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4		DOCKET NO. UNDOCKETED	
5	REVIEW OF TEN YEAR SITE PLANS OF ELECTRIC UTILITIES		
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12	PROCEEDINGS:	WORKSHOP	
13	DATE:	Tuesday, October 3, 2017	
14	TIME:	Commenced at 1:30 p.m. Concluded at 2:46 p.m.	
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16		4075 Esplanade Way Tallahassee, Florida	
17	REPORTED BY:	LINDA BOLES, CRR, RPR	
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PROCEEDINGS

MR. WOOTEN: Good afternoon. Welcome to the Commission workshop on the 2017 Ten-Year Site Plan. My name is Orlando Wooten with the Commission staff. We also have Phillip Ellis from Commission staff and Takira Thompson from Commission staff. My bad. Stephanie Cuello from legal as well. We'll begin this workshop by having Stephanie read the notice.

MS. CUELLO: Good afternoon, everyone. We are here pursuant to notice issued on September 7, 2017. This time and place is set for the Commission workshop on Florida's electric utilities' 2017 Ten-Year Site Plans. The purpose of this workshop is set out in the notice.

MR. WOOTEN: The Florida Reliability Coordinating Council is here to discuss its 2017 Regional Load & Resource Plan and statewide fuel reliability. Duke Energy, LLC, Gulf Power Company, Florida Power & Light Company, and Tampa Electric Company are also here to provide presentations.

Following the presentations, we will have an opportunity for public comments. At this time we will hear the presentations. First we have Stacy Dochoda from the FRCC.

MS. DOCHODA: Good afternoon. My name is

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Stacy Dochoda. I'm the president and CEO of the Florida Reliability Coordinating Council. Today I'm going to be providing an overview of the utilities' integrated resource planning processes and how those fit into what we do at FRCC in developing the Ten-Year Site Plan report.

I'll also address the traditional topics of load forecast, generation additions, and fuel mix, and then I'll discuss natural gas infrastructure in Florida. And, finally, I'll describe one of the reliability assurance processes that we have in Florida for the electric system and how it was utilized this year.

The vision of the Florida Reliability Coordinating Council is to maintain a highly reliable and secure bulk power system for peninsular Florida.

The key points for the 2017 Load & Resource Plan are that demand and energy forecasts are very similar to last year's Ten-Year Site Plan. We have 9,200 megawatts of new firm generation, with 12 percent of that coming from new solar. Overall, resource adequacy remains reliable with a planned reserve margin at or above 20 percent over the ten-year horizon. I'll note that demand-side management continues to be a significant portion of reserves.

The FRCC region's generation fuel mix will see

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increases in the percent of natural gas and a decrease in coal. Regarding natural gas infrastructure, with the third major natural gas pipeline in service in July of 2017 and other increases in planned capacity for natural gas pipelines, that capacity is projected to increase

So I'll begin the FRCC Load & Resource Plan and talk about how the data is developed. In Florida, each utility develops its own Integrated Resource Plan to look out into the future to forecast customer demand and how to reliably serve that demand. The utility will prepare forecasts of electric demand and energy usage considering drivers such as customer growth, impacts of energy efficiency, and average weather. Fuel and resource price forecasts are also developed.

24 percent from 2016 to 2021.

The utility will consider its available demand and energy that can be produced by its existing resources and factor in plans for modifications like upgrades in output or efficiency and additions that are planned. And it will also consider the impact of future resource retirements or the expiration of purchased power agreements.

The forecasted demand and energy are compared to the resources and compared to the target reserve margin. And where there's a shortfall, the utility will

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consider options to meet the reserve margins. These options include supply side such as new generation or purchased power and also demand-side options such as load control.

The cost and operating criteria of these resources are used to evaluate the differences, and then the result of the analysis is the utility's Integrated Resource Plan.

The individual utility IRPs are brought together by FRCC to create FRCC's Load & Resource Plan. In addition, at FRCC we use the Load & Resource Plan data in planning models to conduct reliability assessments on generation adequacy and transmission reliability.

Turning to the FRCC Load & Resource Plan where we've consolidated all of the utilities' IRPs, I'll begin with the load forecast information. The 2017 data projects that firm summer peak demand grows at 1.1 percent per year, and forecasted energy sales grow at just under 1 percent per year over the ten-year horizon. The forecasted demand is slightly lower than the 2016 Ten-Year Site Plan, and the forecasted energy sales are very similar to the 2016 Ten-Year Site Plan.

Demand-side management, which includes demand response like load control and pool pump programs,

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000007 utility-sponsored energy efficiency and conservation, has a material impact in dampening the growth of peak

demand. Demand response reduces peak demand by 6.3 percent over the ten-year period, and utility-sponsored energy efficiency programs reduce peak by 1.4 percent by 2026.

Another significant factor is energy efficiency delivered through mandated codes and standards, and that's projected to decrease peak by at least 4.1 percent by 2026.

Next I'll be discussing the load forecast. Now while economic factors are a positive driver of the load forecast over the ten years, increasing impacts from energy efficiency codes and standards are causing per customer usage to decline. And other factors that impact the load forecast include unemployment, which has decreased from 7.3 percent in 2013 down to 4.5 percent in 2017, and population, which has grown by 1.5 million since 2011.

Energy efficiency codes are expected to decrease summer peak demand by 2,100 megawatts, or 4.1 percent, and reduce energy by 9,000-megawatt hours by 2026.

This chart shows the 2016 Ten-Year Site Plan forecast and the 2017 Ten-Year Site Plan forecast. The

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2017 is shown in the red. This year's Ten-Year Site Plan has average growth of 1.1 percent compared to 1.13 in 2016. So the slope of the lines, the growth rate are very similar, but the 2017 does begin slightly lower than the 2016 forecast.

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This is the winter firm peak demand forecast, and the 2017 Ten-Year Site Plan here is in blue and is 2.8 percent lower than the 2016. The main cause for this shifting downward of the curve is that the actual winter peak last year was 19 percent below the forecast. We've had very mild winters for the last several years, and that has impacted the weather averages that are used to develop the forecasts.

Now this is the energy forecast. The 2017 energy forecast has an average growth rate of just under 1 percent, and it's lying right almost on top of the 2016 Ten-Year Site Plan. So they're very similar.

This graph shows the current forecast demand compared to the trend line the last 20 years. Current forecasts are just slightly below what a historical trend line would predict.

On this graph the red line is projected summer peak demand. The upper yellow line is without demand response and energy efficiency. So you can see the demand response lowers the demand by 6.2 percent by

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2026, and utility energy efficiency programs are projected to reduce demand by 1.4 percent by 2026.

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Here we have the compound average annual growth rate for firm peak load summer and winter from previous Ten-Year Site Plans, up to and including this year's. The 2017 Ten-Year Site Plan, again, has a summer growth rate of 1.1 percent and a winter at just less than 1 percent, and these are very close to the 2016 plan year numbers. But the chart does show a decline in forecasted growth rate from around 2 percent back in the '90s to around 1 percent today.

Now I'm going to move from the load forecast to the resource side of the equation. This bar chart shows the available capacity over the ten years. It includes the impact of planned new builds and retirements.

We've about 9,200 megawatts of additional new generation that's planned for the FRCC region over the ten years. 6,600 megawatts of that is combined cycle, 1,400 megawatts of combustion turbine, and 1,100 megawatts of firm solar are added over the ten years. And then there are about 3,400 megawatts of plant retirements, which are coal and less efficient steam and combustion turbine units. For nuclear capacity we currently have about 3,600 megawatts with 40 megawatts

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of planned upgrades during the ten-year horizon.

Using the forecasted firm load and the projected available resources, we've calculated the reserve margins over the ten-year period. We do project the reserve margins to be at or above 20 percent over the forecast period.

Here we have the reserve margins excluding demand response and utility energy efficiency programs. The summer generation only reserve margin declines from about 15 percent in 2017 to 13 percent in 2018, and then ranges -- bumps up and down a little bit below 15 percent for the remainder of the period.

This is a chart of demand response as a percentage of peak demand for FRCC and other areas of North America, and you can see that the FRCC region continues to have the most significant portion of our reserves coming from demand response compared to other areas.

These are pie charts of the fuel mix, and this is summer capacity in megawatts. The natural gas-fired generation, you can see, goes from 72 percent in 2017 to 75 percent in 2026.

And these pie charts are the fuel mix on an energy basis. Natural gas continues to be the largest fuel source. Here it ranges from 63 percent in 2017 to

67 percent in 2026. And renewables grow from just under 2 percent of energy mix in 2017 to almost 5 percent in 2026.

Now these pie charts are zeroing in just on the renewable mix, so we show 713 megawatts of firm capacity in 2017 of -- from renewables. And here you'll see a dramatic difference in the charts between '17 and '26 and also compared to previous Ten-Year Site Plans that I've brought you.

In 2017, the largest percentage comes from municipal solid waste at 35 percent and biomass at 30, with solar at 21 percent of the renewable mix. But as you move to 2026, out of the 1,800 megawatts of firm renewable capacity, the largest percentage now comes from solar at 69 percent, which is an increase of about 1,100 megawatts over the ten-year planning horizon.

The contribution from biomass and municipal solid waste are relatively stable on a megawatt basis, but because of the growth in the solar, the percentage of those two show a decline.

So now here's the same chart for renewable only but on an energy basis. And here again you can see that the solar portion of renewable energy is increasing substantially from about 25 percent in 2017 to 69 percent in 2026.

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Now I'm going to move on to discuss Florida's natural gas infrastructure. There are three major pipelines that serve Florida: The Florida Gas Transmission system, Gulfstream, and Sabal Trail/Florida Southeast Connection.

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The Sabal Trail/Florida Southeast Connection began commercial operation in July of this year. With the current pipelines and the planned capacity additions, gas infrastructure is on pace with generation additions over the future horizon; however, the continued operation of the Sabal Trail Pipeline is being challenged in the courts. Without Sabal Trail, the pipeline capacity would have been projected to fall short to supply peak demand this year.

The majority of the gas generation capacity in Florida is dual fuel, and that remains to be between 64 percent and 68 percent during the ten-year horizon.

At FRCC we have a group called the Fuel Reliability Working Group that works together, from members of the utilities across Florida, to review existing interdependencies and fuel availability and electric reliability, and they coordinate regional responses to fuel issues and emergencies. In the FRCC region, energy production from natural gas has increased dramatically since 2000 and is projected to continue to

increase.

This chart shows the natural gas alternate fuel capability. As a region, we do have a significant portion of our natural gas-fired units that can burn alternative fuels such as fuel oil. The dual fuel capability is expected to remain between 64 and 68 percent of the total megawatts of natural gas capacity between now and 2026. Of the 8,000 megawatts of new natural gas generation that we have projected, 5,600 megawatts includes alternate fuel capability.

The third major pipeline system that I mentioned before began operation, commercial operation in July of this year. The new system includes the Sabal Trail Pipeline and the Florida Southeast Connection, which connects the Sabal Trail Pipeline at the new Central Florida Hub. The new pipelines provide increased supply flexibility for Florida, and also the Central Florida Hub interconnection provides increased operational reliability by connecting the two existing pipelines with the Sabal Trail and Florida Southeast Connection, allowing the capability to transfer gas between the systems.

We also have additional fuel flexibility in the area through contracts the utilities have with natural gas storage facilities out of state. This

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storage can yield about 1 Bcf a day of natural gas. And if you do the equation, that could support about 12 percent of customer energy needs on an average summer day.

The last topic that I plan to cover is to talk about one of the FRCC region's reliability processes and how it was used in April of this year. One of our long-standing processes is the Generating Capacity Shortage Plan. This process was revised by FRCC recently and adopted by rule by the Commission in April of 2017.

The new version of this process is better aligned with the revised NERC reliability standards, and it provides improved situational awareness. The new process includes the NERC reliability standard concept of energy emergency alerts.

A generating capacity advisory will be declared by the FRCC reliability coordinator when there are specified low temperatures or when a realtime operating margin of generation is less than two times the largest generating unit running, or if there are statewide fuel and supply and delivery issues.

The Commission is notified when a generating capacity advisory is declared. Now when we declare an advisory, it does not necessarily indicate an imminent

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threat of an energy emergency. We have another process, though, that is a little more directly tied to energy emergencies, and these also fall under the Generating Shortage Plan.

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We have the energy efficiency -- energy emergency alerts that have three different levels. When an alert is issued, operating entities, the utilities in Florida, may issue public appeals, they can exercise demand response, or if necessary to preserve the bulk electric system, they can shed firm load. When an EEA is issued, all the operating entities in the state are notified so that they can assist one another.

So we have the three levels of the alerts. Level 1 is saying that all available resources are in use, and then you range down to Level 3 indicating that firm load interruption is imminent or is in progress.

In 2016, last year, there were no EEAs required to be declared by FRCC. This year, in 2017, we did have an EEA-1 in April, and I want to walk through what that was about. We had a -- the FRCC, on April 28th at 12:43, declared an EEA-1 on behalf of one FRCC entity due to an unexpected loss of generation and higher than normal forecasted peak loads. Additional generation became available prior to the peak, and at 17:00 the FRCC declared that they could return to normal

operations without any further action being required and with no loss of load.

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Pursuant to the procedure, FRCC did notify the Commission of the EEA-1 when it was issued and also the return to normal operations. Again, this reliability process is one that is related to situational awareness that's used by the FRCC RC and all the operating entities to ensure reliability of the bulk power system.

Now since I prepared this presentation and initially submitted it, we have had one other EEA that was issued in FRCC, and that was on September 13th during the restoration after Irma. We had one operating entity that had a generator trip. An EEA was called, and the utility was able to replace the lost capacity and returned to normal service within about two hours. And, again, the Commission was notified when the initial EEA was issued and then when it was restored to normal operation.

So those are the topics that I had to cover today. I'd just like to summarize the Ten-Year Site Plan presentation by saying that the region does continue to project reliable resource adequacy with reserve margins at or above 20 percent over the ten-year horizon, and the other key findings are that energy projected to be supplied by natural gas continues to

grow, ranging from 63 percent in '17 to 67 percent in 2026.

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Also, renewable generation driven by new solar is increasing on an energy basis from 2 percent to 5 percent. And then also with the addition of the third major natural gas pipeline into Florida, gas infrastructure capabilities are now on pace with generation additions. And with that, I'd be happy to answer any questions that you have.

MR. WOOTEN: Thank you, Stacy. In your presentation on Slide 29, you mentioned a -- let me see if I can get to it -- over the ten-year forecast there's going to be a -- between 64 and 68 percent dual capability generation, and I was curious about how you felt about that, how the FRCC felt about that, that amount.

MS. DOCHODA: So we're very pleased that we have such a significant portion of dual fuel capability. So I think it puts Florida in a good space in terms of having that option. You know, it's one of several features that we have in terms of resiliency on the natural gas front between having the multiple pipelines now, having the additional out-of-state storage, and then the dual fuel storage -- I mean, dual fuel capability.

Thanks. Another, another point

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MR. WOOTEN: in there, I think it was also Slide 29, you brought up Sabal Trail. And I was personally a little curious about how you feel -- how it's alleviated any sort of stress that the other pipelines were going through.

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MS. DOCHODA: Sure. The timing of Sabal Trail was very fortuitous in terms of coming in as we're having such a huge increase in natural gas production, and the analysis does show that that third pipeline is very important to continue to have that capability and being able to keep up with the capability of the additional natural gas generation that's planned in the future.

MR. WOOTEN: And actually continuing on the Sabal Trail thing, do you see there to be any sort of new need for a new pipeline or --

MS. DOCHODA: I'd say that's outside of my area of expertise on the natural gas side, but the analysis we've done to date shows that over the next several years the capacity that's been added, which is very important to be able to keep up, and the additional planned expansions that are planned by those existing pipelines put us in good shape for the next several years.

MR. ELLIS: Good afternoon.

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MS. DOCHODA: Good afternoon.

MR. ELLIS: Skipping forward a little bit in your presentation to -- I believe it's Slide 39 associated with the alert levels, you mentioned, I think, in the April example as well as the September example you provided that it's a single entity that you're looking at. So the three alert levels, all resources in use, load management in use, firm, that's referring to the individual entity, not the FRCC as a whole; correct?

MS. DOCHODA: That's an excellent question. Yes, the way energy emergency alerts work, they apply to a balancing authority, so the individual balancing authority in that utility. And so if that balancing authority has all of its available resources in use, it would -- could request to have an EEA-1 called for. And that does then -- all the other operating entities learn of that and know that if they need to, they can come to the aid of that balancing authority.

MR. ELLIS: And that's the same for the generating capacity advisory, it's going to just those local levels, those balancing authorities, not at a statewide level.

MS. DOCHODA: That's correct.

MR. ELLIS: All right. Thank you.

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MR. WOOTEN: Seeing as there's no further questions, we'd like to thank Stacy for her presentation.

And next we'd like hear from Ben Borsch from DEF.

MR. BORSCH: Good afternoon. I'm going to talk this afternoon about the development of DEF's 2017 Ten-Year Site Plan.

(Technical difficulties.)

MR. ELLIS: Some technical difficulty. Sorry.

MR. BORSCH: So this is our 2016 ten-year resource plan, last year's plan. And just by way of refresher where we were last year, our plan last year focused primarily on a number of near-term activities especially around our preparation for the retirement of our two coal-fired units, Crystal River Units 1 and 2, and their replacement with the new Citrus combined cycle generating facility and the opportunity to shift ourselves to a much cleaner and more efficient generating footprint.

Following the in-service of the Citrus plant, we were actually in good shape for capacity for a number of years, and you can see right at the end of the plan we had identified a need for a total of five simple cycle combustion turbines spread across '24 and '25.

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I'll take the next one. Moving on towards the transition from the 2016 to 2017 plans, this is a projection of our system energy requirements for 2016 and 2017. And in this forecast, we projected a small drop, about 1 percent, in the forecast of the energy served, but we project that we will see a continuing upward trend at about a 1-percent-a-year rate in the energy served. And primarily that's driven by an ongoing increase in our number of customers.

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Our new meter sets for this year are just about back to the 2008 level, and we are projecting a continuing increase in the number of customers over the next ten years. The energy growth is, of course, mitigated somewhat by our expectation of increasing customer efficiencies. So the actual rate of increase of the energy is slightly lower than our projection for the actual rate of increase in the number of customers.

This shows the comparison -- this is a somewhat confusing slide, but it shows the comparison between our 2016 and 2017 projections of the peak loads for winter and summer. Again, there's a big sort of jump in these, which is really related to a change in wholesale contracts and not related to our ongoing expectations of the retail load.

But one of the things that starts to happen,

and it's in part because of the change in our expectation of the wholesale obligations, is that we are transitioning from traditionally having been a winter peaking utility. And although we are physically still a winter peaking utility, we're expecting that there's going to be a significant focus going forward on our summer planning above our focus on meeting the winter peak. So this is changing a little bit our level of emphasis going forward.

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This year we decided to give a publication of our projection in the range of energy forecasts both for energy and demand. This shows our range of forecasts for the energy compared to the actual historic energy usage. And what this does, the blue line there is our base forecast. And as I mentioned before, that is accelerating modestly with an expectation of continued customer growth mitigated by ongoing customer efficiency.

In the green line scenario, essentially what we did was to look at the possibility of expanded customer use, an even more robust economic development scenario, and the possibility of some more extreme weather than we have seen in the last few years. So that gave us what we thought was a reasonable upper bound for the energy use over the ten-year period, and

similarly we produced load forecasts on the other side.

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This slide shows the same projection essentially for our summer peak demand. And the key here is that we were using this projection to test the robustness of our plan, whether the base plan, which was built around that center line, would be able to adapt to the demands particularly of an increased megawatt need. And we found that we were able to project, through a combination of changes in our contract structures and the changes in our build plan, the ability to respond to any of these scenarios building off the base plan that we have today.

And finally this is the 2017 Resource Plan. And basically, again, our focus is still in the near term here on the retirement of the two large coal units and their replacement with high efficiency natural gas combined cycle. Because of the slight decrease in the load projections, we are projecting a decrease from the five combined -- five CTs in 2024 and '25 to a total of three spread across the period from '24 to '26.

And lastly, as we have recognized, the expectation that we're going to continue to see greater and greater cost-effectiveness in PV generation. We have incorporated into the plan an expectation that there will be considerable growth in the amount of PV,

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utility scale PV generation on the DEF system. This is reflected here and in our energy use projections throughout the plan. And that is actually all I had to present today, so if there are any questions.

MS. THOMPSON: Good afternoon. Takira Thompson with staff.

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I have a few questions. Referring to Slide 5 --

MR. BORSCH: Uh-huh. I don't know if you want to put Slide 5 back up. I can't do it, so. 1, 2, 3, 4, 5, yeah, uh-huh.

MS. THOMPSON: What affected or controlled how the high and low cases were developed?

MR. BORSCH: Principally what we looked at were three independent variables: Economic activity, weather, and customer growth. And based on the metrics that we developed for each one of those variables, we took a -- one standard deviation from the base case on the high side and one standard deviation from the base case on the low side for each of those variables and used those to project load and energy needs in these bands that you see here.

> MS. THOMPSON: Okay. Referring to Slide 8 --MR. BORSCH: Uh-huh.

MS. THOMPSON: -- how many of the projected

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1	solar facilities will the utility own and how many will		
2	be third-party owned?		
3	MR. BORSCH: That remains to be seen.		
4	MS. THOMPSON: Okay.		
5	MR. BORSCH: We looked at this and really		
6	basically did an economic slice of what we thought might		
7	be potentially cost-effective across the number of		
8	utility scale PV projects that would be available. In		
9	this plan, we didn't directly take a position on whether		
10	those would be utility owned or third-party owned. We		
11	expect that there will be some division of the two, some		
12	of each, but we didn't apply a specific ownership		
13	percentage.		
14	MS. THOMPSON: Okay. Well, that's all. Thank		
15	you.		
16	MR. WOOTEN: I have a quick question.		
17	MR. BORSCH: Oh, all right.		
18	MR. WOOTEN: How do you think the increase,		
19	the increase in developing solar impacted your actual		
20	2017 resource plan?		
21	MR. BORSCH: Well, as I said earlier on, we		
22	have historically had a focus on DEF as a winter peaking		
23	utility. So up through the position of our 2017 plan,		
24	we were not ascribing a summer capacity value to the PV		
25	solar. So this solar impacts the plant on an energy		

basis. It provides a substantial amount of PV energy, but we did not ascribe to it a firm capacity. We are currently, as the Commission is aware, we have a number of small scale demonstration projects that we have built over the last year or two, and we have been evaluating the generation from those projects as we look ahead, and expect that we'll be assigning a future capacity to those projects. MR. WOOTEN: All right. Thank you. I see there's no more questions, so I want to thank you for your time, Mr. Borsch. And I think we're going to move on to Jun Park and Sybelle Fitzgerald from Gulf Power. MR. PARK: Good afternoon. My name is Jun Park, and I'm Gulf Power's forecasting supervisor. Today I'll be presenting an overview of the economic and retail sales outlook for Gulf Power. I'll then turn it over to Sybelle Fitzgerald, who is Gulf Power's generation and resource planning manager, for an overview of fuels, renewables, and the next resource need. Starting with the economic outlook, Gulf Power's service area covers portions of eight counties in Northwest Florida. The economy in Gulf's service

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area has seen steady growth over the past few years

since the end of the "Great Recession." This economic recovery has been seen in many aspects of the economy.

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For example, what's shown here on the chart is the number of households in Northwest Florida. Over the past few years, households have grown between 1.5 to 2 percent per year, and households are projected to grow at over 1 percent per year over the next few years.

This growth in the number of households translates to growth in the number of customers. On this chart, the red line represents Gulf's residential customers. Excuse me. And historically the household growth has tracked very closely with -- excuse me -customer growth has tracked very closely with household growth, and so over the past few years residential customers have grown over 1 percent, and residential customers are projected to grow at more than 1 percent over the next few years.

However, use per customer has not been growing. In fact, the amount of energy on average per residential customer has been declining. As shown on the blue dotted line, residential use per customer has declined in excess of 1 percent per year over the past few years, and this decline in use per customer is projected to continue.

The combination of the growth and the number

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of customers, along with a decline in the average use per customer, results in retail energy sales that are projected to be flat to slightly growing. Over the next few years, retail sales are projected to grow at less than 1 percent per year.

Now I'll turn it over to Sybelle Fitzgerald. **MS. FITZGERALD:** Good afternoon. My name is Sybelle Fitzgerald. I'm the generation resource planning manager for Gulf Power Company, and I'm going to start with our fuel forecast outlook.

So overall between 2017 versus 2016 in our fuel price forecast we've seen coal prices and natural gas prices and the rate of price increase over the ten-year period has declined for both coal and gas prices. For 2016, you can see the rate of price increase over the ten-year period was only 3.9 percent, but for 2017 it was even less, 1.6 percent for coal. And primarily that's because of the competition with natural gas pricing is what we're seeing.

For natural gas, it was 10.4 percent versus 5.2 percent for 2017. And that's overall for natural gas due to the availability of natural gas and the lower price to drill and lower environmental cost.

So I'm going to turn next to give you an update on Gulf Power's solar projects. These are energy

purchase agreements that we have with two of our military customers. One solar plant is located on Air Force property at Eglin Air Force Base, and the other two are located on Navy property. Both of them went online in just the last few months, so we're proud of these projects.

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Overall these projects deliver about -- the energy equivalent to serve approximately 18,000 homes overall. And you can see the breakdown on the slide per project. The Saufley project located in West Pensacola is about 50 megawatts, and that's located on Navy land that Gulf Power leases. And the Holley project, 40 megawatts, is located in Navarre, also located on a Navy outlying field that Gulf Power leases. And then the Air Force project is located at Eglin, 30 megawatts, that also Gulf Power leases the land. And we have a third party that we have an energy purchase agreement with.

Just to give you a quick visual of the project, the smallest project for Eglin, 226 acres. And then here for the Holley project of 40 megawatts, it's just a -- 330 acres is the span of that project. And then our largest project in West Pensacola covers 438 acres.

And an update real quick on our wind projects

that we have at Gulf Power. The first one went online January 16th. It had 89 turbines, they're 2 megawatts each, for a total of 178 megawatts of capacity. For Kingfisher II, that went online this year in February, 47 turbines, 2 megawatts each, for a total of 94 megawatts. And these projects combined, they deliver about 77 -- the energy equivalent to serve 77,000 homes.

And moving to our mix of generation that we have, this is the percent of energy that we serve our customers from renewables. That's what we're trying to show on this slide is how it's increased over the years. You see in 2016 it was 6.3 percent. That 6.3 percent was mainly made up of our first wind agreement. And then 2017, you can see the jump to 10.2 percent was when we brought online our second wind agreement as well as our solar farms.

But keep in mind, the solar farms are only online for part of the year in 2017. So you'll see a little bit more increase to 11 percent overall from renewables in 2018 as we see more generation output coming in from the solar farms.

So this slide here is just to show and to talk about Gulf's next need in 2023, and you can see that we have a sharp decline and our reserve margins go negative to negative 6.3 percent in 2023. And this is due to the

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expiration of the Central Alabama purchased power agreement that Gulf has for 885 megawatts.

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So as we take a look at what we're going to do about our next resource need, some of the factors that we consider: technology type, fuel, transmission, site factors and performance, and dispatchable resources. Of course, the technologies that we have under consideration for our next resource need, the usual: Combustion turbine, CTs, or combined cycles. Of course, they both have their pros and cons.

CTs have a lower install cost but a higher cost to run. Combined cycles are more expensive to install, but they have a lower energy cost and, you know, they're more economical to run. The evaluation components for those included capital costs, operations and maintenance costs, energy and capacity value.

And then moving to my last slide here, talk a little bit about technology and site selection. So we had, of course, the two technologies that I just mentioned, well, combined cycles and CTs, we looked across six site locations. And we have done some preliminary screening, and it showed that North Escambia and our Smith plant facility was the most favorable sites to locate a CT. For a combined cycle, at that screening the most favorable site was at North Escambia.

So updated studies are underway to identify technology and the site for our next self-build, and those studies are not yet complete. But we anticipate selecting a site and the technology type in 2018. Are there any questions?

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MR. ELLIS: Yes. Going back to Slide 13 where you're discussing the Gulf Power reserve margin, Gulf Power is the only utility that is not a member of the FRCC with the Ten-Year Site Plans. And could you go in a little bit to how the target reserve margin is established. I know with the other utilities that there's a stipulation between three of them with the PSC and there's also the FRCC requirement for generation -for a 15 percent reserve margin and an LOLP requirement. How was the target reserve margin established for Gulf? Is it something voluntarily you did? Was it through your reliability group, things of that nature?

MS. FITZGERALD: Sure. Southern Company has -- you know, Gulf Power is a member of Southern Company, and we have a coordinated planning process. And with the expiration of the Central Alabama PPA, it drove Gulf Power to be -- you know, go well below its target reserve margin, which unlike FRCC, our target reserve margin for actually Gulf Power is 14.74 percent. The Southern Company long-term target reserve margin is

16.25 percent. So Gulf Power's contribution to that is 14.74 percent.

And so as we study the system on a coordinated -- you know, as a coordinated planning process, Gulf Power got allocation for needing to, you know, build a new power plant or, you know, whatever technology ends up -- you know, the screening, how it turns out.

MR. ELLIS: Thank you.

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MS. THOMPSON: Good afternoon. Did the utility consider pursuing another purchased power agreement for its 2023 resource need?

MS. FITZGERALD: Yeah. As we go through the screening process, all types of technology will be reviewed, you know, potential for future purchased power agreements, self-builds. It'll be the typical screening process.

MS. THOMPSON: Referring to Slide 16, what types of preliminary screening studies were conducted to determine which sites would be favorable for a particular technology type?

MS. FITZGERALD: So we, so we work in conjunction with Southern Company Services, and the types of screenings that we do takes into account several factors. And one of them being, you know, we

look at transmission, we look at fuel, where is the availability of fuel, we look at the technology type, and they run that all in an economic model, and then it gives you the results that come out. That's how we do it.

MS. THOMPSON: Thank you.

MS. FITZGERALD: You're welcome.

MR. WOOTEN: Quick question. I see also on this slide that there's six sites being considered. Are these -- can you list these sites, or is that something you don't know yet, or what's going on?

MS. FITZGERALD: Yeah, sure. Those are sites that we have in plant held for future use. So it would be our existing sites like the Smith plant location in Panama City, the Scholz power plantthat, you know, was recently retired. We have some land at Shoal River. We also have the Crist plant location in Pensacola. We also have the North Escambia property, the approximately 2,702-acre site there in North Escambia that we're looking at. So those are the sites.

MR. WOOTEN: All right. I think -- do we have any other questions?

Thank you for your time. I appreciate it. I think next on the list we have Dr. Steve Sim from FPL.

DR. SIM: Good afternoon. My name is Steve Sim. I represent the resource planning area at FPL, and it's a pleasure to be here today.

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Let me start off with where we were last year with our 2016 site plan. What that site plan showed a year ago was that we were finishing up the modernization at Port Everglades with a new combined cycle unit. We were also finishing up the replacement of some old peaking unit gas turbines with some new, far more efficient peaking units, combustion turbines.

We also showed that we were adding, by the end of 2016, three roughly 75-megawatt PV facilities in the southwest area of our service territory. We showed in 2019 the Okeechobee combined cycle that had been approved by the Commission. And finally we also showed that we were projecting another 300 megawatts of additional PV by the year 2020. And lastly on this slide, we were showing our next resource need was in 2024, which we were showing having an un-sited combined cycle as a placeholder to meet that need.

Now at the time the 2016 site plan was filed with the Commission, we were well underway with our planning for 2016 leading to the 2017 site plan. And with all resource planning, as you've seen with the prior presentations, there are several key forecasts

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that drive much of the resource planning process. So let me walk you through those.

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First was a peak load forecast. We're summer peaking, so I'm comparing here in the black line the 2016 summer peak load forecast with the red line, which was what we used in later 2016 and which led to our 2017 Ten-Year Site Plan. Nothing too surprising here. It's a little bit lower than what the 2016 peak load forecast was. A primary reason for that was we were projecting a bigger impact from the energy codes and standards, energy efficiency codes and standards. But it still shows significant growth over the ten-year period, roughly 2,500 megawatts. So, again, not too much different than what we were looking at in the 2016 site plan.

That's much the case also when we come to the fuel cost forecast. The black line shows the natural gas fuel cost forecast in the 2016 site plan. The red line shows what we were showing in the 2017 site plan. A little bit lower, but again not surprising. The past several years we have consistently seen that the new gas cost forecast was lower than the prior year's natural gas cost forecast.

There was a significant change, though, in regard to the CO2 cost or compliance cost forecast. It

is significantly lower than what we were using in our analyses in 2016. Now, our CO2 compliance cost forecast comes from the consultant, ICF, and there are primarily two reasons why this forecast is significantly lower.

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First of all is the change in the new federal administration. They were anticipating, and I think correctly, that the Clean Power Plan was going to be, if nothing else, put on hold for four years and would probably take a couple of years after that for any replacement to the Clean Power Plan to resurface. So it was a, roughly a six-year start to where compliance costs became non-zero.

The second reason why it's so much lower is they were looking out and seeing the general trend in the industry of coal being replaced by natural gas in large part due to the prior slide with the lower cost of natural gas, and they were also seeing a good bit of solar activity across the country and in the southeast and in Florida due to the lower cost of photovoltaics. So those combinations resulted in lower projections of CO2 emissions and CO2 emission rates. Therefore, they thought that whatever the replacement was, assuming there is a replacement for the Clean Power Plan out in six years or so, it would cost less to meet those targets.

Now in the analysis itself, during the latter portion of 2016 what FPL focused on was not only, as usual, our system resource needs, but we also focused on regional needs, primarily that for Southeast Florida, which is made up by Broward County and Miami-Dade County. The reason for the emphasis on that, well, it's something that we bring up each year in our Ten-Year Site Plan as one of the factors that we always look at.

Those two counties make up the biggest portion of our load, roughly 44 percent of our total load. And to put it in perspective, those two counties' electrical load is roughly equivalent to the entire electric load for Duke Florida. It's an area that is bounded on the east by the Atlantic Ocean, on the south by the Gulf of Mexico and the Keys, the west by the Everglades, on the north by highly developed Palm Beach County, and the two county areas themselves are highly developed.

So it's a tough area to try to build generation in. It's a tough area to try to bring new transmission lines into the area. And we want to maintain or need to maintain a balance between load and generation in order to ensure that that transmission system down there in the two counties remains stable. So it's a very important consideration that we periodically look at.

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And in our 2016 analysis we were forecasting that not only would we have a system resource need in the 2024 time frame, as shown by our 2016 site plan and the very first slide I showed you, but we were also projecting that the Southeast Florida area was projected to go out of balance at roughly the same time frame.

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So we looked at our analyses on the second half of 2016 of trying to solve for both problems. We focused on three types of resource options. We focused on CC units. As we have seen, projected gas costs are lower than they were previously, CO2 compliance costs are lower, and the CC unit capital cost projections were dropping and fuel efficiencies for the units were increasing.

We also looked at PV. Capital costs have steadily been declining, and FPL has identified a number of advantageous sites virtually, without exception, outside of the Southeast Florida region for PV.

Storage, we want to take a look at it. We have a lot of interest in it. There are high capital costs currently for storage, but they're declining. We view they will continue to decline, so we've actively looked at those.

And the last slide here shows where we ended up in the 2017 site plan. And let me ask you to focus

on the black line entries here, or black font. Those represent what were carryovers from the 2016 site plan. We see the Okeechobee combined cycle unit in 2019 coming in, and we saw the un-sited solar of roughly 300 megawatts in 2020.

Everything else that's in red font is new to the 2017 site plan. Taking advantage of the SoBRA agreement, we have roughly 300 megawatts of additional PV coming in in '17, '18, and '19, and we were projecting that those roughly 300 megawatts of PV additions would continue to be cost-effective and we would continue to add them through 2023. So about 1,800 megawatts of additional PV beyond what we were showing in 2016.

In 2018, another new thing is we're projecting the retirement of our existing Lauderdale Units 4 and 5, and we are replacing that capacity with a new combined cycle at the same site called the Dania Beach Energy Center in 2022.

And the last big change was -- is shown in 2019 where we are retiring roughly 970 megawatts of existing coal units, both owned and purchased. And the last item I'll point out here is that if you look at the last column and the last row, we do not have another resource need projected with this resource plan through

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the reporting period of 2026. Our next resource need would pop up in 2027. And with that, it concludes my presentation, and happy to try to answer any questions

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MS. THOMPSON: Okay. Referring to Slide 6, why was storage found to be the least favorable resource option of the three types mentioned?

DR. SIM: I'm sorry. Could you repeat, please?

you may have. Thank you.

MS. THOMPSON: Why was storage found to be the least favorable resource option of the three types mentioned?

DR. SIM: Primarily due to the high capital cost of it. The prices have not come down at the same level as PV and, therefore, it was disadvantaged for that reason.

MS. THOMPSON: Okay. Is the utility's generation only reserve margin a controlling factor for any plant unit additions?

MR. SIM: No. I think what you'll see in our, in our projections is that both the, what I'll call the total reserve margin, which is the traditional one that includes DSM, and the generation only reserve margin, what we have consistently seen is the year of resource need is identical regardless of which of the two reserve

000042 margin criteria we use, and the amount of capacity that 1 we need in that year is roughly the same. 2 And what we've seen in some years, we have a 3 higher number with a total reserve margin criteria, and 4 in other years we may have a somewhat higher number in 5 the generation only reserve margin. But they're fairly 6 7 comparable. MS. THOMPSON: Okay. Thank you. 8 9 MR. WOOTEN: Thank you, Dr. Sim. I appreciate 10 it. 11 MR. SIM: Thank you. 12 MR. WOOTEN: Last, but not least, is Chris 13 Steele from TECO. 14 MR. ROCHA: Hi. Well, I'm not Chris. He's 15 better looking than I am. He got a great opportunity at the Bayside combined cycle station. He's managing the 16 17 maintenance level activities there. So the greatest job 18 in the utility world of manager of resource planning, we're looking for that right now, so. Only a utility 19 20 planner would have liked that joke. 21 So it's the right arrow, Ben? Oh, there we 22 go. All right. So this -- the big picture, we're 23 designed to evaluate -- want to evaluate both the 24 demand -- I'm Jim Rocha, by the way, the director of the 25 department -- demand side and supply on a comparable and

consistent basis. We wanted to be cost-effective and reliable. And so to do that, we're going to look at all our future needs, we're going to survey the market, and we're going to do an economic analysis and meet all of those requirements.

Here's kind of the flow sheet. It's very similar to things that Stacy put up. But our first step, and it's a giant circle, so you could start on any one of them, but we start -- I started with the demand and energy forecast and any potential demand alternatives that were cost-effective and to determine -- that way we can determine our reliability and the needs and timing of additions of capacity or demand reduction.

We do an initial screen, which I'll show you some of those. This is just to narrow down all the gazillion options that we could possibly put forward, and some of them you want, as Sybelle said, a little bit lower energy cost versus a cheaper capacity cost.

Then we put these into our expansion plan models, and I'll talk a little bit about that. And then finally we put -- a lot of times folks use PROMOD or some of the others. We use an ABB model called Planning and Risk. And then lastly we -- with the avoided unit that we identified for the standard offer, we go back in

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and determine cost-effective demand-side programs.

This is a comparison of our demand forecast. The very first number is because that's an actual number from winter of '16, and we heard that, that it was a fairly low, low number. It's about a 1.4 percent over the ten-year period increase of demand on our system. Very little difference between '16 to '17 on our system.

Oh, by the way, on the energy side, I guess I didn't have that graph, it's about 1.2 percent energy growth for our system. So we're slightly growing more lower load factor.

This is kind of busy and I'll try to show you the peaking side. This is our screening curve, and it's a very gross rough estimate of technologies where you levelize over, say, a 30-year life, and the slope is the variable cost and the fixed cost is the Y intercept.

And right off, the first thing you notice is combined cycle with the current projections that we heard from Dr. Sim of natural gas prices is the lowest, combustion turbine next. Our utility scale solar, you can see it starts to cross over somewhere higher capacity factors right now. I want to point out that these numbers are all based upon our once-a-year survey of the market. We go to a big engineering firm and all the different technologies that give us the variable

costs, the fixed costs, and the maintenance costs, and then we do a new fuel forecast.

And so as we will talk about a little bit later and maybe some of our other press announcements, there have been changes in the market since. But this puts them all on the same basis.

Small scale solar right above that, and then the aero type peaking. You might want to call that quick start peaking. Sometimes folks will pick that technology for that.

Here is a result of our reserve margin. Of course, it bumps up when we add additions. And once again, our plan that was filed on April 1 is very similar to last year in that we have two frame peakers in '21 and then in '24. And we are somewhere -- less than 25 but more than the 20 percent. And you can see it's pretty clear we build at the 20 percent level.

The Polk 2 combined cycle went in and has been operating great. It's a very high capacity factor, even higher than we had thought. Gas prices are low. And then the Big Bend solar plant, we had been calling it 18 megawatts nominal. When we went out and bought the equipment, the inverters are going to be rated at 2.0 megawatts. They were, as built, 2.2, so they're a little bit over 19. So the rating is 19.4 megawatts AC.

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This is a picture of -- in the back you can see our Big Bend power plant and the beautiful Tampa Bay, not the picture that Ben showed of downtown St. Pete, but I think this is beautiful. And there's our 19.4 megawatt solar system that we installed -put into service in February of this year. And the Polk 2 combined cycle came in in January.

And it's -- I've got some graphs I think you'd find interesting of actual data. I've been doing everything on forecast data and vendor-supplied forecasts. And so as we look forward and some other things that have hit the press, we're going to start doing a lot more because gen planners don't just work through the Ten-Year Site Plan. We keep working all year long, all year long, and we'll be looking at some of the -- how to integrate larger amounts. And then I'm always continuing, like every October we look at all of our power plants and see if they're still -- the net present value is the right thing for our customers.

Here is actual data, and I'm going to finish up with just our Big Bend solar plant. And you can see some -- this is a day, one day in May. I wasn't aware, but May is a very good day for, at least in Florida, for -- month for solar incidents. And so you can see we got very flat at the top, maybe a few clouds

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came in at some of those times or even rain, and you can even see that at the end of the day. Our coincident peak is about 5:00 o'clock in the afternoon. So with these tracking systems, we do a little bit better out there so we can calculate a more firm coincidence of the solar at the Big Bend site.

Here is a July number, and you can see the magnitudes are down and they're a little more variable, but it's consistently performing up at a higher level, not at the 19 megawatts. But these are actual data, and we're going to continue to collect a lot of that. And with that, I'd like to ask if there are any questions.

MS. THOMPSON: Good afternoon.

MR. ROCHA: Good afternoon.

MS. THOMPSON: Does the utility anticipate including additional solar capacity in its 2018 Ten-Year Site Plan?

MR. ROCHA: Next year?

MS. THOMPSON: Yeah.

MR. ROCHA: So we announced something recently. I can tell you that these analyses go on a long time and a lot of things have been -- a lot of things we've been through at Tampa Electric over the summer, it will be in the Ten-Year Site Plan next year. Of course, we're going to first give an opportunity for

this body to see that SoBRA that will be filed or voted.

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MS. THOMPSON: Referring to Slide 7.

MR. ROCHA: Okay.

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MS. THOMPSON: Are there any studies underway to address the planning considerations mentioned in your solar updates?

MR. ROCHA: Oh, yes. We're doing a lot of things on this. And, you know, one of the probably simplest is you start adding enough solar or anything really to see where you start having dump energy, and so that's one thing that you've got so many constraints that that's starting to happen.

And then also we do a lot of studies with the Transmission Planning Group on trying to understand their requirements. And I'm finding that though we're in different places now, back in the old days when we were both closer together might have, might have been a better way to handle that.

Also on storage, we continue to look at it. As we heard, it's over \$2,000 a kW probably on storage. But when you have a higher loading factor -- so we keep trying to find ways to load up the storage with that and then use it maybe at the coincident peak but just haven't been able to make the numbers work. And it's constant working on it with generation planners.

000049 But we're also -- instead of -- not just our 1 2 long-term models. This is more, you know, you have to 3 look, really look at the volatility and what could happen in those hours, and so we've been doing more 4 5 studies on spinning reserve and quick start, taking a look at we might need to do more of that. And go ahead. 6 7 **MS. THOMPSON:** Is that it? MR. ROCHA: Yes, that's it. 8 MS. THOMPSON: Well, that's all. Thank you. 9 10 MR. ROCHA: All right. MR. WOOTEN: I don't think there's any other 11 12 questions. I want to thank you -- what was, what was 13 your name? I didn't catch it. 14 MR. ROCHA: Jim Rocha. 15 MR. WOOTEN: Jim Rocha. Okay. Thank you. 16 At this time we would also like to open up 17 comments to the public. Is there anyone that would like 18 to provide comments? 19 All right. Seeing that there's no one making 20 comments and there's no other matters to discuss, I'd 21 like to move to conclude the workshop and declare it 22 adjourned. Everyone have a good afternoon. 23 (Workshop adjourned at 2:46 p.m.) 24 25 FLORIDA PUBLIC SERVICE COMMISSION

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3	COUNTY OF LEON)				
4	I, LINDA BOLES, CRR, RPR, Official Commission				
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