

1 BEFORE THE
2 FLORIDA PUBLIC SERVICE COMMISSION

3 In the Matter of:

4 DOCKET NO. UNDOCKETED

5 REVIEW OF TEN-YEAR SITE PLANS
6 OF ELECTRIC UTILITIES

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9 PROCEEDINGS: COMMISSION WORKSHOP

10 COMMISSIONERS

11 PARTICIPATING: CHAIRMAN ART GRAHAM
12 COMMISSIONER LISA POLAK EDGAR
13 COMMISSIONER RONALD A. BRISÉ
 COMMISSIONER JULIE I. BROWN
 COMMISSIONER JIMMY PATRONIS

14 DATE: Tuesday, September 15, 2015

15 TIME: Commenced at 1:30 p.m.
16 Concluded at 3:03 p.m.

17 PLACE: Betty Easley Conference Center
18 Room 148
 4075 Esplanade Way
 Tallahassee, Florida

19 REPORTED BY: LINDA BOLES, CRR, RPR
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I N D E X

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20
21
22
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24
25

PRESENTATIONS:	PAGE:
STACY DOCHODA, FRCC	4
PAM RAUCH, FPL	24
BEN BORSCH, DEF	35
JOANN WEHLE, TECO	41
SYBELLE FITZGERALD, GPC	48
CHARLES REHWINKEL, OPC	53
SUSAN GLICKMAN, SACE	55
DIANA CSANK, SIERRA CLUB	60

P R O C E E D I N G S

1
2
3
4
5
6
7
8
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10
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CHAIRMAN GRAHAM: Good afternoon, everyone.

Let the record show it is still Tuesday, still September 15th, and this is our 2015 Ten-Year Site Plan workshop. And we're going to start off with a presentation, unless staff tells me something else I need to be doing first. Is there a notice or something we need to read?

MS. AMES: We are here pursuant to notice.

This time and place is set for the Commission workshop on Florida's electric utilities' 2015 Ten-Year Site Plans. The purpose of this workshop is set out in the notice.

CHAIRMAN GRAHAM: Okay. Let's jump right straight into the presentation.

Stacy Dochoda, come on down.

MS. DOCHODA: Is the mike on?

CHAIRMAN GRAHAM: Yes.

MS. DOCHODA: Yes. Okay.

Good afternoon, Chairman, Commissioners. I'm Stacy Dochoda. I do like to offer a little help with my last name because I know it's difficult to pronounce. The C is completely silent. Thank you, Chairman, for getting it so eloquently.

Today I'm here with John Odom, who's the Vice

1 President of FRCC Planning and Operations; Vince Ordax,
2 Director of Planning; and Denise Lam, Planning Engineer
3 II. I'm Stacy Dochoda, the President and CEO of the
4 Florida Reliability Coordinating Council. Thank you for
5 inviting us to present on the Ten-Year Site Plan.

6 Today I'll be addressing three different main
7 areas. First I'll talk about the FRCC load and resource
8 plan, and then I'll go into some aspects of items that
9 are impacting our fuel reliability, in particular
10 enhancing our natural gas fuel reliability. And then I
11 have two standards, NERC standards that I want to
12 provide an update to you on: One addressing physical
13 security and the other on geomagnetic disturbances.

14 The mission of my organization, the Florida
15 Reliability Coordinating Council, is to promote and
16 assure reliability of the bulk power system in
17 peninsular Florida, and each year we do get invited to
18 present to you at the Ten-Year Site Plan workshop.

19 So I'll just begin with a summary of our
20 findings this year. Our analysis of the 2015 Ten-Year
21 Site Plan shows that reserve margins are expected to be
22 greater than 20 percent throughout the ten-year planning
23 horizon. These calculations, of course, do include
24 significant additional utility generation capacity that
25 would be added over that ten years. Demand-side

1 management continues, as has been in the past, to be a
2 significant component of planned reserves; renewables
3 are projected to be about 2 percent of energy served by
4 2024, the end of the ten years; and energy production
5 from natural gas is expected to increase by almost
6 19 percent by 2024.

7 The 2015 Ten-Year Site Plan was filed on
8 April 1st. That was well before the final EPA Clean
9 Power Plan rule was issued, and so the impacts of that
10 rule are not included in the data that I'll be
11 presenting to you today. With the final rule released
12 on August 3rd, just a little bit more than a month ago,
13 there will be a lot of work done over the next year and
14 subsequent years as the state implementation plan is
15 developed and as utilities determine how they will
16 comply with this rule. Given the timing of this
17 workshop, I look forward to coming back in future years
18 and providing you more analysis of the impact of that
19 rule on our planned reserve margins.

20 Now today, in addition to our traditional
21 reserve margin analysis, I'll also discuss factors that
22 are positively affecting Florida's natural gas fuel
23 reliability and the status of the two standards I
24 mentioned earlier.

25 So I'll start with the load and resource plan,

1 and first we'll talk about the load forecast part of the
2 resource plan. The impacts that are positively
3 impacting the load forecast are Florida's improving
4 unemployment rates, which have gone from 8.5 percent in
5 2012 down to 5.6 percent in 2015, and also population
6 growth, which has grown from 18.8 million in 2010 to
7 19.9 million in 2014.

8 Now these positive factors, though, are offset
9 by wage and income growth not keeping pace with
10 employment growth, and also increasing impacts of energy
11 efficiency standards and customer-owned solar
12 generation. So overall, the forecasted energy sales and
13 peak demands are lower in the 2015 Ten-Year Site Plan
14 than they were in the 2014 Ten-Year Site Plan.

15 Now this chart is new to our presentation.
16 For the first time we tried to gather data about the
17 incremental impacts of energy efficiency codes and
18 standards on the forecast. Now only a few of our
19 utilities were able to calculate this data for us in
20 terms of what appears in their forecast, so I actually
21 view this information as quite conservative in terms of
22 the impact into the forecast.

23 The green bar on this chart is the energy --
24 energy use reduction, and the red bar is the summer peak
25 reduction. So you can see that beginning in 2015 the

1 energy use reduction is a little bit less than
2 1 percent, but that grows to 3.8 percent in 2024. And
3 the summer peak reduction, again, starts a little bit
4 under 1 percent but grows to 4.7 percent in 2024.

5 Now the impacts of these energy efficiency
6 codes and standards that I've shown here are embedded in
7 the load forecasts that you'll see in the subsequent
8 pages.

9 So let's turn to the summer peak forecast.
10 The red line here is our 2015 Ten-Year Site Plan and the
11 gray is last year's. On average, the 2015 Ten-Year Site
12 Plan demand forecast is .8 percent less than 2014. Now
13 it's a fairly modest decline, but the main drivers of
14 this decrease are lower usage per customer for certain
15 utilities and the impacts of the energy efficiency codes
16 that I just showed on the previous slide. The compound
17 average annual growth rate for the 2015 summer peak
18 demand forecast is 1.46 percent.

19 Now I'll turn to the winter peak demand
20 forecast. The 2015 Ten-Year Site Plan is in blue and
21 the 2014 in gray again. On average, the 2015 Ten-Year
22 Site Plan forecast for winter peak demand is 1.8 percent
23 less than 2014.

24 Now the main drivers are similar to the
25 summer, but, in addition, impacting this forecast is the

1 fact that our actual winter peak in 2014 was
2 significantly below the forecasted, and so it anchors
3 this forecast a little bit lower and has caused that
4 decrease.

5 So now we'll move from the demand that I
6 showed in the previous two charts; we'll look at net
7 energy for load. The 2015 is in green and the 2014 in
8 gray. On average, the energy forecast is 1.1 percent
9 less than the 2014 Ten-Year Site Plan, and the average
10 annual growth rate here is 1.13 percent.

11 This graph shows our historical summer peak
12 demands going back to 1990 and our Ten-Year Site Plan
13 forecast. The dashed line on the graph is the linear
14 trend of actuals, and the yellow, orange, and red lines
15 that you see are really the information from our
16 Ten-Year Site Plan.

17 And so on this next slide I'll zero into that
18 aspect of the chart. This is a detailed look pulling
19 out certain pieces of important data. The red line on
20 the bottom is the firm peak demand, and this is the
21 demand that is used to calculate whether or not we meet
22 our reserve margin targets. The orange line is the
23 demand forecast assuming that demand response was not
24 available. And then the yellow line is demand forecast
25 without demand response or utility energy efficiency

1 programs.

2 So the demand response reduces load by
3 6.5 percent out in 2024, and the utility energy
4 efficiency programs reduce load by 1.4 percent.

5 This graph shows the compound annual growth
6 rate of firm peak load in previous Ten-Year Site Plans
7 going back from 1992 through the current one. The red
8 is the summer peak demand and the blue is the winter.
9 You can just see over time that, you know, going back to
10 the early '90s we had compound annual growth rates in
11 the forecast that were between 2 and 2.5 percent, but in
12 this year's for the summer we're under 1.5 percent.

13 So on this next slide I'm going to shift from
14 the forecast and now talk about the resource side of the
15 equation. This bar chart shows the projected change in
16 total available capacity in FRCC in the green segment of
17 the bars. Here you can see the utility additions to
18 capacity over the years. And I'd just note that in this
19 Ten-Year Site Plan we have new natural gas generation of
20 10,491 megawatts.

21 So now putting together the load forecast and
22 the projected capacity, we'll look at the planned
23 reserve margin. So the red bar is the summer reserve
24 margin. The blue bar is the winter reserve margin.
25 Using the firm load forecast with the 2015 Ten-Year Site

1 Plan data, we do project that reserve margins will be
2 greater than 20 percent over the ten years.

3 Now as a further illustration, though, of the
4 significance of demand response in Florida, this is
5 looking at reserve margins if demand response and
6 utility energy efficiency programs were not available.
7 Now if that were to be the case, we would be below
8 20 percent throughout the ten-year horizon and we'd be
9 below 15 percent beginning in 2016.

10 This is just another picture of the
11 significance of demand response in Florida. FRCC is now
12 the region with the highest amount of demand response as
13 a percentage of peak demand. In previous years we've
14 been the second highest, but this year we did move into
15 the highest percentage.

16 So in summary in terms of reserve margin for
17 the 2015 Ten-Year Site Plan, we do show that expected
18 reserve margins should be above 20 percent over the
19 ten-year horizon based on this data. Demand response
20 continues to be a very significant factor, averaging
21 6.6 on average over the ten years. Utility energy
22 efficiency programs reduce summer peak by 1.4 percent in
23 2024. Energy efficiency from codes and standards
24 reduces summer peak by at least 4.7 percent in 2024.

25 So next I'd like to turn to the fuel mix

1 that's in the Ten-Year Site Plan. So this chart is the
2 fuel mix for energy, so in megawatt hours generated. It
3 shows 2015 and the 2024. And I'd just note the
4 percentage of gas, of course, is the largest. We're
5 starting at 60 percent in 2015 and growing to 65 percent
6 in these projections in 2024.

7 And now we're looking at similar information,
8 but this is on a capacity basis, so in megawatts. Here
9 natural gas is 62 percent in '15 and 69 percent in 2024.
10 We also show in this graph within the natural gas
11 section we've split out the amount of natural gas where
12 we have fuel switching capability, and we show that
13 currently we have about 43 percent of our natural gas
14 capacity is capable of fuel switching and about
15 41 percent projected in 2024.

16 So now we'll dial in on a few of the
17 components of the capacity. Here looking at our
18 existing renewable resource capacity, you can see that
19 biomass and municipal solid waste continue to be our
20 largest percentage of renewable capacity currently. Now
21 out of this 1,538 megawatts of nameplate capacity, about
22 a third of this, or 556 megawatts, are firm and are
23 included in the reserve margin calculation.

24 And then looking at the forecast through the
25 ten-year horizon, we show total planned additions of

1 1,414 megawatts of renewables: 285 biomass, 70
2 municipal solid waste, and 1,059 of solar. And over a
3 quarter of these planned additions are firm,
4 376 megawatts.

5 Now looking at the nuclear component of the
6 resources, we began with 3,600 megawatts of nuclear
7 capacity. In 2018 and '19 there is a planned upgrade to
8 Turkey Point 3 and 4 for a total increase of 40
9 megawatts.

10 Now one thing I'd point out in this Ten-Year
11 Site Plan compared to 2014, in 2014's Ten-Year Site Plan
12 Turkey Point 6 and 7 were included in 2022 and 2023.
13 However, based on a new schedule that was issued by the
14 NRC for the combined operating license, FPL now projects
15 that the earliest date for these units would fall
16 outside the Ten-Year Site Plan.

17 Okay. Now I want to turn a little bit to the
18 Clean Power Plan. As I mentioned earlier, of course,
19 the final Clean Power Plan was issued on August 3rd.
20 The data in the Ten-Year Site Plans that I'm showing to
21 you today was developed way before that final rule, and
22 so it doesn't include those impacts. I'd just emphasize
23 right now there's still a lot of uncertainty about the
24 way the implementation of the final rule will roll out.
25 There's a lot of work that will need to be done between

1 now and the next few years as the state implementation
2 plan is developed, as utilities determine how they will
3 comply with the rule.

4 But I would point out a few items that changed
5 from the initial proposed rule to the final rule,
6 several items that I think are positive in terms of
7 their impact on electric reliability.

8 First of all, the beginning of the interim
9 compliance period was moved from 2020 to 2022. The rate
10 limit for Florida was changed from 740 to 919 weighted
11 average pounds of CO2 per megawatt hour. The state
12 implementation plans are required to take into account
13 electric reliability, and those plans are due in
14 September of 2016 with a possible two-year extension.
15 And then also there was a reliability safety valve that
16 was added to the rule. This is more of a realtime
17 apparatus that would allow a state to submit a
18 notification to the EPA within 48 hours of the need to
19 modify emission standards for a reliability critical
20 generating unit.

21 So I think those were positive changes to the
22 rule. Given the timing of the Ten-Year Site Plan
23 workshop, I look forward to having more information for
24 you in future workshops. I think it will be -- we'll
25 have some information next year, but it's likely to be

1 several years before we really know the full impact of
2 this rule.

3 One of the things that we'll be examining very
4 closely at FRCC is looking at overall resource adequacy,
5 but also, of course, the impact on transmission
6 constraints, particularly if there are changes in
7 resource mixes we have today.

8 So then just to conclude the load and resource
9 portion of my presentation, again, based on the data we
10 have, we do show adequate reserve margins throughout the
11 period. DSM is a very significant component of those
12 reserves. Natural gas energy production, based on this
13 data alone, is projected to increase almost 19 percent
14 by 2024, and renewables are 2 percent of energy served
15 in 2024.

16 So I'm going to shift gears a little bit and
17 talk about fuel reliability in the FRCC region. Now
18 given the high percentage of natural gas both existing
19 today and projected in the future and then the possible
20 impacts of the Clean Power Plan, the reliability of the
21 natural gas fuel is a very important factor for us in
22 Florida. But I do think there are several things that
23 I'd like to illustrate in my presentation that do
24 favorably mitigate the risks that we have around natural
25 gas.

1 One item that we've had for a number of years
2 is we do have at FRCC a Fuel Reliability Working Group.
3 This is a group that works together from industry to
4 review the interdependencies of the fuel availability
5 and our reliability in the electric grid. We also use
6 this group to coordinate realtime responses to fuel
7 issues in emergencies.

8 Now another change that I think is positive
9 that's happened over time is if you go back to the
10 2004/2005 time period, we had seven major hurricanes in
11 the Gulf at that time, and that severely impacted the
12 gas supply into Florida. We don't have current ability
13 to store natural gas in Florida, but the Florida
14 utilities have contracted with natural gas storage out
15 of state. And we gathered that data to show to you
16 today currently the utilities have rights to
17 approximately 8.4 Bcf of natural gas storage that can
18 generate about 829 gigawatt hours of energy. They're
19 able to withdraw at a rate that's just under 1 Bcf per
20 day.

21 And then just to sort of put that in a more --
22 terms we can put our hands around, that would be at a
23 rate that's a little bit more than a tenth of the summer
24 peak day's usage. So this is one mitigating factor in
25 terms of our reliability on natural gas.

1 This is just a chart that goes back and shows
2 where we've been on natural gas and where we're
3 projected to go in terms of capacity.

4 Now natural gas dual fuel capability, I
5 referred to this a little bit earlier, but this is a
6 second factor that mitigates our risks around natural
7 gas. We benefit in Florida from substantial dual fuel
8 capability. We have more than 40 percent of the natural
9 gas is capable of fuel switching.

10 And then the third factor I want to talk about
11 that helps our risk on natural gas reliability is the
12 third gas pipeline. The Sabal Trail Transmission is a
13 joint venture between affiliates of Spectra Energy and
14 NextEra. It's a new interstate pipeline that would
15 originate in Alabama and extend through Georgia into
16 Florida. Now Sabal Trail would add over 1 Bcf a day of
17 capacity connecting the Transco Station 85 supply to
18 southeast markets and the Central Florida Hub.

19 We also have the Florida Southeast Connection.
20 This pipeline would originate at the Sabal Trail Central
21 Florida Hub in Osceola County and would terminate at
22 FPL's Martin Clean Energy Center in Martin County. This
23 pipeline has the capability of over 600 Mcf a day. The
24 status of both of these is that they're projected to be
25 in service in May of 2017.

1 So I'd just -- I'd just summarize some of the
2 analysis on fuel reliability. We certainly do have a
3 very high percentage of reliance on natural gas. It's
4 something we want to watch very closely. But we do have
5 some factors that mitigate in favor of reducing that
6 risk.

7 First, we have the natural gas storage that
8 utilities have contracted for out of state. We have the
9 ability to do a significant amount of fuel switching.
10 And then the addition of this third pipeline will also
11 provide an important increase in supply diversity and
12 reliability.

13 So I want to talk a little bit about physical
14 threats to our infrastructure. External threats to the
15 electric infrastructure are being addressed continuously
16 by electric utilities themselves; also, a lot of focus
17 from FERC and from NERC and the regional entities. In
18 the past years, we've seen a lot of focus on cyber
19 security threats. That focus will continue. But more
20 recently there have been new standards that have been
21 developed for other external threats on our system, and
22 these include a geomagnetic disturbance standard and a
23 standard about physical security. Having processes in
24 place and making the investments necessary to protect
25 our infrastructure against these external threats is

1 critical to our energy security.

2 I'll begin by talking about the GMD standard.
3 And first I'd just say a little bit of background on
4 geomagnetic disturbances. These result from a process
5 that begins with the sun. The solar activity is a cause
6 that can cause solar particles to escape the sun's halo
7 and travel to Earth in an estimated 15 hours to four
8 days is about how much notice we have when these events
9 occur. The charged particles can cause a
10 geomagnetic-induced current wherever there is a path for
11 them to flow. Now these quasi-DC currents can flow in
12 the Earth or they can flow on long manmade conducting
13 paths, which would include transmission lines, metallic
14 pipelines, railroads, and telecommunication lines.

15 The GICs can enter and exit the power system
16 at transformer grounds and disrupt normal operation of
17 power systems and can potentially significantly damage
18 operating equipment. Geomagnetically induced currents
19 can cause the misoperation of protection systems as well
20 and cause damage to transformers and ultimately voltage
21 collapse.

22 There was a NERC study that was done in 2012
23 that examined these phenomenon significantly, and found
24 that a GMD is more likely to cause voltage collapse in
25 the system than extensive transformer damage. Now both

1 are bad, but the reason this finding is important is
2 that a loss of power from a voltage collapse is
3 something that could probably be restored in a matter of
4 hours or days, but a system collapse because of
5 extensive transformer damage could take months to bring
6 back because of the lead time of those transformers.

7 I'd also point out in 1989 there was a solar
8 storm that led to a widespread significant blackout in
9 Quebec. The Quebec event was caused by voltage
10 instability similar to what the NERC study was
11 discussing. Now the grid in Florida did not experience
12 any adverse effects during that storm. And generally
13 the scientists tell us that solar storms tend to affect
14 higher latitudes more than lower latitudes like Florida.

15 So with the importance of the impacts that
16 GMDs can cause to the electric system, FERC did issue an
17 order in 2013 for the industry to develop reliability
18 standards around GMDs in two stages.

19 In Stage 1, the standard requires utilities to
20 develop and implement operating procedures that mitigate
21 the effects of GMD events. This standard became
22 effective in April of this year, and utilities are
23 operating under this standard today.

24 In Stage 2, a standard is pending at FERC that
25 would require utilities to take GMD events into account

1 in their system planning. And this standard is
2 applicable to facilities that include power transformers
3 with a high side greater than 200kV. This standard
4 would require that utilities maintain models and perform
5 studies to analyze the effect of GMDs, and also plan
6 corrective action plans that could address system
7 vulnerabilities. The planning standard is pending FERC
8 approval. It has a five-year proposed implementation
9 period.

10 Now at FRCC, our role would be to build the
11 model that's described in this standard and perform
12 system studies based on input from the Florida
13 utilities. We believe that by doing this in a central
14 fashion, we can achieve savings to avoid duplication at
15 the specific utilities. The cost of implementing
16 corrective action plans, if we have any, won't really be
17 known until those studies are performed.

18 I'm going to shift gears to the second
19 standard, and that's the physical security standard.
20 And I think last year John Odom described to you at the
21 Ten-Year Site Plan the attack on the Metcalf substation
22 in California in 2013. Well, after that attack, in 2014
23 FERC did issue an order that directed NERC to develop a
24 physical security standard. And that standard is
25 applicable to 500kV and large 230kV substations and also

1 primary control centers. The standard requirements
2 include the performance of initial risk assessment, the
3 evaluation of potential threats, and the development and
4 implementation of a documented physical security plan,
5 and then also an unaffiliated third party has to review
6 those plans.

7 Now the standard calls for the initial
8 assessment to be completed by October 1st of this year,
9 and then the physical threat analysis and the security
10 plans are due to be completed between August and
11 December of 2016.

12 So just wrapping up the various points that
13 I've covered today, again based on the 2015 Ten-Year
14 Site Plan data, we do show reserve margins to be greater
15 than 20 percent over the ten years. We have -- DSM is a
16 very significant component of those reserves. Energy
17 from natural gas production is expected to increase
18 almost 19 percent by 2024 based on this data. And we
19 have several factors that are working favorably toward
20 our natural gas fuel reliability, including the third
21 gas pipeline that's under development.

22 The Clean Power Plan, we'll know more and be
23 able to tell you more in future years. And then we've
24 got the two new standards that are to help our physical
25 security of our infrastructure that'll be implemented in

1 the next few years.

2 So with that, that really concludes my
3 prepared presentation. I'd be happy to answer any
4 questions.

5 **CHAIRMAN GRAHAM:** Stacy, thank you very much
6 for your presentation. Commissioners, do you have any
7 questions of Stacy or FRCC?

8 Commissioner Brisé.

9 **COMMISSIONER BRISÉ:** Thank you, Mr. Chairman.
10 And thank you for your presentation this afternoon.

11 A question on the gas pipeline, the Sabal
12 Trail project, do you see any reason why that project
13 would not come online on time?

14 **MS. DOCHODA:** Based on everything I
15 understand, they're exactly on schedule on that -- on
16 that project.

17 **COMMISSIONER BRISÉ:** Okay. On page 7 you talk
18 about -- let me make sure I get to page 7, give me a
19 quick second -- increasing impacts from codes and
20 standards and also from customer-owned distributed
21 generation solar. If you can expound on that a little
22 bit.

23 **MS. DOCHODA:** Sure. So the forecasts this
24 year do show the effect of a certain amount of solar
25 generation. In 2024, we show about a .2 percent

1 reduction in the forecast based on customer-owned solar.
2 So that's just reducing the demand because it would be
3 demand that the customer would supply themselves, and so
4 it wouldn't appear on the electric grid.

5 **COMMISSIONER BRISÉ:** Okay. And you don't see
6 that curve growing a lot quicker during that time frame?

7 **MS. DOCHODA:** Well, what I would say is that I
8 think the big question mark is the impact of the Clean
9 Power Plan, particularly with the incentive program
10 that's in that plan, there certainly could be changes
11 that would occur there.

12 **COMMISSIONER BRISÉ:** Okay. Thank you.

13 **CHAIRMAN GRAHAM:** Any other Commissioners?

14 Okay. Well, Stacy, once again, thank you very
15 much for coming down and for your presentation today.

16 **MS. DOCHODA:** Thank you, Chairman.

17 **CHAIRMAN GRAHAM:** I do appreciate it. And
18 this information every year is always very, very helpful
19 for us.

20 Okay. Next we're going to go down through the
21 four IOUs, starting with Florida Power & Light. And
22 unlike Stacy, you guys only get ten minutes.

23 **MS. RAUCH:** Good afternoon, Commissioners. My
24 name is Pam Rauch, and I'm Vice President of Development
25 and External Affairs for FPL. Thank you so much for the

1 opportunity to share with you today our plans to grow
2 solar in Florida for the benefit of our customers.

3 I'm excited to share with you details of three
4 large-scale projects that we plan to complete by the end
5 of 2016. But what I'm even more excited to share is how
6 excited we are and what a bright future we believe that
7 solar energy has for our customers here in Florida.

8 As you probably know, FPL has believed for a
9 long time that solar energy should be a larger part and
10 a growing part of our energy mix here in Florida. And
11 we've enjoyed watching significant price declines in
12 equipment over the last couple of years, but that alone
13 in Florida has not been enough because of our low energy
14 prices for our customers. So that is why our team has
15 worked very hard and been very proactive over the last
16 year to identify three project sites that share some
17 multiple advantages that will allow us to deliver
18 cost-effective solar energy to all of our customers in
19 15 months, by the end of 2016.

20 But we didn't get here overnight. And
21 pursuant to legislation back in 2008, we were able to
22 develop and complete 110 megawatts in three large-scale
23 projects that you see on the slide. And we had many
24 learnings from these projects that helped accelerate
25 where we are today.

1 First of all, we realized how much fuel
2 diversity and diversity of our energy mix, how important
3 that is for us here in Florida. We also learned that
4 there is a huge benefit to our customers in terms of
5 fuel savings with the solar energy projects. We learned
6 a lot about technology. We learned that the
7 photovoltaic panels can optimize and give us the best
8 benefit to our customers. We learned about construction
9 practices and what makes the most sense and how to
10 minimize those costs in terms of design of the project,
11 minimize the roads, optimize the panel locations for the
12 best solar resource. And we also learned about O&M
13 efficiencies: That when these plants are located near
14 other plants, we can optimize our resources and our
15 management for those projects, as well as maintenance
16 efficiencies for these projects. So we had a lot of
17 learnings.

18 And we took those learnings, and we are so
19 pleased today because we now have three new projects
20 known as the Babcock Ranch Solar Energy Center in
21 Charlotte County, the Citrus Solar Energy Center in
22 DeSoto County, and the Manatee Solar Energy Center in
23 Manatee County. These three projects will comprise 224
24 megawatts of cost-effective solar energy, meaning that
25 they will provide a net benefit to our customers over

1 and above their cost to construct.

2 We're really excited about this because this
3 will more than triple our amount of solar energy that we
4 are delivering to our customers in 15 months, and we
5 believe it's a big deal because they are cost-effective
6 and it is the way that we can continue to keep our bills
7 low while continuing to diversify our energy mix and
8 provide more solar here in Florida.

9 When we look at these projects and we look at
10 trying to make them cost-effective so they make the most
11 sense for our customers, it's important to realize that
12 each of the projects are unique and have to be evaluated
13 on their economics individually. For example, we're
14 lucky here in Florida because we have a pretty good
15 solar resource. In fact, you can see that we're ranked
16 ninth in the country. So that helps us. But also when
17 you compare to a state like Arizona that has a greater
18 solar resource, that can make a difference on a per
19 project basis on the economics.

20 So, for example, even here within the state,
21 we know that locations in Southwest Florida offer a 3 to
22 5 percent greater solar resource than they do in other
23 parts of the state, and those differences make a
24 difference in the overall project cost.

25 We also know that the technical potential for

1 Florida to develop large-scale projects is very good.
2 We know that there's a lot of potential to develop solar
3 in Florida of all types -- large-scale rooftop. But we
4 know all that technical potential, that 98 percent of it
5 is with large-scale solar. So as a company, that is why
6 we have taken the approach that large-scale solar makes
7 the most sense for our customers.

8 In fact, when you look at the economics, you
9 look at higher production of solar means lower cost for
10 our customers. And when we have -- achieve economies of
11 scale with larger projects, we're able to deliver solar
12 energy at a lower cost. So, in fact, for every dollar
13 that we invest in a large-scale project, we achieve
14 two-and-a-half times the amount of solar energy than you
15 would, say, for a dollar invested in rooftop energy. So
16 that is why as a company we are focused on large-scale
17 projects, because they benefit all of our customers in
18 the most economical way.

19 So for the three projects that I'll share with
20 you in a moment, we really dug in, and we found several
21 advantages that allowed us to make these projects
22 cost-effective by the end of next year.

23 First of all, we had the advantage that all
24 three sites, the land was already owned by FPL or it was
25 donated to us at no cost. We also had much of the

1 permitting completed back in 2011 and 2012, which saved
2 us a lot of time. And saving that time is important
3 because it will allow us to take advantage of the
4 30 percent investment tax credit before it expires at
5 the end of 2016. That was also an important component
6 of these projects.

7 All three projects are located next to or near
8 existing transmission infrastructure with available
9 capacity, so we were able to minimize our
10 interconnection cost. And as I mentioned, the solar
11 resource where these projects are located are 3 to
12 5 percent greater, which also benefits the cost of the
13 project.

14 We also know that economy of scale makes a
15 difference in terms of cost. And you get to the tipping
16 point -- once you exceed 50 megawatts, you achieve
17 economies of scale in terms of cost. We're also able to
18 leverage our strong supply chain relationships. We
19 competitively negotiated for the best possible pricing
20 on panels and other equipment, and we competitively bid
21 our EPC contract. So we believe we have the lowest
22 possible cost to build these projects.

23 I mentioned that we have the ITC, which is a
24 big component. But last, but definitely not least, was
25 also the strong collaboration and partnership we had

1 from the three counties and their leadership. Starting
2 with Charlotte County, followed soon after by Manatee
3 and DeSoto, we were able to achieve tax abatements
4 through economic development incentives that added to
5 the cost-effectiveness of the projects. These counties
6 recognized the great partnership and the economic
7 development benefits that these projects would bring to
8 their communities.

9 So let me dig into the three projects. The
10 first one is the FPL Babcock Ranch Solar Energy Center,
11 and this was a very collaborative partnership with
12 developer Syd Kitson and Kitson Development. They
13 donated this land to the project for the benefit of all
14 of our customers. This is located on 440 acres. And in
15 addition to the Charlotte County tax abatements, the
16 Babcock Ranch Special Independent District also granted
17 back a percentage of their franchise fees from the
18 electric franchise to ensure that this project will be
19 cost-effective for all of our customers. Much of the
20 permitting had been done before, as I mentioned, which
21 will help us meet the 2016 deadline.

22 The second project is the FPL Citrus Solar
23 Energy Center, and this is in DeSoto County. You can
24 see our original 25-megawatt DeSoto County Energy Center
25 just off in the distance. And this project is located

1 on 841 acres of FPL-owned property. It took a little
2 more land because we worked around the environmental
3 conditions at that site.

4 In addition to the tax abatements that we
5 received there, we also had permitting in place, and
6 there was existing transmission capacity and
7 availability. And we were able to take advantage of
8 some synergies in terms of O&M in terms of maintaining
9 the nearby plant.

10 **CHAIRMAN GRAHAM:** Pam, you've got two minutes
11 left.

12 **MS. RAUCH:** Okay. Lastly, last slide, the FPL
13 Manatee Solar Energy Center, a 74-megawatt project next
14 to our Manatee Natural Gas Center located on 762 acres
15 of property. Again, able to use existing
16 infrastructure, like the substation was there, to
17 minimize our construction costs.

18 So these three projects work today and will
19 work and be cost-effective to our customers because of
20 the synergies and the things we were able to leverage in
21 terms of our infrastructure and timing to get the
22 projects complete. We're very excited to get these
23 projects in service for our customers, and we are very
24 optimistic that we will be able to find more
25 cost-effective projects going forward. Thank you.

1 **CHAIRMAN GRAHAM:** Thank you very much. Hold
2 on for questions.

3 Commissioner Brisé.

4 **COMMISSIONER BRISÉ:** Thank you, Mr. Chairman.
5 Thank you for your presentation today. One
6 more time, if you could walk me through the economics
7 again of why utility-scale solar makes more sense than
8 rooftop solar.

9 **MS. RAUCH:** Sure. You know, you're able to
10 achieve economies of scale because of the large size and
11 you're able to optimize the design and the location of
12 the panels, and scale matters. And so you're really
13 able to optimize the cost and achieve higher production
14 because of the location. So when you look at it on a
15 cost basis, a dollar-for-dollar, you achieve
16 two-and-a-half times the amount of solar from that same
17 dollar invested in large-scale. So if our goal is to
18 really grow solar in Florida, doing it through
19 large-scale solar today is the most effective way.

20 **COMMISSIONER BRISÉ:** Okay. So basically if
21 you were to put the same level of investment in rooftop,
22 you wouldn't gain the same type of result? That's what
23 you're saying?

24 **MS. RAUCH:** Correct. You would need to build
25 65,000 rooftop installations to achieve the 224

1 megawatts that we are building in three projects.

2 **COMMISSIONER BRISÉ:** Okay. Have you all
3 looked at community solar as, as an option to -- because
4 part of this, from my perspective, is consumer
5 engagement in managing --

6 **MS. RAUCH:** Yes. We absolutely are looking at
7 all forms. And, as you know, we have a small pilot with
8 our voluntary solar program SolarNow, and two of those
9 projects are under construction and two more along the
10 way. We have about 1,300 participants to date. And as
11 we go forward and as prices continue to decline, we can
12 evolve those types of pilots and programs to offer our
13 customers. So we are looking at various ways to provide
14 more types of opportunities to our customers.

15 **COMMISSIONER BRISÉ:** Okay. I'll leave it
16 there for now. Thank you.

17 **CHAIRMAN GRAHAM:** Commissioner Edgar.

18 **COMMISSIONER EDGAR:** Hi, Pam. Thank you for
19 being here.

20 You actually did answer one of my questions.
21 I was going to ask you about the status of the voluntary
22 solar program, an area of interest to me.

23 But also the -- in response to Commissioner
24 Brisé's question about rooftop solar versus
25 utility-scale, and I don't mean versus as if it's one or

1 the other necessarily, but your quote of two-and-a-half
2 times more solar production for dollar spent, does that
3 take into account the land use costs --

4 **MS. RAUCH:** Yes.

5 **COMMISSIONER EDGAR:** -- for utility-scale
6 solar? Since I believe you said that the projects that
7 FPL currently has were either currently owned or
8 donated, and I would expect that there's probably a
9 limit to the sites that are free in the future.

10 **MS. RAUCH:** Right. I believe the
11 two-and-a-half number is more of a national average.
12 Ours are even better because of the synergies that we
13 were able to achieve. But two-and-a-half times is, it's
14 kind of apples for apples.

15 **COMMISSIONER EDGAR:** So it does -- so that
16 two-and-a-half times term, if I understand you
17 correctly, it's your understanding that that does
18 include land costs.

19 **MS. RAUCH:** That's my understanding.

20 **COMMISSIONER EDGAR:** Okay.

21 **CHAIRMAN GRAHAM:** Okay. Pam, thank you very
22 much.

23 **MS. RAUCH:** Thank you.

24 **CHAIRMAN GRAHAM:** Next is Duke. Ben, you have
25 ten minutes.

1 **MR. BORSCH:** I can probably do that. I'm Ben
2 Borsch. I am the Director of Integrated Resource
3 Planning for Duke Energy Florida. Thank you for the
4 opportunity for us to provide an update on Duke Energy
5 Florida's continuing commitment to renewable energy
6 sources and our commitment to developing increasing
7 amounts of solar in Florida as it's outlined in our
8 Ten-Year Site Plan.

9 DEF continues to be one of the largest
10 providers of renewable energy in the state. We provided
11 more than 1.1 million megawatt hours of renewable
12 electricity in 2014, and we anticipate meeting roughly
13 3.5 percent of our customers' electricity needs from
14 renewable sources in 2015.

15 And going forward, we are planning for the
16 increasing contribution that solar power will make to
17 our energy mix. DEF plans to add up to 500 megawatts of
18 new utility-scale solar within this year's -- this
19 ten-year planning period.

20 And in addition to utility-owned or contracted
21 solar generation, DEF recognizes that some of our
22 customers are interested in owning their own solar, and
23 we respect the right for them to be integrated to --
24 their solar generation to be integrated onto the grid.

25 Over the past several years we have expanded

1 our customers' connected solar generation from
2 1 megawatt in 2008 to 23 megawatts today, and we
3 continue to connect an average of 80 solar systems per
4 month.

5 DEF plans to install approximately 35
6 megawatts of new solar PV in the next three years at a
7 number of solar demonstration facilities. These
8 facilities will support DEF's larger planned future
9 solar installations by developing our experience and our
10 expertise in the integration of the solar utility --
11 solar resource onto our utility grid, efficient and
12 cost-effective project development and EPC management,
13 and in system operation and maintenance.

14 We selected two initial demonstration
15 facilities for the construction of about 11 megawatts of
16 PV in 2015 and '16. These sites were selected to take
17 advantage of DEF-owned property internal to the state,
18 away from the salt impacts of the coastline, and with
19 low-cost interconnection, minimal environmental impacts,
20 and supportive geology. We selected two different EPC
21 contractors to provide us with supplier diversity and
22 management experience.

23 The Osceola Solar Facility will be the first
24 of several large-scale solar facilities that will be
25 built and owned by Duke Energy Florida as a part of our

1 ongoing commitment to expand the use of solar and as
2 outlined in our Ten-Year Site Plan. Osceola County
3 Solar Facility No. 1 will be located on Duke
4 Energy-owned land in Kenansville, a community in Osceola
5 County. This facility will be built on 17 acres of a
6 25-acre parcel that includes our Canoe Creek Substation,
7 and will utilize about 15,000 solar panels. Key vendor
8 participates -- participants in this project include
9 Advanced Green Technology, a Florida-based subsidiary of
10 Advanced Roofing, Inc., which will serve as the EPC
11 contractor; Solar World, which will supply the panels;
12 and GE, supplying the inverters.

13 Our Taylor County facility will be the second
14 large-scale demonstration facility, and it will be built
15 by and owned by DEF to supply additional solar resources
16 to our customers. It'll be located on Duke-owned land
17 in Perry and will take up about 40 acres around our DEF
18 Perry substation.

19 Looking ahead to 2016 and '17, DEF is
20 evaluating additional sites for the development of an
21 additional 20-plus megawatts of solar PV. Site
22 development, feasibility review, and permitting are
23 underway. And, again, DEF expects to take advantage of
24 company-owned land interior to the state with minimal
25 environmental impacts and favorable interconnection

1 opportunities.

2 And then, as projected in our 2015 Ten-Year
3 Site Plan, we anticipate adding up to 500 megawatts of
4 new utility-scale PV through 2024. Consistent with our
5 normal planning process, these facilities will be
6 evaluated for customer value based on the future and
7 actual -- future, actual, and projected solar equipment
8 and installation costs, the impact and value of that PV
9 on our fuel and generating mix, and the value of
10 competing generating facilities.

11 Thank you again for our opportunity to make
12 this update.

13 **CHAIRMAN GRAHAM:** Okay. Thank you very much
14 for your presentation. Commissioners?

15 Commissioner Brisé.

16 **COMMISSIONER BRISÉ:** Just to be consistent, do
17 you all have -- does Duke have any plans to -- to
18 develop any community solar?

19 **MR. BORSCH:** We are working on some community
20 solar projects. Right now we do not have a community
21 solar offering because we are working very hard to make
22 sure that what we offer our customers in community solar
23 doesn't take a, you know, significant adder to them but
24 is genuinely a competitive offering.

25 **COMMISSIONER BRISÉ:** Okay. All right. Thank

1 you.

2 **CHAIRMAN GRAHAM:** Commissioners, anybody else?
3 Commissioner Edgar.

4 **COMMISSIONER EDGAR:** Just to follow up on --
5 on that, with which I agree, do you have any idea of the
6 timeline to get to that point where, for voluntary --
7 excuse me, community solar, for community solar, that
8 that more competitive offering is in the offering?

9 **MR. BORSCH:** I don't know that we have a
10 specific timeline. You know, we know that this will
11 depend in part on movement both in the price of solar
12 equipment and, you know, in the price of the competing
13 technology. In this case, most likely the price of
14 natural gas. But we are continuing to work on that.
15 And actually we believe that the experience that we're
16 going to gain from the projects that we were discussing
17 just now in terms of our ability to leverage our supply
18 chain to build these kinds of scale facilities will help
19 us in the next few years to sharpen the pencil and
20 really offer something competitive in community solar.

21 **COMMISSIONER EDGAR:** Thank you.

22 **MR. BORSCH:** Thank you very much.

23 **CHAIRMAN GRAHAM:** Wait. Commissioner Brown.

24 **MR. BORSCH:** Oh, one more.

25 **COMMISSIONER BROWN:** Thank you, Mr. Chairman.

1 **CHAIRMAN GRAHAM:** Sure.

2 **COMMISSIONER BROWN:** On your slide 9 you show
3 the years 2015 through 2018, and they're just modest
4 increases, and then you have a gap --

5 **MR. BORSCH:** Yes.

6 **COMMISSIONER BROWN:** -- between 2018 and 2024.
7 Where -- I'm just curious where the megawatt makeup for
8 2019 through '24 falls.

9 **MR. BORSCH:** We have a pretty -- there's a --
10 we're projecting that there's going to be a pretty good
11 size bump in the '19 and '20 periods, and then a -- kind
12 of a steady growth period out, you know, to the
13 cumulative 500 in 2024. Based on our current
14 projections of the falling price of solar equipment and
15 installation compared with our expectations about
16 potential increases in the price of natural gas and
17 other fuels, we think that that's probably around the
18 time when it's really going to hit its stride. And, you
19 know, so our current set of projects are specifically
20 designed to provide us with that launching pad in terms
21 of experience and understanding and operation to be
22 prepared for that takeoff point in around 2019.

23 **COMMISSIONER BROWN:** So are there firm
24 projects committed between 2019 and 2024?

25 **MR. BORSCH:** Not yet.

1 **COMMISSIONER BROWN:** Okay. Thank you.

2 **CHAIRMAN GRAHAM:** Now thank you.

3 Okay. Next is TECO. Welcome.

4 **MS. WEHLE:** Thank you very much. Good
5 afternoon, Commissioners. My name is Joann Wehle. I'm
6 the Director of Sales and Marketing for Tampa Electric
7 Company, and it's my pleasure today to talk to you about
8 the Tampa Electric solar project at the Tampa
9 International Airport. We have been talking with Tampa
10 International for quite some time about locating a PV
11 system somewhere on the airport property, and we finally
12 decided to locate one on the top floor of Tampa
13 International Airport's economy parking garage. This
14 installation includes car canopies on a concrete
15 structure, which is in keeping with the design of the
16 garage. We will own the canopies, the PV system, and
17 the energy output from the PV system. We'll be using
18 Solar World's 325-watt panels. And it will provide
19 shaded parking for customers of the parking garage on
20 the roof. And we signed a 25-year lease with Tampa
21 International Airport for use of the space.

22 So this project has been underway for quite
23 some time, over a year, and in 2014, in December of last
24 year we issued an RFP with the help of SEPA, which is
25 the Solar Electric Power Association, that helped with

1 qualifying bidders and also with our evaluation criteria
2 for selecting a turnkey provider for this particular PV
3 system.

4 After screening the bids and -- with our
5 evaluation criteria and developing a short list, we
6 selected an EPC general contractor named Solar Source,
7 who is headquartered in St. Petersburg, Florida, and
8 started looking at the criteria for putting this PV
9 array on the top floor of the parking garage.

10 One of the things that was unique to this
11 particular PV system is that we had to go above and
12 beyond the normal permitting process because being on an
13 airport property, there are quite a few other hoops that
14 you have to run through, including a glint and glare
15 study that we needed to perform, and also getting FAA
16 approval. All of that was done by June of this year,
17 and construction activities started in July.

18 We worked very closely with Solar Source as
19 well as TIA on a -- on a daily basis in order to get
20 construction underway, which is ongoing right now, and
21 we plan to have the system commissioned in late December
22 of this year.

23 As you can see, this is a schematic of other
24 things that are going on at the airport proper. They're
25 building a consolidated rental car facility currently,

1 which will be about a \$2.6 million square foot facility;
2 they're extending their automated people mover 1.5 miles
3 down to the automated -- to the rental car facility; and
4 they're also undergoing a lot of renovations in their
5 main terminal area.

6 This is just a picture of some of the activity
7 that's going on from the rooftop of that garage where
8 we're actually putting the PV array. There's quite a
9 bit of construction going on right now for that rental
10 car facility, and it's been, again, another challenge
11 that we've had to face to make sure that we aren't in
12 the way and are not impeding any progress at the
13 airport.

14 So a little bit more about the solar project.
15 As part of the renovation program, TIA and Tampa
16 Electric actually worked very closely, hand in hand to
17 include this particular project in their sustainability
18 and efficiency efforts there at the airport. We worked
19 very closely with the design of this particular
20 facility. Part of their issue was that they did not
21 want us to utilize a ground-mounted system and take away
22 any of their parking capability on the top floor of the
23 garage. So we developed a canopy system that will
24 provide, again, shaded parking for the occupants of that
25 parking garage.

1 And so -- and then another thing that we're
2 going to be doing with the airport is placing TV
3 monitors in high traffic areas to -- that will be an
4 education for the public as to the output of the system
5 and other things about the system so that the public can
6 actually get some more education about photovoltaic.

7 This is an artist's rendering of the economy
8 parking garage with the extended automated people mover
9 station that's going to be added to it. And we -- this
10 is another area that we feel like we could possibly be
11 putting some TV displays that will again be an
12 educational tool for the public.

13 This is a picture of as we got started with
14 some construction activities there. One interesting
15 fact is they already -- again, this was an existing
16 structure for parking. They have those lighting canopy
17 systems right there that we're going to be utilizing for
18 some of our canopy structures in order to reduce cost.
19 And, again, another challenge that we've had is some of
20 those elevator banks provide shade, so we had to be very
21 careful to design the system such that there were no
22 shading of panels. Again, this is an aerial view of the
23 construction underway with the canopy and beam systems
24 that -- that we're using.

25 Just, again, another -- a snapshot of the

1 column and beam structures the panels will be sitting
2 on. The concrete structures are, again, in keeping with
3 the design of the airport, of the concrete building that
4 exists there today.

5 And while we have announced and are under
6 construction with our 2-megawatt facility at the
7 airport, we've also announced that we're investigating
8 the addition of an additional 25-megawatt project to our
9 generation portfolio. This project is anticipated to
10 also be a turnkey EPC project that will be located near
11 our Big Bend Power Station and our Manatee Viewing
12 Center. This generation resource is going to provide
13 energy diversity and hopefully reduce our fuel costs,
14 and will be used and put on our existing company land.

15 This site was selected because of its
16 proximity to our 69kV transmission line, and it's very
17 visible from Highway 41 and our future Energy Technology
18 Demonstration Center. So we are in the process of
19 receiving bids for this particular project, and we will
20 soon determine the project's next steps. And I'd be
21 happy to answer any questions.

22 **CHAIRMAN GRAHAM:** Thank you very much for your
23 presentation.

24 Commissioner Brisé.

25 **COMMISSIONER BRISÉ:** Thank you, Mr. Chairman.

1 Would you define that project at the airport
2 as community solar or large-scale solar?

3 **MS. WEHLE:** We are calling it large-scale
4 solar.

5 **COMMISSIONER BRISÉ:** Okay. Do you have in
6 mind to look at community solar?

7 **MS. WEHLE:** While our next step, as I
8 mentioned, is that 25-megawatt system that we're looking
9 at in southern Hillsborough County, I anticipate that
10 we'll be continuing to look at community solar as an
11 opportunity for the company. We're going to be -- as
12 costs continue to go down, not unlike the other
13 utilities, we're going to be keeping community solar in
14 mind as an opportunity for the company.

15 **COMMISSIONER BRISÉ:** Okay. And your
16 presentation didn't talk much about rooftop solar for
17 individual consumers. Can you address that?

18 **MS. WEHLE:** Yes, certainly. We have over
19 700 customers right now that have rooftop solar on their
20 own residences that -- that are interconnected into our
21 grid.

22 **COMMISSIONER BRISÉ:** Thank you.

23 **MS. WEHLE:** Okay.

24 **CHAIRMAN GRAHAM:** Commissioner Brown.

25 **COMMISSIONER BROWN:** Thank you. And I'm happy

1 you highlighted this solar project at TIA. It's
2 generated a lot of support among the community and
3 interest.

4 I'm curious, under the current contract that
5 you have with TIA, is there an opportunity to expand
6 that PV across other parking garages or other
7 facilities?

8 **MS. WEHLE:** While the current lease does not
9 actually have an expansion opportunity -- what I failed
10 to mention was that this is only on one side of the
11 rooftop. So I think that there certainly is an
12 opportunity to expand it to incorporate the entire
13 rooftop of the sixth floor of the garage.

14 **COMMISSIONER BROWN:** Do you know how many
15 megawatts that would encompassed?

16 **MS. WEHLE:** It would -- it would pretty much
17 be about doubling the size of what we have right now,
18 which is 2 megawatts.

19 **COMMISSIONER BROWN:** Thank you. Thank you for
20 your presentation.

21 **MS. WEHLE:** Thank you.

22 **CHAIRMAN GRAHAM:** Thank you very much.

23 **MS. WEHLE:** Okay.

24 **CHAIRMAN GRAHAM:** Gulf, welcome.

25 **MS. FITZGERALD:** Good afternoon,

1 Commissioners. Thank you for the opportunity to speak
2 today. My name is Sybelle Fitzgerald. I'm the Gulf
3 Power Renewable and Generation Resource Planning
4 Manager.

5 Oops. There we go. Sorry about that. I'm
6 going to talk to you today about our portfolio of
7 renewable generation that we have and are planning to
8 install with an emphasis on the projects that we have
9 currently ongoing.

10 So, first of all, we're planning on adding
11 multiple large-scale solar projects and also a wind
12 energy project, and currently we already have a landfill
13 gas facility and we also have a purchased power
14 agreement with Bay County for an MSW facility.

15 And the locations of these facilities, as you
16 can see on the slide, the MSW facility is located in
17 Panama City in Bay County. That's an 11-megawatt
18 facility there. And then our first large-scale facility
19 is going to be located at Eglin. That's a 30-megawatt
20 solar facility. And then the second one is going to be
21 at Holley. It is in the Navarre area. It's a
22 40-megawatt facility. And then in the Pensacola area we
23 have the Saufley Solar Facility, which is going to be 50
24 megawatts. And then we have our existing Perdido
25 Landfill Gas Facility.

1 So to go through these solar facilities that
2 we're planning to install as an energy purchase
3 agreement, these are being done in a partnership with
4 our military customers. One project is being done with
5 the Air Force and two is being done with the Navy. So,
6 again, a 30-megawatt, a 40-megawatt, and a 50-megawatt,
7 all as energy purchase agreements. And the term of each
8 of these agreements is 25 years, and the construction is
9 currently on schedule. We've received a lot of permits,
10 we've received -- the transmission study is, the
11 interconnection study is complete. These are all
12 transmission interconnections. One is going to be a
13 115kV interconnection, the other one is going to be a
14 230kV interconnection, and one also -- and the other one
15 is also a 115kV interconnection.

16 We're in the process of almost finalizing the
17 interconnection agreements as well. And the land lease
18 agreements with the military are underway, and we expect
19 to get those executed in the next two to three weeks.

20 And moving to -- from our solar projects to
21 our wind energy purchase agreement, we have enabled a
22 wind farm to be built near Piedmont, Oklahoma, which is
23 right near Oklahoma City. And that is a 178-megawatt
24 farm. It also is an energy purchase agreement. It's
25 going to be called the Kingfisher Wind Farm. And that

1 one has 674,000 megawatt hours that's going to be
2 delivered to us. And this is kind of a unique contract
3 as it'll be a fixed energy schedule, so we're guaranteed
4 an output from that -- from the facility and we'll
5 receive the renewable energy credits. That's a 20-year
6 energy purchase agreement, and that facility is expected
7 to be online by the end of this year.

8 And right now this is a picture of some of the
9 construction that's ongoing. That's the foundation for
10 one of the wind towers. And so foundations are being
11 poured. The transmission line is actually almost
12 100 percent constructed. The substation is well under
13 its way in construction. And then, like I said, the
14 foundation and the towers are under -- in progress.

15 Here's just a couple more pictures showing the
16 construction that's ongoing on that site. As you can
17 see, we got one of the wind towers going up, and several
18 other structures are being installed, and then you can
19 see some blades being trucked to the site.

20 And then just to recap some of our other
21 renewable facilities that Gulf has. The Perdido
22 Landfill facility, which is a 3-megawatt facility, is
23 operating very well. It has a 94 percent capacity
24 factor and has delivered over 119,000 megawatt hours
25 since October 2010.

1 Our Bay County facility, I think everybody is
2 probably familiar with, is an ongoing purchased power
3 agreement that Gulf has had over the years. We just
4 renewed it under a three-year term. And that one has
5 about a 45 percent capacity factor and is an 11-megawatt
6 facility.

7 And then the look at what Gulf's mix is as far
8 as renewables to fossil. What we have is -- right now
9 is about .5 percent compared to our fossil generation.
10 And then when we bring on the wind farm, we'll go up to
11 6.2 percent, and then we bring in the solar, we'll go to
12 8.1 percent on renewables.

13 So to summarize, Gulf has a diverse mix of
14 renewable energy resources, and we're going to be up to
15 the 8 percent range in renewables by 2017. And these
16 solar and wind agreements that we're doing have enabled
17 the construction of these farms, and the milestones,
18 significant milestones on both of these projects have
19 been reached.

20 The construction activities for all three
21 solar sites and for the wind farm are currently on
22 schedule, and the landfill gas and the MSW project
23 facilities continue to produce electrical energy for our
24 customers. Any questions?

25 **CHAIRMAN GRAHAM:** Thank you very much for your

1 presentation. Hold on just a second.

2 Commissioner Brisé.

3 **COMMISSIONER BRISÉ:** Thank you. I try to be
4 consistent. If you can talk to me about what Gulf's
5 plans are for community solar, and then also talk to me
6 about your rooftop solar footprint.

7 **MS. FITZGERALD:** Okay. I'll be glad to.

8 Gulf is currently evaluating community solar.
9 We're looking at, you know, what the -- we want to make
10 sure that we're below our avoided cost and that all the
11 customers, you know, aren't subsidizing other customers
12 that have rooftop solar. So we're looking at various
13 approaches to that mechanism for community solar.

14 **COMMISSIONER BRISÉ:** And then the second part
15 of the question, describe to me your rooftop solar
16 footprint.

17 **MS. FITZGERALD:** Yes. Rooftop solar, we have
18 a lot of activity in that area with our net metering
19 program. I don't actually handle that program; somebody
20 else does. But we do have a lot of new installations
21 going on rooftops each year. But we stand behind the
22 concept that the large-scale utility solar projects
23 offer a lot more value for our customers in economies of
24 scale.

25 **COMMISSIONER BRISÉ:** Thank you.

1 **CHAIRMAN GRAHAM:** Any other Commissioners?

2 Okay. Thank you very much for coming and for
3 your time.

4 **MS. FITZGERALD:** Thank you.

5 **CHAIRMAN GRAHAM:** All right. We have about --
6 it looks like about 13 minutes left. OPC, is there
7 somebody from OPC who wants to speak?

8 **MR. REHWINKEL:** Thank you, Commissioners.
9 Charles Rehwinkel, Deputy Public Counsel, and I have
10 very brief remarks to make.

11 Twelve days before this workshop FPL filed a
12 petition to construct a 1,622-megawatt combined cycle
13 unit in Okeechobee County with a commercial operation
14 date projected for the summer of 2019 at the cost of
15 \$1.2 billion. In the petition, FPL states that the
16 plant is needed to meet its forecasted demand based on a
17 reserve margin of 20 percent. Without the plant, FPL
18 asserts that the reserve margin will only be
19 15.7 percent at that time.

20 OPC would like to take the opportunity at this
21 Ten-Year Site Plan workshop to express a continuing
22 concern that Florida's 20 percent reserve margin may
23 well be out of step with those of the rest of the
24 country, and that the \$1.2 billion price tag for this
25 plant is a poignant illustration of the extra cost to

1 customers of maintaining a reserve margin in excess of
2 the 15 percent reserve margin that the FRCC has
3 indicated is required for the State of Florida.

4 While it is too late in the context of the
5 statutory and rule time frame allocated to the
6 processing of the Okeechobee need determination to have
7 a meaningful inquiry into the basis underlying the
8 Commission order approving the voluntary stipulation
9 among the utilities that established the current reserve
10 margin 16 years ago, something can be done. However,
11 the Public Counsel suggests it is time now to revisit
12 and reconsider the so-called standard in light of the
13 billions of additional dollars in costs that may well
14 impact Florida customers through the pending Clean Power
15 Plan. And thank you, Commissioners. That's all the
16 remarks we want to make today. If there are any
17 questions, I'm here.

18 **CHAIRMAN GRAHAM:** Mr. Rehwinkel, hold on just
19 a second. Any questions?

20 Okay. I think they're going to leave you
21 alone.

22 **MR. REHWINKEL:** Thanks.

23 **CHAIRMAN GRAHAM:** Okay. Is there anybody else
24 that needs to or wants to speak today?

25 **MS. GLICKMAN:** (Inaudible. Microphone not

1 on.)

2 **CHAIRMAN GRAHAM:** So there's two. Anybody
3 else? Okay. We've got ten minutes left. You guys have
4 got five each.

5 Who's first?

6 **MS. GLICKMAN:** Thank you, Commissioners. Good
7 afternoon. I'm Susan Glickman. I'm the Florida
8 Director of the Southern Alliance for Clean Energy, and
9 I just wanted to tell you that the staff did tell us
10 that we each had ten minutes. So I will try to be as
11 brief as possible, but I did take time to prepare
12 remarks this afternoon.

13 Southern Alliance for Clean Energy is a
14 non-profit, non-partisan public interest organization
15 that advocates for the low-cost and low-risk resources
16 to meet electricity demand for the benefit of customers.
17 That naturally includes a focus on energy efficiency,
18 helping customers reduce energy -- produce and save them
19 money on their bills, alongside meaningful renewable
20 energy development. The state's power companies are
21 underperforming on both fronts and haphazardly doubling
22 down on natural gas.

23 Not only is natural gas a fuel with a history
24 of fuel price volatility, our overreliance on natural
25 gas poses numerous complex risks. Given that between

1 2007 and 2013 our dependence on gas rose from 44 percent
2 to 62 percent statewide, these Ten-Year Site Plans paint
3 an even more frightening scenario for dangerously
4 increasing this overreliance when we have other less
5 costly options. And with the first ever carbon limits
6 in the Clean Power Plan coming down the pike, this
7 problem is very critical to address so we do not go from
8 bad to worse in terms of fuel diversity.

9 We'll start out with the fact that there are
10 least-cost, least-risk options, particularly energy
11 efficiency. Efficiency can help us meet the demand at a
12 cost -- a fraction of the cost of building these more
13 expensive power plants that are in the Ten-Year Site
14 Plan.

15 Why is this important? Because it helps
16 customers actually reduce their energy and actually save
17 money on their bills, and that's especially important to
18 low income customers.

19 Secondly, energy efficiency, just like solar
20 power, has no fuel cost, thereby insulating customers
21 from fuel price spikes and from our state's increasingly
22 reliance on natural gas. Yet the most current
23 conservation goals set by this Commission in the Florida
24 energy efficiency conservation proceeding place Florida
25 almost at the bottom of the barrel for achieving energy

1 savings on behalf of its consumers. And it must be
2 noted that the dismal energy efficiency goals is part of
3 a pattern established well before this Commission took
4 its place. Lack of actions in proceedings in 2004,
5 2009, and 2014 bring us to this place.

6 In fact, Jeb Bush, as DEP noted in their white
7 paper on carbon and climate change science and policy
8 options in 2007, that the PSC set numeric demands and
9 energy goals for seven utilities in 2004 and they were
10 lower than the goals set in 1999. For instance, Florida
11 Power & Light now captures a paltry .03 percent energy
12 savings, making its energy efficiency program almost
13 nonexistent. Especially this hurts lower income
14 customers. They don't have the resources or the
15 information to implement measures on their own. Sadly,
16 the programs approved by this Commission do not reach
17 this community. For example, FPL's low income program
18 reaches less than 1 percent of that community.

19 And as we watch dramatic droughts in other
20 parts of this country and the world, it must be noted
21 that power plants consume massive amounts of water. In
22 a state like Florida where scarce water resources face
23 competing demands, we ought to be working to find water
24 smart solutions to our energy needs. Yet we see
25 determination of needs flooding -- for new power plants

1 flooding this Commission, while efficiency and
2 renewables are not on the radar.

3 Most recently, FPL has petitioned for a
4 1,600-megawatt gas plant in the northern Everglades
5 ecosystem. And while these projects may maximize
6 shareholder value for the power company, they are not
7 the lowest cost and the lowest risk options for
8 customers.

9 Likewise, on renewable energy and solar -- and
10 I'd like to welcome my friends at the IOUs to the solar
11 party. It's really terrific to watch them starting to
12 put their toe into the pool here. But, frankly, even
13 with the addition of these new solar projects, we will
14 still trail our neighbors: Georgia, which will have
15 over a thousand megawatts by the end of the year, and
16 North Carolina, which already has over a thousand
17 installed. And for a utility --

18 **CHAIRMAN GRAHAM:** You've got a minute left.

19 **MS. GLICKMAN:** Yes, sir.

20 **CHAIRMAN GRAHAM:** You've got a minute left.

21 **MS. GLICKMAN:** Excuse me?

22 **CHAIRMAN GRAHAM:** One minute left.

23 **MS. GLICKMAN:** Okay. Thank you. For these
24 utility-scale projects, we do recommend that we have
25 best practices and a meaningful competition for the

1 solicitation process to ensure the most cost-effective
2 outcome for customers. And despite the sharp decline in
3 costs that other people have recognized, the lack of
4 willingness on the part of policymakers in Florida to
5 allow solar power to flourish in the Sunshine State has
6 been a major drive in Floridians for Solar Choice, an
7 effort to take to the ballot an initiative to open up
8 the third-party sale of electricity. And as you all
9 know, we're only one of four states that has this
10 prohibition. The costs have come down tremendously.

11 The Great Bay Distributor in my community, he
12 put up a megawatt-and-a-half of solar. It has a
13 six-year ROI. And in Orlando and the Winter Park area,
14 they do have a variation of community solar project with
15 a negotiated price that's going for \$1.80 a watt. So
16 this is happening. And we would like to see the
17 Commission -- and while some of the utility companies
18 and others argue about cost shifting, it was just a
19 couple of weeks ago that you all oversaw what would have
20 to be the greatest cross-subsidization possible in the
21 nuclear cost recovery. So some of the same people and
22 some of the same groups that are concerned about
23 cross-subsidization for 8,500 solar customers on a
24 9 million customer base, which is actually laughable --

25 **CHAIRMAN GRAHAM:** Ms. Glickman --

1 **MS. GLICKMAN:** -- we would like to see those
2 same people stand up and talk about the
3 cross-subsidization happening with the nuclear cost
4 recovery, because you simply cannot have it both ways.

5 **CHAIRMAN GRAHAM:** Thank you. And if you have
6 prepared statements, you can drop that off to my office,
7 and I'll make sure the rest of the Commissioners all get
8 it.

9 **MS. GLICKMAN:** Yes, we will. I just wanted to
10 reiterate we were told we had ten minutes each, so
11 that's what I was prepared for.

12 **CHAIRMAN GRAHAM:** Okay. I apologize -- I
13 apologize if you were misinformed.

14 **MS. GLICKMAN:** We were.

15 **CHAIRMAN GRAHAM:** Thank you.

16 **MS. CSANK:** Good afternoon, Commissioners.

17 **CHAIRMAN GRAHAM:** Good afternoon.

18 **MS. CSANK:** Mr. Chairman, my name is Diana
19 Csank. I am here on behalf of Sierra Club. And we
20 would like to thank the Commission for holding this
21 workshop. It is hugely important to give the public an
22 opportunity to engage.

23 There's a saying that an ounce of prevention
24 is worth a pound of cure, and, you know, that's what
25 planning is all about. It's about looking at what's

1 coming and taking these prevention measures to protect
2 Florida's electric customers.

3 I will try to keep my remarks short and add to
4 what's already been said here by Susan and others. So
5 the top line that Sierra Club urges the Commission to
6 take note of is that there is an opportunity in this
7 ten-year site planning process to collect more
8 information, to make this planning process more
9 meaningful going forward. And in particular, I will go
10 over some relevant market trends, highlighting some of
11 what's been said before that can be helpful here,
12 highlighting the most important information that's
13 missing from the 2015 plans, and finally underscoring
14 how to get and use that missing information.

15 So as we've heard, solar -- the economics of
16 clean energy are terrific and they continue to be
17 terrific. Solar in particular is at a tipping point.
18 You heard FPL pronounce that the tipping point occurs at
19 50 megawatts. And I'm not here to tell you that
20 utility-scale or small-scale solar is an either/or
21 question, as Commissioner Edgar put it. Sierra Club
22 looks forward to adding as much solar to Florida's grid
23 because it is a cost-saving resource that makes a whole
24 lot of sense, especially with respect to our natural gas
25 overreliance problem.

1 And I do want to underscore that in contrast
2 to that 50-megawatt suggestion, you do see here in
3 Florida the Orlando Utility Commission successfully
4 announcing a deal earlier this summer saying that the
5 tipping point is actually available with projects that
6 are as little as 13 megawatts. So, again, I don't want
7 us to unduly focus on the scale of the solar, but to
8 recognize that solar across the board is a great
9 opportunity for Florida. And that, you know, whereas
10 certainly you can add a lot of megawatts if you go large
11 scale, rooftop has its benefits too. And we thank the
12 Commission for opening that solar comment period. And,
13 you know, there's a lot of material submitted there that
14 highlights the various benefits associated with various
15 sides of solar projects.

16 Next, I do want to highlight the economics of
17 wind. As you heard, Gulf Power successfully added
18 178 megawatts. That's firm capacity. But Florida is in
19 a position to access a whole lot more clean,
20 cost-effective wind power. You may have heard of the
21 high voltage transmission line that's being built, the
22 plans in Eastern Clean Line, that will be able to
23 deliver 3.5 gigawatts of wind capacity to the southeast
24 region for five, six, seven cents per kilowatt hour. So
25 that's a huge opportunity and one that we encourage the

1 Commission and staff to explore further with the
2 utilities.

3 And another thing in terms of global market
4 trends with the EPA's Clean Power Plan and a host of
5 other regulations, it's pretty clear that coal is
6 tanking. Coal mining bankruptcies are all over the
7 news. There's virtually no new coal being built
8 anywhere in the U.S., and utilities everywhere are
9 phasing out of their coal plants in favor of better
10 alternatives. And I want to highlight that Florida in
11 particular, here in state we have over 9 gigawatts of
12 vulnerable coal, and nowhere in the plans is the
13 Commission afforded an opportunity to really understand
14 the costly retrofits that the coal fleet in Florida
15 faces.

16 And, in particular, I want to underscore the
17 effluent limitation guidelines that the EPA will be
18 issuing later this month. There are, again, over a
19 dozen coal plants here in Florida that will have to
20 comply with that rule, for example, within the next ten
21 years.

22 **CHAIRMAN GRAHAM:** One minute left.

23 **MS. CSANK:** Okay. Similarly, there will be
24 new smog -- in other words, ground level ozone pollution
25 controls that are coming out also in a matter of weeks,

1 and those too will have implications for Florida's coal
2 plants. There are a number of plants, at least three
3 that lack modern smog controls. Again, air pollution
4 controls, water pollution controls, that as the
5 Commission engages in this Clean Power Plan
6 implementation process in particular, and as the FRCC
7 noted, for example, in -- next fall, within a year,
8 Florida's initial submission to the EPA of how it's
9 going to comply with that regulation will be due. And
10 at that time, rather than point to a particular coal
11 plant and rely on it and think that it will be here to
12 serve Florida's customers for the next decade, but then
13 five years later find out that it has costly coal ash
14 storage issues to deal with, cooling towers that it
15 lacks, other retrofits that are coming down the pike,
16 and rather than going into those types of scenarios with
17 the blinders on, now is the opportunity.

18 And I guess I'll just add also that I have
19 asked staff to share the data requests. So not only am
20 I saying that the plans lack this kind of information
21 that's readily available, but utilities, certainly the
22 sophisticated IOUs are capable of projecting and
23 estimating and starting to quantify this risk and inform
24 you all so that you can oversee successfully the
25 electric sector here in Florida. But also in staff's

1 data request, though, they asked and nudged the
2 utilities to provide this type of data. It wasn't
3 provided. And as we discussed with staff in advance,
4 Sierra Club looks forward to both answering your
5 questions now, but also providing written comments to
6 further expand on these points.

7 **CHAIRMAN GRAHAM:** I thank you very much, and I
8 apologize, like I said, if there was any disconnect from
9 your presentation here.

10 Please, if you have a printed presentation, if
11 you'll give it to staff, I'll make sure that everybody
12 else gets it. I appreciate everything that Sierra Club
13 has done. I've had a relationship with Sierra Club for
14 years and years back in my days in Jacksonville. So I
15 apologize.

16 Staff, is there anything we need to do to wrap
17 this up?

18 **MS. AMES:** No, sir.

19 **CHAIRMAN GRAHAM:** Okay. I do appreciate
20 everybody being here, and we are adjourned.

21 (Workshop adjourned at 3:03 p.m.)
22
23
24
25

1 STATE OF FLORIDA)
2 : CERTIFICATE OF REPORTER
3 COUNTY OF LEON)

4 I, LINDA BOLES, CRR, RPR, Official Commission
5 Reporter, do hereby certify that the foregoing
6 proceeding was heard at the time and place herein
7 stated.

8 IT IS FURTHER CERTIFIED that I
9 stenographically reported the said proceedings; that the
10 same has been transcribed under my direct supervision;
11 and that this transcript constitutes a true
12 transcription of my notes of said proceedings.

13 I FURTHER CERTIFY that I am not a relative,
14 employee, attorney or counsel of any of the parties, nor
15 am I a relative or employee of any of the parties'
16 attorney or counsel connected with the action, nor am I
17 financially interested in the action.

18 DATED THIS 21st day of September, 2015.

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25


LINDA BOLES, CRR, RPR
FPSC Official Hearings Reporter
(850) 413-6734

**Florida Public Service Commission
2015 Ten-Year Site Plan Workshop
FRCC Presentation**

**Stacy Dochoda
President and CEO**

September 15, 2015

Agenda

Executive Summary

FRCC Load & Resource Plan

- Load Forecast, Demand Side Management (DSM), Generation Additions, and Reserve Margins
- Fuel Mix and Renewable Resources
- Clean Power Plan

FRCC Fuel Reliability

- Natural Gas Infrastructure in Florida
- Natural Gas Storage Outside Florida

Physical Security of Infrastructure

- Physical Security Reliability Standard
- Geomagnetic Reliability Standard

Florida Reliability Coordinating Council

To promote and assure the reliability
of the bulk power system in peninsular Florida

Executive Summary

- Based on 2015 TYSP, planned Reserve Margins $> 20\%$
 - Demand Side Management is projected to be a significant component of projected reserves
 - Renewables are 5,127 GWh (2%) of energy served by 2024
 - Energy production from natural gas expected to increase 18.8% by 2024

Executive Summary

(Continued)

- EPA Clean Power Plan (CPP) effects in future TYSP
- FRCC members to implement the Geomagnetic Disturbance (GMD) Reliability Standard
- Physical threat analysis and entity security plans should be complete by late 2016

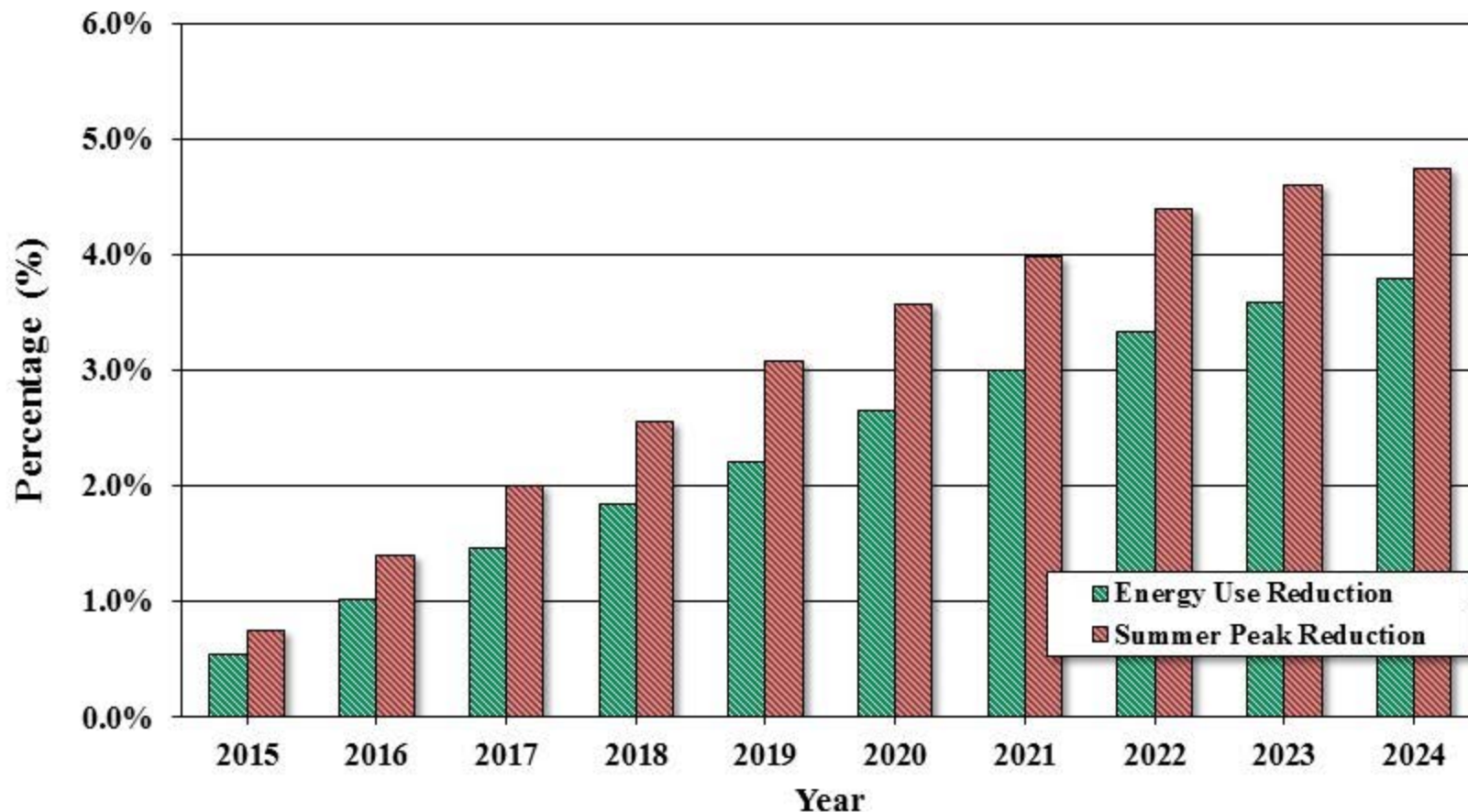
FRCC Load & Resource Plan

Load Forecast Factors

- Florida unemployment (actual) continues to decrease
- Population continues to pick up momentum
- Actual employment growth remains healthy, but wage and income growth have not kept pace
- Increasing impacts from codes and standards and also from customer-owned distributed generation (solar)
- Forecasted energy sales and firm peak demands are lower in 2015 TYSP compared to 2014 TYSP

FRCC Load Forecast

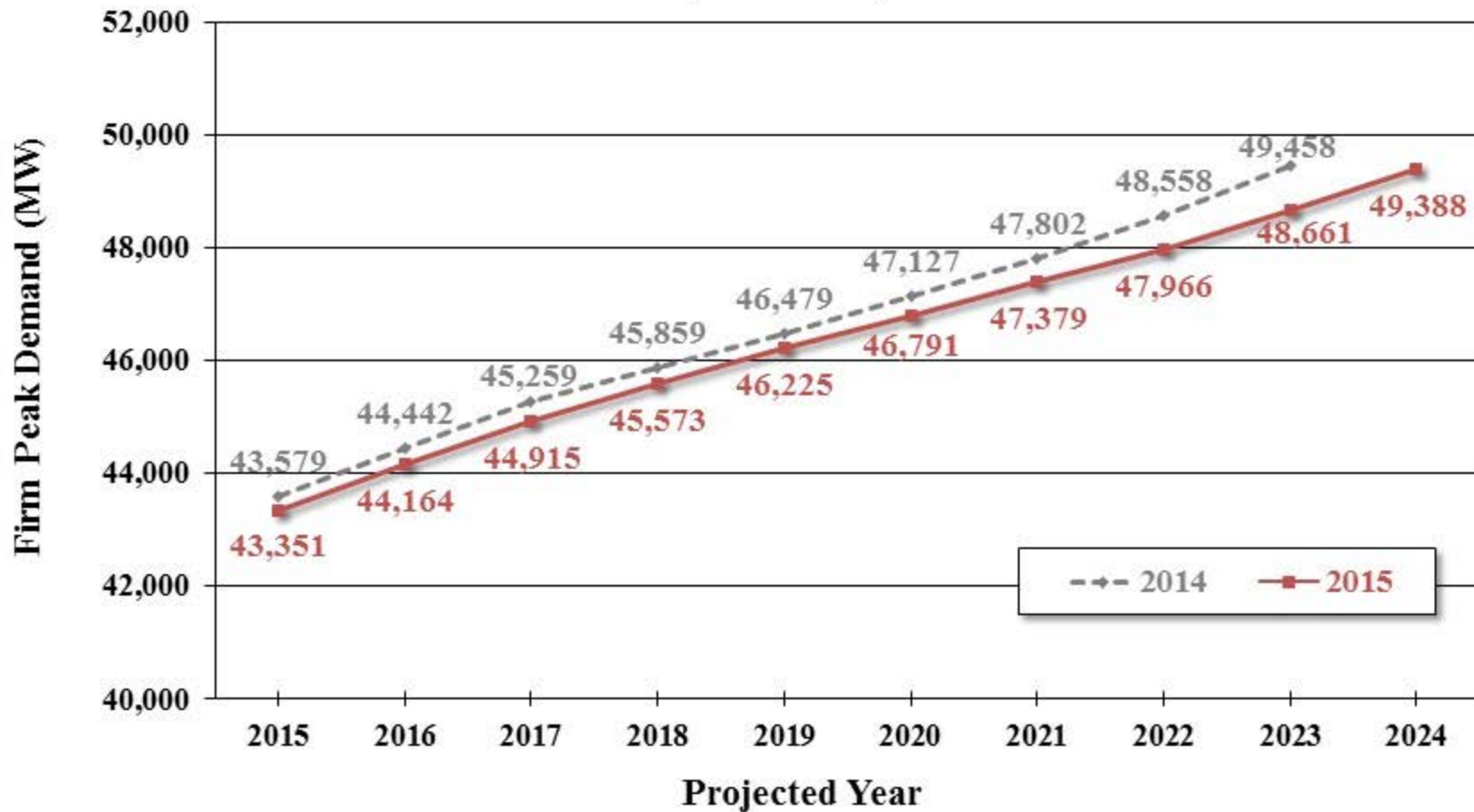
Impacts of Energy Efficiency Codes and Standards^{1/2}



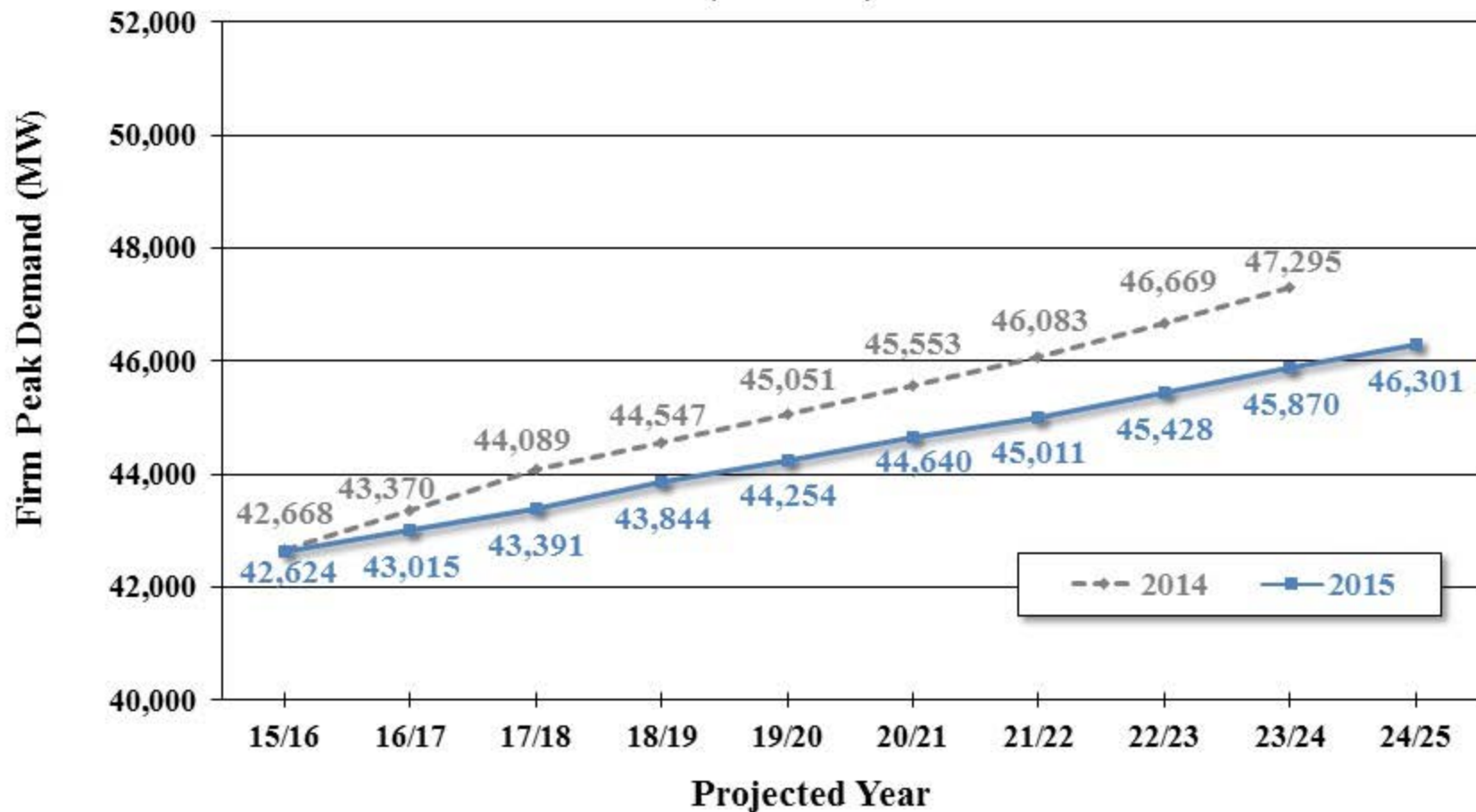
^{1/} Only some utilities were able to quantify the incremental (2015-on) impacts of Energy Efficiency codes and standards. These impacts were compared against peak and NEL for all utilities and therefore understates the full impact of code and standards.

^{2/} Data and charts shown after this slide include the projected impacts of Energy Efficiency codes and standards.

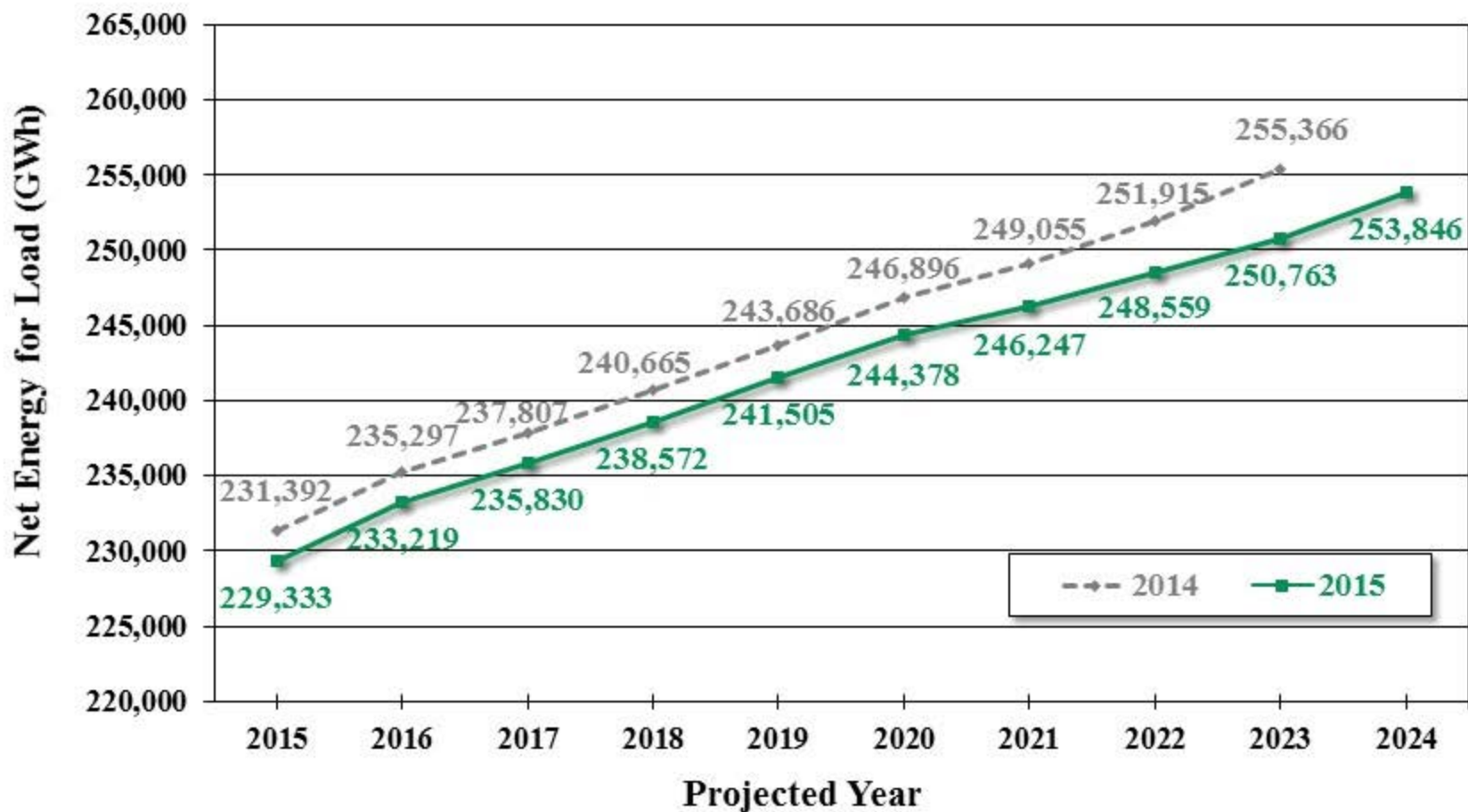
Comparison of 2014 vs. 2015 FRCC Firm Peak Demand Forecast (Summer)



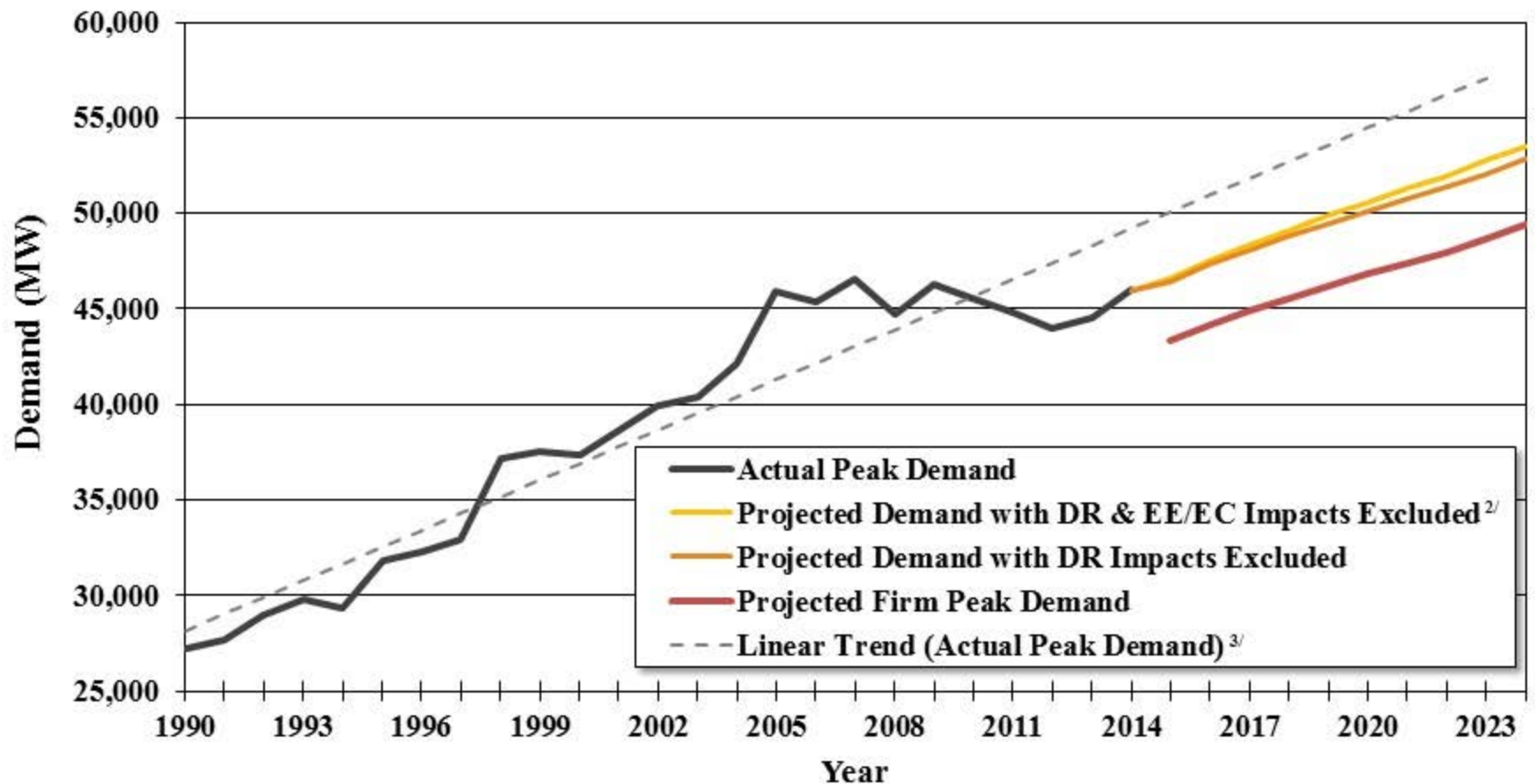
Comparison of 2014 vs. 2015 FRCC Firm Peak Demand Forecast (Winter)



Comparison of 2014 vs. 2015 FRCC Net Energy for Load Forecast



FRCC Summer Peak Demands Actual and Forecasted^{1/}

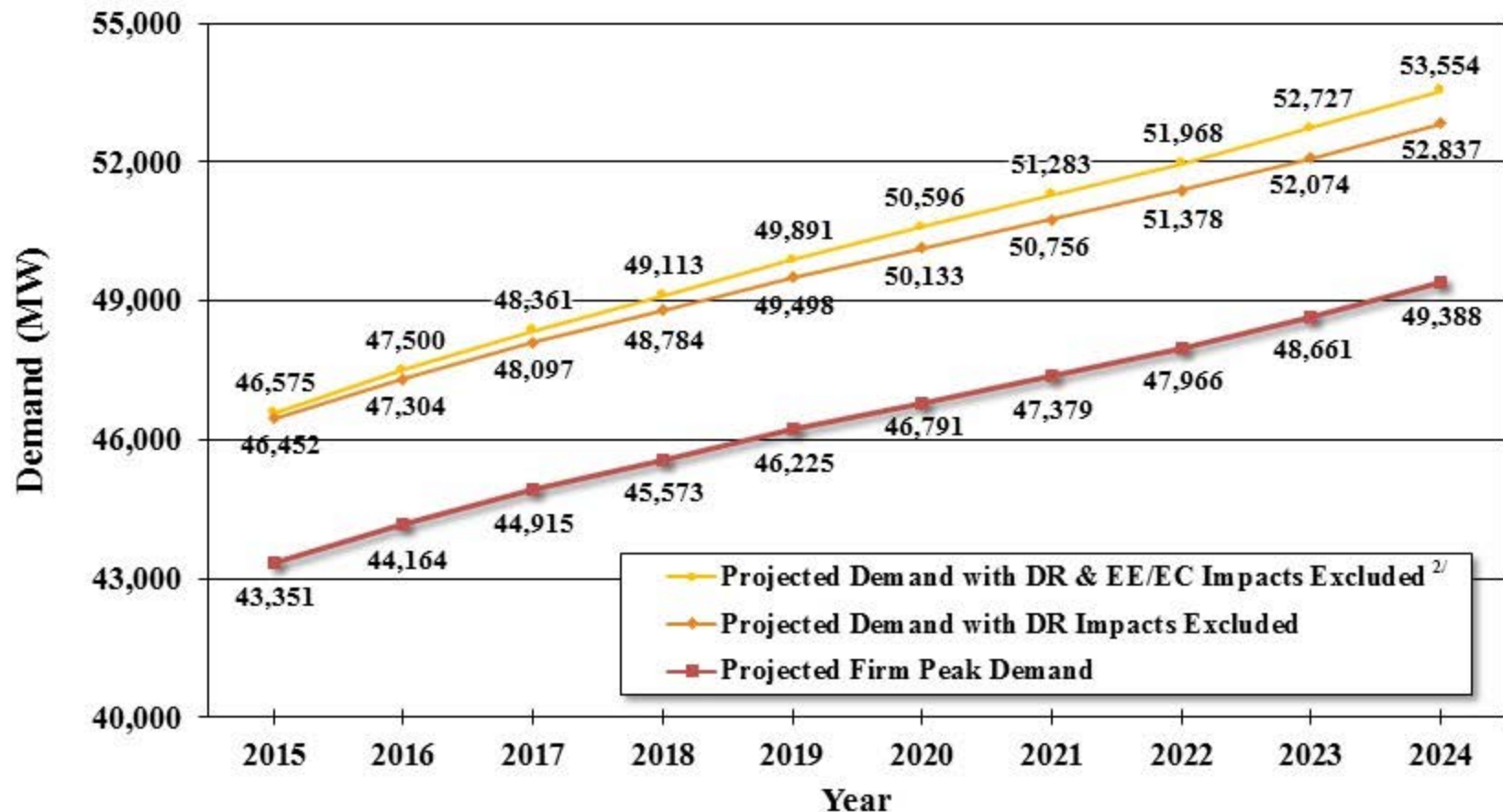


^{1/} Projected impacts of Energy Efficiency codes and standards are included in all projections.

^{2/} Impacts from cumulative Demand Response (DR) and incremental (2015-on) utility-sponsored Energy Efficiency/Energy Conservation (EE/EC) programs are excluded.

^{3/} Linear trend based on actual peak demand from 1990 to 2014.

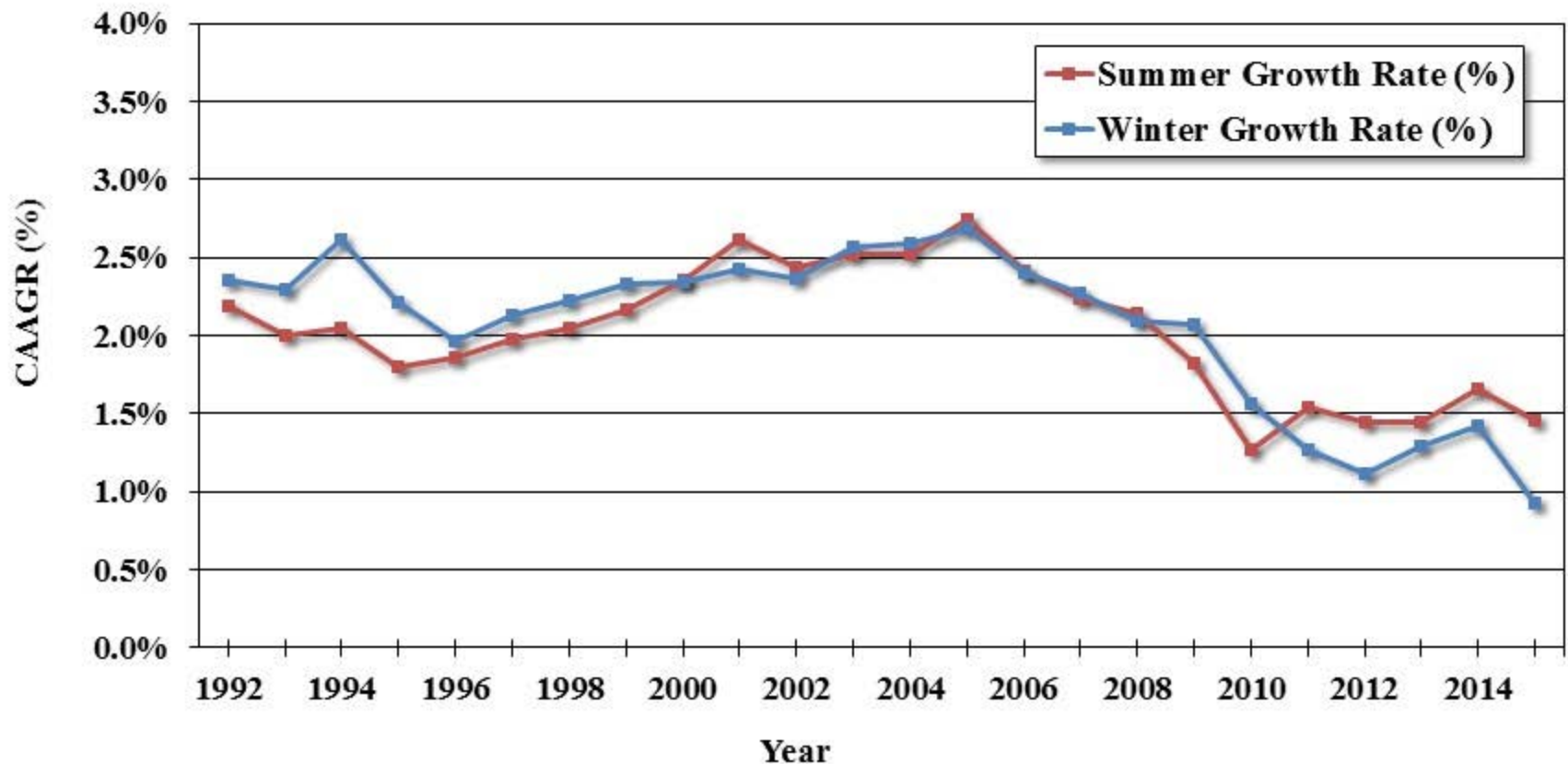
FRCC Demand Forecast^{1/} (Summer)



^{1/} Projected impacts of Energy Efficiency codes and standards are included in all projections.

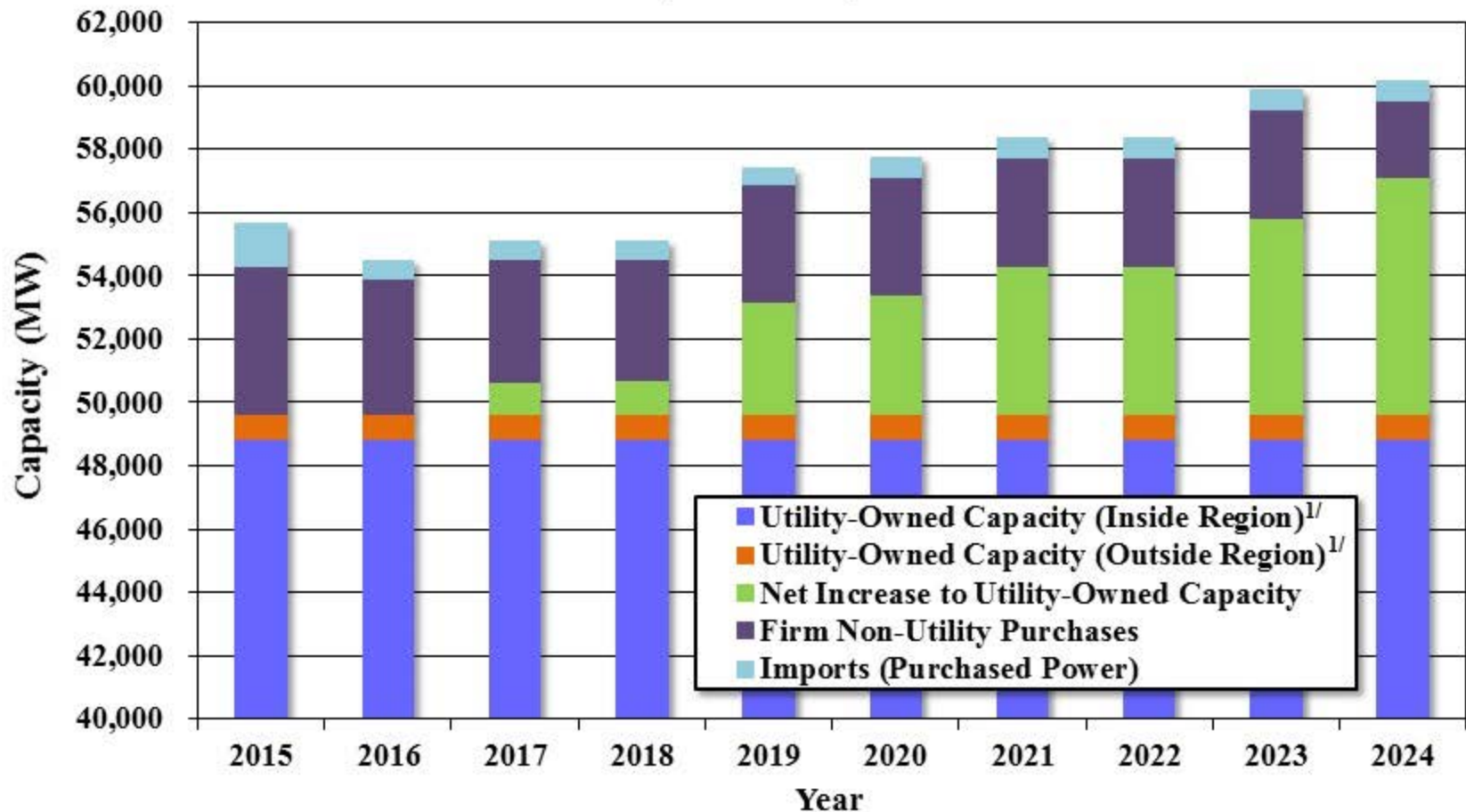
^{2/} Impacts from cumulative Demand Response (DR) and incremental (2015-on) utility-sponsored Energy Efficiency/Energy Conservation (EE/EC) programs are excluded.

FRCC Region Compound Average Annual Growth Rate^{1/} for Firm Peak Load (MW)



^{1/}Projected growth rate from prior forecasts

Load & Resource Plan Total Available Capacity (Summer)

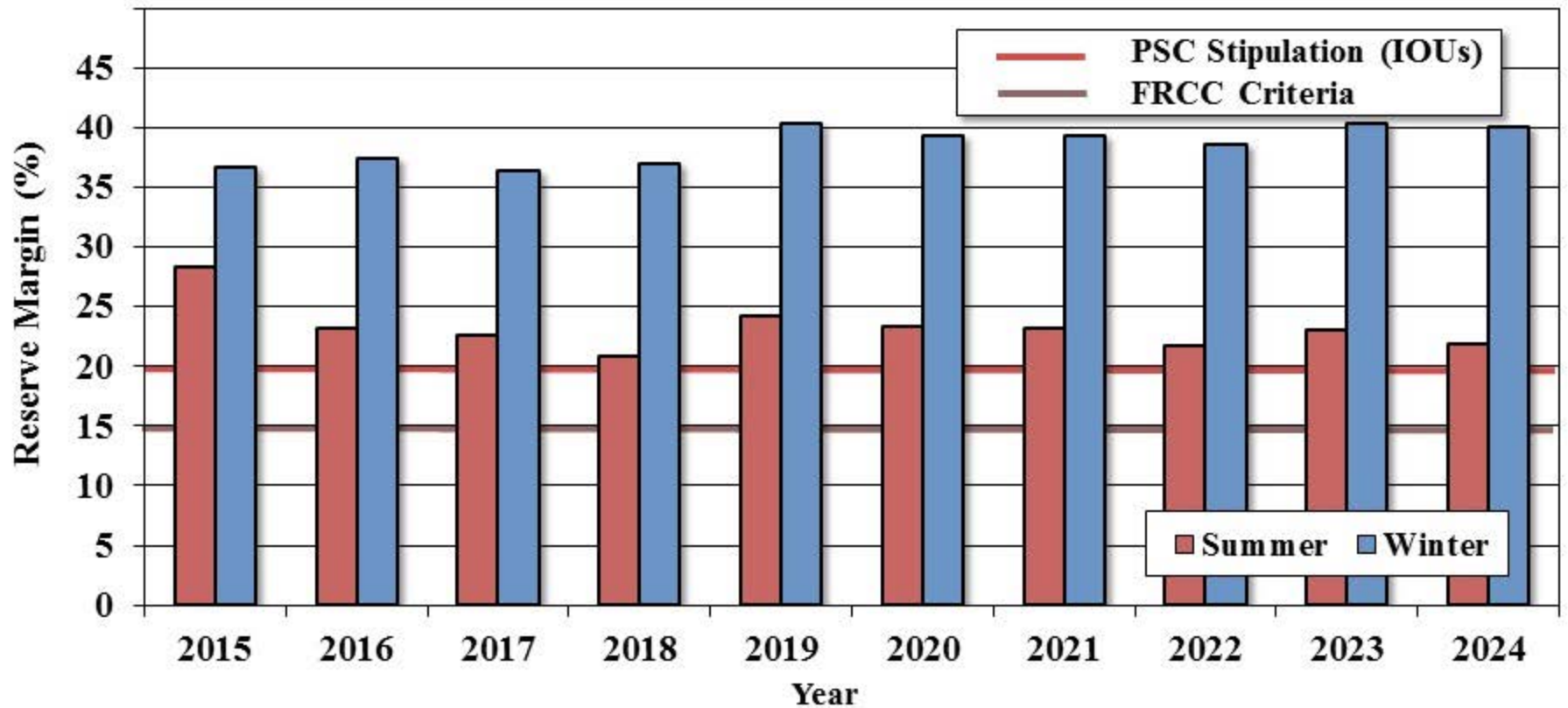


^{1/}Existing generation as of December 31, 2014

Load & Resource Plan

FRCC Planned Reserve Margin

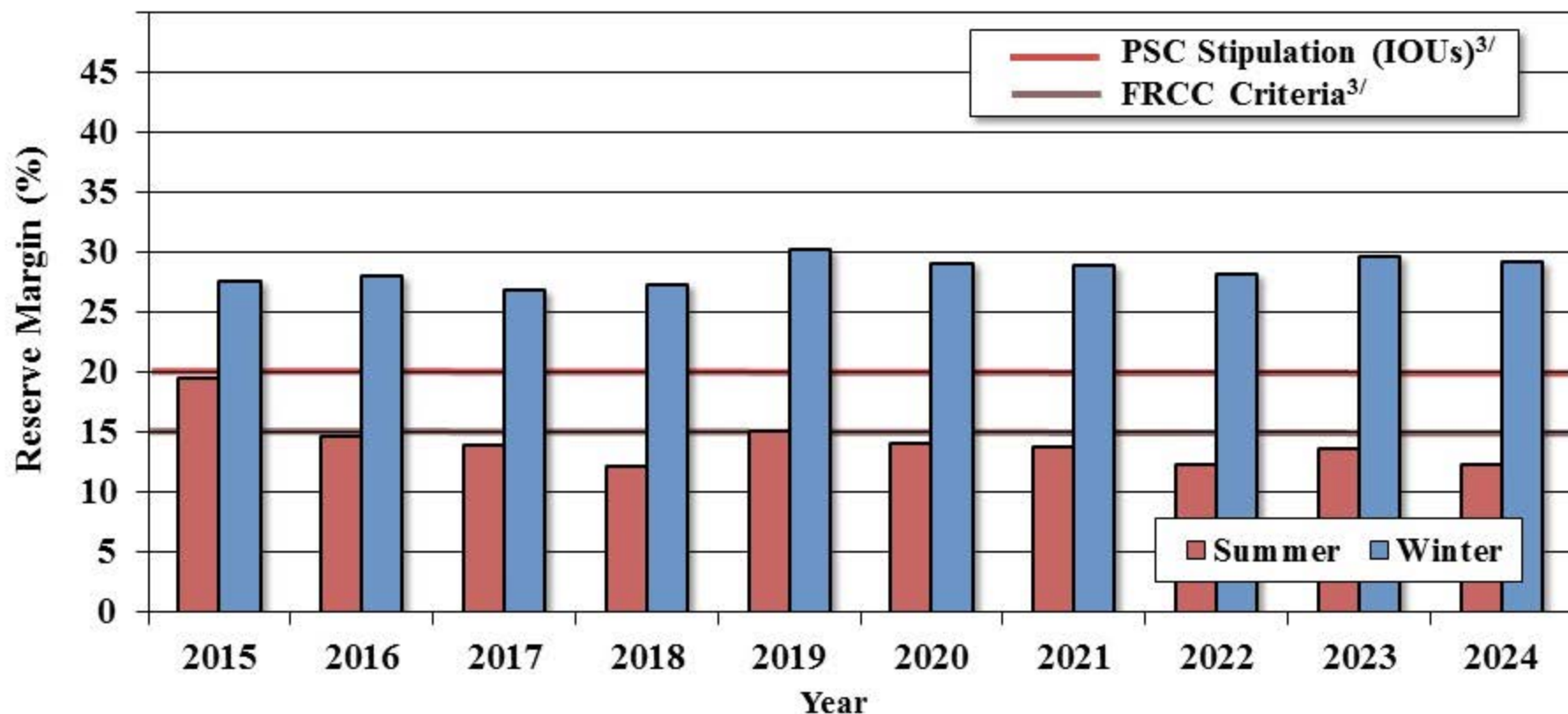
(Based on Firm Load)



Load & Resource Plan

FRCC Planned Reserve Margin^{1/}

(Excluding projected DR and EE/EC Impacts)^{2/}



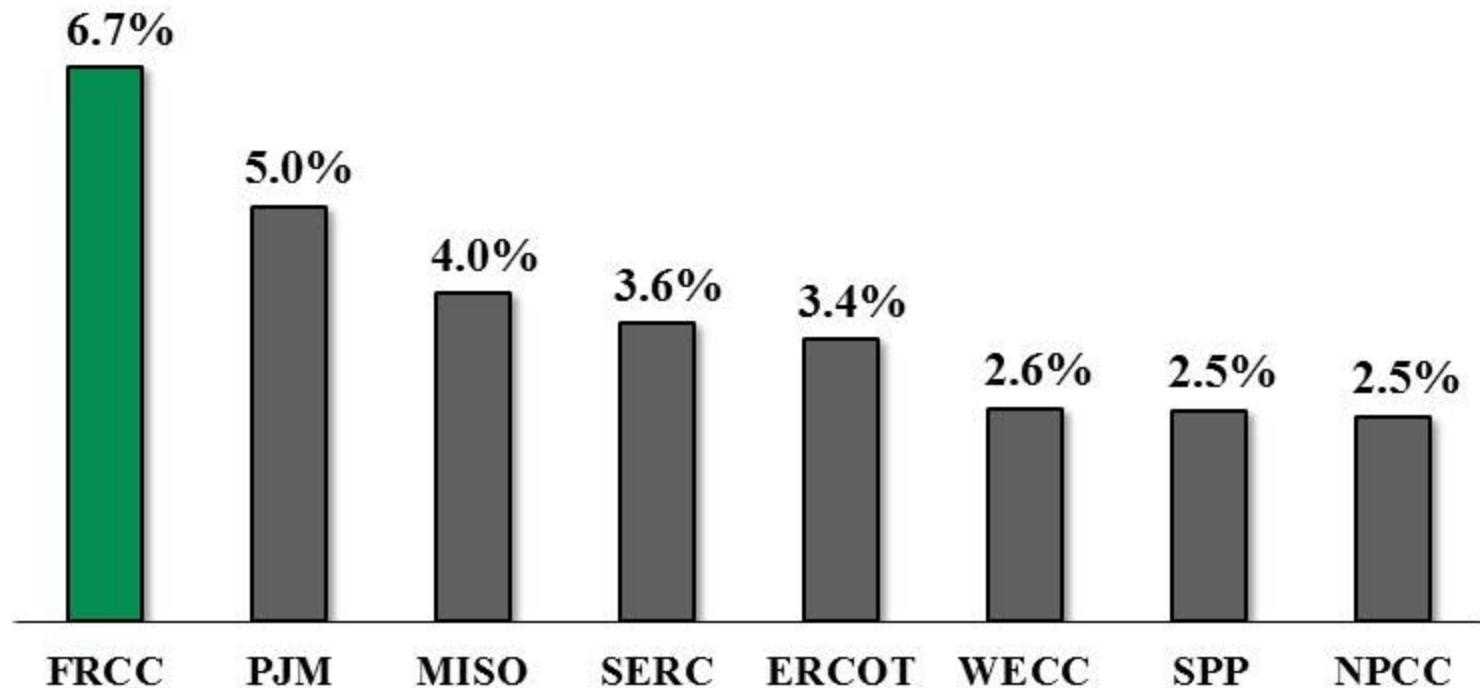
^{1/} Projected impacts of Energy Efficiency codes and standards are included in all projections.

^{2/} Impacts from cumulative Demand Response (DR) and incremental (2015-on) utility sponsored Energy Efficiency/Energy Conservation (EE/EC) programs are excluded.

^{3/} PSC stipulation and FRCC criteria are based on firm load as per slide 16. The values shown on this slide are solely for illustrative purposes.

Load & Resource Plan Demand Response as a Percentage of Peak Demand

Summer 2015



Source: NERC's 2015 Summer Reliability Assessment

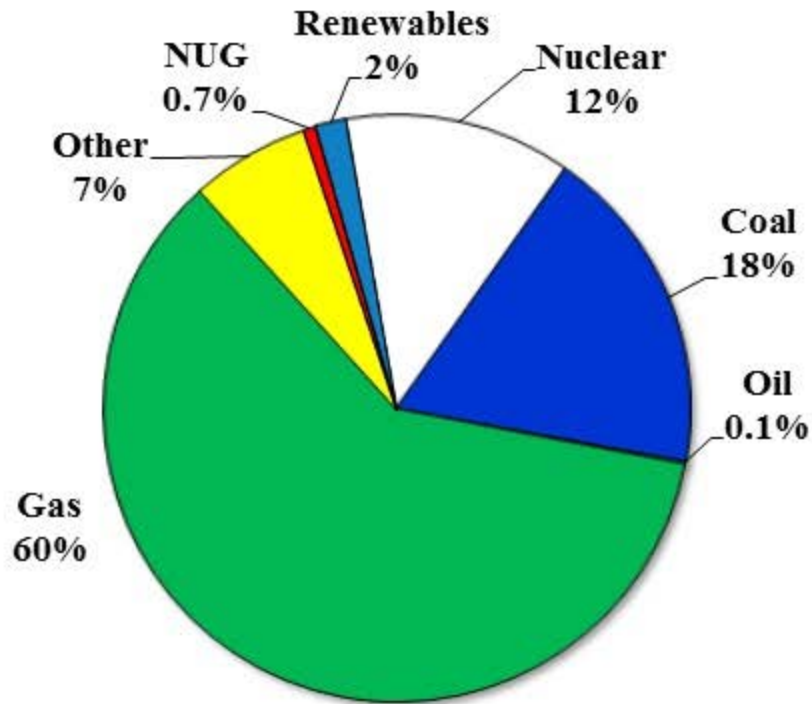
(http://www.nerc.com/pa/RAPA/ra/Reliability%20Assessments%20DL/2015_Summer_Reliability_Assessment.pdf)

FRCC Reliability Assessment Reserve Margin Review

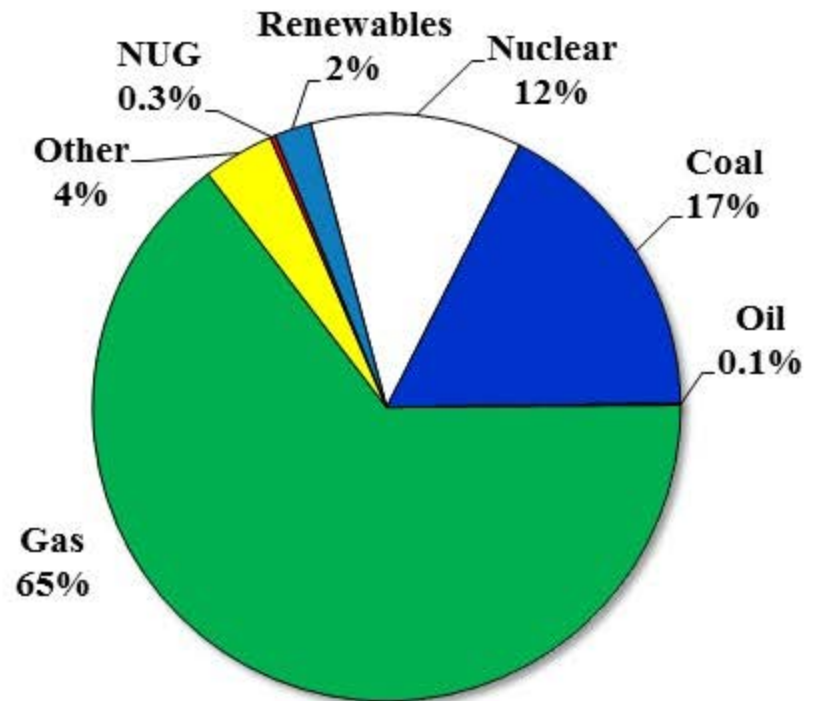
- Based on 2015 TYSP, planned Reserve Margins expected to be greater than 20%
 - Demand Response reduces summer peak (MW) by 6.6% on average throughout the 10-year horizon; FRCC has highest amount of DR as a percentage of peak load
 - Utility-sponsored Energy Efficiency/Energy Conservation programs reduce summer peak (MW) by 1.4% by 2024
 - Additional Energy Efficiency delivered through mandated codes and standards reduces summer peak (MW) by at least 4.7% by 2024

Fuel Mix (Energy)

Net Energy for Load (GWh)



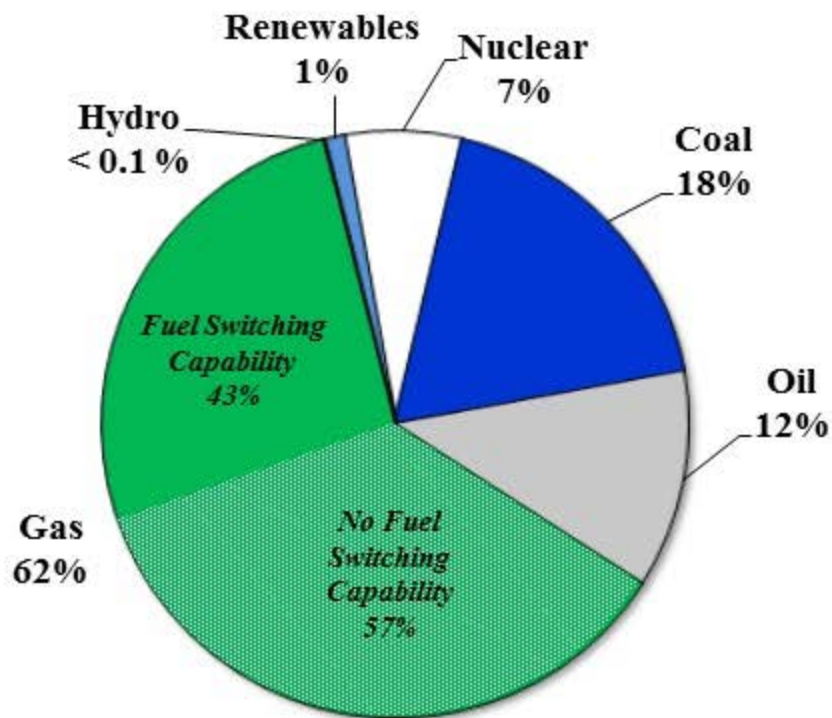
2015
229,333 GWh



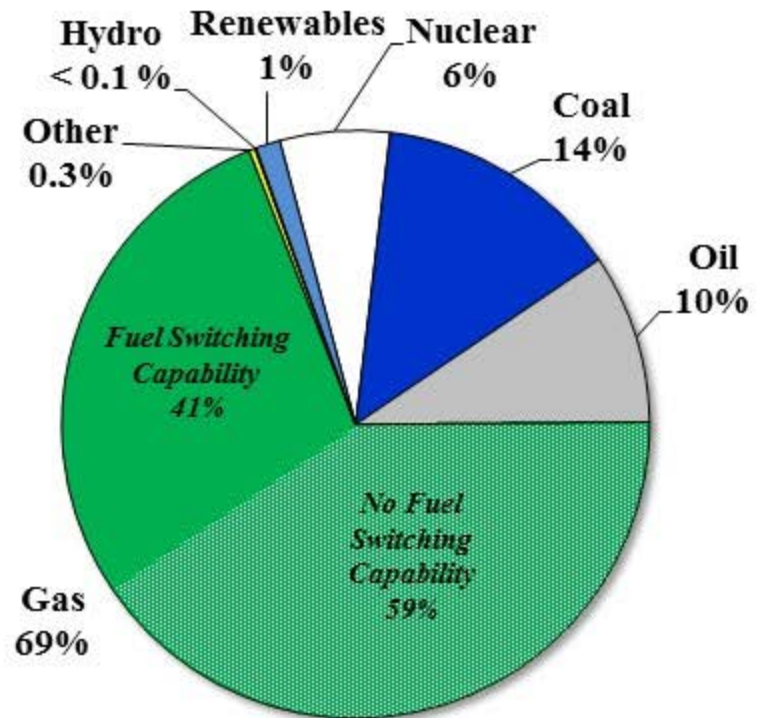
2024
253,846 GWh

Fuel Mix (Capacity)

Summer Capacity^{1/} (MW)



2015
55,663 MW

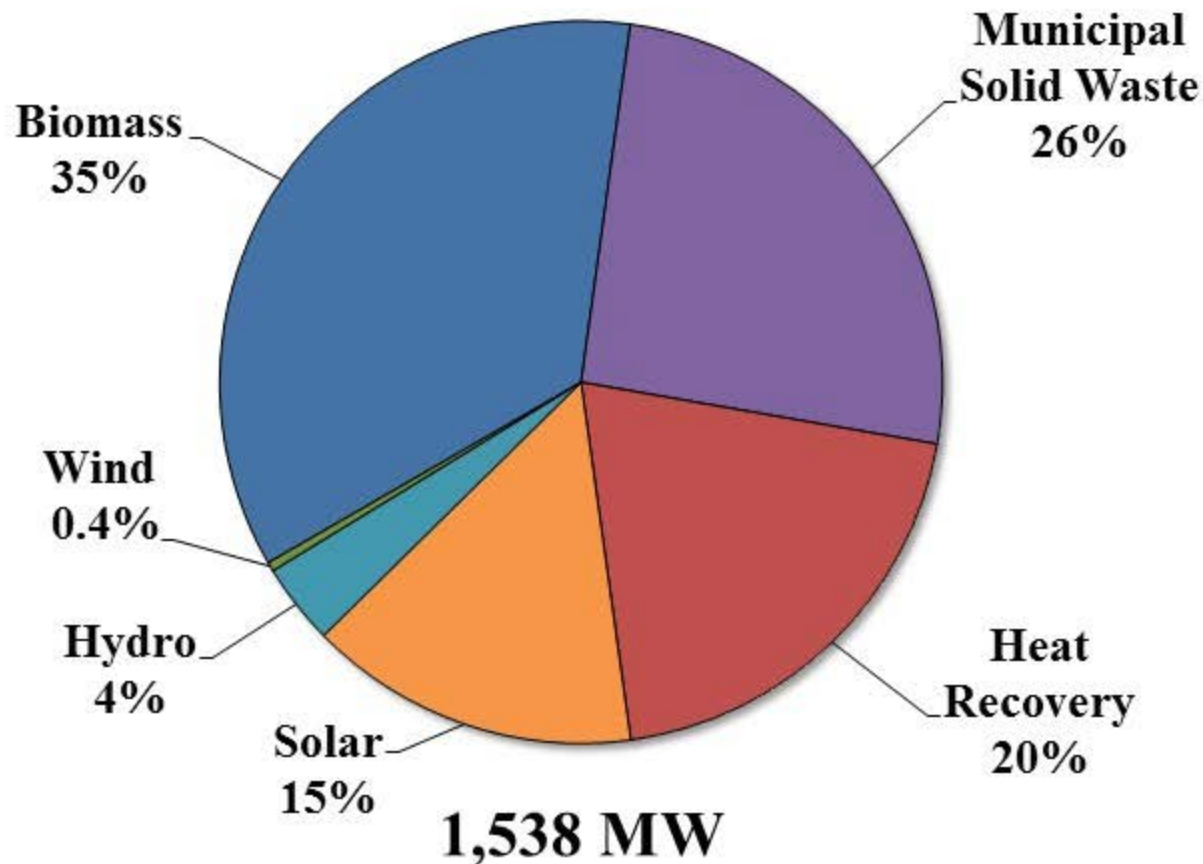


2024
60,173 MW

^{1/} Only accounts for firm capacity

2015 Existing Renewable Resource Capacity

Summer Capacity^{1/} (MW)



^{1/} Contains non-TYSP data that includes both Firm (contracted) and Non-Firm Capacity in the FRCC region

Renewables Forecast ^{1/}

Existing Renewables Capacity 1,538 MW

Planned Additions (through 2024)

Biomass 285 MW

Municipal Solid Waste 70 MW

Solar 1059 MW

TOTAL ~ 1414 MW

^{1/} Contains non-TYSP data that includes both Firm (contracted) and Non-Firm Capacity in the FRCC region

Nuclear Outlook

Existing^{1/} Nuclear Capacity (Summer)

St. Lucie 1	981 MW
St. Lucie 2	987 MW
Turkey Point 3	811 MW
Turkey Point 4	<u>821 MW</u>
	3,600 MW

Planned Nuclear Capacity (Summer)

Turkey Point 3 Upgrade (6/2018)	20 MW
Turkey Point 4 Upgrade (1/2019)	<u>20 MW</u>
	40 MW

^{1/}Existing capacity as of December 31, 2014

Clean Power Plan

- Final Rule - Interim compliance moved to 2022
- State implementation plans by August 31, 2016
- Reliability Safety Valve
- Future FRCC Assessment plans
 - Individual entities develop resource plan to comply with CPP
 - FRCC to assess aggregated entity plans from a transmission perspective

FRCC Load & Resource Plan: Conclusion

- Based on the 2015 TYSP, the FRCC Region is projected to have adequate total planned reserves over the ten year period
- DSM, both through utility-sponsored programs and mandated codes and standards, is projected to be a significant component of projected reserves
- Natural gas energy production to increase 18.8% by 2024
- Renewables are 2% of the energy served by 2024

FRCC Fuel Reliability

2015 FRCC Fuel Reliability

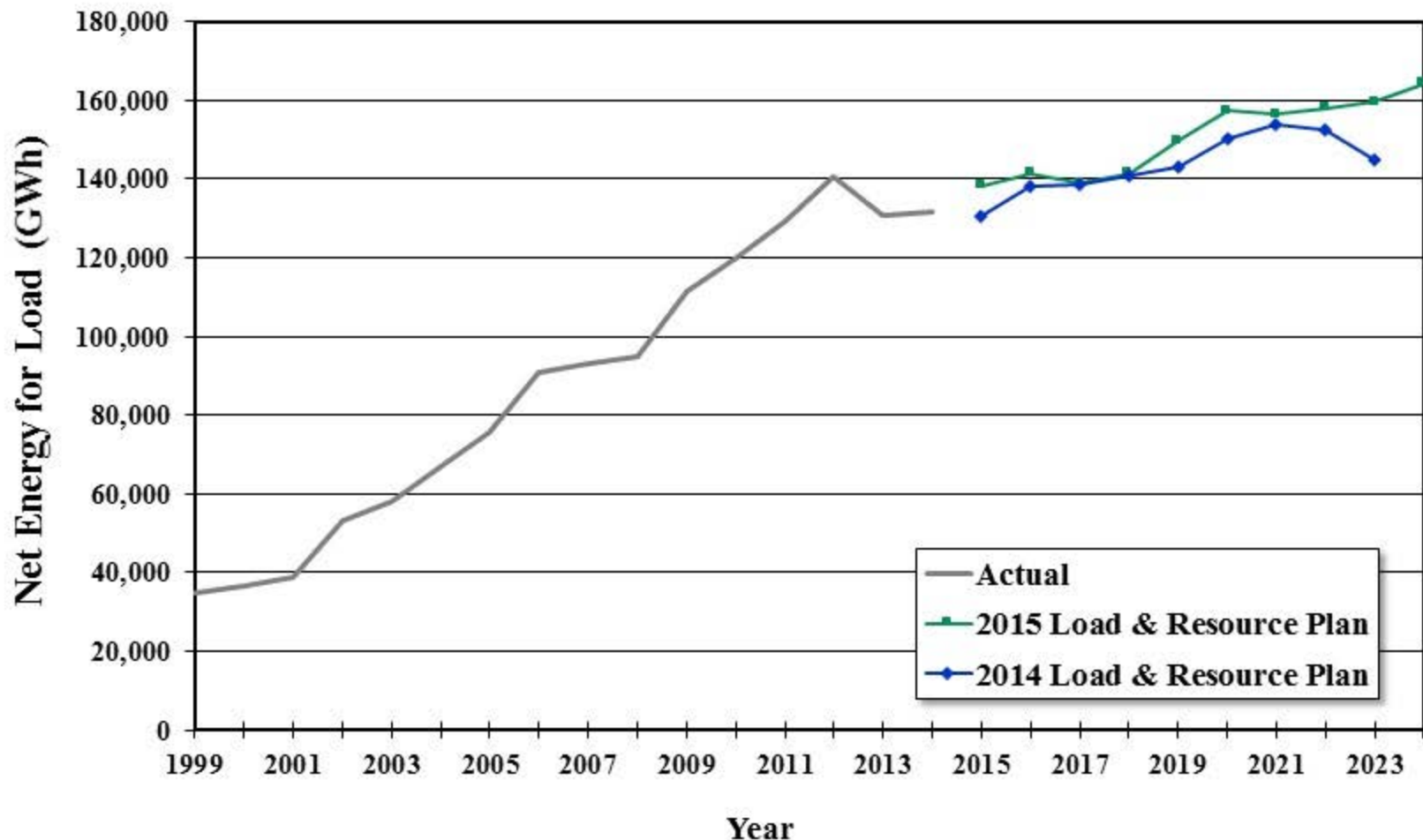
- Fuel Reliability Working Group (FRWG)
 - Reviews existing interdependencies of fuel availability and electric reliability
 - Coordinate regional responses to fuel issues and emergencies

Natural Gas Storage Outside of Florida

- 2004/2005 – Seven major hurricanes in the Gulf
- No ability to store NG in the state of Florida
- Florida utilities have contracts with NG storage facilities out of state
 - Currently have rights to approximately 8.4 Bcf of NG storage which can generate 829 GWh of energy
 - Able to withdraw approximately 0.85 Bcf per day which can generate 83 GWh per day

^{1/}Data conversions were based on Energy Information Administration's average operating heat rate and average quality of fossil fuel receipts for natural gas units (<http://www.eia.gov/tools/faqs/faq.cfm?id=667&t=2>)

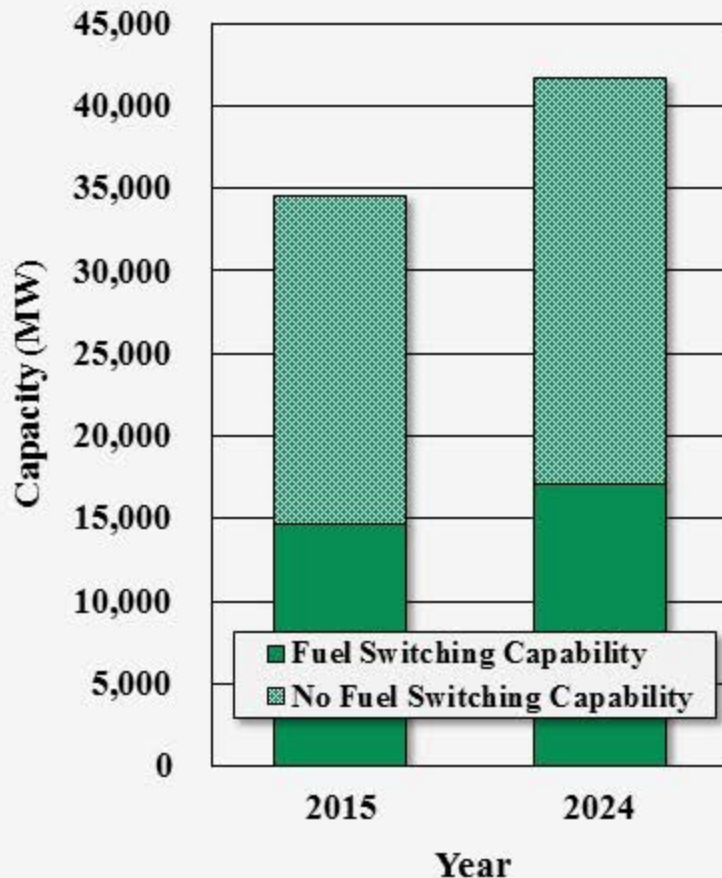
Energy Production from Natural Gas^{1/}



^{1/}Extended nuclear outages for uprate work resulted in higher gas usage in 2012

Natural Gas Dual Fuel Capability

Summer Capacity (MW)



	2015	2024
Fuel Switching Capability (MW)	14,699	17,143
No Fuel Switching Capability (MW)	19,797	24,509
Total Natural Gas Capacity (MW)	34,496	41,652

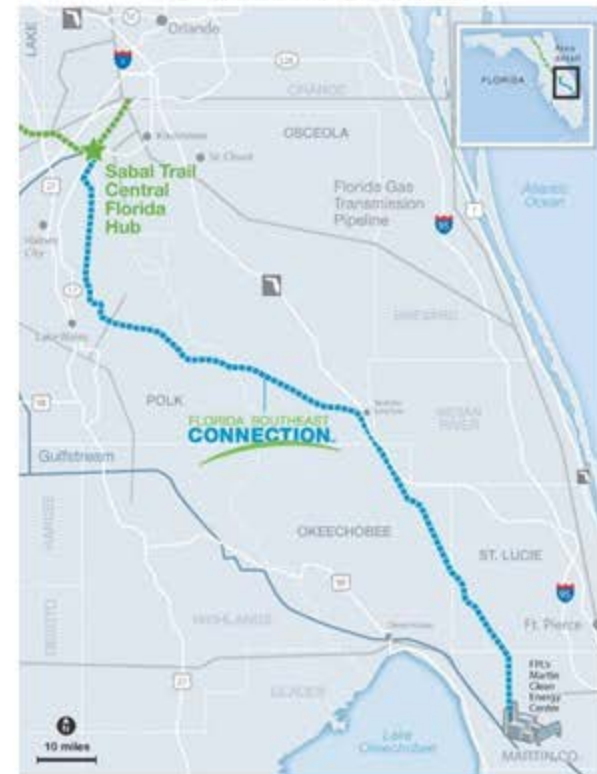
Third Gas Pipeline

(Expected In-Service Date: May 2017)

Sabal Trail Project



Florida Southeast Connection



Fuel Reliability Conclusions

- Florida has existing and planned gas pipeline capacity adequate to support state electric generation
- NG storage outside of Florida provides significant additional redundancy against production interruption
- Electric generation with dual fuel capability provides operating flexibility when NG supplies become limited due to unforeseen events
- Third gas pipeline is under development and will provide important increase in supply diversity, capacity and reliability

Physical Security of Infrastructure

Why is GMD Important to the Electric Industry?

- Geomagnetic Disturbance (GMD) events may cause operational issues:
 - Misoperation(s) of protective systems
 - Equipment damage
 - Voltage collapse
- GMD historically has been a concern in northern latitudes; no known impacts in Florida

GMD Reliability Standard

Introduction

FERC issued order 779 on May 2013 to develop reliability standards in two stages:

Stage	Summary	Resulting Standard
Stage 1	Requires entities to develop and implement Operating Procedures that can mitigate the effects of GMD events	EOP-010-1 GMD Operations <i>(Effective – April 2015)</i>
Stage 2	Planned system performance during GMD events and is designed to mitigate risks of instability, uncontrolled separation, or cascading	TPL-007-1 Transmission System Planned Performance for GMD Events <i>(Proposed)</i>

GMD Reliability Standard

TPL-007-1: Applicability and Requirements

- GMD Reliability Standard establishes requirements for Transmission system performance during GMD events
- Applicable to facilities that include power transformer(s) with a high side > 200 kV
- Requirements are:
 - Maintaining models and performing studies
 - Establish system steady state voltage limits, responsibilities for conducting assessment, requirements for distribution of GIC flow data, and complete thermal impact studies
 - Develop Corrective Action Plans to address vulnerabilities

GMD Reliability Standard

TPL-007-1: Timeline

- FERC issued NOPR on May 14, 2015
- Pending FERC approval
- 5 year implementation plan is proposed

Physical Security Reliability Standard Background

FERC issued order on March 2014, directed NERC to develop a physical security reliability standard.

Physical Security Reliability Standard

CIP-014-1: Applicability and Requirements

- Applicable to 500kV and large 230kV substations; primary control centers
- Requirements are:
 - Perform risk assessments
 - Independent verification of the risk assessment
 - Evaluation of potential threats (physical attack)
 - Develop and implement a security plan

Physical Security Reliability Standard

CIP-014-1: Timeline

- Initial Assessment must be completed by the 10/1/2015 effective date
- Physical threat analysis and security plan is expected to be finalized between August and December 2016

Conclusion

- Based on 2015 TYSP, planned Reserve Margin exceeds 20% for all peak periods for the next ten years
 - DSM, both through utility-sponsored programs and mandated codes and standards, is projected to be a significant component of projected reserves
- Energy production from natural gas expected to increase 18.8% by 2024
- Third gas pipeline is under development

Conclusion

(continued)

- EPA CPP effects in future TYSP
- FRCC members plan to implement the GMD Reliability Standard
- Physical threat analysis and entity security plans should be complete by late 2016

Questions ?



☀ FPL Solar Power Plant Update ☀

Pam Rauch

Vice President, Development & External Affairs

September 15, 2015

Florida is advancing solar

FPL has been working to advance solar affordably in Florida for more than a decade

- ☀ Built Florida's first solar power plant in 2009 and two more in 2010
- ☀ Steep decline in the cost of solar is making it possible to do more without increasing electricity costs for customers
- ☀ FPL is targeting completion for late 2016 to take advantage of decreasing solar-panel prices while still qualifying for 30% federal tax credit

Cost-effective large-scale solar becoming a reality for the first time in Florida

Our current large-scale solar plants

Our first solar plants have given us valuable expertise that will help us cost-effectively triple our solar capacity by 2016

FPL DeSoto Solar Energy Center

☀️ 25 MW Photovoltaic project, built in 2009

☀️ **Florida's first large-scale solar plant**

FPL Space Coast Solar Energy Center

☀️ 10 MW Photovoltaic project, built in 2010

☀️ **Partnership with NASA's Kennedy Space Center**

FPL Martin Clean Energy Center

☀️ 75 MW of solar, built in 2010; connected to natural gas plant

☀️ **World's first hybrid solar-natural gas energy center**

Our future large-scale solar plants

We are on track to triple our current solar capacity by the end of next year with no net-cost to customers

FPL Solar Power Plants Timeline

2008

DeSoto
25 MW

2010

Space
Coast
10 MW

2012

Martin
75 MW

2014

2016

**Babcock
Citrus
& Manatee**
74.5 MW each
Slated for 2016
COD

**~335
MW**

**TRIPLING
SOLAR
CAPACITY
BY END
OF 2016**

The complexity of solar

Solar is easy to over-simplify, but responsible advancement must rely on facts, context and economics

Resource

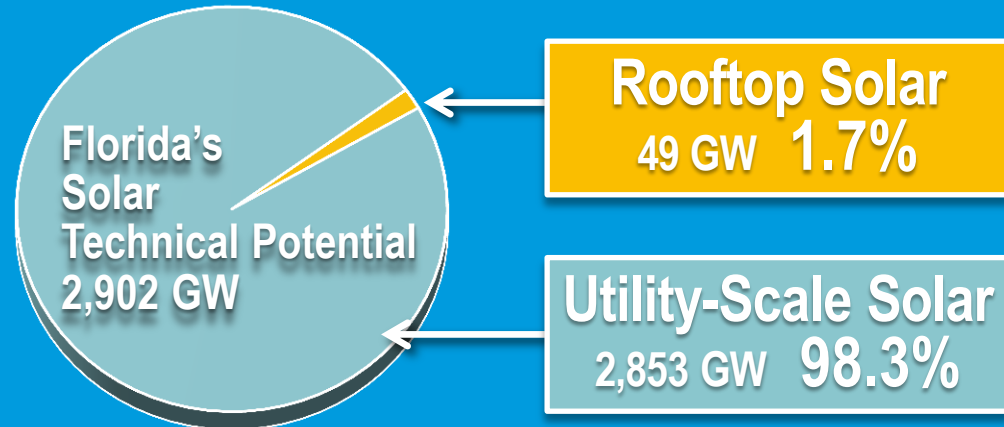
- ☀ Intensity of sun's rays reaching an area – affects ability of panels to generate electricity

Solar Resource Strength		
State	Solar Resource (kWh/m ² /day)	Rank
Arizona	6.58	1
New Mexico	6.43	2
Nevada	6.11	3
California	6.08	4
Utah	5.90	5
Colorado	5.73	6
Texas	5.65	7
Hawaii	5.47	8
Florida	5.44	9
Kansas	5.43	10

- ☀ Solar resource variances make a difference: Southwest Florida's stronger solar resource provides a 3% to 5% edge in production

Technical Potential

- ☀ Estimate of the theoretical amount an energy source can produce in a given area
- ☀ More than 98% of Florida's solar technical potential is large-scale

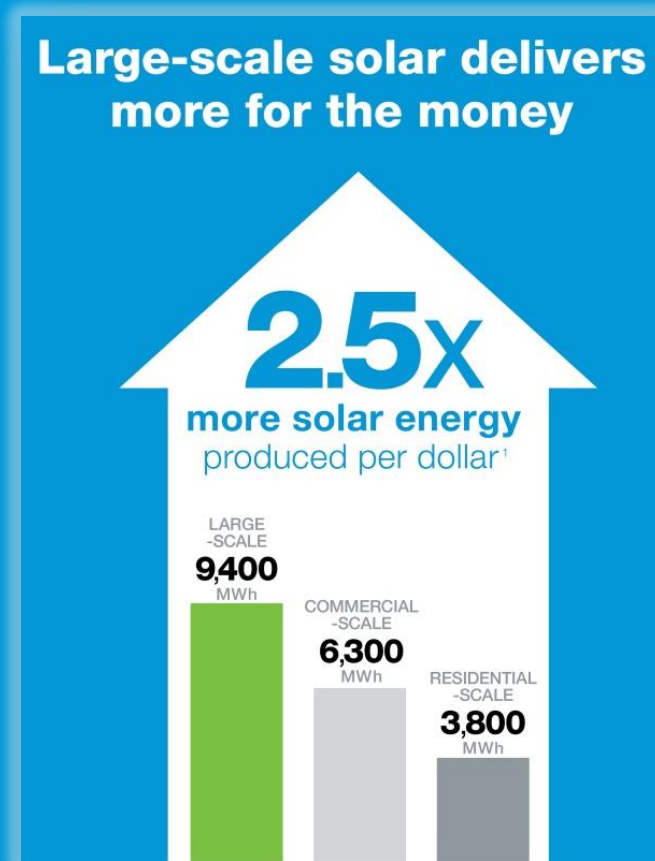


Large-scale solar offers many advantages

Prioritize projects that deliver the greatest benefits for our customers' dollar

The most economic way to advance solar

- ☀ **Economies of scale and advanced design drive lower cost**
 - ☀ Florida has strong potential for large-scale
- ☀ **Offers higher production**
 - ☀ Better orientation and less shading
- ☀ **Benefits all utility customers fairly**
- ☀ **Best bang for the buck**



How FPL is delivering cost-effective solar

The benefits of our three new solar plants over their operational life will offset the costs of building them for our customers

We're leveraging multiple advantages to bring the costs of these projects down

- ☀ Building on FPL sites with prior permitting/development work
- ☀ Close proximity to transmission infrastructure with sufficient capacity, minimizing operating costs
- ☀ Located in Southwest Florida where stronger solar resource provides 3% to 5% edge in energy production
- ☀ Economies of scale because plants are more than ~50 MW
- ☀ Strong supply chain relationships to drive down costs
- ☀ Targeting completion for late 2016 to take advantage of falling panel prices while still qualifying for 30% investment tax credit
- ☀ Tax and fee incentives from local communities

FPL Babcock Ranch Solar Energy Center

~74 MW solar plant, partnership with Babcock Ranch development

- ☀️ 440 acres donated by Babcock Ranch developer Syd Kitson
- ☀️ Key site-specific cost-saving advantages:
 - ☀️ Tax incentive from Charlotte County
 - ☀️ Babcock Ranch Independent Special District 3% franchise fee
 - ☀️ Initial permitting completed in 2011; only modifications needed



FPL Citrus Solar Energy Center

~74 MW solar plant, near Florida's first large-scale solar plant

☀️ 841 acres of FPL-owned property

☀️ Key site-specific cost-saving advantages:

☀️ Tax incentive from DeSoto County

☀️ Permitting began in 2009; only modifications required

☀️ Existing transmission capacity availability



FPL Manatee Solar Energy Center

~74 MW solar plant adjacent to FPL Manatee natural gas plant

☀️ 762 acres of FPL-owned property

☀️ Key site-specific cost-saving advantages:

☀️ Use of existing substation

☀️ Tax incentive from Manatee County

☀️ Key permits were initiated several years ago and now only need to be modified



Leveraging existing infrastructure and permitting at all three sites is key to cost-effectiveness of projects

Questions?

Tampa Electric Company

Tampa Electric Solar Project at Tampa International Airport

September 15, 2015

Tampa Electric Solar Project at TIA

- 2 MW_{DC} photovoltaic (PV) system located on the top floor of Tampa International Airport's (TIA's) Economy Parking Garage
- Installation includes car canopy on a concrete structure in keeping with the design of the garage
- Tampa Electric will own the canopy, PV system and energy output
- Panels are Solar World SW325 XL Mono (325 Watts)
- Shaded parking for the roof was an added benefit for the customer
- 25 year lease with TIA for the space



Tampa Electric Solar Project at TIA

- RFP issued in December 2014
- EPC vendor (local vendor) selected in early 2015
- Glint Glare Study performed
- City of Tampa permit issued in June 2015
- FAA approval in June 2015
- Construction activity commenced in July 2015
- Working closely with TIA on weekly plans and daily coordination given other construction work in the area. Commissioning planned for late December 2015.

Tampa Electric Solar Project at TIA

- TIA is undergoing major renovations and additions to the airport property at the same time and location as the Solar Project



Program Overview

- 1 - Consolidated Rental Car Facility
- 2 - Automated People Mover
- 3 - Taxiway "J" Bridge
- 4 - Roadway Improvements
- 5 - Main Terminal Expansion and Concessions Redevelopment
- 6 - Concessions Receiving and Distribution Center





Tampa Electric Solar Project at TIA

- Communication and execution of the construction plan are critical when working around the many different TIA projects
- Part of TIA's renovation program is to include sustainability and efficiency projects - the solar project fit perfectly into those plans
- TEC worked closely with TIA on an optimal design and location of the facility ultimately choosing the southern portion of the Economy Parking garage
- At completion of the PV system, we will place a TV monitor display in a high traffic corridor of the airport to educate the public about the PV system

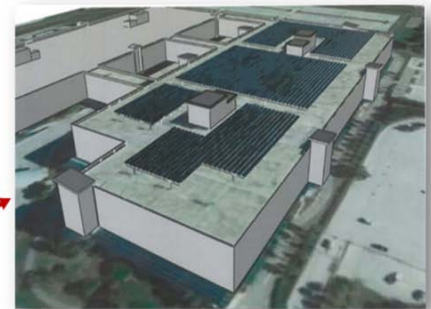


ConRAC

Economy Garage Solar



Site Plan





APM – Economy Garage



Economy Garage APM Station - Exterior



Economy Garage APM Station - Interior



TECO
TAMPA ELECTRIC

Level 6 Elevators Level 6 Elevators

6



Economy Parking



Level 6 Elevators Level 6



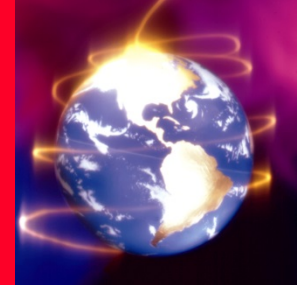
Tampa Electric Company

Latest Solar Project

- Tampa Electric has announced that it is investigating the addition of a 25 MW_{DC} PV project to its generation portfolio. The project will be constructed turnkey with an EPC firm.
- The PV system will be sited near the Big Bend Station and the Manatee Viewing Center.
- This generation resource will provide energy diversity and reduce fuel costs and will use existing Company land.
- The site was selected due to its proximity to a 69kV transmission line and its visibility from US Highway 41 and the Company's future Energy Technology Demonstration Center.
- Tampa Electric is in the process of receiving bids from the marketplace and will soon determine the project's next steps.

Questions?

Gulf Power Company
2015 TEN YEAR SITE PLAN
Workshop



PRESENTATION BEFORE THE

FLORIDA PUBLIC SERVICE COMMISSION

Sybelle Fitzgerald

September 15, 2015

Presentation Outline



Gulf's Renewable Resources

- **Gulf Coast Solar Center Energy Purchase Agreements**
- **Morgan Stanley Wind Energy Purchase Agreement**
- **Perdido Landfill Gas Facility**
- **Bay County MSW Energy Purchase Agreement**
- **Gulf's Energy Mix serving Territorial Load**

Gulf's Renewable Resources



Location of Facilities in NW Florida



Gulf's Renewable Resources



Gulf Coast Solar Center I, II, III Energy Purchase Agreements

- **GCSC I - 30 MWs at Eglin AFB - Fort Walton Beach, Okaloosa Co.**
- **GCSC II- 40 MWs at U.S. Navy's Holley Field - Navarre, Santa Rosa Co.**
- **GCSC III - 50 MWs at U.S. Navy's Saufley Field – Pensacola, Escambia Co.**
- **Term of each Agreement is 25 years**
- **Construction on schedule; January**
- **Significant Milestones reached:**
 - ✓ **Environmental Assessments complete**
 - ✓ **Transmission Studies completed**
 - ✓ **Interconnection Agreements signed**



Gulf's Renewable Resources



Morgan Stanley Wind Energy Purchase Agreement

- **Located near Piedmont, Oklahoma**
- **Renewable Energy Credits Supplied from Kingfisher Wind Project**
- **Morgan Stanley obligated to deliver approximately 674,000 MWhs / yr**
- **Term of the Agreement is 20 years**
- **Construction on schedule; January 2015**
- **Significant Milestones reached:**
 - ✓ **Tower and blade sections stored on site**
 - ✓ **Tower foundations being poured**
 - ✓ **Substation construction well underway**
 - ✓ **Transmission line construction in progress**



Gulf's Renewable Resources



Wind Construction Pictures



Gulf's Renewable Resources



Perdido Landfill Gas Facility

2 - 1.5 MW internal combustion units in Escambia County, near Pensacola

- **Gulf owned facility, In-service October 2010**
- **Methane gas purchased from Escambia County's Landfill**
- **Over 119,000 MWhs generated since October 2010 (94% CE)**



Gulf's Renewable Resources

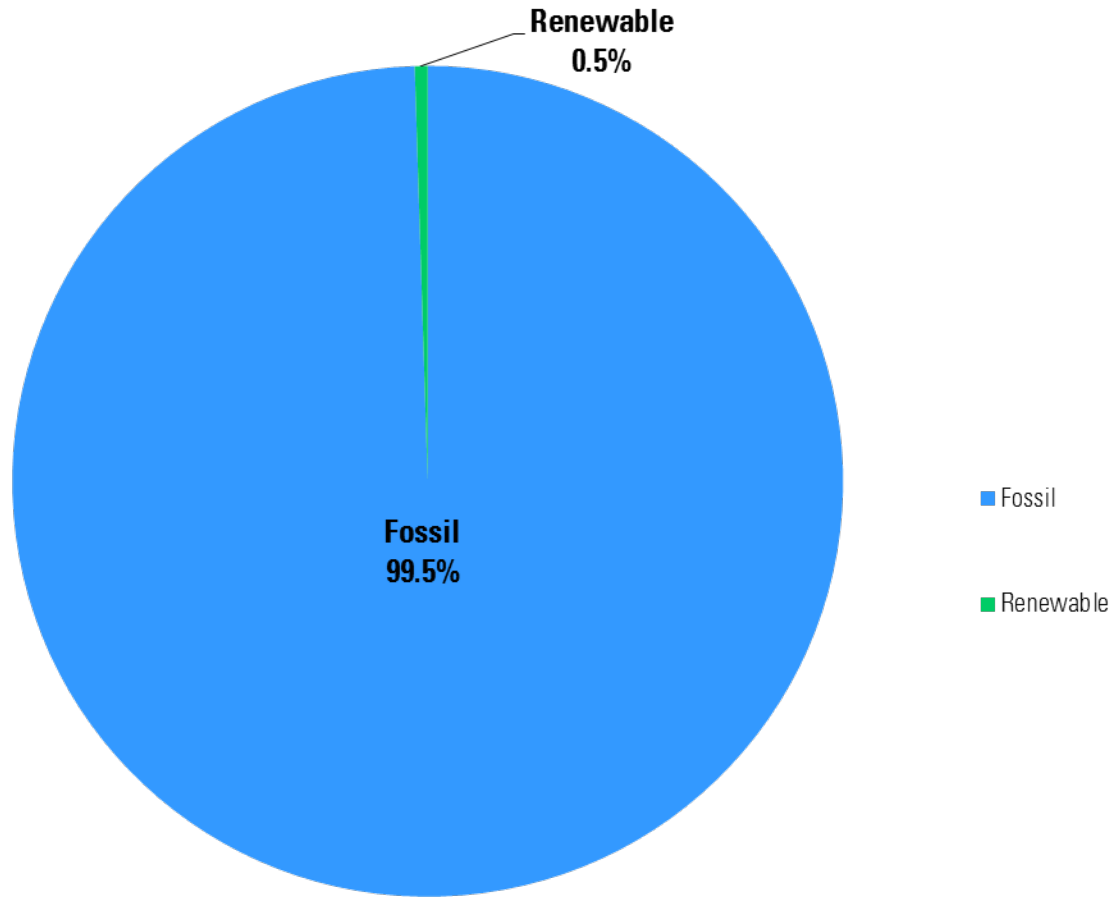


Bay County MSW Energy Purchase Agreement

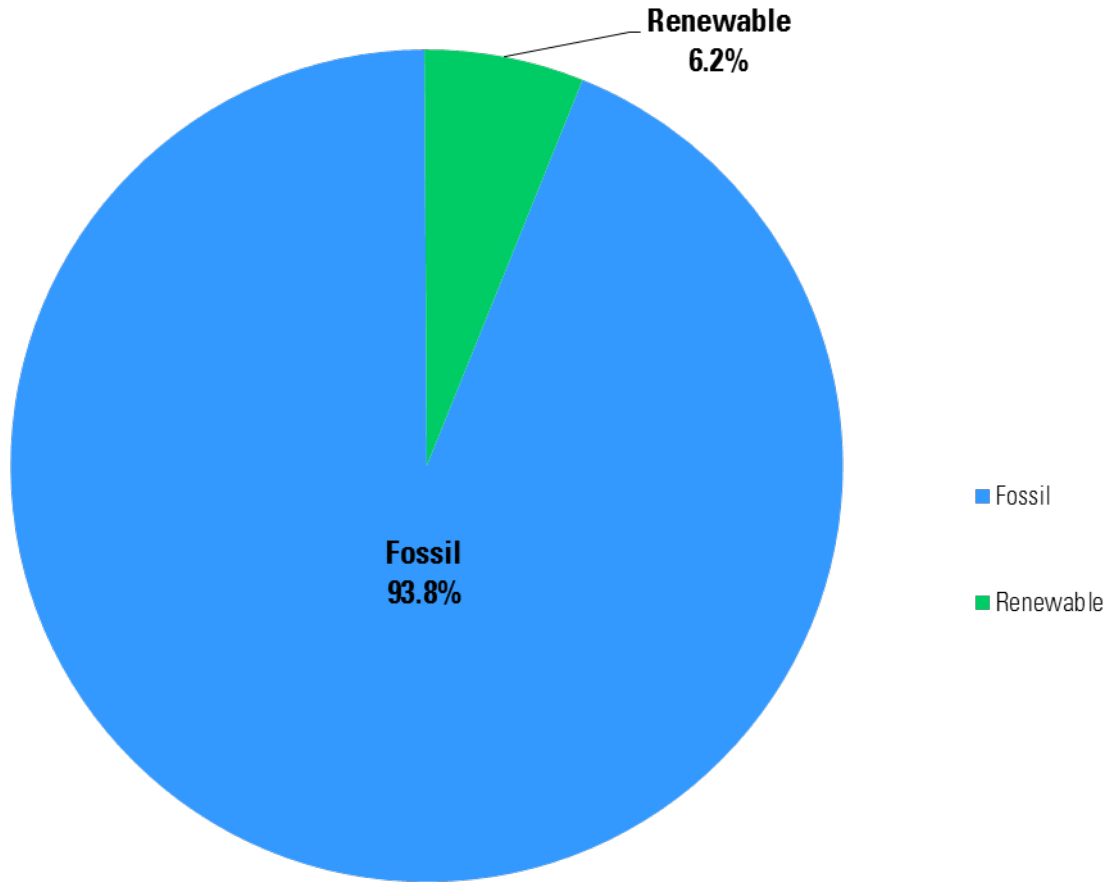
- **11 MW Facility in Bay County, near Panama City**
- **As-Available Energy purchases thru July 2017**
- **Over 308,000 MWhs purchased since July 2008 (45% CF)**



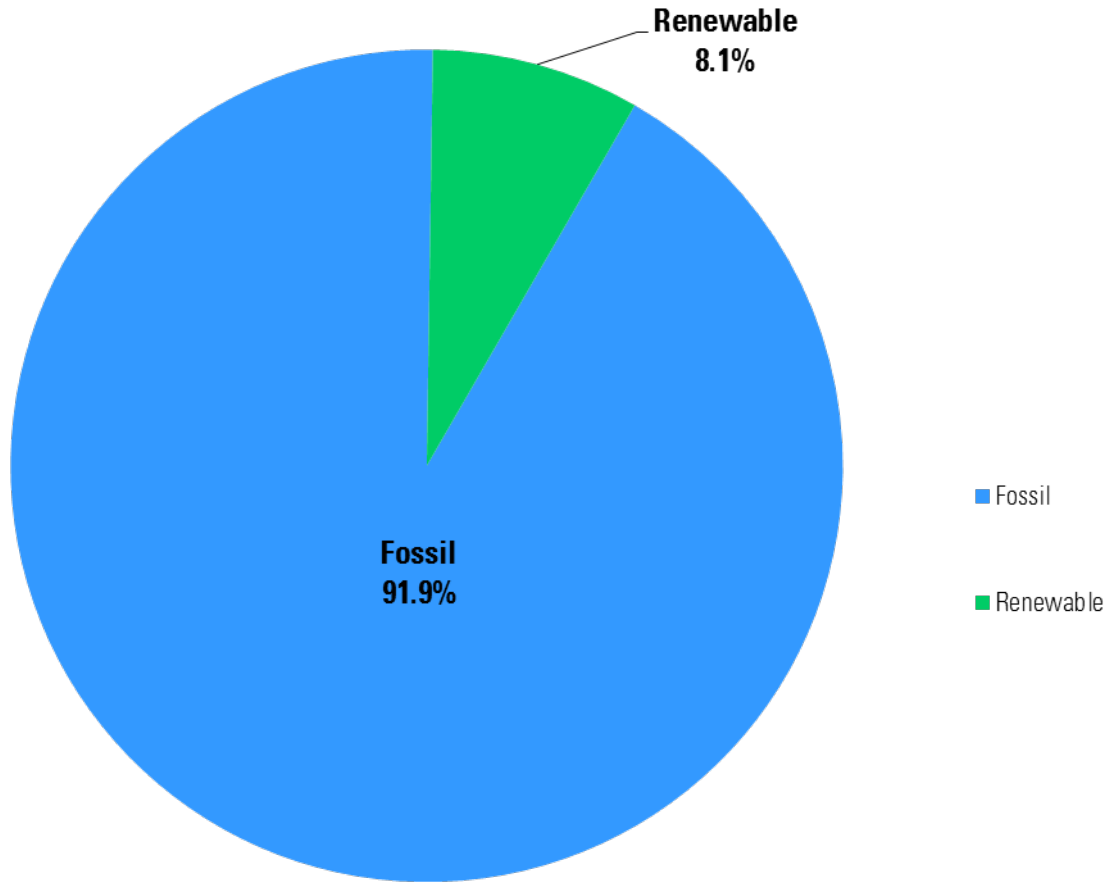
2015 Energy Resources as % of Retail Load



2016 Energy Resources as % of Retail Load



2017 Energy Resources as % of Retail Load



Summary



- **Gulf has diverse mix of renewable energy resources**
- **Renewable energy as percent of retail load projected in 8% range by 2017**
- **Solar and Wind agreements have enabled construction of new renewable facilities**
- **Significant Milestones for Solar and Wind projects have been reached**
- **Solar and Wind construction activities currently on schedule**
- **Landfill gas and Municipal Solid Waste being converted to useful electrical energy**