



State of Florida
Public Service Commission
INTERNAL AFFAIRS AGENDA
Tuesday – December 09, 2025
9:30 AM
Room 105 – Gerald L. Gunter Building

1. Florida Public Service Commission 2026 Rule Review Report (Attachment 1)
2. Legislative Update
3. General Counsel's Report
4. Executive Director's report
5. Other Matters

BB/aml

OUTSIDE PERSONS WISHING TO ADDRESS THE COMMISSION ON
ANY OF THE AGENDAED ITEMS SHOULD CONTACT THE
OFFICE OF THE EXECUTIVE DIRECTOR AT (850) 413-6463.




Public Service Commission

CAPITAL CIRCLE OFFICE CENTER • 2540 SHUMARD OAK BOULEVARD
TALLAHASSEE, FLORIDA 32399-0850

-M-E-M-O-R-A-N-D-U-M-

DATE: November 24, 2025

TO: Braulio L. Baez, Executive Director

FROM: Susan Sapoznikoff, Special Counsel, Office of the General Counsel 

RE: 2026 Rule Review Report Regarding the Intended Rulemaking Actions for Rules Designated for review in 2025-2026 in the Commission's 2025 Regulatory Plan.

CRITICAL INFORMATION: Please place on the December 9, 2025, Internal Affairs agenda. **Commission approval is sought.** The 2026 Rule Review Report is due to the President of the Senate, Speaker of the House, and the Joint Administrative Procedure Committee (JAPC) by January 1, 2026.

Pursuant to Section 120.5435(5), Florida Statutes, by January 1, 2026, the Florida Public Service Commission must submit a report to the President of the Florida Senate, the Speaker of the Florida House of Representatives, and JAPC that summarizes the Commission's intended action for each rule noted on the 2025 Regulatory Plan for review in 2025-2026. For each rule reviewed, the report must indicate whether the Commission intends to make a technical change to the rule, make a substantive change to the rule, repeal the rule, or make no change to the rule. Staff seeks Commission approval to submit this report.

Review of Rules Specified in the 2025 Regulatory Plan

At the Internal Affairs meeting on September 4, 2025, the Commission approved the 2025 Regulatory Plan. During its 2025 session, the Legislature made changes to the requirements for the Regulatory Plan. In accordance with the statutory changes, the Commission's 2025 Regulatory Plan included the Commission's plan to review all of its rules over the next five years (at least 20 percent each year) using statutorily specified criteria, and a list of which rules the Commission will review in each of the five years. Attachment F to the Commission's 2025 Regulatory Plan listed the rules to be reviewed each year.

Following approval of the Commission's 2025 Regulatory Plan, staff reviewed the rules listed for review in 2025-2026 using the statutorily specified criteria. Based on this thorough review, staff assessed which rules require no change, which rules require a technical change, which rules require a substantive update, and which rules should be repealed.

A draft of the report to be submitted by January 1, 2026, reflecting the intended course of action is attached to this memorandum as Attachment A. Attachment 1 to that report is the portion of

the Attachment F of the Commission's 2025 Regulatory Plan reflecting which rules the Commission approved to be reviewed in 2025-2026. Attachment 1 begins at page 6 of the attached report. To comply with the statutory deadline of January 1, 2026, staff seeks the Commission's approval of the plan of action reflected in the attached report.

Administrative Actions to Implement the Commission's Approved Plan of Action

Following Commission approval of the January 1, 2026, report and the intended action for each rule under review, various administrative follow-up actions will be necessary, depending on the designated action for each rule outlined in the report. By April 1, 2026, each agency must submit a statement to JAPC explaining and justifying its intended actions for each rule, which must include the assessment of the statutory factors, and publish any required notices in the FAR.

For each of the rules that the Commission identifies in the January 1, 2026, report as needing no change or only a technical change, by April 1, 2026, the Commission must submit a statement to JAPC that includes the assessment of how the factors listed in Section 120.5435(4), Florida Statutes, led to the conclusion to make a technical change or make no change. In conducting the rule review necessary to prepare the report due by January 1, 2026, staff has already made those determinations and will provide that information to JAPC.

For each of the rules that the Commission identifies in the January 1, 2026, report as needing to be substantively amended or repealed, by April 1, 2026, the Commission must publish either a Notice of Development of Rulemaking or a Notice of Repeal in the Florida Administrative Register (FAR), and provide a statement to JAPC as to the justification for those actions. In conducting the rule review necessary to prepare the report due by January 1, 2026, staff has already developed the rationale needed for these follow-up actions and, in many instances, has already created draft edits.

Staff seeks administrative authority to undertake these activities, which are similar to the administrative actions staff has historically taken when the Commission initiates the amendment, adoption, or repeal of a rule, and to submit the statutorily required information to JAPC by April 1, 2026. For rules requiring rulemaking (amendment or repeal), the normal rulemaking process will still apply. Staff will file recommendations for any proposed amendments or rule repeal and the Commission will have the opportunity to vote on those recommendations.

Conclusion of the 2025 Rule Review Process

Following the April 1, 2026, submissions, JAPC has until July 1, 2026, to review each agency's rule review submissions. For rules that the Commission indicates require no change, the rule review will be complete when JAPC has certified that the Commission has responded in writing to all material and timely written comments. For rules the Commission intends to substantively amend or repeal, the rule review will be considered complete when the Commission timely files the required notice of rule development.

Braulio L. Baez

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cc: Adria Harper, General Counsel
 Apryl Lynn, Deputy Executive Director, Administrative
 Mark Futrell, Deputy Executive Director, Technical

COMMISSIONERS:
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STATE OF FLORIDA



ADRIA E. HARPER
GENERAL COUNSEL
(850) 413-6199

Public Service Commission

DRAFT

December 9, 2025

The Honorable Ben Albritton
President, Florida Senate
409, The Capitol
404 South Monroe Street
Tallahassee, FL 32399-1100

VIA U.S. MAIL

The Honorable Daniel Perez
Speaker, Florida House of Representatives
420, The Capitol
402 South Monroe Street
Tallahassee, FL 32399-1300

VIA U.S. MAIL

Kenneth J. Plante, Coordinator
Joint Administrative Procedures Committee
Room 680, Pepper Building
111 West Madison Street
Tallahassee, FL 32399-1400

VIA EMAIL
japc@leg.state.fl.us

**Re: Summary of the Florida Public Service Commission's Intended Rule Actions
Pursuant to Section 120.5435(5), Florida Statutes**

Dear Mr. Albritton, Mr. Perez, and Mr. Plante:

Using the criteria set forth in Section 120.5435(4), Florida Statutes (F.S.), and as required by Section 120.5435(5), F.S., the Florida Public Service Commission (Commission) reviewed the 87 rules it designated for review in 2025-2026 on Attachment F of its 2025 Regulatory Plan. Pursuant to Section 120.5435(6), F.S., the Commission's determinations following that review are listed below. The portion of Attachment F from the Commission's 2025 Regulatory plan that lists the rules to be reviewed in 2025-2026 is attached as Attachment 1.

(1) Pursuant to Section 120.5435(6)(a), Florida Statutes, the Commission has determined that no change is necessary for the following rules:

Rule 25-4.150, F.A.C.	The Administrator
Rule 25-4.160, F.A.C.	Operation of Telecommunications Relay Service
Rule 25-6.016, F.A.C.	Maps and Records
Rule 25-6.0183, F.A.C.	Electric Utility Procedures for Generating Capacity Shortage Emergencies
Rule 25-6.034, F.A.C.	Standard of Construction
Rule 25-6.0345, F.A.C.	Safety Standards for Construction of New Transmission and Distribution Facilities
Rule 25-6.043, F.A.C.	Investor-Owned Electric Utility Petition for Rate Increase; Commission Designee
Rule 25-6.115, F.A.C.	Facility Charges for Conversion of Existing Overhead Investor-Owned Distribution Facilities
Rule 25-7.150, F.A.C.	Natural Gas Facilities Cost Relocation Cost Recovery Clause
Rule 25-9.002, F.A.C.	Definitions
Rule 25-9.003, F.A.C.	Information to Public
Rule 25-9.005, F.A.C.	Information to Accompany Filings
Rule 25-9.022, F.A.C.	Table of Contents
Rule 25-9.024, F.A.C.	Miscellaneous
Rule 25-9.025, F.A.C.	Technical Terms and Abbreviations
Rule 25-9.026, F.A.C.	Index of Rules and Regulations
Rule 25-9.027, F.A.C.	Rules and Regulations
Rule 25-9.028, F.A.C.	List of Communities Served
Rule 25-9.030, F.A.C.	Rate Schedules – General
Rule 25-9.031, F.A.C.	Electric – Gas – Water – Wastewater Utility Rate Schedules
Rule 25-9.044, F.A.C.	Change of Ownership
Rule 25-9.051, F.A.C.	Definitions
Rule 25-9.052, F.A.C.	General Filing Instructions
Rule 25-9.0525, F.A.C.	Municipal Surcharge on Customers Outside Municipal Limits
Rule 25-9.053, F.A.C.	Evaluation of Filings
Rule 25-9.056, F.A.C.	Numbering and General Data Required for Each Sheet
Rule 25-9.062, F.A.C.	Table of Contents
Rule 25-9.063, F.A.C.	Description of Territory Served
Rule 25-9.064, F.A.C.	Miscellaneous
Rule 25-9.065, F.A.C.	List of Communities Served
Rule 25-9.066, F.A.C.	Index of Rate Schedules
Rule 25-9.067, F.A.C.	Rate Schedules
Rule 25-9.068, F.A.C.	Electric Utility Rate Schedules
Rule 25-9.070, F.A.C.	Contracts and Agreements
Rule 25-12.005, F.A.C.	Codes and Standards Adopted
Rule 25-12.008, F.A.C.	New Reconstructed or Converted Facilities
Rule 25-12.027, F.A.C.	Welder Qualification

Rule 25-12.045, F.A.C.	Inactive Gas Service Lines
Rule 25-12.052, F.A.C.	Corrosion Control Criteria for Cathodic Protection of Buried or Submerged Metallic Pipeline
Rule 25-12.100, F.A.C.	Penalties
Rule 25-30.0371, F.A.C.	Acquisition Adjustment
Rule 25-30.415, F.A.C.	Return on Common Equity
Rule 25-30.420, F.A.C.	Establishment of Price Index, Adjustment of Rates; Requirement of Bond; Filings After Adjustment; Notice to Customers
Rule 25-30.433, F.A.C.	Rate Case Proceeding

- (2) Pursuant to Section 120.5435(6)(b), Florida Statutes, the Commission has determined that technical changes are necessary for the following rules:

None.

- (3) Pursuant to Section 120.5435(6)(c), Florida Statutes, the Commission has determined that substantive changes are necessary for the following rules:

Rule 25-4.0161, F.A.C.	Regulatory Assessment Fees; Telecommunications Companies
Rule 25-6.003, F.A.C.	Definitions
Rule 25-6.0131, F.A.C.	Regulatory Assessment Fees; Investor –owned Electric Companies, Municipal Electric Utilities, Rural; Electric Cooperatives
Rule 25-6.0435, F.A.C.	Interim Rate Relief
Rule 25-6.049, F.A.C.	Measuring Customer Service
Rule 25-6.109, F.A.C.	Refunds
Rule 25-7.0131, F.A.C.	Regulatory Assessment Fees; Natural Gas Transmission Companies
Rule 25-7.040, F.A.C.	Interim Rate Relief
Rule 25-7.091, F.A.C.	Refunds
Rule 25-7.101, F.A.C.	Regulatory Assessment Fees; Natural Gas Transmission Companies
Rule 25-9.001, F.A.C.	Application and Scope
Rule 25-9.004, F.A.C.	General Filing Instructions
Rule 25-9.006, F.A.C.	Size and Form of Tariffs
Rule 25-9.007, F.A.C.	Gas – Electric – Water – Wastewater Utility Tariffs
Rule 25-9.009, F.A.C.	Numbering and General Data Required for Each Sheet
Rule 25-9.010, F.A.C.	Numbering of Supplements and Additions
Rule 25-9.021, F.A.C.	Title Page
Rule 25-9.023, F.A.C.	Description of Territory Served
Rule 25-9.029, F.A.C.	Index of Rate or Exchange Schedules
Rule 25-9.033, F.A.C.	Standard Forms
Rule 25-9.034, F.A.C.	Contracts and Agreements

Rule 25-9.045, F.A.C.	Withdrawal of Tariffs
Rule 25-9.054, F.A.C.	Size and Form of Documentation
Rule 25-9.055, F.A.C.	Electric Utility Documentation
Rule 25-9.061, F.A.C.	Title Page
Rule 25-9.069, F.A.C.	Standard Forms and Blank Bill Form
Rule 25-30.033, F.A.C.	Application for Original Certificate of Authorization and Initial Rates and Charges
Rule 25-30.037, F.A.C.	Application for Authority to Transfer
Rule 25-30.0372, F.A.C.	Alternative Procedure for Establishing Rate Base Value of Acquired Utility System
Rule 25-30.110, F.A.C.	Records and Reports; Annual Reports
Rule 25-30.115, F.A.C.	Uniform System of Accounts for Water and Wastewater Utilities
Rule 25-30.117, F.A.C.	Accounting for Pension Costs
Rule 25-30.120, F.A.C.	Regulatory Assessment Fees; Water and Wastewater Utilities
Rule 25-30.140, F.A.C.	Depreciation
Rule 25-30.255, F.A.C.	Measurement of Service for Water Utilities
Rule 25-30.360, F.A.C.	Refunds
Rule 25-30.434, F.A.C.	Application for Allowance for Funds Prudently Invested (AFPI) Charges
Rule 25-30.444, F.A.C.	Utility Reserve Fund
Rule 25-30.445, F.A.C.	General Information and Instructions Required of Water and Wastewater Utilities in an Application for a Limited Proceeding

(4) Pursuant to Section 120.5435(6)(d), Florida Statutes, the Commission has determined that the following rules should be repealed:

Rule 25-9.020, F.A.C.	Front Cover
Rule 25-9.060, F.A.C.	Front Cover
Rule 25-9.071, F.A.C.	Back Cover
Rule 25-30.010, F.A.C.	Rules for General Application

If you have any questions concerning this report, please contact Susan Sapoznikoff at susan.sapoznikoff@psc.state.fl.us, (850) 413-6630.

MIKE LA ROSA
Chairman
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399
(850) 413-6770

ADRIA E. HARPER
General Counsel
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399
(850) 413-6199

FLORIDA PUBLIC SERVICE COMMISSION
ATTACHMENT F
2025 REGULATORY PLAN

YEARLY SCHEDULE FOR THE RULES TO BE REVIEWED EACH YEAR.
SECTION 120.74(1)(E)3.

RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

Rule Number	Rule Title
1. 25-4.0161	Regulatory Assessment Fees; Telecommunications Companies
2. 25-4.150	The Administrator
3. 25-4.160	Operation of Telecommunications Relay Service
4. 25-6.003	Definitions
5. 25-6.0131	Regulatory Assessment Fees, Investor-owned Electric Companies, Municipal Electric
6. 25-6.016	Maps and Records
7. 25-6.0183	Electric Utility Procedures for Generating Capacity Shortage Emergencies
8. 25-6.034	Standard of Construction
9. 25-6.0345	Safety Standards for Construction of New Transmission and Distribution Facilities
10. 25-6.043	Investor-Owned Electric Utility Petition for Rate Increase; Commission Designee
11. 25-6.0435	Interim Rate Relief
12. 25-6.049	Measuring Customer Service
13. 25-6.109	Refunds
14. 25-6.115	Facility Charges for Conversion of Existing Overhead Investor-owned Distribution Facilities
15. 25-7.0131	Regulatory Assessment Fees; Gas Utilities, Gas Municipals, and Gas Districts
16. 25-7.040	Interim Rate Relief

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Rule Number	Rule Title
17. 25-7.091	Refunds
18. 25-7.101	Regulatory Assessment Fees; Natural Gas Transmission Companies
19. 25-7.150	Natural Gas Facilities Cost Relocation Cost Recovery Clause
20. 25-9.001	Application and Scope
21. 25-9.002	Definitions
22. 25-9.003	Information to Public
23. 25-9.004	General Filing Instructions
24. 25-9.005	Information to Accompany Filings
25. 25-9.006	Size and Form of Tariffs
26. 25-9.007	Gas – Electric – Water – Wastewater Utility Tariffs
27. 25-9.009	Numbering and General Data Required for Each Sheet
28. 25-9.010	Numbering of Supplements and Additions
29. 25-9.020	Front Cover
30. 25-9.021	Title Page
31. 25-9.022	Table of Contents
32. 25-9.023	Description of Territory Served
33. 25-9.024	Miscellaneous

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	Rule Number	Rule Title
34.	25-9.025	Technical Terms and Abbreviations
35.	25-9.026	Index of Rules and Regulations
36.	25-9.027	Rules and Regulations
37.	25-9.028	List of Communities Served
38.	25-9.029	Index of Rate or Exchange Schedules
39.	25-9.030	Rate Schedules – General
40.	25-9.031	Electric – Gas – Water – Wastewater Utility Rate Schedules
41.	25-9.033	Standard Forms
42.	25-9.034	Contracts and Agreements
43.	25-9.044	Change of Ownership
44.	25-9.045	Withdrawal of Tariffs
45.	25-9.051	Definitions
46.	25-9.052	General Filing Instructions
47.	25-9.0525	Municipal Surcharge on Customers Outside Municipal Limits
48.	25-9.053	Evaluation of Filings
49.	25-9.054	Size and Form of Documentation
50.	25-9.055	Electric Utility Documentation
51.	25-9.056	Numbering and General Data Required for Each Sheet

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RULES TO BE REVIEWED 7/1/2025 – 6/30/2026

	Rule Number	Rule Title
52.	25-9.060	Front Cover
53.	25-9.061	Title Page
54.	25-9.062	Table of Contents
55.	25-9.063	Description of Territory Served
56.	25-9.064	Miscellaneous
57.	25-9.065	List of Communities Served
58.	25-9.066	Index of Rate Schedules
59.	25-9.067	Rate Schedules
60.	25-9.068	Electric Utility Rate Schedules
61.	25-9.069	Standard Forms and Blank Bill Form
62.	25-9.070	Contracts and Agreements
63.	25-9.071	Back Cover
64.	25-12.005	Codes and Standards Adopted
65.	25-12.008	New Reconstructed or Converted Facilities
66.	25-12.027	Welder Qualification
67.	25-12.045	Inactive Gas Service Lines
68.	25-12.052	Corrosion Control Criteria for Cathodic Protection of Buried or Submerged Metallic Pipeline

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Rule Number	Rule Title
69. 25-12.100	Penalty
70. 25-30.010	Rules for General Application
71. 25-30.033	Application for Original Certificate of Authorization and Initial Rates and Charges
72. 25-30.037	Application for Authority to Transfer
73. 25-30.0371	Acquisition Adjustment
74. 25-30.0372	Alternative Procedure for Establishing Rate Base Value of Acquired Utility System
75. 25-30.110	Records and Reports; Annual Reports
76. 25-30.115	Uniform System of Accounts for Water and Wastewater Utilities
77. 25-30.117	Accounting for Pension Costs
78. 25-30.120	Regulatory Assessment Fees; Water and Wastewater Utilities
79. 25-30.140	Depreciation
80. 25-30.255	Measurement of Service for Water Utilities
81. 25-30.360	Refunds
82. 25-30.415	Return on Common Equity
83. 25-30.420	Establishment of Price Index, Adjustment of Rates; Requirement of Bond; Filings After Adjustment; Notice to Customers
84. 25-30.433	Rate Case Proceedings

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	Rule Number	Rule Title
85.	25-30.434	Application for Allowance for Funds Prudently Invested (AFPI) Charges
86.	25-30.444	Utility Reserve Fund
87.	25-30.445	General Information and Instructions Required of Water and Wastewater Utilities in an Application for a Limited Proceeding