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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

DOCKET NO. 20240001-EI

In re: Fuel and purchased power
cost recovery clause with generating
performance incentive factor.

_____/

VOLUME 2 - PAGES 237 - 355

PROCEEDINGS: HEARING

COMMISSIONERS
PARTICIPATING: CHAIRMAN MIKE LA ROSA
COMMISSIONER ART GRAHAM
COMMISSIONER GARY F. CLARK
COMMISSIONER ANDREW GILES FAY
COMMISSIONER GABRIELLA PASSIDOMO

DATE: Tuesday, November 5, 2023

TIME: Commenced: 10:00 a.m.
Concluded: 11:54 a.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: DEBRA R. KRICK
Court Reporter

PREMIER REPORTING
TALLAHASSEE, FLORIDA
(850) 894-0828

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I N D E X

WITNESS:	PAGE
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JOHN C. HEISEY	
Prefiled Direct Testimony inserted	282

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EXHIBITS

NUMBER:		ID	ADMITTED
1	Comprehensive Exhibit List	313	313
2-80	As identified in the CEL	313	314

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P R O C E E D I N G S

(Transcript follows in sequence from Volume
1.)
(Whereupon, prefiled direct testimony of Elena
B. Vance was inserted.)



BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20240001-EI
IN RE: FUEL & PURCHASED POWER COST RECOVERY
AND
CAPACITY COST RECOVERY

GENERATING PERFORMANCE INCENTIVE FACTOR
TRUE-UP
JANUARY 2023 THROUGH DECEMBER 2023

TESTIMONY AND EXHIBIT
OF
ELENA B. VANCE

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **ELENA B. VANCE**

5
6 **Q.** Please state your name, business address, occupation, and
7 employer.

8
9 **A.** My name is Elena B. Vance. My business address is 702 North
10 Franklin Street, Tampa, Florida 33602. I am employed by Tampa
11 Electric Company ("Tampa Electric" or "company") in the
12 position of Manager, Unit Commitment.

13
14 **Q.** Please provide a brief outline of your educational background
15 and business experience.

16
17 **A.** I received a Bachelor of Science degree in Chemical
18 Engineering from the University of South Florida in 1999 and
19 a Master of Business Administration with a concentration in
20 Finance in 2003 from the University of Tampa. I have
21 accumulated 26 years of experience in the electric industry,
22 with experience in the areas of plant operations, unit
23 commitment and economic dispatch, and resource planning. In
24 my previous role as a Senior Engineer in the Resource
25 Planning Department, I was responsible for long term study

1 analysis and project economic analysis. In my current role
2 as Manager, Unit Commitment, I am responsible for supervising
3 the short-term dispatch of our units, project economic
4 analyses and various unit performance analyses used for long-
5 term forecasting and planned outages.

6
7 **Q.** What is the purpose of your testimony?

8
9 **A.** The purpose of my testimony is to present Tampa Electric's
10 actual performance results from unit equivalent availability
11 and heat rate used to determine the Generating Performance
12 Incentive Factor ("GPIF") for the period January 2023 through
13 December 2023. I will also compare these results to the
14 targets established for the period.

15
16 **Q.** Have you prepared an exhibit to support your testimony?

17
18 **A.** Yes, I prepared Exhibit No. EBV-1, consisting of two
19 documents. Document No. 1, entitled "GPIF Schedules" is
20 consistent with the GPIF Implementation Manual approved by
21 the Florida Public Service Commission ("FPSC" or
22 "Commission"). Document No. 2 provides the company's Actual
23 Unit Performance Data for the 2023 period.

24
25 **Q.** Which generating units on Tampa Electric's system are included

1 in the determination of the GPIF?

2

3 **A.** Big Bend Unit 4, Polk Unit 2, and Bayside Units 1 and 2 are
4 included in the calculation of the GPIF.

5

6 **Q.** Have you calculated the results of Tampa Electric's
7 performance under the GPIF during the January 2023 through
8 December 2023 period?

9

10 **A.** Yes, I have. This is shown on Document No. 1, page 4 of 23.
11 Based upon 2.051 Generating Performance Incentive Points
12 ("GPIP"), the result is a reward amount of \$1,830,750 for the
13 period.

14

15 **Q.** Please proceed with your review of the actual results for the
16 January 2023 through December 2023 period.

17

18 **A.** On Document No. 1, page 3 of 23, the actual average common
19 equity for the period is shown on line 14 as \$4,639,319,076.
20 This produces the maximum penalty or reward amount of
21 \$8,924,442 as shown on line 23.

22

23 **Q.** Will you please explain how you arrived at the actual
24 equivalent availability results for the four units included
25 within the GPIF?

1

2 **A.** Yes. Operating data for each of the units is filed monthly
3 with the Commission on the Actual Unit Performance Data form.
4 Additionally, outage information is reported to the Commission
5 monthly. A summary of this data for the 12 months provides
6 the basis for the GPIF.

7

8 **Q.** Are the actual equivalent availability results shown on
9 Document No. 1, page 6 of 23, column 2, directly applicable
10 to the GPIF table?

11

12 **A.** No. Adjustments to actual equivalent availability may be
13 required as noted in Section 4.3.3 of the GPIF Manual. The
14 actual equivalent availability including the required
15 adjustment is shown on Document No. 1, page 6 of 23, column
16 4. The necessary adjustments as prescribed in the GPIF Manual
17 are further defined by a letter dated October 23, 1981, from
18 Mr. J. H. Hoffsis of the Commission's Staff. The adjustments
19 for each unit are as follows:

20

21 **Big Bend Unit No. 4**

22 On this unit, 1,656 planned outage hours were originally
23 scheduled for 2023. Actual outage activities required 2,418.2
24 equivalent planned outage hours. Consequently, the actual
25 equivalent availability of 54.3 percent is adjusted to 60.9

1 percent, as shown on Document No. 1, page 7 of 23.

2
3 **Polk Unit No. 2**

4 On this unit, 333.6 planned outage hours were originally
5 scheduled for 2023. Actual outage activities required 463.9
6 equivalent planned outage hours. Consequently, the actual
7 equivalent availability of 90.8 percent is adjusted to 92.3
8 percent, as shown on Document No. 1, page 8 of 23.

9
10 **Bayside Unit No. 1**

11 On this unit, 463.2 planned outage hours were originally
12 scheduled for 2023. Actual outage activities required 676.8
13 equivalent planned outage hours. Consequently, the actual
14 equivalent availability of 91 percent is adjusted to 93.4
15 percent, as shown on Document No. 1, page 9 of 23.

16
17 **Bayside Unit No. 2**

18 On this unit, 1,905.6 planned outage hours were originally
19 scheduled for 2023. Actual outage activities required 1325.9
20 equivalent planned outage hours. Consequently, the actual
21 equivalent availability of 83.3 percent is adjusted to 76.7
22 percent, as shown on Document No. 1, page 10 of 23.

23
24 **Q.** How did you arrive at the applicable equivalent availability
25 points for each unit?

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A. The final adjusted equivalent availabilities for each unit are shown on Document No. 1, page 6 of 23, column 4. This number is incorporated in the respective GPIF table for each unit, shown on pages 18 through 21 of 23. Page 4 of 23 summarizes the weighted equivalent availability points to be awarded or penalized.

Q. Will you please explain the heat rate results relative to the GPIF?

A. The actual heat rate and adjusted actual heat rate for Tampa Electric's four GPIF units are shown on Document No. 1, page 6 of 23. The adjustment was developed based on the guidelines of Section 4.3.16 of the GPIF Manual. This procedure is further defined by a letter dated October 23, 1981, from Mr. J. H. Hoffsis of the FPSC Staff. The final adjusted actual heat rates are also shown on page 5 of 23, column 9. The heat rate value is incorporated in the respective GPIF table for each unit, shown on pages 18 through 21 of 23. Page 4 of 23 summarizes the weighted heat rate points to be awarded or penalized.

Q. What is the overall GPIF for Tampa Electric for the January 2023 through December 2023 period?

1 **A.** This is shown on Document No. 1, page 2 of 23. The weighting
2 factors shown on page 4 of 23, column 3, plus the equivalent
3 availability points and the heat rate points shown on page 4
4 of 23, column 4, are substituted within the equation found on
5 page 23 of 23. The resulting value of 2.051 is in the GPIF
6 table on page 2 of 23, and the reward amount of \$1,830,750 is
7 calculated using linear interpolation.

8

9 **Q.** Are there any other constraints set forth by the Commission
10 regarding the magnitude of incentive dollars?

11

12 **A.** Yes. Incentive dollars are not to exceed 50 percent of fuel
13 savings. Tampa Electric met this constraint, limiting the
14 total potential reward and penalty incentive dollars to
15 \$8,924,442 as shown on Document No. 1, page 3 of 23.

16

17 **Q.** Does this conclude your testimony?

18

19 **A.** Yes.

20

21

22

23

24

25



BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20240001-EI
FUEL & PURCHASED POWER COST RECOVERY
AND
CAPACITY COST RECOVERY

GENERATING PERFORMANCE INCENTIVE FACTOR
PROJECTIONS
JANUARY 2025 THROUGH DECEMBER 2025

TESTIMONY AND EXHIBIT
OF
ELENA B. VANCE

FILED: SEPTEMBER 5, 2024

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **ELENA B. VANCE**

5
6 **Q.** Please state your name, address, occupation, and
7 employer.

8
9 **A.** My name is Elena B. Vance. My business address is 702 N.
10 Franklin Street, Tampa, Florida 33602. I am employed by
11 Tampa Electric Company ("Tampa Electric" or "company") in
12 the position of Manager, Unit Commitment.

13
14 **Q.** Please provide a brief description of your educational
15 background and work experience.

16
17 **A.** I received a Bachelor of Science degree in Chemical
18 Engineering from the University of South Florida in 1999
19 and a Master of Business Administration with a
20 concentration in Finance in 2003 from the University of
21 Tampa. I have accumulated 27 years of experience in the
22 electric industry, with experience in the areas of plant
23 operations, unit commitment and economic dispatch, and
24 resource planning. In my current role, I am responsible
25 for short term study analysis, unit commitment and

1 dispatch and economic analysis.

2

3 **Q.** What is the purpose of your testimony?

4

5 **A.** My testimony describes Tampa Electric's methodology for
6 determining the various factors required to compute the
7 Generating Performance Incentive Factor ("GPIF") as
8 ordered by the Commission.

9

10 **Q.** Have you prepared an exhibit to support your direct
11 testimony?

12

13 **A.** Yes. Exhibit No. EBV-2, consisting of two documents, was
14 prepared under my direction and supervision. Document No.
15 1 contains the GPIF schedules. Document No. 2 is a summary
16 of the GPIF targets for the 2025 period.

17

18 **Q.** Which generating units on Tampa Electric's system are
19 included in the determination of the GPIF?

20

21 **A.** Four natural gas combined cycle ("CC") units are included.
22 These are Big Bend Unit 1 CC, Polk Unit 2, and Bayside
23 Units 1 and 2.

24

25 **Q.** Does your exhibit comply with the Commission's approved

1 GPIF methodology?

2

3 **A.** Yes. In accordance with the GPIF Manual, the GPIF units
4 selected represent no less than 80 percent of the
5 estimated system net generation. The units Tampa Electric
6 proposes to use for the period January 2025 through
7 December 2025 represent the top 82 percent of the total
8 forecasted system net generation for this period. It
9 includes generation from the Big Bend Unit 1 CC,
10 commissioned in December 2022. Tampa Electric included
11 Big Bend Unit 1 CC as it is the most efficient unit and
12 makes up 38 percent of our generation.

13

14 To account for the concerns presented in the testimony of
15 Commission Staff witness Sidney W. Matlock during the 2005
16 fuel hearing, Tampa Electric removes outliers from the
17 calculation of the GPIF targets. The methodology was
18 approved by the Commission in Order No. PSC-2006-1057-
19 FOF-EI issued in Docket No. 20060001-EI on December 22,
20 2006.

21

22 **Q.** Did Tampa Electric identify any outages as outliers?

23

24 **A.** Yes, Big Bend Unit 1 CC and Polk Unit 2 outages were
25 identified as outliers and were removed.

1 Q. Did Tampa Electric make any other adjustments?
2

3 A. Yes. As allowed per Section 4.3 of the GPIF Implementation
4 Manual, the Forced Outage and Maintenance Outage Factors
5 were adjusted to reflect recent unit performance and known
6 unit modifications or equipment changes.
7

8 Q. Please describe how Tampa Electric developed the various
9 factors associated with GPIF.
10

11 A. Targets were established for equivalent availability and
12 heat rate for each unit considered for the 2025 period.
13 A range of potential improvements and degradations were
14 determined for each of these metrics.
15

16 Q. How were the target values for unit availability
17 determined?
18

19 A. The Planned Outage Factor ("POF") and the Equivalent
20 Unplanned Outage Factor ("EUOF") were subtracted from 100
21 percent to determine the target Equivalent Availability
22 Factor ("EAF"). The factors for each of the four units
23 included within the GPIF are shown on page 5 of Document
24 No. 1.
25

1 To give an example for the 2025 period, the projected
2 EUOF for Bayside Unit 1 is 2.0 percent, the POF is 27.4
3 percent. Therefore, the target EAF for Bayside Unit 1
4 equals 70.6 percent or:

$$100\% - (2.0\% + 27.4\%) = 70.6\%$$

5
6
7
8 This is shown on Page 4, column 3 of Document No. 1.

9
10 **Q.** How was the potential for unit availability improvement
11 determined?

12
13 **A.** Maximum equivalent availability is derived using the
14 following formula:

$$EAF_{MAX} = 1 - [0.80 (EUOF_T) + 0.95 (POF_T)]$$

15
16
17
18 The factors included in the above equations are the same
19 factors that determine the target equivalent
20 availability. Calculating the maximum incentive points,
21 a 20 percent reduction in EUOF, plus a five percent
22 reduction in the POF is necessary. Continuing with the
23 Bayside Unit 1 example:

$$EAF_{MAX} = 1 - [0.80 (2.0\%) + 0.95 (27.4\%)] = 72.3\%$$

1 This is shown on page 4, column 4 of Document No. 1.

2

3 **Q.** How was the potential for unit availability degradation
4 determined?

5

6 **A.** The potential for unit availability degradation is
7 significantly greater than the potential for unit
8 availability improvement. This concept was discussed
9 extensively during the development of the incentive. To
10 incorporate this biased effect into the unit availability
11 tables, Tampa Electric uses a potential degradation range
12 equal to twice the potential improvement. Consequently,
13 minimum equivalent availability is calculated using the
14 following formula:

15

$$16 \quad \text{EAF}_{\text{MIN}} = 1 - [1.40 (\text{EUOF}_T) + 1.10 (\text{POF}_T)]$$

17

18 Again, continuing using the Bayside Unit 1 example,

19

$$20 \quad \text{EAF}_{\text{MIN}} = 1 - [1.40 (2.0\%) + 1.10 (27.4\%)] = 67.0\%$$

21

22 The equivalent availability maximum and minimum for the
23 other four units are computed in a similar manner.

24

25 **Q.** How did Tampa Electric determine the Planned Outage,

1 Maintenance Outage, and Forced Outage Factors?
2

3 **A.** The company's planned outages for January 2025 through
4 December 2025 are shown on page 15 of Document No. 1. Two
5 GPIF units have a major planned outage of 28 days or
6 greater in 2025; therefore, two Critical Path Method
7 Diagrams are provided.

8
9 Planned Outage Factors are calculated for each unit. For
10 example, Bayside Unit 1 is scheduled for planned outages
11 from February 16, 2025, to May 26, 2025. There are 2,400
12 planned outage hours scheduled for the 2025 period, with
13 a total of 8,760 hours during this 12-month period.
14 Consequently, the POF for Bayside Unit 1 is 27.4 percent
15 or:

16
17
$$\frac{2,400}{8,760} \times 100\% = 27.4\%$$

18

19
20 The factor for each unit is shown on pages 5 and 11 through
21 14 of Document No. 1. Big Bend Unit 1 CC has a POF of 3.8
22 percent, Bayside Unit 1 has a POF of 27.4 percent, Bayside
23 Unit 2 has a POF of 3.8 percent, and Polk Unit 2 has a
24 POF of 21.9 percent.

25

1 Q. How did you determine the Forced Outage and Maintenance
2 Outage Factors for each unit?

3
4 A. Projected factors are based upon historical unit
5 performance. For each unit, the three most recent July
6 through June annual periods formed the basis of the target
7 development. Historical data and target values are
8 analyzed to assure applicability to current conditions of
9 operation. This provides assurance that any periods of
10 abnormal operations or recent trends having material
11 effect can be taken into consideration. These target
12 factors are additive and result in a EUOF of 2.0 percent
13 for Bayside Unit 1. The EUOF of Bayside Unit 1 is verified
14 by the data shown on page 13, lines 3, 5, 10, and 11 of
15 Document No. 1 and calculated using the following formula:

16
17
$$\text{EUOF} = \frac{(\text{EFOH} + \text{EMOH})}{\text{PH}} \times 100\%$$

18
19
20 Or

21
$$\text{EUOF} = \frac{(32 + 147)}{8,760} \times 100\% = 2.0\%$$

22
23
24 Relative to Bayside Unit 1, the EUOF of 2.0 percent forms
25 the basis of the equivalent availability target

1 development as shown on pages 4 and 5 of Document No. 1.

2

3 **Big Bend Unit 1 CC**

4 The projected EUOF for this unit is 2.7 percent. The unit
5 will have two planned outages in 2025, and the POF is 3.8
6 percent. Therefore, the target equivalent availability
7 for this unit is 93.4 percent.

8

9 **Polk Unit 2**

10 The projected EUOF for this unit is 6.1 percent. The unit
11 will have two planned outages in 2025, and the POF is
12 21.9 percent. Therefore, the target equivalent
13 availability for this unit is 71.9 percent.

14

15 **Bayside Unit 1**

16 The projected EUOF for this unit is 2.0 percent. The unit
17 will have one planned outage in 2025, and the POF is 27.4
18 percent. Therefore, the target equivalent availability
19 for this unit is 70.6 percent.

20

21 **Bayside Unit 2**

22 The projected EUOF for this unit is 2.8 percent. The unit
23 will have two planned outages in 2025, and the POF is 3.8
24 percent. Therefore, the target equivalent availability
25 for this unit is 93.3 percent.

1 Q. Please summarize your testimony regarding EAF.

2

3 A. The GPIF system weighted EAF of 77.6 percent is shown on
4 page 5 of Document No. 1.

5

6 Q. Why are Forced and Maintenance Outage Factors adjusted
7 for planned outage hours?

8

9 A. The adjustment makes the factors more accurate and
10 comparable. A unit in a planned outage stage or reserve
11 shutdown stage cannot incur a forced or maintenance
12 outage. To demonstrate the effects of a planned outage,
13 note the Equivalent Unplanned Outage Rate and Equivalent
14 Unplanned Outage Factor for Bayside Unit 1 on page 13 of
15 Document No. 1. Except for the months of March and April,
16 the Equivalent Unplanned Outage Rate and Equivalent
17 Unplanned Outage Factor are equal. This is because no
18 planned outages are scheduled for these months. During
19 the months of March and April, the Equivalent Unplanned
20 Outage Rate exceeds the Equivalent Unplanned Outage
21 Factor due to the scheduled planned outages. Therefore,
22 the adjusted factors apply to the period hours after the
23 planned outage hours have been extracted.

24

25 Q. Does this mean that both rate and factor data are used in

1 calculated data?

2

3 **A.** Yes. Rates provide a proper and accurate method of
4 determining unit metrics, which are subsequently
5 converted to factors. Therefore,

6

7 $EFOF + EMOF + POF + EAF = 100\%$

8

9 Since factors are additive, they are easier to work with
10 and to understand.

11

12 **Q.** Has Tampa Electric prepared the necessary heat rate data
13 required for the determination of the GPIF?

14

15 **A.** Yes. Target heat rates and ranges of potential operation
16 have been developed as required and have been adjusted to
17 reflect the afore mentioned agreed upon GPIF methodology.

18

19 **Q.** How were the targets determined?

20

21 **A.** Net heat rate data for the three most recent July through
22 June annual periods formed the basis for the target
23 development. The historical data and the target values
24 are analyzed to assure applicability to current
25 conditions of operation. This provides assurance that any

1 period of abnormal operations or equipment modifications
2 having material effect on heat rate can be taken into
3 consideration.

4
5 **Q.** How were the ranges of heat rate improvement and heat
6 rate degradation determined?

7
8 **A.** The ranges were determined through analysis of historical
9 net heat rate and net output factor data. This is the
10 same data from which the net heat rate versus net output
11 factor curves have been developed for each unit. This
12 information is shown on pages 22 through 25 of Document
13 No. 1.

14
15 **Q.** Please elaborate on the analysis used in the determination
16 of the ranges.

17
18 **A.** The net heat rate versus net output factor curves are the
19 result of a first order curve fit to historical data. The
20 standard error of the estimate of this data was
21 determined, and a factor was applied to produce a band of
22 potential improvement and degradation. Both the curve
23 fit, and the standard error of the estimate were performed
24 by the computer program for each unit. These curves are
25 also used in post-period adjustments to actual heat rates

1 to account for unanticipated changes in unit dispatch and
2 fuel.

3
4 **Q.** Please summarize your heat rate projection (Btu/Net kWh)
5 and the range about each target to allow for potential
6 improvement or degradation for the 2025 period.

7
8 **A.** The heat rate target for Big Bend Unit 1 CC is 6,262
9 Btu/Net kWh with a range of ± 26 Btu/Net kWh. The heat
10 rate target for Polk Unit 2 is 7,456 Btu/Net kWh with a
11 range of ± 415 Btu/Net kWh. The heat rate for Bayside Unit
12 1 is 7,349 Btu/Net kWh with a range of ± 268 Btu/Net kWh.
13 The heat rate target for Bayside Unit 2 is 7,723 Btu/Net
14 kWh with a range of ± 915 Btu/Net kWh. A zone of tolerance
15 of ± 75 Btu/Net kWh is included within a range for each
16 target. This is shown on pages 7 through 10 of Document
17 No. 1.

18
19 **Q.** Do these heat rate targets and ranges meet the
20 Commission's requirements?

21
22 **A.** Yes.

23
24 **Q.** After determining the target values and ranges for average
25 net operating heat rate and equivalent availability, what

1 is the next step in determining the GPIF targets?

2

3 **A.** The next step is to calculate the savings and weighting
4 factor to be used for both average net operating heat
5 rate and equivalent availability. This is shown in
6 Document No. 1, pages 7 through 10. The baseline
7 production costing analysis was performed to calculate
8 the total system fuel cost if all units operated at target
9 heat rate and target availability for the period. This
10 total system fuel cost of \$714,669,940 is shown on
11 Document No. 1, page 6, column 2. Multiple production
12 cost simulations were performed to calculate total system
13 fuel cost with each unit individually operating at maximum
14 improvement in equivalent availability and each station
15 operating at maximum improvement in average net operating
16 heat rate. The respective savings are shown on page 6,
17 column 4 of Document No. 1.

18

19 Column 4 totals \$31,371,180 which reflects the savings if
20 all of the units operated at maximum improvement. A
21 weighting factor for each metric is then calculated by
22 dividing unit savings by the total. For Bayside Unit 1,
23 the weighting factor for average net operating heat rate
24 is 30.75 percent as shown in the right-hand column on
25 Document No. 1, page 6. Pages 7 through 10 of Document

1 No. 1 show the point table, the Fuel Savings/(Loss) and
2 the equivalent availability or heat rate value. The
3 individual weighting factor is also shown. For example,
4 as shown on page 9 of Document No. 1, if Bayside Unit 1,
5 operates at 7,081 average net operating heat rate, fuel
6 savings would equal \$9,645,600 and +10 average net
7 operating heat rate points would be awarded.

8
9 The GPIF Reward/Penalty table on page 2 of Document No.
10 1 is a summary of the tables on pages 7 through 10. The
11 left-hand column of this document shows the incentive
12 points for Tampa Electric. The center column shows the
13 total fuel savings and is the same amount as shown on
14 page 6, column 4, or \$31,371,180. The right-hand column
15 of page 2 is the estimated reward or penalty based upon
16 performance.

17
18 **Q.** How was the maximum allowed incentive determined?
19

20 **A.** Referring to page 3, line 14, the estimated average common
21 equity for the period January 2025 through December 2025
22 is \$5,583,632,449. This produces the maximum allowed
23 jurisdictional incentive of \$18,756,155 shown on line 21.
24

25 **Q.** Are there any constraints set forth by the Commission

1 regarding the magnitude of incentive dollars?

2

3 **A.** Yes. As Order No. PSC-2013-0665-FOF-EI, issued in Docket
 4 No. 20130001-EI on December 18, 2013, states, incentive
 5 dollars are not to exceed 50 percent of fuel savings.
 6 Page 2 of Document No. 1 demonstrates that this constraint
 7 is met, limiting total potential reward and penalty
 8 incentive dollars to \$15,685,589.

9

10 **Q.** Please summarize your direct testimony.

11

12 **A.** Tampa Electric has complied with the Commission's
 13 directions, philosophy, and methodology in its
 14 determination of the GPIF. The GPIF is determined by the
 15 following formula for calculating Generating Performance
 16 Incentive Points (GPIP).

17

$$\begin{aligned}
 \text{GPIP} = & (0.1536 \text{ EAP}_{\text{PK2}} + 0.0719 \text{ EAP}_{\text{BAY1}} \\
 & + 0.0079 \text{ EAP}_{\text{BAY2}} + 0.0796 \text{ EAP}_{\text{BBCC1}} \\
 & + 0.1513 \text{ HRP}_{\text{PK2}} + 0.3075 \text{ HRP}_{\text{BAY1}} \\
 & + 0.2014 \text{ HRP}_{\text{BAY2}} + 0.0269 \text{ HRP}_{\text{BBCC1}})
 \end{aligned}$$

22

23 Where:

24 GPIF = Generating Performance Incentive Points

25 EAP = Equivalent Availability Points awarded/deducted

1 for Big Bend Unit 1 CC, Polk Unit 2 and Bayside
2 Units 1 and 2.

3 HRP = Average Net Heat Rate Points awarded/deducted for
4 Big Bend Unit 1 CC, Polk Unit 2 and Bayside Units
5 1 and 2.

6

7 **Q.** Have you prepared a document summarizing the GPIF targets
8 for the January 2025 through December 2025 period?

9

10 **A.** Yes. Document No. 2 entitled "Summary of GPIF Targets"
11 provides the availability and heat rate targets for each
12 unit.

13

14 **Q.** Does this conclude your direct testimony?

15

16 **A.** Yes, it does.

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1 (Whereupon, prefiled direct testimony of
2 Benjamin F. Smith was inserted.)

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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20240001-EI
FUEL & PURCHASED POWER COST RECOVERY
AND
CAPACITY COST RECOVERY

PROJECTIONS
JANUARY 2025 THROUGH DECEMBER 2025

TESTIMONY
OF
BENJAMIN F. SMITH II

FILED: SEPTEMBER 5, 2024

TAMPA ELECTRIC COMPANY
DOCKET NO. 20240001-EI
FILED: 09/05/2024

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **BENJAMIN F. SMITH II**

5
6 **Q.** Please state your name, address, occupation, and
7 employer.

8
9 **A.** My name is Benjamin F. Smith II. My business address is
10 702 North Franklin Street, Tampa, Florida 33602. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") as Manager, Gas and Power Origination within
13 the Origination and Trading Department.

14
15 **Q.** Please provide a brief outline of your educational
16 background and business experience.

17
18 **A.** I received a Bachelor of Science degree in Electric
19 Engineering in 1991 from the University of South Florida
20 in Tampa, Florida, and a Master of Business Administration
21 degree in 2015 from Saint Leo University in Saint Leo,
22 Florida. I am also a registered Professional Engineer
23 within the State of Florida and a Certified Energy Manager
24 through the Association of Energy Engineers. I joined
25 Tampa Electric in 1990 as a cooperative education student.

1 During my years with the company, I have worked in the
2 areas of transmission engineering, distribution
3 engineering, resource planning, retail marketing, and
4 wholesale power marketing. I am currently the Manager,
5 Gas and Power Origination within the Origination and
6 Trading Department. My responsibilities are to evaluate
7 short and long-term power purchase and sale opportunities
8 within the wholesale power market, assist in wholesale
9 power and gas transportation origination and contract
10 structures, assist in combustion byproduct contract
11 administration and market opportunities, and manage the
12 company's renewable energy credit (REC) sales activity in
13 the voluntary REC market. In this capacity, I interact
14 with wholesale power market participants such as
15 utilities, municipalities, electric cooperatives, power
16 marketers, other wholesale developers and independent
17 power producers, as well as with natural gas pipeline
18 owners and transporters and REC brokers.

19
20 **Q.** Have you previously testified before the Florida Public
21 Service Commission ("Commission")?
22

23 **A.** Yes. I have submitted written testimony in the annual
24 fuel docket since 2003, and I have testified before this
25 Commission in Docket Nos. 20030001-EI, 20040001-EI, and

1 20080001-EI regarding the appropriateness and prudence of
2 Tampa Electric's wholesale purchases and sales.

3

4 **Q.** What is the purpose of your testimony in this proceeding?

5

6 **A.** The purpose of my testimony is to provide a description
7 of Tampa Electric's purchased power agreements that the
8 company has entered and for which it is seeking cost
9 recovery through the Fuel and Purchased Power Cost
10 Recovery Clause ("fuel clause") and the Capacity Cost
11 Recovery Clause. I also describe Tampa Electric's
12 purchased power strategy for mitigating price and supply-
13 side risk, while providing customers with a reliable
14 supply of economically priced purchased power.

15

16 **Q.** Please describe the efforts Tampa Electric makes to ensure
17 that its wholesale purchases and sales activities are
18 conducted in a reasonable and prudent manner.

19

20 **A.** Tampa Electric evaluates potential purchase and sale
21 opportunities by analyzing the expected available amounts
22 of generation and power required to meet the projected
23 demand and energy of its customers. Purchases are made to
24 achieve reserve margin requirements, meet customer demand
25 and energy needs, meet operating reserve requirements,

1 supplement generation during unit outages, and for
2 economical purposes. When Tampa Electric considers making
3 a power purchase, the company diligently searches for
4 available supplies of wholesale capacity or energy from
5 creditworthy counterparties. The objective is to secure
6 reliable quantities of purchased power for customers at
7 the best possible price.

8
9 Conversely, when there is a sales opportunity, the company
10 offers profitable wholesale capacity or energy products
11 to creditworthy counterparties. The company has wholesale
12 power purchase and sale transaction enabling agreements
13 with numerous counterparties. This process helps to
14 ensure that the company's wholesale purchase and sale
15 activities are conducted in a reasonable and prudent
16 manner.

17
18 **Q.** Has Tampa Electric reasonably managed its wholesale power
19 purchases and sales for the benefit of its retail
20 customers?

21
22 **A.** Yes, it has. Tampa Electric has fully complied with, and
23 continues to fully comply with, the Commission's Order
24 No. PSC-1997-0262-FOF-EI, approved on March 11, 1997, and
25 issued in Docket No. 19970001-EI, which governs the

1 treatment of separated and non-separated wholesale sales.
2 The company's wholesale purchase and sale activities and
3 transactions are also reviewed and audited on a recurring
4 basis by the Commission.

5
6 In addition, Tampa Electric actively manages its
7 wholesale purchases and sales with the goal of
8 capitalizing on opportunities to reduce customer costs
9 and improve reliability. The company monitors its
10 contractual rights with purchased power suppliers, and
11 with entities to which wholesale power is sold, to detect
12 and prevent any breach of the company's contractual
13 rights. Tampa Electric continually strives to improve its
14 knowledge of wholesale power markets and available
15 opportunities within the marketplace. The company uses
16 this knowledge to minimize the costs of purchased power
17 and to maximize the savings the company provides retail
18 customers by making wholesale sales when excess power is
19 available on Tampa Electric's system and market
20 conditions allow.

21
22 **Q.** Please describe Tampa Electric's 2024 wholesale power
23 purchases.

24
25 **A.** Tampa Electric assessed the wholesale power market and

1 entered into short- and long-term purchases based on price
2 and availability of supply. Approximately 4.9 percent of
3 the company's expected needs for 2024 will be met using
4 purchased power. This includes economy energy purchases,
5 reliability purchases, as-available purchases from
6 qualifying facilities, and forward purchases from Duke
7 Energy Florida ("DEF"), the Florida Municipal Power
8 Agency ("FMPA"), and the Orlando Utilities Commission
9 ("OUC").

10
11 At present, Tampa Electric has four forward purchases
12 applicable to the year 2024. Some of them have come to
13 an end, but all are summarized below.

- 14 • A purchase from DEF, which was an extension of Tampa
15 Electric's previous contract to purchase non-firm
16 energy from DEF, was set to conclude at the end of
17 December 2023. The parties have extended the contract
18 through several amendments, and the contract now
19 continues through November 2024. None of the
20 extensions have must-take obligations, providing Tampa
21 Electric the flexibility to schedule the energy when
22 beneficial to customers. The maximum capacity of this
23 purchase is 515 MW, with 250 MW being firm during the
24 period December 2023 through February 2024. The firm
25 portion of the purchase was for reliability to ensure

1 energy service to customers in the event Tampa Electric
2 experienced cold weather. The purchase supported the
3 company's plan to lower exposure to natural gas risk
4 during its winter peak. The company's plan to minimize
5 its natural gas risk is addressed in the testimony of
6 witness John Heisey.

7
8 For 2024, the purchases associated with this agreement
9 have provided over \$5.0 million in savings to customers
10 through the end of June. These savings for customers
11 include only the utilization of the purchase as non-
12 firm, economy (i.e., excludes any firm call option
13 portion). These savings flow through the company's
14 optimization mechanism and benefit customers in
15 accordance with the methodology approved by the
16 Commission in Order No. 2017-0456-S-EI, issued on
17 November 27, 2017, and extended through December 31,
18 2024, as approved by the Commission in Order No. PSC-
19 2021-0423-S-EI issued on November 10, 2021, in Docket
20 No. 20210034-EI.

- 21 • A 75 MW firm peaking call option from OUC, executed in
22 October 2023 for the period January through February
23 2024. The purchase from OUC was for reliability to
24 ensure energy service to customers in the event Tampa
25 Electric experienced unusually cold weather.

- 1 • A 75 MW firm peaking call option from FMPA executed
2 October 2023 for the period January through February
3 2024. The purchase from FMPA was for reliability to
4 ensure energy service to customers in the event Tampa
5 Electric experienced unusually cold weather.
- 6 • A 50 MW, non-firm, must-take energy purchase executed
7 March 2024 for the period April, May, July, and August
8 2024. The April and May period is for economics. The
9 other two months are for reliability to ensure energy
10 service to customers in the event Tampa Electric
11 experienced unusually hot weather and associated gas
12 pipeline constraints, as it did in August 2023, when
13 Tampa Electric set a new summer peak load record. The
14 projected total savings to customers for the April and
15 May purchases are \$ \$164,185.

16
17 Tampa Electric has not secured other forward purchases
18 for 2024 at this time. However, the company constantly
19 searches for purchase opportunities that benefit
20 customers. As other purchase opportunities materialize,
21 the company evaluates each product to determine the
22 viability of making it part of the supply portfolio Tampa
23 Electric uses to serve customers.

24
25 At the time of the 2024 filing, Tampa Electric projected

1 capacity costs for power purchase activities, to be
2 recovered through the 2024 Capacity Cost Recovery Clause,
3 to be about \$3.51 million. On an actual basis through
4 June 2024, the capacity costs are \$10.3 million, which
5 includes the cost of the three previously described firm
6 purchases and transmission associated with short-term
7 purchases and sales.

8
9 **Q.** Does Tampa Electric anticipate entering into new
10 wholesale power purchases for 2025 and beyond?

11
12 **A.** Yes. Tampa Electric has entered into a 10-year contract
13 to purchase 18 MW from the Pasco County (Pasco) Waste-To-
14 Energy Facility. The term is January 2025 through
15 December 2034, and the purchase is a firm must-take,
16 provides a projected \$7.3 million in savings to customers
17 on a net present value basis, and was approved for full
18 cost recovery in Order No. PSC-2024-0064-PAA-EI, issued
19 March 12, 2024, and finalized in Consummating Order PSC-
20 2024-0085-CO-EI released April 3, 2024. The pricing for
21 this purchase is an all-energy rate in \$/MWh. There is
22 no capacity charge. At present, Tampa Electric has no
23 other forward purchases for 2025 and beyond.

24
25 The company projects approximately 3.6 percent of the

1 company's expected needs for 2025 will be met using
2 purchased power. However, similar to the current year,
3 the company will search for forward purchase
4 opportunities that benefit customers, which could result
5 in capacity costs being incurred. Tampa Electric has
6 included \$6.7 million in its 2025 Capacity Cost Recovery
7 Clause forecast for potential purchased power
8 opportunities.

9
10 **Q.** How does Tampa Electric mitigate the risk of disruptions
11 to its purchased power supplies during major weather-
12 related events, such as hurricanes?

13
14 **A.** During hurricane season, Tampa Electric continues to
15 utilize a purchased power risk management strategy to
16 minimize potential power supply disruptions. The strategy
17 includes monitoring storm activity; evaluating the impact
18 of storms on existing forward purchases and the rest of
19 the wholesale power market, and communicating with
20 suppliers about their storm preparations and potential
21 impacts to existing transactions. The purchased power
22 risk management strategy also includes purchasing
23 additional power on the forward market, if appropriate,
24 for reliability and economics; evaluating transmission
25 availability and the geographic location of electric

1 resources, reviewing sellers' fuel sources and dual-fuel
2 capabilities, and focusing on fuel-diversified purchases.
3 Absent the threat of a hurricane, and for all other months
4 of the year, the company evaluates economic combinations
5 of short- and long-term purchase opportunities in the
6 marketplace.

7
8 **Q.** Please describe Tampa Electric's wholesale energy sales
9 for 2024 and 2025.

10
11 **A.** Tampa Electric entered into various non-separated (e.g.,
12 next-hour and next-day sales) wholesale sales in 2024,
13 and the company anticipates making additional non-
14 separated sales during the balance of 2024 and 2025. The
15 gains from these sales are shared between Tampa Electric
16 and its customers through the company's optimization
17 mechanism.

18
19 **Q.** Please summarize your direct testimony.

20
21 **A.** Tampa Electric constantly monitors and assesses the
22 wholesale power market to identify purchase and sales
23 opportunities that benefit the company's customers. By
24 taking advantage of these opportunities, Tampa Electric
25 reduces costs to and improves service reliability for

1 customers. The company's energy supply strategy includes
2 self-generation and physical short-term (e.g., intra-
3 hour, hourly, next-day, weekly) and longer term (e.g.,
4 monthly, seasonal) power purchases. The company also
5 makes wholesale power sales that benefit customers when
6 market conditions allow. Tampa Electric's approach to the
7 wholesale power market provides customers with a reliable
8 supply at the lowest possible cost.

9
10 **Q.** Does this conclude your direct testimony?

11

12 **A.** Yes.

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1 (Whereupon, prefiled direct testimony of John
2 C. Heisey was inserted.)

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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20240001-EI
IN RE: FUEL & PURCHASED POWER COST RECOVERY
AND
CAPACITY COST RECOVERY

2023 ASSET OPTIMIZATION MECHANISM RESULT

TESTIMONY AND EXHIBIT

JOHN C. HEISEY

FILED: April 3, 2024

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **JOHN C. HEISEY**

5
6 **Q.** Please state your name, address, occupation, and
7 employer.

8
9 **A.** My name is John C. Heisey. My business address is 702 N.
10 Franklin Street, Tampa, Florida 33602. I am employed by
11 Tampa Electric Company ("Tampa Electric" or "company") as
12 Director, Origination and Trading.

13
14 **Q.** Please provide a brief outline of your educational
15 background and business experience.

16
17 **A.** I graduated from Pennsylvania State University with a
18 Bachelor of Science in Business Logistics. I have over 25
19 years of power and natural gas trading experience,
20 including employment at TECO Energy Source, FPL Energy
21 Services, El Paso Energy, and International Paper. Prior
22 to joining Tampa Electric, I was Vice President of Asset
23 Trading for the Entegra Power Group LLC ("Entegra") where
24 I was responsible for Entegra's energy trading
25 activities. Entegra managed a large quantity of merchant

1 capacity in bilateral and organized markets. I joined
2 Tampa Electric in September 2016 as the Manager of Gas
3 and Power Trading. I have held the position of Director,
4 Origination and Trading since August 2021. In this role,
5 I am responsible for directing all activities associated
6 with the procurement and delivery of energy commodities
7 for Tampa Electric's generation fleet. Such activities
8 include the trading, optimization, strategy, planning,
9 origination, compliance and regulatory oversight of
10 natural gas, power, coal, oil, byproducts, and wholesale
11 renewable energy credits (RECs). I am also responsible
12 for all aspects of the Asset Optimization Mechanism.

13
14 **Q.** Please state the purpose of your testimony.

15
16 **A.** The purpose of my testimony is to present, for the
17 Commission's review, the 2023 results of Tampa Electric's
18 activities under the Asset Optimization Mechanism, as
19 authorized by FPSC Order No. PSC-2017-0456-S-EI, approve
20 November 27, 2017, issued in Docket No. 20170210-EI and
21 20160160-EI.

22 **Q.** Do you wish to sponsor an exhibit in support of your
23 testimony?

24
25 **A.** Yes. Exhibit No. JCH-1, entitled Asset Optimization

1 Mechanism Results, was prepared under my direction and
2 supervision. My exhibit shows the gains for each type of
3 activity included in the Asset Optimization Mechanism and
4 the sharing of gains between customers and the company.
5

6 **Q.** Please provide an overview of the Asset Optimization
7 Mechanism.
8

9 **A.** The Asset Optimization Mechanism is designed to create
10 additional value for Tampa Electric's customers while
11 also providing an incentive to the company if certain
12 customer-value thresholds are achieved. The Asset
13 Optimization Mechanism includes gains from wholesale
14 power sales and savings from wholesale power purchases,
15 as well as gains from other forms of asset optimization.
16

17 **Q.** Please describe Tampa Electric's Asset Optimization
18 Mechanism submitted in Docket No. 20160160-EI and
19 20170210-EI and approved by Order No. PSC-2017-0456-S-EI.
20

21 **A.** Effective January 1, 2018, for the four-year period from
22 2018 through 2021, gains on all asset optimization
23 mechanism activities, including short-term wholesale
24 sales, short-term wholesale purchases, and all forms of
25 asset optimization undertaken each year will be shared

1 between shareholders and customers. The sharing
2 thresholds are (a) for the first \$4.5 million per year,
3 100 percent of gains to customers; (b) for gains greater
4 than \$4.5 million per year and less than \$8.0 million per
5 year, split 60 percent to shareholders and 40 percent to
6 customers; and (c) for gains greater than \$8.0 million
7 per year, 50-50 sharing between shareholders and
8 customers.

9
10 Authorization for the company's Asset Optimization
11 Mechanism activities have been extended through December
12 31, 2024, by Commission Order No. PSC-2021-0423-S-EI,
13 issued on November 10, 2021

14
15 **Asset Optimization Mechanism Transactions**

16 **Q.** Please provide the details of Tampa Electric's short-term
17 wholesale power sales under the Asset Optimization
18 Mechanism for 2023.

19
20 **A.** Asset Optimization Mechanism gains from wholesale power
21 sales were \$2,554,550 or 25 percent of total optimization
22 gains for 2023. The monthly detail is shown in my exhibit
23 in the schedule "Wholesale Power Sales-Table 3."

24
25 **Q.** Please provide the details of Tampa Electric's short-term

1 wholesale power purchases under the Optimization
2 Mechanism for 2023.

3

4 **A.** Asset Optimization Mechanism gains from wholesale power
5 purchases were \$6,772,870 or 67 percent of total
6 optimization gains for 2023. The monthly detail can be
7 found in my exhibit in the schedule "Wholesale Power
8 Purchases-Table 4."

9

10 **Q.** Please describe Tampa Electric's asset optimization
11 activities and the gains from those transactions under
12 the Asset Optimization Mechanism for 2023.

13

14 **A.** Asset Optimization Mechanism gains from asset
15 optimization activities were \$717,957 or 8 percent of
16 total optimization gains for 2023. The gains from asset
17 optimization activities are shown in my exhibit in the
18 schedule "Asset Optimization Detail-Table 5."

19

20 A description of Tampa Electric's 2023 asset optimization
21 activities is provided below.

- 22 • Delivered solid fuel and or transportation capacity
23 sales using existing transport - sell coal and coal
24 transportation, using Tampa Electric's existing coal
25 and transportation capacity during periods when it

1 is not needed to serve Tampa Electric's native
2 electric load;

- 3 • Delivered gas sales using existing transport - sell
4 gas to Florida customers, using Tampa Electric's
5 existing gas transportation capacity during periods
6 when it is not needed to serve Tampa Electric's
7 native electric load;
- 8 • Asset Management Agreement ("AMA") - outsource
9 optimization functions to a third party through
10 assignment of power, transportation and/or storage
11 rights in exchange for a premium to be paid to Tampa
12 Electric. Regarding transportation, revenue from the
13 release of natural gas pipeline capacity is not
14 subject to sharing under the Asset Optimization
15 Mechanism consistent with FPSC Order No. PSC-2017-
16 0456-S-EI.

17
18 **Q.** Please summarize the activities and results of the Asset
19 Optimization Mechanism for 2023.

20
21 **A.** Tampa Electric participated in the following Asset
22 Optimization Mechanism activities in 2023: wholesale
23 power purchases and sales, delivered gas sales, delivered
24 solid fuel sales, and a natural gas storage AMA. The asset
25 optimization gains for 2023 were \$10,045,377 which

1 exceeded the \$4,500,000 threshold by \$5,545,377 as shown
2 in my exhibit on schedule "Total Gains Threshold Schedule-
3 Table 1." Customer benefits were \$6,922,689, and company
4 benefits were \$3,122,688 in 2023 as shown in my exhibit
5 on schedule "Total Gains Sharing Schedule-Table 2."
6

7 **Q.** Did Tampa Electric incur incremental Asset Optimization
8 Mechanism costs during 2023?
9

10 **A.** Yes, Tampa Electric incurred incremental Asset
11 Optimization Mechanism personnel costs to manage these
12 activities. However, the company agreed that it would not
13 seek recovery of these costs through the Asset
14 Optimization Mechanism if it was approved and therefore
15 has not separately tracked the costs.
16

17 **Q.** Overall, were Tampa Electric's activities under the Asset
18 Optimization Mechanism successful in 2023?
19

20 **A.** Yes, Tampa Electric produced customer gains of \$6,922,689
21 in the sixth year of Asset Optimization Mechanism
22 activity. The company continues to focus on improvements
23 in processes, reporting, and optimization strategies.
24

25 Outside of unusually warm weather in April and late Summer

1 which drove power gains for both economic wholesale power
2 purchases and power sales, most of the year had moderate
3 weather and low fuel prices. Similar to results from 2020
4 through 2022, economic wholesale power purchases were the
5 largest contributor of gains with 67 percent of total
6 asset optimization gains. Wholesale power sales
7 contributed 25 percent of total asset optimization gains.
8 Tampa Electric joined the Southeast Energy Exchange
9 Market (SEEM) in June 2023, providing another source of
10 customer gains from wholesale power transactions. SEEM
11 is a non-firm, 15-minute voluntary energy market with
12 members throughout the Southeast. Delivered gas sales,
13 coal sales, and natural gas storage AMA gains provided
14 the balance of the gains for 2023.

15
16 **Q.** Does this conclude your testimony?

17
18 **A.** Yes, it does.
19
20
21
22
23
24



**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

**DOCKET NO. 20240001-EI
IN RE: TAMPA ELECTRIC'S
FUEL & PURCHASED POWER COST RECOVERY
AND CAPACITY COST RECOVERY**

**FUEL PROCUREMENT AND WHOLESALE POWER PURCHASES
RISK MANAGEMENT PLAN**

JANUARY 2025 THROUGH DECEMBER 2025

**TESTIMONY AND EXHIBIT
OF
JOHN C. HEISEY**

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**2 **PREPARED DIRECT TESTIMONY**3 **OF**4 **JOHN C. HEISEY**

5 **Q.** Please state your name, business address, occupation, and
6 employer.

7
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9 North Franklin Street, Tampa, Florida 33602. I am
10 employed by Tampa Electric Company ("Tampa Electric" or
11 "company") as Director, Origination and Trading.

12
13 **Q.** Please provide a brief outline of your educational
14 background and business experience.

15
16 **A.** I graduated from Pennsylvania State University with a
17 Bachelor of Science in Business Logistics. I have over
18 27 years of power and natural gas trading experience,
19 including employment at TECO Energy Source, FPL Energy
20 Services, El Paso Energy, and International Paper. Prior
21 to joining Tampa Electric, I was Vice President of Asset
22 Trading for the Entegra Power Group, LLC ("Entegra")
23 where I was responsible for Entegra's energy trading
24 activities. Entegra managed a large quantity of merchant
25 capacity in bilateral and organized markets. **C15-1169**

1 Tampa Electric in September 2016 as the Manager of Gas
2 and Power Trading. I have held the position of Director,
3 Origination and Trading since August 2021. In this role,
4 I am responsible for directing all activities associated
5 with the procurement and delivery of energy commodities
6 for Tampa Electric's generation fleet. Such activities
7 include the trading, optimization, strategy, planning,
8 origination, compliance and regulatory oversight of
9 natural gas, power, coal, oil, byproducts, and associated
10 delivery. I am also responsible for all aspects of the
11 Asset Optimization Mechanism.

12
13 **Q.** What is the purpose of your testimony?

14
15 **A.** The purpose of my testimony is to sponsor and describe
16 Exhibit No. JCH-2, entitled Tampa Electric Company's Fuel
17 Procurement and Wholesale Power Purchases Risk Management
18 Plan 2025.

19
20 **Q.** Was this exhibit prepared by you or under your direction
21 and supervision?

22
23 **A.** Yes, it was.
24
25

1 Q. Please describe your exhibit.

2

3 A. My Exhibit No. JCH-2 provides Tampa Electric's overall
4 plan for mitigating risk in the company's procurement of
5 fuel and purchased power during 2025.

6

7 Q. Is hedging activity included in Tampa Electric's Risk
8 Management Plan for 2025?

9

10 A. No. Tampa Electric currently has no active natural gas
11 hedges.

12

13 Q. Does this conclude your testimony?

14

15 A. Yes, it does.

16

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BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 20240001-EI
FUEL & PURCHASED POWER COST RECOVERY
AND
CAPACITY COST RECOVERY

PROJECTIONS
JANUARY 2025 THROUGH DECEMBER 2025

TESTIMONY
OF
JOHN C. HEISEY

FILED: SEPTEMBER 5, 2024

TAMPA ELECTRIC COMPANY
DOCKET NO. 20240001-EI
FILED: 09/05/2024

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **PREPARED DIRECT TESTIMONY**

3 **OF**

4 **JOHN C. HEISEY**

5
6 **Q.** Please state your name, address, occupation, and
7 employer.

8
9 **A.** My name is John C. Heisey. My business address is 702 N.
10 Franklin Street, Tampa, Florida 33602. I am employed by
11 Tampa Electric Company ("Tampa Electric" or "company") as
12 Director, Origination and Trading.

13
14 **Q.** Have you previously filed testimony in Docket No.
15 20240001-EI?

16
17 **A.** Yes, I submitted direct testimony on April 3, 2024, and
18 July 26, 2024.

19
20 **Q.** Has your job description, education, or professional
21 experience changed since your most recent testimony?

22
23 **A.** No, they have not.

24
25 **Q.** Please describe your duties and responsibilities in that

1 position.

2

3 **A.** I am responsible for directing all activities associated
4 with the procurement and delivery of energy commodities
5 for Tampa Electric's generation fleet. Such activities
6 include the trading, optimization, strategy, planning,
7 origination, compliance and regulatory oversight of
8 natural gas, power, coal, oil, byproducts, and wholesale
9 renewable energy credits ("RECs"). I am also responsible
10 for all aspects of the Optimization Mechanism.

11

12 **Q.** What is the purpose of your testimony?

13

14 **A.** The purpose of my testimony is to discuss Tampa Electric's
15 fuel mix, fuel price forecasts, potential impacts to fuel
16 prices, and the company's fuel procurement strategies.

17

18 **Fuel Mix and Procurement Strategies**

19 **Q.** What fuels do Tampa Electric's generating stations use?

20

21 **A.** Tampa Electric's generation portfolio includes natural
22 gas, solar, coal, and, as a backup fuel, oil powered
23 units. Big Bend Unit 1 combined cycle operates on natural
24 gas, and Big Bend Unit 4 can operate on coal or natural
25 gas. Polk Unit 1 can operate on natural gas or a blend of

1 petroleum coke and coal. Currently, the company is
2 operating Polk Unit 1 on natural gas and Big Bend Unit 4
3 on natural gas and coal. Polk Unit 2 combined cycle uses
4 natural gas as a primary fuel and oil as a secondary fuel;
5 and Bayside Station combined cycle units and the company's
6 collection of peakers (*i.e.*, aero-derivative combustion
7 turbines) all utilize natural gas. Since it serves as a
8 backup fuel, oil consumption is primarily for testing,
9 and oil is a negligible percentage of system generation.
10 Based upon the 2024 actual-estimate projections, the
11 company expects 2024 total system generation, excluding
12 purchased power, to be 87 percent natural gas, 12 percent
13 solar, and 1 percent coal.

14
15 Likewise, in 2025, natural gas-fired and solar generation
16 are expected to be 86 percent and 13 percent of total
17 generation, respectively, with coal-fired generation
18 making up 1 percent of total generation.

19
20 **Q.** Please describe Tampa Electric's fuel supply procurement
21 strategy.

22
23 **A.** Tampa Electric emphasizes flexibility and options in its
24 fuel procurement strategy for all its fuel needs. The
25 company strives to maintain many creditworthy and viable

1 suppliers. Similarly, the company endeavors to maintain
2 multiple delivery path options. Tampa Electric also
3 attempts to diversify the locations from which its supply
4 is sourced. Having a greater number of fuel supply and
5 delivery options provides increased reliability and
6 flexibility to pursue lower cost options for Tampa
7 Electric customers.

8 9 **Natural Gas Supply Strategy**

10 **Q.** How does Tampa Electric's natural gas procurement and
11 transportation strategy achieve competitive natural gas
12 purchase prices for long- and short-term deliveries?
13

14 **A.** Tampa Electric uses a portfolio approach to natural gas
15 procurement. This approach consists of a blend of pre-
16 arranged base, intermediate, and swing natural gas supply
17 contracts complemented with shorter term spot and
18 seasonal purchases. The contracts have various time
19 lengths to help secure needed supply at competitive prices
20 while maintaining the flexibility to adapt to any changing
21 fuel needs. In 2024, Tampa Electric will utilize an online
22 auction process to procure annual gas supply requirements
23 for the portfolio. The objective of the auction is to
24 increase competition and lower natural gas expense for
25 the benefit of Tampa Electric customers. Tampa Electric

1 purchases its physical natural gas supply from
2 creditworthy counterparties, enhancing the liquidity and
3 diversification of its natural gas supply portfolio.
4 Tampa Electric targets natural gas supply that is reliable
5 and resistant to the impacts of extreme weather. The
6 natural gas prices are based on monthly and daily price
7 indices, further increasing price diversification.

8
9 Tampa Electric diversifies its pipeline transportation
10 assets, including receipt points. The company also
11 utilizes pipeline and storage services to enhance access
12 to natural gas supply during hurricanes, extreme weather
13 or other events that constrain supply. Such actions
14 improve the reliability and cost-effectiveness of the
15 physical delivery of natural gas to the company's power
16 plants. Furthermore, Tampa Electric strives daily to
17 obtain reliable supplies of natural gas at favorable
18 prices to mitigate costs for its customers.

19
20 **Q.** Please describe Tampa Electric's diversified natural gas
21 transportation agreements.

22
23 **A.** Tampa Electric currently receives natural gas directly
24 via the Florida Gas Transmission ("FGT") and Gulfstream
25 Natural Gas System, LLC ("Gulfstream") pipelines. The

1 ability to deliver natural gas from two pipelines
2 increases the fuel delivery reliability for Bayside Power
3 Station, which is composed of two large natural gas
4 combined-cycle units and four aero-derivative combustion
5 turbines, and Big Bend Station, which is comprised of one
6 combined cycle unit, one steam generating unit, and one
7 aero-derivative combustion turbine. Polk Station receives
8 natural gas from FGT to support natural gas consumption
9 in Polk Units 1 and 2.

10
11 **Q.** Are there any significant changes to Tampa Electric's
12 expected natural gas usage?

13
14 **A.** No. Tampa Electric's natural gas usage is expected to
15 slightly decrease by one percent in 2025 when compared to
16 2024; due to a slight increase in solar generation.

17
18 **Q.** What actions does Tampa Electric take to enhance the
19 reliability of its natural gas supply?

20
21 **A.** Tampa Electric maintains natural gas storage capacity
22 with Bay Gas Storage near Mobile, Alabama to provide
23 operational flexibility and reliability of natural gas
24 supply. The company reserves 2,000,000 MMBtu of long-term
25 storage capacity at this location. This storage was used

1 during Storm Uri in February 2021 and Storm Elliott in
2 December of 2022 to replace interrupted supply and to
3 mitigate costs for our customers.

4
5 In addition to storage, Tampa Electric maintains
6 diversified natural gas supply receipt points in FGT Zones
7 1, 2, and 3. Diverse receipt points reduce the company's
8 vulnerability to hurricane impacts and provide access to
9 potentially lower priced gas supply.

10
11 Tampa Electric also reserves capacity on the Southeast
12 Supply Header ("SESH"), Gulf South pipeline ("Gulf
13 South"), and Transco's Mobile Bay Lateral ("Transco").
14 SESH, Gulf South, and Transco are upstream pipelines that
15 connect the receipt points of FGT, Gulfstream, and other
16 Mobile Bay area pipelines with natural gas supply in the
17 mid-continent and northeast. Mid-continent and northeast
18 natural gas production, specifically shale production,
19 has grown and continues to increase. Thus, SESH, Gulf
20 South, and Transco capacity give Tampa Electric access to
21 secure, competitively priced onshore gas supply for a
22 portion of its portfolio. Tampa Electric continuously
23 evaluates its gas transportation portfolio based on
24 changing market conditions to ensure access to reliable
25 natural gas supply. All receipt points in the portfolio

1 are reviewed annually to ensure access to reliable supply
2 basins.

3

4 **Q.** Has Tampa Electric acquired additional natural gas
5 transportation for 2024 and 2025 due to greater use of
6 natural gas?

7

8 **A.** Yes. For January and February 2024, Tampa Electric
9 acquired short-term capacity on Sabal Trail and Gulf
10 Stream to increase the reliability of the portfolio for
11 its projected winter peak. In addition, power purchases
12 were executed for January and February as a lower cost
13 solution compared to acquiring additional short-term
14 pipeline capacity. These power purchases are mentioned in
15 the testimony of Tampa Electric witness Benjamin F. Smith,
16 II. In the summer of 2023, Tampa Electric acquired
17 additional long-term pipeline capacity on SESH. This
18 capacity provides additional upstream transportation for
19 the portfolio to mitigate Mobile Bay supply risk, as well
20 as provides access to abundant Haynesville shale gas
21 supply. For 2024, Tampa Electric has acquired additional
22 long-term capacity on FGT and Trunkline Gas Company, LLC
23 ("Trunkline"). This capacity provides additional upstream
24 transportation for the portfolio to mitigate Mobile Bay
25 supply risk, as well as provides access to low-cost

1 Permian shale gas supply. Tampa Electric also acquired
2 short-term capacity for the summer of 2024 from Sabal
3 Trail. Tampa Electric is continuously monitoring market
4 conditions and opportunities to improve portfolio
5 reliability.

6
7 **Coal Supply Strategy**

8 **Q.** Please describe Tampa Electric's solid fuel usage and
9 procurement strategy.

10
11 **A.** As with its natural gas strategy, Tampa Electric uses a
12 portfolio approach to coal procurement. Big Bend Unit 4
13 is designed to burn high-sulfur Illinois Basin coal, is
14 fully scrubbed for sulfur dioxide and nitrogen oxides,
15 and the unit has been upgraded to operate on natural gas.
16 Polk Unit 1 can burn a blend of petroleum coke and low
17 sulfur coal, or natural gas. Each plant has varying
18 operational and environmental restrictions and requires
19 solid fuel with custom quality characteristics such as
20 ash content, fusion temperature, sulfur content, heat
21 content, and chlorine content.

22
23 Coal is not a homogenous product. The fuel's chemistry
24 and contents vary based on many factors, including
25 geography. The variability of the product dictates that

1 Tampa Electric selects its fuel based on multiple
2 parameters. Those parameters include unique coal quality
3 characteristics, price, availability, deliverability, and
4 creditworthiness of the supplier.

5
6 To minimize costs, maintain operational flexibility, and
7 ensure reliable supply, Tampa Electric typically
8 maintains a portfolio of bilateral coal supply contracts
9 with varying term lengths. Tampa Electric monitors the
10 market to obtain the most favorable prices from sources
11 that meet the needs of the generation stations. The use
12 of daily and weekly publications, independent research
13 analyses from industry experts, discussions with
14 suppliers, and coal solicitations aid the company in
15 monitoring the coal market. This market intelligence also
16 helps shape the company's coal procurement strategy to
17 reflect short- and long-term market conditions. Tampa
18 Electric's strategy provides a stable supply of reliable
19 fuel sources. In addition, this strategy allows the
20 company the flexibility to take advantage of favorable
21 spot market opportunities and address operational needs.

22
23 **Q.** Please summarize how Tampa Electric will manage its solid
24 fuel supply contracts through 2025.

25

1 **A.** Tampa Electric will supply the Big Bend and Polk Stations
2 with solid fuel through a combination of existing
3 inventory, short-term contracts, and, as necessary, spot
4 purchases in support of the most economic commitment and
5 dispatch for the generation fleet. Short-term and spot
6 purchases allow the company to adjust supply to reflect
7 changing coal quality and quantity needs, operational
8 changes, and pricing opportunities. Currently, the
9 company is operating Polk Unit 1 on natural gas and Big
10 Bend Unit 4 on natural gas and coal.

11
12 **Coal Transportation**

13 **Q.** Please describe Tampa Electric's solid fuel
14 transportation arrangements.

15
16 **A.** Tampa Electric can receive coal at its Big Bend Station
17 via waterborne or rail delivery. Once delivered to Big
18 Bend Station, solid fuel is consumed onsite, or blended
19 and trucked to Polk Station for consumption in Polk Unit
20 1. As a result of declining solid fuel burns over the
21 last few years, Tampa Electric now purchases delivered
22 coal, where waterborne coal supply and transportation are
23 arranged by the supplier. Procuring delivered waterborne
24 coal continues to provide customers with competitive coal
25 prices through a simplified process. Commodity and

1 transportation of coal by rail is still being arranged
2 separately, as necessary.

3

4 **Q.** Why does the company maintain multiple coal
5 transportation options in its portfolio?

6

7 **A.** Bimodal solid fuel transportation to Big Bend Station
8 affords the company and its customers various benefits.
9 Those benefits include 1) access to more potential coal
10 suppliers, which results in a more competitively priced,
11 and diverse, delivered coal portfolio; 2) the opportunity
12 to switch to either water or rail in the event of a
13 transportation breakdown or interruption on the other
14 mode; and 3) competition among transporters for future
15 solid fuel transportation contracts. The benefits of
16 bimodal solid fuel transportation were apparent in 2022
17 as coal deliveries by rail were not reliable due to labor
18 shortages in the rail industry.

19

20 **Q.** Will Tampa Electric continue to receive coal deliveries
21 via rail in 2024 and 2025?

22

23 **A.** No. Tampa Electric does not expect to receive coal for
24 use at Big Bend Station through the Big Bend rail facility
25 during 2024 and 2025.

1 **Q.** Please describe Tampa Electric's expectations regarding
2 waterborne coal deliveries.

3

4 **A.** Tampa Electric expects to receive the majority of its
5 solid fuel supply in 2025 from waterborne deliveries to
6 its unloading facilities at Big Bend Station. These
7 deliveries come via the Mississippi River System or from
8 foreign sources. The ultimate supply source is dependent
9 upon quality, operational needs, and lowest overall
10 delivered cost.

11

12 **Q.** Do you have any other updates to provide regarding Tampa
13 Electric's solid fuel transportation portfolio?

14

15 **A.** Yes. Tampa Electric continues to burn natural gas as the
16 economic fuel in Polk Unit 1. Big Bend Unit 4 is projected
17 to burn coal and gas in 2025. Although coal consumption
18 has decreased relative to previous years, the expected
19 coal burn in 2025 will be similar to 2024.

20

21 **Q.** Has Tampa Electric reasonably managed its fuel
22 procurement practices for the benefit of its retail
23 customers?

24

25 **A.** Yes. Tampa Electric diligently manages its mix of long-

1 term, intermediate, and short-term purchases of fuel in
2 a manner designed to reduce overall fuel costs while
3 maintaining electric service reliability. The company's
4 fuel activities and transactions are reviewed and audited
5 on a recurring basis by the Commission. In addition, the
6 company monitors its rights under contracts with fuel
7 suppliers to detect and prevent any breach of those
8 rights. Tampa Electric continually strives to improve its
9 knowledge of fuel markets and take advantage of
10 opportunities to minimize the costs of fuel.

11
12 **Q.** Are there any other pertinent aspects of how Tampa
13 Electric manages its fuel supply portfolio?

14
15 **A.** Yes. As part of Tampa Electric's 2017 Amended and Restated
16 Stipulation and Settlement Agreement approved by
17 Commission Order No. PSC-2017-0456-S-EI, issued on
18 November 27, 2017 in Docket No. 20170210-EI, and extended
19 by the 2021 Stipulation and Settlement Agreement approved
20 by Order No. PSC-2021-0423-S-EI issued on November 10,
21 2021 in Docket No. 20210034-EI, Tampa Electric has been
22 operating under an Asset Optimization Mechanism since
23 January 1, 2018. Tampa Electric has requested the Asset
24 Optimization Mechanism be extended as part of its Petition
25 for Rate Increase in Docket No. 20240026-EI. This

1 Optimization Mechanism encourages Tampa Electric to
2 market temporarily unused fuel supply assets to capture
3 cost mitigation benefits for customers. These benefits
4 have come through economic power purchases, economic
5 power sales, participation in the Southeast Energy
6 Exchange Market ("SEEM"), resale of unneeded fuel supply,
7 an asset management agreement for natural gas storage,
8 utilization of natural gas storage and transportation
9 assets.

10
11 **Projected 2025 Fuel Prices**

12 **Q.** How does Tampa Electric project fuel prices?
13

14 **A.** Tampa Electric reviews fuel price forecasts from sources
15 widely used in the industry, including the New York
16 Mercantile Exchange ("NYMEX"), S&P Global, the Energy
17 Information Administration, and other energy market
18 information sources. Future prices for energy commodities
19 as traded on NYMEX, averaged over five consecutive
20 business days ending June 26, 2024, form the basis of the
21 natural gas and No. 2 oil market commodity price
22 forecasts. The price projections for these two
23 commodities are then adjusted to incorporate expected
24 transportation costs and location differences.
25

1 Coal commodity and transportation prices are projected
2 using contracted prices and information from industry
3 recognized consultants, published indices, such as
4 Coaldesk, LLC and the Energy Information Administration.
5 Also, the price projections are specific to the quality
6 and mined location of coal utilized by Tampa Electric's
7 Big Bend Unit 4 and Polk Unit 1. Final as-burned prices
8 are derived using expected commodity prices and
9 associated transportation costs.

10
11 **Q.** How do the 2025 projected fuel prices compare to the fuel
12 prices projected for 2024 in the company's mid-course
13 correction filing filed on April 2, 2024?

14
15 **A.** After another mild winter, natural gas storage inventory
16 levels are near the 5-year maximum, and production has
17 been strong through the first half of the year causing
18 prices to fall. Prices are expected to increase in 2025
19 as additional production comes online to meet the demand
20 from a new wave of LNG export projects. For coal, the
21 2025 projected prices are similar to those in 2024.

22
23 The commodity price for natural gas during 2025 is
24 projected to be higher (\$3.59 per MMBtu) than the 2024
25 price (\$2.48 per MMBtu) projected in the company's 2024

1 mid-course correction fuel filing approved by Order No.
2 PSC-2024-0172-PCO-EI on May 24, 2024. The 2025 delivered
3 coal price projection is similar to (\$91.33 per ton) the
4 price projected for 2024 (\$91.33 per ton) during
5 preparation of the 2024 mid-course correction fuel clause
6 factors.

7

8 **Q.** Does this conclude your direct testimony?

9

10 **A.** Yes.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1 CHAIRMAN LA ROSA: Then move to exhibits.

2 MS. BROWNLESS: Staff has compiled a
3 stipulated Comprehensive Exhibit List, which
4 includes the prefiled exhibits attached to the
5 witness testimony as well as staff Exhibits 54
6 through 80. The list has been provided to the
7 parties, the Commissioners and the court reporter.

8 At that time, staff requests that the
9 Comprehensive Exhibit List be marked for
10 identification purposes as Exhibit No. 1, and that
11 the other exhibits be marked for identification as
12 set forth on the Comprehensive Exhibit List.

13 CHAIRMAN LA ROSA: All right. Then the
14 exhibits are so marked.

15 (Whereupon, Exhibit No. 1 - 80 were marked for
16 identification.)

17 MS. BROWNLESS: We would request that the
18 Comprehensive Exhibit List, marked as Exhibit No.
19 1, be entered into the record.

20 CHAIRMAN LA ROSA: Exhibit 1 is then entered.

21 (Whereupon, Exhibit No. 1 was received into
22 evidence.)

23 MS. BROWNLESS: The witness exhibits that have
24 been agreed to by the parties are Nos. 2 through
25 53. Staff exhibits that have been agreed to by the

1 parties are Nos. 54 through 80.

2 CHAIRMAN LA ROSA: All right. Have the
3 parties had an opportunity to review the exhibit
4 list, and are interest any objections to the entry
5 of the witness exhibits or of the staff exhibits
6 into the record?

7 Seeing no objections of Exhibits No. 2 through
8 80, show them as entered into the record.

9 (Whereupon, Exhibit Nos. 2 - 80 were received
10 into evidence.)

11 MS. BROWNLESS: Okay. Moving on to the
12 stipulated issues.

13 The proposed Type 2 stipulations in this
14 docket are listed on Attachment A to the Prehearing
15 Order, Order No. PSC-2024-0465-PHO-EI, issued
16 October 31 of 2024. All issues for DEF, FPUC and
17 TECO have been stipulated to.

18 With regard to FPL, all issues except Issues
19 Nos. 2K through 2N have also been stipulated to.
20 We will address those issues separately today.

21 At this time, staff recommends that the
22 parties be given an opportunity to offer comments
23 on the stipulated issues. We would also recommend
24 that those comments be no more than two minutes.

25 CHAIRMAN LA ROSA: Okay. So then we will go

1 ahead and take no more, hopefully, than two minutes
2 of comments on the stipulated issues at this time,
3 and remind the parties that, of course, they can
4 waive their comments, of course, if they so wish
5 to.

6 Let's go -- let's start with FPL. We will
7 just kind of go down the line from there if
8 necessary.

9 MS. MONCADA: Good morning, Mr. Chairman. I
10 have not timed my comments. I was not aware of the
11 two-minute limitation, but I will be as brief as
12 possible.

13 Before I start, I would like a clarification.
14 Maybe I wasn't hearing correctly, but I was
15 planning to address Issues 2L through 2N.

16 MS. BROWNLESS: You will be given another
17 opportunity to do that in just a minute.

18 MS. MONCADA: Okay. If -- then, if the --
19 right now, all we are supposed to address are the
20 issues except 2L through 2N, FPL supports all of
21 the stipulations.

22 CHAIRMAN LA ROSA: Okay.

23 MS. CUELLO: Duke Energy supports the
24 stipulations as well. Thank you.

25 CHAIRMAN LA ROSA: All right.

1 MR. MEANS: Tampa Electric supports the
2 stipulations as well. Thank you.

3 MS. KEATING: FPUC supports the stipulations
4 and appreciates staff's efforts.

5 MR. MOYLE: FIPUG standby its Type 2
6 stipulations as set forth in the Prehearing Order.

7 CHAIRMAN LA ROSA: Okay.

8 MR. WRIGHT: And the Retail Federation, thank
9 you, is in the same position as FIPUG. No
10 position, no attribution, but we are not getting in
11 the way.

12 MS. WESSLING: And OPC understands that
13 stipulations have been reached, and we maintain our
14 facilitation of Type 2s.

15 CHAIRMAN LA ROSA: Okay. Commissioners, are
16 there any questions of staff regarding the type --
17 the stipulations?

18 Commissioner Fay, you are recognized.

19 COMMISSIONER FAY: Thank you, Mr. Chairman.

20 I just have one quick question for
21 clarification. So on the stipulated issues, is FPL
22 including 2K?

23 MS. BROWNLESS: No. Those are not stipulated.

24 COMMISSIONER FAY: Okay.

25 MS. BROWNLESS: The issues that -- the four

1 issues that have to do with St. Lucie 1 and 2,
2 that's 2K through 2N, and those are not stipulated
3 at this time.

4 CHAIRMAN LA ROSA: We are taking those up
5 next, right?

6 COMMISSIONER FAY: Great. Thanks.

7 CHAIRMAN LA ROSA: Any other questions,
8 Commissioners?

9 Is there a motion regarding the proposed
10 stipulations?

11 COMMISSIONER CLARK: Move to approve the
12 proposed stipulation, Mr. Chairman.

13 COMMISSIONER GRAHAM: Second.

14 CHAIRMAN LA ROSA: Hearing a motion, and
15 hearing a second hearing.

16 All those in favor signify by saying yay.

17 (Chorus of yays.)

18 CHAIRMAN LA ROSA: Yay.

19 Opposed no.

20 (No. response.)

21 CHAIRMAN LA ROSA: Show that the proposed
22 stipulations pass.

23 Now let's move on to Issues 2K through 2N.

24 MS. BROWNLESS: Yes, sir. FPL Issues 2K
25 through 2N concern replacement power costs for

1 FPL's St. Lucie Units 1 and 2 for the May, June and
2 July of 2024. All parties agree that these issues
3 should be deferred from this final hearing.

4 And I just was given, this morning, what I
5 understand to be a new resolution of this issue,
6 but I will let Ms. Moncada address that in a minute
7 when we get to the staff's positions.

8 As I understand it, there are three additional
9 procedural issues other than deferral.

10 One is: Should this hearing be deferred until
11 a date certain?

12 Two is: Should these issues be taken up in
13 the fuel clause, the 2025 FPL rate case or spun off
14 into a separate docket?

15 And three is: Should discovery on these
16 issues be deferred until 2026?

17 So we will ask that the parties be allowed to
18 make their statements regarding these issues.

19 CHAIRMAN LA ROSA: Okay. Yeah, let's go ahead
20 and do that, and we will start with FPL, and if we
21 can try to keep it -- I will just let you go.

22 MS. MONCADA: I will -- even though you didn't
23 say it, I will try to keep it as brief as possible.

24 So we will start with the basic premise, which
25 is that all parties agree to defer the issues out

1 of this final hearing. At the time that FPL was
2 approached about the deferral, we agreed, but
3 stated that in 2025, FPL anticipates that it will
4 be filing a rate case, and it will be consuming a
5 lot of time. Our resources will be constrained.
6 And so it was our understanding at that time that,
7 while we were deferring it, we were leaving it such
8 that the deferral would not interrupt or overlap
9 with the FPL rate case.

10 So with respect to the three issues that Ms.
11 Brownless has identified, the first one is: Do we
12 want a date certain? At this time, yes, FPL does
13 want a date certain. And we want to have the
14 issues deferred until 2026, such that there will be
15 no overlap with the FPL rate case that we
16 anticipate to file in 2025.

17 The second issue is: Does it belong in the
18 fuel clause, or the rate case, or some other type
19 of docket? Commissioners, these are replacement
20 fuel cost issues. They are recovered through the
21 fuel clause. They have been litigated in the fuel
22 docket for time in memoriam. They are not base
23 rate issues. They have no business in the FPL rate
24 case. We would like them addressed in the fuel
25 docket, just as they always have been.

1 And the third is: Should discovery be
2 deferred? And for the same reasons as we have
3 stated that the overlap between the FPL rate case
4 and this type of proceeding would impose resource
5 constraints on us, we would ask that the discovery
6 also be deferred. We understand that at least one
7 of the parties wants a little bit of additional
8 time for discovery, so we have agreed amongst the
9 few of us to provide them an additional two months.

10 So with that, I would like to read the
11 position that OPC, FPL and FIPUG have agreed to, if
12 I may.

13 CHAIRMAN LA ROSA: Sure.

14 MS. MONCADA: Reso -- this would apply to all
15 four yours issues.

16 Resolution of this issue should be deferred to
17 2026. Discovery regarding this issue should be
18 stayed until November 2025.

19 Thank you.

20 CHAIRMAN LA ROSA: Excellent.

21 Any other parties have any other comments?

22 Okay. Go ahead, FIPUG.

23 MR. MOYLE: I just want to make a couple of
24 comments on this. Some of this is fast-breaking,
25 so we will see if I can get it right.

1 CHAIRMAN LA ROSA: Yeah, and we are slowing it
2 down, so, yeah, take your time.

3 MR. MOYLE: The point about 2026, FIPUG has no
4 objection to deferring consideration of the dollars
5 and cents related to the outages until 2026. I
6 think that was the first point, a date certain.

7 The fuel clause versus the rate case, they are
8 different proceedings. They are different dockets.
9 The point that FIPUG just would note is, is that
10 there is some overlap, and I have been in
11 discussions with the company. And I think we have
12 an understanding that there is no issue preclusion
13 that potentially could be brought up in the rate
14 case on issues that would ordinarily be something
15 that you would consider in the rate case.

16 So the example I have used is nuclear power
17 plant operations and maintenance. Y'all, in your
18 rate cases, are always considering operation and
19 maintenance. We would be free to ask about the
20 nuclear operations as it relates to Turkey Point
21 and Martin County as part of that. So that's just
22 kind of a legal point. I am comfortable with my
23 conversations and representations with Florida
24 Power & Light on that point.

25 The discovery deferred, there is some more

1 time for discovery. I am not aware of that. Is
2 that something that -- could you just help me out
3 with that?

4 MS. MONCADA: Sure. No problem.

5 While the issue will be tried in the 2026
6 docket, OPC has requested some additional time for
7 discovery, even more than they would have
8 ordinarily if we just started in January of 2026.
9 So we have given them an extra two months, to
10 November of 2025. So that is going to provide not
11 only OPC, but also FIPUG with additional time to
12 take discovery on this subject matter.

13 MR. MOYLE: Okay. Thank you for that. And
14 that's fine.

15 And then the other issue that I heard, I had
16 four, was a spinoff question that staff raised.
17 Whether this other issue related to the nuclear
18 power plant case should be decided in the fuel
19 clause or spun off, and I didn't know if that was
20 ripe for decision today or not. It was raised, you
21 know, I think it's a significant issue, but it can
22 also be decided -- that issue can be deferred and
23 decided at a later point in time, whether to do it
24 as part of the fuel clause or in the spinoff
25 proceeding. But a lot of times, historically, in a

1 fuel clause, when you have had a significant issue,
2 you said, look, this is going to take a lot of
3 focus, let's spin it off, and here it as a separate
4 matter.

5 So those are the comments that I have.

6 CHAIRMAN LA ROSA: Okay. FRF, you are
7 recognized.

8 MR. WRIGHT: Thank you, Mr. Chairman. Schef
9 Wright for the Retail Federation.

10 As stated in the Prehearing Order, we
11 previously agreed with the parties' agreement that
12 this would be deferred to a later hearing, and
13 that's where we were. We do not agree with the
14 proposed stipulation to defer these issues as
15 stated to the 2026 fuel docket. We believe that
16 you should defer any -- this really goes to the
17 second issue articulated by Ms. Brownless, and that
18 is where the issues should be litigated. And we
19 think that any procedural decisions as to where the
20 issues should be litigated should simply be
21 deferred until next year. The decision on the
22 procedure.

23 We don't know what all the issues are going to
24 be, and we don't know what the issues are going to
25 be as they may relate to overlapping issues as

1 between the rate case and the fuel docket. These
2 are the kind of things that could be worked out,
3 and would normally be worked out in a scheduling
4 conference and issue ID conferences early next year
5 when we have more information before us.

6 Thank you.

7 CHAIRMAN LA ROSA: Anybody else?

8 Okay. Then I am going to pull it back to us,
9 and, Commissioners, do would have any -- oh, Ms.
10 Brownless, go ahead. I am going to ask
11 Commissioners if they have got any questions, but
12 my intentions are to take a few minute break before
13 we -- before, of course, we make any decisions.

14 Ms. Brownless, you are recognized, and I have
15 a question, and I am going to see if my fellow
16 Commissioners do as well.

17 MS. BROWNLESS: Sure. And I just want to
18 state the staff's position so --

19 CHAIRMAN LA ROSA: Sure.

20 MS. BROWNLESS: -- you have the benefit of --

21 CHAIRMAN LA ROSA: Please.

22 MS. BROWNLESS: -- everybody's position.

23 We basically agree with Mr. Wright. At this
24 time, all parties have agreed to defer. Staff
25 concur with that. Deferring is the appropriate

1 thing to do at this time.

2 With regard to figuring out where these issues
3 need to be litigated, and when these issues need to
4 be litigated, I think we will be in a much better
5 position to make those procedural decisions, just
6 like we always do, in the first quarter of the
7 year.

8 There is a lot of information on nuclear power
9 plant outages that is routinely put together by the
10 company, by the NRC, by outside consultants, and we
11 are just at the beginning of getting that
12 information. That's another reason I do not -- I
13 would not like discovery to be abated.

14 There is lots and lots of information that is
15 created in response to nuclear outages of any type.
16 And we would like to be able to keep up with that
17 as it's issued because that may assist us in
18 figuring out, in the first quarter of next year,
19 what is the appropriate place to litigate these
20 issues.

21 Thank you.

22 CHAIRMAN LA ROSA: Okay. So if I am
23 understanding staff correctly, there is an
24 agreement on deferral, but I am not hearing that
25 there is an agreement on specific timing.

1 MS. BROWNLESS: Yes, sir. That's correct.

2 CHAIRMAN LA ROSA: Okay. Is there a harm that
3 is -- that can be pinpointed, or at least
4 summarized if there was a deferral to a later point
5 in time rather than a sooner point in time? Let's
6 say we waited until 2026. Is there a harm to
7 customers in any kind of one direction if we so
8 chose?

9 MS. BROWNLESS: Well, frankly, at this time,
10 because it takes a while for these reports to be
11 generated, and there will be more of these reports
12 coming out between now and the first quarter of
13 next year, I don't -- I can't answer that question
14 right now. And that's one of my hesitations for
15 going ahead and making any decision on either the
16 procedure or the timing.

17 CHAIRMAN LA ROSA: Okay. Commissioners, are
18 there any other thoughts or questions? And I am
19 going to take a break before we make any final
20 decisions. I just want to make sure we get us in
21 the right order.

22 I am going to go to Commissioner Fay, if
23 that's all right, and then back to Commissioner
24 Clark.

25 COMMISSIONER FAY: Thank you, Mr. Chairman. I

1 think my question will be really quick.

2 So I just wanted to get clarity with, I guess,
3 the late-breaking sort of resolutions. We don't
4 have any language or anything in front of us, but I
5 think based on what the Prehearing Order has and
6 what you are saying is that the deferral would take
7 place and then, Mr. Moyle, I would like you to
8 clarify. FIPUG doesn't have any objection to that
9 deferral and/or how it's taken up, and it sounds
10 like the discovery issue, if it's extended or not,
11 isn't something that you guys asked for, but you
12 don't have any objections to that?

13 MR. MOYLE: That's correct.

14 COMMISSIONER FAY: Okay. And then for -- Mr.
15 Wright, for Retail, your position is essentially
16 that the deferral take place, and then the
17 specifics of that can be set through the normal
18 procedural process down the road? You are not
19 stating it should be taken up in a rate case or a
20 few clause, or -- I just didn't get clarity as to
21 your position on that.

22 MR. WRIGHT: That's exactly right,
23 Commissioner Fay. We are -- we don't know what the
24 issues are going to be. There is some recently
25 obtained information, not all of which I can even

1 find yet on the NRC website, that has given rise to
2 some of this discussion, and there is -- as Ms.
3 Brownless said, there is a lot of information to be
4 had.

5 So we are fine with defer to a later hearing,
6 and -- which is what we agreed to in the first
7 place, and sorted out in the normal course, issue
8 ID and scheduling conference early next year.

9 COMMISSIONER FAY: Okay. I just wanted to
10 make sure I understood the positions. I just
11 wanted to make sure I understood the positions.

12 MR. WRIGHT: Yes. Thank you.

13 COMMISSIONER FAY: You are definitely not the
14 only one who has trouble on the NRC website. That
15 thing is a disaster to work on.

16 MR. WRIGHT: Thank you.

17 CHAIRMAN LA ROSA: Commissioner Clark.

18 COMMISSIONER CLARK: I think that answered a
19 lot of my questions, but just to go back to your
20 original question, Mr. Chairman. We are looking at
21 long-term effects on the customers, and we are
22 looking at replacement power costs, assuming that
23 those are going to accrue to the benefit of the
24 customer. Are interest charges accrued to the
25 replacement power cost during this time period?

1 MS. BROWNLESS: I believe they are, sir. I
2 think that, of course, the replacement power costs
3 have already been paid to the company.

4 COMMISSIONER CLARK: Right.

5 MS. BROWNLESS: So it's simply a true-up.

6 COMMISSIONER CLARK: Right. This is getting
7 the money back to the customer in that case --

8 MS. BROWNLESS: If we determine that's
9 appropriate.

10 COMMISSIONER CLARK: -- but there is an
11 interest accrual that will accrue to the benefit of
12 the consumer?

13 MS. BROWNLESS: Yes, sir.

14 COMMISSIONER CLARK: That was, I guess, the
15 main question that I had.

16 And I guess I am a little bit confused why
17 this -- we are proposing to wait. And I get it, it
18 doesn't really matter to me, but I don't understand
19 where the confusion is over where this belongs.
20 There doesn't seem to be -- we -- this is always
21 handled in the fuel docket --

22 MS. BROWNLESS: Well --

23 COMMISSIONER CLARK: -- and so why are we
24 considering, okay, should this be part of a rate
25 case, or should it be its own docket? I don't

1 understand it that.

2 MS. BROWNLESS: Because there are related
3 issues.

4 One of the issues that we routinely take up in
5 a rate case, sir, is management, is Florida Power &
6 Light appropriately managing these nuclear power
7 plants?

8 If you remember earlier this year in March, we
9 had an issue regarding outages from 2017 to 2022 at
10 the Turkey Point nuclear unit. And one of the
11 issues that came up at that time was FPL's
12 philosophy with regard to receiving concerns about
13 operational issues.

14 And if you remember, what ended up happening
15 was that we did an audit, a management audit. And
16 in that audit, our -- Mr. Vinson, our auditor,
17 concluded that Florida Power & Light had adequately
18 addressed those concerns. We have information at
19 this time that some of those concerns may have come
20 up again with regard to these issues.

21 So that's the type of thing which would be
22 appropriate for the rate case. And our concern is
23 that if we say these issues won't be litigated
24 until 2026, FPL will argue that those types of
25 management concerns can't be raised in the rate

1 case, and we think they would be appropriately
2 raised in the rate case.

3 COMMISSIONER CLARK: Well, I guess that was
4 going to be my question, is there is nothing that
5 precludes that from being brought up in the rate
6 case. The rate case will precede the fuel
7 docket --

8 MS. BROWNLESS: Yes, sir.

9 COMMISSIONER CLARK: -- so why wouldn't those
10 issues be addressed then?

11 MS. BROWNLESS: Well, usually --

12 COMMISSIONER CLARK: I see what you are
13 saying, though, is FPL could argue -- Ms. Moncada,
14 you want to answer that question? Are you planning
15 to argue that? We can solve this whole thing right
16 here.

17 MS. MONCADA: We can, Your Honor.

18 There may be base rate related issues that we
19 can -- that staff may raise, that other parties may
20 raise, that are related to the rate case, and we
21 can make decisions and raise arguments at that
22 point regarding what the proper scope of discovery
23 would be.

24 What we are trying to do here is defer the
25 replacement power cost issues, the prudence issues,

1 such that the Commission will not be litigating and
2 taking a deep dive into the prudence of these
3 specific outages twice.

4 I would also like to add a few more things in
5 response to what has been said across the table
6 this morning.

7 COMMISSIONER CLARK: If I can go --

8 MS. MONCADA: Sure.

9 COMMISSIONER CLARK: -- just stay on this line
10 of questioning for two seconds and then you can
11 have it.

12 So I realize you can make of that argument,
13 and is there anything -- and, Ms. Brownless, I will
14 direct this to you. Is there anything that would
15 preclude the Commission from saying, we don't care.
16 We want it anyway. And really taking that deep
17 dive, other than the fact, I guess, that gives them
18 a right for appeal, but can we still demand that
19 information even during the rate case if we want
20 it?

21 MS. BROWNLESS: Well, what I am concerned
22 about, sir, is the proposal that discovery not be
23 had on these issues in the interim, and that -- I
24 just want to make sure that the management aspects,
25 which would have the potential affecting the return

1 on equity in the rate case, can be fully litigated
2 there. And I honestly don't understand how to
3 separate -- how to separate the analysis of the
4 outages from that management issue. And it seems
5 like if you are going to go through the whole
6 rigmarole potentially in the rate case, then the
7 replacement power is -- should be litigated at the
8 same time.

9 CHAIRMAN LA ROSA: On that line of
10 questioning, wouldn't the Prehearing Officer have
11 the ability to make that decision --

12 MS. BROWNLESS: In the --

13 CHAIRMAN LA ROSA: -- if it was a rate case?

14 MS. BROWNLESS: Depending upon what the
15 parties agree to put into next year's rate case.

16 CHAIRMAN LA ROSA: Commissioner Clark, I
17 jumped in. Are you okay?

18 COMMISSIONER CLARK: Good point.

19 CHAIRMAN LA ROSA: Okay. All good.

20 Commissioner Passidomo, who is the Prehearing
21 Officer on this.

22 COMMISSIONER PASSIDOMO: Yeah, sorry. The
23 rest of it was pretty simple.

24 Yeah, I mean, I am inclined to agree with
25 Commissioner Clark generally on keeping these, you

1 know, these sort of outage issues have typically
2 been in the fuel clause, and I don't want to muddy
3 things up too much.

4 I understand what you are saying, Ms.
5 Brownless. And I am wondering, yeah, if there is a
6 way -- so that's -- we are seeming to kind of then
7 also confuse some of the issues that we are going
8 to need to be voting on to keep them separate, so
9 then you bring in the discovery issue, and I wanted
10 clarification from staff. Are you saying that you
11 want discovery to be open -- open-ended completely
12 starting right away, like, on these issues? You
13 wanted to keep no sort of timeline or anything like
14 that?

15 MS. BROWNLESS: That would be my preference,
16 and I will tell you why. Because there are reports
17 that are being generated by Florida Power & Light's
18 own folks, as well as by the NRC, at this time that
19 could give us some real direction as to what we
20 want to do next year.

21 COMMISSIONER PASSIDOMO: Okay. I think as
22 long as we can find a way when we are -- when we go
23 to vote to make sure that we are not confusing
24 these issues about discovery timeline and then
25 where these will be taken up. I think that there

1 is a way to be able to keep this specific outage at
2 the St. Lucie No. 1 and 2, like, keeping that in
3 the fuel clause, and then making -- and then,
4 obviously, we can discuss the discovery, but I
5 just -- yeah, I think if we can hear from FPL in
6 response to some of this discussion it would be
7 helpful.

8 CHAIRMAN LA ROSA: I will go ahead and give
9 FPL an opportunity.

10 MS. MONCADA: Thank you. Thank you.

11 So a couple of things. I want to reiterate
12 that we could have tried these issues this year,
13 and FPL agreed -- FPL agreed, when we were
14 approached, not to do so. And we would not have
15 reached that agreement if we knew there was a
16 possibility that we were going to have to try these
17 issues at the same time as the 2025 rate case.

18 The second thing I wanted to say is with
19 respect to discovery, now we have been put in a
20 position where FPL will be subject to more than two
21 years of discovery on these issues that, again, we
22 could have tried today if we hadn't been approached
23 about reaching an agreement to defer the issues.

24 And with respect to the management issues, I
25 think that if they are relevant to the rate case,

1 that they can be drafted in a way by the parties
2 that would make clear that they are separating the
3 management issues from the issues to be tried later
4 in the 2026 fuel docket.

5 CHAIRMAN LA ROSA: Okay. You know, got that.

6 Commissioners, are there any other questions
7 or thoughts? I am going to take a break, not this
8 second, after we are done with this. I am going to
9 ask staff -- I am going to ask this now.

10 Is there a way for us to get a copy of the
11 language that's been agreed to? Is there a way to
12 get that distributed? I would like to read it.

13 MS. BROWNLESS: Please.

14 MS. MONCADA: May I approach? I only have
15 two.

16 CHAIRMAN LA ROSA: Can we just have -- I mean,
17 I am going to go take a break anyways, so let's
18 just get it photocopied and whatnot.

19 Then, Commissioner Fay, let's go ahead and
20 jump over to you.

21 COMMISSIONER FAY: Great. Thank you, Mr.
22 Chairman.

23 Unfortunately, you know, once we get going on
24 these, it's -- the more you hear, the more
25 questions that come up on it.

1 CHAIRMAN LA ROSA: That's okay.

2 COMMISSIONER FAY: So just a point of clarity,
3 I think, between some of the comments by Ms.
4 Brownless and Ms. Moncada.

5 So it's my understanding that the information
6 that may be out there regarding this topic, the
7 outages, comes at all different times, and there is
8 different entities that review it, and that sort of
9 thing. The actual discovery process, from what I
10 understand, would -- if it's not in the 2026 fuel
11 clause, if it was a discussion for the rate case,
12 would be from when the rate case was initiated
13 based on the acceptance of to the MFRs, the filing,
14 to the end of that rate case, when the Commission
15 makes a decision, if, hypothetically, it was placed
16 in there. Is that an accurate description of
17 discovery?

18 MS. MONCADA: Yes. There is a set discovery
19 deadline, but other than that, that's correct.

20 COMMISSIONER FAY: Okay. And so if we did
21 that, it would also negate some of the language you
22 have negotiated with OPC, from what I understand,
23 because if it's not in that 2026 fuel clause, it
24 would just start -- it would be within the confines
25 of that rate case schedule or discussion, and --

1 let me word it this way: I guess, hypothetically,
2 based on what I have heard you from here today,
3 those things are not foreclosed for discussion in
4 the rate case, but the decision itself would be set
5 for 2026, based on what you have negotiated? And I
6 understand retail is not part of that agreement.

7 MS. MONCADA: I do think that there is a
8 distinction between the issues that affect base
9 rates versus the deep dive into the prudence
10 issues. But with respect to NRC records, I just
11 want to point out that those are publicly
12 available, and so they don't really need to serve
13 discovery in order to obtain them.

14 COMMISSIONER FAY: Fair, but I think what you
15 are saying is that the utility would be working on
16 the rate case before the filing. The Commission
17 would then receive that information based on
18 information, they would do their discovery process.
19 And so I guess, to your point, some of those things
20 could maybe be preemptively reviewed, but I don't
21 think that's how our process works. I think once
22 that discovery was initiated, then we would go that
23 route.

24 So is there another open pending docket where
25 this topic is relevant that we would be -- the

1 Commission would be reviewing it, or is it either
2 rate case or fuel clause based on history?

3 MS. MONCADA: I do think it is binary. It
4 would either be -- well, I will tell you that we
5 were surprised to hear that it even is a rate case
6 issue because replacement power costs have always
7 been fuel clause issues. So that is our position,
8 that they are fuel clause issues. But you have the
9 timing correct with respect to when discovery would
10 occur in the anticipated rate case.

11 COMMISSIONER FAY: Okay. Great. And I am not
12 saying that's my decision on it yet. I just want
13 to make sure we have a full understanding of what
14 that process would look like if it, hypothetically,
15 went that way, so thank you.

16 Ms. Brownless -- or, Mr. Chairman, I think Ms.
17 Brownless has something to add.

18 CHAIRMAN LA ROSA: Yes.

19 MS. BROWNLESS: Thank you.

20 I just want to say that the actual replacement
21 power amount would be reflected in the fuel clause.
22 So what you would be litigating in order to
23 determine what that amount should or should not be,
24 you need to know if the actions of the company were
25 reasonable, okay.

1 And that analysis also, whether the actions
2 the company took are reasonable, also can affect
3 the question of is FPL running their nuclear units
4 appropriately?

5 And that's the -- that's -- I am not
6 suggesting that the replacement power costs are not
7 routinely squared up in the fuel clause. They
8 certainly are. And if they were part and parcel of
9 what was taken up in the rate case, then that
10 aspect, a determination of the dollar amount, would
11 be in the fuel clause. I don't know if I am
12 articulating this very well.

13 COMMISSIONER FAY: Yeah. And I -- I mean, I
14 think that's the whole point of the discussion or
15 the debate we are having. There is a little bit of
16 splitting hairs. And since we don't know what that
17 would look like on that day, it's hard to say what
18 the substance would lend itself towards as far as a
19 rate case decision or a fuel clause decision
20 restless.

21 MS. BROWNLESS: Right.

22 COMMISSIONER FAY: I think, historically --
23 and correct me if I am wrong, but historically,
24 even under the years where rate cases were pending,
25 these types of issues were still taken up in a fuel

1 clause, because I think that -- that's distinction
2 that's kind of being made here, like, normally we
3 would take it up in a fuel clause, but we have got
4 a potential rate case filing, and historically, the
5 Commission has taken up whatever comes in in that
6 rate case filing, which is extremely broad, and it
7 includes a lot of different items and topics. Is
8 that a fair description?

9 MS. BROWNLESS: Well, we have, in the past, in
10 rate cases, routinely taken up the issue of utility
11 management, and this becomes an issue of utility
12 management, depending on what the root cause
13 analysis reports come back and all.

14 COMMISSIONER FAY: I gotcha. And that's the
15 big depending on, and since we don't know, it's
16 hard to say --

17 MS. BROWNLESS: As it stands right now, we
18 don't know.

19 COMMISSIONER FAY: -- which one it would go
20 into, gotcha.

21 Okay. Thank you.

22 MR. WRIGHT: Mr. Chairman, may I briefly?

23 CHAIRMAN LA ROSA: Sure.

24 MR. WRIGHT: Thank you.

25 CHAIRMAN LA ROSA: Commissioner Passidomo, do

1 you want to speak first?

2 MR. WRIGHT: Oh, sorry.

3 COMMISSIONER PASSIDOMO: I just -- can I just,
4 really, one follow-up. As far as regarding utility
5 management, is there -- are you saying that you
6 would be sort of pigeoned to be -- not be able to
7 ask those questions in the rate case docket for
8 that utility management component, can't you ask
9 those questions through that discovery process in
10 the rate case, and you would still have that
11 information, you know, the -- when you come up --
12 come for the fuel clause, too.

13 Like, I guess I am just -- you have to
14 dissociate during that discovery? I mean, that's a
15 utility management. What says that you can't --
16 why can't you ask that in the rate case process and
17 then still keep this in the fuel clause?

18 MS. BROWNLESS: And that's what we want to
19 make sure we can be able to do.

20 COMMISSIONER PASSIDOMO: Is there some
21 legal --

22 MS. BROWNLESS: And our concern -- I am sorry,
23 but our concern was that if it was confined to the
24 fuel clause docket, there would be objections from
25 the utility if we sought to get into that

1 information in the rate case.

2 COMMISSIONER CLARK: That's the question that
3 -- I was asking the exact same question. Thank
4 you. You probably articulated it much better than
5 I did.

6 But, Ms. Moncada, you made a great point. I
7 understood what you were saying. Maybe I want you
8 to repeat it instead of me. But you would
9 acknowledge that if we ask these questions, you are
10 going to provide us information relative to the
11 management in the rate case -- in the rate case,
12 when we are doing it in the rate case, correct?

13 MS. MONCADA: Right. There would be an
14 appropriate scope to respond to, yes.

15 COMMISSIONER CLARK: Ms. Brownless, apparently
16 that doesn't meet your minimum standard here?

17 MS. BROWNLESS: Well, that's the first time I
18 have heard that articulated.

19 COMMISSIONER CLARK: Okay.

20 MS. BROWNLESS: And that certainly is --

21 COMMISSIONER CLARK: That's why I ask the
22 tough questions.

23 CHAIRMAN LA ROSA: Commissioners, any other
24 questions? If not, I am going to go to Mr. Wright.

25 MR. WRIGHT: Thanks very much.

1 Here's what I think for today. I think that
2 -- I would suggest to you I think the best thing to
3 do is stick with the "to a later hearing" language.
4 I agree with Ms. Brownless' characterization of
5 where things are and where they might go in the
6 rate case.

7 Ms. Moncada made a good point that we may be
8 able to -- I would hope that we can -- draft issues
9 that would keep things separate enough that would
10 allow staff to address the issues they want to
11 address, and, frankly, the issues that folks down
12 here at this end of the table would also quite
13 possibly want to address in the rate case in
14 reasonable discussions which could take place
15 before the first quarter of next year.

16 You know, I am a pretty agreeable guy. And we
17 are willing to sit down with my friends at FPL and
18 sort it out. You know, and we will say, look,
19 these are the issues we may want to litigate in the
20 rate case, and if you are okay with them, you know,
21 and we can separate those out from the fuel cost --
22 fuel clause docket issues, we may be able to get
23 there on that.

24 The -- I have a real procedural problem with
25 what you have got before you, and it is this: If

1 you were to issue an order embodying what the three
2 parties, FIPUG, OPC and FPL have agreed to, that
3 would be a procedural order based on what is
4 effectively a motion by these three parties to
5 which we haven't had an opportunity to respond. I
6 first learned about this possibility yesterday, and
7 here we are today.

8 I really think the best thing you can do today
9 is go with the language that we all agreed to
10 originally, that is defer to a later hearing. And
11 I will commit to you and staff and Maria, and
12 everybody else, that we will sit down with them as
13 soon as practical. You know, probably not today,
14 because there is a lot going on today, but as soon
15 as practical, I mean, this month, next week, and
16 see what we can work out in terms of delineating
17 the issues in a way that's mutually agreeable.

18 CHAIRMAN LA ROSA: All right. Excellent.

19 Then let's do this, let's distribute the
20 language. Let's take and 10-minute break.

21 MR. HETRICK: How about 15.

22 CHAIRMAN LA ROSA: All right. Legal staff is
23 telling me 16 -- so -- or 15. I will take Mr.
24 Hetrick's advice. Let's say 15-minute break. That
25 will put us back here at 10 minutes after 11:00.

1 So let's do that.

2 Thank you.

3 MS. MONCADA: Before the break, Mr. Chairman,
4 just as a favor to my friends to my left over
5 here --

6 CHAIRMAN LA ROSA: Yeah, and I apologize.
7 Yes, I know exactly what you are going to go say.

8 If you are not involved in this -- any party
9 that's not involved in this portion of it, you may
10 be excused.

11 MR. MEANS: Thank you, Mr. Chairman.

12 MS. KEATING: Thank you so much.

13 CHAIRMAN LA ROSA: Sorry about that. Yes.
14 Thank you, Ms. Moncada.

15 (Brief recess.)

16 CHAIRMAN LA ROSA: All right. Let's move back
17 on to the record.

18 I understand that there is a resolution that's
19 been handed out and passed out for us. Maybe go to
20 FPL.

21 MS. MONCADA: Thank you, Mr. Chairman. I,
22 too, have received a copy of the language, and FPL
23 does agree to it. I want to emphasize that we were
24 able to reach this agreement because staff has
25 committed that the commencement of discovery early,

1 on April 1st of next year, will be limited to the
2 prudence issues that are in question in 2K through
3 2N, and that their discovery will be targeted.

4 Thank you.

5 CHAIRMAN LA ROSA: Any other thoughts or
6 comments?

7 FRF.

8 MR. WRIGHT: Just briefly, Mr. Chairman.
9 Thank you.

10 We agree with the language that you should
11 have in front of you. I just want to make it clear
12 that it's our position that, and our understanding
13 based on discussion with your senior staff, that
14 management issues, as mentioned by Ms. Brownless in
15 our earlier discussion, are appropriate for the
16 rate case.

17 CHAIRMAN LA ROSA: Okay. Any other comments?
18 Seeing non -- oh --

19 MS. MONCADA: I am sorry, and I know that we
20 are here on a resolution, but I think our position
21 remains that those issues are TBD, and to be
22 determined for the rate case, and that it would be
23 premature to say today what is appropriate in scope
24 for the rate case.

25 CHAIRMAN LA ROSA: I will go to staff on that.

1 That's my understanding.

2 MS. BROWNLESS: Yes.

3 MR. WRIGHT: And I was just making clear that
4 that's our position and understanding as well. I
5 don't expect to see that in the order.

6 CHAIRMAN LA ROSA: Let's bring it back to us,
7 Commissioners.

8 Commissioners, any thoughts, questions,
9 discussions or anything we would like to chat
10 about?

11 MS. BROWNLESS: Commissioner, perhaps we
12 should read into the record what the resolution is.

13 CHAIRMAN LA ROSA: Let's go ahead and do that.

14 MS. BROWNLESS: Okay. Resolution states:
15 Resolution of these issues, Nos. 2K through 2N,
16 should be deferred to the fuel clause hearing in
17 2026, but discovery on these issues, Nos. 2K
18 through 2N, can begin on April 1, 2025, provided it
19 is limited to Issue Nos. 2K through 2N. Staff
20 supports this stipulation.

21 CHAIRMAN LA ROSA: Thank you.

22 Commissioners, let's bring it back to us. Are
23 there any questions or thoughts?

24 Commissioner Clark.

25 COMMISSIONER CLARK: Just a question, Mr.

1 Chairman.

2 We only heard from, I guess, two of the
3 parties. Are all of the parties onboard with it,
4 that would be my --

5 MR. WRIGHT: We had one quick clarification,
6 my colleague here and I.

7 Did Ms. Brownless say 2027 or 2026? We
8 thought we heard '27, that's why we were asking.

9 MS. BROWNLESS: 2026, sir.

10 MR. WRIGHT: Thank you.

11 CHAIRMAN LA ROSA: Yes.

12 All right. OPC.

13 MS. WESSLING: We support that stipulation.

14 CHAIRMAN LA ROSA: Okay. Awesome.

15 Commissioner Clark, good?

16 Commissioner Passidomo.

17 COMMISSIONER PASSIDOMO: Okay. So I don't
18 want to -- I appreciate that the parties worked
19 together in the last 20 minutes or so to come up
20 with this new language. I just wanted to kind of
21 state for the record just my personal opinions, and
22 maybe I am a little biased because I was the
23 Prehearing Officer on this -- on the clauses. But
24 I just think the issues related to the outages,
25 they were clearly delineated in the Prehearing

1 Order.

2 I understand through this language now that
3 you have agreed to keep it in the fuel clause, and
4 I agree with that, because I just don't think it's
5 appropriate to presume issues in a rate case that
6 hasn't even been filed yet. So with respect to any
7 management issues that may arise, I think those can
8 be better addressed in the rate case when those
9 issues are determined in that proceeding.

10 As far as this new language, I -- I am -- I
11 guess my only question is as to why -- why we need
12 -- why it feels necessary to expand that discovery
13 timeline? It's an extra seven months than what was
14 previously negotiated between the parties. And I
15 think I am going to -- I think I kind of already
16 have an idea of what staff is going to say, but I
17 would like you to explain a little bit better as to
18 why you need that extra seven months.

19 MS. BROWNLESS: We would like it backed up to
20 April 1 of 2025 because we sincerely believe that
21 there will be -- the type of information that will
22 be available at that time perhaps could let us
23 quickly resolve this issue, and so it would have
24 been our preference not to limit discovery at all.
25 But in recognition of the fact that we are going to

1 defer this to 2026, we believe that if we are able
2 to get information in April of next year, we might
3 be able to eliminate these issues completely in the
4 2026 fuel clause.

5 COMMISSIONER PASSIDOMO: Okay. Well, with
6 that, I am going to defer to my colleagues on how
7 they want to proceed. Those are my thoughts.

8 CHAIRMAN LA ROSA: Okay. And good thoughts
9 and question.

10 So April -- so just so I understand it, so
11 April 1st, that is -- that is the soonest, right?
12 We are putting that kind of as a threshold, so can
13 begin on April 1st or later?

14 MS. BROWNLESS: Yes, starting April 1.

15 CHAIRMAN LA ROSA: Okay. Commissioners, any
16 further thoughts or questions?

17 COMMISSIONER CLARK: That discovery strictly
18 is limited to this issue?

19 MS. BROWNLESS: The four issues.

20 COMMISSIONER CLARK: Yeah, got it. Okay. I
21 can live with that.

22 CHAIRMAN LA ROSA: Other thoughts? Other
23 questions?

24 Sure, Commissioner Fay.

25 COMMISSIONER FAY: Real quick, Mr. Chairman.

1 I think it's a good resolution that we are not
2 double litigating for purposes of what we would be
3 doing going forward, and so I think that makes
4 sense, and I appreciate the resolution. I am happy
5 to move forward, Mr. Chairman, when you are ready.

6 CHAIRMAN LA ROSA: If there is any -- if there
7 is no other questions or thoughts, we can -- I will
8 open the floor for a motion.

9 COMMISSIONER FAY: Okay. I would move
10 Commission approval for Issues 2K through 2N as the
11 resolution as read by Ms. Brownless into the
12 record. I am happy to reread it, Mr. Chairman, if
13 you would like.

14 CHAIRMAN LA ROSA: No. I think we got it.

15 COMMISSIONER GRAHAM: Second.

16 CHAIRMAN LA ROSA: If there is no other
17 clarification, then hearing a second, all those in
18 favor signify by saying yay.

19 (Chorus of yays.)

20 CHAIRMAN LA ROSA: Yay.

21 Opposed no.

22 (No. response.)

23 CHAIRMAN LA ROSA: Show, then, that the
24 resolution, then, passes.

25 Okay. So then let's move on to any concluding

1 matters.

2 Staff, please tell me if I missed anything. I
3 know there was a little bit of hiccups with that
4 one.

5 MS. BROWNLESS: Yes, sir.

6 All issues, testimony and exhibits having been
7 stipulated to, and all stipulations having been
8 approved by the Commission, staff has no additional
9 matters to be addressed at this time.

10 CHAIRMAN LA ROSA: Do any other parties have
11 any additional matters that need to be addressed?
12 We spent a lot of time with each other today. All
13 good.

14 Okay. Then seeing no additional matters, then
15 I will go ahead and say that this hearing is
16 adjourned.

17 Thank you all for your time and effort, and
18 thank you to the Prehearing Officer. I know this
19 one was a little tricky, so thank you.

20 MS. MONCADA: FPL also wants to say thank you
21 to the Prehearing Officer, did a great job
22 streamlining it. I know we took a lot of time on
23 these issues today, but at least we got to dispose
24 the rest of them. Thank you.

25 CHAIRMAN LA ROSA: Absolutely. Thank y'all.

1 (Proceedings concluded.)

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CERTIFICATE OF REPORTER

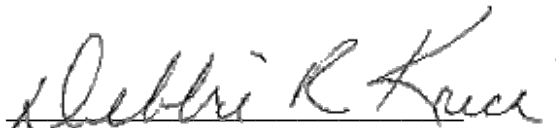
STATE OF FLORIDA)
COUNTY OF LEON)

I, DEBRA KRICK, Court Reporter, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED this 23rd day of November, 2024.


DEBRA R. KRICK
NOTARY PUBLIC
COMMISSION #HH575054
EXPIRES AUGUST 13, 2028