



## I N D E X

## WITNESSES

	NAME:	PAGE NO.
1		
2		
3		
4	R. W. DODD	
5	Prefiled Testimony Inserted	175
6	M. A. YOUNG	
7	Prefiled Testimony Inserted	196
8	CARLOS ALDAZABAL	
9	Prefiled Testimony Inserted	207
10	BRIAN S. BUCKLEY	
11	Prefiled Testimony Inserted	233
12	BENJAMIN F. SMITH	
13	Prefiled Testimony Inserted	259
14	BRENT C. CALDWELL	
15	Prefiled Testimony Inserted	271
16	RONALD A. MAVRIDES	
17	Prefiled Testimony Inserted	303
18	KATHY L. WELCH	
19	Prefiled Testimony Inserted	307
20	DONNA D. BROWN	
21	Prefiled Testimony Inserted	311
22	TOMER KOPELOVICH	
23	Prefiled Testimony Inserted	314
24	CHERYL M. MARTIN	
25	Direct Examination by Ms. Keating	355
	Prefiled Testimony Inserted	357
	Cross Examination by Ms. Barrera	376
	Redirect Examination by Ms. Keating	382

## EXHIBITS

	NUMBER:		ID	ADMTD.
1	1	(CONFIDENTIAL) Comprehensive Exhibit List	318	318
2	2	(CONFIDENTIAL) GJY-1	318	318
3	3	(CONFIDENTIAL) GJY-2	318	318
4	4	(CONFIDENTIAL) GJY-3	318	318
5	5	GJY-4	318	318
6	6	TJK-1	318	318
7	7	(CONFIDENTIAL) TJK-2	318	318
8	8	TJK-3	318	318
9	9	TJK-4	318	318
10	10	TJK-5	318	318
11	11	TJK-6	318	318
12	12	TJK-7	318	318
13	13	(CONFIDENTIAL) TJK-8	318	318
14	14	TJK-9	318	318
15	14A	TJK-10	318	318
16	15	CP-1	318	318
17	16	JCB-1	318	318
18	17	WG-1T	318	
19	18	WG-2T	318	
20	19	(CONFIDENTIAL) WG-3T	318	
21	20	WG-4T	318	
22	21	RMO-1T	318	

25

## EXHIBITS

	NUMBER :		ID.	ADMTD.
1				
2				
3				
4	22	ROM-1P	318	
5	23	(CONFIDENTIAL) JM-1T	318	318
6	24	(CONFIDENTIAL) JM-1P	318	318
7	25	(CONFIDENTIAL) JM-2P	318	
8	26	(CONFIDENTIAL) MO-1	318	
9	27	(CONFIDENTIAL) MO-2	318	
10	27A	MO-2 Revised	318	
11	28	CDY-1	318	318
12	29	CDY-2	318	318
13	30	CMM-1	318	384
14	31	(CONFIDENTIAL) HRB-1	318	318
15	32	HRB-2	318	318
16	33	(CONFIDENTIAL) HRB-3	318	318
17	34	(CONFIDENTIAL) HRB-4	318	318
18	35	(CONFIDENTIAL) RWD-1	318	318
19	36	(CONFIDENTIAL) RWD-2	318	318
20	37	(CONFIDENTIAL) RWD-3	318	318
21	38	(CONFIDENTIAL) RWD-4	318	318
22	39	MAY-1	318	318
23	40	MAY-2	318	318
24	41	(CONFIDENTIAL) CA-1 (Composite)	318	318
25	42	(CONFIDENTIAL) CA-2 (Composite)	318	318

## EXHIBITS

	NUMBER:		ID.	ADMTD.
1				
2				
3	43	(CONFIDENTIAL) CA-3 (Composite)	318	318
4	44	BSB-1	318	318
5	45	BSB-2	318	318
6	46	BSB-3	318	318
7	47	(CONFIDENTIAL) JBC-1	318	318
8	48	(CONFIDENTIAL) JBC-2	318	318
9	49	(CONFIDENTIAL) JBC-3	318	318
10	50	RAM-1	318	318
11	51	KLW-1	318	318
12	52	KLW-2	318	318
13	53	DDB-1	318	318
14	54	TK-1	318	318
15	55	(CONFIDENTIAL) Staff's Exhibit 55	318	
16	56	Staff's Exhibit 56	318	
17	57	(CONFIDENTIAL) Staff's Exhibit 57	318	
18	58	Staff's Exhibit 58	318	
19	59	Staff's Exhibit 59	318	
20	60	Staff's Exhibit 60	318	
21	61	(CONFIDENTIAL) Staff's Exhibit 61	318	
22	62	Staff's Exhibit 62	318	
23	63	(CONFIDENTIAL) Staff's Exhibit 63	318	
24	64	(CONFIDENTIAL) Staff's Exhibit 64	318	
25	65	Staff's Exhibit 65	318	

## EXHIBITS

NUMBER:		ID. ADMTD.
66	(CONFIDENTIAL) Staff's Exhibit 66	318
67	(CONFIDENTIAL) Staff's Exhibit 67	318
68	Staff's Exhibit 68	318
69	(CONFIDENTIAL) Staff's Exhibit 69	318
70	(CONFIDENTIAL) Staff's Exhibit 70	318
71	(CONFIDENTIAL) Staff's Exhibit 71	318
72	(CONFIDENTIAL) Staff's Exhibit 72	318
73	Staff's Exhibit 73	318
74	Staff's Exhibit 74	318
75	Staff's Exhibit 75	318
76	Staff's Exhibit 76	318
77	Staff's Exhibit 77	318
78	Staff's Exhibit 78	318
79	Staff's Exhibit 79	318
80	Staff's Exhibit 80	318
81	Staff's Exhibit 81	318
82	Staff's Exhibit 82	318
83	Staff's Exhibit 83	318
84	Staff's Exhibit 84	318
85	Staff's Exhibit 85	318
86	Stipulated Issues Checklist	345 345
87	Non-Stipulated Issues Checklist	345 345
88	FPUC Response to POD-1	382 384

P R O C E E D I N G S

(Transcript follows in sequence from  
Volume 2.)

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25

## GULF POWER COMPANY

Before the Florida Public Service Commission  
Prepared Direct Testimony and Exhibit of  
Richard W. Dodd  
Docket No. 110001-EI  
Date of Filing: March 1, 2011

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

Q. Please state your name, business address and occupation.

A. My name is Richard Dodd. My business address is One Energy Place,  
Pensacola, Florida 32520-0780. I am the Supervisor of Rates and  
Regulatory Matters at Gulf Power Company.

Q. Please briefly describe your educational background and business  
experience.

A. I graduated from the University of West Florida in Pensacola, Florida in  
1991 with a Bachelor of Arts Degree in Accounting. I also received a  
Bachelor of Science Degree in Finance in 1998 from the University of West  
Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in  
various areas until I joined the Rates and Regulatory Matters area in 1990.  
After spending one year in the Financial Planning area, I transferred to  
Georgia Power Company in 1994 where I worked in the Regulatory  
Accounting department and in 1997 I transferred to Mississippi Power  
Company where I worked in the Rate and Regulation Planning department  
for six years followed by one year in Financial Planning. In 2004 I returned  
to Gulf Power Company working in the General Accounting area as Internal  
Controls Coordinator.

1 In 2007 I was promoted to Internal Controls Supervisor and in July 2008, I  
2 assumed my current position in the Rates and Regulatory Matters area.  
3 My responsibilities include supervision of: tariff administration, cost of  
4 service activities, calculation of cost recovery factors, and the regulatory  
5 filing function of the Rates and Regulatory Matters Department.  
6

7 Q. What is the purpose of your testimony?

8 A. The purpose of my testimony is to present the actual true-up amounts for  
9 the period January 2010 through December 2010 for both the Fuel and  
10 Purchased Power Cost Recovery Clause and the Capacity Cost Recovery  
11 Clause. I will also present the actual benchmark level for the calendar year  
12 2011 gains on non-separated wholesale energy sales eligible for a  
13 shareholder incentive and the amount of gains or losses from hedging  
14 settlements for the period January 2010 through December 2010.  
15

16 Q. Have you prepared an exhibit that contains information to which you will  
17 refer in your testimony?

18 A. Yes. My exhibit consists of 1 schedule that relates to the fuel and  
19 purchased power cost recovery actual true-up, 4 schedules that relate to  
20 the capacity cost recovery actual true-up, and 1 appendix that includes  
21 Schedules A-1 through A-9 and A-12 for the period January 2010 through  
22 December 2010, previously filed monthly with this Commission. Each of  
23 these documents was prepared under my direction, supervision, or review.

24 Counsel: We ask that Mr. Dodd's exhibit  
25 consisting of 5 schedules and 1 appendix be

1 marked as Exhibit No. \_\_\_\_\_ (RWD-1).

2

3 Q. Have you verified that to the best of your knowledge and belief, the  
4 information contained in these documents is correct?

5 A. Yes.

6

7 Q. Which schedules of your exhibit relate to the calculation of the fuel and  
8 purchased power cost recovery true-up amount?

9 A. Schedule 1 of my exhibit relates to the fuel and purchased power cost  
10 recovery true-up calculation for the period January 2010 through December  
11 2010. In addition, Fuel Cost Recovery Schedules A-1 through A-9 for  
12 January 2010 through December 2010 are incorporated herein in  
13 Appendix 1.

14

15 Q. What is the actual fuel and purchased power cost true-up amount related to  
16 the period of January 2010 through December 2010 to be refunded or  
17 collected through the fuel cost recovery factors in the period January 2012  
18 through December 2012?

19 A. A net amount to be collected of \$3,609,728 was calculated as shown on  
20 Schedule 1 of my exhibit.

21

22 Q. How was this amount calculated?

23 A. The \$3,609,728 was calculated by taking the difference in the estimated  
24 and actual under-recovery amounts for the period January 2010 through  
25 December 2010. The estimated under-recovery was \$23,786,207 as

1 shown on Schedule E-1A, Line 1 filed August 2, 2010 and approved in  
 2 FPSC Order No. PSC-10-0734-FOF-EI issued on December 20, 2010. The  
 3 actual under-recovery was \$27,395,935 which is the sum of the Period-to-  
 4 Date amounts on lines 7, 8, and 12 shown on the December 2010 Schedule  
 5 A-2, page 2 of 3, included in Appendix 1. Additional details supporting the  
 6 approved estimated true-up amount are included on Schedules E1-A and  
 7 E1-B filed August 2, 2010.

8

9 Q. Mr. Dodd, has the benchmark level for gains on non-separated wholesale  
 10 energy sales eligible for a shareholder incentive been updated for actual  
 11 2010 gains?

12 A. Yes, the three-year rolling average gain on economy sales, based entirely  
 13 on actual data for calendar years 2008 through 2010 is calculated as  
 14 follows:

	<u>Year</u>	<u>Actual Gain</u>
	2008	1,228,671
	2009	982,077
	2010	<u>802,338</u>
Three-Year Average		<u>\$1,004,362</u>

20

21 Q. What is the actual threshold for 2011?

22 A. The actual threshold for 2011 is \$1,004,362.

23

24

25

1 Q. Is Gulf seeking to recover any gains or losses from hedging settlements for  
2 the period of January 2010 through December 2010?

3 A. Yes. On line 2 of Schedule A-1, Period-to-Date, for December 2010  
4 included in Appendix 1, Gulf has recorded a net loss of \$19,667,161 related  
5 to hedging activities in 2010. Mr. Ball addresses the details of those  
6 hedging activities in his testimony.

7

8 Q. Mr. Dodd, you stated earlier that you are responsible for the purchased  
9 power capacity cost recovery true-up calculation. Which schedules of your  
10 exhibit relate to the calculation of this amount?

11 A. Schedules CCA-1, CCA-2, CCA-3 and CCA-4 of my exhibit relate to the  
12 purchased power capacity cost recovery true-up calculation for the period  
13 January 2010 through December 2010. In addition, Capacity Cost  
14 Recovery Schedule A-12 for the months of January 2010 through  
15 December 2010 is included in Appendix 1.

16

17 Q. What is the actual purchased power capacity cost true-up amount related to  
18 the period of January 2010 through December 2010 to be refunded or  
19 collected in the period January 2012 through December 2012?

20 A. An amount to be refunded of \$1,217,382 was calculated as shown on  
21 Schedule CCA-1 of my exhibit.

22

23 Q. How was this amount calculated?

24 A. The \$1,217,382 was calculated by taking the difference in the estimated  
25 January 2010 through December 2010 over-recovery of \$545,466 and the

1 actual over-recovery of \$1,762,848, which is the sum of lines 10, 11, and 14  
2 under the total column of Schedule CCA-2. The estimated true-up amount  
3 for this period was approved in FPSC Order No. PSC-10-0734-FOF-EI  
4 dated December 20, 2010. Additional details supporting the approved  
5 estimated true-up amount are included on Schedules CCE-1A and CCE-1B  
6 filed August 2, 2010.

7

8 Q. Please describe Schedules CCA-2 and CCA-3 of your exhibit.

9 A. Schedule CCA-2 shows the calculation of the actual over-recovery of  
10 purchased power capacity costs for the period January 2010 through  
11 December 2010. Schedule CCA-3 of my exhibit is the calculation of the  
12 interest provision on the over-recovery for the period January  
13 2010 through December 2010. This is the same method of calculating  
14 interest that is used in the Fuel and Purchased Power (Energy) Cost  
15 Recovery Clause and the Environmental Cost Recovery Clause.

16

17 Q. Please describe Schedule CCA-4 of your exhibit.

18 A. Schedule CCA-4 provides additional details related to Lines 1 and 2 of  
19 Schedule CCA-2.

20

21 Q. Mr. Dodd, does this conclude your testimony?

22 A. Yes.

23

24

25



**GULF POWER COMPANY**

Before the Florida Public Service Commission  
Prepared Direct Testimony and Exhibit of

Richard W. Dodd

Docket No. 110001-EI

Date of Filing: August 3, 2011

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

**Q.** Please state your name, business address and occupation.

**A.** My name is Richard Dodd. My business address is One Energy Place, Pensacola, Florida 32520-0780. I am the Supervisor of Rates and Regulatory Matters at Gulf Power Company.

**Q.** Please briefly describe your educational background and business experience.

**A.** I graduated from the University of West Florida in Pensacola, Florida in 1991 with a Bachelor of Arts Degree in Accounting. I also received a Bachelor of Science Degree in Finance in 1998 from the University of West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in various areas until I joined the Rates and Regulatory Matters area in 1990. After spending one year in the Financial Planning area, I transferred to Georgia Power Company in 1994 where I worked in the Regulatory Accounting department and in 1997 I transferred to Mississippi Power Company where I worked in the Rate and Regulation Planning department for six years followed by one year in Financial Planning. In 2004 I returned to Gulf Power Company working in the General Accounting area as Internal Controls Coordinator. In 2007 I was promoted to Internal Controls Supervisor and in July 2008, I assumed my current position in the Rates and Regulatory Matters area.

1 My responsibilities include supervision of: tariff administration, cost of  
2 service activities, calculation of cost recovery factors, and the regulatory  
3 filing function of the Rates and Regulatory Matters Department.

4  
5 Q. Have you prepared an exhibit that contains information to which you will  
6 refer in your testimony?

7 A. Yes, I have.

8 Counsel: We ask that Mr. Dodd's Exhibit consisting of  
9 fourteen schedules be marked as Exhibit No. \_\_\_\_ (RWD-2).

10

11 Q. Are you familiar with the Fuel and Purchased Power (Energy) estimated  
12 true-up calculations for the period of January 2011 through December  
13 2011 and the Purchased Power Capacity Cost estimated true-up  
14 calculations for the period of January 2011 through December 2011 set  
15 forth in your exhibit?

16 A. Yes, these documents were prepared under my supervision.

17

18 Q. Have you verified that to the best of your knowledge and belief, the  
19 information contained in these documents is correct?

20 A. Yes, I have.

21

22 Q. How were the estimated true-ups for the current period calculated for both  
23 fuel and purchased power capacity?

24 A. In each case, the estimated true-up calculations include six months of  
25 actual data and six months of estimated data.

1 Q. Mr. Dodd, what has Gulf calculated as the fuel cost recovery true-up to be  
2 applied in the period January 2012 through December 2012?

3 A. The fuel cost recovery true-up for this period is an increase of 0.1024  
4 ¢/kWh. As shown on Schedule E-1A, this includes an estimated under-  
5 recovery for the January through December 2011 period of \$8,441,457. It  
6 also includes a final under-recovery for the January through December  
7 2010 period of \$3,609,728 (see Schedule 1 of Exhibit RWD-1 in this  
8 docket filed on March 1, 2011). The resulting total under-recovery of  
9 \$12,051,185 will be included for recovery during 2012.

10

11 Q. Mr. Dodd, you stated earlier that you are responsible for the Purchased  
12 Power Capacity Cost true-up calculation. Which schedules of your exhibit  
13 relate to the calculation of these factors?

14 A. Schedules CCE-1A, CCE-1B and CCE-4 of my exhibit relate to the  
15 Purchased Power Capacity Cost true-up calculation to be applied in the  
16 January 2012 through December 2012 period.

17

18 Q. What has Gulf calculated as the purchased power capacity factor true-up  
19 to be applied in the period January 2012 through December 2012?

20 A. The true-up for this period is a decrease of 0.0348 ¢/kWh as shown on  
21 Schedule CCE-1A. This includes an estimated over-recovery of  
22 \$2,881,393 for January 2011 through December 2011. It also includes a  
23 final over-recovery of \$1,217,382 for the period of January 2010 through  
24 December 2010 (see Schedule CCA-1 of Exhibit RWD-1 in this docket

1 filed March 1, 2011). The resulting total over-recovery of \$4,098,775 will  
2 be included for refund during 2012.

3

4 Q. Mr. Dodd, does this conclude your testimony?

5 A. Yes.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

GULF POWER COMPANY

Before the Florida Public Service Commission  
Prepared Direct Testimony and Exhibit of  
Richard W. Dodd  
Docket No. 110001-EI  
Date of Filing: September 1, 2011

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

Q. Please state your name, business address and occupation.

A. My name is Richard Dodd. My business address is One Energy Place, Pensacola, Florida 32520-0780. I am the Supervisor of Rates and Regulatory Matters at Gulf Power Company.

Q. Please briefly describe your educational background and business experience.

A. I graduated from the University of West Florida in Pensacola, Florida in 1991 with a Bachelor of Arts Degree in Accounting. I also received a Bachelor of Science Degree in Finance in 1998 from the University of West Florida. I joined Gulf Power in 1987 as a Co-op Accountant and worked in various areas until I joined the Rates and Regulatory Matters area in 1990. After spending one year in the Financial Planning area, I transferred to Georgia Power Company in 1994 where I worked in the Regulatory Accounting department and in 1997 I transferred to Mississippi Power Company where I worked in the Rate and Regulation Planning department for six years followed by one year in Financial Planning. In 2004 I returned to Gulf Power Company working in the General Accounting area as Internal Controls Coordinator.

1 In 2007 I was promoted to Internal Controls Supervisor and in July 2008, I  
2 assumed my current position in the Rates and Regulatory Matters area.  
3 My responsibilities include supervision of tariff administration, cost of service  
4 activities, calculation of cost recovery factors, and the regulatory filing function  
5 of the Rates and Regulatory Matters Department.

6  
7 Q. Have you previously filed testimony before this Commission in this on-going  
8 docket?

9 A. Yes.

10

11 Q. What is the purpose of your testimony?

12 A. The purpose of my testimony is to discuss the calculation of Gulf Power's fuel  
13 cost recovery factors for the period January 2012 through December 2012. I  
14 will also discuss the calculation of the purchased power capacity cost recovery  
15 factors for the period January 2012 through December 2012.

16

17 Q. Have you prepared any exhibits that contain information to which you will refer  
18 in your testimony?

19 A. Yes. I have two exhibits consisting of 16 schedules, each of which was  
20 prepared under my direction, supervision, or review.

21

Counsel: We ask that Mr. Dodd's first exhibit

22

consisting of 15 schedules,

23

be marked as Exhibit No. \_\_\_\_ (RWD-3)

24

and the second exhibit consisting of 1 schedule

25

be marked as Exhibit No. \_\_\_\_ (RWD-4).

1 Q. Mr. Dodd, what is the levelized projected fuel factor for the period January  
2 2012 through December 2012?

3 A. Gulf has proposed a levelized fuel factor of 4.943¢/kWh. This factor is based  
4 on projected fuel and purchased power energy expenses for January 2012  
5 through December 2012 and projected kWh sales for the same period, and  
6 includes the true-up and GPIF amounts.

7

8 Q. How does the levelized fuel factor for the projection period compare with the  
9 levelized fuel factor for the current period?

10 A. The projected levelized fuel factor for 2012 is 0.161¢/kWh less or 3.15 percent  
11 lower than the levelized fuel factor in place January 2011 through December  
12 2011.

13

14 Q. Please explain the calculation of the fuel and purchased power expense true-  
15 up amount included in the levelized fuel factor for the period January 2012  
16 through December 2012.

17 A. As shown on Schedule E-1A of my exhibit, the true-up amount of \$12,051,185  
18 to be collected during 2012 includes an estimated under-recovery for the  
19 January through December 2011 period of \$8,441,457, plus a final under-  
20 recovery for the period January through December 2010 of \$3,609,728. The  
21 estimated under-recovery for the January through December 2011 period  
22 includes 6 months of actual data and 6 months of estimated data as reflected  
23 on Schedule E-1B.

24

25

1 Q. What has been included in this filing to reflect the GPIF reward/penalty for the  
2 period of January 2010 through December 2010?

3 A. The GPIF result is shown on Line 31 of Schedule E-1 as an increase of  
4 0.0055¢/kWh to the levelized fuel factor, thereby rewarding Gulf \$645,511.

5

6 Q. What is the appropriate revenue tax factor to be applied in calculating the  
7 levelized fuel factor?

8 A. A revenue tax factor of 1.00072 has been applied to all jurisdictional fuel costs  
9 as shown on Line 29 of Schedule E-1.

10

11 Q. Mr. Dodd, how were the line loss multipliers used on Schedule E-1E  
12 calculated?

13 A. The line loss multipliers were calculated in accordance with procedures  
14 approved in prior filings and were based on Gulf's latest MWh Load Flow  
15 Allocators.

16

17 Q. Mr. Dodd, what fuel factor does Gulf propose for its largest group of customers  
18 (Group A), those on Rate Schedules RS, GS, GSD, and OSIII?

19 A. Gulf proposes a standard fuel factor, adjusted for line losses, of 4.969¢/kWh  
20 for Group A. Fuel factors for Groups A, B, C, and D are shown on Schedule  
21 E-1E. These factors have all been adjusted for line losses.

22

23 Q. Mr. Dodd, how were the time-of-use fuel factors calculated?

24 A. The time-of-use fuel factors were calculated based on projected loads and  
25 system lambdas for the period January 2012 through December 2012. These

1 factors included the GPIF and true-up and were adjusted for line losses.

2 These time-of-use fuel factors are also shown on Schedule E-1E.

3

4 Q. How does the proposed fuel factor for Rate Schedule RS compare with the  
5 factor applicable to December 2011 and how would the change affect the cost  
6 of 1,000 kWh on Gulf's residential rate RS?

7 A. The current fuel factor for Rate Schedule RS applicable through December  
8 2011 is 5.131¢/kWh compared with the proposed factor of 4.969¢/kWh. For a  
9 residential customer who uses 1,000 kWh in January 2012, the fuel portion of  
10 the bill would decrease from \$51.31 to \$49.69.

11

12 Q. Has Gulf updated its estimates of the as-available avoided energy costs to be  
13 shown on COG1 as required by Order No. 13247 issued May 1, 1984, in  
14 Docket No. 830377-EI and Order No. 19548 issued June 21, 1988, in Docket  
15 No. 880001-EI?

16 A. Yes. A tabulation of these costs is set forth in Schedule E-11 of my exhibit.  
17 These costs represent the estimated averages for the period from January  
18 2012 through December 2013.

19

20 Q. What amount have you calculated to be the appropriate benchmark level for  
21 calendar year 2012 gains on non-separated wholesale energy sales eligible  
22 for a shareholder incentive?

23 A. In accordance with Order No. PSC-00-1744-AAA-EI, a benchmark level of  
24 \$868,270 has been calculated for 2012 as follows:

25

1	2009 actual gains	982,077
2	2010 actual gains	809,781
3	2011 estimated gains	<u>812,951</u>
4	Three-Year Average	<u>\$868,270</u>

5 This amount represents the minimum projected threshold for 2012 that must  
6 be achieved before shareholders may receive any incentive. As demonstrated  
7 on Schedule E-6, page 2 of 2, Gulf's projection reflects a credit to customers  
8 of 100 percent of the gains on non-separated sales for 2012 for the months of  
9 January through December.

10

11 Q. You stated earlier that you are responsible for the calculation of the purchased  
12 power capacity cost (PPCC) recovery factors. Which schedules of your exhibit  
13 relate to the calculation of these factors?

14 A. Schedule CCE-1, including CCE-1A and CCE-1B, Schedule CCE-2, and  
15 Schedule CCE-4 for 2012 of my exhibit RWD-3 relate to the calculation of the  
16 PPCC recovery factors for the period January 2012 through December 2012.

17

18 Q. Please describe Schedule CCE-1 of your exhibit.

19 A. Schedule CCE-1 shows the calculation of the amount of capacity payments to  
20 be recovered through the PPCC Recovery Clause. Mr. Ball has provided me  
21 with Gulf's projected purchased power capacity transactions. Gulf's total  
22 projected net capacity expense, which includes a credit for transmission  
23 revenue, for the period January 2012 through December 2012 is \$48,106,587.  
24 The jurisdictional amount is \$46,396,792. This amount is added to the total

25

1 true-up amount to determine the total purchased power capacity transactions  
2 that would be recovered in the period.

3

4 Q. What methodology was used to allocate the capacity payments by rate class?

5 A. As required by Commission Order No. 25773 in Docket No. 910794-EQ, the  
6 revenue requirements have been allocated using the cost of service  
7 methodology used in Gulf's last rate case and approved by the Commission in  
8 Order No. PSC-02-0787-FOF-EI issued June 10, 2002, in Docket No. 010949-  
9 EI. For purposes of the PPCC Recovery Clause, Gulf has allocated the net  
10 purchased power capacity costs by rate class with 12/13th on demand and  
11 1/13th on energy. This allocation is consistent with the treatment accorded to  
12 production plant in the cost of service study used in Gulf's last rate case.

13

14 Q. How were the allocation factors calculated for use in the PPCC Recovery  
15 Clause?

16 A. The allocation factors used in the PPCC Recovery Clause have been  
17 calculated using the 2009 load data filed with the Commission in accordance  
18 with FPSC Rule 25-6.0437. The calculations of the allocation factors are  
19 shown in columns A through I on page 1 of Schedule CCE-2.

20

21 Q. Please describe the calculation of the  $\phi$ /kWh factors by rate class used to  
22 recover purchased power capacity costs.

23 A. As shown in columns A through D on page 2 of Schedule CCE-2, 12/13th of  
24 the jurisdictional capacity cost to be recovered is allocated by rate class based  
25 on the demand allocator. The remaining 1/13th is allocated based on energy.

1 The total revenue requirement assigned to each rate class shown in column E  
2 is then divided by that class's projected kWh sales for the twelve-month period  
3 to calculate the PPCC recovery factor. This factor would be applied to each  
4 customer's total kWh to calculate the amount to be billed each month.

5  
6 Q. What is the amount related to purchased power capacity costs recovered  
7 through this factor that will be included on a residential customer's bill for  
8 1,000 kWh?

9 A. The purchased power capacity costs recovered through the clause for a  
10 residential customer who uses 1,000 kWh will be \$3.78.

11

12 Q. Have there been any revisions to any of the purchased power capacity  
13 schedules previously submitted in the 2011 Actual/Estimated True-up filing  
14 that are included in this Projection Filing for the period January 2012 through  
15 December 2012?

16 A. Yes. As indicated in the letter dated August 19, 2011 addressed to  
17 Marshall Willis, Director of the Division of Economic Regulation, Gulf now  
18 projects that a greater than 10 percent over-recovery of purchased power  
19 capacity costs is expected to occur for the period ending December 31, 2011.  
20 In that letter, Gulf proposed that the 2011 Estimated True-up component of the  
21 2012 PPCC factor be revised so that this updated projected over-recovery  
22 balance could be refunded to customers in 2012 rather than waiting until 2013  
23 which is when it would ordinarily be reflected in the cost recovery factors as  
24 part of the 2011 Final True-up. In this filing, Gulf has revised a number of

25

1 schedules to reflect actual data for the month of July 2011 and a revised  
2 projection of purchased power capacity costs for the month of August 2011.

3

4 Q. Please discuss the schedules that have been revised.

5 A. Schedules CCE-1A and CCE-1B, which were included in the 2011  
6 Actual/Estimated True-up filing have been revised to reflect actual July 2011  
7 data along with revised cost estimates for August 2011. These revisions result  
8 in a True-up amount to be refunded to customers in 2012 of \$8,397,106 which  
9 is \$4,298,331 greater than the amount of \$4,098,775 included in Gulf's 2011  
10 Actual/Estimated True-up filing.

11

12 In addition, a revised Schedule CCE-4 for the period January through  
13 December 2011 has been provided to further support the revised July and  
14 August 2011 purchased power capacity cost data presented on Schedule  
15 CCE-1B. The revised Schedule CCE-4 is attached to my testimony as  
16 Exhibit \_\_\_RWD-4.

17

18 Q. When does Gulf propose to collect these new fuel charges and purchased  
19 power capacity charges?

20 A. The fuel and capacity factors will be effective beginning with Cycle 1 billings in  
21 January 2012 and continuing through the last billing cycle of December 2012.

22

23 Q. Mr. Dodd, does this conclude your testimony?

24 A. Yes.

25

AFFIDAVIT

STATE OF FLORIDA )  
 )  
COUNTY OF ESCAMBIA )

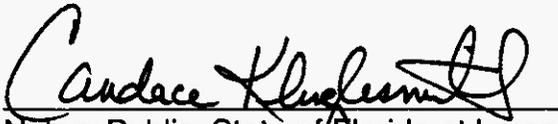
Docket No. 110001-EI

BEFORE me, the undersigned authority, personally appeared Richard W. Dodd, who being first duly sworn, deposes and says that he is the Rates & Regulatory Matters Supervisor for Gulf Power Company, a Florida corporation, that the foregoing is true and correct to the best of his knowledge, information and belief. He is personally known to me.

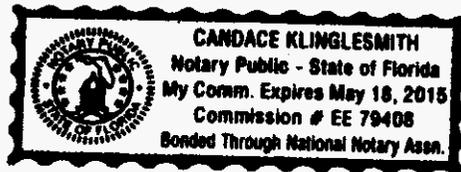


Richard W. Dodd  
Rates & Regulatory Matters Supervisor

Sworn to and subscribed before me this 30<sup>th</sup> day of August, 2011.

  
Notary Public, State of Florida at Large

(SEAL)



1 **GULF POWER COMPANY**

2 **Before the Florida Public Service Commission**

3 **Direct Testimony and Exhibit of**

4 **M. A. Young, III**

5 **Docket No. 110001-EI**

6 **Date of Filing: March 15, 2011**

7

8 Q. Please state your name, address, and occupation.

9 A. My name is Melvin A. Young, III. My business address is One Energy Place,  
10 Pensacola, Florida 32520-0335. My current job position is Power Generation  
11 Specialist, Senior for Gulf Power Company.

12

13 Q. Please describe your educational and business background.

14 A. I received my Bachelor of Science degree in Mechanical Engineering from the  
15 University of Alabama in Birmingham in 1984. I joined the Southern Company  
16 with Alabama Power in 1981 as a co-op student and continued with Alabama  
17 Power upon graduation in 1984. During my time at Alabama Power, I worked at  
18 Plant Gorgas, Plant Gadsden and in Power Generation Services where I progressed  
19 through various engineering positions with increasing responsibilities as well as  
20 first line supervision in Operations and Maintenance. I joined Gulf Power in 1997  
21 as the Performance Engineer at Plant Crist. My primary responsibilities have been  
22 to monitor and test plant equipment and monitor overall plant heat rate. In  
23 addition to this, I have been responsible for major plant projects and was the  
24 primary reliability reporter. As previously mentioned in my testimony, my current  
25 job position is Power Generation Specialist, Senior at Gulf Power Company.

1 In this position, I am responsible for preparing all Generating Performance  
2 Incentive Factor (GPIF) filings as well as other generating plant reliability and heat  
3 rate performance reporting for Gulf Power Company.  
4

5 Q. What is the purpose of your testimony in this proceeding?

6 A. The purpose of my testimony is to present GPIF results for Gulf Power Company  
7 for the period of January 1, 2010, through December 31, 2010.  
8

9 Q. Have you prepared an exhibit that contains information to which you will refer in  
10 your testimony?

11 A. Yes. I have prepared an exhibit consisting of five schedules.

12 Counsel: We ask that Mr. Young's Exhibit,  
13 consisting of five schedules, be marked  
14 for identification as Exhibit \_\_\_\_\_ MAY-1.  
15

16 Q. Is there any information that has been supplied to the Commission pertaining to  
17 this GPIF period that requires amendment?

18 A. Yes. Some corrections have been made to the actual unit performance data, which  
19 was submitted monthly to the Commission during this time period. These  
20 corrections are based on discoveries made during the final data review to ensure  
21 the accuracy of the information reported in this filing. The actual unit performance  
22 data tables on pages 16 through 31 of Schedule 5 of my exhibit incorporate these  
23 changes. The data contained in these tables is the data upon which the GPIF  
24 calculations were made.  
25

1 Q. Please review the Company's equivalent availability results for the period.

2 A. Actual equivalent availability and adjusted actual equivalent availability figures for  
3 each of the Company's GPIF units are shown on page 15 of Schedule 5. Pages 3  
4 through 10 of Schedule 2 contain the calculations for the adjusted actual equivalent  
5 availabilities.

6 A calculation of GPIF availability points based on these availabilities and  
7 the targets established by FPSC Order No. PSC-09-0795-FOF-EI is on page 11 of  
8 Schedule 2. The results are: Crist 4, +10.00 points; Crist 5, +10.00 points;  
9 Crist 6, +2.73 points; Crist 7, +10.00 points; Smith 1, -5.26 points;  
10 Smith 2, -10.00 points; Daniel 1, +2.67 points; and Daniel 2, +10.00 points.

11  
12 Q. What were the heat rate results for the period?

13 A. The detailed calculations of the actual average net operating heat rates for the  
14 Company's GPIF units are on pages 2 through 9 of Schedule 3.

15 As was done for the prior GPIF periods, and as indicated on pages 10  
16 through 17 of Schedule 3, the target equations were used to adjust actual results to  
17 the target basis. These equations, submitted in September 2009, are shown on  
18 page 20 of Schedule 3. As calculated on page 21 of Schedule 3, the adjusted  
19 actual average net operating heat rates correspond to the following GPIF unit heat  
20 rate points: -10.00 for Crist 4, -10.00 for Crist 5, -10.00 for Crist 6, +6.04 for Crist  
21 7, +1.20 for Smith 1, -4.68 for Smith 2, +10.00 for Daniel 1, and +10.00 for Daniel  
22 2.

1 Q. What number of Company points was achieved during the period, and what reward  
2 or penalty is indicated by these points according to the GPIF procedure?

3 A. Using the unit equivalent availability and heat rate points previously mentioned,  
4 along with the appropriate weighting factors, the number of Company points  
5 achieved was +1.56 as indicated on page 2 of Schedule 4. This calculated to a  
6 reward in the amount of \$645,511.

7

8 Q. Please summarize your testimony.

9 A. In view of the adjusted actual equivalent availabilities, as shown on page 11 of  
10 Schedule 2, and the adjusted actual average net operating heat rates achieved, as  
11 shown on page 21 of Schedule 3, evidencing the Company's performance for the  
12 period, Gulf calculates a reward in the amount of \$645,511 as provided for by the  
13 GPIF plan.

14

15 Q. Does this conclude your testimony?

16 A. Yes.

17

18

19

20

21

22

23

24

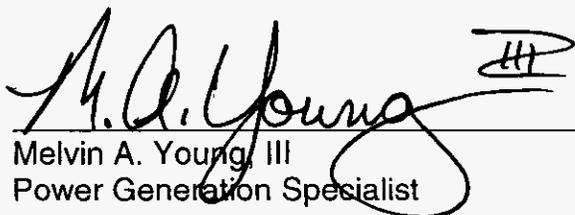
25

AFFIDAVIT

STATE OF FLORIDA     )  
  )  
COUNTY OF ESCAMBIA )

Docket No. 110001-EI

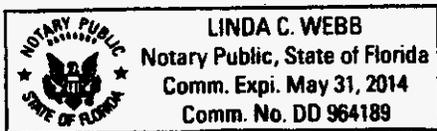
BEFORE me, the undersigned authority, personally appeared Melvin A. Young, III, who being first duly sworn, deposes and says that he is the Power Generation Specialist for Gulf Power Company, a Florida corporation, that the foregoing is true and correct to the best of his knowledge, information and belief. He is personally known to me.

  
\_\_\_\_\_  
Melvin A. Young, III  
Power Generation Specialist

Sworn to and subscribed before me  
this 14<sup>th</sup> day of March, 2011.

  
\_\_\_\_\_  
Notary Public, State of Florida at Large

(SEAL)



1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

**GULF POWER COMPANY**

**Before the Florida Public Service Commission**

**Direct Testimony of**

**M. A. Young, III**

**Docket No. 110001-EI**

**Date of Filing: September 1, 2011**

Q. Please state your name, address, and occupation.

A. My name is Melvin A. Young, III. My business address is One Energy Place, Pensacola, Florida 32520-0335. My current job position is Power Generation Specialist, Senior for Gulf Power Company.

Q. Please describe your educational and business background.

A. I received my Bachelor of Science degree in Mechanical Engineering from the University of Alabama in Birmingham in 1984. I joined the Southern Company with Alabama Power in 1981 as a co-op student and continued with Alabama Power upon graduation in 1984. During my time at Alabama Power, I worked at Plant Gorgas, Plant Gadsden and in Power Generation Services where I progressed through various engineering positions with increasing responsibilities as well as first line supervision in Operations and Maintenance. I joined Gulf Power in 1997 as the Performance Engineer at Plant Crist. In this capacity, my primary responsibilities were to monitor and test plant equipment and monitor overall plant heat rate. In addition to this, I was responsible for major plant projects and was the primary reliability reporter. As previously mentioned in my testimony, my current job position is Power Generation Specialist, Senior at Gulf Power Company.

1 In this position I am responsible for preparing all Generating Performance  
2 Incentive Factor (GPIF) filings as well as other generating plant reliability and heat  
3 rate performance reporting for Gulf Power Company.  
4

5 Q. What is the purpose of your testimony in this proceeding?

6 A. The purpose of my testimony is to present GPIF targets for Gulf Power Company for the  
7 period of January 1, 2012 through December 31, 2012.  
8

9 Q. Have you prepared an exhibit that contains information to which you will refer in  
10 your testimony?

11 A. Yes. I have prepared one exhibit entitled MAY-2 consisting of three schedules.  
12

13 Q. Was this exhibit prepared by you or under your direction and supervision?

14 A. Yes, it was.  
15

16 Counsel: We ask that Mr. Young's exhibit consisting of three schedules be  
17 marked for identification as Exhibit \_\_\_(MAY-2).  
18

19 Q. Which units does Gulf propose to include under the GPIF for the subject period?

20 A. We propose that Crist Units 4, 5, 6, and 7, Smith Units 1 and 2, and Daniel Units 1  
21 and 2, continue to be the Company's GPIF units. The projected net generation  
22 from these units, which represent all of Gulf's qualifying base load units for GPIF,  
23 is approximately 71% of Gulf's projected net generation for 2012.  
24  
25

1 Q. For these units, what are the target heat rates Gulf proposes to use in the GPIF for  
2 these units for the performance period January 1, 2012 through December 31,  
3 2012?

4 A. I would like to refer you to page 39 of Schedule 1 of my exhibit where these  
5 targets are listed.

6

7 Q. How were these proposed target heat rates determined?

8 A. They were determined according to the GPIF Implementation Manual procedures  
9 for Gulf.

10

11 Q. Describe how the targets were determined for Gulf's proposed GPIF units.

12 A. Page 2 of Schedule 1 of my exhibit shows the target average net operating heat rate  
13 equations for the proposed GPIF units and pages 4 through 35 of Schedule 1  
14 contain the weekly historical data used for the statistical development of these  
15 equations. Pages 36 through 38 of Schedule 1 present the calculations that provide  
16 the unit target heat rates from the target equations.

17

18 Q. Were the maximum and minimum attainable heat rates for each proposed GPIF  
19 unit indicated on page 39 of Schedule 1 of your exhibit calculated according to  
20 the appropriate GPIF Implementation Manual procedures?

21 A. Yes.

22

23

24

25

1 Q. What are the proposed target, maximum, and minimum equivalent availabilities  
2 for Gulf's units?

3 A. The target, maximum, and minimum equivalent availabilities are listed on page 4  
4 of Schedule 2 of my exhibit.

5

6 Q. How were the target equivalent availabilities determined?

7 A. The target equivalent availabilities were determined according to the standard  
8 GPIF Implementation Manual procedures for Gulf and are presented on page 2 of  
9 Schedule 2 of my exhibit.

10

11 Q. How were the maximum and minimum attainable equivalent availabilities  
12 determined for each unit?

13 A. The maximum and minimum attainable equivalent availabilities, which are  
14 presented along with their respective target availabilities on page 4 of Schedule 2  
15 of my exhibit, were determined per GPIF Implementation Manual procedures for  
16 Gulf.

17

18 Q. Mr. Young, has Gulf completed the GPIF minimum filing requirements data  
19 package?

20 A. Yes, we have completed the minimum filing requirements data package. Schedule  
21 3 of my exhibit contains this information.

22

23

24

25

1 Q. Mr. Young, would you please summarize your testimony?

2 A. Yes. Gulf asks that the Commission accept:

3

4 1. Crist Units 4, 5, 6 and 7, Smith Units 1 and 2, and Daniel Units 1 and 2 for  
5 inclusion under the GPIF for the period of January 1, 2012 through  
6 December 31, 2012.

7

8 2. The target, maximum attainable, and minimum attainable average net  
9 operating heat rates, as proposed by the Company and as shown on page  
10 39 of Schedule 1 and also on page 5 of Schedule 3 of my exhibit.

11

12 3. The target, maximum attainable, and minimum attainable equivalent  
13 availabilities, as proposed by the Company and as shown on page 4 of  
14 Schedule 2 and also on page 5 of Schedule 3 of my exhibit.

15

16 4. The weekly average net operating heat rate least squares regression  
17 equations, shown on page 2 of Schedule 1 and also on pages 20 through  
18 35 of Schedule 3 of my exhibit, for use in adjusting the annual actual unit  
19 heat rates to target conditions.

20

21 Q. Mr. Young, does this conclude your testimony?

22 A. Yes.

23

24

25

AFFIDAVIT

STATE OF FLORIDA )  
 )  
COUNTY OF ESCAMBIA )

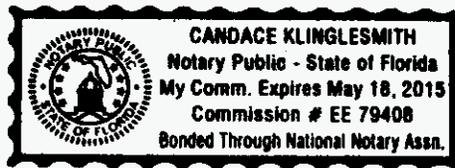
Docket No. 110001-EI

Before me, the undersigned authority, personally appeared Melvin A. Young, III, who being first duly sworn, deposes, and says that he is the Power Generation Specialist, Senior for Gulf Power Company, a Florida corporation, and that the foregoing is true and correct to the best of his knowledge, information, and belief. He is personally known to me.

  
\_\_\_\_\_  
Melvin A. Young, III  
Power Generation Specialist, Senior

Sworn to and subscribed before me this 24th day of August, 2011.

  
\_\_\_\_\_  
Notary Public, State of Florida at Large



Commission Number: EE79408

Commission Expires: 5-18-2015

1                                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                                   **PREPARED DIRECT TESTIMONY**

3                                   **OF**

4                                   **CARLOS ALDAZABAL**

5

6   **Q.**   Please state your name, address, occupation and  
7           employer.

8

9   **A.**   My name is Carlos Aldazabal. My business address is 702  
10           North Franklin Street, Tampa, Florida 33602. I am  
11           employed by Tampa Electric Company ("Tampa Electric" or  
12           "company") in the position of Director, Regulatory  
13           Affairs in the Regulatory Affairs Department.

14

15   **Q.**   Please provide a brief outline of your educational  
16           background and business experience.

17

18   **A.**   I received a Bachelor of Science Degree in Accounting in  
19           1991, and received a Masters of Accountancy from the  
20           University of South Florida in Tampa in 1995. I am a  
21           CPA in the State of Florida and have accumulated 16  
22           years of electric utility experience working in the  
23           areas of fuel and interchange accounting, surveillance  
24           reporting, and budgeting and analysis. In April 1999, I  
25           joined Tampa Electric as Supervisor, Regulatory

1 Accounting. In January 2004, I became Manager  
2 Regulatory Affairs where my duties included managing  
3 cost recovery for fuel and purchased power, interchange  
4 sales, and capacity payments. In August 2009, I was  
5 promoted to Director Regulatory Affairs with primary  
6 responsibility for overseeing all of the cost recovery  
7 clauses.

8  
9 **Q.** What is the purpose of your testimony?

10  
11 **A.** The purpose of my testimony is to present, for the  
12 Commission's review and approval, the final true-up  
13 amounts for the period January 2010 through December  
14 2010 for the Fuel and Purchased Power Cost Recovery  
15 Clause ("Fuel Clause"), the Capacity Cost Recovery  
16 Clause ("Capacity Clause") as well as the wholesale  
17 incentive benchmark for January 2011 through December  
18 2011.

19  
20 **Q.** What is the source of the data which you will present by  
21 way of testimony or exhibit in this process?

22  
23 **A.** Unless otherwise indicated, the actual data is taken  
24 from the books and records of Tampa Electric. The books  
25 and records are kept in the regular course of business

1 in accordance with generally accepted accounting  
2 principles and practices and provisions of the Uniform  
3 System of Accounts as prescribed by the Florida Public  
4 Service Commission ("Commission").

5  
6 **Q.** Have you prepared an exhibit in this proceeding?

7  
8 **A.** Yes. Exhibit No. \_\_\_ (CA-1), consisting of four  
9 documents which are described later in my testimony, was  
10 prepared under my direction and supervision.

11  
12 **Capacity Cost Recovery Clause**

13 **Q.** What is the final true-up amount for the Capacity Clause  
14 for the period January 2010 through December 2010?

15  
16 **A.** The final true-up amount for the Capacity Clause for the  
17 period January 2010 through December 2010 is an under-  
18 recovery of \$461,060.

19  
20 **Q.** Please describe Document No. 1 of your exhibit.

21  
22 **A.** Document No. 1, page 1 of 4, entitled "Tampa Electric  
23 Company Capacity Cost Recovery Clause Calculation of  
24 Final True-up Variances for the Period January 2010  
25 Through December 2010", provides the calculation for the

1 final under-recovery of \$461,060. The actual capacity  
2 cost under-recovery, including interest, was \$514,151  
3 for the period January 2010 through December 2010 as  
4 identified in Document No. 1, pages 1 and 2 of 4. This  
5 amount, less the \$53,091 actual/estimated under-recovery  
6 approved in Order No. PSC-10-0734-FOF-EI issued December  
7 20, 2010 in Docket No. 100001-EI, results in a final  
8 under-recovery for the period of \$461,060 as identified  
9 in Document No. 1, page 4 of 4. This under-recovery  
10 amount will be applied in the calculation of the  
11 capacity cost recovery factors for the period January  
12 2012 through December 2012.

13  
14 **Q.** What is the estimated effect of this \$461,060 under-  
15 recovery for the January 2010 through December 2010  
16 period on residential bills during January 2012 through  
17 December 2012?

18  
19 **A.** The \$461,060 under-recovery will increase a 1,000 kWh  
20 residential bill by approximately \$0.03.

21  
22 **Incremental Security Alert and NERC Cyber Expenses**

23 **Q.** What were Tampa Electric's actual 2010 incremental O&M  
24 security alert and NERC cyber security expenses as a  
25 result of the events of September 11, 2001?

1    **A.** Tampa Electric included all of its existing incremental  
2    O&M security and NERC cyber security expenses for  
3    protecting its generating facilities into its rate case  
4    test year in Docket No. 080317-EI. Therefore, the base  
5    rates approved by the Commission, effective May 2009,  
6    included existing incremental O&M security and NERC  
7    Cyber security expenses. There were no new incremental  
8    O&M security or NERC cyber security expenses included  
9    for cost recovery in 2010.

10

11    **Fuel and Purchased Power Cost Recovery Clause**

12    **Q.** What is the final true-up amount for the Fuel Clause for  
13    the period January 2010 through December 2010?

14

15    **A.** The final Fuel Clause true-up for the period January  
16    2010 through December 2010 is an over-recovery of  
17    \$5,086,991. The actual fuel cost over-recovery,  
18    including interest, was \$72,174,864 for the period  
19    January 2010 through December 2010. This \$72,174,864  
20    amount, less the \$67,087,873 actual/estimated over-  
21    recovery amount approved in Order No. PSC-10-0734-FOF-  
22    EI, issued December 20, 2010 in Docket No. 100001-EI  
23    results in a net over-recovery amount for the period of  
24    \$5,086,991.

25

1 Q. What is the estimated effect of the \$5,086,991 over-  
2 recovery for the January 2010 through December 2010  
3 period on residential bills during January 2012 through  
4 December 2012?

5  
6 A. The \$5,086,991 over-recovery would decrease a 1,000 kWh  
7 residential bill by approximately \$0.27.

8  
9 Q. Please describe Document No. 2 of your exhibit.

10  
11 A. Document No. 2 is entitled "Tampa Electric Company Final  
12 Fuel and Purchased Power Over/(Under) Recovery for the  
13 Period January 2010 Through December 2010". It shows  
14 the calculation of the final fuel over-recovery of  
15 \$5,086,991.

16  
17 Line 1 shows the total company fuel costs of  
18 \$866,926,117 for the period January 2010 through  
19 December 2010. The jurisdictional amount of total fuel  
20 costs is \$854,351,178, as shown on line 2. This amount  
21 is compared to the jurisdictional fuel revenues  
22 applicable to the period on line 3 to obtain the actual  
23 over-recovered fuel costs for the period, shown on line  
24 4. The resulting \$54,940,547 over-recovered fuel costs  
25 for the period, combined with a true-up of the revenue

1 refund as part of Tampa Electric's retail rate case  
2 stipulation and settlement agreement in Order No. PSC-  
3 10-0572-FOF-EI, issued on September 16, 2010 in Docket  
4 No. 090368-EI, interest, true-up collected and the prior  
5 period true-up shown on lines 5, 6, 7 and 8,  
6 respectively, constitute the actual over-recovery of  
7 \$72,174,864 shown on line 9. The \$72,174,864 actual  
8 over-recovery amount less the \$67,087,873  
9 actual/estimated over-recovery amount shown on line 10,  
10 results in a final \$5,086,991 over-recovery amount for  
11 the period January 2010 through December 2010 as shown  
12 on line 11.

13  
14 **Q.** Please describe Document No. 3 of your exhibit.

15  
16 **A.** Document No. 3 entitled "Tampa Electric Company  
17 Calculation of True-up Amount Actual vs. Original  
18 Estimates for the Period January 2010 Through December  
19 2010", shows the calculation of the actual over-recovery  
20 as compared to the estimate for the same period.

21  
22 **Q.** What was the total fuel and net power transaction cost  
23 variance for the period January 2010 through December  
24 2010?

25

1 **A.** As shown on line A7 of Document No. 3, the fuel and net  
2 power transaction cost variance is \$67,950,177 less than  
3 what was originally estimated.

4  
5 **Q.** What was the variance in jurisdictional fuel revenues  
6 for the period January 2010 through December 2010?

7  
8 **A.** As shown on line C3 of Document No. 3, the company  
9 collected \$1,904,239 or 0.2 percent more jurisdictional  
10 fuel revenues than originally estimated.

11  
12 **Q.** Please describe Document No. 4 of your exhibit.

13  
14 **A.** Document No. 4 contains Commission Schedules A1 and A2  
15 for the month of December and the year-end period-to-  
16 date summary of the transactions for each of Commission  
17 Schedules A6, A7, A8, A9 as well as capacity information  
18 on schedule A12.

19  
20 **Wholesale Incentive Benchmark**

21 **Q.** What is Tampa Electric's wholesale incentive benchmark  
22 for 2011, as derived in accordance with Order No. PSC-  
23 01-2371-FOF-EI, Docket No. 010283-EI?

24  
25 **A.** The company's 2011 benchmark is \$2,719,531, which is the

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

three-year average of \$1,676,141, \$3,533,488 and \$2,948,964 actual gains on non-separated wholesale sales, excluding emergency sales, for 2008, 2009 and 2010, respectively.

**Q.** Does this conclude your testimony?

**A.** Yes.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **CARLOS ALDAZABAL**5  
6           **Q.**     Please state your name, address, occupation and employer.7  
8           **A.**     My name is Carlos Aldazabal. My business address is 702  
9                   North Franklin Street, Tampa, Florida 33602. I am  
10                  employed by Tampa Electric Company ("Tampa Electric" or  
11                  "company") in the position of Director, Regulatory  
12                  Affairs in the Regulatory Affairs Department.13  
14          **Q.**     Please provide a brief outline of your educational  
15                  background and business experience.16  
17          **A.**     I received a Bachelor of Science Degree in Accounting in  
18                  1991, and received a Masters of Accountancy in 1995 from  
19                  the University of South Florida in Tampa. I am a CPA in  
20                  the State of Florida and have accumulated 16 years of  
21                  electric utility experience working in the areas of fuel  
22                  and interchange accounting, surveillance reporting, and  
23                  budgeting and analysis. In April 1999, I joined Tampa  
24                  Electric as Supervisor, Regulatory Accounting. In  
25                  January 2004, I became Manager, Regulatory Affairs where

1 my duties included managing cost recovery for fuel and  
2 purchased power, interchange sales, and capacity  
3 payments. In August 2009, I was promoted to Director  
4 Regulatory Affairs with primary responsibility for  
5 overseeing all cost recovery clauses.

6  
7 **Q.** Have you previously testified before this Commission?

8  
9 **A.** Yes. I have submitted written testimony in the annual  
10 fuel docket since 2004, and I testified before this  
11 Florida Public Service Commission ("FPSC" or  
12 "Commission") in Docket Nos. 060001-EI and 080001-EI  
13 regarding the appropriateness and prudence of Tampa  
14 Electric's recoverable fuel and purchased power costs as  
15 well as capacity costs.

16  
17 **Q.** What is the purpose of your testimony?

18  
19 **A.** The purpose of my testimony is to present, for Commission  
20 review and approval, the proposed annual capacity cost  
21 recovery factors, the proposed annual levelized fuel and  
22 purchased power cost recovery factors including an  
23 inverted or two-tiered residential fuel charge to  
24 encourage energy efficiency and conservation and the  
25 projected wholesale incentive benchmark for January 2012

1 through December 2012. I will also describe significant  
2 events that affect the factors and provide an overview of  
3 the composite effect from the various cost recovery  
4 factors for 2012.

5  
6 **Q.** Have you prepared an exhibit to support your testimony?

7  
8 **A.** Yes. Exhibit No. \_\_\_\_ (CA-3), consisting of three  
9 documents, was prepared under my direction and  
10 supervision. Document No. 1, consisting of four pages,  
11 is furnished as support for the projected capacity cost  
12 recovery factors utilizing the Commission approved  
13 allocation methodology from Order No. PSC-09-0283-FOF-EI  
14 issued April 30, 2009, in Docket No. 080317-EI based on  
15 12 Coincident Peak ("CP") and 25 percent Average Demand  
16 ("AD"). Document No. 2, which is furnished as support  
17 for the proposed levelized fuel and purchased power cost  
18 recovery factors, is comprised of Schedules E1 through  
19 E10 for January 2012 through December 2012 as well as  
20 Schedule H1 for January through December, 2009 through  
21 2012. Document No. 3 provides a comparison of retail  
22 residential fuel revenues under the inverted or tiered  
23 fuel rate and a levelized fuel rate, which demonstrates  
24 that the tiered rate is revenue neutral.

25

REVISED: 10/11/11

1 **Capacity Cost Recovery**

2 **Q.** Are you requesting Commission approval of the projected  
3 capacity cost recovery factors for the company's various  
4 rate schedules?

5  
6 **A.** Yes. The capacity cost recovery factors, prepared under  
7 my direction and supervision, are provided in Exhibit No.  
8 \_\_\_\_ (CA-3), Document No. 1, page 3 of 4. The capacity  
9 factors reflect the company's approved rate design from  
10 Order No. PSC-09-0283-FOF-EI in Docket No. 080317-EI,  
11 issued April 30, 2009.

12

13 **Q.** What payments are included in Tampa Electric's capacity  
14 cost recovery factors?

15

16 **A.** Tampa Electric is requesting recovery of capacity  
17 payments for power purchased for retail customers,  
18 excluding optional provision purchases for interruptible  
19 customers, through the capacity cost recovery factors.  
20 As shown in Exhibit No. \_\_\_\_ (CA-3), Document No. 1,  
21 Tampa Electric requests recovery of \$44,995,474 after  
22 jurisdictional separation and prior year true-up, for  
23 estimated expenses in 2012.

24

25 **Q.** Please summarize the proposed capacity cost recovery

REVISED: 10/11/11

1 factors by metering voltage level for January 2012  
 2 through December 2012.

A.	Rate Class and	Capacity Cost	Recovery Factor
	<u>Metering Voltage</u>	<u>Cents per kWh</u>	<u>\$ per kW</u>
6	RS Secondary	0.276	
7	GS and TS Secondary	0.256	
8	GSD, SBF Standard		
9	Secondary		0.86
10	Primary		0.85
11	Transmission		0.84
12	IS, IST, SBI		
13	Primary		0.68
14	Transmission		0.68
15	GSD Optional		
16	Secondary	0.203	
17	Primary	0.201	
18	LS1 Secondary	0.064	

19  
 20 These factors are shown in Exhibit No. \_\_\_\_ (CA-3),  
 21 Document No. 1, page 3 of 4.

22  
 23 Q. How does Tampa Electric's proposed average capacity cost  
 24 recovery factor of 0.237 cents per kWh compare to the  
 25 factor for January 2011 through December 2011?

REVISED: 10/11/11

1 **A.** The proposed capacity cost recovery factor is 0.054 cents  
2 per kWh (or \$0.54 per 1,000 kWh) lower than the average  
3 capacity cost recovery factor of 0.291 cents per kWh for  
4 the January 2011 through December 2011 period.

5

6 **Fuel and Purchased Power Cost Recovery Factor**

7 **Q.** What is the appropriate amount of the levelized fuel and  
8 purchased power cost recovery factor for the year 2012?

9

10 **A.** The appropriate amount for the 2012 period is 4.190 cents  
11 per kWh before the application of time of use multipliers  
12 for on-peak or off-peak usage. Schedule E1-E of Exhibit  
13 No. \_\_\_\_ (CA-3), Document No. 2, shows the appropriate  
14 value for the total fuel and purchased power cost  
15 recovery factor for each metering voltage level as  
16 projected for the period January 2012 through December  
17 2012.

18

19 **Q.** Please describe the information provided on Schedule E1-C.

20

21 **A.** The Generating Performance Incentive Factor ("GPIF") and  
22 true-up factors are provided on Schedule E1-C. Tampa  
23 Electric has calculated a GPIF reward of \$2,054,696,  
24 which is included in the calculation of the total fuel  
25 and purchased power cost recovery factors. Additionally,

REVISED: 10/11/11

1 E1-C indicates the net true-up amount for the January  
2 2011 through December 2011 period. The net true-up  
3 amount for this period is an over-recovery of  
4 \$47,813,410.

5

6 **Q.** Please describe the information provided on Schedule E1-D.

7

8 **A.** Schedule E1-D presents Tampa Electric's on-peak and off-  
9 peak fuel adjustment factors for January 2012 through  
10 December 2012. The schedule also presents Tampa  
11 Electric's levelized fuel cost factors at each metering  
12 voltage level.

13

14 **Q.** Please describe the information provided on Schedule E1-E.

15

16 **A.** Schedule E1-E presents the standard, tiered, on-peak and  
17 off-peak fuel adjustment factors at each metering voltage  
18 to be applied to customer bills.

19

20 **Q.** Please describe the information provided in Document No.  
21 3.

22

23 **A.** Exhibit No. \_\_\_\_ (CA-3), Document No. 3 demonstrates that  
24 the tiered rate structure is designed to be revenue  
25 neutral so that the company will recover the same fuel

REVISED: 10/11/11

1 costs as it would under the traditional levelized fuel  
2 approach.

3  
4 Q. Please summarize the proposed fuel and purchased power  
5 cost recovery factors by metering voltage level for  
6 January 2012 through December 2012.

7  
8 A.

	<b>Fuel Charge</b>
<u>Metering Voltage Level</u>	<u>Factor (cents per kWh)</u>
10 Secondary	4.190
11 Tier I (Up to 1,000 kWh)	3.840
12 Tier II (Over 1,000 kWh)	4.840
13 Distribution Primary	4.148
14 Transmission	4.106
15 Lighting Service	4.129
16 Distribution Secondary	4.580 (on-peak)
17	4.036 (off-peak)
18 Distribution Primary	4.534 (on-peak)
19	3.996 (off-peak)
20 Transmission	4.488 (on-peak)
21	3.955 (off-peak)

22  
23 Q. How does Tampa Electric's proposed levelized fuel  
24 adjustment factor of 4.190 cents per kWh compare to the  
25 levelized fuel adjustment factor for the January 2011

REVISED: 10/11/11

1 through December 2011 period?

2

3 **A.** The proposed fuel charge factor is 0.035 cents per kWh  
4 (or \$0.35 per 1,000 kWh) lower than the average fuel  
5 charge factor of 4.225 cents per kWh for the January 2011  
6 through December 2011 period.

7

8 **Events Affecting the Projection Filing**

9 **Q.** Are there any significant events reflected in the  
10 calculation of the 2012 fuel and purchased power and  
11 capacity cost recovery projections?

12

13 **A.** Yes. There is a significant event reflected in the 2012  
14 projections: stabilization of natural gas prices after  
15 several years of steady price declines and related hedge  
16 results.

17

18 **Q.** Please describe the results of this natural gas pricing  
19 event.

20

21 **A.** With the addition of Bayside Station in 2004 and more  
22 recently the combustion turbines ("CT's") at Polk,  
23 Bayside and Big Bend Stations, Tampa Electric increased  
24 its reliance on natural gas as a fuel source. The  
25 prolonged economic downturn resulted in a decline in fuel

REVISED: 10/11/11

1 commodity prices, particularly natural gas, which  
2 translated into a significant decrease in fuel and  
3 purchased power costs over the period. However, more  
4 recently fuel commodity prices started to stabilize and  
5 in some cases increase compared to prior periods. To  
6 mitigate fuel price volatility and comply with the  
7 company's Commission-approved Risk Management Plan,  
8 financial hedges have been entered into for natural gas  
9 in 2011 and 2012. Tampa Electric witness J. Brent  
10 Caldwell's direct testimony describes existing and  
11 forecasted natural gas costs and associated hedge results  
12 in more detail.

13

14 **Wholesale Incentive Benchmark Mechanism**

15 **Q.** What is Tampa Electric's projected wholesale incentive  
16 benchmark for 2012?

17

18 **A.** The company's projected 2012 benchmark is \$2,482,588,  
19 which is the three-year average of \$3,533,488, \$2,948,964  
20 and \$965,313 in gains on the company's non-separated  
21 wholesale sales, excluding emergency sales, for 2009,  
22 2010 and 2011 (estimated/actual), respectively.

23

24 **Q.** Does Tampa Electric expect gains in 2012 from non-  
25 separated wholesale sales to exceed its 2012 wholesale

REVISED: 10/11/11

1 incentive benchmark?

2

3 **A.** No. Tampa Electric anticipates that sales will not  
4 exceed the projected benchmark for 2012. Therefore, all  
5 sales margins will flow back to customers.

6

7 **Cost Recovery Factors**

8 **Q.** What is the composite effect of Tampa Electric's proposed  
9 changes in its capacity, fuel and purchased power,  
10 environmental and energy conservation cost recovery  
11 factors on a 1,000 kWh residential customer's bill?

12

13 **A.** The composite effect on a residential bill for 1,000 kWh  
14 is a decrease of \$0.12 beginning January 2012. These  
15 charges are shown in Exhibit No. \_\_\_\_ (CA-3), Document  
16 No. 2, on Schedule E10.

17

18 **Q.** When should the new rates go into effect?

19

20 **A.** The new rates should go into effect concurrent with meter  
21 reads for the first billing cycle for January 2012.

22

23 **Q.** Does this conclude your testimony?

24

25 **A.** Yes, it does.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**PREPARED DIRECT TESTIMONY**

**OF**

**CARLOS ALDAZABAL**

**Q.** Please state your name, address, occupation and employer.

**A.** My name is Carlos Aldazabal. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Tampa Electric Company ("Tampa Electric" or "company") in the position of Director, Regulatory Affairs in the Regulatory Affairs Department.

**Q.** Please provide a brief outline of your educational background and business experience.

**A.** I received a Bachelor of Science Degree in Accounting in 1991, and received a Masters of Accountancy from the University of South Florida in Tampa in 1995. I am a CPA in the State of Florida and have accumulated 16 years of electric utility experience working in the areas of fuel and interchange accounting, surveillance reporting, and budgeting and analysis. In April 1999, I joined Tampa Electric as Supervisor, Regulatory Accounting. In January 2004, I became Manager Regulatory Affairs where

1 my duties included managing cost recovery for fuel and  
2 purchased power, interchange sales, and capacity  
3 payments. In August 2009, I was promoted to Director  
4 Regulatory Affairs with primary responsibility for  
5 overseeing all of the cost recovery clauses.

6  
7 **Q.** What is the purpose of your testimony?

8  
9 **A.** The purpose of my testimony is to present, for Commission  
10 review and approval, the calculation of the January 2011  
11 through December 2011 fuel and purchased power and  
12 capacity true-up amounts to be recovered in the January  
13 2012 through December 2012 projection period. My  
14 testimony addresses the recovery of fuel and purchased  
15 power costs as well as capacity costs for the year 2011,  
16 based on six months of actual data and six months of  
17 estimated data. This information will be used in the  
18 determination of the 2012 fuel and purchased power costs  
19 and capacity cost recovery factors.

20  
21 **Q.** Have you prepared any exhibits to support your testimony?

22  
23 **A.** Yes. I have prepared Exhibit No. \_\_\_\_ (CA-2), which  
24 contains two documents. Document No. 1 is comprised of  
25 Schedules E1-B, E-2, E-3, E-4, E-5, E-6, E-7, E-8, and E-

1 9, which provide the actual/estimated fuel and purchased  
2 power cost recovery true-up amount for the period January  
3 2011 through December 2011. Document No. 2 provides the  
4 actual/estimated capacity cost recovery true-up amount  
5 for the period of January 2011 through December 2011.  
6 These documents are furnished as support for the  
7 projected true-up amount for this period.

8  
9 **Fuel and Purchased Power Cost Recovery Factors**

10 **Q.** What has Tampa Electric calculated as the estimated net  
11 true-up amount for the current period to be applied in  
12 the January 2012 through December 2012 fuel and purchased  
13 power cost recovery factors?

14  
15 **A.** The estimated net true-up amount applicable for the  
16 period January 2012 through December 2012 is an over-  
17 recovery of \$47,813,410.

18  
19 **Q.** How did Tampa Electric calculate the estimated net true-  
20 up amount to be applied in the January 2012 through  
21 December 2012 fuel and purchased power cost recovery  
22 factors?

23  
24 **A.** The net true-up amount to be recovered in 2012 is the sum  
25 of the final true-up amount for the period January 2010

1 through December 2010 and the actual/estimated true-up  
2 amount for the period January 2011 through December 2011.

3  
4 **Q.** What did Tampa Electric calculate as the final fuel and  
5 purchased power cost recovery true-up amount for 2010?

6  
7 **A.** The final true-up was an over-recovery of \$5,086,991. The  
8 actual fuel cost over-recovery, including interest was  
9 \$72,174,864 for the period January 2010 through December  
10 2010. The \$72,174,864 amount, less the actual/estimated  
11 over-recovery amount of \$67,087,873 approved in Order No.  
12 PSC-10-0734-FOF-EI, issued December 20, 2010 in Docket  
13 No. 100001-EI resulted in a net over-recovery amount for  
14 the period of \$5,086,991.

15  
16 **Q.** What did Tampa Electric calculate as the actual/estimated  
17 fuel and purchased power cost recovery true-up amount for  
18 the period January 2011 through December 2011?

19  
20 **A.** The actual/estimated fuel and purchased power cost  
21 recovery true-up is an over-recovery amount of  
22 \$42,726,419 for the January 2011 through December 2011  
23 period. The detailed calculation supporting the  
24 actual/estimated current period true-up is shown in  
25 Exhibit No. \_\_\_\_ (CA-2), Document No. 1 on Schedule E1-B.

REVISED: 10/11/11

1 **Capacity Cost Recovery Clause**

2 **Q.** What has Tampa Electric calculated as the estimated net  
3 true-up amount to be applied in the January 2012 through  
4 December 2012 capacity cost recovery factors?

5

6 **A.** The estimated net true-up amount applicable for January  
7 2012 through December 2012 is an under-recovery of  
8 \$429,583 as shown in Exhibit No. \_\_\_\_ (CA-2), Document  
9 No. 2, page 2 of 5.

10

11 **Q.** How did Tampa Electric calculate the estimated net true-  
12 up amount to be applied in the January 2012 through  
13 December 2012 capacity cost recovery factors?

14

15 **A.** The net true-up amount to be recovered in the 2012  
16 capacity cost recovery factors is the sum of the final  
17 true-up amount for 2010 and the actual/estimated true-up  
18 amount for January 2011 through December 2011.

19

20 **Q.** What did Tampa Electric calculate as the final capacity  
21 cost recovery true-up amount for 2010?

22

23 **A.** The final 2010 true-up is an under-recovery of \$461,060.  
24 The actual capacity cost under-recovery including  
25 interest was \$514,151 for the period January 2010 through

REVISED: 10/11/11

1 December 2010. The \$514,151 amount, less the  
2 actual/estimated under-recovery amount of \$53,091  
3 approved in Order No. PSC-10-0734-FOF-EI issued December  
4 20, 2010 in Docket No. 100001-EI results in a net under-  
5 recovery amount for the period of \$461,060 as identified  
6 in Exhibit No. \_\_\_\_ (CA-2), Document No. 2, page 1 of 5.  
7

8 **Q.** What did Tampa Electric calculate as the actual/estimated  
9 capacity cost recovery true-up amount for the period  
10 January 2011 through December 2011?  
11

12 **A.** The actual/estimated true-up amount is an over-recovery  
13 of \$31,477 as shown on Exhibit No. \_\_\_\_ (CA-2), Document  
14 No. 2, page 1 of 5.  
15

16 **Q.** Does this conclude your testimony?  
17

18 **A.** Yes, it does.  
19  
20  
21  
22  
23  
24  
25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **BRIAN S. BUCKLEY**

5  
6   **Q.** Please state your name, business address, occupation and  
7       employer.

8  
9   **A.** My name is Brian S. Buckley. My business address is 702  
10       North Franklin Street, Tampa, Florida 33602. I am employed  
11       by Tampa Electric Company ("Tampa Electric" or "company") in  
12       the position of Manager, Operations Planning.

13  
14   **Q.** Please provide a brief outline of your educational  
15       background and business experience.

16  
17   **A.** I received a Bachelor of Science degree in Mechanical  
18       Engineering in 1997 from the Georgia Institute of  
19       Technology and a Master of Business Administration from the  
20       University of South Florida in 2003. I began my career  
21       with Tampa Electric in 1999 as an Engineer in Plant  
22       Technical Services. I have held a number of different  
23       engineering positions at Tampa Electric's power generating  
24       stations including Operations Engineer at Gannon Station,  
25       Instrumentation and Controls Engineer at Big Bend Station,

1 and Senior Engineer in Operations Planning. In August  
2 2008, I was promoted to Manager, Operations Planning, where  
3 I am currently responsible for unit commitment, unit  
4 performance analysis and reporting of generation  
5 statistics.

6  
7 **Q.** What is the purpose of your testimony?

8  
9 **A.** The purpose of my testimony is to present Tampa Electric's  
10 actual performance results from unit equivalent availability  
11 and station heat rate used to determine the Generating  
12 Performance Incentive Factor ("GPIF") for the period January  
13 2010 through December 2010. I will also compare these  
14 results to the targets established prior to the beginning of  
15 the period.

16  
17 **Q.** Have you prepared an exhibit to support your testimony?

18  
19 **A.** Yes, I prepared Exhibit No. \_\_\_\_\_ (BSB-1), consisting of two  
20 documents. Document No. 1, entitled "Tampa Electric Company,  
21 Generating Performance Incentive Factor, January 2010 -  
22 December 2010 True-up" is consistent with the GPIF  
23 Implementation Manual previously approved by the Commission.  
24 Document No. 2 provides the company's Actual Unit  
25 Performance Data for the 2010 period.

1 Q. Which generating units on Tampa Electric's system are  
2 included in the determination of the GPIF?

3  
4 A. Four of the company's coal-fired units, one integrated  
5 gasification combined cycle unit and two natural gas  
6 combined cycle units are included. These are Big Bend Units  
7 1 through 4, Polk Unit 1 and Bayside Units 1 and 2,  
8 respectively.

9  
10 Q. Have you calculated the results of Tampa Electric's  
11 performance under the GPIF during the January 2010 through  
12 December 2010 period?

13  
14 A. Yes, I have. This is calculated in Document No. 1, page 4  
15 of 32. Based upon 2.722 Generating Performance Incentive  
16 Points ("GPIP"), the result is a reward amount of \$2,054,696  
17 for the period.

18  
19 Q. Please proceed with your review of the actual results for  
20 the January 2010 through December 2010 period.

21  
22 A. In Document No. 1, page 3 of 32, the actual average common  
23 equity for the period is shown on line 14 as \$1,875,266,538.  
24 This produces the maximum penalty or reward amount of  
25 \$7,547,230 as shown on line 21.

1 Q. Will you please explain how you arrived at the actual  
2 equivalent availability results for the seven units included  
3 within the GPIF?  
4

5 A. Yes. Operating data for each of the units is filed monthly  
6 with the Commission on the Actual Unit Performance Data  
7 form. Additionally, outage information is reported to the  
8 Commission on a monthly basis. A summary of this data for  
9 the 12 months provides the basis for the GPIF.  
10

11 Q. Are the actual equivalent availability results shown on  
12 Document No. 1, page 6 of 32, directly applicable to the  
13 GPIF table?  
14

15 A. No. Adjustments to actual equivalent availability may be  
16 required as noted in section 4.3.3 of the GPIF Manual. The  
17 actual equivalent availability including the required  
18 adjustment is shown in Document No. 1, page 6 of 32. The  
19 necessary adjustments as prescribed in the GPIF Manual are  
20 further defined by a letter dated October 23, 1981, from Mr.  
21 J. H. Hoffsis of the Commission's Staff. The adjustments  
22 for each unit are as follows:  
23

24 **Big Bend Unit No. 1**

25 On this unit, 2351.0 planned outage hours were originally

1 scheduled for 2010. Actual outage activities required  
2 2143.4 planned outage hours. Consequently, the actual  
3 equivalent availability of 60.5 percent is adjusted to 58.6  
4 percent as shown on Document No. 1, page 7 of 32.

5  
6 **Big Bend Unit No. 2**

7 On this unit, 384.0 planned outage hours were originally  
8 scheduled for 2010. Actual outage activities required 479.5  
9 planned outage hours. Consequently, the actual equivalent  
10 availability of 68.4 percent is adjusted to 69.2 percent as  
11 shown on Document No. 1, page 8 of 32.

12  
13 **Big Bend Unit No. 3**

14 On this unit, 744.0 planned outage hours were originally  
15 scheduled for 2010. Actual outage activities required 732.3  
16 planned outage hours. Consequently, the actual equivalent  
17 availability of 79.8 percent is adjusted to 79.7 percent as  
18 shown on Document No. 1, page 9 of 32.

19  
20 **Big Bend Unit No. 4**

21 On this unit, 1344.0 planned outage hours were originally  
22 scheduled for 2010. Actual outage activities required  
23 1693.2 planned outage hours. Consequently, the actual  
24 equivalent availability of 66.5 percent is adjusted to 69.8  
25 percent as shown on Document No. 1, page 10 of 32.

**Polk Unit No. 1**

On this unit, 336.0 planned outage hours were originally scheduled for 2010. Actual outage activities required 419.2 planned outage hours. Consequently, the actual equivalent availability of 90.0 percent is adjusted to 91.0 percent, as shown on Document No. 1, page 11 of 32.

**Bayside Unit No. 1**

On this unit, 336.0 planned outage hours were originally scheduled for 2010. Actual outage activities required 439.1 planned outage hours. Consequently, the actual equivalent availability of 93.9 percent is adjusted to 95.1 percent, as shown on Document No. 1, page 12 of 32.

**Bayside Unit No. 2**

On this unit, 336.0 planned outage hours were originally scheduled for 2010. Actual outage activities required 760.7 planned outage hours. Consequently, the actual equivalent availability of 89.5 percent is adjusted to 94.3 percent, as shown on Document No. 1, page 13 of 32.

**Q.** How did you arrive at the applicable equivalent availability points for each unit?

**A.** The final adjusted equivalent availabilities for each unit

1 are shown on Document No. 1, page 6 of 32. This number is  
2 entered into the respective GPIF table for each particular  
3 unit, shown on pages 7 of 32 through 13 of 32. Page 4 of 32  
4 summarizes the weighted equivalent availability points to be  
5 awarded or penalized.

6  
7 **Q.** Will you please explain the heat rate results relative to  
8 the GPIF?

9  
10 **A.** The actual heat rate and adjusted actual heat rate for Tampa  
11 Electric's seven GPIF units are shown on Document No. 1,  
12 page 6 of 32. The adjustment was developed based on the  
13 guidelines of section 4.3.16 of the GPIF Manual. This  
14 procedure is further defined by a letter dated October 23,  
15 1981, from Mr. J. H. Hoffsis of the FPSC Staff. The final  
16 adjusted actual heat rates are also shown on page 5 of 32.  
17 The heat rate value is entered into the respective GPIF  
18 table for the particular unit, shown on pages 14 through 20  
19 of 32. Page 4 of 32 summarizes the weighted heat rate  
20 points to be awarded or penalized.

21  
22 **Q.** What is the overall GPIF for Tampa Electric for the January  
23 2010 through December 2010 period?

24  
25 **A.** This is shown on Document No. 1, page 2 of 32. Essentially,

1 the weighting factors shown on page 4 of 32, plus the  
2 equivalent availability points and the heat rate points  
3 shown on page 4 of 32, are substituted within the equation  
4 found on page 32 of 32. The resulting value, 2.722, is then  
5 entered into the GPIF table on page 2 of 32. Using linear  
6 interpolation, the reward amount is \$2,054,696.  
7

8 **Q.** Does this conclude your testimony?  
9

10 **A.** Yes, it does.  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

TAMPA ELECTRIC COMPANY  
DOCKET NO. 110001-EI  
FILED: 9/1/2010  
REVISED: 4/11/2011

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                   **PREPARED DIRECT TESTIMONY**

3                   **OF**

4                   **BRIAN S. BUCKLEY**

5  
6   **Q.** Please state your name, business address, occupation and  
7       employer.

8  
9   **A.** My name is Brian S. Buckley. My business address is 702  
10       North Franklin Street, Tampa, Florida 33602. I am  
11       employed by Tampa Electric Company ("Tampa Electric" or  
12       "company") in the position of Manager, Operations  
13       Planning.

14  
15   **Q.** Please provide a brief outline of your educational  
16       background and business experience.

17  
18   **A.** I received a Bachelor of Science degree in Mechanical  
19       Engineering in 1997 from the Georgia Institute of  
20       Technology and a Master of Business Administration from  
21       the University of South Florida in 2003. I began my  
22       career with Tampa Electric in 1999 as an Engineer in  
23       Plant Technical Services. I have held a number of  
24       different engineering positions at Tampa Electric's  
25       power generating stations including operations,

1 instrumentation and controls, performance planning and  
2 asset management. In October 2008, I was promoted to  
3 Manager, Operations Planning, where I am currently  
4 responsible for unit commitment and reporting of  
5 generation statistics.

6

7 **Q.** What is the purpose of your testimony?

8

9 **A.** My testimony describes Tampa Electric's maintenance  
10 planning processes and presents Tampa Electric's  
11 methodology for determining the various factors required  
12 to compute the Generating Performance Incentive Factor  
13 ("GPIF") as ordered by the Commission.

14

15 **Q.** Have you prepared any exhibits to support your  
16 testimony?

17

18 **A.** Yes, Exhibit No. \_\_\_\_ (BSB-2), consisting of two  
19 documents, was prepared under my direction and  
20 supervision. Document No. 1 contains the GPIF  
21 schedules. Document No. 2 is a summary of the GPIF  
22 targets for the 2011 period.

23

24 **Q.** Which generating units on Tampa Electric's system are  
25 included in the determination of the GPIF?

1     **A.** Four of the company's coal-fired units, one integrated  
2     gasification combined cycle unit and two natural gas  
3     combined cycle units are included. These are Big Bend  
4     Units 1 through 4, Polk Unit 1 and Bayside Units 1 and  
5     2.

6  
7     **Q.** Do the exhibits you prepared comply with Commission-  
8     approved GPIF methodology?

9  
10    **A.** Yes, the documents are consistent with the GPIF  
11    Implementation Manual previously approved by the  
12    Commission. To account for the concerns presented in  
13    the testimony of Commission Staff witness Sidney W.  
14    Matlock during the 2005 fuel hearing, Tampa Electric  
15    removes outliers from the calculation of the GPIF  
16    targets. Section 3.3 of the GPIF Implementation Manual  
17    allows for removal of outliers, and the methodology was  
18    approved by the Commission in Order No. PSC-06-1057-FOF-  
19    EI issued in Docket No. 060001-EI on December 22, 2006.

20  
21    **Q.** Did Tampa Electric identify any outages as outliers?

22  
23    **A.** Yes. One outage from Big Bend Unit 1, one outage from  
24    Big Bend Unit 2, one outage from Big Bend Unit 3 and one  
25    outage from Polk Unit 1 were identified as outlying

1 outages; therefore, the associated forced outage hours  
2 were removed from the study.

3

4 **Q.** Please describe how Tampa Electric developed the various  
5 factors associated with the GPIF.

6

7 **A.** Targets were established for equivalent availability and  
8 heat rate for each unit considered for the 2011 period.  
9 A range of potential improvements and degradations were  
10 determined for each of these metrics.

11

12 **Q.** How were the target values for unit availability  
13 determined?

14

15 **A.** The Planned Outage Factor ("POF") and the Equivalent  
16 Unplanned Outage Factor ("EUOF") were subtracted from  
17 100 percent to determine the target Equivalent  
18 Availability Factor ("EAF"). The factors for each of  
19 the seven units included within the GPIF are shown on  
20 page 5 of Document No. 1.

21

22 To give an example for the 2011 period, the projected  
23 EUOF for Big Bend Unit 3 is 9.9 percent, and the POF is  
24 6.6 percent. Therefore, the target EAF for Big Bend  
25 Unit 3 equals 83.5 percent or:

1                            100% - (9.9% + 6.6%) = 83.5%

2

3            This is shown on page 4, column 3 of Document No. 1.

4

5    **Q.** How was the potential for unit availability improvement  
6        determined?

7

8    **A.** Maximum equivalent availability is derived by using the  
9        following formula:

10

11                     $EAF_{MAX} = 1 - [0.8 (EUOF_T) + 0.95 (POF_T)]$

12

13            The factors included in the above equations are the same  
14            factors that determine the target equivalent  
15            availability. To determine the maximum incentive  
16            points, a 20 percent reduction in EUOF and Equivalent  
17            Maintenance Outage Factor ("EMOF"), plus a five percent  
18            reduction in the POF are necessary. Continuing with the  
19            Big Bend Unit 3 example:

20

21                     $EAF_{MAX} = 1 - [0.8 (9.9\%) + 0.95 (6.6\%)] = 85.8\%$

22            This is shown on page 4, column 4 of Document No. 1.

23

24    **Q.** How was the potential for unit availability degradation  
25        determined?

1     **A.** The potential for unit availability degradation is  
2 significantly greater than the potential for unit  
3 availability improvement. This concept was discussed  
4 extensively during the development of the incentive. To  
5 incorporate this biased effect into the unit  
6 availability tables, Tampa Electric uses a potential  
7 degradation range equal to twice the potential  
8 improvement. Consequently, minimum equivalent  
9 availability is calculated using the following formula:

$$11 \quad \text{EAF}_{\text{MIN}} = 1 - [1.40 (\text{EUOF}_T) + 1.10 (\text{POF}_T)]$$

12

13 Again, continuing with the Big Bend Unit 3 example,

14

$$15 \quad \text{EAF}_{\text{MIN}} = 1 - [1.40 (9.9\%) + 1.10 (6.6\%)] = 78.9\%$$

16

17 The equivalent availability maximum and minimum for the  
18 other six units are computed in a similar manner.

19

20     **Q.** How did Tampa Electric determine the Planned Outage,  
21 Maintenance Outage, and Forced Outage Factors?

22

23     **A.** The company's planned outages for January through  
24 December 2011 are shown on page 21 of Document No. 1.  
25 Two GPIF units have a major outage of 28 days or greater

1 in 2011; therefore, two Critical Path Method diagrams  
2 are provided. Planned Outage Factors are calculated for  
3 each unit. For example, Big Bend Unit 2 is scheduled  
4 for a planned outage from February 20, 2011 to March 1,  
5 2011 and September 3, 2011 to November 18, 2011. There  
6 are 2,089 planned outage hours scheduled for the 2011  
7 period, and a total of 8,760 hours during this 12-month  
8 period. Consequently, the POF for Big Bend Unit 2 is  
9 23.8 percent or:

$$\frac{2,089}{8,760} \times 100\% = 23.8\%$$

10  
11  
12  
13  
14 The factor for each unit is shown on pages 5 and 14  
15 through 20 of Document No. 1. Big Bend Unit 1 has a POF  
16 of 5.8 percent. Big Bend Unit 2 has a POF of 23.8  
17 percent. Big Bend Unit 3 has a POF of 6.6 percent. Big  
18 Bend Unit 4 has a POF of 6.6 percent. Polk Unit 1 has a  
19 POF of 6.0 percent. Bayside Unit 1 has a POF of 21.1  
20 percent, and Bayside Unit 2 has a POF of 3.8 percent.

- 21  
22 **Q.** How did you determine the Forced Outage and Maintenance  
23 Outage Factors for each unit?  
24  
25 **A.** For each unit the most current 12-month ending value,

1 June 2011, was used as a basis for the projection. All  
2 projected factors are based upon historical unit  
3 performance unless adjusted for outlying forced outages.  
4 These target factors are additive and result in a EUOF  
5 of 9.9 percent for Big Bend Unit 3. The EUOF for Big  
6 Bend Unit 3 is verified by the data shown on page 16,  
7 lines 3, 5, 10 and 11 of Document No. 1 and calculated  
8 using the following formula:

$$\text{EUOF} = \frac{(\text{EFOH} + \text{EMOH})}{\text{PH}} \times 100\%$$

9  
10  
11  
12 Or

$$\text{EUOF} = \frac{(722 + 142)}{8,760} \times 100\% = 9.9\%$$

13  
14  
15  
16 Relative to Big Bend Unit 3, the EUOF of 9.9 percent  
17 forms the basis of the equivalent availability target  
18 development as shown on pages 4 and 5 of Document No. 1.

19  
20 **Big Bend Unit 1**

21 The projected EUOF for this unit is 26.3 percent. The  
22 unit will have a planned outage in 2011, and the POF is  
23 5.8 percent. Therefore, the target equivalent  
24 availability for this unit is 67.9 percent.

1     **Big Bend Unit 2**

2             The projected EUOF for this unit is 13.8 percent.    The  
3             unit will have a planned outage in 2011, and the POF is  
4             23.8 percent.            Therefore, the target equivalent  
5             availability for this unit is 62.4 percent.

6  
7     **Big Bend Unit 3**

8             The projected EUOF for this unit is 9.9 percent.    The  
9             unit will have a planned outage in 2011, and the POF is  
10            6.6 percent.            Therefore, the target equivalent  
11            availability for this unit is 83.5 percent.

12  
13    **Big Bend Unit 4**

14            The projected EUOF for this unit is 15.5 percent.    The  
15            unit will have a planned outage in 2011, and the POF is  
16            6.6 percent.            Therefore, the target equivalent  
17            availability for this unit is 77.9 percent.

18  
19  
20    **Polk Unit 1**

21            The projected EUOF for this unit is 5.3 percent.    The  
22            unit will have a planned outage in 2011, and the POF is  
23            6.0 percent.            Therefore, the target equivalent  
24            availability for this unit is 88.6 percent.

25

1     **Bayside Unit 1**

2             The projected EUOF for this unit is 0.7 percent.    The  
3             unit will have a planned outage in 2011, and the POF is  
4             21.1 percent.            Therefore, the target equivalent  
5             availability for this unit is 78.2 percent.

6  
7     **Bayside Unit 2**

8             The projected EUOF for this unit is 1.8 percent.    The  
9             unit will have a planned outage in 2011, and the POF is  
10            3.8 percent.            Therefore, the target equivalent  
11            availability for this unit is 94.4 percent.

12  
13    **Q.**    Please summarize your testimony regarding EAF.

14  
15    **A.**    The GPIF system weighted EAF of 74.5 percent is shown on  
16            Page 5 of Document No. 1. This target is greater than  
17            the 2007, 2008 and 2009 January through December actual  
18            performances.

19  
20    **Q.**    Why are Forced and Maintenance Outage Factors adjusted  
21            for planned outage hours?

22  
23    **A.**    The adjustment makes the factors more accurate and  
24            comparable. A unit in a planned outage stage or reserve  
25            shutdown stage will not incur a forced or maintenance

1 outage. To demonstrate the effects of a planned outage,  
2 note the Equivalent Unplanned Outage Rate and Equivalent  
3 Unplanned Outage Factor for Big Bend Unit 3 on page 16  
4 of Document No. 1. Except for the months of March,  
5 April, October and November, the Equivalent Unplanned  
6 Outage Rate and the EUOF are equal. This is because no  
7 planned outages are scheduled during these months.  
8 During the months of March, April, October and November,  
9 the Equivalent Unplanned Outage Rate exceeds the EUOF  
10 due to scheduled planned outages. Therefore, the  
11 adjusted factors apply to the period hours after the  
12 planned outage hours have been extracted.

13  
14 **Q.** Does this mean that both rate and factor data are used  
15 in calculated data?

16  
17 **A.** Yes. Rates provide a proper and accurate method of  
18 determining the unit metrics, which are subsequently  
19 converted to factors. Therefore,

$$20$$
$$21 \text{ EFOF} + \text{EMOF} + \text{POF} + \text{EAF} = 100\%$$
$$22$$

23 Since factors are additive, they are easier to work with  
24 and to understand.

25

1     **Q.** Has Tampa Electric prepared the necessary heat rate data  
2         required for the determination of the GPIF?

3

4     **A.** Yes. Target heat rates and ranges of potential  
5         operation have been developed as required and have been  
6         adjusted to reflect the aforementioned agreed upon GPIF  
7         methodology.

8

9     **Q.** How were these targets determined?

10

11    **A.** Net heat rate data for the three most recent July  
12         through June annual periods formed the basis of the  
13         target development. The historical data and the target  
14         values are analyzed to assure applicability to current  
15         conditions of operation. This provides assurance that  
16         any periods of abnormal operations or equipment  
17         modifications having material effect on heat rate can be  
18         taken into consideration.

19

20    **Q.** How were the ranges of heat rate improvement and heat  
21         rate degradation determined?

22

23    **A.** The ranges were determined through analysis of  
24         historical net heat rate and net output factor data.  
25         This is the same data from which the net heat rate

1           versus net output factor curves have been developed for  
2           each unit.    This information is shown on pages 31  
3           through 37 of Document No. 1.

4  
5           **Q.**   Please elaborate on the analysis used in the  
6           determination of the ranges.

7  
8           **A.**   The net heat rate versus net output factor curves are  
9           the result of a first order curve fit to historical  
10          data.   The standard error of the estimate of this data  
11          was determined, and a factor was applied to produce a  
12          band of potential improvement and degradation.   Both the  
13          curve fit and the standard error of the estimate were  
14          performed by computer program for each unit.   These  
15          curves are also used in post-period adjustments to  
16          actual heat rates to account for unanticipated changes  
17          in unit dispatch.

18  
19          **Q.**   Please summarize your heat rate projection (Btu/Net kWh)  
20          and the range about each target to allow for potential  
21          improvement or degradation for the 2011 period.

22  
23          **A.**   The heat rate target for Big Bend Unit 1 is 10,649  
24          Btu/Net kWh.   The range about this value, to allow for  
25          potential improvement or degradation, is  $\pm 474$  Btu/Net

1 kWh. The heat rate target for Big Bend Unit 2 is 10,379  
2 Btu/Net kWh with a range of  $\pm 354$  Btu/Net kWh. The heat  
3 rate target for Big Bend Unit 3 is 10,602 Btu/Net kWh,  
4 with a range of  $\pm 337$  Btu/Net kWh. The heat rate target  
5 for Big Bend Unit 4 is 10,599 Btu/Net kWh with a range  
6 of  $\pm 312$  Btu/Net kWh. The heat rate target for Polk Unit  
7 1 is 9,820 Btu/Net kWh with a range of  $\pm 703$  Btu/Net kWh.  
8 The heat rate target for Bayside Unit 1 is 7,212 Btu/Net  
9 kWh with a range of  $\pm 93$  Btu/Net kWh. The heat rate  
10 target for Bayside Unit 2 is 7,311 Btu/Net kWh with a  
11 range of  $\pm 89$  Btu/Net kWh. A zone of tolerance of  $\pm 75$   
12 Btu/Net kWh is included within the range for each  
13 target. This is shown on page 4, and pages 7 through 13  
14 of Document No. 1.

15  
16 **Q.** Do the heat rate targets and ranges in Tampa Electric's  
17 projection meet the criteria of the GPIF and the  
18 philosophy of the Commission?

19  
20 **A.** Yes.

21  
22 **Q.** After determining the target values and ranges for  
23 average net operating heat rate and equivalent  
24 availability, what is the next step in the GPIF?

25

1     **A.** The next step is to calculate the savings and weighting  
2     factor to be used for both average net operating heat  
3     rate and equivalent availability. This is shown on  
4     pages 7 through 13. The baseline production costing  
5     analysis was performed to calculate the total system  
6     fuel cost if all units operated at target heat rate and  
7     target availability for the period. This total system  
8     fuel cost of \$872,944,300 is shown on page 6, column 2.  
9     Multiple production cost simulations were performed to  
10    calculate total system fuel cost with each unit  
11    individually operating at maximum improvement in  
12    equivalent availability and each station operating at  
13    maximum improvement in average net operating heat rate.  
14    The respective savings are shown on page 6, column 4 of  
15    Document No. 1.

16    After all of the individual savings are calculated,  
17    column 4 totals \$28,353,900 which reflects the savings  
18    if all of the units operated at maximum improvement. A  
19    weighting factor for each metric is then calculated by  
20    dividing individual savings by the total. For Big Bend  
21    Unit 3, the weighting factor for equivalent availability  
22    is 6.47 percent as shown in the right-hand column on  
23    page 6. Pages 7 through 13 of Document No. 1 show the  
24    point table, the Fuel Savings/(Loss) and the equivalent  
25    availability or heat rate value. The individual

1 weighting factor is also shown. For example, on Big  
2 Bend Unit 3, page 9, if the unit operates at 85.8  
3 percent equivalent availability, fuel savings would  
4 equal \$1,833,900, and 10 equivalent availability points  
5 would be awarded.

6  
7 The GPIF Reward/Penalty table on page 2 is a summary of  
8 the tables on pages 7 through 13. The left-hand column  
9 of this document shows the incentive points for Tampa  
10 Electric. The center column shows the total fuel  
11 savings and is the same amount as shown on page 6,  
12 column 4, or \$28,353,900. The right hand column of page  
13 2 is the estimated reward or penalty based upon  
14 performance.

15  
16 **Q.** How was the maximum allowed incentive determined?

17  
18 **A.** Referring to page 3, line 14, the estimated average  
19 common equity for the period January through December  
20 2011 is \$1,902,870,049. This produces the maximum  
21 allowed jurisdictional incentive of \$7,711,175 shown on  
22 line 21.

23  
24 **Q.** Are there any other constraints set forth by the  
25 Commission regarding the magnitude of incentive dollars?

1 **A.** Yes. Incentive dollars are not to exceed 50 percent of  
 2 fuel savings. Page 2 of Document No. 1 demonstrates  
 3 that this constraint is met.

4  
 5 **Q.** Please summarize your testimony.

6  
 7 **A.** Tampa Electric has complied with the Commission's  
 8 directions, philosophy, and methodology in its  
 9 determination of the GPIF. The GPIF is determined by  
 10 the following formula for calculating Generating  
 11 Performance Incentive Points (GPIP):

12  
 13 GPIF: = ( 0.0479 EAP<sub>BB1</sub> + 0.0623 EAP<sub>BB2</sub>  
 14 + 0.0647 EAP<sub>BB3</sub> + 0.0825 EAP<sub>BB4</sub>  
 15 + 0.0070 EAP<sub>PK1</sub> + 0.0140 EAP<sub>BAY1</sub>  
 16 + 0.0033 EAP<sub>BAY2</sub> + 0.1309 HRP<sub>BB1</sub>  
 17 + 0.0871 HRP<sub>BB2</sub> + 0.1013 HRP<sub>BB3</sub>  
 18 + 0.1062 HRP<sub>BB4</sub> + 0.1631 HRP<sub>PK1</sub>  
 19 + 0.0515 HRP<sub>BAY1</sub> + 0.0782 HRP<sub>BAY2</sub>)

20  
 21 **Where:**

22 GPIF = Generating Performance Incentive Points.  
 23 EAP = Equivalent Availability Points awarded/  
 24 deducted for Big Bend Units 1, 2, 3, and 4,  
 25 Polk Unit 1 and Bayside Units 1 and 2.

1 HRP = Average Net Heat Rate Points awarded/deducted  
2 for Big Bend Units 1, 2, 3, and 4, Polk Unit 1  
3 and Bayside Units 1 and 2.  
4

5 **Q.** Have you prepared a document summarizing the GPIF  
6 targets for the January through December 2011 period?  
7

8 **A.** Yes. Document No. 2 entitled "Summary of GPIF Targets"  
9 provides the availability and heat rate targets for each  
10 unit.  
11

12 **Q.** Does this conclude your testimony?  
13

14 **A.** Yes.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4                                   **BENJAMIN F. SMITH II**5  
6   **Q.**   Please state your name, address, occupation and employer.7  
8   **A.**   My name is Benjamin F. Smith II. My business address is  
9       702 North Franklin Street, Tampa, Florida 33602. I am  
10      employed by Tampa Electric Company ("Tampa Electric" or  
11      "company") in the Wholesale Marketing group within the  
12      Fuels Management Department.13  
14   **Q.**   Please provide a brief outline of your educational  
15      background and business experience.16  
17   **A.**   I received a Bachelor of Science degree in Electric  
18      Engineering in 1991 from the University of South Florida  
19      in Tampa, Florida and am a registered Professional  
20      Engineer within the State of Florida. I joined Tampa  
21      Electric in 1990 as a cooperative education student.  
22      During my years with the company, I have worked in the  
23      areas of transmission engineering, distribution  
24      engineering, resource planning, retail marketing, and  
25      wholesale power marketing. I am currently the Manager of

1 Energy Products and Structures in the Wholesale Marketing  
2 group. My responsibilities are to evaluate short and  
3 long-term purchase and sale opportunities within the  
4 wholesale power market, assist in wholesale contract  
5 structure and help evaluate the processes used to value  
6 wholesale power opportunities. In this capacity, I  
7 interact with wholesale power market participants such as  
8 utilities, municipalities, electric cooperatives, power  
9 marketers and other wholesale generators.

10  
11 **Q.** Have you previously testified before the Florida Public  
12 Service Commission ("Commission")?

13  
14 **A.** Yes. I have submitted written testimony in the annual  
15 fuel docket since 2003, and I testified before this  
16 Commission in Docket Nos. 030001-EI, 040001-EI, and  
17 080001-EI regarding the appropriateness and prudence of  
18 Tampa Electric's wholesale purchases and sales.

19  
20 **Q.** What is the purpose of your direct testimony in this  
21 proceeding?

22  
23 **A.** The purpose of my testimony is to provide a description  
24 of Tampa Electric's purchased power agreements that the  
25 company has entered into and for which it is seeking cost

1 recovery through the Fuel and Purchased Power Cost  
2 Recovery Clause ("fuel clause") and the Capacity Cost  
3 Recovery Clause. I also describe Tampa Electric's  
4 purchased power strategy for mitigating price and supply-  
5 side risk, while providing customers with a reliable  
6 supply of economically priced purchased power.

7  
8 **Q.** Please describe the efforts Tampa Electric makes to  
9 ensure that its wholesale purchases and sales activities  
10 are conducted in a reasonable and prudent manner.

11  
12 **A.** Tampa Electric evaluates potential purchased power needs  
13 and sale opportunities by analyzing the expected  
14 available amounts of generation and the power required to  
15 meet the projected demand and energy of its customers.  
16 Purchases are made to achieve reserve margin  
17 requirements, meet customers' demand and energy needs,  
18 supplement generation during unit outages, and for  
19 economical purposes. When there is a purchased power  
20 need, the company aggressively polls the marketplace for  
21 wholesale capacity or energy, searching for reliable  
22 supplies at the best possible price from creditworthy  
23 counterparties.

24  
25 Conversely, when there is a sales opportunity, the

1 company offers profitable wholesale capacity or energy  
2 products to creditworthy counterparties. The company has  
3 wholesale power purchase and sale transaction enabling  
4 agreements with numerous counterparties. This process  
5 helps to ensure that the company's wholesale purchase and  
6 sale activities are conducted in a reasonable and prudent  
7 manner.

8  
9 **Q.** Has Tampa Electric reasonably managed its wholesale power  
10 purchases and sales for the benefit of its retail  
11 customers?

12  
13 **A.** Yes, it has. Tampa Electric has fully complied with, and  
14 continues to fully comply with, the Commission's March  
15 11, 1997 Order, No. PSC-97-0262-FOF-EI, issued in Docket  
16 No. 970001-EI, which governs the treatment of separated  
17 and non-separated wholesale sales. The company's  
18 wholesale purchase and sale activities and transactions  
19 are also reviewed and audited on a recurring basis by the  
20 Commission.

21  
22 In addition, Tampa Electric actively manages its  
23 wholesale purchases and sales with the goal of  
24 capitalizing on opportunities to reduce customer costs.  
25 The company monitors its contractual rights with

1 purchased power suppliers as well as with entities to  
2 which wholesale power is sold to detect and prevent any  
3 breach of the company's contractual rights. Also, Tampa  
4 Electric continually strives to improve its knowledge of  
5 wholesale power markets and the available opportunities  
6 within the marketplace. The company uses this knowledge  
7 to minimize the costs of purchased power and to maximize  
8 the savings the company provides retail customers by  
9 making wholesale sales when excess power is available on  
10 Tampa Electric's system and market conditions allow.

11  
12 **Q.** Please describe Tampa Electric's 2011 wholesale energy  
13 purchases.

14  
15 **A.** Tampa Electric assessed the wholesale power market and  
16 entered into short and long-term purchases based on price  
17 and availability of supply. Approximately 7 percent of  
18 the expected energy needs for 2011 will be met using  
19 purchased power. This purchased power energy includes  
20 economy purchases and existing firm purchased power  
21 agreements with Hardee Power Partners, Calpine, RRI  
22 Energy Services (formally known as Reliant), Pasco Cogen,  
23 and qualifying facilities. The testimony in previous  
24 years describes each existing firm purchased power  
25 agreement, which were subsequently approved by the

1 Commission as being cost-effective for Tampa Electric  
2 customers. All of the aforementioned purchases provide  
3 supply reliability and help reduce fuel price volatility.  
4

5 **Q.** Has Tampa Electric entered into any other wholesale  
6 energy purchases for 2011?  
7

8 **A.** Yes. The term of the original 170 MW Calpine purchase  
9 was May 2006 through April 2011. Tampa Electric extended  
10 the contract for 117 MW through September 2011 to support  
11 Tampa Electric's system during a major unit planned  
12 outage. The Calpine extension capacity pricing is 65  
13 percent less than the original contract. This reduced  
14 capacity price, along with fuel benefits, results in a  
15 small forecasted savings to customers. Additionally, the  
16 Calpine extension has already provided coverage for  
17 unplanned unit outages and additional purchased power  
18 price protection throughout the summer.  
19

20 Also, in May 2011, Tampa Electric issued a solicitation  
21 for proposals (i.e., request to purchase power) to the  
22 marketplace. The purpose of the solicitation was to  
23 evaluate firm power purchase options capable of filling  
24 the company's 2013-2015 reserve margin needs, as shown in  
25 its 2011 Ten Year Site Plan. Currently, the company is

1 in discussions with the short listed bidders to determine  
2 if a purchase (or combination of purchases) is in the  
3 best interest for Tampa Electric customers. In addition  
4 to the solicitation, Tampa Electric will continue to  
5 evaluate economic combinations of forward and spot market  
6 energy purchases during its spring and fall generation  
7 maintenance periods and peak periods. This purchasing  
8 strategy provides a reasonable and diversified approach  
9 to serving customers.

10  
11 **Q.** Has Tampa Electric entered into any other wholesale  
12 energy purchases for 2012 and beyond?

13  
14 **A.** In 2012, the Tampa Electric expects purchased power to  
15 meet approximately 5 percent of its energy needs.  
16 Excluding the discussions with short listed bidders from  
17 the previously described May 2011 solicitation for  
18 proposals which could result in a cost-effective  
19 purchase, the company has no additional plans to purchase  
20 long-term capacity and energy at this time. Tampa  
21 Electric, however, will continue to evaluate the short-  
22 term purchased power market as part of its purchasing  
23 strategy.

24  
25 **Q.** Does Tampa Electric engage in physical or financial

1 hedging of its wholesale energy transactions to mitigate  
2 wholesale energy price volatility?

3  
4 **A.** Physical and financial hedges can provide measurable  
5 market price volatility protection. Tampa Electric  
6 purchases physical wholesale power products. The company  
7 has not engaged in financial hedging for wholesale  
8 transactions because the availability of financial  
9 instruments within the Florida market is limited. The  
10 Florida wholesale power market currently operates through  
11 bilateral contracts between various counterparties, and  
12 there is not a Florida trading hub where standard  
13 financial transactions can occur with enough volume to  
14 create a liquid market. Due to this lack of liquidity,  
15 the appropriate financial instruments to meet the  
16 company's needs do not currently exist. Tampa Electric  
17 has not purchased any wholesale energy derivatives;  
18 however, the company employs a diversified power supply  
19 strategy, which includes self-generation, short and long-  
20 term capacity and energy purchases. This strategy  
21 provides the company the opportunity to take advantage of  
22 favorable spot market pricing while maintaining reliable  
23 service to its customers.

24  
25 **Q.** Does Tampa Electric's risk management strategy for power

1 transactions adequately mitigate price risk for purchased  
2 power for 2011?

3  
4 **A.** Yes, Tampa Electric expects its physical wholesale  
5 purchases to continue to reduce its customers' purchased  
6 power price risk. For example, the 170 MW (and  
7 subsequent 117 MW) Calpine purchase and the 158 MW  
8 purchase from RRI Energy Services in 2011 are reliable,  
9 cost-based call options for peaking power. These  
10 purchases serve as both a physical hedge and reliable  
11 source of economic power in 2011. The availability of  
12 these purchases is high, and their price structures  
13 provide some protection from rising market prices, which  
14 are largely influenced by supply and the volatility of  
15 natural gas prices.

16  
17 Mitigating price risk is a dynamic process, and Tampa  
18 Electric continually evaluates its options in light of  
19 changing circumstances and new opportunities. Tampa  
20 Electric also strives to maintain an optimum level and  
21 mix of short- and long-term capacity and energy purchases  
22 to augment the company's own generation for the year 2011  
23 and beyond.

24  
25 **Q.** How does Tampa Electric mitigate the risk of disruptions

1 to its purchased power supplies during major weather  
2 related events such as hurricanes?

3  
4 **A.** During hurricane season, Tampa Electric continues to  
5 utilize a purchased power risk management strategy to  
6 minimize potential power supply disruptions during major  
7 weather related events. The strategy includes monitoring  
8 storm activity; evaluating the impact of storms on the  
9 wholesale power market; purchasing power on the forward  
10 market for reliability and economics; evaluating  
11 transmission availability and the geographic location of  
12 electric resources; reviewing the seller's fuel sources  
13 and dual-fuel capabilities; and focusing on fuel-  
14 diversified purchases. Notably, both the RRI Energy  
15 Services and Pasco Cogen purchases are dual-fuel  
16 resources. This allows these resources to run on either  
17 natural gas or oil, which enhances supply reliability  
18 during a potential hurricane-related disruption in  
19 natural gas supply. Absent the threat of a hurricane,  
20 and for all other months of the year, the company  
21 continues its strategy of evaluating economic  
22 combinations of short- and long-term purchase  
23 opportunities identified in the marketplace.

24  
25 **Q.** Please describe Tampa Electric's wholesale energy sales

1 for 2011 and 2012.

2

3 **A.** Tampa Electric entered into various non-separated  
4 wholesale sales in 2011, and the company anticipates  
5 making additional non-separated sales during the balance  
6 of 2011 and in 2012. In accordance with Order No. PSC-  
7 01-2371-FOF-EI, issued on December 7, 2001 in Docket No.  
8 010283-EI, all gains from non-separated sales are  
9 returned to customers through the fuel clause, up to the  
10 three-year rolling average threshold. For all gains  
11 above the three-year rolling average threshold, customers  
12 receive 80 percent and the company retains the remaining  
13 20 percent. In 2011, Tampa Electric anticipates its  
14 gains from non-separated wholesale sales to be \$965,313  
15 of which 100 percent would flow back to customers since  
16 they are less than the three-year rolling average  
17 threshold of \$2,719,531. Similarly, in 2012, the  
18 company's projected gains from non-separated wholesale  
19 sales are \$737,492 of which 100 percent would flow back  
20 to customers since they are less than the projected 2012  
21 three-year rolling average threshold of \$2,160,817.

22

23 **Q.** Please summarize your testimony.

24

25 **A.** Tampa Electric monitors and assesses the wholesale power

1 market to identify and take advantage of opportunities in  
2 the marketplace, and these efforts benefit the company's  
3 customers. Tampa Electric's energy supply strategy  
4 includes self-generation and short- and long-term power  
5 purchases. The company purchases in both the physical  
6 forward and spot wholesale power markets to provide  
7 customers with a reliable supply at the lowest possible  
8 cost. It also enters into wholesale sales that benefit  
9 customers. Tampa Electric does not purchase wholesale  
10 energy derivatives in the Florida wholesale power market  
11 due to a lack of financial instruments appropriate for  
12 the company's operations. It does, however, employ a  
13 diversified power supply strategy to mitigate price and  
14 supply risks.

15  
16 **Q.** Does this conclude your testimony?

17  
18 **A.** Yes.

19  
20  
21  
22  
23  
24  
25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **BRENT CALDWELL**

5

6   **Q.**   Please state your name, address, occupation and  
7           employer.

8

9   **A.**   My name is Brent Caldwell. My business address is 702  
10           N. Franklin Street, Tampa, Florida 33602. I am employed  
11           by Tampa Electric Company ("Tampa Electric" or  
12           "company") as Director of Origination & Market Services.

13

14   **Q.**   Please provide a brief outline of your educational  
15           background and business experience.

16

17   **A.**   I received a Bachelor Degree in Electrical Engineering  
18           from Georgia Institute of Technology in 1985 and a  
19           Master of Science in Electrical Engineering in 1988. I  
20           have over 15 years of utility experience with an  
21           emphasis in state and federal regulatory matters,  
22           natural gas procurement and transportation, fuel  
23           logistics and cost reporting, and business systems and  
24           analysis. In October 2010 I assumed the long-term fuel  
25           origination responsibilities of Joann Wehle who was the

1 previous witness in the fuel docket.

2

3 Q. Please state the purpose of your testimony.

4

5 A. The purpose of my testimony is to present, for the  
6 Florida Public Service Commission's ("FPSC" or  
7 "Commission") review, information regarding the 2010  
8 results of Tampa Electric's risk management activities,  
9 as required by the terms of the stipulation entered into  
10 by the parties to Docket No. 011605-EI and approved by  
11 the Commission in Order No. PSC-02-1484-FOF-EI.

12

13 Q. Do you wish to sponsor an exhibit in support of your  
14 testimony?

15

16 A. Yes. Exhibit No. \_\_\_\_ (BC-1), entitled Tampa Electric  
17 Company's 2010 Fuel Procurement Risk Management Report,  
18 was prepared under my direction and supervision. This  
19 report explains the company's risk management activities  
20 and results for the calendar year 2010.

21

22 Q. What is the source of the data you present in your  
23 testimony in this proceeding?

24

25 A. Unless otherwise indicated, the source of the data is

1 the books and records of Tampa Electric. The books and  
2 records are kept in the regular course of business in  
3 accordance with generally accepted accounting principles  
4 and practices, and provisions of the Uniform System of  
5 Accounts as prescribed by this Commission.

6  
7 **Q.** What were the results of Tampa Electric's risk  
8 management activities in 2010?

9  
10 **A.** As outlined in Tampa Electric's 2010 Fuel Procurement  
11 Risk Management Plan, filed concurrently with this  
12 testimony on April 1, 2011 in Docket No. 110001-EI, the  
13 company follows a non-speculative risk management  
14 strategy to reduce fuel price volatility while  
15 maintaining a reliable supply of fuel. In particular,  
16 Tampa Electric established a financial hedging program  
17 to limit its exposure to spikes in the price of natural  
18 gas. Over time, this program has been enhanced as Tampa  
19 Electric's gas needs have evolved and grown. All  
20 enhancements have been reviewed and approved by the  
21 company's Risk Authorization Committee.

22  
23 The report indicates that Tampa Electric's 2010 hedging  
24 activities resulted in a net loss of approximately \$68  
25 million. Tampa Electric followed the plan objective of

1 reducing price volatility while maintaining a reliable  
2 fuel supply. A decrease in natural gas prices began in  
3 the middle of 2008 due to lower demand as a result of  
4 the recession as well as from increased supply from non-  
5 conventional, shale gas, production. Natural gas prices  
6 continue to stay at a low price due to this supply  
7 surplus.

8  
9 **Q.** Does Tampa Electric implement physical hedges for  
10 natural gas?

11  
12 **A.** Yes. In addition to financial hedging, Tampa Electric  
13 uses physical hedging for natural gas. Using a variety  
14 of sources such as delivery methods, inventory locations  
15 and contractual terms enhances the company's supply  
16 reliability and flexibility to cost-effectively meet  
17 changing operational needs.

18  
19 Tampa Electric continually pursues new creditworthy  
20 counterparties and maintains contracts for gas supplies  
21 from various regions and on different pipelines. The  
22 company also contracts for pipeline capacity to access  
23 non-conventional shale gas production which is less  
24 sensitive to interruption by hurricanes. Tampa Electric  
25 also has storage capacity with Bay Gas Storage near

1 Mobile, Alabama. All of these actions enhance the  
2 effectiveness of Tampa Electric's gas supply portfolio.

3 **Q.** Does Tampa Electric use a hedging information system?

4  
5 **A.** Yes, Tampa Electric continues to use Sungard's Nucleus  
6 Risk Management System ("Nucleus"). Nucleus supports  
7 sound hedging practices with its contract management,  
8 separation of duties, credit tracking, transaction  
9 limits, deal confirmation and business report generation  
10 functions. The Nucleus system records all financial  
11 natural gas hedging transactions, and the system  
12 calculates risk management reports. Nucleus is also  
13 used for contract, credit management and risk exposure  
14 analysis.

15  
16 **Q.** What were the results of the company's incremental  
17 hedging activities in 2010?

18  
19 **A.** The net result of natural gas hedging activity in 2010  
20 was a loss of approximately \$68 million when the  
21 instrument prices were compared to market prices on  
22 settled positions.

23  
24 **Q.** Did the company use financial hedges for other  
25 commodities in 2010?

1 **A.** No. Tampa Electric did not use financial hedges for  
2 other commodities.

3

4 Tampa Electric's generation is comprised mostly of coal  
5 and natural gas. Although the price of coal has  
6 increased, it is relatively stable compared to the  
7 prices of oil and natural gas. In addition, there is  
8 not an organized and liquid market for financial hedging  
9 instruments for the high sulfur Illinois Basin coal that  
10 Tampa Electric uses at Big Bend Station, its largest  
11 coal-fired generation facility.

12

13 Tampa Electric consumes a small amount of oil, however,  
14 its low and erratic usage pattern makes price hedging  
15 impractical.

16

17 The company did not use financial hedges for wholesale  
18 energy transactions because a liquid, published market  
19 does not exist for power in Florida.

20

21 **Q.** Did Tampa Electric use physical hedges for other  
22 commodities?

23

24 **A.** Yes, Tampa Electric used physical hedges to enhance the  
25 reliability of its coal and oil supply.

1 For coal, the company entered into a portfolio of  
2 contracts with differing terms and various suppliers to  
3 obtain the types of coal used on its system.  
4 Additionally in 2010, Tampa Electric added rail delivery  
5 capability for coal to Big Bend Station. The addition  
6 of rail to the already existing waterborne  
7 transportation enhances Tampa Electric's access to coal  
8 supply and increases the reliability.

9  
10 For oil, Tampa Electric fills its oil tanks prior to  
11 entering hurricane season to reduce exposure to supply  
12 or price issues that may arise during hurricane season.

13  
14 **Q.** What is the basis for your request to recover the  
15 commodity and transaction costs described above?

16  
17 **A.** Tampa Electric requests cost recovery pursuant to the  
18 Commission Order No. PSC-02-1484-FOF-EI, in Docket No.  
19 011605-EI that states:

20 "Each investor-owned electric utility shall be  
21 authorized to charge/credit to the fuel and  
22 purchased power cost recovery clause its non-  
23 speculative, prudently-incurred commodity costs and  
24 gains and losses associated with financial and/or  
25 physical hedging transactions for natural gas,

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

residual oil, and purchased power contracts tied to  
the price of natural gas."

**Q.** Does this conclude your testimony?

**A.** Yes, it does.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **J. BRENT CALDWELL**5  
6   **Q.**   Please state your name, business address, occupation and  
7           employer.8  
9   **A.**   My name is J. Brent Caldwell. My business address is  
10           702 North Franklin Street, Tampa, Florida 33602. I am  
11           employed by Tampa Electric Company ("Tampa Electric" or  
12           "company") as Director of Origination & Market Services.13  
14   **Q.**   Are you the same J. Brent Caldwell who previously filed  
15           direct testimony on behalf of Tampa Electric Company in  
16           this docket?17  
18   **A.**   Yes, I am.19  
20   **Q.**   What is the purpose of your current testimony?21  
22   **A.**   The purpose of my testimony is to sponsor and describe  
23           my Exhibit No. (JBC-3), entitled Tampa Electric Natural  
24           Gas Risk Management Activities, January - July 2011.

25

1 Q. Was this exhibit prepared by you or under your direction  
2 and supervision?

3  
4 A. Yes, it was.

5  
6 Q. Please describe this exhibit.

7  
8 A. My Exhibit \_\_\_ (JBC-3) shows details of Tampa Electric's  
9 hedging activities for natural gas for the seven month  
10 period January through July 2011.

11  
12 Q. Does this conclude your testimony?

13  
14 A. Yes, it does.  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

PREPARED DIRECT TESTIMONY

OF

J. BRENT CALDWELL

**Q.** Please state your name, business address, occupation and employer.

**A.** My name is J. Brent Caldwell. My business address is 702 North Franklin Street, Tampa, Florida 33602. I am employed by Tampa Electric Company ("Tampa Electric" or "company") as Director of Origination & Market Services.

**Q.** Please provide a brief outline of your educational background and business experience.

**A.** I received a Bachelor Degree in Electrical Engineering from Georgia Institute of Technology in 1985 and a Master of Science in Electrical Engineering from University of South Florida in 1988. I have over 15 years of utility experience with an emphasis in state and federal regulatory matters, natural gas procurement and transportation, fuel logistics and cost reporting, and business systems analysis. In October 2010, I

1 assumed the long-term fuel origination responsibilities  
2 of Joann Wehle who was the previous witness in the fuel  
3 docket.

4  
5 **Q.** Are you the same J. Brent Caldwell who previously filed  
6 direct testimony on behalf of Tampa Electric Company in  
7 this docket?

8  
9 **A.** Yes, I am.

10

11 **Q.** What is the purpose of your testimony?

12

13 **A.** The purpose of my testimony is to sponsor and describe  
14 Exhibit No. \_\_\_\_ (JBC-2), entitled Tampa Electric  
15 Company's Fuel Procurement and Wholesale Power  
16 Purchases Risk Management Plan 2012.

17

18 **Q.** Was this exhibit prepared by you or under your  
19 direction and supervision?

20

21 **A.** Yes, it was.

22

23 **Q.** Please describe this exhibit.

24

25 **A.** My exhibit, No. \_\_\_\_ (JBC-2) sets forth all of the

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

various details of Tampa Electric's overall plan for mitigating risk in the company's procurement of generation fuel and purchased power during 2012.

**Q.** Does this conclude your testimony?

**A.** Yes, it does.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **J. BRENT CALDWELL**5  
6   **Q.**   Please state your name, address, occupation and employer.7  
8   **A.**   My name is J. Brent Caldwell. My business address is 702  
9       N. Franklin Street, Tampa, Florida 33602. I am employed  
10      by Tampa Electric Company ("Tampa Electric" or "company")  
11      as Director of Origination & Market Services.12  
13   **Q.**   Please provide a brief outline of your educational  
14      background and business experience.15  
16   **A.**   I received a Bachelor Degree in Electrical Engineering  
17      from Georgia Institute of Technology in 1985 and a Master  
18      of Science in Electrical Engineering in 1988. I have over  
19      15 years of utility experience with an emphasis in state  
20      and federal regulatory matters, natural gas procurement  
21      and transportation, fuel logistics and cost reporting,  
22      and business systems analysis. In October 2010, I  
23      assumed the long-term fuel origination responsibilities  
24      of Joann Wehle who was the previous witness in the fuel  
25      docket.

1 Q. Please state the purpose of your testimony.

2

3 A. The purpose of my testimony is to discuss Tampa  
4 Electric's fuel mix, fuel price forecasts, potential  
5 impacts to fuel prices, and the company's fuel  
6 procurement strategies. I will address steps Tampa  
7 Electric takes to manage fuel supply reliability and  
8 price volatility and describe projected hedging  
9 activities. I also sponsor Tampa Electric's 2012 Risk  
10 Management Plan and Hedging Report submitted on August 1,  
11 and August 15, 2011 in this docket.

12

13 Q. Have you previously submitted testimony to this  
14 Commission?

15

16 A. Yes. I have filed testimony before this Commission in  
17 this docket on April 1, 2011, August 1, 2011 and August  
18 15, 2011.

19

20 **2012 Fuel Mix and Procurement Strategies**

21 Q. What fuels will Tampa Electric's generating stations use  
22 in 2012?

23

24 A. In 2012, coal-fired generation is expected to be  
25 approximately 60 percent and natural-gas fired generation

1 40 percent of total generation. Generation from oil is  
2 expected to be less than one percent of the total  
3 expected generation.

4  
5 **Q.** Please describe Tampa Electric's fuel supply procurement  
6 strategy.

7  
8 **A.** Tampa Electric emphasizes flexibility and options in its  
9 fuel procurement strategy for all of its fuel needs. The  
10 company strives to maintain a large number of  
11 creditworthy and viable suppliers. Tampa Electric also  
12 attempts to diversify the location from which its supply  
13 is sourced. Similarly, the company attempts to maintain  
14 multiple delivery paths wherever possible. Tampa  
15 Electric believes that increasing the number of fuel  
16 supply options provides increased reliability and lower  
17 costs for customers.

18  
19 **Coal Supply Strategy**

20 **Q.** Please describe Tampa Electric's coal usage and  
21 procurement strategy.

22  
23 **A.** Tampa Electric uses coal as the sole fuel for the four  
24 pulverized-coal steam turbine units at Big Bend Station  
25 and as the primary fuel for the integrated-gasification

1 combine cycle Unit One at Polk Station. The coal-fired  
2 units at Big Bend Station are all fully scrubbed for  
3 sulfur-dioxide and nitrogen-oxides and are designed to  
4 burn high-sulfur Illinois Basin coal. Polk Unit One  
5 currently burns a mix of petroleum coke and low sulfur  
6 coal. Each plant has varying operational and  
7 environmental restrictions and requires fuel with custom  
8 quality characteristics such as ash content, fusion  
9 temperature, sulfur content, heat content and chlorine  
10 content. Since coal is not a homogenous product, fuel  
11 selection is based on these unique characteristics,  
12 price, availability, deliverability and creditworthiness  
13 of the supplier.

14  
15 To minimize cost, maintain operational flexibility, and  
16 ensure reliable supply, Tampa Electric maintains a  
17 portfolio of bilateral coal supply contracts with varying  
18 term lengths: long, intermediate, and short. Tampa  
19 Electric monitors the market to obtain the most favorable  
20 prices from sources that meet the needs of the generating  
21 stations. The use of daily and weekly publications,  
22 independent research analyses from industry experts,  
23 discussions with suppliers, and coal solicitations aid  
24 the company in monitoring the coal market and shaping the  
25 company's coal procurement strategy to reflect current

1 market conditions. This allows for stable supply of  
2 reliable sources while still providing flexibility to  
3 take advantage of favorable spot market opportunities.  
4

5 **Q.** Please summarize Tampa Electric's solid fuel, coal and  
6 petroleum coke, supply for 2011.  
7

8 **A.** Tampa Electric supplied Big Bend's coal needs through a  
9 combination of two "base" coal supply agreements that  
10 continue through 2014 and a collection of shorter term  
11 contracts and spot purchases. These shorter term  
12 purchases allowed the supply to adjust for changing coal  
13 quality and quantity needs, operational changes and  
14 pricing opportunities.  
15

16 **Q.** Has Tampa Electric entered into coal supply transactions  
17 for 2012 delivery?  
18

19 **A.** Yes, Tampa Electric has contracted over two-thirds of its  
20 2012 expected coal needs through bilateral agreements  
21 with coal suppliers to mitigate price volatility and  
22 ensure reliability of supply. In addition to the two  
23 "base" supply agreements for Big Bend Station, Tampa  
24 Electric has contracted for a portion of its needs  
25 through several shorter term purchases. Tampa Electric

1 anticipates the remaining solid fuel purchases for Big  
2 Bend Station and Polk Unit One will be procured through  
3 spot market purchases during the fourth quarter of 2011  
4 and in 2012.

5  
6 **Coal Transportation**

7 **Q.** Please describe Tampa Electric's solid fuel  
8 transportation arrangements?

9  
10 **A.** Tampa Electric can receive coal at its Big Bend Station  
11 via both waterborne delivery and rail delivery. Once  
12 delivered to Big Bend, Polk Unit 1's solid fuel is re-  
13 delivered to Polk Station via trucks from Big Bend  
14 Station.

15  
16 **Q.** Why does the company maintain multiple coal  
17 transportation options in its portfolio?

18  
19 **A.** Bimodal solid fuel transportation to Big Bend Station  
20 affords the company and its customers 1) access to more  
21 potential coal suppliers providing a more competitive,  
22 overall delivered cost, 2) the flexibility to switch to  
23 either water or rail in the event of a transportation  
24 breakdown or interruption on the other mode, and 3)  
25 competition for solid fuel transportation contracts for

1 future periods.

2

3 **Q.** Did the bimodal solid fuel transportation prove useful in  
4 2011?

5

6 **A.** Yes. Spring rains were particularly severe in the  
7 Midwest this year. Those rainfall quantities caused  
8 severe flooding for an extended period of time along the  
9 Mississippi River and many of its associated feeder  
10 rivers. The availability of rail as well as an adequate  
11 supply of inventory allowed Tampa Electric to mitigate  
12 any price impacts and avoid any supply interruptions.

13

14 **Q.** Will Tampa Electric continue to receive coal deliveries  
15 via rail in 2011 and 2012?

16

17 **A.** Yes. Tampa Electric expects to receive 1.8 million tons  
18 in 2011 and up to 2.1 million tons of coal in 2012 for  
19 use at Big Bend through the Big Bend rail facility.

20

21 As part of the CSX transportation agreement, Tampa  
22 Electric receives a per ton reimbursement for each ton of  
23 coal delivered, all of which is flowed through to  
24 customers through the fuel and purchased power cost  
25 recovery clause pursuant to the company's most recent

1 rate case final order.

2

3 **Q.** Please describe Tampa Electric's expectations regarding  
4 waterborne coal deliveries?

5

6 **A.** Tampa Electric expects to receive the balance of its  
7 solid fuel supply needs as waterborne deliveries to its  
8 unloading facilities at Big Bend Station. These  
9 deliveries may come through United Bulk Terminal, from  
10 other terminals along the Gulf Coast, or from foreign  
11 sources. The ultimate source is dependent upon quality,  
12 operational needs, and lowest overall delivered cost.

13

14 **Natural Gas Supply Strategy**

15 **Q.** How does Tampa Electric's natural gas procurement and  
16 transportation strategy achieve competitive natural gas  
17 purchase prices for long and short term deliveries?

18

19 **A.** Similar to its coal strategy, Tampa Electric uses a  
20 portfolio approach to natural gas procurement. This  
21 approach consists of a blend of pre-arranged base,  
22 intermediate and swing natural gas supply contracts  
23 complemented with shorter term spot purchases. The  
24 contracts have various time lengths to help secure needed  
25 supply at competitive prices and maintain the ability to

1 take advantage of favorable natural gas price movements.  
2 Tampa Electric purchases its physical natural gas supply  
3 from approved counterparties, enhancing the liquidity and  
4 diversification of its natural gas supply portfolio. The  
5 natural gas prices are based on monthly and daily price  
6 indices, further increasing pricing diversification.

7  
8 Tampa Electric has improved the reliability and cost  
9 effectiveness of the physical delivery of natural gas to  
10 its power plants by diversifying its pipeline  
11 transportation assets, including receipt points, and  
12 utilizing pipeline and storage tools to enhance access to  
13 natural gas supply during hurricanes or other events that  
14 constrain supply. On a daily basis, Tampa Electric  
15 strives to obtain reliable supplies of natural gas at  
16 favorable prices in order to mitigate costs to its  
17 customers. Additionally, Tampa Electric's risk  
18 management activities reduce natural gas price  
19 volatility.

20  
21 **Q.** Please describe Tampa Electric's diversified natural gas  
22 transportation arrangements.

23  
24 **A.** Tampa Electric receives natural gas via the Florida Gas  
25 Transmission ("FGT") and Gulfstream Natural Gas System,

1           LLC ("Gulfstream") pipelines.    The ability to deliver  
2           natural gas directly from two pipelines enhances the fuel  
3           delivery reliability of the Bayside Power Station,  
4           comprised of two large natural gas combine-cycle units  
5           and four aero derivative combustion turbines. Natural gas  
6           can also be delivered to Big Bend Station directly from  
7           Gulfstream to support the new aero derivative combustion  
8           turbine and to Polk Station from FGT to support the four  
9           natural gas combustion turbines at that station.

10

11   **Q.**    Are there any changes to Tampa Electric's pipeline  
12           capacity for the balance of 2011 or 2012?

13

14   **A.**    Yes. Florida Gas Transmission's Phase VIII upgrade went  
15           into service April 1, 2011. Tampa Electric contracted  
16           for a small portion of this Phase VIII capacity. Tampa  
17           Electric reserved 50,000 MMBtu of capacity beginning in  
18           April of 2011. The Phase VIII capacity provides enhanced  
19           reliability for delivery of gas supply and allows Tampa  
20           Electric to meet its peak system demands.

21

22   **Q.**    What actions does Tampa Electric take to enhance the  
23           reliability of its natural gas supply?

24

25   **A.**    Tampa Electric maintains natural gas storage capacity

1 with Bay Gas Storage near Mobile, Alabama to provide  
2 operational flexibility and reliability of natural gas  
3 supply. Currently the company reserves 1,250,000 MMBtu  
4 of storage capacity.

5  
6 In addition to storage, Tampa Electric maintains  
7 diversified natural gas supply receipt points in FGT  
8 Zones 1, 2 and 3. Diverse receipt points reduce the  
9 company's vulnerability to hurricane impacts and provide  
10 access to lower priced gas supply.

11  
12 Tampa Electric also reserves capacity on the Southeast  
13 Supply Header ("SESH"). SESH connects the receipt points  
14 of FGT and other Mobile Bay area pipelines with natural  
15 gas supply in the mid-continent. Mid-continent natural  
16 gas production has grown and continues to increase  
17 through non-conventional shale gas and the Rockies  
18 Express. Thus, SESH gives Tampa Electric access to  
19 secure, competitively priced on-shore gas supply for a  
20 portion of its portfolio.

21  
22 **Q.** Has Tampa Electric entered any natural gas supply  
23 transactions for 2012 delivery?

24  
25 **A.** Yes, by the end of September 2011, over two-thirds of the

1 company's expected natural gas requirements will be under  
2 contract.

3  
4 **Q.** Has Tampa Electric reasonably managed its fuel  
5 procurement practices for the benefit of its retail  
6 customers?

7  
8 **A.** Yes. Tampa Electric diligently manages its mix of long,  
9 intermediate, and short term purchases of fuel in a  
10 manner designed to reduce overall fuel costs while  
11 maintaining electric service reliability. The company's  
12 fuel activities and transactions are reviewed and audited  
13 on a recurring basis by the Commission. In addition, the  
14 company monitors its rights under contracts with fuel  
15 suppliers to detect and prevent any breach of those  
16 rights. Tampa Electric continually strives to improve  
17 its knowledge of fuel markets and to take advantage of  
18 opportunities to minimize the costs of fuel.

19  
20 **Projected 2012 Fuel Prices**

21 **Q.** How does Tampa Electric project fuel prices?

22  
23 **A.** Tampa Electric reviews fuel price forecasts from sources  
24 widely used in the industry, including the New York  
25 Mercantile Exchange ("NYMEX"), Wood Mackenzie, the Energy

1 Information Administration, and other energy market  
2 information sources. Futures prices for energy  
3 commodities as traded on the NYMEX form the basis of the  
4 natural gas and No. 2 oil market commodity price  
5 forecasts. The commodity price projections are then  
6 adjusted to incorporate expected transportation costs and  
7 location differences.

8  
9 Coal prices and coal transportation prices are projected  
10 using contracted pricing and information from industry-  
11 recognized consultants and published indices and are  
12 specific to the particular quality and mined location of  
13 coal utilized by Tampa Electric's Big Bend Station and  
14 Polk Unit 1. Final as-burned prices are derived using  
15 expected commodity prices, associated transportation  
16 costs.

17  
18 **Q.** How do the 2012 projected fuel prices compare to the fuel  
19 prices projected for 2011?

20  
21 **A.** Projected fuel prices are expected to increase in 2012  
22 compared to 2011 as the global economy is projected to  
23 improve and inventory surpluses diminish.

24  
25 **Q.** What are the market drivers of the expected 2012 price of

1 natural gas?

2

3 **A.** The current market forecasts are projecting a slight  
4 increase to natural gas pricing in 2012 as compared to  
5 2011. An anticipated improvement to the economy and  
6 market adjustment to shale gas production is expected to  
7 raise the price slightly but not dramatically.

8

9 **Q.** What are the market drivers of the change in the price of  
10 coal?

11

12 **A.** International demand for coal and petroleum coke has  
13 increased the price of coal for several years, and  
14 particularly in 2011 for Illinois Basin coal as it found  
15 ways to be exported to Europe, South Africa and India.  
16 Additionally, the addition of FGD scrubbers on a number  
17 of coal plants has made the lower cost Illinois Basin  
18 coal viable in those units thus increasing the demand and  
19 price for Illinois Basin coal. Conversely, low natural  
20 gas prices caused higher cost coal-fired generation to be  
21 displaced by lower cost natural gas combined cycle units.  
22 These changes are expected to increase the price of  
23 Illinois Basin coal in 2012 and beyond. However, with  
24 the contract pricing of Tampa Electric's base agreements,  
25 the impact should be reduced through 2014.

1 Q. Did Tampa Electric consider the impact of higher than  
2 expected or lower than expected fuel prices?

3  
4 A. Yes. Tampa Electric prepared a scenario in which the  
5 forecasted fuel prices were 35 percent higher for both  
6 natural gas and No. 2 oil. Similarly, Tampa Electric  
7 prepared a scenario in which the forecasted fuel prices  
8 were 35 percent lower for both natural gas and No. 2 oil.  
9 Due to Tampa Electric's generating mix as well as its  
10 Commission approved hedging strategy the impact the fuel  
11 cost under either scenario is mitigated.

12  
13 **Risk Management Activities**

14 Q. Please describe Tampa Electric's risk management  
15 activities.

16  
17 A. Tampa Electric complies with its risk management plan as  
18 approved by the company's Risk Authorizing Committee.  
19 Tampa Electric's plan is described in detail in the Risk  
20 Management plan filed August 1, 2011 in this docket.

21  
22 Q. Has Tampa Electric used financial hedging in an effort to  
23 help mitigate the price volatility of its 2011 and 2012  
24 natural gas requirements?

25

1     **A.**    Yes.    Tampa Electric hedged a significant portion of its  
2            2011 natural gas supply needs and a portion of its  
3            expected 2012 natural gas supply needs in accordance with  
4            its plan.   Tampa Electric will continue to take advantage  
5            of available natural gas hedging opportunities in an  
6            effort to benefit its customers, while complying with the  
7            company's approved Risk Management Plan.    The current  
8            market position for natural gas hedges was provided in  
9            the Hedging Information Report submitted on August 15,  
10           2011.

11  
12     **Q.**    Are the company's strategies adequate for mitigating  
13            price risk for Tampa Electric's 2011 and 2012 natural gas  
14            purchases?

15  
16     **A.**    Yes, the company's strategies are adequate for mitigating  
17            price risk for Tampa Electric's natural gas purchases.  
18            Tampa Electric's strategies balance the desire for  
19            reduced price volatility and reasonable cost with the  
20            uncertainty of natural gas volumes.    These strategies are  
21            described in detail in Tampa Electric's Risk Management  
22            Plan filed August 1, 2011.

23  
24     **Q.**    How does Tampa Electric determine the volume of natural  
25            gas it plans to hedge?

1   **A.** Tampa Electric projects the quantity or volume of natural  
2   gas expected to be consumed in its power plants. The  
3   volume hedged is driven by the projected total natural  
4   gas consumption in its combined-cycle plants by month and  
5   the time until that natural gas is needed. Based on  
6   those two parameters, the amount hedged is maintained  
7   within a range authorized by the company's Risk  
8   Authorizing Committee and monitored by the Risk  
9   Management department. The market price of natural gas  
10  does not affect the percentage of natural gas  
11  requirements that the company hedges since the objective  
12  is price volatility reduction, not price speculation.

13  
14  **Q.** Were Tampa Electric's efforts through July 31, 2011 to  
15  mitigate price volatility through its non-speculative  
16  hedging program prudent?

17  
18  **A.** Yes. Tampa Electric has executed hedges according to the  
19  risk management plan filed with this Commission, which  
20  was approved by the company's Risk Authorizing Committee.  
21  On April 1, 2011, the company filed its 2010 hedging  
22  results as part of the final true-up process.  
23  Additionally, Commission Order No. PSC-08-0316-PAA-EI,  
24  issued May 14, 2008, requires the utilities to file a  
25  Hedging Information Report showing the results of hedging

1 activities from January through July of the current year.  
2 The Hedging Information Report facilitates prudence  
3 reviews through July 31 of the current year and allows  
4 for the Commission's prudence determination at the annual  
5 fuel hearing. Tampa Electric filed its Hedging  
6 Information Report showing the results of its prudent  
7 hedging activities from January through July 2011 in this  
8 docket on August 15, 2011.

9  
10 **Q.** Does Tampa Electric expect its hedging program to provide  
11 fuel savings?

12  
13 **A.** No. The primary objective of the company's hedging  
14 program is to reduce fuel price volatility as approved by  
15 the Commission. Tampa Electric employs a well-  
16 disciplined hedging program. This discipline requires  
17 consistent hedging based on expected needs and avoidance  
18 of speculative hedging strategies aimed at out-guessing  
19 the market. This discipline insures hedges will be in  
20 place should prices spike and also means hedges are in  
21 place when prices decline. Using this disciplined  
22 approach means that much of the volatility and  
23 uncertainty in natural gas prices are removed from the  
24 fuel cost used to generate electricity for our customers,  
25 but does not guarantee fuel savings.

1 Q. Does this conclude your testimony?

2

3 A. Yes, it does.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

## 1 DIRECT TESTIMONY OF RONALD A. MAVRIDES

2 **Q. Please state your name and business address.**3 A. My name is Ronald A. Mavrides and my business address is 4950 West Kennedy Blvd.,  
4 Suite 310, Tampa, Florida 33609.5  
6 **Q. By whom are you presently employed and in what capacity?**7 A. I am employed by the Florida Public Service Commission as a Professional Accountant  
8 in the Office of Auditing and Performance Analysis.9  
10 **Q. How long have you been employed by the Commission?**

11 A. I have been employed by the Florida Public Service Commission since October 2007.

12  
13 **Q. Briefly review your educational and professional background.**14 A. In 1990, I received a Bachelor of Science degree from the University of Central Florida  
15 with a major in accounting. I am also a Certified Government Auditing Professional and a  
16 Certified Management Accountant.17  
18 **Q. Please describe your current responsibilities.**19 A. I perform conservation, environmental, hedging, and staff-assisted rate case audits.  
20 Also, I perform various other financial audits of electric, gas, and water and wastewater utilities.21  
22 **Q. Have you previously presented testimony before this Commission?**23 A. Yes. I presented testimony in the Fuel and Purchased Power Cost Recovery Clause with  
24 Generating Performance Incentive Factor in Docket No. 090001-EI and Docket No. 100001-EI.

25

1 **Q. What is the purpose of your testimony today?**

2 A. The purpose of my testimony is to sponsor the staff audit report of Progress Energy  
3 Florida, Inc. (PEF, Company, or Utility) which addresses the Utility's August 1, 2010, through  
4 July 31, 2011, hedging activities. The audit report is filed with my testimony and is identified  
5 as Exhibit RAM-1.

6  
7 **Q. Was this audit prepared by you or under your direction?**

8 A. Yes, it was prepared by me.

9  
10 **Q. Please describe the work performed in this audit.**

11 A.

12 Accounting Treatment

13 We reviewed PEF's Prior Year Hedging Results as filed on April 1, 2011 and the Current Year  
14 Hedging Information filed on August 15, 2011. We examined the report for reasonableness and  
15 used it as a basis for our sample. We requested a listing of each futures, options, and swap  
16 contracts executed by PEF for the 12-month period covered by the Hedging Information Report.  
17 We requested the volumes of each fuel PEF actually hedged using a fixed contract or  
18 instrument. We tested 20 sample transactions, choosing an array of transaction types throughout  
19 the 12-month period for each hedged fuel type, including diesel fuel and transportation fuel  
20 surcharges that were included in the hedging programs by Commission Order PSC-02-1484-  
21 FOF-EI, issued October 30, 2002 in Docket No. 011605-EI and as clarified by FPSC Order No.  
22 PSC 08-0316-PAA-EI, issued May 14, 2008 and FPSC Order No. PSC-08-0667-PAA-EI, issued  
23 October 8, 2008 in Docket No.080001-EI. We traced these transactions to the general ledger  
24 and trade tickets, and then to the resulting wire transfers. We requested the names and actual  
25 signatures of the persons authorized to make wire transfers to the financial institutions

1 handling the hedging transactions, and compared them to the signatures appearing on the wire  
2 transfers reviewed in our sampled transactions. The hedging transactions complied with the  
3 Risk Management Plan.

#### 4 Gains and Losses

5 We recalculated 20 sample transactions selected from the Hedging Information Report  
6 and recalculated the gains/losses by multiplying the volume by the difference between the fixed  
7 price and the settlement price as represented on the third-party trading tickets. We then  
8 compared them to the recorded gains/losses per the general ledger. We determined they flowed  
9 through the fuel and purchased power cost recovery clause as either a charge or a credit as  
10 required in Order No. PSC-02-1484-FOF-EI. When there was existing inventory, the inventory  
11 account was adjusted, and when there was no existing inventory, the gains/losses flowed  
12 through the fuel expense account.

#### 13 Hedged Volume and Limits

14 We obtained and reviewed PEF's Risk Management Plan. We compared the percentage  
15 limits of fuel hedged in the Risk Management Plan with the actual volumes of fuel hedged that  
16 were actually burned. The volumes of fuel hedged that were actually burned fall within the  
17 percentage limits delineated in the Risk Management Plan, with the single exception of heavy  
18 oil, which falls below the projected Risk Management Plan goal because of weather conditions  
19 in December 2010 and April 2011. A higher quantity of oil burned than planned resulted in a  
20 smaller percentage hedged.

#### 21 Tolling Arrangements

22 We reviewed the existing tolling arrangements. We tested all transactions for one  
23 vendor for one month by tracing the vendor's invoices to the A-7 schedule, and reviewed the  
24 accompanying master contract with this vendor. PEF had three outstanding tolling  
25 arrangements, with one more pending. The treatment of the tolling arrangements appears

1 proper.

2 **Q. Please review the audit findings in this audit report, RAM-1, which addresses the**  
3 **hedging activities of PEF from August 1, 2010 through July 31, 2011.**

4 A. There were no audit findings in the audit report.

5

6 **Q. Does this conclude your testimony?**

7 A. Yes.

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

## DIRECT TESTIMONY OF KATHY L. WELCH

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

**Q. Please state your name and business address.**

A. My name is Kathy L. Welch, and my business address is 3625 N.W. 82nd Ave., Suite 400, Miami, Florida, 33166.

**Q. By whom are you presently employed and in what capacity?**

A. I am employed by the Florida Public Service Commission as a Public Utilities Supervisor in the Office of Auditing and Performance Analysis.

**Q. How long have you been employed by the Commission?**

A. I have been employed by the Florida Public Service Commission since June, 1979.

**Q. Briefly review your educational and professional background.**

A. I have a Bachelor of Business Administration degree with a major in accounting from Florida Atlantic University and a Masters of Adult Education and Human Resource Development from Florida International University. I have a Certified Public Manager certificate from Florida State University. I am also a Certified Public Accountant licensed in the State of Florida, and I am a member of the American and Florida Institutes of Certified Public Accountants. I was hired as a Public Utilities Analyst I by the Florida Public Service Commission in June of 1979. I was promoted to Public Utilities Supervisor on June 1, 2001.

**Q. Please describe your current responsibilities.**

A. Currently, I am a Public Utilities Supervisor with the responsibilities of administering the District Office and reviewing work load and allocating resources to complete field work and issue audit reports when due. I also supervise, plan, and conduct utility audits of manual and automated accounting systems for historical and forecasted data.

**Q. Have you presented testimony before this Commission or any other**

1 **regulatory agency?**

2 **A.** Yes. I have testified in several cases before the Florida Public Service  
3 Commission. Exhibit KLW-1 lists these cases.

4 **Q. What is the purpose of your testimony today?**

5 **A.** The purpose of my testimony is to sponsor the staff audit report of Florida Power  
6 & Light Company (FPL or Utility) which addresses the Utility's filing in Docket No.  
7 110001-EI Fuel and purchased power cost recovery clause for costs associated with its  
8 hedging activities. We issued an audit report in this docket for the hedging activities on  
9 September 15, 2011. This audit report is filed with my testimony and is identified as  
10 Exhibit KLW-2.

11 **Q. Was this audit prepared by you or under your direction?**

12 **A.** Yes, it was prepared under my direction.

13 **Q. Please describe the work you performed in these audits.**

14 **A.** Accounting Treatment

15 We obtained a summary schedule of all financial futures, options and swaps that  
16 were executed by the utility for the 12-month period ended July 31, 2011. We reconciled  
17 the monthly gain or loss to the company's filing. We traced these gains and losses to the  
18 calculation of the average unit cost of gas and oil and to FPL's books and records. FPL's  
19 accounting treatment of hedging gains and losses was verified to be in compliance with  
20 Commission Order PSC-02-1484-FOF-EI, issued October 30, 2002 in Docket No.  
21 011605-EI and as clarified by FPSC Order No. PSC 08-0316-PAA-EI, issued May 14,  
22 2008 and FPSC Order No. PSC-08-0667-PAA-EI, issued October 8, 2008 in Docket  
23 No.080001-EI.

24 We obtained the monthly level of hedging gains/losses and verified that they are  
25 consistent with the requirements of Commission Order in Docket No. 011605-EI and

1 FPL's Hedging Plans. We also reviewed the company's external auditor's reports and  
2 workpapers on derivative activity for the 12-month period ended July 31, 2011.

3 Contracts

4 We sampled two contracts, one for natural gas and one for heavy oil, and reviewed  
5 the contracts to ensure that they were in compliance with the Company's hedging plans.

6 Gains and Losses

7 We traced the monthly hedging gains and losses to the supporting documents that  
8 were used to prepare FPL's filing. FPL provided the "Derivative Settlements-All  
9 Instruments" report that shows the calculation of all gains and losses by deal options and  
10 swaps made by each counter party. This report was traced to the filing. A sample of the  
11 October 2010 natural gas and September 2010 heavy oil transactions were selected for  
12 testing. The deals sampled were traced to confirmation letters, bank invoices, deal forms,  
13 and purchase statements. In addition, the settle price was traced to Platt's and NYMEX  
14 market data. In order to trace the September and October 2010 gains and losses to the  
15 general ledger, account 151 Fuel Inventory, we first reconciled the gain and losses to the  
16 "Monthly Gas Closing Report" and "Allocation of Oil Financing Instrument" report,  
17 which, in turn, were reconciled to the general ledger.

18 Quantity of Gas and Residual Oil

19 We obtained the 2010 Risk Management Plan and the Planned Position Strategy  
20 (PPS) procedures, which show the hedged targets by months. The natural gas and the  
21 heavy oil actual percentage hedged were compared to the target hedged and verified to the  
22 specified tolerance bands. If the actual percent hedged of a particular month was not  
23 within the tolerance band, then a rebalance would be required. The rebalancing was  
24 implemented by either purchasing or selling the swaps to meet the established targets.  
25 We verified and recalculated the percent of hedge amounts and the rebalancing by month.

1 No exceptions were noted.

2

3 Value At Risk (VaR)

4 We verified that the Value At Risk (VaR) Activities were within the transaction  
5 limits and authorization as stated in the Risk Management Plans.

6 Segregation of Duties

7 We reviewed the procedures for separating duties and had no exceptions.

8 **Q. Please review the audit findings in this audit report, Exhibit KLW-2.**

9 **A.** There were no findings in this audit related to hedging activities.

10 **Q. Does that conclude your testimony?**

11 **A.** Yes.

12

13

14

15

16

17

18

19

20

21

22

23

24

25

## DIRECT TESTIMONY OF DONNA D. BROWN

1

2 **Q. Please state your name and business address.**

3 A. My name is Donna D. Brown, and my business address is 2540 Shumard Oak  
4 Boulevard, Tallahassee, Florida, 32399.

5

6 **Q. By whom are you presently employed and in what capacity?**

7 A. I am employed by the Florida Public Service Commission as a Professional Accountant  
8 in the Office of Auditing and Performance Analysis.

9

10 **Q. How long have you been employed by the Commission?**

11 A. I have been employed by the Commission since February 2008.

12

13 **Q. Briefly review your educational and professional background.**

14 A. I graduated from Florida A&M University's School of Business & Industry in 2006 with  
15 a Bachelor of Arts degree in accounting.

16

17 **Q. Please describe your current responsibilities.**

18 A. Currently, I am a Professional Accountant with the responsibilities of managing  
19 regulated utility financial audits. I am also responsible for creating audit work papers and  
20 programs to meet the specific purpose of each audit.

21

22 **Q. Have you presented testimony before this Commission?**

23 A. Yes,

24

25 **Q. What is the purpose of your testimony today?**

1 A. The purpose of my testimony is to sponsor the staff audit report of Gulf Power Company  
2 (Company or Utility) which addresses the Utility's filing in Docket No. 110001-EI Fuel and  
3 purchased power cost recovery clause for costs associated with its hedging activities. We issued  
4 an audit report in this Docket for the hedging activities on September 30, 2011. This audit  
5 report is filed with my testimony and is identified as Exhibit DDB-1.

6  
7 **Q. Was this audit prepared by you or under your direction?**

8 A. Yes, it was prepared by me and other audit staff under my direction,  
9

10 **Q. Please describe the work you performed in this audit.**

11 A.

12 Hedging Transaction and Information Report Verification

13 We reviewed Gulf Power Company's 2010 and 2011 Risk Management Plans for Fuel  
14 Procurement filed in Docket No. 090001-EI and Docket No. 100001-EI respectively. We  
15 compared pricing strategy included in the plan to the Hedging Reports for the 12 months ended  
16 July 31, 2011 as filed by Gulf Power Company on April 1, 2011 and August 15, 2011.

17 Accounting Treatments for Financial Contracts

18 We obtained Gulf Power Company's supporting detail of the hedging settlements for the 12  
19 months ended July 31, 2011. The support documentation was traced to the general ledger  
20 transaction detail. We reviewed the compliance of the hedging settlements to the Risk  
21 Management Plan and verified that the accounting treatment for the hedging transactions and  
22 any transaction costs, were consistent with Commission Order PSC-02-1484-FOF-EI, issued  
23 October 30, 2002 in Docket No. 011605-EI and as clarified by FPSC Order No. PSC 08-0316-  
24 PAA-EI, issued May 14, 2008 and FPSC Order No. PSC-08-0667-PAA-EI, issued October 8,  
25 2008 in Docket No.080001-EI.

1

2

3 Risk Management Plan

4 We reviewed the quantity limits, individual and group transaction limits and authorizations, as  
5 well as the procedures for separating duties related to the hedging program as set forth in the  
6 Risk Management Plan. We also obtained Gulf Power Company's analysis of the monthly  
7 percent of fuel hedged in relation to fuel burned, the applicable average price of the financial  
8 transactions settled, and the average costs of natural gas purchased for the 12 months ended July  
9 31, 2011 and reviewed for reasonableness. The hedging transactions complied with the Risk  
10 Management Plan.

11 **Q. Does the staff audit report of Gulf Power Company which addresses the Utility's**  
12 **annual Hedging Information Report and marked as Exhibit DDB-1 contain any findings**  
13 **noting any errors or exceptions taken by staff?**

14 A. No it does not.

15

16 **Q. Does this conclude your testimony?**

17 A. Yes it does.

18

19

20

21

22

23

24

25

## 1 DIRECT TESTIMONY OF TOMER KOPELOVICH

2 **Q. Please state your name and business address.**

3 A. My name is Tomer Kopelovich and my business address is 4950 West Kennedy Blvd.,  
4 Suite 310, Tampa, Florida 33609.

5  
6 **Q. By whom are you presently employed and in what capacity?**

7 A. I am employed by the Florida Public Service Commission as a Regulatory Analyst II in  
8 the Office of Auditing and Performance Analysis.

9  
10 **Q. How long have you been employed by the Commission?**

11 A. I have been employed by the Florida Public Service Commission since October 2002.

12  
13 **Q. Briefly review your educational and professional background.**

14 A. I have a Bachelor of Business Administration Degree with a major in finance from the  
15 University of South Florida. I am a Certified Public Accountant licensed in the State of Florida.  
16 I was hired as a Professional Accountant by the Florida Public Service Commission in October  
17 2002. I am currently a Regulatory Analyst II.

18  
19 **Q. Please describe your current responsibilities.**

20 A. I plan and conduct utility audits of manual and automated accounting systems for  
21 historical and forecasted data.

22  
23 **Q. Have you previously presented testimony before this Commission?**

24 A. Yes. I presented testimony in Docket No. 090001 Fuel and Purchased Power Cost  
25 Recovery Clause with Generating Performance Incentive factor on behalf of Commission staff.

1

2 **Q. What is the purpose of your testimony today?**

3 A. The purpose of my testimony is to sponsor the staff audit report of Tampa Electric  
4 Company (TEC, Company, or Utility) which addresses the Utility's August 1, 2010, through  
5 July 31, 2011, hedging activities. The audit report is filed with my testimony and is identified  
6 as Exhibit TK-1.

7

8 **Q. Was this audit prepared by you or under your direction?**

9 A. Yes, it was prepared by me.

10

11 **Q. Please describe the work performed in this audit.**

12 A.

13 General

14 We reviewed the information presented in the Utility's Hedging Information Reports that were  
15 filed on April 1, 2011, and August 15, 2011.

16 Swap Transactions

17 We checked the swap transaction price against the market future prices as of the date the Utility  
18 entered the swap and found that the prices were the same.

19 Accounting Treatment

20 We obtained a schedule of all financial futures, options, and swap contracts that were executed  
21 by the Utility from August 1, 2010, through July 31, 2011 and verified that the accounting  
22 treatment for the hedging transactions and any transaction costs for consistency with  
23 Commission Order PSC-02-1484-FOF-EI, issued October 30, 2002 in Docket No. 011605-EI  
24 and as clarified by FPSC Order No. PSC 08-0316-PAA-EI, issued May 14, 2008 and FPSC  
25 Order No. PSC-08-0667-PAA-EI, issued October 8, 2008 in Docket No.080001-EI. In

1 addition, we reviewed the volumes of each fuel the Utility actually hedged using a fixed price  
2 contract or instrument. We also requested the types of hedging instrument the Utility used and  
3 the average period for all hedges, options premiums, futures gains and losses and swap  
4 settlements. We reviewed the listing and a sample of contracts.

#### 5 Gains and Losses

6 We reviewed a sample of gains and losses. We recalculated the gains and losses by  
7 multiplying the traded volume by the difference between fixed price and settlement price  
8 (NYMEX price). We reconciled the calculated monthly gains and losses to the Utility's general  
9 ledger. We traced general ledger numbers to the Mark to Market Report and supporting journal  
10 entries. We reconciled the general ledger amounts and the Mark to Market Report to the  
11 Utility's filing.

#### 12 Hedged Volume and Limits

13 We reviewed the TEC Risk Management Plans for 2010 and 2011. We compared the  
14 actual percentage fuel hedged on a monthly basis to the allowable minimum and maximum  
15 limits prescribed by the Risk Management Plan.

#### 16 Tolling Arrangements

17 We reviewed the existing tolling arrangements. We tested all transactions for one vendor for  
18 one month by tracing the vendor's invoices to the A-7 schedule, and reviewed the  
19 accompanying master contract with this vendor. TEC has three outstanding tolling  
20 arrangements. The treatment of the tolling arrangements appears proper.

#### 21 Separation of Offices

22 We reviewed the Risk Management Plan and work papers for the internal audit related to  
23 front, middle, and back offices. We requested the Utility to answer a series of questions  
24 regarding the front, middle, and back offices. We determined that there are separation of duties  
25 between the front office, middle offices, and back offices.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

**Q. Please review the audit findings in this audit report, RAM-1, which addresses the hedging activities of PEF from August 1, 2010 through July 31, 2011.**

A. There were no audit findings in the audit report.

**Q. Does this conclude your testimony?**

A. Yes.

1                   **CHAIRMAN GRAHAM:** Okay.

2                   **MS. BENNETT:** And, Mr. Chairman, there are  
3 exhibits associated with these witnesses that we would  
4 also ask be moved into the record. But prior to that,  
5 Staff will ask that you mark and move the Comprehensive  
6 Exhibit List into the record, and the list itself is  
7 Exhibit 1.

8                   **CHAIRMAN GRAHAM:** We will move the  
9 Comprehensive Exhibit List into the record.

10                  **MS. BENNETT:** And then we would ask that the  
11 prefiled exhibit, exhibits of the excused witnesses be  
12 moved into the record. And these exhibits are Numbers  
13 2 through 16 for Florida Power & Light, 23 through 24  
14 for Progress Witness McCallister, 28 through 29 for  
15 FPUC, 31 through 40 for Gulf, and 41 through 49 for  
16 TECO, and 50 through 54 for Staff's audit witnesses. We  
17 ask that those be moved into the record at this time.

18                  **CHAIRMAN GRAHAM:** We will move all those  
19 exhibits that were just read by Staff into the record.

20                               (Exhibits 1 through 85 marked for  
21 identification.)

22                               (Exhibits 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11,  
23 12, 13, 14, 15, 16, 23, 24, 28, 29, 31, 32, 33, 34, 35,  
24 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49,  
25 50, 51, 52, 53 and 54 admitted into the record.)

1           **MS. BENNETT:** And finally, Staff has sponsored  
2 Exhibits 55 through 85, and we believe that all of the  
3 parties, except for FIPUG, agree to the entrance of all  
4 of those Staff exhibits into the record. I think FIPUG  
5 may want to talk to you about some related to Progress  
6 Energy of Staff's exhibits. So before you enter Staff's  
7 exhibits, perhaps you would like to confer with FIPUG as  
8 to any objections that he might have.

9           **CHAIRMAN GRAHAM:** Mr. Moyle.

10          **MR. MOYLE:** A couple of concerns and  
11 objections that FIPUG would have. One relates to a  
12 deposition that is proposed to be entered of a Progress  
13 witness.

14                 First, as sort of a philosophical point, we've  
15 kind of gone round and round about depositions being  
16 entered when you have witnesses here. We think it's  
17 better to have the witnesses take the stand and say what  
18 they're going to say rather than dumping a deposition in  
19 that doesn't give you all the benefit of hearing their  
20 testimony and it's a cold record. That's a policy  
21 piece.

22                 But specifically with respect to the portion  
23 of the depo that we object to, it's found on page 45,  
24 lines 10 through 15. And I can probably tell you what  
25 it relates to by also telling you we object to the

1 introduction of documents that are found in production  
2 request number 19 and number 20. And for the record,  
3 these are identified as Bate stamp numbers  
4 PEF-11FL-00474 through PEF-11FL-00478. Those are  
5 documents responsive to a production request  
6 number 19. And also production request number 20, the  
7 documents that Staff is trying to enter in are  
8 PEF-11FL-00479 through PEF-11FL-00559.

9           And what are these? These are a whole bunch  
10 of reports from rating agencies that Staff said "Give us  
11 rating agency reports that are out there," and they gave  
12 them a whole bunch of rating agency reports. There's  
13 also -- the person who signed the affidavit read the  
14 agency, the rating agency reports and then put forth  
15 information in an interrogatory answer based on his  
16 reading of these agency reports. So, you know, it's  
17 double hearsay. You got the, you got the documents  
18 itself being offered and there's nobody here to  
19 authenticate them. There's nobody from Standard &  
20 Poor's to say, "I authored this and I'm here to answer  
21 questions about it." It's just an attempt to dump this  
22 into the record.

23           So we would object on the grounds of hearsay  
24 and authenticity to those, those documents coming in and  
25 anything related to what's contained in those documents.

1 And the portion of the depo that I described is just  
2 four or five lines, but when the witness referenced  
3 these documents. So we, we're trying to keep a clean  
4 record in this case that anything rating agencies say,  
5 you know, if they want to say it, you know -- we've got  
6 a lot of good, smart lawyers here. They can figure out  
7 how to prefile testimony, come in, and say it. But to  
8 just take these reports and dump them in, we would  
9 object strenuously to, to that coming in.

10 **MS. BENNETT:** Mr. Chairman, may I make a  
11 suggestion? The -- at this point in the proceeding, if  
12 we could just enter everything except the two exhibits  
13 that Mr. Moyle has objections to into the record, and  
14 then we can address those during the cross-examination  
15 of the witnesses for Progress, that might be the more  
16 appropriate time to -- I know Mr. Moyle just did a good  
17 job of arguing his points, but it would be more  
18 appropriate if we could address it with Progress's  
19 witnesses when they're on the stand.

20 **CHAIRMAN GRAHAM:** All right. The question I  
21 have is so we're going to address the objections that  
22 Mr. Moyle had when we have the witnesses on the stand?

23 **MS. BENNETT:** Yes, sir.

24 **MR. BURNETT:** Mr. Chairman, if I may.

25 **CHAIRMAN GRAHAM:** Yes.

1           **MR. BURNETT:** I do have some concern about  
2 that just because I don't intend to offer these  
3 exhibits. These are Staff exhibits going in the  
4 composite. I don't know if Staff intends to ask  
5 questions on this, but I think the legal argument may be  
6 more appropriate now as the witness certainly can't  
7 opine on the legal issues. And since Mr. Moyle has made  
8 his brief response, I would ask that perhaps we would be  
9 able to do so as well at this time, and even if we do  
10 proceed, without just leaving Mr. Moyle's comments  
11 unresponded to.

12           **CHAIRMAN GRAHAM:** Actually what I would like  
13 to do right now is move the exhibits in that Mr. Moyle  
14 didn't have an objection to, the Staff exhibits, and  
15 we'll hold off on the ones that he did have objection to  
16 so the Commissioners up here can pull that stuff and  
17 look it over. And then we'll move forward with whatever  
18 Staff recommendation is. So let's take about a  
19 15-minute break. Well, first of all, let's move the  
20 exhibits in -- Ms. Bennett, for the record, which  
21 exhibits are we now moving in?

22           **MS. BENNETT:** We're moving in all of Staff's  
23 exhibits, 55 through 85, with the exception and,  
24 Mr. Moyle will help me make sure I'm correct, with the  
25 exception of 56 and 77.

1           **MR. MOYLE:** Yeah. And I think we might have a  
2 little bit of a disconnect with respect to how we  
3 identified them. I identified them as certain  
4 productions, PODs that, that were provided, and I have  
5 POD 19 and 20. And interrogatory answer 108, there's an  
6 interrogatory answer and then there's two PODs that  
7 address this issue. And then at lines 10, I'm sorry,  
8 page 45, line 10 through 15, of, of a deposition. And  
9 they all address the same issue, but, I'm sorry, I don't  
10 know exactly where they are in your exhibit list.

11           **CHAIRMAN GRAHAM:** This is what we'll do.  
12 We'll just hold off, we'll take a 15-minute break so we  
13 can identify with the numbers that we have in front of  
14 us what's being pulled and what's not being pulled, and  
15 also gives us time to pull these things out and read  
16 them over.

17           **MS. BENNETT:** Okay.

18           **CHAIRMAN GRAHAM:** So we will take a break  
19 until about a quarter after 10:00.

20           (Recess taken.)

21           **CHAIRMAN GRAHAM:** All right. I think Staff  
22 has got hard copies for us, in front of us. I guess the  
23 first question is, Mr. Moyle, are these -- are we  
24 talking about the same issues?

25           **MR. MOYLE:** Yes, sir. And I think it might

1 help because when the deposition was sent  
2 electronically, somehow the pagination was a little,  
3 little different. So I thought maybe that I could just  
4 read into the record the brief paragraph to which FIPUG  
5 has its objection so there's no ambiguity or lack of  
6 clarity on that piece.

7 **CHAIRMAN GRAHAM:** Sure.

8 **MR. MOYLE:** And on the exhibit that your Staff  
9 just passed out, it's found on page 45, starting at line  
10 9.

11 **CHAIRMAN GRAHAM:** It's Exhibit Number 56. At  
12 the top of the page it says "45," at the bottom of the  
13 page it says "101."

14 **MR. MOYLE:** That's right. And, and the answer  
15 that, that we seek to not have included is, quote, Yes,  
16 the company would still pay for those fuel costs. I  
17 think we have expressed in our response to Staff  
18 interrogatory 108 the concerns that we have seen by the  
19 credit rating agencies, you know, the concern about the  
20 regulatory environment in Florida, and so costs to  
21 borrow in the future would be hampered by a deferral of  
22 our fuel costs today.

23 That is the only portion of the deposition,  
24 notwithstanding the philosophical objection on the depos  
25 coming in, you know, that we maintain the objection on

1 hearsay grounds and authenticity as it related to that  
2 comment that I just read.

3 **CHAIRMAN GRAHAM:** Let's focus on that one and  
4 get a resolution to this one before we move on to the  
5 next one.

6 Staff.

7 **MS. BENNETT:** Before we start, I think  
8 Progress Energy wanted to take a position also.

9 **MR. BURNETT:** Certainly. Mr. Chairman, would  
10 you just like to hear the response on just this  
11 deposition section --

12 **CHAIRMAN GRAHAM:** Sure. Yes.

13 **MR. BURNETT:** -- at issue now or the total  
14 response to all the arguments Mr. Moyle has made about  
15 the PODs? I can do them all together or do them  
16 one off, however you like.

17 **CHAIRMAN GRAHAM:** Whichever way you think I'd  
18 understand it the best.

19 **MR. BURNETT:** All right. I'll do them all  
20 together then.

21 As to the deposition section that was just  
22 read, and I think this will go nicely if I get to the  
23 legal arguments behind it too, this is a witness  
24 testifying. There is a characterization, and she  
25 mentions that the credit rating agency concerns were the

1 same as the company. So this is a company witness  
2 saying if you look to this, we have similar concerns  
3 based on something. So there's no hearsay there. The  
4 witness is actually testifying to what her perception  
5 and the company's view is. So I think it's completely  
6 inapplicable with respect to the deposition.

7 As to the underlying documents, Mr. Moyle  
8 raised two concerns. First one, authenticity. Second  
9 one, hearsay.

10 Authenticity. First of all, I would say that  
11 if this is not directly on, it's in the spirit of  
12 Section 90.901(b) as a self-authenticating document.  
13 This is likened to a periodical or a newspaper just like  
14 the *Wall Street Journal*. If you look at these, you go  
15 to [www.fitch.com](http://www.fitch.com), [moodys.com](http://moodys.com), [standardandpoors.com](http://standardandpoors.com), this  
16 is something that can easily be pulled up off the  
17 internet. I don't believe Mr. Moyle is actually  
18 suggesting that these copies are inaccurate, that  
19 they've somehow been altered or we've filled in new  
20 words or anything, so these are easily verifiable just  
21 like a periodical.

22 Secondly, think of the implication of that in  
23 a regulatory proceeding. So anything that comes in in a  
24 rate case, all the massive amounts of documents that are  
25 going to come in, we're going to have a record custodian

1 from each one of those agencies come in and testify if  
2 we do a record custodian deposition or have affidavits  
3 sent in. In an administrative proceeding that just  
4 doesn't make sense, given the amount of volume of paper  
5 and the things you guys deal with and that we deal with  
6 in these proceedings. So it just doesn't make good  
7 sense from an administrative perspective.

8 As to the hearsay, first of all, Section  
9 120.57(1)(c) says that you can rely on hearsay, again so  
10 long as it's supplementing or explaining evidence and  
11 it's not the sole basis on which you rely.

12 Next, we assert that this is probably not  
13 hearsay at all. It's not offered to prove the truth of  
14 the matter asserted and has independent legal  
15 significance. So under 90.801 and 02, this is not  
16 hearsay at all. It's just to show that investment  
17 agencies are watching Florida, they're watching what's  
18 going on here, and they're making public statements.  
19 Frankly, I don't care if the statements there are true  
20 or false or not. It's that people are watching and they  
21 have perceptions. So that's the independent legal  
22 significance of this, not the truth of the matter  
23 asserted.

24 Third, Section 90.803(17) says that market  
25 reports, commercial publications are exempt from the

1 hearsay rule. So there's a specific hearsay exception  
2 for this documentation as well.

3 **MR. MOYLE:** Can I have a rebuttal opportunity  
4 at some point?

5 **CHAIRMAN GRAHAM:** Yes.

6 **MS. BARRERA:** Yes. In response to the  
7 objections that Mr. Moyle has, first of all, I'm going  
8 to reiterate that hearsay is allowed under 120.57(1)(c)  
9 where it shall be used for the purpose of supplementing  
10 or explaining other evidence, but it shall not be  
11 sufficient in itself to support a finding unless it  
12 would be admissible over objections in civil actions.

13 Under -- even if it was hearsay, which, you  
14 know, we don't believe it is, there's a hearsay  
15 exception under Evidence Code 90.803(6)(a) of records of  
16 regularly conducted business activity, which I would  
17 assume that since the witness relied on these records,  
18 that that -- those reports are, in fact, records that  
19 the business of the utility relies on to project and to  
20 work on their projections and on, and for planning  
21 purposes.

22 Also, they are market reports, which under  
23 90.803(17) are available to the public and are used upon  
24 by the public as well as the utility.

25 The second issue that I have is regarding the

1 deposition question. It's a question relied upon by an  
2 expert, which Marcia Olivier is. First of all, it's the  
3 answer to a question that Mr. Moyle asked. Staff didn't  
4 ask that question. But at the same time, it is the  
5 answer to a question that an expert relied upon using  
6 these Standard & Poor's and these reports. Therefore,  
7 under 90.702 the testimony is admissible.

8 If I may cite a case, *Vega vs. State Farm*  
9 *Mutual Auto*, 5th DCA, 45 So.3d 43, where the court, the  
10 court found that an expert may rely even upon hearsay in  
11 arriving at an opinion, provided that the hearsay is of  
12 the type reasonably relied upon by experts in the field.  
13 So the argument is it's not, it's not hearsay. Even if  
14 it was hearsay, it is admissible under 120.57(1)(c).  
15 It's also admissible under Florida Rules of Civil  
16 Procedure and the Florida Evidence Code, as well as by  
17 case law.

18 **CHAIRMAN GRAHAM:** Mr. Moyle.

19 **MR. MOYLE:** There's a lot, a lot to cover  
20 after the arguments by counsel for Progress and Staff.

21 First, let me suggest that the argument that  
22 it's relied on by an expert is not a sound argument by  
23 the own admission of Progress's witness. If you look at  
24 the exhibit that was provided to you -- let me -- I  
25 asked her the question whether she was an expert and she

1 couldn't answer it. This is, on your exhibit, page 67.  
2 I asked her on line 10, "Hypothetically, are you an  
3 expert? Are you being tendered as an expert witness?  
4 Do you know?" And her answer was, quote, I'm not sure.  
5 I'm the witness on the cost that's been included in the  
6 fuel factors for recovery. So I guess when you say  
7 expert, expert on what?

8 And I went on and said, "On your fuel  
9 recovery." And she said, "I'm not sure."

10 So even if she, even if there is an expert,  
11 she's talking about being expert in, in fuel recovery.  
12 Expertise that would be relied on by a witness that  
13 could use this would be somebody who's up here talking  
14 about financial implications of a decision, an economist  
15 or somebody like that. So the whole notion that, that  
16 it comes in as an exception based on expertise, she  
17 hasn't even, can't even answer the question that she is  
18 an expert.

19 A couple of other points. The  
20 self-authentication, you know, I don't think just  
21 because you can pull a document off the Internet that,  
22 you know, therefore it becomes self-authenticating.  
23 There's pretty strict rules on that.

24 I think if you all asked your agency clerk to  
25 say there's a document that needs to be introduced in a

1 court case, we need it to be authenticated, they would  
2 have to go through and sign an affidavit or indicate  
3 that it's kept in the regular course of business, that  
4 this is a true and correct copy. So the notion that  
5 somehow the *Miami Herald*, the *Wall Street Journal*, that  
6 those are self-authenticating I think is, you know, is  
7 off base.

8 Counsel for Progress said, well, we're not  
9 even offering it to prove the truth of the matter  
10 asserted, you know, which brings up the question, well,  
11 then why is it even relevant? You know, I mean, we, we  
12 are working hard to keep this out because there's no  
13 other evidence out there that suggests that, you know,  
14 what may or may not happen based on a decision. And  
15 your counsel is right with respect to hearsay evidence  
16 being allowed to the extent it supplements, you know,  
17 factual information that comes in through another  
18 witness. But there's no other witness here who says,  
19 hi, I'm an expert in Wall Street and rating agencies and  
20 here's what's going to happen.

21 You know, what is trying to be done is a  
22 backdoor effort to try to get this stuff in and then try  
23 to rely on it. We, we are concerned about relying on it  
24 as a basis for a finding of fact. And Chapter 120 says  
25 you can't do that, you can't rely on hearsay as the sole

1 basis for a finding of fact. You know, we don't think  
2 there's anything else in the record relating to these  
3 Wall Street rating agency statements, and that's part of  
4 the reason why we're working, working hard to try to  
5 keep it out because we don't think any finding is  
6 appropriately made because there's nobody here to answer  
7 questions about these documents, nobody here to  
8 authenticate the documents. And, you know, and those  
9 are -- while they may be somewhat inconvenient -- I  
10 mean, we haven't gone through all these exhibits, these  
11 are the only ones we're raising the objections to, and  
12 it is what the law requires. So to the extent that  
13 there is a bit of an inconvenience and a burden, you  
14 know, that inconvenience and burden happens every day in  
15 courts of law and at Division of Administrative Hearings  
16 proceedings, and it should, I would argue, be addressed  
17 here as well to, you know, to apply the rules of  
18 evidence and to, you know, handle proceedings in  
19 accordance with that.

20 The point about, about market reports, that  
21 somehow it comes in as an exception under market  
22 reports, I think that is, to the extent it's a rain  
23 gauge and it's a governmental entity that measures the  
24 rain gauge every day, the National Weather Service,  
25 what's the temperature, it's matters that are regularly

1 and routinely measured and conducted that have  
2 reliability because it's, it's done.

3 I think to the extent that they were trying to  
4 get in evidence about what did the Dow Jones close at on  
5 this particular day, that would be more akin to market  
6 data that would come in under an exception, but that's  
7 not what these documents are. That's not what this  
8 response to interrogatory is. These are people's  
9 opinions where they're saying I think, I think this, I  
10 think that; if, if this, then that. And that is not  
11 regularly and routinely collected information and is not  
12 the kind of, of market data that would fall within the  
13 exception. So we don't think any of those apply, and we  
14 think the correct ruling is to keep it out based on the  
15 hearsay and the authenticity objections.

16 **MR. BREW:** Mr. Chairman.

17 **CHAIRMAN GRAHAM:** Yes.

18 **MR. BREW:** Could I be heard on this?

19 **CHAIRMAN GRAHAM:** Sure.

20 **MR. BREW:** This discussion represents in the  
21 first instance, and I discussed this with Staff, while  
22 PCS is generally opposed to simply putting a deposition  
23 in when the witness is here to answer questions, this is  
24 a case where you have a witness that can speak to  
25 whether she can vouch for the accuracy, content, or

1 context of any of those Wall Street reports. And so  
2 that's my basic problem with simply putting the  
3 deposition for -- that's been marked as Exhibit 56  
4 simply in the record.

5 The record will be much clearer if Ms. Olivier  
6 can speak to how or what she took those into account in  
7 any of her testimony. So I'd strongly support FIPUG in  
8 that regard.

9 Secondly, I believe I heard Mr. Burnett say  
10 that the company pointed to the fact that these  
11 documents exist and that Wall Street, in fact, pays  
12 attention to these proceedings. If we simply wanted to  
13 stipulate to those facts, that would be fine. But since  
14 there's nobody that can actually -- Mr. Moyle is  
15 absolutely correct, that the statements that were  
16 offered go to opinions as to the significance of these  
17 proceedings to the rating agencies when there's nobody  
18 here to speak to that. And that's my concern.

19 And to the extent that we have a witness  
20 that's available that can respond to questions, we  
21 should take that up rather than simply mark these  
22 documents as exhibits. Thank you.

23 **CHAIRMAN GRAHAM:** Mr. Burnett.

24 **MR. BURNETT:** Mr. Chairman, thank you.

25 Mr. Brew said something intriguing to me. This is,

1 this -- I think we should ground ourselves of what we're  
2 talking about here. This, all this goes to the legal  
3 policy issue that we're going to have legal argument on  
4 and, if you wish it, legal briefing on, although we  
5 don't believe that's required.

6 I'm happy to accept a stipulation that says  
7 that the rating agencies and investment communities  
8 watch this Commission closely and write profusely on  
9 your actions. That's, that's all that I care about.  
10 It's a factor that you guys consider when you're making  
11 decisions on deferring anything or taking, setting  
12 regulatory policy, or interpreting your past actions.  
13 I'm fine with that. Staff asked for these reports in  
14 discovery, and I think that's what they were getting at.  
15 It's part of the factors that you apply.

16 So, you know, I think it is distracting to  
17 have a mini trial on this. Ms. Olivier will say I have  
18 no idea, this is not part of my testimony, I didn't ask  
19 for this. She was asked a question by Mr. Moyle in her  
20 depo. She did the best she could. But this is not part  
21 of what we're here for on substance. I'll take  
22 Mr. Brew's stipulation, if it's on the table.

23 **CHAIRMAN GRAHAM:** Does that stipulation -- to  
24 Mr. Moyle, does that stipulation address your concern?

25 **MR. MOYLE:** No, not really.

1                   **CHAIRMAN GRAHAM:** Why so?

2                   **MR. MOYLE:** Well, I mean, it's kind of like he  
3 just sort of made it up and said, okay, you know. I  
4 don't know. I mean, do they watch it? Do they not  
5 watch it? I mean, you know, I -- there's no evidence,  
6 there's no anything related to it. So, you know, you  
7 know, I -- you know, and this is an issue that I'm not  
8 sure it's unique to today, and so I would like a ruling  
9 on it respectfully.

10                   Because, because here's, and, you know,  
11 here's, here's why I think it's important. Not only is  
12 it important with respect to what you're doing today,  
13 but there may be rate cases in the future and there's  
14 this practice to say, well, here's what the rating  
15 agencies, you know, will say, will do. And it's not  
16 fair, I would maintain it's not fair for people to say,  
17 well, here's what the rating -- well, how do you know?  
18 Well, I talked to somebody, or I read this report. And,  
19 you know, I think it's a fundamental issue and a  
20 fundamental problem. I don't think it's proper. If  
21 they want to have somebody in that comes in and says I  
22 authored this report and here's my concern, you know,  
23 have at it. I can ask them questions on  
24 cross-examination. But to just take, take this stuff  
25 and dump it in is bad practice and not supported by law,

1 we would argue.

2 **CHAIRMAN GRAHAM:** Mr. Rehwinkel.

3 **MR. REHWINKEL:** Mr. Chairman, Public Counsel  
4 intended to try to stay out of this so we could get into  
5 the hearing in chief, and I had informed Staff that I  
6 had no objections to their exhibits, especially --  
7 particularly these two. And I have to say I, I fully  
8 agree with Mr. Moyle and Mr. Brew with respect to their  
9 objections.

10 With respect to the issue or the question  
11 posed about stipulation, I have been reviewing Order  
12 PSC-100734 that was issued last year on an issue that is  
13 very close to what we're talking about today. And while  
14 I agree with the objections that my colleagues have  
15 raised, I believe that the rating agency information is  
16 beside the point and not what the Commission considers  
17 when deciding whether to allow some, all, or none of  
18 underrecoveries where you have an ongoing prudence  
19 determination, what, what you're really going to get to  
20 when you see the briefs in this, in this case. So I  
21 really saw it as beside the point and not part of the  
22 issue before the Commission in a legal sense, so that's  
23 why the Public Counsel had tried to stay out of this.  
24 But I wanted to say that I support what they say. I  
25 don't see a need to stipulate with respect to rating

1 agencies for purposes of what's before the Commission  
2 today. Thank you.

3 **CHAIRMAN GRAHAM:** Mr. Brew.

4 **MR. BREW:** Part of the other concern I had  
5 was, was the selected quotes that show up in the  
6 interrogatory response. You know, whether the rating  
7 agencies understand the distinction between cost  
8 recovery and deferral subject to future action is  
9 something that also is a distinction that would need to  
10 be addressed and it goes to the core legal issue that  
11 we'll debate later. So that gets back to my initial  
12 objection: Because there's nobody here to explain these  
13 types of comments that are in the exhibit that Mr. Moyle  
14 referenced to explain either the intended accuracy, the  
15 content or the context, I don't think it's information  
16 that should be allowed into the record.

17 **CHAIRMAN GRAHAM:** Mr. Balbis.

18 **COMMISSIONER BALBIS:** Thank you, Mr. Chairman.  
19 And I'd like to make a few comments on both of these  
20 issues that are interrelated.

21 I think that this Commission in the past has  
22 had evidence entered into the record with objections  
23 from a party. And I think that in the past we have  
24 determined that we would note the objections and give  
25 that information the weight that it deserves.

1           And as far as this particular issue and to  
2 Mr. Moyle's comment on the testimony on Page 45, just  
3 looking at, at the testimony, you know, the fact that  
4 the witness states, "And so costs to borrow in the  
5 future could be hampered by a deferral of our fuel cost  
6 today," you know, I think adequately frames the previous  
7 statement.

8           But, again, I think that entering that  
9 testimony into the record with the noted objection, we  
10 can still move forward and give it the weight that it  
11 deserves.

12           And as far as the information that's included  
13 in the response, a request for the production of  
14 documents, I certainly, I certainly don't need dozens of  
15 articles to let me know that the rating agencies watch  
16 what we do. So either, I could go either way on that.  
17 But, again, I think the safest bet would be just to  
18 enter this information into the record, noting the  
19 objections, and this Commission to give it the weight  
20 that this and all evidence deserves.

21           **MS. HELTON:** Mr. Chairman.

22           **CHAIRMAN GRAHAM:** Hold on a second. I have a  
23 question for Staff. Progress said earlier when they  
24 were talking about hearsay evidence that you could use  
25 it when it's supplemental to something that's already

1       been put into the record. Mr. Moyle noted that nowhere  
2       else has this come into the record.

3               **MS. BARRERA:** Well, this is the issue of why  
4       we wanted to have the witness present and have the  
5       objections at that point in time. I think the evidence  
6       that, which Staff tried to put into the record as a  
7       result of the deposition and the questions that we asked  
8       really went into whether or not the utility had looked  
9       at the effect of a deferral on, and the effect of  
10      deferral not only on their credit rating but also on  
11      consumers. It's really relevant to this, these  
12      proceedings. It's something that we believe the utility  
13      relies upon. If we have the witness, we can ask the  
14      witness whether or not the utility relies upon these  
15      reports. We can even ask the Commission to take  
16      judicial recognition of these reports since they exist,  
17      you know, on the internet and they're available in  
18      general to the public. Whether or not the Commission  
19      then decides to give it any weight, that would be up to  
20      the Commission, you know, as far as looking into the  
21      evidence when it's time to deliberate on the issue.

22               **CHAIRMAN GRAHAM:** Do we have this witness?

23               **MS. BARRERA:** Yes. Marcia Olivier, she will  
24      be one of the witnesses that were not, was not  
25      stipulated to. Also, Mr. Garrett was not stipulated to.

1 So these witnesses are going to be here, they're going  
2 to be available. They will be speaking to these issues.  
3 Mr. Moyle can cross-examine at that point in time, so  
4 can the other Intervenors. And, you know, Staff has a  
5 few questions, if they're not asked by anybody else.

6 So in that frame, I think that once the  
7 Commission listens to all the evidence that's being  
8 presented, they can then, you can then go ahead and make  
9 the determination whether or not to reserve the  
10 objection, whether or not to, to accept the testimony  
11 and the documents into -- as exhibits, and then give it  
12 the weight that the Commission feels is prudent.

13 **CHAIRMAN GRAHAM:** Mr. Moyle, I'm going to hold  
14 off on making a ruling on your objection and see what we  
15 can get, what we can flush out with the witness, and  
16 then at that time we'll address it again.

17 **MR. MOYLE:** Okay. I appreciate that. I guess  
18 the only, the only issue that maybe I need to think  
19 about a little bit just as we're kind of going through  
20 this, because Staff -- at some point, probably before  
21 the witness takes the stand, I need to understand what  
22 the ruling is. Because if it's out, then I won't ask  
23 any questions about it, and if it's in, then I will, so.

24 **CHAIRMAN GRAHAM:** Well, I think what I'm  
25 trying to get to, and the other Commissioners can add

1 in, if they want, what I'm trying to get to is making  
2 sure that Staff has got what they needed into the  
3 record, onto the record; that you have a comfort level  
4 on if the witness is an expert or is not an expert or  
5 what is she testifying on and what is she not; what is  
6 hearsay? And then at that time we can give it the  
7 rate -- we can give it the weight that it, that it  
8 deserves.

9 **MR. MOYLE:** Sure. Maybe we can -- if she's --  
10 we can voir dire her as to her expertise, if that makes  
11 sense, and I can ask her about her expertise and whether  
12 she has any independent knowledge.

13 I mean, in her deposition, as Mr. Burnett  
14 said, when I asked her the follow-up, "Why do you say  
15 that," she goes, "Well, that was what was in our answer  
16 to interrogatory 108." So, you know, it's not like,  
17 well, I have some independent expertise on that. But we  
18 can get that, if we want to do it through voir dire.  
19 But I guess just for my planning purposes, at some point  
20 I'll need to know are they in or are they out, but  
21 however you want to deal with that.

22 **CHAIRMAN GRAHAM:** I'm sure there will be a  
23 whole lot of rulings between now and the end of that  
24 person's testimony.

25 **MR. MOYLE:** I appreciate also the opportunity

1 to have this discussion and the time that you've been  
2 afforded in allowing us to make the arguments. So thank  
3 you for that.

4 **CHAIRMAN GRAHAM:** All right, Staff. So let's  
5 move, let's move into the record the exhibits 55 through  
6 85, everything except 56 and 77. Those are two that  
7 Mr. Moyle objected to.

8 **MS. BENNETT:** Yes. Thank you.

9 **CHAIRMAN GRAHAM:** So that is now into the  
10 record.

11 (Exhibits 55, 57, 58, 59, 60, 61, 62, 63, 64,  
12 65, 66, 67, 68, 69, 70, 71, 72, 73, 74, 75, 76, 78, 79,  
13 80, 81, 82, 83, 84, and 85 admitted into the record.)

14 **MS. BENNETT:** And we will address that, come  
15 back and address that when Progress witnesses are on the  
16 stand.

17 **CHAIRMAN GRAHAM:** We will definitely come back  
18 and deal with that so we can make an official ruling on  
19 the objection that's on the table.

20 Okay. So now we're at decisions on proposed  
21 stipulations.

22 **MS. BENNETT:** The Commission can make a bench  
23 decision on the stipulated issues found in the  
24 Prehearing Order on pages 31 through 57. Staff has also  
25 prepared a chart showing the stipulated issues and

1 another chart showing the non-stipulated issues. And  
2 staff is available to answer any questions regarding the  
3 proposed stipulations.

4 **CHAIRMAN GRAHAM:** Any Commissioners have any  
5 questions to Staff for the proposed stipulations?

6 Commissioner Edgar.

7 **COMMISSIONER EDGAR:** Thank you, Mr. Chairman.

8 I do not at this time have a question about a  
9 specific stipulation, but I am thinking that it might be  
10 helpful to use the chart that the Staff has prepared or  
11 the two charts and possibly to go ahead and mark them  
12 and enter them into the record. And that might be a way  
13 to help us more easily and clearly go through the  
14 stipulations, or the issues, those that are stipulated  
15 and those that are non-stipulated. So I would pose  
16 that, Mr. Chairman, to you or to our Staff.

17 **MS. BENNETT:** That would be -- if we could  
18 identify the stipulated issues checklist that we  
19 provided to all of the parties and to the Commissioners  
20 as Exhibit 86, and then the non-stipulated issues  
21 checklist could be 87.

22 **COMMISSIONER EDGAR:** And so, Mr. Chairman, if  
23 you're comfortable with marking those as Staff has  
24 suggested, 86 as the stipulated issues checklist, 87 as  
25 the non-stipulated issues checklist, then after any

1 questions are addressed, I would be comfortable making a  
2 motion referring to Exhibit 86.

3 **CHAIRMAN GRAHAM:** Okay. So the stipulated  
4 issues checklist is in our script pages 7 and 8, and the  
5 non-stipulated issues checklist is page number 6. And  
6 that will be Exhibit 86 and 87 respectively.

7 **MS. BENNETT:** And if no party has an  
8 objection, I would ask that it be moved into the record  
9 at this time.

10 **CHAIRMAN GRAHAM:** Any parties have any  
11 objections? God, I like it when you guys are on one  
12 page. We will move those two into the record.

13 (Exhibits 86 and 87 marked for identification  
14 and admitted into the record.)

15 Okay. Any other Commissioners with questions  
16 of the different stipulations we have before us?

17 Commissioner Brown.

18 **COMMISSIONER BROWN:** Thank you. And this is a  
19 question for Staff with regard to Issue 34 that's  
20 stipulated regarding the effective date. I just want to  
21 make sure that the effective date is in uniformity with  
22 the other clause dockets in this 01 docket, because I  
23 know --

24 **MS. BENNETT:** It is not.

25 **COMMISSIONER BROWN:** Okay. Thanks.

1                   **CHAIRMAN GRAHAM:** I didn't hear that. Did you  
2 get the answer to your question?

3                   **COMMISSIONER BROWN:** Yes.

4                   **CHAIRMAN GRAHAM:** Okay. Any other questions  
5 of Commissioners? Are there any other outstanding  
6 motions or petitions? No? Any additional preliminary  
7 -- Commissioner Edgar.

8                   **COMMISSIONER EDGAR:** Then -- I didn't mean to  
9 jump ahead of you, Mr. Chairman. But if we are in  
10 order, then I would move that we adopt all of the  
11 stipulations as they are listed on Exhibit 86.

12                   **CHAIRMAN GRAHAM:** It's been moved and seconded  
13 to adopt all the issues as stipulated in Exhibit 86.  
14 We're on page 7 and 8. Any further discussion? Seeing  
15 none, all in favor, say aye.

16                   (Affirmative response.)

17                   Any opposed?

18                   (No response.)

19                   By your action, you have approved the  
20 stipulated issues in Exhibit 86.

21                   Staff, are we to any additional preliminary  
22 matters?

23                   **MR. BUTLER:** Mr. Chairman.

24                   **CHAIRMAN GRAHAM:** Yes, sir.

25                   **MR. BUTLER:** I'm sorry. John Butler for

1 Florida Power & Light Company.

2 At this point FPL's witnesses have been  
3 excused. There are stipulations on all of FPL's issues  
4 in this 01 proceeding, and I'd ask that FPL be excused  
5 at this time.

6 **CHAIRMAN GRAHAM:** Is there any reason why we  
7 are not excusing FPL's witnesses? Mr. Moyle.

8 **MR. MOYLE:** No. I think, I think, maybe with  
9 the exception of Ms. Brownless, I think all of us are  
10 geared toward Progress. And so to the extent -- I don't  
11 think there are any other issues pending related to any  
12 of the other utilities as far as I understand it.

13 **CHAIRMAN GRAHAM:** Poor Progress.

14 **MR. BURNETT:** I'm all alone.

15 (Laughter.)

16 **CHAIRMAN GRAHAM:** All right. So, all right,  
17 so, Staff, there's no reason to hold off on the  
18 Florida -- the FP&L witnesses?

19 **MS. BENNETT:** No reason.

20 **CHAIRMAN GRAHAM:** We can excuse those. And  
21 how about for Gulf and TECO?

22 **MR. STONE:** We would make similar requests on  
23 behalf of Gulf's witnesses and counsel.

24 **MR. BEASLEY:** As would we for Tampa Electric,  
25 Mr. Chairman.

1           **CHAIRMAN GRAHAM:** And nobody else has got any  
2 questions or concerns of those witnesses?

3           Staff?

4           **MS. BENNETT:** No objection to their being  
5 excused.

6           **CHAIRMAN GRAHAM:** You guys are all free to go.

7           **MR. BUTLER:** Thank you, Mr. Chairman.

8           **CHAIRMAN GRAHAM:** All right. Any other  
9 preliminary matters, Staff?

10          **MS. BENNETT:** Just one or two. I note that  
11 there are some outstanding motions and petitions that  
12 will be addressed by the Prehearing Officer on  
13 confidentiality, and that this docket does involve  
14 confidential information. And if there is confidential  
15 information that's presented for discussion, we need to  
16 be careful not to voice that information because it will  
17 be picked up on the, by the court reporter. So with  
18 that, we are finished with the preliminary matters.

19          **CHAIRMAN GRAHAM:** Okay.

20          **MR. STONE:** Chairman Graham.

21          **CHAIRMAN GRAHAM:** Yes.

22          **MR. STONE:** Jeff Stone on behalf of Gulf Power  
23 Company. Recognizing that you have excused us from the  
24 01 docket, there are a number of stipulations in the 07  
25 docket that I believe affect all the companies with the

1 exception of Progress. And I realize that it would be  
2 slightly out of order, but it might be helpful to the  
3 smooth running of this proceeding if we could dispense  
4 with the 07 stipulated issues, and that would then leave  
5 you an orderly presentation of the issues that remain  
6 unstipulated in both dockets.

7 **MR. BUTLER:** FPL would join in that request.

8 **CHAIRMAN GRAHAM:** Imagine that.

9 **MR. REHWINKEL:** The Public Counsel would  
10 support that request. We also think it would allow us  
11 to just focus on Progress, and other employees to return  
12 to take care of other matters.

13 One suggestion I would offer is you could  
14 adjourn -- you could recess this docket, take up 07, and  
15 then come back into this one.

16 **CHAIRMAN GRAHAM:** Do you -- well, I guess the  
17 question I have of Staff, do we just lay this docket on  
18 the table and then go to 07 and come back?

19 **MS. BROWN:** I think that would probably be  
20 better. I'm worried about getting the records all mixed  
21 up together. I think it would be better to recess 01,  
22 go to 07, and then come back.

23 **CHAIRMAN GRAHAM:** All right. Now once again,  
24 I'm a dumb engineer, so lay it on the table. Recess?  
25 Tell me.

1 MS. BROWN: Yeah. Right.

2 CHAIRMAN GRAHAM: Which one? Or are they both  
3 the same?

4 MS. BROWN: Say again. I was teasing you.

5 CHAIRMAN GRAHAM: I don't understand legalese.  
6 Is laying it on the table, recessing, are those things  
7 all the same?

8 MS. BROWN: Yes. Yes.

9 CHAIRMAN GRAHAM: Okay. Then I understand  
10 laying it on the table.

11 Okay. So we will lay Docket 110001 on the  
12 table for the time being.

13 (Proceeding recessed.)

14 We laid 07 on the table, and we're taking  
15 01 back off the table.

16 While we're waiting for everybody to clear  
17 out, let's take a five-minute recess.

18 (Recess taken.)

19 Let's get back to work. Now before we get  
20 started, I want to give everybody a heads up. I meant  
21 to do this at the beginning, but now will be as good as  
22 any. I plan on breaking for lunch around 12:00, or if  
23 we get to a nice little stopping spot either just before  
24 or just after, but as close to 12:00 as we can get. And  
25 probably breaking for an hour and 15 minutes, an hour

1 and a half, and we'll come back. We plan on ending at  
2 5:00. We have some -- some have other commitments, so  
3 we will be ending as close to 5:00 as we can, and we'll  
4 be starting tomorrow morning once again at 9:30. I just  
5 want to make sure everybody knows you can plan your day  
6 accordingly. And that all being said, Staff, where are  
7 we?

8 **MS. BENNETT:** I think we are ready to swear in  
9 the remaining witnesses.

10 **CHAIRMAN GRAHAM:** Okay. Are those witnesses  
11 here? If I can get you to stand, raise your hand.

12 (Witnesses collectively sworn.)

13 Staff.

14 **MS. BENNETT:** At this point in time, the  
15 Prehearing Officer afforded each party five minutes for  
16 opening statements, with Progress Energy being permitted  
17 to go last, if the Chairman so orders, and perhaps to  
18 allow Progress additional time in the Chairman's  
19 discretion, if it's necessary.

20 **CHAIRMAN GRAHAM:** Actually I think what I'll  
21 do, not to step around the Prehearing Officer, thank you  
22 very much, is give Progress seven minutes. You can use  
23 as much as you want to open, as much as you want to  
24 close, but you have a total of seven.

25 **MR. BURNETT:** Thank you, sir. Would you like

1 me to go first or last? I would like to defer, if it's  
2 your pleasure, but I'm happy to do whatever you'd like  
3 me to do.

4 **CHAIRMAN GRAHAM:** You can do whichever you  
5 wish for your seven minutes.

6 **MR. BURNETT:** I'll go last then. Thank you,  
7 sir.

8 **CHAIRMAN GRAHAM:** Okay.

9 **MR. MOYLE:** I -- we didn't -- we never had a  
10 discussion about who goes first and who goes last when  
11 we had the prehearing. I mean, it's their petition.  
12 They're the ones seeking the money. I think  
13 traditionally the person goes first who has the  
14 petition. I'd like to, I'd like to hear what they have  
15 to say because I may model some of my opening statement  
16 comments in response to theirs, but we never had the  
17 conversation.

18 **CHAIRMAN GRAHAM:** I was going to say he could  
19 just say, hi, I'm Progress, and then close.

20 (Laughter.)

21 Yes, ma'am.

22 **MS. KEATING:** Mr. Chairman, I'm here for FPUC,  
23 and we're on a completely different page, a different  
24 issue than these guys. So if I might suggest that  
25 perhaps we could go first, or after they have addressed

1 the Progress issues. We'd just like a couple of minutes  
2 to address the FPUC issue.

3 **CHAIRMAN GRAHAM:** You know, I like the idea of  
4 clearing things out of the way, so let's do that.

5 **MS. KEATING:** All right. Thank you.

6 **CHAIRMAN GRAHAM:** Sure.

7 **MS. KEATING:** Mr. Chairman, Commissioners, we  
8 appreciate the opportunity to address you regarding  
9 FPUC's proposal to use a new demand allocation  
10 methodology. As you'll hear more from Ms. Martin later  
11 today, FPUC is proposing a demand allocation methodology  
12 that it believes better allocates demand costs across  
13 FPUC's rate classes because it is based on FPUC-specific  
14 information rather than data obtained from Gulf and FPL.

15 Over the years the prior methodology, which is  
16 known as the 12CP and 1/13th AD methodology, has served  
17 its purpose, but the reality is that FPUC is not by any  
18 stretch similarly situated to either FPL or Gulf,  
19 particularly when it comes to load data.

20 As Ms. Martin will explain, various  
21 circumstances over the past year prompted the company to  
22 Commission a study by a noted expert in the field to see  
23 if he could come up with a methodology that was specific  
24 to FPUC. Mr. Camfield was, in fact, able to develop  
25 such a methodology relying on information specific to

1 FPUC's system.

2 The company acknowledges that the new  
3 methodology isn't perfect but will show that it is the  
4 most appropriate methodology for FPUC because it better  
5 accounts for FPUC's unique geographic locations and  
6 customer demographics. The company believes and will  
7 demonstrate that this methodology is more appropriate,  
8 reasonable and prudent.

9 The company shouldn't be required to prove a  
10 negative; in other words, show that the prior  
11 methodology is not appropriate. In fact, the Commission  
12 has never determined that the former methodology is a  
13 perfect fit for FPUC, nor has the Commission compelled  
14 by past use to defer to that old methodology.

15 Moreover, this issue, as framed, doesn't ask  
16 that you make a specific determination as to whether the  
17 prior methodology is less accurate than the proposed  
18 methodology. Instead, Issue 3B asks you to determine  
19 whether FPUC's proposed methodology is appropriate for  
20 FPUC.

21 FPUC will meet its burden of proof on this  
22 issue. Again, neither of the methodologies is a perfect  
23 fit, but the use of FPUC-specific data inputs results in  
24 the more appropriate methodology being the new one  
25 proposed by FPUC. Thank you, Commissioners.

1                   **CHAIRMAN GRAHAM:** Staff, I have a question.  
2 If we address Issues 3B and Issues 22, which are both  
3 FPUC, does that clear everything for FPUC?

4                   **MS. BENNETT:** It does.

5                   **CHAIRMAN GRAHAM:** Okay. Gentlemen, do you  
6 have any statements before we pull the FPUC witness?

7                   **MR. REHWINKEL:** With respect to FPUC?

8                   **CHAIRMAN GRAHAM:** Yes.

9                   **MR. REHWINKEL:** No, sir.

10                  **CHAIRMAN GRAHAM:** Okay. Ma'am, if you'd call  
11 your witness.

12                  **MS. KEATING:** FPUC calls Cheryl Martin.

13                  **CHAIRMAN GRAHAM:** I didn't mean to shock you.  
14 Whereupon,

15                                   **CHERYL M. MARTIN**

16 was called as a witness on behalf Florida Public  
17 Utilities Company and, having been duly sworn, testified  
18 as follows:

19                                   **DIRECT EXAMINATION**

20 **BY MS. KEATING:**

21                   **Q**    Good morning, Ms. Martin.

22                   **A**    Good morning. Good morning, Commissioners.

23                   **Q**    Would you please state your full name for the  
24 record.

25                   **A**    Cheryl M. Martin.

1           Q     And did you cause to be prepared and filed in  
2 this proceeding direct testimony on September 8th, 2011?

3           A     Yes, I did.

4           Q     Did you also cause to be prepared and filed  
5 Exhibit CMM-1, which has already been marked and  
6 included on the Stipulated Exhibit List as Exhibit 30?

7           A     Yes, I did.

8           Q     Do you have you any changes or corrections to  
9 your prefiled testimony or exhibit?

10          A     No, I do not.

11          Q     And if I asked you the questions included in  
12 your prefiled testimony, would you provide the same  
13 answers as you did then?

14          A     Yes, I would.

15               **MS. KEATING:** Mr. Chairman, we'd ask that  
16 Ms. Martin's testimony be inserted into the record as  
17 though read, subject to cross.

18               **CHAIRMAN GRAHAM:** We will enter Ms. Martin's  
19 record -- prefiled testimony into the record as though  
20 read.

21

22

23

24

25

BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION  
DOCKET NO. 110001-EI  
FUEL AND PURCHASED POWER COST RECOVERY CLAUSE WITH GENERATING  
PERFORMANCE INCENTIVE FACTOR

2012 Projection Testimony of  
Cheryl Martin  
On Behalf of  
Florida Public Utilities Company

1 Q. Please state your name and business address.

2 A. Cheryl Martin, 401 South Dixie Highway, West Palm Beach, FL 33401.

3 Q. By whom are you employed?

4 A. I am employed by Florida Public Utilities Company (FPUC) as the Director  
5 of Regulatory Affairs for the Company.

6 Q. Can you please provide a brief overview of your educational and  
7 employment background?

8 A. I have been employed by FPUC since 1985 and performed numerous  
9 accounting and regulatory roles and functions including regulatory  
10 accounting (Fuel, PGA, conservation, rate proceedings, Surveillance  
11 reports, regulatory reporting), tax accounting, external reports, corporate  
12 accounting and Florida accounting. In August 2011 I was promoted to my  
13 current position of Director of Regulatory Affairs. I have been an expert  
14 witness for numerous proceedings before the Florida Public Service  
15 Commission (FPSC). I graduated from Florida State University in 1984  
16 with a BS degree in Accounting. Also, I am a Certified Public Accountant  
17 in the state of Florida.

1 Q. Have you previously testified in this Docket?

2 A. Yes. I have provided testimony in this proceeding on behalf of Florida  
3 Public Utilities on numerous occasions in past years.

4 Q. What is the purpose of your testimony at this time?

5 A. I will briefly describe the basis for the computations that were made in the  
6 preparation of the various Schedules that we have submitted in support of  
7 the January 2012 - December 2012 fuel cost recovery adjustments for our  
8 two electric divisions. In addition, I will explain the projected differences  
9 between the revenues collected under the levelized fuel adjustment and  
10 the purchased power costs allowed in developing the levelized fuel  
11 adjustment for the period January 2011 - December 2011 and to  
12 establish a "true-up" amount to be collected or refunded during January  
13 2012 - December 2012.

14 Q. Were the schedules filed by the Company completed under your direction  
15 or review?

16 A. Yes.

17 Q. Which of the Staff's set of schedules has your company completed and  
18 filed?

19 A. We have filed Schedules E1, E1A, E2, E7, and E10 for the Northwest  
20 Division and E1, E1A, E2, E7, E8, and E10 for the Northeast Division.  
21 Composite Prehearing Identification Number CMM-1 contains this  
22 information.

23 Q. Did you follow the same procedures that were used in the prior period

1 filings in preparing the projected cost factors for January – December  
2 2012 for both the Northwest and Northeast Divisions?

3 A. The Company has generally used the same methodology as in prior  
4 period filings; however, we have made two changes in the process. First,  
5 the Company had, in previous filings, utilized data for the Northeast  
6 Division that was obtained from a 2007 Florida Power and Light (“FP&L”)  
7 Load Research Study to allocate demand costs to the various Northeast  
8 Division rate classifications. Similarly, the Company had utilized 2006  
9 Load Research Study data obtained from Gulf Power to allocate demand  
10 costs to the various Northwest Division rate classifications. As is further  
11 explained herein, the Company has adopted a more representative  
12 method for allocating costs to the rate classifications for each Division.  
13 The second process change that the Company has incorporated into this  
14 filing is the inclusion of the unbilled fuel revenues into the calculation of  
15 total fuel revenues and the total true-up amount to be collected/refunded  
16 in 2012 for both the Northwest and Northeast Divisions.

17 Northeast Division – Demand Allocation Method

18 Q. Please explain the methodology that the Company has used to calculate  
19 the Northeast Division levelized fuel adjustment factor?

20 A. The Company’s methodology to calculate the levelized fuel adjustment  
21 factor for the Northeast Division is generally the same as in previous  
22 filings. The Company obtains cost information from its purchased power

1 supplier and utilizes this information to project the total purchased power  
2 costs (energy and demand costs) for 2012. The Company projects other  
3 fuel costs related to contract negotiations, fuel consulting work and legal  
4 representation outside of costs already embedded in the Company's base  
5 rates. The Company also projects the over- or under-recovered amount at  
6 the end of 2011. In addition, the Company projects its expected KWH  
7 sales to customers in 2012. Based on these projections, the Company  
8 has calculated the required levelized fuel adjustment for each rate class  
9 that recovers the expected purchased power costs in 2012, as shown in  
10 Composite Prehearing Identification Number CMM-1. As has historically  
11 occurred, the GSLD1 rate classification is directly assigned its expected  
12 purchased power costs.

13 Q Why does the Company directly assign the GSLD1 rate class purchased  
14 power costs?

15 A. The Company directly assigns the purchased power costs to the GSLD1  
16 rate classification's only two customers because they both have the  
17 capability to generate their own power. Both customers only purchase  
18 power sporadically from the Company, generally when they have an  
19 outage of their power generation facilities. It is not feasible to produce a  
20 levelized fuel rate for this rate classification that appropriately allocates  
21 costs. Demand and other purchased power costs are assigned to the  
22 GSLD1 rate class directly based on their projected CP KW and KWH

1 consumption. This procedure for the GSLD1 class has been in use for  
2 several years and has not been changed herein. Costs to be recovered  
3 from all other Northeast Division rate classifications are determined after  
4 deducting from total purchased power costs those costs directly assigned  
5 to GSLD1.

6 Q. Who does the Company purchase power from for the Northeast Division?

7 A. The Company purchases power from Jacksonville Electric Authority  
8 ("JEA") for the Northeast Division. Effective January 1, 2008, the  
9 Company executed an Amended and Restated Electric Service Contract  
10 with JEA (the "JEA Contract") which has a term of ten years.

11 Q. What impact has the JEA Contract had on the Company's levelized fuel  
12 rates and customer consumption?

13 A. Prior to 2008, the Northeast Division had some of the lowest rates in the  
14 state, well below the other IOU's in the state. However, the JEA Contract  
15 resulted in higher prices that more closely reflect the then-current market  
16 conditions and pricing. As a result of higher fuel rates and the down turn  
17 in the economy, the Company has experienced significant usage  
18 reductions from its customer base. As a result of demand activity unique  
19 to the Northeast Division, the Company believes that the previous method  
20 of allocating demand costs to rate classifications, which utilized FP&L's  
21 2007 Load Research Data, is no longer the most accurate basis for this  
22 purpose.

1 Q. What basis has the Company used to allocate the JEA demand costs in  
2 this filing?

3 A. The Company has engaged Christensen Associates Energy Consulting  
4 ("CA") to develop a Company-based customer usage method on which to  
5 allocate demand costs to the various rate classifications. CA has  
6 completed this task and has provided a report to the Company. The  
7 Company's demand allocation method developed by CA has been utilized  
8 in our Projection filing and is shown on Schedule E1 of Composite  
9 Prehearing Identification Number CMM-1. The JEA Contract utilizes  
10 monthly coincident peaks as the basis for that month's demand charge to  
11 the Company. Each month of the year has its unique monthly coincident  
12 peak which is used for billing purposes. The Company does not have any  
13 metering that provides customer-specific data regarding each rate  
14 classification's usage during the peak hour that JEA utilizes to determine  
15 the monthly demand charge. As such, the CA report concludes that the  
16 best indicator of each rate classification's contribution to the coincident  
17 peak demand that is currently available is the monthly total KWH usage of  
18 each rate classification as a percentage to the monthly total KWH usage  
19 for all rate classifications, excluding the GSLD1 rate classification. The  
20 Company has utilized the three previous years (2008 through 2010)  
21 average data to determine each rate classification's demand cost  
22 allocator. Using a three-year average mitigates the effect of weather

1 and/or other anomalies and provides for a reasonable basis to allocate  
2 projected demand costs. This data is more representative of the demand  
3 usage by the customers in the Northeast Division and is a better method  
4 to allocate the demand costs. All other costs of purchased power will be  
5 recovered by the use of the same levelized energy factor for each rate  
6 class. Thus the total factor for each rate classification will be the sum of  
7 the respective demand cost factor and the levelized energy factor for all  
8 other costs.

9 Q. Is there any additional calculation of cost that is included in the Northeast  
10 Division's demand cost recovery factor?

11 A. Yes. Consistent with the prior year the Company utilizes an allocation of a  
12 portion of the transmission demand cost to the Northeast Florida rate  
13 classifications. The Company continues to include this calculation in the  
14 demand cost recovery factor.

15 Q. Why is it appropriate to allocate a portion of the transmission costs to the  
16 Northeast Division rate classifications?

17 A. The distribution charge (associated with distribution substations in the  
18 Northwest Division) within the fuel charge should be allocated to both  
19 divisions in order to offset the disparity in substation related plant cost in  
20 the two divisions. This will allow all customers to contribute to the  
21 distribution charge within fuel just as all customers contribute to the  
22 substation plant related cost included in the base rates. Our Northwest

1 Division pays for a portion of distribution substations via a distribution  
2 charge through the fuel clause, where similar costs in the Northeast  
3 Division are paid through base rates since the Company owns the related  
4 plant and it is included in rate base. In the Northwest Division, Gulf Power  
5 Company owns the distribution substation with the exception of  
6 the distribution feeder bus. To allow for fair recovery of these costs the  
7 fuel portion should be allocated between the two divisions, similar to the  
8 rate base portion included for recovery in base rates. This allows for  
9 equitable cost distribution and recovery between all rate classifications.

10 Q. What is the appropriate total distribution charge allocated to the Northeast  
11 Division rate classifications for the 2012 calendar year?

12 A. The appropriate total distribution charge allocated to the Northeast  
13 Division rate classifications for the 2012 calendar year is \$476,832.

14 Q. What was the basis of the allocation used to allocate a portion of the  
15 distribution charge to Northeast Division rate classifications?

16 A. One half of the distribution charge will be included within the Northeast  
17 Division demand cost recovery factor just as the substation plant cost was  
18 equally allocated to all rate classifications within base rates.

19 Northwest Division – Demand Allocation Method

20 Q. Please explain the methodology that the Company has used to calculate  
21 the Northwest Division levelized fuel adjustment factor?

22 A. The Company's methodology to calculate the levelized fuel adjustment

1 factor for the Northwest Division is generally the same as in previous  
2 filings. The Company obtains cost information from its purchased power  
3 supplier and utilizes this information to project the total purchased power  
4 costs (energy and demand costs) for 2012. The Company also projects  
5 the over- or under-recovered amount at the end of 2011. The Company  
6 projects other fuel costs related to contract negotiations, fuel consulting  
7 work and legal representation outside of costs already embedded in the  
8 Company's base rates. In addition, the Company projects its expected  
9 KWH sales to customers in 2012. Based on these projections, the  
10 Company has calculated the required levelized fuel adjustment for each  
11 rate class that recovers the expected purchased power costs in 2012, as  
12 shown in Composite Prehearing Identification Number CMM-1.

13 Q. Who does the Company purchase power from for the Northwest Division?

14 A. The Company purchases power from Gulf Power Company ("Gulf Power")  
15 for the Northwest Division. Effective January 1, 2008, the Company  
16 executed an Agreement for Generation Services Between Gulf Power  
17 Company and Florida Public Utilities Company with Gulf Power (the "Gulf  
18 Power Contract") which has a term of ten years. On January 25, 2011,  
19 the Company entered into Amendment No. 1 to the Gulf Power Contract,  
20 which, among other things, extended the Gulf Power Contract for two  
21 additional years.

22 Q. What impact has the Gulf Power Contract had on the Company's

1 levelized fuel rates and customer consumption?

2 A. Prior to 2008, the Northwest Division had some of the lowest rates in the  
3 state, well below the other IOU's in the state. However, the Gulf Power  
4 Contract resulted in higher prices that more closely reflect the then-current  
5 market conditions and pricing. As a result of higher fuel rates and the  
6 down turn in the economy, the Company has experienced significant  
7 usage reductions from its customer base. As a result of demand activity  
8 unique to the Northwest Division, the Company believes that the previous  
9 method of allocating demand costs to rate classifications, which utilized  
10 Gulf Power's 2006 Load Research Data, is no longer the most reasonable  
11 basis for this purpose.

12 Q. What basis has the Company used to allocate the Gulf Power demand  
13 costs in this filing?

14 A. The Company has engaged Christensen Associates Energy Consulting  
15 ("CA") to develop a Company-based customer usage method on which to  
16 allocate demand costs to the various rate classifications. CA has  
17 completed this task and has provided a report to the Company. The  
18 Company's demand allocation method developed by CA has been utilized  
19 in our Projection filing and is shown on Schedule E1 of Composite  
20 Prehearing Identification Number CMM-1. The Gulf Power Contract  
21 utilizes five summer months (May through September) to determine the  
22 maximum coincident peak used in the calculation of the following years'

1 demand charge calculation. The Company does not have any metering  
2 that provides customer-specific data regarding each rate classifications  
3 usage during the maximum peak hour that Gulf Power determines during  
4 the May through September period. As such, the CA report concludes  
5 that the best indicator of each rate classifications contribution to the  
6 coincident peak demand that is currently available is the monthly total  
7 KWH usage for the May through September period of each rate  
8 classification as a percentage to the monthly total KWH usage for all rate  
9 classifications for the same five month period. The Company has utilized  
10 the three previous years (2008 through 2010) average data to determine  
11 each rate classifications' demand cost allocator. Using a three-year  
12 average mitigates the effect of weather and/or other anomalies and  
13 provides for a reasonable basis to allocate projected demand costs. This  
14 data is more representative of the demand usage by the customers in the  
15 Northwest Division and is a better method to allocate the demand costs.  
16 All other costs of purchased power will be recovered by the use of the  
17 same levelized energy factor for each rate classification. Thus the total  
18 factor for each rate classification will be the sum of the respective demand  
19 cost factor and the levelized energy factor for all other costs.

20 Q. Is there any additional calculation of cost that is included in the Northwest  
21 Division's demand cost recovery factor?

22 A. No.

1

2

Unbilled Fuel Revenues

3

Q. Has the Company, in previous filings, included unbilled fuel revenues in the levelized fuel adjustment calculation?

4

5

A. No. Prior to the merger with Chesapeake Utilities Company on October 29, 2009, the Company did not record an entry for unbilled revenues for fuel.

6

7

8

Q. Why did the Company include unbilled fuel revenues in the over- and under-recovery amounts for the 2011 Actual/Estimated True-Up to be refunded in 2012?

9

10

11

A. The computation of those amounts in the 2011 Actual/Estimated True-Up filing, included the aforementioned unbilled fuel revenue components based on the balances that were computed on our books and footnoted within Schedule A-2, page 3 of our monthly Fuel schedule for July 2011 in the Northwest Division and for June 2011 in the Northeast Division. These amounts are also projected to remain the same as of December 2011. The Company estimates accumulated unbilled fuel revenues of \$1,743,732 for the Northwest Division and \$1,686,902 for the Northeast Division. These amounts are included as additional over-recoveries to our 2011 True-Up balances.

12

13

14

15

16

17

18

19

20

21

Q. Why is it appropriate to include unbilled fuel revenues in the over- and under-recovery?

22

- 1 A. The over- and under-recovery of fuel is based on actual fuel costs and  
2 fuel revenues. Fuel costs are normally based on a calendar month  
3 period, while fuel revenues are based on cycle billing and historically  
4 excluded the consumption of fuel revenues for the entire calendar month.  
5 Unbilled fuel revenues reflect the difference between what has been  
6 billed for that calendar month, and what remains to be billed through the  
7 calendar month end. This accounting treatment is appropriate for GAAP  
8 purposes and is included in the Company's accounting records. It is also  
9 appropriate to match the fuel costs with the applicable fuel revenues and  
10 the same period of time should be used for purposes of computing any  
11 over- and under-recovery of fuel costs.
- 12 Q. Will customers benefit from including unbilled fuel revenues in the over  
13 and under recovery of fuel costs in 2011?
- 14 A. Yes, If the unbilled fuel revenues is not recognized in the net over/under  
15 recovery, the Company will recognize a under recovery for the fuel  
16 revenues not yet billed (unbilled fuel revenues). The Company feels it is  
17 appropriate for the customers to receive the benefit for the fuel revenues  
18 embedded in unbilled revenues since they have been required to pay for  
19 the fuel costs for the entire month.
- 20 Q. What impact will this recognition of unbilled fuel revenues have on the net  
21 over/under recoveries in the current and future periods?
- 22 A. In the initial period that unbilled fuel revenues are recognized for the fuel

1 clause, customers will obtain a benefit through a reduced under recovery.  
2 In future periods, without weather or significant growth, the change in  
3 unbilled fuel revenues will not be significant. The benefit is achieved  
4 primarily in the initial period of recognition, but this is a permanent savings  
5 to the customers.

6 Summary Rates

7 Q. What are the final remaining true-up amounts for the period January –  
8 December 2010 for both Divisions?

9 A. In the Northwest Division, the final remaining true-up amount was an over-  
10 recovery of \$885,786. The final remaining amount for the Northeast  
11 Division was an over-recovery of \$856,166.

12 Q. What are the estimated true-up amounts for the period of January –  
13 December 2011?

14 A. In the Northwest Division, there is an estimated over-recovery of  
15 \$682,002. The Northeast Division has an estimated over-recovery of  
16 \$2,292,856.

17 Q. Please address the calculation of the total true-up amount to be collected  
18 or refunded during the January - December 2012 year?

19 A. The Company has determined that at the end of December 2011 based  
20 on six months actual and six months estimated. We will have over-  
21 recovered \$1,567,788 in purchased power costs in our Northwest  
22 Division. Based on estimated sales for the period January - December

1 2012, it will be necessary to subtract .48272¢ per KWH to refund this  
2 over-recovery. In our Northeast division we will have over-recovered  
3 \$3,149,022 in purchased power costs. This amount will be refunded at  
4 .95005¢ per KWH during the January - December 2012 period (excludes  
5 GSLD1 customers). Page 3 and 10 of Composite Prehearing  
6 Identification Number CMM-1 provides detailed calculations of the  
7 respective true-up amounts.

8 Q. What will the total fuel adjustment factor, excluding demand cost  
9 recovery, be for both divisions for the period?

10 A. In the Northwest Division the total fuel adjustment factor as shown on Line  
11 33, Schedule E-1 is 6.544¢ per KWH. In the Northeast Division the total  
12 fuel adjustment factor for "other classes", as shown on Line 43, Schedule  
13 E-1, is 5.961¢ per KWH.

14 Q. Please advise what a residential customer using 1,000 KWH will pay for  
15 the period January - December 2012 including base rates, conservation  
16 cost recovery factors, gross receipts tax and fuel adjustment factor and  
17 after application of a line loss multiplier.

18 A. As shown on Schedule E-10 in Composite Prehearing Identification  
19 Number CMM-1, a residential customer in the Northwest Division using  
20 1,000 KWH will pay \$133.19, a decrease of \$4.34 from the previous  
21 period. In the Northeast Division a residential customer using 1,000 KWH  
22 will pay \$125.10, a decrease of \$7.23 from the previous period.

1 Q. Has the Company adjusted the TOU rates for the 2012 period?

2 A. Yes, the Company has filed updated TOU rates for the Northwest  
3 Division. As of August 2011, the Company has five residential customers  
4 and one general service demand customer on TOU rates. The Company  
5 has updated rates for this tariff based on the revised projections of fuel  
6 costs for the 2012 period. The TOU rates continue to provide benefit to  
7 other customers by reduced demand costs. The methodology to compute  
8 the TOU fuel rates remains consistent with the methodology for 2011  
9 rates; but rates have been updated to reflect the most recent fuel costs to  
10 remaining customers in the Northwest division. See Schedule E1, page 2  
11 for a summary of the revised TOU rates by rate class.

12 Q. Does this conclude your testimony?

13 A. Yes.

1 **BY MS. KEATING:**

2 Q And, Ms. Martin, have you also prepared a  
3 brief summary of your testimony?

4 A Yes, I have.

5 Q And if you would, please give it at this time.

6 A As you know, Florida Public Utilities has two  
7 separate divisions, one in Fernandina Beach and one in  
8 Marianna. My projection testimony addressed the  
9 computations and schedules that we used to develop the  
10 company's fuel cost recovery adjustments and the 2012  
11 fuel factors for these two distinct operating divisions.

12 My summary, will, however, focus on one key  
13 aspect of my testimony that remains in dispute, that  
14 being the new demand cost allocation methodology that  
15 FPU wants to use. As you know, FPU's electric divisions  
16 are small and both are located in relatively non-urban  
17 areas of North Florida. FPU doesn't have its own  
18 generation, and thus purchases all of its power from  
19 other providers.

20 We also don't have the costly equipment  
21 installed that would enable the company to gather more  
22 detailed customer demand data. Likewise, because of our  
23 small size, the company does not have to file load  
24 research studies like other IOUs, as Staff has noted in  
25 its position.

1           Nonetheless, over the years FPUC has had to  
2           rely on demand data obtained from other utilities,  
3           namely FP&L and Gulf, to allocate demand. This year,  
4           however, after reviewing the demand activity across both  
5           divisions, including significant usage reductions in  
6           segments of the company's customer base, the company  
7           decided to engage Christensen and Associates,  
8           specifically Robert Camfield, to study whether it was  
9           possible to develop an FPUC-specific methodology to  
10          allocate demand costs, one that did not rely on demand  
11          information from other utility systems that are not  
12          really comparable to FPUC.

13                 Mr. Camfield was, in fact, able to develop a  
14                 methodology that the company believes allocates demand  
15                 costs in a manner that better represents what actually  
16                 occurs on FPU's system. The new methodology places  
17                 greater emphasis on one of the factors that's also a  
18                 component of the prior methodology, kWh usage on FPU's  
19                 system. An added benefit of the new methodology is that  
20                 FPUC's residential customers in both divisions will see  
21                 lower rates under our proposed method versus using the  
22                 load data of other utilities.

23                 While I don't claim to be an expert in  
24                 allocation methodology, based on my knowledge and  
25                 experience in the industry and my 26 years with this

1 company specifically, I believe that Mr. Camfield's  
2 recommendation that the company use class-specific  
3 energy sales to allocate demand makes sense.

4 I'll be the first to admit that there's not an  
5 exact correlation between usage and demand, and thus  
6 this methodology is by no means perfect, but kWh is a  
7 clear indicator of the changes in demand and, as I  
8 mentioned, it's a component of the prior methodology.  
9 Likewise, there is a correlation between energy sales  
10 and peak demand.

11 Also, as far as I'm aware, the Commission has  
12 never concluded that the prior methodology is a perfect  
13 fit for FPUC, particularly in this context, although it  
14 is the historical method used. An absence of load  
15 research data specific to the company, and in light of  
16 Mr. Camfield's expertise in this area, the company  
17 strongly believes that this new methodology is the best  
18 and most appropriate method for allocating demand costs  
19 among FPU's customer classes. It better recognizes the  
20 unique nature, both geographical and economically, of  
21 FPUC and its customer base. Thus, the company asks that  
22 the Commission allow the company to continue to use our  
23 proposed method. This concludes my summary.

24 **MS. KEATING:** Ms. Martin is available for  
25 cross.

1                   **CHAIRMAN GRAHAM:** All right. Intervenors, who  
2 wants to be first?

3                   **MR. REHWINKEL:** No questions.

4                   **MR. MOYLE:** No questions.

5                   **CHAIRMAN GRAHAM:** Staff?

6                                   **CROSS EXAMINATION**

7                   **BY MS. BARRERA:**

8                   **Q**     Yes. Ms. Martin, I'm going to refer to the  
9 transcript of your deposition, which would be  
10 Exhibit 60.

11                   **A**     Okay.

12                   **Q**     On Page 12 of your deposition, Bate stamp  
13 00243, you stated that the load data FPUC historically  
14 used was based on another company's load, and it is your  
15 opinion that it's not necessarily reflective of FPUC's  
16 customer load.

17                                   Have you done any studies or analysis to  
18 determine any differences in customer load between FPUC  
19 and FP&L or between FPUC and Gulf Power Company?

20                   **A**     No, we have not. However, just taking a look  
21 at FP&L and Gulf Power's load, a little bit of a unique  
22 situation is that those two companies do not have the  
23 same customer makeup, they don't have the same customer  
24 locations, the same makeup in terms of who might be  
25 incorporated into which class.

1           And I also took a look at using FPL or using  
2 Gulf's load data. If you used FPL's in the Marianna  
3 division, you would get different results. And so just  
4 taking a look at, at that type of data would, would put  
5 you -- you know, you would call into question why would  
6 it be appropriate to use another company's load data to  
7 try to mirror what your company's load data was?

8           Q     You also stated that cities, and you just  
9 referred to it, that cities served by Gulf such as  
10 Destin and Panama City have a much different makeup in  
11 terms of customer and usage patterns than Marianna,  
12 which is a more rural type of town. Would you agree,  
13 however, that Gulf Power Company's service territory  
14 also covers rural areas?

15          A     Well, first of all, I don't believe I  
16 specifically said that Destin or Panama City was in  
17 Gulf's territory. I was merely trying to point out that  
18 larger utility companies serve much different type of a  
19 customer mix than our small company where we're  
20 specifically -- primarily have customers that are in  
21 small rural towns.

22                FP&L and Gulf Power have a much larger  
23 customer base and are spread out much, over much more of  
24 the State of Florida, and they incorporate much larger  
25 cities, and cities like Destin or Panama City would have

1 a much different makeup than a small town like Marianna.  
2 So I was trying to really explain that, you know, it was  
3 very hard to use companies that contain a much different  
4 makeup in terms of customer mix and economics than our  
5 small company that only is in rural type areas in  
6 Marianna.

7 Q Were you able to determine or differentiate  
8 between cities, the load in cities such as Panama City  
9 or Destin, the larger cities, and the load in the rural  
10 areas served by Gulf?

11 A No. We did not do any detailed research on  
12 their load data. We also are not able to provide any  
13 type of research by customer class of our demand or our  
14 load research data. We don't have the equipment that's  
15 necessary to be able to obtain that information.

16 I don't believe anybody has ever studied to  
17 see whether or not the Gulf Power or the FP&L load data  
18 would be applicable to FPUC, nothing that I'm ever aware  
19 of. But I do know that there are significant reasons  
20 why it would not be appropriate.

21 Q Did you compare FP&L and Gulf's tariff to  
22 FPUC's tariff to determine if there are any differences  
23 in the definition of a residential or GS or GSLD  
24 customer?

25 A No, I did not.

1           Q     Do you have any analytical support to back the  
2 statement that there is a correlation between energy  
3 sales and the peak demand?

4           A     Well, I believe that there is some supporting  
5 evidence with respect to taking a look at the kWh usage  
6 and how that has dropped over the years. So, indeed,  
7 there would be a correlation in the demand that was  
8 associated with the usage as well. I mean, many of our  
9 exhibits and many of our testimony support that  
10 analysis, so I'm not sure specifically what you're  
11 asking.

12          Q     That's answered.

13                     Referring to page 9 in your deposition, you  
14 stated that with the new contracts that were closer to  
15 market, FPUC's customers experienced a dramatic price  
16 increase, and as a result you believe customers  
17 experienced significant usage decreases. Have you  
18 looked into FP&L's or Gulf's historical consumption  
19 pattern to see if FP&L and/or Gulf experienced similar  
20 consumption trends as FPUC?

21          A     No, I have not look into FP&L or Gulf's, but I  
22 have looked into the facts facing our company. And I  
23 know that from prior to 2008 both customers in the  
24 Gulf -- I mean, in Fernandina and Marianna had prices  
25 that were well below market price, and we offered

1 supporting documents with respect to that information.

2 But if you take a look at the price increases  
3 that faced our customers, they had almost a two-fold  
4 increase in their fuel rates prior to 2008 and  
5 post-2008. That dramatic price increase that faced our  
6 customers definitely had an impact on their usage, and  
7 also, in our opinion, definitely impacted the demand and  
8 decreased the demand by our customers.

9 Q During your deposition we discussed how FPUC's  
10 proposed allocation methodology impacts the bills of the  
11 various rate classes, and you also provided rate  
12 comparisons in Exhibit 1 to the deposition, Bate stamp  
13 00269.

14 How are the different customer classes  
15 impacted by the proposed allocation method when compared  
16 to using the load research data from FP&L and Gulf?

17 A In both our northwest and our northeast  
18 divisions, under the method that we filed and proposed,  
19 the residential customers would, would all have a lower  
20 fuel bill than under the method, the old method.

21 In our northwest division, the GS customers  
22 would also have a lower fuel bill than under the old  
23 method. In the northeast Florida, the general service  
24 would have a slightly higher fuel bill, as well as the  
25 remaining commercial and industrial classes.

1                   **MS. BARRERA:** One second.

2                   (Pause.)

3                   **BY MS. BARRERA:**

4                   **Q**     Can you estimate for us today what a  
5                   thousand-kilowatt residential bill under either method  
6                   would look like for the consumers?

7                   **A**     Yes. I believe we provided that as an  
8                   exhibit. Schedule E10 shows a residential typical bill  
9                   with a thousand kWh. Under our proposed method, in the  
10                  northwest division a residential bill would be  
11                  \$133.19 per thousand kWh. And in Fernandina Beach or  
12                  the northeast division, the residential typical bill  
13                  would be \$125.10. And that was under FPUC proposed  
14                  method.

15                  Under the old methodology, a residential  
16                  customer in our northwest division would have a typical  
17                  bill of \$139.28 per thousand kWh, and for northeast a  
18                  residential customer would have a typical bill of 129.07  
19                  per 1,000 kWh.

20                  **MS. BARRERA:** Thank you. I have no more  
21                  questions.

22                  **CHAIRMAN GRAHAM:** Commission, any questions of  
23                  this witness?

24                  Staff?

25                  **MS. BENNETT:** FPUC asked that I hand out an

1 exhibit while the witness was being cross-examined, and  
2 it would be Exhibit 88, I believe.

3 **MS. KEATING:** I think it will be marked at  
4 this point as Exhibit 88. But if, if I might have the  
5 liberty, Mr. Chairman, we have just a couple of real  
6 short redirect for Ms. Martin, if that's your will.

7 **CHAIRMAN GRAHAM:** Well, let's mark this  
8 exhibit as 88, since I have it sitting right here in  
9 front of me. And what's a short title for this thing?

10 **MS. KEATING:** FPUC's response to request for  
11 production of documents number 1.

12 (Exhibit 88 marked for identification.)

13 **CHAIRMAN GRAHAM:** Okay.

14 **MS. KEATING:** Thank you, Mr. Chairman.

15 **CHAIRMAN GRAHAM:** Yes.

16 **REDIRECT EXAMINATION**

17 **BY MS. KEATING:**

18 Q Ms. Martin, Staff asked you several questions  
19 as to whether you had done comparisons of FPL load data  
20 and Gulf load data. Let me ask you this, how many  
21 customers does FPUC have on its system in total?

22 A FPUC in total, the electric customers are  
23 31,000.

24 Q And for the northwest division?

25 A 15,172.

1           Q     And I believe you've mentioned Marianna as one  
2 of the municipalities in that northwest division. Can  
3 you name some of the other towns that are in that area,  
4 in that division?

5           A     Bristol and --

6           Q     How about the northeast division, how many  
7 customers are in that division?

8           A     15,829.

9           Q     And what are some of the municipalities in  
10 that division?

11          A     Fernandina Beach.

12          Q     Could you -- do you have knowledge of the  
13 geographic areas that FPL serves in?

14          A     I do not.

15          Q     And would your answer be the same for Gulf?

16          A     Correct.

17          Q     Staff asked, also asked you a question about  
18 the impacts of this new methodology on the different  
19 rate classes. Do you believe -- is it your  
20 understanding this new methodology shifts costs to  
21 customers or rate classes unfairly such that classes  
22 that aren't creating demand are now responsible for  
23 costs they have not caused?

24          A     No, I do not. I believe that the methodology  
25 that we propose is appropriate and is the most

1 appropriate methodology that we have and most fairly  
2 allocates the cost to our customers and our customer  
3 classes.

4 **MS. KEATING:** Thank you, Mr. Chairman. That's  
5 all the redirect we have.

6 **CHAIRMAN GRAHAM:** All right. And this is your  
7 only witness; is that correct?

8 **MS. KEATING:** It is.

9 **CHAIRMAN GRAHAM:** Okay. Thank you,  
10 Ms. Martin.

11 **THE WITNESS:** Thank you, Commissioners.

12 **MS. KEATING:** And, Mr. Chairman, if it's  
13 appropriate at this time, we'd move entry into the  
14 record of Exhibit Number 30 and Number 88.

15 **CHAIRMAN GRAHAM:** If there's no objection,  
16 we're going to move Exhibits 30 and 88 into the record.  
17 Seeing none.

18 (Exhibits 30 and 88 admitted into the record.)

19 **MS. KEATING:** And, Mr. Chairman, may  
20 Ms. Martin be excused?

21 **CHAIRMAN GRAHAM:** Staff, any further questions  
22 for Ms. Martin?

23 **MS. BENNETT:** We have no further questions for  
24 Ms. Martin. The only thing remaining would be a bench  
25 decision by -- or a decision by the Commission, either

1 bench decision or the briefing and agenda conference. I  
2 don't know if you want to do that now or at the end of  
3 the 01 docket.

4 **CHAIRMAN GRAHAM:** Commissioners?

5 **MS. KEATING:** Mr. Chairman, if I may.

6 **CHAIRMAN GRAHAM:** Yes.

7 **MS. KEATING:** We'd respectfully request the  
8 opportunity to either present closing statements on this  
9 issue, if you would like to take a bench decision on it,  
10 or we'd actually prefer to provide a post-hearing brief  
11 on this issue.

12 **CHAIRMAN GRAHAM:** Commissioner Edgar.

13 **COMMISSIONER EDGAR:** Thank you, Mr. Chairman.

14 I would support that request and ask for the  
15 opportunity to review a post-hearing brief on the issue.

16 **CHAIRMAN GRAHAM:** Okay. Sounds good to me.

17 So, Staff, that being the case, then we can just release  
18 this, this witness and we're done at this point with --

19 **MS. BENNETT:** That is correct. We would be  
20 done with FPUC's witness and counsel. The -- we're  
21 requesting daily transcripts. Briefs will be due on  
22 November the 8th. And we -- Staff will present a  
23 recommendation to you at your November 22nd agenda  
24 conference.

25 **CHAIRMAN GRAHAM:** Sounds good.

1                   **MS. KEATING:** Thank you, Mr. Chairman,  
2 Commissioners.

3                   **CHAIRMAN GRAHAM:** Thank you very much.

4                   All right. We've got about a quarter 'til  
5 12:00. I think this is just as good a time as any to  
6 break for lunch. Let's reconvene at quarter after 1:00.

7                   (Recess taken.)  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

1 STATE OF FLORIDA )  
2 COUNTY OF LEON ) : CERTIFICATE OF REPORTER

3  
4 I, LINDA BOLES, RPR, CRR, Official Commission  
5 Reporter, do hereby certify that the foregoing  
6 proceeding was heard at the time and place herein  
7 stated.

8 IT IS FURTHER CERTIFIED that I  
9 stenographically reported the said proceedings; that the  
10 same has been transcribed under my direct supervision;  
11 and that this transcript constitutes a true  
12 transcription of my notes of said proceedings.

13 I FURTHER CERTIFY that I am not a relative,  
14 employee, attorney or counsel of any of the parties, nor  
15 am I a relative or employee of any of the parties'  
16 attorneys or counsel connected with the action, nor am I  
17 financially interested in the action.

18 DATED THIS 2nd day of November, 2011.

19  
20  
21  
22  
23  
24  
25  
  
LINDA BOLES, RPR, CRR  
FPSC Official Commission Reporter  
(850) 413-6734