touche, as well as the audit
11 committee of the board, jointly sign off on the fact
12 that there are proper internal controls. So that would
13 be an independent external analysis as well as the audit
14 committee of the board both certifying that there are
15 proper controls in place to account for those costs.

16 **COMMISSIONER ARGENZIANO:** Well, that does
17 help, but there's still a lot of questions. And if
18 people are following along, I think they'd like to hear
19 some of the answers to some of the questions. I don't
20 think you have to go into every single one of them, but
21 I guess -- and I think you're right. If there's
22 something that, that, that makes us all feel
23 comfortable, that the company can provide or an external
24 auditor, an independent auditor can also provide, I'm
25 sure that would be most helpful.

1 **COMMISSIONER SKOP:** Absolutely. Thank you.

2 **CHAIRMAN CARTER:** Thank you. And also,
3 Commissioner Argenziano, I'm going to go with the
4 preliminary matters and I'll come back to you, because
5 last night when we ended, I did tell you that I'd
6 recognize you this morning. I think you had some
7 questions related to the flight logs.

8 **COMMISSIONER ARGENZIANO:** Well, Mr. Chair, I
9 think what we'll do is just, if you don't mind, just
10 keep going, and as they come up, I will just say
11 something.

12 **CHAIRMAN CARTER:** Okay. That'll be fine.

13 **COMMISSIONER ARGENZIANO:** Thank you.

14 **CHAIRMAN CARTER:** Thank you.

15 Preliminary matters. Mr. Mendiola, you're
16 recognized, sir. Good morning.

17 **MR. MENDIOLA:** Thank you, Mr. Chair.
18 Yesterday Mr. Butler handed to me a late-filed exhibit
19 that was prepared at the request of SFHHA, and we
20 appreciate the company putting it together. This is --
21 and I think Mr. Butler has copies, and I'd like to have
22 a number for this, please.

23 **CHAIRMAN CARTER:** That number will be 502,
24 Commissioners. 502.

25 **MR. MENDIOLA:** And the short title, which is

1 already indicated on the title sheet, is
2 WCEC3-Transmission Integration Cost.

3 And just a little bit of background, this
4 relates to a line of cross-examination conducted by
5 Mr. Wiseman relating to the amount of transmission
6 integration costs that are associated with the West
7 County Energy Unit 3 that will come online.

8 (Exhibit 502 marked for identification.)

9 **CHAIRMAN CARTER:** Which witness was this?

10 **MR. MENDIOLA:** Ms. Deaton, D-E-A-T-O-N. Thank
11 you.

12 **CHAIRMAN CARTER:** Let me do this. Let me,
13 before we go to dealing with this, let the parties have
14 an opportunity to look, look it over. I'm going to give
15 the court reporter a break this morning, and during the
16 court reporter's break you guys can look it over. And
17 then if there's any questions or concerns, we'll deal
18 with it at that point in time. Okay?

19 **MR. MENDIOLA:** Thank you. And I do appreciate
20 the company putting it together for us.

21 **CHAIRMAN CARTER:** Okay. Mr. Moyle, you're
22 recognized for preliminary matters.

23 **MR. MOYLE:** Just so I'm clear in my cross,
24 Mr. Pimentel -- and I don't want to get bogged down
25 into, into stuff and take a bunch of time, but it just

1 would help me to understand what the plan is with
2 respect to the company responding to some of the
3 questions posed by Commissioner Skop so that -- you
4 know, whether it's to bring another witness back,
5 whether this witness has knowledge now. It just would
6 help to know what the situation is.

7 **CHAIRMAN CARTER:** One second.

8 Commissioner Edgar?

9 **COMMISSIONER EDGAR:** Mr. Chairman, actually I
10 was just going to chime in similarly. I, you know, as
11 we've talked about, we had long discussion and many
12 questions posed last night. And, Commissioner Skop, and
13 I appreciate it, has I know tried to be thoughtful in
14 suggesting ways to get that information and to move us
15 along, for which I'm grateful. Commissioner Argenziano
16 I think posed some questions that she may still have.

17 But with all of that, and maybe it's just
18 because it was a very long day for all of us yesterday,
19 I'm not quite sure where we are or how to proceed. And
20 I don't mean to put that right on you, Mr. Chairman, but
21 I'm just still not clear where that leaves us. And I
22 would expect that all the parties want to be prepared
23 and I certainly want to try to be prepared to the best
24 of my ability.

25 So I'm not sure who to pose it to, but I'm not

1 sure how we're going to proceed. So whoever can help us
2 think that through, I'd appreciate it.

3 **CHAIRMAN CARTER:** Mr. Butler yesterday
4 mentioned that Mr. Pimentel and two other -- well, one
5 other witness, but also if we had to, we'd bring a
6 witness who is already gone.

7 Mr. Butler, would you address that, please,
8 sir?

9 **MR. BUTLER:** Yes. Certainly, Mr. Chairman.
10 Yes. Mr. Barrett, with respect to how costs were
11 projected for 2010, 2011 test years, with respect to
12 aviation is the witness who can speak to that.

13 Mr. Davis, although his testimony on rebuttal
14 doesn't address the subject, but he is the company's
15 Chief Accounting Officer, I think probably could provide
16 some insight on accounting controls and the issues that
17 Commissioner Skop had raised.

18 If we're talking sort of individual entries on
19 logs, what was this flight about, why did it occur, you
20 know, how, what's the justification for charging it, the
21 questions that Commissioner Skop was raising last night
22 on individual log entries, I think that Commissioner
23 Edgar and Mr. Moyle raise a good point. We're not going
24 to be in a position today for Mr. Pimentel to provide
25 detail on either those pages or other pages of the logs

1 that are going to be kind of definitive answers.

2 So I think that it may be most productive on
3 that subject to, at least to defer questions on that to
4 the end of Mr. Pimentel's examination, and then perhaps
5 it may very well be something that's best to be, excuse
6 me, deferred for the detailed answers to one of our
7 other witnesses. Because, just as a matter of time, it
8 takes quite a bit of effort to track down people,
9 events, you know, put the chronologies together with
10 respect to specific log entries, and I'm not optimistic
11 that we'll be able to do that at a full level of detail
12 as we sit here through Mr. Pimentel's testimony today.

13 **CHAIRMAN CARTER:** Okay. We can -- and that
14 was my understanding, that we could get those witnesses
15 that will have the, actually go through the, answer
16 whatever questions that you may have if Mr. Pimentel is
17 unable to do that, and we can do it from that
18 perspective. Also, if we need to have someone from the
19 company, I could actually go down to the nuts and bolts
20 or, as I would like to say, in the weeds and get that.
21 And if that's necessary, we can do that as well. We can
22 do that as well.

23 **MR. MOYLE:** And I just don't see how it cannot
24 be done, given the detail of the questions that have
25 been asked, you know, on some of it.

1 **CHAIRMAN CARTER:** Okay. Well, we'll just --

2 **MR. MOYLE:** But I don't know the best way to
3 handle it.

4 **CHAIRMAN CARTER:** Well, what we'll do,
5 Mr. Butler, we'll just probably have to look at -- I
6 mean, kind of think through the, the best witness for
7 this. Okay? And then we can kind of, maybe during the
8 break we can talk about it or you guys can talk about
9 it. And then after we come back from the break we can
10 decide on how we'll proceed with that. I think that's
11 most productive.

12 You want an answer to your questions and we
13 need to have the right witnesses. It's fruitless to all
14 of us to be asking a witness a question he has no
15 knowledge about. And so we'll do that, Mr. Butler, give
16 you a chance to do that and then be prepared for that.

17 **MR. BUTLER:** Thank you, Mr. Chairman.

18 **CHAIRMAN CARTER:** Anything, any other
19 preliminary matters of the parties?

20 Staff, any preliminary matters?

21 **MS. BROWN:** No, Mr. Chairman.

22 **CHAIRMAN CARTER:** I got one from, from the
23 bench.

24 Schedule. I should have an idea for you
25 around lunch, hopefully by lunchtime in terms of where

1 we're going. We, we did a grand total of one witness on
2 yesterday. So it -- well, even glaciers move. I'm an
3 optimist.

4 **COMMISSIONER SKOP:** Global warming.

5 **CHAIRMAN CARTER:** Yeah, we'll get there. So
6 we only did one witness yesterday, and I've got staff
7 trying to do some computations and combinations and
8 permutations on our schedule to kind of get a place when
9 the five of us will be available and not conflicting
10 with other kinds of things. But we'll get that done and
11 I'll have that -- my goal is to have that to all the
12 parties by lunchtime on that. So that way you guys will
13 know and we'll all know at the same time. Okay?

14 So, and I know you probably was thinking
15 about, well, you probably didn't say it, but everybody
16 was probably thinking about schedule because we did one
17 witness yesterday. Okay? Anything further?

18 Mr. Mendiola, you're recognized. Good
19 morning, sir.

20 **MR. MENDIOLA:** Good morning, Mr. Chairman.
21 Good morning, Commissioners.

22 **CROSS EXAMINATION**

23 **BY MR. MENDIOLA:**

24 Q. Mr. Pimentel, my name is Lino Mendiola. I
25 represent the South Florida Hospital and Healthcare

1 Association. How are you this morning?

2 **A.** Good morning. Thank you. Fine.

3 **Q.** Good. Mr. Pimentel, you are the Chief
4 Financial Officer of Florida Power & Light and FPL Group
5 and Executive Vice President; is that correct?

6 **A.** Yes.

7 **Q.** And you had an opportunity to provide sworn
8 deposition testimony in this case earlier in the
9 proceeding, did you not?

10 **A.** Yes.

11 **Q.** And you had an opportunity to review that
12 deposition?

13 **A.** Yes.

14 **Q.** Make any corrections that you saw fit to make;
15 right?

16 **A.** Yes.

17 **Q.** Now I wanted to follow up on a few questions
18 that were asked from the bench yesterday, and then we'll
19 get into the substance of your rebuttal testimony.

20 First of all, I wanted to ask you with respect
21 to your comments to the Commission about fuel, you
22 understand as an accountant that there's a difference
23 between base rates and fuel; right?

24 **A.** There's a difference between -- I'm sorry?
25 Base?

1 **Q.** Between base rates and fuel costs.

2 **A.** Yes.

3 **Q.** All right. And you understand that when the
4 Commission awards a base rate increase in terms of an
5 increased annual revenue requirement, that annual
6 revenue requirement will be collected, rates will be
7 designed to collect that annual revenue requirement from
8 ratepayers until the next rate case; isn't that right?

9 **A.** Yes.

10 **Q.** While fuel prices can fluctuate with the
11 volatility of, of the fuel markets; isn't that right?

12 **A.** Yes.

13 **Q.** And you understand that natural gas is a
14 highly volatile commodity; isn't that correct?

15 **A.** Yes.

16 **Q.** In fact, I take it that as part of your daily
17 responsibilities you monitor the natural gas markets?

18 **A.** Not daily, but we, I keep an eye on it.

19 **Q.** Well, I wonder if you could agree with me that
20 since the time that we have been in this proceeding, in
21 this hearing, natural gas has fluctuated from around
22 2.50 a million up to, I think yesterday it was around
23 3.70 or 3.80; is that correct?

24 **A.** You know, it had a large runup yesterday. I
25 don't know what the final price was, but it did have a

1 large runup yesterday. It had a large rundown on
2 Thursday or Friday of last week. It's been pretty
3 volatile for the last couple of weeks.

4 Q. And, in fact, it's been so volatile the prices
5 fluctuated on the forward month around 50 percent in the
6 last couple of weeks; isn't that correct?

7 A. I don't know the, the percent.

8 Q. All right. Well, you were here, I take it,
9 for Dr. Avera's testimony yesterday; isn't that correct?

10 A. Yes.

11 Q. And you heard Dr. Avera testify about what he
12 called asymmetrical risk?

13 A. Yes.

14 Q. And isn't it true, sir, that there's an
15 asymmetrical risk for ratepayers if there is a base rate
16 increase that is granted by the Commission so the base
17 rates are guaranteed to go up but fuel prices only might
18 go down; isn't that asymmetrical risk?

19 A. No. That's not asymmetrical risk as I
20 understand it.

21 Q. Okay.

22 A. Asymmetrical risk is that there's a
23 possibility for only one risk to actually be there at
24 the end of the day. In fact, fuel prices, as much as
25 they've gone up over the last couple of weeks, could go

1 down. There's certainly a lot of people out there that
2 are predicting that the storage levels that we've got in
3 place right now, that sometime in the next couple of
4 months we could have an all-time low, at least in the
5 recent past for natural gas. So I wouldn't agree that
6 the gas -- you mentioned yourself that they've gone up.
7 They can certainly go back down again pretty
8 significantly.

9 Q. Sure. And the bottom line is that we don't
10 know whether gas is going to go up or gas is going to go
11 down or gas is going to remain the same; isn't that
12 right?

13 A. That's correct.

14 Q. And so when the company has stated publicly
15 that if this Commission grants a \$1.46 billion base rate
16 increase, consumer prices, consumer bills will go down,
17 there's no certainty of that; isn't that right?

18 A. I think that's what we've said is our
19 expectation is that the typical average bill will go
20 down.

21 We've -- and, no, there is no certainty of
22 that, but we do have a fuel hedging program that's been
23 approved by, by this Commission.

24 Q. And ratepayers pay for that fuel hedging
25 program; right?

1 **MR. ANDERSON:** Commissioner Carter, could the
2 witness be permitted to answer?

3 **THE WITNESS:** Ratepayers pay for the fuel
4 hedging program?

5 **BY MR. MENDIOLA:**

6 **Q.** Yes.

7 **A.** Let me just finish my answer --

8 **CHAIRMAN CARTER:** Mr. Mendiola.

9 **THE WITNESS:** -- and try to, try to deal with
10 that.

11 **CHAIRMAN CARTER:** Okay.

12 **THE WITNESS:** Approximately 50 percent of our
13 fuel for next year has already been locked in, so
14 approximately 50 percent has not been locked in. So the
15 fuel prices would have to rise, and I don't know what
16 the number is, but pretty significantly for that
17 reduction that we've, that we expect for that to all go
18 away.

19 **BY MR. MENDIOLA:**

20 **Q.** Well, the bottom line -- you would agree with
21 me that if the Commission awards a base rate increase,
22 the annual revenue requirement collected from ratepayers
23 through the rates that will be designed will go up,
24 that's a certainty; isn't that correct?

25 **A.** Yes. It would go up.

1 **Q.** All right. And there is no certainty that
2 fuel prices will come down sufficient to offset the base
3 rate increase; isn't that correct?

4 **A.** That is correct. I'm not sure anybody -- you
5 know, if one of our witnesses has indicated that it is
6 certain that we are, that fuel prices will remain at
7 this level for a long period of time -- I mean, I
8 haven't heard that. Our expectation, very late into
9 this year, having about 50 percent of our fuel hedged
10 for next year, looking at forward prices, which is what
11 we would look at every year when we would do a fuel
12 clause filing, is that those rates will go down, overall
13 bill rates.

14 **Q.** And now, and so it's not really fair, you
15 would agree with me it's not really fair to go tell
16 general customers and ratepayers that if this Commission
17 grants a base rate increase, that the bill will go down?

18 **A.** I don't think that's what we've said. I think
19 what we've said is that even with the full base rate
20 increase that we're asking for in this proceeding, our
21 expectation based on fuel prices and our expectation
22 based on what we've done in the past in order to deal
23 with fuel efficiency measures, our expectations is that
24 the fuel bill will go down pretty significantly -- I'm
25 sorry, the total bill will go down pretty significantly.

1 Q. You would agree with me, wouldn't you, that
2 transparency in the regulatory process is important?

3 A. That transparency -- can you define what you
4 mean by transparency?

5 Q. What you think I mean by transparency?

6 A. I don't know. That's why I'm asking you to
7 define it.

8 Q. When someone says that something is
9 transparent, what does that mean to you?

10 A. I'm asking for your definition. You're asking
11 the question.

12 Q. And the beauty of being a lawyer is I get to
13 ask the questions. So in terms of a transparent legal
14 process, do you believe that, that a transparent
15 regulatory system is important for ratepayers and the
16 company alike?

17 A. If, if what you mean by transparent is that
18 all of the, all of the people at the proceeding know all
19 of the facts, I would agree with you.

20 Q. And it's important that, that when a request
21 is made or documents are produced, that the request is
22 made as clearly as possible or the documents are as
23 clear as possible to get the message across that is
24 intended to get across; right?

25 A. I'm sure there's a question in there,

1 Mr. Mendiola.

2 Q. The question was, is that correct?

3 A. If you're asking if, if a question is asked,
4 does it require, you know, the party that's answering,
5 answering the question to do their best to provide a
6 truthful answer, the answer to that is yes.

7 Q. Well, and not only the answer, but also the,
8 the request, for example -- well, let me move on.

9 Let me ask you about the convertible ITCs
10 that, that the Commission asked you about yesterday.

11 My understanding is that if the company makes
12 an election to take the convertible investment tax
13 credits on the solar generation projects, that it will
14 enjoy the benefit of cost-free capital in the
15 neighborhood of 218 million; is that correct?

16 A. That it will -- well, I'm not exactly sure
17 what you mean by cost-free capital.

18 Q. Well, I believe you testified yesterday that
19 if the company were to receive this investment tax
20 credit, ratepayers would benefit by the company avoiding
21 to have to go to the capital markets to raise that
22 money. Did I hear that correctly?

23 A. That's right. If, if the, if the company,
24 which it expects to do, elects to take the convertible
25 ITC, it would be approximately \$200 million of a

1 stimulus similar to accelerated depreciation or bonus
2 depreciation that would come into the company as, as
3 cash flows. That, that stimulus, if you will, or that
4 ITC becomes a part of the company's capital structure.
5 That's in accordance with the, with the normalization
6 rules of the IRS.

7 Q. And that was really my question, whether you
8 have reflected the value of that 200-plus-million-dollar
9 ITC in the regulatory capital structure that's being
10 requested by this Commission, or at this Commission.

11 A. I don't know the answer to that question. I
12 can find out.

13 Q. All right. I'd appreciate that, because if --
14 you would agree that if that \$218 million is not
15 reflected as cost-free capital in the regulatory capital
16 structure that's being requested at this Commission,
17 then the company would have the benefit of that
18 cost-free capital, but there would be no reflection of
19 that benefit for the benefit of ratepayers?

20 A. I'm sorry, Mr. Mendiola. I answered your
21 question thinking I knew what you were asking.

22 Q. Uh-huh.

23 A. But now that you mentioned cost-free capital
24 at least three times in your, in your comment, I
25 understand that you were, you were going somewhere else.

1 The IRS rules actually prohibit the
2 \$200 million in this case, this convertible ITC, from
3 being shown as cost-free capital. I assume, hopefully a
4 good assumption, I assume that what you mean by
5 cost-free capital is the accumulated and deferred income
6 taxes that we have in our capital structure. The --

7 **Q.** And ITCs; right?

8 **A.** ITC is not cost-free capital.

9 **Q.** Well, it -- all right. But it is reflected in
10 your capital structure, isn't it?

11 **A.** And yes. So I wanted just to make that point.
12 I'm talking about reflecting it in the capital structure
13 as ITC. I wanted to make that distinction. It is not
14 cost-free capital.

15 **Q.** Thank you. I appreciate that distinction.

16 And so the question, to be clear, is whether
17 the convertible ITCs are or will be reflected in the
18 regulatory capital structure approved by this Commission
19 as requested by the company.

20 **A.** Yes. That's the question.

21 **Q.** And that's the question you're going to
22 provide an answer to later?

23 **A.** Yes.

24 **Q.** All right. Thank you.

25 Now with respect to the discussion regarding

1 depreciation that you had with the Commission yesterday,
2 I believe you said, and I'd ask you to correct me if I'm
3 wrong about this, but I believe you said the
4 depreciation is, is an estimate; is that correct?

5 A. Yes.

6 Q. But, in fact, depreciation expense is not
7 really just an estimate. I mean, it's a calculation
8 made by depreciation experts who are trained to make
9 those calculations; isn't that correct?

10 A. Yes.

11 Q. It's not just a wild guess; right?

12 A. Is that your word, wild guess?

13 Q. That's my question.

14 A. I didn't -- no. I didn't say wild guess. I
15 said it's an estimate. That's -- if you go back and
16 look at the, the accounting and finance rules, that's
17 exactly what they'll tell you.

18 Q. And so the point is that if depreciation has
19 been collected from ratepayers at, at a level that has
20 accumulated a reserve as currently calculated, based on
21 the assets' remaining service life or the calculation of
22 existing depreciation rates, that's based on a
23 calculation made by your depreciation expert; right?

24 MR. ANDERSON: Chairman Carter, just to try to
25 help keep our proceeding focused.

1 **CHAIRMAN CARTER:** Yes, sir.

2 **MR. ANDERSON:** I don't believe that this is
3 within the scope of Mr. Pimentel's testimony. As you
4 know, we have several other witnesses talking about the
5 depreciation issues. I don't believe -- perhaps if
6 counsel could refer to the question and answer in the
7 direct or rebuttal where Mr. Pimentel goes into this.
8 But I don't believe that's so, and there are other
9 witnesses for that.

10 **CHAIRMAN CARTER:** To the objection.

11 **MR. MENDIOLA:** That's correct, Mr. Chairman.
12 But the witness testified about depreciation yesterday
13 in response to questions by the Commission, and I think
14 that the impression that was left may leave the record
15 unclear. I wanted to clarify that.

16 **MR. ANDERSON:** Commissioner Carter, I don't
17 believe -- you know, we're always highly responsive to
18 Commissioner questions. The Commission is always
19 entitled to ask any question for any information. But
20 it is not the practice that would open the door and
21 constitute additional scope of direct or rebuttal
22 testimony for that witness. Rather, the appropriate
23 approach would be to interrogate the extensive other
24 accounting witnesses. That's part of the problem with
25 this proceeding, I believe, in terms of just helping

1 keep us on focus and on track. Thank you.

2 **CHAIRMAN CARTER:** Ms. Cibula?

3 **MS. CIBULA:** I think Mr. Mendiola did state
4 that he is aware that it's outside his direct testimony
5 and that we should move on to other questioning.

6 **CHAIRMAN CARTER:** Okay. Let's move on.

7 **MR. MENDIOLA:** All righty.

8 **BY MR. MENDIOLA:**

9 **Q.** Now, Mr. Pimentel, you also testified or at
10 least answered some questions with respect to the flight
11 logs; isn't that correct?

12 **A.** I actually didn't answer many questions
13 relating to the flight logs.

14 **Q.** All right. Well, maybe you can answer this
15 one. Just so the record is clear, can you tell me what
16 the company's policy is with respect to the allocation
17 of costs associated with flights by guests when there is
18 a legitimate business purpose for the flight for one
19 person on the plane but that person is accompanied by
20 the guests? How are those guests' costs allocated?

21 **A.** There are no guest costs. The policy is not
22 that any guest cost would be charged to Florida Power &
23 Light Company, if that's the, if that's your question.

24 **Q.** That is my question. And so if a, if a guest
25 shows up on a flight log and, and FP&L is identified as

1 the, the company to allocate the costs to, those costs
2 should simply come out?

3 **A.** Assuming that there's not some sort of
4 business purpose associated with the guest, and I don't
5 remember all of the flight logs yesterday, but certainly
6 some of the flight logs and some of the names would lead
7 me to believe that there was not a business purpose
8 associated with those flight logs -- I'm sorry,
9 associated with that travel -- then that expense should
10 have been, not have been charged to, to ratepayers.

11 **Q.** All right.

12 **A.** It's clear, just to -- I shouldn't say it's
13 clear, but we talked about 2006, 2007, 2008 flight logs
14 yesterday. 2008 is the year that actually reflects on
15 our 2010 allocation in our test year, not 2006 and not
16 2007.

17 **Q.** And the, the policy is that regardless of
18 whether the guest flight is in '06, '07 or '08, if it's
19 a cost associated with the guest and there's no business
20 purpose, that cost should come out of the costs that are
21 allocated to ratepayers?

22 **A.** That's correct.

23 **Q.** All right. Now, if you know, what is the
24 general scope of and order of magnitude of costs that
25 are associated with the flights that have been put into

1 question from the Commission's questions? Are we
2 talking about 10 million, 20, 30, 40, 50, 100? Do you
3 know?

4 **A.** Well, I don't know --

5 **Q.** All right.

6 **A.** -- as a matter of magnitude. There's
7 approximately \$7.5 million in total in expenses
8 associated with the aircraft in our 2010 test year.

9 **Q.** 7.5 million?

10 **A.** It's approximately 7.5 million.

11 **Q.** All right. Out of 1.46 billion of increase
12 for the test year?

13 **A.** That's not an apples to apples comparison.
14 The 1.46 billion is an increase to get up to a rate of
15 return that we believe is fair and reasonable. The
16 7.5 million that I mentioned would be part of the O&M in
17 our MFR filings.

18 **Q.** Very good. Thank you.

19 Now I want to ask you some questions regarding
20 how the return on equity that is being requested by the
21 company was selected. Because I think Dr. Avera
22 testified about that, but it left a little bit of lack
23 of clarity in my mind.

24 First of all, you're aware of Dr. Avera's
25 range, which he characterizes as from 11 to 13 percent;

1 is that correct?

2 **A.** I think as he described it, he, he would say
3 it's 11, it was 11 to 13, but then he narrowed the range
4 from 12 to 13. I believe I heard him say that several
5 times yesterday.

6 **Q.** And I take it that in the development of Dr.
7 Avera's testimony and in the development of his
8 recommendation, you guided him in that; is that correct?

9 **A.** No. I did not guide him in that.

10 **Q.** Did you have any discussions with him about
11 his testimony?

12 **A.** I didn't -- I actually had no discussions
13 with, with Dr. Avera until the testimony was already
14 filed.

15 **Q.** Did anyone in your office or under your
16 direction have --

17 **A.** I'm sure that -- we obviously hired Dr. Avera.
18 We actually had to tell Dr. Avera what we wanted him to
19 do for this proceeding, so I'm sure that those
20 discussions were held.

21 **Q.** And Dr. Avera said that his range was from
22 11 to 13 percent, and he selected the top end of that
23 range, 12 to 13, in order to reflect flotation costs; is
24 that correct?

25 **A.** I don't think that's -- that's not my

1 recollection of his testimony.

2 Q. Well, that's what I thought he said.

3 A. You know, flotation --

4 Q. Why did he select the 12 to 13 percent?

5 **CHAIRMAN CARTER:** Hang on. Hang on. Hang on.

6 You ask a question, you get the answer. Okay?

7 **MR. MENDIOLA:** Just trying to move things
8 along, Mr. Chairman. But that's fine. We'll have to
9 have all day.

10 **CHAIRMAN CARTER:** I'll have Ms. Bradley share
11 her Diet Coke with you and get you off of the coffee.

12 All right. Let's try it again. Ask your
13 question. Do you remember the question?

14 **THE WITNESS:** I do, sir.

15 **CHAIRMAN CARTER:** Okay. You may proceed.

16 **THE WITNESS:** There were a number of reasons
17 that he indicated that he went to the 12 to 13 percent
18 range, including the company-specific risks that he
19 talked about in his testimony and I speak about in my,
20 in my direct testimony. Flotation cost was something
21 that he also discussed, but that certainly was not the
22 singular reason for going to the top end of the range.

23 **BY MR. MENDIOLA:**

24 Q. Did you hear him testify that after he
25 selected the range of 12 to 13 percent, you selected the

1 midpoint of that at 12.5 percent in part to reflect
2 exemplary management?

3 **A.** I may have heard it. I don't remember it. I
4 selected the midpoint of the range for -- really just a
5 couple of reasons. One, I didn't have a better estimate
6 as to whether the low end or the high end of the range
7 was, was the best, was the best point based on the work
8 that he had done. A simple average of the three models
9 that he used came out to somewhere around 12.47, 12.48,
10 and that's how I set the middle point of the range.

11 **Q.** Did exemplary management have any role in your
12 selection of the 12.5 percent ROE?

13 **A.** I think, as Dr. Avera indicated, it's
14 something that certainly the Commission should reflect
15 on, or we believe, I'm sorry, that the Commission should
16 reflect on. But it wasn't the basis for moving up or
17 down on the range, not, not for me.

18 **Q.** All right. So your testimony is that the
19 consideration of exemplary management had no effect or
20 no role in your selection of the 12.5 percent ROE?

21 **A.** That's right. I -- we could look in my direct
22 testimony. I don't remember it exactly. But I think,
23 if I recall correctly, it indicates that it's something
24 that the Commission, Commissioners should consider in
25 setting the appropriate ROE.

1 **Q.** All right. I think that might be different
2 than what Dr. Avera said, but the record will speak for
3 itself on that.

4 Now with respect to your statement that the
5 Commission should reflect on exemplary management, you
6 would agree with me that management has a responsibility
7 to provide fair and adequate and reliable electricity
8 service to its ratepayers; right?

9 **A.** Yes.

10 **Q.** And that is the management's responsibility
11 regardless of whether the ROE is set at 12.5 or 10.5;
12 isn't that correct?

13 **A.** Yes.

14 **Q.** And you would agree with me that management
15 will do its best to provide fair and adequate and
16 reliable electric service regardless of what the ROE is
17 that this Commission sets; right?

18 **A.** Yes.

19 **Q.** All right. And you agree with me that
20 management is adequately compensated for performing the
21 functions that it performs, isn't that right, in terms
22 of salary and stock bonuses?

23 **A.** Yes.

24 **Q.** Currently.

25 **A.** Yes.

1 **Q.** And part of -- I don't need to get into any
2 specifics about your compensation and I don't mean to,
3 but part of an executive's compensation at your level
4 is, is the award of, of FP&L stock and stock options;
5 isn't that correct?

6 **A.** Yes.

7 **Q.** And to the extent that an exemplary management
8 increase is awarded for the ROE at FP&L, that increased
9 return on equity at FP&L will translate into an
10 increased return on equity at FPL Group, isn't that
11 correct, all other things being equal?

12 **A.** Yeah. From the deposition you'll remember I
13 really hate the "all things being equal." I can't agree
14 with, with the comment. What the Commission will do is
15 it'll set a reasonable ROE. And it's, it's up to us, up
16 to management to run the business in accordance with,
17 with the rules of this Commission, to make sure that we
18 can attain the ROE that's been set by the Commission.
19 There's certainly no assurance that, that the Commission
20 setting an ROE, whatever that might be, that management
21 will actually be able to, to attain it. So -- and I
22 wouldn't agree that necessarily the setting of an ROE
23 would give me some sort of indirect benefit.

24 **Q.** Well, if, if the Commission sets an ROE at
25 10.5 percent and rates are designed to return an annual

1 revenue requirement that reflects that ROE at FP&L
2 versus if the Commission were to set an ROE at
3 12.5 percent, that difference, all other things being
4 equal, will result in greater earnings at FPL Group;
5 isn't that correct?

6 **A.** The, setting the ROE at 12.5 percent?

7 **Q.** Versus 10.5 percent.

8 **A.** Well, I guess I'm not going to get into the
9 all else being equal. There's a lot of matters that are
10 up for discussion in this rate case, the ROE being one
11 of the items that are up for discussion in this rate
12 case.

13 If you want to just go through a simple
14 mathematical calculation to prove that if you hold
15 everything else equal, 12.5 percent would give the
16 company higher earnings, that's certainly true. But in
17 my view the 12.5 percent ROE will over the long-term
18 certainly give our customers the benefit of lower bills.

19 **Q.** Your testimony is that a 12.5 percent ROE
20 would give customers lower bills than a 10.5 percent
21 ROE?

22 **A.** Certainly, over the long-term. There's
23 always, there's always things that you can do in the
24 short-term to reduce or significantly reduce or
25 significantly increase customer bills that, that don't

1 necessarily make sense during the long-term. And in my
2 view a shortsighted conclusion dealing with, in your
3 specific example, ROE that would set what I would think
4 would be an unreasonably low level of return on
5 investment for, for investors has several ramifications
6 that other witnesses, and I can talk about them too,
7 other witnesses have discussed. Over the long-term, if
8 it's more costly for us to raise capital, customer bills
9 will go up.

10 Q. Your testimony, just so I'm clear, is that --
11 and we discussed yesterday that 100 basis points of ROE
12 is about \$130 million of annual revenue requirement;
13 right?

14 A. That's correct.

15 Q. Your testimony is that if this Commission
16 reduced the annual revenue requirement by \$260 million,
17 the difference between 10.5 and 12.5, if the Commission
18 reduced the annual revenue requirement by \$260 million,
19 customers' bills would go up. That's your testimony?

20 A. No, that's not what I said.

21 Q. I think that is. I'm asking you if that's
22 what you said.

23 A. I did not say that. I said there's always
24 things that you can do in the short-term to reduce or
25 increase customer bills that do not make sense for

1 customers longer term. Reducing an ROE to what I would
2 think would be an unreasonable level will have long-term
3 impacts on our company raising capital and will directly
4 impact customer bills over the long-term. I wasn't
5 talking about customer bills for next year.

6 Q. We can agree that for the 2010 and 2011 test
7 years, if this Commission were to set an ROE, for
8 example, as Mr. Baudino suggests, at 10.4 versus what
9 Dr. Avera suggests at 12.5, that customer bills would be
10 lower; right?

11 A. I would agree with that. And I would hope
12 that, that this Commission would not take a short-term
13 view of the best interests for customers, but that it
14 would be a longer term view.

15 Q. Now getting back to the issue of exemplary
16 management, I think you agreed with me, and you can tell
17 me if you didn't, that, all other things being equal, if
18 this Commission were to award a higher ROE than a lower
19 ROE, that would translate into greater earnings at the
20 FP&L Group level; is that correct?

21 A. Yes.

22 Q. All right. And to the extent that that
23 translated into greater earnings, then to the extent
24 that executives hold FP&L Group's stock, that would
25 translate into higher compensation for those executives;

1 isn't that right?

2 **A.** No, not necessarily. The, the total
3 compensation of FPL Group executives isn't just tied to
4 the holdings of FPL Group stock. It's tied to the
5 salary, it's tied to incentive compensation and so on.
6 All of those make up a proportion of, of the
7 compensation to make sure that executives' compensation
8 is tied, you know, to, to investors' interests but also
9 to customer interests.

10 Ms. Slattery, who is our witness on
11 compensation, will talk about the different parameters
12 of our compensation, many of those parameters that
13 Florida Power & Light have to deal with customer -- for
14 effectiveness and efficiency of, of customer operations.

15 You're talking about the one piece which is,
16 which is the stock, but that's just one piece of the
17 compensation.

18 **Q.** Let me ask you what I think is a yes or no
19 question. Of course you can always provide an
20 explanation. The long-term incentive plan at FP&L Group
21 provides that the higher the ROE that is achieved at
22 FP&L Group, the more likely it is for an executive to be
23 more highly compensated; is that correct?

24 **A.** It's -- if you're referring to the -- are you
25 referring to the matrix table?

1 Q. Yes. Uh-huh.

2 A. All right. The matrix table only makes up
3 50 percent of the incentive compensation to be granted
4 to one of the FPL Group executives. The other
5 50 percent is primarily operating metrics at both
6 Florida Power & Light and at the unregulated subsidiary.

7 Q. And so was that a yes, no, or I don't know?

8 A. I, I apologize for not answering yes, no.
9 Could you repeat your question, and I will definitely
10 say, yes, no at the beginning?

11 Q. Or I don't know. My question was whether or
12 not it was true that, as part of the long-term incentive
13 plan, the matrix that's in place at FP&L Group, the
14 higher the achieved ROE, the greater the likelihood that
15 the executive will receive higher compensation?

16 **MR. ANDERSON:** Chairman Carter, this is
17 similar to the earlier questions. Perhaps counsel could
18 indicate what portion of this witness's testimony talks
19 about executive compensation. We've had an expert
20 witness on executive compensation, we have Ms. Slattery
21 on executive compensation. The details with respect to
22 design of plans is beyond the scope of this witness, and
23 we object to further questions along this line. Again,
24 just trying to keep us focused on the issues that this
25 witness is testifying about.

1 **CHAIRMAN CARTER:** Let's tighten it up, Mr.
2 Mendiola.

3 **MR. MENDIOLA:** But, Mr. Chairman, we're --

4 **CHAIRMAN CARTER:** I know you can do it.

5 **MR. MENDIOLA:** All right.

6 **CHAIRMAN CARTER:** Move on.

7 **BY MR. MENDIOLA:**

8 **Q.** I think I'm waiting for a yes, no, or I don't
9 know.

10 **A.** I don't, I don't think it's -- it's not I
11 don't know. It's maybe, or yes or no. Because it's
12 only -- the matrix table that you're discussing is only
13 50 percent of the incentive compensation for the
14 executive. And so if there were operational metrics
15 that would not be met at Florida Power & Light Company
16 and would not be met at its, at its unregulated
17 subsidiary, certainly the compensation committee of the
18 board could adjust the, the total payout of the, of the
19 matrix, so that the answer to your question would be no.

20 **Q.** All right. Now we were talking about
21 exemplary management and whether that should be an issue
22 that the Commission considers in setting the ROE. That
23 is something you testified to, is it not?

24 **A.** Yes.

25 **Q.** All right. Now can we agree that, that you in

1 your role as an executive, you will not change any of
2 your efforts to manage the company well based on the ROE
3 that the Commission selects? In other words, you'll
4 work just as hard regardless of the ROE.

5 **A.** Yes.

6 **Q.** All right. Now let me shift gears a little
7 bit and try to do this quickly. A lot of it will depend
8 on your answers. I want to ask you about some of the
9 automatic recovery clauses. I don't want to go into
10 detail. I think we've talked about it at length with
11 various witnesses.

12 But you're familiar with the automatic
13 recovery clauses, including the fuel clause, the nuclear
14 construction and preconstruction clause and conservation
15 renewable clause, all of those; right?

16 **A.** I am familiar with the clauses. I never refer
17 to them as automatic.

18 **Q.** All right. Well, can we agree, and this is
19 going to decide whether this is a five-minute line or a
20 20-minute line, will you agree with me that without
21 those clauses, investors would require a higher return
22 on their investment in FP&L?

23 **A.** Without those clauses and with the same risks
24 that those clauses are trying to reduce, the answer to
25 your question is yes.

1 **Q.** All right. So you agree that those clauses do
2 mitigate the risks that the company has with respect,
3 for example, to volatile fuel prices or nuclear
4 construction?

5 **A.** Yes. But it's, it's not a simplistic yes or
6 no. You know, it's, it's -- just comparing an entity
7 that has clauses to an entity that doesn't have clauses
8 is not a, not a terrific, not a terrific comparison
9 unless you really know something about the entity. And
10 I think Dr. Avera mentioned this yesterday. I'm not
11 sure. I know that I've discussed it with him.

12 We do have what I call a nuclear, you know,
13 recovery clause. But we have that because we are doing
14 nuclear uprates, we're doing new nuclear. Investors
15 consider that to be risky. And so I wanted to be
16 careful in my response to you. If we did not have the
17 clause but we still had the risk, investors would
18 require more of a return than what I'm talking about in
19 my direct testimony.

20 **Q.** Thank you. That's really my question. I
21 appreciate that.

22 And just with respect to the nuclear recovery
23 clause, that is a dollar for dollar recovery; isn't that
24 correct?

25 **A.** Well, I'm not exactly what, sure what you mean

1 by dollar for dollar.

2 Q. Can I tell you what I mean?

3 A. Sure.

4 Q. That may help us move along.

5 What I mean is if, if the company spends an
6 amount of money on nuclear preconstruction costs and
7 it's allowed to recover those costs through this nuclear
8 recovery rider from ratepayers, and if it underrecovers
9 those costs, it can recover the shortfall from
10 ratepayers with interest; isn't that correct?

11 A. Yes. Assuming that all of those costs are
12 prudently incurred. As I'm sure you're aware, we've got
13 to come to this Commission once a year to talk about the
14 costs that we incurred last year and what we recovered,
15 and the costs that we will incur in the following year
16 and how we, you know, we're supposed to recover that.
17 And certainly there are, there are folks out there that,
18 that might want to take exception to, to what we've done
19 or what we will want to do. But we certainly do have
20 the opportunity to recover preconstruction costs on new
21 nuclear dollar for dollar.

22 Q. And with respect to the nuclear recovery
23 clause, has a single dollar ever been disallowed related
24 to a prudence decision?

25 A. I don't think so. But this is only the

1 beginning of the second year.

2 Q. And --

3 A. I would hope that no, no single dollar is ever
4 disallowed.

5 Q. And wouldn't you agree that if an investment
6 is considered to be imprudent, it should not be
7 recovered?

8 A. Could you repeat your question?

9 Q. I said wouldn't you agree that if this
10 Commission decides that an investment is imprudent, then
11 it shouldn't be recovered?

12 A. I believe the answer to your question is, is
13 yes. If, if we for some reason incur a cost that the
14 Commission later determines is imprudent, it should not
15 be recovered. However, we do not go out and incur
16 imprudent costs on our own behalf.

17 Clearly one of the, one of the concerns that,
18 that investors have in this area is the exact annual
19 process that, that we have here in Florida. They are
20 concerned that at some point the, the numbers will get,
21 will get large, Commissioners will change --

22 **MR. MENDIOLA:** Mr. Chairman, I'd like to
23 object. My question was whether the witness agreed or
24 disagreed that if the Commission decided that a cost was
25 imprudent, that it should not be recovered. I wasn't

1 asking about what investors think about nuclear
2 investment. That's a different question, and frankly
3 that's one of the reasons why we're still here. I --

4 **CHAIRMAN CARTER:** The reason why we're still
5 here is that you went down this line. So you asked a
6 question. He was answering the question. You can
7 finish, you can finish, finish your answer and tighten
8 up your questions. Let's move on.

9 **THE WITNESS:** Thank you, Chairman Carter.

10 One of the things that investors are very
11 concerned about is that costs will be incurred by the
12 company. And although there is a regular mechanism to
13 recover those costs on an annual basis, that in fact
14 future Commissions will find those costs to be
15 imprudent.

16 **BY MR. MENDIOLA:**

17 Q. Well, prudence has been identified as, as a
18 risk that continues to exist with respect to these
19 recovery clauses. But you do agree that if a, if an
20 investment is imprudent, it shouldn't be recovered?

21 **MR. ANDERSON:** Objection. Asked and answered.

22 **CHAIRMAN CARTER:** He's right. It's been asked
23 and answered. Move on.

24 **MR. MENDIOLA:** All right.

25 **BY MR. MENDIOLA:**

1 Q. Let me ask you now about --

2 MR. MENDIOLA: Let me pass this out to you.

3 CHAIRMAN CARTER: Okay. Do you need a number?

4 MR. MENDIOLA: I do, Your Honor.

5 CHAIRMAN CARTER: Okay. Commissioners, that
6 would be Number 503. 503. Short title?

7 MR. MENDIOLA: Fitch Ratings 12/22/08.

8 CHAIRMAN CARTER: Fitch Rating 12/22/08.

9 (Exhibit 503 marked for identification.)

10 BY MR. MENDIOLA:

11 Q. Mr. Pimentel, in your role as Chief Financial
12 Officer --

13 CHAIRMAN CARTER: Hang on a second. Do you
14 guys have a copy of this? Hang on. Hang on. Hold on.
15 Hold on.

16 MR. MENDIOLA: I thought Joe started right
17 there. I'm sorry.

18 CHAIRMAN CARTER: You need Captain McNeill to
19 do it since -- Mr. Moyle was here and Mr. Wright was
20 there, and then Captain McNeill took us to a whole other
21 level. Now we've got Mr. McGlothlin.

22 MR. MENDIOLA: I don't think that's quite fair
23 to Mr. McGlothlin.

24 (Pause.)

25 MR. WRIGHT: Please don't overlook the

1 perfection of Captain McNeill.

2 **CHAIRMAN CARTER:** Oh, absolutely. Absolutely.

3 Okay. Mr. Mendiola, you may proceed.

4 **MR. MENDIOLA:** Thank you, Mr. Chairman.

5 **BY MR. MENDIOLA:**

6 **Q.** In your role as Chief Financial Officer you
7 oversee the relationship that the company has with the
8 various rating agencies; isn't that correct?

9 **A.** Yes.

10 **Q.** And I've handed you a document which is a list
11 of Fitch's ratings of integrated utility companies. Do
12 you see that?

13 **A.** Yes.

14 **Q.** All right. And do you see where Florida Power
15 & Light is on this document? It's at the very top.

16 **A.** It's not at the very top. But I do see it,
17 yes.

18 **Q.** All right. Well, when I -- I mean, it's at
19 the fourth from the top or fifth from the top; is that
20 correct?

21 **A.** Yes.

22 **Q.** All right. And Florida Power & Light is rated
23 A by, by Fitch with a stable outlook?

24 **A.** Yes.

25 **Q.** And its senior unsecured rating is A plus; is

1 that correct?

2 **A.** Yes.

3 **Q.** And what is, if you can tell from this
4 document, what is the segment median rating?

5 **A.** Triple B.

6 **Q.** And what does that mean, segment median
7 rating?

8 **A.** It's the -- that's the entire segment for
9 integrated utility companies. They call it a segment
10 and they pick the median of the ranges, I'm sorry, of
11 the ratings, and the median is triple B.

12 **Q.** So the median integrated utility company is
13 rated triple B; is that correct?

14 **A.** According to this Fitch report, yes.

15 **Q.** And now you don't have any specific knowledge,
16 do you, of whether, if the rate increase were rejected
17 by the Commission, whether FP&L would be, its rating
18 would be downgraded by Fitch?

19 **A.** I don't, I don't know exactly what the, what
20 the rating agencies would do. But my phone certainly
21 has, has been ringing a lot from the rating agencies
22 over the last three weeks or so. And all of them have,
23 have indicated in the past that the regulatory
24 environment here in Florida is, has been strong and
25 supportive, and, you know, they'd like to understand

1 whether that continues to be the case.

2 So I don't know exactly what, what they plan
3 to do, if anything, regarding the outcomes of, of this,
4 of this rate case, but it's certainly a concern to them.

5 Q. You have had telephone discussions with the
6 rating agencies since this case has commenced?

7 A. Yes, I have.

8 Q. And none of those agencies have told you that
9 they're putting you on a negative outlook?

10 A. None of those agencies -- no, they haven't.
11 They would never tell me that.

12 Q. And --

13 A. They're -- go ahead.

14 Q. And none of them have told you that they would
15 downgrade the rating of FP&L if, if the rate case were
16 rejected?

17 A. No. Rating agencies are not in the habit of,
18 of telling the, the entities they rate exactly what
19 action they would take until they understand what the
20 outcomes of -- whether it's a rate case or whether it's
21 a transaction, whether it's a storm, whatever it is,
22 it's no longer the case that they share with you
23 information as to what their actions are going to be
24 very far in advance of when they take those actions.

25 Q. And even if, and I'm not suggesting that

1 anybody wants this at all, but even if the Commission
2 were to reject the rate increase and FP&L were to suffer
3 a two-notch downgrade, it would still be above the
4 median rating of integrated utility companies; isn't
5 that correct?

6 **A.** Yes. Yes, it would. But that's not, that's
7 not, that's certainly not the way I'd like to run this
8 railroad.

9 The, the rating, the rating that we have, that
10 the company has worked very long and hard to get to and
11 that this Commission has been very supportive of the
12 regulation and of the company's efforts really
13 throughout Florida for a very long period of time, is
14 the reason that we have an A rating. It's the reason
15 we're able to issue debt at reasonable prices on
16 reasonable terms when we think we need to be out in the
17 market. It's the reason we have a large liquidity
18 facility. It's the reason we have short-term credit
19 ratings where we can access the market even at the worst
20 of times. It's ultimately the reason why we have the
21 employees that we have and customer bills as low as we
22 have them.

23 So I don't -- you know, I -- yes, you're
24 absolutely right. A, a two-notch downgrade would get us
25 to the, the median, if you will, back at December of

1 2008. That's not a place I want to be. I hope that's
2 not a place where this Commission wants us to be. And I
3 can certainly tell you that that shouldn't be a place
4 where our customers would want us to be.

5 Q. Well, actually a two-notch downgrade would get
6 you above the median to triple B plus; isn't that
7 correct?

8 A. Yes.

9 Q. And a three-notch downgrade would get you to
10 the median; isn't that correct?

11 A. Yes. We'd go to, excuse me, to triple B.

12 Q. All right. Now -- and triple B, by the way,
13 is still investment grade, is it not?

14 A. Yes, it is.

15 Q. And I've heard numerous witnesses testify,
16 including yourself, about the, quote, constructive
17 regulatory environment or the, quote, supportive
18 regulatory environment. You've used those words, have
19 you not?

20 A. Yes.

21 Q. All right. And does that mean generally
22 that -- does that mean generally that when the company
23 has asked for a rate increase or approval of a rider,
24 that it's been awarded?

25 A. No. That's not, that's not what it means.

1 What it means to me -- it may mean different things to,
2 to different people. What it means to me is that this
3 Commission has looked out over the long-term when making
4 conclusions about regulation to, to us and the other
5 electric companies here in Florida and has forsaken
6 short-term conclusions that might imperil a company's
7 financial position over the longer term, has tried to
8 address the risks that we face here in Florida by all
9 the companies, because we have some unique business
10 risks here in Florida that others don't have. Certainly
11 the clauses to deal with our specific risks have been
12 helpful, but the, the environment has, has been helpful.

13 **Q.** Now you're not testifying that if the company
14 were to have a two-notch downgrade to triple B plus,
15 that its financial integrity would be imperiled?

16 **A.** It absolutely would be imperiled.

17 **Q.** It would be imperiled?

18 **A.** It absolutely would be imperiled. A two-notch
19 downgrade, the first thing it would do, it would take
20 our short-term commercial paper ratings, which are
21 currently A1, P1, F1, which are the very high of the
22 short-term ratings, and they would immediately downgrade
23 those to A2, P2, F2. A2, P2, F2 paper, those entities
24 were unable to issue commercial paper really through,
25 from September through most of December last year.

1 The \$600 million or so that we have in tax
2 exempt debt that renews on a daily basis, I'm not sure
3 that we would be able to do that with a two-notch
4 downgrade.

5 The amount of fuel hedging that we do would,
6 you know, we, instead of providing letters of credit on
7 that fuel hedging, we would likely have to provide cash
8 for collateral margins on that hedging.

9 It, it would be a, in my view, a significant,
10 significant financial implications.

11 **Q.** Well, let me ask you this, because -- well,
12 there are dozens of companies that are rated triple B
13 plus all the way down to double B. And Double B is
14 below investment grade, is it not?

15 **A.** It is.

16 **Q.** And all these companies were in business
17 during the financial crisis of the third and fourth
18 quarter of last year; isn't that correct?

19 **A.** Yes.

20 **Q.** And did any of them go bankrupt?

21 **A.** No, none of them went bankrupt. But several
22 of them had to issue debt close to a 10 percent yield
23 during that time, and that 10 percent yield will
24 directly affect their customer bills. A lot of them
25 couldn't issue commercial paper during that time. And

1 because they couldn't issue commercial paper, a lot of
2 the tax exempt debt that they had available to them got
3 put back. And so now they don't have the favorable
4 financing on that tax exempt commercial paper, tax
5 exempt commercial, I'm sorry, tax exempt debt that they
6 had last year.

7 So, yeah, they, they made it through the
8 financial crisis, but there are long-term implications
9 for many of those customers because of what some of
10 these companies had to do.

11 Q. And do you think that it's a possibility that
12 if the Commission were to refuse to grant the rate
13 increase, that FP&L's rating could go as far as triple B
14 minus?

15 A. I don't know.

16 Q. All right. Now much of what you testified to
17 in your direct testimony relates to the financial crisis
18 that the country has been in, and that really was at its
19 apex in the third or fourth quarter of last year; is
20 that correct?

21 A. I would -- it probably was the apex, although
22 certainly the second week of February 2009 through the
23 second week of March of 2009 was also a very significant
24 period for the, for the financial markets.

25 Q. And that's right about the time that you

1 actually filed your direct testimony; isn't that right?
2 You filed it March 18th, 2009?

3 A. March 18th, yes.

4 Q. And you testified -- I'm looking now, sir, at
5 Page 7, Line 7.

6 A. Of the direct testimony?

7 Q. Of the direct testimony, yes.

8 "Is it appropriate for the Commission to
9 consider the status of the current financial markets" is
10 the question. Answer, "It is more than just
11 appropriate. It's imperative that the Commission do
12 so." Do you see that?

13 A. Yes.

14 Q. And you would agree with me that we're setting
15 rates for the 2010 and potentially 2011 test years;
16 right?

17 A. Yes.

18 Q. And you would also agree with me that the
19 financial markets have, have come back significantly
20 from the brink that they may have been on in the third
21 or fourth quarter of last year or in the spring of this
22 year?

23 A. I think that's right. Although, you know,
24 it's -- I'm not, I'm not sure I feel the same way as, as
25 others might as to where the financial market is today.

1 Our credit spreads to issue debt today are still about
2 double what they are on the last five-year average.
3 They're certainly lower than what, what they were or
4 what they would have been if we would have issued debt
5 third and fourth quarter of last year. The credit
6 spreads are still very high compared to, to history.

7 **MR. MENDIOLA:** Mr. Chairman, I'm handing out
8 this document. It's a cross-examination exhibit. I
9 don't think I need a number.

10 **CHAIRMAN CARTER:** Thank you, Mr. Mendiola.
11 Wait. Hang on a second. Do you guys have it? Hang on
12 a second, Mr. Pimentel. Mr. Mendiola, hang on one
13 second.

14 (Pause.)

15 You may proceed.

16 **MR. MENDIOLA:** Thank you, Mr. Chairman.

17 **BY MR. MENDIOLA:**

18 **Q.** Mr. Pimentel, you testified that the markets
19 were struggling still in February and March of this
20 year, and I handed you a document which is a graph of
21 the S&P returns since March 10, 2009, until yesterday,
22 September 16th, 2009. Do you see that?

23 **A.** Yes.

24 **Q.** And you agree that since that time S&P has
25 returned almost 58 percent; isn't that right? That's at

1 the -- if you look in the top left corner of the box, it
2 says zoom, and then March 10, 2009, to September 16th,
3 up 392.23 points.

4 **A.** Yes. I see that's what it says on this, this
5 page.

6 **Q.** 57.98 percent?

7 **A.** Yes.

8 **Q.** All right.

9 **A.** What, what this doesn't show is if, if you
10 would, if you would have gone back just a couple more
11 months, it was a pretty big runup in the financial
12 markets from late December until about the, the middle
13 of February. A significant amount of entities went out
14 in the market to issue debt. Everybody thought that --

15 **MR. MENDIOLA:** Mr. Chairman, may I object?
16 This, this is an explanation that doesn't attempt to
17 address anything that I asked.

18 **CHAIRMAN CARTER:** Okay. Let's do this, boys
19 and girls. Linda, I'm going to give you a break. When
20 we come back, tighten up your questions and tighten up
21 the answers. We'll come back at five after.

22 (Recess taken.)

23 Okay. We are back on the record. Mr.
24 Mendiola, you're recognized.

25 **MR. MENDIOLA:** Thank you, Mr. Chairman.

1 **BY MR. MENDIOLA:**

2 Q. Mr. Pimentel, we were discussing the return or
3 the directional return of the financial markets back to
4 more normal.

5 I wanted to ask you a few more questions about
6 that. Do you agree with me that LIBOR rates have come
7 down since the third and fourth quarter of last year?

8 A. Yes. They've come down from the peak of the
9 third and fourth quarter of last year, yes.

10 Q. Credit spreads have come down from the peak of
11 the third and fourth quarter of last year?

12 A. I don't, yeah, I don't know about overall
13 credit spreads, but certainly credit spreads for those
14 entities that are rated within at least a notch of where
15 FPL Group is, and FPL is rated have, have come down.

16 Q. The VIX has come down?

17 A. I'm sorry?

18 Q. The VIX.

19 A. The VIX, the volatility index?

20 Q. Yes.

21 A. Yes. You spoke about that with Dr. Avera
22 yesterday. And, yes, the volatility index has come down
23 from the peak of where it was third and fourth quarter
24 of last year.

25 Q. Commercial paper markets have returned closer

1 to normal?

2 **A.** They certainly have returned closer to normal
3 for us. I, I don't know whether they have returned to
4 pre September 2008 levels for those that, that are rated
5 less than A1/P1, which is what we are rated.

6 **Q.** For a time in late 2008 there was a negative
7 yield on the three-month T bill. Do you recall that?

8 **A.** Yes, I do.

9 **Q.** And there's no longer a negative yield on the
10 three-month T bill; is that correct?

11 **A.** That's correct.

12 **Q.** All right. And that indicates that there has
13 been a movement back toward a greater acceptance of
14 risk?

15 **A.** I think, yes, I would agree with that. I
16 think that's right. The, you know, I'm paid to worry
17 about a lot of things, not just about what I read and
18 see from, from economists. And my concern is that
19 this -- certainly since the middle of March up until now
20 things have gotten a lot better. But as I was trying to
21 say before, from the middle of December through the
22 middle of March, things really looked a lot better --
23 I'm sorry, through the middle of February things really
24 looked a lot better for, for a lot of people. And from
25 about the middle of February this year, which isn't

1 really that long ago, until about the middle of March of
2 this year is when most of the equity indexes reached
3 their lows and when most of the share prices, at least
4 in our sector, reached their lows.

5 And so the real question, you're appropriately
6 pointing out that there are many things in the equity
7 market and in the debt market that certainly make us
8 feel a heck of a lot better than, than they did before,
9 but we're still concerned about the longer term. We're
10 concerned about the longer term credit facilities and
11 availability of banks and so on, which I think it was
12 you and I, maybe it was me and one of the other
13 intervenors, I apologize, talked a little bit about
14 during my deposition.

15 **Q.** Now even in the bleakest moments of the
16 financial crisis FP&L, because of the strength of its
17 balance sheet, was able to access the commercial paper
18 markets; isn't that correct?

19 **A.** Yes, that's correct. However, not even those
20 with strong financial positions like us were able to, to
21 access the market the same way we were able to access
22 the market before. And by that I mean there's access to
23 the market and then there's access to term in the
24 market. And clearly the term in the market was, was
25 very limited.

1 Q. Now we discussed regulatory transparency at
2 the beginning of this cross-examination, and you would
3 agree that it's important for the company to have a
4 consistent message to its regulators as it does with its
5 investors; is that correct?

6 A. Yes.

7 Q. And it would not be appropriate for the
8 company -- for any company. I don't mean to single out
9 FP&L. But it would not be appropriate for a regulated
10 company to highlight its risk with its regulator for the
11 purpose of achieving a higher ROE, while at the same
12 time understating its risk in its communications with
13 investors for purposes of receiving investments at lower
14 rates. You would agree that that's not appropriate?

15 A. Can I just rephrase?

16 Q. Sure.

17 A. I think your question -- you lost me with the
18 lower rates. I think you asked whether it, you know, it
19 would be appropriate for the company to, to be telling
20 investors the same thing that we're telling this
21 Commission.

22 Q. Right.

23 A. And, yes, I would agree with that.

24 Q. That's really my question. Thank you.

25 **MR. MENDIOLA:** Now I have passed out to you an

1 FP&L investor presentation.

2 **CHAIRMAN CARTER:** Commissioners, for the
3 record that will be 504. 504. And the short title, FPL
4 Investor Presentation April 2009.

5 (Exhibit 504 marked for identification.)

6 **MR. MENDIOLA:** Thank you, Mr. Chairman. I
7 think everybody should have a copy of that. If I left
8 anybody off, I'll be happy to give them a copy.

9 **CHAIRMAN CARTER:** Okay. You may proceed.

10 **MR. MENDIOLA:** Thank you, Mr. Chairman.

11 **BY MR. MENDIOLA:**

12 **Q.** Mr. Pimentel, Ms. Beilhart works as the
13 Assistant Treasurer at FPL Group; is that right?

14 **A.** That's correct.

15 **Q.** She's not a witness in this case, is she?

16 **A.** No, she's not.

17 **Q.** But she prepared many of the discovery
18 responses that you sponsor; isn't that right?

19 **A.** Yes.

20 **Q.** All right. And you make it part of your
21 practice to communicate with investors from time to
22 time?

23 **A.** Yes.

24 **Q.** And I've handed you this document, which is an
25 April 2009 presentation to investors. Is this something

1 that you would have reviewed?

2 **A.** I don't remember whether, whether I reviewed
3 it. I do not review all presentations that are made by,
4 by our treasurer.

5 **Q.** All right. Now if you can turn with me to
6 Bates Page 112972 at the bottom right-hand corner.

7 **A.** Yes.

8 **Q.** This, first of all, this was a presentation
9 that FPL Group made to a group of investors, is that
10 correct, or potential investors?

11 **A.** It says investor presentation on Page 1. I
12 don't recall which presentation this was that Mr. Cutler
13 and Ms. Beilhart made.

14 **Q.** All right. At the bottom of that page,
15 112972, there's a highlighted block. And it states that
16 "Only three companies in the power sector, including FPL
17 Group, have an A or better issuer credit rating." Do
18 you see that?

19 **A.** Yes.

20 **Q.** And then just above that, the ratings for the
21 FPL Group, Florida Power & Light, and then FPL Group
22 Capital are all stated there. And it looks like Florida
23 Power & Light actually has a slightly better rating from
24 Fitch, Moody's, from Fitch and Moody's than FPL Group;
25 is that correct?

1 **A.** Those are the Florida Power & Light first
2 mortgage bonds.

3 **Q.** Right.

4 **A.** It's different than -- it's not necessarily
5 the same as the, as the Florida Power & Light.

6 **Q.** The issuer of credit?

7 **A.** Yes.

8 **Q.** All right. But at least -- thank you for that
9 clarification. With respect to the first mortgage
10 bonds, there's the AA minus rating from Fitch and a AA3
11 rating from Moody's; is that correct?

12 **A.** Yes.

13 **Q.** All right. Now you are the CFO for both FP&L
14 and FPL Group; right?

15 **A.** Yes.

16 **Q.** And FP&L Group is comprised mainly, setting
17 aside various corporate distinctions, but mainly of the
18 regulated company and then an unregulated company known
19 as NextEra; right?

20 **A.** Correct.

21 **Q.** And you agree, if you'd turn over to Page
22 112973 --

23 **A.** Yes.

24 **Q.** -- that the, at the very first bullet point
25 states that the ratings on FP&L Group reflect the

1 strength of the regulated cash flows from the integrated
2 electric utility, FP&L. Do you see that?

3 **A.** Yes.

4 **Q.** All right. And that's a statement that you
5 agree with?

6 **A.** I'm sorry. That I would agree with that the
7 rating reflects the strength of the regulated cash
8 flows?

9 **Q.** Yes.

10 **A.** I would agree with that. I would not agree
11 that that is the only thing that is supportive of the
12 rating of FPL Group.

13 **Q.** All right. And then there's a statement at
14 the bottom by Fitch that reflects Fitch's view about
15 the, some of the cost recovery clauses that we've
16 discussed. Would you read that, please?

17 **A.** Yes. "FPL's ability to recover," excuse me,
18 "all of its fuel and purchased power costs after the
19 very rapid rise in gas prices during 2005 illustrates
20 the supportive character of the PSC." Would you like me
21 to continue?

22 **Q.** That's okay. And, and nothing that is at
23 issue in this case, in this base rate case, will change
24 FPL's ability to come in to this Commission and recover
25 its fuel and purchased power cost if there's another

1 rapid increase in, in gas prices; is that correct?

2 **A.** No, not, not, certainly not directly.

3 **Q.** My question -- and maybe I misstated it. My
4 question was in this base rate case there's not an issue
5 that's put forward that would, that would prevent --
6 regardless of whether the base rate increase is approved
7 or not approved or whatever, FP&L will still have the
8 ability to come in to this Commission and seek a
9 recovery of its fuel and purchased power cost if there
10 is another rapid rise in fuel costs; isn't that correct?

11 **A.** Yes.

12 **Q.** All right. Thank you. Now on Bates number
13 112978, and it looks to me, I don't know this, but it
14 looks to me like there's a new presentation that begins
15 on 112976. I don't know if you can confirm that or not.

16 **A.** I'm sorry. You want me to go 978?

17 **Q.** Well, I just didn't want you to think that 978
18 was the same presentation that we were just going over,
19 because I think it might be a different one based on --

20 **A.** And where did the new one start?

21 **Q.** I think it starts at 112976, but I don't know.

22 **A.** Okay. All right.

23 **Q.** It doesn't really matter, frankly.

24 On 978 --

25 **A.** Yes.

1 **Q.** -- that is a slide that is entitled Florida
2 Power & Light Operates in an Environment with Sound
3 Regulatory Policy. Do you see that?

4 **A.** Yes.

5 **Q.** And at the very bottom bullet point, second
6 dash, one of the points of regulatory clarity is that
7 revenue adjustments are in place to incorporate
8 preapproved generation build; right?

9 **A.** Yes.

10 **Q.** All right.

11 **A.** Second dash up from the top?

12 **Q.** Yes. And is that, if you know, a, a reference
13 to the GBRA that was in place in the prior settlement?

14 **A.** Yes.

15 **Q.** And could it also be a reference to the
16 nuclear recovery clause?

17 **A.** It, it could. I'm not, I'm actually not sure
18 whether for regulatory purposes we treat that as, as
19 revenue or as a reduction of the, of the capital since
20 it's the recovery of the preconstruction costs.

21 **Q.** Fair enough. Could it also be a reference to
22 the solar generation investment that the company is
23 making?

24 **A.** Yes, I think so.

25 **Q.** Now you've testified in your direct testimony

1 about the capital expense budget for FP&L; is that
2 correct?

3 **A.** Yes.

4 **Q.** If you'd turn with me to Page 112981.

5 **A.** Yes.

6 **Q.** There is a description of FP&L generation
7 expansion. Do you see that?

8 **A.** Yes.

9 **Q.** That includes West County 1 and 2, the solar
10 projects, West County 3, nuclear uprates, Cape Canaveral
11 and Riviera modernization; right?

12 **A.** Yes.

13 **Q.** And that's a total of 6.9 billion --

14 **A.** Yes.

15 **Q.** -- in CAPEX? Is that 6.9 billion included in
16 part of the 16 billion that you reference in your direct
17 testimony, if you know?

18 **A.** Yes.

19 **Q.** All right. And how much of that 6.9 billion
20 will be recovered through the generation clauses that we
21 just discussed, either the existing GBRA or the nuclear
22 preconstruction or, or the solar rider? In other words,
23 of the 6.9 billion, how much will be recovered through
24 riders? That's my question to you, if you know.

25 **A.** Well, in 2010, certainly we will not recover

1 Canaveral and Riviera or West County 3 or 1 and 2,
2 because 1 and 2 are part of, are part of our rate base
3 in 2010. I'm sorry. I'm having a little trouble with
4 your, with your question.

5 Q. Let me -- fair enough. Let me be more
6 specific, Mr. Pimentel. West County 1 was recovered
7 through GBRA; is that correct?

8 A. West County 1, the first year revenue
9 requirements will be recovered through the GBRA
10 mechanism.

11 Q. Uh-huh.

12 A. However, in 2010 --

13 Q. It moves into base rates.

14 A. Right.

15 Q. I understand. But at least in terms of the
16 initial recovery.

17 A. Of the initial, is it in GBR -- does it
18 qualify for G -- inclusion in GBRA --

19 Q. Yes, sir.

20 A. -- in 2009? Yes. Just for 2009.

21 Q. So that's West County 1. West County 2, same
22 thing?

23 A. Yes, for about a month in 2009.

24 Q. The solar projects will be recovered through
25 the solar rider?

1 **A.** They will, but it's not the same recovery as
2 the, as the nuclear. But if your question is will they
3 be recovered under the, you know, the --

4 **Q.** Recovery clause?

5 **A.** Yes.

6 **Q.** All right. Thank you. West County 3, GBRA?

7 **A.** Yes. West County 3 is in, as we've discussed
8 before, and other witnesses have discussed, it is in the
9 2011 additional GBRA revenue --

10 **Q.** Which is being requested in this case.

11 **A.** Yes.

12 **Q.** And nuclear uprates through the nuclear
13 recovery clause?

14 **A.** Yes.

15 **Q.** All right. And then that leaves the Cape
16 Canaveral and Riviera, and those are being sought to
17 be -- those are not being recovered through one of the
18 clauses, is that correct, or are they?

19 **A.** Well, again, the way the GBRA works is when
20 the plant actually gets completed, the first year
21 revenue requirements are, are included as part of base
22 rates. So they're not in either 2010 or 2011. And just
23 to --

24 **Q.** Let me, let me -- I understand your
25 distinction, and let me see if I can, if I can make the

1 question a little more clear.

2 The GBRA allows generation to be recovered in
3 base rates without the need for a full rate case; right?

4 **A.** That's correct.

5 **Q.** All right. And so, for example, West County 1
6 and West County 2 were recovered through the GBRA, put
7 into base rates without the need for a full rate case.

8 **A.** No. West County 1 is built, so, yes, its
9 first year revenue requirements are now included in base
10 rates. West County 2 is not yet completed, likely will
11 not be completed until December of 2009. So they, no,
12 they are not part of base rates at this point. And as
13 soon as you flip the calendar to 2010, GBRA, I mean,
14 they go into, into rate base.

15 **Q.** That's really -- I think we're saying the same
16 thing. That is, absent the GBRA, when a company makes a
17 major capital investment in a new generation plant, the
18 only way that it is recovered through base rates is in
19 the context of a base rate case; isn't that correct?

20 **A.** Yes.

21 **Q.** Without a GBRA.

22 **A.** Yes.

23 **Q.** All right. But because there has been a GBRA
24 as a result of the 2005 settlement, regardless of what
25 happens in this case right now, the docket that we're in

1 right now, West County 1 and 2 will be recovered in base
2 rates because of the GBRA that had been previously
3 negotiated; isn't that correct?

4 **MR. ANDERSON:** I'd object, because I think
5 that question is misleading. Because the fact of the
6 matter is whatever ultimately goes in a rate base, the
7 revenue requirement will be a function of the cost of
8 capital that comes out of this case. So to treat this
9 as if it's different or separate is, is not right at
10 all. And unless those predicate facts are outlined in
11 the questions, this is likely to mislead.

12 **MR. MENDIOLA:** Let me rephrase, Mr. Chair.

13 **CHAIRMAN CARTER:** Okay.

14 **MR. MENDIOLA:** I really am just trying to get
15 to the bottom of this. I'm not -- I don't want to
16 mislead anyone.

17 **BY MR. MENDIOLA:**

18 **Q.** West County 1 was completed in what year?

19 **A.** This year, in August.

20 **Q.** 2009?

21 **A.** Yes.

22 **Q.** And West County 1 first year revenue
23 requirement was being recovered through the GBRA.

24 **A.** Correct. Yes.

25 **Q.** That was the result of the 2005 settlement;

1 right?

2 A. Yes.

3 Q. All right. And but for the GBRA that was a
4 result of the 2005 settlement, West County 1 would not
5 have been recovered outside of a rate case.

6 A. Correct.

7 Q. All right. So my, my, I think we're agreeing
8 that West County 1, West County 2, well, West County 1
9 is being recovered first year revenue requirements
10 through the GBRA. West County 2 will be through the
11 GBRA recovered.

12 A. Until it gets into rate base.

13 Q. Until it gets into rate base.

14 A. As part of this rate proceeding.

15 Q. But we don't need to wait for a rate case to
16 begin to recover on West County 2; right?

17 A. That's right.

18 Q. All right. Solar projects recovered through
19 the solar rider. West County 3 is part of the GBRA
20 request in this case.

21 A. Yes.

22 Q. And nuclear updates to the nuclear recovery
23 rider.

24 A. Yes.

25 Q. All right. And, and that is approximately

1 4 billion or so of generation expansion.

2 **A.** Yes, that's right. But this, this whole
3 question started with the, with the \$16 billion that's,
4 that's in my testimony. The \$16 billion that's in my
5 testimony is a, is a cash flow number. I mean, that's
6 how much we're going to need to build not only the
7 generation projects that you see here, but the, you
8 know, the strengthening and hardening of the
9 transmission distribution system and, and so on. And
10 simply because a, a generation plant may be under the
11 GBRA mechanism, that doesn't mean we don't have to
12 actually go out and raise the debt and equity to fund
13 the project.

14 **Q.** Sure.

15 **A.** I just want to make that distinction.

16 **Q.** I appreciate that clarification. And so just
17 to tie this all up and then we can move on, just take,
18 for example, the three solar projects and the nuclear
19 uprates, those total about 2.4 or 2.3 billion in
20 generation expansion, right, just those two items?

21 **A.** The three solar projects and the --

22 **Q.** Nuclear uprates.

23 **A.** Right. 2.5 billion.

24 **Q.** 2.5 billion. And those two projects are going
25 to be recovered through riders regardless of whatever

1 happens in this rate case; right?

2 **MR. ANDERSON:** I'd object because that's not
3 quite right either. Just to be very specific, it's a
4 mischaracter, I'm sorry, mischaracterization of Florida
5 law. The way it works is nuclear uprates, we recover
6 the carrying costs on construction. And then as the
7 components go into service, as the Commission knows,
8 there's a base rate adjustment which takes into account
9 the 12-month expected costs, which includes the cost of
10 capital which will come out of this case. So it's, it's
11 not right to say that these things are clause-recovered,
12 so to speak. Similarly, the statement --

13 **MR. MENDIOLA:** I'm not sure that's actually
14 right, Mr. Chairman.

15 **MR. ANDERSON:** No. I'm the nuclear cost
16 recovery guy for FPL, so I'm pretty knowledgeable.

17 **MR. MENDIOLA:** Okay.

18 **MR. ANDERSON:** And there is no solar clause.
19 That's a different mechanism also. And, again, the
20 inputs for that come, come, will come out of this case
21 as well. So, you know, precision is important, and I've
22 let a number of the questions go. But I want to make
23 the record very clear that, and object to the
24 characterization of these as clause recovery, because
25 that's not right.

1 **CHAIRMAN CARTER:** Mr. Mendiola, to his
2 objection.

3 **MR. MENDIOLA:** Let's, can I -- the -- can I
4 ask more specific questions and maybe take that question
5 off the table that was objected to? Because I want to
6 get to the bottom of this. I think we might be talking
7 past each other.

8 **CHAIRMAN CARTER:** I think you may be. Let's
9 proceed. Let's --

10 **MR. MENDIOLA:** And I'll wrap this up quickly,
11 Mr. Chairman.

12 **BY MR. MENDIOLA:**

13 **Q.** Mr. Pimentel, first of all, in these, in the
14 nuclear recovery clause, for example, that, that clause
15 allows for the incremental cost of capital; isn't that
16 correct?

17 **A.** Yes.

18 **Q.** All right. So it's not necessarily the cost
19 of capital that would result from this case, it's the
20 incremental cost of capital; isn't that right?

21 **A.** Yes. But that has some -- that, that
22 incremental cost of capital will be maybe different
23 depending on the results of this case.

24 **Q.** All right. Well --

25 **A.** Which I think is what Mr. Anderson was trying

1 to say.

2 Q. My point is that you agree it's the
3 incremental cost of capital, which could be different
4 than the cost of capital that comes out of this case?

5 A. Yes.

6 Q. I'm afraid -- thank you.

7 Okay. And then furthermore, the nuclear
8 recovery clause and the solar or the conservation
9 recovery clause or renewable, I get those two messed up,
10 those are not at issue in this case; right? The nuclear
11 recovery clause is statutory; isn't that correct?

12 A. Yes. It's recovered through the capacity
13 clause, if we --

14 Q. All right. All right. Fair enough. Let's
15 move on. Now --

16 MS. BRADLEY: Mr. Chairman, since counsel took
17 a breath, is --

18 CHAIRMAN CARTER: Yes, ma'am, Ms. Bradley.

19 MS. BRADLEY: I would move to strike
20 Mr. Anderson's testimony -- as he indicated at the end
21 his objection was to characterization. But all the
22 other comments and him being an expert in this area and
23 all of that, I would move to strike that because I don't
24 think it's appropriate.

25 CHAIRMAN CARTER: We're beyond that. I

1 allowed Mr. Mendiola to -- I think some of the times, a
2 lot of time the lawyers are doing more testifying than
3 they are asking questions, so --

4 **MR. MENDIOLA:** Mr. Chairman, I was going to
5 ask to cross-examine Mr. Anderson.

6 **CHAIRMAN CARTER:** We're way beyond that by
7 now.

8 Okay. Mr. Mendiola, you may continue.

9 **MR. MENDIOLA:** Thank you.

10 **BY MR. MENDIOLA:**

11 **Q.** All right. Turning now to Bates Page 113002,
12 Mr. Pimentel. Do you see that?

13 **A.** 113002.

14 **Q.** Yes. FP&L has reported to the investment
15 community that it is -- at the very top, first bullet
16 point -- the best utility franchise in the nation. Do
17 you see that?

18 **A.** Yes.

19 **Q.** All right. And it has told the investment
20 community that there are opportunities to deploy capital
21 at fair rates of return; isn't that right?

22 **A.** Yes.

23 **Q.** And that's a statement that FP&L made without
24 regard to the outcome of this rate case; right?

25 **A.** What do you mean, without the outcome of this

1 rate case?

2 Q. Well, in other words, when FP&L was telling
3 the investment community that it could deploy capital at
4 fair rates of return, it was saying at fair rates of
5 return at the time the statement was made, not taking
6 into account whatever result may result from this rate
7 case.

8 A. No, I don't, I don't think that's true. Just
9 the -- I haven't had a chance to flip through this
10 entire presentation, but there's a number of things in
11 here that look familiar to me from, from presentations
12 that I've actually done in the, in the past. To get
13 back to that chart that we were just on, which, which is
14 Page 14 or 112, I think that's 981, we put this, I put
15 this, this chart together to use in previous
16 presentations. And the important part of this chart to
17 me is that every single one of the projects on here,
18 this company has been in front of this --

19 MR. MENDIOLA: Your Honor, I'd like to object.
20 I'm not ask -- I moved on from that chart.

21 THE WITNESS: Well, I can't, I can't answer
22 just half of your question.

23 CHAIRMAN CARTER: Okay. Hold it. Hold it.
24 Hold it.

25 MR. MENDIOLA: That's a line of question

1 that's closed.

2 **CHAIRMAN CARTER:** Hang on.

3 **MR. MENDIOLA:** I'm happy to go back to it I
4 guess and ask some more questions, if that's necessary.

5 **CHAIRMAN CARTER:** I'm not happy to go back to
6 it. Let's move on.

7 **MR. MENDIOLA:** All right. Well, I was asking
8 the witness about a statement that's made on Page, let's
9 see here --

10 **CHAIRMAN CARTER:** You're on 113 --

11 **BY MR. MENDIOLA:**

12 **Q.** 113002. Are you there, sir?

13 **A.** I am.

14 **Q.** All right. FP&L reported to the investment
15 community that it had opportunities to deploy capital at
16 fair rates of return; isn't that correct?

17 **A.** That's correct.

18 **Q.** All right. Thank you.

19 **A.** And the reason that we did that was because
20 that \$7 billion matches the generation that we've been
21 in front of this Commission in the past, asked for a
22 need approval, we've received that need approval. Our
23 expectation is that this Commission will grant us the
24 right regulatory environment to be able to go out and
25 raise that capital to build that generation that has

1 previously been approved. And that -- your reference
2 there to a fair rate of return is our expectations of
3 what happens in this rate case and in future cases where
4 we're in front of this Commission.

5 Q. Okay. But what you didn't say there was if
6 the Commission grants us our full rate request, then you
7 can deploy capital at a fair rate of return; right?

8 A. I didn't say that where?

9 Q. On that slide.

10 A. No. Those words are not on this slide.

11 Q. All right. Thank you.

12 MR. MENDIOLA: Now let me see if my colleague
13 here could help me by passing out another document.

14 CHAIRMAN CARTER: You're doing better,
15 Mr. McGlothlin. You're doing much better.

16 For the record, Commissioners, that will be
17 Number 505.

18 MR. MENDIOLA: Thank you, sir.

19 CHAIRMAN CARTER: Short title?

20 MR. MENDIOLA: Let's see. I don't think I put
21 one on here. How about -- well, let's see. FPL
22 Response to FRF Interrogatory Number 20. Is that too
23 long?

24 CHAIRMAN CARTER: Okay. We'll go with that.

25 MR. MENDIOLA: FPL Response to FRF Second

1 Interrogatory Number 20.

2 **CHAIRMAN CARTER:** To FRF second Interrogatory
3 Number 20.

4 Okay. It's on the bottom, Commissioners,
5 right where it says interrogatories, we'll use that
6 title.

7 (Exhibit 505 marked for identification.)

8 Do you guys have it? Do y'all have it?

9 **MR. WRIGHT:** No.

10 **MR. MENDIOLA:** He's making the rounds,
11 Mr. Chair.

12 **CHAIRMAN CARTER:** Make sure you get one to
13 Captain McNeill, Mr. McGlothlin.

14 Okay. You may proceed.

15 **MR. MENDIOLA:** Thank you.

16 **BY MR. MENDIOLA:**

17 **Q.** Mr. Pimentel, in your role as CFO, you, we
18 discussed you have relationships with investors. And
19 you also have relationships with the credit rating
20 agencies; is that correct?

21 **A.** Yes.

22 **Q.** All right. And those are Standard & Poor's,
23 Moody's and Fitch?

24 **A.** Yes.

25 **Q.** And part of the credit rating business is when

1 a business wants to be rated, when it wants its credit
2 to be rated, it has to pay for the rating; right?

3 **A.** Yes.

4 **Q.** All right. And this interrogatory simply
5 describes the amounts of money that FP&L has paid to its
6 credit rating agencies; isn't that correct?

7 **A.** Yes.

8 **Q.** All right. And so, for example, S&P received
9 a total of \$258,000 in 2009 for both its annual fees and
10 its subscription to, FP&L's subscription to S&P's
11 research; is that correct?

12 **A.** Yes.

13 **Q.** All right. And then 131,000 was paid to
14 Moody's.

15 **A.** Yes.

16 **Q.** And 58,000 was paid to Fitch.

17 **A.** Yes.

18 **Q.** All right. And it looks to me like from '06
19 to '09 the amount paid to S&P has increased; is that
20 correct?

21 **A.** Yes.

22 **Q.** While the amount paid to Moody's has
23 decreased.

24 **A.** Yes.

25 **Q.** And the amount paid to Fitch has been about,

1 with the, with the exception of 2007, it's been
2 relatively stable.

3 **A.** Yes.

4 **Q.** All right. Is there any reason for those
5 relationships, Moody's -- I mean, S&P being paid more
6 over time and Moody's being paid less?

7 **A.** Not that I'm aware of.

8 **Q.** All right.

9 **A.** They may have changed their fee structure.

10 **Q.** Okay. And the reports that come out of these
11 agencies are some of the reports that you relied upon in
12 the preparation of your testimony and that also
13 Dr. Avera relied upon in the preparation of his
14 testimony; is that correct?

15 **A.** Yes.

16 **Q.** All right.

17 **CHAIRMAN CARTER:** Do you have another one?

18 **MR. MENDIOLA:** Yes.

19 **CHAIRMAN CARTER:** Okay. Your number will be
20 506. Short title?

21 **MR. MENDIOLA:** This is going to be S&P Ratings
22 Direct 1/17/08.

23 **CHAIRMAN CARTER:** 1/17/08?

24 **MR. MENDIOLA:** Uh-huh.

25 (Exhibit 506 marked for identification.)

1 **CHAIRMAN CARTER:** Just hang on for one second.
2 You may proceed.

3 **MR. MENDIOLA:** Thank you, Mr. Chair.

4 **BY MR. MENDIOLA:**

5 **Q.** Mr. Pimentel, my questions are going to go to
6 the issue of whether you have an opinion of whether the
7 regulated portion of FPL Group is more risky or less
8 risky than the unregulated portion of FPL Group. Do you
9 have an opinion about that?

10 **A.** Well, I, my view is that the unregulated
11 portion of, of FPL Group is certainly somewhat more
12 risky in certain terms and a lot less risky in other
13 terms. So it depends on, you know, specifically what we
14 want to focus in on.

15 But I believe even the rating agencies in the
16 past have indicated that they appreciate the
17 diversification away from, from Florida and they
18 appreciate the diversification in the generation assets
19 and the regulatory, the regulatory risk. But if you're
20 talking about something that's, that's more specific, we
21 can get down to that.

22 **Q.** Well, in terms of business risk, do you have
23 an opinion about whether FP&L Group is less risky or
24 more risky than NextEra? I'm sorry. Not FPL Group,
25 FP&L, from a business risk perspective.

1 **A.** I think they're probably -- my view would be
2 that they're, that they're rather close. You know, one,
3 some have more pros than the other but they're
4 relatively close. In business risk, clearly there are
5 things that, the type of fuel you use, the type of
6 generation you have, the type of regulatory environment
7 that you're in. I mean, it's really everything outside
8 of the financial metrics if you use an S&P methodology.
9 And I can certainly see that, that NextEra has, on a
10 number of those fronts, less, less business risk.

11 **Q.** Fair enough. I just wanted to get your
12 opinion. Your opinion, to summarize, is that they're,
13 NextEra and FP&L are comparable in terms of business
14 risk.

15 **A.** I think overall in the aggregate they're,
16 they're pretty close.

17 **Q.** All right. Now I'm not going to go into a lot
18 of detail on these. I just wanted to get them into the
19 record. But if you can turn with me to Bates 113273.

20 **A.** Yes.

21 **Q.** Again, this is S&P's statement at the top
22 under Rationale, that the ratings on FPL Group reflect
23 the strength of the regulated cash flows from the
24 integrated electric utility FP&L; do you see that?

25 **A.** Yes.

1 **Q.** All right. And then under the outlook, could
2 you read that second sentence that begins, "The rating
3 could be pressured, if."

4 **A.** "The rating could be pressured if growth in
5 the unregulated portfolio increases the consolidated
6 company's business risk, the forecast becomes more
7 dependent on earnings growth at FPL Energy or the
8 projected cash flow is insufficient to maintain ratings
9 in line with our expectation." That sentence?

10 **Q.** Yes. Thank you. And so you agree that from
11 S&P's perspective, if, if the unregulated portfolio
12 increases, then that could increase the FPL Group's
13 business risk?

14 **A.** Well, I agree that's what it says on here.
15 The rating agencies are actually required to indicate
16 what could, what could affect their ratings either
17 upwards or downwards. And so as you'll see above on
18 that, on that same page under Weaknesses, they do talk
19 about that sentence that I just read, that the other
20 weakness is dependent on natural gas to generate
21 electricity, which is a specific Florida Power & Light
22 risk.

23 **Q.** Right. And those natural gas costs are
24 recovered through the fuel clause; right?

25 **A.** The costs are recovered through the fuel

1 clause. This isn't just an issue about cost. It's also
2 an issue about supply. And supply is pretty constrained
3 coming into, into Florida, and that concerns the rating
4 agencies a great deal. But in many cases the fact that,
5 that FPL can have weaknesses and NextEra can have
6 weaknesses are highlighted in the same sentence.

7 **MR. MENDIOLA:** All right. I'd like to pass
8 out another one.

9 **CHAIRMAN CARTER:** Number 507. Short title?

10 **MR. MENDIOLA:** S&P Ratings Direct 2/12/09.

11 **CHAIRMAN CARTER:** 2/12/09? 507.

12 **MR. MENDIOLA:** You said 507, sir?

13 **CHAIRMAN CARTER:** 507. Yes, I did.

14 (Exhibit 507 marked for identification.)

15 You may proceed.

16 **MR. MENDIOLA:** Thank you.

17 **BY MR. MENDIOLA:**

18 **Q.** You agree with me, and maybe we can save some
19 time by just agreeing to this, that the ratings of FPL,
20 I'm sorry, of FP&L are based on the consolidated credit
21 profile of the FPL Group.

22 **A.** Yes, they are, for S&P. That's what S&P does
23 differently than the other agencies.

24 **Q.** So S&P looks at, for FP&L's rating, it looks
25 at the whole group, FPL Group?

1 **A.** Yes.

2 **Q.** All right. And then let me read this
3 sentence. This is the second sentence in the second
4 paragraph. "Business risk is anchored on the company's
5 core electric utility operations in Florida."

6 **A.** I'm sorry, Mr. Mendiola. Did you say second
7 sentence, second paragraph?

8 **Q.** Second sentence, second paragraph, second
9 page.

10 **A.** Oh, second page.

11 **Q.** Yes. Under rationale. Bates 036458.

12 **A.** My second sentence in the second paragraph
13 begins, "Business risk is portrayed."

14 **Q.** Oh, I'm sorry. This is the third sentence.
15 The third sentence. "Business risk is anchored."

16 **A.** Yes. Okay.

17 **Q.** All right. Thank you for pointing that out.

18 "Business risk is anchored on the company's
19 core electric utility operations in Florida, which
20 exhibit strength in almost every area of analysis. The
21 service territory is healthy and growing, the customer
22 mix is mostly residential and commercial, the regulatory
23 environment supports credit quality, and regulatory risk
24 is well managed, costs and rates are solid, and
25 reliability and customer satisfaction are high."

1 Did I read that correctly?

2 **A.** Yes.

3 **Q.** All right. And that is from February of this
4 year; is that correct?

5 **A.** Yeah. But there's -- yes, it is. But
6 there's, there's also points to this rating that aren't
7 as rosy as what you just read. Including, "However,
8 large and growing reliance on natural gas, a fuel
9 utility generation could over time turn from an
10 advantage to a weakness if gas prices continue to
11 fluctuate and trend up. Utility managers will be
12 challenged to keep all constituents, customers,
13 regulators and investors contented in a future that
14 could feature higher commodity costs, accelerated
15 capital spending, greater demands for cleaner energy and
16 possibly slower customer growth."

17 And if I just might add, maybe there's other
18 questions you'd like to ask me on this, towards the
19 bottom of that same page, it says, "The financial
20 profile of FPL on which all ratings are based is
21 characterized by very healthy credit metrics, adequate
22 liquidity, and management and regulatory commitment to
23 credit quality that supports ratings."

24 **Q.** Would you agree that that's a long way of
25 saying that FP&L is a healthy company?

1 **A.** I don't know whether it's a long way of saying
2 that, but I think what S&P is trying to say is that
3 based on what it's seen in the past and that those
4 things that I just pointed out and I read are important
5 to the rating.

6 **Q.** Thank you.

7 **MR. MENDIOLA:** Let me pass out another one,
8 Mr. Chair.

9 **CHAIRMAN CARTER:** Number 508. Short title?

10 **MR. MENDIOLA:** Fitch Ratings 2/12/08.

11 **CHAIRMAN CARTER:** Thank you. You may proceed.

12 **MR. MENDIOLA:** Sir, what was the number?

13 **CHAIRMAN CARTER:** 508.

14 **MR. MENDIOLA:** Thank you.

15 (Exhibit 508 marked for identification.)

16 **BY MR. MENDIOLA:**

17 **Q.** And with this one, Mr. Pimentel, I'm going to
18 move slightly into a new line of cross regarding capital
19 structure. But before I do that, could you read the
20 second bullet point under Rating Rationale on Bates
21 036491?

22 **A.** "The ratings also benefit from regulatory
23 policies and procedures in Florida that generally
24 minimize regulatory lag and permits reasonably timely
25 recovery of fuel and purchased power expense and

1 investments in fixed assets."

2 Q. All right. Now one of the issues that has
3 seem to vex this case more than most I've seen is the
4 issue of capital structure and how capital structure is
5 characterized. And in your rebuttal testimony you
6 actually have four different ways of viewing the capital
7 structure; isn't that correct?

8 A. In my, in my rebuttal testimony I put together
9 an exhibit to, just kind of to help clarify the numbers
10 that, that we were using and that some of the Intervenor
11 witnesses were using. Is that what you're referring to?

12 Q. Yes. And there are four different ways of --
13 your exhibit illustrates four different ways of viewing
14 the capital structure; isn't that right?

15 A. I don't, I don't know because I don't see it
16 as four different ways of viewing the capital structure.
17 It's the same capital structure. It really just depends
18 on what, what you're comparing it to, whether you're
19 going to the GAAP financial statements, whether you're
20 looking at the regulatory capital structure that we use
21 to put rates together or whether you're doing something
22 else.

23 Q. It depends on how you look at it; right?
24 Whether you look at GAAP or whether you look at
25 investor-supplied capital or whether you look at --

1 **A.** But it's the same capital, it's the same
2 capital structure. It just has different percentages
3 based on whether you, you actually make some
4 Commission-required adjustments or you don't.

5 **Q.** Well, this is why -- I'm going to ask you some
6 questions about it. Let's first of all turn to your
7 direct testimony at Page 6, Line 13 to begin with.
8 There you ask the Commission to, number one, maintain
9 FPL's current 55.8 adjusted equity ratio. Do you see
10 that?

11 **A.** Yes.

12 **Q.** All right. So you're asking there, if I
13 understand your testimony correctly, the 55.8 is the
14 adjusted equity ratio; right?

15 **A.** I think that's, I think that's -- not I think.
16 That's what I call it in my testimony. It is the actual
17 equity that we have in the business.

18 **Q.** Well, I'm not asking about the dollars of
19 equity. I'm asking about the percentage. Okay? And
20 you say 55.8 adjusted equity ratio, and my question to
21 you is that is an adjusted equity ratio. That's your
22 word; right?

23 **A.** It is my word.

24 **Q.** Okay.

25 **A.** And I'll, what I'm trying to clarify is that

1 that 55.8 percent adjusted equity ratio encompasses the
2 actual amount of equity that we have in the business.

3 Q. Okay. And I'm, my question is going to focus
4 on what you have in your testimony, which is the
5 55.8 percent of -- percent is a relational concept,
6 right. That's a percent of something; right?

7 A. Yes.

8 Q. All right. And so I think you want to answer
9 my question with respect to actual dollars. I'm not
10 asking about actual dollars. I'm asking about what you
11 have in your testimony, which is 55.8 percent. That
12 percentage is an adjusted equity ratio; correct?

13 A. Okay.

14 Q. No. I'm just asking if that's correct.

15 A. Well, I, I explained that the actual equity
16 that we have in the business is what, when you do the
17 calculation, comes up to 55.8 percent.

18 MR. MENDIOLA: Well, can I have a yes, no, or
19 I don't know with an explanation, Mr. Chair?

20 CHAIRMAN CARTER: That would be helpful.

21 THE WITNESS: What was the question?

22 BY MR. MENDIOLA:

23 Q. Is 55.8 percent the adjusted equity ratio, as
24 you testify in your testimony?

25 A. Yes.

1 **Q.** All right. Now moving to Page 30 at Line 12
2 of your direct testimony, we discussed earlier the need
3 for regulatory transparency, and I asked you whether you
4 thought it was important for the request that's made of
5 the Commission to be clear. I don't really recall your
6 answer, but my, my question is whether this is clear.
7 At Page 30, Line 12, "I recommend use of FPL's actual
8 adjusted equity ratio of 55.8." Do you see that?

9 **A.** Yes.

10 **Q.** All right. Doesn't that sound like double
11 talk, "actual adjusted"?

12 **A.** No.

13 **Q.** Well, if something is adjusted, how can it be
14 actual?

15 **A.** It is the actual amount of equity that we have
16 in the business.

17 **Q.** Well, my actual weight is 175 but my actual
18 adjusted weight might be 160. How can they be the same,
19 actual and adjusted?

20 **A.** I'm not talking about your weight. I'm
21 talking about the amount of equity that we have in the
22 business.

23 **Q.** Well, if something is what it is, 55.8, but
24 you adjust it, it's no longer actual; would you agree
25 with that?

1 **A.** No. I'm not going to get into the words.

2 **Q.** Well, these are your words though, sir.

3 **A.** That is the actual amount of equity that we
4 have in the business. The actual amount of equity that
5 we have in the business equals 55.8 percent of our
6 capital structure after you go through several
7 Commission-required adjustments to our capital
8 structure. All right.

9 **Q.** Okay. Fair enough.

10 **A.** And so the reason it says adjusted is there's
11 a number of Commission-required adjustments that have to
12 be made. But it is the actual amount of equity that we
13 have in the business.

14 **Q.** So the 55-point -- this will be my final
15 question on this, if you answer it correctly. The
16 55.8 percent is the actual equity ratio after
17 adjustments are made.

18 **A.** After the Commission-required adjustments are
19 made, yes.

20 **Q.** All right. So before the adjustments are
21 made, there's a different equity ratio.

22 **A.** Yes.

23 **Q.** All right. Fair enough.

24 Now let's go to your rebuttal testimony at
25 Exhibit AP-10. Let me know when you're there.

1 **A.** Yes.

2 **Q.** All right. Now first of all, elementary,
3 equity is more expensive than debt; correct?

4 **A.** Generally, yes.

5 **Q.** All right. And --

6 **A.** Equity investors require a higher, higher
7 return than debt holders.

8 **Q.** Okay. And so the -- and you would agree with
9 what Dr. Avera said, that there's an optimal range of,
10 of debt or of equity in a given capital structure.

11 **A.** I would agree there's an, there's an optimal
12 range. That optimal range has been moving up the credit
13 spectrum now for the last nine months or so. But
14 there's a, there's a range that would be optimal.

15 **Q.** And if, for example, a given capital structure
16 has greater than the optimal amount of equity, then it
17 could be that that company is paying too much for its
18 capital compared to if the equity were within the
19 optimal ranges; would you agree with that?

20 **A.** I'm assuming this is a theoretical.

21 **Q.** Yes.

22 **A.** And your question is if, if an entity holds
23 too much equity?

24 **Q.** In the capital structure.

25 **A.** And is outside this theoretical optimal range?

1 Q. Right.

2 A. Would its weighted average cost of capital be
3 higher than what it could be; is that --

4 Q. Yes. That's correct.

5 A. Yes. I would answer yes.

6 Q. And so the endeavor to bring the theoretical
7 company into its optimal range of equity in the capital
8 structure is an endeavor to bring the overall weighted
9 average cost of capital to its optimal cost; would you
10 agree with that?

11 A. Try again.

12 Q. All right. If -- let's just back up a little
13 bit. This Commission, one of the decisions that it may
14 make is the amount of equity, the percentage of equity
15 to allow FP&L to maintain in its capital structure;
16 isn't that right?

17 A. Yes.

18 Q. All right. And if, if, speaking
19 hypothetically, if the Commission were to allow too much
20 equity, that is, an amount of equity above the optimal
21 range, then the company's cost of capital would be above
22 the optimal level, too high; would you agree with that
23 hypothetically?

24 A. Yes.

25 Q. All right. And, and similarly, if the

1 Commission were to award a, an amount of equity that was
2 below the optimal range, too little equity in the
3 capital structure, then the company could have trouble
4 raising sufficient capital to fund its capital
5 expenditure projects hypothetically; is that correct?

6 A. Yes.

7 Q. All right. And so the effort that we're going
8 through is to try to figure out what -- this is not
9 hypothetical now and I'm asking you to agree with this.
10 One of the efforts that we're going through in this rate
11 case is to determine a proper amount of equity in FP&L's
12 capital structure. Do you agree with that?

13 A. Yes.

14 Q. All right. And now turning specifically to
15 your Exhibit AP-10 of your rebuttal testimony, these are
16 the four -- I don't want to get into a war of words, the
17 four ways that you have delineated the capital
18 structure; would you agree with that?

19 A. Yes.

20 Q. All right. And one of the things that we kind
21 of discussed earlier is if you look at, at Columns 3 and
22 4, Regulatory Investor Sources and Test Year
23 Capitalization. Are you with me?

24 A. Yes.

25 Q. All right. The common equity, 59.6 and 55.8,

1 those are two different percentages, but they represent
2 the same amount of equity dollars; is that correct?

3 A. Yes.

4 Q. All right. And so, so the reason that the
5 percentages are different while the dollars are the same
6 is because the denominator is different; right?

7 A. Yes.

8 Q. All right. So, in other words, going back to
9 sixth grade math, a percentage is top divided by bottom;
10 right?

11 A. Yes.

12 Q. All right. And let me just apologize for the
13 elementary math, but this is going to help me when I
14 write my brief in creating a record. So, so if the top,
15 the numerator, is the amount of equity dollars, but the
16 bottom is different, the denominator, when we do top
17 divided by bottom we're going to get different
18 percentages; isn't that correct?

19 A. Yes.

20 Q. Now the difference in the denominators between
21 the 59.6 and the 55.8 is the amount of imputed debt that
22 the company has added that relates to the purchased
23 power agreements; isn't that correct?

24 A. Yes.

25 Q. All right. Now -- and so if the Commission

1 were to agree that imputed debt were proper to add to
2 the denominator, then the actual adjusted equity ratio
3 would be 55.8; correct?

4 **A.** Correct.

5 **Q.** If the Commission were to disagree and exclude
6 the imputed debt related to the purchased power
7 agreements, then the actual adjusted equity -- actual --
8 well, then the equity ratio would be 59.6 percent;
9 correct?

10 **A.** Assuming that, assuming that we would not --

11 **Q.** Impute that.

12 **A.** Right. Impute, impute the debt. I think
13 that's what you said. Is that what you said?

14 **Q.** Thank you. That is what I said, yes. And
15 you -- I'm sorry. I think I clouded the record.

16 If the Commission were to agree to exclude
17 imputed debt related to purchased power agreements from
18 the denominator, the equity ratio would be 59.6 percent.

19 **A.** Assuming that the, assuming that that's all
20 that happened, yes. In other words, the equity would
21 not be distributed out of the business --

22 **Q.** Correct.

23 **A.** -- because it's no longer needed to support a
24 PPA obligation.

25 **Q.** Well, and thank you for that clarification.

1 Because that's in fact what Mr. Baudino recommends, is
2 that correct, that some equity be, be distributed out of
3 the business to bring the equity ratio back down or to
4 bring it down if the PPAs are excluded? Let me, let me
5 strike that question and start over. In fact, let me
6 move on and then we'll get to that question. Okay?

7 Now the, so the issue that we're going to be
8 discussing is, is whether or not it's proper for the
9 Commission in your opinion or in the opinion of the
10 rating agencies to include imputed debt related to PPAs.
11 All right. That's where I'm going with this. S&P,
12 which we've discussed, includes imputed debt related to
13 PPAs in the capital structure; isn't that right?

14 A. Yes.

15 Q. And that's why it's called the S&P
16 methodology; right?

17 A. I don't think I've referred to it as the S&P
18 methodology. Maybe somebody has.

19 Q. All right.

20 A. As I've explained it in, in my testimony, the
21 S&P is a, is a nice way to get to a number that a bunch
22 of folks can kind of look at and say, yeah, that
23 appears, that appears right. But if you, if you talk
24 to, if you talk to investors, investors are always
25 concerned about long-term obligations that are included

1 back in the footnotes and aren't included in the balance
2 sheet, and investors take those obligations into account
3 in one form or another.

4 S&P happens in this case to provide a
5 formulaic approach, if you will, to take those long-term
6 obligations that aren't included on your balance sheet
7 and provide an adjustment. But it's a, it's an investor
8 issue. It's, I wouldn't just say it's, it's S&P doing
9 it on, on their own.

10 **Q.** All right. Well, S&P has a rating
11 methodology, and as part of that methodology S&P imputes
12 debt related to PPAs into the capital structure; isn't
13 that correct?

14 **A.** Yes, they do.

15 **Q.** All right. And the way that the company has
16 proposed to add debt to the capital structure is
17 consistent with the way S&P method does it; is that
18 correct?

19 **A.** The -- right. Yes. For the last over ten
20 years the company's capital structure has been based on
21 those power purchase agreement obligations consistent
22 with an S&P methodology being included in the capital
23 structure of the company, and that's why the company has
24 maintained a capital structure over, close to the fourth
25 column in here, of 55.8 percent. I mean, that equity is

1 already in the business supporting the PPA obligations.

2 **Q.** Now when you recommended that the, that
3 adjustment be made in the MFRs in this case, that is the
4 adjustment to include imputed debt related to PPAs, you
5 didn't conduct an individual analysis of each PPA to
6 determine its term or whether the prices were above or
7 below market or whether they were marked to market;
8 isn't that correct?

9 **A.** That's correct.

10 **Q.** All right. So, for example, if, if, if a PPA
11 has a capacity price and an energy price that's required
12 that is below the current market, investors could view
13 that as a financial benefit to the company; isn't that
14 right?

15 **A.** Yes. Any, any long-term obligation that the
16 company would have above market or below market
17 investors could view as a, as a positive to the equity,
18 as a negative to the equity, or may, or may disregard it
19 because it is what it is and it's sunk.

20 **Q.** All right. So an investor may look at each
21 individual PPA and say this PPA requires capacity
22 payments that are above market and energy payments that
23 are above market, therefore it's a negative, or this PPA
24 requires capacity payments below market and energy
25 payments below market, therefore it's a positive; right?

1 **A.** Yes, Mr. Mendiola. Theoretically they could
2 require that. Practically the energy prices of power
3 purchase agreements are right around market because they
4 are index-based. And because we're not in a
5 deflationary environment, capacity payments and the
6 capacity payments actually reimburse the builder of the
7 power plant for the plant, you would expect those
8 capacity payments to, to go up. So theoretically you're
9 correct. Practically I'm not --

10 **Q.** And you didn't look at each of the individual
11 PPAs to determine whether the energy payments are based
12 on a certain heat rate or certain index of gas at a
13 certain place like the Henry Hub, you just didn't look
14 at the individual PPAs to determine --

15 **A.** I did not. Personally I did not.

16 **Q.** Now Fitch and Moody's are the other two rating
17 agencies, and they do not impute debt for FP&L's PPAs;
18 isn't that correct?

19 **A.** I believe it is, it is correct for one of
20 them. In other words, in other words, I think it is, I
21 believe it is clear for one of them, and I don't
22 remember exactly which one at this point. And it is
23 unclear for the other one whether they, whether they do
24 or not.

25 **Q.** Well, let's go through this. If you can turn

1 with me in the Exhibit 508 that has just been handed to
2 you and look with me at Bates number FPL 036495, there's
3 a paragraph there called Purchased Power. Do you see
4 that?

5 **A.** Yes.

6 **Q.** All right. And the punch line here is the
7 very last sentence that says, "Fitch has not capitalized
8 any portion of the power purchase agreements and treats
9 their ongoing costs as an operating expense." Do you
10 see that?

11 **A.** I do.

12 **Q.** Would you go ahead and just read the whole
13 paragraph in there so we could see why Fitch does that?

14 **A.** The whole purchased power paragraph?

15 **Q.** Please, yes.

16 **A.** "Committed contractual expenditures for
17 purchased power set out in the table FP&L contractual
18 commitments above. The general approach Fitch uses in
19 considering purchased power obligations is to assess the
20 risk associated with the purchased power obligation. To
21 the extent that such power is economically justified in
22 quantity and relative to the prevailing market price or
23 is purchased by a rate-regulated utility with a strong
24 regulatory mechanism to recover the costs from
25 consumers, the presumption is that such contracts are

1 not dead equivalents. In the case of FP&L, this
2 presumption is bolstered by the history of recovery
3 from" -- I'm sorry -- "history of recovery of fuel costs
4 under the FPSC policies and procedures. Fitch does not
5 capitalize any portion of the power purchase agreements
6 and treats their ongoing costs as an operating expense."

7 **Q.** Thank you. So Fitch did examine the
8 particular power purchase agreements identified in the
9 table and determined not to capitalize those costs; is
10 that correct?

11 **A.** That's correct.

12 **MR. MENDIOLA:** All right. Let me ask my
13 colleague to please hand out another document.

14 **CHAIRMAN CARTER:** That would be number 509.
15 509, Commissioners. Short title?

16 **MR. MENDIOLA:** Moody's Regulated Electric and
17 Gas Utilities August '09.

18 **CHAIRMAN CARTER:** Okay.

19 **MR. MENDIOLA:** We could just say Moody's
20 August '09.

21 **CHAIRMAN CARTER:** Moody's August '09. Great.
22 Moody's August '09, Number 509.

23 (Exhibit 509 marked for identification.)

24 You may proceed.

25 **MR. MENDIOLA:** Thank you, Mr. Chair.

1 **BY MR. MENDIOLA:**

2 Q. Before I move on to 509, let me go back to
3 508, please, Mr. Pimentel.

4 You read the paragraph titled Purchased Power
5 that outlined Fitch's rationale --

6 **CHAIRMAN CARTER:** Give me that Bate number,
7 Bates number again, please.

8 **MR. MENDIOLA:** That's Bates number 036495.

9 **CHAIRMAN CARTER:** Okay. You may proceed.
10 Thank you.

11 **MR. MENDIOLA:** Thank you.

12 **BY MR. MENDIOLA:**

13 Q. You outline -- excuse me. You read Fitch's
14 rationale for its decision not to capitalize the debt
15 purchase, the power purchase agreements as debt.

16 Do you dispute any of the rationale that Fitch
17 has outlined there: For example, the fact that this
18 Commission allows a strong regulatory mechanism to
19 recover the cost from consumers or any of the other
20 statements?

21 **A.** I'm sorry. Do I dispute that --

22 Q. Are any of these statements factually
23 incorrect in your understanding?

24 **A.** No. I, I wouldn't say that any of these
25 statements are factually incorrect. That's not the,

1 that's not the point that I, that I tried to make in my
2 direct and rebuttal testimony, which is that there's
3 lots of investors out there that are concerned about the
4 long-term commitments that are, that are off balance
5 sheet, and they're, you know, they're seeing an
6 accounting standard come down the road which will very
7 likely require that all of these long-term commitments
8 are included in a, in a company's balance sheet.
9 That's, that's their focus. Their focus is long-term
10 obligations.

11 The fact that there's a recovery mechanism, in
12 my view, in their view actually reduces the amount of
13 risk but doesn't necessarily make the, the risk go away.
14 Their concern is what could happen in the future. When
15 you load this up on, on the balance sheet going from the
16 disclosures to the balance sheet, it's, it'll be clearly
17 evident.

18 Q. And lots of investors don't have the time to,
19 quote, get into the weeds of actual terms of, commercial
20 terms and conditions of contracts, so they rely on the
21 reports by the credit rating agencies; isn't that
22 correct?

23 A. I think --

24 Q. Isn't that what Dr. Avera said yesterday?

25 A. Yeah. That's a, that's a really open

1 question. I don't remember what Dr. Avera said. I will
2 tell you that the large sophisticated investors may read
3 this information, but those large sophisticated
4 investors do all of their work in-house.

5 Q. Uh-huh. All right. So Fitch doesn't -- well,
6 strike that.

7 Let's move on to, to Moody's. This is, this
8 document, 50 -- I'm sorry, Mr. Chair.

9 **CHAIRMAN CARTER:** 509.

10 **BY MR. MENDIOLA:**

11 Q. 509 is the updated methodology that Moody's
12 supplies to rating electric and gas utilities; is that
13 correct?

14 A. Yes.

15 Q. And this is just from August of '09; right?

16 A. Yes.

17 **MR. MENDIOLA:** And for the record, this is the
18 document that Ms. Bennett was asking about yesterday and
19 wanted to make sure it would be put into the record.

20 **MS. BENNETT:** Thank you.

21 **BY MR. MENDIOLA:**

22 Q. Let's first of all turn with me to Page 3.
23 This isn't Bates-stamped. The first full paragraph that
24 begins, "The rated universe includes approximately 250."
25 Do you see that?

1 A. Yes.

2 Q. All right. So that was really my question.
3 It includes about 250 entities; right?

4 A. Yes.

5 Q. All right. And that chart there is the
6 distribution of Moody's ratings for senior unsecured
7 debt for the universe of, of electric and gas utilities
8 that it, that it rates; is that correct?

9 A. Yes.

10 Q. And what is FP&L's Moody's rating again?

11 A. Senior unsecured. So these must be the
12 mortgage bonds. I believe they're A1 or A2, but I bet
13 this tells us somewhere; right?

14 Q. It does. I also think it's on that investor
15 document I showed you earlier.

16 But A1 or A2, the point is that FP&L on senior
17 unsecured is, is again --

18 A. It's A1.

19 Q. All right. It's A1. On senior unsecured is
20 well above, we can just say above the median for Moody's
21 ratings; right?

22 A. Yes.

23 Q. And if it's A1, then in the unlikely, not
24 unlikely, in the un -- well, let me just restart.

25 In the event that the Commission were to

1 reject the rate increase and FP&L were to suffer a
2 two-notch downgrade on senior unsecured, it would go
3 from A1 to A3 and it would still be above the median;
4 isn't that correct?

5 **A.** That's a hypothetical. That's a hypothetical
6 example. I, if you're asking whether two notches from
7 A1 is A3, that's correct.

8 **Q.** And A3 is still above the median.

9 **A.** Yes.

10 **Q.** All right. Now if you'd turn with me to Page
11 21 of this -- actually let's start with Page 20. Part
12 of the Moody's methodology is to examine different
13 aspects of the, what they call mapping factors, and then
14 they weight each one of those factors by a certain
15 percentage; isn't that correct?

16 **A.** Yes.

17 **Q.** All right. One of those factors is the,
18 quote, regulatory framework. Do you see that on Page
19 20?

20 **A.** Yes.

21 **Q.** And out of these companies that are outlined
22 in this, in this report, FP&L is there fourth from the
23 top, and the top one in terms of domestic power
24 companies, isn't that right, for regulatory framework?

25 **A.** Yes. But this isn't in any order that I can

1 really understand. FPL has a, under regulatory
2 supportiveness an A, and there's a number of companies
3 under that that also have an A.

4 Q. Okay.

5 A. I don't know whether that was important to
6 your question or not.

7 Q. And I think it might be rated by or listed by
8 the current rating. Does that seem logical to you
9 because AA2 is higher than A1 and A1 is higher than A2?

10 A. Yes. Yes.

11 Q. All right. Now this report also describes in
12 great detail the treatment of power purchase agreements
13 beginning on Page 31. Do you see that?

14 A. Yes.

15 Q. All right. And it says, first of all, and I
16 don't want to rush you into this. If you need to read
17 the first half of that page, please take the time to.
18 But one of the points that is made in here is that power
19 purchase agreements can sometimes be viewed as a
20 reduction to risk because it avoids the necessity
21 sometimes of building additional capacity, and so there
22 is execution risk in the building of plant. Do you
23 agree with that, that that's one of the points that
24 Moody's makes?

25 A. Yes.

1 **Q.** All right. And then on the second half of
2 Page 31 and going into the, Page 32, Moody's outlines
3 about eight, seven or eight different analyses that it
4 examines before it determines how to treat purchased
5 power agreements. Do you see that?

6 **A.** Yes.

7 **Q.** And those are risk management, pass-through
8 capability, price considerations, excess reserve
9 capacity, risk sharing, default provisions and
10 accounting. Do you see that?

11 **A.** Yes.

12 **Q.** And so this is what Moody's examines before it
13 decides whether or not to impute debt related to PPAs.
14 And you didn't examine any of these factors with respect
15 to PPAs; isn't that correct?

16 **A.** I didn't examine these in --

17 **Q.** You didn't examine these factors that Moody's
18 examines prior to your including the imputed debt
19 related to FP&L's PPAs?

20 **A.** No. I didn't, I didn't examine these factors.
21 I'm well versed in, in discussions that, and models that
22 investors have when looking at Florida Power & Light and
23 other entities. We have a large amount of power
24 purchase agreements on our balance sheet. That's,
25 that's an issue because it's such a long, such a large,

1 off balance sheet obligation. And, you know, oftentimes
2 they employ their own adjustments to off balance sheet
3 obligations, whether we agree to them or not, and
4 whether they agree to the Moody's or S&P methodology or
5 not.

6 Q. And then Moody's goes on to describe the
7 methods of accounting for PPAs in our analysis. Do you
8 see that at the bottom of Page 32?

9 A. Yes.

10 Q. And the first one is operating cost. And
11 Moody's says that, "If a utility enters into a PPA for
12 the purpose of providing an assured supply and there is
13 reasonable assurance that regulators will allow the cost
14 to be recovered in regulated rates, Moody's may view the
15 PPA as being most akin to an operating cost. In this
16 circumstance, there most likely will be no imputed
17 adjustment to the debt obligations of the utility." Do
18 you see that?

19 A. I, I heard you.

20 Q. Uh-huh.

21 A. I didn't see it.

22 Q. You didn't see what I was reading?

23 A. No.

24 Q. I was reading on the bottom of Page 32 under
25 the bullet point Operating Costs.

1 **A.** Oh, I was looking under Accounting.

2 **Q.** It is under Methods of Accounting.

3 **A.** I was looking at the other bullet on
4 Accounting. All right.

5 **Q.** Well, you would agree with me that FP&L has
6 entered into PPAs for the purpose of providing an
7 assured supply. And, furthermore, you would agree with
8 me that there is a reasonable assurance that regulators
9 will allow the cost to be recovered in regulated rates;
10 isn't that correct?

11 **A.** Yes.

12 **MR. MENDIOLA:** I think there's a good chance
13 I'll finish before lunch, Mr. Chair.

14 **CHAIRMAN CARTER:** You're on a roll. Keep
15 going.

16 **MR. MENDIOLA:** All right.

17 **CHAIRMAN CARTER:** Do you need another --
18 Commissioner Skop?

19 **COMMISSIONER SKOP:** Thank you, Mr. Chair.
20 Just for planning purposes, are we going to break at the
21 traditional time?

22 **CHAIRMAN CARTER:** Traditional time. Yes, sir.

23 **COMMISSIONER SKOP:** Thank you.

24 **CHAIRMAN CARTER:** The other thing too is I did
25 mention schedule this morning. I've had staff working

1 all morning on some things and trying to connect the
2 dots on, on our calendars. And I'll have, give you an
3 announcement before we go for lunch on what we've been
4 able to work out on schedule. Okay?

5 But we will do our traditional 1:00 to 2:15
6 for lunch. Okay?

7 **MR. MENDIOLA:** Mr. Chair, this is a document
8 that does not need a number. It's been previously
9 entered into the record as Exhibit Number 460.

10 **CHAIRMAN CARTER:** Outstanding. Oh, yes. I've
11 got two.

12 Mr. Mendiola, you may proceed.

13 **MR. MENDIOLA:** Thank you.

14 **BY MR. MENDIOLA:**

15 **Q.** Sir, this is a document that has been
16 previously marked as Exhibit Number 460 and used by your
17 counsel in the cross-examination of Mr. Woolridge. And
18 this outlines S&P's method for imputing debt, including
19 what's been highlighted on Page 3. Do you see that, the
20 25 percent risk factor?

21 **A.** Yes.

22 **MR. MENDIOLA:** All right. I should have had
23 this one passed out at the same time, Your Honor. I
24 apologize.

25 **CHAIRMAN CARTER:** Okay. No problem. You need

1 a number for that one?

2 **MR. MENDIOLA:** No, sir. This has also been
3 previously entered as 459.

4 **CHAIRMAN CARTER:** Okay.

5 **BY MR. MENDIOLA:**

6 **Q.** If you'd turn for a second --

7 **CHAIRMAN CARTER:** Hang on a second. We don't
8 have one.

9 **MR. MENDIOLA:** I'm sorry.

10 **CHAIRMAN CARTER:** I appreciate your enthusiasm
11 though. That's appreciated.

12 Thank you, sir.

13 Okay, Mr. Mendiola. You may proceed.

14 **MR. MENDIOLA:** Thank you, sir.

15 **BY MR. MENDIOLA:**

16 **Q.** If you turn with me to Page 5 of Exhibit 460,
17 there is a paragraph that's titled Short-Term Contracts.
18 Do you see that?

19 **A.** Yes.

20 **Q.** Do you understand that S&P used to have the
21 practice of not imputing debt for contracts with terms
22 of three years or less, but that's changed; right?

23 **A.** Yes.

24 **Q.** All right. And then S&P goes on to state in
25 the second sentence that "We understand that there are

1 some utilities that use short-term PPAs of approximately
2 one year or less as gap fillers pending the construction
3 of new capacity." Do you see that?

4 **A.** Yes.

5 **Q.** And in fact that's what FP&L does pending the
6 construction and bringing online of, for example, West
7 County 3.

8 **A.** No. I don't, I don't think so. I mean, we
9 don't, we don't, we didn't go out and enter into, into
10 short-term, into short-term contracts.

11 **Q.** As gap fillers?

12 **A.** Yeah. As gap fillers. I mean, the contracts
13 that we have are longer term power purchase agreements.
14 They're not short-term in nature. With S&P, at least my
15 understanding of what S&P is referring to here is many
16 of the, of the unregulated T -- the T&D companies that
17 actually have to buy generation, both on a short-term
18 and a long-term basis, and the short-term contracts in
19 order to acquire generation are no longer included as
20 part of their, of their PPA obligation.

21 **Q.** Well, FP&L has generation that has either
22 recently come online or will come online, particularly
23 West County Units 1 and 2 and then eventually West
24 County Unit 3; right?

25 **A.** That's right.

1 Q. All right. And you agree that S&P does not
2 necessarily impute debt associated with these gap filler
3 contracts; right?

4 A. Yeah. I think the exact thing is, that they
5 say is some utilities use short-term PPAs of
6 approximately one year or less as gap fillers, pending
7 the construction of new capacity.

8 Q. But when you imputed debt in the company's
9 capital structure, you didn't examine the particular
10 PPAs and exclude those that are short-term, did you?

11 A. Well, no. Neither does S&P. That's not what
12 this is referring to.

13 Q. Well, my question is whether, when you imputed
14 debt in the MFRs that you support, whether you examined
15 the individual PPAs and excluded the short-term PPAs.

16 A. No. We do not -- we did not enter into any
17 short-term contracts as gap fillers, which is what this
18 is talking about.

19 Q. Well --

20 A. This is not talking about -- it doesn't say in
21 here if you have a short maturity, until the maturity, a
22 short term until the maturity of the PPA, whether you
23 include those are not. Those are two different things.

24 Q. They were two different questions. We, one
25 question was what does S&P do? The other question is

1 what did you do? And I think you testified that you did
2 not examine the PPAs and you didn't make any exclusion
3 for short-term, short-term PPAs; right?

4 **A.** No. I didn't, I said I didn't examine the
5 PPAs based on the characteristics that you had laid out
6 before. We're very well aware of what the maturity
7 schedule of our PPAs are.

8 **Q.** And those maturity schedules are from 2009 to
9 2012; isn't that correct?

10 **A.** No. Those maturity schedules are from 2009 at
11 least through 2030.

12 **Q.** Well, turn with me to document 459, which is
13 the company's 10K, which was used by your counsel in the
14 cross-examination of Dr. Woolridge, and turn with me to
15 Page 94, please. Read that sentence that your counsel
16 highlighted.

17 **A.** Okay. "FPL has various agreements with
18 several electricity suppliers to purchase an aggregate
19 of up to approximately 870 megawatts of power with
20 expiration dates ranging from 2009 through 2012. In
21 general, the agreements require FPL to make capacity
22 payments and supply the fuel consumed by the plants
23 under the contracts."

24 **Q.** So the FP&L purchased power agreements that
25 were highlighted by FP&L in its 10K to investors are

1 those that have dates ranging from April 2009 through
2 2012; isn't that correct?

3 **A.** I'm not sure what that 2012 is. I'm a little
4 confused why that says it. You can look at the table
5 just below and see that it's got 2013 and thereafter.

6 **Q.** And this is Form 10K that investors rely upon
7 to be truthful and accurate; isn't that correct?

8 **A.** Right. I'd have to read the entire, the
9 entire section here.

10 **Q.** Well, when --

11 **A.** To make sure that there's not something that's
12 taken out of context.

13 **Q.** Well, when the company highlighted this
14 sentence, it highlighted just this sentence; isn't that
15 correct?

16 **A.** I don't know who highlighted which section.

17 **MR. ANDERSON:** You know, let's be clear. The
18 highlighting was done for the purpose of
19 Mr. Woolridge's --

20 **CHAIRMAN CARTER:** Hang on. Hang on. Hang on.

21 **MR. ANDERSON:** Sure. Okay.

22 **CHAIRMAN CARTER:** Every time we get close to
23 lunch, you know, you guys were doing -- you did it after
24 lunch yesterday.

25 **MR. MENDIOLA:** All right. Let me move on.

1 **MR. ANDERSON:** I'm sorry. May we clarify?

2 Is, is --

3 **MR. MENDIOLA:** Your Honor, I don't have a
4 question on the table.

5 **MR. ANDERSON:** Was counsel suggesting --

6 **CHAIRMAN CARTER:** Mr., hang on, Mr. Anderson.
7 Hold on. You can do that on redirect.

8 **MR. ANDERSON:** Okay.

9 **CHAIRMAN CARTER:** Move on.

10 **MR. MENDIOLA:** Thank you.

11 **BY MR. MENDIOLA:**

12 **Q.** Now, Mr. Pimentel, you monitor the various
13 rate cases from around the country, do you not?

14 **A.** I get a summary of what's happening around the
15 country, yes.

16 **Q.** I put on your desk earlier today what had been
17 previously marked as Exhibit Number 462, which is the
18 SNL report used by Mr. Moyle yesterday of rate case
19 history, prior rate case history. Do you see that
20 anywhere? I have an extra copy, if you don't have that.

21 **MR. MENDIOLA:** And, Mr. Chair, I have extra
22 copies, if you'd like me to distribute them.

23 **CHAIRMAN CARTER:** Yes, sir. That would be
24 good. I don't, I was looking for one, but I -- yeah.
25 It's probably underneath the stack somewhere here. Oh,

1 I got it. Okay.

2 **MR. MENDIOLA:** All right.

3 **CHAIRMAN CARTER:** This puppy right here?

4 **MR. MENDIOLA:** Yes, sir.

5 **CHAIRMAN CARTER:** Okay. You may proceed.

6 **MR. MENDIOLA:** Thank you.

7 **BY MR. MENDIOLA:**

8 Q. Now, Mr. Pimentel, to review the bidding a
9 little bit, the company is asking for a 12.5 percent ROE
10 and an equity ratio of either 55.8 or 59 percent,
11 depending on how you look at it; right?

12 A. Mr. Mendiola, could you repeat your question?

13 Q. Sure. I was saying before I begin on this
14 line of questions I would like to set the stage, the
15 company, FP&L in this case is asking for a 12.5 percent
16 ROE and either a 55.8 or 59.5 percent ROE component in
17 the capital structure. Not ROE. I'm sorry. Let me
18 start all over.

19 The company in this case is asking for a
20 12.5 percent return on equity and either a 55.8 percent
21 or a 59.5 percent equity ratio in the capital structure
22 depending on how you look at it; right?

23 A. Right. I wouldn't, I wouldn't agree with the
24 either. We're asking for 55.8 percent --

25 Q. Actual adjusted.

1 **A.** -- equity capitalization, which is consistent
2 with the equity that we have in the business.

3 **Q.** All right. And in looking at these decisions
4 that are reported on this document marked as 462, on the
5 increase that was authorized by the various commissions,
6 would you agree that, of the authorized return on
7 equities, only three of them are north of 11 percent?
8 And by north I mean higher.

9 **A.** Yes, I'd agree with that.

10 **Q.** And none of them are greater than 12 percent.

11 **A.** Yes, I'd agree with that.

12 **Q.** And with respect to the Common Equity to Total
13 Capitalization Percentage column, on the amount of
14 equity that was authorized, none of the equity ratios
15 that were authorized are greater than 55 percent; isn't
16 that correct?

17 **A.** That's correct. But I have no, no, no basis
18 for determining how exactly that common equity ratio was
19 derived.

20 **Q.** And did you hear Dr. Avera say that in his
21 review of these cases he could only identify one company
22 that was downgraded as a result of the decision by the
23 Commission, and that was a New York one? I think it was
24 Con Edison. Did you hear him say that yesterday?

25 **A.** I think I did hear him say that.

1 Q. All right. My question to you is are you
2 aware of any other companies that are listed on this
3 exhibit that suffered a credit rating downgrade as a
4 result of the decision made by the Commission as
5 reported on, on this exhibit?

6 A. I'm not aware of any, but I'm not aware of the
7 individual facts and circumstances surrounding many of
8 these entities.

9 Just looking at the, just looking at the list
10 of entities, I can tell that some of these entities, you
11 know, some of these entities don't have nuclear power,
12 some of these entities, you know, certainly don't have
13 the storm risks or other items that I've discussed.

14 So I don't -- it's difficult to just take this
15 without understanding what the details of each one of
16 them are and compare that to, to our case.

17 **MR. MENDIOLA:** If I could have just one
18 moment, Your Honor.

19 **CHAIRMAN CARTER:** Absolutely.

20 **BY MR. MENDIOLA:**

21 Q. Mr. Pimentel, you also support the MFRs
22 regarding the storm reserve and the increase to base
23 rates of \$150 million per year; isn't that correct?

24 A. Yes.

25 Q. All right. Now you are aware that the Florida

1 Legislature saw fit to allow the company to sell storm
2 securitization bonds in order to recover storm
3 restoration costs; isn't that correct?

4 **A.** Yes.

5 **Q.** And are you aware that one of reasons that
6 storm securitization bonds were supported was because
7 the carrying cost on securitization bonds is lower than
8 the carrying costs in base rates?

9 **A.** I'm not aware of that. But I would agree
10 that, in general, securitization, depending on the
11 assets or cash flows that are securitized, would lead to
12 a lower, to a lower yield from requested by bondholders.

13 **Q.** And so from a ratepayers' perspective,
14 ratepayers are paying less to allow the utility to
15 recover storm restoration costs by selling bonds because
16 the carrying cost on the bonds is 5 or 6 percent, while
17 if ratepayers had to pay for storm restoration costs in
18 base rates, they'd be paying the weighted average cost
19 of capital, which is around 8 percent; isn't that
20 correct?

21 **A.** That's correct. But there's a major
22 assumption in there, and the major assumption is that
23 the market for those bonds is, is available. As an
24 example, the securitization market right now is shut
25 down except for single-family conforming mortgages. So

1 if you were to, if you were to try to go securitize any
2 type of cash flow or other asset right now, you would
3 have a, have a difficult time. I don't know whether,
4 you know, what would happen if you went out today and
5 tried to securitize storm costs.

6 Q. Well, are you -- let me ask you this. Are you
7 familiar with the Entergy operating company in Texas or
8 the CenterPoint transmission distribution utility?

9 A. I am not.

10 Q. Do you know whether the Texas commission has
11 within the last month authorized the selling of over
12 \$700 million of storm restoration cost bonds?

13 A. I am not.

14 Q. And do you know whether there is in fact a
15 market for those bonds?

16 A. I do not. What I do know is that the
17 securitization market is a much different market today
18 than it was back a couple of years ago in 2007, when we,
19 when we, Florida Power & Light Company, securitized
20 these storm costs.

21 Q. You would agree that if Entergy and
22 CenterPoint utility are, are able to access the
23 securitization market at rates less than the weighted
24 average cost of capital, then that would indicate that
25 it is still more beneficial for ratepayers to compensate

1 the utility for storm restoration costs through
2 securitization bonds as opposed to in base rates?

3 **A.** Again, that assumes that the market is
4 available. If a large, if a large storm comes through,
5 comes through Florida at unfortunately the wrong time,
6 and not only we but others are out having to go into the
7 market, including potentially the State of Florida
8 having to go out into the market to securitize longer
9 term securitization, proceeds that they're going to
10 receive in the future, there's no guarantee that that
11 market will be available. So in your, in your example
12 the major assumption is that the market is available and
13 behaving as we've seen historically, and there's no
14 guarantee of that.

15 **Q.** No, sir. There's no assumption. My question
16 is whether you are aware of the fact, not the
17 assumption, the fact that Hurricane Ike came through
18 November '08, basically wiped out Galveston, and caused
19 incredible damage to the CenterPoint service area, and
20 that company is selling bonds right now?

21 **A.** Right now. But they probably could not have
22 sold those bonds in December of 2008, and that's my
23 exact comment.

24 **Q.** Well, but we're talking about a rate case
25 that's going on right now and not in December '08;

1 right?

2 **A.** We are talking about it. But we're talking
3 about a number --

4 **Q.** Nothing further.

5 **A.** You didn't let me finish. But we're talking
6 about a number of risks that this company has pointed
7 out. We cannot assure ourselves that a securitization
8 market which has been hobbled over the last year which
9 may be available to those entities that you just
10 mentioned right now would be available in the future.
11 There's no assurance that that market would be available
12 in the future if a storm would hit at unfortunately the
13 wrong time.

14 **Q.** And there's no assurance that fuel costs will
15 go down; right?

16 **A.** What do you mean, there's no assurance? What
17 does that have to do with the discussion we're having?

18 **Q.** Well --

19 **A.** We're having a discussion about the
20 securitization market.

21 **Q.** Well, no, sir. My question to you -- you're
22 stating there's no assurance that the securitization
23 market will available. I'm asking you if there's any
24 assurance that fuel costs will go down, yes or no?

25 **A.** I've already answered that question.

1 Q. The answer is?

2 A. There's no assurance.

3 MR. MENDIOLA: Thank you. I pass the witness.

4 CHAIRMAN CARTER: You know, I probably should
5 just outlaw lunch altogether. It's highly overrated.

6 Ms. Bennett, as I said to you earlier this
7 morning, I've had staff try to work something out. I
8 hope you got your calendars, ladies and gentlemen. And
9 we're trying to work something out on the, on the
10 structure of the case before us.

11 Ms. Bennett, you're recognized to discuss the
12 schedule.

13 MS. BENNETT: In the off chance that we don't
14 finish all nine witnesses today, we have reserved
15 October the 21st, 22nd and 23rd for the continuation of
16 this hearing, with briefs to be due November the 9th.
17 Staff's recommendation on revenue requirements would be
18 due December the 7th. There would be a Special Agenda
19 Conference on December 25th -- I mean, 21st.

20 CHAIRMAN CARTER: That was almost funny.

21 MS. BENNETT: Almost. The recommendation on
22 rates would be due December 29th, with a Special Agenda
23 Conference on rates January 11th.

24 COMMISSIONER EDGAR: Could you just go over
25 that one more time?

1 **MS. BENNETT:** Sure.

2 **CHAIRMAN CARTER:** She lost me when she said
3 December 25th.

4 **MS. BENNETT:** The continuation of this hearing
5 would be October 21st, 22nd and 23rd. Briefs would be
6 due November the 9th.

7 **CHAIRMAN CARTER:** Okay.

8 **MS. BENNETT:** Staff's recommendation for
9 revenue requirements would be December the 7th.

10 **CHAIRMAN CARTER:** Wow. You guys sure you want
11 to do that on December 7th? You know what that is,
12 don't you?

13 **MR. PRESTWOOD:** Pearl Harbor Day.

14 **MS. BENNETT:** Oh.

15 **CHAIRMAN CARTER:** Go ahead. Go ahead, Lisa.

16 **MS. BENNETT:** And the agenda would be a
17 Special Agenda December 21st.

18 **CHAIRMAN CARTER:** Okay.

19 **MS. BENNETT:** The recommendation for rates
20 would be December the 29th. And the Agenda Conference
21 would be a Special Agenda Conference on rates for
22 January 11th.

23 **CHAIRMAN CARTER:** Did everyone get that?

24 **MR. WRIGHT:** Yes.

25 **CHAIRMAN CARTER:** Mr. Wright, you got it?

1 **MR. WRIGHT:** I did get it, sir.

2 **CHAIRMAN CARTER:** All the parties, did you
3 guys get that? As I said to you at the outset, that we
4 will do what we need to do as much as possible to try to
5 accommodate everyone. And I think that we have -- and I
6 want to commend our staff for doing, I started to say a
7 yeoman's job, but it's more like Paul Bunyan in the
8 heavy lifting that they've been able to do to work with
9 all five of our offices and work together with the
10 calendar and with what we have before us.

11 Let's do this, ladies and gentlemen. Let's
12 take a break for lunch and we'll come back at 2:30.

13 (Recess taken.)

14 (Transcript continues in sequence with Volume
15 38.)

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STATE OF FLORIDA)
): CERTIFICATE OF REPORTER
COUNTY OF LEON)

I, LINDA BOLES, RPR, CRR, Official Commission Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 22nd day of September, 2009.

Linda Boles
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