1	ELODI	BEFORE THE		
2	FLORII	DA PUBLIC SERVICE COMMISSION		
3	In the Matter of:			
4		DOCKET NO. 160101-WS		
5	APPLICATION FOR I			
6	WATER AND WASTEWATER RATES IN CHARLOTTE, HIGHLANDS, LAKE, LEE, MARION, ORANGE, PASCO, PINELLAS, POLK, AND SEMINOLE			
7				
8	COUNTIES BY UTILITIES, INC. OF FLORIDA.			
9		/		
10				
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12	PROCEEDINGS:	PREHEARING CONFERENCE		
13	COMMISSIONER PARTICIPATING:	COMMISSIONER RONALD A. BRISÉ		
14		PREHEARING OFFICER		
15	DATE:	Thursday, April 20, 2017		
16	TIME:	Commenced at 9:30 a.m. Concluded at 10:59 a.m		
17	PLACE:	Betty Easley Conference Center		
18	I III Cu .	Room 148 4075 Esplanade Way		
19		Tallahassee, Florida		
20	REPORTED BY:	LINDA BOLES, CRR, RPR Official FPSC Reporter		
21		(850) 413-6734		
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APPEARANCES:

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BRIAN ARMSTRONG, ESQUIRE, Law Office of Brian Armstrong, PPLC, P.O. Box 5055, Tallahassee, Florida 32314-2055, appearing on behalf of Summertree Water Alliance.

J.R. KELLY, PUBLIC COUNSEL; ERIK L. SAYLER;
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PROCEEDINGS

2	COMMISSIONER BRISÉ: Good morning. We're
	going to go ahead and call this prehearing conference to
	order. Today is April 20th, Docket No. 160101-WS. And,
5	staff, would you read the notice?

MR. TRIERWEILER: By notice issued April 10, 2017, this time and place was set for this hearing in Docket No. 160101-WS. The purpose of this prehearing is as set out in the notice.

COMMISSIONER BRISÉ: Thank you. At this time, let's take appearances.

MR. FRIEDMAN: Martin Friedman on behalf of Utilities, Inc. of Florida.

MR. ARMSTRONG: Brian Armstrong with the Law
Office of Brian Armstrong on behalf of the Summertree
Water Alliance. Commissioner, we just filed a motion to
intervene yesterday.

COMMISSIONER BRISÉ: Okay. Thank you.

MS. CHRISTENSEN: Patricia Christensen; Erik
Sayler; Charles Rehwinkel; Virginia Ponder; and J.R.
Kelly, Public Counsel, on behalf of the Office of Public
Counsel.

COMMISSIONER BRISÉ: Okay. Thank you.

MR. TRIERWEILER: Walt Trierweiler, Kyesha Mapp, Danijela Janjic, Wesley Taylor, and Jennifer

Crawford for Commission staff.

MS. CIBULA: Samantha Cibula, advisor to the Commission. I would also like to make an appearance for Keith Hetrick, the Commission's General Counsel.

COMMISSIONER BRISÉ: Thank you.

Staff, are there any preliminary matters?

MR. FRIEDMAN: This is Marty Friedman. I would object to Mr. Armstrong participating. His client is not a party to this action yet, and I think it's premature to have him participate in a prehearing conference.

COMMISSIONER BRISÉ: Okay. Thank you.

MR. TRIERWEILER: We're prepared to discuss this issue. Staff notes that late yesterday the Summertree Water Alliance filed a request for intervention in this docket. The rule affords seven days, if time allows, for parties to respond to the request. It is my understanding that the utility would like time to respond. It's your pleasure, of course, but, however, staff would recommend that the parties be allowed time to respond. If -- until such time as you have ruled on the intervention, however, we recommend that Mr. Armstrong be allowed to participate to preserve the Alliance's due process rights.

COMMISSIONER BRISÉ: Okay. To me, it sounds

reasonable to allow the Alliance to participate in this process until a final decision is rendered, and the parties have seven days to respond. And so, therefore, if you want that ruling quicker, then you respond quicker. And so we will function in that fashion.

MR. ARMSTRONG: Thank you, Commissioner.

MR. TRIERWEILER: Commissioner, there are
other preliminary matters to attend to.

COMMISSIONER BRISÉ: Sure.

MR. TRIERWEILER: It is our understanding that OPC has just filed a motion to strike portions of Witness Hoy's rebuttal testimony and has requested oral argument. If it is your pleasure, we could certainly take this up today; however, neither party nor staff have had a meaningful opportunity to review OPC's request. We would, therefore, recommend that the parties be afforded seven days to respond in writing and that you then issue an order.

COMMISSIONER BRISÉ: Okay. I think we'll allow the parties an opportunity to respond in writing, and then we'll rule accordingly.

MR. TRIERWEILER: As the Prehearing Officer proceeds through the issues list, he will notice that staff has highlighted eight contested issues for discussion in this proceeding. Staff recommends that if

the Prehearing Officer wishes to hear oral argument on any particular issue, that the argument should be taken up during the issues and positions section of the prehearing conference.

COMMISSIONER BRISÉ: Okay.

MR. TRIERWEILER: Staff recommends that all parties bring at least 20 copies of all exhibits they wish to introduce into evidence at the hearing. The appropriate cover sheet to be placed on each exhibit will be distributed by staff through email following this prehearing.

Expert testimony and voir dire. No party has indicated in its prehearing statement that it desired to voir dire witnesses.

Use of depositions. No party has requested to use deposition testimony at the hearing; however, depositions continue until the end of next week. Staff recommends that any party requesting to offer deposition testimony should file a notice of intent to use depositions, as stated within Section 6G of the OEP, that is the Order Establishing Procedure, by the close of business May 2nd, 2017.

COMMISSIONER BRISÉ: All right. Thank you.

I just want to remind all the parties that the 20 copies of exhibits be available and prepared so that

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they can be made available to all the parties and the Commissioners. That makes the hearing process a whole lot more efficient.

And I don't know if at this time you want to talk about the -- if there are confidential exhibits as well so that -- for the purposes of how to make that more efficient within the hearing as well.

MS. CRAWFORD: Certainly. It's staff's practice that to the extent there are confidential exhibits filed with the prefiled testimony, we will have those red folders available for use at the hearing for Commissioners and parties. However, to the extent parties intend to sponsor cross exhibits -- additional exhibits that are also confidential, they will be responsible for making sure to have the adequate number of copies, making sure they're in red folders, and ensuring that the confidentiality process is preserved throughout the hearing process. If you have any questions, just ask staff after the prehearing.

COMMISSIONER BRISÉ: Thank you.

MS. CHRISTENSEN: Commissioner?

COMMISSIONER BRISÉ: Yes.

MS. CHRISTENSEN: Can I ask one clarifying question on the use of depositions --

COMMISSIONER BRISÉ: Sure.

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MS. CHRISTENSEN: -- and the May 2nd deadline?

I'm assuming that that is not use of depositions for impeachment purposes at the hearing, that we don't have to provide a notice. It was just if it was in lieu of testimony. And I just need --

MS. CRAWFORD: I can comment on that. That's correct. That's absolutely correct. This is simply -- use for impeachment purposes is fine. If you're intending to sponsor it for some other reason, we would ask to have that notice in advance.

MS. CHRISTENSEN: Okay.

COMMISSIONER BRISÉ: Okay. All right. Are we clear on those matters?

Okay. So we can continue?

MR. TRIERWEILER: Please.

COMMISSIONER BRISÉ: Okay. Proceeding through the draft Prehearing Order.

MR. TRIERWEILER: Staff would note that we might not have been able to incorporate one of the party's edits into the draft Prehearing Order, so we would ask that if any party's changes were not incorporated, please restate it for the record at the appropriate time or note that an edit has been provided to staff.

COMMISSIONER BRISÉ: Okay. So let's go

through the draft Prehearing Order now. I'll go through 1 section by section, and I want the parties to let me 2 know if there are any corrections or changes that need 3 to be made. 4 5 We may go through some of the sections quickly, so please speak up if you have any change -- or 6 7 any changes or corrections that you want to make. Section I, case background. 8 9 Okay. Section II, conduct of proceedings. Section III, jurisdiction. 10 Section IV, procedure for handling 11 confidential information. 12 MR. TRIERWEILER: I believe we just covered 13 14 that. COMMISSIONER BRISÉ: Yeah. Okay. So everyone 15 is clear on that. 16 17 Section V, prefiled testimony and exhibits, 18 witnesses. 19 Okay. Order of witnesses. Are parties 20 willing to stipulate to any other witnesses, any 21 witnesses at this point? Okay. Seeing none, hopefully 22 we'll be able to do that at some point. 23 And on the issue of direct and rebuttal 24 testimony, do we intend to take any of them together, or

do we intend on doing it separately?

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MR. FRIEDMAN: We intend to do it in the normal course.

COMMISSIONER BRISÉ: Okay. Staff, anything else that you would like to add at this point in terms of order of witnesses?

MR. TRIERWEILER: All witnesses must appear according to the order of witnesses stated in the Prehearing Order. Staff requests and the parties do not object to taking the testimony of the DEP witness no later than May 10, 2017, due to a scheduling conflict for that witness. Parties should raise other witness scheduling matters as early as possible to the Prehearing Officer.

MS. CRAWFORD: And if I may, just a point of clarification, our notes were written prior to the intervention of the Summertree Water Alliance. If we could get a statement perhaps from Mr. Armstrong whether he has any objection to accommodating taking the DEP witness out of turn, if necessary.

 $\ensuremath{\mathsf{MR}}\xspace.$ ARMSTRONG: No, I have no objection. Thank you.

MS. CRAWFORD: Thank you.

MR. TRIERWEILER: Staff would also note that we recommend that the witnesses' summaries be limited to no more than five minutes per witness. If a witness has

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filed both direct and rebuttal testimony, staff
recommends that the witnesses receive five minutes for
direct and five minutes for the rebuttal. At this time,
UIF has communicated to us that they do not intend to
combine their direct and rebuttal testimonies.

COMMISSIONER BRISÉ: Okay. Thank you.

Just I want to -- as a reminder, that the five minutes is the maximum. No one is required to use the five minutes per witness -- I mean, per testimony.

Okay?

Section VII, basic positions.

Yes, Mr. Armstrong.

MR. ARMSTRONG: Commissioner, you know, obviously, as we've reiterated today, we just intervened yesterday. If we do get a Commission order allowing that intervention, I would request seven days, and we would file our positions with the other parties to the docket.

MS. CRAWFORD: Commissioner, may I?

COMMISSIONER BRISÉ: Sure, please.

MS. CRAWFORD: In order to keep things moving, what I would recommend is Mr. Armstrong be given the same latitude other parties, I expect, will be given to file positions as listed in the Prehearing Order.

Waiting until after intervention is granted plus an

additional seven days, I think, is not workable. We're
just too close to the hearing. So what I would
recommend is to the extent parties are given latitude to
provide additional revisions to their positions after
this prehearing conference, that Mr. Armstrong be given
that same latitude but also be held to that same time
frame.

MR. ARMSTRONG: Thank you. And that's acceptable to us, Commissioner.

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COMMISSIONER BRISÉ: Mr. Sayler?

MR. SAYLER: Yes, Commissioner. Good morning.

COMMISSIONER BRISÉ: Good morning.

MR. SAYLER: We have a few scrivener's errors in the basic position. I can either read them now or just provide them to staff after the conference today. Some of them relate to updates in Ms. Ramas' Excel schedules where we found a cell reference error, calculation error, and some of those will flow throughout other positions potentially.

COMMISSIONER BRISÉ: Okay.

MS. CRAWFORD: That's appreciated. Thank you for the heads-up.

I wonder if it would be more efficient -- to the extent you could provide that to us in writing after the prehearing conference, that may help things move

along more quickly. If, however, you feel there is a

particular edit that is necessary to speak out on the

record, you certainly have the opportunity to do so.

But if you have it in writing and preferably in Word for

all late-filed, late-submitted positions, that would be

very helpful.

MR. SAYLER: Yes. We will provide that, and we'll take the draft Prehearing Order that was emailed out yesterday, use type and strike, and circulate it to staff as well as all the parties so they're aware of our change in positions.

COMMISSIONER BRISÉ: Okay. And these are truly scrivener's --

MR. SAYLER: Yes, some calculation errors.

There was one place where we said it was 35 million.

It's actually 36 million. There was -- instead of being

2.5 million, it's 2.4. So it's just things like that.

All right. Section VIII, issues and positions.

COMMISSIONER BRISÉ: Sure. Okay. Thank you.

MR. TRIERWEILER: Staff would also note that the order of -- establishing procedure requires that a party take a position at the prehearing conference unless good cause is shown as to why that party cannot take a position at that time, as we have just discussed

pertaining to Summertree.

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Accordingly, if a party's position in the draft Prehearing Order is currently no position at this time, a statement simply specifying that a party bears the burden of proof or any such similar statement, that the party must change its position or show good cause why it cannot take a position.

Staff will also suggest that the parties who have heretofore not taken a position or who wish to change their positions be allowed to submit their position in writing no later than close of business April 25th, and that was the deadline that we referred to earlier.

COMMISSIONER BRISÉ: Sure.

MR. TRIERWEILER: Staff would also note that if the parties cannot in good faith take a position in writing by the April 25th deadline due to the fact that the deposition of a key witness has not yet been taken, and as we mentioned, there are depositions occurring through the end of next week, we recommend that the party make a specific request at this time to extend the deadline until May 2nd, 2017.

If a party fails to take a position by that time, the party shall have waived the entire issue and the Prehearing Order will reflect no position for that

party for such issues, and the party waives the opportunity to file post-hearing briefs on the issue or to cross on that issue.

COMMISSIONER BRISÉ: All right. Thank you.

So are all parties in agreement and have full understanding of what was just expressed?

MR. ARMSTRONG: Commissioner, yeah, obviously we're the late entrant. We know we take it as we find it. April 25th, we'll get you positions on the issues.

COMMISSIONER BRISÉ: Okay. So now we'll move on to the issues. So I'll want to know whether there are any changes to your position. If there are no further changes to a position, we'll move on to the issues in numerical order. And so what we're probably going to do -- I know that there are several contested issues that we've identified. We'll try to go through some of them by blocks, and so we'll identify them. And as you -- as we identify those and you'll address the ones that are within the block, we'll take time to address the ones that are contested. And if there are some that are not marked as contested but you feel are -- need to be contested, then we'll address those at that time as well.

MR. SAYLER: Yes, sir. And there are a few issues where we're going to be revising our position to

issue.

no position to make it available to a potential Type 2 stipulation, assuming the Alliance also doesn't take a position on that or depending upon the out -- the change of their positions or what position they take on it. So -- and we'll note those as you go through.

COMMISSIONER BRISÉ: All right. Thank you.

All right. So we'll start with Issue 1 -
MR. TRIERWEILER: Issue 1 is a contested

Yes.

COMMISSIONER BRISÉ: -- is a contested issue.

MR. TRIERWEILER: This is really OPC's issue,
so I think it would be appropriate to hear from OPC.

MR. SAYLER: Would you like oral argument on the contested issues as we reach them throughout the Prehearing Order?

COMMISSIONER BRISÉ: Yeah.

COMMISSIONER BRISÉ:

MR. SAYLER: All right. Yes. Mr. Chairman, this is a tax issue. As we all know, the President of the United States has promised large tax cuts, assuming he can get those through Congress, and as a result of that, there is a potential where it will lower the effective tax rate for utilities like Utilities, Inc. And if that is the case and the position is -- or the issue is if that happens between now and the end of

2017, that that should be reflected in whatever the rates would be going forward. We're not seeking a clawback or a subject to refund. It's only if a known and measurable change to the tax code takes place before the end of this calendar year, then that should be something that the customers benefit from.

And we also take the risk that if the taxes go up, that would also change the rates the other direction. So we are hopeful that the taxes will stay the same or, better yet, go down. And in addition to this, we have provided testimony by Witness Ramas to tee this issue up for resolution by this Commission. And it may be a situation which is generic to all utilities regulated by this Commission, and if that is the case, then it still can be an issue in this case. And then the Commission could say, "We would like to spin this out to a generic docket to evaluate that for all the investor-owneds." But we believe it's a valid issue, there's testimony on point, and we would like it to stand.

COMMISSIONER BRISÉ: Okay. And I recognize that UIF doesn't have a position on this issue.

MR. FRIEDMAN: Sure we do.

COMMISSIONER BRISÉ: Position, "None." Well, the impact, "None." All right.

MR. FRIEDMAN: Yeah, it should not be an issue. And UIF believes that OPC's issue to seek for basically a limited reopening of this proceeding, I think that's premature and I don't think it's ripe for consideration.

The OPC is assuming that the federal tax litigation -- federal tax code will pass, the taxes will be reduced, and it's going to apply to the 2017 tax year, all of which are speculation at this point.

I think as a point of analogy, what was the new administration's first priority? Repeal and replace the Affordable Care Act. How did that go? And so I think it is really speculative to think that if the, if the new administration's number one priority couldn't get passed, that this tax code change would be passed. I think it's purely speculative.

If a change does occur, as Mr. Sayler suggested, it affects every industry that's regulated by this Commission. And if that occurs, it should be dealt with generically among all IOUs that are regulated by the Commission.

The Public Counsel tried to get this in the Gulf Power case too, and it was ultimately not an issue in the case. And I would suggest to you it doesn't belong in this case either. There's no, there's no

proposed legislation to look at and say anything. It's just what an incoming administration says they're going to do. And as we know from the Affordable Care Act, that doesn't mean anything. Thank you.

MR. REHWINKEL: Commissioner, Charles
Rehwinkel with the Office of Public Counsel. I just
want to correct for the record that in the Gulf Power
case there is a provision in the stipulation that would
provide for an adjustment for Gulf Power if there is a
change in the tax rate. So I just want to correct the
record on that.

MR. FRIEDMAN: Well, I don't think I said anything to the contrary. I said it wasn't an issue in the case. What a party agrees to -- and if you give us a revenue requirement, if the Public Counsel agrees to a revenue requirement that allows my client to earn a reasonable return on its investment, then we might agree to that as well. But what you agree to and what you can force on a party are two different things.

MR. REHWINKEL: Commissioner, we cited in the Gulf Power case situations where the Commission did take jurisdiction over dollars. The Florida Power Corp. v. Cresse case in 1982 says the burden is on the company to demonstrate the costs that it seeks recovery for.

One of the costs that they seek recovery for

in this case is income tax expense at the statutory tax rate. It is their burden to demonstrate that that will be the tax -- the cost going forward. So we are entitled to raise this rate, this issue on the tax rate, and that's all we're asking for. We're not speculating as to whether Congress will ultimately adopt and the President sign tax reform. We're saying if they do, it's prudent for this Commission to take jurisdiction over those dollars so that the benefit to the customers are not lost, and that's all we're asking.

COMMISSIONER BRISÉ: Thank you.

Summertree, did you --

MR. ARMSTRONG: Summertree will be taking the position of OPC on this issue. Thank you.

COMMISSIONER BRISÉ: Okay. Thank you.

Staff?

MR. TRIERWEILER: Forgive me one moment, but, UIF, did you have another response that you wanted to make? It looked like you had something else to say.

MR. FRIEDMAN: Well, he started to cite to cases that they've done in the past, and, of course, those cases that he cited, my understanding, they cited the same cases in the Gulf Power -- in their argument, oral argument on Gulf Power. And most of those cases that they cited, there was specific pending legislation

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before Congress; whereas, here we don't have anything pending. It's purely speculative. And so that's why the citations, I think, that counsel pointed out are not appropriate in this particular situation.

MR. TRIERWEILER: Staff doesn't have anything to add to the arguments of the parties.

COMMISSIONER BRISÉ: Okay. Thank you.

So is the expectation that I rule on this right now, or can we deal with it in $\ensuremath{\mathsf{--}}$

MS. CRAWFORD: It's your pleasure, sir. If you wish to take it under advisement, you certainly can. I think, frankly, staff supports striking of the issue. I agree that it's speculative. We don't have any proposed legislation before us, let alone any time frame in which it's expected to be adopted. Even if it were, we do try to have the most recent information possible when setting rates. But ratemaking is a, you know, process. At some point you've got to make a call of the information that's before you and set those rates. doesn't mean a subsequent adjustment of rates can't be made as appropriate, but I wouldn't recommend holding this docket open. I'm not even sure what process by which we would secure funds sufficient to address this issue. So I do recommend it be stricken. But if you want to take action now, that's fine. If you prefer to

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take it under advisement, you certainly can do that as well.

MR. REHWINKEL: Commissioner, may I respond to that? We cited cases in the Gulf Power case that show where the Commission specifically went back into dockets that had been closed and held dollars subject to refund for the benefit of the company.

We're asking that the Commission do the same thing for the customers' benefit. There was no legislation pending. It was a proposed rule by the Treasury Department that the Treasury Department withdrew. So there was no legislation pending in that case either.

If -- we would urge you to take this under advisement and consider it in conjunction with a motion to strike because there -- we are raising a fundamental question about this case and the half-baked way that it is brought forward and speculative costs are put forward in terms of placeholder testimony that allow the company to come in and belatedly amend their filing time and time again. So we would ask that the tax issue be considered alongside with our motion to strike because there is a germ of consistency in those two issues. Thank you.

MR. FRIEDMAN: I respectfully disagree with

Mr. Rehwinkel. I don't think there's any consistency. 1 2 I think they're two separate issues, and we'll address certainly the motion to strike whenever I see it. I 3 haven't seen it yet. 4 But this is, this is a particular issue. And 5 like you said, there is a mechanism for the Commission 6 7 to open a docket to deal with this if it should occur in the future, and you should do it throughout all 8 9 industries. COMMISSIONER BRISÉ: All right. Thank you. 10 So I'll take this issue under advisement and render a 11 12 ruling at the appropriate time. 13 So the next one -- so now we're going to go on 14 to -- let me make sure I have my list of issues in front 15 of me here. If I understand, Issue 2 was dropped. 16 Right? 17 Okay. Issue 3. 18 So from that, we're going to take the block of 19 Issues 4 through 9. MS. CRAWFORD: If I may, sir. 2.0 21 COMMISSIONER BRISÉ: Sure. 22 MS. CRAWFORD: Staff just has some 23 clarification they'd like to get on some of the parties' positions on Issues 5 and 6. 24 25 COMMISSIONER BRISÉ: Sure.

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MS. CRAWFORD: For Issue 5 for Utilities,
Inc., it states that adjustments should be made for
Audit Findings 1, 2, 4, 5, 9, 10. Am I to understand
correctly that means the adjustments that are
recommended in the audit should be made?

MR. FRIEDMAN: That is correct.

MS. CRAWFORD: Okay. Thank you.

And -- I'm sorry. Go ahead.

MR. SAYLER: For Public Counsel, we can agree to a partial stipulation related to Audit Finding 1 and 2.

MS. CRAWFORD: Just for the sake of disclosure, there are a number of places in the draft positions -- of course, this is also subject to Summertree filing its positions -- where it appears that we may have a stipulation or partial stipulation. I encourage staff and the parties to flag where those occur.

COMMISSIONER BRISÉ: Right.

MS. CRAWFORD: We don't have to make a determination at this time whether there are stipulations but, of course, always encourage parties to stipulate appropriately where possible. So just to kind of put that flag out there.

MR. FRIEDMAN: I mean, it looks like that we

1	agree on 1 and 2, though; is that correct?
2	MR. SAYLER: Yes.
3	COMMISSIONER BRISÉ: That's what it sounded
4	like.
5	MR. FRIEDMAN: Maybe we can stipulate,
6	stipulate on those, go ahead and do them as we go along?
7	COMMISSIONER BRISÉ: Yes, please. And you
8	were seeking on 6 as well?
9	MS. CRAWFORD: Also on Issue 6 for OPC's
10	position, the utility has the burden to demonstrate that
11	it has appropriately included costs associated with the
12	utility's Phoenix Project Financial/Customer Care
13	billing system. At this point, it is OPC's position
14	that UIF has not met its burden on this issue. And what
15	I'm missing is "therefore." So what action are what
16	is your position? What action should the Commission
17	take, therefore, on this issue if the utility has not
18	met its burden?
19	MR. FRIEDMAN: What issue is this? I'm sorry.
20	MS. CRAWFORD: Issue 6.
21	COMMISSIONER BRISÉ: Issue 6.
22	MR. SAYLER: We will provide a revised
23	position on this.
24	COMMISSIONER BRISÉ: All right. Thank you.
25	MR. REHWINKEL: Mr. Chairman, Commissioner

Brisé --

COMMISSIONER BRISÉ: Yes, sir.

MR. REHWINKEL: -- just, just so we're clear on this, it's the Public Counsel's position, I believe it's the case law that is settled in the state that the burden of proof is on the company to justify recovery of the costs that they seek. So when a company -- if it's our position they have failed to meet their burden of proof, it's implied in that that the costs that they seek recovery for should not be allowed. If we need to add that specific phrase, we will. But it's not our burden to suggest alternative treatment for the company's request of their case. But I think that that's implied, but we can make it explicit, if that need be. But -- thank you.

COMMISSIONER BRISÉ: Thank you. Duly noted.

MS. CRAWFORD: If I may, I couldn't agree more that the ultimate burden of proof is on the utility.

But I think if you could add that additional sentence so it's clear what your position is on -- what action the Commission could be taking, I'd greatly appreciate it.

COMMISSIONER BRISÉ: All right. So we've dealt with 6.

So with that, are there any other issues with 7, 8, and 9?

Okay. Hearing none, moving on to 10.

Okay. Hearing none, I know that 10A is a

contested issue.

this issue.

MR. TRIERWEILER: Yes, Commissioner. Issue

10A: "How should retirements associated with plant

additions be recorded on the books?" It is -- I believe that the parties have positions that are contested on

COMMISSIONER BRISÉ: OPC.

MR. SAYLER: 10A and 10B, I'll wrap my arguments together because they're similar. We have provided specific testimony on this issue to tee it up for something that this Commission, we believe, ought to resolve. If it can be resolved under a broader issue such as -- I believe it's Commission staff's position, Issue 10 -- we are potentially able to do that as long as -- excuse me, 10A under 10, that is something we can agree with on the caveat that the issue that we teed up in testimony is actually analyzed and the Commission actually makes a decision on it.

We don't want an issue subsumed, we spend a lengthy amount of time writing an excellent post-hearing brief, and then it be inadvertently overlooked in staff's final recommendation when we have specifically teed up testimony on it. So that is why we would prefer

to keep Issue 10A and 10B separate because we have specific testimony on these issues.

But when it comes to Issue 10A, if the Commission is wanting to address the issue that we raised in our testimony and address our position under 10A in Issue 10, we're willing to do that to allow that one to be subsumed. I hope that is clear.

COMMISSIONER BRISÉ: Sure, sure.

MR. SAYLER: And then when it gets to 10B, I have other arguments to make.

COMMISSIONER BRISÉ: Sure. Summertree?

MR. ARMSTRONG: Commissioner, just for your benefit and the benefit of the parties, I just want to be clear that if I remain silent on an issue, it's likely we'll take a position.

COMMISSIONER BRISÉ: Sure.

MR. ARMSTRONG: If we agree with OPC and would support OPC, I will state that. If I have, if I have no position on behalf of my client, I will state that.

Okay? So my silence typically will let you know that we will take a position -- likely take a position on the matter. Okay?

MS. CRAWFORD: I would just note that just because there is testimony on any particular position or number of positions or issues, it doesn't necessarily

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equate that there needs to be a separate broken-out issue that corresponds to that testimony. Certainly I think OPC can take whatever position it wishes with regard to this issue. It does have testimony forward on it. I do believe that the issue would be ably captured in Issue 10, however.

COMMISSIONER BRISÉ: Sure. And just recognition that I think OPC's concern or interest -- not concern, their interest is in seeing that the issue that is broken out, the way they put it, in Issue 10A would be addressed and not forgotten through the process.

MS. CRAWFORD: Staff would certainly respond to any arguments raised by the parties.

COMMISSIONER BRISÉ: Okay.

MR. SAYLER: With that understanding that Issue 10A, our position under 10A will be addressed under 10B in the final --

COMMISSIONER BRISÉ: Ten.

MR. SAYLER: -- or, excuse me, 10 under the final recommendation, I think we can -- unless

Mr. Rehwinkel has something else to say, I think we can do that.

MR. REHWINKEL: Yes. Commissioner, for the record, I just want to make sure that it is abundantly

clear that even if this is considered to be subsumed and our position is considered to be an argument, that there is no, that there is no contention by this Commission, as I have seen in the past in court, that we did not adequately frame the issue and put the utility on notice as to an issue for this Commission's determination. So if we're going to do -- go the subsumed route, we want to make sure that there is no contention that we did not put them on notice.

MR. FRIEDMAN: We're on notice.

COMMISSIONER BRISÉ: Okay. All right. Moving on to Issue 10B. So that issue will be subsumed -- 10A will be subsumed in 10.

Issue 10B.

MR. SAYLER: All right. 10B is a little more unique. Staff's position as it is is that it should be addressed under Issues 5 and 18.

COMMISSIONER BRISÉ: Yeah.

MR. SAYLER: However, Issue 5 is about audit adjustments and does not apply to retirements, so that's why it's inapplicable under Issue 5. And Issue 18 is about test year accumulated depreciation. And part of 10B can apply to the pro forma, but this is a larger unique issue than 10A is worded. So, in effect, 10B is more broad than Issue 18. That's why we think it needs

to be separately broken out and addressed by this 1 Commission as it relates to these retirements and the 2 effect on negative accumulative -- accumulated 3 depreciation, and we would not be able to agree to have 4 them subsumed under Issue 5 or 18. Thank you. 5 COMMISSIONER BRISÉ: Okay. Staff? 6 MR. TRIERWEILER: It is staff's position that 7 the concerns of this issue can be completely addressed 8 9 within Issues 5 and 18. Issue 5 does contain audit adjustments, one of which deals with the issue in 10B. 10 And Issue 18, the test year adjustments, likewise, this 11 12 matter would fit squarely within Issue 18. COMMISSIONER BRISÉ: Okay. 13 14 MR. FRIEDMAN: We agree with staff's position. COMMISSIONER BRISÉ: All right. I will take 15 that one under advisement. 16 17 Okay. So we'll go through Issues 11 through 18 20. So if there are changes that you would like to make 19 to the positions on Issues 11 through 20, please speak 20 up. If not, then we will understand that you're fine 21 with the position. 22 Mr. Sayler. 23 MR. SAYLER: Yes, sir, Erik Sayler with Public 24 Counsel. 25 On Issue 13 where it's related to used and

useful, we're going to take no position for Issues 13, 1 14, and 15, and, yes, also Issue 17. 2 COMMISSIONER BRISÉ: Okay. So that's 13, 14, 3 and 17? 4 MR. SAYLER: 13, 14, 15, and 17. And when I 5 email this, our changes back to staff with our other 6 7 changes, I will clearly indicate that. COMMISSIONER BRISÉ: Sure. 8 MR. FRIEDMAN: Then can we -- is that an issue 9 10 we can then stipulate? MR. SAYLER: It might be ripe for a Type 2, if 11 staff is agreeable to the utility's position. 12 13 MS. CRAWFORD: Right. We can, we can --MR. SAYLER: Also we have Summertree to 14 consider in this matter. 15 COMMISSIONER BRISÉ: Right. 16 MS. CRAWFORD: Of course. We can certainly 17 have that discussion. I recommend it would be more 18 efficient to do it after the prehearing. 19 20 I would also flag Issue 11 might have a partial stipulation possible, so I would just have the 21 22 parties put that on their radar as well. 23 COMMISSIONER BRISÉ: Okay. 2.4 MS. CRAWFORD: And then is part of your block -- my apologies -- also Issue 19? 25

COMMISSIONER BRISÉ: Yes, ma'am.

MS. CRAWFORD: It would be just the same comment for OPC. If we could just have that final statement just for clarity that, therefore, no adjustment should be made, that would be much appreciated, or whatever language is appropriate for you.

MR. FRIEDMAN: Yeah. I think going back to what Ms. Crawford said on Issue 11, it looks like to me that except for the UIF Seminole/Ravenna Park system that we agree on the other unaccounted for water adjustments.

COMMISSIONER BRISÉ: Okay. And I think for the efficient use of our time this morning, if we can go back to those, work that with staff and clean up the potential stipulations that we have, we'd just flag them to make sure that the conversation moves forward. Okay?

On Issue 19, I think we were looking at if there's some clarification of language that needed to occur there.

MR. SAYLER: Yes. We can add the additional language on 19.

COMMISSIONER BRISÉ: Okay. Thank you.

Okay. Any other changes on positions on Issue 20?

Okay. Hearing none or seeing none, we're 1 going to go to 21 through 30. 2 MR. SAYLER: Public Counsel has a few changes 3 on 21 and throughout this section. 4 COMMISSIONER BRISÉ: Sure. 5 MR. SAYLER: It may be more efficient for us 6 7 to email those changes, but for some of them it's -we're just revising our language that staff had pointed 8 9 out to us to consider revising as it relates to the burden. 10 COMMISSIONER BRISÉ: Okay. No problem. 11 12 you're not --13 MR. SAYLER: Excuse me. I apologize. This 14 is -- we had said, "Pending further review of evidence adduced at the hearing, we're revising that." So we'll 15 submit a revised position for those. 16 COMMISSIONER BRISÉ: For -- and those are 17 18 21 through --19 MR. SAYLER: Well, 21, 22. No change for 23. On 24, the appropriate amount of accumulated deferred 20 21 taxes, some discovery came in a couple of days ago that 22 we're still reviewing. So I believe there was a bit of 23 an extension to the 25th to take or revise a position, 24 so we'll look at that. 25 Now 25, what is the appropriate amount of

customer deposits? We're going to take no position on 1 2 that. COMMISSIONER BRISÉ: Okay. 3 MR. SAYLER: Which makes it ripe for -- well, 4 we're going to take no position. We don't know what 5 Summertree or the staff's position is on that issue. 6 7 COMMISSIONER BRISÉ: Sure. MR. SAYLER: For Issue 26, we would like to 8 9 add to our position, "The rate for customer deposit should be set using Rule 25-30.311, Florida 10 Administrative Code, " and we'll provide that in writing. 11 COMMISSIONER BRISÉ: Okay. 12 13 MR. FRIEDMAN: I don't think there's a disagreement on 26, is there? 14 15 MS. CRAWFORD: I would flag that for possible discussion for stipulation as well as 27, 28, and 30. 16 MR. FRIEDMAN: And we will be -- we may be 17 tweaking some of our 21, 22, 23 stuff too. 18 19 **COMMISSIONER BRISÉ:** Okay. 20 MR. TRIERWEILER: Staff does have a question 21 for -- regarding OPC's comment under 25, and that 22 question is: Does, does OPC, just for clarification, do 23 they not agree with the total in -- that UIF presented 24 through their Witness Swain? 25 MR. SAYLER: We're taking no position on the

1	total.
2	MR. TRIERWEILER: No position.
3	MR. FRIEDMAN: On which one?
4	MS. CRAWFORD: 25.
5	COMMISSIONER BRISÉ: 25.
6	Okay. So with that, are we good through 30?
7	Okay. With that, I will take that we're good
8	through 30, and so we'll start at 31 through 35.
9	MS. CRAWFORD: Could staff ask for some
10	clarification for OPC's position on Issue 33? It
11	currently states, "No position at this time, pending
12	further discovery and evidence adduced at the hearing."
13	Is I would suggest that would need to be revised.
14	MR. SAYLER: We'll revise that position.
15	MS. CRAWFORD: Thank you.
16	COMMISSIONER BRISÉ: Okay.
17	MR. TRIERWEILER: We have a similar question
18	for UIF in Issue 33.
19	COMMISSIONER BRISÉ: In 33, UIF has
20	depreciation expense 79,400.
21	MS. CRAWFORD: No, we have a revised position
22	for the utility. It's sufficient.
23	COMMISSIONER BRISÉ: Okay. Thank you.
24	Okay. Any other changes for 31 through 35?
25	Okay. If not, we're ready to move on to 36,

1	which is a contested issue.
2	MR. FRIEDMAN: 36?
3	MR. SAYLER: It doesn't show contested here.
4	MS. CRAWFORD: This is staff's issue. Our
5	argument is that the issue may be subsumed in Issue 4.
6	COMMISSIONER BRISÉ: Okay. Oh, that's right.
7	MR. TRIERWEILER: And in other fallout
8	adjustments.
9	COMMISSIONER BRISÉ: Okay. OPC?
10	MR. SAYLER: I'm sorry. Is this a contested
11	issue or not a contested issue?
12	COMMISSIONER BRISÉ: Well, staff is suggesting
13	that it's subsumed in Issue 4.
14	MR. FRIEDMAN: We're okay with putting it in
15	4, if they want to put it in 4.
16	MR. SAYLER: We have specific adjustments for
17	this in Donna's testimony; therefore, we believe it's
18	better practice to keep it separately broken out so that
19	it's clearly identifiable so we can to know that.
20	And I believe this is an issue important to Summertree
21	as well.
22	MR. ARMSTRONG: Speaking on behalf of
23	Summertree, it is a contested issue from our
24	perspective. You know, Issue 4 talks about the ERC

allocation, which I think is very different than the

cost, whether the costs are reasonable.
MS. CRAWFORD: We can withdraw our objection
to it.
COMMISSIONER BRISÉ: Okay. Thank you. So 36
will remain as a separate issue.
Okay. All right. With that in mind, we'll
look at Issues 37 to 47. So if you have adjustments
that you would like to your positions between Issues 37
to 47, please let me know. Mr. Sayler?
MR. SAYLER: 44, we don't have a change to our
position, but we believe this is potentially ripe for
stipulation if the utility is willing to accede to our
position on the matter.
COMMISSIONER BRISÉ: Okay.
COMMISSIONER BRISÉ: Okay. MS. CRAWFORD: And then I believe also
MS. CRAWFORD: And then I believe also
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation.
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation. MR. SAYLER: Similarly, yes.
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation. MR. SAYLER: Similarly, yes. COMMISSIONER BRISÉ: Okay.
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation. MR. SAYLER: Similarly, yes. COMMISSIONER BRISÉ: Okay. MR. SAYLER: And we prefer our position.
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation. MR. SAYLER: Similarly, yes. COMMISSIONER BRISÉ: Okay. MR. SAYLER: And we prefer our position. COMMISSIONER BRISÉ: Okay. Mr. Friedman?
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation. MR. SAYLER: Similarly, yes. COMMISSIONER BRISÉ: Okay. MR. SAYLER: And we prefer our position. COMMISSIONER BRISÉ: Okay. Mr. Friedman? MR. FRIEDMAN: It looks like I'm sorry. It
MS. CRAWFORD: And then I believe also Issue 46 may be a possible stipulation. MR. SAYLER: Similarly, yes. COMMISSIONER BRISÉ: Okay. MR. SAYLER: And we prefer our position. COMMISSIONER BRISÉ: Okay. Mr. Friedman? MR. FRIEDMAN: It looks like I'm sorry. It does look like there's agreement on Issue 44.

and Summertree. 1 COMMISSIONER BRISÉ: Sure. And Mr. Sayler 2 also mentioned 46. 3 MR. SAYLER: Yes. 4 COMMISSIONER BRISÉ: Mr. Friedman? 5 MR. FRIEDMAN: Well, if the stipulation is 6 7 that that particular analysis should be deferred and amortized, then, yes. 8 9 MS. CRAWFORD: We can discuss offline. COMMISSIONER BRISÉ: Okay. So that one too is 10 ripe for stipulation, okay, providing that all the 11 12 parties end up in agreement. 13 So have we adequately addressed Issues 37 14 through 47? MR. SAYLER: Yes, sir. 15 COMMISSIONER BRISÉ: Okay. Thank you. 16 17 Mr. Friedman, we're good? 18 MR. FRIEDMAN: I'm good. 19 COMMISSIONER BRISÉ: Okay. All right. Moving 2.0 on, 48 through 51.

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MR. SAYLER: For 48, this is one that's potentially ripe for stipulation. Our overall dollar amount is the same as the utility's, but we have much more defined as it relates to the individual expenses to the various systems. So if the utility is willing to

agree with our position, then it's a potential 1 2 stipulation. COMMISSIONER BRISÉ: Mr. Friedman. 3 MR. FRIEDMAN: So we agree on the amount. 4 5 You're just saying we need to agree on the allocation, 6 that the allocations you put here are correct? Is that 7 what you're saying? MR. SAYLER: Yes. 8 9 MR. FRIEDMAN: I'll double-check. COMMISSIONER BRISÉ: Okay. Perfect. So that 10 11 one is ripe for stipulation as well. 12 All right. Any changes to 49, 50, or 51? MR. SAYLER: OPC is going to revise our 13 14 position here. COMMISSIONER BRISÉ: On which one? 15 MR. SAYLER: Excuse me. On No. 49. 16 17 COMMISSIONER BRISÉ: Okay. MR. SAYLER: And we will circulate that. 18 19 COMMISSIONER BRISÉ: Okay. Perfect. MR. SAYLER: No changes for 50 or 51, and that 2.0 21 brings us to contested Issue 52. 22 COMMISSIONER BRISÉ: Okay. So now we have 52, which is a contested issue. 23 24 Okay. OPC. 25 MR. SAYLER: All right. Earlier in the

prehearing conference, there was some discussion about if there's a deposition upcoming that could influence the issue. This is one of those issues as it relates to cost savings, if any, resulting from the proposed consolidation of tariffs and accounting records.

Public Counsel served discovery on this matter, and the discovery is due today. We have scheduled depositions with Mr. Flynn, Mr. Deason, and also Ms. Swain of the utility which we will explore these matters with one or all of them. And based upon the responses to our discovery that the utility provides and that discovery that we conduct in those depositions, we may either be able to come to a more defined position or even be willing to drop the issue.

COMMISSIONER BRISÉ: Okay.

MR. SAYLER: But that is Public Counsel's position. Summertree may have a different position on that, but that's the explanation for why we would like to keep it in.

COMMISSIONER BRISÉ: Okay.

MR. SAYLER: And similarly I know in the past some parties have said that if there's not specific testimony on an issue, then it should be automatically booted out. But your order establishing procedure says, "A statement of each question of fact," this is Section

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6A4, "Each question, a statement of each question of fact, question of law or policy that the party considers an issue, along with the party's position on the issue." That allows parties to be able to tee up an issue, and we believe we can tee this up through discovery, through cross-examination of witnesses at the hearing, through discovery we attempt to introduce into the record through exhibits. And if there's enough information there for the Commission to make a determination, then we'd like the Commission to make a determination. If the Commission says there's nothing there, then they don't need to make a determination. Or they might say this is an issue that should be considered in a separate docket because there seems to be some customer savings there that could be captured for the customers. you.

COMMISSIONER BRISÉ: Thank you.

Mr. Friedman?

MR. FRIEDMAN: I disagree. I don't see how you can put an issue out that has no testimony on it and then say that you can prove your case some other way. Certainly you can't do it through cross-examination because your cross-examination can't be beyond the scope of the direct examination. So if there's no direct examination on this particular issue, how can there be

cross-examination on the issue? And I don't -- just because the order on procedure allows parties to identify issues doesn't mean you can put an issue out there without having any proof or supporting proof of that issue, and I think it's, I think it's an inappropriate issue.

They already took Mr. Hoy's deposition and should have asked him and received a response from the guy who knows that. So I think that's disingenuous to say we'll go through all our discovery, then we'll decide later whether to drop it. It's not an appropriate issue because there's no testimony in the record on that issue.

MR. SAYLER: Commissioner Brisé, there's a lot of issues in this case where no one has provided testimony such as the close the docket issue and other matters that the Commission routinely decides without express testimony on it, so -- and Mr. Armstrong has something to say.

COMMISSIONER BRISÉ: Mr. Armstrong.

MR. ARMSTRONG: Yeah. Commissioner,
obviously, I mean, if an issue -- there are standard
issues and many of them are identified here. Utilities,
Inc. -- I mean, taking that argument to its logical
extreme, they put in no testimony and you can't attest

any issue and you have to just give them their rate increase unless you can afford to pay for a special -- for a witness or a special expert to come in, which my client can't.

So I agree that we have issues identified, but we get to cross-examine. We get to -- this is a hearing where we have every right to cross-examine witnesses and issues like O&M expenses and rate base and prudency of investments. Those are all things they said they did great, and we have a right to explore that and cross-examine and put on the record that it wasn't so great. And by doing so, the revenue requirement goes down and this Commission has lower rates that they order.

I mean, that argument, to say that we have to put in evidence before we get to a hearing, just totally flies, flies in the face of due process, Commissioner.

COMMISSIONER BRISÉ: Okay.

MR. FRIEDMAN: This is a different issue than what he's talking about. I mean, this issue is an issue that somebody just brought out and said, you know, they consolidated all the companies. Is there cost savings? There's nothing in the minimum requirement -- filing requirements that requires you to put that kind of information together, which is what counsel was talking

about, that he's -- everything in the MFRs is fair game, and he's correct. But this is not an issue that's in the MFRs. This is an issue that Public Counsel is seeking to raise afterwards without having any testimony to support it, and you can't cross-examination people -- cross-examine people on issues that aren't a part of the direct examination. I mean, that's, that's Pleading 101 or Trial Work 101.

MR. ARMSTRONG: Commissioner, may I address
that?

COMMISSIONER BRISÉ: Sure, please.

MR. ARMSTRONG: Commissioner, they came into this case and said, "We're consolidating rates. We're consolidating our county records. We're consolidating, we're consolidating." Good utility management, prudent utility management makes those consolidations that there are savings to be achieved. It's their burden to show that it was a prudent decision to do this consolidation. And if so, we have the right to explore what are the savings and what are those savings that should be reflected in lower reduced rates to customers? I think ipso -- I mean, just by the fact they've done this, they have to establish to the Commission that it was prudent to do so and prudent utility management to do so.

This is something that me and my client,

Summertree Water Alliance, you know, intend to explore on a number of these issues. And to suggest that we cannot pursue those issues through cross-examination, I think, like I said, that would be a horrible violation of our due process rights.

COMMISSIONER BRISÉ: Thank you.

Mr. Rehwinkel?

MR. REHWINKEL: Yes, Commissioner. I would urge the Commission to proceed very cautiously on this issue. It has some seductive logic that there's no testimony in on it.

But I think Mr. Armstrong has put his finger on something that's very important to this Commission. Again, and we'll say it again and again, the burden is on the company to justify the rate increase, the costs that they seek recovery for. Often times there might be mergers that have savings, and if the company is completely silent on those savings and they don't file anything in the MFRs and the MFRs don't specifically ask for them, they can't skate by and not have to stand for discovery on are these costs that you're submitting in your historical-plus pro forma or your projected test year, are those reasonable and should those be the basis for which rates are to be set? And if there's no testimony by the company and the parties cannot

cross-examine on that, they are basically insulated and bulletproof and don't have to meet that burden that the Florida Supreme Court says that they have.

So we will be judicious in asking questions. If we're not allowed to ask -- if this issue is stricken, we will, we will take under consideration whether we can proffer questions for purposes of judicial review. But I think the Commission should proceed very cautiously on this issue because it's not as clear-cut as there's no testimony in the record or not.

MR. FRIEDMAN: I would point out that, you know, we're not asking to approve the consolidation.

That was done a long time ago. The only consolidation we have here is that there is a -- we're asking for a consolidation of the rates. We're not asking for approval of consolidation. That was approved years ago.

The second point is, is that if this were an issue, the Public Counsel could have issued -- they issued discovery as soon as the case was filed. If they -- they knew that, they knew that the utility had been consolidated. They could have asked that discovery early on in the process. They could have had their answers. That would have given them an opportunity to have a witness on the point. But they chose not to do

so, and they've got to live with that choice. And this
is not an appropriate issue when there's no testimony on
it. I don't know -- I don't -- you just can't prove it
through cross-examination.

COMMISSIONER BRISÉ: Thank you.

MS. CRAWFORD: If I might suggest, perhaps it would be helpful, since Mr. Armstrong has spoken with interest on this issue, for us to receive his position. We'll have the transcript of the parties' arguments, and perhaps you might want to take this one under advisement.

COMMISSIONER BRISÉ: Yeah, that's what I was about to say. So we will -- I will take this one under advisement.

Okay. Moving on to 53, that's another contested issue.

MR. SAYLER: We're revising our position to say, yes, period, and keep the rest of the position there.

COMMISSIONER BRISÉ: Okay.

MR. SAYLER: This is essentially a catch-all issue for the specific O&M adjustments we have teed up earlier. And this is one of those situations where through, either through these depositions that will help us streamline cross at hearing or even through the

hearing and the evidence that comes into hearing, there may be some additional O&M adjustments that ought to be made, and that's why we believe it's good to keep in here. And it may end up at the end of the day being a very short issue that the staff analyzes and says there's none, but we don't want to foreclose having that 7 issue because there's a possibility that some O&M adjustments may be made after -- as a result of evidence that comes out at the hearing.

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COMMISSIONER BRISÉ: Okay.

MR. FRIEDMAN: I don't see why that's not subsumed in the regular O&M expense issue, whichever one that is.

COMMISSIONER BRISÉ: Okay. We'll go --

MR. TRIERWEILER: Staff does not oppose -excuse me, Commissioner. Staff does not oppose the inclusion of this issue as a catchall for any matters not encapsulated in the breakout issues for test year or pro forma.

COMMISSIONER BRISÉ: Sure. So we'll go ahead and keep this issue, keep it live.

So now we're going to look at Issues 54 through 59.

MR. SAYLER: Commissioner Brisé, Erik Sayler with Public Counsel.

Issue 57, we can change our -- we are looking 1 at changing our position on this issue. And what I will 2 3 do is confer with my colleagues and get back to you on that as it relates to some new discovery that came in 4 5 just recently. COMMISSIONER BRISÉ: Okay. All right. Any 6 7 other changes? MR. SAYLER: We're going through 59; is that 8 9 correct? COMMISSIONER BRISÉ: Yeah, through 59. 10 MR. SAYLER: No other changes for Public 11 12 Counsel. 13 COMMISSIONER BRISÉ: Okay. Thank you. 14 Mr. Friedman, any changes 54 through 59? 15 MR. FRIEDMAN: I think I'm good. Thank you. COMMISSIONER BRISÉ: Okay. Thank you. 16 17 All right. 60 is a contested issue. MR. FRIEDMAN: I think the issue is 18 19 encompassed in the, in the rate issue itself. I don't 20 think it needs to, to be a particular issue. I'm -- you 21 know, less is more, and I don't think that -- I think if 22 somebody wants -- if a party wants to argue this issue, 23 that they can do so within the confines of the rate 24 structure issue, which would be 61.

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COMMISSIONER BRISÉ: Okay. I think we'll go

ahead and keep this issue.

MS. CRAWFORD: Commissioner Brisé, if I may.

COMMISSIONER BRISÉ: Yes.

ask maybe for some clarity on OPC's position. You reference that it's an important policy issue and that OPC takes no position on the specific design of the rates and charges; however, they should be designed to allow the utility an opportunity to recover no more than the revenue requirement established by the Commission at the time rates go into effect. That sounds almost like legal truism, so I'm struggling to understand do you have a position? Do you not have a position? Can you give me some help there?

MR. SAYLER: In light of this issue staying in and it will be addressed by the Commission, we will look at revising our position.

commissioner brisé: Well, in that case,
you're making me rethink my decision, so --

MR. SAYLER: I mean, this is a position. This Commission, going back to 2002 when this Commission made a decision regarding Utilities, Inc. as it relates to consolidating their rates intra-county for Pasco, Seminole, Orange, Pinellas, Marion, this Commission put on testimony by Jennie Lingo, who had a lot of testimony

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what is appropriate, what is not. This was also an issue in Aqua about subsidy values. This is an issue that the staff witness in this case, Ms. Daniels, has talked about the subsidy values. And when it comes to knowing about what subsidies a, either a ratepayer will be paying or will be the beneficiary of, I think it is critical that this Commission weigh in and make a decision on it.

as it relates to the subsidy values, as it relates to

And I believe -- so when it comes to what that level is, we take no position because we represent the customers who are beneficiaries of the subsidy and those who are going to be non-beneficiaries of that subsidy. So that's why we can't take a more defined position other than to state the obvious in our position as we originally framed it.

MS. CHRISTENSEN: Yeah. And succinctly stated, we can take a position on a legal argument that this should be done and how it should be done, but we can't take a position on the ultimate numbers.

COMMISSIONER BRISÉ: Understood.

MR. ARMSTRONG: Commissioner, if I may, and this is what -- and I appreciate the fact that I do have until the 25th to talk more with my client. You know, this is a very seminal issue obviously. You know, I

have some experience with this issue dating back to Florida Water Services back in 1995, I guess it was, when there were some significant issues about

consolidating 167 utilities' rates.

Like I said, I appreciate the additional time to speak with my client. But I can understand OPC's position. We might have a very thorough position on this one. And the question about subsuming issues within the rate structure issue, I don't see anything here that says past service availability charges and differences in service availability charges that were charged to different systems. And by that, I mean, you know, over time the utility is collecting different amounts of collection charges from all the customers, and that's accumulated in some places to a very significant amount.

Now if you consolidate all those rates, somebody who paid \$5,000 to connect is going to get the same rate as somebody who paid 1,000. That's something, again, I need time to develop with my client as to the position because they would temporarily at least benefit from a uniform rate at Summertree. However, over time they would be bound to whatever investments the utility makes elsewhere and pay higher rates based upon those, and they would have no impact since my clients are

directly connected to Pasco County for water and 1 wastewater service. 2 So significant issues, I appreciate the time, 3 but I do want to know that -- you know, subsuming this 4 within the rate structure, to me, is okay because then 5 it gives us the latitude to explore all these other 6 7 issues like service availability charge differences. don't see that specifically stated, but certainly it's a 8 9 huge issue when it comes to whether it's prudent to consolidate rate structures for all these systems. 10 COMMISSIONER BRISÉ: Okay. So we'll keep 11 60 live. 12 13 Okay. Let's move to 61 through 70. 14 MS. CRAWFORD: If there's no comment from the parties --15 MR. FRIEDMAN: I'm looking at 66. It's 16 17 miscellaneous service charges. OPC takes no position. 18 Is that something we can stipulate? 19 MS. CRAWFORD: We could certainly explore 20 that. 21 COMMISSIONER BRISÉ: OPC, 66? 22 MS. CRAWFORD: And it would also depend, of 23 course, on Summertree's position. 24 MR. FRIEDMAN: Assuming they're a party. 25 MS. CRAWFORD: Correct.

COMMISSIONER BRISÉ: So if I'm understanding 1 properly, 66, OPC takes no position. 2 3 MR. SAYLER: That was our position in the prehearing statement. 4 COMMISSIONER BRISÉ: Right. 5 MR. ARMSTRONG: And Summertree could 6 7 stipulate. COMMISSIONER BRISÉ: You could stipulate? 8 9 Okay. 10 MS. CRAWFORD: Then if I may just quickly on Issue 67 and 68 regarding the OPC position, it 11 12 essentially states that the appropriate charge that are 13 discussed in these should be supported with cost 14 justification and should be based on the -- in the second issue, what the Commission determines in the 15 16 proceeding. 17 MR. SAYLER: If I may address. 18 MS. CRAWFORD: Thank you. MR. SAYLER: For 67, new discovery came in on 19 this issue Tuesday, Wednesday. We are deposing 20 21 Mr. Deason next Tuesday on this matter, and we can 22 certainly, based upon that information basically from 23 the discovery, try to come up with a different position. 24 Now as far as 68, 69, we would change that to no 25 position on those two issues.

1	COMMISSIONER BRISÉ: Okay.
2	MS. CRAWFORD: And so for 67, we'll hope to
3	hear from you on the 2nd subsequent to the discovery you
4	might have, the deposition. You might have an
5	opportunity to revise that position.
6	MR. SAYLER: Yes.
7	MS. CRAWFORD: Thank you.
8	MR. SAYLER: And that deadline is May 2nd; is
9	that correct?
10	MS. CRAWFORD: That's correct.
11	COMMISSIONER BRISÉ: So for 68 and 69, no
12	position?
13	MR. SAYLER: Yes, sir.
14	COMMISSIONER BRISÉ: Okay.
15	MR. FRIEDMAN: Does that mean we can
16	potentially stipulate on 69, that the deposits would be
17	established pursuant to the rule, which I think is two
18	times average bill, I think is what it is?
19	COMMISSIONER BRISÉ: OPC?
20	MR. SAYLER: We're no position, so that's
21	between the staff and the utility.
22	MR. FRIEDMAN: Okay. We'd just ask staff to
23	consider that.
24	COMMISSIONER BRISÉ: Sure. So that one may be
25	ripe for stipulation, so we'll

Τ	MS. CRAWFORD: Correct.
2	COMMISSIONER BRISÉ: Okay. Okay. Issue 70.
3	Okay. So we're going to go from 71 till 76.
4	MR. SAYLER: Mr. Chairman, for 72 and 73,
5	Public Counsel will change to no position.
6	COMMISSIONER BRISÉ: You're going to change?
7	MR. SAYLER: Yes, sir.
8	COMMISSIONER BRISÉ: Okay.
9	MR. FRIEDMAN: So, again, we'd ask maybe that
10	the staff consider whether we should can stipulate on
11	those. We didn't ask to change any of our service
12	availability charges.
13	COMMISSIONER BRISÉ: Okay. So those would be
14	ripe for a stipulation.
15	MS. CRAWFORD: Subject to Summertree's
16	position.
17	COMMISSIONER BRISÉ: Sure.
18	MS. CRAWFORD: If they're allowed to
19	intervene, Mr. Friedman.
20	MR. FRIEDMAN: What now?
21	MS. CRAWFORD: If they're allowed to
22	intervene.
23	MR. FRIEDMAN: Thank you.
24	COMMISSIONER BRISÉ: All right. 73, 74, 75,
25	76.

MS. CRAWFORD: I would just note quickly on 1 Issue 75 there might be a possible stipulation there, 2 just to flag it for the parties. 3 COMMISSIONER BRISÉ: Okay. Okay. We're ready 4 to move on? 5 Okay. It seems like we're ready to move on, 6 7 so moving on to 77, which -- 77. Staff? MR. TRIERWEILER: On this one, it looks like 8 9 OPC and UIF agree that this issue should be moved to the front of the list as a policy issue. Staff's position 10 is that this issue has appeared in prior multisystem 11 dockets to treat future index and pass-through filings. 12 It should remain in the other issues section. 13 COMMISSIONER BRISÉ: Okay. Let me hear from 14 15 the parties. MR. FRIEDMAN: I don't care where it is. I 16 17 mean, I think -- to me, I think it's hard for me to tell, but it looks like to me that we agree with the 18 Public Counsel on how future indexings and pass-throughs 19 should be done. 20 21 **COMMISSIONER BRISÉ:** Okay. OPC? 22 MR. SAYLER: We're ambivalent to where the 23 location is. 24 COMMISSIONER BRISÉ: Okay. So if we're all 25 ambivalent, I guess we'll keep it in other issues.

MR. FRIEDMAN: My question is, the second 1 question is whether -- I don't understand the OPC's 2 3 position, but it seems to me it could be similar to our position. 4 5 MR. SAYLER: We'll talk with Utilities, Inc. offline. 6 7 COMMISSIONER BRISÉ: Okay. MR. SAYLER: And Summertree, if they're 8 9 allowed to intervene. COMMISSIONER BRISÉ: Sure. 10 11 All right. Let's look at 78 through 82. 12 MR. TRIERWEILER: Staff seeks clarification on 13 80 from OPC. 14 MR. SAYLER: Can you let us know what 15 clarification you need? This original issue was two separate issues that we agreed to mash into one issue, 16 17 combining transportation as well as payroll stuff, 18 payroll schedules, and that's why we have a long 19 response. But our position is that, no, they did not 20 properly provide the support to the staff auditors. 21 MR. TRIERWEILER: Staff appreciates that. Ι'd 22 like to direct your attention to the second to last 23 sentence beginning with "If the utility fails." 24 "If the utility fails to provide any requested

information, then at a minimum the requested rate relief

should be denied." We just seek clarification, you know, for what action you would recommend.

MR. SAYLER: Well, if they don't meet their burden of proof, isn't it axiomatic that you don't get the requested rate increase, and then the Commission says you didn't meet your burden of proof and it's denied?

MR. TRIERWEILER: Are you talking about the total or specific to those expenses?

MR. SAYLER: Related to these expenses. And we can clarify that, if necessary, or if you just understand that's the context of our position. We're not saying because you didn't give the staff auditor some information in this issue towards the back of the issue list that you have to deny the entirety of the rate increase. That is not our intent or even a -- yeah, so we will clarify.

MR. FRIEDMAN: I think, I think there's two different issues that are being confused. One is did we provide information that the auditors wanted, and the second one is have we -- even if we didn't provide that information to the auditors, have we separately proved the pool vehicle and new vehicle equipment expense? Those are two different issues. We could, we could not have given the information to the staff auditors but

given it and presented it in this case and we've met our
burden of proof.

Now if they want to say, "Oh, but you should have given it to the auditors too, and, therefore, you know, some response should be because you didn't give it to the auditors," that's -- I think those are two separate questions.

You know, one is whether we complied with the auditor's request, and number two is have we supported that expense through competent, substantial evidence.

And just because we didn't give it to the auditors doesn't mean all the sudden you don't get it.

COMMISSIONER BRISÉ: Okay.

MR. REHWINKEL: Commissioner, we'll provide our amended position on this. Thank you.

COMMISSIONER BRISÉ: All right. Thank you.

Okay. So I think that takes us through all of the issues. Okay. So with that, we'll move to Section IX, exhibit list.

MR. TRIERWEILER: Staff would note that it has prepared a Comprehensive Exhibit List which includes all prefiled exhibits and also includes those exhibits staff wishes to include in the record. A copy of the draft Comprehensive Exhibit (sic) was provided to the parties by email Friday, Tuesday, and I forwarded a copy to the

Alliance last night and they were provided with an updated hard copy today. Did that make it to you, the updated hard copy? MR. ARMSTRONG: Yes. And I really want to thank staff for being so diligent. I think I filed it and within an hour or two I heard from Mr. Trierweiler. So I really do appreciate that. MR. TRIERWEILER: You're welcome. Thank you. COMMISSIONER BRISÉ: All right. With that --no, go ahead.

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MR. TRIERWEILER: Staff will check with the parties prior to the hearing to determine if there are any objections to the Comprehensive Exhibit List or any of staff's exhibits being entered into the record. Staff requests that the parties review the draft list and be prepared to state whether they can stipulate to our list or will object to the specific exhibits by close of business Tuesday, May 2nd, 2017.

COMMISSIONER BRISÉ: Okay. Moving on to Section X, approved or proposed stipulations, stipulated issues. I think we'll continue to work on those.

MS. CRAWFORD: Yes. As we've had some discussion, a number of issues have been flagged for possible stipulation. We'll continue to work on those with the parties.

COMMISSIONER BRISÉ: Okay. Perfect. 1 2 Section XI, pending motions. 3 MR. SAYLER: Yes, Commissioner. We have our motion here to strike the testimony. I brought a few 4 5 hard copies I can distribute and also a request for oral argument. So we have two motions, a motion to strike 6 7 and a motion for oral argument, to append to this section. 8 9 **COMMISSIONER BRISÉ:** Okay. MR. SAYLER: And I have copies -- a few copies 10 that I can distribute to the parties and staff. 11 12 COMMISSIONER BRISÉ: Okay. So if we can have 13 those distributed. Somebody help out. 14 MS. CRAWFORD: We can -- if you like, we can 15 distribute them after the prehearing conference. Is it your intention, however, counsel, to have the oral 16 17 argument today? 18 MR. SAYLER: (Indicating negatively.) 19 MS. CRAWFORD: Okay. Then we can do that 20 after. 21 COMMISSIONER BRISÉ: Okay. Perfect. 22 MS. CHRISTENSEN: And just for clarification, 23 Patty Christensen with OPC, on the Comprehensive Exhibit 24 List, I know staff made a request to have our objections 25 by May 2nd, and we will certainly endeavor to do that.

But to the extent that this an is ever-changing and 1 growing list, you know, we may need obviously up until 2 the hearing to make some final adjustments. But to the 3 ones we can agree to or such, we will do our best to get 4 it done by May 2nd. Because, as with everything, we'd 5 like to know what's in the record or potentially in the 6 7 record before we get that far, so we will do our best. COMMISSIONER BRISÉ: Okay. Thank you. 8 9 Okay. I think we were -- are we done with 10 pending motions? MS. CRAWFORD: Yeah. 11

COMMISSIONER BRISÉ: Yeah?

MR. TRIERWEILER: Yes.

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COMMISSIONER BRISÉ: All right. So Section XII, pending confidentiality motions.

MR. TRIERWEILER: There are a number of confidentiality motions that are pending that staff will work to get the orders out prior to the hearing.

COMMISSIONER BRISÉ: Okay. Mr. Sayler.

MR. SAYLER: On the third one down on your list, document request No. 00277-17, there was -- in POD No. 5 we requested the general ledgers of the utility, which the utility at the time held to be confidential. I believe they provided those again to staff in discovery the other day without a request for

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confidential treatment, so it may be a little less work. But we didn't challenge the confidentiality of it. We worked with the utility on the general entries at that time, but we don't think that the general ledgers are necessarily confidential.

And then also in part of our request, and this was a potential issue that we could have raised, we asked for a lot of discovery related to 2016 information for updated costs and things of that nature, which the utility refused to give us because they claimed it was outside of the test year, even though the Commission will sometimes base information — base decisions on the most recent information. We declined to make it an issue to litigate it, paper up this docket.

I mean, this is a large docket, very complicated, and we didn't want to press the issue, but just there were a number of discovery responses that related to 2016 information that weren't provided. But we decided to not make it an issue and just wanted to bring that to your attention.

COMMISSIONER BRISÉ: Thank you.

MR. FRIEDMAN: And Mr. Sayler is correct, we did withdraw our request for confidentiality on the general ledgers.

COMMISSIONER BRISÉ: All right. Thank you.

MR. FRIEDMAN: And I won't address this other 1 2 issue. COMMISSIONER BRISÉ: All right. Okay. 3 Post-hearing procedures. 4 MR. TRIERWEILER: Staff suggests post-hearing 5 procedure positions be limited to 75 words offset with 6 7 asterisks and that the post-hearing briefs be limited to 100 pages. 8 9 **COMMISSIONER BRISÉ:** Okay. MR. SAYLER: Yes, we can live with 100 pages. 10 11 COMMISSIONER BRISÉ: All right. 12 MS. CHRISTENSEN: We'll make it a really small 13 font. 14 (Laughter.) COMMISSIONER BRISÉ: All right. Everyone is 15 comfortable with that? It looks like it. Thank you. 16 17 All right. Moving on to XIV, rulings. 18 MR. TRIERWEILER: To recapture the rulings in 19 this prehearing, we note that staff's DEP witness will be taken no longer than May 10th. Parties who have not 2.0 21 taken a position or who wish to change their positions 22 must do so by close of business April 25th. 23 Witness summaries. Witnesses receive five 24 minutes for direct and five minutes for rebuttal. 25 Post-hearing positions and briefs.

Post-hearing positions are limited to 75 words and 100 words (sic) for post-hearing briefs.

COMMISSIONER BRISÉ: 100 pages?

MR. TRIERWEILER: 100 pages. What did I just say?

MR. FRIEDMAN: You said, "Words."

MR. TRIERWEILER: Oh, I saw that summer vacation coming. Okay. 100 pages it is. Thank you for the correction.

Hearings exhibits. Parties must bring at least 20 copies of all exhibits they wish to introduce at hearing. Parties will review and state with specificity the issues on which they can stipulate to on the Comprehensive Exhibit List by the close of business Tuesday, May 2nd, 2017, with good faith exceptions and extraordinary situation deadline is close of business 2nd of May. I'm sorry. Actually this issue was addressed by OPC, and we welcome further stipulations up to and leading to the hearing for these. Any exhibits on the Comprehensive Exhibit List stipulations are always welcome.

Any party with a request to offer or use deposition testimony should file a notice of intent to use depositions by close of business May 2nd, 2017. And we note that the intervention of the Alliance will be

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addressed by separate order.

MS. CRAWFORD: As well as the motion to strike. In addition, we discussed that opening statements will be five minutes per witness, although don't feel obliged to use the full five minutes, if you don't have to. And then if you cannot take a position because your position is dependent on one of the pending depositions, please be sure to provide your position by May 2nd.

COMMISSIONER BRISÉ: Okay.

MR. FRIEDMAN: What was, what was -- this says opening statements shall not exceed how many minutes?

MS. CRAWFORD: I'm sorry. I may have just been confused. Witness summaries are five minutes. We need to address opening statements by the parties.

COMMISSIONER BRISÉ: Opening statements.

MR. FRIEDMAN: I think an hour and a half, I'll be done.

(Laughter.)

COMMISSIONER BRISÉ: What are we doing, between seven to ten minutes?

MR. ARMSTRONG: Commissioner, if I may.

MR. FRIEDMAN: I'm not sure I'll even have one.

MR. ARMSTRONG: If I may, we will have one.

And given the -- I mean, this is a huge policy decision about rate structure and uniform rates, and I think it really needs to be explored. And my client coming in late, I understand we take the case as we find it, but I really would request 15 minutes for an opening statement so that we can adequately address an issue that is going to have significant impacts on customers, both positive and negative. So, I mean, it's a huge issue raised by the utility in this docket, and I really think this is the opportunity for us to have that conversation and put our case before the Commission.

MS. CRAWFORD: Commissioner Brisé, may I?

Fifteen minutes is larger than the amount normally

allotted. I'd also caution counsel that the opportunity

to put a direct chief in case -- or case in chief has

already passed, so opening statements would be the

summary of the position and not meant as substantive

testimony. So with that caution.

MR. ARMSTRONG: Absolutely, I understand.

Thank you. Thank you. I understand that. And our case will be based upon the record as it stands and the Commission prior orders, prior letters. We know how to do that, and that's what will be reflected in opening.

But I do ask that latitude. There's only, I guess, three parties -- right? -- ourselves and OPC and the

Commission -- I mean, the utility. So I would ask that 1 latitude, Commissioner. 2 COMMISSIONER BRISÉ: All right. So we'll meet 3 you halfway. We'll do ten minutes. 4 5 MR. ARMSTRONG: You said seven to ten. Halfway is 12. 6 7 COMMISSIONER BRISÉ: Seven to ten. You asked for 15, so --8 9 MR. ARMSTRONG: Halfway is 12. COMMISSIONER BRISÉ: All right. So we'll do 10 11 ten. 12 Okay. Other matters. MR. TRIERWEILER: Staff would remind all 13 14 parties that to the extent parties' positions change or 15 are added due to discussion at the prehearing conference, that they provide any such changes to staff 16 17 by the close of business, which is 5:00 p.m. April 25th, 18 2017, with no exceptions or extensions. This is 19 necessary so that the Prehearing Order can be issued 20 timely. 21 MS. CRAWFORD: And for the benefit of our 22 support staff, if we'd be sure to get it in a Word 23 format, that would be most appreciated. 24 MS. CHRISTENSEN: Can I ask for some

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clarification? I know you're requesting our changed

position by April 25th, and I know we've left some issues open till the 2nd due to pending depositions. you want us to indicate in the April 25th submission to staff whether or not we need additional time to the 2nd, and that way we all know which issues are still remaining open?

MS. CRAWFORD: That would be exactly right. Thank you.

COMMISSIONER BRISÉ: Okay. All right. Are there any other matters that need to be addressed at this time? If there are none, we hope that the parties continue to work with each other, that we've addressed some areas that we have some common ground on, and hopefully between now and the hearing we'll find more areas of common ground and continue to serve the people that we all serve together.

So with that, thank you, and we stand adjourned.

(Proceeding adjourned at 10:59 a.m.)

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1	STATE OF FLORIDA)
2	: CERTIFICATE OF REPORTER COUNTY OF LEON)
3	
4	I, LINDA BOLES, CRR, RPR, Official Commission
5	Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein
6	stated.
7	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the
8	same has been transcribed under my direct supervision; and that this transcript constitutes a true
9	transcription of my notes of said proceedings.
10	I FURTHER CERTIFY that I am not a relative, employee, attorney, or counsel of any of the parties,
	nor am I a relative or employee of any of the parties'
11	attorney or counsel connected with the action, nor am I financially interested in the action.
12	DATED THIS 24th day of April, 2017.
13	
14	
15	Linda Boles
16	LINDA BOLES, CRR, RPR
17	Official FPSC Hearings Reporter Office of Commission Clerk
18	(850) 413-6734
19	
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