

**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**In re: Nuclear Cost Recovery  
Clause**

**DOCKET NO. 100009  
Submitted for filing:  
March 1, 2010**

**DIRECT TESTIMONY OF GARY R. DOUGHTY  
IN SUPPORT OF ACTUAL COSTS**

**ON BEHALF OF  
PROGRESS ENERGY FLORIDA**

COM	<u>5</u>
APA	<u>2</u>
ECR	<u>1</u>
GCL	<u>1</u>
RAD	<u>1</u>
SSC	<u>1</u>
ADM	<u>1</u>
OPC	<u>1</u>
CLK	<u>1</u>

IN RE: NUCLEAR COST RECOVERY CLAUSE  
FPSC DOCKET NO. 100009

DIRECT TESTIMONY OF GARY R. DOUGHTY

1 I. INTRODUCTION AND EXPERIENCE

2 Q. Please state your name, occupation, and address.

3 A. My name is Gary R. Doughty. I am President of Janus Management  
4 Associates, Inc. My business address is 412 White Columns Way,  
5 Wilmington, North Carolina 28411.

6

7 Q. What is the purpose of your testimony in this proceeding?

8 A. Janus Management Associates, Inc. (Janus) was retained by Progress  
9 Energy – Florida (PEF) to review the reasonableness and prudence of  
10 project management and project control systems in place to manage the  
11 Levy Nuclear Project (LNP) during 2009. PEF is a subsidiary of Progress  
12 Energy, Inc. (PGN). PEF is in the process of seeking a combined  
13 operating license and siting approval for two AP1000 Advanced Passive  
14 nuclear power plants in Levy County, Florida and the necessary electrical  
15 baseload transmission facilities.

16

17 Q. Do you have any exhibits to your testimony?

1 A. Yes. I have prepared or assembled the following exhibits to my direct  
2 testimony:

- 3 • Exhibit No. \_\_\_ (GRD-1), Janus Management technical consulting firm  
4 services;
- 5 • Exhibit No. \_\_\_ (GRD-2), resume of Gary R. Doughty;
- 6 • Exhibit No. \_\_\_ (GRD-3), testimony experience in management prudence  
7 reviews;
- 8 • Exhibit No. \_\_\_ (GRD-4), outage and major capital project experience.

9 These exhibits are true and correct.

10  
11 **Q. Have you testified before the Florida Public Service Commission**  
12 **(FPSC) in any prior Nuclear Cost Recovery Proceeding regarding the**  
13 **LNP?**

14 A. Yes. I submitted direct and rebuttal testimony to review the  
15 reasonableness and prudence of PEF project management and project  
16 control systems for the LNP on behalf of PEF in the Nuclear Cost  
17 Recovery Clause Docket No. 090009 in March 2009 (direct). I also  
18 submitted rebuttal testimony in Docket No. 090009 in August 2009.

19 The FPSC determined that PEF's project management, contracting,  
20 and oversight controls during 2008 were reasonable and prudent for the  
21 LNP. (Order No. PSC-09-0783-FOF-EI, issued November 19, 2009)

22  
23 **Q. Please state your professional experience and education.**

1 A. Janus is a management and technical consulting firm providing services to  
2 the electric utility industry. See Exhibit No. \_\_\_\_ (GRD-1). As president of  
3 Janus, I have provided technical support to nuclear utilities through  
4 analyses of specific nuclear plant capital construction projects and nuclear  
5 plant outage schedule issues. See Exhibit No. \_\_\_\_ (GRD-2). I have led  
6 teams that provided support to nuclear utilities in decision analyses for  
7 nuclear plant management, nuclear business strategy development, and  
8 economic analyses of nuclear plant continued operation versus License  
9 Renewal for an additional 20 years of operation or early retirement.

10 I have also served on independent review teams for utility boards of  
11 directors, including: (1) Ameren regarding Callaway Nuclear Power Plant  
12 performance issues; and (2) Northeast Utilities (NU) as a member of the  
13 Fundamental Cause Assessment Team to determine the reason for the  
14 decline of Millstone 1, 2, and 3 performance. I was also a member of the  
15 Mixed Oxide Fuel Fabrication Facility Independent Review Team for the  
16 Shaw / Areva Board of Governors to review project management, project  
17 controls and procurement activities of critical materials for the \$4.8 billion  
18 facility at the Department of Energy's (DOE) Savannah River Site in South  
19 Carolina.

20 Since 1987, I have led several comprehensive prudence reviews of  
21 nuclear power plant project management, electric transmission project  
22 management, corporate decision-making, capital program management,  
23 and nuclear plant outage management. I have also performed several

1 focused strategic studies for utility senior management and the Electric  
2 Power Research Institute.

3           During late 1986 through 1987, I served as Manager of Industry  
4 Relations for the Institute of Nuclear Power Operations (INPO), a private  
5 organization dedicated to promoting excellence within the nuclear  
6 industry. In this position, I was responsible for administration of INPO's  
7 communications, technical policy and informational programs to utility  
8 members, suppliers and international participants, related organizations  
9 and government agencies.

10           I have extensive experience in the field of nuclear power plant  
11 construction and project management. In 1975 to 1977, I was a startup  
12 engineer for the owner utility, *Northeast Utilities (NU)*, of the Millstone 2  
13 nuclear power plant in Waterford, CT. I was responsible for system  
14 testing and acceptance during the construction completion phase for  
15 several nuclear safety systems, fire protection systems, auxiliary  
16 equipment, and balance-of-plant components. During initial plant startup,  
17 I was a shift test engineer for the initial criticality, low-power testing and  
18 full-power operational certification.

19           From 1984 to 1986, I was project manager for NU of the Millstone 3  
20 nuclear power plant prudence audit ordered by the Connecticut  
21 Department of Public Utility Control. The prudence audit reviewed all  
22 aspects of the management, engineering, procurement, construction,

1 startup, project controls, regulatory performance and \$4 billion costs of the  
2 1150 megawatt (MW) unit.

3 While with NU, I was also Manager of Generation Projects for  
4 Millstone 2's program for major capital projects, major repairs and  
5 initiatives to respond to new regulatory requirements. During a major  
6 outage, I was responsible for management of more than \$100 million of  
7 capital and maintenance projects, including removal of the nuclear thermal  
8 shield from the reactor and tube sleeving of the steam generators, both  
9 first-time projects for the utility. I managed the overall efforts to prolong  
10 the life of the Millstone 2 steam generators. I was responsible for  
11 developing annual budgets and schedules for capital and major expense  
12 projects to meet operational and regulatory commitments, and I served on  
13 the Millstone 2 Nuclear Review Board to review safety-related issues.

14 I served as a U.S. Navy Officer in the nuclear submarine force. As  
15 an officer in the U.S. Navy nuclear submarine force, I was trained in  
16 nuclear reactor engineering concepts and qualified to operate and  
17 maintain two naval reactor plants.

18 I have a Bachelor of Engineering degree in Electrical Engineering  
19 from Vanderbilt University, and received a MBA from the University of  
20 New Haven.

21  
22 **Q. Do you have direct experience related to management prudence**  
23 **evaluations?**

1 A. Yes. I have performed 16 independent reviews regarding the prudence of  
2 utility management with respect to nuclear power plant and electric  
3 transmission project management and project controls. I have submitted  
4 testimony related to some of these *independent reviews* to nine state  
5 *public utility commissions*. These are identified in Exhibit No. \_\_\_\_ (GRD-  
6 3) to my testimony.

7 I have also performed prudence evaluations of a new nuclear  
8 power plant, major capital projects at nuclear power plants and fossil-fired  
9 plants, and construction of electric transmission facilities. The new  
10 nuclear power plants prudence evaluations in which I was involved are:  
11 as a member of the team engaged by the Texas Public Service  
12 *Commission to review the Comanche Peak nuclear facility in Texas*; and  
13 as project manager for the owner utility of Millstone 3 to respond to a  
14 prudence review by the Connecticut Department of Public Utility Control.  
15 The operating nuclear power plants for which I performed independent  
16 evaluations of major capital projects and long outages are presented in  
17 Exhibit No. \_\_\_\_ (GRD-4). These evaluations do not include the plants  
18 already listed in Exhibit No. \_\_\_\_ (GRD-3).

19 From 2005 to early 2009, Janus performed independent  
20 evaluations of Northeast Utilities \$3 billion electric transmission  
21 infrastructure upgrade. Janus evaluated the siting, design, and  
22 construction of electric transmission facilities in Connecticut and  
23 Massachusetts.

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**II. PURPOSE AND SUMMARY OF TESTIMONY.**

**Q. Please describe the nature of your testimony in these proceedings.**

A. This testimony presents my expert opinion with respect to the reasonableness and prudence of PEF's management decision processes and project management and controls as they relate to the LNP in 2009.

**Q. How did you proceed?**

A. I started with the reasonableness or prudence standard which is accepted and utilized throughout the electric utility industry. Next, I reviewed PEF's decisions and processes as they relate to the LNP in terms of the processes used and the knowledge reasonably available to PEF managers. The areas that I reviewed were: 1.) Project oversight by the PEF parent board of directors (BOD) and senior management; 2.) Project concept and contract strategy; 3.) Project management; 4.) Project controls; 5.) Risk management; 6.) Policies and procedures; and 7.) Project assessment. I then measured the decisions and processes against the appropriate standard of reasonableness and prudence and arrived at an opinion concerning the reasonableness and prudence of PEF's decisions and processes for the management and control of the LNP.



1 **Q. What methods did you use to review PEF's decisions and**  
2 **processes?**

3 A. I reviewed the LNP documents such as its policies, procedures,  
4 schedules, cost estimates, contracts, progress reports, BOD minutes, risk  
5 analyses, management oversight reports, regulatory information, audit  
6 reports, benchmarking reports, independent assessments, and quality  
7 assurance reports. Further, I interviewed managers and key personnel  
8 involved in the LNP work, including the Baseload Transmission project,  
9 internal audit, project controls, and management.

10  
11 **Q. What standard of reasonableness and prudence did you use in your**  
12 **assessment?**

13 A. In my experience in the electric utility industry, the general standard of  
14 reasonableness or prudence is as follows: Prudence is that standard of  
15 care which a reasonable utility manager would be expected to exercise  
16 under the same circumstances encountered by utility management at the  
17 time decisions had to be made.

18 The fundamental tenets of utility management prudence include the  
19 following:

- 20 1. Prudence requires reasonable, not perfect decisions. Nor does  
21 prudence require that the single "best" decision be made; a number of  
22 different decisions can be prudent.
- 23 2. There is a presumption of management prudence.

- 1 3. In determining whether a decision was prudently made, only those  
2 facts available at the time the decision was made can be considered.  
3 Hindsight review is impermissible.
- 4 4. A reviewer cannot substitute his judgment for that of the decision  
5 maker. The prudence standard recognizes that reasonable people can  
6 have honest differences of opinion without one or the other necessarily  
7 being imprudent.
- 8 5. Prudent decisions made under the set of circumstances at the time a  
9 utility investment is made should not be deemed imprudent if  
10 conditions change at some later time wherein the investment would not  
11 be made.

12  
13 **Q. How did you apply this prudence standard to the management and**  
14 **project controls for the LNP in 2009?**

15 A. As I did in my prior testimony, I applied the prudence standard to a set of  
16 general evaluative criteria for a project of the size and complexity of the  
17 LNP. These general evaluative criteria for prudent decisions and project  
18 controls are: 1.) PEF senior management and the BOD should maintain  
19 appropriate involvement, have in place information channels and maintain  
20 sufficient oversight to make ongoing critical project decisions; 2.) The LNP  
21 project concept and contract strategy should provide the degree of control  
22 necessary to protect PEF's investment and be consistent with the  
23 magnitude of the project; 3.) The implementation of the decision to build

1 the LNP should be reasonably planned, organized and controlled by PEF  
2 to be able to meet project goals for scope, schedule, budget, regulatory,  
3 safety, and quality requirements; 4.) The roles and responsibilities of the  
4 project team members and the interfaces among the Levy plant and the  
5 Levy transmission project team, other PEF functional organizations, the  
6 owner's engineers and other contractors, and the consortium should be  
7 documented and applied; 5.) The LNP risk management process should  
8 identify risks, track identified risks, and provide management with a logical  
9 and coherent framework to evaluate, prioritize, and develop courses of  
10 action to mitigate or avoid the major project risks; 6.) The LNP should  
11 have in place information systems to monitor and report costs, schedule  
12 progress, and contractor performance; and to detect threats to meeting  
13 project scope, budget or schedule; 7.) The LNP should have in place  
14 policies and procedures that define expectations and accountability for  
15 work products, identify responsibilities, and serve as training tools for new  
16 staff; and 8.) The LNP should have appropriate assessment processes to  
17 ensure that regulations, procedures, quality standards, and contractual  
18 obligations are met.

19  
20 **Q. Please provide a summary of your testimony.**

21 A. In my opinion, PEF had in place reasonable and prudent LNP project  
22 management and project controls in 2009. In 2009, the LNP appropriately  
23 transitioned to the Nuclear Plant Development (NPD) organization to

1 manage the Engineering, Procurement, and Construction Agreement  
2 (EPC) with Westinghouse Electric Corporation (WEC) and Shaw, Stone, &  
3 Webster (SSW) (together the "Consortium").

4 In 2009, PEF had reasonable and effective senior management  
5 oversight of LNP. Senior management oversight was extensive and the  
6 BOD was informed and engaged in project decisions. The Levy Program  
7 Governance Policy was issued. This policy provides a comprehensive  
8 guide for the project with coordinated independent oversight and  
9 management.

10 NPD further enhanced the project risk management process. The  
11 project controls in place to develop estimates, monitor budgets and  
12 schedules, and control contractors were reasonable. Reporting and  
13 performance monitoring and the performance indicators were reasonable.

14 In 2009, the LNP project management and execution policies and  
15 procedures were improved by the NPD and the Project Management  
16 Center of Excellence (PMCoE). Specific procedures were prepared to  
17 manage the EPC contract. In 2009, PEF performed appropriate project  
18 reviews, internal audits, benchmarking, self assessments, and quality  
19 assessments (QA) of the LNP.  
20

1 **III. ASSESSMENT OF PEF'S PROJECT MANAGEMENT PROCESSES**  
2 **AND PROJECT CONTROLS FOR THE LNP.**

3 **Q. Please describe the status of the LNP at the time of your**  
4 **assessment.**

5 A. The LNP is in the licensing and permitting phase with its Combined  
6 Operating License Application (COLA) docketed with the Nuclear  
7 Regulatory Commission (NRC). As part of the COLA process, the NRC is  
8 preparing the Final Environmental Impact Statement (FEIS) and the Final  
9 Safety Evaluation Review (FSER). The State of Florida Department of  
10 Environmental Protection and the Army Corps of Engineers are  
11 conducting their review of the LNP site wetlands mitigation program. PEF  
12 is performing engineering activities to support the licensing and permitting  
13 process.

14 The project work with respect to design, procurement, and  
15 construction activities was adjusted in 2009 because of the NRC Limited  
16 Work Authorization (LWA) determination. The NRC determined that most  
17 of the preconstruction work on the project originally to be completed under  
18 a Limited Work Authorization (LWA) would not be authorized until the  
19 NRC issues the COL. As a consequence of the NRC decision, the  
20 schedule for commercial operation of the Levy units was shifted forward  
21 by a minimum of 20 months from the original 2016 plan. This schedule  
22 shift also affected the schedule of the Levy Baseload Transmission Project  
23 engineering, real estate and construction activities. On May 1, 2009, PEF

1 announced plans to shift the LNP construction schedule a minimum of 20  
2 months. PEF is currently working to develop a new project timeline and  
3 project estimate, and is negotiating a contract amendment with the EPC  
4 Consortium to shift the LNP schedule.

5  
6 **IV. ASSESSMENT OF SENIOR MANAGEMENT OVERSIGHT.**

7 **Q. Was Senior Management involved in oversight and direction of the**  
8 **LNP in 2009?**

9 A. Yes. The Progress Energy BOD received regular updates of key LNP  
10 milestones and issues. The BOD established the Nuclear Project  
11 Oversight Committee to serve as the primary point of contact for BOD  
12 oversight of the construction of new nuclear projects. In 2009, the BOD  
13 was kept informed of key information regarding LNP and reviewed and  
14 approved LNP strategic direction and financial plans.

15 The Senior Management Committee (SMC) held Monthly Business  
16 Reviews to review project progress and address issues as necessary.  
17 Senior management made key decisions and maintained oversight of the  
18 LNP through the normal channels of organizational reporting and business  
19 planning and budgeting processes. Senior management reorganized the  
20 corporate structure to create the Corporate Development Group which  
21 includes responsibility for new nuclear construction and various corporate  
22 initiatives, such as efforts to expand energy efficiency and renewable  
23 energy resources. Senior management also approved the reorganization

1 and staffing of the NPD. The SMC reviewed and approved the 2009  
2 annual project plan, reviewed periodic status reports, and conducted the  
3 Monthly Business Review process. Senior management provided  
4 oversight of the EPC negotiations for the change order to incorporate the  
5 schedule shift.

6 Additional senior management oversight was provided by the Levy  
7 Integrated Nuclear Committee (LINC). In early 2009, prior to the formation  
8 of the Corporate Development Department, the senior management  
9 oversight functions of LINC were taken over by a similarly comprised  
10 group of PEF executive members, chaired by the NPD Vice President,  
11 who met at least quarterly to conduct a Levy Program Performance  
12 Review (PPR) of program status, risks, business conditions, projects and  
13 initiatives required to execute the LNP. PPR members engaged in and  
14 provided perspective to ongoing LNP activities based on each member's  
15 area of Company expertise. Minutes were maintained and the PEF  
16 Board, SMC and BOD were updated as appropriate. The Executive Vice  
17 President, Corporate Development was the Levy PPR executive sponsor.

18  
19 **Q. Was the senior management and BOD involvement during 2009 in**  
20 **the LNP prudent?**

21 **A.** Yes. In my opinion senior management and the BOD maintained a  
22 prudent level of involvement regarding the LNP. Senior management kept  
23 the BOD informed of the project status, risk factors, costs, project

1 management, and regulatory processes. The BOD was involved in  
2 approving key decisions. In 2009, the SMC provided comprehensive  
3 oversight of the LNP. Enhanced management coordination and oversight  
4 was gained with the creation of Corporate Development and the  
5 reorganization of NPD.

6  
7 **V. ASSESSMENT OF PROJECT CONCEPT AND CONTRACT**  
8 **STRATEGY.**

9 **Q. Did the LNP project concept and contract strategy continue to**  
10 **provide a prudent degree of control consistent with the magnitude of**  
11 **the LNP in 2009?**

12 **A.** Yes. In April 2009, the LNP project concept for the LNP was adjusted to  
13 address the schedule shift flowing from the determination by the NRC that  
14 most of the early site construction work could not be authorized under a  
15 LWA, but would have to wait until the NRC issues the COL. PEF adjusted  
16 the LNP project concept in 2009 to continue those activities that were  
17 necessary to achieve permitting and licensing for the LNP and address the  
18 minimum 20-month schedule shift while limiting the pre-construction  
19 planning and procurement activities.

20 NPD was reorganized to integrate the LNP plant with the LNP  
21 Baseload Transmission project and consolidate the project controls  
22 resources for the full LNP. The Vice President of NPD reports to the  
23 Executive Vice President Corporate Development.



1           NPD manages the EPC Consortium, the joint venture team (JVT)  
2 for the COLA, and several contractors for Baseload Transmission,  
3 environmental and geologic work. In 2009, the key contract activities  
4 focused on the EPC contract to obtain the necessary information to  
5 negotiate an amendment for the LNP schedule shift, and on reducing the  
6 site engineering work, deferring procurement activities, and closing the  
7 contracts for several of the Baseload Transmission project vendors as a  
8 result of the schedule shift. The LNP management team prioritized project  
9 work for the JVT related to the COLA, the completion of the Site  
10 Certification Application (SCA), the SCA commitments, the preparation of  
11 the FSER and FEIS, and the Levy site wetlands mitigation studies.

12           The LNP management team also addressed the Levy Baseload  
13 Transmission project work as a result of the schedule shift. Engineering  
14 and design work that was in progress was brought to an orderly  
15 completion status such that it could be efficiently restarted in the future  
16 consistent with the LNP schedule shift. Work was completed in December  
17 2009 on the first phase of the Crystal River Energy Center (CREC)  
18 switchyard modifications for the LNP. PEF released most of the  
19 contractors including the owner engineer by early December as a result of  
20 the schedule shift. In view of the schedule shift, PEF performed a study to  
21 analyze cost savings of self-performing the land acquisition program for  
22 real estate and right of way activities. The study affirmed the potential  
23 cost savings.

1 PEF managed work on the Levy nuclear project through the EPC  
2 contract for work by the Consortium and through contracts with the JVT,  
3 owner's engineers, and other contractors using the task order process.  
4 The task order approach to authorize work is based on a specific scope  
5 that was estimated by the owner engineer and reviewed by the respective  
6 PEF project team for technical adequacy and cost. Once released for  
7 implementation, the work was monitored by PEF technical personnel and  
8 administered by the PEF designated contract representative.  
9

10 **Q. What is your opinion with respect to the 2009 LNP project concept**  
11 **and contract strategy?**

12 A. In my opinion PEF established a reasonable and prudent project concept  
13 and contract strategy by establishing and later reorganizing the NPD,  
14 consolidating the entire LNP project generation and transmission work  
15 groups, and focusing on the work activities to defer major expenditures  
16 while addressing the minimum 20-month schedule shift. The 2009 LNP  
17 project concept was a prudent approach to managing the project. In my  
18 opinion, the 2009 LNP project concept provided reasonable control of  
19 project costs while achieving the necessary LNP work given the minimum  
20 20-month schedule shift.  
21

1 **VI. ASSESSMENT OF PROJECT MANAGEMENT.**

2 **Q. Please describe the project management for the Levy Nuclear Plant**  
3 **in 2009.**

4 A. In 2009, the Levy project organizations for both the plant and Baseload  
5 Transmission began transitioning into the detailed engineering, site  
6 preparation, and construction phases.

7 In January 2009, the Nuclear Projects & Construction Department  
8 was restructured and divided. NPD was formed to concentrate leadership  
9 focus on the LNP in preparation for entering the site preparation, detailed  
10 design and construction planning phase. This move reflected senior  
11 management's recognition of the need to align the organization to focus  
12 support on new nuclear plant development. From January through April  
13 2009, the NPD organization was headed by Mr. G. Miller, a senior  
14 manager, with overall accountability for LNP. Reporting to the General  
15 Manager were Licensing, Engineering and Project Controls.

16 In early 2009, the Levy Baseload Transmission Project group  
17 added a General Manager to the existing organization and was recruiting  
18 additional members of the Baseload Transmission project team.  
19 Reporting to the General Manager were managers in land acquisition,  
20 engineering, transmission lines and substations. The Baseload  
21 Transmission project had commenced the initial engineering and design  
22 work.

1           In May 2009, the Company reorganized NPD to bring the Levy  
2 nuclear plant project together with the Baseload Transmission project.  
3 John Elnitsky was named Vice President – NPD. The NPD vice president  
4 has overall accountability for both the plant and the associated Baseload  
5 Transmission. The revised NPD organization included nuclear plant  
6 licensing, engineering, and construction and the Levy Baseload  
7 Transmission project team. The change also integrated the project  
8 controls and business management functions of the nuclear and  
9 transmission project teams. In addition, the Program Coordination and  
10 Performance Improvement group was created in NPD to expand the  
11 PMCoE functions.

12           Project management of LNP under the new NPD Vice President,  
13 assumed some of the day-to-day LNP management activities of the LINC  
14 under a newly formed NPD Program Management Team (PMT). The  
15 PMT's responsibilities include: 1.) review program activity including safety  
16 and operational readiness; 2.) coordinate necessary inter-departmental  
17 program support activity with functional stakeholders; 3.) evaluate, assign  
18 and track near term program action items; 4.) review 30-day look ahead  
19 program events for involvement, preparation and expected outcome; 5.)  
20 review and discuss more detailed program activity with NPD leadership,  
21 assign actions and follow-up as needed; and 6.) periodically review PMT  
22 structure and charter as the program matures. The meeting frequency  
23 was initially set as weekly with program actions to be reviewed, evaluated

1 and recorded during each meeting. During 2009, the NPD Program  
2 Action Item list grew to dozens of items categorized as "Deep Dive" topics,  
3 NPD action items, long range pending assignments, and "Line of Sight"  
4 significant meeting dates extending to year end.

5           Upon notification by the NRC that the LWA would not be issued  
6 earlier than the COL, PEF necessarily deferred work geared to early site  
7 construction, deferred procurement in an economical and efficient manner,  
8 but maintained the permitting and licensing activities. The NPD was  
9 responsible to maintain the licensing and permitting progress. NPD also  
10 reviewed the work priorities given the minimum 20-month schedule shift.

11  
12 **Q. Please describe the LNP Baseload Transmission major activities**  
13 **managed in 2009.**

14 **A.** The Levy Baseload Transmission work in 2009 included completing the  
15 evaluation of the Levy Baseload Transmission project on the Florida bulk  
16 transmission system; completing route selection and design option  
17 studies; developing EHV equipment specifications and EHV system  
18 standard design criteria; supporting the SCA and COLA; and completing  
19 *preliminary design packages on several subprojects.*

20           During the year, the LNP Baseload Transmission team completed  
21 system analysis and implemented work on State and Federal licensing,  
22 program and project schedules and estimates, staffing and resource  
23 plans, project designs and transmission line route selection and land

1 acquisition and permitting activities. The analysis for LNP and its impact  
2 on the Florida bulk transmission system was performed in accordance  
3 with NRC regulations, Federal Energy Regulatory Commission Large  
4 Generation Interconnection rules, existing Reliability Standards, and PEF  
5 Interconnection Requirements. The analysis confirmed the scope  
6 requirement for the Levy Transmission program.

7 Key decisions for the Levy Baseload Transmission project made in  
8 2009 included route, conductor and structure selection. Engineering  
9 completed specifications for the major EHV equipment and standard  
10 design criteria for the proposed EHV system, and preliminary design  
11 packages were completed for several projects. Route selection studies  
12 identified the best evaluated and preferred rights-of-way using siting  
13 criteria incorporating environmental, land use, safety and cost  
14 considerations. Wetland surveys were completed on substation sites and  
15 preferred transmission rights-of-way. Acquisition of some property  
16 proceeded. NPD also completed the first phase engineering work on the  
17 EHV work associated with the LNP that was scheduled to be installed in  
18 the CREC switchyard in the fall of 2009.

19  
20 **Q. In your opinion, was the project management for the LNP prudent in**  
21 **2009?**

22 **A.** Yes. Project management of the LNP was prudent in 2009. The NPD  
23 organization established the integrated LNP plant and transmission project

1 teams and other functional organizations, owners' engineers, and  
2 contractors under the direction of the NPD Vice President. NPD  
3 documented the roles and responsibilities for LNP team members. There  
4 accordingly was appropriate project management in place.

5 The LNP project management team appropriately managed the  
6 licensing and permitting efforts and implemented the work necessary to  
7 address and evaluate the schedule shift. Given the circumstances of  
8 being informed by the NRC that the LWA would not be issued earlier than  
9 the COL, PEF's decision to shift the schedule of the project by a minimum  
10 of 20 months was prudent. PEF reasonably investigated the likelihood  
11 that the NRC LWA position could be modified. PEF continued discussions  
12 with the NRC through April 2009 to investigate the potential LWA scope  
13 and schedule. When it was clear that the NRC's determination that the  
14 excavation and foundation preparation work – originally scheduled to be  
15 completed at the same time that PEF was seeking the COLA - would not  
16 be authorized until the NRC issued the COL, PEF decided to withdraw the  
17 LWA and formally informed the NRC of its decision on May 1, 2009.  
18 Without the ability to accomplish the LWA scope requested, PEF  
19 reasonably determined that the potential allowed LWA scope was  
20 insufficient to maintain the EPC contract project schedule.

21 *In my opinion, PEF implemented this LNP schedule shift prudently.*  
22 The Company reduced planned 2009 work on both the nuclear plant and  
23 the Baseload Transmission project to address the schedule shift. This

1 action reduced 2009 project expenditures while supporting the LNP  
2 permitting and licensing effort to achieve approvals of the SCA and COLA.  
3 PEF wound down work in an orderly and efficient manner so that it could  
4 be resumed without undue loss of the work already performed and  
5 performed work that supported the permitting and licensing of the project.  
6 This included *deferral of procurement activities* for those long lead items  
7 that could reasonably and economically be deferred, limiting planned  
8 staffing additions for the NPD, and reducing the amount of work planned  
9 on the Baseload Transmission project.

10 PEF LNP management took this action on April 30, in accordance  
11 with the EPC contract provisions, by issuing a notice of change to the  
12 Consortium. PEF also directed the Consortium to prepare schedule and  
13 cash flow analyses for schedule shift scenarios to allow PEF to make an  
14 informed decision on a contract change order or amendment to be  
15 negotiated by PEF and the Consortium in subsequent months. As  
16 provided in the EPC contract, PEF negotiated change orders for the  
17 requested work for the schedule analyses and long lead procurement  
18 activity deferral evaluation work. The change orders were reviewed and  
19 approved by both the EPC Consortium and NPD management. NPD  
20 monitored the work performed under the change orders in the normal  
21 contract administration process and reported this in weekly and monthly  
22 reports.



1           Throughout the remainder of 2009, PEF monitored the EPC  
2 Consortium's actions to continue the necessary support work for the  
3 AP1000 design certification, the SCA and the COLA; defer procurement of  
4 those long lead items that could economically be deferred; and develop  
5 schedule and cash flow analyses for various schedule shift scenarios.  
6 Other engineering activities continued including geotechnical analyses  
7 such as the Levy Site Grout Test completed in May, and the Offset Boring  
8 Program completed in the fall of 2009. Work on the blowdown piping  
9 *environmental assessment, wetlands delineation, and route selection* also  
10 continued in 2009. Reviews of early site infrastructure and construction  
11 engineering documents in the vicinity of the Barge Slip were conducted in  
12 May and June. Also, in July, NPD held discussions with the EPC  
13 Consortium to start addressing transitioning Levy foundation conceptual  
14 design to final design.

15           Work on the Baseload Transmission project was also adjusted to  
16 address the schedule shift. Engineering work no longer immediately  
17 necessary to the project was stopped and the existing design work was  
18 *archived, efforts to engage a land acquisition firm ended, and staffing was*  
19 reduced. PEF decided to self-manage the land acquisition program after  
20 determining that self-management resulted in potential cost-savings.  
21 Some transmission work continued to a logical, economical conclusion.  
22 The CREC Switchyard phase 1 work installing three EHV switches, that  
23 required a unit outage, was completed as planned during the fall 2009

1 CR3 outage. The Line Route Study was also finalized and approved in  
2 October. NPD further identified potential land acquisition needs for  
3 wetlands mitigation, State Land easements, and certain transmission  
4 ROW and other facilities. This work is expected to be complete in 2010  
5 and some ongoing beyond.

6 The LNP project management was effective in managing the  
7 necessary planning, scoping, siting, and initial engineering work  
8 associated with developing the LNP and Levy Baseload Transmission  
9 project given the schedule shift that occurred on the project. LNP project  
10 management is consistent with Project Management Institute standards  
11 and industry practices for nuclear and other major construction projects.  
12

13 **VII. ASSESSMENT OF PROJECT CONTROLS.**

14 **Q. Did PEF have in place prudent project controls for the LNP in 2009?**

15 **A.** Yes. In 2009, PEF initiated enhancements to LNP project controls to meet  
16 the challenges expected with the commencement of work by the  
17 Consortium under the EPC contract. The established LNP project control  
18 processes to report costs, work progress, and schedule performance  
19 consistent with the current status of the project and industry standards  
20 were reasonable and prudent. When the LNP schedule shift occurred,  
21 PEF took reasonable actions to ensure that the project controls systems  
22 efficiently and effectively supported the requirements of this period.

1                   Throughout 2009, NPD management continued to make LNP  
2 project controls a key and visible element of its management and project  
3 implementation process. NPD established a structured approach to  
4 establish and enhance the necessary procedures and processes to  
5 implement the EPC contract. NPD management has made cost,  
6 schedule, and performance monitoring a key element in both its project  
7 implementation and oversight process via regular status and assessment  
8 meetings and reporting. NPD is incorporating "lessons learned," industry  
9 and professional "best practices," and other industry guidelines into its  
10 project control process. Further, PEF has in place appropriate contract  
11 management processes and procedures to administer the obligations of  
12 contractors providing services to the LNP.

13  
14 **Q.    How did management make cost and project controls a key and**  
15 **visible element during 2009?**

16 A.    NPD management has emphasized quality, cost, schedule, and project  
17 management as the continuing theme of its management processes. This  
18 emphasis directly communicates and reinforces the importance of the  
19 project controls function. Management attention is observed throughout  
20 the management and project documents from the executive level down to  
21 the contract management and weekly project team meeting level.  
22 Management expectations are clearly stated and communicated.

23

1 **Q. Did PEF reorganize the LNP project controls organization during**  
2 **2009?**

3 A. Yes. In May 2009, the integration of the Baseload Transmission project  
4 into NPD put the Levy Plant and the Baseload Transmission project under  
5 one executive. A series of "gear train" work sessions were held to refine  
6 the NPD organization including an evaluation of both the Transmission  
7 Baseload project controls unit and the NPD project controls unit. The  
8 result was a combined organization under the General Manager Corporate  
9 Development Business Services.

10 The project controls organization was staffed with personnel drawn  
11 from the prior two existing project control organizations ensuring overall  
12 continuity and management by experienced personnel. In addition, a  
13 manager of contract administration position was established with the  
14 principal responsibility for the EPC contract.

15  
16 **Q. What were the primary LNP project control methods in place in**  
17 **2009?**

18 A. Building upon the processes established prior to 2009, NPD continued to  
19 use several project control methods: 1.) Project plans; 2.) Financial  
20 controls (including contract earned value evaluations); 3.) Coordinated  
21 corporate budget planning with expenditures as authorized through the  
22 Integrated Project Plan process; 4.) Financial cash flow analysis; 5.)  
23 Schedules (engineering, contractor, and licensing); 6) Risk management

1 plans; 7.) Performance indicators; and 8.) Vendor performance monitoring  
2 (cost, schedule, and performance); and other methods. These project  
3 controls are consistent with industry best practices and standards.

4 To report performance, the NPD prepares a monthly "Nuclear Plant  
5 Development Performance Report." This report typically covers such  
6 topics as 1.) Safety, cost, schedule issues and activities, including  
7 identifying any key issues and risks and providing a look-ahead overview;  
8 2.) Performance data, including key performance indicators (KPIs),  
9 integrated cost performance, contract status, contractor cost and schedule  
10 performance, scope changes, high risk or critical issues, organization, and  
11 staffing; 3.) Significant project decisions; 4.) Self-evaluation results; 5.)  
12 Engineering updates; 6.) Licensing updates; 7.) COLA and AP1000 status;  
13 and 8.) Public and media interaction information. These topics are  
14 consistent with industry practices for project reports on projects of this size  
15 and scope.

16 During 2009, PEF incorporated elements of the Consortium's Levy  
17 EPC Monthly Status Report (MSR) into the NPD Performance Report.  
18 The EPC Agreement requires the EPC Consortium to provide the report  
19 by the 10<sup>th</sup> of each month. From the issuance of the first MSR in February  
20 2009, PEF took an active role in ensuring this requirement was met and  
21 that the report contained timely, useful and accurate information. These  
22 efforts resulted in a more informative metric-based document.

1           In June 2009, NPD began issuing a NPD Weekly Program Report  
2 capturing the component "projects" including Levy Licensing (COLA and  
3 SCA), Schedule Shift / EPC Negotiations, Transmission, Environmental  
4 Mitigation, and Levy State Lands. Other topics were added as  
5 appropriate. This report brought increased visibility to the entire Levy  
6 program in a consolidated location. These reports are the types of reports  
7 I would expect to see in a project such as LNP.

8           NPD also performs contract management. Contractors are required  
9 by each contract to meet specific performance, staffing and reporting  
10 requirements consistent with industry standards. Contractor project status  
11 reports address, when necessary, issues requiring management attention,  
12 quality issues, health and safety issues, teamwork and accountability  
13 issues, project budget and invoicing information, scope revisions, budget  
14 and schedule performance, monthly cash flow, requests for information,  
15 the project schedule, documentation submittals, and work accomplished  
16 during the month. These are the types of issues I expect to see in  
17 contractor status reports on projects of this size and scope and are  
18 consistent with industry practice and standards.

19  
20 **Q.    What controls were used for the Levy Baseload Transmission Project**  
21 **in 2009?**

22 **A.    The project control responsibilities for management of the Baseload**  
23 **Transmission Project included: 1.) real-time schedule and critical path**

1 analysis; 2.) cashflow development / assessment with contractor provided  
2 data; 3.) key performance indicator development; 4.) change order  
3 management; 5.) estimate development and estimate reviews; 6.) contract  
4 administration; 7.) contractor schedule and cost review; and 8.)  
5 management of project contractors. During early 2009, Baseload  
6 Transmission project staff was supported by a financial and business  
7 service group with primary responsibilities for cost management and  
8 reporting, interface with project controls, financial analysis, budget  
9 development and analysis, and project set-up and analysis. Cost  
10 estimating and other support functions were provided by Budget  
11 Management & Compliance as needed.

12 Monthly reports were issued summarizing the schedule and  
13 financial status of the Baseload Transmission project for senior PEF  
14 management. Typical reports addressed: actual, budget and projected  
15 expenditures; actual and projected total costs by year - line, substation,  
16 and AFUDC; milestone cost history; schedule dates and key events;  
17 required third party approvals; issues, impacts, and responses; and the  
18 project risk matrix with the likelihood and consequences of identified risk  
19 items. In addition, a specific project controls report was issued which  
20 detailed month-by month graphs and tables showing individual project  
21 actual, budget, variance, and projected costs.

22 Throughout 2009, the Levy Baseload Transmission project  
23 conducted monthly management reviews of program status, cost and

1 schedule updates, near-term activities, program risks and challenges.  
2 *Project meetings provided information, integration, and coordination*  
3 *between the Project Team and involved PEF Departments. Weekly status*  
4 *reports were also developed by the Levy Baseload Transmission project*  
5 *team showing overall trends, financial information, risks, 90-day look-*  
6 *ahead schedules, percent complete, staffing levels and actions/ issues.*

7 With the integration of the Levy Transmission Baseload project into  
8 NPD in mid-2009, the Transmission Baseload Project status was included  
9 in the NPD Weekly Program Report. This status report summarized  
10 overall LNP project risk, financial performance, changes, milestones, key  
11 highlights, schedule and staffing.

12  
13 **Q. What estimating activities occurred during 2009 on the LNP?**

14 **A.** In March 2009, Burns and Roe issued its report titled, "Review and  
15 Validation of the AP-1000 Cost and Schedule." Burns and Roe is a world-  
16 wide engineering and construction firm with expertise in nuclear power  
17 plants that had been engaged by PEF to provide an independent  
18 validation of the LNP nuclear plant estimate. PEF conducted a detailed  
19 review of the findings of the report, reviewed the findings with the EPC  
20 Consortium, and developed a data base to track related mitigation  
21 strategies.

22 The Levy Baseload Transmission Project conceptual screening  
23 estimate was issued in March 2009. The estimate covered the scope of



1 the transmission project (substations, lines, and CREC switches). The  
2 estimate was based on high level conceptual designs because preliminary  
3 engineering had not been completed for a majority of the subprojects.

4 After the schedule shift, NPD's primary focus was on reviewing the  
5 scenario analyses prepared by the EPC Consortium evaluating the cost  
6 impact of the LNP schedule shift. The NPD team began assembling  
7 information to analyze options developed by the EPC Consortium.

8  
9 **Q. Was the 2009 LNP cost estimation process prudent?**

10 **A.** Yes. The cost estimating process for the LNP is reasonable and prudent.  
11 The LNP cost estimate was developed in 2008 for the Integrated Project  
12 Plan and validated by Burns and Roe in 2009. This integrated estimate  
13 was the result of substantial effort by the Levy Plant Project and the Levy  
14 Baseload Transmission Project.

15 PEF identified the scope of the project, including activities to secure  
16 permits, authorizations, and approvals; the cost of land and rights of way;  
17 the owner-managed project costs; the initial fuel loads; the staffing for  
18 startup and commissioning; fees and insurance; escalation and  
19 contingencies; and the financing cost. The cost estimates were developed  
20 with the input of engineering firms that had similar project knowledge. The  
21 estimates were independently reviewed to validate the documentation  
22 supporting the costs and to provide an independent assessment of the

1 cost estimate. This process included the elements of a sound estimating  
2 process that is consistent with industry and professional standards.

3 In 2009, the Baseload Transmission project issued the conceptual  
4 screening estimate which was a reasonable estimate. The Baseload  
5 Transmission project estimate was developed in accordance with  
6 professional cost engineering association standards. The estimate utilized  
7 available engineering information and provided for management,  
8 escalation, real estate, contingency, and other costs. The estimate also  
9 *incorporated a risk and opportunity analysis.*

10 With the project schedule shift in 2009, PEF has prudently directed  
11 the EPC Consortium to develop various scenarios and the resulting cash  
12 flows to be able to update the IPP estimate and projection in 2010 when a  
13 decision is made on the schedule scenario analyses and further  
14 information provided by the EPC Consortium and developed by the  
15 Company.

16  
17 **Q. How was the LNP budget monitored in 2009?**

18 A. The budget for LNP work provides a detailed breakdown of responsibility  
19 and of accountability. Widely distributed monthly reports tie scope to  
20 identified responsible managers and track budgets, actuals and variances.  
21 The costs for contractor performed work is reviewed and controlled  
22 through the contract administration process.

1           At the NPD Vice President level there is a monthly budget variance  
2 report prepared with input and analysis from the project team. Overall  
3 budgets are reviewed by senior management through the Monthly  
4 Business Review process. In early 2009, the LINC monitored the overall  
5 LNP budget. With the shift of the Levy Baseload Transmission project  
6 from the Generation & Transmission Construction (G&TC) into NPD, a  
7 single senior executive has sole responsibility for the entire LNP budget.

8           LNP budget performance is also reviewed by senior management  
9 through the management review processes I described earlier in this  
10 testimony.

11

12 **Q. What was PEF's approach to scheduling the LNP in 2009?**

13 A. In early 2009, PEF began to implement and refine the approach  
14 developed in 2008 to develop the Integrated Master Plan (IMP). The IMP  
15 process was established to ensure that project activities included the  
16 schedule activities for the EPC Consortium to support the key project  
17 goals and milestones established by PEF management.

18           The IMP scheduling database included all activities required from  
19 COLA development and NRC review, engineering, procurement,  
20 fabrication, construction, staffing, training, and startup activities leading to  
21 commercial operation. The IMP was developed from the detailed project  
22 schedules required for individual LNP contractors including the EPC

1 Consortium. The IMP also contains schedule information from other  
2 sources including supporting PEF business units.

3 The IMP schedule linked to data from the EPC Consortium that  
4 contained approximately ten individual schedules with over 88,000  
5 schedule items. In addition, schedule information from other contractors  
6 was also imported. Finally, templates for the AP1000, Toshiba schedule,  
7 four procurement schedules, and three construction schedules were  
8 established. The IMP scheduling database contained nearly 90,000  
9 individual activities.

10 With respect to the Baseload Transmission project, the scheduling  
11 approach was to develop an overall project schedule to serve as a  
12 baseline to assess schedule performance against project milestones. This  
13 Level 3 schedule was developed by a dedicated scheduler with extensive  
14 experience on large projects worldwide. The schedule was developed to  
15 manage and monitor the work of the owner's engineer, the real estate  
16 acquisition contractor, and, ultimately the construction program. It was  
17 also to be used to monitor and coordinate the work of the various  
18 participating PE business units and other project participants. The initial  
19 schedule was issued February 16, 2009.

20 Both the IMP development and the Baseload Transmission  
21 schedule used Primavera scheduling software, generally recognized as  
22 the best available project scheduling software platform.

1           After the LWA determination notice and resulting schedule shift,  
2 both the LNP plant and the Transmission Baseload schedule approach  
3 was adjusted to reflect the change in the level of work anticipated for the  
4 remainder of 2009. The LNP plant scheduling effort focused on the  
5 permitting and licensing items, and the transmission schedule focused on  
6 the near term work at the CREC switchyard.

7  
8 **Q. Was PEF's LNP schedule approach in 2009 reasonable and prudent?**

9 A. Yes. In my opinion, PEF's approach to scheduling is reasonable and  
10 prudent. The scheduling process for the Levy nuclear plant anticipated  
11 the needs of the project with the signing of EPC contract. The IMP is a  
12 reasonable approach to permit owner oversight and monitoring of the LNP  
13 project and the EPC Consortium schedule performance.

14           The Baseload Transmission schedule was reasonable. It was  
15 prepared by an experienced scheduler and peer reviewed. The schedule  
16 provided a logical sequence of activities and provided the necessary  
17 critical path sequence.

18           The scheduling approach used by the LNP in 2009 is consistent  
19 with my experience and industry standards for project schedules of very  
20 large projects of similar size and scope. The project is using industry  
21 *accepted scheduling tools and processes for the incorporation of*  
22 *appropriate data into the schedules.*  
23

1 **Q. How did PEF manage LNP contractor performance in 2009?**

2 A. PEF provided oversight of contractors in 2009 as was done in 2008,  
3 through direct involvement of LNP technical, management, and project  
4 controls staff. LNP personnel provided oversight of contractors by  
5 communicating by face-to-face, e-mail, and telephone communications,  
6 and by formal and informal meetings. The quality program and audits  
7 provided independent reviews of contractor performance. The Company  
8 required contractors to provide monthly reports on their accomplishments  
9 and their performance under the contract relative to safety, quality, scope,  
10 budget, invoicing, schedule, and future work. PEF management reviews  
11 were conducted monthly.

12 Contractors were typically assigned work under a task order  
13 process where an assignment was made and an estimate developed by  
14 the contractor to complete the work scope. LNP project personnel  
15 reviewed the technical scope for responsiveness and the cost for  
16 reasonableness. Once approved, the contractor was allowed to proceed.  
17 The contractor reported progress against the scope, cost and schedule  
18 requirements. Changes in work required similar review and analysis. An  
19 impact evaluation was prepared to document the change. Changes were  
20 evaluated by technical personnel providing oversight of the work and  
21 approved NPD management.

22 This contract management process to monitor contractor  
23 performance was reasonable and prudent.

1 **Q. Did PEF improve oversight of contractors working on the LNP in**  
2 **2009?**

3 A. Yes. During 2009, PEF improved the oversight of contractors on the LNP  
4 by developing and implementing the EPC Implementing Procedures. On  
5 the Levy Transmission Project, PEF implemented earned value  
6 measurements through the process described in the new PMCoE Project  
7 Earned Value Management procedure. These measurements are shown  
8 in the Transmission Owner Engineer's Progress (Patrick Energy)  
9 presentations. In addition, the Baseload Transmission project improved  
10 the Contract Change Notice Process for executing a change notice and  
11 authorizing the related work.

12  
13 **Q. Did you find examples of the effectiveness of the Levy Plant project**  
14 **controls?**

15 A. Yes. I found several instances that demonstrate the effectiveness of the  
16 LNP project controls. I have described below three significant examples  
17 of the prudence and reasonableness of LNP project controls in validating  
18 invoices, ensuring proper charging by the EPC Consortium, and internal  
19 auditing:

20 1. The EPC Invoice Validation & Processing procedure was initially  
21 used to review and validate 10 EPC Consortium invoices  
22 submitted in January, 2009. Two of these two invoices with a  
23 total value of more than \$3M were rejected, and subsequently

1 withdrawn because the EPC Consortium did not sufficiently  
2 demonstrate through proper documentation that the Milestone  
3 Payments work had been completed. The EPC Consortium  
4 took prompt action to refund the portion of a long-lead  
5 equipment invoice (plus associated escalation with interest  
6 payments) in which evidence of required milestone completion  
7 could not be provided.

- 8 2. During review of some EPC Consortium invoices, NPD project  
9 controls identified that the actual escalation reported by the  
10 January 2009 index was approximately two-percent less than  
11 the July 2008 index. PEF worked with the EPC Consortium to  
12 adjust the applicable rates as provided for under provisions of  
13 the EPC contract. A reduced rate to "true-up" the EPC  
14 Consortium invoices for the next six months was agreed upon.
- 15 3. On August 3, 2009 the Audit Services Department (ASD) issued  
16 the report of the audit it conducted of the LNP EPC agreement.  
17 The objective of the audit, in part, was to review the key  
18 provisions of the EPC contract to assess the sufficiency of  
19 internal policies and procedures developed to support the  
20 administration of the EPC contract.  
21 The ASD rated the overall EPC contract as being "Effective"  
22 (the most positive of four ratings). The audit found:



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- All invoices sampled were appropriate and had evidence of a detailed review performed by Project Controls.
- Any billing issues identified were resolved in a timely manner.
- In multiple instances Project Controls identified billing issues and appropriately communicated with the Contractor to obtain resolution.

In sum, PEF's LNP project controls in 2009 were reasonable and prudent and they were reasonably and prudently implemented.

**VIII. RISK MANAGEMENT.**

**Q. Did PEF have a reasonable and prudent LNP risk management process in 2009?**

A. Yes. Prior to 2009, PEF had in place a reasonable risk management process. In my prior review, I found the LNP risk management process to be a prudent approach to managing a project of this nature and one that is consistent with best practices in the industry and government agencies such as the Department of Energy and Department of Defense. Risks had been identified and assessed and responses were developed. During 2009, the LNP risk management process was prudently enhanced in several ways.

**Q. How did PEF improve risk management for the LNP in 2009?**

1 A. In 2009, PEF initiated several enhancements of the LNP risk management  
2 program. In January 2009, NPD began updating and re-ranking LNP risks  
3 with support provided by the LNP owner-engineer, Worley Parsons. The  
4 first enhancement was to transition the NPD risk tool from a regulatory  
5 driven focus to an overall EPC execution focus.

6 Over the period of January through April, an integrated team  
7 identified LNP risks and prepared a risk register to track them. Close to  
8 60 risks were mapped "before treatment" and "after treatment" in Risk  
9 Maps. The top ten were reported and tracked in the monthly NPD Report.  
10 Treatment plans were developed to mitigate the high priority risks.

11 In March 2009, the PMCoE issued a new risk management  
12 standard, "Project Risk Management" PJM-SUBS-00008, which became  
13 the corporate standard and is applicable to all projects. This standard  
14 builds upon best practices in the industry.

15 Also, in March 2009, the EPC Consortium submitted the  
16 procedures for the Consortium AP1000 Risk and Opportunity  
17 Management Plan to NPD management. This document codified the risk  
18 assessment procedures for Consortium Risk Management. The  
19 Consortium risks consisted of some 250 items that required evaluation.  
20 These items dealt with project specific engineering, design, procurement,  
21 and construction potential risks. Throughout 2009, NPD reviewed the  
22 EPC Consortium risk management process. Meetings were held to

1 ensure accuracy and alignment among the various levels of identified risks  
2 and their treatment.

3 Beginning in August 2009, NPD initiated an effort to implement a  
4 more robust risk management process to meet the PMCoE standards  
5 established by the new procedure. NPD held a series of meetings to  
6 review LNP risks and train both Levy nuclear plant and Baseload  
7 Transmission project personnel in the risk process. In September,  
8 workshops were held in Raleigh for the nuclear team and Florida for the  
9 Baseload Transmission team. A new risk management software tool was  
10 researched and purchased to serve as the platform for risk management.

11 With respect to the Levy Baseload Transmission project, complex  
12 work was planned in the CREC switchyard in 2009. A specific risk register  
13 was developed for this work. The matrix identified potential risks,  
14 probabilities, impact and response strategies.

15  
16 **Q. Was PEF's 2009 risk management process prudent?**

17 A. Yes. PEF improved risk management in 2009. In my opinion, PEF  
18 maintained a reasonable risk management process. The LNP risk  
19 management process is a prudent approach to managing a project of this  
20 nature and one that is consistent with industry and government agency  
21 practices.  
22

1 **IX. POLICIES AND PROCEDURES.**

2 **Q. Did PEF have in place prudent LNP policies and procedures in 2009?**

3 A. Yes. PEF had in place reasonable and prudent policies and procedures  
4 for each function to be accomplished either directly or in support of the  
5 LNP. Throughout 2009, overall corporate and LNP specific policies and  
6 procedures were revised to improve normal corporate business functions,  
7 project management, procurement and contract administration. In  
8 addition, NPD made the following specific procedural improvements:

- 9 1. Created and revised as needed more than 20 EPC contract  
10 oversight procedures for schedule performance oversight,  
11 subcontracting, change control, price adjustment, and  
12 approval authority for change orders, among others.
- 13 2. Developed triggering conditions for development of additional  
14 EPC contract oversight procedures.
- 15 3. Created or revised PMCoE documents, including procedures  
16 for managing scope, cost, earned value, risk, procurement,  
17 quality, claims, and lessons learned.

18 PEF's policies and procedures define expectations and  
19 accountability for work product, identify responsibilities, serve as training  
20 tools for staff, and provide a program for review and updates. PEF's  
21 policies and procedures are consistent with industry standards.  
22

1 **Q. Did NPD have in place the procedures necessary to support effective**  
2 **project management and control of the LNP in 2009?**

3 A. Yes. The underlying basis for managing the Levy Plant and Baseload  
4 Transmission projects is the extensive procedural hierarchy by which the  
5 Company traditionally managed plant and transmission line projects. PEF  
6 established the overall governance policy to guide the construction of the  
7 LNP. Also, as noted in my answer above, the PMCoE developed a set of  
8 corporate project management procedures to raise the standard of project  
9 management. Finally, many Levy EPC procedures were developed to  
10 address specific conditions encountered in implementing the EPC  
11 contract.

12 The LNP governance policy is a comprehensive guide for project  
13 execution. It established roles and responsibilities based on using internal  
14 departmental practices and procedures. The governance procedure  
15 provides coordinated management oversight and ensures independent  
16 oversight of line organization activities. The governance policy  
17 established Cost Performance Indicators (CPIs), Schedule Performance  
18 Indicators (SPIs), and COLA performance monitoring. NPD requires  
19 vendors to report performance with respect to CPIs, SPIs and other Key  
20 Performance Indicators (KPIs). Individualized KPIs were developed for  
21 LNP and are reported monthly in the NPD Performance Report.

22 For transmission activities, the G&TC guideline, Execution of Large  
23 Construction Projects and Programs, was used in early 2009. It provided

1 an appropriate set of directives for the Baseload Transmission program  
2 team. This procedure identified project management, engineering,  
3 environmental support, right-of-way acquisition, project controls and  
4 business management support. After the Baseload Transmission project  
5 was integrated into NPD, the project management procedures were  
6 maintained.

7  
8 **Q. Were PEF's policies and procedures in 2009 prudent?**

9 A. Yes. In my opinion PEF had reasonable and prudent policies and  
10 procedures in 2009.

11  
12 **X. PROJECT ASSESSMENT.**

13 **Q. Did PEF have in place prudent project assessment mechanisms and  
14 processes in 2009?**

15 A. Yes. In 2009, PEF performed reasonable and prudent audits,  
16 independent reviews, benchmarking initiatives, and self assessments.  
17 The key organizations that perform independent assessments are Internal  
18 Audit and Nuclear Quality Assurance (QA). In addition, the line  
19 organizations performed self assessments. NPD continued participation  
20 in several industry organizations to benchmark the LNP and obtain  
21 lessons learned.

22

1 **Q. Please describe the Internal Audit Project Assessment reviews**  
2 **performed in 2009.**

3 A. The Progress Energy corporate Internal Audit Services Department  
4 conducted internal audits on the LNP including: 1.) the Engineering,  
5 Procurement, and Construction contract; 2.) the Levy Baseload  
6 Transmission Program; and 3.) Florida Nuclear Plant Cost Recovery Rule  
7 (NPCRR) Compliance. The EPC contract audit report and the Levy  
8 Baseload Transmission Program audit report were provided to the NPD  
9 Vice President. The NPCRR Compliance audit was provided to the PEF  
10 Controller, the Vice President – Corporate Planning and the PEF Vice  
11 President - Finance. Each report identified the audited areas, with an  
12 overall opinion and specific observations and recommendations. In  
13 consultation with the audited department's management team, each  
14 observation and recommendation issue was assigned an action plan.  
15 Each action plan identified an owner and a completion date. The audits  
16 performed on LNP were responded to and recommendations were acted  
17 upon or are scheduled to be completed in 2010.

18  
19 **Q. Please describe the Quality Assurance reviews and audits performed**  
20 **on the LNP in 2009.**

21 A. In 2009, Quality Assurance (QA) reviews and audits were performed for  
22 LNP activities in the field with respect to grout activities and boring;  
23 supplier audits, and operational readiness. Two grout test audits were to

1 confirm actions had been properly taken as a result of earlier findings and  
2 to perform follow up field work. Although minor items were noted, the  
3 audits reported compliance with the project QA program.

4 Two surveillances were performed for the site boring tests, both of  
5 which were conducted in September. The audits reported that significant  
6 improvement was made by the contractors planning and performing the  
7 boring tests.

8 Comprehensive audits were performed on major suppliers, Shaw  
9 Stone and Webster and Westinghouse Electric Company, by joint utility  
10 teams. The completed audit reports identify recommendations,  
11 management responses, and actions taken as a result of these audits.

12  
13 **Q. Did PEF engage in LNP Self Assessments in 2009?**

14 A. Yes. NPD performed self-assessments of its activities. 2009 LNP self  
15 assessments include: document control and records management;  
16 financial charging practices; design and license basis control; oversight of  
17 design finalization to ensure regulatory compliance; and contractor  
18 security requirements. Additionally, benchmarking was done to review  
19 activities at the lead AP1000 plant and to review licensing.

20  
21 **Q. What benchmarking for the LNP was performed in 2009?**

22 A. In 2009, PEF continued to work with industry peers in several  
23 organizations: NuStart; the AP1000 Owners Group (APOG) / Builders



1 Group; the Institute of Nuclear Power Operations (INPO) New Plant  
2 Executive Group; and the Nuclear Energy Institute New Plant Working  
3 Group. Working with these organizations enabled NPD to ensure it had  
4 the latest information on issues associated with engineering and licensing  
5 associated with COLA development and finalization of the AP1000 design.  
6 Further, participation in these organizations led to reducing costs by  
7 sharing resources with other utilities planning to utilize the AP1000 reactor  
8 technology. The joint efforts also encouraged sharing technical and  
9 engineering information.

10 In addition, NPD participated with the International Atomic Energy  
11 Agency exchange visits to China to benchmark their AP1000 program and  
12 with an INPO trip to Southern Company's Vogtle AP1000 project.

13  
14 **XII. CONCLUSION: LNP PROJECT MANAGEMENT AND PROJECT**  
15 **CONTROLS EMPLOYED IN 2009 WERE REASONABLE AND**  
16 **PRUDENT.**

17 **Q. Are the LNP project management and project controls employed in**  
18 **2009 reasonable and prudent?**

19 **A.** Yes. In my opinion PEF had in place throughout 2009 prudent and  
20 reasonable processes and an organizational structure to manage the LNP.  
21 PEF used reasonable and effective management practices to meet LNP  
22 goals for scope, schedule, budget, regulatory, safety, and quality  
23 requirements.

1 Senior management oversight was extensive. The project  
2 governance policy further provided a comprehensive guide for the LNP  
3 with coordinated independent oversight and management. The NPD is a  
4 reasonable management organization which reasonably established  
5 stronger business policies and controls. The EPC contract was prudently  
6 managed. NPD improved the risk management process consistent with  
7 industry best practices. There are reasonable project controls in place to  
8 develop schedules and estimates and monitor contractor performance and  
9 project expenditures. There was reasonable reporting and performance  
10 monitoring, and key performance indicators put in place were reasonable.  
11 NPD had in place effective and comprehensive project management and  
12 execution policies and procedures. In 2009, these procedures were  
13 enhanced and new procedures were developed for managing the EPC.  
14 The new project management procedures issued by the PMCoE further  
15 enhanced the standards set by Company management. There is  
16 extensive use of project reviews, internal audits, benchmarking, self  
17 assessments, and QA. As a result, the 2009 LNP project management  
18 and project controls were reasonable and prudent.

19  
20 **Q. Does this complete your testimony?**

21 **A. Yes.**

## JANUS PERSONNEL

Janus team members have performed 16 prudence evaluations of the construction of new nuclear power plants, the costs associated with nuclear stations that underwent long outages, and the expenditures from trust funds for decommissioning shutdown units.

Janus personnel have submitted expert testimony regarding utility management prudence before the following public utilities commissions:

- Arkansas re: Arkansas Nuclear One Unit 2 Steam Generator Replacement
- California re: San Onofre 2 & 3 Steam Generator Replacement Project
- Connecticut re: Millstone 3 new construction 1986; Sale of Millstone Station and Millstone 1 decommissioning 2000
- Florida re: Crystal River 3 1996-1997 outage
- Georgia re: Vogtle 1 & 2 new construction
- Indiana re: D. C. Cook 1 & 2 1997 – 1999 outage
- Louisiana re: Waterford 3 Steam Generator Replacement Project
- Maryland re: Calvert Cliffs 1 & 2 1989-1991 outage; 2002 – 2003 Steam Generator Replacement Projects
- Massachusetts: Pilgrim 1986 – 1990 outage
- Michigan: D. C. Cook 1 & 2 1997 – 1999 outage
- New Hampshire re: Seabrook 1 new construction
- Ohio: Perry new construction
- Texas: South Texas Project and Comanche Peak new construction

In addition, members of the Janus team have submitted expert reports for U.S. District Court cases (re: the Peach Bottom 2 & 3 NRC-ordered shutdown and the Cooper power contract dispute) and testified before the Miami, Florida arbitration board re: Turkey Point 3 & 4 1990 – 1991 Dual Unit Outage. Janus has performed independent reviews of the D. C. Cook Nuclear Plant Unit 1 acquisition and implementation of the 2006 low pressure turbine replacement project and the D. C. Cook Unit 1 Severe Vibration Event Turbine Recovery Outage.

**Gary R. Doughty, President**, has 35 years of experience in the nuclear industry with specific focus on the prudence of nuclear power plant capital project management and technical safety issues management. Mr. Doughty has led assessment teams performing management prudence assessments, economic

analyses, and litigation support. He has also been a member of independent review teams for utility boards of directors: Ameren (Callaway Nuclear Power Plant performance issues); and Northeast Utilities (NU) as a member of the Fundamental Cause Assessment Team (Millstone 1, 2, and 3 performance issues and recovery).

Mr. Doughty has performed comprehensive management prudence assessments of new nuclear plant construction, nuclear plant recovery programs from long duration outages and Nuclear Regulatory Commission "watch list" situations.

- Project manager for NU of the Connecticut Department of Public Utility Control's prudence audit of the \$4 billion Millstone 3 nuclear power plant
- Project manager of the independent prudence review team of the 32-month outage of Pilgrim to address NRC concerns, upgrade management, and make plant safety modifications
- Team director of an independent assessment team examining the costs and recovery schedule of Peach Bottom 2 & 3 from the NRC-ordered shutdown in 1987-1989 for the plant joint owners in U. S. District Court litigation.
- Project manager of independent management prudence review team of the Calvert Cliffs 1 & 2 outage to upgrade nuclear programs and repair the pressurizer in 1988-1990 while on the NRC "watch list."
- Project manager of the independent management prudence review team of the Crystal River 3 1996-1997 outage.

Mr. Doughty has also managed strategic economic studies of the continued operation of nuclear plants for MidAmerican Energy (Cooper Nuclear Plant), IES Utilities (Duane Arnold Energy Center), and Baltimore Gas & Electric Company (Calvert Cliffs 1 & 2). He directed assessments of the Steam Generator Replacement Projects for Entergy Operations, Inc. (ANO Unit 2) and for Florida Power & Light Company (St. Lucie 1). Mr. Doughty authored three strategic nuclear asset management reports for the Electric Power Research Institute on key economic issues facing nuclear utilities under competitive market conditions.

Mr. Doughty has provided testimony as an expert witness before the Arkansas, Connecticut, Florida, Indiana, Massachusetts, Maryland and Michigan state utility commissions and a Miami Arbitration Association panel concerning Arkansas Nuclear One Unit 2, Millstone 1, 2 & 3, Crystal River 3, D. C. Cook 1 & 2, Pilgrim, Calvert Cliffs 1 & 2, and Turkey Point 3 & 4 nuclear stations, respectively.

**Stephen J. Marmaroff, Vice President**, has thirty seven years experience in the electric utility industry with management expertise in the areas of nuclear plant

construction management, nuclear regulatory issues, capital program planning, and project management. Mr. Marmaroff has performed prudence assessments of utility management decision-making and has analyzed the economics of continued nuclear plant operation. He has testified as an expert witness on nuclear plant project management and outage management before the state regulatory commissions in Connecticut, Ohio, Massachusetts, Maryland, and Texas.

Mr. Marmaroff managed plant litigation support activities for Northeast Utilities concerning the Millstone 1, 2, and 3 recovery outages. He testified before the Massachusetts and Maryland public service commissions with regard to independent management prudence assessments of long nuclear plant outages for Boston Edison Company (Pilgrim Station) and Baltimore Gas & Electric Company (Calvert Cliffs 1 & 2). He has been involved in nuclear plant strategic asset management studies for MidAmerican Energy (Cooper Nuclear Plant) and IES Utilities (Duane Arnold Energy Center) and assisted Baltimore Gas & Electric Company (Calvert Cliffs 1 & 2) and the Electric Power Research Institute develop strategic plans for license renewal.

Mr. Marmaroff was a senior consultant in prudence assessments of the construction of the Clinton, Comanche Peak 1 & 2, Millstone 3, Perry, Seabrook, South Texas Project, and Vogtle 1 & 2 nuclear plants. His utility experience includes nineteen years with American Electric Power, where he was Assistant Vice President and Projects Division head. In this position he was responsible for project management and control functions on the design and construction of fourteen generating units (including D. C. Cook Nuclear Plant) and various air pollution control retrofit projects and transmission system additions.

**Dennis Meilhede, P.E., Senior Associate**, possesses a broad background in construction project cost and schedule management. He has extensive experience in the analysis of nuclear plant technical issues and nuclear regulatory issues for management prudence evaluations of nuclear plant outages and new construction projects. Mr. Meilhede was a lead consultant in five nuclear plant prudence audits and evaluated management decisions with respect to project controls for new construction plants, outage scope control, schedule delays/extensions, and cost control. He has prepared testimony for rate cases before state regulatory commissions in Connecticut, Florida, Massachusetts, Maryland, and Illinois. Mr. Meilhede developed analyses for litigation before the federal courts and the Miami, Florida Arbitration Association.

Mr. Meilhede participated in the Cooper Power Contract Extension Study and prudence reviews of long outages at Calvert Cliffs 1 & 2, and Pilgrim; and new construction of Millstone 3, Vogtle 1 & 2, and Clinton. He was lead consultant for

outage delay schedule reviews in the Turkey Point 3 & 4 Dual Unit Outage arbitration and the Peach Bottom 2 & 3 NRC-ordered shutdown litigation.

Mr. Meilhede has been involved in litigation support for technical issues on nuclear outages at Millstone 1, 2, & 3 and Connecticut Yankee. He performed detailed analysis of the Crystal River 3 shutdown and assisted in testimony development. Mr. Meilhede assisted Baltimore Gas & Electric Company and the Electric Power Research Institute develop the Calvert Cliffs Nuclear Power Plant asset management strategy.

**Matthew D. Doughty, Associate**, has 7 years experience in project scheduling, project risk management and consulting assignments. He is a certified Project Management Professional. He has performed research and analyses for independent evaluations and legal disputes of utility plant projects. He performed project risk evaluations and project scheduling for an \$800 million Department of Defense project.

Mr. Doughty is currently working with Public Service of New Hampshire (PSNH) in a review of the schedule performance of the most complex outage ever undergone at PSNH's Merrimack Unit 2 coal-fired power plant. He has assisted in the preparation of testimony related to cost and schedule performance for hearings before the California, Connecticut, and Louisiana public utility commissions. He also assisted in preparing the expert report for a case before the U.S. District Court in Nebraska involving a power plant joint-owner lawsuit concerning the costs associated with capital projects.

As a senior consultant for Booz Allen Hamilton, Mr. Doughty implemented and managed the risk management process for the U.S. Army's implementation of the Defense Integrated Military Human Resource System (DIMHRS) in the Program Operations Branch of the Army DIMHRS Program Office. Mr. Doughty supported the Program Operations efforts on the Army Integrated Master Schedule, including coordinating updates and analyzing the information captured within the schedule.

## RESUME OF GARY R. DOUGHTY

### I. POSITIONS AND EMPLOYMENT HELD IN THE FIELD OF NUCLEAR POWER FACILITIES

#### **1992 – Current      President of Janus Management Associates, Inc.**

Janus Management Associates, Inc. is a nuclear power plant consulting firm that provides evaluation of safety, management and technical issues associated with nuclear power plants. As president, Gary Doughty has performed individually or with teams several independent management and operational assessments of operating and decommissioned nuclear power plants. Key areas of experience include:

#### **Independent Reviews of Nuclear Safety, Management and Technical Issues**

- Process, Organization, and Management Prudence Reviews
- Nuclear Engineering, Licensing and Project Management Evaluations
- Analysis of Technical Issues and Resolution of Employee Safety Concerns

#### **Nuclear Power Plant Strategic Decision Analysis**

- Nuclear Plant Strategic Asset Management and Capital Reinvestment Analyses (e.g., Steam Generator Replacements, Power Uprates)
- Nuclear Plant Asset Valuations, Economic Assessments, and Due Diligence Reviews to Provide Basis for Continued Operation, License Renewal, or Acquisition

#### **1987 – 1992      Senior Vice President of the Nielsen-Wurster Group, Inc**

The Nielsen-Wurster Group, Inc. was a construction management and project management consulting firm that provides services associated with nuclear power plants to public service commissions, utilities, and engineering / construction firms. As Senior Vice President at the Nielsen-Wurster Group, Inc., Gary Doughty performed independent management reviews of many nuclear power plants including a newly constructed plant and several operating plants that had experienced long duration outages.

#### **1986 – 1987      Manager of Industry Relations for the Institute of Nuclear Power Operations**

The Institute of Nuclear Power Operations is the nuclear power industry's safety organization. This position was responsible for publishing and distributing safety event analyses and industry good practices to industry members.

#### **1975 – 1986      Nuclear Management and Plant Staff Positions with Northeast Utilities Service Company and Northeast Nuclear Energy Company**

DOCUMENT NUMBER DATE

01336 MAR-19

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- Manager of Millstone 2 Capital and Large Expense Projects - responsible to evaluate, plan, estimate, schedule and install capital and maintenance projects.
- Member of the Millstone 2 Nuclear Safety Review Board
- Project Manager of the Millstone 3 Nuclear Plant Construction Prudence Audit by the Connecticut Department of Public Utility Control
- Manager of Nuclear Information and liaison to the Governor of Connecticut for Nuclear Issues
- Start-up Engineer for Millstone 2 nuclear safety systems and Shift Test Engineer for Initial Start-up and Power Ascension Testing

**1970 – 1975                      Officer, United States Navy Nuclear Submarine Program**

- Served in U.S.S. Sturgeon (SSN637), a nuclear fast attack submarine, as division officer for the Auxiliary Division and Sonar Division. Also served as Damage Control assistant, Ship Diving Officer, Nuclear Weapons Security Officer, and Communications Security Officer. Qualified for ship watch positions as Engineering Officer of the Watch, Officer of the Deck, Diving Officer and In-port Duty Officer.

**II. INDEPENDENT EVALUATION ASSIGNMENTS PERFORMED AS PRESIDENT OF JANUS MANAGEMENT ASSOCIATES, INC.**

- 2009 - 2010 – Janus is currently performing an independent prudence review of the 2008-2009 D. C. Cook Unit 1 Severe Vibration Event Turbine Recovery Outage. Janus is also independently reviewing the D. C. Cook Unit 1 2006 Low Pressure Turbine Replacement Project.
- 2007 – 2008 - Member of the Independent Review Team (IRT) for the U.S. Department of Energy Mixed Oxide Fuel Fabrication Facility for the MOX Facility Board of Governors. The IRT was selected to review project methods and activities for key actions in the design and construction of the \$4.8 billion facility at the DOE's Savannah River Site in South Carolina.
- 2005 – 2009 – Janus provided assistance to Northeast Utilities management and its legal department to implement more than \$3 billion worth of capital projects including major underground 345,000 Volt transmission lines, replacement of underwater cables across Long Island Sound, construction of a 1.2 billion cubic foot liquefied natural gas storage tank, and the conversion of a coal-fired plant to wood-fired. The assistance included documentation of major project decisions; preparation of project history workbooks; and training in prudent management principles.



- 2004 - 2006 – Member of the Callaway Nuclear Plant Independent Review Team established by the Ameren Board of Directors. The team performed an independent review of the causes of Callaway's performance decline and developed recommendations for improvement regarding management organization, leadership, planning, training, standards, engineering effectiveness, and safety culture.
- 2004 – 2005 - Provided expert testimony to support Southern California Edison Company (SCE) before the California Public Utility Commission (CPUC) rebutting assertions made by The Utility Reform Network that the Pacific Gas & Electric Company should pursue legal remedies against the steam generator manufacturer, Westinghouse Electric Corporation, to pay for replacement steam generators. The CPUC ruled in favor of SCE.
- 2004 – Performed an independent review of several million dollars worth of contractor claims for Xcel Energy / Northern States Power Company associated with the steam generator replacement project installation contract for the Prairie Island Nuclear Station in Minnesota.
- 2004 – For PSEG Nuclear performed an independent review of the Salem 1 and 2 / Hope Creek Nuclear Station of the work management system for the plant maintenance program. Also performed independent reviews of employee concerns reported to the U.S. Nuclear Regulatory Commission related to mechanical maintenance, the safety tagging program, spare parts, and problem identification process.
- 2003 - 2004 – Connecticut Yankee Decommissioning Project review of major management decisions, planning, scheduling, cost, and decommissioning activities for the safe decontamination and dismantlement of the plant.
- 2003 - Salem 1 and 2 and Hope Creek review of project management organization and processes to perform \$800 million of capital improvements to replace Salem 1 steam generators, increase rated power of Hope Creek, build an ISFSI, and replace Salem 1 and 2 main turbines. Member of a team that reviewed licensing and technical issues, quality of engineering documents to meet design basis and configuration management requirements, the performance by field construction forces and work practices with safety-related equipment.
- 2003 – Yankee Rowe Decommissioning Project review of major management decisions for the safe handling and transfer of spent fuel from the spent fuel pool to the independent spent fuel storage installation.
- 2002 – 2003 - Cooper Nuclear Power Plant analysis of major capital and maintenance projects to assess their justification for continued plant operation, contribution to nuclear safety and requirement to meet nuclear regulatory regulations.

- 2001 – Independent cost management review of the decommissioning activities of Unit 1 at the San Onofre Nuclear Generating Station for Southern California Edison Company.
- 2000 - Independent steam generator operating experience review of the Calvert Cliffs 1 & 2 steam generators, plant operating and maintenance practices for steam generators and water chemistry control improvements to enhance the integrity of the steam generators for Baltimore Gas and Electric Company. Submitted testimony to the Maryland Public Service Commission regarding the industry's experience with steam generator tube corrosion, the various industry actions taken to arrest or limit corrosion and the justification and reasonableness of replacing the Calvert Cliffs 1 & 2 steam generators.
- 1996 – 2002 – Member of the Millstone Fundamental Cause Assessment Team to investigate the causes of the decline in performance of the Northeast Utilities nuclear program. Monitored the Millstone Recovery including the design basis reverification effort, the improvements made to the safety analysis and 10CFR50.59 processes, the response to Nuclear Regulatory Commission violations and restart commitments, and the efforts to establish a Safety Conscious Work Environment.
- 1997 – 2002 - Millstone 1 Decommissioning review of major management decisions for the safe shutdown activities and initial decommissioning projects to establish a spent fuel island and to separate the plant from the operating units, Millstone 2 and 3. The electrical separation project involved complex electrical issues and unreviewed safety questions concerning safe shutdown requirements per Appendix R and installation of electrical cables near safety-related equipment while plant was at full power.
- 1996 - 1999 – Analysis of several operational safety issues at Connecticut Yankee that occurred during 1996. Performed an independent review of the management decision to prematurely shut down Connecticut Yankee, participated in a review to validate the decommissioning cost estimate, and performed an analysis of nuclear fuel failure events in the plant's operating history.
- 1998 – 1999 - Led a team to conduct an independent analysis of the technical and safety issues associated with the 1997 – 1999 D. C. Cook 1 & 2 outages. The outages were related to design basis information and nuclear accident performance of the safety-related ice condensers and containment sump design.
- 1998 – 1999 – Independent steam generator operating experience review of the Arkansas Nuclear One – Unit 2 (ANO-2) steam generators, plant operating and maintenance practices for steam generators and water

chemistry control improvements to enhance the integrity of the steam generators for Entergy Nuclear – Operations. Submitted testimony to the Arkansas Public Service Commission regarding the industry's experience with steam generator tube corrosion, the various industry actions taken to arrest or limit corrosion, and the justification and reasonableness of replacing the ANO-2 steam generators.

- 1996 – 1997 - Led a team to conduct an independent analysis of the technical and safety issues associated with the 1996 – 1997 Crystal River 3 outage. Several “unreviewed safety questions” were investigated associated with Technical Specification limits for safety equipment electrical loading of the Emergency Diesel Generators and potential net positive suction head problems of the Emergency Feedwater Pumps during postulated nuclear accident conditions.
- 1995 – Independent review of the performance of the Millstone 2 engineering staff with respect to a modification of the Engineered Safeguards Actuation System (ESAS). The ESAS review included examination of project planning, equipment procurement, system installation and testing, regulatory and design requirements, and configuration management.
- 1994 – 1996 – Assisted the Calvert Cliffs 1 & 2 Nuclear Power Plant License Renewal and Steam Generator Replacement Decision Analysis efforts. Participated in Baltimore Gas and Electric Company's evaluation of the risks and benefits, and the requirements necessary to become the first plant approved by the Nuclear Regulatory Commission for license renewal. Assisted the Calvert Cliffs Steam Generator Integrity Team analyze repair and replacement options and requirements of the steam generators. Prepared two reports documenting these efforts for the Electric Power Research Institute.
- 1993 - 1994 – Assisted the owner utility, IES Utilities, prepare the Duane Arnold Life Expectancy Study which analyzed the economics of continued operation of the plant and estimated the future regulatory requirements and safety enhancements necessary to achieve full license life and license renewal.
- 1992, 1995 and 1997 – Performed periodic independent assessments of the St. Lucie 1 Steam Generator Replacement Project over the life of the project. The assessments included a review of the engineering – construction contract bid submittals; a comprehensive review of the planning, licensing, and engineering for the project; and a readiness assessment just prior to the steam generator replacement outage.
- 1992 – 1994 – Led a team to perform an independent review of the 1989-1991 Calvert Cliffs 1 & 2 outage. The review focused on the prudence of management decisions and the plant activities required to repair a breach

of the nuclear steam supply pressure boundary from leakage discovered in the pressurizer heater inserts.

### **III. INDEPENDENT EVALUATION ASSIGNMENTS PERFORMED AT THE NIELSEN-WURSTER GROUP, INC.**

- 1992 – Independent assessment of several refueling outages for the Turkey Point Power Plant Units 3 & 4 regarding the technical issues and nuclear safety-related equipment modifications to meet regulatory requirements and to upgrade plant systems. Provided expert testimony before a Miami, Florida Arbitration Panel on behalf of Florida Power & Light Company (FPL) regarding the Dual Unit Outage and FPL's engineering, construction, testing, and outage management performance.
- 1991 – Led a team to perform an independent assessment of the 1990 – 1991 Turkey Point 3 & 4 Dual Unit Outage. Both units underwent a year-long outage to install major nuclear safety-related electrical system upgrades and make security system modifications. The assessment evaluated the plant's safety culture; the plant organization's efforts to preplan the safety modifications, and the engineering organization's design activities, regulatory communications and equipment testing program.
- 1991 – 1992 – Led an independent team to evaluate the Peach Bottom 2 & 3 recovery from the Nuclear Regulatory Commission's (NRC's) Shutdown Order. The team performed a detailed investigation of the NRC's evaluations, reviews and inspections, the Peach Bottom "Commitment to Excellence Program," the plant Restart Plan and the Restart Testing Programs. The evaluation was conducted on behalf of the plant's joint owners.
- 1990 – 1991 – Led a team of three consulting firms to evaluate the risks and benefits of extending the Cooper Nuclear Station power contract from 2004 to 2014. The Cooper Contract Extension Study team prepared projections of future cooper O&M costs, capital additions, and fuel costs; assessments of the plant's material condition; evaluations of the regulatory compliance record and standing; and the implications of decommissioning expenses and nuclear waste disposal issues and costs. Other study areas addressed alternative generation supply options, the anticipated impact of the Clean Air Act Amendments of 1990 and financial issues.
- 1989 – 1992 - Led a team to perform an independent review of the 1989-1991 Calvert Cliffs 1 & 2 outage. The review focused on the prudence of management decisions and the plant activities required to repair a breach of the nuclear steam supply pressure boundary from leakage discovered in the pressurizer heater inserts. The review also included detailed

analyses of engineering and design controls and maintenance of several safety-related components and systems (motor-operated valves, service water, instrument air, and emergency diesel generators).

- 1987 – 1992 – Participated in multidiscipline teams that examined the construction completion costs and utility management prudence associated with nuclear power plants under construction for public utility commissions, joint owners and engineer / constructors. These facilities included Comanche Peak, South Texas Project 1 & 2, and Nine Mile 2.
- 1987 – 1991 – Led an independent team to perform several evaluations related to the 1986 – 1990 Pilgrim outage. The team evaluated company decisions and actions to recover from the outage. The team also performed a detailed analysis of the processes, procedures, and management control systems in place to engineer and implement major maintenance and capital projects. Specific projects reviewed included the Hydrogen-Water Chemistry system, the Plant Simulator, replacement of Safety Injection System motor-operated valves and installation the Station “blackout” diesel generator.

#### **IV. EXPERIENCE AT THE INSTITUTE OF NUCLEAR POWER OPERATIONS (INPO)**

- 1986 - 1987 – Participated in plant evaluations of Oconee 1, 2, & 3 and D. C. Cook 1 and 2. Responsible as Manager of Industry Relations to communicate INPO information and positions to industry members and governmental and technical organizations. Responsible for the publication and distribution of industry “good practices” and nuclear plant significant operating events, and safety performance indicators.

#### **V. NUCLEAR POWER PLANT EXPERIENCE AT THE NORTHEAST UTILITIES SERVICE COMPANY AND NORTHEAST NUCLEAR ENERGY COMPANY**

- 1982 –1986 – Manager of Generation Projects for Millstone 2 Nuclear Generating Unit. Responsible for the overall project evaluation, planning, estimating, scheduling and installing capital and maintenance projects with an overall budget of more than \$100 million. Plant projects included responding to NRC regulatory requirements such as Appendix “R” Fire Protection, Generic Letters associated with the Three Mile Island Accident, and upgrades to safety-related systems. Major projects included removal of the reactor thermal shield and a steam generator integrity program that comprised several tube sleeving campaigns, channel head chemical decontamination and corrosion product removal efforts.

- 1984 – 1985 – Temporary assignment as manager of schedule integration for Millstone 3 construction completion and plant start-up activities and as Northeast Utilities' Project Manager of the Millstone 3 Nuclear Plant Construction Prudence Audit by the Connecticut Department of Public Utility Control.
- 1977 – 1982 - Manager of Nuclear Information - responsible for informing the Governor of Connecticut's office, the media and the public about nuclear plant operations for Millstone 1, 2, and 3 and Connecticut Yankee Atomic Power Plant. Developed the emergency and nuclear incident communications program in response to the Three Mile Island Accident in 1979.
- 1975 – 1976 - Start-up Engineer for Millstone 2 nuclear safety systems and Shift Test Engineer for Initial Start-up and Power Ascension Testing. Wrote, conducted and certified the acceptability of plant systems from the engineering-construction firm.

## **VI. NUCLEAR POWER EXPERIENCE AND TRAINING IN THE UNITED STATES NAVY**

- Training in Navy Nuclear Power School located in California, and Nuclear Prototype in Idaho. Division Officer (Ensign to Lieutenant) aboard nuclear attack submarine, U. S. S. Sturgeon (SSN 637). Also served as SUBSAFE Officer and Nuclear Weapons Security Officer aboard Sturgeon. Qualified to operate and maintain navy nuclear reactors as Engineering Officer of the Watch for the S1W Prototype and the S5W U. S. S. Sturgeon nuclear reactors.

## **VII. EDUCATION**

- Bachelor of Engineering in Electrical Engineering, Vanderbilt University
- Master of Business Administration, University of New Haven
- Senior Professional Certificate – Finance, University of New Haven

State Commission	Management Prudence Subject
Arkansas	Reasonableness of replacing Arkansas Nuclear One Unit 2 steam generators
California	San Onofre 2 & 3 Steam Generator Replacement Project reasonableness of pursuing legal remedies against the steam generator manufacturer
Connecticut	Millstone 2 and 3 reasonableness of capital expenditures prior to the sale to Dominion Power and Millstone 1 decommissioning work
Florida	Crystal River 3 1996-1997 outage cause and duration reasonableness  Levy Nuclear Project independent review of reasonableness and prudence of project management and project controls.
Indiana and Michigan	D. C. Cook 1 & 2 1997 – 1999 reasonableness of outage cause and management of maintenance activities
Louisiana	Reasonableness of project management and controls for the replacement of Waterford 3 steam generators, reactor vessel closure head and control element drive mechanisms
Maryland	1.) Calvert Cliffs 1 & 2 1989-1991 outage prudence review 2.) Replacement of Calvert Cliffs 1 & 2 Steam Generators
Massachusetts	Pilgrim 1986 – 1990 reasonableness of outage management and project management

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Nuclear Power Plant	Assignment
Connecticut Yankee - Connecticut	Evaluate reasonableness of management of decommissioning activities and costs
Cooper – Nebraska	Evaluate reasonableness of outage management, capital projects and costs
D. C. Cook - Michigan	1.) Evaluate reasonableness of Unit 1 project management of the Low Pressure Turbine Replacement Project.  2.) Evaluate reasonableness of outage management and costs for the Unit 1 Turbine Recovery Outage following the September 2008 severe vibration event.
Millstone 1, 2, & 3 - Connecticut	Evaluate reasonableness of management decisions related to shutdown of all units due to steam leak.
Millstone 2 - Connecticut	Evaluate reasonableness of outage management of 1995 outage extension to deal with emergency safeguards actuation system and service water piping replacement.
Peachbottom 2 & 3 – Pennsylvania	Evaluate reasonableness of outage management, capital projects and costs
St. Lucie 1 – Florida	Periodic independent assessments of the steam generator replacement project.  1.) 1992 - independent review of the selection process for the engineering – construction contractor.  2.) 1995 - comprehensive review of the planning, licensing, engineering, and construction planning.  3.) 1997 – project readiness assessment of the engineer-constructor installation team and the St. Lucie 1 outage management team.
Salem 1 & 2 and Hope Creek – New Jersey	Evaluate Salem and Hope Creek project management organization and processes to perform \$800 million of capital improvements to replace Salem 2 steam generators, increase rated power of Hope Creek, build an independent spent fuel storage installation, and replace Salem 1 & 2 main turbines.
San Onofre Unit 1 - California	Independent cost management and documentation review of the decommissioning activities

DOCUMENT NUMBER-DATE

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Rowe - Massachusetts	Evaluate reasonableness of management of decommissioning activities and costs
Turkey Point 3 & 4 - Florida	Independent assessment of the 1990 – 1991 Turkey Point 3 & 4 Dual Unit Outage to install major nuclear safety-related electrical system upgrades and make security system modifications.