

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

DOCKET NO. 150009-EI

NUCLEAR COST RECOVERY CLAUSE.
_____ /

VOLUME 1

(Pages 1 through 157)

PROCEEDINGS: HEARING

COMMISSIONERS
PARTICIPATING: CHAIRMAN ART GRAHAM
COMMISSIONER RONALD A. BRISÉ
COMMISSIONER JULIE I. BROWN
COMMISSIONER JIMMY PATRONIS

DATE: Tuesday, August 18, 2015

TIME: Commenced at 1:32p.m.
Concluded at 2:30 p.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: LINDA BOLES, CRR, RPR
Official FPSC Reporter
(850) 413-6734

1 APPEARANCES:

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3 ESQUIRES, 700 Universe Boulevard, Juno Beach, Florida
4 33408-0420, appearing on behalf of Florida Power & Light
5 Company.

6 MATTHEW BERNIER, DIANNE M. TRIPLETT, and JOHN
7 BURNETT, ESQUIRES, 299 First Avenue North, St. Petersburg,
8 Florida 33701; and JAMES MICHAEL WALLS and BLAISE N.
9 GAMBA, ESQUIRES, Carlton Fields Law Firm, P.O. Box 3239,
10 Tampa, Florida 33607-5780, appearing on behalf of Duke
11 Energy Florida, Inc.

12 JON C. MOYLE, JR., ESQUIRE, Moyle Law Firm,
13 P.A., 118 North Gadsden Street, Tallahassee, Florida
14 32301, appearing on behalf of Florida Industrial Power
15 Users Group.

16 JOHN T. LAVIA, III, and ROBERT SCHEFFEL WRIGHT,
17 ESQUIRES, Gardner, Bist, Bowden, Bush, Dee, LaVia &
18 Wright, P.A., 1300 Thomaswood Drive, Tallahassee, Florida
19 32308, appearing on behalf of the Florida Retail
20 Federation.

21 VICTORIA MÉNDEZ and MATTHEW HABER, ESQUIRES,
22 444 SW 2nd Avenue, Suite 945, Miami, Florida 33130-1910,
23 appearing on behalf of the City of Miami.
24
25

1 APPEARANCES (Continued):

2 GEORGE CAVROS, ESQUIRE, 120 East Oakland Park
3 Boulevard, Suite 105, Fort Lauderdale, Florida 33334,
4 appearing on behalf of the Southern Alliance for Clean
5 Energy.

6 J. R. KELLY, PUBLIC COUNSEL, and CHARLES
7 REHWINKEL, PATRICIA A. CHRISTENSEN and ERIK SAYLER,
8 ESQUIRES, Office of Public Counsel, c/o the Florida
9 Legislature, 111 W. Madison Street, Room 812, Tallahassee,
10 Florida 32399-1400, appearing on behalf of the Citizens of
11 the State of Florida.

12 MARTHA BARRERA and KYESHA MAPP, ESQUIRES, FPSC
13 General Counsel's Office, 2540 Shumard Oak Boulevard,
14 Tallahassee, Florida 32399-0850, appearing on behalf of
15 the Florida Public Service Commission.

16 CHARLES BECK, GENERAL COUNSEL, and MARY ANNE
17 HELTON, ESQUIRE, Florida Public Service commission, 2540
18 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850,
19 appearing as Advisors to the Florida Public Service
20 Commission.

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P R O C E E D I N G S

1
2 **CHAIRMAN GRAHAM:** Good afternoon,
3 everyone. It's interesting, I'm not used to people
4 getting quiet before I open my Diet Coke, but I
5 guess in the afternoon things are different.

6 Welcome all. Before we get started and we
7 start the hearing, we one have of our legislators
8 that are here, and I always encourage legislators
9 that want to come down and address us to come. And
10 Representative Rodriguez from the South Miami area
11 is here, and we agreed to let him come down and talk
12 to us.

13 Representative, welcome.

14 **REPRESENTATIVE RODRIGUEZ:** Good morning,
15 Chair, members. It's good to see you. I really
16 appreciate your, I guess, latitude in giving me a
17 chance to address you, and also to the members of
18 the public and everybody who's here.

19 So my name is José Javier Rodriguez. I'm
20 a state representative down in Miami, as you said,
21 Mr. Chair. And the reason why I did want to say a
22 few words is to address one of the matters that's --
23 that's before you today and kind of share my
24 perspectives as a state representative for my
25 constituents, and that is specific to the cost

1 recovery, to the feasibility that you're going to be
2 looking at today with Florida Power & Light and
3 Turkey Point 6 and 7.

4 My vantage point -- all of my constituents
5 are the ratepayer -- are among the ratepayers who
6 are and will be on the hook for advanced nuclear
7 cost recovery. And, of course, the FP&L rate-paying
8 region is a large part of the state, but if you zero
9 down, those of us in Miami-Dade -- of course, my
10 constituents are not only ratepayers, they live --
11 you know, Turkey Point is where they live. Turkey
12 Point is in our backyard. So that's an added level
13 of -- of viewpoint that I bring representing the
14 area.

15 And what I did want to say is that, you
16 know, obviously I personally, as a state
17 representative I'm not a party to the proceedings,
18 but to the extent that the parties that are here do
19 represent, I think, the interests of my
20 constituents, which is to -- to reject the
21 feasibility study that's before you today and to go
22 further and re-examine the determination of need
23 from '09. The reason being -- and I'll speak to two
24 issues specifically that are receiving a lot of
25 attention in my neck of the woods.

1 Number one is the fact that there is an
2 economic cost to adjusting for sea level rise. And
3 when we're talking about plans that could -- that
4 have to account for a span of 70 years from now, it
5 is completely unrealistic to rely on one foot of sea
6 level rise as the cost of sea level rise adjustment
7 that we'll need to make at Turkey Point.

8 And I think the second vantage point also
9 is that when we are -- with the existing units at
10 Turkey Point, we are already having to deal with
11 effects on our potable water supply. Those also
12 have economic impacts that are not accounted for in
13 what's before you. And I understand that, you know,
14 the determination of need is not before you right
15 now, you're looking at a feasibility, but I would
16 encourage you to look with a high degree of scrutiny
17 specifically on those two issues which are not
18 accounted for in the economic costs that -- that we
19 as ratepayers will be expected to bear.

20 And I think some of the -- the parties
21 have mentioned the concept of sunk costs. And right
22 now for our rate -- for ratepayers in the region,
23 we're \$250 million. And so the decision, I think,
24 to put the brakes on this should be made now and not
25 when that 250 million becomes 2 billion. And so

1 that's what I would -- that is the position that I
2 would take as someone representing my constituents.

3 But separate and apart from my position on
4 this particular issue, I really appreciate the
5 conversations that -- that some of us have had about
6 a request to see if it's possible to have one of
7 your upcoming meetings in Miami. I know that, along
8 with some of the local mayors in South Florida, we'd
9 requested that a meeting be held in South Florida.
10 And I appreciate your openness, Mr. Chair, to some
11 alternatives, you know, if we're not able to prevail
12 on you on, that there are alternatives available in
13 terms of allowing constituents who are hundreds of
14 miles away, you know, in Miami, 500 miles away, but,
15 of course, you know, the rate-paying region is very
16 large, to at least allow us, even if it's not an
17 opportunity for public testimony, allow us to get a
18 better understanding for the decisions that are
19 being made for the next decades, especially if,
20 even, you know, under what you have before you, it
21 is not necessarily even my constituents but my
22 constituents' children who are going to see a return
23 on investment. And so to the extent that these
24 decisions affect us particularly in South Florida,
25 to find ways to make these proceedings and these

1 decision-making more accessible. I appreciate your
2 openness to considering alternatives.

3 So I thank you very much for allowing me,
4 like I said, the latitude to address you this
5 morning. Thank you.

6 **CHAIRMAN GRAHAM:** Thank you,
7 Representative. Hold on. Let's see if there's any
8 questions.

9 I -- I guess I have one. This is my little
10 misunderstanding. You're talking about sea level rise.
11 What specifically are you talking about? More about
12 climate change?

13 **REPRESENTATIVE RODRIGUEZ:** Thank you,
14 Mr. Chair.

15 What I'm -- what I'm talking about is
16 there are a number of environmental changes, climate
17 change at sea level rise. You can either look at it
18 as part of climate change, which I think almost
19 everyone would, or you can simply look at the fact
20 that there are requirements either from NOAA or
21 other agencies to really -- to look at projected
22 levels of sea level rise; right? And so a lot of
23 that also has to do with storm surge. And Turkey
24 Point sits on a low peninsula out into a shallow
25 bay. And so just for example, with very minimal

1 level of sea level rise, the storm surge that we
2 would have to account for could be very, very large.

3 And so if we're projecting out 70 years
4 from now -- and I'm saying 70 because obviously if
5 we're looking at a 60-year life span, at some point,
6 you know, in the future, perhaps maybe ten years
7 from now is when the plant would be built and then
8 would have a lifespan. So if we're looking at
9 70 years out, no projection from any agency or
10 expert says that one foot of sea level rise is
11 reasonable to plan for.

12 And so when I'm talking about sea level
13 rise, I'm talking about the economic impact being
14 that we are going to have to adapt to sea level rise
15 in one way or the other. And specifically for
16 Turkey Point at the location that it's at, I don't
17 think anybody would say it's reasonable to account
18 for one foot of sea level rise in the next 70 years.
19 And to the extent that our community has costs and
20 to the extent that FP&L will see future costs with
21 sea level rise, with storm surge that high, I think
22 that from everything that I've heard that it's
23 unreasonable what's before you today.

24 **CHAIRMAN GRAHAM:** I'm sorry. That's what
25 I misunderstood, because I thought you were saying

1 that this was going to generate carbon, which is
2 going to cause climate change, and that's not what
3 you're saying. You're saying that sea level rise
4 is coming anyway, and you're more worried about the
5 location.

6 **REPRESENTATIVE RODRIGUEZ:** Yes,
7 Mr. Chair.

8 **CHAIRMAN GRAHAM:** Okay.

9 **REPRESENTATIVE RODRIGUEZ:** I'm
10 specifically talking about sea level rise,
11 adaptation to sea level rise as an additional cost
12 to take into account.

13 **CHAIRMAN GRAHAM:** Okay. That's my
14 misunderstanding.

15 **REPRESENTATIVE RODRIGUEZ:** Thank you,
16 Mr. Chair.

17 **CHAIRMAN GRAHAM:** Commissioners, any
18 other questions? Okay. Well, Representative,
19 thank you very much for coming for -- I know that
20 you guys are in session today. I take it you guys
21 didn't go too long.

22 **REPRESENTATIVE RODRIGUEZ:** Yeah. We
23 didn't go too long, but we're still -- we're going
24 to be here a while. And I know you have your
25 5-hour Energies up there because we may go late

1 today, so we'll pass the baton to you on long
2 hearings. Thank you.

3 **CHAIRMAN GRAHAM:** Well, thank you very
4 much. Thanks for coming down.

5 **REPRESENTATIVE RODRIGUEZ:** Thank you,
6 Mr. Chair.

7 **CHAIRMAN GRAHAM:** Okay. Well, as the
8 Representative said, and just fair warning for you
9 guys, I plan on going late today, so I hope you
10 guys are all ready.

11 Let the record show this is the Nuclear
12 Cost Recovery Clause, the date is August the 18th,
13 and we will convene this hearing. It is Docket No.
14 150009-EI. And, staff, if I can get you to read the
15 notice, please.

16 **MS. BARRERA:** Yes. By notice issued June
17 24th, 2015, this time and place was set for this
18 hearing in Docket No. 150009-EI, the Nuclear Cost
19 Recovery Clause. The purpose of this hearing is
20 set forth in the notice.

21 **CHAIRMAN GRAHAM:** Okay. Let's take
22 appearances.

23 **MS. CANO:** Good afternoon. Jessica Cano
24 and Kevin Donaldson on behalf of Florida Power &
25 Light Company.

1 **MR. BERNIER:** Good afternoon. Matt
2 Bernier on behalf of Duke Energy Florida. I'd also
3 like to enter an appearance for John Burnett and
4 Dianne Triplett, as well as for Mike Walls and
5 Blaise Gamba of Carlton, Fields, Jordan, Burt.
6 Thank you.

7 **MR. HABER:** Victoria Méndez and Matthew
8 Haber for the City of Miami.

9 **MR. CAVROS:** Good afternoon. George
10 Cavros on behalf of the Southern Alliance for Clean
11 Energy.

12 **MR. MOYLE:** Jon Moyle with the Moyle Law
13 Firm appearing on behalf of the Florida Industrial
14 Power Users Group, FIPUG.

15 **MR. LAVIA:** Good afternoon, Mr. Chairman.
16 J. LaVia on behalf of the Florida Retail Federation
17 with the Gardner Law Firm. I'd also like to enter
18 an appearance for Robert Scheffel Wright. Thank
19 you.

20 **MS. CHRISTENSEN:** Patty Christensen with
21 Erik Sayler on behalf of the Office of Public
22 Counsel for the FPL portion of this case.

23 **MR. REHWINKEL:** Charles Rehwinkel for the
24 Duke portion. And I'd also -- like to also enter
25 an appearance for J. R. Kelly for both.

1 **MS. BARRERA:** Martha Barrera and Kyesha
2 Mapp for staff.

3 **MS. HELTON:** Mary Anne Helton, advisor to
4 you today.

5 **MR. BECK:** Charlie Beck, General Counsel
6 to the Commission.

7 **CHAIRMAN GRAHAM:** Okay. Once again,
8 welcome everybody. Let's go on to preliminary
9 matters. Staff, are there any preliminary matters?

10 **MS. BARRERA:** Yes. Staff notes PCS
11 Phosphate has been excused from the hearing.

12 Staff has prepared a Comprehensive Exhibit
13 List. The list itself is marked as Exhibit No. 1.
14 There are no objections to the Comprehensive Exhibit
15 List. At this time, staff requests that Exhibit No.
16 1 be entered into the record.

17 **CHAIRMAN GRAHAM:** If there's no concerns
18 about the staff Comprehensive Exhibit List, we will
19 enter that into the record.

20 (Exhibits 1 through 71 marked for
21 identification.)

22 (Exhibit 1 admitted into the record.)

23 **MS. BARRERA:** Thank you, Chairman.

24 The parties have stipulated to certain of
25 staff's exhibits. They are numbered 28 to 43, 66,

1 67, 68, 70, and 71. Exhibit 38A has not been
2 stipulated and will be proffered at the appropriate
3 time. Staff requests that the stipulated exhibits
4 be entered into the record.

5 **CHAIRMAN GRAHAM:** Are there any
6 objections to the stipulated exhibits?

7 **MR. MOYLE:** Could she just read them back
8 for us?

9 **MS. BARRERA:** Pardon?

10 **MR. MOYLE:** Would you read them back,
11 please?

12 **MS. BARRERA:** Yes. As I stated in the
13 emails, they are numbers 28 to 43, 66, 67, 68, 70,
14 and 71. And Exhibit 38A has not been stipulated
15 to.

16 **CHAIRMAN GRAHAM:** Are there any
17 objections? Okay. Staff.

18 **MS. BARRERA:** Duke Energy Florida has
19 filed a motion for approval of the stipulation.
20 The Prehearing Order provides that FP&L's petition
21 be addressed first, then DEF's. However, in light
22 of DEF's motion for approval of stipulation, staff
23 recommends that the Commission take up DEF's case
24 first.

25 **CHAIRMAN GRAHAM:** Is that something that

1 we have to rule on, or I can just make that
2 determination?

3 **MS. BARRERA:** No. You just have to make
4 a determination.

5 **CHAIRMAN GRAHAM:** Okay. I don't see any
6 problem with taking Duke's portion of the hearing
7 up first. So let's -- Duke, if you would present
8 your motion.

9 **MR. BERNIER:** Thank you, Mr. Chairman.
10 Good afternoon again, Commissioners.

11 Before you today is a stipulation that, if
12 approved, would settle all of DEF's issues in this
13 year's NCRC docket. The stipulation entered by the
14 signatories to the Commission-approved Revised and
15 Restated Stipulation and Settlement Agreement has
16 two general components.

17 First, it stipulates to the total
18 jurisdictional amount to be included in establishing
19 DEF's 2016 capacity cost recovery factors, which
20 amounts relate only to the Crystal River uprate
21 project.

22 Second, regarding the Levy Nuclear
23 Project, it recognizes that there are some project
24 costs and credits that remain to be addressed to
25 determine the ultimate recovery under the NCRC, and

1 recognizes that there are some project-related costs
2 that could possibly be incurred in future periods,
3 but it defers consideration of all issues related to
4 the remaining known project costs or credits until
5 the 2017 NCRC cycle. It also recognizes that
6 parties to the stipulation retain and do not waive
7 any arguments, positions, or rights as to the
8 recoverability of any alleged, known, or future
9 project costs. With that, we urge the Commission to
10 approve the stipulation, and can answer any
11 questions.

12 **CHAIRMAN GRAHAM:** Okay. We'll start with
13 the Intervenors.

14 George, do you have any concerns or
15 questions on the stipulation?

16 **MR. CAVROS:** I do not. We took no
17 position on it.

18 **CHAIRMAN GRAHAM:** Okay. Mr. Moyle?

19 **MR. MOYLE:** No. We, we agreed to the
20 stipulation and are fine, fine with it being
21 accepted by the Commission.

22 **CHAIRMAN GRAHAM:** John?

23 **MR. LAVIA:** Same for Florida Retail
24 Federation.

25 **CHAIRMAN GRAHAM:** OPC?

1 **MR. REHWINKEL:** Public Counsel supports
2 it.

3 **CHAIRMAN GRAHAM:** Okay. Commissioners?

4 .

5 Commissioner Brown.

6 **COMMISSIONER BROWN:** Thank you, Mr.
7 Chairman. And I just want to ask a question of
8 Office of Public Counsel, Mr. Rehwinkel.
9 Consistent with the stipulation, it appears that it
10 does further the previous settlement agreement
11 approved by the Commission and is in the public
12 interest, and if you could just elaborate for the
13 reasons why.

14 **MR. REHWINKEL:** Yes, Commissioner. The
15 Public Counsel supports it as being in the public
16 interest because the -- for the -- with respect to
17 the Levy portion. This stipulation means that
18 there will be no costs imposed on customers in the
19 2016 or 2017 billing cycles. It preserves all
20 arguments that Public Counsel and other Intervenors
21 and the company could make today to be made in the
22 2017 hearing cycle because there are significant
23 unknowns out there at this time that will hopefully
24 be more known in two years. So all things
25 considered, it is in the best interest of the

1 customers and in the public interest to defer the
2 decision for two years.

3 **COMMISSIONER BROWN:** Thank you,
4 Mr. Chairman. If any of the other Intervenors want
5 to chime in, please feel free to. Otherwise, Mr.
6 Chairman, if the Commissioners don't have any
7 questions, I'm prepared to make a motion.

8 **CHAIRMAN GRAHAM:** Sure.

9 **COMMISSIONER BROWN:** I move to approve
10 the motion for approving the stipulation, all
11 matters here.

12 **COMMISSIONER BRISÉ:** Second.

13 **CHAIRMAN GRAHAM:** It's been moved and
14 seconded. Any other further discussion?

15 I'd like to thank all parties involved for
16 all the hard work you guys did going into this. I
17 do agree -- I remember the conversation came up
18 during the prehearing, and I guess for, as Mr.
19 Rehwinkel said earlier, a lot of things will come to
20 better vision, better focus in a year or two. So I
21 think you're right, and I think this is a good
22 stipulation and settlement.

23 So if there's nothing else, all in favor,
24 say aye.

25 (Vote taken.)

1 Any opposed? By your action, you've
2 approved -- we'll call it the Brown motion.

3 Okay. Staff.

4 **MS. BARRERA:** Commissioners, the -- there
5 is also a set of stipulations that are Type B
6 stipulations that are reflected in the Prehearing
7 Order, and at this time it would be prudent to have
8 a vote on them.

9 **CHAIRMAN GRAHAM:** And tell me again,
10 where is that?

11 **MS. BARRERA:** I believe they're on the
12 Prehearing Order.

13 **CHAIRMAN GRAHAM:** Okay. Where in the
14 Prehearing Order?

15 **MS. BARRERA:** This would be issues
16 dealing with DEF -- let's see -- beginning with --
17 okay. I am so sorry. Those issues were covered by
18 the motion. Just ignore me.

19 **CHAIRMAN GRAHAM:** So you're trying to
20 confuse me?

21 **MS. BARRERA:** No. I live in a state of
22 perpetual confusion, so just blame me.

23 **CHAIRMAN GRAHAM:** You threw me off there
24 a little bit.

25 Okay. So as far as -- what else do we

1 need to do to conclude Duke?

2 **MS. BARRERA:** At this time, the parties
3 to the DEF portion of the hearing have waived
4 opening argument, and the following DEF and staff
5 witnesses have been excused from the DEF portion of
6 the hearing. They're Thomas Foster, Mark Teague,
7 Christopher Fallon, Ronald Mavrides, William
8 Coston. And we're asking that DEF -- to move
9 exhibits and testimony into the record, and staff
10 will also move for the entry into the record the
11 testimony of Ronald Mavrides and William Coston as
12 though read.

13 **CHAIRMAN GRAHAM:** Okay. So, Duke, are
14 you going to enter -- move your exhibits and
15 testimony into the record?

16 **MR. BERNIER:** Yes, sir, Mr. Chairman.

17 At this time we'd like to move the March
18 2nd and May 1st prefiled testimonies of Mr. Thomas
19 Foster, Mr. Christopher Fallon, and Mr. Mark Teague
20 into the record as though read. And I think from
21 staff's Comprehensive Exhibit List those are
22 Exhibits 47 through 65.

23 **CHAIRMAN GRAHAM:** Is there any objection
24 to moving Exhibits 47 through 65 into the record?
25 Okay. Let the record show there are no objections,

1 so we will move those exhibits into the record.

2 (Exhibit 47 through 65 admitted into the
3 record.)

4 **MS. BARRERA:** At this time staff moves to
5 enter into the record the testimony of Mavrides and
6 Coston as though read, and staff witness exhibits
7 have already been entered.

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IN RE: NUCLEAR COST RECOVERY CLAUSE
BY DUKE ENERGY FLORIDA, INC.
FPSC DOCKET NO. 150009-EI
DIRECT TESTIMONY OF THOMAS G. FOSTER

1 **I. INTRODUCTION AND QUALIFICATIONS**

2 **Q. Please state your name and business address.**

3 **A.** My name is Thomas G. Foster. My business address is 299 First Avenue North, St.
4 Petersburg, FL 33701.

5
6 **Q. By whom are you employed and in what capacity?**

7 **A.** I am employed by Duke Energy Business Services, LLC, as Director, Rates and
8 Regulatory Planning.

9
10 **Q. What are your responsibilities in that position?**

11 **A.** I am responsible for regulatory planning and cost recovery for Duke Energy
12 Florida, Inc. (“DEF”). These responsibilities include regulatory financial reports
13 and analysis of state, federal, and local regulations and their impact on DEF. In
14 this capacity, I am also responsible for the Levy Nuclear Project (“LNP”) and
15 the Crystal River Unit 3 (“CR3”) Extended Power Uprate (“EPU”) Project
16 (“CR3 Uprate”) Cost Recovery filings, made as part of this docket, in
17 accordance with Rule 25-6.0423, Florida Administrative Code (“F.A.C.”).

1 **Q. Please describe your educational background and professional experience.**

2 **A.** I joined Duke Energy on October 31, 2005 as a Senior Financial Analyst in the
3 Regulatory group. In that capacity I supported the preparation of testimony and
4 exhibits associated with various Dockets. In late 2008, I was promoted to
5 Supervisor Regulatory Planning. In 2012, following the merger with Duke Energy
6 Corporation (“Duke Energy”), I was promoted to my current position. Prior to
7 working at Duke Energy I was the Supervisor in the Fixed Asset group at Eckerd
8 Drug. In this role I was responsible for ensuring proper accounting for all fixed
9 assets as well as various other accounting responsibilities. I have 6 years of
10 experience related to the operation and maintenance of power plants obtained while
11 serving in the United States Navy as a Nuclear Operator. I received a Bachelors of
12 Science degree in Nuclear Engineering Technology from Thomas Edison State
13 College. I received a Masters of Business Administration with a focus on finance
14 from the University of South Florida and I am a Certified Public Accountant in the
15 State of Florida.

16

17 **II. PURPOSE OF TESTIMONY.**

18 **Q. What is the purpose of your testimony?**

19 **A.** The purpose of my testimony is to present for Florida Public Service Commission
20 (“FPSC” or the “Commission”) review and approval, the actual costs associated with
21 DEF’s LNP and CR3 Uprate project activities for the period January 2014 through
22 December 2014. Pursuant to Rule 25-6.0423, F.A.C., DEF is presenting testimony
23 and exhibits for the Commission’s determination of prudence for actual expenditures
24 and associated carrying costs. Additionally, I will also present the LNP and CR3

1 Uprate project 2014 accounting and cost oversight policies and procedures pursuant
2 to the nuclear cost recovery statute and rule.

3
4 **Q. Are you sponsoring any exhibits in support of your testimony on 2014 LNP and**
5 **CR3 Uprate project costs?**

6 **A.** Yes. I am sponsoring sections of the following exhibits, which were prepared under
7 my supervision:

8 2014 Costs:

- 9 • Exhibit No. __ (TGF-1), reflects the actual costs associated with the LNP and
10 consists of: 2014 True-Up Summary, 2014 Detail Schedule and Appendices A
11 through E, which reflect DEF's retail revenue requirements for the LNP from
12 January 2014 through December 2014; however, I will only be sponsoring the
13 2014 True-Up Summary, portions of the 2014 Detail Schedule, and Appendices
14 A, B and C. Christopher Fallon will be co-sponsoring portions of the 2014
15 Detail Schedule and sponsoring Appendices D and E.
- 16 • Exhibit No. ____ (TGF-2), reflects the actual costs associated with the CR3
17 Uprate project and consists of: 2014 True-Up Summary, 2014 Detail Schedule
18 and Appendices A through E, which reflect DEF's retail revenue requirements
19 for the CR3 Uprate project from January 2014 through December 2014;
20 however, I will only be sponsoring the 2014 True-Up Summary, portions of the
21 2014 Detail Schedule, and Appendices A, B, and C. Mark Teague will be co-
22 sponsoring the 2014 Detail Schedule and sponsoring Appendices D and E. The
23 2014 Detail Schedules for the LNP and the CR3 Uprate project contain the same

1 calculations provided in the Nuclear Filing Requirement (“NFR”) Schedules
2 prior to project cancellation in a more concise manner.

3 These exhibits are true and accurate.
4

5 **Q. What are the 2014 Detail Schedules and the Appendices?**

6 **A.** • Schedule 2014 Summary reflects the actual 2014 year-end revenue requirements
7 by Cost Category for the period, and final true-up amount for the period.

8 • Schedule 2014 Detail reflects the actual calculations for the true-up of total retail
9 revenue requirements for the period.

10 • Appendix A (CR3 Uprate) reflects beginning balance explanations and various
11 Uprate in-service project revenue requirements.

12 • Appendix A (Levy) reflects beginning balance and period amortization of the
13 Regulatory Assets.

14 • Appendix B reflects Other Exit/Wind Down expenditure variance explanations
15 for the period.

16 • Appendix C provides support for the appropriate rate of return consistent with
17 the provisions of Rule 25-6.0423, F.A.C.

18 • Appendix D describes Major Task Categories for expenditures and variance
19 explanations for the period.

20 • Appendix E reflects contracts executed in excess of \$1.0 million (if any).
21

22 **Q. What is the source of the data that you will present in your testimony and**
23 **exhibits in this proceeding?**

24 **A.** The actual data is taken from the books and records of DEF. The books and records

1 are kept in the regular course of our business in accordance with generally accepted
2 accounting principles and practices, provisions of the Uniform System of Accounts
3 as prescribed by the Federal Energy Regulatory Commission (“FERC”), and any
4 accounting rules and orders established by this Commission.

5
6 **Q. What is the final true-up amount for the LNP for which DEF is requesting**
7 **recovery for the period January 2014 through December 2014?**

8 **A.** DEF is requesting approval of a total over-recovery amount of (\$6,833,655) for the
9 calendar period ending December 2014. This amount can be seen on Line 3 of the
10 2014 Summary Schedule of Exhibit No. ____ (TGF-1). Line 1 of the 2014 Summary
11 represents current period exit and wind down costs, carrying costs on the
12 unrecovered investment balance (including prior period (over)/under balances), and
13 was calculated in accordance with Rule 25-6.0423, F.A.C.

14
15 **Q. What is the final true-up amount for the CR3 Uprate project for which DEF is**
16 **requesting recovery for the period January 2014 through December 2014?**

17 **A.** DEF is requesting approval of a total over-recovery amount of (\$1,070,629) for the
18 calendar period of January 2014 through December 2014. This amount can be seen
19 on Line 3 of the 2014 Summary of Exhibit No. ____ (TGF-2). Line 1 of the 2014
20 Summary represents the current period exit and wind down costs, carrying costs on
21 the unrecovered balance including prior period (over/under) balances, as well as the
22 revenue requirements associated with the various in-service projects, and was
23 calculated in accordance with Rule 25-6.0423, F.A.C..

24

1 **Q. What is the carrying cost rate used in the 2014 Detail Schedule?**

2 **A.** Beginning in 2013 for both the CR3 Uprate and the LNP, DEF started using the rate
 3 specified in Rule 25-6.0423(7)(b), F.A.C. The carrying cost rate used for this time
 4 period in the 2014 Detail Schedule was 7.23 percent. On a pre-tax basis, the rate is
 5 10.29 percent. This annual rate was also adjusted to a monthly rate consistent with
 6 the Allowance For Funds Used During Construction (“AFUDC”) rule, Rule 25-
 7 6.0141, Item (3), F.A.C. Support for the components of this rate is shown in
 8 Appendix C of Exhibit Nos.__(TGF-1) and (TGF-2).
 9

10 **III. COSTS INCURRED IN 2014 FOR THE LEVY NUCLEAR PROJECT.**

11 **Q. What are the total retail costs DEF incurred for the LNP during the period**
 12 **January 2014 through December 2014?**

13 **A.** The total retail costs for the LNP are \$23.5 million for the calendar year ended
 14 December 2014, as reflected on 2014 Detail Schedule Line 22 in Exhibit
 15 No__(TGF-1). This amount includes \$10.2 million in exit/wind-down and
 16 disposition costs as can be seen on Lines 5a and 19d, and \$13.3 million for the
 17 carrying costs on the unrecovered investment balance shown on Line 8d. These
 18 amounts were calculated in accordance with the provisions of Rule 25-6.0423,
 19 F.A.C.
 20

21 **Q. How did actual Generation expenditures for January 2014 through December**
 22 **2014 compare with DEF’s actual/estimated costs for 2014?**

23 **A.** Appendix D (Page 2 of 2), Line 4 shows that total Generation project costs were [REDACTED]
 24 [REDACTED], or [REDACTED] lower than estimated. By cost category, major cost

1 variances between DEF's projected and actual 2014 LNP Generation project costs
2 are as follows:

3
4 **Wind-Down Costs:** Expenditures for Wind-Down activities were [REDACTED] or
5 [REDACTED] lower than estimated, as explained in the testimony of Christopher
6 Fallon.

7
8 **Disposition:** Expenditures for Disposition activities were [REDACTED] or [REDACTED]
9 [REDACTED] lower than estimated, as explained in the testimony of Christopher Fallon.

10
11 **Q. Did the Company incur Transmission expenditures for January 2014 through**
12 **December 2014?**

13 **A.** No.

14
15 **Q. Were there any true-up adjustments that needed to be made that did not affect**
16 **the total estimated revenue requirements for the Levy project?**

17 **A.** Yes, there were two adjustments made in April 2014. The adjustment in the
18 Generation section of approximately [REDACTED] that represents costs that were
19 previously accrued for in prior periods, but actual payments were either not made
20 or the actual amount paid was lower than the accrual. The adjustment in the
21 Transmission section of [REDACTED] that represents costs that were previously incurred
22 and cash paid in a prior period, without an offsetting accrual.

23 The amounts and offsets are shown on Line 1a & Line 2a and Line 3a &
24 Line 4a, respectively, in the 2014 Detail Schedule in Exhibit No. __ (TGF-1).

1 These adjustments will not affect the revenue requirements, as it affects
2 only the presentation of the figures in the Detail schedules.

3
4 **Q. What was the source of the separation factors used in the 2014 Detail Schedule?**

5 **A.** The jurisdictional separation factors are consistent with Exhibit 1 of the Revised and
6 Restated Stipulation and Settlement Agreement (“2013 Settlement Agreement”)
7 approved by the Commission in Order No. PSC-13-0598-FOF-EI in Docket No
8 130208-EI.

9
10 **IV. OTHER EXIT/WIND-DOWN COSTS INCURRED IN 2014 FOR THE LEVY
11 NUCLEAR PROJECT.**

12 **Q. How did actual Other Exit/Wind-Down expenditures for January 2014 through
13 December 2014 compare with DEF’s actual/estimated costs for 2014?**

14 **A.** Appendix B, Line 5 shows that total Other Exit/Wind-down costs were \$0.4 million
15 or \$7,073 lower than estimated. There were no major variances with respect to these
16 costs.

17
18 **V. COSTS INCURRED IN 2014 FOR THE CR3 UPRATE PROJECT.**

19 **Q. What are the total retail costs DEF incurred for the CR3 Uprate during the
20 period January 2014 through December 2014?**

21 **A.** The total retail costs for the CR3 Uprate are \$23.5 million for the calendar year
22 ended December 2014, as reflected on 2014 Detail Schedule Line 22 in Exhibit
23 No.__(TGF-2). This amount includes (\$0.3) million in exit/wind-down, sales &
24 salvage of assets credits, disposition costs and other adjustments as can be seen on

1 Lines 2e, 16d and 19; and \$23.8 million for the carrying costs on the unrecovered
2 investment balance shown on Line 5d. These amounts were calculated in
3 accordance with the provisions of Rule 25-6.0423, F.A.C.
4

5 **Q. How did actual expenditures for January 2014 through December 2014**
6 **compare to DEF's actual/estimated costs for 2014?**

7 **A.** Appendix D (Page 2 of 2), Line 4 shows that total project costs were (\$0.4) million
8 or \$0.9 million lower than estimated. By cost category, major cost variances
9 between DEF's actual/estimated and actual 2014 Generation Wind-Down and
10 Disposition costs are as follows:

11
12 **EPU Wind-Down:** Expenditures for Wind-Down activities were \$41,938 or \$0.4
13 million lower than estimated, as explained in the testimony of Mark Teague.

14
15 **Sales or Salvage of Assets:** DEF did not project any sales, transfer or salvage
16 proceeds in the Estimated / Actual filing in May 2014. Proceeds for sale, transfer
17 and salvage of assets were \$0.5 million as explained in the testimony of Mark
18 Teague.

19
20 **Q. Were there any true-up adjustments that needed to be made that did not affect**
21 **the total estimated revenue requirements for the CR3 Uprate project?**

22 **A.** Yes, there were two adjustments. There was an accounting entry made in April
23 2014 of approximately \$2.6 million that represents costs that were previously
24 incurred and cash paid in a prior period, without an offsetting accrual adjustment.

1 The other entry was made in November 2014 for approximately \$0.3 million that
2 represents costs that were previously accrued for in prior periods, but actual
3 payments were not made or the actual amount paid was lower than the accrual.

4 The amounts and offsets are shown on Line 1a and Line 2a, respectively, in
5 the 2014 Detail Schedule in Exhibit No. __ (TGF-2). These adjustments will not
6 affect the revenue requirements, as it affects only the presentation of the figures in
7 the Detail schedules.

8
9 **Q. Has DEF billed the CR3 joint owners for their portion of the costs relative to**
10 **the CR3 Uprate project and identified them in this filing?**

11 **A.** Yes. Investment activity shown on the 2014 Detail Schedule, Line 1d is gross of
12 Joint Owner Billings, but expenditures and revenues (from sale, transfer and salvage
13 activity) have been adjusted as reflected on the 2014 Detail Schedule, Line 2b to
14 reflect billings to Joint Owners related to the CR3 Uprate project. Due to this, no
15 carrying cost associated with the Joint Owner portion of the CR3 Uprate project are
16 included in the 2014 Detail Schedule. Total Joint Owner billings were \$0.2 million
17 for 2014, as seen on Line 2b.

18
19 **Q. What was the source of the separation factors used in the 2014 Detail Schedule?**

20 **A.** The jurisdictional separation factors are consistent with Exhibit 1 of the 2013
21 Settlement Agreement approved by the Commission in Order No. PSC-13-0598-
22 FOF-EI in Docket No. 130208-EI.

23

1 **VI. OTHER EXIT/WIND-DOWN COSTS INCURRED IN 2014 FOR THE CR3**
2 **UPRATE PROJECT.**

3 **Q. How did actual Other Exit/Wind-Down expenditures for January 2014 through**
4 **December 2014 compare with DEF's actual/estimated costs for 2014?**

5 **A.** Appendix B, Line 4 shows that total Other Exit/Wind-down costs were \$229,449 or
6 \$21,558 lower than estimated. There were no major variances with respect to these
7 costs.

8
9 **VII. 2014 PROJECT ACCOUNTING AND COST CONTROL OVERSIGHT.**

10 **Q. Have the project accounting and cost oversight controls DEF used for the LNP**
11 **and CR3 Uprate project in 2014 substantially changed from the controls used**
12 **prior to 2014?**

13 **A.** No, they have not. The project accounting and cost oversight controls that DEF
14 utilized to ensure the proper accounting treatment for the LNP and CR3 Uprate
15 project in 2014 have not substantively changed since 2009. In addition, these
16 controls have been reviewed in annual financial audits by Commission Staff and
17 were found to be reasonable and prudent by the Commission in Docket Nos.
18 090009-EI, 100009-EI, 110009-EI, 120009-EI, and 140009-EI.

19
20 **Q. Can you please describe the project accounting and cost oversight controls**
21 **process DEF has utilized for the LNP and CR3 Uprate project?**

22 **A.** Yes. Starting at the initial approval stage, DEF continues to determine whether
23 projects are capital based on the Company's Capitalization Policy and then projects
24 are documented in PowerPlant.

1 The justifications and other supporting documentation are reviewed and
2 approved by the Financial Services Manager, or delegate, based on input received
3 from the Financial Services or Project Management Analyst to ensure that the
4 project is properly classified as capital, eligibility for AFUDC is correct, and that
5 disposals/retirements are identified. Supporting documentation is maintained
6 within Financial Services or with the Project Management Analyst. Financial
7 Services personnel, and selected other personnel (including project management
8 analysts), access this documentation to set-up new projects in PowerPlant or make
9 changes to existing project estimates in PowerPlant. The PowerPlant system
10 administrators review the transfer and termination information provided by Human
11 Resources each pay period and take appropriate action regarding access to the
12 systems.

13 An analyst in Asset Accounting must review and approve each project set
14 up before it can receive charges. All future status changes are made directly in
15 PowerPlant by an Asset Accounting Analyst based on information received by the
16 Financial Services Analyst or the Project Management Analyst.

17 Finally, to ensure that all new projects have been reviewed each month,
18 Financial Services Management reviews a report of all projects set up during the
19 month prior to month-end close.

20 The next part of the Company's project controls is project monitoring.
21 First, there are monthly reviews of project charges by responsible operations
22 managers and Financial Services Management for the organization. Specifically,
23 these managers review various monthly cost and variance analysis reports for the
24 capital budget. Variances from total budget or projections are reviewed,

1 discrepancies are identified, and corrections made as needed. Journal entries to
2 projects are prepared by an employee with the assigned security and are approved in
3 accordance with the Journal Entry Policy. Accruals are made in accordance with
4 Duke Energy policy.

5 The Company uses cost reports produced from accounting systems to
6 complete these monthly reviews. Financial Services may produce various levels of
7 reports driven by various levels of management, but all Nuclear project reporting is
8 tied back to the total cost reporting for the Nuclear fleet, which is tied back to Legal
9 Entity Financial Statements.

10
11 **Q. Are there any other accounting and costs oversight controls that pertain to the**
12 **LNP and the CR3 Uprate project?**

13 **A.** Yes, the Company also has Disbursement Services Controls and Regulated
14 Accounting Controls.

15
16 **Q. Can you please describe the Company's Disbursement Services Controls?**

17 **A.** Yes. First, a requisition is created in the Passport Contracts module for the purchase
18 of services. The requisition is reviewed by the appropriate Contract Specialist in
19 Corporate Services, or field personnel in the various Business Units, to ensure
20 sufficient data has been provided to process the contract requisition. The Contract
21 Specialist prepares the appropriate contract document from pre-approved contract
22 templates in accordance with the requirements stated on the contract requisition.

23 The contract requisition then goes through the bidding or finalization
24 process. Once the contract is ready to be executed, it is approved online by the

1 appropriate levels of the approval matrix pursuant to the Approval Level Policy and
2 a contract is created.

3 Contract invoices are received by the Accounts Payable Department. The
4 invoices are validated by the project manager and payment authorizations approving
5 payment of the contract invoices are entered and approved in the Contracts module
6 of the Passport system.

7
8 **Q. Can you please describe the Company's Regulated Accounting Controls?**

9 **A.** Yes. The journal entries for deferral calculations, along with the summary sheets
10 and the related support, are reviewed in detail and approved by the Lead Accounting
11 Analyst and/or Director of Florida Accounting, pursuant to the Duke Energy Journal
12 Entry policy. The detail review and approval ensures that recoverable expenses are
13 identified, accurate, processed, and accounted for in the appropriate accounting
14 period.

15 Analysis is performed monthly to compare actuals to projected (budgeted)
16 expenses and revenues for reasonableness. If any errors are identified, they are
17 corrected in the following month.

18 For balance sheet accounts established with Regulated Utilities, Florida
19 Accounting is the responsible party and a Florida Accounting member will reconcile
20 the account on a monthly or quarterly basis, as required by Duke Energy policy. This
21 reconciliation will be reviewed by the Lead Accounting Analyst or Director of
22 Florida Accounting to ensure that the balance in the account is properly stated and
23 supported and that the reconciliations are performed regularly and exceptions are
24 resolved on a timely basis.

1 The review and approval will ensure that regulatory assets or liabilities are
2 recorded in the financial statements at the appropriate amounts and in the appropriate
3 accounting period.

4
5 **Q. How does the Company verify that the accounting and costs oversight controls**
6 **you identified are effective?**

7 **A.** The Company's assessment of the effectiveness of our controls is based on the
8 framework established by the Committee of Sponsoring Organizations of the
9 Treadway Commission ("COSO"). This framework involves both internal and
10 external audits of DEF accounting and cost oversight controls.

11 With respect to management's testing of internal controls over financial
12 reporting, the Internal Controls Group within the Controller's Department facilitates
13 the review of controls documentation and management testing. Based on this
14 testing, management determines whether the controls are operating effectively. If
15 any control is identified with a design deficiency or is determined to be operating
16 ineffectively, such issues are logged and monitored for remediation by the Internal
17 Controls Group.

18 With respect to external audits, Deloitte and Touche, DEF's external
19 auditors, determined that the Company maintained effective internal control over
20 financial reporting during 2014.

21
22 **Q. Did the cancellation of the LNP and CR3 Uprate project change the**
23 **Company's accounting and cost oversight control processes?**

24 **A.** No. DEF continued to follow the same policies and processes as I described above

1 to ensure prudent accounting and cost oversight for the projects as they are being
2 closed out.

3
4 **Q. Are the Company's project accounting and cost oversight controls reasonable
5 and prudent?**

6 **A.** Yes, they are. DEF's project accounting and cost oversight controls are consistent
7 with best practices for project cost oversight and accounting controls in the industry
8 and have been and continue to be vetted by internal and external auditors. We
9 believe, therefore, that the accounting and cost oversight controls continue to be
10 reasonable and prudent.

11
12 **Q. What process have you implemented to ensure that 2014 costs related to the
13 LNP Combined Operating License ("COL") are not included in the NCRC?**

14 **A.** As discussed by Mr. Fallon, on a project team level DEF has always segregated
15 project costs incurred by specific project code and this process did not change for
16 2014. The project team continues to charge COL-related labor, Nuclear Regulatory
17 Commission ("NRC") fees, vendor invoices and all other COL-related cost items to
18 the applicable COL project codes. The Florida Regulated Accounting and Rates and
19 Regulatory Strategy groups have ensured that the COL-related project codes and
20 associated costs incurred in 2014 and beyond were not included in the Company's
21 NCRC Schedules, and thus not presented for nuclear cost recovery. We continue to
22 track the COL-related costs for accounting purposes consistent with the 2013
23 Settlement Agreement.

24

1 **Q. Does this conclude your testimony?**

2 **A.** Yes, it does.

IN RE: NUCLEAR COST RECOVERY CLAUSE

BY DUKE ENERGY FLORIDA, INC.

FPSC DOCKET NO. 150009-EI

**DIRECT TESTIMONY OF THOMAS G. FOSTER
IN SUPPORT OF LEVY AND CR3 UPRATE ESTIMATED/ACTUAL AND
PROJECTION COSTS**

1 I. INTRODUCTION AND QUALIFICATIONS.

2 Q. Please state your name and business address.

3 A. My name is Thomas G. Foster. My business address is 299 First Avenue
4 North, St. Petersburg, FL 33701.

6 Q. By whom are you employed and in what capacity?

7 A. I am employed by Duke Energy Business Services, LLC as Director, Rates
8 and Regulatory Planning.

10 Q. What are your responsibilities in that position?

11 A. I am responsible for regulatory planning and cost recovery for Duke
12 Energy Florida, Inc. ("DEF" or the "Company"). These responsibilities
13 include: preparing regulatory financial reports and analysis of state,
14 federal, and local regulations and their impact on DEF. In this capacity,
15 I am also responsible for the Levy Nuclear Project ("LNP") and the
16 Crystal River Unit 3 ("CR3") Extended Power Uprate ("EPU") Project
17 ("CR3 Uprate") Cost Recovery filings, made as part of this Nuclear Cost

1 Recovery Clause ("NCRC") docket, in accordance with Rule 25-6.0423,
2 Florida Administrative Code ("F.A.C.").

3
4 **Q. Please describe your educational background and professional
5 experience.**

6 A. I joined the Company on October 31, 2005 as a Senior Financial Analyst in
7 the Regulatory group. In that capacity I supported the preparation of
8 testimony and exhibits associated with various Dockets. In late 2008, I was
9 promoted to Supervisor Regulatory Planning. In 2012, following the merger
10 with Duke Energy Corporation, I was promoted to my current position. Prior
11 to working at Duke Energy I was the Supervisor in the Fixed Asset group at
12 Eckerd Drug. In this role I was responsible for ensuring proper accounting
13 for all fixed assets as well as various other accounting responsibilities. I
14 have 6 years of experience related to the operation and maintenance of
15 power plants obtained while serving in the United States Navy as a nuclear
16 operator. I received a Bachelor's of Science degree in Nuclear Engineering
17 Technology from Thomas Edison State College. I received a Masters of
18 Business Administration with a focus on finance from the University of
19 South Florida and I am a Certified Public Accountant in the State of Florida.

20
21 **II. PURPOSE OF TESTIMONY.**

22 **Q. What is the purpose of your testimony?**

23 A. The purpose of my testimony is to present, for Florida Public Service
24 Commission ("FPSC" or the "Commission") review, DEF's expected 2015

1 and 2016 costs associated with the Levy and CR3 Uprate projects
2 consistent with Rule 25-6.0423(7), F.A.C., in support of setting 2016 rates
3 in the Capacity Cost Recovery Clause ("CCRC"). As discussed further in
4 the testimony of Witnesses Christopher Fallon and Mark Teague, at this
5 time there are certain Levy and EPU costs or credits that are not known or
6 knowable and DEF has not included these in our estimates.

7
8 **Q. Are you sponsoring any exhibits in support of your testimony?**

9 A. Yes. I am sponsoring sections of the following exhibits, which were
10 prepared under my supervision:

- 11 • Exhibit No. __ (TGF-3), reflects the actual and estimated costs
12 associated with the LNP and consists of: 2016 Revenue
13 Requirement Summary, 2015 Revenue Requirement Detail
14 Schedule, 2016 Revenue Requirement Detail Schedule, 2015 Long
15 Lead Equipment ("LLE") Deferred Balance Detail Schedule, 2016
16 LLE Deferred Balance Detail Schedule, 2016 Estimated Rate Impact
17 Schedule, and Appendices A through E, which reflect DEF's retail
18 revenue requirements for the LNP from January 2015 through
19 December 2016. Witness Fallon will be co-sponsoring portions of
20 the 2015 Actual/Estimated Revenue Requirement Detail Schedule
21 Lines 1 (a – e) and Lines 3 (a – e), 2016 Projection Revenue
22 Requirement Detail Schedule Lines 1 (a – e) and Lines 3 (a – e), and
23 sponsoring Appendices D and E.

- Exhibit No. _ (TGF-4), reflects the actual and estimated costs associated with the CR3 Uprate project and consists of: 2016 Revenue Requirement Summary, 2015 Revenue Requirement Detail Schedule, 2016 Revenue Requirement Detail Schedule, 2016 Estimated Rate Impact Schedule, and Appendices A through F, which reflect DEF's retail revenue requirements for the project from January 2015 through December 2016. Mark Teague will be co-sponsoring portions of 2015 Actual/Estimated Revenue Requirement Detail Schedule Lines 1 (a – d) and 2016 Projected Revenue Requirement Detail Schedule Lines 1 (a - d) and sponsoring Appendices D and E.

The 2015 and 2016 Revenue Requirement Detail Schedules for the LNP and the CR3 Uprate project contain the same calculations provided in the Nuclear Filing Requirement (“NFR”) Schedules prior to project cancellation in a more concise manner.

These exhibits are true and accurate.

Q. What are the 2015-2016 Detail Revenue Requirements Schedules and the Appendices?

- A.** • The 2015 Revenue Requirement Detail Schedule reflects the actual/estimated calculations for the true-up of total retail revenue requirements for the period.

- 1 • The 2016 Revenue Requirement Detail Schedule reflects the projection
2 calculations for the true-up of total retail revenue requirements for the
3 period.
- 4 • The 2015 LLE Deferred Balance Detail Schedule (Levy only) reflects the
5 revenue requirement calculations for the LLE deferred balance for the
6 period.
- 7 • The 2016 LLE Deferred Balance Detail Schedule (Levy only) reflects the
8 revenue requirement calculations for the LLE deferred balance for the
9 period.
- 10 • The 2016 Estimated Rate Impact Schedule reflects the estimated
11 Capacity Cost Recovery Factors for 2016.
- 12 • Appendix A (CR3 Uprate) reflects beginning balance explanations and
13 support for the 2015 and 2016 Regulatory Asset Amortization Amount.
- 14 • Appendix A (Levy) reflects beginning balance explanations and support
15 for the 2015 and 2016 Regulatory Asset Amortization Amount.
- 16 • Appendix B reflects Other Wind Down/Exit Cost variance explanations for
17 the period.
- 18 • Appendix C provides support for the appropriate rate of return consistent
19 with the provisions of Rule 25-6.0423(7), F.A.C.
- 20 • Appendix D describes Major Task Categories for expenditures and
21 variance explanations for the period.
- 22 • Appendix E reflects contracts executed in excess of \$1.0 million.
- 23 • Appendix F (CR3 Uprate) reflects a summary of the 2013-2019 Uprate
24 Amortization Schedule for the Uncollected Investment Balance.

1 III. CARRYING COST RATES AND SEPARATION FACTORS FOR BOTH
2 THE CR3 UPRATE PROJECT AND THE LEVY NUCLEAR PROJECT.

3 Q. What is the carrying cost rate used in the 2015 and 2016 Revenue
4 Requirement Detail Schedules?

5 A. DEF is using the rate specified in Rule 25-6.0423(7)(b), F.A.C. as follows:

6 "The amount recovered under this subsection will be the remaining
7 unrecovered Construction Work in Progress balance at the time of
8 abandonment and future payment of all outstanding costs and any other
9 prudent and reasonable exit costs. The unrecovered balance during the
10 recovery period will accrue interest at the utility's overall pretax weighted
11 average midpoint cost of capital on a Commission adjusted basis as
12 reported by the utility in its Earnings Surveillance Report filed in December
13 of the prior year, utilizing the midpoint of return on equity (ROE) range or
14 ROE approved for other regulatory purposes, as applicable."

15 This annual rate was also adjusted to a monthly rate consistent with
16 the Allowance for Funds Used During Construction ("AFUDC") rule, Rule
17 25-6.0141, Item (3), F.A.C. Support for the components of this rate is
18 shown in Appendix C of Exhibit Nos. ___(TGF-3) for the LNP and (TGF-4)
19 for the CR3 Uprate project.

20
21 Q. Has DEF changed how it is applying the carrying cost rate under Rule
22 25-6.0423(7)(b) since 2014?

23 A. Yes, initially DEF read the following language in the Rule --- "the
24 unrecovered balance during the recovery period will accrue interest at the

1 utility's overall pretax weighted average midpoint cost of capital on a
2 Commission adjusted basis as reported by the utility in its Earnings
3 Surveillance Report filed in December of the prior year, utilizing the
4 midpoint of return on equity (ROE) range or ROE approved for other
5 regulatory purposes, as applicable" --- to mean the rate would be frozen at
6 the level from the year prior to cancellation. After receiving questions from
7 Staff financial auditors and further consideration, DEF believes it is
8 reasonable to interpret this language in the Rule to mean DEF should
9 update the rate annually based on the prior year December surveillance
10 report. Consequently, DEF has applied this methodology and included an
11 adjustment that can be seen on Levy 2015 Revenue Requirement Detail
12 Schedule line 5e and on CR3 Uprate 2015 Revenue Requirement Detail
13 Schedule line 2j to recognize the impact of this change on reported 2014
14 carrying costs. The impact of this change reduces 2014 carrying costs by
15 \$242,632 (\$87,249 for Levy, and \$155,383 for EPU). Included in the
16 amount shown for EPU on line 2j is an adjustment to the Joint Owner credit
17 discussed later in my testimony. This change also reduces the carrying
18 costs in 2015 and 2016.

19
20 **Q. What was the source of the separation factors used in the 2015 and**
21 **2016 Revenue Requirement Detail Schedules?**

22 A. The jurisdictional separation factors are consistent with Exhibit 1 of the
23 Revised and Restated Stipulation and Settlement Agreement ("2013

1 Settlement Agreement”) approved by the Commission in Order No. PSC-
2 13-0598-FOF-EI in Docket No 130208-EI.

3
4 **IV. COST RECOVERY FOR THE LEVY COUNTY NUCLEAR PROJECT.**

5 **A. ACTUAL/ESTIMATED LNP COSTS.**

6 **Q. Have you provided schedules that reflect the Commission’s decision**
7 **on DEF’s Petition to End the Fixed Levy Nuclear Project Rate**
8 **Component of the Nuclear Cost Recovery Clause Charges consistent**
9 **with the 2013 Settlement Agreement and the nuclear cost recovery**
10 **statute and rule?**

11 A. Yes. These revenue requirements can be seen in the 2015 Revenue
12 Requirement Detail Schedule and on the 2015 Detail –LLE Deferred
13 Balance Schedule. They have been shown in two schedules for ease of
14 tracking. The schedules reflect collection of the revenue requirements
15 approved for collection through April 2015. Per the Commission’s vote on
16 April 16th on DEF’s Petition, as of May 2015 DEF has set the Levy billing
17 factors to zero and, therefore, DEF is not collecting any revenues for the
18 Levy project during the remainder of 2015.

19 DEF will collect 2015 period costs, as well as any true-ups, while
20 deferring \$54 million (System) which corresponds to the amount in dispute
21 under DEF’s claims in the WEC litigation, in accordance with the NCRC
22 statute and rule. At such time as the WEC litigation concludes, and there is
23 a final determination with respect to the DEF and WEC claims in that

1 litigation, DEF will submit any resulting costs or refunds to the Commission
2 for review and approval.

3
4 **Q. Has DEF calculated the 2015 and 2016 revenue requirements in its**
5 **LNP actual/estimated and projected cost schedules consistent with**
6 **the Commission's April 16th vote on DEF's Petition and the Nuclear**
7 **Cost Recovery Statute and Commission Rule?**

8 A. Yes. DEF's actual/estimated and projected LNP costs, including carrying
9 charges on the deferral of \$54 million equivalent to the LLE amount in
10 dispute in DEF's claims against WEC in the WEC litigation, reflect prudent
11 LNP costs that DEF is entitled to recover from customers pursuant to the
12 Commission's vote, prior NCRC Orders, the 2013 Settlement Agreement,
13 and Section 366.93, Florida Statutes, and Rule 25-6.0423, F.A.C.

14 The Commission granted DEF's Petition to end the fixed Levy
15 component of the NCRC charge, but it did not decide DEF's request in that
16 Petition that the Commission provide DEF direction with respect to the
17 available approaches to recover carrying charges on the \$54 million
18 adjustment to DEF's projected LNP costs pursuant to the Commission's
19 2014 NCRC Order. The Commission accepted Staff's recommendation
20 that the Commission did not need to approve the approach to recover these
21 carrying charges because the regulatory treatment for such prudently
22 incurred charges is provided in Section 366.93, Florida Statutes, and Rule
23 25-6.0423, F.A.C. DEF, accordingly, is including carrying charges on the
24 \$54 million in its 2015 actual/estimated and 2016 projected LNP costs in its

1 Schedules consistent with Section 366.93, Florida Statutes, and Rule 25-
2 6.0423, F.A.C.

3 The Commission decision to order a \$54 million downward
4 adjustment to DEF's projected expenses and subsequent approval to end
5 the fixed Levy charge results in a reduction in the amount of the prudent but
6 uncollected capital investment to be collected in the LNP project in 2015.
7 As a result, there will be an "unrecovered balance" of \$54 million until the
8 resolution of the \$54 million LLE claims in the WEC litigation. DEF,
9 accordingly, is including carrying charges on the \$54 million in its 2015
10 actual/estimated and 2016 projected LNP costs in its Schedules consistent
11 with Section 366.93, Florida Statutes, and Rule 25-6.0423, F.A.C.

12
13 **Q. Is this treatment of the carrying costs on the \$54 million also**
14 **consistent with the 2013 Settlement Agreement?**

15 A. Yes. The 2013 Settlement Agreement did not alter the provisions for
16 submittal, evaluation, and approval for recovery of the LNP costs under
17 Section 366.93, Florida Statutes, and Rule 25-6.0423, F.A.C.

18 The 2013 Settlement Agreement also expressly recognizes that DEF
19 is entitled to recover all prudently incurred costs, which includes carrying
20 costs on prudently incurred costs, for the LNP consistent with Section
21 366.93 and Rule 25-6.0423. Specifically, paragraphs 10 and 12c of the
22 2013 Settlement Agreement provides that DEF "shall" be permitted to
23 recover "all" costs "associated with the termination of the LNP, including but

1 not limited to the LNP EPC Agreement, through the NCRC” consistent with
2 Section 366.93 and Rule 25-6.0423.

3
4 **Q. What are the total estimated period revenue requirements for the LNP**
5 **for the calendar year ended December 2015?**

6 A. The total projected period revenue requirements for the LNP are \$6.1
7 million for the calendar year ended December 2015 as reflected on the two
8 2015 Revenue Requirement Detail Schedules. The \$2.9 million on the
9 2015 Revenue Requirement Detail Schedule Line 22 in Exhibit No. _(TGF-
10 3) includes \$0.2 million in exit/wind-down and disposition costs as can be
11 seen on Lines 5a and 19d, a credit to the 2015 revenue requirement of \$0.1
12 million due to DEF’s decision to update the weighted average cost of capital
13 (“WACC”) used to calculate carrying cost in 2014 shown on Line 5e, and
14 \$2.8 million for the carrying costs on the unrecovered investment balance
15 shown on Line 8d. The \$3.2 million is reflected in 2015 Detail Schedule-
16 LLE Deferred Balance on Line 4 in Exhibit No. _(TGF-3). These amounts
17 were calculated in accordance with the provisions of Rule 25-6.0423, F.A.C.
18 and are exclusive of the amortization of prior period balances.

19
20 **B. EXIT & WIND-DOWN COSTS INCURRED IN 2015 FOR THE LEVY**
21 **NUCLEAR PROJECT.**

22 **Q. What are the exit and wind-down costs incurred for the Levy Nuclear**
23 **Project for the period January 2015 through December 2015?**

1 A. The 2015 Detail Revenue Requirement Schedule Exhibit No.__(TGF-3)
2 Lines 1e, Line 3e, and Line 12e show that total exit and wind-down
3 expenditures excluding carrying costs were approximately [REDACTED].
4

5 **Q. What do these costs include?**

6 A. The expenses included on Line 1e and 3e represent [REDACTED] related to
7 project management wind-down costs and anticipated sales proceeds of
8 [REDACTED] from the sale of some LLE as described in the testimony of Mr.
9 Fallon. There are no expenses anticipated at this time for Transmission
10 related wind-down costs. The expenses on line 12e, of approximately \$0.3
11 million, represent other exit and wind-down costs including regulatory and
12 legal on-going wind-down support costs that the Company expects to incur
13 in 2015 related to the LNP that DEF is seeking recovery of through the
14 NCRC.
15

16 **Q. How did these expenditures for January 2015 through December 2015**
17 **compare with DEF's projected costs for 2015?**

18 A. Appendix B, Line 4 shows that total Other Exit & Wind-Down Costs were
19 approximately \$0.3 million or \$0.1 million lower than estimated. As shown
20 in Appendix D, wind down and sale or salvage costs are approximately [REDACTED]
21 [REDACTED] lower than originally anticipated as DEF did not budget for project
22 management costs due to uncertainties around the Levy project. DEF also
23 did not project any sales or credits related to LLE equipment that occurred
24 in 2015. The sales proceeds of [REDACTED] was the driver for the net credit

1 in 2015 shown in the 2015 Revenue Requirement Detail Schedule Exhibit
2 No.__(TGF-3) Line 5a. There are no expenses anticipated at this time for
3 Transmission related wind-down costs.
4

5 **Q. Did you reflect any credits for the sale or other disposition efforts for**
6 **the Levy project assets for the calendar year 2015 or 2016, for which a**
7 **sale was made, but for which you have not yet received proceeds?**

8 A. Yes. Approximately [REDACTED] was recovered for the sale of Levy LLE
9 shown on line 1c in the 2015 Revenue Requirement Detail Schedule. This
10 recovery for Levy LLE disposition is further discussed by Mr. Fallon.
11

12 **Q. Did you project any other credits for the sale or other disposition**
13 **efforts that could result in credits for the Levy project assets?**

14 A. No. Value received from any future disposition of an LNP asset will be
15 credited against the uncollected investment at the time of disposition.
16

17 **Q. Have you continued to ensure that future costs related to the Levy**
18 **site COL are not included in the NCRC as of January 1, 2014?**

19 A. Yes, on a project team level DEF has always segregated project costs
20 incurred by specific project code and this process will not change for 2015
21 and 2016. The project team continues to charge Combined Operating
22 License ("COL")-related labor, Nuclear Regulatory Commission ("NRC")
23 fees, vendor invoices and all other COL-related cost items to the applicable
24 COL project codes. The Regulatory Accounting and Regulatory Strategy

1 groups, ensure that the COL-related project codes and associated costs
2 incurred in 2014 and beyond are not included in the Company's NCRC
3 Schedules, and thus not presented for nuclear cost recovery. We will
4 however continue to track the COL-related costs for accounting purposes
5 consistent with the 2013 Settlement Agreement.

6
7 **Q. What is the estimated true-up for 2015 expected to be?**

8 A. The 2015 true-up is expected to be an over-recovery of \$4.1 million as
9 reflected in Line 5 on the 2016 Summary Detail in Exhibit No. (TGF-3).

10
11 **C. LNP COST PROJECTIONS FOR 2016.**

12 **Q. What is included in the Total Revenue Requirements for the Period**
13 **2016?**

14 A. The total current-period revenue requirements of \$5.5 million in 2016
15 includes: period wind-down costs of \$0.2 million, \$0.2 million carrying costs
16 on the net \$5 million of the remaining LNP unrecovered investment balance
17 (exclusive of the \$54 million deferral), and \$5.1 million of current-period
18 carrying cost on the \$54 million LLE Deferred Balance.

19
20 **Q. What is included in the Total Return for the Period on the 2016**
21 **Revenue Requirement Detail Schedule, Line 8d and 2016 Detail**
22 **Deferred Balance Schedule, Line 3d?**

23 A. The Revenue Requirements of \$0.2 and \$5.1 million depicted on these
24 Schedules on Line 8d and 3d respectively represent carrying costs on the

1 average uncollected investment balance. The Schedules start with the 2016
2 beginning balance, add the monthly capital expenditures, remove the
3 previous month's capital expenditures, remove the monthly amortization of
4 the uncollected investment balance and compute the carrying charge on the
5 average monthly balance. The equity component of the return is grossed
6 up for taxes to cover the income taxes that will be paid upon recovery in
7 rates.

8
9 **Q. What are the exit and wind-down costs incurred for the Levy Nuclear**
10 **Project for the period January 2016 through December 2016?**

11 A. The 2016 Revenue Requirement Detail Schedule Exhibit No.__(TGF-3)
12 Lines 1e, 3e and Line 10e show that total exit and wind-down expenditures
13 excluding carrying costs are estimated at [REDACTED].

14
15 **Q. What is the total jurisdictional projected exit and wind-down costs that**
16 **will be incurred for the period January 2016 through December 2016?**

17 A. As shown on Line 5c and Line 17d of the 2016 Revenue Requirement
18 Detail Schedule in Exhibit No.__(TGF-3), total projected jurisdictional costs
19 for 2016 are \$0.2 million. The costs have been adjusted to a cash basis for
20 purposes of calculating the carrying charge and the appropriate
21 jurisdictional separation factor has been applied.
22

1 **Q. What are the total estimated revenue requirements, exclusive of the**
2 **revenue tax multiplier, for the LNP for the calendar year ended**
3 **December 2016?**

4 A. As can be seen in Exhibit No. _ (TGF-3), 2016 Summary Schedule Line 6,
5 the total estimated revenue requirements are \$13.5 million. This consists of
6 \$12.1 million associated with amortizing the remaining unrecovered
7 investment balance, exclusive of the \$54 million adjustment, \$5.5 million in
8 period carrying costs and recovery of current period exit and wind-down
9 activities, and \$4.1 million of prior period net over-recoveries.

10
11 **Q. Has DEF included all of its 2015 and 2016 LNP costs or credits in this**
12 **filing?**

13 A. No it has not. There are potential costs or credits that DEF has not included
14 in its actual/estimated 2015 and projected 2016 LNP costs because DEF is
15 unable to accurately estimate them, as explained in more detail by Mr.
16 Fallon.

17
18 **V. COST RECOVERY FOR THE CRYSTAL RIVER 3 UPRATE PROJECT.**

19 **Q. What are you requesting with respect to the CR3 Uprate project?**

20 A. DEF requests that the Commission approve recovery of the remaining
21 unrecovered investment in the CR3 Uprate project and the future payment
22 of all outstanding costs and any other reasonable and prudent exit costs
23 consistent with Section 366.93(6), Florida Statutes, and Rule 25-6.0423(7),
24 F.A.C. In support of this request, DEF has prepared Exhibit No. _ (TGF-4),

1 which shows the unrecovered investment and expected future payments
2 and exit costs through the end of 2016 for purposes of setting 2016 rates.
3 DEF requests that the Commission approve the revenue requirements for
4 2016 to be placed into the CCRC of \$56.5 million as shown on 2016
5 Revenue Requirement Summary Line 6 of Exhibit No. (TGF-4).

6
7 **Q. What is the total unrecovered investment in the CR3 Uprate project as**
8 **of year-end 2014?**

9 A. The total year-end 2014 unrecovered investment to be amortized is
10 approximately \$217.9 million as shown on lines 3a – 3b beginning balance
11 amount in the 2015 Revenue Requirement Detail Schedule of Exhibit
12 No. (TGF-4). This net amount represents the construction costs incurred
13 that have not been placed in service. This amount does not include prior
14 period over/under recoveries, prior period amortization, or period costs like
15 wind-down/exit costs.

16
17 **Q. How is DEF recovering this investment?**

18 A. DEF is continuing to recover this balance over the remaining five (5) year
19 period from 2015-2019 as approved by the Commission in the 2013
20 Settlement in Order PSC-13-0598-FOF-EI, Docket No. 130208-EI, which
21 allowed DEF to recover the estimated year-end 2013 balance over the
22 2013-2019 period.

23

24

1 **Q. Will DEF account for salvage or CR3 Uprate asset sales?**

2 A. Yes. To the extent DEF receives any salvage or re-sale value for the CR3
3 Uprate assets currently recovered through the NCRC, DEF will apply that
4 value to reduce the unrecovered balance.
5

6 **Q. How is DEF calculating the carrying cost collected over this
7 amortization period?**

8 A. DEF is using the rate specified in Rule 25-6.0423(7)(b), F.A.C. The
9 carrying cost rate used for this time period is 6.95 percent. On a pre-tax
10 basis, the rate is 10.08 percent. This rate is based on DEF's December
11 2014 Earnings Surveillance Report. This annual rate was also adjusted to
12 a monthly rate consistent with the AFUDC rule, Rule 25-6.0141, Item (3),
13 F.A.C. Support for the components of this rate is shown in Appendix C of
14 Exhibit No. _(TGF-4).
15

16 **Q. What are the total estimated period revenue requirements for the CR3
17 Uprate project for the calendar year ended December 2015?**

18 A. The total estimated period revenue requirements for the CR3 Uprate project
19 are \$19 million for the calendar year ended December 2015, as reflected on
20 page 4 line 22 of Exhibit No. _(TGF-4). This amount includes \$19 million for
21 the carrying costs on the unrecovered investment balance shown on Line
22 5d, \$0.3 million current period wind-down costs shown on Lines 2e and
23 16d, and net revenue requirement adjustments of \$0.2 million shown on

1 Line 2j. These amounts were calculated in accordance with the provisions
2 of Rule 25-6.0423, F.A.C.

3
4 **Q. What is the total estimated over or under recovery for the CR3 Uprate**
5 **project for the calendar year ended December 2015?**

6 A. The total estimated over-recovery is \$0.9 million as shown in Exhibit
7 No._(TGF-4), the 2015 Revenue Requirement Detail Schedule Line 24.

8
9 **Q. Did you reflect any credits for the sale or other disposition efforts for**
10 **the CR3 Uprate project assets that occurred in the calendar year 2014,**
11 **but for which receipt of payment did not occur in 2014?**

12 A. Yes. Settlement of the auction proceeds from the sale of EPU assets are
13 reflected in January 2015. Additionally, DEF has reflected receipt of the
14 final payment for the POD Cooling Tower equipment that was sold on April
15 30, 2014, as described in Mark Teague's March 2, 2015 testimony.

16
17 **Q. Did you project any other credits for the sale or other disposition**
18 **efforts for the CR3 Uprate project assets?**

19 A. No. DEF has not estimated the salvage or re-sale value for the remaining
20 CR3 Uprate assets at this time because that value is presently unknown
21 and uncertain. Value received from any future disposition of an EPU asset
22 will be credited against the uncollected investment at the time of disposition.

23

1 **Q. Were there any true-up adjustments that needed to be made to**
2 **calculate the total estimated revenue requirements for the CR3 Uprate**
3 **project for the calendar year ended December 2015?**

4 A. Yes. As can be seen in Exhibit No. _(TGF-4), 2015 Revenue Requirement
5 Detail Schedule Line 2j there is a credit of \$229,139. In 2015, DEF
6 recognized that an incorrect calculation was made regarding the joint owner
7 credit related to the previous year's sale of the POD asset. The current
8 year's revenue requirements were reduced to reflect the 2014 impact of this
9 adjustment of \$64,650 plus 2015 carrying costs (January through May
10 2015). As discussed previously in my testimony, we have also reflected a
11 reduction to the carrying costs in 2014. The current year's revenue
12 requirements reflect the 2014 impact of this adjustment of \$155,383 plus
13 2015 carrying costs (January through May 2015). Details of these
14 calculations can be seen in Exhibit No. ____ (TGF-4), Appendix A.

15
16 **Q. What are the total estimated revenue requirements, exclusive of the**
17 **revenue tax multiplier, for the CR3 Uprate project for the calendar year**
18 **ended December 2016?**

19 A. As can be seen in Exhibit No. _ (TGF-4), the 2016 Summary Schedule Line
20 6, the total estimated revenue requirements are \$56.5 million. This consists
21 primarily of \$43.7 million associated with amortizing the unrecovered
22 construction cost spend, \$14.9 million in period carrying costs and recovery
23 of current period exit and wind-down activities, and \$2.1 million of prior

1 period over-recoveries. These amounts are shown on lines 1, 2-4 and 5 of
2 the above-mentioned Schedule respectively.

3

4 **Q. Does this conclude your testimony?**

5 **A. Yes, it does.**

IN RE: NUCLEAR COST RECOVERY CLAUSE

BY DUKE ENERGY FLORIDA, INC.

FPSC DOCKET NO. 150009-EI

DIRECT TESTIMONY OF CHRISTOPHER M. FALLON

1 **I. INTRODUCTION AND QUALIFICATIONS.**

2 **Q. Please state your name and business address.**

3 A. My name is Christopher M. Fallon. My business address is 526 South Church
4 Street, Charlotte, North Carolina 28202.

5

6 **Q. By whom are you employed and in what capacity?**

7 A. I am employed by Duke Energy Corporation (“Duke Energy”) as Vice President
8 of Nuclear Development. Duke Energy Florida, Inc. (“DEF” or the “Company”)
9 is a fully owned subsidiary of Duke Energy.

10

11 **Q. Please summarize your educational background and work experience.**

12 A. I received Bachelor of Science and Master of Science degrees in electrical
13 engineering from Clemson University in 1989 and 1990, respectively. I am also a
14 registered professional engineer in North Carolina. I began my career with Duke
15 Energy’s predecessor company Duke Power in 1992 as a power quality engineer.
16 After a series of promotions, I was named manager of transmission planning and
17 engineering studies in 1999, general manager of asset strategy and planning in
18 2006, and the managing director of strategy and business planning for Duke
19 Energy starting in 2007. In this role, I had responsibility for developing the

1 strategy for the company's operating utilities; commercial support for operating
2 utility activities such as acquisition of generation assets and overseeing Requests
3 for Proposals for renewable generation resources; and major project/initiative
4 business case analysis. In 2009, I was named Vice President, Office of Nuclear
5 Development for Duke Energy. In that role, I was responsible for furthering the
6 development of new nuclear generation in the Carolinas and Midwest. This
7 included identifying and developing nuclear partnership opportunities, as well as
8 integrating and advancing Duke Energy's plans for the proposed Lee Nuclear
9 Station in Cherokee County, South Carolina. I was promoted to my current
10 position on July 1, 2012. As Vice President of Nuclear Development, I am
11 responsible for the Levy nuclear power plant project ("LNP").

12
13 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

14 **Q. What is the purpose of your direct testimony?**

15 A. My direct testimony supports DEF's request for cost recovery for the LNP actual
16 costs in 2014. These costs were incurred for the LNP wind-down following
17 DEF's decision not to proceed with construction of the LNP in summer 2013 and
18 DEF's termination of the Engineering, Procurement, and Construction ("EPC")
19 Agreement with Westinghouse Electric Company LLC ("WEC") and Stone &
20 Webster, Inc. ("S&W") (together the "Consortium") in January 2014. DEF is
21 seeking a prudence determination for (1) the Company's LNP wind-down costs
22 incurred from January 2014 through December 2014, and (2) DEF's 2014 LNP
23 project management, contracting, and cost controls, pursuant to Rule 25-
24 6.0423(7), F.A.C. and Florida Public Service Commission ("PSC" or the

1 “Commission”) Order No. PSC-13-0598-FOF-EI approving the Revised and
2 Restated Stipulation and Settlement Agreement (“2013 Settlement Agreement”).

3
4 **Q. Do you have any exhibits to your testimony?**

5 A. Yes, I am sponsoring the following exhibits to my testimony:

- 6 • Exhibit No. ____ (CMF-1), DEF’s confidential January 2014 letter to the
7 Consortium terminating the EPC Agreement;
- 8 • Exhibit No. ____ (CMF-2), the confidential LNP Long-Lead Equipment
9 (“LLE”) Disposition Plan;
- 10 • Exhibit No. ____ (CMF-3), the confidential final resolution with S&W for
11 costs under the EPC Agreement;
- 12 • Exhibit No. ____ (CMF-4), the confidential Tioga LNP LLE final disposition
13 settlement memorandum;
- 14 • Exhibit No. ____ (CMF-5), the confidential DEF letter to the Consortium
15 accepting the Tioga LNP LLE final disposition settlement offer; and
- 16 • Exhibit No. ____ (CMF-6), the confidential January 12, 2015 Status Update
17 for Levy Nuclear Plant Long-lead Equipment Disposition Memorandum.

18 I will also be co-sponsoring the cost portions of the 2014 Detail Schedule, and
19 sponsor Appendices D and E, which are included as part of Exhibit No. ____
20 (TGF-1) to Mr. Thomas G. Foster’s direct testimony in this proceeding.

21 Appendix D is a description of the major tasks and reflects expenditure variance
22 explanations. Appendix E is a list of the contracts executed in excess of \$1.0
23 million and provides details for those contracts.

24 All of these exhibits, schedules, and appendices are true and accurate.

1 **Q. What is the current status of the LNP?**

2 A. The Company elected not to complete construction of the LNP pursuant to the
3 nuclear cost recovery statute and rule, Section 366.93(6), Florida Statutes, and
4 Rule 25-6.0423(7), Florida Administrative Code (“F.A.C.”), as amended, with its
5 execution of the 2013 Settlement Agreement. Subsequently, DEF commenced
6 development of the process to start winding down the LNP in an orderly fashion,
7 which was fully put in place after the Commission voted to approve the 2013
8 Settlement Agreement. In January 2014, because DEF was unable to obtain the
9 LNP Combined Operating License (“COL”) from the Nuclear Regulatory
10 Commission (“NRC”) by January 1, 2014, DEF terminated the EPC Agreement
11 with the Consortium. The termination letter is attached as Exhibit No. ____ (CMF-
12 1) to my direct testimony.

13 The LNP wind down process involves the disposition of the LNP LLE and
14 the resolution of remaining costs under the EPC Agreement with the Consortium.
15 As explained in more detail below, DEF developed and implemented a LLE
16 Disposition Plan and, pursuant to that Plan, DEF has been able to disposition or
17 will soon disposition the LNP LLE. A copy of the LNP Disposition Plan is
18 included as Exhibit No. ____ (CMF-2).

19 DEF paid S&W its remaining costs after DEF terminated the EPC
20 Agreement in January 2014 and resolved all costs with S&W under the EPC
21 Agreement. A copy of that final resolution with S&W is included as Exhibit No.
22 ____ (CMF-3). DEF attempted to resolve, but was unable to resolve any
23 remaining costs with WEC under the EPC Agreement. WEC demanded
24 substantial additional costs from DEF for terminating the EPC Agreement. These

1 claims, and DEF's claims against WEC under the EPC Agreement, will be
2 resolved in the lawsuit DEF filed against WEC in March 2014 in the United
3 States District Court for the Western District of North Carolina.

4 The only remaining LNP work is for the LNP Combined Operating
5 License ("COL") from the NRC. DEF agreed to exercise reasonable and prudent
6 efforts to obtain the LNP COL by March 31, 2015 in the 2013 Settlement
7 Agreement. Throughout 2014 DEF continued with the work necessary to obtain
8 the LNP COL including environmental permitting work necessary to obtain the
9 Section 404 permit from the United States Army Corps of Engineers ("USACE").
10 DEF, however, is not seeking cost recovery in this proceeding for costs incurred
11 in 2014 to obtain the LNP COL. DEF agreed to account for the 2014 COL-
12 related costs as construction work in progress and agreed to remove them from
13 recovery in the Nuclear Cost Recovery Clause ("NCRC") proceeding in the 2013
14 Settlement Agreement. DEF has segregated its 2014 COL-related costs from the
15 2014 LNP wind-down costs. The 2014 COL-related costs are not presented by
16 DEF for cost recovery in the 2015 NCRC proceeding.

17
18 **Q. Please summarize your testimony.**

19 A. DEF prudently incurred necessary wind-down costs for the LNP in 2014. DEF
20 appropriately minimized these costs pursuant to the 2013 Settlement Agreement.
21 DEF terminated the EPC Agreement in January 2014 when DEF was unable to
22 obtain the Levy COL from the NRC by January 1, 2014. Unnecessary project
23 activities were eliminated and a LLE Disposition Plan was developed and
24 implemented. DEF incurred only those contractually committed or necessary

1 costs for the LNP wind-down activities in 2014. DEF has prudently managed the
 2 LNP in 2014, consistent with merged policies and procedures that implement
 3 Duke Energy best practices, that in substance are similar to the project
 4 management, contracting and cost control policies and procedures previously
 5 audited by the Commission Staff and reviewed and approved by the Commission.
 6

7 **III. 2014 LNP WIND-DOWN COSTS.**

8 **Q. What were the total LNP actual 2014 costs?**

9 A. As can be seen in Appendix D of Exhibit No.____(TGF-1), total actual LNP costs
 10 for 2014, excluding the carrying costs on the unrecovered investment balance,
 11 were approximately [REDACTED]. This is about [REDACTED] less than DEF's
 12 actual/estimated costs for 2014. The reasons for this variance are described
 13 below.
 14

15 **Q. Please describe the Levy wind-down activities and costs.**

16 A. DEF's LNP wind-down activities involved the LLE disposition and EPC
 17 Agreement. Costs for these wind-down activities were incurred for (1) final EPC
 18 Agreement contract payments to S&W to close out S&W's module program
 19 development work for the LNP; (2) storage, insurance, and quality assurance of
 20 the completed and partially completed LNP LLE until final disposition; (3)
 21 internal Duke Energy labor to assist with the LLE disposition; (4) WEC support
 22 to gather information from its LLE suppliers and assist with LLE disposition; and
 23 (5) regulatory and administrative LNP wind-down support.
 24

1 **Q. What were the costs to terminate the EPC Agreement with S&W?**

2 A. DEF incurred approximately [REDACTED] to close out the S&W costs for S&W's
3 module program development work for the LNP pursuant to the EPC Agreement.
4 A copy of the agreement to close out this work under the EPC Agreement with
5 S&W is attached as Exhibit No. ___ (CMF-3) to my direct testimony.

6
7 **Q. Is S&W a party to the lawsuit with WEC in North Carolina?**

8 A. No. S&W only sought to recover the costs for the work actually necessary to
9 close out the LNP module development work under the EPC Agreement. S&W
10 did not claim that DEF owed S&W a termination fee under the EPC Agreement
11 and S&W did not claim that DEF owed S&W termination costs for additional
12 work on the LNP that was never billed to or included in a change order request to
13 DEF. As a result, DEF was able to resolve all costs for the LNP with S&W
14 under the EPC Agreement, but DEF was not able to resolve all costs for the LNP
15 with WEC under the EPC Agreement.

16
17 **Q. What were the wind-down costs for the LNP LLE disposition in 2014?**

18 A. The principle LNP LLE disposition cost in 2014 was the negotiated settlement
19 payment to terminate the LLE purchase order with WEC and the sub-contractor
20 Tioga for the reactor coolant-loop (“RCL”) piping components for the LNP.
21 These costs included a [REDACTED] payment and the reversal of an accrual for an
22 RCL milestone payment of approximately [REDACTED] that was not made because
23 of the cancellation of the purchase order for this equipment for a net cost impact
24 of [REDACTED]. The decision to make this settlement payment to disposition the

1 RCL LLE components was made pursuant to DEF's LLE Disposition Plan
2 guidelines.

3 DEF's LLE disposition objectives in its Disposition Plan are consistent
4 with the 2013 Settlement Agreement. DEF's objectives are to disposition the
5 LNP LLE in a manner that (i) minimizes the financial costs and risks of the LLE
6 disposition to DEF's customers; (ii) minimizes other costs to DEF and its
7 customers; and (iii) evaluates the potential future use of the LNP LLE for other
8 AP1000 power plant projects. This includes minimizing LLE evaluation costs
9 and purchase order or contract termination costs, minimizing the risks of financial
10 loss associated with the LNP LLE, and maximizing the LNP LLE disposition cash
11 value. A copy of the LLE Disposition Plan is included as Exhibit No. ____ (CMF-
12 2).

13
14 **Q. Can you explain how DEF and WEC and Tioga arrived at the settlement
15 payment for the RCL piping?**

16 A. The manufacturing process for the RCL LLE component started in 2013. As a
17 result, this LLE component was being manufactured when DEF elected not to
18 complete construction of the LNP in the 2013 Settlement Agreement. Because
19 manufacturing costs were being incurred at that point DEF contacted WEC to
20 authorize WEC to contact Tioga about Tioga's willingness to place a
21 manufacturing hold on the RCL piping to allow DEF additional time to analyze
22 the disposition of this LLE. Tioga responded that there was a cost associated with
23 a manufacturing hold and required a change order for the payment of that cost to
24 place a hold on the RCL piping manufacture. At this point, DEF authorized WEC

1 to contact Tioga about the cost to cancel the RCL piping purchase order and
 2 manufacture of the RCL piping. Tioga provided WEC with an all-inclusive
 3 cancellation cost of [REDACTED]
 4 [REDACTED]. This
 5 settlement offer to cancel the RCL piping purchase order and resolve all WEC
 6 and Tioga claims with respect to this LNP LLE component was evaluated by DEF
 7 under the DEF's LLE Disposition Plan objectives and determined to be the most
 8 cost-effective option for DEF and its customers.

9
 10 **Q. How was the RCL LLE component settlement consistent with the objectives**
 11 **in DEF's LLE Disposition Plan and cost effective for customers?**

12 A. DEF evaluated the quantitative and qualitative factors in the LLE Disposition
 13 Plan guidelines to determine that the settlement was the most cost-effective option
 14 for DEF and its customers. This evaluation is explained in the confidential
 15 evaluation memo included as Exhibit No. ___ (CMF-4). The settlement with
 16 WEC and Tioga for the RCL LLE piping resulted in a minimum net savings of
 17 [REDACTED] to DEF's customers, compared to all other reasonably available
 18 options, accordingly, DEF accepted the offer. DEF's letter to WEC confirming
 19 that DEF accepted the Tioga LLE disposition settlement offer is included as
 20 Exhibit No. ___ (CMF-5).

21
 22 **Q. What is the disposition status of the remaining LNP LLE?**

23 A. There were thirteen LNP LLE components in addition to the RCL piping
 24 component for the LNP. Four of these LLE components were with Mangiarotti

1 and were also in manufacture in 2013. DEF terminated the purchase orders for
2 the Mangiarotti LNP LLE, and settled with WEC and Mangiarotti in 2013, when
3 DEF determined the settlement was cost effective for DEF and its customers
4 pursuant to DEF's LLE Disposition Plan. This settlement payment was
5 explained, and the settlement costs were determined to be prudent, in the 2014
6 NCRC proceeding.

7 Fabrication was complete for only two of the remaining nine LNP LLE.
8 These are the Steam Generator Tubing and the Variable Frequency Drives
9 ("VFDs"). The other LNP LLE items were suspended in 2010 as part of the April
10 2009 notice of partial suspension of the EPC Agreement, which was reflected in
11 Amendment Three to the EPC Agreement. For these LLE items fabrication had
12 not started or, if it had started, the manufacturing was suspended and these LLE
13 items remain only partially complete. DEF evaluated the disposition of these
14 remaining nine LNP LLE items pursuant to DEF's LLE Disposition Plan in 2014.
15 This evaluation process and the results of that process are described in detail in
16 the confidential January 2015 Status Update for Levy Nuclear Plant Long-Lead
17 Equipment Disposition Memorandum included as Exhibit No. ____ (CMF-6).

18 As explained in more detail in confidential Exhibit No. ____ (CMF-6),
19 DEF obtained in the litigation with WEC copies of the LNP LLE purchase orders,
20 reviewed them, and exercised its right under the EPC Agreement to assume the
21 purchase order for the completed VFDs. For the reasons provided in confidential
22 Exhibit No. ____ (CMF-6) DEF did not exercise its right to assume the purchase
23 orders for the remaining eight LLE items. DEF, however, was able to reach an
24 agreement with WEC for the sale of certain, small items of the incomplete Squib

1 valve LLE components and with the vendor, SPX, for the disposition of the
2 remaining Squib valve LLE material. Because DEF did not assume the purchase
3 orders for the remaining seven LLE items, WEC must protect and preserve the
4 LLE items and use commercially reasonable efforts to dispose of the remaining
5 LLE under the EPC Agreement. DEF's remedy is to enforce these contractual
6 obligations in the litigation with WEC.

7

8 **Q. If DEF has sold parts of the LLE components why is there no salvage value**
9 **indicated in the Company's 2014 Detail Revenue Requirement Calculations**
10 **schedule attached to Mr. Foster's direct testimony?**

11 A. DEF did reach an agreement with WEC for WEC's purchase of part of the Squib
12 valve LLE components and the agreed upon price for the parts of that incomplete
13 LLE component are included in confidential Exhibit No. ____ (CMF-6). WEC,
14 however, has taken the position that these agreed-upon payments should be offset
15 against WEC's claims for alleged additional costs under the EPC Agreement.
16 DEF disputes WEC's claims for alleged additional costs, and will defend these
17 claims in the litigation. Until that litigation is resolved DEF does not expect
18 WEC to pay the agreed upon prices for these small parts of the Squib Valves.

19 DEF negotiated directly with the Squib Valves vendor, SPX, for the
20 purchase and salvage of the remaining Squib Valve material components. The
21 vendor agreed in December 2014 to pay DEF the amount indicated in confidential
22 Exhibit No. ____ (CMF-6) for the remaining Squib Valve material components on
23 the terms indicated in that Exhibit. Because the vendor only agreed to this
24 resolution in December 2014, the payment was not recorded in 2014. This

1 payment will be reflected as salvage value in 2015.

2

3 **Q. What does DEF plan to do with the VFDs?**

4 A. At this time, DEF is evaluating various disposition options consistent with DEF's
 5 LLE Disposition Plan. DEF previously canvassed Duke Energy affiliates and
 6 contacted external utilities through WEC and on its own for any interest in
 7 acquiring the completed VFDs. These contacts included utilities with existing or
 8 potential AP1000 nuclear power plant projects. None of these entities expressed
 9 an interest in acquiring the VFDs. The most likely potential buyer, then, is the
 10 original equipment manufacturer. DEF is pursuing a potential sale of the VFDs to
 11 the original equipment manufacturer. DEF has also offered the VFDs for sale on
 12 RAPID, a utility industry parts sales website, and recently initiated a bid event on
 13 Feb. 15, 2015 for the VFDs utilizing Power Advocate bidding/sourcing software
 14 to further canvas the market. DEF will continue to evaluate the potential
 15 disposition of the VFDs in a reasonable and prudent manner consistent with the
 16 objectives in DEF's LLE Disposition Plan.

17

18 **Q. How did DEF's actual LNP wind-down expenditures for 2014 compare to**
 19 **DEF's estimated/actual wind-down costs for 2014?**

20 A. As I explained above, LNP wind-down costs were approximately [REDACTED], or
 21 [REDACTED] less than DEF's actual/estimated wind-down costs for 2014. One
 22 reason for this variance is that approximately [REDACTED] in projected LLE
 23 storage costs were not incurred in 2014 because DEF was able to disposition the
 24 majority of the LNP LLE items sooner than projected. The status of the majority

1 of the LNP LLE items is described above and in confidential Exhibit No. ____
2 (CMF-6).

3 Another reason for this variance is that DEF did not make an
4 approximately [REDACTED] LLE disposition payment that it expected to make in
5 2014. As DEF has explained previously, DEF anticipated a [REDACTED]

6 [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED]. As I explained above and as explained in confidential Exhibit No. ____
13 (CMF-6), DEF did not assume the purchase order for this LLE component and,
14 therefore, WEC is obligated under the EPC Agreement to preserve and protect
15 this LLE material and to take commercially reasonable steps to disposition this
16 incomplete LLE component material. DEF is not aware of any actions WEC may
17 or may not have taken to cancel the purchase order or disposition the Steam
18 Generator Balance at this time.

19
20 **Q. To summarize, were all of the wind-down costs that the Company incurred**
21 **in 2014 for the LNP reasonable and prudent?**

22 A. Yes, the specific costs for the LNP contained in the 2014 Detail schedules, which
23 are attached as exhibits to Mr. Foster's testimony, reflect the reasonable and
24 prudent wind-down costs DEF incurred for LNP work in 2014. DEF took

1 reasonable steps in 2014 to minimize the LNP work and wind-down costs. These
2 steps are explained in my testimony above and in detail in DEF's LLE
3 Disposition Plan included as Exhibit No. ____ (CMF-2) and in DEF's
4 confidential Status Update for Levy Nuclear Plant Long-lead Equipment
5 Disposition Memorandum included as Exhibit No. ____ (CMF-6). All of these
6 wind-down activities and their associated costs were necessary, reasonable and
7 prudent for the LNP.

8 In addition, DEF terminated the EPC Agreement in late January 2014,
9 after disposition of the Tioga LLE --- the final LLE component being
10 manufactured --- under a provision that allowed DEF to terminate the EPC
11 Agreement without paying WEC a termination fee. Under this provision, DEF
12 does not have to pay WEC the termination fee if either party terminated the EPC
13 Agreement because DEF was unable to obtain the COL from the NRC by January
14 1, 2014. When DEF was unable to obtain the LNP COL from the NRC by
15 January 1, 2014, DEF reasonably and prudently exercised its contractual right to
16 terminate the EPC Agreement without paying WEC the termination fee.

17
18 **Q. What is the status of DEF's lawsuit with WEC?**

19 A. As I explained above, DEF filed a lawsuit against WEC in the United States
20 District Court for the Western District of North Carolina in March 2014. WEC
21 soon after filed its own lawsuit against DEF for breach of the EPC Agreement in
22 federal district court in Pennsylvania. The lawsuit in Pennsylvania has now been
23 dismissed, and the claims under the EPC Agreement are proceeding before the
24 North Carolina District Court in the lawsuit filed by DEF. WEC has filed a

1 counterclaim against DEF in the lawsuit pending in the federal district court in
2 North Carolina. On August 19, 2014, the federal district court issued a Pretrial
3 Order and Case Management Plan that currently schedules a trial date to resolve
4 the claims between DEF and WEC under the EPC Agreement in February 2016.

5
6 **Q. What does DEF plan to do with its pending lawsuit with WEC in the federal**
7 **district court in North Carolina?**

8 A. DEF is vigorously pursuing its claims and defending against the claims that WEC
9 has brought in that lawsuit. The ultimate resolution of these claims, however, will
10 be by a court and DEF cannot predict the outcome of this litigation at this time.

11

12 **IV. LNP COMBINED OPERATING LICENSE APPLICATION UPDATE.**

13 **Q. Can you summarize the Combined Operating License Application process?**

14 A. Yes. There are three parts to the NRC Combined Operating License Application
15 (“COLA”) review process. All three parts must be complete before the NRC will
16 issue a COL. The three parts of the NRC COLA review process are: (1) the
17 environmental review process; (2) the safety review process; and (3) the formal
18 hearing process. DEF also must obtain environmental permits for the LNP COL.

19

20 **Q. What is the status of the LNP NRC COLA review process?**

21 A. The environmental review for the LNP COLA was complete when DEF received
22 the LNP final environmental impact statement (“FEIS”) on April 27, 2012. The
23 remaining two parts of the NRC COLA review process for the LNP are
24 incomplete.

1 The Final Safety Evaluation Report (“FSER”) for the LNP COL has not
2 been issued. The Advanced Safety Evaluation Report (“ASER”) for the LNP
3 COLA was initially completed with no open items, however, subsequent,
4 significant design changes due to WEC design errors were identified by WEC that
5 now require revisions to the ASER to incorporate these design changes before
6 NRC review can be finalized. This work must be completed before NRC review
7 and issuance of the FSER for the LNP COL. These design changes are now the
8 critical path items to completion of the NRC review and issuance of the LNP
9 COL.

10 WEC has significantly delayed the NRC LNP COLA review because
11 WEC has failed to provide information in a timely manner to the NRC regarding
12 these design changes. In fact, due to WEC’s repeated failure to provide required
13 information regarding WEC’s design changes to correct WEC design errors in a
14 timely manner, the NRC has notified DEF that it cannot provide DEF with a new
15 schedule until a firm schedule for resolving technical issues that have been
16 identified with the AP1000 certified design is provided. Until a firm schedule is
17 received from WEC, DEF cannot identify an expected receipt date for the LNP
18 FSER and, accordingly, the LNP COL from the NRC.

19
20 **Q. What is the status of the formal hearing process for the LNP COLA?**

21 A. One part of the two-part formal hearing process for the LNP COLA was
22 completed in March 2013 when the NRC Atomic Safety Licensing Board
23 (“ASLB”) issued its ruling on the remaining contested contention to the LNP
24 COLA regarding the environmental impacts of dewatering and salt drift as a result

1 of the LNP. Following an evidentiary hearing in October and November 2012,
2 and the submission of Findings of Fact and Conclusions of Law in December
3 2012, the NRC ASLB unanimously resolved all issues in DEF's favor in March
4 2013. The ASLB concluded that the LNP FEIS complied with all legal and
5 regulatory requirements.

6 The second part of the two-part formal hearing process is the LNP COLA
7 mandatory hearing before the NRC Commissioners. The LNP COLA mandatory
8 hearing process cannot commence until the LNP FSER is issued. For the reasons
9 provided above, the NRC does not presently have a schedule for issuance of the
10 LNP FSER. As a result, the mandatory hearing for the LNP COLA has not been
11 scheduled by the NRC.

12
13 **Q. What is the status of the environmental permits for the LNP COL?**

14 A. DEF continued its work with the USACE for the Section 404 permit for the Levy
15 site in 2014. The USACE Section 404 permit allows for and regulates the
16 construction of structures in wetlands and regulated waterways. This work
17 included discussions and the development of information for USACE regarding
18 mitigation on government lands, the assessment of secondary wetlands impacts,
19 and revisions to the Environmental Monitoring Plan ("EMP"). Further
20 engineering and permitting work was performed to revise Section 404 permit
21 drawings for the USACE and to address issues regarding the EMP, specifically
22 with respect to the timing of potential alternative water supply from desalination,
23 to determine the use of ground water for the LNP. Other than USACE review and
24 finalization of the proposed Wetland Mitigation Plan ("WMP"), which is needed

1 for the Section 404 Permit, all of these issues were resolved in 2014. The
2 USACE is still reviewing the proposed WMP. DEF expects to resolve the WMP
3 and any new Section 404 permit issues the USACE may raise as they finalize
4 their review this year to allow for USACE issuance of the Section 404 permit for
5 the LNP. Likewise, while this work continued in 2014, the 2014 costs associated
6 with this work are not included in the NCRC.

7
8 **V. PROJECT MANAGEMENT, CONTRACTING, AND COST OVERSIGHT.**

9 **Q. Can you explain the Company's 2014 LNP project management, contracting,**
10 **and cost control oversight policies and procedures?**

11 A. Yes. Nuclear Development ("ND") is responsible for the LNP management. As
12 a result, ND is responsible for the process of implementing best practices and
13 lessons learned for the LNP and other nuclear development projects. ND has
14 implemented or adopted policies and procedures for the management of the LNP
15 that reflect the collective experience, knowledge, and best practices of Duke
16 Energy and the nuclear utility industry.

17
18 **Q. Are the Company's 2014 LNP project management, contracting, and cost**
19 **control oversight policies and procedures substantially the same as the**
20 **Company's prior project management, contracting, and cost control**
21 **oversight policies and procedures?**

22 A. Yes. Changes in the 2014 LNP project management, contracting, and cost
23 oversight control policies and procedures for the LNP are changes more in
24 structure than substance. The Company's 2014 LNP project management,

1 contracting, and cost control oversight policies and procedures reflect best
2 practices, lessons learned, and efficient and effective LNP management and
3 oversight of the LNP costs.

4

5 **Q. Are the Company's 2014 LNP project management, contracting, and cost**
6 **control oversight policies and procedures reasonable and prudent?**

7 A. Yes, they are. The LNP 2014 project management, contracting, and cost control
8 policies and procedures are substantially the same as the collective policies and
9 procedures that have been vetted in the annual project management audit in this
10 docket and previously approved as prudent by the Commission. *See* Order No.
11 PSC-09-0783-FOF-EI, issued Nov. 19, 2009; Order No. PSC-11-0095-FOF-EI,
12 issued Feb. 2, 2011; Order No. PSC-11-0547-FOF-EI, issued Nov. 23, 2011;
13 Order No. PSC-12-0650-FOF-EI, issued Dec. 11, 2012; and Order No. PSC-14-
14 0617-FOF-EI, Issued Oct. 27, 2014. We believe, therefore, that the LNP project
15 management policies and procedures are consistent with best practices for capital
16 project management in the industry and continue to be reasonable and prudent.

17

18 **Q. Have the Company's project management, contracting, and cost control**
19 **oversight policies and procedures changed as a result of the Company's**
20 **decision not to complete construction of the LNP and to terminate the EPC**
21 **Agreement?**

22 A. No, the Company's ND project management, contracting, and cost control
23 oversight policies and procedures have not changed. These are Duke Energy-
24 wide policies and procedures, applicable to all nuclear generation development,

1 and in some cases such as the fleet-wide policies and procedures, existing
2 operating nuclear power plants. Duke Energy did not change its ND project
3 management, contracting and cost control oversight policies and procedures
4 because of the Company's decisions not to complete construction of the LNP and
5 to terminate the EPC Agreement. Some of these policies and procedures are no
6 longer applicable to the LNP going forward as a result of these decisions. Some
7 new processes, like the LLE Disposition Plan included as Exhibit No. ____
8 (CMF-2) to my direct testimony, were developed and implemented as a result of
9 these decisions. But the Company is still managing the LNP in the LNP wind-
10 down process, and as a result, the Company is still following all applicable project
11 management, contracting, and cost control oversight policies and procedures for
12 the LNP.

13
14 **Q. Has DEF implemented a process to ensure that costs related to the LNP COL**
15 **are not included in the NCRC as of January 1, 2014?**

16 A. Yes, from a project team perspective, DEF has always segregated project costs
17 incurred by specific project code. This did not change for 2014 and the project
18 team continued and will continue to charge COL-related labor, NRC fees, vendor
19 invoices and all other COL-related cost items to the applicable COL project
20 codes. The Regulatory Accounting and Regulatory Strategy groups ensure that
21 the COL-related project codes and associated costs incurred in 2014 and beyond
22 are not included in the Company's NCRC Schedules, and thus not presented for
23 nuclear cost recovery. These COL-related costs will, however, continue to be
24 tracked for accounting purposes consistent with the 2013 Settlement Agreement.

1

2 **Q. Does this conclude your testimony?**

3 A. Yes, it does.

IN RE: NUCLEAR COST RECOVERY CLAUSE

BY DUKE ENERGY FLORIDA, INC.

FPSC DOCKET NO. 150009-EI

DIRECT TESTIMONY OF CHRISTOPHER M. FALLON

1 **I. INTRODUCTION AND QUALIFICATIONS.**

2 **Q. Please state your name and business address.**

3 A. My name is Christopher M. Fallon. My business address is 526 South Church Street,
4 Charlotte, North Carolina 28202.

5
6 **Q. Who do you work for and what is your position with that company?**

7 A. I am employed by Duke Energy Corporation (“Duke Energy”) as Vice President of
8 Nuclear Development. Duke Energy Florida, Inc. (“DEF” or the “Company”) is a
9 fully owned subsidiary of Duke Energy.

10
11 **Q. Have you previously provided testimony in Docket No. 150009-EI?**

12 A. Yes. I submitted direct testimony in this docket on March 2, 2015.
13

14 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

15 **Q. What is the purpose of your May 1, 2015 direct testimony?**

16 A. One purpose of my testimony is to describe DEF’s wind-down activities for the Levy
17 Nuclear Project (“LNP” or “Levy”). These activities relate to the disposition of long
18 lead time equipment (“LLE”) with Westinghouse Electric Company LLC (“WEC”)

1 and its suppliers subsequent to the termination of the Engineering, Procurement, and
2 Construction (“EPC”) Agreement with WEC and Stone & Webster, Inc. (“S&W”)
3 (together, the “Consortium”). I present and support DEF’s 2015 actual/estimated and
4 2016 projected LNP wind-down costs related to these wind down activities.

5 Another purpose of my testimony is to provide the Florida Public Service
6 Commission (the “Commission”) an update on the Company’s Combined Operating
7 License Application (“COLA”) with the Nuclear Regulatory Commission (“NRC”) for
8 the Combined Operating License (“COL”) for the Levy site. The Company, however,
9 is not seeking any costs related to the Company’s pursuit of the COL, environmental
10 permitting, wetlands mitigation, conditions of certification, and other costs related to
11 the COL for the Levy site in this Nuclear Cost Recovery Clause (“NCRC”) docket.
12 DEF agreed that it would not seek to recover these costs from customers through the
13 NCRC pursuant to the 2013 Revised and Restated Stipulation and Settlement
14 Agreement (“2013 Settlement Agreement”) approved by the Commission in Order No.
15 PSC-13-0598-FOF-EI.

16
17 **Q. Do you have any exhibits to your testimony?**

18 **A.** Yes, I am sponsoring the following exhibits to my testimony:

- 19 • Exhibit No. ____ (CMF-7), a confidential chart of the Company’s LNP LLE
20 disposition actions and status; and
- 21 • Exhibit No. ____ (CMF-8), a chart of the expected LNP COLA schedule.

22 I am also sponsoring or co-sponsoring portions of the Schedules attached to Thomas
23 G. Foster’s testimony as Exhibit No. ____ (TGF-3). Specifically, I am co-sponsoring

1 portions of the 2015 and 2016 Detail Schedules and sponsoring Appendices D and E.
2 These Schedules reflect the 2015 and 2016 actual/estimated revenue requirement
3 calculations, the major task categories and expense variances, and a summary of
4 contracts and details over \$1 million.

5 All of these exhibits and schedules are true and accurate to the best of my
6 knowledge and information.

7
8 **Q. Please summarize your testimony.**

9 A. DEF is nearly complete with its wind-down plan for the LNP. Final disposition
10 decisions have been made for all but one of the Levy LLE. DEF anticipates making
11 the final disposition decision for this remaining Levy LLE component this year.

12 DEF and WEC initiated litigation against each other for claims under the EPC
13 Agreement. DEF will continue to advance its claims against WEC and defend the
14 claims WEC has asserted against DEF in the North Carolina federal court litigation.

15 DEF currently plans to continue its COLA work to obtain the COL for the
16 Levy site from the NRC. DEF currently anticipates COL receipt in May of 2016.

17
18 **III. LNP WIND-DOWN ACTIVITIES.**

19 **Q. Does DEF have actual/estimated costs in 2015 as a result of Levy wind-down**
20 **activities?**

21 A. Yes. DEF's actual/estimated 2015 wind-down costs are [REDACTED]. See 2015 Detail
22 LNP Schedule of Exhibit No. ___ (TGF-3) to Mr. Foster's testimony. Mr. Foster also
23 describes other wind-down costs projected for 2015 and 2016. These total costs are

1 offset by the approximately [REDACTED] projected to be received for the sale or salvage
2 of Levy LLE shown on line 1c in the 2015 Detail Schedule.

3
4 **Q. Please describe the Levy wind-down activities and costs.**

5 A. Wind-down cost were incurred and will be incurred in 2015 for (1) storage, insurance,
6 and quality assurance for the remaining Levy LLE component, the Variable Frequency
7 Drives (“VFDs”), until final disposition; (2) internal Duke Energy labor to assist with
8 disposition of the LLE; and (3) regulatory and wind-down support. DEF does not
9 include in this filing potential, future wind-down or LLE disposition costs or credits
10 that DEF cannot reasonably quantify at this time.

11
12 **Q. Can you explain the current status of the Levy VFDs?**

13 A. Yes. As I explained in my March testimony in this Docket, the VFDs are the sole
14 remaining Levy LLE component that DEF must disposition. Disposition decisions for
15 the other Levy LLE components have been made. *See* Exhibit No. ____ (CMF-7).
16 Because fabrication for the VFDs was completed, and DEF assumed the Purchase
17 Order (“PO”) for the VFDs, DEF has offered the VFDs for sale or salvage consistent
18 with its LLE Disposition Plan. DEF has marketed and offered the VFDs for sale to
19 Duke Energy affiliates and to external utilities, including utilities with existing or
20 potential AP1000 nuclear power projects in the United States and in China. DEF also
21 offered the VFDs for sale on the external utility parts market through RAPID, a utility
22 industry parts website, and DEF further offered the VFDs to scrap buyers. DEF then

1 re-offered the VFDs for sale in a bid event utilizing the Power Advocate
2 bidding/sourcing software to further canvas the potential market for the VFDs.

3 None of these efforts yielded an offer for the VFDs for any value beyond scrap
4 value. Siemens, the VFDs manufacturer, [REDACTED]

5 [REDACTED]
6 [REDACTED]

7 Unrelated to DEF's attempts to sell or salvage the Levy AP1000 VFDs, [REDACTED]

8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]

14 [REDACTED]

15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED] X

19 [REDACTED] Following its evaluation, DEF will choose the option

20 [REDACTED] that provides the greatest

21 value to DEF's customer.
22
23

1 **Q. When does DEF expect to make a final decision with respect to the VFDs?**

2 A. DEF expects to make a final decision with respect to the VFDs by the late summer.

3
4 **Q. Does DEF project that it will incur Levy wind-down costs in 2016?**

5 A. DEF expects minimal wind-down costs of [REDACTED] for project management and
6 regulatory support in 2016 as shown on line 1e of the 2016 Detail LNP Schedule
7 attached as Exhibit No. ___(TGF-3) to Mr. Foster's testimony. As I mentioned above,
8 this projection does not take into account any costs that DEF simply is not able to
9 reasonably quantify at this time.

10
11 **Q. What is the status of DEF's litigation with WEC?**

12 A. DEF's lawsuit with WEC is currently pending before the United States District Court
13 for the Western District of North Carolina. DEF continues to vigorously pursue its
14 claims and to vigorously defend against the claims WEC has brought in that lawsuit.
15 The current case management schedule in this lawsuit includes a trial date for
16 February 2016. DEF cannot reasonably predict the outcome of this litigation at this
17 time. DEF cannot project the costs or refunds resulting from the resolution of the
18 claims in this litigation.

19
20 **IV. LEVY COMBINED OPERATING LICENSE APPLICATION UPDATE.**

21 **Q. What is the status of the Levy COLA for the COL for the Levy site?**

22 A. There are three parts to the NRC COLA review process and all three parts must be
23 complete before the NRC will issue a COL. Those three parts of the NRC COLA

1 review process are: (i) the environmental review process; (ii) the safety review
2 process; and (iii) the formal hearing process.

3 The environmental review process for the Levy COLA was complete when
4 DEF received the Levy final environmental impact statement (“FEIS”) on April 27,
5 2012. The remaining two parts of the NRC COLA review process for the Levy COLA
6 are incomplete although steps in these review processes have been completed.

7
8 **Q. What is the status of the NRC safety review for the Levy site COL?**

9 A. The Final Safety Evaluation Report (“FSER”) for the Levy COL has not been issued.
10 The Advanced Safety Evaluation Report (“ASER”), was initially completed with no
11 open items on September 15, 2011, however, as I also explained in my March
12 testimony, subsequent, significant WEC design errors identified by WEC now require
13 revisions to the ASER to incorporate changes to correct these design errors before
14 NRC review can be finalized. Resolution of these changes is now the critical path item
15 to complete NRC review and issue the COL for the Levy site.

16 As I also explained in my March testimony, WEC significantly delayed this
17 NRC review of the design changes by failing to timely provide information regarding
18 these design changes to the NRC. Due to WEC’s repeated failure to provide the
19 required information when promised by WEC, the NRC notified DEF that it could not
20 provide DEF with a new COLA review schedule until a firm schedule for resolving
21 the issues identified as a result of the WEC design errors has been established. DEF
22 continues to work with WEC to obtain the required information from WEC for the
23 NRC and to re-establish a schedule for the issuance of the COL for the Levy site. At

1 this time, however, DEF still does not have a formal NRC COLA review schedule
2 from the NRC.

3
4 **Q. Does DEF expect these design changes to be resolved and reviewed by the NRC?**

5 A. Yes. DEF continues to work with WEC to resolve the WEC design errors and to
6 obtain NRC review and approval of the design changes to address the WEC design
7 errors in the ASER. At this time, DEF believes it is reasonable for the Company to
8 continue its work to obtain the COL and DEF is working with WEC and the NRC to
9 obtain the FSER to reach that goal. The ACRS has also requested review of one of the
10 WEC design changes after completion of NRC review and issuance of the revised
11 ASER. At this time, DEF expects NRC review and issuance of the revised ASER in
12 time for the ACRS subcommittee review in September 2015 and ACRS full
13 committee review in October 2015.

14
15 **Q. What is the status of the formal hearing process for the Levy site COL?**

16 A. There are two parts to the NRC formal hearing process: (1) a contested hearing before
17 the NRC Atomic Safety and Licensing Board ("ASLB"), and (2) a mandatory hearing
18 before the NRC. The contested hearing was conducted in the fall of 2012 and on
19 March 26, 2013, the NRC ASLB issued its ruling in DEF's favor on all issues.

20 The mandatory hearing for the COL is conducted by the NRC Commissioners.
21 The COL mandatory hearing, however, cannot commence until the FSER for the Levy
22 site is issued. As I explained above, DEF does not have a formal NRC schedule for the
23 COLA for the Levy site, but based on DEF's current information in working with the

1 NRC to resolve all issues related to the Levy site FSER described generally above, the
2 Company currently expects the NRC to complete the mandatory hearing by second
3 quarter 2016. Exhibit No. ____ (CMF-8) to my direct testimony contains DEF's
4 estimate for the Levy COLA schedule.

5
6 **Q. What is the status of the environmental permits for the Levy COL?**

7 A. DEF expects the U.S. Army Corps of Engineers ("ACOE") to issue the Section 404
8 Permit for the Levy site some time in 2015. DEF is working with the ACOE and
9 waiting on ACOE review and finalization of the Wetland Mitigation Plan ("WMP")
10 for the Levy site. All other issues have been resolved. As a result, DEF expects to
11 receive the Section 404 permit for the Levy site from the ACOE this year.

12
13 **Q. When does DEF expect to receive the COL for Levy?**

14 A. The Company's current internal estimate is that the NRC will issue the Levy COL in
15 May 2016.

16
17 **Q. What are DEF's current plans for the Levy site if DEF receives the COL?**

18 A. DEF does not have a contract to build the Levy nuclear power plants and DEF has no
19 definite plan to construct them at this time. DEF currently plans to obtain the COL to
20 preserve the option of building new nuclear at the Levy site based on, among other
21 factors, energy needs, project costs, carbon regulation, natural gas prices, existing or
22 future legislative provisions for cost recovery, and the requirements of the COL. DEF

1 will reassess plans for the construction of nuclear power plants at the Levy site after
2 receipt of the COL.

3
4 **V. PROJECT MANAGEMENT AND COST CONTROL OVERSIGHT.**

5 **Q. Has the Company implemented any additional project management and cost**
6 **control oversight mechanisms for the LNP since your testimony was filed in**
7 **March 2015?**

8 A. No. The Company continues to utilize the Company policies and procedures that I
9 described in my March testimony to ensure that wind-down costs for the LNP are
10 reasonably and prudently incurred. The Company will continue to review policies,
11 procedures, and controls on an ongoing basis, and make revisions and enhancements
12 based on changing business conditions, organizational changes, and lessons learned, as
13 necessary. This process of continuous review of our policies, procedures, and controls
14 is a best practice in our industry and is part of our existing Levy project management
15 and cost control oversight. Additionally, the Senior Management Committee
16 (“SMC”) review occurs at least quarterly and more often when needed. Significant
17 financial decisions are also taken to the Transaction and Risk Committee (“TRC”) and
18 the Board of Directors, as necessary, pursuant to the Approval of Business
19 Transactions (“ABT”) policy. Finally, the Company continues to ensure that all
20 COLA-related costs are segregated out and not included in the NCRC.

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1 **VI. CONCLUSION.**

2 **Q. Has DEF acted in a reasonable and prudent manner to wind-down the Levy**
3 **project and disposition the Levy LLE?**

4 A. Yes. DEF reasonably dispositioned all Levy LLE in 2014 with the exception of the
5 VFDs. DEF will continue to review reasonable options for the sale or salvage of the
6 VFDs and will make the prudent disposition decision for the benefit of DEF's
7 customers. DEF intends to vigorously pursue and defend its rights under the EPC
8 Agreement in the current litigation with WEC. DEF's actions have been and will
9 continue to be reasonable and prudent for DEF and its customers.

10
11 **Q. Does this conclude your direct testimony?**

12 A. Yes it does.

IN RE: NUCLEAR COST RECOVERY CLAUSE
BY DUKE ENERGY FLORIDA, INC.
FPSC DOCKET NO. 150009-EI
DIRECT TESTIMONY OF MARK R. TEAGUE

1 **I. INTRODUCTION AND QUALIFICATIONS.**

2 **Q. Please state your name and business address.**

3 A. My name is Marcus (“Mark”) R. Teague. My current business address is 400 South
4 Tryon Street, Charlotte, North Carolina.

5
6 **Q. By whom are you employed and in what capacity?**

7 A. I am employed by Duke Energy Business Services, LLC as Managing Director of
8 Major Projects Sourcing (“MPS”) in the Supply Chain department.

9
10 **Q. What are your responsibilities as the Managing Director of MPS?**

11 A. My role includes providing management oversight in the disposition of the Crystal
12 River Unit 3 (“CR3”) Extended Power Uprate (“EPU”) assets by ensuring that Supply
13 Chain employees at CR3 follow Duke Energy Florida Inc.’s (“DEF” or the
14 “Company”) processes and procedures. I also have responsibility for the Supply
15 Chain functions for Duke Energy International and with most Duke Energy
16 Corporation (“Duke Energy”) Major Projects, both regulated and non-regulated.

17
18 **Q. Please summarize your educational background and professional experience.**

19 A. I have a Bachelors of Engineering Technology degree in Civil Engineering from the

1 University of North Carolina at Charlotte and a Masters of Business Administration
 2 from Wake Forest University. I have 32 years of experience with Duke Energy and I
 3 am a licensed Professional Engineer in the state of North Carolina. My prior roles at
 4 Duke Energy include design engineering professional, project controls professional,
 5 and project management professional in both Nuclear Generation and Fossil/Hydro
 6 Generation and I have also managed each of those functional roles in the past. For
 7 the last four years, I have served as Managing Director in the Supply Chain
 8 organization – two years leading the Fossil/Hydro Supply Chain organization and two
 9 years leading the Major Projects Sourcing Supply Chain organization.

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II. PURPOSE AND SUMMARY OF TESTIMONY.

Q. What is the purpose of your direct testimony?

A. In accordance with the cancellation of the CR3 EPU project, resulting from the
 decision to retire and decommission the CR3 nuclear power plant, my direct
 testimony supports the Company’s request for cost recovery pursuant to Section
 366.93(6), Fla. Stat. and Rule 25-6.0423(7), Florida Administrative Code (“F.A.C.”)
 for the prudent exit costs incurred in 2014 to demobilize and close-out the EPU
 project. I will explain the status of the investment recovery project efforts to
 disposition EPU-related assets and materials and the related proceeds from those
 efforts. My testimony also supports the prudence of DEF’s 2014 project management,
 contracting, and cost oversight policies and procedures for the EPU project wind-
 down and investment recovery efforts.

1 **Q. Do you have any exhibits to your testimony?**

2 A. Yes, I am sponsoring the following exhibits to my testimony:

- 3 • Exhibit No. ___(MT-1), the CR3 Administrative Procedure, AI-9010, Conduct
- 4 of CR3 Investment Recovery, Revision 1;
- 5 • Exhibit No. ___ (MT-2), the CR3 Investment Recovery Project, Project
- 6 Execution Plan, Revision 0;
- 7 • Exhibit No. ___(MT-3), the Investment Recovery Guidance Document IRGD-
- 8 001, Sales Track Guidance and Documentation Package Development;
- 9 • Exhibit No. ___(MT-4), a confidential chart of EPU-related assets disposed of
- 10 through sales to third parties or affiliate transfers in 2014; and
- 11 • Exhibit No. ___(MT-5), the confidential Integrated Change Form for the
- 12 retention of an auction company used to sell CR3 plant assets, including EPU-
- 13 related assets.

14 I am also co-sponsoring the 2014 Detail Schedule, and sponsoring Appendices
15 D and E, which are included as part of Exhibit No. ___ (TGF-2) to Mr. Thomas G.
16 Foster’s direct testimony in this proceeding.

17 These exhibits were prepared by the Company, and they are generally and
18 regularly used by the Company in the normal course of its business, and they are true
19 and correct.

20
21 **Q. Please summarize your testimony.**

22 A. My direct testimony supports DEF’s request for a prudence determination for the
23 actual costs it incurred in 2014 for the EPU project close-out, offset by the proceeds
24 received from the sale or salvage of EPU-related assets. I also provide an update on

1 the EPU project close-out and asset disposition investment recovery project progress.
2 In 2014, DEF continued to disposition EPU-related assets using a step-wise approach
3 under its investment recovery policies and procedures to obtain the most prudent
4 value for the EPU-related assets for DEF's customers. DEF sold or transferred
5 several EPU-related assets, including the Point of Discharge ("POD") Cooling Tower
6 components, at fair market value for the EPU-related assets. In mid-2014, after
7 conducting extensive internal and external solicitation efforts pursuant to DEF's
8 policies and exhausting direct sale or transfer opportunities, DEF made the decision
9 to hire an auction company to conduct a global auction for the remaining CR3 assets,
10 including EPU-related assets. The auction was conducted in September 2014 and
11 DEF successfully sold various EPU-related assets at the auction. Auction proceeds
12 were accounted for in January 2015 and will be presented in my May 2015 testimony
13 in this docket.

14 DEF's 2014 EPU close-out costs were lower than anticipated because DEF
15 overestimated the time necessary to perform the required preventative maintenance
16 on the remaining equipment. Contributing factors included the sale of some of the
17 major EPU-related assets in the middle of the year. DEF's 2014 EPU close-out costs
18 are also lower than estimated because DEF used the proceeds from the sale or salvage
19 of EPU-related equipment prior to the auction to offset the estimated costs. DEF did
20 not estimate sale or salvage proceeds because DEF could not reasonably estimate
21 those proceeds.

22 DEF prudently followed its policies and procedures to close-out the EPU
23 project, while managing its costs, and DEF has successfully sold or transferred
24 several EPU-related assets in 2014. Proceeds from the sales or transfers of EPU-

1 related assets are returned to customers.

2

3 **III. ACTUAL COSTS INCURRED IN 2014 FOR THE EPU PROJECT.**

4 **A. Status of the EPU Project Close-Out.**

5 **Q. Will you please describe the status of the EPU project close-out and the**
6 **investment recovery efforts for EPU-related assets in 2014?**

7 A. Yes. The last remaining stage for the EPU project close-out is the final disposition of
8 EPU-related assets and materials. During 2014, the DEF investment recovery team
9 worked diligently to market and transfer or sell EPU-related assets in accordance with
10 the CR3 Administrative Procedure AI-9010, Conduct of CR3 Investment Recovery,
11 Revision 1 (“AI-9010”), attached hereto as Exhibit No. ____(MT-1); the CR3
12 Investment Recovery Project, Project Execution Plan, Revision 0 (“Project Plan”),
13 attached hereto as Exhibit No. ____(MT-2); and the Investment Recovery Guidance
14 Document IRGD-001, Sales Track Guidance and Documentation Package
15 Development (“IRGD-001”), attached hereto as Exhibit No. ____(MT-3). These
16 policies and procedures provide the overall governance for the project and outline the
17 asset pricing requirements and minimum reviews, approvals and records required for
18 the execution of transactions for the disposal of assets from CR3, including EPU-
19 related assets.

20

21 **Q. What disposition strategy did DEF use for the sale of EPU-related assets in**
22 **2014?**

23 A. Under the investment recovery procedure, assets were first offered for internal
24 transfer to Duke Energy affiliates in accordance with the Affiliate Asset Transfer

1 Transactions policy. If DEF was unable to locate an appropriate internal transfer
2 opportunity, DEF then solicited external interest from distributors, original equipment
3 manufacturers (“OEM”), and re-sellers and, if there was sufficient interest, DEF
4 conducted a bid event using Power Advocate (an electronic bidding tool). DEF also
5 marketed some EPU components on RAPID, a utility parts website, and worked with
6 Pooled Inventory Management (“PIM”), a program run by the Southern Company to
7 market major components for joint purchase by multiple utilities for components to
8 keep as “spares” in the event of a future need.

9 Several small EPU-components were transferred internally in 2014 and some
10 components were sold at bid events as shown on the 2014 EPU Asset Sales/Transfers
11 List, attached hereto as Exhibit No. ___(MT-4).

12 For the remaining equipment, as I describe in more detail below, the
13 investment recovery team decided to utilize the assistance of an auction company to
14 enable DEF to reach the widest audience possible for its CR3 and EPU-related assets.
15 For assets that were not sold at the auction, DEF has continued to pursue sale options
16 with OEMs and DEF is pursuing additional independent bid event as appropriate.
17 Remaining installed EPU-related equipment is being evaluated in 2015 for the most
18 cost-effective disposition option.

19
20 **Q. What EPU-related assets were disposed of through transfer or sale in 2014?**

21 A. My Exhibit No. ___(MT-4) is a list of the EPU-related assets that were transferred or
22 sold in 2014 along with the price, transaction type, and date of sale or transfer.
23
24

1 **Q. The POD Cooling Tower assets are listed as being sold at a bid event, can you**
2 **please describe the sale of the POD Cooling Tower assets?**

3 A. Yes. A bid event for the sale of the POD Cooling Tower components was released in
4 December 2013. The bid list was developed by contacting more than 50 cooling
5 tower contacts, including utilities, as well as contacting targeted interested bidders
6 using Supply Chain information. The Cooling Tower bid event was finalized, bids
7 received and evaluated, and negotiations were conducted with the high bidder. These
8 sale negotiations were completed on April 30, 2014 and the sale was finalized. The
9 sales price is listed on my Exhibit No. ___(MT-4). The buyer absorbed the cost to
10 remove the Cooling Tower components [REDACTED]

11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED] The Nuclear Cost Recovery
15 Clause (“NCRC”) portion of the sales proceeds is shown on Exhibit No. __ (MT-4)
16 and it is also included in Line 1.b., Column May 2014, of Schedule Detail 2014
17 included in Mr. Foster’s testimony as Exhibit No. __ (TGF-2).

18
19 **Q. Why did DEF decide to use an auction company to sell the CR3 equipment,**
20 **including the remaining EPU-related equipment?**

21 A. In accordance with its policies and procedures, DEF had exhausted efforts to
22 disposition CR3 and EPU-related assets at fair market value through competitive
23 bidding processes for direct sales to third parties or transfers to Duke Energy
24 affiliates. DEF had already followed its process under these policies and procedures

1 and offered CR3 and EPU-related assets for sale or transfer internally, solicited the
2 market and offered assets for direct sale externally to third parties, including
3 soliciting buy-back from equipment OEMs. After those steps, in mid-2014, DEF
4 decided to evaluate using an outside auction company to sell the remaining CR3 plant
5 assets, including EPU-related assets. DEF determined in this evaluation that if DEF
6 used an auction company to sell assets, compared to singular bid events for the assets,
7 DEF would be able to access the aggressive marketing of the auction company and
8 reach a broader, indeed, world-wide market. This evaluation is reflected in DEF's
9 Integrated Change Form ("ICF") included as Exhibit No. ____ (MT-5).

10
11 **Q. Can you please describe who DEF retained to conduct the auction and when it**
12 **was conducted?**

13 A. Yes. DEF retained Heritage Global Partners Asset Advisory & Auction Services to
14 conduct the auction. This auction was advertised world-wide to over 100,000
15 potential buyers through various mediums including print and electronic advertising
16 and direct e-mail solicitation, in addition to personal contact with power plants world-
17 wide. The auction was conducted over three days on September 24-26, 2014 in
18 Crystal River, Florida. The EPU-related assets that were sold through the auction
19 along with the sales prices are listed on my Exhibit No. ____ (MT-4).

20
21 **Q. What EPU-related assets remain to be sold or salvaged in 2015?**

22 A. The following EPU related assets were unable to be sold either prior to or at the
23 auction and are still in DEF's possession:

- 24 • Siemens High Pressure Turbine and equipment,
- 25 • Siemens Turbine Lubricating Oil Cooler Bundles,

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- Siemens New Stator Core and Rewound Generator Rotor,
- Siemens Exciter,
- Siemens Hydrogen Coolers,
- Two General Electric Induction Motors,
- Siemens Low Pressure Turbine rotors, blades, cylinders, and parts,
- Installed Feedwater Heat Exchanger CDHE-3A/3B,
- Installed Belly Drain Heat Exchanger CDHE-7A/7B, and
- Installed Moisture Separator Reheaters.

DEF followed its disposition strategy, described above, for each of the remaining assets and was unable to transfer the assets internally or sell the assets to third parties. DEF has reevaluated its disposition options for each piece of equipment and is actively attempting to disposition this equipment through sale to the equipment OEM, salvage as necessary if a sale to the OEM is not possible, or abandonment of the installed equipment if that is the most cost effective option. DEF anticipates making final decisions on this remaining equipment in the first quarter of 2015.

B. EPU Project Close-Out 2014 Actual Costs.

Q. What costs did DEF incur related to the EPU project close-out in 2014?

A. As can be seen in Appendix D of Exhibit No. ____ (TGF-2), costs for 2014, gross of joint owner billing, exclusive of carrying costs, and net of sale, transfer, or salvage proceeds, and exclusive of accounting adjustments, were (\$0.4 million). This is almost \$0.9 million less than DEF estimated for 2014. Costs to close-out the project were incurred in the category of EPU Wind-Down and sale, transfer or salvage proceeds were applied in the category of Sale or Salvage of Assets. Schedule 2014 Detail in Exhibit No. ____ (TGF-2) to Mr. Foster’s testimony provides further details on these costs.

1 **Q. Please describe the total EPU Wind-Down Costs incurred and explain why the**
2 **Company incurred them.**

3 A. DEF incurred approximately \$42,000 in EPU Wind Down Costs in 2014. These
4 costs were incurred to conduct preventative maintenance for EPU-related assets to
5 preserve their marketability for sale.

6
7 **Q. Please describe what sale, transfer, or salvage proceeds were received in 2014**
8 **and explain how DEF accounted for these proceeds.**

9 A. DEF received approximately \$450,000 in proceeds from the sale, transfer, or salvage
10 of EPU-related assets during 2014. These transactions and the proceeds from these
11 transactions are listed on Exhibit No. ____ (MT-4). Proceeds from the September
12 2014 auction are not included in the \$450,000 total even though they are listed on
13 Exhibit No. ____ (MT-4) because those auction proceeds have not yet been credited
14 to the EPU account. The proceeds from the auction of the EPU-related assets will be
15 included in my May 1, 2015 testimony and the Company's schedules at that time.

16
17 **Q. How did actual expenditures for 2014 compare to DEF's actual/estimated costs**
18 **for the EPU project?**

19 A. DEF's actual expenditures as can be seen in Appendix D of Exhibit No. ____(TGF-2)
20 for the EPU project in 2014 were lower than DEF's actual/estimated costs for 2014
21 by almost \$0.9 million. This variance is based on DEF's actual expenditures for 2014
22 compared to the 2014 Estimated/Actual Detail Schedule attached to Mr. Foster's prior
23 May 1, 2014 testimony as Exhibit No. ____(TGF-5) in Docket No. 140009-EI.

24

1 **Q. What accounts for this variance between the actual/estimated costs and actual**
2 **2014 EPU costs?**

3 A. This variance is principally due to the fact that the actual/estimated costs did not
4 include estimated sale, salvage, or transfer proceeds for EPU-related assets, which
5 offset the actual 2014 EPU costs. DEF could not reasonably estimate the potential
6 proceeds from sale, transfer, or salvage of assets because credits for these proceeds
7 were unknown. DEF obtained approximately \$450,000 in proceeds from the sale,
8 transfer, or salvage of EPU-related assets in 2014 and these proceeds offset the actual
9 2014 EPU costs resulting in the variance between the actual/estimated costs and the
10 actual costs for 2014. In addition, DEF incurred less preventative maintenance costs
11 than originally estimated because DEF overestimated the amount of time necessary to
12 conduct the required preventative maintenance and there was less equipment to be
13 maintained because some of the EPU equipment was sold in the middle of the year.
14 See Appendix D to Exhibit No. ____(TGF-2) to Mr. Foster's testimony.

15
16 **Q. Were DEF's 2014 EPU project costs prudently incurred?**

17 A. Yes, they were. DEF only incurred costs necessary to maintain EPU-related
18 equipment as marketable for potential resale. DEF conducted numerous single bid
19 events, and conducted an auction with international reach in order to attempt to
20 maximize sales proceeds for DEF's customers. DEF was able to prudently
21 disposition several items of EPU-related equipment. DEF is re-evaluating the
22 disposition options for the remaining EPU-related equipment and DEF will provide
23 an update on the disposition decisions for the remaining EPU equipment in my May
24 1, 2015 testimony.

1 Proceeds from the sale of EPU equipment in 2014 were offset against the EPU
2 wind-down costs incurred in 2014 and will be returned to customers. Additional
3 EPU-related proceeds from the auction or other EPU-related equipment sale or
4 salvage will also be returned to customers through the NCRC and will be reflected in
5 my May 1, 2015 testimony in this docket.

6

7 **Q. Are the 2014 EPU project wind-down costs included in this NCRC docket for**
8 **recovery separate and apart from those that the Company incurred in 2014 to**
9 **decommission CR3?**

10 A. Yes, DEF has only included for recovery in this proceeding those costs that were
11 incurred solely for the EPU project close-out. Conversely, all proceeds from the sale,
12 transfer, or salvage of EPU-related equipment are being tracked and used to reduce
13 the EPU unrecovered investment.

14

15 **IV. 2014 PROJECT MANAGEMENT AND COST CONTROL OVERSIGHT.**

16 **Q. Did the Company utilize prudent project management and cost oversight**
17 **controls for the close-out of the EPU project?**

18 A. Yes it did. The Company developed its close-out and investment recovery plans and
19 procedures utilizing the project management policies and procedures that have been
20 reviewed and approved as prudent by this Commission in prior year's dockets.

21

22 **Q. Please explain the project management and cost control oversight processes used**
23 **for the EPU wind-down in 2014.**

1 A. The investment recovery project, including EPU close-out, is governed by procedure
2 number AI-9010 as discussed above and attached hereto as Exhibit No. ___(MT-1).
3 AI-9010 was developed specifically for CR3 asset disposition and outlines the pricing
4 requirements, minimum reviews, and approvals required for the execution of
5 transactions and the record keeping requirements necessary for the disposition of
6 assets from CR3. AI-9010 provides specific instructions on expectations, assets
7 pricing, disposition transaction review and approvals, project assurance and removal
8 of installed assets and provides approved forms to document asset disposition.

9 The investment recovery Project Plan continues to be used and supplies the
10 overall governance for the investment recovery project and defines the organization,
11 work processes, and systems necessary for the successful disposition of all CR3
12 assets. See Project Plan attached hereto as Exhibit No. __ (MT-2). In 2014, DEF also
13 issued the Investment Recovery Guidance Document IRGD-001, Sales Track
14 Guidance and Documentation Package Development. See Exhibit No. ___(MT-3) to
15 my testimony. This document provides additional instruction to conduct sales and
16 develop complete documentation packages for the investment recovery project

17 In 2014, DEF conducted the close-out of the EPU project in accordance with
18 these policies and procedures.

19
20 **Q. What other oversight mechanisms did DEF use to oversee the IR process?**

21 A. The Company utilized Key Performance Indicators (“KPIs”) to monitor the status of
22 the investment recovery project. These KPIs were reviewed by the investment
23 recovery team on a regular basis. Additionally, weekly progress/status meetings were
24 held to review open issues in the project including action items, trends, key schedule

1 milestones and other issues. Monthly progress reports were issued reporting financial
 2 results for the overall project, for the prior month. Additionally, risk review meetings
 3 were held on a regular basis in accordance with PJM-0013-ENTSTD, Project Risk
 4 Management, and a formal risk register was maintained for the investment recovery
 5 project and updated as necessary.

6

7 **Q. Are DEF’s project management, contracting, and cost oversight controls**
 8 **reasonable and prudent?**

9 A. Yes, they are. These project management policies and procedures reflect the
 10 collective experience and knowledge of the combined Company and industry best
 11 practice based on benchmarking for project management. These policies and
 12 procedures were reviewed in an annual Commission project management audit in the
 13 2014 NCRC docket and the Commission determined that these policies and
 14 procedures were prudent in the 2014 NCRC docket. See Order No. PSC-14-0617-
 15 FOF-EI (issued October 27, 2014) The EPU project management, contracting and
 16 cost oversight controls for the close-out and investment recovery efforts are
 17 reasonable and prudent.

18

19 **Q. Does this conclude your testimony?**

20 A. Yes, it does.

IN RE: NUCLEAR COST RECOVERY CLAUSE

BY DUKE ENERGY FLORIDA, INC.

FPSC DOCKET NO. 150009-EI

DIRECT TESTIMONY OF MARK R. TEAGUE

1 **I. INTRODUCTION AND QUALIFICATIONS.**

2 **Q. Please state your name and business address.**

3 A. My name is Marcus (“Mark”) R. Teague. My current business address is 400
4 South Tryon Street, Charlotte, North Carolina.

5
6 **Q. By whom are you employed and in what capacity?**

7 A. I am employed by Duke Energy Business Services, LLC as Managing Director of
8 Major Projects Sourcing (“MPS”) in the Supply Chain department.

9
10 **Q. Have you previously filed testimony in this docket?**

11 A. Yes. I filed direct testimony in support of DEF’s 2014 actual costs incurred for
12 the Crystal River Unit 3 (“CR3”) Extended Power Uprate (“EPU”) project on
13 March 2, 2015.

14
15 **II. PURPOSE AND SUMMARY OF TESTIMONY.**

16 **Q. What is the purpose of your direct testimony?**

17 A. My testimony describes the status of the CR3 EPU project wind-down and
18 investment recovery efforts in 2015 to date and expected final closeout activities

1 for 2015. My testimony also supports the reasonableness and prudence of DEF's
2 2015 actual/estimated costs associated with the cancellation and closeout of the
3 EPU project, pursuant to Section 366.93(6), Florida Statutes, and Rule 25-
4 6.0423(7), Florida Administrative Code ("F.A.C."). As of the date of my
5 testimony DEF does not anticipate incurring any 2016 EPU project related costs
6 other than minimal other wind-down/exit costs as described in the testimony and
7 exhibits of Mr. Thomas G. Foster filed contemporaneously with my testimony in
8 this docket.

9
10 **Q. Do you have any exhibits to your testimony?**

11 **A.** Yes, I am sponsoring the following exhibits to my testimony:

- 12 • Exhibit No. ___ (MT-6), DEF Abandon In-place Justifications for (1) New
13 Stator Core and Rewound Generator Rotor; (2) Feedwater Heat
14 Exchangers CDHE-3A/3B; (3) Belly Drain Heat Exchangers CDHE-
15 7A/7B; (4) Isolated Phase Bus Duct Coolers; and (5) Moisture Separator
16 Reheaters.
- 17 • Exhibit No. ___ (MT-7), CR3 Investment Recovery Project (IRP) Closeout
18 and Long-Term SAFSTOR Asset Recovery Plan, Rev. 0, effective March
19 1, 2015.

20 I am also co-sponsoring portions of the Schedules 2015 and 2016 Detail, and
21 sponsoring Appendices D and E, which are included as part of Exhibit No. ___
22 (TGF-4), to Mr. Foster's May 1, 2015 testimony. These Schedules reflect the

1 revenue requirement calculations, the major task categories and expense
2 variances, and a summary of contracts and details over \$1 million.

3 All of these exhibits are true and correct.
4

5 **Q. Please summarize your testimony.**

6 A. In 2015, DEF continued work in accordance with the CR3 investment recovery
7 policies and procedures to disposition the remaining EPU assets and materials that
8 it was not able to disposition in 2014. As discussed in my March 2, 2015
9 testimony, in 2014 the Investment Recovery Project (“IRP”) team was able to
10 disposition many of the EPU assets, through internal transfers, bid events and a
11 world-wide auction. In 2015, the IRP continued its disposition efforts for the
12 remaining items of EPU equipment and made or is in the process of making final
13 disposition decisions on the remaining pieces of EPU equipment in accordance
14 with the CR3 investment recovery policies and procedures.

15 In addition, the team also closed out the CR3 IRP on April 30, 2015. DEF
16 anticipates closing out the EPU portion of the IRP in the summer of 2015 once all
17 EPU related assets are finally disposed of and removed from the plant or
18 abandoned in-place. Value received from sale or salvage of EPU-related assets
19 has been and will be credited back to DEF’s customers through the Nuclear Cost
20 Recovery Clause (“NCRC”) to reduce the remaining unrecovered investment.
21 For these reasons, DEF requests that the Commission determine that its 2015
22 actual/estimated costs are reasonable and that DEF is entitled to recover its EPU
23 project wind-down and exit costs pursuant to the NCRC statute and rule.

1 **III. FINAL EPU PROJECT CLOSEOUT ACTIVITIES.**

2 **A. Status of the EPU Project Closeout.**

3 **Q. Will you please describe the status of the EPU project closeout and the**
4 **investment recovery efforts for EPU assets in 2015?**

5 A. Yes. As I discussed in my March 2, 2015 testimony, the last remaining stage in
6 the EPU project closeout is the final disposition of remaining EPU assets and
7 materials. In 2015, the IRP team worked to disposition the remaining EPU assets
8 in accordance with CR3 Administrative Procedure AI-9010, Conduct of CR3
9 Investment Recovery, Revision 1 (“AI-9010”), the CR3 Investment Recovery
10 Project, Project Execution Plan, Revision 0 (“Project Plan”), and the Investment
11 Recovery Guidance Document IRGD-001, Sales Track Guidance and
12 Documentation Package Development (“IRGD-001”). These policies and
13 procedures provide the overall governance for the project and outline the asset
14 pricing requirements and minimum reviews, approvals and records required for
15 the execution of transactions for the disposal of assets from CR3, including EPU-
16 related assets.

17
18 **Q. What assets remained for disposition in 2015?**

19 A. As I described in my March 2, 2015 testimony, the following EPU assets were
20 unable to be cost-effectively sold or salvaged either prior to or at the auction
21 conducted in September of 2014:

- 22 • Siemens High Pressure Turbine (“HPT”) and equipment,
- 23 • Siemens Turbine Lubricating Oil Cooler Bundles,
- 24 • Siemens Exciter,
- 25 • Siemens Hydrogen Coolers,

- 1 • Siemens Low Pressure Turbine (“LPT”) rotors, blades, cylinders, and
- 2 parts,
- 3 • Installed Siemens New Stator Core and Rewound Generator Rotor,
- 4 • Installed Isolated Phase Bus Duct Cooler,
- 5 • Installed Feedwater Heat Exchanger (“FWHE”) CDHE-3A/3B,
- 6 • Installed Belly Drain Heat Exchanger CDHE-7A/7B, and
- 7 • Installed Moisture Separator Reheaters (“MSRs”).

8

9 **Q. What did DEF decide to do with these remaining EPU assets?**

10 A. With regard to the equipment that was installed at CR3 – the FWHE CDHE-
11 3A/3B, Belly Drain CDHE-7A-7B, Isolated Phase Bus Duct Coolers, New Stator
12 Core and Rewound Generator Rotor, and MSRs – following an analysis of the
13 cost of removal net of salvage proceeds versus abandonment, DEF determined
14 that the most cost-effective option was to abandon the equipment in-place in the
15 plant. DEF did not receive any cost-effective bids (i.e., offers that were more than
16 the cost of removal) on this equipment at the auction, nor had DEF been able to
17 disposition this equipment prior to the auction via internal or external solicitation
18 of affiliates and the market. Scrap dealers also bid at the auction and no bid for
19 the above installed equipment was determined to be cost effective versus
20 abandoning the equipment in place and salvaging the equipment through the
21 decommissioning process of the CR3 unit during the SAFSTOR period. The
22 decision to salvage or abandon these materials was made taking into account the
23 cost of removal and transport of the components and any fees of the scrap dealer
24 versus the potential salvage value of the materials compared against the cost, if
25 any, to abandon in-place. Attached as Exhibit No. ___(MT-6) are DEF’s
26 Justifications to Abandon In-place the FWHE 3A/3B, Belly Drain CDHE

1 7A/7B, MSRs, Isolated Phase Bus Duct Cooling, and New Stator Core and
2 Rewound Generator Rotor.

3

4 **Q. What is the disposition status of the remaining EPU Siemens components?**

5 A. With regard to the remaining Siemens components – HPTs and associated
6 equipment, Turbine Lubricating Oil Cooler Bundles, Exciter, Hydrogen Coolers,
7 and LPT rotors, blades, cylinders, and parts – [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED] DEF had previously exhausted all
12 efforts to sell this equipment to internal affiliates and repeatedly tested the market
13 through a competitive bidding process and through conducting the world-wide
14 auction in 2014 discussed in my March testimony. [REDACTED]

15 [REDACTED]

16 [REDACTED]

17 [REDACTED]

18 [REDACTED]

19 DEF anticipates that final decisions will be made in the next month or two
20 and then it will take through the summer of 2015 to finalize disposition and
21 removal or abandonment of all remaining EPU components.

22

23

1 **Q. Has DEF included costs or credits in its projections related to the potential**
 2 **sale and the salvage/abandon decision for these remaining Siemens**
 3 **components?**

4 A. No we have not. [REDACTED] DEF does not
 5 believe that it is reasonable to include those possible credits in its May 1, 2015
 6 filing. As it has done in the past, DEF has only included in this filing costs or
 7 credits it reasonably knows and can project at this time. As such, DEF has not
 8 included any potential costs or credits associated with the potential sale and
 9 salvage of the remaining Siemens components.

10
 11 **Q. You mentioned in your March 2015 testimony that DEF had not yet received**
 12 **final payment for the POD Cooling Tower; as of the date of this May**
 13 **testimony has DEF received the final payment for the POD Cooling Tower?**

14 A. Yes. Final payment was received from the purchaser in March 2015 and all
 15 cooling tower equipment has been removed from the CR3 site. The NCRC credit
 16 for this final payment amount can be seen on the 2015 Detail Schedule line 1b
 17 Exhibit No. __ (TGF-4) attached to Mr. Foster's testimony.

18
 19 **Q. When will the EPU portion of the IRP be concluded?**

20 A. DEF reasonably estimates that it will take until July of 2015 to complete the
 21 disposition of all components at the plant whether through removal and
 22 sale/salvage or abandon in place. Accordingly, the EPU portion of the IRP will
 23 not conclude until all asset dispositions are finalized, projected for July of 2015.

1 **Q. What is the total amount of sale or salvage value DEF has received from sale**
2 **of EPU Assets since the CR3 plant was retired in 2013?**

3 A. The chart below shows the total amount of actual proceeds received by year to
4 date and notes that there will be additional 2015 proceeds if Siemens component
5 sale and salvage proceeds are received as discussed above.

YEAR	EPU ASSETS SALE/SALVAGE PROCEEDS
2013	\$46,000
2014	\$454,000
2015 (year to date actuals)	\$126,000
2015 Total	\$ TBD

6
7 **Q. Has DEF ensured that credits related to sale and salvage of EPU assets are**
8 **credited back to customers?**

9 A. Yes. Where appropriate, EPU components have been physically segregated from
10 other CR3 components for disposition to ensure they are tracked and accounted
11 for correctly. In addition, all EPU asset disposition credits are directed to a
12 unique project number created for EPU component dispositions, with the
13 exception of the POD items, which are credited back directly to the POD project
14 numbers. Credits allocated to the EPU are then to be applied through the NCRC
15 to reduce the remaining unrecovered investment. As seen on the 2015 Detail
16 Schedule attached to Mr. Foster’s testimony as Exhibit No. ___(TGF-4), proceeds
17 are credited in the month they are received.

18

1 **IV. EPU ACTUAL/ESTIMATED 2015 AND PROJECTED 2016 COSTS.**

2 **Q. What are the actual/estimated costs for the EPU project closeout in 2015?**

3 A. The total actual /estimated net costs for the EPU project wind-down in 2015 are
4 \$126,292. This consists of \$252,811 in EPU Wind-Down Costs offset by
5 proceeds of \$126,000 from Sale or Salvage of EPU Assets in 2015. DEF only
6 included in this filing costs or credits it reasonably knows and can project at this
7 time. DEF did not include any potential costs or credits associated with the
8 potential sale and salvage of the remaining Siemens components.

9
10 **Q. What activities are associated with these 2015 actual/estimated EPU closeout
11 costs?**

12 A. EPU project wind-down costs were incurred in the beginning of 2015 for periodic
13 maintenance and preservation of uninstalled EPU assets. Additionally, as of May,
14 2015, when the IRP project was closed, project personnel necessary to disposition
15 the remaining EPU components began billing their time related to EPU asset
16 disposition directly to EPU. DEF also self-identified an allocation error that
17 resulted in EPU related contract charges being charged to the IRP in 2014. DEF
18 made an accounting adjustment in April 2015 for that amount and it is reflected
19 on line 1a of Schedule 2015 Detail attached to Mr. Foster's testimony as Exhibit
20 No. __ (TGF-4).

21

22

1 **Q. What accounts for the variance in the total actual/estimated costs for the**
2 **EPU closeout in 2015 versus what was projected in May 2014?**

3 A. In the May 1, 2014 filing in Docket No 140009-EI, the system projection for 2015
4 EPU Wind-Down costs was estimated at \$130,000, while the 2015 system actual
5 estimated costs in this testimony is estimated at \$252,811 resulting in a variance
6 of approximately \$123,000. This variance is primarily related to the EPU IRP
7 project management costs being incurred in May through August specifically for
8 EPU equipment disposition and the accounting adjustment to properly account for
9 EPU contract charges.

10 In addition, there were no Sale or Salvage of Assets proceeds estimated in
11 the May 1, 2014 filing projection and in this filing there is an actual amount of
12 \$126,000 in proceeds in the actual/estimated 2015 Detail Schedules this year.
13 This variance is attributed to receipt of proceeds from the auction held in 2014
14 and final payment from the sale of the POD Cooling Tower (NCRC portion).

15 Thus, there is a total net under variance of approximately \$4,000 when
16 salvage value is considered.

17
18 **Q. What costs are projected to be incurred for EPU project Wind-Down**
19 **activities in 2016?**

20 A. As shown on lines 1a -- c of Schedule 2016 Detail of Mr. Foster's Exhibit No. ____
21 (TGF-4), there are no 2016 EPU closeout costs projected for 2016. There are
22 minimal other wind-down/exit costs projected for 2016 as discussed in the
23 testimony of Mr. Foster.

1 **Q. Are the actual/estimated 2015 costs for the EPU project separate and apart**
2 **from costs that DEF is incurring to decommission the plant?**

3 A. Yes, they are. DEF included for recovery in this proceeding only those costs that
4 were incurred or that will be incurred solely for EPU wind-down and asset
5 maintenance activities. No costs are included in this request for decommissioning
6 the plant.

7
8 **V. PROJECT MANAGEMENT AND COST CONTROL OVERSIGHT.**

9 **Q. Has the Company implemented any additional project management and cost**
10 **control oversight mechanisms for the EPU since your testimony was filed on**
11 **March 2, 2015?**

12 A. No, the Company continues to utilize Company policies and procedures and
13 specific IRP processes and procedures that I described in my March 2, 2015
14 testimony to ensure that wind-down and exit costs for the EPU are reasonably and
15 prudently incurred.

16
17 **Q. Are there other IRP guidance documents that have been created for the**
18 **closeout of the IRP that encompasses the EPU assets?**

19 A. Yes. In March of 2015 the CR3 Decommissioning Transition Organization, of
20 which the IRP is a part, created and approved the CR3 Investment Recovery
21 Project Closeout and Long-Term SAFSTOR Asset Recovery Plan, Rev. 0,
22 attached as Exhibit No. __ (MT-7) ("IRP Closeout Plan"). The IRP Closeout Plan
23 presents the closeout and turnover plan for the CR3 IRP and discusses the

1 cessation of proactive IRP activities and future responsibilities for asset
2 dispositions, if any. It is intended to be a “living” document and will likely be
3 revised and updated as activities evolve.

4 The EPU asset disposition accounting structure will remain in place during
5 the SAFSTOR period. See Exhibit No. ____ (MT-7), p. 5. As such, DEF has
6 created and is implementing a reasonable and prudent method to finally closeout
7 the IRP while recognizing there may be continuing EPU accounting obligations.

8
9 **VI. CONCLUSION.**

10 **Q. Are DEF’s EPU project closeout costs in 2015 reasonable?**

11 A. Yes they are. DEF has worked and continues work in 2015 to disposition all
12 remaining EPU assets working through its Supply Chain and Investment
13 Recovery organizations to ensure that closeout of the EPU project and disposition
14 of assets is in accordance with DEF’s policies and procedures. Moreover, any
15 proceeds from the sale or salvage of EPU assets have been and will be credited
16 through the NCRC to reduce the remaining unrecovered investment. Only those
17 costs that are reasonable and prudent project exit or wind-down costs were or will
18 be incurred in 2015. For these reasons, as more fully explained above, these costs
19 are reasonable to facilitate the prudent closeout of the EPU project and should be
20 approved for recovery.

21
22 **Q. Does this conclude your testimony?**

23 A. Yes, it does.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
COMMISSION STAFF
DIRECT TESTIMONY OF RONALD A. MAVRIDES
DOCKET NO. 150009-EI
June 22, 2015

Q. Please state your name and business address.

A. My name is Ronald A. Mavrides. My business address is 1313 N. Tampa Street, Suite 220, Tampa, Florida 33602.

Q. By whom are you presently employed and in what capacity?

A. I am employed by the Florida Public Service Commission (FPSC or Commission) as a Public Utility Analyst II in the Office of Auditing and Performance Analysis.

Q. Briefly review your educational and professional background.

A. I received a Bachelor of Science Degree in accounting from the University of Central Florida in 1990. I am also a Certified Internal Auditor, Certified Government Auditing Professional and a Certified Management Accountant licensed in the State of Florida. I have been employed by the FPSC since October 2007.

Q. Please describe your current responsibilities.

A. My responsibilities consist of planning and conducting utility audits of manual and automated accounting systems for historical and forecasted data.

Q. Have you previously presented testimony before this Commission?

A. Yes. I filed testimony in the Fuel and Purchased Power Cost Recovery Clause Docket Nos. 090001-EI and 110001-EI and I filed testimony in the Nuclear Cost Recovery Clause Docket No. 140009-EI.

Q. What is the purpose of your testimony today?

A. The purpose of my testimony is to sponsor two staff audit reports of Duke Energy

1 Florida, Inc. (DEF or Utility) which address the Utility's filings in Docket 150009-EI,
2 Nuclear Cost Recovery Clause (NCRC) for costs associated with its Nuclear units. The
3 first audit report was issued June 8, 2015, and addressed the costs for Crystal River Unit 3
4 (CR3) as of December 31, 2014. The audit report is filed with my testimony and is
5 identified as Exhibit RAM-1. The second audit report was also issued on June 8, 2015,
6 and addressed the costs as of December 31, 2014, for Levy Nuclear Units 1 & 2 (Levy 1
7 & 2). This audit report is filed with my testimony and is identified as Exhibit RAM-2.

8 **Q. Were these audits prepared by you or under your direction?**

9 A. Yes, both audits were prepared by me or under my direction.

10 **Q. Please describe the work in the first audit addressing the costs for Crystal**
11 **River Unit 3.**

12 A. Our overall objective was to verify that the Utility's 2014 NCRC filings for
13 Crystal River Unit 3 in Docket No. 150009-EI are consistent with and in compliance with
14 Section 366.93, Florida Statutes, and Rule 25-6.0423, Florida Administrative Code. We
15 performed the following procedures to satisfy the overall objective.

16 Construction Work in Progress (CWIP)

17 We reconciled the company's transaction details to the general ledger and filing. We
18 judgmentally selected transactions from the transaction details and tested them for: 1)
19 Compliance with contracts, 2) Correct paid amounts, and 3) Correct recording periods.

20 Recovery

21 We traced the amount collected on Exhibit TGF-2 to the 2014 NCRC jurisdictional
22 amount approved in Order No. PSC-14-0701-FOF-EI and to the Capacity Cost Recovery
23 Clause in Docket No.150001-EI.

24 Expense

25 We judgmentally selected costs from the transaction details and reviewed them for the

1 proper period, amounts, and that they are allowable NCRC costs. For costs that are for a
2 service or product that is under contract, we: 1) traced the invoiced cost to the
3 construction contract of other type of original source document, 2) reconciled the invoice
4 to the contract terms and pricing, 3) ensured that the amounts billed are for actual services
5 or materials received, and 4) investigated all prior billing adjustments and job order
6 changes to the contract(s). We sorted the transaction detail listings by O&M expense
7 category and reconciled them to the filing. We judgmentally selected one employee each
8 from the months of November and December 2014 from the transaction details for
9 sampling. We used employee time sheets to verify that labor hours charged to employee
10 labor expense are correct. We recalculated employee incentive pay for October 2014.

11 True-up

12 We traced the December 31, 2013 True-Up Provision to the Commission Order No. PSC-
13 13-0493-FOF-EI. We recalculated the True-Up and Interest Provision amounts as of
14 December 31, 2014, using the Commission approved beginning balance as of December
15 31, 2013, the approved AFUDC rate, and the 2014 costs.

16 **Q. Please describe the work in the second audit addressing the costs for Levy**
17 **Nuclear Units 1 & 2.**

18 A. Our overall objective was to verify that the Utility's 2014 NCRC filings for Levy
19 Nuclear Units 1 & 2 in Docket No. 150009-EI are consistent with and in compliance with
20 Section 366.93, Florida Statutes, and Rule 25-6.0423, Florida Administrative Code. We
21 performed the following procedures to satisfy the overall objective.

22 Construction Work in Progress (CWIP)

23 We took the beginning balances of the costs and reconciled them to the ending balances
24 for the prior year's filing. We judgmentally selected transactions from the provided
25 transaction details and tested them for: 1) Compliance with contracts, 2) Correct paid

1 amounts, and 3) Correct recording periods. We reconciled the filing to the general ledger.

2 Recovery

3 We traced the beginning balances of the 2014 Detail Calculation of the Revenue
4 Requirements to the ending 2013 Detail Calculation of the Revenue Requirements. We
5 reconciled the amount collected on the 2014 Detail Calculation of the Revenue
6 Requirements to the 2014 NCRC jurisdictional factors approved in Order No. PSC-14-
7 0701-FOF-EI and to the Capacity Cost Recovery Clause in Docket No. 150001-EI.

8 Expense

9 We reconciled the trial balance accounts to the filing. We judgmentally selected costs
10 from the transaction details and reviewed them for the proper period and amounts, and
11 that they are allowable NCRC costs. For costs that are for a service or product that is
12 under contract we: 1) Traced the invoiced cost to the construction contract or other type
13 of original source document, 2) Reconciled the invoice to the contract terms and pricing,
14 3) Ensured that the amounts billed are for actual services or materials received, and 4)
15 Investigated all prior billing adjustments and job order changes to the contracts. We
16 sampled costs charged in 2014, including labor, and obtained the supporting backup. We
17 recalculated labor costs using employee time sheets and labor rates for employees who
18 provided labor charged to the NCRC during the sample months. We verified the hours
19 worked and recalculated the labor charges recorded by the Utility charged to the NCRC.
20 We verified the costs for proper account, period, and amount.

21 True-up

22 We traced the December 31, 2013 True-Up Provision to the Commission Order No. PSC-
23 13-0493-FOF-EI. We recalculated the True-Up and Interest Provision amounts as of
24 December 31, 2014, using the Commission approved beginning balance as of December
25 31, 2013, the approved AFUDC rate, and the 2014 costs.

1 **Q. Please review the audit findings in the audit report, Exhibit RAM-1.**

2 A. For 2014, the Utility applied the rate reported in its Earnings Surveillance Report
3 filed for December 2012, which was 7.23%, to the remaining unrecovered Construction
4 Work in Progress balance. Audit staff believes that Rule 25-6.0423(7)(b) - Nuclear or
5 Integrated Gasification Combined Cycle Power Plant Cost Recovery, Florida
6 Administrative Code, requires that the Utility should have applied the rate reported in its
7 Earnings Surveillance Report filed for December 2013, which was 7.10%. We requested
8 the Utility to calculate the Total Period Revenue Requirement for 2014 using the rate of
9 7.10%. This calculation reduces the Total Period Revenue Requirement of \$23,501,504 as
10 filed to \$23,346,121. DEF has adjusted its May 1, 2015 filing.

11 **Q. Please review the audit findings in the audit report, Exhibit RAM-2.**

12 A. For 2014, the Utility applied the rate reported in its Earnings Surveillance Report
13 filed for December 2012, which was 7.23%, to the remaining unrecovered Construction
14 Work in Progress balance. Audit staff believes that Rule 25-6.0423(7)(b) - Nuclear or
15 Integrated Gasification Combined Cycle Power Plant Cost Recovery, Florida
16 Administrative Code, requires that the Utility should have applied the rate reported in its
17 Earnings Surveillance Report filed for December 2013, which was 7.10%. We requested
18 the Utility to calculate the Total Period Revenue Requirement for 2014 using the rate of
19 7.10%. This calculation reduces the Total Period Revenue Requirement of \$23,508,493
20 as filed to \$23,421,244. DEF has adjusted its May 1, 2015 filing.

21 **Q. Does this conclude your testimony?**

22 A. Yes.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
COMMISSION STAFF
DIRECT JOINT TESTIMONY OF
WILLIAM COSTON
DOCKET NO. 150009-EI
JUNE 22, 2015

Q. Mr. Coston, please state your name and business address.

A. My name is William Coston. My business address is 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850.

Q. By whom are you employed?

A. I am employed by the Florida Public Service Commission (Commission) as a Public Utilities Analyst IV, within the Office of Auditing and Performance Analysis.

Q. What are your current duties and responsibilities?

A. I perform audits and investigations of Commission-regulated utilities, focusing on the effectiveness of management and company practices, adherence to company procedures, and the adequacy of internal controls. Mr. Fisher and I jointly conducted the 2014 audit of Duke Energy Florida, Inc.'s (DEF) project management internal controls for the close-out of the Extended Power Uprate project at Crystal River Unit 3 and for the Levy Nuclear Project.

Q. Please describe your educational and relevant experience.

A. I earned Bachelor of Arts and Master of Public Administration degrees from Valdosta State University. I have worked for the Commission for eleven years conducting operations audits and investigations of regulated utilities. Prior to my employment with the Commission, I worked for six years at Bank of America in the Global Corporate and Investment Banking division.

1 **Q. Have you filed testimony in any other dockets before the Commission?**

2 A. Yes. I filed similar testimony in Docket Nos. 090009-EI, 100009-EI, 110009-EI,
3 120009-EI, 130009-EI and 140009-EI. This prior testimony addressed the audits of DEF's
4 project management internal controls for the nuclear plant uprate at the Crystal River Unit 3
5 and the Levy Nuclear Project for the years 2009 through 2014. Additionally, in 2005 I filed
6 testimony in Docket No. 050078-EI, which addressed Progress Energy Florida Inc's
7 vegetation management, lightning protection, and pole inspection processes.

8 **Q. Please describe the purpose of your testimony in this docket.**

9 A. My testimony presents the attached confidential audit report entitled *Review of Duke*
10 *Energy Florida, Inc.'s Project Management Internal Controls for Nuclear Plant Uprate and*
11 *Construction Projects* (Exhibit WC-1). This audit was completed to assist with the
12 evaluations of nuclear cost recovery filings. The report describes key project events and
13 contract activities completed during 2014 through April 2015 for the Crystal River 3 EPU
14 project and the Levy Nuclear Project. The report also describes and assesses project
15 management internal controls employed by DEF to close out the Extended Power Uprate
16 (EPU) project.

17 **Q. Please summarize the areas examined by your review of controls.**

18 A. The Office of Auditing and Performance Analysis conducted an audit of the internal
19 controls and management oversight for close-out of the CR3 EPU project, and activities
20 around the Levy Nuclear Project.

21 The audit focuses on the organization, processes, and controls used by the company to
22 execute the EPU project close-out at CR3, and the actions, activities, support processes, and
23 key activities around the Levy Nuclear Project.

24 The primary objective of this audit was to assess and evaluate key project
25 developments, along with the organization, management, internal controls, and oversight that

1 DEF used or plans to employ for these projects. The internal controls examined were related
2 to the following key areas of project activity: planning, management and organization, cost
3 and schedule controls, contractor selection and management, and auditing and quality
4 assurance.

5 **Q. Are you sponsoring any exhibits?**

6 A. Yes, our audit report is attached as Exhibit WC-1. The audit report's observations are
7 summarized in the Executive Summary chapter for both the EPU project and the Levy Nuclear
8 Project.

9 **Q. Does this conclude your testimony?**

10 A. Yes.

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2 **CHAIRMAN GRAHAM:** Any objections to staff
3 moving Exhibits 66, 67, and 68 into the record as
4 though read? There's no objection, so we'll move
5 those into the record as though read. And you said
6 69 through 71 have already been moved into the
7 record; correct?

8 **MS. BARRERA:** Yes, sir.

9 **CHAIRMAN GRAHAM:** Okay.

10 **MS. BARRERA:** Not Exhibit 69.

11 **CHAIRMAN GRAHAM:** One more time.

12 **MS. BARRERA:** It would be 28 through 43,
13 66, 67, 68, 70, and 71.

14 **CHAIRMAN GRAHAM:** Okay.

15 **MS. BARRERA:** 69 is not being proffered.

16 **CHAIRMAN GRAHAM:** 69 has not been moved
17 into the record.

18 **MS. BARRERA:** Right.

19 (Exhibits 28 through 43, 66 through 68,
20 70, and 71 admitted into the record.)

21 **CHAIRMAN GRAHAM:** Okay. Okay. There's
22 no objections, so what other matters need to be
23 addressed to conclude Duke's portion?

24 **MS. BARRERA:** Staff is not aware of any
25 other matters.

1 **CHAIRMAN GRAHAM:** Parties, are there any
2 other matters that need to come before us?

3 Okay. Well, then we will adjourn the Duke
4 portion of this. Sorry it took so long to get to
5 this point.

6 **MR. BERNIER:** I appreciate it very much.
7 With that, can I -- can I be excused?

8 **CHAIRMAN GRAHAM:** You can be excused.

9 **MR. BERNIER:** Thank you very much.

10 **CHAIRMAN GRAHAM:** Thank you very much.

11 Okay. I guess now we will convene the
12 Florida Power & Light portion of this hearing.
13 Staff, are there any preliminary matters?

14 **MS. BARRERA:** Yes, Chairman.

15 First, staff witness Iliana Piedra and
16 David Rich have been excused, and staff will move
17 their testimony into the record at the appropriate
18 time.

19 FPL's witness Nils Diaz has been excused.

20 There is a reminder that OPC Witness
21 Jacobs cannot make it tomorrow, and there's been a
22 request that there be a -- that he be heard today
23 out of turn. If he -- if he has not testified by
24 7:00 p.m., he should be the next witness.

25 FPL has a clarification they would like to

1 enter into the record. OPC has requested to extend
2 the time for filing briefs from September 1st to
3 September 4th. None of the parties object to this
4 request. And we're not aware of any other
5 preliminary matters.

6 **CHAIRMAN GRAHAM:** Okay. So for Witness
7 Jacobs, we're probably going to go until about --
8 well, I guess, depending on where we're going, I'll
9 start looking at it about between 6:00 and 6:30.
10 If it looks like we may be done by 8:00, then we'll
11 probably just go straight through to 8:00. If it
12 looks like it's going to go past that, we'll
13 probably take a dinner break around -- sometime
14 around that time. And so when we come back from
15 dinner, we'll definitely take up Jacobs then. And
16 we'll go -- we'll play it by ear to see how late
17 we're going to go today. I would anticipate being
18 here at least until 10:00, and then we'll start
19 tomorrow again -- I believe it's at 9:30, staff?

20 **MS. BARRERA:** Yes, sir.

21 **CHAIRMAN GRAHAM:** Okay. So we'll start
22 again tomorrow at 9:30.

23 The Florida Power & Light clarification,
24 what is that?

25 **MS. CANO:** Yes. Good afternoon. Just a

1 point of clarification on the Prehearing Order. If
2 you'll turn to page 5 where the issues are listed
3 for each witness, for the issues provided there for
4 Steven Scroggs, there's a comma between Issues
5 1 and 2, and that should be a dash because he
6 addresses Issues 1, 1A, 1B, 2, et cetera. And I
7 think that's something that the parties and
8 everyone are already aware of, but I just wanted to
9 make that clear.

10 **CHAIRMAN GRAHAM:** Okay.

11 **MS. CANO:** That's all. Thank you.

12 **CHAIRMAN GRAHAM:** All right. That seems
13 simple enough.

14 OPC's extended time, you wanted to file
15 for briefs rather than September 1st?

16 **MS. CHRISTENSEN:** I wanted to make sure
17 that we were able to address that matter.

18 **CHAIRMAN GRAHAM:** Now is a good time.

19 **MS. CHRISTENSEN:** Yes. Yes. I would
20 like to ask that the Commission move the brief
21 filing dates currently scheduled for September 1st
22 and change that to September 4th. Given the
23 heavily contested nature of the issues in this
24 year's FPL portion of the docket, that would give
25 us two full weeks with the transcript. And I

1 contacted all the parties. To my knowledge, all
2 the other parties were supportive and did not
3 object to it. And I don't know that staff had a
4 position on that, but it's our contention that that
5 would not put staff at any grave disadvantage.
6 We're talking a three-day addition of time.

7 **MS. BARRERA:** Staff does not disagree.

8 **CHAIRMAN GRAHAM:** Are there any
9 objections from any of the parties? Let the record
10 show everybody is shaking their head no.

11 Commissioner Brisé.

12 **COMMISSIONER BRISÉ:** Ms. Christensen, for
13 your Witness Jacobs, is it Issues 1 through 2 or is
14 it Issues 1 and then 2?

15 **MS. CHRISTENSEN:** I believe -- he's
16 discussing the feasibility analysis. To the extent
17 that there are subissues A, 1A, and 2, it probably
18 should be a dash as well.

19 **COMMISSIONER BRISÉ:** Okay.

20 **MS. CHRISTENSEN:** It touches on that.

21 **COMMISSIONER BRISÉ:** Sure.

22 **MS. CHRISTENSEN:** So just to be on the
23 cautious side, I would say add a dash.

24 **COMMISSIONER BRISÉ:** Okay. Thank you.

25 **CHAIRMAN GRAHAM:** Okay. So we will

1 extend that to September 4th. Are there any other
2 preliminary matters from parties? From staff?

3 **MS. BARRERA:** No, sir.

4 **CHAIRMAN GRAHAM:** Okay. Then I guess
5 we're -- opening statements. It looks like we are
6 giving Florida Power & Light ten minutes for
7 opening statements, and all Intervenors are given
8 five. Thank you.

9 Florida Power & Light.

10 **MS. CANO:** Thank you. Good afternoon
11 again, Chairman Graham and Commissioners.

12 FPL asks that the Commission approve its
13 request to recover approximately \$34 million in 2016
14 to continue progress on the Turkey Point 6 and
15 7 project. Let me review briefly what this project
16 is and where we are in its development.

17 Turkey Point 6 and 7 is a project to build
18 two new nuclear generating units at an existing FPL
19 power plant site. It will generate 2,200 megawatts
20 of emission-free baseload power, providing much
21 desired fuel diversity to FPL's system and providing
22 an important hedge against unknown future fossil
23 fuel prices and emission compliance costs.

24 Based on the current NRC licensing
25 schedule and the current nuclear cost recovery

1 statute, the earliest practicable in-service dates
2 for these new units is 2027 and 2028 respectively.
3 At this time and continuing into 2016, FPL is
4 focusing on obtaining the combined license from the
5 NRC and related permits and approvals necessary for
6 the project. FPL is also asking to recover only the
7 costs associated with these licensing-related
8 activities.

9 As demonstrated in FPL's testimony, its
10 2014 costs were prudently incurred, and its 2015 and
11 2016 costs are reasonable. No party has presented
12 testimony disputing any particular cost that FPL
13 seeks to recover in 2016.

14 FPL also is seeking approval of its 2015
15 feasibility analysis, which fully supports
16 continuing another year of licensing activities.
17 FPL's analysis indicates that completion of the
18 project is projected to be economical for FPL's
19 customers in a majority of future fuel and
20 environmental compliance cost scenarios analyzed.

21 Intervenors take issue with certain inputs
22 to FPL's feasibility analysis, including its
23 nonbinding project cost estimate range, CO2
24 compliance cost forecasts, and, to a lesser extent,
25 certain transmission planning assumptions.

1 FPL's nonbinding cost estimate range is
2 reasonable for the reasons that you'll hear from
3 Mr. Scroggs. And this is also supported by Mr.
4 Reed.

5 OPC Witness Jacobs' suggestion that FPL
6 obtain binding EPC contractor bids now to revise the
7 project cost estimate is not commercially
8 reasonable, and it's questionable whether it's even
9 permissible under the current nuclear cost recovery
10 statute. FPL's CO2 compliance cost forecast and its
11 transmission planning assumptions are similarly
12 reasonable, as discussed by Dr. Sim.

13 With respect to the CO2 cost forecast, FPL
14 relied upon an independent, reputable firm, the same
15 firm used in the need determination for the
16 development of that forecast, and there is simply no
17 basis for the arbitrary hypothetical adjustments to
18 FPL's inputs that is suggested by the City of
19 Miami's witness, Mr. Meehan.

20 FPL's feasibility analysis is analytically
21 sound, relies on reasonable inputs, is consistent
22 with analyses provided in previous nuclear cost
23 recovery dockets, and should be approved.

24 There is also a dispute this year about
25 costs that FPL is not even seeking to recover at

1 this time. These costs are for studies that FPL is
2 performing to refine project schedule and cost
3 information for next year's feasibility analysis,
4 and these are referred to as initial assessments.
5 The dispute is both a legal one and a factual one,
6 so little legal context is appropriate.

7 Since 2006, the nuclear cost recovery
8 statute and rule have identified three categories of
9 cost for recovery: site selection, preconstruction,
10 and construction.

11 Preconstruction costs by definition are
12 all costs incurred during the time between site
13 selection and construction. Accordingly, all of
14 FPL's Turkey Point 6 and 7 costs since 2007 have
15 been preconstruction costs, and there doesn't seem
16 to be any disagreement on that.

17 Now when the Legislature amended the
18 statute in 2013, it identified two particular types
19 of activities within this broader preconstruction
20 category. The first type is activities related to
21 obtaining a combined license from the NRC. The
22 second type is preconstruction work beyond the
23 activities necessary to obtain or maintain the
24 license.

25 Now let me pause here and be clear. FPL

1 has not begun preconstruction work. It intends to
2 seek approval from this Commission in 2016 to begin
3 preconstruction work in 2017 upon receipt of its
4 combined license. What FPL has begun is the work to
5 support that 2016 request that's coming to this
6 Commission. These initial assessments are being
7 performed to provide the company, the Commission,
8 and Intervenors with the best information it can in
9 the 2016 feasibility analysis.

10 While one would expect Intervenors to
11 support that effort, which is consistent with some
12 of the calls for additional project certainty made
13 by their witnesses, it nonetheless has become a
14 major point of contention in this docket.

15 OPC and other Intervenors have taken the
16 position that FPL cannot incur these costs at this
17 time, essentially that FPL can't perform these
18 studies. Now it just seems illogical that FPL
19 should be discouraged from providing the best
20 information it can to this Commission in the
21 feasibility analysis intended to support moving
22 forward to preconstruction work. But, moreover, as
23 I will very briefly discuss, there is nothing in the
24 nuclear cost recovery statute that precludes FPL
25 from incurring these costs now.

1 Staff has already distributed for me a
2 copy of Section 366.93, *Florida Statutes*, and I just
3 want to briefly draw your attention to two
4 subsections on point.

5 **CHAIRMAN GRAHAM:** You're at the 5-minute
6 mark.

7 **MS. CANO:** Thank you. And they're
8 highlighted on your copies. Subsection (3)(b),
9 which is at the top of the second page, states,
10 "During the time that a utility seeks to obtain a
11 combined license from the Nuclear Regulatory
12 Commission for a nuclear power plant or a
13 certification for an integrated gasification
14 combined cycle power plant, the utility may recover
15 only costs related to, or necessary for, obtaining
16 such licensing or certification."

17 Now FPL's position is that the initial
18 assessments are related to obtaining the license.
19 But even if one disputed that relationship, the
20 plain language of this statute only addresses the
21 recovery of costs, not in currents. As I stated
22 previously, FPL is not seeking recovery of these
23 costs at this time.

24 Next, subsection (3)(c) requires the
25 utility to petition for approval before proceeding

1 with preconstruction work beyond the activities
 2 necessary to obtain or maintain the license.
 3 Subsection (3)(c)(1) makes it clear that the only
 4 costs the utility can recover prior to obtaining
 5 that Commission approval are costs previously
 6 approved or necessary to maintain the license.

7 Again, the plain language of the statute
 8 speaks only to recovery, and FPL is not seeking to
 9 recover the initial assessment costs at this time.

10 In conclusion, I'd like to review why we
 11 are here and what we are seeking in this docket.
 12 FPL is seeking approval and recovery of its 2014
 13 true-up, 2015 true-up, and 2016 projection of costs
 14 associated with continuing licensing of the project.

15 FPL also is seeking approval of its 2015
 16 feasibility analysis, which is based on reasonable
 17 current inputs and which demonstrates that the
 18 project remains economic for customers.

19 With respect to initial assessments, FPL
 20 is seeking a determination that it's reasonable for
 21 FPL to perform these studies to present the best
 22 information it can in next year's feasibility
 23 analysis. That is the extent of FPL's request. It
 24 is consistent with the deliberate, step-wise
 25 approach that FPL has taken on this project since

1 its inception, it is imminently reasonable, and it
2 should be approved. Thank you.

3 **CHAIRMAN GRAHAM:** Thank you.

4 Okay. Ms. Christensen, I apologize for
5 not asking this question earlier. Would you like to
6 go first or last?

7 **MS. CHRISTENSEN:** First is fine.

8 **CHAIRMAN GRAHAM:** Okay.

9 **MS. CHRISTENSEN:** Good afternoon,
10 Commissioners. Patty Christensen on behalf of the
11 citizens of Florida and FPL customers. I have a
12 brief opening.

13 As you know, the Legislature changed the
14 nuclear cost recovery statute in 2013, which created
15 phases for the nuclear cost recovery process. The
16 first phase is to obtain and maintain a combined
17 operating license, or COL.

18 The second phase is the preconstruction
19 work phase. The amendments to the statute require
20 that the company -- require the company to request
21 approval from the Commission to begin
22 preconstruction work before initiating any
23 preconstruction activity, and then to seek recovery
24 through the Nuclear Cost Recovery Clause. In order
25 for the company to get this approval, Section

1 366.93(3) states it must show that the project
2 remains feasible and the project costs are
3 reasonable.

4 The third phase is construction, which has
5 a similar pre-approval requirement as the second
6 preconstruction phase before the company can
7 initiate or begin to initiate construction activity
8 for recovery through the Nuclear Cost Recovery
9 Clause.

10 Clearly, today we are at the stage where
11 FPL is still seeking to obtain its COL. However,
12 FPL also wants to start incurring and deferring for
13 later recovery through the NCRC some initial
14 assessment study costs which OPC does not believe
15 are related to obtaining or maintaining the COL.

16 Now OPC has several concerns with FPL's
17 request for these costs. First, the feasibility
18 study that FPL has submitted for 2015 we believe is
19 flawed. The costs for its feasibility study are
20 understated because the sources of these costs are
21 old, dated, and understated. FPL used a
22 ten-year-old study of the TVA Bellefonte site as a
23 basis for its nonbinding cost estimates. The TVA
24 Bellefonte site was originally a different reactor
25 design and only later changed to an AP1000 reactor

1 design, yet it must be noted that this site was
2 never built. Thus, the Summer and Vogtle projects
3 are the first of its kind AP1000 designed nuclear
4 plants actually being built and constructed today.

5 For the NCRC, FPL did a price check on
6 their nonbinding cost estimates in 2010 to construct
7 Turkey Point Units 6 and 7. For this price check,
8 FPL used 2009 Westinghouse pricing data. However,
9 this data is now over six years old. FPL also used
10 the Summer and Vogtle projects as a price check for
11 their nonbinding estimates and to support the
12 reasonableness of their proposed estimates, yet the
13 publicly reported numbers utilized by FPL are
14 seriously understated.

15 Our witness, Dr. Jacobs, is the site
16 monitor for the Vogtle project for the Georgia
17 Public Service Commission. He details in his
18 testimony that the Vogtle contractors are incurring
19 costs that are not being publicly reported. As a
20 result, OPC believes that the cost inputs being
21 utilized by FPL need to be updated to use the best
22 current information available for the feasibility
23 analysis, especially before seeking Commission
24 approval to begin the preconstruction phase.

25 We think the binding bids are best;

1 however, short of that, the higher cost of the
2 Summer and Vogtle projects should be reflected in
3 FPL's analysis along with a reasonable contingency.
4 Furthermore, we are concerned that FPL has asked in
5 this docket to incur and then later defer for
6 recovery the cost of the initial assessment studies
7 before the COL has been obtained.

8 As I stated earlier, the Legislature has
9 amended the statute to create phases for the NRC.
10 The statute now limits NRC recovery to only those
11 costs that are necessary to obtain or maintain the
12 COL or were previously approved by the Commission.
13 Only after obtaining the COL may the utility seek
14 approval to initiate preconstruction activity for
15 recovery under the NRC.

16 With this request, FPL, we believe, is
17 putting the cart before the horse. Since the
18 initial assessment studies are not related to
19 obtaining or maintaining the COL and these studies
20 were not previously approved by this Commission,
21 under the new statutory scheme for the NRC, these
22 studies must wait until second phase approval.

23 So in conclusion, OPC submits that before
24 the Turkey Point Units 6 and 7 project move forward
25 from the COL phase into preconstruction phase, the

1 feasibility analysis must be updated using
2 realistic, current cost information. In addition,
3 FPL's request for approval to incur these costs of
4 the initial assessment study should be denied at
5 this time. Thank you.

6 **CHAIRMAN GRAHAM:** Well, that wasn't your
7 first time. That was exactly five minutes.

8 Retail Federation.

9 **MR. LAVIA:** Thank you, Mr. Chairman.
10 I'll be very brief. The Retail -- Florida Retail
11 Federation supports OPC's position, and with that
12 we waive the rest of our time. Thank you.

13 **CHAIRMAN GRAHAM:** Thank you, sir.

14 FIPUG.

15 **MR. MOYLE:** Thank you, Mr. Chairman.
16 FIPUG has a brief opening statement we would -- we
17 would like to make. And let me -- let me start by
18 saying that as a general proposition, that FIPUG
19 supports reasonably priced nuclear energy, with the
20 key again being reasonably priced.

21 And this case and the cases over the years
22 brings to mind a -- a story, it's actually a
23 metaphor, but I think it's appropriate for -- for
24 our discussion here in the next couple of days. And
25 it's a story about -- about a frog and how you go

1 about cooking a frog. And if you get the pot and
2 you boil the water and it's really hot and you drop
3 that frog in it, that frog will jump right out. But
4 if you put the frog in a pot of water and the water
5 is tepid, the frog is okay. And then you slowly
6 start turning that heat up on the frog, and all of
7 the sudden the frog is like this is okay, it's okay.
8 And slowly, slowly, slowly, incrementally, a little
9 bit here, a little bit there, a little bit there,
10 you turn the heat up on the frog, and the frog
11 doesn't realize it but it's being cooked. And what
12 I believe we're seeing here with this nuclear cost
13 recovery docket reminds me of the heat on the frog.

14 And Mr. Steven Scroggs will be a witness.
15 He was a witness in the first case when y'all had a
16 need determination. And I'm going to ask him how
17 much the Turkey Point 6 and 7 was projected to cost
18 then and what's it projected to cost now. The
19 answer will be it was a lot less then than it is
20 now.

21 And to the point about the heat
22 incrementally being turned up, you don't have to
23 look a lot further than the difference between last
24 year what they said it was going to cost and this
25 year what they said it was going to cost. So

1 Mr. Scroggs will get this question, but I'll preview
2 it and tell you that last year the cost was
3 estimated to be between 12.6 billion on the low end
4 and 18.4 billion on the high end. This year the
5 number is 13.7 billion on the low end and 20 billion
6 on the high end. So simple math for me shows an
7 increase of between 1.1 billion to 1.6 billion.
8 And, again, you can characterize that, the slow
9 heat, going, well, you know what, at the top end
10 this is going to be a 20 billion -- a \$20 billion
11 project, so, you know, 1.6 billion, that's less than
12 10 percent. I mean, that's not a huge amount when
13 you look at it from a percentage standpoint, but 1.6
14 billion to the ratepayers of Florida is a
15 significant amount.

16 And you'll hear a witness that will say,
17 well, we're looking for 34 million or 32 million
18 from you all. Now that equates to about one penny
19 for the average residential ratepayer. Well, if you
20 take that math and apply it to 1.6 -- 1.6 billion,
21 that's \$16 per month, and \$16 per month times 12 is
22 \$192 per year, and that, according to my math, is
23 what's represented by only the 1.6 slow heat,
24 incremental increase. This project is now on the
25 top end projected to be \$20 billion.

1 I'm going to ask Mr. Scroggs and say,
2 okay, you're the guy, you're the expert. Any chance
3 of this cost going down as time goes on? I think
4 he's going to say no. And why? Because, well,
5 there's carrying costs associated with this. Things
6 increase over time.

7 So if you look at the track record of the
8 nuclear project from the beginning until now, the
9 metaphor of the frog fits very appropriately.
10 Started out it was tepid, it's getting turned up and
11 getting turned up, it's starting to get warm, it's
12 starting to get warm.

13 And for FIPUG, with respect to the
14 reasonableness, we're hoping, hoping that the
15 Commission will exercise its duties and
16 responsibilities as this conversation continues, as
17 this heat continues, and make sure that the
18 ratepayers of Florida don't get cooked. Thank you.

19 **CHAIRMAN GRAHAM:** Thank you, Mr. Moyle.

20 SACE.

21 **MR. CAVROS:** Good afternoon,
22 Commissioners. George Cavros on behalf of Southern
23 Alliance for Clean Energy. Southern Alliance for
24 Clean Energy is a non-profit, non-partisan
25 organization that advocates for the use of low-risk

1 and low-cost resources in meeting electricity
2 demand for the benefit of customers.

3 The proposed Turkey Point 6 and 7 nuclear
4 reactors are neither low cost nor low risk. The
5 reactors have escalated in cost again this year.
6 They are almost a decade delayed, most recently
7 being delayed a third time. The company will not
8 commit to building the reactors, and all the
9 financial risk falls on the shoulders of ratepayers.

10 So, Commissioners, you know, just to be
11 honest here, these reactors would never be built in
12 a competitive market. We don't have a competitive
13 market here in Florida. That's why customers need
14 to subsidize the construction of these plants. And
15 you, Commissioners, are the firewall that protects
16 customer interest in this regard.

17 Now the evidence will show that the
18 levelized cost of this plant is over 16 cents a
19 kilowatt-hour. It will raise rates, it is raising
20 rates, and that especially hits low income and fixed
21 income customers the hardest.

22 Now the company will argue don't look at
23 the rates, don't look at the cost, look at the fuel
24 savings we're going to provide, but the fact of the
25 matter is realistically customers won't realize a

1 fuel savings benefit until 60 years from today. To
2 put that in perspective, if you're an FPL customer
3 and you're 45 years old today, you won't break even
4 on this proposition until you're 105 years old.

5 Okay. And let me put that into further perspective.
6 There are counties that Florida Power & Light serves
7 within its service territory where almost half the
8 population is 45 years or older. So -- so we can do
9 better, Commissioners.

10 The irony here, of course, is that the
11 company has come before this Commission before and
12 argued about rate impacts as it relates to energy
13 efficiency, arguing that it will make rates go up
14 even though it reduces energy use and helps
15 customers save money on their bills. That's
16 especially important for low income folks. You've
17 heard similar arguments from the company regarding
18 rooftop solar.

19 What these resources are bad for is
20 shareholder value. They don't maximize shareholder
21 value. The company makes money by constructing
22 power plants. Now they come to you with a
23 \$20 billion addition to their base rate. They will
24 earn a 10.5 percent return on that, and they will
25 move mountains to get you to approve that, and they

1 will force-feed rate increases to their customers
2 courtesy of the early cost recovery rule.

3 Nevertheless, the company has to come
4 before you and provide a reasonable and realistic
5 feasibility analysis, and they have failed to do so.
6 The analysis fails to take into consideration the
7 realities that are now taking place at the Vogtle
8 plant in Georgia. That experience has not been
9 incorporated into their feasibility analysis.

10 Their CO2 projections are not well
11 supported, and, quite frankly, very unrealistic CO2
12 projections beyond 2035, and they use these high and
13 somewhat unrealistically supported projections to
14 support and bolster their support for a nuclear
15 project which is quickly losing its economic benefit
16 to customers. Again, they use now a 60-year useful
17 life. If the project does not -- doesn't show an
18 economic benefit over 40, go ahead and extend the
19 life to 60, stretch it out, even though there are no
20 reactors in the United States that have ever had --
21 or operated for 60 years.

22 Lastly, the -- the Ten-Year Site Plan,
23 which is the foundation for the feasibility
24 analysis, never places energy efficiency and the
25 nuclear project on a level playing field. In fact,

1 it was never compared to energy efficiency and they
2 never had a chance to go head to head.

3 So, Commissioners, right now there's been
4 about \$250 million spent on this project. Customers
5 will never see that money back, and -- but that, you
6 know, could just be a fraction of what they could be
7 in store for if we continue down this road.

8 The sunk costs are still fairly low, they're
9 manageable, the resource addition is well off into the
10 future, and now is the time to terminate the project.
11 You have the statutory authority to do it. We ask you
12 to find that costs going forward are no longer
13 reasonable. Thank you.

14 **CHAIRMAN GRAHAM:** Thank you, sir.

15 City of Miami.

16 **MR. HABER:** Good afternoon, Mr. Chairman,
17 Commissioners. The City of Miami is thankful to be
18 here and for the opportunity to voice our concerns.

19 Our goal in this proceeding is to gain an
20 accurate picture of the value of the Turkey Point
21 6 and 7 project to ratepayers. FPL has not
22 accurately shown that value because its long-term
23 feasibility analysis relies on a critically flawed
24 portrayal of the cost savings that the project is
25 expected to provide when compared to the likely

1 alternative.

2 FPL's faulty analysis burdens its project
3 alternative with arbitrary and unjustified costs.
4 For example, the assumption that the only -- that
5 only the proposed project and not its alternative
6 can be constructed in Miami-Dade County allows
7 almost an additional \$2 billion in transmission
8 costs to be added to the price of the likely
9 alternative.

10 FPL's faulty analysis also includes
11 outdated forecasts for the cost of the power plant's
12 carbon emissions. And by that, I mean the
13 alternative power plant. The same analysis assumes
14 a tax on carbon that is well over twice the
15 projected price of natural gas fuel.

16 Any scenario that includes a tax that is
17 over twice the fuel price is beyond unlikely. It is
18 unrealistic. However, this assumption is important
19 to FPL's argument because it enables the project to
20 appear competitive with likely alternatives.

21 FPL's witnesses have, in testimony, agreed
22 that avoiding these transmission and these carbon
23 costs are significant drivers of their project's
24 long-term feasibility. Again, the assumptions
25 behind these drivers are not justified. FPL has not

1 met its burden to produce a reasonable long-term
2 feasibility analysis. Without reliable information,
3 the Commission cannot make an informed decision
4 about the project moving forward or provide ongoing
5 oversight. Informed oversight is critical because
6 many ratepayers will wait over 50 years to break
7 even on FPL's project, and many ratepayers will
8 never be paid back. Therefore, FPL's flawed
9 analysis should be rejected. Only with an accurate
10 analysis of the plant's value can the Commission
11 make an informed decision whether or not to move
12 forward with future recovery. Thank you.

13 **CHAIRMAN GRAHAM:** Thank you.

14 Okay. We'll move on to witnesses. A
15 couple of things before we get to that. Most of you
16 have been before me. The City of Miami has not, so
17 I'll go through some of my usuals.

18 There is no friendly cross, number one.
19 Number two, when you're cross-examining, you pretty
20 much control the flow of what's going on with the
21 witness. When you ask the witness a question, the
22 witness should -- the witness should do their best
23 to answer the question yes or no, and then they can
24 go on briefly and explain that answer yes or no.
25 I'll let the witnesses editorialize as long as they

1 want. You can decide when that's enough as you're
2 asking those questions. So that's upon you. But
3 you do need to give them a brief period of time to
4 explain the answer yes or no. The witness is
5 allowed to restate the question if he doesn't
6 understand the question or if he can't answer it yes
7 or no. Some of this stuff we'll -- we'll feel
8 through it as we go through it. And I think that's
9 about it.

10 If I can get the witnesses that are here
11 in the audience to stand so I can swear you in.

12 If I can get you to raise your right --
13 your right hand. Do you hereby swear or affirm that
14 the testimony you give here before this hearing is
15 true, yes or no?

16 (Chorus of affirmative responses.)

17 Thank you.

18 (Witnesses collectively sworn.)

19 Okay. Each witness will be allowed five
20 minutes to summarize their testimony, and then we
21 will -- you would ask me to have their prefiled
22 direct testimony entered into the record or the
23 rebuttal testimony entered into the record. And
24 after the witness is done, we'll enter the exhibits,
25 and I'll allow that witness to be excused.

1 All right. So before we call the first
2 witness, let's take a quick five-minute break so
3 people can kind of get reorganized. The first
4 witness looks like it's going to be Mr. Scroggs.

5 **MR. MOYLE:** Can I just ask one point of
6 clarification real quick?

7 **CHAIRMAN GRAHAM:** Sure.

8 **MR. MOYLE:** Are we doing direct and
9 rebuttal separately or together?

10 **CHAIRMAN GRAHAM:** Staff, separately?

11 **MS. BARRERA:** Yes. The order of
12 witnesses are as listed in the Prehearing Order,
13 and those are separately.

14 **CHAIRMAN GRAHAM:** Separately.

15 **MR. MOYLE:** Okay. Last -- last week we
16 had a hearing and it got combined kind of at the
17 last minute.

18 **CHAIRMAN GRAHAM:** Well, that was -- that
19 was discussed in prehearing.

20 **MR. MOYLE:** Yeah. I just wanted to know.
21 Thanks. So they're separate.

22 **CHAIRMAN GRAHAM:** Okay. Five minutes by
23 that clock back there, which is 2:35.

24 (Recess taken.)

25 (Transcript continues in sequence with

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Volume 2.)

1 STATE OF FLORIDA)
 : CERTIFICATE OF REPORTER
2 COUNTY OF LEON)

3
4 I, LINDA BOLES, CRR, RPR, Official Commission
5 Reporter, do hereby certify that the foregoing
6 proceeding was heard at the time and place herein
7 stated.

8 IT IS FURTHER CERTIFIED that I
9 stenographically reported the said proceedings; that the
10 same has been transcribed under my direct supervision;
11 and that this transcript constitutes a true
12 transcription of my notes of said proceedings.

13 I FURTHER CERTIFY that I am not a relative,
14 employee, attorney or counsel of any of the parties, nor
15 am I a relative or employee of any of the parties'
16 attorney or counsel connected with the action, nor am I
17 financially interested in the action.

18 DATED THIS 25th day of August, 2015.

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