BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Storm protection plan cost recovery clause)	Docket No. 20250010-EI
)	Filed: October 10, 2025

PREHEARING STATEMENT OF WHITE SPRINGS AGRICULTURAL CHEMICALS, INC. d/b/a PCS PHOSPHATE – WHITE SPRINGS

Pursuant to the Florida Public Service Commission's *Order Establishing Procedure*, Order No. PSC-2025-0048-PCO-EI, issued February 10, 2025, White Springs Agricultural Chemicals, Inc. d/b/a PCS Phosphate – White Springs ("PCS Phosphate"), through its undersigned attorneys, files its Prehearing Statement in the above matter.

A. APPEARANCES

James W. Brew
Laura Wynn Baker
Sarah B. Newman
Stone Mattheis Xenopoulos & Brew, PC
1025 Thomas Jefferson Street, NW
Suite E-3400
Washington, D.C. 20007
(202) 342-0800
(202) 342-0807 (fax)
Email: jbrew@smxblaw.com
lwb@smxblaw.com
sbn@smxblaw.com

B. WITNESSES

PCS Phosphate does not plan to call any witnesses at this time.

C. EXHIBITS

PCS Phosphate does not plan to offer any exhibits at this time, but may introduce exhibits during the course of cross-examination.

D. STATEMENT OF BASIC POSITION

Only costs prudently incurred and legally authorized may be recovered through the fuel clause. Florida electric utilities, including in particular Duke Energy Florida, LLC ("DEF"), must

satisfy the burden of proving the reasonableness of any expenditures for which recovery or other relief is sought in this proceeding. DEF has filed for recovery of costs of its Storm Protection Plan ("SPP"), which was approved earlier this year. DEF's approved SPPCRC revenue requirement for 2025 was approximately \$285.6 million before accounting for prior year true-ups, and its projected period 2026 SPPCRC revenue requirement for 2025 is approximately \$347.8 million before accounting for prior year true-ups. This is an approximately 22% overall revenue requirement increase and follows several years of similarly large revenue requirement increases. According to DEF's approved SPP, the utility's SPP investments are supposed to begin generating substantial system benefits in the form of reduced outage events and restoration costs and increased service reliability. The Commission should begin requiring DEF to include in its annual SPPCRC filings an assessment of system benefits realized by program.

E. STATEMENT ON SPECIFIC ISSUES

GENERIC STORM PROTECTION PLAN COST RECOVERY ISSUES

_

¹ Docket No. 20250015-EI, *In re: Review of 2026-2035 Storm Protection Plan, pursuant to Rule 25-6.030, F.A.C., Duke Energy Florida, LLC.*, Final Order Approving With Modifications, Duke Energy Florida, LLC's 2026-2035 Storm Protection Plan, Order No. PSC-2025-0217-FOF-EI (June 19, 2025) ("2025 SPP Approval Order").

² See Docket No. 20240010-EI, *In re: Storm protection plan cost recovery clause*, Final Order Approving Storm Cost Recovery Amounts and Related Tariffs and Establishing Storm Cost Recovery Factors for the Period January 2025 through December 2025, Order No. PSC-2024-0459-FOF-EI at 7 (Oct. 24, 2024).

³ See Exh. No. (CAM-3), Form 1P at page 1 of 127.

⁴ For example, DEF's approved SPPCRC revenue requirement for 2025 was an increase of approximately 42% compared to the SPPCRC revenue requirement for 2024 of approximately \$201.4 million, which was an increase of approximately 36 percent compared to the SPPCRC revenue requirement for 2023 of approximately \$148 million. See Docket No. 20240010-EI, *In re: Storm protection plan cost recovery clause*, Final Order Approving Storm Cost Recovery Amounts and Related Tariffs and Establishing Storm Cost Recovery Factors for the Period January 2025 through December 2025, Order No. PSC-2024-0459-FOF-EI at 7 (Oct. 24, 2024); Docket No. 20230010-EI, *In re: Storm protection plan cost recovery clause*, Final Order Approving Storm Cost Recovery Amounts and Related Tariffs and Establishing Storm Cost Recovery Factors for the Period January 2024 through December 2024, Order No. PSC-2023-0364-FOF-EI at 16 (Nov. 29, 2023); Docket No. 20220010-EI, *In re: Storm protection plan cost recovery clause*, Final Order Approving Storm Cost Recovery Amounts and Related Tariffs and Establishing Storm Cost Recovery Factors for the Period January 2023 through December 2023, Order No. PSC-2022-0418-FOF-EI at 7 (Dec. 12, 2022).

⁵ See 2025 SPP Approval Order at 11 (including the anticipated benefits of the SPP of "reductions of storm restoration costs, increases in service reliability, and reductions of outage events during both extreme and non-extreme weather Conditions").

ISSUE 1A: What jurisdictional amounts should the Commission approve as FPL's final 2024 prudently incurred costs and final true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 1B: What jurisdictional amounts should the Commission approve as TECO's final 2024 prudently incurred costs and final true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

What jurisdictional amounts should the Commission approve as the FPUC's final 2024 prudently incurred costs and final true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

What jurisdictional amounts should the Commission approve as the DEF's final 2024 prudently incurred costs and final true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: Agree with OPC.

ISSUE 2A: What jurisdictional amounts should the Commission approve as the FPL's reasonably estimated 2025 costs and estimated true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 2B: What jurisdictional amounts should the Commission approve as TECO's reasonably estimated 2025 costs and estimated true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 2C: What jurisdictional amounts should the Commission approve as FPUC's reasonably estimated 2025 costs and estimated true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 2D: What jurisdictional amounts should the Commission approve as DEF's reasonably estimated 2025 costs and estimated true-up revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: Agree with OPC.

ISSUE 3A: What jurisdictional amounts should the Commission approve as FPL's reasonably projected 2026 costs and projected revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 3B: What jurisdictional amounts should the Commission approve as TECO's reasonably projected 2026 costs and projected revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 3C: What jurisdictional amounts should the Commission approve as FPUC's reasonably projected 2026 costs and projected revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: No position.

ISSUE 3D: What jurisdictional amounts should the Commission approve as DEF's reasonably projected 2026 costs and projected revenue requirement amounts for the Storm Protection Plan Cost Recovery Clause?

PCS Phosphate: Agree with OPC.

What are the Storm Protection Plan Cost Recovery Clause total jurisdictional cost recovery amounts, including true-ups, to be included in establishing 2026 Storm Protection Plan Cost Recovery factors for FPL?

PCS Phosphate: No position.

ISSUE 4B: What are the Storm Protection Plan Cost Recovery Clause total jurisdictional cost recovery amounts, including true-ups, to be included in establishing 2026 Storm Protection Plan Cost Recovery factors for TECO?

PCS Phosphate: No position.

ISSUE 4C: What are the Storm Protection Plan Cost Recovery Clause total jurisdictional cost recovery amounts, including true-ups, to be included in establishing 2026 Storm Protection Plan Cost Recovery factors for FPUC?

PCS Phosphate: No position.

ISSUE 4D: What are the Storm Protection Plan Cost Recovery Clause total jurisdictional cost recovery amounts, including true-ups, to be included in establishing 2026 Storm Protection Plan Cost Recovery factors for DEF?

PCS Phosphate: Agree with OPC.

ISSUE 5A: What depreciation rates should be used to develop the depreciation expense included in the total 2026 Storm Protection Plan Cost Recovery Clause amounts for FPL?

PCS Phosphate: No position.

ISSUE 5B: What depreciation rates should be used to develop the depreciation expense included in the total 2026 Storm Protection Plan Cost Recovery Clause amounts for TECO?

PCS Phosphate: No position.

ISSUE 5C: What depreciation rates should be used to develop the depreciation expense included in the total 2026 Storm Protection Plan Cost Recovery Clause amounts for FPUC?

PCS Phosphate: No position.

ISSUE 5D: What depreciation rates should be used to develop the depreciation expense included in the total 2026 Storm Protection Plan Cost Recovery Clause amounts for DEF?

PCS Phosphate: Agree with OPC.

ISSUE 6A: What are the appropriate 2026 jurisdictional separation factors for FPL?

PCS Phosphate: No position.

ISSUE 6B: What are the appropriate 2026 jurisdictional separation factors for TECO?

PCS Phosphate: No position.

ISSUE 6C: What are the appropriate 2026 jurisdictional separation factors for FPUC?

PCS Phosphate: No position.

ISSUE 6D: What are the appropriate 2026 jurisdictional separation factors for DEF?

PCS Phosphate: Agree with OPC.

ISSUE 7A: What are the appropriate 2026 Storm Protection Plan Cost Recovery Clause factors for each rate class for FPL?

PCS Phosphate: No position.

ISSUE 7B: What are the appropriate 2026 Storm Protection Plan Cost Recovery Clause factors for each rate class for TECO?

PCS Phosphate: No position.

ISSUE 7C: What are the appropriate 2026 Storm Protection Plan Cost Recovery Clause factors for each rate class for FPUC?

PCS Phosphate: No position.

ISSUE 7D: What are the appropriate 2026 Storm Protection Plan Cost Recovery Clause factors for each rate class for DEF?

PCS Phosphate: Agree with OPC.

ISSUE 8A: What should be the effective date of the 2026 Storm Protection Plan Cost Recovery Clause factors for billing purposes for FPL?

PCS Phosphate: No position.

ISSUE 8B: What should be the effective date of the 2026 Storm Protection Plan Cost Recovery Clause factors for billing purposes for TECO?

PCS Phosphate: No position.

ISSUE 8C: What should be the effective date of the 2026 Storm Protection Plan Cost Recovery Clause factors for billing purposes for FPUC?

PCS Phosphate: No position.

ISSUE 8D: What should be the effective date of the 2026 Storm Protection Plan Cost Recovery Clause factors for billing purposes for DEF?

PCS Phosphate: No position.

ISSUE 9A: Should the Commission approve revised tariffs reflecting the 2026 Storm Protection Plan Cost Recovery Clause factors determined to be appropriate in this proceeding for FPL?

PCS Phosphate: No position.

ISSUE 9B: Should the Commission approve revised tariffs reflecting the 2026 Storm Protection Plan Cost Recovery Clause factors determined to be appropriate in this proceeding for TECO?

PCS Phosphate: No position.

ISSUE 9C: Should the Commission approve revised tariffs reflecting the 2026 Storm Protection Plan Cost Recovery Clause factors determined to be appropriate in this proceeding for FPUC?

PCS Phosphate: No position.

ISSUE 9D: Should the Commission approve revised tariffs reflecting the 2026 Storm Protection Plan Cost Recovery Clause factors determined to be appropriate in this proceeding for DEF?

PCS Phosphate: Agree with OPC.

ISSUE 10: Should this docket be closed?

PCS Phosphate: No position.

COMPANY-SPECIFIC STORM PROTECTION PLAN COST RECOVERY ISSUES

These issues will be added as they are developed.

F. PENDING MOTIONS

None.

G. PENDING REQUESTS OR CLAIMS FOR CONFIDENTIALITY

None.

H. OBJECTIONS TO QUALIFICATIONS OF WITNESS AS EXPERT

None at this time.

I. SEQUESTRATION OF WITNESSES

PCS Phosphate does not intend to request sequestration of witnesses at this time.

J. REQUIREMENTS OF ORDER ESTABLISHING PROCEDURE

There are no requirements of the Procedural Order with which PCS Phosphate cannot comply.

Respectfully submitted,

STONE MATTHEIS XENOPOULOS & BREW, PC

/s/ James W. Brew

James W. Brew

Laura Wynn Baker

Sarah B. Newman

1025 Thomas Jefferson Street, NW

Suite E-3400

Washington, D.C. 20007

(202) 342-0800

(202) 342-0807 (fax)

E-mail: jbrew@smxblaw.com

lwb@smxblaw.com sbn@smxblaw.com

Attorneys for White Springs Agricultural Chemicals, Inc. d/b/a PCS Phosphate – White Springs

Dated: October 10, 2025

CERTIFICATE OF SERVICE

I hereby certify that a true copy of the foregoing Prehearing Statement of PCS Phosphate has been furnished by electronic mail this 10th of October, 2025, to the following:

Tampa Electric Company Ms. Paula K. Brown Regulatory Affairs Tampa FL 33601-0111 regdept@tecoenergy.com

Stone Mattheis Xenopoulos & Brew, PC P. J. Mattheis/M. K. Lavanga/J. R. Briscar 1025 Thomas Jefferson St. NW, Suite 800 West Washington DC 20007 jrb@smxblaw.com mkl@smxblaw.com pjm@smxblaw.com

Office of Public Counsel
W. Trierweiler/M. Wessling/P. Christensen/O.
Ponce/A. Watrous/C. Rehwinkel
c/o The Florida Legislature
Tallahassee FL 32399
christensen.patty@leg.state.fl.us
ponce.octavio@leg.state.fl.us
rehwinkel.charles@leg.state.fl.us
Trierweiler.walt@leg.state.fl.us
watrous.austin@leg.state.fl.us
wessling.mary@leg.state.fl.us

Gunster Law Firm
Beth Keating
215 South Monroe St., Suite 601
Tallahassee FL 32301
BKeating@gunster.com

Florida Public Utilities Company Michelle D. Napier/Jowi Baugh 1635 Meathe Drive West Palm Beach FL 33411 mnapier@fpuc.com jbaugh@chpk.com Duke Energy
Dianne M. Triplett
299 First Avenue North
St. Petersburg FL 33701
Dianne.triplett@duke-energy.com

Florida Industrial Power Users Group Jon C. Moyle, Jr. c/o Moyle Law Firm Tallahassee FL 32301 jmoyle@moylelaw.com mqualls@moylelaw.com

Duke Energy
Matthew R. Bernier /Robert Pickels/Stephanie
Cuello
106 E. College Avenue, Suite 800
Tallahassee FL 32301
FLRegulatoryLegal@duke-energy.com
matthew.bernier@duke-energy.com
robert.pickels@duke-energy.com
stephanie.cuello@duke-energy.com

Florida Power & Light Company Kenneth A. Hoffman 134 West Jefferson Street Tallahassee FL 32301-1713 ken.hoffman@fpl.com

Florida Power & Light Company Christopher T. Wright 700 Universe Boulevard Juno Beach FL 33408 christopher.wright@fpl.com Ausley Law Firm
J. Wahlen/M. Means/V. Ponder
P.O. Box 391
Tallahassee FL 32302
jwahlen@ausley.com
mmeans@ausley.com
vponder@ausley.com

Florida Public Utilities Company Mr. Mike Cassel 208 Wildlight Ave. Yulee FL 32097 mcassel@fpuc.com Office of the General Counsel Daniel Dose/ Shaw Stiller ddose@psc.state.fl.us sstiller@psc.state.fl.us

/s/ Sarah B. Newman