

**BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

In re: Petition for Determination that ) DOCKET NO. \_\_\_\_\_  
the Osprey Plant Acquisition and, )  
alternatively, the Suwannee Simple ) Submitted for filing: January 30, 2015  
Cycle Project is the most Cost Effective )  
Generation Alternative to meet the )  
Remaining Need Prior to 2018 for )  
Duke Energy Florida, Inc. )  
\_\_\_\_\_ )

**DUKE ENERGY FLORIDA, INC.'S NOTICE OF FILING**

Duke Energy Florida, Inc. (“DEF” or the “Company”) hereby gives notice of filing the Direct Testimony of Kevin E. Delehanty with Exhibits KED-1 through KED-3 in support of DEF’s Petition for Determination that the Osprey Plant Acquisition and, alternatively, the Suwannee Simple Cycle Project is the most Cost Effective Generation Alternative to Meet the Remaining Need Prior to 2018 for Duke Energy Florida, Inc.

Respectfully submitted this 30<sup>th</sup> day of January, 2015.

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DOCKET NO. \_\_\_\_\_  
Submitted for filing: January 30, 2015

**DIRECT TESTIMONY  
OF KEVIN E. DELEHANTY**

**ON BEHALF OF  
DUKE ENERGY FLORIDA, INC.**

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**IN RE: PETITION FOR DETERMINATION THAT THE OSPREY PLANT  
ACQUISITION AND, ALTERNATIVELY, THE SUWANNEE SIMPLE CYCLE  
PROJECT IS THE MOST COST EFFECTIVE GENERATION ALTERNATIVE  
TO MEET THE REMAINING NEED PRIOR TO 2018  
FOR DUKE ENERGY FLORIDA, INC.**

**BY DUKE ENERGY FLORIDA, INC.**

**FPSC DOCKET NO. \_\_\_\_\_**

**DIRECT TESTIMONY OF KEVIN E. DELEHANTY**

1 **I. INTRODUCTION AND QUALIFICATIONS.**

2 **Q. Please state your name, employer, and business address.**

3 A. My name is Kevin E. Delehanty and I am employed by Duke Energy Business  
4 Services, LLC, the service company affiliate of Duke Energy Florida, Inc.  
5 (“DEF” or the “Company”). My business address is 550 South Tryon Street,  
6 Charlotte, North Carolina 28202.

7  
8 **Q. Please tell us your position with Duke Energy and describe your duties and  
9 responsibilities in that position.**

10 A. I am the Director of Market Fundamentals. In this role, I am responsible for  
11 preparation of the Fundamental Forecast, which is the Duke Energy Corporation  
12 (“Duke Energy”) long-term fossil fuels commodity price forecast for all the  
13 subsidiary electric utilities, including DEF. As a result, I am responsible for

1 providing the long term commodity price component of the fuels forecast to DEF  
2 for its Integrated Resource Planning (“IRP”) process.

3

4 **Q. Please summarize your educational background and employment experience.**

5 A. I received an Associate’s degree in Industrial Electronics from Spartanburg  
6 Technical College in May, 1982. In May 1990, I received a Bachelor of Science  
7 degree in Electrical Engineering from the University of South Carolina –  
8 Columbia. I have also been a licensed Professional Engineer in the State of South  
9 Carolina since 1994.

10 I joined Duke Power Company in June, 1982 as an Engineering Associate  
11 in the Distribution Engineering Group. From 1982 – 1987, I was a Power Quality  
12 Engineer in the Electrical System Design Group. I joined the System Planning  
13 Group in 1990 where I was responsible for production cost modeling, project  
14 evaluation, and financial analysis. Over the next ten years I served in a variety of  
15 roles leading cross functional teams in planning and asset strategy. In 2000, I  
16 joined the Bulk Power Marketing Group as a Senior Structured Planning Engineer  
17 responsible for valuation and risk analysis of large structured power deals. In  
18 2005, I joined the Corporate Strategy Group as Manager of Commodity Price  
19 Fundamentals responsible for supervision of the commodity price forecasting  
20 process using external consultants for modeling and data. Following the merger  
21 with Cinergy in 2006, I was named Director of Market Fundamentals and  
22 Competitive Analytics responsible for the development of the long-term fuel price  
23 outlooks used in all long-term planning studies.

1 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

2 **Q. What is the purpose of your testimony in this proceeding?**

3 A. I am testifying on behalf of DEF in support of its Petition. My testimony and  
4 exhibits describe the process for developing the Fundamental Forecast and  
5 explain why the Fundamental Forecast is a reasonable long-term fuels price  
6 forecast for the Company to use in making its resource planning decisions. As  
7 explained by other DEF witnesses, the Company is presenting the Osprey Energy  
8 Facility Combined Cycle (“Osprey”) Plant Acquisition and, alternatively, the  
9 Suwannee Simple Cycle Project (“Suwannee”) as the most cost effective  
10 alternative to meet its need for generation prior to 2018. My testimony applies  
11 equally to both the Osprey and the Suwannee alternatives since both plants would  
12 have natural gas as their primary fuel.

13  
14 **Q. Have you previously filed testimony with the Florida Public Service  
15 Commission?**

16 A. Yes. On May 27, 2014 I filed direct testimony in Docket No. 140110-EI (Citrus  
17 County Combined Cycle Need Petition) and Docket No. 140111-EI (Suwannee  
18 and Hines Chillers Approval of Need Petition) describing the Company’s  
19 Fundamental Forecast and Fuel Forecast used in the evaluation of those need  
20 decisions. A copy of my May 27, 2014 direct testimony in Docket No. 140111-EI  
21 is attached as Exhibit No. \_\_\_(KED-1) to my current direct testimony in this  
22 docket and referenced throughout my testimony.

23

1 **Q. Are you sponsoring any exhibits to your testimony?**

2 A. Yes. I am sponsoring the following exhibits to my testimony:

- 3 • Exhibit No. \_\_\_\_ (KED-1), a copy of my May 27, 2014 Direct Testimony  
4 filed in Docket No. 140111-EI, In re: Petition for Determination of Cost  
5 Effective Generation Alternative to Meet Need Prior to 2018 for Duke  
6 Energy Florida, Inc., along with Exhibit Nos. \_\_\_\_ (KD-1) through (KD-4);
- 7 • Exhibit No. \_\_\_\_ (KED-2), a confidential chart showing the Company's  
8 Fall 2013 base, high, and low natural gas price sensitivity forecasts as  
9 well as every subsequent forecast produced since the Fall 2013 outlook;  
10 and
- 11 • Exhibit No. \_\_\_\_ (KED-3), a confidential chart of the Company's Fall  
12 2013 base natural gas price forecast compared to a shaded range  
13 depicting other contemporary industry natural gas price forecasts  
14 published Fall 2013, and a second range depicting the forecasts released  
15 in 2014.

16 The Company generated exhibits identified above were prepared under my  
17 direction and control, and each is true and accurate. The other exhibits contain  
18 information that was prepared by government agencies charged with collecting,  
19 collating, and publishing information of the type included in the identified  
20 exhibits, they are reliable industry resources for this information, and this  
21 information is typically used by the Company as resource material in the  
22 preparation of the Fundamental Forecast.

23

1 **Q. Please summarize your testimony.**

2 A. I filed testimony in Docket No. 140111-EI describing Duke Energy's  
3 Fundamental Forecast process and the reasonableness of DEF's Fall 2013 Fuel  
4 Forecast developed from the Fundamental Forecast. The Commission determined  
5 that Fuel Forecast to be reasonable in Order No. PSC-14-0590-FOF-EI.

6 As discussed by other DEF witnesses, my understanding is that the  
7 Company is filing this Petition to fulfill its remaining need prior to 2018 with  
8 either the Osprey plant acquisition from Calpine Construction Finance Company  
9 LLP ("Calpine"), if the acquisition receives the necessary governmental and  
10 regulatory approvals, or if not, the Suwannee new build simple cycle project as  
11 the most cost effective generation alternative for that need. I understand that this  
12 determination was made using the 2013 Fall Fuel Forecast that I presented in my  
13 May 27, 2014 testimony in Docket No. 140111-EI. Consequently, my current  
14 direct testimony confirms that there have been no corrections or changes to that  
15 2013 Fall Fuel Forecast and that the 2013 Fall Fuel Forecast remains a reasonable  
16 fuel forecast for that time as the Commission determined in Order No. PSC-14-  
17 0590-FOF-EI.

18 My current testimony also provides an update on the status of the  
19 Fundamental Forecast process in 2014 and describes the Fall 2014 Fuel Forecast.  
20 I explain that Duke Energy's Fundamental Forecast and Fall 2014 Fuel Forecast  
21 reasonably represent future fuel commodity prices. I further explain that the near  
22 term fuel forecast in the Fall 2014 Forecast is materially the same as the near term

1 Fall 2013 Forecast that the Commission determined was reasonable in Order No.  
2 PSC-14-0590-EI.

3  
4 **III. DEF'S FUEL PRICE FORECAST.**

5 **Q. Does DEF have a fuel forecast?**

6 A. Yes. DEF has both a short-term fuel forecast and a long-term forecast as I  
7 discussed in my May 27, 2014 testimony attached as Exhibit No. \_\_ (KED-1).  
8 The short-term fuel forecast is based on observed market prices and is used  
9 mainly for operational purposes. The long-term forecast is a fundamentals-based  
10 forecast and it reflects Duke Energy's long-term outlook for resource planning  
11 purposes and other long-term investment decisions for Duke Energy and all of its  
12 electric utilities, including DEF. The Company uses the Duke Energy  
13 Fundamental Forecast, or long-term fuel forecast, for long-term investment  
14 decisions, such as building and operating new power plants, in its IRP process. I  
15 further explain the reason Duke Energy has a Fundamental Forecast in my May  
16 27, 2014 testimony on pages 6-7. See Exhibit No. \_\_\_\_ (KED-1).

17 The Fundamental Forecast is based on an extensive review and a rigorous  
18 analysis of available and relevant information that affects fuel commodity prices.  
19 It reflects industry expertise and Duke Energy's expertise and professional  
20 judgment of future fuel costs. It is further in line with other contemporary,  
21 industry fuel forecasts. As I explained in my direct testimony in Docket No.  
22 140111-EI, the Fundamental Forecast reasonably represents future fuel



1 commodity prices. The Commission agreed, concluding in Order No. PSC-14-  
2 0590-EI that DEF's fuel forecast was reasonable.

3  
4 **Q. Have you made any corrections to the Fundamental Forecast presented to**  
5 **the Commission in Docket No. 140111-EI?**

6 A. No. The Fundamental Forecast and fuel commodity prices represented in that  
7 fuels forecast in Docket No. 140111-EI remains a reasonable representation of the  
8 future fuel commodity prices at the time it was prepared. Nothing has occurred  
9 that indicates any corrections to the information that was relied upon to prepare  
10 that Forecast.

11  
12 **Q. Does Duke Energy update its Fundamental Forecast?**

13 A. Yes. The Duke Energy Fundamental Forecast is updated in the Fall and Spring of  
14 each year based on new information and changing circumstances, as applicable.  
15 In 2014 Duke Energy extended its consultant agreement with Energy Ventures  
16 Analysis, Inc. ("EVA"). EVA is an expert energy consultancy in the field of fuels  
17 forecasting in the industry that Duke Energy uses to assist Duke Energy to  
18 prepare the Fundamental Forecast. Duke Energy utilized EVA's assistance in  
19 preparing the Spring 2014 and Fall 2014 updates to the Fundamental Forecast  
20 using the same process described in my direct testimony in Docket No. 140111-  
21 EI. See Exhibit No. \_\_\_ (KED-1).

22 The preparation of the Fundamental Forecast is a continual process in the  
23 sense that Duke Energy routinely monitors and updates, when necessary, the

1 assumptions underlying the Fundamental Forecast based on changes in the market  
2 and evolving conditions in the national and regional economies where the electric  
3 utilities are located, political and regulatory conditions, environmental conditions  
4 and other factors that have or may have an impact on the Fundamental Forecast.  
5

6 **Q. What differences are there between Duke Energy's 2013 Fundamental**  
7 **Forecast and the Spring 2014 and Fall 2014 Forecasts?**

8 A. From the Fall 2013 forecast through the Spring and Fall 2014 forecast cycles,  
9 Duke Energy updated a number of assumptions that affected either the supply or  
10 demand for natural gas, but collectively their price impacts were often offsetting.  
11 The 2014 forecasts assumed lower growth estimates in gas demand from the  
12 power sector, but also included stronger growth in the industrial sector, and  
13 exports of liquefied natural gas ("LNG") and pipeline gas. Duke Energy also  
14 assumed more coal retirements which normally increases gas demand, but lower  
15 domestic coal demand has reduced coal prices and softened the effect. Duke  
16 Energy also lowered its long-term outlook for global oil prices in 2014, but this  
17 too will also have offsetting price impacts for natural gas. Lower oil prices will  
18 negatively impact supply of gas from the production of natural gas liquids, and  
19 "associated gas" from oil production. But lower oil prices will reduce the demand  
20 for natural gas feed stocks in the petrochemical sector, soften U.S. LNG export  
21 demand from oil linked markets, and will reduce demand from the production of  
22 Canadian Tar Sands. Overall net demand was slightly higher in the 2014  
23 outlooks, but so were natural gas supplies. Accordingly, the price of gas barely

1 changed under Duke Energy's reference carbon tax case from the Fall 2013 case  
2 all the way through the Fall 2014 update.

3  
4 **Q. Did DEF make any adjustments to its estimated carbon costs assumptions in**  
5 **2014?**

6 A. Duke Energy has not changed its reference case assumption of modeling a  
7 national tax on carbon as a proxy for putting a price on carbon. As I described in  
8 my direct testimony in Docket No. 140111-EI, Duke Energy has included a price  
9 on carbon within its base fundamentals outlook since late 2006 as a way of  
10 capturing the potential impact of uncertain future policy for regulating CO<sub>2</sub>  
11 emissions. In the absence of legislation, the United States Environmental  
12 Protection Agency ("EPA") is moving ahead with regulating CO<sub>2</sub> emissions from  
13 existing fossil fuel-fired power plants, and the EPA issued extensive proposed  
14 rules in June 2014 and followed up with supplemental rules directed at U.S.  
15 territories and Indian lands on October 28, 2014. The EPA used its authority  
16 under section 111(d) of the Clean Air Act to move forward with a set of  
17 performance standards for existing generation. The preliminary schedule is for  
18 final rule issuance by June 2015; however, implementation would not occur until  
19 2020 even if this initial aggressive schedule remained. Duke Energy recognized  
20 that the very preliminary nature of the proposed rule and the myriad of possible  
21 compliance plans which the states might deploy would make any modeling  
22 attempt a rough approximation. Duke Energy did however attempt to model a  
23 scenario case using a very narrow interpretation of the EPA's proposed rule using

1 state level rate limits on the existing portfolio covered by the rule. This analysis  
2 was not meant to reflect the Company's view of what the final rule will ultimately  
3 look like, but rather to study the impact of the proposed limits on generation  
4 dispatch, system operation, and cumulative demand for coal and natural gas. The  
5 analysis showed that applying the rule strictly as a rate standard rather than  
6 applying the alternative fixed mass cap resulted in a much higher demand for  
7 natural gas and a larger reduction in the use of coal than the EPA anticipated in  
8 their own analysis. The resulting gas price forecast for this interpretation of the  
9 section 111(d) rule, (also referred to as the Clean Power Plan or CPP scenario), is  
10 shown on Exhibit No. \_\_\_(KED-2). It should also be noted that while the  
11 projected price curve for natural gas is higher than the Duke Fall 2013 base case  
12 forecast, this scenario still falls within the bounds of the Fall 2013 gas price  
13 sensitivity range.

14 The carbon price Duke Energy currently uses in its fundamental forecast is  
15 a direct input to the process and has been set at a level the Company believes to  
16 be a reasonable trajectory to represent the risk of federal climate change  
17 legislation or regulation given the current uncertainty surrounding such policy.  
18 Duke Energy believes that the carbon price trajectory it uses is also reflective of  
19 the pricing that policy makers may consider acceptable if or when they act.

20 Because of the high degree of uncertainty surrounding the outcome of  
21 climate change policy, however, DEF, in its IRP process, runs scenarios off of the  
22 Duke Energy fundamental forecast carbon price trajectory that also include a no  
23 carbon cost forecast to produce a more robust analysis.

1 **Q. How is the Fundamental Forecast used in the IRP process?**

2 A. After the Fundamental Forecast is reviewed and validated as a credible long-term  
3 commodity price forecast, it is provided to Duke Energy's fuels procurement  
4 group where it is combined with other market data to develop the final delivered  
5 fuel price inputs to the resource planning models. As I described in my direct  
6 testimony in Docket No. 140111-EI, for the natural gas commodity component,  
7 the fuels procurement group utilizes futures market quotes from the NYMEX to  
8 price the first three years, followed by a two year transition period of blended  
9 prices to the long-term fundamentals for the balance of the forecast. After  
10 establishing the commodity price curve, the procurement group develops plant  
11 specific fuel price inputs by factoring in existing contracts, as well as fixed and  
12 variable transportation costs. Exhibit No. \_\_\_ (KED-2) to my direct testimony is  
13 a chart of the fundamental natural gas forecast and includes the 2014 Spring and  
14 2014 Fall updates for comparison. Forecast sensitivities based on the  
15 Fundamental Forecast are also developed by the market fundamentals group.  
16 These sensitivities include low and high natural gas forecast scenarios around the  
17 base natural gas price forecast in the Fundamental Forecast. See Exhibit No. \_\_\_  
18 (KED-2).

19  
20 **Q. How were the low and high natural gas forecast scenarios developed in the**  
21 **Fall 2013 Fundamental Forecast?**

22 A. The low and high natural gas forecasts in the Fundamental Forecast were  
23 developed by comparing the Duke Energy base natural gas price forecast in the

1 Fundamental Forecast to contemporary, well-recognized industry natural gas  
2 price forecasts and applying statistically relevant standard deviations to the data.  
3 This methodology produces the shaded areas around the Duke Energy  
4 Fundamental Natural Gas Forecast shown in Exhibit No. \_\_ (KED-1) and (KED-  
5 2) and results in the calculation of the low and high natural gas price forecasts  
6 around the Fundamental Natural Gas Forecast. Duke Energy's methodology  
7 reasonably anchors its low and high natural gas price scenarios to contemporary  
8 industry natural gas price forecasts and ensures that the range of potential natural  
9 gas prices in the Duke Energy Fundamental Natural Gas Forecast is not out of line  
10 with industry forecasts.

11  
12 **Q. Do these updated 2014 Forecasts fall within the two standard of deviation**  
13 **range provided in the 2013 Fundamental Forecast attached to your May 27,**  
14 **2014 testimony?**

15 A. Yes. As shown on Exhibit No. \_\_ (KED-2), when plotted against the 2013  
16 Forecast the Spring 2014 and Fall 2014 Forecast updates both fall squarely within  
17 the range contemplated by the 2013 Forecast.

18  
19 **Q. Are there any fundamental changes to the 2013 Fundamental Forecast based**  
20 **on the 2014 Forecast updates?**

21 A. No. Although Duke Energy has modified many of its input assumptions as noted  
22 on page 8, the resulting natural gas price impacts of these assumption changes  
23 have been minimal.

1 **Q. In your opinion are any of these updates between the Duke Energy 2013**  
2 **Fundamental Forecast and the Spring 2014 and Fall 2014 updated Forecasts**  
3 **material to the overall Forecast?**

4 A. No. The general uncertainty around key assumptions likely outweighs the various  
5 incremental adjustments that have been implemented since the Fall 2013 outlook.  
6 The EPA's proposed section 111(d) rule in particular has introduced a new source  
7 of uncertainty that will not be quickly resolved until the rule is finalized and the  
8 states begin submitting compliance strategies. However, the Company's  
9 preliminary analysis, using a very strict interpretation of the proposed rule, did not  
10 result in gas prices outside of the Fall 2013 gas price sensitivity range.

11  
12 **Q. In your opinion, is the Fundamental Forecast a reasonable view of future fuel**  
13 **commodity prices?**

14 A. Yes. The Fundamental Forecast is based on an extensive review and a rigorous  
15 analysis of available and relevant information that affects fuel commodity prices.  
16 Duke Energy relies on industry expertise and its own expertise to develop this  
17 information in the Fundamental Forecast and it incorporates the best available  
18 data regarding these assumptions into the Forecast and it is updated regularly.  
19 The Fundamental Forecast reflects industry expertise and Duke Energy's best  
20 professional judgment of future costs at the time the Fundamental Forecast is  
21 prepared.

22 Duke Energy also vets this Forecast against other forecasts available in the  
23 industry, and Duke Energy-specific information regarding supply and demand,

1 marginal costs, plant operational characteristics, and observable data regarding  
2 commodity prices. As shown in Exhibit No. \_\_\_ (KED-3), and as I explained  
3 above with respect to the development of the low and high natural gas price  
4 scenarios, the Company's natural gas forecast is in line with other contemporary  
5 natural gas forecasts (both public and proprietary) prepared by leading industry  
6 consultants. As a result, the Fundamental Forecast reasonably represents future  
7 fuel commodity prices.

8  
9 **Q. Do you have an opinion regarding the use of natural gas as a fuel source for**  
10 **the Osprey or Suwannee power plants?**

11 A. Yes. My opinion has not changed since my direct testimony in Docket No.  
12 140111-EI that natural gas is and will be a competitively-priced fuel source for  
13 either the Osprey or Suwannee plants. Natural gas is an attractive economic fuel  
14 source for the generation of electricity for Duke Energy's customers compared to  
15 the total cost of generation for other types of generation technologies. Natural gas  
16 is also an attractive fuel source because, compared to oil and coal, it is a cleaner  
17 burning fuel and does not have the same level of environmental costs and related  
18 impacts associated with generation plants using those alternative fuels. This  
19 results in a favorable impact on the relative capital cost of constructing generating  
20 facilities capable of complying with current and ever-increasing environmental  
21 regulations.

22  
23



1 **Q. Does the Company continue to believe that natural gas will be an economic**  
2 **long-term fuel source for electrical energy production?**

3 A. Yes it does. As I discussed in my direct testimony in Docket No. 140111-EI, in  
4 the last decade, advances in natural gas production technology have provided  
5 natural gas producers access to unconventional gas supplies that previously were  
6 not economic production resources. As I further explained in my direct testimony  
7 in Docket No. 140111-EI, these unconventional gas supplies provide a long-term  
8 source of supply of natural gas for natural gas users in the United States. See  
9 Exhibit No. \_\_\_ (KED-1).

10  
11 **Q. Does this conclude your testimony?**

12 A. Yes it does.

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DOCKET NO. \_\_\_\_\_  
Submitted for filing:  
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**ON BEHALF OF  
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2 **Q. Please state your name, employer, and business address.**

3 A. My name is Kevin Delehanty and I am employed by Duke Energy Business  
4 Services LLC, the service company affiliate of Duke Energy Florida, Inc. (“DEF”  
5 or the “Company”). My business address is 550 South Tryon Street, Charlotte,  
6 North Carolina 28202.

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8 **Q. Please tell us your position with Duke Energy and describe your duties and  
9 responsibilities in that position.**

10 A. I am the Director of Market Fundamentals. In this role, I am responsible for  
11 preparation of the Fundamental Forecast, which is the Duke Energy Corporation  
12 (“Duke Energy”) long-term fossil fuels commodity price forecast for all the  
13 subsidiary electric utilities, including DEF. As a result, I am responsible for  
14 providing the long term commodity price component of the fuels forecast to DEF  
15 for its Integrated Resource Planning (“IRP”) process.

16

17

1 **Q. Please summarize your educational background and employment experience.**

2 A. I received an Associate's degree in Industrial Electronics from Spartanburg  
3 Technical College in May, 1982. In May 1990, I received a Bachelor of Science  
4 degree in Electrical Engineering from the University of South Carolina –  
5 Columbia. I have also been a licensed Professional Engineer in the State of South  
6 Carolina since 1994.

7 I joined Duke Power Company in June, 1982 as an Engineering Associate  
8 in the Distribution Engineering Group. From 1982 – 1987, I was a Power Quality  
9 Engineer in the Electrical System Design Group. I joined the System Planning  
10 Group in 1990 where I was responsible for production cost modeling, project  
11 evaluation, and financial analysis. Over the next ten years I served in a variety of  
12 roles leading cross functional teams in planning and asset strategy. In 2000, I  
13 joined the Bulk Power Marketing Group as a Senior Structured Planning Engineer  
14 responsible for valuation and risk analysis of large structured power deals. In  
15 2005, I joined the Corporate Strategy Group as Manager of Commodity Price  
16 Fundamentals responsible for supervision of the commodity price forecasting  
17 process using external consultants for modeling and data. Following the merger  
18 with Cinergy in 2006, I was named Director of Market Fundamentals and  
19 Competitive Analytics responsible for the development of the long term fuel price  
20 outlooks used in all long term planning studies.

21  
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1 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

2 **Q. What is the purpose of your testimony in this proceeding?**

3 A. I am testifying on behalf of DEF in support of its Petition for Determination of  
4 Cost Effective Alternative to Meet Need Prior to 2018 for Duke Energy Florida,  
5 Inc. for the Suwannee Simple Cycle project and the Hines Chillers Power Uprate  
6 project. I will describe the process for developing the Fundamental Forecast and  
7 explain why the Fundamental Forecast is a reasonable long-term fuels price  
8 forecast for the Company to use in its IRP process.

9  
10 **Q. Are you sponsoring any exhibits to your testimony?**

11 A. Yes. I am sponsoring the following exhibits to my testimony:

- 12 • Exhibit No. \_\_\_\_ (KD-1), a chart of the Company's base, high, and low  
13 natural gas price forecast;
- 14 • Exhibit No. \_\_\_\_ (KD-2), a chart of the Company's base natural gas price  
15 forecast and other industry natural gas price forecasts;
- 16 • Exhibit No. \_\_\_\_ (KD-3), United States Energy Information Administration  
17 ("EIA") Map of major North American shale basins; and
- 18 • Exhibit No. \_\_\_\_ (KD-4), United States Potential Gas Committee chart of  
19 Total Potential Resources.

20 The Company generated exhibits identified above were prepared under my  
21 direction and control, and each is true and accurate. The other exhibits were  
22 prepared by government agencies charged with collecting, collating, and  
23 publishing information of the type included in the identified exhibits, they are

1 reliable industry resources for this information, and this information is typically  
2 used by the Company as resource material in the preparation of the Fundamental  
3 Forecast.

4  
5 **Q. Please summarize your testimony.**

6 A. The Fundamental Forecast is Duke Energy's long-term fuels forecast. It is a  
7 fundamentals-based forecast reflecting Duke Energy's long-term outlook for  
8 resource planning purposes and other long-term investment decisions. The  
9 Fundamental Forecast is based on an extensive review and a rigorous analysis of  
10 available and relevant information that affects fuel commodity prices. It reflects  
11 industry expertise and Duke Energy's expertise and professional judgment of  
12 future fuel costs. It is further in line with other contemporary, industry fuels  
13 forecasts. The Fundamental Forecast, therefore, reasonably represents future fuel  
14 commodity prices.

15 Natural gas is the fuel planned for the Suwannee Simple Cycle project and  
16 the fuel currently serving the Hines combined cycle power plant units where the  
17 Hines Chillers Power Uprate project will be installed. It is a readily available fuel  
18 source, given current and projected levels of long-term supply of natural gas. The  
19 increase in the available gas supply and production from conventional and, in  
20 particular, unconventional tight gas and shale rock formations in the United States  
21 due to improvements in drilling and well stimulation technologies is expected to  
22 continue to favorably impact fuel prices. Natural gas is available in sufficiently

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abundant supply that natural gas is a relatively economic fuel choice for power generation well into the future.

**III. DEF'S FUELS PRICE FORECAST.**

**Q. Does DEF have a fuels forecast?**

A. Yes. DEF has both a short-term fuels forecast and a long-term forecast. The short-term fuels forecast is based on observed market prices and is used mainly for operational purposes. The long-term forecast is a fundamentals-based forecast and it reflects Duke Energy's long-term outlook for resource planning purposes and other long-term investment decisions for Duke Energy and all of its electric utilities, including DEF. All of the long-term fundamental commodity prices are developed within the context of a comprehensive, internally consistent modeling process. The short term fuel forecast is based on available futures market prices, spot market prices, and short-term contract prices for the fuels used by the electric utilities. The short term natural gas fuels price forecast, for example, is based on the New York Mercantile Exchange ("NYMEX") futures contract prices for United States natural gas. The NYMEX natural gas futures market is an electric utility industry standard index of future market prices for United States natural gas. The Company transitions from its reliance on the short term fuels forecast to the Duke Energy Fundamental Forecast, or long term fuels forecast, for the long term investment decisions, such as building and operating new power plants, in its IRP process.

1 **Q. Why does Duke Energy prepare a Fundamental Forecast?**

2 A. The Fundamental Forecast is an integral part of Duke Energy's long term  
3 planning processes, in particular, its resource planning. Relevant short- and long-  
4 term fuel commodity prices and their differentials over time are important  
5 economic factors in determining the types and timing of new generation additions  
6 to DEF's system. Fuel commodity prices are also relevant to the determination of  
7 the most efficient method of operating existing and proposed generation plants on  
8 DEF's system in compliance with system operational and environmental  
9 requirements. Duke Energy utilizes published market prices for the portion of the  
10 forecast curve where the relevant fuels are actively traded, as well as other market  
11 intelligence like competitive bids received in the fuel procurement process, and  
12 then relies on market fundamentals to fill out the balance of the forecast. Futures  
13 market prices are illiquid after the first few years and often do not reflect the  
14 impacts of proposed environmental rulemaking, retirements of existing  
15 generation, or changes in technology. A Fundamental Forecast is a forward-  
16 looking evaluation of the marginal cost of supply at the expected level of demand.  
17 Iterative modeling simulations are performed using detailed supply and demand  
18 curves for each commodity until the energy markets come into balance, producing  
19 an internally consistent set of future market prices. The modeling process utilizes  
20 a combination of historical industry data coupled with assumptions which help  
21 define the future market environment. The fundamental forecasting process  
22 provides a detailed narrative of where the future energy supplies and  
23 corresponding demand will come from and it will help identify the key variables.



1 Although some of these input assumptions may prove to be incorrect in the future,  
2 the process itself still yields important information as to their cause and effect.  
3 The real strength of the fundamental forecasting process lies in the fact that it is a  
4 methodical, analytical process, repeated at regular intervals, and it is continuously  
5 refined. The Fundamental Forecasting process, which allows Duke Energy to  
6 evaluate the impact of the changing energy landscape on future commodity fuel  
7 prices, is essential to DEF's IRP process.  
8

9 **Q. How does Duke Energy prepare its Fundamental Forecast?**

10 A. Duke Energy starts its Fundamental Forecast with the assistance of an expert  
11 energy consultancy in the field of fuels forecasting in the industry. Duke  
12 Energy's current industry consultant is Energy Ventures Analysis, Inc. ("EVA").  
13 EVA was selected from five industry energy consultant responses to a request for  
14 proposal ("RFP") in July 2012. EVA was selected based on, among other factors,  
15 its experience, modeling processes and tools, market and regulatory expertise.  
16 EVA was selected by an internal team of experts from different Duke Energy  
17 departments, including Fuel Procurement, Load & Fundamental Forecasting;  
18 Strategic Engineering and Environmental Policy; and Integrated Resource  
19 Planning. EVA is an industry expert in fuel price forecast modeling and analysis.

20 Duke Energy relies on EVA to employ its industry leading modeling  
21 processes and databases to develop a long-term energy commodity price forecast  
22 that EVA provides Duke Energy. Duke Energy subject matter experts review the  
23 EVA assumptions and data inputs in the long-term energy commodity price

1 forecast for consistency with Duke Energy's own internal planning assumptions  
2 and data inputs. Duke Energy works in a collaborative manner with EVA to  
3 discuss the input assumptions, model results, and corresponding conclusions in  
4 the EVA reference case. Following this review, Duke develops a list of input  
5 assumption changes to be considered for the next iteration of the Duke reference  
6 case and then works with EVA to facilitate the changes within the constraints of  
7 the modeling process. This process continues until both Duke Energy and EVA  
8 are satisfied that the data inputs and assumptions in the long-term commodity  
9 price forecast are credible and that the results of modeling the assumptions in the  
10 forecast are valid. Further, validation of the modeling assumptions and results is  
11 obtained from reviews by various internal planning groups until Duke Energy is  
12 comfortable with the credibility of the long-term energy commodity price  
13 forecast.

14 Duke Energy has employed this process since 2005 and has worked with  
15 leading energy consultants like Wood Mackenzie, CERA, ICF, Global  
16 Energy/Ventix, and EVA. The Fundamental Forecast is released each spring  
17 with an updated forecast typically in the fall of the year, if required by material  
18 changes in the underlying assumptions in the Fundamental Forecast. The  
19 preparation of the Fundamental Forecast, however, is a continual process in the  
20 sense that Duke Energy routinely monitors and updates, when necessary, the  
21 assumptions underlying the Fundamental Forecast based on changes in the market  
22 and evolving conditions in the national and regional economies where the electric  
23 utilities are located, political and regulatory conditions, environmental conditions

1 and other factors that have or may have an impact on the Fundamental Forecast.

2  
3 **Q. What types of changes are made by Duke Energy to the EVA Fundamental**  
4 **Forecast assumptions?**

5 A. Duke Energy typically makes changes only to assumptions regarding data inputs  
6 in technical areas where Duke Energy possesses specialized expertise or to  
7 assumptions regarding future policy directives where Duke Energy believes it has  
8 more complete or relevant information. For example, in the 2013 Fundamental  
9 Forecast, Duke Energy adjusted state level electric sales growth rates and raised  
10 the penetration level assumptions of certain renewable resources in select states  
11 where Duke Energy electric utilities operate. Duke Energy also modified coal  
12 plant retirement assumptions for existing coal plants, capital and operation and  
13 maintenance (“O&M”) cost assumptions for new generation resources with which  
14 Duke Energy has construction and operation experience, and assumed remedies  
15 for future 316(b) water regulations, all based on its internal information and  
16 expertise. These assumptions changes are typically few in number; the  
17 overwhelming majority of the assumptions in the Fundamental Forecast were  
18 developed by EVA and retained by Duke Energy.

19  
20 **Q. Are there any other adjustments by Duke Energy to the EVA forecast in the**  
21 **Fundamental Forecast?**

22 A. Yes. The EVA forecast did not include a national climate or carbon policy  
23 assumption in the EVA Fall 2012 base forecast, which was the starting point for

1 the development of the 2013 Duke Energy outlook, i.e. the Fundamental Forecast.  
2 EVA did follow up with a carbon scenario case of their own as part of their Fall  
3 2013 Outlook. Duke Energy has included a price on carbon within its base  
4 fundamentals outlook since 2006 as a way of capturing the potential impact of  
5 uncertain future policy for regulating CO<sub>2</sub> emissions, and although current  
6 legislative efforts to enact a policy that places a national price on carbon remain  
7 highly uncertain, it is still a possibility. In the absence of legislation the United  
8 State Environmental Protection Agency (“EPA”) is moving ahead with regulating  
9 CO<sub>2</sub> emissions from existing fossil fuel-fired power plants, and we expect a  
10 proposal from the EPA in June 2014. Therefore, Duke Energy believes it is  
11 prudent to model a price on carbon as a way of capturing the risk of potential, but  
12 uncertain future legislation and pending EPA regulation of CO<sub>2</sub>, and the impact of  
13 carbon policy at the national level within the context of its fundamental fuel price  
14 outlook. The carbon price Duke Energy currently uses in its fundamentals  
15 forecast is a direct input to the process and has been set at a level we believe to be  
16 a reasonable trajectory to represent the risk of federal climate change legislation  
17 or regulation given the current uncertainty surrounding such policy. The carbon  
18 price trajectory used is also in our view reflective of the pricing that policy  
19 makers might consider acceptable if or when they act.

20 Because of the high degree of uncertainty surrounding the outcome of  
21 climate change policy, however, DEF, in its IRP process, runs scenarios off the  
22 Duke Energy fundamental forecast carbon price trajectory that include a no  
23 carbon cost forecast to produce a more robust analysis.

1 **Q. How is the Fundamental Forecast used in the IRP process?**

2 A. After the Fundamental Forecast is reviewed and validated as a credible long-term  
3 commodity price forecast, it is provided to Duke Energy's fuels procurement  
4 group where it is combined with other market data to develop the final fuel price  
5 inputs to the resource planning models. For the natural gas commodity  
6 component, the fuels procurement group utilizes futures market quotes from the  
7 NYMEX to price the first three years, followed by a two year transition period of  
8 blended prices to the long term fundamentals for the balance of the forecast.  
9 After establishing the commodity price curve, the procurement group develops  
10 plant specific fuel price inputs by factoring in existing contracts, as well as fixed  
11 and variable transportation costs. Exhibit No. \_\_\_\_ (KD-1) to my direct testimony  
12 is a chart of the fundamental natural gas forecast. Forecast scenarios based on the  
13 Fundamental Forecast are also developed. These include low and high natural gas  
14 forecast scenarios around the base natural gas price forecast in the Fundamental  
15 Forecast. See Exhibit No. \_\_\_\_ (KD-1).

16  
17 **Q. How were the low and high natural gas forecast scenarios developed in the**  
18 **Fundamental Forecast?**

19 A. The low and high natural gas forecasts in the Fundamental Forecast are developed  
20 by comparing the Duke Energy base natural gas price forecast in the Fundamental  
21 Forecast to contemporary, well-recognized industry natural gas price forecasts  
22 and applying statistically relevant standard deviations to the data. This  
23 methodology produces the shaded areas around the Duke Energy Fundamental

1 Natural Gas Forecast shown in Exhibit No. \_\_ (KD-1) and results in the  
2 calculation of the low and high natural gas price forecasts around the  
3 Fundamental Natural Gas Forecast. Based on these calculations, the low natural  
4 gas forecast is 18 percent lower and the high natural gas forecast is 14 percent  
5 higher than the Duke Energy Fundamental Natural Gas Forecast, as shown in  
6 Exhibit No. \_\_ (KD-1). Duke Energy's methodology reasonably anchors its low  
7 and high natural gas price scenarios to contemporary industry natural gas price  
8 forecasts and ensures that the range of potential natural gas prices in the Duke  
9 Energy Fundamental Natural Gas Forecast is not out of line with industry  
10 forecasts.

11  
12 **Q. In your opinion, is the Fundamental Forecast a reasonable view of future fuel**  
13 **commodity prices?**

14 A. Yes. The Fundamental Forecast is based on an extensive review and a rigorous  
15 analysis of available and relevant information that affects fuel commodity prices.  
16 Duke Energy relies on industry expertise and its own expertise to develop this  
17 information in the Fundamental Forecast and it incorporates the best available  
18 data regarding these assumptions into the Forecast. The Fundamental Forecast  
19 reflects industry expertise and Duke Energy's best professional judgment of  
20 future costs at the time the Fundamental Forecast is prepared.

21 Duke Energy also vets this Forecast against other forecasts available in the  
22 industry, and Duke Energy-specific information regarding supply and demand,  
23 marginal costs, plant operational characteristics, and observable data regarding

1 commodity prices. As shown in Exhibit No. \_\_\_\_ (KD-2), and as I explained  
2 above with respect to the development of the low and high natural gas price  
3 scenarios, the Company's natural gas forecast is in line with other contemporary  
4 natural gas forecasts (both public and proprietary) prepared by leading industry  
5 consultants. As a result, the Fundamental Forecast reasonably represents future  
6 fuel commodity prices.

7  
8 **Q. Do you have an opinion regarding the use of natural gas as a fuel source for**  
9 **the Suwannee Simple Cycle power plant?**

10 A. Yes. Natural gas is and will be a competitively-priced fuel source for the  
11 Suwannee Simple Cycle Power Plant. It is also the existing fuel for the Hines  
12 combined cycle power plant units where the Hines Chillers Power Uprate Project  
13 will be installed. Natural gas is an attractive economic fuel source for the  
14 generation of electricity for DEF's customers compared to the total cost of  
15 generation for other types of generation technologies. Natural gas is also an  
16 attractive fuel source because, compared to oil and coal, it is a cleaner burning  
17 fuel and does not have the same level of environmental costs and related impacts  
18 associated with generation plants using those alternative fuels. This results in a  
19 favorable impact on the relative capital cost of constructing generating facilities  
20 capable of complying with current and ever increasing environmental regulations.  
21 As a result, natural gas is the economic fuel of choice for electric generation for  
22 customers at this time.

23

1 **Q. Why does the Company consider natural gas to be an economic long-term**  
2 **fuel source for electrical energy production?**

3 A. In the last decade, advances in natural gas production technology have provided  
4 natural gas producers access to unconventional gas supplies that previously were  
5 not economic production resources. These unconventional gas supplies are in  
6 tight gas sandstone structures and shale rock formations deep below the ground  
7 where natural gas in an abundant quantity is trapped within the rock.

8 Improvements in drilling and well stimulation technologies now provide an  
9 economic method to drill and hydraulically fracture the rock and capture the large  
10 quantities of natural gas trapped in these impermeable rock formations. This  
11 advanced drilling technology is colloquially referred to as “fracking,” because the  
12 shale rock formations that trap the natural gas are fractured by high pressure water  
13 injected into the rock formations during the well completion process. Vast shale  
14 rock formations or “shale plays” extend across the United States and Canada.

15 Exhibit No. \_\_\_\_ (KD-3) to my direct testimony is a map of the North American  
16 shale plays. This map from the EIA shows the current and prospective shale  
17 plays in addition to the natural gas basins. As the map makes clear, there are  
18 abundant shale plays in North America, providing a long-term source of supply of  
19 natural gas for natural gas users in the United States.

20 The ultimate size of the United States natural gas resource base has been  
21 estimated at 2,384 trillion cubic feet, as shown in Exhibit No. \_\_\_\_ (KD-4),  
22 according to the latest report from the United States Potential Gas Committee  
23 2013 Report from the United States Potential Gas Committee at the Colorado



1 School of Mines. This estimate represents a 25% increase from their previous  
2 report in 2011 and at the current rate of United States consumption of  
3 approximately twenty five trillion cubic feet per year, the United States has ample  
4 domestic reserves.

5 As a result of the new drilling and completion technologies there has been  
6 a tremendous increase in United States unconventional gas production over the  
7 last five years. In the last five years the marketed production of United States  
8 natural gas has increased by 21% according to the EIA. But an even more  
9 impressive statistic is the percentage of natural gas production from shale  
10 resources which has increased from about 11% of the national total in 2008 to  
11 over 35% by the end of 2012.

12 Shale resources are increasingly displacing conventional sources of gas in  
13 the Gulf of Mexico and elsewhere, and that has further implications on the  
14 reliability of supply. By moving on shore, producers are reducing the time it  
15 takes to bring new wells on line and those wells are less prone to disruption from  
16 hurricanes. The United States gas market is still subject to market volatility, in  
17 part due to the nature of the business where supply and demand must balance in  
18 real time and storage is finite and limited to certain regions by geology. However,  
19 short term price volatility arising from operational imbalances are not a  
20 significant threat to the value proposition of a natural gas combined cycle unit, the  
21 way long term fuel availability and price uncertainty is. The dramatic increase in  
22 the size of the gas resource base coupled with the speed at which it can be put in  
23 production has significantly improved the long term availability of natural gas and

1 immensely improved the value proposition of natural gas as a fuel source for  
2 electric generation.

3 The United States power market will also benefit greatly from the  
4 distributed nature of the shale reserves being located much closer to major  
5 demand centers like the Northeast. The development of the Marcellus and Utica  
6 shale basins has freed up pipeline capacity across the Southeastern United States,  
7 which has lowered basis differentials, i.e., the variation in price based on  
8 constraints at the gas hub delivery location, and will also benefit future gas  
9 consumers in Florida in reduced transportation costs. This increase in the  
10 available gas supply and production of natural gas is expected to continue to  
11 favorably impact fuel prices with natural gas price projections being relatively  
12 economic to other fuels for energy production well into the future.

13  
14 **Q. If low-cost natural gas is abundant will that increase the generation of energy**  
15 **from natural gas in the United States?**

16 A. Yes. Natural gas is the predominant fuel source for new electric power generation  
17 in the United States, and natural gas-fired generation has displaced a significant  
18 portion of the existing coal-fired generation fleet, because of the relatively low  
19 cost of natural gas and the increasing cost of coal-fired generation due to the  
20 compliance with increasing environmental regulations. There is also projected to  
21 be a sizable increase in industrial demand for gas as well as a significant increase  
22 in both pipeline and LNG exports due to the increased size of the resource base  
23 and the economic cost of production. This increase in demand is factored into our

1 Fundamental Forecast and, even with the projected increase in demand for natural  
2 gas, natural gas is still available in sufficiently abundant supply to render natural  
3 gas a relatively economic fuel choice for power generation over the long term.

4

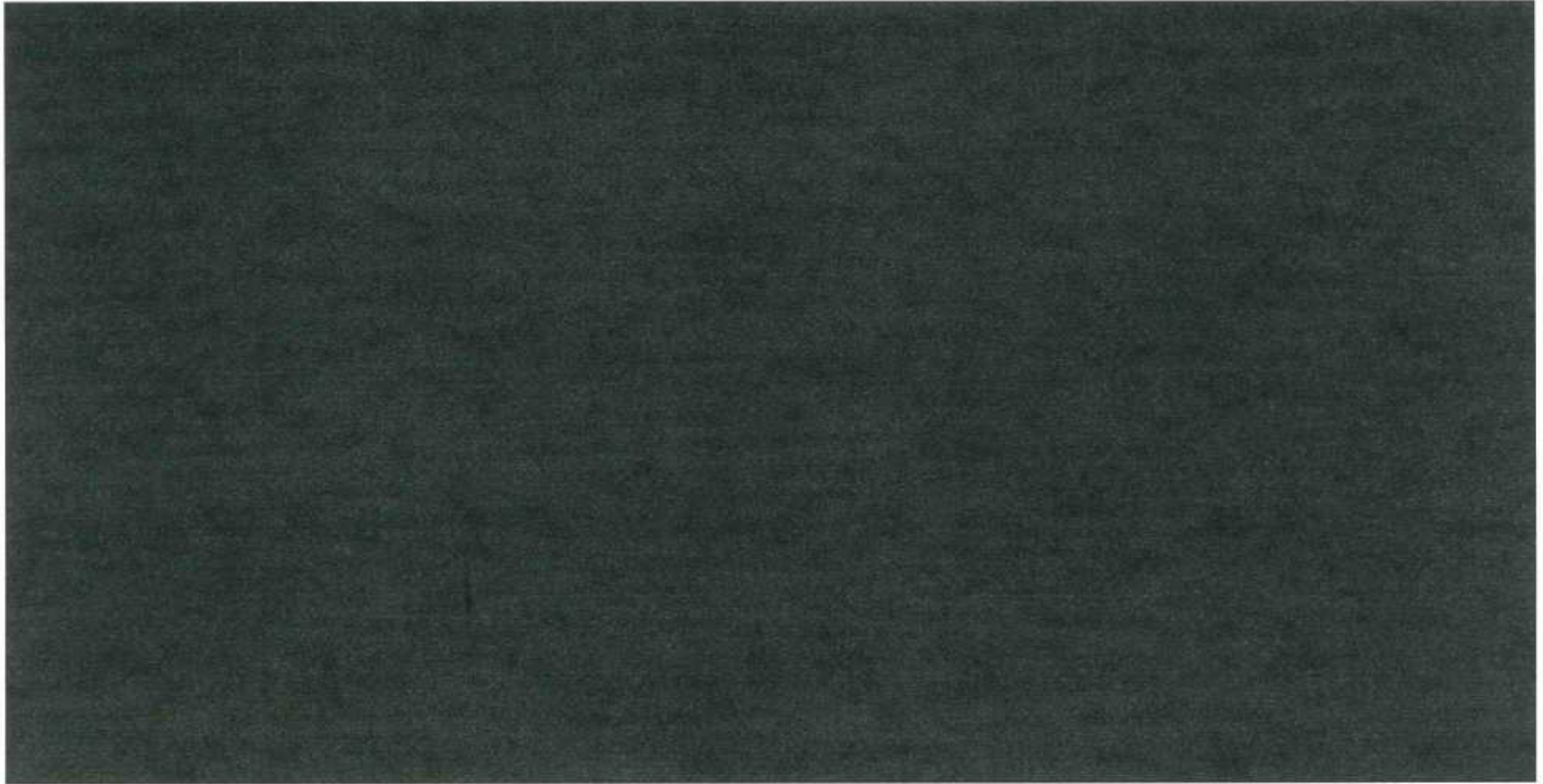
5 **Q. Does this conclude your testimony?**

6 **A. Yes.**

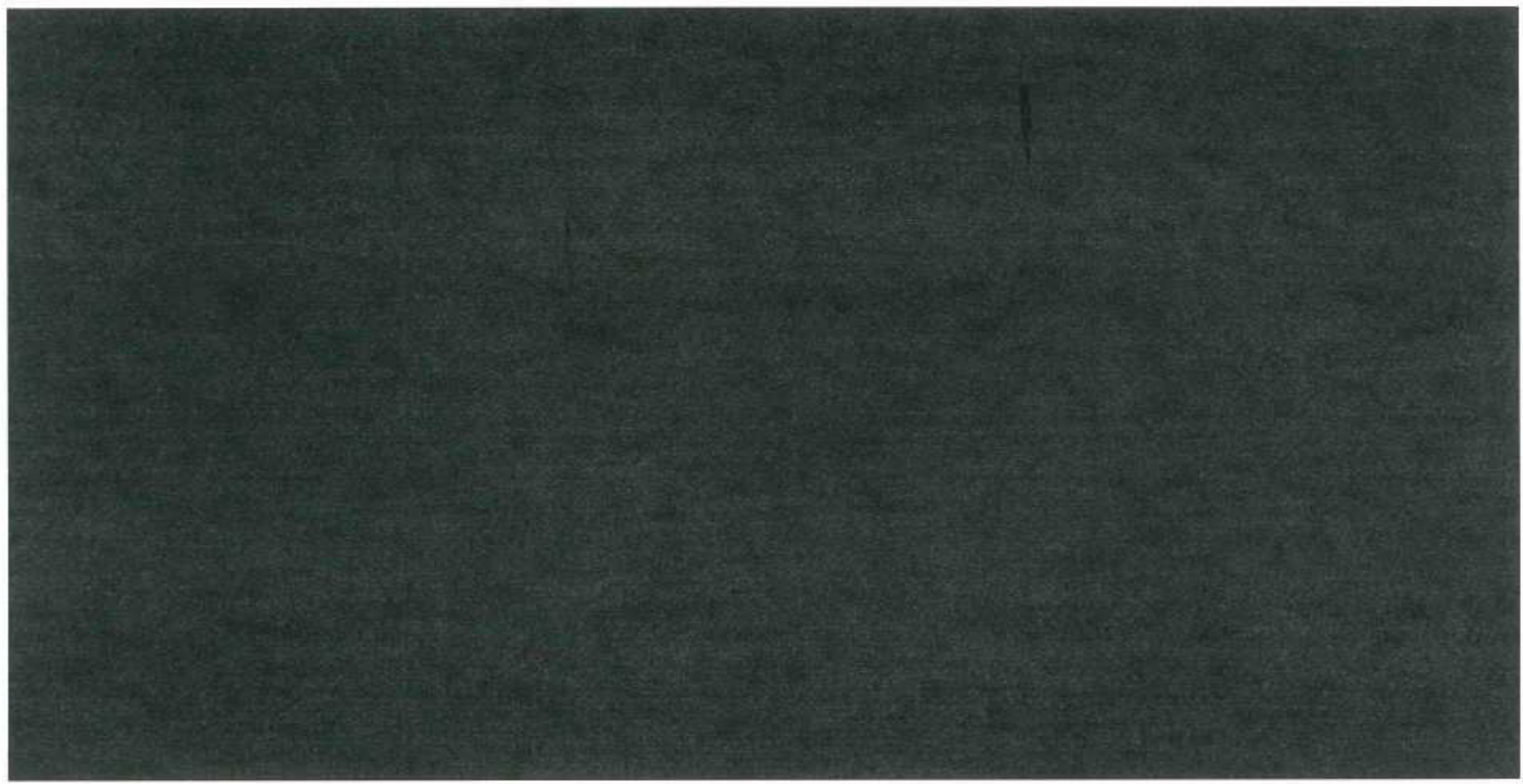
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Duke Energy Florida  
Exhibit No. \_\_\_\_\_ (KD-1)  
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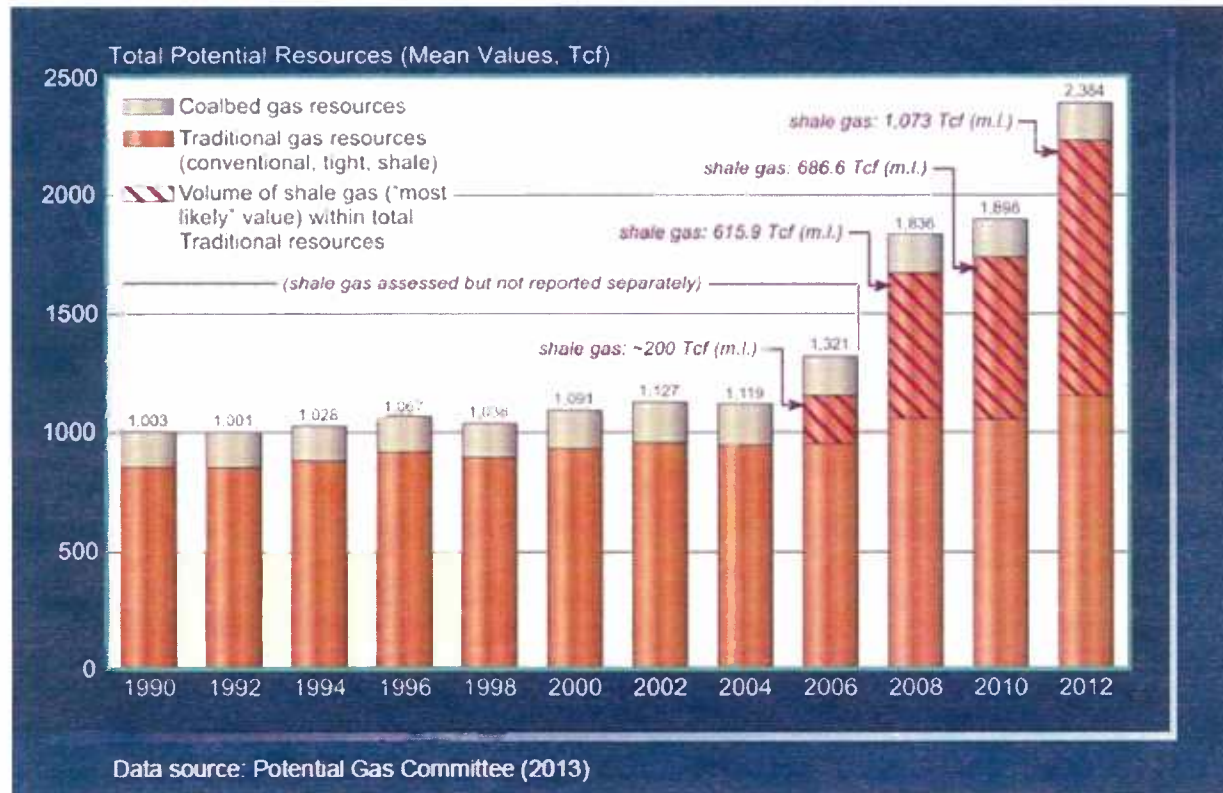
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**Fall 2013 Natural Gas Price Forecast Range at Henry Hub, LA  
Plus All Subsequent Duke Energy Fundamental Scenario Forecasts**





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Duke Energy Fall 2013 Outlook for Natural Gas Prices at Henry Hub, LA

