FLORI	BEFORE THE DA PUBLIC SERVICE COMMISSION		
In the Matter o	DOCKET NO. 12	0152-WS	
AND WASTEWATER	R INCREASE IN WATER RATES IN ORANGE IS WEDGEFIELD, INC. /	COMMISSION	13 APR 17 PM 1: 12
PROCEEDINGS:	COMMISSION CONFERENCE ITEM NO. 4	RK	PM 1:12
COMMISSIONERS PARTICIPATING:	CHAIRMAN RONALD A. BRISÉ COMMISSIONER LISA POLAK EDGAR COMMISSIONER ART GRAHAM COMMISSIONER EDUARDO E. BALBIS		
DATE:	Tuesday, April 9, 2013		
PLACE:	Betty Easley Conference Center Room 148 4075 Esplanade Way Tallahassee, Florida		
REPORTED BY:	JANE FAUROT, RPR Official FPSC Reporter (850) 413-6732		
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	FLORIDA PUBLIC SERVICE COMMISSION	DOCUM DOCUM	

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## PROCEEDINGS

CHAIRMAN BRISÉ: Now moving on to Item Number 4.

MS. VANESSELSTINE: Good morning, Commissioners. I'm Anna VanEsselstine with Commission Staff.

Item Number 4 addresses Pluris Wedgefield, Inc.'s request for an increase in its water and wastewater rates in Orange County. In attendance today we have representatives from the utility and the Office of Public Counsel who wish to address the Commission. Staff is prepared to answer any questions that you may have.

**CHAIRMAN BRISÉ:** Okay. Thank you very much. Commissioners, what is your pleasure? Do you want to go through this issue-by-issue?

**COMMISSIONER EDGAR:** Mr. Chairman, it might be helpful to hear from the utility and OPC if they have any specific issues that they'd like to bring to our attention.

CHAIRMAN BRISÉ: Okay. Office of Public Counsel.

MS. CHRISTENSEN: Good morning. Patty Christensen with the Office of Public Counsel. With me today is my colleague Tricia Merchant, and we are here

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on behalf of the Citizens.

We are here to address some concerns that we have with the recommendation for Pluris Wedgefield. Ms. Merchant is prepared to discuss our concerns and the specifics of those concerns. And the issues that we would like to address generally relate to the NOI issues, specifically, and that will be fleshed out more fully through Ms. Merchant's comments.

CHAIRMAN BRISÉ: Okay.

MS. MERCHANT: Good morning, Commissioners. Tricia Merchant with the Office of Public Counsel. OPC has reviewed the Company's filing and Staff's recommendation regarding the Pluris Wedgefield, and while we agree with several of the staff's recommendations -- staff recommended adjustments, we have concerns regarding the appropriate level of operation and maintenance expenses that we would like to address. And there are no specific issues related to our concerns, but they kind of generally fall into Issues 11 through 13, which are in the NOI section of the recommendation.

A little history. Prior to November 2009, Utilities Inc. owned the Wedgefield system, and it had been experiencing several years of poor water quality, and they changed their method of treatment. It's a

very complex system, but they filed a rate case to ask for recovery of those costs. And the Commission in December 2008 approved a 51 percent rate increase, which did allow Utilities Inc. to implement this treatment process change to improve their water quality.

After the system was purchased by Pluris in 2009, Pluris has not reflected, to OPC's knowledge, any major changes in treatment processes for the water system, nor have they increased or changed any processes for the wastewater system. OPC is aware that depreciation expense was materially misstated in the last rate case, and we also understand that property taxes have increased substantially due to Orange County's change in methodology of taxing the company. But we really haven't had an adequate explanation as to why the O&M expenses, which are not depreciation and property taxes, why those O&M expenses have increased substantially since the last rate case, or since Utilities Inc. owned the system.

In comparing the 2008 expenses, which was the last year that it was under Utilities Inc., and compare that to the 2011 Pluris test year, O&M expenses have increased by \$280,000, or 33 percent over the amount recorded by Utilities Inc. The 33 percent increase in

expenses results in a \$15 per customer monthly impact, or \$180 for each customer annually. We don't believe that this can be left unexplained.

In trying to break down what caused such a dramatic change in O&M expenses, we tried to analyze the specific account changes since Pluris has taken over. The analysis was futile, as Pluris did not provide a breakdown for salaries, benefits, chemicals, purchased power, materials and supplies, transportation, or sludge hauling expenses. The majority of Pluris' expenses are lumped into the parent company management fee or the fixed contract for operations with a company called Utility Partners.

While staff has recommended several adjustments to the management fees requested, OPC still has concerns that the recommended fees are reasonable. However, the largest component of the O&M expense is the fixed rate operations contract. This contract consists of two separate components: The first one is for operational labor, and the second one is a pass-through cost component.

Added to the pass-through cost is a 5 percent administrative management fee which is in addition to the labor component of the contract. The contract even specifies a 10 percent bonus if the operator spends

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less than the budgeted amounts.

OPC has several concerns with this contract. First, Pluris has not explained why a fixed rate contract for a company of this size is reasonable and prudent. In my years of experience, I have never seen a contract such as this for a company of this size. The Commission can't review the actual expenses incurred, the salaries and benefits provided, the hours worked, or any of the other direct expenses associated with the contract. When asked if Pluris had a breakdown of the actual costs incurred for 2011, the company responded that it did not.

Third, if customers conserve, the company will not receive a reduction in cost for reduced consumption, and OPC also believes that the 5 percent administrative fee is unreasonable and may be duplicative of the labor that was included in the first component of the contract.

And lastly, any bonus paid for spending less than the budgeted amounts does not appear fair or reasonable for customers, particularly if they have lowered their consumption.

The last area of expense that has increased substantially from the prior owner's accounting fees, the company has requested annual accounting fees of

28,000 compared to \$3,200 that was previously paid by Utilities Inc., and this appears to be an excessive amount.

The invoices detailing the accounting and tax expenses lists costs for two audits and three separate companies that performed tax work, one of which included personal tax return fees for one of the officers of the company. OPC has concerns whether this level of accounting fees is reasonable and prudent as well as representative of what the annual recurring costs for accounting fees will be.

The utility has described the reason for the large change in expenses as increased chemicals from the change in the treatment process and with operating labor. Without a showing of what actual costs were incurred, the Commission can't review those amounts for reasonableness.

In conclusion, Commissioners, it's the utility's burden to show that its costs are reasonable. We believe that the mere fact that the company spent the money without justification doesn't make the costs reasonable and prudent. We believe that until the company can explain the need for its expenses to have so dramatically increased that the level of costs outside of rate case expense should be indexed up for

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inflation for 2009 to 2011.

OPC also questions how Pluris can support future price index or pass-through adjustments if it can't provide actual expenses in its rate case. Thank you so much for your consideration. We're available for questions.

CHAIRMAN BRISÉ: All right. You may proceed. MR. FRIEDMAN: Thank you, Mr. Chairman and Commissioners. My name is Martin Friedman of the law firm of Sundstrom, Friedman & Fumero, and we represent Pluris Wedgefield. With me today is Mr. Maurice Gallarda who is the president of the utility. He is also a professional engineer, so he has that perspective that he also adds to his duties.

We have sitting behind me Ms. Beverly Yopp, who is the customer service -- in charge of the customer service, and also Mr. Joe Kuhns, who is the regional manager who handles the operational things at a local level.

We do have some handouts on some issues that we're -- if I can hand them out or get somebody to hand them out.

**CHAIRMAN BRISÉ:** Sure. We have someone who is going to help you, sir.

(Off-the-record discussion.)

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CHAIRMAN BRISÉ: Commissioner Edgar.

COMMISSIONER EDGAR: Thank you, Mr. Chairman. While that material is being distributed, may I ask, Ms. Merchant, can you help me identify the specific issue numbers for those points that you brought to our attention?

MS. MERCHANT: Specifically, Issues 11 deals with the management fee, and it's entitled allocated expenses. The only other issues related to test year operating expenses are 12, but that's rate case expense, and 13 is pro forma adjustments. So there really isn't an issue for accounting fees or the contract, the fixed contract.

> COMMISSIONER EDGAR: Thank you. MS. MERCHANT: There isn't one. Sorry. COMMISSIONER EDGAR: Thank you. CHAIRMAN BRISÉ: Thank you.

Before you have go on, Mr. Friedman, you have probably heard a baby, or a couple of babies in the rear. There's a Ph.D. student who is sort of observing us today, and he has also daddy duty today, so if you could give us just a little bit of indulgence today as he has double duty today.

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MR. FRIEDMAN: Thank you, Mr. Chairman.

(Audience laughter.)

Commissioners, we have handed out some handouts. Mr. Gallarda is going to address the comments of Public Counsel and also the two handouts you had, and then I will interject at the end if I think Mr. Gallarda overlooked something. Thank you.

MR. GALLARDA: Good morning, Commissioners.

There's going to be some probably randomness on a couple of items here, because, one, I'd like to respond to OPC with regards to the issues of why are we allowing a third-party subcontractor to provide just the O&M portion of the operations of the plant. When we acquired the plant, there were issues pertaining to albeit the MIEX system, which is known for treating TTHMs and HAA-5s, had been gone through a prior rate case. And they had built it, and they gotten the approval. The prior owner, Utilities Inc., was not the operating the plant within the requirements of the manufacturer's specifications, specifically that pertain to a resin that is used for treating both TTHMs and HAA-5s.

And when we first showed up, as a design engineer I wanted to know why they were out of compliance. At the time of the acquisition they were in violation of compliance with DEP, and they had busted both the TTHMs and the HAA-5s. And when we were

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trying to understand why, because we were familiar with the MIEX system, one thing became very clear, and that was they were not purchasing the minimum required of resin to maintain, ensure contact time with the water so that it could address those issues.

In fact, they were running it at 25 percent of the recommended amount. And there was good reason, if you were looking at it solely from a cost perspective. One ton of MIEX resin is \$11,000 --\$11,515 per ton. You have to -- we ended up having to buy four additional tons per year, and the math comes out to just under \$50,000, just solely as an expensable for a resin material that is required and it was not being operated.

We actually went in and reconfigured the MIEX system itself to ensure structurally a better contact time for the resin. That was part of the issue, and there was a bridging that was occurring. So we went in and spent some money to do that. So we invested in that.

The other portion that was noted as lacking was the prior owner was using two -- they had three operators for both the water and the wastewater plant. They were two short. And what they were doing was subsidizing labor from other utilities owned two

Wedgefield, and they were not getting expensed to the Wedgefield, so they didn't even show up in the Wedgefield O&M expenses by Utilities Inc.

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We went out to bid for two companies to come in and just provide the O&M. One was Utilities Inc. asked if they could continue to do the O&M, and we allowed them to provide us a bid. We also asked Utility Partners, which is based, headquartered out of Atlanta, a well known 30-year-old group that does solely O&M. We went ahead, and on the basis of the costs between those two, Utility Partners was less than the utility that owned the utility that wanted to do the O&M for us.

So we retained Utility Partners, and they provided the O&M at the plant, and they will still do for both water and wastewater. And they also at the time of the acquisition were doing customer care for us, as well.

And this is where I'm going to merge in a little bit to responding. So it is not factual that suddenly the expenses went way up just because of the acquisition. A large portion went up because the prior utility wasn't operating at and in compliance with DEP regulations on both personnel and expensables for operating the plant.

The corporate allocation -- so today, I'm kind of segueing into my comments, we have read the report. We really don't have too much objections to the report. We could disagree on probably every single item, but I don't think that's good use of the time, and I'm not sure the customer benefits by us arguing over the amounts that we would be, but we are specifically covering some of the same areas that OPC is, and that is Item Number 11 for the allocations amount, Item Number 13 for the call center specific amount, and Item Number 14 for the income tax. So those are the only three items that we are really having any type of discussion today before you.

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And so with that, what I'd like to do is -unless the Commissioners have an objection to that, is to maybe just walk through Items 11, 13, and 14, and I will be happy to answer the ones that I can relative to any other questions the Commissioners may have.

**CHAIRMAN BRISÉ:** All right. I'm fine with you walking through 11 -- through the items that you have identified, and then once we deal with those then we will go back and go through the balance.

Okay. Go ahead.

MR. GALLARDA: Item Number 11 under corporate allocations, the subject surfaced specifically -- and

let me -- and on the page I will direct you to is -excuse me for a moment, I've got to go backwards.

And to that, we have a wire-bound handbook, pretty short, of what this is. We think 11 is somewhat pretty black and white with regards to our point that we'd like to make. We don't agree with the aspect of using a salary survey to determine what the compensation should be. However, having said that, the staff used the American Waterworks, AWWA salary survey, which encompassed primarily the four positions that it affected in the staff recommendation.

Staff had used -- and if you look at that page, the second page in, you will see a clear white table at the top that has not been filled in. And the title of that survey is the 2008 AWWA Compensation Survey. And right below it in green you will see that there is a 2011 AWW Compensation Survey which coincides with the actual test year of our filing.

And so using exactly the same positions, we have determined that by using the current AWWA survey that the actual amount total that would have been in the staff recommended wages had they used the 2011 is \$299,223, or roughly \$16,042 more than the 2008. We would argue that at a minimum we should at least be allowed to use the 2011 current AWWA. And I'm not

certain, and staff can answer that, that they would necessarily object to that. We're just using the current AWWA data.

**CHAIRMAN BRISÉ:** Okay. If you could stop at that point, I will allow staff to address that.

MR. FLETCHER: Yes. Commissioners, staff agrees with the use of the 2011 survey. What we do, due to budgetary reasons, we usually purchase a survey every three to four years. And what the Commission has used in the past is the Commission-approved indexes to index it forward to the appropriate test year in the case.

However, because of the information that is provided in a more current survey with the year that matches this test year in this case, we would have no -- we agree with the use of that and effectively that would increase it about \$1,400.

I just wanted to make a comment, with that use of the 2011 survey, plus OPC mentioned about the \$400 for a tax return for a personal tax return, which we would also agree with, so the net effect of that decrease of 400 and the use of that, it would be roughly about a \$1,400 increase in the revenue requirement from what is in staff's recommendation.

CHAIRMAN BRISÉ: All right. You may proceed.

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MR. GALLARDA: Forgive me, Mr. Fletcher, I'm not sure I know how to get the math there. If I have \$16,000 to be added back in at the parent level, correct, and then I have a \$400 personal tax return that would come off of that --

MR. FLETCHER: If I could -- it's at the parent level and then you have the allocation down. What that does is you have a little less than around \$5,000 on both water and wastewater. So if you split that equally, and also the net effect of the other, when you consider in the income taxes of all of that, then the net effect on revenue requirement for both water and wastewater is about 1,400 a piece, about 2,800 total company.

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CHAIRMAN BRISÉ: Okay.

MR. GALLARDA: That explained it. Thank you, Mr. Fletcher.

The next item then, or the last table there, it's the -- it doesn't fall within the numbers up above. It was a pro forma controller compensation. And so the same argument, and that is using the 2008 for that controller versus the 2011 result in about a \$3,938 add back in for that controller. And I'm sure Mr. Fletcher has probably got the number for what that would be using the difference.

CHAIRMAN BRISÉ: Mr. Fletcher? 1 2 MR. FLETCHER: I included the adjustment for the controller, as well, and the \$1,400 effect for both 3 water and wastewater. 4 CHAIRMAN BRISÉ: Okay. 5 MR. GALLARDA: Fine. 6 CHAIRMAN BRISÉ: Thank you. 7 MR. GALLARDA: The second item is Item Number 8 9 13, and Item Number 13 pertains to that during the test 10 year, at the end of the test year, as a result of customer care issues that we believed existed, we 11 elected to take the responsibilities for the call 12 13 center in-house because the Utility Partners company was handling that during the time. This was all in our 14 15 filed MFRs to reflect that taking it in-house and what 16 are savings related to that and was there an additional 17 cost. Whatever it was, we brought it in-house. And 18 19 so our only concern relative to this, and I think --20 bear with me for a moment. On Page 32 there before you where -- and it would be the last paragraph just above 21 22 the table marked 13-1, if everyone sees that. And in that staff went back and reviewed, okay, Mr. Gallarda, 23 what was the third party firm charging its allocation 24 25 to Wedgefield, what was that amount versus what will be

the amount that's charged going forward with you taking it in-house. A right question to ask.

And the only thing that we take issue with is that the last -- second to last sentence where staff is calculating what is the amount that Wedgefield was being charged before you took it in-house, and Wedgefield was being charged \$40,665. You can see the number there.

And essentially all that is doing is taking the amount of what was being charged times its allocation. What's not showing in this table is that the allocation that that company was using for determining how they billed us for the customer care center was not one that is used by the PSC. And the amount -- the percentage that they were charging for that was considerably less than if I had -- if I had taken their table and applied the equivalent dwelling units, which is used by the PSC to determine how do you get to the allocated amount, it would have been significantly larger than the \$40,000.

So the \$40,000 is not a real number when you are comparing it, if we are going to use the PSC EDUs. But having said that, if I go to the end on what they have at the table saying, well, the amount that frankly what you're asking for is a \$12,000 a year increase to

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the customers of Wedgefield, but there were savings that occurred by us taking it in-house. And one of the things we heard during the customer meeting was that a number of customers were upset over the wait times that they had to wait to get to a representative to talk to about their bill or their concern.

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And so I heard that. But we didn't rely on just the customer meeting, and staff will verify this. We went out and I personally met, along with my regional manager, with 22 of the 24 people that spoke That's unheard of on utilities to go do that night. that. And we spent the next two weeks doing nothing but interviews. And we heard it again, wait times. So I made the decision to have our call center hire two more people to come in. And so that \$12,000 -- it's not really 12,000 increase, because remember the allocation that was used before, but it is an increase. But even if I used \$12,000 over the 1,582 customers, that's 64 cents a customer per month. And I have not -- and we have not had a single call since we hired those two people with regards to hold times and wait times, and that's an improvement.

So my only concern is if that we are not granted that, then we can't afford to just continue to hire two people that I can't get relief on. If we let

those two people go, I would assume that we would see, again, an increase in the number of people saying that it is hold times. Two people makes a difference.

So we would ask that the amount that is real, the total added back in be added back in and not taken out for the sake of the customers. We think the customers get a benefit out of it, and we have seen it. Not one call, not a matter of two or three, not one call on customer hold times since we hired those two additional staff people. That's my Item Number 13.

And my last item that I have comments about is Item Number 14 for income tax. And if you'll turn to Page 36 of the recommendation, I can cut to the chase pretty quickly on it. The utility lost money, and as a result of losing money over the course of time NOL carry-forwards built up. And we sort of take exception with any kind of dealing with that other than letting the shareholders have the benefit to the NOL carry-forwards. And staff -- and forgive me, Mr. Fletcher, but I wholeheartedly disagree with the statement that the customers didn't benefit.

During a time that we were losing money, the customers were benefiting because they weren't paying the amount that would have allowed for us to make our allowable earnings. So they got a benefit out of that.

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We're just wanting to get the benefit out of the tax basis that we get during that loss period. And staff has come up with kind of a novel or unique way to maybe address it, and that is, well, we're just going to let you amortize it over a four-year period. Which, by the way, only coincidentally is equated to the four-year rate case amortization of expenses. And so at the end of that four years, if logic would pursue, and in my limited opinion is that at the end of the four years, then after the NOLs have been fully amortized then I should at least, without having to come in and the customers bear the expense of a rate case to get something that is known at the beginning on an amortized basis.

So I think at the end of four years, just as when rate case expenses fall off and reduce the rates down, that that amount should be added back in as an amount that offsets that, because at the end of four years I would have to come back then and file a rate case, go to the expense of that just to get what we're going to have ending at the end of the four-year period.

So we're not disagreeing with maybe the methodology and the form of what has been done by staff, it's novel, but I think that at the end of four

years that that ought to come back on just like the rate case expense amortization drop off at the end of four years.

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And that concludes my prepared remarks.

CHAIRMAN BRISÉ: All right. Thank you.

MR. FRIEDMAN: Let me just interject a couple of things here at the end to address some things that Public Counsel said. They mentioned that 10 percent bonus. That 10 percent bonus has never occurred. That discussion is a smokescreen.

The second issue is on the 5 percent. The 5 percent doesn't apply to salaries. So when that was stated that the 5 percent applied to salaries, that's just wrong. It doesn't apply to salaries. It applies only to O&M.

And as Mr. Gallarda said on this NOL issue, the customers did benefit from the fact that they paid less rates than they should have paid to provide compensable rates to the utility. So the staff has come up with this novel theory about, hey, why don't we amortize it. But as Mr. Gallarda said, if you have that change and you are amortizing that known amount, at the end of that amortization period there should be an automatic rate increase to compensate for that. Otherwise, the company is going to -- you're telling

the company, come back in in four years and spend 1 another \$80,000 on rate case expense. And none of us 2 want them to do that. 3 So if you're -- I don't think the NOLs should 4 5 be counted at all. But if you're going to, and if you're going to take this idea that it ought to be 6 7 amortized, at least at the end of the amortization period the rates should increase by the appropriate 8 9 amount. Thank you. CHAIRMAN BRISÉ: Okay. OPC. 10 MS. MERCHANT: Thank you. I just wanted to 11 12 clarify two things that Mr. Friedman just said. 13 The 10 percent bonus I just took that language straight from the contract. So I wasn't 14 15 making a comment as to whether it had been taken or 16 not, but I'm just reading the language in the contract 17 that that is available for the operator. Also, and I hope I didn't mislead you, but 18 19 the 5 percent added factor is on top of the direct 20 expenses such as purchased power, chemicals, sludge hauling, those types of direct and controllable 21 22 expenses of the utility. It's a profit or an 23 administrative fee. It's not added onto labor, but it is on top of labor that they already get in the first 24 25 part of the contract.

And something that Mr. Gallarda said earlier was that Utilities Inc. was not in compliance with their standards when they purchased the system, and that was true. About the time before the last rate case for Utilities Inc., they had a lot of problems with trihalomethanes and whatever the other chemical component is, but they fixed all of that with the change in the MIEX system. But in their application for transfer, which was a combination between Utilities Inc. and Pluris, they made the statement that the company was in compliance with DEP standards at the point in time of the transfer. So I read that yesterday that the companies both said that, made that statement in their application for transfer.

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MR. GALLARDA: I would just like to comment that Barbara Browning, the head of the DEP in Florida, can attest to the fact that subsequent to the acquisition they were not in compliance. And the reason is pretty simple. The statute states -- and it's TTHMs and HAA-5s -- those are regulated at 80 milligrams per liter for TTHM and 50 milligram per litter for HAA-5 in any sampling. Utilities Inc.'s samples failed. Once you fail, you don't get a pass to go on for an annual basis of TTHM and HAA-5 testing; you go to a quarterly basis. And so there's increased

costs, by the way, with having to go -- those are expensive tests. So you are doing quarterly testing.

There is a 12-month trailing average. You are in -- you are non-compliant until you pull the 12-month trailing average down below 80 milligrams per liter for TTHM and 50 for HAA-5. That didn't take place for four quarters after we acquired the utility.

The first quarter after we acquired the utility, we made the changes to the MIEX structurally and we bought the correct size of resin. Every quarter we had after we acquired it was in compliance on a quarterly basis. We were still not in compliance until that 12-month number was brought down below the 80 and 50, and that can be verified with Ms. Browning with the DEP.

The other item I'd like, if it pleases the Commissioner, because it's just not going to happen, we'll be happy to strike the 10 percent language in the contract, because there has been never an occasion where it has been under budget and it's not going to happen. And we would be happy to stipulate to have that to the satisfaction of staff stricken from the contract.

CHAIRMAN BRISÉ: OPC, and then we'll go to staff.

MS. MERCHANT: I have one more comment. 1 The customer service costs, the customer service center 2 costs, the company -- in staff's recommendation it 3 states that those costs were included in the fixed rate 4 contract. And I would just like to know from the 5 company if the contract was adjusted when they removed 6 those services from the contract and they asked for a 7 pro forma adjustment? 8 9 MR. GALLARDA: Yes. MS. MERCHANT: Was that a reduction in 2011 10 or was that some --11 MR. GALLARDA: 2012, starting in 2012. 12 CHAIRMAN BRISÉ: All right. Mr. Fletcher. 13 MR. FLETCHER: Okay. Just to comment on the 14 15 last question regarding the 10 percent. History --16 since the contract was executed, they have never gone 17 above the 10 percent. I don't envision that that is going to be the case. But if they are willing to do 18 19 that, staff has no opinion regarding whether it's omitted or not. Would you like me, at this time, to 20 address anything other that OPC had raised? 21 22 CHAIRMAN BRISE: Prior to you doing that,

Commissioner Graham has his light on, so I don't know if he wants to wait for that or if you have a question before that.

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**COMMISSIONER GRAHAM:** Actually, my light was on so Mr. Fletcher can give us his opinion on Item 13 and 14.

CHAIRMAN BRISÉ: Okay.

MR. FLETCHER: Okay. With regard to Item 13, and that deals with the requested pro forma increase for the in-house customer service representatives, what we had at the time at the customer meeting was we had learned that -- and that was held on December 5th in this case -- we knew that the utility had switched that from the third-party vendor, Utility Partners, to in-house with about five employees, and then though we had a subsequent request after that customer meeting for two additional employees.

Based on the comments that were given at the customer meeting, there were a handful of customers that addressed hold times. If you look at the attendance at the customer meeting in relation, and those who spoke regarding hold times, and the number of customers in their service territory, it was a small percentage of the customer base.

We did ask additional data requests of the utility for support. The support was that it was based on management's review regarding hold times, but there was no empirical evidence of this is the hold time

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under UP and it was reduced from, let's say, I'm using three minutes down to one minute. We had no empirical evidence to show what improvement was going to be made in their stated management review.

The other aspect of how we look at this whenever you are asking pro forma in additional salaries, we did ask if they had any compensation studies that they had performed in order to set the level for the seven employees. So basically it's just the burden of proof to show that their requested costs are reasonable.

Now, I will say that staff -- what happened in this case, what's in the MFRs was the allocated amount that was for UP, which was \$40,000. And the statements that were made that it was different than the EDU, this is the first time I've heard of that with regards to the allocation of the customer service that was provided by Utility Partners, that it was used over a different allocation method.

I can tell you that what is in there now in the test year in revenue requirement is 40,000, and I know the contract provides -- for UP provides for the labor component of 15 percent markup. That, to me, is about \$6,100. And that was staff without any -- we kept it the same, didn't make a recommended reduction,

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because if you are switching -- all things equal, if they could do it the same as the number of employees done for \$6,100 less.

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that UP was devoting to carry out that function, to move it in-house you would strip away that 15 percent markup. And theoretically you would say that it can be We did not make that just in case the transition -- just in case they needed maybe additional time, overtime or whatever to bring down the hold times. We recommended no adjustment to what was

originally in the MFRs whenever UP provided that function. But with the documentation that we are provided, or in the staff's mind lack thereof for justification for a \$34,000 increase at the parent level, and about a \$12,000 increase at the Pluris allocated level, we just didn't think that they met that burden.

MR. GALLARDA: I would only comment relative to the statement that the staff was not -- did not receive, in fact, an e-mail that has the letter from Utility Partners outlining in the table what their percentages were. Adding up to their total was included along with the table that we had for demonstrating what our costs were going to be.

But one thing that is novel is -- and as an

engineer when you use the term empirical, I use the term quantifiable and empirical. Empirical being not necessarily something you can quantify quantitatively, but I guess I could argue empirically we have answered that because we have not had a single call from customers complaining about hold times. But we are more than happy to reduce that group of people down two again, but I don't think that people are going to be happy about that. And that's something that we do take the customer care very seriously, and staff knows that, by going out and meeting with the number of people we met with that spoke.

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But the other issue is relative to using a compensation survey to determine need. Mr. Fletcher just shared that, well, we asked them to produce a survey to review. That survey that was asked from us empirically had nothing to do with the call center people. It only had to do with us at the corporate parent level. And I think I can support that, because had there been a concern about the call center employee labor costs, staff would have produced that in an AWWA survey just like they produced at the corporate.

The request for the corporate -- or the survey had only to do with the corporate parent people. It had nothing to do with the call center people. And

we don't use a survey to determine the need, we just went out and listened to the customers. That's what they wanted.

CHAIRMAN BRISÉ: Commissioner Graham.

**COMMISSIONER GRAHAM:** Either Mr. Fletcher or the utility, how much are we talking about with these two employees?

MR. FLETCHER: I can't isolate the two employees, because it was brought in at a total level. I can tell you the difference between the UP doing it and the seven customer -- seven employees that's performing the function in-house is 34,000 at the parent level.

MR. GALLARDA: And just following up on that, the UP total cost for customer care was \$271,000 with five employees annually. The customer care cost in-house with seven employees, because you realize that saving is 249,000. So although we are asking for a 34,000 increase of -- and we are actually, just to put the 34,000 back into what our request was, our operation is 249,000 for seven employees. It was 271,000 for five under UP.

MR. FRIEDMAN: And we did provide the staff in a data request response with the analysis by Utility Partners of how they allocated the customer care

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portion between utilities, and they had a table there and it said the amount that was allocated to Wedgefield was 14.99 percent. And that could -- if I saw that and I knew that the staff was now saying that allocation should be 19.9 percent, then I would naturally see that there was a difference in the way that you did that allocation. And I think that by using an allocation factor that is inconsistent with what this Commission uses, I think you start with a false position. And I think that the seven customer care people is a reasonable amount to have. And like Mr. Gallarda said, we haven't had complaints about call times from this or any of the other systems since we added those new folks the first of the year. Thank you.

**COMMISSIONER GRAHAM:** Mr. Fletcher, if I can get you to address Item 14.

MR. FLETCHER: Yes, Commissioner. Item 14 deals with the staff's recommended treatment of net loss carry-forwards with regards to the income tax provision recommended in our revenue requirement. Available to the utility now is about \$105,000 of net loss carry-forwards. You can carry that forward back a few years and forward about 15 years.

When faced with this, what the Commission has done with determining and rate-setting, ratemaking is

what is your tax liability going to be? Are you going to truly pay that much once you run all the numbers and get a revenue requirement and you apply the composite tax rate, are you actually going to pay that? Well, you're not because -- for this company, because you are going to have some kind of offset with the net loss carry-forwards. And that is how the Commission has treated it in the past is you offset that.

In this case, it's only going to go forward probably sometime in the first quarter of 2014 is when they will probably be expired. And that's only a guess, because you never know how consumption patterns are going to change and the revenue stream is going to be. It's hard to predict that. And that was one aspect of why staff strayed away from doing, like, a step increase, if you will, or, excuse me, a step decrease in this case, because it's very hard to predict when that is exactly going to expire and they are going to use all those up.

So what we looked at is let's amortize it over a four-year period, because in the first year they are going to offset -- they're going to use a lot of the NOLs, and that is going to be completely different than what we have, 1/4th of that -- or, excuse me, the income tax provision that we are using to set the

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revenue requirement on, that's going to be much less than what they are going to have to actually -- let me get that back.

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The income tax provision that we recommended for the very first year in the rec is going to be more than what they are actually going to have to pay for the first year. In year two it's going to be a little bit less. They are going to pay a little bit less in 2014 than they would in a tax provision that we have embedded in the revenue requirement.

Now, it starts reversing in years three and four, so I will admit that, because it's being amortized over time. They are getting to use up those NOL carry-forwards. Staff just felt it best to pick a time to amortize those, because we didn't know of a certain date when they would expire. And that was our best approach in order to normalize, if you will, the income, the income tax provision that they were actually going to have to pay over a four-year period.

MR. GALLARDA: And we're not going to argue with him on that methodology. We're just saying at the end of the four years of doing that, that that amount should be added back into rates.

MS. MERCHANT: And we would disagree with that, too, because there are a lot of other things that

are going to change between now and four years. I was looking at property taxes. The property tax assessment has already gone down for 2013, so there's a lot of items that can decrease.

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Things can change both ways. Rate base decreases if they don't put a lot of plant in. So, you know, that's one of the things. Rate case expense is the only thing statutorily provided for on an automatic reduction. Everything else is whatever your earnings are. They can get indexes and pass-throughs if they can show their direct expenses, so the company can have other means of increasing their rates in between rate cases.

MR. FLETCHER: If I may, I would tend to agree with that, because over time we have embedded in there a return on their rate base. It's not going to be the same four years from now as it is -- what you see in the recommendation. Because you are going to have your plant investment is going to be depreciated, and then you are going to have less -- if they don't make plant additions, then the return on that, the revenue requirement for that return is going to go down from what rates are set on.

So not everything is going to be equal. If you were to say, theoretically, everything the same,

then, yes, it would appear that that would be the case. But things are going to change with the amount of revenue for their investment, because it's going to be depreciated. It's going down. Expenses are going to fluctuate. And there is no way you can tell for certain at the end of four years that -- that is going to put them in an underearnings posture.

**COMMISSIONER GRAHAM:** Mr. Chairman, I guess my question is more procedure. If we are going to deal with Items 11, 13, and 14 first, or are we going to go back to the beginning?

**CHAIRMAN BRISÉ:** I think we are going to go back to the beginning soon, but I think Commissioner Balbis has a few questions.

COMMISSIONER BALBIS: Thank you, Mr. Chairman. And I could ask them now or when we get back to it, but I would like --

**CHAIRMAN BRISÉ:** Go ahead and ask them now, because then we are just going to go through it.

20 **COMMISSIONER BALBIS:** Yes, I think that would 21 help me out, too, so I keep the proper train of 22 thought.

I have some questions for the utility concerning the O&M costs, and I want to focus a little bit on the MIEX system and the increase in resin usage.

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Is the MIEX system that is there -- is it the or Orica system?

MR. GALLARDA: Yes.

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COMMISSIONER BALBIS: Okay. And I'm just kind of confused as to why the amount of resin being used has increased so much. Because it's my understanding that the Orica system comes as a package component, and that Orica designs the virgin resin seed system, the regeneration, the brine contact chamber, et cetera. So what improvements did you make, and to which component and why?

MR. GALLARDA: The Orica -- and we have actually talked with St. Cloud who has an Orica system also, just to kind of collaborate or corroborate between ourselves. And one of the things that is starting to -- that has been noted, not just in ours, but also their system is just the resin loss itself during the backwash process that occurs.

The box where the resin sits in is a chamber that has feeds along the bottom that are irregular in shape. And it looked -- what was taking place was there was not good flow across those plates. It allowed water to mix back through with the resin. Orica, when we -- because we pulled the system apart to take a detailed look inside the resin, why we thought

we were losing it and whatnot, and we found this subsequently.

Orica had made some upgrades to their system subsequent to this one being put online like back in '07. So structurally there were changes made inside the contact time box that we believe had probably -- it cost some money to do that, but we think probably was the minor reason in all respect engineering-wise to the reason why the numbers were being blown with the TTHM and HAA-5. And that we really -- it was 25 percent of the volume.

They have a set manufactured amount that they require in their system. We are just meeting what they required. What was done before was not meeting that. And we think it just had to do -- I don't know if it was towards the end and the utility just decided, hey, we're selling the system, so let's not put any more money in it. I don't know what it was, but that process was taking place well in advance of 12-months before we took a look at the utility. Because it didn't just all happen within a short period of time, Commissioner Balbis.

**COMMISSIONER BALBIS:** Okay. And this question may be more appropriate for staff, but I assume that the utility provided documentation for the

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test year or pro forma on the amount of resin being used for their chemical costs?

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**MR. McROY:** James McRoy with staff. Yes, Commissioner, they provided all that information to us.

COMMISSIONER BALBIS: Okay. I believe my other questions on -- this group of issues have been answered, so we can go to the beginning and go back to --

CHAIRMAN BRISE: Since we're here, I'll just ask one more question. I wasn't sure if I got a clear answer when Commissioner Graham asked the question about the two additional employees, what that amount would actually be for the call center?

MR. GALLARDA: Yes, sir. The actual salary -- let me see if I have it. I can boot up my laptop, but it was 28,000 and some change for one and 29,000 and some change for the other, that I know.

**CHAIRMAN BRISÉ:** Okay. That's fine. All right. Thank you. If we are prepared, we'll go back to the beginning, and you're welcome to take them in groups as we move along and go with them that way.

I saw your light, Commissioner Balbis.

COMMISSIONER BALBIS: Thank you, Mr. Chairman. I have one question for the utility on Issue 1.

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#### CHAIRMAN BRISÉ: Sure.

COMMISSIONER BALBIS: And it has to do with the 19,200 lineal feet of AC pipe. And one of the concerns that I have is that the utility has taken steps to reduce the impact of any breaks, but are there any plans for the replacement of that pipe, knowing that it is going to continue to deteriorate, or is it just outside of the test year?

**MR. GALLARDA:** And forgive me, Commissioner, which item is that, so I can turn to it, please?

**COMMISSIONER BALBIS:** Issue 1, Page 5, second paragraph.

MR. GALLARDA: Okay. I've got you. Yes. One of the reasons -- the utility dates back to the late '60/'70 time frame, and I understand you're an engineer, so you would understand that back then they were using AC most of the time, and they weren't using steel, or PVC, or HDP that we use today.

Those sections are in the older parts of -and we had two breaks which was the subject of a lot of discussion back in last year. And whenever we have a break in an AC line, you never end up just fixing that section because as soon as you try to square off the end, it breaks back further because it's brittle after being in the ground for 30 years.

So we replace somewhere in the neighborhood of 100 to 200 feet when we do that. But our plan is, and it was a result of these breaks, is we really didn't have a quantitative number of the 19,000 until we actually did the inventory to find out how much was in that area.

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Well, our plan is to go back in and replace sections starting in the older section, and that's starting in '14. And the plan is to just take neighborhood streets, just single streets, and we know where it is all at at this point in time. We know. We have got it labeled.

What we have done since that time, though, because the real issue is how do you prevent, you know, just a wholesale break? We installed, and staff was present for the installation of one of them, because we did one the day after the customer hearing, and that is actual isolation valves, new ones placed. Even though we exercised the old ones, we had the perfect storm happen out there when we had an isolation valve break which then engulfed the entire system with the one -the break.

We are replacing isolation values to ensure that if we do have another break, it will be a limited break, affecting maybe 30 to 50 homes and not

system-wide. So the plan in '14 is to start -- and we already do a 10 percent, by the way, for wastewater. Each year we go out and TV and line clean with a Vactor 10 percent of the wastewater line, because we have got some old lines there, to determine which ones we think are suspect so we can address an INI issue.

On the pipes it's a little more difficult. You can either go to the extent of saying we will replace all 19,200 feet -- and we have the means to do that -- but that's not fair to the ratepayers, because that would be a rate shock if we went in and replaced it all at once.

The idea is that we may end up taking somewhere in the order of 2 percent replacement per year, or when it breaks replacing the system, a section at that time. But it's difficult in the distribution line to just go out and wholesale replace it because of the rate shock that would occur in doing that. But we are taking a proactive -- we really are taking a proactive role in the replacements of the 19,000 feet.

COMMISSIONER BALBIS: Okay. So this two percent program that you mentioned, approximately 2 percent, so the revenues included in this rate request will fund that program?

MR. GALLARDA: The revenues -- no, we don't

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have that. That will be an investment on our part until the next rate case. That is not in this rate proceeding.

COMMISSIONER BALBIS: Okay. And I'd just like to make a comment. I mean, this is something that we have come across several times with this aging infrastructure is that apparently our current rules or statutes do not allow these types of long-term programs to be put in place so that there either isn't a rate shock or the utility doesn't have to come in for another rate request in order to pay for these programs, which I think we all can agree the crumbling infrastructure needs to be replaced at some time.

Unfortunately I don't think there is anything we can do with this case, but, you know, it just jumped out at me is that here is another example of that issue that maybe we can get addressed soon enough.

**CHAIRMAN BRISÉ:** All right. Any further questions on Item Number 1, or are we ready to begin going through the items?

Okay. Commissioner Edgar.

**COMMISSIONER EDGAR:** Mr. Chairman, if this is the appropriate time, I will go ahead and make a motion to approve the staff recommendation for Issue 1, recognizing the discussion and the information we have

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regarding the customer meeting and the work that our 1 staff has done examining information that we have from 2 3 consumers. CHAIRMAN BRISÉ: Okay. It has been moved. 4 5 Is there a second? COMMISSIONER GRAHAM: Second. 6 7 CHAIRMAN BRISÉ: We have a second. Any further discussion on Issue Number 1? Okay. Seeing 8 9 none, all in favor say aye. (Vote taken.) 10 CHAIRMAN BRISÉ: Okay. We are ready to move 11 12 on. Commissioner Edgar. 13 COMMISSIONER EDGAR: Then, Mr. Chairman, I 14 15 can go ahead and move the staff recommendation as a 16 group for Issues 2 through 7 that address rate base, and also Issues 8 and 9 that regard cost of capital and 17 the use of the leverage formula. 18 19 CHAIRMAN BRISÉ: Okay. So that will be 20 Issues 2 through 9. Is there a second? COMMISSIONER GRAHAM: Second. 21 22 CHAIRMAN BRISÉ: Okay. Any further discussion on Issues 2 through 9? 23 24 Okay. Seeing none, all in favor say aye. 25 (Vote taken.)

**CHAIRMAN BRISÉ:** Okay. Now we are moving on to Issue Number 10.

Commissioner Edgar.

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COMMISSIONER EDGAR: Mr. Chairman, I believe 4 that Issue 10 may be impacted if there are adjustments 5 that we, as a group, want to make regarding some of the 6 7 information and discussion that we have had. So, I would ask my fellow Commissioners if there are points 8 that you would like to bring out, and then I guess I 9 would think it appropriate to turn to our staff to see 10 how best to incorporate those adjustments, if any. 11 CHAIRMAN BRISÉ: Okay. Thank you. 12 Commissioner Balbis. 13 COMMISSIONER BALBIS: Mr. Chairman, I agree 14 15 with that approach. I think it would be more efficient. 16 CHAIRMAN BRISÉ: Okay. 17 Commissioner Graham. 18 19 COMMISSIONER GRAHAM: Thank you, Mr. 20 Chairman. I guess that moves us to Issue Number 11, if 21 22 we're going to come back to Issue 10. Is that correct? 23 CHAIRMAN BRISÉ: That's correct. 24 COMMISSIONER GRAHAM: I move the, I quess for 25 lack of a better term, the Fletcher amendment for Issue

Number 11.

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CHAIRMAN BRISÉ: He said he moves the Fletcher amendment. Okay.

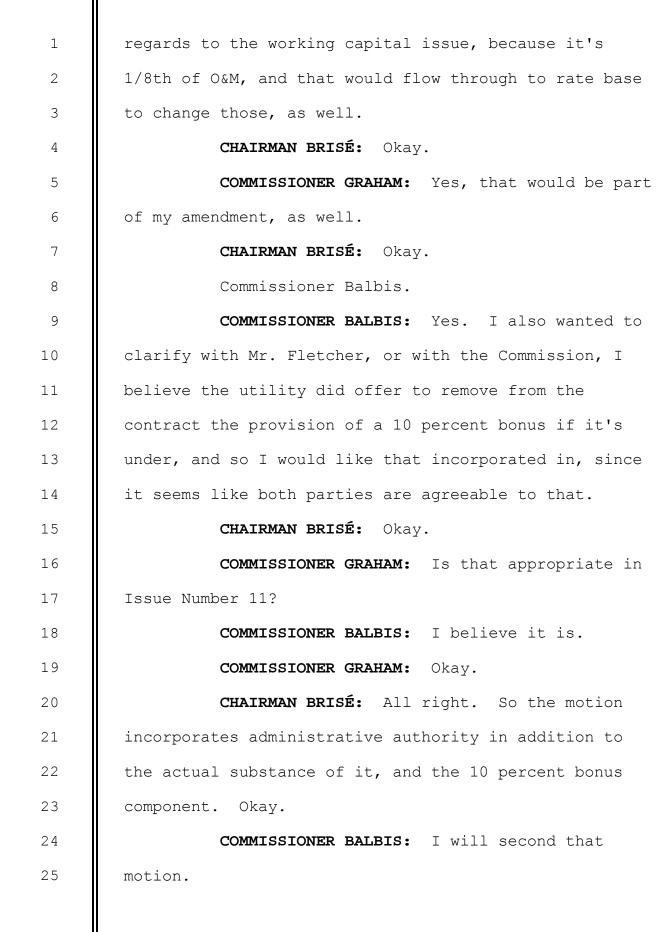
Commissioner Balbis.

**COMMISSIONER BALBIS:** I just want to clarify what the Fletcher amendment is.

MS. MERCHANT: Commissioners, can we get that dollar amount again for Issue 11 on the record, please? CHAIRMAN BRISE: Sure.

MR. FLETCHER: If I may, that was to agree with OPC's concern regarding \$400 related to the personal tax return of an officer, and also to agree with the use of the 2011 AWWA study and the affect on the salaries there. That would also affect not only 11, but 13 in relation to the controller's salary for the use of that survey. The effect of that was approximately a \$1,400 increase for both water and wastewater.

MS. MERCHANT: And that is net of the \$400?
MR. FLETCHER: Yes.
MS. MERCHANT: Okay. Thank you.
MR. FLETCHER: If I could, one thing?
CHAIRMAN BRISÉ: Sure.
MR. FLETCHER: If that is the Commission's
will, that we be given administrative authority with



CHAIRMAN BRISE: Okay. It has been moved and 1 2 seconded. Any further discussion? 3 Okay. Seeing none, all in favor say aye. 4 5 (Vote taken.) CHAIRMAN BRISÉ: Okay. Thank you. Moving on 6 7 to --COMMISSIONER GRAHAM: 12. 8 CHAIRMAN BRISÉ: -- 12. 9 COMMISSIONER GRAHAM: Unless I missed it, I 10 think that 12 is fine. If we move on to 13, the 11 customer service is more of Issue 13, is that correct? 12 CHAIRMAN BRISÉ: Yes. Issue 13 is the 13 customer service issue. Okay. So we are ready to move 14 to Issue Number 13, and we will come back to those 15 other two issues. Unless, Commissioner Balbis, you had 16 an issue on 12? 17 COMMISSIONER BALBIS: No. I move staff's 18 19 recommendation on Issue 12. COMMISSIONER GRAHAM: I'll second it. 20 CHAIRMAN BRISE: Okay. It has been moved and 21 22 seconded. 23 Any further comments on 12? 24 Okay. All in favor say aye. 25 (Vote taken.) FLORIDA PUBLIC SERVICE COMMISSION

**CHAIRMAN BRISÉ:** Okay. Thank you. Moving on to Issue Number 13.

Commissioner Graham.

COMMISSIONER GRAHAM: Thank you, Mr. Chairman.

Issue 13, I guess this goes back to some of the other water cases that we have had in the past, and I guess some of the things that we have been preaching to the people that come before us. One of the things that I think the utility companies have control over is customer service, and when they come in here and they ask for different things and for the different rate increases it's easier for us to see that they are doing their job more than just test results, but depending on how the customers come off us and if they are pleased or not pleased, if they are getting feedback or not getting their feedback. And it sounds to me that this company is doing more of the right things and moving in the right direction.

And if they are asking for a little bit more help customer service-wise to help ease some of the pain and help them do their jobs, I think it may be something -- I think, in my opinion, that it's worthwhile and something we should move forward with. I don't know if there needs to be contingencies here

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that we look at it in the next rate case, and so, therefore, this doesn't set a new -- a new base, or if we just want to move forward and give them these two extra employees, but I think something needs to happen here to help encourage this kind of movement.

CHAIRMAN BRISÉ: Okay. Commissioner Balbis. COMMISSIONER BALBIS: Thank you, Mr. Chairman. And I agree with Commissioner Graham. I think, especially in water and wastewater cases, we spend a lot of time on utilities, you know, attempting to satisfy customers and have good customer service. And here we have a utility that is being proactive and addressing these issues. And not only on the customer service side, but even in the treatment processes that they are looking to use.

I mean, the MIEX process I'm familiar with. It is the state of the art best treatment for TOC and DOC removal. That provides good water quality. And we have struggled with that as a Commission. How do we go to these secondary water quality standards and encourage them while I think, you know, acknowledging that this utility is not only addressing customer satisfaction with good customer service, but also implementing technology that is appropriate.

So I believe that these two additional

employees are justified. They provided the documentation as far as the salaries for it, so I would support adding them back into or agreeing with the utility's request that it's included in their MFRs.

CHAIRMAN BRISÉ: Okay. Mr. Fletcher.

MR. FLETCHER: I just wanted to comment, because the Commission has a practice that you limit the utility to the revenue requirement that it requested in its filing. They are, for the water side, even with the \$1,400 increase, that leaves about \$2,000 for -- until they reach that maximum, that limit that they requested.

I just wanted to put that out there and make you aware that even with this increase for the water side, because if my calculations are correct, that is probably about a \$12,000 increase to total company. Half of that would go to the water. So you're looking at about 6,200 to take into account those additional two customers.

I just wanted to know -- just let everyone know that they will be limited, at least in the water side, that they wouldn't get that full recovery because of the Commission's practice that you limit it to the revenue requirement that the utility had requested. I just wanted to make that point.

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**CHAIRMAN BRISÉ:** So just so that I'm clear, the cap, in essence, is we're off by \$2,000. In essence, there is about \$2,000 left there.

MR. FLETCHER: Yes, that's the range of what we have left. So you're looking at they probably wouldn't achieve that recovery of about \$4,000 on the water side. There's plenty for the wastewater side to take on those two additional employees, just by rough calculations.

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CHAIRMAN BRISÉ: Okay.

**MR. GALLARDA:** The utility is willing to work with staff that in the event that it hits that portion, then we'll accept that limit.

**CHAIRMAN BRISÉ:** Okay. Office of Public Counsel.

MS. MERCHANT: We're concerned that the company reduce the cost of the contract in 2012, which is the year after -- they reduced the contract for the labor that was included for the customer service component in 2012. We're looking at a 2011 test year that we are making a pro forma adjustment to, so we were concerned about going-forward costs being reduced but not reflected in the test year with the implementation of the pro forma adjustment.

CHAIRMAN BRISÉ: Okay. Thank you.

Commissioner Graham.

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**COMMISSIONER GRAHAM:** Thank you, Mr. Chairman.

I guess my question is to Ms. Merchant. You understand where we are and what we're trying to get to. Do you have a better suggestion on how to get there?

MS. MERCHANT: Well, I understand what staff did in their recommendation. They took that into account that there was a reduction in the contract in 2012, and that's the reason why they did not allow those pro forma adjustments in the test year. It was compensation for that.

**COMMISSIONER GRAHAM:** I think I'm missing something. Staff? Somebody?

MR. FLETCHER: With regard to Ms. Merchant's concern, I don't think that that -- it's going to play into it. What we are looking at is the incremental amount of what was embedded in their filing, and that's what you're -- Commissioner Graham, about the two additional employees, you're looking at an incremental amount in the pro forma. And I think encompassed with the discussion here you're going to get there with allowing about 12,000 more in allocated cost down with the limit on the water side for revenue requirement. I

think you get there.

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COMMISSIONER GRAHAM: So I guess my question to you, Mr. Fletcher -- we'll call this the Fletcher II amendment -- if you can articulate what the amendment needs to read so we can make sure that our customer service in this utility is up to the standard of what we want for it to be.

MR. FLETCHER: Basically, it would be on Page 32 of the recommendation -- what it would be is the allowance of the incremental amount of Pluris Wedgefield of about 12,470 -- or \$457 that would be split equally between water and wastewater, recognizing there would be a limit on the water side of the utility, but be limited to the revenue requirement that they requested in their filing. But that would be the recommended pro forma adjustment for bringing the customer service function in-house.

**COMMISSIONER GRAHAM:** Ms. Helton, is that sufficient for an amendment?

MS. HELTON: I think we heard the company say that they were willing to work with staff with respect to what we can give them. I agree with what Mr. Fletcher has said with respect to it is not our practice, and actually I don't think it is lawful to give them more than they asked for in their original

1	request. So it sounds like we have a fix that will
2	give them the maximum amount that we can under our
3	process.
4	COMMISSIONER GRAHAM: So this is sufficient
5	for an amendment?
6	MS. HELTON: I think so.
7	COMMISSIONER GRAHAM: Well, then that's my
8	amendment.
9	CHAIRMAN BRISÉ: Commissioner Balbis.
10	COMMISSIONER BALBIS: I think I'm going to
11	leave this one alone, because I think we're at a good
12	point. I'm not sure if that addressed OPC's concern,
13	but as far as if the utility reduces the cost of this
14	contract or any contract, I mean, that is why this
15	Commission approves an authorized rate of return with
16	plus or minus 100 basis points as far as an earnings
17	standpoint. So I think that would provide a safety net
18	for the customers as well, and with the amendment it
19	would cover the other issues. So I'm supportive of the
20	Graham-Fletcher III amendment.
21	CHAIRMAN BRISÉ: Okay. All right. Are we
22	clear on what the motion is? Okay. Everyone is clear
23	on what motion is? Okay. It has been moved. Is there

COMMISSIONER EDGAR: Second.

24

25

a second?

1	CHAIRMAN BRISÉ: Okay. It has been moved and
2	seconded. All in favor say aye.
3	(Vote taken.)
4	CHAIRMAN BRISÉ: Thank you. It has been
5	carried.
6	Let's move on to Item 14, and deal with 14,
7	and then we'll go back, because I think this may have
8	some sort of impact if we make any changes there.
9	Item 14. Commissioner Graham.
10	COMMISSIONER GRAHAM: Unless I hear something
11	different from my colleagues, I was fine with staff
12	recommendation on Item Number 14.
13	COMMISSIONER BALBIS: Second.
14	CHAIRMAN BRISÉ: Okay. It has been moved and
15	seconded.
16	Any further comments or questions on Item
17	Number 14?
18	Okay. Seeing none, all in favor say aye.
19	(Vote taken.)
20	CHAIRMAN BRISÉ: Okay. I think now we are
21	prepared to go back to Item Number was it 10?
22	Yes, 10.
23	Commissioner Edgar.
24	COMMISSIONER EDGAR: I would move staff
25	recommendation on Item 10 with the direction that if

any changes need to be made in light of the other 1 decisions that we have made today administratively that 2 staff be directed to do so. 3 CHAIRMAN BRISÉ: All right. 4 COMMISSIONER GRAHAM: Second. 5 CHAIRMAN BRISE: It has been moved and 6 7 seconded. All in favor say aye. 8 9 (Vote taken.) CHAIRMAN BRISÉ: Okay. So we have taken care 10 of Item Number 11, Number 12, 13, and 14. 11 Now we are on Item Number 15. And, 12 Commissioner Graham. 13 **COMMISSIONER GRAHAM:** I move the staff 14 recommendation on all the remaining items with their 15 administrative ability to correct or follow through 16 anything that needs to be followed through. 17 CHAIRMAN BRISÉ: Okay. We have a motion on 18 19 the remaining items which, in essence, are Items Number 15 through 22. 20 21 Commissioner Balbis. 22 COMMISSIONER BALBIS: Thank you, Mr. 23 Chairman. 24 I'm supportive of the motion. I just do want 25 to respond. The Office of Public Counsel made a

comment that there is no incentive for the customers to 1 reduce their water consumption. And I'm not sure I 2 understood that correctly, but in staff's 3 recommendation as with most of our recommendations for 4 water and wastewater there is an inclining block rate 5 structure which discourages high consumption, so I 6 7 believe those issues are addressed. So with that, I support the motion. 8 CHAIRMAN BRISE: Was that a second? 9 COMMISSIONER EDGAR: Second. 10 CHAIRMAN BRISÉ: All right. That was a 11 second, and then we got a third. 12 Any further discussion? 13 Okay. Seeing none, all in favor say aye. 14 (Vote taken.) 15 CHAIRMAN BRISÉ: Thank you very much. 16 We are 17 done with Item Number 4. MS. MERCHANT: Thank you, Commissioners. 18 19 CHAIRMAN BRISÉ: Thank you. 20 21 22 23 24 25 FLORIDA PUBLIC SERVICE COMMISSION

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2	STATE OF FLORIDA )
3	: CERTIFICATE OF REPORTER
4	COUNTY OF LEON )
5	
6 7	I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.
8	IT IS FURTHER CERTIFIED that I
9	stenographically reported the said proceedings; that
	the same has been transcribed under my direct supervision; and that this transcript constitutes a
10	true transcription of my notes of said proceedings.
11	I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties,
12	nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I
13	financially interested in the action.
14	DATED THIS 17th day of April, 2011.
15	
16	Camp Tantot
17	JANE FAUROT, RPR
18	Official FPSC Hearings Reporter (850) 413-6732
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	FLORIDA PUBLIC SERVICE COMMISSION

Issue 13: Should the Commission approve any proforma expense items for the Utility?

**<u>Recommendation</u>**: Yes. O&M expense should be increased by \$9,439 for both water and wastewater. Additionally, property taxes should be increased by \$29,091 for water and \$31,245 for wastewater. (VanEsselstine, Fletcher)

**Staff Analysis:** The Utility requested several pro forma expenses be included in the instant docket subsequent to its MFR filing. The Utility requested additional pro forma expenses relating to the addition of call center staff, the addition of a Controller, and an increase in the Utility's property taxes. Staff reviewed the support documentation for the requested pro forma expenses and believes there are necessary adjustments.

### Pro Forma Salaries

During the course of its review, staff determined that the call center staff was left out of the expenses allocated to Wedgefield from its parent. In response to a staff data request, the Utility stipulated that the MFRs were filed prior to the customer call center services being performed by Pluris. Utility Partners provided the services through the end of 2011 based on a verbal agreement outside its contract.

In reviewing the Utility's request, staff analyzed whether any cost savings were realized by bringing the call center services in-house. Staff reviewed the total requested compensation package for seven call center employees, which equated to an allocated amount of \$75,432( $$249,694 \times 30.21$  percent) to Wedgefield. Based on the methodology described in Issue 11, staff believes the requested in-house call center employees would result in an allocated increase of \$12,457 ( $$41,661 \times 29.90$  percent) to Wedgefield above the \$40,665 amount charged by UP and included in test year expenses. Table 13-1 outlines the requested post-filing pro forma customer care center compensation analysis.

Call Center Service Charged by UP	\$40,665
Additional Requested Amount for 7 Employees	\$34,767
Total Adjusted Customer Care Center Compensation	\$75 412
Percentage Available without Southgate	55%
Total Amount Available to be Allocated	\$41,661
Allocation Factor	29.9%
Increment Amount to Pluris Wedgefield	\$12,457

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Handout Parties/Staft Internal Affairs Agenda on 41913 Item No. 120152-WS

Docket No. 120152-WS Date: March 28, 2013

In response to a staff data request, Wedgefield stated that its requested pro forma expenses for call center employees was due to comments about hold times by Wedgefield ratepayers at the customer meeting held in this case and the need based on management's review. Staff notes there were a few comments expressed at the customer meeting regarding hold times. To follow-up Pluris' management review as an additional basis for the in-house call center employees, staff requested any compensation studies for all Pluris positions. However, the Utility stated there were no such studies done. Although providing superior customer service is extremely important, staff believes a pro forma increase is realized by the shift to providing the services in-house. Based on the above, staff recommends that the requested additional pro forma labor costs of \$34,767 (\$75,432 - \$40,665) be disallowed.

### Pluris response

It is difficult for Pluris to believe that according to Staff that a "Compensation Survey" is the basis for determining staffing needs in a call center.

Pluris believed the request for a salary compensation survey in the parent pertained <u>solely to</u> four employees, including Maurice Gallarda, Kenneth Pratt, Dan Winters and Tina Odisho.

This belief is supported by the fact that Staff performed its own salary survey using the AWWA Compensation Survey and <u>applied it only to the positions held by the 4 referenced employees</u>. Staff made no attempt to use the AWWA salary survey or even comment on the salaries related to the call center employees.

The increase in the call center costs of \$34,767 of which the **charge to Wedgefield by allocation is \$12,457** has only to do with responding to the requests at Wedgefield from customers complaining about hold times as. Pluris interviewed all but two customers who testified at the customer hearing and most of the 23 customers complained about wait times. Pluris responded by adding call center staff.

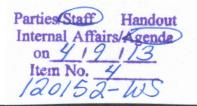
The \$12,457 allocation means a <u>\$0.64/month</u> charge to Wedgefield customers to insure wait times have been reduced and should be allowed to remain in to be able to provide satisfactory service to customers. Since the addition of call center staff, there has not been a complaint regarding excessive wait times in reaching Pluris.

AWWA

2008 & 2011

Water Utility Compensation Survey

Comparison



Presented in the following are several tables relating to the Staff Recommendation on Proposed Agency Action ("Recommendation"), dated March 28, 2013.

The first table below is a reproduction of Table 11-2 as shown on page 25 of the Recommendation. The Staff used data used from the 2008 AWWA Water Utility Compensation Survey ("WUC"). Per the PSC regulatory analyst, PSC Staff used the maximum value in the average salary range for the population size of 10-25,000 for all of the positions. The PSC Staff grossed up the 2008 data 4.34% and the values in the table reflect the gross up before applying payroll related expenses and employee benefits.

Presented in the second table (highlighted in green) is the 2011 AWWA WUC (coinciding with the Test Year period) using the same PSC maximum average salary value for the population size of 10-25,000 for all of the positions.

				2008 AWW	A Co	mpensation	Sur	vey														
Work Performed	Comp	Parent pensation per Utility	E	Top kecutive*	Top Admin Office/Adr Executive* Mgmr*		Office/Adm Mgmr*										Staff Adjustment to Parent				Staff Recommended Wages	
Salary	\$	326,812	\$	112,155	\$	80,995	\$	52,762	\$	(80,900)	\$	245,912										
Payroll Expense	\$	3,314	\$	1,137	\$	821	\$	535	\$	(821)	\$	2,493										
Payroll Tax Expense	\$	20,267	\$	6,955	\$	5,023	\$	3,272	\$	(5,017)	\$	15,250										
Employee Benefits	\$	25,950	\$	8,906	\$	6,431	\$	4,189	\$	(6,424)	\$	19,526										
Total	\$	376,343							\$	(93,162)	\$	283,181										

\* Amount has been adjusted up from the AWWA printed salary by 1.0434 to account for the PSC gross up.

	-	Y		2011 AWW	A Coi	npensation	Sur	vey ("Test	Year	")		
Work Performed	Parent Compensation per Utility		Top Executive		Top Admin Executive		Office/Adm Mgmr		Staff Adjustment to Parent		Staff Recommended Wages	
Salary	\$	326,812	\$	112,477	\$	93,890	\$	53,475	\$	(66,970)	\$	259,842
Payroll Expense	\$	3,314	\$	1,140	\$	952	\$	542	\$	(680)	\$	2,634
Payroll Tax Expense	\$	20,267	\$	6,975	\$	5,822	\$	3,316	\$	(4,154)	\$	16,113
Employee Benefits	\$	25,950	\$	8,932	\$	7,456	\$	4,246	\$	(5,316)	\$	20,634
Total	\$	376,343			-			-	\$	(77,120)	\$	299,223

Table 13-2 on page 33 of the Recommendation which reflects the salary for a Top Finance Executive according to the 2008 AWWA Water Utility Compensation Survey ("WUC") using the maximum average salary range for the population size of 10-25,000 for the position. Highlighted in green is a column reflecting the 2011 AWWA Water Utility Compensation Survey ("WUC") value for a Top Finance Executive.

Pro Forma Controller Compensation				
Top Finance Executive	2008 Top F	inance Executive	2011 Top Fi	nanance Executive
AWWA Compensation Survey	\$	92,903	\$	102,692
Gross-up Factor		1.0434		NA
2011 Compensation	\$	99,272	\$	102,692
Benefits (Payroll and Payroll tax expenses, Employee Benefits)		15.16%		15.16%
Total Adjusted Salary	\$	114,318	\$	118,256
Percentage Available without Southgate		55%		55%
Total Amount Available to be Allocated	\$	63,138	\$	65,313
Allocation Factor		29.90%		29.90%
Total Amount to Pluris Wedgefield	\$	18,878	\$	19,529

The 2008 and 2011 individual WUC sheets are also provided as attached PDFs for PSC Staff review.

All Participants

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#### Job 01 - Top Executive

Under general direction of the city, managing Board of Directors, mayor, or Board of Water Commissioners is responsible for managing, planning, coordinating and administering all activities of the Water Department and/or water company. Responsible for the short and long range strategy of the organization subject to review by the Board.

Summary	of All	Reported	Data t	y (	Dwnersh	itp/N	lanagement	Туре
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		Average Salary Range							
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Board Operated	382	375	83	\$99,576	\$114,608	\$114,608	\$91,209	· \$112,012	\$130,661
City/County	277	262	128	\$96,159	\$100,190	\$100,190	\$79,121	\$97,358	\$114,773
Private	18	16	31	\$92,500	\$133,005	\$133,005	+		
Other	23	23	64	\$110,000	\$123,892	\$123,692	\$124,475	\$158,576	\$180,957
All	700	678	99	\$98,440	\$109,833	\$109,833	\$85,280	\$104,806	\$123,161

#### Summary of All Reported Data by Population Size

Summary of All Rep	oned Data by Popu	Average Salary Range							
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Over 250,000	71	68	551	\$168,360	\$193,721	\$193,721	\$125,349	\$156,939	\$189,492
100 - 250,000	75	70	202	\$128,890	\$134,550	\$134,550	\$97,584	\$122,282	\$141,142
50 - 100,000	116	110	85	\$110,343	\$123,048	\$123,048	\$87,525	\$103,848	\$126,095
25 - 50,000	98	-93	53	\$96,811	\$103,735	\$103,735	\$80,711	\$98,904	\$115,437
10 - 25,000	178	176	32	\$90,420	\$95,473	\$95,473	\$75,846	\$92,836	\$107,489
< 10,000	162	161	13	\$70,532	\$73,847	\$73,847	\$57,036	\$67,993	\$79,509

Summary of All Rep	orted Data by Aven	Average Salary Range							
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Over 250	18	17	838	\$167,843	\$221,599	\$221,599	\$143,842		\$216,507
100 - 250 Mil	25	23	824	\$189,076	\$195,745	\$195,745	\$109,959	\$140,262	\$175,910
60 - 100 Mil	40	39	282	\$158,017	\$163,181	\$163,181	\$118,142	\$138,266	\$170,792
25 - 50 Mil	67	62	198	\$133,604	\$137,893	\$137,893	\$97,059	\$121,545	\$142,361
10 - 25 Mil	107	104	86	\$116,332	\$124,279	\$124,279	\$90,512	\$108,015	\$132,006
< 10 Mil	443	433	31	\$85,000	\$88,589	\$88,589	\$72,050	\$87,540	\$101,690

Summary of All Rep	ported Data by Total	Employment			_	[	Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Мах	
Over 500	36	33	911	\$179,998	\$208,015	\$206,015	\$127,755	\$158,896	\$198,148	
200 - 500	64	61	321	\$140,500	\$157,397	\$157,397	\$110,683	\$138,855	\$163,569	
100 - 200	80	78	141	\$130,316	\$137,603	\$137,603	\$95,530	\$113,657	\$137,084	
50 - 100	114	107	71	\$116.832	\$121,108	\$121,108	\$89,390	\$110,452	\$131,400	
25 - 50	132	128	35	\$93,945	\$98,442	\$98,442	\$77,166	\$94,480	\$109,505	
< 25	274	271	11	\$78,385	\$80,106	\$80,106	\$64,953	\$77,922	\$90,746	

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#### Job 07 - Top Finance Executive

Responsible for management of the Department's financial resources, including acting as the dispersing authority for the Top Executive. Directs and manages the Accounting, Treasury and Budget Operations, Rate Administration, Contract and Information Services Sections.

Summary of All Rep	ported Data by Own	ership/Management	Туре				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Board Operated	202	· 192	16	\$90,447	\$97,952	\$97,952	\$79,338	\$97,442	\$113,224	
City/County	122	115	17	\$82,764	\$84,990	\$84,990	\$67,713	\$84,831	\$98,650	
Private	5	5	2	\$118,000	\$153,342	\$153,342	•	•		
Other	9	9	7	\$102,492	\$117,722	\$117,722	\$88,752	\$107,470	\$120,316	
All	338	321	16	\$88,797	\$94,725	\$94,725	\$74,922	\$92,875	\$107,561	

Summary of All Rep	orted Data by Popu	lation Size					Average Salary Range			
Туре	# of Utilities	+ of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250,000	62	60	31	\$121,097	\$127,307	\$127,307	\$90,304	\$113,868	\$135,482	
100 - 250,000	57	53	23	\$89,112	\$97,406	\$97,406	\$75,108	\$91,358	\$108,410	
50 - 100,000	62	58	13	\$93,161	\$96,770	\$98,770	\$77,107	\$92,505	\$109,435	
25 - 50.000	47	44	8	\$89,309	\$88,755	\$88,755	. \$73,733	\$89,862	\$104,446	
10 - 25,000	72	69	8	\$79,045	\$81,540	\$81,540	\$66,851	\$81.862	\$92,903	
< 10,000	38	37	4	\$63,746	\$63,398	\$63,398	\$53,244	\$63,952	\$74,117	

Summary of All Rep	ported Data by Aver	age Gallons Manage	d				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250	18	15	31	\$126,400	\$147,805	\$147,805	\$100,285	\$128,310	\$147,618	
100 - 250 Mil	21	20	42	\$123,427	\$129,417	\$129,417	\$88,324	\$113,516	\$139,428	
50 - 100 Mil -	33	32	30	\$112,518	\$118,594	\$118,594	\$91,359	\$108,138	\$130,413	
25 - 50 Mil	49	47	22	\$94,265	\$101,987	\$101,967	\$77,728	\$93,568	\$113,065	
10 - 25 Mil	59	54	10	\$89,226	\$91,814	\$91,814	\$73,472	\$92,492	\$104,089	
< 10 MU	160	153	8	\$76,386	\$78,791	\$78,791	\$66,135	\$80,296	\$93,027	

Summary of All Rep	ported Data by Total	Employment					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min -	MId	Max	
Over 500	32	30	53	\$124,767	\$138,090	\$138,090	\$94,231	\$120,628	\$143,372	
200 - 500	54	51	28	\$108,300	\$112,253	\$112,253	\$84,182	\$1.06,729	\$124,144	
100 - 200	60	59	9	\$95,800	\$101,195	\$101,195	\$76,737	\$92,235	\$108,560	
50 - 100	71	86	10	\$88,505	\$89,050	\$89,050	\$71,810	\$89,070	\$103,028	
25 - 50	58	54	7	\$78,150	\$82,131	\$82,131	\$68,415	\$79,580	\$94,678	
< 25	63	61	4	\$67,530	\$69,774	\$89,774	\$59,162	\$71,502	\$81,573	

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#### All Participants

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#### Job 08 - Top Administration Executive

Under general direction of the Top Executive, is responsible for all administrative functions, including Human Resources, the Affirmative Action Program, Customer Services, General Services, Administrative Services and Property Administration.

#### Summary of All Reported Data by Ownership/Management Type

							Ave	rage Salary Ran	ge
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Board Operated	86	82	24	\$72,698	\$86,080	\$66,080	\$78,368	\$91,194	\$107,413
City/County	64	57	51	\$83,772	\$84,309	\$84,309	\$69,874	\$84,897	\$101,516
Private	4	4	•				•	•	*
Other	5	5	6	\$65,000	\$79,377	\$79,377	•	•	
All	159	148	33	\$79,401	\$84,609	\$84,609	\$73.384	\$88,498	\$104 528

Summery of All Rep	orted Data by Popu	Ilation Size					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mìd	Max .	
Over 250,000	. 31	28	81	\$120,772	\$125,603	\$125,603	\$88,389	\$107,301	\$129,899	
100 - 250,000	- 20	17	44	\$100,942	\$105,578	\$105,578	\$84,951	\$100,584	\$121,314	
50 - 100,000	29	27	29	\$84,853	\$91,780	\$91,780	\$74,283	\$87,689	\$104,669	
25 - 50,000	· 20	19	9	\$67,280	\$75,791	\$75,791	\$63,890	\$81,084	\$90,089	
10 - 25,000	26	28	9	\$64,942	\$84,636	\$84,636	\$54,936	\$66,454	\$77,625	
< 10,000	, 33	31	4	\$49,187	\$51,993	\$51,993	\$50,397	\$59,344	\$65,261	

Summary of All Rep	ported Data by Avera	age Gallons Manage	d				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250	11	9	57	\$129,132	\$137,481	\$137,461	\$84,883	\$106,335	\$127,956	
100 - 250 Mil	9	8	131	\$116,126	\$119,637	\$119,637	\$86,723	\$106,195	\$129,280	
50 - 100 Mil	11	10	25	\$109,433	\$109,208	\$109,206	\$93,446	\$111,727	\$131,220	
25 - 50 Mil	20	18	82	\$94,555	\$101,339	\$101,339	\$80,505	\$92,312	\$116,071	
10 - 25 Mil	26	25	19	\$97,812	\$99,746	\$99,748	\$80,242	\$96,566	\$110,720	
< 10 Mil	82	78	8	\$60,000	\$63,052	\$63,052	\$57,020	\$69,506	\$80,207	

Summary of All Rep	ported Data by Total	Employment					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 500	15	12	111	\$130,346	\$139,861	\$139,861	\$67,905	\$114,377	\$133,958	
200 - 500	27	26	74	\$110,278	\$100,811	\$109,611	\$85,221	\$104,130	\$126,213	
100 - 200	22	20	18	\$91,211	\$96,822	\$96,622	\$76,547	\$84,566	\$105,843	
50 - 100	28	25	11	\$71,990	\$77,810	\$77,810	\$68,098	\$82,623	\$94,283	
25 - 50	23	21	7	\$69,000	\$70,029	\$70,029	\$60,261	\$71,472	\$85,620	
< 25	46	44	6	\$52,486	\$59,918	\$59,918	\$58,481	\$70,900	\$76,717	

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All Participants

Job 20 - Office/Administrative Services Manager

Responsible for direction of the functions of graphics and reproduction, records and facility mapping, mall and messenger services, switchboard and other general office functions.

Summary of All Rep	orted Data by Own	ership/Management	Type				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Board Operated	134	128	4	\$42,050	\$45,918	\$45,918	\$41,661	\$50,994	\$57,909	
City/County	98	93	5	\$43,680	\$47,649	\$47,649	\$39,024	. \$47,023	\$54,844	
Private	7	7	•	\$41,322	\$47,539	\$47,539		.		
Other	6	6	•	\$43,860	\$45,223	\$45,223		•		
All	245	234	4	\$43,000	\$46,637	\$46,637	\$40,520	\$48,995	\$56,523	

#### Summary of All Reported Data by Population Size

ourmary of Par resp	once bata by tope						Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Mtn	Mid	Max	
Over 250,000	23	23	6	\$67,490	\$66,344	\$66,344	\$52,297	\$61,081	\$72,809	
100 - 250,000	23	20	5	\$53,476	\$59,183	\$59,183	\$46,483	\$57,396	\$64,440	
50 - 100,000	33	29	4	\$51,506	\$52,016	\$52,018	\$43,173	\$51,968	\$61,528	
25 - 50,000	35	35	5	\$40,468	\$42,760	\$42,760	\$35,528	\$44,513	\$60,058	
10 - 25,000	58	56	3	\$42,613	\$44,923	\$44,923	\$36,770	\$42,959	\$60,587	
< 10,000	73	71	2	\$36,000	\$37,785	\$37,785	\$31,510	\$37,795	\$43,655	

Summary of All Rep	ported Data by Avera	age Gallons Manage	d				Average Salary Range				
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max		
Over 250	4	4			*		*	*	*		
100 - 250 Mil	6	6	7	\$65,014	\$59,148	\$59,146	• [	•			
50 - 100 Mil	16	16	5	\$52,930	\$57,673	\$57,673	\$49,074	\$56,156	\$65,146		
25 - 50 Mil	21	19	4	\$55,801	\$57,087	\$57,087	\$45,213	\$55,111	\$63,905		
10 - 25 Mil	34	31	5	\$49,500	\$53,752	\$53,752	\$45,002	\$55,587	\$63,541		
< 10 Mil	164	158	3	\$40,302	\$41,773	\$41,773	\$35,192	\$42,159	\$48,936		

Summary of All Rep	orted Data by Total	Employment				Г	Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 500	7	7	10	\$65,569	\$68,355	\$68,355	\$55,379	\$70,037	\$77,813	
200 - 500	18	18	8	\$59,438	\$59,665	\$59,665	\$48,521	\$65,388	\$67,952	
100 - 200	20	18	4	\$57,207	\$61,444	\$61,444	\$45,618	\$56,199	\$63,997	
50 - 100	36	33	4	\$49,500	\$50,167	\$50,157	\$41,605	\$52,630	\$58,458	
25 - 50	41	39	4	\$45,490	\$47,040	\$47,040	\$38,707	\$46,412	\$54,239	
< 25	123	119	3	\$38,600	\$40,041	\$40,041	\$33,874	\$38,420	\$46,791	

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All Participants

Job 01 - Top Executive

Under general direction of the city, managing Board of Directors, mayor, or Board of Water Commissioners is responsible for managing, planning, coordinating and administering all activities of the Water Department and/or water company. Responsible for the short and long range strategy of the organization subject to review by the Board.

Summary of All Rep	orted Data by Own	ership/Management	Туре				Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
All	316	310	40	\$101,000	\$107,169	\$107,125	\$87,360	\$105,300	\$124,642	
Board Operated	180	180	35	\$105,000	\$111,191	\$111,093	\$94,109	\$119,558	\$137,033	
City/County	103	99	50	\$94,640	\$99,602	\$99,802	\$79,907	\$91,036	\$110,867	
Private	8	8	23	\$107,500	\$109,740	\$109,740	•	•		
Other	25	23	33	\$96,350	\$107,548	\$107,548	\$88,084	\$96,795	\$126,256	

#### Summary of All Reported Data by Population Size Average Salary Range Avg. # of Ees 50th Co Wtd Employee Min # of Utilities Percentile Wtd Avg Pay Mid Max Scope # of Employee Sup Avg Pay 58 57 78 80 47 37 50,000 - 100,000 58 \$134,623 \$139,953 \$139,953 \$105,100 \$127,570 \$154,308 \$126,604 \$106,772 \$141.987 25,000 - 50,000 62 78 \$120,071 \$126,604 \$99,867 \$117,322 \$106,603 \$81,710 10,000 - 25,000 \$105,000 \$82,327 \$100,775 \$112,477 < 10,000 118 117 17 \$78,000 \$81,710 \$65,362 \$77.776 \$94,129

Summary of All Rep	orted Data by Total	Employment					Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 1,000	0	0	•	•				•		
500 - 1,000	0	0	+	+		•	•	•	•	
200 - 500	11	11	148	\$163,550	\$174,185	\$174,165	\$137,731	\$180,017	\$202,784	
100 - 200	17	16	111	\$162,586	\$156,357	\$156,357	\$107,756	\$129,341	\$153,037	
50 - 100	46	46	61	\$118,900	\$124,406	\$124,406	\$94,184	\$117,482	\$140,238	
25 - 50	72	68	. 38	\$113,442	\$118,167	\$117,805	\$98,010	\$111,602	\$137,350	
< 25	170	169	21	\$86,000	\$89,098	\$89,098	\$71,955	\$84,947	\$101,453	

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Small and Medium Utilities-Page 1

Job 07 - Top Finance Executive

Responsible for management of the Department's financial resources, including acting as the dispersing authority for the Top Executive. Directs and manages the Accounting, Treasury and Budget Operations, Rate Administration, Contract and Information Services Sections.

Summary of All Rep	orted Data by Own	ership/Management	Туре				Average Salary Range		
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
All	158	148	12	\$88,747	\$91,696	\$91,696	\$78,653	\$94,874	\$111,306
Board Operated	84	89	11	\$88,969	\$93,238	\$93,238	\$81,065	\$99,430	\$115,228
City/County	48	44	14	\$88,130	\$86,427	\$86,427	\$72,388	\$83,481	\$101,427
Private	5	5	•	\$106,020	\$88,437	\$88,437	•	•	•
Other	11	10	15	\$96,500	\$102,784	\$102,784	\$79,693	\$99,284	\$112,094

Summary of All Rep	orted Data by Popu	lation Size					Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
50,000 - 100,000	43	42	18	\$105,136	\$109,440	\$109,440	\$86,639	\$104,922	\$123,855	
25,000 - 50,000	36	30	9	\$108,920	\$109,005	\$109,005	\$83,277	\$99,519	\$115,741	
10,000 - 25,000	39	37	10	\$86,600	\$87,834	\$87,834	\$71,928	\$87,578	\$102,692	
< 10.000	40	39	9	\$60,000	\$62,936	\$62,936	\$56,894	\$69,920	\$80,127	

Summary of All Rep	orted Data by Total	Employment					Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 1,000	0	0	•	•	*		•	•		
500 - 1,000	0	0		•	*	· · ·	-	•	•	
200 - 500	12	. 11	32	\$128,965	\$127,354	\$127,354	\$91,227	\$120,981	\$135,499	
100 - 200	16	13	15	\$112,371	\$115,374	\$115,374	\$92,317	\$110,401	\$127,860	
60 - 100	32	28	15	\$96,242	\$96,844	\$96,844	\$76,120	\$91,767	\$111,816	
25 - 50	47	48	8	\$88,575	\$93,436	\$93,436	\$76,425	\$91,276	\$107,630	
< 25	51	50	8	\$65,500	\$73,211	\$73,211	\$70,430	\$81,419	\$95,118	

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Small and Medium Utilities-Page 25

All Participants

#### Job 08 - Top Administration Executive

Under general direction of the Top Executive, is responsible for all administrative functions, including Human Resources, the Affirmative Action Program, Customer Services, General Services, Administrative Services and Property Administration.

Summary of All Rep	orted Data by Own	ership/Management	Туре				Ave	rage Salary Rang	ge
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
All	58	53	11	\$72,008	\$74,357	\$74,357	\$85,428	\$78,967	\$95,564
Board Operated	35	32	11	\$78,669	\$79,435	\$79,435	\$86,256	\$83,256	\$98,043
City/County	14	12	13	\$74,213	\$71,769	\$71,769	\$87,027	\$71,265	\$95,625
Private	1	1	•		•	•	•	•	
Other	8	8	10	\$52,517	\$55,224	\$55,224	•	•	

#### Summary of All Reported Data by Population Size

Summary of All Rep	orted Data by Popu	lation Size					Average Salary Range		
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
50,000 - 100,000	\$1	11	21	\$78,408	\$86,993	\$86,993	\$68,419	\$81,145	\$98,267
25,000 - 50,000	18	12	6	\$74,980	\$75,133	\$75,133	\$58,044	\$82,765	\$97,397
10,000 + 25,000	10	9	0	\$73,727	\$71,988	\$71,988	\$86,167	\$71,120	\$93,890
< 10.000	21	21	8	\$63,475	\$68,312	\$68,312	\$55,828	\$78,214	\$90,474

Summary of All Rep	orted Data by Total	Employment					Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 1,000	0	0				•	•	•		
500 - 1,000	0	0	•		•	· · ·	•	•		
200 - 500	5	4	•	•		· · · ·	•	•		
100 - 200	7	7	9	\$81,723	\$84,809	\$84,809	\$87,720	\$78,315	\$94,108	
50 - 100	8	7	•	\$78,252	\$74,399	\$74,399	\$81,154	•	\$92,001	
25 - 50	16	13	11	\$77,189	\$78,226	\$78,226	\$66,677	\$76,881	\$91,676	
< 25	22	22	6	\$60,722	\$64,763	\$64,763	\$53,716	\$77,251	\$88,667	

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Small and Medium Utilities-Page 29

All Participants

Job 20 - Office/Administrative Services Manager

Responsible for direction of the functions of graphics and reproduction, records and facility mapping, mail and messenger services, switchboard and other general office functions.

Summary of All Rep	orted Data by Own	ership/Management	Туре				Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
RA	106	100	3	\$44,950	\$45,543	\$45,543	\$40,429	\$48,311	\$56,600	
Board Operated	55	53	3	\$42,453	\$44,298	\$44,298	\$40,478	\$50,827	\$57,445	
City/County	39	35	4	\$47,674	\$46,958	\$46,958	\$40,314	\$46,806	\$55,096	
Private	4	4	•			•	•			
Other	8	8	5	\$46,672	\$52,113	\$52,113	•	•		

Summary of All Rep	orted Data by Popu	lation Size					Average Salary Ran		
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
50,000 - 100,000	12	12	5	\$55,148	\$55,842	\$55,842	\$45,638	\$53,880	\$63,679
25,000 - 50,000	13		6	\$48,800	\$49,801	\$49,801	\$42,998	\$51,183	\$62,895
10,000 - 25,000	40	38	3	\$44,700	\$45,982	\$45,962	\$38,714	\$47,006	\$53,475
< 10,000	41	41	2	\$39,124	\$41,186	\$41,186	\$37,929	\$44,055	\$53,023

Summary of All Rep	orted Data by Total	Employment					Average Salary Range				
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max		
Over 1,000	0	0					w	•	*		
500 - 1.000	0	0									
200 - 500	4	3	•					•	*		
100 - 200	4	3	•	.		· · ·	•	•			
50 - 100	12	9	5	\$51,000	\$51,493	\$51,493	\$40,334	\$49,000	\$58,977		
25 - 50	15	14	5	\$48,800	\$52,023	\$52,023	\$42,560	\$50,947	\$59,682		
< 25	71	71	3	\$39,500	\$43,031	\$43,031	\$39,105	\$45,593	\$53,309		

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All Participants

Presented in the following are several tables relating to the Staff Recommendation on Proposed Agency Action ("Recommendation"), dated March 28, 2013.

The first table below is a reproduction of Table 11-2 as shown on page 25 of the Recommendation. The Staff used data used from the 2008 AWWA Water Utility Compensation Survey ("WUC"). Per the PSC regulatory analyst, PSC Staff used the maximum value in the average salary range for the population size of 10-25,000 for all of the positions. The PSC Staff grossed up the 2008 data 4.34% and the values in the table reflect the gross up before applying payroll related expenses and employee benefits.

Presented in the second table (highlighted in green) is the 2011 AWWA WUC (coinciding with the Test Year period) using the same PSC maximum average salary value for the population size of 10-25,000 for all of the positions.

Lat.			2008 AWW	A Cor	mpensation	Sur	vey				
Work · Performed	Parent pensation per Utility	E	Top kecutive*		p Admin ecutive*		fice/Adm Mgmr*	Staff	Adjustment to Parent	Rec	Staff commended Wages
Salary	\$ 326,812	\$	112,155	\$	80,995	\$	52,762	\$	(80,900)	\$	245,912
Payroll Expense	\$ 3,314	\$	1,137	\$	821	\$	535	\$	(821)	\$	2,493
Payroll Tax Expense	\$ 20,267	\$	6,955	\$	5,023	\$	3,272	\$	(5,017)	\$	15,250
Employee Benefits	\$ 25,950	\$	8,906	\$	6,431	\$	4,189	\$	(6,424)	\$	19,526
Total	\$ 376,343							\$	(93,162)	\$	283,181

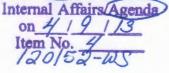
\* Amount has been adjusted up from the AWWA printed salary by 1.0434 to account for the PSC gross up.

				2011 AWW	A Cor	mpensation	Sur	vey ("Test	Year	")		
Work Performed	Parent Compensation per Utility		Top Executive		Top Admin Executive		Office/Adm Mgmr		Staff Adjustment to Parent		Staff Recommended Wages	
Salary	\$	326,812	\$	112,477	\$	93,890	\$	53,475	\$	(66,970)	\$	259,842
Payroll Expense	\$	3,314	\$	1,140	\$	952	\$	542	\$	(680)	\$	2,634
Payroll Tax Expense	\$	20,267	\$	6,975	\$	5,822	\$	3,316	\$	(4,154)	\$	16,113
Employee Benefits	\$	25,950	\$	8,932	\$	7,456	\$	4,246	\$	(5,316)	\$	20,634
Total	\$	376,343							\$	(77,120)	\$	299,223

Table 13-2 on page 33 of the Recommendation which reflects the salary for a Top Finance Executive according to the 2008 AWWA Water Utility Compensation Survey ("WUC") using the maximum average salary range for the population size of 10-25,000 for the position. Highlighted in green is a column reflecting the 2011 AWWA Water Utility Compensation Survey ("WUC") value for a Top Finance Executive.

Pro Forma Controller Compensation					
Top Finance Executive	2008 Top	Finance Executive	201	1 Top Finanance E	Executive
AWWA Compensation Survey	\$	92,903	\$		102,692
Gross-up Factor		1.0434			NA
2011 Compensation	\$	99,272	\$		102,692
Benefits (Payroll and Payroll tax expenses, Employee Benefits)		15.16%			15.16%
Total Adjusted Salary	\$	114,318	\$		118,256
Percentage Available without Southgate		55%			55%
Total Amount Available to be Allocated	\$	63,138	\$	-	65,313
Allocation Factor		29.90%			29.90%
Total Amount to Pluris Wedgefield	\$	18,878	\$	Parties/Staff)	19,529

The 2008 and 2011 individual WUC sheets are also provided as attached PDFs for PSC Staff review.



# AMERICAN WATER WORKS ASSOCIATION 2011 WATER UTILITY COMPENSATION SURVEY

**Reporting Data for Utilities Serving Populations Below 100,000** 

Sixteenth Annual

Data Effective: August 2011

Date Published: December 2011

Prepared By:

Verisight, Inc 135 S LaSalle St. Suite 2225 Chicago, IL 60603

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American Water Walls Association

VERISIGHT

#### SURVEY HIGHLIGHTS

The American Water Works Association (AWWA) and Verisight, Inc. are pleased to present the sixteenth annual Water Utility Compensation Survey. Data for this survey were collected as of August 1, 2011.

#### INTRODUCTION

This Water Utility Compensation Survey continues to provide the most extensive study of salaries, salary ranges and compensation practices in the water utility industry. This year, 602 organizations participated, supplying data for more than 14,000 employees. Based on member feedback, there are two versions of the survey report that more accurately reflect competitive labor markets. The two versions are based on utility defined by population served as follows:

- Large Utility Report Population served above 100,000
- Small/Medium Utility Report Population served below 100,000

Forty-five (45) jobs are included in this survey. Job descriptions are found later in this report. *Please Note:* As in past years, job number 29 is not used in this year's survey.

Salary data is summarized for the following categories:

- All Participants
- Water Only Participants
- Water and Wastewater Participants

Within these major categories, data is further broken down by specific demographics supplied by the participants. These breakouts are described in the following sections.

#### **OBSERVATIONS**

As suspected, there were significant differences between large and small/medium sized utilities. A comparison of salary data between the two groups indicates that larger utilities, on average, pay higher for all jobs included in the survey. Differences range from 10% higher for Entry Level Water Plant Operators to large utilities paying 30%+ more for Conservation Managers, Top Administrative Executives, and Top Executives.

The survey also provides salary comparisons by job. The analysis is based on common companies which matched jobs in multiple years. Every indication is that salary movement overall has slowed since 2010. From 2008 to 2010, larger utility salaries moved 2.6% on average, while small/medium sized utilities moved 2.9% on an annualized basis. Based on a comparison from 2010 to 2011, larger utility salaries only moved 2.2% and small/medium sized utilities moved 2.4%, which is lower than the previous couple of years. Regardless of utility size, it is clear that salaries are not increasing as quickly as they were prior to 2010. There are likely many reasons for the slow down, including reduced salary increase budget dollars and/or recent salary freezes and retirement of long-tenured employees who may be replaced with less expensive talent.

All Participants

#### Job 01 - Top Executive

Under general direction of the city, managing Board of Directors, mayor, or Board of Water Commissioners is responsible for managing, planning, coordinating and administering all activities of the Water Department and/or water company. Responsible for the short and long range strategy of the organization subject to review by the Board.

Summary of All Rep	ported Data by Own		Average Salary Range						
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Board Operated	382	375	83	\$99,576	\$114,608	\$114,608	\$91,209	· \$112,012	\$130,661
City/County	277	262	128	\$96,159	\$100,190	\$100,190	\$79,121	\$97,356	\$114,773
Private	18	18	31	\$92,500	\$133,005	\$133,005			
Other	23	23	84	\$110,000	\$123,692	\$123,692	\$124,475	\$158,578	\$180,957
All	700	678	99	\$98,440	\$109,833	\$109,833	\$85,280	\$104,806	\$123,161

Summary of All Rep	ported Data by Popu	lation Size					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250,000	71	68	551	\$168,360	\$193,721	\$193,721	\$125,349	\$156,939	\$189,492	
100 - 250,000	75	70	202	\$128,890	\$134,550	\$134,550	\$97,584	\$122,282	\$141,142	
50 - 100,000	116	110	85	\$110,343	\$123,048	\$123,048	\$87,525	\$103,848	\$126,095	
25 - 50,000	98	-93	53	\$96,811	\$103,735	\$103,735	\$80,711	\$98,904	\$115.437	
10 - 25.000	178	178	32	\$90,420	\$95,473	\$95,473	\$75,846	\$92,836	\$107,489	
< 10,000	162	161	13	\$70,532	\$73,847	\$73,847	\$57,036	\$67,993	\$79,509	

Summary of All Rep	ported Data by Aven	age Gallons Manage	bd				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250	18	17	838	\$167,643	\$221,599	\$221,599	\$143,842		\$216,507	
100 - 250 Mil	25	23	624	\$169,076	\$195,745	\$195,745	\$109,959	\$140,262	\$175,910	
50 - 100 Mil	40	39	282	\$158,017	\$163,181	\$163,181	\$118,142	\$138,266	\$170,792	
25 - 50 Mil	67	62	198	\$133,604	\$137,893	\$137,893	\$97,059	\$121,545	\$142,381	
10 - 25 Mil	107	104	86	\$116,332	\$124,279	\$124,279	\$90,512	\$108,015	\$132,006	
< 10 Mil	443	433	31	\$85,000	\$88,589	\$88,589	\$72,050	\$87,540	\$101,690	

Summary of All Rep	orted Data by Total	Employment				[	Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Мах	
Over 500	36	33	911	\$179,998	\$208,015	\$208,015	\$127,755	\$158,896	\$198,148	
200 - 500	64	61	321	\$140,500	\$157,397	\$157,397	\$110,683	\$138,855	\$163,569	
100 - 200	80	78	141	\$130,316	\$137,603	\$137,603	\$95,530	\$113,657	\$137,084	
50 - 100	114	107	71	\$116,832	\$121,108	\$121,108	\$89,390	\$110,452	\$131,400	
25 - 60	132	128	35	\$93,945	\$98,442	\$98,442	\$77,166	\$94,460	\$109,505	
< 25	274	271	11	\$78,385	\$80,106	\$80,106	\$64,953	\$77,922	\$90,746	

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All Participants

#### Job 07 - Top Finance Executive

Responsible for management of the Department's financial resources, including acting as the dispersing authority for the Top Executive. Directs and manages the Accounting, Treasury and Budget Operations, Rate Administration, Contract and Information Services Sections.

Summary of All Rep	ported Data by Own	ership/Management	Туре				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Board Operated	202	· 192	16	\$90,447	\$97,,952	\$97,952	\$79,338	\$97,442	\$113,224	
City/County	122	115	17	\$82,784	\$84,990	\$84,990	\$67,713	\$84,831	\$98,650	
Prívate	5	5	2	\$116,000	\$153,342	\$153,342	•	.		
Other	9	9	7	\$102,492	\$117,722	\$117,722	\$88,752	\$107,470	\$120,318	
All.	338	321	16	\$88,797	\$94,725	\$94,725	\$74,922	\$92,875	\$107,561	

#### Summary of All Reported Data by Population Size

Culturing of Par Rop	Solda Data by I ope		Ave	rage Salary Ran	ge				
Туре	# of Utilities		Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Over 250,000	62	60	31	\$121,097	\$127,307	\$127,307	\$90,304	\$113,868	\$135,482
100 - 250,000	57	53	23	\$89,112	\$97,406	\$97,408	\$75,108	\$91,358	\$108,410
50 - 100,000	62	58	13	\$93,161	\$98,770	\$98,770	\$77,107	\$92,505	\$109,435
25 - 50,000	47	44	8	\$89,309	\$88,755	\$88,755	\$73,733	\$89,862	\$104,446
10 - 25,000	72	69	8	\$79,045	\$81,540	\$81,540	\$66,851	\$81.862	\$92,903
< 10,000	38	37	4	\$63,746	\$63,398	\$63,398	\$53,244	\$63,952	\$74,117

Summary of All Rep	ported Data by Aven	age Gallons Manage	d				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250	18	15	31	\$126,400	\$147,805	\$147,805	\$100,285	\$128,310	\$147,618	
100 - 250 Mil	21	20	42	\$123,427	\$129,417	\$129,417	\$88,324	\$113,516	\$139,428	
50 - 100 Mil-	33	32	30	\$112,518	\$118,594	\$118,594	\$91,359	\$108,138	\$130,413	
25 - 50 Mil	49	47	22	\$94,265	\$101,987	\$101,987	\$77,728	\$93,568	\$113,065	
10 - 25 MB	59	54	10	\$89,226	\$91,814	\$91,814	\$73,472	\$92,492	\$104,089	
< 10 Mil	160	153	8	\$76,386	\$78,791	\$78,791	\$66,135	\$80,296	\$93,027	

Summary of All Rep	orted Data by Total		Average Salary Range						
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min -	Mid	Max
Over 500	32	30	53	\$124,767	\$138,090	\$138,090	\$94,231	\$120,628	\$143,372
200 - 500	54	61	28	\$106,300	\$112,253	\$112,253	\$84,182	\$106,729	\$124,144
100 - 200	60	59	9	\$95,800	\$101,195	\$101,195	\$76,737	\$92,235	\$108,560
50 - 100	71	66	10	\$88,505	\$89,050	\$89,050	\$71,810	\$89,070	\$103,028
25 - 50	58	54	7	\$78,150	\$82,131	\$82,131	\$68,415	\$79,580	\$94,678
< 25	63	81	4	\$67,530	\$69,774	\$69,774	\$59,162	\$71,502	\$81,573

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#### Job 08 - Top Administration Executive

Under general direction of the Top Executive, is responsible for all administrative functions, including Human Resources, the Affirmative Action Program, Customer Services, General Services, Administrative Services and Property Administration.

Summary of All Rep	ported Data by Own		Average Salary Range						
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Board Operated	86	82	24	\$72,698	\$86,080	\$86,080	\$76,368	\$91,194	\$107,413
City/County	64	57	51	\$83,772	\$84,309	\$84,309	\$69,874	\$84,897	\$101,516
Private	4	4	•	•		•	•		
Other	5	5	6	\$65,000	\$79,377	\$79,377	•	•	
All ·	159	148	33	\$79,401	\$84,609	\$84,609	\$73,384	\$88,498	\$104,528

Summary of All Rep	ported Data by Popu	lation Size					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wid Avg Pay	Min	Mìd	Max	
Over 250,000	, 31	28	· B1	\$120,772	\$125,603	\$125,603	\$86,389	\$107,301	\$129,899	
100 - 250.000	- 20	17	44	\$100,942	\$105,578	\$105,578	\$84,951	\$100,584	\$121,314	
50 - 100,000	29	27	29	\$84,853	\$91,780	\$91,780	\$74,283	\$87,689	\$104,669	
25 - 50,000	. 20	19	9	\$67,280	\$75,791	\$75,791	\$63,890	\$81,084	\$90,089	
10 - 25,000	28	26	9	\$64,942	\$64,636	\$64,636	\$54,936	\$66,454	\$77,625	
< 10,000	, 33	31	4	\$49,187	\$51,993	\$51,993	\$50,397	\$59,344	\$65,261	

Summary of All Rep	ported Data by Avera	age Gallons Manage	d				Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250	11	9	57	\$129,132	\$137,461	\$137,461	\$84,883	\$106,335	\$127,956	
100 - 250 Mil	19	8	131	\$118,126	\$119,637	\$119,837	\$86,723	\$108,195	\$129,280	
50 - 100 Mil	11	10	25	\$109,433	\$109,208	\$109,206	\$93,446	\$111,727	\$131,220	
25 - 50 Mil.	210	18	82	\$94,555	\$101,339	\$101,339	\$80,505	\$92,312	\$116,071	
10 - 25 MB	26	25	19	\$97,812	\$99,745	\$99,746	\$80,242	\$96,566	\$110,720	
< 10 Mil	82	78	в	\$60,000	\$63,052	\$63,052	\$57,020	\$69,506	\$80,207	

Summary of All Rep	orted Data by Total	Employment					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wid Avg Pay	Employee Wtd Avg Pay	Min	MId	Мах	
(Dver 500	15	12	111	\$130,346	\$139,861	\$139,861	\$87,905	\$114,377	\$133,958	
200 - 500	27	26	74	\$110,278	\$109,811	\$109,811	\$85,221	\$104,130	\$126,213	
100 - 200	22	20	18	\$91,211	\$98,822	\$96,822	\$78,547	\$84,566	\$105,843	
50 - 100	26	25	11	\$71,990	\$77,810	\$77,810	\$66,096	\$82,623	\$94,283	
25 - 50	23	21	7	\$69,000	\$70,029	\$70,029	\$60,261	\$71,472	\$85,620	
< 25	46	44	5	\$52,486	\$59,918	\$59,918	\$50,401	\$70,900	\$70,717	

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#### Job 20 - Office/Administrative Services Manager

Responsible for direction of the functions of graphics and reproduction, records and facility mapping, mail and messenger services, switchboard and other general office functions.

Summary of All Rep	ported Data by Own	ership/Management	Туре				Ave	ge	
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Board Operated	134	128	4	\$42,050	\$45,918	\$45,918	\$41,661	\$50,994	\$57,909
City/County	98	93	5	\$43,680	\$47,649	\$47,649	\$39,024	. \$47,023	\$54,844
Private	7	7		\$41,322	\$47,539	\$47,539			*
Other	6	6		\$43,860	\$45,223	\$45,223		.	
All	245	234	4	\$43,000	\$46,637	\$46,637	\$40,520	\$48,995	\$56,523

#### Summary of All Reported Data by Population Size

							Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 250,000	23	23	6	\$67,490	\$66,344	\$68,344	\$52,297	\$61,081	\$72,809	
100 - 250,000	23	20	5	\$53,476	\$59,183	\$59,183	\$46,483	\$57,396	\$64,440	
50 - 100,000	33	29	4	\$51,506	\$52,016	\$52,016	\$43,173	\$51,968	\$61,528	
25 - 50,000	35	35	5	\$40,468	\$42,760	\$42,760	\$35,528	\$44,513	\$50,058	
10 - 25,000	58	56	3	\$42,613	\$44,923	\$44,923	\$36,770	\$42,959	\$50,567	
< 10,000	73	71	2	\$36,000	\$37,785	\$37,785	\$31,510	\$37,795	\$43,655	

Summary of All Rep	orted Data by Aven	age Gallons Manage	bd				Average Salary Range				
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max		
Over 250	4	4		• 1			• ]				
100 - 250 Mil	6	6	7	\$65,014	\$59,148	\$59,148	•		*		
50 - 100 Mil	16	16	5	\$52,930	\$57,873	\$57,673	\$49,074	\$56,156	\$65,146		
25 - 50 Mil	21	19	4	\$55,801	\$57,087	\$57,087	\$45,213	\$55,111	\$63,905		
10 - 25 Mil	34	31	5	\$49,500	\$53,752	\$53,752	\$45,002	\$55,587	\$63,541		
< 10 Mil	164	158	3	\$40,302	\$41,773	\$41,773	\$35,192	\$42,159	\$48,936		

Summary of All Rep	ported Data by Total	Employment					Average Salary Range			
Туре	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
Over 500	7	7	10	\$65,569	\$68,355	\$68,355	\$55,379	\$70,037	\$77,813	
200 - 500	18	18	6	\$59,438	\$59,665	\$59,665	\$48,521	\$55,388	\$67,952	
100 - 200	20	18	4	\$57,207	\$61,444	\$61,444	\$45,618	\$56,199	\$63,997	
50 - 100	36	33	4	\$49,500	\$50,157	\$50,157	\$41,605	\$52,630	\$58,456	
25 - 50	41	39	4	\$45,490	\$47,040	\$47,040	\$38,707	\$46,412	\$54,239	
< 25	123	119	3	\$38,600	\$40,041	\$40,041	\$33,874	\$38,420	\$48,791	

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#### All Participants

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All Participants

Job 01 - Top Executive

Under general direction of the city, managing Board of Directors, mayor, or Board of Water Commissioners is responsible for managing, planning, coordinating and administering all activities of the Water Department and/or water company. Responsible for the short and long range strategy of the organization subject to review by the Board.

Summary of All Rep	orted Data by Owne	ership/Management	Туре				Average Salary Range			
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
All	316	310	40	\$101,000	\$107,169	\$107,125	\$87,360	\$105,300	\$124,642	
Board Operated	180	180	35	\$105,000	\$111,191	\$111,093	\$94,109	\$119,558	\$137,033	
City/County	103	99	50	\$94,640	\$99,602	\$99,602	\$79,907	\$91,036	\$110,867	
Private	8	8	23	\$107,500	\$109,740	\$109,740				
Other	25	23	33	\$96,350	\$107,548	\$107,548	\$88,084	\$96,795	\$126,256	

Summary of All Rep	orted Data by Popu	lation Size					Ave	verage Salary Range		
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max	
50,000 - 100,000	58	58	80	\$134,623	\$139,953	\$139,953	\$105,100	\$127,570	\$154,308	
25,000 - 50,000	62	57	47	\$120,071	\$126,604	\$126,604	\$99,667	\$117,322	\$141,987	
10,000 - 25,000	78	78	37	\$105,000	\$106,772	\$106,603	\$82,327	\$100,775	\$112,477	
< 10,000	118	117	17	\$78,000	\$81,710	\$81,710	\$65,362	\$77,776	\$94,129	

Summary of All Rep	orted Data by Total	Employment					Average Salary Range				
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max		
Over 1,000	0	0			*	1 .1		*	*		
500 - 1,000	0	0				•					
200 - 500	11	11	148	\$163,550	\$174,185	\$174,185	\$137,731	\$180,017	\$202,784		
100 - 200	17	16	111	\$162,586	\$156,357	\$156,357	\$107,756	\$129,341	\$153,037		
50 - 100	46	46	61	\$118,900	\$124,406	\$124,406	\$94,184	\$117,482	\$140,236		
25 - 50	72	68	38	\$113,442	\$118,167	\$117,805	\$98,010	\$111,602	\$137,350		
< 25	170	169	21	\$86,000	\$89,098	\$89,098	\$71,955	\$84,947	\$101,453		

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Job 07 - Top Finance Executive

Responsible for management of the Department's financial resources, including acting as the dispersing authority for the Top Executive. Directs and manages the Accounting, Treasury and Budget Operations, Rate Administration, Contract and Information Services Sections.

Summary of All Rep	orted Data by Owne	ership/Management	Туре				Average Salary Range				
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max		
All	158	148	12	\$88,747	\$91,696	\$91,696	\$78,653	\$94,874	\$111,306		
Board Operated	94	89	11	\$88,969	\$93,238	\$93,238	\$81,066	\$99,430	\$115,228		
City/County	48	44	14	\$88,130	\$86,427	\$86,427	\$72,388	\$83,481	\$101,427		
Private	5	5	•	\$106,020	\$88,437	\$88,437					
Other	11	10	15	\$96,500	\$102,784	\$102,784	\$79,693	\$99,284	\$112,094		

Summary	of All	Reported	Data	by	Popula	tion	Size	1	

Summary of All Re	iummary of All Reported Data by Population Size								Average Salary Range		
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max		
50,000 - 100,000	43	42	18	\$105,136	\$109,440	\$109,440	\$86,639	\$104,922	\$123,855		
25,000 - 50,000	36	30	9	\$106,920	\$109,005	\$109,005	\$83,277	\$99,519	\$115,741		
10,000 - 25,000	39	37	10	\$86,600	\$87,834	\$87,834	\$71,926	\$87,578	\$102,692		
< 10,000	40	39	9	\$60,000	\$62,936	\$62,936	\$56,694	\$69,920	\$80,127		

Summary of All Rep	orted Data by Total	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Over 1,000	0	0	+	•	*	1 • 1	*	•	
500 - 1,000	0	0	•	•			•		+
200 - 500	12	11	32	\$126,965	\$127,354	\$127,354	\$91,227	\$120,981	\$135,499
100 - 200	16	13	15	\$112,371	\$115,374	\$115,374	\$92,317	\$110,401	\$127,860
50 - 100	32	28	15	\$96,242	\$96,844	\$96,844	\$76,120	\$91,767	\$111,816
25 - 50	47	46	8	\$88,575	\$93,436	\$93,436	\$76,425	\$91,276	\$107,630
< 25	51	50	8	\$65,500	\$73,211	\$73,211	\$70,430	\$81,419	\$95,118

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#### Job 08 - Top Administration Executive

Under general direction of the Top Executive, is responsible for all administrative functions, including Human Resources, the Affirmative Action Program, Customer Services, General Services, Administrative Services and Property Administration.

Summary of All Rep	orted Data by Owne	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
AR	58	53	11	\$72,008	\$74,357	\$74,357	\$65,428	\$78,967	\$95,564
Board Operated	35	32	11	\$78,669	\$79,435	\$79,435	\$66,256	\$83,256	\$98,043
City/County	14	12	13	\$74,213	\$71,769	\$71,769	\$67,027	\$71,265	\$95,625
Private	1	1	•					•	•
Other	8	8	10	\$52,517	\$55,224	\$55,224		•	

Summary of All Rep	orted Data by Popu	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
50,000 - 100,000	11	11	21	\$78,408	\$86,993	\$86,993	\$68,419	\$81,145	\$98,267
25,000 - 50,000	16	12	6	\$74,980	\$75,133	\$75,133	\$68,044	\$82,765	\$97,397
10,000 - 25,000	10	9	9	\$73,727	\$71,988	\$71,988	\$66,167	\$71,120	\$93,890
< 10.000	21	21	8	\$63,475	\$68,312	\$68,312	\$55,828	\$78,214	\$90,474

Summary of All Rep	orted Data by Total	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Over 1,000	0	0	•	•			•	•	*
500 - 1,000	0	0	•		*	· · ·	•	•	
200 - 500	5	4	•				•	•	
100 - 200	7	7	9	\$81,723	\$84,809	\$84,809	\$67,720	\$78,315	\$94,108
50 - 100	8	7	•	\$78,252	\$74,399	\$74,399	\$61,154		\$92,001
25 - 50	16	13	11	\$77,189	\$78,226	\$78,226	\$66,677	\$76,881	\$91,676
< 25	22	22	6	\$60,722	\$64,763	\$64,763	\$53,716	\$77,251	\$88,667

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Job 20 - Office/Administrative Services Manager

Responsible for direction of the functions of graphics and reproduction, records and facility mapping, mail and messenger services, switchboard and other general office functions.

Summary of All Rep	orted Data by Owne	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
ILA	106	100	3	\$44,950	\$45,543	\$45,543	\$40,429	\$48,311	\$56,600
Board Operated	55	53	3	\$42,453	\$44,298	\$44,298	\$40,478	\$50,827	\$57,445
City/County	39	35	4	\$47,874	\$46,958	\$46,958	\$40,314	\$46,806	\$55,096
Private	4	4		•	•				
Other	8	8	5	\$46,672	\$52,113	\$52,113	•	•	

Summary of All Rep	orted Data by Popu	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
50,000 - 100,000	12	12	5	\$55,148	\$55,842	\$55,842	\$45,638	\$53,880	\$63,679
25,000 - 50,000	13	9	6	\$48,800	\$49,801	\$49,801	\$42,996	\$51,183	\$62,895
10,000 - 25,000	40	38	3	\$44,700	\$45,982	\$45,982	\$38,714	\$47,006	\$53,475
< 10,000	41	41	2	\$39,124	\$41,186	\$41,186	\$37,929	\$44,055	\$53,023

Summary of All Rep	orted Data by Total	Average Salary Range							
Scope	# of Utilities	# of Employees	Avg. # of Ees Sup	50th Percentile	Co Wtd Avg Pay	Employee Wtd Avg Pay	Min	Mid	Max
Over 1,000	0	0	*				•		
500 - 1,000	0	0		•		· · ·	•	•	•
200 - 500	4	3		•	*			•	
100 - 200	4	3		•	*			•	
50 - 100	12	9	5	\$51,000	\$51,493	\$51,493	\$40,334	\$49,000	\$58,977
25 - 50	15	14	5	\$48,800	\$52,023	\$52,023	\$42,560	\$50,947	\$59,682
< 25	71	71	3	\$39,500	\$43,031	\$43,031	\$39,105	\$45,593	\$53,309

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