

BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 120009-EI

In the Matter of:

NUCLEAR COST RECOVERY CLAUSE.  
\_\_\_\_\_ /

VOLUME 2

Pages 193 through 356

PROCEEDINGS: HEARING

COMMISSIONERS  
PARTICIPATING:

CHAIRMAN RONALD A. BRISÉ  
COMMISSIONER LISA POLAK EDGAR  
COMMISSIONER ART GRAHAM  
COMMISSIONER EDUARDO E. BALBIS  
COMMISSIONER JULIE I. BROWN

DATE: Monday, September 10, 2012

TIME: Commenced at 9:33 a.m.  
Concluded at 10:58 a.m.

PLACE: Betty Easley Conference Center  
Room 148  
4075 Esplanade Way  
Tallahassee, Florida

REPORTED BY: LINDA BOLES, RPR, CRR  
Official FPSC Reporter  
(850) 413-6734

APPEARANCES: (As heretofore noted.)

RECEIVED-FPSC  
12 SEP 17 AM 11:48  
COMMISSION  
CLERK

1 I N D E X

2 OPENING STATEMENTS: PAGE NO.

3	MR. BURNETT	205
	MR. BREW	209
4	MR. REHWINKEL	212
	MR. MOYLE	214
5	LIEUTENANT COLONEL FIKE	216
	MR. WHITLOCK	217
6	MR. WRIGHT	219

7 WITNESSES

8 NAME: PAGE NO.

9 WILL GARRETT

10 Prefiled Direct Testimony Inserted 225

11 DARYL O'CAIN

12 Prefiled Direct Testimony Inserted 245

13 THOMAS G. FOSTER

14 Direct Examination by Ms. Gamba 271

Prefiled Direct Testimony 274

15 Cross Examination by Mr. Rehwinkel 328

Cross Examination by Mr. Brew 342

16 Cross Examination by Mr. Moyle 342

Cross Examination by Mr. Whitlock 350

17

18

19

20

21

22

23

24

25

## EXHIBITS

NUMBER:	ID.	ADMTD.
1	223	223
2	223	
3		
4		
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

## P R O C E E D I N G S

(Transcript follows in sequence from  
Volume 1.)

**CHAIRMAN BRISÉ:** Good morning. Today is  
September 13th [sic], 2012. It is 9:33, and we are  
going to continue the hearing on Docket Number  
120009-EI, the nuclear cost recovery clause.

So we have convened the hearing last week and  
we will continue today. And I'm not sure if we need to  
read the notice, but let's do it anyway just to make  
sure.

**MR. LAWSON:** We don't, we don't need to read  
it.

**CHAIRMAN BRISÉ:** Perfect. Do we need to take  
appearances?

**MR. LAWSON:** Not really.

**CHAIRMAN BRISÉ:** Okay. Perfect.

All right. Are there preliminary matters that  
we need to deal with this morning?

**MR. LAWSON:** We have a few items. Mostly are  
routine. First, on the Comprehensive Exhibit List,  
staff has prepared a Comprehensive Exhibit List, and the  
list itself is marked as Exhibit 1. There are no  
objections to the Comprehensive Exhibit List, and staff  
will ask that the Exhibit Number 1 be entered into the

1 record after opening statements, or at the Chairman's  
2 discretion.

3 Staff would also like to ask that the  
4 stipulated exhibits which are included throughout the  
5 Comprehensive Exhibit List be entered into the record  
6 after opening statements of each case, or at the  
7 Chairman's discretion.

8 And, finally, staff will request that the  
9 comprehensive exhibits be marked and numbered in the  
10 Comprehensive Exhibit List, and that any other exhibits  
11 proffered during the hearing be numbered sequentially,  
12 following those listed in staff's Comprehensive Exhibit  
13 List.

14 **CHAIRMAN BRISÉ:** Okay.

15 **MR. LAWSON:** Next, we have a motion for leave  
16 to file supplemental testimony. Florida Power & Light  
17 has filed a motion to file supplemental testimony on  
18 behalf of Witness Winnie Powers. At this time, all  
19 parties support or choose not to oppose this motion.

20 **CHAIRMAN BRISÉ:** Okay. Is that something we  
21 want to deal with now, or is it something we want to  
22 deal with when we take up the FPL portion of the case?

23 **MR. LAWSON:** If we deal with it now, we can  
24 see about excusing Witness Winnie Powers, and that would  
25 allow FP&L to send her home and get her squared away.

1                   **CHAIRMAN BRISÉ:** Okay.

2                   Commissioners?

3                   Commissioner --

4                   **COMMISSIONER EDGAR:** Edgar.

5                   **CHAIRMAN BRISÉ:** Edgar. I was about to say

6 Lisa.

7                   (Laughter.)

8                   **COMMISSIONER EDGAR:** That works too.

9                   Madam Chair [sic], I would move that we accept  
10 the supplemental testimony on behalf of Witness Winnie  
11 Powers.

12                   **CHAIRMAN BRISÉ:** All right. It's been moved  
13 by Commissioner Edgar.

14                   **COMMISSIONER BROWN:** Second.

15                   **CHAIRMAN BRISÉ:** Seconded by Commissioner  
16 Brown. Any further comments? All right. Seeing none,  
17 all in favor, say aye.

18                   (Vote taken.)

19                   All right. So we will excuse Ms. Winnie  
20 Powers.

21                   **MR. LAWSON:** Thank you. Moving on, on to  
22 stipulated witnesses. Staff witnesses Yen Ngo, Betty  
23 Maitre, and Jeff Small have been excused. Progress  
24 witnesses William Garrett and Daryl O'Cain have been  
25 excused.

1           Since the motion to file supplemental  
2 testimony was just granted and parties have stipulated  
3 to Winnie Powers' testimony, she may be excused.

4           The stipulated witnesses' prefiled testimony  
5 and exhibits can be taken up in turn as the witnesses  
6 are called at the hearing. At that time the sponsoring  
7 attorney will request that the testimony of the  
8 stipulated witnesses be inserted into the record as  
9 though read and that the stipulated exhibits of that  
10 witness be moved into the record.

11           **CHAIRMAN BRISÉ:** Okay.

12           **MR. LAWSON:** Order of hearing. The Prehearing  
13 Officer has ruled that each company's petition will be  
14 addressed in turn. First, we'll hear from Progress  
15 Energy Florida's petition, and then Florida Power &  
16 Light's petition.

17           Stipulations. In light of the Commission  
18 granting the motion to defer, the parties have  
19 stipulated to three of the issues, which will  
20 effectively render those issues moot for this hearing  
21 cycle only. The stipulations are as presented in the  
22 handout provided, and none of the parties oppose the  
23 stipulations. We would ask that those proposed  
24 stipulations be marked for identification and moved into  
25 the record, and we would ask the Commissioners to

1 approve the stipulations as presented.

2 **CHAIRMAN BRISÉ:** Okay.

3 **MR. MOYLE:** Could we have a copy?

4 **MR. LAWSON:** Pardon?

5 **MR. MOYLE:** You had said three issues and then  
6 Progress's revised position statements. Do they have --

7 **MR. LAWSON:** We're taking those up in just a  
8 second.

9 **MR. MOYLE:** Okay.

10 **CHAIRMAN BRISÉ:** All right. Let's see if we  
11 could mark those first. What I have is Progress's  
12 revised position statements on Issues 17, 18, and 19,  
13 proposed stipulations on Issues 2, 12, and 16.

14 **MR. LAWSON:** Yes. And I'll cover those  
15 revised positions. Subsequent to the approval of the  
16 motion to defer, PEF has also submitted in that document  
17 revised positions for Issues 17, 18, and 19. These  
18 revised positions are before you in the handout  
19 provided, and we ask that these revised positions be  
20 marked for identification and moved into the record  
21 simultaneously.

22 While the parties are free to agree or  
23 disagree as to the accuracy or implications of the  
24 revised positions, I do not believe that any of the  
25 parties object to the actual submission of the revised



1 positions.

2           **CHAIRMAN BRISÉ:** Okay. All right. So let's  
3 deal with these issues. What order do we want to deal  
4 with them? I suppose we deal with the proposed  
5 stipulations first. Okay.

6           **MR. MOYLE:** Mr. Chairman?

7           **CHAIRMAN BRISÉ:** 119.

8           **MR. MOYLE:** Just, if we could have just a  
9 brief on-the-record discussion about the impact of  
10 accepting these stipulations.

11           It's my understanding that by deferring them,  
12 that they're not going to be decided by you all.  
13 They're not live. There has been some discussion  
14 amongst the lawyers with respect to entering into  
15 evidence, you know, the testimony that addresses these  
16 issues. And in discussions with counsel for, for  
17 Progress, they said the fact that the testimony is going  
18 to be entered does not in any way waive or foreclose the  
19 ability of the Intervenors to challenge it at a later  
20 point in time.

21           And I guess out of an abundance of caution, we  
22 don't want there to be an argument to say, well, you  
23 know, a lot of evidence was entered about these '12 and  
24 '13 costs that was un rebutted, that was not crossed.  
25 The fact that we're not crossing on it should not in any

1 way be construed, you know, as a waiver with respect to  
2 those issues.

3 So I just thought, because there has been some  
4 conversation amongst the lawyers on that, we wanted to  
5 try to have a quick on-the-record conversation about  
6 that point.

7 **CHAIRMAN BRISÉ:** Sure.

8 Progress?

9 **MR. BURNETT:** Yes, sir. Thank you. And I can  
10 confirm that is our understanding and intention, as  
11 Mr. Moyle stated.

12 **CHAIRMAN BRISÉ:** Okay. Does that seem to be  
13 everyone else's understanding?

14 Okay. Seeing nod -- heads nod yes. So for  
15 the record, everybody nodded their heads yes. All  
16 right.

17 So the proposed stipulations 2, 12, and 16,  
18 we'll mark that 119. And revised positions 17, 18, and  
19 19, we will mark that 120.

20 (Exhibits 119 and 120 marked for  
21 identification.)

22 Okay. So, Commissioners, how do we want to  
23 deal with these stipulations?

24 Okay. Commissioner Edgar.

25 **COMMISSIONER EDGAR:** Mr. Chairman, it's my

1 understanding that these proposed stipulations are a  
2 result of the motion to defer that we took up and  
3 approved last week. I have reviewed them and I would  
4 move that we adopt the stipulations as expressed in  
5 Exhibit Number 119.

6 **CHAIRMAN BRISÉ:** All right. Is there a  
7 second?

8 **COMMISSIONER GRAHAM:** Second.

9 **CHAIRMAN BRISÉ:** Okay. It's been moved and  
10 seconded. Any further discussion? Okay. Seeing none,  
11 I think we're ready for the vote.

12 All in favor, say aye.

13 (Vote taken.)

14 Okay. Seeing that none opposed, we are  
15 accepting the stipulations and also moving them into the  
16 record.

17 Exhibit 119 -- I mean, 120, which is the  
18 positions on statements on Issues 18, 19, and 20, I  
19 suppose we could just move these into the record at this  
20 time. All right. So we'd move Exhibit 120 into the  
21 record at this time. Okay.

22 (Exhibit 120 admitted into the record.)

23 **MR. LAWSON:** And finally we have the revised  
24 order of witnesses. At the request of staff and OPC,  
25 parties have agreed to take several witnesses out of

1 order in order to accommodate their schedules. The  
2 changes are as follows.

3 First, staff witnesses Tripp Coston and Jerry  
4 Hallenstein will be taken up today as early as possible  
5 this morning, as they must depart no later than 3:00  
6 p.m. today.

7 And, second, if we have not heard them by the  
8 time we recess on Tuesday, we will need to take up OPC  
9 witnesses William Jacobs and Brian Smith immediately on  
10 Wednesday morning, since the last flight available for  
11 Dr. Jacobs is approximately noon on Wednesday. OPC  
12 would also prefer that Mr. Smith precede Dr. Jacobs on  
13 that morning.

14 **CHAIRMAN BRISÉ:** Okay. So we will do our best  
15 to accommodate that.

16 Okay. All right. Are there any other  
17 preliminary issues that we need to address?

18 **MR. LAWSON:** No, sir. We're ready to move to  
19 Progress's case.

20 **CHAIRMAN BRISÉ:** All right. At this time  
21 we're prepared for opening statements. The Prehearing  
22 Officer has done a good job in setting us up for a tight  
23 ship. Thank you, Commissioner Balbis. And so he has  
24 stated that opening statements for Progress should not  
25 exceed ten minutes.

1           And all the other intervening parties should  
2 have a combined total of 20 minutes, and that should be  
3 divided among the, amongst the parties, as agreed to by  
4 the parties.

5           So what I'm going to do is going to provide  
6 ten minutes to, to Progress, and then we're going to  
7 start the clock at 20 minutes for the Intervenors, and,  
8 you know, the clock will just run after that.

9           All right. So at this time we will move into  
10 opening statements.

11           **MR. BURNETT:** Thank you, Mr. Chairman. Good  
12 morning, and good morning, Commissioners.

13           Commissioners, based on the prefiled  
14 testimony, positions taken by the parties in this case,  
15 and PEF's motion to defer, there are only a handful of  
16 issues that remain now for the Commission to decide this  
17 year, and the evidence in this case will show that all  
18 of those remaining issues should be revolved in Progress  
19 Energy's favor.

20           First, no party except SACE takes issue with  
21 the costs that PEF is seeking for the Levy Nuclear  
22 Project this year, given that PEF has filed its request  
23 for cost recovery for the Levy project consistent with  
24 the terms of the global settlement agreement that the  
25 Commission approved in March of this year.

1           SACE has not sponsored any witness this year,  
2 and has instead taken two positions against the Levy  
3 project in its position statements. The Commission has  
4 heard and rejected both of these positions before, and  
5 the evidence in this case will show that the Commission  
6 should do so again this year.

7           First, SACE argues that PEF has not  
8 demonstrated the requisite intent to build the Levy  
9 plants. This is the exact same argument they made in  
10 last year's proceeding based on virtually identical  
11 facts, and the Commission rejected that argument. This  
12 is also one of the subjects of SACE's pending appeal  
13 before the Florida Supreme Court, and SACE will attempt  
14 to simply reargue these decided points again this year.

15           But let me be clear, the evidence will show  
16 that PEF intends to build the Levy plants and place them  
17 in service in 2024 and 2025. The evidence demonstrates  
18 that PEF is undertaking the activities necessary to  
19 fulfill this plan, including obtaining the combined  
20 operating license from the Nuclear Regulatory  
21 Commission.

22           SACE has also taken the position that  
23 uncertainty in risk surrounding the Levy project has  
24 rendered the project infeasible. SACE concedes in its  
25 statement of basic position that it has made this

1 argument in three consecutive NCRC proceedings, and the  
2 Commission has rejected those arguments each time.

3 The evidence will show that the Levy project  
4 remains feasible on a qualitative and quantitative  
5 basis, and SACE's arguments do nothing more than restate  
6 previously rejected positions.

7 With respect to the Crystal River Unit 3  
8 uprate project, two legal issues and one factual issue  
9 remain for your review. The first legal issue is  
10 whether the Commission can disallow carrying charges on  
11 the CR3 uprate costs if you find that PEF was -- well,  
12 that's the issue. If you find that PEF was imprudent in  
13 incurring any costs, you certainly may legally deny  
14 carrying charges. If you find that costs were prudently  
15 incurred, you may not deny carrying charges under  
16 controlling law, and any other legal argument that you  
17 may hear is incorrect as a matter of law.

18 The second legal issue is can the Commission  
19 unilaterally defer the determination of prudence on  
20 PEF's 2011 EPU project cost? The answer to that  
21 question is no. The Commission, of course, can this  
22 year find that those costs were prudent or imprudent,  
23 but the Commission cannot unilaterally defer making that  
24 decision.

25 With respect to PEF's historical 2011 EPU

1 project expenditures, all facts related to whether those  
2 costs were prudently incurred are established and  
3 complete. And after the hearing -- and after hearing  
4 the evidence the Commission can and must decide whether  
5 those costs were prudent or not.

6 To that point, no witness has challenged the  
7 prudence of PEF's 2011 extended power uprate costs, and  
8 PEF's testimony will show that every dollar of those  
9 costs was reasonably and prudently incurred.

10 And that, Commissioners, is the final issue in  
11 this case for PEF, whether PEF's costs incurred after  
12 the discovery of the March 2011 delamination at CR3 were  
13 prudent.

14 Again, no Intervenor witness has challenged  
15 these costs. And PEF's testimony will show that when  
16 PEF discovered the March 2011 delamination, PEF  
17 prudently stopped work on the EPU project, evaluated the  
18 situation, and prudently limited the work to aspects of  
19 the project that had to be done to keep the project  
20 viable. No party has and can reasonably challenge the  
21 prudence of PEF's actions in this regard.

22 Thank you, Commissioners, and we look forward  
23 to answering any questions you have.

24 **CHAIRMAN BRISÉ:** Thank you very much.

25 **MR. REHWINKEL:** Mr. Chairman, PCS Phosphate



1 will give the lead argument and Public Counsel will  
2 follow, and I believe followed by FIPUG and others.

3 **CHAIRMAN BRISÉ:** Okay. Thank you.

4 **MR. BREW:** Thank you.

5 Good morning, Mr. Chairman, Commissioners.

6 In previous years, we've been compelled in  
7 these proceedings to focus upon consumer rate impacts  
8 primarily driven by Levy, costs present and through the  
9 amortization for the rate moderation plan that you adopt  
10 in 2009. Thankfully we are not talking about those  
11 issues today.

12 I think the comprehensive settlement that the  
13 Commission approved in February finally established a  
14 balance between what the utility still needs to do with  
15 respect to the plant and controlling the cost impact on  
16 consumers. In that regard, I would note that, as a  
17 result, PSC, OPC, and I believe many of the other  
18 parties are going to waive cross on the Levy witnesses  
19 this year, which I'm sure everybody else is also  
20 thankful for.

21 The problem this year is that, is the dilemma  
22 caused by the CR3 outage in terms of nuclear cost  
23 recovery for the power uprate for the project. We are  
24 approaching the three-year anniversary of the outage.  
25 Progress has been assessing, considering, analyzing,

1 mulling over whether to repair the unit or not for  
2 almost 18 months now. In our terms, that 18 months  
3 amounts to about \$450 million in replacement power costs  
4 during the time where they're making, considering what  
5 to do there.

6 Now, this failure to launch is mostly tied to  
7 Progress's continuing discussions with NEIL over  
8 insurance and, as, as the company described in their  
9 motion to defer, the need for Duke management to do an  
10 independent study of the very items that Progress Energy  
11 Florida had been looking at for the prior year.

12 The problem is, is that if Progress eventually  
13 decides to retire the unit, each and every dime spent on  
14 the power uprate is wasted ratepayer dollars. And this  
15 is a project that's gone from \$450 million to over  
16 \$600 million.

17 And while I don't think any of the consumer  
18 parties want to kill CR3 or the uprate, but we do  
19 desperately want to avoid effectively being played for,  
20 by putting good money after bad. And that's really the  
21 dilemma we're facing here.

22 Now, last year in this proceeding, at the time  
23 it came to the Commission, the March delamination had  
24 occurred, we had the, the third delamination in June,  
25 and the, the company reported that they were exploring

1 their options. What we did then was the sensible thing,  
2 is we, the Commission deferred action on the 2011  
3 expenditures, prudence, and feasibility until the dust  
4 had settled on, on what they were going to do with  
5 respect to the repair.

6 The problem is, is that a year wasn't enough,  
7 and that we are still roughly in the same spot in terms  
8 of whether they'll move forward with the repair or not  
9 as we were when we sat down for these hearings last  
10 year.

11 The motion to defer, which has been marked as  
12 Exhibit 119 and which you've approved, also takes a  
13 sensible approach with respect to 2012 actual and  
14 estimated and the estimated for 2013. But that leaves  
15 the issue of the issues we had deferred on 2011.

16 And that puts the Commission, the consumers,  
17 and Progress in the incongruous position of trying to  
18 make a decision on prudence when you don't have a  
19 finding on feasibility. The company can't carry its  
20 burden of proof on the feasibility finding for the  
21 uprate, which is required under the rule, because they  
22 haven't made a decision.

23 Now, that issue, whether to repair or retire,  
24 is solely within the control of Progress Energy  
25 management. It's not something the Commission can

1 direct or control, and certainly not the consumers.

2 So given this bizarre turn of events that I  
3 don't think the Legislature ever contemplated when they  
4 drafted the nuclear cost recovery statute, we have to  
5 figure out how to make sense of this.

6 From our perspective, we recognize that a lot  
7 of the costs that are proposed for recovery are carrying  
8 costs, but we think the only sensible approach, which  
9 is, which is described in Issue 14 is, on what to do  
10 with the 2011 actuals, is for you to defer action on  
11 that in terms of the prudence until the dust has finally  
12 settled on a repair or retire decision, so that we can  
13 find out whether in fact Progress is throwing good money  
14 after bad, or they're actually looking at trying to  
15 add -- increase the power capability of a unit that's  
16 viable, and that's what we're asking for this year.

17 Thank you.

18 **MR. REHWINKEL:** Commissioners, very briefly.  
19 Charles Rehwinkel on behalf of the Citizens with the  
20 Office of Public Counsel.

21 Public Counsel concurs in the remarks made by  
22 PCS Phosphate. We agree that the issue is, is not ripe,  
23 but we have taken an alternative position if the  
24 Commission is to allow recovery of costs for 2011, which  
25 is the only year remaining here.

1           As Public Counsel witness Dr. Jacobs has  
2 testified, those costs should be the minimum necessary  
3 to maintain the repair and upgrade path that the company  
4 has testified to.

5           So our effort in this case will be to  
6 explicate the avoidability or deferrability or lack  
7 thereof of costs for recovery in 2011. We have  
8 maintained that the Commission should not allow Progress  
9 to earn in the carrying costs to the benefit of  
10 shareholders an equity return for actions that cause the  
11 cost of money to increase solely because of delay that  
12 is within the control of the shareholders. That issue  
13 is more manifest in 2012 and 2013 than it is in 2011,  
14 but we believe that the Commission needs to start taking  
15 stock of that issue as we go forward.

16           These hearings are held once every year, but  
17 this is an ongoing process that occurs 365 days out of  
18 the year, and the Commission always needs to be mindful  
19 of the company's actions in managing this project in  
20 conjunction with the repair of the containment building.

21           So with that, I will preserve the rest of my  
22 time for other Intervenors who may have more to say.

23           Thank you, Commissioners.

24           **CHAIRMAN BRISÉ:** All right. There's, just to  
25 let you know, there's about 13 minutes left.

1           **MR. MOYLE:** I'll try to take three or so and  
2 then move on.

3           So, so FIPUG similarly opposes the recovery of  
4 these 2011 costs, and I think it may be helpful, at  
5 least it is for me, to put it in, in an argument by way  
6 of analogy.

7           Nuclear power plants are complex and  
8 complicated, but most everyone has a car or access to a  
9 car. And to use an analogy of a car, this car had a,  
10 had a repair problem that prevented it from running  
11 anymore, and they took it to the shop, and it's been  
12 sitting in the shop for a long time. While it's sitting  
13 in the shop, all of a sudden -- they thought there was  
14 one problem that prevented it from running. There's a  
15 second problem that prevents it from running, i.e., the  
16 second delam event that occurred in March 2011.

17           So as you're looking at should we spend the  
18 money to repair this car or get a new car, at the same  
19 time there is all of these studies and engineering  
20 reports and all of this focus and money being spent on,  
21 on whether to get new tires for, for this car.

22           And we would argue that as a, as a first step,  
23 before spending a whole bunch of money on, on new tires  
24 that may never be used on a car that you're not sure is  
25 going to work or not, that the proper course of action

1 is to suspend, slow down efforts related to the uprate,  
2 and make the decision, are we going to retire this or  
3 are we going to repair it?

4 Okay? And in this case, you're going to hear  
5 Progress asking for monies in 2011. Remember, the  
6 second event, March 2011, and they kept spending money,  
7 you know, contracts, I mean, you know, there's force  
8 majeure provisions. We think better efforts could have  
9 been done to slow down the spend.

10 And finally, I just -- it's, I think,  
11 interesting to note the juxtaposition of Progress's two  
12 positions relative to the Levy project and the Crystal  
13 River 3 uprate project.

14 Levy, you'll hear Mr. Lyash, I think, and  
15 others say, well, you know, we've looked at some  
16 qualitative factors, the economy, the low price of  
17 natural gas, the uncertainty with respect to  
18 environmental policy at the state and federal level, and  
19 these risks are such that we've decided to really, to  
20 suspend, I think they used the word suspend, the Levy  
21 project, slow it down, not going to spend the money,  
22 it's not good for consumers.

23 So if those qualitative risks are such that  
24 they led to that decision, yet with respect to the  
25 Crystal River 3 uprate project you have a qualitative

1 risk where this building has cracked two times and  
2 there's all this uncertainty associated about are we  
3 going to move forward and repair it or are we going to  
4 retire it, that should be a qualitative risk that weighs  
5 very heavily in not spending more money, not throwing  
6 good money after bad. And we think that the 2011 costs  
7 are imprudent, and that your choice is to either find  
8 them imprudent or, as a legal matter, defer it and  
9 consider it later.

10 So, you know, we're okay on deferring it. But  
11 if you do decide you have to move forward as a matter of  
12 law, then we think you should find those costs imprudent  
13 because it is akin to, you know, spending a whole bunch  
14 of money tire shopping on a car that may not ever run  
15 again.

16 So, thank you.

17 **CHAIRMAN BRISÉ:** All right. Thank you.

18 There is about nine minutes left.

19 **LIEUTENANT COLONEL FIKE:** Mr. Chairman, the  
20 Federal Executive Agencies agree with the positions  
21 adopted by OPC and FIPUG in virtually all the issues in  
22 this case, and we also agree with the opening comments  
23 provided by both this morning, and we have no further  
24 comments and reserve the time for other Intervenors.

25 **CHAIRMAN BRISÉ:** All right. Thank you.



1           **MR. WHITLOCK:** Good morning, Mr. Chairman,  
2           Commissioners. Jamie Whitlock on behalf of the Southern  
3           Alliance for Clean Energy.

4                     It strikes me this year, you know, it's a new  
5           year, new cost recovery docket, we've got a new company  
6           in, in all actuality, but when it comes to Progress's  
7           proposed Levy Nuclear Project, it's business as usual.

8                     Progress has announced yet another scheduling  
9           delay for the projected in-service dates. This time  
10          it's a three-year delay. So now we're looking at 2024  
11          and 2025. Just for reference, in 2008 Progress sat here  
12          and told the Commission 2016, 2017. That's an  
13          eight-year delay now. And more delays are certainly  
14          possible, and, in fact, probably more properly  
15          characterized as likely.

16                    Associated with the delay, we've got another  
17          increase in the estimated cost. It's now, it's  
18          increased, I believe, 1.2 billion to 18.85 billion since  
19          last year, and I think that excludes carrying costs.

20                    Again, for reference, in 2008 Progress sat  
21          here and they told this Commission \$13.9 billion.  
22          That's what it's going to cost. So in four years a  
23          \$5 billion increase, roughly a billion dollars a year.  
24          And, again, more cost increases are likely to come,  
25          excuse me, to come.

1           So the question becomes what are the reasons  
2 for these ongoing delays and cost increases, and I think  
3 there's two major reasons. The first is risk and  
4 uncertainty, and this is the same risk and uncertainty  
5 that SACE has warned this Commission about for the past  
6 four years. And Mr. Burnett, in his opening statement,  
7 noted that the Commission has rejected those arguments,  
8 and that, that's accurate. However, I would  
9 respectfully submit that, in hindsight, SACE has been  
10 right.

11           Again, and even as conceded by Progress, this  
12 risk and uncertainty only continues to increase and  
13 makes the completion of these reactors unlikely and  
14 infeasible.

15           Second, no intent to build. Progress has not  
16 made and will not make a commitment to build the Levy  
17 project because it simply does not have the present  
18 intent to do so. And, in fact, Progress brought before  
19 this Commission earlier this year a stipulation and  
20 settlement agreement which allows Progress to cancel the  
21 EPC contract for the Levy project and recover the costs  
22 associated with the cancellation. So essentially  
23 they've already got a Commission-approved exit strategy  
24 out of Levy.

25           Ultimately, given current conditions, economic

1 and otherwise, new nuclear generation is simply not  
2 cost-effective, nor feasible, and we see other utilities  
3 across the country recognizing this and ending their  
4 pursuits of new nuclear generation.

5           Unfortunately, and especially for its  
6 ratepayers, Progress has not, not ended its pursuit of  
7 the Levy project, at least not officially, but instead  
8 continues to spend hundreds of millions of dollars of  
9 its ratepayers' money to do nothing more than to get a  
10 license and create an option. That's a lot of money for  
11 speculation, and a risk the company certainly would not  
12 take if it was their own money.

13           So SACE just does not believe it's fair, just,  
14 nor reasonable for Progress to continue to saddle its  
15 ratepayers with the cost to do nothing more than to  
16 create an option, and we'd respectfully ask that the  
17 Commission take appropriate action in this docket to  
18 protect Progress ratepayers. Thank you.

19           **CHAIRMAN BRISÉ:** Thank you.

20           There is about five minutes left.

21           **MR. WRIGHT:** Well, the good news is I won't  
22 use it, Mr. Chairman. Thank you.

23           Good morning, Commissioners. Schef Wright  
24 appearing on behalf of the Florida Retail Federation.

25           As you know, the Florida Retail Federation is

1 a statewide organization of more than 8,000 members,  
2 many of whom purchase large amounts of electricity from  
3 Progress Energy.

4 As stated in our prehearing statement, the  
5 Florida Retail Federation and our members are strongly  
6 in favor of nuclear power as a fuel diversifying  
7 component of Florida's electric generating fleet. With  
8 respect to Progress, as we state in our prehearing  
9 statement, we strongly support the repair of CR3,  
10 provided, of course, that it is technically feasible and  
11 cost-effective.

12 We also support the settlement agreement that  
13 we and most -- and the other consumer representatives  
14 entered into with Progress earlier this year.

15 Our concern is that we see no firm commitments  
16 by Progress to original or current cost estimates. In  
17 other words, we continue to be concerned that costs will  
18 continue to escalate even more than they already have.

19 We, the Retail Federation and our members,  
20 implore you to ensure that all expenditures for nuclear  
21 projects are reasonable and prudent and to hold the  
22 utility strictly accountable for increases above the  
23 amounts originally represented to the Commission and to  
24 the public.

25 We concur with the other consumer

1 representatives who have spoken to the specifics of the  
2 CR3 EPU project, and we thank you very much.

3 **CHAIRMAN BRISÉ:** Thank you.

4 All right. At this time we're going to move  
5 into hearing from witnesses. A couple of things I want  
6 to remind everyone, that the witness summaries are to be  
7 no longer than four minutes, and that we don't look  
8 favorably upon duplicity and repetitious or friendly  
9 cross. Okay? So we certainly hope that understanding  
10 that there are very similar positions on many issues, so  
11 if questions are posed by one party and somebody comes  
12 up and the same question is posed, understand that we  
13 will call that duplicitous and so forth and ask you to  
14 move on.

15 If you've asked a question once and you've  
16 gotten a response, you may not like the response, but  
17 you've asked the question, it's been answered, so move  
18 on to the next question, and we're asking that you all  
19 will respect that. And we will -- we don't appreciate  
20 friendly cross either.

21 So at this time we are, we'll move into  
22 administering the oath to whatever witnesses are present  
23 this morning. So if you would rise as we administer the  
24 oath.

25 (Witnesses collectively sworn.)

1 All right. Thank you very much.

2 **MR. REHWINKEL:** Mr. Chairman, before the, you  
3 take witnesses, I was wondering if I may inquire of the  
4 staff about a procedural matter I should have brought up  
5 at the, at the beginning.

6 **CHAIRMAN BRISÉ:** Okay.

7 **MR. REHWINKEL:** During the last week we had an  
8 informal meeting about Progress and the motion to defer,  
9 and there was a remark made that Progress's response to  
10 staff's data request number 1 might be an exhibit in the  
11 hearing. Is there an intention by the staff to make  
12 that an exhibit?

13 **MR. LAWSON:** We have identified it for  
14 identification purposes, but we believe that Exhibits 4  
15 and 5 will take care of it, so we won't actually have to  
16 move it into the record.

17 **MR. REHWINKEL:** Okay. I had, I had thought  
18 that staff was going to do that, and I wanted to use  
19 the, the document for demonstration purposes, and I did  
20 not make copies of it. Mr. Foster would be the witness  
21 that that would be taken up with. I just didn't know.  
22 I thought that staff was going to, going to offer it.  
23 So if they have a copy, when he comes up, I would like  
24 to ask that it be distributed.

25 Sorry, Mr. Chairman. Thank you.

1           **MR. LAWSON:** We're happy to accommodate. Just  
2 give us a signal when you need them.

3           **MR. REHWINKEL:** Okay. Thank you.

4           **CHAIRMAN BRISÉ:** Okay. Before we move to our  
5 first witness, I know that there was a Comprehensive  
6 Exhibit List that we wanted to move into the record  
7 prior to us moving in with the witnesses after the  
8 opening statements. So, staff.

9           **MR. LAWSON:** We'd ask that the Comprehensive  
10 Exhibit, Exhibit List marked as Exhibit 1 be moved into  
11 the record at this time.

12           **CHAIRMAN BRISÉ:** All right. Are there any  
13 objections? Seeing none, we will move the staff's  
14 Comprehensive Exhibit List marked Number 1 into the  
15 record.

16                   (Exhibits 1 through 113 marked for  
17 identification.)

18                   (Exhibit 1 admitted into the record.)

19           There was also two, two other exhibits -- I  
20 mean testimony, Exhibits 2 and 3, for, for certain  
21 witnesses that have been agreed to, and those are  
22 Progress witnesses. If you would move that into the  
23 record at this time.

24           **MS. GAMBA:** Certainly. If this is the  
25 appropriate time, the first witness on the list is

1 Mr. Garrett, and we request that his March 1st, 2012,  
2 prefiled direct testimony of Mr. Will Garrett be moved  
3 into the record as if it was read in the record today.  
4 We would also move in Mr. Garrett's exhibits, WG-1 and  
5 WG-2, which is marked as comprehensive Exhibit 2 and 3  
6 on the comprehensive staff list.

7 **CHAIRMAN BRISÉ:** All right. Are there any  
8 objections? Okay. Seeing no objections, we will move  
9 those exhibits into the record.

10 (Exhibits 2 and 3 admitted into the record.)

11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25



**IN RE: NUCLEAR COST RECOVERY CLAUSE**  
**BY PROGRESS ENERGY FLORIDA, INC.**  
**FPSC DOCKET NO. 120009-EI**  
**DIRECT TESTIMONY OF WILL GARRETT**

**I. INTRODUCTION AND QUALIFICATIONS**

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17

**Q. Please state your name and business address.**

**A.** My name is Will Garrett. My business address is 299 First Avenue North, St. Petersburg, FL 33701.

**Q. By whom are you employed and in what capacity?**

**A.** I am employed by Progress Energy Service Company, LLC as Controller of Progress Energy Florida, Inc. ("PEF" or the "Company").

**Q. What are your responsibilities in that position?**

**A.** As legal entity Controller for PEF, I am responsible for all accounting matters that impact the reported financial results of this Progress Energy entity. I have direct management and oversight of the employees involved in PEF Regulatory Accounting, Property Plant and Materials Accounting, and PEF Financial Reporting and General Accounting. In this capacity, I am also responsible for the Levy County Nuclear Project ("LNP") and Crystal River Unit 3 ("CR3") Uprate ("CR3 Uprate") Project Cost Recovery True-Up filings, made as part of

1 this docket, in accordance with Rule 25-6.0423, Florida Administrative Code  
2 (“F.A.C.”).  
3

4 **Q. Please describe your educational background and professional experience.**

5 **A.** I joined the company as Controller of PEF on November 7, 2005. My direct relevant  
6 experience includes the position of Corporate Controller for DPL, Inc. and its major  
7 subsidiary, Dayton Power and Light, headquartered in Dayton, Ohio. Prior to this  
8 position, I held a number of finance and accounting positions for 8 years at Niagara  
9 Mohawk Power Corporation, Inc. (“NMPC”) in Syracuse, New York, including  
10 Executive Director of Financial Operations, Director of Finance and Assistant  
11 Controller. As the Director of Finance and Assistant Controller, my responsibilities  
12 included regulatory proceedings, rates, and financial planning. I provided testimony  
13 on a variety of matters before the New York Public Service Commission. Prior to  
14 joining NMPC, I was a Senior Audit Manager at Price Waterhouse (“PW”) in  
15 upstate New York, with 10 years of direct experience with investor owned utilities  
16 and publicly traded companies. I am a graduate of the State University of New York  
17 in Binghamton, with a Bachelor of Science in Accounting and I am a Certified  
18 Public Accountant in the State of New York.  
19

20 **Q. Have you previously filed testimony before this Commission in connection with**  
21 **PEF’s Nuclear Cost Recovery?**

22 **A.** Yes.  
23  
24

1 **II. PURPOSE AND SUMMARY OF TESTIMONY**

2 **Q. What is the purpose of your testimony?**

3 **A.** The purpose of my testimony is to present for Florida Public Service Commission  
4 (“PSC” or the “Commission”) review and approval, the actual costs associated with  
5 PEF’s LNP and CR3 Uprate activities for the period January 2011 through  
6 December 2011. Pursuant to Rule 25-6.0423, F.A.C., PEF is presenting testimony  
7 and exhibits for the Commission’s determination of prudence for actual expenditures  
8 and associated carrying costs.

9  
10 **Q. Are you sponsoring any exhibits in support of your testimony on 2011 LNP and**  
11 **CR3 Uprate costs?**

12 **A.** Yes. I am sponsoring sections of the following exhibits, which were prepared under  
13 my supervision:

14 2011 Costs:

- 15 • Exhibit No. \_\_ (WG-1), consisting of Schedules T-1 through T-7B of the  
16 Nuclear Filing Requirements (“NFRs”) and Appendices A through D, which  
17 reflect PEF’s retail revenue requirements for the LNP from January 2011  
18 through December 2011; however, I will only be sponsoring Schedules T-1  
19 through T-6 and Appendices A through D. Daryl O’Cain will be co-sponsoring  
20 portions of Schedules T-4, T-4A, T-6 and Appendix D and sponsoring Schedules  
21 T-6A through T-7B.
- 22 • Exhibit No. \_\_\_ (WG-2), consisting of Schedules T-1 through T-7B of the NFRs  
23 and Appendices A through D, which reflect PEF’s retail revenue requirements  
24 for the CR3 Uprate Project from January 2011 through December 2011;

1           however, I will only be sponsoring Schedules T-1 through T-6 and Appendices  
2           A through D. Jon Franke will be co-sponsoring Schedules T-4, T-4A, T-6, and  
3           Appendix D and sponsoring Schedules T-6A through T-7B.

4           These exhibits are true and accurate.

5  
6           **Q. What are Schedules T-1 through T-7B and the Appendices?**

- 7           **A.**
- 8           ● Schedule T-1 reflects the actual true-up of total retail revenue requirements for  
9           the period.
  - 10          ● Schedule T-2 reflects the calculation of the site selection, preconstruction, and  
11          construction costs for the period.
  - 12          ● Schedule T-3A reflects the calculation of actual deferred tax carrying costs for  
13          the period.
  - 14          ● Schedule T-3B reflects the calculation of the actual construction period interest  
15          for the period.
  - 16          ● Schedule T-4 reflects Capacity Cost Recovery Clause (“CCRC”) recoverable  
17          Operations and Maintenance (“O&M”) expenditures for the period.
  - 18          ● Schedule T-4A reflects CCRC recoverable O&M expenditure variance  
19          explanations for the period.
  - 20          ● Schedule T-5 reflects other recoverable O&M expenditures for the period.
  - 21          ● Schedule T-6 reflects actual monthly capital expenditures for site selection,  
22          preconstruction, and construction costs for the period.
  - 23          ● Schedule T-6A reflects descriptions of the major tasks.
  - 24          ● Schedule T-6B reflects capital expenditure variance explanations.
  - Schedule T-7 reflects contracts executed in excess of \$1.0 million.

- 1 ● Schedule T-7A reflects details pertaining to the contracts executed in excess of
- 2 \$1.0 million.
- 3 ● Schedule T-7B reflects contracts executed in excess of \$250,000, yet less than
- 4 \$1.0 million.
- 5 ● Appendix A reflects support for beginning balances.
- 6 ● Appendix B (Levy) reflects individual components of Site Selection,
- 7 Preconstruction, and the PSC approved deferral.
- 8 ● Appendix B (CR3 Uprate) reflects various Uprate in-service project revenue
- 9 requirements.
- 10 ● Appendix C reflects a comparison of 2006 to 2011 revenue requirements.
- 11 ● Appendix D reflects a comparison of 2006 to 2011 actual capital expenditures.

12  
13 **Q. What is the source of the data that you will present in your testimony and**  
14 **exhibits in this proceeding?**

15 **A.** The actual data is taken from the books and records of PEF. The books and records  
16 are kept in the regular course of our business in accordance with generally accepted  
17 accounting principles and practices, provisions of the Uniform System of Accounts  
18 as prescribed by the Federal Energy Regulatory Commission ("FERC"), and any  
19 accounting rules and orders established by this Commission.

20  
21 **Q. What is the final true-up amount for the LNP for which PEF is requesting**  
22 **recovery for the period January 2011 through December 2011?**

23 **A.** PEF is requesting approval of a total over-recovery amount of \$12,649,655 for the  
24 calendar period ending December 2011. This amount, which can be seen on Line 9

1 of Schedule T-1 of Exhibit No. \_\_\_\_ (WG-1), represents the site selection,  
2 preconstruction, carrying costs on construction cost balance, CCRC recoverable  
3 O&M, and deferred tax asset carrying cost associated with the LNP and was  
4 calculated in accordance with Rule 25-6.0423, F.A.C.

5  
6 **Q. What is the final true-up amount for the CR3 Uprate Project for which PEF is**  
7 **requesting recovery for the period January 2011 through December 2011?**

8 **A.** PEF is requesting approval of a total under-recovery amount of \$3,498,125 for the  
9 calendar period of January 2011 through December 2011. This amount, which can  
10 be seen on Line 9 of Schedule T-1 of Exhibit No. \_\_\_\_ (WG-2), represents the  
11 carrying costs on construction cost balance, CCRC recoverable O&M, and deferred  
12 tax asset carrying cost associated with the CR3 Uprate, as well as the revenue  
13 requirements associated with the various in service projects, and was calculated in  
14 accordance with Rule 25-6.0423, F.A.C..

15  
16 **Q. What is the carrying cost rate used in Schedules T-2.1, T-2.2, and T-2.3?**

17 **A.** The carrying cost rate used on Schedules T-2.1, T-2.2, and T-2.3 is 8.848 percent. It  
18 is explained in detail at footnote "A" of these schedules, and it is based on the  
19 approved Allowance For Funds Used During Construction ("AFUDC") rate pursuant  
20 to Order No. PSC-05-0945-S-EI in Docket No. 050078-EI.

1 **III. CAPITAL COSTS INCURRED IN 2011 FOR THE LEVY NUCLEAR**  
2 **PROJECT.**

3 **Q. What are the total costs PEF incurred for the LNP during the period January**  
4 **2011 through December 2011?**

5 **A.** Total preconstruction capital expenditures, excluding carrying costs, were [REDACTED]  
6 [REDACTED], as shown on Schedule T-6.2, Line 8 and 21. Total construction capital  
7 expenditures, excluding carrying costs, were [REDACTED], as shown on Schedule T-  
8 6.3, Line 10 and 25.

9  
10 **Q. How did actual Preconstruction Generation capital expenditures for January**  
11 **2011 through December 2011 compare with PEF's actual/estimated costs for**  
12 **2011?**

13 **A.** Schedule T-6B.2, Line 6 shows that total preconstruction Generation project costs  
14 were [REDACTED], or [REDACTED] lower than estimated. By cost category, major  
15 cost variances between PEF's projected and actual 2011 preconstruction LNP  
16 Generation project costs are as follows:

17  
18 **License Application:** Capital expenditures for License Application activities were  
19 [REDACTED] or [REDACTED] lower than estimated (see also T-6B.3 line 8 and  
20 Q&A below on construction capital expenditure variances). As explained in the  
21 testimony of Daryl O'Cain, this variance is primarily attributable to lower than  
22 estimated Nuclear Regulatory Commission ("NRC") review fees and lower outside  
23 legal counsel costs associated with LNP Combined Operating License Application  
24 ("COLA") activities.

1       **Engineering & Design:** Capital expenditures for Engineering & Design activities  
2       were [REDACTED] or [REDACTED] lower than estimated. As explained in the  
3       testimony of Daryl O’Cain, this variance is attributable to the completion of  
4       negotiations with Westinghouse and Shaw, Stone and Webster (the “Consortium”)  
5       regarding one-time long-lead equipment (“LLE”) purchase order disposition and  
6       incremental shipping/storage costs for one remaining LLE component. These costs  
7       were included as Preconstruction in the prior-year Actual/Estimated filing, but were  
8       incurred as Construction costs in 2011 due to the decision to suspend rather than  
9       cancel the component purchase order.

10  
11       **Q. Did the Company incur Preconstruction Transmission capital expenditures for**  
12       **January 2011 through December 2011?**

13       **A.** No. As shown on Schedule T-6B.2, Line 11 the total preconstruction Transmission  
14       project costs were \$0 in 2011. No costs were projected in the prior-year  
15       Actual/Estimated filing, so there is no true-up to report.

16  
17       **Q. How did actual Construction Generation capital expenditures for January 2011**  
18       **through December 2011 compare with PEF’s actual/estimated costs for 2011?**

19       **A.** Schedule T-6B.3, Line 8 shows that total construction Generation project costs were  
20       [REDACTED], or [REDACTED] greater than estimated. By cost category, major cost  
21       variances between PEF’s actual/estimated and actual 2011 construction LNP  
22       Generation project costs are as follows:



1 **Power Block Engineering:** Capital expenditures for Power Block Engineering  
2 activities were [REDACTED] or [REDACTED] greater than estimated. As explained  
3 in the testimony of Daryl O’Cain, this variance is attributable to the completion of  
4 negotiations with the Consortium regarding one-time LLE purchase order  
5 disposition and incremental shipping/storage costs for one remaining LLE  
6 component. These costs were included as Preconstruction in the prior-year  
7 Actual/Estimated filing, but were incurred as Construction costs in 2011 due to the  
8 decision to suspend rather than cancel the component purchase order. There is an  
9 offsetting favorable variance in Preconstruction Power Block Engineering capital  
10 expenditures.

11  
12 **Q. How did actual Construction Transmission capital expenditures for January**  
13 **2011 through December 2011 compare with PEF’s actual/estimated costs for**  
14 **2011?**

15 **A.** Schedule T-6B.3, Line 15 shows that total construction Transmission project costs  
16 were [REDACTED] or [REDACTED] lower than estimated. By cost category, major cost  
17 variances between PEF’s actual/estimated and actual 2011 construction LNP  
18 transmission costs are as follows:

19  
20 **Real Estate Acquisition:** Capital expenditures for Real Estate Acquisition were  
21 [REDACTED] or [REDACTED] lower than estimated. As explained in the testimony of  
22 Daryl O’Cain, this variance is primarily attributable to fewer purchases of strategic  
23 right of ways (“ROWS”) than originally anticipated for 2011.

24

1 **Q. What was the source of the separation factors used in Schedule T-6?**

2 **A.** The jurisdictional separation factors are calculated based on the January 2011 sales  
3 forecast, using the Retail Jurisdictional Cost of Service methodology that was  
4 approved in Order No. PSC-10-0131-FOF-EI in PEF's base rate proceeding in  
5 Docket No. 090079-EI.

6

7 **IV. O&M COSTS INCURRED IN 2011 FOR THE LEVY NUCLEAR PROJECT.**

8 **Q. How did actual O&M expenditures for January 2011 through December 2011**  
9 **compare with PEF's actual/estimated costs for 2011?**

10 **A.** Schedule T-4A, Line 15 shows that total O&M costs were \$1.3 million or \$0.3  
11 million lower than estimated. By cost category, major cost variances between PEF's  
12 actual/estimated and actual 2011 LNP O&M costs are as follows:

13

14 **Legal:** O&M expenditures for Legal were \$0.4 million or \$0.2 million lower than  
15 estimated. As explained in the testimony of Daryl O'Cain, this variance was  
16 primarily attributable to lower than expected outside legal counsel costs.

17

18 **Nuclear Generation:** O&M expenditures for Nuclear Generation were \$0.6 million  
19 or \$0.1 million higher than estimated. As explained in the testimony of Daryl  
20 O'Cain, this variance was primarily attributable to expenses related to the  
21 Company's involvement and investment in the NuStart program.

22

23

24

1 **V. CAPITAL COSTS INCURRED IN 2011 FOR CR3 UPRATE PLANT**

2 **Q. What are the total Construction costs incurred for the CR3 Uprate Project for**  
3 **the period January 2011 through December 2011?**

4 **A.** Schedule T-6.3, Line 12 shows that total Construction capital expenditures gross of  
5 joint owner billing and excluding carrying costs were \$49.0 million.

6  
7 **Q. How did actual capital expenditures for January 2011 through December 2011**  
8 **compare to PEF's actual/estimated costs for 2011?**

9 **A.** Schedule T-6B.3, Line 10 shows that total project costs were \$49.0 million or \$45.2  
10 million lower than estimated. By cost category, major cost variances between PEF's  
11 actual/estimated and actual 2011 Construction costs are as follows:

12  
13 **License Application:** Capital expenditures for License Application were \$2.8  
14 million or \$1.6 million higher than estimated. As explained in the testimony of Jon  
15 Franke, this variance is primarily due to AREVA engineering support costs being  
16 budgeted in engineering but invoiced to licensing.

17  
18 **Project Management:** Capital expenditures for Project Management activities were  
19 \$3.8 million or \$4.7 million lower than estimated. As explained in the testimony of  
20 Jon Franke, this variance is primarily attributable to reallocation of project  
21 management resources based on the deferral of construction activities for Phase 3 of  
22 the CR3 Uprate project because of the extended CR3 outage.

23

1       **Power Block Engineering & Procurement:** Capital expenditures for Power Block  
2       Engineering & Procurement activities were \$42.3 million or \$34.2 million lower  
3       than estimated. As explained in the testimony of Jon Franke, this variance is  
4       primarily attributable to the Company's decision to defer construction activities on  
5       the CR3 Uprate project because of the extended outage and to align them with the  
6       containment repair schedule.

7  
8       **Non-Power Block Engineering, Procurement, etc.:** Capital expenditures for Non-  
9       Power Block Engineering, Procurement, etc. activities were \$40,500 or  
10      approximately \$7.7 million lower than estimated. As explained in the testimony of  
11      Jon Franke, this variance is primarily attributable to the Point of Discharge ("POD")  
12      Cooling Tower portion of the CR3 Uprate project remaining on hold as a result of  
13      pending and emerging environmental regulations that could impact the fossil units at  
14      Crystal River.

15  
16      **Q. Has PEF billed the CR3 joint owners for their portion of the costs relative to**  
17      **the CR3 Uprate and identified them in this filing?**

18      **A.** Yes. Construction expenditures shown on Schedule T-6.3, Line 12 are gross of Joint  
19      Owner Billings, but construction expenditures have been adjusted as reflected on  
20      Schedule T-6.3, Line 15 to reflect billings to Joint Owners related to CR3 Uprate  
21      expenditures. Due to this, no carrying cost associated with the Joint Owner portion  
22      of the CR3 Uprate are included on Schedule T-2.3. Total Joint Owner billings were  
23      \$4.0 million for 2011.

24

1 **Q. What was the source of the separation factors used in Schedule T-6?**

2 **A.** The jurisdictional separation factors are calculated based on the January 2011 sales  
3 forecast, using the Retail Jurisdictional Cost of Service methodology that was  
4 approved in the Order No. PSC-10-0131-FOF-EI in PEF's base rate proceeding in  
5 Docket No. 090079-EI.

6

7 **Q. Was the 2009 \$500,000 Project Management Cost adjustment recorded?**

8 **A.** Pursuant to the stipulation entered August 15, 2011, as a compromise in settlement,  
9 PEF agreed to permanently forgo collection of \$500,000 in Project Management  
10 Costs. The adjustment reduced revenue requirements by \$0.2 million for the carrying  
11 charges associated with this capital spend and was recorded in the 2011 T-1  
12 schedule, Line 5 in the month of November.

13

14 **VI. O&M COSTS INCURRED IN 2011 FOR THE CR3 UPRATE PROJECT**

15 **Q. How did actual O&M expenditures for January 2011 through December 2011  
16 compare with PEF's actual/estimated costs for 2011?**

17 **A.** Schedule T-4A, Line 15 shows that total O&M costs were \$0.5 million or \$18,000  
18 lower than estimated. There were no major variances with respect to O&M costs.

19

20 **VII. PROJECT MANAGEMENT AND COST CONTROL OVERSIGHT**

21 **Q. Have the project accounting and cost oversight controls PEF has for the LNP  
22 and CR3 Uprate projects substantially changed since the 2011 NCRC docket?**

23 **A.** No, they have not. The project accounting and cost oversight controls that PEF  
24 utilizes to ensure the proper accounting treatment for the LNP and CR3 Uprate

1 project have not substantively changed since 2009. In addition, these controls were  
2 found to be reasonable and prudent in Docket Nos. 090009-EI, 100009-EI, and  
3 110009-EI.

4  
5 **Q. Please describe the project accounting and cost oversight controls PEF has**  
6 **implemented for the LNP and CR3 Uprate Project.**

7 **A.** The first part of any project set up is the Major Projects - Integrated Project Plan  
8 (“IPP”) Approval and Authorization. Per corporate policy, all projects equal to or  
9 exceeding \$50 million require completion of an IPP which must be approved by a  
10 Project Review Group, the Senior Management Committee, and the Board of  
11 Directors.

12 PEF’s project accounting controls involves project set up, specifically  
13 approval and authorization of projects. Projects are determined to be capital based  
14 upon the Company’s Capitalization Policy and are documented in PowerPlant or in  
15 documents prepared in accordance with the Company’s Project Governance Policy.  
16 The justifications and other supporting documentation are reviewed and approved by  
17 the Financial Services Manager, or delegate, based on input received from the  
18 Financial Services or Project Management Analyst to ensure that the project is  
19 properly classified as Capital, eligibility for AFUDC is correct and that  
20 disposals/retirements are identified. Supporting documentation is maintained within  
21 Financial Services or with the Project Management Analyst. Financial Services  
22 personnel, and selected other personnel (including project management analysts),  
23 access this documentation to set-up new projects in Oracle or make changes to  
24 existing project estimates in PowerPlant. The Oracle and PowerPlant system

1 administrators review the transfer and termination information provided by Human  
2 Resources each pay period and take appropriate action regarding access as outlined  
3 in the Critical Application Access Review Process Policy.

4 An analyst in Property Accounting must review and approve each project  
5 set up before it can receive charges. All future status changes are made directly in  
6 PowerPlant by a Property Accounting analyst based on information received by the  
7 Financial Services Analyst or the Project Management Analyst.

8 Finally, to ensure that all new projects have been reviewed each month,  
9 Financial Services Management reviews a report of all projects set up during the  
10 month prior to month-end close for any project that was not approved by them in the  
11 system at set up.

12 The next part of the Company's project controls is project monitoring.  
13 First, there are monthly reviews of project charges by responsible operations  
14 managers and Financial Services Management for the organization. Specifically,  
15 these managers review various monthly cost and variance analysis reports for the  
16 capital budget. Variances from total budget or projections are reviewed,  
17 discrepancies are identified and corrections made as needed. Journal entries to  
18 projects are prepared by an employee with the assigned security and are approved in  
19 accordance with the Journal Entry Policy. Accruals are made in accordance with  
20 Progress Energy policy.

21 The Company uses Cost Management Reports produced from accounting  
22 systems to complete these monthly reviews. Financial Services may produce  
23 various levels of reports driven by various levels of management, but all reporting is

1 tied back to the Cost Management Reports which are tied back to Legal Entity  
2 Financial Statements.

3 Finally, the Property Accounting unit performs a quarterly review of sample  
4 project transactions to ensure charges are properly classified as capital. Financial  
5 Services is responsible for answering questions and making necessary corrections as  
6 they arise to ensure compliance.

7  
8 **Q. Are there any other accounting and costs oversight controls that pertain to the**  
9 **LNP and the CR3 Uprate Project?**

10 **A.** Yes, the Company has also implemented disbursement services and regulatory  
11 accounting controls.

12  
13 **Q. Can you please describe the Disbursement Services Controls?**

14 **A.** Yes. A requisition is created in the Passport Contracts module for the purchase of  
15 services. The requisition is reviewed by the appropriate Contract Specialist in  
16 Corporate Services, or field personnel in the various Business Units, to ensure  
17 sufficient data has been provided to process the contract requisition. The Contract  
18 Specialist prepares the appropriate contract document from pre-approved contract  
19 templates in accordance with the requirements stated on the contract requisition.

20 The contract requisition then goes through the bidding or finalization  
21 process. Once the contract is ready to be executed, it is approved online by the  
22 appropriate levels of the approval matrix pursuant to the Approval Level Policy and  
23 a contract is created.



1 Contract invoices are received by the Account Payable Department. The  
2 invoices are validated by the project manager and Payment Authorizations  
3 approving payment of the contract invoices are entered and approved in the  
4 Contracts module of the Passport system.

5  
6 **Q. Can you please describe the Regulatory Accounting Controls?**

7 **A.** Yes. The journal entries for deferral calculations, along with the summary sheets  
8 and the related support, are reviewed in detail and approved by the Manager of  
9 Regulatory & Property Accounting, per the Progress Energy Journal Entry policy.  
10 The detail review and approval by the Manager of Regulatory & Property  
11 Accounting ensure that recoverable expenses are identified, accurate, processed and  
12 accounted for in the appropriate accounting period. In addition, transactions are  
13 reviewed to ensure that they qualify for recovery through the Nuclear Cost Recovery  
14 Rule and are properly categorized as O&M, Site selection, Preconstruction, or  
15 Construction expenditures.

16 Analysis is performed monthly to compare actuals to projected (budgeted)  
17 expenses and revenues for reasonableness. If any errors are identified, they are  
18 corrected in the following month.

19 For balance sheet accounts established with Regulatory & Property  
20 Accounting as the responsible party, a Regulatory Accounting member will  
21 reconcile the account on a monthly or quarterly basis. This reconciliation will be  
22 reviewed by the Lead Business Financial Analyst or Manager of Regulatory &  
23 Property Accounting to ensure that the balance in the account is properly stated and

1 supported and that the reconciliations are performed regularly and exceptions are  
2 resolved on a timely basis.

3 The review and approval will ensure that regulatory assets or liabilities are  
4 recorded in the financial statements at the appropriate amounts and in the appropriate  
5 accounting period.

6  
7 **Q. Describe the review process that the Company uses to verify that the**  
8 **accounting and costs oversight controls you identified are effective.**

9 **A.** Our assessment of the effectiveness of our controls is based on the framework  
10 established by the Committee of Sponsoring Organizations of the Treadway  
11 Commission (“COSO”). This framework involves both internal and external audits  
12 of our accounting and cost oversight controls.

13 With respect to internal audits, all tests of controls were conducted by the  
14 Audit Services Department, and conclusions on the results were reviewed and  
15 approved by both the Steering Committee and Compliance Team chairpersons.  
16 Based on these internal audits, Progress Energy’s management has determined that  
17 Progress Energy maintained effective internal control over financial reporting and  
18 identified no material weaknesses within the required Sarbanes Oxley controls  
19 during 2011.

20 With respect to external audits, Deloitte and Touche, Progress Energy’s  
21 external auditors, determined that the Company maintained effective internal control  
22 over financial reporting during 2011. Refer to Item 9A of 2011 Progress Energy  
23 Form 10-K Annual Report.

24

1 **Q. Does this conclude your testimony?**

2 **A. Yes, it does.**

1           **MS. GAMBA:** Moving along, if I may, to our  
2 next witness is also stipulated, Mr. Daryl O'Cain.

3           **CHAIRMAN BRISÉ:** Sure.

4           **MS. GAMBA:** We request that his March 1st,  
5 2012 prefiled direct testimony also be moved in evidence  
6 as if it was read in the record today, and Mr. O'Cain  
7 has no exhibits.

8           **CHAIRMAN BRISÉ:** Okay. So we will move  
9 Mr. O'Cain's exhibit -- testimony into the record as, as  
10 though read.

11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

**IN RE: NUCLEAR COST RECOVERY CLAUSE****BY PROGRESS ENERGY FLORIDA, INC.****FPSC DOCKET NO. 120009-EI****DIRECT TESTIMONY OF DARYL O'CAIN**1           **I.       INTRODUCTION AND QUALIFICATIONS.**2           **Q.       Please state your name and business address.**3           A.       My name is Daryl O'Cain. My business address is 410 South Wilmington Street,  
4           PEB 10, Raleigh, North Carolina, 27601.

5

6           **Q.       By whom are you employed and in what capacity?**7           A.       I am currently employed by Progress Energy Carolinas ("PEC") in the capacity of  
8           Director – New Generation Programs and Projects ("NGPP") Financial Services.  
9           I assumed this position with PEC on February 10, 2011, when Ms. Sue Hardison  
10          assumed the role of General Manager – Energy Wise Program Office. Ms.  
11          Hardison's responsibilities were re-assigned within the NGPP Department. I  
12          report directly to Mr. John Elnitsky, Vice President NGPP, and am responsible for  
13          all NGPP financial services. Ms. Hardison's project controls responsibilities were  
14          assigned to Mr. Jon Kerin, Director – Program Coordination and Performance  
15          Improvement to provide greater alignment for project governance, oversight, and  
16          support.

17

1 **Q. Please summarize your educational background and work experience.**

2 A. I have a Master's degree in Accounting from Florida State University and a  
3 Bachelor of Science degree in Accounting from the University of South Florida. I  
4 am a licensed Certified Public Accountant in the State of North Carolina.  
5 Additionally, I am a Certified Management Accountant and a Certified Associate  
6 in Project Management. I have been with Progress Energy for nearly 11 years. I  
7 have held various accounting, business management, and support services roles in  
8 several departments in the Company including Energy Delivery, Accounting,  
9 Investor Relations, and Plant Construction. I have been a manager in the  
10 Company since 2006. Prior to joining the Company, I spent six years in public  
11 accounting and consulting positions.

12  
13 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

14 **Q. What is the purpose of your direct testimony?**

15 A. My direct testimony supports the Company's request for cost recovery and a  
16 prudence determination, pursuant to the Nuclear Cost Recovery Rule, Rule 25-  
17 6.0423, Florida Administrative Code, for the Company's LNP generation and  
18 transmission costs incurred from January 2011 through December 2011. I will  
19 also explain the major variances between actual LNP costs and actual/estimated  
20 costs included in the Company's May 2, 2011 filings in Docket No. 110009-EI.

21  
22 **Q. Do you have any exhibits to your testimony?**

23 A. No. I will, however, be co-sponsoring the cost portions of Schedules T-4, T-4A,  
24 T-6, and Appendix D of the Nuclear Filing Requirements ("NFRs"), which are

1 included as part of the exhibits to Mr. Will Garrett's testimony, Exhibit No.  
2 \_\_\_(WG-1). I am also sponsoring Schedules T-6A, T-6B, T-7, T-7A, and T-7B  
3 of the NFRs. Schedule T-6A is a description of the major tasks. Schedule T-6B  
4 reflects capital expenditure variance explanations. Schedule T-7 is a list of the  
5 contracts executed in excess of \$1.0 million and Schedule T-7A provides details  
6 for those contracts. Schedule T-7B reflects details pertaining to contracts  
7 executed in excess of \$250,000, but less than \$1.0 million.

8 All of these schedules are true and accurate.

9  
10 **Q. Please summarize your testimony.**

11 A. PEF requests a prudence determination and approval of the recovery of its 2011  
12 actual LNP costs. In 2011, the Company continued to implement its decision  
13 made in 2010 to proceed with the LNP on a slower pace. The 2011 LNP costs  
14 were incurred in connection with licensing application activities to support the  
15 Levy Combined Operating License Application ("COLA") to the Nuclear  
16 Regulatory Commission ("NRC"), engineering activities in support of the COLA,  
17 and activities under PEF's LNP Engineering, Procurement and Construction  
18 ("EPC") contract with Westinghouse and Shaw, Stone and Webster (the  
19 "Consortium"). In addition, costs were incurred for Levy Transmission strategic  
20 land acquisitions. PEF took appropriate steps to ensure that the 2011 costs were  
21 reasonable and prudent and that all of these costs were necessary to the LNP.  
22 Accordingly, the Commission should approve PEF's 2011 costs as reasonable and  
23 prudent pursuant to the nuclear cost recovery rule.  
24

1           **III. CAPITAL COSTS INCURRED IN 2011 FOR THE LNP.**

2           **Q.     What was the total overall difference between PEF's actual 2011 costs and**  
3           **PEF's actual/estimated costs for 2011?**

4           A.     Overall LNP costs, inclusive of transmission and generation costs, were [REDACTED]  
5           [REDACTED], or [REDACTED] less than PEF's actual/estimated costs for 2011. The  
6           reasons for this variance are described below.

7  
8           A.     **GENERATION.**

9           **Q.     Can you please describe the work and activities that were performed for the**  
10           **LNP in 2011 to generate these costs?**

11          A.     Yes. PEF performed work and incurred preconstruction and construction costs on  
12          the following activities for the LNP in 2011: (1) licensing, (2) engineering, design  
13          and procurement, (3) project management, (4) real estate acquisition, and (5)  
14          power block engineering and procurement.

15  
16          **Q.     Please explain what licensing work was done for the LNP in 2011?**

17          A.     Throughout 2011 the NGPP group worked with the NRC to advance the LNP  
18          COLA toward final approval and issuance. In March 2011, the NRC conducted  
19          an audit of the LNP seismic/structural Requests for Additional Information  
20          ("RAI") responses. While there were no findings, the NRC identified additional  
21          information needs and clarification required to complete the Final Safety  
22          Evaluation Report ("FSER"). NGPP completed responses to these additional  
23          seismic/structural questions in May 2011. In addition to completing the  
24          remaining open LNP RAI's associated with the seismic/structural conditions at



1 the site, NGPP completed a RAI regarding the tsunami analysis it had previously  
2 submitted.

3 A significant milestone was completed near the end of 2011 when the  
4 NRC completed the Levy Advanced Safety Evaluation Report (“ASER”) without  
5 open items on September 15, 2011. This signified that the NRC staff had  
6 completed the safety review required for issuance of the LNP COL. In addition,  
7 in October 2011, NGPP actively supported the Advisory Committee on Reactor  
8 Safeguards (“ACRS”) Subcommittee Meeting and then the ACRS Full  
9 Committee meeting in December 2011. At these meetings, NGPP provided  
10 presentations and answered technical questions from the ACRS members.  
11 Following the December meeting, the ACRS issued a letter to the NRC  
12 recommending approval of the Levy COLA following implementation of two  
13 recommendations regarding inclusion of additional information on evaluation of  
14 the tsunami hazard. The NRC staff review of the ACRS recommendations  
15 determined that NRC regulations had been satisfied and no additional analyses to  
16 address tsunami hazards was warranted.

17 Revision 3 to the LNP COLA was completed and submitted to the NRC in  
18 October 2011. Updates to the COLA included additional information on low-  
19 level radioactive waste storage. During the fourth quarter of 2011, the Atomic  
20 Safety Licensing Board (“ASLB”) completed review of the pending and revised  
21 contentions for the Levy COLA and based on the additional information provided  
22 in Revision 3, the ASLB dismissed contention 8A regarding low-level radioactive  
23 waste storage. The ASLB also denied the interveners’ motion to re-admit a  
24 previously dismissed contention and to admit a new contention claiming new and

1 significant information regarding Fukushima. There is only one remaining  
2 contention for consideration at ASLB hearings in 2012.

3 NGPP also worked with and supported Westinghouse in the development  
4 of Revision 18 and Revision 19 to the AP1000 Design Control Document  
5 (“DCD”). Notably, on December 30, 2011, DCD Revision 19 was approved and  
6 issued by the NRC.

7 Regarding the Levy COLA environmental review, major environmental  
8 work completed in 2011 included the Environmental Permitting Plan, which  
9 identifies the scope of environmental activities required to support state and  
10 federal permitting activities for LNP, and the detailed engineered Wetland  
11 Mitigation Plan to facilitate continued progress on the NRC’s Final  
12 Environmental Impact Statement (“FEIS”), and U.S. Army Corps of Engineers  
13 (“USACE”) 404 permitting for the LNP.

14 On June 23, 2011, the USACE issued their position letter regarding the  
15 Draft Environmental Impact Statement (“DEIS”). A meeting was conducted with  
16 PEF, USACE, NRC, and the Environmental Protection Agency (“EPA”) to  
17 address the information needs of the USACE to complete the Environmental  
18 Impact Statement (“EIS”). PEF completed responses to all identified USACE  
19 information needs in November 2011.

20 Finally, the NGPP group has continued to participate in industry groups  
21 including NuStart and the AP1000 Owner’s Group (“APOG”) and continues to  
22 support the joint efforts of these industry groups. Throughout 2011, NGPP  
23 provided support to NuStart for review of documents in the development of  
24 AP1000 DCD Revision 18 and DCD Revision 19, and for the Reference COLA

1 (“R-COLA”). APOG support work by NGPP for joint licensing and operational  
2 program development also continued in 2011.  
3

4 **Q. What engineering work was performed for the LNP in 2011?**

5 A. In 2011, NGPP conducted engineering activities in support of its COLA for the  
6 LNP. This included ongoing engineering support to assist the licensing activities  
7 in response to the NRC RAIs discussed above. Further, in 2011, NGPP  
8 Engineering completed a detailed construction sequence of the foundations for the  
9 non-safety related structures (Turbine Building, Radwaste Building and Annex  
10 Building) for inclusion in the LNP FSAR. The laboratory portion of the Roller  
11 Compacted Concrete (“RCC”) Mix Design Program was completed to determine  
12 the mix proportions necessary to create a RCC mix that will meet the  
13 requirements for use in the production RCC Bridging Mat. The laboratory  
14 portion of the RCC Specialty Testing Program was also completed to provide  
15 initial assurance that the RCC Bridging Mat constructed using the chosen RCC  
16 mix design will achieve the strength parameters used in the design. PEF  
17 engineering personnel also participated in multiple NuStart / APOG Committee  
18 Meetings such as Engineering, Electrical, and Balance of Plant, as well as Final  
19 Design Reviews for multiple AP1000 systems and structures.  
20

21 **Q. Can you generally describe the project management work on the LNP in**  
22 **2011?**

23 A. Yes. On March 29, 2011, Progress Energy senior management reviewed and  
24 approved an Integrated Project Plan (“IPP”) update for Revision 3 to the LNP.

1 This IPP confirmed annual spending for 2011 through mid-2012 for the LNP and  
2 provided an update related to the decision to continue the partial suspension.  
3 Senior management approval was consistent with the Company's March 2010  
4 decision to continue with the LNP on a slower pace and defer significant capital  
5 investment until after the LNP COL is obtained.

6 In the second quarter of 2011, PEF issued a consolidated Levy Program  
7 Execution Plan. This plan outlined the scope of the LNP and provided details  
8 regarding organization, methods, systems and strategies for successful program  
9 completion. The document also provided the framework for future Program  
10 Execution Plan development.

11 An update was also completed to the Class 5/4 Levy Estimate for the  
12 project based on updated Long Lead Equipment ("LLE") negotiations and to  
13 support the 2012 budgeting process. Project control metrics were regularly  
14 monitored for cost, schedule, contract compliance, risk performance, and other  
15 defined metrics. Work was also completed with the Consortium and its vendors  
16 to negotiate favorable disposition terms and conditions on all remaining LLE  
17 components and execute change orders which documented the final disposition  
18 decisions.

19 Finally, three site vendor audits were scheduled and completed by end of  
20 third quarter 2011 to assess and test the vendor's internal project business  
21 processes and controls utilized to develop, review, and approve invoices  
22 submitted to PEF in support of the LNP. The overall audit opinions were  
23 effective, and no significant observations or recommendations for improvement  
24 were identified or resulted from the audit.

1           **i.       Preconstruction Generation Costs Incurred.**

2       **Q.     Did the Company incur any Generation preconstruction costs for the LNP in**  
3       **2011?**

4       A.     Yes. As reflected on Schedule T-6.2, the Company incurred preconstruction costs  
5       in the categories of License Application and Engineering, Design, and  
6       Procurement.

7  
8       **Q.     For the License Application costs, please identify what those costs are and**  
9       **why the Company had to incur them.**

10      A.     As reflected on Line 3 of Schedule T-6.2, the Company incurred License  
11      Application costs of [REDACTED] in 2011. The costs incurred were for the  
12      licensing activities supporting the LNP COLA that I described above.

13  
14      **Q.     For the Engineering, Design and Procurement costs, please identify what**  
15      **those costs are and why the Company had to incur them.**

16      A.     As reflected on Line 4 of Schedule T-6.2, the Company incurred Engineering,  
17      Design, and Procurement costs of [REDACTED] in 2011. The costs incurred related  
18      specifically to: (1) [REDACTED] in contractual payments to the Consortium for  
19      project management, quality assurance, purchase order disposition support, and  
20      other home office services such as accounting and project controls; and (2) [REDACTED]  
21      [REDACTED] for direct PEF oversight of engineering activities of the Consortium  
22      including project management, project scheduling and cost estimating, and legal  
23      services.

24

1 Q. How did Generation preconstruction actual capital expenditures for January  
2 2011 through December 2011 compare to PEF's estimated/actual costs for  
3 2011?

4 A. LNP preconstruction generation costs were [REDACTED], or [REDACTED] less  
5 than PEF's actual/estimated costs for 2011. The reasons for the major (more than  
6 \$1.0 million) variances are provided below.

7 **License Application:** License Application capital expenditures were  
8 [REDACTED], which was [REDACTED] less than the actual/estimated  
9 License Application costs for 2011. This variance is attributable to lower  
10 than estimated NRC review fees and lower outside legal counsel costs  
11 associated with LNP COLA activities including responding to NRC RAIs.

12  
13 **Engineering, Design, and Procurement:** Engineering, Design, and  
14 Procurement capital expenditures were [REDACTED], which was [REDACTED]  
15 [REDACTED] less than the actual/estimated Engineering, Design, and  
16 Procurement costs for 2011. This variance is driven primarily by the  
17 completion of negotiations with the Consortium regarding one-time LLE  
18 purchase order disposition and incremental shipping/storage costs for one  
19 remaining LLE component. Included in the prior year actual/estimated  
20 filing were approximately [REDACTED] of estimated costs associated with  
21 the disposition of one remaining LLE component, with the assumption  
22 that this purchase order would be canceled and, therefore, treated as pre-  
23 construction costs. Due to that component being suspended, the related

1 costs were recorded as construction costs consistent with other suspended  
2 items.

3 The remaining [REDACTED] variance is related to lower than  
4 anticipated payments for engineering and design work, associated project  
5 management and development, purchase order disposition support, home  
6 office services, and PGN labor, expenses, indirects and overheads.

7  
8 **ii. Construction Generation Costs Incurred.**

9 **Q. Did the Company incur any Generation construction costs for the LNP in**  
10 **2011?**

11 A. Yes. As reflected on Schedule T-6.3, the Company incurred generation  
12 construction costs in the categories of Real Estate Acquisition and Power Block  
13 Engineering and Procurement.

14  
15 **Q. For the Real Estate Acquisition costs, please identify what those costs are and**  
16 **why the Company had to incur them.**

17 A. As reflected on Line 3 of Schedule T-6.3, the Company incurred Real Estate  
18 Acquisition costs of [REDACTED] in 2011. Costs incurred are related to land  
19 acquisitions for the LNP, including residual generation construction costs  
20 associated with the purchase of state lands for the LNP Barge Slip easement.

21  
22  
23

1 Q. For the Power Block Engineering and Procurement costs, please identify  
2 what those costs are and why the Company had to incur them.

3 A. As reflected on Line 8 of Schedule T.6-3, the Company incurred Power Block  
4 Engineering and Procurement costs of [REDACTED] in 2011. These costs were  
5 for incremental disposition costs and milestone payments under the EPC contract  
6 for certain LLE items including the: [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED].

10  
11 Q. How did actual generation construction capital expenditures for January  
12 2011 through December 2011 compare to PEF's actual/estimated costs for  
13 2011?

14 A. LNP construction generation costs were [REDACTED] or [REDACTED] greater  
15 than PEF's estimated projection costs for 2011. The reasons for the major (more  
16 than \$1.0 million) variances are provided below.

17 **Power Block Engineering and Procurement:** Power Block Engineering  
18 and Procurement capital expenditures were [REDACTED], which was  
19 [REDACTED] greater than the actual/estimated Power Block Engineering  
20 and Procurement costs for 2011. This unfavorable variance is driven  
21 primarily by the completion of negotiations with the EPC Consortium  
22 regarding one-time LLE purchase order disposition and incremental  
23 shipping/storage costs for one remaining LLE component. As I stated  
24 above, approximately [REDACTED] of estimated disposition costs were



1 included as preconstruction in the prior year actual/estimated filing. With  
2 the decision to suspend, the related costs were classified as construction  
3 costs, consistent with other suspended items.

4 There was also a [REDACTED] favorable variance primarily due to  
5 the deferral of milestone payments for certain LLE items [REDACTED]  
6 [REDACTED].

7  
8 **B. TRANSMISSION.**

9 **Q. Can you describe what transmission work and activities were performed in**  
10 **2011 for the LNP?**

11 A. Yes. At the beginning of the year, oversight for Levy Transmission activities was  
12 assigned to the NGPP Licensing organization. Activity for 2011 was primarily  
13 focused on strategic land acquisition. In 2011, PEF closed on 52 parcels equaling  
14 78.3 acres in the Levy 500kV corridor, at a cost of [REDACTED]. Additionally,  
15 four other parcels are under contract at a total cost of [REDACTED]. These strategic  
16 Transmission corridor land purchases were targeted to key parcels that were  
17 available at favorable market terms and conditions. Other transmission activities  
18 were deferred due to the decision to continue the partial suspension for the LNP.

19  
20 **i. Preconstruction Transmission Costs Incurred.**

21 **Q. Did the Company incur transmission-related preconstruction costs for this**  
22 **transmission work and activity for the LNP in 2011?**

23 A. No. As reflected on Schedule T-6.2 the Company did not incur transmission-  
24 related preconstruction costs in 2011.

1 **Q. How did actual transmission-related preconstruction capital expenditures for**  
2 **January 2011 through December 2011 compare to PEF's actual/estimated**  
3 **costs for 2011?**

4 A. Consistent with PEF's actual/estimated filing for 2011, PEF did not incur  
5 preconstruction capital transmission costs in 2011.  
6

7 **ii. Construction Transmission Costs Incurred.**

8 **Q. Did the Company incur any transmission-related construction costs for**  
9 **transmission work and activities for the LNP in 2011?**

10 A. Yes, as reflected on Schedule T-6.3, the Company incurred transmission-related  
11 construction costs in the categories of Real Estate Acquisition and Other.  
12

13 **Q. For the Real Estate Acquisition costs, please identify what those costs are and**  
14 **why the Company had to incur them.**

15 A. As reflected on Line 21 of Schedule T-6.3, the Company incurred Real Estate  
16 Acquisition costs of [REDACTED]. These costs included strategic Right-of-Way  
17 ("ROW") acquisition in the Levy 500kV corridor of [REDACTED] and associated  
18 survey and title services, environment assessments, and signage costs of just  
19 under [REDACTED]  
20

21 **Q. For the Other costs, please identify what those costs are and why the**  
22 **Company had to incur them.**

23 A. As reflected on Line 24 of Schedule T-6.3, the Company incurred Other costs of  
24 [REDACTED]. These costs included Levy transmission labor and related expenses,

1 indirects and overheads to perform general project management and strategic land  
2 acquisition activities.

3  
4 **Q. How did actual transmission-related construction capital expenditures for**  
5 **January 2011 through December 2011 compare to PEF's actual/estimated**  
6 **2011 costs?**

7 A. LNP construction transmission costs were [REDACTED], or [REDACTED] less than  
8 PEF's actual/estimated construction transmission costs for 2011. I will explain  
9 the reasons for the major (more than \$1 million) variances below.

10 **Real Estate Acquisition:** Real Estate Acquisition capital expenditures  
11 were [REDACTED], which was [REDACTED] less than the actual/estimated  
12 Real Estate Acquisition costs for 2011. This variance is attributable to  
13 fewer purchases of strategic ROWs than originally anticipated for 2011  
14 based on available land and obtainable terms and conditions.

15  
16 **IV. O&M COSTS INCURRED IN 2011 FOR THE LEVY NUCLEAR PLANT.**

17 **Q. Did the Company incur any Operation & Maintenance ("O&M") costs for**  
18 **the LNP in 2011?**

19 A. Yes, as reflected on Schedule T-4 the Company incurred O&M expenditures in  
20 the amount of \$1.3 million for internal labor, legal services, and for the NuStart  
21 Energy Development, LLC program that were necessary for the LNP. The  
22 explanations for major variances are provided below:

23

1           **Legal:** O&M expenditures for Legal services were \$0.4 million, or \$0.2  
2 million lower than the actual/estimated costs. This variance is primarily  
3 due to lower than expected outside legal counsel costs.  
4

5           **Nuclear Generation:** O&M expenditures for Nuclear Generation were  
6 \$0.6 million, or \$0.1 million higher than actual/estimated costs. This  
7 variance is primarily due to higher than estimated expenses related to the  
8 Company's involvement and investment in the NuStart program.  
9

10 **Q. To summarize, were all the costs that the Company incurred in 2011 for the**  
11 **LNP reasonable and prudent?**

12 **A.** Yes, the specific cost amounts for the LNP contained in the NFR schedules,  
13 which are attached as exhibits to Mr. Garrett's testimony, reflect the reasonable  
14 and prudent costs PEF incurred for LNP work in 2011. All of these activities and  
15 costs were necessary for the LNP.  
16

17 **V. PROJECT MANAGEMENT AND COST CONTROL OVERSIGHT.**

18 **Q. Were the LNP Project Management and Cost Control Oversight policies and**  
19 **procedures the same in 2011 as they were for 2008, 2009, and 2010?**

20 **A.** Yes, they are essentially the same. There have been no substantial changes to the  
21 LNP project management and cost oversight controls since the process was  
22 described in Ms. Hardison's March 1, 2011, testimony in Docket No. 110009-EI  
23 and in prior NCRC testimony. The Company continues to review policies,  
24 procedures, and controls on an ongoing basis and makes revisions and

1 enhancements based on changing business conditions, organizational changes,  
2 and lessons learned, as necessary. This process of continuous review of our  
3 policies, procedures, and controls is a best practice in our industry and is part of  
4 our existing LNP project management and cost control oversight.

5  
6 **Q. Can you please provide an overview of the Company's applicable LNP**  
7 **project management and cost control oversight policies and procedures?**

8 A. Yes. The Company utilizes its Integrated Project Plan ("IPP") procedure to  
9 provide guidance regarding evaluation and funding authorization for major  
10 projects, including the LNP. The Company adheres to this procedure, along with  
11 numerous other policies, procedures, and controls to effectively manage the LNP.  
12 Currently, an updated IPP for the LNP (Revision 4) is planned to be presented to  
13 senior management in April 2012. This IPP update will confirm funding approval  
14 for 2012 through 2013 for the LNP. The 2012 IPP will provide cost estimate  
15 updates leading up to receipt of the Levy COL, which is currently estimated to be  
16 issued by the NRC in early to mid 2013.

17 The LNP is also being undertaken by the Company consistent with the  
18 applicable project standards established and implemented by the Company's  
19 Project Management Center of Excellence organization ("PMCoE"). These  
20 standards are based on principles from the internationally recognized Project  
21 Management Institute Project Management Body of Knowledge ("PMBok") and  
22 establish a standardized project management approach that spans tools, templates  
23 and processes, training and qualification programs, and adoption of best practices.

1           The LNP work also continues to be performed under the applicable  
2 Nuclear Generation Group (“NGG”) and Corporate procedures. These procedures  
3 are reviewed on a continuous basis for changing business conditions and to  
4 incorporate improvements, clarifications, and other administrative changes.

5           Other corporate tools are used to support the management of the LNP  
6 work as well. The Oracle Financial Systems and Business Objects reporting tools  
7 provide monthly corporate budget comparisons to actual cost information, as well  
8 as detailed transaction information. This information, along with other financial  
9 accounting data, allows PEF to regularly monitor the costs of the LNP work  
10 compared to budgets and projections. The project schedule is maintained in the  
11 Primavera scheduling tool. Detailed schedules for near term work are developed  
12 and reviewed on a monthly basis and updated and refined as appropriate. Key  
13 Performance Indicators (“KPIs”) to monitor the status of the LNP are reviewed by  
14 the management team on a regular basis, utilizing multiple project and vendor  
15 reporting mechanisms and project review forums. The Weekly NGPP Project  
16 Status Report, the Monthly NGPP Programs and Projects Review Meeting, and  
17 the Monthly New Nuclear Project Controls / Business Services Report are three  
18 examples. These reports and meetings focus on safety, current status of cost,  
19 completed and upcoming schedule milestones, Level 1 schedule status, major  
20 contract status, and the current risk matrix for the LNP.

21

22

23

1 **Q. Please describe some of the enhancements to the Company's project**  
2 **management and cost control policies or procedures that were made in 2011.**

3 A. During 2011 there was limited field activity for both LNP generation and  
4 transmission and, as a result, the Company's general oversight and management  
5 plan did not change in 2011. PEF did however implement several enhancements  
6 to continuously improve the oversight and management of contractors for the  
7 LNP. Corporate and nuclear contract procedures were further reviewed and  
8 revised in 2011. Overall sixty-one (61) corporate, nuclear, and EPC procedures  
9 were revised and eight (8) new procedures were created in 2011. Of these eight  
10 new procedures, two (2) were new PMCoE procedures issued in 2011. Most of  
11 these updates were minor revisions or updates to existing policies and procedures.  
12 One substantive procedure issued during 2011 was the "Development, Planning  
13 and Execution of Large Construction Projects" (PJM-NGPX-00001). This  
14 procedure updated the project flow and approval gate process, provided additional  
15 guidance for formal project review requirements, and formally aligned NGPP  
16 project management processes with PMCoE procedures.

17 In addition, in 2011, NGPP implemented an enhancement to the LNP  
18 Contract Administration function. Bi-weekly "Levy EPC Change Order, Letters  
19 and Invoice Review Meetings" were conducted to discuss upcoming EPC contract  
20 invoice milestones, any invoice issues identified, and any open/upcoming change  
21 orders and letters that required action.

22 Other 2011 improvements included conducting monthly Levy Risk  
23 Review Meetings for the COLA and approved non-COLA related work and  
24 conducting bi-weekly Levy schedule review meetings. The agenda for the latter

1 included a review of project schedule performance, milestones achieved, and  
2 work planned for the next period.

3 Due to the change in the designated representative for the EPC contract,  
4 the LNP project team revised the invoice review and approval matrix.

5 Additionally, in 2011, the LNP project team implemented a revision to the change  
6 order tracking and review process.

7  
8 **Q. Can you explain how the Company ensures that its selection and  
9 management of outside vendors is reasonable and prudent?**

10 A. Yes. When selecting vendors for the LNP, PEF utilizes bidding procedures  
11 through a Request for Proposal ("RFP") when possible for the particular services  
12 or materials needed to ensure that the chosen vendors provide the best value for  
13 PEF's customers. Once proposals are submitted by potential vendors, formal bid  
14 evaluations are completed and a final selection is determined and documented.  
15 When an RFP cannot be used, PEF ensures that contracts with sole source  
16 vendors contain reasonable and prudent contract terms with adequate pricing  
17 provisions (including fixed price and/or firm price, escalated according to  
18 indexes, where possible). When deciding to use a single or sole source vendor,  
19 PEF documents a single or sole source justification for the particular work. Both  
20 Corporate and NGPP contracting procedures contain guidance on what justifies  
21 using a sole source or single source vendor. The Company requires that all sole  
22 or single source contract activity must be justified on the contract requisition and  
23 must be approved by the appropriate management level for the dollar value of the  
24 contract.



1           The contract development process starts when a requisition is created in  
2 the Passport Contracts module for the purchase of services. The requisition is  
3 reviewed by the appropriate Contract Specialist in Corporate Services and  
4 appropriate technical and management personnel on the Levy project, to ensure  
5 sufficient data has been provided to process the contract requisition. The Contract  
6 Specialist prepares the appropriate contract document from pre-approved contract  
7 templates in accordance with the requirements stated on the contract requisition.  
8 Once the requisition is ready to be executed, it is approved online by the  
9 appropriate levels of the management approval matrix as per the Corporate  
10 Approval Level Policy, and a contract is created. Contract invoices are received  
11 by the NGPP New Nuclear contract administration. The invoices are validated by  
12 the designated representatives/project managers and contract administration team.  
13 Payment Authorizations approving payment of the contract invoices are then  
14 entered and approved.

15  
16 **Q. Does the Company verify that the Company's project management and cost**  
17 **control policies and procedures are followed?**

18 A. Yes, it does. PEF uses internal audits, self assessments, benchmarking, and  
19 quality assurance reviews and audits to verify that its program management and  
20 oversight controls are in place and being implemented. Internal audits are also  
21 conducted on outside vendors.

22           During 2011, the Florida Nuclear Plant Cost Recovery Rule Compliance  
23 Audit was conducted by internal audit. The overall audit opinion was effective,  
24 and no specific observations or recommendations for improvement were

1 identified or resulted from the audit. An internal audit was also conducted in  
2 2011 to assess overall project management effectiveness. The overall audit  
3 opinion was effective, with two minor observations/recommendations identified.  
4 The management corrective actions were included in the audit report and all items  
5 have been addressed and closed. An internal Nuclear Oversight Organization  
6 (“NOS”) assessment N-NP-11-01 was conducted in September 2011. It identified  
7 one finding and two recommendations. The finding was related to the  
8 identification of incomplete quality assurance records. This finding was entered  
9 into the Progress Energy Corrective Action Program (“CAP”) for investigation  
10 and resolution. The corrective actions for this finding included communicating  
11 expectations to the applicable LNP project team members and Joint Venture  
12 Team (“JVT”) companies regarding quality assurance records needs and  
13 formatting, and obtaining the incomplete records for proper storage. All but one  
14 of these actions have been completed and the remaining action has a due date in  
15 April of 2012.

16 The NOS organization also conducted and/or participated in external  
17 audits of contractors providing goods and services in support of the LNP. While  
18 these audits identified findings that required corrective action, these actions were  
19 for the contractors to implement and as such these findings were entered into the  
20 contractors’ corrective action program for resolution. These findings are  
21 monitored by NOS as part of the external audit process.

22 As noted above, PEF also performed vendor invoice audits in 2011. An  
23 audit of the Shaw invoice process was conducted March 28-29, 2011 at the Shaw,  
24 Stone & Webster (“SSW”) Charlotte, North Carolina office. The scope of the

1           audit was to assess and test the SSW internal project business processes and  
2           controls utilized to develop, review, and approve SSW invoices submitted to the  
3           Company. Based on the results of the audit, it was PEF's opinion that the SSW  
4           invoice process was effective. In addition, an audit of the Westinghouse time and  
5           material and LLE invoice process was conducted June 20-22, 2011 at the  
6           Westinghouse Cranberry, Pennsylvania office. The scope of the audit was to  
7           assess and test the Westinghouse internal project business processes and controls  
8           utilized to develop, review, and approve Westinghouse Time and Materials  
9           ("T&M") and LLE invoices submitted to PEF. Based on the results of the audit,  
10          it was PEF's opinion that the Westinghouse invoice process was effective. An  
11          audit of the JVT COLA review T&M invoice process was conducted September  
12          19-21, 2011 at Sargent & Lundy's Chicago, Illinois office. The scope of the audit  
13          was to assess and test the JVT internal project business processes and controls  
14          utilized to develop, compile, review, and approve JVT COLA T&M invoices  
15          submitted to the Company. Based on the results of the audit, it was PEF's  
16          opinion that the JVT invoice process was effective.

17                 In addition, the NRC performed an audit of the LNP seismic/structural  
18                 RAI responses in March 2011 and identified additional information needs  
19                 required to complete the FSER. PEF's response to the seismic/structural  
20                 questions from the audit was completed in May 2011.

1 **Q. Are these project management and costs control oversight procedures**  
2 **described applicable to both transmission and generation projects?**

3 A. Yes. The generation and transmission projects associated with the LNP are  
4 subject to the same overall Company management, policies, and procedures.  
5

6 **Q. Were the Company's Project Management and Cost Control Oversight**  
7 **policies and procedures for the LNP independently reviewed?**

8 A. PEF did not retain an independent expert to review its project management and  
9 cost oversight policies and procedures in 2011 because these policies and  
10 procedures are substantially the same as the ones reviewed in 2009 and 2010. In  
11 both 2009 and 2010 PEF hired independent expert Gary Doughty of Janus  
12 Management Associates, Inc. to review the reasonableness and prudence of the  
13 project management and control systems in place to manage the LNP. Mr.  
14 Doughty concluded in both 2009 and 2010 that PEF's LNP project management  
15 and project controls were reasonable and prudent. In addition, Office of Public  
16 Counsel ("OPC") expert witness Dr. William Jacobs, Jr. also reviewed the LNP  
17 project management and cost oversight controls in the 2009 and 2010 NCRC  
18 proceedings. He expressed no opinion in either proceeding that the Company's  
19 LNP project management and cost oversight controls were unreasonable or  
20 imprudent. In fact, he testified in the 2010 NCRC hearings that he expressed no  
21 opinion regarding the prudence of the Company's LNP project management,  
22 contracting, and oversight controls because he reviewed them in 2009 and did not  
23 see any significant concerns with them. (Docket No. 100009-EI Hearing Trans.  
24 pp. 730-731). In 2011, Mr. Doughty was not retained to review the LNP project

1 management and cost oversight controls. At the NCRC hearings in 2011, Dr.  
2 Jacobs testified that he had no opinion in this area.

3  
4 **Q. Has the Commission previously determined that these LNP project**  
5 **management and cost oversight controls were reasonable and prudent?**

6 A. Yes. In Order No. PSC-09-0783-FOF-EI, issued Nov. 19, 2009; Order No. PSC-  
7 11-0095-FOF-EI, issued Feb. 2, 2011; and Order No. PSC-11-0547-FOF-EI,  
8 issued Nov. 23, 2011, the Commission determined that the LNP project  
9 management and cost oversight controls were reasonable and prudent for 2008,  
10 2009, and 2010 respectively. As I discussed above, the Company's 2011 LNP  
11 project management and cost oversight controls are substantially the same as they  
12 were in 2008, 2009, and 2010.

13  
14 **Q. Are the Company's LNP project management and cost control oversight**  
15 **policies and procedures reasonable and prudent?**

16 A. Yes, they are. These project management policies and procedures reflect the  
17 collective experience and knowledge of the Company and have been vetted,  
18 enhanced, and revised over several years to reflect industry leading best project  
19 management and cost oversight policies, practices, and procedures. The  
20 culmination of these policies, practices, and procedures in the LNP project  
21 management, project controls, and cost control oversight measures have been  
22 independently reviewed by third party experts in 2009 and 2010 and by the  
23 Commission and they were found to be reasonable and prudent. We believe,  
24 therefore, that our project management policies and procedures are consistent

1 with best practices for capital project management in the industry and are  
2 reasonable and prudent.

3

4 **Q. Does this conclude your testimony?**

5 A. Yes, it does.

1           **MS. GAMBA:** Progress would call Mr. Thomas  
2 Geoff Foster to the stand.

3           **MR. LAWSON:** Commissioner? Staff would like  
4 to move in some excused witnesses' exhibits at this time  
5 as well.

6           **CHAIRMAN BRISÉ:** Sure. We'll excuse --

7           **MR. LAWSON:** I'm sorry. We're out of order  
8 then.

9           **CHAIRMAN BRISÉ:** Excuse me?

10          **MR. LAWSON:** Withdrawn for the moment. Sorry.

11          **CHAIRMAN BRISÉ:** Okay. Go ahead.

12          **MS. GAMBA:** I'll call Mr. Foster to the stand.

13          **CHAIRMAN BRISÉ:** And as Mr. Foster prepares to  
14 take the seat, we also ask the witnesses to accommodate  
15 us if possible. If a question is a yes or no question,  
16 answer yes or no, and if there, it requires a short  
17 explanation to go along with the answer, that you  
18 provide a short explanation. But the emphasis there is  
19 short and brief, succinct. Okay?

20 Whereupon,

21                           **THOMAS G. FOSTER**

22 was called as a witness on behalf of Progress Energy  
23 Florida, Inc., and, having been duly sworn, testified as  
24 follows:

25                           **DIRECT EXAMINATION**

1 **BY MS. GAMBA:**

2 **Q** Good morning, Mr. Foster. Will you please  
3 introduce yourself to the Commission and provide your  
4 business address.

5 **A** Yes. I'm Thomas Geoffrey Foster, and I'm at  
6 299 First Avenue North, St. Petersburg, Florida.

7 **Q** And have you already been sworn in as a  
8 witness today?

9 **A** Yes.

10 **Q** Has your title or position changed since the  
11 merger with Duke Energy in July of 2012?

12 **A** Yes. I'm now the Manager of Retail Riders and  
13 Rate Cases for the Progress Energy Service Company.

14 **Q** And have your job responsibilities with  
15 respect to the Levy Nuclear Project or Crystal River  
16 Unit 3 uprate project stayed the same, or have they  
17 changed since the merger?

18 **A** They remain the same.

19 **Q** Have you prefiled April 30th, 2012, direct  
20 testimony in this matter?

21 **A** Yes.

22 **Q** Have you prefiled revised direct testimony on  
23 September 7th, 2012, in this proceeding, based on  
24 Progress Energy's motion for deferral being granted?

25 **A** Yes.



1           **Q**     Do you have a copy of your prefiled direct  
2 testimony with you today?

3           **A**     Yes.

4           **Q**     Do you have any changes to make to your  
5 prefiled September 7th, 2012, direct testimony?

6           **A**     No.

7           **Q**     If I asked you the same questions asked in  
8 your prefiled September 7th, 2012, testimony today,  
9 would you give the same answers?

10          **A**     Yes.

11                   **MS. GAMBA:** We request that the prefiled  
12 direct testimony of Mr. Foster dated April 30th, 2012,  
13 as well as the revised prefiled direct testimony of  
14 Mr. Foster dated September 7th, 2012, be moved in  
15 evidence as if it was read in the record today.

16                   **CHAIRMAN BRISÉ:** Okay. We will move  
17 Mr. Foster's prefiled direct testimony into the record  
18 as though read.

19  
20  
21  
22  
23  
24  
25

**IN RE: NUCLEAR COST RECOVERY CLAUSE**

**BY PROGRESS ENERGY FLORIDA**

**FPSC DOCKET NO. 120009-EI**

**DIRECT TESTIMONY OF THOMAS G. FOSTER  
IN SUPPORT OF ESTIMATED/ACTUAL, PROJECTION AND TRUE-  
UP TO ORIGINAL COSTS**

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16

**I. INTRODUCTION AND QUALIFICATIONS**

**Q. Please state your name and business address.**

A. My name is Thomas G. Foster. My business address is 299 First Avenue North,  
St. Petersburg, FL 33701.

**Q. By whom are you employed and in what capacity?**

A. I am employed by Progress Energy Service Company, LLC as Supervisor of  
Regulatory Planning Florida.

**Q. What are your responsibilities in that position?**

A. I am responsible for regulatory planning and cost recovery for Progress Energy  
Florida, Inc. ("PEF" or the "Company"). These responsibilities include:  
regulatory financial reports; and analysis of state, federal and local regulations  
and their impact on PEF. In this capacity, I am also responsible for the Levy  
County Nuclear Project ("LNP") and Crystal River Unit 3 ("CR3") Uprate  
("CR3 Uprate") Project Cost Recovery Actual/Estimated, Projection and True-

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23

up to Original filings, made as part of this docket, in accordance with Rule 25-6.0423, Florida Administrative Code (F.A.C.).

**Q. Please describe your educational background and professional experience.**

A. I joined Progress Energy on October 31, 2005 as a Senior Financial analyst in the Regulatory group. In that capacity I supported the preparation of testimony and exhibits associated with various Dockets. In late 2008, I was promoted to Supervisor Regulatory Planning. Prior to working at Progress I was the Supervisor in the Fixed Asset group at Eckerd Drug. In this role I was responsible for ensuring proper accounting for all fixed assets as well as various other accounting responsibilities. I have 6 years of experience related to the operation and maintenance of power plants obtained while serving in the United States Navy as a Nuclear operator. I received a Bachelors of Science degree in Nuclear Engineering Technology from Thomas Edison State College. I received a Masters of Business Administration with a focus on finance from the University of South Florida and I am a Certified Public Accountant in the State of Florida.

**II. PURPOSE OF TESTIMONY**

**Q. What is the purpose of your testimony?**

A. The purpose of my testimony is to present, for Florida Public Service Commission (“Commission”) review and approval, PEF’s Estimated/Actual costs associated with the LNP and CR3 Uprate activities for the period January 2012 through December 2012, projected costs for the period January 2013 through December

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24

2013, and the total estimated revenue requirements for 2013 for purposes of setting 2013 rates in the Capacity Cost Recovery Clause (“CCRC”).

**Q. Are you sponsoring any exhibits in support of your testimony?**

A. Yes. I am sponsoring sections of the following exhibits, which were prepared under my supervision:

- Exhibit No. \_\_\_ (TGF-1), consisting of Schedules AE-1 through AE-7B of the Nuclear Filing Requirements (“NFRs”), which reflect PEF’s retail revenue requirements for the LNP from January 2012 through December 2012. I am sponsoring Schedules AE-1 through AE-6.3, and Appendices A through F and Mr. John Elnitsky will be co-sponsoring portions of Schedules AE-4, AE-4A, and AE-6 and sponsoring Schedules AE-6A through AE-7B.
- Exhibit No. \_\_\_ (TGF-2), consisting of Schedules P-1 through P-8 of the NFRs, which reflect PEF’s retail revenue requirements for the LNP from January 2013 through December 2013. I am sponsoring Schedules P-1 through P-6.3, P-8, and Appendices A through E and Mr. Elnitsky will be co-sponsoring portions of Schedule P-4, P-6 and sponsoring Schedules P-6A through P-7B.
- Exhibit No. \_\_\_ (TGF-3), consisting of Schedules TOR-1 through TOR-7, which reflect the total project estimated costs for the LNP. I am sponsoring Schedules TOR-1 through TOR-3 and co-sponsoring portions of TOR-4 and TOR-6. Mr. Elnitsky will be co-sponsoring Schedules TOR-4 and TOR-6 and sponsoring TOR-6A and TOR-7.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23

- Exhibit No. \_\_\_\_ (TGF-4), consisting of Schedules AE-1 through AE-7B of the NFRs, which reflect PEF’s retail revenue requirements for the CR3 Uprate Project from January 2012 through December 2012. I am sponsoring Schedules AE-1 through AE-6.3, and Appendices A through E. Mr. Jon Franke will be co-sponsoring Schedules AE-4, AE-4A, AE-6.3, and Appendix B and sponsoring Schedules AE-6A.3 through AE-7B.
- Exhibit No. \_\_\_\_ (TGF-5), consisting of Schedules P-1 through P-8 of the NFRs, which reflect PEF’s retail revenue requirements for the CR3 Uprate Project from January 2013 through December 2013. I am sponsoring Schedules P-1 through P-6.3, P-8, and Appendices A through E. Mr. Franke will be co-sponsoring Schedules P-4 and P-6.3 and sponsoring Schedules P-6A.3 through P-7B.
- Exhibit No. \_\_ (TGF-6), consisting of Schedules TOR-1 through TOR-7, which reflect the total project estimated costs for the CR3 Uprate Project. I am sponsoring Schedules TOR-1 through TOR-3 and co-sponsoring TOR-4 and TOR-6. Mr. Franke will be co-sponsoring Schedule TOR-4 and TOR-6 and sponsoring Schedules TOR-6A and TOR-7.

These exhibits are true and accurate.

**Q. What are Schedules AE-1 through AE-7B?**

**A.** Schedules AE-1 through AE-7B are:

- Schedule AE-1 reflects the actual/estimated total retail revenue requirements for the period.

- 1           ● Schedule AE-2.2 reflects the calculation of the actual/estimated  
2           preconstruction costs for the period.
- 3           ● Schedule AE-2.3 reflects the calculation of the actual/estimated carrying  
4           costs on construction expenditures for the period.
- 5           ● Schedule AE-3A reflects a calculation of actual/estimated deferred tax  
6           carrying costs for the period.
- 7           ● Schedule AE-3B reflects the calculation of the actual/estimated construction  
8           period interest for the period.
- 9           ● Schedule AE-4 reflects Capacity Clause Recovery (“CCR”) recoverable  
10          Operations and Maintenance (“O&M”) expenditures for the period.
- 11          ● Schedule AE-4A reflects CCR recoverable O&M expenditure variance  
12          explanations for the period.
- 13          ● Schedule AE-6 reflects actual/estimated monthly expenditures for site  
14          selection, preconstruction and construction costs for the period.
- 15          ● Schedule AE-6A reflects descriptions of the major tasks.
- 16          ● Schedule AE-6B reflects annual variance explanations.
- 17          ● Schedule AE-7 reflects contracts executed in excess of \$1.0 million.
- 18          ● Schedule AE-7A reflects details pertaining to the contracts executed in  
19          excess of \$1.0 million.
- 20          ● Schedule AE-7B reflects contracts executed in excess of \$250,000, yet less  
21          than \$1.0 million.
- 22
- 23
- 24

1 **Q. What are the Levy AE-Appendices A through F?**

2 A. The Levy AE Appendices are:

- 3 ● Appendix A reflects the reconciliation of the beginning balances on Schedules  
4 AE-2.2 thru AE-4.
- 5 ● Appendix B reflects the new jurisdictional separation factors.
- 6 ● Appendix C provides support for the 2012 deferred tax asset (“DTA”) activity.
- 7 ● Appendix D reflects the approved Rate Management amortization schedule  
8 through year end (“YE”) 2012.
- 9 ● Appendix E reflects the Schedule AE2.2 support.
- 10 ● Appendix F reflects the reconciliation of the 2010/2011 Over / (Under)  
11 recovery by cost category.

12

13 **Q. What are the CR3 Uprate Appendices associated with Schedules AE-1  
14 through AE-6?**

15 A. The CR3 Uprate Appendices associated with Schedules AE-1 through AE-6 are:

- 16 ● Appendix A reflects the reconciliation of the beginning balances on  
17 Schedules AE-2.3 thru AE-4.
- 18 ● Appendix B reflects the reconciliation of the beginning construction work in  
19 progress (“CWIP”) balance for those assets placed into rate base that are not yet  
20 in service as detailed on AE-2.3.
- 21 ● Appendix C reflects the new jurisdictional separation factors.
- 22 ● Appendix D reflects the revenue requirement calculation adjustment for those  
23 assets not yet placed into service but which are currently collected in base rates.

- 1           • Appendix E reflects the reconciliation of the 2010/2011 Over / (Under)  
2           recovery by cost category.

3  
4 **Q. What are Schedules P-1 through P-8?**

5 **A. Schedules P-1 through P-8 are:**

- 6           • Schedule P-1 reflects the projection of total retail revenue requirements for the  
7           period as well as true-ups for prior periods.
- 8           • Schedule P-2.2 reflects the calculation of the projected preconstruction costs for  
9           the period.
- 10          • Schedule P-2.3 reflects the calculation of the projected carrying costs on  
11          construction expenditures for the period.
- 12          • Schedule P-3A reflects a calculation of the projected deferred tax carrying costs  
13          for the period.
- 14          • Schedule P-3B reflects the calculation of the projected construction period  
15          interest for the period.
- 16          • Schedule P-4 reflects CCRC recoverable O&M expenditures for the period.
- 17          • Schedule P-6 reflects projected monthly expenditures for site selection,  
18          preconstruction and construction costs for the period.
- 19          • Schedule P-6A reflects descriptions of the major tasks.
- 20          • Schedule P-7 reflects contracts executed in excess of \$1.0 million.
- 21          • Schedule P-7A reflects details pertaining to the contracts executed in excess of  
22          \$1.0 million.
- 23          • Schedule P-7B reflects contracts executed in excess of \$250,000, yet less than  
24          \$1.0 million.



1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23

- Schedule P-8 reflects the estimated rate impact.

**Q. What are the Levy Appendices associated with Schedules P-1 through P-8?**

A. The Levy Appendices associated with Schedules P-1 through P-8 are:

- Appendix A reflects the reconciliation of the beginning balance of Schedule P-1 through P-4.
- Appendix B reflects the new jurisdictional separation factors.
- Appendix C reflects the allocation of revenue requirements to cost category and the rate management plan amortization schedule of the 2010 Regulatory Asset.
- Appendix D reflects the reconciliation of the 2012 Over / (Under) recovery by cost category.
- Appendix E reflects the Schedule P-2.2 support and disposition of the remaining 2010 regulatory asset.

**Q. What are the CR3 Uprate Appendices associated with Schedules P-1 through P-8?**

A. The CR3 Uprate Appendices associated with Schedules P-1 through P-8 are:

- Appendix A reflects the reconciliation of the beginning balances for schedules P-2 through P-4.
- Appendix B reflects the reconciliation of the 2011/2012 Over / (Under) recovery by cost category.
- Appendix C reflects the new jurisdictional separation factors.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24

- Appendix D reflects the revenue requirement calculation adjustment for those assets not yet placed into service but which are currently collected in base rates, supports dollar amounts in Line 5 of schedule P-1.
- Appendix E supports the Construction CWIP Balance, DTA and Construction Period Interest (“CPI”) impacts.

**Q. What are Schedules TOR-1 through TOR-7?**

**A. Schedules TOR-1 through TOR-7 are:**

- Schedule TOR-1 reflects the jurisdictional amounts used to calculate the final true up, projection, deferrals and recovery of deferrals.
- Schedule TOR-2 reflects a summary of the actual to date and projected costs for the duration of the project compared to what was originally filed.
- Schedule TOR-3 reflects the calculation of the actual to date and projected total NCRC retail revenue requirement for the duration of the project.
- Schedule TOR-4 reflects CCR recoverable actual to date and projected O&M expenditures.
- Schedule TOR-6 reflects actual to date and projected annual expenditures for site selection, preconstruction and construction costs for the duration of the project.
- Schedule TOR-6A reflects descriptions of the major tasks.
- Schedule TOR-7 reflects a summary of project cost.

1           **III. COST RECOVERY FOR THE LEVY COUNTY NUCLEAR PROJECT**

2                           **A. ACTUAL/ESTIMATED LNP COSTS**

3       **Q. What are the total projected revenue requirements for the LNP for the**  
4       **calendar year ended December 2012?**

5       A. The total projected revenue requirements for the LNP are \$62.3 million for the  
6       calendar year ended December 2012, as reflected on Schedule AE-1, page 2 of 2,  
7       Line 5. This amount includes \$25.2 million in preconstruction costs, \$16.7 million  
8       for the carrying costs on the construction cost balance, \$1 million in recoverable  
9       O&M costs and the carrying costs on the deferred tax asset of \$19.5 million. These  
10      amounts were calculated in accordance with the provisions of Rule 25-6.0423,  
11      F.A.C.

12  
13      **Q. What is the carrying cost rate used in Schedules AE-2.1 through AE-2.3?**

14      A. The carrying cost rate used on Schedule AE-2 through AE-2.3 is 8.848 percent. On  
15      a pre-tax basis, the rate is 13.13 percent. This rate represents the approved rate as  
16      of June 12, 2007, and is the appropriate rate to use consistent with Rule 25-  
17      6.0423(5)(b), F.A.C. The rate was approved by the Commission in Order No. PSC-  
18      05-0945-S-EI in Docket No. 050078-EI. The annual rate was adjusted to a monthly  
19      rate consistent with the Allowance for Funds Used During Construction  
20      ("AFUDC") rule, Rule 25-6.0141, Item (3), F.A.C.

21  
22  
23

1 **Q. What is included in the Preconstruction Plant & Carrying Cost for the Period**  
2 **on Schedule AE-2.2, Line 10?**

3 A. The annual total of \$25.2 million reflected on Schedule AE-2.2, Line 10, page 2 of  
4 2 represents the total preconstruction costs for 2012. This amount includes  
5 expenditures totaling \$12.8 million along with the carrying cost on the average net  
6 unamortized plant eligible for return. The total return requirements of \$12.3  
7 million presented on Line 9 represents the carrying costs on the average  
8 preconstruction balance.

9  
10 **Q. What is included in the Actual Estimated Carrying Costs for the Period on**  
11 **Schedule AE-2.3, Line 9?**

12 A. The total return requirements of \$16.7 million on Schedule AE-2.3 at Line 9  
13 represents carrying costs on the average construction balance. The schedule starts  
14 with the 2012 beginning CWIP balance and adds the monthly construction  
15 expenditures and computes a return on the average monthly balance. The equity  
16 component of the return is grossed up for taxes to cover the income taxes that will  
17 need to be paid upon recovery in rates.

18  
19 **Q. What is included in Total Return Requirements on Schedule AE-3A.2, Line**  
20 **12?**

21 A. The twelve month total of \$19.5 million on Schedule AE-3A.2, Line 12, page 2 of  
22 2 represents the carrying costs on the deferred tax asset balance. The deferred tax  
23 asset arises from the difference between the book and tax basis for the project. This

1 difference is due primarily to the recovery of preconstruction and site selection  
2 costs prior to the plant going into service for tax purposes.

3  
4 **Q. What is included in the Recoverable O&M Expenditures on Schedule AE-4?**

5 A. The expenses included on this schedule represent the O&M costs that the Company  
6 expects to incur in 2012 related to the LNP that PEF is seeking recovery of through  
7 the NCRC.

8  
9 **Q. What is included in the Recoverable O&M Variance Explanations on  
10 Schedule AE-4A?**

11 A. The schedule provides explanations for the change in O&M costs from what the  
12 Company projected to incur in 2012 and the actual/estimated costs related to the  
13 LNP that PEF is seeking recovery of through the NCRC.

14  
15 **Q. What is Schedule AE-6 and what does it represent?**

16 A. Schedule AE-6 reflects actual/estimated monthly expenditures for site selection,  
17 preconstruction, and construction costs by major task for 2012. This schedule  
18 includes both the Generation and Transmission costs. These costs have been  
19 adjusted to a cash basis for purposes of calculation of the carrying costs. We have  
20 also applied the appropriate jurisdictional separation factor to arrive at the total  
21 jurisdictional costs. These costs are further described in the testimony of Mr.  
22 Elnitsky.

23

1 **Q. What are the total actual/estimated preconstruction costs for the period**  
2 **January 2012 through December 2012?**

3 A. As shown on Line 29 of Schedule AE-6.2 in Exhibit No. \_\_\_(TGF-1), total  
4 actual/estimated jurisdictional preconstruction costs for 2012 are \$12.8 million.  
5 The costs have been adjusted to a cash basis for purposes of calculating the  
6 carrying charge and the appropriate jurisdictional separation factor has been  
7 applied. More information about the types of costs included in this amount is  
8 indicated on Schedule AE-6A.2 and addressed in Mr. Elnitsky's testimony.

9  
10 **Q. What are the total actual/estimated construction costs for the period January**  
11 **2012 through December 2012?**

12 A. As shown on Line 33 of Schedule AE-6.3 in Exhibit No. \_\_\_(TGF-1), total  
13 actual/estimated jurisdictional construction costs for 2012 are \$8.6 million. The  
14 costs have been adjusted to a cash basis for purposes of calculating the carrying  
15 charge and the appropriate jurisdictional separation factor has been applied. More  
16 information about the types of costs included in this amount is indicated on  
17 Schedule AE-6A.3 and addressed in Mr. Elnitsky's testimony.

18  
19 **Q. What was the source of the separation factors used in Schedule AE-6?**

20 A. The jurisdictional separation factors are calculated based on the September 2011  
21 sales forecast for the year of 2012, using the Retail Jurisdictional Cost of Service  
22 allocation methodology that was approved in the Final Order No. PSC-10-0131-  
23 FOF-EI in PEF's base rate proceeding in Docket No. 090079-EI.

24

1 **Q. What is the estimated true-up for 2012 expected to be?**

2 A. The total true-up is expected to be an over-recovery of \$13.0 million as can be seen  
3 on Line 7 of Schedule AE-1.  
4

5 **B. LNP COST PROJECTIONS**

6 **Q. What is included in the projected period Revenue Requirements for 2013?**

7 A. The period revenue requirements of \$40.3 million in 2013 as depicted on Schedule  
8 P-1, Line 5 includes period preconstruction costs of \$25 million, carrying costs on  
9 construction cost balance of \$14.3 million and O&M expenditures of \$1.0 million.  
10

11 **Q. What is included in the Total Costs to be Recovered on Schedule P-2.2 Line  
12 10?**

13 A. The \$25 million included on Line 10, page 2 of 2 includes the total projected  
14 preconstruction costs of \$17.2 million and carrying costs on the average  
15 unamortized preconstruction balance for 2013 of \$7.8 million.  
16

17 **Q. What is included in the Total Return Requirements on Schedule P-2.3, Line 9?**

18 A. The Total Return Requirements of \$14.3 million depicted on this schedule  
19 represents carrying costs on the average construction balance. The schedule starts  
20 with the 2013 beginning balance and adds the monthly construction expenditures  
21 and computes the carrying charge on the average monthly balance. The equity  
22 component of the return is grossed up for taxes to cover the income taxes that will  
23 be paid upon recovery in rates. The LNP balance of land at year end 2012 was  
24 removed from the NCRC and reclassified to FERC Account 105 Plant Held for

1 Future Use on PEF's books pursuant to the terms of the Stipulation and Settlement  
2 Agreement (the "Settlement") approved by the Commission in Docket No. 120022-  
3 EI. See Exhibit 5 to the Settlement.  
4

5 **Q. What is the carrying cost rate used in Schedule P-2.2 and P-2.3?**

6 A. The carrying cost rate used on Schedule P-2.2 and P-2.3 is 8.848 percent. On a  
7 pre-tax basis, the rate is 13.13 percent. This rate represents the approved rate as of  
8 June 12, 2007, and is the appropriate rate to use consistent with Rule 25-  
9 6.0423(5)(b)1, F.A.C. The rate was approved by the Commission in Order No.  
10 PSC-05-0945-S-EI in Docket No. 050078-EI. The annual rate was adjusted to a  
11 monthly rate consistent with AFUDC rule, Rule 25-6.0141, Item (3), F.A.C.  
12

13 **Q. Why is Schedule P-3A.2 not used for purposes of calculating the revenue  
14 requirement in 2013?**

15 A. Pursuant to the terms of the Settlement, "[c]oncurrent with the adjustment of the  
16 LNP NCRC factor, PEF shall, effective with the first billing cycle in January 2013,  
17 transfer its collection of the annual retail revenue requirements associated with the  
18 carrying costs on the deferred tax asset in the amount reflected in Exhibit 6 from  
19 the NCRC to base rates." Settlement, ¶4, p. 4. As such, PEF is not requesting  
20 recovery of the carrying cost on the DTA through the NCRC over the Settlement  
21 term.  
22  
23  
24



1 **Q. What is the total projected preconstruction costs that will be incurred for the**  
2 **period January 2013 through December 2013?**

3 A. As shown on Line 29 of Schedule P-6.2 in Exhibit No.\_\_\_\_(TGF-2), total projected  
4 jurisdictional preconstruction costs for 2013 are \$17.2 million. The costs have  
5 been adjusted to a cash basis for purposes of calculating the carrying charge and the  
6 appropriate jurisdictional separation factor has been applied. More information  
7 about the types of costs included in this amount is indicated on Schedule P-6A.2  
8 and addressed in Mr. Elnitsky's testimony.

9  
10 **Q. What is the total projected construction costs that will be incurred for the**  
11 **period January 2013 through December 2013?**

12 A. As shown on Line 35 of Schedule P-6.3 in Exhibit No.\_\_\_\_(TGF-2), total projected  
13 jurisdictional construction costs for 2013 are \$78.7 million. The costs have been  
14 adjusted to a cash basis for purposes of calculating the carrying charge and the  
15 appropriate jurisdictional separation factor has been applied. More information  
16 about the types of costs included in this amount is indicated on Schedule P-6A.3  
17 and addressed in Mr. Elnitsky's testimony.

18  
19 **Q. What are the projected total revenue requirements that PEF will recover in**  
20 **2013?**

21 A. PEF is requesting recovery consistent with the terms of the Settlement. This means  
22 PEF will recover revenues consistent with application of the factors in Exhibit 5 of  
23 the Settlement to the sales forecast as presented in the CCR later in the year.  
24 Consistent with prior year, PEF has an estimate of what this will be but it will be

1 updated when PEF files for recovery of CCR. PEF calculated the estimated  
2 revenue requirement by applying the rates in Exhibit 5 of the Settlement to the  
3 sales forecast included in Schedule P-8 of Exhibit TGF-2 to generate the projected  
4 revenue for 2013. As can be seen in schedule P-8 in column 2, this amount is  
5 \$102.8 million. This amount is further reflected on Schedule P-1 Line 10.

6  
7 **Q. What do the above recoveries consist of?**

8 A. As stated above, per the terms of the Settlement PEF projects to collect \$102.8M in  
9 2013. The revenue include dollars associated with carrying costs on uncollected  
10 preconstruction costs, carrying costs on construction costs, prior period over/under  
11 recoveries, O&M, current period preconstruction costs, and prior period  
12 preconstruction costs. In order to effectively track different cost categories and for  
13 ease of administration, PEF will apply the agreed upon collection amount to the  
14 various costs in the following manner:

- 15 • First to recovery of carrying costs on any regulatory assets, unamortized  
16 preconstruction costs, or construction cost balances,
- 17 • Second to any prior period over/under recovery,
- 18 • Third to O&M costs,
- 19 • Fourth to current period preconstruction investment,
- 20 • Fifth to prior period unrecovered preconstruction costs and
- 21 • Sixth to construction cost investment.

22 Please see Appendix C of Exhibit No. \_\_\_(TGF-2) for the breakdown of how the  
23 \$102.8M will be applied. Because there is a defined set of rates and we know the  
24 sales forecast will be updated prior to filing in the CCR, there will be some

1 difference between the revenue requirements estimated in my Exhibits and the final  
2 approved revenue requirements in CCR. To the extent there are differences, the  
3 difference will be applied to the last bucket of costs we are assigning revenue to  
4 which in this case would be the preconstruction balance from prior to 2013  
5 (unrecovered regulatory asset balance). For example, if after updating the sales  
6 forecast in CCR the revenue to be collected under the rates specified in the  
7 Settlement increased by \$1 million, we would apply that million to reduce the  
8 unrecovered preconstruction regulatory asset balance. If it came in \$1 million  
9 lower, we would reduce the regulatory asset balance by \$1 million less than shown  
10 in my exhibits in 2013.

11  
12 **Q. What was the source of the separation factors used in Schedule P-6?**

13 A. The factors are consistent with Exhibit 1 to the Settlement.

14  
15 **Q. What is the rate impact to the residential ratepayer in 2013?**

16 A. The residential rate impact due to the LNP will be \$3.45/1,000kWh. See  
17 Settlement, ¶ 4. This can be seen in Exhibit TGF-2 schedule P-8.

18  
19 **C. LNP TRUE-UP TO ORIGINAL**

20 **Q. What do the TOR schedules reflect?**

21 A. The TOR schedules reflect the total estimated costs of the LNP until the project is  
22 placed into service. Further details on the total project estimates are provided in  
23 Mr. Elnitsky's testimony.

24

**D. LNP RATE MANAGEMENT PLAN**

1  
2 **Q. In Order No. PSC-09-0783-FOF-EI in Docket No. 090009-EI, the Commission**  
3 **required PEF to update its rate management plan that the Commission**  
4 **approved in that Docket. What is PEF proposing in this Docket in relation to**  
5 **this plan?**

6 A. In Order No. PSC-11-0547-FOF-EI, in Docket No. 110009-EI, the Commission  
7 approved amortization of \$60 million of the deferred balance in 2012. As  
8 previously discussed, the Settlement fixes the Levy NCRC rate for the period 2013-  
9 2017 and provides for a true-up in the last year. As it relates to amortization of the  
10 previously deferred balance, PEF will reflect this amortization by applying the  
11 revenues in the manner I discussed above. Applying the revenues in this manner  
12 will result in PEF collecting an estimated \$88 million of the deferred balance in  
13 2013.

14  
15 **Q. Have you provided schedules that show the impact of this proposed**  
16 **amortization as well as an update to the overall plan?**

17 A. Yes. As I explained, Appendix C attached to Exhibit No. \_\_\_\_ (TGF-2) provides an  
18 overview of PEF's methodology used to allocate the 2013 revenue requirement  
19 resulting from the Settlement and the resulting updated rate management plan.

**IV. COST RECOVERY FOR THE CRYSTAL RIVER 3 UPRATE PROJECT****A. ACTUAL/ESTIMATED CR3 UPRATE PROJECT COSTS**

22  
23 **Q. What are the actual/estimated revenue requirements for the CR3 Uprate**  
24 **project for the 2012 calendar year?**

1 A. The estimated total revenue requirements for the CR3 Uprate project are \$17.8  
2 million for 2012 as reflected on Schedule AE-1, page 2 of 2, Line 6. This amount  
3 includes \$19.9 million in carrying costs on the project construction balance, \$0.4  
4 million for CCR recoverable O&M expenses, a return on the deferred asset of \$0.8  
5 million, and a \$3.2 million credit for revenue requirements associated with assets  
6 going into service. These amounts were calculated in accordance with the  
7 provisions of Rule 25-6.0423, F.A.C.

8

9 **Q. What does the credit within the Other Adjustment on Line 5 of Schedule AE-1**  
10 **represent?**

11 A. The credit from January through December on Line 5 of Schedule AE-1 consists  
12 primarily of the depreciation and property tax expense calculated on the phase 2  
13 Uprate project assets transferred to base rates, but not yet placed in service due to  
14 the extended CR3 outage. As a result of the continued CR3 outage, PEF is  
15 reflecting the extension of this credit through 2012.

16

17 **Q. What is the carrying cost rate used in Schedule AE-2.3?**

18 A. The carrying cost rate used on Schedule AE-2.3 is 8.848 percent. On a pre-tax  
19 basis, the rate is 13.13 percent. This rate represents the approved rate as of June 12,  
20 2007, and is the appropriate rate to use consistent with Rule 25-6.0423(5)(b)1,  
21 F.A.C. The rate was approved by the Commission in Order No. PSC-05-0945-S-EI  
22 in Docket No. 050078-EI. The annual rate was adjusted to a monthly rate  
23 consistent with the AFUDC rule, Rule 25-6.0141, Item (3), F.A.C.

24

1 **Q. What is included in the Total Return Requirements on Schedule AE-2.3, Line**  
2 **10?**

3 A. The \$19.9 million in Total Return Requirements in Schedule AE-2.3 represents the  
4 carrying costs on the average construction project balance. The dollars reflected on  
5 Line 2 reflect the removal of assets placed in service. The adjustments on Line 3  
6 represent the amounts of Balance of Plant that will go in service when CR3 comes  
7 on-line. The Beginning Balance amount on Line 5 reflects the actual amount of  
8 construction carrying costs that were under-recovered at the end of 2011. Line 6  
9 represents the estimated amount of carrying costs that PEF expected to be  
10 unrecovered at the end of 2011.

11  
12 **Q. Can you explain the calculation of the return requirements on the Deferred**  
13 **Tax Asset on Schedule AE-3A, Line 12?**

14 A. Yes. We have included a return on the DTA that arises from differences between  
15 the tax basis and book basis of the project. The difference between the tax basis  
16 and book basis of the project is attributable to the difference between the interest  
17 that will be capitalized for tax purposes and the interest that will be capitalized for  
18 book purposes. We have included the carrying charge on the average deferred tax  
19 balance in the revenue requirements on this schedule.

20  
21 **Q. What is included in the Recoverable O&M Expenditures on Schedule AE-4?**

22 A. The expenses included on this schedule represent the O&M costs that the Company  
23 expects to incur in 2012 related to the CR3 Uprate project that the Company is  
24 seeking recovery of through the NCRC.

1 **Q. What is Schedule AE-6 and what does it represent?**

2 **A.** Schedule AE-6 reflects actual/estimated monthly expenditures for construction  
3 costs for 2012. The amount included on Line 12 represents actual/estimated  
4 generation capital costs gross of joint owner billings and exclusive of AFUDC.  
5 The adjustment on Line 14 labeled "Non Cash Accruals" has been made to adjust  
6 these costs to a cash basis for purposes of calculation of the carrying costs. The  
7 adjustment on Line 15 labeled "Joint Owner" represents the joint owner portion of  
8 these costs and the adjustment on Line 16 labeled "Other" represents the cost of  
9 removal portion of these costs. We have applied the appropriate jurisdictional  
10 separation factor to the "Net Generation Costs" on Line 17 to arrive at the monthly  
11 jurisdictional cash expenditures represented in Line 19.

12  
13 **Q. What was the source of the separation factors used in Schedule AE-6?**

14 **A.** The jurisdictional separation factors are calculated based on the September 2011  
15 sales forecast for the year 2012, using the Retail Jurisdictional Cost of Service  
16 allocation methodology that was approved in the Final Order No. PSC-10-0131-  
17 FOF-EI in PEF's base rate proceeding in Docket No. 090079-EI.

18  
19 **Q. What are the total actual/estimated construction costs incurred for period**  
20 **January 2012 through December 2012?**

21 **A.** As shown on Line 35 of Schedule AE-6.3 in Exhibit No. \_\_\_ (TGF-4), total actual-  
22 estimated jurisdictional construction costs for 2012 are \$30.1 million. The costs  
23 have been adjusted to a cash basis for purposes of calculating the carrying charge  
24 and the appropriate jurisdictional separation factor has been applied. More

1 information about the types of costs included in this amount is indicated on  
2 Schedule AE-6A.3 and addressed in Mr. Franke's testimony.

3  
4 **Q. What is the estimated true-up for 2012 expected to be?**

5 A. As shown on Schedule AE-1 Line 8 of Exhibit No. \_\_\_ (TGF-4), the total true up is  
6 expected to be an under-recovery of \$8.2 million.

7  
8 **B. CR3 UPRATE PROJECT COST PROJECTION**

9 **Q. What are the total projected revenue requirements for the CR3 Uprate project**  
10 **for the calendar year 2013?**

11 A. PEF is requesting approval of total projected revenue requirements of \$37.3 million  
12 for the calendar year ending December 2013 as reflected on Schedule P-1, Line 6.  
13 The total revenue requirements to be collected in 2013 are \$49 million and include  
14 the \$37.3 million referenced above as well as the 2011 true-up and 2012 estimated  
15 actual true-up of \$11.7 million under-recovery.

16  
17 **Q. What is included in the revenue requirements for 2013?**

18 A. The revenue requirements for the 2013 period of \$37.3 million reflected on Line 6  
19 of Schedule P-1 includes \$34.8 million for carrying charges on the cumulative  
20 construction balance, \$0.5 million in CCR recoverable O&M expenses, and \$2  
21 million for the carrying charges on the deferred tax asset.



1 **Q. What is included in the Total Return Requirements on Schedule P-2.3, Line 9?**

2 A. The \$34.8 million in Total Return Requirements on Schedule P-2.3 represents the  
3 carrying costs on the average construction project balance. The average  
4 construction project balance includes all Uprate investment that has not been placed  
5 in-service.

6

7 **Q. What is the carrying cost rate used in Schedule P-2.3?**

8 A. The carrying cost rate used on Schedule P-2.3 is 8.848 percent. On a pre-tax basis,  
9 the rate is 13.13 percent. This rate represents the approved rate as of June 12, 2007,  
10 and is the appropriate rate to use consistent with Rule 25-6.0423(5)(b)1, F.A.C.  
11 The rate was approved by the Commission in Order No. PSC-05-0945-S-EI in  
12 Docket No. 050078-EI. The annual rate was adjusted to a monthly rate consistent  
13 with the AFUDC rule, Rule 25-6.0141, Item (3), F.A.C.

14

15 **Q. Can you explain the calculation of the return requirements on the Deferred**  
16 **Tax Asset on Schedule P3-A, Line 11?**

17 A. Yes. We have included a return on the deferred tax asset that arises from  
18 differences between the tax basis and book basis of the project. The difference  
19 between the tax basis and book basis of the project is attributable to the difference  
20 between the interest that will be capitalized for tax purposes and the interest that  
21 will be capitalized for book purposes. The balance CPI is being calculated on  
22 includes all Uprate investment that has not been placed in-service. We have  
23 included the carrying charge on the average deferred tax balance in the revenue  
24 requirements on this schedule.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24

**Q. What is included in the Recoverable O&M Expenditures on Schedule P-4?**

A. The expenses included on this schedule represent the O&M costs that the Company expects to incur in 2013 related to the CR3 Uprate project that the Company is seeking recovery of through the NCRC.

**Q. What are the projected construction costs that will be incurred for the period January 2013 through December 2013?**

A. As shown on Line 35 of Schedule P-6.3 in Exhibit No. \_\_\_(TGF-5), total projected jurisdictional construction costs for 2013 are \$58 million. These costs have been adjusted to a cash basis for purposes of calculating the carrying charge and the appropriate jurisdictional separation factor has been applied. More information about the types of costs included in this amount is indicated on Schedule P-6A.3 and addressed in Mr. Franke's testimony.

**Q. What was the source of the separation factors used in Schedule P-6?**

A. The factors are consistent with Exhibit 1 to the Settlement.

**Q. What is the estimated rate impact to the residential ratepayer expected to be in 2013?**

A. As can be seen in Schedule P-8, the expected rate impact to the residential ratepayer is \$1.64 per 1,000 kWh for the CR3 Uprate project.

1                   **C.     CR3 UPRATE PROJECT TRUE-UP TO ORIGINAL**

2     **Q.     What do the TOR schedules reflect?**

3     A.     The TOR schedules reflect the total estimated costs of the CR3 Uprate project until  
4           the project is placed into service. Further details on the total project cost estimates  
5           are provided in Mr. Franke's testimony. Schedule TOR-3 includes the estimated  
6           total retail NCRC revenue requirements through completion of the project. Total  
7           revenue requirements of \$204 million on Schedule TOR-3, Line 4, are primarily  
8           comprised of the carrying charges on the construction balance, CCR recoverable  
9           O&M, and revenue requirements associated with assets going in-service recovered  
10          through the clause in 2014 and 2015 pursuant to the terms of the Settlement, ¶ 12,  
11          p. 16, which calls for a delay in transfer of in-service revenue requirements to base  
12          rates. This includes actual expenditures incurred through February 2012 and  
13          projections through 2015.

14  
15     **Q.     Does this conclude your testimony?**

16     A.     Yes, it does.

**IN RE: NUCLEAR COST RECOVERY CLAUSE**

**BY PROGRESS ENERGY FLORIDA**

**FPSC DOCKET NO. 120009-EI**

**DIRECT TESTIMONY OF THOMAS G. FOSTER  
IN SUPPORT OF ESTIMATED/ACTUAL, PROJECTION AND TRUE-  
UP TO ORIGINAL COSTS**

**I. INTRODUCTION AND QUALIFICATIONS**

1  
2 **Q. Please state your name and business address.**

3 A. My name is Thomas G. Foster. My business address is 299 First Avenue North,  
4 St. Petersburg, FL 33701.

5  
6 **Q. By whom are you employed and in what capacity?**

7 A. I am employed by Progress Energy Service Company, LLC as Manager, Retail  
8 Riders and Rate Cases.

9  
10 **Q. What are your responsibilities in that position?**

11 A. I am responsible for regulatory planning and cost recovery for Progress Energy  
12 Florida, Inc. ("PEF" or the "Company"). These responsibilities include:  
13 regulatory financial reports; and analysis of state, federal and local regulations  
14 and their impact on PEF. In this capacity, I am also responsible for the Levy  
15 County Nuclear Project ("LNP") and Crystal River Unit 3 ("CR3") Uprate  
16 ("CR3 Uprate") Project Cost Recovery Actual/Estimated, Projection and True-

1 up to Original filings, made as part of this docket, in accordance with Rule 25-  
2 6.0423, Florida Administrative Code (F.A.C.).  
3

4 **Q. Please describe your educational background and professional experience.**

5 A. I joined Progress Energy on October 31, 2005 as a Senior Financial analyst in the  
6 Regulatory group. In that capacity I supported the preparation of testimony and  
7 exhibits associated with various Dockets. In late 2008, I was promoted to  
8 Supervisor Regulatory Planning. In 2012, following the merger with Duke Energy,  
9 I was promoted to my current position. Prior to working at Progress I was the  
10 Supervisor in the Fixed Asset group at Eckerd Drug. In this role I was responsible  
11 for ensuring proper accounting for all fixed assets as well as various other  
12 accounting responsibilities. I have 6 years of experience related to the operation  
13 and maintenance of power plants obtained while serving in the United States Navy  
14 as a Nuclear operator. I received a Bachelors of Science degree in Nuclear  
15 Engineering Technology from Thomas Edison State College. I received a Masters  
16 of Business Administration with a focus on finance from the University of South  
17 Florida and I am a Certified Public Accountant in the State of Florida.  
18

## 19 II. PURPOSE OF TESTIMONY

20 **Q. What is the purpose of your testimony?**

21 A. The purpose of my testimony is to present, for Florida Public Service Commission  
22 ("Commission") review and approval, PEF's Estimated/Actual costs associated  
23 with the LNP and CR3 Uprate activities for the period January 2012 through  
24 December 2012, projected costs for the period January 2013 through December

1 2013, and the total estimated revenue requirements for 2013 for purposes of setting  
2 2013 rates in the Capacity Cost Recovery Clause ("CCRC"). On April 30, 2012,  
3 PEF filed testimony and schedules that were true and accurate at the time they were  
4 filed in accordance with the requirements of the Nuclear Cost Recovery Statute and  
5 Rule. Subsequent to meeting these requirements, PEF filed a motion to defer  
6 making a finding of reasonableness on the CR3 Uprate project 2012 and 2013  
7 projected spend and feasibility of the project until the 2013 nuclear cost recovery  
8 clause ("NCRC") docket. Consistent with PEF's motion to defer the  
9 reasonableness determination on 2012 and 2013 CR3 Uprate project spend, the  
10 revenue requirements PEF is requesting recovery of in 2013 related to the CR3  
11 Uprate project are associated with spend prior to 2012. As stated in PEF's motion,  
12 spend in 2012 and 2013 on the CR3 Uprate project will still be tracked in actual  
13 costs and accrue a carrying cost at the appropriate rate until recovered in rates after  
14 the Commission and all parties have had the opportunity to review PEF's feasibility  
15 analysis and costs for the CR3 Uprate project in the 2013 NCRC Docket.

16  
17 **Q. Are you sponsoring any exhibits in support of your testimony?**

18 **A.** Yes. I am sponsoring sections of the following exhibits, which were prepared  
19 under my supervision, and that now reflect the impacts of PEF's motion:

- 20 • Exhibit No. \_\_\_ (TGF-1), consisting of Schedules AE-1 through AE-7B of  
21 the Nuclear Filing Requirements ("NFRs"), which reflect PEF's retail  
22 revenue requirements for the LNP from January 2012 through December  
23 2012. I am sponsoring Schedules AE-1 through AE-6.3, and Appendices A  
24 through F and Mr. John Elnitsky will be co-sponsoring portions of

1 Schedules AE-4, AE-4A, and AE-6 and sponsoring Schedules AE-6A  
2 through AE-7B.

- 3 • Exhibit No. \_\_\_\_ (TGF-2), consisting of Schedules P-1 through P-8 of the  
4 NFRs, which reflect PEF's retail revenue requirements for the LNP from  
5 January 2013 through December 2013. I am sponsoring Schedules P-1  
6 through P-6.3, P-8, and Appendices A through E and Mr. Elnitsky will be  
7 co-sponsoring portions of Schedule P-4, P-6 and sponsoring Schedules P-  
8 6A through P-7B.
- 9 • Exhibit No. \_\_\_\_ (TGF-3), consisting of Schedules TOR-1 through TOR-7,  
10 which reflect the total project estimated costs for the LNP. I am sponsoring  
11 Schedules TOR-1 through TOR-3 and co-sponsoring portions of TOR-4 and  
12 TOR-6. Mr. Elnitsky will be co-sponsoring Schedules TOR-4 and TOR-6  
13 and sponsoring TOR-6A and TOR-7.
- 14 • Exhibit No. \_\_\_\_ (TGF-4), consisting of Schedules AE-1 through AE-7B of  
15 the NFRs, which reflect PEF's retail revenue requirements for the CR3  
16 Uprate Project from January 2012 through December 2012. I am  
17 sponsoring Schedules AE-1 through AE-6.3, and Appendices A through E.  
18 Mr. Jon Franke will be co-sponsoring Schedules AE-4, AE-4A, AE-6.3,  
19 and Appendix B and sponsoring Schedules AE-6A.3 through AE-7B.
- 20 • Exhibit No. \_\_\_\_ (TGF-5), consisting of Schedules P-1 through P-8 of the  
21 NFRs, which reflect PEF's retail revenue requirements for the CR3 Uprate  
22 Project from January 2013 through December 2013. I am sponsoring  
23 Schedules P-1 through P-6.3, P-8, and Appendices A through E. Mr.

1 Franke will be co-sponsoring Schedules P-4 and P-6.3 and sponsoring  
2 Schedules P-6A.3 through P-7B.

3 These exhibits are true and accurate.  
4

5 **Q. What are Schedules AE-1 through AE-7B?**

6 A. Information now contained in some of the listed schedules for the CR3 Uprate  
7 project are for 2013 ratemaking purposes only consistent with PEF's motion to  
8 defer and may not reflect anticipated spend. Schedules AE-1 through AE-7B are:

- 9 • Schedule AE-1 reflects the actual/estimated total retail revenue  
10 requirements for the period.
- 11 • Schedule AE-2.2 reflects the calculation of the actual/estimated  
12 preconstruction costs for the period.
- 13 • Schedule AE-2.3 reflects the calculation of the actual/estimated carrying  
14 costs on construction expenditures for the period.
- 15 • Schedule AE-3A reflects a calculation of actual/estimated deferred tax  
16 carrying costs for the period.
- 17 • Schedule AE-3B reflects the calculation of the actual/estimated construction  
18 period interest for the period.
- 19 • Schedule AE-4 reflects Capacity Clause Recovery ("CCR") recoverable  
20 Operations and Maintenance ("O&M") expenditures for the period.
- 21 • Schedule AE-4A reflects CCR recoverable O&M expenditure variance  
22 explanations for the period.
- 23 • Schedule AE-6 reflects actual/estimated monthly expenditures for site  
24 selection, preconstruction and construction costs for the period.



- 1 • Schedule AE-6A reflects descriptions of the major tasks.
- 2 • Schedule AE-6B reflects annual variance explanations.
- 3 • Schedule AE-7 reflects contracts executed in excess of \$1.0 million.
- 4 • Schedule AE-7A reflects details pertaining to the contracts executed in
- 5 excess of \$1.0 million.
- 6 • Schedule AE-7B reflects contracts executed in excess of \$250,000, yet less
- 7 than \$1.0 million.
- 8

9 **Q. What are the Levy AE-Appendices A through F?**

10 A. The Levy AE Appendices are:

- 11 • Appendix A reflects the reconciliation of the beginning balances on Schedules
- 12 AE-2.2 thru AE-4.
- 13 • Appendix B reflects the new jurisdictional separation factors.
- 14 • Appendix C provides support for the 2012 deferred tax asset (“DTA”) activity.
- 15 • Appendix D reflects the approved Rate Management amortization schedule
- 16 through year end (“YE”) 2012.
- 17 • Appendix E reflects the Schedule AE2.2 support.
- 18 • Appendix F reflects the reconciliation of the 2010/2011 Over / (Under)
- 19 recovery by cost category.
- 20

21 **Q. What are the CR3 Uprate Appendices associated with Schedules AE-1**  
22 **through AE-6?**

23 A. Information now contained in some of the listed schedules for the CR3 Uprate  
24 project are for 2013 ratemaking purposes only consistent with PEF’s motion to

1 defer and may not reflect anticipated spend. The CR3 Uprate Appendices  
2 associated with Schedules AE-1 through AE-6 are:

- 3 • Appendix A reflects the reconciliation of the beginning balances on  
4 Schedules AE-2.3 thru AE-4.
- 5 • Appendix B reflects the reconciliation of the beginning construction work in  
6 progress (“CWIP”) balance for those assets placed into rate base that are not yet  
7 in service as detailed on AE-2.3.
- 8 • Appendix C reflects the new jurisdictional separation factors.
- 9 • Appendix D reflects the revenue requirement calculation adjustment for those  
10 assets not yet placed into service but which are currently collected in base rates.
- 11 • Appendix E reflects the reconciliation of the 2010/2011 Over / (Under)  
12 recovery by cost category.

13  
14 **Q. What are Schedules P-1 through P-8?**

15 A. Information now contained in some of the listed schedules for the CR3 Uprate  
16 project are for 2013 ratemaking purposes only consistent with PEF’s motion to  
17 defer and may not reflect anticipated spend. Schedules P-1 through P-8 are:

- 18 • Schedule P-1 reflects the projection of total retail revenue requirements for the  
19 period as well as true-ups for prior periods.
- 20 • Schedule P-2.2 reflects the calculation of the projected preconstruction costs for  
21 the period.
- 22 • Schedule P-2.3 reflects the calculation of the projected carrying costs on  
23 construction expenditures for the period.

- 1 • Schedule P-3A reflects a calculation of the projected deferred tax carrying costs
- 2 for the period.
- 3 • Schedule P-3B reflects the calculation of the projected construction period
- 4 interest for the period.
- 5 • Schedule P-4 reflects CCRC recoverable O&M expenditures for the period.
- 6 • Schedule P-6 reflects projected monthly expenditures for site selection,
- 7 preconstruction and construction costs for the period.
- 8 • Schedule P-6A reflects descriptions of the major tasks.
- 9 • Schedule P-7 reflects contracts executed in excess of \$1.0 million.
- 10 • Schedule P-7A reflects details pertaining to the contracts executed in excess of
- 11 \$1.0 million.
- 12 • Schedule P-7B reflects contracts executed in excess of \$250,000, yet less than
- 13 \$1.0 million.
- 14 • Schedule P-8 reflects the estimated rate impact.

15

16 **Q. What are the Levy Appendices associated with Schedules P-1 through P-8?**

17 A. The Levy Appendices associated with Schedules P-1 through P-8 are:

- 18 • Appendix A reflects the reconciliation of the beginning balance of Schedule
- 19 P-1 through P-4.
- 20 • Appendix B reflects the new jurisdictional separation factors.
- 21 • Appendix C reflects the allocation of revenue requirements to cost category
- 22 and the rate management plan amortization schedule of the 2010 Regulatory
- 23 Asset.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24

- Appendix D reflects the reconciliation of the 2012 Over / (Under) recovery by cost category.
- Appendix E reflects the Schedule P-2.2 support and disposition of the remaining 2010 regulatory asset.

**Q. What are the CR3 Uprate Appendices associated with Schedules P-1 through P-8?**

A. Information now contained in some of the listed schedules for the CR3 Uprate project are for 2013 ratemaking purposes only consistent with PEF’s motion to defer and may not reflect anticipated spend. The CR3 Uprate Appendices associated with Schedules P-1 through P-8 are:

- Appendix A reflects the reconciliation of the beginning balances for schedules P-2 through P-4.
- Appendix B reflects the reconciliation of the 2011/2012 Over / (Under) recovery by cost category.
- Appendix C reflects the new jurisdictional separation factors.
- Appendix D reflects the revenue requirement calculation adjustment for those assets not yet placed into service but which are currently collected in base rates, supports dollar amounts in Line 5 of schedule P-1.
- Appendix E supports the Construction CWIP Balance, DTA and Construction Period Interest (“CPI”) impacts.

**Q. What are Schedules TOR-1 through TOR-7?**

A. Schedules TOR-1 through TOR-7 are:

- 1 • Schedule TOR-1 reflects the jurisdictional amounts used to calculate the
- 2 final true up, projection, deferrals and recovery of deferrals.
- 3 • Schedule TOR-2 reflects a summary of the actual to date and projected
- 4 costs for the duration of the project compared to what was originally filed.
- 5 • Schedule TOR-3 reflects the calculation of the actual to date and projected
- 6 total NCRC retail revenue requirement for the duration of the project.
- 7 • Schedule TOR-4 reflects CCR recoverable actual to date and projected
- 8 O&M expenditures.
- 9 • Schedule TOR-6 reflects actual to date and projected annual expenditures
- 10 for site selection, preconstruction and construction costs for the duration of
- 11 the project.
- 12 • Schedule TOR-6A reflects descriptions of the major tasks.
- 13 • Schedule TOR-7 reflects a summary of project cost.

### 15 III. COST RECOVERY FOR THE LEVY COUNTY NUCLEAR PROJECT

#### 16 A. ACTUAL/ESTIMATED LNP COSTS

17 **Q. What are the total projected revenue requirements for the LNP for the**  
18 **calendar year ended December 2012?**

19 **A.** The total projected revenue requirements for the LNP are \$62.3 million for the  
20 calendar year ended December 2012, as reflected on Schedule AE-1, page 2 of 2,  
21 Line 5. This amount includes \$25.2 million in preconstruction costs, \$16.7 million  
22 for the carrying costs on the construction cost balance, \$1 million in recoverable  
23 O&M costs and the carrying costs on the deferred tax asset of \$19.5 million. These

1 amounts were calculated in accordance with the provisions of Rule 25-6.0423,  
2 F.A.C.

3  
4 **Q. What is the carrying cost rate used in Schedules AE-2.1 through AE-2.3?**

5 A. The carrying cost rate used on Schedule AE-2 through AE-2.3 is 8.848 percent. On  
6 a pre-tax basis, the rate is 13.13 percent. This rate represents the approved rate as  
7 of June 12, 2007, and is the appropriate rate to use consistent with Rule 25-  
8 6.0423(5)(b), F.A.C. The rate was approved by the Commission in Order No. PSC-  
9 05-0945-S-EI in Docket No. 050078-EI. The annual rate was adjusted to a monthly  
10 rate consistent with the Allowance for Funds Used During Construction  
11 (“AFUDC”) rule, Rule 25-6.0141, Item (3), F.A.C.

12  
13 **Q. What is included in the Preconstruction Plant & Carrying Cost for the Period**  
14 **on Schedule AE-2.2, Line 10?**

15 A. The annual total of \$25.2 million reflected on Schedule AE-2.2, Line 10, page 2 of  
16 2 represents the total preconstruction costs for 2012. This amount includes  
17 expenditures totaling \$12.8 million along with the carrying cost on the average net  
18 unamortized plant eligible for return. The total return requirements of \$12.3  
19 million presented on Line 9 represents the carrying costs on the average  
20 preconstruction balance.

1 **Q. What is included in the Actual Estimated Carrying Costs for the Period on**  
2 **Schedule AE-2.3, Line 9?**

3 A. The total return requirements of \$16.7 million on Schedule AE-2.3 at Line 9  
4 represents carrying costs on the average construction balance. The schedule starts  
5 with the 2012 beginning CWIP balance and adds the monthly construction  
6 expenditures and computes a return on the average monthly balance. The equity  
7 component of the return is grossed up for taxes to cover the income taxes that will  
8 need to be paid upon recovery in rates.

9  
10 **Q. What is included in Total Return Requirements on Schedule AE-3A.2, Line**  
11 **12?**

12 A. The twelve month total of \$19.5 million on Schedule AE-3A.2, Line 12, page 2 of  
13 2 represents the carrying costs on the deferred tax asset balance. The deferred tax  
14 asset arises from the difference between the book and tax basis for the project. This  
15 difference is due primarily to the recovery of preconstruction and site selection  
16 costs prior to the plant going into service for tax purposes.

17  
18 **Q. What is included in the Recoverable O&M Expenditures on Schedule AE-4?**

19 A. The expenses included on this schedule represent the O&M costs that the Company  
20 expects to incur in 2012 related to the LNP that PEF is seeking recovery of through  
21 the NCRC.

1 **Q. What is included in the Recoverable O&M Variance Explanations on**  
2 **Schedule AE-4A?**

3 A. The schedule provides explanations for the change in O&M costs from what the  
4 Company projected to incur in 2012 and the actual/estimated costs related to the  
5 LNP that PEF is seeking recovery of through the NCRC.  
6

7 **Q. What is Schedule AE-6 and what does it represent?**

8 A. Schedule AE-6 reflects actual/estimated monthly expenditures for site selection,  
9 preconstruction, and construction costs by major task for 2012. This schedule  
10 includes both the Generation and Transmission costs. These costs have been  
11 adjusted to a cash basis for purposes of calculation of the carrying costs. We have  
12 also applied the appropriate jurisdictional separation factor to arrive at the total  
13 jurisdictional costs. These costs are further described in the testimony of Mr.  
14 Elnitsky.  
15

16 **Q. What are the total actual/estimated preconstruction costs for the period**  
17 **January 2012 through December 2012?**

18 A. As shown on Line 29 of Schedule AE-6.2 in Exhibit No. \_\_\_(TGF-1), total  
19 actual/estimated jurisdictional preconstruction costs for 2012 are \$12.8 million.  
20 The costs have been adjusted to a cash basis for purposes of calculating the  
21 carrying charge and the appropriate jurisdictional separation factor has been  
22 applied. More information about the types of costs included in this amount is  
23 indicated on Schedule AE-6A.2 and addressed in Mr. Elnitsky's testimony.  
24



1 **Q. What are the total actual/estimated construction costs for the period January**  
2 **2012 through December 2012?**

3 A. As shown on Line 33 of Schedule AE-6.3 in Exhibit No. \_\_\_ (TGF-1), total  
4 actual/estimated jurisdictional construction costs for 2012 are \$8.6 million. The  
5 costs have been adjusted to a cash basis for purposes of calculating the carrying  
6 charge and the appropriate jurisdictional separation factor has been applied. More  
7 information about the types of costs included in this amount is indicated on  
8 Schedule AE-6A.3 and addressed in Mr. Elnitsky's testimony.

9  
10 **Q. What was the source of the separation factors used in Schedule AE-6?**

11 A. The jurisdictional separation factors are calculated based on the September 2011  
12 sales forecast for the year of 2012, using the Retail Jurisdictional Cost of Service  
13 allocation methodology that was approved in the Final Order No. PSC-10-0131-  
14 FOF-EI in PEF's base rate proceeding in Docket No. 090079-EI.

15  
16 **Q. What is the estimated true-up for 2012 expected to be?**

17 A. The total true-up is expected to be an over-recovery of \$13.0 million as can be seen  
18 on Line 7 of Schedule AE-1.

19  
20 **B. LNP COST PROJECTIONS**

21 **Q. What is included in the projected period Revenue Requirements for 2013?**

22 A. The period revenue requirements of \$40.3 million in 2013 as depicted on Schedule  
23 P-1, Line 5 includes period preconstruction costs of \$25 million, carrying costs on  
24 construction cost balance of \$14.3 million and O&M expenditures of \$1.0 million.

1 **Q. What is included in the Total Costs to be Recovered on Schedule P-2.2 Line**  
2 **10?**

3 A. The \$25 million included on Line 10, page 2 of 2 includes the total projected  
4 preconstruction costs of \$17.2 million and carrying costs on the average  
5 unamortized preconstruction balance for 2013 of \$7.8 million.

6  
7 **Q. What is included in the Total Return Requirements on Schedule P-2.3, Line 9?**

8 A. The Total Return Requirements of \$14.3 million depicted on this schedule  
9 represents carrying costs on the average construction balance. The schedule starts  
10 with the 2013 beginning balance and adds the monthly construction expenditures  
11 and computes the carrying charge on the average monthly balance. The equity  
12 component of the return is grossed up for taxes to cover the income taxes that will  
13 be paid upon recovery in rates. The LNP balance of land at year end 2012 was  
14 removed from the NCRC and reclassified to FERC Account 105 Plant Held for  
15 Future Use on PEF's books pursuant to the terms of the Stipulation and Settlement  
16 Agreement (the "Settlement") approved by the Commission in Docket No. 120022-  
17 EI. See Exhibit 5 to the Settlement.

18  
19 **Q. What is the carrying cost rate used in Schedule P-2.2 and P-2.3?**

20 A. The carrying cost rate used on Schedule P-2.2 and P-2.3 is 8.848 percent. On a  
21 pre-tax basis, the rate is 13.13 percent. This rate represents the approved rate as of  
22 June 12, 2007, and is the appropriate rate to use consistent with Rule 25-  
23 6.0423(5)(b)1, F.A.C. The rate was approved by the Commission in Order No.

1 PSC-05-0945-S-EI in Docket No. 050078-EI. The annual rate was adjusted to a  
2 monthly rate consistent with AFUDC rule, Rule 25-6.0141, Item (3), F.A.C.  
3

4 **Q. Why is Schedule P-3A.2 not used for purposes of calculating the revenue**  
5 **requirement in 2013?**

6 A. Pursuant to the terms of the Settlement, “[c]oncurrent with the adjustment of the  
7 LNP NCRC factor, PEF shall, effective with the first billing cycle in January 2013,  
8 transfer its collection of the annual retail revenue requirements associated with the  
9 carrying costs on the deferred tax asset in the amount reflected in Exhibit 6 from  
10 the NCRC to base rates.” Settlement, ¶4, p. 4. As such, PEF is not requesting  
11 recovery of the carrying cost on the DTA through the NCRC over the Settlement  
12 term.  
13

14 **Q. What is the total projected preconstruction costs that will be incurred for the**  
15 **period January 2013 through December 2013?**

16 A. As shown on Line 29 of Schedule P-6.2 in Exhibit No. \_\_\_ (TGF-2), total projected  
17 jurisdictional preconstruction costs for 2013 are \$17.2 million. The costs have  
18 been adjusted to a cash basis for purposes of calculating the carrying charge and the  
19 appropriate jurisdictional separation factor has been applied. More information  
20 about the types of costs included in this amount is indicated on Schedule P-6A.2  
21 and addressed in Mr. Elnitsky’s testimony.  
22  
23

1 **Q. What is the total projected construction costs that will be incurred for the**  
2 **period January 2013 through December 2013?**

3 A. As shown on Line 35 of Schedule P-6.3 in Exhibit No. \_\_\_ (TGF-2), total projected  
4 jurisdictional construction costs for 2013 are \$78.7 million. The costs have been  
5 adjusted to a cash basis for purposes of calculating the carrying charge and the  
6 appropriate jurisdictional separation factor has been applied. More information  
7 about the types of costs included in this amount is indicated on Schedule P-6A.3  
8 and addressed in Mr. Elnitsky's testimony.

9  
10 **Q. What are the projected total revenue requirements that PEF will recover in**  
11 **2013?**

12 A. PEF is requesting recovery consistent with the terms of the Settlement. This means  
13 PEF will recover revenues consistent with application of the factors in Exhibit 5 of  
14 the Settlement to the sales forecast as presented in the CCR later in the year.  
15 Consistent with prior year, PEF has an estimate of what this will be but it will be  
16 updated when PEF files for recovery of CCR. PEF calculated the estimated  
17 revenue requirement by applying the rates in Exhibit 5 of the Settlement to the  
18 sales forecast included in Schedule P-8 of Exhibit TGF-2 to generate the projected  
19 revenue for 2013. As can be seen in schedule P-8 in column 2, this amount is  
20 \$102.8 million. This amount is further reflected on Schedule P-1 Line 10.

21  
22 **Q. What do the above recoveries consist of?**

23 A. As stated above, per the terms of the Settlement PEF projects to collect \$102.8M in  
24 2013. The revenue include dollars associated with carrying costs on uncollected

1       preconstruction costs, carrying costs on construction costs, prior period over/under  
2       recoveries, O&M, current period preconstruction costs, and prior period  
3       preconstruction costs. In order to effectively track different cost categories and for  
4       ease of administration, PEF will apply the agreed upon collection amount to the  
5       various costs in the following manner:

- 6           • First to recovery of carrying costs on any regulatory assets, unamortized  
7           preconstruction costs, or construction cost balances,
- 8           • Second to any prior period over/under recovery,
- 9           • Third to O&M costs,
- 10          • Fourth to current period preconstruction investment,
- 11          • Fifth to prior period unrecovered preconstruction costs and
- 12          • Sixth to construction cost investment.

13       Please see Appendix C of Exhibit No. \_\_\_ (TGF-2) for the breakdown of how the  
14       \$102.8M will be applied. Because there is a defined set of rates and we know the  
15       sales forecast will be updated prior to filing in the CCR, there will be some  
16       difference between the revenue requirements estimated in my Exhibits and the final  
17       approved revenue requirements in CCR. To the extent there are differences, the  
18       difference will be applied to the last bucket of costs we are assigning revenue to  
19       which in this case would be the preconstruction balance from prior to 2013  
20       (unrecovered regulatory asset balance). For example, if after updating the sales  
21       forecast in CCR the revenue to be collected under the rates specified in the  
22       Settlement increased by \$1 million, we would apply that million to reduce the  
23       unrecovered preconstruction regulatory asset balance. If it came in \$1 million

1 lower, we would reduce the regulatory asset balance by \$1 million less than shown  
2 in my exhibits in 2013.

3  
4 **Q. What was the source of the separation factors used in Schedule P-6?**

5 A. The factors are consistent with Exhibit 1 to the Settlement.

6  
7 **Q. What is the rate impact to the residential ratepayer in 2013?**

8 A. The residential rate impact due to the LNP will be \$3.45/1,000kWh. See  
9 Settlement, ¶ 4. This can be seen in Exhibit TGF-2 schedule P-8.

10  
11 **C. LNP TRUE-UP TO ORIGINAL**

12 **Q. What do the TOR schedules reflect?**

13 A. The TOR schedules reflect the total estimated costs of the LNP until the project is  
14 placed into service. Further details on the total project estimates are provided in  
15 Mr. Elnitsky's testimony.

16  
17 **D. LNP RATE MANAGEMENT PLAN**

18 **Q. In Order No. PSC-09-0783-FOF-EI in Docket No. 090009-EI, the Commission**  
19 **required PEF to update its rate management plan that the Commission**  
20 **approved in that Docket. What is PEF proposing in this Docket in relation to**  
21 **this plan?**

22 A. In Order No. PSC-11-0547-FOF-EI, in Docket No. 110009-EI, the Commission  
23 approved amortization of \$60 million of the deferred balance in 2012. As  
24 previously discussed, the Settlement fixes the Levy NCRC rate for the period 2013-

1 2017 and provides for a true-up in the last year. As it relates to amortization of the  
2 previously deferred balance, PEF will reflect this amortization by applying the  
3 revenues in the manner I discussed above. Applying the revenues in this manner  
4 will result in PEF collecting an estimated \$88 million of the deferred balance in  
5 2013.

6  
7 **Q. Have you provided schedules that show the impact of this proposed**  
8 **amortization as well as an update to the overall plan?**

9 A. Yes. As I explained, Appendix C attached to Exhibit No. \_\_\_\_ (TGF-2) provides an  
10 overview of PEF's methodology used to allocate the 2013 revenue requirement  
11 resulting from the Settlement and the resulting updated rate management plan.  
12

13 **IV. COST RECOVERY FOR THE CRYSTAL RIVER 3 UPRATE PROJECT**

14 **A. ACTUAL/ESTIMATED CR3 UPRATE PROJECT COSTS**

15 **Q. What are the actual/estimated revenue requirements for the CR3 Uprate**  
16 **project for the 2012 calendar year?**

17 A. Consistent with PEF's motion to defer, the estimated total revenue requirements for  
18 the CR3 Uprate project are \$15.8 million for 2012 as reflected on Schedule AE-1,  
19 page 2 of 2, Line 6. This amount includes \$18.3 million in carrying costs on the  
20 project construction balance, \$0.0 million for CCR recoverable O&M expenses, a  
21 return on the deferred asset of \$0.8 million, and a \$3.2 million credit for revenue  
22 requirements associated with assets going into service. These amounts were  
23 calculated in accordance with the provisions of Rule 25-6.0423, F.A.C.  
24

1 **Q. What does the credit within the Other Adjustment on Line 5 of Schedule AE-1**  
2 **represent?**

3 A. The credit from January through December on Line 5 of Schedule AE-1 consists  
4 primarily of the depreciation and property tax expense calculated on the phase 2  
5 Uprate project assets transferred to base rates, but not yet placed in service due to  
6 the extended CR3 outage. As a result of the continued CR3 outage, PEF is  
7 reflecting the extension of this credit through 2012.

8  
9 **Q. What is the carrying cost rate used in Schedule AE-2.3?**

10 A. The carrying cost rate used on Schedule AE-2.3 is 8.848 percent. On a pre-tax  
11 basis, the rate is 13.13 percent. This rate represents the approved rate as of June 12,  
12 2007, and is the appropriate rate to use consistent with Rule 25-6.0423(5)(b)1,  
13 F.A.C. The rate was approved by the Commission in Order No. PSC-05-0945-S-EI  
14 in Docket No. 050078-EI. The annual rate was adjusted to a monthly rate  
15 consistent with the AFUDC rule, Rule 25-6.0141, Item (3), F.A.C.

16  
17 **Q. What is included in the Total Return Requirements on Schedule AE-2.3, Line**  
18 **10?**

19 A. Consistent with PEF's motion to defer, the \$18.3 million in Total Return  
20 Requirements in Schedule AE-2.3 represents the carrying costs on the average  
21 construction project balance. The dollars reflected on Line 2 reflect the removal of  
22 assets placed in service. The adjustments on Line 3 represent the amounts of  
23 Balance of Plant that will go in service when CR3 comes on-line. The Beginning  
24 Balance amount on Line 5 reflects the actual amount of construction carrying costs



1 that were under-recovered at the end of 2011. Line 6 represents the estimated  
2 amount of carrying costs that PEF expected to be unrecovered at the end of 2011.

3  
4 **Q. Can you explain the calculation of the return requirements on the Deferred  
5 Tax Asset on Schedule AE-3A, Line 12?**

6 A. Yes. We have included a return on the DTA that arises from differences between  
7 the tax basis and book basis of the project. The difference between the tax basis  
8 and book basis of the project is attributable to the difference between the interest  
9 that will be capitalized for tax purposes and the interest that will be capitalized for  
10 book purposes. We have included the carrying charge on the average deferred tax  
11 balance in the revenue requirements on this schedule.

12  
13 **Q. What is included in the Recoverable O&M Expenditures on Schedule AE-4?**

14 A. Based on PEF's motion to defer, PEF has removed all anticipatory spend for 2013  
15 ratemaking purposes. The amount shown in Schedule AE-4 is a charge to  
16 ratepayers due to an under-recovery of O&M related expenses from prior periods.

17  
18 **Q. What is Schedule AE-6 and what does it represent?**

19 A. Schedule AE-6 reflects actual/estimated monthly expenditures for construction  
20 costs for 2012. Consistent with PEF's motion to defer, for 2013 ratemaking  
21 purposes, PEF is not reflecting any spend in 2012 on this schedule as the  
22 reasonableness of those costs is not being considered in this docket and they are,  
23 therefore, not being included in setting 2013 rates.

24

1 **Q. What was the source of the separation factors used in Schedule AE-6?**

2 A. The jurisdictional separation factors are calculated based on the September 2011  
3 sales forecast for the year 2012, using the Retail Jurisdictional Cost of Service  
4 allocation methodology that was approved in the Final Order No. PSC-10-0131-  
5 FOF-EI in PEF's base rate proceeding in Docket No. 090079-EI.

6  
7 **Q. What are the total actual/estimated construction costs incurred for period  
8 January 2012 through December 2012?**

9 A. Consistent with PEF's motion to defer, total capital expenditures for 2012  
10 excluding carrying costs are not being considered for reasonableness in this docket  
11 and, therefore, they are not being included for ratemaking purposes. As such, PEF  
12 is not presenting any actual/estimated capital spend in 2012 in this docket.

13  
14 **Q. What is the estimated true-up for 2012 expected to be?**

15 A. Consistent with PEF's motion to defer, and as shown on Schedule AE-1 Line 8 of  
16 Exhibit No. \_\_\_ (TGF-4), the total true up is expected to be an under-recovery of  
17 \$6.2 million.

18  
19 **B. CR3 UPRATE PROJECT COST PROJECTION**

20 **Q. What are the total projected revenue requirements for the CR3 Uprate project  
21 for the calendar year 2013?**

22 A. Consistent with PEF's motion to defer, PEF is requesting approval of total  
23 projected revenue requirements of \$30.3 million for the calendar year ending  
24 December 2013 as reflected on Schedule P-1, Line 6. The total revenue

1 requirements to be collected in 2013 are \$40 million and include the \$30.3 million  
2 referenced above as well as the 2011 true-up and 2012 estimated actual true-up of  
3 \$9.7 million under-recovery.  
4

5 **Q. What is included in the revenue requirements for 2013?**

6 A. Consistent with PEF's motion to defer, the revenue requirements for the 2013  
7 period of \$30.3 million reflected on Line 6 of Schedule P-1 include \$28.4 million  
8 for carrying charges on the cumulative construction balance, \$0.0 million in CCR  
9 recoverable O&M expenses, and \$2 million for the carrying charges on the deferred  
10 tax asset.  
11

12 **Q. What is included in the Total Return Requirements on Schedule P-2.3, Line 9?**

13 A. Consistent with PEF's motion to defer, the \$28.4 million in Total Return  
14 Requirements on Schedule P-2.3 represents the carrying costs on the average  
15 construction project balance. The average construction project balance includes all  
16 Uprate investment that has not been placed in-service.  
17

18 **Q. What is the carrying cost rate used in Schedule P-2.3?**

19 A. The carrying cost rate used on Schedule P-2.3 is 8.848 percent. On a pre-tax basis,  
20 the rate is 13.13 percent. This rate represents the approved rate as of June 12, 2007,  
21 and is the appropriate rate to use consistent with Rule 25-6.0423(5)(b)1, F.A.C.  
22 The rate was approved by the Commission in Order No. PSC-05-0945-S-EI in  
23 Docket No. 050078-EI. The annual rate was adjusted to a monthly rate consistent  
24 with the AFUDC rule, Rule 25-6.0141, Item (3), F.A.C.

1 **Q. Can you explain the calculation of the return requirements on the Deferred**  
2 **Tax Asset on Schedule P3-A, Line 11?**

3 A. Yes. We have included a return on the deferred tax asset that arises from  
4 differences between the tax basis and book basis of the project. The difference  
5 between the tax basis and book basis of the project is attributable to the difference  
6 between the interest that will be capitalized for tax purposes and the interest that  
7 will be capitalized for book purposes. The balance CPI is being calculated on  
8 includes all Uprate investment that has not been placed in-service. We have  
9 included the carrying charge on the average deferred tax balance in the revenue  
10 requirements on this schedule.

11  
12 **Q. What is included in the Recoverable O&M Expenditures on Schedule P-4?**

13 A. Based on PEF's motion to defer, PEF has removed all anticipated spend for 2013  
14 ratemaking purposes. The amount shown in Schedule P-4 is a charge to ratepayers  
15 due to an under-recovery of O&M related expenses from prior periods.

16  
17 **Q. What are the projected construction costs that will be incurred for the period**  
18 **January 2013 through December 2013?**

19 A. Consistent with PEF's motion to defer, total capital expenditures for 2013  
20 excluding carrying costs are not being considered for reasonableness in this docket  
21 and, therefore, they are not included for ratemaking purposes. As such, PEF is not  
22 presenting any projected capital spend in 2013 in this docket.

1 **Q. What was the source of the separation factors used in Schedule P-6?**

2 A. The factors are consistent with Exhibit 1 to the Settlement.

3

4 **Q. What is the estimated rate impact to the residential ratepayer expected to be**  
5 **in 2013?**

6 A. Consistent with PEF's motion to defer, as can be seen in Schedule P-8, the  
7 expected rate impact to the residential ratepayer is \$1.34 per 1,000 kWh for the  
8 CR3 Uprate project.

9

10 **C. CR3 UPRATE PROJECT TRUE-UP TO ORIGINAL**

11 **Q. What do the TOR schedules reflect?**

12 A. Consistent with PEF's motion to defer, PEF has not updated these estimates with  
13 any material changes since the April 30, 2012 filings. These schedules will be  
14 updated in the 2013 NCRC docket as more information is known about CR3.

15

16 **Q. Does this conclude your testimony?**

17 A. Yes, it does.

1 **BY MS. GAMBA:**

2 Q Mr. Foster, do you have a summary of your  
3 prefiled testimony?

4 A Yes, I do. Thank you.

5 Q Will you please provide that summary for the  
6 Commission?

7 A Yes. And good morning, Commissioners.

8 My direct testimony presents PEF's actual  
9 estimated 2012 and projected 2013 costs for the Levy  
10 Nuclear Project for Commission review and approval.

11 With regard to the Crystal River Unit 3 uprate  
12 project, PEF filed a motion to defer the determination  
13 of the reasonableness of the 2012 and 2013 projected  
14 costs on the CR3 uprate project until the 2013 nuclear  
15 cost recovery docket. This motion was granted by the  
16 Commission on September 5, 2012.

17 As a result, my revised September 7, 2012,  
18 direct testimony presents for Commission approval -- for  
19 Commission approval PEF's revenue requirements  
20 associated with PEF's spend prior to 2012 on the CR3  
21 uprate project.

22 My testimony also describes and supports the  
23 total estimated revenue requirement for the LNP and CR3  
24 uprate project for the purpose of setting 2013 rates in  
25 the capacity cost recovery clause.

1 I'm available to answer any questions related  
2 to my testimony. Thank you.

3 **MS. GAMBA:** We would tender Mr. Foster at this  
4 time for cross-examination.

5 **CHAIRMAN BRISÉ:** All right. OPC?

6 **MR. REHWINKEL:** Thank you, Mr. Chairman.

7 I have, before I start my questioning, I want  
8 to let the Commission know I usually don't do discovery  
9 during the hearing. I like to ask yes or no questions.

10 I intend to ask a few questions of Mr. Foster  
11 to go through some of the documents in the exhibits that  
12 he has filed for purposes of identifying the dollars  
13 that have been taken out of the request based on the  
14 motion to defer, and if I could just get a little  
15 leeway.

16 I don't intend to take a lot of time doing it,  
17 but I need to take the witness through, through the  
18 information to show what is out and, and ask a few  
19 questions along that line.

20 I have passed out, for efficiency's sake, I  
21 hope -- I mean, I've asked, I'm going to ask the staff  
22 to distribute an exhibit that will not -- you can give  
23 it a number, if you like, but it does not need to go  
24 into the record, because it contains schedules that will  
25 be part of what is already in the record. And this

1 is --

2           **CHAIRMAN BRISÉ:** So we'll mark it for  
3 identification purposes.

4           **MR. REHWINKEL:** Okay.

5           **CHAIRMAN BRISÉ:** It'll be 121.

6           (Exhibit 121 marked for identification.)

7           **MR. REHWINKEL:** And it is WGT, TGF-4 -- WG-2,  
8 TGF-4, and TGF-5 schedule, and these are excerpts, of  
9 course.

10           And, Mr. Chairman, if I could ask staff also,  
11 I should have asked if, if the, the document that I  
12 mentioned before we started with the witnesses, the PEF  
13 response to staff's first data request, if that could be  
14 distributed as well.

15           **CHAIRMAN BRISÉ:** Did you desire to have that  
16 marked?

17           **MR. REHWINKEL:** Yes. This one probably should  
18 be given a number.

19           **CHAIRMAN BRISÉ:** Okay. This would be 122.

20           **MR. REHWINKEL:** Okay.

21           (Exhibit 122 marked for identification.)

22                           **CROSS EXAMINATION**

23           **BY MR. REHWINKEL:**

24           **Q** Good morning, Mr. Foster.

25           **A** Good morning, Mr. Rehwinkel.



1           Q     Are you familiar, first of all, with the  
2 schedules, the excerpts from the schedules that I've  
3 attached to Exhibit 121?

4           A     I'm familiar -- obviously the ones that I've  
5 sponsored I'm very familiar with.

6           Q     Yes.

7           A     And then I, I notice we've got some from WG-2.  
8 I'm generally familiar with those.

9           Q     Okay. These are in a similar format, but  
10 these are Mr. Garrett's actuals in his, from his March  
11 testimony. Is that the way you understand it?

12          A     Yes, sir.

13          Q     Okay. And also, are you familiar with Exhibit  
14 122, which is the data request response to staff data  
15 request number 1?

16          A     Yes, sir, I am.

17          Q     Okay. And just so, let's turn to 122, first  
18 of all, which is the data request response. Would it be  
19 fair to say that this data request response is the  
20 roadmap to showing what the revenue requirements are for  
21 Crystal River for 2011, after removing 2012 and 2013,  
22 pursuant to the motion to defer?

23          A     No, but close.

24          Q     Okay.

25          A     There are other revenue -- there are other --

1 there's spend prior to 2011 in there too.

2 Q Okay.

3 A So it's, if you were to say it's kind of a  
4 roadmap showing the 2013 revenue requirements based on  
5 spend prior to the end of 2011, I think that would be  
6 accurate.

7 Q Okay. Fair enough. So if I could get you to  
8 go to Bates numbered 00046 of 122.

9 A Oh, last page.

10 Q Okay. Do you see -- are you there?

11 A Yes, I'm there. Thank you.

12 Q And this is also the same as Attachment A to  
13 the motion to defer; is that right?

14 A Yes.

15 Q Okay. And just so we understand what this  
16 document is, it explains, it illustrates in numerical  
17 form what you just described to me, the spend that is  
18 for Commission approval through the end of 2011; is that  
19 right?

20 A The revenue requirements on that spend, yes,  
21 sir.

22 Q That's correct, yes. So it -- so what we have  
23 here is in the April 30 column your original ask for  
24 revenue requirements for the 2013 billing cycle was  
25 \$49,005,381; is that right?

1           A     Yes.

2           Q     Okay.  And then what you are now asking for is  
3     \$40,062,500;  right?

4           A     Yes.

5           Q     Okay.  And so the resulting reduction in  
6     revenue requirements is, is shown in the change column;  
7     correct?

8           A     Yes, sir.

9           Q     Okay.  So let's go back to the April 30th  
10    column.  You have -- you're showing here carrying costs  
11    on additions, and these are construction additions;  
12    correct?

13          A     Yes, sir.

14          Q     All right.  And that's \$34.756 million?

15          A     Yes.

16          Q     So now, in the adjusted revenue requirement  
17    column, the carrying costs on additions, on construction  
18    additions is \$28,401,000;  right?

19          A     Approximately, yes.

20          Q     Yes.  Okay.  And then the same would go for  
21    the carrying costs on the deferred taxes.  You  
22    originally asked for 2.069 million.  Now it's  
23    1.951,664 million;  right?

24          A     Yes.

25          Q     Okay.  So my question to you is, can you

1 explain why when you take two years of carrying costs  
2 for construction additions out, the reduction in revenue  
3 requirements for the carrying cost is, is only  
4 6.355 million when all that is in is what we have called  
5 2011. I know you said there are spends prior to 2011.  
6 Do you understand the gist of my question?

7 **A** I think so. I'll take a stab.

8 **Q** Yes.

9 **A** And then if I'm off track, you can rein me in.  
10 So, sure, to, to your point, there is spend  
11 prior to 2011. So what we've done is in our schedules,  
12 and we've got this DR request had the actual estimated,  
13 which are the 2012, and then the projection schedules,  
14 and what we did is there's a Schedule 6 there that  
15 basically we zeroed out spend for '11 and '12.

16 And what happens is in the schedule 6, that's  
17 kind of your cap spend, and then it rolls into schedules  
18 where you calculate carrying costs. By not having it  
19 there it doesn't roll into the basis on which carrying  
20 costs are calculated.

21 I think, if you, if you were to look at as  
22 originally filed, you're talking about between '12 and  
23 '13, somewhere in the nature of \$88 million in, in bases  
24 that would have been added had we not proposed this,  
25 this deferral.

1           What you need, what -- I shouldn't say what  
2 you need to realize. What's not maybe apparent is that  
3 so in '12 we had projected spend of about \$30 million,  
4 but it doesn't all go in on January. So it's not, it's  
5 not as if you're getting two years of, of deferral  
6 benefit. It's really after it would have occurred  
7 otherwise.

8           And I believe in both '12 and '13 the spend  
9 was a little more weighted towards the end of the year.  
10 Definitely in '13 it was. And then in '13 you had a  
11 little bigger chunk of projected spend that, again, it  
12 only calculates after you make the addition. So the  
13 additions were more heavily weighted towards the end of  
14 the year, so you're not getting -- you know, you only  
15 defer it from where it was projected to be. So it's not  
16 as if you're getting two years of deferral, two full  
17 years of deferral on two years of spend.

18           And I guess on '11 it's almost the opposite is  
19 true. That spend, because it was deferred out of the  
20 2012 rates, there have never been carrying costs placed  
21 on that spend. So really when that gets embedded in our  
22 rates, it's for 2011, '12, and '13 is how it flows.

23           **Q**    Okay.

24           **A**    Did I get at it, Mr. Rehwinkel or --

25           **Q**    Yes. And let me -- let's, let's take a little

1 bit closer look at, at that.

2 If you go down -- we essentially covered the  
3 big items, and let's go back to the April 30th column of  
4 this page 46. Okay? So we covered the 34.7 million of  
5 carrying costs on additions, and then the deferred tax  
6 carrying costs. You have some O&M that the statute  
7 allows you to recover; right?

8 A Yes, sir.

9 Q And that would be O&M for '11.

10 A Yes. That 173 is specifically an  
11 under-recovery --

12 Q Okay.

13 A -- from prior periods.

14 Q All right. So that's -- those amounts there  
15 with some other minor dollars totals to \$37.3 million  
16 roughly; right?

17 A Yes, sir.

18 Q Okay. Then you had \$11,674,317 of prior  
19 period true-up provisions; is that right?

20 A Yes, sir.

21 Q And could you describe what that refers to?

22 A Sure. That basically trues up, for '13 you're  
23 truing up your '11 and '12 revenue requirements. So  
24 basically, you know, obviously we do our best to project  
25 and estimate our costs. Baked into '12, which is part

1 of this 11-point, I'm going to say approximately  
2 11.7 million, would be the deferral from last year. So  
3 we projected no spend in '12 due to the deferral. And  
4 so there is an under-recovery that you are kind of  
5 baking into rates that naturally occurs with that.

6 Q Okay. Let's go to page 41 of this data  
7 request response.

8 A Yes, sir.

9 Q All right. So put your thumb on 41, and let's  
10 go back to 46 though. I want to ask you about a number  
11 on, on 46. If I look in the adjusted revenue  
12 requirements column, we've already talked about what  
13 remains for carrying costs associated with the spend  
14 through 12/31/11; right? That's the deferred tax  
15 carrying costs and the carrying costs on additions;  
16 correct?

17 A Yes, sir.

18 Q All right. We go down here below and there's  
19 9,684,269. Do you see that?

20 A Yes, sir.

21 Q Okay. That's the carrying costs that, that  
22 are related to the, the periods where you've had  
23 carrying costs associated with these expenditures but no  
24 cost recovery, including '12, '11 and '12; is that  
25 right?

1           **A**     So it's the under-recovery for '11 and '12.  
2     And, yes, embedded in there would be anything that we  
3     didn't recover.

4           **Q**     Okay. So if you go back to 41, we see at the  
5     very bottom, in the, in the last section there that  
6     9,684,269, and there are two components of that that are  
7     detailed in this section; is that right?

8           **A**     Yes, sir.

9           **Q**     So you have a 2011 under-recovery of  
10    3,498,125, and that is shown in Mr. Garrett's schedule,  
11    correct, his WGT schedule?

12          **A**     Yes. Yes, sir.

13          **Q**     Okay. And then the, there is a \$6.2 million  
14    roughly of 2012 estimated under-recovery. Do you see  
15    that?

16          **A**     Yes, sir.

17          **Q**     Could you tell me what that relates to? And  
18    that's, that's shown, I guess, at the front of the data  
19    request response. The TGF-1 schedule is not your TGF-1  
20    that's filed in your testimony. It's the TGF-1 that was  
21    done specifically for this data request?

22          **A**     Right.

23          **Q**     Okay. So that, that number is shown on page 4  
24    of the data request; is that right?

25          **A**     Yes, sir.



1           Q     That's how this is -- now, it's shown in 2012,  
2 but it doesn't, it's not a 2012 spend item. It is a  
3 true-up for 2011 and prior expenditures; correct? It  
4 was, it was to be recovered in '12, but it wasn't  
5 because there was a deferral; is that, is that correct?

6           A     That would be my expectation. It's not based  
7 on 2012 spend. I would agree with that --

8           Q     Okay.

9           A     -- because we've -- again, if you go through  
10 the schedules, you can see we've included no, no  
11 additions.

12          Q     Okay. So this is purely a true-up from prior  
13 periods that was to be recovered in '12, but is now  
14 being recovered in '13; is that right?

15          A     I believe that's correct.

16          Q     Okay.

17          A     I haven't thought about it in that way, so,  
18 but I can, I can say that it's not due to having  
19 projected spend for '12 and projecting carrying costs on  
20 that spend in '12.

21          Q     Okay. So if you could now turn, put that  
22 aside for a second and turn to 121.

23          A     Yes, sir.

24          Q     And if I could get you to turn, I'm in the WGT  
25 schedules, which are the first four pages of this

1 exhibit, and get you to turn to WGT-2, Schedule T-6.3,  
2 which at the bottom says 15 of 36. Do you see that?

3 A Yes. I'm there.

4 Q Okay. In the column N, which is the 12-month  
5 total column, I see in line 12 a total system generation  
6 construction cost additions of 49,049,270. Do you see  
7 that?

8 A Yes.

9 Q And then after making the appropriate  
10 adjustments for, to put it on a cash basis and to assign  
11 it to joint owners and then to jurisdictionalize it, the  
12 jurisdictional construction additions for 2011 is  
13 \$43.648 million; is that right?

14 A Yes, sir.

15 Q And that's the actual that the company spent  
16 for 2011; correct?

17 A Yes.

18 Q Okay. Now, if I could get you to turn to  
19 Schedule AE6.3, and this is one of your schedules, and  
20 at the bottom it says page 14 of 50.

21 A I'm there.

22 Q This is the 2012. This is, this shows in  
23 column 0, line 19, you see 30,124,279. Do you see that?

24 A Yes. Yes, sir.

25 Q Okay. And the same kind of math that we went

1 through, that is the result of, that's, that results  
2 from the \$51.5 million number that's on line 12 of the  
3 same column; right?

4 A Yes.

5 Q Okay. And this is the amount that you  
6 estimate that you will spend in 2012; right?

7 A That was our estimate, yes.

8 Q Right. And then, likewise, if I could get you  
9 to turn one more over, if I can get you to go to the  
10 last two -- well, to P-2.3 for 2013, page 6 of 47.

11 A I'm there.

12 Q This is a little bit different format. It's  
13 not the same detail. But if I look in column 0, line 1,  
14 there's 57.990 million. Do you see that?

15 A Uh-huh. Yes, sir.

16 Q Okay.

17 A And the same format as we looked at the last  
18 two pages back, if that's helpful.

19 Q Oh, yeah. I'm sorry. Let's go to that last  
20 page there. That puts it on the same basis we've been  
21 looking at. This is 14 of 47, and this is P6.3, and  
22 this is your projections for 2013. And this shows that  
23 same 57.990 million, and it is derived from 110 million  
24 that's in line 12.

25 A Yes, sir.

1           Q     Okay.  So we had 2012 amount of 30.1 million  
2     and for 2013 an amount of 57.9 million, and together  
3     those roughly total 88, 88 million; right?

4           A     Yes, sir.

5           Q     Okay.  So that 88 million are the estimated  
6     and projected construction additions for 2012 and 2013  
7     that are the basis for the carrying costs that, that  
8     were removed --

9           A     Yes, sir.

10          Q     -- from revenue requirements.  And the  
11     carrying costs for those dollars are included in the  
12     6.355 million that is shown on page 46 of that data  
13     request; is that right?

14          A     Say that number one more time.

15          Q     6,335,793, and the deferred tax piece is  
16     \$118,312.

17          A     Yes, sir.  That's the result of those  
18     deferrals.  Yes, sir.

19          Q     Okay.  So that's the reason I asked you the  
20     question about you have \$43 million related to 2011, and  
21     that generates the carrying costs that are shown in the  
22     adjusted revenue requirements column, and you have  
23     \$88 million for '12 and '13, and the resulting carrying  
24     costs that are shown in the change column here.  And  
25     your explanation about the timing is why those revenue

1 requirements that are associated are intuitively  
2 disproportionate. Do you understand my question?

3 **A** Yes. Yes. I mean, that's right. It's a  
4 small period of time that they're being deferred for.

5 **Q** Okay. Now, I have not -- your counsel served  
6 on us the revisions to your TGF-4 and 5. Those  
7 revisions are consistent with what we went through in  
8 the DR-1; is that right?

9 **A** Yes, sir. Yes, sir.

10 **Q** They're basically the same numbers, just  
11 formatted a little differently in the data request  
12 response, but shown in your schedule on the same basis  
13 as you originally filed it but without that \$88 million  
14 and the associated '12 and '13 O&M?

15 **A** Yes. Yes. Absolutely.

16 **MR. REHWINKEL:** Okay. If you could give me  
17 just a second, Mr. Chairman. I may be close to being  
18 done.

19 (Pause.)

20 Those are all the questions I have. Thank  
21 you.

22 Thank you, Mr. Foster.

23 **CHAIRMAN BRISÉ:** Thank you.

24 Mr. Brew?

25 **MR. BREW:** Thank you, Mr. Commissioner.

**CROSS EXAMINATION**

1  
2 **BY MR. BREW:**

3           **Q**     Good morning, Mr. Foster.  Very briefly.

4                    The September 7th revised testimony and  
5 exhibits that Mr. Rehwinkel just went through with you,  
6 was the sole purpose of that to make the conforming  
7 changes related to the motion to deferral that you just  
8 discussed?

9           **A**     Yes.  We did update my title as well, but  
10 other than that.

11           **Q**     Other than that.  But there are no other  
12 changes for any other purpose in any other exhibit?

13           **A**     No, sir.

14           **MR. BREW:**  Thank you.  That's all I have.

15           **CHAIRMAN BRISÉ:**  All right.  Mr. Moyle.

16           **MR. MOYLE:**  Thank you, Mr. Chairman.

**CROSS EXAMINATION**

17  
18 **BY MR. MOYLE:**

19           **Q**     You provide testimony on costs both for Levy  
20 and for the Crystal River 3 update; correct?

21           **A**     Yes, sir.

22           **Q**     Or uprate.  I'm sorry.  And these questions,  
23 if you're not comfortable asking [sic] them, I can ask  
24 Mr. Lyash, but I think they're really designed just so  
25 that we have a, a clean record.

1           But as we sit here today, there has not yet  
2 been a decision by your company as to whether to repair  
3 or retire the Crystal River 3 nuclear unit; correct?

4           **A**    My understanding is there hasn't, but that's  
5 something probably for Mr. Franke.

6           **Q**    Okay. And in order for the CR3 uprate to  
7 work, you have to have an operating Crystal River 3  
8 nuclear plant; correct?

9           **A**    Yes.

10          **Q**    Okay. So to stick with my analogy, new tires  
11 are not needed for a car that can't run. The same, the  
12 same reasoning would apply to the Crystal River 3  
13 nuclear project, the work related to the uprate  
14 ultimately would not be necessary if the decision is  
15 made to retire the unit; correct?

16          **MS. GAMBA:** Objection. Lack of foundation.

17          **CHAIRMAN BRISÉ:** Mr. Moyle?

18          **MR. MOYLE:** I thought he established the  
19 foundation. He said that Crystal River 3 has to be  
20 working in order for the uprate to, to be applicable.

21          **MS. GAMBA:** Mr. Foster, as his testimony has  
22 specified, is here to present costs for Levy and the CR3  
23 uprate project. He is not the witness on any other  
24 substance as far -- in that regard. So Mr. Foster is  
25 not the appropriate witness here.

1           **CHAIRMAN BRISÉ:** So you're saying this is  
2 beyond the scope of Mr. Foster's testimony?

3           **MS. GAMBA:** Yes. Precisely, Commissioner.

4           **CHAIRMAN BRISÉ:** Okay. Mr. Moyle?

5           **MR. MOYLE:** Okay. Well, who would you suggest  
6 is the appropriate witness?

7           **MS. GAMBA:** Mr. Franke.

8           **CHAIRMAN BRISÉ:** Okay. So if we could move  
9 on.

10          **MR. MOYLE:** Thank you.

11          **BY MR. MOYLE:**

12           **Q**     The amount that you're requesting for the  
13 Levy, the current revenue requirements for the year  
14 2011, I'm going to ask you questions on 2011 Levy as  
15 compared to the Crystal River 3 uprate project. But is  
16 it correct that you're asking for 62.3 million for the  
17 Levy revenue requirements for 2011? I have it on page  
18 10, line 5.

19           **A**     Of my revised, direct? I'm looking at my  
20 revised. I'm sorry. What did you --

21           **Q**     Let me just ask you this way. What's the  
22 total projected revenue requirements for the nuclear --  
23 for the Levy project that you're requesting?

24           **A**     We're requesting revenue requirements for Levy  
25 consistent with the terms of the global settlement. So



1 I guess where it's different than in prior years is in  
2 prior years we went through and we did, okay, what are  
3 the true-ups that go into the, you know, for instance,  
4 last year, into 2012; what are the current period  
5 revenue requirements; and then how much are we going to  
6 amortize of the rate management plan?

7 Well, this year it kind of works backwards,  
8 right? Because we have a set rate per the settlement  
9 that's going to generate revenue requirements. So at  
10 the time my schedules were filed, that amount for 2013,  
11 for kind of all the true-ups, '11, '12, and then '13,  
12 came to be 102 point -- I better get it, make sure I get  
13 it exactly right.

14 Q Okay. So just help me though. You have -- do  
15 you have your direct testimony that, that you filed on,  
16 on August -- I'm sorry -- on April 30th, 2012?

17 A Yes, sir. Let me get to that, that version.

18 Q Okay.

19 A I'm there. What page, sir?

20 Q And on page 10, line 5, you were asked the  
21 question, What are the total projected revenue  
22 requirements for the LNP for the calendar year ended  
23 December 2012?

24 And you answered, The total projected revenue  
25 requirements for the LNP are 62.3 million for the

1 calendar year ended 2012.

2 Is that right?

3 **A** Yes, sir, that's accurate. And I'm sorry if I  
4 misheard you earlier. I thought you said 2011. So if I  
5 looked a little confused, that may have been it.

6 **Q** Okay. Well, I may have been confused.

7 All right. And the Levy, Levy project is  
8 north of a thousand-megawatt nuclear project; correct?

9 **A** Yes.

10 **Q** All right. And, and to compare the amount  
11 that is set forth on your testimony for Levy for the  
12 year ending 2012 to the amount of money that you're  
13 seeking for the Crystal River 3 uprate project, are you  
14 aware of the position taken by Progress in the, in their  
15 prehearing statement with respect to the system and  
16 jurisdictional amounts that the Commission should  
17 approve as Progress's 2011 prudently incurred costs and  
18 final true-up amounts for the Crystal River Unit 3  
19 uprate project?

20 This is issue number four -- I'm sorry -- 15,  
21 and it's found on page 45 of the Prehearing Order.

22 **A** Forgive me. I don't have the Prehearing Order  
23 in front of me. So if there is a copy I could get, that  
24 would be great.

25 **Q** I think your counsel will bring it to you.

1           **A**    All right.  And what page was it again, sir?

2           **Q**    It's page 45, down at the bottom.  Issue 45.

3           **A**    Issue 15?

4           **Q**    I'm sorry.  15.

5           **A**    Okay.  I'm there.  So that's related to the  
6    2011.

7           **Q**    Right.  And that's what you're seeking money  
8    for this year; right?  That has not been deferred?

9           **A**    A request generally is a determination of  
10   prudence on those dollars, yes, sir.

11          **Q**    Okay.  And so isn't it true that if you -- I  
12   mean, is your position accurate as reflected on here,  
13   that you're seeking 49 million in capital costs for the  
14   system and approximately half a million for O&M costs  
15   and 16 million for carrying costs?  Are those, is that  
16   accurate?

17          **A**    So, first, I'm not sponsoring testimony on  
18   2011, so I don't -- this is something that Mr. Garrett  
19   would have sponsored those numbers.

20          **Q**    But you don't have reason to disbelieve them?

21          **A**    I do not have reason to disbelieve them, no.

22          **Q**    Okay.  So, so just so, looking at, at Levy  
23   vis-a-vis the Crystal River 3 uprate, the Crystal River  
24   3 uprate, if it is done successfully, is 180 megawatts  
25   approximately if it's completed?

1           **A**     Approximately, yes, sir.

2           **Q**     Okay.  And the monies that you're requesting  
3     for 2011, 66 million, according to my math, exceed the  
4     numbers that you're requesting for Levy in 2012 for the  
5     thousand-megawatt nuclear plant; is that right?  If you  
6     can give me a yes or --

7           **A**     I'm not sure.  Let me answer I'm not sure,  
8     because I think the place in my testimony you directed  
9     me to, the 62.3 million, is a revenue requirement, and  
10    we're comparing it here to, I believe we're comparing it  
11    to the capital cost of the 49 million.  So I think we  
12    may have a little bit of an apples and oranges thing  
13    going on.  So I'm not sure whether you want to be  
14    focused on the capital or the revenue requirement.

15          **Q**     Well, what's, what's the -- how much are you  
16    seeking from this Commission for 2011 costs that you're  
17    in saying these were prudent costs for the Crystal River  
18    3 uprate, please approve them?

19          **A**     Well, Issue 15 outlines our position there.  
20    Again, I don't sponsor those numbers, but I don't have  
21    any reason to believe they're inaccurate.

22          **Q**     All right.  So you -- when did the second  
23    delam occur in 2011?

24                 **MS. GAMBIA:**  Objection.  Outside the scope of  
25    this witness's testimony.

1           **CHAIRMAN BRISÉ:** Mr. Moyle?

2           **MR. MOYLE:** This witness, as I understand it,  
3 is asking, he's sponsoring testimony as to the costs  
4 that he's asking to be recovered related to the Crystal  
5 River 3 uprate project. You know, FIPUG is saying that  
6 the costs after the delam should not be included, so I  
7 don't know if -- I think it's a fair question for him.  
8 I can ask Mr. Lyash or Mr. Franke, if you'd prefer.

9           **CHAIRMAN BRISÉ:** And this was related to 2011?

10          **MR. MOYLE:** Yes, sir.

11          **CHAIRMAN BRISÉ:** I think this witness has  
12 stated that he does not deal with costs for 2011. So if  
13 you could ask another question.

14          **BY MR. MOYLE:**

15           **Q**     The -- do you, you do have some testimony  
16 related to costs for 2011, do you not? Are you  
17 sponsoring any testimony related to the costs for 2011  
18 for the Crystal River 3 uprate?

19           **A**     No, I am not.

20          **MR. MOYLE:** Okay. All right. I'll move on  
21 with somebody else. Thank you. That's all I have.

22          **CHAIRMAN BRISÉ:** Thank you.

23           FEA.

24          **LIEUTENANT COLONEL FIKE:** FEA has no questions  
25 for this witness.

1                   **CHAIRMAN BRISÉ:** Okay. SACE?

2                   **MR. WHITLOCK:** Thank you, Mr. Chairman.

3                                   **CROSS EXAMINATION**

4                   **BY MR. WHITLOCK:**

5                   **Q**     Good morning, Mr. Foster.

6                   **A**     Good morning.

7                   **Q**     Just quickly, try to see if I can clarify  
8 here, and I'm focused on Levy. You testified, I  
9 believe, that, page 10, line 5 of your direct testimony,  
10 the revenue requirements for the, for year ending 2012  
11 was 60 -- 62.3 million for Levy; is that correct?

12                  **A**     Yes, sir.

13                  **Q**     Okay. And so for 2012 and 2013, what's the  
14 total amount of cost recovery that the company is  
15 seeking for Levy, adding in 2013 essentially?

16                  **A**     Right.

17                  **Q**     I think, I think you were about to answer that  
18 when Mr. Moyle asked you another question but never got  
19 there.

20                  **A**     So, and let me make, let me say it back,  
21 because I think -- I'm not sure I've got your question.

22                  **Q**     Sure.

23                  **A**     I think what you're -- are you asking what is,  
24 what is the revenue requirement we're requesting to  
25 recover in 2013?

1           **Q**     2012 and 2013, the total revenue requirement  
2 that the company is requesting for Levy.

3           **A**     Okay. Well, at this time, 2012, as it states  
4 on page 10, the LNP revenue requirements are  
5 62.3 million. Now, I'd just make clear that obviously  
6 we've had collections in 2012, so it won't all flow into  
7 2013. And then I should have here the 2013.

8           **Q**     I'm sorry. I don't have a reference for you.

9           **A**     No, that's fine. I'm sure I can find it. The  
10 revenue requirements for the 2013 period are projected  
11 to be 40.3 million.

12          **Q**     40.3. So it would be accurate to say about  
13 102, approximately \$102 million in revenue requirements  
14 for 2012 and 2013?

15          **A**     And these are estimates obviously, but yes.

16               **MR. WHITLOCK:** Sure. Thank you.

17               No further questions, Mr. Chair.

18               **CHAIRMAN BRISÉ:** All right. Thank you.

19               Mr. Wright?

20               **MR. WRIGHT:** No questions, Mr. Chairman.

21 Thank you.

22               **CHAIRMAN BRISÉ:** All right. Staff?

23               **MR. LAWSON:** No questions. Thank you.

24               **CHAIRMAN BRISÉ:** Commissioners?

25               All right. Redirect?

1           **MS. GAMBA:** No redirect.

2           **CHAIRMAN BRISÉ:** All right. Thank you. Call  
3 your next witness.

4           **MS. GAMBA:** At this time we would ask --

5           **CHAIRMAN BRISÉ:** Oh, exhibits. Sorry.

6           **MS. GAMBA:** Oh, yeah. We would move into  
7 evidence Thomas G. Foster's exhibits TGF-1, TGF-2,  
8 TGF-3, TGF-4, TGF-5, and TGF-6. I believe those are on  
9 the Comprehensive Exhibit List as Exhibits 5, 6, 7, 8,  
10 and 9.

11                   We would also ask, I'm not sure how staff  
12 wants to proceed, but that the revised exhibits TGF-4  
13 revised and TGF-5 revised attached to the September 7th  
14 testimony also be moved into evidence, and we probably  
15 need numbers for those.

16           **MR. LAWSON:** Yes. We could just sort of  
17 identify the two that she indicated as new exhibits.

18           **MS. GAMBA:** The two new exhibits are revised  
19 TGF-4 and revised TGF-5 to Thomas G. Foster's  
20 September 7th, 2012, testimony.

21           **CHAIRMAN BRISÉ:** Okay. So TGF-4 would be 124,  
22 and TGF-5 would be 125, the revised.

23           **MS. HELTON:** Mr. Chairman?

24           **CHAIRMAN BRISÉ:** Yes.

25           **MS. HELTON:** I'm sorry. I was confused.



1           **CHAIRMAN BRISÉ:** Are we -- thank you. Are we  
2 to 7 -- I think 7 and 8 or something like that reflect  
3 that?

4           **MR. LAWSON:** Give us one second, please.

5           **CHAIRMAN BRISÉ:** Okay.

6           **MR. LAWSON:** Just a quick correction. When we  
7 checked the Comprehensive Exhibit List, we noticed that  
8 Exhibit Numbers 7 and 8 are marked revised, so I believe  
9 we need to swap what we just did and make 123 and 125  
10 the, the full testimony, if we could just confirm that.  
11 I think we got our numbers mixed up.

12           **MR. WHITLOCK:** Mr. Chairman, I believe we  
13 might have skipped Exhibit 123, if that's helpful.

14           **CHAIRMAN BRISÉ:** Yes, we did. We did.

15           **MS. GAMBA:** However staff prefers to proceed  
16 in entering all of them is fine.

17           **CHAIRMAN BRISÉ:** All right. Just for, for my  
18 clarity, so what are we doing with Number 7 and Number  
19 8?

20           **MR. LAWSON:** Number 7 and Number 8 shall be  
21 the revised testimony as currently marked on the  
22 Comprehensive Exhibit List, and then the 123 and 124  
23 will be, will be TGF-4 and TGF-5, April 30th, that were  
24 submitted on April 30th.

25           **CHAIRMAN BRISÉ:** Okay. Okay. So 123 will be

1 TGF-4, submitted on April 30th, and 124 will be TGF-5,  
2 submitted on April 30th. Okay.

3 (Exhibits 123 and 124 marked for  
4 identification and admitted into the record.)

5 (Exhibits 5, 6, 7, 8, and 9 admitted into the  
6 record.)

7 **MR. LAWSON:** Thank you. Sorry about the  
8 confusion.

9 **CHAIRMAN BRISÉ:** No problem.

10 **MR. REHWINKEL:** If I could ask, but that is  
11 the revised -- did you say the revised is going to be 7  
12 and 8?

13 **MR. LAWSON:** Yes.

14 **MR. REHWINKEL:** Got you. Okay. Thank you.

15 **CHAIRMAN BRISÉ:** Okay.

16 **MR. REHWINKEL:** And Public Counsel would move  
17 121. I'm sorry. I apologize. 122, not 121.

18 **CHAIRMAN BRISÉ:** Okay. Perfect.

19 Any objections to 122? Okay. Seeing none, so  
20 we will move 122 into the record.

21 (Exhibit 122 admitted into the record.)

22 **MR. REHWINKEL:** And I want to thank staff for  
23 preparing that, facilitating. Thank you.

24 **CHAIRMAN BRISÉ:** Okay. Make sure that I got  
25 everything moved into the record appropriately. So we

1 moved in 4, 5, was it 6? And then 123, 124.

2 (Exhibit 4 admitted into the record.)

3 **MS. GAMBA:** And also 7 and 8.

4 **CHAIRMAN BRISÉ:** Okay. 7, 8. And were we  
5 seeking to move in 9 at this point?

6 **MS. GAMBA:** Yes.

7 **CHAIRMAN BRISÉ:** Okay. So we're also moving  
8 7, 8, and 9 into the record, along with 123 and 124.  
9 Okay?

10 All right. I think now we can call our next  
11 witness.

12 **MS. GAMBA:** Mr. Foster does not have any  
13 rebuttal testimony. We would ask that he be excused  
14 from the remainder of the proceeding.

15 **CHAIRMAN BRISÉ:** You don't want to stick  
16 around with us? You're excused.

17 **THE WITNESS:** Thank you.

18 **CHAIRMAN BRISÉ:** All right.

19 (Transcript continues in sequence in Volume  
20 3.)

1 STATE OF FLORIDA )  
2 : CERTIFICATE OF REPORTER  
3 COUNTY OF LEON )

4 I, LINDA BOLES, RPR, CRR, Official Commission  
5 Reporter, do hereby certify that the foregoing  
6 proceeding was heard at the time and place herein  
7 stated.

8 IT IS FURTHER CERTIFIED that I  
9 stenographically reported the said proceedings; that the  
10 same has been transcribed under my direct supervision;  
11 and that this transcript constitutes a true  
12 transcription of my notes of said proceedings.

13 I FURTHER CERTIFY that I am not a relative,  
14 employee, attorney or counsel of any of the parties, nor  
15 am I a relative or employee of any of the parties'  
16 attorneys or counsel connected with the action, nor am I  
17 financially interested in the action.

18 DATED THIS 17<sup>th</sup> day of September,  
19 2012.

20  
21  
22  
23  
24  
25  
  
\_\_\_\_\_  
LINDA BOLES, RPR, CRR  
FPSC Official Commission Reporter  
(850) 413-6734