

I. Renewable Portfolio Standard

17.400 Florida Renewable Portfolio Standard

(1) Application and Scope.

(a) The Commission shall establish numerical portfolio standards for each investor-owned electric utility that will promote the development of renewable energy, protect the economic viability of existing renewable energy facilities, diversify the types of fuel used to generate electricity in Florida, lessen Florida's dependence on fossil fuels for the production of electricity, minimize the volatility of fuel costs, encourage investment in the state, improve environmental conditions, and minimize the costs of power supply to electric utilities and their customers.

(b) After approval of the initial renewable portfolio standards, the Commission shall review and set renewable portfolio standards for each investor-owned electric utility at least once every ~~five~~three years, starting on January 1, 2013. The Commission on its own motion, or upon petition by a substantially affected person or a utility, shall initiate a proceeding to review and, if appropriate, modify the renewable portfolio standards. All modifications of the approved renewable portfolio standards and the associated compliance plans shall only be on a prospective basis. [Note: SSSP believes that the RPS standards should be monitored more regularly than 5 years. A shorter, but reasonable 3-year review cycle will provide a framework for necessary revisions to be completed in a more timely fashion. We suggest that the first review coincide with the first yearly date that the RPS percentages adjust upwards from the initial 2% starting point. Our proposal sets the first review date as January 1, 2013]

(c) In a proceeding to ~~establish or~~ modify the renewable portfolio standards, each investor-owned electric utility and industry participants shall propose numerical renewable portfolio

CODING: Words underlined are additions; words in ~~struck-through~~ type are deletions from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine State Solar Power commentary on the proposed rules.

1 standards based on an analysis of the technical and economic potential for Florida renewable
2 energy resources to provide reasonably achievable and affordable annual energy (KWH)
3 savings. [Note: SSSP has made revisions to reflect that this section applies to prospective
4 proceedings. We assume that the current proceedings are being used to “establish” the initial
5 RPS rules and that the IOUs and industry participants will have submitted all relevant
6 information as part of this process. Once the initial rules are approved, no proposed numerical
7 renewable portfolio standards should be submitted unless required by the 3-year review cycle
8 proceedings.]

9 (2) Definitions.

10 (a) “Alternative Compliance Payment,” means a separate financial payment that is equal to
11 125 percent of the respective average annual price for a Class I or Class II Renewable Energy
12 Credit multiplied by the total megawatt-hours of electric generation by which the investor-
13 owned utility has fallen short of the applicable annual renewable portfolio standards shortfall.

14 [Note: New definition is used in Compliance Section revisions]

15 (ba) “Florida renewable energy resources,” means electrical, mechanical, or thermal energy
16 produced from a method that uses one or more of the following fuels or energy sources:
17 hydrogen, biomass, solar energy, geothermal energy, wind energy, ocean energy, waste heat,
18 or hydroelectric power that is produced in Florida.

19 (c) “Penalty Payment,” means a separate financial payment that is equal to 200 percent of the
20 respective average annual price for a Class I or Class II Renewable Energy Credit multiplied
21 by the total megawatt-hours of electric generation by which the investor-owned utility has
22 fallen short of the applicable annual renewable portfolio standards shortfall. [Note: New
23 definition is used in Compliance Section revisions]

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 (db) “Renewable energy,” means electrical energy produced from a method that uses one or
2 more of the following fuels or energy sources: hydrogen produced from sources other than
3 fossil fuels, biomass, solar energy, geothermal energy, wind energy, ocean energy, and
4 hydroelectric power. The term includes the alternative energy source, waste heat, from
5 sulfuric acid manufacturing operations.

6 (ce) “Biomass,” means a power source that is comprised of, but not limited to, combustible
7 residues or gases from forest products manufacturing, waste, or co-products from agricultural
8 and orchard crops, waste or co-products from livestock and poultry operations, waste or
9 byproducts from food processing, urban wood waste, municipal solid waste, municipal liquid
10 waste treatment operations, and landfill gas.

11 (fe) “Class I renewable energy source,” means Florida renewable energy resources derived
12 from wind or solar energy systems located in the State of Florida. [Note: Clarifying language
13 that only renewable assets located in Florida are eligible to sell energy and RECs]

14 (ge) “Class II renewable energy source,” means renewable energy derived from Florida
15 renewable energy resources located in the State of Florida, other than wind or solar energy
16 systems technologies. [Note: Clarifying language that only renewable assets located in Florida
17 are eligible to sell energy and RECs]

18 (hf) “Renewable Energy Credit,” means a financial instrument that represents the unbundled,
19 separable, renewable attribute of renewable energy or equivalent solar thermal energy
20 produced in Florida and is equivalent to one megawatt-hour of electricity generated by a
21 source of renewable energy located in Florida.

22 (ig) “Renewable Portfolio Standard,” means the minimum percentage of total annual retail
23 electricity sales by an investor-owned electric utility to consumers in Florida that shall be

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 supplied by renewable energy produced in Florida.

2 (j*h*) “Solar Energy System,” means equipment that provides for the collection and use of
3 incident solar energy for [photovoltaic applications](#), water heating, space heating or cooling, or
4 other applications that would normally require a conventional source of energy such as
5 petroleum products, natural gas, or electricity that performs primarily with solar energy. In
6 other systems in which solar energy is used in a supplemental way, only those components
7 that collect and transfer solar energy shall be included in this definition.

8 (k*i*) “Solar Photovoltaic System,” means a device that converts incident sunlight into electrical
9 current.

10 (l*j*) “Solar thermal system,” means a device that traps heat from incident sunlight in order to
11 heat water.

12 (m*k*) “Equivalent Solar Thermal Energy,” means the conversion of the thermal output,
13 measured in British Thermal Units, of a solar thermal system to equivalent units of one
14 megawatt-hour of electricity otherwise consumed from or output to the electric utility grid.

15 (3) Renewable Portfolio Standard. Within 90 days of the effective date of this rule, and ~~not~~
16 ~~less than~~ every ~~five~~ years thereafter, each investor-owned electric utility shall file for approval
17 by the Commission [a proposed plan for meeting the currently approved](#) renewable portfolio
18 standards ~~based on an analysis of the technical and economic potential of Florida renewable~~
19 ~~energy resources for each utility’s service area.~~ [\[Note: SSSP made revisions to align the filing](#)

20 [period with the annual requirements stated in Section 17.400 \(6\) \(i\).](#) Additionally, the IOUs
21 [should not be proposing the renewable portfolio standards, they should be setting forth plans](#)
22 [that show how the initial PSC-approved standards are going to be met. If rule changes are](#)
23 [being considered during one of the 3-year review cycles, the IOUs and industry participants](#)

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

can submit proposals for new standards at that time]

(a) Initially, each investor-owned utility shall submit a proposed plan annual renewable portfolio standards which meets or exceeds the following long term standards through the direct supply of renewable energy, procurement of renewable energy production or purchase of renewable energy credits pursuant to Rule 17.410, F.A.C.:

1. by January 1, 2010: 2 percent of the prior year's retail electricity sales;

2. by January 1, 2017: ~~3.75~~ 4 percent of the prior year's retail electricity sales;

3. by January 1, 2025: ~~6~~ 8 percent of the prior year's retail electricity sales;

4. by January 1, 2050: ~~19~~ 20 percent of the prior year's retail electricity sales;

5. by January 1, 2022: 16 percent of the prior year's retail electricity sales;

6. by January 1, 2025: 20 percent of the prior year's retail electricity sales.

[Note: SSSP revisions reflect similar changes to the lead-in paragraph regarding submittal of plans. Additionally, as addressed in our August 19 comments, the renewable portfolio standards need to be more aggressive and our proposal to reach 20% by 2025 is reflected above]

Options for Wind & Solar Preference:

OPTION I:

~~(b) By January 1, 2017, a minimum of 25% of the renewable portfolio standard shall be provided from Class I renewable energy sources;~~

OPTION II:

~~(b) By January 1, 2017, a minimum of 20% of the renewable portfolio standard shall be provided from Class I solar photovoltaic or solar thermal systems and 5% of the renewable energy portfolio standard shall be provided by Class I wind energy systems;. In the event,~~

CODING: Words underlined are additions; words in ~~struck through~~ type are deletions from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine State Solar Power commentary on the proposed rules.

1 wind energy systems do not utilize 5% of the renewable energy portfolio carve out, the
2 deficiency can be supplied from solar photovoltaic or solar thermal systems. The progress-to-
3 date of the respective investor-owned utility’s status in meeting these percentage standards
4 will be evaluated during the 3-year review process. [Note: SSSP is in favor of having a sub-
5 carveout for solar and wind; however, in order to avoid having an unutilized sub-carveout we
6 are suggesting that any unused wind entitlements be available to the solar categories]

7 OPTION III:

8 (b) For purposes of compliance with the renewable portfolio standards, a multiplier of 5 shall
9 be applied to all renewable energy credits produced from Class I renewable energy sources
10 until the first year in which they represent, in aggregate, 25% of the annual Renewable
11 Portfolio Standard. [Note: SSSP does not agree with the multiplier approach, but if a

12 multiplier is instituted we propose the following language for OPTION III:

13 “(b) For purposes of compliance with the renewable portfolio standards, a multiplier of 5 shall
14 be applied to all renewable energy credits produced from Class I renewable energy sources
15 until the later of January 1, 2016 or the first year in which Class I renewable energy sources
16 represent, in aggregate, 25% of the annual Renewable Portfolio Standard.”]

17 (c) In order to ensure that the Renewable Portfolio Standard rules do not result
18 in prohibitive costs, an overall annual compliance cap will be established. This annual cap
19 will be set at 5 percent of an investor-owned utility’s prior year annual retail revenues. As
20 discussed in Section 17.400 (5) Cost Recovery, only those reasonable and prudent costs that
21 are in excess of an investor-owned utility’s avoided cost can be applied against the cap. The

22
23
24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 cap would cover costs associated with 3rd-party renewable transactions as well as costs from
2 investor-owned utility self-generation.

3 [Note: Clarifying language on the cap and what costs are applied to it]

4 (d) Given that separate regulatory processes (i.e. renewable portfolio standard and rate
5 making) will be used to determine costs and cost competitiveness of renewable energy and
6 renewable energy credits for 3rd-party transactions compared to investor-owned utility self-
7 generation, the Commission needs to establish a transparent framework to compare the “above
8 avoided cost” components that result from these two compliance alternatives.

9 [Note: Purchase of 3rd-party renewable energy or RECs will be through a power purchase
10 obligation that will be subject to an avoided-cost prudence review and a market-based contract
11 in the REC market. Conversely, renewable energy or RECs that result from the self-build
12 option will be handled through project reviews and/or normal ratemaking procedures. These
13 investor-owned utility regulatory processes typically focus on a cost recovery/rate of return
14 analysis, not an “avoided-cost” type of analysis. We need to ensure that the ratemaking
15 process for a self-generation project is expanded to include a separate analysis that breaks the
16 revenue recovery into an avoided cost component and a REC component, such that there can
17 be an “apples to apples” comparison with the 3rd-party transaction standards. Additionally,
18 this separate analysis is necessary in order to determine the “cost” of the investor-owned
19 utility’s self-generated REC for RPS compliance cap purposes.

20 Lastly, these two distinct regulatory processes need to be coordinated such that any separate
21 cost/rate settlements under one process do not negatively affect the other.

22 (ee) Each investor-owned electric utility proposed renewable portfolio standard filing shall, at
23 a minimum, contain the following:

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 1. Current and ten-year forecast of installed capacity in kilowatts for each [Florida](#)
2 renewable energy resource [located in the State of Florida](#);

3 2. Levelized life-cycle cost in cents per kilowatt-hour for each [Florida](#) renewable
4 energy resource [located in the State of Florida](#);

5 3. Current and ten-year forecast of the effects of the renewable portfolio standard on
6 the reduction of greenhouse gas emissions in Florida;

7 4. Current and ten-year forecast of the effects of the renewable portfolio standard on
8 economic development in Florida; and

9 5. Current and ten-year forecast of the estimated retail rate impact for each class of
10 customers of the proposed renewable portfolio standard. [\[Note: Clarifying language that only](#)
11 [resources located in Florida are eligible to sell energy and RECs\]](#)

12 (4) Cost Competitive Procurement. The investor-owned utilities shall use a competitive
13 bidding process in order to procure the renewable energy and renewable energy credits
14 necessary to comply with the annual renewable portfolio standards. This framework will
15 ensure that compliance is met in a cost effective manner.

16 (a) investor-owned utilities shall conduct each bid solicitation process in an open and fair
17 manner;

18 (b) investor-owned utilities may solicit bids for a bundled or unbundled renewable energy
19 and renewable energy credit products or combinations thereof;

20 (c) results of the solicitation will be provided to the Commission upon completion of the
21 process. Information to be provided will include identification of the accepted and
22 rejected bids, bid selection criteria and method for analyzing bids, reasons for
23

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 acceptance or rejection decisions. The Commission may request all other information
2 necessary for it to review the solicitation results;

3 (d) an investor-owned utility must contact the Commission in advance of any solicitation
4 if the investor-owned utility or an affiliate plan to submit a bid under a solicitation.

5 The Commission or a 3rd party approved by the Commission will be responsible for
6 ensuring that the proper protocols are in place such that the investor-owned utility bid
7 and the non-affiliated bids are evaluated on a fair and consistent basis.

8 (5) Contracting Provisions. Upon conclusion of a bid solicitation, the investor-owned utility
9 and winning bidders shall commence negotiations of the contractual arrangements necessary
10 for these renewable energy projects to move forward in a timely manner.

11 (a) Purchase Agreements may involve bundled or unbundled renewable energy and
12 renewable energy credits or combinations thereof;

13 (b) Purchase Agreements shall be for a minimum tenor of 20 years, unless the provider of
14 the renewable energy or renewable energy credits accepts a shorter contract tenor;

15 (c) Purchase Agreements will provide for the proper renewable energy credit certifications
16 and ownership transfer conditions required under Rule 17.410 so that the investor-
17 owned utility may use these credits to meet compliance standards;

18 (d) The investor-owned utility will submit the final Purchase Agreement to the
19 Commission for review and approval.

20 (64) Compliance.

21 ~~(a) In approving the proposed renewable portfolio standards~~ The Commission will be
22 responsible for ~~and~~ enforcing compliance with the approved renewable portfolio standards
23 and other requirements mandated under Rule 25-17.400.

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 (a) the Commission shall consider excusing an investor-owned electric utility from
2 compliance with any renewable portfolio standard ~~based upon a showing~~providing that:

3 The investor-owned electric utility submits a written request with supporting
4 documentation explaining the reasons for the excusal. Such request shall be
5 accompanied by an officer’s certificate stating that (1) it has made reasonable efforts to
6 negotiate and enter into sufficient REC contracts with third parties or develop
7 sufficient self-build renewable energy resources or (2) the cost of compliance was
8 prohibitive such that it exceeded five percent of the investor-owned electric utility’s
9 total annual retail revenues.

10 In the event that the Commission grants the excusal request, the investor-owned electric utility
11 shall be required to pay the respective Alternative Compliance Payment for each megawatt-
12 hour of electric generation by which it has fallen short of the applicable annual renewable
13 portfolio standards. Separate Alternative Compliance Payment calculations will be completed
14 for the Class I preference standard and the annual renewable portfolio standard. Any resulting
15 Alternative Compliance Payments will be deposited into a Public Benefits Fund that will
16 provide additional economic incentives for Florida renewable energy investments, including
17 supplemental REC payments. The total amount paid for Alternative Compliance Payments in
18 an annual period is recoverable through the Environmental Cost Recovery clause and cannot
19 exceed an amount that results in the investor-owned utility’s annual compliance costs being in
20 excess of the five percent of total annual retail revenue cap.

21 (b) In the event that an investor-owned utility willfully fails to comply with the annual
22 renewable portfolio standards or is not otherwise excused from compliance by the
23 Commission, the investor-owned utility will be required to pay the respective Penalty Payment

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 for each megawatt hour of electric generation by which it has fallen short of the applicable
2 annual renewable portfolio standards. Separate Penalty Payment calculations will be
3 completed for the Class I preference standard and the annual renewable portfolio standard.
4 Any resulting Penalty Payments will be deposited into a Public Benefit Fund that will provide
5 additional economic incentives for Florida renewable energy investments, including
6 supplemental REC payments. The Penalty Payments are not recoverable and are not subject
7 to a total annual retail revenue cap.

8 (c) The Commission shall determine appropriate charges, fines or penalties for all other
9 failures to meet the requirements mandated under Rule 25-17.400.

10 ~~1. the supply of renewable energy or renewable energy credits is not adequate to~~
11 ~~satisfy the demand for such energy; or~~

12 ~~2. the cost of securing renewable energy or renewable energy credits was prohibitive~~
13 ~~such that the total costs for compliance with the renewable portfolio standard exceeded~~
14 ~~onethree to five percent of the investor-owned electric utility's total annual retail revenues.~~

15 (db) Any utility requesting to be excused from meeting its renewable portfolio standard must
16 submit its request along with the annual report required by Rule 25-17.400(6), F.A.C.

17 [Note: SSSP revisions to this section, as stated in our August 19 comments, reflect the need

18 for RPS compliance to be mandatory with extremely limited circumstances for excusal.

19 Excusal should only apply if the IOU has made reasonable efforts to self-build renewable

20 generation and to negotiate and procure renewable energy and RECs from 3rd parties. If

21 reasonable standards are met, the IOU can petition the PSC for excusal if renewable energy or

22 REC supply is inadequate or if the cost of compliance is deemed prohibitive. If the PSC

23 excuses compliance, the IOU will be required to make an ACP that is recoverable and subject

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 to a cap. We have defined cost prohibitive as exceeding a cap of 5% of annual retail
2 revenues. This percentage is necessary to ensure the economic advancement of all renewable
3 energy resources necessary to meet the annual renewable portfolio standards. If an IOU
4 willfully fails to comply with the RPS rules or is otherwise not excused from compliance, the
5 IOU will be required to make a Penalty Payment that is not recoverable and is not subject to a
6 cap. The ACPs and Penalty Payments are set at levels higher than the average REC price to
7 ensure that these payment mechanisms are seen as truly secondary forms of compliance.
8 Every effort should be made to meet compliance through the self-build option and purchase of
9 renewable energy or RECs.]

10 ~~(75)~~ Cost Recovery. Reasonable and prudent costs associated with the ~~provision or~~ purchases
11 of renewable energy and renewable energy credits from 3rd parties in order to meet the
12 investor-owned utility's renewable portfolio standards, ~~including administrative costs of the~~
13 ~~Florida Renewable Energy Credit Market~~, shall be recovered through the Environmental Cost
14 Recovery clause. [Note: SSSP believes that the PSC should design and administer the Florida
15 Renewable Energy Credit Market. Please see SSSP related comments in Rule 17.410.
16 Additionally, the word "provision" was stricken to reflect that only the costs of purchasing
17 renewable energy or RECs is recoverable through the ECR. Costs associated with provision
18 of renewable energy or RECs connotes a self-build option which is recovered through normal
19 ratemaking procedures]

20 ~~(86)~~ Reporting Requirements. Each investor-owned electric utility shall file with the
21 Commission an annual report for Florida resources applicable to the Renewable Portfolio
22 Standard, no later than April 1 of each year for the previous calendar year. Each investor-
23 owned electric utility's report shall include the following:

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 (a) the retail sales of the prior year in megawatt-hours;

2 (b) the quantity of self-generated renewable energy in megawatt-hours separated by fuel type;

3 (c) the quantity of renewable energy purchased in megawatt-hours, separated by type of
4 ownership and fuel type;

5 (d) the [costs](#), quantity and vintage of self-generated renewable energy credits, [by fuel type](#);

6 (e) the [costs](#), quantity and vintage of renewable energy credits purchased [by fuel type](#);

7 (f) the fuel type and ownership of the Florida renewable energy resource associated with each
8 renewable energy credit;

9 [\(g\) the total amount of Alternative Compliance Payments and Penalty Payments paid in the](#)
10 [previous calendar year, by fuel type;](#)

11 ~~(h) Officer certification a statement~~ as to whether [the utility it](#) was in compliance with the
12 renewable portfolio standard in the previous calendar year; and

13 ~~(i)~~ the utility’s plan for additional generation or procurement to meet the renewable portfolio
14 standard for the current calendar year and the following two years. [\[Note: the reporting](#)
15 [requirements need to be broadened so that the PSC receives full disclosure of the costs](#)
16 [associated with each self-build, renewable energy and REC purchase activity. These details](#)
17 [will provide the information necessary to track compliance and to understand the full costs of](#)
18 [the RPS. It will also be helpful in determining that the RPS is working as intended or whether](#)
19 [particular provisions need to be revised\]](#)

20
21 *Specific Authority 350.127(2), 366.05(1), FS. Law Implemented 366.02(2), 366.04(2)(c), (5), (6), 366.041,*
22 *366.05(1), 366.81, 366.82(1),(2), 366.91(2), 366.92 FS. History–New XX-XX-08.*

23
24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

II. Florida Renewable Energy Credit Market

1
2
3 17.410 Florida Renewable Energy Credit Market.

4 [Note: SSSP believes that an RPS that is based on renewable energy payments (REP) is much
5 simpler to administer and would add the financing certainty that is necessary to ensure
6 significant development of renewable energy projects.

7
8 A REP would be established for each technology or distinct application within a technology
9 (e.g., photovoltaic residential, photovoltaic commercial, photovoltaic utility-scale,
10 concentrating solar power, solar thermal-hot water, etc.) The REP would be paid to a
11 renewable energy generator under a long-term contractual arrangement that provides an
12 unbundled product to an offtaker.

13
14 Based on Staff statements to date that the legislative intent of HB 7135 and the continuing
15 legislative preference is for a REC-based RPS, we decided not to mark-up this Rule 17.410 to
16 reflect our REP recommendation. We offer our support to revise this Rule in the future if the
17 viability of the renewable energy payments mechanism is reconsidered.

18
19 As detailed in the following comments and revisions, we need to impress upon Staff and the
20 Commission that revenue certainty is critical for renewable energy projects to move forward.

21 The REC payment in the early years may represent upwards of 60-70% of project revenues for
22 some of the applicable renewable technologies. It will be difficult to make an investment
23

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 decision if such a large component of the revenue stream is subject to short-term contracts or
2 spot market sales. If this RPS does not provide a construct for ensuring availability of long-
3 term (15-20 year) energy and REC contracts, renewable generation will not develop as
4 required to meet the percentage standards. These long-term contracts should allow bundled or
5 unbundled arrangements based on the contractual parties preferences.]

6 (1) The Commission ~~Investor-owned electric utilities~~ shall establish and administer, subject to
7 Commission approval pursuant to subsection (4), an electronic renewable energy credit
8 market. The renewable energy credit market shall allow for the transparent production,
9 buying, selling, and trading of renewable energy credits used to comply with the renewable
10 portfolio standards of Rule 25-17.400, F.A.C. The Commission shall have audit authority for
11 a ~~All records associated with the production of and the buying, selling, or trading of renewable~~
12 ~~energy credits, shall be available to the Commission for audit purposes.~~

13 (a) ~~The Commission is~~ Investor-owned electric utilities are encouraged to collectively
14 establish and contract with an independent not-for-profit corporation for the development,
15 administration, and maintenance of a Florida Renewable Energy Credit Market.

16 (b) Municipal electric utilities and rural electric cooperative utilities are encouraged to
17 participate in the Florida Renewable Energy Credit Market.

18 (c) The administrative costs associated with the Florida Renewable Energy Credit Market
19 shall be ~~collected either through membership dues, certification fees, or administrative fees~~
20 ~~assessed~~ applied to the Florida Regulatory Assessment Fee that is used to fund the operations
21 of the Commission. ~~Fees shall be fair, equitable, and cost-based.~~

22 (2) Each investor-owned electric utility shall comply with the renewable portfolio standards
23 approved by the Commission pursuant to Rule 25-17.400, F.A.C., through the production or

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 purchase of ~~renewable energy or~~ renewable energy credits.

2 (a) The following entities are eligible to produce renewable energy credits that may be
3 counted toward the renewable portfolio standard:

4 1. Investor-owned electric utility Florida ~~located~~~~owned~~ renewable energy resources:

5 2. Municipal electric utility and rural electric cooperative utility ~~owned~~ Florida ~~located~~
6 renewable energy resources;

7 3. Non-utility ~~Florida~~ renewable energy resources ~~located in Florida,~~ providing net
8 capacity and energy under a purchase power agreement to a Florida electric utility;

9 4. Non-utility ~~Florida~~ renewable energy resources ~~located in Florida~~ greater than 2
10 megawatts providing on site generation to offset all or a part of the customer's electrical
11 needs.

12 5. Non-utility ~~Florida~~ renewable energy resources ~~located in Florida~~ greater than 2
13 megawatts providing equivalent solar thermal energy to offset all or a part of the customer's
14 electrical needs;

15 6. Customer-owned ~~Florida~~ renewable energy resources ~~located in Florida,~~ 2
16 megawatts or less, that have not received incentives from a Commission-approved demand-
17 side conservation program pursuant to the Florida Energy and Efficiency Conservation Act,
18 Sections 366.80-.85 and 403.519, F.S.

19 (b) A renewable energy credit is retained by the owner of the eligible Florida renewable
20 energy resource from which it was derived unless specifically sold or transferred.

21 (c) A renewable energy credit shall be valid for two years after the date the corresponding
22 megawatt-hour or equivalent solar thermal energy was generated. A renewable energy credit
23 from a customer-owned renewable system less than 2 megawatts shall be valid for two years

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

1 after the date the renewable energy credit is certified. However, a renewable energy credit
2 shall be retired after it is used to comply with the Florida or any other state, regional or federal
3 renewable portfolio standard.

4 (d) Renewable energy credits shall not be used for compliance with the Florida renewable
5 portfolio standard if the renewable energy credit or its associated energy has already been
6 counted toward compliance with any other state or federal renewable portfolio standard.

7 (e) Renewable energy credits shall not be used for compliance with the Florida renewable
8 portfolio standard if the renewable energy credit results from a Commission-approved
9 demand-side conservation program pursuant to the Florida Energy Efficiency and
10 Conservation Act, Sections 366.80-.85 and 403.519, F.S.

11 ~~(3) Initially, the price of each renewable energy credit shall be capped at the equivalent of \$16~~
12 ~~per ton of net greenhouse gas emissions (GHG) reduced by Florida renewable energy~~
13 ~~resources relative to the GHG emissions otherwise emitted by the utility. The price cap shall~~
14 ~~be reevaluated or phased out upon adoption of a state or federal cap and trade system. [Note:~~
15 ~~As discussed in our August 19th comments, SSSP believes that a 5% rate cap would be~~
16 ~~sufficient alone]~~

17 ~~(4) Within 90 days from the effective date of this rule, the Commission investor-owned electric~~
18 ~~utilities shall have developed file for Commission approval the structure, governance, and~~
19 ~~procedures for administering the renewable energy credit market, which will provide. The~~
20 ~~compliance filing shall, at a minimum, provide provisions~~ for the following:

21 ~~(a) a mechanism to buy, sell, and trade renewable energy credits generated by utilities and~~
22 ~~Florida renewable energy resources;~~

23 ~~(b) the aggregation of renewable energy credits for customer-owned Florida renewable energy~~

24 CODING: Words underlined are additions; words in ~~struck through~~ type are deletions
25 from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine
State Solar Power commentary on the proposed rules.

resources;

(c) the certification and verification of renewable energy credits as defined in Rule 25-

17.400(2)(f), F.A.C., including renewable energy credits resulting from Equivalent Solar

Thermal Energy as defined in Rule 25-17.400(2)(k), F.A.C.;

(d) an accounting system to verify compliance with the renewable portfolio standard; and

(e) a method to record each transaction instantaneously [including ownership](#), and to indicate

whether the renewable energy credit is associated with a Class I or Class II renewable energy

source as defined in Rule 25-17.400(2)(d) and (e), F.A.C.

Specific Authority 350.127(2), 366.05(1), FS. Law Implemented 366.02(2), 366.04(2)(c), (5), (6), 366.041,

366.05(1), 366.81, 366.82(1),(2), 366.91(2), 366.92 FS. History–New XX-XX-08.

CODING: Words underlined are additions; words in ~~struck through~~ type are deletions from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine State Solar Power commentary on the proposed rules.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

III. Municipal and Rural Electric Coop Reporting

25-17.420 Municipal Electric Utility and Rural Electric Cooperative Renewable Energy Reporting

(1) Each municipal electric utility and rural electric cooperative utility shall file with the Commission an annual report no later than April 1 of each year for the previous calendar year.

Each utility's report shall include the following:

(a) the retail sales of the prior year in megawatt-hours;

(b) the quantity of self-generated renewable energy in megawatt-hours separated by fuel type;

(c) the quantity of renewable energy purchased in megawatt-hours, separated by type of ownership and fuel type;

(d) the ~~costs~~, quantity and vintage of self-generated renewable energy credits, ~~by fuel type~~;

(e) the ~~costs~~, quantity and vintage of renewable energy credits purchased, ~~by fuel type~~;

(f) the fuel type and ownership of the Florida renewable energy resource associated with each renewable energy credit;

(g) a statement as to whether the utility has adopted a renewable portfolio standard, or has any plans to conduct a proceeding to establish a renewable portfolio standard in the upcoming year.

Specific Authority 350.127(2), 366.05(1), FS. Law Implemented 366.02(2), 366.04(2)(c), (5), (6), 366.041, 366.05(1), 366.81, 366.82(1),(2), 366.91(2), 366.92 FS. History–New XX-XX-08.

CODING: Words underlined are additions; words in ~~struck through~~ type are deletions from 8/11/2008 strawman proposal. Shaded and Underlined text reflects Sunshine State Solar Power commentary on the proposed rules.