BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition for Determination of)
Cost Effective Generation Alternative) DOCKET NO. 140111-EI
To Meet Need Prior to 2018 by)
Duke Energy Florida, Inc.) FILED: AUGUST 1, 2014

PREHEARING STATEMENT OF CALPINE CONSTRUCTION FINANCE COMPANY, L.P.

Calpine Construction Finance Company, L.P. ("Calpine" or "CCFC"), pursuant to the Order Establishing Procedure in this docket, Order No. PSC-14-0275-PCO-EI, issued May 29, 2014, hereby submits this its Prehearing Statement.

APPEARANCES:

Robert Scheffel Wright John T. LaVia, III Gardner, Bist, Wiener, Wadsworth, Bowden, Bush, Dee, LaVia & Wright, P.A. 1300 Thomaswood Drive Tallahassee, Florida 32308 Telephone (850) 385-0070 Facsimile (850) 385-5416.

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On behalf of Calpine Construction Finance Company, L.P,

1. WITNESSES:

Calpine intends to call the following witnesses, who will address the issues indicated next to each witness's name.

Witness	Issues
Todd Thornton	1,2,3,5,6,7
Paul J. Hibbard	2,3,5,6,7
John L. Simpson, P.E.	1,2,3,5,6,7
David Hunger, Ph.D.	2,5,6,7

2. EXHIBITS:

Paul J. Hibbard

- PJH-1 Curriculum vitae of Paul J. Hibbard
- PJH-2 Calpine LCOE Model Sources and Assumptions
- PJH-3 Levelized Cost of Electricity (\$2014/MWh)
- PJH-4 Levelized Cost (\$2014/MWh) by Capacity Factor 2015-2043
- PJH-5 Growth in Total Energy Demand and Potential Energy Generation from Generic Combined Cycle Units
- PJH-6 Comparison of Osprey Capacity Factor and Starts, by Year, DEF Production Simulation Results, Scenario 5 Acquisition
- PJH-7a&7b Adjustments to Cumulative Present Value Revenue Requirements

PJH-8 Emission Rates by Technology, Carbon Dioxide (CO₂) and Nitrogen Oxides (NOx)

John L. Simpson, P.E.

JS-1 Resume' of John L. Simpson, P.E.

JS-2 Excerpts from FPL Ten Year Site Plan - Turkey Point Synchronous Condenser Operation

David Hunger, Ph.D.

DH-1 Qualifications and Experience of David Hunger, Ph.D.

3. STATEMENT OF BASIC POSITION

The Osprey Energy Center (the "Osprey Facility") is a proven, efficient combined cycle power plant in Auburndale, Florida, that has operated reliably for more than ten years, providing cost-effective wholesale power to Seminole Electric Cooperative, Tampa Electric Company, Progress Energy Florida (now Duke Energy Florida, Inc., hereinafter "Duke") and other utilities for resale to their customers. Calpine has offered to make the capacity and energy output of the Osprey Facility available to Duke through various combinations of power purchase agreements ("PPAs") and asset sale structures, at prices that are extremely favorable to Duke's customers as compared to the Suwannee Peaker Project and the Hines Chillers Project for which Duke seeks the Commission's approval in this docket.

As compared to Duke's self-build option, the Suwannee Peakers, the Osprey Facility is approximately 30 percent more efficient than the Suwannee Project. In addition, the Osprey Facility is capable of providing at least 515 MW of capacity both in the summer and in the winter; whereas the Hines Chillers, due to the technology, are unlikely to contribute any capacity to serve customers during winter peaking conditions. This is important to maintaining Duke's system reliability, because Duke's winter peaks are greater than its summer peaks.

Calpine's most recent offer would save Duke and Duke's ratepayers approximately \$133 million in Cumulative Present Value Revenue Requirements, even including the costs of a direct transmission connection of Osprey to Duke's system, and that direct transmission connection would provide extra benefits and value to Duke's customers by providing an additional connection between Duke's two major load centers.

Duke's purported reason for rejecting the Osprey Facility that the acquisition would not be approved by the FERC without costly mitigation efforts - was and is misplaced. Established FERC precedent recognizes that the acquisition of a power plant, where that power plant has been under the control of the acquiring utility pursuant to a PPA, does not adversely affect competition and no mitigation would be required under the PPAand-acquisition proposal that Calpine offered to Duke.

The Osprey Facility, available to Duke pursuant to Calpine's offer, is significantly more efficient than Duke's proposed Suwannee Peakers and is the most cost-effective option available to Duke for meeting its need for additional generating capacity in the 2016 time frame. Moreover, Duke's proposed self-build projects carry additional construction and permitting risks, whereas Osprey has no such risks. Accordingly, Duke should have accepted Calpine's offer, and the Commission should deny Duke's petition because Duke's self-build options are not the most cost-effective alternative available to meet the needs of Duke's customers.

4. STATEMENT OF FACTUAL ISSUES AND POSITIONS

- <u>Issue 1:</u> Are the proposed Suwannee Simple Cycle Project and Hines Chillers Power Uprate Project needed, taking into account the need for electric system reliability and integrity?
- <u>Calpine</u>: No. Although Calpine does not dispute that Duke needs additional generating capacity in the 2016 time frame, Calpine believes that Duke does not need either the Suwannee Project or the Hines Chillers Project because the Osprey Facility would better meet Duke's needs for system reliability and integrity.
- Issue 2: Are the proposed Suwannee Simple Cycle Project and Hines Chillers Power Uprate Project needed, taking

into account the need for adequate electricity at a reasonable cost?

- <u>Calpine</u>: No. Although Calpine does not dispute that Duke needs additional generating capacity in the 2016 time frame, Calpine believes that Duke does not need either the Suwannee Project or the Hines Chillers Project because the existing Osprey Facility would better meet Duke's needs for adequate electricity at a reasonable cost.
- <u>Issue 3:</u> Are the proposed Suwannee Simple Cycle Project and Hines Chillers Power Uprate Project needed, taking into account the need for fuel diversity and supply reliability?
- <u>Calpine</u>: No. Calpine does not dispute that Duke needs additional generating capacity in the 2016 time frame, and further, Calpine does not dispute the importance of fuel diversity and supply reliability to Duke and Florida. However, Calpine believes the fuel plan for the Osprey Facility, would meet Duke's needs for fuel diversity and supply reliability.
- Issue 4: Are there any renewable energy sources and technologies or conservation measures taken by or reasonably available to Duke Energy Florida that might mitigate the need for the proposed Suwannee Simple Cycle Project and Hines Chillers Power Uprate Project?

Calpine: No.

- <u>Issue 5:</u> Are the proposed Suwannee Simple Cycle Project in 2016 and Hines Chillers Power Uprate Project in 2017 the most cost-effective alternatives available to meet the needs of Duke Energy Florida and its customers?
- <u>Calpine</u>: No. The Osprey Facility, which is available to Duke pursuant to a PPA and asset sale, is the most costeffective alternative available to meet Duke's needs for capacity and energy in the 2016 time frame. Properly evaluated, Duke's acquisition of Osprey's capacity and energy pursuant to the PPA-acquisition proposal offered by Calpine will save Duke's customers approximately \$133 million in Cumulative Present Value Revenue Requirements.
- <u>Issue 6:</u> Did Duke Energy Florida reasonably evaluate all alternative scenarios for cost effectively meeting the needs of its customers over the relevant planning horizon?
- <u>Calpine</u>: No. Duke did not reasonably evaluate all available scenarios for acquiring needed capacity and energy. Specifically, Duke did not reasonably evaluate the scenario of acquiring the Osprey Facility through a combination of a 5-year PPA and purchase of Osprey during, or at the end of, the PPA term. This scenario would not cause the problem of possible FERC

disapproval of the acquisition, which Duke asserted was the basis for ruling out the Osprey Facility earlier in its evaluations. When the PPA/acquisition scenario is properly evaluated, Duke's acquisition of the Osprey Facility pursuant to Calpine's offer is the best option for Duke and its customers.

- <u>Issue 7:</u> Based on the resolution of the foregoing issues, should the Commission grant the requested determination that the proposed Suwannee Simple Cycle Project and Hines Chillers Power Uprate Project are the most cost-effective generation alternatives to meet Duke's needs prior to 2018?
- <u>Calpine</u>: No. The Commission should deny Duke's petition in this docket and direct Duke to pursue the most costeffective and lowest-risk alternative available to meet its customers' needs, which is the Osprey Facility, to be acquired by Duke pursuant to the PPA/acquisition proposal offered by Calpine.
- Issue 8: Should this docket be closed?
- <u>Calpine</u>: No. The Commission should deny Duke's petition because the acquisition of the Osprey Facility through the PPA-acquisition proposals offered to Duke by Calpine is a more cost-effective and lower-risk

alternative. The Commission should consider keeping this docket open for further proceedings to address Duke's need for generating capacity in the 2016 time frame.

5. STIPULATED ISSUES:

Calpine is not aware of any stipulated issues at this time.

6. PENDING MOTIONS:

None at this time.

7. <u>STATEMENT OF PARTY'S PENDING REQUESTS OR CLAIMS FOR</u> CONFIDENTIALITY:

<u>Calpine</u>: Calpine has pending notices of intent to request confidential classification for the following documents, filed on the dates indicated:

- July 15, 2014 Calpine Construction Finance Company,
 L.P.'s Notice of Intent to Request Confidential
 Classification (for portions of testimony and exhibits of witnesses Todd Thornton and Paul J. Hibbard); and
- July 21, 2014 Calpine Construction Finance Company,
 L.P.'s Second Notice of Intent to Request Confidential
 Classification (for certain documents produced in Paul
 Hibbard's responses to Duke's discovery requests).

8. OBJECTIONS TO QUALIFICATION OF WITNESSES AS AN EXPERT:

Calpine does not intend to object to the qualifications of any witnesses known at this time, but reserves its rights to object to the qualifications of any rebuttal witnesses who are not already identified, and to cross-examine any witness as to the witness's qualifications and expertise as those factors go to the credibility of the witness's testimony.

9. STATEMENT OF COMPLIANCE WITH ORDER ESTABLISHING PROCEDURE:

There are no requirements of the Order Establishing Procedure with which Calpine cannot comply.

Respectfully submitted this 1st day of August, 2014.

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CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing was furnished to the following, by electronic delivery, on this $\underline{1st}$ day of August, 2014.

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