BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Energy Conservation Cost Recovery

Clause.

DOCKET NO. 20220002-EG

FILED: October 7, 2022

PREHEARING STATEMENT OF THE OFFICE OF PUBLIC COUNSEL

The Citizens of the State of Florida, through the Office of Public Counsel, pursuant to the Order Establishing Procedure in this docket, Order No. PSC-2022-0053-PCO-EG issued February 07, 2022, submit this Prehearing Statement.

APPEARANCES:

Richard Gentry Public Counsel

Charles Rehwinkel Deputy Public Counsel

Mary A. Wessling Associate Public Counsel

Patricia A. Christensen Associate Public Counsel

Stephanie Morse Associate Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, Florida 32399-1400

On behalf of the Citizens of the State of Florida.

A. WITNESSES:

None.

B. EXHIBITS:

None.

C. STATEMENT OF BASIC POSITION

The utilities bear the burden of proof to justify the recovery of costs they request in this docket. The utilities must carry this burden regardless of whether or not the Interveners provide evidence to the contrary. Further, the utilities bear the burden of proof to support their proposal(s) seeking the Commission's adoption of policy statements (whether new or changed) or other affirmative relief sought. Even if the Commission has previously approved a program, recovery of a cost, factor, or adjustment as meeting the Commission's *own* requirements, the utilities still bear the burden of demonstrating that the costs submitted for final recovery meet any statutory test(s) and are reasonable in amount and prudently incurred. Further, recovery of even prudently incurred costs is constrained by the Commission's obligation to set fair, just, and reasonable rates. Further, pursuant to Section 366.01, Florida Statutes, the provisions of Chapter 366 must be liberally construed to protect the public welfare.

D. STATEMENT OF FACTUAL ISSUES AND POSITIONS

GENERIC ISSUE

<u>ISSUE 1</u>: What are the final conservation cost recovery adjustment true-up amounts for the January 2021 through December 2021?

OPC:

The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the estimated/actual costs proposed for recovery can necessarily be deemed reasonable.

ISSUE 2: What are the appropriate conservation adjustment actual/estimated true-up amounts for the period January 2022 through December 2022?

OPC:

The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the estimated/actual costs proposed for recovery can necessarily be deemed reasonable.

<u>ISSUE 3</u>: What are the appropriate total conservation adjustment true-up amounts to be collected/refunded from January 2023 through December 2023?

OPC:

The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the estimated/actual costs proposed for recovery can necessarily be deemed reasonable.

<u>ISSUE 4:</u> What is the total conservation cost recovery amount to be collected during the period January 2023 through December 2023?

OPC:

The OPC is not in agreement that the Companies have demonstrated that they have met their burden to demonstrate that costs are reasonable and prudent. A significant percentage of the costs on a customer's bill is based on clause recovery in this docket and others. The Commission has not held a contested proceeding where testimony from witnesses was heard and discussed in open hearing. The OPC does not accept that, given these circumstances, that the estimated/actual costs proposed for recovery can necessarily be deemed reasonable.

ISSUE 5: What are the conservation cost recovery factors for the period January 2023 through December 2023?

OPC: No position at this time; however, the factors should be based on costs deemed reasonable and or prudent after a hearing.

<u>ISSUE 6:</u> Should the Commission approve revised tariffs reflecting the conservation cost recovery amounts and establishing conservation cost recovery factors determined to be appropriate in this proceeding?

OPC: No position at this time; however, the factors contained in the tariff(s) should be based on costs deemed reasonable and or prudent after a hearing.

ISSUE 7: What should be the effective date of the new conservation cost recovery factors for billing purposes?

OPC: No position.

COMPANY SPECIFIC CONSERVATION COST RECOVERY ISSUES <u>Tampa Electric Company</u>

ISSUE 8: What is the Contracted Credit Value for the GSLM-2 and GSLM-3 rate riders

for Tampa Electric Company for the period January 2023 through December

2023?

OPC: No position at this time.

ISSUE 9: What are the residential Price Responsive Load Management (RSVP -1) rate

tiers for Tampa Electric Company for the period January 2023 through

December 2023?

OPC: No position at this time.

ISSUE 10: Should this docket be closed?

OPC: No position at this time.

E. STIPULATED ISSUES:

None at this time.

F. PENDING MOTIONS:

None.

G. REQUESTS FOR CONFIDENTIALITY

Citizens have no pending requests for claims for confidentiality.

H. OBJECTIONS TO WITNESS QUALIFICATIONS AS AN EXPERT

OPC has no objections to any witness' qualifications as an expert in this proceeding.

I. REQUIREMENTS OF ORDER

There are no requirements of the Order Establishing Procedure with which the Office of Public Counsel cannot comply.

Dated this 7th day of October, 2022.

Respectfully submitted,

Richard Gentry Public Counsel

/s/ Charles J. Rehwinkel_

Charles J. Rehwinkel Deputy Public Counsel rehwinkel.charles@leg.state.fl.us Florida Bar No. 527599

Office of Public Counsel c/o The Florida Legislature Florida Bar No. 527599 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400 (850) 488-9330

CERTIFICATE OF SERVICE Docket No. 20220002-EG

I HEREBY CERTIFY that a true and correct copy of the Office of Public Counsel's Prehearing Statement has been furnished by electronic mail on this 7th day of October, 2022, to the following:

J. Wahlen/M. Means/V.Ponder Ausley Law Firm P.O. Box 391 Tallahassee FL 32302

Tallahassee FL 32302 vponder@ausley.com jwahlen@ausley.com mmeans@ausley.com

Matthew R. Bernier/Robert L. Pickels Stephanie Cuello Duke Energy 106 E. College Avenue, Suite 800 Tallahassee FL 32301 FLRegulatoryLegal@duke-energy.com

FLRegulatoryLegal@duke-energy.com matthew.bernier@duke-energy.com robert.pickels@duke-energy.com stephanie.cuello@duke-energy.com

Kenneth A. Hoffman Florida Power & Light Company 134 W. Jefferson Street Tallahassee FL 32301-1713 ken.hoffman@fpl.com

Mr. Mike Cassel Florida Public Utilities Company 208 Wildlight Ave. Yulee FL 32097 mcassel@fpuc.com Dianne M. Triplett
Duke Energy
299 First Avenue North
St. Petersburg FL 33701
Dianne.triplett@duke-energy.com

Jon C. Moyle, Jr.
Florida Industrial Power Users Group
c/o Moyle Law Firm
118 North Gadsden Street
Tallahassee FL 32301
jmoyle@moylelaw.com
mqualls@moylelaw.com

Maria Jose Moncada/Joel T. Baker/William Cox Florida Power & Light Company 700 Universe Boulevard Juno Beach FL 33408-0420 will.p.cox@fpl.com maria.moncada@fpl.com joel.baker@fpl.com

Beth Keating Gunster Law Firm 215 South Monroe St., Suite 601 Tallahassee FL 32301 bkeating@gunster.com James W. Brew/Laura Wynn Baker PCS Phosphate - White Springs c/o Stone Law Firm 1025 Thomas Jefferson St NW, Suite 800 West Washington DC 20007 jbrew@smxblaw.com lwb@smxblaw.com

George Cavros Southern Alliance for Clean Energy 120 E. Oakland Park Blvd., Suite 105 Fort Lauderdale FL 33334 george@cavros-law.com

Peter J. Mattheis/Michael K. Lavanga Joseph R. Briscar Stone Law Firm 1025 Thomas Jefferson St., NW, Ste. 800 West Washington DC 20007-5201 jrb@smxblaw.com mkl@smxblaw.com pjm@smxblaw.com

Ms. Paula K. Brown Tampa Electric Company Regulatory Affairs P. O. Box 111 Tampa FL 33601-0111 regdept@tecoenergy.com

Walter Trierweiler/Jacob Imig Florida Public Service Commission Office of the General Counsel 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 wtrierwe@psc.state.fl.us jimig@psc.state.fl.us

Florida Public Utilities Company Michelle D. Napier 1635 Meathe Drive West Palm Beach FL 33411 mnapier@fpuc.com

Nucor Steel Florida, Inc. Corey Allain 22 Nucor Drive Frostproof FL 33843 corey.allain@nucor.com

/s/ Charles J. Rehwinkel
Charles J. Rehwinkel
Deputy Public Counsel