

# FLORIDA PUBLIC SERVICE COMMISSION

## COMMISSION CONFERENCE AGENDA

**CONFERENCE DATE AND TIME:** April 10, 2007, 9:30 a.m.

**LOCATION:** Betty Easley Conference Center, Joseph P. Cresse Hearing Room 148

**DATE ISSUED:** March 30, 2007

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### NOTICE

Persons affected by Commission action on certain items on this agenda may be allowed to address the Commission, either informally or by oral argument, when those items are taken up for discussion at this conference. These items are designated by double asterisks (\*\*) next to the agenda item number.

To participate informally, affected persons need only appear at the agenda conference and request the opportunity to address the Commission on an item listed on agenda. Informal participation is not permitted: (1) on dispositive motions and motions for reconsideration; (2) when a recommended order is taken up by the Commission; (3) in a rulemaking proceeding after the record has been closed; or (4) when the Commission considers a post-hearing recommendation on the merits of a case after the close of the record. The Commission allows informal participation at its discretion in certain types of cases (such as declaratory statements and interim rate orders) in which an order is issued based on a given set of facts without hearing.

See Rule 25-22.0021, F.A.C., concerning Agenda Conference participation and Rule 25-22.0022, F.A.C., concerning oral argument.

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Any person requiring some accommodation at this conference because of a physical impairment should call the Office of Commission Clerk at (850) 413-6770 at least 48 hours before the conference. Any person who is hearing or speech impaired should contact the Commission by using the Florida Relay Service, which can be reached at 1-800-955-8771 (TDD). Assistive Listening Devices are available in the Office of Commission Clerk, Betty Easley Conference Center, Room 110.

Video and audio versions of the conference are available and can be accessed live on the PSC Website on the day of the Conference. The audio version is available through archive storage for up to three months after the conference.

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**ITEM NO.** **CASE**

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1 **Approval of Minutes**  
 March 13, 2007, Regular Commission Conference

2\*\* **Consent Agenda**

PAA A) Applications for certificates to provide competitive local exchange telecommunications service.

<u>DOCKET NO.</u>	<u>COMPANY NAME</u>
070128-TX	ENA Services, LLC
070153-TX	Swiftel, LLC
070161-TX	WinSonic Digital Media Group, Ltd. Corp.
070171-TX	Vistavox of FL, Inc.

PAA B) Request for cancellation of a competitive local exchange telecommunications certificate.

<u>DOCKET NO.</u>	<u>COMPANY NAME</u>	<u>EFFECTIVE DATE</u>
070104-TX	E.Com Technologies, LLC d/b/a Firstmile Technologies, LLC	2/5/2007

**Recommendation:** The Commission should approve the action requested in the dockets referenced above and close these dockets.

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3\*\*

**Docket No. 070011-EI** – Proposed amendment of Rule 25-6.0143, F.A.C., Use of Accumulated Provision Accounts 228.1, 228.2, and 228.4.

**Critical Date(s):** None

**Rule Status:** Proposed

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** Pending

**Staff:** GCL: Harris, Fleming

ECR: Slemkewicz, Hewitt

**Issue 1:** Should the Commission propose amendments to Rule 25-6.0143, Florida Administrative Code, Use of Accumulated Provision Accounts 228.1, 228.2, and 228.4?

**Recommendation:** Yes.

**Issue 2:** Should this docket be closed?

**Recommendation:** Yes. If no requests for hearing or comments are filed, the rule amendments as proposed should be filed for adoption with the Secretary of State and the docket should be closed.

**ITEM NO.**

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4\*\*PAA

**Docket No. 070150-TL** – Investigation and determination of appropriate method for issuing time-out-of-service credits to all affected customers of Verizon Florida LLC.

**Critical Date(s):** None

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** Administrative

**Staff:** CMP: Watts, Vickery

GCL: Wiggins

**Issue 1:** Should the Commission accept Verizon Florida LLC's proposal to issue a refund to the affected customers beginning with the first billing cycle in April 2007, for failing to issue automatic rebates to customers who experienced out-of-service conditions for more than 24 hours, as required by Rule 25-4.070(3)(a), Florida Administrative Code, from June 1, 2005, through February 7, 2007; require the company to remit monies that cannot be refunded to the Commission for deposit in the State of Florida General Revenue Fund by November 15, 2007, and require the company to submit a report by November 15, 2007, to the Commission stating, (1) how much was refunded to its customers, (2) the number of customers, and (3) the amount of money that was unrefundable?

**Recommendation:** Yes. The Commission should accept Verizon's refund proposal.

**Issue 2:** Should this docket be closed?

**Recommendation:** The Order issued from this recommendation will be a proposed agency action. Thus, the Order will become final and effective upon issuance of the Consummating Order if no person whose substantial interests are affected timely files a protest within 21 days of issuance of this Order. The company should submit its final report, identified by docket number, and a check for the unrefunded amount (if any), made payable to the Florida Public Service Commission, by November 15, 2007. Upon receipt of the final report and unrefunded monies, if any, this docket should be closed administratively, if no timely protest has been filed.

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5\*\*PAA

**Docket No. 070125-TI** – Joint Petition by Cause Based Commerce Incorporated d/b/a The Sienna Group and PowerNet Global Communications for authority to acquire certain assets of PowerNet Global Communications, and request for waiver of carrier selection requirements of Rule 25-4.118, F.A.C.

**Critical Date(s):** None

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** Administrative

**Staff:** CMP: Watts

GCL: Wiggins

**Issue 1:** Should the Commission approve the request for waiver of the carrier selection requirements of Rule 25-4.118, Florida Administrative Code, in the transfer of PowerNet Global Communications' customers to Cause Based Commerce Incorporated d/b/a The Sienna Group?

**Recommendation:** Yes. The Commission should approve the request for waiver of the carrier selection requirements of Rule 25-4.118, Florida Administrative Code.

**Issue 2:** Should this docket be closed?

**Recommendation:** If no person whose substantial interests are affected by the proposed agency action files a protest within 21 days of the issuance of the order, this docket should be closed upon the issuance of a consummating order.

**ITEM NO.**

**CASE**

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6\*\*PAA

**Docket No. 070175-TP** – Joint petition for waiver of carrier selection requirements of Rule 25-4.118, F.A.C., to facilitate transfer of customers from IDT America, Corp. to Access Integrated Networks, Inc.

**Critical Date(s):** None

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** Administrative

**Staff:** CMP: Watts

GCL: McKay

**Issue 1:** Should the Commission approve the request for waiver of the carrier selection requirements of Rule 25-4.118, Florida Administrative Code, in the transfer of IDT America, Corp.'s customers to Access Integrated Networks, Inc.?

**Recommendation:** Yes. The Commission should approve the request for waiver of the carrier selection requirements of Rule 25-4.118, Florida Administrative Code.

**Issue 2:** Should this docket be closed?

**Recommendation:** If no person whose substantial interests are affected by the proposed agency action files a protest within 21 days of the issuance of the order, this docket should be closed upon the issuance of a consummating order.

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7\*\*PAA

**Docket No. 070154-TL** – Joint petition of BellSouth Telecommunications, Inc. d/b/a AT&T Florida and Windstream Florida, Inc. to transfer territories in Alachua County and to amend certificates.

**Critical Date(s):** None

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** Administrative

**Staff:** CMP: Pruitt  
GCL: McKay

**Issue 1:** Should the joint petition filed by BellSouth Telecommunications, Inc. d/b/a AT&T Florida and Windstream Florida, Inc. for approval of a territorial agreement to modify the Gainesville Exchange and the Alachua Exchange boundaries and to amend the companies' local exchange certificates be approved?

**Recommendation:** Yes. The joint petition filed by AT&T and Windstream should be approved because it meets the requirements of Rule 25-4.005, Florida Administrative Code (F.A.C.), Transfer of Certificate of Public Convenience and Necessity as to All or Portion of Service Area.

**Issue 2:** Should this docket be closed?

**Recommendation:** Yes. If no person whose substantial interests are affected by the proposed agency action files a protest within 21 days of the issuance of the order, this docket should be closed upon the issuance of a consummating order.



**ITEM NO.**

**CASE**

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8\*\*PAA

**Docket No. 060575-WS** – Application for staff-assisted rate case in Lee County by Useppa Utility Company Inc.

**Critical Date(s):** 01/25/08 (15-month effective date - SARC)

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** McMurrin

**Staff:** ECR: Merta, Bruce, Edwards, Lingo, Rendell

GCL: Jaeger

**(All issues proposed agency action except Issues 9, 10, 12 and 13.)**

**Issue 1:** Is the quality of service provided by Useppa Island Utility, Inc., satisfactory?

**Recommendation:** Yes. Useppa Island Utility, Inc.'s overall quality of service should be considered satisfactory.

**Issue 2:** What are the used and useful percentages for the utility's water treatment plant, wastewater treatment plant, water distribution system, and wastewater collection system?

**Recommendation:** Useppa's used and useful percentages (U&U) should be considered 100 percent for the water and wastewater treatment plants and for the water distribution and wastewater collection systems.

**Issue 3:** What is the appropriate average test year rate base for this utility?

**Recommendation:** The appropriate average test year rate base for this utility is \$242,619 for water and \$275,978 for wastewater. The utility should be required to complete the pro forma upgrades to the lift stations within nine months of the issuance date of the Consummating Order.

**Issue 4:** What is the appropriate rate of return on equity and the appropriate overall rate of return for this utility?

**Recommendation:** The appropriate return on equity is 11.54%, with a range of 10.54% - 12.54%. The appropriate overall rate of return is 7.87%.

**Issue 5:** What are the appropriate test year revenues?

**Recommendation:** The appropriate test year revenues are \$186,867 for water and \$86,646 for wastewater.

**Issue 6:** What is the appropriate amount of pre-repression operating expenses?

**Recommendation:** The appropriate amount of pre-repression operating expense for the utility is \$150,333 for water and \$133,896 for wastewater.

**Issue 7:** What is the appropriate pre-repression revenue requirement?

**Recommendation:** The appropriate pre-repression revenue requirement is \$169,435 for water and \$155,624 for wastewater.

ITEM NO.

CASE

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8\*\*PAA

**Docket No. 060575-WS** – Application for staff-assisted rate case in Lee County by Useppa Utility Company Inc.

(Continued from previous page)

**Issue 8:** What are the appropriate rate structures for the water and wastewater systems?

**Recommendation:** The appropriate rate structure for the water system is a continuation of the current base facility charge (BFC)/uniform gallonage charge rate structure. The water system's BFC should be set to recover 47% of the cost to provide service. The traditional BFC/gallonage charge rate structure should be continued for the wastewater customers. The wastewater system's BFC should be set to recover 55% of the cost to provide service, and the general service gallonage charge be set at 1.2 times the corresponding residential charge. The monthly usage charge on residential wastewater bills should be capped at 6 kgal.

**Issue 9:** Is a repression adjustment appropriate in this case?

**Recommendation:** No. However, in order to monitor the effects of the changes in revenues, the utility should prepare monthly reports for the water and wastewater systems, detailing the number of bills rendered, the consumption billed, and the revenues billed. These reports should be provided to staff. In addition, these reports should be prepared, by customer class and meter size, on a quarterly basis for a period of two years, beginning the first billing period after the approved rates go into effect.

**Issue 10:** What are the appropriate rates for monthly service for the water and wastewater systems?

**Recommendation:** The appropriate water and wastewater monthly rates are shown on Schedule Nos. 4-A and 4-B of staff's March 29, 2007, memorandum, respectively. The recommended rates should be designed to produce revenue of \$169,435 for water and \$155,624 for wastewater, excluding miscellaneous service charges. The utility should file revised tariff sheets and a proposed customer notice to reflect the Commission-approved rates. The approved rates should be effective for service rendered on or after the stamped approval date on the tariff sheet, pursuant to Rule 25-30.475(1), F.A.C. In addition, the approved rates should not be implemented until staff has approved the proposed customer notice and the notice has been received by the customers. The utility should provide proof of the date notice was given no less than ten days after the date of the notice.

ITEM NO.

CASE

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8\*\*PAA

**Docket No. 060575-WS** – Application for staff-assisted rate case in Lee County by Useppa Utility Company Inc.

(Continued from previous page)

**Issue 11:** Should the recommended rates be approved for the utility on a temporary basis, subject to refund, in the event of a protest by a party other than the utility?

**Recommendation:** Yes. Pursuant to Section 367.0814(7), F.S., the recommended rates should be approved for the utility on a temporary basis, subject to refund, in the event of a protest filed by a party other than the utility. Prior to implementation of any temporary rates, the utility should provide appropriate security. If the recommended rates are approved on a temporary basis, the rates collected by the utility shall be subject to the refund provisions discussed in the analysis portion of staff's March 29, 2007, memorandum. In addition, after the increased rates are in effect, pursuant to Rule 25-30.360(6), F.A.C., the utility should file reports with the Commission's Division of Economic Regulation no later than the 20th of each month indicating the monthly and total amount of money subject to refund at the end of the preceding month. The report filed should also indicate the status of the security being used to guarantee repayment of any potential refund.

**Issue 12:** What is the appropriate amount by which rates should be reduced four years after the established effective date to reflect the removal of the amortized rate case expense as required by Section 367.0816, F.S.?

**Recommendation:** The water and wastewater rates should be reduced as shown on Schedule Nos. 4-A and 4-B of staff's March 29, 2007, memorandum, to remove rate case expense grossed up for regulatory assessment fees and amortized over a four-year period. The decrease in rates should become effective immediately following the expiration of the four-year rate case expense recovery period, pursuant to Section 367.0816, F.S. The utility should be required to file revised tariffs and a proposed customer notice setting forth the lower rates and the reason for the reduction no later than one month prior to the actual date of the required rate reduction. If the utility files this reduction in conjunction with a price index or pass-through rate adjustment, separate data should be filed for the price index and/or pass-through increase or decrease and the reduction in the rates due to the amortized rate case expense.

ITEM NO.

CASE

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8\*\*PAA

**Docket No. 060575-WS** – Application for staff-assisted rate case in Lee County by Useppa Utility Company Inc.

(Continued from previous page)

**Issue 13:** Should the utility be authorized to revise its miscellaneous service charges, and, if so, what are the appropriate charges?

**Recommendation:** Yes. The utility should be authorized to revise its miscellaneous service charges. The appropriate charges are reflected in the analysis portion of staff's March 29, 2007, memorandum. The utility should file a proposed customer notice to reflect the Commission-approved charges. The approved charges should be effective for service rendered on or after the stamped approval date of the tariff, pursuant to Rule 25-30.475(1), F.A.C., provided the notice has been approved by staff. Within ten days of the date the order is final, the utility should be required to provide notice of the tariff changes to all customers. The utility should provide proof the customers have received notice within ten days after the date that the notice was sent.

**Issue 14:** Should the utility be required to show cause, in writing within 21 days, why it should not be fined for its apparent failure to comply with requirements of Rule 25-30.115, F.A.C., to maintain its accounts and records in conformance with the National Association of Regulatory Utility Commissioners (NARUC) Uniform System of Accounts (USOA), and to adjust its books to reflect the adjustments to all the applicable primary accounts as required by Order No. PSC-00-2117-PAA-SU?

**Recommendation:** Yes. Useppa Island Utility, Inc. should be ordered to show cause in writing, within 21 days, why it should not be fined \$1,000 for its apparent failure to maintain its accounts and records in conformance with the NARUC USOA as required by Rule 25-30.115, F.A.C., and to adjust its books to reflect the adjustments to all the applicable primary accounts as required by Order No. PSC-00-2117-PAA-SU. The order to show cause should incorporate the conditions stated in the analysis portion of staff's March 29, 2007, memorandum.

**Issue 15:** Should the utility be required to provide proof, within 90 days of an effective order finalizing this docket, that it has adjusted its books for all the applicable NARUC USOA primary accounts associated with the Commission-approved adjustments?

**Recommendation:** Yes. To ensure that the utility adjusts its books in accordance with the Commission's decision, Useppa should provide proof, within 90 days of the final order issued in this docket, that the adjustments for all the applicable NARUC USOA primary accounts have been made.

ITEM NO.

CASE

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8\*\*PAA

**Docket No. 060575-WS** – Application for staff-assisted rate case in Lee County by Useppa Utility Company Inc.

(Continued from previous page)

**Issue 16:** Should this docket be closed?

**Recommendation:** No. If no person whose substantial interests are affected by the proposed agency action files a protest within twenty-one days of the issuance of the order, a consummating order will be issued. The docket should remain open for nine months after the consummating order for staff's verification that the revised tariff sheets and customer notice have been filed by the utility and approved by staff, and the pro forma lift station upgrades have been completed. If the utility timely responds to the Order to show cause, the docket should remain open to allow for the appropriate processing of the response. If Useppa pays the \$1,000 fine, the docket may be closed administratively upon verification the pro forma items have been completed.

**ITEM NO.**

**CASE**

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9

**Docket No. 060261-WS** – Application for increase in water and wastewater rates in Lake County by Utilities, Inc. of Pennbrooke.

**Critical Date(s):** None

**Commissioners Assigned:** All Commissioners

**Prehearing Officer:** Pending

**Staff:** ECR: Merta, Rendell, Springer

GCL: Brubaker

**(Participation is at the discretion of the Commission.)**

**Issue 1:** Should the Commission acknowledge the implementation of the proposed agency action rates by Utilities, Inc. of Pennbrooke?

**Recommendation:** Yes. The Commission should acknowledge the utility's implementation of the proposed agency action rates on a temporary basis pending the outcome of this rate proceeding.

**Issue 2:** What is the appropriate security to guarantee the increased revenues collected under the temporary proposed agency action rates?

**Recommendation:** A corporate undertaking is acceptable contingent upon receipt of the written guarantee of the parent company, Utilities, Inc. (UI), and written confirmation of UI's continued attestation that it does not have any outstanding guarantees on behalf of UI-owned utilities in other states. UI should be required to file a corporate undertaking on behalf of its subsidiaries to guarantee any potential refunds of revenues collected under temporary PAA rates. UI's total guarantee should be a cumulative amount of \$1,784,788, which includes an incremental amount of \$717,496, subject to refund in this docket and Docket No. 060256-SU (Alafaya's rate case). Pursuant to Rule 25-30.360(6), F.A.C., the utility should provide a report by the 20th of each month indicating the monthly and total revenue collected subject to refund. Should a refund be required, the refund should be with interest and undertaken in accordance with Rule 25-30.360, F.A.C.

**Issue 3:** Should this docket be closed?

**Recommendation:** No. This docket should remain open to process the protest to the PAA order.

**ITEM NO.**

**CASE**

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10

**Docket No. 060256-SU** – Application for increase in wastewater rates in Seminole County by Alafaya Utilities, Inc.

**Critical Date(s):** None

**Commissioners Assigned:** ~~Carter, McMurrian, Pending~~ **All Commissioners**  
**Prehearing Officer:** Pending

**Staff:** ECR: Fletcher, Rendell, Springer  
GCL: Jaeger

**(Participation is at the discretion of the Commission.)**

**Issue 1:** Should the Commission acknowledge the implementation of the proposed agency action rates by Alafaya Utilities, Inc.

**Recommendation:** Yes. The Commission should acknowledge the utility's implementation of the proposed agency action rates on a temporary basis pending the outcome of this rate proceeding.

**Issue 2:** What is the appropriate security to guarantee the increased revenues collected under the temporary proposed agency action rates?

**Recommendation:** A corporate undertaking is acceptable contingent upon receipt of the written guarantee of the parent company, Utilities, Inc. (UI), and written confirmation of UI's continued attestation that it does not have any outstanding guarantees on behalf of UI-owned utilities in other states. UI should be required to file a corporate undertaking on behalf of its subsidiaries to guarantee any potential refunds of revenues collected under temporary PAA rates. UI's total guarantee should be a cumulative amount of \$1,784,788, which includes an incremental amount of \$717,496, subject to refund in this docket and Docket No. 060261-WS (Pennbrooke Rate Case). Pursuant to Rule 25-30.360(6), F.A.C., the utility should provide a report by the 20th of each month indicating the monthly and total revenue collected subject to refund. Should a refund be required, the refund should be with interest and undertaken in accordance with Rule 25-30.360, F.A.C.

**Issue 3:** Should this docket be closed?

**Recommendation:** No. This docket should remain open to complete the hearing process.