

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Nuclear Cost Recovery  
Clause

DOCKET NO. 130009-EI  
Submitted for filing: March 1, 2013

DIRECT TESTIMONY  
OF JON FRANKE

ON BEHALF OF  
PROGRESS ENERGY FLORIDA, INC.

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FPSC-COMMISSION CLERK

**IN RE: NUCLEAR COST RECOVERY CLAUSE**

**BY PROGRESS ENERGY FLORIDA, INC.**

**FPSC DOCKET NO. 130009-EI**

**DIRECT TESTIMONY OF JON FRANKE**

1 **I. INTRODUCTION AND QUALIFICATIONS.**

2 **Q. Please state your name and business address.**

3 A. My name is Jon Franke. My business address is Crystal River Nuclear Plant,  
4 15760 West Power Line Street, Crystal River, Florida 34428.

5  
6 **Q. By whom are you employed and in what capacity?**

7 A. I am employed by Progress Energy Florida, Inc. ("PEF" or the "Company") and  
8 serve as Vice President – Crystal River Nuclear Plant.

9  
10 **Q. What are your responsibilities as the Vice President at the Crystal River  
11 Nuclear Plant?**

12 A. As Vice President I am responsible for the safe operation of the Crystal River  
13 nuclear generating station. The Plant General Manager, Site Support Services and  
14 training sections report to me. Additionally, I have indirect responsibilities in  
15 oversight of major project and engineering activities at the station.

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1 **Q. Did your role or responsibilities change with respect to the CR3 Uprate**  
2 **project as a result of the July 2, 2012 merger between Progress Energy, Inc.**  
3 **and Duke Energy Corporation?**

4 A. No. My role and title remained the same and my responsibilities with respect to  
5 the Crystal River Unit 3 Nuclear Power Plant ("CR3") and the Extended Power  
6 Uprate ("EPU") project ("CR3 Uprate") did not change as a result of the merger  
7 between Progress Energy, Inc. and Duke Energy Corporation ("Duke Energy").  
8

9 **Q. Has the merger impacted the CR3 Uprate project organizational structure?**

10 A. Yes. In the fall of 2012, as a result of the merger integration process, the project  
11 management organizational structure for the CR3 Uprate project was adjusted and  
12 the Manager, Major Projects – EPU reports to the General Manager, Fleet and  
13 Stand Alone Projects, a new position in the combined company. In addition, the  
14 CR3 Uprate Engineering Manager was a direct report to the Nuclear Engineering  
15 Department and is now a direct report to the Manager, Major Projects – EPU.  
16 These changes did not affect my responsibilities. I remain the CR3 Uprate project  
17 sponsor.  
18

19 **Q. Please summarize your educational background and work experience.**

20 A. I have a Bachelor's degree in Mechanical Engineering from the United States  
21 Naval Academy in Annapolis, MD. I have a graduate degree in the same field  
22 from the University of Maryland and Masters of Business Administration from  
23 the University of North Carolina at Wilmington.

1 I have over 20 years of experience in nuclear operations. I received  
2 training by the United States Navy as a nuclear officer and oversaw the operation  
3 and maintenance of a nuclear aircraft carrier propulsion plant during my service.  
4 Following my service in the Navy, I was hired by Carolina Power & Light and  
5 was with that company through the formation of Progress Energy and the  
6 subsequent merger with Duke Energy. My early assignments involved  
7 engineering and operations, including oversight of the daily operation of the  
8 Brunswick Nuclear Plant as a U.S. Nuclear Regulatory Commission (“NRC”)  
9 licensed Senior Reactor Operator. I was the Engineering Manager of that station  
10 for three years prior to assignment to Crystal River as the Plant General Manager  
11 in 2002. I was promoted to my current position in April 2009.

12  
13 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

14 **Q. What is the purpose of your direct testimony?**

15 A. My direct testimony supports the Company’s request for cost recovery pursuant to  
16 the nuclear cost recovery rule for costs incurred in 2012 for the CR3 Uprate  
17 project. I will explain that these costs were prudently incurred for the CR3 Uprate  
18 project. I will also address PEF’s 2012 project management, contracting, and cost  
19 oversight policies and procedures for the CR3 Uprate project and explain why  
20 they are reasonable and prudent.

21 On February 5, 2013, Duke Energy announced that the Duke Energy  
22 Board of Directors decided to retire and decommission the CR3 nuclear power  
23 plant. As a result of this decision, the CR3 Uprate project was cancelled. The  
24 prudence of the decision to retire rather than repair CR3 will be addressed in

1 Phase 2 of Docket No. 100437-EI, accordingly, I will not address the decision to  
2 retire CR3 in my testimony. My direct testimony addresses the prudence of the  
3 Company's CR3 Uprate project expenditures in 2012, prior to the Duke Energy  
4 Board decision to retire CR3, consistent with the provisions of the nuclear cost  
5 recovery clause rule. In my May 1, 2013 direct testimony, I will address the  
6 cancellation of the CR3 Uprate project as a result of the Board's decision to retire  
7 CR3, and the actual and estimated, and projected costs necessary to cancel and  
8 wind-down the CR3 Uprate project.

9  
10 **Q. Do you have any exhibits to your testimony?**

11 **A.** Yes, I am sponsoring the following exhibits to my testimony:

- 12 • Exhibit No. \_\_\_ (JF-1), Project Management and Fleet Operating  
13 Procedures applicable to the CR3 Uprate project revised in 2012; and
- 14 • Exhibit No. \_\_\_ (JF-2), Project Management and Fleet Operating  
15 Procedures applicable to the CR3 Uprate project new in 2012.

16 In addition, I am sponsoring Schedules T-6A, T-6B, T-7, T-7A and T-7B and  
17 Appendix D and co-sponsoring the cost portions of Schedules T-4, T-4A, and T-6  
18 of the Nuclear Filing Requirements ("NFRs") for the 2012 CR3 Uprate project  
19 costs, which are included as part of Exhibit No. \_\_ (TGF-2) to Thomas G. Foster's  
20 testimony. Schedule T-4 reflects Capacity Cost Recovery Clause ("CCRC")  
21 recoverable Operations and Maintenance ("O&M") expenditures for the 2012  
22 period. Schedule T-4A reflects CCRC recoverable O&M expenditure variance  
23 explanations for the 2012 period. Schedule T-6.3 reflects the construction  
24 expenditures for the project by category. Schedule T-6A.3 reflects descriptions

1 of the major cost categories of the expenditures and Schedule T-6B.3 reflect  
2 explanations for the significant variances between these expenditures and  
3 previously filed estimates for 2012. Schedule T-7 is a list of the contracts  
4 executed in excess of \$1.0 million for 2012. Schedule T-7A reflects details  
5 pertaining to the contracts executed in excess of \$1.0 million for 2012. Schedule  
6 T-7B reflects contracts executed in excess of \$250,000, but less than \$1.0 million  
7 for 2012.

8 All of these exhibits, schedules, and appendices are true and accurate.  
9

10 **Q. Please summarize your testimony.**

11 A. In this direct testimony, I am supporting the Company's request for a prudence  
12 determination and approval for recovery of the actual costs it incurred in 2012 for  
13 the CR3 Uprate project. PEF incurred CR3 Uprate project costs in 2012 in  
14 preparation for Phase 3, the EPU phase of the project, consistent with the  
15 Company's plan in 2011 and 2012 to repair the CR3 containment building,  
16 complete the CR3 Uprate project, and return CR3 to commercial service at the  
17 end of the existing CR3 outage. The Company primarily incurred EPU costs in  
18 2012 for (1) EPU long lead equipment ("LLE") milestone payments contractually  
19 committed to prior to 2012; (2) licensing and engineering costs associated with  
20 responding to Requests for Additional Information ("RAIs") for the NRC's  
21 review of the Company's EPU License Amendment Request ("LAR"); and (3)  
22 engineering analyses for the engineering change ("EC") packages for the EPU  
23 Phase work, with project management costs associated with this work. PEF  
24 continued to take appropriate steps to minimize CR3 Uprate project spend in 2012

1 to ensure that only those costs necessary for completion of the CR3 Uprate project  
2 in the current, extended CR3 outage were incurred in 2012, consistent with the  
3 project management plan implemented by the Company in 2011 and reviewed by  
4 the Commission in the nuclear cost recovery clause docket last year.

5 Accordingly, PEF's 2012 CR3 Uprate project costs are reasonable and prudent  
6 and PEF requests that the Commission grant PEF's request for recovery of these  
7 costs pursuant to the nuclear cost recovery statute and rule.

8  
9 **III. ACTUAL COSTS INCURRED IN 2012 FOR THE CR3 UPRATE**  
10 **PROJECT.**

11 **Q. Can you please explain the status of the CR3 Uprate project in 2012?**

12 A. Yes. PEF continued the CR3 Uprate project in 2012 consistent with the  
13 determination PEF made in 2011 that the reasonable course of action was to  
14 preserve the option of completing the CR3 Uprate project during the current,  
15 extended CR3 outage, if the Company determined to repair CR3 upon completion  
16 of the Company's evaluation of the decision to repair or retire CR3. At that time,  
17 the Company planned to repair CR3 and complete the CR3 Uprate project. The  
18 Company continued required EPU work for this plan in 2012, while deferring  
19 EPU work activities and costs that were not necessary in 2012 to successfully  
20 complete this plan. As a result, only those activities were performed and those  
21 costs incurred in 2012 that were necessary to complete the EPU project during the  
22 current, extended CR3 outage in the event the Company decided to repair CR3.

1 **Q. What costs did PEF incur for the CR3 Uprate project in 2012?**

2 A. PEF incurred construction costs for the CR3 Uprate project in 2012. The total  
3 capital expenditures for 2012, gross of joint owner billing and exclusive of  
4 carrying cost, were \$44.3 million. This is \$7.2 million less than PEF estimated it  
5 would spend in 2012 for the CR3 Uprate project. This reduction in expenditures  
6 from what PEF estimated that it was going to spend in 2012 is the result of PEF's  
7 efforts to efficiently manage the CR3 Uprate project and to push out milestones to  
8 later years as necessary to ensure only those costs were incurred that were  
9 necessary to complete the EPU work if PEF decided to repair CR3. These costs  
10 were incurred in the categories of: (1) license application, (2) project  
11 management, (3) permitting, (4) on-site construction facilities, and (5) power  
12 block engineering, procurement and related construction. Schedule T-6 in Exhibit  
13 No. \_\_\_ (TGF-2) to Mr. Foster's testimony provides further details about these  
14 costs.

15  
16 **Q. Please describe the total License Application costs incurred and  
17 explain why the Company incurred them.**

18 A. Actual 2012 License Application costs were about \$2.9 million. The Company's  
19 EPU LAR was submitted to the NRC on June 15, 2011 and the NRC accepted the  
20 EPU LAR for review on November 21, 2011. In the NRC's Acceptance Review  
21 letter, the NRC indicated it might defer portions of its review of the EPU LAR  
22 pending a more final CR3 repair schedule. Later, however, the NRC initiated the  
23 Technical Review phase of the LAR process and, in practice, did not defer any



1 portion of the NRC review. As a result, the Company had to incur costs in 2012  
2 for the work required for the NRC Technical Review.

3 In 2012, the Company prepared and submitted responses to 176 RAIs to  
4 support the NRC's Technical Review of the EPU LAR. In 2012, the NRC made  
5 substantial progress toward completing its review of the EPU LAR, in fact, many  
6 NRC technical branches completed their reviews. The EPU LAR was on target  
7 for receipt in time for plant start-up based on the Company's schedule to repair  
8 CR3 and complete the EPU work during the current, extended CR3 outage. The  
9 License Application work and associated costs were necessary in 2012 for the  
10 NRC Technical Review of the EPU LAR and to preserve the option to complete  
11 the EPU phase in the current, extended CR3 outage.

12  
13 **Q. Please describe the total Project Management costs incurred and**  
14 **explain why the Company incurred them.**

15 **A.** Actual CR3 Uprate project management costs in 2012 were approximately \$3.3  
16 million. The Company's Project Management costs included the following  
17 project management activities for the CR3 Uprate project in 2012:

18 (1) project administration, including project instructions, staffing, roles and  
19 responsibilities, and interface with accounting, finance, and senior  
20 management;

21 (2) contract administration, including status and review of project requisitions,  
22 purchase orders, and invoices, contract compliance, and contract expense  
23 reviews;

- 1 (3) project controls, including schedule maintenance and milestones, cost  
2 estimation, tracking and reporting, risk management, and work scope control;  
3 (4) project management, including project plans, project governance and  
4 oversight, task plans, task monitoring plans, lessons learned, and task item  
5 completions; and  
6 (5) overall management of CR3 Uprate licensing and EPU LAR work.

7 Each activity was conducted under the Company's project management and cost  
8 oversight policies and procedures consistent with industry best practices for a  
9 major project like the CR3 Uprate project. The Project Management work and  
10 associated costs were necessary for the EPU work and to preserve the option to  
11 complete the EPU phase in the current, extended CR3 outage.

12  
13 **Q. Please describe the total Permitting costs incurred and explain why the**  
14 **Company incurred them.**

15 **A.** The Company incurred \$10,709 for permitting costs for the CR3 Uprate project in  
16 2012. These costs were incurred for evaluations by Golder Associates associated  
17 with limited permitting activities for the Point of Discharge ("POD") Cooling  
18 Tower. The limited permitting work and associated costs were necessary to  
19 preserve the option to complete the EPU phase in the current, extended CR3  
20 outage.

1 **Q. Please describe the total On-Site Construction Facilities costs incurred**  
2 **and explain why the Company incurred them.**

3 A. The Company incurred \$35,242 for On-Site Construction Facilities costs for the  
4 CR3 Uprate project in 2012. These costs were incurred for storage for  
5 components and tools. These limited on-site construction facilities costs were  
6 necessary for the project and to preserve the option to complete the EPU phase in  
7 the current, extended CR3 outage.

8  
9 **Q. Please describe the total costs incurred for the Power Block**  
10 **Engineering, Procurement and related construction cost items and**  
11 **explain why the Company incurred them.**

12 A. The Company incurred approximately \$38.1 million for Power Block  
13 Engineering, Procurement, and related construction cost items for the CR3 Uprate  
14 Project in 2012.

15 The Company incurred EPU costs for contract milestone payments for  
16 fabrication of LLE items that were contractually committed for the project prior to  
17 2012. PEF received and stored several LLE items for the CR3 Uprate project in  
18 2012. Manufacturing of these LLE items was completed in accordance with the  
19 terms of material fabrication and procurement contracts entered into prior to 2012.  
20 PEF placed the following LLE items in storage at CR3 in preparation for Phase 3  
21 installation: Condensate Pump Motors; High Pressure Turbine Rotor; Low  
22 Pressure Turbine Rotors and Casings; In-Core Detector Assemblies; Low  
23 Pressure Injection Cross Tie Valves; and Feedwater Valves.

1 PEF also incurred costs in 2012 for engineering work to support and  
2 respond to NRC RAIs for the EPU LAR application and to develop the EC  
3 packages for the EPU Phase 3 work. Only engineering work necessary to  
4 preserve the option to complete the EPU work during the current, extended CR3  
5 outage was performed in 2012. By May 2012, the EPU phase EC packages were  
6 approximately 70 percent complete; EPU phase EC packages are now  
7 approximately 75 percent complete. PEF effectively managed the EPU phase  
8 engineering work through proper prioritization for completion of vendor  
9 contracted ECs and owner review and acceptance of LLE. For example, PEF  
10 managed its time and materials engineering scope changes and labor resources to  
11 respond to high priority NRC information requests and pushed out less critical  
12 path EC work in order to minimize costs without jeopardizing the implementation  
13 of the EPU during the extended outage.

14 PEF appropriately minimized these EPU costs in 2012 where possible.  
15 All of the 2012 Power Block Engineering, Procurement, and related construction  
16 costs were necessary for the implementation of the CR3 Uprate work in the  
17 current, extended CR3 outage, and they were prudently incurred in 2012.  
18

19 **Q. Please describe the total Non-Power Block Engineering, Procurement and**  
20 **related construction costs and explain why the company incurred them.**

21 A. Overall, PEF incurred net expenses of (\$48,019) of Non-Power Block  
22 Engineering costs related to the EPU POD lay-down yard. There were non-power  
23 block engineering costs in 2012 incurred to meet environmental compliance  
24 regulations and to maintain the integrity of the stored equipment. Offsetting these

1 costs was an accounting entry to reverse an expense accrual booked in 2011 that  
2 was no longer necessary as a result of closing a contract.

3  
4 **Q. How did actual capital expenditures for January 2012 through December**  
5 **2012 compare to PEF's actual/estimated costs for 2012 for the CR3 Uprate**  
6 **Project?**

7 A. PEF's actual capital expenditures for the CR3 Uprate project in 2012 were lower  
8 than PEF's actual/estimated costs for 2012 by \$7.2 million. This variance is  
9 based on PEF's actual expenditures for 2012 compared to the Actual/Estimated  
10 ("AE") Schedules attached to Mr. Foster's April 30, 2012 testimony, which  
11 reflected actual/estimated 2012 CR3 Uprate costs, prior to the Commission's  
12 approval of the Company's Motion to defer Commission review of the 2012 CR3  
13 Uprate construction expenditures and associated carrying costs to this docket. As  
14 a result of the Commission's decision to grant that Motion, I understand Mr.  
15 Foster filed revised NFR AE schedules with the Commission to reflect that  
16 deferral.

17 This variance is the result of the Company's efficient project management  
18 of the CR3 Uprate project work to ensure that the only costs incurred were  
19 necessary to complete the project during the current, extended CR3 outage if the  
20 Company decided to repair CR3. I will explain the reasons for the major (more  
21 than \$1.0 million) variances below:

1           **Power Block Engineering, Procurement and related construction costs:**

2           Power Block Engineering, Procurement and related construction cost  
3           capital expenditures booked on Schedule T-6.3 were \$38.1 million for 2012. The  
4           estimate for these costs in 2012 was \$45.4 million, resulting in a favorable  
5           variance of (\$7.3 million). The majority of the variance is attributed to deferral of  
6           contract payments, control and reduction of engineering work scope, and lower  
7           warehouse inventory expenses than projected as a result of deferring EPU work  
8           and costs beyond 2012.

9           This variance, again, demonstrates the results of the Company's efforts to  
10          minimize CR3 Uprate project costs in 2012 while still preserving the Company's  
11          ability to complete the project in the current, extended CR3 outage if the  
12          Company decided to repair CR3.

13  
14       **Q.    Were there any other major variances in 2012 for license application, project**  
15       **management, permitting or on-site construction facility costs?**

16       A.    No. As described on Schedule T-6B.3, the variances for these categories were all  
17       minor variances.

18  
19       **Q.    Did PEF incur O&M costs in 2012 for the CR3 Uprate project?**

20       A.    Yes. PEF incurred necessary O&M costs to support the CR3 Uprate project work  
21       in 2012. These O&M costs are identified and included in Schedule T-4 in Exhibit  
22       No. \_\_\_ (TGF-2) to Mr. Foster's testimony.

23

1 **Q. How did actual O&M expenditures for January 2012 through December**  
2 **2012 compare with PEF's actual/estimated O&M expenditures for 2011?**

3 A. Schedule T-4A, Line 15, on Exhibit No. \_\_\_\_ (TGF-2) to Mr. Foster's testimony  
4 shows that total O&M costs were \$0.5 million or \$65,356 more than estimated.  
5 Schedule T-4A shows the minor variances for the O&M costs categories. There  
6 were no major (more than \$1 .0 million) O&M cost variances to report in 2012.  
7

8 **Q. Were PEF's 2012 CR3 Uprate project costs reasonably and prudently**  
9 **incurred?**

10 A. Yes, they were. PEF incurred only those CR3 Uprate project costs in 2012  
11 necessary to preserve the option to complete the EPU phase during the current,  
12 extended CR3 outage, if the Company decided to repair CR3. PEF implemented  
13 a project management plan to minimize project costs until the Company made the  
14 decision to repair or retire CR3. PEF diligently worked to minimize project costs  
15 consistent with that plan throughout 2012. As a result, in 2012 PEF was in  
16 position to proceed with the CR3 Uprate project work to implement the EPU  
17 phase during the current, extended CR3 outage if the Company decided to repair  
18 CR3, but the Company had not unnecessarily incurred costs to move forward with  
19 the project. All of PEF's 2012 CR3 Uprate project costs were reasonably and  
20 prudently incurred.  
21  
22  
23

1 Q. Can you please explain how PEF minimized CR3 Uprate project costs in  
2 2012?

3 A. Yes, I can. In 2012, PEF was proceeding with a CR3 Uprate project plan and  
4 schedule to complete the EPU work during the current, extended CR3 outage.  
5 PEF understood that completion of this work in accordance with this schedule  
6 depended on the Company deciding to repair CR3 after evaluating the decision to  
7 repair or retire CR3. As a result, the CR3 Uprate project plan in 2012 was  
8 designed to minimize project costs in 2012 while preserving the Company's  
9 ability to complete the EPU phase during the current, extended CR3 outage if the  
10 Company decided to repair CR3.

11 As part of the CR3 Uprate project plan in 2012, PEF evaluated the EPU  
12 phase work to identify what work was critical to proceed with to maintain a  
13 schedule to complete the EPU phase work during the current CR3 outage and  
14 what work was not on this critical path. Based on this evaluation, PEF slowed  
15 down and postponed work on the EPU phase in 2012 to minimize the CR3 Uprate  
16 project costs while preserving the Company's ability to complete the EPU work  
17 during the current CR3 outage and implement the power uprate. No EPU phase  
18 work was accelerated and mainly regular work hours were permitted on EPU  
19 work that PEF had determined needed to be done to maintain this CR3 Uprate  
20 project schedule.

21 PEF delayed the selection of a construction contractor for the EPU phase  
22 work from 2012 to the 2013 time frame. PEF individually evaluated each  
23 contract and change order for the EPU phase work before execution. For  
24 contracts or change orders below \$100,000, the EPU phase project manager



1 performed this evaluation; for contracts or change orders at or above \$100,000,  
2 the project manager conducted this evaluation and made recommendations with  
3 respect to execution of the contract or change order that were reviewed by the  
4 manager of nuclear projects and senior management. No contract or change order  
5 at or above \$100,000 for the EPU phase work was executed without senior  
6 management approval. That approval was not granted unless there was a  
7 demonstration that the work under the contract or change order was reasonable  
8 and necessary to preserve the Company's ability to complete the EPU work on the  
9 current CR3 Uprate project schedule.

10 This type of evaluation was conducted for each item of work for the EPU  
11 phase of the CR3 Uprate project. PEF, accordingly, continued payments on the  
12 critical path LLE items to implement the EPU phase in the current extended CR3  
13 R16 re-fueling outage. LLE progress payments in 2012 reflect pre-existing  
14 contractual commitments. Deferral of these payments was not a viable option in  
15 2012 without cancellation or suspension of contracts, which would result in  
16 penalties and an uncertain future regarding LLE contract renewals to meet the  
17 EPU phase work schedule if the decision was made to repair CR3. Accordingly,  
18 only those LLE contractual payments necessary for the EPU phase work for the  
19 project were incurred in 2012.

20  
21 **Q. During 2012, were other steps taken by the Company to minimize EPU phase**  
22 **work costs?**

23 A. Yes. As 2012 progressed, PEF took several additional steps to ensure that only  
24 costs necessary to maintain the option of implementing the final phase of EPU

1 during the extended CR3 outage were incurred. First, on a staffing level, the EPU  
2 staffing plan was limited to filling open positions only, and no additional staffing  
3 occurred for the project in 2012. In fact, during 2012, the Company reduced  
4 Project Support staffing for the CR3 Uprate project. Engineering resources also  
5 were reduced in 2012 as development of the EPU EC packages reached 75  
6 percent complete. The Company also continued its practice of sending EPU  
7 personnel to provide additional outage support at other plants across the fleet to  
8 reduce staffing for the EPU phase work. In this way, the Company ensured the  
9 minimal workforce needs for the CR3 Uprate project in 2012.

10 PEF rigorously reviewed CR3 Uprate costs in 2012 to ensure that only  
11 those costs necessary for completion of the EPU work in the extended outage  
12 were incurred until a final decision to repair or retire CR3 was made. PEF acted  
13 reasonably and prudently in managing the CR3 Uprate project in 2012 to achieve  
14 this result. The costs the Company did incur in 2012 for the CR3 Uprate project,  
15 therefore, were reasonably and prudently incurred.

16  
17 **Q. Have the Company's efforts to minimize the CR3 uprate costs in 2012**  
18 **actually resulted in the avoidance or deferral of costs to a later time period?**

19 **A.** Yes. As I explained above, PEF's actual capital expenditures for the CR3 Uprate  
20 project in 2012 were lower than PEF's actual/estimated costs for 2012 by \$7.2  
21 million. This is the result of the Company's decision to postpone construction  
22 work for the CR3 Uprate project and to minimize staffing and other CR3 Uprate  
23 project costs, as I have described above, until management's final decision on  
24 whether to repair or retire CR3.

1 Q. Was the Company's decision in 2012 to continue with the CR3 Uprate  
2 project reasonable and prudent?

3 A. Yes. The Company had not yet completed the extensive analysis of the CR3  
4 containment building repair decision necessary to decide to repair or retire CR3.  
5 That analysis was on-going in 2012, and it depended on continued technical  
6 design, engineering, and construction work to determine the scope of the repair  
7 work, the technical, engineering, construction, and licensing costs and risks, and  
8 the schedule for the repair, together with an economic evaluation of repairing or  
9 retiring CR3. During this period, the only options available to the Company for  
10 the CR3 Uprate project were cancelling the project, accelerating the project, or  
11 preserving the ability to complete the project during the current, extended CR3  
12 outage if the decision was made to repair CR3. The Company reasonably and  
13 prudently chose to continue the CR3 Uprate project to preserve the ability to  
14 complete the EPU phase work if CR3 was repaired while minimizing the project  
15 costs until the decision to repair or retire CR3 was made.

16  
17 **IV. ALL COSTS INCLUDED FOR THE CR3 UPRATE ARE  
"SEPARATE AND APART FROM" THOSE COSTS NECESSARY  
TO RELIABLY OPERATE CR3 DURING ITS REMAINING LIFE.**

18 Q. Are the CR3 Uprate project costs included in this NCRC docket for recovery  
19 separate and apart from those that the Company would have incurred to  
20 operate CR3 during the extended life of the plant?

21 A. Yes, PEF has only included for recovery in this proceeding those costs that were  
22 incurred solely for the CR3 Uprate project. In other words, the Company only

1 included project costs that would not have been incurred but for the CR3 Uprate  
2 project.

3  
4 **V. PROJECT MANAGEMENT, CONTRACTING, AND COST OVERSIGHT.**

5 **Q. Were the CR3 Uprate Project Management, Contracting and Cost Control**  
6 **Oversight policies and procedures in 2012 substantially the same as the**  
7 **policies and procedures used prior to 2012?**

8 A. Yes. The Company used substantially the same project management, contracting,  
9 and cost control oversight policies and procedures in 2012 that the Company used  
10 in prior years for the CR3 Uprate project. In fact, for the first six months of 2012,  
11 the EPU project management, contracting, and cost control oversight policies and  
12 procedures were exactly the same as the policies and procedures in effect in prior  
13 years for the project. On July 2, 2012, the merger between Progress Energy and  
14 Duke Energy was completed and the process to integrate the two companies  
15 commenced. This integration process is on-going, as the policies and procedures  
16 are fully integrated, and best practices employed in the new, combined company.  
17 In the meantime, the majority of the every-day project management and fleet  
18 policies and procedures have not changed substantially. The EPU project  
19 management team has remained the same as well. Some of the policy and  
20 procedure revisions incorporate Duke Energy governance practices or fleet best  
21 practices and lessons learned based on the integration process to date. Other  
22 policies and procedures were revised to reflect Duke Energy titles and  
23 organization structure. Exhibit No. \_\_\_(JF-1) to my direct testimony contains a  
24 list of the Project Management policies and procedures, as well as relevant Fleet

1 and Plant operating procedures, that were revised during 2012 and the reason for  
2 the revision.

3 Through the merger integration process, some new project management,  
4 contracting, and cost control oversight policies and procedures were added in  
5 2012 that apply to the CR3 Uprate project. Exhibit No. \_\_\_ (JF-2) to my direct  
6 testimony contains Project Management policies and procedures as well as  
7 relevant Fleet and Plant operating procedures that were newly created or new to  
8 and applicable to the CR3 Uprate project in 2012. These policies such as the  
9 Fleet Operating Model (PY-AD-ALL-0001), Fleet Standard Workday (AD-AD-  
10 ALL-0004), and Conduct of Nuclear Oversight (AD-NO-ALL-1000) procedures  
11 were made applicable to the CR3 Uprate project as a result of the merger. The  
12 Company is also in the process of transitioning to Duke Energy's project approval  
13 process. Duke Energy's Approval of Business Transactions policy ("ABT") and  
14 Project Funding Approval (BM-100) and Project Evaluation and Business Case  
15 Development (BM-500) superseded the Progress Energy Integrated Project Plan  
16 ("IPP") procedures. These procedures reflect what the integrated Company's  
17 approval process will be for the fleet on a going forward basis but did not impact  
18 the CR3 Uprate project in 2012.

19 Despite these minor revisions or new policies and procedures, for 2012 the  
20 Company's CR3 Uprate project management, contracting, and cost oversight  
21 control policies and procedures were essentially the same as the prior year CR3  
22 Uprate project policies and procedures reviewed and approved as reasonable and  
23 prudent by this Commission. See Order No. PSC-09-0783-FOF-EI, issued Nov.

1 19, 2009; Order No. PSC-11-0547-FOF-EI, issued Nov. 23, 2011; and Order No.  
2 PSC-12-0650-FOF-EI, issued Dec. 11, 2012.

3  
4 **Q. Can you please provide an overview of the Company's CR3 Uprate project**  
5 **management and cost control oversight policies and procedures in 2012?**

6 A. Yes. The Company uses several specific project management and cost oversight  
7 Nuclear Generation Group ("NGG") and Corporate procedures, as I describe in  
8 exhibit No. \_\_ (JF-1) to my direct testimony. In addition, other corporate tools are  
9 used to support the management of and cost control oversight for the CR3 Uprate.  
10 The Oracle Financial Systems and Business Objects reporting tools provide  
11 monthly corporate budget comparisons to actual cost information, as well as  
12 detailed transaction information. Key Performance Indicators ("KPIs") to  
13 monitor the status of the CR3 Uprate project are reviewed by the project team on  
14 a regular basis. Other examples include, EPU Level II Schedules and Action  
15 Items; EPU Look-Ahead Schedule; and Monthly Variance Reports. These tools  
16 were all used to prudently manage the CR3 Uprate project costs in 2012.

17  
18 **Q. How does the Company manage and control project costs for the CR3**  
19 **Uprate project?**

20 A. The Company has many control mechanisms in place to manage CR3 Uprate  
21 project costs. For example, the CR3 Uprate project management team conducts  
22 regular internal meetings to monitor the project schedule and its costs. The  
23 collective knowledge and experience of the project management team is used to  
24 address work scope, costs, and schedule performance through a continuous review

1 of the project, including team roles and responsibilities, by creating and  
2 implementing lessons learned on an on-going basis, and through regular project  
3 management training. Project management regularly addresses equipment and  
4 material procurements under contracts, purchase orders, and invoices, and  
5 constantly monitors contracts with outside vendors. This includes regular  
6 meetings with outside vendors to discuss work scope and implementation,  
7 schedule, and costs.

8  
9 **Q. Does the Company verify that the project management and cost control**  
10 **policies and procedures are followed?**

11 A. Yes, it does. PEF uses internal audits to verify that its program management and  
12 cost oversight controls are being implemented and are effective in practice.  
13 Quality Assurance (“QA”) reviews and audits of external vendors are also  
14 conducted.

15 On December 6, 2012, the Audit Services Department issued the “Crystal  
16 River 3 (CR3) Financial Regulatory Compliance” audit. This audit included an  
17 examination of 2011 and 2012 capital and O&M charges related to CR3 for  
18 compliance with the 2012 Stipulation and Settlement Agreement. Other  
19 considerations included the NCRC and EPU filings. No specific audit  
20 observations or recommendations were identified.

21 On November 9, 2012, the internal audit department issued the “Crystal  
22 River 3 (CR3) Restart Program Management” audit. This audit included a follow  
23 up of the 2011 audit of the CR3 Program Management. The audit also included  
24 an assessment of the effectiveness of the oversight, governance, and site

1 Operational Readiness initiatives supporting the planned restart of CR3. Two  
2 moderate priority observations were identified that referenced the EPU including  
3 follow-up on enhancements recommended in a 2011 audit and 16R start-up plan  
4 effectiveness. All of the management action plans in response to these  
5 observations are complete or scheduled to be completed.

6 Several contractor and quality assurance evaluations were also performed  
7 in 2012 including audits and surveillance follow-up of Siemens for the Low  
8 Pressure Turbines; Flowserve for the Condensate Pump; Sulzer for the Feedwater  
9 Booster Pump; and SPX for the Feedwater Heaters 3A and 3B. The audits were  
10 generally satisfactory. Several open issues were identified; however, they were  
11 either corrected during the surveillance or are being corrected and will be  
12 confirmed closed in the surveillance process. None of these issues identified had  
13 any impact on 2012 CR3 Uprate costs.

14 In addition, Nuclear Procurement Issues Committee ("NUPIC") joint  
15 external audits were performed on two PEF suppliers in 2012. Scientech/Curtis  
16 Wright Flow Control Audit #23239 was performed March 12-16, 2012, which  
17 identified nine findings related to the vendor's quality program. The NUPIC  
18 audit team, lead by utility Xcel Energy, concluded that with the exception of the  
19 nine findings Scientech was adequately implementing their overall QA program  
20 and that the findings did not have a significant adverse affect on products or  
21 services provided to the nuclear utilities. As of July, 2012, a NUPIC surveillance  
22 team confirmed that the stated corrective actions had been implemented and the  
23 Findings and Audit were closed. Secondly, AREVA Audit #23171 was  
24 conducted from September 17-28, 2012, with lead utility Nebraska Public Power



1 District. This audit identified five findings to which AREVA responded and only  
2 two remain to be completed in 2013 related to necessary revisions to AREVA's  
3 QA manual and the creation of condition reports for any nonconformance  
4 identified. None of these issues had any impact on CR3 Uprate 2012 costs.  
5

6 **Q. Are the Company's project management and cost control policies and**  
7 **procedures on the CR3 Uprate project reasonable and prudent?**

8 A. Yes, they are. These project management policies and procedures reflect the  
9 collective experience and knowledge of the Company and now the combined  
10 company, Duke Energy, and the companies have independently or collectively  
11 vetted, enhanced, and revised them, as necessary, to reflect industry leading best  
12 project management and cost oversight policies, practices, and procedures in  
13 2012. These collective policies and procedures are essentially the same policies  
14 and procedures that have been vetted in an annual project management audit in  
15 this docket and have been repeatedly approved as prudent by the Commission.  
16 We believe, therefore, that the CR3 Uprate project management, contracting, and  
17 cost control oversight policies and procedures are consistent with best practices  
18 for capital project management in the industry and continue to be reasonable and  
19 prudent.  
20

21 **Q. Does this conclude your testimony?**

22 A. Yes, it does.

Procedure Number	Procedure Revision Number/Date	Procedure Title
ACT-SUBS-00335	Rev 8 (July 2012)	Progress Energy Project Governance Policy. Effective Legal Day 1 of the new Duke Energy, this procedure has been superseded by the new Duke Approval of Business Transactions (ABT) policy. During a transition period, this procedure will remain available as a reference document for Legacy Progress employees; however, the new ABT policy governs approval requirements.
ACT-SUBS-00261	Cancelled (July 2012)	Phased Project Evaluation and Authorization Process. The document has been cancelled from the Procedures and Forms Program effective Legal Day 1 of the Progress Energy – Duke Energy merger.
ACT-SUBS-00262	Cancelled (July 2012)	Economic Evaluation Methodology All Business Units. The document has been cancelled from the Procedures and Forms Program effective Legal Day 1 of the Progress Energy – Duke Energy merger.
ACT-SUBS-00271	Rev 8 (July 2012)	Progress Energy Business Analysis Package. Effective Legal Day 1 of the new Duke Energy, this procedure has been superseded by the new Duke Approval of Business Transactions (ABT) policy. During a transition period, this procedure will remain available as a reference document for Legacy Progress employees; however, the new ABT policy governs approval requirements.
ACT-SUBS-00278	Cancelled (July 2012)	Capitalization Policy. The document has been cancelled from the Procedures and Forms Program effective Legal Day 1 of the Progress Energy –Duke Energy merger.
ADM-SUBS-00080	Rev 8 (July 2012)	Major Projects – Integrated Project Plan (IPP). Effective Legal Day 1 of the new Duke Energy, this procedure has been superseded by the new Duke Approval of Business Transactions (ABT) policy. During a transition period, this procedure will remain available as a reference document for Legacy Progress employees; however, the new ABT policy governs approval requirements.
PJM-SUBS-00002	Rev 2 (May 2012)	Project Integration Management. No impact at this time from the Duke merger.
PJM-SUBS-00006	Rev 1 (June 2012)	Project Quality Management. No impact at this time from the Duke merger.

<b>Procedure Number</b>	<b>Procedure Revision Number/Date</b>	<b>Procedure Title</b>
PJM-NGGX-00001	Rev. 1 (June 2012)	Achieving Excellence in Nuclear Projects. No impact at this time from the Duke merger.
NGGM-IA-0047	Cancelled (October 2012)	Interface Agreement Between the Nuclear Generation Group and Corporate Development & Improvement Group Regarding NGG Support for the New Generation Programs and Projects Department. Corporate Development & Improvement Group relocated to a different department as a result of the Duke merger.
ADM-NGGC-0102	Rev 9 (October 2012)	Long Range Planning (LRP) and Project Review Group (PRG). This procedure impacted by the new Duke Approval of Business Transactions (ABT) policy.
ADM-NGGC-0104	Rev 42 (December 2012)	Work Implementation and Completion. No impact at this time from the Duke merger.
ADM-NGGC-0107	Rev 14 (June 2012)	Equipment Reliability Process Guideline. No impact at this time from the Duke merger.
ADM-NGGC-0110	Rev 8 (October 2012)	Oversight of Contractors, Shared Resources, Vendors and Technical Representatives (Supplemental Personnel). No impact at this time from the Duke merger.
ADM-NGGC-0113	Superseded (November 2012)	Superseded by new Duke procedure AD-AD-ALL-0004 Nuclear Generation Department Generation Planning and Communications.
ADM-NGGC-0116	Rev 6 (February 2012) Rev 7 (September 2012) Rev 8 (October 2012)	Nuclear Planning. No impact at this time from the Duke merger.
ADM-NGGC-0118	Cancelled (November 2012)	Fleet Health Process. Procedure was cancelled due to organizational and process changes related to the Duke/Progress merger.
ADM-NGGC-0119	Rev 2 (October 2012)	Nuclear Safety Culture Program. No impact at this time from the Duke merger.
ADM-NGGC-0204	Rev 7 (August 2012)	Work Management (WO Scheduling). No impact at this time from the Duke merger.
CAP-NGGC-0200	Rev 35 (June 2012)	Condition Identification and Screening Process. No impact at this time from the Duke merger.
CAP-NGGC-0201	Rev 18 (October 2012)	Self Assessment/Benchmark Programs. No impact at this time from the Duke merger.
CAP-NGGC-0202	Rev 21 (September 2012)	Operating Experience and Construction Experience Program. No impact at this time of the Duke merger on this procedure.

Procedure Number	Procedure Revision Number/Date	Procedure Title
CAP-NGGC-0205	Rev 16 (June 2012)	Condition Evaluation and Corrective Action Process. No impact at this time from the Duke merger.
CAP-NGGC-1000	Rev 8 (November 2012)	Conduct of Performance Improvement. Revised to reflect new Duke Fleet Procedure Hierarchy, New Fleet Standard Workday, Clarified acceptance of qualifications from Legacy Duke and Legacy Progress and changed management titles to reflect new Duke.
CAP-NGGC-1000	Rev 7 (June 2012)	Conduct of Performance Improvement. No impact at this time from the Duke merger.
EGR-NGGC-0005	Rev 33 (August 2012)	Engineering Change. Revised to reflect new Duke Engineering Manager titles.
EGR-NGGC-0006	Rev 11 (November 2012)	Vendor Manual Program. No impact at this time from the Duke merger.
EGR-NGGC-0006	Rev 10 (September 2012)	Vendor Manual Program. No impact at this time from the Duke merger.
EGR-NGGC-0008	Rev 13 (September 2012)	Engineering Programs. No impact at this time from the Duke merger.
EGR-NGGC-1010	Rev 1 (August 2012)	Conduct of Design Engineering. Changes to clarify the Design Authority as Nuclear Design Engineering or Nuclear Fuels Engineering, and add requirements to obtain Design Authority review for design developed by Nuclear Major Projects Engineering. Deleted Major Projects Design Engineering, Fleet Fire Protection and Metallurgical Services since these groups are no longer part of Design Engineering. Revised the Manager Nuclear Design Engineering Services, Supervisor NGG Configuration Management, Configuration Management Personnel and Manager Nuclear Fleet Design Engineering responsibilities.
HUM-NGGC-0001	Rev 11 (September 2012)	Human Performance Program. No impact at this time from the Duke merger.
HUM-NGGC-0001	Rev 10 (March 2012)	Human Performance Program. No impact at this time from the Duke merger.
HUM-NGGC-0002	Rev 4 (September 2012)	Observation Program. Revised definition for Paired Observation to align

Procedure Number	Procedure Revision Number/Date	Procedure Title
		with legacy Duke and newer INPO definition.
MNT-NGGC-0020	Rev 2 (September 2012)	Cranes and Hoists. No impact at this time from the Duke merger.
MNT-NGGC-0021	Rev 2 (September 2012)	Lifting and Rigging Practices and Equipment. No impact at this time from the Duke merger.
NOD-NGGC-0001	Superseded (November 2012)	Fleet Standard Workday. Superseded by new Duke procedure AD-AD-ALL-0004 Fleet Standard Workday.
OMA-NGGC-0001	Superseded (July 2012)	Nuclear Generation Group Generation Planning and Communication. Superseded by new Duke procedure AD-WC-ALL-0101 Nuclear Generation Department Generation Planning and Communications.
SAF-NGGC-2172	Rev 18 (November 2012)	Industrial Safety. No impact at this time from the Duke merger.
SAF-NGGC-2172	Rev 17 (November 2012)	Industrial Safety. No impact at this time from the Duke merger.
SAF-NGGC-2176	Rev 2 (November 2012)	Job Safety Analysis. No impact at this time from the Duke merger.
SEC-NGGC-2140	Rev 35 (August 2012)	Fitness for Duty Program. No impact at this time from the Duke merger.
SEC-NGGC-2140	Rev 34 (July 2012)	Fitness for Duty Program. No impact at this time from the Duke merger.
SEC-NGGC-2140	Rev 33 (January 2012)	Fitness for Duty Program. No impact at this time from the Duke merger.
TRN-NGGC-0002	Rev 2 (February 2012)	Performance Review and Remedial Training. No impact at this time from the Duke merger.
TRN-NGGC-0002	Rev 3 (August 2012)	Performance Review and Remedial Training. No impact at this time from the Duke merger.
TRN-NGGC-0002	Rev 4 (November 2012)	Performance Review and Remedial Training. No impact at this time from the Duke merger.
TRN-NGGC-1000	Rev 6 (May 2012)	Conduct of Training. No impact at this time from the Duke merger..
TRN-NGGC-1000	Rev 7 (October 2012)	Conduct of Training. Changed reference from ADM-NGGC-0113, "Performance Planning and Monitoring" to AD-BO-ALL-0002, "Performance Measures Program. Changed references to Training Manager Action Team to Training Manager Peer Group.

<b>Procedure Number</b>	<b>Procedure Revision Number/Date</b>	<b>Procedure Title</b>
PY-AD-ALL-0001	Rev 2 (November 2012)	Fleet Operating Model
ABT	Rev 1 (July 2012)	Approval of Business Transactions Policy
AD-AD-ALL-0001	Rev 0 (December 2012)	Corporate Functional Area Managers (CFAMS) and Peer Group Process
AD-AD-ALL-0004	Rev 0 (November 2012)	Fleet Standard Workday
AD-PI-ALL-0003	Rev 0 (December 2012)	Change Management
AD-NO-ALL-1000	Rev 0 (July 2012)	Conduct Of Nuclear Oversight
BM-100	Rev 5 (September 2012)	Project Funding Approval
BM-500	Rev 1 (October 2011)	Project Evaluation and Business Case Development