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### FILED AUG 04, 2016 DOCUMENT NO. 05870-16 FPSC - COMMISSION CLERK



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August 3, 2016

Ms. Carlotta Stauffer, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

RE: Docket No. 160001-EI Docket No. 160096-EI

Dear Ms. Stauffer:

Enclosed is Gulf Power Company's Request for Confidential Classification regarding Gulf's Risk Management Plan dated August 4, 2016.

REDACTED

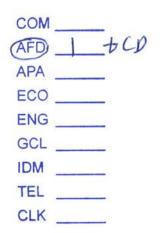
Sincerely,

Robert L. McGee, Jr. Regulatory and Pricing Manager

md

Enclosures

cc: Beggs & Lane Jeffrey A. Stone, Esq.



#### BEFORE THE PUBLIC SERVICE COMMISSION

IN RE: Fuel and purchased power cost recovery clause and generating performance incentive factor	Date filed: Docket No.:	August 4, 2016 160001-EI
Joint petition for approval of modifications to risk management plans by Duke Energy Florida, Florida Power & Light Company, Gulf Power Company and Tampa Electric Company	Docket No.:	160096-EI

#### **REQUEST FOR CONFIDENTIAL CLASSIFICATION**

GULF POWER COMPANY ["Gulf Power", "Gulf", or the "Company"], by and through its undersigned attorneys and pursuant to Rule 25-22.006, Florida Administrative Code, hereby files its request that the Florida Public Service Commission enter an order protecting from public disclosure certain portions of Gulf Power's Risk Management Plan for Fuel Procurement. As grounds for this request, the Company states:

1. Portions of Gulf Power's Risk Management Plan for Fuel Procurement are entitled to confidential classification pursuant to section 366.093(3)(d) and (e), Florida Statutes, as information, the public disclosure of which could cause irreparable harm to the competitive interests of Gulf Power and the ability of Gulf to enter into contracts on terms favorable to it and its customers. The Risk Management Plan for Fuel Procurement contains, in a single resource, detailed information about Gulf's fuel procurement strategy, including technology selection criteria, for the near term and into the future. Gulf Power and the other market participants for fuel, fuel transportation and fuel storage consider this detailed information to be competitively sensitive. The document discusses how Gulf manages its fuel procurement with specific details regarding Gulf's fuel needs, market position, and trends it sees in those markets in which it addresses its fuel needs. In addition, the fuel procurement strategy utilized by Gulf is discussed in detail. Pricing information is also included in this document. Similar information is not made public by other fuel market participants. Making this information public would give these other market participants a competitive advantage over Gulf which would prevent Gulf from procuring its fuel needs in a manner that secures the best price and terms for its customers.

2. The information filed pursuant to this Request is intended to be, and is treated as, confidential by Gulf Power and, to this attorney's knowledge, has not been otherwise publicly disclosed.

3. Submitted as Exhibit "A" is a highlighted copy of Gulf Power's Risk

Management Plan for Fuel Procurement. Exhibit "A" should be treated as confidential pending a ruling on this request. Attached as Exhibit "B" are two (2) edited copies of Gulf Power's Risk Management Plan for Fuel Procurement, which may be made available for public review and inspection. Attached as Exhibit "C" to this request is a line-by-line/field-by-field justification for the request for confidential classification.

**WHEREFORE**, Gulf Power Company respectfully requests that the Commission enter an order protecting the information highlighted on Exhibit "A" from public disclosure as proprietary confidential business information. Respectfully submitted this 3<sup>rd</sup> day of August, 2016.

Judla Ball

JEFFREY A. STONE Florida Bar No. 325953 RUSSELL A. BADDERS Florida Bar No. 007455 STEVEN R. GRIFFIN Florida Bar No. 627569 Beggs & Lane P.O. Box 12950 Pensacola, FL 32591 (850) 432-2451 Attorneys for Gulf Power

### BEFORE THE PUBLIC SERVICE COMMISSION

IN RE: Fuel and purchased power cost recovery clause and generating	Date filed: Docket No.:	August 4, 2016 160001-EI
performance incentive factor		
Joint petition for approval of modifications to risk management plans by Duke Energy Florida, Florida Power & Light Company, Gulf Power Company and Tampa Electric Company	Docket No.:	160096-EI

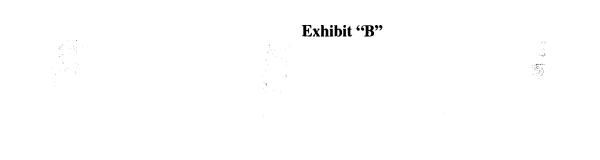
### **REQUEST FOR CONFIDENTIAL CLASSIFICATION**

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#### Exhibit "A"

Provided to the Commission Clerk

under separate cover as confidential information.

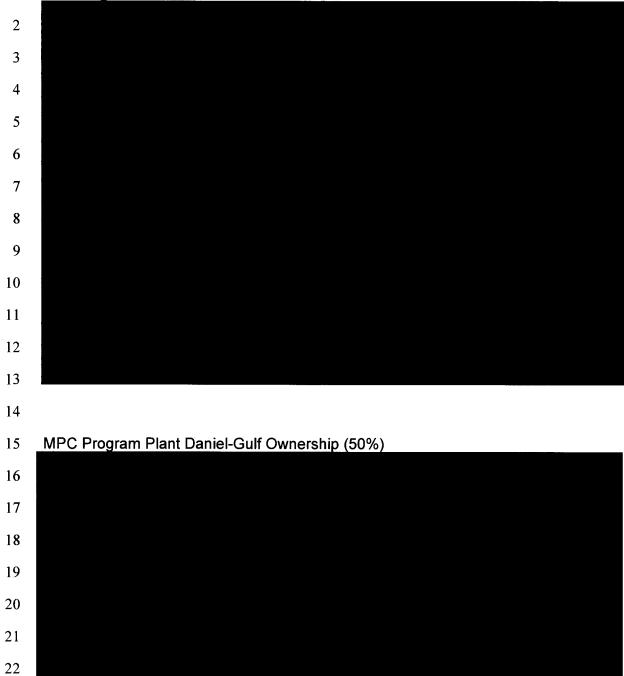


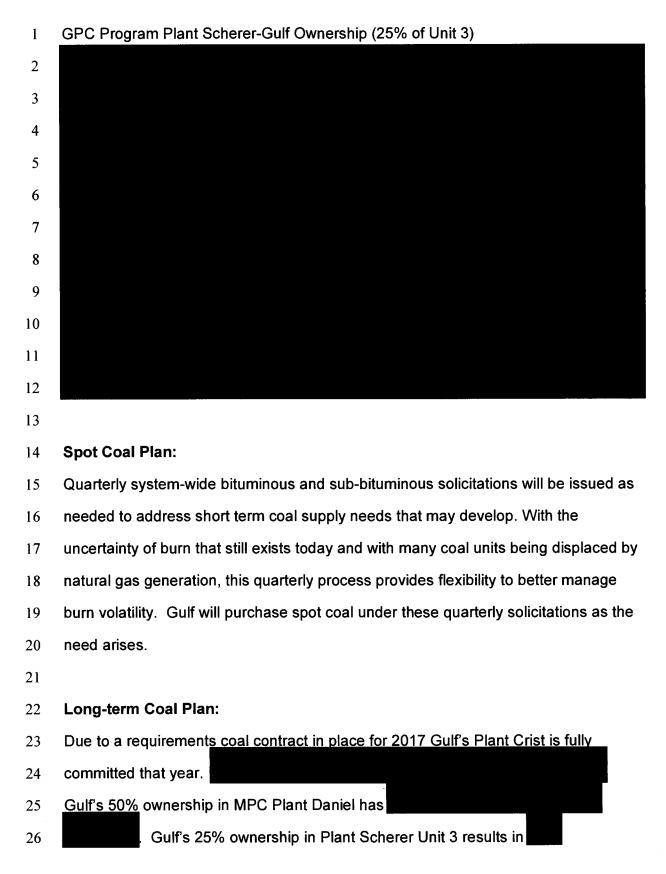
1	GULF POWER
2	COAL PROCUREMENT STRATEGY FOR 2017
3	
4	Coal Procurement Plan
5	Based on the burn forecast from the July update to the Energy Budget, Gulf Power's
6	50% ownership in Plant Daniel has an estimated uncommitted coal supply need of
7	tons in 2017 and Gulf Power's 25% ownership in Plant Scherer Unit 3 has
8	an estimated uncommitted coal supply need of <b>sectors</b> tons in 2017. Because Gulf
9	Power's Plant Crist has a requirements contract in place for 2017 there is no
10	uncommitted coal supply in that year. Coal burn continues to remain depressed as
11	a result of low natural gas pricing and decreased loads. Our procurement plan below
12	is based on the following assumptions:
13	
14	Plant Crist
15	Short Term: Its current marginal fuel selection consists of a requirement
16	contract of low-sulfur Illinois Basin (IB) sourced coal.
17	Long term: Current plan is to continue to utilize the most economic source of
18	coal, which is anticipated to be either a blend of IB and other bituminous low-
19	sulfur sourced coal or low-sulfur IB coal.
20	Plant Crist is forecasted to have a capacity factor of through through
21	2020. An evaluation of the timing of when Crist units will be generating
22	electricity provides insight into how coal deliveries should be procured. We
23	forecast Crist to have at least one unit on line a majority of the time.
24	
25	
26	

## 1 Plant Daniel

2	<ul> <li>Short Term: Its current marginal fuel selection consists of an 80% Powder</li> </ul>
3	River Basin (PRB) and 20% bituminous low sulfur blend (either Colombian or
4	Colorado depending on market price).
5	• Long term: Current plan is to continue to utilize the 80/20 blend of PRB and
6	other bituminous low-sulfur sourced coal
7	Plant Daniel is forecasted to have a capacity factor of through through
8	2020. An evaluation of the timing of when Daniel units will be generating
9	electricity provides insight into how coal deliveries should be procured. We
10	forecast Daniel to have at least one unit on line a majority of the time
11	
12	Plant Scherer Unit 3
13	Short Term: Its current marginal fuel selection is 100% PRB.
14	Long term: Current plan is to continue to utilize 100% PRB
15	Plant Scherer Unit 3 is forecasted to have a capacity factor of
16	through 2020. An evaluation of the timing of when Scherer units
17	will be generating electricity provides insight into how coal deliveries should
18	be procured.
19	
20	State of the Program:
21	The relationship between burn projections, current commitment levels, commitment
22	targets per the coal procurement strategy, and corresponding future needs are
23	detailed in the following charts:
24	
25	
26	

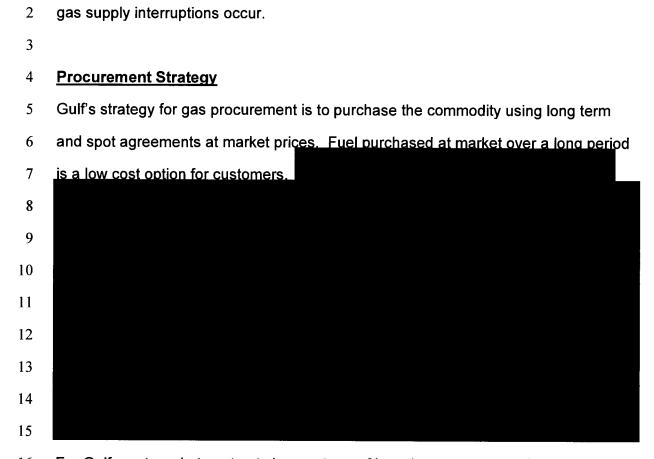
# 1 Gulf Program Plant Crist





1	
2	
3	System-wide long-term bituminous and sub bituminous
4	solicitations will be issued late 2016 and/or early 2017 and Gulf will evaluate the
5	need for long-term purchases for delivery beginning in 2017. The purchases made
6	will adhere to the percentage commitment guidelines set forth in the Coal
7	Procurement Strategy.
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purchases when gas burn variations occur and gas supply reliability when normal

1

16 For Gulf, spot-market contracts have a term of less than one year and long-term 17 contracts have a term of 1 year or longer. All natural gas, regardless of whether it is bought under long-term contracts or spot-market contracts, is purchased at market 18 19 based prices. While fuel purchased at market over long periods is a low cost option for customers, it does expose the customers to short-term price volatility. Since 20 21 these price fluctuations can be severe, Gulf Power, at the direction of the Florida 22 Public Service Commission, will attempt to protect its customers against short-term 23 price volatility by utilizing hedging tools. It is understood that the cost of hedging will 24 sometimes lead to fuel costs that are higher than market prices but that this is a 25 reasonable trade-off for reducing the customers' exposure to fuel cost increases that

1 would result if fuel prices actually settle at higher prices than when the hedges were

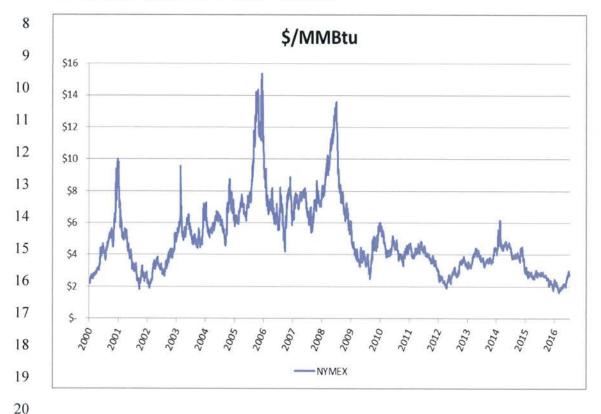
2 placed.

3

4 The following graph of actual natural gas prices is an indication of price volatility in

5 the gas commodity market:

6



#### 7 Historical Natural Gas Prices – NYMEX

21 Pricing Strategy

Gulf Power will continue to purchase gas, both under long-term and spot contracts at market based prices. However, pursuant to Commission order, Gulf Power will financially hedge gas prices for some portion, generally between percent of Gulf Power's projected annual gas burn for the current year, in order to protect against short-term price swings and to provide some level of price certainty. This Image percent hedge range allows Gulf Power to provide a degree of price certainty
 and protection against short-term price swings while still allowing the customers to
 participate in markets where natural gas prices are low. Gulf Power will secure
 natural gas hedges over a time period not to exceed immonths, per the following
 schedule:

6

	(A)	(B)	
Period	Lower Target Hedge %	Upper Target Hedge %	
Prompt Year (2017)			
Year 2 (2018)			
Year 3 (2019)			
Year 4 (2020)			

Note: The annual hedge percentage is based on the budgeted annual gas
 burn

9

10 Although SCS will target the levels shown in the table above, SCS may accelerate or 11 decelerate the plan accordingly based on market conditions. Gulf's hedging targets 12 are expressed on an annual basis due to the potential for large variances in month to month gas consumption. The monthly variance in gas burn is due to Gulf's units 13 14 being dispatched on an economic basis with the other generating units in the Southern electric system and the impact of unit outages on Gulf's total gas burn. 15 16 17 SCS, working in partnership with Gulf Power, develops short-term hedge strategies based on current and projected market conditions. 18 19 20 SCS will employ both technical and 21

22 fundamental analysis to determine appropriate times to hedge. However, the

objective is not to speculate on market price or attempt to outguess or "beat the
market". Gulf will utilize fixed priced swaps as its primary financial gas price hedging
instrument but may also utilize options when appropriate.
While the hedging program will protect the customer from short-term price spikes,
hedges can also lead to higher costs when natural gas prices fall subsequent to

7 entering hedges. Gulf Power will limit the amount of fixed-price hedges to a

8 maximum of percent of the projected fuel burn for the upcoming year. In

9 addition, Gulf Power will limit option priced hedges to percent of its projected

10 burn. Finally, in order to protect its customers from market exposure in subsequent

11 years, Gulf Power will take forward hedge positions for up to months into the
12 future.

23 24

25

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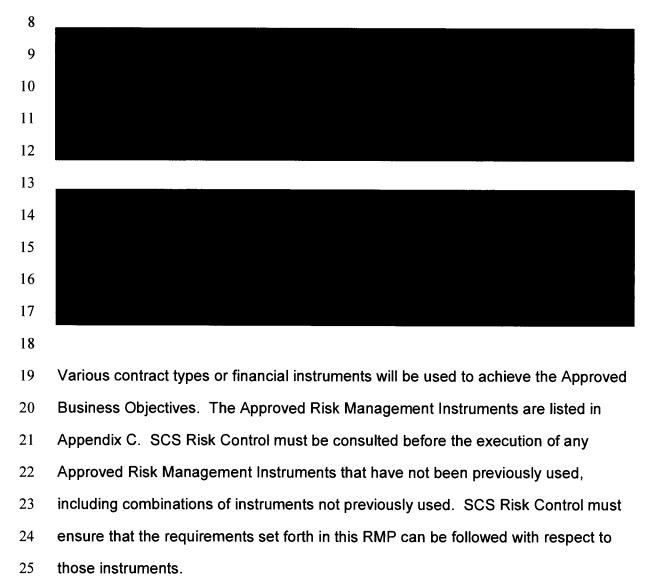
1 III. Business Objectives

2 The Approved Business Objectives for the trading activities performed by Authorized

- 3 Individuals are defined in Appendix A.
- 4
- 5 IV. Business Strategies

6 The business objectives are achieved by entering into transactions involving the

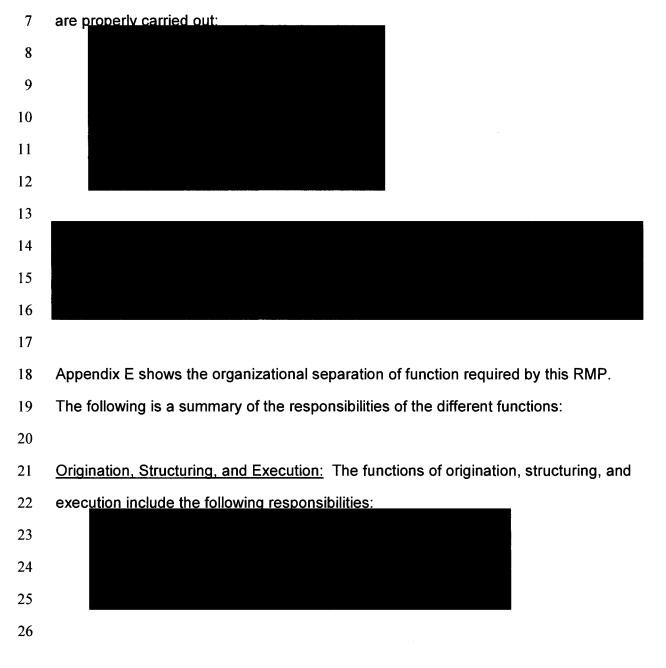


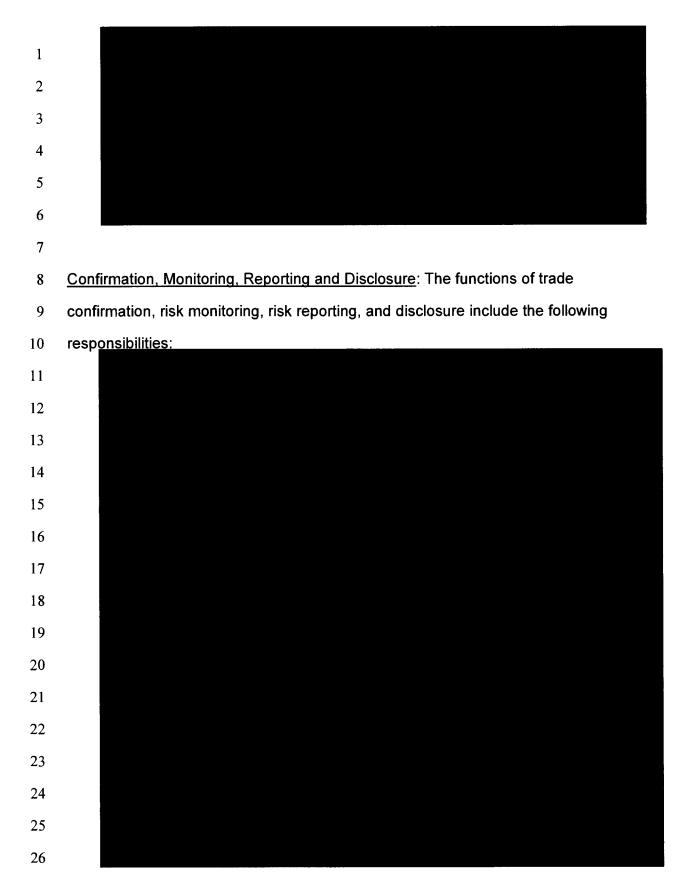


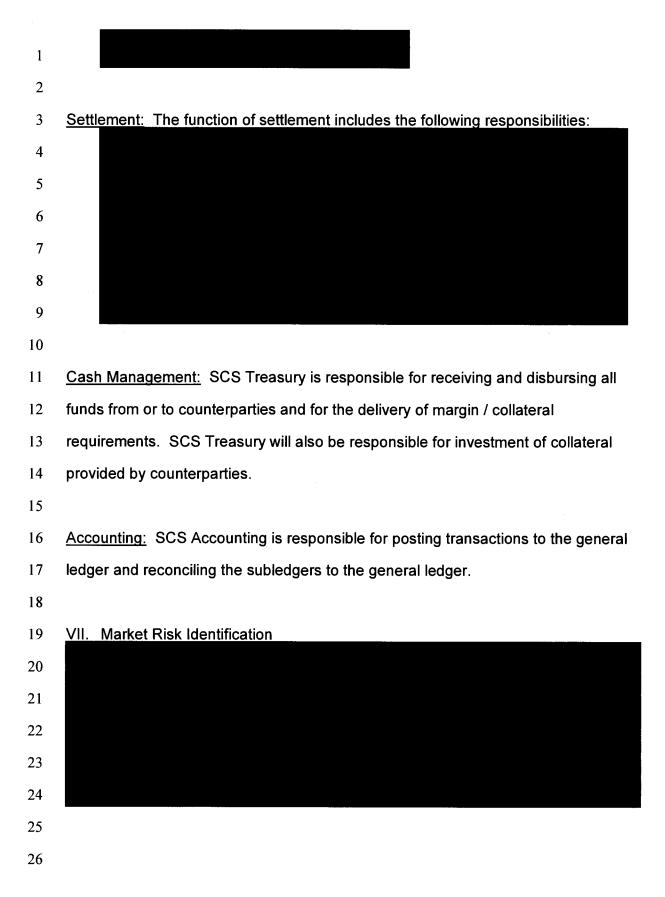
1 V. Authorizations

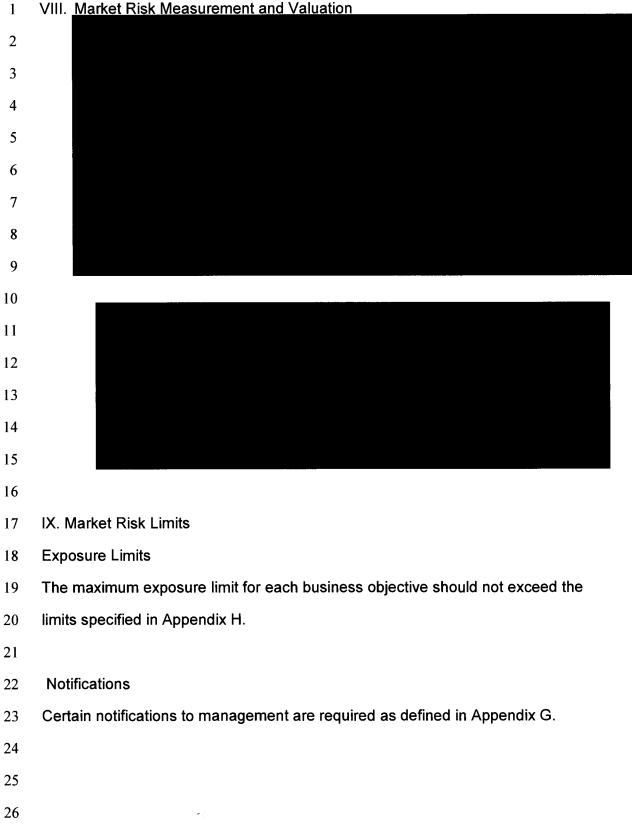
2 Appendix D contains the individuals, boards, and committees authorized to carry out

- 3 various activities, reviews, and approvals.
- 4
- 5 VI. Segregation of Duties
- 6 The following functions are separated to ensure that the risk management activities

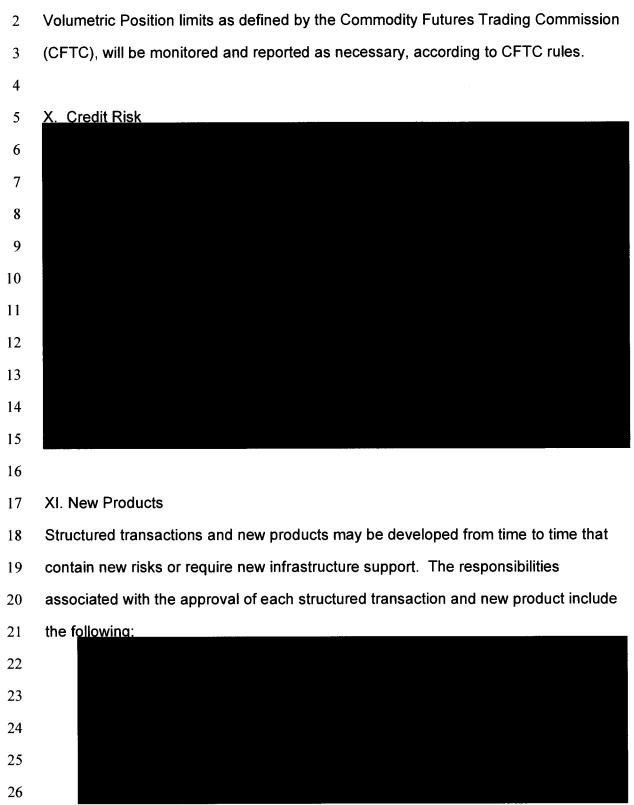




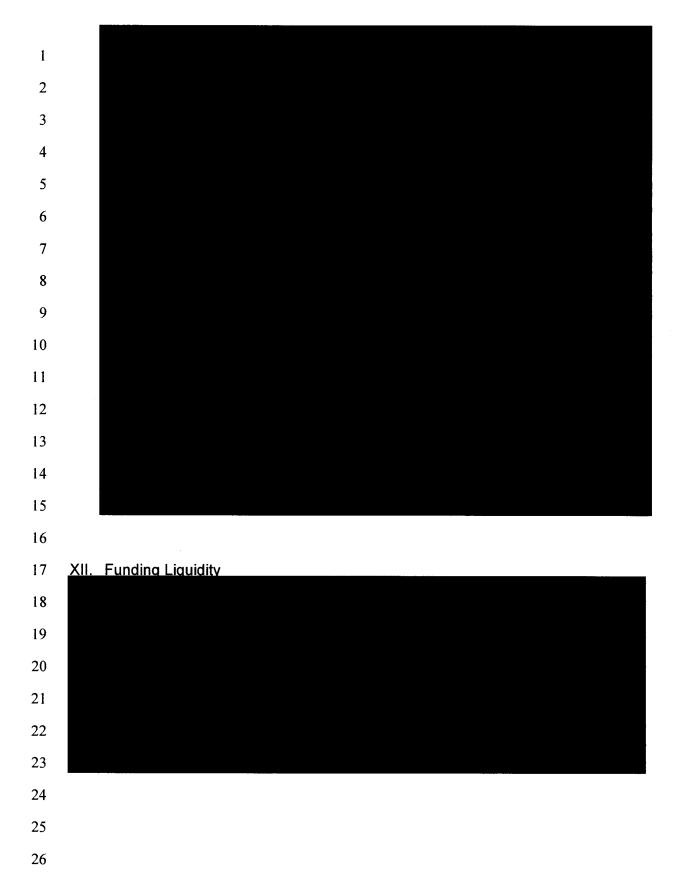


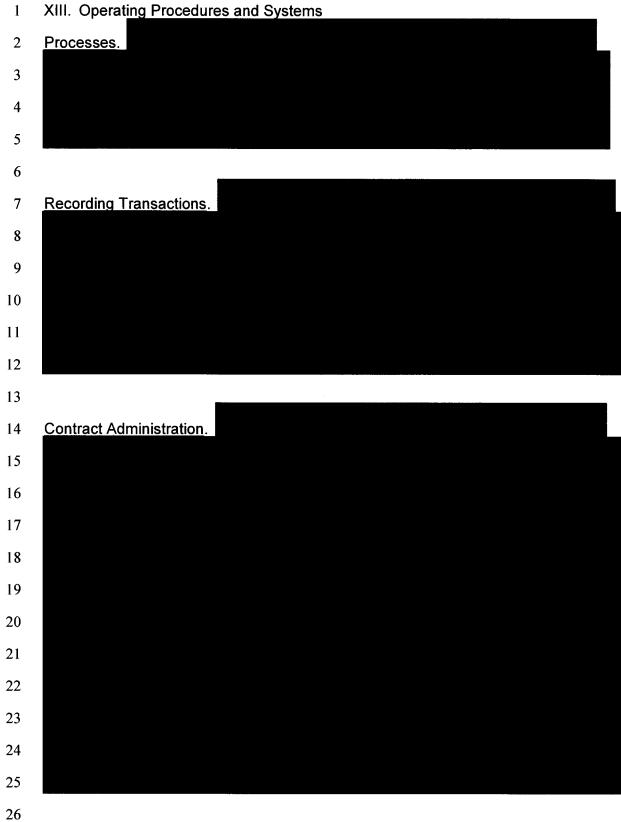


VIII. Market Risk Measurement and Valuation

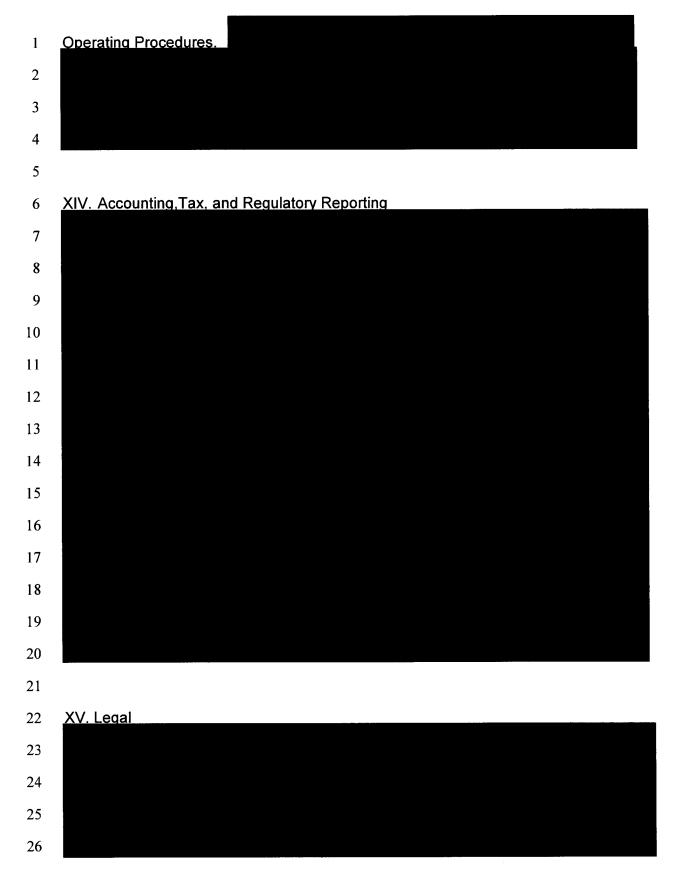


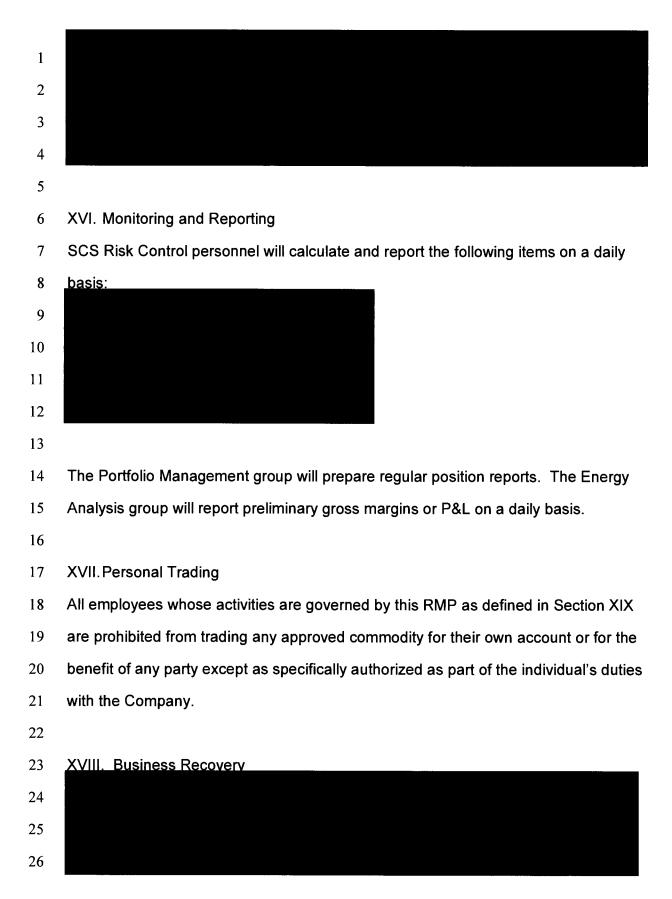
1 Volumetric Position Limits

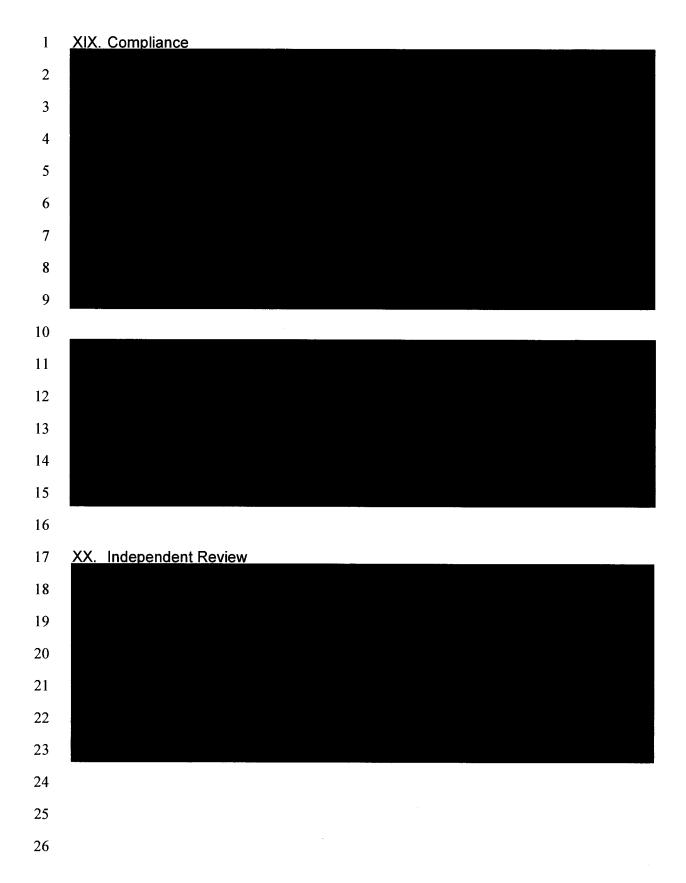




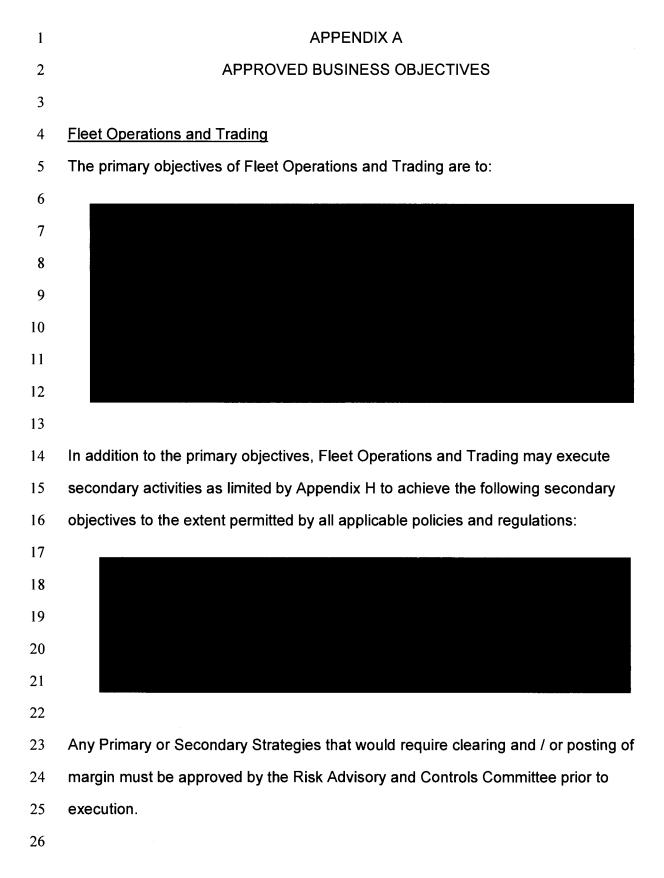
# XIII. Operating Procedures and Systems

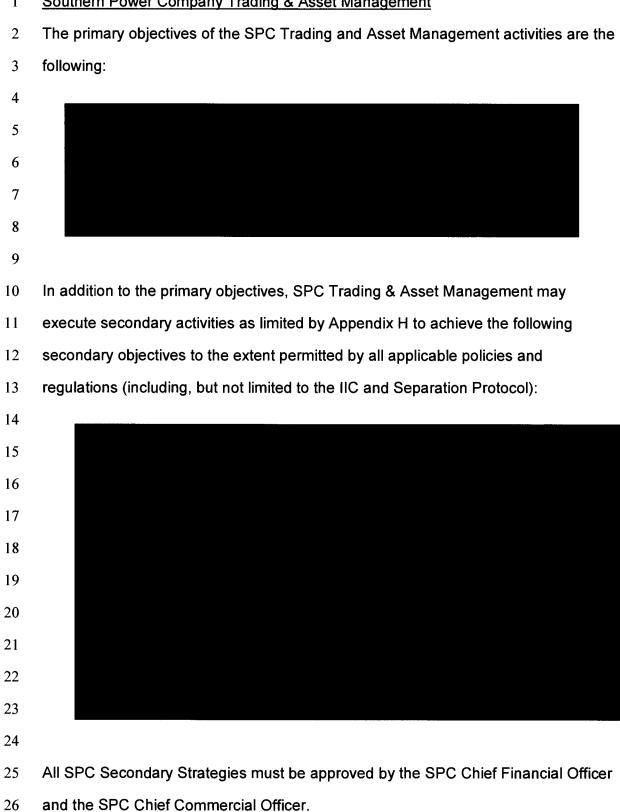




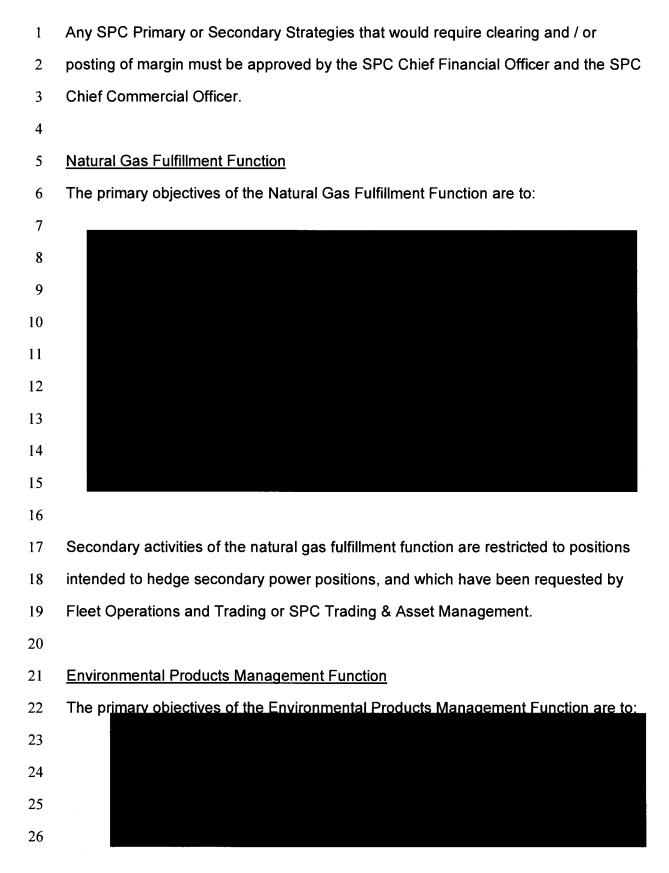


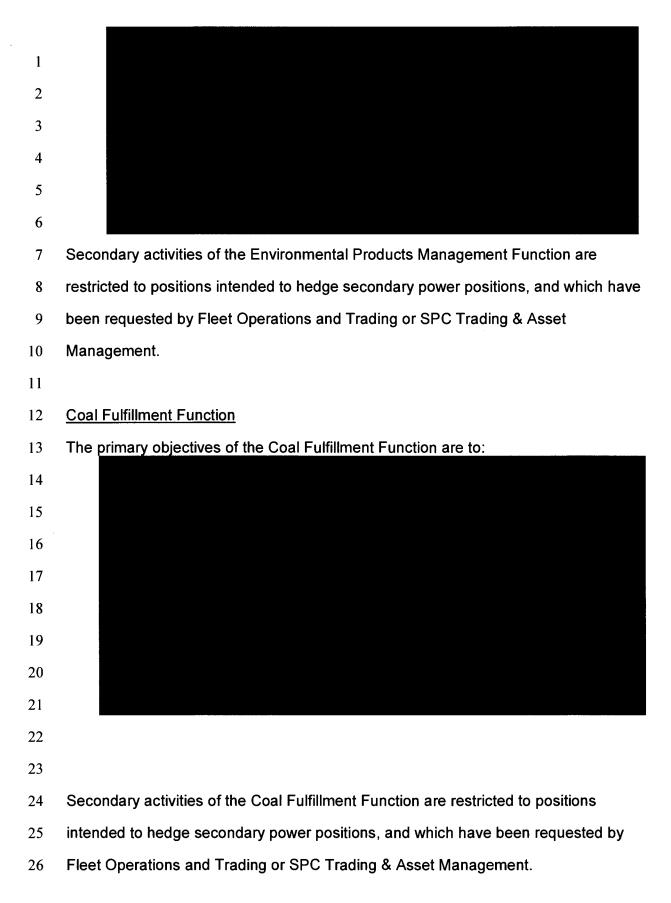
1	XXI. Policy Amendments
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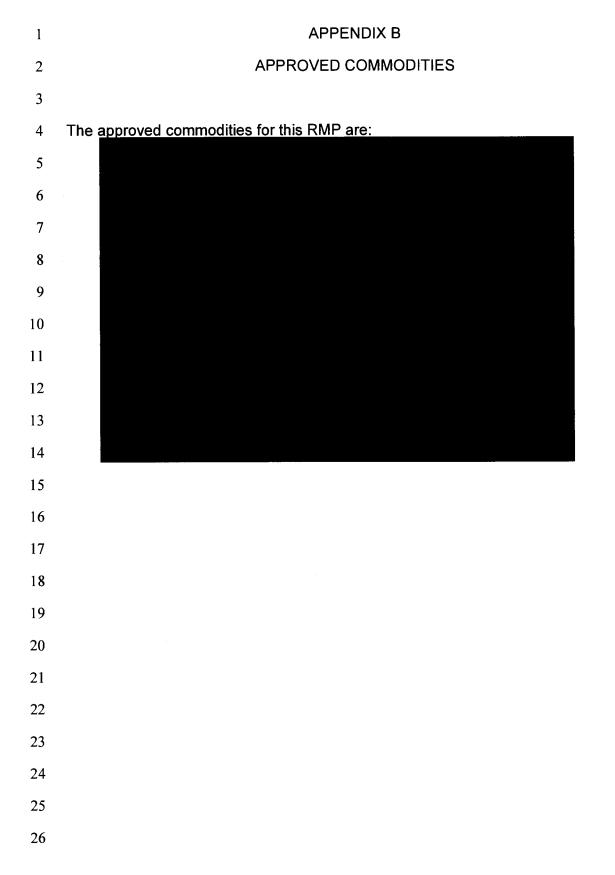


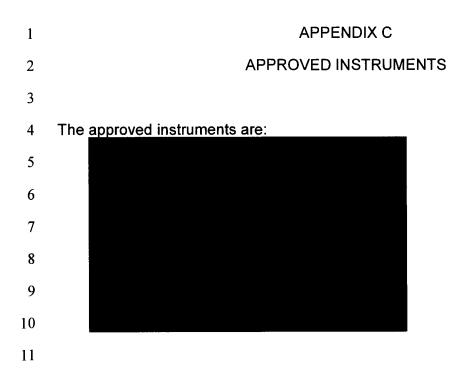


Southern Power Company Trading & Asset Management









### APPENDIX D AUTHORIZATIONS

Name	Authority
Southern Company Risk Oversight Committee (SROC)	
Generation Risk Oversight Committee (GROC)	
Southern Power Risk Oversight Committee (SPROC)	
Risk Advisory and Controls Committee (RACC)	
Southern Company Generation Energy Credit Committee (ECC)	
Manager, Risk Control	

### APPENDIX D AUTHORIZATIONS (continued) Energy Marketing

Name	Authority
Vice President,	
Commercial Operations & Services	
Vice President, Chief Commercial Officer,	
SPC	
Sr. Vice President,	
Chief Financial Officer, SPC	
Vice President, Fleet	-
Operations and	
Trading	

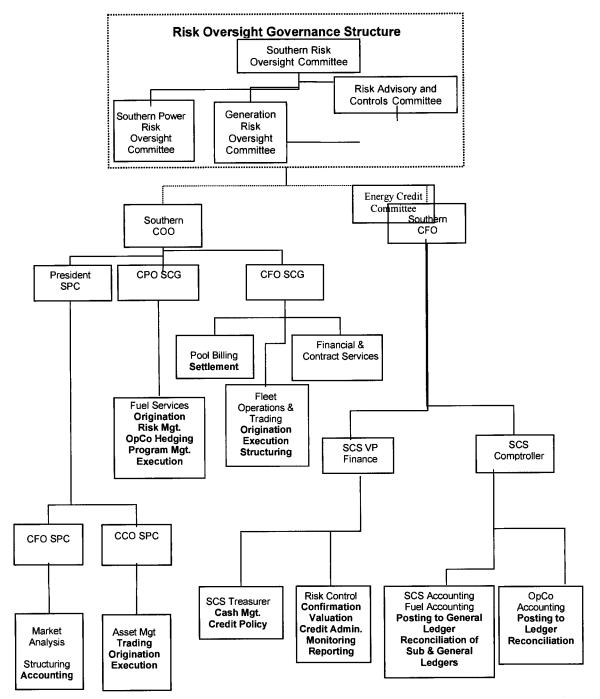
Energy Trading		
Manager		
Managan CDC	-	
Manager, SPC		
Trading and Asset		
Management		
	-	
Term Traders		
Energy Coordinators		
Transmission Project		
Coordinators and		
Energy Schedulers		

#### APPENDIX D AUTHORIZATIONS (continued) SCS Fuel Services

Name	Authority
Vice President,	
Fuel Services	
	-
Gas Services Director	
Gas Operations	
Manager	
Gas Trading Manager	
Natural Gas Trader -	
Physical	
Filysical	
Natural Gas Trader -	
Financial	
Natural Gas	
Schedulers	
<b>Coal Services Director</b>	

#### <u>APPENDIX E</u> SEGREGATION OF DUTIES

To ensure that risk management activities are properly carried out, certain functions will be separated. The following chart identifies these functions (depicted as **BOLD** bullet items) and their reporting process.



#### APPENDIX F MARKET RISK MEASUREMENT

Approved Commodities	
Electrical Power	
Natural Gas	
Coal	
Environmental Products	
Oil Products	
RECs	

Parametric VaR Methodology

Formula Components

Component	Symbol	Comments
Value at Risk	VaR	See Equation Below
Position	PSN	Given in Applicable Measurement Units
Daily Standard Deviation of Price Change	ΔΡ	Given in \$/Applicable Measurement Units
Holding Period – Business Days	HP	Taken From Parameters Table Shown Below
Confidence Interval Multiplier	CI	For Example: CI = 1.65 for 95-% Confidence Interval

## Equation

VaR = PSN \*

□P \* Square Root of HP \* CI

ParametersCommodity	Holding Period (HP)	Multiplier (CI)
Electric Power Term <= 1 Year Term > 1 Year		
Natural Gas Term <= 1 Year Term > 1 Year		

#### APPENDIX F STRESS TESTING METHODOLOGY

The purpose of stress testing is to generate percentage price changes for the forward curve that answer this question:

If an extreme event occurs, what can we expect to happen to prices and the portfolio value?

The stress test is designed to capture the expected value of an extreme event as defined by an extreme value distribution. To differentiate, there is a downward and an upward stress test.

Specifically, the expected downward stress is calculated as:

 $E[\Delta p/p \mid \Delta p/p < \Theta]$  = the Integral of f(x)xdx from negative infinity to  $\Theta$ 

and the expected upward stress is calculated as:

 $E[\Delta p/p \mid \Delta p/p > \Theta]$  = the Integral of f(x)xdx from  $\Theta$  to infinity

where  $\Theta$  is the threshold that defines classification as an extreme event, f(x) is an extreme value distribution fitted to a specific contract, and x is a percentage price change.

Price Return Distribution	
Holding Period	
Extreme Event Threshold	

#### Ad Hoc Stress Testing

Ad hoc stress testing will be performed as appropriate based on price scenarios determined using alternative methods including, but not limited to, the following:

- specific historical scenarios;
- rating agency defined price changes;
- analysis of out-of-the money option trading; and
- subjectively determined price changes.

Position Classification	Income Change	Notify
Secondary Objectives		
Secondary Objectives		
Secondary Objectives		

Position Classification	Income Change	Notify
All positions with mark-to-market changes immediately reflected in income (both primary and secondary activities)		
All positions with mark-to-market changes immediately reflected in income (both primary and secondary activities)		

Position Classification	Value-at-Risk	Notify
All positions, except hedges associated with a commission approved program which provides for its own limits and/or cost recovery		

NOTE: Recipients of notification events will only receive detailed information pertinent to their business needs, and any correspondence will be in compliance with the Separation Protocol.

Position Classification	Income Change	Notify
SPC Secondary Objectives		
SPC Secondary Objectives		
SPC Secondary Objectives		

Position Classification	Income Change	Notify
All SPC positions with mark-to-market changes immediately reflected in income		
All SPC positions with mark-to-market changes immediately reflected in income		

Position Classification	Value-at-Risk	Notify	
All SPC positions			

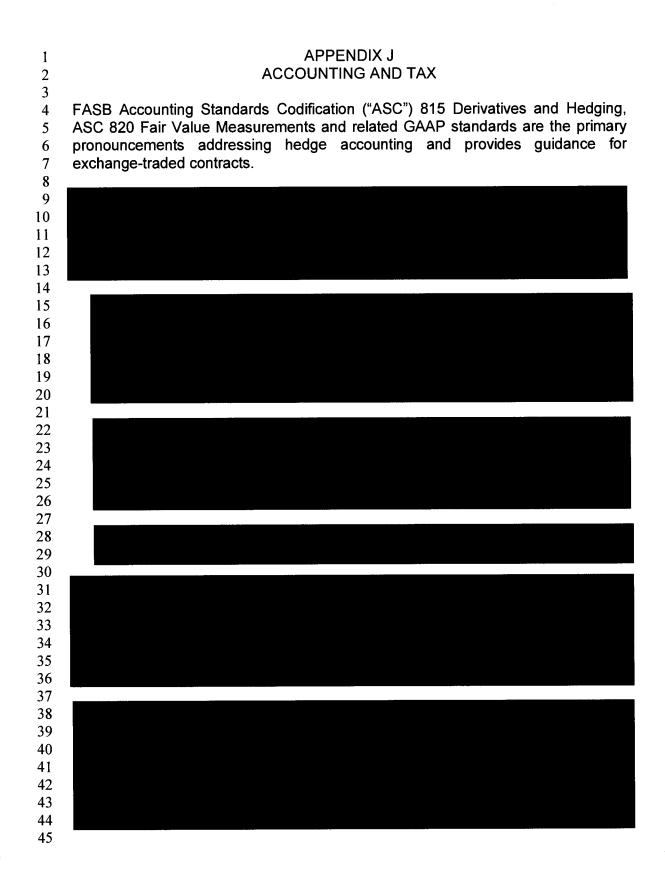
#### APPENDIX H MARKET RISK LIMITS

#### Net Open Position Limits

	Value –at- Risk Limit
Secondary Activities	
All positions with marked-to-market changes immediately reflected in income	

NOTE: Although the value-at-risk limit applies to positions marked to market through income, VaR is calculated and monitored for all positions, and there are notification requirements as defined in Appendix G.

# If such open position limits are exceeded, SCS Risk Control will calculate and equitably allocate the responsibilities to bring the positions back into compliance.



Line(s)/Field(s) <sup>1</sup>	Justification		
Page 3 of 65 Lines 7, 8 and 20	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to $S_{266}^{2}(0)(d)$ and (c) Elevide Statestee. The levid		
Page 4 of 65 Lines 7, 15 and 16	§366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.		
Page 5 of 65 Chart, lines 2 through 13 Chart, lines 16 through 26			
Page 6 of 65 Chart, lines 2 through 12 Lines 24 through 26			
Page 7 of 65 Lines 1 through 3			
Page 13 of 65 Lines 7 through 15			
Page 14 of 65 Lines 24 and 26			
Page 15 of 65 Lines 1 and 4 (Table) Line 6, columns A and B Lines 18 through 21			
Page 16 of 65 Lines 8, 9 and 11			
Page 25 of 65 Lines 9 through 12 Lines 14 through 17			
Page 26 of 65 Lines 8 through 12 Lines 14 through 16 Lines 23 through 25			

## Exhibit "C": Line-by-Line/Field-by-Field Justification

\_\_\_\_\_

<sup>&</sup>lt;sup>1</sup> Page number references correspond with the page numbers printed in the bottom center of each page.

Line(s)/Field(s)	Justification	
Page 27 of 65 Lines 1 through 6 Lines 11 through 26	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to §366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.	
Page 28 of 65 Line 1 Lines 4 through 9 Lines 20 through 24		
Page 29 of 65 Lines 2 through 9 Lines 11 through 15		
Page 30 of 65 Lines 6 through 15 Lines 22 through 26		
Page 31 of 65 Lines 1 through 15 Lines 18 through 23		
Page 32 of 65 Lines 2 through 5 Lines 7 through 12 Lines 14 through 25		
Page 33 of 65 Lines 1 through 4 Lines 7 through 20 Lines 23 through 26		
Page 34 of 65 Lines 1 through 4 Lines 9 through 12 Lines 24 through 26		
Page 35 of 65 Lines 2 through 9 Lines 11 through 15 Lines 18 through 23		

Line(s)/Field(s)	Justification
Page 36 of 65 Lines 2 through 15	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to 8366,003(3)(d) and (a) Elorida Statutos. The basis
Page 37 of 65 Lines 7 through 12 Lines 18 through 21	§366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.
Page 38 of 65 Lines 5 through 8 Lines 15 through 23	
Page 39 of 65 Lines 8 through 15 Lines 23 through 26	
Page 40 of 65 Lines 1 through 6 Lines 14 through 21	
Page 41 of 65 Lines 5 through 14	
Page 42 of 65 Lines 5 through 10	
Page 43 of 65 (Table), as marked	
Page 44 of 65 (Table), as marked	
Page 45 of 65 (Table), as marked	
Page 46 of 65 (Table), as marked	

Line(s)/Field(s)	Justification			
Page 48 of 65 (Tables), as marked	The information delineated in Exhibit "C" is entitled to confidential classification pursuant to			
Page 49 of 65 (Table), as marked	§366.093(3)(d) and (e), Florida Statutes. The basis for this information being designated as confidential is more fully set forth in paragraph 1.			
Page 50 of 65 (Table), as marked				
Page 51 of 65 (Table), as marked				
Page 52 of 65 (Table), as marked				
Page 53 of 65 (Tables), as marked				
Page 54 of 65 (Table), as marked				
Page 60 of 65 Lines 9 through 13 Lines 15 through 20 Lines 22 through 26 Lines 28 through 29 Lines 31 through 36 Lines 38 through 44				

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Fuel and Purchased Power Cost Recovery Clause with Generating Performance Incentive Factor	) )	Docket No.: 160001-EI
Joint Petition for Approval of Modifications	)	
To Risk Management Plans by Duke Energy	)	
Florida, Florida Power & Light Company, Gulf	)	
Power Company and Tampa Electric Company	)	Docket No.: 160096-EI

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true copy of the foregoing was furnished by overnight mail this 3rd day of August, 2016 to the following:

Florida Public Utilities Company Florida Division of Chesapeake Utilities Corp Mike Cassel, Director Regulatory and Governmental Affairs 1750 SW 14<sup>th</sup> Street, Suite 200 Fernandina Beach, FL 32034 <u>mcassel@fpuc.com</u>

Florida Power & Light Company John T. Butler Maria J. Moncada 700 Universe Boulevard (LAW/JB) Juno Beach, FL 33408-0420 John.Butler@fpl.com Maria.moncada@fpl.com PCS Phosphate – White Springs c/o Stone Mattheis Xenopoulos & Brew, P.C. James W. Brew/Laura A. Wynn Eighth Floor, West Tower 1025 Thomas Jefferson St, NW Washington, DC 20007 <u>ibrew@smxblaw.com</u> <u>law@smxblaw.com</u>

Florida Power & Light Company Kenneth Hoffman 215 South Monroe Street, Suite 810 Tallahassee, FL 32301-1858 Ken.Hoffman@fpl.com Duke Energy Florida John T. Burnett Dianne M. Triplett 299 First Avenue North St. Petersburg, FL 33701 Dianne.triplett@duke-energy.com John.burnett@duke-energy.com

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