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Docket No. 150009-EI: Nuclear Cost Recovery Clause

Duke Energy Florida, Inc.

Crystal River Unit 3 Power Uprate and Levy Units 1 & 2 Construction

Witness: Direct Testimony of Ronald A. Mavrides,

Appearing on behalf of the staff of the Florida Public Service Commission

Date Filed: June 22, 2015

1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION								
2		COMMISSION STAFF							
3		DIRECT TESTIMONY OF RONALD A. MAVRIDES							
4	DOCKET NO. 150009-EI								
5		June 22, 2015							
6	Q.	Please state your name and business address.							
7	A.	My name is Ronald A. Mavrides. My business address is 1313 N. Tampa Street,							
8	Suite 220, Tampa, Florida 33602.								
9	Q.	By whom are you presently employed and in what capacity?							
10	A.	I am employed by the Florida Public Service Commission (FPSC or Commission)							
11	as a Public Utility Analyst II in the Office of Auditing and Performance Analysis.								
12	Q.	Briefly review your educational and professional background.							
13	A.	I received a Bachelor of Science Degree in accounting from the University of							
14	Central Florida in 1990. I am also a Certified Internal Auditor, Certified Government								
15	Auditing Professional and a Certified Management Accountant licensed in the State of								
16	Florida. I have been employed by the FPSC since October 2007.								
17	Q.	Please describe your current responsibilities.							
18	A.	My responsibilities consist of planning and conducting utility audits of manual							
19	and automated accounting systems for historical and forecasted data.								
20	Q.	Have you previously presented testimony before this Commission?							
21	A.	Yes. I filed testimony in the Fuel and Purchased Power Cost Recovery Clause							
22	Docket Nos. 090001-EI and 110001-EI and I filed testimony in the Nuclear Cost								
23	Recovery Clause Docket No. 140009-EI.								
24	Q.	What is the purpose of your testimony today?							
25	A.	The purpose of my testimony is to sponsor two staff audit reports of Duke Energy							

- 1 | Florida, Inc. (DEF or Utility) which address the Utility's filings in Docket 150009-EI,
- 2 Nuclear Cost Recovery Clause (NCRC) for costs associated with its Nuclear units. The
- 3 | first audit report was issued June 8, 2015, and addressed the costs for Crystal River Unit 3
- 4 (CR3) as of December 31, 2014. The audit report is filed with my testimony and is
- 5 | identified as Exhibit RAM-1. The second audit report was also issued on June 8, 2015,
- 6 and addressed the costs as of December 31, 2014, for Levy Nuclear Units 1 & 2 (Levy 1
- 7 & 2). This audit report is filed with my testimony and is identified as Exhibit RAM-2.
- 8 Q. Were these audits prepared by you or under your direction?
- 9 A. Yes, both audits were prepared by me or under my direction.
- 10 Q. Please describe the work in the first audit addressing the costs for Crystal
- 11 | River Unit 3.
- 12 A. Our overall objective was to verify that the Utility's 2014 NCRC filings for
- 13 | Crystal River Unit 3 in Docket No. 150009-EI are consistent with and in compliance with
- 14 | Section 366.93, Florida Statutes, and Rule 25-6.0423, Florida Administrative Code. We
- 15 performed the following procedures to satisfy the overall objective.
- 16 | Construction Work in Progress (CWIP)
- We reconciled the company's transaction details to the general ledger and filing. We
- 18 judgmentally selected transactions from the transaction details and tested them for: 1)
- 19 Compliance with contracts, 2) Correct paid amounts, and 3) Correct recording periods.
- 20 Recovery
- 21 We traced the amount collected on Exhibit TGF-2 to the 2014 NCRC jurisdictional
- 22 | amount approved in Order No. PSC-14-0701-FOF-EI and to the Capacity Cost Recovery
- 23 Clause in Docket No.150001-EI.
- 24 Expense
- 25 We judgmentally selected costs from the transaction details and reviewed them for the

proper period, amounts, and that they are allowable NCRC costs. For costs that are for a service or product that is under contract, we: 1) traced the invoiced cost to the construction contract of other type of original source document, 2) reconciled the invoice to the contract terms and pricing, 3) ensured that the amounts billed are for actual services or materials received, and 4) investigated all prior billing adjustments and job order changes to the contract(s). We sorted the transaction detail listings by O&M expense category and reconciled them to the filing. We judgmentally selected one employee each from the months of November and December 2014 from the transaction details for sampling. We used employee time sheets to verify that labor hours charged to employee labor expense are correct. We recalculated employee incentive pay for October 2014.

#### 11 True-up

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- 12 We traced the December 31, 2013 True-Up Provision to the Commission Order No. PSC-
- 13 | 13-0493-FOF-EI. We recalculated the True-Up and Interest Provision amounts as of
- 14 December 31, 2014, using the Commission approved beginning balance as of December
- 15 31, 2013, the approved AFUDC rate, and the 2014 costs.

#### 16 Q. Please describe the work in the second audit addressing the costs for Levy

#### 17 Nuclear Units 1 & 2.

- 18 A. Our overall objective was to verify that the Utility's 2014 NCRC filings for Levy
- 19 Nuclear Units 1 & 2 in Docket No. 150009-EI are consistent with and in compliance with
- 20 | Section 366.93, Florida Statutes, and Rule 25-6.0423, Florida Administrative Code. We
- 21 performed the following procedures to satisfy the overall objective.
- 22 | Construction Work in Progress (CWIP)
- 23 We took the beginning balances of the costs and reconciled them to the ending balances
- 24 for the prior year's filing. We judgmentally selected transactions from the provided
- 25 | transaction details and tested them for: 1) Compliance with contracts, 2) Correct paid

- 1 amounts, and 3) Correct recording periods. We reconciled the filing to the general ledger.
- 2 Recovery
- 3 We traced the beginning balances of the 2014 Detail Calculation of the Revenue
- 4 Requirements to the ending 2013 Detail Calculation of the Revenue Requirements. We
- 5 reconciled the amount collected on the 2014 Detail Calculation of the Revenue
- 6 Requirements to the 2014 NCRC jurisdictional factors approved in Order No. PSC-14-
- 7 | 0701-FOF-EI and to the Capacity Cost Recovery Clause in Docket No. 150001-EI.
- 8 Expense
- 9 We reconciled the trial balance accounts to the filing. We judgmentally selected costs
- 10 from the transaction details and reviewed them for the proper period and amounts, and
- 11 that they are allowable NCRC costs. For costs that are for a service or product that is
- 12 | under contract we: 1) Traced the invoiced cost to the construction contract or other type
- 13 of original source document, 2) Reconciled the invoice to the contract terms and pricing,
- 14 | 3) Ensured that the amounts billed are for actual services or materials received, and 4)
- 15 Investigated all prior billing adjustments and job order changes to the contracts. We
- 16 sampled costs charged in 2014, including labor, and obtained the supporting backup. We
- 17 | recalculated labor costs using employee time sheets and labor rates for employees who
- 18 provided labor charged to the NCRC during the sample months. We verified the hours
- 19 worked and recalculated the labor charges recorded by the Utility charged to the NCRC.
- 20 We verified the costs for proper account, period, and amount.
- 21 True-up
- We traced the December 31, 2013 True-Up Provision to the Commission Order No. PSC-
- 23 | 13-0493-FOF-EI. We recalculated the True-Up and Interest Provision amounts as of
- 24 December 31, 2014, using the Commission approved beginning balance as of December
- 25 31, 2013, the approved AFUDC rate, and the 2014 costs.

#### Q. Please review the audit findings in the audit report, Exhibit RAM-1.

A. For 2014, the Utility applied the rate reported in its Earnings Surveillance Report filed for December 2012, which was 7.23%, to the remaining unrecovered Construction Work in Progress balance. Audit staff believes that Rule 25-6.0423(7)(b) - Nuclear or Integrated Gasification Combined Cycle Power Plant Cost Recovery, Florida Administrative Code, requires that the Utility should have applied the rate reported in its Earnings Surveillance Report filed for December 2013, which was 7.10%. We requested the Utility to calculate the Total Period Revenue Requirement for 2014 using the rate of 7.10%. This calculation reduces the Total Period Revenue Requirement of \$23,501,504 as filed to \$23,346,121. DEF has adjusted its May 1, 2015 filing.

#### Q. Please review the audit findings in the audit report, Exhibit RAM-2.

A. For 2014, the Utility applied the rate reported in its Earnings Surveillance Report filed for December 2012, which was 7.23%, to the remaining unrecovered Construction Work in Progress balance. Audit staff believes that Rule 25-6.0423(7)(b) - Nuclear or Integrated Gasification Combined Cycle Power Plant Cost Recovery, Florida Administrative Code, requires that the Utility should have applied the rate reported in its Earnings Surveillance Report filed for December 2013, which was 7.10%. We requested the Utility to calculate the Total Period Revenue Requirement for 2014 using the rate of 7.10%. This calculation reduces the Total Period Revenue Requirement of \$23,508,493 as filed to \$23,421,244. DEF has adjusted its May 1, 2015 filing.

#### Q. Does this conclude your testimony?

A. Yes.

#### State of Florida



# Hublic Service Commission

Office of Auditing and Performance Analysis
Bureau of Auditing
Tampa District Office

## **Auditor's Report**

Duke Energy Florida, Inc. Nuclear Cost Recovery Clause Crystal River Unit 3 Uprate

## Twelve Months Ended December 31, 2014

Docket No. 150009-EI Audit Control No. 15-005-2-1 **May 15, 2015** 

Ronald Mavrides
Audit Manager

Linda Hill Reviewer

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## **Purpose**

To: Florida Public Service Commission

We have performed the procedures described later in this report to meet the agreed-upon objectives set forth by the Office of Industry Development and Market Analysis in its audit service request dated January 2, 2015. We have applied these procedures to the attached schedule prepared by Duke Energy Florida, Inc. and to several of its related schedules in support of its 2014 Nuclear Cost Recovery Clause for its cost expenditures for the Crystal River Unit 3 Uprate Project in Docket No. 150009-EI.

This audit was performed following General Standards and Fieldwork Standards found in the AICPA Statements on Standards for Attestation Engagements. Our report is based on agreed-upon procedures. The report is intended only for internal Commission use.

### Objectives and Procedures

#### General

#### **Definitions**

Utility refers to Duke Energy Florida, Inc.

CR3 refers to the Crystal River Unit 3 Uprate Project.

NCRC refers to the Nuclear Cost Recovery Clause.

CCRC refers to Capacity Cost Recovery Clause.

Construction Costs are costs that are expended to construct the nuclear power plant, but not limited to, the costs of constructing power plant buildings and all associated permanent structures, equipment and systems.

#### **Utility Information**

On February 5, 2013, the Utility announced its intent to retire the CR3 plant. Recovery of costs will continue until 2019.

**Objectives:** The objectives were to determine whether the Utility's 2014 NCRC filing in Docket No. 150009-EI are consistent and in compliance with Section 366.93, Florida Statutes, and Rule 25-6.0423, Florida Administrative Code (F.A.C.).

**Procedures:** We performed the following objectives and procedures to satisfy the overall objective identified above.

## **Construction Work In Progress**

**Objectives:** The objectives were to determine whether costs incurred in 2014 for the CR3 Uprate are properly accounted for and stated as required by Section 366.93, Florida Statutes and Rule 25-6.0423, F.A.C.

**Procedures:** We reconciled the company's transaction details to the general ledger and filing. We judgmentally selected transactions from the transaction details and tested them for: 1) Compliance with contracts, 2) Correct paid amounts, and 3) Correct recording periods. No exceptions were noted.

## Recovery

**Objectives:** The objectives were to determine whether the Utility used the Commission approved CCRC factors to bill customers for the period January 1, 2014, through December 31, 2014, and whether Exhibit TGF-2 reflects amounts in Order No. PSC-14-0701-FOF-EI.

**Procedures:** We agreed the amount collected on Exhibit TGF-2 to the 2014 NCRC jurisdictional amount approved in Order No. PSC-14-0701-FOF-EI and to the CCRC in Docket No.150001-EI. Our recommendations are discussed in Finding 1

#### Expense

#### Operation and Maintenance Expense

**Objectives:** The objectives were to determine whether Operation and Maintenance (O&M) Expense on Exhibit TGF-2 are: 1) supported by adequate source documentation, 2) appropriately recoverable through the NCRC and that 3) total jurisdictional O&M Expense is accurately calculated.

**Procedures:** We judgmentally selected costs from the transaction details and reviewed them for the proper period, amounts, and that they are legitimate NCRC costs. For costs that are for a service or product that is under contract, we: 1) Traced the invoiced cost to the construction contract of other type of original source document, 2) Reconciled the invoice to the contract terms and pricing, 3) Ensured that the amounts billed are for actual services or materials received, and 4) Investigated all prior billing adjustments and job order changes to the contract(s). We sorted the transaction detail listings by O&M expense category and reconciled them to the filing. We judgmentally selected one employee each from the months of November and December 2014 from the transaction details for sampling. We used employee time sheets to verify that labor hours charged to employee labor expense are correct. We recalculated employee incentive pay for October 2014. No exceptions were noted.

## True-Up

**Objective:** The objective was to determine whether the True-Up and Interest Provision as filed on Exhibit TGF-2 was properly calculated.

**Procedures:** We traced the December 31, 2013 True-Up Provision to the Commission Order. We recalculated the True-Up and Interest Provision amounts as of December 31, 2014, using the Commission approved beginning balance as of December 31, 2013, the approved AFUDC rate, and the 2014 costs. No exceptions were noted.

### **Audit Findings**

### Finding 1: Rate of Return on Equity

Audit Analysis: Rule 25-6.0423(7)(b), - Nuclear or Integrated Gasification Combined Cycle Power Plant Cost Recovery, F. A.C. states:

The amount recovered under this subsection will be the remaining unrecovered Construction Work in Progress balance at the time of abandonment and future payment of all outstanding costs and any other prudent and reasonable exit costs. The unrecovered balance during the recovery period will accrue interest at the Utility's overall pretax weighted average midpoint cost of capital on a Commission adjusted basis as reported by the Utility in its Earnings Surveillance Report filed in December of the prior year, utilizing the midpoint of return on equity (ROE) range or ROE approved for other regulatory purposes, as applicable.

The Utility applied the rate reported in its Earnings Surveillance Report filed for December 2012, which was 7.23%. Audit staff believes that the Rule requires that the Utility should have applied the rate reported in its Earnings Surveillance Report filed for December 2013, which was 7.10%. We requested the Utility to calculate the Total Period Revenue Requirement for 2014 using the rate of 7.10%. This calculation reduces the Total Period Revenue Requirement of \$23,501,504 as filed to \$23,346,121.

The Utility responded by stating:

The language in the Rule and Statute can reasonably be interpreted in two ways. Duke Energy had interpreted it to mean the WACC will be set based upon the year prior to the year the project is cancelled, and that same WACC would then be used for each year of the recovery period. The rule and statutory language, however, could also be interpreted to mean that every year the WACC is reset at the prior years reported WACC. Given that there are two reasonable interpretations, Duke Energy is willing to adopt the second interpretation. Duke Energy will make an entry to adjust 2014 carrying costs to reflect the change in interpretation and include it in our May 1 filings in the 2015 time period consistent with how actuals will be recorded. Duke will then continue updating the WACC consistent with the second interpretation described above for future periods.

Effect on the General Ledger: Utility should determine the appropriate entry.

**Effect on the Filing:** Duke has adjusted its May 1, 2015, filing.

## **Exhibit**

# Exhibit 1: True-Up

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U=q	Des cription	Bagina Period /	ang of	Actesi Jeonory 14	Acts at February 14	Acto at March 14	Acte at April 14	Acto al May 14	Actu at June 14	Acto al Poly 14	Acto of August 14	Actor 61 Tree to minor 14	Act us I October 14	Actu al November 14	Actual Date mbp 14	Period Total
1	Unso the tod to vertice t  a (FU Construction & Wend-Down Costs (r)	374.11		2.058	13, 63 9	6,323	2,612,198	1,475	1,347	53 6	2,426	1,244	2,130	(309,428)	715	2,335,223
	b Sale or Salvage of Ausets c On position		•	•	(5.075)	•	(76,883)	(309, 000)	(62, 90 0)	•		•	•	•		(453,850)
	d fatal	274.15	12635	2,054	8,764	6,323	2,515,305	(307, \$25)	(61, 53 3)	334	2,426	1314	2,330	(309,414)	715	\$1,441,345
												-				
	Adjustments a ten Accres to Eco	,,	23,245				(2,605,445)		•					112,160		(\$2,293,285)
	b Jan t O wher Cred a	(29,91	50,263)	744	65 <b>6</b>	(543 )		(16, 793)	47, 17 8	(4.4)	(35)		(277)	22,189	(30)	(159,472)
	c Other (b)  # Adjusted System Generation Construction Cost Additions			2.804	A 106		(18) 030)	(324 114)	•	492	2.391	1157	2011	24911	656	(1572.392)
	# Adjusted System Generation Construction Cost Additions Retail Aumsdictional Factor: Current Year Activity	92 445 N	13,430	2, 804	A 104	5,741	(181,030)	(324, 314)	(14.35 %)	40.5	2,391	1,157	2,053	24.911	***	(3571,392)
	Rate & heredictional Factor, (Bog Bal 16 7012 only and POD Sale)	97 663 ×													ļ .	
	e Parend Project Investment  † Baginning Balance - pre 2013 Investment	279.91		2,604	7,129	5,333	(261,053)	(254, 989)	(13, 33 4)	457	5.231	1,071	1,967	21.157	609	(\$482,483)
	g Saginning Balance - 2013 in you trant	12.13	70.084												i	
	Carrying Cost on Unrecovery of Investment Balana														!	
,	a Union Hert of in vestment: Costs for the Period (Seg Salance: Line 2 Fand 2g)	192.00	11.140	2,604	7,529	5,313	(261,053)	(254, 949)	(13, 33 4)	457	2,221	1.075	1,907	23,157	409	191.502.657
	b Flant-m-S or year   Bag Bat YE 2 (013) (a)	29.91	15.096	•	•	•	•		•	•				•		19,995,096
	e Pariod Riccou grad Win didown / Emil Costs di Amortisti tion of Unice avared to vesiment (a)		۰	(3,643,571)	(8,483,573)	(3,443,571)	(3,643,571)	(3,683, 571)	(3,683,573)	(8,44 3, 57 1)	(3,64 3,571 )	(3,683,571)	(3,643,571)	(3,443,571)	(3,643,571)	(448,483) (44,202,846)
	s Pres Period Carrying Charge Use scavered Balance (a)	12.21	89,590)	(1,207,151)	(1,124,727)	(1.042 ,296 )		(377, 434)	(795,002)	(71 2.57 1)	(63 0, 140 )	(547,709)	(465,277)	(382,844)	(300,415)	(300,415)
	f From Period Carrying Charge R ace varied (a)			(32, 431 K	62, 43 1)	(42,431)	(82,431)	(82, 431)	(42, 43 1)	(5 2, 43 1)	(42,431)	(82,431)	(42,431)	(82,431)	(82,431)	
	g Prof Pened Under/(Over) Recovery (Prof Month ) h flat to yes the set	\$210,79	444	\$25 7, 19 7,929	(24, 23.7) 52.53, 577, 46.6	[39,637] 524 9,954,494	(22.152)	(200, 973) \$242,175, 770	\$214, 527, 63 2	\$134,894,151	(1,014) (11,763,761	\$127,429,414	\$223,094,207	\$220,343,564	(13,047) 1234,744,625	\$236,712,648
•	Average Net Investment			\$25 0.99 7,127	\$2 55, 374, 27 2	\$25 1,752 ,398	\$247,995,914	\$244,105, 834	\$240, 337, 069	\$2 34,49 6,492	\$21 3,06 3,225	\$229 .429,846	\$233,795,903	\$222,172,585	\$218,548,290	
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	( Dab LC omponent	0 001 49		498,541	40,679	476 ,839	619,704	462,334	455, 198	44.10)	44 ], 472	434,540	427,637	420,795	413,939	5,424,924
	& Total Raters		_	2, 15 1, 834	2.121,734	2,001,640	3,040,431	2.07A, 111	1,996,798	1,96 6,553	1,916,365	1,906,179	1,875,986	1,845,883	1,815,770	23,797,280
	Rovenus Requirements for the Paried (Lines 3a + 5d)			\$2,154,428	\$2,129.263	\$2,094,973	\$1,799,378	\$1,749,122	\$1.943,465	\$1,967,006	\$1,932,586	\$1,907, 253	\$1, 677, 893	\$1,869, 040	\$1, 616, 379	\$23, 30 8, 797
	Frojet led Agran us & ago rements for the Forest (Order to PSC 13-0423-401-01)			\$2,174,575	\$2,148,900	\$2.119,125	\$2,049.350	\$2.050,575	\$2,029,796	\$2,000,023	\$1,970,248	\$1,940, 473	\$1.910.697	51.880. 921	\$1.851.146	514.178.922
	Over/Under Receivery For the Ferned			(\$2 4,217)	(519, 637)	\$17,152)	(\$269.973)	(\$270, 453)	(546,333)	(\$3,014)	(5) 1,642 )	(\$17,550)	(\$12,805)	(\$11,642)	(\$34,767)	(\$470,135)
	Other lisk / Wind-Down		_										м			
-	a Acq aualing			3.157	4,133	14.397	4,668	10, 330	4,063	12,032	5.001	3.2%	3.128	2,764	2,649	73,822
	b Corporate Planon g			10,449 975	7,49 8 10, 71 1	8,648 15,454	7.972 14.506	4,550 11,256	4,527	4.404 12.969	2,770 12,411	395 2.423	405 334	340	2,624 1,236	94,621
	c tag at d Jamit D waar Crasta			41 307 1	(2,001)	15,434 (1,145)	(2,233)	(2,140)	14, 65 1	12,989	12.411	2,423 (499)	(314)	g333	1,234	99,006 (18,859)
	e Total Other Esq/Wm &Do wa Costs		_	13,429	22, 241	17,154	24.914	23,984	37 03 0	27,006	14,523	5,575	3,549	2.853	6.047	210,590
	her is distributed for store (AAG)			0 9122	0.912.3	0.9322	0.9322	0 93 22	0.912.2	0 112 2	0 1122	0 9122	0.9322	99322	0.9323	
i	har is disclined a final operation			12,510	20, 82 7	14,622	23.225	12, 162	23.32 4	25,176	17.267	\$ 197	3,309	2.650	3,637	196.314
2	A			***	*** ***			*** ***								
	Prior Period University and Balance (s) Prior Period Casta Rard variet (s)	•	41,219	56 7, 643 73, 794	513,652 72,794	439 ,853 73 ,794	364,065 73,794	292, 271 73, 794	218,478 73,794	184,684 73,794	70, 893 73, 794	(2,903) 73,794	(76,696) 73,794	(150,490) 73,794	(224,243) 73,794	
	From Month Period (Over1/Under Recovery Unemortised Balance		41.719	0 367,443	(20, 56 C) 493, CD 2	(12.241) 407,058	1,758 335,022	(9, 837) 251, 392	(10,70 I) 144,697	(9.741) 63.363	(7,831) 1,679	(15,794) (87,913)	(27,670) (389,577)	(29,760) (293,130)	(39,412)	
		_				,34				,,	2419		1,			
٠	Carrying Costs for the Ported  a Balance Digible for Interest			63 Q 507	\$40,402	441,345	363,532	293, 470	215,456	132.847	47,209	[46,415]	(151,026)	(254,904)	(157,620)	
	b Monthly Commercial Paper Rate			0.00%	0.01%	001×	0.01%	0.01%	0.01%	0.01%	0.01×	0.01%	001%	0.01%	0.01%	
	c interest Provision d Total Costs and interest (Une 12 + time 16c)		****	12,534		_H_646	21.249	23, 140	23, 13 6	75,147	17,270	01_	3,300	(16)	3,611	196.407
			_		20, 854									2,643		
	Recov and (Order No. PSC 13-003 - FOF-D1			31.099	33,094	13,090	33,066	33,021	33,877	11.071	31,049	13,064	11.040	13,014	33.051	396,900
	Over/Under Receivery for the Period		_	(20,540 X	12, 241)	1,754	(9,497)	(19,701)	(9.741)	(7,893)	(15,794)	(27,870)	(29,760)	(30,412)	[37,443]	[200,493]
	Other - Adjustments (s)	,	AO, 177)	(606 )	(55 5)	(502 )	(441)	(3.93)	(33.9)	(24.3)	(223)	(171)	(115)	(54)	•	(3,646)
	Receivered (0-der No. PSC 13-003 - FOT-D)			lecs )	(53-54	(502 )	(448)	(393)	(33.9)	(28 1)	Q28 )	(171)	(115)	(54)	101	(3,699)
	Over/Under Riscovery for the Period		_		•		•	•	•	•		•	•		•	
3	Revenue Requirements for the Ferland		=	2,144,169	7,149,161	2, [31 ,120	1,022,179	1,791, 109	2,694,462	1,991,907	1,95 5,629	1,917,276	1,041,078	1,871,621	1,821,989	23,541,564
3	Receivered (Order No. PS.C 13-003 - 40 F-(1)			2.33 1.366	2, 123, 439	2, 151 ,713	2.121.940	2,092, 263	2.042,537	3,032,613	2.00 1.000	1.973,366	1,943,643	1,912,919	1.884,127	24,572,133
4	Duref Under Receivery Far the Period		_	(44,794 X	31, 67 6)	(70,393)	(239,010)	(301, 155)	(54, 07 5)	He,995)	[47,460]	[1],090]	[63,564]	(47,798)	(62,709)	(1,870,679)
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#### State of Florida



# Public Service Commission

Office of Auditing and Performance Analysis
Bureau of Auditing
Tampa District Office

## Auditor's Report

Duke Energy Florida, Inc. Nuclear Cost Recovery Clause Levy Nuclear Plant Units 1 & 2

## Twelve Months Ended December 31, 2014

Docket No. 150009-EI Audit Control No. 15-005-2-2 **May 12, 2015** 

Ronald Mavrides
Audit Manager

inda M. Hill Reviewer

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### <u>Purpose</u>

To: Florida Public Service Commission

We have performed the procedures described later in this report to meet the agreed-upon objectives set forth by the Office of Industry Development and Market Analysis in its audit service request dated January 2, 2015. We have applied these procedures to the attached schedule prepared by Duke Energy Florida, Inc. in support of its 2014 Nuclear Cost Recovery Clause for its construction cost expenditures for the Levy Nuclear Plant Units 1 & 2 for project activity in Docket No. 150009-EI.

This audit was performed following General Standards and Fieldwork Standards found in the AICPA Statements on Standards for Attestation Engagements. Our report is based on agreed-upon procedures. The report is intended only for internal Commission use.

### Objectives and Procedures

#### General

#### **Definitions**

Utility refers to Duke Energy Florida, Inc.

LNP refers to the Levy Nuclear Plant.

NCRC refers to the Nuclear Cost Recovery Clause.

CCRC refers to the Capacity Cost Recovery Clause.

Preconstruction costs are costs that are expended after a site has been selected in preparation for the construction of a nuclear power plant, incurred up to and including the date the Utility completes site clearing work.

Construction costs are costs that are expended to construct the nuclear power plant, but not limited to, the costs of constructing power plant buildings and all associated permanent structures, equipment and systems.

#### **Utility Information**

On August 1, 2013, the Utility announced its intent to cease the work of pursuing construction of the Levy 1 and 2 reactors. Recovery of costs will continue until 2019

**Objectives:** The objectives were to determine whether the utility's 2014 NCRC filing in Docket No. 150009-EI are consistent and in compliance with Section 366.93, Florida Statutes and Rule 25-6.0423, Florida Administrative Code (F.A.C.).

**Procedures:** We performed the following objectives and procedures to satisfy the overall objective identified above.

## **Construction Work In Progress**

**Objectives:** The objectives were to determine whether Construction Costs for the LNP, are properly accounted for and stated as required by Section 366.93, Florida Statutes and Rule 25-6.0423, F.A.C.

**Procedures:** We took the beginning balances of the costs and reconciled them to the ending balances for the prior year's filing. We judgmentally selected transactions from the transaction details and tested them for: 1) Compliance with contracts, 2) Correct paid amounts, and 3) Correct recording periods. We reconciled the transaction detail amounts to the filing and the general ledger. No exceptions were noted.

**Objectives:** The objectives were to determine whether Preconstruction Costs for the LNP are properly accounted for and stated as required by Section 366.93, Florida Statutes and Rule 25-6.0423, F.A.C.

**Procedures:** We took the beginning balances of the Preconstruction Costs and reconciled them to the ending balances for the prior year's filing. We selected a sample of preconstruction transactions from the provided transaction details and tested them for: 1) Compliance with contracts, 2) Correct paid amounts, and 3) Correct recording periods. We reconciled the transaction detail amounts to the filing and to the general ledger. No exceptions were noted.

#### Recovery

**Objectives:** The objectives were to determine whether the Utility used the Commission approved CCRC factors to bill customers for the period January 1, 2014, through December 31, 2014, and whether the 2014 Detail Calculation of the Revenue Requirements reflects amounts in Order No. PSC 14-0701-FOF-EI.

**Procedures:** We agreed the beginning balances of the 2014 Detail Calculation of the Revenue Requirements to the ending 2013 Detail Calculation of the Revenue Requirements. We agreed the amount collected on the 2014 Detail Calculation of the Revenue Requirements to the 2014 NCRC jurisdictional factors approved in Order No. PSC-14-0701-FOF-EI and to the CCRC in Docket No. 150001-EI. Our recommended adjustment is discussed in Finding 1.

#### **Expense**

#### Operation and Maintenance Expense

**Objective:** The objectives were to determine whether Operation and Maintenance (O&M) Expense on Exhibit TGF-2 are: 1) Supported by adequate source documentation, 2) Appropriately recoverable through the NCRC and that 3) Total Jurisdictional O&M Expense is accurately calculated.

**Procedures:** We reconciled the trial balance accounts to the filing. We judgmentally selected costs from the transaction details and reviewed them for the proper period and amounts, and that they are allowable NCRC costs. For costs that are for a service or product that is under contract we: 1) Traced the invoiced cost to the construction contract or other type of original source document, 2) Reconciled the invoice to the contract terms and pricing, 3) Ensured that the amounts billed are for actual services or materials received, and 4) Investigated all prior billing adjustments and job order changes to the contracts.

We sampled costs charged in 2014, including labor, and obtained the supporting backup. We recalculated labor costs using employee time sheets and labor rates for employees who provided labor charged to the NCRC during the sample months. We verified the hours worked and recalculated the labor charges recorded by the Utility charged to the NCRC. We verified other costs for proper account, period, and amount. No exceptions were noted.

## True-Up

**Objective:** The objective was to determine whether the True-Up and Interest Provision as filed on Schedule TGF-2 was properly calculated.

**Procedures:** We traced the December 31, 2013 True-Up Provision to the Commission Order. We recalculated the True-Up and Interest Provision amounts as of December 31, 2014, using the Commission approved beginning balance as of December 31, 2013, the approved AFUDC rate, and the 2014 costs. No exceptions were noted.

#### **Audit Findings**

### Finding 1: Rate of Return on Equity

**Audit Analysis:** Rule 25-6.0423(7)(b), - Nuclear or Integrated Gasification Combined Cycle Power Plant Cost Recovery, F. A.C. states:

The amount recovered under this subsection will be the remaining unrecovered Construction Work in Progress balance at the time of abandonment and future payment of all outstanding costs and any other prudent and reasonable exit costs. The unrecovered balance during the recovery period will accrue interest at the Utility's overall pretax weighted average midpoint cost of capital on a Commission adjusted basis as reported by the Utility in its Earnings Surveillance Report filed in December of the prior year, utilizing the midpoint of return on equity (ROE) range or ROE approved for other regulatory purposes, as applicable.

The Utility applied the rate reported in its Earnings Surveillance Report filed for December 2012, which was 7.23%. Audit staff believes that the Rule requires that the Utility should have applied the rate reported in its Earnings Surveillance Report filed for December 2013, which was 7.10%. We requested the Utility to calculate the Total Period Revenue Requirement for 2014 using the rate of 7.10%. This calculation reduces the Total Period Revenue Requirement of \$23,508,493 as filed to \$23,421,244.

The Utility responded by stating:

The language in the Rule and Statute can reasonably be interpreted in two ways. Duke Energy had interpreted it to mean the WACC will be set based upon the year prior to the year the project is cancelled, and that same WACC would then be used for each year of the recovery period. The rule and statutory language, however, could also be interpreted to mean that every year the WACC is reset at the prior years reported WACC. Given that there are two reasonable interpretations, Duke Energy is willing to adopt the second interpretation. Duke Energy will make an entry to adjust 2014 carrying costs to reflect the change in interpretation and include it in our May 1 filings in the 2015 time period consistent with how actuals will be recorded. Duke will then continue updating the WACC consistent with the second interpretation described above for future periods.

Effect on the General Ledger: Utility should determine the appropriate entry.

Effect on the Filing: Duke has adjusted its May 1, 2015 filing. Duke will continue updating the WACC for future periods.

## **Exhibit**

## Exhibit 1: True-Up

2014 Su Levy No January Duke E	ess: Thomas G. Foster Docket No. 150009-El Exhibit: (TGF- 1)			
			12-N	Month Total
1.	Final Costs for the Period			
	a. Carrying Cost on Unrecovered Investment		\$	13,310,606
	b. Period Exit Costs			9,816,636
	c. Period Other Exit / Wind-down Costs and Interest	_		381,251
	d. Total Period Revenue Requirement	-	\$	23,508,493
<b>2</b> .	Projected Amount for the Period (Order No. PSC 14-0701-FOF-EI)	-	\$	30,342,148
<b>5</b> 3.	Final True-Up Amount for the Period (over)/under (Line 1d Line	2.)	\$	(6,833,655)
4.	Amortizaton of Unrecovered Investment and Prior Period Over/Under Bala (Order No. PSC 14-0701-FOF-EI)	nces	\$	75,293,261
<b>5</b> .	Total Revenue Requirements for 2014 (Line 1d. + Line	4.)	\$	98,801,754

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Nuclear cost recovery clause.

DOCKET NO. 150009-EI

DATED: June 22, 2015

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that the direct testimony of Ronald A. Mavrides on behalf of the Florida Public Service Commission was filed electronically with the Office of Commission Clerk, Florida Public Service Commission, and copies were furnished to the following by electronic mail on this 22nd day of June, 2015.

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CERTIFICATE OF SERVICE DOCKET NO. 150009-EI PAGE 2

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