



September 21, 2018

**E-PORTAL FILING**

Ms. Carlotta Stauffer, Clerk  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, FL 32399-0850

**Re: DOCKET NO. 20180048-EI- Consideration of the tax impacts associated with Tax Cuts and Jobs Act of 2017 for Florida Public Utilities Company - Electric.**

Dear Ms. Stauffer:

Attached, please find Attached for filing, please find the revised Direct Testimony and exhibits of Michael Cassel, the revised Direct Testimony and exhibits of Matthew Dewey, and the Supplemental Direct Testimony of Michael Cassel on behalf of FPUC-Electric .

As always, please don't hesitate to let me know if you have any questions. Thank you for your assistance with this filing.

Kind regards,

A handwritten signature in blue ink, appearing to read 'G. Munson'.

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Greg Munson  
Gunster, Yoakley & Stewart, P.A.  
215 South Monroe St., Suite 601  
Tallahassee, FL 32301  
(850) 521-1713

cc:/ (Service List)

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Before the Florida Public Service Commission

Docket No. 20180048-EI

In re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act  
of 2017 for Florida Public Utilities Company

Prepared Direct Testimony of Michael Cassel

Date of Filing: May 31, 2018

**Revised: September 21, 2018**

**Q. Please state your name and business address.**

A. My name is Michael Cassel. My business address is 1750 South 14<sup>th</sup>  
Street, Suite 200, Fernandina Beach, FL 32034.

**Q. By whom are you employed and what is your position?**

A. I am employed by Florida Public Utilities Company ("FPUC") as the  
Director of Regulatory and Governmental Affairs.

**Q. Please describe your educational background and professional  
experience.**

A. I received a Bachelor of Science Degree in Accounting from Delaware  
State University in Dover, Delaware in 1996. I was hired by Chesapeake  
Utilities Corporation ("CUC") as a Senior Regulatory Analyst in March  
2008. As a Senior Regulatory Analyst, I was primarily involved in the

1 areas of gas cost recovery, rate of return analysis, and budgeting for  
2 CUC's Delaware and Maryland natural gas distribution companies. In  
3 2010, I moved to Florida in the role of Senior Tax Accountant for CUC's  
4 Florida business units. Since that time, I have held various management  
5 roles including Manager of the Back Office in 2011, Director of Business  
6 Management in 2012. I am currently the Director of Regulatory and  
7 Governmental Affairs for CUC's Florida business units. In this role, my  
8 responsibilities include directing the regulatory and governmental affairs  
9 for the Company in Florida including regulatory analysis, and reporting  
10 and filings before the Florida Public Service Commission ("FPSC") for  
11 FPUC, FPUC-Indiantown, FPUC-Fort Meade, Central Florida Gas, and  
12 Peninsula Pipeline Company. Prior to joining Chesapeake, I was  
13 employed by J.P. Morgan Chase & Company, Inc. from 2006 to 2008 as  
14 a Financial Manager in their card finance group. My primary  
15 responsibility in this position was the development of client specific  
16 financial models and profit loss statements. I was also employed by  
17 Computer Sciences Corporation as a Senior Finance Manager from  
18 1999 to 2006. In this position, I was responsible for the financial  
19 operation of the company's chemical, oil and natural resources business.  
20 This included forecasting, financial close and reporting responsibility, as  
21 well as representing Computer Sciences Corporation's financial interests  
22 in contract/service negotiations with existing and potential clients. From

1 1996 to 1999, I was employed by J.P. Morgan, Inc., where I had various  
2 accounting/finance responsibilities for the firm's private banking clientele.

3  
4 **Q. Have you ever testified before the FPSC?**

5 A. Yes. I've provided written, pre-filed testimony in a variety of the  
6 Company's annual proceedings, including the Fuel and Purchased  
7 Power Cost Recovery Clause, Docket No. 20160001-EI and the Gas  
8 Reliability Infrastructure Program ("GRIP") Cost Recovery Factors  
9 proceeding for FPUC and our sister company, the Florida Division of  
10 Chesapeake Utilities Corporation, Docket No. 20160199. Most recently,  
11 I provided written, pre-filed testimony in FPUC's electric Limited  
12 Proceeding, Docket No. 20170150-EI.

13  
14 **Q. What is the purpose of your testimony?**

15 A. I will explain and support FPUC's proposal for disposition of tax benefits  
16 related to the Federal Tax Cuts and Jobs Act of 2017 ("2017 Tax Act")  
17 related to the Florida Public Utilities Company, Electric division.

18  
19 **Q. Are you sponsoring any exhibits in this case?**

20 A. Yes. I am sponsoring Exhibits MC-1 (revised) and MC-2, which are  
21 summaries of FPUC's proposed treatments of the impacts resulting from  
22 the 2017 Tax Act.

23 **Q. Can you explain why Exhibit MC-1 was revised?**

1    **A.**    Exhibit MC-1 was revised to incorporate the revisions to protected and  
2           unprotected balances to the regulatory liability accounts and amortization  
3           of the protected liability based on Matt Dewey's revised testimony.  
4           These changes resulted in the unprotected liability falling below the  
5           \$800k range specified in the Stipulation and Settlement agreement  
6           ("2017 Agreement") in Docket No. 20170150-EI. This changed the  
7           amortization period from a ten-year flow-back period to a five-year flow-  
8           back period. This change is reflected in MC-1 (revised).

9  
10   **I.**    **FPUC's PROPOSAL**

11  
12   **Q.**    **Is FPUC electric division subject to a settlement that includes**  
13           **provisions addressing the 2017 Tax Act?**

14   **A.**    Yes. In Docket No. 20170150-EI, FPUC entered into a Stipulation and  
15           Settlement ("2017 Agreement") with the Office of Public Counsel  
16           regarding FPUC's request for recovery through base rates of certain  
17           capital projects. That 2017 Agreement was subsequently approved by  
18           the Commission in Order No. PSC-2017-0488-PAA-EI, issued December  
19           26, 2017.

20  
21   **Q.**    **Could you please provide a summary of the 2017 Agreement**  
22           **provisions related to the 2017 Tax Act?**

1 A. Yes. The 2017 Agreement includes provisions addressing the then-  
2 anticipated 2017 Tax Act in Section VII. The following is a summary of  
3 these provisions.

4 **Paragraph (b):**

- 5 • The Company's forecasted earnings surveillance report for the  
6 calendar year that includes the period in which Tax Reform is  
7 effective will be the basis for determination of the impact of Tax  
8 Reform.
- 9
- 10 • The impacts of Tax Reform on base revenue requirements will be  
11 flowed back to retail customers with a one-time adjustment to  
12 base rates.
- 13
- 14 • Any effects of Tax Reform on retail revenue requirements from the  
15 Implementation Date through the date of the one-time base rate  
16 adjustment will be flowed back to customers through the ECCR  
17 Clause.

18 **Paragraph (c):**

- 19 • All Excess Deferred Taxes will be deferred to a regulatory asset  
20 and flowed back to customers over 10 years because the balance  
21 is estimated to be greater than \$800,000.
- 22

23 **Q. Could you please identify the three components of the 2017 Tax Act**  
24 **being addressed by FPUC in this proposal?**

1 A. The three components of the 2017 Tax Act being addressed by FPUC  
2 are: 1) the federal tax rate change from 35% to 21%; 2) the Protected  
3 Deferred Tax Liability; 3) the Unprotected Deferred Tax Liability.

4

5 **Q. What is FPUC's proposed resolution for the impact of the federal**  
6 **rate change from 35% to 21% resulting from the 2017 Tax Act?**

7 A. Per the 2017 Agreement, there are two aspects of the rate reduction  
8 provision that the Company must address. The first is the annual benefit  
9 of the federal rate change from 35% to 21%, which is calculated, at an  
10 effective rate, to be \$638,158. This amount will be flowed back to  
11 FPUC's customers by way of a one-time base rate change until the next  
12 base rate proceeding. The second provision to be recognized is the  
13 portion of the federal rate change that is effective from January 1, 2018,  
14 until such time as the Company can make the base rate change in its  
15 billing system, which is currently planned to be effective January 1, 2019  
16 ("Implementation Date"). With an Implementation date of January 1,  
17 2019, this amount is calculated to be \$638,158 and will be flowed back to  
18 FPUC's customers by way of a reduction in the ECCR cost clause.  
19 Exhibit MC-1 (revised) demonstrates this calculation.

20

21 **Q. Is there an alternative approach that warrants consideration?**

1 A. Yes. While FPUC fully acknowledges that the 2017 Agreement  
2 prescribes a one-time reduction in base rates to return the benefit  
3 created by the 2017 Tax Act, the methodology to return tax benefits to  
4 customers, as prescribed in the 2017 Agreement, was drafted prior to the  
5 passage of the 2017 Tax Act. As a result, the opportunity to consider  
6 other methods of assuring the benefits resulting from changes in the  
7 federal tax law would make their way back to customers was limited.  
8 With the impacts of the 2017 Tax Act now known, FPUC suggests that  
9 applying the \$638,158 annual amount of tax savings associated with the  
10 federal tax rate reduction to the Company's under-recovered Fuel and  
11 Purchased Power Cost, which as of December 2017 was approximately  
12 \$5.5 million, would be a more efficient and less confusing mechanism of  
13 returning these tax benefits to FPUC's customers, as opposed to a base  
14 rate decrease followed by a significant fuel surcharge increase. Applying  
15 the tax benefit to the fuel under-recovery would not only provide some  
16 "bill smoothing" benefits, but timing benefits, as well, as it would  
17 contribute a total of approximately \$1.3 million to \$1.9 million to the Fuel  
18 Cost over the next two to three years, which is when the Company would  
19 anticipate filing its next base rate proceeding.

20

21 **Q. Has the Company finalized the Deferred Tax balance calculations?**



1 A. No. As noted by Company witness Dewey, certain information pertaining  
2 to FPUC's calculation of the full tax benefits remains to be determined,  
3 including the portions of deferred taxes that can be normalized using the  
4 IRS' preferred normalization methodology known as "ARAM"; thus, the  
5 amounts are currently reflected as approximates and may be revised  
6 until December 22, 2018 in accordance with Securities and Exchange  
7 Commission Staff Accounting Bulletin 118.

8

9 **Q. What is FPUC's proposed resolution for the Protected Deferred**  
10 **Taxes?**

11 A. FPUC has a regulatory tax liability recorded on its balance sheet for  
12 protected deferred tax at a rate of 35% consistent with the applicable law  
13 prior to the 2017 Tax Act. At the implementation of the 2017 Tax Act, the  
14 Company will only be required to pay those taxes out at 21% rate. The  
15 estimated benefit in the Protected Deferred Tax shown on MC-1  
16 (revised) is \$7,155,154. This amount consists of \$7,065,295 shown on  
17 MD-1 (revised) and \$89,859 allocated to electric from the Florida  
18 Common Division at 21.6% of \$416,016, as shown on MD-2 (revised).  
19 This amount, per the 2017 Agreement, is to be flowed back to FPUC's  
20 customers using the Internal Revenue Service ("IRS") prescribed  
21 methodology. As discussed in Matt Dewey's testimony, the Company's  
22 consultant has determined the amortization to be flowed back to the

1 customers each year according to the Average Rate Assumption Method  
2 ("ARAM"). The amount of amortization for 2018 as shown in Exhibit MD-  
3 3 is \$288,232. Exhibit MC-1 (revised) includes all changes to the  
4 testimony of Matt Dewey.

5

6 **Q. Is there an alternative approach that warrants consideration?**

7 A. While FPUC again fully acknowledges that the Company's Commission-  
8 approved settlement with the Office of Public Counsel in Docket No.  
9 20170150-EI specifically addresses Deferred Taxes, FPUC suggests  
10 that an alternative of applying the estimated Protected Deferred Tax  
11 benefit amount annually to the under-recovered Fuel Cost for the same  
12 two to three year period. The Commission approval of this request  
13 would contribute an estimated additional \$576,464 to \$864,696 over two  
14 and three years to the Company's under-recovered Fuel Cost. The  
15 actual amount of amortization would be applied to the under-recovered  
16 Fuel Cost. It would also enhance the "bill smoothing" and timing benefits  
17 associated with applying the rate change tax savings to the Fuel under-  
18 recovery.

19

20 **Q. What is your proposed resolution for the Unprotected Deferred**  
21 **Taxes?**

1 A. FPUC has a regulatory liability recorded on its balance sheet for  
2 Unprotected Deferred Tax at a rate of 35% consistent with the applicable  
3 law prior to the 2017 Tax Act. At the implementation of the new tax rate,  
4 the Company is only required to pay those taxes out at 21% rate. The  
5 estimated benefit in the Unprotected Deferred Tax is a grossed-up  
6 Deferred Regulatory Tax Liability of \$538,064. This amount, per the  
7 2017 Agreement, is to flow back to FPUC's customers through base  
8 rates over a period of 5 years at approximately \$107,613 per year.  
9 Exhibit MC-1 (revised) demonstrates this calculation.

10

11 **Q. Is there an alternative approach that warrants consideration?**

12 A. While FPUC again fully acknowledges the Commission-approved  
13 settlement with the Office of Public Counsel in Docket No. 20170150-EI  
14 specifically addresses Deferred Taxes and prescribes a one-time  
15 reduction in base rates to return the benefit created by the 2017 Tax Act,  
16 there is also merit in applying the estimated \$538,064 of Unprotected  
17 Deferred Tax balance, as a one-time benefit to the Company's under-  
18 recovered Fuel and Purchased Power Cost Recovery balance. This  
19 would be consistent with the approach I've discussed relative to the tax  
20 rate change benefits and the Protected Deferred Tax benefits and would  
21 further lessen the impact of this under-recovery on customers' bills for  
22 2019.

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**Q: Why is applying the sum total in tax benefits to the Company’s Fuel and Purchased Power Cost Recovery charge calculation for 2019 a viable option?**

A: As of December 2017, the Company’s Fuel and Purchased Power Costs were significantly under-recovered. This under-recovery will need to be addressed in calculating the Company’s Fuel and Purchased Power Cost Recovery surcharge for 2019. The Company continually looks for avenues to reduce the under-recovery, but the efforts identified to date have only slowed the increase of the under-recovery, and not fully mitigated it. The other option the Company sees, outside of the alternative contained herein, would be to address the under-recovery with a mid-course correction. This would mitigate the under-recovery to some extent by year-end 2018 but would have a decidedly negative impact on the Company’s Fuel and Purchased Power Cost Recovery charge for the remainder of 2018.

**Q. Do you have an Exhibit that demonstrates the potential impact of treatment of these tax impacts on your customers?**

A. Exhibit MC-2 shows the estimated impact to the Company’s customers if the 2017 Settlement were followed exactly.

II. SUMMARY

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**Q. Please summarize your testimony.**

A. FPUC's proposal, as outlined above, not only meets the intended goal of the 2017 Tax Act by flowing savings back to our customers, but it does so in the most efficient, timely and responsible manner possible. The 2017 Agreement, prescribes applying annual savings from the tax rate change of \$638,158 and the estimated annual benefit resulting from the Protected Deferred Tax of \$288,232 as a reduction to base rates in order to return these benefits to FPUC's customers. The 2017 Agreement also provides that the tax rate change savings arising from the Implementation Date until base rate changes can be made to recognize the benefits of the 2017 Tax Act, which are calculated to be \$1,034,002, will be flowed back to FPUC's customers by way of a reduction in the ECCR cost clause. The 2017 Agreement further prescribes flowing back to customers, through base rates, over a five-year period at approximately \$107,613 per year the estimated Unprotected Deferred Tax balance of \$538,064. Given the specific provisions of the 2017 Agreement, FPUC proposes to flow back the benefits of the 2017 Tax Act consistent with the provisions of the Company's 2017 Agreement. Given, however, that FPUC currently has Fuel Cost under-recovery of approximately \$5.5 million as of December 2017, applying the annual savings associated with the tax rate change, as well as the estimated Protected Deferred Tax benefit and the estimated one-time Unprotected

1           Deferred Tax balance to this Fuel Cost under-recovery would  
2           significantly mitigate the under-recovery and send a less confusing price  
3           signal to our customers. The projected impact to FPUC's typical  
4           residential customers would be a decrease of approximately \$3.69 on  
5           customers' bills as a result of the reduction to the 2019 Fuel and  
6           Purchased Power surcharge. Additionally, returning the benefits from the  
7           2017 Tax Act to customers strictly, as prescribed in the 2017 Settlement,  
8           would require FPUC to lower customer bills multiple times including once  
9           for the actual effective tax rate change, as well as to refund the one-time  
10          effects of that change through the ECCR clause. These reductions  
11          would be accomplished during the same period that the Company would  
12          be evaluating the under-recovery in fuel rates, either through the  
13          projection or mid-course correction of its Fuel and Purchased Power  
14          Cost Recovery surcharge, that are likely to necessitate increases in  
15          customer bills. FPUC offers to apply the various savings from the TCJA  
16          to the Fuel Cost under-recovery as a secondary option, which although  
17          not consistent with the express language of the 2017 Agreement, is  
18          nonetheless consistent with the underlying intent to return all benefits of  
19          the 2017 Tax Act to FPUC's customers.

20

21   **Q.    Does this conclude your testimony?**

22   **A.    Yes.**

FLORIDA PUBLIC UTILITIES COMPANY  
 Computation of Electric Tax Savings  
 Projected 2018 Test Year

Docket No.:  
 Exhibit No.:  
 Page 1 of 1

20180048-EI  
 MC-1 Revised

With ARAM changes

	FE	Allocated FC	Total	Annual
<b>ANNUAL TAX SAVINGS FROM RATE CHANGE:</b>				
NOI BEFORE TAX CHANGE (INCLUDES LIMITED PROCEEDING)	\$ 3,433,957			
NOI AFTER TAX CHANGE (INCLUDES LIMITED PROCEEDING)	<u>\$ 3,910,374</u>			
NET INCOME EFFECT OF TAX CHANGE	\$ 476,417			
GROSS UP	<u>\$ 161,741</u>			
PRETAX - GROSSED UP SAVINGS (EXPENSE)	<u>\$ 638,158</u>			\$ 638,158
<b>ESTIMATED REGULATORY TAX LIABILITY:</b>				
Estimated Protected Grossed Up Reg Tax Liability	\$ 7,065,295	\$ 89,859	\$ 7,155,154	\$ 288,232 Note A
Estimated Unprotected Grossed Up Reg Tax Liability	<u>\$ 704,426</u>	<u>\$ (166,362)</u>	<u>\$ 538,064</u>	<u>\$ 107,613</u> 5 Year Amortization
Total Regulatory Tax Liability	<u>\$ 7,769,721</u>	<u>\$ (76,502)</u>	<u>\$ 7,693,219</u>	<u>\$ 395,844</u>
Total				<u>\$ 1,034,002</u>

Note A:

	FE	FC	Total
Per ARAM 2018 Schedule			
Amortization 2018 Per ARAM Schedules	\$ 210,797	\$ 4,382	\$ 215,179
Gross Up	<u>\$ 71,565</u>	<u>\$ 1,488</u>	<u>\$ 73,053</u>
	<u>\$ 282,362</u>	<u>\$ 5,870</u>	<u>\$ 288,232</u>

Florida Public Utilities Company  
12-Month Ending Volumes & Base Revenue

DOCKET NO.: 20180048-EI  
EXHIBIT: MC-2  
PAGE 1 OF 3

	(1)	(2)	(3)	(4)	(5)	(6)	
<u>LINE NO.</u>	<u>RATE SCHEDULE</u>	Customers at 12-31-18	Dec. 2018 12ME KWH	2018 Budget	PERCENT OF TOTAL	BASE RATE DECREASE AT UNIFORM PERCENT	TOTAL CLASS REVENUE WITH DECREASE
1	RESIDENTIAL	24,613	295,117,133	\$ 11,794,240	54.52%	\$ (589,078)	\$ 11,205,162
2	COMMERCIAL SMALL	3,782	64,055,441	\$ 2,779,404	12.85%	\$ (138,842)	\$ 2,640,562
3	COMMERCIAL	583	160,952,060	\$ 3,424,814	15.83%	\$ (171,040)	\$ 3,253,774
4	COMMERCIAL LARGE	23	95,682,144	\$ 1,423,777	6.58%	\$ (71,096)	\$ 1,352,681
5	INDUSTRIAL	2	21,585,000	\$ 516,523	2.39%	\$ (25,823)	\$ 490,700
6	OUTDOOR LIGHTS	3,029	7,469,143	\$ 1,693,009	7.83%	\$ (84,602)	\$ 1,608,407
		32,032	644,860,921	\$ 21,631,767	100.00%	\$ (1,080,480)	\$ 20,551,287
	Percent Decrease					-4.99%	



**Florida Public Utilities Company  
Present and Proposed Rates**

DOCKET NO.: 20180048-EI  
EXHIBIT: MC-2  
PAGE 2 OF 3

**Customer Facility Charge:**

	<u>Current Rates</u>	<u>Proposed Rates</u>
Residential (RS)	\$15.12	\$14.37
General Service (GS)	\$24.84	\$23.60
General Service Demand (GSD)	\$73.45	\$69.78
General Service Large Demand (GSLD)	\$140.41	\$133.40
General Service Large Demand (GSLD1)	\$869.46	\$826.04
Standby (SB) <500 kw	\$108.01	\$102.61
Standby (SB) ≥500 kw	\$869.46	\$826.04

**Base Energy Charge:**

	<u>Current Rates</u>	<u>Proposed Rates</u>
Residential (RS) ≤1,000 -	\$0.02117	\$0.02011
>1,000 -	\$0.03467	\$0.03294
General Service (GS)	\$0.02589	\$0.02460
General Service Demand (GSD)	\$0.00488	\$0.00464
General Service Large Demand (GSLD)	\$0.00226	\$0.00214
General Service Large Demand (GSLD1)	\$0.00000	\$0.00000
Standby (SB) <500 kw	\$0.00000	\$0.00000
Standby (SB) ≥500 kw	\$0.00000	\$0.00000

**Demand Charge:**

	<u>Current Rates</u>	<u>Proposed Rates</u>
Residential (RS)	\$0.00	\$0.00
General Service (GS)	\$0.00	\$0.00
General Service Demand (GSD)	\$4.00	\$3.80
General Service Large Demand (GSLD)	\$5.72	\$5.44
General Service Large Demand (GSLD1)	\$1.62	\$1.54
General Service Large Demand (GSLD1) kVAR	\$0.39	\$0.37
Standby (SB) <500 kw	\$2.81	\$2.67
Standby (SB) ≥500 kw	\$0.70	\$0.67
Standby (SB) kVAR	\$0.39	\$0.37

**Initial Entitlement of Service**

	<u>Current Rates</u>	<u>Proposed Rates</u>
Re-establish Service or Account Changes		
Customer Request Temp Disconnect/Reconn		
Reconnect After Disconnect (Normal Hrs)		
Reconnect After Disconnect (After Hours)		
Temporary Service		
Collection Charge		
Returned Check Charge	Per Statute	
Credit Card Fees	----- \$3.50 RS and 3.5% other classes -----	
Late Fees	----- Greater of 1.5% or \$5.00 -----	

**Florida Public Utilities Company  
Present and Proposed Rates - Lighting**

**DOCKET NO.: 20180048-EI  
EXHIBIT: MC-2  
PAGE 3 OF 3**

Lighting:	Current Rates				Proposed Rates			
	Facility Charge	Energy Charge	Maint Charge	Total Charge	Facility Charge	Energy Charge	Maint Charge	Total Charge
1000w HPS Flood	\$18.46	\$17.59	\$2.48	\$38.53	\$17.54	\$16.71	\$2.36	\$36.61
1000w MH Flood	\$17.03	\$17.59	\$2.41	\$37.03	\$16.18	\$16.71	\$2.29	\$35.18
1000w MH Vert Shoebox	\$21.02	\$17.59	\$2.74	\$41.35	\$19.97	\$16.71	\$2.60	\$39.28
100w HPS Amer Rev	\$7.98	\$1.78	\$2.71	\$12.47	\$7.58	\$1.69	\$2.57	\$11.84
100w HPS Cobra Head	\$5.99	\$1.78	\$1.74	\$9.51	\$5.69	\$1.69	\$1.65	\$9.03
100w HPS SP2 Spectra	\$20.49	\$1.78	\$2.56	\$24.83	\$19.47	\$1.69	\$2.43	\$23.59
100w MH SP2 Spectra	\$20.33	\$1.78	\$2.48	\$24.59	\$19.31	\$1.69	\$2.36	\$23.36
150w HPS Acorn	\$16.25	\$2.64	\$2.06	\$20.95	\$15.44	\$2.51	\$1.96	\$19.91
150w HPS ALN 440	\$23.18	\$2.64	\$2.74	\$28.56	\$22.02	\$2.51	\$2.60	\$27.13
150w HPS Am Rev	\$7.48	\$2.64	\$2.75	\$12.87	\$7.11	\$2.51	\$2.61	\$12.23
175w MH ALN 440	\$22.18	\$3.10	\$2.16	\$27.44	\$21.07	\$2.95	\$2.05	\$26.07
175w MH Shoebox	\$18.73	\$3.10	\$2.42	\$24.25	\$17.79	\$2.95	\$2.30	\$23.04
200w HPS Cobra Head	\$8.08	\$3.52	\$2.08	\$13.68	\$7.68	\$3.34	\$1.98	\$13.00
250w HPS Cobra Head	\$9.60	\$4.37	\$2.75	\$16.72	\$9.12	\$4.15	\$2.61	\$15.88
250w HPS Flood	\$9.40	\$4.37	\$2.00	\$15.77	\$8.93	\$4.15	\$1.90	\$14.98
250w MH Shoebox	\$19.94	\$4.37	\$2.70	\$27.01	\$18.94	\$4.15	\$2.57	\$25.66
400w HPS Cobra Head	\$8.96	\$7.05	\$2.29	\$18.30	\$8.51	\$6.70	\$2.18	\$17.39
400w HPS Flood	\$14.74	\$7.05	\$1.88	\$23.67	\$14.00	\$6.70	\$1.79	\$22.49
400w MH Flood	\$10.00	\$7.05	\$1.83	\$18.88	\$9.50	\$6.70	\$1.74	\$17.94
10' Alum Deco Base	\$15.33	\$ -	\$ -	\$15.33	\$14.56	\$0.00	\$0.00	\$14.56
13' Decorative Concrete	\$11.68	\$ -	\$ -	\$11.68	\$11.10	\$0.00	\$0.00	\$11.10
18' Fiberglass Round	\$8.24	\$ -	\$ -	\$8.24	\$7.83	\$0.00	\$0.00	\$7.83
20' Decorative Concrete	\$13.55	\$ -	\$ -	\$13.55	\$12.87	\$0.00	\$0.00	\$12.87
30' Wood Pole Std	\$4.42	\$ -	\$ -	\$4.42	\$4.20	\$0.00	\$0.00	\$4.20
35' Concrete Square	\$13.07	\$ -	\$ -	\$13.07	\$12.42	\$0.00	\$0.00	\$12.42
40' Wood Pole Std	\$8.85	\$ -	\$ -	\$8.85	\$8.41	\$0.00	\$0.00	\$8.41
30' Wood pole	\$3.98	\$ -	\$ -	\$3.98	\$3.78	\$0.00	\$0.00	\$3.78
175w MV Cobra Head	\$1.16	\$3.05	\$1.02	\$5.23	\$1.10	\$2.90	\$0.97	\$4.97
400w MV Cobra Head	\$1.27	\$6.56	\$1.09	\$8.92	\$1.21	\$6.23	\$1.04	\$8.48

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Before the Florida Public Service Commission

Docket No. 20180048-EI

In re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act  
of 2017 for Florida Public Utilities Company

Prepared Direct Testimony of Matthew Dewey

Date of Filing: 5/31/18

**Revised: 9/21/18**

**Q. Please state your name and business address.**

A. My name is Matthew Dewey. My business address is 909 Silver Lake  
Blvd, Dover, DE 19904.

**Q. By whom are you employed and what is your position?**

A. I am employed by Chesapeake Utilities Corporation ("CUC") as an  
Accounting Director.

**Q. Please describe your educational background and professional  
experience.**

A. I have a Bachelor of Science degree in Accounting from Goldey-Beacom  
College and have been employed with Chesapeake Utilities Corporation  
in various accounting positions since 1987.

**Q. Have you ever testified before the Florida Public Service  
Commission ("FPSC")?**

1 A. Yes, I have pre-filed written testimony for the Florida Division of  
2 Chesapeake Utilities Corporation, which does business as Central  
3 Florida Gas Company, in its 2009 base rate case, Docket No. 20090125-  
4 GU.

5

6 **Q. What is the purpose of your testimony?**

7 A. I will explain how the tax impacts associated with the Federal Tax Cuts  
8 and Jobs Acts of 2017 (the "2017 Tax Act") were calculated. I will also  
9 explain the methodology used to make these calculations, and how  
10 these tax impacts affected FPUC's balance sheet.

11

12 **Q. Were these calculations of the Deferred Regulatory Liabilities**  
13 **related to the 2017 Tax act calculations performed by you, or under**  
14 **your direct supervision?**

15 A. These calculations were performed under my direct supervision.

16

17 **Q. Are you sponsoring any exhibits in this case?**

18 A. Yes. I am sponsoring exhibit MD-1 (revised) and exhibit MD-2 (revised)  
19 and exhibit MD-3. The exhibit MD-1 (revised) shows the Company's  
20 calculations to support the estimated regulatory liabilities of \$7,769,721  
21 as of March 31, 2018. This amount resulted from implementing the  
22 reduction in federal tax rate from 35% to 21% per the 2017 Tax Act. The  
23 worksheet lists the estimated Accumulated Deferred Income Tax  
24 ("ADIT") account balances as of December 31, 2017 at the blended tax

1 rate, which includes the federal tax rate at 35%. The worksheet also  
2 calculates the Company's estimated ADIT account balances as of  
3 December 31, 2017, at the blended tax rate, which adjusts for reduced  
4 federal tax rate of 21% per the 2017 Tax Act. The worksheet shows the  
5 classification of each estimated excess or deficient deferred income  
6 taxes into one of the following classification: Protected, Unprotected  
7 plant and Unprotected. This classification is required since protected  
8 excess deferred income taxes are required to be flowed back based on  
9 IRS normalization guidelines. To record the regulatory liability for the  
10 deferred taxes on the balance sheet, we are required to add back the  
11 income tax gross-up to get to an applicable revenue amount. The  
12 worksheet also calculates the gross-up to record the estimated  
13 regulatory liability for Protected, Unprotected plant and Unprotected. In  
14 February 2018 and March 2018, estimated deferred tax assets were  
15 allocated from the parent, Chesapeake Utilities Corporation, to all  
16 Chesapeake subsidiaries and divisions, including FPUC's electric  
17 division, at the blended tax rate. I do not expect these adjustments to re-  
18 occur. The net difference between the 35% and 21% was reported with  
19 a net effect of zero to the balance sheet. The exhibit MD-2 (revised)  
20 supports the same calculation described above for the Florida Corporate  
21 general ledger. The result is an estimated regulatory asset of \$354,178  
22 of which \$76,502 or 21.6% is allocated to FPU – Electric.  
23

1 **Q. MD-1 and MD-2 are noted as revised. What line items changed**  
2 **between the original filed on May 31, 2018, and MD-1 (revised) and**  
3 **MD-2 (revised)?**

4 **A.** The lines that changed between the filed exhibits MD-1 and MD-2 and  
5 exhibits MD-1 (revised) and MD-2 (revised) are the lines that show  
6 "Depreciation", "Cost of Removal", and the "Repairs Deduction" in the  
7 "Name" column of the worksheet. The amounts for "Cost of Removal"  
8 and the "Repairs Deduction" on MD-1 only contained the ADIT balances  
9 that occurred after the "One Source" tax software was obtained in 2015.  
10 In prior years, this activity was recorded in the ADIT for "Depreciation".  
11 In order to accurately show the balances as protected or unprotected it  
12 was first necessary to separate the portion of ADIT that had been on the  
13 "Depreciation" line which related to the "Cost of Removal" and "Repairs  
14 Deduction" for periods prior to the tax software being obtained. The  
15 beginning balances and the tax change effect have been revised in MD-1  
16 (revised) to the balances as if the prior years' data had been separated  
17 as "Cost of Removal" and the "Repairs Deduction" instead of being  
18 included in the "Depreciation" deferred tax amount.

19 Once the balances were separated, the tax change related to "Cost of  
20 Removal" was moved from the column titled "Protected" to the column  
21 titled "Unprotected Plant". In this case, the separation decreased the  
22 protected liability and increased the unprotected liability.

23 Although the "Repairs Deduction" was included in the "Unprotected  
24 Plant" column in MD-1, the amount related to this deduction is being

1 decreased because the line now includes the amounts related prior to  
2 the implementation of the tax software in 2015 and the "Depreciation"  
3 line is being increased since prior to the tax software, "Depreciation" was  
4 the ADIT account that the deduction was recorded in. The net of the  
5 above adjustments results in the protected regulatory liability being  
6 decreased and the unprotected increased.

7

8 **Q. Can you describe the new schedule MD-3 that is included with this**  
9 **revised testimony?**

10 **A.** Our tax consultants have been in the process of determining the  
11 amortization per year using the Average Rate Assumption Method  
12 ("ARAM"). This schedule summarizes the ARAM calculations. The  
13 grossed up electric amortization and 21.6% of the FC amortization totals  
14 \$288,232 for 2018 for the protected liability.

15

16 **Q. Could you clarify the meaning of a "gross-up" as it pertains to**  
17 **deferred taxes?**

18 **A.** Yes. The deferred tax impact as a result of the tax rate change is  
19 increased, or "grossed up" for the current tax rate. This balance will then  
20 be amortized and subject to income taxes at the current rate so that the  
21 net income impact equals the amortized tax benefit or detriment.

22

1 **Q. The regulatory liability balance of \$7,769,721 as noted above related**  
2 **to the federal rate change from 35% to 21% per the 2017 Tax Act, is**  
3 **described as estimated, why?**

4 A. The staff of the US Securities and Exchange Commission ("SEC") has  
5 recognized the complexity of reflecting the impacts of the 2017 Tax Act,  
6 and on December 22, 2017 issued guidance in Staff Accounting Bulletin  
7 118 ("SAB 118"), which clarifies accounting for income taxes under ASC  
8 740 if information is not yet available or complete and provides for up to  
9 a one year period in which to complete the required analyses and  
10 accounting. Therefore, we will complete our measurement and  
11 accounting for the impact of the tax law changes on or before December  
12 22, 2018.

13  
14 **Q. Does the Company know of any expected changes which could**  
15 **adjust the regulatory liability?**

16 A. Not at this time. However, once the 2017 federal and state tax returns  
17 are filed, the Company will be adjusting entries based on the differences  
18 between the tax returns as filed and the 2017 tax provision. These  
19 adjustments could affect the ADIT balances as of December 31, 2017.

20  
21 **Q. Does this conclude your testimony?**

22 A. Yes.



FLORIDA PUBLIC UTILITIES COMPANY  
Computation of Regulatory Liability Electric Division (FE)

Docket No.:  
Exhibit No.:

20180048-EI  
MD-1 (revised)

Seg 3	FERC	Code	Name	BEFORE		AFTER								
				35.00%	21.00%	21.00%								
				Blended	38.58%	25.35%	25.35%							
			12/31/2017 Balance See Note A	Rate Change	Protected	UnProtected Plant	UnProtected NonPlant	OTP Adj	12/31/2017 Balance	Allocation from Parent UnProtecte d NonPlant	3/31/18 NetAdjust to LT Bonus	2018 Q1 Entries	03/31/2018 Balance	
2500	282 UNNP	2500	ADIT Property LT	\$ 1	\$ -			\$ -	\$ (1)	\$ -		\$ -	\$ -	\$ -
25AF	282 UNPP	25AF	AFUDC	\$ -	\$ -		\$ -	\$ -	\$ -	\$ -		\$ -	\$ -	\$ -
25AM	283 UNNP	25AM	Customer Based Intangibles	\$ 141,631	\$ (48,575)			\$ (48,575)	\$ (1)	\$ 93,055		\$ (234)	\$ 92,821	
25AM	283 UNNP	25AM.01	Amortization Schedules Prior Acquisitions	\$ -	\$ -			\$ -	\$ -	\$ -		\$ -	\$ -	
25BD	283 UNNP	25BD	Bad Debts	\$ 62,926	\$ (21,582)			\$ (21,582)	\$ 1	\$ 41,345		\$ (8,241)	\$ 33,104	
25BN	283 UNNP	25BN.01	Short Term Bonus	\$ 2	\$ (1)			\$ (1)	\$ (2)	\$ (1)	\$ 80,640	\$ 34,079	\$ 114,718	
25CN	283 UNNP	25CN	Conservation	\$ 23,166	\$ (7,945)			\$ (7,945)	\$ (7)	\$ 15,214		\$ 4,008	\$ 19,222	
25DP	282 P	25DP.01	Depreciation	\$ (15,999,306)	\$ 5,476,964	\$ 5,476,964		\$ -	\$ 149	\$ (10,492,193)		\$ (152)	\$ (10,492,345)	
25DP	282 P	25DP.02	Contribution in Aid of Construction	\$ 282,911	\$ (97,029)	\$ (97,029)		\$ -	\$ -	\$ 185,882		\$ 22,152	\$ 208,034	
25DP	282 UNNP	25DP.03	Cost of Removal	\$ 2,305,865	\$ (838,007)	\$ (838,007)		\$ -	\$ -	\$ 1,467,858		\$ (70,014)	\$ 1,397,844	
25DP	282 P	25DP.04	Asset Gain/Loss	\$ 307,140	\$ (105,339)	\$ (105,339)		\$ -	\$ -	\$ 201,801		\$ 43,387	\$ 245,188	
25DP	282 P	25DP.05	Adjustment for Repairs Depreciation	\$ -	\$ -	\$ -		\$ -	\$ -	\$ -		\$ -	\$ -	
25DR	283 UNNP	25DR.01	Deferred Revenue (Current)	\$ -	\$ -	\$ -		\$ -	\$ -	\$ -		\$ -	\$ -	
25ID	283 UNNP	25ID	Reserve for Insurance Deductibles	\$ (46,142)	\$ 15,825			\$ 15,825	\$ 1	\$ (30,316)		\$ 53	\$ (30,263)	
25IT	255 UNNP	25IT	Investment Tax Credit	\$ -	\$ -			\$ -	\$ -	\$ -		\$ -	\$ -	
25LT	283 UNNP	25LT	Deferred Litigation	\$ 1	\$ -			\$ -	\$ -	\$ 1		\$ 1,333	\$ 1,334	
25PG	283 UNNP	25PG	Purchased Gas Cots	\$ (2,174,274)	\$ 745,708			\$ 745,708	\$ 65	\$ (1,428,501)		\$ (103,489)	\$ (1,531,990)	
25PN	283 UNNP	25PN	Pension	\$ (155,072)	\$ 53,185			\$ 53,185	\$ 3	\$ (101,884)		\$ 14,205	\$ (87,679)	
25PR	283 UNNP	25PR	Post Retirement Benefits	\$ 1	\$ -			\$ -	\$ 1	\$ 2		\$ -	\$ 2	
25PR	283 UNNP	25PR.02	Post Retirement Benefits (Non-Current)	\$ 140,320	\$ (48,125)			\$ (48,125)	\$ -	\$ 92,195		\$ 66	\$ 92,261	
25RC	283 UNNP	25RC	Rate Case	\$ (138,403)	\$ 47,468			\$ 47,468	\$ (9)	\$ (90,944)		\$ 12,403	\$ (78,541)	
25RE	282 UNPP	25RE	Repairs Deduction	\$ (2,511,253)	\$ 861,304	\$ 861,304		\$ -	\$ (24)	\$ (1,649,973)		\$ 35,297	\$ (1,614,676)	
25RG	283 UNNP	25RG	ADIT Reg Asset	\$ (216,030)	\$ 74,091			\$ 74,091	\$ -	\$ (141,939)		\$ -	\$ (141,939)	
25RP	282 UNNP	25RP	Property Taxes	\$ -	\$ -			\$ -	\$ -	\$ -		\$ -	\$ -	
25RT	283 UNNP	25RT	Rabbi Trust					\$ -	\$ -	\$ 54,634		\$ -	\$ 54,634	
25SD	283 UNNP	25SD	ADIT State Decoupling	\$ 633,778	\$ 129,425			\$ 129,425	\$ -	\$ 763,203		\$ -	\$ 763,203	
25SI	283 UNNP	25SI.01	Self Insurance (Current)	\$ (91,609)	\$ 31,419			\$ 31,419	\$ -	\$ (60,190)		\$ -	\$ (60,190)	
25SR	283 UNNP	25SR	SERP (Current)					\$ -	\$ -	\$ 134,066		\$ -	\$ 134,066	
25WR	283 UNNP	25WR	Storm Reserve	\$ 832,449	\$ (285,504)			\$ (285,504)	\$ -	\$ 546,945		\$ -	\$ 546,945	
25SL	283 UNNP	S_NOL_SYS	S_NOL_SYS	\$ (70,839)	\$ (15,258)			\$ (15,258)	\$ -	\$ (86,097)		\$ -	\$ (86,097)	
25SL	283 UNNP	S_NOL_SYS - 2014 -	S_NOL_SYS - 2014 - FL	\$ 70,839	\$ 15,258			\$ 15,258	\$ -	\$ 86,097		\$ -	\$ 86,097	
<b>Total</b>				<b>\$ (16,571,898)</b>	<b>\$ 5,983,282</b>	<b>\$ 5,274,596</b>	<b>\$ 23,297</b>	<b>\$ 685,389</b>	<b>\$ 176</b>	<b>\$ (10,588,440)</b>	<b>\$ 269,340</b>	<b>\$ 34,079</b>	<b>\$ (49,226)</b>	<b>\$ (10,334,247)</b>
Protected Gross-up				\$ -	\$ 2	\$ 1,790,699				\$ 1,790,699			\$ 1,790,699	
UnProtected Plant Gross-up						\$ 7,909				\$ 7,909			\$ 7,909	
UnProtected NonPlant Gross-up							\$ 232,686			\$ 232,686	\$ (47,732)	\$ (6,039)	\$ 178,915	
Unrecorded adjustment to correct grossup calculation at year end							\$ (32,700)			\$ (32,700)			\$ (32,700)	
25TX	25TX		Tax Reform 2017 Reg Asset Gross Up			\$ 1,790,699	\$ 7,909	\$ 199,986		\$ 1,998,594	\$ (47,732)	\$ (6,039)	\$ 1,944,823	
<b>Total with Gross-up</b>						<b>\$ 7,065,295</b>	<b>\$ 31,206</b>	<b>\$ 885,375</b>		<b>\$ (8,589,846)</b>	<b>\$ 221,608</b>	<b>\$ 28,040</b>	<b>\$ (49,226)</b>	<b>\$ (8,389,424)</b>
						a	b	c						

FLORIDA PUBLIC UTILITIES COMPANY  
 Computation of Regulatory Liability Electric Division (FE)

Docket No.: 20180048-EI  
 Exhibit No.: MD-1 (revised)

		BEFORE		AFTER									
FL	5.50%	Fed	35.00%	21.00%		21.00%							
		Blended	38.58%	25.35%		25.35%	Allocation from Parent	3/31/18 NetAdjus to LT Bonus	2018 Q1 Entries	03/31/2018 Balance			
Seg 3	FERC	Code	Name	12/31/2017 Balance See Note A	Rate Change	Protected	UnProtected Plant	UnProtected NonPlant	OTP Adj	12/31/2017 Balance	UnProtecte d NonPlant	2018 Q1 Entries	03/31/2018 Balance
<b>Excess Deferred Tax Liability before gross up</b>													
			Excess Deferred Tax Liability - Protected	\$ (5,274,596)									\$ (5,274,596)
			Excess Deferred Tax Liability - Unprotected Plant	\$ (23,297)									\$ (23,297)
			Excess Deferred Tax Liability - Unprotected Non Plant	\$ (685,389)							\$ (269,340)	\$ (34,079)	\$ (988,808)
			<b>Excess Deferred Tax Liability - Total</b>	<b>\$ (5,983,282)</b>									<b>\$ (6,286,701)</b>

						FE ADIT	G/L	\$ (8,589,846)					\$ (8,389,424)
						Adjust G/L 25TX		\$ 1					\$ 0
		25TX	Tax Reform 2017 Reg Asset Gross Up					\$ 1,998,594					\$ 1,944,823
		25TX	G/L					\$ 1,998,594					\$ 1,944,823
						Adjust G/L 25TX		\$ 0					\$ 0
							d						
		280R-254P	Reg Liability - Protected				a	\$ (7,065,295)					\$ (7,065,295)
		280R-254N	Reg Liability -UnProtected				d-b-c	\$ (916,581)	\$ 188,327	\$ 23,828			\$ (704,426)
								\$ (7,981,876)					\$ (7,769,721)
			Reg Liability -UnProtected Plant					\$ (31,206)					\$ (31,206)
			Reg Liability -UnProtected Non Plant					\$ (885,375)	\$ 188,327	\$ 23,828			\$ (673,220)
								\$ (916,581)					\$ (704,426)
<b>Note A: Highlighted numbers were revised for adjustments discussed in the revised testimony and will be booked in 4th quarter 2018.</b>													

FLORIDA PUBLIC UTILITIES COMPANY  
 Computation of Regulatory Liability Common Division (FC)

Docket No.: 20180048-EI  
 Exhibit No.: MD-2 (revised)

Seg 3	FERC	Code	Name	BEFORE		AFTER					Allocation from Parent	NetAdjust to LT Bonus	Q1 Entries	03/31/2018 Balance	
				35.00%	21.00%	UnProtected Plant	UnProtected NonPlant	OTP Adj	12/31/2017 Balance	UnProtected NonPlant					3/31/18
				Blended	25.35%										
				Beginning Balance See Note A	Rate Change	Protected	UnProtected Plant	UnProtected NonPlant	OTP Adj	12/31/2017 Balance	UnProtected NonPlant	NetAdjust to LT Bonus	Q1 Entries	03/31/2018 Balance	
2500	282	UNNP	2500	ADIT Property LT	\$ 2,791	\$ (957)		\$ (957)		\$ 1,834				\$ 1,834	
25BN	283	UNNP	25BN.01	Short Term Bonus	\$ 646,396	\$ (221,693)		\$ (221,693)	\$ 43	\$ 424,746			\$ 14,462	\$ 439,208	
25BN	283	UNNP	25BN.02	Long Term Bonus	\$ 12,907	\$ (4,427)		\$ (4,427)		\$ 8,480				\$ 8,480	
25DP	282	P	25DP.01	Depreciation	\$ (888,432)	\$ 304,565	\$ 304,565			\$ (583,867)			\$ (43,664)	\$ (627,531)	
25DP	282	P	25DP.04	Asset Gain/Loss	\$ (17,530)	\$ 6,012	\$ 6,012			\$ (11,518)					
25DP	282	P	25DP.05	Adjustment for Repairs Depreciation	\$ -	\$ -	\$ -			\$ -					
25EN	25EN		25EN	Environmental	\$ -	\$ -				\$ -	\$ -				
25ID	25ID		25ID	Reserve for Insurance Deductibles	\$ (1,421)	\$ 487		\$ 487	\$ (1)	\$ (935)			\$ (1)	\$ (936)	
25PN	25PN		25PN	Pension	\$ 1,281,408	\$ (439,482)		\$ (439,482)	\$ 15	\$ 841,941			\$ (5,222)	\$ 836,719	
25PR	25PR		25PR	Post Retirement Benefits	\$ (3,007)	\$ 1,031		\$ 1,031	\$ (3,550)	\$ (5,526)				\$ (5,526)	
25PR	25PR		25PR.02	Post Retirement Benefits (Non-Current)	\$ (7,376)	\$ 2,530		\$ 2,530		\$ (4,846)				\$ (4,846)	
25RC	25RC		25RC	Rate Case	\$ -	\$ -		\$ -		\$ -				\$ -	
25RD	25RD		25RD	Loss on Reacquired Debt	\$ (397,679)	\$ 136,391		\$ 136,391	\$ 33,873	\$ (227,415)			\$ 7,208	\$ (220,207)	
25RE	25RE		25RE	Repairs Deduction	\$ 6,003	\$ (1,920)	\$ (1,920)		\$ 5	\$ 4,088			\$ (420)	\$ 3,668	
25RT	25RT		25RT	Rabbi Trust						\$ -				\$ -	
25SD	25SD		25SD	ADIT State Decoupling						\$ -				\$ -	
25SD	25SD		25SD	ADIT State Decoupling	\$ -	\$ -		\$ -		\$ -				\$ -	
25SI	25SI		25SI.01	Self Insurance (Current)	\$ -	\$ -		\$ -		\$ -				\$ -	
25SI	25SI		25SI.02	Self Insurance (Non-Current)	\$ -	\$ -		\$ -		\$ -				\$ -	
25SL	25SL		25SL	ADIT State NOL	\$ -	\$ -		\$ -		\$ -				\$ -	
25VA	25VA		25VA	Vacation	\$ 144,792	\$ (49,659)		\$ (49,659)	\$ 12	\$ 95,145			\$ (1,613)	\$ 93,532	
NOL_	NOL_SYS		NOL_SYS		\$ -	\$ -		\$ -		\$ -				\$ -	
25SL	S_NOL_SYS		S_NOL_SYS		\$ (253,510)	\$ (54,602)		\$ (54,602)	\$ (3,104)	\$ (311,216)				\$ (311,216)	
25SL	5_NOL_SYS - 20		5_NOL_SYS - 2014 - FL		\$ 256,614	\$ 55,271		\$ 55,271		\$ 311,885				\$ 311,885	
<b>Total</b>					\$ 781,956	\$ (266,453)	\$ 310,577	\$ (1,920)	\$ (575,110)	\$ 27,293	\$ 542,796	\$ -	\$ -	\$ (31,584)	\$ 511,212
					\$ -	\$ -									
				Protected Gross-up			\$ 105,439			\$ 105,439				\$ 105,439	
				UnProtected Plant Gross-up			\$ (652)			\$ (652)				\$ (652)	
				UnProtected NonPlant Gross-up				\$ (195,247)		\$ (195,247)				\$ (195,247)	
				Unrecorded adjustment to correct grossup calculation at year end				\$ 2,735		\$ 2,735				\$ 2,735	
25TX	25TX		25TX	Tax Reform 2017 Reg Asset Gross Up			\$ 105,439	\$ (652)	\$ (192,512)	\$ (87,724)	\$ -	\$ -		\$ (87,724)	
<b>Total with Gross-up</b>					\$ 416,016	\$ (2,572)	\$ (767,622)	\$ (767,622)	\$ 455,072	\$ -	\$ -	\$ (31,584)	\$ 423,488		
					a	b	c								

**FLORIDA PUBLIC UTILITIES COMPANY**  
**Computation of Regulatory Liability Common Division (FC)**

Docket No.: 20180048-EI  
 Exhibit No.: MD-2 (revised)

Seg	Code	Name	BEFORE		AFTER									
			35.00%	21.00%	Protected	UnProtected Plant	UnProtected NonPlant	OTP Adj	12/31/2017 Balance	UnProtected NonPlant	NetAdjust to LT Bonus	Q1 Entries	03/31/2018 Balance	
			Blended	38.58%										25.35%
FL	5.50%	Fed												
			Beginning Balance See Note A	Rate Change										
Seg 3	FERC													
Excess Deferred Tax Liability before gross up														
					\$	(310,577)								\$ (310,577)
					\$	1,920								\$ 1,920
					\$	575,110				\$	-	\$	-	\$ 575,110
					\$	266,453								\$ 266,453

[REDACTED]

[REDACTED]


25TX	Tax Reform 2017 Reg Asset Gross Up													
25TX	G/L													

Note A: Highlighted numbers were revised for adjustments discussed in the revised testimony and will be booked in 4th quarter 2018.

**Per ARAM 2018 Schedule**

Amortization 2018 Per ARAM Schedules  
Gross Up  
2018 Amortization Grossed Up

	<b>FE</b>	<b>FC Allocated at 21.6%</b>	<b>Total</b>
	\$ 210,797	\$ 4,382	\$ 215,179
	\$ 71,565	\$ 1,488	\$ 73,053
	<u>\$ 282,362</u>	<u>\$ 5,870</u>	<u>\$ 288,232</u>

1 Before the Florida Public Service Commission

2 Docket No. 20180048-EI

3 In re: Consideration of the tax impacts associated with Tax Cuts and Jobs Act  
4 of 2017 for the Florida Division of Chesapeake Utilities Corporation

5  
6 Supplemental Direct Testimony of Michael Cassel

7 Date of Filing: 9/21/2018

8

9 **Q. Please state your name and business address.**

10 A. My name is Michael Cassel. My business address is 1750 South 14<sup>th</sup>  
11 Street, Suite 200, Fernandina Beach, FL 32034.

12

13 **Q. By whom are you employed and what is your position?**

14 A. I am employed by Florida Public Utilities Company ("FPUC") as the  
15 Director of Regulatory and Governmental Affairs.

16

17 **Q. Please describe your educational background and professional  
18 experience.**

19 A. I received a Bachelor of Science Degree in Accounting from Delaware  
20 State University in Dover, Delaware in 1996. I was hired by Chesapeake  
21 Utilities Corporation ("CUC" or "the Company") as a Senior Regulatory  
22 Analyst in March 2008. As a Senior Regulatory Analyst, I was primarily  
23 involved in the areas of gas cost recovery, rate of return analysis, and  
24 budgeting for CUC's Delaware and Maryland natural gas distribution  
25 companies. In 2010, I moved to Florida in the role of Senior Tax  
26 Accountant for CUC's Florida business units. Since that time, I have

1 held various management roles including Manager of the Back Office in  
2 2011, Director of Business Management in 2012. I am currently the  
3 Director of Regulatory and Governmental Affairs for CUC's Florida  
4 business units. In this role, my responsibilities include directing the  
5 regulatory and governmental affairs for the Company in Florida including  
6 regulatory analysis, and reporting and filings before the Florida Public  
7 Service Commission ("FPSC") for FPUC, FPUC-Indiantown, FPUC-Fort  
8 Meade, the Florida Division of Chesapeake Utilities Corporation d/b/a  
9 Central Florida Gas ("CFG"), and Peninsula Pipeline Company. Prior to  
10 joining CFG, I was employed by J.P. Morgan Chase & Company, Inc.  
11 from 2006 to 2008 as a Financial Manager in their card finance group.  
12 My primary responsibility in this position was the development of client  
13 specific financial models and profit loss statements. I was also employed  
14 by Computer Sciences Corporation as a Senior Finance Manager from  
15 1999 to 2006. In this position, I was responsible for the financial  
16 operation of the company's chemical, oil and natural resources business.  
17 This included forecasting, financial close and reporting responsibility, as  
18 well as representing Computer Sciences Corporation's financial interests  
19 in contract/service negotiations with existing and potential clients. From  
20 1996 to 1999, I was employed by J.P. Morgan, Inc., where I had various  
21 accounting/finance responsibilities for the firm's private banking clientele.

22

23 **Q. Have you ever testified before the FPSC?**

24 A. Yes. I've provided written, pre-filed testimony in a variety of the  
25 Company's annual proceedings, including the Fuel and Purchased  
26 Power Cost Recovery Clause for our electric division, Docket No.

1           20160001-EI, and the Gas Reliability Infrastructure Program (“GRIP”)  
2           Cost Recovery Factors proceeding, Docket No. 20160199-GU for CFG  
3           and our sister Company, FPUC. Most recently, I provided written, pre-  
4           filed testimony in FPUC’s electric Limited Proceeding, Docket No.  
5           20170150-EI, as well as Direct Testimony in this proceeding.

6

7           **Q.    What is the purpose of your supplemental direct testimony?**

8           A.    I will address the Company’s position regarding seeking a Private Letter  
9           Ruling (“PLR”) from the federal Internal Revenue Service (“IRS”).

10

11          **Q.    Are you sponsoring any additional exhibits associated with your**  
12          **supplemental testimony?**

13          A.    No.

14

15          **Q.    Should FPUC be required to seek a PLR from the IRS regarding the**  
16          **proper classification of Accumulated Deferred Income Tax (“ADIT”)**  
17          **associated with the cost of removal?**

18          A.    No. FPUC believes, for several reasons, that seeking a PLR from the  
19          IRS regarding this issue is not the most prudent action for its ratepayers.  
20          First, FPUC believes its revised treatment of this issue, resulting from the  
21          guidance of its tax experts, is consistent with the law. Second, while the  
22          ADIT at issue is unprotected, the Commission has historically allowed  
23          the Company to seek amortization of it in a manner similar to the  
24          protected plant related assets from which it is derived such that any  
25          change in classification is likely to have a minimal impact to FPUC and  
26          its ratepayers. Third, the Company estimates a conservative timeframe



1 for the IRS to rule on a PLR to be between three to six months or longer  
2 depending on the complexity of the issue. Fourth, and most importantly  
3 is that retaining the tax expert needed to compile, file and resolve the  
4 PLR issue with the IRS, could potentially have a material financial impact  
5 on the Company. The Company's preliminary estimate to seek a PLR is  
6 somewhere between \$20,000 and \$50,000 to complete. FPUC believes  
7 that seeking a PLR adds value in that it may potentially clarify a complex  
8 tax issue for the IRS, but given the historical treatment of amortization  
9 allowed by the Commission, there would be little to no beneficial impact  
10 to FPUC and its ratepayers. Rather it would serve to add additional,  
11 unnecessary cost and time to arrive at a similar result.

12

13 **Q. Does the Company know what the cost of obtaining a PLR for this**  
14 **issue will be?**

15 A. The Company is currently working to obtain a more firm estimate of the  
16 cost that will be incurred should a PLR be requested. Should the  
17 Commission determine in this proceeding that the Company must seek a  
18 PLR, the Company would seek to mitigate as much of the cost as  
19 possible. To that end, FPUC should be allowed to file a PLR jointly with  
20 the other Chesapeake Utilities Corporation ("CUC") entities in Florida.  
21 Filing individual PLR's on each Company for the same issue would be  
22 highly inefficient and expensive, to the detriment of FPUC's ratepayers.

23

1 Q. If FPUC is required to pursue a PLR, should the Company be  
2 allowed to recover the costs associated with the process to obtain a  
3 PLR?

4 A. Yes. The Company is pursuing classification of the ADIT in a manner  
5 that it believes is correct and is consistent with the recommendations of  
6 its nationally-recognized tax experts. As such, should the Company be  
7 required to pursue a PLR, it should also be allowed to recover the costs  
8 associated with that process.

9

10 Q. How does FPUC propose that this amount be addressed?

11 A. At present, the Company is not over-earning and is projected to be  
12 earning at the bottom of its range for the foreseeable future. As such,  
13 the Company is requesting that the Commission allow it to defer the cost  
14 associated with seeking a PLR and to amortize the balance over four  
15 years in a manner consistent with rate case expense.

16

17 I. SUMMARY

18

19 Q. Please summarize your testimony.

20 A. The Company believes its treatment of this ADIT is consistent with the  
21 law and that it should not be required to seek a PLR. This is a costly and  
22 time-consuming process that likely ends with a similar treatment for the  
23 Company and its ratepayers, except for an additional \$20,000 - \$50,000  
24 in costs to seek a PLR. Should the Commission determine, however,

1           that the Company should pursue a PLR, then the Company should be  
2           protected from the detrimental impacts associated with the expected high  
3           cost of pursuing guidance from the IRS. As such, if the Company is  
4           required to pursue a PLR, the Company should be allowed to do so on a  
5           joint basis with the other Florida natural gas business units of CUC.  
6           Additionally, the cost associated with seeking a PLR was not  
7           contemplated in FPUC's current base rates, and therefore FPUC should  
8           be allowed to defer its allocated portion of the cost and amortize the  
9           balance over four years.

10


11   **Q.    Does this conclude your testimony?**

12   **A.    Yes.**

**CERTIFICATE OF SERVICE**

I hereby certify that true and correct copies of the foregoing revised Direct Testimony and exhibits of Michael Cassel, the revised Direct Testimony and exhibits of Matthew Dewey, and the Supplemental Direct Testimony of Michael Cassel on behalf of FPUC-Electric in the referenced docket have been served by Electronic Mail this 21st day of September, 2018, upon the following:

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