FLORIDA PUBLIC SERVICE COMMISSION COMMISSION CONFERENCE AGENDA

CONFERENCE DATE AND TIME: Tuesday, October 7, 2025, 9:30 a.m.

LOCATION: Betty Easley Conference Center, Joseph P. Cresse Hearing Room 148

DATE ISSUED: September 25, 2025

NOTICE

Persons affected by Commission action on certain items on this agenda may be allowed to address the Commission, either informally or by oral argument, when those items are taken up for discussion at this conference. These items are designated by double asterisks (**) next to the item number.

To participate informally, affected persons need only appear at the conference and request the opportunity to address the Commission on an item listed on the agenda. Informal participation is not permitted: (1) on dispositive motions and motions for reconsideration; (2) when a recommended order is taken up by the Commission; (3) in a rulemaking proceeding after the record has been closed; or (4) when the Commission considers a post-hearing recommendation on the merits of a case after the close of the record. The Commission allows informal participation at its discretion in certain types of cases (such as declaratory statements and interim rate orders) in which an order is issued based on a given set of facts without hearing. See Florida Administrative Code Rules 25-22.0021 (agenda conference participation) and 25-22.0022 (oral argument).

Conference agendas, staff recommendations, vote sheets, and transcripts are available online at https://www.floridapsc.com, by selecting *Conferences & Meeting Agendas* and *Commission Conferences of the FPSC*. An official vote of "move staff" denotes that the Item's recommendations were approved.

In accordance with the Americans with Disabilities Act, persons needing a special accommodation to participate at this proceeding should contact the Office of Commission Clerk no later than five days prior to the conference at 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850 or 850-413-6770 (Florida Relay Service, 1-800-955-8770 Voice or 1-800-955-8771 TDD). Assistive Listening Devices are available upon request from the Office of Commission Clerk, Gerald L. Gunter Building, Room 152.

The Commission Conference has a live video broadcast the day of the conference, which is available from the FPSC website. Upon completion of the conference, the archived video will be available from the website by selecting *Conferences & Meeting Agendas*, then *Audio and Video Event Coverage*.

EMERGENCY CANCELLATION OF CONFERENCE: If a named storm or other disaster requires cancellation of the Conference, Commission staff will attempt to give timely notice. Notice of cancellation will be provided on the Commission's website (https://www.floridapsc.com) under the Hot Topics link on the home page. Cancellation can also be confirmed by calling the Office of Commission Clerk at 850-413-6770.

If you have any questions, contact the Office of Commission Clerk at 850-413-6770 or Clerk@psc.state.fl.us.

1**	Consent Agenda
2**	Docket No. 20250097-TP – Proposed amendment of Rule 25-4.150, F.A.C., The Administrator; and Rule 25-4.160, F.A.C., Operation of Telecommunications Relay Service.
3	Docket No. 20250092-WS – Application for staff-assisted rate case in Putnam County, by St. Johns River Estates Utilities, LLC
4	Docket No. 20250113-EI – Petition for a limited proceeding to approve large load tariff, by Duke Energy Florida, LLC
5**	Docket No. 20250057-GU – Petition for approval of tariff modification for equipment financing, by Florida Public Utilities Company
6**PAA	Docket No. 20250099-GU – Joint petition for approval of amendments to transportation service agreements between Peninsula Pipeline Company, Inc. and Florida City Gas
7**	Docket No. 20250102-GU – Petition for approval of tariff modification to reflect TTS pool manager, by Florida Public Utilities Company
8	Docket No. 20250106-GU – Petition for approval of 2024 true-up, projected 2025 true-up; and 2026 revenue requirements and surcharges associated with cast iron/bare steel pipe replacement rider, by Peoples Gas System
9	Docket No. 20250107-GU – Petition for approval of swing service rider rates for January through December 2026, by Florida Public Utilities Company
10	Docket No. 20250109-GU – Petition for approval of gas utility access and replacement directive cost recovery factors for January 2026 through December 2026, by Florida Public Utilities Company
11	Docket No. 20250111-GU – Petition for approval of safety, access, and facility enhancement program true-up and 2026 cost recovery factors, by Florida City Gas
12	Docket No. 20250052-WS – Application for increase in water and wastewater rates in Brevard, Citrus, Duval, Highlands, Marion, and Volusia Counties by CSWR-Florida Utility Operating Company

ITEM NO.	CASE	
1**	Consent Agenda	
PAA	A) Application for Certificate of Authority to Provide Telecommunications Service. DOCKET NO. COMPANY NAME 20250095-TX Smart Building US LLC d/b/a Smart Building	
DAA		
PAA	B) Docket No. 20250100-EI – Application for authority to issue and sell securities during calendar years 2026 and 2027, pursuant to Section 366.04, F.S., and Chapter 25-8, F.A.C., by Florida Power and Light Company.	
PAA	C) Docket No. 20250101-GU – Application for authority to issue and sell securities for 12 months ending December 31, 2026, by Peoples Gas System, Inc.	

Recommendation: The Commission should approve the actions requested in the dockets referenced above and close Docket No. 20250097-TP. For monitoring purposes, Docket Nos. 20250100-EI and 20250101-GU should remain open until May 7, 2027, to allow the Companies time to file the required Consummation Reports.

ITEM NO. CASE

2**

Docket No. 20250097-TP – Proposed amendment of Rule 25-4.150, F.A.C., The Administrator; and Rule 25-4.160, F.A.C., Operation of Telecommunications Relay Service.

Rule Status: Proposed

Commissioners Assigned: All Commissioners

Prehearing Officer: Fay

Staff: GCL: Sapoznikoff

ECO: Guffey

IDM: Hinton, Fogleman, Williams

<u>Issue 1:</u> Should the Commission propose the amendment of Rule 25-4.150, F.A.C., The Administrator, and Rule 25-4.160, F.A.C., Operation of Telecommunications Relay Service?

Recommendation: Yes. The Commission should propose the amendment of Rules 25-4.150 and 25-4.160, F.A.C., as set forth in Attachment A of staff's memorandum dated September 25, 2025. The Commission should also certify the rules as a minor violation rules.

Issue 2: Should the docket be closed?

Recommendation: Yes. If no requests for hearing are made or comments from the Joint Administrative Procedures Committee (JAPC) are filed, and no proposals for lower cost regulatory alternatives are submitted pursuant to Section 120.541(1)(a), F.S., the rules should be filed for adoption with the Department of State, and the docket should be closed.

ITEM NO. CASE

Docket No. 20250092-WS – Application for staff-assisted rate case in Putnam County, by St. Johns River Estates Utilities, LLC.

by St. Johns River Estates Childes, EER

Critical Date(s): None

Commissioners Assigned: All Commissioners

Prehearing Officer: Fay

Staff: GCL: Marquez, Farooqi

ECO: Sibley

APA: Mouring, Deamer

(Participation is at the Commission's Discretion)

<u>Issue 1:</u> Should the Commission grant St. Johns' Motion for Reconsideration?

Recommendation: No. Staff recommends that the Commission deny St. Johns' Motion for Reconsideration because St. Johns has failed to raise a point of fact or law that staff overlooked or failed to consider in issuing the Denial Letter.

Issue 2: Should this docket be closed?

Recommendation: Yes. This docket should be closed upon the issuance of a Final Order.

ITEM NO. CASE

Docket No. 20250113-EI – Petition for a limited proceeding to approve large load tariff, by Duke Energy Florida, LLC.

Critical Date(s): 11/05/25 (60-Day Suspension Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: Guffey, Nguyen, Ward

GCL: Thompson

(Tariff Suspension - Participation is at the Commission's Discretion)

<u>Issue 1:</u> Should the Commission suspend DEF's proposed request for approval of its new Large Load Customer (LLC-1) rate schedule, Large Load Customer Policy (LLCP), Large Load Customer Agreement (LLCA), and revised Contribution in Aid of Construction (CIAC) tariff?

Recommendation: Yes. Staff recommends that DEF's proposed request for approval of its new LLC-1 rate schedule, LLCP, LLCA, and revised CIAC tariff be suspended to allow staff sufficient time to review the petition and gather all pertinent information in order to present the Commission with an informed recommendation on the proposed tariff modifications.

Issue 2: Should this docket be closed?

Recommendation: No. This docket should remain open pending the Commission decision on DEF's proposed request for approval of its new LLC-1 rate schedule, LLCP, LLCA, and revised CIAC tariff.

5**

Docket No. 20250057-GU – Petition for approval of tariff modification for equipment financing, by Florida Public Utilities Company.

Critical Date(s): 12/04/25 (8-Month Effective Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: Pope, Barrett AFD: Gatlin, Vogel

GCL: Thompson, J. Crawford

Issue 1: Should the Commission approve FPUC's proposed First Revised Tariff Sheet 6.153 and Original Tariff Sheet 6.154, as revised on August 20, 2025, that would allow customers to enter into agreements with FPUC for term financing of equipment classified as gas conversion (inclusive of appliances), compression, or RNG equipment?

Recommendation: The Commission should approve FPUC's revised tariff sheets (First Revised Tariff Sheet 6.153 and Original Tariff Sheet 6.154, as revised on August 20, 2025, attached) regarding the provision of financing for gas conversion (inclusive of appliances), compression, or RNG equipment to be owned and maintained by the customer, but with the following conditions designed to protect the general body of ratepayers:

- (1) FPUC should be required to file copies of equipment finance agreement forms, including updates, in this docket prior to implementation of financing for each category of equipment, until the rate schedules and tariffs across all Chesapeake-affiliated gas utilities operating in Florida are consolidated in a future rate proceeding; and
- (2) FPUC should be required to file annual reports in this docket, by March 1 of 2026 and 2027 for the prior year's financing activities, providing: (a) participation metrics by category; (b) financial performance (all program revenues and costs, including equipment installation costs, cost-of-capital amounts, bad-debt costs, transaction costs, and other cost categories); (c) defaults and lien activity; (d) rebate utilization; and (e) vendor information. The report should be organized by equipment type, with separate subsections if the program expands beyond water heaters.

ITEM NO. CASE

5**

Docket No. 20250057-GU – Petition for approval of tariff modification for equipment financing, by Florida Public Utilities Company.

(Continued from previous page)

Issue 2: Should this docket be closed?

Recommendation: No. If a protest is filed by a substantially affected person within 21 days of the issuance of the order, the tariffs should remain in effect, with any revenues held subject to refund, pending resolution of the protest. If no timely protest is filed, this docket should be placed into monitoring status upon the issuance of a consummating order so that the utility can file its reports in this docket. Once the monitoring reports have been filed, staff should have administrative authority to remove the docket from monitoring status and close it or request the Commission reopen the docket for further proceedings as deemed necessary at that time.

ITEM NO. CASE

6**PAA

Docket No. 20250099-GU – Joint petition for approval of amendments to transportation service agreements between Peninsula Pipeline Company, Inc. and Florida City Gas.

Critical Date(s): None

Commissioners Assigned: All Commissioners

Prehearing Officer: Clark

Staff: ECO: Nguyen, Hampson

GCL: Dose

Issue 1: Should the Commission approve the proposed Amendments to the Firm Transportation Service Agreements dated July 23, 2025, between Peninsula and FCG? **Recommendation:** Yes, the Commission should approve the proposed Amendments to the Firm Transportation Service Agreements dated July 23, 2025, between Peninsula and FCG. The proposed amendments to the agreements are reasonable and meet the

requirements of Section 368.105, F.S. **Issue 2:** Should this docket be closed?

Recommendation: If no person whose substantial interests are affected by the proposed agency action files a protest within 21 days of the issuance of the order, this docket should be closed upon the issuance of a consummating order.

ITEM NO. CASE

7**

Docket No. 20250102-GU – Petition for approval of tariff modification to reflect TTS pool manager, by Florida Public Utilities Company.

Critical Date(s): 10/13/25 (60-Day Suspension Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: Ward GCL: Bloom

<u>Issue 1:</u> Should the Commission approve FPUC's request to automatically assign TTS pool managers and the associated tariff?

Recommendation: Yes, the Commission should approve FPUC's request to automatically assign TTS pool managers and the associated tariff. The new automated process will allow the utility to bill customers efficiently, while ensuring that initial pool manager assignments are made on a fair and unbiased basis. If approved, proposed tariff sheet No. 6.526 should become effective upon the issuance of a Consummating Order.

Issue 2: Should this docket be closed?

Recommendation: If a timely protest is filed, the tariff should not be implemented while the protest is pending. If no protest is filed by a person whose substantial interests are affected within 21 days of the issuance of the Order, this docket should be closed upon the issuance of a Consummating Order.

8

Docket No. 20250106-GU – Petition for approval of 2024 true-up, projected 2025 true-up; and 2026 revenue requirements and surcharges associated with cast iron/bare steel pipe replacement rider, by Peoples Gas System.

Critical Date(s): 10/28/25 (60-Day Suspension Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: Ward GCL: Bloom

(Tariff Suspension - Participation is at the Commission's Discretion)

<u>Issue 1:</u> Should the Commission suspend Peoples' proposed CI/BS rates and associated tariff for the period January through December 2026?

Recommendation: Yes. Staff recommends that Peoples' proposed CI/BS rates and associated tariff for the period January through December 2026 be suspended to allow staff sufficient time to review the petition and gather all pertinent information in order to present the Commission with an informed recommendation on the tariff proposal.

Issue 2: Should this docket be closed?

Recommendation: No. This docket should remain open pending the Commission's decision on the proposed tariffs.

ITEM NO. CASE

Docket No. 20250107-GU – Petition for approval of swing service rider rates for January through December 2026, by Florida Public Utilities Company.

Critical Date(s): 11/02/25 (60-Day Suspension Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: Nguyen, Hampson

GCL: Bloom

(Tariff Suspension - Participation is at the Commission's Discretion)

<u>Issue 1:</u> Should the Commission suspend FPUC's proposed Swing Service Rider rates and associated tariffs for the period January through December 2026?

Recommendation: Yes. Staff recommends that FPUC's proposed Swing Service Rider rates and associated tariffs for the period January through December 2026 be suspended to allow staff sufficient time to review the petition and gather all pertinent information in order to present the Commission with an informed recommendation on the tariff proposals.

Issue 2: Should this docket be closed?

Recommendation: No. This docket should remain open pending the Commission decision on the proposed revised tariffs.

10

Docket No. 20250109-GU – Petition for approval of gas utility access and replacement directive cost recovery factors for January 2026 through December 2026, by Florida Public Utilities Company.

Critical Date(s): 11/02/25 (60-Day Suspension Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: Guffey GCL: Dose

(Tariff Suspension - Participation is at the Commission's Discretion)

<u>Issue 1:</u> Should the Commission suspend FPUC's proposed Gas Utility Access and Replacement Directive (GUARD) cost recovery factors and associated tariff for the period January to December 2026?

Recommendation: Yes. Staff recommends that FPUC's proposed GUARD cost recovery factors and associated tariff for the period January to December 2026 be suspended to allow staff sufficient time to review the petition and gather all pertinent information in order to present the Commission with an informed recommendation on the proposed tariff modifications.

Issue 2: Should this docket be closed?

Recommendation: No. This docket should remain open pending the Commission decision on FPUC's GUARD cost recovery factors and associated revised tariffs to implement the 2026 GUARD factors.

Docket No. 20250111-GU — Petition for approval of safety, access, and facility enhancement program true-up and 2026 cost recovery factors, by Florida City Gas.

Critical Date(s): 11/02/25 (60-Day Suspension Date)

Commissioners Assigned: All Commissioners **Prehearing Officer:** Administrative

Staff: ECO: P. Kelley

GCL: Sandy

(Tariff Suspension - Participation is at the Commission's Discretion)

<u>Issue 1:</u> Should the Commission suspend FCG's proposed SAFE tariffs for the period of January through December 2026?

Recommendation: Yes. Staff recommends that FCG's proposed SAFE tariffs for the period January through December 2026 be suspended to allow staff sufficient time to review the petition and gather all pertinent information in order to present the Commission with an informed recommendation on the tariff proposals.

Issue 2: Should this docket be closed?

Recommendation: No. This docket should remain open pending the Commission decision on the proposed tariffs.

ITEM NO. CASE

Docket No. 20250052-WS – Application for increase in water and wastewater rates in Brevard, Citrus, Duval, Highlands, Marion, and Volusia Counties by CSWR-Florida Utility Operating Company.

Critical Date(s): 60-Day Interim Waived until 10/7/2025

Commissioners Assigned: All Commissioners

Prehearing Officer: Clark

Staff: ECO: Bethea, Bruce, Hudson

AFD: McClelland, Quigley, Vogel ENG: P. Buys, Ramos, L. Smith II GCL: Dose, Augspurger, Crawford

(Decision on Interim Rates - Participation is at the Discretion of the Commission)

<u>Issue 1:</u> Should any interim revenue increase for Aquarina be approved?

Recommendation: Yes. The utility should be authorized to collect annual water revenues for Aquarina – Non-Potable in the amount of \$274,095, which is an increase of \$62,050, or 29.26 percent, over staff's adjusted test year revenues of \$212,044. The utility also should be authorized to collect annual water revenues for Aquarina – Potable in the amount of \$194,053, which is an increase of \$9,820, or 5.33 percent, over staff's adjusted test year revenues of \$184,233. Aquarina – Wastewater appears to be earning above its maximum return on equity (ROE). As such, revenues in the amount of \$42,253 should be collected subject to refund, instead of decreasing rates at this time.

Issue 2: What are the appropriate interim water and wastewater rates?

Recommendation: The service rates for CSWR in effect as of January 31, 2025, should be increased as shown below to generate the recommended revenue increase for the interim period.

System	% Rate Increase
Aquarina – Potable	5.38%
Aquarina – Non-Potable	29.26%

The rates, as shown on Schedule No. 4 of staff's memorandum dated September 25, 2025, should be effective for service rendered on or after the stamped approval date on the tariff sheets pursuant to Rule 25-30.475(1), F.A.C. The utility should file revised tariff sheets and a proposed customer notice to reflect the Commission-approved rates. In addition, the approved rates should not be implemented until the required security has been filed, staff has approved the proposed customer notice, and the notice has been received by the customers. The utility should provide proof of the date the notice was given within 10 days of the date of the notice.

ITEM NO. CASE

12

Docket No. 20250052-WS – Application for increase in water and wastewater rates in Brevard, Citrus, Duval, Highlands, Marion, and Volusia Counties by CSWR-Florida Utility Operating Company.

(Continued from previous page)

<u>Issue 3:</u> What is the appropriate security to guarantee the interim increase?

Recommendation: The appropriate security to guarantee the funds collected subject to refund is a corporate undertaking by CSWR, LLC, on behalf of its subsidiary, CSWR. CSWR, LLC should be required to provide a written guarantee that it will support a cumulative corporate undertaking on behalf of CSWR in the amount of \$2,429,866.

Issue 4: Should this docket be closed?

Recommendation: The docket should remain open pending the Commission's final action on the utility's requested rate increase.