

1 BEFORE THE  
2 FLORIDA PUBLIC SERVICE COMMISSION

3 In the Matter of:

4 DOCKET NO. 140001-EI

5 FUEL AND PURCHASED POWER COST  
6 RECOVERY CLAUSE WITH GENERATING  
7 PERFORMANCE INCENTIVE FACTOR.  
\_\_\_\_\_ /

8 VOLUME 2

9 Pages 234 through 438

10  
11 PROCEEDINGS: HEARING

12 COMMISSIONERS  
13 PARTICIPATING: CHAIRMAN ART GRAHAM  
14 COMMISSIONER LISA POLAK EDGAR  
15 COMMISSIONER RONALD A. BRISÉ  
16 COMMISSIONER EDUARDO E. BALBIS  
17 COMMISSIONER JULIE I. BROWN

18  
19 DATE: Wednesday, October 22, 2014

20 TIME: Commenced at 9:50 a.m.  
21 Concluded at 11:04 a.m.

22 PLACE: Betty Easley Conference Center  
23 Room 148  
24 4075 Esplanade Way  
25 Tallahassee, Florida

REPORTED BY: LINDA BOLES, CRR, RPR  
Official FPSC Reporter  
(850) 413-67340

APPEARANCES: (As heretofore noted.)

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1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                   **PREPARED DIRECT TESTIMONY**3                   **OF**4                   **PENELOPE A. RUSK**

5  
6   **Q.**   Please state your name, address, occupation and  
7           employer.

8  
9   **A.**   My name is Penelope A. Rusk. My business address is 702  
10           North Franklin Street, Tampa, Florida 33602. I am  
11           employed by Tampa Electric Company ("Tampa Electric" or  
12           "company") in the position of Administrator, Rates in  
13           the Regulatory Affairs Department.

14  
15   **Q.**   Please provide a brief outline of your educational  
16           background and business experience.

17  
18   **A.**   I received a Bachelor of Arts degree in Economics from  
19           the University of New Orleans in 1995, and I received a  
20           Master of Arts degree in Economics from the University  
21           of South Florida in Tampa in 1997. I joined Tampa  
22           Electric in 1997, as an Economist in the Load  
23           Forecasting Department. In 2000, I joined the Regulatory  
24           Affairs Department, where I have assumed positions of  
25           increasing responsibility in the areas of fuel and

1 capacity cost recovery. I have accumulated 17 years of  
2 electric utility experience working in the areas of load  
3 forecasting, cost recovery clauses, as well as project  
4 management and rate setting activities for wholesale and  
5 retail rate cases. My duties include managing cost  
6 recovery for fuel and purchased power, interchange  
7 sales, and capacity payments.

8  
9 **Q.** What is the purpose of your testimony?

10  
11 **A.** The purpose of my testimony is to present, for the  
12 Commission's review and approval, the final true-up  
13 amounts for the period January 2013 through December  
14 2013 for the Fuel and Purchased Power Cost Recovery  
15 Clause ("Fuel Clause"), the Capacity Cost Recovery  
16 Clause ("Capacity Clause") as well as the wholesale  
17 incentive benchmark for January 2014 through December  
18 2014.

19  
20 **Q.** What is the source of the data which you will present by  
21 way of testimony or exhibit in this process?

22  
23 **A.** Unless otherwise indicated, the actual data is taken  
24 from the books and records of Tampa Electric. The books  
25 and records are kept in the regular course of business

1 in accordance with generally accepted accounting  
2 principles and practices and provisions of the Uniform  
3 System of Accounts as prescribed by the Florida Public  
4 Service Commission ("Commission").

5  
6 **Q.** Have you prepared an exhibit in this proceeding?

7  
8 **A.** Yes. Exhibit No.\_\_\_\_ (PAR-1), consisting of five  
9 documents which are described later in my testimony, was  
10 prepared under my direction and supervision.

11  
12 **Capacity Cost Recovery Clause**

13 **Q.** What is the final true-up amount for the Capacity Clause  
14 for the period January 2013 through December 2013?

15  
16 **A.** The final true-up amount for the Capacity Clause for the  
17 period January 2013 through December 2013 is an under-  
18 recovery of \$8,074.

19  
20 **Q.** Please describe Document No. 1 of your exhibit.

21  
22 **A.** Document No. 1, page 1 of 4, entitled "Tampa Electric  
23 Company Capacity Cost Recovery Clause Calculation of  
24 Final True-up Variances for the Period January 2013  
25 Through December 2013", provides the calculation for the

1 final under-recovery of \$8,074. The actual capacity cost  
2 under-recovery, including interest, was \$599,839 for the  
3 period January 2013 through December 2013 as identified  
4 in Document No. 1, pages 1 and 2 of 4. This amount, less  
5 the \$591,765 actual/estimated under-recovery approved in  
6 Order No. PSC-13-0665-FOF-EI issued December 18, 2013 in  
7 Docket No. 130001-EI, results in a final under-recovery  
8 of \$8,074 for the period, as identified in Document No.  
9 1, page 4 of 4. This under-recovery amount will be  
10 applied in the calculation of the capacity cost recovery  
11 factors for the period January 2015 through December  
12 2015.

13  
14 **Q.** What is the estimated effect of this \$8,074 under-  
15 recovery for the January 2013 through December 2013  
16 period on residential bills during January 2015 through  
17 December 2015?

18  
19 **A.** The \$8,074 under-recovery will increase a 1,000 kWh  
20 residential bill by approximately \$0.001.

21  
22 **Fuel and Purchased Power Cost Recovery Clause**

23 **Q.** What is the final true-up amount for the Fuel Clause for  
24 the period January 2013 through December 2013?

25



1     **A.**    The final Fuel Clause true-up for the period January  
2            2013 through December 2013 is an over-recovery of  
3            \$23,552,208. The actual fuel cost over-recovery,  
4            including interest, was \$39,182,755 for the period  
5            January 2013 through December 2013. This \$39,182,755  
6            amount, less the \$15,630,547 actual/estimated over-  
7            recovery amount approved in Order No. PSC-13-0665-FOF-  
8            EI, issued December 18, 2013 in Docket No. 130001-EI,  
9            results in a net over-recovery amount for the period of  
10           \$23,552,208.

11

12     **Q.**    What is the estimated effect of the \$23,552,208 over-  
13            recovery for the January 2013 through December 2013  
14            period on residential bills during January 2015 through  
15            December 2015?

16

17     **A.**    The \$23,552,208 over-recovery will decrease a 1,000 kWh  
18            residential bill by approximately \$1.28.

19

20     **Q.**    Please describe Document No. 2 of your exhibit.

21

22     **A.**    Document No. 2 is entitled "Tampa Electric Company Final  
23            Fuel and Purchased Power Over/(Under) Recovery for the  
24            Period January 2013 Through December 2013". It shows the  
25            calculation of the final fuel over-recovery of

1           \$23,552,208.

2

3           Line 1 shows the total company fuel costs of  
4           \$710,706,692 for the period January 2013 through  
5           December 2013. The jurisdictional amount of total fuel  
6           costs is \$710,706,692, as shown on line 2. This amount  
7           is compared to the jurisdictional fuel revenues  
8           applicable to the period on line 3 to obtain the actual  
9           over-recovered fuel costs for the period, shown on line  
10          4. The resulting \$38,240,545 over-recovered fuel costs  
11          for the period, interest, true-up collected and the  
12          prior period true-up shown on lines 5 through 8  
13          respectively, constitute the actual over-recovery of  
14          \$39,182,755 shown on line 9. The \$39,182,755 actual  
15          over-recovery amount less the \$15,630,547 actual/  
16          estimated over-recovery amount shown on line 10, results  
17          in a final \$23,552,208 over-recovery amount for the  
18          period January 2013 through December 2013 as shown on  
19          line 11.

20

21   **Q.**   Please describe Document No. 3 of your exhibit.

22

23   **A.**   Document No. 3 is entitled "Tampa Electric Company  
24          Calculation of True-up Amount Actual vs. Original  
25          Estimates for the Period January 2013 Through December

1           2013." It shows the calculation of the actual over-  
2           recovery compared to the estimate for the same period.

3

4           **Q.**    What was the total fuel and net power transaction cost  
5           variance for the period January 2013 through December  
6           2013?

7

8           **A.**    As shown on line A7 of Document No. 3, the fuel and net  
9           power transaction cost is \$34,627,264 less than the  
10          amount originally estimated.

11

12          **Q.**    What was the variance in jurisdictional fuel revenues  
13          for the period January 2013 through December 2013?

14

15          **A.**    As shown on line C3 of Document No. 3, the company  
16          collected \$3,266,163, or 0.4 percent greater  
17          jurisdictional fuel revenues than originally estimated.

18

19          **Q.**    Please describe Document No. 4 of your exhibit.

20

21          **A.**    Document No. 4 contains Commission Schedules A1 and A2  
22          for the month of December and the year-end period-to-  
23          date summary of transactions for each of Commission  
24          Schedules A6, A7, A8, A9, as well as capacity  
25          information on Schedule A12.

1 Q. Please describe Document No. 5 of your exhibit.

2

3 A. Document No. 5 contains the capital structure components  
4 and cost rates relied upon to calculate the revenue  
5 requirements rate of return on capital projects  
6 recovered through the fuel clause. In 2013, Tampa  
7 Electric began to recover the capital costs for the Polk  
8 Unit 1 project through the fuel clause, in accordance  
9 with Order No. PSC-12-0498-PAA-EI issued September 27,  
10 2012 in Docket No. 120153-EI.

11

12 **Wholesale Incentive Benchmark**

13 Q. What is Tampa Electric's wholesale incentive benchmark  
14 for 2014, as derived in accordance with Order No. PSC-  
15 01-2371-FOF-EI, Docket No. 010283-EI?

16

17 A. The company's 2014 benchmark is \$681,121, which is the  
18 three-year average of \$902,388, \$246,931 and \$894,045  
19 actual gains on non-separated wholesale sales, excluding  
20 emergency sales, for 2011, 2012 and 2013, respectively.

21

22 Q. Does this conclude your testimony?

23

24 A. Yes.

25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                   **PREPARED DIRECT TESTIMONY**3                   **OF**4                   **PENELOPE A. RUSK**5  
6           **Q.**    Please state your name, address, occupation and employer.7  
8           **A.**    My name is Penelope A. Rusk. My business address is 702  
9           North Franklin Street, Tampa, Florida 33602. I am  
10          employed by Tampa Electric Company ("Tampa Electric" or  
11          "company") in the position of Manager, Rates in the  
12          Regulatory Affairs Department.13  
14          **Q.**    Please provide a brief outline of your educational  
15          background and business experience.16  
17          **A.**    I received a Bachelor of Arts degree in Economics from  
18          the University of New Orleans in 1995, and I received a  
19          Master of Arts degree in Economics from the University of  
20          South Florida in Tampa in 1997. I joined Tampa Electric  
21          in 1997, as an Economist in the Load Forecasting  
22          Department. In 2000, I joined the Regulatory Affairs  
23          Department, where I have assumed positions of increasing  
24          responsibility in the areas of fuel and capacity cost  
25          recovery. I have accumulated 17 years of electric

1 utility experience working in the areas of load  
2 forecasting, cost recovery clauses, as well as project  
3 management and rate setting activities for wholesale and  
4 retail rate cases. My duties include managing cost  
5 recovery for fuel and purchased power, interchange sales,  
6 capacity payments, and FPSC-approved environmental  
7 projects.

8  
9 **Q.** What is the purpose of your testimony?

10  
11 **A.** The purpose of my testimony is to present, for Commission  
12 review and approval, the calculation of the January 2014  
13 through December 2014 fuel and purchased power and  
14 capacity actual/estimated true-up amounts to be recovered  
15 in the January 2015 through December 2015 projection  
16 period. My testimony addresses the recovery of fuel and  
17 purchased power costs as well as capacity costs for the  
18 year 2014, based on six months of actual data and six  
19 months of estimated data. This information will be used  
20 in the determination of the 2015 fuel and purchased power  
21 costs and capacity cost recovery factors.

22  
23 **Q.** Have you prepared any exhibits to support your testimony?

24  
25 **A.** Yes. I have prepared Exhibit No. \_\_\_\_ (PAR-2), which

1 consists of three documents. Document No. 1 includes  
2 Schedules E1-B, E-2, E-3, E-4, E-5, E-6, E-7, E-8, and E-  
3 9, which provide the actual/estimated fuel and purchased  
4 power cost recovery true-up amount for the period January  
5 2014 through December 2014. Document No. 2 provides the  
6 actual/estimated capacity cost recovery true-up amount  
7 for the period of January 2014 through December 2014.  
8 Document No. 3 provides the actual/estimated Polk Unit 1  
9 ignition oil conversion project capital costs and fuel  
10 savings for the period of January 2014 through December  
11 2014 as well as the capital structure components and cost  
12 rates relied upon to calculate the revenue requirement  
13 rate of return for the project. These documents are  
14 furnished as support for the projected true-up amount for  
15 this period.

16  
17 **Fuel and Purchased Power Cost Recovery Factors**

18 **Q.** What has Tampa Electric calculated as the estimated net  
19 true-up amount for the current period to be applied in  
20 the January 2015 through December 2015 fuel and purchased  
21 power cost recovery factors?

22  
23 **A.** The estimated net true-up amount applicable for the  
24 period January 2015 through December 2015 is an over-  
25 recovery of \$13,386,207.

1     **Q.**    How did Tampa Electric calculate the estimated net true-  
2           up amount to be applied in the January 2015 through  
3           December 2015 fuel and purchased power cost recovery  
4           factors?

5

6     **A.**    The net true-up amount to be recovered in 2015 is the sum  
7           of the final true-up amount for the period January 2013  
8           through December 2013 and the actual/estimated true-up  
9           amount for the period January 2014 through December 2014.

10

11    **Q.**    What did Tampa Electric calculate as the final fuel and  
12           purchased power cost recovery true-up amount for 2013?

13

14    **A.**    The final true-up was an over-recovery of \$23,552,208.  
15           The actual fuel cost over-recovery, including interest  
16           was \$39,182,755 for the period January 2013 through  
17           December 2013. The \$39,182,755 amount, less the  
18           actual/estimated over-recovery amount of \$15,630,547  
19           approved in Order No. PSC-13-0665-FOF-EI, issued December  
20           18, 2013 in Docket No. 130001-EI resulted in a net over-  
21           recovery amount for the period of \$23,552,208.

22

23    **Q.**    What did Tampa Electric calculate as the actual/estimated  
24           fuel and purchased power cost recovery true-up amount for  
25           the period January 2014 through December 2014?



1   **A.**   The actual/estimated fuel and purchased power cost  
2   recovery true-up is an under-recovery amount of  
3   \$10,166,001 for the January 2014 through December 2014  
4   period.    The detailed calculation supporting the  
5   actual/estimated current period true-up is shown in  
6   Exhibit No. \_\_\_\_ (PAR-2), Document No. 1 on Schedule E1-  
7   B.

8

9   **Capacity Cost Recovery Clause**

10   **Q.**   What has Tampa Electric calculated as the estimated net  
11   true-up amount to be applied in the January 2015 through  
12   December 2015 capacity cost recovery factors?

13

14   **A.**   The estimated net true-up amount applicable for January  
15   2015 through December 2015 is an under-recovery of  
16   \$33,526 as shown in Exhibit No. \_\_\_\_ (PAR-2), Document  
17   No. 2, page 2 of 5.

18

19   **Q.**   How did Tampa Electric calculate the estimated net true-  
20   up amount to be applied in the January 2015 through  
21   December 2015 capacity cost recovery factors?

22

23   **A.**   The net true-up amount to be recovered in the 2015  
24   capacity cost recovery factors is the sum of the final  
25   true-up amount for 2013 and the actual/estimated true-up

1 amount for January 2014 through December 2014.

2

3 **Q.** What did Tampa Electric calculate as the final capacity  
4 cost recovery true-up amount for 2013?

5

6 **A.** The final 2013 true-up is an under-recovery of \$8,074.  
7 The actual capacity cost under-recovery including  
8 interest was \$599,839 for the period January 2013 through  
9 December 2013. This amount, less the \$591,765  
10 actual/estimated under-recovery amount approved in Order  
11 No. PSC-13-0665-FOF-EI issued December 18, 2013 in Docket  
12 No. 130001-EI results in a net under-recovery amount for  
13 the period of \$8,074 as identified in Exhibit No. \_\_\_\_  
14 (PAR-2), Document No. 2, page 1 of 5.

15

16 **Q.** What did Tampa Electric calculate as the actual/estimated  
17 capacity cost recovery true-up amount for the period  
18 January 2014 through December 2014?

19

20 **A.** The actual/estimated true-up amount is an under-recovery  
21 of \$25,452 as shown on Exhibit No. \_\_\_\_ (PAR-2), Document  
22 No. 2, page 1 of 5.

23

24 **Polk Unit 1 Ignition Oil Conversion**

25 **Q.** What did Tampa Electric calculate as the actual/estimated

1 Polk Unit 1 ignition oil conversion project costs for the  
2 period January 2014 through December 2014?

3  
4 **A.** The actual/estimated Polk Unit 1 ignition oil conversion  
5 project capital costs, including depreciation and return,  
6 for the period of January 2014 through December 2014 are  
7 \$4,429,920. This is shown in Exhibit No. \_\_\_\_ (PAR-2),  
8 Document No. 3. In addition, the capital structure  
9 components and cost rates relied upon to calculate the  
10 revenue requirement rate of return for the Polk Unit 1  
11 ignition oil conversion project are shown in Document No.  
12 3.

13  
14 **Q.** What did Tampa Electric calculate as the actual/estimated  
15 Polk Unit 1 ignition oil conversion project fuel savings  
16 for the period January 2014 through December 2014?

17  
18 **A.** The actual/estimated fuel savings for the period January  
19 2014 through December 2014 are \$19,332,410, which exceeds  
20 the actual/estimated capital costs by \$14,902,490, as  
21 shown in Exhibit No. \_\_\_\_ (PAR-2), Document No. 3.

22  
23 **Q.** Should Tampa Electric's Polk Unit 1 ignition oil  
24 conversion project capital costs be recovered through the  
25 fuel clause?

1   **A.**   Yes.    The    January    2014    through    December    2014  
2           actual/estimated fuel savings are greater than the  
3           project capital costs, providing an expected net benefit  
4           to customer, and the costs are eligible for recovery  
5           through the fuel clause in accordance with FPSC Order No.  
6           PSC-12-0498-PAA-EI, issued in Docket No. 120153-EI on  
7           September 27, 2012.

8

9   **Q.**    Does this conclude your testimony?

10

11   **A.**    Yes, it does.

12

13

14

15

16

17

18

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22

23

24

25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                   **PREPARED DIRECT TESTIMONY**3                   **OF**4                   **PENELOPE A. RUSK**

5  
6   **Q.**   Please state your name, address, occupation and employer.

7  
8   **A.**   My name is Penelope A. Rusk. My business address is 702  
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10          employed by Tampa Electric Company ("Tampa Electric" or  
11          "company") in the position of Manager, Rates in the  
12          Regulatory Affairs Department.

13  
14   **Q.**   Please provide a brief outline of your educational  
15          background and business experience.

16  
17   **A.**   I received a Bachelor of Arts degree in Economics from  
18          the University of New Orleans in 1995, and I received a  
19          Master of Arts degree in Economics from the University  
20          of South Florida in Tampa in 1997. I joined Tampa  
21          Electric in 1997, as an Economist in the Load  
22          Forecasting Department. In 2000, I joined the  
23          Regulatory Affairs Department, where I have assumed  
24          positions of increasing responsibility in the areas of  
25          fuel and capacity cost recovery. I have accumulated 17

1 years of electric utility experience working in the  
2 areas of load forecasting, cost recovery clauses, as  
3 well as project management and rate setting activities  
4 for wholesale and retail rate cases. My duties include  
5 managing cost recovery for fuel and purchased power,  
6 interchange sales, capacity payments, and FPSC-approved  
7 environmental projects.

8  
9 **Q.** What is the purpose of your testimony?

10  
11 **A.** The purpose of my testimony is to present, for Commission  
12 review and approval, the proposed annual capacity cost  
13 recovery factors, the proposed annual levelized fuel and  
14 purchased power cost recovery factors including an  
15 inverted or two-tiered residential fuel charge to  
16 encourage energy efficiency and conservation and the  
17 projected wholesale incentive benchmark for January 2015  
18 through December 2015. I will also describe significant  
19 events that affect the factors and provide an overview of  
20 the composite effect on the residential bill of changes  
21 in the various cost recovery factors for 2015.

22  
23 **Q.** Have you prepared an exhibit to support your testimony?

24  
25 **A.** Yes. Exhibit No. \_\_\_\_\_ (PAR-3), consisting of four

1 documents, was prepared under my direction and  
2 supervision. Document No. 1, consisting of four pages, is  
3 furnished as support for the projected capacity cost  
4 recovery factors. Document No. 2, which is furnished as  
5 support for the proposed levelized fuel and purchased  
6 power cost recovery factors, includes Schedules E1  
7 through E10 for January 2015 through December 2015 as  
8 well as Schedule H1 for January through December, 2012  
9 through 2015. Document No. 3 provides a comparison of  
10 retail residential fuel revenues under the inverted or  
11 tiered fuel rate and a levelized fuel rate, which  
12 demonstrates that the tiered rate is revenue neutral.  
13 Document No. 4 presents the capital costs and related  
14 fuel savings for the company's projects that have been  
15 approved for recovery through the fuel clause, as well as  
16 the capital structure components and cost rates relied  
17 upon to calculate the revenue requirement rate of return  
18 for the projects.

19  
20 **Capacity Cost Recovery**

21 **Q.** Are you requesting Commission approval of the projected  
22 capacity cost recovery factors for the company's various  
23 rate schedules?

24  
25 **A.** Yes. The capacity cost recovery factors, prepared under

1 my direction and supervision, are provided in Exhibit No.  
 2 \_\_\_\_ (PAR-3), Document No. 1, page 3 of 4.

3  
 4 **Q.** What payments are included in Tampa Electric's capacity  
 5 cost recovery factors?

6  
 7 **A.** Tampa Electric is requesting recovery of capacity  
 8 payments for power purchased for retail customers,  
 9 excluding optional provision purchases for interruptible  
 10 customers, through the capacity cost recovery factors. As  
 11 shown in Exhibit No. \_\_\_\_ (PAR-3), Document No. 1, Tampa  
 12 Electric requests recovery of \$31,972,087 after  
 13 jurisdictional separation and prior year true-up, for  
 14 estimated expenses in 2015.

15  
 16 **Q.** Please summarize the proposed capacity cost recovery  
 17 factors by metering voltage level for January 2015  
 18 through December 2015.

19  
 20 **A.**

<b>Rate Class and</b>	<b>Capacity Cost</b>	<b>Recovery Factor</b>
<b><u>Metering Voltage</u></b>	<b><u>Cents per kWh</u></b>	<b><u>\$ per kW</u></b>
RS Secondary	0.204	
GS and TS Secondary	0.183	
GSD, SBF Standard		
Secondary		0.63



1	Primary	0.62
2	Transmission	0.62
3	IS, IST, SBI	
4	Primary	0.41
5	Transmission	0.40
6	GSD Optional	
7	Secondary	0.147
8	Primary	0.146
9	LS1 Secondary	0.025

10

11 These factors are shown in Exhibit No. \_\_\_\_ (PAR-3),  
 12 Document No. 1, page 3 of 4.

13

14 **Q.** How does Tampa Electric's proposed average capacity cost  
 15 recovery factor of 0.172 cents per kWh compare to the  
 16 factor for January 2014 through December 2014?

17

18 **A.** The proposed capacity cost recovery factor is the same as  
 19 the average capacity cost recovery factor of 0.172 cents  
 20 per kWh for the January 2014 through December 2014  
 21 period.

22

### 23 **Fuel and Purchased Power Cost Recovery Factor**

24 **Q.** What is the appropriate amount of the levelized fuel and  
 25 purchased power cost recovery factor for the year 2015?

1     **A.**    The appropriate amount for the 2015 period is 3.874 cents  
2           per kWh before the application of time of use multipliers  
3           for on-peak or off-peak usage. Schedule E1-E of Exhibit  
4           No. \_\_\_\_ (PAR-3), Document No. 2, shows the appropriate  
5           value for the total fuel and purchased power cost  
6           recovery factor for each metering voltage level as  
7           projected for the period January 2015 through December  
8           2015.

9

10    **Q.**    Please describe the information provided on Schedule E1-C.

11

12    **A.**    The Generating Performance Incentive Factor ("GPIF") and  
13           true-up factors are provided on Schedule E1-C. Tampa  
14           Electric has calculated a GPIF reward of \$1,689,728,  
15           which is included in the calculation of the total fuel  
16           and purchased power cost recovery factors. In addition,  
17           Schedule E1-C indicates the net true-up amount for the  
18           January 2014 through December 2014 period. The net true-  
19           up amount for this period is an over-recovery of  
20           \$13,386,207.

21

22    **Q.**    Please describe the information provided on Schedule E1-D.

23

24    **A.**    Schedule E1-D presents Tampa Electric's on-peak and off-  
25           peak fuel adjustment factors for January 2015 through

1 December 2015. The schedule also presents Tampa  
2 Electric's levelized fuel cost factors at each metering  
3 voltage level.

4

5 **Q.** Please describe the information provided on Schedule  
6 E1-E.

7

8 **A.** Schedule E1-E presents the standard, tiered, on-peak and  
9 off-peak fuel adjustment factors at each metering voltage  
10 to be applied to customer bills.

11

12 **Q.** Please describe the information provided in Document No.  
13 3.

14

15 **A.** Exhibit No. \_\_\_\_ (PAR-3), Document No. 3 demonstrates  
16 that the tiered rate structure is designed to be revenue  
17 neutral so that the company will recover the same fuel  
18 costs as it would under the traditional levelized fuel  
19 approach.

20

21 **Q.** Please summarize the proposed fuel and purchased power  
22 cost recovery factors by metering voltage level for  
23 January 2015 through December 2015.

24

25

1	<b>A.</b>	<b>Fuel Charge</b>	
2	<u>Metering Voltage Level</u>	<u>Factor (cents per kWh)</u>	
3	Secondary	3.874	
4	Tier I (Up to 1,000 kWh)	3.559	
5	Tier II (Over 1,000 kWh)	4.559	
6	Distribution Primary	3.835	
7	Transmission	3.797	
8	Lighting Service	3.830	
9	Distribution Secondary	4.114	(on-peak)
10		3.772	(off-peak)
11	Distribution Primary	4.073	(on-peak)
12		3.734	(off-peak)
13	Transmission	4.032	(on-peak)
14		3.697	(off-peak)

16

**Q.** How does Tampa Electric's proposed levelized fuel adjustment factor of 3.874 cents per kWh compare to the levelized fuel adjustment factor for the January 2014 through December 2014 period?

21

**A.** The proposed fuel charge factor is 0.036 cents per kWh (or \$0.36 per 1,000 kWh) lower than the average fuel charge factor of 3.910 cents per kWh for the January 2014 through December 2014 period.

25

1 **Events Affecting the Projection Filing**

2 **Q.** Are there any significant events reflected in the  
3 calculation of the 2015 fuel and purchased power and  
4 capacity cost recovery projections?

5  
6 **A.** Yes. There is one significant event reflected in the  
7 2015 projections: the inclusion of Big Bend Units 1-4  
8 Igniters Conversion capital costs, which is more than  
9 offset by the anticipated fuel savings of the project.  
10 The Commission approved the recovery of the estimated  
11 depreciation and return costs for the Big Bend conversion  
12 project in FPSC Order No. PSC-14-0309-PAA-EI, issued in  
13 Docket No. 140032-EI on June 12, 2014. The costs are  
14 shown in Document No. 4 of my exhibit, and described  
15 below.

16  
17 **Capital Projects Approved for Fuel Clause Recovery**

18 **Q.** What did Tampa Electric calculate as the estimated Polk  
19 Unit 1 ignition oil conversion project costs for the  
20 period January 2015 through December 2015?

21  
22 **A.** The estimated Polk Unit 1 ignition oil conversion project  
23 capital costs, including depreciation and return, for the  
24 period of January 2015 through December 2015 are  
25 \$4,114,495. This is shown in Exhibit No. \_\_\_\_\_ (PAR-3),

1 Document No. 4.

2

3 **Q.** What did Tampa Electric calculate as the estimated Polk  
4 Unit 1 ignition oil conversion project fuel savings for  
5 the period January 2015 through December 2015?

6

7 **A.** The estimated fuel savings for the period January 2015  
8 through December 2015 are \$5,950,084, which exceeds the  
9 estimated capital costs by \$1,835,588, as shown in  
10 Exhibit No. \_\_\_\_\_ (PAR-3), Document No. 4.

11

12 **Q.** Should Tampa Electric's Polk Unit 1 ignition oil  
13 conversion project capital costs be recovered through the  
14 fuel clause?

15

16 **A.** Yes. The January 2015 through December 2015 estimated  
17 fuel savings are greater than the project capital costs,  
18 providing an expected net benefit to customer, and the  
19 costs are eligible for recovery through the fuel clause  
20 in accordance with FPSC Order No. PSC-12-0498-PAA-EI,  
21 issued in Docket No. 120153-EI on September 27, 2012.

22

23 **Q.** What did Tampa Electric calculate as the estimated Big  
24 Bend Units 1-4 ignition oil conversion project costs for  
25 the period January 2015 through December 2015?

1     **A.**    The estimated Big Bend Units 1-4 ignition oil conversion  
2            project capital costs, including depreciation and return,  
3            for the period of January 2015 through December 2015 are  
4            \$3,310,090. This is shown in Document No. 4 of my  
5            exhibit.

6  
7     **Q.**    What did Tampa Electric calculate as the estimated Big  
8            Bend Units 1-4 ignition oil conversion project fuel  
9            savings for the period January 2015 through December  
10           2015?

11  
12    **A.**    The estimated fuel savings for the period January 2015  
13            through December 2015 are \$3,639,503, which exceeds the  
14            estimated capital costs by \$329,413. This information is  
15            also presented in Document No. 4 of my exhibit.

16  
17    **Q.**    Should Tampa Electric's Big Bend Units 1-4 ignition oil  
18            conversion project capital costs be recovered through the  
19            fuel clause?

20  
21    **A.**    Yes. The January 2015 through December 2015 estimated  
22            fuel savings are greater than the project capital costs,  
23            providing an expected net benefit to customer, and the  
24            costs are eligible for recovery through the fuel clause  
25            in accordance with FPSC Order No. PSC-14-0309-PAA-EI,

1 issued in Docket No. 140032-EI on June 12, 2014.

2

3 **Q.** Please describe the capital structure components and cost  
4 rates used to calculate the revenue requirement rate of  
5 return for these two projects.

6

7 **A.** The capital structure components and cost rates relied  
8 upon to calculate the revenue requirement rate of return  
9 for the company's projects that are approved for recovery  
10 through the fuel clause are shown in Document No. 4.

11

12 **Wholesale Incentive Benchmark Mechanism**

13 **Q.** What is Tampa Electric's projected wholesale incentive  
14 benchmark for 2015?

15

16 **A.** The company's projected 2015 benchmark is \$1,403,580,  
17 which is the three-year average of \$246,932, \$894,045 and  
18 \$3,069,762 in gains on the company's non-separated  
19 wholesale sales, excluding emergency sales, for 2012,  
20 2013 and 2014 (actual/estimated), respectively.

21

22 **Q.** Does Tampa Electric expect gains in 2015 from non-  
23 separated wholesale sales to exceed its 2015 wholesale  
24 incentive benchmark?

25



1   **A.**   No. Tampa Electric anticipates that sales will not exceed  
2           the projected benchmark for 2015. Therefore, all sales  
3           margins are expected to flow back to customers.

4

5   **Cost Recovery Factors**

6   **Q.**   What is the composite effect of Tampa Electric's proposed  
7           changes in its base, capacity, fuel and purchased power,  
8           environmental and energy conservation cost recovery  
9           factors on a 1,000 kWh residential customer's bill?

10

11   **A.**   The composite effect on a residential bill for 1,000 kWh  
12           is a decrease of \$1.22 beginning January 2015, when  
13           compared to the January 2014 through October 2014  
14           charges. These charges are shown in Exhibit No. \_\_\_\_  
15           (PAR-3), Document No. 2, on Schedule E10.

16

17   **Q.**   When should the new rates go into effect?

18

19   **A.**   The new rates should go into effect concurrent with meter  
20           reads for the first billing cycle for January 2015.

21

22   **Q.**   Does this conclude your testimony?

23

24   **A.**   Yes, it does.

25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                                   **PREPARED DIRECT TESTIMONY**

3   **OF**

4   **BRIAN S. BUCKLEY**

5  
6   **Q.**   Please state your name, business address, occupation and  
7           employer.

8  
9   **A.**   My name is Brian S. Buckley. My business address is 702  
10           North Franklin Street, Tampa, Florida 33602. I am employed  
11           by Tampa Electric Company ("Tampa Electric" or "company") in  
12           the position of Manager, Compliance and Performance.

13  
14   **Q.**   Please provide a brief outline of your educational  
15           background and business experience.

16  
17   **A.**   I received a Bachelor of Science degree in Mechanical  
18           Engineering in 1997 from the Georgia Institute of  
19           Technology and a Master of Business Administration from the  
20           University of South Florida in 2003. I began my career  
21           with Tampa Electric in 1999 as an Engineer in Plant  
22           Technical Services. I have held a number of different  
23           engineering positions at Tampa Electric's power generating  
24           stations including Operations Engineer at Gannon Station,  
25           Instrumentation and Controls Engineer at Big Bend Station,

1 and Senior Engineer in Operations Planning. In August  
2 2008, I was promoted to Manager, Operations Planning.  
3 Currently, I am the Manager of Compliance and Performance  
4 responsible for unit performance analysis and reporting of  
5 generation statistics.

6  
7 **Q.** What is the purpose of your testimony?

8  
9 **A.** The purpose of my testimony is to present Tampa Electric's  
10 actual performance results from unit equivalent availability  
11 and heat rate used to determine the Generating Performance  
12 Incentive Factor ("GPIF") for the period January 2013  
13 through December 2013. I will also compare these results to  
14 the targets established prior to the beginning of the  
15 period.

16  
17 **Q.** Have you prepared an exhibit to support your testimony?

18  
19 **A.** Yes, I prepared Exhibit No. \_\_\_\_\_ (BSB-1), consisting of two  
20 documents. Document No. 1, entitled "Tampa Electric Company,  
21 Generating Performance Incentive Factor, January 2013 -  
22 December 2013 True-up" is consistent with the GPIF  
23 Implementation Manual previously approved by the Commission.  
24 Document No. 2 provides the company's Actual Unit  
25 Performance Data for the 2013 period.

- 1 **Q.** Which generating units on Tampa Electric's system are  
2 included in the determination of the GPIF?  
3
- 4 **A.** Four of the company's coal-fired units, one integrated  
5 gasification combined cycle unit and two natural gas  
6 combined cycle units are included. These are Big Bend Units  
7 1 through 4, Polk Unit 1 and Bayside Units 1 and 2,  
8 respectively.  
9
- 10 **Q.** Have you calculated the results of Tampa Electric's  
11 performance under the GPIF during the January 2013 through  
12 December 2013 period?  
13
- 14 **A.** Yes, I have. This is shown on Document No. 1, page 4 of 32.  
15 Based upon 2.071 Generating Performance Incentive Points  
16 ("GPIP"), the result is a reward amount of \$1,689,728 for  
17 the period.  
18
- 19 **Q.** Please proceed with your review of the actual results for  
20 the January 2013 through December 2013 period.  
21
- 22 **A.** On Document No. 1, page 3 of 32, the actual average common  
23 equity for the period is shown on line 14 as \$1,995,749,538.  
24 This produces the maximum penalty or reward amount of  
25 \$8,157,103 as shown on line 21.

1 Q. Will you please explain how you arrived at the actual  
2 equivalent availability results for the seven units included  
3 within the GPIF?  
4

5 A. Yes. Operating data for each of the units is filed monthly  
6 with the Commission on the Actual Unit Performance Data  
7 form. Additionally, outage information is reported to the  
8 Commission on a monthly basis. A summary of this data for  
9 the 12 months provides the basis for the GPIF.  
10

11 Q. Are the actual equivalent availability results shown on  
12 Document No. 1, page 6 of 32, column 2, directly applicable  
13 to the GPIF table?  
14

15 A. No. Adjustments to actual equivalent availability may be  
16 required as noted in section 4.3.3 of the GPIF Manual. The  
17 actual equivalent availability including the required  
18 adjustment is shown on Document No. 1, page 6 of 32, column  
19 4. The necessary adjustments as prescribed in the GPIF  
20 Manual are further defined by a letter dated October 23,  
21 1981, from Mr. J. H. Hoffsis of the Commission's Staff. The  
22 adjustments for each unit are as follows:  
23

24 **Big Bend Unit No. 1**

25 On this unit, 576.0 planned outage hours were originally

1 scheduled for 2013. Actual outage activities required 950.1  
2 planned outage hours. Consequently, the actual equivalent  
3 availability of 71.5 percent is adjusted to 74.9 percent as  
4 shown on Document No. 1, page 7 of 32.

5  
6 **Big Bend Unit No. 2**

7 On this unit, 576.0 planned outage hours were originally  
8 scheduled for 2013. Actual outage activities required 531.2  
9 planned outage hours. Consequently, the actual equivalent  
10 availability of 75.6 percent is adjusted to 75.2 percent as  
11 shown on Document No. 1, page 8 of 32.

12  
13 **Big Bend Unit No. 3**

14 On this unit, 1,847.0 planned outage hours were originally  
15 scheduled for 2013. Actual outage activities required  
16 2,188.3 planned outage hours. Consequently, the actual  
17 equivalent availability of 66.5 percent is adjusted to 70.0  
18 percent as shown on Document No. 1, page 9 of 32.

19  
20 **Big Bend Unit No. 4**

21 On this unit, 576.0 planned outage hours were originally  
22 scheduled for 2013. Actual outage activities required 422.1  
23 planned outage hours. Consequently, the actual equivalent  
24 availability of 77.6 percent is adjusted to 76.1 percent as  
25 shown on Document No. 1, page 10 of 32.

1           **Polk Unit No. 1**

2           On this unit, 841.0 planned outage hours were originally  
3           scheduled for 2013. Actual outage activities required  
4           1,337.2 planned outage hours. Consequently, the actual  
5           equivalent availability of 79.6 percent is adjusted to 85.0  
6           percent, as shown on Document No. 1, page 11 of 32.

7

8           **Bayside Unit No. 1**

9           On this unit, 432.0 planned outage hours were originally  
10          scheduled for 2013. Actual outage activities required 334.6  
11          planned outage hours. Consequently, the actual equivalent  
12          availability of 88.6 percent is adjusted to 87.7 percent, as  
13          shown on Document No. 1, page 12 of 32.

14

15          **Bayside Unit No. 2**

16          On this unit, 480.0 planned outage hours were originally  
17          scheduled for 2013. Actual outage activities required 357.4  
18          planned outage hours. Consequently, the actual equivalent  
19          availability of 83.7 percent is adjusted to 82.5 percent, as  
20          shown on Document No. 1, page 13 of 32.

21

22   **Q.**   How did you arrive at the applicable equivalent availability  
23          points for each unit?

24

25   **A.**   The final adjusted equivalent availabilities for each unit

1 are shown on Document No. 1, page 6 of 32, column 4. This  
2 number is entered into the respective GPIF table for each  
3 particular unit, shown on pages 7 of 32 through 13 of 32.  
4 Page 4 of 32 summarizes the weighted equivalent availability  
5 points to be awarded or penalized.  
6

7 **Q.** Will you please explain the heat rate results relative to  
8 the GPIF?  
9

10 **A.** The actual heat rate and adjusted actual heat rate for Tampa  
11 Electric's seven GPIF units are shown on Document No. 1,  
12 page 6 of 32. The adjustment was developed based on the  
13 guidelines of section 4.3.16 of the GPIF Manual. This  
14 procedure is further defined by a letter dated October 23,  
15 1981, from Mr. J. H. Hoffsis of the FPSC Staff. The final  
16 adjusted actual heat rates are also shown on page 5 of 32,  
17 column 9. The heat rate value is entered into the  
18 respective GPIF table for the particular unit, shown on  
19 pages 14 through 20 of 32. Page 4 of 32 summarizes the  
20 weighted heat rate points to be awarded or penalized.  
21

22 **Q.** What is the overall GPIF for Tampa Electric for the January  
23 2013 through December 2013 period?  
24

25 **A.** This is shown on Document No. 1, page 2 of 32. Essentially,



1 the weighting factors shown on page 4 of 32, column 3, plus  
2 the equivalent availability points and the heat rate points  
3 shown on page 4 of 32, column 4, are substituted within the  
4 equation found on page 32 of 32. The resulting value,  
5 2.071, is then entered into the GPIF table on page 2 of 32.  
6 Using linear interpolation, the reward amount is \$1,689,728.  
7

8 **Q.** Does this conclude your testimony?  
9

10 **A.** Yes, it does.  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **BRIAN S. BUCKLEY**

5  
6   **Q.**   Please state your name, business address, occupation and  
7           employer.

8  
9   **A.**   My name is Brian S. Buckley. My business address is 702  
10           North Franklin Street, Tampa, Florida 33602. I am  
11           employed by Tampa Electric Company ("Tampa Electric" or  
12           "company") in the position of Manager, Compliance and  
13           Performance.

14  
15   **Q.**   Please provide a brief outline of your educational  
16           background and business experience.

17  
18   **A.**   I received a Bachelor of Science degree in Mechanical  
19           Engineering in 1997 from the Georgia Institute of  
20           Technology and a Master of Business Administration from  
21           the University of South Florida in 2003. I began my  
22           career with Tampa Electric in 1999 as an Engineer in  
23           Plant Technical Services. I have held a number of  
24           different engineering positions at Tampa Electric's  
25           power generating stations including Operations Engineer

1 at Gannon Station, Instrumentation and Controls Engineer  
2 at Big Bend Station, and Senior Engineer in Operations  
3 Planning. In August 2008, I was promoted to Manager,  
4 Operations Planning. Currently, I am the Manager of  
5 Compliance and Performance responsible for unit  
6 performance analysis and reporting of generation  
7 statistics.

8  
9 **Q.** What is the purpose of your testimony?

10  
11 **A.** My testimony describes Tampa Electric's methodology for  
12 determining the various factors required to compute the  
13 Generating Performance Incentive Factor ("GPIF") as  
14 ordered by the Commission.

15  
16 **Q.** Have you prepared any exhibits to support your  
17 testimony?

18  
19 **A.** Yes, Exhibit No. \_\_\_\_ (BSB-2), consisting of two  
20 documents, was prepared under my direction and  
21 supervision. Document No. 1 contains the GPIF schedules.  
22 Document No. 2 is a summary of the GPIF targets for the  
23 2015 period.

24  
25 **Q.** Which generating units on Tampa Electric's system are

1 included in the determination of the GPIF?

2

3 **A.** Four of the company's coal-fired units, one integrated  
4 gasification combined cycle unit and two natural gas  
5 combined cycle units are included. These are Big Bend  
6 Units 1 through 4, Polk Unit 1 and Bayside Units 1 and  
7 2.

8

9 **Q.** Do the exhibits you prepared comply with Commission-  
10 approved GPIF methodology?

11

12 **A.** Yes, the documents are consistent with the GPIF  
13 Implementation Manual previously approved by the  
14 Commission. To account for the concerns presented in the  
15 testimony of Commission Staff witness Sidney W. Matlock  
16 during the 2005 fuel hearing, Tampa Electric removes  
17 outliers from the calculation of the GPIF targets. The  
18 methodology was approved by the Commission in Order No.  
19 PSC-06-1057-FOF-EI issued in Docket No. 060001-EI on  
20 December 22, 2006.

21

22 **Q.** Did Tampa Electric identify any outages as outliers?

23

24 **A.** Yes. Big Bend Unit 3, Big Bend Unit 4 and Bayside Unit 1  
25 outages were identified as outlying outages; therefore,

1 the associated forced outage hours were removed from the  
2 study.

3

4 **Q.** Did Tampa Electric make any other adjustments?

5

6 **A.** Yes. As allowed per Section 4.3 of the GPIF  
7 Implementation Manual, the Forced Outage and Maintenance  
8 Outage Factors were adjusted to reflect recent unit  
9 performance and known unit modifications or equipment  
10 changes.

11

12 **Q.** Please describe how Tampa Electric developed the various  
13 factors associated with the GPIF.

14

15 **A.** Targets were established for equivalent availability and  
16 heat rate for each unit considered for the 2015 period.  
17 A range of potential improvements and degradations were  
18 determined for each of these metrics.

19

20 **Q.** How were the target values for unit availability  
21 determined?

22

23 **A.** The Planned Outage Factor ("POF") and the Equivalent  
24 Unplanned Outage Factor ("EUOF") were subtracted from  
25 100 percent to determine the target Equivalent

1 Availability Factor ("EAF"). The factors for each of the  
 2 seven units included within the GPIF are shown on page 5  
 3 of Document No. 1.

4  
 5 To give an example for the 2015 period, the projected  
 6 EUOF for Bayside Unit 1 is 5.2 percent, and the POF is  
 7 4.9 percent. Therefore, the target EAF for Bayside Unit  
 8 1 equals 89.9 percent or:

$$100\% - (5.2\% + 4.9\%) = 89.9\%$$

11  
 12 This is shown on page 4, column 3 of Document No. 1.

13  
 14 **Q.** How was the potential for unit availability improvement  
 15 determined?

16  
 17 **A.** Maximum equivalent availability is derived by using the  
 18 following formula:

$$19 \quad \text{EAF}_{\text{MAX}} = 1 - [0.80 (\text{EUOF}_T) + 0.95 (\text{POF}_T)]$$

20  
 21  
 22 The factors included in the above equations are the same  
 23 factors that determine the target equivalent  
 24 availability. To determine the maximum incentive points,  
 25 a 20 percent reduction in EUOF, plus a five percent

1 reduction in the POF are necessary. Continuing with the  
 2 Bayside Unit 1 example:

$$3 \quad \text{EAF}_{\text{MAX}} = 1 - [0.80 (5.2\%) + 0.95 (4.9\%)] = 91.2\%$$

4  
 5  
 6 This is shown on page 4, column 4 of Document No. 1.

7  
 8 **Q.** How was the potential for unit availability degradation  
 9 determined?

10  
 11 **A.** The potential for unit availability degradation is  
 12 significantly greater than the potential for unit  
 13 availability improvement. This concept was discussed  
 14 extensively during the development of the incentive. To  
 15 incorporate this biased effect into the unit  
 16 availability tables, Tampa Electric uses a potential  
 17 degradation range equal to twice the potential  
 18 improvement. Consequently, minimum equivalent  
 19 availability is calculated using the following formula:

$$20 \quad \text{EAF}_{\text{MIN}} = 1 - [1.40 (\text{EUOF}_T) + 1.10 (\text{POF}_T)]$$

21  
 22  
 23 Again, continuing with the Bayside Unit 1 example,

$$24 \quad \text{EAF}_{\text{MIN}} = 1 - [1.40 (5.2\%) + 1.10 (4.9\%)] = 87.3\%$$

1           The equivalent availability maximum and minimum for the  
2           other six units are computed in a similar manner.

3

4       **Q.** How did Tampa Electric determine the Planned Outage,  
5       Maintenance Outage, and Forced Outage Factors?

6

7       **A.** The company's planned outages for January through  
8       December 2015 are shown on page 21 of Document No. 1.  
9       Two GPIF units have a major outage of 28 days or greater  
10      in 2015; therefore, two Critical Path Method diagrams  
11      are provided. Planned Outage Factors are calculated for  
12      each unit. For example, Bayside Unit 1 is scheduled for  
13      a planned outage from February 16, 2015 to February 24,  
14      2015 and November 30, 2015 to December 8, 2015. There  
15      are 432 planned outage hours scheduled for the 2015  
16      period, and a total of 8,760 hours during this 12-month  
17      period. Consequently, the POF for Bayside Unit 1 is 4.9  
18      percent or:

19

$$20 \qquad \frac{432}{8,760} \times 100\% = 4.9\%$$

21

22

23           The factor for each unit is shown on pages 5 and 14  
24           through 20 of Document No. 1. Big Bend Unit 1 has a POF  
25           of 23.0 percent. Big Bend Unit 2 has a POF of 6.6



1           percent. Big Bend Unit 3 has a POF of 6.6 percent. Big  
2           Bend Unit 4 has a POF of 6.6 percent. Polk Unit 1 has a  
3           POF of 13.7 percent. Bayside Unit 1 has a POF of 4.9  
4           percent, and Bayside Unit 2 has a POF of 6.0 percent.

5  
6           **Q.** How did you determine the Forced Outage and Maintenance  
7           Outage Factors for each unit?

8  
9           **A.** Projected factors are based upon historical unit  
10           performance. For each unit the three most recent July  
11           through June annual periods formed the basis of the  
12           target development. Historical data and target values  
13           are analyzed to assure applicability to current  
14           conditions of operation. This provides assurance that  
15           any periods of abnormal operations or recent trends  
16           having material effect can be taken into consideration.  
17           These target factors are additive and result in a EUOF  
18           of 5.2 percent for Bayside Unit 1. The EUOF for Bayside  
19           Unit 1 is verified by the data shown on page 19, lines  
20           3, 5, 10 and 11 of Document No. 1 and calculated using  
21           the following formula:

$$\text{EUOF} = \frac{(\text{EFOH} + \text{EMOH})}{\text{PH}} \times 100\%$$

22  
23  
24           PH

25           or

1                                    
$$\text{EUOF} = \frac{(84 + 372)}{8,760} \times 100\% = 5.2\%$$

2

3

4            Relative to Bayside Unit 1, the EUOF of 5.2 percent  
5            forms the basis of the equivalent availability target  
6            development as shown on pages 4 and 5 of Document No. 1.

7

8            **Big Bend Unit 1**

9            The projected EUOF for this unit is 15.8 percent. The  
10           unit will have two planned outages in 2015, and the POF  
11           is 23.0 percent. Therefore, the target equivalent  
12           availability for this unit is 61.2 percent.

13

14           **Big Bend Unit 2**

15           The projected EUOF for this unit is 18.2 percent. The  
16           unit will have two planned outages in 2015, and the POF  
17           is 6.6 percent. Therefore, the target equivalent  
18           availability for this unit is 75.2 percent.

19

20           **Big Bend Unit 3**

21           The projected EUOF for this unit is 14.2 percent. The  
22           unit will have two planned outages in 2015, and the POF  
23           is 6.6 percent. Therefore, the target equivalent  
24           availability for this unit is 79.2 percent.

25

1     **Big Bend Unit 4**

2           The projected EUOF for this unit is 13.1 percent. The  
3           unit will have two planned outages in 2015, and the POF  
4           is 6.6 percent. Therefore, the target equivalent  
5           availability for this unit is 80.3 percent.

6

7     **Polk Unit 1**

8           The projected EUOF for this unit is 9.2 percent. The  
9           unit will have two planned outages in 2015, and the POF  
10          is 13.7 percent. Therefore, the target equivalent  
11          availability for this unit is 77.1 percent.

12

13     **Bayside Unit 1**

14          The projected EUOF for this unit is 5.2 percent. The  
15          unit will have two planned outages in 2015, and the POF  
16          is 4.9 percent. Therefore, the target equivalent  
17          availability for this unit is 89.9 percent.

18

19     **Bayside Unit 2**

20          The projected EUOF for this unit is 7.4 percent. The  
21          unit will have two planned outages in 2015, and the POF  
22          is 6.0 percent. Therefore, the target equivalent  
23          availability for this unit is 86.6 percent.

24

25     **Q.** Please summarize your testimony regarding EAF.

1     **A.**   The GPIF system weighted EAF of 78.1 percent is shown on  
2           Page 5 of Document No. 1. This target is similar to last  
3           year's January through December actual performance.

4  
5     **Q.**   Why are Forced and Maintenance Outage Factors adjusted  
6           for planned outage hours?

7  
8     **A.**   The adjustment makes the factors more accurate and  
9           comparable. A unit in a planned outage stage or reserve  
10          shutdown stage cannot incur a forced or maintenance  
11          outage. To demonstrate the effects of a planned outage,  
12          note the Equivalent Unplanned Outage Rate and Equivalent  
13          Unplanned Outage Factor for Bayside Unit 1 on page 19 of  
14          Document No. 1. Except for the months of February,  
15          November, and December, the Equivalent Unplanned Outage  
16          Rate and the Equivalent Unplanned Outage Factor are  
17          equal. This is because no planned outages are scheduled  
18          during these months. During the months of February,  
19          November, and December, the Equivalent Unplanned Outage  
20          Rate exceeds the Equivalent Unplanned Outage Factor due  
21          to scheduled planned outages. Therefore, the adjusted  
22          factors apply to the period hours after the planned  
23          outage hours have been extracted.

24  
25     **Q.**   Does this mean that both rate and factor data are used

1 in calculated data?

2

3 **A.** Yes. Rates provide a proper and accurate method of  
4 determining the unit metrics, which are subsequently  
5 converted to factors. Therefore,

6

$$7 \quad \text{EFOF} + \text{EMOF} + \text{POF} + \text{EAF} = 100\%$$

8

9 Since factors are additive, they are easier to work with  
10 and to understand.

11

12 **Q.** Has Tampa Electric prepared the necessary heat rate data  
13 required for the determination of the GPIF?

14

15 **A.** Yes. Target heat rates and ranges of potential operation  
16 have been developed as required and have been adjusted  
17 to reflect the aforementioned agreed upon GPIF  
18 methodology.

19

20 **Q.** How were these targets determined?

21

22 **A.** Net heat rate data for the three most recent July  
23 through June annual periods formed the basis of the  
24 target development. The historical data and the target  
25 values are analyzed to assure applicability to current

1 conditions of operation. This provides assurance that  
2 any periods of abnormal operations or equipment  
3 modifications having material effect on heat rate can be  
4 taken into consideration.

5  
6 **Q.** How were the ranges of heat rate improvement and heat  
7 rate degradation determined?

8  
9 **A.** The ranges were determined through analysis of  
10 historical net heat rate and net output factor data.  
11 This is the same data from which the net heat rate  
12 versus net output factor curves have been developed for  
13 each unit. This information is shown on pages 31 through  
14 37 of Document No. 1.

15  
16 **Q.** Please elaborate on the analysis used in the  
17 determination of the ranges.

18  
19 **A.** The net heat rate versus net output factor curves are  
20 the result of a first order curve fit to historical  
21 data. The standard error of the estimate of this data  
22 was determined, and a factor was applied to produce a  
23 band of potential improvement and degradation. Both the  
24 curve fit and the standard error of the estimate were  
25 performed by computer program for each unit. These

1 curves are also used in post-period adjustments to  
2 actual heat rates to account for unanticipated changes  
3 in unit dispatch.

4  
5 **Q.** Please summarize your heat rate projection (Btu/Net kWh)  
6 and the range about each target to allow for potential  
7 improvement or degradation for the 2015 period.

8  
9 **A.** The heat rate target for Big Bend Unit 1 is 10,563  
10 Btu/Net kWh. The range about this value, to allow for  
11 potential improvement or degradation, is  $\pm 194$  Btu/Net  
12 kWh. The heat rate target for Big Bend Unit 2 is 10,379  
13 Btu/Net kWh with a range of  $\pm 230$  Btu/Net kWh. The heat  
14 rate target for Big Bend Unit 3 is 10,495 Btu/Net kWh,  
15 with a range of  $\pm 169$  Btu/Net kWh. The heat rate target  
16 for Big Bend Unit 4 is 10,416 Btu/Net kWh with a range  
17 of  $\pm 171$  Btu/Net kWh. The heat rate target for Polk Unit  
18 1 is 10,552 Btu/Net kWh with a range of  $\pm 532$  Btu/Net  
19 kWh. The heat rate target for Bayside Unit 1 is 7,414  
20 Btu/Net kWh with a range of  $\pm 92$  Btu/Net kWh. The heat  
21 rate target for Bayside Unit 2 is 7,447 Btu/Net kWh with  
22 a range of  $\pm 95$  Btu/Net kWh. A zone of tolerance of  $\pm 75$   
23 Btu/Net kWh is included within the range for each  
24 target. This is shown on page 4, and pages 7 through 13  
25 of Document No. 1.

1     **Q.** Do the heat rate targets and ranges in Tampa Electric's  
2     projection meet the criteria of the GPIF and the  
3     philosophy of the Commission?

4  
5     **A.** Yes.

6  
7     **Q.** After determining the target values and ranges for  
8     average net operating heat rate and equivalent  
9     availability, what is the next step in the GPIF?

10  
11    **A.** The next step is to calculate the savings and weighting  
12    factor to be used for both average net operating heat  
13    rate and equivalent availability. This is shown on pages  
14    7 through 13. The baseline production costing analysis  
15    was performed to calculate the total system fuel cost if  
16    all units operated at target heat rate and target  
17    availability for the period. This total system fuel cost  
18    of \$596,119,836 is shown on page 6, column 2. Multiple  
19    production cost simulations were performed to calculate  
20    total system fuel cost with each unit individually  
21    operating at maximum improvement in equivalent  
22    availability and each station operating at maximum  
23    improvement in average net operating heat rate. The  
24    respective savings are shown on page 6, column 4 of  
25    Document No. 1.



1 After all of the individual savings are calculated,  
2 column 4 totals \$15,405,074 which reflects the savings  
3 if all of the units operated at maximum improvement. A  
4 weighting factor for each metric is then calculated by  
5 dividing individual savings by the total. For Bayside  
6 Unit 1, the weighting factor for average net operating  
7 heat rate is 6.02 percent as shown in the right-hand  
8 column on page 6. Pages 7 through 13 of Document No. 1  
9 show the point table, the Fuel Savings/(Loss) and the  
10 equivalent availability or heat rate value. The  
11 individual weighting factor is also shown. For example,  
12 on Bayside Unit 1, page 12, if the unit operates at  
13 7,322 average net operating heat rate, fuel savings  
14 would equal \$928,043 and 10 average net operating heat  
15 rate points would be awarded.

16  
17 The GPIF Reward/Penalty table on page 2 is a summary of  
18 the tables on pages 7 through 13. The left-hand column  
19 of this document shows the incentive points for Tampa  
20 Electric. The center column shows the total fuel savings  
21 and is the same amount as shown on page 6, column 4, or  
22 \$15,405,074. The right hand column of page 2 is the  
23 estimated reward or penalty based upon performance.

24  
25 **Q.** How was the maximum allowed incentive determined?

1     **A.** Referring to page 3, line 14, the estimated average  
 2     common equity for the period January through December  
 3     2015 is \$2,200,493,028. This produces the maximum  
 4     allowed jurisdictional incentive of \$8,993,880 shown on  
 5     line 21.

6  
 7     **Q.** Are there any other constraints set forth by the  
 8     Commission regarding the magnitude of incentive dollars?

9  
 10    **A.** Yes. Incentive dollars are not to exceed 50 percent of  
 11    fuel savings. Page 2 of Document No. 1 demonstrates that  
 12    this constraint is met, limiting total potential reward  
 13    and penalty incentive dollars to \$7,702,537.

14  
 15    **Q.** Please summarize your testimony.

16  
 17    **A.** Tampa Electric has complied with the Commission's  
 18    directions, philosophy, and methodology in its  
 19    determination of the GPIF. The GPIF is determined by  
 20    the following formula for calculating Generating  
 21    Performance Incentive Points (GPIP):

22  
 23    GPIP: = (0.0778 EAP<sub>BB1</sub>    + 0.0204 EAP<sub>BB2</sub>  
 24           + 0.0149 EAP<sub>BB3</sub>    + 0.0413 EAP<sub>BB4</sub>  
 25           + 0.0060 EAP<sub>PK1</sub>    + 0.0339 EAP<sub>BAY1</sub>)

$$\begin{aligned}
& + 0.1011 \text{ EAP}_{\text{BAY2}} + 0.0843 \text{ HRP}_{\text{BB1}} \\
& + 0.1129 \text{ HRP}_{\text{BB2}} + 0.0897 \text{ HRP}_{\text{BB3}} \\
& + 0.0886 \text{ HRP}_{\text{BB4}} + 0.1665 \text{ HRP}_{\text{PK1}} \\
& + 0.0602 \text{ HRP}_{\text{BAY1}} + 0.1024 \text{ HRP}_{\text{BAY2}}
\end{aligned}$$

5

6       Where:

7       GPIP =       Generating Performance Incentive Points.

8       EAP =       Equivalent       Availability       Points       awarded/  
9       deducted for Big Bend Units 1, 2, 3, and 4,  
10       Polk Unit 1 and Bayside Units 1 and 2.

11       HRP =       Average Net Heat Rate Points awarded/deducted  
12       for Big Bend Units 1, 2, 3, and 4, Polk Unit 1  
13       and Bayside Units 1 and 2.

14

15       **Q.**   Have you prepared a document summarizing the GPIF  
16       targets for the January through December 2015 period?

17

18       **A.**   Yes.   Document No. 2 entitled "Summary of GPIF Targets"  
19       provides the availability and heat rate targets for each  
20       unit.

21

22       **Q.**   Does this conclude your testimony?

23

24       **A.**   Yes.

25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4                                   **BENJAMIN F. SMITH II**

5  
6   **Q.**   Please state your name, address, occupation and employer.

7  
8   **A.**   My name is Benjamin F. Smith II. My business address is  
9           702 North Franklin Street, Tampa, Florida 33602. I am  
10          employed by Tampa Electric Company ("Tampa Electric" or  
11          "company") in the Wholesale Marketing group within the  
12          Fuels Management Department.

13  
14   **Q.**   Please provide a brief outline of your educational  
15          background and business experience.

16  
17   **A.**   I received a Bachelor of Science degree in Electric  
18          Engineering in 1991 from the University of South Florida  
19          in Tampa, Florida and am a registered Professional  
20          Engineer within the State of Florida. I joined Tampa  
21          Electric in 1990 as a cooperative education student.  
22          During my years with the company, I have worked in the  
23          areas of transmission engineering, distribution  
24          engineering, resource planning, retail marketing, and  
25          wholesale power marketing. I am currently the Manager of

1 Wholesale Products and Fuel Services in Tampa Electric's  
2 Wholesale Marketing group. My responsibilities are to  
3 evaluate short- and long-term purchase and sale  
4 opportunities within the wholesale power market, assist  
5 in wholesale origination and contract structure, and help  
6 evaluate the processes used to value potential wholesale  
7 power transactions. In this capacity, I interact with  
8 wholesale power market participants such as utilities,  
9 municipalities, electric cooperatives, power marketers,  
10 and other wholesale developers and independent power  
11 producers.

12  
13 **Q.** Have you previously testified before the Florida Public  
14 Service Commission ("Commission")?

15  
16 **A.** Yes. I have submitted written testimony in the annual  
17 fuel docket since 2003, and I testified before this  
18 Commission in Docket Nos. 030001-EI, 040001-EI, and  
19 080001-EI regarding the appropriateness and prudence of  
20 Tampa Electric's wholesale purchases and sales.

21  
22 **Q.** What is the purpose of your direct testimony in this  
23 proceeding?

24  
25 **A.** The purpose of my testimony is to provide a description

1 of Tampa Electric's purchased power agreements that the  
2 company has entered into and for which it is seeking cost  
3 recovery through the Fuel and Purchased Power Cost  
4 Recovery Clause ("fuel clause") and the Capacity Cost  
5 Recovery Clause. I also describe Tampa Electric's  
6 purchased power strategy for mitigating price and supply-  
7 side risk, while providing customers with a reliable  
8 supply of economically priced purchased power.

9  
10 **Q.** Please describe the efforts Tampa Electric makes to  
11 ensure that its wholesale purchases and sales activities  
12 are conducted in a reasonable and prudent manner.

13  
14 **A.** Tampa Electric evaluates potential purchase and sale  
15 opportunities by analyzing the expected available amounts  
16 of generation and the power required to meet the  
17 projected demand and energy of its customers. Purchases  
18 are made to achieve reserve margin requirements, meet  
19 customers' demand and energy needs, supplement generation  
20 during unit outages, and for economical purposes. When  
21 Tampa Electric considers making a power purchase, the  
22 company aggressively searches for available supplies of  
23 wholesale capacity or energy from creditworthy  
24 counterparties. The objective is to secure reliable  
25 quantities of purchased power for customers at the best

1 possible price.

2

3 Conversely, when there is a sales opportunity, the  
4 company offers profitable wholesale capacity or energy  
5 products to creditworthy counterparties. The company has  
6 wholesale power purchase and sale transaction enabling  
7 agreements with numerous counterparties. This process  
8 helps to ensure that the company's wholesale purchase and  
9 sale activities are conducted in a reasonable and prudent  
10 manner.

11

12 **Q.** Has Tampa Electric reasonably managed its wholesale power  
13 purchases and sales for the benefit of its retail  
14 customers?

15

16 **A.** Yes, it has. Tampa Electric has fully complied with, and  
17 continues to fully comply with, the Commission's March  
18 11, 1997 Order, No. PSC-97-0262-FOF-EI, issued in Docket  
19 No. 970001-EI, which governs the treatment of separated  
20 and non-separated wholesale sales. The company's  
21 wholesale purchase and sale activities and transactions  
22 are also reviewed and audited on a recurring basis by the  
23 Commission.

24

25 In addition, Tampa Electric actively manages its

1 wholesale purchases and sales with the goal of  
2 capitalizing on opportunities to reduce customer costs.  
3 The company monitors its contractual rights with  
4 purchased power suppliers as well as with entities to  
5 which wholesale power is sold to detect and prevent any  
6 breach of the company's contractual rights. Also, Tampa  
7 Electric continually strives to improve its knowledge of  
8 wholesale power markets and the available opportunities  
9 within the marketplace. The company uses this knowledge  
10 to minimize the costs of purchased power and to maximize  
11 the savings the company provides retail customers by  
12 making wholesale sales when excess power is available on  
13 Tampa Electric's system and market conditions allow.

14  
15 **Q.** Please describe Tampa Electric's 2014 wholesale energy  
16 purchases.

17  
18 **A.** Tampa Electric assessed the wholesale power market and  
19 entered into short- and long-term purchases based on  
20 price and availability of supply. Approximately five  
21 percent of the expected energy needs for 2014 will be met  
22 using purchased power. This purchased power energy  
23 includes economy purchases, qualifying facilities, and  
24 existing firm purchased power agreements with Pasco  
25 Cogen, Calpine, and Southern Power Company. The testimony



1 in previous years describes each existing firm purchased  
2 power agreement. However, in summary, all three  
3 purchases are call options with dual-fuel (*i.e.*, natural  
4 gas or oil) capability. The Pasco Cogen purchase is 121  
5 MW of intermediate capacity and continues through 2018.  
6 Both Calpine and Southern Power Company are peaking  
7 purchases with capacities of 117 MW and 160 MW,  
8 respectively. The Southern Power Company purchase  
9 continues through 2015, while the Calpine purchase  
10 continues through 2016. All of the aforementioned  
11 purchases provide supply reliability, help reduce fuel  
12 price volatility, and were previously approved by the  
13 Commission as being cost-effective for Tampa Electric  
14 customers.

15  
16 In addition to these purchases, Tampa Electric will  
17 continue to evaluate economic combinations of forward and  
18 spot market energy purchases during the company's peak  
19 periods and spring and fall generation maintenance  
20 periods. This purchasing strategy provides a reasonable  
21 and diversified approach to serving customers.

22  
23 **Q.** Has Tampa Electric entered into any other wholesale  
24 energy purchases beyond 2014?

25

1     **A.**    No, besides the previously mentioned purchases, the  
2            company has not entered into any other purchases beyond  
3            2014.

4  
5     **Q.**    Does Tampa Electric anticipate entering into any other  
6            wholesale energy purchases for 2015 and beyond?

7  
8     **A.**    In 2015, the Tampa Electric expects purchased power to  
9            meet approximately five percent of its energy needs.  
10           This energy includes contributions from the three  
11           previously mentioned firm purchases. Beyond 2015, Tampa  
12           Electric expects the company's remaining two firm  
13           purchases (*i.e.*, Pasco Cogen and Calpine) to keep  
14           contributing positively to customers' level of electric  
15           service in the applicable years. Tampa Electric will  
16           continue to evaluate the short-term purchased power  
17           market as part of its purchasing strategy for 2015 and  
18           beyond.

19  
20    **Q.**    Does Tampa Electric engage in physical or financial  
21           hedging of its wholesale energy transactions to mitigate  
22           wholesale energy price volatility?

23  
24    **A.**    Physical and financial hedges can provide measurable  
25           market price volatility protection. Tampa Electric

1 purchases physical wholesale power products. The company  
2 has not engaged in financial hedging for wholesale  
3 transactions because the availability of financial  
4 instruments within the Florida market is limited. The  
5 Florida wholesale power market currently operates through  
6 bilateral contracts between various counterparties, and  
7 no Florida trading hub exists where standard financial  
8 transactions can occur with enough volume to create a  
9 liquid market. Due to this lack of liquidity and  
10 standard financial instruments, Tampa Electric has not  
11 purchased any financial wholesale power hedges. However,  
12 the company employs a diversified physical power supply  
13 strategy, which includes self-generation and short- and  
14 long-term capacity and energy purchases. This strategy  
15 provides the company the opportunity to take advantage of  
16 favorable spot market pricing while maintaining reliable  
17 service to its customers.

18  
19 **Q.** Does Tampa Electric's risk management strategy for power  
20 transactions adequately mitigate price risk for purchased  
21 power for 2014?

22  
23 **A.** Yes, Tampa Electric expects its physical wholesale  
24 purchases to continue to reduce its customers' purchased  
25 power price risk. For example, the 160 MW purchased from

1 Southern Power Company and 121 MW purchased from Pasco  
2 Cogen are reliable, cost-based call options for power.  
3 These purchases serve as both a physical hedge and  
4 reliable source of economic power. The availability of  
5 these purchases is high, and their price structures  
6 provide some protection from rising market prices, which  
7 are largely influenced by supply and the volatility of  
8 natural gas prices.

9  
10 Mitigating price risk is a dynamic process, and Tampa  
11 Electric continually evaluates its options in light of  
12 changing circumstances and new opportunities. Tampa  
13 Electric also strives to maintain an optimum level and  
14 mix of short- and long-term capacity and energy purchases  
15 to augment the company's own generation for the year 2014  
16 and beyond.

17  
18 **Q.** How does Tampa Electric mitigate the risk of disruptions  
19 to its purchased power supplies during major weather  
20 related events such as hurricanes?

21  
22 **A.** During hurricane season, Tampa Electric continues to  
23 utilize a purchased power risk management strategy to  
24 minimize potential power supply disruptions during major  
25 weather-related events. The strategy includes monitoring

1 storm activity; evaluating the impact of storms on the  
2 wholesale power market; purchasing power on the forward  
3 market for reliability and economics; evaluating  
4 transmission availability and the geographic location of  
5 electric resources; reviewing sellers' fuel sources and  
6 dual-fuel capabilities; and focusing on fuel-diversified  
7 purchases. Notably, the company's existing three firm  
8 purchased power agreements are from dual-fuel resources.  
9 This allows these resources to run on either natural gas  
10 or oil, which enhances supply reliability during a  
11 potential hurricane-related disruption in natural gas  
12 supply. Absent the threat of a hurricane, and for all  
13 other months of the year, the company continues its  
14 strategy of evaluating economic combinations of short-  
15 and long-term purchase opportunities identified in the  
16 marketplace.

17  
18 **Q.** Please describe Tampa Electric's wholesale energy sales  
19 for 2014 and 2015.

20  
21 **A.** Tampa Electric entered into various non-separated  
22 wholesale sales in 2014, and the company anticipates  
23 making additional non-separated sales during the balance  
24 of 2014 and in 2015. In accordance with Order No. PSC-  
25 01-2371-FOF-EI, issued on December 7, 2001 in Docket No.

1 010283-EI, all gains from non-separated sales are  
2 returned to customers through the fuel clause, up to the  
3 three-year rolling average threshold. For all gains  
4 above the three-year rolling average threshold, customers  
5 receive 80 percent and the company retains the remaining  
6 20 percent.

7  
8 In 2014, Tampa Electric anticipates its gains from non-  
9 separated wholesale sales to be \$3,069,762, which will  
10 exceed the three-year rolling average threshold of  
11 \$681,121. Of the total gains from non-separated wholesale  
12 sales, customers will receive \$2,592,034, which  
13 represents 100 percent of the \$681,121 threshold value,  
14 plus \$1,910,913 or 80 percent of the margin above the  
15 threshold. Tampa Electric will receive \$477,728, which  
16 is the remaining 20 percent of the gains above the  
17 threshold.

18  
19 The company did not project exceeding the threshold in  
20 2014. However, the cold 2014 winter resulted in a higher  
21 than expected level of sales in January and February.  
22 In 2015, the company's projected gains from non-separated  
23 wholesale sales are \$581,933, of which 100 percent is  
24 expected to be passed on to customers since they are less  
25 than the projected three-year rolling average threshold

1 for that year of \$1,403,580.

2

3 **Q.** Please summarize your testimony.

4

5 **A.** Tampa Electric monitors and assesses the wholesale power  
6 market to identify and take advantage of opportunities in  
7 the marketplace, and these efforts benefit the company's  
8 customers. Tampa Electric's energy supply strategy  
9 includes self-generation and short- and long-term power  
10 purchases. The company purchases in both the physical  
11 forward and spot wholesale power markets to provide  
12 customers with a reliable supply at the lowest possible  
13 cost. It also enters into wholesale sales that benefit  
14 customers. Tampa Electric does not purchase wholesale  
15 energy derivatives in the Florida wholesale power market  
16 due to a lack of financial instruments appropriate for  
17 the company's operations. However, Tampa Electric does  
18 employ a diversified physical power supply strategy to  
19 mitigate price and supply risks.

20

21 **Q.** Does this conclude your testimony?

22

23 **A.** Yes.

24

25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **J. BRENT CALDWELL**

5  
6   **Q.**   Please state your name, address, occupation and  
7           employer.

8  
9   **A.**   My name is J. Brent Caldwell. My business address is  
10           702 N. Franklin Street, Tampa, Florida 33602. I am  
11           employed by Tampa Electric Company ("Tampa Electric" or  
12           "company") as Director of Bulk Fuel and Power.

13  
14   **Q.**   Please provide a brief outline of your educational  
15           background and business experience.

16  
17   **A.**   I received a Bachelor Degree in Electrical Engineering  
18           from Georgia Institute of Technology in 1985 and a  
19           Master of Science in Electrical Engineering in 1988 from  
20           the University of South Florida. I have 20 years of  
21           utility experience with an emphasis in state and federal  
22           regulatory matters, fuel procurement and transportation,  
23           fuel logistics and cost reporting, and business systems  
24           analysis. In October 2010, I assumed responsibility for  
25           long term fuel origination.



1     **Q.** Have you previously testified before the Florida Public  
2     Service Commission ("FPSC" or "Commission")?

3

4     **A.** Yes. I have previously testified before this Commission  
5     in Docket No. 120234-EI regarding the company's fuel  
6     procurement and delivery strategy for the Polk 2-5  
7     Combined Cycle Conversion.

8

9     **Q.** Please state the purpose of your testimony.

10

11    **A.** The purpose of my testimony is to present, for the  
12    Commission's review, information regarding the 2013  
13    results of Tampa Electric's risk management activities,  
14    as required by the terms of the stipulation entered into  
15    by the parties to Docket No. 011605-EI and approved by  
16    the Commission in Order No. PSC-02-1484-FOF-EI.

17

18    **Q.** Do you wish to sponsor an exhibit in support of your  
19    testimony?

20

21    **A.** Yes. Exhibit No. \_\_\_\_ (JBC-1), entitled Tampa Electric's  
22    2013 Hedging Activity True-up, was prepared under my  
23    direction and supervision. This report explains the  
24    company's risk management activities and results for the  
25    calendar year 2013.

1 Q. What is the source of the data you present in your  
2 testimony in this proceeding?

3

4 A. Unless otherwise indicated, the source of the data is  
5 the books and records of Tampa Electric. The books and  
6 records are kept in the regular course of business in  
7 accordance with generally accepted accounting principles  
8 and practices, and provisions of the Uniform System of  
9 Accounts as prescribed by this Commission.

10

11 Q. What were the results of Tampa Electric's risk  
12 management activities in 2013?

13

14 A. As outlined in Tampa Electric's 2013 Hedging Activity  
15 True-up, filed as an exhibit to this testimony, the  
16 company follows a non-speculative risk management  
17 strategy to reduce fuel price volatility while  
18 maintaining a reliable supply of fuel. In particular,  
19 Tampa Electric established a financial hedging program  
20 to limit customers' exposure to spikes in the price of  
21 natural gas. Over time, this program has been enhanced  
22 as Tampa Electric's gas needs have evolved and grown.  
23 All enhancements have been reviewed and approved by the  
24 company's Risk Authorization Committee.

25

1 The report indicates that Tampa Electric's 2013 hedging  
2 activities resulted in a net loss of approximately \$3.3  
3 million. Tampa Electric followed the plan objective of  
4 reducing price volatility while maintaining a reliable  
5 fuel supply. Natural gas prices declined in 2013 due to  
6 lower demand as a result of the mild winter of  
7 2012/2013, ongoing economic softness, and an abundance  
8 of natural gas supply from non-conventional, shale gas  
9 production.

10  
11 **Q.** Does Tampa Electric implement physical hedges for  
12 natural gas?

13  
14 **A.** No, Tampa Electric does not hedge natural gas pricing  
15 through physical gas supply contracts. Tampa Electric  
16 does hedge its natural gas supply through  
17 diversification. Tampa Electric also physically hedges  
18 its supply through the use of a variety of sources,  
19 delivery methods, inventory locations and contractual  
20 terms to enhance the company's supply reliability and  
21 flexibility to cost-effectively meet changing  
22 operational needs.

23  
24 Tampa Electric continually pursues new creditworthy  
25 counterparties and maintains contracts for gas supplies

1 from various regions and on different pipelines. The  
2 company also contracts for pipeline capacity to access  
3 non-conventional shale gas production which is less  
4 sensitive to interruption by hurricanes. Additionally,  
5 Tampa Electric has storage capacity with Bay Gas Storage  
6 near Mobile, Alabama. All of these actions enhance the  
7 effectiveness of Tampa Electric's gas supply portfolio.  
8

9 **Q.** Does Tampa Electric use a hedging information system?  
10

11 **A.** Yes, Tampa Electric continues to use Sungard's Nucleus  
12 Risk Management System ("Nucleus"). Nucleus supports  
13 sound hedging practices with its contract management,  
14 separation of duties, credit tracking, transaction  
15 limits, deal confirmation, risk exposure analysis and  
16 business report generation functions. The Nucleus  
17 system records all financial natural gas hedging  
18 transactions, and the system calculates risk management  
19 reports. In 2013, Tampa Electric initiated a project to  
20 upgrade or replace Nucleus. The natural gas portion of  
21 this project is projected to be completed by the end of  
22 2014.  
23

24 **Q.** Did the company use financial hedges for commodities  
25 other than natural gas in 2013?

1 **A.** No. Tampa Electric did not use financial hedges for  
2 commodities other than natural gas in 2013.

3  
4 Tampa Electric's generation comprises mostly coal and  
5 natural gas. The price of coal has historically been  
6 stable compared to the prices of oil and natural gas.  
7 In addition, there is not an organized, nor a liquid,  
8 market for financial hedging instruments for the high-  
9 sulfur Illinois Basin coal that Tampa Electric uses at  
10 Big Bend Station, its largest coal-fired generation  
11 facility.

12  
13 Tampa Electric consumes a small amount of oil; however,  
14 its low and erratic usage pattern makes price hedging  
15 impractical.

16  
17 Similarly, Tampa Electric did not use financial hedges  
18 for wholesale power transactions because a liquid,  
19 published market does not exist for power in Florida.

20  
21 **Q.** How does Tampa Electric assure physical supply of other  
22 commodities?

23  
24 **A.** Tampa Electric assures sufficient physical supply of  
25 coal and oil through supply diversification, inventory

1           sufficiency, and delivery flexibility for coal. For  
2 coal, the company enters into a portfolio of contracts  
3 with differing terms and various suppliers to obtain the  
4 types of coal used in its electric generation system.  
5 This is of particular importance because of increasing  
6 competition for Illinois Basin coal supply. This  
7 increased competition comes from domestic utilities that  
8 have added sulfur dioxide scrubbers to their coal plants  
9 and from the international market. This competition for  
10 low cost supply puts greater emphasis on the need for a  
11 robust coal supply portfolio.

12  
13           Additionally in 2009, Tampa Electric added rail delivery  
14 capability for coal to Big Bend Station. The addition  
15 of rail to the existing waterborne transportation  
16 facilities enhanced Tampa Electric's access to coal  
17 supply and increased delivery reliability.

18  
19           For oil, Tampa Electric fills its oil tanks prior to  
20 entering hurricane season to reduce exposure to supply  
21 or price issues that may arise during hurricane season.  
22 Competition for potentially limited oil supplies and oil  
23 transportation during a crisis emphasizes the need for  
24 maintaining sufficient inventory.

25

1 Q. What is the basis for your request to recover the  
2 commodity and transaction costs described above?

3

4 A. Tampa Electric requests cost recovery pursuant to the  
5 Commission Order No. PSC-02-1484-FOF-EI, in Docket No.  
6 011605-EI:

7 Each investor-owned electric utility shall  
8 be authorized to charge/credit to the fuel  
9 and purchased power cost recovery  
10 clause its non-speculative, prudently-  
11 incurred commodity costs and gains and  
12 losses associated with financial and/or  
13 physical hedging transactions for natural  
14 gas, residual oil, and purchased power  
15 contracts tied to the price of natural gas.

16

17 Q. Does this conclude your testimony?

18

19 A. Yes, it does.

20

21

22

23

24

25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                                   **PREPARED DIRECT TESTIMONY**3   **OF**4   **J. BRENT CALDWELL**

5  
6   **Q.**   Please state your name, business address, occupation  
7           and employer.

8  
9   **A.**   My name is J. Brent Caldwell. My business address is  
10           702 North Franklin Street, Tampa, Florida 33602. I am  
11           employed by Tampa Electric Company ("Tampa Electric" or  
12           "company") as Director of Origination & Market  
13           Services.

14  
15   **Q.**   Please provide a brief outline of your educational  
16           background and business experience.

17  
18   **A.**   I received a Bachelor Degree in Electrical Engineering  
19           from Georgia Institute of Technology in 1985 and a  
20           Master of Science degree in Electrical Engineering in  
21           1988 from the University of South Florida. I have over  
22           16 years of utility experience with an emphasis in  
23           state and federal regulatory matters, natural gas  
24           procurement and transportation, fuel logistics and cost  
25           reporting, and business systems analysis. In October



1           2010, I assumed responsibility for long term fuel  
2           supply planning and procurement for Tampa Electric's  
3           generation plants.

4  
5   **Q.**    Are you the same J. Brent Caldwell who previously filed  
6           direct testimony on behalf of Tampa Electric in this  
7           docket?

8  
9   **A.**    Yes, I am.

10  
11 **Q.**    What is the purpose of your testimony?

12  
13 **A.**    The purpose of my testimony is to sponsor and describe  
14           Exhibit No. \_\_\_\_ (JBC-2), entitled Tampa Electric  
15           Company's Fuel Procurement and Wholesale Power  
16           Purchases Risk Management Plan 2015.

17  
18 **Q.**    Was this exhibit prepared by you or under your  
19           direction and supervision?

20  
21 **A.**    Yes, it was.

22  
23 **Q.**    Please describe your exhibit.

24  
25 **A.**    My Exhibit No. \_\_\_\_ (JBC-2) sets forth all of the

1 various details of Tampa Electric's overall plan for  
2 mitigating risk in the company's procurement of  
3 generation fuel and purchased power during 2015.  
4

5 **Q.** Does this conclude your testimony?  
6

7 **A.** Yes, it does.  
8  
9  
10  
11  
12  
13  
14  
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16  
17  
18  
19  
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21  
22  
23  
24  
25

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2                   **PREPARED DIRECT TESTIMONY**3                   **OF**4                   **J. BRENT CALDWELL**5  
6       **Q.**     Please state your name, address, occupation and employer.7  
8       **A.**     My name is J. Brent Caldwell. My business address is 702  
9             N. Franklin Street, Tampa, Florida 33602. I am employed  
10            by Tampa Electric Company ("Tampa Electric" or "company")  
11            as Director, Bulk Fuel and Power.12  
13       **Q.**     Please provide a brief outline of your educational  
14             background and business experience.15  
16       **A.**     I received a Bachelor Degree in Electrical Engineering  
17             from Georgia Institute of Technology in 1985 and a  
18             Master of Science degree in Electrical Engineering in  
19             1988 from the University of South Florida. I have over  
20             20 years of utility experience with an emphasis in state  
21             and federal regulatory matters, natural gas procurement  
22             and transportation, fuel logistics and cost reporting,  
23             and business systems analysis. In October 2010, I  
24             assumed responsibility for long term fuel supply  
25             planning and procurement for Tampa Electric's generation

1 plants.

2

3 **Q.** Have you previously testified before this Commission?

4

5 **A.** Yes. I have submitted written testimony in the annual  
6 fuel docket since 2011, and I testified before the  
7 Commission in Docket No. 120234-EI regarding the  
8 company's fuel procurement for the Polk 2-5 Combined  
9 Cycle Conversion project.

10

11 **Q.** What is the purpose of your testimony?

12

13 **A.** The purpose of my testimony is to discuss Tampa  
14 Electric's fuel mix, fuel price forecasts, potential  
15 impacts to fuel prices, and the company's fuel  
16 procurement strategies. I will address steps Tampa  
17 Electric takes to manage fuel supply reliability and  
18 price volatility and describe projected hedging  
19 activities.

20

21 **2015 Fuel Mix and Procurement Strategies**

22 **Q.** What fuels will Tampa Electric's generating stations use  
23 in 2015?

24

25 **A.** In 2015, coal-fired generation is expected to be

1 approximately 63 percent, and natural-gas fired  
2 generation is expected to be 37 percent, of total  
3 generation. Generation from oil is expected to be less  
4 than one percent of the total generation.

5  
6 **Q.** Please describe Tampa Electric's fuel supply procurement  
7 strategy.

8  
9 **A.** Tampa Electric emphasizes flexibility and options in its  
10 fuel procurement strategy for all of its fuel needs. The  
11 company strives to maintain a large number of  
12 creditworthy and viable suppliers. Tampa Electric also  
13 attempts to diversify the locations from which its supply  
14 is sourced. Similarly, the company maintains multiple  
15 delivery paths wherever possible. Having a greater number  
16 of fuel supply and delivery options provides increased  
17 reliability and lower costs for Tampa Electric's  
18 customers.

19  
20 **Coal Supply Strategy**

21 **Q.** Please describe Tampa Electric's solid fuel usage and  
22 procurement strategy.

23  
24 **A.** Tampa Electric uses solid fuel for the four pulverized-  
25 coal steam turbine units at Big Bend Station and as the

1 primary fuel for the integrated gasification combined  
2 cycle Polk Unit 1. The coal-fired units at Big Bend  
3 Station are fully scrubbed for sulfur dioxide and  
4 nitrogen oxides and are designed to burn high-sulfur  
5 Illinois Basin coal. Polk Unit 1 currently burns a mix  
6 of petroleum coke and low sulfur coal. Each plant has  
7 varying operational and environmental restrictions and  
8 requires fuel with custom quality characteristics such as  
9 ash content, fusion temperature, sulfur content, heat  
10 content and chlorine content. Since coal is not a  
11 homogenous product, fuel selection is based on these  
12 unique characteristics, price, availability,  
13 deliverability and creditworthiness of the supplier.

14  
15 To minimize costs, maintain operational flexibility, and  
16 ensure reliable supply, Tampa Electric maintains a  
17 portfolio of bilateral coal supply contracts with varying  
18 term lengths: long, intermediate, and short. Tampa  
19 Electric monitors the market to obtain the most favorable  
20 prices from sources that meet the needs of the generating  
21 stations. The use of daily and weekly publications,  
22 independent research analyses from industry experts,  
23 discussions with suppliers, and coal solicitations aid  
24 the company in monitoring the coal market and shaping the  
25 company's coal procurement strategy to reflect current

1 market conditions. Tampa Electric's strategy provides a  
2 stable supply of reliable fuel sources while still  
3 allowing flexibility for the company to take advantage of  
4 favorable spot market opportunities and address  
5 operational needs.

6  
7 **Q.** Please summarize Tampa Electric's solid fuel, coal and  
8 petroleum coke, supply for 2014.

9  
10 **A.** Tampa Electric supplies Big Bend Station's coal needs  
11 through a combination of two coal supply agreements that  
12 continue through 2014 and a collection of shorter term  
13 contracts and spot purchases. These shorter term  
14 purchases allow the company to adjust supply to reflect  
15 changing coal quality and quantity needs, operational  
16 changes and pricing opportunities.

17  
18 **Q.** Has Tampa Electric entered into coal supply transactions  
19 for 2015 delivery?

20  
21 **A.** Yes, Tampa Electric has contracted for more than three-  
22 fourths of its 2015 expected coal needs through  
23 agreements with coal suppliers to mitigate price  
24 volatility and ensure reliability of supply. Tampa  
25 Electric anticipates the remaining solid fuel purchases

1 for Big Bend Station and Polk Unit 1 will be procured  
2 through spot market purchases during 2014 and 2015.

3  
4 **Coal Transportation**

5 **Q.** Please describe Tampa Electric's solid fuel  
6 transportation arrangements.

7  
8 **A.** Tampa Electric can receive coal at its Big Bend Station  
9 via both waterborne delivery and rail delivery. Once  
10 delivered to Big Bend Station, Polk Unit 1 solid fuel is  
11 transported to Polk Station via trucks.

12  
13 **Q.** Why does the company maintain multiple coal  
14 transportation options in its portfolio?

15  
16 **A.** Bimodal solid fuel transportation to Big Bend Station  
17 affords the company and its customers 1) access to more  
18 potential coal suppliers providing a more competitively  
19 priced and diverse, delivered coal, 2) the opportunity to  
20 switch to either water or rail in the event of a  
21 transportation breakdown or interruption on the other  
22 mode, and 3) competition for solid fuel transportation  
23 contracts for future periods.

24  
25 **Q.** Will Tampa Electric continue to receive coal deliveries



1 via rail in 2014 and 2015?

2

3 **A.** Yes. Tampa Electric expects to receive over two million  
4 tons of coal through the Big Bend rail facility during  
5 2015, for use at Big Bend Station.

6

7 As part of the CSX transportation agreement, Tampa  
8 Electric receives a per ton discount, treated as a  
9 reimbursement, for each ton of coal delivered, all of  
10 which is flowed through to customers through the fuel and  
11 purchased power cost recovery clause. Although the  
12 current agreement with CSX was scheduled to expire at the  
13 end of 2014, the company has reached an agreement to  
14 extend the contract. In addition to the term extension,  
15 the contract amendment extends the available per ton  
16 discount for rail transportation, treated as a  
17 reimbursement, and replaces the minimum annual throughput  
18 with a fixed capacity reservation. The per-ton discount,  
19 or reimbursement, will continue to be flowed through to  
20 customers through the fuel and purchased power cost  
21 recovery clause. The amended contract rate structure  
22 makes the effective rate lower than the previous  
23 agreement at the expected level of rail deliveries.

24

25 **Q.** Please describe Tampa Electric's expectations regarding

1 waterborne coal deliveries?

2

3 **A.** Tampa Electric expects to receive the balance of its  
 4 solid fuel supply needs as waterborne deliveries to its  
 5 unloading facilities at Big Bend Station. These  
 6 deliveries may come through United Bulk Terminal, from  
 7 other terminals along the Gulf Coast, or from foreign  
 8 sources. The ultimate source is dependent upon quality,  
 9 operational needs, and lowest overall delivered cost.

10

11 Tampa Electric's existing waterborne transportation  
 12 agreements for river, terminal and Gulf expire at the end  
 13 of 2014. Tampa Electric issued an RFP for waterborne  
 14 transportation services in early 2014. The company is  
 15 negotiating agreements with the terminal services and  
 16 ocean transportation providers, and Tampa Electric  
 17 expects to finish negotiating new agreements for these  
 18 two transportation components by the end of the third  
 19 quarter of 2014. Tampa Electric is in the process of  
 20 selecting river transportation provider(s) and expects to  
 21 make a final selection by the end of August 2014, with  
 22 final agreement(s) in place by the end of the fourth  
 23 quarter of 2014. Tampa Electric anticipates that the new  
 24 waterborne transportation agreements will provide greater  
 25 flexibility and reduce overall waterborne transportation

1 costs. These estimated lower transportation costs are  
2 incorporated in the company's 2015 delivered fuel cost  
3 projections.

4  
5 **Q.** Please describe any other significant factors that Tampa  
6 Electric considered in developing its 2015 solid fuel  
7 supply portfolio.

8  
9 **A.** Tampa Electric placed an emphasis on flexibility in its  
10 solid fuel supply portfolio. The company recognizes that  
11 several factors may impact the annual consumption of  
12 solid fuel. There are several environmental regulations  
13 being enacted or proposed to be enacted in the next few  
14 years. These regulations may affect the types or  
15 quantities of coal that can be consumed at the stations  
16 or most likely, both. Also, Tampa Electric and Florida's  
17 generation assets continue to evolve. Tampa Electric is  
18 in the process of converting the natural gas combustion  
19 turbines at Polk Power Station into a very efficient  
20 natural gas combined cycle unit. Several new natural gas  
21 combined cycle units recently have been built within the  
22 state. Depending on the relative price of delivered  
23 solid fuel, delivered natural gas and the dynamics of the  
24 wholesale power market, the actual quantity of solid fuel  
25 burned may vary each year. Tampa Electric strives to

1 balance the need to have reliable solid fuel commodity  
2 and transportation while mitigating the potential for  
3 significant shortfall penalties if the commodity or  
4 transportation is not needed.

5  
6 **Natural Gas Supply Strategy**

7 **Q.** How does Tampa Electric's natural gas procurement and  
8 transportation strategy achieve competitive natural gas  
9 purchase prices for long and short term deliveries?

10  
11 **A.** Similar to its coal strategy, Tampa Electric uses a  
12 portfolio approach to natural gas procurement. This  
13 approach consists of a blend of pre-arranged base,  
14 intermediate and swing natural gas supply contracts  
15 complemented with shorter term spot purchases. The  
16 contracts have various time lengths to help secure needed  
17 supply at competitive prices and maintain the ability to  
18 take advantage of favorable natural gas price movements.  
19 Tampa Electric purchases its physical natural gas supply  
20 from approved counterparties, enhancing the liquidity and  
21 diversification of its natural gas supply portfolio. The  
22 natural gas prices are based on monthly and daily price  
23 indices, further increasing pricing diversification.

24  
25 Tampa Electric has improved the reliability and cost

1 effectiveness of the physical delivery of natural gas to  
2 its power plants by diversifying its pipeline  
3 transportation assets, including receipt points, and  
4 utilizing pipeline and storage tools to enhance access to  
5 natural gas supply during hurricanes or other events that  
6 constrain supply. On a daily basis, Tampa Electric  
7 strives to obtain reliable supplies of natural gas at  
8 favorable prices in order to mitigate costs to its  
9 customers. Additionally, Tampa Electric's risk management  
10 activities reduce natural gas price volatility.

11  
12 **Q.** Please describe Tampa Electric's diversified natural gas  
13 transportation arrangements.

14  
15 **A.** Tampa Electric receives natural gas via the Florida Gas  
16 Transmission ("FGT") and Gulfstream Natural Gas System,  
17 LLC ("Gulfstream") pipelines. The ability to deliver  
18 natural gas directly from two pipelines enhances the fuel  
19 delivery reliability of the Bayside Power Station,  
20 comprised of two large natural gas combine-cycle units  
21 and four aero derivative combustion turbines. Natural gas  
22 can also be delivered to Big Bend Station directly from  
23 Gulfstream to support the aero derivative combustion  
24 turbine and to Polk Station from FGT to support the four  
25 natural gas combustion turbines at that station.

1   **Q.**   What actions does Tampa Electric take to enhance the  
2           reliability of its natural gas supply?

3

4   **A.**   Tampa Electric maintains natural gas storage capacity  
5           with Bay Gas Storage near Mobile, Alabama to provide  
6           operational flexibility and reliability of natural gas  
7           supply.   Currently the company reserves 1,250,000 MMBtu  
8           of storage capacity.

9

10           In addition to storage, Tampa Electric maintains  
11           diversified natural gas supply receipt points in FGT  
12           Zones 1, 2 and 3.   Diverse receipt points reduce the  
13           company's vulnerability to hurricane impacts and provide  
14           access to lower priced gas supply.

15

16           Tampa Electric also reserves capacity on the Southeast  
17           Supply Header ("SESH").   SESH connects the receipt points  
18           of FGT and other Mobile Bay area pipelines with natural  
19           gas supply in the mid-continent.   Mid-continent natural  
20           gas production has grown and continues to increase  
21           through non-conventional shale gas and the Rockies  
22           Express.   Thus, SESH gives Tampa Electric access to  
23           secure, competitively priced on-shore gas supply for a  
24           portion of its portfolio.

25

1    **Q.**    Has Tampa Electric entered any natural gas supply  
2            transactions for 2015 delivery?

3

4    **A.**    Yes. Tampa Electric is currently in the process of  
5            securing approximately two-thirds of the company's  
6            expected natural gas requirements for 2015. The balance  
7            of Tampa Electric's natural gas supply will be acquired  
8            through seasonal, monthly and daily purchases to meet its  
9            varying operational needs.

10

11   **Q.**    Has Tampa Electric reasonably managed its fuel  
12            procurement practices for the benefit of its retail  
13            customers?

14

15   **A.**    Yes. Tampa Electric diligently manages its mix of long,  
16            intermediate, and short term purchases of fuel in a  
17            manner designed to reduce overall fuel costs while  
18            maintaining electric service reliability. The company's  
19            fuel activities and transactions are reviewed and audited  
20            on a recurring basis by the Commission. In addition, the  
21            company monitors its rights under contracts with fuel  
22            suppliers to detect and prevent any breach of those  
23            rights. Tampa Electric continually strives to improve  
24            its knowledge of fuel markets and to take advantage of  
25            opportunities to minimize the costs of fuel.

1 **Projected 2015 Fuel Prices**

2 **Q.** How does Tampa Electric project fuel prices?

3  
4 **A.** Tampa Electric reviews fuel price forecasts from sources  
5 widely used in the industry, including the New York  
6 Mercantile Exchange ("NYMEX"), Wood Mackenzie, the Energy  
7 Information Administration, and other energy market  
8 information sources. Futures prices for energy  
9 commodities as traded on the NYMEX form the basis of the  
10 natural gas and No. 2 oil market commodity price  
11 forecasts. The commodity price projections are then  
12 adjusted to incorporate expected transportation costs and  
13 location differences.

14  
15 Coal prices and coal transportation prices are projected  
16 using contracted pricing and information from industry-  
17 recognized consultants and published indices and are  
18 specific to the particular quality and mined location of  
19 coal utilized by Tampa Electric's Big Bend Station and  
20 Polk Unit 1. Final as-burned prices are derived using  
21 expected commodity prices and associated transportation  
22 costs.

23  
24 **Q.** How do the 2015 projected fuel prices compare to the fuel  
25 prices projected for 2014?



1     **A.**   Fuel prices for coal and natural gas for 2015 are  
2           projected to be similar to the prices projected for 2014.  
3           The colder than expected 2013 through 2014 winter  
4           increased demand for natural gas and coal in the short  
5           term. However, natural gas production from shale reserves  
6           has easily met this increased natural gas demand and is  
7           keeping prices relatively stable. Natural gas prices are  
8           projected to be slightly higher in 2015 than the  
9           actual/estimated natural gas prices expected for 2014,  
10          primarily driven by anticipated improvement to the  
11          economy and a market adjustment to shale gas production.  
12          Similarly, the higher coal demand is offset by coal-fired  
13          unit closures that will reduce demand, and coal prices  
14          are expected to remain stable.

15  
16     **Q.**   Did Tampa Electric consider the impact of higher than  
17           expected or lower than expected fuel prices?  
18

19     **A.**   Yes. While projected 2015 prices for coal and natural  
20           gas are expected to be similar to 2014 prices, Tampa  
21           Electric recognizes that there is uncertainty in future  
22           prices. Therefore, Tampa Electric prepared a scenario in  
23           which the forecasted price for natural gas was increased  
24           by 35 percent. Similarly, Tampa Electric prepared a  
25           scenario in which the forecasted price for natural gas

1 was reduced by 20 percent. Due to Tampa Electric's  
2 generating mix combined with its Commission-approved  
3 natural gas hedging strategy, the impact of the fuel  
4 price changes under either scenario is mitigated.

5  
6 **Risk Management Activities**

7 **Q.** Please describe Tampa Electric's risk management  
8 activities.

9  
10 **A.** Tampa Electric complies with its risk management plan as  
11 approved by the company's Risk Authorizing Committee.  
12 Tampa Electric's plan is described in detail in the Fuel  
13 Procurement and Wholesale Power Purchases Risk Management  
14 Plan ("Risk Management Plan"), submitted to the  
15 Commission on July 25, 2014 in this docket.

16  
17 **Q.** Has Tampa Electric used financial hedging in an effort to  
18 mitigate the price volatility of its 2014 and 2015  
19 natural gas requirements?

20  
21 **A.** Yes. Tampa Electric hedged a significant portion of its  
22 2014 natural gas supply needs and a portion of its  
23 expected 2015 natural gas supply needs in accordance with  
24 its plan. Tampa Electric will continue to take advantage  
25 of available natural gas hedging opportunities in an

1 effort to benefit its customers, while complying with its  
2 approved Risk Management Plan. The current market  
3 position for natural gas hedges was provided in the  
4 company's Natural Gas Hedging Activities report submitted  
5 to the Commission in this docket on August 13, 2014.

6  
7 **Q.** Are the company's strategies adequate for mitigating  
8 price risk for Tampa Electric's 2014 and 2015 natural gas  
9 purchases?

10  
11 **A.** Yes, the company's strategies are adequate for mitigating  
12 price risk for Tampa Electric's natural gas purchases.  
13 Tampa Electric's strategies balance the desire for  
14 reduced price volatility and reasonable cost with the  
15 uncertainty of natural gas volumes. These strategies are  
16 also described in detail in Tampa Electric's Risk  
17 Management Plan.

18  
19 **Q.** How does Tampa Electric determine the volume of natural  
20 gas it plans to hedge?

21  
22 **A.** Tampa Electric projects the volume of natural gas  
23 expected to be consumed in its power plants. The volume  
24 hedged is driven by the projected total natural gas  
25 consumption in its combined-cycle plants by month and the

1 time until that natural gas is needed. Based on those  
2 two parameters, the amount hedged is maintained within a  
3 range authorized by the company's Risk Authorizing  
4 Committee and monitored by the Risk Management  
5 department. The market price of natural gas does not  
6 affect the percentage of natural gas requirements that  
7 the company hedges since the objective is price  
8 volatility reduction, not price speculation.

9  
10 **Q.** Were Tampa Electric's efforts through July 31, 2014 to  
11 mitigate price volatility through its non-speculative  
12 hedging program prudent?

13  
14 **A.** Yes. Tampa Electric has executed hedges according to the  
15 risk management plan filed with this Commission, which  
16 was approved by the company's Risk Authorizing Committee.  
17 On March 28, 2014, the company filed its 2013 Natural Gas  
18 Hedging Activities report. Additionally, utilities must  
19 submit a Natural Gas Hedging Activity Report showing the  
20 results of hedging activities from January through July  
21 of the current year. The Hedging Activity Report  
22 facilitates prudence reviews through July 31 of the  
23 current year and allows for the Commission's prudence  
24 determination at the annual fuel hearing. Tampa Electric  
25 filed its Natural Gas Hedging Activities report, showing

1 the results of its prudent hedging activities from  
2 January through July 2014, in this docket on August 13,  
3 2014.

4  
5 **Q.** Does Tampa Electric expect its hedging program to provide  
6 fuel savings?

7  
8 **A.** No. The primary objective of the company's hedging  
9 program is to reduce fuel price volatility as approved by  
10 the Commission. Tampa Electric's hedging program  
11 requires consistent hedging based on expected needs. The  
12 company does not engage in speculative hedging strategies  
13 aimed at out-guessing the market. This discipline  
14 ensures hedges will be in place should prices spike and  
15 also means hedges are in place when prices decline and  
16 removes some of the volatility and uncertainty in natural  
17 gas prices from the fuel costs to generate electricity  
18 for customers, but does not guarantee fuel savings.

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20 **Q.** Does this conclude your testimony?

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22 **A.** Yes, it does.  
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**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**COMMISSION STAFF**

**DIRECT TESTIMONY OF SIMON O. OJADA**

**DOCKET NO. 140001-EI**

**September 12, 2014**

**Q. Please state your name and business address.**

A. My name is Simon O. Ojada. My business address is 4950 West Kennedy Blvd., Suite 310, Tampa, Florida 33609.

**Q. By whom are you presently employed and in what capacity?**

A. I am employed by the Florida Public Service Commission as a Public Utility Analyst II in the Office of Auditing and Performance Analysis.

**Q. How long have you been employed by the Commission?**

A. I have been employed by the Florida Public Service Commission since April 1997.

**Q. Briefly review your educational and professional background.**

A. I received a Bachelor of Science degree from the University of South Florida with a major in Finance in 1991, a Bachelor of Science Degree from Florida Metropolitan University with a major in Accounting in 1994, and a Master of Business Administration with a concentration in Accounting in 1997.

**Q. Please describe your current responsibilities.**

A. My responsibilities consist of planning and conducting utility audits of manual and automated accounting systems for historical and forecasted data.

**Q. Have you previously presented testimony before this Commission?**

A. Yes. I filed testimony in the Fuel and Purchased Power Recovery Clause, Docket No. 130001-EI.

1 **Q. What is the purpose of your testimony today?**

2 A. The purpose of my testimony is to sponsor the staff audit report of Duke Energy  
3 Florida, Inc. (DEF or Utility) which addresses the filing in Docket No. 140001-EI Fuel and  
4 purchased power cost recovery clause for costs associated with its hedging activities. We  
5 issued an audit report in this docket for the hedging activities on September 8, 2014. This  
6 audit report is filed with my testimony and is identified as Exhibit SOO-1.

7 **Q. Was this audit prepared by you or under your direction?**

8 A. Yes, it was prepared under my direction.

9 **Q. Please describe the work performed in this audit.**

10 A. I have separated the audit work into several categories.

11 Accounting Treatment

12 I reviewed DEF's supporting detail of the hedging settlements for the twelve months  
13 ended July 31, 2014. I verified the monthly balances of hedging transactions from DEF's  
14 Hedging Results Report for the period August 1, 2013, to December 30, 2013, and its Hedging  
15 Information Report for the period January 1, 2014 to July 31, 2014 to its Hedging Summary  
16 by Commodity Reports for 2013 and 2014 to the general ledger. No exceptions were noted.

17 Gains and Losses

18 I selected 21 natural gas and two No. 2 oil hedging transactions from August 2013  
19 through July 2014 as a sample. I reconciled the selected samples from the Hedging Results  
20 and Hedging information Reports to the third-party confirmation notices and contracts. I  
21 reconciled the gains and losses to the Utility's journal entries. I compared the price on the  
22 confirmation notice to the price published by the NYMEX Henry Hub gas futures contract  
23 rates. No exceptions were noted.

24 Hedged Volume and Limits

25 I obtained and reviewed DEF's Risk Management Plan. I reviewed the quantity

1 limits and authorizations for all hedged fuel types. No exceptions were noted.

2 Separation of Duties

3 I reviewed DEF's written procedures for separation of duties related to hedging  
4 activities. I reviewed the DEF's Audit Services Department evaluations and reports for the  
5 twelve months ending December 31, 2013. No exceptions were noted.

6 **Q. Please review the audit findings in this audit report.**

7 A. There were no findings in this audit related to hedging activities.

8 **Q. Does this conclude your testimony?**

9 A. Yes.

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**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**COMMISSION STAFF**

**DIRECT TESTIMONY OF ILIANA H. PIEDRA**

**DOCKET NO. 140001-EI**

**SEPTEMBER 12, 2014**

**Q. Please state your name and business address.**

A. My name is Iliana H. Piedra. My business address is 3625 N.W. 82nd Ave., Suite 400, Miami, Florida, 33166.

**Q. By whom are you presently employed and in what capacity?**

A. I am employed by the Florida Public Service Commission as a Professional Accountant Specialist in the Office of Auditing and Performance Analysis.

**Q. How long have you been employed by the Commission?**

A. I have been employed by the Florida Public Service Commission since January 1985.

**Q. Briefly review your educational and professional background.**

A. I received a Bachelor of Business Administration degree with a major in accounting from Florida International University in 1983. I am also a Certified Public Accountant licensed in the State of Florida.

**Q. Please describe your current responsibilities.**

A. My responsibilities consist of planning and conducting utility audits of manual and automated accounting systems for historical and forecasted data.

**Q. Have you presented testimony before this Commission or any other regulatory agency?**

A. Yes. I filed testimony in the City Gas Company of Florida rate case, Docket No. 940276-GU, the General Development Utilities, Inc. rate cases for the Silver Springs Shores Division in Marion County and the Port Labelle Division in Glades and Hendry Counties in

1 Dockets Nos. 920733-WS and 920734-WS, respectively, the Florida Power & Light  
2 Company storm cost recovery case in Docket No. 041291-EI, the Embarq storm cost recovery  
3 case in Docket No. 060644-TL, the K W Resort Utilities Corp. rate case in Docket No.  
4 070293-SU, the Florida Power & Light Company fuel recovery in Docket 120001-EI,  
5 Docket No. 130009-EI related to Florida Power & Light Company's Proposed Turkey Point  
6 Units 6 and 7, and the Florida Power & Light Company hedging activities in Docket 130001-  
7 EI.

8 **Q. What is the purpose of your testimony today?**

9 A. The purpose of my testimony is to sponsor the staff audit report of Florida Power &  
10 Light Company (FPL or Utility) which addresses the Utility's filing in Docket No. 140001-EI  
11 Fuel and purchased power cost recovery clause for costs associated with its hedging activities.  
12 We issued an audit report in this docket for the hedging activities on September 8, 2014. This  
13 audit report is filed with my testimony and is identified as Exhibit IHP-1.

14 **Q. Was this audit prepared by you or under your direction?**

15 A. Yes, it was prepared under my direction.

16 **Q. Please describe the work you performed in this audit.**

17 A. I have separated the audit work into several categories.

18 Accounting Treatment

19 We obtained FPL's supporting detail of the hedging settlements for the twelve months  
20 ended July 31, 2014. The support documentation was traced to the general ledger transaction  
21 detail. We verified that the hedging settlements were in compliance with the Risk  
22 Management Plan and verified that the accounting treatment for hedging transactions and  
23 transactions costs are consistent with Commission orders relating to hedging activities. No  
24 exceptions were noted.

25

1 Gains and Losses

2           We traced the monthly balances of hedging transactions from FPL's March 28 and  
3 August 13, 2014 filings in this docket for the period August 1, 2013 to July 31, 2014 to FPL's  
4 Derivative Settlement Report. We selected various hedging transactions from various  
5 counterparties from August 2013 and April 2014 for natural gas as a sample and traced them  
6 from the Derivative Settlement Report to the invoices, purchase statements, confirmation  
7 notices and deal tickets. FPL does not have any tolling agreements where natural gas is  
8 provided to generators under purchase power agreements. We recalculated the gains and  
9 losses. We compared these recalculated gains and losses with FPL's journal entries for  
10 realized gains and losses. We compared a sample of the purchase prices to the futures rates  
11 published by the NYMEX Henry Hub gas futures contract rates. We traced a sample of  
12 settlement prices to the futures rates published by the NYMEX Henry Hub gas futures  
13 contract rates. No exceptions were noted.

14 Hedged Volume and Limits

15           We reviewed the quantity limits and authorizations. We also obtained FPL's analysis  
16 of the monthly percent of fuel hedged in relation to fuel burned for the twelve months ended  
17 July 31, 2014, and compared them with the Utility's Risk Management Plan. The hedged  
18 targets for natural gas were traced to the Planned Position Strategy Schedule. The fuel burn  
19 forecast was traced to the Fuel Burn Summary. No exceptions were noted.

20 Separation of Duties

21           We reviewed the Utility's procedures for separating duties related to hedging  
22 activities. We agreed the names from deal tickets and confirmations to FPL's procedures and  
23 determined the physical location of various personnel. We reviewed an internal audit related  
24 to separation of duties. No exceptions were noted.

25

1 **Q. Please review the audit findings in this audit report, Exhibit IHP-1.**

2 A. There were no findings in this audit related to hedging activities.

3 **Q. Does that conclude your testimony?**

4 A. Yes.

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**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**COMMISSION STAFF**

**DIRECT TESTIMONY OF DEBRA M. DOBIAC**

**DOCKET NO. 140001-EI**

**SEPTEMBER 12, 2014**

**Q. Please state your name and business address.**

A. My name is Debra M. Dobiac. My business address is 2540 Shumard Oak Boulevard, Tallahassee, Florida, 32399.

**Q. By whom are you presently employed and in what capacity?**

A. I am employed by the Florida Public Service Commission as a Public Utilities Analyst II in the Office of Auditing and Performance Analysis.

**Q. How long have you been employed by the Commission?**

A. I have been employed by the Commission since January 2008.

**Q. Briefly review your educational and professional background.**

A. I graduated with honors from Lakeland College in 1993 and have a Bachelor of Arts degree in accounting. Prior to my work at the Commission, I worked for 6 years in internal auditing at the Kohler Company and First American Title Insurance Company. I also have approximately 12 years of experience as an accounting manager and controller.

**Q. Please describe your current responsibilities.**

A. Currently, I am a Public Utilities Analyst II with the responsibilities of managing regulated utility financial audits. I am also responsible for creating audit work programs to meet a specific audit purpose.

**Q. Have you presented testimony before this Commission or any other regulatory agency?**

A. Yes. I testified in the Aqua Utilities Florida, Inc. Rate Case, Docket No. 080121-WS,

1 the Water Management Services, Inc. Rate Case, Docket No. 100104-WU, the Gulf Power  
2 Company Rate Case, Docket No. 110138-EI, the Water Management Services, Inc. Rate Case,  
3 Docket No. 110200-WU, the Gulf Power Company Fuel and Purchased Power Recovery  
4 Clause, Docket No. 130001-EI, and the Gulf Power Company Rate Case, Docket No 130140-  
5 EI.

6 **Q. What is the purpose of your testimony today?**

7 A. The purpose of my testimony is to sponsor the staff audit report of Gulf Power  
8 Company (Gulf or Utility) which addresses the Utility's filing in Docket No. 140001-EI Fuel  
9 and purchased power cost recovery clause for costs associated with its hedging activities. We  
10 issued an audit report in this docket for the hedging activities on September 4, 2014. This  
11 audit report is filed with my testimony and is identified as Exhibit DMD-1.

12 **Q. Was this audit prepared by you or under your direction?**

13 A. Yes, it was prepared under my direction.

14 **Q. Please describe the work you performed in this audit.**

15 A. I have separated the audit work into several categories.

16 Accounting Treatment

17 We obtained Gulf's supporting detail of the hedging settlements for the twelve months  
18 ended July 31, 2014. The support documentation was traced to the general ledger transaction  
19 detail. We verified that the hedging settlements are in compliance with the Risk Management  
20 Plan and verified that the accounting treatment for hedging transactions and transactions costs  
21 is consistent with Commission orders relating to hedging activities. No exceptions were  
22 noted.

23 Gains and Losses

24 We traced the monthly balances of all hedging transactions from Gulf's Hedging  
25 Information Reports to its settlement report and its general ledger for the period August 1,

1 2013 to July 31, 2014. We reviewed existing tolling agreements whereby the Utility's natural  
2 gas is provided to generators under purchased power agreements. We recalculated the gains  
3 and losses, traced the price to the settlement statement details, and compared the price to the  
4 gas futures rates published by the New York Mercantile Exchange (NYMEX) Henry Hub Gas  
5 futures contract rates. We compared these recalculated gains and losses with Gulf's journal  
6 entries for realized gains and losses. No exceptions were noted.

7 Hedged Volume and Limits

8 We reviewed the quantity limits and authorizations. We also obtained Gulf's analysis  
9 of the monthly percent of natural gas hedged in relation to natural gas burned for the twelve  
10 months ended July 31, 2014, and compared them with the Utility's Risk Management Plan.  
11 No exceptions were noted.

12 Separation of Duties

13 We reviewed the Utility's procedures for separating duties related to hedging  
14 activities. There were no internal or external audits related to hedging activities. No  
15 exceptions were noted.

16 **Q. Please review the audit findings in this audit report, Exhibit DMD-1.**

17 A. There were no findings in this audit related to hedging activities.

18 **Q. Does that conclude your testimony?**

19 A. Yes.

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**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

**COMMISSION STAFF**

**DIRECT TESTIMONY OF INTESAR TERKAWI**

**DOCKET NO. 140001-EI**

**September 12, 2014**

**Q. Please state your name and business address.**

A. My name is Intesar Terkawi. My business address is 4950 West Kennedy Blvd., Suite 310, Tampa, Florida 33609.

**Q. By whom are you presently employed and in what capacity?**

A. I am employed by the Florida Public Service Commission as a Public Utility Analyst in the Office of Auditing and Performance Analysis.

**Q. How long have you been employed by the Commission?**

A. I have been employed by the Florida Public Service Commission since October 2001.

**Q. Briefly review your educational and professional background.**

A. In 1995 I received a Master Degree of Arts with a major in Communications from the University of Central Florida. In 2001, I received a Bachelor of Science Degree from the University of Central Florida with a major in accounting. I am also a Certified Public Accountant and an Enrolled Tax Agent.

**Q. Please describe your current responsibilities.**

A. My responsibilities consist of planning and conducting utility audits of manual and automated accounting systems for historical and forecasted data.

**Q. Have you previously presented testimony before this Commission?**

A. No.



1 **Q. What is the purpose of your testimony today?**

2 A. The purpose of my testimony is to sponsor the staff audit report of Tampa Electric  
3 Company (TECO or Utility) which addresses the Utility's filing in Docket No. 140001-EI  
4 Fuel and Purchased Power Cost Recovery Clause for costs associated with its hedging  
5 activities. We issued an audit report in this docket for the hedging activities on September 8,  
6 2014. This audit report is filed with my testimony and is identified as Exhibit IT-1.

7 **Q. Was this audit prepared by you or under your direction?**

8 A. Yes, it was prepared under my direction.

9 **Q. Please describe the work performed in this audit.**

10 A. I have separated the audit work into several categories.

11 Accounting Treatment

12 I reviewed TECO's supporting detail of the hedging settlements for the twelve months  
13 ended July 31, 2014. I traced the transactions to the general ledger and trade confirmation  
14 documents. I verified that the hedging settlements were in compliance with the Risk  
15 Management Plan and verified that the accounting treatment for hedging transactions and  
16 transactions costs are consistent with Commission orders relating to hedging activities. No  
17 exceptions were noted.

18 Gains and Losses

19 I traced the monthly balances of hedging transactions from TECO's Hedging  
20 Information Report to its Mark to Market Position Report for the period August 1, 2013, to  
21 July 31, 2014. I selected all gas hedging transactions for October and November 2013 and  
22 traced them from the Mark to Market Position Report to the third-party confirmation notices  
23 and contracts. I traced a sample of the purchase prices to the Gas Daily – NYMEX Henry  
24 Hub gas futures contract rates. I traced the related settlements prices to the Gas Daily –  
25 NYMEX Henry Hub gas futures contract rate. I recalculated the gains and losses and traced

1 them to the Utility’s journal entries for realized gains and losses. I reviewed existing tolling  
2 agreements whereby the Utility’s natural gas is provided to generators under purchased power  
3 agreements. No exceptions were noted.

4 Hedged Volume and Limits

5 I reviewed the quantity limits and authorizations. I also obtained TECO’s analysis of  
6 the monthly percent of fuel hedged in relation to fuel burned for the twelve months ended July  
7 31, 2014, and compared them with the Utility’s Risk Management Plan. There were variances  
8 for 4 of the 12 months between the percentages of actual and projected natural gas burned that  
9 were hedged. All variances were a result of inaccurate forecasting. No further work was  
10 done.

11 Separation of Duties

12 I reviewed TECO’s written procedures for separation of duties related to hedging  
13 activities. There were no internal and external audits related to hedging activities. No  
14 exceptions were noted.

15 **Q. Please review the audit findings in this audit report.**

16 **A.** There were no findings in this audit related to hedging activities.

17 **Q. Does this conclude your testimony?**

18 **A.** Yes.

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**CHAIRMAN GRAHAM:** And what about exhibits?

**MS. BARRERA:** Staff has compiled a stipulated Comprehensive Exhibit List, which includes the prefiled exhibits attached to the witnesses' testimony in this case. The list has been provided to the parties, the Commissioners, and the court reporter. This list is marked as the first hearing exhibit, and the other exhibits should be marked as set forth in the list. All exhibits have been stipulated. Staff recommends that the exhibits listed in the Comprehensive Exhibit List as Exhibits 2 to 18 and 24A to 68 be entered into the record at this time. Exhibits 19 to 24 will be proffered at the end of Mr. Foster's testimony.

**CHAIRMAN GRAHAM:** Did you say 24A to 68?

**MS. BARRERA:** Yes, sir.

**CHAIRMAN GRAHAM:** Okay. So we will enter Exhibits 1 through 18 and 24A through 68 into the record.

**MS. BARRERA:** Yes. Thank you.

**CHAIRMAN GRAHAM:** Are there any objections?  
Seeing none, we will enter that into the record.

(Exhibits 1 through 68 marked for  
identification.

(Exhibits 1 through 18 and 24A through 68

1 admitted into the record.)

2 All right. Contested issues. I guess it's  
3 time for opening statements.

4 **MR. BERNIER:** Good morning, Commissioners.  
5 This docket has been fully stipulated with the exception  
6 of two issues: First, whether we have made the  
7 necessary adjustments and refunds to our 2015 fuel  
8 factors that are required under the revised and restated  
9 Stipulation and Settlement Agreement approved by this  
10 Commission; and, second, whether we have properly  
11 accounted for and excluded the replacement power costs  
12 associated with the Bartow plant outage. The answer to  
13 both issues is, yes, we have made the necessary  
14 adjustments.

15 Our prefiled testimony and exhibits fully  
16 demonstrate that the necessary adjustments and refunds  
17 have been included in the 2014 fuel recovery and 2015  
18 fuel factors. Mr. Thomas Foster is here today to  
19 respond to questions in further support of those  
20 adjustments. Thank you.

21 **CHAIRMAN GRAHAM:** Any other opening  
22 statements?

23 Mr. Rehwinkel.

24 **MR. REHWINKEL:** Thank you, Commissioners, for  
25 the opportunity to be heard today and to make a very

1 brief opening statement.

2           The Public Counsel has some questions that  
3 need to be asked of Duke in open hearing for two  
4 reasons: First, inasmuch as over \$1 billion in refunds  
5 and approximately \$120 million in early recovery of the  
6 CR3 stranded asset resulting from the loss of the  
7 Crystal River nuclear unit agreed to by the parties and  
8 approved by the Commission have been or will be returned  
9 to or imposed upon customers through the fuel adjustment  
10 clause, it is important that this process be tracked and  
11 verified carefully and with full transparency to the  
12 public. Duke has worked with the Commission and the  
13 parties to make sure that this process is transparent,  
14 and we commend them for that.

15           Second, Duke has incurred replacement power  
16 costs associated with two unplanned outages in 2014. It  
17 is important for the customers to understand what Duke  
18 intends to do to account for these costs and that that  
19 understanding come on the record.

20           The Public Counsel is ever mindful that Duke  
21 has the burden of proof to demonstrate the  
22 reasonableness and the prudence of the costs it seeks to  
23 recover and its use of the fuel clause mechanism to make  
24 rate adjustments. The Public Counsel has insisted that  
25 this process take place on the record because of the

1 uniqueness of this company's situation compared to the  
2 circumstances of the other IOUs and the need for Duke to  
3 meet its burden at hearing. Thank you.

4 **CHAIRMAN GRAHAM:** Thank you, Mr. Rehwinkel.  
5 Any other opening statements?

6 Okay. Duke, I think it's time for you to call  
7 your witness.

8 **MR. BERNIER:** Thank you, Mr. Chairman. Duke  
9 Energy calls Mr. Thomas Foster.

10 Whereupon,

11 **THOMAS FOSTER**

12 was called as a witness on behalf of Duke Energy Florida  
13 and, having first been duly sworn, testified as follows:

14 **BY MR. BERNIER:**

15 **Q** Good morning. Will you please introduce  
16 yourself to the Commission and provide your address?

17 **A** Yes. My name is Thomas Foster. My business  
18 address is 299 First Avenue North, St. Petersburg,  
19 Florida 33701.

20 **Q** Who do you work for and what is your position?

21 **A** I work for Duke Energy Florida. I'm the  
22 Director of Rates and Regulatory Planning.

23 **Q** Did you file prefiled direct testimony and  
24 exhibits on March 3rd, July 25th, and August 22nd in  
25 this proceeding?

1           **A**     Yes, I did.

2           **Q**     Do you have a copy of your prefiled testimony  
3 and exhibits in this proceeding with you today?

4           **A**     Yes, I do.

5           **Q**     Do you have any changes to make to your  
6 prefiled testimony and exhibits?

7           **A**     No, I do not.

8           **Q**     If I asked you the same questions in your  
9 prefiled testimony today, would you give me the same  
10 answers that are in the prefiled testimony?

11          **A**     Yes.

12                   **MR. BERNIER:** Mr. Chairman, we request that  
13 the prefiled testimony be entered into the record as if  
14 it was read today.

15                   **CHAIRMAN GRAHAM:** We will enter Mr. Foster's  
16 prefiled direct testimony into the record as though  
17 read.

18                   **MR. BERNIER:** Thank you.

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**DUKE ENERGY FLORIDA**

**DOCKET No. 140001-EI**

**Fuel and Capacity Cost Recovery  
Actual True-Up for the Period  
January through December, 2013**

**DIRECT TESTIMONY OF  
Thomas G. Foster**

**March 3, 2014**

1 **Q. Please state your name and business address.**

2 A. My name is Thomas G. Foster. My business address is 299 First Avenue  
3 North, St. Petersburg, Florida 33701.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Duke Energy Business Services LLC as Director, Rates  
7 & Regulatory Strategy.

8

9 **Q. What are your responsibilities in that position?**

10 A. I am responsible for regulatory planning and cost recovery for Duke Energy  
11 Florida, Inc. ("DEF" or the "Company"). These responsibilities include:  
12 regulatory financial reports; and analysis of state, federal, and local  
13 regulations and their impact on DEF.

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1 **Q. Please describe your educational background and professional**  
2 **experience.**

3 A. I joined Duke Energy Florida on October 31, 2005 as a Senior Financial  
4 analyst in the Regulatory group. In that capacity I supported the  
5 preparation of testimony and exhibits associated with various Dockets. In  
6 late 2008, I was promoted to Supervisor Regulatory Planning. In 2012, I  
7 was promoted to my current position. Prior to working at Duke, I was the  
8 Supervisor in the Fixed Asset group at Eckerd Drug. In this role I was  
9 responsible for ensuring proper accounting for all fixed assets as well as  
10 various other accounting responsibilities. I have 6 years of experience  
11 related to the operation and maintenance of power plants obtained while  
12 serving in the United States Navy as a Nuclear operator. I received a  
13 Bachelors of Science degree in Nuclear Engineering Technology from  
14 Thomas Edison State College. I received a Masters of Business  
15 Administration with a focus on finance from the University of South  
16 Florida and I am a Certified Public Accountant in the State of Florida.

17

18 **Q. What is the purpose of your testimony?**

19 A. The purpose of my testimony is to describe DEF's Fuel Adjustment Clause  
20 final true-up amount for the period of January through December 2013, and  
21 DEF's Capacity Cost Recovery Clause final true-up amount for the same  
22 period.

23

1 **Q. Have you prepared exhibits to your testimony?**

2 A. Yes, I have prepared and attached to my true-up testimony as Exhibit No.  
3 \_\_\_\_(TGF-1T), a Fuel Adjustment Clause true-up calculation and related  
4 schedules; Exhibit No. \_\_\_\_(TGF-2T), a Capacity Cost Recovery Clause true-  
5 up calculation and related schedules; Exhibit No. \_\_\_\_(TGF-3T), Schedules  
6 A1 through A3, A6, and A12 for December 2013, year-to-date; and Exhibit  
7 No. \_\_\_\_(TGF-4T), a schedule outlining the 2013 capital structure and cost  
8 rates applied to capital projects. Exhibit No. \_\_\_\_(TGF-4T) is included for  
9 informational purposes only, as DEF's 2013 Actual True-Up Filing does not  
10 include a capital return component. Schedules A1 through A9, and A12 for  
11 the year ended December 31, 2013, were previously filed with the  
12 Commission on January 21, 2014.

13

14 **Q. What is the source of the data that you will present by way of**  
15 **testimony or exhibits in this proceeding?**

16 A. Unless otherwise indicated, the actual data is taken from the books and  
17 records of the Company. The books and records are kept in the regular  
18 course of business in accordance with generally accepted accounting  
19 principles and practices, and provisions of the Uniform System of Accounts  
20 as prescribed by this Commission.

21

22

23

1 **Q. Would you please summarize your testimony?**

2 A. Per Order No. PSC-13-0665-FOF-EI, the projected 2013 fuel adjustment  
3 true-up amount was an under-recovery of \$33.2 million. The actual under-  
4 recovery for 2013 was \$6.0 million resulting in a final fuel adjustment true-  
5 up over-recovery amount of \$27.2 million. Exhibit No. \_\_\_\_(TGF-1T).

6

7 The projected 2013 capacity cost recovery true-up amount was an under-  
8 recovery of \$24.4 million. The actual amount for 2013 was an under-  
9 recovery of \$30.8 million resulting in a final capacity true-up under-recovery  
10 amount of \$6.5 million. Exhibit No. \_\_\_\_(TGF-2T).

11

12

#### **FUEL COST RECOVERY**

13

14

**Q. What is DEF's jurisdictional ending balance as of December 31, 2013  
for fuel cost recovery?**

15

16

A. The actual ending balance as of December 31, 2013 for true-up purposes is  
an under-recovery of \$5,961,090.

17

18

19

**Q. How does this amount compare to DEF's estimated 2013 ending  
balance included in the Company's estimated/actual true-up filing?**

20

21

22

A. The actual true-up amount attributable to the January - December 2013  
period is an under-recovery of \$5,961,090, which is \$27,234,093 lower  
than the re-projected year end under-recovery balance of \$33,195,183.

23

1 **Q. How was the final true-up ending balance determined?**

2 A. The amount was determined in the manner set forth on Schedule A2 of the  
3 Commission's standard forms previously submitted by the Company on a  
4 monthly basis.

5  
6 **Q. What factors contributed to the period-ending jurisdictional under-**  
7 **recovery of \$5,961,090 shown on your Exhibit No. \_\_ (TGF-1T)?**

8 A. The factors contributing to the under-recovery are summarized on Exhibit  
9 No. \_\_ (TGF-1T), sheet 1 of 7. Net jurisdictional fuel revenues were  
10 favorable to the forecast by \$82.6 million, while jurisdictional fuel and  
11 purchased power expense increased \$16.3 million, resulting in a difference  
12 in jurisdictional fuel revenue and expense of \$66.3 million. The \$16.3  
13 million increase in jurisdictional fuel and purchase power expense is  
14 primarily attributable to an unfavorable system variance from projected fuel  
15 and net purchased power of \$22.1 million as more fully described below.  
16 The \$6.0 million under-recovery also includes the deferral of \$72.2 million of  
17 2012 under-recovery approved in Order No. PSC-13-0665-FOF-EI. The net  
18 result of the difference in jurisdictional fuel revenues and expenses of \$66.3  
19 million, plus the 2012 deferral of \$72.2 million and the 2013 interest  
20 provision calculated on the deferred balance throughout the year is an  
21 under-recovery of \$6.0 million as of December 31, 2013.

22

1     **Q. Please explain the components contributing to the \$27.2 million**  
2     **variance between the actual under-recovery of \$6.0 million and the**  
3     **approved, estimated/actual under-recovery of \$33.2 million.**

4     A. The major factors contributing to the \$27.2 million variance, excluding the  
5     \$129 million RRSSA refund which is discussed in the testimony below, are  
6     a \$5.7 million decrease in sales and a \$32.0 million decrease in system fuel  
7     and net power costs.

8  
9     The \$32.0 decrease in system fuel and net power results from a reduction  
10    in purchased power expense partially offset by an increase in generation  
11    costs.

12  
13    **Q. Please explain the components shown on Exhibit No. \_\_ (TGF-1T),**  
14    **sheet 6 of 7 which helps to explain the \$22.1 million unfavorable**  
15    **system variance from the projected cost of fuel and net purchased**  
16    **power transactions.**

17    A. Exhibit No. \_\_ (TGF-1T), sheet 6 of 7 is an analysis of the system dollar  
18    variance for each energy source in terms of three interrelated components;  
19    (1) changes in the amount (MWH's) of energy required; (2) changes in  
20    the heat rate of generated energy (BTU's per KWH); and (3) changes in  
21    the unit price of either fuel consumed for generation (\$ per million BTU) or  
22    energy purchases and sales (cents per KWH). The \$22.1 million  
23    unfavorable system variance is mainly attributable to higher than projected

1 fuel pricing, partially offset by lower than expected purchased power  
2 transactions and the higher than projected final NEIL reimbursement. This  
3 is further broken out on Schedule A2, Page 1 of 2.

4

5 **Q. Does this period ending true-up balance include any noteworthy**  
6 **adjustments to fuel expense?**

7 A. Yes. Noteworthy adjustments are shown on Exhibit No. \_\_ (TGF-3T) in the  
8 footnote to line 6b on page 1 of 2, Schedule A2. Included in the footnote to  
9 line 6b on page 1 of 2, Schedule A2, are the final NEIL reimbursement  
10 adjustment of \$492.3 million (system grossed up from retail) and a  
11 reduction of \$11.1 million for the incremental cost of replacement power  
12 provided the joint owners of CR-3 per DEF's Joint Ownership Agreements.

13

14 **Q. Please explain the adjustment of \$11.1 million for the incremental cost**  
15 **of replacement power provided the joint owners of the Crystal River**  
16 **nuclear unit (CR-3).**

17 A. Per agreements with the joint owners of CR-3, if DEF does not meet a  
18 specific capacity factor for this unit per a designated two-year interval, DEF  
19 must replace enough power to meet the capacity factor or reimburse the  
20 joint owners for their cost of replacing the power. DEF decided to replace  
21 CR-3 joint owner power throughout 2013. For each hour replacement  
22 power was provided the joint owners of CR-3, DEF calculated the fuel costs  
23 on the incremental generating units that ran during those hours and the

1 replacement MW. The incremental cost of the replacement power was then  
2 adjusted from generated fuel expense in order to remove these costs from  
3 fuel expense recovered from our retail ratepayers.

4  
5 **Q. Did the Company make an adjustment for changes in coal inventory**  
6 **based on an Aerial Survey?**

7 A. Yes, DEF included a favorable adjustment of \$7.8 million to coal inventory,  
8 which is attributable to the semi-annual aerial surveys conducted on  
9 October 16, 2012 and May 24, 2013 in accordance with Order No. PSC-97-  
10 0359-FOF-EI, found in Docket No. 970001-EI. This adjustment represents  
11 1.78% of the total coal consumed at the Crystal River facility in 2013.

12  
13 **Q. Were there any impacts to the 2013 True-up filing associated with the**  
14 **2013 Revised and Restated Stipulation and Settlement Agreement**  
15 **(RRSSA)?**

16 A. Yes. Paragraphs 6.a, 7.c and 7.d all impact the 2013 true-up. Paragraph  
17 6.a. requires DEF to refund to retail ratepayers 50% of \$258 million, or \$129  
18 million, in 2013 through the Fuel Clause. Paragraph 7.c addresses how  
19 DEF will credit the final NEIL reimbursement through the Fuel Adjustment  
20 Clause. Paragraph 7.d relates to recovery of previously deferred amounts  
21 associated with estimated NEIL recoveries. These impacts are addressed  
22 further in the testimony below.

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**Q. Have you included these impacts in your calculation of the true-up balance?**

A. Yes.

**Q. Please describe where the impact of paragraph 6.a is included in your schedules and how this is included in the final true-up amount?**

A. Exhibit No.\_\_\_\_ (TGF-1T) (Sheets 2 and 3 of 7) show the refund of \$129 million on line C.1a allocated evenly over the 12 month period. This amount is included in the 2013 fuel revenue applicable to period shown in line C.3 which is then used in the calculation of the total true-up balance (line C.13).

**Q. Please describe where the impact of paragraph 7.c is included in your schedules and how this is included in the final true-up amount?**

A. The impact of paragraph 7.c can be seen in Exhibit No.\_\_\_\_ (TGF-1T) (Sheets 2 and 3 of 7) line A.5. This line shows Adjustments to Fuel Cost for the period of \$515 million. This is a system amount and includes other adjustments as well as the final NEIL payment. A breakout of this amount can be seen on Sheet 7 of Exhibit No.\_\_\_\_ (TGF-1T). Lines 1-3 show the breakout at the system level while lines 5-7 show these numbers on a retail basis. Line 5 shows a total retail adjustment of \$490 million was included in true-up. It can be seen flowing through Exhibit No.\_\_\_\_ (TGF-1T) (Sheets 2



1 and 3) on line A.5 which is included in the calculation of the Total True-up  
2 Balance, Line C.13.

3

4 **Q. Please describe where the impact of paragraph 7.d is included in your**  
5 **schedules and how this is included in the final true-up amount?**

6 A. The impact of collecting the \$326 million is inherently included in line C.1 of  
7 Exhibit No.\_\_\_\_ (TGF-1T) (Sheet 2 and 3). It is inherently there because  
8 when 2013 rates were set in 2012, this amount was removed from rates  
9 based on assumed recovery from NEIL in this amount. This means, that  
10 rates were set to collect \$326 million less than DEF's actual expected 2013  
11 costs. The \$163 million referenced in paragraph 7.d of the RRSSA is  
12 simply the net difference between the \$490 million and the \$326 million  
13 described above. This amount can be seen on line 19a of Exhibit No.\_\_\_\_  
14 (TGF-1T) Sheet 6 of 7.

15

16 **Q. Did DEF exceed the economy sales threshold in 2013?**

17 A. No. DEF did not exceed the gain on economy sales threshold of \$0.6  
18 million in 2013. As reported on Schedule A1, Line 15a, the gain for the  
19 year-to-date period through December 2013 was \$0.4 million. This entire  
20 amount was returned to customers through a reduction of total fuel and net  
21 power expense recovered through the fuel clause.

22

23

1 **Q. Has the three-year rolling average gain on economy sales included in**  
 2 **the Company's filing for the November, 2013 hearings been updated**  
 3 **to incorporate actual data for all of year 2013?**

4 A. Yes. DEF has calculated its three-year rolling average gain on economy  
 5 sales, based entirely on actual data for calendar years 2011 through 2013,  
 6 as follows:

	<u>Year</u>	<u>Actual Gain</u>
	2011	352,650
	2012	298,813
	2013	<u>427,107</u>
Three-Year Average		<u>\$359,523</u>

12  
13  
14

#### CAPACITY COST RECOVERY

15 **Q. What is the Company's jurisdictional ending balance as of December**  
 16 **31, 2013 for capacity cost recovery?**

17 A. The actual ending balance as of December 31, 2013 for true-up purposes is  
 18 an under-recovery of \$30,849,951.

19

20 **Q. How does this amount compare to the estimated 2013 ending balance**  
 21 **included in the Company's estimated/actual true-up filing?**

22 A. When the estimated 2013 under-recovery of \$24,360,251 is compared to  
 23 the \$30,849,951 actual under-recovery, the final capacity true-up for the  
 24 twelve month period ended December 2013 is an under-recovery of  
 25 \$6,489,700.

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**Q. Is this true-up calculation consistent with the true-up methodology used for the other cost recovery clauses?**

A. Yes. The calculation of the final net true-up amount follows the procedures established by the Commission in Order No. PSC-96-1172-FOF-EI. The true-up amount was determined in the manner set forth on the Commission's standard forms previously submitted by the Company on a monthly basis.

**Q. What factors contributed to the actual period-end capacity under-recovery of \$30.8 million?**

A. Exhibit No. \_\_ (TGF-2T, sheet 1 of 3) compares actual results to the original projection for the period. The \$30.8 million under-recovery is due primarily to the higher than projected capacity expenses, lower than projected capacity revenues and a higher than projected actual under-recovery in 2012.

**OTHER MATTERS**

**Q. On November 8, 2013, a fire occurred at the Crystal River facility resulting in Crystal River Unit 1 (CR1) being taken offline. Did DEF incur any costs to purchase replacement power due to the CR1 outage?**

1 A: No. DEF had planned for Crystal River Unit 1 (CR1) to be placed in reserve  
2 shutdown during the time of this outage. Therefore CR1 was neither  
3 expected nor needed to run during the outage timeframe; thus DEF did not  
4 incur any replacement power costs associated with this outage.

5  
6 **Q: Have you provided Schedule A12 showing the actual monthly capacity  
7 payments by contract consistent with the Staff Workshop in 2005?**

8 A: Yes. A confidential version of Schedule A12 is included in Exhibit No.  
9 \_\_\_\_(TGF-3T).

10

11 **Q. Does this conclude your direct true-up testimony?**

12 A. Yes.

1 **DUKE ENERGY FLORIDA**

2 **DOCKET No. 140001-EI**

3 **Fuel and Capacity Cost Recovery**  
4 **Estimated/Actual True-Up Amounts**  
5 **January through December 2014**

6 **DIRECT TESTIMONY OF**  
7 **Thomas G. Foster**

8 **July 25, 2014**

9

10 **Q. Please state your name and business address.**

11 A. My name is Thomas G. Foster. My business address is 299 1<sup>st</sup> Avenue  
12 North, St. Petersburg, Florida 33701.

13

14 **Q. Have you previously filed testimony before this Commission in**  
15 **Docket No. 140001-EI?**

16 A. Yes, I provided direct testimony on March 3, 2014.

17

18 **Q: Has your job description, education background and professional**  
19 **experience changed since that time?**

20 A. No.

21

22 **Q. What is the purpose of your testimony?**

23 A. The purpose of my testimony is to present, for Commission approval,  
24 Duke Energy Florida's (DEF or the Company) estimated/actual fuel and

1 capacity cost recovery true-up amounts for the period of January through  
2 December 2014.

3

4 **Q. Do you have an exhibit to your testimony?**

5 A. Yes. I have prepared Exhibit No. \_\_ (TGF-2), which is attached to my  
6 prepared testimony, consisting of two parts. Part 1 consists of  
7 Schedules E1-B through E9, which include the calculation of the 2014  
8 estimated/actual fuel and purchased power true-up balance and a  
9 schedule to support the capital structure components and cost rates  
10 relied upon to calculate the return requirements on all capital projects  
11 recovered through the fuel clause as required per Order No. PSC-14-  
12 0001-PCO-EI. Part 2 consists of Schedules E12-A through E12-C,  
13 which include the calculation of the 2014 estimated/actual capacity true-  
14 up balance. The calculations in my exhibit are based on actual data from  
15 January through June 2014 and estimated data from July through  
16 December 2014.

17

18

### FUEL COST RECOVERY

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**Q. What is the amount of DEF's 2014 estimated fuel true-up balance  
and how was it developed?**

21

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A. DEF's estimated fuel true-up balance is an under-recovery of  
\$73,672,203. The calculation begins with the actual under-recovered  
balance of \$83,117,350 taken from Schedule A2, page 2 of 2, line 13, for  
the month of June 2014. This balance plus the estimated July through  
December 2014 monthly true-up calculations comprise the estimated

1 \$73,672,203 under-recovered balance at year-end. The projected  
2 December 2014 true-up balance includes interest which is estimated  
3 from July through December 2014 based on the average of the  
4 beginning and ending commercial paper rate applied in June. That rate  
5 is 0.005% per month.

6

7 **Q. How does the current fuel price forecast for July through December**  
8 **2014 compare with the same period forecast used in the Company's**  
9 **2014 projection filing approved in Order No. PSC-13-0665-FOF-EI?**

10 A. Natural gas costs increased \$0.60/mmbtu (11%), coal costs increased  
11 \$0.47/mmbtu (14%), and light oil decreased \$0.49/mmbtu (2%).

12

13 **Q. Have you made any adjustments to your estimated fuel costs for**  
14 **the period July through December 2014?**

15 A. Yes, we made one adjustment totaling a net reduction of \$116,941. We  
16 made an adjustment to reduce fuel costs by \$116,121 (grossed up to  
17 \$116,941 from retail to system) for the amortization of interest on the  
18 refund pursuant to the Revised and Restated Stipulation and Settlement  
19 Agreement approved in Order No. PSC-13-0598-FOF-EI. This  
20 adjustment is included on Schedule E1-B (sheet 2), line A5, from July –  
21 December 2014.

1 **Q. Were there any impacts to the 2014 Estimated/Actual filing**  
2 **associated with the 2013 Revised and Restated Stipulation and**  
3 **Settlement Agreement (RRSSA)?**

4 A. Yes. Paragraphs 6.a, 7.a, 7.c and 7.d all impact the 2014  
5 Estimated/Actual true-up balance. Paragraph 6.a requires DEF to refund  
6 to retail ratepayers the remaining 50% of \$258 million, or \$129 million, in  
7 2014 through the Fuel Clause. Paragraph 6.a also requires DEF to  
8 refund to Residential and General Service Non-Demand customers \$10  
9 million in 2014 through the Fuel Clause, allocated 94% to Residential  
10 and 6% to General Service Non-Demand. Paragraph 7.a allows DEF to  
11 increase fuel rates by \$1.00/mWh, or 0.10 ¢/kWh, for the accelerated  
12 recovery of the carrying charges associated with the CR3 Regulatory  
13 Asset and requires that the increases be added to the fuel factor at  
14 secondary metering consistent with the normal fuel projection process.  
15 Paragraph 7.c addresses how DEF will credit the final NEIL  
16 reimbursement through the Fuel Adjustment Clause. Paragraph 7.d  
17 relates to recovery of previously deferred amounts associated with  
18 estimated NEIL recoveries. These impacts are addressed further in the  
19 testimony below.

20

21 **Q. Have you included these impacts in your calculation of the 2014**  
22 **Estimated/Actual true-up balance?**

23 A. Yes.



1 **Q. Please describe where the impact of paragraph 6.a is included in**  
2 **your schedules and how this is included in the Estimated/Actual**  
3 **true-up amount?**

4 A. Exhibit TGF-2, Part 1, Schedule E1-B (Sheets 1 & 2) show the refund of  
5 \$129 million on line C.1a allocated evenly over the 12 month period.  
6 This amount is included in the 2014 fuel revenue applicable to period  
7 shown in line C.3 which is then used in the calculation of the total true-up  
8 balance (line C.13).

9 The 2014 Projection Filing, approved in Commission Order PSC-13-  
10 0665-FOF-EI, established the refund of the \$10 million through a  
11 reduction in 2014 fuel rates for Residential and General Service, Non-  
12 Demand ratepayers. The rate reduction is inherently reflected in the  
13 Jurisdictional Fuel Revenues reported in Exhibit TGF-2, Part 1, Schedule  
14 E1-B (Sheets 1 & 2) on line C.1. The refund of \$10 million is shown on  
15 line C.1c. This amount is included in the 2014 fuel revenue applicable to  
16 period shown in line C.3 which is then used in the calculation of the total  
17 true-up balance (line C.13).

1 **Q. Please describe where the impact of paragraph 7.a is included in**  
2 **your schedules and how this is included in the Estimated/Actual**  
3 **true-up amount?**

4 A. Exhibit TGF-2, Part 1, Schedule E1-B (Sheets 1 & 2) show the fuel  
5 adjustment to revenue of \$37 million on line C.1b. This amount is  
6 removed from the 2014 fuel revenue applicable to period shown in line  
7 C.3 which is then used in the calculation of the total true-up balance (line  
8 C.13).

9  
10 **Q. Please describe where the impacts of paragraphs 7.c and 7.d are**  
11 **incorporated into your schedules and how these are included in the**  
12 **Estimated/Actual true-up amount?**

13 A. These adjustments were addressed in DEF's 2013 Final True-Up Filing  
14 submitted on March 3, 2014. As explained on pages 9 and 10 of my  
15 direct testimony in that filing, the \$163 million is simply the net difference  
16 between the two paragraphs. The \$163 million is included in the \$33  
17 million true-up, which is reflected in Exhibit TGF-2, Part 1, Schedule E1-  
18 B (Sheets 1 & 2), line C.2. This amount is included in the 2014 fuel  
19 revenue applicable to period shown in line C.3 which is then used in the  
20 calculation of the total true-up balance (line C.13).

1 **Q. Does DEF expect to exceed the three-year rolling average gain on**  
2 **non-separated power sales in 2014?**

3 A. Yes, DEF estimates the total gain on non-separated sales during 2014  
4 will be \$5,887,982, which exceeds the three-year rolling average of  
5 \$359,523 by \$5,528,459. Consistent with Order No. PSC-01-2371-FOF-  
6 EI, shareholders retain 20% of the gains in excess of the three-year  
7 rolling average. For 2014, this is estimated to be \$1,105,692.

8  
9 **Q. On April 21, 2014, a fire occurred at the Bartow Combined Cycle**  
10 **plant resulting in an outage. Did DEF incur any replacement power**  
11 **costs as a result of this outage?**

12 A. Yes, DEF incurred retail replacement power costs of approximately  
13 \$12.7 million (\$12.9 million system). In June 2014, DEF chose to reduce  
14 retail fuel expense by \$12.7 million thereby removing the impact of the  
15 replacement power to retail ratepayers. This adjustment is included in  
16 Exhibit TGF-2, Part 1, Schedule E1-B (Sheet 1), line A5, column June.

17  
18 **Q. On July 7, 2014, a fire occurred at the Hines Combined Cycle plant**  
19 **resulting in an outage. Has DEF incorporated this outage into the**  
20 **fuel forecast used in the 2014 Estimated/Actual True-Up filing?**

21 A. No, when the fuel forecast was generated, the Hines' outage was not  
22 contemplated. It is premature to incorporate this event into the fuel  
23 forecast.

**CAPACITY COST RECOVERY**

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**Q. What is the amount of DEF's 2014 estimated capacity true-up balance and how was it developed?**

A. DEF's estimated capacity true-up balance is an under-recovery of \$16,991,240. The estimated true-up calculation begins with the actual under-recovered balance of \$51,280,618 for the month of June 2014. This balance plus the estimated July through December 2014 monthly true-up calculations comprise the estimated \$16,991,240 under-recovered balance at year-end. The projected December 2014 true-up balance includes interest which is estimated from July through December 2014 based on the average of the beginning and ending commercial paper rate applied in June. That rate is 0.005% per month.

**Q. What are the primary drivers of the estimated year-end 2014 capacity under-recovery?**

A. The \$16,991,240 under-recovery is primarily attributable to \$5,720,312 of lower than projected capacity revenues, the 2013 final true-up under-recovery of \$6,489,700, and higher projected retail jurisdictional capacity costs of \$4,762,429.

**Q. Has DEF included the nuclear cost recovery amounts approved in Order No. PSC 13-0665-FOF-EI?**

A. Yes, DEF has included \$174,226,557 of 2014 recoverable expenses associated with the Levy and CR-3 Uprate projects.

1 **Q. Does this conclude your testimony?**

2 A. Yes.

**DUKE ENERGY FLORIDA****DOCKET No. 140001-EI****Fuel and Capacity Cost Recovery Factors  
January through December 2015****DIRECT TESTIMONY OF  
Thomas G. Foster****August 22, 2014**

1 **Q. Please state your name and business address.**

2 A. My name is Thomas G. Foster. My business address is 299 1<sup>st</sup> Avenue North,  
3 St. Petersburg, Florida 33701.

4

5 **Q. Have you previously filed testimony before this Commission in Docket**  
6 **No. 140001-EI?**

7 A. Yes, I provided direct testimony on March 3, 2014 and July 25, 2014.

8

9 **Q. Have your duties and responsibilities remained the same since your**  
10 **testimony was last filed in this docket?**

11 A. Yes.

12

13 **Q. What is the purpose of your testimony?**

14

15 A. The purpose of my testimony is to present for Commission approval the fuel  
16 and capacity cost recovery factors of Duke Energy Florida (DEF or the  
17 Company) for the period of January through December 2015.

1 **Q. Do you have an exhibit to your testimony?**

2 A. Yes. I have prepared Exhibit No.\_\_(TGF-3), consisting of Parts 1, 2 and 3. Part  
3 1 contains DEF's forecast assumptions on fuel costs. Part 2 contains fuel cost  
4 recovery (FCR) schedules E1 through E10, H1 and the calculation of the  
5 inverted residential fuel rate. I have not included the schedule that supports the  
6 rate of return applied to capital projects recovered through the fuel clause  
7 pursuant to Order No. PSC-14-0001-PCO-EI, as there are no capital projects  
8 for which DEF is requesting recovery in this docket. Part 3 contains capacity  
9 cost recovery (CCR) schedules.

10

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#### **FUEL COST RECOVERY CLAUSE**

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**Q. Please describe the fuel cost factors calculated by the Company for the  
projection period, including the fuel rate adjustment of \$1.00/mWh as set  
forth in paragraph 7.a of the 2013 Revised and Restated Stipulation and  
Settlement Agreement, approved in Commission Order PSC-13-0598-  
FOF-EI.**

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A. Schedule E1 shows the calculation of the Company's jurisdictional fuel cost  
factor of 4.541 ¢/kWh. This factor consists of a fuel cost for the projection  
period of 4.33693 ¢/kWh (adjusted for jurisdictional losses), a GPIF reward of  
0.00591 ¢/kWh, and an estimated prior period under-recovery true-up of  
0.19497 ¢/kWh. Utilizing this factor, Schedule E1-D shows the calculation and  
supporting data for the Company's levelized fuel cost factors for service taken  
at secondary, primary, and transmission metering voltage levels. To perform  
this calculation, effective jurisdictional sales at the secondary level are

1 calculated by applying 1% and 2% metering reduction factors to primary and  
2 transmission sales, respectively (forecasted at meter level). This is consistent  
3 with the methodology used in the development of the capacity cost recovery  
4 factors.

5 Schedule E1-D, lines 8-10 illustrate the application of the fuel adjustment  
6 prescribed in paragraph 7.a of the 2013 Revised and Restated Stipulation and  
7 Settlement Agreement (RRSSA) . Pursuant to the RRSSA, an adjustment of  
8 \$1.00/mWh, or 0.10 ¢/kWh, was added to the fuel factor at secondary metering  
9 consistent with the normal fuel projection process. All other fuel factors were  
10 developed using this adjusted fuel factor at secondary metering in a manner  
11 consistent with their normal derivation.

12 Schedule E1-D, lines 25-26 show the Company's proposed tiered rates of  
13 4.323 ¢/kWh for the first 1,000 kWh and 5.323 ¢/kWh above 1,000 kWh.  
14 These rates are developed in the "Calculation of Inverted Residential Fuel  
15 Rates" schedule in Part 2.

16 Schedule E1-E develops the Time of Use (TOU) multipliers of 1.346 On-peak  
17 and 0.837 Off-peak. The multipliers are then applied to the levelized fuel cost  
18 factors for each metering voltage level which results in the final TOU fuel  
19 factors to be applied to customer bills during the projection period.



1 **Q. What is the amount of the 2014 net true-up that DEF has included in the**  
2 **fuel cost recovery factor for 2015?**

3 A. DEF has included a projected under-recovery of \$73,672,203. This amount  
4 includes a projected actual/estimated under-recovery for 2014 of \$100,906,296  
5 net of the final 2013 true-up over-recovery of \$27,234,093 as included in my  
6 Direct Testimony filed on March 3, 2014.

7  
8 **Q. What is the change in the levelized residential fuel factor for the**  
9 **projection period from the fuel factor currently in effect?**

10 A. The projected levelized residential fuel factor for 2015 of 4.598 ¢/kWh is an  
11 increase of 0.239 ¢/kWh or 5% from the 2014 projected levelized residential  
12 fuel factor of 4.359 ¢/kWh.

13  
14 **Q. Were there any impacts to the 2015 Projection filing associated with the**  
15 **2013 RRSSA?**

16 A. Yes. RRSSA paragraphs 6.a, 6.b, and 7.a all impact the 2015 Projection filing.  
17 Paragraph 6.a requires DEF to refund to Residential and General Service Non-  
18 Demand customers \$10 million in 2015 through the Fuel Clause, allocated 94%  
19 to Residential and 6% to General Service Non-Demand. Paragraph 6.b  
20 requires DEF to refund to retail ratepayers \$40 million in 2015 through the Fuel  
21 Clause. Paragraph 7.a, as previously discussed, allows DEF to increase fuel  
22 rates by \$1.00/mWh, or 0.10 ¢/kWh, for the accelerated recovery of the  
23 carrying charge associated with the CR3 Regulatory Asset. Paragraph 7.a.  
24 requires that the increase be added to the fuel factor at secondary metering

1 consistent with the normal fuel projection process.

2  
3 **Q. Have you included these impacts in your calculation of 2015 fuel rates?**

4 A. Yes.

5  
6 **Q. Please describe where the impact of paragraph 6.a is included in your**  
7 **schedules.**

8 A. The \$10 million refund in 2015 is allocated 94%, or \$9.4 million, to the  
9 Residential Service rate schedules RS-1, RST-1, RSL-1, RSL-2 and RSS-1.  
10 The remaining 6%, or \$0.6 million, is allocated to the General Service Non-  
11 Demand rate schedules GS-1, GST-1 and GS-2.

12 The levelized fuel cost factor, prior to the application of this refund and  
13 subsequent to the application of the fuel adjustment per paragraph 7.a, is  
14 4.647 ¢/kWh (Schedule E1-D, line 10). To calculate the levelized fuel cost  
15 factor for residential service, the above rate is reduced by 0.049 ¢/kWh. The  
16 adjustment reflects the rate impact of the \$9.4 million refund plus the interest  
17 amortization (Schedule E1-D, lines 13-16). The resulting levelized fuel cost  
18 factor for residential service is 4.598 ¢/kWh (Schedule E1-D line 17). A similar  
19 methodology was used in the calculation of the General Service Non-Demand  
20 rate schedules (Schedule E1-D, lines 18-22).

1 **Q. Please describe where the impact of paragraph 6.b is included in your**  
2 **schedules.**

3 A. The impact of paragraph 6.b can be seen in Exhibit TGF-3, Part 2, Schedule  
4 E1 line 4. This line shows Adjustments to Fuel Cost for the period of \$40.4  
5 million. This is a system amount and includes other adjustments as well as the  
6 RRSSA refund. A breakout of this amount can be seen on Schedule RRSSA  
7 of Exhibit TGF-3, Part 2. Lines 1-3 show the breakout at the system level,  
8 while lines 6-8 show these numbers on a retail basis. Line 6 shows the total  
9 retail refund of \$40 million. The adjustment to fuel cost on line 4 of Schedule  
10 E1 is included in the total cost of generated power on line 5. This amount flows  
11 into the total amount to be recovered on line 28. The amount from line 28 on  
12 Schedule E1 equals the total amount to be recovered on line 4 of Schedule E1-  
13 D. The amount on line 4 of Schedule E1-D, which includes the \$40 million  
14 refund, is used to develop the fuel rates for 2015.

15  
16  
17 **Q. Please explain the increase in the 2015 fuel factor compared with the**  
18 **2014 fuel factor.**

19 A. The primary driver of the increase in the 2015 fuel factor is the difference in  
20 RRSSA refunds. The 2014 fuel factor included a \$129 million refund pursuant  
21 to RRSSA paragraph 6.a; this refund represented the final 50% of the \$258  
22 million total refund. As discussed in my testimony above, the 2015 fuel factor  
23 includes a \$40 million refund pursuant to RRSSA paragraph 6.b. The 2015  
24 RRSSA refund is therefore approximately \$89 million lower than 2014, thereby

1 resulting in an increase in retail fuel factors. This change in the RRSSA refund  
2 results in an increase of the retail fuel factor by approximately 0.237 ¢/kWh.

3  
4 **Q. Have you made any adjustments to your estimated fuel costs for the**  
5 **period January through December 2015?**

6 A. Yes, on Schedule E1, line 4, we made two adjustments totaling a net reduction  
7 of \$40,353,675. First we made an adjustment to refund \$40,000,000 (grossed  
8 up to \$40,190,452 from retail to system) pursuant to RRSSA paragraph 6.b.  
9 We also made an adjustment to reduce fuel costs by \$162,209 (grossed up to  
10 \$163,223 from retail to system) for the amortization of interest on the refunds  
11 pursuant to the RRSSA.

12  
13 **Q. Is DEF proposing to continue the tiered rate structure for residential**  
14 **customers?**

15 A. Yes. DEF is proposing to continue use of the inverted rate design for  
16 residential fuel factors to encourage energy efficiency and conservation.  
17 Specifically, the Company proposes to continue a two-tiered fuel charge  
18 whereby the charge for a customer's monthly usage in excess of 1,000 kWh  
19 (second tier) is priced one cent per kWh higher than the charge for the  
20 customer's usage up to 1,000 kWh (first tier). The 1,000 kWh price change  
21 breakpoint is reasonable in that approximately 73% of all residential energy is  
22 consumed in the first tier and 27% of all energy is consumed in the second tier.  
23 The Company believes the one cent higher per unit price, targeted at the  
24 second tier of the residential class' energy consumption, will promote energy

1 efficiency and conservation. This inverted rate design was incorporated in the  
2 Company's base rates approved in Order No. PSC-02-0655-AS-EI.

3  
4 **Q. How was the inverted fuel rate calculated?**

5 A. I have included a page in Part 2 of my exhibit that shows the calculation of the  
6 fuel cost factors for the two tiers of the residential rate. The two factors are  
7 calculated on a revenue neutral basis so that the Company will recover the  
8 same fuel costs as it would under the traditional levelized approach. The two-  
9 tiered factors are determined by first calculating the amount of revenues that  
10 would be generated by the overall levelized residential factor of 4.598 ¢/kWh  
11 shown on Schedule E1-D. The two factors are then calculated by allocating  
12 the total revenues to the two tiers for residential customers based on the total  
13 annual energy usage for each tier.

14  
15 **Q. How do DEF's projected gains on non-separated wholesale energy sales  
16 for 2015 compare to the incentive benchmark?**

17 A. The total gain on non-separated sales for 2015 is estimated to be \$923,813  
18 which is below the benchmark of \$2,204,634. 100% of gains below the  
19 benchmark and 80% of gains above the benchmark will be distributed to  
20 customers based on the sharing mechanism approved by the Commission in  
21 Order No. PSC-00-1744-PAA-EI. Therefore since the total gain on non-  
22 separated sales was below the benchmark, none of the gains will be retained  
23 for the shareholders. The benchmark was calculated based on the average of

1 actual gains for 2012 of \$298,813 and 2013 of \$427,107 and estimated gains  
2 for 2014 of \$5,887,982 in accordance with Order No. PSC-00-1744-PAA-EI.

3  
4 **Q. Please explain the entry on Schedule E1, line 12, "Fuel Cost of Stratified**  
5 **Sales."**

6 A. DEF has several wholesale contracts with SECI. One contract provides for the  
7 sale of supplemental energy to supply the portion of their load in excess of  
8 SECI's own resources. The fuel costs charged to SECI for supplemental sales  
9 are calculated on a "stratified" basis in a manner which recovers the higher  
10 cost of intermediate/peaking generation used to provide the energy. There are  
11 other contracts with SECI, Reedy Creek and the City of Homestead for fixed  
12 amounts of base, intermediate, peaking and plant-specific capacity. DEF is  
13 crediting average fuel cost of the appropriate strata in accordance with Order  
14 No. PSC-97-0262-FOF-EI. The fuel costs of wholesale sales are normally  
15 included in the total cost of fuel and net power transactions used to calculate  
16 the average system cost per kWh for fuel adjustment purposes. However,  
17 since the fuel costs of the stratified and plant-specific sales are not recovered  
18 on an average system cost basis, an adjustment has been made to remove  
19 these costs and the related kWh sales from the fuel adjustment calculation in  
20 the same manner that interchange sales are removed from the calculation.

1 **Q. Please give a brief overview of the procedure used in developing the**  
2 **projected fuel cost data from which the Company's fuel cost recovery**  
3 **factor was calculated.**

4 A. The process begins with a fuel price forecast and a system sales forecast.  
5 These forecasts are input into the Company's production cost simulation model  
6 along with purchased power information, generating unit operating  
7 characteristics, maintenance schedules, incremental delivered fuel prices and  
8 other pertinent data. The model then computes system fuel consumption and  
9 fuel and purchased power costs. This information is the basis for the  
10 calculation of the Company's fuel cost factors and supporting schedules.

11  
12 **Q. What is the source of the system sales forecast?**

13 A. System sales are forecasted by the DEF Load and Fundamentals Forecasting  
14 Department using a sales-weighted median 10-year average of weather  
15 conditions at the St. Petersburg, Orlando and Tallahassee weather stations,  
16 population projections from the Bureau of Economic and Business Research at  
17 the University of Florida, and economic assumptions from Moody's Analytics.

18  
19 **Q. What is the source of the Company's fuel price forecast?**

20 A. The fuel price forecasts for natural gas and fuel oil (residual and distillate) are  
21 based on a combination of observable market data in the industry as well as  
22 hedges and/or forward contracts currently in place. For coal, a third party  
23 forecast is used. Additional details and forecast assumptions are provided in  
24 Part 1 of my exhibit.

1 **Q. Are current fuel prices the same as those used in the development of the**  
2 **projected fuel factor?**

3 A. No. Fuel prices can change significantly from day to day, particularly in the  
4 storm season. Consistent with past practices, DEF will continue to monitor fuel  
5 prices and update the projection filing prior to the October hearing if changes in  
6 fuel prices warrant such an update.

7  
8 **Q. On July 7, 2014, a fire occurred at the Hines Combined Cycle plant**  
9 **resulting in an outage. Has DEF incorporated this outage into the fuel**  
10 **forecast used in the 2015 Projection filing?**

11 A. No, the evaluation of the outage at the Hines plant is ongoing; it is premature to  
12 incorporate this event into the fuel forecast.

#### 13 14 **CAPACITY COST RECOVERY CLAUSE**

15 **Q. Please explain the schedules that are included in Exhibit\_\_(TGF-3) Part 3.**

16 A. The following schedules are included in my exhibit:

17 Schedule E12-A – Calculation of Projected Capacity Costs – Year 2015

18 Page 1 of Schedule E12-A includes estimated 2015 calendar year system  
19 capacity payments to qualifying facilities (QF) and other power suppliers, as  
20 well as recovery of nuclear costs pursuant to Rule 25-6.0423. The retail  
21 portion of the capacity payments is calculated using separation factors  
22 consistent with DEF's 2013 RRSSA approved in Order No. PSC-13-0598-FOF-  
23 EI. Total nuclear costs are made up of costs for the Levy Nuclear Project and  
24 the CR3 Uprate project. 1) Revenue requirements for Levy are calculated by



1 applying the factors in Exhibit 9 of the 2013 RRSSA to the effective sales  
2 (kWh) in Exhibit E12-E for the Residential, General Service Non-Demand,  
3 General Service 100% Load Factor and Lighting rate classes and to the  
4 effective demand (kW) in Exhibit E12-E for General Service Demand,  
5 Curtailable and Interruptible rate classes. 2) The revenue requirements for the  
6 CR3 Uprate project are as filed with the FPSC in Docket 140009-EI. Schedule  
7 E12-A, page 2, provides dates and MWs associated with the QF and purchase  
8 power contracts.

9  
10 Schedule E12-B – Calculation of Estimated/Actual True-Up - Year 2014

11 Schedule E12-B, which is also included in Exhibit \_\_ (TGF-2) to my direct  
12 testimony filed on July 25, 2014 in the 2014 estimated/actual true-up filing,  
13 calculates the estimated true-up capacity under-recovered balance for calendar  
14 year 2014 of \$16,991,240. This balance is carried forward to Schedule E12-A,  
15 line 34 to be collected from customers from January through December 2015.

16  
17 Schedule E12-D – Calculation of Energy and Demand Percent by Rate Class

18 Schedule E12-D is the calculation of the 12CP and 1/13 average demand  
19 allocators for each rate class.

1     Schedule E12-E – Calculation of Capacity Cost Recovery Factors by Rate  
2     Class

3     Schedule E12-E calculates the CCR factors for capacity and CR3 Uprate costs  
4     for each rate class based on the 12CP and 1/13 annual average demand  
5     allocators from Schedule E12-D. The factors for capacity and CR3 Uprate,  
6     excluding Levy, for the Residential, General Service Non-Demand, General  
7     Service (GS-2), and Lighting secondary delivery rate class in cents per kWh  
8     are calculated by multiplying total recoverable jurisdictional capacity (including  
9     revenue taxes) from Schedule E12-A by the class demand allocation factor,  
10    and then dividing by estimated effective sales at the secondary metering level.  
11    For Levy, the factors are based on Exhibit 9 in the 2013 RRSSA. The  
12    revenues were calculated by multiplying the effective sales at secondary  
13    metering level for each class by the rates in Exhibit 9. The factors for primary  
14    and transmission rate classes reflect the application of metering reduction  
15    factors of 1% and 2% from the secondary factor. The factors allocate capacity  
16    and CR3 Uprate costs to rate classes in the same manner in which they would  
17    be allocated if they were recovered in base rates.

18    Pursuant to the 2013 RRSSA, DEF has prepared the billing rates for the  
19    demand (General Service Demand, Curtailable, and Interruptible) rate classes  
20    to be on a kilo-watt (kW) rather than a kilo-watt-hour (kWh) basis. These  
21    changes are reflected in columns 11 – 16.

1 **Q. Has DEF used the most recent load research information in the**  
2 **development of its capacity cost allocation factors?**

3 A. Yes. The 12CP load factor relationships from DEF's most recent load research  
4 conducted for the period April 2011 through March 2012 are incorporated into  
5 the capacity cost allocation factors. This information is included in DEF's Load  
6 Research Report filed with the Commission on July 31, 2012.

7  
8 **Q. What is the 2015 projected average retail CCR factor?**

9 A. The 2015 average retail CCR factor is 1.351 ¢/kWh, made up of capacity and  
10 nuclear costs of 0.901 ¢/kWh and 0.450 ¢/kWh, respectively.

11

12 **Q. Please explain the change in the CCR factor for the projection period**  
13 **compared to the CCR factor currently in effect.**

14 A. The total projected average retail CCR factor of 1.351 ¢/kWh is 0.022 ¢/kWh or  
15 2% lower than the 2014 factor of 1.373 ¢/kWh. This decrease is primarily  
16 attributable to a reduction in nuclear recoveries of \$5,094,859.

17

18 **Q. Does this conclude your testimony?**

19 A. Yes

1 **BY MR. BERNIER:**

2 Q Mr. Foster, do you have a summary of your  
3 prefiled testimony?

4 A Yes, I do.

5 Q Will you please summarize your prefiled  
6 testimony for the Commission?

7 A Yes. My name is Thomas Foster, and my  
8 testimony is addressing Duke Energy Florida's actual  
9 fuel and capacity cost recovery true-up amounts for the  
10 period of January through December 2013, estimated  
11 actual amounts for the period of January through  
12 December 2014, and projection amounts for 2015. I'm  
13 available for any questions you may have.

14 **MR. BERNIER:** Mr. Chairman, we tender  
15 Mr. Foster for cross-examination.

16 **CHAIRMAN GRAHAM:** Thank you very much.

17 Mr. Rehwinkel.

18 **MR. REHWINKEL:** Thank you, Mr. Chairman.  
19 Before we get started, I have three exhibits that I  
20 would like to use in cross-examination. I've given them  
21 to staff. It might be better if we just pass them all  
22 out at one time. I've given a copy to the witness and  
23 his counsel. So if we can do that now, that might help.

24 While they're passing them out, let me tell  
25 you what they are. The first exhibit is one that we

1 used last year in last year's hearing, and it is, it is  
2 an excerpt from the revised and restated stipulation and  
3 settlement agreement. So it's entitled RRSSA Excerpt.

4 **CHAIRMAN GRAHAM:** Say that again please.

5 **MR. REHWINKEL:** The title of it is RRSSA  
6 Excerpt.

7 **CHAIRMAN GRAHAM:** We will give that hearing ID  
8 number 69.

9 (Exhibit Number 69 marked for identification.)

10 **MR. REHWINKEL:** Okay. The second exhibit is  
11 DEF's Summary of NEIL Reimbursement. N-E-I-L, all caps,  
12 Reimbursement.

13 **CHAIRMAN GRAHAM:** We will give that an  
14 identification number of number 70.

15 (Exhibit Number 70 marked for identification.)

16 **MR. REHWINKEL:** Okay. And the last exhibit is  
17 entitled Fuel Cost Recovery Schedules.

18 **CHAIRMAN GRAHAM:** And that will have a number  
19 of number 71.

20 (Exhibit Number 71 marked for identification.)

21 **MR. REHWINKEL:** Mr. Chairman, with respect to  
22 the last schedule, Exhibit Number 71, what I have done  
23 is taken the fuel schedules from Mr. Foster's  
24 August 22nd, July 25th, and I believe March, early  
25 March, March 1st testimony and made a composite exhibit

1 because we're going to go through those. I'm going to  
2 ask him on the record if these are true and correct  
3 copies of those portions of his testimony exhibits. And  
4 I would like, even though they're already in the record  
5 stipulated, to make it an exhibit because it would be  
6 easier to go through using Bates pages than to  
7 cumbersomely reference the titles of the exhibits. And  
8 I've talked to the company; they're okay with that, if  
9 that's okay with the Commission.

10 **CHAIRMAN GRAHAM:** I like the idea. I think it  
11 makes it a lot simpler.

12 **MR. REHWINKEL:** Okay. Thank you. I think all  
13 the exhibits have been passed out.

14 **EXAMINATION**

15 **BY MR. REHWINKEL:**

16 **Q** So good morning, Mr. Foster.

17 **A** Good morning.

18 **Q** My name is Charles Rehwinkel with the Office  
19 of Public Counsel. And you are the witness designated  
20 to present the accounting for and the development of the  
21 2015 fuel factors; right?

22 **A** Yes, sir.

23 **Q** And as part of the development of the factor,  
24 you also present the cumulative effects of the ongoing  
25 true-ups that are part of the fuel and capacity clause

1 process; is that right?

2 **A** Yes.

3 **Q** Okay. My questions today to you are to  
4 explore on the record the mechanics of the fuel factor  
5 and its development as a means of flowing the benefits  
6 and impacts of the recently approved revised and  
7 restated Stipulation and Settlement Agreement -- or  
8 RRSSA -- to the customers. Do you understand that?

9 **A** Yes.

10 **Q** And I also want to ask you about the treatment  
11 of the replacement power costs incurred due to two  
12 outages in 2014. And are you the appropriate person to  
13 ask about whether such costs are included in the true-up  
14 and projection filings of Duke this year?

15 **A** Yes.

16 **Q** Okay. Now you are generally familiar with the  
17 RRSSA provisions that impact the fuel clause in  
18 paragraphs 6 and 7; is that right?

19 **A** Yes.

20 **Q** And you have the exhibit which has been  
21 identified as Exhibit 69; correct?

22 **A** Yes.

23 **Q** Would you agree with me that the RRSSA calls  
24 for the three types of benefits or impacts to be flowed  
25 to customers via the fuel clause?

1           **A**     Yes.

2           **Q**     NEIL insurance proceeds in the amount of \$490  
3 million which when added to the previously received \$151  
4 million totaled \$641 million retail. Is that correct?

5           **A**     That's approximately correct. Yes.

6           **Q**     Okay. And I believe \$3 million of that 641  
7 was actually, went to the capacity clause; is that  
8 right?

9           **A**     Yes, that's correct.

10          **Q**     Okay. Also, the RRSSA called for refunds in  
11 the amount of \$388 million to be flowed through the fuel  
12 clause; is that right?

13          **A**     Yes.

14          **Q**     This would be \$129 million in 2013; right?  
15 Another \$129 million in 2014 to all retail customers.

16          **A**     Yes.

17          **Q**     \$10 million in 2014 to just residential and  
18 general service customers.

19          **A**     Yes.

20          **Q**     \$10 million in 2015 to residential and general  
21 service customers.

22          **A**     Yes.

23          **Q**     \$40 million in 2015 to all retail customers?

24          **A**     Yes.

25          **Q**     \$10 million to be refunded in 2016 to



1 residential and general service customers.

2 **A** Yes.

3 **Q** And \$60 million in 2016 to all retail  
4 customers; is that right?

5 **A** Yes.

6 **Q** And those numbers I read off total  
7 \$388 million; right?

8 **A** Yes.

9 **Q** And if I add the \$388 million to the  
10 \$641 million of NEIL refunds, that's a total of  
11 \$1,000,029,000 [sic] or \$1,000,026,000 [sic] through  
12 just fuel that are being refunded to customers through  
13 the clause; is that right?

14 **A** I think you said thousand and maybe meant  
15 million?

16 **Q** Million, yes, that's what I meant.

17 **A** Yes, that sounds right.

18 **Q** \$1.029 billion and \$1.026 billion, those are  
19 the right numbers? Okay.

20 And, in addition, there are also three  
21 separate standalone rate adjustments of \$1 per 1,000  
22 kilowatt hours, \$1 per 1,000 kilowatt hours, and \$1.50  
23 per 1,000 kilowatt hours in 2014, '15, and '16  
24 respectively.

25 **A** That's correct.

1           **Q**     And those are in paragraph 7 of the RRSSA; is  
2 that right?

3           **A**     I think it's paragraph 7. Subject to check,  
4 I'll accept that.

5           **Q**     Okay. Now the rate adjustments of \$1, \$1, and  
6 \$1.50, they are targeted for early recovery of the CR3  
7 retired asset in order to reduce the accumulation of  
8 carrying costs; is that right?

9           **A**     Yes. That's my understanding.

10          **Q**     Okay. Is it your testimony here today that  
11 Duke's determination of the 2015 factor as shown in your  
12 prefiled testimony and schedules incorporates the  
13 elements including true-ups of each of these impacts  
14 except for the \$70 million of refunds that are scheduled  
15 for 2016?

16          **A**     Yes.

17          **Q**     Is it also Duke's position that 100 percent of  
18 these benefits and impacts will be and are being  
19 accurately reflected in rates since 2010 and will be  
20 through 2016 and for as long as true-ups are required?

21          **A**     Yes.

22          **Q**     Okay. Do you have a copy of Exhibit 70 before  
23 you, the NEIL exhibit?

24          **A**     I do, yes.

25          **Q**     Okay. And before I get to that actually, do

1 you have a copy of Exhibit 71 also?

2 **A** Yes.

3 **Q** The 50-page Bate stamped exhibit.

4 **A** Yes.

5 **Q** Can you agree with me that the schedules here  
6 are the fuel schedules attached to your March, August --  
7 July and August testimonies? Specifically for, I guess  
8 for your August testimony, TGF-3, part 2, have I  
9 included all of TGF-3, part 2?

10 **A** I'm not sure if you've included all of it. I  
11 didn't get a chance to look at that.

12 **Q** Okay. I apologize.

13 **A** But I can, I can agree that what you've  
14 included are consistent with what we filed.

15 **Q** If you look at Bates pages 1 through 37 of  
16 Exhibit 71 --

17 **A** Yes.

18 **Q** -- does that appear to be all of part 2?

19 **A** It looks like it, yes.

20 **Q** Okay. And for your July testimony, TGF-2,  
21 part 1 --

22 **A** Uh-huh.

23 **Q** -- do you see that there? Is that included  
24 correctly?

25 **A** Yes.

1           **Q**     And for your March testimony, TGF-1T, is that  
2 the fuel related schedule for your 2013 true-up?

3           **A**     Yes.

4           **Q**     Okay. So Bates pages 1 through 50 are the  
5 relevant fuel schedules -- 1 through 51 are the relevant  
6 fuel schedules from those three pieces of testimony?

7           **A**     Well, they're the ones included in this  
8 exhibit.

9           **Q**     Yes. Okay. Let's go back to Exhibit 70, the  
10 NEIL exhibit. You're familiar with this document  
11 because you assisted putting it together for last year's  
12 hearing; right?

13          **A**     Yes.

14          **Q**     Okay. And it's still accurate. There's  
15 nothing about it that has changed, is there?

16          **A**     That's correct.

17          **Q**     Okay. Now as shown in Exhibit 70, Duke began  
18 receiving and flowing through the NEIL insurance  
19 proceeds to customers beginning in 2010; right?

20          **A**     That's correct.

21          **Q**     And that concluded in 2013, subject to  
22 true-up; right?

23          **A**     That's correct.

24          **Q**     Now this exhibit shows the total and the  
25 retail distribution of the entire \$835 million that were

1 received from NEIL for claims related to the CR3 outage;  
2 right?

3 **A** Yes.

4 **Q** And it shows that a total of \$641 million in  
5 NEIL proceeds were to have been returned to the retail  
6 customers through the fuel clause. That's \$762 million  
7 retail minus \$121 that went to, as a credit in plant; is  
8 that right?

9 **A** That's correct.

10 **Q** And the final payment from NEIL of \$490  
11 million was made in May of 2013 and is reflected in the  
12 true-up schedules that you have filed; is that right?

13 **A** That's correct.

14 **Q** Okay. And this process is to have been  
15 concluded by the end of 2014 subject to any final  
16 true-up that may be required; is that right?

17 **A** That's correct. Yes.

18 **Q** Okay. Can you turn to Exhibit 71, and I want  
19 you to turn to pages -- I'm going to get you to turn to  
20 50, 42, and 6, but let's go to page 50 first.

21 **A** I'm there.

22 **Q** And this is the schedule that summarizes, that  
23 you prepared for this hearing cycle, that summarizes the  
24 RRSSA impacts or refund impacts that are reflected in  
25 your fuel clause, in your fuel filing; right?

1           **A**     That's correct.

2           **Q**     And if I look in May of 2013, you show the  
3 \$490 million in the retail side, portion of that  
4 schedule at the bottom; right?

5           **A**     That's correct.

6           **Q**     Okay. Now that number in the top, it's  
7 jurisdictionalized on a system basis; is that right?

8           **A**     Yes. It was grossed up to make sure that when  
9 it got to the retail basis, we got to the right number.

10          **Q**     Okay. So the -- if you look in the system  
11 column, there's \$515,447 -- it looks like -- 496.

12          **A**     I'm sorry. What are you looking --

13          **Q**     In the 12-month period column of line three of  
14 that, of that page.

15          **A**     Oh, yes, I'm with you. Yes.

16          **Q**     Okay. And your testimony is that this number  
17 represents this number taken down to the retail, which  
18 is 515,131,829; is that right?

19          **A**     I think it says 513, but they're a little --

20          **Q**     513, yes. That number is the, reflects the  
21 entire \$490 being refunded to residential -- to retail  
22 customers; right?

23          **A**     Yes, sir.

24          **Q**     Okay. Now if I go to page 45 of this exhibit

25          --

1           **A**     I'm there.

2           **Q**     -- the \$490 million is, resides in the May  
3 column on line A5; is that right?

4           **A**     That's correct.

5           **Q**     It's embedded in that \$497,107,752?

6           **A**     That's correct.

7           **Q**     And if I turn over to page 46, in the 12-month  
8 period column, line A5, I see the 515,447,495 system  
9 number.

10          **A**     That's correct.

11          **Q**     That's right?

12                   And when it gets jurisdictionalized in this  
13 schedule to retail, it equates to the 490.

14          **A**     That's correct.

15          **Q**     \$490 million number.

16                   Now this schedule here on page 46 is your  
17 final true-up for 2013; is that right?

18          **A**     That's correct.

19          **Q**     And the 515, which we've demonstrated includes  
20 the entire amount of the NEIL refund, it rolls up to the  
21 bottom line, line 13, in the 12-month period for an  
22 under recovery for that period of \$5,961,090; is that  
23 right?

24          **A**     That's right.

25          **Q**     Okay. Also on page 46 on line C1A, you show

1 \$129 million in jurisdictional fuel recovery revenue; is  
2 that right?

3 **A** That's correct.

4 **Q** Now this is the true-up of the first  
5 \$129 million refund or half of the \$258 million called  
6 for under the -- to all retail customers under the  
7 RRSSA; is that right?

8 **A** Yes.

9 **Q** And that \$129 million was part of your 2012  
10 development of the 2013 fuel factor, is that right, that  
11 first installment?

12 **A** Yes.

13 **Q** Okay. Both of these numbers, the 490 and the  
14 129, are, as shown in this schedule, embedded in the  
15 final 2013 true-up under recovery of \$5,961,090; is that  
16 right?

17 **A** That's correct.

18 **Q** Okay. Now on page 48, can you explain to me  
19 the difference between that schedule and the schedule  
20 that we just described? This is the 2013 estimated  
21 actual.

22 **A** This is what would have been filed last year  
23 as our estimated actual filing. There's -- a lot of  
24 things can change within it. I believe in this one you  
25 had the -- I'm trying to remember.



1 Q Well, let me ask --

2 A The 129 was in with the adjustments to fuel  
3 cost.

4 Q Okay. Let me ask it this way.

5 A Yes.

6 Q The 129 and the 490 are both reflected in the  
7 \$33,195,183; is that right?

8 A The \$33 million. Yes.

9 Q It's on line 13.

10 A That's correct.

11 Q I called this an under recovery, but these  
12 are over -- are these over recoveries?

13 A This?

14 Q The 33.

15 A This is an under recovery.

16 Q Okay. All right. Now the true-ups that we  
17 described, the estimated actual that shows 33,195,183  
18 and then the final true-up of \$5,961,090, those numbers  
19 are further embedded in the overall or net true-up that  
20 you present on page, on Bates page 3 of Exhibit 71; is  
21 that right?

22 A Could you just say it one more time? I'm  
23 sorry.

24 Q Yeah. If you could go to Bate's page 3.

25 A Uh-huh.

1           **Q**     We see on line 1 the 5,961,090.  Now that's  
2 shown as a negative, which is an under recovery.

3           **A**     So if I could, because I think I see where  
4 you're going.

5           **Q**     Yeah.

6           **A**     So we had expected in '13 to be \$33 million  
7 under recovered and baked that into rates for '14.  We  
8 ended up, you know, closer to \$6 million under  
9 recovered, which bakes into '14 a \$27 million over  
10 recovery that we'd have to flow back.  And that's the  
11 net of that 33 and 5 in lines 2 and 1 respectively.

12          **Q**     Okay.  And in your testimony you refer to a  
13 \$27 million over recovery.

14          **A**     Yes.

15          **Q**     And that's the net of these two numbers;  
16 right?

17          **A**     Yes.  Yes.

18          **Q**     So what you're reflecting here on lines 1 and  
19 2 of Bates page 3 are the final results of 2013.

20          **A**     That's accurate.

21          **Q**     That include all of the NEIL money and the  
22 first \$129 million of the, of the two-part \$258 million  
23 refund.

24          **A**     Yes.

25          **Q**     Okay.  And that -- those numbers also in turn

1 are embedded in the \$5 -- the 4.51 -- the 4.541 2015  
2 fuel factor that you developed on Bates page 2; is that  
3 right?

4 **A** Yes, that's correct.

5 **Q** Okay. Because we see on Bates page 2, line  
6 23, in the dollars column, that 73,672,203 number, which  
7 is the -- well, I'm kind of getting ahead of myself.  
8 We'll come back to that.

9 Well, they're embedded in the -- well, let's  
10 look at Bates 3. You, what you show here is the final  
11 effects of 2013 in lines 1 and 2, and then you have  
12 calculated an estimated under recovery of 100,906,296  
13 for 2014. And the net of that is 73,672,203; is that  
14 right?

15 **A** That's correct.

16 **Q** And if we look on Bates page 2, that  
17 73,672,203 is on line 23, and it rolls all the way down  
18 to the development of the total fuel expenses to be  
19 recovered, and the factor for that is 4.541. Is that  
20 right?

21 **A** That's correct.

22 **Q** Okay. So just to summarize, the 490 and the  
23 first 129, what we've gone through so far shows that  
24 those numbers have been completely accounted for and  
25 flowed through to the customers based on the

1 presentation in your schedules.

2 **A** That's accurate.

3 **Q** Okay. Or they will be by the end of 2014.

4 **A** Yes. Yes.

5 **Q** Let's go to Bates page 6, if you will.

6 **A** I'm there.

7 **Q** Okay. Now on this page you show -- this is  
8 the RRSSA schedule for 2015; right?

9 **A** Yes.

10 **Q** And the only specific RRSSA adjustment that  
11 you show here -- well, there's two. You have a refund  
12 of \$40 million, and that's the one we discussed earlier  
13 that is called for for all retail customers in 2014.

14 **A** Yes.

15 **Q** And what this schedule shows is that you  
16 jurisdiction -- you gross it up the system and then you  
17 bring it back down to retail plus some interest; right?

18 **A** Right.

19 **Q** And you also have on line 10, line 10 is the  
20 dollar for early recovery called for in 2015; correct?

21 **A** That's correct.

22 **Q** Okay. And the amount of that is \$37,785,590.  
23 That's the projected recovery that would be yielded by  
24 that dollar times the projected sales units for 2015;  
25 right?

1           **A**     That's correct.

2           **Q**     Okay. Now the 40 million, if you look on line  
3 of this schedule, the \$40,353,675.

4           **A**     Yes.

5           **Q**     Okay. In the 12-month column, that number is  
6 included in Bates page 2, I believe, line 4.

7           **A**     That's accurate. Yes.

8           **Q**     Okay. And this shows again that it is  
9 embedded in the calculation that yields the fuel factor  
10 of 4.541?

11          **A**     Yes.

12          **Q**     Okay. Now what's not on this schedule is any  
13 impact, if we go back to Bates page 6, any impact of  
14 line 10, which is the \$1 adjustment for early recovery  
15 of CR3; correct?

16          **A**     That's correct.

17          **Q**     Because that number is added in on Bates page  
18 8, because what you do is if you look on line 6, there's  
19 your 4.541, and that was a number that was developed --

20          **A**     Correct. On Bates page 2.

21          **Q**     Correct. And what you've done is you've taken  
22 that factor and you've spread it based on the various  
23 metering points. Well, first of all, you add on line 9,  
24 that's where we see the \$1.

25          **A**     Yes.

1           Q     It comes in as a .100 cents per kilowatt hour.  
2     That's a dollar right there.

3           A     Correct.    Correct.

4           Q     So that gets added and it becomes 4.641.

5           A     47, I think.   So if I, if I could, Mr.  
6     Rehwinkel.

7           Q     Okay.

8           A     From line, from line 6 to 8 nothing changed.  
9     That's the way it's always been presented.

10          Q     Okay.

11          A     And then you take -- typically line 8 would  
12     just be multiplied by a factor to get to the line 10,  
13     11, and 12 numbers.   Right?   In this case, we had to add  
14     that 1 cent per kWh to get to 10, which lines 11 and 12  
15     are based off of.   So the math, other than adding that  
16     cent per kWh there, the math is the same as always.

17          Q     Okay.   So what you do is you get that factor,  
18     you add in the dollar.

19          A     Correct.

20          Q     And then you adjust it based on the different  
21     types of customer class metering arrangements --

22          A     Yes, sir.

23          Q     -- that are called for by the stipulation or  
24     Commission orders; right?

25          A     Exactly.

1           **Q**     All right.  And then what you do from that  
2 point is you go to lines 13 through 17 and you take the  
3 factor that you have developed, and I guess it is the  
4 4.647?

5           **A**     Yes.

6           **Q**     That number, you reduce it to refund the  
7 94 percent of the 10 million to residential retail  
8 customers.

9           **A**     Correct.

10          **Q**     And then on lines 18 through 24 you do the  
11 same thing with -- I'm not sure which factor you take  
12 it and you give the general service customers their  
13 6 percent of that 10 million.

14          **A**     That's correct.  Yes.

15          **Q**     Okay.  So we've got to talk about 2014, but  
16 this is basically showing that you've -- so what we've  
17 done so far is you've gone through and fully accounted  
18 for the 490 and the first 129, the 40 million and the 10  
19 million and the dollar rate adjustment.

20          **A**     That's correct.

21          **Q**     Okay.  So we -- all right.

22                    Just a quick question about -- if we go back  
23 to exhibit, I mean, Exhibit 71, Bates 2.

24          **A**     Okay.

25          **Q**     This is kind of the obvious thing, but the --

1 you show your fuel costs, your projected fuel costs on  
2 line 1, 1.45 billion; right?

3 **A** Correct.

4 **Q** And your total cost is 1.410 because you  
5 reduced it by \$40 million.

6 **A** That's correct.

7 **Q** So without this \$40 million refund you would  
8 use the number on line 1; right?

9 **A** That's correct.

10 **Q** And that simple concept applies to all of the  
11 1,029,000,000 -- or 26 million dollars that we've  
12 referred to in prior testimony. They all have reduced  
13 fuel costs dollar for dollar based on that amount.

14 **A** That's correct. All --

15 **Q** Or they will have by the end of 2016.

16 **A** Correct.

17 **Q** Okay. Can you turn to -- let's go to Bates 8  
18 again real quick.

19 **A** I'm there.

20 **Q** All right. The -- for 2015 on line 7 you're  
21 projecting 37,798,631 megawatt hours of sales; is that  
22 right?

23 **A** 37,738,631. But, yes, I agree.

24 **Q** 738. Okay. So that number is what you expect  
25 to yield, the \$1 to yield is 37,738,631 for 2015; is



1 that right?

2 **A** Yes. Roughly 37 million, yeah, 38.

3 **Q** All right. And the same would apply, whatever  
4 your -- when you -- if I could get you to go back to  
5 Bates 41.

6 **A** I'm there.

7 **Q** On line 21, for 2014 you originally projected  
8 37,664,779 megawatt hours of sales; is that right?

9 **A** Yes.

10 **Q** And you ended up -- well, you think, based on  
11 your best projection, your estimated actual projection,  
12 that you're going to sell 37,165,665 megawatt hours.

13 **A** Correct.

14 **Q** Which is 499,114 megawatt hours less than what  
15 you originally projected.

16 **A** Correct.

17 **Q** Now for 2014, when you prepared your factor  
18 for 2015, you used the 37,664,779 number to collect the  
19 \$1.

20 **A** Yes. That's what we would have used.

21 **Q** Okay. You also used that number to refund the  
22 \$129 million called for, the second installment of the  
23 \$258 million; right?

24 **A** Yes. That's accurate.

25 **Q** Okay. Okay. Now there's -- what you are

1 doing, if I could get you to turn -- well, can you  
2 explain to me if you, if you project sales using a  
3 higher number of units and your sales are lower and  
4 you're using those units to refund a fixed number like  
5 \$129 million, at the end of the year, if you take no  
6 further action, you will refund less than \$129 million  
7 mathematically speaking; correct?

8 **A** Yes, mathematically speaking. Agreed.

9 **Q** Okay. But the way I read your schedules and  
10 your testimony is that's not what will happen, because  
11 on the page before that, page 40, your true-up schedule  
12 handles that issue, I believe. And can you describe how  
13 it does?

14 **A** Well, certainly. And I think you're looking  
15 at lines, at line C, basically the C section there with  
16 lines 1A through 1C.

17 **Q** Yes.

18 **A** And you can see in, for instance, in 1A we're  
19 reflecting an increase in revenues associated with  
20 \$129 million to make sure that, exactly to your point,  
21 we don't have a mismatch just due to sales and then one  
22 way or the other you either over or under collect.

23 **Q** So what this does, I think what the math does  
24 on this schedule, and I want to make sure I understand  
25 this on the record, is that by using the 129 to

1 calculate what this schedule calculated, which is a  
2 true-up --

3 **A** Uh-huh.

4 **Q** -- you're basically giving the customers  
5 credit for having gotten the whole \$129 million back.

6 **A** That's correct.

7 **Q** Which means that when you evaluate whether  
8 you've recovered your costs, which are the numbers from  
9 lines A and B -- which are in Sections A and B; right?

10 **A** A.

11 **Q** Well, actually no, it's A. You don't offset  
12 costs by an under refund of the \$129 million.

13 **A** Some lesser amount. Correct.

14 **Q** Okay. So we didn't talk about 2014, but if  
15 you look at the 2014 RRSSA schedule, which is on 42 --

16 **A** I'm there.

17 **Q** -- this shows the \$129 million in line 1 and  
18 the \$10 million in line 2; right? And those numbers are  
19 reflected as revenue in your true-up calculation that we  
20 discussed on page 40; right?

21 **A** Yes. I think it was line 2 and 3.

22 **Q** That's what I meant, 2 and 3.

23 **A** But yes.

24 **Q** Yes. You have -- what is on line 1, the final  
25 NEIL reimbursement? What is that?

1           **A**     That just reflects the difference between the  
2 roughly \$326 million assumed to be received from NEIL  
3 when 2013 rates were set as compared to the  
4 490 approximately million actually received. So that's  
5 just to illustrate that the amounts referenced in  
6 paragraph 7C and 7D are, in fact, included.

7           **Q**     Okay. And on line 6, this is the first  
8 dollar, correct --

9           **A**     That's correct.

10          **Q**     -- for 2014? And it shows that you were  
11 projecting to recover 37,165,565.

12          **A**     That's correct.

13          **Q**     And that number is shown on 40, line 1C, 1B.

14          **A**     Yes.

15          **Q**     Okay. Now you reflected at the, you reflected  
16 at the originally projected level, but what you actually  
17 earned on that dollar -- well, no. This is your new  
18 number. So this is what you're showing you're actually  
19 going to collect.

20          **A**     Yeah.

21          **Q**     So you've done, you've done -- you've used  
22 here not what you originally projected you were going to  
23 collect but what you now think you will collect.

24          **A**     Our current estimate. Yes. That's correct.

25          **Q**     Okay. All right. All right. So just to

1 recap, if you go back to Exhibit 69 and 70, they are,  
2 they are the total representation of the refunds and  
3 rate adjustments that are called for under the RRSSA,  
4 the three types we talked about, the 388, the NEIL  
5 numbers, and the early recovery rate adjustment; right?  
6 Those two exhibits cover it all.

7 **A** 69 is, of course, the settlement agreement, so  
8 that covers it.

9 **Q** Yeah.

10 **A** Yeah. Yes, sir.

11 **Q** All right. Okay. Let's go and turn to the  
12 outages. Do you have your July 25th testimony?

13 I think we're finished with the exhibits,  
14 Commissioners.

15 **A** Let me set these to the side. July 25th, you  
16 said?

17 **Q** Yes.

18 **A** I'm there.

19 **Q** All right. Now you talk about two outages  
20 here on page 7.

21 **A** That's correct.

22 **Q** And on lines 9 through 16 you testify that --  
23 well, first of all, let me make sure -- let me do this.  
24 This was an unplanned outage at the Bartow plant that  
25 occurred on April 21st; right?

1           **A**     Yes.

2           **Q**     And you're not here to testify about anything  
3 other than the accounting for that issue; is that right?

4           **A**     That's correct.

5           **Q**     Okay. And I think you reference in your  
6 testimony that, on these lines that there is an  
7 adjustment on TGF-2, part 1, Schedule A1B, sheet 1, line  
8 A5, which for reference is Bates page 4 of Exhibit 71 that  
9 I said I'm finished with, but that's where you reflect  
10 the \$12.9 million on a system basis. It's, I think,  
11 \$12.878 million as an adjustment or a reduction in fuel  
12 costs in June; is that right?

13          **A**     That's where we reflect that adjustment.  
14 That's correct.

15          **Q**     Okay. That's just -- the delay there is  
16 because that's just the time it took you from the outage  
17 to calculate replacement power costs?

18          **A**     Until it returned from the outage we couldn't  
19 calculate them.

20          **Q**     Okay.

21          **A**     So I think it came back on in early June.

22          **Q**     Okay. So your testimony states that, on line  
23 13 through 15, DEF chose to reduce fuel expense by  
24 \$12.7 million, thereby removing the impact of the  
25 replacement power to retail ratepayers; right?

1           **A**     That's correct.

2           **Q**     And the \$12.7 million is your retail  
3 jurisdiction amount; right?

4           **A**     That's correct.    Yes.

5           **Q**     Your testimony, as I read it, does not admit  
6 or address an issue of imprudence.

7           **A**     That's correct.

8           **Q**     Okay.    But nevertheless we can read your  
9 testimony and take your testimony here today that the  
10 company's sworn representation is that these costs, the  
11 \$12.7 million, will be absorbed by shareholders and  
12 never submitted for recovery from customers.

13          **A**     Yes.    We're never going to submit these for  
14 recovery through our fuel clause.

15          **Q**     Okay.    Is it also your testimony that to the  
16 best of your's and the company's knowledge and belief  
17 that the \$12.9 million represents all of the cost of  
18 replacement power caused by the April 21st, 2014,  
19 incident and outage at the Bartow plant?

20          **A**     Yes.

21          **Q**     Your testimony does not address any rate base  
22 accounting for repairs or capital additions, if any,  
23 that would be recorded at the Bartow plant as a result  
24 of the outage, does it?

25          **A**     No, just the replacement power.

1           **Q**     Likewise, you're not here to testify about the  
2 accounting for any insurance proceeds received by Duke  
3 or claimed by Duke as a result of the outage, if there  
4 are any.

5           **A**     Correct.

6           **Q**     And your testimony does not come with a  
7 qualifier that the Commission cannot inquire into the  
8 circumstances of the outage to ascertain whether  
9 customers are incurring costs related to base rate  
10 recovery or any other rate impact like environmental  
11 cost recovery or another clause; right?

12          **A**     Correct.

13          **Q**     Likewise, if the Commission were to audit your  
14 fuel expense and find other replacement power costs  
15 related to the outage that were not included here, they  
16 would not be foreclosed from making a true-up  
17 adjustment, would they?

18          **A**     Correct.

19          **Q**     On that same page 7 you testify about an  
20 unplanned outage at the Hines combined cycle unit;  
21 correct?

22          **A**     Yes.

23          **Q**     You testified that that event was not  
24 incorporated into the fuel forecast; right?

25          **A**     Yeah, that's correct. There's no replacement



1 power cost incorporated into these fuel projections.

2 Q And that's because July 7th was too late in  
3 the year to impact your estimated actual forecast?

4 A That's correct. The event occurred at a time  
5 when we were, in order to be able to file testimony and  
6 schedules, there just wasn't time to rerun everything,  
7 and it was just a had just happened type of --

8 Q Okay. So that means that there are no  
9 replacement power costs included in the factor that Duke  
10 proposes to the Commission to adopt for 2015; right?

11 A That's accurate.

12 Q And as a corollary to that, there are no  
13 adjustments made to remove any costs either.

14 A That's also true.

15 Q Okay. But to contrast the Hines to the Bartow  
16 situation, your testimony provides no representation or  
17 testimony whatsoever about whether Duke will seek to  
18 recover replacement power costs for the Hines outage in  
19 2016; right?

20 A No, it does not.

21 **MR. REHWINKEL:** Okay. Thank you. Those are  
22 all the questions I have. Thank you for appearing.

23 Thank you, Commissioners.

24 **CHAIRMAN GRAHAM:** Thank you, Mr. Rehwinkel.

25 Any other Intervenors for questions of this

1 witness?

2 Staff?

3 **MS. BARRERA:** Commissioners, staff will note  
4 that the parties have waived filing briefs for the  
5 contested issues.

6 **CHAIRMAN GRAHAM:** No. Do you have any  
7 questions of this witness?

8 **MS. BARRERA:** Oh, I'm sorry. No. I'm just  
9 looking at the script.

10 **CHAIRMAN GRAHAM:** Commissioners, any questions  
11 of this witness?

12 Commissioner Balbis.

13 **COMMISSIONER BALBIS:** Thank you, Mr. Chairman.  
14 And thank you, Mr. Foster, for your testimony.

15 I have a quick question concerning the \$1  
16 associated with the 2013 settlement. And you indicated  
17 in your testimony it's for the accelerated recovery of  
18 carrying charges associated with the CR3 regulatory  
19 asset.

20 **THE WITNESS:** Yes, sir.

21 **COMMISSIONER BALBIS:** What is the amount, the  
22 total amount that's remaining for the carrying charges  
23 for the regulatory asset? Do you know that?

24 **THE WITNESS:** I do not have that number as I  
25 sit here today. I'm sure we could get it though, if

1 it's something the Commission would like.

2 **COMMISSIONER BALBIS:** I'm just curious because  
3 I couldn't find that in your testimony. So you just  
4 applied the \$1 in accordance with the --

5 **THE WITNESS:** Yes. So -- and so on kind of my  
6 side of -- I don't really work with that specific reg  
7 asset. But on our side, you know, we're collecting it,  
8 and there is absolutely a side that's making sure it's  
9 applied and going to reduce the balance of that reg  
10 asset.

11 **COMMISSIONER BALBIS:** Okay. But you don't  
12 know what the \$37 million plus or minus, what amount  
13 that's specifically writing down; correct?

14 **THE WITNESS:** The total amount of the reg, I  
15 don't know that as I sit here today. But, again, we can  
16 certainly get that if it's something the Commission  
17 would like.

18 **COMMISSIONER BALBIS:** Okay. Thank you.

19 **CHAIRMAN GRAHAM:** Any other Commissioners? Is  
20 there any redirect?

21 **MR. BERNIER:** None, Mr. Chairman.

22 **CHAIRMAN GRAHAM:** Okay. Let's look at your  
23 exhibits, which ones we need to enter into the record.

24 **MR. REHWINKEL:** Everything is stipulated  
25 except for 69 through 71 for Mr. Foster.

1           **MR. BERNIER:** I'm not sure that we moved 19  
2 through 24.

3           **CHAIRMAN GRAHAM:** I don't think that we moved  
4 his Exhibits 19 through 24 into the record yet.

5           **MR. BERNIER:** And we would move that at this  
6 time, Mr. Chairman.

7           (Exhibits 19 through 24 admitted into the  
8 record.)

9           **CHAIRMAN GRAHAM:** Okay. And Mr. Rehwinkel.

10          **MR. REHWINKEL:** I would move 69 through 71.

11          **CHAIRMAN GRAHAM:** And we'll also move 69, 70,  
12 and 71 into the record. Okay.

13          (Exhibits 69 through 71 admitted into the  
14 record.)

15          **MR. REHWINKEL:** Mr. Chairman, if it would be  
16 your pleasure, and we didn't discuss this, I have 30  
17 seconds of a closing to make, if you would like, if it  
18 would help you. I mean, we've waived a brief, but I  
19 could give you a statement based on the conclusion of  
20 this if it would be helpful to the Commission.

21          **CHAIRMAN GRAHAM:** I don't have a problem. Let  
22 me check with Duke.

23          **MR. BERNIER:** We have no problem with that.

24          **CHAIRMAN GRAHAM:** Staff?

25          **MS. BARRERA:** No problem.

1           **CHAIRMAN GRAHAM:** The floor is yours.

2           **MR. REHWINKEL:** Thank you, Commissioner. And  
3 thank you for the opportunity to address you in brief  
4 closing remarks in lieu of filing a post-hearing  
5 statement.

6           After the opportunity to ask questions of  
7 Mr. Foster, which we really appreciate, and the  
8 opportunity to consider the answers that he gave, the  
9 Public Counsel is satisfied that, based on the testimony  
10 of Mr. Foster, that we have no objections to voice here  
11 now as to the fuel factor proposed by Duke insofar as  
12 the refund and rate adjustments and replacement power  
13 decisions that are incorporated in it or have a bearing  
14 upon that factor.

15           Of course, we make no statement on the overall  
16 cost or components of the cost that Duke has the burden  
17 to justify before the Commission. That's a judgment  
18 that you will ultimately have to make. But we're  
19 satisfied with the questions that we asked, so thank  
20 you.

21           **CHAIRMAN GRAHAM:** Thank you, Mr. Rehwinkel.  
22           Staff, where are we?

23           **MS. BARRERA:** We're at the part where I say  
24 that --

25           **CHAIRMAN GRAHAM:** Oh, that part again.

1 (Laughter.)

2 **MS. BARRERA:** Yes, I'll say it again. The  
3 parties have waived filing briefs for the contested  
4 issues 1C, 10, and 11. Okay. And since no briefs are  
5 requested, staff is prepared to make an oral  
6 recommendation at this time, should the Commission  
7 decide. We're also available to answer any questions.

8 **CHAIRMAN GRAHAM:** Commissioners, any further  
9 questions of staff, or are we ready to make a bench  
10 decision?

11 Commissioner Edgar.

12 **COMMISSIONER EDGAR:** I would just say,  
13 Mr. Chairman, that if staff is prepared to make an oral  
14 recommendation, I would like to hear it.

15 **MS. BARRERA:** We'll first hear from  
16 Mr. Lester.

17 **MR. LESTER:** Commissioners, I'm Pete Lester  
18 with staff.

19 Issues 10 and 11 for Duke address the true-up  
20 and projection amounts to be collected in 2015. These  
21 issues have remained open so that the refunds and  
22 adjustments required by the revised and restated  
23 stipulation and settlement agreement can be verified.

24 Staff's recommendation for Issues 10 and 11 is  
25 the appropriate amounts for Duke Energy Florida are as

1 reflected by the company in the prehearing order. Duke  
2 Energy Florida has correctly made the necessary  
3 adjustments and refunds pursuant to the revised and  
4 restated stipulation agreement filed in Docket Number  
5 130208 and approved by the Commission by Order Number  
6 PSC-13-0598-FOF-EI.

7 **MS. BARRERA:** Mr. Michael Barrett is ready to  
8 make the recommendation for Issue 1C.

9 **MR. BARRETT:** Good morning, Commissioners.  
10 I'm Michael Barrett with staff.

11 Issue 1C addresses whether Duke has made the  
12 appropriate adjustments to its fuel costs to account for  
13 replacement power associated with the fire that occurred  
14 in April at the Bartow unit.

15 Duke has made an adjustment to remove the  
16 impact of replacement power costs to its retail  
17 customers, and staff has verified that Duke is not  
18 seeking recovery of replacement power costs associated  
19 with this event.

20 Staff recommends that Duke has made the  
21 appropriate adjustments to account for replacement power  
22 costs associated with the April 2014 forced outage at  
23 the Bartow unit.

24 **CHAIRMAN GRAHAM:** Commissioner Balbis.

25 **COMMISSIONER BALBIS:** Thank you, Mr. Chairman.

1 I have a question or two for staff, and it's concerning  
2 the \$1, the application of the \$1 to 1,000 kilowatt hour  
3 usage.

4 And my main concern is that that allows the  
5 company to recover about \$37 million. Has staff found  
6 anything in the record that indicates the amount of  
7 carrying costs that are associated with a regulatory  
8 asset and what these \$37 million would be applied to so  
9 that we can be comfortable that it is appropriate?

10 **MR. LESTER:** Right now, no, sir. I don't have  
11 a handle on the total amount of the regulatory asset.

12 **COMMISSIONER BALBIS:** I'm sorry. I didn't  
13 catch that last part.

14 **MR. LESTER:** I don't have -- I don't -- I  
15 don't know the total amount of the regulatory asset.

16 **COMMISSIONER BALBIS:** How about the carrying  
17 charges?

18 **MR. LESTER:** The carrying charges.

19 **COMMISSIONER BALBIS:** I know that the witness  
20 indicated that that information could be provided to us,  
21 but if we're poised to make a bench decision on that,  
22 that's the concern that I have is that, you know,  
23 obviously the \$1 was associated with the settlement  
24 agreement, which I did not support for a number of  
25 reasons, but the primary one being a lack of evidence in



1 the record. And so I'm wondering if staff has  
2 information that I may have overlooked in the testimony  
3 that indicates that.

4 **MR. LESTER:** We don't have the -- I think it  
5 was Exhibit 10 on the, to the agreement where they have  
6 the amount of the -- we don't have that amount filled  
7 out.

8 **COMMISSIONER BALBIS:** Okay. Thank you.

9 **CHAIRMAN GRAHAM:** Ms. Triplett, yes, please.

10 **MS. TRIPLETT:** Thank you, Mr. Chairman.

11 If it helps, as I understand the settlement  
12 and the \$1 charge, that is an implementation that goes  
13 to the fuel clause. But when we go to put the  
14 regulatory asset into rates per the settlement, which  
15 will happen in the future, at that point there will be a  
16 full opportunity to true everything up, including the  
17 carrying charges, what the status of the reg asset is at  
18 that point in time, and, you know, anything else that's  
19 impacting the value of okay.

20 **COMMISSIONER BALBIS:** Okay. Thank you, Mr.  
21 Chairman. If I may interact with Ms. Triplett.

22 And I appreciate that. So what accounting  
23 mechanism is in place at this time? Because all I've  
24 seen in this docket is just the \$1 being applied as  
25 shown in Mr. Foster's testimony. So what accounting

1 mechanism is in place so that in the future we can make  
2 sure that everything has been accounted for?

3 **MS. TRIPLETT:** I believe that there is a  
4 filing that we make -- I think this is part of our  
5 earnings surveillance. I think it's on a quarterly  
6 basis. I don't have the details of it, but I know that  
7 we provide what the -- where the reg asset stands. And  
8 I think that perhaps as part of that there would be an  
9 inclusion of what are the carrying charges as compared  
10 to the rest of the components of the regulatory asset.

11 But then in addition, as Mr. Foster indicated,  
12 there are other folks in his group that are accounting  
13 for that regulatory asset. And, again, at the point in  
14 time when we go to move it into base rates, then that  
15 would be -- the Commission and the staff and all of the  
16 signatories to the settlement would have the opportunity  
17 to look at all of those accounting numbers.

18 **COMMISSIONER BALBIS:** Okay. And then during  
19 last year's deliberations and discussion on the cap for  
20 the regulatory asset, which I believe is \$1.4 billion,  
21 it was more of an estimate. Does Duke have any  
22 additional information as to a range, you know, what the  
23 estimated amount of the regulatory asset is? Is it  
24 close to that 1.4 billion?

25 **MS. TRIPLETT:** I wouldn't want to speculate,

1 but I believe that it is tracking right around, but I  
2 wouldn't want to speculate. And I think that that  
3 filing that I referenced, which I don't have here today,  
4 provides a status as far as where things stand with the  
5 part of the regulatory asset subject to the cap, the 1.4  
6 billion, in addition to the associated costs as well,  
7 which are not subject to the cap.

8 **COMMISSIONER BALBIS:** Okay. And then a  
9 follow-up question for staff. Maybe you can help with  
10 this. If we were to assume that the regulatory asset is  
11 what was estimated previously and Ms. Triplett  
12 confirmed, around \$1.4 billion, would the carrying costs  
13 be associated with that full amount? And if so, what  
14 would the annual estimated amount of that be? Is it  
15 close to 37 million? Is it more? Is it less?

16 **MR. LESTER:** I'm sorry, Commissioner. I just  
17 don't know. I really need to see more, investigate it  
18 further.

19 **COMMISSIONER BALBIS:** Okay. And then  
20 Ms. Triplett described an accounting mechanism through  
21 the earnings reports perhaps. What is staff's  
22 understanding as to how this amount is going to be  
23 tracked and accounted for going forward?

24 **MR. LESTER:** Again, I'm sorry. I haven't  
25 really prepared -- I'm not prepared on that.

1                   **COMMISSIONER BALBIS:** Okay. Well, then, you  
2 know, Commissioners, my concern is that we track the  
3 \$37 million. And then if at the end of the day if that  
4 was more or less, et cetera, that we can make sure that  
5 customers weren't paying too much for something. There  
6 seems to be a lack of evidence in the record now. I  
7 know this is ongoing.

8                   I am comforted by some of the comments  
9 Ms. Triplett made. I'm concerned that staff is unsure.  
10 So I'm hoping that moving forward that staff and the  
11 parties can make sure we come up with an accounting  
12 mechanism so that these, we can make sure that these  
13 charges are appropriate.

14                   **CHAIRMAN GRAHAM:** I see Mr. Foster over there  
15 chomping at the bit. Did you have something to add?

16                   **THE WITNESS:** Thank you, Commissioner,  
17 Chairman. No. I was just going to say I think the  
18 mechanism as Ms. Triplett described where -- and I  
19 understand what you're saying. And as we sit here  
20 today, I think, yeah, that would have been a nice, easy  
21 thing for me to have is a schedule that showed what the  
22 carrying costs are. I'm pretty sure that when I get off  
23 the stand, within five or ten minutes I'll have that  
24 number. It might be in my in box, but my phone is off  
25 right now.

1                   **COMMISSIONER BALBIS:** Okay.

2                   **THE WITNESS:** But my understanding of the way  
3 that's being tracked is on the fuel side it's specific  
4 as to what adjustment you make and how you collect  
5 those. And then on the reg asset side there is this  
6 quarterly process where they are -- my understanding is  
7 they are presenting that collection and tracking how  
8 much is out there. So I regret that I don't have a copy  
9 of the last one we filed with me today. I'm certain  
10 that we can make that change going forward so we don't  
11 have this question again next year unanswered.

12                   **COMMISSIONER BALBIS:** Well, you probably won't  
13 have it next year.

14                   (Laughter.)

15                   But, no, I appreciate that. And, again,  
16 Mr. Chairman, I appreciate the ability to interact here.  
17 You know, there was a lot of charges -- there were other  
18 charges associated with the settlement agreement, one  
19 being the continuation of the \$3.45. And during the  
20 nuclear cost recovery proceeding there was a lot of  
21 discussion on that, and it was, there was a schedule  
22 that included the total amount, so I felt comforted at  
23 that point. And I'm looking for a similar type of  
24 exhibit or accounting mechanism to show that it's  
25 accurately being tracked.

1           And, Mr. Chairman, to make it even more  
2 of a free-for-all, I'd like the opportunity to ask  
3 Mr. Rehwinkel what his understanding is going forward on  
4 how this is going to be tracked to make sure that  
5 customers are protected.

6           **MR. REHWINKEL:** Well, as -- I mean, I agree  
7 with what Mr. Foster said about -- my goal today was to  
8 make sure that the accounting for the collection was  
9 right. Disposition of it I looked at as on the side of  
10 another wall, but I understand. I am fairly confident  
11 that Duke has to the penny the accounting for this,  
12 because my understanding is these dollars were supposed  
13 to be applied to the highest cost elements of the  
14 carrying costs first, which would have a beneficial  
15 impact to reduce those carrying costs going forward. I  
16 have not personally seen any of the accounting for it,  
17 but I think it's a fairly rote mechanical application  
18 that they should be able to present easily. I have not  
19 seen it though.

20           **COMMISSIONER BALBIS:** Okay. And so you  
21 anticipate either working with Duke or at this  
22 proceeding next year be able to at least discuss it and  
23 assess it?

24           **MR. REHWINKEL:** Yes. I mean, that's -- our  
25 goal is, as long as these dollars are impacting the fuel

1 clause, is to keep asking these questions and make sure  
2 that we're just accountable for it. That's something  
3 that had not occurred to me as to kind of look at that  
4 tail end of this collection that's going through the  
5 clause.

6 But Duke, like they did, they put the RRSSA  
7 schedule in here at our request, and I'm sure they  
8 would, they would work with us and make sure we get that  
9 done for the next time around. We will follow through  
10 on that.

11 **COMMISSIONER BALBIS:** Okay. Thank you,  
12 Mr. Chairman. That addresses my concerns.

13 **CHAIRMAN GRAHAM:** I figure we're being asked  
14 to make a bench decision, so I try to give Commissioners  
15 as much flexibility as possible to get those answers and  
16 get a comfort level.

17 Any further discussion from other  
18 Commissioners? Is there a motion for a bench decision?  
19 I'm not seeing any lights come on, so it looks like  
20 there is no bench decision. So, staff, where do we go  
21 from here?

22 **MS. BARRERA:** The recommendation will be filed  
23 for the November 25th, 2014, agenda, and the Commission  
24 can make a decision at that time.

25 **CHAIRMAN GRAHAM:** Okay. Well, then --

1 Commissioner Balbis.

2 **COMMISSIONER BALBIS:** Mr. Chairman, now that  
3 we do have some time, and if there are no objections, if  
4 a late-filed exhibit could be filed with the Commission  
5 that has that information, I know it would alleviate  
6 even further the concerns that I have.

7 **CHAIRMAN GRAHAM:** You're lucky Mr. Moyle is  
8 not here.

9 (Laughter.)

10 **COMMISSIONER BALBIS:** I know. I had to look  
11 and make sure he wasn't.

12 **MS. TRIPLETT:** Mr. Chairman, if I could just  
13 clarify what information would be helpful to see in that  
14 late-filed exhibit.

15 **COMMISSIONER BALBIS:** Yes. Specifically what  
16 I would like to see is the total amount of estimated  
17 carrying charges associated with the regulatory asset  
18 that this \$37 million will be writing down, if that is  
19 something that can be estimated, prepared.

20 **MS. TRIPLETT:** And I'm going to start talking  
21 about math, which I'm terrible at, but I assume that we  
22 probably need to pick a point in time, I would think.  
23 So some reasonable time around this time. I just don't  
24 know how the accounting is done. I would think perhaps  
25 the most recent month and year information available,



1 probably September, as of September 2014?

2 **COMMISSIONER BALBIS:** That's fine.

3 **MS. TRIPLETT:** Because I think that the books  
4 should be closed --

5 **COMMISSIONER BALBIS:** That's fine.

6 **MS. TRIPLETT:** Okay.

7 **CHAIRMAN GRAHAM:** Okay. Is there anything  
8 else, staff?

9 **MS. BARRERA:** No. We will announce that the  
10 recommendation will be filed for the November 15 [sic]  
11 agenda, and at this time there are no other matters that  
12 we have.

13 **CHAIRMAN GRAHAM:** Do we have an idea of when  
14 we're going to have that late-filed exhibit?

15 **MS. TRIPLETT:** I knew you were going to ask.  
16 I can't say without talking to my folks, but I would  
17 think I could get it by the end of the week, if not --  
18 maybe I should give myself until Monday in case folks  
19 are watching and throwing things at their computer  
20 screen. Monday close of business?

21 **CHAIRMAN GRAHAM:** Okay. So Monday close of  
22 business is 5:00.

23 **MS. TRIPLETT:** And I will try for sooner. I  
24 just --

25 **CHAIRMAN GRAHAM:** Staff, that's fine with you

1 as far as getting the recommendation to us timely?

2 **MS. BARRERA:** Yes.

3 **MS. HELTON:** And, Mr. Chairman, we might want  
4 to give a time for all the other Intervenors and parties  
5 to object to the exhibit if they see something that's an  
6 issue to take so that we know whether to admit it into  
7 the record or not. So I guess it would be a conditional  
8 acceptance unless there is an objection that's filed by  
9 a date certain, maybe next Friday.

10 **CHAIRMAN GRAHAM:** Sounds good. So midday  
11 Friday, whatever date that is. What date is that? The  
12 31st, Halloween.

13 **MS. HELTON:** Halloween.

14 **MS. BARRERA:** Halloween, yes.

15 **CHAIRMAN GRAHAM:** Okay. So Duke will have the  
16 late-filed exhibit in by 5:00 on Monday. And if there's  
17 any objections to that, it needs to be in by noon on the  
18 31st. If we don't hear from you, we just assume that  
19 you're fine with it. Are we good?

20 **MS. BARRERA:** Yes, I think so.

21 **CHAIRMAN GRAHAM:** Oh, do we need an exhibit  
22 number for the late-filed exhibit?

23 **MS. BARRERA:** That will be 72.

24 **CHAIRMAN GRAHAM:** Okay. We will give it  
25 Exhibit 72.

1 Thank you, Commissioner Edgar.

2 (Late-Filed Exhibit Number 72 marked for  
3 identification.)

4 Okay. So now we are -- Commissioner Brown.

5 **COMMISSIONER BROWN:** Thank you. Staff, so  
6 will you be filing then a written recommendation?

7 **MS. BARRERA:** Yes.

8 **COMMISSIONER BROWN:** Okay. Memorializing --

9 **MS. BARRERA:** Yes. Memorializing what was  
10 stated today, plus --

11 **COMMISSIONER BROWN:** Conclusions.

12 **MS. BARRERA:** -- conclusions as to the  
13 late-filed exhibit, whatever conclusions staff may have  
14 on it.

15 **COMMISSIONER BROWN:** Okay. Thank you. And  
16 then we will be voting on it -- did you say December?

17 **MS. BARRERA:** November 25th.

18 **CHAIRMAN GRAHAM:** November the 25th.

19 **COMMISSIONER BROWN:** Okay. Thank you.

20 **MR. BERNIER:** Mr. Chairman, at this time we'd  
21 ask that Mr. Foster be excused.

22 **CHAIRMAN GRAHAM:** No, he can't go anywhere.

23 (Laughter.)

24 **MR. BERNIER:** I was worried you might say  
25 that.

1                   **CHAIRMAN GRAHAM:** Mr. Foster, you are excused.

2 Thank you very much for your testimony today.

3                   Okay. So we are done with this docket,

4 140001-EI.

5                   (Proceeding concluded at 11:04 a.m.)

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STATE OF FLORIDA     )  
                              :  
COUNTY OF LEON        )

CERTIFICATE OF REPORTER

I, LINDA BOLES, CRR, RPR, Official Commission Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 30th day of October, 2014.

*Linda Boles*

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