

I N D E X

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ADMTD.

No exhibits marked in this volume

1 Environmental Cost Recovery Clause ("ECRC"), and retail
2 rate design.

3

4 **Q.** Have you previously testified before the Florida Public
5 Service Commission ("Commission")?

6

7 **A.** Yes. I have testified before this Commission on ECRC
8 activities since 2001 as well as conservation and load
9 management activities, DSM goals setting, DSM plan
10 approval dockets and other ECCR dockets since 1993.

11

12 **Q.** What is the purpose of your testimony in this proceeding?

13

14 **A.** The purpose of my testimony is to present, for Commission
15 review and approval, the actual true-up amount for the
16 ECRC and the calculations associated with the
17 environmental compliance activities for the January 2008
18 through December 2008 period.

19

20 **Q.** Did you prepare any exhibits in support of your
21 testimony?

22

23 **A.** Yes. Exhibit No. _____ (HTB-1) consists of eight forms
24 prepared under my direction and supervision.

25

- 1 ▪ Form 42-1A, Document No. 1, Final true-up for the
2 January 2008 through December 2008 period;
- 3 ▪ Form 42-2A, Document No. 2, provides the detailed
4 calculation of the actual true-up for the period;
- 5 ▪ Form 42-3A, Document No. 3, provides details to the
6 calculation of the interest provision for the
7 period;
- 8 ▪ Form 42-4A, Document No. 4, reflects the calculation
9 of variances between actual and actual/estimated
10 costs for O&M activities;
- 11 ▪ Form 42-5A, Document No. 5, provides a summary of
12 actual monthly O&M activity costs for the period;
- 13 ▪ Form 42-6A, Document No. 6, provides details of the
14 calculation of variances between actual and
15 actual/estimated costs for capital investment
16 projects;
- 17 ▪ Form 42-7A, Document No. 7, presents a summary of
18 actual monthly costs for capital investment projects
19 for the period;
- 20 ▪ Form 42-8A, Document No. 8, pages 1 through 25,
21 consist of the calculation of depreciation expenses
22 and return on capital investment for each project
23 that is being recovered through the ECRC, and page
24 26 calculates the net expenses associated with
25 maintaining an SO₂ allowance inventory.

1 Q. What is the source of the data presented by way of your
2 testimony or exhibits in this process?

3

4 A. Unless otherwise indicated, the actual data is taken from
5 the books and records of Tampa Electric. The books and
6 records are kept in the regular course of business in
7 accordance with generally accepted accounting principles
8 and practices, and provisions of the Uniform System of
9 Accounts as prescribed by this Commission.

10

11 Q. What is the actual true-up amount Tampa Electric is
12 requesting for the January 2008 through December 2008
13 period?

14

15 A. Tampa Electric has calculated and is requesting approval
16 of an under-recovery of \$15,866,217 as the actual true-up
17 amount for the January 2008 through December 2008 period.

18

19 Q. What is the adjusted net true-up amount Tampa Electric is
20 requesting for the January 2008 through December 2008
21 period which is to be applied in the calculation of the
22 environmental cost recovery factors to be
23 refunded/(recovered) in the 2010 projection period?

24

25 A. Tampa Electric has calculated an under-recovery of

1 \$8,112,993 reflected on Form 42-1A, as the adjusted net
2 true-up amount for the January 2008 through December 2008
3 period. This adjusted net true-up amount is the
4 difference between the actual over-recovery and the
5 actual/estimated over-recovery for the January 2008
6 through December 2008 period as depicted on Form 42-1A.
7 The actual true-up amount for the January 2008 through
8 December 2008 period is an under-recovery of \$15,866,217
9 as compared to the \$7,753,224 actual/estimated under-
10 recovery amount approved in Commission Order No. PSC-08-
11 0775-FOF-EI issued November 24, 2008.

12
13 **Q.** Are all costs listed in Forms 42-4A through 42-8A
14 attributable to environmental compliance projects
15 approved by the Commission?

16
17 **A.** All costs listed in Forms 42-4A through 42-8A for which
18 Tampa Electric is seeking recovery are attributable to
19 environmental compliance projects approved by the
20 Commission. However, Form 42-8A, pages 20 and 21,
21 provides expenditures associated with Big Bend Units 1
22 and 2 Selective Catalytic Reduction ("SCR") projects and
23 are only included at this time for identification and
24 tracking purposes. Recovery of these expenditures is not
25 included in the 2008 ECRC True-Up. Consistent with the

1 Commission's decisions in Docket Nos. 980693-EI, 040007-
2 EI, 040750-EI and 041376-EI, the company will not seek
3 recovery of the SCR project costs associated with these
4 Commission approved environmental compliance projects
5 until each project is placed in-service. Big Bend Unit 4
6 SCR was approved in Docket No. 040750-EI, Order No. PSC-
7 04-0986-PAA-EI and went in-service May 2007. Big Bend
8 Units 1 through 3 SCRs were approved in Docket No.
9 041376-EI, Order No. PSC-05-0502-PAA-EI and Unit 3 went
10 in-service July 2008. Units 1 and 2 are projected to be
11 in-service in May 2010 and May 2009, respectively.

12
13 **Q.** Did Tampa Electric include costs in its 2008 final ECRC
14 true-up filing for any environmental projects that were
15 not anticipated and included in its 2008 factors?

16
17 **A.** No.

18
19 **Q.** How did actual expenditures for the January 2008 through
20 December 2008 period compare with Tampa Electric's
21 actual/estimated projections as presented in previous
22 testimony and exhibits?

23
24 **A.** As shown on Form 42-4A, total O&M activities costs were
25 \$7,873,912 or 154.5 percent greater than the

1 actual/estimated projections. Form 42-6A shows the total
2 capital investment costs were \$28,112 or 0.1 percent
3 lower than the actual/estimated projections. O&M and
4 capital investment projects with material variances from
5 the 2008 Actual/Estimated True-Up filing are explained
6 below.

7
8 **O&M Project Variances**

- 9 ▪ **SO₂ Emissions Allowances:** The SO₂ Emission Allowances
10 project variance was \$7,109,408 or 37.9 percent more than
11 projected. The variance was due to lower market prices
12 for allowances sold than projected.
- 13 • **Big Bend Units 1 and 2 FGD:** The Big Bend Units 1 and 2
14 FGD project variance was \$1,205,533 or 19.0 percent
15 greater than projected due to increased maintenance and
16 repair activities.
- 17 ▪ **Big Bend PM Minimization and Monitoring:** The Big Bend PM
18 Minimization and Monitoring project variance was \$125,459
19 or 28.6 percent less than projected due to the timing of
20 projects being slower than anticipated and work deferred
21 to 2009.
- 22 **Big Bend NO_x Emissions Reduction:** The Big Bend NO_x
23 Emissions Reduction project variance was \$36,545 or 7.1
24 percent less than projected due to the timing of projects
25 being slower than anticipated.

- 1 ▪ **Gannon Thermal Discharge Study:** The Gannon Thermal
2 Discharge Study project variance was \$10,330 or 13.6
3 percent higher than projected due to contractor costs for
4 the completion of the study being higher than
5 anticipated.
- 6 ▪ **Polk NO_x Emissions Reduction:** The Polk NO_x Emissions
7 Reduction project variance was \$8,421 or 18.0 percent
8 less than originally projected due to less maintenance
9 than anticipated.
- 10 ▪ **Bayside SCR Consumables:** The Bayside SCR Consumables
11 project variance was \$38,030 or 35.2 percent greater than
12 originally projected due to the increase in purchases of
13 ammonia than originally anticipated.
- 14 ▪ **Big Bend Unit 4 SOFA:** The Big Bend Unit 4 SOFA project
15 variance was \$8,684 or 26.4 percent lower than projected
16 due to an inadvertent accounting error that was corrected
17 in January 2009 and is reflected in the 2009 ECRC True-
18 Up.
- 19 ▪ **Big Bend Unit 1 Pre-SCR:** The Big Bend Unit 1 Pre-SCR
20 project did not incur any expenses as originally
21 projected due to other system maintenance priorities. No
22 impact to the operations of the equipment occurred. Work
23 has been deferred to early 2009.
- 24 ▪ **Big Bend Unit 2 Pre-SCR:** The Big Bend Unit 2 Pre-SCR
25 project variance was \$4,327 or 37.9 percent less than

1 projected due to other system maintenance priorities. No
2 impact to the operations of the equipment occurred. Work
3 has been deferred to early 2009.

- 4 ▪ **Clean Water Act Section 316(b) Phase II Study:** The Clean
5 Water Act Section 316(b) Phase II Study was \$25,507 or
6 20.5 percent more than projected due to a requirement for
7 additional analysis not originally projected.
- 8 ▪ **Arsenic Groundwater Standard Program:** The Arsenic
9 Groundwater Standard program variance was \$25,995 or 26.4
10 percent less than projected due to the lining of the
11 wastewater pond being placed on hold until the study is
12 reviewed by FDEP. The pond lining is expected to be
13 complete by the third quarter of 2009.
- 14 ▪ **Big Bend Unit 3 SCR:** The Big Bend Unit 3 SCR project
15 variance was \$300,358 or 25.0 percent less than projected
16 due to the lower than anticipated consumption of ammonia.

17
18 **Capital Investment Project Variances**

- 19 ▪ **SO₂ Emissions Allowances:** The SO₂ Emission Allowances
20 project variance was \$770 or 13.4 percent less than
21 projected. The variance was due to lower market prices
22 for allowances sold than projected as well as less
23 allowances sold than originally projected.

24
25 Q. Does this conclude your testimony?

1 **A.** Yes, it does.

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1 Environmental Cost Recovery Clause ("ECRC"), and retail
2 rate design.

3

4 **Q.** Have you previously testified before the Florida Public
5 Service Commission ("Commission")?

6

7 **A.** Yes. I have testified before this Commission on
8 conservation and load management activities, DSM goals
9 setting and DSM plan approval dockets, and other ECRC
10 dockets since 1993, and ECRC activities since 2001.

11

12 **Q.** What is the purpose of your testimony in this proceeding?

13

14 **A.** The purpose of my testimony is to present, for Commission
15 review and approval, the calculation of the January 2009
16 through December 2009 estimated true-up amount to be
17 refunded or recovered through the ECRC during January
18 2010 through December 2010. My testimony addresses the
19 recovery of capital and operations and maintenance
20 ("O&M") costs associated with environmental compliance
21 activities for 2009, based on six months of actual data
22 and six months of estimated data. This information will
23 be used to determine the environmental cost recovery
24 factors for January 2010 through December 2010.

25

- 1 Q. Have you prepared an exhibit that shows the determination
2 of the recoverable environmental costs for the period
3 January 2009 through December 2009?
4
- 5 A. Yes. Exhibit No. _____ (HTB-2), containing eight
6 documents, was prepared under my direction and
7 supervision. It includes Forms 42-1E through 42-8E which
8 show the current period estimated true-up amount to be
9 used in calculating the cost recovery factors for January
10 2010 through December 2010.
11
- 12 Q. What has Tampa Electric calculated as the estimated true-
13 up for the current period to be applied to the January
14 2010 through December 2010 ECRC factors?
15
- 16 A. The estimated true-up applicable for the current period,
17 January 2009 through December 2009, is an under-recovery
18 of \$9,279,129. A detailed calculation supporting the
19 estimated true-up is shown on Forms 42-1E through 42-8E
20 of my exhibit.
21
- 22 Q. Is Tampa Electric including costs in this estimated true-
23 up filing for any environmental projects that were not
24 anticipated and included in its 2009 factors?
25

1 A. No.

2

3 Q. What depreciation rates were utilized for the capital
4 projects contained in the 2009 Actual/Estimated True-Up?

5

6 A. Tampa Electric utilized the depreciation rates approved
7 in Order No. PSC-08-0014-PAA-EI issued on January 4, 2008
8 in Docket No. 070284-EI.

9

10 Q. How did the actual/estimated project expenditures for
11 January 2009 through December 2009 period compare with
12 the company's original projection?

13

14 A. As shown on Form 42-4E, total O&M activities were
15 \$10,734,895 more than projected costs. Total capital
16 expenditures itemized on Form 42-6E, were \$3,983,808
17 lower than originally projected. O&M and capital
18 investment projects with material variances are explained
19 below.

20

21 O&M Project Variances

22 • **Big Bend Unit 3 Flue Gas Desulfurization Integration:** The
23 Big Bend Unit 3 Flue Gas Desulfurization Integration
24 project variance is estimated to be \$306,210 or 8.4
25 percent lower than originally projected due to a lower

- 1 cost of consumables for gypsum production as well as a
2 decrease in maintenance costs.
- 3 ● **SO₂ Emission Allowances:** The SO₂ Emission Allowances
4 project variance is estimated to be \$12,501,038 or 103.1
5 percent higher than projected. The variance is due to
6 the increase in the number of allowances sold in 2008
7 that were originally projected to be sold in 2009.
 - 8 ● **Big Bend Units 1 and 2 Flue Gas Desulfurization:** The Big
9 Bend Unit 1 and 2 Flue Gas Desulfurization project
10 variance is estimated to be \$903,737 or 12.1 percent more
11 than originally projected due to increased maintenance.
 - 12 ● **Gannon Thermal Discharge Study:** The Gannon Thermal
13 Discharge Study project variance is estimated to be
14 \$144,066 or 288.1 percent higher than originally
15 projected. The variance is due to the late receipt of
16 invoices as a result of contract negotiations.
 - 17 ● **Polk NO_x Emissions Reduction:** The Polk NO_x Emissions
18 Reduction project variance is estimated to be \$25,964 or
19 34.6 percent lower than originally projected due to less
20 maintenance than anticipated.
 - 21 ● **Bayside SCR Consumables:** The Bayside SCR Consumables
22 project variance is estimated to be \$40,057 or 48.9
23 percent higher than originally projected due to the
24 increase in price and consumption of ammonia.
 - 25 ● **Big Bend Unit 4 SOFA:** The Big Bend Unit 4 SOFA project

1 variance is estimated to be \$24,282 or 48.6 percent lower
2 than originally projected due to less maintenance
3 activity than anticipated.

4 • **Clean Water Act Section 316(b) Phase II Study:** The Clean
5 Water Act Section 316(b) Phase II Study project variance
6 is estimated to be \$102,760 or 68.5 percent less than
7 projected. The variance is due to lower contractor costs
8 to complete the impingement study reports.

9 • **Big Bend Unit 4 SCR:** The Big Bend Unit 4 SCR project
10 variance is estimated to be \$573,878 or 45.8 percent less
11 than originally projected due to a decrease in the usage
12 of ammonia.

13 • **Big Bend Unit 3 SCR:** The Big Bend Unit 3 SCR project
14 variance is estimated to be \$767,612 or 34.8 percent less
15 than originally projected due to a decrease in the usage
16 of ammonia.

17 • **Big Bend Unit 2 SCR:** The Big Bend Unit 3 SCR project
18 variance is estimated to be \$1,078,800 or 59.7 percent
19 less than originally projected due to the delay of
20 commercial operation.

21
22 **Capital Investment Project Variances**

23 • **Big Bend Unit 2 SCR:** The Big Bend Unit 2 SCR project
24 variance is estimated to be \$3,734,107 or 43.3 percent
25 less than the original projection due to the delay in

1 commercial operation.

2 ● **Clean Air Mercury Rule:** The Clean Air Mercury Rule
3 project variance is estimated to be \$40,368 or 36.5
4 percent more than originally projected due to the
5 installation of the equipment to collect base line data
6 in preparation for changes to the Clean Air Mercury Rule.

7 ● **SO₂ Emission Allowances:** The SO₂ Emission Allowances
8 project variance is estimated to be \$3,368 or 201.8
9 percent less than originally projected. The variance is
10 due to the sale of allowances in 2008 than were
11 originally projected for 2009.

12
13 **Q.** Please describe the changes to the 2009 ECRC estimated
14 true-up as related to Tampa Electric's new capital
15 structure approved in Docket No. 080317-EI.

16
17 **A.** Pursuant to Order No. PSC-09-0283-FOF-EI in Docket No.
18 080317-EI, issued on April 30, 2009, Tampa Electric
19 reduced its overall cost of capital to 8.11 percent,
20 effective May 7, 2009. The Commission subsequently
21 granted Tampa Electric's motion for reconsideration
22 requesting the recalculation of the weighted average cost
23 of capital and revised the order to reflect the new level
24 of 8.29 percent.

25 **Q.** Please describe the changes to the 2009 environmental

1 cost recovery factors related to Tampa Electric's new
2 rate design approved in Docket No. 080317-EI.

3
4 **A.** As a result of Tampa Electric's base rate case the
5 Commission approved the consolidation of the company's
6 General Service - Demand ("GSD") and General Service -
7 Large Demand ("GSLD") rate customers into one new GSD
8 rate class. Additionally, the allocation of production
9 demand costs according to the 12 Coincident Peak ("CP")
10 and 1/13th Average Demand ("AD") methodology, where 1/13th
11 or approximately eight percent of the demand costs is
12 allocated on an energy basis, was modified to 12 CP and
13 25 percent AD to better reflect cost causation. The new
14 Commission approved methodology is effective for meter
15 readings on or after May 7, 2009 and ensures that the
16 prices customers pay for electric service bear a
17 reasonable relationship to the costs of providing that
18 service.

19
20 **Q.** Does this conclude your testimony?

21
22 **A.** Yes, it does.

1 Environmental Cost Recovery Clause ("ECRC"), and retail
2 rate design.

3
4 **Q.** Have you previously testified before the Florida Public
5 Service Commission ("Commission")?

6
7 **A.** Yes. I have testified before this Commission on
8 conservation and load management activities, DSM goals
9 setting and DSM plan approval dockets, and other ECRC
10 dockets since 1993, and ECRC activities since 2001.

11
12 **Q.** What is the purpose of your testimony in this proceeding?

13
14 **A.** The purpose of my testimony is to present, for Commission
15 review and approval, the calculation of the revenue
16 requirements and the projected ECRC factors for the
17 period of January 2010 through December 2010. In support
18 of the projected ECRC factors, my testimony identifies
19 the capital and operating and maintenance ("O&M") costs
20 associated with environmental compliance activities for
21 the year 2010.

22
23 **Q.** Have you prepared an exhibit that shows the determination
24 of recoverable environmental costs for the period of
25 January 2010 through December 2010?

1 **A.** Yes. Exhibit No. ____ (HTB-3), containing seven
2 documents, was prepared under my direction and
3 supervision. Document Nos. 1 through 7 contain Forms 42-
4 1P through 42-7P, which show the calculation and summary
5 of O&M and capital expenditures that support the
6 development of the environmental cost recovery factors
7 for 2010.

8
9 **Q.** Are you requesting Commission approval of the projected
10 environmental cost recovery factors for the company's
11 various rate schedules?

12
13 **A.** Yes. The ECRC factors, prepared under my direction and
14 supervision, are provided in Exhibit No. ____ (HTB-3),
15 Document No. 7, on Form 42-7P. These annualized factors
16 will apply for the period January through December 2010.

17
18 **Q.** What has Tampa Electric calculated as the net true-up to
19 be applied in the period January 2010 through December
20 2010?

21
22 **A.** The net true-up applicable for this period is an under-
23 recovery of \$17,392,122. This consists of the final
24 true-up under-recovery of \$8,112,993 for the period of
25 January 2008 through December 2008 and an estimated true-

1 up under-recovery of \$9,279,129 for the current period of
2 January 2009 through December 2009. The detailed
3 calculation supporting the estimated net true-up was
4 provided on Forms 42-1E through 42-8E of Exhibit No. ____
5 (HTB-2) filed with the Commission on August 3, 2009.
6

7 **Q.** What was the major contributing factor that created the
8 net under-recovery to be applied to the company's ECRC
9 rates for the period January 2010 through December 2010?
10

11 **A.** The major contributing factor that created the net under-
12 recovery was the revenue shortfall that resulted from the
13 significant market decline in SO₂ emission allowance
14 prices.
15

16 **Q.** Will Tampa Electric propose any new environmental
17 compliance projects for ECRC cost recovery for the period
18 from January 2010 through December 2010?
19

20 **A.** No.
21

22 **Q.** What are the existing capital projects included in the
23 calculation of the ECRC factors for 2010?
24

25 **A.** Tampa Electric proposes to include for ECRC recovery the

1 26 previously approved capital projects and their
2 projected costs in the calculation of the ECRC factors
3 for 2010. These projects are:

- 4
- 5 1) Big Bend Unit 3 Flue Gas Desulfurization ("FGD")
- 6 Integration
- 7 2) Big Bend Units 1 and 2 Flue Gas Conditioning
- 8 3) Big Bend Unit 4 Continuous Emissions Monitors
- 9 4) Big Bend Fuel Oil Tank 1 Upgrade
- 10 5) Big Bend Fuel Oil Tank 2 Upgrade
- 11 6) Phillips Tank No. 1 Upgrade
- 12 7) Phillips Tank No. 4 Upgrade
- 13 8) Big Bend Unit 1 Classifier Replacement
- 14 9) Big Bend Unit 2 Classifier Replacement
- 15 10) Big Bend Section 114 Mercury Testing Platform
- 16 11) Big Bend Units 1 and 2 FGD
- 17 12) Big Bend FGD Optimization and Utilization
- 18 13) Big Bend NO_x Emissions Reduction
- 19 14) Big Bend Particulate Matter ("PM") Minimization and
- 20 Monitoring
- 21 15) Polk NO_x Emissions Reduction
- 22 16) Big Bend Unit 4 SOFA
- 23 17) Big Bend Unit 1 Pre-SCR
- 24 18) Big Bend Unit 2 Pre-SCR
- 25 19) Big Bend Unit 3 Pre-SCR

- 1 20) Big Bend Unit 1 SCR
2 21) Big Bend Unit 2 SCR
3 22) Big Bend Unit 3 SCR
4 23) Big Bend Unit 4 SCR
5 24) Big Bend FGD Reliability
6 25) Clean Air Mercury Rule
7 26) SO₂ Emission Allowances

8
9 Some of these projects are described in more detail in
10 the direct testimony of Tampa Electric Witness, Paul
11 Carpinone.

12
13 **Q.** Have you prepared schedules showing the calculation of
14 the recoverable capital project costs for 2010?

15
16 **A.** Yes. Form 42-3P contained in Exhibit No. ____ (HTB-3)
17 summarizes the cost estimates projected for these
18 projects. Form 42-4P, pages 1 through 26, provides the
19 calculations of the costs, which result in recoverable
20 jurisdictional capital costs of \$57,223,395.

21
22 **Q.** What are the existing O&M projects included in the
23 calculation of the ECRC factors for 2010?

24
25 **A.** Tampa Electric proposes to include for ECRC recovery the

1 20 previously approved O&M projects and their projected
2 costs in the calculation of the ECRC factors for 2010.

3 These projects are:

- 4
- 5 1) Big Bend Unit 3 FGD Integration
- 6 2) Big Bend Units 1 and 2 Flue Gas Conditioning
- 7 3) SO₂ Emissions Allowances
- 8 4) Big Bend Units 1 and 2 FGD
- 9 5) Big Bend PM Minimization and Monitoring
- 10 6) Big Bend NO_x Emissions Reduction
- 11 7) NPDES Annual Surveillance Fees
- 12 8) Gannon Thermal Discharge Study
- 13 9) Polk NO_x Emissions Reduction
- 14 10) Bayside SCR and Ammonia
- 15 11) Big Bend Unit 4 SOFA
- 16 12) Big Bend Unit 1 Pre-SCR
- 17 13) Big Bend Unit 2 Pre-SCR
- 18 14) Big Bend Unit 3 Pre-SCR
- 19 15) Clean Water Act Section 316(b) Phase II Study
- 20 16) Arsenic Groundwater Standard Program
- 21 17) Big Bend Unit 4 SCR
- 22 18) Big Bend Unit 3 SCR
- 23 19) Big Bend Unit 2 SCR
- 24 20) Big Bend Unit 1 SCR

25

1 Some of these projects are described in more detail in
2 the direct testimony of Tampa Electric Witness, Paul
3 Carpinone.

4
5 **Q.** Have you prepared schedules showing the calculation of
6 the recoverable O&M project costs for 2010?

7
8 **A.** Yes. Form 42-2P contained in Exhibit No. ____ (HTB-3)
9 summarizes the recoverable jurisdictional O&M costs for
10 these projects which total \$18,214,920 for 2010.

11
12 **Q.** Do you have a schedule providing the description and
13 progress reports for all environmental compliance
14 activities and projects?

15
16 **A.** Yes. Project descriptions and progress reports, as well
17 as the projected recoverable cost estimates, are provided
18 in Form 42-5P, pages 1 through 31.

19
20 **Q.** What are the total projected jurisdictional costs for
21 environmental compliance in the year 2010?

22
23 **A.** The total jurisdictional O&M and capital expenditures to
24 be recovered through the ECRC are calculated on Form 42-
25 1P. These expenditures total \$75,438,315.

1 Q. How were environmental cost recovery factors calculated?

2

3 A. The environmental cost recovery factors were calculated
4 as shown on Schedules 42-6P and 42-7P. The demand
5 allocation factors were calculated by determining the
6 percentage each rate class contributes to the monthly
7 system peaks and then adjusted for losses for each rate
8 class. The energy allocation factors were determined by
9 calculating the percentage that each rate class
10 contributes to total MWH sales and then adjusted for
11 losses for each rate class. This information was based
12 on applying historical rate class load research to the
13 2010 projected forecast of system demand and energy.
14 Form 42-7P presents the calculation of the proposed ECRC
15 factors by rate class.

16

17 Q. What are the ECRC billing factors by rate class for the
18 period of January through December 2010 which Tampa
19 Electric is seeking approval?

20

21 A. The computation of the billing factors by metering
22 voltage level is shown in Exhibit No. ____ (HTB-3)
23 Document No. 7, Form 42-7P. In summary, the January
24 through December 2010 proposed ECRC billing factors are
25 as follows:

1	<u>Rate Class</u>	<u>Factor by Voltage</u>
2		<u>Level (¢/kWh)</u>
3	RS Secondary	0.486
4	GS, TS Secondary	0.486
5	GSD, SBF	
6	Secondary	0.485
7	Primary	0.480
8	Transmission	0.475
9	IS	
10	Secondary	0.479
11	Primary	0.474
12	Transmission	0.469
13	LS1	0.484
14	Average Factor	0.485

16

17

18

19

Q. Please describe the changes to the 2010 ECRC factors related to Tampa Electric's approved rate design in Docket No. 080317-EI.

20

21

22

23

24

25

A. As a result of Tampa Electric's base rate case the Commission approved the consolidation of the company's General Service - Demand ("GSD") and General Service - Large Demand ("GSLD") rate customers into one new GSD rate class. Additionally, the allocation of production demand costs was modified to the 12 Coincident Peak and

1 25 percent Average Demand to better reflect cost
2 causation. The new Commission approved methodology
3 became effective for meter readings on May 7, 2009.
4

5 **Q.** When does Tampa Electric propose to begin applying these
6 environmental cost recovery factors?
7

8 **A.** The environmental cost recovery factors will be effective
9 concurrent with the first billing cycle for January 2010.
10

11 **Q.** Are the costs Tampa Electric is requesting for recovery
12 through the ECRC for the period January 2010 through
13 December 2010 consistent with criteria established for
14 ECRC recovery in Order No. PSC-94-0044-FOF-EI?
15

16 **A.** Yes. The costs for which ECRC treatment is requested
17 meet the following criteria:
18

- 19 1. Such costs were prudently incurred after April 13,
20 1993;
- 21 2. The activities are legally required to comply with a
22 governmentally imposed environmental regulation
23 enacted, became effective or whose effect was
24 triggered after the company's last test year upon
25 which rates are based; and,

1 3. Such costs are not recovered through some other cost
2 recovery mechanism or through base rates.

3
4 **Q.** Please summarize your testimony.

5
6 **A.** My testimony supports the approval of a final average
7 environmental billing factor credit of 0.485 cents per
8 kWh. This includes the projected capital and O&M revenue
9 requirements of \$75,438,315 associated with a total of 31
10 environmental projects and a true-up under-recovery
11 provision of \$17,392,122 that is primarily driven by the
12 revenue shortfall precipitated by a significant market
13 decline in SO₂ emission allowance prices. My testimony
14 also explains that the projected environmental
15 expenditures for 2010 are appropriate for recovery
16 through the ECRC.

17
18 **Q.** Does this conclude your testimony?

19
20 **A.** Yes, it does.

21

22

23

24

25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **PAUL CARPINONE**5
6 **Q.** Please state your name, address, occupation and employer.7
8 **A.** My name is Paul Carpinone. My business address is 702
9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "company") as Director, Environmental Health & Safety in
12 the Environmental Health and Safety Department.13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.16
17 **A.** I received a Bachelor of Science degree in Water
18 Resources Engineering Technology from the Pennsylvania
19 State University in 1978. I have been a Registered
20 Professional Engineer in the State of Florida and
21 Pennsylvania since 1984. Prior to joining Tampa
22 Electric, I worked for Seminole Electric Cooperative as a
23 Civil Engineer in various positions and in environmental
24 consulting. In February 1988, I joined Tampa Electric as
25 a Principal Engineer, and I have primarily worked in the

1 area of Environmental Health and Safety. In 2006, I
2 became Director, Environmental Health and Safety. My
3 responsibilities include the development and
4 administration of the company's environmental, health and
5 safety policies and goals. I am also responsible for
6 ensuring resources, procedures and programs meet or
7 surpass compliance with applicable environmental, health
8 and safety requirements, and that rules and policies are
9 in place and functioning appropriately and consistently
10 throughout the company.

11
12 Q. What is the purpose of your testimony in this proceeding?

13
14 A. The purpose of my testimony is to demonstrate that the
15 activities for which Tampa Electric seeks cost recovery
16 through the Environmental Cost Recovery Clause ("ECRC")
17 for the January 2010 through December 2010 projection
18 period are activities necessary for the company to comply
19 with various environmental requirements. Specifically, I
20 will describe the ongoing activities that are associated
21 with the Consent Final Judgment ("CFJ") entered into with
22 the Florida Department of Environmental Protection
23 ("FDEP") and the Consent Decree ("CD") lodged with the
24 U.S. Environmental Protection Agency ("EPA") and the
25 Department of Justice. I will also discuss other

1 programs previously approved by the Commission for
2 recovery through the ECRC as well as the suspension of
3 the Clean Water Act Section 316(b) Phase II Study and the
4 vacatur of the Clean Air Mercury Rule.

5
6 **Q.** Please provide an overview of the ongoing environmental
7 compliance requirements that are the result of the CFJ and
8 the CD ("the Orders").

9
10 **A.** The general ongoing requirements of the Orders provide
11 for further reductions of sulfur dioxide ("SO₂"),
12 particulate matter ("PM") and nitrogen oxides ("NO_x")
13 emissions at Big Bend Station.

14
15 **Q.** What do the Orders require for SO₂ emission reductions?

16
17 **A.** The Orders require Tampa Electric to create a plan for
18 optimizing the availability and removal efficiency of the
19 flue gas desulfurization systems ("FGD" or "scrubbers").
20 The plans were submitted to the EPA in two phases, and
21 were approved in July 2000, and February 2001,
22 respectively.

23
24 Phase I required Tampa Electric to work scrubber outages
25 around the clock and to utilize contract labor, when

1 necessary, to speed the return of a malfunctioning
2 scrubber to service. In addition, Phase I required Tampa
3 Electric to review all critical scrubber spare parts and
4 increase the number and availability of spare parts to
5 ensure a speedy return to service of a malfunctioning
6 scrubber.

7
8 Phase II outlined capital projects Tampa Electric was to
9 perform to upgrade each scrubber at Big Bend Station. It
10 also addressed the use of environmental dispatching in
11 the event of a scrubber outage. All of the preliminary
12 SO₂ emission reduction projects have been completed.
13 However, additional work will occur in 2010 associated
14 with the Big Bend Units 1 and 2 FGD and Big Bend FGD
15 System Reliability programs to comply with the
16 elimination of the allowed scrubber outage days for 2010
17 and 2013.

18
19 **Q.** What do the Orders require for PM emission reductions?

20
21 **A.** The Orders require Tampa Electric to develop and
22 implement a best operational practices ("BOP") study to
23 minimize PM emissions from each electrostatic
24 precipitator ("ESP") and complete and implement a best
25 available control technology ("BACT") analysis of the

1 ESPs at Big Bend Station. The Orders also require the
2 company to demonstrate the operation of a PM continuous
3 emission monitoring system ("CEM") on Big Bend Units 3
4 and 4 and demonstrate the operation of a second PM CEM on
5 another Big Bend unit. Pursuant to the Orders, the
6 installation of the second PM CEM was required on or
7 before May 1, 2007, if the first PM CEM had been shown to
8 be feasible and remained in operation and if Tampa
9 Electric advised the EPA that it had elected to continue
10 to combust coal in Big Bend Units 1, 2 and 3. The first
11 PM CEM was installed in February 2002. The installation
12 of the second PM CEM was completed in July 2009 and is
13 the final stages of certification.

14
15 **Q.** Please describe the Big Bend PM Minimization and
16 Monitoring program activities and provide the estimated
17 capital and O&M expenditures for the period of January
18 2010 through December 2010.

19
20 **A.** The Big Bend PM Minimization and Monitoring program was
21 approved by the Commission in Docket No. 001186-EI, Order
22 No. PSC-00-2104-PAA-EI, issued November 6, 2000. In the
23 Order, the Commission found that the program met the
24 requirements for recovery through the ECRC. Tampa
25 Electric had previously identified various projects to

1 improve precipitator performance and reduce PM emissions
2 as required by the Orders. In 2010, there will be capital
3 expenditures associated with the installation of a
4 replacement PM CEM, O&M expenses associated with existing
5 and recently installed BOP and BACT equipment and
6 continued implementation of the BOP procedures. Moving
7 forward with the replacement PM CEM project can improve
8 generation availability by providing real time PM
9 emissions data. These activities are expected to result
10 in approximately \$10,000 of capital and \$470,000 of O&M
11 expenses.

12
13 Q. What do the Orders require for NO_x reductions?
14

15 A. The Orders require Tampa Electric to perform NO_x emission
16 reductions projects on Big Bend Units 1, 2 and 3 and
17 pursuant to an amendment, for Big Bend Unit 4 projects to
18 be substituted for Big Bend Unit 3 projects. The NO_x
19 emission reductions use the 1998 NO_x emissions as the
20 baseline year for determining the level of reduction
21 achieved. Tampa Electric was also required by the Orders
22 to demonstrate innovative technologies or provide
23 additional NO_x technologies beyond those required by the
24 early NO_x emission reduction activities.
25

- 1 Q. Please describe the Big Bend NO_x Emission Reduction
2 program activities and provide the estimated capital and
3 O&M expenses for the period of January 2010 through
4 December 2010.
5
- 6 A. The Big Bend NO_x Emission Reduction program was approved
7 by the Commission in Docket No. 001186-EI, Order No. PSC-
8 00-2104-PAA-EI, issued November 6, 2000. In the Order,
9 the Commission found that the program met the requirements
10 for recovery through the ECRC. In 2010, Tampa Electric
11 will perform maintenance on the previously approved and
12 installed NO_x Reduction equipment. This activity is
13 expected to result in approximately \$396,000 of O&M
14 expenses.
15
- 16 Q. Please describe long-term NO_x requirements associated with
17 the Orders and Tampa Electric's efforts to comply with the
18 requirements.
19
- 20 A. The Orders require Big Bend Unit 4 to begin operating with
21 a Selective Catalytic Reduction ("SCR") system or other
22 NO_x control technology, be repowered, or shut down and
23 scheduled for dismantlement by June 1, 2007. Big Bend
24 Units 3, 2 and/or 1 must either begin operating with an
25 SCR system or other NO_x control technology, be repowered,

1 or be shut down and scheduled for dismantlement one unit
2 per year by May 1, 2008, May 1, 2009 and May 1, 2010,
3 respectively.
4

5 In order to meet the NO_x emission rates and timing
6 requirements of the Orders, Tampa Electric engaged an
7 experienced consulting firm, Sargent and Lundy, to assist
8 with the performance of a comprehensive study designed to
9 identify the long-range plans for the generating units at
10 Big Bend Station. The results of the study clearly
11 indicated that the option to remain coal-fired at Big
12 Bend Station and install the necessary NO_x reduction
13 technologies is the most cost-effective alternative to
14 satisfy the NO_x emission reductions required by the
15 Orders. This decision was communicated to the EPA and
16 FDEP in August 2004. Tampa Electric also apprised the
17 Commission of this decision in its filing made in Docket
18 No. 040750-EI in August 2004.
19

20 **Q.** Please describe the Big Bend Units 1 through 3 Pre-SCR and
21 the Big Bend Units 1 through 4 SCR projects and provide
22 estimated capital and O&M expenditures for the period of
23 January 2010 through December 2010.
24

25 **A.** In Docket No. 040750-EI, Order No. PSC-04-0986-PAA-EI,

1 issued October 11, 2004, the Commission approved cost
2 recovery of the Big Bend Units 1 through 3 Pre-SCR and the
3 Big Bend Unit 4 SCR projects. The Big Bend Units 1
4 through 3 SCR projects were approved by the Commission in
5 Docket No. 041376-EI, Order No. PSC-05-0502-PAA-EI,
6 issued May 9, 2005. The purpose of the Pre-SCR
7 technologies is to reduce inlet NO_x concentrations to the
8 SCR systems, thereby mitigating overall SCR capital and
9 O&M costs. These Pre-SCR technologies include neural
10 networks, windbox modifications, secondary air controls
11 and coal/air flow controls. The SCR projects at Big Bend
12 Units 1 through 4 encompass the design, procurement,
13 installation and annual O&M expenses associated with an
14 SCR system for each unit.

15
16 The projected costs for the period of January 2010 through
17 December 2010 for which Tampa Electric is seeking ECRC
18 recovery are for the Big Bend Units 1 through 3 Pre-SCR
19 and Big Bend Units 2, 3 and 4 SCR capital and O&M
20 expenditures associated with the engineering, procurement,
21 construction, start-up, tuning, operation and ongoing
22 maintenance for the projects. No capital expenditures are
23 anticipated for Big Bend Units 1 through 3 Pre-SCR for
24 2010. O&M expenses for Big Bend Units 1 through 3 Pre-SCR
25 projects are \$75,000 for Unit 1, \$31,000 for Unit 2 and

1 \$31,000 for Unit 3. Big Bend Unit 3 SCR was placed in-
2 service July 2008. Therefore, there are no anticipated
3 capital expenditures for 2010; however, the O&M
4 expenditures for the project are anticipated to be
5 \$1,668,100. Big Bend Unit 4 SCR was placed in-service May
6 2007, therefore there are no anticipated capital
7 expenditures for 2010. The O&M expenses for this project
8 are anticipated to be \$778,700. Big Bend Unit 2 SCR was
9 placed in-service June 2009 and will have no anticipated
10 capital costs but O&M costs of \$1,668,100 for 2010.

11

12 Big Bend Unit 1 SCR is expected to be placed in-service
13 May 2010 and will have anticipated capital costs of
14 \$15,830,690 and O&M costs of \$1,001,600.

15

16 **Q.** Please identify and describe the other Commission approved
17 programs you will discuss.

18

19 **A.** The programs previously approved by the Commission that I
20 will discuss include:

21

22 1) Big Bend Unit 3 FGD Integration

23 2) Big Bend Units 1 and 2 FGD

24 3) Gannon Thermal Discharge Study

25 4) Bayside SCR Consumables

1 5) Big Bend Unit 4 Separated Over-fired Air ("SOFA")

2 6) Clean Water Act Section 316(b) Phase II Study

3 7) Big Bend FGD Reliability

4 8) Arsenic Groundwater Standard

5 9) Clean Air Mercury Rule ("CAMR")

6
7 **Q.** Please describe the Big Bend Unit 3 FGD Integration and
8 the Big Bend Units 1 and 2 FGD activities and provide the
9 estimated capital and O&M expenditures for the period of
10 January 2010 through December 2010.

11
12 **A.** The Big Bend Unit 3 FGD Integration program was approved
13 by the Commission in Docket No. 960688-EI, Order No. PSC-
14 96-1048-FOF-EI, issued August 14, 1996. The Big Bend
15 Units 1 and 2 FGD program was approved by the Commission
16 in Docket No. 980693-EI, Order No. PSC-99-0075-FOF-EI,
17 issued January 11, 1999. In those Orders, the Commission
18 found that the programs met the requirements for recovery
19 through the ECRC. The programs were implemented to meet
20 the SO₂ emission requirements of the Phase I and II Clean
21 Air Act Amendments ("CAAA") of 1990.

22
23 The projected January 2010 through December 2010, O&M
24 expenses for the Big Bend Unit 3 FGD Integration project
25 are \$4,241,800. No capital expenditures are anticipated

1 for this project. The projected capital and O&M
2 expenditures for the Big Bend Units 1 and 2 FGD
3 Integration project for January 2010 through December 2010
4 are \$526,266 and \$7,443,300, respectively.
5

6 **Q.** Please describe the Gannon Thermal Discharge Study program
7 activities and provide the estimated capital and O&M
8 expenditures for the period of January 2010 through
9 December 2010.
10

11 **A.** The Gannon Thermal Discharge Study program was approved by
12 the Commission in Docket No. 010593-EI, Order No. PSC-01-
13 1847-PAA-EI, issued September 14, 2001. In that Order,
14 the Commission found that the program met the requirements
15 for recovery through the ECRC. For the period of January
16 2010 through December 2010, there will be no capital
17 expenditures for this program. Tampa Electric anticipates
18 O&M expenses will be approximately \$30,000 for the period.
19

20 **Q.** Please describe the Bayside SCR Consumables program
21 activities and provide the estimated capital and O&M
22 expenditures for the period of January 2010 through
23 December 2010.
24

25 **A.** The Bayside SCR Consumables program was approved by the

1 Commission in Docket No. 021255-EI, Order No. PSC-03-
2 0469-PAA-EI, issued April 4, 2003. For the period of
3 January 2010 through December 2010, there will be no
4 capital expenditures for this program. Tampa Electric
5 anticipates O&M expenses associated with the consumable
6 goods (primarily anhydrous ammonia) will be approximately
7 \$114,000 for the period.
8

9 Q. Please describe the Big Bend Unit 4 SOFA program
10 activities and provide the capital and O&M expenditures
11 for the period of January 2010 through December 2010.
12

13 A. The Big Bend Unit 4 SOFA program was approved by
14 Commission for ECRC recovery in Docket No. 030226-EI,
15 Order No. PSC-03-0684-PAA-EI, issued June 6, 2003. In
16 that Order, the Commission found that the program met the
17 requirements for recovery through the ECRC contingent
18 upon Big Bend Unit 4 remaining coal fired. On August 19,
19 2004, Tampa Electric submitted a letter to the EPA
20 declaring the intent for Big Bend Units 1 through 4 to
21 remain coal fired and, as such, complied with the
22 applicable provisions of the CD associated with the
23 decision. The SOFA project was completed in 2004. For
24 the period of January 2010 through December 2010, there
25 will be no capital expenditures for this program. Tampa

1 Electric anticipates O&M expenses will be approximately
2 \$62,000 for the period.

3

4 **Q.** Please describe the Clean Water Act Section 316(b) Phase
5 II Study program activities and provide the estimated
6 capital and O&M expenditures for the period of January
7 2010 through December 2010.

8

9 **A.** The Clean Water Act Section 316(b) Phase II Study program
10 was approved by the Commission in Docket No. 041300-EI,
11 Order No. PSC-05-0164-PAA-EI, issued February 10, 2005.
12 For the period of January 2010 through December 2010,
13 there will be no capital expenditures for this program.
14 EPA announced on March 20, 2007, that the rule adopted
15 pursuant to Section 316(b) be considered suspended. The
16 suspension of the final rule was made on July 9, 2007.
17 Tampa Electric believes that the work will continue to be
18 useful for purposes related to the Phase II Rule and does
19 not intend to suspend the work because it would not be
20 cost-effective or appropriate to do so. Therefore, Tampa
21 Electric anticipates O&M expenses associated with the
22 sampling and study activities will be approximately
23 \$60,000 for the period.

24

25 **Q.** Please describe the Big Bend FGD System Reliability

1 program activities and provide the estimated capital and
2 O&M expenses for the period of January 2010 through
3 December 2010.

4
5 **A.** Tampa Electric's Big Bend FGD System Reliability program
6 was approved by the Commission in Docket No. 050598-EI,
7 Order No. PSC-06-0602-PAA-EI, issued July 10, 2006. The
8 Commission granted cost recovery approval for prudent
9 costs associated with this project. The Big Bend FGD
10 System Reliability project will run concurrently with the
11 installation of SCR systems on the generating units.

12
13 For the period of January 2010 through December 2010, the
14 anticipated capital expenditures will be \$2,500,000
15 however, no O&M expenditures are anticipated for this
16 project.

17
18 **Q.** Please describe the Arsenic Groundwater Standard program
19 activities and provide the estimated capital and O&M
20 expenditures for the period of January 2010 through
21 December 2010.

22
23 **A.** The Arsenic Groundwater Standard program was approved by
24 the Commission in Docket No. 050683-EI, Order No. PSC-06-
25 0138-PAA-EI, issued February 23, 2006. In that Order, the

1 Commission found that the program met the requirements for
2 recovery through the ECRC and granted Tampa Electric cost
3 recovery approval for prudently incurred costs. The new
4 groundwater standard applies to Tampa Electric's H.L.
5 Culbreath Bayside, Big Bend and Polk Power Stations.
6

7 For the period of January 2010 through December 2010,
8 there will be no capital expenditures for this program;
9 however, Tampa Electric anticipates O&M expenses
10 associated with the sampling activities will be
11 approximately \$50,000.
12

13 **Q.** Please describe the CAMR program activities and provide
14 the estimated capital and O&M expenditures for the period
15 of January 2010 through December 2010.
16

17 **A.** The CAMR program was approved by the Commission in Docket
18 No. 060583-EI, Order No. PSC-06-0926-PAA-EI, issued
19 November 6, 2006. In that Order, the Commission found
20 that the program met the requirements for recovery through
21 the ECRC and granted Tampa Electric cost recovery approval
22 for prudently incurred costs.
23

24 On February 8, 2008, the Washington D.C. Circuit Court
25 vacated EPA's rule removing power plants from the Clean

1 Air Act list of regulated sources of hazardous air
2 pollutants under section 112. At the same time, the
3 Court vacated the Clean Air Mercury Rule. EPA is
4 reviewing the Court's decisions and evaluating its
5 impacts. Currently, the FDEP has begun mercury
6 rulemaking this year that will likely have monitoring
7 requirements comparable to CAMR.

8
9 Given the vacatur, capital spending for this program is
10 anticipated to be complete in 2010 with monitoring to
11 commence thereafter, using company resources. For the
12 period of January 2010 through December 2010, the capital
13 expenditures are anticipated to be \$20,000 and the O&M
14 expenditures to be \$8,000.

15
16 **Q.** What is the impact of the recent vacatur of the CAIR and
17 CAMR rules on Tampa Electric's ECRC projects?

18
19 **A.** The vacatur of CAIR should have minimal impact on Tampa
20 Electric's ECRC projects associated with NO_x and SO₂
21 abatement. These projects were initiated as a result of
22 the CD signed between EPA and Tampa Electric therefore,
23 the company anticipates continuing its efforts to
24 complete and maintain the projects.

25

1 The vacatur of CAMR occurred after Tampa Electric had
2 begun the procurement of equipment necessary to meet the
3 intent of the original rule; however, the company was
4 able to stop a significant portion of the total equipment
5 purchase.

6
7 Tampa Electric anticipates a replacement to the CAMR rule
8 to become effective in the near future therefore, during
9 this time of review, the company plans to utilize the
10 resources already secured to establish a baseline of
11 mercury emissions.

12
13 Q. Please summarize your testimony.

14
15 A. Tampa Electric's settlement agreements with FDEP and EPA
16 require significant reductions in emissions from Tampa
17 Electric's Big Bend and Gannon Stations. The Orders
18 established definite requirements and time frames in
19 which air quality improvements must be made and result in
20 reasonable and fair outcomes for Tampa Electric, its
21 community and customers, and the environmental agencies.
22 My testimony identified projects that are legally
23 required by these Orders. I described the progress Tampa
24 Electric has made to achieve the more stringent
25 environmental standards. I have identified estimated

1 costs, by project, which the company expects to incur in
2 2010. Additionally, my testimony identified other
3 projects that are required for Tampa Electric to meet the
4 environmental requirements and I provided the associated
5 2010 activities and projected expenditures.
6

7 Q. Does this conclude your testimony?
8

9 A. Yes it does.
10
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25

GULF POWER COMPANY

Before the Florida Public Service Commission
Prepared Direct Testimony and Exhibit of
James O. Vick
Docket No. 090007-EI
April 1, 2009

1
2
3
4
5 Q. Please state your name and business address.

6 A. My name is James O. Vick, and my business address is One Energy Place,
7 Pensacola, Florida, 32520.

8
9 Q. By whom are you employed and in what capacity?

10 A. I am employed by Gulf Power Company as the Director of Environmental
11 Affairs.

12
13 Q. Mr. Vick, will you please describe your education and experience?

14 A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a
15 Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's
16 Degree in Civil Engineering from the University of South Florida in Tampa,
17 Florida. In addition, I have a Masters of Science Degree in Management
18 from Troy State University, Pensacola, Florida. In August 1978, I joined Gulf
19 Power Company as an Associate Engineer and have since held various
20 engineering positions with increasing responsibilities such as Air Quality
21 Engineer, Senior Environmental Licensing Engineer, and Manager of
22 Environmental Affairs. In 2003, I assumed my present position as Director of
23 Environmental Affairs.

24

25

1 Q. What are your responsibilities with Gulf Power Company?

2 A. As Director of Environmental Affairs, my primary responsibility is overseeing
3 the activities of the Environmental Affairs area to ensure the Company is, and
4 remains, in compliance with environmental laws and regulations, i.e. both
5 existing laws and such laws and regulations that may be enacted or amended
6 in the future. In performing this function, I am responsible for numerous
7 environmental activities.

8
9 Q. Are you the same James O. Vick who has previously testified before this
10 Commission on various environmental matters?

11 A. Yes.

12
13 Q. Mr. Vick, what is the purpose of your testimony?

14 A. The purpose of my testimony is to support Gulf Power Company's
15 Environmental Cost Recovery Clause (ECRC) final true-up for the period
16 January through December 2008.

17
18 Q. Mr. Vick, please compare Gulf's recoverable environmental capital costs
19 included in the final true-up calculation for the period January 2008 through
20 December 2008 with the approved estimated true-up amounts.

21 A. As reflected in Mr. Dodd's Schedule 6A, the actual recoverable capital costs
22 were \$38,775,663 as compared to the estimated true-up total of \$38,990,615.
23 This results in a variance of \$214,952 or 0.6% below the estimated true-up. I
24 will address one program that contributed to the majority of this variance, the
25 CAIR/CAMR/CAVR Compliance Program.

1 Q. Please explain the capital variance of (2.8%) or (\$197,255) in the
2 CAIR/CAMR/CAVR Compliance Program (Line Item 1.26).

3 A. The majority of the variance in the CAIR/CAMR/CAVR Compliance Program
4 line item is due to the Smith Selective Non-Catalytic Reduction (SNCR)
5 projects. The projected 2008 expenditures for the Smith SNCR projects were
6 overstated in the 2008 ECRC estimated/actual true-up filing. At the time of
7 the estimated/actual true-up filing, Gulf expected equipment common to both
8 the Smith Unit 1 SNCR and the Smith Unit 2 SNCR to be placed in service
9 during October; however, this equipment was not placed in service until
10 December of 2008.

11
12 Q. How do the actual O&M expenses for the period January 2008 to December
13 2008 compare to the amounts included in the estimated true-up filing?

14 A. Mr. Dodd's Schedule 4A reflects that Gulf's recoverable environmental O&M
15 expenses for the current period were \$14,503,470, as compared to the
16 estimated true-up of \$15,216,886. This results in a net variance of
17 \$713,416 or 4.7% below the estimated true-up. I will address nine O&M
18 projects and programs that contribute to this variance -- General Water
19 Quality, Environmental Auditing and Assessment, General Solid and
20 Hazardous Waste, Above Ground Storage Tanks, Sodium Injection, SPCC
21 Substation Project, FDEP NO_x Reduction Agreement, CAIR/CAMR/CAVR
22 Compliance Program and SO₂ Allowances.

23
24
25

1 Q. Please explain the 11.6% variance of \$42,391 in General Water Quality (Line
2 Item 1.6).

3 A. The General Water Quality variance resulted from increased expenses
4 associated with Gulf's surface water sampling program. During 2008, at the
5 request of FDEP, Gulf expanded the scope of the Plant Crist surface water
6 sampling program to include a more detailed thermal study. The Plant Crist
7 NPDES industrial wastewater permit required the plant to develop and
8 implement a thermal evaluation plan, subject to FDEP's review and approval,
9 to determine compliance with Chapter 62 Part 302.520(1), F.A.C.

10

11 Q. Please explain the variance of 181.3% or \$12,147 in the category
12 Environmental Auditing/Assessment (Line Item 1.10).

13 A. During 2008, Line Item 1.10 included expenses associated with
14 environmental assessments at the corporate, plant, and district levels. The
15 variance in this line item primarily resulted from an unanticipated audit of
16 Gulf's environmental air testing group.

17

18 Q. Please explain the 14.6% variance of \$54,557 in Line Item 1.11, General
19 Solid and Hazardous Waste.

20 A. This line item includes expenses for proper identification, handling, storage,
21 transportation and disposal of solid and hazardous wastes as required by
22 federal and state regulations. The program includes expenses for Gulf's
23 generating and power delivery facilities. The 2008 variance resulted from
24 increased solid and hazardous waste disposal costs associated with several
25 substation and distribution projects. The amount of solid and hazardous

1 waste generated varies from one period to the next.

2

3 Q. Please explain the variance of (39.8%) or (\$70,738) in the category entitled
4 Above Ground Storage Tanks (Line Item 1.12).

5 A. Plant Scholz originally planned to take a diesel fuel tank out of service during
6 2008 to inspect the integrity of the tank bottom. After further evaluation by a
7 certified tank inspector it was determined that an out-of-service inspection
8 was not necessary. Plant Crist storage tank maintenance expenses were
9 also less than originally projected.

10

11 Q. Please explain the variance of (\$40,640) or (16.4%) in Sodium Injection (Line
12 Item 1.16).

13 A. The expenses that Gulf incurs for this program are dependent on the quantity
14 and quality of coal burned. During 2008 the need for sodium injection was
15 less than projected because Gulf did not burn as much coal as originally
16 expected.

17

18 Q. Please explain the variance of \$68,945 in the SPCC Substation Project (Line
19 Item 1.18).

20 A. Gulf Power's substation oil spill response plan was reviewed and updated
21 during 2008 as required by SPCC regulation, 40 CFR Part 112. The review
22 noted that more detailed site diagrams were needed for numerous substation
23 sites. The original scope of work did not include preparing new site
24 diagrams.

25

1 Q. Please explain the (2%) variance of (\$73,926) in Line Item 1.19, FDEP NO_x
2 Reduction Agreement.

3 A. This O&M line item includes the cost of anhydrous ammonia, urea, air
4 monitoring, and general operation and maintenance expenses related to the
5 activities undertaken in connection with the FDEP NO_x Reduction Agreement.
6 The project variance resulted primarily from delaying maintenance expenses
7 associated with the Crist Unit 7 Selective Catalytic Reduction (SCR) system
8 from 2008 to 2009 since the work could be performed more efficiently during
9 the longer outage in February of 2009. This under run was partially offset by
10 an increase in the cost of anhydrous ammonia during the September through
11 November timeframe.

12
13 Q. Please explain the 23.3% variance of \$110,139 in the CAIR/CAMR/CAVR
14 Compliance Program, Line Item 1.20.

15 A. The CAIR/CAMR/CAVR Compliance Program (Line Item 1.20) currently
16 includes O&M expenses associated with the Plant Crist scrubber and Clean
17 Air Mercury Rule (CAMR) projects. The variance in this line item is primarily
18 due to incurring termination expenses associated with canceling a piping
19 fabrication contract for the Plant Crist scrubber project and awarding the work
20 to another contractor. This change will result in significant capital project cost
21 savings of approximately \$2.7 million. The variance was partially offset by
22 Plant Daniel mercury monitoring expenses being less than anticipated.

23
24
25

1 Q. Please explain the variance of (11.5%) or (\$787,632) in SO₂ Allowances (Line
2 Item 1.20).

3 A. This variance resulted from Gulf burning less coal in 2008 than originally
4 anticipated. Therefore, Gulf surrendered fewer SO₂ allowances because SO₂
5 emissions were less than originally projected.
6

7 Q. Mr. Vick, does this conclude your testimony?

8 A. Yes.
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1 GULF POWER COMPANY

2
3 Before the Florida Public Service Commission

4 Prepared Direct Testimony of

5 James O. Vick

6 Docket No. 090007-EI

7 August 3, 2009
8

9 Q. Please state your name and business address.

10 A. My name is James O. Vick and my business address is One Energy Place,
11 Pensacola, Florida, 32520.
12

13 Q. By whom are you employed and in what capacity?

14 A. I am employed by Gulf Power Company as the Director of Environmental
15 Affairs.
16

17 Q. Mr. Vick, will you please describe your education and experience?

18 A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a
19 Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's
20 Degree in Civil Engineering from the University of South Florida in Tampa,
21 Florida. In addition, I have a Masters of Science Degree in Management
22 from Troy State University, Pensacola, Florida. I joined Gulf Power Company
23 in August 1978 as an Associate Engineer. I have since held various
24 engineering positions with increasing responsibilities such as Air Quality
25 Engineer and Senior Environmental Licensing Engineer. In 2003, I assumed

1 my present position as Director of Environmental Affairs.

2

3 Q. What are your responsibilities with Gulf Power Company?

4 A. As Director of Environmental Affairs, my primary responsibility is
5 overseeing the activities of the Environmental Affairs section to ensure the
6 Company is, and remains, in compliance with environmental laws and
7 regulations, i.e., both existing laws and such laws and regulations that may
8 be enacted or amended in the future. In performing this function, I am
9 responsible for numerous environmental activities.

10

11 Q. Are you the same James O. Vick who has previously testified before this
12 Commission on various environmental matters?

13 A. Yes.

14

15 Q. Mr. Vick, what is the purpose of your testimony?

16 A. The purpose of my testimony is to support Gulf Power Company's estimated
17 true-up for the period from January 1, 2009 through December 31, 2009.
18 This true-up is based on six months of actual data and six months of
19 estimated data.

20

21 Q. Mr. Vick, please compare Gulf's recoverable environmental capital costs
22 included in the estimated true-up calculation for the period January 1, 2009
23 through December 31, 2009 with approved projected amounts.

24 A. As reflected in Mr. Dodd's Schedule 6E, the recoverable capital
25 costs approved in the original projection total \$45,314,518, as compared

1 to the estimated true-up amount of \$46,133,081. This results in a projected
2 variance of \$818,563. There are four capital projects and programs that
3 contributed to the majority of this variance: the Crist Water Conservation
4 Program, CAIR/CAMR/CAVR Compliance Program, Annual NOx Allowances
5 and SO₂ Allowances. The variances for these projects are discussed below.
6

7 Q. Please explain the \$21,361 variance in the Crist Water Conservation
8 Program (Line Item 1.24).

9 A. This variance is primarily due to timing associated with placing portions of the
10 Crist Water Conservation project in-service. Gulf originally projected that
11 \$1.3 million of equipment would be placed in-service during August through
12 December 2009 to connect the Plant Crist scrubber project to the Emerald
13 Coast Utility Authority water system; however, Gulf now expects \$7.8 million
14 to be placed in-service during December 2009. The total project cost has not
15 increased.
16

17 Q. Please discuss the \$61,470 variance in Gulf's CAIR/CAMR/CAVR
18 Compliance Program (Line Item 1.26).

19 A. The variance in the CAIR/CAMR/CAVR Compliance line item is due primarily
20 to increased costs associated with the Plant Crist scrubber project.
21 Expenditures for the Plant Crist scrubber project increased by approximately
22 \$26 million due to an increase in the structural steel and engineering costs as
23 well as increased costs associated with the Crist Unit 7 turbine upgrades.
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1 The original structural steel cost estimate was based on a preliminary design
2 that did not take into account the significant increase in steel required to meet
3 higher wind loading requirements for the coastal region. The final design
4 required approximately 7,000 tons of steel as compared to the original
5 estimate of 3,500 tons. The additional quantity of steel needed also led to an
6 increase in the structural steel erection and foundation costs. Engineering
7 costs increased due to project modifications which were added to the scope
8 of work. Expenditures for the Crist Unit 7 turbine upgrade increased due to
9 adding water induction protection equipment and an oil flush to the scope of
10 work.

11

12 Q. Please explain the \$780,395 variance in Annual NOx Allowances (Line Item
13 1.29).

14 A. This variance is primarily due to timing associated with Gulf's annual NOx
15 allowance purchases as well as an increase in the average cost per
16 allowance. Gulf originally projected the purchase of \$18.6 million of
17 allowances in the May through December timeframe; however, Gulf has
18 purchased \$20.3 million of allowances between February and July.

19

20 Q. Please explain the \$149,387 variance in SO₂ Allowances, Line Item 1.31.

21 A. Gulf's 2008 SO₂ allowance inventory balance and net working capital balance
22 were higher than anticipated because Gulf burned less coal during 2008 than
23 originally projected, as explained in the 2008 Final True-Up filing. As a result,
24 the 2009 SO₂ allowance inventory balance continues to be higher than
25 inventory levels included in the 2009 projection.

1 Q. How do the estimated/actual O&M expenses compare to the original
2 projection?

3 A. Mr. Dodd's Schedule 4E reflects that Gulf's recoverable environmental O&M
4 expenses for the current period are now estimated to be \$34,067,772 as
5 compared to the original projection of \$42,474,697. This will result in a year-
6 end variance of (\$8,406,925). There are seven O&M projects and programs
7 that contributed to the majority of this variance which I will discuss:
8 Aboveground Storage Tanks, Sodium Injection, FDEP NOx Reduction
9 Agreement, CAIR/CAMR/CAVR Compliance Program, Annual NOx
10 Allowances, Seasonal NOx Allowances, and SO₂ Allowances.

11

12 Q. Please explain the variance of \$(33,863) in Above Ground Storage Tanks
13 (Line Item 1.12).

14 A. Plant Scholz projected approximately \$30,000 of storage tank maintenance
15 expenses during 2009 in anticipation of recommended repairs from the fourth
16 quarter 2008 diesel tank inspection. The tank inspection did not note any
17 necessary repairs; therefore, these projected maintenance expenses have
18 been removed from the budget.

19

20 Q. Please explain the variance of (\$137,159) in Sodium Injection (Line Item
21 1.16).

22 A. The expenses that Gulf incurs for this program are dependent on the
23 available coal supply and the necessity for sodium injection. The 2009
24 projected need for sodium injection is less than what was originally
25 anticipated because Plants Crist and Smith are burning less coal.

1 Q. Please explain the variance of (\$1,726,593) in Line Item 1.19, FDEP NOx
2 Reduction Agreement.

3 A. The FDEP NOx Reduction Agreement includes the cost of anhydrous
4 ammonia, urea, air monitoring, and general operation and maintenance
5 expenses related to the activities undertaken in connection with the Plant
6 Crist FDEP Agreement for Ozone Attainment. The project variance primarily
7 is a result of using less ammonia and urea than what was originally projected
8 because Plant Crist has been burning less coal.

9
10 Q. Please explain the variance of (\$3,234,352) in CAIR/CAMR/CAVR
11 Compliance Program, Line Item 1.20.

12 A. The CAIR/CAMR/CAVR Compliance Program, Line Item 1.20, currently
13 includes O&M expenses associated with the Plant Crist scrubber project,
14 Plant Smith SNCR projects, and Clean Air Mercury Rule projects. The
15 variance in this line item is due to the need for urea and limestone being less
16 than what was originally anticipated. Plant Smith did not begin running the
17 SNCRs until May 2009 and the need for urea injection is expected to be less
18 than originally projected because Plant Smith is burning less coal. The 2009
19 limestone costs for the Plant Crist scrubber project have decreased based on
20 a reduction in the amount of limestone needed for start-up. In addition, Plant
21 Crist expects to begin receiving limestone later than originally projected.

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23
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25

1 Q. Please explain the variance of (\$1,658,829) in Annual NOx Allowances, Line
2 Item 1.22.

3 A. Gulf's projected annual NOx allowance needs are less than originally
4 anticipated because Gulf is burning less coal.

5

6 Q. Please explain the variance of (\$1,190,414) in Seasonal NOx Allowances,
7 Line Item 1.23.

8 A. Gulf's projected seasonal NOx allowance needs are less than originally
9 anticipated because Gulf is burning less coal.

10

11 Q. Please explain the variance of (\$492,242) in SO₂ Allowances, Line Item 1.24.

12 A. Gulf's projected SO₂ allowance needs are less than originally anticipated
13 because Gulf is burning less coal.

14

15 Q. Mr. Vick, are there any other O&M project variances that you would like to
16 explain?

17 A. Yes, the General Solid and Hazardous Waste line item, Line Item 1.11, is
18 projected to have a \$63,803 variance. This line item includes expenses for
19 proper identification, handling, storage, transportation and disposal of solid
20 and hazardous wastes as required by federal and state regulations. The
21 solid and hazardous waste variance is primarily related to an increase in the
22 number of transformer oil spills. The Ash Pond Diversion Curtains line item,
23 Line Item 1.14, is projected to have a \$203,700 variance based on proposals
24 Gulf received during July 2009.

25

1 Q. Does this conclude your testimony?

2 A. Yes.

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GULF POWER COMPANY
Before the Florida Public Service Commission
Prepared Direct Testimony and Exhibit of
James O. Vick
Docket No. 090007-EI
August 28, 2009

Q. Please state your name and business address.

A. My name is James O. Vick, and my business address is One Energy Place, Pensacola, Florida, 32520.

Q. By whom are you employed and in what capacity?

A. I am employed by Gulf Power Company as the Director of Environmental Affairs.

Q. Mr. Vick, will you please describe your education and experience?

A. I graduated from Florida State University, Tallahassee, Florida, in 1975 with a Bachelor of Science Degree in Marine Biology. I also hold a Bachelor's Degree in Civil Engineering from the University of South Florida in Tampa, Florida. In addition, I have a Masters of Science Degree in Management from Troy State University, Pensacola, Florida. I joined Gulf Power Company in August 1978 as an Associate Engineer. I have since held various engineering positions with increasing responsibilities such as Air Quality Engineer, Senior Environmental Licensing Engineer, and Manager of Environmental Affairs. In 2003,

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1 I assumed my present position as Director of Environmental Affairs.

2

3 Q. What are your responsibilities with Gulf Power Company?

4 A. As Director of Environmental Affairs, my primary responsibility is
5 overseeing the activities of the Environmental Affairs section to ensure the
6 Company is, and remains, in compliance with environmental laws and
7 regulations, i.e., both existing laws and such laws and regulations that
8 may be enacted or amended in the future. In performing this function, I
9 have the responsibility for numerous environmental activities.

10

11 Q. Are you the same James O. Vick who has previously testified before this
12 Commission on various environmental matters?

13 A. Yes.

14

15 Q. Mr. Vick, what is the purpose of your testimony?

16 A. The purpose of my testimony is to support Gulf Power Company's
17 projection of environmental compliance costs recoverable through the
18 Environmental Cost Recovery Clause (ECRC) for the period from January
19 2010 through December 2010.

20

21 Q. Have you prepared an exhibit that contains information to which you will
22 refer in your testimony?

23 A. Yes, I have. My exhibit includes the following documents:

- 24 • Plant Smith Consumptive Use Permit
25 • Northwest Florida Water Management District (NFWFMD)

1 correspondence regarding the proposed Smith Reclaimed Water
2 project.

- 3 ● Federal Register Notice of Agency Information Collection Request
4 dated July 2, 2009 (Vol. 74, No. 126 Pages 31725-31728)

5

6 Counsel: We ask that Mr. Vick's' Exhibit
7 consisting of three documents be
8 marked as Exhibit No. ____ (JOV-1).

9

10 Q. Mr. Vick, please identify the capital projects included in Gulf's ECRC
11 projection filing.

12 A. The environmental capital projects for which Gulf seeks recovery through
13 the ECRC are described in Schedules 3P, 4P, and 5P. I am supporting
14 the expenditures, clearings, retirements, salvage and cost of removal
15 currently projected for each of these projects and the costs for emission
16 allowances. Mr. Dodd compiled these schedules and has calculated the
17 associated revenue requirements for Gulf's requested recovery. Of the
18 projects shown on Mr. Dodd's schedules, there are four projects that were
19 previously approved by the Commission with expanded activities that
20 have projected capital expenditures during 2010. Two of the projects are
21 related to Gulf's existing Air Quality programs: the Crist 5, 6, & 7
22 Precipitator Projects and the CAIR/CAMR/CAVR Compliance Program.
23 The Crist Water Conservation project and the Plant NPDES Permit
24 Compliance projects are also projected to have additional capital
25 expenditures during 2010.

1 Q. Mr. Vick, please describe the project included in the 2010 projection for
2 (Line 1.2) the Crist 5, 6, & 7 Precipitator Projects.

3 A. The Plant Crist Unit 6 and Unit 7 precipitator upgrades were originally
4 undertaken in the early 1990's and approved for environmental cost
5 recovery in Docket No. 930613-EI. These upgrades were required and
6 continue to be needed to comply with the Clean Air Act Amendments
7 (CAAA) of 1990. During the 2010 recovery period, Plant Crist will begin
8 incurring preliminary engineering and design costs to rebuild portions of
9 the Plant Crist Unit 6 precipitator. Recent inspections of the Crist Unit 6
10 precipitator have indicated that the internals will need to be replaced by
11 2013. The 2010 projected expenditures for the Plant Crist Unit 6
12 precipitator project are \$1.1 million.

13

14 Q. Mr. Vick, please describe the capital projects included in Gulf's
15 CAIR/CAMR/CAVR Compliance Program (Line Item 1.26) that will impact
16 the 2010 projected ECRC revenue requirements.

17 A. For the purpose of the 2010 projection of ECRC revenue requirements in
18 Mr. Dodd's testimony, \$8.7 million is projected to be cleared to plant-in-
19 service for the CAIR/CAMR/CAVR Compliance Program. This placed-in-
20 service amount includes expenditures that will be made during 2010 as
21 well as previous years. The two capital projects included in the
22 Compliance Program that will impact the 2010 ECRC revenue
23 requirements are the Plant Crist Units 4 through 7 scrubber project (\$4.8
24 million) and the Plant Daniel Unit 1 Low NOx burners (\$3.9 million).

25

1 Q. Mr. Vick, please provide an update on the Crist Units 4 through 7 scrubber
2 project and describe the projected 2010 expenditures.

3 A. The Commission approved the Plant Crist Units 4 through 7 scrubber
4 project for ECRC recovery in Order No. PSC-07-0721-S-EI in September
5 2007. The Crist scrubber project is currently in the final stages of
6 construction and numerous elements of the project have already been
7 placed in-service such as the tractor garage and substation/transmission
8 upgrades. The Crist scrubber is scheduled to become operational during
9 December of 2009 when Crist Units 4 through 7 will be connected to the
10 scrubber. The Plant Crist scrubber costs are projected to be \$592 million
11 through December of 2009. Additional expenditures totaling \$4.8 million
12 are projected to be placed in-service during 2010 for the scrubber project.
13 These expenditures include costs for the gypsum barges, site restoration,
14 and modifications that may be necessary after start-up.

15 During 2010 Gulf will incur approximately \$14.8 million of
16 expenditures associated with the Crist Unit 7 LP and Crist Unit 6 HP/IP
17 turbine upgrades that will be placed in-service after 2010. As a remaining
18 part of the scrubber project these expenditures continue to qualify for
19 Allowance for Funds Used During Construction (AFUDC) treatment;
20 therefore these remaining expenditures will not impact the ECRC factor
21 until the projects are placed in service after 2010. A phased approach for
22 the turbine upgrades has been adopted due to parts availability and the
23 outage schedule.

24
25

1 Q. Mr. Vick, please discuss any changes to the projected Plant Crist scrubber
2 costs since Gulf's April 2009 Environmental Compliance Program Update.

3 A. The total budget for the Plant Crist scrubber project has increased by
4 approximately \$40 million since Gulf's April 2009 Environmental
5 Compliance Program update. As explained in Gulf's Estimated True-Up
6 filing, projected expenditures for the Plant Crist scrubber project increased
7 by approximately \$26 million due to an increase in the structural steel and
8 engineering costs as well as increased costs associated with the Crist Unit
9 7 turbine upgrades. Approximately \$23 million of the cost increase is due
10 to the need to upgrade the Plant Crist Unit 6 HP/IP turbine to further offset
11 increased station service due to the scrubber installation. These
12 increases are projected to be partially offset by various budget reductions
13 in other aspects of the scrubber project.

14
15 Q. Please address the projected 2010 capital expenditures for the Plant
16 Daniel Low NOx burners project under Gulf's approved
17 CAIR/CAMR/CAVR Compliance Program.

18 A. Gulf is a co-owner of Plant Daniel Units 1 and 2 with Mississippi Power
19 Company. Low NOx burners for Plant Daniel Units 1 and 2 were included
20 in Gulf's original CAIR/CAMR/CAVR Compliance Program that was
21 approved by the Commission in Order No. PSC-07-0721-S-EI. The
22 Daniel Unit 2 Low NOx burners were installed during 2008. The Daniel
23 Unit 1 Low NOx burner project that was originally scheduled to be placed
24 in-service during 2009 was delayed, pending the outcome of the CAIR
25 court decision. Now that the CAIR rule has been remanded to EPA and

1 remains in effect, the Daniel Unit 1 Low NOx burner project has been
2 rescheduled to be placed in-service during June 2010. The 2010
3 projected capital expenditures for this project are approximately \$2.4
4 million.

5

6 Q. Mr. Vick, please discuss the previously approved Plant Crist Unit 6 SCR
7 and Plant Daniel Scrubber projects that are included in Gulf's
8 CAIR/CAMR/CAVR Compliance Program.

9 A. Gulf will be moving forward with engineering and design for the Plant Crist
10 Unit 6 SCR and the Daniel Units 1 and 2 scrubber during 2010. As
11 discussed in Gulf's April 2009 Environmental Compliance Program
12 Update, the retrofit of Plant Crist Unit 6 and Plant Daniel Units 1 and 2
13 with an SCR and a single flue gas desulphurization scrubber, respectively,
14 are the best options for compliance with CAIR, CAVR, and the ozone
15 ambient air quality standard. Capital expenditures for these projects will
16 not impact the 2010 ECRC factor because both projects qualify for
17 AFUDC treatment. As portions of the project are cleared to plant in
18 service they will be included in ECRC.

19

20 Q. Mr. Vick, please describe the 2010 projected expenditures for the Crist
21 Water Conservation program (Line Item 1.24).

22 A. The Crist Water Conservation program is part of Gulf's water conservation
23 and consumptive use efficiency program required by the Plant Crist
24 consumptive water use permit. Plant Crist's consumptive use permit,
25 issued by the Northwest Florida Water Management District (NFWMD),

1 requires the plant to implement measures to increase water conservation
2 and efficiency at the facility. Gulf Power has entered into an agreement
3 with Emerald Coast Utilities Authority (ECUA) to utilize reclaimed water
4 from its proposed wastewater treatment plant. The reclaimed water will
5 be used as makeup water for the Plant Crist scrubber project and the
6 Plant Crist Units 6 and 7 cooling towers. Gulf expects \$7.8 million of
7 equipment to be placed in-service during December of 2009.
8 Expenditures totaling \$8.7 million are projected for portions of the Plant
9 Crist water conservation project that will be placed in-service during 2010.

10

11 Q. Mr. Vick, please describe the 2010 projected expenditures for the Plant
12 NPDES Permit Compliance Projects (Line 1.25).

13 A. The Plant NPDES Compliance program encompasses projects necessary
14 to meet more stringent water quality standards required by Gulf's NPDES
15 industrial wastewater permits. As has been discussed in previous
16 testimony, the water quality-based copper effluent limitations included in
17 Chapter 62 Part 302, Florida Administrative Code, became effective in
18 May of 2002. The more stringent hardness-based standard is included by
19 reference in the Plant Crist NPDES industrial wastewater permit.

20 Surface water studies were conducted from 2003 through 2005 to
21 determine the source of aqueous copper in the effluent. The results of
22 the study concluded that the Crist Unit 6 condenser was the main source
23 of the incremental copper in the Plant Crist discharge. The condenser
24 tubes were replaced with stainless steel condenser tubes during 2006 in
25 an effort to meet the revised water quality standards. Although Plant Crist

1 eliminated the Unit 6 condenser tubes as the main source of aqueous
2 copper in the discharge, the plant has continued to encounter problems
3 meeting the copper water quality standard. An additional study was
4 conducted during 2008 that recommended including chemical treatment
5 and/or aeration of either the oil skimmer pond or ash pond to further
6 reduce copper concentrations. During 2008 Plant Crist completed the first
7 phase of the project which involved installing a chemical treatment system
8 in the ash pond. For 2010, Gulf expects to incur approximately \$50,000
9 of expenditures for the second phase of the project that includes installing
10 an aeration system in the ash pond.

11

12 Q. Mr. Vick, please describe the project included in the 2010 projection
13 entitled Smith Reclaimed Water Project for which Gulf is seeking cost
14 recovery through the ECRC.

15 A. The Smith Reclaimed Water Project is part of the Smith Water
16 Conservation and consumptive use efficiency program (Line Item 1.17)
17 required by the Plant Smith consumptive water use permit. Specific
18 Condition nine of Plant Smith's consumptive use permit, issued by the
19 NFWFMD, requires the plant to implement measures to increase water
20 conservation and efficiency at the facility. Utilizing reclaimed water would
21 increase groundwater and surface water conservation as required in the
22 consumptive use permit. On October 20, 2008, the NFWFMD issued a
23 letter stating that re-use of reclaimed water clearly meets the
24 requirements listed in Specific Condition nine of the permit. The Plant
25 Smith consumptive use permit and correspondence from the NFWFMD

1 regarding the Smith Reclaimed Water project is included in my Exhibit,
2 JOV-1.

3 Gulf is currently investigating the feasibility of utilizing reclaimed
4 water at Plant Smith in Bay County, FL. Gulf has begun initial discussions
5 with several potential reclaimed water suppliers in the Bay County area.
6 The design portion of the project will begin after the preliminary
7 investigation and feasibility study is complete. Feasibility will be based on
8 which domestic wastewater treatment facilities agree to participate in the
9 water use project and how the project will be permitted.

10 Gulf has incurred approximately \$62,000 of preliminary
11 investigation expenses to evaluate utilizing reclaimed water in the existing
12 Plant Smith Unit 3 cooling tower which would reduce surface water
13 consumption by 5 to 6 million gallons per day. The project expenses have
14 been and will continue to be booked to a preliminary investigation account
15 until Gulf determines whether or not it is able to move forward with the
16 project. If it is feasible to move forward with the project, approximately
17 \$1.5 million is projected to be incurred for engineering and design of the
18 infrastructure required to re-use this beneficial water source.

19
20 Q. Mr. Vick, are you including the purchase of allowances in your 2010
21 projection filing?

22 A. Yes. We currently have forward contracts in place to purchase annual
23 NOx allowances and are also projecting the need to purchase additional
24 seasonal NOx allowances during 2010. Gulf's compliance strategy
25 continues to include forward contracts, swaps, and spot market purchases

1 of allowances depending on market prices.

2

3 Q. Please compare the Environmental Operation and Maintenance (O&M)
4 activities listed on Schedule 2P of Mr. Dodd's Exhibit to the O&M activities
5 approved for cost recovery in past ECRC proceedings.

6 A. All of the O&M activities listed on Schedule 2P have been approved for
7 recovery through the ECRC in past proceedings, except for one new
8 activity. The Maximum Achievable Control Technology (MACT)
9 Information Collection Request (ICR) (Line Item 1.21) is being included in
10 the ECRC O&M projection for the first time.

11

12 Q. Mr. Vick, please describe EPA's Maximum Achievable Control Technology
13 (MACT) Information Collection Request (ICR).

14 A. EPA recently proposed an extensive Information Collection Request (ICR)
15 in the Federal Register for coal- and oil-fired steam electric generating
16 units to support Maximum Achievable Control Technology (MACT)
17 rulemaking under section 112 of the Clean Air Act (CAA). EPA is
18 currently accepting comments on this proposal and is expected to finalize
19 the ICR in January 2010. The ICR will require submission of information
20 on control equipment efficiencies, emissions, capital and O&M costs, and
21 fuel data for all coal and oil-fired generating units greater than 25 MW.
22 The proposed ICR also requires each of Gulf's facilities to conduct a
23 broad range of emissions testing. The 2010 cost for this program is
24 projected to be \$541,000. The Federal Register Notice of Agency
25 Information Collection Request is included in my Exhibit, JOV-1.

1 Q. Please describe the O&M activities included in the air quality category that
2 have projected expenses during 2010.

3 A. There are five O&M activities included in the air quality category that have
4 projected expenses in 2010. On Schedule 2P, Air Emission Fees (Line
5 Item 1.2), represents the expenses projected for the annual fees required
6 by the CAAA that are payable to the FDEP and Mississippi Department of
7 Environmental Quality. The expenses projected for the 2010 recovery
8 period total \$916,374.

9 Included in the air quality category, Title V (Line Item 1.3)
10 represents projected expenses associated with implementation of the Title
11 V permits. The total 2010 estimated expenses for the Title V Program are
12 \$126,436.

13 On Schedule 2P, Asbestos Fees (Line Item 1.4) consists of the
14 fees required to be paid to the FDEP for asbestos abatement projects.
15 The expenses projected for the recovery period total \$2,600.

16 Emission Monitoring (Line Item 1.5) on Schedule 2P reflects an
17 ongoing O&M expense associated with the Continuous Emission
18 Monitoring equipment as required by the CAAA. These expenses are
19 incurred in response to EPA's requirements that the Company perform
20 Quality Assurance/Quality Control (QA/QC) testing for the Continuous
21 Emission Monitoring systems (CEMs), including Relative Accuracy Test
22 Audits (RATAs) and Linearity Tests. The expenses expected to be
23 incurred during the 2010 recovery period for these activities total
24 \$559,914.

25 The FDEP NOx Reduction Agreement (Line Item 1.19) includes

1 O&M costs associated with the Plant Crist Unit 7 SCR and the Crist Units
2 4 through 6 SNCR projects that were included as part of the 2002
3 agreement with FDEP. This line item includes the cost of anhydrous
4 ammonia, urea, air monitoring, and general operation and maintenance
5 expenses related to the activities undertaken in connection with the
6 agreement. Gulf was granted approval for recovery of the costs incurred
7 to complete these activities in FPSC Order No. PSC-02-1396-PAA-EI in
8 Docket No. 020943-EI. The projected expenses for the 2010 recovery
9 period total \$2,647,500.

10

11 Q. What O&M activities are included in water quality category?

12 A. The first activity, General Water Quality (Line Item 1.6), identified in
13 Schedule 2P, includes costs associated with Soil Contamination Studies,
14 Dechlorination, Groundwater Monitoring Plan Revisions, Surface Water
15 Studies, the Cooling Water Intake Program, and the Impaired Waters
16 Rule. The expenses expected to be incurred during the projection period
17 for this line item total \$441,707.

18 The second activity listed in the water quality category,
19 Groundwater Contamination Investigation (Line Item 1.7), was previously
20 approved for environmental cost recovery in Docket No. 930613-EI. This
21 line item includes expenses related to substation investigation and
22 remediation activities. Gulf has projected \$1,630,452 of expenses for this
23 line item during the 2010 recovery period.

24 Line Item 1.8, State NPDES Administration, was previously
25 approved for recovery in the ECRC and reflects expenses associated with

1 NPDES annual and permit renewal fees for Gulf's three generating
2 facilities in Florida. These expenses are expected to be \$42,000 during
3 the projected recovery period.

4 Finally, Line Item 1.9, Lead and Copper Rule, was also previously
5 approved for ECRC recovery and reflects sampling, analytical and
6 chemical costs related to the lead and copper drinking water quality
7 standards. These expenses are expected to total \$21,000 during the
8 2010 projection period.

9
10 Q. What activities are included in the environmental affairs administration
11 Category?

12 A. Only one O&M activity is included in this category on Schedule 2P (Line
13 Item 1.10) of Mr. Dodd's exhibit. This line item refers to the Company's
14 Environmental Audit/Assessment function. This program is an on-going
15 compliance activity previously approved for ECRC recovery. Expenses
16 totaling \$12,000 are expected during the 2010 recovery period.

17
18 Q. What O&M activities are included in the general solid and hazardous
19 waste category?

20 A. This solid and hazardous waste activity involves the proper identification,
21 handling, storage, transportation and disposal of solid and hazardous
22 wastes as required by federal and state regulations. The program
23 includes expenses for Gulf's generating and power delivery facilities. This
24 program is a previously approved program that is projected to incur
25 incremental expenses totaling \$558,133 in 2010.

1 Q. In addition to the four major O&M categories listed above, are there any
2 other O&M activities which have been approved for recovery that have
3 projected expenses?

4 A. Yes. There are four other O&M activities that have been approved in past
5 proceedings which have projected expenses during 2010. They are the
6 Above Ground Storage Tanks program, the Sodium Injection System, the
7 CAIR/CAMR/CAVR Compliance Program, and Emission Allowances.

8

9 Q. What O&M activities are included in the Above Ground Storage Tanks line
10 item?

11 A. Above Ground Storage Tanks (Line Item 1.12) includes maintenance
12 activities and fees required by Florida's above ground storage tank
13 regulation, Chapter 62 Part 762, F.A.C. Expenses totaling \$98,387 are
14 projected to be incurred during 2010.

15

16 Q. What activity is included in the Sodium Injection line item?

17 A. The Sodium Injection System (Line Item 1.16) was originally approved for
18 inclusion in the ECRC in Order No. PSC-99-1954-PAA-EI. The activities
19 in this line item involve sodium injection to the coal supply that enhances
20 precipitator efficiencies when burning certain low sulfur coals at Plant Crist
21 and Plant Smith. The expenses projected for the 2010 recovery period
22 total \$242,989.

23

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25

- 1 Q. What activities are included in the CAIR/CAMR/CAVR Compliance
2 Program (Line Item 1.20) activity?
- 3 A. The CAIR/CAMR/CAVR Compliance Program (Line Item 1.20) currently
4 includes O&M expenses associated with the Crist Units 4 through 7
5 scrubber, the Smith Units 1 and 2 SNCRs, and the Scholz mercury
6 monitoring project. All of these projects were included as part of the
7 CAIR/CAMR/CAVR Compliance Program approved by the Commission in
8 FPSC Order No. PSC-07-0721-S-EI. More specifically, this line item
9 includes the cost of urea, limestone, and general operation and
10 maintenance activities included in Gulf's CAIR/CAMR/CAVR Compliance
11 Program. The projected 2010 expenses for the CAIR/CAMR/CAVR
12 Compliance Program total approximately \$20.7 million which includes
13 \$13.8 million for limestone costs associated with operation of the Plant
14 Crist scrubber.
- 15
- 16 Q. Please describe the emission allowances line items 1.23 through 1.25.
- 17 A. These line items include projected allowance expenses for Gulf's
18 generation. Line Items 1.23 and 1.24 include projected expenses for
19 annual and seasonal NOx allowances of approximately \$8.4 and \$0.4
20 million, respectively. Line Item 1.25 includes approximately \$2.8 million of
21 projected expenses for SO₂ allowances expected to be incurred during
22 2010 for both CAIR and Acid Rain compliance.
- 23
24
25

1 Q. Do each of the capital projects and O&M activities that have
2 projected costs in 2010 meet the ECRC statutory guidelines?

3 A. Yes. The projects included in Gulf's 2010 ECRC projection filing meet the
4 requirements of the ECRC statute and are consistent with the
5 Commission's precedents regarding environmental cost recovery. Each
6 of the capital projects and O&M activities set forth on Mr. Dodd's
7 schedules include only prudent costs that are not recovered through some
8 other cost recovery mechanism or base rates. The projected
9 environmental costs are necessary to achieve and/or maintain compliance
10 with environmental laws, rules, and regulations.

11

12 Q. Mr. Vick, does this conclude your testimony?

13 A. Yes.

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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 Richard W. Dodd
5 Docket No. 090007-EI
6 Date of Filing: April 1, 2009

7 Q. Please state your name, business address and occupation.

8 A. My name is Richard Dodd. My business address is One Energy Place,
9 Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
10 Regulatory Matters at Gulf Power Company.

11 Q. Please briefly describe your educational background and business
12 experience.

13 A. I graduated from the University of West Florida in Pensacola, Florida in
14 1991 with a Bachelor of Arts Degree in Accounting. I also received a
15 Bachelor of Science Degree in Finance in 1998 from the University of West
16 Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in
17 various areas until I joined the Rates and Regulatory Matters area in 1990.
18 After spending one year in the Financial Planning area, I transferred to
19 Georgia Power Company in 1994 where I worked in the Regulatory
20 Accounting department and in 1997 I transferred to Mississippi Power
21 Company where I worked in the Rate and Regulation Planning department
22 for six years followed by one year in Financial Planning. In 2004 I returned
23 to Gulf Power Company working in the General Accounting area as Internal
24 Controls Coordinator.
25

1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area.

4 My responsibilities include supervision of: tariff administration, cost of
5 service activities, calculation of cost recovery factors, and the regulatory filing
6 function of the Rates and Regulatory Matters Department.

7

8 Q. What is the purpose of your testimony?

9 A. The purpose of my testimony is to present the final true-up amount for the
10 period January 2008 through December 2008 for the Environmental Cost
11 Recovery Clause (ECRC).

12

13 Q. Have you prepared an exhibit that contains information to which you will refer
14 in your testimony?

15 A. Yes, I have.

16 Counsel: We ask that Mr. Dodd's exhibit
17 consisting of eight schedules be marked as
18 Exhibit No. _____(RWD-1).

19

20 Q. Are you familiar with the ECRC true-up calculation for the period January
21 through December 2008 set forth in your exhibit?

22 A. Yes. These documents were prepared under my supervision.

23

24

25

1 Q. Have you verified that to the best of your knowledge and belief the
2 information contained in these documents is correct?

3 A. Yes.
4

5 Q. What is the amount to be refunded or collected in the recovery period
6 beginning January 2010?

7 A. An amount to be refunded of \$1,381,411 was calculated, which is reflected
8 on line 3 of Schedule 1A of my exhibit.
9

10 Q. How was this amount calculated?

11 A. The \$1,381,411 to be refunded was calculated by taking the difference
12 between the estimated January 2008 through December 2008 under-
13 recovery of \$2,810,290 as approved in FPSC Order No. PSC-08-0775-FOF-
14 EI, dated November 24, 2008, and the actual under-recovery of \$1,428,879,
15 which is the sum of lines 5 and 6 on Schedule 2A of my exhibit.
16

17 Q. Please describe Schedules 2A and 3A of your exhibit.

18 A. Schedule 2A shows the calculation of the actual under-recovery of
19 environmental costs for the period January 2008 through December 2008.
20 Schedule 3A of my exhibit is the calculation of the interest provision on the
21 average true-up balance. This is the same method of calculating interest that
22 is used in the Fuel Cost Recovery and Purchased Power Capacity Cost
23 Recovery clauses.
24
25

1 Q. Please describe Schedules 4A and 5A of your exhibit.

2 A. Schedule 4A compares the actual O&M expenses for the period January
3 2008 through December 2008 with the estimated/actual O&M expenses
4 approved in conjunction with the November 2008 hearing. Schedule 5A
5 shows the monthly O&M expenses by activity, along with the calculation of
6 jurisdictional O&M expenses for the recovery period. Emission allowance
7 expenses and the amortization of gains on emission allowances are included
8 with O&M expenses. Mr. Vick describes the main reasons for the variances
9 in O&M expenses in his final true-up testimony.

10

11 Q. Please describe Schedules 6A and 7A of your exhibit.

12 A. Schedule 6A for the period January 2008 through December 2008 compares
13 the actual recoverable costs related to investment with the estimated/actual
14 amount approved in conjunction with the November 2008 hearing. The
15 recoverable costs include the return on investment, depreciation and
16 amortization expense, dismantlement accrual, and property taxes associated
17 with each environmental capital project for the recovery period. Recoverable
18 costs also include a return on working capital associated with emission
19 allowances. Schedule 7A provides the monthly recoverable costs associated
20 with each project, along with the calculation of the jurisdictional recoverable
21 costs. Mr. Vick describes any major variances in recoverable costs related to
22 environmental investment for this period in his final true-up testimony.

23

24

25

1 Q. Please describe Schedule 8A of your exhibit.

2 A. Schedule 8A includes 31 pages that provide the monthly calculations of the
3 recoverable costs associated with each approved capital project for the
4 recovery period. As I stated earlier, these costs include return on investment,
5 depreciation and amortization expense, dismantlement accrual, property
6 taxes, and the cost of emission allowances. Pages 1 through 27 of
7 Schedule 8A show the investment and associated costs related to capital
8 projects, while pages 28-31 show the investment and costs related to
9 emission allowances.

10

11 Q. *Mr. Dodd, does this conclude your testimony?*

12 A. Yes.

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 Richard W. Dodd
Docket No. 090007-EI
Date of Filing: August 3, 2009

5 Q. Please state your name, business address and occupation.

6 A. My name is Richard W. Dodd. My business address is One Energy
7 Place, Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
8 Regulatory Matters at Gulf Power Company.

9
10 Q. Please briefly describe your educational background and business
11 experience.

12 A. I graduated from the University of West Florida in Pensacola, Florida in
13 1991 with a Bachelor of Arts Degree in Accounting. I also received a
14 Bachelor of Science Degree in Finance in 1998 from the University of
15 West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and
16 worked in various areas until I joined the Rates and Regulatory Matters
17 area in 1990. After spending one year in the Financial Planning area, I
18 transferred to Georgia Power Company in 1994 where I worked in the
19 Regulatory Accounting department and in 1997 I transferred to Mississippi
20 Power Company where I worked in the Rate and Regulation Planning
21 department for six years followed by one year in Financial Planning. In
22 2004 I returned to Gulf Power Company working in the General
23 Accounting area as Internal Controls Coordinator.

24

25

1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area.

4 My responsibilities include supervision of: tariff administration, cost
5 of service activities, calculation of cost recovery factors, and the regulatory
6 filing function of the Rates and Regulatory Matters Department.

7

8 Q. What is the purpose of your testimony?

9 A. The purpose of my testimony is to present the estimated true-up amount
10 for the period January 2009 through December 2009 for the
11 Environmental Cost Recovery Clause (ECRC).

12

13 Q. Have you prepared an exhibit that contains information to which you will
14 refer in your testimony?

15 A. Yes, I have. My exhibit consists of eight schedules, each of which was
16 prepared under my direction, supervision, or review.

17 Counsel: We ask that Mr. Dodd's Exhibit
18 consisting of eight schedules be marked
19 as Exhibit No. _____(RWD-2).

20

21 Q. Have you verified that to the best of your knowledge and belief the
22 information contained in these documents is correct?

23 A. Yes, I have.

24

25

1 Q. What has Gulf calculated as the estimated true-up for the January 2009
2 through December 2009 period to be refunded or collected in the period
3 January 2010 through December 2010?

4 A. The estimated true-up for the current period is an over-recovery of
5 \$405,127 as shown on Schedule 1E. This is based on six months of
6 actual data and six months of estimated data. This amount will be added
7 to the 2008 final true-up over-recovery amount of \$1,381,411 (see
8 Schedule 1A to Gulf's testimony filed April 1, 2009). The sum of
9 \$1,786,538 will be refunded to customers during the January 2010
10 through December 2010 period. The detailed calculations supporting the
11 estimated true-up for 2009 are contained in Schedules 2E through 8E.
12

13 Q. Please describe Schedules 2E and 3E of your exhibit.

14 A. Schedule 2E shows the calculation of the estimated over-recovery of
15 environmental costs for the period January 2009 through December 2009.
16 Schedule 3E of my exhibit is the calculation of the interest provision on
17 the average true-up balance. This is the same method of calculating
18 interest that is used in the Fuel Cost Recovery and Purchased Power
19 Capacity Cost Recovery clauses.
20

21 Q. Please describe Schedules 4E and 5E of your exhibit.

22 A. Schedule 4E compares the estimated/actual O & M expenses for the
23 period January 2009 through December 2009 to the projected O & M
24 expenses approved by the Commission in conjunction with the November
25 2008 hearing. Schedule 5E shows the monthly O & M expenses by

1 activity, along with the calculation of jurisdictional O & M expenses for the
2 current recovery period. Per the Staff's request, emission allowance
3 expenses and the amortization of gains on emission allowances are
4 included with O & M expenses. Mr. Vick describes the main reasons for
5 the expected variances in O & M expenses in his true-up testimony.
6

7 Q. Please describe Schedules 6E and 7E of your exhibit.

8 A. Schedule 6E for the period January 2009 through December 2009
9 compares the estimated/actual recoverable costs related to investment to
10 the projected amount approved in conjunction with the November 2008
11 hearing. The recoverable costs include the return on investment,
12 depreciation and amortization expense, dismantlement accrual, and
13 property taxes associated with each environmental capital project for the
14 current recovery period. Recoverable costs also include a return on
15 working capital associated with emission allowances. Schedule 7E
16 provides the monthly recoverable revenue requirements associated with
17 each project, along with the calculation of the jurisdictional recoverable
18 revenue requirements. Mr. Vick describes the major variances in
19 recoverable costs related to environmental investment for this estimated
20 true-up period in his testimony.
21

22 Q. Please describe Schedule 8E of your exhibit.

23 A. Schedule 8E includes 31 pages that provide the monthly calculations of
24 recoverable costs associated with each approved capital investment for
25 the current recovery period. As I stated earlier, these costs include return

1 on investment, depreciation and amortization expense, dismantlement
2 accrual, property taxes, and the return on working capital associated with
3 emission allowances. Pages 1 through 27 of Schedule 8E show the
4 investment and associated costs related to capital projects, while pages
5 28 through 31 show the investment and return related to emission
6 allowances.

7
8 Q. What capital structure and return on equity were used to develop the rate
9 of return used to calculate the revenue requirements?

10 A. Consistent with Commission policy, the capital structure used in
11 calculating the rate of return for recovery clause purposes is based on the
12 capital structure approved in Gulf's last completed rate case. The rate of
13 return for the ECRC is based on the capital structure approved in Docket
14 No. 010949-EI, FPSC Order No. PSC-02-0787-FOF-EI dated June 10,
15 2002. The rate of return used to calculate ECRC revenue requirements
16 includes a return on equity of 12.0% for the period January 1, 2009
17 through December 31, 2009.

18
19 Q. Mr. Dodd, does this conclude your testimony?

20 A. Yes.

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1 Gulf Power Company

2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 Richard W. Dodd
5 Docket No. 090007-EI
6 Date of Filing August 28, 2009

7 Q. Will you please state your name, business address, employer and
8 position?

9 A. My name is Richard W. Dodd. My business address is One Energy
10 Place, Pensacola, Florida 32520-0780. I am the Supervisor of Rates and
11 Regulatory Matters at Gulf Power Company.

12 Q. Please briefly describe your educational background and business
13 experience.

14 A. I graduated from the University of West Florida in Pensacola, Florida in
15 1991 with a Bachelor of Arts Degree in Accounting. I also received a
16 Bachelor of Science Degree in Finance in 1998 from the University of
17 West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and
18 worked in various areas until I joined the Rates and Regulatory Matters
19 area in 1990. After spending one year in the Financial Planning area, I
20 transferred to Georgia Power Company in 1994 where I worked in the
21 Regulatory Accounting department and in 1997 I transferred to Mississippi
22 Power Company where I worked in the Rate and Regulation Planning
23 department for six years followed by one year in Financial Planning. In
24 2004 I returned to Gulf Power Company working in the General
25 Accounting area as Internal Controls Coordinator.

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1 In 2007 I was promoted to Internal Controls Supervisor and in July
2 2008, I assumed my current position in the Rates and Regulatory Matters
3 area.

4 My responsibilities include supervision of: tariff administration, cost
5 of service activities, calculation of cost recovery factors, and the regulatory
6 filing function of the Rates and Regulatory Matters Department.

7 Q. Have you previously filed testimony before the Commission in the
8 connection with Gulf's Environmental Cost Recovery Clause (ECRC)?

9 A. Yes, I have.

10

11 Q. What is the purpose of your testimony?

12 A. The purpose of my testimony is to present both the calculation of the
13 revenue requirements and the development of the environmental cost
14 recovery factors for the period of January 2010 through December 2010.

15

16 Q. Have you prepared an exhibit that contains information to which you will
17 refer in your testimony?

18 A. Yes, I have. My exhibit consists of 7 schedules, each of which was
19 prepared under my direction, supervision, or review.

20 Counsel: We ask that Mr. Dodd's exhibit consisting of 7
21 schedules be marked as Exhibit No. _____ (RWD-3).

22

23 Q. What environmental costs is Gulf requesting for recovery through the
24 Environmental Cost Recovery Clause?

25

1 A. As discussed in the testimony of J. O. Vick, Gulf is requesting recovery for
2 certain environmental compliance operating expenses and capital costs
3 that are consistent with both the decision of the Commission in
4 Order No. PSC-94-0044-FOF-EI in Docket No. 930613-EI and with past
5 proceedings in this ongoing recovery docket. The costs we have
6 identified for recovery through the ECRC are not currently being
7 recovered through base rates or any other cost recovery mechanism.

8

9 Q. How was the amount of projected O&M expenses to be recovered
10 through the ECRC calculated?

11 A. Mr. Vick has provided me with projected recoverable O&M expenses for
12 January 2010 through December 2010. Schedule 2P of my exhibit shows
13 the calculation of the recoverable O&M expenses broken down between
14 demand-related and energy-related expenses. Also, Schedule 2P
15 provides the appropriate jurisdictional factors and amounts related to
16 these expenses. All O&M expenses associated with compliance with the
17 Clean Air Act Amendments of 1990 (CAAA) were considered to be
18 energy-related, consistent with Commission Order No. PSC-94-0044-
19 FOF-EI. O&M expenses associated with Gulf's Clean Air Interstate Rule
20 (CAIR), Clean Air Mercury Rule (CAMR), and Clean Air Visibility Rule
21 (CAVR) Compliance Program were considered to be energy-related
22 pursuant to FPSC Order No. PSC-06-0972-FOF-EI issued November 22,
23 2006. The remaining expenses were broken down between demand and
24 energy consistent with Gulf's last approved cost-of-service methodology in
25 Docket No. 010949-EI.

1 Q. Please describe Schedules 3P and 4P of your exhibit.

2 A. Schedule 3P summarizes the monthly recoverable revenue requirements
3 associated with each capital investment project for the recovery period.
4 Schedule 4P shows the detailed calculation of the revenue requirements
5 associated with each investment project. These schedules also include
6 the calculation of the jurisdictional amount of recoverable revenue
7 requirements. Mr. Vick has provided me with the expenditures,
8 clearings, retirements, salvage, and cost of removal related to each
9 capital project and the monthly costs for emission allowances. From that
10 information, I calculated plant-in-service and construction work in progress
11 (non interest bearing). Depreciation, amortization and dismantlement
12 expense and the associated accumulated depreciation balances were
13 calculated based on Gulf's approved depreciation rates, amortization
14 periods, and dismantlement accruals. The capital projects identified for
15 recovery through the ECRC are those environmental projects which were
16 not included in the approved June 2002 through May 2003 test year on
17 which present base rates were set.

18

19 Q. How was the amount of property taxes to be recovered through the ECRC
20 derived?

21 A. Property taxes were calculated by applying the applicable tax rate to
22 taxable investment. In Florida, pollution control facilities are taxed based
23 only on their salvage value. For the recoverable environmental
24 investment located in Florida, the amount of property taxes is estimated to
25 be \$0. In Mississippi, there is no such reduction in property taxes for

1 pollution control facilities. Therefore, property taxes related to recoverable
2 environmental investment at Plant Daniel are calculated by applying the
3 applicable millage rate to the assessed value of the property.

4

5 Q. What capital structure and return on equity were used to develop the rate
6 of return used to calculate the revenue requirements?

7 A. The rate of return used is based on Gulf's capital structure approved in
8 Gulf's last rate case, Docket No. 010949-EI, Order No. PSC-02-0787-
9 FOF-EI, dated June 10, 2002. This rate of return incorporates a return on
10 equity of 12.0 percent.

11

12 Q. How was the breakdown between demand-related and energy-related
13 investment costs determined?

14 A. The investment costs associated with compliance with the CAAA were
15 considered to be energy-related consistent with Commission Order No.
16 PSC-94-0044-FOF-EI, dated January 12, 1994, in Docket No. 930613-EI.
17 The investment costs associated with Gulf's CAIR, CAMR, and CAVR
18 Compliance Program were considered to be energy-related pursuant to
19 FPSC Order No. PSC-06-0972-FOF-EI issued November 22, 2006. The
20 remaining investment costs of environmental compliance were allocated
21 12/13th based on demand and 1/13th based on energy, consistent with
22 Gulf's last cost-of-service study. The calculation of this breakdown is
23 shown on Schedule 4P and summarized on Schedule 3P.

24

25

- 1 Q. What is the total amount of projected recoverable costs related to the
2 period January 2010 through December 2010?
- 3 A. The total projected jurisdictional recoverable costs for the period January
4 2010 through December 2010 is \$155,938,965 as shown on line 1c of
5 Schedule 1P. This includes costs related to O&M activities of
6 \$38,833,311 and costs related to capital projects of \$117,105,654 as
7 shown on lines 1a and 1b of Schedule 1P.
8
- 9 Q. What is the total recoverable revenue requirement to be recovered in the
10 projection period January 2010 through December 2010 and how was it
11 allocated to each rate class?
- 12 A. The total recoverable revenue requirement including revenue taxes is
13 \$154,263,417 for the period January 2010 through December 2010 as
14 shown on line 5 of Schedule 1P. This amount includes the
15 recoverable costs related to the projection period and the total true-up
16 cost of \$1,786,538 to be refunded. Schedule 1P also summarizes the
17 energy and demand components of the requested revenue requirement. I
18 allocated these amounts by rate class using the appropriate energy and
19 demand allocators as shown on Schedules 6P and 7P.
20
- 21 Q. How were the allocation factors calculated for use in the Environmental
22 Cost Recovery Clause?
- 23 A. The demand allocation factors used in the ECRC were calculated using
24 the 2006 load data filed with the Commission in accordance with FPSC
25

1 Rule 25-6.0437. The energy allocation factors were calculated based on
2 projected KWH sales for the period adjusted for losses. The calculation
3 of the allocation factors for the period is shown in columns 1 through 9 on
4 Schedule 6P.

5

6 Q. How were these factors applied to allocate the requested recovery
7 amount properly to the rate classes?

8 A. As I described earlier in my testimony, Schedule 1P summarizes the
9 energy and demand portions of the total requested revenue requirement.
10 The energy-related recoverable revenue requirement of \$146,835,101 for
11 the period January 2010 through December 2010 was allocated using the
12 energy allocator, as shown in column 3 on Schedule 7P. The demand-
13 related recoverable revenue requirement of \$7,428,316 for the period
14 January 2010 through December 2010 was allocated using the demand
15 allocator, as shown in column 4 on Schedule 7P. The
16 energy-related and demand-related recoverable revenue requirements are
17 added together to derive the total amount assigned to each rate class, as
18 shown in column 5.

19

20 Q. What is the monthly amount related to environmental costs recovered
21 through this factor that will be included on a residential customer's bill for
22 1,000 kwh?

23 A. The environmental costs recovered through the clause from the
24 residential customer who uses 1,000 kwh will be \$13.91 monthly for the
25 period January 2010 through December 2010.

1 Q. When does Gulf propose to collect its environmental cost recovery
2 charges?

3 A. The factors will be effective beginning with Cycle 1 billings in January
4 2010 and will continue through the last billing cycle of December 2010.

5

6 Q. Mr. Dodd, does this conclude your testimony?

7 A. Yes.

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1 **MS. BROWN:** The proposed stipulations on this
2 docket are found in Section 8 of the Prehearing Order,
3 Pages 6 through 26, and at this time we ask that,
4 recommend that the Commission approve those
5 stipulations.

6 **CHAIRMAN CARTER:** Okay. Any questions?

7 Commissioner Skop.

8 **COMMISSIONER SKOP:** Thank you, Mr. Chair.

9 At this time, if there are no further
10 questions, I would move to approve the proposed
11 stipulations identified on Pages 6 through, I believe,
12 26 of the 07 docket.

13 **COMMISSIONER EDGAR:** Second.

14 **CHAIRMAN CARTER:** Commissioners, it's been
15 moved and properly seconded. Are there any questions?
16 Any concerns?

17 Hearing none, all in favor of the motion, let
18 it be known by the sign of aye.

19 (Simultaneous vote.)

20 All those opposed, like sign. Show it done.

21 **MS. BROWN:** Commissioner, I would note that
22 the order in this docket will be issued by
23 November 22nd.

24 **CHAIRMAN CARTER:** November 22nd the order from
25 this will be sent, will be finalized.

(Docket concluded.)

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STATE OF FLORIDA)
 :
COUNTY OF LEON)

CERTIFICATE OF REPORTER

I, LINDA BOLES, RPR, CRR, Official Commission Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 12th day of November, 2009.

Linda Boles
LINDA BOLES, RPR, CRR
FPSC Official Commission Reporter
(850) 413-6734